

**PRELIMINARY OFFICIAL STATEMENT DATED APRIL 10, 2024**

**NEW MONEY ISSUE**

*In the opinion of Bond Counsel, rendered in reliance upon and assuming the accuracy of and continuing compliance by the Town with certain representations and covenants relating to the applicable requirements of the Internal Revenue Code of 1986, (the “Code”), under existing law, interest on the Notes is excluded from gross income for federal income tax purposes and is not treated as an item of tax preference for purposes of calculating the federal alternative minimum tax under the Code; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations. In the opinion of Bond Counsel, under existing statutes, interest on the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Notes. (See “Tax Matters” herein.)*

**TOWN OF LEDYARD, CONNECTICUT**  
**\$10,000,000**  
**GENERAL OBLIGATION BOND ANTICIPATION NOTES**

**Dated: May 1, 2024**

**Due: August 13, 2024**

Amount	Coupon	Reoffering	CUSIP <sup>1</sup>
\$10,000,000			523336 ---

**Telephone bids and electronic bids via PARITY® for the Notes will be received until 11:30 A.M. (Eastern Time) on Wednesday, April 17, 2024 at Munistat Services, Inc., 129 Samson Rock Drive, Suite A, Madison, Connecticut 06443 as described in the Notice of Sale (See Appendix D to this Official Statement). Telephone bids will be received by an authorized agent of Munistat Services, Inc., at 860-372-1887 until 11:25 A.M. (Eastern Time) in order to ensure compliance with the 11:30 A.M. (Eastern Time) bid deadline.**

The \$10,000,000 General Obligation bond Anticipation Notes (the “Notes”) will be general obligations of the Town of Ledyard, Connecticut (the “Town”), and the Town will pledge its full faith and credit to pay the principal of and interest on the Notes when due. See “Security and Remedies” herein.

The Notes will be issued by means of a book-entry system and registered in the name of Cede & Co., as nominee for The Depository Trust Company (“DTC”), New York, New York. DTC will act as securities depository for the Notes. Principal of, redemption premium, if any, and interest on the Notes will be payable by the Town or its agent to DTC or its nominee as registered owners of the Notes. Purchases of the Notes will be made in book-entry form in denominations of \$5,000 or any integral multiples thereof. Purchasers of the Notes will not receive certificates representing their ownership interest in the Notes. So long as Cede & Co. is the Noteowner, as nominee of DTC, reference herein owners shall mean Cede & Co. as aforesaid, and shall not mean the Beneficial Owners (as described herein) of the Notes. See “Book-Entry-Only Transfer System” herein. If requested by the successful purchaser as described under “Option For No Book Entry” herein, the Notes will be issued in the form of a single fully-registered physical certificate in the par amount of the Notes.

Unless the successful purchaser of the Notes is designated as such as provided in “Option For No Book Entry” herein, U.S. Bank Trust Company, National Association, CityPlace I, 185 Asylum Street, 27<sup>th</sup> Floor, Hartford, Connecticut will certify the Notes, and act as Registrar, Transfer Agent, and Paying Agent on the Notes.

The Notes are offered for delivery when, as and if issued, subject to the final approving opinion of Pullman & Comley, LLC, Bond Counsel, of Hartford, Connecticut. It is expected that delivery of the Notes in book-entry-only form will be made to DTC in New York, New York on or about **May 1, 2024**.

***This cover page contains certain information for quick reference only. It is NOT a summary of this issue. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision.***

<sup>1</sup> CUSIP® is a registered trademark of the American Bankers Association. CUSIP data herein are provided by CUSIP Global Services, managed on behalf of the American Bankers Association by FactSet Research Systems, Inc., which is not affiliated with the Town and are solely for the convenience of the holders of the Notes. The Town is not responsible for the selection or use of these CUSIP numbers, does not undertake any responsibility for their accuracy, and makes no representation as to their correctness on the Notes or as indicated above. The CUSIP number for a specific maturity is subject to being changed after the issuance of the Notes as a result of various subsequent actions including, but not limited to, a refunding in whole or in part of such maturity or as a result of the procurement of secondary market portfolio insurance or other similar enhancement by investors that is applicable to all or a portion of certain maturities of the Notes.

This Preliminary Official Statement and the information contained herein are subject to completion and amendment without notice. These securities may not be sold nor may offers to buy be accepted prior to the time the Official Statement is delivered in final form. Under no circumstances shall this Preliminary Official Statement constitute an offer to sell, or a solicitation of an offer to buy, nor shall there be any sale of these securities in any jurisdiction in which said offer, solicitation or sale would be unlawful prior to registration or qualification under the laws of any such jurisdiction.

No dealer, broker, salesperson or other person has been authorized by the Town of Ledyard, Connecticut (the “Town”) or the Municipal Advisor to give any information or to make any representations, other than those contained in this Official Statement, and if given or made, such other information or representations must not be relied upon as having been authorized by the Town or the Municipal Advisor. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Notes by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information set forth herein has been obtained by the Town from sources which are believed to be reliable but it is not guaranteed as to accuracy or completeness.

The Official Statement has been prepared only in connection with the initial offering and sale of the Notes and may not be reproduced or used in whole or in part for any other purpose.

The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the Town since the date of this Official Statement.

Other than as to matters expressly set forth in Appendix A – “Basic Financial Statements” to this Official Statement, the independent auditors for the Town are not passing on and do not assume any responsibility for the accuracy or adequacy of the statements made in this Official Statement and make no representation that they have independently verified the same.

Other than matters expressly set forth in Appendix B to this Official Statement, Bond Counsel is not passing on and does not assume any responsibility for the accuracy or adequacy of the statements made in this Official Statement and makes no representation that it has independently verified the same.

The Town deems this Official Statement to be “final” as of its date for purposes of Securities and Exchange Commission Rule 15c2-12(b)(1).

Any references to website addresses presented herein are for informational purposes only and may be in the form of a hyperlink solely for the reader’s convenience. Unless specified otherwise, any such websites and the information or links contained therein are not incorporated into, and are not part of, this Official Statement.

The Municipal Advisor to the Town has provided the following sentence for inclusion in this Official Statement. The Municipal Advisor has reviewed the information in this Official Statement in accordance with, and as part of, its responsibilities to the Town and, as applicable, to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Municipal Advisor does not guarantee the accuracy or completeness of such information.

This Official Statement may include “forward-looking statements” within the meaning of Section 27A of the Securities Act of 1933, as amended, and Section 21E of the Securities Exchange Act of 1934, as amended. Without limiting the foregoing, the words “may,” “believe,” “could,” “might,” “possible,” “potential,” “project,” “will,” “should,” “expect,” “intend,” “plan,” “predict,” “anticipate,” “estimate,” “approximate,” “contemplate,” “continue,” “target,” “goal” and similar expressions are intended to identify forward-looking statements, although not all forward-looking statements contain these words. All forward-looking statements included in this Official Statement are based on information available to the Town up to the date as of which such statements are to be made, or otherwise up to, and including, the date of this document, and the Town assumes no obligation to update any such forward-looking statements to reflect events or circumstances that arise after the date hereof or after the date of any report containing such forward-looking statement, as applicable. Actual results could differ materially from those anticipated in these forward-looking statements as a result of certain important factors, including, but not limited to (i) the effect of and from, future municipal, state and federal budgetary matters, including state and federal grants and other forms of financial aid to the Town; (ii) federal tax policy, including the deductibility of state and local taxes for federal tax purposes; (iii) macroeconomic economic and business developments, both for the country as a whole and particularly affecting the Town; (iv) financial services industry developments; (v) litigation or arbitration; (vi) climate and weather related developments, natural disasters and other acts of God; (vii) factors used in estimating future obligations of the Town; (viii) the effects of epidemics and pandemics, including economic effects; (ix) foreign hostilities or wars; (x) foreign hostilities or domestic terrorism or domestic violent extremism; and (xi) other factors contained in this Official Statement.

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- Appendix A – Basic Financial Statements
- Appendix B – Form of Opinion of Bond Counsel
- Appendix C – Form of Continuing Disclosure Agreement
- Appendix D – Notice of Sale

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## NOTE ISSUE SUMMARY

*The information in this Note Issue Summary and the front cover page is qualified in its entirety by the detailed information and financial statements appearing elsewhere in this Official Statement. This Official Statement speaks only as of its date and the information herein is subject to change.*

<b>Date of Sale:</b>	<b><u>Wednesday, April 17, 2024, 11:30 AM (Eastern Time).</u></b>
<b>Location of Sale:</b>	Munistat Services Inc., 129 Samson Rock Drive, Suite A, Madison, Connecticut 06443.
<b>Issuer:</b>	Town of Ledyard, Connecticut (the “Town”).
<b>Issue:</b>	\$10,000,000 General Obligation Bond Anticipation Notes (the “Notes”).
<b>Dated Date:</b>	Date of Delivery, May 1, 2024.
<b>Interest Due:</b>	At maturity, August 13, 2024.
<b>Principal Due:</b>	At maturity, August 13, 2024.
<b>Purpose and Authority:</b>	The proceeds of the Notes will be used to refund the \$9,700,000 in Bond Anticipation Notes, maturing May 1, 2024 and for various school improvement projects authorized by the voters of the Town. See “Authorization and Use of Proceeds” herein.
<b>Redemption:</b>	The Notes <b><u>are not</u></b> subject to redemption prior to maturity.
<b>Security:</b>	The Notes will be general obligations of the Town, and the Town will pledge its full faith and credit to the payment of principal of and interest on the Notes when due. See “Security and Remedies” herein.
<b>Credit Rating:</b>	The Town has not applied for a rating on the Notes. Currently the Town has a credit rating of “AA” from S&P Global Ratings (“S&P”) on their outstanding Bonds. See “Rating” herein.
<b>Basis of Award:</b>	Lowest Net Interest Cost (NIC), as of dated date.
<b>Tax Status:</b>	See “Tax Matters” herein.
<b>Bank Qualification:</b>	The Notes <b><u>will not</u></b> be designated as qualified tax-exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for interest expense allocable to the Notes.
<b>Continuing Disclosure:</b>	In accordance with the requirements of Rule 15c2-12 promulgated by the Securities and Exchange Commission, the Town will agree to provide, or cause to be provided, notice of the occurrence of certain events, not in excess of ten (10) business days of the occurrence of such events with respect to the Notes pursuant to a Continuing Disclosure Agreement to be executed by the Town substantially in the form of Appendix C to this Official Statement.
<b>Registrar, Transfer Agent, Certifying Agent and Paying Agent:</b>	Unless the successful purchaser is designated as such as provided in “Option For No Book Entry” herein, U.S. Bank Trust Company, National Association, CityPlace I, 185 Asylum Street, 27 <sup>th</sup> Floor, Hartford, Connecticut 06103.
<b>Legal Opinion:</b>	Pullman & Comley, LLC of Hartford, Connecticut will act as Bond Counsel.
<b>Delivery and Payment:</b>	It is expected that delivery of the Notes in book-entry-only form will be made to The Depository Trust Company (unless the successful purchaser has requested no book entry as described herein, then it is expected that delivery of the Notes will be made to the purchaser) on or about May 1, 2024 against payment in <b>Federal Funds</b> .
<b>Issuer Official:</b>	Questions concerning the Official Statement should be addressed to Mr. Matthew E. Bonin, Director of Finance, Town of Ledyard, 741 Colonel Ledyard Highway, Ledyard, Connecticut 06339. Telephone: 860-464-3235.
<b>Municipal Advisor:</b>	Munistat Services, Inc., 129 Samson Rock Drive, Suite A, Madison, Connecticut 06443, attention: Susan Caron, Vice President, Telephone: 860-372-1887.

The Preliminary Official Statement is available in electronic form only at [www.i-dealprospectus.com](http://www.i-dealprospectus.com) and [munistat.com](http://munistat.com). For additional information please contact the Municipal Advisor at [susan.caron@munistat.com](mailto:susan.caron@munistat.com) or [mark.chapman@munistat.com](mailto:mark.chapman@munistat.com)

## I. SECURITIES OFFERED

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### INTRODUCTION

This Official Statement, including the cover page and appendices, is provided for the purpose of presenting certain information relating to the Town of Ledyard, Connecticut (the “Town”) in connection with the issuance and sale of \$10,000,000 General Obligation Bond Anticipation Notes (the “Notes”), of the Town.

The Notes are being offered for sale at public bidding. A Notice of Sale dated April 10, 2024 has been furnished to prospective bidders. Reference is made to the Notice of Sale (see Appendix D, to this Official Statement) for the terms and conditions of the bidding on the Notes.

This Official Statement is not to be construed as a contract or agreement between the Town and the purchasers or holders of any of the Notes. Any statements made in this Official Statement involving matters of opinion or estimates are not intended to be representations of fact, and no representation is made that any such opinion or estimate will be realized. Neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the Town since the date hereof. All quotations from and summaries and explanations of provisions of statutes, charters, or other laws and acts and proceedings of the Town contained herein do not purport to be complete and are qualified in their entirety by reference to the original official documents, and all references to the Notes, and the proceedings of the Town relating thereto are qualified in their entirety by reference to the definitive form of the Notes, and such proceedings.

The presentation of information is intended to show recent historical trends and is not intended to indicate future or continuing trends in the financial or other positions of the Town.

Munistat Services, Inc. (“Munistat”) is engaged as Municipal Advisor to the Town in connection with the issuance of the Notes. The Municipal Advisor’s fee for services rendered with respect to the sale of the Notes is contingent upon the issuance and delivery of the Notes. Munistat, in its capacity as Municipal Advisor, does not assume any responsibility for the information, covenants, and representations contained in any of the legal documents with respect to the federal and state income tax status of the Notes or the possible impact of any present, pending or future actions taken by any legislative or judicial bodies.

Set forth in Appendix A “Basic Financial Statements” hereto is a copy of the report of the independent auditors for the Town with respect to the financial statements of the Town included in that appendix. The report speaks only as of its date, and only to the matters expressly set forth therein. The auditors have not been engaged to review this Official Statement or to perform audit procedures regarding the post-audit period, nor have the auditors been requested to give their consent to the inclusion of their report in Appendix A. Except as stated in their report, the auditors have not been engaged to verify the financial information set out in Appendix A and are not passing upon and do not assume responsibility for the sufficiency, accuracy or completeness of the financial information presented in that appendix.

Bond Counsel are not passing upon and does not assume responsibility for the accuracy or completeness of the statements made in this Official Statement (other than matters expressly set forth as their opinion in Appendix B hereto), and they make no representation that they have independently verified the same.

The Town deems this Official Statement to be “final” for purposes of Securities and Exchange Commission Rule 15c-12(b)(1), but is subject to revision or amendment.

### DESCRIPTION OF THE NOTES

The Notes will be dated May 1, 2024 and will be due and payable as to both principal and interest at maturity, on August 13, 2024. Interest will be calculated on the basis of a 360-day year, consisting of twelve 30-day months. The Notes will be issued as fully-registered notes in denominations of \$5,000 or any integral multiples thereof. A book-entry-only system will be employed evidencing ownership of the Notes with transfers of ownership on the records of The Depository Trust Company, New York, New York, (“DTC”), and its participants pursuant to rules and procedures established by DTC and its participants. See “Book-Entry-Only Transfer System” herein.

Unless requested by the successful purchaser as described under “Option For No Book Entry” herein, the Notes will be issued as fully-registered notes in denominations of \$5,000 or any integral multiples thereof. A book-entry-only system will be employed evidencing ownership of the Notes with transfers of ownership on the records of The Depository Trust Company, New York, New York, (“DTC”), and its participants pursuant to rules and procedures established by DTC and its participants. See “Book-Entry-Only Transfer System” herein.

If requested by the successful purchaser as described under “Option For No Book Entry” herein, the Notes will be issued in the form of a single fully-registered physical certificate in the par amount of the Notes. Principal of and interest on the Notes will be payable by the Town or its agent to the successful purchaser, as registered owner of the Notes.

Unless the successful purchaser of the Notes is designated as the Certifying Agent, Registrar, Transfer Agent and Paying Agent for the Notes as provided in “Option For No Book Entry”, herein, the Certifying Agent, Registrar, Transfer Agent and Paying Agent will be U.S. Bank Trust Company, National Association, CityPlace I, 185 Asylum Street, 27<sup>th</sup> Floor, Hartford, Connecticut. The legal opinion on the Notes will be rendered by Pullman & Comley, LLC, in substantially the form set forth in Appendix B to this Official Statement.

**The Notes are not subject to redemption prior to maturity.**

### **OPTION FOR NO BOOK ENTRY**

As described in the official Notice of Sale dated April 10, 2024, a bidder for the Notes may request that the Notes be issued in the form of a single fully-registered physical certificate in the par amount of the Notes, rather than in book-entry form through the facilities of DTC, provided the bid is for all the Notes at the same interest rate. A bidder for the Notes requesting that the Notes be issued in non-book-entry form may request that it be designated by the Town as the Certifying Agent, Registrar, Paying Agent and Transfer Agent for the Notes if it is a bank or trust company authorized to act in such capacity pursuant to the Connecticut General Statutes. The Town reserves the right to decline any request to issue the Notes in non-book-entry form, or to designate the successful bidder as Certifying Agent, Registrar, Paying Agent and Transfer Agent for the Notes, if it should determine, in its sole discretion, that issuing the Notes in this manner is not in its best interests. If the Notes are issued in non-book-entry form, they are non-transferable and must be held to maturity by the winning bidder requesting the no book entry option. The successful bidder shall not impose or charge the Town for any costs or expenses related to the services as Certifying Agent, Registrar, Paying Agent and Transfer Agent for the Notes if the successful bidder is so designated.

Unless the successful purchaser makes a request for no book entry as described herein and in the official Notice of Sale, the Notes will be issued by means of a book-entry system with no physical distribution of note certificates made to the public.

### **BOOK-ENTRY-ONLY TRANSFER SYSTEM**

This section describes how ownership of the Notes is to be transferred and how the principal of, premium, if any, and interest on the Notes are to be paid to and accredited by DTC while the Notes are registered in its nominee name. The information in this section concerning DTC and the Book-Entry-Only System has been provided by DTC for use in disclosure documents such as this Official Statement. The Town believes the source of such information to be reliable, but takes no responsibility for the accuracy or completeness thereof.

The Town cannot and does not give any assurance that (1) DTC will distribute payments of debt service on the Notes, or redemption or other notices to DTC Participants, (2) DTC Participants or others will distribute debt service payments paid to DTC or its nominee (as the registered owner of the Notes), or redemption or other notices, to the Beneficial Owners, or that they will do so on a timely basis, or (3) DTC will serve and act in the manner described in this Official Statement. The current rules applicable to DTC are on file with the Securities and Exchange Commission, and the current procedures of DTC to be followed in dealing with DTC Participants are on file with DTC.

The Depository Trust Company (“DTC”), New York, New York, will act as securities depository for the Notes. The Notes will be issued as fully-registered Notes registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully registered Note certificate will be issued for each interest rate of the Notes in the aggregate principal amount of such maturity and interest rate, and will be deposited with DTC.

DTC, the world’s largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System,

a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book- entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC has a Standard & Poor’s rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Notes on DTC’s records. The ownership interest of each actual purchaser of each Note (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Notes, except in the event that use of the book-entry system for the Notes is discontinued.

To facilitate subsequent transfers, all Notes deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Notes with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not affect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Notes; DTC’s records reflect only the identity of the Direct Participants to whose accounts such Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Notes may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Notes, such as redemptions, tenders, defaults, and proposed amendments to the Note documents. For example, Beneficial Owners of Notes may wish to ascertain that the nominee holding the Notes for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Notes unless authorized by a Direct Participant in accordance with DTC’s MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Town as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.’s consenting or voting rights to those Direct Participants to whose accounts the Notes are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on, and redemption premium, if any, with respect to the Notes will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC’s practice is to credit Direct Participants’ accounts upon DTC’s receipt of funds and corresponding detail information from the Town or the Paying Agent/Registrar, on payable date in accordance with their respective holdings shown on DTC’s records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with Notes held for the accounts of customers in bearer form or registered in “street name,” and will be the responsibility of such Participant and not of DTC, the Paying Agent/Registrar, or the Town, subject to any statutory or regulatory requirements as may be in effect from time to time.

Payment of principal and interest, and redemption premium, if any, to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Town or the Paying Agent/Registrar, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Notes at any time by giving reasonable notice to the Town or the Paying Agent/Registrar. Under such circumstances, in the event that a successor depository is not obtained, Note certificates are required to be printed and delivered. The Town may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Note certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the Town believes to be reliable, but the Town takes no responsibility for the accuracy thereof.

## **REPLACEMENT NOTES**

The determination of the Town officials authorizing the issuance of the Notes provides for issuance of fully-registered note certificates directly to Beneficial Owners of the Notes or their nominees in the event that: (a) DTC determines not to continue to act as securities depository for the Notes, and the Town fails to identify another qualified securities depository for the Notes to replace DTC; or (b) the Town determines to discontinue the book-entry-only system of evidence and transfer of ownership of the Notes. A Beneficial Owner of the Notes, upon registration of certificates held in such Beneficial Owner's name, will become the registered owner of the Notes.

## **DTC PRACTICES**

The Town can make no assurances that DTC, Direct Participants, Indirect Participants or other nominees of the Beneficial Owners of the Notes will act in a manner described in this Official Statement. DTC is required to act according to rules and procedures established by DTC and its participants which are on file with the Securities and Exchange Commission.

## **SECURITY AND REMEDIES**

The Notes will be general obligations of the Town, and the Town will pledge its full faith and credit to pay the principal of and interest on the Notes when due.

Unless paid from other sources, the Notes are payable from general property tax revenues. The Town has the power under Connecticut General Statutes to levy ad valorem taxes on all taxable property in the Town without limit as to rate or amount, except as to certain classified property such as certified forest land taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts. The Town may place a lien on the property for the amount of tax relief granted, plus interest, with respect to dwelling houses of qualified elderly persons of low income or qualified disabled persons. Under existing statutes, the State of Connecticut is obligated to pay the Town the amount of tax revenue which the Town would have received except for the limitation under certain of the statutes upon its power to tax such dwelling houses of qualified elderly persons of low income.

Payment of the Notes is not limited to property tax revenues or any other revenue source, but certain revenues of the Town may be restricted as to use and therefore may not be available to pay debt service on the Notes.

There are no statutory provisions for priorities in the payment of general obligations of the Town. There are no statutory provisions for a lien on any portion of the tax levy or other revenues to secure the Notes, or judgments thereon, in priority to other claims.

The Town is subject to suit on its general obligation bonds and notes and a court of competent jurisdiction has the power in appropriate proceedings to render a judgment against the Town. Courts of competent jurisdiction also have the power in appropriate proceedings to order payment of a judgment on such bonds and notes from funds lawfully available therefor or, in the absence thereof, to order the Town to take all lawful action to obtain the same, including the raising of the required amount in the next annual tax levy. In exercising their discretion as to whether to enter such an order, the courts may take into account all relevant factors including the current operating needs of the Town and the availability and adequacy of other remedies.

Enforcement of a claim for payment of principal of or interest on the Notes would also be subject to the applicable provisions of Federal bankruptcy laws as well as other bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted and to the exercise of judicial discretion. Section 7-566 of the Connecticut General Statutes, amended in 1993, provides that no Connecticut municipality shall file a petition in bankruptcy without the express prior written consent of the Governor. This prohibition applies to any town, city, borough, metropolitan district and any other political subdivision of the State having the power to levy taxes and issue bonds, notes or other obligations.

## TAX MATTERS

**Federal Taxes.** In the opinion of Bond Counsel, under existing law, (i) interest on the Notes is excluded from gross income for federal income tax purposes, and (ii) such interest is not an item of tax preference for purposes of the federal alternative minimum tax; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations.

Bond Counsel's opinion with respect to the Notes will be rendered in reliance upon and assuming the accuracy of and continuing compliance by the Town with its representations and covenants relating to certain requirements of the Internal Revenue Code of 1986 (the "Code"). The Code and regulations promulgated thereunder establish certain requirements which must be satisfied at and subsequent to the issuance of the Notes in order that interest on the Notes be and remain excludable from gross income for federal income tax purposes. Failure to comply with such requirements may cause interest on the Notes to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Notes irrespective of the date on which such noncompliance occurs. In the Tax Regulatory Agreement, which will be delivered concurrently with the issuance of the Notes, the Town will covenant to comply with certain provisions of the Code and will make certain representations designed to assure compliance with such requirements of the Code including, but not limited to, investment restrictions, periodic payments of arbitrage profits to the United States, requirements regarding the proper use of the Note proceeds and certain other matters. The opinion of Bond Counsel delivered on the date of issuance of the Notes is conditioned upon compliance by the Town with such requirements.

No other opinion is expressed by Bond Counsel regarding the federal tax consequences of the ownership of, or the receipt or accrual of interest on, the Notes.

**Original Issue Premium.** The initial public offering prices of certain maturities of the Notes may be more than their stated principal amounts payable at maturity (the "OIP Notes"). In general, an owner who purchases an OIP Note must amortize the original issue premium as provided in the applicable Treasury Regulations, and amortized premium reduces the owner's basis in the OIP Note for federal income tax purposes. Prospective purchasers of OIP Notes at a premium to its principal amount should consult their tax advisors regarding the amortization of premium and its effect upon basis.

**Other Federal Tax Matters.** Prospective purchasers of the Notes should be aware that ownership of the Notes may result in collateral federal income tax consequences to certain taxpayers, including, without limitation, financial institutions, certain insurance companies, recipients of Social Security or Railroad Retirement benefits, certain S corporations, foreign corporations subject to the branch profits tax, taxpayers eligible for the earned income credit, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry tax-exempt obligations. Bond Counsel does not express any opinion regarding such collateral tax consequences. Prospective purchasers of the Notes should consult their tax advisors regarding collateral federal income tax consequences. Prospective purchasers of the Notes may also wish to consult with their tax advisors with respect to the need to furnish certain taxpayer information in order to avoid backup withholding.

**State Taxes.** In the opinion of Bond Counsel, under existing statutes, interest on the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based for individuals, trusts and estates required to pay the federal alternative minimum tax.

Interest on the Notes is included in gross income for purposes of the Connecticut corporation business tax.

Owners of the Notes should consult their own tax advisors with respect to the determination for state and local income tax purposes of original issue discount or original issue premium accrued upon sale or redemption thereof, and with respect to the state and local tax consequences of owning or disposing of such Notes.

**Changes in Federal and State Tax Law.** Legislation affecting tax-exempt obligations is regularly considered by the United States Congress. Court proceedings may also be filed, the outcome of which could modify the tax treatment of obligations such as the Notes. There can be no assurance that legislation enacted or proposed, or actions by a court, after the issuance of the Notes will not have an adverse effect on the tax status of interest on the Notes or the market value or marketability of the Notes. These adverse effects could result, for example, from changes to federal or state income tax rates, changes in the structure of federal or state income taxes (including replacement with another type of tax), or repeal (or reduction in the benefit) of the exclusion of interest on the Notes from gross income for federal or state income tax purposes for all or certain taxpayers.

Investors in the Notes should be aware that future legislative actions may increase, reduce or otherwise change (including retroactively) the financial benefits and the treatment of all or a portion of the interest on the Notes for federal income tax purposes for all or certain taxpayers. In all such events, the market value of the Notes may be adversely affected and the ability of holders to sell their Notes in the secondary market may be reduced. The Notes are not subject to special mandatory redemption, and the interest rates on the Notes are not subject to adjustment, in the event of any such change in the tax treatment of interest on the Notes.

**General.** The opinion of Bond Counsel is rendered as of its date, and Bond Counsel assumes no obligation to update or supplement its opinion to reflect any facts or circumstances that may come to its attention or any changes in law that may occur after the date of its opinion. Bond Counsel's opinion is based on existing law, which is subject to change. Such opinion is further based on factual representations made to Bond Counsel as of the date of issuance. Moreover, Bond Counsel's opinion is not a guarantee of a particular result, and is not binding on the Internal Revenue Service or the courts; rather, such opinion represents Bond Counsel's professional judgment based on its review of existing law, and in reliance on the representations and covenants that it deems relevant to such opinion.

The discussion above does not purport to deal with all aspects of federal or state or local taxation that may be relevant to a particular owner of the Notes. Prospective owners of the Notes, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the federal, state and local tax consequences of owning and disposing of the Notes.

## **GLOBAL HEALTH EMERGENCY RISK**

### **The COVID-19 Outbreak and Future Pandemics**

On January 30, 2020, the outbreak of COVID-19 was declared a Public Health Emergency of International Concern by the World Health Organization. On March 13, 2020, the President of the United States declared a national emergency as a result of the COVID-19 outbreak. On March 10, 2020, Governor Lamont declared a state of emergency throughout the State of Connecticut (the "State") and took steps to mitigate the spread and impacts of COVID-19. As of May 11, 2023, the federal and State public health emergency declarations have been terminated.

In response to the COVID-19 pandemic, on March 11, 2021, President Biden signed into law the \$1.9 trillion American Rescue Plan Act of 2021 (the "Rescue Plan") that provided various forms of financial assistance and other relief to state and local governments. The Town received \$4,327,093 and the Board of Education received \$1,855,487 from the Rescue Plan. The Town developed a plan for the use of such funds that will focus on capital needs that comply with the program eligibility criteria. The Board of Education used the funds to support students in academic and social emotional areas as well as provided for technical equipment to support student instructional that comply with the program eligibility criteria, and there will be no future impact as these costs have been absorbed back into the district budget.

For up-to-date information concerning the State's actions in response to COVID-19, see <https://portal.ct.gov/coronavirus>. Neither the Town, nor the parties involved with the issuance of the Notes, has reviewed the information provided by the State on its website and such parties take no responsibility for the accuracy thereof.

To date, the COVID-19 outbreak has had no material adverse effect on the finances of the Town.

Pandemics, epidemics and other public health emergencies, may adversely impact the Town and its revenues, expenses and financial condition. The Town cannot predict the duration and extent of such pandemics, epidemics and other health emergencies, or quantify the magnitude of their ultimate impact on the State and regional economy, or on the revenues and

expenses of the Town. Pandemics, epidemics and other health emergencies may be ongoing, and their dynamic nature may lead to many uncertainties, including (i) the geographic spread as they evolve; (ii) the severity as they mutate; (iii) the duration of the outbreak; (iv) actions that may be taken by governmental authorities to contain or mitigate future outbreaks; (v) the development of medical therapeutics or vaccinations; (vi) travel restrictions; (vii) the impact of the outbreak on the local, State or global economy; (viii) whether and to what extent the State Governor may order additional public health measures; and (ix) the impact of the outbreak and actions taken in response to the outbreak on the Town revenues, expenses and financial condition.

Prospective investors should assume that restrictions and limitations related to COVID-19 and any future variants or pandemics may be instituted by the State or federal government.

## **CYBERSECURITY**

The Town like many other public and private entities, relies on technology to conduct its operations. The Town and its departments face cyber threats from time to time, including but not limited to hacking, viruses, malware, phishing, and other attacks on computers and other sensitive digital networks and systems. To mitigate the risk of business operations impact and/or damage from cyber incidents or cyber-attacks, the Town invests in various forms of cybersecurity and operational controls. Additionally, the Town purchases cybersecurity insurance with Coalition, so that a claim can be made to the insurance provider in the event of a cyber-attack. No assurances can be given, however, that such security and operational control measures will be completely successful to guard against cyber threats and attacks. The results of any such attack could impact business operations and/or damage the Town's digital networks and systems and the costs of remedying any such damage could be substantial. As of April 10, 2024 there have been no cyber breaches.

## **CLIMATE CHANGE**

Numerous scientific studies have detailed changing global weather patterns and the potential for increasing extreme weather events across the world. Like much of Connecticut, the Town is vulnerable to inland wetland, small river and stream flooding. The Town faces other threats due to climate change, including damaging wind that could become more severe and frequent. The Town has a very active program of tree inspections and removals. The Town cannot predict the timing, extent or severity of climate change and its impact on its operations and finances, the Town believes it holds sufficient reserves and annually budgets for contingencies to address unforeseen expenses resulting from the increasing frequency of severe weather. Additionally, the Town works closely with the local power company to address trees that have been identified as a hazard to the utility infrastructure. Overall, new development and redevelopment is not increasing risks to natural resources.

## **QUALIFICATION FOR FINANCIAL INSTITUTIONS**

The Notes **will not** be designated by the Town as qualified tax-exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, for purposes of the deduction by financial institutions for interest expense incurred to carry the Notes.

## **AVAILABILITY OF CONTINUING DISCLOSURE**

The Town prepares, in accordance with State law, annual audited financial statements and files such annual audits with the State Office of Policy and Management within six months of the end of its fiscal year. The Town provides, and will continue to provide, to the rating agency ongoing disclosure in the form of annual audited financial statements, adopted budgets and other materials relating to its management and financial condition as may be necessary or requested.

The Town will enter into continuing disclosure agreements with respect to the Notes, substantially in the form attached as Appendix C to this Official Statement, to provide or cause to be provided, in accordance with the requirements of SEC Rule 15c2-12, notices of the occurrence of certain events, not in excess of ten (10) business days of the occurrence of such events with respect to the Notes.

The Town has previously undertaken in continuing disclosure agreements entered into for the benefit of holders of certain of its general obligation bonds and notes to provide certain annual financial information and event notices pursuant to Rule 15c2-12(b)(5). During the last five years, the Town has not failed to comply in any material respect with its previous undertakings under such agreements. Except for fiscal year ended June 30, 2019 the audit was filed on time, however, some of the required

data were not included in the audit. Once the omission was detected a report with the additional required operating information was filed on May 4, 2020 along with an event notice.

**AUTHORIZATION AND USE OF PROCEEDS**

The Notes are issued pursuant to the General Statutes of Connecticut, as amended, the Charter of the Town of Ledyard, and borrowing resolutions approved by the voters of the Town.

The proceeds of the Notes will be used to finance the following projects authorized by the Town:

<b>Project</b>	<b>Amount Authorized</b>	<b>Previously Bonded</b>	<b>Paydown/ Grants</b>	<b>Notes Maturing 5/1/2024</b>	<b>Notes This Issue</b>
School Consolidation/ Renovations.....	\$ 65,835,000	\$ 27,000,000	\$ 26,977,052	\$ 9,700,000	\$ 9,700,000
Various School Improvement Projects.....	8,550,000	705,000	-	-	300,000
	<u>\$ 74,385,000</u>	<u>\$ 27,705,000</u>	<u>\$ 26,977,052</u>	<u>\$ 9,700,000</u>	<u>\$ 10,000,000</u>

**RATING**

The Town has not applied for a rating on the Notes. Currently the Town has a credit rating of “AA” on their outstanding Bonds, with a stable outlook from S&P Global Ratings (“S&P”).

Generally, a rating agency bases ratings on the information and materials furnished to it and on investigations, studies and assumptions of its own. The rating reflects only the view of the rating agency and an explanation of the significance of such rating may be obtained from S&P Global Ratings, 55 Water Street, 45<sup>th</sup> Floor, New York, New York 10041. There is no assurance that the rating will continue for any given period of time or that it will not be revised or withdrawn entirely if, in the judgment of such rating agency, circumstances so warrant. A revision or withdrawal of the rating may have an effect on the market price of the Town’s bonds and notes, including the Notes.

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## II. THE ISSUER



### DESCRIPTION OF THE TOWN

The Town of Ledyard, a suburban coastal community with a population of approximately 15,400 (Connecticut Department of Public Health 2022), was incorporated in 1836 and covers an area of 40.5 square miles on the east shore of the Thames River between Groton and Norwich. The Town, located approximately 45 miles southeast of Hartford, Connecticut and approximately 5 miles south of Norwich, Connecticut, is bound on the north by Preston, on the east by North Stonington, on the south by Groton and on the western side of the Thames River by Waterford and Montville. Ledyard is intersected by State Routes 2, 12, 117 and 214 with easy access to Interstates 95 and 395 from Boston and New York. The Town hosts northern portions of the U.S. Naval Submarine Base and is located three miles from Mystic.

Gaming and the manufacturing of chemicals and plastics are the principal industries located in the Town of Ledyard. Most retail business is concentrated along Route 12 in Gales Ferry, and Route 117 in Ledyard Center.

Transportation is provided by Amtrak Rail Service in New London and Mystic, numerous motor common carriers, and air freight out of Groton/New London Airport in Groton.

Ledyard is also home to the Mashantucket Pequot Indian Tribe, who reside within an approximately 2,244 acre reservation established by an Act of Congress in 1983, located in the northeastern portion of the Town on Route 2. The Mashantucket Pequots have built one of the world's largest gaming facilities Foxwoods Resort and Casino and MGM Grand, which currently has four operating casinos, three hotels, a 4,000 seat theater, and numerous restaurants. A 28 pump gas station (24 regular and 4 diesel), and a 300,000 square foot, 80-store retail outlet center opened in May, 2015. The Mashantucket Pequot Tribe currently pays in excess of \$725,000 in annual property taxes to Ledyard for the Two Trees Hotel and several other properties located off the reservation. A state-of-the-art, \$150 million museum celebrating Native American History opened in August 1998. Total Tribal and casino employment is estimated at approximately 6,500 (source: foxwoods.com/careers). In addition, a new \$350,000,000, 550 room Great Wolf Lodge (hotel and waterpark) is under construction and is expected to be completed in 2025.

**PLAN OF DEVELOPMENT AND APPROVAL OF CAPITAL EXPENDITURES**

Ledyard’s Planning Commission last updated the Town’s Plan of Conservation and Development in February 2020.

An annual program of capital improvements, including the estimated costs of such improvements and projects, is submitted by the Mayor to the Town Council. This capital improvement program also identifies projects anticipated to be undertaken within the next five years. In accordance with the Town Charter and with Section 8-24 of the General Statutes, the Planning Commission must approve all capital improvements proposed by the Mayor during this annual capital budget process.

The Town of Ledyard aggressively pursues state and federal grants to offset capital project costs. Prior to filing grant applications, the Mayor seeks resolutions empowering him to do so from an elected 9-person Town Council, thus ensuring a necessary commitment for the local share of funding that many grants require.

**FORM OF GOVERNMENT**

Ledyard operates under a home rule charter adopted on November 2, 1971, and revised in 1973, 1979, 1985, 2002, 2009, and 2018. The charter established a Mayor-Town Council form of government. The Mayor is the full-time Administrator and Chief Executive, and is elected to a four-year term. The nine-member Town Council and nine-member Board of Education are elected for two-year terms in accordance with state statutes.

The Town Council is responsible for passing ordinances, appointing commissions/committees, and proposing a fiscal year operating and capital budget to the Annual Town Meeting. From the Annual Town Meeting, the budget then goes to a referendum. If not passed after three referenda, the Council adopts the most recent budget approved by it.

**PRINCIPAL TOWN OFFICIALS**

<u>Office</u>	<u>Name</u>	<u>Manner of Selection</u>	<u>Term</u>	<u>Years of Service</u>
Mayor.....	Fred Allyn III.....	Elected	12/23-12/27	7 Years <sup>1</sup>
Town Council Chairman.....	Naomi Rodriguez.....	Elected	12/23-12/25	5 Months <sup>2</sup>
Treasurer.....	Ian Stammel.....	Appointed	Indefinite	3 Years <sup>3</sup>
Director of Finance.....	Matthew E. Bonin.....	Appointed	Indefinite	2 years <sup>4</sup>
Director of Public Works.....	Steve Masalin.....	Appointed	Indefinite	30 Years
Director of Planning and Development..	Juliet Hodge.....	Appointed	Indefinite	2 Years
Assessor.....	Adrianna Hedwall.....	Appointed	Indefinite	8 Years
Tax Collector.....	Kathleen Damicis.....	Appointed	Indefinite	5 Years
Town Clerk.....	Patricia A. Riley.....	Appointed	Indefinite	12 Years
Town Attorney.....	Matthew D. Ritter.....	Appointed	Indefinite	1 Year

<sup>1</sup>Appointed in 2017 by Town Council due to previous Mayor’s resignation.

<sup>2</sup> Served as Town Councilor for 2 years.

<sup>3</sup> Has served as the Assistant Director of Finance since October 2016, added Treasurer duties in June 2020.

<sup>4</sup> Previously served 32 years in municipal audit.

Source: Town Officials.

**SUMMARY OF MUNICIPAL SERVICES**

**Police** - Police protection is provided by a full-service law enforcement agency. The department is staffed with a chief, one captain, one lieutenant, and twenty full-time officers. All officers have completed basic training at the Connecticut Police Academy and are recertified every three years. The police headquarters facility is located next to the Town Hall creating a central municipal government complex.

**Fire** - Fire protection is provided by five paid, full-time, day firefighters and a volunteer firefighter force. One fire building is owned by the Town and another is rented to the Town. The paid and volunteer firefighter force and one full-time Fire Marshal are funded by the Town.

**Ambulance Service** – The Town contracts with American Ambulance to provide BLS & ALS Ambulance service to Town residents.

**Communications** – The Ledyard Emergency Communications Center operates 24 hours a day, 365 days a year. The center employs eight full-time and four per diem dispatchers. The center is located inside the police facility and is the answering point for all 911 calls. The center provides all police, fire and emergency medical service dispatch for the Town of Ledyard and fire and emergency medical service dispatching for the nearby Town of Preston

**Health** - Health Services are provided by Ledge Light Health District, on a membership basis.

The Town is serviced by a full-time Director of Health and one part-time sanitarian through the Ledge Light Health District, a regional district made up of ten towns. The District provides environmental health services in the areas of water, sewer, inspection of food service establishments, daycare and abatement programs. Health promotional grant initiatives in the prevention of chronic diseases such as asthma and Lyme disease are coordinated through the Health District. Ledge Light Health District serves as the regional planning agency for mass bioterrorism responses.

**Public Works/Town Engineer** - The Director's general responsibilities comprise the management of all activities of the Public Works Department concerning maintenance and improvements of roads and Town facilities, waste management, and regulatory compliance. The Engineer's general responsibilities include the design and engineering of minor construction and maintenance projects, the review and comment on various development plans, the review and inspection of construction work performed by private contractors, and the maintenance of maps and files.

The Highway Department Group provides maintenance and repairs to existing facilities such as streets, sidewalks, snowshelves, guardrails, storm drainage, traffic markings, and snow/ice control. There are 112 miles of paved roads within the Town of Ledyard.

The Vehicle Maintenance Group provides maintenance/repairs/service for vehicles and equipment belonging to most Town departments including the Police Department and Board of Education.

The Buildings and Grounds Maintenance Group provides maintenance and repairs to Town-owned buildings including the Town Hall and Annex, Public Works buildings, Libraries, Police Station, Emergency Services Building, and Senior Citizens Center. This group also provides ground maintenance for these buildings and other Town properties. Two historic buildings are maintained by the Historic District Commission.

**Libraries** – Ledyard funds the operation of two libraries, Bill Library and Gales Ferry Library. The libraries belong to Libraries Online ("LION"), a consortium of thirty public and academic libraries which links the collections of each one in a central database. The libraries provide programs serving children, teens and adults, ages 6 months and up. Those programs include story hours, arts and craft programs and workshops, as well as singers, storytellers, magicians and more. The Town library staff includes one full-time MLS Director, two full-time Assistant Directors, a full-time children's librarian and seven part-time positions.

A Library Commission consisting of nine members sets the policy for the libraries.

**Recreation** - Highlights of the Parks and Recreation program include five soccer fields, eight baseball fields, three softball fields, two football fields, three tennis courts, six pickleball courts, one outdoor volleyball court, three basketball courts, two gaga pits, nine playscapes, fourteen parks that include six pavilions, and one major beach. The Colonel Ledyard Park picnic area and Highland Lake Pavilion are booked every weekend from late April through late October/early November with thousands of visitors. The Ledyard Town Green hosts the Ledyard Farmers Market from June to September and has thousands of visitors weekly.

The full-time staff includes the Director, Assistant Director Office Assistant, Park Caretaker, and nutrition site supervisor.

The Ledyard Parks, Recreation and Senior Citizens Commission consists of nine members appointed by the Town Council. The Town spends \$100,000 per year in new construction and existing facility improvements which are funded by a portion of real estate conveyance taxes.

**Senior Citizen Center** –The Center provides meals, activities, wellness programs, travel to medical appointments and shopping, special events, trips, and coordinates with local agencies for special needs. In 2019, the Senior Center was combined with Parks and Recreation and the staffs were merged.

**Historic Sites** - The Town of Ledyard owns and operates two historic sites under the direction of the Town’s Historic District Commission. The Nathan Lester House is an 18th century farmhouse that includes the original outbuildings, a farm museum and over 100 acres of land including hiking trails. The Up-Down Sawmill is a rare surviving example of a technology that was once commonplace – a water-powered up-and-down, or sash-type sawmill. The sawmill still operates using the original machinery that dates from just after the Civil War.

**Water** - The Town of Ledyard Water Pollution Control Authority (“WPCA”) presently oversees the operation of the water system in Ledyard and Gales Ferry, which serves approximately one thousand five hundred and thirty-five single-family residences, a high school, middle school, three elementary schools and eighty-two commercial businesses. The Town of Ledyard contracts with Groton Utilities as the operator of the Water Utility and for the operation of billing and customer services of the Ledyard system. The remainder of the Town is served by the Southeastern Connecticut Water Authority (approximately 200 customers) and individual on-site wells.

**Wastewater** - The WPCA operates and maintains the only existing wastewater treatment plant in the Town. This system has been upgraded to a design capacity of 260,000 gallons per day with a peak flow of 800,000 gallons per day. The current usage is 162,000 gallons per day. This plant also accepts residential and commercial septage. This system is located in the highly populated Highlands housing development and serves approximately 2,000 residents. The Town completed a \$1.3 million upgrade to the plant in July 2018. An approved 80-unit senior citizen development, “Stonegate” with 48 units completed, is tied into the Town’s sewer network. The remainder of the Town is served by individual septic systems.

**Service Contract - Solid Waste Disposal** – The Town of Ledyard entered into the Municipal Solid Waste Management Services Contract, as amended, with the Southeastern Connecticut Regional Resource Recovery Authority (the “Authority” or “SCRRA”), with eleven other southeastern Connecticut municipalities. The Southeastern Connecticut System consists of a mass-burn solid waste, disposal and electric generation facility located in the Town of Preston and various improvements and facilities related thereto, including landfills. The contract expires December 31, 2030.

Under the Service Contract, the Town is required to deliver or cause to be delivered to the System, solid waste generated within its boundaries. The tipping fee for Fiscal Year 2023-24 is \$61.25 per ton. The fee will be \$67.81 per ton for Fiscal Year 2024-25.

Service Payments are payable so long as the System is accepting solid waste delivered by or on behalf of the Town, whether or not such solid waste is processed at the facility. The Town’s obligation to pay the Service Payment, so long as the Authority is accepting the Town’s solid waste, is absolute and unconditional. It is not subject to any set-off, counterclaim, recoupment, defense (other than payment itself) or other right which the Town may have against the Authority or any person for any reason whatsoever, and is not to be affected by any defect in title, design, fitness for use, loss or destruction of the System. The Town has pledged its full faith and credit for the payment of Service Payments and has also agreed to enforce or levy and collect all taxes, cost sharing or other assessments or charges and take all such other action as may be necessary to provide for the payment of the Service Payments. Since January 1, 2003, the Town has back-charged haulers for commercial disposals at the SCRRA site at the SCRRA tipping rate plus an administration fee of \$4 per ton.

The Town's Sanitary Facility operates as a transfer station to accept brush, stumps, demolition waste, other bulky waste, waste oil, waste anti-freeze, metals, electronics, paint, and tires according to the regulations of the Connecticut Department of Environmental Protection. The Town provides curbside refuse collection and then transports Municipal Solid Waste to the Wheelabrator trash-to-energy plant in Lisbon, Connecticut and recyclables to the Casella Single-Stream processing facility in Willimantic, and bulky waste to proper collections sites.

**Service Contract – Trash/Recyclables** – The Town of Ledyard entered into a six-year contract with Willimantic Waste Paper, Inc. effective July 1, 2019. The cost of the contract is \$633,342 in Fiscal Year 2024 and \$650,759 for Fiscal Year 2025.

**TOWN EMPLOYEES**

<u>Fiscal Year</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
General Government.....	142	147	149	171	391 <sup>1</sup>
Board of Education.....	386	383	381	367	367
<b>Total.....</b>	<b>528</b>	<b>530</b>	<b>530</b>	<b>538</b>	<b>758</b>

<sup>1</sup> Senior center, and parks and recreation employees have changed over to contract employees.  
Source: Mayor's Office, Town of Ledyard.

**MUNICIPAL EMPLOYEES' BARGAINING UNITS**

<u>Organization</u>	<u>Number of Employee</u>	<u>Current Contract Expiration</u>
<b><u>General Government</u></b>		
Public Works Department - General Teamsters.....	17	June 30, 2024
Supervisors/Professional Local 1303-818.....	12	June 30, 2025
Town Hall Employees/Library Local 1303-184.....	21	June 30, 2026
Public Health Nurses and School Nurses.....	5	June 30, 2023 <sup>1</sup>
Dispatchers.....	8	June 30, 2026
Police Union.....	20	June 30, 2026
Firefighters Union.....	6	June 30, 2026
School Health Assistant.....	4	June 30, 2023 <sup>1</sup>
General Government sub-total.....	<u>93</u>	
<b><u>Board of Education</u></b>		
Ledyard Administration Association.....	13	June 30, 2024
Ledyard Education Association	220	June 30, 2026
Ledyard Association of Educational Secretaries.....	20	June 30, 2025
Local 1303 of Council #4 AFSCME, AFL-CIO Custodians.....	24	June 30, 2025
Local 1303 of Council #4 AFSCME, AFL-CIO IT.....	4	June 30, 2026
Local 784 of Council #4, AFSCME, AFL-CIO Paraprofessionals..	79	June 30, 2024
Board of Education sub-total.....	<u>360</u>	
<b>Total General Government and Board of Education.....</b>	<b><u>453</u></b>	

<sup>1</sup> In negotiation.  
Source: Mayor's Office, Town of Ledyard.

Connecticut General Statutes Sections 7-473c, 7-474, and 10-153a to 10-153n provide a procedure for binding arbitration of collective bargaining agreements between municipal employers and organizations representing municipal employees, including certified teachers and certain other employees. The legislative body of a municipality may reject an arbitration panel's decision by a two-thirds majority vote. The State of Connecticut and the employee organization must be advised in writing of the reasons for rejection. The State then appoints a new panel of either one or three arbitrators to review the decisions on each of the rejected issues. The panel must accept the last best offer of either party. In reaching its determination, the arbitration panel gives priority to the public interest and the financial capability of the municipal employer, including consideration of other demands on the financial capability of the municipal employer. For binding arbitration of teachers' contracts, in assessing the

financial capability of a municipal entity, there is an irrefutable presumption that a budget reserve of (i) 5% or less with respect to teachers' contracts, and (ii) 15% or less with respect to municipal employees, is not available for payment of the cost of any item subject to arbitration. In light of the employer's financial capability, the panel considers prior negotiations between the parties, the interests and welfare of the employee group, changes in the cost of living, existing employment conditions, and wages, salaries, fringe benefits, and other conditions of employment prevailing in the labor market, including developments in private sector wages and benefits.

**EDUCATION SYSTEM**

An elected nine-member Board of Education has responsibility for the operations for the Town's five schools, which include three elementary, one middle and one high school that provide educational programs to students in grades pre-kindergarten through twelve. Ledyard Public Schools also educate certain special needs students at out of district school facilities.

**IN DISTRICT SCHOOL FACILITIES**

<u>School</u>	<u>Grades</u>	<u>Construction/Addition/ Renovation</u>	<u>Number of Classrooms</u>	<u>Enrollment 10/01/23</u>	<u>Capacity</u>
Ledyard High School.....	9-12	1962, 1966, 1968, 1977, 1984, 2004	71	742	1226
Ledyard Middel School.....	7-8	1972, 2018, 2019	41	558	798
Juliet Long School.....	3-5	1961, 1964	25	254	444
Gallup Hill Elementary.....	PreK-5	1966, 2018, 2019	50	538	423
Gales Ferry Elementary.....	K-2	2000	21	225	241
<b>Total .....</b>			<u>208</u>	<u>2,317</u>	<u>3,132</u>

Source: Board of Education, Town of Ledyard.

**IN DISTRICT SCHOOL ENROLLMENT AND PROJECTIONS**

<u>School Year</u>	<u>Elementary School</u>	<u>Middle School</u>	<u>High School</u>	<u>Total</u>
<i>Historical</i>				
2019-20	1107	545	764	2,416
2020-21	1054	513	761	2,328
2021-22	1122	546	770	2,438
2022-23	1137	534	734	2,405
2023-24	1116	560	745	2,421
<i>Projected</i>				
2024-25	1011	544	757	2,312
2025-26	982	567	763	2,312
2026-27	1018	529	787	2,334
2027-28	996	557	792	2,345
2028-29	998	535	796	2,329

Source: Board of Education, Town of Ledyard.

### III. ECONOMIC AND DEMOGRAPHIC INFORMATION

#### POPULATION TRENDS

<u>Year</u>	<u>Population<sup>1</sup></u>	<u>% Increase</u>	<u>Density<sup>2</sup></u>
1970	14,837	175.0	366
1980	13,735	(7.4)	339
1990	14,913	8.6	368
2000	14,687	(1.5)	363
2010	15,055	2.5	372
2020	15,420	2.4	381
2022	15,456	0.2	382

<sup>1</sup> U.S. Department of Commerce, Bureau of Census, 1970 – 2010; State of Connecticut Department of Public Health, 2020 and 2022.

<sup>2</sup> Per square mile: 40.5 square miles.

#### AGE DISTRIBUTION OF THE POPULATION

<u>Age</u>	<u>Town of Ledyard</u>		<u>Southeastern CT Planning Region<sup>1</sup></u>		<u>State of Connecticut</u>	
	<u>Number</u>	<u>Percent</u>	<u>Number</u>	<u>Percent</u>	<u>Number</u>	<u>Percent</u>
Under 5.....	991	6.4	13,405	4.8	182,768	5.1
5 - 9.....	1,055	6.9	13,422	4.8	196,600	5.4
10 - 14.....	1,425	9.3	17,075	6.1	222,267	6.2
15 - 19.....	877	5.7	18,651	6.7	247,501	6.9
20 - 24.....	662	4.3	19,985	7.1	241,391	6.7
25 - 34.....	2,116	13.7	35,961	12.8	449,466	12.4
35 - 44.....	1,992	12.9	32,078	11.4	445,052	12.3
45 - 54.....	1,706	11.1	34,783	12.4	475,109	13.2
55 - 59.....	1,048	6.8	21,527	7.7	266,117	7.4
60 - 64.....	1,090	7.1	20,449	7.3	255,938	7.1
65 - 74.....	1,510	9.8	30,856	11.0	362,365	10.0
75 - 84.....	701	4.6	15,264	5.4	178,746	4.9
85 and over..	221	1.4	6,837	2.4	87,997	2.4
<b>Total .....</b>	<b>15,394</b>	<b>100.0</b>	<b>280,293</b>	<b>100.0</b>	<b>3,611,317</b>	<b>100.0</b>
 Median Age (years) .....	 37.5		 41.6		 40.9	

<sup>1</sup> Starting with the 2018-2022 American Community Survey data, the area was adjusted to reflect regional planning areas.

Source: U.S. Census Bureau, 2018-2022 American Community Survey.

## INCOME DISTRIBUTION

	<b>Town of Ledyard</b>		<b>Southeastern CT Planning Region <sup>1</sup></b>		<b>State of Connecticut</b>	
	<b>Families</b>	<b>Percent</b>	<b>Families</b>	<b>Percent</b>	<b>Families</b>	<b>Percent</b>
Less than \$10,000 .....	180	4.6	1,354	1.9	21,866	2.4
\$ 10,000 to 14,999 .....	33	0.8	1,615	2.3	13,844	1.5
\$ 15,000 to 24,999 .....	64	1.6	2,580	3.6	32,363	3.5
\$ 25,000 to 34,999 .....	25	0.6	3,552	5.0	38,177	4.2
\$ 35,000 to 49,999 .....	153	3.9	5,917	8.4	65,393	7.2
\$ 50,000 to 74,999 .....	557	14.3	10,192	14.4	112,628	12.4
\$ 75,000 to 99,999 .....	663	17.1	8,783	12.4	109,739	12.0
\$100,000 to 149,999 ..	1,094	28.2	15,589	22.0	184,504	20.2
\$150,000 to 199,999 ..	391	10.1	9,942	14.0	125,406	13.8
\$200,000 or more .....	724	18.6	11,299	16.0	207,948	22.8
<b>Total .....</b>	<b>3,884</b>	<b>100.0</b>	<b>70,823</b>	<b>100.0</b>	<b>911,868</b>	<b>100.0</b>

<sup>1</sup> Starting with the 2018-2022 American Community Survey data, the area was adjusted to reflect regional planning areas.

Source: U.S. Census Bureau, 2018-2022 American Community Survey.

## INCOME LEVELS

	<b>Town of Ledyard</b>	<b>Southeastern CT Planning Region <sup>1</sup></b>	<b>State of Connecticut</b>
Per Capita Income, 2022.....	\$43,734	\$43,292	\$52,034
Per Capita Income, 2020.....	\$43,225	\$40,995	\$45,668
Per Capita Income, 2010.....	\$37,663	\$32,888	\$36,775
Per Capita Income, 2000.....	\$24,953	\$24,678	\$28,766
Median Family Income, 2022.....	\$113,521	\$103,536	\$115,539
Median Family Income, 2020.....	\$107,044	\$94,894	\$102,061
Median Family Income, 2010.....	\$97,152	\$80,425	\$84,170
Median Family Income, 2000.....	\$69,214	\$59,857	\$65,521
Percent Below Poverty Level 2022.....	7.2%	7.0%	6.8%

<sup>1</sup> Starting with the 2018-2022 American Community Survey data, the area was adjusted to reflect regional planning areas.

Source: U.S. Department of Commerce, Bureau of Census, 2000, 1990; U.S. Census Bureau, 2018-2022 American Community Survey.

**EDUCATIONAL ATTAINMENT**  
Years of School Completed Age 25 and Over

<b><u>Educational Attainment Group</u></b>	<b><u>Town of Ledyard</u></b>		<b><u>Southeastern CT Planning Region <sup>1</sup></u></b>		<b><u>State of Connecticut</u></b>	
	<b><u>Number</u></b>	<b><u>Percent</u></b>	<b><u>Number</u></b>	<b><u>Percent</u></b>	<b><u>Number</u></b>	<b><u>Percent</u></b>
Less than 9th grade.....	118	1.1	5,537	2.8	101,820	4.0
9th to 12th grade.....	216	2.1	9,511	4.8	118,256	4.7
High School graduate.....	2,608	25.1	58,571	29.6	650,788	25.8
Some college - no degree.....	2,541	24.5	40,400	20.4	414,533	16.4
Associates degree.....	851	8.2	16,870	8.5	192,167	7.6
Bachelor's degree.....	2,287	22.0	38,034	19.2	573,917	22.8
Graduate or professional degree.....	1,763	17.0	28,832	14.6	469,309	18.6
<b>Total.....</b>	<b>10,384</b>	<b>100.0</b>	<b>197,755</b>	<b>100.0</b>	<b>2,520,790</b>	<b>100.0</b>
Percent High School Graduate or Higher.....		96.8%		92.4%		91.3%
Percent Bachelor's Degree or Higher.....		39.0%		33.8%		41.4%

<sup>1</sup> Starting with the 2018-2022 American Community Survey data, the area was adjusted to reflect regional planning areas.  
Source: U.S. Census Bureau, 2018-2022 American Community Survey.

**MAJOR EMPLOYERS**  
As of April 2024

<b><u>Employer</u></b>	<b><u>Nature of Business</u></b>	<b><u>Estimated Number of Employees</u></b>
Foxwoods Casino & High Stakes Bingo.....	Casino & Entertainment.....	6,500
Town of Ledyard.....	Municipality.....	528
Hard Rock Café.....	Restaurant.....	85
Emprise Corp.....	Engineering.....	55
Students Transportation America.....	School Bus Transportation.....	42
Brand Services.....	Professional Services.....	40
Holdridge Farm Nursery.....	Nursery.....	36
Americas Styrenics.....	Chemical Company.....	31
Cashman Inc.....	Logistics.....	28
Ocean State Job Lot.....	Retail.....	24
Dollar General.....	Retail.....	18

Source: Town Officials.

**EMPLOYMENT BY INDUSTRY**

	<b>Town of Ledyard</b>		<b>Southeastern CT Planning Region <sup>1</sup></b>		<b>State of Connecticut</b>	
	<b>Number</b>	<b>Percent</b>	<b>Number</b>	<b>Percent</b>	<b>Number</b>	<b>Percent</b>
	Agriculture, forestry, fisheries.....	0	0.0	901	0.7	7,460
Construction.....	463	6.4	7,916	5.8	112,421	6.1
Manufacturing.....	1,374	19.1	20,028	14.7	194,805	10.6
Wholesale trade.....	93	1.3	2,212	1.6	40,518	2.2
Retail trade.....	830	11.5	15,420	11.3	196,267	10.7
Transportation & warehousing & utilities...	213	3.0	4,867	3.6	82,215	4.5
Information.....	68	0.9	1,763	1.3	36,440	2.0
Finance, insurance, real estate.....	286	4.0	6,147	4.5	164,811	9.0
Professional, scientific & management.....	949	13.2	11,972	8.8	217,442	11.9
Educational, health & social services.....	1,282	17.8	34,872	25.5	485,013	26.5
Arts, entertainment & recreation.....	694	9.6	18,398	13.5	148,594	8.1
Other professional services.....	308	4.3	5,674	4.2	80,864	4.4
Public administration.....	633	8.8	6,412	4.7	65,675	3.6
<b>Total.....</b>	<b>7,193</b>	<b>100.0</b>	<b>136,582</b>	<b>100.0</b>	<b>1,832,525</b>	<b>100.0</b>

<sup>1</sup> Starting with the 2018-2022 American Community Survey data, the area was adjusted to reflect regional planning areas.  
Source: U.S. Census Bureau, 2018-2022 American Community Survey.

**EMPLOYMENT DATA**

	<b>Percentage Unemployed</b>			
	<b>Town of Ledyard</b>	<b>Norwich - New London Labor Market <sup>1</sup></b>	<b>State of Connecticut</b>	<b>United States</b>
<b>Yearly Average</b>	<b>%</b>	<b>%</b>	<b>%</b>	<b>%</b>
2014	5.7	7.2	6.6	6.2
2015	5.1	6.1	5.6	5.3
2016	4.0	5.0	4.8	4.9
2017	3.5	4.3	4.4	4.4
2018	3.2	3.8	3.9	3.9
2019	2.9	3.5	3.6	3.7
2020	9.3	9.9	7.9	8.1
2021	6.0	6.8	6.3	5.4
2022	3.9	4.2	4.2	3.7
2023	3.0	3.6	3.8	3.6
<b>2024 Monthly <sup>2</sup></b>				
January	4.1	4.8	5.0	4.1
February	4.4	5.2	5.4	4.2

<sup>1</sup> Not seasonally adjusted.

<sup>2</sup> Estimated.

Source: Department of Labor, State of Connecticut.

## AGE DISTRIBUTION OF HOUSING

<u>Year Built</u>	<u>Town of Ledyard</u>		<u>Southeastern CT Planning Region <sup>1</sup></u>		<u>State of Connecticut</u>	
	<u>Units</u>	<u>Percent</u>	<u>Units</u>	<u>Percent</u>	<u>Units</u>	<u>Percent</u>
1939 or earlier.....	284	4.7	30,024	24.0	316,471	20.7
1940 - 1949.....	137	2.3	5,216	4.2	99,909	6.5
1950 - 1959.....	822	13.5	14,735	11.8	223,821	14.6
1960 - 1969.....	1,774	29.2	15,556	12.4	200,651	13.1
1970 - 1979.....	1,322	21.7	17,311	13.8	209,518	13.7
1980 - 1989.....	694	11.4	16,048	12.8	193,340	12.6
1990 - 1999.....	416	6.8	10,974	8.8	118,948	7.8
2000 - 2009.....	394	6.5	10,640	8.5	104,310	6.8
2010 - 2019.....	226	3.7	4,505	3.6	61,429	4.0
2020 or later.....	16	0.3	325	0.3	2,935	0.2
<b>Total.....</b>	<b>6,085</b>	<b>100.0</b>	<b>125,334</b>	<b>100.0</b>	<b>1,531,332</b>	<b>100.0</b>
 Percent Owner Occupied.....		84.2%		66.1%		66.2%

<sup>1</sup> Starting with the 2018-2022 American Community Survey data, the area was adjusted to reflect regional planning areas.  
Source: U.S. Census Bureau, 2018-2022 American Community Survey.

## HOUSING INVENTORY

<u>Type</u>	<u>Town of Ledyard</u>		<u>Southeastern CT Planning Region <sup>1</sup></u>		<u>State of Connecticut</u>	
	<u>Number</u>	<u>Percent</u>	<u>Number</u>	<u>Percent</u>	<u>Number</u>	<u>Percent</u>
1-unit, detached.....	5,311	87.3	77,780	62.1	898,891	58.7
1-unit, attached.....	204	3.4	5,975	4.8	91,794	6.0
2 units.....	39	0.6	9,379	7.5	120,419	7.9
3 or 4 units.....	215	3.5	8,873	7.1	128,942	8.4
5 to 9 units.....	182	3.0	7,659	6.1	78,127	5.1
10 to 19 units.....	3	0.0	4,870	3.9	56,353	3.7
20 or more units.....	21	0.3	7,342	5.9	145,025	9.5
Mobile home, boat, other.....	110	1.8	3,456	2.8	11,781	0.8
<b>Total .....</b>	<b>6,085</b>	<b>100.0</b>	<b>125,334</b>	<b>100.0</b>	<b>1,531,332</b>	<b>100.0</b>

<sup>1</sup> Starting with the 2018-2022 American Community Survey data, the area was adjusted to reflect regional planning areas.  
Source: U.S. Census Bureau, 2018-2022 American Community Survey.

## OWNER-OCCUPIED HOUSING VALUES

<u>Sales Price Category</u>	<u>Town of Ledyard</u>		<u>Southeastern CT Planning Region <sup>1</sup></u>		<u>State of Connecticut</u>	
	<u>Number</u>	<u>Percent</u>	<u>Number</u>	<u>Percent</u>	<u>Number</u>	<u>Percent</u>
Less than \$50,000 .....	25	0.5	3,101	4.1	20,646	2.2
\$ 50,000 to \$ 99,999 ...	114	2.4	2,029	2.7	19,506	2.1
\$ 100,000 to \$149,999 ...	231	4.9	5,031	6.7	46,916	5.0
\$ 150,000 to \$199,999 ...	377	8.0	9,445	12.5	96,168	10.3
\$ 200,000 to \$299,999 ...	2,155	46.0	23,501	31.2	238,687	25.6
\$ 300,000 to \$499,999 ...	1,618	34.5	23,985	31.9	307,876	33.0
\$ 500,000 to \$999,999 ...	166	3.5	7,158	9.5	149,216	16.0
\$1,000,000 and over .....	0	0.0	1,012	1.3	53,573	5.7
<b>Total .....</b>	<b>4,686</b>	<b>100.0</b>	<b>75,262</b>	<b>100.0</b>	<b>932,588</b>	<b>100.0</b>
Median Value <sup>1</sup> .....	\$144,300		\$142,200		\$166,900	
Median Value <sup>2</sup> .....	\$275,500		\$275,900		\$323,700	

<sup>1</sup> Median Sales Price, U.S. Department of Commerce, Bureau of Census, 2000.

<sup>2</sup> Median Sales Price, U.S. Census Bureau, 2018-2022 American Community Survey.

<sup>3</sup> Starting with the 2018-2022 American Community Survey data, the area was adjusted to reflect regional planning areas.

Source: U.S. Census Bureau, 2018-2022 American Community Survey.

## BUILDING PERMITS <sup>2</sup>

<u>Fiscal Year Ending 6/30</u>	<u>Residential</u>		<u>Commercial and Industrial</u>		<u>Other</u>		<u>Total</u>	
	<u>Number</u>	<u>Value</u>	<u>Number</u>	<u>Value</u>	<u>Number</u>	<u>Value</u>	<u>Number</u>	<u>Value</u>
2024 <sup>1</sup>	725	\$13,403,000	12	\$ 554,000			737	\$13,957,000
2023	1029	22,429,000	43	2,054,000			1,072	24,483,000
2022	1213	8,060,400	75	1,968,950			1,288	10,029,350
2021	575	13,211,106	33	292,550	710	5,669,212	1,318	19,172,868
2020	367	6,074,339	25	138,490	427	3,121,631	819	9,334,460
2019	363	6,057,450	16	650,758	424	3,076,699	803	9,784,907
2018	523	10,805,908	26	945,665	616	15,538,129	1,165	27,289,702
2017	295	5,511,984	19	1,108,716	394	2,623,147	708	9,243,847
2016	316	4,904,390	30	5,267,303	408	4,389,054	754	14,560,747
2015	269	4,082,331	19	227,477	399	2,256,421	687	6,566,229
2014	394	7,664,617	23	1,160,538	641	2,828,698	1,058	11,653,853

<sup>1</sup> As of January 2024.

<sup>2</sup> In 2022 the Town removed the other columns from the building permits.

Source: Building Department, Town of Ledyard.

## LAND USE SUMMARY

Type of Land Use	1990		2000		2011		2024	
	Land Use in Use (Acres)	% of Total Town Area	Land Use in Use (Acres)	% of Total Town Area	Land Use in Use (Acres)	% of Total Town Area	Land Use in Use (Acres)	% of Total Town Area
<b><u>Developed Land</u></b>								
Residential.....	3,881	14.9%	3,959	14.9%	5,921	22.2%	7,138	29.2%
Industrial.....	126	0.5%	129	0.5%	369	1.4%	177	0.7%
Commercial.....	105	0.4%	94	0.4%	275	1.0%	525	2.1%
Institutional.....	635	2.4%	409	1.5%	519	1.9%	112	0.5%
Mixed Urban Use.....	0	0.0%	0	0.0%	8	0.0%	0	0.0%
Transportation & Utilities.....	1,000	3.8%	1,125	4.2%	1,004	3.8%	34	0.1%
<b>Total Developed.....</b>	<b>5,747</b>	<b>22.1%</b>	<b>5,716</b>	<b>21.5%</b>	<b>8,096</b>	<b>30.4%</b>	<b>7,986</b>	<b>32.6%</b>
<b><u>Preserved Land</u></b>								
Reserved Open Space.....	1,278	4.9%	2,792	10.5%	3,036	11.4%	2,604	10.6%
Groton reservoir.....	1,541	5.9%	1,541	5.8%	1,541	5.8%	1,370	5.6%
Active Recreation.....	730	2.8%	646	2.4%	318	1.2%	239	1.0%
Agricultural Development Rights..	300	1.2%	637	2.4%	646	2.4%	646	2.6%
<b>Total Preserved.....</b>	<b>3,849</b>	<b>14.8%</b>	<b>5,616</b>	<b>21.1%</b>	<b>5,541</b>	<b>20.8%</b>	<b>4,859</b>	<b>19.8%</b>
<b>Tribal Owned.....</b>	<b>2,716</b>	<b>10.5%</b>	<b>2,328</b>	<b>8.7%</b>	<b>2,214</b>	<b>8.3%</b>	<b>2,351</b>	<b>9.6%</b>
<b>Undeveloped Land.....</b>	<b>13,665</b>	<b>52.6%</b>	<b>12,969</b>	<b>48.7%</b>	<b>10,780</b>	<b>40.5%</b>	<b>9,288</b>	<b>37.9%</b>
<b>Total Land.....</b>	<b>25,977</b>	<b>100.0%</b>	<b>26,629</b>	<b>100.0%</b>	<b>26,631</b>	<b>100.0%</b>	<b>24,484</b>	<b>100.0%</b>

Source: Assessor's Office, Town of Ledyard.

## **IV. TAX BASE DATA**

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### **ASSESSMENTS**

The Town of Ledyard had a general property revaluation effective October 1, 2020. The next revaluation is scheduled for October 1, 2025. Under section 12-62 of the Connecticut General Statutes, the Town must do a revaluation every five years based on generally accepted mass appraisal methods and a revaluation by physical inspection no later than ten years from the preceding physical inspection. Prior to the completion of each revaluation, the Assessor shall conduct a field review. A 2006 statute permits a municipality, upon approval of its legislative body, to phase-in a real property assessment increase resulting from a revaluation over a period of up to five years. Various state statutes provide for or authorize exemptions, abatement and other adjustments to assessments. Section 12-62 also imposes a penalty on municipalities that fail to effect revaluations as required, with certain exceptions. Municipalities may choose to phase-in real property assessment increases resulting from a revaluation, but such phase-in must be implemented in less than five assessment years. The maintenance of an equitable tax base, and the location and appraisal of all real and personal property within the Town of Ledyard for inclusion onto the Grand List are the responsibilities of the Town's Assessor's Office. The Grand List represents the total of assessed values for all taxable and non-taxable real and personal property and motor vehicles located within the Town on October 1. A Board of Assessment Appeals determines whether adjustments to the Assessor's list on assessments under appeal are warranted. Assessments for real property are computed at 70 percent of the estimated market value at the time of the last general revaluation, while assessments for personal property and motor vehicles are computed at 70 percent of the annual appraisal value.

When a new structure, or modification to an existing structure is undertaken, the Assessor's Office receives a copy of the permit issued by the Building Inspector. A physical appraisal is then completed and the structure is classified and priced from a schedule developed at the time of the last revaluation. Property depreciation and obsolescence factors are also considered when arriving at an equitable value.

All personal property (furniture, fixtures, equipment, and machinery) is revalued annually. An assessor's check and audit is completed periodically.

Motor vehicle lists are furnished to the Town by the State of Connecticut and appraisals of motor vehicles are accomplished in accordance with an automobile price schedule as recommended by the State of Connecticut Office of Policy and Management and the Assessor of the Town of Ledyard. Section 12-71b of the Connecticut General Statutes provides that motor vehicles which are registered with the Commissioner of Motor Vehicles after the October 1 assessment date but before the next August 1 are subject to a property tax as if the motor vehicle has been included on the October Grand List. The tax is prorated, and the proration is based on the number of months of ownership between October 1 and the following August 1. Motor vehicles purchased in August and September are not taxed until the next October 1 Grand List. If the motor vehicle replaces a motor vehicle that was taxed on the October 1 Grand List, the taxpayer is entitled to certain credits.

### **PROPERTY TAX COLLECTION PROCEDURE**

Property taxes are levied on all assessed property on the Grand List of October 1 prior to the beginning of the fiscal year. Real estate tax bills are payable in two installments on July 1 and January 1. Real estate and personal property taxes of less than \$100 are due in full in July. Motor vehicle taxes are payable in full, regardless of amount, on July 1. Supplemental motor vehicle taxes are due in January. A margin against delinquencies, legal reductions, and Grand List adjustments, such as Assessor errors, is provided by adjusting the Grand List downward when computing anticipated property tax revenue from the current levy. An estimate for delinquent taxes and outstanding interest and lien fees anticipated to be collected during the fiscal year is normally included as a revenue item in the budget. Delinquent taxes are billed monthly, with interest charged at the rate of one and one-half percent per month with a minimum charge of \$2. In accordance with State law, the oldest outstanding tax is collected first. Outstanding real estate tax accounts are automatically lien-ed each year prior to June 30 with legal demands and alias tax warrants used in the collection of personal property and motor vehicle tax bills. Delinquent motor vehicle, personal property, and real estate accounts are transferred to a suspense account after three years at which time they cease to be carried as receivables. Real estate accounts are transferred to suspense fifteen years after the due date in accordance with State Statutes.

## MOTOR VEHICLE PROPERTY TAX RATE

Section 12-71e(a) of the Connecticut General Statutes (the “General Statutes”) has been amended whereby the mill rate for motor vehicles shall not exceed 32.46 mills for the assessment year commencing October 1, 2021, and each assessment year thereafter. Section 12-71e(b) of the General Statutes has been amended to state that no district or borough may set a motor vehicle mill rate that if combined with the motor vehicle mill rate of the town, city, consolidated town and city or consolidated town and borough in which such district or borough is located would result in a combined motor vehicle mill rate above 32.46 mills for the assessment year commencing October 1, 2021, and each assessment year thereafter. Section 4-661 of the General Statutes diverts a portion of State collected sales tax revenue to provide funding to municipalities to mitigate the revenue loss attributed to the motor vehicle property tax cap. The Town’s mill rate for motor vehicles for the assessment year commencing October 1, 2022 (the fiscal year ending June 30, 2024) is 32.46 mills.

### COMPARATIVE ASSESSED VALUATIONS

<b>Grand List Dated</b>	<b>Real Property (%)</b>	<b>Personal Property (%)</b>	<b>Motor Vehicle Property (%)</b>	<b>Gross Taxable Grand List</b>	<b>Less Exemptions <sup>1</sup></b>	<b>Net Taxable Grand List</b>	<b>% Growth</b>
2023	78.1	10.6	11.4	1,338,561,441	20,630,781	1,317,930,660	4.3%
2022	80.7	6.9	12.3	1,284,368,862	20,746,716	1,263,622,146	1.3%
2021	81.3	6.9	11.8	1,269,160,492	21,733,117	1,247,427,375	3.2%
2020 <sup>2</sup>	83.5	6.8	9.7	1,228,724,981	20,530,390	1,208,194,591	7.5%
2019	82.9	7.2	9.9	1,136,131,217	19,669,270	1,116,461,947	0.5%
2018	83.1	7.3	9.6	1,133,385,468	22,163,465	1,111,222,003	0.6%
2017	83.1	7.5	9.4	1,127,032,262	22,714,226	1,104,318,036	0.4%
2016	83.7	6.9	9.4	1,119,983,362	20,235,162	1,099,748,200	0.9%
2015 <sup>2</sup>	84.5	5.4	9.6	1,120,940,170	30,959,148	1,089,981,022	-3.3%
2014	85.4	5.6	9.0	1,158,590,893	31,382,915	1,127,207,978	0.9%

<sup>1</sup> Connecticut General Statutes Section 12-81 (72) exempts new manufacturing equipment from property taxation by municipalities.

<sup>2</sup> Revaluation Year.

Source: Assessor’s Office, Town of Ledyard.

**PROPERTY TAX LEVIES AND COLLECTIONS**

<b>Grand List 1-Oct</b>	<b>FY Ending 30-Jun</b>	<b>Net Taxable Grand List</b>	<b>Mill Rate</b>	<b>Tax Levy</b>	<b>Percent Collected End of Each Fiscal Year</b>	<b>Percent Uncollected End of Each Fiscal Year</b>	<b>Percent Annual Levy Uncollected 6/30/2023</b>	<b>Amount Uncollected as of 6/30/2023</b>
2022	2024	\$1,263,622,146	34.56	\$43,445,664	Collections 7/1/2023 and 1/1/24			N/A
2021	2023	1,247,427,375	33.82	42,235,493	98.8%	1.2%	1.2%	490,380
2020	2022	1,208,194,591	33.72	40,952,646	98.8%	1.2%	0.5%	201,918
2019	2021	1,116,461,947	34.97	39,021,528	99.0%	1.0%	0.2%	91,918
2018	<sup>2</sup> 2020	1,111,222,003	35.06	38,919,035	98.1%	1.9%	0.0%	13,610
2017	<sup>2</sup> 2019	1,104,318,036	34.29	<sup>1</sup> 37,725,417	98.7%	1.3%	0.0%	8,474
2016	<sup>2</sup> 2018	1,099,748,200	32.54	35,429,203	98.9%	1.1%	0.0%	5,679
2015	2017	1,089,981,022	31.90	34,426,953	98.8%	1.2%	0.0%	3,271
2014	2016	1,127,207,978	30.40	33,812,568	98.8%	1.2%	0.0%	2,841
2013	2015	1,117,704,176	29.88	32,940,746	98.8%	1.2%	0.0%	2,411

<sup>1</sup> The Town Council issued a 1 mil, one-time, supplemental tax bill, on real property only, due to reductions in State grants implemented mid-year. That tax bill, not included in this mil rate, generated \$900,000.

<sup>2</sup> In 2019, American Styrenics challenged their assessment for tax years 2016, 2017 and 2018 and a settlement was reached with the Town resulting in a grand list reduction of \$1,408,010 and a one-time tax reduction of \$48,280 for the three contested years.

Source: Tax Collector’s Office, Town of Ledyard.

**Property Tax Exemption**

In 2022, the Connecticut General Assembly passed legislation that establish a property tax exemption for real property and personal property located on reservation land that is held in trust by the State for an Indian tribe. The General Assembly’s Office of Legislative Research estimated that this will cause the Town to lose approximately \$600,000 in property taxes beginning with a financial impact for the Fiscal Year 2024.

**TEN LARGEST TAXPAYERS**

<b>Business-Name</b>	<b>Nature Of Business</b>	<b>Estimated Assessment 10/1/2023</b>	<b>Rank</b>	<b>Percent of Total<sup>1</sup></b>
Eversource.....	Utility.....	\$ 91,031,549	1	6.91%
Mashantucket Pequot Tribe & Tribal Nation & Gaming Enterprises...	Real Estate.....	21,084,181	2	1.60%
Fox Run-Ledyard LLC.....	Apartments.....	7,649,890	3	0.58%
Gales Ferry Intermodel.....	Industrial.....	3,954,580	4	0.30%
NS Retail Holdings.....	Retail Pharmacy.....	3,072,020	5	0.23%
Yankee Gas.....	Utility.....	2,658,325	6	0.20%
Ledyard Meadows Estates.....	Apartments.....	2,653,554	7	0.20%
U-Store It.....	Storage Facility.....	2,414,720	8	0.18%
American Styrenics LLC <sup>2</sup> .....	Manufacturer.....	2,364,702	9	0.18%
Ledyard Center LLC.....	Commercial.....	2,207,870	10	0.17%
	<b>Total</b>	<b>\$139,091,391</b>		<b>10.55%</b>

<sup>1</sup> Based on a 10/1/23 Net Taxable Grand List of \$1,317,930,660.

<sup>2</sup>The company has moved its operations to Michigan and is actively engaged with a few potential buyers for the Trinseo portion of the facility. American Styrenics remains on the site. In 2019, American Styrenics challenged their assessment for tax years 2016, 2017 and 2018 and a settlement was reached with the Town resulting in a grand list reduction of \$1,408,010 and a one-time tax reduction of \$48,280 for the three contested years.

Source: Assessor’s Office, Town of Ledyard.

**EQUALIZED NET GRAND LIST**

<b>Grand List of 10/1</b>	<b>Equalized Net Grand List</b>	<b>% Growth</b>
2021	\$2,263,306,513	31.13%
2020	1,726,045,882	0.98%
2019	1,709,335,985	0.36%
2018	1,703,274,468	2.58%
2017	1,660,436,363	1.26%
2016	1,639,827,665	5.31%
2015	1,557,080,423	-0.06%
2014	1,558,015,973	-0.27%
2013	1,562,200,147	5.50%
2012	1,480,806,732	-1.01%

Source: State of Connecticut, Office of Policy and Management.

## V. FINANCIAL INFORMATION

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### FISCAL YEAR

The Town's fiscal year begins July 1 and ends June 30.

### BASIS OF ACCOUNTING

#### Accounting Policies

The financial statements of the Town of Ledyard, Connecticut have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. Please refer to Appendix A "Audited Financial Statements" herein for compliance and implementation details.

The reporting model includes the following segments:

*Management's Discussion and Analysis ("MD&A")* – provides introductory information on basic financial statements and an analytical overview of the Town's financial activities.

*Government-wide financial statements* – consists of a statement of net assets and a statement of activities, which are prepared on the accrual basis of accounting. These statements distinguish between governmental activities and business-type activities and exclude fiduciary (employee retirement system and agency funds). Capital assets, including infrastructure and long-term obligations are included along with current assets and liabilities.

*Fund financial statements* – provides information about the Town's governmental, proprietary and fiduciary funds. These statements emphasize major fund activity and, depending on the fund type, utilize different basis of accounting.

*Required supplementary information* – in addition to the MD&A, budgetary comparison schedules are presented for the General Fund.

Please refer to Appendix A "Basic Financial Statements" herein for measurement focus and basis of accounting of the government-wide financial statements as well as the fiduciary fund financial statements of the Town of Ledyard.

### BUDGETARY PROCEDURES

The Town adheres to the following procedures in establishing the budgetary data included in the general fund financial statements:

- The Mayor compiles the budget requests from the Town departments and agencies, with the exception of the Board of Education, and presents the budget to the Town Council. The Board of Education files a detailed estimate of expenditures with the Mayor for transmittal to the Town Council. The Town Council, after its review process, prepares and presents a recommended budget for Town Meeting approval.
- The Board of Education, which is not a separate legal entity but a function of the Town, is authorized under State law to make any transfers required within their budget at their discretion. Any additional appropriations must have Board of Education, Town Council and, if necessary, Town Meeting approval.
- Formal budgetary integration is employed as a management control device during the year.
- The legal level of control, the level at which expenditures may not exceed appropriations, is at the department level.

- Individual additional appropriations of less than one percent of the current tax levy can be made by the Town Council, the accumulative total of which cannot exceed two percent of the current tax levy.

- Additional appropriations of more than one percent, and any resolution authorizing the issuance of bonds or notes or other borrowing, require Town Meeting approval. Upon request by the Mayor, during the last three months of the fiscal year, the Council may transfer any unencumbered appropriation, or portion thereof, from one department, commission, board, or office to another. No transfer may be made from any appropriation for debt service and other statutory charges.

- Generally, all unencumbered appropriations lapse at year end except those for capital projects funds. Appropriations for capital projects are continued until completion of applicable projects even when projects extend more than one fiscal year.

- The Town has adopted a fund balance reserve policy and has set the minimum undesignated/unreserved balance for the General Fund at an amount equal to 7% of current year General Fund expenditures. The Town will avoid the appropriation of fund balance for recurring operating expenditures.

### ***Municipal Budget Expenditures Cap***

Connecticut General Statutes Section 4-661 creates a cap on adopted general budget expenditures for municipalities in Connecticut in order for municipalities to be eligible to receive the full amount of the State's municipal revenue sharing grant. Beginning in fiscal year ending June 30, 2018, and in each fiscal year thereafter, the Office of Policy and Management (“OPM”) must reduce the municipal revenue sharing grant amount for those municipalities whose adopted general budget expenditures (with certain exceptions including but not limited to debt service, special education, implementation of court orders or arbitration awards, budgeting for an audited deficit, nonrecurring grants, capital expenditures of \$100,000 or more, or payments on unfunded pension liabilities, and certain major disaster or emergency expenditures) exceeds the spending limits specified in the statute. For each applicable fiscal year, OPM must determine the municipality's percentage growth in general budget expenditures over the prior fiscal year and reduce the grant if the growth rate is equal to or greater than 2.5% or the inflation rate, whichever is greater, each of those amounts adjusted by an amount proportionate to any increase in the municipality's population from the previous fiscal year. The reduction is generally equal to 50 cents for every dollar the municipality spends over this cap. Each municipality must annually certify to the Secretary of the OPM whether such municipality has exceeded the cap set forth in the statute and if so the amount by which the cap was exceeded. For the fiscal year ending June 30, 2024 the Town’s municipal revenue sharing grant from the State of Connecticut Office of Policy and Management was \$390,170. The amount expected for the fiscal year ending June 30, 2025 is unknown at this time.

### **ANNUAL AUDIT**

Pursuant to the Municipal Auditing Act (Chapter 111 of the Connecticut General Statutes), the Town is obligated to undergo an annual examination by an independent certified public accountant. The audit must be conducted under the guidelines issued by the State of Connecticut, Office of Policy and Management, and a copy of said audit report must be filed with the Office of Policy and Management. The Town of Ledyard is in full compliance with said provisions. For the fiscal year ended June 30, 2023, the financial statements of the Town were audited by the firm of CliftonLarsonAllen LLP, West Hartford, Connecticut.

### **PENSION PLANS**

#### ***Defined Benefit Public Employee Retirement System***

The Town of Ledyard is the administrator of a single-employer defined benefit Public Employee Retirement System (“PERS”) established by Town ordinance and administered by the Town to provide pension benefits for its employees. Plan provisions are determined by the various union contracts. The PERS is considered to be part of the Town of Ledyard’s financial reporting entity and is included in the Town’s financial reports as a pension trust fund. The PERS does not issue a stand-alone report.

The Town has obtained an actuarial valuation as of July 1, 2022:

<u>Actuarial Valuation Date</u>	<u>Actuarial Determined Employer Contribution (ADEC)</u>	<u>Annual Contribution</u>	<u>% of ADEC Contributed</u>
<i>Town Plan</i>			
2019	\$1,278,376	\$1,278,376	100.00%
2020	1,066,295	1,066,295	100.00%
2021	1,098,284	1,098,284	100.00%
2022	1,096,614	1,131,235	103.16%
2023	1,129,512	1,163,197	102.98%
2024 <sup>1</sup>	669,144	950,000	141.97%

<sup>1</sup> *Budgeted.*

The Town implemented GASB Statement No. 67 effective in Fiscal Year 2014. The following net pension liability of the Town Pension Plan at June 30, 2023, determined by an actuarial valuation as of July 1, 2022 and based on actuarial assumptions as of that date, were as follows:

<b>GASB 67 Schedules - Town Pension Plan</b>	
Total pension liability as of June 30, 2023	\$34,234,228
Plan fiduciary net position	<u>28,790,751</u>
Net pension liability	<u>5,443,477</u>
Plan fiduciary net position as a % of total pension liability	84.1%

The following presents the net pension liability, calculated using the discount rate of 6.25% as well as what the Town's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.25%) or 1-percentage-point higher (7.25%) than the current rate.

	<u>1% Decrease 5.25%</u>	<u>Current Discount Rate 6.25%</u>	<u>1% Increase 7.25%</u>
Town's Net Pension Liability as of June 30, 2023	\$ 9,059,618	\$ 5,443,477	\$ 2,365,401

***Employees Defined Contribution Plan***

The Town has established a defined contribution plan for Non-Union Professionals hired after July 1, 2009, Town Hall Union employees hired after July 1, 2012; Supervisors Union employees hired after July 1, 2012, Nurses Union employees hired after July 1, 2013, Teamsters Union employees hired after July 1, 2012, Police Union employees hired after July 1, 2012, and Firefighters Union employees hired after July 1, 2013. It is a mandatory plan with no opt out. As of June 30, 2023, the plan was administered by Voya. The authority for establishing and amending plan provisions rests with the Town Council.

The Town matches up to 5% of employee contributions for the Nurses Union, Emergency Communication Service Union, and Town Hall Union, and matches up to 6% for the Supervisors Union, Teamsters Union, and Firefighters Union, and matches up to 10% for the Police Union and department heads. Actual contributions to the plan for the year ended June 30, 2023

totalled \$1,129,461, which consisted of \$761,353 contributed by employees and \$368,108 contributed by the Town. The current year covered payroll for the plan is \$3,728,801. The Town’s matching contributions for Non-Union Professionals are determined by a “Resolution Establishing Administrator/Department Head Benefits,” as adopted by Town Council. The Town’s matching contributions for union employees are determined by collective bargaining agreements.

***Connecticut State Teachers’ Retirement System***

The faculty and professional personnel of the Board of Education are eligible to participate in the State of Connecticut Teachers’ Retirement System, a multiple employer public employees retirement system described in the Connecticut General Statutes Chapter 167a. The system has been established to provide retirement and other benefits for teachers, their survivors and beneficiaries. The financial report for this may be obtained through the State Teachers’ Retirement Board.

***Please refer to the Town of Ledyard’s “Notes to Financial Statements”, Note 10, in “Appendix A” herein for further information on the Town’s Pension Plans.***

**OTHER POST-EMPLOYMENT BENEFITS**

The Town administers one single-employer, post-retirement healthcare plan for the Board of Education, the Town OPEB plan. The plan provides medical benefits to eligible retirees and their spouses. The Town OPEB plan is administered by the Town. Plan provisions are determined by union contract and may be amended by union negotiations. The Town currently pays for post-employment health care benefits on a pay-as-you-go basis. Administration costs are financed from current operations.

The Town implemented GASB Statement No. 74 effective in Fiscal Year 2017. The following net OPEB liability of the Town OPEB Plan at June 30, 2023, determined by an actuarial valuation as of June 30, 2022 and based on actuarial assumptions as of that date, were as follows:

	<b>1% Decrease</b>	<b>Current</b>	<b>1% Increase</b>
	<b>2.54%</b>	<b>Discount Rate</b>	<b>4.54%</b>
	<b>_____</b>	<b>_____</b>	<b>_____</b>
Town's Net OPEB Liability as of June 30, 2023	\$ 14,086,958	\$ 11,905,245	\$ 10,182,657

***Connecticut State Teachers’ Retirement System***

Teachers, principals, superintendents and supervisors engaged in service of public schools plus professional employees at State Schools of higher education are eligible to participate in the Connecticut State Teachers’ Retirement System Retiree Health Insurance Plan (“TRS-RHIP”), a cost sharing multiple-employer defined benefit other post-employment benefit plan administered by the Connecticut State Teachers’ Retirement Board (the “Board”) that provides retirement, disability, survivorship and health insurance benefits to plan members and their beneficiaries. The Teachers’ Retirement System (“TRS”) is governed by Connecticut General Statute (“CGS”) Title 10, Chapter 167a. Detailed information about the Connecticut State Teachers OPEB Plan is available in the separately issued State of Connecticut Comprehensive Annual Financial Report at [www.ct.gov/trb](http://www.ct.gov/trb).

The cost of providing plan benefits is financed on a pay-as-you-go basis as follows; active teachers’ pay for one third of the Plan costs through a contribution of 1.25% of their pensionable salaries, and retired teachers’ pay for one third of the Plan costs through monthly premiums, which helps reduce the cost of health insurance for eligible retired members and dependents.

***Please refer to the Town of Ledyard’s “Notes to Financial Statements”, Note 11, in “Appendix A” herein for further information on the Town’s Other Post-Employment Benefits.***

**INVESTMENT PRACTICES**

Sections 7-400 and 7-402 of the Connecticut General Statutes govern the investments the Town is permitted to acquire. Generally, the Town may invest in certificates of deposit, municipal bonds and notes, obligations of the United States of America, including joint and several obligations of the Federal Home Loan Mortgage Association,

the Federal Savings and Loan Insurance Corporation, obligations of the United States Postal Service, all the Federal Home Loan Banks, all Federal Land Banks, the Tennessee Valley Authority, or any other agency of the United States government and money market mutual funds.

The Town’s investment practices are in compliance with the Connecticut General Statutes.

**COMPARATIVE GENERAL FUND OPERATING STATEMENT**  
Budget and Actual  
**(Budgetary Basis)**

	Fiscal Year 2022-23			Fiscal Year	Fiscal Year
	Final Budget	Actual Operations	Variance Favorable (Unfavorable)	2023-24 Adopted Budget	2024-25 Proposed Budget
<b>REVENUES</b>					
Property Taxes .....	\$ 42,499,478	\$ 42,464,155	\$ (35,323)	\$ 44,228,267	\$ 47,108,943
Intergovernmental .....	16,337,683	16,945,601	607,918	16,365,250	16,218,956
Charges for Services .....	3,023,060	2,948,248	(74,812)	2,591,923	2,552,674
Investment Income.....	80,000	576,150	496,150	300,000	550,000
<b>TOTAL REVENUES .....</b>	<b>61,940,221</b>	<b>62,934,154</b>	<b>993,933</b>	<b>63,485,440</b>	<b>66,430,573</b>
<b>EXPENDITURES</b>					
Current:					
General Government .....	1,313,699	1,257,225	56,474	1,416,610	1,799,680
Department of Finance .....	1,060,042	1,225,051	(165,009)	1,128,166	840,886
Commissions.....	42,375	30,943	11,432	15,036	39,275
Boards and Committees.....	2,500	2,358	142	3,000	12,711
Fixed Charges.....	10,999,110	10,272,977	726,133	10,671,524	10,967,525
Public Safety .....	4,234,377	4,637,826	(403,449)	4,415,630	4,733,022
Health and Welfare.....	1,410,244	1,206,798	203,446	752,667	482,492
Public Works.....	3,021,893	2,869,289	152,604	3,085,740	3,193,638
Library.....	542,245	543,199	(954)	596,808	627,909
Parks and Recreation.....	464,467	470,617	(6,150)	489,806	617,484
Education .....	34,555,319	34,337,932	217,387	35,908,368	38,369,823
Debt Service.....	4,754,660	3,925,262	829,398	4,403,850	3,955,030
<b>TOTAL EXPENDITURES .....</b>	<b>62,400,931</b>	<b>60,779,477</b>	<b>1,621,454</b>	<b>62,887,205</b>	<b>65,639,475</b>
Excess (deficiency) of revenues over expenditures .....	(460,710)	2,154,677	2,615,387	598,235	791,098
Other financing sources (uses):					
Appropriation of fund balance.....	690,487	-	(690,487)	-	-
Other income sources .....	-	-	-	55,500	-
Transfers In .....	1,570,000	580,517	(989,483)	1,000,000	1,000,000
Transfers Out .....	1,799,777	2,365,315	(565,538)	1,653,735	1,791,098
Total Other financing sources (uses) ..	460,710	(1,784,798)	(2,245,508)	(598,235)	(791,098)
<b>Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses .....</b>	<b>\$ -</b>	<b>\$ 369,879</b>	<b>\$ 369,879</b>	<b>\$ -</b>	<b>\$ -</b>

**GENERAL FUND BALANCE SHEET**  
Summary of Audited Assets and Liabilities  
(GAAP Basis)

FISCAL YEAR ENDED:	2023	2022	2021	2020	2019
<b>ASSETS</b>					
Cash and cash equivalents .....	\$18,513,571	\$17,011,520	\$17,384,029	\$19,121,462	\$22,947,808
Cash held by Fiscal Agent.....	613,342	-	-	-	-
Receivables					
Property Taxes.....	958,811	984,313	755,062	1,144,109	766,224
Intergovernmental.....	-	-	-	-	-
Loans.....	-	-	-	-	-
Other.....	94,081	125,608	114,114	91,706	11,813
Due from Other Funds.....	463,164	2,381,164	1,416,028	12,323	13,993
Prepaid Expenses.....	-	1,128,952	484,782	-	254,305
<b>TOTAL ASSETS.....</b>	<b>\$20,642,969</b>	<b>\$21,631,557</b>	<b>\$20,154,015</b>	<b>\$20,369,600</b>	<b>\$23,994,143</b>
<b>LIABILITIES</b>					
Accounts payable .....	\$ 1,839,024	\$ 2,482,378	\$ 3,048,198	\$ 2,814,317	\$ 2,256,500
Accrued Payroll/Liabilities .....	350,323	520,667	356,213	324,815	235,801
Due to Other Funds.....	12,260,231	12,812,496	11,089,252	11,728,902	16,125,696
Unearned Revenue .....	23,759	-	-	-	14,052
Interim Funding Obligation.....	-	-	-	-	-
Bond Anticipation Notes.....	-	-	-	-	-
<b>Total Liabilities .....</b>	<b>14,473,337</b>	<b>15,815,541</b>	<b>14,493,663</b>	<b>14,868,034</b>	<b>18,632,049</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable Revenue - Property Taxes .....	828,545	844,809	645,770	870,929	601,702
Unavailable Revenue - Loans.....	-	-	-	-	-
<b>TOTAL DEFERRED INFLOWS.....</b>	<b>828,545</b>	<b>844,809</b>	<b>645,770</b>	<b>870,929</b>	<b>601,702</b>
<b>FUND BALANCE</b>					
Nonspendable .....	-	1,128,952	484,782	-	254,305
Restricted .....	-	-	-	-	-
Committed .....	217,387	-	-	-	-
Assigned .....	-	-	-	-	-
Unassigned .....	5,123,700	3,842,255	4,529,800	4,630,637	4,506,087
<b>TOTAL FUND BALANCE.....</b>	<b>5,341,087</b>	<b>4,971,207</b>	<b>5,014,582</b>	<b>4,630,637</b>	<b>4,760,392</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES.....</b>	<b>\$20,642,969</b>	<b>\$21,631,557</b>	<b>\$20,154,015</b>	<b>\$20,369,600</b>	<b>\$23,994,143</b>

Source: Annual Audited Financial Statements 2019-2023.

**GENERAL FUND REVENUES AND EXPENDITURES**  
Summary of Audited Revenues and Expenditures  
**(GAAP Basis)**

<b>FISCAL YEAR ENDED:</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>
<b>REVENUES</b>					
Property Taxes .....	\$42,464,155	\$41,109,833	\$39,445,437	\$38,936,179	\$37,774,706
Intergovernmental .....	23,590,263	21,939,791	21,000,821	21,635,021	18,171,835
Charges for Services .....	2,948,248	2,911,472	3,464,944	3,445,558	3,082,316
Revenue from Use of Money.....	-	-	-	-	-
Income on investments .....	576,150	43,051	23,871	294,516	523,739
Transfers In .....	580,517	808,093 <sup>1</sup>	714,474	1,523,728	581,056
<b>Total Revenues &amp; Transfers In .....</b>	<b><u>\$70,159,333</u></b>	<b><u>\$66,812,240</u></b>	<b><u>\$64,649,547</u></b>	<b><u>\$65,835,002</u></b>	<b><u>\$60,133,652</u></b>
<b>EXPENDITURES</b>					
General Government .....	12,804,387	12,188,344	11,647,271	11,654,769	11,407,411
Public Safety .....	4,637,826	4,305,814	4,142,334	4,065,690	3,981,471
Public Works.....	2,869,289	2,825,303	2,688,617	2,623,718	2,629,205
Health & Welfare.....	1,190,965	1,233,152	1,230,965	1,290,139	1,310,193
Library.....	543,199	528,633	518,940	495,564	503,647
Parks & Recreation.....	470,617	459,325	414,637	431,868	484,106
Board of Education.....	40,982,594	38,637,354	37,903,144	38,056,489	33,602,705
Debt Service.....	2,679,702	2,550,942	2,537,407	2,323,019	3,510,795
Interest & Other Charges.....	1,245,560	1,202,357	1,235,240	1,321,469	-
Lease Payment.....	-	45,735	-	-	-
Capital Outlay.....	-	204,820	-	-	-
Transfers Out.....	2,365,315	2,673,836	1,947,047	3,702,032	1,971,942
<b>Total Expenditures &amp; Transfers Out .....</b>	<b><u>69,789,454</u></b>	<b><u>66,855,615</u></b>	<b><u>64,265,602</u></b>	<b><u>65,964,757</u></b>	<b><u>59,401,475</u></b>
Results from Operations.....	369,879	(43,375)	383,945	(129,755)	732,177
<b>Fund Balance - July 1 .....</b>	<b><u>4,971,208 <sup>2</sup></u></b>	<b><u>5,014,582</u></b>	<b><u>4,630,637</u></b>	<b><u>4,760,392</u></b>	<b><u>4,028,215</u></b>
<b>Fund Balance - June 30 .....</b>	<b><u>\$5,341,087</u></b>	<b><u>\$ 4,971,207</u></b>	<b><u>\$5,014,582</u></b>	<b><u>\$4,630,637</u></b>	<b><u>\$4,760,392</u></b>

<sup>1</sup> Includes \$204,820 of lease issuance.

<sup>2</sup> Restated.

Source: Annual Audited Financial Statements 2019-2023.

**ANALYSIS OF GENERAL FUND EQUITY  
(GAAP BASIS)**

<b>FISCAL YEAR ENDED:</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>
Nonspendable.....	\$ -	\$ 1,128,952	\$ 484,782	\$ -	\$ 254,305
Committed.....	217,387	-	-	-	-
Unassigned.....	5,123,700	3,842,255	4,529,800	4,630,637	4,506,087
<b>Total Fund Balance.....</b>	<b><u>5,341,087</u></b>	<b><u>4,971,207</u></b>	<b><u>5,014,582</u></b>	<b><u>4,630,637</u></b>	<b><u>4,760,392</u></b>
<b>Unassigned Fund Balance As % of</b>					
<b>Total Expenditures.....</b>	<b>7.34%</b>	<b>5.75%</b>	<b>7.05%</b>	<b>7.02%</b>	<b>7.59%</b>

Source: Annual Audited Financial Statements 2019-2023.

**PROPERTY TAX REVENUES**

<b>Fiscal Year</b>	<b>General Fund Revenues &amp; Transfers in</b>	<b>Property Tax Revenues</b>	<b>Property Tax Revenues as a Percentage of General Fund Revenues</b>
2025 <sup>1</sup>	\$67,430,573	\$47,108,943	69.9 %
2024 <sup>2</sup>	64,485,440	44,228,267	68.6
2023	70,159,333	42,464,155	60.5
2022	66,812,240	41,109,833	61.5
2021	64,649,547	39,445,437	61.0
2020	65,835,002	38,936,179	59.1
2019	60,133,652	37,774,706	62.8

<sup>1</sup> Proposed budget 2025.

<sup>2</sup> Adopted budget 2024.

**INTERGOVERNMENTAL REVENUES**

<b>Fiscal Year</b>	<b>General Fund Revenues &amp; Transfers in</b>	<b>Intergovernmental Revenue</b>	<b>Aid as a Percentage of General Fund Revenues</b>
2025 <sup>1</sup>	\$67,430,573	\$16,218,956	24.1 %
2024 <sup>2</sup>	64,485,440	16,365,250	25.4
2023	70,159,333	23,590,263	33.6
2022	66,812,240	21,939,791	32.8
2021	64,649,547	21,000,821	32.5
2020	65,835,002	21,635,021	32.9
2019	60,133,652	18,171,835	30.2

<sup>1</sup> Proposed budget 2025.

<sup>2</sup> Adopted budget 2024.

**EXPENDITURES**

<b>Fiscal Year</b>	<b>Education</b>	<b>Public Safety</b>	<b>General Government</b>	<b>Public Works</b>	<b>Debt Service</b>
2025 <sup>1</sup>	56.9%	7.0%	20.3%	4.7%	5.9%
2024 <sup>2</sup>	55.6%	6.8%	20.5%	4.8%	6.8%
2023	58.7%	6.6%	18.3%	4.1%	3.8%
2022	57.8%	6.4%	18.2%	4.2%	3.8%
2021	59.0%	6.4%	18.1%	4.2%	3.9%
2020	57.7%	6.2%	17.7%	4.0%	3.5%
2019	56.6%	6.7%	19.2%	4.4%	5.9%
2018	61.6%	6.1%	17.2%	4.2%	4.0%

<sup>1</sup> Proposed budget 2025.

<sup>2</sup> Adopted budget 2024.

**VI. DEBT SUMMARY**

**PRINCIPAL AMOUNT OF INDEBTEDNESS**

As of May 1, 2024  
(Pro Forma)

**Long-Term Debt: Bonds**

<u>Date of Issue</u>	<u>Purpose</u>	<u>Rate %</u>	<u>Original Issue Amount</u>	<u>Principal Outstanding as of 5/1/2024</u>	<u>Fiscal Year Maturity</u>
<b><u>General Purpose</u></b>					
12/17/2010	Drinking Water - PLO.....	2.00	\$ 1,629,000	\$ 560,718	2030
2/27/2015	Drinking Water - PLO.....	2.00	3,781,622	2,117,970	2034
5/25/2016	General Purpose, Series A.....	1.50-5.00	6,561,000	4,500,000	2036
5/25/2016	General Purpose Refunding, Series A...	1.00-4.00	3,005,000	245,000	2029
5/25/2016	Water Refunding, Series B.....	1.00-4.00	2,910,000	1,090,000	2029
7/6/2021	General Purpose Refunding, Series B...	0.40-4.00	2,136,000	1,770,000	2034
5/10/2022	General Purpose.....	3.125-5.00	295,000	265,000	2042
	<b>Total.....</b>		<b>\$ 20,317,622</b>	<b>\$ 10,548,688</b>	
<b><u>Schools</u></b>					
5/25/2016	Schools, Series A.....	1.50-5.00	34,250	5,000	2024
5/25/2016	Schools Refuding, Series B.....	1.00-4.00	2,975,000	345,000	2029
5/24/2017	Schools .....	3.00-5.00	15,000,000	10,260,000	2037
6/12/2019	Schools.....	3.00-5.00	6,000,000	5,040,000	2039
5/11/2021	Schools, Series A.....	2.00-4.00	4,000,000	3,400,000	2041
7/6/2021	School Refunding, Series B.....	0.40-4.00	469,000	385,000	2034
5/10/2022	Schools.....	3.125-5.00	2,705,000	2,435,000	2042
	<b>Total.....</b>		<b>\$ 31,183,250</b>	<b>\$ 21,870,000</b>	
<b><u>Sewers</u></b>					
8/31/2006	CWF - PLO.....	2.05	926,007	133,051	2027
5/25/2016	Sewers Refuding, Series B.....	1.00-4.00	425,000	15,000	2029
5/24/2017	Sewers Refuding, Series B.....	3.00-5.00	1,300,000	880,000	2037
	<b>Total.....</b>		<b>\$ 2,651,007</b>	<b>\$ 1,028,051</b>	
	<b>Total Long Term Debt.....</b>		<b>\$ 54,151,879</b>	<b>\$ 33,446,739</b>	

**Short-Term Debt:**

<u>Project</u>	<u>Amount Authorized</u>	<u>Previously Bonded</u>	<u>Paydown/ Grants</u>	<u>Notes This Issue Due 8/13/24</u>	<u>Renewable Limit</u>
School Consolidation/Renovations.....	\$65,835,000	\$27,000,000	\$26,977,052	\$ 9,700,000	11/9/2027
Various School Improvement Projects..	8,550,000	705,000	-	300,000	5/1/2034
<b>Total.....</b>	<b>\$74,385,000</b>	<b>\$27,705,000</b>	<b>\$26,977,052</b>	<b>\$ 10,000,000</b>	

**Leases:**

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The Town has various equipment leases:

Leases Payable as of May 1, 2024 (principal only):

FY 2024	\$	55,095
FY 2025		29,063
FY 2026		15,456
FY 2027		<u>13,272</u>
	\$	112,886

**SCHOOL BUILDING GRANT REIMBURSEMENTS**

Pursuant to Section 10-287i of the Connecticut General Statutes, as amended, for all school building projects approved after July 1, 1996, the State provides proportional progress payments during construction for the State’s share of the eligible construction costs. The State grant will be paid directly to the municipality after it submits its request for progress payments, and accordingly, the municipality will issue its bonds only for its share of project costs.

**CLEAN WATER FUND PROGRAM**

The Town of Ledyard is a participant in the State of Connecticut’s Clean Water Fund Program (Connecticut General Statutes Section 22a-475 et seq., as amended) which provides financial assistance through a combination of grants and loans bearing interest at the rate of 2% per annum. All participating municipalities receive funding for eligible expenses of 20% grant and 80% loan, except for combined sewer overflow projects (50% grant and 50% loan) and denitrification projects (30% grant and 70% loan). Loans to each municipality are made pursuant to a Project Loan and Grant Agreement. During construction the municipality enters into a short-term borrowing agreement with the State called an Interim Funding Obligation (“IFO”) from which it pays project costs as needed. Each municipality is obligated to repay only that amount which it draws down for the payment of project costs. Upon project completion a 20-year debt obligation called a Project Loan Obligation (“PLO”) is issued to the State. The municipal obligations issued to the State are secured by the full faith and credit of the municipality and/or a dedicated source of revenue of such municipality.

Amortization of each loan is required to begin one year from the earlier of the scheduled completion date specified in the Loan Agreement or the actual project completion date. The final maturity of each loan is twenty years from the scheduled completion date. Principal and interest payments are made (1) in monthly installments commencing one month after the scheduled completion date, or (2) in single annual installments representing 1/20 of total principal not later than one year from the scheduled completion date specified in the Loan Agreement repayable thereafter in monthly installments. Monthly installments may be in level debt service or amortized with level principal. Loans made under loan agreements entered into prior to July 1, 1989 are repayable in annual installments. Borrowers may elect to make level debt service payments or level principal payments. Borrowers may prepay their loans at any time prior to maturity without penalty.

**DRINKING WATER STATE REVOLVING FUND PROGRAM**

The Town of Ledyard participates in the State of Connecticut Drinking Water State Revolving Fund Program (Connecticut General Statutes Section 22a-475 et seq., as amended), which provides financial assistance through loans bearing interest at rates ranging from 2% to 3% per annum and grants.

Loans and grants are made pursuant to a Project Loan and Subsidy Agreement. Each municipality is obligated to repay only that amount that is drawn down for the payment of project costs (“Loan Agreement”). Each municipality must deliver to the State an obligation secured by the full faith and credit of the municipality and/or a dedicated source of revenue of such municipality.

The amortization requirements, payment schedule and prepayment provisions are the same as under the Clean Water Fund Program list above.

**COMBINED ANNUAL BONDED DEBT MATURITY SCHEDULE <sup>1,2</sup>**

As of May 1, 2024

(Pro Forma)

<b>Fiscal Year Ending 30-Jun</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>	<b>Percent Retired</b>
2024	\$ 714,354	\$ 179,992	\$ 894,346	2.14%
2025	2,798,431	1,106,597	3,905,028	10.50%
2026	2,805,391	992,057	3,797,448	18.89%
2027	2,739,843	874,397	3,614,240	27.08%
2028	2,726,843	765,828	3,492,671	35.23%
2029	2,693,036	662,435	3,355,471	43.29%
2030	2,404,354	569,628	2,973,982	50.48%
2031	2,311,927	487,342	2,799,269	57.39%
2032	2,311,507	409,952	2,721,459	64.30%
2033	2,316,180	337,486	2,653,667	71.22%
2034	2,194,872	270,513	2,465,385	77.79%
2035	1,865,000	209,213	2,074,213	83.36%
2036	1,865,000	152,228	2,017,228	88.94%
2037	1,520,000	95,709	1,615,709	93.48%
2038	665,000	62,900	727,900	95.47%
2039	665,000	43,450	708,450	97.46%
2040	350,000	24,000	374,000	98.51%
2041	350,000	14,000	364,000	99.55%
2042	150,000	6,000	156,000	100.00%
<b>Total</b>	<b>\$ 33,446,739</b>	<b>\$ 7,263,727</b>	<b>\$40,710,466</b>	

<sup>1</sup> Excludes capital lease obligations.

<sup>2</sup> Excludes principal of \$2,412,256 and \$1,047,246 in interest payments made in the current Fiscal Year 2023-24.

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**GENERAL OBLIGATION ANNUAL BONDED DEBT MATURITY SCHEDULE** <sup>1,2</sup>  
As of May 1, 2024  
(Pro Forma)

<b>Fiscal Year Ending 30-Jun</b>	<b>General Obligation Bonds</b>			<b>Percent Retired</b>
	<b>Principal</b>	<b>Interest</b>	<b>Total</b>	
2024	\$ 665,000	\$ 171,578	\$ 836,578	2.17%
2025	2,455,000	1,054,436	3,509,436	10.18%
2026	2,455,000	946,856	3,401,856	18.20%
2027	2,425,000	836,006	3,261,006	26.11%
2028	2,420,000	733,556	3,153,556	34.01%
2029	2,380,000	636,356	3,016,356	41.78%
2030	2,085,000	549,869	2,634,869	48.59%
2031	2,085,000	473,125	2,558,125	55.39%
2032	2,080,000	400,325	2,480,325	62.18%
2033	2,080,000	332,513	2,412,513	68.97%
2034	2,075,000	269,813	2,344,813	75.75%
2035	1,865,000	209,213	2,074,213	81.83%
2036	1,865,000	152,228	2,017,228	87.92%
2037	1,520,000	95,709	1,615,709	92.88%
2038	665,000	62,900	727,900	95.05%
2039	665,000	43,450	708,450	97.23%
2040	350,000	24,000	374,000	98.37%
2041	350,000	14,000	364,000	99.51%
2042	150,000	6,000	156,000	100.00%
<b>Total</b>	<b>\$ 30,635,000</b>	<b>\$ 7,011,933</b>	<b>\$37,646,933</b>	

<sup>1</sup> Excludes capital lease obligations, Drinking Water Fund loans, and Clean Water Fund loans.

<sup>2</sup> Includes principal of \$2,125,000 and \$996,678 in interest payments made in the current Fiscal Year 2023-24.

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**CWF AND DWSRF ANNUAL BONDED DEBT MATURITY SCHEDULE** <sup>1,2</sup>  
 As of May 1, 2024  
 (Pro Forma)

<b>Fiscal Year</b>	<b>Clean Water &amp; Drinking Water Fund Loans</b>			<b>Percent Retired</b>	
	<b>Ending 30-Jun</b>	<b>Principal</b>	<b>Interest</b>		<b>Total</b>
2024	\$	49,354	\$ 8,414	\$ 57,768	1.76%
2025		343,431	52,161	395,592	13.97%
2026		350,391	45,201	395,592	26.43%
2027		314,843	38,391	353,234	37.63%
2028		306,843	32,272	339,114	48.54%
2029		313,036	26,078	339,114	59.67%
2030		319,354	19,760	339,114	71.03%
2031		226,927	14,217	241,144	79.10%
2032		231,507	9,637	241,144	87.34%
2033		236,180	4,964	241,144	95.74%
2034		119,872	700	120,572	100.00%
<b>Total</b>	<b>\$</b>	<b>2,811,739</b>	<b>\$ 251,793</b>	<b>\$ 3,063,533</b>	

<sup>1</sup> Excludes capital lease obligations and general obligations debt.

<sup>2</sup> Includes principal of \$287,256 and \$50,568 in interest payments made in the current Fiscal Year 2023-24.

**OVERLAPPING/UNDERLYING DEBT**

The Town of Ledyard does not have overlapping or underlying debt.

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**DEBT STATEMENT**<sup>1</sup>  
As of May 1, 2024  
(Pro Forma)

<b>Long-Term Indebtedness</b>	
General Purpose.....	\$ 6,780,000
Schools.....	21,870,000
Water.....	3,768,688
Sewers.....	1,028,051
<b>Total Long-Term Indebtedness.....</b>	<b>\$ 33,446,739</b>
<b>Short-Term Indebtedness</b>	
Note payable ( <i>This Issue</i> ).....	\$ 10,000,000
<b>Total Short-Term Indebtedness.....</b>	<b>\$ 10,000,000</b>
<b>Total Direct Indebtedness.....</b>	<b>\$ 43,446,739</b>
<b>Exclusions:</b>	
Less:	
Water Assessments .....	\$ 99,720 <sup>2</sup>
Sewer Assessments.....	6,167 <sup>2</sup>
<b>Net Direct Indebtedness.....</b>	<b>\$ 43,440,572</b>
<b>Overlapping/Underlying Indebtedness.....</b>	<b>-</b>
<b>Total Overall Net Direct Indebtedness.....</b>	<b>\$ 43,440,572</b>

<sup>1</sup> Excludes capital lease obligations.

<sup>2</sup> Fiscal Year ended June 30, 2023.

**CURRENT DEBT RATIOS**  
May 1, 2024  
(Pro Forma)

Population <sup>1</sup> .....	15,456
Net Taxable Grand List (10/1/23).....	\$1,317,930,660
Estimated Full Value.....	\$1,882,758,086
Equalized Net Taxable Grand List (10/1/21)....	\$2,263,306,513
Per Capita Income (2021).....	\$42,183

	<b>Total Direct debt</b>	<b>Total Net Direct Debt</b>	<b>Total Overall Net Debt</b>
	<b>\$43,446,739</b>	<b>\$43,440,572</b>	<b>\$43,440,572</b>
Per Capita.....	\$2,810.99	\$2,810.60	\$2,810.60
Ratio to Net Taxable Grand List.....	3.30%	3.30%	3.30%
Ratio to Estimated Full Value.....	2.31%	2.31%	2.31%
Ratio to Equalized Net Taxable Grnad List.....	1.92%	1.92%	1.92%
Debt per Capita to Money Income per Capita.....	6.66%	6.66%	6.66%

<sup>1</sup> State of Connecticut Department of Public Health, 2022.

**BOND AUTHORIZATION**

The Town of Ledyard has the power to incur indebtedness by issuing its bonds or notes as authorized by the General Statutes of the State of Connecticut subject to statutory debt limitations and the procedural requirements of the Town Charter. Under the Charter, bond and note issues (except refunding bonds, which only need to be authorized by the Town Council), are authorized by the Town Meeting upon the recommendations of the Board of Finance, the Town Council and the Mayor. This issuance of refunding bonds is authorized by a resolution adopted by the Town Council only.

**TEMPORARY FINANCING**

When general obligation bonds have been authorized, bond anticipation notes may be issued maturing in not more than two years (CGS Sec. 7-378). Temporary notes may be renewed up to ten years from their original date of issue as long as all project grant payments are applied toward payment of temporary notes when they become due and payable and the legislative body schedules principal reductions no later than the end of the third year and for each subsequent year during which such temporary notes remain outstanding. The term of the bond issue is reduced by the amount of time temporary financing exceeds two years, or, for sewer projects, by the amount of time temporary financing has been outstanding.

Temporary notes must be permanently funded no later than ten years, or pursuant to Public Act No. 02-114, effective October 1, 2002, eight years from the initial borrowing date except for sewer notes issued in anticipation of State and/or Federal grants. If a written commitment exists, the municipality may renew the notes from time to time in terms not to exceed six months until such time that the final grant payments are received (CGS Sec. 7-378b).

Temporary notes may also be issued for up to fifteen years for certain capital projects associated with the operation of a waterworks system (CGS Sec. 7-244a) or a sewage system (CGS Sec. 7-264a). In the first year following the completion of the project(s), or in the sixth year (whichever is sooner), and in each year thereafter, the notes must be reduced by at least 1/15 of the total amount of the notes issued by funds derived from certain sources of payment.

Temporary notes may be issued in one year maturities for up to fifteen years in anticipation of sewer assessments receivable, such notes to be reduced annually by the amount of assessments received during the preceding year (CGS Sec. 7-269a).

**LIMITATION OF INDEBTEDNESS**

Municipalities shall not incur indebtedness through the issuance of bonds or notes, which will cause aggregate indebtedness by class to exceed the following:

General Purposes:	2.25 times annual receipts from taxation
School Purposes:	4.50 times annual receipts from taxation
Sewer Purposes:	3.75 times annual receipts from taxation
Urban Renewal Purposes:	3.25 times annual receipts from taxation
Pension Obligation Purposes:	3.00 times annual receipts from taxation

In no case however, shall total indebtedness exceed seven times the base. "Annual receipts from taxation," (the "base,") are defined as total tax collections (including interest, penalties, and late payment of taxes, and state payments for revenue loss under CGS Sections 12-129d and 7-528).

The statutes also provide for exclusion from the debt limit calculation debt issued in anticipation of taxes; for the supply of water, gas, electricity; for the construction of subways for cables, wires and pipes; for the construction of underground conduits for cables, wires and pipes; and for two or more of such purposes. There are additional exclusions for indebtedness issued in anticipation of the receipt of proceeds from assessments levied upon property benefited by any public improvement and for indebtedness issued in anticipation of the receipt of proceeds from State or Federal grants evidenced by a written commitment or contract but only to the extent such indebtedness can be paid from such proceeds. The statutes also provide for exclusion from the debt limitation any debt upon placement in escrow of the proceeds of refunding bonds, note or other obligations or other funds of the municipality in amount sufficient to provide for the payment when due of the principal and interest on such debt.

**STATEMENT OF STATUTORY DEBT LIMITATION**

As of May 1, 2024

(Pro Forma)

Total Receipts for fiscal year ended June 30, 2022 (including interest and lien fees) \$ 40,632,622

State Reimbursement for Revenue Loss on:

Tax Relief for Elderly -

Base for Establishing Debt Limit \$ 40,632,622<sup>1</sup>

	<b>General Purpose</b>	<b>Schools</b>	<b>Sewers</b>	<b>Urban Renewal</b>	<b>Past Pension</b>	<b>Total Debt</b>
(2.25 times base)	\$ 91,423,400					
(4.50 times base)		\$182,846,799				
(3.75 times base)			\$152,372,333			
(3.25 times base)				\$132,056,022		
(3.00 times base)					\$121,897,866	
(7.00 times base)						\$ 284,428,354
<b>Indebtedness</b>						
Bonds Payable <sup>2</sup>	\$ 6,780,000	\$ 21,870,000	\$ 1,028,051	\$ -	\$ -	\$ 29,678,051
The Notes Payable <i>(This Issue)</i>	-	10,000,000	-	-	-	10,000,000
Authorized but Unissued Debt	-	9,702,948	-	-	-	9,702,948
Total Bonded Indebtedness	\$ 6,780,000	\$ 41,572,948	\$ 1,028,051	\$ -	\$ -	\$ 49,380,999
Less Sewer Assessments	-	-	6,167 <sup>3</sup>	-	-	6,167
Net Bonded Indebtedness	\$ 6,780,000	\$ 41,572,948	\$ 1,021,884	\$ -	\$ -	\$ 49,374,832
Excess of Limit Over Outstanding and Authorized Debt	\$ 84,643,400	\$141,273,851	\$151,350,448	\$132,056,022	\$121,897,866	\$ 235,053,522

<sup>1</sup> Includes tax collections of coterminous municipality – Gales Ferry Fire District.

<sup>2</sup> Excludes \$3,768,688 in outstanding Water Bonds payable as allowed under the Connecticut General Statutes.

<sup>3</sup> Represents Sewer Assessment receivables as of June 30, 2023.

Note: In no case shall total indebtedness exceed seven times annual receipts from taxation or \$284,428,354.

**AUTHORIZED BUT UNISSUED DEBT**

As of May 1, 2024

(Pro Forma)

<b>Project</b>	<b>Amount Authorized</b>	<b>Previously Bonded</b>	<b>Paydown/ Grants</b>	<b>Notes This Issue</b>	<b>Debt Authorized but Unissued</b>		
					<b>General Purpose</b>	<b>School</b>	<b>Total</b>
School Consolidation/ Renovations.....	\$ 65,835,000	\$27,000,000	\$26,977,052	\$ 9,700,000	\$ -	\$2,157,948	\$2,157,948 <sup>1</sup>
Various School Improvement Projects.....	8,550,000	705,000	-	300,000	-	7,545,000	7,545,000 <sup>2</sup>
<b>Total.....</b>	<u>\$74,385,000</u>	<u>\$27,705,000</u>	<u>\$26,977,052</u>	<u>\$10,000,000</u>	<u>\$ -</u>	<u>\$9,702,948</u>	<u>\$9,702,948</u>

<sup>1</sup> It is anticipated that this project will qualify for State of Connecticut School Construction Grants of approximately 62.5% of eligible costs.

<sup>2</sup> The Town expects to receive 61% in grant funding from the State of Connecticut Department of Education on the roof projects totaling \$2.06M and \$925,000 for the solar projects.

**PRINCIPAL AMOUNT OF OUTSTANDING DEBT <sup>1</sup>**

<b>Long-Term Debt</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>
Bonds.....	\$32,759,998	\$35,565,000	\$35,445,000	\$34,105,000	\$36,650,000
<b>Short-Term Debt</b>					
Bond Anticipation Notes.....	9,700,000	9,700,000	11,700,000	15,700,000	14,000,000
<b>Totals.....</b>	<b>\$42,459,998</b>	<b>\$45,265,000</b>	<b>\$47,145,000</b>	<b>\$49,805,000</b>	<b>\$50,650,000</b>

<sup>1</sup> Excludes capital lease obligations, Drinking Water Fund loans, and Clean Water Fund loans.

**RATIO OF DIRECT DEBT TO VALUATION, POPULATION AND INCOME**

<b>Fiscal Year Ended 6/30</b>	<b>Net Assessed Value</b>	<b>Estimated Full Value</b>	<b>Direct Debt<sup>1</sup></b>	<b>Ratio of Direct Debt to Net Assessed Value (%)</b>	<b>Ratio of Direct Debt to Estimated Full Value (%)</b>	<b>Population<sup>2</sup></b>	<b>Direct Debt per Capita</b>	<b>Ratio of Direct Debt per Capita to Per Capita Income (%)<sup>3</sup></b>
2023	\$1,247,427,375	\$1,782,039,107	\$42,459,998	3.40%	2.38%	15,456	\$2,747.15	6.51%
2022	1,208,194,591	1,725,992,273	45,265,000	3.75%	2.62%	15,456	2,928.64	6.94%
2021	1,116,461,947	1,594,945,639	47,145,000	4.22%	2.96%	15,366	3,068.14	7.27%
2020	1,111,222,003	1,587,460,004	49,805,000	4.48%	3.14%	15,420	3,229.90	7.66%
2019	1,104,318,036	1,577,597,194	50,650,000	4.59%	3.21%	14,621	3,464.20	8.21%

<sup>1</sup> Excludes State of Connecticut School Construction Grants, actual and estimated, due to the Town of Ledyard over the life of the bond issues.

<sup>2</sup> State of Connecticut, Department of Public Health, Estimates 2019-2022.

<sup>3</sup> Income per Capita: \$43,734

: U.S. Census Bureau, 2018-2022 American Community Survey.

**THE TOWN OF LEDYARD HAS NEVER DEFAULTED IN THE PAYMENT OF PRINCIPAL OR INTEREST ON ITS BONDS OR NOTES.**

## VII. LEGAL AND OTHER LITIGATION

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### LITIGATION

The Town Attorney advised that the Town of Ledyard, Connecticut, its officers, employees, boards and commissions are named defendants in a few lawsuits. With regard to these pending lawsuits, it is the Town Attorney's opinion that such pending litigation will not be finally determined so as to result individually or in the aggregate in final judgments against the Town which would materially adversely affect its financial position.

### MUNICIPAL ADVISOR

The Town has retained Munistat Services, Inc. (the "Municipal Advisor") to serve as its municipal advisor in connection with the issuance of the Notes. The Municipal Advisor has not independently verified any of the information contained in this Official Statement and makes no guarantee as to its completeness or accuracy. The Municipal Advisor's fee for services rendered with respect to the sale of the Notes is contingent upon the issuance and delivery of the Notes, and receipt by the Town of payment therefor. The Town may engage the Municipal Advisor to perform other services, including without limitation, providing certain investment services with regards to the investment of Note proceeds.

### CLOSING DOCUMENTS

Upon the delivery of the Notes, the winning bidder(s) will be furnished with the following:

1. A Signature and No Litigation Certificate stating that at the time of delivery of the Notes no litigation is pending or threatened affecting the validity of the Notes or the levy or collection of taxes to pay the principal of and interest on the Notes.
2. A Certificate on behalf of the Town signed by the Mayor, Director of Finance, and Treasurer, or any two of them, which will be dated the date of delivery and which will certify, to the best of said officials' knowledge and belief, that at the time the bids were accepted, the descriptions and statements in the Official Statement relating to the Town and its finances were true and correct in all material respects and did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in light of the circumstances under which they were made, not misleading, and that there has been no material adverse change in the financial condition of the Town from that set forth in or contemplated by the Official Statement.
3. A receipt for the purchase price of the Notes.
4. The approving opinion of Pullman & Comley LLC, Bond Counsel, of Hartford, Connecticut in substantially the form attached hereto as Appendix B.
5. An executed Continuing Disclosure Agreement for the Notes in substantially the form attached hereto as Appendix C.
6. The Town of Ledyard, Connecticut has prepared a Preliminary Official Statement for the Note issue which is dated April 10, 2024. The Town deems such Preliminary Official Statement final as of its date for purposes of SEC Rule 15c2-12(b)(i), but it is subject to revision or amendment. The Town will make available to the winning bidder(s) of the Notes a reasonable number of copies of the Official Statement at the Town's expense within seven business days of the bid opening.

**CONCLUDING STATEMENT**

This Official Statement is not to be construed as a contract or agreement between the Town and the purchaser or holders of any of the Notes. Any statements made in this Official Statement involving matters of opinion or estimates are not intended to be representations of fact, and no representation is made that any of such opinion or estimate will be realized.

No representation is made that past experience, as might be shown by financial or other information herein, will necessarily continue or be repeated in the future. Neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the Town since the date hereof. References to statutes, charters, or other laws herein may not be complete and such provisions of law are subject to repeal or amendment.

This Official Statement has been duly prepared and delivered by the Town, and executed for and on behalf of the Town of Ledyard by the following officials:

**TOWN OF LEDYARD, CONNECTICUT**

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Fred B. Allyn, III, *Mayor*

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Matthew E. Bonin, *Director of Finance*

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Ian Stammel, *Treasurer*

April \_\_\_\_\_, 2024

**APPENDIX A - BASIC FINANCIAL STATEMENTS**

**FOR THE FISCAL YEAR ENDED JUNE 30, 2023**

*Appendix A - Basic Financial Statements* - is taken from the Financial Statements of the Town of Ledyard for the Fiscal Year ended June 30, 2023 as presented by the Auditors and does not include all of the schedules or management letter made in such report. A copy of the complete report is available upon request to the Director of Finance, Town of Ledyard, Ledyard, Connecticut.



## INDEPENDENT AUDITORS' REPORT

Town Council  
Town of Ledyard, Connecticut  
Ledyard, Connecticut

### Report on the Audit of the Financial Statements

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Ledyard, Connecticut, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town of Ledyard, Connecticut's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Ledyard, Connecticut, as of June 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Ledyard, Connecticut and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Ledyard, Connecticut's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town of Ledyard, Connecticut's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Ledyard, Connecticut's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information and the pension and OPEB schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Ledyard, Connecticut's basic financial statements. The combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund financial statements and schedules is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Information***

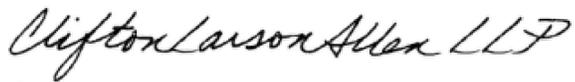
Management is responsible for the other information included in the annual report. The other information comprises the introductory section, and statistical section but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Town Council  
Town of Ledyard, Connecticut

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 28, 2023, on our consideration of the Town of Ledyard, Connecticut's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Ledyard, Connecticut's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Ledyard, Connecticut's internal control over financial reporting and compliance.



**CliftonLarsonAllen LLP**

West Hartford, Connecticut  
December 28, 2023

**TOWN OF LEDYARD, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2023**

As management of the Town of Ledyard, Connecticut (Town), we offer readers of the Town of Ledyard's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2023.

**Financial Highlights**

- The assets and deferred outflows of resources of the Town exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$91,213,964 (net position). Of this amount, \$70,257,922 was attributable to governmental activities and \$20,976,205 to business-type activities.
- The Town's total net position increased by \$750,696. This was primarily due to the activity associated with the Town's pension and OPEB plans and scheduled debt payments (which are treated as expenditures at the fund level).
- As of the close of the current fiscal year, the Town's governmental funds reported a combined ending fund balance of \$3,571,455, a decrease of \$1,717,133 in comparison with the prior year. The decrease is due primarily to planned spending in excess of revenues in the town's CNR fund in accordance with the town approved Capital Improvement Plan.
- At the end of the fiscal year, the unassigned fund balance for the General Fund was \$5,123,700 or 7.3% of total general fund expenditures and transfers out.

**Overview of the Basic Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the Town's assets and deferred outflows of resources less liabilities, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

**TOWN OF LEDYARD, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2023**

Both of the government-wide financial statements distinguish functions of the Town of Ledyard that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Town include general government, public safety, health and welfare, public works, library, parks and recreation and education. The business-type activities of the Town are for water operations and sewer operations. The government-wide financial statements can be found on Exhibits I and II.

**Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Ledyard uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

- *Governmental Funds* - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions.

Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains 17 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the two funds considered to be major funds. Data from the other 15 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements in Schedules 3 and 4.

**TOWN OF LEDYARD, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2023**

**Major Governmental Funds**

General  
Capital Projects

**Nonmajor Governmental Funds**

Library Commission	Miscellaneous State Grants
Animal Control	Housing Rehab Program
Cafeteria	Senior Center Fund
Education Grants	Parks and Recreation
Sawmill Restoration	Endowment Fund
Mill Rate Stabilization	Student Scholarships
Town Aid Road	
STARS Fund	
Student Activities	

The Town adopts an annual budget for its General Fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget. The basic governmental fund financial statements can be found on Exhibits III and IV.

**Proprietary Funds**

The Town of Ledyard maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Town uses an enterprise fund to account for its water operations and its sewer operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the Town's various functions. The Town uses an internal service fund to account for its medical benefits. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statement provides information for the water operations and for the sewer operations, which are considered to be major funds of the Town. The internal service fund financial statement provides information for the Town's medical plan benefits. The basic proprietary fund financial statements can be found on Exhibits V, VI and VII.

**Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the Town. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on Exhibits VIII and IX.

Notes to financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 28-71.

**TOWN OF LEDYARD, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2023**

**Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Town of Ledyard's progress in funding its obligation to provide pension and other post-employment benefits to its employees and the budgetary information for the General Fund.

The individual and combining statements and other schedules referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information.

**Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. For the Town of Ledyard, assets and deferred outflows of resources exceeded liabilities and deferred inflows by \$91,234,127 at the close of the fiscal year.

**Town of Ledyard, Connecticut  
Statement of Net Position  
June 30, 2023 and 2022**

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>
Current and other assets	\$ 30,507,427	\$ 33,022,351	\$ 4,677,323	\$ 2,933,843	\$ 35,184,750	\$ 35,956,194
Capital assets, net of accumulated depreciation	111,631,877	111,544,113	22,810,679	23,439,468	134,442,556	134,983,581
Total assets	<u>142,139,304</u>	<u>144,566,464</u>	<u>27,488,002</u>	<u>26,373,311</u>	<u>169,627,306</u>	<u>170,939,775</u>
Deferred outflows of resources	4,464,803	6,407,042	76,795	48,446	4,541,598	6,455,488
Current and other liabilities	18,882,068	19,840,155	3,149,501	1,076,658	22,031,569	20,916,813
Long-term liabilities outstanding	50,732,431	57,618,211	3,438,752	3,778,461	54,171,183	61,396,672
Total liabilities	<u>69,614,499</u>	<u>77,458,366</u>	<u>6,588,253</u>	<u>4,855,119</u>	<u>76,202,752</u>	<u>82,313,485</u>
Deferred inflows of resources	6,731,686	4,598,347	339	-	6,732,025	4,598,347
Net Position:						
Net investments in capital assets	65,901,683	63,467,397	19,080,394	19,260,238	84,982,077	82,727,635
Restricted	2,071,594	2,250,084	-	-	2,071,594	2,250,084
Unrestricted	<u>2,284,645</u>	<u>3,199,312</u>	<u>1,895,811</u>	<u>2,306,400</u>	<u>4,180,456</u>	<u>5,505,712</u>
Total Net Position	<u>\$ 70,257,922</u>	<u>\$ 68,916,793</u>	<u>\$ 20,976,205</u>	<u>\$ 21,566,638</u>	<u>\$ 91,234,127</u>	<u>\$ 90,483,431</u>

**TOWN OF LEDYARD, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2023**

The largest portion of the Town's net position, \$84,982,078, reflects its investment in capital assets (e.g., land, buildings, machinery and equipment, infrastructure) less any related debt and related liabilities used to acquire those assets that are still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Town's net position, \$2,071,594, represents resources that are subject to external restrictions on how they may be used. Any remaining balance of unrestricted net position may be used to meet the Town's ongoing obligations to citizens and creditors.

**Governmental Activities**

Already noted was the statement of activities' purpose in presenting information on how the Town's net position changed during the most recent fiscal year. A summary of changes in net position follows. For the fiscal year, net position increased by \$1,341,129.

The reader should remember that the basis of accounting used in the government-wide statement of activities excludes capital expenditures, while its revenues include general taxes whose primary purpose is for the construction of those very assets or their related debt service.

**TOWN OF LEDYARD, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2023**

**Town of Ledyard, Connecticut  
Statement of Changes in Net Position  
June 30, 2023 and 2022**

	Governmental Activities		Business-Type Activities		Total	
	2023	2022	2023	2022	2023	2022
Revenues:						
Program revenues:						
Charges for services	\$ 3,944,777	\$ 4,914,881	\$ 1,700,067	\$ 1,629,652	\$ 5,644,844	\$ 6,544,533
Operating grants and contributions	29,457,310	23,589,976	-	-	29,457,310	23,589,976
Capital grants and contributions	1,022,394	1,153,532	-	-	1,022,394	1,153,532
General revenues:						
Property taxes	42,447,891	41,308,872	-	-	42,447,891	41,308,872
Grants not restricted to specific programs	2,633,840	2,588,103	289,982	2,235	2,923,822	2,590,338
Unrestricted investment earnings	576,836	44,038	863	3,019	577,699	47,057
Miscellaneous revenue	165,447	928,065	-	-	165,447	928,065
Gain on sale of capital assets	86,357	59,607	-	-	86,357	59,607
Total revenues	<u>80,334,852</u>	<u>74,587,074</u>	<u>1,990,912</u>	<u>1,634,906</u>	<u>82,325,764</u>	<u>76,221,980</u>
Expenses:						
General government	13,669,015	12,769,431	-	-	13,669,015	12,769,431
Public safety	5,543,403	4,969,198	-	-	5,543,403	4,969,198
Public works	5,555,115	4,381,495	-	-	5,555,115	4,381,495
Health and welfare	1,160,110	1,288,537	-	-	1,160,110	1,288,537
Library	602,156	558,913	-	-	602,156	558,913
Parks and recreation	757,058	707,451	-	-	757,058	707,451
Education	50,386,213	45,505,397	-	-	50,386,213	45,505,397
Interest and fiscal charges	1,019,683	1,119,207	-	-	1,019,683	1,119,207
Water department	-	-	2,152,217	1,550,362	2,152,217	1,550,362
Sewer department	-	-	730,098	708,209	730,098	708,209
Total expenses	<u>78,692,753</u>	<u>71,299,629</u>	<u>2,882,315</u>	<u>2,258,571</u>	<u>81,575,068</u>	<u>73,558,200</u>
Change in net position before transfers	1,642,099	3,287,445	(891,403)	(623,665)	750,696	2,663,780
Transfers	(300,970)	(261,639)	300,970	261,639	-	-
Change in net position	<u>1,341,129</u>	<u>3,025,806</u>	<u>(590,433)</u>	<u>(362,026)</u>	<u>750,696</u>	<u>2,663,780</u>
Net Position at Beginning of Year	<u>68,916,793</u>	<u>65,890,987</u>	<u>21,566,638</u>	<u>21,928,664</u>	<u>90,483,431</u>	<u>87,819,651</u>
Net Position at End of Year	<u>\$ 70,257,922</u>	<u>\$ 68,916,793</u>	<u>\$ 20,976,205</u>	<u>\$ 21,566,638</u>	<u>\$ 91,234,127</u>	<u>\$ 90,483,431</u>

Significant changes from the prior year for revenues are as follows:

- Operating grants and contributions increased \$5,867,334 due to state payments on behalf of teachers for teacher's retirement and retiree healthcare.

**TOWN OF LEDYARD, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2023**

**Revenues**

Governmental activities revenues totaled \$80,334,852, for the fiscal year. Property taxes are the largest revenue source for the Town and represent 52.8% of governmental revenues. Operating grants and contributions revenues are the Town's second largest revenue source (36.67%) and include Education Cost Sharing funds and payments on-behalf payments made by the State of Connecticut for State teacher's Retirement pension and OPEB benefits.

Capital grants and contributions revenues account for 1.27% of governmental revenues for the year and are made up of school building grants, public works grants and general improvement grants. Charges for services accounts for 4.91% of governmental revenues and include the school lunch program, adult education, nurses, vocational agriculture and other tuition and park and recreation programs.

**Expenses**

Significant changes from the prior year are as follows:

- Education expenses increased by \$4,880,816 due to the State's Teachers Retirement Fund's proportionate share of the net pension and OPEB liabilities associated with the Town.

Governmental activities expenses totaled \$78,692,753 for the fiscal year. Of the expenditures, 64.03% or \$50,386,213 was for education. Public safety expenses amounted to \$5,543,403, or 7.04%, while public works amounted to \$5,555,115 or 7.06%. Library expenses were \$602,156 or 0.77%. Park and recreation expenses were \$757,058 or 0.96%. General government expenses were \$13,669,015, or 17.37%, and health and welfare expenses were \$1,160,110 or 1.47%. Interest and fiscal charges were \$1,019,683 or 1.30%.

**Business-Type Activities**

**Revenues**

General revenues do not support the Town's business-type activities; thus, the largest source of revenues comes from charges for services, assessments, and transfers from the general fund. Of the \$1,990,912 in revenue from the Water department and Sewer department, 85% comes from charges for services and assessments. Investment income and grants not restricted to specific programs makes up the final 0.1% of revenues for the Town's business activities.

There were no significant changes noted from the prior year.

**Expenses**

Business-type expenses totaled \$2,152,217 and \$730,098 for the Water and Sewer departments, respectively, for the fiscal year ended June 30, 2023.

**TOWN OF LEDYARD, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2023**

**Financial Analysis of the Town's Funds**

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance - related legal requirements.

**Governmental Funds**

The focus of the Town's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The combined fund balances of the governmental funds at June 30, 2023 was \$3,571,455, a decrease of \$1,717,133 in comparison with the prior year.

**General Fund**

The General Fund is the operating fund of the Town. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$5,123,700. Current tax collections were 98.8% of the adjusted tax levy.

The fund balance of the general fund increased by \$369,879 during the fiscal year.

**Capital Projects Fund**

The Capital Projects fund deficit increased by \$1,837,534 primarily due to capital outlay exceeding revenues and transfers in.

**Proprietary Funds**

The Town's proprietary funds provide the same information found in the government-wide financial statements, but in more detail. The Town's enterprise fund posted an overall decrease in net position of \$590,433 for the fiscal year. This was primarily due to depreciation of capital assets.

**Water Fund**

Unrestricted net position of the Water Fund at the end of the year amounted to \$1,092,405.

**Sewer Fund**

Unrestricted net position of the Sewer Fund at the end of the year amounted to \$803,405.

Other factors concerning the finances of these funds have been previously addressed in the discussion of the Town's business-type activities.

**TOWN OF LEDYARD, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2023**

**General Fund Budgetary Highlights**

A detailed budgetary comparison schedule for the fiscal year ended June 30, 2023 is presented on Exhibit A-1 and A-2. A summary of that schedule follows:

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
Revenues and other financing uses:				
Property taxes	\$ 42,499,478	\$ 42,499,478	\$ 42,464,155	\$ (35,323)
All other revenues	19,440,743	19,440,743	20,469,999	1,029,256
Appropriation of fund balance	-	690,487	-	(690,487)
Transfers in	1,570,000	1,570,000	580,517	(989,483)
Total	63,510,221	64,200,708	63,514,671	(686,037)
Expenditures and other financing uses:				
Expenditures	62,359,936	62,400,931	60,779,477	1,621,454
Transfers out	1,150,285	1,799,777	2,365,315	(565,538)
Total expenditures	63,510,221	64,200,708	63,144,792	1,055,916
Change in Fund Balance	\$ -	\$ -	\$ 369,879	\$ 369,879

Overall, budgetary revenues and expenditures had positive variances.

**Capital Assets and Debt Administration**

At June 30, 2023, the Town of Ledyard's investment in capital assets in both governmental and business-type activities amounted to \$134,442,556 net of depreciation. This includes land, buildings, equipment, distribution and collection system and infrastructure. Capital assets for governmental activities increased by 0.8% (net), while business-type capital assets decreased 2.7% (net). These changes included the following:

Construction in progress for governmental-type activities increased \$1,348,819 highlighted by the placement of an order for a new firetruck and renovations to the high school auditorium. Approximately \$900,000 of new vehicles were purchased and put in service during the year along with just under \$1 million of building improvements. Significant additions to business-type capital assets included the addition of a new sewer pump (not yet placed in service by year end) and design work for a sewer line extension.

**TOWN OF LEDYARD, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2023**

**Town of Ledyard, Connecticut  
Statement of Capital Assets, Net  
June 30, 2023 and 2022**

	Governmental Activities		Business-Type Activities		Total	
	2023	2022	2023	2022	2023	2022
Land	\$ 6,310,688	\$ 6,310,688	\$ 984,285	\$ 984,285	\$ 7,294,973	\$ 7,294,973
Construction in progress	957,245	488,674	289,982	-	1,247,227	488,674
Land improvements	3,666,766	3,347,305	-	-	3,666,766	3,347,305
Buildings and improvements	90,254,691	90,896,373	19,023	20,677	90,273,714	90,917,050
Distribution and collection system	-	-	21,377,675	22,277,655	21,377,675	22,277,655
Machinery and equipment	1,516,729	1,721,684	137,469	154,149	1,654,198	1,875,833
Right-of-use Asset	99,741	158,275	-	-	99,741	158,275
Vehicles	3,513,086	3,240,779	2,245	2,702	3,515,331	3,243,481
Infrastructure	5,312,931	5,380,335	-	-	5,312,931	5,380,335
Total	\$ 111,631,877	\$ 111,544,113	\$ 22,810,679	\$ 23,439,468	\$ 134,442,556	\$ 134,983,581

Additional information on the Town's capital assets can be found in Note 5.

**Long-Term Debt**

For the year ended June 30, 2023, the Town's long-term debt decreased by \$3,128,022. At the end of the current fiscal year, the Town had total bonded and note debt outstanding of \$35,859,009.

**Town of Ledyard, Connecticut  
General Obligation, Sewer Bonds, Clean Water and Water Notes  
June 30, 2023 and 2022**

	Governmental Activities		Business-Type Activities		Total	
	2023	2022	2023	2022	2023	2022
General purpose bonds	\$ 6,991,813	\$ 7,658,538	\$ -	\$ -	\$ 6,991,813	\$ 7,658,538
School bonds	23,238,000	24,933,000	-	-	23,238,000	24,933,000
Sewer bonds	7,197	12,809	1,010,800	1,128,190	1,017,997	1,140,999
Water bonds	1,325,000	1,560,000	187,188	272,463	1,512,188	1,832,463
Clean water notes	639,456	716,819	-	-	639,456	716,819
Water notes	-	-	2,459,555	2,705,212	2,459,555	2,705,212
Total	\$ 32,201,466	\$ 34,881,166	\$ 3,657,543	\$ 4,105,865	\$ 35,859,009	\$ 38,987,031

The Town has an "AA/Stable" rating from Standard and Poor's for general obligation debt.

State statutes limit the amount of general obligation debt a governmental entity may issue to 2.0% to 4.0% times total tax collections including interest and lien fees and the tax relief for the elderly freeze grant. The current debt limitation for the Town is \$284,428,354 which is significantly in excess of the Town's outstanding general obligation debt.

Additional information on the Town's long-term debt can be found in Note 7.

**TOWN OF LEDYARD, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2023**

**Next Year's Budget and Rates**

The Town elected and appointed officials considered many factors when setting the fiscal year 2023-2024 budget. The Town decided that it was important to continue the support of the schools and adopt a budget designed to promote long-term fiscal stability. In order to meet the objectives of the 2023-2024 budget, the Town recognized the need to continue its pattern of cost containment.

The 2023-2024 general fund budget will be \$64,540,940 an increase of 1.62% over the prior year budget. Utilizing \$1,000,000 from the Mill Rate Stabilization Fund, the Town Council was able hold the mill rate increase to .74.

**Requests for Information**

This financial report is designed to familiarize our citizens, taxpayers and customers with the Town's finances and to demonstrate the Town's fiscal accountability for its operation. Questions concerning this report, or request for additional financial information, should be directed to Finance Director, 741 Colonel Highway, Ledyard, CT 06339-1541, Telephone (860) 464-3235, email [finance.director@ledyardct.org](mailto:finance.director@ledyardct.org).

## **BASIC FINANCIAL STATEMENTS**

**TOWN OF LEDYARD, CONNECTICUT**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2023**

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
<b>ASSETS</b>			
Current Assets:			
Cash and Cash Equivalents	\$ 20,680,504	\$ -	\$ 20,680,504
Cash held by Fiscal Agent	613,342	132,663	746,005
Receivables:			
Property Taxes, Net	958,811	-	958,811
User Charges, Net	-	162,985	162,985
Loans	674,232	-	674,232
Intergovernmental	10,396,921	-	10,396,921
Other Receivables	597,274	-	597,274
Internal Balances	(3,413,657)	3,413,657	-
Prepaid Items	-	-	-
Total Current Assets	<u>30,507,427</u>	<u>3,709,305</u>	<u>34,216,732</u>
Noncurrent Assets:			
Assessment Receivable, Net	-	968,018	968,018
Capital Assets, Nondepreciable	7,267,933	1,274,267	8,542,200
Capital Assets, Net of Accumulated Depreciation/Amortization	104,363,944	21,536,412	125,900,356
Total Noncurrent Assets	<u>111,631,877</u>	<u>23,778,697</u>	<u>135,410,574</u>
Total Assets	<u>142,139,304</u>	<u>27,488,002</u>	<u>169,627,306</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred Charge on Refunding	184,162	40,370	224,532
Deferred Outflows Related to Pension	1,596,771	36,425	1,633,196
Deferred Outflows Related to OPEB	2,683,870	-	2,683,870
Total Deferred Outflows of Resources	<u>4,464,803</u>	<u>76,795</u>	<u>4,541,598</u>
<b>LIABILITIES</b>			
Current Liabilities:			
Accounts Payable and Accrued Liabilities	3,559,084	177,269	3,736,353
Accrued Payroll and Related Liabilities	372,853	35,339	408,192
Accrued Interest Payable	373,681	16,675	390,356
Unearned Revenue	1,458,526	2,466,911	3,925,437
Bond Anticipation Notes Payable	9,700,000	-	9,700,000
Current Maturities of Long-Term Liabilities	3,417,924	453,307	3,871,231
Total Current Liabilities	<u>18,882,068</u>	<u>3,149,501</u>	<u>22,031,569</u>
Noncurrent Liabilities:			
Due in More Than One Year	50,732,431	3,438,752	54,171,183
Total Liabilities	<u>69,614,499</u>	<u>6,588,253</u>	<u>76,202,752</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred Inflows Related to Pension	14,899	339	15,238
Deferred Inflows Related to OPEB	6,716,787	-	6,716,787
Total Deferred Inflows of Resources	<u>6,731,686</u>	<u>339</u>	<u>6,732,025</u>
<b>NET POSITION</b>			
Net Investment in Capital Assets	65,901,683	19,080,394	84,982,077
Restricted for:			
Endowments:			
Nonexpendable	41,914	-	41,914
Expendable	26,610	-	26,610
Education	1,068,401	-	1,068,401
Housing Rehabilitation	745,137	-	745,137
Unspent Grants Proceeds	189,532	-	189,532
Unrestricted	2,284,645	1,895,811	4,180,456
Total Net Position	<u>\$ 70,257,922</u>	<u>\$ 20,976,205</u>	<u>\$ 91,234,127</u>

See accompanying Notes to Financial Statements.

**TOWN OF LEDYARD, CONNECTICUT  
STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2023**

Function/Program Activities	Expenses	Program Revenues			Net Revenue (Expense) and Changes in Net Position Primary Government		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
<b>PRIMARY GOVERNMENT</b>							
Governmental Activities:							
General Government	\$ 13,669,015	\$ 1,304,057	\$ 519,096	\$ -	\$ (11,845,862)	\$ -	\$ (11,845,862)
Public Safety	5,543,403	301,125	65,157	-	(5,177,121)	-	(5,177,121)
Public Works	5,555,115	106,778	1,496,644	972,065	(2,979,628)	-	(2,979,628)
Health and Welfare	1,160,110	580,751	1,558,864	-	979,505	-	979,505
Library	602,156	6,309	5,071	50,329	(540,447)	-	(540,447)
Parks and Recreation	757,058	327,163	50,111	-	(379,784)	-	(379,784)
Education	50,386,213	1,318,594	25,762,367	-	(23,305,252)	-	(23,305,252)
Interest and Fiscal Charges	1,019,683	-	-	-	(1,019,683)	-	(1,019,683)
Total Governmental Activities	<u>78,692,753</u>	<u>3,944,777</u>	<u>29,457,310</u>	<u>1,022,394</u>	<u>(44,268,272)</u>	<u>-</u>	<u>(44,268,272)</u>
Business-Type Activities:							
Water	2,152,217	1,199,327	-	-	-	(952,890)	(952,890)
Sewer	730,098	500,740	-	-	-	(229,358)	(229,358)
Total Business-Type Activities	<u>2,882,315</u>	<u>1,700,067</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(1,182,248)</u>	<u>(1,182,248)</u>
Total Primary Government	<u>\$ 81,575,068</u>	<u>\$ 5,644,844</u>	<u>\$ 29,457,310</u>	<u>\$ 1,022,394</u>	<u>(44,268,272)</u>	<u>(1,182,248)</u>	<u>(45,450,520)</u>
<b>GENERAL REVENUES</b>							
Property Taxes					42,447,891	-	42,447,891
Grants and Contributions Not Restricted to Specific Programs					2,633,840	289,982	2,923,822
Unrestricted Investment Earnings					576,836	863	577,699
Miscellaneous					165,447	-	165,447
Gain on Sale of Capital Assets					86,357	-	86,357
Transfers					(300,970)	300,970	-
Total General Revenues and Transfers					<u>45,609,401</u>	<u>591,815</u>	<u>46,201,216</u>
<b>CHANGE IN NET POSITION</b>					1,341,129	(590,433)	750,696
Net Position - Beginning of Year					<u>68,916,793</u>	<u>21,566,638</u>	<u>90,483,431</u>
<b>NET POSITION - END OF YEAR</b>					<u>\$ 70,257,922</u>	<u>\$ 20,976,205</u>	<u>\$ 91,234,127</u>

See accompanying Notes to Financial Statements.

**TOWN OF LEDYARD, CONNECTICUT  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2023**

<b>ASSETS</b>	General Fund	Capital Projects Fund	Nonmajor Governmental Funds	Total Governmental Funds
Cash and Cash Equivalents	\$ 18,513,571	\$ 50	\$ 2,166,883	\$ 20,680,504
Cash held by Fiscal Agent	613,342			613,342
Receivables:				
Property Taxes Receivable, Net	958,811	-	-	958,811
Loans	-	-	674,232	674,232
Due from Other Governments	-	9,812,033	584,888	10,396,921
Other Receivables	94,081	499,778	3,415	597,274
Due from Other Funds	463,164	4,616,242	4,176,574	9,255,980
Prepaid Items	-	-	-	-
<b>Total Assets</b>	<b><u>\$ 20,642,969</u></b>	<b><u>\$ 14,928,103</u></b>	<b><u>\$ 7,605,992</u></b>	<b><u>\$ 43,177,064</u></b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>				
<b>LIABILITIES</b>				
Accounts Payable	\$ 1,839,024	\$ 1,078,886	\$ 641,174	\$ 3,559,084
Accrued Payroll and Other Liabilities	350,323	-	22,530	372,853
Due to Other Funds	12,260,231	-	463,164	12,723,395
Unearned Revenue	23,759	856,073	578,694	1,458,526
Bond Anticipation Notes Payable	-	9,700,000	-	9,700,000
<b>Total Liabilities</b>	<b><u>14,473,337</u></b>	<b><u>11,634,959</u></b>	<b><u>1,705,562</u></b>	<b><u>27,813,858</u></b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable Revenue - Property Taxes	828,545	-	-	828,545
Unavailable Revenue - Loans	-	-	674,232	674,232
Unavailable Revenue - Intergovernmental Receivable	-	10,178,914	110,060	10,288,974
<b>Total Deferred Inflows of Resources</b>	<b><u>828,545</u></b>	<b><u>10,178,914</u></b>	<b><u>784,292</u></b>	<b><u>11,791,751</u></b>
<b>FUND BALANCES</b>				
Nonspendable	-	-	41,914	41,914
Restricted	-	-	1,355,448	1,355,448
Committed	217,387	2,974,680	3,737,979	6,930,046
Unassigned	5,123,700	(9,860,450)	(19,203)	(4,755,953)
<b>Total Fund Balances</b>	<b><u>5,341,087</u></b>	<b><u>(6,885,770)</u></b>	<b><u>5,116,138</u></b>	<b><u>3,571,455</u></b>
 Total Liabilities, Deferred Inflows of Resources, and Fund Balances	 <b><u>\$ 20,642,969</u></b>	 <b><u>\$ 14,928,103</u></b>	 <b><u>\$ 7,605,992</u></b>	 <b><u>\$ 43,177,064</u></b>

See accompanying Notes to Financial Statements.

**TOWN OF LEDYARD, CONNECTICUT  
BALANCE SHEET  
GOVERNMENTAL FUNDS (CONTINUED)  
JUNE 30, 2023**

**RECONCILIATION TO THE STATEMENT OF NET POSITION**

Amounts reported for governmental activities in the statement of net position (Exhibit I) are different because of the following:

Fund Balances - Total Governmental Funds (Exhibit III)	\$ 3,571,455
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Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:

Governmental Capital Assets	150,646,205
Less: Accumulated Depreciation and Amortization	<u>(39,014,328)</u>
Net Capital Assets	111,631,877

Other long-term assets and deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are deferred in the funds:

Property Tax Receivables Greater Than 60 Days	828,545
School Construction Intergovernmental Receivable - Accrual Basis Change	9,812,033
Housing Rehabilitation Loan Receivables - Accrual Basis Change	674,232
Unavailable Grants	476,941
Deferred Outflows Related to Pensions	1,596,771
Deferred Outflows Related to OPEB	2,683,870

Internal service funds are used by management to charge the costs of risk management to individual funds. The assets and liabilities of the internal service funds are reported with governmental activities in the statement of net position.

53,758

Long-term liabilities and deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds:

Bonds and Notes Payable	(32,201,466)
Lease Payable	(112,886)
Deferred Charge on Refunding	184,162
Unamortized Premium on Bonds Payable	(2,821,118)
Interest Payable on Bonds	(373,681)
Landfill Post-Closure Costs	(65,000)
Total OPEB Liability	(11,905,245)
Compensated Absences	(1,722,567)
Net Pension Liability	(5,322,073)
Deferred Inflows Related to OPEB	(6,716,787)
Deferred Inflows Related to Pensions	<u>(14,899)</u>

Net Position of Governmental Activities (Exhibit I)	<u><u>\$ 70,257,922</u></u>
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**TOWN OF LEDYARD, CONNECTICUT**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**YEAR ENDED JUNE 30, 2023**

	General Fund	Capital Projects Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>REVENUES</b>				
Property Taxes, Interest, and Lien Fees	\$ 42,464,155	\$ -	\$ -	\$ 42,464,155
Intergovernmental Revenues	23,590,263	2,271,529	4,979,106	30,840,898
Charges for Services	2,948,248	316,268	720,129	3,984,645
Investment Income	576,150	-	686	576,836
Contributions	-	-	93,075	93,075
Other	-	237,197	-	237,197
Total Revenues	<u>69,578,816</u>	<u>2,824,994</u>	<u>5,792,996</u>	<u>78,196,806</u>
<b>EXPENDITURES</b>				
Current:				
General Government	12,804,387	-	340,720	13,145,107
Public Safety	4,637,826	-	-	4,637,826
Public Works	2,869,289	-	449	2,869,738
Health and Welfare	1,190,965	-	23,160	1,214,125
Library	543,199	-	26,122	569,321
Parks and Recreation	470,617	-	181,668	652,285
Education	40,982,594	-	5,444,542	46,427,136
Debt Service:				
Principal Retirement	2,679,702	-	-	2,679,702
Interest and Other Charges	1,245,560	297,587	-	1,543,147
Capital Outlay	-	6,160,939	-	6,160,939
Total Expenditures	<u>67,424,139</u>	<u>6,458,526</u>	<u>6,016,661</u>	<u>79,899,326</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	2,154,677	(3,633,532)	(223,665)	(1,702,520)
<b>OTHER FINANCING SOURCES (USES)</b>				
Sale of Capital Assets	-	86,357	-	86,357
Transfers in from Other Funds	580,517	1,840,158	-	2,420,675
Transfers Out to Other Funds	(2,365,315)	(130,517)	(25,813)	(2,521,645)
Total Other Financing Sources (Uses)	<u>(1,784,798)</u>	<u>1,795,998</u>	<u>(25,813)</u>	<u>(14,613)</u>
<b>NET CHANGE IN FUND BALANCES</b>	369,879	(1,837,534)	(249,478)	(1,717,133)
Fund Balances - Beginning of Year	<u>4,971,208</u>	<u>(5,048,236)</u>	<u>5,365,616</u>	<u>5,288,588</u>
<b>FUND BALANCES - END OF YEAR</b>	<u>\$ 5,341,087</u>	<u>\$ (6,885,770)</u>	<u>\$ 5,116,138</u>	<u>\$ 3,571,455</u>

See accompanying Notes to Financial Statements.

**TOWN OF LEDYARD, CONNECTICUT  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS (CONTINUED)  
YEAR ENDED JUNE 30, 2023**

**RECONCILIATION TO THE STATEMENT OF ACTIVITIES**

Amounts reported for governmental activities in the statement of activities (Exhibit II) are different because of the following:

Net change in fund balances - total governmental funds (Exhibit IV)	\$ (1,717,133)
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation and amortization expense.</p>	
Capital Outlay	3,441,244
Depreciation and Amortization Expense	(3,151,271)
Disposition of Capital Assets	(202,209)
<p>Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.</p>	
Property Taxes Receivable - Accrual Basis Change	(16,264)
Change in Housing Loans	(39,868)
Change in Grant Receivables	353,650
Changes in Deferred Outflows Related to Pensions	(1,549,121)
Changes in Deferred Outflows Related to OPEB	(360,706)
<p>The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.</p>	
Principal Payments on Bonds and Notes Payable	2,679,700
Principal Payments on Financed Purchases	33,875
Payments on Leases	52,414
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.</p>	
Amortization of Deferred Charge on Refunding	(32,412)
Amortization of Premium	471,993
Accrued Interest	33,080
Landfill Post-Closure Costs	13,000
Change in Compensated Absences	(40,578)
Change in Net Pension Liability	1,171,765
Change in Deferred Inflows Related to Pension	532
Change in Total OPEB Liability	2,533,309
Change in Deferred Inflows Related to OPEB	(2,133,871)
The net expense of the internal service funds is reported with governmental activities.	(200,000)
Change in Net Position of Governmental Activities (Exhibit II)	\$ 1,341,129

See accompanying Notes to Financial Statements.

**TOWN OF LEDYARD, CONNECTICUT**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUND**  
**JUNE 30, 2023**

	Business-Type Activities Enterprise Funds			Governmental Activities
	Major Funds		Total Enterprise Funds	Internal Service Fund
	Water	Sewer		
<b>ASSETS</b>				
Current Assets:				
Cash Held by Fiscal Agent	\$ 85,275	\$ 47,388	\$ 132,663	\$ -
Receivables:				
User Charges, Net	106,162	56,823	162,985	-
Due from Other Funds	535,307	2,889,112	3,424,419	53,758
Prepaid items	-	-	-	-
Total Current Assets	726,744	2,993,323	3,720,067	53,758
Noncurrent Assets:				
Receivables:				
Assessments	966,078	1,940	968,018	-
Capital Assets, Nondepreciable	682,577	591,690	1,274,267	-
Capital Assets, Net of Accumulated Depreciation	17,465,328	4,071,084	21,536,412	-
Total Noncurrent Assets	19,113,983	4,664,714	23,778,697	-
Total Assets	19,840,727	7,658,037	27,498,764	53,758
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred Outflows Related to Pension	13,122	23,303	36,425	-
Deferred Charge in Refunding	33,466	6,904	40,370	-
Total Deferred Outflows of Resources	46,588	30,207	76,795	-
<b>LIABILITIES</b>				
Current Liabilities:				
Accounts Payable	135,555	41,714	177,269	-
Accrued Liabilities	-	35,339	35,339	-
Accrued Interest Payable	-	16,675	16,675	-
Due to Other Funds	-	10,762	10,762	-
Unearned Revenue	434,127	2,032,784	2,466,911	-
Bonds, Notes, and Loans Payable	335,919	117,388	453,307	-
Total Current Liabilities	905,601	2,254,662	3,160,263	-
Noncurrent Liabilities:				
Bonds, Notes, and Loans Payable and Related Liabilities	2,397,562	919,786	3,317,348	-
Net Pension Liability	43,735	77,669	121,404	-
Total Noncurrent Liabilities	2,441,297	997,455	3,438,752	-
Total Liabilities	3,346,898	3,252,117	6,599,015	-
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred Inflows Related to Pension	122	217	339	-
<b>NET POSITION</b>				
Net Investment in Capital Assets Unrestricted	15,447,890	3,632,504	19,080,394	-
	1,092,405	803,406	1,895,811	53,758
Total Net Position	\$ 16,540,295	\$ 4,435,910	\$ 20,976,205	\$ 53,758

See accompanying Notes to Financial Statements.

**TOWN OF LEDYARD, CONNECTICUT**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**PROPRIETARY FUND**  
**YEAR ENDED JUNE 30, 2023**

	Business-Type Activities		Governmental Activities	
	Enterprise Funds			
	Major Funds		Total Enterprise Funds	Internal Service Fund
	Water	Sewer		
<b>OPERATING REVENUES</b>				
Charges for Services	\$ 1,186,099	\$ 499,799	\$ 1,685,898	\$ -
Other	13,228	941	14,169	-
Total Operating Revenues	<u>1,199,327</u>	<u>500,740</u>	<u>1,700,067</u>	<u>-</u>
<b>OPERATING EXPENSES</b>				
Personnel Services	-	354,334	354,334	-
Repairs and Maintenance	-	21,138	21,138	-
Contracted and Purchased Services	1,316,408	27,428	1,343,836	-
Materials and Supplies	-	87,572	87,572	-
Utilities	13,907	44,990	58,897	-
Depreciation Expense	312,364	156,342	468,706	-
Total Operating Expenses	<u>1,642,679</u>	<u>691,804</u>	<u>2,334,483</u>	<u>-</u>
<b>OPERATING INCOME (LOSS)</b>	(443,352)	(191,064)	(634,416)	-
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Nonoperating Grant	-	289,982	289,982	-
Loss on disposal of property	(450,065)	-	(450,065)	-
Income on Investments	408	455	863	-
Interest Expense	(59,473)	(38,294)	(97,767)	-
Total Nonoperating Expenses	<u>(509,130)</u>	<u>252,143</u>	<u>(256,987)</u>	<u>-</u>
<b>INCOME (LOSS) BEFORE TRANSFERS</b>	(952,482)	61,079	(891,403)	-
Transfers In	392,089	158,881	550,970	-
Transfers Out	<u>(187,500)</u>	<u>(62,500)</u>	<u>(250,000)</u>	<u>(200,000)</u>
<b>CHANGE IN NET POSITION</b>	(747,893)	157,460	(590,433)	(200,000)
Net Position - Beginning of Year	<u>17,288,188</u>	<u>4,278,450</u>	<u>21,566,638</u>	<u>253,758</u>
<b>NET POSITION - END OF YEAR</b>	<u>\$ 16,540,295</u>	<u>\$ 4,435,910</u>	<u>\$ 20,976,205</u>	<u>\$ 53,758</u>

See accompanying Notes to Financial Statements.

**TOWN OF LEDYARD, CONNECTICUT  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUND  
YEAR ENDED JUNE 30, 2023**

	Business-Type Activities			Governmental
	Enterprise Funds			Activities
	Major Funds		Total	Internal
	Water	Sewer	Enterprise Funds	Service Fund
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from Customers and Users	\$ 1,383,191	\$ 500,293	\$ 1,883,484	\$ 200,000
Payments to Suppliers	(1,242,983)	(102,109)	(1,345,092)	-
Payments to Employees	30,735	(295,867)	(265,132)	-
Net Cash Provided (Used) by Operating Activities	<u>170,943</u>	<u>102,317</u>	<u>273,260</u>	<u>200,000</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Assessments	99,720	6,167	105,887	-
Grants	-	289,982	289,982	-
Transfers from Other Funds	392,089	158,881	550,970	-
Transfers to Other Funds	(187,500)	(62,500)	(250,000)	(200,000)
Net Cash Provided (Used) by Noncapital Financing Activities	<u>304,309</u>	<u>392,530</u>	<u>696,839</u>	<u>(200,000)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Additions to Property, Plant, and Equipment	-	(289,982)	(289,982)	-
Principal Payments (Bonds and Notes)	(337,606)	(119,415)	(457,021)	-
Interest Payments	(52,779)	(38,517)	(91,296)	-
Net Cash Provided (Used) by Capital and Related Financing Activities	<u>(390,385)</u>	<u>(447,914)</u>	<u>(838,299)</u>	<u>-</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Interest on Investments	408	455	863	-
Net Cash Provided (Used) by Investing Activities	<u>408</u>	<u>455</u>	<u>863</u>	<u>-</u>
<b>NET INCREASE IN CASH AND CASH EQUIVALENTS</b>	85,275	47,388	132,663	-
Cash and Cash Equivalents - Beginning of Year	-	-	-	-
<b>CASH AND CASH EQUIVALENTS - END OF YEAR</b>	<u>\$ 85,275</u>	<u>\$ 47,388</u>	<u>\$ 132,663</u>	<u>\$ -</u>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) PROVIDED (USED) BY OPERATING ACTIVITIES</b>				
Operating Income (Loss)	\$ (443,352)	\$ (191,064)	\$ (634,416)	\$ -
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Depreciation	312,364	156,342	468,706	-
Change in Assets and Liabilities:				
(Increase) Decrease in Accounts Receivable	4,876	5,656	10,532	-
(Increase) Decrease in Other Asset	85,275	47,388	132,663	-
(Increase) Decrease in Due from Other Funds	178,988	(2,026,318)	(1,847,330)	200,000
Increase (Decrease) in Due to Other Funds	-	(12,569)	(12,569)	-
Increase (Decrease) in Accounts Payable	2,057	31,631	33,688	-
Increase (Decrease) in Accrued Liabilities	-	3,884	3,884	-
Increase (Decrease) in Unearned Revenue	-	2,032,784	2,032,784	-
Increase (Decrease) in Net Pension Liability	43,735	77,669	121,404	-
(Increase) Decrease in Deferred Outflows	(13,122)	(23,303)	(36,425)	-
Increase (Decrease) in Deferred Outflows	122	217	339	-
Total Adjustments	<u>614,295</u>	<u>293,381</u>	<u>907,676</u>	<u>200,000</u>
Net Cash Provided by (Used in) Operating Activities	<u>\$ 170,943</u>	<u>\$ 102,317</u>	<u>\$ 273,260</u>	<u>\$ 200,000</u>

See accompanying Notes to Financial Statements.

**TOWN OF LEDYARD, CONNECTICUT  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
JUNE 30, 2023**

	Pension Trust Funds
<b>ASSETS</b>	
Cash and Cash Equivalents	\$ -
Investments, at Fair Value:	
Mutual Funds	28,780,118
Receivables:	
Accrued Interest and Dividends	10,633
Total Assets	28,790,751
<b>NET POSITION</b>	
Restricted for Pension Benefits	\$ 28,790,751

See accompanying Notes to Financial Statements.

**TOWN OF LEDYARD, CONNECTICUT  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
YEAR ENDED JUNE 30, 2023**

	<u>Pension Trust Funds</u>
<b>ADDITIONS</b>	
Contributions:	
Employer	\$ 1,163,197
Plan Members	176,215
Total Contributions	<u>1,339,412</u>
Investment Earnings:	
Net Change in Fair Value of Investments	1,350,654
Interest and Dividends	1,025,791
Total Investment Earnings	<u>2,376,445</u>
Less Investment Expenses:	
Investment Management Fees	102,678
Net Investment Earnings	<u>2,273,767</u>
Total Additions	3,613,179
<b>DEDUCTIONS</b>	
Benefits	1,924,510
Administration	18,352
Total Deductions	<u>1,942,862</u>
<b>CHANGE IN NET POSITION</b>	1,670,317
Net Position - Beginning of Year	<u>27,120,434</u>
<b>NET POSITION - END OF YEAR</b>	<u><u>\$ 28,790,751</u></u>

See accompanying Notes to Financial Statements.

**TOWN OF LEDYARD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Town of Ledyard, Connecticut (the Town) have been prepared in conformity with GAAP as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant policies of the Town are described as follows:

**A. Reporting Entity**

The Town was incorporated in 1836 and covers an area of 40.5 square miles. The Town operates under the provisions of its Charter and General Statutes of the State of Connecticut (the Statutes). The Mayor, who is the chief executive officer, is directly responsible for the administration of all departments, agencies, and offices. The Town provides the following services: general government, public safety, public works, parks and recreation, library, health and welfare services, water pollution control, and education.

The legislative power of the Town is vested in the Town Council, which consists of nine members, unless otherwise provided by the Charter. The Department of Finance, under the supervision of the Director of Finance (appointed by the Mayor), is responsible for keeping accounts and financial records, the assessment and collection of taxes, the collection of special assessments and other revenues, the custody and disbursement of Town funds, the control over expenditures and such other powers and duties as may be required by ordinance or resolution of the Town Council. The Town Treasurer, appointed by the Town Council, has all power and duties conferred or imposed by law.

The Town has the power to incur indebtedness by issuing bonds and notes as provided by the General Statutes.

Accounting principles generally accepted in the United State of America require that the reporting entity include the primary government, organizations for which the primary government is financially accountable, and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A government is financially accountable for a legally separate organization if it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the government. These criteria have been considered and have resulted in the inclusion of the fiduciary component unit as detailed below.

Fiduciary Component Units

The Town has established a single-employer Public Retirement System (PERS), Ledyard Retirement System, to provide retirement benefits to qualified employees. The Town appoints the majority of the Board and is required to make contributions to the pension plan.

The financial statements of the fiduciary component unit are reported as Pension Trust fund in the fiduciary fund financial statements. Separate financial statements have not been prepared for the fiduciary component unit.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. The effect of interfund activity has been removed from these statements; however, interfund services provided and used are not eliminated in the process of consolidation. Governmental activities are normally supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate fund financial statements are provided for governmental funds, proprietary funds and fiduciary funds, including fiduciary component unit, even though the latter is excluded from the government-wide financial statements. Major individual governmental and proprietary funds are reported as separate columns in the fund financial statements.

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds and fiduciary fund financial statements. Under this method, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt, including lease liabilities, as well as expenditures related to compensated absences, and claims and judgments and postemployment benefits are recognized based on specific accounting rules applicable to each, generally when payment is due. General capital asset acquisitions, including entering into contracts giving the Town the right to use lease assets, are reported as expenditures in governmental funds. Issuance of long-term debt and financing through leases are reported as other financing sources.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation  
(Continued)**

Property taxes when levied for, charges for services, and interest associated with the current fiscal period and intergovernmental revenues when eligibility requirements are met are all considered to be measurable and so have been recognized as revenues of the current fiscal period, if available. All other revenue items are considered to be measurable only when cash is received by the Town.

The Town reports the following major governmental funds:

**General Fund**

The General Fund is the Town's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**Capital Projects Fund**

The Capital Projects Fund accounts for the financial revenues to be used for major capital asset construction and/or purchases.

The Town reports the following major proprietary funds:

**Water Fund**

The Water Fund accounts for the activities of the Town's water operations.

**Sewer Fund**

The Sewer Fund accounts for the activities of the Town's sewer operations.

Additionally, the Town reports the following fund types:

**Internal Service Fund**

Used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the Town on a cost-reimbursement basis. The Town's internal service fund is its Medical Self-Insurance Fund which is no longer active.

**Fiduciary Fund Types**

These funds account for assets held by the government in a trustees capacity. Trust funds account for assets held by the government under the terms of a formal trust agreement. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the Town's own programs.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation  
(Continued)**

**Fiduciary Fund Types (Continued)**

The *Pension Trust Fund* accounts for the activities of the Ledyard Retirement System, which accumulates resources for pension benefit payments to qualified employees.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water and sewer enterprise funds and of the Town's internal service fund are charges to customers for sales and services. Operating expenses for the enterprise fund and the internal service fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**D. Cash, Cash Equivalents, and Investments**

**Cash and Cash Equivalents**

Cash equivalents are short-term, highly liquid investments with original maturities of three months or less, when purchased, such as certificates of deposit and investment pools.

**Investments**

All investments are stated at fair value.

**E. Receivables and Payables**

**Property Taxes**

Property taxes are assessed as of October 1 and are levied the following July 1. Taxes are due and payable in equal installments on July 1, and January 1, following the date of the Grand List. Interest of 1 ½% per month is charged on delinquent taxes. Liens are effective on the attachment date and are continued by filing prior to the following levy date. Additional property taxes are assessed for motor vehicles registered subsequent to the Grand List date through July 31 and are payable in one installment due January 1. An amount of \$109,259 has been established as an allowance for uncollectible taxes.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**E. Receivables and Payables (Continued)**

**Allowance for Doubtful Accounts**

Accounts receivable, including property taxes receivable, are reported net of allowance for doubtful accounts. The allowance for doubtful accounts represents those accounts that are deemed uncollectible based upon past collection history and management's assessment of creditor's ability to pay.

**Interfunds**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" or "advances to/from other funds."

**Loan Receivables**

Loan receivable in the Housing Rehab Program are related to Community Development Block Grant funds that are available to income eligible residential property owners for housing rehabilitation. Loan receivables are recorded and revenues are recognized upon sale of the property.

**F. Prepaid Items and Inventory**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

Purchased inventory (if any) for the school cafeteria fund, a special revenue fund, is valued at lower of cost or market (first-in, first-out method). United States Department of Agriculture donated commodities are valued at market value plus the amount disbursed for processing and storage charges. Expenditures are recognized when consumed.

**G. Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the governmental activity column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, work of art, and similar items are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**G. Capital Assets (Continued)**

Land and construction in progress are not depreciated. The other tangible and intangible property, plant, equipment, the right to use lease equipment, and infrastructure of the Town are depreciated/amortized using the straight-line method over the following estimated useful lives:

Building	50 Years
Building Improvements	20 to 50 Years
Distribution and Collection Systems	75 Years
Public Domain Infrastructure	75 Years
Machinery and Equipment	5 to 20 Years

Capital outlay is reported as expenditures and no depreciation/amortization expense is reported in the governmental fund financial statements.

Right-to-use lease assets are initially measured at the present value of payments expected to be made during the lease term, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the lease term or the of the underlying asset.

**H. Compensated Absences**

Town employees accumulate vacation and sick leave hours for subsequent use or for payment upon termination, death, or retirement. Vacation and sick leave expenses to be paid in future periods are accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only for amounts due, for example, as a result of employee resignations and retirements. The general fund is typically used to liquidate the liability.

**I. Net Pension Liability**

The net pension liability is measured as the portion of the actuarial present value of projected benefits that is attributed to past periods of employee service (total pension liability or asset), net of the pension plan's fiduciary net position. The pension plan's fiduciary net position is determined using the same valuation methods that are used by the pension plan for purposes of preparing its statement of fiduciary net position. The net pension liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**J. Total Other Postemployment Benefits Other Than Pension (OPEB) Liability**

The total OPEB liability is measured as the portion of the actuarial present value of projected benefits that is attributed to past periods of employee service. The total OPEB liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year and no later than the end of the current fiscal year, consistently applied from period to period.

**K. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period or periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town reports a deferred charge on refunding and deferred outflows related to pension and OPEB in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. A deferred outflow of resources related to pension or OPEB results from differences between expected and actual experience, changes in assumptions, or other inputs. These amounts are deferred and included in pension and OPEB expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan (active employees and inactive employees).

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period or periods and so will not be recognized as an inflow of resources (revenue) until that time. The Town reports deferred inflows of resources related to pensions and OPEB in the government-wide statement of net position. A deferred inflow of resources related to pension or OPEB results from differences between expected and actual experience, changes in assumptions, or other inputs. These amounts are deferred and included in pension expense and OPEB expense in a systematic and rational manner. Also, for governmental funds, the Town reports unavailable revenue, which arises only under the modified accrual basis of accounting. The governmental funds report unavailable revenues from property taxes, interest on property taxes, long-term loans, and intergovernmental receivables. These amounts are deferred and recognized as an inflow of resources (revenue) in the period during which the amounts become available.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**L. Long-Term Obligations**

In the government-wide financial statement, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued, including capital leases, is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Principal payments, and issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**M. Equity**

Equity in the government-wide financial statements is defined as “net position.” Net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. The components of net position are detailed below:

*Net Investment in Capital Assets* – This component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds, notes, or other borrowings that are attributable to the acquisition, construction or improvement of these assets net of unexpended proceeds. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt are included in this component of net position.

*Restricted Net Position* – These amounts are restricted to specific purposes when constraints placed on the use of resources are either: (a) externally imposed by creditors (such as debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislations.

*Unrestricted Net Position* – This category represents the net position of the Town, which are not restricted for any project or other purpose. A deficit will require future funding.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**M. Equity (Continued)**

The equity of the fund financial statements is defined as “fund balance” and is classified in the following categories:

*Nonspendable Fund Balance* – These amounts cannot be spent because they are not in spendable form, or because they are legally or contractually required to be maintained intact.

*Restricted Fund Balance* – These amounts are restricted to specific purposes when constraints placed on the use of resources by external parties, such as debt covenants, grantors, contributors, or laws or regulations of other governments.

*Committed Fund Balance* – This represents amounts constrained for a specific purpose by a government using its highest level of decision-making authority. The Ledyard Board of Finance is the highest level of decision making authority for the Town and can commit fund balance through the adoption of a resolution prior to the end of the fiscal year. Once adopted, the limitation imposed by the resolution remains in place until similar action is taken to remove or revise the limitation.

*Assigned Fund Balance* – For all governmental funds other than the General Fund, this represents any remaining positive amounts not classified as restricted or committed. For the General Fund, this includes amounts constrained for the intent to be used for a specific purpose by the Board of Finance, who has been delegated to assign amounts by the Town Charter.

*Unassigned Fund Balance* – The residual amount not allocated to any other fund balance category in the General Fund and any residual deficit balance of any other governmental funds.

When both restricted and unrestricted amounts are available for use, it is the Town’s practice to use restricted resources first. Additionally, the Town would first use committed, then assigned, and lastly unassigned.

**N. Use of Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities including disclosures of contingent assets and liabilities and reported revenues, expenses, and expenditures during the fiscal year. Accordingly, actual results could differ from those estimates.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

**A. Budgetary Information**

The Town adheres to the following procedures in establishing the budgetary data included in the general fund financial statements:

- The Mayor compiles the budget requests from the Town departments and agencies, with the exception of the Board of Education, and presents the budget to the Town Council. The Board of Education files a detailed estimate of expenditures with the Mayor for transmittal to the Town Council. The Town Council, after its review process, prepares and presents a recommended budget for Town Meeting approval.
- The Board of Education, which is not a separate legal entity but a function of the Town, is authorized under State law to make any transfers required within their budget at their discretion. Any additional appropriations must have Board of Education, Town Council, and, if necessary, Town Meeting approval.
- Formal budgetary integration is employed as a management control device during the year.
- The legal level of control, the level at which expenditures may not exceed appropriations, is at the department level.
- Individual additional appropriations of less than 1% of the current tax levy can be made by the Town Council, the accumulative total of which cannot exceed 2% of the current tax levy. During the year, the General Fund budget was increased by \$690,487 from additional appropriations from the Town Council.
- Additional appropriations of more than 1%, and any resolution authorizing the issuance of bonds or notes or other borrowings, require Town Meeting approval. Upon request by the Mayor, during the last three months of the fiscal year, the Town Council may transfer any unencumbered appropriation, or portion thereof, from one department, commission, board, or office to another. No transfer may be made from any appropriation for debt service and other statutory charges.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (CONTINUED)**

**A. Budgetary Information (Continued)**

- Generally, all unencumbered appropriations lapse at year-end except those for capital projects funds. Appropriations for capital projects are continued until completion of applicable projects even when projects extend more than one fiscal year.
- The Town has adopted a fund balance reserve policy and has set the minimum undesignated/unreserved balance for the general fund at an amount equal to 7% of current year General Fund expenditures. The Town will avoid the appropriation of fund balance for recurring operating expenditures.

**B. Excess of Expenditures Over Appropriations**

For the year ended June 30, 2023, expenditures exceeded appropriations for the following functions:

Function	Expenditures in Excess of Appropriations
Department of Finance	\$ 165,009
Public Safety	403,449
Library	954
Parks and Recreation	6,150

Department of finance overages related to utilities costs that were in excess of budget in addition to unbudgeted tax refunds. Fixed charges overages related to under budgeted Board of Education health insurance costs. Public safety overages related to dispatch salaries in excess of budget. Lastly, library charges overages related to additional salaries.

**C. Fund Deficits**

At June 30, 2023, the Town reported deficit fund balance in the following fund:

Capital Project Fund	\$ 6,885,770
STARS Fund	19,203

The fund deficits will be eliminated by grant funding and future bonding.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 3 CASH, CASH EQUIVALENTS, AND INVESTMENTS**

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be made in a “qualified public depository” as defined by the Statutes or, in amounts not exceeding the Federal Deposit Insurance Corporation insurance limit, in an “out of state bank” as defined by the Statutes, which is not a “qualified public depository.”

The Connecticut General Statutes (Section 7-400) permit municipalities to invest in: 1) obligations of the United States and its agencies; 2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof; and 3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully collateralized by such obligations.

Other provisions of the Statutes cover specific municipal funds with particular investment authority. The provisions of the Statutes regarding the investment of municipal pension funds do not specify permitted investments. Therefore, investment of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable plan.

The Statutes (Sections 3-24f and 3-27f) also provide for investment in shares of the State Short-Term Investment Fund (STIF). This investment pool is under the control of the State Treasurer, with oversight provided by the Treasurer’s Cash Management Advisory Board and are regulated under the State Statutes and subject to annual audit by the Auditors of Public Accounts. Investment yields are accounted for on an amortized-cost basis with an investment portfolio that is designed to attain a market-average rate of return throughout budgetary and economic cycles. Investors accrue interest daily based on actual earnings, less expenses and transfers to the designated surplus reserve, and the fair value of the position in the pool is the same as the value of the pool shares.

**A. Deposits**

Deposit Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a bank failure, the Town’s deposits may not be returned to it Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, \$15,453,684 of the Town’s bank balance of \$16,487,343 was exposed to custodial credit risk as follows:

Uninsured and Uncollateralized	\$ 13,883,589
Uninsured and Collateral Held by the Pledging Bank’s Trust Department, Not in the Town’s Name	<u>1,570,095</u>
Total Amount Subject to Custodial Risk	<u><u>\$ 15,453,684</u></u>

Financial instruments that potentially subject the Town to significant concentrations of credit risk consist primarily of cash. From time to time, the Town’s cash account balances exceed the Federal Deposit Insurance Corporation limit. The Town reduces its credit risk by maintaining its cash deposits with major financial institutions and monitoring their credit ratings.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 3 CASH, CASH EQUIVALENTS, AND INVESTMENTS (CONTINUED)**

Cash Equivalents

Cash equivalents are short-term, highly liquid investments that are both readily convertible to known amounts of cash and purchased within 90 days of maturity. At June 30, 2023, the Town's cash equivalents amounted to \$5,144,823. The following table provides a summary of the Town's cash equivalents as rated by nationally recognized statistical rating organizations.

	Standard & Poor's
	<hr/>
ite Short-Term Investment Fund (STIF)	AAAm

STIF is an investment pool of high-quality, short-term money market instruments with an average maturity of less than 60 days. There were no limitations or restrictions on any withdrawals due to redemption notice periods, liquidity fees, or redemption gates.

**B. Investments**

At June 30, 2023, the Town's investments (all pension trust fund investments) of \$28,780,118 consisted entirely of mutual funds.

Investment Custodial Credit Risk

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Town will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The Town policy is to pre-qualify all financial institutions that it will do business with. The Town has no amounts subject to custodial credit risk.

Interest Rate Risk

The Town's investment policy limits its investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk - Investments

Connecticut state statutes limit the investment options of cities and towns. The Town has adopted an investment policy that allows the same type of investments as state statutes.

Concentration of Credit Risk

The Town's investment policy requires diversification by limiting investments to avoid overconcentration in securities from a specific issuer. No more than 5% of the Town's investments were invested in any one issuer in which credit risk was applicable.

**TOWN OF LEDYARD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2023**

**NOTE 3 CASH, CASH EQUIVALENTS, AND INVESTMENTS (CONTINUED)**

**B. Investments (Continued)**

Fair Value

The Town uses fair value measurements to record fair value adjustments to certain assets and to determine fair value disclosures. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value is best determined based upon quoted market prices. However, in certain instances, there are no quoted market prices for certain assets or liabilities. In cases where quoted market prices are not available, fair values are based on estimates using present value or other valuation techniques. Those techniques are significantly affected by the assumptions used, including the discount rate and estimates of future cash flows. Accordingly, the fair value estimates may not be realized in an immediate settlement of the asset or liability.

Fair value measurements focus on exit prices in an orderly transaction (that is, not a forced liquidation or distressed sale) between market participants at the measurement date under current market conditions. If there has been a significant decrease in the volume and level of activity for the asset or liability, a change in valuation technique or the use of multiple valuation techniques may be appropriate. In such instances, determining the price at which willing market participants would transact at the measurement date under current market conditions depends on the facts and circumstances and requires the use of significant judgment.

The Town's fair value measurements are classified into a fair value hierarchy based on the markets in which the assets and liabilities are traded and the reliability of the assumptions used to determine fair value.

The three categories within the hierarchy are as follows:

*Level 1* – Quoted prices in active markets for identical assets and liabilities.

*Level 2* – Inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly, including quoted prices for similar assets or liabilities in active markets, quoted prices for identical or similar assets or liabilities in markets that are not active, interest rates and yield curves observable at commonly quoted intervals, implied volatilities, credit spreads, and market-corroborated inputs.

*Level 3* – Unobservable inputs shall be used to measure fair value to the extent that relevant observable inputs are not available, thereby allowing for situations in which there is little, if any, market activity for the asset or liability at the measurement date. Level 3 assets and liabilities include financial instruments whose value is determined using pricing models, discounted cash flows methodologies, or similar techniques, as well as instruments for which the determination of fair value requires significant management judgement.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 3 CASH, CASH EQUIVALENTS, AND INVESTMENTS (CONTINUED)**

**B. Investments (Continued)**

Fair Value (Continued)

The Town has the following recurring fair value measurements as of June 30, 2023:

	June 30, 2023	Fair Value Measurements Using		
		Level 1	Level 2	Level 3
Investments by Fair Value Level:				
Mutual Funds	\$ 28,780,118	\$ 28,780,118	\$ -	\$ -

Mutual funds classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities.

**NOTE 4 RECEIVABLES**

Receivable balances have been disaggregated by type and presented separately in the fund financial statements. Only receivables for the Town's government-wide financial statements with allowances for uncollectible accounts as of June 30, 2023, including the applicable allowances for uncollectible accounts, are presented below.

	Property Taxes		
	Taxes	Interest and Lien Fees	Total
Accounts Receivable	\$ 831,635	\$ 236,435	\$ 1,068,070
Less: Allowance for Uncollectible Accounts	(109,259)	-	(109,259)
Net Accounts Receivable	<u>\$ 722,376</u>	<u>\$ 236,435</u>	<u>\$ 958,811</u>
	Use Charge Receivable		
	Water Department	Sewer Department	Total
Accounts Receivable	\$ 106,162	\$ 56,823	\$ 162,985
Less: Allowance for Uncollectible Accounts	-	-	-
Net Accounts Receivable	<u>\$ 106,162</u>	<u>\$ 56,823</u>	<u>\$ 162,985</u>

There is no allowance applied to water and sewer assessments receivable and the loan rehab program receivable since the amounts due are liened and the lien remains with the property.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 5 CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2023 was as follows:

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
<b>Governmental Activities:</b>					
Capital Assets Not Being Depreciated:					
Land	\$ 6,310,688	\$ -	\$ -	\$ -	\$ 6,310,688
Construction in Progress	488,674	1,348,819	-	(880,248)	957,245
Total Capital Assets Not Being Depreciated	6,799,362	1,348,819	-	(880,248)	7,267,933
Capital Assets Being Depreciated and Amortized:					
Land Improvements	4,200,355	107,981	-	328,998	4,637,334
Buildings and Improvements	117,078,467	978,269	-	551,250	118,607,986
Machinery and Equipment	3,695,620	-	-	-	3,695,620
Right to Use Equipment	204,820	-	-	-	204,820
Vehicles	7,370,130	891,294	561,668	-	7,699,756
Infrastructure	8,417,875	114,881	-	-	8,532,756
Total Capital Assets Being Depreciated and Amortized	140,967,267	2,092,425	561,668	880,248	143,378,272
Less: Accumulated Depreciation and Amortization for:					
Land Improvements	853,050	117,518	-	-	970,568
Buildings and Improvements	26,182,094	2,171,201	-	-	28,353,295
Machinery and Equipment	1,973,936	204,955	-	-	2,178,891
Right of Use Equipment	46,545	58,534	-	-	105,079
Vehicles	4,129,351	416,778	359,459	-	4,186,670
Infrastructure	3,037,540	182,285	-	-	3,219,825
Total Accumulated Depreciation and Amortization	36,222,516	3,151,271	359,459	-	39,014,328
Total Capital Assets Being Depreciated and Amortized, Net	104,744,751	(1,058,846)	202,209	880,248	104,363,944
Governmental Activities Capital Assets, Net	<u>\$ 111,544,113</u>	<u>\$ 289,973</u>	<u>\$ 202,209</u>	<u>\$ -</u>	<u>\$ 111,631,877</u>
<b>Business-Type Activities:</b>					
Capital Assets Not Being Depreciated:					
Land	\$ 984,285	\$ -	\$ -	\$ -	\$ 984,285
Construction in Progress	-	289,982	-	-	289,982
Total Capital Assets Not Being Depreciated	984,285	-	-	-	1,274,267
Capital Assets Being Depreciated:					
Buildings and Improvements	66,163	-	-	-	66,163
Distribution and Collection System	32,018,955	-	1,491,532	-	30,527,423
Machinery and Equipment	794,010	-	20,977	-	773,033
Vehicles	124,337	-	54,408	-	69,929
Total Capital Assets Being Depreciated	33,003,465	-	1,566,917	-	31,436,548
Less: Accumulated Depreciation for:					
Buildings and Improvements	45,486	1,654	-	-	47,140
Distribution and Collection System	9,741,300	451,190	1,042,742	-	9,149,748
Machinery and Equipment	639,861	15,406	19,703	-	635,564
Vehicles	121,635	456	54,407	-	67,684
Total Accumulated Depreciation	10,548,282	468,706	1,116,852	-	9,900,136
Total Capital Assets Being Depreciated, Net	22,455,183	(468,706)	450,065	-	21,536,412
Business-Type Activities Capital Assets, Net	<u>\$ 23,439,468</u>	<u>\$ (468,706)</u>	<u>\$ 450,065</u>	<u>\$ -</u>	<u>\$ 22,810,679</u>

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 5 CAPITAL ASSETS (CONTINUED)**

Depreciation and amortization expense was charged to functions/programs of the Town as follows:

Governmental Activities:		
General Government	\$	95,500
Public Safety		577,003
Public Works		420,053
Health and Welfare		17,228
Library		29,086
Parks and Recreation		58,667
Education		<u>1,953,734</u>
Total Depreciation and Amortization Expense - Governmental Activities	<u>\$</u>	<u>3,151,271</u>
Business-Type Activities:		
Water Fund	\$	312,364
Sewer Fund		<u>156,342</u>
Total Depreciation Expense - Business-Type Activities	<u>\$</u>	<u>468,706</u>

**NOTE 6 INTERFUND BALANCES AND TRANSFERS**

Interfund payables and receivables: A summary of interfund balances as of June 30, 2023 is as follows:

Receivable Fund	Payable Fund	Amount
General Fund	Nonmajor Governmental Funds	\$ 463,164
Capital Projects	General Fund	4,616,242
Nonmajor Governmental Funds	General Fund	4,176,574
Water Fund	General Fund	524,545
Water Fund	Sewer Fund	10,762
Sewer Fund	General Fund	2,889,112
Internal Service Fund	General Fund	<u>53,758</u>
	Total	<u>\$ 12,734,157</u>

The General Fund holds primarily all the cash for the Town and the resulting due to/from other results from these cash allocations.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 6 INTERFUND BALANCES AND TRANSFERS (CONTINUED)**

Interfund transfers: A summary of interfund transfers as of June 30, 2023 is as follows:

	Transfer In				Total Transfer Out
	General Fund	Capital Projects Fund	Water Fund	Sewer Fund	
Transfers Out:					
General Fund	\$ -	\$ 1,814,345	\$ 392,089	\$ 158,881	\$ 2,365,315
Capital Projects Fund	130,517	-	-	-	130,517
Nonmajor Governmental Funds	-	25,813	-	-	25,813
Water Fund	187,500	-	-	-	187,500
Sewer Fund	62,500	-	-	-	62,500
Internal Service Fund	200,000	-	-	-	200,000
Transfers In	<u>\$ 580,517</u>	<u>\$ 1,840,158</u>	<u>\$ 392,089</u>	<u>\$ 158,881</u>	<u>\$ 2,971,645</u>

Transfers are used to account for the financing by the General Fund of various programs and activities in other funds. Transfers out from the General Fund are various capital improvements for capital nonrecurring items and board of education capital items. The General Fund also transfers amounts to the Water and Sewer Fund for operating cost. Capital projects fund transferred bond premiums to mill rate stabilization fund, a nonmajor governmental fund, to be used to pay future debt service.

**Short-Term Obligations**

The Town uses bond anticipation notes during the construction period of various public projects prior to the issuance of the bonds at the completion of the project.

Short-term obligation activity for the year ended June 30, 2023 was as follows:

Date Issued	Maturity Date	Interest Rate (%)	Balance July 1, 2022	Issued	Retired	Balance June 30, 2023
5/10/22	5/1/24	3.25%	\$ 9,700,000	\$ -	\$ -	\$ 9,700,000
			<u>\$ 9,700,000</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 9,700,000</u>

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 7 CHANGES IN LONG-TERM LIABILITIES**

The following is a summary of changes in long-term liabilities during the fiscal year:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>Governmental Activities:</b>					
Bonds Payable:					
General Obligation Bonds	\$ 34,164,347	\$ -	\$ 2,602,337	\$ 31,562,010	\$ 2,587,337
Premium on Bonds	3,293,111	-	471,993	2,821,118	-
Total Bonds and Premiums	37,457,458	-	3,074,330	34,383,128	2,587,337
Notes Payable from Direct					
Borrowing	716,819	-	77,363	639,456	85,966
Lease Liability	165,300	-	52,414	112,886	55,095
Financed purchases	33,875	-	33,875	-	-
Landfill Post-Closure Costs	78,000	-	13,000	65,000	13,000
Compensated Absences	1,681,989	40,578	-	1,722,567	345,000
Total OPEB Liability	14,438,554	-	2,533,309	11,905,245	331,526
Net Pension Liability	6,493,838	-	1,171,765	5,322,073	-
Total Governmental Activities Long- Term Liabilities	<u>\$ 61,065,833</u>	<u>\$ 40,578</u>	<u>\$ 6,956,056</u>	<u>\$ 54,150,355</u>	<u>\$ 3,417,924</u>
<b>Business Type Activities:</b>					
Bonds and Notes Payable:					
General Obligation Bonds	\$ 1,400,653	\$ -	\$ 202,665	\$ 1,197,988	\$ 202,663
Premium	121,811	-	8,699	113,112	-
Total Bonds and Premiums	1,522,464	-	211,364	1,311,100	202,663
Notes Payable from Direct					
Borrowing	2,705,212	-	245,657	2,459,555	250,644
Net Pension Liability	-	121,404	-	121,404	-
Total Business-Type Activities Long- Term Liabilities	<u>\$ 4,227,676</u>	<u>\$ 121,404</u>	<u>\$ 457,021</u>	<u>\$ 3,892,059</u>	<u>\$ 453,307</u>

All long-term liabilities for the governmental activities are generally liquidated by the General Fund.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 7 CHANGES IN LONG-TERM LIABILITIES (CONTINUED)**

**General Obligation Bonds**

General obligation bonds as of June 30, 2023 consisted of the following:

	<u>Original Amount</u>	<u>Date of Issue</u>	<u>Date of Maturity</u>	<u>Interest Rate</u>	<u>Balance Outstanding June 30, 2023</u>
Governmental Activities:					
General Purpose:					
Refunding Improvement Bonds	\$ 1,755,000	05/25/16	06/30/29	1.00-4.00%	\$ 262,813
Improvement Bonds	6,561,000	05/25/16	06/30/36	2.75-5.00%	4,500,000
Refunding Improvement Bonds	2,136,000	07/06/21	10/01/33	0.40-4.00%	1,949,000
Improvement Bonds	295,000	05/10/22	05/01/42	3.125-5.00%	280,000
Total General Purpose	<u>10,747,000</u>				<u>6,991,813</u>
School:					
Refunding Improvement Bonds	2,975,000	05/25/16	06/30/29	1.00-4.00%	547,000
Improvement Bonds	15,000,000	05/17/17	07/15/36	3.00-5.00%	11,050,000
Improvement Bonds	34,250	05/25/16	06/30/24	4.00-5.00%	5,000
Improvement Bonds	6,000,000	06/12/19	06/01/39	3.00-5.00%	5,040,000
Improvement Bonds	4,000,000	05/11/21	09/01/40	3.00-4.00%	3,600,000
Refunding Improvement Bonds	469,000	07/06/21	10/01/33	0.40-4.00%	426,000
Improvement Bonds	2,705,000	05/10/22	05/01/42	3.125-5.00%	2,570,000
Total School	<u>31,183,250</u>				<u>23,238,000</u>
Sewer:					
Refunding Improvement Bonds	45,000	05/25/16	06/30/29	1.00-4.00%	7,197
Water:					
Refunding Improvement Bonds	2,910,000	05/25/16	06/30/29	1.00-4.00%	1,325,000
Total Governmental Activities					<u>\$ 31,562,010</u>
Business-Type Activities:					
Water Fund:					
Refunding Bonds	\$ 1,250,000	05/25/16	06/30/29	1.00-4.00%	\$ 187,188
Sewer Fund:					
Improvement Bonds	1,300,000	05/17/17	09/30/26	3.00-5.00%	950,000
Refunding Bonds	380,000	05/25/16	06/30/29	1.00-4.00%	60,800
Total Sewer Fund	<u>1,680,000</u>				<u>1,010,800</u>
Total Business-Type Activities					<u>\$ 1,197,988</u>

The sewer improvement bonds are supported by means of an assessment program. All obligations are backed by the full faith and credit of the Town.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 7 CHANGES IN LONG-TERM LIABILITIES (CONTINUED)**

**General Obligation Bonds (Continued)**

The annual debt service requirements of general obligation bonds are as follows:

<u>Year Ending June 30,</u>	<u>Governmental Activities</u>		<u>Business-Type Activities</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2024	\$ 2,587,337	\$ 1,126,578	\$ 202,663	\$ 46,427
2025	2,361,519	1,018,012	93,481	37,621
2026	2,361,519	914,872	93,481	33,181
2027	2,331,519	808,461	93,481	28,742
2028	2,326,519	711,268	93,481	24,303
2029-2033	10,348,597	2,325,497	361,401	7,434
2034-2038	7,730,000	773,775	260,000	21,374
2039-2043	1,515,000	87,450	-	-
Total	<u>\$ 31,562,010</u>	<u>\$ 7,765,913</u>	<u>\$ 1,197,988</u>	<u>\$ 199,082</u>

**Notes Payable From Direct Borrowing**

The Town has three State of Connecticut Clean Water and Drinking Water Fund serial notes outstanding. These loans were issued to finance improvements to the sewer plant, pump stations, and the water distribution infrastructure. A schedule of notes payable at June 30, 2023 is presented below:

	<u>Original Amount</u>	<u>Date of Issue</u>	<u>Date of Maturity</u>	<u>Interest Rate</u>	<u>Balance Outstanding June 30, 2023</u>
Governmental Activities:					
Water:					
Clean Water Notes	\$ 1,629,000	12/27/10	06/01/19	2.00%	<u>\$ 639,456</u>
Business-Type Activities:					
Water Fund:					
Drinking Water	926,007	09/30/06	09/30/26	2.05%	177,439
Drinking Water	<u>3,781,622</u>	02/27/15	03/31/35	2.00%	<u>2,282,116</u>
Total Drinking Water Notes	<u>4,707,629</u>				<u>2,459,555</u>
Total Notes					<u>\$ 3,099,011</u>

The annual debt service requirements of notes payable are as follows:

<u>Year Ending June 30,</u>	<u>Governmental Activities</u>		<u>Business-Type Activities</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2024	\$ 85,966	\$ 12,004	\$ 250,644	\$ 46,978
2025	87,702	10,269	255,730	41,892
2026	89,472	8,499	260,919	36,702
2027	91,278	6,693	226,565	30,698
2028	93,120	4,850	213,722	27,422
2029-2033	191,918	4,023	1,134,988	70,753
2034-2038	-	-	116,987	700
Total	<u>\$ 639,456</u>	<u>\$ 46,338</u>	<u>\$ 2,459,555</u>	<u>\$ 255,145</u>

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 7 CHANGES IN LONG-TERM LIABILITIES (CONTINUED)**

**Statutory Debt Limitations**

The Town's indebtedness does not exceed the legal debt limitations as required by Connecticut General Statutes as reflected in the following schedule:

<u>Category</u>	<u>Debt Limit</u>	<u>Net Indebtedness</u>	<u>Balance</u>
General Purpose	\$ 91,423,400	\$ 6,991,813	\$ 84,431,587
Schools	182,846,799	41,115,948	141,730,851
Sewers	152,372,333	1,017,997	151,354,336
Urban Renewal	132,056,022	-	132,056,022
Pension Deficit	121,897,866	-	121,897,866

The total overall statutory debt limit for the Town is equal to seven times annual receipts from taxation, \$284,428,354.

The indebtedness reflected above includes bonds outstanding in addition to the amount of bonds authorized and unissued against which bond anticipation notes are issued and outstanding.

Authorized/unissued bonds: On June 30, 2023, the Town had authorized unissued bonds as follows:

School	\$ 8,177,948
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The authorized/unissued debt for schools has been reduced by anticipated grant proceeds from the State of Connecticut of \$27,000,000 relative to the school construction project.

Water system related debt of \$1,512,188 has been excluded from the calculation.

**Lease Payable**

The Town leases equipment for various terms under long-term, noncancelable lease agreements. The leases expire at various dates through 2027.

Total future minimum lease payments under lease agreements are as follows:

<u>Year Ending June 30,</u>	<u>Governmental Activities</u>		<u>Total</u>
	<u>Principal</u>	<u>Interest</u>	
2024	\$ 55,095	\$ 4,215	\$ 59,310
2025	29,063	1,930	30,993
2026	15,456	1,085	16,541
2027	13,272	302	13,574
Total Minimum Lease Payments	\$ 112,886	\$ 7,532	\$ 120,418

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 7 CHANGES IN LONG-TERM LIABILITIES (CONTINUED)**

**Landfill Closure and Post-Closure Care Costs**

The Town closed its landfill in 1999. State and federal laws and regulations require landfill closures to meet certain standards. Monitoring costs for the next 5 years are \$13,000 per year. These amounts are based on estimates which are subject to change due to inflation, technology, or applicable laws and regulations.

**NOTE 8 FUND BALANCE**

As of June 30, 2023, fund balances are composed of the following:

	General Fund	Capital Projects	Nonmajor Governmental Funds	Total
Fund Balances:				
Nonspendable:				
Permanent Fund Principal	\$ -	\$ -	\$ 41,914	\$ 41,914
Total Nonspendable	-	-	41,914	41,914
Restricted for:				
Housing Rehab	-	-	70,905	70,905
Endowments	-	-	26,610	26,610
Miscellaneous Grants	-	-	189,532	189,532
Education Grants	-	-	427,779	427,779
Student Activities	-	-	439,414	439,414
Student Scholarships	-	-	201,208	201,208
Total Restricted	-	-	1,355,448	1,355,448
Committed for:				
Education	217,387	-	-	217,387
Senior Center	-	-	23,260	23,260
Library Management	-	-	6,679	6,679
Mill Rate Stabilization	-	-	3,430,279	3,430,279
Parks and Recreation Center	-	315,284	277,761	593,045
Capital and Nonrecurring Projects	-	2,659,396	-	2,659,396
Total Committed	217,387	2,974,680	3,737,979	6,930,046
Unassigned	5,123,700	(9,860,450)	(19,203)	(4,755,953)
Total Fund Balances	<u>\$ 5,341,087</u>	<u>\$ (6,885,770)</u>	<u>\$ 5,116,138</u>	<u>\$ 3,571,455</u>

**TOWN OF LEDYARD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2023**

**NOTE 9 RISK MANAGEMENT**

The Town is exposed to various risks of loss including torts; public official liabilities; police liability; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Generally, the Town obtains commercial insurance for these risks.

Due to the Town and Board of Education experiencing significant increases in claims payments over prior fiscal years, the Town converted to a fully insured plan for health insurance in July 2018.

The Town has been utilizing residual net position to offset current increases in health care costs. As of June 30, 2023 the remaining balance in the fund is \$53,758.

**Commitments and Litigation**

Amounts received or receivable from federal and state grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

The Town is a defendant in various lawsuits and the outcome of these lawsuits is not presently determinable. In the opinion of the Town attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the Town.

**NOTE 10 EMPLOYEE RETIREMENT PLANS**

**Pension Plans**

**A. Plan Description**

**Summary**

The Town is the administrator of a single-employer defined benefit Public Employee Retirement System (PERS) established by Town Ordinance and administered by the Town to provide pension benefits for its employees. Plan provisions are determined by the various union contracts. The PERS is considered to be part of the Town's financial reporting entity and is included in the Town's financial reports as a pension trust fund. The PERS does not issue a stand-alone report.

**Valuation of Investments**

Investments are valued at fair value. There are no investments of 5.0% or greater in any one organization.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 10 EMPLOYEE RETIREMENT PLANS (CONTINUED)**

**Pension Plans (Continued)**

**A. Plan Description (Continued)**

Classes of Employees Covered

As of July 1, 2022, the plan's membership consists of:

Retired Members or Beneficiaries Currently Receiving Benefits	114	
Vested Terminated Members Entitled to But Not Yet Receiving Benefits	36	
Non-Vested Terminated Employees Due a Refund	4	
Active Members	48	
Total Participants	<table style="width: 100%; border-collapse: collapse;"> <tr> <td style="border-top: 1px solid black; border-bottom: 3px double black;">202</td> </tr> </table>	202
202		

**B. Benefit Provisions**

Town and Public Works employees are eligible for a normal pension after attaining age 65 and shall be entitled to a retirement benefit equal to 1.5% of final average earnings multiplied by years of credited service. The maximum normal retirement benefits a member may receive is 50% of final average earnings. Noncertified Board of Education employees are eligible for a normal pension after attaining age 65 and shall be entitled to a retirement benefit equal to 1% of final average earnings multiplied by years of credited service, not exceeding 30 years. Police employees are eligible for a normal pension after attaining age 55 and 10 years of credited service or any age with 25 years of credited service, but not later than age 65. Fire employees are eligible for a normal pension after attaining age 55 and 10 years of credited service, but not later than age 65. Police and Fire employees shall be entitled to a retirement benefit equal to 2% of final average earnings multiplied by years of credited service. The maximum benefit to be received annually is 75% of final average earnings. Vesting of benefits occurs on or after 5 years of credited service for Town, Public Works, Police and Fire employees and on or after 10 years of credited service for noncertified Board of Education employees.

**C. Contributions**

The Town's contributions are actuarially determined on an annual basis using the entry age normal cost method. The Town's contributions were 19% of covered payroll. Administration costs are financed from investment earnings. Employees are required to contribute 5% of earnings to the plan.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 10 EMPLOYEE RETIREMENT PLANS (CONTINUED)**

**Pension Plans (Continued)**

**D. Assumed Rate of Return**

The long-term expected rate of return was determined by using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2023 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
US Equity - Large Cap	21.50%	4.10%
US Equity - Small/Mid Cap	12.00	3.90
Non-US Equity - Developed	16.00	6.30
Non-US Equity - Emerging	6.50	8.20
US Corporate Bonds - Core	36.00	2.40
US Corporate Bonds - Dynamic	2.50	3.00
US Treasuries (Cash)	3.00	1.20
Real Estate	2.50	4.20
Total	<u>100.00%</u>	

**E. Net Pension Liability**

For the year ended June 30, 2023, the Town recognized a net pension liability of \$5,443,477. The components of the net pension liability of the Town at June 30, 2023 were as follows:

Total Pension Liability	\$ 34,234,228
Plan Fiduciary Net Position	28,790,751
Net Pension (Asset) Liability	<u>\$ 5,443,477</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	84.10%
Covered Payroll	\$ 3,728,801
Net Pension Liability as a Percentage of the Covered Payroll	145.98%

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 10 EMPLOYEE RETIREMENT PLANS (CONTINUED)**

**Pension Plans (Continued)**

**E. Net Pension Asset (Continued)**

**Changes in Net Pension Liability**

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension (Asset) Liability (a)-(b)
Balances as of July 1, 2022	\$ 33,614,272	\$ 27,120,434	\$ 6,493,838
Changes for the Year:			
Service Cost	506,565	-	506,565
Interest on Total Pension Liability	2,073,323	-	2,073,323
Differences Between Expected and Actual Experience	(35,422)	-	(35,422)
Changes of Assumptions	-	-	-
Employer Contributions	-	1,163,197	(1,163,197)
Member Contributions	-	176,215	(176,215)
Net Investment Income	-	2,273,767	(2,273,767)
Benefit Payments, Including Refund of Employee Contributions	(1,924,510)	(1,924,510)	-
Administrative Expenses	-	(18,352)	18,352
Net Changes	619,956	1,670,317	(1,050,361)
Balances as of June 30, 2023	<u>\$ 34,234,228</u>	<u>\$ 28,790,751</u>	<u>\$ 5,443,477</u>

**F. Rate of Return**

For the year ended June 30, 2023, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expenses, was 8.55%. The money-weighted rate of return expresses investment performance, net of investment expenses, adjusted for the changing amounts actually invested.

**G. Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of July 1, 2022, using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Method Used	Entry Age Actuarial Cost Method
Mortality Basis	PubG-2010(B) Public Plan Mortality for General Employees, Scale MP-20
Inflation	2.60%
Salary Increases Including Inflation	4.00%
Investment Rate of Return	6.25%

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 10 EMPLOYEE RETIREMENT PLANS (CONTINUED)**

**Pension Plans (Continued)**

**H. Discount Rate**

The discount rate used to measure the total pension liability as of June 30, 2023 was 6.25%. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that the Town contributes at rates equal to the actuarially determined contribution rates. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the pension liability.

**I. Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the Pension Plan, calculated using the current discount rate of as well as what the Pension Plan's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1% Decrease 5.25%	Current Discount 6.25%	1% Increase 7.25%
Net Pension (Asset) Liability	\$ 9,059,618	\$ 5,443,477	\$ 2,365,401

For the fiscal year ended June 30, 2023, the Town recognized pension expense (income) of \$1,625,340. As of June 30, 2023, deferred outflows of resources and deferred inflows of resources related to pensions are reported as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 53,111	\$ 15,239
Changes of Assumptions	3,008	-
Net Difference Between Projected and Actual Earning on Pension Plan Investments	1,577,077	-
Total	\$ 1,633,196	\$ 15,239

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 10 EMPLOYEE RETIREMENT PLANS (CONTINUED)**

**Pension Plans (Continued)**

**I. Sensitivity of the Net Pension Liability to Changes in the Discount Rate  
(Continued)**

Amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in the pension expense as follows:

<u>Year Ending June 30</u>	<u>Amount</u>
2024	\$ 357,570
2025	226,040
2026	1,153,811
2027	(119,464)
Total	<u>\$ 1,617,957</u>

**Connecticut State Teachers' Retirement System – Pension**

**A. Plan Description**

Teachers, principals, superintendents, or supervisors engaged in service of public schools are provided with pensions through the Connecticut State Teachers' Retirement System, a cost sharing multiple employer defined benefit pension plan administered by the Teachers Retirement Board. Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the Teachers Retirement Board. The Teachers Retirement Board issues a publicly available financial report that can be obtained at [www.ct.gov](http://www.ct.gov).

**B. Benefit Provisions**

The plan provides retirement, disability, and death benefits. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

**Normal Retirement**

Retirement benefits for employees are calculated as 2% of the average annual salary times the years of credited service (maximum benefit is 75% of average annual salary during the three years of highest salary).

**Early Retirement**

Employees are eligible after 25 years of credited service including 20 years of Connecticut service, or age 55 with 20 years of credited service including 15 years of Connecticut service with reduced benefit amounts.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 10 EMPLOYEE RETIREMENT PLANS (CONTINUED)**

**Connecticut State Teachers' Retirement System – Pension (Continued)**

**B. Benefit Provisions (Continued)**

Disability Retirement

Employees are eligible for service-related disability benefits regardless of length of service. Five years of credited service is required for nonservice-related disability eligibility. Disability benefits are calculated as 2% of average annual salary times credited service to date of disability, but not less than 15% of average annual salary, nor more than 50% of average annual salary.

**C. Contributions**

Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut are approved, amended, and certified by the State Teachers Retirement Board and appropriated by the General Assembly.

Employer (School Districts)

School District employers are not required to make contributions to the plan.

The statutes require the state of Connecticut to contribute 100% of each school districts' required contributions, which are actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of the benefits earned by employees during the year, with any additional amount to finance any unfunded accrued liability.

For the year ended June 30, 2023, the amount of "on-behalf" contributions made by the state was \$6,551,991 and is recognized in the General Fund as intergovernmental revenues and education expenditures.

Employees

Effective July 1, 1992, each teacher is required to contribute 6% of salary for the pension benefit.

Effective January 1, 2018, the required contribution increased to 7% of pensionable salary.

**D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2023, the Town reports no amounts for its proportionate share of the net pension liability, and related deferred outflows and inflows, due to the statutory requirement that the State pay 100% of the required contribution. The amount recognized by the Town as its proportionate share of the net pension liability, the related state support, and the total portion of the net pension liability that was associated with the Town were as follows:

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 10 EMPLOYEE RETIREMENT PLANS (CONTINUED)**

**Connecticut State Teachers' Retirement System – Pension (Continued)**

**D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

Town's Proportionate Share of the Net Pension Liability	\$	-
State's Proportionate share of the Net Pension Liability Associated with the Town		83,101,923
Total		<u>\$ 83,101,923</u>

The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as June 30, 2022. At June 30, 2023, the Town has no proportionate share of the net pension liability.

For the year ended June 30, 2023 the Town recognized pension expense and revenue of \$8,031,894 in Exhibit II.

**E. Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2022, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary increase	3.00-6.50%, including inflation
Investment rate of return	6.90%, net of pension plan investment expense, including inflation

Mortality rates were based on the PubT-2010 Healthy Retiree Table (adjusted 105% for males and 103% for females at ages 82 and above), projected generationally with MP-2019 for the period after service retirement.

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the five year period July 1, 2014 - June 30, 2019.

Assumption changes since the prior year are as follows:

- There were no changes in assumptions that affected the measurement of the TPL since the prior measurement date.

Benefit changes since the prior year are as follows:

- Legislation was passed restoring the 25% wear down of Plan N benefits to vested members as of June 30, 2019.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 10 EMPLOYEE RETIREMENT PLANS (CONTINUED)**

**Connecticut State Teachers' Retirement System – Pension (Continued)**

**E. Actuarial Assumptions (Continued)**

Cost of Living Allowance

For teachers who retired prior to September 1, 1992, pension benefit adjustments are made in accordance with increases in the Consumer Price Index, with a minimum of 3% and a maximum of 5% per annum.

For teachers who were members of the Teachers' Retirement System before July 1, 2007 and retire on or after September 1, 1992, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 6% per annum. If the return on assets in the previous year was less than 8.5%, the maximum increase is 1.5%.

For teachers who were members of the Teachers' Retirement System after July 1, 2007, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 5% per annum. If the return on assets in the previous year was less than 11.5%, the maximum increase is 3%, and if the return on the assets in the previous year was less than 8.5%, the maximum increase is 1.0%.

Long-Term Rate of Return

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The current capital market assumptions and the target asset allocation as provided by the State of Connecticut Treasurer's Office are summarized in the following table:

<u>Asset Class</u>	<u>Expected Return</u>	<u>Target Allocation</u>
Domestic Equity Fund	5.40%	20.00%
Developed Market Intl. Stock Fund	6.40	11.00
Emerging Market Intl. Stock Fund	8.60	9.00
Core Fixed Income Fund	0.80	13.00
Inflation Linked Bond Fund	6.50	5.00
Emerging Market Debt Fund	3.80	5.00
High Yield Bond Fund	3.40	3.00
Real Estate Fund	5.20	19.00
Private Equity	9.40	10.00
Alternative Investments	3.10	3.00
Liquidity Fund	-0.40	2.00
Total		<u>100.00%</u>

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 10 EMPLOYEE RETIREMENT PLANS (CONTINUED)**

**Connecticut State Teachers' Retirement System – Pension (Continued)**

**F. Discount Rate**

The discount rate used to measure the total pension liability was 6.90%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that state contributions will be made at the actuarially determined contribution rates in the future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**G. Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The Town's proportionate share of the net pension liability is \$-0- and, therefore, the change in the discount rate would only impact the amount recorded by the state of Connecticut.

**H. Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued financial statements available at [www.ct.gov](http://www.ct.gov).

**I. Other Information**

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the Town has no obligation to contribute to the plan.

**Employees Defined Contribution Plan**

**A. Plan Description**

The Town has established a defined contribution plan for Non-Union Professionals hired after July 1, 2009; Town Hall Union employees hired after 7/1/2012; Supervisors Union employees hired after 7/1/2012; Nurses Union employees hired after 7/1/2013; Teamsters Union employees hired after 7/1/2012; Police Union employees hired after 7/1/2012; and Firefighters Union employees hired after 7/1/2013. It is a mandatory plan with no opt out. As of June 30, 2023, the plan was administered by Voya. The authority for establishing and amending plan provisions rests with the Town Council.

The Town matches up 5% of employee contributions for Nurses Union, Emergency Communication Services Union, and Town Hall Union, up to 6% for Supervisors Union, Teamsters Union, and Firefighters Union, and matches up to 10% for Police Union and department heads. Actual contributions to the plan for the year ended June 30, 2023 totaled \$1,129,461, which consisted of \$761,353 contributed by employees and \$368,108 contributed by the Town.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 10 EMPLOYEE RETIREMENT PLANS (CONTINUED)**

**Employees Defined Contribution Plan (Continued)**

**A. Plan Description (Continued)**

The participants' employer contributions to their account are vested as follows:

Year 1	20%
Year 2	40
Year 3	60
Year 4	80
Year 5	100

The Town's matching contributions for Non-Union Professionals are determined by a "Resolution Establishing Administrator/Department Head Benefits," as adopted by Town Council. The Town's matching contributions for union employees are determined by collective bargaining agreements.

The Board of Education has established a 403(b) plan, a defined contribution plan administered by OMNI. The plan is offered to employees of Ledyard Public Schools who are expected or scheduled to work 20 hours or more per week. Both pre and post tax options are available. Contributions are made through payroll deductions and participation is voluntary. Actual contributions to the plan for the year ended June 30, 2023 totaled \$663,639, which consisted of \$629,539 contributed by employees and \$34,100 contributed by the Board of Education.

In addition, the eligible employees can voluntarily contribute to the State of Connecticut 457 Plan, a defined contribution plan. Both pre and post tax options are available. Contributions are made through payroll deductions and participation is voluntary. For eligible Ledyard employees not covered by a defined benefit plan, the 457 participants are eligible for matching contributions to the Town's 401(a). The Town of Ledyard 401(a) Plan holds Town matching funds for employees who use the 457 Plan as their Town retirement plan. The 401(a) Plan currently is with Voya because the state plan will not accept the Town match due to the small size. Actual contributions to the plan for the year ended June 30, 2023 totaled \$130,089, which consisted of \$85,022 contributed by employees and \$45,067 contributed by the Town.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 11 OTHER POSTEMPLOYMENT BENEFITS PLANS**

**Town OPEB Plan**

**A. Plan Description**

The Town administers one single-employer, postretirement healthcare plan for the Board of Education, the Town OPEB plan. The plan provides medical benefits to eligible retirees and their spouses. The Town OPEB plan is administered by the Town. Plan provisions are determined by union contract and may be amended by union negotiations.

The Town currently pays for postemployment health care benefits on a pay-as-you-go basis. As of June 30, 2023, the Town has not established a trust fund to irrevocably segregate assets to fund liability associated with the postemployment benefits, which would require the reporting of a trust fund in accordance with GASB guidelines. Administration costs are financed from current operations.

**B. Benefit Provided**

The Town plan provides for medical benefits for all eligible Board of Education retirees.

**Eligibility**

BOE Certified & Secretaries: An employee retiring shall be eligible to receive health benefits for self and spouse.

**Normal Retirement**

BOE Certified: Earlier of age 60 with 20 years of service or 35 years of service with no age requirement.

Secretaries: Age 65 with no service requirement.

**Early Retirement**

BOE Certified: Earliest of age 60 with 10 years of service, 25 years of service with no age requirement, or age 55 with 20 years of service.

Secretaries: Age 55 with 10 years of service.

Cost Sharing: Retirees must pay 100% of the blended pre-65 medical premium rate for self and spouse, less the \$1,320 annual.

CT Teachers' Retirement Board subsidy for BOE Certified.

Non-Medicare Retiree Plans: Board of Education Non-Medicare retirees receive Century Preferred or Lumenos HSA plans through Anthem.

These plans have both medical and prescription drug components.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 11 OTHER POSTEMPLOYMENT BENEFITS PLANS (CONTINUED)**

**Town OPEB Plan (Continued)**

**B. Benefit Provided (Continued)**

Early Retirement

Medicare Retiree Plans: Board of Education Medicare retirees receive fully insured Anthem Group Medicare plans. The medical component is covered by a Medicare Supplemental Plan F and the prescription drug component is covered by a BlueScript plan. The employer liability for these Medicare retirees is \$-0-. The retiree pays the full premium. Employees Covered by Benefit Terms.

Membership in the plan consisted of the following at June 1, 2021:

Retired Members or Beneficiaries Currently	
Receiving Benefits	37
Active Members	248
Total	<u>285</u>

**C. Total OPEB Liability**

The Town's total OPEB liability of \$11,905,245 reported at June 30, 2023 was measured as of June 30, 2022 and was determined by an actuarial valuation as of that date.

**D. Actuarial Assumptions and Other Inputs**

The total OPEB liability as of June 30, 2022 was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement unless otherwise specified:

Salary Increases	3.50%
Discount Rate	3.54%
Health care Cost Trend Rates	6.5%, Reduced 0.5% Per Year to an Ultimate Rate of 5.0%
Administrative	3.00%
Mortality Rates	Varies by Group

The discount rate was based on the 20-year tax exempt GO municipal bond index.

Mortality Rates for Teachers and Administrators are the RP-2014 White Collar tables projected generationally using scale MP-2021.

Mortality Rates for Secretaries are the RP-2014 total dataset tables adjusted to 2006 and projected generationally using scale MP-2021.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 11 OTHER POSTEMPLOYMENT BENEFITS PLANS (CONTINUED)**

**Town OPEB Plan (Continued)**

**D. Actuarial Assumptions and Other Inputs (Continued)**

These tables reasonably reflect the projected mortality experience of the Plan as of the measurement date. Explicit mortality improvement projection was made to reasonably reflect future mortality improvement.

**E. Changes in the Total OPEB Liability**

	Total OPEB Liability (a)
Balances as of July 1, 2022	\$ 14,438,554
Changes for the Year:	
Service Cost	607,674
Interest on Total OPEB Liability	321,762
Difference Between Expected and Actual Experience	-
Changes in Assumptions or Other Inputs	(3,161,459)
Benefit Payments	(301,286)
Net Changes	(2,533,309)
Balances as of June 30, 2023	\$ 11,905,245

Changes of assumptions and other inputs reflect a change in the discount rate from 2.16% as of June 30, 2021 measurement date to 3.54% as of June 30, 2022 measurement date.

**F. Sensitivity of the Total OPEB Liability to Changes in the Discount Rate**

The following presents the total OPEB liability of the Town using the current discount rate, as well as what the Town's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate 2.54%	Current Discount Rate 3.54%	1% Increase in Discount Rate 4.54%
Total OPEB Liability	\$ 14,086,958	\$ 11,905,245	\$ 10,182,657

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 11 OTHER POSTEMPLOYMENT BENEFITS PLANS (CONTINUED)**

**Town OPEB Plan (Continued)**

**G. Sensitivity of the Total OPEB Liability to Changes in the Health care Cost Trend Rates**

The following presents the total OPEB liability of the Town using the current health care cost trend rate, as well as what the Town's total OPEB liability would be if it were calculated using the current healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current health care cost trend rates:

	1% Decrease in Healthcare Cost Trend Rates (5.50% decreasing to 4.00%)	Current Healthcare Cost Trend Rates (6.50% decreasing to 5.00%)	1% Increase in Healthcare Cost Trend Rates (7.50% decreasing to 6.00%)
Total OPEB Liability	<u>\$ 9,932,006</u>	<u>\$ 11,905,245</u>	<u>\$ 14,495,791</u>

**H. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended June 30, 2023, the Town recognized OPEB expense of \$262,554. At June 30, 2023, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ -	\$ 3,032,510
Changes of Assumptions or Other Inputs	2,683,870	3,684,277
Total	<u>\$ 2,683,870</u>	<u>\$ 6,716,787</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ending June 30</u>	<u>Amount</u>
2024	\$ (666,882)
2025	(666,882)
2026	(666,882)
2027	(317,049)
2028	(294,719)
Thereafter	(1,420,503)
Total	<u>\$ (4,032,917)</u>

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 11 OTHER POSTEMPLOYMENT BENEFITS PLANS (CONTINUED)**

**Connecticut State Teacher's Retirement Plan – OPEB**

**A. Plan Description**

Teachers, principals, superintendents, or supervisors engaged in service of public schools plus professional employees at State Schools of higher education are eligible to participate in the Connecticut State Teachers' Retirement System Retiree Health Insurance Plan (TRS-RHIP), a cost sharing multiple-employer defined benefit other postemployment benefit plan administered by the Teachers' Retirement Board (TRB), if they choose to be covered.

Chapter 167a Section 10-183 (t) of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS-RHIP issues a publicly available financial report that can be obtained at [www.ct.gov/trb](http://www.ct.gov/trb).

**B. Benefit Provisions**

There are two types of the health care benefits offered through the system. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the CTRB Sponsored Medicare Supplement Plans provide coverage for those participating in Medicare but not receiving Subsidized Local School District Coverage.

Any member who is not currently participating in Medicare Parts A & B is eligible to continue health care coverage with their former employer. A subsidy of up to \$220 per month for a retired member plus an additional \$220 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, and any remaining portion is used to offset the district's cost. The subsidy amount is set by statute and has not increased since July 1996. A subsidy amount of \$440 per month may be paid for a retired member, spouse, or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$440 per month towards coverage under a local school district plan.

If a member participating in Medicare Parts A & B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplement Plans. Effective July 1, 2018, the System added a Medicare Advantage Plan option. Active members, retirees, and the state pay equally toward the cost of the basic coverage (medical and prescription drug benefits) under the Medicare Advantage Plan. Retired members who choose to enroll in the Medicare Supplement Plan are responsible for the full difference in the premium cost between the two plans. Additionally, effective July 1, 2018, retired members who cancel their health care coverage or elect to not enroll in a CTRB sponsored health care coverage option must wait two years to re-enroll.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 11 OTHER POSTEMPLOYMENT BENEFITS PLANS (CONTINUED)**

**Connecticut State Teacher's Retirement Plan – OPEB (Continued)**

**B. Benefit Provisions(Continued)**

Survivor Health Care Coverage

Survivors of former employees or retirees remain eligible to participate in the plan and continue to be eligible to receive either the \$220 monthly subsidy or participate in the TRB-Sponsored Medicare Supplement Plans, as long as they do not remarry.

**C. Eligibility**

Any member who is currently receiving a retirement or disability benefit is eligible to participate in the plan.

Credited Service

One month for each month of service as a teacher in Connecticut public schools, maximum 10 months for each school year. Ten months of Credited Service constitutes one year of Credited Service. Certain other types of teaching services, State employment, or wartime military service may be purchased prior to retirement if the member pays one-half the cost.

Normal Retirement

Age 60 with 20 years of Credited Service in Connecticut, or 35 years of Credited Service including at least 25 years of service in Connecticut.

Early Retirement

Age 55 with 20 years of Credited Service including 15 years of Connecticut service, or 25 years of Credited Service including 20 years of Connecticut service.

Proratable Retirement

Age 60 with 10 years of Credited Service.

Disability Retirement

No service requirement if incurred in the performance of duty, and five years of Credited Service in Connecticut if not incurred in the performance of duty.

Termination of Employment

Ten or more years of Credited Service.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 11 OTHER POSTEMPLOYMENT BENEFITS PLANS (CONTINUED)**

**Connecticut State Teacher’s Retirement Plan – OPEB (Continued)**

**D. Contributions**

State of Connecticut

Per Connecticut General Statutes Section 10-183t, contribution requirements of active employees and the State of Connecticut are approved, amended, and certified by the State Teachers’ Retirement Board and appropriated by the General Assembly. The State contributions are not currently actuarially funded. The State appropriates from the General Fund one third of the annual costs of the Plan. Administrative costs of the Plan are financed by the state. Based upon Chapter 167a, Subsection D of Section 10-183t of the Connecticut statutes, it is assumed the state will pay for any long-term shortfall arising from insufficient active member contributions.

Employer (School Districts)

School District employers are not required to make contributions to the plan.

For the year ended June 30, 2023, the amount of “on-behalf” contributions made by the state was \$92,671 and is recognized in the General Fund as intergovernmental revenues and education expenditures.

Employees/Retirees

The cost of providing plan benefits is financed on a pay-as-you-go basis as follows: active teachers’ pay for one-third of the Plan costs through a contribution of 1.25% of their pensionable salaries, and retired teachers pay for one-third of the Plan costs through monthly premiums, which helps reduce the cost of health insurance for eligible retired members and dependents.

**E. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At June 30, 2023, the Town reports no amounts for its proportionate share of the net OPEB liability, and related deferred outflows and inflows, due to the statutory requirement that the State pay 100% of the required contribution. The amount recognized by the Town as its proportionate share of the net OPEB liability, the related state support, and the total portion of the net OPEB liability that was associated with the Town was as follows:

Town's Proportionate Share of the Net OPEB Liability	\$	-
State's Proportionate share of the Net OPEB Liability Associated With the Town		7,277,822
Total		\$ 7,277,822

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 11 OTHER POSTEMPLOYMENT BENEFITS PLANS (CONTINUED)**

**Connecticut State Teacher’s Retirement Plan – OPEB (Continued)**

**E. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)**

The net OPEB liability was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as June 30, 2022. At June 30, 2023, the Town has no proportionate share of the net OPEB liability.

For the year ended June 30, 2023, the Town recognized OPEB expense and revenue of \$438,689 in Exhibit II.

**F. Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of June 30, 2022, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Health Care Costs Trend Rate	Known increases until calendar year 2024, then general trend decrease to an ultimate rate of 4.50% by 2031
Salary Increase	3.00% - 6.50%, Including Inflation
Investment Rate of Return	3.00%, Net of OPEB Plan Investment Expense, Including Inflation
Year Fund Net Position Will be Depleted	2027

Mortality rates were based on the PubT-2010 Healthy Retiree Table (adjusted 105% for males and 103% for females at ages 82 and above), projected generationally with MP-2019 for the period after service retirement.

The actuarial assumptions used in the June 30, 2022, valuation were based on the results of an actuarial experience study for the period July 1, 2014 - June 30, 2019.

The changes in the assumptions since the prior year are as follows:

- Discount rate changed from 2.17% to 3.53%
- Expected annual per capita claims costs were updated to better reflect anticipated Medicare and prescription drug claim experience
- The assumed age-related annual percentage increases in expected annual per capita health care claim costs were updated;
- Long-term health care costs trend rates were update; and
- The percentages of participating retirees who are expected to enroll in the Medicare Supplement Plan and the Medicare Advantage Plan options were updated to better reflect anticipate plan experience.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 11 OTHER POSTEMPLOYMENT BENEFITS PLANS (CONTINUED)**

**Connecticut State Teacher's Retirement Plan – OPEB (Continued)**

**F. Actuarial Assumptions (Continued)**

The changes in the benefit terms since the prior year are as follows:

- There was a change in the maximum monthly subsidy amounts offered to retirees and their dependents from \$110/\$220 to \$220/\$440.

The long-term expected return on plan assets is reviewed as part of the GASB 75 valuation process. Several factors are considered in evaluating the long-term rate of return assumption, including the Plan's current asset allocations and a log-normal distribution analysis using the best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) for each major asset class. The long-term expected rate of return was determined by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years. The plan is 100% invested in U.S. Treasuries (Cash Equivalents) for which the expected 10-Year Geometric Real Rate of Return is (0.98%).

**G. Discount Rate**

The discount rate used to measure the total OPEB liability was 3.53%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB 75. The projection was based on an actuarial valuation performed as of June 30, 2022.

In addition to the actuarial methods and assumptions of the June 30, 2022, actuarial valuation, the following actuarial methods and assumptions were used in the projection of cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership present on the valuation date. In subsequent projection years, total payroll was assumed to increase annually at a rate of 3.00%
- Employee contributions were assumed to be made at the current member contribution rate. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Annual State contributions were assumed to be equal to the most recent five-year average of state contributions toward the fund.

Based on those assumptions, the Plan's fiduciary net position was projected to be depleted in 2027 and, as a result, the Municipal Bond Index Rate was used in the determination of the single equivalent rate.

**TOWN OF LEDYARD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2023**

**NOTE 11 OTHER POSTEMPLOYMENT BENEFITS PLANS (CONTINUED)**

**Connecticut State Teacher's Retirement Plan – OPEB (Continued)**

**H. Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate and the Discount Rate**

The Town's proportionate share of the net OPEB liability is \$-0- and, therefore, the change in the health care cost trend rate or the discount rate would only impact the amount recorded by the state of Connecticut.

**I. OPEB Plan Fiduciary Net Position**

Detailed information about the Connecticut State Teachers OPEB Plan fiduciary net position is available in the separately issued State of Connecticut Comprehensive Annual Financial Report at [www.ct.gov](http://www.ct.gov)

**J. Other Information**

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the Town has no obligation to contribute to the plan. Detailed information about the Connecticut State Teachers OPEB Plan fiduciary net position is available in the separately issued State of Connecticut Comprehensive Annual Financial Report at [www.ct.gov](http://www.ct.gov).

**REQUIRED SUPPLEMENTARY INFORMATION**

**TOWN OF LEDYARD, CONNECTICUT  
GENERAL FUND  
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL  
YEAR ENDED JUNE 30, 2023  
(NON-GAAP BUDGETARY BASIS)**

	Budgeted Amounts			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
<b>Revenues:</b>				
Property Taxes	\$ 42,499,478	\$ 42,499,478	\$ 42,464,155	\$ (35,323)
Intergovernmental Revenues	16,337,683	16,337,683	16,945,601	607,918
Charges for Services	3,023,060	3,023,060	2,948,248	(74,812)
Investment Income	80,000	80,000	576,150	496,150
Total Revenues	<u>61,940,221</u>	<u>61,940,221</u>	<u>62,934,154</u>	<u>993,933</u>
<b>Expenditures:</b>				
<b>Current:</b>				
General Government	1,309,221	1,313,699	1,257,225	56,474
Department of Finance	1,060,042	1,060,042	1,225,051	(165,009)
Commissions	42,375	42,375	30,943	11,432
Boards and Committees	2,500	2,500	2,358	142
Fixed Charges	10,999,110	10,999,110	10,272,977	726,133
Public Safety	4,222,860	4,234,377	4,637,826	(403,449)
Health and Welfare	1,410,244	1,410,244	1,206,798	203,446
Public Works	2,996,893	3,021,893	2,869,289	152,604
Library	542,245	542,245	543,199	(954)
Parks and Recreation	464,467	464,467	470,617	(6,150)
Education	34,555,319	34,555,319	34,337,932	217,387
Debt Service	4,203,689	4,203,689	3,925,262	278,427
Total Expenditures	<u>61,808,965</u>	<u>61,849,960</u>	<u>60,779,477</u>	<u>1,070,483</u>
Excess (Deficiency) of Revenues Over Expenditures	131,256	90,261	2,154,677	2,064,416
<b>Other Financing Sources (Uses):</b>				
Appropriation of Fund Balance	-	690,487	-	(690,487)
Transfers In	1,570,000	1,570,000	580,517	(989,483)
Transfers Out	(1,701,256)	(2,350,748)	(2,365,315)	(14,567)
Total Other Financing Sources (Uses)	<u>(131,256)</u>	<u>(90,261)</u>	<u>(1,784,798)</u>	<u>(1,694,537)</u>
Excess of Revenues and Other Sources Over Expenditures and Other Uses	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 369,879</u>	<u>\$ 369,879</u>
<b>Budget to GAAP Reconciliation:</b>				
	Revenues and Other Financing Sources	Expenditures and Other Financing Uses		
Balance, Budgetary Basis	\$ 63,514,671	\$ 63,144,792		
<b>State Teachers' Retirement On-Behalf Contributions:</b>				
OPEB Plan	92,671	92,671		
Pension Plan	6,551,991	6,551,991		
Balance, GAAP Basis	<u>\$ 70,159,333</u>	<u>\$ 69,789,454</u>		

**TOWN OF LEDYARD, CONNECTICUT**  
**SCHEDULE OF CHANGES IN NET PENSION (ASSET) LIABILITY AND RELATED RATIOS**  
**PENSION PLAN**  
**LAST TEN FISCAL YEARS**

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Total Pension Liability:										
Service Cost	\$ 506,565	\$ 473,992	\$ 539,906	\$ 519,140	\$ 736,078	\$ 714,639	\$ 741,107	\$ 741,107	\$ 917,720	\$ 882,423
Interest on Total Pension Liability	2,073,323	1,967,983	1,937,222	1,881,133	1,875,490	1,790,419	1,656,779	1,532,686	1,442,724	1,401,316
Changes of Benefit Terms										
Differences Between Expected and Actual Experience	(35,422)	1,018,759	(295,985)	-	(699,447)	-	296,538	(458,860)	-	-
Changes of Assumptions	-	57,714	81,306	-	(249,585)	-	543,177	452,665	-	-
Benefit Payments, Including Refunds of Member Contributions	(1,924,510)	(1,808,430)	(1,603,369)	(1,468,176)	(1,242,451)	(1,088,259)	(1,057,539)	(986,331)	(845,509)	(644,882)
Net Change in Total Pension Liability	619,956	1,710,018	659,080	932,097	420,085	1,416,799	2,180,062	1,281,267	1,514,935	1,638,857
Total Pension Liability - Beginning	33,614,272	31,904,254	31,245,174	30,313,077	29,892,992	28,476,193	26,296,131	25,014,864	23,499,929	21,861,072
Total Pension Liability - Ending	34,234,228	33,614,272	31,904,254	31,245,174	30,313,077	29,892,992	28,476,193	26,296,131	25,014,864	23,499,929
Plan Fiduciary Net Position:										
Contributions - Employer	1,163,197	1,131,235	1,098,284	1,066,295	1,278,376	1,278,376	1,057,393	1,109,374	1,075,000	969,442
Contributions - Members	176,215	195,857	209,846	219,562	239,257	256,415	275,250	273,142	306,172	339,724
Net Investment Income	2,273,767	(4,381,254)	6,258,426	1,113,027	1,076,186	1,588,925	1,798,778	116,850	(147,618)	2,438,923
Benefit Payments, Including Refunds of Member Contributions	(1,924,510)	(1,808,430)	(1,603,369)	(1,468,176)	(1,242,451)	(1,088,259)	(1,057,539)	(986,331)	(845,509)	(644,882)
Administrative Expense	(18,352)	(30,812)	(15,687)	(32,004)	(14,910)	(30,473)	(19,389)	(49,939)	(71,657)	(43,760)
Net Change in Plan Fiduciary Net Position	1,670,317	(4,893,404)	5,947,500	898,704	1,336,458	2,004,984	2,054,493	463,096	316,388	3,059,447
Plan Fiduciary Net Position - Beginning	27,120,434	32,013,838	26,066,338	25,167,634	23,831,176	21,826,192	19,771,699	19,308,603	18,992,215	15,932,768
Plan Fiduciary Net Position - Ending	28,790,751	27,120,434	32,013,838	26,066,338	25,167,634	23,831,176	21,826,192	19,771,699	19,308,603	18,992,215
Net Pension (Asset) Liability - Ending	\$ 5,443,477	\$ 6,493,838	\$ (109,584)	\$ 5,178,836	\$ 5,145,443	\$ 6,061,816	\$ 6,650,001	\$ 6,524,432	\$ 5,706,261	\$ 4,507,714
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	84.10%	80.68%	100.34%	83.43%	83.03%	79.72%	76.65%	75.19%	77.19%	80.82%
Covered Payroll	\$ 3,728,801	\$ 4,254,773	\$ 4,173,503	\$ 4,731,754	\$ 4,903,307	\$ 5,681,648	\$ 5,809,341	\$ 5,884,824	\$ 7,935,812	\$ 7,630,588
Net Pension Liability as a Percentage of Covered Payroll	145.98%	152.62%	-2.63%	109.45%	104.94%	106.69%	114.47%	110.87%	71.91%	59.07%
Discount Rate at End of Year	6.25%	6.25%	6.25%	6.25%	6.25%	6.25%	6.25%	6.25%	6.25%	6.25%

**TOWN OF LEDYARD, CONNECTICUT  
SCHEDULE OF EMPLOYER CONTRIBUTION  
PENSION PLAN  
LAST TEN FISCAL YEARS**

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Actuarially Determined Contribution*	\$ 1,129,512	\$ 1,096,614	\$ 1,098,284	\$ 1,066,295	\$ 1,278,376	\$ 1,241,142	\$ 1,057,393	\$ 1,026,595	\$ 1,168,151	\$ 1,123,041
Contributions in Relation to the Actuarially Determined Contribution	1,163,197	1,131,235	1,098,284	1,066,295	1,278,376	1,278,376	1,057,393	1,109,374	1,075,000	969,442
Contribution Deficiency (Excess)	\$ (33,685)	\$ (34,621)	\$ -	\$ -	\$ -	\$ (37,234)	\$ -	\$ (82,779)	\$ 93,151	\$ 153,599
Covered Payroll	3,728,801	4,254,773	4,173,503	4,731,754	4,903,307	5,681,648	5,809,341	5,884,824	7,935,812	7,630,588
Contributions as a Percentage of Covered Payroll	31.2%	26.6%	26.3%	22.5%	26.1%	22.5%	18.2%	18.9%	13.5%	12.7%

Notes to Schedule:

Valuation date: July 1, 2021  
 Measurement date: June 30, 2023

Actuarially determined contribution rates are calculated based on actuarial valuation as of July 1 of the beginning of each fiscal year in which contributions are reported

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal
Amortization method	Amortization of unfunded liability with 3.00% per year increase, closed
Remaining amortization period	5 years remaining as of July 1, 2022
Asset valuation method	Market value
Projected pay increases	4.00%
Investment rate of return	6.25%, net of pension plan investment expense
Mortality (healthy participants)	PubG-2010(B) Public Plan Mortality for General Employees, Scale MP-2020
Mortality (disabled participants)	PubG-2010(B) Public Plan Mortality for General Employees, Scale MP-2020

\* Contribution amounts for fiscal year ending June 30, 2014 are Annual Required Contribution (ARC) under GASB 27.

**TOWN OF LEDYARD, CONNECTICUT  
SCHEDULE OF INVESTMENT RETURNS  
PENSION PLAN  
LAST TEN FISCAL YEARS**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Annual Money-Weighted Rate of Return, Net of Investment Expense	8.55%	-14.01%	24.50%	4.34%	4.39%	6.96%	9.50%	0.81%	1.89%	14.93%

**TOWN OF LEDYARD, CONNECTICUT  
SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
TEACHERS RETIREMENT PLAN  
LAST NINE FISCAL YEARS\***

	2023	2022	2021	2020	2019	2018	2017	2016	2015
Town's Proportion of the Net Pension Liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Town's Proportionate Share of the Net Pension Liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State's Proportionate Share of the Net Pension Liability Associated With the Town	83,101,923	63,656,332	80,373,297	74,508,198	57,450,149	61,786,364	65,185,087	48,803,952	34,017,535
<b>Total</b>	<b>\$ 83,101,923</b>	<b>\$ 63,656,332</b>	<b>\$ 80,373,297</b>	<b>\$ 74,508,198</b>	<b>\$ 57,450,149</b>	<b>\$ 61,786,364</b>	<b>\$ 65,185,087</b>	<b>\$ 48,803,952</b>	<b>\$ 34,017,535</b>
Town's Covered Payroll	\$ 25,629,849	\$ 26,167,713	\$ 18,099,414	\$ 18,277,172	\$ 17,831,387	\$ 17,831,387	\$ 18,876,225	\$ 18,141,000	\$ 17,483,000
Town's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	54.06%	60.77%	49.24%	52.00%	57.69%	55.93%	52.26%	59.50%	61.51%

Notes to Schedule:

Changes in Benefit Terms	Legislation was passed restoring the 25% wear down of Plan N benefits to vested members as of June 30, 2019.
Changes of Assumptions	None
Actuarial Cost Method	Entry age
Amortization Method	Level percent of pay closed, grading to a level dollar amortization for 6/30/2024 valuation
Single Equivalent Amortization Period	27.8 years
Asset Valuation Method	4-year smoothed market
Inflation	2.50%
Salary Increase	3.00%-6.50%, including inflation
Investment Rate of Return	6.90%, net of investment-related expense

Notes:

- \* - This schedule is intended to show information for ten years. Additional information will be added as it becomes available.
- \* - The measurement date is one year earlier than the employer's reporting date



**TOWN OF LEDYARD, CONNECTICUT  
 SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY  
 TEACHERS RETIREMENT PLAN  
 LAST SIX FISCAL YEARS\***

	2023	2022	2021	2020	2019	2018
Town's Proportion of the Net OPEB Liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Town's Proportionate Share of the Net OPEB Liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State's Proportionate Share of the Net OPEB Liability Associated With the Town	7,277,822	6,935,241	11,987,680	11,619,974	11,484,671	15,903,105
Total	<u>\$ 7,277,822</u>	<u>\$ 6,935,241</u>	<u>\$ 11,987,680</u>	<u>\$ 11,619,974</u>	<u>\$ 11,484,671</u>	<u>\$ 15,903,105</u>
Town's Covered Payroll	\$ 25,629,849	\$ 18,099,414	\$ 18,099,414	\$ 18,277,172	\$ 17,831,387	\$ 17,831,387
Town's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	9.46%	6.11%	2.50%	2.08%	1.49%	1.79%

Notes to Schedule:

Changes in Benefit Terms

None

Changes of Assumptions

Based on the procedure described in GASB 74, the discount rate used to measure plan obligations for financial accounting purposes as of June 30, 2022 was updated to equal the SEIR of 3.53% as of June 30, 2022;

Expected annual per capita claims costs were updated to better reflect anticipated medical and prescription drug claim experience;

Long-term health care cost trend rates were updated;

The percentages of participating retirees who are expected to enroll in the Medicare Supplement Plan and the Medicare Advantage Plan options were updated to better reflect anticipated plan experience.

Plan to the Medicare Advantage Plan after selecting an option; and,

The assumed age related annual percentage increases in expected annual per capita health care claim costs were updated

Actuarial cost method

Entry Age

Amortization method

Level Percent of Payroll Over an Open Period

Remaining amortization period

30 Years

Asset valuation method

Market Value of Assets

Investment rate of return

3.00%, Net of Investment-Related Expense Including Price Inflation

Price inflation

2.50%

Notes:

\* - This schedule is intended to show information for ten years. Additional information will be added as it becomes available.

\* - The measurement date is one year earlier than the employer's reporting date

## APPENDIX B – FORM OF OPINION OF BOND COUNSEL

May \_\_, 2024

Town of Ledyard  
741 Colonel Ledyard Highway  
Ledyard, CT 06339

We have acted as Bond Counsel in connection with the issuance by the Town of Ledyard, Connecticut (the “Town”), of its \$\_\_\_\_\_ General Obligation Bond Anticipation Notes (the “Notes”) dated May \_\_, 2024. In such capacity, we have examined a record of proceedings of the Town authorizing the Notes, a Tax Regulatory Agreement of the Town dated the date hereof (the “Agreement”), such law and such other proceedings, certifications, and documents as we have deemed necessary to render this opinion.

As to questions of fact material to our opinion, we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify the same by independent investigation.

We are of the opinion that when the Notes are duly certified by U.S. Bank Trust Company, National Association, the Notes will be valid and legally binding general obligations of the Town payable as to both principal and interest from ad valorem taxes which may be levied on all taxable property subject to taxation by the Town without limitation as to rate or amount except as to classified property such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts pursuant to Connecticut statutes. We are further of the opinion that the Agreement is a valid and binding agreement of the Town and was duly authorized by the Town.

The rights of the holders of the Notes and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors’ rights generally and by equitable principles, whether considered at law or in equity.

The Internal Revenue Code of 1986 (the “Code”) establishes certain requirements that must be satisfied at and subsequent to the issuance and delivery of the Notes in order that interest on the Notes be excluded from gross income under Section 103 of the Code. In the Agreement, the Town has made covenants and representations designed to assure compliance with such requirements of the Code. The Town has covenanted in the Agreement that it will at all times comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Notes to ensure that interest on the Notes shall not be included in gross income for federal income tax purposes retroactive to the date of issuance of the Notes, including covenants regarding, among other matters, the use, expenditure and investment of the proceeds of the Notes.

In rendering the below opinions regarding the federal treatment of interest on the Notes, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and reasonable expectations, and certifications of fact contained in the Agreement, and (ii) continuing compliance by the Town with the covenants set forth in the Agreement as to such tax matters.

In our opinion, under existing statutes and court decisions, (i) interest on the Notes is excluded from gross income for federal income tax purposes; and (ii) such interest is not an item of tax preference for purposes of the federal alternative minimum tax; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations. We express no opinion regarding other federal income tax consequences caused by ownership or disposition of, or receipt of interest on the Notes.

We are further of the opinion that, under existing statutes, interest on the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based for individuals, trusts and estates required to pay the federal alternative minimum tax. We express no opinion regarding other state income tax consequences caused by ownership or disposition of, or receipt of interest on the Notes.

We express no opinion herein regarding the accuracy, adequacy, or completeness of the Preliminary Official Statement, the Official Statement and other offering material relating to the Notes.

The foregoing opinion is based upon existing laws, regulations, rules and court decisions. We undertake no responsibility to inform you of changes in law or fact occurring after the date hereof which may affect the conclusions herein. In addition, we have not undertaken to advise in the future whether any events after the date of issuance of the Notes, including the adoption of federal tax legislation, may affect the tax status of interest on the Notes.

Respectfully,

PULLMAN & COMLEY, LLC

## APPENDIX C - FORM OF CONTINUING DISCLOSURE AGREEMENT

*In accordance with the requirements of Rule 15c2-12 promulgated by the Securities and Exchange Commission, the Town will agree, pursuant to a Continuing Disclosure Agreement to be executed by the Town substantially in the following form, to provide, or cause to be provided, notice of the occurrence of certain events with respect to the Notes:*

### **Continuing Disclosure Agreement**

This Continuing Disclosure Agreement for Notes ("Agreement") is made as of May \_\_, 2024 by the Town of Ledyard, Connecticut (the "Issuer") acting by its undersigned officers, duly authorized, in connection with the issuance of \$ \_\_\_\_\_ Bond Anticipation Notes, dated as of May \_\_, 2024 of the Issuer (the "Notes"), for the benefit of the beneficial owners from time to time of the Notes.

**Section 1. Definitions.** For purposes of this Agreement, the following capitalized terms shall have the following meanings:

"MSRB" means the Municipal Securities Rulemaking Board established under the Securities Exchange Act of 1934, as amended, or any successor thereto.

"Repository" means the MSRB or any other information repository established pursuant to the Rule as amended from time to time.

"Rule" means Rule 15c2-12 under the Securities Exchange Act of 1934, as of the date of this Agreement. "SEC" means the Securities and Exchange Commission of the United States, or any successor thereto.

### **Section 2. Notice of Certain Events.**

The Issuer agrees to provide or cause to be provided, in a timely manner not in excess of ten business days after the occurrence of the event, to each Repository, notice of the occurrence of any of the following events with respect to the Notes:

- (a) principal and interest payment delinquencies;
- (b) non-payment related defaults, if material;
- (c) unscheduled draws on debt service reserves reflecting financial difficulties;
- (d) unscheduled draws on credit enhancements reflecting financial difficulties;
- (e) substitution of credit or liquidity providers, or their failure to perform;
- (f) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the notes, or other material events affecting the tax status of the Notes;
- (g) modifications to rights of holders of the Notes, if material;
- (h) Note calls, if material, and tender offers;

- (i) Note defeasances;
- (j) release, substitution, or sale of property securing repayment of the Notes, if material;
- (k) rating changes;
- (l) bankruptcy, insolvency, receivership or similar event of the Issuer;
- (m) the consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- (n) appointment of a successor or additional trustee or the change of name of a trustee, if material;
- (o) incurrence of a financial obligation, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation, any of which affect security holders, if material; and
- (p) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of the financial obligation of the Issuer, any of which reflect financial difficulties.

*Events (d) and (e).* The Issuer does not undertake to provide any notice with respect to credit enhancement added after the primary offering of the Notes, unless the Issuer applies for or participates in obtaining the enhancement.

*Event (f).* Event (f) is relevant only to the extent interest on the Notes is excluded from gross income for federal income tax purposes.

*Event (h).* The Issuer does not undertake to provide the above-described event notice of a mandatory scheduled redemption, not otherwise contingent upon the occurrence of an event, if (A) the terms, dates and amounts of redemption are set forth in detail in the Final Official Statement, (B) the sole matter to be determined is which of the Notes will be redeemed in the case of a partial redemption, (C) notice of redemption is given to the holders of the Note to be redeemed as required under the terms of the Notes, and (D) public notice of redemption is given pursuant to Exchange Act Release No. 23856 of the SEC, even if the originally scheduled amounts are reduced due to prior optional redemptions or Note purchases.

*Events (o) and (p).* The term "financial obligation" is defined as a (i) debt obligation, (ii) derivative instrument entered into in connection with or pledged as security or a source of payment for an existing or planned debt obligation, or (iii) guarantee of (i) or (ii). The term financial obligation does not include municipal securities for which a final official statement has been filed with MSRB pursuant to the Rule.

### **Section 3. Use of Agents.**

Notices to be provided pursuant to this Agreement may be provided by the Issuer or by any agents which may be employed by the Issuer for such purpose from time to time.

#### **Section 4. Termination.**

The obligations of the Issuer under this Agreement shall terminate upon the earlier of (i) payment or legal defeasance, at maturity or otherwise, of all of the Notes, or (ii) such time as the Issuer ceases to be an obligated person with respect to the Notes within the meaning of the Rule.

#### **Section 5. Enforcement.**

The Issuer acknowledges that the undertakings set forth in Section 2 of this Agreement are intended to be for the benefit of, and enforceable by, the beneficial owners from time to time of the Notes. In the event the Issuer shall fail to perform its duties hereunder, the Issuer shall have the option to cure such failure within a reasonable time (but not exceeding five business days with respect to the undertakings set forth in Section 2 of this Agreement) from the time the Issuer's Director of Finance, or a successor, receives written notice from any beneficial owner of the Notes of such failure. The present address of the Finance Director is Town Hall, 741 Colonel Ledyard Highway, Ledyard, Connecticut 06339.

In the event the Issuer does not cure such failure within the time specified above, the beneficial owner of any Notes shall be entitled only to the remedy of specific performance. The parties expressly acknowledge and agree that no monetary damages shall arise or be payable hereunder nor shall any failure to comply with this Agreement constitute an event of default with respect to the Notes.

#### **Section 6. Miscellaneous.**

(a) All documents provided by the Issuer to a Repository pursuant to the Issuer's undertakings set forth in Section 2 of this Agreement shall be in an electronic format as prescribed by the MSRB from time to time and shall be accompanied by identifying information as prescribed by the MSRB from time to time.

(b) The Issuer shall have no obligation to provide any information, data or notices other than as set forth in this Agreement; provided, however, nothing in this Agreement shall be construed as prohibiting the Issuer from providing such information, data or additional notices from time to time as it deems appropriate in connection with the Notes. If the Issuer elects to provide any such information, data or additional notices, the Issuer shall have no obligation under this Agreement to update or continue to provide further information, data or additional notices of the type so provided.

(c) This Agreement shall be governed by the laws of the State of Connecticut.

(d) Notwithstanding any other provision of this Agreement, the Issuer may amend this Agreement, and any provision of this Agreement may be waived, if such amendment or waiver is made in connection with a change of circumstances that arises from a change in legal requirements, a change in law, or a change in the identity, nature or status of the Issuer, and is supported by an opinion of counsel expert in federal securities laws, to the effect that (i) such amendment or waiver would not materially adversely affect the beneficial owners of the Notes, and (ii) the provisions of the Agreement as so amended or waived would have complied with the requirements of the Rule, taking into account any amendments or interpretations of the Rule as well as any changes in circumstances, in each case as of the date of such amendment to the Agreement or waiver. A copy of any such amendment or waiver will be filed in a timely manner with each Repository.

(e) This Agreement may be executed in any number of counterparts, each of which shall be deemed an original, but such counterparts shall together constitute but one and the same instrument.

TOWN OF LEDYARD, CONNECTICUT

By \_\_\_\_\_  
FRED B. ALLYN, III  
Mayor

By \_\_\_\_\_  
MATTHEW E. BONIN  
Finance Director

By \_\_\_\_\_  
IAN STAMMEL  
Treasurer

## APPENDIX D – NOTICE OF SALE

### NOTICE OF SALE

#### TOWN OF LEDYARD, CONNECTICUT \$10,000,000 GENERAL OBLIGATION BOND ANTICIPATION NOTES BOOK-ENTRY-ONLY

NOTICE IS GIVEN that TELEPHONE BIDS and ELECTRONIC BIDS via **PARITY**® (as described herein) will be received by the TOWN OF LEDYARD, CONNECTICUT (the “Issuer”), until 11:30 A.M. (EASTERN TIME) on WEDNESDAY,

APRIL 17, 2024

(the “Sale Date”) for the purchase of the Issuer’s \$10,000,000 General Obligation Bond Anticipation Notes (the “Notes”). Telephone bids will be received by an authorized agent of Munistat Services, Inc., the Issuer’s municipal advisor (see “Telephone Bidding Procedures”). Electronic bids must be submitted via **PARITY**® (see “Electronic Bidding Procedures”).

#### **The Notes**

The Notes are expected to be dated May 1, 2024 and will mature and be payable to the registered owner on August 13, 2024 as further described in the Preliminary Official Statement (as hereinafter defined). The Notes will bear interest (which interest shall be calculated on the basis of a 360-day year consisting of twelve 30-day months) payable at maturity at the rate or rates per annum fixed in the proposal or proposals accepted for their purchase, which rates shall be in multiples of 1/100 of 1% per annum.

#### **Nature of Obligation**

The Notes will constitute general obligations of the Issuer, and the Issuer will pledge its full faith and credit to pay the principal of and interest on the Notes when due. Unless paid from other sources, the Notes are payable from ad valorem taxes which may be levied on all taxable property subject to taxation by the Issuer without limit as to rate or amount except as to classified property such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts pursuant to provisions of the Connecticut General Statutes, as amended. The information in this Notice of Sale is only a brief summary of certain provisions of the Notes. For further information about the Notes, reference is hereby made to the Preliminary Official Statement.

#### **Bank Qualification**

The Notes SHALL NOT be designated by the Issuer as qualified tax exempt obligations under the provisions of Section 265(b)(3) of the Internal Revenue Code of 1986 for purposes of the deduction by financial institutions for interest expense allocable to the Notes.

## **Registration**

The Notes will be issued by means of a book-entry system with no physical distribution of note certificates made to the public. The Notes will be issued in registered form and one note certificate for each interest rate will be issued to The Depository Trust Company (“DTC”), New York, New York, registered in the name of its nominee, Cede & Co., and immobilized in its custody. A book-entry system will be employed, evidencing ownership of the Notes in principal amounts of \$5,000 or any integral multiple thereof, with transfers of ownership effected on the records of DTC and its participants pursuant to rules and procedures adopted by DTC and its participants. The purchaser(s), as a condition to delivery of the Notes, will be required to deposit the Note certificates with DTC, registered in the name of Cede & Co. Principal of and interest on the Notes will be payable by the Issuer or its agent to DTC or its nominee as registered owner of the Notes. Principal and interest payments by DTC to participants of DTC will be the responsibility of DTC; principal and interest payments to beneficial owners by participants of DTC will be the responsibility of such participants and other nominees of beneficial owners. The Issuer will not be responsible or liable for payments by DTC to its participants or by DTC participants or indirect participants to beneficial owners or for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants. Upon receipt from the Issuer, the Paying Agent will pay principal of and interest on the Notes directly to DTC so long as DTC or its nominee, Cede & Co, is the Noteholder.

## **Option For No Book-Entry.**

A bidder for the Notes may request that the Notes be issued in the form of a single fully registered physical certificate in the par amount of the Notes, rather than in book-entry form through the facilities of DTC, provided the bid is for all of the Notes at the same interest rate. A bidder for the Notes requesting that the Notes be issued in non-book-entry form may request that it be designated by the Issuer as the Certifying Agent, Registrar and Paying Agent for the Notes if it is a bank or trust company authorized to act in such capacity pursuant to the Connecticut General Statutes. Any bidder seeking to have the Notes issued in non-book-entry form, or to be designated as Certifying Agent, Registrar and Paying Agent for such Notes, shall indicate this preference to the Issuer at the time of the submission of the bid. The Issuer reserves the right to decline any request to issue the Notes in non-book-entry form, or to designate the winning bidder as Certifying Agent, Registrar and Paying Agent for the Notes, if it should determine, in its sole discretion, that issuing the Notes in such manner or with such designation is not in its best interests. If the Notes are issued in non-book-entry form, the winning bidder, and any subsequent registered owner of the Notes, shall not impose on or charge the Issuer any costs or expenses of any re-registration or transfer of Notes from time to time, including any costs of counsel or of converting the Notes to book-entry only form, or for any costs or expenses of services as Certifying Agent, Registrar and Paying Agent for the Notes if the winning bidder is so designated. The terms and covenants of the Notes issued in non-book-entry form shall be the same as if the Notes were issued in book-entry form, except as required to reflect that the Notes are non-book-entry and the designation of the purchaser as Certifying Agent, Registrar and Paying Agent.

## **Bid Specifications; Basis of Award; Right to Reject Proposals; Waiver; Postponement; Change of Terms**

Each bid for the purchase of the Notes must, (i) if submitted by telephone, provide the information in the form of the Proposal for Notes attached hereto, or (ii) if submitted electronically, be in accordance with the requirements prescribed herein. Except as required under “Option For No Book-Entry” above, a proposal may be for all or any part of the Notes but any proposal for a part must be for at least \$100,000, or a whole multiple thereof, and a separate proposal will be required for each part of the Notes for which a separate interest rate is bid. Unless all bids are rejected, the Notes will be awarded to the bidder or bidders offering to purchase the Notes at the lowest net interest cost (“NIC”), computed as to each interest rate stated by adding the total interest which will be paid at such rate and deducting therefrom the premium offered, if any. As between proposals resulting in the same lowest net interest cost to the Issuer, the award will be made on the basis of the highest principal amount of the Notes specified. No bid for less than par and accrued interest, if any, will be considered and the Issuer reserves the right to award to any bidder all or any part of the Notes bid for in its proposal. If a bidder is awarded only a part of the Notes bid for in its proposal, any premium offered in such proposal will be proportionately reduced so that the resulting net interest cost to the Issuer with respect to the Notes awarded is the same as that contained in the bidder’s proposal with respect to the entire amount bid, carried to six decimal places. The purchase price must be paid in immediately available federal funds.

The right is reserved to reject any and all proposals and to reject any proposal not complying with this Notice of Sale and to waive any irregularity or informality with respect to any proposal.

The Issuer further reserves the right to postpone the sale to another time and date in its sole discretion for any reason, including Internet difficulties. The Issuer will use its best efforts to notify prospective bidders in a timely manner of any need for a postponement. Upon the establishment of an alternative sale date, any bidder may submit proposals for the purchase of the Notes in accordance with the provisions of this Notice of Sale.

### **Electronic Bidding Procedures**

Any prospective bidder intending to submit an electronic bid must submit its electronic bid through the facilities of **PARITY**<sup>®</sup>. Subscription to i-Deal LLC’s BiDCOMP Competitive Bidding System is required in order to submit an electronic bid and the Issuer will neither confirm any subscription nor be responsible for the failure of any prospective bidder to subscribe.

An electronic bid made through the facilities of **PARITY**<sup>®</sup> shall be deemed an irrevocable offer to purchase the Notes on the terms provided in this Notice of Sale, and shall be binding upon the bidder as if made by a signed, sealed bid delivered to the Issuer. By submitting a bid for the Notes via **PARITY**<sup>®</sup>, the bidder represents and warrants to the Issuer that such bidder’s bid for the purchase of the Notes is submitted for and on behalf of such prospective bidder by an officer or agent who is duly authorized to bind the prospective bidder by an irrevocable offer and

that acceptance of such bid by the Issuer will bind the bidder by a legal, valid and enforceable contract, for the purchase of the Notes on the terms described in this Notice of Sale. **The Issuer shall not be responsible for any malfunction or mistake made by, or as a result of the use of the facilities of *PARITY*<sup>®</sup>, or the inaccuracies of any information, including bid information or worksheets supplied by *PARITY*<sup>®</sup>, the use of *PARITY*<sup>®</sup> facilities being the sole risk of the prospective bidder. Each Bidder is solely responsible for knowing the terms of the sale as set forth herein.**

If any provisions of this Notice of Sale shall conflict with information provided by *PARITY*<sup>®</sup> as the approved provider of electronic bidding services, this Notice of Sale shall control. Further information about *PARITY*<sup>®</sup>, including any fee charged, may be obtained from *PARITY*<sup>®</sup>, 1359 Broadway, 36<sup>th</sup> Street, 2<sup>nd</sup> Floor, New York, NY 10018, Attention: Customer Service Department (telephone: (212) 849-5021 - email notice: [www.parity@i-deal.com](mailto:www.parity@i-deal.com)).

For purposes of the telephone bidding process and the electronic bidding process, the time as maintained by *PARITY*<sup>®</sup> shall constitute the official time. For information purposes only, bidders are requested to state in their bids the net interest cost to the Issuer, as described under “Bid Specifications; Basis of Award; Right to Reject Proposals; Waiver; Postponement; Change of Terms” above, and in the written form of Proposal for Notes. All electronic bids shall be deemed to incorporate the provisions of this Notice of Sale and form of Proposal for Notes.

**Disclaimer.** Each *PARITY*<sup>®</sup> prospective electronic bidder shall be solely responsible to make necessary arrangements to access *PARITY*<sup>®</sup> for the purposes of submitting its bid in a timely manner and in compliance with the requirements of this Notice of Sale. Neither the Issuer nor *PARITY*<sup>®</sup> shall have any duty or obligation to undertake such arrangements to bid for any prospective bidder or to provide or assure such access to any prospective bidder, and neither the Issuer nor *PARITY*<sup>®</sup> shall be responsible for a bidder’s failure to make a bid or for proper operation of, or have any liability for any delays or interruptions of, or any damages caused by, *PARITY*<sup>®</sup>. The Issuer is using *PARITY*<sup>®</sup> as a communication mechanism, and not as the Issuer’s agent, to conduct the electronic bidding for the Notes. The Issuer is not bound by any advice and determination of *PARITY*<sup>®</sup> to the effect that any particular bid complies with the terms of this Notice of Sale and in particular the bid requirements herein set forth. All costs and expenses incurred by prospective bidders in connection with their subscription to, arrangements with and submission of bids via *PARITY*<sup>®</sup> are the sole responsibility of the bidders; and the Issuer is not responsible, directly or indirectly, for any such costs or expenses. If a prospective bidder encounters any difficulty in arranging to bid or submitting, modifying or withdrawing a bid for the Notes, the prospective bidder should telephone *PARITY*<sup>®</sup> at (212) 849-5021.

### **Telephone Bidding Procedures**

Telephone bids will be received until 11:30 A.M. (EASTERN TIME) on the Sale Date by an authorized agent of Munistat Services, Inc., the Issuer’s municipal advisor. All telephone bids must be made to (860) 372-1887 and be completed by 11:30 A.M. (EASTERN TIME) on the Sale Date. Bidders should be prepared to provide the information set forth in the “Proposal for Notes” attached hereto.

Bidders shall recognize that a bid by telephone means that the bidder accepts the terms and conditions of this Notice of Sale and agrees to be bound by such and, further, such bidder recognizes and accepts the risk that its telephone bid may not be received by the Issuer or may be received later than the time specified as the result of a failure in communications including, but not limited to, a failure in telephonic communications, or the inability to reach the Issuer by the time required. A bid received after the time specified, as determined in the Issuer's sole discretion, will not be reviewed or honored by the Issuer.

### **CUSIP Numbers**

The deposit of the Notes with DTC under a book-entry system requires the assignment of CUSIP numbers prior to delivery. It shall be the responsibility of the purchaser to apply for CUSIP numbers for the Notes prior to delivery. Neither the failure to print such CUSIP number on any note, nor any error with respect thereto, shall constitute cause for a failure or refusal by the purchaser thereof to accept delivery of and pay for the Notes. All expenses in relation to the printing of CUSIP numbers on the Notes shall be paid for by the Issuer; provided, however, that the Issuer assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers, which charges shall be the responsibility of and shall be paid for by the purchaser.

### **Certifying Agent, Registrar, Paying Agent and Transfer Agent**

Unless otherwise provided for herein, the Notes will be authenticated by U.S. Bank Trust Company, National Association, Hartford, Connecticut. U.S. Bank Trust Company, National Association will also act as Registrar, Paying Agent and Transfer Agent.

### **Delivery, Payment and Closing Requirements**

At or prior to the delivery of the Notes the winning bidder shall be furnished, without cost, with (a) the approving opinion of Pullman & Comley, LLC of Hartford, Connecticut, Bond Counsel ("Bond Counsel"); (b) a signature and no litigation certificate, in form satisfactory to said firm, dated as of the date of delivery of the Notes, and stating that there is no litigation pending, or to the knowledge of the signer or signers thereof threatened, affecting the validity of the Notes or the power of the Issuer to levy and collect taxes to pay them; (c) a copy of the Official Statement prepared for this note issue; (d) a certificate of Issuer Officials relating to the accuracy and completeness of the Official Statement; (e) a Continuing Disclosure Agreement; and (f) a receipt of payment for the Notes.

Unless otherwise provided for herein, the Notes will be delivered against payment in immediately available federal funds through the facilities of DTC, New York, New York or its agent via Fast Automated Securities Transfer ("FAST") on or about May 1, 2024 (the "Closing Date").

The Issuer will have no responsibility to pay for any expenses of the purchaser except to the extent specifically stated in this Notice of Sale. The purchaser will have no responsibility to pay for any of the Issuer's costs of issuance except to the extent specifically stated in this Notice of Sale.

The purchaser will be responsible for the clearance or exemption with respect to the status of the Notes for sale under securities or “Blue Sky” laws and the preparation of any surveys or memoranda in connection with such sale. The Issuer shall have no responsibility for such clearance, exemption or preparation.

### **Bond Counsel Opinion**

The legality of the issue will be passed upon by Pullman & Comley, LLC of Hartford, Connecticut, Bond Counsel, and the purchaser will be furnished with its opinion, without charge, substantially in the form set forth in Appendix B to the Official Statement. The opinion will state that the Notes are valid and binding obligations of the Issuer. Bond Counsel will require as a precondition to release of its opinion that the purchaser of such Notes deliver to it a completed “issue price” certificate, or similar certificate, regarding expectations or public offering prices, as applicable, with respect to the Notes awarded to such bidder, as described below under “Establishment of Issue Price”. In rendering such legal opinion, Pullman & Comley, LLC will rely upon and assume the material accuracy of the representations and statements of expectation contained in the Tax Regulatory Agreement entered into by the Issuer for the benefit of the owners of the Notes, and further, will assume compliance by the Issuer with the covenants and procedures set forth in such Tax Regulatory Agreement.

### **Establishment of Issue Price**

In order to provide the Issuer with information that enables it to comply with certain requirements of the Internal Revenue Code of 1986 (the “Code”) relating to the exclusion of interest on the Notes from the gross income of their owners, the winning bidder will be required to complete, execute, and deliver to the Issuer at or prior to the delivery of the Notes an “issue price” or similar certificate setting forth the reasonably expected initial offering price to the Public (the “Initial Offering Price”) or the actual sales price or prices of the Notes, as circumstances may determine, together with the supporting pricing wires or equivalent communications, with such modifications as may be appropriate or necessary, in the reasonable judgment of Bond Counsel. Communications relating to this “Establishment of Issue Price” section, the completed certificate(s) and any supporting information shall be delivered to (1) Bond Counsel at Glenn G. Rybacki, Esq., Pullman & Comley, LLC, 90 State House Square, Hartford, CT 06103, Telephone: (860) 424-4391, E-mail: grybacki@pullcom.com and (2) the Municipal Advisor at Susan Caron, Munistat Services, Inc., 129 Samson Rock Drive, Suite A, Madison, CT 06443, Telephone: (860) 372-1887, E-mail: Susan.Caron@munistat.com (the “Municipal Advisor”). Questions related to this “Establishment of Issue Price” section should be directed to Bond Counsel or the Municipal Advisor. For purposes of this “Establishment of Issue Price” section, Bond Counsel may act on behalf of the Issuer and the Municipal Advisor may act on behalf of the Issuer.

By submitting a bid, each bidder is certifying that its bid is a firm offer to purchase the Notes, is a good faith offer which the bidder believes reflects current market conditions, and is not a “courtesy bid” being submitted for the purpose of assisting in meeting the competitive sale requirements relating to the establishment of the “issue price” of the Notes pursuant to Section 148 of the Code, including the requirement that bids be received from at least three (3)

underwriters of municipal bonds or notes who have established industry reputations for underwriting new issuances of municipal bonds or notes.

By submitting a bid, a bidder represents to the Issuer that it has an established industry reputation for underwriting new issuances of municipal bonds or notes such as the Notes, represents that such bidder's bid is submitted for or on behalf of such bidder by an officer or agent who is duly authorized to bind the bidder to a legal, valid and enforceable contract for the purchase of the Notes, and understands that upon award by the Issuer that this Notice of Sale constitutes a written contract between such bidder, as winning bidder, and the Issuer.

By submitting a bid, the bidder agrees (unless the winning bidder is purchasing the Notes for its own account and not with a view to distribution or resale to the public) that if the Competitive Sale Rule (as set forth below) is not met, it will satisfy either the Actual Sales Rule (as set forth below) or the Hold-the-Offering-Price Rule (as set forth below).

Bids will not be subject to cancellation in the event that the competitive sale requirements are not satisfied.

***Notification of Contact Information of Winning Bidder.*** Promptly upon award, the winning bidder shall notify the Municipal Advisor and Bond Counsel of the contact name, telephone number and e-mail address of the person(s) of the winning bidder for purposes of communications concerning this "Establishment of Issue Price" section.

***Competitive Sale Rule.*** The Issuer intends that the provisions of Treasury Regulations Section 1.148-1(f)(3)(i) (defining "competitive sale" for purposes of establishing the issue price of the Notes) will apply to the initial sale of the Notes (the "Competitive Sale Rule") because:

- (1) the Issuer shall disseminate, or have disseminated on its behalf, this Notice of Sale to potential bidders in a manner that is reasonably designed to reach potential bidders;
- (2) all bidders shall have an equal opportunity to bid;
- (3) the Issuer anticipates receiving bids from at least three underwriters of municipal bonds or notes who have established industry reputations for underwriting new issuances of municipal bonds or notes; and
- (4) the Issuer anticipates awarding the sale of the Notes to the bidder who submits a firm offer to purchase the Notes at the lowest net interest cost, as set forth in this Notice of Sale.

***Competitive Sale Rule Met.*** The Issuer, or the Municipal Advisor on behalf of the Issuer, shall at the time of award advise the winning bidder if the Competitive Sale Rule has been met. The winning bidder will be required to deliver to Bond Counsel on behalf of the Issuer prior to the delivery of the Notes a completed "Certificate as to Issue Price" (in form satisfactory to Bond Counsel) for such Notes, setting forth the Initial Offering Price. If the winning bidder is purchasing the Notes for its own account and not with a view to distribution or resale of such

Maturity to the Public, then the winning bidder shall provide Bond Counsel and the Municipal Advisor a completed “Certificate as to Issue Price” (in form satisfactory to Bond Counsel) for such Notes.

***Competitive Sale Rule Not Met.*** In the event that the Competitive Sale Rule is not satisfied, the Issuer, or the Municipal Advisor on behalf of the Issuer, shall at the time of award advise the winning bidder. The Issuer may determine to treat (i) the first price at which ten percent (10%) of a Maturity of the Notes (the “Actual Sales Rule”) is sold to the Public as the issue price of that Maturity, and/or (ii) the Initial Offering Price to the Public as of the Sale Date of any Maturity of the Notes as the issue price of that Maturity (the “Hold-the-Offering-Price Rule”), in each case applied on a Maturity-by-Maturity basis. In the event that the Competitive Sale Rule is not satisfied, the winning bidder, by 4:30 p.m. (EASTERN TIME) on the Sale Date, shall notify and provide, via e-mail, Bond Counsel and the Municipal Advisor (A)(I) of the first price at which ten percent (10%) of each Maturity has been sold to the Public and (II) reasonable supporting documentation or certifications of such price the form of which is acceptable to Bond Counsel; i.e., those Maturities that satisfy the Actual Sales Rule as of the Sale Date, and (B) those Maturities that the winning bidder is purchasing for its own account and not with a view to distribution or resale of such Maturity to the Public. After such receipt, the Issuer, or Bond Counsel on behalf of the Issuer, shall promptly confirm with the winning bidder, via e-mail, which Maturities of the Notes shall be subject to the Actual Sales Rule and which Maturities shall be subject to the Hold-the-Offering-Price Rule.

For those Maturities of Notes subject to the Hold-the-Offering-Price Rule, the winning bidder shall (i) provide Bond Counsel (via e-mail) a copy of pricing wire or equivalent communication for the Notes (ii) confirm that each Underwriter (as defined below) has offered or will offer all of the Notes to the Public on or before the date of award at the Initial Offering Prices and (iii) agree, on behalf of each Underwriter participating in the purchase of the Notes, that each Underwriter will neither offer nor sell unsold Notes of any Maturity to which the Hold-the-Offering-Price Rule shall apply to any person at a price that is higher than the Initial Offering Price for such Maturity during the period starting on the Sale Date and ending on the earlier of the following:

- (1) the close of the fifth (5th) business day after the Sale Date; or
- (2) the date on which the Underwriters have sold at least ten percent (10%) of that Maturity of the Notes to the Public at a price that is no higher than the Initial Offering Price.

The winning bidder shall promptly advise Bond Counsel and the Municipal Advisor, via e-mail, when the Underwriters have sold ten percent (10%) of that Maturity of the Notes to the Public at a price that is no higher than the Initial Offering Price, if that occurs prior to the close of the fifth (5th) business day after the Sale Date.

By submitting a bid, each bidder confirms that: (i) any agreement among underwriters, any selling group agreement and each third-party distribution agreement (to which the bidder is a party) relating to the initial sale of the Notes to the Public, together with the related pricing

wires, contains or will contain language obligating each Underwriter, each dealer who is a member of the selling group, and each broker-dealer that is a party to such third-party distribution agreement, as applicable, to (A) report the prices at which it sells to the Public the unsold Notes of each Maturity allotted to it until it is notified by the winning bidder that either the Actual Sales Rule has been satisfied as to the Notes of that Maturity or all Notes of that Maturity have been sold to the Public and (B) comply with the Hold-the-Offering-Price Rule, if applicable, in each case if and for so long as directed by the winning bidder and as set forth in the related pricing wires, and (ii) any agreement among underwriters relating to the initial sale of the Notes to the Public, together with the related pricing wires, contains or will contain language obligating each Underwriter that is a party to a third-party distribution agreement to be employed in connection with the initial sale of the Notes to the Public to require each broker-dealer that is a party to such third-party distribution agreement to (A) report the prices at which it sells to the Public the unsold Notes of each Maturity allotted to it until it is notified by the winning bidder or such Underwriter that either the Actual Sales Rule has been satisfied as to the Notes of that Maturity or all Notes of that Maturity have been sold to the Public and (B) comply with the Hold-the-Offering-Price Rule, if applicable, in each case if and for so long as directed by the winning bidder or such Underwriter and as set forth in the related pricing wires.

Sales of any Notes to any person that is a Related Party (as defined below) to an Underwriter shall not constitute sales to the Public for purposes of this Notice of Sale.

***Definitions.*** For purposes of this “Establishment of Issue Price” section:

- (1) “Maturity” means Notes with the same credit and payment terms. Notes with the same maturity date but different stated interest rates, are treated as separate Maturities.
- (2) “Public” means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a Related Party to an Underwriter.
- (3) “Related Party” generally means any two or more persons who have greater than 50% common ownership, directly or indirectly.
- (4) “Underwriter” means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead Underwriter to form an underwriting syndicate) to participate in the initial sale of the Notes to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this definition to participate in the initial sale of the Notes to the Public (including a member of a selling group or a party to a third-party distribution agreement participating in the initial sale of the Notes to the Public).

## Official Statement

For more information regarding the Notes or the Issuer, reference is made to the Preliminary Official Statement dated April 10, 2024 (the “Official Statement”) describing the Notes and the financial condition of the Issuer. The Preliminary Official Statement is available in electronic format at [www.i-dealprospectus.com](http://www.i-dealprospectus.com) and [www.munistat.com](http://www.munistat.com), and such electronic access is being provided as a matter of convenience only. Copies of the Preliminary Official Statement may be obtained from Susan Caron, Munistat Services, Inc., 129 Samson Rock Drive, Suite A, Madison, CT 06443, Telephone: (860) 372-1887, E-mail: Susan.Caron@munistat.com. The Issuer deems such Official Statement to be a final official statement for purposes of complying with Securities and Exchange Commission Rule 15c2-12 (the “Rule”), but such Official Statement is subject to revision or amendment as appropriate. The Issuer will make available to the purchaser a reasonable number of copies of the final Official Statement at the Issuer’s expense, and the final Official Statement will be made available to the purchaser by no later than the earlier of the delivery of the Notes or by the seventh (7th) business day after the day bids on the Notes are received. If the Issuer’s Municipal Advisor, is provided with the necessary information from the purchaser by 12:00 o’clock noon on the day after the Sale Date, the copies of the final Official Statement will include an additional cover page and other pages, if necessary, indicating the interest rates, rating(s), yields or reoffering prices and the name of the managing underwriter of the Notes, and any corrections. The purchaser shall arrange with the Municipal Advisor the method of delivery of the copies of the final Official Statement to the purchaser. Additional copies of the final Official Statement may be obtained by the purchaser at its own expense by arrangement with the printer.

## Continuing Disclosure Agreement

As required by the Rule, the Issuer will undertake, pursuant to a Continuing Disclosure Agreement (the “Agreement”), to provide notice of the occurrence of certain events with respect to the Notes within ten (10) business days of such event. A form of the Agreement is attached to the Official Statement as Appendix C. The purchaser’s obligation to purchase the Notes shall be conditioned upon its receiving, at or prior to delivery of the Notes, an executed Agreement.

TOWN OF LEDYARD, CONNECTICUT

FRED B. ALLYN, III  
Mayor

MATTHEW E. BONIN  
Finance Director

IAN STAMMEL  
Treasurer

April 10, 2024

(See attached for form of Proposal for Notes)

**PROPOSAL FOR NOTES**

Fred B. Allyn, III, Mayor  
Matthew E. Bonin, Finance Director  
Ian Stammel, Treasurer  
Town of Ledyard  
c/o Munistat Services, Inc.  
**Telephone Number (860) 372-1887**

Ledyard Town Officials:

Subject to the provisions of the Notice of Sale dated April 10, 2024, which Notice is made part of this proposal, we offer to purchase the indicated principal amount of the \$10,000,000 General Obligation Bond Anticipation Notes of the Town of Ledyard, Connecticut (the "Issuer"), dated May 1, 2024 and maturing on August 13, 2024 (the "Notes"), specified below at the stated interest rate (provided not less than \$100,000 of principal amount per interest rate is bid and the total of all principal amounts bid does not exceed \$10,000,000) plus the premium specified below, if any, and to pay therefor par plus the premium specified below, if any, on the date of delivery. We further provide our computation of net interest cost as to each bid, carried to six decimals, and made as provided in the above-mentioned Notice of Sale, but not constituting any part of the foregoing proposal.

For \$ \_\_\_\_\_ of the Notes, bearing an interest rate of \_\_\_\_\_% per annum, we bid par plus a premium of \$ \_\_\_\_\_. The net interest cost to the Issuer is \_\_\_\_\_% (six decimals).

For \$ \_\_\_\_\_ of the Notes, bearing an interest rate of \_\_\_\_\_% per annum, we bid par plus a premium of \$ \_\_\_\_\_. The net interest cost to the Issuer is \_\_\_\_\_% (six decimals).

For \$ \_\_\_\_\_ of the Notes, bearing an interest rate of \_\_\_\_\_% per annum, we bid par plus a premium of \$ \_\_\_\_\_. The net interest cost to the Issuer is \_\_\_\_\_% (six decimals).

This undersigned hereby agrees to accept delivery of and make payment for the indicated principal amount of Notes in immediately available federal funds on the date of the Notes.

Dated: April 17, 2024

\_\_\_\_\_  
(Name of Bidder)

\_\_\_\_\_  
(Mailing Address)

\_\_\_\_\_  
(Authorized Signature)

\_\_\_\_\_  
(Telephone Number)

\_\_\_\_\_  
(Facsimile Number)

\_\_\_\_\_  
(E-mail Address)

We request that the Notes not be issued in book-entry form, but be registered in the name of the bidder, as provided in the Notice of Sale.

***Only if submitting request that Notes not be issued in book-entry form:*** We request to be designated as the Certifying Agent, Registrar and Paying Agent for the Notes, as provided in the Notice of Sale.