

**NEW ISSUE – BOOK ENTRY ONLY**

**Ratings: Fitch:  
Moody's:  
Standard & Poor's:  
(See "RATINGS" herein)**

*In the opinion of Bond Counsel, under current law and subject to the conditions described herein in the section "Tax Matters", interest on 2009F Bonds sold and issued as tax-exempt bonds is excludable from gross income for federal income tax purpose, is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations, is taken into account in determining adjusted current earnings for the purposes of computing the federal alternative minimum tax imposed on corporations and is exempt from income taxation by the Commonwealth of Virginia. Interest on 2009F-2 Bonds sold and issued as Build America Bonds is included in the gross income of the owners thereof for federal income tax purposes but is exempt from income taxation by the Commonwealth of Virginia. See "TAX MATTERS" herein.*

**\$398,025,000\***

**VIRGINIA COLLEGE BUILDING AUTHORITY  
(21st Century College and Equipment Programs)**

**\$47,330,000\***  
**Educational Facilities Revenue Bonds  
Series 2009F-1**

**\$350,695,000\***  
**Educational Facilities Revenue Bonds  
Series 2009F-2**

**Dated: Date of Delivery**

**Due: February 1, as shown on inside cover**

This Official Statement has been prepared by the Virginia College Building Authority (the "Authority") to provide information on the Series 2009F-1 and Series 2009F-2 Bonds (collectively, "the 2009F Bonds"). Selected information is presented on this cover page for the convenience of the user. To make an informed decision regarding the 2009F Bonds, a prospective investor should read this Official Statement in its entirety.

<b>Security</b>	The 2009F Bonds are limited obligations of the Authority payable primarily from the funds anticipated to be appropriated from time to time for such purpose by the General Assembly and are not a debt, or a pledge of the faith and credit, of the Commonwealth. Neither the faith and credit nor the taxing power of the Commonwealth or any political subdivision thereof is pledged to the payment of the principal of, premium, if any, or interest on the 2009F Bonds.
<b>Redemption</b>	See the inside front cover page and " <b>THE 2009F BONDS - Redemption Provisions</b> " herein.
<b>Issued Pursuant to</b>	Master Indenture of Trust dated as of December 1, 1996, as amended, and as supplemented by the Twenty-Second Supplemental Indenture of Trust each dated as of December 1, 2009.
<b>Purpose</b>	The 2009F Bond proceeds are being used to (i) finance certain capital projects at public institutions of higher education in the Commonwealth of Virginia and (ii) pay the costs of issuing the 2009F Bonds.
<b>Interest Payment Dates</b>	August 1, 2010, and thereafter each February 1 and August 1
<b>Denomination</b>	\$5,000 or multiples thereof
<b>Closing/ Delivery Date</b>	On or about December 17, 2009*
<b>Registration</b>	Book-entry-only; The Depository Trust Company
<b>Trustee/ Paying Agent</b>	The Bank of New York Mellon Trust Company, National Association, Richmond, Virginia
<b>Financial Advisor</b>	First Southwest Company, New York, New York
<b>Bond Counsel</b>	Troutman Sanders LLP, Richmond, Virginia
<b>Issuer Contact</b>	Director of Debt Management, Virginia Department of the Treasury (804) 225-2142

The 2009F Bonds will be awarded pursuant to electronic competitive bidding to be held via BiDComp/PARITY® on December 2, 2009\*, unless postponed or changed, as set forth in the Notices of Sale contained in Appendix F to in this Preliminary Official Statement.

**Dated:** \_\_\_\_\_

\_\_\_\_\_

\*Preliminary, subject to change

This Preliminary Official Statement and the information contained herein are subject to completion and amendment. Under no circumstances shall this Preliminary Official Statement constitute an offer to sell or a solicitation of an offer to buy, nor shall there be any sale of the 2009F Bonds in any jurisdiction in which such offer, solicitation or sale would be unlawful prior to registration or qualification under the securities laws of such jurisdiction.

**\$47,330,000\***  
**VIRGINIA COLLEGE BUILDING AUTHORITY**  
**Educational Facilities Revenue Bonds**  
**(21st Century College and Equipment Programs)**  
**Series 2009F-1**

**Dated: Date of Delivery**

**(Base CUSIP Number 927781)**

**Due: February 1, as shown below**

<u>Year of</u> <u>Maturity*</u>	<u>Principal</u> <u>Amount*</u>	<u>Interest</u> <u>Rate</u>	<u>Yield</u>	<u>Price</u>	<u>CUSIP</u> <u>Suffix</u>
2011	\$11,030,000				
2012	11,515,000				
2013	12,090,000				
2014	12,695,000				

**\$350,695,000\***  
**VIRGINIA COLLEGE BUILDING AUTHORITY**  
**Educational Facilities Revenue Bonds**  
**(21st Century College and Equipment Programs)**  
**Series 2009F-2**

**Dated: Date of Delivery**

**(Base CUSIP Number 927781)**

**Due: February 1, as shown below**

<u>Year of</u> <u>Maturity*</u>	<u>Principal</u> <u>Amount*</u>	<u>Interest</u> <u>Rate</u>	<u>Yield</u>	<u>Price</u>	<u>CUSIP</u> <u>Suffix</u>
2015	\$17,355,000				
2016	17,750,000				
2017	18,195,000				
2018	18,675,000				
2019	19,225,000				
2020	19,810,000				
2021	20,480,000				
2022	21,165,000				
2023	21,880,000				
2024	22,615,000				
2025	23,375,000				
2026	24,220,000				
2027	25,095,000				
2028	26,000,000				
2029	26,940,000				
2030	27,915,000				

**REDEMPTION PROVISIONS**

The 2009F Bonds maturing on or after February 1, 2021 are subject to optional redemption prior to maturity on or after February 1, 2020 in whole or in part at any time at a redemption price of par plus accrued interest to the redemption date as set forth in "THE 2009F BONDS – Redemption Provisions" herein.

**MANDATORY SINKING FUND REDEMPTION**

Mandatory sinking fund redemption provisions will be included in the final Official Statement only if the successful bidder elects to combine, in accordance with the Notice of Sale, serial maturities into one or more term bonds. See "THE BONDS - Redemption Provisions - *Mandatory Sinking Fund Redemption*."

**EXTRAORDINARY OPTIONAL REDEMPTION**

Extraordinary optional redemption will be applicable if the successful bidder elects to bid the 2009F-2 Bonds as federally taxable Build America Bonds. See "THE BONDS - Redemption Provisions – *Extraordinary Optional Redemption*."

\*Preliminary, subject to change

**COMMONWEALTH OF VIRGINIA OFFICIALS**

**GOVERNOR**  
TIMOTHY M. KAINÉ

**LIEUTENANT GOVERNOR**  
WILLIAM T. "BILL" BOLLING

**ATTORNEY GENERAL**  
WILLIAM C. MIMS

**SECRETARY OF FINANCE**  
RICHARD D. BROWN

**STATE TREASURER**  
MANJU S. GANERIWALA

**STATE COMPTROLLER**  
DAVID A. VON MOLL

**DIRECTOR, DEPARTMENT OF  
PLANNING & BUDGET**  
DANIEL S. TIMBERLAKE

**STATE TAX COMMISSIONER**  
JANIE E. BOWEN

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**VIRGINIA COLLEGE BUILDING AUTHORITY**

**MEMBERS**

**CHAIRMAN**  
WILLIAM L. NUSBAUM

**VICE CHAIRMAN**  
JOHN F. "JACK" CARTER II

**TREASURER**  
MANJU S. GANERIWALA

VINOD B. AGARWAL  
DANIEL S. TIMBERLAKE  
JEFFERSON S. COOPER  
DANIEL J. LAVISTA

JOSEPH S. TESTA  
EDWARD VILLANUEVA  
DAVID A. VON MOLL  
ELAINE R. WILDE

**STAFF**

**SECRETARY TO THE AUTHORITY**  
**Director of Debt Management**  
EVELYN R. WHITLEY

**ASSISTANT SECRETARY  
TO THE AUTHORITY**  
**Assistant Director of Debt Management**  
JANET A. AYLOR

**Senior Public Finance Analyst**  
JEANINE A. BLACK

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**Financial Advisor**  
FIRST SOUTHWEST COMPANY  
New York, New York

**Bond Counsel**  
TROUTMAN SANDERS LLP  
Richmond, Virginia

**Trustee/Paying Agent**  
THE BANK OF NEW YORK MELLON TRUST COMPANY, NATIONAL ASSOCIATION  
Richmond, Virginia



**\$398,025,000\***  
**VIRGINIA COLLEGE BUILDING AUTHORITY**  
**(21st Century College and Equipment Programs)**

**\$47,330,000\***  
**Educational Facilities Revenue Bonds**  
**Series 2009F-1**

**\$350,695,000\***  
**Educational Facilities Revenue Bonds**  
**Series 2009F-2**

**INTRODUCTION**

This introduction contains certain summary information regarding the 2009F Bonds, as herein defined, and is not a complete summary of the 2009F Bonds. Investors should read this entire Official Statement to obtain information necessary to the making of an informed decision.

The purpose of this Official Statement, including the cover pages and the Appendices, which is accessible via the Internet at [www.i-dealprospectus.com](http://www.i-dealprospectus.com), is to provide certain information relative to the Virginia College Building Authority (the "Authority") and the issuance of \$47,330,000\* of its Educational Facilities Revenue Bonds (21st Century College and Equipment Programs), Series 2009F-1 (the "2009F-1 Bonds"), and \$350,695,000\* of its Educational Facilities Revenue Bonds (21<sup>st</sup> Century College and Equipment Programs), Series 2009F-2 (the "2009F-2 Bonds"), together with the 2009F-1 Bonds, the "2009F Bonds". The Authority is issuing the 2009F Bonds to (i) finance certain capital projects at public institutions of higher education in the Commonwealth of Virginia and (ii) pay the costs of issuing the 2009F Bonds.

**The Issuer**

The Authority is authorized to issue bonds under the Act (as hereinafter defined). The Authority is a public body corporate and a political subdivision, agency and instrumentality of the Commonwealth of Virginia (the "Commonwealth") created by the Act. The Act generally authorizes the Authority to issue (i) bonds or notes and to use the proceeds thereof to finance capital projects at public institutions of higher education in the Commonwealth and (ii) refunding bonds to refund its previously issued bonds or notes. The Authority currently administers three financing programs, as described more fully in "**THE AUTHORITY**" herein. The Authority has no taxing power. The Authority is located at 101 North 14th Street, James Monroe Building, Third Floor, Richmond, Virginia 23219, its mailing address is P. O. Box 1879, Richmond, Virginia 23218-1879 and it may be reached by telephone at (804) 225-2142 and by facsimile at (804) 225-3187. See "**THE AUTHORITY**" herein.

**Authorization**

The 2009F Bonds will be issued pursuant to the Constitution of the Commonwealth, the Act, a resolution adopted by the Authority on October 7, 2009 and a resolution adopted by the Treasury Board of the Commonwealth (the "Treasury Board") on November 18, 2009. Issuance of the 2009F Bonds is subject to the approval of the Governor, as required by the Act.

The 2009F Bonds will be issued pursuant to a Master Indenture of Trust, dated as of December 1, 1996 (the "Original Master Indenture"), as amended and supplemented from time to time, including as supplemented by a Twentieth Supplemental Indenture of Trust, dated as of December 1, 2009 (the "Twenty-Second Supplemental Indenture"), between the Authority and The Bank of New York Mellon Trust Company, National Association, as successor trustee (in such capacity, the "Trustee") and paying agent (in such capacity, the "Paying Agent"). Together, the Original Master Indenture, the Supplemental Indenture, and any previous or further supplements are referred to herein as the "Master Indenture." The bonds currently outstanding under the Master Indenture are collectively referred to as the "Prior Bonds." The 2009F Bonds will be the twenty-second series of parity bonds issued under the Master Indenture. The 2009F Bonds, the Prior Bonds, and all other Additional Bonds (as hereinafter defined) hereafter issued from time to time under and secured equally and ratably by the Master Indenture are the "Bonds" (as more fully described in "**THE MASTER INDENTURE**" herein).

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\*Preliminary, subject to change

## **The 2009F Bonds**

The 2009F Bonds will be issued in the aggregate principal amount of \$398,025,000\*, will be dated the date of their original issuance and delivery, and will mature on February 1 in the years and amounts set forth on the inside front cover page of this Official Statement. Interest will be payable semi-annually on August 1 and February 1, commencing August 1, 2010. The 2009F Bonds will be issued in registered form and will be held in a book-entry-only system of registration as described in "**THE 2009F BONDS--Book-Entry-Only System**" herein.

## **Authority Financing Program**

The General Assembly has authorized, pursuant to the 21st Century College Program (as hereinafter defined) and other subsequent authorizing legislation, \$2,702,775,570 in capital projects for certain public institutions of higher education in the Commonwealth. In 1999, the Authority amended the Master Indenture to provide for the issuance, along with the bonds for the 21st Century College Program, of bonds for the Equipment Program (as hereinafter defined).

The Authority issues revenue bonds under Article X, Section 9(d) of the Virginia Constitution for projects that have been specifically authorized by the General Assembly. Since the Master Indenture's execution and delivery in 1996, the Authority previously has issued twenty-one series of bonds under it for the 21st Century College and Equipment Programs.

The financing structure provided for by the Master Indenture utilizes a single payment agreement between the Authority and the Treasury Board to provide for debt service payments on the Bonds. Payments under the Amended and Restated Payment Agreement (as hereinafter defined) are subject to General Assembly appropriations therefor. See "**THE MASTER INDENTURE**" and "**THE AMENDED AND RESTATED PAYMENT AGREEMENT**" herein.

## **Security for the 2009F Bonds**

THE 2009F BONDS ARE LIMITED OBLIGATIONS OF THE AUTHORITY PAYABLE PRIMARILY FROM THE FUNDS ANTICIPATED TO BE APPROPRIATED FROM TIME TO TIME FOR SUCH PURPOSE BY THE GENERAL ASSEMBLY AND ARE NOT A DEBT, OR A PLEDGE OF THE FAITH AND CREDIT, OF THE COMMONWEALTH. NEITHER THE FAITH AND CREDIT NOR THE TAXING POWER OF THE COMMONWEALTH OR OF ANY POLITICAL SUBDIVISION THEREOF IS PLEDGED TO THE PAYMENT OF THE PRINCIPAL OF, PREMIUM, IF ANY, OR INTEREST ON THE 2009F BONDS. THE AUTHORITY HAS NO TAXING POWER. SEE "**SOURCES OF PAYMENT AND SECURITY FOR THE 2009F BONDS**" HEREIN.

*Appendix A* attached hereto contains the comprehensive financial statements of the Commonwealth for its fiscal year ending June 30, 2008. *Appendices B* and *C* attached hereto contain, respectively, certain financial and demographic/economic information pertaining to the Commonwealth.

## **THE AUTHORITY**

The Authority is authorized to issue bonds, including refunding bonds, under the Virginia College Building Authority Act of 1966, Chapter 3.2, Title 23, Code of Virginia of 1950, as amended (the "Act"). The Authority is a public body corporate and a political subdivision, agency and instrumentality of the Commonwealth created by the Act. The Authority has no taxing power. The Authority is located at 101 North 14th Street, James Monroe Building, Third Floor, Richmond, Virginia 23219 and may be reached by telephone at (804) 225-2142 and by facsimile at (804) 225-3187.

The Act generally authorizes the Authority to issue its (i) bonds or notes and to use the proceeds thereof to finance capital projects and acquire equipment at institutions of higher education in the Commonwealth and (ii) refunding bonds to refund such bonds and notes. The Authority currently administers three financing programs as summarized below.

## **21st Century College and Equipment Programs**

The General Assembly created the 21st Century College Program (as hereinafter defined) in the 1996 Session and, under such legislation and other subsequent authorizing legislation, has authorized \$2,702,775,570 of certain designated capital projects (the "21st Century College Projects") for public institutions of higher education in the Commonwealth to be financed with bonds issued by the Authority under the Master Indenture, as further described hereinafter in "**THE 21st CENTURY COLLEGE AND EQUIPMENT PROGRAMS**" herein. As of this date, the Authority has issued \$1,527,050,000 in Bonds for the 21st Century College Projects, including refunding bonds, of which \$1,009,615,000 is currently outstanding.

Since 1986, the Authority has operated an equipment program to provide instructional and research equipment to public institutions of higher education. Starting in 1999, the Authority has been authorized annually to finance directly the institutions' purchase of equipment (the "Equipment Program"), and has issued its bonds on a composite basis for the 21st Century College Program and the Equipment Program under the Master Indenture. The 2009 equipment allocation is described in "**THE 21st CENTURY COLLEGE AND EQUIPMENT PROGRAMS**" herein. Since the legislative changes in 1999, \$540,110,000 in Bonds allocable to the Equipment Program have been issued. Of that amount, \$180,305,000 is currently outstanding.

## **Pooled Bond Program**

The Authority's Public Higher Education Financing Program (the "Pooled Bond Program") began in 1996. The Pooled Bond Program allows the Authority to issue bonds and to use the proceeds to purchase obligations (notes) of public institutions of higher education. Proceeds of the notes are used by the institution to finance or refinance capital projects approved by the General Assembly. Participating institutions pledge their general revenues as security for the debt obligations purchased by the Authority. An additional security mechanism allows the Authority to intercept appropriations from the Commonwealth to the institution in the event the institution fails to pay on its obligations to the Authority. To date \$1,678,295,000 has been issued under the Pooled Bond Program of which \$1,240,700,000 remains outstanding.

## **Private College Program**

Under the Educational Facilities Authority Act (Chapter 3.3, Title 23, Code of Virginia of 1950, as amended (the "Virginia Code")), the Authority is also authorized to exercise its powers to issue bonds and notes thereunder to finance educational facilities projects through loans to private, nonprofit institutions of higher education within the Commonwealth whose primary purpose is to provide collegiate or graduate education and not to provide religious training or theological education, and to refund outstanding bonds and notes. Such bonds are revenue bonds payable primarily from loan repayments made by the respective private, nonprofit institutions of higher education. As of June 30, 2008, \$455,295,000 of such obligations were outstanding under this program.

## **Authority Members**

The Authority consists of the State Treasurer, the State Comptroller, the Director of the Department of Planning and Budget of the Commonwealth, the Executive Director of the State Council of Higher Education for Virginia and seven additional members appointed for four-year terms by the Governor of Virginia and subject to confirmation by the General Assembly. The officers and members of the Authority are:

**Officers:**

William L. Nusbaum, Chairman  
John F. "Jack" Carter II, Vice Chairman  
Manju S. Ganeriwala, Treasurer  
Evelyn R. Whitley, Secretary  
Janet A. Aylor, Assistant Secretary

**Members:**

<b><u>NAME</u></b>	<b><u>TERM</u></b>	<b><u>OCCUPATION</u></b>
Manju S. Ganeriwala	ex officio	State Treasurer, Commonwealth of Virginia
David A. Von Moll	ex officio	State Comptroller, Commonwealth of Virginia
Daniel S. Timberlake	ex officio	Director, Department of Planning and Budget, Commonwealth of Virginia
Daniel J. LaVista	ex officio	Executive Director, State Council of Higher Education for Virginia, Commonwealth of Virginia
William L. Nusbaum	June 30, 2010	Attorney, Williams Mullen Norfolk, Virginia
Jefferson S. Cooper	June 30, 2012	Owner and Vice President, Cooper Realty, Inc. Norfolk, Virginia
Vinod B. Agarwal	June 30, 2012	Chairman, Department of Economics, Old Dominion University Norfolk, Virginia
John F. "Jack" Carter II	June 30, 2010	Attorney, The Carter Law Office, Virginia Beach, Virginia
Joseph S. Testa	June 30, 2013*	Vice President, State Government Relations, American Express McLean, Virginia
Edward Villanueva	June 30, 2010	Retired, Financial Executive Richmond, Virginia
Elaine R. Wilde	June 30, 2010	Divisional Vice President, Public Sector Eastman Kodak Company Washington, D. C.

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\*Subject to confirmation by the General Assembly of the Commonwealth of Virginia

**THE 21ST CENTURY COLLEGE AND EQUIPMENT PROGRAMS**

The 2009F Bonds are bonds for the 21st Century College and Equipment Programs. Payments of principal and interest on the 2009F Bonds in any fiscal year are payable from appropriations to be made by the General Assembly.

Chapter 912 of the 1996 Virginia Acts of Assembly (Item C-7.10) established a financing program entitled the 21st Century College Trust Fund, since referred to as the 21st Century College Program (the "21st Century College Program"), pursuant to which and to subsequent legislation, the Authority has been authorized to provide financing for 21st Century College Projects at public institutions of higher education in the Commonwealth. See **"THE AUTHORITY – 21st Century College and Equipment Programs"** herein. In previous years, the following Chapters of the Virginia Acts of Assembly in the specified years authorizes the Authority to issue bonds to finance all or any portion of the costs of certain capital projects at specified public institutions of higher education in the Commonwealth:

<u>Chapter Number</u>	<u>Acts of Assembly Year</u>	<u>Amount</u>
912	1996	\$ 163,000,000
1072	2000	2,413,000
814	2002	206,392,431
887	2002	174,198,996
1042	2003	71,825,943
4	2004 Special Session I	191,989,765
847	2007	41,000,000
879	2008	450,156,373
1	2008 Special Session I	1,023,593,000
781	2009	378,206,062

Since 1986, the Authority has operated an equipment program to provide instructional and research equipment to state supported institutions of higher education. Prior to 1999, the Authority purchased and leased such equipment to such institutions. Since 1999, the Equipment Program contains no requirement for leases, and authorizes bonds issued to finance such equipment, which will be owned by institutions of higher education, which may be sold and issued at the same time with other obligations of the Authority. See **"THE AUTHORITY – 21st Century College and Equipment Programs"** herein.

**SOURCES AND USES OF PROCEEDS**

The following table sets forth estimates of the sources and uses of the proceeds of the 2009F Bonds.

Sources

Par Amount of 2009F-1 Bonds.....	\$ _____
Par Amount of 2009F-2 Bonds.....	_____
Net Original [Issue Premium/Discount] .....	_____
Total Sources of Funds .....	\$ _____

Uses

Construction of 21 <sup>st</sup> Century College Projects.....	\$ _____
Costs of Issuance and Underwriters' Discount.....	_____
Total Uses of Funds .....	\$ _____

**SOURCES OF PAYMENT AND SECURITY FOR THE 2009F BONDS**

**THE 2009F BONDS ARE LIMITED OBLIGATIONS OF THE AUTHORITY PAYABLE PRIMARILY FROM FUNDS APPROPRIATED FROM TIME TO TIME FOR SUCH PURPOSE BY THE GENERAL ASSEMBLY, WHICH IS UNDER NO LEGAL OBLIGATION TO MAKE SUCH APPROPRIATION. THE 2009F BONDS ARE NOT A DEBT OF THE COMMONWEALTH OR OF ANY**

**POLITICAL SUBDIVISION THEREOF, OTHER THAN THE AUTHORITY. NEITHER THE FAITH AND CREDIT NOR THE TAXING POWER OF THE COMMONWEALTH OR OF ANY POLITICAL SUBDIVISION THEREOF IS PLEDGED TO THE PAYMENT OF THE PRINCIPAL OF, PREMIUM, IF ANY, OR INTEREST ON THE 2009F BONDS. THE AUTHORITY HAS NO TAXING POWER.**

The revenues, receipts and funds pledged to the payment of all of the Bonds, including the 2009F Bonds, are as follows: (i) amounts on deposit from time to time in the funds and accounts created under the Master Indenture (except any amounts on deposit in the Rebate Fund); (ii) amounts, if any, appropriated by the General Assembly to the Treasury Board and forwarded by the Treasury Board to the Authority, in accordance with the provisions of the Amended and Restated Payment Agreement (as defined herein) for the payment of debt service on the Bonds; and (iii) other property of any kind from time to time pledged to the payment of the Bonds (together the "Trust Estate"). The General Assembly has no legal obligation to make appropriations for the payment of debt service on the Bonds.

The 2009F Bonds represent the twenty-second series of Bonds issued under the Master Indenture. The Master Indenture authorizes the issuance of Additional Bonds upon the terms and conditions set forth in the Master Indenture. As to the security listed above, the 2009F Bonds will be secured equally and ratably with the outstanding Prior Bonds and any Additional Bonds. See "**THE MASTER INDENTURE**" herein.

Although the Master Indenture permits any series of Bonds to be additionally secured by certain types of credit or liquidity support, **there is no credit or liquidity facility for the 2009F Bonds.** Furthermore, although the Master Indenture permits the creation of a debt service reserve fund to secure any series of Bonds, **there is no debt service reserve fund for the 2009F Bonds.**

#### **Payment Agreement**

The Authority and the Treasury Board have entered into an Amended and Restated Payment Agreement that provides, among other things, the procedures for specifying the amount of funds required to pay debt service due or expected to become due on the Bonds (including certain administrative expenses and rebate amounts), requesting General Assembly appropriation of funds sufficient to pay such amounts, and paying such amounts. The Amended and Restated Payment Agreement requires the Authority and the Treasury Board to use their best efforts to have (a) the Governor include, among other things, the amount so specified in each biennial or any supplemental budget of the Commonwealth and (b) the General Assembly appropriate the amount requested by the Governor. Once the amounts for debt service on the Bonds are appropriated by the General Assembly, the Authority and the Treasury Board are required under the Amended and Restated Payment Agreement to process the necessary requisitions and documents for payment to the Trustee of debt service on the Bonds and any other amounts required by the Master Indenture, including certain administrative expenses and rebate amounts. See "**THE AMENDED AND RESTATED PAYMENT AGREEMENT**" herein.

The Commonwealth never has failed to perform its obligations to budget, appropriate and pay pursuant to the Amended and Restated Payment Agreement or any similar agreement whereby the Commonwealth and its officers are bound to exercise their best efforts to budget and appropriate amounts sufficient to pay debt service when due.

#### **Appropriation Procedures**

The Amended and Restated Payment Agreement requires the Authority to deliver annually by December 1 to the Governor and the Director of the Department of Planning and Budget of the Commonwealth a statement setting forth the amount of debt service due or expected to become due on the Bonds for the next succeeding fiscal or biennial period. The Amended and Restated Payment Agreement requires the Authority and the Treasury Board, acting as Fiscal Agent on behalf of the Authority, to use its best efforts to have (1) the Governor include such amount in the biennial or any supplemental budget of the Commonwealth, and (2) the General Assembly appropriate such amount.

The General Assembly's current practice is to make a single direct appropriation to the Treasury Board for certain Commonwealth-related debt service obligations, including the Commonwealth's general obligation bonds, all bonds issued by the Authority, and certain other obligations with respect to the Commonwealth. Although there is no legal requirement that debt service on the Authority's bonds be included with other Commonwealth debt obligations in a single appropriation, the Authority currently anticipates that all debt service for Authority bonds would be contained in the same appropriation. The portion of any appropriation consisting of payments under the Amended and Restated Payment Agreement will be assigned directly to the Trustee for the payment of debt service on outstanding Bonds.

To the extent that the payments under the Amended and Restated Payment Agreement included in the Commonwealth's budget are appropriated by the General Assembly and approved by the Governor, the Fiscal Agent is obligated under the Amended and Restated Payment Agreement to pay amounts due under the Master Indenture to the Trustee.

**The General Assembly is not required, and is under no legal obligation, to make an appropriation for any amount or payment under the Amended and Restated Payment Agreement or otherwise in respect of any Bonds. The General Assembly, however, has never failed to make an appropriation to the Authority for payment of debt service on the Authority's bonds.**

### **Current Budget Appropriation and Recent Developments**

Virginia's economy, like that of other states, has experienced the impact of reduced consumer confidence, job losses and housing market declines during the 2008-2010 biennium. The Governor and the General Assembly have implemented a series of strategies to address reduced general fund revenue projections of \$5.6 billion since the beginning of the 2008-2010 biennium. Revenues have since continued to decline, prompting the Governor to convene, in August 2009, both the Governor's Advisory Board of Economists and the Governor's Advisory Council on Revenue Estimates to further consider the revenue forecast for fiscal year 2010. The August 2009 reforecast reduced projected general fund revenues by an additional \$1.2 billion for fiscal year 2010. When added to the fiscal year 2009 revenue forecast shortfall of \$300 million and netted against the projected general fund balance of \$150 million included in the 2009 Appropriation Act, the resulting revenue shortfall for the remainder of the 2008-2010 biennium is projected to be approximately \$1.35 billion.

On September 8, 2009, the Governor announced planned budgetary actions to address the \$1.35 billion revenue shortfall in fiscal year 2010. The Governor's plan proposes no tax increases. There are no proposed reductions to K-12 education funding pending approval by the federal government of an application to further use federal stimulus funding for such purpose. The plan includes a number of budget reduction strategies that are being implemented immediately, including reversion of agency fiscal year 2009 balances, closure of two correctional facilities and a juvenile detention facility, implementation of certain agency-submitted spending reduction plans, elimination of 929 positions and deferral of employer retirement contributions otherwise due in the last quarter of fiscal year 2010. The plan also calls for the withdrawal of \$283 million from the Revenue Stabilization Fund. This proposed withdrawal is smaller than the amount permitted by law and will leave a balance in the Revenue Stabilization Fund of \$300 million after interest is accrued for fiscal year 2010. Further information on the September 2009 fiscal year 2010 budget reduction plan can be found at <http://dpb.virginia.gov/forms/20090908-1/Reductions2010.PDF>

The Governor's Advisory Board of Economists and the Governor's Advisory Council on Revenue Estimates will be reconvened in the Fall of 2009 to review the interim revenue forecast for the upcoming 2010-2012 biennium.

For further discussion, see the subsections entitled "**THE 2008 APPROPRIATION ACT**," and "**THE 2009 AMENDMENTS TO THE 2008 APPROPRIATION ACT**" in *Appendix B* attached hereto.

**It is expected that the Bonds, including the 2009F Bonds, will be paid primarily from the amounts, if any, appropriated by the General Assembly for the payment of the Bonds as described above. The General Assembly may amend its appropriation acts to reduce or delete such appropriation, and the General Assembly has no obligation to make any appropriations to pay debt service on the Bonds in future years.**

## **Additional Bonds**

The Authority may issue Additional Bonds to undertake additional projects or additional portions of ongoing projects. See "**THE AUTHORITY**" herein. Any Additional Bonds issued by the Authority will be equally and ratably secured and payable pursuant to the Master Indenture with the 2009F Bonds and the outstanding Prior Bonds. See "**THE MASTER INDENTURE**" herein.

## **Information Pertaining to Commonwealth**

*Appendix A* attached hereto contains the comprehensive financial statements of the Commonwealth for its fiscal year ended June 30, 2008. *Appendices B* and *C* attached hereto contain, respectively, certain financial and demographic/economic information pertaining to the Commonwealth.

## **THE 2009F BONDS**

### **General**

The 2009F Bonds will be issued as fully registered bonds in book-entry form in the principal amounts set forth on the inside front cover page of this Official Statement. The 2009F Bonds will be dated the date of their original issuance and delivery and will be issued in denominations of \$5,000 or any integral multiples thereof and will be registered in the name of The Depository Trust Company, New York, New York ("DTC"), or its nominee, as securities depository. Interest on the 2009F Bonds will be calculated on a 30/360 basis at the rates, and the 2009F Bonds will mature on the dates and in the amounts as set forth on the inside front cover page of this Official Statement. Interest on the 2009F Bonds will be payable on February 1 and August 1 of each year, commencing August 1, 2010. Payments will be made to the bondholders shown as owners on the registration books kept by the Trustee on the 15th day of the month preceding each interest payment date.

### **Build America Bonds**

The America Recovery and Reinvestment Act of 2009 (the "Recovery Act") authorizes the Authority to issue federally taxable bonds known as "Build America Bonds" to finance capital expenditures for which it could issue federally tax-exempt bonds and to elect to receive a subsidy payment (a "Subsidy Payment") from the federal government equal to the amount of 35% of each interest payment on such taxable bonds. At the time of sale, the Authority will determine whether to issue the 2009F-2 Bonds as federally taxable Build America Bonds or whether to issue the 2009F-2 Bonds as traditional tax-exempt bonds. The final Official Statement will describe the manner of issuance of the 2009F-2 Bonds. If the 2009F-2 Bonds are issued as Build America Bonds, the Subsidy Payment will be paid to the Authority; no registered owner of the 2009F-2 Bonds will be entitled to a tax credit or Subsidy Payment, and interest paid to registered owners of 2009F-2 Bonds will be subject to federal income tax but will be exempt from Commonwealth income tax. See "**TAX MATTERS - Federally Taxable Build America Bonds.**" The Subsidy Payments have not been pledged to the payment of the 2009F-2 Bonds. The Subsidy Payments are not full faith and credit obligations of the United States.

### **Book-Entry-Only System**

*The description that follows of the procedures and recordkeeping with respect to beneficial ownership interests in the 2009F Bonds, payments of redemption proceeds, distributions, and dividend payments on the 2009F Bonds to DTC its nominee, Direct and Indirect Participants (as defined below) or Beneficial Owners, confirmation and transfer of beneficial ownership interests in the 2009F Bonds and other bond-related transactions by and between DTC, Direct and Indirect Participants and Beneficial Owners is based solely on information furnished by DTC. None of the Authority, the Commonwealth, the Trustee or the Underwriters assume any responsibility for the accuracy or adequacy of the information included in such description.*

DTC will act as securities depository for the 2009F Bonds. The 2009F Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may

be requested by an authorized representative of DTC. One fully-registered 2009F Bond certificate will be issued for each maturity of the 2009F Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of the 2009F Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the 2009F Bonds on DTC's records. The ownership interest of each actual purchaser of each 2009F Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmation providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the 2009F Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the 2009F Bonds, except in the event that use of the book-entry system for the 2009F Bonds is discontinued.

To facilitate subsequent transfers, all 2009F Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of 2009F Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the 2009F Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such 2009F Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of the 2009F Bonds may wish to take certain steps to augment transmission to them of notices of significant events with respect to the 2009F Bonds, such as redemptions, tenders, defaults and proposed amendments to the 2009F Bond documents. For example, Beneficial Owners of the 2009F Bonds may wish to ascertain that the nominee holding the 2009F Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of the notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the 2009F Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the 2009F Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Authority as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the 2009F Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions, and dividend payments on the 2009F Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Authority or the Trustee, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Trustee, or the Authority, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Authority or the Trustee, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants. **THE AUTHORITY AND THE COMMONWEALTH CAN GIVE NO ASSURANCES THAT DIRECT AND INDIRECT PARTICIPANTS WILL PROMPTLY TRANSFER PAYMENT TO BENEFICIAL OWNERS.**

DTC may discontinue providing its services as depository with respect to the 2009F Bonds at any time by giving reasonable notice to the Authority or the Trustee. Under such circumstances, in the event that a successor depository is not obtained, 2009F Bond certificates are required to be printed and delivered.

The Authority may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, 2009F Bond certificates will be printed and delivered to DTC.

*The foregoing information concerning DTC and DTC's book-entry system has been obtained from sources that the Authority believes to be reliable. None of the Authority, the Commonwealth, the Trustee or the Underwriters takes any responsibility for the accuracy thereof.*

**BECAUSE DTC IS TREATED AS THE OWNER OF THE BONDS FOR SUBSTANTIALLY ALL PURPOSES UNDER THE MASTER INDENTURE, BENEFICIAL OWNERS MAY HAVE A RESTRICTED ABILITY TO INFLUENCE IN A TIMELY FASHION REMEDIAL ACTION OR THE GIVING OR WITHHOLDING OF REQUESTED CONSENTS OR OTHER DIRECTIONS. IN ADDITION, BECAUSE THE IDENTITY OF BENEFICIAL OWNERS IS UNKNOWN TO THE AUTHORITY, THE COMMONWEALTH OR DTC, IT MAY BE DIFFICULT TO TRANSMIT INFORMATION OF POTENTIAL INTEREST TO BENEFICIAL OWNERS IN AN EFFECTIVE AND TIMELY MANNER. BENEFICIAL OWNERS SHOULD MAKE APPROPRIATE ARRANGEMENTS WITH THEIR BROKER OR DEALER REGARDING DISTRIBUTION OF INFORMATION REGARDING THE BONDS THAT MAY BE TRANSMITTED BY OR THROUGH DTC.**

**So long as Cede & Co., as nominee for DTC, is the sole bondholder, the Authority and the Trustee shall treat Cede & Co. as the only bondholder for all purposes under the Master Indenture, including receipt of all redemption proceeds, distributions, and dividend payments on the 2009F Bonds, receipt of notices, voting and requesting or directing the Authority and the Trustee to take or not to take, or consenting to, certain actions under the Master Indenture.**

**The Authority and the Trustee have no responsibility or obligation to the Direct and Indirect Participants or the Beneficial Owners with respect to (a) the accuracy of any records maintained by DTC or any Direct or Indirect Participant; (b) the payment by any Direct or Indirect Participant of any amount due to any Beneficial Owner in respect of the redemption proceeds, distributions, and dividend payments on the 2009F Bonds in the sending of any transaction statements; (c) the delivery or timeliness of delivery by DTC or any participant of any notice to any Beneficial Owner which is required or permitted under the terms of the Master Indenture to be given to bondholders; (d) the selection of the Beneficial Owners to receive payments**

**upon any partial redemption of the 2009F Bonds, or (e) other action taken by DTC or Cede & Co. as bondholder, including the effectiveness of any action taken pursuant to an Omnibus Proxy.**

The Authority or the Trustee may enter into amendments to the agreement with DTC or successor agreements with a successor securities depository, relating to the book-entry system to be maintained with respect to the 2009F Bonds without the consent of Beneficial Owners or bondholders.

*Use of Certain Terms in Other Sections of this Official Statement.* In reading this Official Statement it should be understood while the 2009F Bonds are in the book-entry-system, references in other sections of this Official Statement to registered owners should be read to include the person for which the Participant acquires an interest in the 2009F Bonds, but (i) all rights of ownership must be exercised through DTC and the book-entry-only system, and (ii) except as described above, notices that are to be given to registered owners under the Master Indenture will be given only to DTC.

### **Redemption Provisions**

*Optional Redemption.* The 2009F Bonds maturing on or after February 1, 2021 are subject to optional redemption prior to maturity on or after February 1, 2020 in whole or in part at any time at a redemption price of par plus accrued interest to the redemption date.

*[Mandatory Sinking Fund Redemption. Mandatory redemption provisions will be included in the final Official Statement only if the successful bidder elects to combine, in accordance with the respective Notices of Sale, serial maturities into one or more term bonds.]*

Bonds maturing on February 1, 2020, are required to be redeemed prior to maturity, in part, on February 1 in years and amounts and at a redemption price of 100% of the principal amount thereof to be redeemed plus interest accrued and unpaid to the redemption date, as follows:

<u>Year</u>	<u>Amount</u>	<u>Year</u>	<u>Amount</u>
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The Authority may receive a credit against the mandatory redemption requirement for any term bonds of the same maturity that have been purchased and canceled or optionally redeemed and not previously applied as a credit against a mandatory sinking fund requirement. To apply term bonds purchased or optionally redeemed as a credit against a redemption requirement, the State Treasurer shall instruct the Registrar, not less than 60 days before the next February 1, to so apply term bonds purchased or optionally redeemed as a credit and, in the case of term bonds purchased, shall tender the term bonds purchased to the Registrar for cancellation.]

*[Extraordinary Optional Redemption for the 2009F-2 Bonds Sold and Issued as Build America Bonds.* Before February 1, 2020, the 2009F-2 Bonds sold and issued as Build America Bonds are subject to redemption in or in part at any time, in any order of maturities at the option of the Authority, on at least 30 days' notice, upon the occurrence of an Extraordinary Event (as defined below), at a redemption price equal to the greater of:

- (1) 100% of the principal amount of such 2009F-2 Bonds to be redeemed; or
- (2) the sum of the present value of the remaining scheduled payments of principal and interest to the maturity date of such 2009F-2 Bonds to be redeemed, not including any portion of those payments of interest accrued and unpaid as of the date on which such 2009F-2 Bonds are to be redeemed, discounted to the date on which such 2009F-2 Bonds are to be redeemed on a semi-annual basis, assuming a 360-day year consisting of twelve 30-day months, at the Treasury Rate (described below), plus 100 basis points; plus, in each case, accrued interest on such 2009F-2 Bonds to be redeemed to the redemption date.

An "Extraordinary Event" will have occurred if the Authority determines that a material adverse change has occurred to Section 54AA or 6431 of the Code (as such Sections were added by Section 1531 of the Recovery

Act, pertaining to “Build America Bonds”) or there is any guidance published by the Internal Revenue Service or the United States Department of the Treasury with respect to such Sections or any other determination by the Internal Revenue Service or the United States Department of the Treasury, which determination is not the result of any act or omission by the Authority to satisfy the requirements to qualify to receive the 35% cash subsidy payment from the United States Department of the Treasury, pursuant to which the Authority’s 35% cash subsidy payment from the United States Department of the Treasury is reduced or eliminated.

“Treasury Rate” means, with respect to any redemption date for a particular 2009F-2 Bond, the yield to maturity as of such redemption date of United States Treasury securities with a constant maturity (as compiled and published in the most recent Federal Reserve Statistical Release H.15 (519) that has become publicly available at least two business days prior to the redemption date (excluding inflation indexed securities or, if such Statistical Release is no longer published, any publicly available source of similar market data) most nearly equal to the period from the redemption to the maturity date of the 2009F-2 Bond to be redeemed; provided, that if the period from the redemption date to such maturity date is less than one year, the weekly average yield on actually traded United States Treasury securities adjusted to a constant maturity of one year will be used.]

### **Manner of Redemption**

Whenever Bonds are to be redeemed, the State Treasurer shall cause notice of the call for redemption to be sent by mail, not less than 30 nor more than 60 days before the redemption date, identifying the Bonds or portions thereof to be redeemed to DTC or its nominee as the registered owner thereof. If no qualified securities depository is the registered owner of the Bonds, notice of redemption shall be mailed to the registered owners of the Bonds. If less than all of the Bonds are called for redemption, the Bonds to be redeemed shall be selected in such manner as may be determined by the State Treasurer to be in the best interest of the Commonwealth. For the Bonds sold and issued as tax-exempt bonds, if less than all of the Bonds of a single maturity are called for redemption, the Bonds to be redeemed shall be selected by lot. During the period that DTC or its nominee is registered owner of the Bonds, the State Treasurer shall not be responsible for mailing notices of redemption to the Beneficial Owners.

For 2009F-2 Bonds issued as federally taxable Build America Bonds, if less than all of any maturity of such 2009F-2 Bonds will be called for redemption, the particular 2009F-2 Bond to be redeemed will be selected on a pro-rata basis. With respect to such 2009F-2 Bonds sold, “pro rata” is determined, in connection with any mandatory sinking fund redemption or any optional redemption in part, by multiplying the principal amount of the 2009F-2 Bonds of such maturity to be redeemed on the applicable redemption date by a fraction, the numerator of which is equal to the principal amount of the 2009F-2 Bond of such maturity owned by the registered owner, and the denominator of which is equal to the total amount of the 2009F-2 Bonds of such maturity then outstanding immediately prior to such redemption date, and then rounding the product down to the next lower integral multiple of \$5,000; provided that the portion of any 2009F-2 Bonds to be redeemed are required to be in authorized denominations and all 2009F-2 Bonds of a maturity to remain outstanding following any redemption are required to be in authorized denominations. If the 2009F-2 Bonds are in book-entry form at the time of such redemption, the State Treasurer will instruct DTC to instruct the DTC participants to select the specific 2009F-2 Bonds for redemption on a pro rata basis among Beneficial Owners, and the State Treasurer shall not have any responsibility to ensure that DTC or the DTC participants properly select such 2009F-2 Bonds for redemption.

## DEBT SERVICE REQUIREMENTS

The following table sets forth the debt service requirements for all Bonds that will be outstanding as of the issuance of the 2009F Bonds on a fiscal year basis through fiscal year 2030.

Fiscal Year	Outstanding Master Indenture Debt Service <sup>(1) (2)(3)</sup>	2009F Bonds			Total Fiscal Year Debt Service
		Principal	Interest	Fiscal Year Debt Service	
2010	\$ 134,048,074 <sup>(3)</sup>				
2011	146,069,088				
2012	133,219,815				
2013	114,462,380				
2014	114,318,913				
2015	114,317,252				
2016	106,059,109				
2017	106,127,376				
2018	92,708,091				
2019	78,382,731				
2020	77,016,781				
2021	75,878,160				
2022	74,423,631				
2023	68,084,581				
2024	59,722,081				
2025	49,214,064				
2026	44,124,806				
2027	34,593,869				
2028	30,910,944				
2029	23,458,788				
2030					
Total <sup>(4)</sup>	\$1,677,140,532				

- (1) The outstanding Master Indenture debt service reflects the Authority's current expectation to optionally redeem \$111,235,000 of the outstanding principal amount of the Authority's Variable Rate Educational Facilities Revenue Bonds (21st Century College and Equipment Programs), Series 2006B and Series 2006C (the "Variable Rate Bonds") in accordance with a pre-determined schedule. HOWEVER, THE AUTHORITY IS UNDER NO LEGAL OBLIGATION TO REDEEM THE VARIABLE RATE BONDS ON SUCH SCHEDULE, AND ANY OPTIONAL REDEMPTION OF THE VARIABLE RATE BONDS IS SUBJECT TO CERTAIN CONDITIONS, INCLUDING THE AVAILABILITY OF APPROPRIATED AMOUNTS FOR SUCH PURPOSE.
- (2) Interest on the Variable Rate Bonds is estimated based on the assumed rate of 4.00% per annum.
- (3) The fiscal year 2010 row represents all debt service payable from July 1, 2009 through June 30, 2010.
- (4) Totals may not add due to rounding.

### THE AMENDED AND RESTATED PAYMENT AGREEMENT

In addition to the information presented in "**SOURCES OF PAYMENT AND SECURITY FOR THE 2009F BONDS**" herein, the following summarizes certain provisions of the Amended and Restated Payment Agreement entered into between the Authority and the Treasury Board and dated as of June 1, 1999 (the "Amended and Restated Payment Agreement") which amended, restated and replaced the Payment Agreement dated as of December 1, 1996 between the Authority and the Treasury Board. This summary does not purport to be comprehensive or definitive and is qualified by reference to the Amended and Restated Payment Agreement in its entirety, copies of which may be obtained at the offices of the Treasury Board, the Trustee or the Authority.

The Amended and Restated Payment Agreement requires the Authority to deliver annually by December 1 to the Governor and the Director of the Department of Planning and Budget of the Commonwealth a statement of the amount of principal and interest coming due or expected to be coming due on the Bonds and all other amounts required to be paid under the Master Indenture, including administrative expenses and rebate amounts during the next succeeding fiscal or biennial period, as applicable, and to request that the Governor include in his budget to be

delivered to the next session of the General Assembly a provision that there be appropriated such amount for such purpose from legally available funds.

The Authority will use its best efforts to have (i) the Governor include in each biennial or any supplemental budget he presents to the General Assembly the amounts so requested, and (ii) the General Assembly, appropriate and reappropriate, as applicable, such amounts.

The Treasury Board will use its best efforts to have (i) the Governor include in each biennial or supplemental budget he presents to the General Assembly the amounts described above, and (ii) the General Assembly appropriate such amounts.

The Authority will provide to the Treasury Board, by January 1 and July 1 of each year, all required requisitions and documents and take all actions necessary to have paid to the Treasury Board from legally available funds and all amounts due to the Treasury Board under the Amended and Restated Payment Agreement, and to request the Treasury Board to make such payment to the Trustee.

The Treasury Board will use its best efforts to obtain by January 1 and July 1 of each year the appropriate requisitions and documents needed from the Authority to make all payments due under the Master Indenture to the Trustee. The Treasury Board, as Fiscal Agent of the Authority, will receive appropriation by the General Assembly for the payment of principal of, redemption premium, if any, interest on and all other amounts payable with respect to the Bonds, including administrative expenses and rebate amounts, and will transfer such amounts to the Trustee as necessary for the Trustee to make such payments when due.

The Trustee is a third party beneficiary of the Amended and Restated Payment Agreement and is entitled to enforce, on behalf of the holders of the Bonds, all of the obligations and rights of the Authority and the Treasury Board to the same extent as if the Trustee were one of the contracting parties.

#### **THE MASTER INDENTURE**

The 2009F Bonds are being issued pursuant to the Master Indenture and the Twentieth Supplemental Indenture or Twenty-First Supplement Indenture, as applicable. The 2009F Bonds will be the twentieth and twenty-first series of Bonds issued under the Master Indenture. The 2009F Bonds will be equally and ratably secured by the Master Indenture with (i) the outstanding Prior Bonds and (ii) any additional bonds that may be issued in the future pursuant to the Master Indenture ("Additional Bonds" and collectively with the outstanding Prior Bonds, the "Bonds"), without preference, priority or distinction on account of the actual time or times of their authentication, delivery or maturity, except as noted in "**SOURCES OF PAYMENT AND SECURITY FOR THE 2009F BONDS**" herein.

THE FOLLOWING, IN ADDITION TO THE INFORMATION PRESENTED IN "**THE 2009F BONDS**" HEREIN SUMMARIZES CERTAIN PROVISIONS OF THE MASTER INDENTURE. THIS SUMMARY DOES NOT PURPORT TO BE COMPREHENSIVE OR DEFINITIVE AND IS QUALIFIED BY REFERENCES TO THE MASTER INDENTURE, INCLUDING ALL SUPPLEMENTAL INDENTURES, IN ITS ENTIRETY. ALL CAPITALIZED TERMS NOT OTHERWISE DEFINED HEREIN SHALL HAVE THE SAME MEANING AS GIVEN TO THOSE TERMS IN THE INDENTURE, COPIES OF WHICH MAY BE OBTAINED AT THE OFFICE OF THE AUTHORITY OR THE TRUSTEE.

The 2009F Bonds are limited obligations of the Authority. Principal, premium, if any, and interest on the 2009F Bonds are payable solely from and secured by appropriations anticipated to be made by the General Assembly and by the funds and accounts held by the Trustee pursuant to the Master Indenture.

#### **Pledge of Revenues and Funds; Parity of Bonds**

The Master Indenture constitutes a continuing, irrevocable pledge of the Trust Estate to secure payment of the principal of and premium, if any, and interest on all Bonds which may, from time to time, be executed, authenticated and delivered under the Master Indenture, subject only to the right of the Authority to make

application thereof to other purposes as provided herein. All Bonds shall in all respects be equally and ratably secured under the Master Indenture without preference, priority or distinction on account of the actual time or times of their authentication, delivery or maturity, so that all Bonds at any time outstanding under the Master Indenture shall have the same right, lien and preference under and by virtue of the Master Indenture with like effect as if they had all been executed, authenticated and delivered simultaneously, except that a Credit or Liquidity Facility provided for one or more Series of Bonds shall secure or provide liquidity only for the applicable Series of Bonds. **There is no credit or liquidity facility for the 2009F Bonds.**

### **Establishment of Funds and Cash Flow**

The Master Indenture establishes the following Funds:

- (1) *Construction Fund.* Moneys deposited in the Construction Fund from the proceeds of the Bonds will be used to pay costs of the Projects or to retire, refund or otherwise defease any indebtedness incurred by the Authority under the 21st Century College and Equipment Programs.
- (2) *Bond Fund.* The Trustee shall deposit in the Bond Fund: any amounts transferred from the Construction Fund or the Cost of Issuance Fund; all payments or prepayments received by the Trustee from any appropriations made by the General Assembly under the 21st Century College and Equipment Programs (excluding the Trustee's fees and expenses); proceeds of any condemnation award or insurance recovery that will not be used to repair, reconstruct or restore a Project; and any other amounts authorized to be deposited in the Bond Fund.
- (3) *Cost of Issuance Fund.* Moneys deposited in the Cost of Issuance Fund from the proceeds of the Bonds will be used to pay costs incurred with respect to the issuance of the respective Series of Bonds.
- (4) *Other Funds and Accounts.* The Authority may establish other funds, accounts and subaccounts as the Authority may deem desirable.

### **Events of Default and Remedies**

The following are Events of Default under the Master Indenture:

- (1) If payment by the Authority with respect to any installment of interest on any Bond is not made in full when the same becomes due and payable;
- (2) If payment by the Authority with respect to the principal of any Bond is not made in full when the same becomes due and payable, whether at maturity or by proceedings for redemption or otherwise;
- (3) If the Authority fails to observe or perform any covenants or agreements on its part under the Master Indenture for a period of 60 days after the date on which written notice of such failure, requiring the same to be remedied, is given to the Authority by the Trustee, or to the Authority and the Trustee by the Holders of at least 25% in aggregate principal amount of Bonds then Outstanding; provided that, if the breach of covenant or agreement is one that can be remedied but cannot be completely remedied within such 60 day period, it will not be an Event of Default so long as the Authority has taken active steps within such 60 day period to remedy the failure and is diligently pursuing such remedy; and
- (4) If the Authority institutes proceedings to be adjudicated a bankrupt or insolvent, or consents to the institution of bankruptcy or insolvency proceedings against it, or files a petition or answer or consent seeking reorganization or relief under the Federal Bankruptcy Code or any other similar applicable federal or state law, or consents to the filing of any such petition or to the appointment of a receiver, liquidator, assignee, trustee or sequestrator (or other similar official) of the Authority or of any substantial part of its property, or makes an assignment for the benefit of creditors, or admits in writing its inability to pay its debts generally as they become due.

### **Amendments and Supplemental Indentures**

The Authority and Trustee may, without consent of or notice to any of the Holders, enter into one or more Supplemental Indentures to:

- (1) Cure any ambiguity or formal defect or omission;
- (2) Correct or supplement any provision which may be inconsistent with any other provision;
- (3) Grant or confer upon the Holders any additional rights, remedies, powers, or authority that may lawfully be granted or conferred upon them;
- (4) Secure additional revenues or provide additional security or reserves for payment of the Bonds;
- (5) Preserve the excludability of interest on any tax-exempt Bonds from gross income for purposes of federal income taxes;
- (6) Modify, amend or supplement the Master Indenture to permit the qualification thereof under the Trust Indenture Act of 1939, as amended, or any similar federal statute hereafter in effect or any state securities (Blue Sky) law;
- (7) Modify, amend or supplement the Master Indenture in such a manner as required to permit the Authority to comply with the provisions of the Internal Revenue Code of 1986, as amended (the "Code") relating to the rebate of certain earnings on the proceeds of the Bonds;
- (8) Modify, amend or supplement the Master Indenture in such a manner as required by the Rating Agencies to maintain their respective ratings on the Bonds;
- (9) Authorize the issuance of and to secure one or more Series of Bonds; and
- (10) Modify, amend or supplement the Master Indenture in any manner as will not, in the opinion of the Trustee, prejudice in any material respect the rights of the Holders of the Bonds then Outstanding.

The Holders of not less than a majority in aggregate principal amount of the Bonds may consent to or approve, from time to time, the execution by the Authority and the Trustee of such Supplemental Indentures for the purpose of modifying, altering, amending, adding to or rescinding any of the provisions contained in the Master Indenture except:

- (1) Extending the stated maturity of or time for paying the interest on any Bond or reduce the principal amount of or the redemption premium or rate of interest payable on any Bond without the consent of the Holder of such Bond;
- (2) Giving preference or priority to any Bond over any other Bond; or
- (3) Reducing the percentage of the holders of the aggregate principal amount of Bonds then Outstanding required for any consent to any such Supplemental Indenture.

### **Defeasance**

If the Authority shall pay or cause to be paid from an irrevocable escrow of cash and direct, non-callable obligations of the United States of America, the principal of and premium, if any, and interest on all (or less than all) of such Bonds, then in that case, the right, title and interest of the owners of such Bonds in the security pledged to the payment of the Bonds shall cease.

Bonds will be deemed to have been paid for purposes of the foregoing sentence when there shall have been deposited with a depository either moneys in an amount which, or non-callable, direct obligations of the United States of America, or evidence of ownership of such obligations, the principal and interest on which, shall be sufficient to pay when due the principal, redemption premium, if any, and interest on such Bonds to their maturity or earlier redemption date, and the other requirements of the Master Indenture are met.

### **Enforceability of Remedies**

The remedies available to the Trustee, the Authority or the Owners of the Bonds upon an Event of Default under the Master Indenture are in many respects dependent upon judicial actions, which are often subject to discretion and delay. Under existing constitutional and statutory law and judicial decisions, the remedies provided in the Master Indenture may not be readily available or may be limited. The various legal opinions to be delivered concurrently with the delivery of the Bonds and the Master Indenture will be qualified as to the enforceability of the various legal instruments by limitations imposed by bankruptcy, reorganization, insolvency or other similar laws affecting the rights of creditors generally.

Certain actions may be taken and certain consents may be given under the Master Indenture by the Owners of specified percentages of the Bonds. The Authority may issue Additional Bonds. Depending upon the outstanding principal balances of such Additional Bonds, the Owners of such Additional Bonds may be able to take actions or give consents without obtaining the approval of any of the Owners of the Bonds.

### **SALE AT COMPETITIVE BIDDING**

The 2009F Bonds will be awarded pursuant to electronic competitive bidding to be held via PARITY® on Wednesday, December 2, 2009, unless such date is postponed or changed as described in the Notices of Sale contained in Appendix F to this Official Statement. This Preliminary Official Statement has been deemed final as of its date by the State Treasurer in accordance with the meaning and requirements of Rule 15c2-12, except for the omission of certain pricing and other information permitted to be omitted pursuant to the Rule. After the 2009F Bonds have been awarded, the State Treasurer will complete the Official Statement so as to be a "final official statement" within the meaning of Rule 15c2-12 (the "final Official Statement"). The final Official Statement will include, among other matters, the identity of the winning bidders and the managers of the syndicates, if any, submitting the winning bids, the expected selling compensation to underwriters of the 2009F Bonds and other information on the interest rate and offering prices or yields of the Bonds, as supplied by the winning bidders.

### **RATINGS**

Fitch Ratings ("Fitch"), Moody's Investors Service, Inc. ("Moody's") and Standard & Poor's Ratings Services, a division of The McGraw-Hill Companies, Inc. ("Standard & Poor's") have assigned the ratings of "\_\_\_," "\_\_\_," and "\_\_\_," respectively, to the 2009F Bonds.

Such ratings reflect only the views of the respective rating agencies and an explanation of the significance of such ratings may be obtained only from the respective rating agency. There can be no assurance given that such ratings will be continued for any given period of time or that they will not be revised downward or withdrawn entirely by such rating agencies if, in their judgment, the circumstances so warrant. Any such downward revision or withdrawal of either of such ratings may have an adverse effect on the liquidity and market price of the 2009F Bonds.

**Neither the Authority nor the Commonwealth has undertaken any responsibility after issuance of the 2009F Bonds to assure maintenance of such ratings or to oppose any proposed revision or withdrawal of such ratings.**

### **LEGAL MATTERS**

Certain legal matters relating to the authorization and validity of the 2009F Bonds will be subject to the approving opinion of Troutman Sanders LLP, Richmond, Virginia, Bond Counsel, which will be furnished at the expense of the Authority upon delivery of the 2009F Bonds (the Bond Opinion). The Bond Opinion will be limited to matters relating to authorization and validity of the 2009F Bonds and to the tax-exempt status of interest thereon as described "**TAX MATTERS**" herein. Bond Counsel has not been engaged to investigate the financial resources of the Authority or its ability to provide for payment of the 2009F Bonds, and the Bond Opinion will make no statement as to such matters or as to the accuracy or completeness of this Official Statement of any other information that may have been relied on by anyone in making the decision to purchase the 2009F Bonds. The proposed form of the Bond Opinion is set forth in *Appendix D* attached hereto.

### **TAX MATTERS**

#### **Federal Tax Exemption**

The Authority is issuing the 2009F-1 Bonds as tax-exempt bonds. At the time of sale of the 2009F-2 Bonds, the Authority will determine whether to issue the 2009F-2 Bonds as tax-exempt bonds or as Build America Bonds authorized by the Recovery Act. If the 2009F-2 Bonds are issued as tax-exempt bonds (if so issued together

with the 2009F-1 Bonds, the “Tax-Exempt Bonds”), the information contained under this caption “Federal Tax-Exemption” also shall be applicable to such 2009F-2 Bonds.

The Code contains a number of requirements and restrictions that apply to the Tax-Exempt Bonds, including investment restrictions, periodic payments of arbitrage profits to the United States, requirements regarding the proper use of proceeds of the Tax-Exempt Bonds and certain other matters. The proceedings of the Authority and the documents relating to the Tax-Exempt Bonds include provisions which, if complied with by the Authority and the Institutions, meet the requirements of the Code. Failure to comply with certain of such provisions may cause interest on the Tax-Exempt Bonds to become subject to federal income taxation retroactive to the date of issuance of the Tax-Exempt Bonds.

Assuming compliance by the Authority and the Institutions with the document provisions, in the opinion of Troutman Sanders LLP, Bond Counsel, under existing statutes, interest on the Tax-Exempt Bonds is excludable from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations, and is not taken into account in determining adjusted current earnings for the purpose of computing the federal alternative minimum tax imposed on corporations. Bond Counsel will express no opinion regarding other federal tax consequences arising with respect to the Tax-Exempt Bonds.

In rendering its opinion, Bond Counsel will rely without independent investigation on certain representations of and compliance with covenants by the Authority and the Institutions, including, without limitation, representations, covenants and certifications as to the use of the proceeds of the Tax-Exempt Bonds, compliance with the arbitrage reporting and rebate requirements, and other material factual matters. The inaccuracy of such representations and certifications and the failure to comply with such covenants may cause interest on the Tax-Exempt Bonds to be included in gross income for federal income tax purposes retroactive to the date of issuance of the Tax-Exempt Bonds.

In the opinion of Bond Counsel, under existing statutes, the Tax-Exempt Bonds, their transfer and the income therefrom (including any profit made on the sale thereof) shall at all times be free and exempt from taxation by the Commonwealth and by any municipality, county or other political subdivision thereof.

Ownership of tax-exempt obligations such as the Tax-Exempt Bonds may result in collateral tax consequences to certain taxpayers, including, without limitation, financial institutions, property and casualty insurance companies, certain foreign corporations doing business in the United States, certain S Corporations with excess passive income, individual recipients of Social Security or Railroad Retirement benefits, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry tax-exempt obligations. Prospective purchasers of the Tax-Exempt Bonds should consult with their tax advisor as to the applicability and impact of any collateral income tax consequences.

From time to time, there are legislative proposals in the Congress of the United States and in the states that, if enacted, could alter or amend the federal and state tax matters referred to above or adversely affect the market value of the Tax-Exempt Bonds. It cannot be predicted whether or in what form any such proposal might be enacted or whether if enacted it would apply to bonds issued prior to enactment. In addition, regulatory actions are from time to time announced or proposed and litigation is threatened or commenced which, of implemented or concluded in a particular manner, could adversely affect the market value of the Tax-Exempt Bonds.

#### **Federally Taxable Build America Bonds**

At the time of sale of the 2009F-2 Bonds, the Authority will determine whether to issue the 2009F-2 Bonds as Build America Bonds authorized by the Recovery Act or as tax-exempt bonds. **If the 2009F-2 Bonds are issued as Build America Bonds (the “Taxable Bonds”), the information contained under this caption, “Federally Taxable Build America Bonds” shall be applicable to such 2009F-2 Bonds. If the 2009F-2 Bonds are issued as tax-exempt bonds, then the information contained under this caption “Federally Taxable Build America Bonds” shall not be applicable to such 2009F-2 Bonds and should be disregarded.**

*Opinion of Bond Counsel.* The opinion of Bond Counsel with respect to the Taxable Bonds will state that, based on current law, interest on the Taxable Bonds is included in the gross income of the owners thereof for federal income tax purposes. In addition, the opinion of Bond Counsel will state that under existing statutes of the Commonwealth, interest on the Taxable Bonds is exempt from income taxation by the Commonwealth and any political subdivision thereof.

For the Taxable Bonds, the Authority will elect to receive cash subsidy payments equal to 35% of the interest payable on the Taxable Bonds from the United States Treasury. As a result of such election, holders of the Taxable Bonds will not be eligible to receive the tax credit otherwise permitted under Section 54AA(a) of the Code. The Code establishes certain ongoing requirements that must be met subsequent to the issuance and delivery of the Taxable Bonds in order for the Authority to continue to receive such subsidy payments. These requirements include, but are not limited to, requirements relating to use and expenditure of the available project proceeds of the Taxable Bonds, yield and other restrictions on investments of available project proceeds of the Taxable Bonds and the arbitrage rebate requirement that certain excess earnings on gross proceeds be rebated to the federal government. Noncompliance may cause the Taxable Bonds to fail to qualify for the receipt of the interest subsidy payments. The Authority has covenanted to comply with certain applicable requirements of the Code to assure the receipt of the interest subsidy payments in respect of the Taxable Bonds.

*Summary.* The following is a summary of certain of the United States federal income tax consequences of the ownership of the Taxable Bonds as of the date hereof. Each prospective purchaser of the Taxable Bonds should consult with its own tax advisor regarding the application of United States federal income tax laws, as well as any state, local, foreign or other tax laws, to its particular situation.

This summary is based on the Code, as well as Treasury regulations and administrative and judicial rulings and practice. Legislative, judicial and administrative changes may occur, possibly with retroactive effect, that could alter or modify the continued validity of the statements and conclusions set forth herein. This summary is intended as a general explanatory discussion of the consequences of holding the Taxable Bonds generally and does not purport to furnish information in the level of detail or with the prospective purchaser's specific tax circumstances that would be provided by a prospective purchaser's own tax advisor. For example, it generally is addressed only to original purchasers of the Taxable Bonds that are "U.S. holders" (as defined below), deals only with Taxable Bonds held as capital assets within the meaning of Section 1221 of the Code and does not address tax consequences to owners that may be relevant to investors subject to special rules, such as individuals, trusts, estates, tax-exempt investors, foreign investors, cash method taxpayers, dealers in securities, currencies or commodities, banks, thrifts, insurance companies, electing large partnerships, mutual funds, regulated investment companies, real estate investment trusts, S corporations, persons that hold Taxable Bonds as part of a straddle, hedge, integrated or conversion transaction, and persons whose "functional currency" (as defined in Section 985 of the Code) is not the U.S. dollar. In addition, this summary does not address alternative minimum tax issues or the indirect consequences to a holder of an equity interest in an owner of Taxable Bonds.

As used herein, a "U.S. holder" is a "U.S. person" that is a beneficial owner of a Taxable Bond. A "non-U.S. holder" is a holder (or beneficial owner) of a Taxable Bond that is not a U. S. person. For these purposes, a "U.S. person" is a citizen or resident of the United States, a corporation, partnership or other entity created or organized in or under the laws of the United States or any political subdivision thereof (except, in the case of a partnership, to the extent otherwise provided in Treasury regulations), an estate the income of which is subject to United States federal income taxation regardless of its source or a trust if (i) a United States court is able to exercise primary supervision over the trust's administration and (ii) one or more United States persons have the authority to control all of the trust's substantial decisions.

Tax Status of the Taxable Bonds. The Taxable Bonds will be treated, for federal income tax purposes, as a debt instrument. Accordingly, interest will be included in the income of the owner as it is paid (or, if the owner is an accrual method taxpayer, as it is accrued) as interest.

Owners of the Taxable Bonds that allocate a basis in the Taxable Bonds that is greater than the principal amount of the Taxable Bonds should consult their own tax advisors with respect to whether or not they should elect to amortize such premium under Section 171 of the Code.

If an owner purchases the Taxable Bonds for an amount that is less than the principal amount of the Taxable Bonds, and such difference is not considered to be de minimis, then such discount will represent market discount that ultimately will constitute ordinary income (and not capital gain). Further, absent an election to accrue market discount currently, upon a sale or exchange of a Taxable Bond, a portion of any gain will be ordinary income to the extent it represents the amount of any such market discount that was accrued through the date of sale. In addition, absent an election to accrue market discount currently, the portion of any interest expense incurred or continued to carry a market discount Taxable Bond that does not exceed the accrued market discount for any taxable year, will be deferred.

Sale and Exchange of Taxable Bonds. Upon a sale or exchange of a Taxable Bond, an owner generally will recognize gain or loss on the Taxable Bond equal to the difference between the amount realized on the sale and its adjusted tax basis in such Taxable Bond. Such gain or loss generally will be capital gain (although any gain attributable to accrued market discount of the Taxable Bond not yet taken into income will be ordinary). The adjusted basis of the owner in a Taxable Bond will (in general) equal its original purchase price increased by any original issue discount or market discount includible in the gross income of the owner with respect to the Taxable Bonds and decreased by any principal payments received on the Taxable Bonds. In general, if any Taxable Bond is held for longer than one year, any gain or loss would be long term capital gain or loss, and capital losses are subject to certain limitations.

Defeasance. The Authority may cause the deposit of moneys or securities in escrow in such amount and manner as to cause the Taxable Bonds to be deemed to be no longer outstanding (a “defeasance”). For federal income tax purposes, such defeasance could result in a deemed exchange under Section 1001 of the Code and a recognition by such owner of taxable income or loss, without any corresponding receipt of moneys. In addition, the character and timing of receipt of payments on the Taxable Bonds subsequent to any such defeasance could also be affected.

Foreign Investors. Distributions of the Taxable Bonds to a non-U.S. holder that has no connection with the United States other than holding its Taxable Bond generally will be made free of withholding tax, as long as that the non-U.S. holder has complied with certain tax identification and certification requirements.

Circular 230. Under 31 C.F.R. part 10, the regulations governing practice before the Internal Revenue Service (Circular 230), the Authority and its tax advisors are (or may be) required to state that (i) any advice contained herein, including any opinions of counsel referred to herein, is not intended or written to be used, and cannot be used, by any taxpayer for the purpose of avoiding penalties that may be imposed on the taxpayer; (ii) any such advice is written to support the promotion of marketing of the Taxable Bond and the transactions described herein (or in such opinion or other advice); and (iii) each taxpayer should seek advice based on the taxpayer’s particular circumstances from an independent tax advisor.

*Miscellaneous.* Prospective purchasers of the Taxable Bonds should consult their own tax advisors as to the status of interest on the Taxable Bonds under the tax laws of any state other than Virginia.

## **PROVISION FOR CONTINUING DISCLOSURE**

Rule 15c2-12 under the Securities Exchange Act of 1934, as amended (“Rule 15c2-12”), prohibits an underwriter from purchasing or selling municipal securities such as the 2009F Bonds, unless it has determined that the issuer of such securities and/or other persons deemed to be “material obligated persons” (hereinafter referred to as “MOPs”) have committed to provide (i) on an annual basis, certain financial information and operating data (“Annual Reports”), and, if available, audited financial statements, to the Municipal Securities Rulemaking Board (“MSRB”) via the MSRB’s Electronic Municipal Market Access System (“EMMA”) and (ii) notice of various events described in Rule 15c2-12, if material (“Event Notices”), to the MSRB via EMMA.

Authority Continuing Disclosure. The Authority will covenant, by executing a Continuing Disclosure Agreement for the benefit of the holders of the 2009F Bonds, the form of which is set forth in *Appendix E* attached

hereto, to provide to the MSRB via EMMA annually, not later than May 1 of each year, commencing May 1, 2010, Annual Reports and such annual financial statements as may be required by Rule 15c2-12 with respect to itself, as issuer.

The Authority also has covenanted to provide Event Notices with respect to the 2009F Bonds to the MSRB via EMMA. All filings made pursuant to Rule 15c2-12 under the Disclosure Agreement shall be made solely by transmitting such filings to the MSRB via EMMA, as described in 1934 Act Release No. 59062. Should the Securities and Exchange Commission approve any additional or subsequent internet-based electronic filing system for satisfying the continuing disclosure filing requirements of Rule 15c2-12, any filings required under the Continuing Disclosure Agreement may be made by transmitting such filings to such system, as described in the applicable Securities and Exchange Commission regulation or release approving such filing to such system, and such filing shall constitute compliance with provisions of the Rule 15c2-12 applicable to filing Annual Reports and Listed Events. As of the date of this Official Statement, the Authority has complied with its other undertakings regarding Rule 15c2-12.

*Commonwealth Continuing Disclosure.* The Commonwealth, which the Authority has determined to be a MOP for purposes of Rule 15c2-12, will covenant, by executing a Continuing Disclosure Agreement prior to issuance of the 2009F Bonds, to provide to the MSRB via EMMA, annually, not later than January 31 of each year commencing January 31, 2010, Annual Reports and such annual financial statements as may be required by Rule 15c2-12 with respect to itself. All filings made pursuant to Rule 15c2-12 under the Continuing Disclosure Agreement shall be made solely by transmitting such filings to the MSRB via EMMA, as described in 1934 Act Release No. 59062. Should the Securities and Exchange Commission approve any additional or subsequent internet-based electronic filings system for satisfying the continuing disclosure filing requirements of Rule 15c2-12, any filings required under the Continuing Disclosure Agreement may be made by transmitting such filing to such system, as described in the applicable Securities and Exchange Commission regulation or release approving such filing system, and such filing shall constitute compliance with provisions of the Rule 15c2-12 applicable to filing Annual Reports and Listed Events. In addition, the Commonwealth will covenant to provide to the Authority notice of any changes in the ratings of the Commonwealth's general obligation bonds. These covenants have been made in order to assist the Underwriters of the Bonds in complying with Rule 15c2-12(b)(5). The form of the Commonwealth's Continuing Disclosure Agreement is set forth in *Appendix E* attached hereto. As of the date of this Official Statement, the Commonwealth has complied with its other undertakings regarding Rule 15c2-12.

#### **FINANCIAL ADVISOR**

First Southwest Company is employed as Financial Advisor to the Authority in connection with the issuance of the Series 2009F Bonds. The Financial Advisor's fee for services rendered with respect to the sale of the Series 2009F Bonds is contingent upon the issuance and delivery of the Series 2009F Bonds. First Southwest Company has agreed, in its Financial Advisory contract, not to bid for the 2009F Bonds, either independently or as a member of a syndicate organized to submit a bid for the 2009F Bonds. First Southwest Company, in its capacity as Financial Advisor, does not assume any responsibility for the information, covenants and representations contained in any of the legal documents with respect to the federal income tax status of the Series 2009F Bonds, or the possible impact of any present, pending or future actions taken by any legislative or judicial bodies.

The Financial Advisor to the Authority has provided the following sentence for inclusion in this Official Statement. The Financial Advisor has reviewed the information in this Official Statement in accordance with, and as part of, its responsibilities to the Authority and, as applicable, to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Financial Advisor does not guarantee the accuracy or completeness of such information.

#### **LITIGATION**

There is no litigation now pending or threatened to restrain or enjoin the issuance, sale, execution or delivery of the 2009F Bonds, or in any way contesting or affecting the validity of the 2009F Bonds, any proceeding of the Authority taken with respect to the issuance or sale thereof, or the existence or powers of the Authority or the title of any officer of the Authority with respect to his office. See "**COMMONWEALTH OF VIRGINIA --**

**FINANCIAL AND OTHER INFORMATION -- Litigation"** in *Appendix B* attached hereto for a description of litigation involving the Commonwealth.

### **LEGALITY FOR INVESTMENT AND SECURITY FOR PUBLIC DEPOSITS**

The 2009F Bonds are securities in which all public officers and public bodies of the Commonwealth and its political subdivisions, all insurance companies and associations, all savings banks and savings institutions, including savings and loan associations, commercial banks and trust companies, beneficial and benevolent associations, administrators, guardians, executors, trustees and other fiduciaries in the Commonwealth may properly and legally invest funds under their control. No representation is made as to the eligibility of the 2009F Bonds for investment or for any other purpose under the laws of any other state.

The 2009F Bonds are securities that may be deposited with and received by any state or municipal officer or any agency or political subdivision of the Commonwealth for any purpose for which the deposit of bonds or obligations of the Commonwealth is now or may hereafter be authorized by law.

### **MISCELLANEOUS**

The references, excerpts and summaries of all documents referred to herein do not purport to be complete statements of all matters of fact relating to the 2009F Bonds, the security for the payment of the 2009F Bonds and the rights and obligations of the registered Owners thereof. Copies of the documents referred to herein are available for inspection at the corporate trust office of The Bank of New York Mellon Trust Company, National Association, 919 East Main Street, Suite 1602, Richmond, Virginia 23219.

The information contained in this Official Statement has been compiled from official and other sources deemed to be reliable, and while not guaranteed as to completeness or accuracy, is believed by the Authority to be correct as of this date.

Any statements made in this Official Statement involving matters of opinion or of estimates, whether or not so expressly stated, are set forth as such and not as representations of fact, and no representation is made that any of the estimates will be realized. This Official Statement has been duly approved, executed and delivered by the Authority.

Audited financial statements of the Commonwealth for the fiscal year ended June 30, 2008 are included as *Appendix A* attached hereto. These financial statements, along with the related Notes to Financial Statements, are intended to provide a broad overview of the financial position and operating results of the Commonwealth's various funds and account groups.

This Official Statement has been authorized by the Authority for use in connection with the sale of the 2009F Bonds. Its purpose is to supply information to prospective buyers of the 2009F Bonds. The Authority and the Department of the Treasury of the Commonwealth of Virginia have prepared financial and other information contained in this Official Statement from their records, except where other sources are noted. The information is not intended to indicate future or continuing trends in the financial or economic position of the Authority or the Commonwealth.

### **VIRGINIA COLLEGE BUILDING AUTHORITY**

By: \_\_\_\_\_  
William L. Nusbaum, *Chairman*

**COMMONWEALTH OF VIRGINIA**  
**FINANCIAL STATEMENTS OF THE COMMONWEALTH**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2008**



# Commonwealth of Virginia

Walter J. Kucharski, Auditor

Auditor of Public Accounts  
P.O. Box 1295  
Richmond, Virginia 23218

December 12, 2008

The Honorable Timothy M. Kaine  
Governor of Virginia  
State Capitol  
Richmond, Virginia

The Honorable M. Kirkland Cox  
Chairman, Joint Legislative Audit and Review Commission  
General Assembly Building  
Richmond, Virginia

## INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Commonwealth of Virginia, as of and for the year ended June 30, 2008, which collectively comprise the Commonwealth's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Commonwealth of Virginia's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of certain component units of the Commonwealth discussed in Note 1.B., which represent 32.23 percent, 19.58 percent, and 8.35 percent, respectively, of the assets, net assets, and revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for certain component units discussed in Note 1.B. is based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the Hampton Roads Sanitation District Commission, Virginia Museum of Fine Arts Foundation, Library of Virginia Foundation, and Danville Science Center, Inc. which were audited by other auditors upon whose reports we are relying, were audited in accordance with auditing standards generally accepted in the United States of America, but not in accordance with Government Auditing Standards. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Commonwealth of Virginia as of June 30, 2008, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis, budgetary comparison schedule, funding progress for defined benefit pension plans, schedule of employer contributions for defined benefit pension plans, funding progress for other post-employment benefit plans, schedule of employer contributions for other post-employment benefit plans, and claims development information on pages 27 through 36 and 162 through 176 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Commonwealth of Virginia's basic financial statements. The introductory section, combining and individual fund financial statements and schedules, and statistical section are presented for the purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund financial statements and schedules have been subjected to the auditing procedures applied by us and other auditors in the audit of the basic financial statements and, in our opinion based on our audit and the reports of other auditors, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

In accordance with Government Auditing Standards, our report dated December 12, 2008, on our consideration of the Commonwealth's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters is issued under separate cover in the Commonwealth of Virginia Single Audit Report. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

WALTER J. KUCHARSKI  
AUDITOR OF PUBLIC ACCOUNTS



# Management's Discussion and Analysis

## (Unaudited)

The following is a discussion and analysis of the Commonwealth of Virginia's (the Commonwealth) financial performance, including an overview and analysis of the financial activities of the Commonwealth for the fiscal year ended June 30, 2008. Readers should consider this information in conjunction with the transmittal letter, which is located in the Introductory Section of this report, and the Commonwealth's financial statements, including the notes to the financial statements, which are located after this analysis.

### Financial Highlights

#### Government-wide Highlights

The primary government's assets exceeded its liabilities at June 30, 2008, by \$18.3 billion. Net assets of governmental activities increased by \$739.7 million and net assets of business-type activities decreased by \$213.1 million. Component units reported an increase in net assets of \$675.6 million from June 30, 2007.

#### Fund Highlights

At the end of the fiscal year, the Commonwealth's governmental funds reported a combined ending fund balance of \$4.8 billion, a decrease of \$738.4 million in comparison with the prior year. Of this total fund balance, \$3.3 billion represents unreserved fund balance and the remaining \$1.5 billion represents amounts reserved for specific purposes, such as the Revenue Stabilization Fund. The enterprise funds reported net assets at June 30, 2008, of \$902.2 million, a decrease of \$211.0 million during the year.

While the Commonwealth's combined governmental fund increased during fiscal year 2008, the General Fund actual revenues marginally increased \$6.6 million over final budgeted revenues. This small increase coupled with wider economic concerns have contributed to a projected budget shortfall for the fiscal year 2008-2010 biennial budget. See page 34 for additional information.

#### Long-term Debt

The Commonwealth's total debt rose during the fiscal year to \$26.9 billion, an increase of \$2.6 billion or 10.7 percent. During fiscal year 2008, the Commonwealth issued new debt in the amount of \$503.3 million for the primary government and \$3.4 billion for the component units. More detailed information regarding these activities begins on page 131.

### Overview of the Financial Statements

This discussion and analysis is an introduction to the Commonwealth's basic financial statements, which include three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. The report also contains additional required supplementary information and other information.

#### Government-wide Statements

The government-wide financial statements are designed to provide readers with a broad overview of the Commonwealth's finances in a manner similar to a private-sector business. The statements provide both short-term and long-term information about the Commonwealth's financial position which helps readers determine whether the Commonwealth's financial position has improved or deteriorated during the fiscal year. These statements include all non-fiduciary financial activity on the full accrual basis of accounting. This means that all revenue and expenditures are reflected in the financial statements even if the related cash has not been received or paid as of June 30.

The Statement of Net Assets (pages 38 and 39) presents information on all of the Commonwealth's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may indicate whether the financial position of the Commonwealth is improving or deteriorating.

The Statement of Activities (pages 40 through 42) presents information showing how the Commonwealth's net assets changed during fiscal year 2008. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both the Statement of Net Assets and Statement of Activities report three separate activities. These activities are described as follows:

**Governmental Activities** – account for functions of the Commonwealth that are primarily supported by taxes and intergovernmental revenues. The majority of the Commonwealth’s basic services, such as education, individual and family services, transportation, resources and economic development, administration of justice, and general government, fall within this category.

**Business-type Activities** – account for functions that are intended to recover all or a significant portion of their costs through user fees and charges. The major business-type activities of the Commonwealth include the State Lottery, Virginia College Savings Plan, and Unemployment Compensation Fund.

**Discretely Presented Component Units** – account for functions of legally separate entities for which the Commonwealth is financially accountable. The Commonwealth has 27 non-higher education component units and 22 higher education institutions that are reported as discretely presented component units. Information regarding the individual financial statements of the component units is presented in the notes to the financial statements.

This report includes two schedules (pages 46 and 50) that reconcile the amounts reported on the governmental fund financial statements (modified accrual accounting) with governmental activities on the appropriate government-wide statements (full accrual accounting). The following indicates some of the reporting differences between the government-wide financial statements and the fund financial statements.

- Capital assets used in governmental activities are not reported on governmental fund statements.
- Long-term liabilities, unless due and payable, are not included in the fund financial statements. These liabilities are only included in the government-wide statements.
- Internal service funds are reported as governmental activities in the government-wide statements, but are reported as proprietary funds in the fund financial statements.
- Other long-term assets that are not available to pay for current period expenditures are deferred in the governmental fund statements, but not deferred in the government-wide statements.
- Capital outlay spending results in capital assets on the government-wide statements, but are reported as expenditures in the fund financial statements.
- Bond proceeds provide current financial resources on the fund financial statements, but are recorded as long-term liabilities in the government-wide financial statements.

## Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Commonwealth, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the Commonwealth’s funds can be divided into three categories: governmental, proprietary, and fiduciary. Each of these categories uses different accounting approaches. Fund financial statements begin on page 44 and provide detailed information about the major individual funds.

- **Governmental funds** – Most of the basic services provided by the Commonwealth are reported in the governmental funds. These statements provide a detailed, short-term view of the functions reported as governmental activities in the government-wide financial statements. The government-wide financial statements are reported using the full accrual basis of accounting, but the governmental fund financial statements are reported using the modified accrual basis of accounting. This allows the reader to focus on assets that can be readily converted to cash and determine whether there are adequate resources to meet the Commonwealth’s current needs.

Because the focus of governmental funds is more limited than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. This comparison can help readers better understand the long-term impact of the Commonwealth’s near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. These reconciliations are presented on the page immediately following each governmental fund financial statement.

The Commonwealth reports 14 individual governmental funds. Information is presented separately in the governmental fund statements for the General, Commonwealth Transportation, Federal Trust, and Literary funds, which are all considered major funds. Data from the other 10 governmental funds are aggregated into a single column on the fund statements. Individual fund data for these nonmajor governmental funds is provided in the combining financial statements immediately following the required supplementary information.

- **Proprietary funds** – The Commonwealth maintains two different types of proprietary funds, enterprise and internal service. These funds report activities that operate more like those of private sector business and use the full accrual basis of accounting. Enterprise funds report activities that charge fees for supplies or services to the general public like the State Lottery. Enterprise funds are reported as business-type activities on the government-wide financial statements. The enterprise funds use the full accrual basis of accounting and the only differences between amounts reported on the government-wide statements and the enterprise fund statements are due to internal service fund activity (see reconciliations on pages 52 and 54). Internal service funds report activities that charge fees for supplies and services to other Commonwealth agencies, like Fleet Management. Internal service funds are reported as governmental activities in the government-wide statements because these types of services predominantly benefit governments rather than business-type functions.

The Commonwealth reports 22 individual proprietary funds. Information is presented separately in the proprietary fund statements for the State Lottery Department, Virginia College Savings Plan, and Unemployment Compensation Funds, all of which are considered major funds. Data from the other enterprise funds are aggregated into a single column on the fund statements. All internal service funds are aggregated into a single column on the fund statements. Individual fund data for all nonmajor proprietary funds is provided in the combining financial statements immediately following the required supplementary information.

- **Fiduciary funds** – These funds are used to account for resources held for the benefit of parties outside the government and use the full accrual basis of accounting. Fiduciary funds are excluded from the government-wide financial statements because the resources of these funds are restricted and cannot be used to finance the Commonwealth's operations. The Commonwealth's fiduciary activities are reported in separate Statements of Fiduciary Net Assets and Changes in Fiduciary Net Assets beginning on page 62.

The Commonwealth's fiduciary funds are the:

- Private-purpose Trusts, which reports the activities for 6 separate funds and accounts for transactions of trust arrangements in which the principal and income benefit individuals, private organizations, or other governments;
- Pension and Other Employee Benefit Trusts, which reports the activities of 12 separate pension and other employment retirement plans for employees;
- Investment Trust, which accounts for the activities of the external investment pool; and,
- Agency, which accounts for assets held on behalf of others in 21 separate funds.

Individual fund data for all fiduciary funds is provided in the combining financial statements immediately following the required supplementary information.

- **Component Units** – The government-wide financial statements report information for all component units aggregated in a single column. Information is provided separately in the component unit fund statements for the Virginia Housing Development Authority, Virginia Public School Authority, University of Virginia, Virginia Polytechnic Institute and State University, and Virginia Commonwealth University, all of which are considered major component units. Data from the other component units are aggregated into a single column on the fund statements. Individual fund data for all nonmajor component units is provided in the combining financial statements immediately following the required supplementary information.

## Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found immediately following the component unit fund financial statements.

## Required Supplementary Information

The basic financial statements are followed by a section of required supplementary information. This section includes budgetary comparison schedules reconciling the statutory and generally accepted accounting principles fund balances at June 30. It also includes information concerning the Commonwealth's funding progress for pension and other post-employment benefits, as well as trend information for Commonwealth-managed risk pools.

## Other Information

The combining statements referred to earlier in connection with nonmajor funds and component units can be found beginning on page 177 of this report. The individual fund information is aggregated into a single total on the combining financial statements, which carries forward to the fund financial statements.

## Government-wide Financial Analysis

The primary government's assets exceeded its liabilities by \$18.3 billion during the fiscal year. The net assets of the governmental activities increased \$739.7 million or 4.4 percent, primarily due to increases in capital assets as discussed further on page 35 offset by decreases in the governmental funds and long-term debt. Business-type activities had a decrease of \$213.1 million or 19.1 percent, primarily due to decreases for the Virginia College Savings Plan and the Unemployment Compensation Fund. The government-wide beginning balance was restated for the correction of prior year errors to arrive at a restated beginning balance of \$17.8 billion.

**Figure 9**  
**Net Assets as of June 30, 2008 and 2007**  
(Dollars in Thousands)

	Governmental Activities		Business-type Activities		Total	
	2008	2007 as restated	2008	2007	2008	2007 as restated
Current and other assets	\$ 10,324,856	\$ 11,064,189	\$ 3,640,278	\$ 3,707,277	\$ 13,965,134	\$ 14,771,466
Capital assets	18,594,489	17,170,682	30,673	32,444	18,625,162	17,203,126
Total assets	<u>28,919,345</u>	<u>28,234,871</u>	<u>3,670,951</u>	<u>3,739,721</u>	<u>32,590,296</u>	<u>31,974,592</u>
Long-term liabilities outstanding	5,961,754	5,751,429	2,257,431	2,071,852	8,219,185	7,823,281
Other liabilities	5,523,636	5,789,202	512,154	553,441	6,035,790	6,342,643
Total liabilities	<u>11,485,390</u>	<u>11,540,631</u>	<u>2,769,585</u>	<u>2,625,293</u>	<u>14,254,975</u>	<u>14,165,924</u>
Net assets:						
Invested in capital assets, net of related debt	15,240,757	13,856,949	26,592	29,834	15,267,349	13,886,783
Restricted	1,711,491	1,892,920	816,061	872,174	2,527,552	2,765,094
Unrestricted	481,707	944,371	58,713	212,420	540,420	1,156,791
Total net assets	<u>\$ 17,433,955</u>	<u>\$ 16,694,240</u>	<u>\$ 901,366</u>	<u>\$ 1,114,428</u>	<u>\$ 18,335,321</u>	<u>\$ 17,808,668</u>

The largest portion of the primary government's net assets (83.3 percent) reflects its investment in capital assets (e.g., land, buildings, equipment, infrastructure, and construction in progress), less any related outstanding debt used to acquire those assets. These assets are recorded net of depreciation in the financial statements. The primary government uses these capital assets to provide services to citizens; therefore, these assets are not available for future spending. Although the primary government's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities (**Figure 9**).

An additional portion of the primary government's net assets (13.8 percent) represents restricted net assets. These resources are subject to external restrictions or constitutional provisions specifying how they may be used. The remaining balance of \$540.4 million is unrestricted net assets (**Figure 9**).

Approximately 57.6 percent of the primary government's total revenue came from taxes. While the primary government's expenses cover many services, the largest expenses are for education and individual and family services. General revenues normally fund governmental activities. For fiscal year 2008, governmental program and general revenue exceeded governmental activity expenses by \$146.5 million. Program revenues exceeded expenses from business-type activities by \$355.0 million. The following condensed financial information (**Figure 10**) was derived from the Government-wide Statement of Activities and provides detail regarding the change in net assets (see page 40).

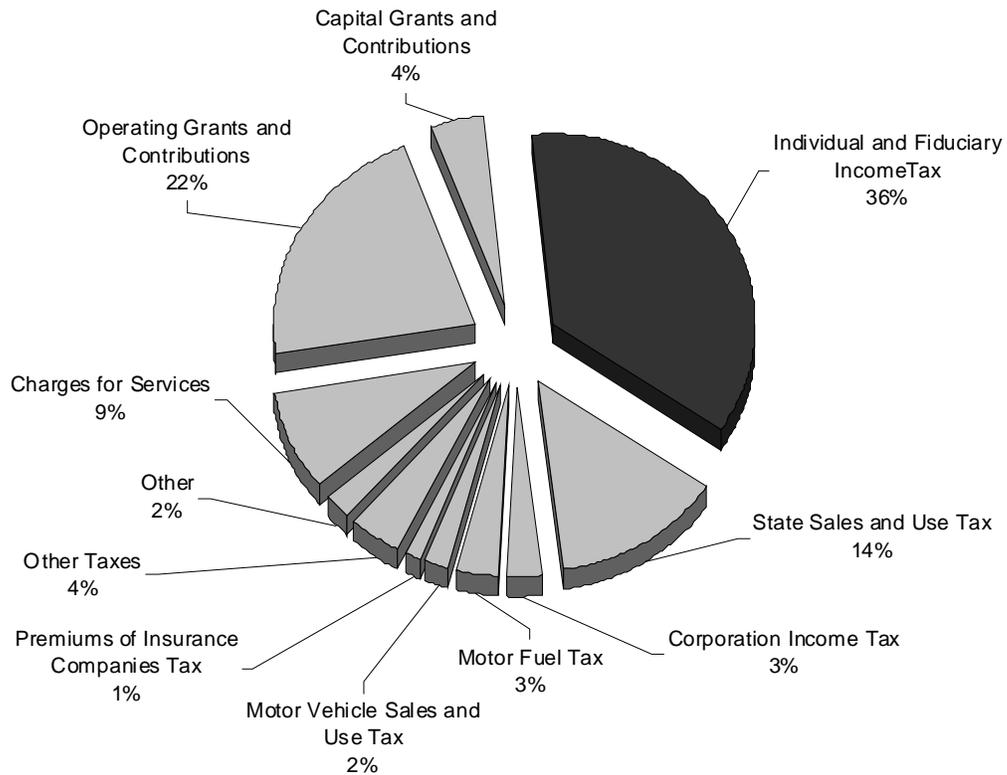
**Figure 10**  
**Changes in Net Assets for the Fiscal Years Ended June 30, 2008 and 2007**  
(Dollars in Thousands)

	Governmental Activities		Business-type Activities		Total	
	2007		2007		2007	
	2008	as restated	2008	2007	2008	as restated
Revenues:						
Program Revenues:						
Charges for Services	\$ 2,404,098	\$ 2,109,855	\$ 2,706,165	\$ 2,991,653	\$ 5,110,263	\$ 5,101,508
Operating Grants and Contributions	6,067,358	5,869,805	39,243	36,091	6,106,601	5,905,896
Capital Grants and Contributions	1,152,439	850,561	-	-	1,152,439	850,561
General Revenues:						
Taxes:						
Individual and Fiduciary Income	10,099,573	9,639,024	-	-	10,099,573	9,639,024
State Sales and Use	3,820,715	3,755,896	-	-	3,820,715	3,755,896
Corporation Income	772,323	905,852	-	-	772,323	905,852
Motor Fuel	923,894	929,723	-	-	923,894	929,723
Motor Vehicle Sales and Use	533,755	588,471	-	-	533,755	588,471
Deeds, Contracts, Wills, and Suits	456,984	583,782	-	-	456,984	583,782
Premiums of Insurance Companies	396,858	384,894	-	-	396,858	384,894
Alcoholic Beverage Sales Tax	105,655	100,160	-	-	105,655	100,160
Tobacco Products	182,850	187,726	-	-	182,850	187,726
Estate	135,781	140,379	-	-	135,781	140,379
Public Service Corporations	106,378	88,672	-	-	106,378	88,672
Beer and Beverage Excise	44,357	43,804	-	-	44,357	43,804
Wine and Spirits/ABC Liter	18,552	18,020	-	-	18,552	18,020
Bank Stock	13,724	12,624	-	-	13,724	12,624
Other Taxes	66,319	74,906	12,531	12,430	78,850	87,336
Unrestricted Grants and Contributions	53,709	50,138	-	-	53,709	50,138
Investment Earnings	348,446	477,212	11,743	10,779	360,189	487,991
Miscellaneous	224,072	153,506	910	391	224,982	153,897
Total Revenues	<u>27,927,840</u>	<u>26,965,010</u>	<u>2,770,592</u>	<u>3,051,344</u>	<u>30,698,432</u>	<u>30,016,354</u>
Expenses:						
General Government	2,476,981	2,639,348	-	-	2,476,981	2,639,348
Education	9,302,822	9,537,646	-	-	9,302,822	9,537,646
Transportation	3,053,918	2,255,662	-	-	3,053,918	2,255,662
Resources and Economic Development	873,015	838,557	-	-	873,015	838,557
Individual and Family Services	9,254,559	9,028,007	-	-	9,254,559	9,028,007
Administration of Justice	2,615,198	2,643,026	-	-	2,615,198	2,643,026
Interest and Charges on Long-term Debt	204,855	203,372	-	-	204,855	203,372
State Lottery	-	-	936,416	929,369	936,416	929,369
Virginia College Savings Plan	-	-	244,165	179,530	244,165	179,530
Unemployment Insurance	-	-	432,805	381,660	432,805	381,660
Alcoholic Beverage Control	-	-	456,986	433,944	456,986	433,944
Local Choice Health Care	-	-	202,318	179,032	202,318	179,032
Nonmajor	-	-	117,741	109,261	117,741	109,261
Total Expenses	<u>27,781,348</u>	<u>27,145,618</u>	<u>2,390,431</u>	<u>2,212,796</u>	<u>30,171,779</u>	<u>29,358,414</u>
Excess/deficiency before transfers and Contributions	146,492	(180,608)	380,161	838,548	526,653	657,940
Contributions to Permanent Funds Transfers	593,223	563,978	(593,223)	(563,978)	-	-
Contributions to Permanent Funds	-	20,000	-	-	-	20,000
Increase in net assets	739,715	403,370	(213,062)	274,570	526,653	677,940
Net assets, July 1, as restated	16,694,240	16,290,870	1,114,428	839,858	17,808,668	17,130,728
Net assets, June 30	<u>\$ 17,433,955</u>	<u>\$ 16,694,240</u>	<u>\$ 901,366</u>	<u>\$ 1,114,428</u>	<u>\$ 18,335,321</u>	<u>\$ 17,808,668</u>

## Governmental Activities Revenues

Figure 11 is a graphical representation of the Statement of Activities revenues for governmental activities. Governmental activities revenues increased by \$962.8 million, or 3.6 percent. This increase is mainly attributable to activities of the General Fund and the Commonwealth Transportation Fund which are discussed further on pages 34 and 35, respectively.

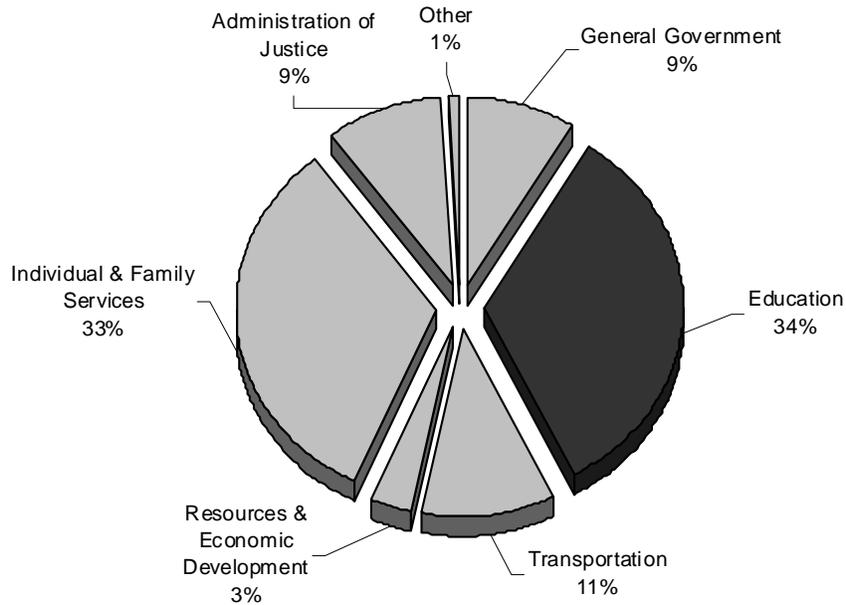
**Figure 11**  
**Revenues by Source – Governmental Activities**  
Fiscal Year 2008



## Governmental Activities Expenses

Figure 12 is a graphical representation of the Statement of Activities expenses for governmental activities. Governmental activities expenses increased by \$635.7 million or 2.3 percent. The majority of the increase is related to the General Fund and the Commonwealth Transportation Fund which are discussed further on pages 34 and 35, respectively.

**Figure 12**  
**Expenses by Type – Governmental Activities**  
Fiscal Year 2008

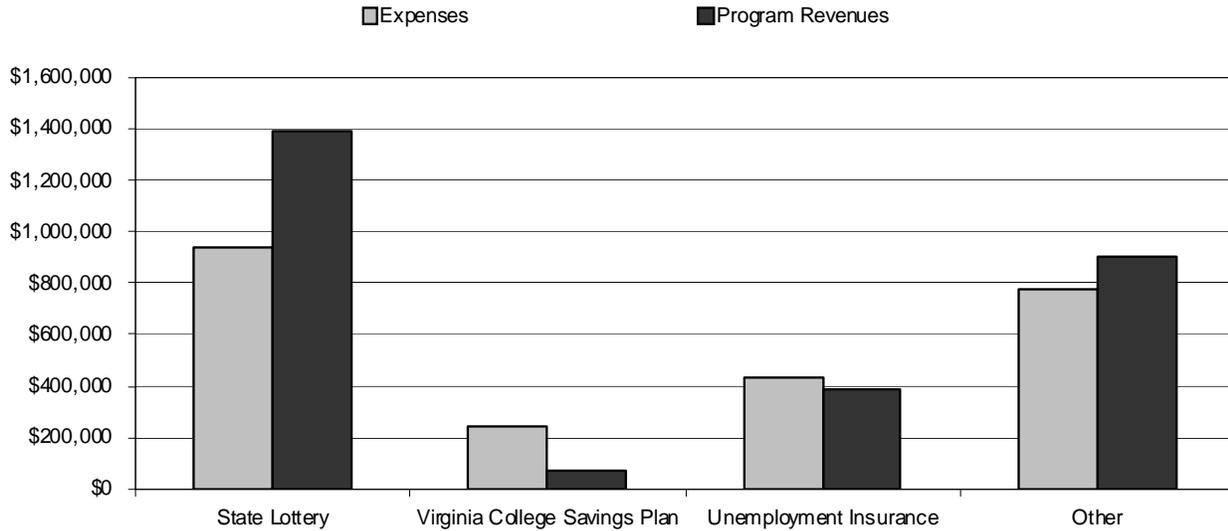


## Net Assets of Business-type Activities

Net assets of business-type activities decreased by \$213.1 million during the fiscal year. Highlights of the changes in net assets for the major enterprise funds were as follows:

- Lottery sales were \$1.4 billion, increasing nearly two percent from the prior year. Net income was \$465.1 million, an increase of \$17.3 million (3.9 percent) from fiscal year 2007. Sales of scratch games decreased by \$3.4 million (0.5 percent) and online sales increased by \$27.4 million (4.1 percent). This is offset by an increase of \$8.2 million (0.9 percent) in total expenses, primarily attributable to the cost of sales and services.
- Virginia College Savings Plan's net assets decreased by \$174.2 million (143.3 percent), from a surplus of \$121.6 million to a deficit of \$52.6 million. This deterioration in financial position is primarily attributable to much worse than anticipated investment performance and a change in the tuition growth assumption that significantly increased the projected unfunded actuarial liability calculated by the Plan's actuary. The decrease in net assets was offset somewhat by revenue from new contract sales.
- Unemployment Compensation Fund net assets decreased by \$56.1 million during fiscal year 2008 as a result of a net operating loss of \$83.1 million and net transfers out of \$11.3 million for administration, offset by interest income of \$38.3 million. The net operating loss reflects increased benefit claim payments as well as decreased premium revenues from participating employers. For fiscal year 2008 the average employer assessment rate decreased from 1.2 percent in fiscal year 2007 to 1.0 percent, contributing to an overall premium revenue decrease of \$90.3 million. For benefit payments, which are reflective of Virginia's softening employment market, the overall blended unemployment rate for fiscal year 2008 rose from 3.0 percent to 3.4 percent. The increase in the unemployment rate translated into an additional 26,650 benefit claimants for fiscal year 2008 over the prior year. Additionally, the average weekly benefit payment increased from \$259 to \$269 per week, a 4.6 percent increase, and the average claim duration also slightly increased from an average 12.4 weeks to 12.5 weeks. These multiple influences led to total increased benefit payments of \$49.8 million over the prior year.

**Figure 13**  
**Business-type Activities**  
**Program Revenues and Expenses**  
 For the Fiscal Year Ended June 30, 2008  
 (Dollars in Thousands)



## Fund Statements Financial Analysis

As of the end of the fiscal year, the primary government's governmental funds reported combined ending fund balances of \$4.8 billion. Of this total amount, \$3.4 billion, or 69.6 percent, constitutes unreserved fund balance. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed to a variety of other restricted purposes, such as the Revenue Stabilization Fund, outstanding debt and capital outlay.

### General Fund Highlights

The General Fund is the chief budgetary operating fund of the primary government. At the end of the current fiscal year, unreserved fund balance of the General Fund was \$78.5 million and reserved fund balance was \$1.1 billion. As discussed in Note 5, the decrease in reserved fund balance is due largely to a withdrawal of \$351.5 million from the Revenue Stabilization Fund during the fiscal year to offset declining revenue. When compared to the prior year, the net change in fund balance of the General Fund is a decrease of \$508.6 million. Fiscal year 2008 General Fund revenues were 1.4 percent or \$219.8 million greater than fiscal year 2007 revenues. This was attributable to a \$275.7 million increase (1.8 percent) in overall tax revenues offset by a \$72.6 million decrease (22.4 percent) in interest revenue. Fiscal year 2008 expenditures increased \$762.6 million as compared to fiscal year 2007. This was attributable to increases in education expenditures, capital outlay expenditures, individual and family services expenditures, and administration of justice expenditures of \$224.0 million, \$173.4 million, \$162.5 million, and \$142.9 million, respectively. Net other financing sources and uses increased by \$34.2 million which is due to both higher transfers in and lower transfers out.

### Budget Highlights

While the General Fund recognized modest increases in overall growth when compared to fiscal year 2007, the slowing economy contributed to a decrease in the original revenue budget of \$683.0 million. This reduction was primarily attributable to decreases in the final budget for individual and fiduciary income tax revenue of \$344.0 million, sales and use tax revenue of \$167.9 million, and corporation income revenue of \$95.8 million. Total actual revenues were higher than final budgeted revenues by \$6.6 million.

Total final budget expenditures exceeded original budget expenditures by \$152.1 million or one percent. Approximately \$255.3 million of the increase relates to additional capital outlay projects. Additionally, administration of justice final budget expenditures increased approximately \$127.8 million due to increased legislative appropriations. The increases in the final budgeted expenditures were offset by decreases in general government and education expenditures of approximately \$215.1 million and \$116.9 million, respectively.

The Commonwealth spent less than planned so the actual expenditures were \$309.6 million or two percent lower than the final budgeted expenditures. This variance was primarily a result of \$141.4 million related to capital outlay projects.

## Budget Outlook

The economic indicators for fiscal year 2008 revenues reflect a slowing economy. Declining employment levels, slower income growth, lower consumer confidence, and the continued downward trends in the housing market drove shortfalls in withholding, sales, and recordation taxes. The two General Fund revenue sources most closely tied to current economic activity – payroll withholding and retail sales taxes – experienced a meaningful slowdown in the rate of growth during the second half of fiscal year 2008. In addition, as discussed in Note 37, the United States' credit market has experienced tremendous fluctuations in recent months. The resulting economic concerns coupled with lower than anticipated revenue growth during fiscal year 2008 have contributed to a \$2.5 billion reduction in the General Fund revenue forecast for the 2008-2010 biennium. Based on the most recent General Fund revenue estimate, the fiscal year 2009 revenue is projected to decline by 4.0 percent while the fiscal year 2010 revenue is projected to increase by 3.6 percent over the revised 2009 forecast. In addition, the projected fiscal year 2010 revenue will be less than the actual revenue collected in fiscal year 2008. Due to lower anticipated revenue collections, the Commonwealth must reevaluate the planned General Fund spending. Accordingly, the Governor instructed Cabinet Secretaries to prepare and submit plans for five, ten, and fifteen percent reductions in General Fund spending for the remainder of fiscal year 2009. In addition to proposed spending reductions, the Governor proposes a withdrawal of \$400 million from the Revenue Stabilization Fund to help address the fiscal year 2009 budget shortfall. The Governor will release his proposed fiscal year 2010 budget reductions in conjunction with his amendments to the 2008-2010 biennial budget on December 17, 2008.

## Major Special Revenue Fund Highlights

The Commonwealth Transportation Fund ended the fiscal year with a fund balance of \$1.84 billion, a decrease of \$109.2 million from the prior year. Approximately \$2.4 billion is committed for various highway, public transportation, and rail preservation projects (see Note 18). The decrease in fund balance was primarily the result of the following activities: in fiscal year 2008, revenues and expenditures both increased \$337.6 million or 9.9 percent and \$739.1 million or 23 percent, respectively, with expenditures exceeding revenues by approximately \$173.8 million. This increased activity is primarily due to increased federal funds available for construction and increases in secondary highway maintenance.

The Federal Trust Fund balance increased by \$31.1 million or 55.9 percent. Federal Grants and Contracts revenue increased by approximately \$176.8 million or 3.2 percent. This increase was offset with an increase in total expenditures of approximately \$117.4 million or 2.1 percent. The increases in Federal Grants and Contracts revenue were offset with decreases associated with the Department of Medical Assistance Services (DMAS). During the fiscal year, DMAS received less drug rebate recoveries, primarily attributable to the implementation of Medicare Part D and timing differences related to drug rebate receivables.

The Literary Fund's fund balance decreased by \$6.6 million or 2.2 percent in fiscal year 2008 from fiscal year 2007. The decrease is the result of net disbursements exceeding net receipts by \$17.1 million, offset by a cash transfer in of \$10.5 million from the State Lottery representing unclaimed prizes.

## Capital Asset and Long-term Debt

**Capital Assets.** The primary government's investment in capital assets for its governmental and business-type activities as of June 30, 2008, amounts to \$18.6 billion (net of accumulated depreciation totaling \$10.9 billion). This investment in capital assets includes land, buildings, improvements, equipment, infrastructure, and construction in progress. Infrastructure assets are items that are normally immovable such as roads, bridges, drainage systems, and other similar assets. As noted on page 30, increases in capital assets contributed to the overall increase in governmental activities' net assets. The increase in the primary government's investment in capital assets was primarily attributable to increases in infrastructure, construction in progress, and building acquisitions or improvements of \$653.5 million, \$372.2 million, and \$295.2 million, respectively. These increases are primarily attributable to transportation. The primary government reports equipment with a value of \$50,000 or greater and an expected useful life of two or more years. The primary government capitalizes all land, buildings, and infrastructure that have a cost or value greater than \$100,000. Additional information on the primary government's capital assets can be found in Note 12, "Capital Assets."

**Figure 14**  
**Capital Assets as of June 30, 2008**  
**(Net of Depreciation)**  
(Dollars in Thousands)

	<u>Governmental</u> <u>Activities</u>	<u>Business-type</u> <u>Activities</u>	<u>Total</u>
Land	\$ 1,934,665	\$ 1,977	\$ 1,936,642
Buildings	1,875,342	7,736	1,883,078
Equipment	458,548	20,708	479,256
Infrastructure	11,046,369	-	11,046,369
Construction in Progress	3,279,565	252	3,279,817
<b>Total</b>	<b>\$ 18,594,489</b>	<b>\$ 30,673</b>	<b>\$ 18,625,162</b>

**Long-term Debt.** The Commonwealth is prohibited from issuing general obligation bonds for operating purposes. At the end of the current fiscal year, the Commonwealth had total debt outstanding of \$26.9 billion, including total tax-supported debt of \$7.8 billion and total debt not supported by taxes of \$19.1 billion. Bonds backed by the full faith and credit of the government and tax-supported total \$1.0 billion. Debt is considered tax supported if Commonwealth tax revenues are used or pledged for debt service payments. An additional \$1.0 billion is considered moral obligation debt which is not tax-supported. The Commonwealth has no direct or indirect pledge of tax revenues to fund reserve deficiencies. However, in some cases, the Commonwealth has made a moral obligation pledge to consider funding deficiencies in debt service reserves that may occur. The remainder of the Commonwealth's debt represents bonds secured solely by specified revenue sources (i.e., revenue bonds).

During fiscal year 2008, the Commonwealth issued \$3.9 billion of new debt for various projects. \$503.3 million of the new debt was for the primary government and \$3.4 billion for the component units. Additional information on the Commonwealth's outstanding debt can be found in Note 23, as well as in the section entitled "Debt Schedules." The Commonwealth maintains a "triple A" bond rating for general obligation debt from the three rating agencies: Moody's Investors Service; Standard & Poor's Ratings Group, a division of The McGraw Hill Companies, Inc.; and Fitch, Inc.

State statutes limit the amount of general obligation debt the Commonwealth may issue for each specific type of debt. The 9(a) bonds, which have been issued to redeem previous debt obligations, are limited to 30 percent of 1.15 times the annual tax revenues for fiscal year 2008. The 9(b) bonds, which have been authorized by the citizens of Virginia through bond referenda to finance capital projects, are limited to 1.15 times the average of selected tax revenues for fiscal years 2006, 2007, and 2008. The 9(c) bonds, which have been issued to finance capital projects that will generate revenue upon their completion, are limited to 1.15 times the average of selected tax revenues for fiscal years 2006, 2007, and 2008. The current debt limitation for the Commonwealth is \$4.9 billion, \$14.9 billion, and \$15.3 billion, respectively, for the 9(a), 9(b), and 9(c) general obligation bond issues. These limits significantly exceed the Commonwealth's outstanding general obligation debt. Currently, there is no 9(a) debt outstanding.

**Figure 15**  
**Outstanding Debt as of June 30, 2008**  
**General Obligation Bonds**  
(Dollars in Thousands)

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
General obligation bonds				
9(b)	\$ 935,105	\$ -	\$ 935,105	\$ -
9(c)	66,884	-	66,884	487,296
Total	<u>\$ 1,001,989</u>	<u>\$ -</u>	<u>\$ 1,001,989</u>	<u>\$ 487,296</u>

**Economic Factors and Review**

In fiscal year 2008, Virginia's economy weakened as it mirrored the national economy's slowdown. The Commonwealth's growth rate was just below the national growth rate for the second consecutive year since 1996. Virginia's personal income in current dollars grew by just 4.4 percent, the lowest growth in the four previous years. Although higher in fiscal year 2008 than in prior years, unemployment in Virginia was only 3.4 percent, in comparison with the national average, which was 4.9 percent. During fiscal year 2008, new housing in Virginia again fell by 28 percent. Overall, Virginia's economic decline was not as severe as for the nation as a whole. For a more in-depth discussion on the Commonwealth's economy see "Economic Review" on page 8.

**Requests for Information**

This financial report is designed to provide a general overview of the Commonwealth's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the State Comptroller's Office, Commonwealth of Virginia, P. O. Box 1971, Richmond, Virginia 23218. This report is also available for download from the World Wide Web. Our Internet address is [www.doa.virginia.gov](http://www.doa.virginia.gov).

The Commonwealth's component units issue their own separate financial statements. Contact information regarding each component unit is provided in Note 1.B.

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# Government-wide Financial Statements

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## Statement of Net Assets

June 30, 2008

(Dollars in Thousands)

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
<b>Assets</b>				
Cash and Cash Equivalents (Notes 1 and 6)	\$ 3,868,274	\$ 1,136,054	\$ 5,004,328	\$ 1,712,939
Investments (Notes 1 and 6)	3,606,123	2,049,919	5,656,042	10,493,215
Receivables, Net (Notes 1 and 7)	2,235,041	450,879	2,685,920	11,084,157
Contributions Receivable, Net (Notes 1 and 8)	-	-	-	338,449
Internal Balances (Note 1)	46,787	(46,787)	-	-
Due from Primary Government (Note 9)	-	-	-	346,585
Due from Component Units (Note 9)	926	-	926	42,758
Due from External Parties (Fiduciary Funds) (Note 9)	188	-	188	-
Inventory (Note 1)	131,111	47,605	178,716	83,239
Prepaid Items (Note 1)	52,612	2,305	54,917	90,232
Other Assets (Notes 1 and 10)	5,464	303	5,767	160,153
Loans Receivable from Primary Government (Notes 1 and 9)	-	-	-	173,090
Loans Receivable from Component Units (Notes 1 and 9)	15,641	-	15,641	-
Restricted Cash and Cash Equivalents (Notes 6 and 11)	362,689	-	362,689	2,651,793
Restricted Investments (Notes 6 and 11)	-	-	-	3,851,652
Other Restricted Assets (Note 11)	-	-	-	166,505
Nondepreciable Capital Assets (Notes 1 and 12)	5,214,230	2,229	5,216,459	2,555,510
Depreciable Capital Assets, Net (Notes 1 and 12)	13,380,259	28,444	13,408,703	7,882,783
<b>Total Assets</b>	<b>28,919,345</b>	<b>3,670,951</b>	<b>32,590,296</b>	<b>41,633,060</b>
<b>Liabilities</b>				
Accounts Payable (Notes 1 and 21)	809,640	44,604	854,244	1,009,191
Amounts Due to Other Governments	460,165	14,139	474,304	72,506
Due to Primary Government (Note 9)	-	-	-	926
Due to Component Units (Note 9)	344,212	2,373	346,585	42,758
Unearned Revenue (Note 1)	100,572	5,189	105,761	271,245
Obligations Under Securities Lending Program (Notes 1 and 6)	1,784,767	335,643	2,120,410	607,323
Other Liabilities (Notes 1 and 22)	1,378,025	77,748	1,455,773	1,158,712
Loans Payable to Primary Government (Notes 1 and 9)	-	-	-	15,641
Loans Payable to Component Units (Notes 1 and 9)	173,090	-	173,090	-
Claims Payable:				
Due Within One Year (Notes 1 and 20)	156,031	23,975	180,006	48,562
Due in More Than One Year (Notes 1 and 20)	317,134	8,483	325,617	44,216
Long-term Liabilities:				
Due Within One Year (Notes 1, 19, and 23)	572,062	180,633	752,695	1,176,190
Due in More Than One Year (Notes 1, 19, and 23)	5,389,692	2,076,798	7,466,490	17,551,462
<b>Total Liabilities</b>	<b>11,485,390</b>	<b>2,769,585</b>	<b>14,254,975</b>	<b>21,998,732</b>

The accompanying notes are an integral part of this financial statement.

	Primary Government		Total	Component Units
	Governmental Activities	Business-type Activities		
<b>Net Assets</b>				
Invested in Capital Assets, Net of Related Debt	15,240,757	26,592	15,267,349	6,440,351
Restricted For:				
Nonexpendable:				
Higher Education	-	-	-	2,173,608
Permanent Funds	49,847	-	49,847	-
Other	-	-	-	90,560
Expendable:				
Higher Education	-	-	-	4,532,765
Permanent Funds	2,394	-	2,394	-
Revenue Stabilization Fund	1,036,191	-	1,036,191	-
Literary Fund	293,733	-	293,733	-
Gifts and Grants	162,199	-	162,199	25,014
Unemployment Compensation	-	815,874	815,874	-
Virginia Pooled Investment Program	-	-	-	6,466
Capital Projects/Construction/Capital Acquisition	66,042	187	66,229	1,513,972
Debt Service	101,085	-	101,085	66,117
Bond Indenture	-	-	-	1,854,543
Other	-	-	-	96,141
Unrestricted	481,707	58,713	540,420	2,834,791
Total Net Assets	\$ 17,433,955	\$ 901,366	\$ 18,335,321	\$ 19,634,328

**Statement of Activities**

For the Fiscal Year Ended June 30, 2008  
(Dollars in Thousands)

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Primary Government</b>				
Governmental Activities				
General Government	\$ 2,476,981	\$ 243,958	\$ 128,590	\$ -
Education	9,302,822	378,891	757,675	286
Transportation	3,053,918	709,178	62,054	1,139,029
Resources and Economic Development	873,015	296,815	193,601	8,473
Individual and Family Services	9,254,559	388,583	4,880,874	1,941
Administration of Justice	2,615,198	386,673	44,564	2,710
Interest and Charges on Long-term Debt	204,855	-	-	-
Total Governmental Activities	<u>27,781,348</u>	<u>2,404,098</u>	<u>6,067,358</u>	<u>1,152,439</u>
Business-type Activities				
State Lottery	936,416	1,388,752	-	-
Virginia College Savings Plan	244,165	69,971	-	-
Unemployment Compensation	432,805	349,723	38,298	-
Alcoholic Beverage Control	456,986	552,607	945	-
Local Choice Health Care	202,318	216,362	-	-
Other	117,741	128,750	-	-
Total Business-type Activities	<u>2,390,431</u>	<u>2,706,165</u>	<u>39,243</u>	<u>-</u>
Total Primary Government	<u>\$ 30,171,779</u>	<u>\$ 5,110,263</u>	<u>\$ 6,106,601</u>	<u>\$ 1,152,439</u>
<b>Component Units</b>				
Virginia Housing Development Authority	\$ 553,484	\$ 507,271	\$ 135,018	\$ -
Virginia Public School Authority	157,145	149,824	-	-
Higher Education:				
Major	5,656,728	3,905,070	1,146,849	100,089
Nonmajor	3,627,658	1,520,602	512,084	275,577
Other Nonmajor	722,235	530,565	1,819	65,908
Total Component Units	<u>\$ 10,717,250</u>	<u>\$ 6,613,332</u>	<u>\$ 1,795,770</u>	<u>\$ 441,574</u>

The accompanying notes are an integral part of this financial statement.

**Net (Expense) Revenue and Changes in Net Assets**

<b>Primary Government</b>			
<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>	<b>Component Units</b>
\$ (2,104,433)	\$ -	\$ (2,104,433)	\$ -
(8,165,970)	-	(8,165,970)	-
(1,143,657)	-	(1,143,657)	-
(374,126)	-	(374,126)	-
(3,983,161)	-	(3,983,161)	-
(2,181,251)	-	(2,181,251)	-
(204,855)	-	(204,855)	-
(18,157,453)	-	(18,157,453)	-
-	452,336	452,336	-
-	(174,194)	(174,194)	-
-	(44,784)	(44,784)	-
-	96,566	96,566	-
-	14,044	14,044	-
-	11,009	11,009	-
-	354,977	354,977	-
(18,157,453)	354,977	(17,802,476)	-
-	-	-	88,805
-	-	-	(7,321)
-	-	-	(504,720)
-	-	-	(1,319,395)
-	-	-	(123,943)
-	-	-	(1,866,574)

*Continued on next page*

**Statement of Activities** (Continued from previous page)

For the Fiscal Year Ended June 30, 2008

(Dollars in Thousands)

	Net (Expense) Revenue and Changes in Net Assets			
	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
General Revenues				
Taxes				
Individual and Fiduciary Income	10,099,573	-	10,099,573	-
Sales and Use	3,820,715	-	3,820,715	-
Corporation Income	772,323	-	772,323	-
Motor Fuel	923,894	-	923,894	-
Motor Vehicle Sales and Use	533,755	-	533,755	-
Deeds, Contracts, Wills, and Suits	456,984	-	456,984	-
Premiums of Insurance Companies	396,858	-	396,858	-
Alcoholic Beverage Sales Tax	105,655	-	105,655	-
Tobacco Products	182,850	-	182,850	-
Estate	135,781	-	135,781	-
Public Service Corporations	106,378	-	106,378	-
Beer and Beverage Excise	44,357	-	44,357	-
Wine and Spirits/ABC Liter	18,552	-	18,552	-
Bank Stock	13,724	-	13,724	-
Other Taxes	66,319	12,531	78,850	-
Operating Appropriations from Primary Government	-	-	-	2,004,859
Unrestricted Grants and Contributions	53,709	-	53,709	60,489
Investment Earnings	348,446	11,743	360,189	260,525
Miscellaneous	224,072	910	224,982	50,563
Tobacco Master Settlement	-	-	-	12,672
Transfers	593,223	(593,223)	-	-
Contributions to Permanent Funds and Endowments	-	-	-	153,055
Total General Revenues and Transfers	18,897,168	(568,039)	18,329,129	2,542,163
Change in Net Assets	739,715	(213,062)	526,653	675,589
Net Assets - July 1, as restated (Note 2)	16,694,240	1,114,428	17,808,668	18,958,739
Net Assets - June 30	\$ 17,433,955	\$ 901,366	\$ 18,335,321	\$ 19,634,328

The accompanying notes are an integral part of this financial statement.

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# Governmental Funds

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## General Fund

*The General Fund accounts for transactions related to resources received and used for those services traditionally provided by a state government, which are not accounted for in any other fund.*

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## Special Revenue Funds

*Special Revenue Funds account for specific revenue sources that are restricted to finance particular functions and activities of the Commonwealth.*

**The Commonwealth Transportation Fund** accounts for the revenues and expenditures associated with highway operations, maintenance, construction, and other transportation related activities. Funding for these programs is provided from highway user taxes, fees, and funds received from the federal government.

**The Federal Trust Fund** accounts for all federal dollars received by the Commonwealth except those received by the Commonwealth Transportation Fund, the Unemployment Compensation Fund, and institutions of higher education. The entire fund is restricted pursuant to federal regulations. As such, a separate fund balance reservation is not reflected.

**The Literary Fund** accounts for revenues from fines, forfeitures, and proceeds from unclaimed property used primarily to support public education in the Commonwealth. This fund provides low interest loans to school divisions for construction, renovations, and expansion of school buildings. The entire fund is constitutionally restricted for public schools. As such, a separate fund balance reservation is not reflected.

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**Nonmajor Governmental Funds** include those Special Revenue, Debt Service, Capital Projects, and Permanent Funds listed on page 179 in the Combining and Individual Fund Statements and Schedules section of this report.

**Balance Sheet – Governmental Funds**

June 30, 2008

(Dollars in Thousands)

	General	Special Revenue		
		Commonwealth Transportation	Federal Trust	Literary
<b>Assets</b>				
Cash and Cash Equivalents (Notes 1 and 6)	\$ 199,610	\$ 1,802,555	\$ 173,455	\$ 160,630
Investments (Notes 1 and 6)	2,943,506	351,338	12,400	35,901
Receivables, Net (Notes 1 and 7)	1,030,134	320,824	418,887	334,481
Due from Other Funds (Note 9)	25,301	52	857	-
Due from Component Units (Note 9)	-	-	-	-
Due from External Parties (Fiduciary Funds) (Note 9)	6	-	-	-
Interfund Receivable (Note 9)	-	-	-	-
Inventory (Note 1)	46,693	49,578	12,249	-
Prepaid Items (Note 1)	41,567	2,595	416	-
Other Assets (Notes 1 and 10)	2,163	2,422	2,097	-
Loans Receivable from Component Units (Notes 1 and 9)	-	-	-	-
Restricted Cash and Cash Equivalents (Notes 1, 6, and 11)	-	82,923	-	-
<b>Total Assets</b>	<b>\$ 4,288,980</b>	<b>\$ 2,612,287</b>	<b>\$ 620,361</b>	<b>\$ 531,012</b>
<b>Liabilities and Fund Balances</b>				
Accounts Payable (Notes 1 and 21)	\$ 287,505	\$ 257,301	\$ 101,066	\$ 207
Amounts Due to Other Governments	276,969	1,178	142,756	-
Due to Other Funds (Note 9)	22,292	16,410	22,057	-
Due to Component Units (Note 9)	49,963	-	-	-
Interfund Payable (Note 9)	-	-	2,682	-
Deferred Revenue (Note 1)	368,015	24,931	31,264	18,551
Unearned Revenue (Note 1)	30	21,578	4,618	-
Deferred Taxes (Note 1)	194,497	-	-	-
Obligations Under Securities Lending Program (Notes 1 and 6)	995,920	444,606	15,691	45,431
Other Liabilities (Notes 1 and 22)	889,967	2,416	213,481	-
Loans Payable to Component Units (Notes 1 and 9)	-	-	-	173,090
Long-term Liabilities Due Within One Year (Notes 1, 19, and 23)	903	271	78	-
<b>Total Liabilities</b>	<b>3,086,061</b>	<b>768,691</b>	<b>533,693</b>	<b>237,279</b>
Fund Balances Reserved for (Note 1):				
Revenue Stabilization Fund	1,036,191	-	-	-
Inventory	46,693	49,578	12,249	-
Prepaid Items	41,567	2,595	416	-
Debt Service	-	-	-	-
Gifts and Grants	-	25,238	-	-
Capital Acquisition / Construction	-	80,650	-	-
Fund Balances Unreserved, Reported in (Note 1):				
General Fund	78,468	-	-	-
Special Revenue Funds	-	1,685,535	74,003	293,733
Capital Projects Funds	-	-	-	-
Permanent Funds	-	-	-	-
<b>Total Fund Balances</b>	<b>1,202,919</b>	<b>1,843,596</b>	<b>86,668</b>	<b>293,733</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 4,288,980</b>	<b>\$ 2,612,287</b>	<b>\$ 620,361</b>	<b>\$ 531,012</b>

The accompanying notes are an integral part of this financial statement.

Nonmajor Governmental Funds	Total Governmental Funds
\$ 1,347,313	\$ 3,683,563
178,148	3,521,293
92,726	2,197,052
6,913	33,123
674	674
182	188
51,157	51,157
6,091	114,611
7,476	52,054
1,151	7,833
15,641	15,641
-	82,923
<u>\$ 1,707,472</u>	<u>\$ 9,760,112</u>

\$ 71,596	\$ 717,675
1,456	422,359
6,580	67,339
32,865	82,828
-	2,682
14,106	456,867
9,256	35,482
-	194,497
175,770	1,677,418
5,334	1,111,198
-	173,090
338	1,590
<u>317,301</u>	<u>4,943,025</u>

-	1,036,191
6,151	114,671
7,476	52,054
101,085	101,085
57,071	82,309
591	81,241
-	78,468
1,032,044	3,085,315
133,512	133,512
52,241	52,241
1,390,171	4,817,087
<u>\$ 1,707,472</u>	<u>\$ 9,760,112</u>

**Reconciliation of the Balance Sheet – Governmental Funds to the Government-wide Statement of Net Assets**

June 30, 2008

(Dollars in Thousands)

**Total fund balances - governmental funds (see Balance Sheet - Governmental Funds)** \$ 4,817,087

When capital assets (land, buildings, equipment, improvements, construction in progress, and/or infrastructure) that are to be used in governmental activities are purchased or constructed, the costs of those assets are reported as expenditures in governmental funds. However, the Statement of Net Assets includes those capital assets among the assets of the primary government as a whole.

Non Depreciable Capital Asset 5,213,364  
 Depreciable Capital Assets 13,325,652

Long-term liabilities applicable to the primary government's governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the Statement of Net Assets.

Pension Liability (868,591)  
 OPEB Liability (56,258)  
 Capital Lease (113,477)  
 Installment Purchases (51,697)  
 Compensated Absences (337,303)  
 Uninsured Employer's Fund (20,203)  
 Regional Jails (9,980)  
 Bonds (4,347,248)  
 Notes (23,040)  
 Accrued Interest Payable (66,639)  
 Other Obligations (111,853)

Internal service funds are used by the primary government to charge costs to individual funds. The assets and liabilities of internal service funds are included in governmental activities in the Statement of Net Assets. (34,260)

Other long-term payables are not due and payable in the current period and, therefore, are not reported in the funds. (338,449)

Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds. 456,850

**Net assets of governmental activities (see Government-wide Statement of Net Assets)** \$ 17,433,955

The accompanying notes are an integral part of this financial statement.



**Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds**

For the Fiscal Year Ended June 30, 2008  
(Dollars in Thousands)

	General	Special Revenue		
		Commonwealth Transportation	Federal Trust	Literary
<b>Revenues</b>				
Taxes	\$ 15,614,924	\$ 1,959,038	\$ -	\$ -
Rights and Privileges	67,422	604,455	-	258
Institutional Revenue	7,592	-	-	-
Interest, Dividends, Rents, and Other Investment Income (Note 1)	251,738	111,661	3,687	28,891
Federal Grants and Contracts	-	898,021	5,714,516	-
Other (Note 24)	331,979	166,050	50,972	162,431
<b>Total Revenues</b>	<b>16,273,655</b>	<b>3,739,225</b>	<b>5,769,175</b>	<b>191,580</b>
<b>Expenditures</b>				
Current:				
General Government	1,819,829	2,242	110,684	2,729
Education	7,825,792	2,410	875,916	205,962
Transportation	25,990	3,839,906	13,615	-
Resources and Economic Development	333,137	15,788	124,143	-
Individual and Family Services	4,192,321	-	4,557,077	-
Administration of Justice	2,419,640	7,991	38,192	-
Capital Outlay	374,612	44,700	9,783	-
Debt Service:				
Principal Retirement	-	-	-	-
Interest and Charges	-	-	-	-
<b>Total Expenditures</b>	<b>16,991,321</b>	<b>3,913,037</b>	<b>5,729,410</b>	<b>208,691</b>
Revenues Over (Under) Expenditures	(717,666)	(173,812)	39,765	(17,111)
<b>Other Financing Sources (Uses)</b>				
Transfers In (Note 29)	632,744	349,600	14,082	10,480
Transfers Out (Note 29)	(700,861)	(292,979)	(22,773)	-
Notes Issued	340	-	-	-
Insurance Recoveries	139	4,083	-	-
Capital Leases	4,534	-	-	-
Bonds Issued	-	-	-	-
Premium on Debt Issuance	-	-	-	-
Refunding Bonds Issued	-	-	-	-
Sale of Capital Assets	-	3,872	-	-
Payment to Refunded Bond Escrow Agents	-	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>(63,104)</b>	<b>64,576</b>	<b>(8,691)</b>	<b>10,480</b>
<b>Net Change in Fund Balances</b>	<b>(780,770)</b>	<b>(109,236)</b>	<b>31,074</b>	<b>(6,631)</b>
Fund Balance, July 1	1,983,689	1,952,832	55,594	300,364
<b>Fund Balance, June 30</b>	<b>\$ 1,202,919</b>	<b>\$ 1,843,596</b>	<b>\$ 86,668</b>	<b>\$ 293,733</b>

The accompanying notes are an integral part of this financial statement.

Nonmajor Governmental Funds	Total Governmental Funds
\$ 84,912	\$ 17,658,874
274,117	946,252
382,189	389,781
56,376	452,353
14,249	6,626,786
465,128	1,176,560
<u>1,276,971</u>	<u>27,250,606</u>
110,944	2,046,428
30,137	8,940,217
3,667	3,883,178
395,281	868,349
595,916	9,345,314
77,076	2,542,899
415,301	844,396
361,676	361,676
203,253	203,253
<u>2,193,251</u>	<u>29,035,710</u>
(916,280)	(1,785,104)
656,338	1,663,244
(53,119)	(1,069,732)
-	340
1,604	5,826
-	4,534
416,145	416,145
23,347	23,347
58,995	58,995
2,872	6,744
(62,757)	(62,757)
<u>1,043,425</u>	<u>1,046,686</u>
127,145	(738,418)
1,263,026	5,555,505
<u>\$ 1,390,171</u>	<u>\$ 4,817,087</u>

**Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds to the Government-wide Statement of Activities**

For the Fiscal Year Ended June 30, 2008  
(Dollars in Thousands)

**Net Change in fund balances - total government funds (See Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds)** **\$ (738,418)**

When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. As a result, fund balance decreases by the amount of financial resources expended, whereas net assets decrease by the amount of depreciation expense charged for the year.

Net Non-Depreciable Capital Assets	453,146
Net Depreciable Capital Assets	1,540,399
Net Depreciation Expense	(558,078)

Debt proceeds provide current financial resources to governmental funds by issuing debt, which increases long-term debt in the Statement of Net Assets.

Debt Issuance	(416,145)
Capital Lease Proceeds	(4,534)
Bond Premiums	(23,347)
Refunding Bonds Issued	(58,995)
Installment Purchase Proceeds	(340)

Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term debt in the Statement of Net Assets.

Debt Service Fund Repayment of Debt Principal	361,676
Repayment of Debt Principal in Other Funds:	
Capital Lease	9,203
Installment Purchases	7,344
Uninsured Employer's Fund	3,795
Regional Jails	2,632

Payment to Refunded Bond Escrow Agent is an expenditure in the governmental funds, but the refunding reduces long-term debt in the Statement of Net Assets. 62,757

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. 54,527

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

Increase in Pension Liability	(87,758)
Increase in OPEB Liability	(56,258)
Increase in Accrued Interest Liability	(884)
Increase in Compensated Absences	(4,781)
Increase in Interest Expense and Amortization of Deferrals on Long-term Debt	(816)
Other	(16,198)

Net Decrease in Due to Component Units for Capital and Other Projects resulting from appropriation reductions 238,483

The net revenue (expenses) of certain activities of internal service funds is reported within governmental activities. (27,695)

**Change in net assets of governmental activities (See Government-wide Statement of Activities)** **\$ 739,715**

The accompanying notes are an integral part of this financial statement.

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# Proprietary Funds

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*The Proprietary Funds account for operations that are financed and operated in a manner similar to private business enterprises. It is the intent that the cost of providing such goods or services will be recovered through user charges.*

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## Major Enterprise Funds

**The State Lottery** accounts for all receipts and expenses from the operations of the State Lottery.

**The Virginia College Savings Plan** administers the Virginia Prepaid Education Program. The plan offers contracts, for actuarially determined amounts, guaranteeing full future tuition and mandatory fee payments at Virginia's higher education institutions and differing payouts at private or out-of-state institutions. The fund accounts for the actuarially determined contributions and payments for approved expenses.

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**The Unemployment Compensation** administers the temporary partial income replacement payments to unemployed covered workers.

**Nonmajor Enterprise Funds** include those operations of state agencies which are listed on page 191 in the Combining and Individual Fund Statements and Schedules section of this report.

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**Internal Service Funds** include those operations of state agencies which are listed on page 207 in the Combining and Individual Fund Statements and Schedules section of this report.

**Statement of Net Assets – Proprietary Funds**

June 30, 2008

(Dollars in Thousands)

	Business-type Activities Enterprise Funds			
	State Lottery	Virginia College Savings Plan	Unemployment Compensation	Nonmajor
<b>Assets</b>				
<b>Current Assets:</b>				
Cash and Cash Equivalents (Notes 1 and 6)	\$ 9,956	\$ 152,538	\$ 787,363	\$ 186,197
Investments (Notes 1 and 6)	335,514	16,960	-	32,408
Receivables, Net (Notes 1 and 7)	48,411	76,153	68,624	35,053
Due from Other Funds (Note 9)	-	-	688	2,471
Inventory (Note 1)	-	-	-	47,605
Prepaid Items (Note 1)	621	-	-	1,684
Other Assets (Notes 1 and 10)	1	-	-	165
<b>Total Current Assets</b>	<b>394,503</b>	<b>245,651</b>	<b>856,675</b>	<b>305,583</b>
<b>Noncurrent Assets:</b>				
Investments (Notes 1 and 6)	269,992	1,395,044	-	1
Receivables, Net (Notes 1 and 7)	-	222,638	-	-
Other Assets (Notes 1 and 10)	-	-	-	137
Nondepreciable Capital Assets (Notes 1 and 12)	-	-	-	2,229
Depreciable Capital Assets, Net (Notes 1 and 12)	6,186	2,540	-	19,718
<b>Total Noncurrent Assets</b>	<b>276,178</b>	<b>1,620,222</b>	<b>-</b>	<b>22,085</b>
<b>Total Assets</b>	<b>670,681</b>	<b>1,865,873</b>	<b>856,675</b>	<b>327,668</b>
<b>Liabilities</b>				
<b>Current Liabilities:</b>				
Accounts Payable (Notes 1 and 21)	9,340	1,927	139	35,918
Amounts Due to Other Governments	-	-	8,981	5,158
Due to Other Funds (Note 9)	394	21	456	8,656
Due To Component Units (Note 9)	-	-	-	2,373
Interfund Payable (Note 9)	5,000	-	-	31,494
Unearned Revenue (Note 1)	2,058	-	-	3,131
Obligations Under Securities Lending Program (Notes 1 and 6)	273,169	21,463	-	41,011
Other Liabilities (Notes 1 and 22)	46,335	117	31,038	258
Claims Payable Due Within One Year (Notes 1 and 20)	-	-	-	23,975
Long-term Liabilities Due Within One Year (Notes 1, 19, and 23)	63,556	112,783	-	4,294
<b>Total Current Liabilities</b>	<b>399,852</b>	<b>136,311</b>	<b>40,614</b>	<b>156,268</b>
<b>Noncurrent Liabilities:</b>				
Interfund Payable (Note 9)	-	-	-	394
Claims Payable Due in More Than One Year (Notes 1 and 20)	-	-	-	8,483
Long-term Liabilities Due in More Than One Year (Notes 1, 19, and 23)	274,341	1,782,198	-	20,259
<b>Total Noncurrent Liabilities</b>	<b>274,341</b>	<b>1,782,198</b>	<b>-</b>	<b>29,136</b>
<b>Total Liabilities</b>	<b>674,193</b>	<b>1,918,509</b>	<b>40,614</b>	<b>185,404</b>
<b>Net Assets</b>				
Invested in Capital Assets, Net of Related Debt	6,186	193	-	20,213
Restricted for Unemployment Compensation	-	-	815,874	-
Restricted for Capital Acquisition	-	-	187	-
Unrestricted	(9,698)	(52,829)	-	122,051
<b>Total Net Assets (Deficit) (Note 3)</b>	<b>\$ (3,512)</b>	<b>\$ (52,636)</b>	<b>\$ 816,061</b>	<b>\$ 142,264</b>

Some amounts reported for business-type activities in the Statement of Net Assets are different because certain internal service fund assets and liabilities are included in business-type activities.  
Net assets of business-type activities

The accompanying notes are an integral part of this financial statement.

	<b>Governmental Activities</b>	
<b>Total</b>	<b>Internal Service Funds</b>	
	\$ 1,136,054	\$ 464,477
	384,882	84,830
	228,241	37,989
	3,159	41,463
	47,605	16,500
	2,305	558
	166	6,578
	<u>1,802,412</u>	<u>652,395</u>
	1,665,037	-
	<u>222,638</u>	-
	137	-
	2,229	866
	28,444	54,607
	<u>1,918,485</u>	<u>55,473</u>
	<u>3,720,897</u>	<u>707,868</u>
	47,324	57,991
	14,139	666
	9,527	879
	2,373	-
	36,494	938
	5,189	65,148
	335,643	107,349
	77,748	5,691
	23,975	156,031
	<u>180,633</u>	<u>3,618</u>
	<u>733,045</u>	<u>398,311</u>
	394	10,649
	8,483	317,134
	<u>2,076,798</u>	<u>16,845</u>
	<u>2,085,675</u>	<u>344,628</u>
	<u>2,818,720</u>	<u>742,939</u>
	26,592	52,409
	815,874	-
	187	-
	59,524	(87,480)
	<u>\$ 902,177</u>	<u>\$ (35,071)</u>

(811)  
\$ 901,366

**Statement of Revenues, Expenses, and Changes in Fund Net Assets – Proprietary Funds**

For the Fiscal Year Ended June 30, 2008

(Dollars in Thousands)

	Business-type Activities Enterprise Funds			
	State Lottery	Virginia College Savings Plan	Unemployment Compensation	Nonmajor
<b>Operating Revenues</b>				
Charges for Sales and Services	\$ 1,386,412	\$ 137,852	\$ 349,723	\$ 875,582
Interest, Dividends, Rents, and Other Investment Income (Note 1)	-	(68,439)	-	-
Other (Note 24)	-	21	-	27,232
Total Operating Revenues	1,386,412	69,434	349,723	902,814
<b>Operating Expenses</b>				
Cost of Sales and Services	93,344	-	-	321,000
Prizes and Claims (Note 25)	781,860	-	432,805	189,430
Tuition Benefits Expense	-	234,072	-	-
Personal Services	21,854	4,700	-	101,767
Contractual Services	33,218	4,189	-	52,160
Supplies and Materials	1,062	71	-	22,945
Depreciation and Amortization (Note 26)	1,063	62	-	8,771
Rent, Insurance, and Other Related Charges	1,537	218	-	23,888
Interest Expense	-	-	-	-
Non-recurring Cost Estimate Payments to Providers	-	-	-	47,804
Other (Note 27)	-	298	-	4,987
Total Operating Expenses	933,938	243,610	432,805	772,752
Operating Income	452,474	(174,176)	(83,082)	130,062
<b>Nonoperating Revenues (Expenses)</b>				
Interest, Dividends, Rents, and Other Investment Income (Note 1)	14,083	537	38,298	8,515
Other (Note 28)	(1,469)	(537)	-	(2,469)
Total Nonoperating Revenues (Expenses)	12,614	-	38,298	6,046
Income Before Transfers	465,088	(174,176)	(44,784)	136,108
Transfers In (Note 29)	-	-	1,641	210
Transfers Out (Note 29)	(465,738)	(10)	(12,970)	(116,356)
Change in Net Assets	(650)	(174,186)	(56,113)	19,962
Total Net Assets (Deficit), July 1	(2,862)	121,550	872,174	122,302
Total Net Assets (Deficit), June 30 (Note 3)	\$ (3,512)	\$ (52,636)	\$ 816,061	\$ 142,264

Some amounts reported for business-type activities in the Statement of Activities are different because the net revenue (expense) of certain internal service funds is reported with business-type activities.  
Change in Net Assets of business-type activities

The accompanying notes are an integral part of this financial statement.

	<b>Governmental Activities</b>	
<b>Total</b>	<b>Internal Service Funds</b>	
\$ 2,749,569	\$	1,473,814
(68,439)		-
27,253		583
2,708,383		1,474,397
414,344		63,997
1,404,095		1,003,431
234,072		-
128,321		56,552
89,567		324,299
24,078		11,230
9,896		17,751
25,643		30,916
-		486
47,804		-
5,285		13,913
2,383,105		1,522,575
325,278		(48,178)
61,433		20,633
(4,475)		(1,936)
56,958		18,697
382,236		(29,481)
1,851		680
(595,074)		(969)
(210,987)		(29,770)
1,113,164		(5,301)
\$ 902,177	\$	(35,071)

(2,075)  
\$ (213,062)

**Statement of Cash Flows – Proprietary Funds**

For the Fiscal Year Ended June 30, 2008

(Dollars in Thousands)

	Business-type Activities			
	Enterprise Funds			
	State Lottery	Virginia College Savings Plan	Unemployment Compensation	Nonmajor
<b>Cash Flows from Operating Activities</b>				
Receipts for Sales and Services	\$ 1,387,978	\$ 143,521	\$ 361,023	\$ 880,427
Internal Activity-Receipts from Other Funds	-	-	2,840	17,445
Internal Activity-Payments to Other Funds	-	(375)	-	(4,252)
Payments to Suppliers for Goods and Services	(93,344)	(258)	-	(379,709)
Payments for Contractual Services	(22,487)	(3,973)	-	(51,909)
Payments for Prizes, Claims, and Loss Control (Note 32)	(788,285)	-	(428,447)	(185,728)
Payments for Tuition Benefits	-	(73,130)	-	-
Payments to Employees	(21,265)	(4,487)	-	(99,545)
Payments to Providers for Non-recurring Cost Estimates	-	-	-	(41,670)
Other Operating Revenue (Note 32)	-	21	-	8,124
Other Operating Expense (Note 32)	-	(35)	-	(557)
Net Cash Provided by (Used for) Operating Activities	462,597	61,284	(64,584)	142,626
<b>Cash Flows from Noncapital Financing Activities</b>				
Transfers In From Other Funds	-	-	1,641	269
Transfers Out to Other Funds	(468,659)	(10)	(12,970)	(266,140)
Other Noncapital Financing Receipt Activities (Note 32)	8,132	-	-	181,393
Other Noncapital Financing Disbursement Activities (Note 32)	(6,000)	-	-	(35,367)
Net Cash Provided by (Used for) Noncapital Financing Activities	(466,527)	(10)	(11,329)	(119,845)
<b>Cash Flows from Capital and Related Financing Activities</b>				
Acquisition of Capital Assets	(5,652)	(110)	-	(1,236)
Payment of Principal and Interest on Bonds and Notes	-	-	-	(1,024)
Proceeds from Sale of Capital Assets	-	-	-	11
Other Capital and Related Financing Receipt Activities (Note 32)	-	-	-	-
Other Capital and Related Financing Disbursement Activities (Note 32)	-	-	-	(385)
Net Cash Provided By (Used for) Capital and Related Financing Activities	(5,652)	(110)	-	(2,634)
<b>Cash Flows from Investing Activities</b>				
Purchase of Investments	(58,713)	(2,462,007)	-	-
Proceeds from Sales or Maturities of Investments	61,063	2,273,229	-	-
Investment Income on Cash, Cash Equivalents, and Investments	9,482	100,378	38,298	6,438
Net Cash Provided by (Used for) Investing Activities	11,832	(88,400)	38,298	6,438
Net Increase (Decrease) in Cash and Cash Equivalents	2,250	(27,236)	(37,615)	26,585
<b>Cash and Cash Equivalents, July 1</b>	<b>7,318</b>	<b>175,272</b>	<b>824,978</b>	<b>151,174</b>
<b>Cash and Cash Equivalents, June 30</b>	<b>\$ 9,568</b>	<b>\$ 148,036</b>	<b>\$ 787,363</b>	<b>\$ 177,759</b>
<b>Reconciliation of Cash and Cash Equivalents</b>				
Per the Statement of Net Assets:				
Cash and Cash Equivalents	\$ 9,956	\$ 152,538	\$ 787,363	\$ 186,197
Cash and Travel Advances	1	-	-	165
Less:				
Securities Lending Cash Equivalents	(389)	(4,502)	-	(8,603)
Cash and Cash Equivalents per the Statement of Cash Flows	<u>\$ 9,568</u>	<u>\$ 148,036</u>	<u>\$ 787,363</u>	<u>\$ 177,759</u>

The accompanying notes are an integral part of this financial statement.

	<b>Governmental Activities</b>	
<b>Total</b>	<b>Internal Service Funds</b>	
\$ 2,772,949	\$	1,057,586
20,285		420,910
(4,627)		(10,631)
(473,311)		(102,890)
(78,369)		(320,416)
(1,402,460)		(916,983)
(73,130)		-
(125,297)		(54,338)
(41,670)		-
8,145		583
(592)		(9,074)
601,923		64,747
1,910		680
(747,779)		(969)
189,525		226
(41,367)		-
(597,711)		(63)
(6,998)		(11,351)
(1,024)		(1,594)
11		790
-		24
(385)		(632)
(8,396)		(12,763)
(2,520,720)		-
2,334,292		-
154,596		16,634
(31,832)		16,634
(36,016)		68,555
1,158,742		373,514
\$ 1,122,726	\$	442,069
\$ 1,136,054	\$	464,477
166		111
(13,494)		(22,519)
\$ 1,122,726	\$	442,069

Continued on next page

**Statement of Cash Flows – Proprietary Funds** (Continued from previous page)

For the Fiscal Year Ended June 30, 2008

(Dollars in Thousands)

	Business-type Activities Enterprise Funds			
	State Lottery	Virginia College Savings Plan	Unemployment Compensation	Nonmajor
<b>Reconciliation of Operating Income</b>				
<b>To Net Cash Provided by (Used for)</b>				
<b>Operating Activities</b>				
Operating Income (Loss)	\$ 452,474	\$ (174,176)	\$ (83,082)	\$ 130,062
<b>Adjustments to Reconcile Operating</b>				
<b>Income to Net Cash Provided by (Used for)</b>				
<b>Operating Activities</b>				
Depreciation and Amortization	1,063	62	-	8,771
Interest, Dividends, Rents, and Other Investment Income	(21,963)	69,453	-	-
Miscellaneous Nonoperating Income	-	-	-	-
Other Expenses	-	-	-	1
Change in Assets and Liabilities:				
(Increase) Decrease in Accounts Receivable	2,348	4,598	10,269	(1,394)
(Increase) Decrease in Due From Other Funds	-	-	93	1,577
(Increase) Decrease in Other Assets	-	-	-	1,224
(Increase) Decrease in Inventory	-	-	-	(1,005)
(Increase) Decrease in Prepaid Items	48	-	-	(414)
Increase (Decrease) in Accounts Payable	2,582	113	23	(2,153)
Increase (Decrease) in Amounts Due to Other Governments	-	-	1,622	(2,451)
Increase (Decrease) in Due to Other Funds	84	21	(37)	8
Increase (Decrease) in Due to Component Units	-	-	-	2,373
Increase (Decrease) in Interfund Payables	-	-	-	-
Increase (Decrease) in Unearned Revenue	(782)	-	-	214
Increase (Decrease) in Other Liabilities	6,403	54	6,528	1
Increase (Decrease) in Claims Payable: Due Within One Year	-	-	-	2,350
Increase (Decrease) in Claims Payable: Due in More Than One Year	-	-	-	858
Increase (Decrease) in Long-term Liabilities: Due Within One Year	3,879	27,672	-	162
Increase (Decrease) in Long-term Liabilities: Due in More Than One Year	16,461	133,487	-	2,442
Net Cash Provided by (Used for) Operating Activities	<u>\$ 462,597</u>	<u>\$ 61,284</u>	<u>\$ (64,584)</u>	<u>\$ 142,626</u>
<b>Noncash Investing, Capital, and Financing Activities:</b>				
The following transactions occurred prior to the statement of net assets date:				
Trade-ins of Used Equipment on New Equipment	\$ -	\$ -	\$ -	\$ -
Change in Fair Value of Investments	-	(169,832)	-	-
Capital Asset Addition Included in Accounts Payable	-	-	-	-
Other	-	-	-	-
Total Noncash, Investing, Capital, and Financing Activities	<u>\$ -</u>	<u>\$ (169,832)</u>	<u>\$ -</u>	<u>\$ -</u>

The accompanying notes are an integral part of this financial statement.

	Governmental Activities	
Total	Internal Service Funds	
\$ 325,278	\$	(48,178)
9,896		17,751
47,490		-
-		727
1		-
15,821		(16,456)
1,670		(1,491)
1,224		4,790
(1,005)		1,829
(366)		(190)
565		125
(829)		(1,049)
76		89
2,373		-
-		(143)
(568)		3,468
12,986		378
2,350		13,928
858		87,012
31,713		(185)
152,390		2,342
<u>\$ 601,923</u>	<u>\$</u>	<u>64,747</u>
\$ -	\$	23
(169,832)		-
-		983
-		135
<u>\$ (169,832)</u>	<u>\$</u>	<u>1,141</u>



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# Fiduciary Funds

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## **Private Purpose Funds**

*Private Purpose Funds are trust arrangements that benefit individuals, private organizations, or other governments.*

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## **Pension and Other Employee Benefit Trust Funds**

*Pension and Other Employee Benefit Trust Funds reflect the activities of the retirement systems and postemployment benefits administered by the Virginia Retirement System (VRS), the Department of Accounts (DOA), or the Department of Human Resource Management (DHRM) for the Commonwealth.*

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## **Investment Trust Fund**

*Investment Trust Fund reflects the external portion of the Local Government Investment Pool sponsored by the Commonwealth.*

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## **Agency Funds**

*Agency Funds report those funds for which the Commonwealth acts solely in a custodial capacity.*

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A listing of all Fiduciary Funds is located on pages 216-217 in the Combining and Individual Fund Statements and Schedules section of this report. Combining financial statements for all Fiduciary Funds begin on page 218.

## Statement of Fiduciary Net Assets – Fiduciary Funds

June 30, 2008

(Dollars in Thousands)

	Private Purpose Trust Funds	Pension and Other Employee Benefit Trust Funds	Investment Trust Fund	Agency Funds
<b>Assets</b>				
Cash and Cash Equivalents (Notes 1 and 6)	\$ 17,629	\$ 371,991	\$ 2,003,623	\$ 290,258
Investments (Notes 1 and 6):				
Bonds and Mortgage Securities	2	15,946,528	156,544	-
Stocks	138,795	18,928,017	-	-
Fixed Income Commingled Funds	-	1,896,865	-	-
Index and Pooled Funds	295,844	11,942,560	-	-
Real Estate	-	2,865,510	-	-
Private Equity	-	4,430,403	-	-
Mutual and Money Market Funds	25,475,694	-	-	-
Short-term Investments	-	230,699	1,318,106	86,717
Other	146,340	3,428,441	-	312,623
Total Investments	26,056,675	59,669,023	1,474,650	399,340
Receivables, Net (Notes 1 and 7):				
Accounts	62	-	-	163,980
Contributions	-	191,165	-	-
Interest and Dividends	1,157	169,189	11,157	-
Security Transactions	-	3,032,192	-	-
Other Receivables	-	40,967	-	-
Total Receivables	1,219	3,433,513	11,157	163,980
Prepaid Items	201	-	-	-
Furniture and Equipment (Note 1)	-	6,798	-	-
Total Assets	26,075,724	63,481,325	3,489,430	853,578
<b>Liabilities</b>				
Accounts Payable and Accrued Expenses (Notes 1 and 21)	2,007	76,888	-	11,766
Amounts Due to Other Governments	-	-	-	342,299
Due to Internal Parties (Governmental Funds and Business-type Activities) (Note 9)	-	-	6	182
Obligations Under Securities Lending Program (Notes 1 and 6)	1,838	3,433,432	-	16,519
Other Liabilities (Notes 1 and 22)	114	35,744	-	482,217
Retirement Benefits Payable	-	196,420	-	-
Refunds Payable	-	5,559	-	-
Compensated Absences Payable (Notes 1 and 19)	199	1,709	-	-
Insurance Premiums and Claims Payable	-	35,701	-	595
Payable for Security Transactions	-	4,584,098	-	-
Pension Liability	438	4,036	-	-
Other Post Employment Benefits (OPEB) Liability	43	393	-	-
Total Liabilities	4,639	8,373,980	6	853,578
<b>Net Assets Held in Trust for Pension/ Other Employment Benefits, Pool</b>				
Participants, and Other Purposes	\$ 26,071,085	\$ 55,107,345	\$ 3,489,424	\$ -

The accompanying notes are an integral part of this financial statement.

**Statement of Changes in Fiduciary Net Assets – Fiduciary Funds**

For the Fiscal Year Ended June 30, 2008  
(Dollars in Thousands)

	Private Purpose Trust Funds	Pension and Other Employee Benefit Trust Funds	Investment Trust Fund
<b>Additions:</b>			
<b>Investment Income:</b>			
Interest, Dividends, and Other Investment Income	\$ (1,975,403)	\$ (2,395,178)	\$ 115,938
Distributions to Shareholders from Net Investment Income	-	-	(115,938)
Total Investment Income	(1,975,403)	(2,395,178)	-
Less Investment Expenses	19,923	459,419	-
Net Investment Income (Note 1)	(1,995,326)	(2,854,597)	-
Proceeds from Unclaimed Property	2,364	-	-
<b>Contributions:</b>			
Participants	6,163,793	-	-
Member	-	863,551	-
Employer	-	1,681,735	-
Total Contributions	6,163,793	2,545,286	-
Shares Sold	-	-	5,391,865
Reinvested Distributions	-	-	115,672
Other Revenue (Note 24)	344	21,360	-
Total Additions	4,171,175	(287,951)	5,507,537
<b>Deductions:</b>			
Loan Servicing Payments	83	-	-
Educational Expense Benefits	993,893	-	-
Retirement Benefits	-	2,536,624	-
Refunds to Former Members	-	102,939	-
Retiree Health Insurance Credits	-	103,762	-
Insurance Premiums and Claims	17,657	139,108	-
Trust Payments	3	-	-
Administrative Expenses	28,802	29,213	-
Other Expenses (Note 27)	-	5,860	-
Shares Redeemed	1,270,118	-	5,078,409
Long-term Disability Benefits	-	31,211	-
Total Deductions	2,310,556	2,948,717	5,078,409
<b>Transfers:</b>			
Transfers In	-	294	-
Transfers Out	-	(294)	-
Total Transfers	-	-	-
Net Increase	1,860,619	(3,236,668)	429,128
<b>Net Assets Held in Trust for Pension/ Other Employment Benefits, Pool Participants, and Other Purposes</b>			
<b>July 1</b>	24,210,466	58,344,013	3,060,296
<b>June 30</b>	\$ 26,071,085	\$ 55,107,345	\$ 3,489,424

The accompanying notes are an integral part of this financial statement.



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## Component Units

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*Component Units are organizations that are legally separate from the primary government. Each discrete component unit serves or benefits those outside of the primary government.*

**The Virginia Housing Development Authority** provides investment in and stimulates construction of low to moderate income housing for the citizens of the Commonwealth.

**The Virginia Public School Authority** provides financing for capital construction of primary and secondary schools to cities and counties.

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**The Higher Education Institutions** account for the resources received and used in the operation of the Commonwealth's institutions of higher education and medical teaching hospitals. Higher education institutions included in this section are:

University of Virginia, including the University of Virginia College at Wise, and the University of Virginia Hospital  
Virginia Polytechnic Institute and State University  
Virginia Commonwealth University, including the Virginia Commonwealth University Health System Authority

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**Nonmajor Component Units** include those listed on pages 242-243 in the Combining and Individual Fund Statements and Schedules section of this report.

## Statement of Net Assets – Component Units

June 30, 2008

(Dollars in Thousands)

	Virginia Housing Development Authority	Virginia Public School Authority	University of Virginia	Virginia Polytechnic Institute and State University
<b>Assets</b>				
Cash and Cash Equivalents (Notes 1 and 6)	\$ 139,991	\$ 15,867	\$ 176,611	\$ 137,877
Investments (Notes 1 and 6)	122,938	3,008,767	6,076,073	142,480
Receivables, Net (Notes 1 and 7)	7,912,925	68,683	175,833	89,637
Contributions Receivable, Net (Note 8)	-	-	100,869	72,235
Due from Primary Government (Note 9)	-	-	17,838	17,676
Due from Component Units (Note 9)	-	-	8,085	5,572
Inventory (Note 1)	-	-	23,116	20,382
Prepaid Items (Note 1)	-	-	17,031	10,064
Other Assets (Notes 1 and 10)	44,445	-	20,121	2,801
Loans Receivable from Primary Government (Notes 1 and 9)	-	173,090	-	-
Restricted Cash and Cash Equivalents (Notes 6 and 11)	971,679	80,085	192,862	148,006
Restricted Investments (Notes 6 and 11)	113,853	-	494,429	540,104
Other Restricted Assets (Note 11)	16,969	-	-	11,830
Nondepreciable Capital Assets (Notes 1 and 12)	2,936	-	553,869	171,151
Depreciable Capital Assets, Net (Notes 1 and 12)	18,587	-	1,786,350	846,960
<b>Total Assets</b>	<b>9,344,323</b>	<b>3,346,492</b>	<b>9,643,087</b>	<b>2,216,775</b>
<b>Liabilities</b>				
Accounts Payable (Notes 1 and 21)	20,783	20	344,581	111,652
Amounts Due to Other Governments	-	65,821	-	-
Due to Primary Government (Note 9)	-	-	-	-
Due to Component Units (Note 9)	-	-	-	-
Unearned Revenue (Note 1)	-	-	92,235	43,990
Obligations Under Securities Lending Program (Notes 1 and 6)	-	-	476,858	19,203
Other Liabilities (Notes 1 and 22)	107,508	64,157	701,295	40,880
Loans Payable to Primary Government (Notes 1 and 9)	-	-	-	-
Claims Payable (Notes 1 and 20):				
Due Within One Year	-	-	-	-
Due in More Than One Year	-	-	-	-
Long-term Liabilities (Notes 1, 19, and 23):				
Due Within One Year	366,708	260,592	95,442	57,788
Due in More Than One Year	6,807,554	2,942,586	1,168,293	417,910
<b>Total Liabilities</b>	<b>7,302,553</b>	<b>3,333,176</b>	<b>2,878,704</b>	<b>691,423</b>
<b>Net Assets</b>				
Invested in Capital Assets, Net of Related Debt	(3,701)	-	1,466,291	705,758
Restricted For:				
Nonexpendable:				
Higher Education	-	-	801,141	295,136
Other	-	-	-	-
Expendable:				
Higher Education	-	-	2,722,200	469,565
Gifts and Grants	-	-	-	-
Virginia Pooled Investment Program	-	-	-	-
Capital Projects/Construction/Capital Acquisition	-	-	-	-
Debt Service	-	-	-	-
Bond Indenture	1,854,543	-	-	-
Other	-	-	-	-
Unrestricted	190,928	13,316	1,774,751	54,893
<b>Total Net Assets</b>	<b>\$ 2,041,770</b>	<b>\$ 13,316</b>	<b>\$ 6,764,383</b>	<b>\$ 1,525,352</b>

The accompanying notes are an integral part of this financial statement.

Virginia Commonwealth University	Nonmajor Component Units	Total
\$ 334,005	\$ 908,588	\$ 1,712,939
381,066	761,891	10,493,215
226,623	2,610,456	11,084,157
32,184	133,161	338,449
19,052	292,019	346,585
9,272	19,829	42,758
13,133	26,608	83,239
7,272	55,865	90,232
17,046	75,740	160,153
-	-	173,090
158,915	1,100,246	2,651,793
439,674	2,263,592	3,851,652
19,626	118,080	166,505
354,136	1,473,418	2,555,510
890,375	4,340,511	7,882,783
2,902,379	14,180,004	41,633,060
138,178	393,977	1,009,191
-	6,685	72,506
-	926	926
-	42,758	42,758
17,302	117,718	271,245
6,701	104,561	607,323
84,931	159,941	1,158,712
2,786	12,855	15,641
48,562	-	48,562
44,216	-	44,216
60,152	335,508	1,176,190
732,911	5,482,208	17,551,462
1,135,739	6,657,137	21,998,732
645,153	3,626,850	6,440,351
239,209	838,122	2,173,608
-	90,560	90,560
285,546	1,055,454	4,532,765
-	25,014	25,014
-	6,466	6,466
-	1,513,972	1,513,972
-	66,117	66,117
-	-	1,854,543
-	96,141	96,141
596,732	204,171	2,834,791
\$ 1,766,640	\$ 7,522,867	\$ 19,634,328

**Statement of Activities – Component Units**

For the Fiscal Year Ended June 30, 2008  
(Dollars in Thousands)

	Program Revenues				Net (Expenses) Revenue
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Virginia Housing Development Authority	\$ 553,484	\$ 507,271	\$ 135,018	\$ -	\$ 88,805
Virginia Public School Authority	157,145	149,824	-	-	(7,321)
<b>Higher Education:</b>					
University of Virginia	2,538,660	1,751,988	653,298	32,247	(101,127)
Virginia Polytechnic Institute & State University	1,067,365	468,638	291,210	19,048	(288,469)
Virginia Commonwealth University	2,050,703	1,684,444	202,341	48,794	(115,124)
<b>Total Higher Education</b>	<b>5,656,728</b>	<b>3,905,070</b>	<b>1,146,849</b>	<b>100,089</b>	<b>(504,720)</b>
<b>Nonmajor Component Units:</b>					
Higher Education	3,627,658	1,520,602	512,084	275,577	(1,319,395)
Other	722,235	530,565	1,819	65,908	(123,943)
<b>Total Nonmajor Component Units</b>	<b>4,349,893</b>	<b>2,051,167</b>	<b>513,903</b>	<b>341,485</b>	<b>(1,443,338)</b>
<b>Total Component Units</b>	<b>\$ 10,717,250</b>	<b>\$ 6,613,332</b>	<b>\$ 1,795,770</b>	<b>\$ 441,574</b>	<b>\$ (1,866,574)</b>

The accompanying notes are an integral part of this financial statement.

General Revenues					
Operating Appropriations from Primary Government	Unrestricted Grants and Contributions	Investment Earnings (Note 1)	Miscellaneous	Tobacco Master Settlement	Contributions to Permanent / Term Endowments
\$ -	\$ -	\$ (17,329)	\$ 61	\$ -	\$ -
-	-	4,159	-	-	-
179,610	-	147,050	4,273	-	59,073
266,985	5,906	15,700	16,562	-	25,167
219,482	2,973	16,613	552	-	12,215
666,077	8,879	179,363	21,387	-	96,455
1,251,381	45,939	42,749	28,270	-	41,596
87,401	5,671	51,583	845	12,672	15,004
1,338,782	51,610	94,332	29,115	12,672	56,600
\$ 2,004,859	\$ 60,489	\$ 260,525	\$ 50,563	\$ 12,672	\$ 153,055

Continued on next page

**Statement of Activities – Component Units** *(Continued from previous page)*For the Fiscal Year Ended June 30, 2008  
(Dollars in Thousands)

	Changes in Net Assets	Net Assets July 1 as restated (Note 2)	Net Assets June 30
Virginia Housing Development Authority	\$ 71,537	\$ 1,970,233	\$ 2,041,770
Virginia Public School Authority	(3,162)	16,478	13,316
Higher Education:			
University of Virginia	288,879	6,475,504	6,764,383
Virginia Polytechnic Institute & State University	41,851	1,483,501	1,525,352
Virginia Commonwealth University	136,711	1,629,929	1,766,640
Total Higher Education	<u>467,441</u>	<u>9,588,934</u>	<u>10,056,375</u>
Nonmajor Component Units:			
Higher Education	90,540	4,092,653	4,183,193
Other	49,233	3,290,441	3,339,674
Total Nonmajor Component Units	<u>139,773</u>	<u>7,383,094</u>	<u>7,522,867</u>
Total Component Units	<u>\$ 675,589</u>	<u>\$ 18,958,739</u>	<u>\$ 19,634,328</u>

The accompanying notes are an integral part of this financial statement.

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# Notes to the Financial Statements

June 30, 2008

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Basis of Presentation

The accompanying financial statements have been prepared in conformance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB) and the Financial Accounting Standards Board (FASB).

### B. Reporting Entity

For financial reporting purposes, the Commonwealth of Virginia's (the "Commonwealth's") reporting entity consists of (1) the primary government, (2) component unit organizations for which the primary government is financially accountable (blended component units), and (3) other component unit organizations for which the nature and significance of their relationship with the primary government is such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete, and they are financially accountable to the primary government (discrete component units). The funds of all agencies, boards, commissions, foundations, and authorities that have been identified as part of the primary government or a component unit have been included. GASB Statement No. 39, *Determining Whether Certain Organizations Are Component Units* (GASB Statement No. 39) requires the inclusion of numerous organizations that raise and hold funds for the direct benefit of the primary government.

Section 2100 of the GASB *Codification of Governmental Accounting and Financial Reporting Standards* (GASB Codification) describes the criteria for determining which organizations, functions, and activities should be considered part of the Commonwealth for financial reporting purposes. The basic criteria include appointing a voting majority of an organization's governing body, and the Commonwealth's ability to impose its will on that organization or the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the Commonwealth.

**(1) Primary Government** – A primary government consists of all the organizations that make up its legal entity. All funds, organizations, institutions, agencies, and departments are, for financial reporting purposes, part of the primary government.

**(2) Blended Component Units** – Though legally separate entities, these component units are, in substance, part of the primary government's operations. The blended component unit serves or benefits the primary government almost exclusively. Financial information from these units is combined with that of the primary government. The Commonwealth's only blended component unit is:

**Virginia Public Building Authority (VPBA)** (nonmajor governmental fund) – The authority was created as a body politic and corporate and is fiscally independent. A government instrumentality, the authority finances the acquisition and construction of buildings for the use of the Commonwealth and other approved purposes. The Governor appoints the seven-member board, and the primary government is able to impose its will on the authority. The Auditor of Public Accounts audits the authority, and a separate report is issued from the Department of the Treasury, Post Office Box 1879, Richmond, Virginia 23218-1879.

**(3) Discrete Component Units** – Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the primary government. They are financially accountable to the primary government, or have relationships with the primary government such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. These discrete component units serve or benefit those outside of the primary government.

GASB Statement No. 39 generally requires any organization that raises and holds economic resources for the direct benefit of the reporting entity to be reported as a component unit, even if the reporting entity is not financially accountable for the organization. The entities are included in the Commonwealth's reporting entity as non-profit charitable organizations and exist solely to support the Commonwealth's higher education institutions, museums, and the Library of Virginia. The higher education institution non-profit organizations are included in the applicable higher education institution's column in the accompanying financial statements. The museum foundations, and the Library of Virginia Foundation, which are discretely presented, are more fully described later in this footnote. In all instances where separate disclosure of these non-profit organizations is

required in the accompanying footnotes, the entities' totals are aggregated and disclosed as "foundations." Discretely presented component units are:

**Higher Education Institutions** – The Commonwealth's higher education institutions are granted broad corporate powers by state statutes. The Governor appoints the members of each institution's board of trustees. In addition to the annual appropriations to support the institutions' operations, the state provides funding for, and construction of, major academic plant facilities for the institutions. Institutions reported Operating Appropriations from Primary Government of approximately \$1.92 billion and reported Program Revenue – Capital Grants and Contributions of approximately \$221.0 million from the primary government. Therefore, there is a financial benefit/burden to the primary government. The bonds issued to finance the construction of these facilities are obligations of the state. The major higher education institutions are: University of Virginia, including the University of Virginia Hospital and the University of Virginia's College at Wise; Virginia Polytechnic Institute and State University; and Virginia Commonwealth University, including the Virginia Commonwealth University Health System Authority. The nonmajor higher education institutions are: the College of William & Mary, including Richard Bland College and the Virginia Institute of Marine Science; Virginia Military Institute; Virginia State University; Norfolk State University; University of Mary Washington; James Madison University; Radford University; Old Dominion University; George Mason University; Virginia Community College System; Christopher Newport University; and Longwood University. The Southwest Virginia Higher Education Center, Roanoke Higher Education Authority, Institute for Advanced Learning and Research, Southern Virginia Higher Education Center, and New College Institute are also included as nonmajor higher education institutions. The colleges and universities are funded through state appropriations, tuition, federal grants, and private donations and grants. As previously noted, certain foundations are considered component units of the higher education institutions, and are included in the accompanying financial statements as well as the higher education institutions' individually published financial statements. The Auditor of Public Accounts (APA) does not audit the Roanoke Higher Education Authority, the Institute for Advanced Learning and Research, and the component units of the higher education institutions, including foundations, but relies on the reports issued by other auditors to render his opinion.

The APA audits the colleges and universities, and individual reports are issued under separate cover. Complete financial statements for each institution may be obtained from their respective administrative offices. The addresses for these institutions may be obtained from the Virginia Department of Accounts, 101 North 14th Street, Richmond, Virginia 23219-3638.

**Virginia Housing Development Authority (VHDA)** (major) – The Authority was created as a political subdivision and instrumentality of the Commonwealth and is granted both political and corporate powers by the *Code of Virginia*. The Governor appoints a majority of the Authority's board members and the remaining board members are ex-officio. The Commonwealth may make grants to the Authority including, but not limited to, reserve funds, which is a potential financial benefit/burden to the primary government. The Commonwealth is not legally obligated by the debt of the Authority. The Authority was created in the public interest to provide investment in and stimulate construction of low to moderate income housing which benefits the citizens of the Commonwealth. The administrative offices of the Authority are located at 601 South Belvidere Street, Richmond, Virginia 23220. KPMG, LLP audits the Authority, and a separate report is issued.

**Virginia Public School Authority (VPSA)** (major) – The Authority was created as a public body corporate, and an agency and instrumentality of the Commonwealth to finance capital projects of city and county school boards. The Governor appoints the board members, who serve at his pleasure. Therefore, the primary government is able to impose its will on the Authority. The Auditor of Public Accounts audits the Authority, and a separate report is issued from the Department of the Treasury, Post Office Box 1879, Richmond, Virginia 23218-1879.

**Virginia Economic Development Partnership (VEDP)** (nonmajor) – The Partnership was created as a body corporate and operates to encourage, stimulate, and support the development and expansion of commerce in the Commonwealth. The Governor appoints the 15-member board, and there is a financial benefit/burden to the primary government. The administrative offices are located at 901 East Byrd Street, Post Office Box 798, Richmond, Virginia 23218-0798. The Auditor of Public Accounts audits the partnership, and a separate report is issued.

**Virginia Outdoors Foundation** (nonmajor) – The foundation was created as a body political and is administratively assigned to the

Department of Conservation and Recreation (part of primary government) and charged with promoting preservation through the acceptance of donated conservation easements and raising funds for the purchase of preservation land. The Governor appoints the seven-member board of trustees, and the primary government can impose its will on the foundation. The administrative offices of the foundation are located at 900 South Main Street, Blacksburg, Virginia 24060. Goodman and Company, LLP, audits the foundation, and a separate report is issued.

**Virginia Port Authority (VPA)** (nonmajor) – The Authority was established as a corporate body and operates to serve the citizens and promote commerce through the harbors and ports of Virginia. The Governor appoints a majority of the 12-member board, and the primary government is able to impose its will on the Authority. There is also a financial benefit/burden to the primary government. The administrative offices of the Authority are located at 600 World Trade Center, Norfolk, Virginia 23510. The Auditor of Public Accounts audits the Authority, and a separate report is issued.

**Virginia Resources Authority (VRA)** (nonmajor) – The Authority was created as a statewide public body corporate political subdivision of the Commonwealth to provide financing of infrastructure projects for water supply, wastewater, storm water, solid waste treatment, airports, public safety, brownfields remediation and redevelopment, and recycling. The Governor appoints the 11-member board and the Executive Director of the Authority. The primary government is able to impose its will on the Authority, and there is a financial benefit/burden to the primary government. The Commonwealth does not guarantee any bonds issued by the Virginia Resources Authority. The administrative offices of the Authority are located at 1111 East Main Street, Suite 1920, Richmond, Virginia 23219. PBGH, LLP audits the Authority, and a separate report is issued.

**Virginia Tourism Authority** (nonmajor) – The Authority was created as a public body corporate and as a political subdivision of the Commonwealth. The Authority encourages, stimulates, and promotes tourism and film production industries of the Commonwealth. The Governor appoints all of the board members, and there is a financial benefit/burden to the primary government. The administrative offices are located at 901 East Byrd Street, 19th Floor, Richmond, Virginia 23218-0798. The Auditor of Public Accounts audits the Authority, and a separate report is issued.

**Virginia Tobacco Settlement Foundation** (nonmajor) – The foundation was created as a body corporate and as a political subdivision of the Commonwealth. The foundation was established to determine the appropriate recipients of monies in the Virginia Tobacco Settlement Fund and to distribute monies in this fund for such efforts as restricting the use of tobacco products by minors and the enforcement of laws restricting the distribution of tobacco products to minors. The Governor appoints the majority of the board, and there is a financial benefit/burden to the primary government. The administrative offices are located at 701 East Franklin Street, Suite 501, Richmond, Virginia, 23219. The Auditor of Public Accounts audits the foundation, and a separate report is issued.

**Tobacco Indemnification and Community Revitalization Commission** (nonmajor) – The Commission was created as a body corporate and as a political subdivision of the Commonwealth. The Commission was established to determine the appropriate recipients of the monies in the Tobacco Indemnification and Community Revitalization Fund. This fund is to provide payments to tobacco farmers as compensation for the adverse economic effects resulting from loss of investment in specialized tobacco equipment and barns, and lost tobacco production opportunities. It also provides monies to revitalize tobacco dependent communities. The Governor appoints the majority of the board, and there is a financial benefit/burden to the primary government. The administrative offices are located at 701 East Franklin Street, Suite 501, Richmond, Virginia 23219. The Auditor of Public Accounts audits the Commission, and a separate report is issued.

**Hampton Roads Sanitation District Commission** (nonmajor) – The Commission was established as a political subdivision of the Commonwealth and a government instrumentality. The Commission, which is the governing board of the district, was granted corporate powers by the *Code of Virginia*. The Governor appoints the Commission members, who serve at his pleasure. Therefore, the primary government is able to impose its will on the Commission. The Commonwealth is not obligated by the debt of the Commission. The Commission was established to benefit the inhabitants of the district and operates a sewage system for 17 localities in the Chesapeake Bay area. The address for the administrative offices of the Commission is 1436 Air Rail Avenue, Virginia Beach, Virginia 23455. KPMG, LLP, audits the Commission, and a separate report is issued.

**Virginia Biotechnology Research Partnership Authority** (nonmajor) – The Authority is a legally separate, political subdivision of the Commonwealth created by the General Assembly to assist in the development of a biotechnology research park. The Governor appoints the board members of the Authority, and there is a potential financial benefit/burden to the primary government. The administrative offices of the Authority are located at 800 East Leigh Street, Richmond, Virginia 23219. The Auditor of Public Accounts audits the Authority, and a separate report is issued.

**Small Business Financing Authority (SBFA)** (nonmajor) – The Virginia Small Business Financing Act of 1984 (Chapter 28, Title 9, *Code of Virginia*) established the Authority as a public body corporate and a political subdivision of the Commonwealth. The Governor appoints the 11-member board, and the primary government is able to impose its will on the Authority. The Authority was created to assist small businesses in the Commonwealth in obtaining financing for new businesses or the expansion of existing businesses. The Authority can provide financial assistance to small businesses by providing loans, guarantees, insurance, and other assistance, thereby encouraging the investment of private capital in small businesses in the Commonwealth. The Authority can loan money to local governments as defined by the *Code of Virginia* for economic development purposes. The Authority also guarantees loans made to small businesses by banks. The administrative offices of the Authority are located at 707 East Main Street, Suite 300, Richmond, Virginia 23219. The Auditor of Public Accounts audits the Authority, and a separate report is issued.

**Virginia Schools for the Deaf and Blind Foundation** (nonmajor) – The Foundation operates as a non-private educational and fundraising organization solely in connection with, and exclusively for the benefit of the Virginia School for the Deaf and Blind at Staunton (part of primary government) and the Virginia School for the Deaf, Blind and Multi-Disabled at Hampton (part of primary government), and within the jurisdiction and management of the Virginia Board of Education. The Foundation uses a December 31 calendar year-end. The administrative offices of the Foundation are located at the Virginia Department of Education, 101 North 14th Street, 25th Floor, Richmond, Virginia, 23219. The Auditor of Public Accounts audits the Foundation along with the audit of the Department of Education, and a separate report is issued.

**Science Museum of Virginia Foundation** (nonmajor) – The Foundation is a non-stock, non-profit corporation established to implement and fund programs, projects, and operations that are authorized and approved by the trustees of the Science Museum of Virginia (part of primary government). The administrative offices of the Foundation are located at the Science Museum of Virginia, Post Office Box 11624, Richmond, Virginia 23230. Cherry, Bekaert, & Holland, LLP, audits the Foundation, and a separate report is issued.

**Belmont Bay Science Center Foundation** (nonmajor) – The Foundation is a non-stock, non-profit corporation formed under the *Code of Virginia* for the purpose of implementing and funding those programs, projects and operations to educate the students about science that are authorized and approved by the trustees of the Science Museum of Virginia. Resources for the Foundation's activities are primarily provided by charitable contributions and investment income. The administrative offices of the Foundation are located at 751 Norwood Lane, Woodbridge, Virginia 22191. Cherry, Bekaert, & Holland, LLP, audits the Foundation, and a separate report is issued.

**Danville Science Center, Inc.** (nonmajor) – The Foundation is non-profit corporation formed for the purpose of implementing and funding those programs, projects and operations which are authorized and approved by the trustees of the Science Museum of Virginia. The administrative offices of the Foundation are located at 657 Craghead Street, Post Office Box 167, Danville, Virginia 24541. Goodman and Company, LLP, audits the Foundation, and a separate report is issued.

**Virginia Museum of Fine Arts Foundation** (nonmajor) – The Foundation operates as a non-profit corporation under the laws of Virginia to fund exhibitions, programs, and capital asset expansion to ensure that the Virginia Museum of Fine Arts (part of primary government) has the space and resources for art to help improve the quality of life for many. The administrative offices of the Foundation are located at 200 North Boulevard, Richmond, Virginia 23220. Goodman and Company, LLP, audits the Foundation, and a separate report is issued.

**A. L. Philpott Manufacturing Extension Partnership** (nonmajor) – The partnership has the mission to foster economic growth by enhancing the competitiveness of Virginia's manufacturers. The partnership provides manufacturing firms with fee-based technology consulting services, access to business modernization resources, and support for

interfirm collaboration. Further, the partnership provides direct assistance to increase sales, decrease costs, and improve quality, productivity, and competitiveness. The partnership has a 23-member board of trustees. The board consists of the presidents of two public four-year institutions of higher education; three community college presidents; the director of Virginia's Center for Innovative Technology; Virginia's Secretary of Commerce and Trade; and fifteen citizen members, representing manufacturing industries, appointed by the Governor. There is also a financial benefit/burden to the primary government. The administrative office is located at Patrick Henry Community College, 645 Patriot Avenue, Post Office Box 5311, Martinsville, Virginia 24115-5311. The Auditor of Public Accounts audits the partnership, and a separate report is issued.

**Virginia Horse Center Foundation** (nonmajor) – The Foundation operates the Virginia Horse Center for the benefit of the equine and tourism industries. The Foundation is a discrete component unit of the Commonwealth due to the limited ability of the Foundation to incur additional debt without the Commonwealth's approval. In addition, the Governor appoints one member of the Foundation's board of directors, and this member must approve any changes to the Foundation's by-laws or conveyance of property. The address for the administrative offices of the Foundation is 487 Maury River Road, Lexington, Virginia 24450. The accounting firm of Raetz and Hawkins, P.C., audits the Foundation, and a separate report is issued.

**Virginia University Research Partnership** (nonmajor) – The partnership was created as a non-profit, non-stock corporation to receive grant monies appropriated by the General Assembly and to oversee the administration of those grant payments for use by a non-profit, public benefit research institute that conducts research and development for government agencies, commercial businesses, Foundations, and other organizations as well as commercializes technology. Due to the primary government being the sole source of funding, it is able to impose its will on the partnership. The administrative offices are located at 901 East Byrd Street, Post Office Box 798, Richmond, Virginia 23218-0798.

**Fort Monroe Federal Area Development Authority** (nonmajor) – The Authority is a legally separate, political subdivision of the Commonwealth created by the General Assembly to assist in formulating a reuse plan for Fort Monroe. The Governor appoints a majority of the 18-member board and there is a potential financial benefit/burden to the primary

government. The administrative offices of the Authority are located at Old Quarters #1, 151 Bernard Road, Fort Monroe, Virginia 23651. Robinson, Farmer, Cox Associates audits the Authority, and a separate report is issued.

**Assistive Technology Loan Fund Authority** (nonmajor) – The Authority was created as a political subdivision and public body corporate by the *Code of Virginia*. The Governor appoints the board of directors as directed by the *Code*. The Authority manages a fund to provide loans to individuals to acquire assistive technology, other equipment, or other authorized purposes designed to help disabled individuals become more independent. The administrative offices are located at 1602 Rolling Hills Drive, Suite 107, Richmond, Virginia 23229. The Auditor of Public Accounts audits the Authority, and a separate report is issued.

**Virginia National Defense Industrial Authority** (nonmajor) – The Authority was created as a public body corporate and as a political subdivision of the Commonwealth. The Authority fosters and promotes business, technology, transportation, education, economic development and other efforts in support of the mission, execution, and transformation of the United States military and national defense activities located in the Commonwealth. The Governor appoints a majority of the 16-member board, and there is a financial benefit/burden to the primary government. The administrative offices are located at 901 East Byrd Street, Post Office Box 798, Richmond, Virginia 23218-0798. The Auditor of Public Accounts audits the Authority, and a separate report is issued.

**Virginia Coalfield Coalition Authority** (nonmajor) – The Authority was created as a body corporate and as a political subdivision of the Commonwealth. Its goals are to build a diverse, prosperous, self-reliant and globally competitive economy in Virginia's coalfield region through regional cooperation. The Governor appoints the 11-member board as directed by the *Code of Virginia*. The administrative offices of the Authority are located at Post Office Box 548, Lebanon, Virginia 24266. Bostic, Tucker and Company, P.C., audits the Authority. However, as of June 30, 2008, the Authority has disbanded and is no longer in operation.

**Virginia Land Conservation Foundation** (nonmajor) – The Foundation was created as a body politic and corporate to serve the Department of Conservation and Recreation (part of primary government) by acquiring interests in preservation land and providing grants to other entities to acquire interests in preservation land. The Governor appoints the

18-member board, and the primary government can impose its will on the Foundation. The administrative offices of the Foundation are located at 203 Governor Street, Suite 302, Richmond, Virginia 23219. The Auditor of Public Accounts audits the Foundation as part of the Department of Conservation and Recreation and discloses its existence in that report.

**Virginia Arts Foundation** (nonmajor) – The Foundation was created as a body politic and corporate to serve the Virginia Commission for the Arts (part of primary government) by promoting the arts in the Commonwealth. The Governor appoints the board of trustees for the Virginia Commission for the Arts, which also serves as the board for the Virginia Arts Foundation. The Director of the Virginia Commission for the Arts serves as the board chairman. In addition, the primary government can impose its will on the Foundation. The administrative offices of the Foundation are located at 223 Governor Street, Richmond, Virginia 23219. The Auditor of Public Accounts audits the Foundation as part of the Virginia Commission for the Arts.

**Library of Virginia Foundation** (nonmajor) – The Foundation was created as a private, non-profit 501 (c) (3) corporation supporting the Library of Virginia. The Foundation was established upon receipt of a major bequest. The articles of incorporation stipulate that the Foundation shall at all times be operated solely in connection with, and exclusively for the benefit of the Library of Virginia. The Foundation is governed by a separate board of directors and promotes and supports the Library of Virginia in all activities. The administrative offices of the Foundation are located at 800 East Broad Street, Richmond, Virginia 23219. Barcalow & Hart, PLLC, audits the Foundation, and a separate report is issued.

**Innovative Technology Authority (ITA)** (nonmajor) – The Authority is granted corporate powers by the *Code of Virginia*. The Authority serves to facilitate the marketing, organization, and development of scientific research and technology by the state's institutions of higher education and private industry in the Commonwealth. In addition, the Authority serves to promote the economic development of the Commonwealth by attracting and retaining high technology jobs and businesses in Virginia. The Governor appoints the 16-member board, and there is a financial benefit/burden to the primary government. The Authority's combined financial statements include the accounts of the Center for Innovative Technology (CIT) after elimination of all significant intercompany balances and transactions. CIT is a non-stock,

not-for-profit corporation, which acts as the operating arm of the Authority. The address for the administrative offices of the Authority is CIT Building, Suite 600, 2214 Rock Hill Road, Herndon, Virginia 20170-4228. The Auditor of Public Accounts audits the Authority, and a separate report is issued.

**Virginia College Building Authority (VCBA)** (nonmajor) – The Authority was created as a public body corporate, a political subdivision, and an agency and instrumentality of the Commonwealth. The Governor appoints a majority of the board and members serve at his pleasure. Therefore, the primary government is able to impose its will on the Authority. The Authority finances certain capital projects and equipment purchases of state-supported colleges and universities. The Auditor of Public Accounts audits the Authority, and a separate report is issued from the Department of the Treasury, Post Office Box 1879, Richmond, Virginia 23218-1879.

Only the activity of the Authority that relates to the financing of capital projects and equipment purchases by state-supported colleges and universities is included in the financial statements. The state-supported colleges and universities reported revenue from the Authority of \$78.6 million as Program Revenue Capital Grants and Contributions for the 21<sup>st</sup> Century Program and \$59.4 million as Program Revenue Operating Grants and Contributions for equipment. The Authority assists private institutions of higher education in the financing and refinancing of a broad range of facilities. The Authority is authorized to issue obligations and lend the proceeds to private institutions; however, such financings or refinancings are not obligations of the primary government nor the Authority, but are payable solely from the revenues pledged by the respective private institution. This indebtedness, totaling \$455.3 million, is not included in the financial statements.

(4) **Related Organizations** – Organizations for which the primary government appoints a majority of the board, but is not financially accountable, are related organizations. Related organizations are:

**Tobacco Settlement Financing Corporation** – The corporation was created by the Tobacco Settlement Financing Corporation Act, Chapters 482 and 488 of the Acts of the General Assembly of the Commonwealth of Virginia (Commonwealth) during the 2002 General Assembly Session. The corporation is a public body corporate entity and an independent instrumentality of the Commonwealth, managed by a six-member board, including the State Treasurer. The corporation purchased all of the future tobacco

settlement revenue allocated to the Tobacco Indemnification and Community Revitalization Commission, a discrete component unit of the Commonwealth. Neither the Commonwealth's nor the Virginia Tobacco Settlement Foundation's (component unit) tobacco revenue was securitized. The administrative offices of the corporation are located at 101 N. 14th Street, 3rd Floor, Post Office Box 1879 Richmond, Virginia 23218-1879. PBGH, LLP audits the corporation, and a separate report is issued.

**Virginia Recreational Facilities Authority** – The authority was created as a political subdivision and instrumentality of the Commonwealth and given separate corporate powers by the *Code of Virginia*. The Governor appoints the 13-member board of directors. The authority operates educational programs, tourism, and commerce in the Roanoke Valley. The address for the administrative offices of the authority is 5204 Bernard Drive SW, Post Office Box 29800, Roanoke, Virginia 24018. Foti, Flynn, Lowen and Company audits the authority, and a separate report is issued.

**Jamestown-Yorktown Foundation, Inc.** – The non-profit corporation was created by the *Code of Virginia* to assist the Jamestown-Yorktown Foundation (Foundation). The corporation board consists of five members selected from the Foundation's board of trustees. Several Commonwealth officials serve as ex-officio members of the Foundation's board, and the Governor appoints 12 members. The corporation's basic activities consist of soliciting and collecting contributions, purchasing artifacts, sponsoring events and exhibits, and overseeing investments. The administrative offices of the corporation are located at 2207 Colonial Parkway, Post Office Box 3605, Williamsburg, Virginia 23187-3605. Goodman and Company, LLP, audits the corporation, and a separate report is issued.

**Jamestown-Yorktown Educational Trust** – The trust was created as a non-profit corporation by the *Code of Virginia* to assist the Jamestown-Yorktown Foundation (Foundation). The trust board consists of six members selected from the Foundation's board of trustees. Several Commonwealth officials serve as ex-officio members of the Foundation's board, and the Governor appoints 12 members. The trust operates the Jamestown Settlement and Yorktown Victory Centers' gift shops and café. The address for the administrative offices of the trust is 2207 Colonial Parkway, Post Office Box 3605, Williamsburg, Virginia 23187-3605. Goodman and Company, LLP, audits the trust, and a separate report is issued.

**Virginia Birth-Related Neurological Injury Compensation Program** – The program was created to provide a no-fault alternative for birth-related neurological injuries. The Governor appoints the seven-member board. The administrative offices of the program are located at 7501 Boulders View Drive, Suite 210, Richmond, Virginia 23225. Cherry, Bekaert, & Holland, LLP, audits the program, and a separate report is issued.

**Chesapeake Bay Bridge and Tunnel Commission** – The commission was created to establish policy and administer operations of the Chesapeake Bay Bridge Tunnel District. Any of the 11 members of the commission appointed or reappointed on or after July 1, 1998, shall be appointed by the Governor, subject to confirmation by each house of the General Assembly. The administrative offices of the commission are located at Post Office Box 111, 32386 Lankford Highway, Cape Charles, Virginia 23310. KPMG, LLP, audits the commission, and a separate report is issued.

### C. Government-wide and Fund Financial Statements

The Government-wide Financial Statements, the Statement of Net Assets and the Statement of Activities, report information on all nonfiduciary activities of the primary government and component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Also, the primary government activity is reported separately from the legally separate component units for which the Commonwealth is financially accountable.

The Statement of Activities demonstrates the degree to which direct expenses of a specific function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function, segment, or component unit. In addition, to the extent that indirect costs are allocated to the various functions, the program expenses will include both direct and indirect costs. Program revenues include charges to customers who purchase, use, or directly benefit from goods or services provided by a given function, segment, or component unit, as well as investment income generated by operations. Program revenues also include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function, segment, or component unit. Taxes and other items properly excluded from program revenues are reported as general revenues.

Net assets are restricted when constraints are placed on them that are imposed by external parties or constitutional provisions. Designations solely imposed by the Commonwealth's management are not presented as restricted net assets. When both restricted and unrestricted resources are available for use, the Commonwealth's policy is to use the restricted resources first. Some institutions of higher education may follow a different policy.

Separate financial statements are provided for governmental funds, proprietary funds, fiduciary funds, and component units. However, fiduciary funds are not included in the government-wide statements. Major governmental funds, enterprise funds, and component units are reported as separate columns in the fund financial statements, with nonmajor funds being aggregated into a single column.

#### **D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

**Government-wide Financial Statements** – The government-wide financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned and expenses are recognized when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

**Governmental Fund Financial Statements** – The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the primary government considers revenues to be available if they are collected within 60 days of the end of the current fiscal year (or one year for Medicaid). Significant revenues subject to accrual include federal grants and income and sales taxes. Income tax revenues for tax underpayments are only recognized to the extent of the primary government's estimated refunds for tax overpayments received. Revenues that the primary government earns by incurring obligations are recognized in the same period as when the obligations are recognized.

Expenditures generally are recorded when a liability is incurred, as under full accrual accounting. However, expenditures related to debt service, compensated absences, and claims and judgments are recorded only when the payment is due.

The primary government reports the following major governmental funds:

**General Fund** – Accounts for the transactions related to resources received and used for those services traditionally provided by a state government, and which are not accounted for in any other fund. These services include general government, legislative and judicial activities, public safety, health and mental health programs, resources and economic development, licensing and regulation, and primary and secondary education.

**Commonwealth Transportation Special Revenue Fund** – Accounts for the revenues and expenditures associated with highway operations, maintenance, construction, and other transportation related activities. Funding for these programs is received from highway user taxes, fees, and funds received from the federal government.

**Federal Trust Special Revenue Fund** – Accounts for all federal dollars received by the Commonwealth except those received by the Commonwealth Transportation Fund, the Unemployment Compensation Fund, and institutions of higher education.

**Literary Fund Special Revenue Fund** – Accounts for revenues from fines, forfeitures, and proceeds from unclaimed property used primarily to support public education in the Commonwealth. This fund provides low interest loans to school divisions for construction, renovations, and expansion of school buildings.

**Proprietary Funds, Fiduciary Funds, and Component Units Financial Statements** – The financial statements of the proprietary funds, fiduciary funds, and component units are reported using the economic resources measurement focus and the full accrual basis of accounting. As with the government-wide statements, revenues are recorded when earned and expenses are recognized when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Agency funds have no measurement focus since they only report assets and liabilities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Revenues and expenses not meeting this definition are reported as nonoperating.

GASB Statement No. 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting*, provides governments two options for reporting their enterprise funds (including component units reporting as business-type activities). All enterprise funds reported herein, with the exception of the State Lottery (major enterprise fund), Mental Health Local Funds (nonmajor enterprise fund), the Virginia Port Authority (nonmajor component unit), the A. L. Philpott Manufacturing Extension Partnership (nonmajor component unit), the Virginia Commonwealth University Health System Authority (a blended component unit of the Virginia Commonwealth University – major), and the Innovative Technology Authority (nonmajor component unit) apply all applicable GASB pronouncements and all FASB Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins issued on or before November 30, 1989, unless they conflict with or contradict GASB pronouncements. The State Lottery (major enterprise fund), Mental Health Local Funds (nonmajor enterprise fund), the Virginia Port Authority (nonmajor component unit), the A. L. Philpott Manufacturing Extension Partnership (nonmajor component unit), the Virginia Commonwealth University Health System Authority (a blended component unit of the Virginia Commonwealth University – major), and the Innovative Technology Authority (nonmajor component unit) apply all of these pronouncements, and also apply all FASB Statements and Interpretations issued after November 30, 1989, except those that conflict with or contradict GASB pronouncements.

Foundations' (component units) financial statements are prepared using the economic resources measurement focus and the full accrual basis of accounting. The financial statements are prepared under FASB Statement No. 117, *Financial Statements of Not-for-Profit Organizations*. FASB rather than GASB pronouncements are followed. In some instances, activities of the foundations (component units) are reported separately within the footnotes because of the different reporting standards. Also, some foundations (component units) have a calendar rather than a fiscal year-end. Foundations (component units) with a calendar year-end are included in these financial statements for the year ending December 31, 2007. Significant intrafund activity/balances between each higher education institution and their foundations have been eliminated. However, Old Dominion University (nonmajor component unit) reported the following intrafund balances that could not be eliminated because of differing year-ends: institution assets of \$72.5 million and liabilities of \$72.4 million, and foundation assets of \$58.1 million and liabilities of \$73.9 million.

The primary government reports the following major enterprise funds:

**State Lottery Fund** – Accounts for all receipts and expenses of the State Lottery.

**Virginia College Savings Plan Fund** – Administers the Virginia Prepaid Education Program.

**Unemployment Compensation Fund** – Accounts for receipts from employers and expenses incurred to provide benefits to eligible unemployed workers.

Additionally, the primary government reports the following fund types:

**Governmental Fund Types:**

**Special Revenue Funds** – Account for transactions related to resources received and used for restricted or specific purposes.

**Debt Service Funds** – Account for transactions related to resources retained and used for the payment of interest and principal on long-term obligations.

**Capital Project Funds** – Account for transactions related to resources received and used for the acquisition, construction, or improvement of capital facilities not reported in the other governmental or proprietary funds. The primary resource for these funds is the proceeds of bond issues and energy performance contracts. Principal uses are for construction and improvement of state office buildings, correctional and mental health facilities, and parks.

**Permanent Funds** – Account for transactions of the Commonwealth Health Research Fund, the Prescription Monitoring Fund, and the Mental Health Endowment Funds whose principal must be maintained intact and whose income is used to benefit the Commonwealth's citizens and mental health patients.

**Proprietary Fund Types:**

**Enterprise Funds** – Account for transactions related to resources received and used for financing self-supporting activities of the primary government that offer products and services on a user-charge basis to external users.

**Internal Service Funds** – Account for transactions related to the financing and sale of goods or services provided by the agencies of the primary government to other agencies and institutions of the Commonwealth. Activities include the provision of information technology, manufacturing activities, insurance programs, fleet services, facilities and property management, and engineering services.

## Fiduciary Fund Types:

**Private Purpose Trust Funds** – Account for transactions of all other trust arrangements in which the principal and income benefit individuals, private organizations, or other governments. These trusts include those for escheat property, educational savings plans, and others.

**Pension and Other Employee Benefit Trust Funds** – Account for transactions of the Commonwealth administered retirement systems and other employment benefits.

**Investment Trust Fund** – Accounts for the external portion of the Local Government Investment Pool that is sponsored by the Commonwealth.

**Agency Funds** – Account for amounts held in trust by the primary government for others. Agency funds include those funds established to account for the collection of taxes and fees for distribution to localities and other states, employee benefits, deposits of insurance carriers, child support collections and other miscellaneous accounts.

## E. Budgetary Process

Budgetary amounts shown in the Required Supplementary Information and Combining and Individual Fund Statements and Schedules Sections represent the total of the original budgeted amounts and all supplemental appropriations. The Commonwealth's budget is prepared principally on a cash basis and represents appropriations as authorized by the General Assembly. Unexpended appropriations at the end of the fiscal year generally lapse. However, they may be reappropriated for expenditure in the following fiscal year. The Governor, as required by the *Code of Virginia*, submits a budget composed of all proposed expenditures for the Commonwealth, and of estimated revenues and borrowing for a biennium, to the General Assembly. Budgets are adopted for the General and Special Revenue Funds, except for the Literary (major) – Special Revenue Fund. Formal budgetary integration is not employed for the Capital Projects (nonmajor), Debt Service (nonmajor), Permanent Funds (nonmajor), and the Literary – Special Revenue (major) because effective budgetary control is alternatively achieved through the General Fund and the remaining Special Revenue Funds.

The budget is prepared on a biennial basis; however, the budgets of the General and Special Revenue Funds contain separate appropriations for each year within the biennial budget, as approved by the General Assembly and signed into law by the Governor. For management control purposes, the budget is controlled at the program level. The Governor may transfer an appropriation within a

state agency or from one state agency to another, provided that total fund appropriations, as contained within the budget, are not exceeded. Increases in General Fund appropriations must be approved by the General Assembly.

Appropriations for programs funded from Special Revenue Funds may allow expenditures in excess of the original appropriations to the extent that revenues of the funds exceed original budget estimates and such additional expenditures are approved by the Governor through supplemental appropriations.

## F. Cash, Cash Equivalents, and Investments

### Cash

In order to maximize the Commonwealth's earning potential, the majority of the primary government's cash balances are pooled together in the general account for investment purposes. The amounts required for operations are liquidated as needed. Since all amounts not required for operations are held in investment securities, it is possible that the cash balances could be negative due to timing differences in liquidating the investments.

As of June 30, 2008, the General Fund had a negative cash balance of \$4.7 billion. In order to properly reflect the general account position, this negative cash balance has been eliminated in the accompanying statements and offset against the primary government's cash equivalents and investments (see Note 6).

### Cash Equivalents

Cash equivalents are investments with an original maturity of 90 days or less.

### Investments

Investments are principally comprised of monies held by component units, Pension and Other Employee Benefit Trust Funds, and monies held by the State Treasurer in both the general account and other fiduciary accounts.

Governmental and proprietary funds, both primary government and component units, report investments in money market and in the Commonwealth sponsored investment pools at amortized cost. All other investments are reported at fair value, in accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*.

Investments administered by the Virginia Retirement System (VRS) are reported at fair value. The cost of investments sold is the average cost of the aggregate holding of the specific investment sold. Investments in affiliated organizations are accounted for on the equity method of accounting

and the VRS' share of their earnings (losses) for the period is included in investment income using the equity method.

Investments of higher education institutions (component units) are reported at fair value, except for money market investments and investments in the Commonwealth sponsored investment pools, which are reported at amortized cost.

### **Derivatives**

Derivative instruments are financial contracts whose values depend on the values of one or more underlying assets, reference rates, or financial indexes (see Note 6).

### **G. Receivables**

Receivables in the governmental funds consist primarily of the accrual of taxes, as well as federal receivables of the primary government's Medicaid program. Receivables in the proprietary funds consist primarily of tuition contribution receivables. Receivables of fiduciary funds are primarily the accrual of member and employer contributions in the Pension and Other Employee Benefit Trust Funds and the accrual of local sales taxes in the Agency Funds. Receivables of the component units consist primarily of mortgage receivables, loan receivables, patient receivables, and student receivables. Receivables are recorded net of allowances for doubtful accounts (see Note 7).

### **H. Contributions Receivable, Net**

Contributions Receivable reported by the foundations (component units) represents pledges or unconditional promises to give that have been discounted (see Note 8).

### **I. Internal Balances**

Interfund receivables and payables have been eliminated from the Statement of Net Assets, except for the residual amounts due between governmental and business-type activities (see Note 9).

### **J. Inventory**

Inventories consist of materials and supplies and are reported as expenditures when consumed. These assets are offset by a fund balance reserve that indicates they are not available for spending. Inventories exceeding \$1 million of the General and the Special Revenue Funds are maintained at cost using the first-in, first-out (FIFO) methodology, except for the following:

- Department of State Police (VSP)
- Virginia Department of Transportation (VDOT)
- Department of Health (VDH)
- Department for the Blind and Vision Impaired (DBVI)

VSP inventories are recorded in the General (major) and Other Special Revenue (nonmajor) Funds using the average cost methodology and are maintained at cost. VDOT inventories are recorded in the Commonwealth Transportation Fund (major) using the FIFO and average cost methodologies and are maintained at either cost or average cost. VDH inventories are recorded in the General (major), Health and Social Services Special Revenue (nonmajor), and Federal Trust (major) Funds. These inventories are maintained at cost based on either FIFO or the average cost methodology. DBVI inventories are maintained at cost or average cost based on the FIFO methodology and are recorded in the General (major) and Health and Social Services Special Revenue (nonmajor) Funds.

Inventories maintained by Correctional Enterprises (internal service fund) are stated at the lower of cost or market using FIFO. Inventories maintained by the Virginia Museum of Fine Arts (nonmajor enterprise fund), the Science Museum of Virginia (nonmajor enterprise fund), the Consolidated Laboratory (nonmajor enterprise fund), and the Library of Virginia (nonmajor enterprise fund) are stated at cost using FIFO. Inventories maintained by the internal service funds except for Correctional Enterprises are stated at cost using FIFO.

Inventories maintained by the Department of Alcoholic Beverage Control (nonmajor enterprise fund) are stated at average cost using FIFO.

The Virginia Industries for the Blind (nonmajor enterprise fund) maintains inventories at cost using the average cost methodology.

Institutions of higher education (component units) use several methods for inventory valuations, including cost using FIFO, the lower of cost or market using FIFO, or weighted average methods. Inventories maintained by the Virginia Horse Center Foundation (nonmajor component unit) are stated at the lower of cost or market using FIFO. Inventories maintained by the Virginia Port Authority (nonmajor component unit) are reported using the moving average cost methodology.

### **K. Prepaid Items**

Prepaid assets for rent, insurance, and similar items are recognized when purchased and expensed when used.

**L. Interfund Loans Receivable/Payable**

Loans Receivable/Payable represents working capital advances from one fund to another (see Note 9).

**M. Other Assets**

Other Assets include those balances of a miscellaneous nature that are not specifically classified elsewhere (see Note 10).

**N. Capital Assets**

Capital assets of governmental funds are recorded as expenditures at the time of purchase and capitalized in the governmental activities column of the Government-wide Statement of Net Assets. Capital assets of the other funds and component units are capitalized in the fund in which they are utilized. All depreciable capital assets are depreciated on the straight-line basis over their useful lives (see Note 12).

Capital assets are stated at historical cost or, in some instances, estimated historical cost. Donated capital assets from entities external to the reporting entity are stated at fair market value at the time of donation. Asset transfers or donations from within the reporting entity are recorded at the carrying value of the transferring entity as required by GASB Statement No. 48, *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues*. The primary government capitalizes all equipment that has a cost or value greater than \$50,000 and expected useful life of greater than two years. The capitalization of software is included in amounts reported for equipment. The primary government capitalizes all land, buildings and infrastructure that have a cost or value greater than \$100,000 and an expected useful life of greater than two years. Selected agencies, business-type entities, and component units utilize a capitalization limit lower or higher than the primary government's established thresholds for various reasons. Accordingly, reported capital assets may include some items that cost less than those thresholds. Infrastructure, including highways, bridges, and rights-of-way, is capitalized using the historical approach and includes any assets acquired prior to fiscal year 1980.

The primary government's capitalization policy regarding works of art/historical treasures is that capitalization is encouraged, but not required, for works of art/historical treasures that meet the following conditions:

- The collection is held for public exhibition, education, or research in furtherance of public service, rather than financial gain;
- The collection is protected, kept unencumbered, cared for and preserved; and,
- The collection is subject to an organizational policy that requires the proceeds from sales of collection items to be used to acquire other items for the collection.

The primary government capitalizes construction-in-progress when project expenditures exceed \$100,000. Interest incurred during construction is not capitalized in governmental funds. Interest incurred during the construction of proprietary fund assets is included in the capitalized value of the asset. Expenditures are classified as construction-in-progress if:

- (1) they extend the asset life, improve productivity, or improve the quality of service; and,
- (2) they fall into the planning, acquisition, construction, improvement, renovation, repair, replacement, relocation or demolition phase of the asset life.

The estimated lives of capital assets are as follows:

	<u>Years</u>
Buildings	10-75
Equipment	2-50
Infrastructure	5-50

Selected agencies, business-type entities, and component units may utilize estimated lives and policies that differ from the above for various reasons.

**O. Accounts Payable**

Accounts payable represent amounts, including salaries and wages, owed for goods and services received prior to year-end. In accordance with GASB Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*, accounts payable also includes payments for nonexchange transactions that met eligibility requirements prior to year-end (see Note 21).

**P. Unearned and Deferred Revenue**

Unearned revenue represents monies received or revenues accrued but not earned as of June 30, 2008. Deferred revenue represents revenues accrued but not available to finance expenditures of the current fiscal period. The majority of unearned revenue is reported by higher education institutions (component unit), where it is primarily composed of revenue for student tuition accrued in advance of the semester and advance payments on grants and contracts. In the General Fund (major), deferred revenue represents receivables that will be

collected after August 31, 2008. In the Special Revenue Funds, unearned revenue is composed primarily of federal grant money received but not spent. In the enterprise funds, a majority of unearned revenue represents on-line ticket monies received by the State Lottery (major) for which corresponding drawings have not been held and unearned revenues of Consolidated Laboratory (nonmajor). In the internal service funds, it represents primarily unearned premiums for the Risk Management Fund and prepaid rent and work orders for the Property Management Fund. Additionally, in the Virginia Information Technologies Agency internal service fund, unearned revenue relates to the transfer and purchase of assets for transition agencies and advanced customer receipts. Unearned revenues in the other component units consist primarily of the deferral of fees related to various activities.

#### Q. Deferred Taxes

Deferred taxes represent the deferral of income taxes withheld or received for the period January through June 2008. This amount is the estimate to be refunded (overpayments by taxpayers) reduced by the estimate to be received (underpayments from taxpayers) that will be finalized when income tax returns are filed in subsequent years. Individual income tax estimated overpayments total \$699,511,074 and estimated underpayments total \$505,014,262. This results in deferred taxes of \$194,496,812.

Corporate income tax estimated overpayments total \$12,279,525 and estimated underpayments total \$57,851,572. When underpayments exceed overpayments, revenue on the fund statements is only recognized to the extent of estimated overpayments. Since underpayments exceed overpayments for corporate income taxes, the deferred tax amount is zero for the fiscal year.

#### R. Obligations Under Securities Lending Program

In accordance with GASB Statement No. 28, *Accounting and Financial Reporting for Securities Lending Transactions*, liabilities resulting from these transactions have been recorded as obligations under securities lending transactions.

#### S. Other Liabilities

Other liabilities represent amounts owed for various governmental and proprietary activities. Some of these amounts will be paid shortly after fiscal year-end (see Note 22).

Short-term debt results from borrowings from anticipation notes, lines of credit, and similar loans with parties external to the primary government. The primary government's policy is to disclose activity related to short-term borrowings occurring during the fiscal year. For fiscal year 2008, the primary government's agencies did not participate

in short-term borrowings with external parties. Higher education institutions' foundations (component units) have short-term debt outstanding as of year-end that amount to approximately \$67.6 million. Also, the University of Virginia (major component unit) reports \$17.6 million and the Virginia Polytechnic Institute and State University (major component unit) reports \$2.0 million of commercial paper that provides bridge financing for capital projects. The Roanoke Higher Education Authority (nonmajor component unit) reports \$1.4 million of short-term debt for a construction loan. The Virginia Horse Center Foundation (nonmajor component unit) reported a \$250,000 short-term working capital line of credit loan.

#### T. Claims Payable

Claims payable, reported in the proprietary funds of the primary government, represent both health and liability insurance claims payable at June 30, 2008. This includes both actual claims submitted, as well as actuarially determined claims incurred but not reported. Claims relating to the primary government's liability insurance programs are reported in the Risk Management – internal service fund and the Risk Management – nonmajor enterprise fund. Also, health insurance claims are reported in the Health Care – internal service fund and the Local Choice Health Care – nonmajor enterprise fund (see Notes 20.A. and 20.B.). Claims payable reported by the Virginia Commonwealth University Health System Authority (a blended component unit of the Virginia Commonwealth University – major component unit) represents estimated malpractice, workers' compensation, and medical claims payable amounts.

#### U. Long-term Liabilities

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or business-type activities column. The governmental fund statements reflect the portion of long-term liabilities that will be paid from expendable resources that represent payments to employees for separations that occurred prior to June 30. The proprietary fund statements and discrete component unit statements reflect total long-term liabilities and distinguish between those portions payable within one year and those payable in future years (see Note 23).

Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bond. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

Expenditures for principal and interest payments for governmental fund general obligation bonds and revenue bonds are recognized in the Debt Service Fund (nonmajor) when due. In these fund

statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuance are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures (see Note 23).

#### **V. Reserved Fund Balances**

Reserved fund balances indicate that portion of fund balance that is not available to fund operations or is legally segregated for specific future use. Fund balance reservations are not specifically denoted in instances where the nature of the fund dictates the entire amount is reserved.

#### **W. Unreserved, Designated Fund Balances**

Designations of fund balance, as shown in Note 4, are established to reflect tentative plans for future utilization of current financial resources. It is the policy of the primary government to designate the portion of fund balance set aside by the General Assembly through the Appropriation Act to fund tentative but approved future plans. Unexpended appropriations approved by the Governor to be used to fund expenditures of the ensuing fiscal year are also reflected through a designation of fund balance. It is the policy of the primary government to limit such designations in the event that their accumulation and presentation would cause a negative unreserved, undesignated fund balance to occur.

#### **X. Unreserved, Undesignated Fund Balances**

The unreserved, undesignated basis of budgeting fund balance is the amount of fund balance remaining from operations of the current and prior years, net of amounts established as reserved and designated fund balance described in Notes 1.V. and 1.W. above.

#### **Y. Cash Management Improvement Act**

Included in "Due to Other Governments" is the Commonwealth's Cash Management Improvement Act (CMIA) interest liability to the federal government, which is calculated in accordance with the interest calculation and exchange provisions of the Federal Cash Management Improvement Act of 1990. The Commonwealth's interest liability is subject to review and final confirmation by the Financial Management Service (FMS) of the U.S. Treasury. The payment is to be made on or before March 1, 2009. Payment will be made from a sum sufficient appropriation authorized for this purpose by the Appropriation Act. The CMIA interest rate of exchange is based by law on the annualized average earnings rate of 13-week Treasury Bills.

#### **Z. Investment Income**

In accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, all investment income reported in the accompanying financial statements include changes in the fair value of investments and the amount reported may be negative. Additionally, the Commonwealth's policy is to record all unrealized gains or losses for the Treasurer's Portfolio in the General Fund.

#### **AA. Intrafund Eliminations**

Eliminations have been incorporated into the report to eliminate intrafund transactions within the related fund type. These eliminations prevent overstatement of financial activity.

#### **BB. Interfund Activity**

Generally, the effect of interfund activity has been eliminated from the government-wide statements. Exceptions to this rule are 1) activities between funds reported as governmental activities and funds reported as business-type activities, and 2) activities between funds that are reported in different functional categories in either the governmental or business-type activities column. Elimination of these activities would distort the direct costs and program revenues for the functions.

In the fund financial statements, transfers represent the movement of resources between funds. For example, transfers are recorded when a fund receives revenue and subsequently disburses the resources to another fund for expenditure.

## 2. RESTATEMENT OF BEGINNING BALANCES

The government-wide beginning balance restatements for governmental activities resulted from a correction of prior year errors regarding the understatement of capital assets of \$22.7 million due primarily to various agencies not recording assets at the time of acquisition. The government-wide and fund statement beginning balance restatements for component units is the result of a \$19.5 million increase for the correction of errors related to prior year accruals and a decrease of \$8.6 million primarily for a duplicate building capitalization resulting in a net restatement of \$10.9 million for the College of William and Mary (nonmajor component unit).

### Beginning Balance Restatement

(Dollars in Thousands)

	Balance as of June 30, 2007	Correction of Prior Year Errors	Balance June 30, 2007 as restated
<b>Government-wide Activities:</b>			
Primary Government:			
Governmental Activities	\$ 16,671,527	\$ 22,713	\$ 16,694,240
Business-type Activities	1,114,428	-	1,114,428
Total Primary Government	<u>\$ 17,785,955</u>	<u>\$ 22,713</u>	<u>\$ 17,808,668</u>
Component Units	<u>\$ 18,947,819</u>	<u>\$ 10,920</u>	<u>\$ 18,958,739</u>
<b>Fund Statements - Component Units:</b>			
Virginia Housing Development Authority	\$ 1,970,233	\$ -	\$ 1,970,233
Virginia Public School Authority	16,478	-	16,478
University of Virginia	6,475,504	-	6,475,504
Virginia Polytechnic Institute and State University	1,483,501	-	1,483,501
Virginia Commonwealth University	1,629,929	-	1,629,929
Nonmajor Component Units	7,372,174	10,920	7,383,094
Total Component Units	<u>\$ 18,947,819</u>	<u>\$ 10,920</u>	<u>\$ 18,958,739</u>

## 3. DEFICIT FUND BALANCES / NET ASSETS

The State Lottery (major enterprise fund) and Department of Alcoholic Beverage Control (nonmajor enterprise fund) ended the year with deficit net assets of \$3.5 million and \$10.3 million, respectively. This was solely attributable to the net pension obligation resulting from GASB Statement No. 27, *Accounting for Pensions by State and Local Governmental Employers* and the net other postemployment benefits (OPEB) obligation resulting from GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. Since the Commonwealth is the employer, the agencies do not report this liability in their individually published financial statements.

The Virginia College Savings Plan (major enterprise fund) ended the year with a deficit net assets balance of \$52.6 million. This decrease is mostly attributable to the projected unfunded actuarial liability calculated by the plan's actuary. The plan shifted from a surplus of

\$121.6 million as reflected at the end of the prior fiscal year. The change in the projected tuition benefits payable liability is mostly attributable to investment losses and a change in the tuition growth assumption, offset somewhat by revenue from new contract sales.

The Library of Virginia (nonmajor enterprise fund) ended the year with a deficit net assets balance of \$162,470. This is attributable to start-up costs and other operating expenses exceeding revenues.

The Property Management Fund (internal service fund) ended the year with a deficit net assets balance of \$5.9 million. This deficit was the result of the purchase of a leasehold interest in a state-owned building in fiscal year 2006.

The Risk Management Fund (internal service fund) ended the year with a deficit net assets balance of \$301.6 million. The deficit was the result of the Worker's Compensation Program having estimated claims payable exceeding the available equity in the fund.

Claims are paid on a pay-as-you-go basis. To the extent that claims exceed current resources, they will ultimately become a liability of the fund from which the claim originated.

The Virginia College Building Authority (nonmajor component unit) ended the year with a deficit net assets

balance of \$820.9 million. This deficit occurs because the Authority issues bonds for the 21st Century College and Equipment programs subject to future appropriations from the General Fund of the Commonwealth without any other security.

#### 4. GENERAL FUND ANALYSIS – BASIS OF BUDGETING

The following schedule represents reservations and designations of General Fund balance on the basis of budgeting.

**Reservations and Designations of Fund Balance**  
**General Fund, Basis of Budgeting**  
 June 30, 2008

*(Dollars in Thousands)*

<hr/>		
Reserved Fund Balance:		
Revenue Stabilization Reserve Fund	\$ 1,014,870	
Revenue Stabilization Reserve 2007	21,321	
Payroll Reserve for July 1, 2008 Payroll	91,717	
Total Reserved Fund Balance		1,127,908
Unreserved Fund Balance:		
Designated:		
Amount Required for Reappropriation of 2008		
Unexpended Balances for Capital Outlay	382,932	
Central Capital Planning Fund	50,000	
Natural Disaster Sum Sufficient	21,100	
Amount Required by Chapter 879	149,785	
Amount Required for Mandatory Appropriation	417,138	
Virginia Water Quality Improvement Fund - Part A	1,589	
Virginia Water Quality Improvement Fund - Part B	6,934	
FY 2008 Budget Reductions Designated for FY 2009		
Budget Reductions	17,069	
Discretionary Reappropriations	45,335	
Total Designated Fund Balance		1,091,882
Fund Balance, June 30, 2008		<u>\$ 2,219,790</u>

#### 5. REVENUE STABILIZATION FUND

In accordance with Article X, Section 8 of the *Constitution of Virginia*, the amount estimated as required for deposit to the Revenue Stabilization Fund must be appropriated for that purpose by the General Assembly. The General Assembly has appropriated \$21.3 million for deposit into the fund during fiscal year 2009. This amount was computed under the provisions of Article X section 8 on the *Constitution of Virginia*. During fiscal year 2008, in accordance with the provisions of Article X, Section 8 of the *Constitution* and Section 2.2-1830 of the *Code of Virginia*, a withdrawal of \$351.5 million was made from the fund.

The *Constitution* requires a deposit based on growth in income and retail sales tax revenue and allows revenue growth from increases in tax rates or the repeal of

exemptions to be excluded, in whole or part, from the deposit calculation for up to six years. A deposit is not required based on fiscal year 2008 revenue collections when revenue increases from tax reform were included or excluded, including those derived from estimates.

Section 2.2-1829(b) of the *Code of Virginia* requires an additional deposit into the fund when specific criteria have been met. No such designation is required since the specified criteria were not met for fiscal year 2008.

The Revenue Stabilization Fund has principal and interest on deposit of \$1.0 billion reserved as a part of General Fund balance. The amount on deposit cannot exceed ten percent of the Commonwealth's average annual tax revenues derived from taxes on income and retail sales for the preceding three fiscal years. The

maximum amount allowed is \$1.3 billion and \$1.4 billion for fiscal year 2008 and fiscal year 2009, respectively.

## 6. CASH, CASH EQUIVALENTS, AND INVESTMENTS

At June 30, 2008, the carrying amount of cash for the primary government was \$4,043,183,730 and the bank balance was \$289,747,247. The carrying amount of cash for component units was \$816,578,569 and the bank balance was \$400,843,746. Cash equivalents are investments with an original maturity of 90 days or less. Cash and cash equivalents for foundations (component units) totaled \$399,812,066 as of year-end. A portion of this amount and some balances during the year exceeded Federal Deposit Insurance Corporation (FDIC) insurance coverage. Foundation investments are disclosed in the Interest Rate Risk section of this note.

For purposes of this note, primary government includes governmental, business-type activities, and fiduciary funds. The deposits of the primary government and the component units, excluding foundations (component units), are secured in accordance with the provisions of the Virginia Security for Public Deposits Act, Section 2.2-4400 of the *Code of Virginia*. The act requires any public depository that receives or holds public deposits to pledge collateral to the Treasury Board to cover public deposits in excess of Federal deposit insurance. The required collateral percentage is determined by the Treasury Board and ranges from 50 percent to 100 percent of public deposits in the case of a bank and 100 percent to 110 percent for a savings institution. During the fiscal year, there was an unrealized loss of \$3.9 billion, \$3.9 billion, and \$58.9 million attributable to Virginia Retirement System (VRS), Virginia College Savings Plan, and the Treasurer's Portfolio, respectively. As stated in Note 1. Z., unrealized losses for the Treasurer's Portfolio are recorded in the General Fund.

Securities pledged by banks and savings institutions, under the act, are held by an approved escrow agent for the Treasury Board. In the event a depository bank defaults or becomes insolvent, the Treasury Board first assesses the collateral of the defaulting or insolvent institution and then assesses the collateral pledged by other public depositories on a statutory based ratio to the extent necessary to satisfy the assessment against the defaulting bank. The collateral pledged by all banks is sufficient to cover the uncollateralized public deposits of any single bank. Upon default or insolvency of a savings institution, the Treasury Board assesses the institution the amount of public funds on deposit in excess of FDIC insurance. The State Treasurer liquidates the necessary pledged collateral of the institution to reimburse public depositors to the extent of the institution's deposit liability to them. As a result, these deposits are considered insured.

Certain deposits are held by trustees in accordance with the Trust Subsidiary Act, Section 6.1-32.8 et seq. of the *Code of Virginia*. The act requires that cash held by trustees while awaiting investment or distribution is not to be used by an affiliate bank of the trustee in the conduct of its business unless the affiliate bank delivers

securities to the trust department as collateral that is at least equal to the fair value of the trust funds held on deposit in excess of amounts insured by the FDIC.

The Commonwealth is authorized, in accordance with the guidelines set forth in Section 2.2-4500 et seq. of the *Code of Virginia*, to invest public funds in the following:

- U.S. Treasury and agency securities
- Corporate debt securities
- Asset-backed securities
- Mortgage-backed securities
- Municipal securities
- AAA rated obligations of foreign governments
- Bankers' acceptances and bank notes
- Negotiable certificates of deposit
- Repurchase agreements
- Money market funds

Permitted investments include agency mortgage-backed securities, corporate or private label mortgage-backed securities, and asset-backed securities which by definition usually expose the investor to prepayment risk.

Prepayment risk, or the prepayment option granted the borrower, can create uncertainty concerning cash flows, can affect the price of the security causing negative convexity, and can expose the investor to reinvestment risk. Similarly, many agency and corporate securities are callable after some predetermined date at a predetermined price. The call options in regular agency debentures and some corporate securities can be open ended and may significantly impact cash flows, security pricing, and reinvestment risks of these securities.

Certain investments held in trust by the Treasurer of Virginia in accordance with bond indentures and resolutions may have more restrictive investment policies. Investment policies of institutions of higher education (component units) are established by the institutions' governing boards.

The board of trustees of the VRS (part of primary government) has full power to invest and reinvest the trust funds in accordance with Section 51.1-124.30 of the *Code of Virginia*, as amended. This section requires the board to discharge its duties solely in the interest of the beneficiaries and to invest the assets with the care, skill, prudence, and diligence under the circumstances then prevailing that a prudent person acting in a like capacity and familiar with such matters would use in the conduct of an enterprise of a like character and with like aims. The board must also diversify such investments so as to minimize the risk of large losses unless under the circumstances it is clearly prudent not to do so. The VRS does not have investment policies that place specific restrictions on investments related to custodial risk, interest rate risk, credit risk, or foreign currency risk. The VRS investment portfolio is intended to be managed through diversification and prudent judgment, rather than through specific policy restrictions.

The information presented for the external investment pool was obtained from audited financial statements. Copies of the Local Government Investment Pool (LGIP) report may be obtained by writing the Department of the Treasury, Post Office Box 1879, Richmond, Virginia 23218. Participation in this pool is voluntary.

**Custodial Risk**

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Commonwealth may not be able to recover the value of its investment or collateral securities that are in the possession of an outside party.

Policies related to credit risk pertaining to the Commonwealth's securities lending program are found in the securities lending section of this note.

As of June 30, 2008, the primary government had \$1,688,239,728 of cash equivalents and investments that were exposed to custodial risk as uninsured and uncollateralized. The VRS had \$1,678,185,000 of this amount that consisted of various types of debt and equity securities that were held by counterparties' trust departments or agents, but not in the VRS' name. Investments held by broker-dealers under securities loan for common and preferred stocks represented \$1,319,794,000 and U.S. Treasury and agency securities represented \$173,109,000 of the total. The remainder was for various types of debt and equity securities. The component units had \$139,682,668 of cash equivalents and investments that were exposed to custodial risk as uninsured and uncollateralized. Mutual and money market funds represented \$84,200,420 and U.S. Treasury and agency securities represented \$24,540,852 of the total and the remainder was for various types of debt and equity securities.

As of June 30, 2008, the investments of the Pension and Other Employee Benefit Trust Funds were

approximately 62 percent of the primary government investments, and 99 percent of those that were exposed to custodial risk.

**Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The Commonwealth has elected the Segmented Time Distribution method of disclosure.

The State Treasurer's guidelines limit the following maximum durations for any single security of the following investment types:

<u>Security Type</u>	<u>Maximum Duration</u>
Corporate Security	15 years
Asset-Backed Securities	5 years
Sovereign Government Obligations (excluding U.S.)	5 years
Negotiable Certificates of Deposit and Negotiable Bank Notes	5 years

The State Treasurer's guidelines further describe target durations for the overall general account portfolio of 1.6 years, with a 2.3 year maximum and a 0.4 year minimum duration.

The VRS manages the risk within the portfolio using the effective duration or option-adjusted methodology. It is widely used in the management of fixed income portfolios in that it quantifies, to a much greater degree, the risk of interest rate changes. The methodology takes into account optionality on bonds and scales the risk of price changes on bonds depending upon the degree of change in rates and the slope of the yield curve.

At June 30, 2008, the Commonwealth had the following investments and maturities:

**Primary Government Investments**

(Dollars in Thousands)

<b>Investment Type</b>	<b>Fair Value</b>	<b>Investment Maturities (in years)</b>			
		<b>Less Than 1</b>	<b>1-5</b>	<b>6-10</b>	<b>More Than 10</b>
<b>Debt Securities</b>					
U. S. Treasury and Agency Securities	\$ 1,884,167	\$ 476,508	\$ 860,394	\$ 271,673	\$ 275,592
Corporate Notes	6,005,166	2,590,028	2,047,988	983,473	383,677
Corporate Bonds	2,700,557	1,364,894	806,897	338,879	189,887
Commercial Paper	4,197,353	4,197,353	-	-	-
Negotiable Certificates of Deposit	3,532,037	3,507,032	25,005	-	-
Non-negotiable Certificates of Deposit	335,974	335,268	141	565	-
Reverse Repurchase Agreements	1,026,316	1,026,316	-	-	-
Repurchase Agreements	435,209	435,209	-	-	-
Municipal Securities	166,915	5,188	28,955	27,368	105,404
Asset Backed Securities	2,276,254	1,029,513	533,877	178,486	534,378
Agency Mortgage Backed	3,757,111	126,895	2,167,328	936,840	526,048
Agency Unsecured Bonds and Notes	2,540,434	1,393,679	1,111,026	29,373	6,356
Mutual and Money Market Funds (Includes SNAP)	917,793	917,673	-	120	-
The Boston Company Pooled Employee Trust Fund	803,769	803,769	-	-	-
Guaranteed Investment Contracts	295,767	-	295,767	-	-
Fixed Income and Commingled Funds	1,914,840	48,631	908,217	957,992	-
Deposits with the U.S. Treasury for Unemployment Compensation	779,103	779,103	-	-	-
Investments held by broker-dealers under securities loans					
U. S. Government and Agency Securities	1,040,002	7,604	427,718	386,075	218,605
Corporate Notes	146,989	45,798	54,043	31,384	15,764
Corporate Bonds	70,574	19,333	38,564	10,684	1,993
Agency Unsecured Bonds and Notes	281,728	7,334	176,370	75,876	22,148
Asset Backed Securities	588	588	-	-	-
Other	1,568,357	492,121	504,854	424,965	146,417
<b>Total</b>	<b>\$ 36,677,003</b>	<b>\$ 19,609,837</b>	<b>\$ 9,987,144</b>	<b>\$ 4,653,753</b>	<b>\$ 2,426,269</b>

**Component Unit Investments**

(Dollars in Thousands)

<b>Investment Type</b>	<b>Fair Value</b>	<b>Investment Maturities (in years)</b>			
		<b>Less Than 1</b>	<b>1-5</b>	<b>6-10</b>	<b>More Than 10</b>
<b>Debt Securities</b>					
U. S. Treasury and Agency Securities	\$ 325,103	\$ 126,527	\$ 164,158	\$ 23,491	\$ 10,927
Corporate Notes	40,675	8,926	23,558	5,883	2,308
Corporate Bonds	142,278	5,439	85,474	38,713	12,652
Banker's Acceptance	9,980	9,980	-	-	-
Commercial Paper	638,362	638,362	-	-	-
Negotiable Certificates of Deposit	227,260	227,100	160	-	-
Non-negotiable Certificates of Deposit	40,450	40,450	-	-	-
Repurchase Agreements	462,816	462,816	-	-	-
Municipal Securities	3,386,760	24,584	110,378	87,037	3,164,761
Asset Backed Securities	192,482	8,729	21,968	9,335	152,450
Agency Unsecured Bonds and Notes	332,654	201,442	95,782	10,414	25,016
Agency Mortgage Backed	277,888	29,270	31,181	7,027	210,410
Mutual and Money Market Funds (Includes SNAP)	1,141,957	1,026,862	92,407	20,613	2,075
Guaranteed Investment Contracts	365,033	-	148,933	-	216,100
Fixed Income and Commingled Funds	19,150	13,500	5,650	-	-
Investments held by broker-dealers under securities loans					
U. S. Government and Agency Securities	18,646	18,646	-	-	-
Other	39,310	36,748	1,678	694	190
<b>Total</b>	<b>\$ 7,660,804</b>	<b>\$ 2,879,381</b>	<b>\$ 781,327</b>	<b>\$ 203,207</b>	<b>\$ 3,796,889</b>

## Foundation Investments

(Dollars in Thousands)

<u>Investment Type</u>	<u>Fair Value</u>
U.S. Treasury and Agency Securities	\$ 742,638
Common & Preferred Stocks	1,888,350
Corporate Notes	24,979
Corporate Bonds	89,066
Commercial Paper	95,811
Negotiable Certificates of Deposit	9,376
Municipal Securities	11,485
Repurchase Agreements	60,208
Asset Backed Securities	29,817
Agency Unsecured Bonds and Notes	116
Agency Mortgage Backed	3,059
Mutual and Money Market Funds	1,245,388
Bankers' Acceptance	286
Real Estate	221,670
Index Funds	13,572
Hedge Funds	1,854,127
Partnerships and Other Joint Ventures	1,704,144
Investment in Grantor Trust	344,187
Others	666,856
<b>Total</b>	<b>\$ 9,005,135</b>

Note: Foundations represent FASB reporting entities defined in Note 1.B. A portion of these amounts are reported at cost rather than fair value because fair value was not available or readily determinable.

### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The State Treasurer of the Commonwealth places emphasis on securities of high credit quality and marketability. At the time of purchase, the following limitations are in place:

- Bankers acceptances: P-1, Moody's and A-1, S&P
- Negotiable CDs and bank notes:
  - maturities of one year or less: P-1, Moody's and A-1, S&P
  - maturities over one year: Aa, Moody's and AA, S&P
- Commercial paper: P-1, Moody's and A-1, S&P
- Corporate Notes and Bonds and Busted Convertibles: A or better by two nationally recognized rating agencies, one of whom must be Moody's or S&P. However, each external investment manager may invest up to ten percent of their portfolio in Baa2/BBB rated bonds which, at a minimum, must be rated Baa2/BBB by two nationally recognized rating agencies (one of which must be either Moody's or S&P). In addition, all such rated securities purchased in the portfolio must be considered "investment grade" by Lehman Brothers as related to inclusion in the appropriate Lehman index. Busted convertibles must be liquidated prior to conversion to equity. Also, to avoid holding the equity-like securities, busted

convertibles must be sold when they reach 105 percent of their bond value.

- Taxable Municipal Bonds: A or better by two nationally recognized rating agencies, one of whom must be Moody's or S&P
- Asset-backed securities: AAA or better by two nationally recognized rating agencies, one of whom must be Moody's or S&P
- Dollar denominated obligations of sovereign governments: Aaa, Moody's and AAA, S&P
- Commercial Mortgage-Backed Securities (CMBS), Collateralized Mortgage Obligations (CMOs), and Planned Amortization Classes (PACs): AAA or better by two nationally recognized rating agencies, one of whom must be Moody's or S&P

The following tables present the credit ratings for the majority of the investments of the primary government and component units as of June 30, 2008. The ratings presented below are using Standard & Poor's (S&P) and Moody's Investors Service (Moody's) rating scales. Within the primary government, the investments presented in the table represented 71.6 percent of the total debt securities, 8.5 percent of which were invested in unrated agency mortgage-backed securities. Within the component units, the investments presented in the table represented 83.0 percent of the total debt securities, 39.3 percent of which were invested in unrated Municipal Securities.

Credit risk for derivative instruments held by the Commonwealth results from counterparty risk assumed by the Commonwealth. This is essentially the risk that the borrower will be unable to meet its obligation. Information regarding the Commonwealth's credit risk

related to derivatives is found in the Derivative Financial Instruments note.

Policies related to credit risk pertaining to the Commonwealth's securities lending program are found in the Securities Lending section of this note.

**Credit Rating - Primary Government**  
(Dollars in Thousands)

Investment	Amount	Rating Agency	Rating	Percent of Portfolio
Agency Mortgage Backed Securities	\$ 3,116,012		N/A	8.50%
Negotiable Certificates of Deposit	2,967,049	Standard & Poor's	A-1+	8.09%
Commercial Paper	2,687,684	Standard & Poor's	A-1+	7.33%
U. S. Treasury and Agency Securities	1,884,167		N/A	5.14%
Corporate Bonds	1,593,429		Unrated	4.34%
Commercial Paper	1,449,755	Moody's	P-1	3.95%
Agency Unsecured Bonds and Notes	1,411,953	Standard & Poor's	A-1+	3.85%
Asset Backed Securities	1,084,517	Standard & Poor's	AAA	2.96%
Investments held by broker-dealers under securities loans (U.S. Government and Agency Securities)	1,039,795		N/A	2.84%
Reverse Repurchase Agreements	1,026,316		Unrated	2.80%
Asset Backed Securities	964,223	Moody's	Aaa	2.63%
Agency Unsecured Bonds and Notes	887,405	Standard & Poor's	AAA	2.42%
The Boston Company Pooled Employee Trust Fund	803,769		Unrated	2.19%
Deposits with the U.S. Treasury for Unemployment Compensation	779,103		N/A	2.12%
Mutual and Money Market Funds (Includes SNAP)	766,891	Standard & Poor's	AAA	2.09%
Other Debt Securities	701,627	Moody's	Aaa	1.91%
Corporate Notes	649,700	Moody's	Aaa	1.77%
Fixed Income and Commingled Funds	648,166	Moody's	Aaa	1.77%
Corporate Notes	633,965	Moody's	Aa3	1.73%
Corporate Notes	597,627	Moody's	A1	1.63%
Agency Mortgage Backed Securities	560,278	Standard & Poor's	AAA	1.53%

**Credit Rating - Component Units**  
(Dollars in Thousands)

Investment	Amount	Rating Agency	Rating	Percent of Portfolio
Municipal Securities	\$ 3,008,767		Unrated	39.27%
Mutual and Money Market Funds (Includes SNAP)	768,169	Standard & Poor's	AAA	10.03%
Commercial Paper	600,006	Moody's	N/A	7.83%
Guaranteed Investment Contracts	365,033		Unrated	4.76%
U. S. Treasury and Agency Securities	325,103		N/A	4.24%
Repurchase Agreements	310,974	Moody's	P-1	4.06%
Agency Mortgage Backed Securities	177,152	Standard & Poor's	AAA	2.31%
Mutual and Money Market Funds	164,119		N/A	2.14%
Repurchase Agreements	148,529		Unrated	1.94%
Agency Unsecured Bonds and Notes	146,231	Standard & Poor's	A-1+	1.91%
Negotiable Certificates of Deposit	122,000	Moody's	N/A	1.59%
Municipal Securities	119,412	Standard & Poor's	AAA	1.56%
Asset Backed Securities	106,213	Moody's	Aaa	1.39%

### **Concentration of Credit Risk**

Concentration of credit risk is related to the risk of loss that may be attributed to the magnitude of a government's investment in a single issuer. The Commonwealth holds no investment in the securities of a single issuer that is more than five percent of the total market value of its investments. In addition, the Treasury and VRS have individual investment policies limiting the amounts that may be invested in any single issuer.

It is the State Treasurer's policy that each portfolio will be diversified with no more than five percent of the value of the fund invested in the securities of any single issuer. This limitation shall not apply to the U.S. Government, or agency thereof, or U.S. Government sponsored corporation securities and fully insured and/or collateralized certificates of deposit.

The VRS investment guidelines for each specific portfolio also limit investments in any corporate entity to no more than five percent of the market value of the account for both the internally and externally managed portfolios. There is no concentration of investments in any one organization that represents five percent or more of plan net assets available for benefits.

### **Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely impact the fair value of an investment. All investments exposed to foreign currency risk were part of the VRS portfolio at June 30, 2008.

The VRS' currency risk exposure, or exchange rate risk, primarily exists in the international and global equity investment holdings. From time to time, the VRS' external managers may hedge their portfolios' foreign currency exposures with currency forward contracts. This will depend upon their views about a specific foreign currency relative to the U.S. dollar. The VRS' exposure to foreign currency risk is highlighted in the following table.

**Currency Exposures by Asset Class**

*(Dollars in Thousands)*

<u>Currency</u>	<u>Cash &amp; Cash Equivalents</u>	<u>Equity</u>	<u>Corporate Bonds</u>	<u>Private Equity</u>	<u>Real Estate</u>	<u>International Funds</u>	<u>Total</u>
U. S. Dollar	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,208,574	\$ 4,208,574
Euro Currency Unit	44,614	1,436,255	(22,366)	843,105	31,788	-	2,333,396
British Pound Sterling	11,443	654,698	(30,063)	11,320	39,485	-	686,883
Australian Dollar	25,712	197,637	294	-	29,323	-	252,966
Canadian Dollar	14,224	430,794	(857)	-	1,028	-	445,189
Norwegian Krone	5,015	351,438	5,144	-	-	-	361,597
Hong Kong Dollar	6,383	447,903	-	-	56,531	-	510,817
New Taiwan Dollar	14,699	356,931	-	-	-	-	371,630
Swedish Krona	1,399	83,475	-	11,612	2,767	-	99,253
Japanese Yen	40,030	215,648	31,653	-	54,645	-	341,976
South Korean Won	752	205,892	-	-	-	-	206,644
Brazil Real	5,177	315,478	2,393	-	1,741	-	324,789
Indian Rupee	6,306	216,036	-	-	-	-	222,342
Mexican New Peso	81	166,770	-	-	-	-	166,851
S African Comm Rand	20,837	87,934	-	-	-	-	108,771
Singapore Dollar	3,273	(259)	-	-	14,825	-	17,839
New Turkish Lira	29	71,649	-	-	-	-	71,678
Thailand Baht	188	64,478	-	-	-	-	64,666
Israeli Shekel	3,127	18,977	-	-	-	-	22,104
Polish Zloty	368	66,906	-	-	-	-	67,274
Malaysian Ringgit	973	54,918	9,280	-	-	-	65,171
Danish Krone	2,534	41,530	-	-	-	-	44,064
Russian Rubel (New)	16	29,914	-	-	-	-	29,930
Egyptian Pound	1	60,715	-	-	-	-	60,716
Chinese Yuan Renminbi	-	10,554	-	-	-	-	10,554
Indonesian Rupian	69	47,831	-	-	-	-	47,900
Chilean Peso	-	(28,888)	-	-	-	-	(28,888)
Hungarian Forint	1,067	(20,060)	-	-	-	-	(18,993)
Turkish Lira	7,189	-	-	-	-	-	7,189
Romanian Leu	3	-	-	-	-	-	3
Pakistan Rupee	-	5,228	-	-	-	-	5,228
Omani Rial	99	3,620	-	-	-	-	3,719
Peruvian Nuevo Sol	-	2,063	-	-	-	-	2,063
Philippines Peso	331	(17,311)	-	-	-	-	(16,980)
Argentina Peso	-	39,527	-	-	-	-	39,527
Columbian Peso	-	23,871	-	-	-	-	23,871
Czech Koruna	123	(31,525)	-	-	-	-	(31,402)
New Zealand Dollar	1,857	(96,984)	(7,066)	-	-	-	(102,193)
Swiss Franc	24,159	274,286	-	-	772	-	299,217
<b>Total</b>	<b>\$ 242,078</b>	<b>\$ 5,787,929</b>	<b>\$ (11,588)</b>	<b>\$ 866,037</b>	<b>\$ 232,905</b>	<b>\$ 4,208,574</b>	<b>\$ 11,325,935</b>

## Securities Lending

The State Treasury's securities lending program is managed by Dresdner Bank, AG – New York Branch, under a contract dated March 31, 2006. The enabling legislation for the securities lending program is Section 2.2-4506 of Chapter 45 of the *Code of Virginia*, as amended. No violations of legal or contractual provisions were noted during the year. The general account participated in a securities lending program for the entire year.

All securities lending loans are on an open-ended or one-day basis and may be terminated by Treasury with a 24-hour notice or are term loans with the right of substitution. Per the contract with Dresdner Bank, AG – New York Branch, all cash reinvestment securities attributable to loans made on the Commonwealth's behalf shall be maintained by Dresdner Bank, AG – New York Branch, and Treasury cannot pledge or sell such collateral absent a default.

The State Treasury's contract with Dresdner Bank, AG – New York Branch, provides for loss indemnification against insolvency default in respect of lending transactions and in the case of reverse transactions as defined in the applicable Agency Securities Lending and Repurchase Agreement. Additionally, Dresdner Bank, AG – New York Branch, is liable for any losses experienced from reinvestment of cash collateral in investments not authorized by the provisions of the investment guidelines for the Commonwealth of Virginia agreed upon by both parties and made a part of the Agency Securities Lending and Repurchase Agreement. There were no realized losses resulting from default during the reporting period, or recoveries of prior period losses during this reporting period.

When securities are loaned, the collateral received is at least 100 percent of fair value of the securities loaned and must be maintained at 100 percent or greater. There are no stated restrictions on the amount of securities that may be loaned, but the basic composition of the general account portfolio effectively caps the maximum percentage of the portfolio that may be loaned. During the past fiscal year, approximately 32 percent of the general account securities were on loan.

During the past year, a combination of U.S. Treasury, Agency, Agency mortgage and corporate securities have been loaned, with the majority of the loaned securities being U.S. Treasury and Agency securities. At June 30, 2008, all collateral received was in the form of cash.

Securities loaned for the general account as of June 30, 2008, had a carrying value of \$1,920,181,443 and a fair value of \$1,944,595,729. The fair value of the collateral received was \$1,972,092,561 providing for coverage of 101.4 percent. As a result, the State Treasury assumes no credit risk on securities loaned. The carrying value of the cash collateral reinvestment pool received was \$1,969,778,976, and the fair value of the investments purchased with the cash collateral was \$1,925,092,477. As of June 30, 2008, the Treasurer's cash collateral

reinvestment pool had an unrealized loss of \$44.7 million, and is recorded in the General Fund as stated in Note 1. Z. This amount is included in the total Treasurer's Portfolio discussed earlier in this note.

Current cash investment guidelines allow for a maximum weighted-average portfolio maturity of up to 60 days. At June 30, 2008, the cash reinvestment portfolio had a weighted average maturity of 26 days, using the next interest reset date as the maturity for floating rate securities. Using the expected maturity date, the weighted average maturity is considerably longer. Treasury's current cash reinvestment guidelines allow for investment in government securities, AAA rated sovereign governments, asset-backed securities, commercial paper and corporate notes, negotiable certificates of deposit, liquid master notes and promissory notes, bank notes, repurchase agreements, and registered money market funds. At June 30, 2008, the majority of the cash reinvestments were in asset-backed (including mortgage-backed) floating rate securities and corporate floating rate notes and indemnified repurchase agreements.

At June 30, 2008, \$140 million or 6.2 percent of the total cash reinvestment portfolio was out of compliance with Treasury's securities lending cash collateral investment guidelines due to various security ratings downgrades during the year. Included in these out of compliance securities are \$10 million or 0.4 percent of the total cash reinvestment portfolio that are in default. It is not known at this time what the recovery rate will be on this security. Approximately 88 percent of these out of compliance securities are part of the general account portion of the securities lending program. The Commonwealth's intent is to hold these securities to maturity.

Under authorization of the board, the VRS lends its fixed income and equity securities to various broker-dealers on a temporary basis. This program is administered through an agreement with the VRS' custodial agent bank. All security loan agreements are collateralized by cash, securities, or an irrevocable letter of credit issued by a major bank, and have a market value equal to at least 102 percent of the market value for domestic securities and 105 percent for international securities. Securities received as collateral cannot be pledged or sold by the VRS unless the borrower defaults. Contracts require the lending agents to indemnify the VRS if the borrowers fail to return the securities lent and related distributions, and if the collateral is inadequate to replace the securities lent. All securities loans can be terminated on demand by either the VRS or the borrowers. The majority of loans are open loans, meaning the rebate is set daily. This results in a maturity of one or two days on average, although securities are often on loan for longer periods. The maturity of loans generally does not match the maturity of collateral investments, which averages 42 days. At year-end, the VRS has no credit risk exposure to borrowers because the amounts it owes the borrowers exceed the amounts the borrowers owe it. The market value of securities on loan at June 30, 2008, was \$5,026,739,000. The June 30, 2008, balance was composed of U.S. Government

and agency securities of \$1,321,524,000, corporate and other bonds of \$217,999,000 and common and preferred stocks of \$3,487,216,000. The value of collateral (cash and non-cash) at June 30, 2008, was \$5,329,015,000.

Securities on loan are included with investments on the Statement of Net Assets. The invested cash collateral is included in the Statement of Net Assets as an asset and corresponding liability.

As authorized by Section 2.2–4506 of the *Code of Virginia*, the Virginia Lottery, through its master custodian, JP Morgan Chase Bank, N. A., N.Y., and Dresdner Bank, AG – New York Branch, lends securities to various security brokers and lenders on a temporary basis for a fee. Up to 100 percent of the securities may be available for loan. Prior to or simultaneously with the transfer of securities to a counterparty, the Bank shall obtain collateral on the Lottery's behalf. The principal amount of cash collateral and the market value (at the time of delivery by the counterparty) of collateral in the form of securities shall, in each case, be no less than 100 percent of the aggregate market value of the transferred securities or the principal amount of such cash collateral.

At June 30, 2008, the fair value of investment account securities on loan was \$273,703,985 secured by \$277,940,268 in cash deposits. The fair value of the re-invested cash was \$271,316,230 at June 30, 2008.

#### **Derivative Financial Instruments**

Derivative instruments are financial contracts whose values depend on the values of one or more underlying assets, reference rates or financial indexes. They include futures, forwards, options, and swap contracts. Some traditional securities, such as structured notes, can have derivative-like characteristics. In this case, the return may be linked to one or more indexes and asset-backed securities such as collateralized mortgage obligations (CMO), which are sensitive to changes in interest rates and prepayments. Futures, forwards, options, and swaps generally are not recorded on the financial statements, whereas structured notes and asset-backed investments generally are recorded.

The VRS is a party, both directly and indirectly, to various derivative financial investments that may or may not appear on the financial statements and that are used in the normal course of business to enhance returns on investments and manage risk exposure to changes in value resulting from fluctuations in market conditions. These investments may involve, to varying degrees, elements of credit and market risk in excess of amounts recognized on the financial statements. Credit risk is the possibility that loss may occur from the failure of a counterparty to perform according to the terms of the contract. Market risk arises from adverse changes in market prices, interest rates and foreign exchange rates that may result in a decrease in the market value of a financial investment or an increase in its funding cost, or both.

In addition to risk exposure from directly held derivative financial instruments, the VRS may have indirect exposure to risk through its ownership interests in commingled investment funds that use, hold, or write derivative financial instruments. Indirect exposure also may arise from stock lending programs in which the commingled funds participate. Such programs usually reinvest a portion of their cash collateral holdings in derivative instruments. The VRS' pro rata share of the contractual or notional amounts of outstanding derivative transactions in commingled investment funds and their related security lending programs approximated \$156,211,000 at June 30, 2008.

The University of Virginia (major component unit) from time to time may use, through its investments and through investments in pooled funds, a variety of derivative securities including futures, options, and forward foreign currency contracts. These financial instruments are used to modify market risk exposure. Futures contracts and options on futures contracts are traded on organized exchanges and require collateral or margin in the form of cash or marketable securities. The net change in the futures contract value, if any, is settled with a cash transaction on a daily basis. Holders of futures contracts look to the exchange for performance under the contract and not the entity holding the offsetting futures position. Accordingly, the amount of risk due to nonperformance of counterparties to the futures contracts is minimal. Foreign exchange contracts are used to protect the University's portfolio against fluctuations in the values of foreign currencies. The credit risk of forward currency contracts traded over-the-counter lies with the counterparty. Asset swap contracts are privately negotiated agreements between two participants to exchange the return stream derived from their assets to each other without exchanging underlying assets. The University uses asset swaps to gain exposure to certain market sectors in lieu of direct investment. The credit risk lies with the intermediary who arranges the asset swap. The University had no direct exposure to derivative instruments at June 30, 2008.

#### **Forward, Futures, and Options Contracts**

Forward contracts are contracts to purchase or sell, and futures contracts are contracts to deliver or receive financial instruments, foreign currencies or commodities at a specified future date and at a specified price or yield. Futures contracts are traded on organized exchanges (exchange-traded) and require initial margin (collateral) in the form of cash or marketable securities. The net change in the futures contract value is settled daily in cash with the exchanges. Holders of futures contracts look to the exchange for performance under the contract and not to the entity holding the offsetting futures position. Accordingly, the amount at risk posed by nonperformance of counterparties to futures

contracts is minimal. In contrast, forward contracts traded over-the-counter are generally negotiated between two counterparties. They are subject to credit risks resulting from nonperformance of one of the counterparties and to market risks resulting from adverse fluctuations in market prices, interest rates, and foreign exchange rates.

Options may be either exchange-traded or negotiated directly between two counterparties over-the-counter. Options grant the holder the right, but not the obligation, to purchase or sell a financial instrument at a specified price and within a specified period of time from the 'writer' of the option. As a purchaser of options, the VRS typically pays a premium at the outset. This premium is reflected as an asset on the financial statements. The VRS then retains the right but not the obligation to exercise the option and purchase the underlying financial instrument. Should the option not be exercised, it expires worthless and the premium is recorded as a loss. A writer of options assumes the obligation to deliver or receive the underlying financial instrument on exercise of the option. Certain option contracts may involve cash settlements based on specified indexes such as stock indexes. As a writer of options, the VRS receives a premium at the outset. The premium is reflected as a liability on the financial statements, and the VRS bears the risk of an unfavorable change in the price of the financial instrument underlying the option.

Forward, futures, and options contracts provide the VRS with the opportunity to build passive benchmark positions, manage portfolio duration in relation to various benchmarks, adjust portfolio yield curve exposure, and gain market exposure to various indexes in a more efficient way and at lower transaction costs. Credit risks depend on whether the contracts are exchange-traded or are exercised over-the-counter. Market risks arise from adverse changes in market prices, interest rates, and foreign exchange rates. At June 30, 2008, the VRS had purchased S & P, Russell Index, treasury bonds and notes and global indices futures and options with a notional value of \$8,382,747,000 and sold treasury bonds and notes and global indices futures and options with a notional value of \$588,717,000. At June 30, 2008, the VRS had pledged as collateral U.S. Treasury and U.S. Government agency securities with a total market value of \$192,318,000 as the margin requirement for futures contracts.

In addition to unsettled purchases and sales, accounts receivable and accounts payable for security transactions at June 30, 2008, included receivables for deposits with brokers for securities sold short of \$1,299,708,000 and payables for securities sold short and not covered with market values of \$1,189,940,000.

## **Foreign Exchange Contracts**

Foreign exchange contracts include forward, futures, and options contracts. They involve either the exchange of specific amounts of two currencies or the delivery of a fixed amount of a currency at a future date and specified exchange rate. Forward and futures contracts settle three or more business days from the contract date. Forward contracts are negotiated over-the-counter between two counterparties, while futures contracts are exchange-traded. Foreign currency options, which are either negotiated between two counterparties or are exchange-traded, grant the buyer the right, but not the obligation, to purchase or sell at a specified price, a stated amount of an underlying currency at a future date. At June 30, 2008, the VRS had sold foreign currency contracts with a notional value of \$7,513,138,000 and had purchased foreign currency contracts with a notional value of \$7,509,004,000.

Foreign exchange contracts are used by the VRS to effect settlements and to protect the base currency (\$US) value of portfolio assets denominated in foreign currencies against fluctuations in the exchange rates of those currencies. The credit risk of currency contracts that are exchange-traded lies with the clearinghouse of the exchange where the contracts are traded. The credit risk of currency contracts traded over-the-counter lies with the counterparty, and exposure is usually equal to the unrealized profit on in-the-money contracts. The market risk in foreign currency contracts is related to adverse movements in currency exchange rates.

## **Swap Agreements**

Swaps are negotiated contracts between two counterparties for the exchange of payments at certain intervals over a predetermined timeframe. The payments are based on a notional principal amount and calculated using either fixed or floating interest rates or total returns from certain instruments or indices. During fiscal year 2008, the VRS entered into interest rate and total return swaps with a total notional value of \$1,225,106,000. Swaps are used to manage risk and enhance returns. To reduce the risk of counterparty nonperformance, the VRS generally requires collateral on any material gains from these transactions.

## 7. RECEIVABLES

The following schedule (dollars in thousands) details the accounts, loans, interest, taxes, prepaid tuition contributions, security transactions, and other receivables presented in the major funds, aggregated nonmajor funds by type, internal service funds, fiduciary funds, major component units, and aggregated nonmajor component units, as of June 30, 2008:

	Accounts Receivable	Loans / Mortgage Receivable	Interest Receivable	Taxes Receivable	Prepaid Tuition Contributions Receivable
<b>Primary Government:</b>					
General	\$ 701,048	\$ 94	\$ 463,997	\$ 1,454,012	\$ -
Major Special Revenue Funds:					
Commonwealth Transportation	142,406	37,106	-	164,509	-
Federal Trust	428,395	228	-	-	-
Literary	216,209	309,662	21,993	-	-
Nonmajor Governmental Funds	182,458	-	2,326	82	-
Major Enterprise Funds:					
State Lottery	48,411	-	-	-	-
Virginia College Savings Plan	6,439	-	4,328	-	288,024
Unemployment Compensation	89,210	-	-	-	-
Nonmajor Enterprise Funds	37,695	-	-	-	-
Internal Service Funds	38,179	-	-	-	-
Private Purpose	-	62	1,157	-	-
Pension and Other Employee Benefit Trust	191,165	-	169,189	-	-
Investment Trust Fund	-	-	11,157	-	-
Agency Funds	429	-	-	216,906	-
<b>Total Primary Government (1)</b>	<u>\$ 2,082,044</u>	<u>\$ 347,152</u>	<u>\$ 674,147</u>	<u>\$ 1,835,509</u>	<u>\$ 288,024</u>
<b>Discrete Component Units:</b>					
Virginia Housing Development Authority (2)	\$ -	\$ 7,854,868	\$ 39,458	\$ -	\$ -
Virginia Public School Authority	-	-	68,683	-	-
University of Virginia	155,908	31,861	27	-	-
Virginia Polytechnic Institute and State University	58,755	32,013	1,499	-	-
Virginia Commonwealth University	266,135	29,446	281	-	-
Nonmajor Component Units	142,009	2,357,548	41,837	5,825	-
<b>Total Component Units</b>	<u>\$ 622,807</u>	<u>\$ 10,305,736</u>	<u>\$ 151,785</u>	<u>\$ 5,825</u>	<u>\$ -</u>

Note (1): Fiduciary net receivables in the amount of \$3,609,869 (dollars in thousands) are not included in the Government-wide Statement of Net Assets.

Note (2): \$7,764,124 (dollars in thousands) is Restricted Loans Receivable, \$37,784 (dollars in thousands) is Restricted Interest Receivable, and \$9,013 (dollars in thousands) is Restricted Other Receivable.

<b>Security Transactions</b>	<b>Other Receivables</b>	<b>Allowance for Doubtful Accounts</b>	<b>Net Accounts Receivable</b>	<b>Amounts to be Collected Greater than One Year</b>
\$ -	\$ -	\$ (1,589,017)	\$ 1,030,134	\$ 17,208
-	-	(23,197)	320,824	37,072
-	-	(9,736)	418,887	166
-	-	(213,383)	334,481	289,371
-	-	(92,140)	92,726	2,659
-	-	-	48,411	-
-	-	-	298,791	222,638
-	-	(20,586)	68,624	-
-	-	(2,642)	35,053	-
-	-	(190)	37,989	37,989
-	-	-	1,219	-
3,032,192	40,967	-	3,433,513	-
-	-	-	11,157	-
-	-	(53,355)	163,980	114
<u>\$ 3,032,192</u>	<u>\$ 40,967</u>	<u>\$ (2,004,246)</u>	<u>\$ 6,295,789</u>	<u>\$ 607,217</u>
\$ -	\$ 18,599	\$ -	\$ 7,912,925	\$ 7,719,304
-	-	-	68,683	68,681
-	33,055	(45,018)	175,833	41,314
-	101	(2,731)	89,637	35,831
-	29,384	(98,623)	226,623	23,339
-	73,779	(10,542)	2,610,456	2,295,664
<u>\$ -</u>	<u>\$ 154,918</u>	<u>\$ (156,914)</u>	<u>\$ 11,084,157</u>	<u>\$ 10,184,133</u>

## 8. CONTRIBUTIONS RECEIVABLE, NET

The following schedule details the contributions receivable for foundations<sup>(1)</sup> included with the major component units, and aggregated nonmajor component units, as of June 30, 2008:

(Dollars in Thousands)

	Due in Less Than One Year	Due Between One and Five Years	Due in More Than Five Years	Subtotal	Present Value Discount (2)	Allowance for Doubtful Accounts	Contributions Receivable, Net
<b>Discrete Component Units:</b>							
University of Virginia	\$ 32,244	\$ 77,819	\$ 7,814	\$ 117,877	\$ (11,256)	\$ (5,752)	\$ 100,869
Virginia Polytechnic Institute & State University	32,608	40,626	8,611	81,845	(6,436)	(3,174)	72,235
Virginia Commonwealth University	15,812	18,651	1,564	36,027	(3,371)	(472)	32,184
Nonmajor Component Units	52,639	77,887	23,035	153,561	(15,200)	(5,200)	133,161
<b>Total Component Units</b>	<u>\$ 133,303</u>	<u>\$ 214,983</u>	<u>\$ 41,024</u>	<u>\$ 389,310</u>	<u>\$ (36,263)</u>	<u>\$ (14,598)</u>	<u>\$ 338,449</u>

Note (1): Foundations represent FASB reporting entities defined in Note 1.B.

Note (2): The discount rate used to determine present value ranges from 1.13 percent to 8.66 percent.

## 9. INTERFUND AND INTER-ENTITY ASSETS/LIABILITIES

### Due from/to Other Funds

Due from Other Funds are amounts to be received from one fund by another fund for goods sold or services rendered. Due to Other Funds are amounts owed by one fund to another fund for goods purchased or services obtained.

Included in the category Due from Other Funds are "Due from Other Funds," "Due from Internal Parties (governmental funds and business-type activities)," and "Due from External Parties (fiduciary funds)." Included in the category Due to Other Funds are "Due to Other Funds," "Due to Internal Parties (governmental funds and business-type activities)," and "Due to External Parties (fiduciary funds)." The following schedule shows the Due from/to Other Funds as of June 30, 2008.

**Schedule of Due from/to Other Funds**

June 30, 2008

*(Dollars in Thousands)*

Due From	Amount	Due To	Amount
<b>Primary Government</b>		<b>Primary Government</b>	
General Fund	\$ 25,301	Major Special Revenue Funds:	
		Federal Trust	\$ 16,861
		Major Enterprise Funds:	
		State Lottery	259
		Unemployment Compensation	274
		Nonmajor Enterprise Funds	7,600
		Internal Service Funds	307
Major Special Revenue Funds:			
Commonwealth Transportation	52	Internal Service Funds	52
Federal Trust	857	Nonmajor Governmental Funds	857
Nonmajor Governmental Funds	6,913	Major Special Revenue Funds:	
		Commonwealth Transportation	6,731
		Major Enterprise Funds:	
		Unemployment Compensation	182
Major Enterprise Funds:			
Unemployment Compensation	688	General Fund	301
		Major Special Revenue Funds:	
		Commonwealth Transportation	64
		Federal Trust	228
		Nonmajor Governmental Funds	54
		Major Enterprise Funds:	
		State Lottery	17
		Nonmajor Enterprise Funds	13
		Internal Service Funds	11
Nonmajor Enterprise Funds	2,471	General Fund	664
		Major Special Revenue Funds:	
		Commonwealth Transportation	962
		Federal Trust	220
		Nonmajor Governmental Funds	489
		Major Enterprise Funds:	
		State Lottery	1
		Nonmajor Enterprise Funds	24
		Internal Service Funds	111
Internal Service Funds	41,463	General Fund	21,327
		Major Special Revenue Funds:	
		Commonwealth Transportation	8,653
		Federal Trust	4,748
		Nonmajor Governmental Funds	5,180
		Major Enterprise Funds:	
		State Lottery	117
		Virginia College Savings Plan	21
		Nonmajor Enterprise Funds	1,019
		Internal Service Funds	398
Total Primary Government	<u>\$ 77,745</u>	Total Primary Government	<u>\$ 77,745</u>

**Schedule of Due from/to Internal/External Parties**

June 30, 2008

*(Dollars in Thousands)*

<b>Due From</b>	<b>Amount</b>	<b>Due To</b>	<b>Amount</b>
<b>Primary Government</b>		<b>Primary Government</b>	
General Fund	\$ 6	Investment Trust	\$ 6
Nonmajor Governmental Funds	182	Agency	182
<b>Total Primary Government</b>	<u><u>\$ 188</u></u>	<b>Total Primary Government</b>	<u><u>\$ 188</u></u>

**Interfund Receivables/Payables**

Interfund Receivables/Payables are loans made by one fund to another.

The following schedule shows the Interfund Receivables/Payables for the primary government as of June 30, 2008. There were no Interfund Receivables/Payables for the component units as of June 30, 2008.

**Interfund Receivables/Payables**

June 30, 2008

*(Dollars in Thousands)*

<b>Receivable From:</b>	<b>Amount</b>	<b>Payable To:</b>	<b>Amount</b>
<b>Primary Government</b>		<b>Primary Government</b>	
Nonmajor Governmental Funds	\$ 51,157	Major Special Revenue Funds:	
		Federal Trust	\$ 2,682
		Major Enterprise Funds:	
		State Lottery Department	5,000
		Nonmajor Enterprise Funds	31,888
		Internal Service	11,587
<b>Total</b>	<u><u>\$ 51,157</u></u>	<b>Total</b>	<u><u>\$ 51,157</u></u>

### **Due from/to Primary Government and Component Units**

Included in this category is activity between the Commonwealth and its component units, as well as activity between component units.

The following due from primary government amounts represent General Fund appropriation available amounts that are due from the General Fund: University of Virginia (major component unit) - \$16.8 million, Virginia Polytechnic Institute and State University (major component unit) - \$16.7 million, Virginia Commonwealth University (major component unit) - \$16.6 million, nonmajor component units - \$241.2 million. The General Fund reports \$36.7 million of the due to component units in the governmental funds and the entire amount of \$291.3 million is reported in the government-wide financial statements.

The following due from primary government amounts represent amounts due from the General Fund related to interest/rebate allocations: University of Virginia (major component unit) - \$0.1 million, Virginia Polytechnic Institute and State University (major component unit) - \$0.1 million, Virginia Commonwealth University (major component unit) - \$1.6 million, nonmajor component units - \$11.5 million. The following due from primary government amounts represent amounts due from the eVA Procurement System (nonmajor enterprise fund) for rebates: University of Virginia (major component unit) - \$0.5 million, Virginia Polytechnic Institute and State University (major component unit) - \$0.2 million, Virginia Commonwealth University (major component unit) - \$0.2 million, nonmajor component units - \$1.5 million.

The following due from primary government amounts represent amounts due from nonmajor governmental funds related to the Department of Treasury's reimbursement programs: University of Virginia (major component unit) - \$0.4 million, Virginia Polytechnic Institute and State University (major component unit) - \$0.7 million, Virginia Commonwealth University (major component unit) - \$0.7 million, nonmajor component units - \$31.0 million.

A \$6.8 million due from primary government amount represents an amount due from a nonmajor governmental fund related to the pledging of monies towards an acquisition for the Virginia Museum of Fine Arts Foundation (nonmajor component unit). The entire nonmajor governmental amount is reported in the government-wide financial statements.

A \$0.3 million due from component unit represents monies owed for administrative expenses from the Science Museum of Virginia Foundation (nonmajor component unit) to a nonmajor governmental fund. The entire nonmajor governmental amount is reported in the government-wide financial statements. The following due from component unit amounts represent amounts owed back to a nonmajor governmental fund: University of Mary Washington (nonmajor component unit) - \$0.4 million, Norfolk State University (nonmajor component unit) - \$0.2 million.

The following due from component units amounts represent amounts due from the Virginia College Building Authority (nonmajor component unit) related to the Department of Treasury's reimbursement programs: University of Virginia (major component unit) - \$8.1 million, Virginia Polytechnic Institute and State University (major component unit) - \$5.6 million, Virginia Commonwealth University (major component unit) - \$9.3 million, nonmajor component units - \$19.6 million. There is an additional due to/from component units of \$0.2 million between nonmajor component units.

### **Loans Receivable/Payable Between Primary Government and Component Units**

The Virginia Commonwealth University (major component unit) loan of \$2.8 million and the Christopher Newport University (nonmajor component unit) loan of \$0.2 million were used to fund programs until bonds were issued. The Virginia Community College System (nonmajor component unit) loan of \$1.0 million and a majority of the George Mason University (nonmajor component unit) loan of \$11.6 million were used to advance fund federally-funded grant programs.

The \$173.1 million in loans receivable from primary government represents loans from the Virginia Public School Authority (VPSA) to the Literary Fund. The VPSA makes grants to local school divisions to finance the purchase of educational technology equipment. The VPSA makes these grants using the proceeds of notes issued for that purpose which will be repaid from appropriations to be made by the Virginia General Assembly from the Literary Fund.

## 10. OTHER ASSETS

The following table summarizes Other Assets as of June 30, 2008:

(Dollars in Thousands)

	Cash and Travel Advances	Unamortized Bond Issuance Expense	Other Assets (1)	Total Other Assets (2)
<b>Primary Government:</b>				
General	\$ 1,606	\$ -	\$ 557	\$ 2,163
Major Special Revenue Funds:				
Commonwealth Transportation	610	-	1,812	2,422
Federal Trust	1,970	-	127	2,097
Nonmajor Governmental Funds	811	-	340	1,151
Major Enterprise Funds:				
State Lottery	1	-	-	1
Nonmajor Enterprise Funds	165	-	137	302
Internal Service Funds	111	-	6,467	6,578
Total Primary Government	<u>\$ 5,274</u>	<u>\$ -</u>	<u>\$ 9,440</u>	<u>\$ 14,714</u>
<b>Discrete Component Units:</b>				
Virginia Housing Development Authority	\$ -	\$ 6,387	\$ 38,058	\$ 44,445
University of Virginia	-	201	19,920	20,121
Virginia Polytechnic Institute and State University	-	359	2,442	2,801
Virginia Commonwealth University	294	6,537	10,215	17,046
Nonmajor Component Units	10,249	42,099	23,392	75,740
Total Component Units	<u>\$ 10,543</u>	<u>\$ 55,583</u>	<u>\$ 94,027</u>	<u>\$ 160,153</u>

Note (1): The \$6,467 (dollars in thousands) shown above represents a Virginia Information Technologies Agency interfund asset due from various governmental funds that will not be received within 60 days. In addition, \$2,720 (dollars in thousands) relates to rebates to be received from the Virginia Information Technologies Agency. These amounts are reclassified to internal balances on the Government-wide Statement of Net Assets.

Note (2): \$240 (dollars in thousands) related to an other post employment benefit asset recorded in the Government-wide Statement of Net Assets is not reflected in the above schedule.

## 11. RESTRICTED ASSETS

Restricted assets represent monies or other resources that must be used for specific legal or contractual requirements. The Commonwealth Transportation Fund (major special revenue) and Debt Service and Capital Projects (nonmajor governmental funds) reported \$362.7 million in restricted assets related to bond agreements. The Virginia Housing Development Authority (major component unit) reported restricted assets totaling \$1.1 billion. The Virginia Public School Authority (major component unit) reported restricted assets of \$80.1 million. Both major component unit's assets are restricted for debt service under a bond indenture agreement or other agreements. The Virginia Port Authority (nonmajor component unit) reported restricted assets of \$151.7 million. Of this amount, \$85.2 million are assets placed in an escrow account for construction projects, \$43.7 million for debt service under a bond indenture agreement, \$0.7 million for securities lending transactions, and \$22.1 million

reserved as part of the Port Facility Revenue Bond requirement. The Virginia Resources Authority (nonmajor component unit) reported restricted assets of \$619.6 million. Of this amount, \$613.1 million is restricted for loans to local governments, bond indentures, or federal and state regulations for various revolving funds, and \$6.5 million is restricted for the Operating Reserve Fund for the Virginia Pooled Financing Program. Hampton Roads Sanitation District Commission (nonmajor component unit) reported restricted assets of \$129.2 million. Of this amount, \$7.4 million is for debt service and \$121.8 million is revenue bond construction funds. The Tobacco Indemnification and Community Revitalization Commission (nonmajor component unit) reported restricted assets of \$356.4 million to be used for financial aid to tobacco growers and to foster community economic growth.

The higher education institutions (component units) reported restricted assets totaling approximately \$4.0 billion primarily for endowment and other contractual

obligations. Included in this amount is approximately \$3.0 billion of foundations' restricted assets. The two museum foundations, the Virginia Museum of Fine Arts Foundation (nonmajor component unit) and the Science Museum of Virginia Foundation (nonmajor component unit) had restricted assets of \$206.4 million and \$12.8 million, respectively, primarily for donor-imposed restricted endowments.

The remaining \$18.8 million is spread among the Virginia Outdoors Foundation (nonmajor component unit), the Virginia Horse Center Foundation (nonmajor component unit), the Virginia Small Business Financing Authority (nonmajor component unit), the Virginia Arts Foundation (nonmajor component unit), the Fort Monroe Federal Area Development Authority (nonmajor component unit), the Library of Virginia Foundation (nonmajor component unit) and the Danville Science Center (nonmajor component unit).

## 12. CAPITAL ASSETS

The following schedule presents the changes in the Capital Assets:

<b>Schedule of Changes in Capital Assets</b>				
<b>Governmental Activities</b>				
<i>(Dollars in Thousands)</i>				
	<b>Balance July 1, as restated</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance June 30</b>
<b>Nondepreciable Capital Assets:</b>				
Land	\$ 1,853,747	\$ 105,366	\$ (24,448)	\$ 1,934,665
Construction in Progress	2,906,916	1,759,071	(1,386,422)	3,279,565
Total Nondepreciable Capital Assets	<u>4,760,663</u>	<u>1,864,437</u>	<u>(1,410,870)</u>	<u>5,214,230</u>
<b>Depreciable Capital Assets:</b>				
Buildings	2,442,045	363,982	(15,334)	2,790,693
Equipment	859,914	94,428	(39,108)	915,234
Infrastructure	19,320,556	1,330,740	(203,058)	20,448,238
Total Capital Assets being Depreciated	<u>22,622,515</u>	<u>1,789,150</u>	<u>(257,500)</u>	<u>24,154,165</u>
<b>Less Accumulated Depreciation for:</b>				
Buildings	860,850	67,007	(12,506)	915,351
Equipment	423,983	59,877	(27,174)	456,686
Infrastructure	8,927,663	502,334	(28,128)	9,401,869
Total Accumulated Depreciation	<u>10,212,496</u>	<u>629,218</u>	<u>(67,808)</u>	<u>10,773,906</u>
Total Depreciable Capital Assets, Net	<u>12,410,019</u>	<u>1,159,932</u>	<u>(189,692)</u>	<u>13,380,259</u>
Total Capital Assets, Net	<u>\$ 17,170,682</u>	<u>\$ 3,024,369</u>	<u>\$ (1,600,562)</u>	<u>\$ 18,594,489</u>

Note: Beginning balances have been restated by \$22,713 (dollars in thousands) due to prior year errors, as discussed in Note 2. Additionally, there have been reclassifications in the beginning balances of certain line items above.

**Depreciation Expense Charged to Functions of the Primary Government**

June 30, 2008

*(Dollars in Thousands)*

Governmental Activities:	
General Government	\$ 12,184
Education	7,048
Transportation	521,760
Resources and Economic Development	10,187
Individual and Family Services	21,926
Administration of Justice	38,362
Capital Assets held by the Internal Service	
Funds are charged to various functions	17,751
<b>Total</b>	<b>\$ 629,218</b>

**Schedule of Changes in Capital Assets**

**Business-type Activities**

*(Dollars in Thousands)*

	<b>Balance July 1</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance June 30</b>
<b>Nondepreciable Capital Assets:</b>				
Land	\$ 1,977	\$ -	\$ -	\$ 1,977
Construction in Progress	740	174	(662)	252
Total Nondepreciable Capital Assets	<u>2,717</u>	<u>174</u>	<u>(662)</u>	<u>2,229</u>
<b>Depreciable Capital Assets:</b>				
Buildings	17,065	2,347	(1,092)	18,320
Equipment	87,860	7,404	(4,605)	90,659
Infrastructure	1	-	-	1
Total Capital Assets being Depreciated	<u>104,926</u>	<u>9,751</u>	<u>(5,697)</u>	<u>108,980</u>
<b>Less Accumulated Depreciation for:</b>				
Buildings	10,428	156	-	10,584
Equipment	64,770	9,664	(4,483)	69,951
Infrastructure	1	-	-	1
Total Accumulated Depreciation	<u>75,199</u>	<u>9,820</u>	<u>(4,483)</u>	<u>80,536</u>
 Total Depreciable Capital Assets, Net	 <u>29,727</u>	 <u>(69)</u>	 <u>(1,214)</u>	 <u>28,444</u>
 Total Capital Assets, Net	 <u>\$ 32,444</u>	 <u>\$ 105</u>	 <u>\$ (1,876)</u>	 <u>\$ 30,673</u>

**Schedule of Changes in Capital Assets**  
**Component Units**

*(Dollars in Thousands)*

	Balance July 1 as restated	Increases	Decreases	Subtotal June 30	Foundations (1)	Total June 30
<b>Nondepreciable Capital Assets:</b>						
Land	\$ 405,577	\$ 32,162	\$ (2,327)	\$ 435,412	\$ 187,733	\$ 623,145
Construction in Progress	1,355,216	1,424,005	(1,068,258)	1,710,963	130,186	1,841,149
Inexhaustible Works of Art / Historical Treasures	71,811	989	-	72,800	15,463	88,263
Livestock	701	-	(123)	578	2,375	2,953
Total Nondepreciable Capital Assets	<u>1,833,305</u>	<u>1,457,156</u>	<u>(1,070,708)</u>	<u>2,219,753</u>	<u>335,757</u>	<u>2,555,510</u>
<b>Depreciable Capital Assets:</b>						
Buildings (2)	6,645,628	877,654	(24,504)	7,498,778	750,633	8,249,411
Infrastructure	1,804,969	126,140	(3,365)	1,927,744	-	1,927,744
Equipment (2)	2,290,367	304,136	(134,703)	2,459,790	107,688	2,567,478
Improvements Other Than Buildings	348,997	15,699	(9,548)	355,148	44,996	400,144
Library Books	637,353	35,176	(6,028)	666,501	-	666,501
Total Capital Assets being Depreciated	<u>11,727,304</u>	<u>1,358,805</u>	<u>(178,148)</u>	<u>12,907,961</u>	<u>903,317</u>	<u>13,811,278</u>
<b>Less Accumulated Depreciation for:</b>						
Buildings	2,327,103	200,782	(10,614)	2,517,271	140,725	2,657,996
Infrastructure	917,552	55,828	(267)	973,113	-	973,113
Equipment	1,370,647	203,292	(90,720)	1,483,219	70,829	1,554,048
Improvements Other Than Buildings	173,972	12,879	(421)	186,430	17,921	204,351
Library Books	512,742	32,302	(6,057)	538,987	-	538,987
Total Accumulated Depreciation	<u>5,302,016</u>	<u>505,083</u>	<u>(108,079)</u>	<u>5,699,020</u>	<u>229,475</u>	<u>5,928,495</u>
Total Depreciable Capital Assets, Net	<u>6,425,288</u>	<u>853,722</u>	<u>(70,069)</u>	<u>7,208,941</u>	<u>673,842</u>	<u>7,882,783</u>
Total Capital Assets, Net	<u>\$ 8,258,593</u>	<u>\$ 2,310,878</u>	<u>\$ (1,140,777)</u>	<u>\$ 9,428,694</u>	<u>\$ 1,009,599</u>	<u>\$ 10,438,293</u>

Note (1): Foundations represent FASB reporting entities defined in Note 1.B.

Note (2): Beginning balance for buildings has been decreased by \$9,947 (dollars in thousands) and equipment has been increased by \$9,947 (dollars in thousands) for reclassifications. In addition, beginning balance for buildings has been decreased by \$8,740 (dollars in thousands) for a correction of prior year errors.

### 13. RETIREMENT AND PENSION SYSTEMS

A separately issued financial report that includes financial statements and required supplemental information for each of the individual plans discussed below is publicly available. Copies may be obtained by writing to Virginia Retirement System, P. O. Box 2500, Richmond, Virginia 23218-2500.

#### A. Administration

The Virginia Retirement System (VRS) is an independent agency of the Commonwealth that administers defined benefit pension plans, other employee benefit plans and other funds for Commonwealth employees, teachers, political subdivision employees, and other qualifying employees. The board of trustees is responsible for the general administration and operation of the plans. The board consists of five members appointed by the Governor and four members appointed by the Joint Rules Committee, all subject to confirmation by the General Assembly. The board of trustees appoints a director to serve as the chief administrative officer of the system and a chief investment officer to direct, manage and administer the investment of the system's funds. The board of trustees has appointed Mellon Trust as the custodian of designated assets of the system.

The VRS administers four defined benefit pension plans: the Virginia Retirement System (VRS); State Police Officers' Retirement System (SPORS); Virginia Law Officers' Retirement System (VaLORS); and the Judicial Retirement System (JRS). In addition to the pension plans, the Commonwealth participates in three Other Employee Benefit Plans: Group Life Insurance Fund; Retiree Health Insurance Credit Fund; and the Virginia Sickness and Disability Program (VSDP).

#### B. Summary of Significant Accounting Policies (VRS)

##### Basis of Accounting

The financial statements of the pension and other employee benefit trust funds are prepared using the economic resources measurement focus and the accrual basis of accounting. Employee and employer contributions are recognized when due, pursuant to formal commitments, as well as statutory or contractual requirements. Investment income is recognized as earned by the pension plans. Benefits and refunds are recognized when due and payable in accordance with the terms of the plans.

##### Method Used to Value Investment

Investments are reported at fair value as determined by the VRS master custodian, Mellon Trust, from its Global Pricing System. This system assigns a price source, based on asset type and

the vendor pricing products to which the master custodian subscribes, for every security held immediately following its acquisition. Prices supplied by these sources are monitored on a daily basis by the master custodian.

When a pricing source is unable to provide a price, quotes are sought from major investment brokers and market-making dealers; or internal calculations are applied if feasible. As a last resort, the master custodian will contact investment managers for a price. The master custodian prices commingled funds, partnerships, and real estate assets from statements received from the funds, partnerships, or investment managers.

The pricing sources utilized by the master custodian provide daily prices for equity securities, corporate, government and mortgage-backed fixed income securities, private placement securities, futures and options on futures, open-ended funds, and foreign exchange rates. Depending on the vendor, collateralized mortgage obligations (CMOs), adjustable rate mortgages (ARMs) and asset-backed securities are priced either daily, weekly or twice a month and at month-end.

The retirement plans have no concentrations of investments in any one organization that represent five percent or more of plan net assets available for benefits, adjustable rate mortgages, and asset-backed securities are priced either daily, weekly or twice a month, and at month-end. Municipal fixed income securities and options on Treasury/Government National Mortgage Association securities are priced at month-end.

#### C. Plan Description

##### Retirement Plans

VRS is a qualified governmental retirement plan that provides defined benefit coverage for state employees, public school board employees, employees of participating political subdivisions and other qualifying employees. VRS is a mixed-agent and cost-sharing, multiple-employer retirement plan. The plan's accumulated assets may legally be used to pay all plan benefits provided to any of the plan members or beneficiaries. Contributions for fiscal year 2008, were \$2.0 billion with a reserve balance available for benefits of \$51.7 billion. At June 30, 2008, the VRS had 821 contributing employers.

##### Single-employer Retirement Plans

The Commonwealth administers the following single-employer retirement plans:

- State Police Officers' Retirement System (SPORS)
- Virginia Law Officers' Retirement System (VaLORS)
- Judicial Retirement System (JRS)

All full-time, salaried permanent employees of VRS participating employers are automatically covered under VRS, SPORS, VaLORS or JRS with the following exceptions: (1) certain full-time faculty and administrative staff of public colleges and universities; and (2) eligible classified employees of the two state teaching hospitals. These employees have the option to elect not to participate in the systems. Benefit provisions and all other requirements are established by Title 51.1 of the *Code of Virginia*, as amended.

Benefits vest for all plans after five years of service. Vested VRS members are eligible for an unreduced retirement benefit at age 65 with at least five years of service credit or age 50 with at least 30 years of service credit as elected by the employer. Vested SPORS members, VaLORS members that have elected enhanced benefits are eligible for an unreduced benefit at age 50 with at least five years of hazardous duty service credit or age 50 with at least 25 years of total service credit.

Annual retirement benefits are payable monthly for life in an amount equal to 1.7 percent of eligible members' average final compensation (AFC) for each year of service credit. AFC is the average of the member's 36 consecutive months of highest creditable compensation. The benefit for members of SPORS and VRS-covered sheriffs is calculated using a 1.85 percent multiplier. Members of SPORS receiving enhanced benefits also are eligible for a hazardous duty supplement, paid monthly, until they reach full Social Security retirement age.

Members of VaLORS hired before July 1, 2001, were allowed to make a one-time election to increase the multiplier from 1.7 to 2.0 percent instead of receiving a monthly hazardous duty supplement. VaLORS members who elected to retain the 1.7 percent multiplier are eligible for the supplement until age 65. Members of VaLORS hired after June 20, 2001, have their benefit computed using the two percent multiplier and are not eligible for the supplement.

Members of JRS receive weighted years of service credit for each year of actual service under JRS. VRS, SPORS, VaLORS, and JRS also provide death and disability benefits. Cost-of-living increases, based on changes in the consumer price index and limited to five percent per year, are granted in the second year of retirement and in every year thereafter.

Benefits for all vested members are actuarially reduced if they retire before becoming eligible for an unreduced retirement benefit, provided they meet age requirements for a reduced retirement benefit.

As required by Title 51.1 of the *Code of Virginia*, as amended, members contribute five percent of their annual compensation to the defined benefits plans.

Employers may assume the five percent member contribution. If a member leaves covered employment, the accumulated contributions plus earned interest may be refunded to the member. Each participating employer is required by state statute to contribute the remaining amounts necessary to fund the retirement plans using the entry age normal actuarial cost method adopted by the board of trustees. Contributions for fiscal year 2008, were \$26.2 million, \$74.0 million, \$25.5 million and reserved balances available for benefits of \$636.4 million, \$852.6 million, and \$367.1 million for SPORS, VaLORS and JRS, respectively. State statute may be amended only by the General Assembly.

#### **D. Funding Policy**

The funding policy of the retirement plans provides for periodic employer contributions at actuarially determined rates, which will remain relatively level over time as a percentage of payroll and will accumulate sufficient assets to meet the cost of all basic benefits when due. Contribution rates are developed using the entry age normal cost method for both normal cost and amortization of the unfunded actuarial accrued liability. Gains and losses are reflected in the unfunded actuarial accrued liability that is being amortized as a level percentage of payroll within 30 years or less.

The system's actuary, Wachovia Retirement Services, computed the amount of contributions to be provided by state agency employers, state police and other Virginia law employers. The contribution rates for fiscal year 2008 were based on the actuary's valuation as of June 30, 2005. Employer contributions by the Commonwealth to VRS, SPORS, VaLORS, and JRS were 6.15 percent, 20.76 percent, 15.86 percent, and 38.01 percent, respectively, of covered payrolls.

In addition to determining contribution requirements, the actuarial computations present an estimate of the discounted present value of the prospective accrued liability contributions that employers will have to pay in the future so that such contributions, together with the assets on hand, the normal contributions to be made in the future by employers and members and the income earned by investing funds, will be sufficient to provide all benefits to be paid to present members in the future as well as the annuitants and their designated beneficiaries.

## E. Annual Pension Cost and Net Pension Obligation

The following table (dollars in thousands) shows the Commonwealth's annual pension cost and net pension obligation to the VRS, SPORS, JRS, and VaLORS for the current and prior years.

	VRS			SPORS		
	2008	2007	2006	2008	2007	2006
Annual required contribution	\$ 316,649	\$ 294,388	\$ 166,975	\$ 29,718	\$ 25,488	\$ 27,939
Interest on net pension obligation	54,933	47,378	46,853	6,587	5,915	5,259
Adjustment to annual required contribution	(56,436)	(48,915)	(42,825)	(6,777)	(6,085)	(4,807)
Annual pension cost	315,146	292,851	171,003	29,528	25,318	28,391
Contributions made	(218,256)	(192,360)	(124,789)	(20,990)	(16,358)	(15,258)
Increase in net pension obligation	96,890	100,491	46,214	8,538	8,960	13,133
Net pension obligation, beginning of year	732,366	631,875	585,661	87,831	78,871	65,738
Net pension obligation, end of year	\$ 829,256	\$ 732,366	\$ 631,875	\$ 96,369	\$ 87,831	\$ 78,871
Percentage of annual pension cost contributed	69.3%	65.7%	73.0%	71.1%	64.6%	53.7%

	JRS			VaLORS		
	2008	2007	2006	2008	2007	2006
Annual required contribution	\$ 28,284	\$ 26,768	\$ 27,048	\$ 79,420	\$ 72,460	\$ 90,011
Interest on net pension obligation	4,553	4,094	3,476	17,589	15,814	13,782
Adjustment to annual required contribution	(4,684)	(4,211)	(3,177)	(18,096)	(16,270)	(12,597)
Annual pension cost	28,153	26,651	27,347	78,913	72,004	91,196
Contributions made	(22,387)	(20,530)	(16,206)	(55,929)	(48,338)	(52,610)
Increase in net pension obligation	5,766	6,121	11,141	22,984	23,666	38,586
Net pension obligation, beginning of year	60,706	54,585	43,444	234,522	210,856	172,270
Net pension obligation, end of year	\$ 66,472	\$ 60,706	\$ 54,585	\$ 257,506	\$ 234,522	\$ 210,856
Percentage of annual pension cost contributed	79.5%	77.0%	59.3%	70.9%	67.1%	57.7%

The amounts in the above table include governmental and component unit activity for which the Commonwealth is considered the employer. It does not include the VRS liability for the Virginia Economic Development Partnership (component unit), the Virginia Tourism Authority (component unit), and the Virginia National Defense Industrial Authority (component unit) of \$1.7 million, \$861,417, and \$60,241, respectively. The table also excludes the non-VRS pension liability of \$57.9 million for all other component units.

The most recent actuarial valuations were conducted as of June 30, 2005. The valuations were prepared using the entry age normal cost method. The actuarial assumptions included (a) 7.5 percent investment rate of return, per year compounded annually; (b) projected salary increases ranging from 3.5 percent to 5.6 percent, including a 2.5 percent inflation component; and (c) 2.5 percent per year COLA. Valuation techniques were applied to smooth the effects of short-term volatility in the market value of investments over a five-year period. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll. The remaining closed amortization period at June 30, 2008, was 20 years. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

**F. Funded Status and Funding Progress**

The funded status of the plan as of June 30, 2008, was as follows:

<u>Actuarial Valuation Date June 30</u>	<u>Actuarial Value of Assets [a]</u>	<u>Actuarial Accrued Liability (AAL) Entry Age [b]</u>	<u>Unfunded AAL (UAAL) [b-a]</u>	<u>Funded Ratio [a/b]</u>	<u>Covered Payroll [c]</u>	<u>UAAL as a Percentage of Covered Payroll [b-a]/[c]</u>
<b>Virginia Retirement System (VRS)</b>						
2007	\$ 47,815	\$ 58,116	\$ 10,301	82.3%	\$ 13,834	74.5%
<b>State Police Officers' Retirement System (SPORS)</b>						
2007	\$ 595	\$ 806	\$ 211	73.8%	\$ 101	209.4%
<b>Virginia Law Officers' Retirement System (VaLORS)</b>						
2007	\$ 766	\$ 1,166	\$ 400	65.7%	\$ 341	117.2%
<b>Judicial Retirement System (JRS)</b>						
2007	\$ 340	\$ 442	\$ 102	76.9%	\$ 58	177.3%

Actuarial valuations of ongoing plans involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Amounts determined regarding the funded status of the plans and the annual contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress presented as required supplementary information following the notes to the financial statements presents multi-year trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

**G. Defined Contribution Plan for Political Appointees**

Officers appointed by the Governor, officers elected by popular vote or the General Assembly, and executive branch chief deputies and confidential assistants may participate in the deferred contribution plan for Political Appointees, rather than the VRS. This optional retirement plan is authorized by the *Code of Virginia* and offered through the Great West Retirement Services. This is a defined contribution plan where the retirement benefits are based upon the Commonwealth's (6.15 percent) and the employee's (5.0 percent) contributions, plus interest and dividends. The Commonwealth pays the required employee contributions. During the year ended June 30, 2008, the total contributions to this plan were \$813,108.

The summary of significant accounting policies for the plan is in accordance with those discussed in Note 13. B.

**H. Defined Contribution Plan for Public School Superintendents**

The Public School Superintendent Plan is a defined contribution pension plan that provides optional postemployment benefits for school superintendents. This plan is authorized by the *Code of Virginia*. The board of trustees of the VRS manages the investments of the fund as custodian. School boards may elect to offer this plan as an option to the standard VRS plan that is available for school board members. Contributions are provided by the school board for credit to the member. At June 30, 2008, there was one participant in this plan. Total contributions to the plan for fiscal year 2008 were \$21,372.

**I. Virginia Supplemental Retirement Plan**

The Virginia Supplemental Retirement Plan is a defined contribution pension plan established by the Department of Education to provide an optional postemployment benefit plan for turnaround specialists in the public school system. This plan is utilized as an incentive to attract highly skilled teachers for participating public schools pursuant to the *Code of Virginia* by Title 51.1-617. The Board of Trustees of the VRS manages the investments of the fund as custodian. School boards may elect to offer this plan as an option to the standard VRS plan that is available for school board members. Contributions are provided by the school boards for credit to the members. At June 30, 2008, there were three participants in this plan. Total contributions to the plan for fiscal year 2008 were \$16,372.

**J. Higher Education Fund (Component Unit)**

The Commonwealth's colleges and universities participate in the VRS, a mixed-agent and cost-sharing multiple-employer retirement plan. The VRS issues a separate stand-alone report that is publicly available as previously discussed.

In addition, full-time faculty and certain administrative staff of the Commonwealth's colleges and universities may participate in an optional retirement annuity program, rather than the VRS. Optional retirement plans are authorized by the *Code of Virginia* and provide retirement and death benefits. The optional retirement annuity programs are offered through Teachers Insurance and Annuity Association – College Retirement Equities Fund (TIAA-CREF) Insurance Companies, Variable Annuity Life Insurance Company (VALIC), Fidelity Investments, Inc., Vanguard, and others including Great West Life, Inc. Overall, these are defined contribution programs where the retirement benefits received are based upon the Commonwealth's (5.4 percent) and employees' (5.0 percent) contributions, plus interest and dividends. The Commonwealth pays the required employee contributions. During the year ended June 30, 2008, the total contributions to these plans were:

TIAA-CREF	\$	91,002,963
VALIC		2,850,221
Fidelity Investments		48,517,293
Vanguard		4,212,398
Others		982,037
Total	\$	<u>147,564,912</u>

The Virginia Commonwealth University Health System Authority (Authority) (a blended component unit of the Virginia Commonwealth University – major) contributes to the VRS. The VRS issues a separate stand-alone report that is publicly available as previously discussed. Effective July 1, 1997, the Authority established the Virginia Commonwealth University Health System Authority Defined Contribution Plan (the plan). All employees, excluding house staff, working at least 20 hours per week in a benefit eligible position are eligible to participate in the plan. Per the plan document as approved by the Authority's board of directors, the Authority contributes up to ten percent of the participant's salary to the plan not to exceed the lesser of (a) the amount in accordance with Internal Revenue Code 415(d), or (b) 100 percent of the participant's compensation for such limitation year. Total contributions for the year ended June 30, 2008, were approximately \$12,395,000. The

Authority has the right at anytime, and without the consent of any party, to terminate the plan in its entirety. The Authority's board of directors must approve any changes to the provisions of the plan, including the contribution requirements, in writing. The Authority has also established the Virginia Commonwealth University Health System Authority Health Care Providers Defined Contribution Plan (the HCP plan). All persons hired as a health care provider on or after July 1, 1993, and prior to July 1, 1997, and working at least 35 hours of service per week were eligible to participate in the HCP plan. At June 30, 2008, there were five actively employed participants in the HCP plan. Total contributions to the HCP plan for the year ended June 30, 2008, were approximately \$33,900.

Previously, the Medical College of Virginia Associated Physicians (MCVAP) (a component unit of the Authority) sponsored the MCVAP 403(b) Retirement Fund (the 403(b) Plan), a defined contribution plan which covered substantially all non-medical employees of MCVAP. As of January 1, 2002, no additional contributions were made to this plan.

MCVAP also sponsors the MCVAP 401(a) Retirement Plan (the 401(a) plan), a noncontributory, defined contribution plan which covers substantially all benefit eligible clinical providers of MCVAP. Contributions to the 401(a) plan, as determined annually at the discretion of the board of directors were approximately \$8,636,000 for the year ended June 30, 2008.

MCVAP also sponsors the VCUHS 401(a) Retirement Plan a defined contribution plan which covers all non-medical employees of MCVAP and the VCUHS 457(b) Retirement Plan, a salary reduction plan that represents employee contributions. These plans became effective on January 1, 2002, and replaced the MCVAP 403 (b) plan for all non-medical staff. The contributions to the VCUHS 401(a) for the period ended June 30, 2008, were approximately \$1,667,000.

VA Premier (a component unit of the Authority) adopted a 401(k) plan sponsored by Fidelity Investments. Employees may enter into the plan on the first day of the month coinciding with or following the date on which the employee begins employment. There is no minimum service or age requirement to be in the 401(k) plan. Employees may contribute one percent to 15 percent of their compensation. VA Premier will match 50 percent of the employees' contributions up to four percent of the employees' compensation. Matching will occur based on the bi-weekly pay periods. In addition, VA Premier contributes three percent of the employee's compensation after each bi-weekly payroll effective when the employee begins employment.

Employees are fully vested after four years of service in which the employees have at least 1,000 hours of service each year. The total expense to VA Premier in fiscal year 2008 was approximately \$685,000. Effective June 2007, the Carolina Crescent Health Plan's (a component unit of the Authority) (CCHP) adopted a 401(k) plan, for which Fidelity Investments is the trustee. All terms are consistent with the VA Premier 401(k) plan. CCHP's expense for its contributions to this plan was approximately \$36,000 for the year ended 2008.

Effective January 1, 1997, James Madison University (nonmajor) established a Supplemental Retirement Plan for tenured faculty members. The plan was designed to provide flexibility in the allocation of faculty positions. The plan is a qualified plan within the meaning of section 401(c) of the Internal Revenue Code of 1986 (the Code) and is a governmental plan within the meaning of section 414(d) of the Code. Since it is a governmental plan, the plan is not subject to the Employee Retirement Income Security Act of 1974 as amended. Since inception, 142 faculty members have elected to enroll in the plan. As of June 30, 2008, 39 participants remain, including 14 new participants who retired under this plan during fiscal year 2008. In order to satisfy IRS requirements, a trust fund has been established as a means to make the payments to the plan participants. The University prepaid a portion of the 2009 plan contribution of \$951,437 in 2008. The remaining 2009 plan contribution of \$26,492 will be paid in 2009.

The Center for Innovative Technology (CIT) is a blended component unit of the Innovative Technology Authority (nonmajor). The CIT has a defined contribution retirement plan covering substantially all employees. Under the plan, contributions are fixed at a percentage of each employee's compensation to pay premiums for individual retirement annuity contracts written by TIAA-CREF. Pension contributions for the plan totaled \$511,594 in fiscal year 2008.

#### **K. Other Component Units**

Note 1.B. outlines the component units included in the Commonwealth's reporting entity. The Virginia Public Building Authority (blended - primary government), the Virginia Public School Authority (major), the Virginia College Building Authority (nonmajor), the Virginia University Research Partnership (nonmajor), and the Virginia Schools for the Deaf and Blind Foundation (nonmajor) have no employees. The Virginia Economic Development Partnership, the Small Business Financing Authority, the Hampton Roads Sanitation District Commission, the Virginia Biotechnology Research

Partnership Authority, the A. L. Philpott Manufacturing Extension Partnership, the Virginia Tourism Authority, the Tobacco Indemnification and Community Revitalization Commission, the Virginia Tobacco Settlement Foundation, the Virginia Land Conservation Foundation, the Virginia Arts Foundation, the Virginia National Defense Industrial Authority, and the Library of Virginia Foundation (all nonmajor) contribute solely to the VRS, a mixed-agent and cost-sharing multiple-employer retirement plan. The VRS issues a separate stand-alone report that is publicly available as previously discussed.

Full-time employees of the Virginia Housing Development Authority (major) participate in a defined contribution employees' retirement savings plan administered by the Authority. This is a noncontributory plan where the authority incurs employment retirement savings expense equal to eight percent of full-time employees' compensation. Total retirement savings expense under this plan was \$1,709,222 in fiscal year 2008.

The Virginia Outdoors Foundation (nonmajor) maintains a simple defined contribution plan and provides an employer contribution to all eligible employees of two percent of their salary. Employees can contribute to the plan up to the IRS limit and the foundation will match up to four percent of an employees' contribution.

The Virginia Port Authority (nonmajor) contributes to the VRS. The Authority also sponsors two single-employer noncontributory defined benefit pension plans. The Virginia Port Authority Pension Plans are administered by the Authority and provide retirement, disability, and death benefits to plan members and beneficiaries. Benefit provisions and obligations are established and may be amended by the board of commissioners of the Authority. The plan was restated October 1, 2001, to ensure compliance with additional regulations.

The components of annual pension cost and prepaid pension obligation for the first single-employer noncontributory defined benefit pension plan are as follows:

**Trend Information**

	<u>2008</u>	<u>2007</u>	<u>2006</u>
Service cost - benefits earned during the year	\$ 2,136,300	\$ 2,036,800	\$ 1,801,800
Interest cost on projected benefit obligation	3,660,500	3,316,900	2,903,200
Expected return on assets	(4,286,500)	(3,729,500)	(3,213,200)
Net amortization and deferral	779,200	941,500	709,500
Annual pension cost	<u>2,289,500</u>	<u>2,565,700</u>	<u>2,201,300</u>
Contributions made	<u>(1,640,100)</u>	<u>(2,634,600)</u>	<u>(4,216,500)</u>
Increase in prepaid pension obligation	649,400	(68,900)	(2,015,200)
Prepaid pension obligation, beginning of year	<u>(9,390,200)</u>	<u>(9,321,300)</u>	<u>(7,306,100)</u>
Prepaid pension obligation, end of year	<u><u>\$ (8,740,800)</u></u>	<u><u>\$ (9,390,200)</u></u>	<u><u>\$ (9,321,300)</u></u>

Costs have been computed in accordance with the aggregate cost method. Changes in plan provisions and actuarial assumptions, and actuarial gains and losses are not separately amortized under this method. Rather the impact is spread through the nominal cost component over the future working lifetime of participants. The actuarial present value of accumulated plan benefits is determined by an actuary from New York Life Benefit Services, LLC using end of year benefit information as of September 30, 2007 and 2006, respectively, and is that amount that results from applying actuarial assumptions to adjust the accumulated plan benefits to reflect the time value of money and the probability of payment between the valuation date and the expected date of payment.

The following table sets forth the plan's funded status and the related amounts recorded in the authority's balance sheets at June 30, 2008, 2007, and 2006.

Trend Information			
Fiscal Year Ended June 30	Annual Pension Cost (APC)	Percentage of APC Contributed	Prepaid Pension Obligation
2008	\$ 2,289,500	72 %	\$ (8,740,800)
2007	\$ 2,565,700	103 %	\$ (9,390,200)
2006	\$ 2,201,300	192 %	\$ (9,321,300)

In November 2001, the second plan was amended to provide benefits to sworn police officers that more closely resemble the new retirement benefits provided to members of the Virginia Law Enforcement Officers Retirement System. The effect of those changes is included in the accompanying pension data.

The components of annual pension cost and prepaid pension obligation for the second single-employer noncontributory defined benefit pension plan are shown in the following schedule.

Trend Information			
	2008	2007	2006
Service cost - benefits earned during the year	\$ 642,254	\$ 532,378	\$ 514,545
Interest cost on projected benefit obligation	356,456	299,507	223,047
Expected return on assets	260,403	(434,736)	(165,669)
Net amortization and deferral	(458,630)	387,386	191,195
Annual pension cost	800,483	784,535	763,118
Contributions made	(1,166,439)	(1,654,371)	(896,505)
Additional minimum liability	-	(1,402,080)	(126,285)
Increase in pension obligation	(365,956)	(2,271,916)	(259,672)
Pension obligation, beginning of year	(1,127,803)	1,144,113	1,403,785
Pension obligation, end of year	\$ (1,493,759)	\$ (1,127,803)	\$ 1,144,113

The annual pension cost for the current year was determined as part of the August 2008 actuarial valuation using the aggregate actuarial cost method, which does not identify and separately amortize unfunded actuarial liabilities. Actual value of assets was determined using market value. The discount rate used in determining the actuarial present value of the projected benefit obligation was 6.92 percent in 2008, 6.25 percent in 2007, and 6.25 percent in 2006. The expected long-term rate of return on assets used in determining net periodic pension cost was eight percent.

The following table sets forth the plan's funded status and the related amounts recorded in the authority's balance sheets at June 30, 2008, 2007, and 2006.

Trend Information			
Fiscal Year Ended June 30	Annual Pension Cost (APC)	Percentage of APC Contributed	Prepaid Pension Obligation
2008	\$ 800,483	146 %	\$ (1,493,759)
2007	\$ 784,535	211 %	\$ (1,127,803)
2006	\$ 763,118	117 %	\$ 1,144,113

The Authority also sponsors two noncontributory supplemental plans covering certain key employees. The plans had assets of \$3,661,172 and an accrued liability of \$4,497,374.

Contributions to the plans were \$987,731 for the year ended June 30, 2008.

As of January 1, 2005, the Virginia Resources Authority began mandatory participation for all new employees and optional participation for then-current employees who chose to enroll in the VRS. For the year ended June 30, 2008, the Authority's annual pension cost of \$70,295 was equal to the Authority's required and actual contributions.

The Virginia Horse Center Foundation has a defined contribution plan which covers all full-time employees of the Foundation who have one year of service and are age 21 or older. The plan is subject to the provisions of the Employee Retirement Income Security Act of 1974. Contributions to the plan are discretionary and the Foundation will determine the amount to contribute to the plan each year. No contributions were made on behalf of the employees for the fiscal year ended June 30, 2008. As of July 1, 2006, employees were able to make contributions to the plan, however, the contributions are not matched by the Foundation.

The Assistive Technology Loan Fund Authority sponsors a Simple Employee Plan (SEP) for all of its employees. The Authority contributes five percent of each employee's wages, which is paid into their account managed by American Funds each pay period.

Employees of the Virginia Museum of Fine Arts Foundation who are age 21 or older are eligible to participate in the Employee's Savings Plan (the plan), a 401(k) defined contribution profit sharing plan. Under the plan, the Foundation may make a discretionary contribution. For the plan years ended June 30, 2008, and 2007, the Foundation contributed 8.4 percent and 7.0 percent, respectively, of employees' gross income to the plan. In addition, contributions made by an employee up to four percent of the employee's gross income are matched 50 percent by the foundation. Employees may contribute up to 100 percent of gross income each year as long as it is within the IRS limitation. Contributions paid to the plan by the Foundation on behalf of its employees were \$87,857 for the fiscal year ended June 30, 2008.

The Science Museum of Virginia Foundation has a 403(b) defined contribution pension plan through the Teachers Insurance and Annuity Association (TIAA) and the College Retirement Equities Fund (CREF) Retirement Plan for employees meeting age and service requirements. The Foundation contributes an amount not to exceed three percent of the regular salary of each participant. The Foundation's employer contributions totaled \$6,403 in 2008. The Foundation also has a 537 plan through the Teachers Insurance and Annuity Association (TIAA) and the College Retirement Equities Fund (CREF); employer contributions totaled \$15,500 in 2008. In addition, the Belmont

Bay Science Center Foundation also participates in the Science Museum of Virginia Foundation's 403(b) defined contribution pension plan. The foundation contributed \$4,920 during 2008.

#### 14. OTHER EMPLOYMENT BENEFITS

In addition to the pension plans, the Commonwealth participates in two other employment benefit plans, Group Life Insurance and Virginia Sickness and Disability Program, which are administered by the Virginia Retirement System (VRS). The VRS administers a third other employment benefit plan, the Volunteer Firefighters' and Rescue Squad Workers' Fund, in which the Commonwealth does not participate, but may provide funding. The significant accounting policies for all three plans are the same as those described in Note 13 for pension plans. A separately issued financial report that includes financial statements for the Group Life Insurance and Virginia Sickness and Disability Program is publicly available. Copies may be obtained by writing to the Virginia Retirement System, P. O. Box 2500, Richmond, Virginia 23218-2500.

##### Group Life Insurance

The Group Life Insurance Plan was established for Commonwealth employees, teachers, employees of political subdivisions participating in the VRS, state police officers, other state law enforcement and correctional officers, judges, and other qualifying employees. The program provides life insurance for natural death coverage equal to a members' annual compensation rounded to the next highest \$1,000 and then doubled. Accidental death coverage is double the natural death benefit. The program also provides coverage for accidental dismemberment and accidental blindness, a safety belt benefit, a repatriation benefit, a felonious assault benefit and an accelerated death benefit for terminal conditions. Approximately 361,906 members participate in the program at June 30, 2008.

Participating employers and their covered employees are required by Title 51.1 of the *Code of Virginia*, as amended, to contribute to the cost of group life insurance benefits. Employers may assume the employees' contributions.

An optional Group Life Insurance Fund was established for members covered under the group life program as a supplement to that plan. Members may purchase optional life insurance coverage for themselves, their spouses and/or their dependent children. The optional program provides natural death coverage equal to one, two, three or four times the member's annual compensation rounded to the next highest \$1,000, up to a maximum of \$600,000. Spouse coverage is available for up to one-half of the member's optional insurance amount. Minor children who are at least 15 days old can be insured for \$10,000, \$20,000 or \$30,000, depending on the option chosen by the member. An additional accidental death and dismemberment benefit is payable for death or bodily injuries. Approximately

63,734 members were covered under this program at June 30, 2008.

Optional group life insurance coverage ends for members when they retire or terminate their employment, or when their basic coverage ends. Members who retire on disability may continue their optional coverage until age 65 provided they continue to pay the required insurance premiums. Spouse coverage terminates should a couple divorce or when the member leaves employment. Children's coverage ends with the termination of the member's coverage or when the child marries or turns 21 years of age (25 years of age for full-time college students).

Employers of members who elect optional life insurance coverage deduct the premiums from the members' paychecks, as required by Title 51.1 of the *Code of Virginia*, as amended. Premiums are based on the member's age and determined by the board of trustees. Because optional life insurance is an insured product, the carrier bills each employer directly, and the employer makes the contribution payments to the carrier. Any differences and adjustments are settled between the employer and the carrier.

#### **Virginia Sickness and Disability Program**

The VRS administers the Virginia Sickness and Disability Program (VSDP) to provide income protection in the event of a disability for eligible state employees hired on or after January 1, 1999. State agencies are required by Title 51.1 of the *Code of Virginia* to contribute to the cost of providing long-term disability benefits and administering the program.

VSDP benefits include sick, family and personal leave and short-term and long-term disability benefits. After a seven-calendar day waiting period following the first day of disability, eligible employees receive short-term disability benefits from 60 percent to 100 percent of their compensation depending on their months of state service. After 125 work days of short-term disability, eligible employees receive long-term disability benefits equal to 60 percent of their compensation. Long-term disability benefits continue until employees either return to work, reach age 65 (age 60 for state police officers and other state law enforcement and correctional officers) or die.

Full-time permanent salaried state employees, including state police officers and other Virginia law and correctional officers, are automatically enrolled in the VSDP. Part-time permanent salaried state employees who work at least 20 hours a week and accrue leave also are automatically enrolled. Teaching, administrative and research faculty of Virginia public colleges and universities who elect VRS as their retirement plan must make an irrevocable election to participate in either the VSDP or the institution's disability program. If there is no institution program, the faculty member is covered under VSDP.

Eligible state employees and state police officers employed before January 1, 1999 had the option to elect to participate in the VSDP or remain under the Commonwealth's existing sick leave program and retain their eligibility for disability retirement benefits under VRS and SPORS. (Members of VaLORS have been automatically enrolled in the VSDP since October 1, 1999 when VaLORS was created.) Eligible employees enrolled in the VSDP are not eligible for disability retirement benefits under VRS, SPORS, or VaLORS. Approximately 74,956 members were covered under the program at June 30, 2008.

#### **Volunteer Firefighters' and Rescue Squad Workers' Fund**

Volunteer firefighters and rescue squad workers may participate in an optional employment benefit plan. This optional plan is authorized by the *Code of Virginia*. The board of trustees of the VRS manages the investments of the fund as custodian. Members of the plan contribute \$30 per quarter. The Commonwealth will contribute an amount determined by the board and appropriated by the General Assembly, if such funds are appropriated, for a period not to exceed 20 years. For fiscal year 2008, \$78,000 was appropriated. At June 30, 2008, there were 1,389 workers participating in the fund.

### **15. OTHER POST-EMPLOYMENT BENEFITS (OPEB)**

#### **A. VRS Administered Plans**

The Government Accounting Standards Board (GASB) issued Statement No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, which requires additional reporting and disclosures for OPEB plans. The statement became effective for VRS-administered OPEB plans beginning with the fiscal year ended June 30, 2007. The assets and actuarial accrued liabilities for the following other post-employment benefits were determined through an actuarial valuation performed as of June 30, 2007, by Wachovia Retirement Services, and are presented in the Required Supplemental Schedule of Funding Progress for Other Post-Employment Benefit Plans. The significant accounting policies for all three plans are the same as those described in Note 13 for pension plans and a separately issued report is available as previously discussed.

## Group Life Insurance Benefits

Employees who retire or terminate from service after age 50 with at least ten years of service credit or at age 55 with at least five years of service credit (age 50 for vested state police officers, other state law enforcement and correctional officers and hazardous duty employees of participating political subdivisions), or who retire because of disability, are entitled to post-employment group life insurance benefits. At retirement or termination, accidental death benefits cease and natural death coverage reduces at a rate equal to 25 percent on January 1 of the first full calendar year following retirement or termination and on January 1 of each year thereafter, until it reaches 25 percent of its original value. These group life insurance benefit provisions and requirements are established by Title 51.1 of the *Code of Virginia*. There were approximately 128,502 retirees in the program in fiscal year 2008.

Since 1960, when the group life insurance program was established, a portion of the premium contributions collected during members' active careers has been placed in an advance premium deposit reserve. This reserve was established to pre-fund death benefits to members after retirement.

Employers providing life insurance benefits are part of a cost-sharing pool. Therefore, separate measurements of assets and actuarial accrued liabilities are not made for individual employers participating in the program.

## Retiree Health Insurance Credit Program

The Retiree Health Insurance Credit Fund was established on January 1, 1990, to provide benefits for retired state employees, state police officers, other state law enforcement and correctional officers and judges who have at least 15 years of service credit under the retirement plans. The program provides a credit reimbursement of \$4 per month per year of service credit against the monthly health insurance premiums of eligible retirees.

A similar program was established on July 1, 1993, to provide a health insurance credit for retired teachers and employees of participating political subdivisions with at least 15 years of service credit under the retirement plans. Retired teachers are eligible for a monthly credit of \$4 per month per year of service credit, and local government retirees may receive a maximum credit of \$1.50 per month per year of service with a maximum monthly credit of \$45.

Benefit provisions and eligibility requirements are established by Title 51.1, Chapter 14 of the *Code of Virginia*. The amount required to fund all credits is financed on a current disbursement basis by the employers based on contribution rates determined by the system's actuary. Approximately 80,115

retired members were covered under this program at June 30, 2008. The Retiree Health Insurance Credit Program is a cost-sharing, multiple-employer defined benefit OPEB plan.

## Disability Insurance Trust Fund

The Commonwealth provides OPEB disability insurance benefits, in accordance with state statutes, to eligible retired and terminated employees. State agencies are required by Title 51.1 of the *Code of Virginia* to contribute to the cost of providing long-term disability benefits and administering the program. There were approximately 2,353 former members receiving benefits from the program during fiscal year 2008. The Disability Insurance Trust Fund is a single-employer defined Benefit OPEB plan.

## B. Other Plans

The Commonwealth administers the following single-employer defined benefit OPEB plans.

### Line of Duty Death and Disability

The Commonwealth provides death and health benefits to the beneficiaries of certain law enforcement and rescue personnel disabled or killed in the line of duty. An irrevocable trust fund was established on July 1, 2007, to account for the activity related to this plan. Benefit provisions and eligibility requirements are established by Title 9.1 Chapter 4 of the *Code of Virginia*. The significant accounting policies for this plan are the same as those described in Note 13 for pension plans. The Line of Duty and Disability is administered by the Department of Accounts. There were approximately 1,047 retirees in the program in fiscal year 2008.

### Pre-Medicare Retiree Healthcare

The Commonwealth provides a healthcare plan established by Title 2.2, Chapter 28 of the *Code of Virginia* for retirees who are not yet eligible to participate in Medicare. For a retiree to participate in the Plan, the participant must be eligible for a monthly annuity from the Virginia Retirement System (VRS) or a periodic benefit from one of the qualified Optional Retirement Plan (ORP) vendors, and:

- be receiving (not deferring) the annuity or periodic benefit immediately upon retirement;
- have his or her last employer before retirement be the state;
- be eligible for coverage as an active employee in the State Health Benefits Program until his or her retirement date (not including Extended Coverage); and,
- have submitted within 31 days of his or her retirement date an Enrollment Form to his or her Benefits Administrator to enroll.

This fund is reported as part of the Commonwealth's Healthcare Internal Service Fund. The significant accounting policies for this plan are the same as those described in Note 13 for pension plans. The Pre-Medicare Retiree Healthcare is administered by Department of Human Resource Management. There were approximately 8,531 retirees in the program in fiscal year 2008.

### C. Annual OPEB Cost and Net OPEB Obligation

The Government Accounting Standards Board (GASB) issued GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*,

which requires additional reporting and disclosures for OPEB plans beginning with the fiscal year ending June 30, 2008, prospectively. The Commonwealth calculated an OPEB liability as of June 30, 2008, for each of the five OPEB plans. The VSDP and Pre-Medicare Healthcare OPEB liabilities were \$19.5 million and \$95.1 million, respectively. An OPEB asset of \$240,000 was calculated for the Line of Duty Death and Disability Trust Fund.

The following table (dollars in thousands) shows the Commonwealth's annual OPEB cost and net OPEB obligation for the current year.

	<b>Group Life Insurance Fund</b>	<b>Retiree Health Insurance Credit Fund</b>	<b>Disability Insurance Trust Fund</b>	<b>Line of Duty Death and Disability Trust Fund</b>	<b>Pre-Medicare Retiree Healthcare</b>
	<b>2008</b>	<b>2008</b>	<b>2008</b>	<b>2008</b>	<b>2008</b>
Annual required contribution	\$ 48,000	\$ 62,387	\$ 97,689	\$ 9,786	\$ 127,156
Interest on net OPEB obligation	-	-	-	-	-
Adjustment to annual required contribution	-	-	-	-	-
Annual OPEB cost	<u>48,000</u>	<u>62,387</u>	<u>97,689</u>	<u>9,786</u>	<u>127,156</u>
Contributions made	<u>(48,000)</u>	<u>(62,387)</u>	<u>(78,151)</u>	<u>(10,026)</u>	<u>(32,056)</u>
Increase in net OPEB obligation	-	-	19,538	(240)	95,100
Net OPEB obligation, beginning of year	-	-	-	-	-
Net OPEB obligation (Asset), end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 19,538</u>	<u>\$ (240)</u>	<u>\$ 95,100</u>
Percentage of annual OPEB cost contributed	100.0%	100.0%	80.0%	102.5%	25.2%

The amounts in the previous table include Governmental and Component Unit activity for which the Commonwealth is considered the employer. It does not include the OPEB liability for the Virginia Economic Development Partnership (component unit), the Virginia Tourism Authority (component unit), and the Virginia National Defense Industrial Authority (component unit) of \$168,935, \$84,123, and \$5,878, respectively. The table also excludes non-Commonwealth sponsored OPEB liabilities of \$6.7 million for all other Component Units.

The annual required contributions for the current year were determined during the actuarial valuations conducted as of June 30, 2006, for all but Pre-Medicare Retiree Healthcare for which the June 30, 2007, valuation was used, as that is the most recent report that reflects the current funding

policies. Employer contributions by the Commonwealth for Group Life Insurance, Retiree Health Insurance Credit and Disability Insurance were 1.0 percent, 1.2 percent, and 2.0 percent, respectively, of covered payrolls. The valuations were prepared using the entry age normal cost method for all plans except for the Disability Insurance and Line of Duty Trust funds for which the Projected Unit Credit actuarial cost method was used. The actuarial assumptions for all but the Pre-Medicare Retiree Healthcare plan included (a) 7.5 percent investment rate of return, per year compounded annually; (b) projected salary increases ranging from 2.5 percent to 3.0 percent, including a 2.5 percent inflation component. Valuation techniques were applied to smooth the effects of short-term volatility in the market value of investments over a five year period. The remaining closed amortization period at June 30, 2008, was

30 years. The actuarial assumptions for the Pre-Medicare Retiree Healthcare plan as to current claim cost, projected increases in health insurance costs, mortality, turnover, retirement, disability and discount rate include (a) 4.97 percent investment rate of return, per year compounded annually; (b) projected salary increases ranging from 3.75 percent to 5.6 percent, including a 2.5 percent inflation component; and, (c) assumption that there is no liability associated with those retirees eligible for Medicare, as costs for members aged 65 and older are not subsidized by the active population

(no implicit subsidy), participants pay 100 percent of the costs, and the liability associated with the health insurance credit is measured and held by the Virginia Retirement System. Initial healthcare costs trend rates used were 10 percent, 11 percent, and 6 percent for medical, pharmacy, and dental benefits, respectively. The ultimate trend rates used were 5 percent, 5 percent, and 4 percent for medical, pharmacy, and dental benefits, respectively. The remaining closed amortization period at June 30, 2008 is 30 years.

#### D. Funded Status and Funding Progress

The funded status of the plans as of June 30, 2008, was as follows:

<b>Actuarial Valuation Date</b>	<b>Actuarial Value of Assets [a]</b>	<b>Actuarial Accrued Liability (AAL) [b]</b>	<b>Unfunded AAL (UAAL) [b-a]</b>	<b>Funded Ratio [a/b]</b>	<b>Covered Payroll [c]</b>	<b>UAAL as a Percentage of Covered Payroll [b-a]/[c]</b>
<b>Group Life Insurance Fund</b>						
2007	\$ 880	\$ 1,552	\$ 672	56.7%	\$ 14,822	4.5%
<b>Retiree Health Insurance Credit Fund</b>						
2007	\$ 198	\$ 1,814	\$ 1,616	10.9%	\$ 10,571	15.3%
<b>Disability Insurance Trust Fund</b>						
2007	\$ 264	\$ 451	\$ 187	58.5%	\$ 3,909	4.8%
<b>Line of Duty Death and Disability Trust Fund</b>						
2008	\$ 3	\$ 185	\$ 182	1.6%	N/A	-
<b>Pre-Medicare Retiree Healthcare Fund</b>						
2007	\$ -	\$ 982	\$ 982	-	\$ 2,931	33.5%

Actuarial valuations of ongoing plans involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future and reflect a long-term perspective. Amounts determined regarding the funded status of the plans and the annual contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each valuation and on the pattern of sharing of costs

between the employer and plan members to that point. The schedule of funding progress presented as required supplementary information following the notes to the financial statements presents multi-year trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

## E. Higher Education Fund (Component Unit)

The University of Virginia (major) has a Retiree Health Plan that covers employees who retire before becoming eligible for Medicare until they reach age 65 and can then participate in the Commonwealth's Medicare Supplement Plan. Additional information on this plan can be found in the individually published financial statements of the University.

## F. Other Component Units

The Virginia Housing Development Authority (major component unit) has a Retiree Health Care Plan, a single-employer defined benefit plan which is administered through the Virginia Housing Development Authority Retiree Health Care Plan Trust, an irrevocable trust to be used solely for providing benefits to eligible participants. Effective January 1, 2006, eligible retirees must be at least 55 years of age with 15 years of service or at least 55 years of age with 10 years of service if employed by the Authority prior to such date. For the year ended June 30, 2008, the Authority's Annual OPEB cost was \$753,288; the percentage of Annual OPEB Cost Contributed was 100 percent; and the ending Net OPEB asset was \$29,736.

Hampton Roads Sanitation District Commission (nonmajor component unit) provides other post-employment benefits for its employees through a single employer defined benefit plan. The plan was established and may be amended by the Commission. For 2008, the Commission's annual OPEB cost was \$1.8 million; the percentage of annual OPEB cost contributed was 100 percent; and the ending net OPEB obligation was zero.

The Virginia Port Authority (nonmajor component unit) offers post retirement medical and dental benefits to employees who retire under either VRS or the Virginia Port Authority pension plan. For employees and their spouses, who are participants in the VPA medical plan, not participants under the state health care plan VRS, benefit provisions and obligations are established and may be amended by the board of commissioners of the Authority. For the year ended June 30, 2008, the Authority's annual OPEB cost was \$32,137; contribution towards OPEB cost was \$11,377; the percentage of annual OPEB cost contributed was 35.4 percent; and the ending net OPEB obligation was \$43,514.

## 16. DEFERRED COMPENSATION PLANS

The Commonwealth offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The Virginia Retirement System (VRS) administers the deferred compensation plan, pursuant to the Government Employees Deferred Compensation Plan Act, Section 51.1, Chapter 6 et seq. of the *Code of Virginia*. The VRS contracts with private corporations or institutions subject to the standards set forth in the *Code* to provide investment products as well as any other goods and services related to the administration of the deferred compensation plan. The Department of Accounts is responsible for the accounting, reconciliation, and record keeping associated with state employees' enrollment, payment to the plan through payroll deductions, and timely transfer of withheld funds to the trustee designated by the VRS for investment. The plan provides a number of investment options and is designed so that each participant retains investment control of his/her individual account. The plan, available to all state employees, permits them to defer a portion of their salary until future years. The deferred compensation is held in trust for the exclusive benefit of plan participants and their beneficiaries and is not available to employees until termination, retirement, death, or unforeseeable emergency. Since the VRS has no fiduciary relationship with plan participants, plan assets of \$1,059.3 million are not included in the financial statements.

In addition, the Commonwealth provides a cash match under Internal Revenue Code Section 401(a) for employees participating in the deferred compensation plan who have been employed at least one year. The match amount for an employee was established at 50 percent of the voluntary contributions to the deferred compensation plan. During the current fiscal year, the maximum match was \$20 per pay period or \$40 per month. The fair value of assets in the cash match savings plan at June 30, 2008, was \$152.7 million, which is also excluded from the financial statements.

The Virginia Housing Development Authority (major component unit) and the Virginia Resources Authority (nonmajor component unit) have deferred compensation plans available to all employees created in accordance with Internal Revenue Section 457. The plans permit participants to defer a portion of their salary or wage until future years. The deferred compensation is not available to employees until termination, retirement, or death. The assets of the plans are in irrevocable trusts with an external trustee and, accordingly, no assets or liabilities are reflected in the financial statements.

The Virginia Port Authority (VPA) (nonmajor component unit) offers three deferred compensation plans and two matching savings plans under Internal Revenue Code Sections 457 and 401(a), respectively. Employees who maintain status under VRS are covered under the deferred compensation plan administered by the VRS as discussed above. The VPA deferred compensation plan covers all employees hired after July 1, 1997, and those employees electing coverage under the authority's deferred compensation plan. The VPA also offers a matching savings plan that covers substantially all employees. The matching savings plan requires the VPA to match contributions in an amount equal to 50 percent of the first six percent of the participant's base pay contributed to the plan. VPA's total contribution to the matching savings plan was \$167,685 for the fiscal year ended June 30, 2008. Further, the right to modify, alter, amend, or terminate the deferred compensation plan and matching savings plan rests with the VPA board of commissioners.

The third deferred compensation plan and second matching savings plan covers substantially all non-union employees with 90 days or more of service. The matching savings plan requires the VPA to match employee contributions in an amount equal to 50 percent of the first three percent of the participant's base pay contributed to the deferred compensation plan. VPA's total contribution to the matching savings plan was \$334,396 for the fiscal year ended June 30, 2008.

The Hampton Road Sanitation District Commission (nonmajor component unit) adopted a post-retirement health benefit for qualifying employees beginning after July 1, 2002. The program furnishes health and dental benefits for life for all employees with at least 15 years of service and who also qualify for an unreduced retirement benefit through the VRS. The program allows the retiree at their expense to cover their spouse and dependent under the district's health care provider. Contribution requirements are actuarially determined and funding is subject to approval by the commission. The current rate is 5.1 percent of annual covered payroll.

## **17. STATE NON-ARBITRAGE POOL**

The Commonwealth sponsors the Virginia State Non-Arbitrage Program (SNAP) for use by the Commonwealth and local governments to invest bond proceeds. The Commonwealth's responsibility is limited to hiring service providers to manage SNAP. The investment manager and the custodian have the fiduciary responsibility for SNAP.

The SNAP fund, a money market mutual fund registered with the Securities and Exchange Commission, is a series of the Commonwealth Cash Reserve Fund, Inc., a diversified, open-end management investment company (corporation). Shares of the SNAP fund are solely available to investors participating in the SNAP program. The corporation's board of directors has overall responsibility for supervising the SNAP fund's business and affairs, including the oversight of organizations providing investment advisory, administration, and distribution services to the SNAP fund. PFM Asset Management LLC serves as the investment adviser of the SNAP fund. The SNAP individual investment portfolios are the responsibility of the SNAP investment manager and the governments investing proceeds in the portfolios. These investments are held solely in the SNAP participants' names. Since the Commonwealth has no fiduciary relationship with local governmental entities participating in the plan, these assets of \$2.7 billion are not included in the financial statements.

## **18. COMMITMENTS**

### **A. Construction Projects**

#### **Highway Projects**

At June 30, 2008, the Department of Transportation (part of primary government) had contractual commitments of approximately \$2.2 billion for construction of various highway projects. Funding for these expenditures is expected to be provided as follows: (1) federal funds – approximately 44 percent or \$983.0 million, (2) state funds – approximately 51 percent or \$1.1 billion, and (3) Proceeds from Bonds – approximately five percent or \$113.0 million.

#### **Mass Transit Projects**

At June 30, 2008, the Department of Rail and Public Transportation (part of primary government) had contractual commitments of approximately \$204.4 million for various public transportation, rail preservation, and rail enhancement projects. Funding of the future expenditures is expected to be as follows: (1) state funds - approximately 85 percent or \$173.0 million, and (2) federal funds - approximately 15 percent or \$31.4 million.

**Port Projects**

At June 30, 2008, the Virginia Port Authority (nonmajor component unit) was committed to construction contracts totaling \$311.0 million.

**Sanitation District Project**

At June 30, 2008, the Hampton Roads Sanitation District Commission (nonmajor component unit) was committed to construction programs totaling \$24.3 million.

**Higher Education Institutions**

Colleges and universities (component units) had contractual commitments as of June 30, 2008, of approximately \$1.1 billion primarily for construction contracts. Higher education foundations' commitments total approximately \$45.3 million and are primarily for construction contracts.

**B. Operating Leases**

The Commonwealth has entered into numerous agreements to lease land, buildings, and equipment. Most of the operating leases contain the provision that the Commonwealth may renew the operating leases at the expiration date of the lease on a month-to-month basis. In most cases, management expects that in the normal course of business, leases will be renewed or replaced by other leases of a similar nature. Rental expense for the primary government under these operating leases for the year ended June 30, 2008, was \$77.9 million for governmental activities (including internal service funds) and \$19.2 million for business-type activities. Rental expense for the discrete component units (excluding foundations) for the year ended June 30, 2008, was \$95.1 million. The Commonwealth has, as of June 30, 2008, the following minimum rental payments due under the above leases (dollars in thousands):

	Primary Government		Component Units (1)
	Governmental Activities	Business-type Activities	
2009	\$ 62,636	\$ 18,110	\$ 65,549
2010	44,743	15,407	49,697
2011	38,406	12,346	38,463
2012	33,463	7,749	30,974
2013	26,718	4,300	23,948
2014-2018	63,044	2,253	54,432
2019-2023	2,503	-	12,958
2024-2028	177	-	2,114
2029-2033	24	-	823
2034-2038	72	-	823
2039-2043	-	-	823
2044-2048	-	-	823
2049-2053	-	-	329
Total	\$ 271,786	\$ 60,165	\$ 281,756

Note (1): The above amounts exclude operating lease obligations of foundations.

**Foundations (2)**

2009	\$ 1,996
2010	1,546
2011	1,319
2012	1,299
2013	1,142
Thereafter	6,941
Total	\$ 14,243

Note (2): Foundations represent FASB reporting entities defined in Note 1.B. Rental expense for the year ended June 30, 2008, was approximately \$1.7 million.

Lease agreements are for various terms and all leases contain nonappropriation clauses indicating that continuation of the lease is subject to funding by the General Assembly.

**C. Investment Commitments – Virginia Retirement System**

The Virginia Retirement System extends investment commitments in the normal course of business, which, at June 30, 2008, amounted to \$4.6 billion.

**D. Tobacco Grants**

The Tobacco Indemnification and Community Revitalization Commission (Commission) (nonmajor component unit) has \$97.0 million in grant award commitments not reflected in these statements since eligibility requirements were not met as of June 30, 2008, in accordance with GASB Statement No. 33. The Commission awarded an additional \$50.6 million in grants in July 2008 that are also not reflected in these statements.

The Virginia Tobacco Settlement Foundation (nonmajor component unit) has \$10.9 million in grant commitments and outstanding contracts not reflected in these statements since eligibility requirements were not met as of June 30, 2008, in accordance with GASB Statement No. 33.

**E. Other Commitments**

The Virginia Land Conservation Foundation (nonmajor component unit) has \$6.2 million in grant award commitments, which were not dispersed since eligibility requirements were not met as of June 30, 2008, in accordance with GASB Statement No. 33.

The Virginia University Research Partnership (nonmajor component unit) has \$6.0 million in grant award commitments not reflected in these statements since eligibility requirements were not met as of June 30, 2008, in accordance with GASB Statement No. 33.

The Virginia Small Business Financing Authority (nonmajor component unit) has \$2.2 million in loan commitments in the Federal Economic Development Loan Fund and in the Small Business Environmental Compliance Assistance Fund as of June 30, 2008, in accordance with GASB Statement No. 33.

## 19. ACCRUED LIABILITY FOR COMPENSATED ABSENCES

Employees accrue annual leave at a rate of four to nine hours semimonthly, depending on their length of service. The maximum leave accumulation is dependent upon years of service, but in no case may it exceed 432 hours. The maximum compensation for annual leave balances is also dependent upon years of service, but in no case may an employee be compensated for more than 336 hours.

All employees hired after January 1, 1999, are required to enroll in the Virginia Sickness and Disability Program (VSDP) (see Note 14). Under the VSDP, employees receive a specified number of sick and personal leave hours, depending on their length of service, and any balances at the end of the calendar year revert. Individuals employed at January 1, 1999, had the option of converting to the VSDP or remaining in the original sick leave plan. If converting, the employee's sick leave balance could be used to purchase retirement credits or be converted to disability credits. If an employee opted to remain in the original sick leave program, sick leave accrues at a rate of five hours semimonthly. Employees who leave state service after a minimum of five years employment receive the lesser of 25 percent of the value of their disability credits or accumulated sick leave at their current earnings rate or \$5,000. All employees leaving state service are paid for accrued annual leave up to the maximum calendar year limit at their current earnings rate.

In conformance with Section C60 of the GASB Codification, the monetary value of accumulated annual and sick leave and disability credits payable upon termination is included in the accompanying financial statements. In the government-wide statements, proprietary fund statements, and discrete component unit fund statements, amounts are segregated into two components – the amount due within one year and the amount due in more than one year. In the governmental fund statements, amounts to be paid from expendable resources are recognized as fund liabilities in the applicable governmental fund types as long-term liabilities and represent payments to employees for

separations that occurred prior to June 30. Amounts not payable from expendable resources are reflected in the governmental activities column in the Government-wide Statement of Net Assets (see Note 23). All amounts related to the fiduciary funds are recognized in those funds.

The liability at June 30, 2008, was computed using salary rates effective at that date, and represents vacation, compensatory and sick leave earned or disability credits held up to the allowable ceilings.

## 20. INSURANCE

### A. Self-Insurance

The Commonwealth maintains two types of self-insurance plans. The first type of self-insurance is a health care plan administered by the Department of Human Resource Management for Commonwealth employees. The plan is accounted for in the Health Care – internal service fund. Interfund premiums are accounted for as internal activity receipts from other funds. At June 30, 2008, \$97.6 million is reported as the estimated claims payable for this fund, which is undiscounted as nearly all health care claims are current in nature. The estimated liability is based upon actual claims that have been submitted as well as actuarially determined claims incurred but not reported as described in Note 1.T. Changes in the balances of claims liabilities (dollars in thousands) during the current and prior fiscal years are as follows:

	Balance July 1,	Current Year Claims and Changes in Estimates	Claim Payments	Balance June 30, (1)
2007-2008 \$	90,736	\$ 863,346	\$ (856,451)	\$ 97,631
2006-2007 \$	81,474	\$ 768,965	\$ (759,703)	\$ 90,736

(1) Of the balance shown above, \$97.6 million is due within one year.

The second type of plan, Risk Management, is administered by the Department of the Treasury, Division of Risk Management and the Department of Human Resource Management, Worker's Compensation Program. These plans are accounted for in the Risk Management - internal service fund. The Department of Treasury

administers risk management programs providing property, general (tort) liability, medical malpractice, automobile and surety bond exposures for the Commonwealth of Virginia as provided in Sections 2.2-1834 through 1838 and Section 2.2-1840 of the *Code of Virginia*. Established subject to the approval of the Governor, risk management plans provide state agencies with protection through purchased insurance, self insurance or a combination thereof. Interfund premiums for the fund are accounted for as internal activity receipts from other funds. The claims payable is an estimated liability based upon actual claims that have been submitted as well as actuarially determined claims incurred but not reported. At June 30, 2008, \$375.5 million is reported as the estimated claims payable for the risk management plan. This amount is discounted to present value at a rate of three percent. Undiscounted claims payable at June 30, 2008, is \$472.8 million. The estimated losses are based upon actual claims that have been submitted, as well as claims incurred but not reported. Changes in the balances of claims liabilities (dollars in thousands) during the current and prior fiscal years are as follows:

	<b>Balance</b>	<b>Current</b>	<b>Claim</b>	<b>Balance</b>
	<b>July 1,</b>	<b>Year Claims</b>	<b>Payments</b>	<b>June 30, (1)</b>
		<b>and Changes</b>		
		<b>in Estimates</b>		
2007-2008	\$ 281,489	\$ 154,558	\$ (60,513)	\$ 375,534
2006-2007	\$ 272,128	\$ 66,654	\$ (57,293)	\$ 281,489

- (1) Of the balance shown above, \$58.4 million is due within one year.

For workers' compensation, the Commonwealth assumes the full risk of claims filed. For tort and automobile liability is assumed at a maximum of \$2,000,000 per occurrence. Medical malpractice liability is assumed at the maximum of \$2,000,000 per occurrence recovery limit stated in Section 8.01-581.15 of the *Code of Virginia*. Risk Management purchases commercial insurance to protect state-owned property with deductibles as stated in the insurance policies.

The Commonwealth has not had any insurance settlements exceed the coverage during the past three years.

The Virginia Commonwealth University Health System Authority (Authority) (a blended component unit of the Virginia Commonwealth University – major) is self-insured for medical malpractice and provides for the liability on an undiscounted basis, based on the ultimate cost of known claims and claims incurred but not yet reported. The Authority is also self-insured for workers' compensation and provides for the liability on a blended discounted and undiscounted basis, based on the ultimate cost of known claims and claims incurred but not yet reported. These liabilities include assumptions and factors related to the frequency and severity of claims, claims development history, and claims settlement practices. Previously, these amounts were reported on the Long-term Liabilities – Other line items. Estimated losses on malpractice and workers' compensation claims for the current and prior fiscal years are as follows (dollars in thousands):

#### Estimated Malpractice Losses

	<b>Balance</b>	<b>Claims</b>	<b>Claims</b>	<b>Balance</b>
	<b>July 1,</b>	<b>Expense</b>	<b>Settled</b>	<b>June 30, (1)</b>
2007-2008	\$ 30,898	\$ 1,610	\$ (1,494)	\$ 31,014
2006-2007	\$ 32,142	\$ 1,972	\$ (3,216)	\$ 30,898

- (1) Of the balance shown above, \$2.5 million is due within one year.

#### Estimated Workers' Compensation Losses

	<b>Balance</b>	<b>Claims</b>	<b>Claims</b>	<b>Balance</b>
	<b>July 1,</b>	<b>Expense</b>	<b>Settled</b>	<b>June 30, (1)</b>
2007-2008	\$ 11,396	\$ 8,505	\$ (2,099)	\$ 17,802
2006-2007	\$ 11,529	\$ 1,702	\$ (1,835)	\$ 11,396

- (1) Of the balance shown above, \$2.1 million is due within one year.

In addition, expenses and liabilities arising from services rendered to VA Premier's and Carolina Crescent Health Plan's (component units of the Authority) HMO members are reported when it is probable that services have been provided and the amount of the claim can be reasonably estimated. The claims payable includes an estimate of claims that have been incurred but not reported. At June 30, 2008 the amount of these liabilities is \$43,962,019 and is reported as Claims Payable – Due Within One Year. This liability is VA Premier's best estimate based on available information. Previously, this liability was reported as Other Liabilities.

Additional information on the claims payable amounts reported by the Authority can be found in the individually published financial statements of the Authority.

The Virginia Port Authority (nonmajor component unit) is partially self-insured for certain workers' compensation claims. The authority maintains insurance coverage of \$5,000,000 per claim, but is obligated to pay the first \$1,000,000 of any individual's claims per incident. The authority is also partially self-insured for employee health coverage. The authority is responsible for actual claim costs up to \$75,000 per individual per calendar year. Insurance coverage is maintained for claims in excess of the individual employee limit and for aggregate claims in excess of \$4,912,504.

## **B. Public Entity Risk Pools**

The Commonwealth administers two types of public entity risk pools for the benefit of local governmental units: health care and risk management insurance. The Local Choice Health Care plan was established to make comprehensive health care insurance available to localities and political subdivisions at affordable rates and with stable premiums. During the fiscal year, there were 248 local government units participating in the pool. This includes 28 school districts, 30 counties, 94 cities/towns, and 96 other subdivisions. This program is accounted for in the Local Choice Health Care Enterprise Fund (nonmajor).

The Department of Human Resource Management, under Section 2.2-1204 of the *Code of Virginia*, has the authority to design, set rates, and administer the Local Choice Health Care fund. The pool's standard contract period is one year. However, a member group may withdraw on the last day of any month with three month's written notice. Contributions are based on the current necessary contribution and the amortization of experience adjustments in the pool. At June 30, 2008, \$19.2 million is reported as the actuarially determined estimated claims payable for this fund based on claims incurred but not reported.

The actuarial liability is determined for the membership pool in total and then adjusted for each locality based on individual historic and demographic data. If the pool's assets were to be exhausted, the program participants would share the responsibility for any liabilities or deficits.

The Department of Treasury, Division of Risk Management administers risk management programs for political subdivisions, constitutional officers and others in accordance with Section 2.2-1839 of the *Code of Virginia*. These pools were established to provide an economical, low-cost alternative to the commercial insurance market for the Commonwealth's political subdivisions. These risk programs are accounted for in the Risk Management Enterprise Fund (nonmajor). The pool is established subject to approval of the Governor. It may be insurance, self-insurance, or any combination thereof, and must provide protection and legal defense against liability. Local participation is voluntary and open to any political subdivision. As of June 30, 2008, there were 550 units of local government in the pool, including 4 cities, 39 towns, and 33 counties. The remaining 474 units include a large variety of boards, commissions, authorities, and special districts.

The pool has a minimum membership period of one year. However, a member group can cancel their membership and withdraw from the plan on their coverage anniversary date or at the end of the fiscal year with 30 days notice.

The pool is actuarially valued annually and is considered sound. Investment income is considered in the anticipation of premium deficiencies. No excess insurance or reinsurance is provided, but a "stability fund" is incorporated into the actuarially determined required reserves. If, however, the plan assets and reserves were to be exhausted, the members would be responsible for any deficits or liabilities. For the liability insurance pool, local participation is voluntary and open to any political subdivision. The risk assumed by the local public entity pool for member liability is \$1,000,000 per occurrence.

At June 30, 2008, \$13.2 million is reported as estimated claims payable for these programs. This figure is actuarially determined for the fund in total and is reported at gross and does not reflect possible reimbursements for insurance recoveries.

The following schedule (dollars in thousands) shows the changes in claims liabilities for the past two fiscal years.

	Local Choice Health Care		Risk Management	
	June 30, 2008	June 30, 2007	June 30, 2008	June 30, 2007
Unpaid Claims and Claim				
Adjustment Expenses at Beginning of Fiscal Year	\$ 16,549	\$ 16,573	\$ 13,450	\$ 12,804
Incurring Claims and Claim Adjustment Expenses:				
Provision for Insured Events of the Current Fiscal Year	184,578	162,536	1,413	2,928
Changes in Provision for Insured Events of Prior Fiscal Years	-	-	(1,431)	(1,841)
Total Incurred Claims and Adjustment Expenses	184,578	162,536	(18)	1,087
Payments:				
Claims and Claim Adjustment Expenses Attributable to Insured Events of the Current Fiscal Year	181,916	162,560	493	106
Claims and Claim Adjustment Expenses Attributable to Insured Events of the Prior Fiscal Year	-	-	-	1,344
Total Payments	181,916	162,560	493	1,450
Change in Provision for Discounts	-	-	308	260
Total Unpaid Claims and Claim Adjustment Expenses at End of the Fiscal Year (Discounted) (1) (2) (3)	\$ 19,211	\$ 16,549	\$ 13,247	\$ 12,701
Total Unpaid Claims and Claim Adjustment Expenses at End of the Fiscal Year (Undiscounted)	\$ 19,211	\$ 16,549	\$ 14,072	\$ 13,450

Note (1): The entire balance for Local Choice Health Care, \$19,211 (dollars in thousands) is due within one year.

Note (2): Of the balance shown above for Risk Management, \$4,764 (dollars in thousands) is due within one year.

Note (3): The interest rate used for discounting is three percent.

## 21. ACCOUNTS PAYABLE

The following table (dollars in thousands) summarizes Accounts Payable as of June 30, 2008.

	<u>Vendor</u>	<u>Salary/ Wage</u>	<u>Retainage</u>	<u>Other</u>	<u>Foundations (1)</u>	<u>Total</u>
<b>Primary Government:</b>						
General	\$ 176,553	\$ 109,181	\$ 1,771	\$ -	\$ -	\$ 287,505
Major Special Revenue Funds:						
Commonwealth Transportation	217,526	35,476	4,299	-	-	257,301
Federal Trust	86,444	14,611	-	11	-	101,066
Literary	207	-	-	-	-	207
Nonmajor Governmental Funds	35,748	28,691	6,953	204	-	71,596
Major Enterprise Funds:						
State Lottery (2)	4,387	1,501	-	3,452	-	9,340
Virginia College Savings Plan (2)	297	239	-	1,391	-	1,927
Unemployment Compensation	-	139	-	-	-	139
Nonmajor Enterprise Funds	31,628	4,280	-	10	-	35,918
Internal Service Funds	54,506	3,485	-	-	-	57,991
Private Purpose	1,898	105	4	-	-	2,007
Pension and Other Employee Benefit Trust (3)	391	1,697	-	74,800	-	76,888
Agency Funds	2,049	2	-	9,715	-	11,766
<b>Total Primary Government (4)</b>	<u>\$ 611,634</u>	<u>\$ 199,407</u>	<u>\$ 13,027</u>	<u>\$ 89,583</u>	<u>\$ -</u>	<u>\$ 913,651</u>
<b>Discrete Component Units:</b>						
Virginia Housing Development Authority	\$ 20,783	\$ -	\$ -	\$ -	\$ -	\$ 20,783
Virginia Public School Authority	20	-	-	-	-	20
University of Virginia	125,938	59,036	9,733	1,194	148,680	344,581
Virginia Polytechnic Institute and State University	39,910	53,970	4,170	1,500	12,102	111,652
Virginia Commonwealth University	54,503	68,244	9,176	-	6,255	138,178
Nonmajor Component Units	191,214	152,816	32,868	492	16,587	393,977
<b>Total Component Units</b>	<u>\$ 432,368</u>	<u>\$ 334,066</u>	<u>\$ 55,947</u>	<u>\$ 3,186</u>	<u>\$ 183,624</u>	<u>\$ 1,009,191</u>

Note (1): Foundations represent FASB reporting entities defined in Note 1.B.

Note (2): Other Accounts Payable for the State Lottery represents administrative costs payable. Other Accounts Payable for the Virginia College Savings Plan represents investment fees payable.

Note (3): Other Accounts Payable for the Pension and Other Employee Benefit Trust Fund consists of \$27,407 (dollars in thousands) in investment management expense, \$27,588 (dollars in thousands) of other investment payables generally related to Futures and month-end rebalancing items, \$11,259 (dollars in thousands) in program benefit liabilities, and \$8,546 (dollars in thousands) of investment interest payable.

Note (4): Fiduciary liabilities of \$90,661 (dollars in thousands) are not included in the Government-wide Statement of Net Assets, and Nonmajor Enterprise Fund liabilities of \$2,720 (dollars in thousands) are shown as internal balances in the Government-wide Statement of Net Assets. In addition, governmental fund liabilities of \$33,974 (dollars in thousands) are included in the Government-wide Statement of Net Assets, but excluded from the above amounts.

**22. OTHER LIABILITIES**

The following table (dollars in thousands) summarizes Other Liabilities as of June 30, 2008.

	<b>Primary Government</b>				
	<b>General</b>	<b>Commonwealth Transportation</b>	<b>Federal Trust</b>	<b>Nonmajor Governmental Funds</b>	<b>State Lottery</b>
Lottery Prizes Payable	\$ -	\$ -	\$ -	\$ -	\$ 46,335
Due to Program Participants, Escrows, and Providers	-	-	-	-	-
Medicaid Payable	213,501	-	210,296	-	-
Family Access to Medical Insurance Security Payable	1,715	-	3,185	-	-
Tax Refunds Payable	409,990	-	-	-	-
Insurance Carrier Surety Deposit	-	-	-	-	-
Deposits Pending Distribution	1,736	2,416	-	2,532	-
Car Tax Refund Payable	263,025	-	-	-	-
Other Liabilities	-	-	-	2,802	-
<b>Total Other Liabilities</b>	<b>\$ 889,967</b>	<b>\$ 2,416</b>	<b>\$ 213,481</b>	<b>\$ 5,334</b>	<b>\$ 46,335</b>

	<b>Primary Government (continued)</b>				
	<b>Virginia College Savings Plan</b>	<b>Unemployment Compensation</b>	<b>Nonmajor Enterprise Funds</b>	<b>Internal Service Funds</b>	<b>Private Purpose Funds</b>
Lottery Prizes Payable	\$ -	\$ -	\$ -	\$ -	\$ -
Due to Program Participants, Escrows, and Providers	117	31,038	-	-	114
Medicaid Payable	-	-	-	-	-
Family Access to Medical Insurance Security Payable	-	-	-	-	-
Tax Refunds Payable	-	-	-	-	-
Insurance Carrier Surety Deposit	-	-	-	-	-
Deposits Pending Distribution	-	-	179	294	-
Car Tax Refund Payable	-	-	-	-	-
Other Liabilities	-	-	79	5,397	-
<b>Total Other Liabilities</b>	<b>\$ 117</b>	<b>\$ 31,038</b>	<b>\$ 258</b>	<b>\$ 5,691</b>	<b>\$ 114</b>

(Continued on next page)

**Primary Government (continued)**

	<b>Pension and Other Employee Benefit Trust Funds</b>	<b>Agency Funds</b>	<b>Total Primary Government (1)</b>
Lottery Prizes Payable	\$ -	\$ -	\$ 46,335
Due to Program Participants, Escrows, and Providers	-	25,870	57,139
Medicaid Payable	-	-	423,797
Family Access to Medical Insurance Security Payable	-	-	4,900
Tax Refunds Payable	-	-	409,990
Insurance Carrier Surety Deposit	-	418,124	418,124
Deposits Pending Distribution	-	35,885	43,042
Car Tax Refund Payable	-	-	263,025
Other Liabilities	35,744	2,338	46,360
<b>Total Other Liabilities</b>	<b>\$ 35,744</b>	<b>\$ 482,217</b>	<b>\$ 1,712,712</b>

Note (1): Fiduciary liabilities of \$518,075 (dollars in thousands) are not included in the Government-wide Statement of Net Assets. In addition, \$33,652 (dollars in thousands) reported in pension and other employee benefit trust funds is related to funds that VRS holds and invests for the Commonwealth Health Research Fund. Governmental fund liabilities of \$261,136 (dollars in thousands) are included in the Government-wide Statement of Net Assets, but excluded from the above amounts.

**Component Units**

	<b>Virginia Housing Development Authority</b>	<b>Virginia Public School Authority</b>	<b>University of Virginia</b>	<b>Virginia Polytechnic Institute &amp; State University</b>	<b>Virginia Commonwealth University</b>
Accrued Interest Payable	\$ 107,508	\$ 63,686	\$ 1,140	\$ 539	\$ 4,686
Other Liabilities	-	471	66,718	23,154	53,459
Deposits Pending Distribution	-	-	567,397	15,232	26,786
Short-term Debt	-	-	66,040	1,955	-
Grants Payable	-	-	-	-	-
<b>Total Other Liabilities</b>	<b>\$ 107,508</b>	<b>\$ 64,157</b>	<b>\$ 701,295</b>	<b>\$ 40,880</b>	<b>\$ 84,931</b>

**Component Units (continued)**

	<b>Nonmajor Component Units</b>	<b>Total Component Units</b>
Accrued Interest Payable	\$ 62,897	\$ 240,456
Other Liabilities	43,971	187,773
Deposits Pending Distribution	21,061	630,476
Short-term Debt	20,821	88,816
Grants Payable	11,191	11,191
<b>Total Other Liabilities</b>	<b>\$ 159,941</b>	<b>\$ 1,158,712</b>

## Medicaid Payable

Medicaid Payable represents services rendered but not billed by providers and potential liability resulting from cost reports not settled as of year-end. Providers subject to cost settlement are paid in the interim based on established per diem or diagnosis related group rates for services.

The Department of Medical Assistance Services (DMAS) estimates, based on past experience, the total amount of Medicaid claims that will be paid from the Medicaid program in the future which relate to services provided before year-end. At June 30, 2008, the estimated liability related to Medicaid claims totaled \$423.8 million. Of this amount, \$213.5 million is reflected in the General Fund (major) and \$210.3 million in the Federal Trust Special Revenue Fund (major).

## Family Access to Medical Insurance Security Payable

DMAS estimates the total amount of claims that will be paid from the Family Access to Medical Insurance Security program in the future which relate to services provided before year-end. At June 30, 2008, the estimated liability related to claims totaled \$4.9 million. Of this amount, \$1.7 million is reflected in the General Fund (major) and \$3.2 million in the Federal Trust Special Revenue Fund (major).

## Tax Refunds Payable

Tax refunds payable represent refunds due on individual tax returns filed for the calendar year ended on or before December 31, 2007, and on business tax returns filed for corporate fiscal years ending on or before June 30, 2008. The individual tax return filing deadline is May 1 of each year for the preceding calendar year. The corporate tax return filing deadline is the 15th day of the fourth month following the close of the corporate fiscal year.

## Car Tax Refund Payable

During the year ended June 30, 1998, the General Assembly passed the Personal Property Tax Relief Act. Under the terms of this legislation, the Commonwealth assumed financial responsibility for a portion, ranging from 12.5 percent to 70.0 percent, of the personal property taxes assessed by localities.

During 2004, the General Assembly modified this legislation. Chapter 1 of Special Session 1 (2004) established a \$950.0 million limit on the amount the Commonwealth would appropriate for personal property tax relief, beginning in tax year 2006. It further established that each county, city, and town would receive a fixed percentage of the \$950.0 million, with payments to begin on or after July 1, 2006 (fiscal year 2007). The accrued liability amount of \$263.0 million reflects payments owed to localities as of June 30 and paid in July.

## Short-term Debt

Various higher education institutions' foundations (component units) have short-term debt. University of Virginia Foundations (major component unit) report \$48.5 million and nonmajor component unit foundations report \$19.1 million. This short-term debt is for working capital, property acquisition, construction costs, and operating costs. The University of Virginia (major component unit) has commercial paper of \$17.6 million and the Virginia Polytechnic Institute and State University (major component unit) reports \$2.0 million of commercial paper that provides bridge financing for capital projects. The Roanoke Higher Education Authority (nonmajor component unit) reports \$1.4 million of short-term debt for a construction loan. The Virginia Horse Center Foundation (nonmajor component unit) has a \$250,000 line of credit used for short-term working capital.

The balance of Other Liabilities is spread among various other funds.

## 23. LONG-TERM LIABILITIES

Commonwealth bonds are issued pursuant to Section 9 of Article X of the *Constitution of Virginia*. Section 9(a) bonds have been issued to redeem previous debt obligations. Section 9(b) bonds have been authorized by the citizens of Virginia through bond referenda to finance capital projects. These bonds are retired through the use of state appropriations. Section 9(c) bonds are issued to finance capital projects which, when completed, will generate revenue to repay the debt. Section 9(a), 9(b), and 9(c) bonds are tax-supported general obligation bonds and are backed by the full faith, credit, and taxing power of the Commonwealth. No other long-term debt or obligations are backed by the full faith, credit, and taxing power of the Commonwealth.

Section 9(d) bonds are revenue bonds and are not backed by the full faith, credit and taxing power of the Commonwealth. These bonds are not general obligation bonds and are not deemed to constitute a legal liability of the Commonwealth. This debt may be supported by state appropriations in whole or in part, as in the case of certain debt of the VPA (nonmajor component unit), VPBA (part of primary government), ITA (nonmajor component unit), and VCBA (nonmajor component unit). Other 9(d) revenue bonds are payable from general revenues of the component units, or from revenues of specific revenue-producing capital projects such as the teaching hospitals, dormitories, student centers, and dining halls at the various colleges and universities (component units). Additionally, the 9(d) Transportation Bonds (primary government) are payable solely from revenues or earnings, and other available sources of funds appropriated by the General Assembly.

Certain 9(d) bonds are considered, with 9(a), 9(b), and 9(c) bonds, to be tax-supported debt of the Commonwealth. Tax-supported debt includes all bond issues and short-term debt supported by tax revenues (net of sinking fund requirements), for which debt service payments are made or are ultimately pledged to be made from general governmental funds.

Other 9(d) revenue bonds are considered debt not supported by taxes. For this debt, the Commonwealth has no direct or indirect pledge of tax revenues. However, in some cases, the Commonwealth has made a moral obligation pledge. A government's moral obligation pledge provides a deficiency make-up for bondholders should underlying project revenues prove insufficient. The mechanics involve funding a debt

service reserve fund when the bonds are issued. If a revenue deficiency exists, reserve fund monies are used to pay bondholders. The issuer then informs the legislative body requesting that it replenish the reserve fund before subsequent debt service is due. The legislative body may, but is not legally required to, replenish the reserve fund. These bonds are considered to be moral obligation debt.

The following schedule presents the total long-term liabilities of the Commonwealth, and the portion of these amounts which are due within one year, as reported on the Government-wide Statement of Net Assets.

**Total Long-term Liabilities**

June 30, 2008

<i>(Dollars in Thousands)</i>	<b>Balance At June 30</b>	<b>Amount Due Within One Year</b>
<b>Primary Government:</b>		
Governmental Activities:(1)		
<b>General Obligation Bonds: (2)</b>		
9(b) Transportation Facilities (3)	\$ 18,622	\$ 5,415
9(b) Public Facilities (3)	916,483	67,860
9(c) Parking Facilities (3)	7,590	1,000
9(c) Transportation Facilities (3)	59,294	7,549
Total General Obligation Bonds	<u>1,001,989</u>	<u>81,824</u>
<b>Nongeneral Obligation Bonds - 9(d):</b>		
Transportation Debt (3) (4)	1,625,804	162,960
Virginia Public Building Authority (3)	1,719,455	124,745
Total Nongeneral Obligation Bonds	<u>3,345,259</u>	<u>287,705</u>
<b>Other Long-term Obligations:</b>		
Pension Liability	878,579	-
OPEB Liability	57,473	-
Compensated Absences	345,361	170,754
Capital Lease Obligations	113,477	9,760
Regional Jail Financing Payable	9,980	1,749
Notes Payable	23,040	2,976
Installment Purchase Obligations	54,761	5,734
Industrial Development Authority Obligations	14,640	4,615
Economic Development Authority Obligations (3)	96,992	3,345
Other Liabilities	20,203	3,600
Total Other Long-term Obligations	<u>1,614,506</u>	<u>202,533</u>
Total Governmental Activities (3)	<u>5,961,754</u>	<u>572,062</u>
Business-type Activities: (1) (5)		
<b>Other Long-term Obligations:</b>		
Pension Liability	18,887	-
OPEB Liability	1,551	-
Compensated Absences	8,761	4,464
Capital Lease Obligations	2,347	428
Installment Purchase Obligations	1,735	771
Tuition Benefits Payable	1,891,424	112,236
Lottery Prizes Payable	332,726	62,734
Total Other Long-term Obligations	<u>2,257,431</u>	<u>180,633</u>
Total Business-type Activities	<u>2,257,431</u>	<u>180,633</u>
<b>Total Primary Government</b>	<u>8,219,185</u>	<u>752,695</u>

(Continued on next page)

**Total Long-term Liabilities**

June 30, 2008

*(continued from previous page)*

<i>(Dollars in Thousands)</i>	<b>Balance At June 30</b>	<b>Amount Due Within One Year</b>
<b>Component Units:</b>		
<b>General Obligation Bonds: (2)</b>		
Higher Education Fund - 9(c) Bonds (3)	487,296	36,200
<b>Nongeneral Obligation Bonds:</b>		
Higher Education Institutions - 9(d) (3) (5)	1,147,172	21,581
Virginia College Building Authority (3)	899,572	85,983
Innovative Technology Authority	6,270	855
Virginia Port Authority (3) (6)	511,578	22,079
Virginia Housing Development Authority (3) (7)	6,878,987	270,813
Virginia Resources Authority (3) (7)	1,782,941	65,465
Virginia Public School Authority (3) (5)	3,030,087	204,267
Hampton Roads Sanitation District Commission (5)	359,904	12,551
Virginia Biotechnology Research Park Authority (3) (8)	57,867	3,468
Foundations (5) (9)	695,199	26,712
Total Nongeneral Obligation Bonds	<u>15,369,577</u>	<u>713,774</u>
<b>Other Long-term Obligations:</b>		
Pension Liability (10)	358,881	-
OPEB Liability (11)	62,185	-
Compensated Absences	229,910	149,442
Capital Lease Obligations	136,773	7,936
Notes Payable (5)	1,293,035	160,926
Installment Purchase Obligations	118,811	19,772
Trust and Annuity Obligations (12)	1,003	13
Other Liabilities (5)	262,668	42,056
Total Other Long-term Obligations (Excluding Foundations)	<u>2,463,266</u>	<u>380,145</u>
<b>Other Long-term Obligations (Foundations): (5) (9)</b>		
Pension Liability	49,351	-
Compensated Absences	7,705	6,122
Capital Lease Obligations	295	114
Notes Payable	209,333	27,681
Installment Purchase Obligations	43	31
Trust and Annuity Obligations (12)	90,337	2,806
Other Liabilities	50,449	9,317
Total Other Long-term Obligations - Foundations	<u>407,513</u>	<u>46,071</u>
Total Other Long-term Obligations	<u>2,870,779</u>	<u>426,216</u>
<b>Total Component Units</b>	<u>18,727,652</u>	<u>1,176,190</u>
<b>Total Long-term Liabilities</b>	<u>\$ 26,946,837</u>	<u>\$ 1,928,885</u>

1. Pursuant to GASB Statement No. 34, governmental activities include internal service funds. Business-type activities are considered enterprise funds.
2. Total general obligation debt of the Commonwealth is \$1,489.3 million.
3. Amounts are net of any unamortized discounts, premiums, and deferrals.
4. This debt includes \$677.3 million that is not supported by taxes.
5. This debt is not supported by taxes.
6. This debt includes \$293 million that is not supported by taxes.
7. This debt is not supported by taxes; however, \$391.7 million from VHDA and \$681.9 million from VRA is considered moral obligation debt.
8. This debt includes \$10 million that is not supported by taxes.
9. Foundations represent FASB reporting entities defined in Note 1.B.
10. This includes pension obligations that do not relate to the Virginia Retirement System from Virginia Commonwealth University of \$4.1 million and Virginia Port Authority of \$4.5 million. It does not include pension obligations from fiduciary funds of \$4.5 million.
11. This includes OPEB obligations that do not relate to the Virginia Retirement System from University of Virginia of \$6.7 million and Virginia Port Authority of \$43,514. It does not include OPEB obligations from fiduciary funds of \$436,241.
12. These generally represent split-interest agreements that represent donor contributed assets with the requirement that an annual distribution be made to the donor or specified beneficiary. The annual distributions are usually for a fixed dollar amount or a fixed percentage of the trust's fair market value. The present value of these commitments is reported as Trust and Annuity Obligations.

**Primary Government**

**Transportation Facilities Debt**

Transportation Facilities Bonds include \$18,622,040 of Section 9(b) general obligation bonds, \$59,294,107 of Section 9(c) general obligation bonds and \$948,507,697 of Section 9(d) revenue bonds. The Transportation Facilities Section 9(d) debt of \$1,625,803,895 includes \$677,296,198 of outstanding Commonwealth of Virginia Federal Highway Reimbursement Anticipation Notes in addition to the outstanding Section 9(d) revenue bonds. 9(b) Principal and interest requirements for the current year totaled \$6,243,500. 9(c) Principal and interest requirements for the current year totaled \$13,700,669. 9(d) Principal and interest requirements for the current year totaled \$238,098,958. The Section 9(b) Transportation Facilities bonds represent Powhite Refunding Bonds. The Section 9(c) Transportation Facilities Bonds were issued to fund the construction and improvement of the Omer L. Hirst - Adelard L. Brault Expressway and the George P. Coleman Bridge. The Section 9(d) Transportation Facilities Bonds were issued to fund the construction of State Route 28, U.S. Route 58, the Northern Virginia Transportation District Program, and the Oak Grove Connector (Chesapeake). The Commonwealth of Virginia Federal Highway Reimbursement Anticipation Notes were issued to finance various capital transportation projects throughout the Commonwealth. The interest rates for these bonds range from two percent to 7.25 percent and the issuance dates range from June 28, 1989, to February 15, 2007.

The following schedules detail the annual funding requirements necessary to amortize Transportation Facilities 9(b) and 9(c) bonds and 9(d) debt:

**9(b) TRANSPORTATION FACILITIES BONDS  
Debt Service Requirements to Maturity**

<i>Maturity</i>	<i>Principal</i>	<i>Interest</i>	<i>Total</i>
2009	\$ 5,415,000	\$ 857,000	\$ 6,272,000
2010	5,715,000	586,250	6,301,250
2011	6,010,000	300,500	6,310,500
Less:			
Deferral on			
Debt Defeasance	(355,000)	-	(355,000)
Add:			
Unamortized Premium	1,837,040	-	1,837,040
Total	<u>\$ 18,622,040</u>	<u>\$ 1,743,750</u>	<u>\$ 20,365,790</u>

**9(c) TRANSPORTATION FACILITIES BONDS  
Debt Service Requirements to Maturity**

<i>Maturity</i>	<i>Principal</i>	<i>Interest</i>	<i>Total</i>
2009	\$ 7,549,000	\$ 2,522,950	\$ 10,071,950
2010	4,585,000	2,346,350	6,931,350
2011	4,795,000	2,136,100	6,931,100
2012	5,045,000	1,896,350	6,941,350
2013	5,295,000	1,644,100	6,939,100
2014-2018	22,860,000	4,322,400	27,182,400
2019-2023	8,855,000	717,400	9,572,400
Less:			
Unamortized			
Discount	(183,501)	-	(183,501)
Deferral on			
Debt Defeasance	(1,863,600)	-	(1,863,600)
Add:			
Unamortized Premium	2,357,208	-	2,357,208
Total	<u>\$ 59,294,107</u>	<u>\$ 15,585,650</u>	<u>\$ 74,879,757</u>

**9(d) TRANSPORTATION FACILITIES DEBT  
Debt Service Requirements to Maturity**

<i>Maturity</i>	<i>Principal</i>	<i>Interest</i>	<i>Total</i>
2009	\$ 162,960,000	\$ 70,589,474	\$ 233,549,474
2010	176,790,000	62,494,092	239,284,092
2011	185,490,000	53,622,701	239,112,701
2012	141,000,000	45,637,179	186,637,179
2013	145,655,000	38,593,144	184,248,144
2014-2018	427,360,000	121,178,408	548,538,408
2019-2023	218,675,354	39,213,794	257,889,148
2024-2028	70,897,586	5,382,356	76,279,942
2029-2032	7,475,728	-	7,475,728
Less:			
Unamortized			
Discount	(65,327)	-	(65,327)
Deferral on			
Debt Defeasance	(7,789,189)	-	(7,789,189)
Add:			
Accretion on Capital			
Appreciation			
Bonds	12,048,685	-	12,048,685
Unamortized Premium	85,306,058	-	85,306,058
Total	<u>\$ 1,625,803,895</u>	<u>\$ 436,711,148</u>	<u>\$ 2,062,515,043</u>

**Fairfax Economic Development Authority  
Obligations**

In fiscal year 2006, the Fairfax County Economic Development Authority (EDA) issued Section 9(d) revenue bonds to pay for the Commonwealth's (VDOT) costs of the planning, design and construction of a transportation infrastructure and related public safety operations complex to be developed on the contiguous sites in the county commonly referred to as "Camp 30" for the joint use of VDOT and the county. The Commonwealth's obligation is set out in a payment agreement between Fairfax County EDA and the Commonwealth of Virginia, Department of Transportation, in which the Commonwealth agrees to make payments equal to the debt service from amounts appropriated by the General Assembly. The interest rates for these bonds range from 4.25 percent to five percent and the issue date was April 12, 2006. The principal and interest requirements for current year totaled \$7,830,188. The following schedule details the annual funding requirements necessary to repay these bonds:

**FAIRFAX COUNTY ECONOMIC DEVELOPMENT AUTHORITY**  
**Debt Service Requirements to Maturity**

<i>Maturity</i>	<i>Principal</i>	<i>Interest</i>	<i>Total</i>
2009	\$ 3,345,000	\$ 4,480,687	\$ 7,825,687
2010	3,515,000	4,313,437	7,828,437
2011	3,690,000	4,137,688	7,827,688
2012	3,875,000	3,953,188	7,828,188
2013	4,070,000	3,759,438	7,829,438
2014-2018	23,605,000	15,534,688	39,139,688
2019-2023	29,805,000	9,338,713	39,143,713
2024-2026	21,420,000	2,064,400	23,484,400
Add:			
Unamortized Premium	3,666,664	-	3,666,664
<b>Total</b>	<b>\$ 96,991,664</b>	<b>\$ 47,582,239</b>	<b>\$ 144,573,903</b>

**Public Facilities Bonds**

Section 9(b) general obligation bonds consist of Public Facilities Bonds, Series 1996 Refunding, Series 1997, Series 1998 Refunding, Series 1998, Series 1999A, Series 2002 Refunding, Series 2003A Refunding, Series 2004A, Series 2004B Refunding, Series 2005A, Series 2006A Refunding, Series 2006B, Series 2007A, Series 2007B, and Series 2008A. Bonds were issued to fund construction projects for higher educational institutions, mental health, and/or park facilities. The Series 2003A bonds were issued to advance refund outstanding Series 1993A and B, Series 1994, and Series 1996 bonds. The Series 2004B bonds were issued to advance refund outstanding Series 1997, Series 1998, and Series 1999A bonds. The Series 2006A bonds were issued to advance refund outstanding Series 1996 bonds. Principal and interest requirements for the current year totaled \$95,380,384. The interest rates for all bonds range from two percent to 5.5 percent and the issuance dates range from June 6, 1996, to June 18, 2008. The following schedule details the annual funding requirements necessary to repay these bonds:

**9(b) PUBLIC FACILITIES BONDS**  
**Debt Service Requirements to Maturity**

<i>Maturity</i>	<i>Principal</i>	<i>Interest</i>	<i>Total</i>
2009	\$ 67,860,000	\$ 41,130,276	\$ 108,990,276
2010	67,750,000	38,233,233	105,983,233
2011	67,690,000	35,096,383	102,786,383
2012	67,480,000	31,888,545	99,368,545
2013	67,265,000	28,583,935	95,848,935
2014-2018	249,045,000	99,095,050	348,140,050
2019-2023	187,470,000	49,143,944	236,613,944
2024-2028	102,840,000	10,686,344	113,526,344
Less:			
Deferral on Debt Defeasance	(7,830,600)	-	(7,830,600)
Add:			
Unamortized Premium	46,913,267	-	46,913,267
<b>Total</b>	<b>\$ 916,482,667</b>	<b>\$ 333,857,710</b>	<b>\$ 1,250,340,377</b>

**Parking Facilities Bonds**

Section 9(c) general obligation bonds consist of Parking Facilities Bonds, Series 1996, 2002 Refunding, 2003A, 2004A and 2006A Refunding. The Series 1996 bonds were issued to fund the renovation of the Seventh and Marshall Street parking deck. The Series 2002 Refunding bonds were issued to advance refund outstanding Series 1996 and Series 1993 Refunding bonds. The Series 2004A bonds were issued to fund the renovation of the Ninth and Franklin Street parking deck. The Series 2006A Refunding bonds were issued to advance refund outstanding Series 1996 outstanding bonds. The interest rates for these bonds range from 2.5 percent to 5.7 percent and the issuance dates range from June 6, 1996, to March 15, 2006. Current year principal and interest requirements totaled \$1,561,126.

The following schedule details the annual funding requirements necessary to repay these bonds:

**9(c) PARKING FACILITIES BONDS**  
**Debt Service Requirements to Maturity**

<i>Maturity</i>	<i>Principal</i>	<i>Interest</i>	<i>Total</i>
2009	\$ 1,000,426	\$ 356,776	\$ 1,357,202
2010	1,046,985	307,004	1,353,989
2011	1,068,102	254,655	1,322,757
2012	260,000	204,000	464,000
2013	270,000	191,000	461,000
2014-2018	1,450,000	744,500	2,194,500
2019-2023	1,770,000	356,750	2,126,750
2024-2028	410,000	18,450	428,450
Less:			
Deferral on Debt Defeasance	(221,700)	-	(221,700)
Add:			
Unamortized Premium	536,854	-	536,854
<b>Total</b>	<b>\$ 7,590,667</b>	<b>\$ 2,433,135</b>	<b>\$ 10,023,802</b>

**Virginia Public Building Authority**

Virginia Public Building Authority (VPBA) Section 9(d) bonds consist of Series 1992B, 1995A, 1996A Refunding, 1997A, 1998A Refunding, 1998B, 1999A, 1999B, 2000A, 2001A, 2002A, 2003A Refunding, 2004A Refunding, 2004B, 2004C Refunding, 2004D Refunding, 2005A Refunding, 2005B Refunding, 2005C, 2005D, 2006A, 2006B, 2007A, and 2008A Refunding. All bonds were issued for the purpose of constructing, improving, furnishing, maintaining, and acquiring public buildings for the use of the Commonwealth and also to reimburse localities, regional jail authorities or other combination of localities under the Regional Jail Financing Program. The Series 2004C and 2005A bonds were issued to refinance certain capital lease obligations of the Commonwealth. The Series 2004D bonds were issued to advance refund outstanding Series 1997A, Series 1999B, and Series 2000A bonds. The Series 2005B bonds were issued to advance refund outstanding Series 1996A, Series 1998B, and Series 1999A bonds. The Series 2008A bonds were issued to advance refund outstanding series 1998A Refunding bonds. The interest rates for all fixed rate bonds range from 2.5 percent to 6.6 percent and the issuance dates range from

August 1, 1992, to May 6, 2008. The Series 2005D bonds are variable rate bonds and the rates are reset weekly by the remarketing agent. Current year principal and interest requirements totaled \$182,597,028. The following schedule details the annual funding requirements necessary to repay these bonds:

**9(d) VIRGINIA PUBLIC BUILDING AUTHORITY BONDS**  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 124,745,000	\$ 77,421,941	\$ 202,166,941
2010	132,345,000	69,064,700	201,409,700
2011	132,075,000	63,188,125	195,263,125
2012	130,815,000	56,950,206	187,765,206
2013	131,315,000	50,486,418	181,801,418
2014-2018	536,630,000	165,062,439	701,692,439
2019-2023	272,805,000	72,102,958	344,907,958
2024-2028	203,715,000	17,037,575	220,752,575
Less:			
Unamortized Discount	(2,052,885)	-	(2,052,885)
Deferral on Debt Defeasance	(26,609,456)	-	(26,609,456)
Add:			
Unamortized Premium	83,671,857	-	83,671,857
<b>Total</b>	<b>\$ 1,719,454,516</b>	<b>\$ 571,314,362</b>	<b>\$ 2,290,768,878</b>

**Regional Jail Financing Program**

The Regional Jail Financing Program of the Commonwealth of Virginia Treasury Board was created during the 1993 Session of the General Assembly to establish a method of reimbursing localities, regional jail authorities or other combination of localities for a portion of the capital and financing costs of a jail project, made pursuant to Sections 53.1-80, 53.1-81, or 53.1-82 of the *Code of Virginia*. The General Assembly, upon recommendation from the Department of Planning and Budget, may determine to reimburse localities for approved capital costs over time through a contractual reimbursement agreement between the localities or authority and the Treasury Board. The Board of Corrections determines the amount of reimbursable capital costs. If approved for reimbursement over time, the Treasury Board determines the amount of reimbursable financing costs and calculates the periodic reimbursement payments.

In 1996, the General Assembly adopted legislation that authorized funding of jail project reimbursements through bonds issued by the Virginia Public Building Authority (VPBA). As of June 30, 1998, all future jail reimbursements were approved for funding through the VPBA as opposed to the Treasury Board. All reimbursements whether up front or over time, are subject to appropriation by the General Assembly. Current year principal and interest requirements totaled \$2,632,094.

The following schedule details the annual funding requirements necessary to repay these obligations:

REGIONAL JAILS FINANCING			
Financial Obligations to Maturity			
Calendar Year	Capital	Financing	Total
Obligations	Costs	Costs	
2009	\$ 1,749,353	\$ 884,436	\$ 2,633,789
2010	1,785,867	847,422	2,633,289
2011	1,827,477	808,212	2,635,689
2012	1,869,189	766,526	2,635,715
2013	1,911,009	725,511	2,636,520
2014-2018	837,165	(646,926)	190,239
<b>Total</b>	<b>\$ 9,980,060</b>	<b>\$ 3,385,181</b>	<b>\$ 13,365,241</b>

**Industrial Development Authority Obligations**

In fiscal year 2002, the Newport News Industrial Development Authority (IDA) issued Section 9(d) revenue bonds to pay a portion of the cost of construction and equipping of the Virginia Advanced Shipbuilding and Carrier Integration Center for use by the Newport News Shipbuilding and Dry Dock Company. The Commonwealth's obligation is set out in a payment agreement between Newport News IDA and the Treasury Board, in which the Treasury Board agrees to make payments equal to the debt service from amounts appropriated by the General Assembly. The interest rates for these bonds range from 2.75 percent to 5.03 percent and the issue date was July 27, 2000. Current year principal and interest requirements totaled \$5,290,545. The following schedule details the annual funding requirements necessary to repay these bonds:

**NEWPORT NEWS INDUSTRIAL DEVELOPMENT AUTHORITY**  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 4,615,000	\$ 678,287	\$ 5,293,287
2010	4,875,000	417,313	5,292,313
2011	5,150,000	141,625	5,291,625
<b>Total</b>	<b>\$ 14,640,000</b>	<b>\$ 1,237,225</b>	<b>\$ 15,877,225</b>

**Component Units**

**Higher Education Institution Bonds**

Higher Education Institution Bonds are comprised of both 9(c) general obligation bonds and 9(d) revenue bonds. Section 9(d) bonds are from several sources as shown on the following schedule (dollars in thousands):

College and university bonds backed by pledge of general revenue or revenue from specific revenue-producing capital projects	\$ 980,581
College and university debt backed exclusively by pledged revenues of an institution	<u>166,591</u>
<b>Total Higher Education Institution 9(d) debt</b>	<b>\$ <u>1,147,172</u></b>

The interest rates for these bonds range from 1.5 percent to 9.25 percent and the issuance dates range from June 30, 1979 to November 21, 2007. The following schedules detail the annual funding requirements necessary to amortize Higher Education Institution 9(c) and 9(d) bonds:

**9(c) HIGHER EDUCATION INSTITUTION BONDS**  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 35,499,574	\$ 22,813,618	\$ 58,313,192
2010	36,908,015	21,263,358	58,171,373
2011	34,263,898	19,482,795	53,746,693
2012	30,725,000	17,855,803	48,580,803
2013	31,170,000	16,353,553	47,523,553
2014-2018	125,745,000	60,980,281	186,725,281
2019-2023	98,770,000	34,382,450	133,152,450
2024-2028	71,030,000	13,173,288	84,203,288
2029-2033	19,065,000	2,749,300	21,814,300
2034-2038	3,500,000	425,125	3,925,125
Less:			
Unamortized Discount	(115,640)	-	(115,640)
Deferral on Debt Defeasance	(8,740,600)	-	(8,740,600)
Add:			
Unamortized Premium	9,475,487	-	9,475,487
Total	<u>\$ 487,295,734</u>	<u>\$ 209,479,571</u>	<u>\$ 696,775,305</u>

**9(d) HIGHER EDUCATION INSTITUTION BONDS**  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 21,857,515	\$ 48,667,885	\$ 70,525,400
2010	23,856,067	47,429,168	71,285,235
2011	30,509,726	46,526,893	77,036,619
2012	31,788,496	45,269,553	77,058,049
2013	33,122,380	43,871,672	76,994,052
2014-2018	127,859,390	199,649,160	327,508,550
2019-2023	117,485,210	172,421,847	289,907,057
2024-2028	117,955,000	147,638,861	265,593,861
2029-2033	171,905,000	123,087,117	294,992,117
2034-2038	305,065,000	82,837,723	387,902,723
2039-2043	157,975,000	11,944,500	169,919,500
Less:			
Deferral on Debt Defeasance	(10,348,753)	-	(10,348,753)
Add:			
Unamortized Premium	18,141,839	-	18,141,839
Total	<u>\$ 1,147,171,870</u>	<u>\$ 969,344,379</u>	<u>\$ 2,116,516,249</u>

**9(d) VIRGINIA COLLEGE BUILDING AUTHORITY BONDS**  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 83,325,000	\$ 33,606,867	\$ 116,931,867
2010	77,915,000	32,238,194	110,153,194
2011	70,100,000	28,769,456	98,869,456
2012	60,695,000	25,509,876	86,204,876
2013	44,905,000	22,728,956	67,633,956
2014-2018	228,115,000	83,569,544	311,684,544
2019-2023	205,215,000	38,327,544	243,542,544
2024-2029	89,690,000	7,310,219	97,000,219
Less:			
Deferral on Debt Defeasance	(5,265,400)	-	(5,265,400)
Add:			
Unamortized Premium	44,877,542	-	44,877,542
Total	<u>\$ 899,572,142</u>	<u>\$ 272,060,656</u>	<u>\$ 1,171,632,798</u>

Various higher education institutions' foundations (component units) have bonds outstanding as of year-end. The purpose of a majority of these bonds is for construction, property acquisition, and defeasance of prior debt. The following schedule details the future principal payments:

**FOUNDATIONS' BONDS (1)**  
Debt Service Requirements to Maturity

Maturity	Principal
2009	\$ 26,712,179
2010	8,447,244
2011	11,246,515
2012	11,027,215
2013	12,377,089
Thereafter	621,323,711
Mark-to-market estimate of bank swap transactions	4,064,916
Total	<u>\$ 695,198,869</u>

Note (1): Foundations represent FASB reporting entities defined in Note 1.B.

**Innovative Technology Authority**

The Innovative Technology Authority (ITA) has issued Taxable Lease Revenue Bonds, Series 1989, and Series 1997 Refunding. The Series 1989 bonds were issued to cover a portion of the costs related to the construction of a software development center and office building. Series 1997 bonds were issued to advance refund \$11.2 million of the outstanding 1989 bonds.

The 1989 bonds had an average interest rate of 10.3 percent and the 1997 bonds have an average interest rate of 7.4 percent. The bonds were issued on March 1, 1989, and May 1, 1997, respectively. The following schedule details the annual funding requirements necessary to amortize ITA bonds:

9(d) INNOVATIVE TECHNOLOGY AUTHORITY BONDS  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 855,000	\$ 470,051	\$ 1,325,051
2010	935,000	407,208	1,342,208
2011	1,015,000	336,896	1,351,896
2012	1,090,000	260,568	1,350,568
2013	1,155,000	178,600	1,333,600
2014-2018	1,220,000	91,744	1,311,744
Total	<u>\$ 6,270,000</u>	<u>\$ 1,745,067</u>	<u>\$ 8,015,067</u>

Virginia Port Authority

The Virginia Port Authority (VPA) has issued Section 9(d) revenue bonds and notes pursuant to powers provided to its board of commissioners by the Code of Virginia. The interest rates for these bonds range from three percent to six percent and the issuance dates range from October 23, 1996, to April 11, 2007. Series 1998 bonds were issued to advance refund \$71.0 million of the outstanding Series 1988 bonds. Series 2006A bonds were issued to advance refund \$22.9 million of outstanding Series 1996 bonds. The following schedule details the annual funding requirements necessary to amortize VPA bonds:

9(d) VIRGINIA PORT AUTHORITY DEBT  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 20,750,000	\$ 20,974,008	\$ 41,724,008
2010	76,205,000	22,420,450	98,625,450
2011	11,895,000	19,870,508	31,765,508
2012	12,465,000	19,280,908	31,745,908
2013	12,665,000	18,659,301	31,324,301
2014-2018	70,350,000	82,594,713	152,944,713
2019-2023	78,295,000	63,717,258	142,012,258
2024-2028	100,015,000	41,469,492	141,484,492
2029-2033	64,895,000	20,504,485	85,399,485
2034-2038	52,575,000	5,408,038	57,983,038
Less:			
Deferral on Debt Defeasance	(1,158,004)	-	(1,158,004)
Add:			
Unamortized Premium	12,626,181	-	12,626,181
Total	<u>\$ 511,578,177</u>	<u>\$ 314,899,161</u>	<u>\$ 826,477,338</u>

Virginia Housing Development Authority

The Virginia Housing Development Authority (VHDA) issued Section 9(d) revenue bonds. The interest rates for these bonds range from 3.23 percent to 8.18 percent and the origination dates range from April 1, 1983, to June 28, 2007. The following schedule details the annual funding requirements necessary to amortize these bonds:

9(d) VIRGINIA HOUSING DEVELOPMENT AUTHORITY BONDS  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 270,813,640	\$ 338,683,540	\$ 609,497,180
2010	291,380,000	328,280,045	619,660,045
2011	292,030,000	315,835,733	607,865,733
2012	289,295,000	303,203,454	592,498,454
2013	274,530,000	290,495,881	565,025,881
2014-2018	1,348,755,000	1,257,815,940	2,606,570,940
2019-2023	1,167,330,000	933,591,868	2,100,921,868
2024-2028	1,057,960,000	637,134,132	1,695,094,132
2029-2033	861,276,517	380,742,785	1,242,019,302
2034-2038	802,385,631	175,283,603	977,669,234
2039-2043	157,210,000	22,057,478	179,267,478
2044-2048	44,700,000	1,848,923	46,548,923
Add:			
Unamortized Premium	21,321,000	-	21,321,000
Total	<u>\$ 6,878,986,788</u>	<u>\$ 4,984,973,382</u>	<u>\$ 11,863,960,170</u>

Virginia Resources Authority

The Virginia Resources Authority (VRA) issued Section 9(d) revenue bonds. The interest rates for these bonds range from 1.36 percent to 8.70 percent and the origination dates range from December 1, 1985, to March 18, 2007. The following schedule details the annual funding requirements necessary to amortize these bonds:

9(d) VIRGINIA RESOURCES AUTHORITY BONDS  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 65,465,000	\$ 78,144,326	\$ 143,609,326
2010	69,250,000	75,704,822	144,954,822
2011	94,220,000	72,244,810	166,464,810
2012	98,035,000	67,773,878	165,808,878
2013	100,314,940	63,703,029	164,017,969
2014-2018	423,865,000	255,520,272	679,385,272
2019-2023	399,595,000	159,845,318	559,440,318
2024-2028	302,925,000	80,887,154	383,812,154
2029-2033	143,214,700	28,090,927	171,305,627
2034-2038	80,439,211	7,949,985	88,389,196
2039	1,635,000	38,566	1,673,566
Less:			
Unaccreted Capital Appreciation Bonds	51,201,706	-	51,201,706
Add:			
Unamortized Premium	(47,219,166)	-	(47,219,166)
Total	<u>\$ 1,782,941,391</u>	<u>\$ 889,903,087</u>	<u>\$ 2,672,844,478</u>

## Virginia Public School Authority

The Virginia Public School Authority (VPSA) issued Section 9(d) revenue bonds. The interest rates for these bonds range from two percent to six percent, and the origination dates range from November 20, 1997, to May 15, 2008. The following schedule details the annual funding requirements necessary to amortize these bonds:

9(d) VIRGINIA PUBLIC SCHOOL AUTHORITY BONDS  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 204,945,000	\$ 144,382,191	\$ 349,327,191
2010	205,775,000	132,931,173	338,706,173
2011	200,645,000	122,750,232	323,395,232
2012	199,555,000	112,922,613	312,477,613
2013	185,680,000	103,235,135	288,915,135
2014-2018	877,997,063	380,470,197	1,258,467,260
2019-2023	683,145,000	184,683,328	867,828,328
2024-2028	383,485,000	55,932,666	439,417,666
2029-2033	70,170,000	6,902,253	77,072,253
2034-2038	5,450,000	511,200	5,961,200
Less:			
Deferral on			
Debt Defeasance	(39,600,000)	-	(39,600,000)
Add:			
Unamortized Premium	52,840,195	-	52,840,195
Total	<u>\$ 3,030,087,258</u>	<u>\$ 1,244,720,988</u>	<u>\$ 4,274,808,246</u>

## Hampton Roads Sanitation District Commission

The Hampton Roads Sanitation District Commission issued bonds under a Master Trust Indenture and a Trust Agreement dated December 1, 1993, and March 1, 2003. The interest cost for these bonds range from 2.5 percent to 4.75 percent. The following schedule details the annual funding requirements necessary to amortize these bonds:

HAMPTON ROADS SANITATION DISTRICT COMMISSION  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 12,551,000	\$ 15,538,000	\$ 28,089,000
2010	12,967,000	15,071,000	28,038,000
2011	13,499,000	14,549,000	28,048,000
2012	13,952,000	14,038,000	27,990,000
2013	14,389,000	13,540,000	27,929,000
2014-2018	63,034,000	59,962,000	122,996,000
2019-2023	51,288,000	49,705,000	100,993,000
2024-2028	55,234,000	38,160,000	93,394,000
2029-2033	54,030,000	25,609,000	79,639,000
2034-2038	68,960,000	10,681,000	79,641,000
Total	<u>\$ 359,904,000</u>	<u>\$ 256,853,000</u>	<u>\$ 616,757,000</u>

## Virginia Biotechnology Research Partnership Authority

The Virginia Biotechnology Research Partnership Authority issued Series 1996, 1998, 1999A, 1999B, and 2001 Commonwealth of Virginia Lease Revenue bonds. Coupon interest rates range from four percent to 6.4 percent. The Series 1996 Virginia Biotechnology Research Partnership Authority Lease Revenue Bonds were refinanced with VPBA Series 2005A bonds on March 1, 2005.

VIRGINIA BIOTECH RESEARCH AUTHORITY  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 3,440,000	\$ 2,862,134	\$ 6,302,134
2010	3,610,000	2,698,507	6,308,507
2011	3,795,000	2,525,335	6,320,335
2012	3,995,000	2,329,744	6,324,744
2013	4,225,000	2,107,737	6,332,737
2014-2018	21,235,000	6,947,288	28,182,288
2019-2023	17,200,000	1,775,000	18,975,000
Add:			
Unamortized Premium	366,919	-	366,919
Total	<u>\$ 57,866,919</u>	<u>\$ 21,245,745</u>	<u>\$ 79,112,664</u>

Total principal outstanding at June 30, 2008, on all component unit bonds amounted to \$15.9 billion.

In addition to the above obligations, the Virginia Small Business Financing Authority (nonmajor component unit) has issued Industrial Development Revenue Bonds to provide financial assistance to private sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private sector entity served by the bond issuance. Neither the Small Business Financing Authority, nor the Commonwealth is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities on the accompanying financial statements. Total principal outstanding at June 30, 2008, of the Industrial Development Revenue Bonds is \$296.4 million.

The following schedule summarizes the changes in long-term liabilities:

**Schedule of Changes in Long-term Debt and Obligations (1) (2)**

(Dollars in Thousands)

	<b>Balance July 1, 2007</b>	<b>Issuances and Other Increases</b>	<b>Retirements and Other Decreases</b>	<b>Subtotal June 30, 2008</b>
<b>Primary Government</b>				
<b>Governmental Activities:</b>				
<b>Long-term Debt Bearing the Pledge of the</b>				
<b>Full Faith and Credit of the Commonwealth:</b>				
General Obligation Bonds - 9(b) and 9(c):				
Public Facilities Bonds (3)	\$ 761,195	\$ 173,665	\$ (57,460)	\$ 877,400
Parking Facilities Bonds (3)	8,424	-	(1,149)	7,275
Transportation Facilities Bonds (3)	92,083	-	(15,959)	76,124
Add: Unamortized Premium	50,759	5,234	(4,349)	51,644
Accretion on Capital Appreciation Bonds	-	-	-	-
Less: Unamortized Discount	(555)	372	-	(183)
Deferral on Debt Defeasance	(11,577)	1,306	-	(10,271)
<b>Total General Obligation Bonds</b>	<b>900,329</b>	<b>180,577</b>	<b>(78,917)</b>	<b>1,001,989</b>
<b>Long-term Debt / Obligations Not Bearing the Pledge of the Full Faith and Credit of the Commonwealth:</b>				
Transportation Facilities Bonds (3)	1,696,209	-	(159,905)	1,536,304
Virginia Public Building Authority Bonds (3)	1,536,435	301,475	(173,465)	1,664,445
Regional Jails Financing Payable	11,693	-	(1,713)	9,980
Industrial Development Authority Obligations	19,010	-	(4,370)	14,640
Economic Development Authority Obligations (3)	96,515	-	(3,190)	93,325
Add: Unamortized Premium	172,962	18,113	(18,430)	172,645
Accretion on Capital Appreciation Bonds	9,691	2,358	-	12,049
Less: Unamortized Discount	(4,563)	2,446	-	(2,117)
Deferral on Debt Defeasance	(43,587)	12,416	(3,229)	(34,400)
Installment Purchase Obligations	59,574	1,083	(5,896)	54,761
Notes Payable - Virginia Public Broadcasting Board	11,070	-	(2,550)	8,520
Notes Payable - Transportation	12,325	-	-	12,325
Notes Payable - Aviation	2,482	-	(287)	2,195
Compensated Absences	340,008	13,778	(8,425)	345,361
Capital Lease Obligations	125,033	4,534	(16,090)	113,477
Pension Liability	789,771	88,808	-	878,579
OPEB Liability	-	57,473	-	57,473
Other	16,472	7,526	(3,795)	20,203
<b>Total Long-term Debt / Obligations Not Bearing the Pledge of the Full Faith and Credit of the Commonwealth</b>	<b>4,851,100</b>	<b>510,010</b>	<b>(401,345)</b>	<b>4,959,765</b>
<b>Total Governmental Activities</b>	<b>5,751,429</b>	<b>690,587</b>	<b>(480,262)</b>	<b>5,961,754</b>
<b>Business-type Activities:</b>				
<b>Long-term Debt / Obligations Not Bearing the Pledge of the Full Faith and Credit of the Commonwealth:</b>				
Installment Purchase Obligations	2,610	-	(875)	1,735
Capital Lease Obligations	-	2,347	-	2,347
<b>Obligations:</b>				
Compensated Absences	8,682	4,638	(4,559)	8,761
Pension Liability	16,966	1,921	-	18,887
OPEB Liability	-	1,551	-	1,551
Lottery Prizes Payable	313,112	58,714	(39,100)	332,726
Tuition Benefits Payable	1,730,482	244,115	(83,173)	1,891,424
<b>Total Business-type Activities</b>	<b>2,071,852</b>	<b>313,286</b>	<b>(127,707)</b>	<b>2,257,431</b>
<b>Total Primary Government</b>	<b>\$ 7,823,281</b>	<b>\$ 1,003,873</b>	<b>\$ (607,969)</b>	<b>\$ 8,219,185</b>

<u>Foundations (4)</u>	<u>Balance June 30, 2008</u>	<u>Due Within One Year</u>
\$ -	\$ 877,400	\$ 67,860
-	7,275	1,000
-	76,124	12,964
-	51,644	-
-	-	-
-	(183)	-
-	(10,271)	-
-	<u>1,001,989</u>	<u>81,824</u>
-	1,536,304	162,960
-	1,664,445	124,745
-	9,980	1,749
-	14,640	4,615
-	93,325	3,345
-	172,645	-
-	12,049	-
-	(2,117)	-
-	(34,400)	-
-	54,761	5,734
-	8,520	2,690
-	12,325	-
-	2,195	286
-	345,361	170,754
-	113,477	9,760
-	878,579	-
-	57,473	-
-	20,203	3,600
-	<u>4,959,765</u>	<u>490,238</u>
-	<u>5,961,754</u>	<u>572,062</u>
-	1,735	771
-	2,347	428
-	8,761	4,464
-	18,887	-
-	1,551	-
-	332,726	62,734
-	1,891,424	112,236
-	<u>2,257,431</u>	<u>180,633</u>
<u>\$ -</u>	<u>\$ 8,219,185</u>	<u>\$ 752,695</u>

Continued on next page

**Schedule of Changes in Long-term Debt and Obligations (1) (2)**  
(continued)

(Dollars in Thousands)

	Balance July 1, 2007	Issuances and Other Increases	Retirements and Other Decreases	Subtotal June 30, 2008
<b>Component Units</b>				
<b>Long-term Debt Bearing the Pledge of the Full Faith and Credit of the Commonwealth:</b>				
General Obligation Bonds - Higher Education 9(c) (3)	\$ 411,842	\$ 111,338	\$ (35,884)	\$ 487,296
<b>Long-term Debt / Obligations Not Bearing the Pledge of the Full Faith and Credit of the Commonwealth:</b>				
Bonds (3) (5)	12,904,988	2,490,252	(720,862)	14,674,378
Installment Purchase Obligations	126,755	14,048	(21,992)	118,811
Capital Lease Obligations	124,738	19,991	(7,956)	136,773
Notes Payable	1,034,475	530,072	(271,512)	1,293,035
Compensated Absences	220,887	137,414	(128,391)	229,910
Pension Liability	315,260	44,861	(1,240)	358,881
OPEB Liability	-	62,185	-	62,185
Bond Anticipation Notes	40,000	-	(40,000)	-
Trust and Annuity Obligations	911	119	(27)	1,003
Other (6)	250,037	251,215	(238,584)	262,668
<b>Total Component Units</b>	<b>\$ 15,429,893</b>	<b>\$ 3,661,495</b>	<b>\$ (1,466,448)</b>	<b>\$ 17,624,940</b>

- (1) Pursuant to GASB Statement No. 34, governmental activities include internal service funds. Business-type activities are considered enterprise funds.
- (2) Payments on bonded debt that pertain to the Commonwealth's governmental activities are made through the debt service funds. Payments for installment purchases, compensated absences, capital leases, pension, and other obligations that pertain to the Commonwealth's governmental activities are made through the general and special revenue funds. Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for these funds are included as part of the total for governmental activities. Enterprise funds, or business-type activities, are self-supporting funds. Accordingly, long-term liabilities are paid from each respective fund.
- (3) Amounts are net of any unamortized discounts, premiums, and deferrals.
- (4) Foundations represent FASB reporting entities defined in Note 1.B.
- (5) Beginning balance was increased as a result of a reclassification by the Virginia Resource Authority of bond issuance costs which are reported as Other Assets in fiscal year 2008.
- (6) Beginning balance was decreased as a result of a reclassification by Virginia Commonwealth University Health System Authority (blended component unit of the Virginia Commonwealth University - major) of certain claims payable classified as Long-term Liabilities in fiscal year 2007 but reported as Claims Payable in fiscal year 2008.

<u>Foundations (4)</u>	<u>Balance June 30, 2008</u>	<u>Due Within One Year</u>
\$ -	\$ 487,296	\$ 36,200
695,199	15,369,577	713,774
43	118,854	19,803
295	137,068	8,050
209,333	1,502,368	188,607
7,705	237,615	155,564
49,351	408,232	-
-	62,185	-
-	-	-
90,337	91,340	2,819
50,449	313,117	51,373
<u>\$ 1,102,712</u>	<u>\$ 18,727,652</u>	<u>\$ 1,176,190</u>

## Bond Defeasance

### Primary Government

In May 2008, the Virginia Public Building Authority (blended component unit) issued \$58,995,000 of Series 2008A Public Facilities Revenue Refunding Bonds. The bonds refunded with the Series 2008A refunding bonds were \$60,775,000 of Series 1998A Public Facilities Revenue Refunding Bonds. The net proceeds of \$62,756,957 were deposited with escrow agents to provide for future debt service on the defeased bonds. This defeasance resulted in an accounting loss of \$3,229,495. Total debt service payments over the life of the bonds will be reduced by \$2,744,136 resulting in an economic gain (savings) of \$2,665,620 discounted at the rate of 2.49 percent.

### Component Units

In October 2007, the Virginia College Building Authority (nonmajor) issued \$100,765,000 of Series 2007B Pooled Bond Program refunding bonds. The bonds refunded with the series 2007B refunding bonds were \$6,795,000 of series 1997A, \$16,175,000 of series 1998A, \$17,785,000 of series 2000A, \$10,635,000 of series 2001A, \$45,230,000 of series 2002A, and \$1,630,000 of series 2005A 21<sup>st</sup> Century College Program bonds. The net proceeds from the sale of the refunding bonds of \$102,054,758 were deposited in irrevocable trusts with escrow agents to provide for all future debt service on the defeased bonds. This defeasance resulted in an accounting loss of \$3,707,000. Total debt service payments over the next 12 years will be reduced by \$5,444,159 resulting in a present value savings of \$4,640,463 discounted at the rate of 4.21 percent.

During the fiscal year, the Virginia Resources Authority (nonmajor) issued refunding bonds series 2008A and 2007B. The bonds that were refunded or partially refunded were \$720,000 of series 1997, \$4,080,000 of series 1997H, and \$14,560,000 of series 1998A Water and Sewer Revenue Bonds. The refunding resulted in an economic gain of \$1,300,040.

GASB Statement No. 7, *Advance Refundings Resulting in Defeasance of Debt*, provides that refunded debt and assets placed in escrow for the payment of related debt service be excluded from the financial statements. As of June 30, 2008, there were \$493.4 million in bonds from the primary government that have been refunded and defeased in-substance from the governmental activities column by placing existing assets and the proceeds of new bonds in irrevocable trusts to provide for all future debt service payments. In addition, there were \$551.1 million in bonds outstanding considered defeased from the component units.

## Arbitrage Rebate

The Tax Reform Act of 1986 requires that governmental entities issuing tax-exempt debt subsequent to August 1986 calculate and rebate arbitrage earnings to the federal government. The U.S. Treasury has issued regulations on calculating the rebate amount and complying with the provisions of the Tax Reform Act of 1986. Governmental issuers must comply with the rebate regulations in order for their bonds to maintain tax-exempt status. The regulations require the excess of the aggregate amount earned on investments purchased with bond proceeds over the amount that would have been earned if the proceeds were invested at a rate equal to the bond yield, to be rebated to the federal government. Income earned on excess earnings is also subject to rebate. Rebate liability, if any, must be paid every five years over the life of the bonds. Some bonds may be exempt from the rebate requirements if they qualify for certain regulatory exceptions. Governmental issuers may elect to pay a penalty in lieu of rebate. If the issuer meets one of the exceptions, the issuer retains any arbitrage earnings. Rebate and penalty payments are calculated and paid as required by law on bond issues that do not qualify for an exception.

Although rebatable arbitrage need only be calculated for tax purposes every fifth year that debt is outstanding, and consistent with modified accrual basis of accounting, is not recognized as a liability in governmental funds until amounts actually become due and payable, a liability is recognized in accrual basis government-wide statements as soon as the underlying event has occurred. Accordingly, as of June 30, 2008, the Commonwealth has recognized a government-wide liability of \$218,569.

Amounts remitted to the federal government for rebate liability are generally paid from earnings derived from the issue. However, if all proceeds (including earnings) have been expended and depending on the type of issue, it may be necessary to use project revenues or general or nongeneral fund appropriations to satisfy any rebate liability. During the year, the Virginia College Building Authority (nonmajor component unit) remitted \$23,238 to the federal government for rebate liability on its Series 2002 Pooled Bond Program issue. The Virginia Department of Transportation (primary government) paid \$10,132 in rebate liability on its Commonwealth of Virginia, Transportation Program Revenue Bonds, Series 1997A (Oak Grove Connector, City of Chesapeake) issue. No rebate payments were owed during the year on the Commonwealth's general obligation bonds or bonds of the Virginia Public Building Authority.

Rebate liability on bonds of the Virginia Public School Authority (major component unit) is payable from earnings on related bond funds and from local issuers whose local school bonds were purchased by the VPSA. During the year, \$65,406 was paid to the federal government for rebate on various VPSA school financing bonds.

## Capital Leases

The Commonwealth leases buildings and equipment under various agreements that are accounted for as capital leases. The lease agreements are for various terms and all leases contain nonappropriation clauses indicating that continuation of the lease is subject to funding by the General Assembly.

Gross minimum lease payments, together with the present value of the net minimum lease payments as of June 30, 2008, are shown in the following table (dollars in thousands).

	Governmental Activities	Business-Type Activities	Component Units (1)
2009	\$ 17,918	\$ 428	\$ 13,528
2010	17,532	547	13,877
2011	17,162	560	12,609
2012	16,281	575	11,256
2013	15,803	589	11,152
2014-2018	58,578	-	45,532
2019-2023	19,876	-	33,920
2024-2028	552	-	26,041
2029-2033	-	-	24,297
2034-2038	-	-	1,053
2039-2043	-	-	685
2044-2048	-	-	622
2049-2053	-	-	957
Total Gross Minimum Lease Payments	163,702	2,699	195,529
Less: Amount Representing Executory Costs	9,163	-	5,572
Net Minimum Lease Payments	154,539	2,699	189,957
Less: Amount Representing Interest	41,062	352	53,184
Present Value of Net Minimum Lease Payments	\$ 113,477	\$ 2,347	\$ 136,773

Note (1): The above amounts exclude capital lease obligations of foundations.

## Foundations (2)

2009	\$ 113
2010	89
2011	70
2012	23
Net Minimum Lease Payments	295
Less: Amount Representing Interest	-
Present Value of Net Minimum Lease Payments	\$ 295

Note (2): Foundations represent FASB reporting entities defined in Note 1.B.

At June 30, 2008, assets purchased under capital leases were included in depreciable capital assets as follows (dollars in thousands). The amounts are net of accumulated depreciation where applicable. For a portion of these assets, ownership will pass to the Commonwealth at the end of the lease term.

	Buildings	Equipment	Total
<b>Governmental Activities:</b>			
Gross Capital Assets	\$ 176,771	\$ 1,770	\$ 178,541
Less: Accumulated Depreciation	51,071	686	51,767
<b>Total Governmental Activities</b>	<u>\$ 125,700</u>	<u>\$ 1,074</u>	<u>\$ 126,774</u>
<b>Business-Type Activities:</b>			
Gross Capital Assets	\$ 2,347	\$ -	\$ 2,347
Less: Accumulated Depreciation	-	-	-
<b>Total Business-Type Activities</b>	<u>2,347</u>	<u>-</u>	<u>2,347</u>
<b>Component Units:</b>			
Gross Capital Assets	\$ 158,815	\$ 33,345	\$ 192,160
Less: Accumulated Depreciation	15,763	20,982	36,745
Subtotal (excluding Foundations)	143,052	12,363	155,415
Foundations:			
Gross Capital Assets	-	567	567
Less: Accumulated Depreciation	-	155	155
Subtotal Foundations	-	412	412
<b>Total Component Units</b>	<u>\$ 143,052</u>	<u>\$ 12,775</u>	<u>\$ 155,827</u>

## Notes Payable

Notes Payable consist of several items as shown in the following schedule (dollars shown in thousands):

<b>Primary Government</b>	
Transportation Note	\$ 12,325
Virginia Public Broadcasting Board Note	8,520
Aviation Note	2,195
Installment Notes	56,496
<b>Total Primary Government</b>	<u>79,536</u>
<b>Component Units</b>	
Virginia Public School Authority	173,090
Virginia Housing Development Authority	61,330
University of Virginia	63,389
Virginia Polytechnic Institute and State University	122,198
Virginia Commonwealth University	184,113
Nonmajor Component Units	688,915
Installment Notes	118,811
Subtotal (excluding Foundations)	<u>1,411,846</u>
Foundations:	
Notes Payable	209,333
Installment Notes	43
Subtotal - Foundations	<u>209,376</u>
<b>Total Component Units</b>	<u>1,621,222</u>
<b>Total Notes Payable</b>	<u>\$ 1,700,758</u>

The Transportation (primary government) Note listed above represents an interest free note payable to Fairfax County, Virginia, of \$4,325,000 which was issued pursuant to the State Revenue Bond Act, Article 5, Title 33.1, *Code of Virginia* to pay for the acquisition and construction of the Omer L. Hirst - Adelard L. Brault Expressway. Additionally, the Virginia Department of Transportation (part of primary government) entered into an interest free note payable to Chesterfield County, Virginia, of \$8,000,000 for the repayment of the Powhite Parkway Extension Toll Road from surplus net revenues of the project prior to the retirement of all the bonds issued.

The Virginia Public Broadcasting Board (part of primary government) Note listed above represents a loan agreement entered into with the Harrisonburg Industrial Development Authority for \$23,840,000. The purpose of the loan was to grant funds to Virginia's public television stations to assist with the cost of conversion to the Federal Communication Commission's new digital standard. The agreement was entered into February 27, 2001, and has a variable rate of interest. The variable interest rates are reset weekly by the remarketing agent. The General Assembly authorized these grants in Chapter 1073 of the 2000 Appropriation Act.

The Aviation (primary government) Note listed above represents a loan agreement with the Virginia Resources Authority in the amount of \$6,600,000. The purpose of the loan was to finance and refinance grants-in-aid made to the Peninsula Airport Commission to provide funding for capital improvements at the Newport News/Williamsburg International Airport. The principal amount shall be paid semi-annually with the final payment due in 2017.

The Virginia Public School Authority (major component unit) notes of \$173,090,000 are for the School Equipment Financing Notes Educational Technology program. The note proceeds were used to make grants to school divisions for the purchase of educational technology equipment. The notes will be repaid from appropriations to be made by the Virginia General Assembly from the Literary Fund (major special revenue fund).

The Virginia Housing Development Authority (major component unit) has notes payable of \$61,330,000. Of this amount, \$25,000,000 is a revolving credit agreement with Bank of America to provide funds for general corporate purposes and \$36,330,000 is a credit agreement with the Federal Home Loan Bank of Atlanta. The proceeds along with the bond proceeds are used to make mortgage loans.

The Virginia Resources Authority (nonmajor component unit) notes of \$4,349,438 are Equipment and Term Financing loans borrowed from SunTrust Equipment and Finance Leasing Corporation. The amount consists of four loans with interest rates varying from 2.26 percent to 3.49 percent.

An additional amount of \$1,058,615,000 is comprised primarily of higher education (component unit) promissory notes with the Virginia College Building Authority (nonmajor component unit) to finance the construction of various higher education facilities. The principal amount net of unamortized accruals is \$1,045,382,186. Interest rates range from 2.75 percent to 5.75 percent and shall be paid semi-annually. The final principal payment is due in 2035. The Virginia Biotechnology Research Partnership Authority has a note payable in the amount of \$1,990,625 used to purchase two pieces of land.

The higher education institutions (component units) also have notes payable. The University of Virginia (major component unit) has notes payable of \$2,759,346 between the Medical Center and a subsidiary and a notes payable of \$298,000 for a new GPS system. The College of William and Mary (nonmajor component unit) has notes payable of \$583,068 with SunTrust Bank to partially finance the multi-year implementation of the administrative and financial system. This first note matured in 2008 and the second note has an interest rate of 3.75 percent and matures in 2011. Virginia State University (nonmajor component unit) has a note payable of \$1,990,524, which is the result of a loan agreement with the U.S. Department of Housing and Urban Development to repair seven dormitories. The loan is to be repaid over 30 years at 3.0 percent interest per annum, and is secured by a lien on the net revenues from the ownership, operation, and use of the seven dormitories under repair. Norfolk State University (nonmajor component unit) has a note payable of \$75,617, which is the result of an agreement with the City of Norfolk to purchase the Brambleton Center. The loan is payable in six full scholarships each year varying from \$4,593 to \$13,308 with the final amount due in 2019. The Radford University Property Acquisition Foundation (blended component unit of Radford University (nonmajor component unit)) has a notes payable of \$1,187,906 to purchase land and a building. The note matures in 2012 and has a 6.8 percent interest rate.

Various foundations (component units) have notes outstanding as of year-end. The purpose of a majority of these notes is for property acquisition, working capital, and construction. Future principal payments as of June 30, 2008, are shown in the following table (dollars in thousands).

**Foundations' Notes Payable (Component Units) (1)**  
June 30, 2008

<b>Maturity</b>	<b>Principal</b>
2009	\$ 27,679
2010	10,124
2011	44,725
2012	14,279
2013	5,977
Thereafter	106,549
<b>Total</b>	<b>\$ 209,333</b>

Note (1): Foundations represent FASB reporting entities defined in Note 1.B.

Installment purchase obligations have been entered into by agencies and institutions of the Commonwealth. These agreements, other than those in the component units and certain institutions of higher education, contain nonappropriation clauses indicating that continuation of the installment purchase obligations is subject to funding by the General Assembly. Installment purchase obligations represent \$175,307,343 of the total outstanding debt of the Commonwealth. The foundations (component units) had installment purchase obligations totaling \$43,331 as of year-end. Presented in the following tables are repayment schedules for installment purchase obligations.

**Installment Purchase Obligations - Governmental Funds**  
June 30, 2008

<b>Maturity</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2009	\$ 5,734,476	\$ 1,759,005	\$ 7,493,481
2010	6,120,818	1,798,522	7,919,340
2011	4,981,102	1,570,761	6,551,863
2012	3,446,184	1,450,668	4,896,852
2013	3,112,992	1,323,324	4,436,316
2014-2018	17,067,316	4,638,191	21,705,507
2019-2023	14,298,474	1,371,605	15,670,079
<b>Total</b>	<b>\$ 54,761,362</b>	<b>\$ 13,912,076</b>	<b>\$ 68,673,438</b>

**Installment Purchase Obligations - Business-type Activities**  
June 30, 2008

<b>Maturity</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2009	\$ 770,681	\$ 46,587	\$ 817,268
2010	776,891	20,579	797,470
2011	186,944	1,963	188,907
<b>Total</b>	<b>\$ 1,734,516</b>	<b>\$ 69,129</b>	<b>\$ 1,803,645</b>

**Installment Purchase Obligations - Component Units (1)**

June 30, 2008

<b>Maturity</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2009	\$ 19,771,635	\$ 4,733,518	\$ 24,505,153
2010	20,272,143	4,981,970	25,254,113
2011	11,338,138	2,936,427	14,274,565
2012	10,504,926	2,532,108	13,037,034
2013	9,392,448	2,162,049	11,554,497
2014-2018	34,177,361	6,066,480	40,243,841
2019-2023	13,354,814	1,012,152	14,366,966
<b>Total</b>	<b>\$ 118,811,465</b>	<b>\$ 24,424,704</b>	<b>\$ 143,236,169</b>

Note (1): The above amounts exclude installment purchase obligations of foundations.

**Installment Purchase Obligations - Foundations (2)**

June 30, 2008

<b>Maturity</b>	<b>Principal</b>
2009	\$ 31,350
2010	11,028
2011	953
<b>Total</b>	<b>\$ 43,331</b>

Note (2): Foundations represent FASB reporting entities defined in Note 1.B.

**Lottery Prizes Payable**

Lottery prizes are paid in 20, 25, 26, or 30 installments. The first installment is paid on the day the prize is claimed. The subsequent annual payments are funded with U.S. Treasury STRIPS purchased by the Virginia Lottery. For Life prizes payable represent estimated prizes payable monthly, quarterly or annually for the life of the winner based on life expectancy tables from the Virginia Bureau of Insurance, and funded with a pool of U.S. Treasury STRIPS.

Lottery prizes payable represent the future annual prize payments valued at cost plus accrued interest (present value of securities held to maturity) of the investment securities funding the payments.

Lottery prizes payable for the fiscal year ended June 30, 2008, are shown in the following table:

	<b>Jackpot</b>	<b>Win For Life</b>	<b>Total</b>
Due within one year	\$ 59,575,093	\$ 3,158,719	\$ 62,733,812
Due in subsequent years	227,191,930	42,799,841	269,991,771
Total (present value)	286,767,023	45,958,560	332,725,583
Add:			
Interest to Maturity	92,593,977	37,601,440	130,195,417
<b>Lottery Prizes Payable at Maturity</b>	<b>\$ 379,361,000</b>	<b>\$ 83,560,000</b>	<b>\$ 462,921,000</b>

**Tuition Benefits Payable**

The Virginia College Savings Plan administers the Virginia Prepaid Education Program (VPEP). VPEP offers contracts which, for actuarially determined amounts, provide for guaranteed full future tuition payments at state higher education institutions. The contract provisions also allow the benefits to be used for private or out-of-state institutions at a prorated amount based upon the amounts charged by the state's higher education institutions.

At June 30, 2008, tuition benefits payable of \$1.9 billion have been recorded for the VPEP program on the balance sheet for the actuarially determined present value of future obligations anticipated for payment of benefits and administrative expenses for the VPEP program. In addition, a receivable in the amount of \$288.0 million has been recorded to reflect the actuarially determined present value of future payments anticipated from contract holders.

## 24. OTHER REVENUE

The following table (dollars in thousands) summarizes Other Revenue for the fiscal year ended June 30, 2008.

	<b>Assessments and Receipts for Support of Special Services</b>	<b>Fines, Forfeitures, Court Fees, Penalties, and Escheats</b>	<b>Receipts from Cities Counties, and Towns</b>	<b>Private Gifts, Grants, and Contracts</b>	<b>Sales of Property</b>
<b>Primary Government:</b>					
General	\$ 447	\$ 203,451	\$ 10,091	\$ 11	\$ 2,461
Major Special Revenue Funds:					
Commonwealth Transportation	18,624	12,703	88,292	21,142	-
Federal Trust	-	416	-	-	286
Literary	-	67,319	-	-	-
Nonmajor Governmental Funds	89,514	96,164	77,920	10,296	26,475
Major Enterprise Funds:					
Virginia College Savings Plan	-	-	-	-	-
Nonmajor Enterprise Funds	-	12,897	-	-	-
Internal Service Funds	-	583	-	-	-
Private Purpose	-	-	-	-	-
Pension and Other Employee Benefit Trust	-	-	-	-	-
<b>Total Primary Government</b>	<b>\$ 108,585</b>	<b>\$ 393,533</b>	<b>\$ 176,303</b>	<b>\$ 31,449</b>	<b>\$ 29,222</b>

	<b>Tobacco Master Settlement</b>	<b>Taxes</b>	<b>Smart Tag</b>	<b>Other (1)</b>	<b>Total Other Revenue</b>
<b>Primary Government:</b>					
General	\$ 53,684	\$ -	\$ -	\$ 61,834	\$ 331,979
Major Special Revenue Funds:					
Commonwealth Transportation	-	-	11,579	13,710	166,050
Federal Trust	-	-	-	50,270	50,972
Literary	-	-	-	95,112	162,431
Nonmajor Governmental Funds	-	-	-	164,759	465,128
Major Enterprise Funds:					
Virginia College Savings Plan	-	-	-	21	21
Nonmajor Enterprise Funds	-	12,531	-	1,804	27,232
Internal Service Funds	-	-	-	-	583
Private Purpose	-	-	-	344	344
Pension and Other Employee Benefit Trust	-	-	-	21,360	21,360
<b>Total Primary Government</b>	<b>\$ 53,684</b>	<b>\$ 12,531</b>	<b>\$ 11,579</b>	<b>\$ 409,214</b>	<b>\$ 1,226,100</b>

Note (1): \$85,007 (dollars in thousands) of the total amount recorded for the Literary fund is related to unclaimed property. \$21,070 (dollars in thousands) of the total amount recorded for pension and other employee benefit trust is related to the transfer of assets from Aetna insurance company to the Virginia Sickness and Disability Program when the relationship with Aetna was terminated.

## 25. PRIZES AND CLAIMS

The following table summarizes Prizes and Claims Expense for the fiscal year ended June 30, 2008.

*(Dollars in Thousands)*

	<u>Insurance Claims</u>	<u>Lottery Prize Expense</u>	<u>Total Prizes and Claims</u>
<b>Proprietary Funds:</b>			
Major Enterprise Funds:			
State Lottery	\$ -	\$ 781,860	\$ 781,860
Unemployment Compensation	432,805	-	432,805
Nonmajor Enterprise Funds	189,430	-	189,430
Total Enterprise Funds	<u>\$ 622,235</u>	<u>\$ 781,860</u>	<u>\$ 1,404,095</u>
Internal Service Funds	<u>\$ 1,003,431</u>	<u>\$ -</u>	<u>\$ 1,003,431</u>

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## 26. DEPRECIATION AND AMORTIZATION

The following table summarizes Depreciation and Amortization Expense for the fiscal year ended June 30, 2008.

*(Dollars in Thousands)*

	<u>Depreciation</u>	<u>Amortization</u>	<u>Total Depreciation and Amortization</u>
<b>Proprietary Funds:</b>			
Major Enterprise Funds:			
State Lottery	\$ 1,063	\$ -	\$ 1,063
Virginia College Savings Plan	62	-	62
Nonmajor Enterprise Funds	8,694	77	8,771
Total Enterprise Funds	<u>\$ 9,819</u>	<u>\$ 77</u>	<u>\$ 9,896</u>
Internal Service Funds	<u>\$ 17,751</u>	<u>\$ -</u>	<u>\$ 17,751</u>

## 27. OTHER EXPENSES

The following table summarizes Other Expenses for the fiscal year ended June 30, 2008.

*(Dollars in Thousands)*

	<b>Grants and Distributions To Localities</b>	<b>Expendable Equipment/ Improvements</b>	<b>Other (1)</b>	<b>Total Other Expenses</b>
<b>Proprietary Funds:</b>				
Major Enterprise Funds:				
Virginia College Savings Plan	\$ -	\$ 263	\$ 35	\$ 298
Nonmajor Enterprise Funds	62	1,957	2,968	4,987
Total Enterprise Funds	<u>\$ 62</u>	<u>\$ 2,220</u>	<u>\$ 3,003</u>	<u>\$ 5,285</u>
Internal Service Funds	<u>\$ 1,237</u>	<u>\$ 7,114</u>	<u>\$ 5,562</u>	<u>\$ 13,913</u>
Pension and Other Employee Benefit Trust (2)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 5,860</u>	<u>\$ 5,860</u>

Note (1): \$5,100 (dollars in thousands) can be attributed to expenses related to closing cases in the Risk Management internal service fund.

Note (2): Fiduciary expenses of \$5,860 (dollars in thousands) are not included in the Government-wide Statement of Activities.

## 28. OTHER NON-OPERATING REVENUE/EXPENSES

The following table summarizes Other Non-Operating Revenue/Expenses for the fiscal year ended June 30, 2008.

*(Dollars in Thousands)*

	<b>Loss on Sale of Capital Assets</b>	<b>Expenses for Securities Lending Transactions</b>	<b>Other (1)</b>	<b>Total Other Non- Operating Revenue/ Expenses</b>
<b>Proprietary Funds:</b>				
Major Enterprise Funds:				
State Lottery	\$ -	\$ (2,340)	\$ 871	\$ (1,469)
Virginia College Savings Plan	-	(537)	-	(537)
Nonmajor Enterprise Funds	-	(1,979)	(490)	(2,469)
Total Enterprise Funds	<u>\$ -</u>	<u>\$ (4,856)</u>	<u>\$ 381</u>	<u>\$ (4,475)</u>
Internal Service Funds	<u>\$ (843)</u>	<u>\$ (3,898)</u>	<u>\$ 2,805</u>	<u>\$ (1,936)</u>

Note (1): \$2,060 (dollars in thousands) is related to revenues associated with asset transfers in the Virginia Information Technologies Agency internal service fund.

## 29. TRANSFERS

The following table summarizes Transfers In and Transfers Out for the fiscal year ended June 30, 2008 (dollars in thousands).

<b>Transfers In (Reported In):</b>					
<b>Transfers Out (Reported In):</b>	<b>General</b>	<b>Commonwealth Transportation</b>	<b>Federal Trust</b>	<b>Literary Fund</b>	<b>Nonmajor Governmental Funds</b>
<b>Primary Government</b>					
General	\$ -	\$ 327,935	\$ -	\$ -	\$ 372,926
Major Special Revenue Funds:					
Commonwealth Transportation	19,598	-	707	-	272,363
Federal Trust	209	20,663	-	-	223
Nonmajor Governmental Funds	44,289	1,002	345	-	6,973
Major Enterprise Funds:					
State Lottery	455,259	-	-	10,479	-
Virginia College Savings Plan	10	-	-	-	-
Unemployment Compensation	-	-	12,970	-	-
Nonmajor Enterprise Funds	113,297	-	60	1	2,967
Internal Service Funds	82	-	-	-	886
<b>Total Primary Government</b>	<b>\$ 632,744</b>	<b>\$ 349,600</b>	<b>\$ 14,082</b>	<b>\$ 10,480</b>	<b>\$ 656,338</b>

Transfers are used to (1) move revenues from the fund that the *Code of Virginia* or budget requires to collect them to the fund that the *Code of Virginia* or budget requires to expend them; (2) move receipts restricted for debt service from the funds holding the resources to the debt service fund as principal and interest payments become due; (3) move unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; and (4) reimburse the General Fund for expenses incurred on behalf of nongeneral funds.

During the fiscal year, the following significant transfers were made that do not occur on a routine basis or are inconsistent with the activities of the fund making the transfer.

- Various nongeneral funds transferred approximately \$12.2 million to the General Fund as required by Chapter 847, 2008 Acts of Assembly.
- The Department of Motor Vehicles transferred certain fees of approximately \$2.5 million to the General Fund as required by Chapter 847, 2008 Acts of Assembly.

## 30. ON-BEHALF PAYMENTS

Higher education institutions (component units) recognized various foundation and association on-behalf payments for fringe benefits and salaries during fiscal year 2008 totaling \$1,031,187. This activity was recorded as Program Revenue – Operating Grants and Contributions in the amount of \$1,017,437; and Program Revenue – Charges for Services in the amount of \$13,750, with corresponding expenses.

## 31. ENDOWMENTS

Donor restricted endowments reside primarily within the higher education institutions. The net appreciation available for expenditure is \$1,087,321,041, and of this amount, \$1,085,657,496 is reported as restricted net assets and \$1,663,545 is reported as unrestricted net assets. The *Code of Virginia* authorizes acceptance of donations. The governing boards of these entities and the donor agreements determine whether net appreciation can be spent and the accepted spending rate. These policies are entity specific and vary with each institution.

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<b>Unemployment Compensation Fund</b>	<b>Nonmajor Enterprise Funds</b>	<b>Internal Service Funds</b>	<b>Total Primary Government</b>
\$ -	\$ -	\$ -	\$ 700,861
-	-	311	292,979
1,640	38	-	22,773
-	141	369	53,119
-	-	-	465,738
-	-	-	10
-	-	-	12,970
-	31	-	116,356
1	-	-	969
<u>\$ 1,641</u>	<u>\$ 210</u>	<u>\$ 680</u>	<u>\$ 1,665,775</u>

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### 32. CASH FLOWS – ADDITIONAL DETAILED INFORMATION

The following table (dollars in thousands) summarizes specific cash flows for the fiscal year ended June 30, 2008.

	State Lottery	Virginia College Savings Plan	Unemployment Compensation
Cash Flows Resulting from:			
Payments for Prizes, Claims, and Loss Control:			
Lottery Prizes	\$ (788,285)	\$ -	\$ -
Claims and Loss Control	-	-	(428,447)
Total	<u>\$ (788,285)</u>	<u>\$ -</u>	<u>\$ (428,447)</u>
Other Operating Revenues:			
Other Operating Revenue	\$ -	\$ 21	\$ -
Total	<u>\$ -</u>	<u>\$ 21</u>	<u>\$ -</u>
Other Operating Expenses:			
Other Operating Expenses (1)	\$ -	\$ (35)	\$ -
Total	<u>\$ -</u>	<u>\$ (35)</u>	<u>\$ -</u>
Other Noncapital Financing Receipt Activities:			
Advances/Contributions from the Commonwealth	\$ 5,000	\$ -	\$ -
Receipts from Taxes	-	-	-
Other Noncapital Financing Receipt Activities	3,132	-	-
Total	<u>\$ 8,132</u>	<u>\$ -</u>	<u>\$ -</u>
Other Noncapital Financing Disbursement Activities:			
Repayments of Advances/Contributions from the Commonwealth	\$ (6,000)	\$ -	\$ -
Other Noncapital Financing Disbursement Activities	-	-	-
Total	<u>\$ (6,000)</u>	<u>\$ -</u>	<u>\$ -</u>
Other Capital and Related Financing Receipt Activities:			
Other Capital and Related Financing Receipt Activities	\$ -	\$ -	\$ -
Total	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Other Capital and Related Financing Disbursement Activities:			
Disbursements for Capital Expenditures	\$ -	\$ -	\$ -
Total	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

Note (1): \$5,100 (dollars in thousands) can be attributed to disbursements related to closing cases in the Risk Management internal service fund.

Nonmajor Enterprise Funds	Total Enterprise Funds	Internal Service Funds
\$ -	\$ (788,285)	\$ -
(185,728)	(614,175)	(916,983)
<u>\$ (185,728)</u>	<u>\$ (1,402,460)</u>	<u>\$ (916,983)</u>
\$ 8,124	\$ 8,145	\$ 583
<u>\$ 8,124</u>	<u>\$ 8,145</u>	<u>\$ 583</u>
\$ (557)	\$ (592)	\$ (9,074)
<u>\$ (557)</u>	<u>\$ (592)</u>	<u>\$ (9,074)</u>
\$ 31,494	\$ 36,494	\$ -
149,798	149,798	-
101	3,233	226
<u>\$ 181,393</u>	<u>\$ 189,525</u>	<u>\$ 226</u>
\$ (35,023)	\$ (41,023)	\$ -
(344)	(344)	-
<u>\$ (35,367)</u>	<u>\$ (41,367)</u>	<u>\$ -</u>
\$ -	\$ -	\$ 24
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 24</u>
\$ (385)	\$ (385)	\$ (632)
<u>\$ (385)</u>	<u>\$ (385)</u>	<u>\$ (632)</u>

### 33. TOBACCO SETTLEMENT AND SECURITIZATION

On November 23, 1998, 46 states' Attorneys General and the major tobacco companies signed a proposed settlement that reimburses states for smoking-related medical expenses paid through Medicaid and other health care programs. The Commonwealth could receive approximately \$4.1 billion over the next 25 years. The settlement was approved in a Consent Decree in December 1998. On March 29, 1999, the General Assembly enacted a law approving the establishment of the Virginia Tobacco Indemnification and Community Revitalization Commission (commission), in compliance with the Consent Decree, to help communities in Virginia hurt by the decline of tobacco.

The commission was established for the purposes of determining the appropriate recipients of monies in the Tobacco Indemnification and Community Revitalization Fund. The monies are to be used to provide payments to tobacco farmers as compensation for the tobacco equipment and barns and lost tobacco production opportunities associated with a decline in quota. The monies are also to be used to revitalize tobacco dependent communities.

The General Assembly also created The Virginia Tobacco Settlement Foundation (foundation). The purpose of the foundation is to determine the appropriate recipients of monies in the Virginia Tobacco Settlement Fund. The foundation will also be responsible for distributing monies for the purposes provided in the legislation. Disbursements can be made to assist in financing efforts to restrict the use of tobacco products by minors, through educational and awareness programs describing the health effects of tobacco use on minors, and laws restricting the distribution of tobacco products to minors. The Virginia Tobacco Indemnification and Community Revitalization Commission and the Virginia Tobacco Settlement Foundation are included in the Comprehensive Annual Financial Report as component units.

Additionally, the General Assembly created two special non-reverting funds. The Tobacco Settlement monies are accounted for in these funds and the General Fund. Fifty percent of the Settlement monies will be deposited into the Tobacco Indemnification and Community Revitalization Fund. Ten percent of the Settlement monies will be deposited into the Virginia Tobacco Settlement Fund. The remaining 40 percent will be reported in the General Fund.

In May 2005, pursuant to a Purchase and Sale Agreement with the Commonwealth, acting as an agent on behalf of the Tobacco Indemnification and Community Revitalization Commission (commission), the Commonwealth sold to the Tobacco Settlement Financing Corporation (corporation) 25 percent of its future right, title and interest in the Tobacco Settlement Revenues (TSRs). In May 2007, pursuant to a Purchase and Sale Agreement with the Commonwealth, acting as an agent on behalf of the commission, the Commonwealth sold to the Tobacco Settlement

Financing Corporation the remaining 25 percent of its future right, title and interest in the TSRs. Specifically, these rights include all of the 50 percent share of the TSRs received by the commission starting May 15, 2005, and in perpetuity under the Master Settlement Agreement.

Consideration paid by the corporation to the commission for TSRs consisted of a cash amount deposited into an endowment to fund the long-term spending plan approved by the commission. The bonds of the corporation are asset-backed instruments secured solely by the TSRs, and the corporation's right to receive TSRs is expected to produce funding for its obligations.

The commission is a discrete component unit of the Commonwealth and the corporation is disclosed as a related organization.

### 34. INFORMATION TECHNOLOGY INFRASTRUCTURE PARTNERSHIP – NORTHROP GRUMMAN

The Comprehensive Infrastructure Agreement (CIA) is a contract between the Commonwealth of Virginia (Commonwealth) acting through the Virginia Information Technologies Agency (VITA) and Northrop Grumman Information Technology, Inc (NG). The CIA began July 1, 2006, for an initial term of ten years, and the Commonwealth may renew the CIA for one three-year renewal term. The Commonwealth's primary goal is to significantly improve the Commonwealth's IT infrastructure and the manner in which such infrastructure is operated, supported, and maintained.

The services and activities required to provide the Commonwealth the appropriate level of service are provided in the following infrastructure service towers: Desktop Computing Services; Data Network Services; Voice and Video Telecom Services; Mainframe and Server Services; Help Desk Services; Messaging Services; Security Services; and, Application Services. VITA made payments to NG of \$230.5 million during the fiscal year and will make additional payments of approximately \$1.7 billion over the next eight fiscal years.

The Commonwealth may terminate the CIA due to a variety of reasons including the Commonwealth's convenience; a significant change of control in the equity interests in NG; NG's failure to implement satisfactory improvements; or, NG's failure to prevent service interruption of 15 days or more. In these instances, the Commonwealth will be required to pay exit fees as outlined in the CIA. Additional causes for termination that do not require the payment of exit fees are NG's default on the CIA terms, the Commonwealth's lack of funds, or NG's incurrence of liabilities equal to or more than 75% of the direct damages cap. NG may terminate the CIA only if the Commonwealth owes an aggregate amount of at least \$100 million that is more than 30 days past due and not being disputed in good faith. The Commonwealth may be required to pay exit fees if NG terminates the CIA. Any applicable exit fees

will be computed at the termination of the agreement based upon the number of service units in place at the time of termination. Accordingly, as service units change on a recurring basis, it is not possible to quantify exit fees. However, any exit fees resulting from the termination of the agreement are expected to be significant to the Commonwealth. Further, if the Commonwealth and NG terminate the business relationship at the conclusion of the CIA term, the Commonwealth will incur significant costs to obtain the IT infrastructure necessary to continue the Commonwealth's operations

### **35. OXYCONTIN SETTLEMENTS**

During fiscal year 2007, lawsuits were filed related to OxyContin. As a result, the Commonwealth was party to three separate plea agreements. One agreement provided \$20 million for a prescription monitoring program. These amounts are recorded in the Prescription Monitoring Permanent Fund (nonmajor) as the principal must remain intact. Under the terms of the second agreement, the Office of the Attorney General received \$39.8 million to be used by the Virginia Medicaid Fraud Control Unit. This amount is recorded as revenue in the Other Special Revenue Fund (nonmajor) in fiscal year 2008. Under the terms of the third agreement, the Department of State Police will receive \$44.2 million during fiscal years 2008 and 2009 to assist with enforcement activities, training, and equipment purchases. \$38.6 million was received in fiscal year 2008 and \$5.6 million will be received in fiscal year 2009.

### **36. CONTINGENCIES**

#### **A. Grants and Contracts**

The Commonwealth has received federal grants for specific purposes that are subject to review and audit by the grantor agencies. Claims against these resources are generally conditional upon compliance with the terms and conditions of grant agreements and applicable federal regulations, including the expenditure of resources for allowable purposes. Any disallowance resulting from a federal audit may become a liability of the Commonwealth.

Institutions of higher education (component units) and other state agencies are required to comply with various federal regulations issued by the Office of Management and Budget, if such agencies are recipients of federal grants, contracts, or other sponsored agreements. Failure to comply with certain requirements of these regulations may result in questions concerning the allowability of related direct and indirect charges pursuant to such agreements. It is believed that the ultimate disallowance pertaining to these regulations, if any, will be immaterial to the overall financial condition of the Commonwealth.

The U.S. Department of Health and Human Services (DHHS) Office of the Inspector General

conducted a review and indicated that the Commonwealth's Statewide Indirect Cost Allocation Plan rates have allowed over-recoveries in the internal service funds. The U.S. DHHS has received the 2009 cost allocation plan, which is based on state fiscal year 2007 data. The Commonwealth believes this liability has the potential to total \$950,954 as of June 30, 2008.

Virginia's combined overpayment and underpayment food stamp error rate for federal fiscal year 2007 was 6.47 percent. The national average combined error rate was 5.64 percent. A liability amount is established when, for the second or subsequent consecutive fiscal year, the USDA determines there is a 95 percent probability a state's payment error rate exceeds 105 percent of the national performance measure. Virginia fell within the tolerance level for 2007. Therefore, 2007 will not count as a first year of potential liability.

However, as of June 30, 2008, there is an outstanding liability of \$355,258. This liability results from a USDA review of reinvestment expenditures made in accordance with reinvestment agreements for federal fiscal years 1994-1996. The Department of Social Services program improvement plan was approved by the USDA in October 2006.

#### **B. Litigation**

The Commonwealth is named as a party in legal proceedings and investigations that occur in the normal course of governmental operations, some involving substantial amounts. It is not possible at the present time to estimate the ultimate outcome or liability, if any, of the Commonwealth in respect to the various proceedings; however, it is believed that any ultimate liability resulting from these suits or investigations will not have a material, adverse effect on the financial condition of the Commonwealth.

#### **C. Subject to Appropriation**

Both the primary government and the discretely presented component units enter into agreements and issue debt secured solely by future appropriations from the General Fund of the Commonwealth. The primary government has leases and other agreements of such debt of \$1.9 billion. The discretely presented component units have such debt of \$947.4 million.

#### **D. Bailment Inventory**

The Department of Alcoholic Beverage Control (ABC) houses and controls bailment inventory in the warehouse and is therefore responsible for the exercise of reasonable care to preserve the inventory until it is purchased by ABC or returned to the supplier. ABC uses the bailment system for payment of merchandise for resale. ABC initiates payments to the vendors based on shipments from

the ABC warehouse to the retail stores, rather than receipt of invoice from the vendor. At June 30, 2008, the bailment inventory was valued at \$38,352,876.

#### **E. Loan Guarantees**

The Virginia Small Business Financing Authority (nonmajor component unit) has a loan guaranty program which provides guarantees up to the lesser of \$500,000 or 75 percent of a bank loan for lines of credit and short-term working capital loans for small businesses. As of June 30, 2008, the loan guaranty program has guarantees outstanding of \$2.6 million. In addition, the Department of Minority Business Enterprise fund provides loan guarantees up to 90 percent of a bank loan for lines of credit and short-term working capital loans for minority businesses. As of June 30, 2008, there was \$122,380 in outstanding guarantees.

The Assistive Technology Loan Fund Authority (nonmajor component unit) has an alternative financing program which provides guarantees of loans issued by its financial partner, SunTrust Bank. As of June 30, 2008, there was approximately \$1.2 million of loans issued in which it was the guarantor.

### **37. SUBSEQUENT EVENTS**

The financial markets began a period of considerable disruption and volatility in mid-September. On September 15, 2008, Lehman Brothers filed for bankruptcy and Bank of America announced a buyout of Merrill Lynch. On September 16, shares in the Reserve Primary Fund fell to under one dollar, and the Federal government seized control of AIG with an \$85 billion bailout. By month end, Washington Mutual became the largest failure of a U. S. bank. Market uncertainties caused investors to sell off money market funds in favor of Treasury securities. By mid-October, tax-exempt short-term and long-term rates had increased dramatically from their pre-September 15 levels.

Due to this environment, many issuers, including the Commonwealth, postponed bond issues scheduled for this period in the hope that markets would regain stability. By late October, tax-exempt markets showed considerable improvement.

#### **Primary Government**

#### **Other**

On November 1, 2008, the control of the Dulles Toll Road transferred from the Virginia Department of Transportation (VDOT) to the Metropolitan Washington Airports Authority (MWAA). The terms of the agreement transferred the rights to operate the Dulles Toll Road from VDOT to MWAA for a 50-year term in consideration of MWAA's agreement to repay or defease all of the outstanding series of bonds of the

Commonwealth relating to financing of the construction and maintenance of the toll road and to pay off the outstanding note issued by the Virginia State Highway and Transportation Commission of the Commonwealth of Virginia in favor of Fairfax County, Virginia, in the principal amount of \$4,325,000. MWAA is required to use the toll revenues to fund the Dulles Corridor Metrorail project and other transportation improvements in the Dulles Corridor. Prior to the effective date of this transition, the outstanding note to Fairfax County was paid in full and funding was transferred to the Department of the Treasury to fund an escrow for the defeasance of the outstanding bonds (Series 1989A and series 2002). During the transition period, which may last for up to a year or more, VDOT will operate the Dulles Toll Road on behalf of MWAA.

#### **Investment**

The volatile and unfavorable conditions in the financial markets have adversely affected the Commonwealth's investment portfolios. As of November 14, 2008, it is estimated that the value of the portfolio including VRS, taken as a whole has declined approximately \$25.0 billion or 26 percent since June 30. The majority of the valuation decline results directly from the market conditions. The Commonwealth has taken steps to mitigate the risk of loss by monitoring exposure in various asset classes and making adjustments within approved investment policies. While the Commonwealth currently has four financially impaired holdings, there is no significant financial risk to the Commonwealth.

#### **Debt**

On November 25, 2008, the Commonwealth issued \$270,865,000 in General Obligation Bonds, Series 2008B to fund capital projects for educational facilities, parks and recreational facilities of the Commonwealth, revenue-producing projects at various institutions of higher education, and to refinance \$52,150,000 in General Obligation Refunding Bonds, Series 1998.

The Virginia Public Building Authority had planned to issue its Public Facilities Revenue Bonds, Series 2008B in early October. The issue was postponed and is expected to be issued in December 2008. The bonds will be used to finance or refinance the acquisition, construction, improvement, rehabilitation, furnishing, and equipping of various public facilities for use by the Commonwealth and its agencies or the Commonwealth's share of various regional and local jails and juvenile detention facility projects.

#### **Component Units**

#### **Debt**

In July 2008, the Virginia Resource Authority issued Clean Water Revolving Fund Revenue Bonds in the amount of \$181,280,000, dated August 14, 2008 with a final due date of October 1, 2031.

In July 2008, Hampton Roads Sanitation District was advised that a \$30 million loan has been authorized from the Virginia Water Facilities Revolving Fund to partially fund improvements at the York River Treatment Plant. The 20-year loan has an interest rate of 3.55 percent. Hampton Roads Sanitation District has not yet closed on the loan.

In November 2008, the Virginia Resources Authority as part of the Virginia Pooled Financing Program issued \$215,449,000 Infrastructure Revenue Bonds. Of this amount, \$147,495,000 were Senior Series 2008B and \$67,945,000 were Subordinate Series 2008B. The Subordinate Series are backed by the Commonwealth's Moral Obligation pledge.

In November 2008, the Virginia Housing Development Authority issued \$55,500,706 of Commonwealth Mortgage Bonds Pass Through Certificates 2008 Series C with an effective rate of 6.3 percent maturing on June 25, 2038. In addition, in December 2008, the Virginia Housing Development Authority expects to issue approximately \$300 million of Commonwealth Mortgage Bonds Series 2008DE.

The Virginia Public School Authority plans to issue \$118,930,000 of School Financing Bonds (1997 Resolution) Series 2008B to purchase certain general obligation local school bonds to finance capital projects for public schools. The bonds are expected to be issued in December 2008. The Authority also plans to sell approximately \$67,000,000 in a stand-alone issue for Fluvanna County in December 2008.

### **Investment**

The volatile and unfavorable conditions in the financial markets have adversely affected the significant component units' investment portfolios as well. As of November 14, 2008, it is estimated that the value of the component unit portfolio has declined approximately \$1.7 billion or 15 percent since June 30. While the majority of the valuation decline results directly from the market conditions, approximately \$260.7 million or 15 percent of the decline is due to operational outflows in excess of inflows between July 1 and November 14, 2008. The component units have taken steps to mitigate the risk of loss by monitoring exposure in various asset classes and making adjustments within approved investment policies. While the component units currently have one financially impaired holding, there is no significant financial risk to the component units.



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## Required Supplementary Information

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**Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual –  
General and Major Special Revenue Funds**

Fiscal Year Ended June 30, 2008  
(Dollars in Thousands)

	General Fund			Final/Actual Variance Positive (Negative)
	Original Budget	Final Budget	Actual	
<b>Revenues:</b>				
<b>Taxes:</b>				
Individual and Fiduciary Income	\$ 10,515,300	\$ 10,171,300	\$ 10,114,833	\$ (56,467)
Sales and Use	3,493,100	3,325,200	3,302,181	(23,019)
Corporation Income	794,900	699,100	807,852	108,752
Motor Fuel	-	-	-	-
Motor Vehicle Sales and Use	-	-	-	-
Deeds, Contracts, Wills, and Suits	554,900	495,500	456,348	(39,152)
Premiums of Insurance Companies	411,100	418,400	396,858	(21,542)
Alcoholic Beverage Sales	163,000	170,000	168,862	(1,138)
Tobacco Products	185,200	183,700	183,946	246
Estate	129,400	118,500	153,378	34,878
Public Service Corporations	95,100	88,000	96,390	8,390
Other Taxes	27,600	23,600	15,459	(8,141)
Rights and Privileges	66,600	68,800	67,449	(1,351)
Sales of Property and Commodities	100	5,100	2,460	(2,640)
Assessments and Receipts for Support of Special Services	400	300	461	161
Institutional Revenue	8,800	7,500	7,590	90
Interest, Dividends, and Rents	251,777	227,574	252,284	24,710
Fines, Forfeitures, Court Fees, Penalties, and Escheats	198,200	202,400	195,716	(6,684)
Federal Grants and Contracts	-	-	-	-
Receipts from Cities, Counties, and Towns	10,200	10,300	10,091	(209)
Private Donations, Gifts and Contracts	-	-	31	31
Tobacco Master Settlement	52,929	54,006	53,684	(322)
Other	67,550	73,838	63,844	(9,994)
<b>Total Revenues</b>	<b>17,026,156</b>	<b>16,343,118</b>	<b>16,349,717</b>	<b>6,599</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General Government	2,047,158	1,832,064	1,789,768	42,296
Education	7,980,285	7,863,398	7,822,396	41,002
Transportation	44	52,042	25,971	26,071
Resources and Economic Development	298,438	353,333	329,729	23,604
Individual and Family Services	4,281,480	4,275,525	4,255,474	20,051
Administration of Justice	2,312,213	2,439,998	2,424,790	15,208
Capital Outlay	256,590	511,963	370,552	141,411
<b>Total Expenditures</b>	<b>17,176,208</b>	<b>17,328,323</b>	<b>17,018,680</b>	<b>309,643</b>
Revenues Over (Under) Expenditures	(150,052)	(985,205)	(668,963)	316,242
<b>Other Financing Sources (Uses):</b>				
<b>Transfers:</b>				
Transfers In	556,221	621,173	634,513	13,340
Transfers Out	(554,145)	(702,134)	(700,861)	1,273
<b>Total Other Financing Sources (Uses)</b>	<b>2,076</b>	<b>(80,961)</b>	<b>(66,348)</b>	<b>14,613</b>
Revenues and Other Sources Over (Under) Expenditures and Other Uses	(147,976)	(1,066,166)	(735,311)	330,855
<b>Fund Balance, July 1</b>	<b>2,955,101</b>	<b>2,955,101</b>	<b>2,955,101</b>	<b>-</b>
<b>Fund Balance, June 30</b>	<b>\$ 2,807,125</b>	<b>\$ 1,888,935</b>	<b>\$ 2,219,790</b>	<b>\$ 330,855</b>

See notes on page 165 in this section.

**Special Revenue Funds**

**Commonwealth Transportation Fund**

Original Budget	Final Budget	Actual	Final/Actual Variance Positive (Negative)
\$ -	\$ -	\$ -	\$ -
513,488	548,571	503,048	(45,523)
-	-	-	-
904,071	916,484	891,410	(25,074)
597,092	618,790	533,761	(85,029)
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
61,246	42,014	36,699	(5,315)
425,971	543,091	604,811	61,720
556	556	3,536	2,980
20,147	18,983	18,630	(353)
-	-	-	-
31,069	166,622	92,872	(73,750)
11,029	10,333	12,514	2,181
1,189,318	1,223,351	879,850	(343,501)
204,129	237,679	82,276	(155,403)
-	-	21,142	21,142
-	-	-	-
1,497	26,280	26,713	433
<u>3,959,613</u>	<u>4,352,754</u>	<u>3,707,262</u>	<u>(645,492)</u>
2,303	2,387	2,234	153
2,400	2,400	2,400	-
3,919,643	4,506,274	3,777,444	728,830
15,428	17,541	16,245	1,296
-	-	-	-
7,958	7,958	7,958	-
63,739	68,286	42,024	26,262
4,011,471	4,604,846	3,848,305	756,541
(51,858)	(252,092)	(141,043)	111,049
170,700	327,935	349,600	21,665
(287,719)	(428,976)	(292,979)	135,997
(117,019)	(101,041)	56,621	157,662
(168,877)	(353,133)	(84,422)	268,711
1,876,376	1,876,376	1,876,376	-
<u>\$ 1,707,499</u>	<u>\$ 1,523,243</u>	<u>\$ 1,791,954</u>	<u>\$ 268,711</u>

Continued on next page

**Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual –  
General and Major Special Revenue Funds** (Continued from previous page)

Fiscal Year Ended June 30, 2008  
(Dollars in Thousands)

	Special Revenue Funds			
	Federal Trust			Final/Actual Variance Positive (Negative)
	Original Budget	Final Budget	Actual	
<b>Revenues:</b>				
<b>Taxes:</b>				
Individual and Fiduciary Income	\$ -	\$ -	\$ -	\$ -
Sales and Use	-	-	-	-
Corporation Income	-	-	-	-
Motor Fuel	-	-	-	-
Motor Vehicle Sales and Use	-	-	-	-
Deeds, Contracts, Wills, and Suits	-	-	-	-
Premiums of Insurance Companies	-	-	-	-
Alcoholic Beverage Sales	-	-	-	-
Tobacco Products	-	-	-	-
Estate	-	-	-	-
Public Service Corporations	-	-	-	-
Other Taxes	-	-	-	-
Rights and Privileges	40	20	-	(20)
Sales of Property and Commodities	438	485	286	(199)
Assessments and Receipts for Support of Special Services	-	-	-	-
Institutional Revenue	-	-	-	-
Interest, Dividends, and Rents	358	2,639	3,053	414
Fines, Forfeitures, Court Fees, Penalties, and Escheats	43	384	426	42
Federal Grants and Contracts	5,393,949	5,567,677	5,684,267	116,590
Receipts from Cities, Counties, and Towns	-	-	-	-
Private Donations, Gifts and Contracts	-	-	-	-
Tobacco Master Settlement	-	-	-	-
Other	30,216	28,477	60,825	32,348
<b>Total Revenues</b>	<b>5,425,044</b>	<b>5,599,682</b>	<b>5,748,857</b>	<b>149,175</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General Government	123,128	153,966	114,153	39,813
Education	804,187	909,240	867,297	41,943
Transportation	34,017	23,025	13,644	9,381
Resources and Economic Development	154,443	165,325	123,634	41,691
Individual and Family Services	4,235,239	4,261,387	4,572,825	(311,438)
Administration of Justice	58,815	62,951	38,290	24,661
Capital Outlay	15,172	23,745	10,323	13,422
<b>Total Expenditures</b>	<b>5,425,001</b>	<b>5,599,639</b>	<b>5,740,166</b>	<b>(140,527)</b>
Revenues Over (Under) Expenditures	43	43	8,691	8,648
<b>Other Financing Sources (Uses):</b>				
<b>Transfers:</b>				
Transfers In	-	-	14,082	14,082
Transfers Out	(43)	(43)	(22,773)	(22,730)
<b>Total Other Financing Sources (Uses)</b>	<b>(43)</b>	<b>(43)</b>	<b>(8,691)</b>	<b>(8,648)</b>
Revenues and Other Sources Over (Under) Expenditures and Other Uses	-	-	-	-
<b>Fund Balance, July 1</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund Balance, June 30</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

See notes on page 165 in this section.

**Notes for Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – General and Major Special Revenue Funds**

**1. BASIS OF BUDGETING VS. MODIFIED ACCRUAL BASIS FUND BALANCE (1)**

Since the presentation of financial data on the basis of budgeting differs from that presented under accounting principles generally accepted in the United States of America, a schedule reconciling the fund balance on a budgetary basis at June 30, 2008, to the fund balance on a modified accrual basis follows.

	General Fund	Commonwealth Transportation Fund	Federal Trust Fund
Fund Balance, Basis of Budgeting	\$ 2,219,790	\$ 1,791,954	\$ -
Adjustments from Budget to Modified Accrual, Undesignated:			
Accrued Revenues:			
Taxes	571,892	137,364	-
Tax Refunds	(419,980)	-	-
Other Revenue/Other Sources	(14,936)	141,268	465,094
Deferred Taxes (2)	(194,497)	-	-
Medicaid Payable	(213,501)	-	(213,481)
Accrued Expenditures/Other Uses	(745,849)	(226,990)	(164,945)
Fund Balance, Modified Accrual Basis	<u>\$ 1,202,919</u>	<u>\$ 1,843,596</u>	<u>\$ 86,668</u>

1. As discussed in Note 1.E., the Literary Fund has no approved budget.
2. See also Note 1.Q.

**2. APPROPRIATIONS**

The amounts presented in the Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – General and Major Special Revenue Funds are principally on a cash basis and represent the original budget adopted by the General Assembly and all supplemental appropriations and transfers. The following schedule reconciles original appropriations to the final adjusted expenditure appropriations for the General Fund and Major Special Revenue Funds, at June 30, 2008, except the Literary Fund which has no approved budget.

<i>(Dollars in Thousands)</i>	General Fund (10)	Commonwealth Transportation Fund	Federal Trust Fund (11)
Appropriations (1)	\$ 17,176,208	\$ 4,011,471	\$ 5,425,001
Supplemental Appropriations:			
Reappropriations (2)	1,168,709	63,739	27,695
Subsequent Executive (3)	53,417	277,356	229,109
Subsequent Legislative (4)	(40,577)	288,916	(42,567)
Capital Outlay and Operating Reversions (5)	(11,132)	(93)	(265)
Deficit (6)	3,413	-	-
Transfers (7)	(843,205)	160,211	(11,528)
Capital Outlay Adjustment (8)	(178,510)	(59,125)	(27,806)
Debt Service Adjustment (9)	-	(137,629)	-
Appropriations, as adjusted	<u>\$ 17,328,323</u>	<u>\$ 4,604,846</u>	<u>\$ 5,599,639</u>

1. Represents the budget appropriated through Chapter 847, 2007 Acts of Assembly, as amended by Chapter 847, 2008 Acts of Assembly.
2. Actions taken to reappropriate any prior year unexpended balances per authority of the language in the Appropriation Act.
3. Actions taken by the Governor to carry forward any prior year unexpended balances, sum sufficient authority, and year 2 to year 1 reductions (General Fund) and actions taken to appropriate any additional revenues collected so that they can be legally spent (Special Revenue Funds).
4. Actions taken by the Governor and the General Assembly to adjust the budget.
5. Represents reversions of unexpended capital outlay and operating balances.
6. Represents additional appropriations authorized by the Governor to prevent agencies from incurring deficits. This deficit appropriation relates to the payment of startup costs for the Northern Virginia and Hampton Roads Transportation Authorities and the Sitter-Barfoot Veterans Care Center.
7. Represents transfers required by the Appropriation Act. Transfers out are reduced by approximately \$1.7 billion (General Fund) and \$2.3 million (Commonwealth Transportation Fund) for transfers to component units and fiduciary funds that have been reclassified as expenditures in accordance with GASB Statement No. 34.
8. Capital outlay appropriations cover the projects' lives and usually extend beyond the current fiscal year. These amounts have been adjusted to report the amount authorized for expenditure during the current fiscal year.
9. The Special Revenue Commonwealth Transportation Fund appropriations have been adjusted for debt service.
10. Prior year reversions of \$444 million are included in the accounting system for monitoring, but do not represent current year appropriations and are not in this schedule.
11. Appropriations do not include food stamp issuances of \$590 million since this is a noncash item; however, this amount is included in actual expenditures.

## Funding Progress for Defined Benefit Pension Plans

(Dollars in Millions)

Actuarial Valuation Date June 30	Actuarial Value of Assets [a]	Actuarial Accrued Liability (AAL) Entry Age [b]	Unfunded AAL (UAAL) [b-a]	Funded Ratio [a/b]	Covered Payroll [c]	UAAL as a Percentage of Covered Payroll [b-a]/[c]
<b>Virginia Retirement System (VRS) **</b>						
2007	\$ 47,815	\$ 58,116	\$ 10,301	82.3%	\$ 13,834	74.5%
2006	42,669	52,822	10,153	80.8%	13,002	78.1%
* 2005	40,372	49,628	9,256	81.3%	12,212	75.8%
2004	39,691	43,958	4,267	90.3%	11,510	37.1%
2003	39,243	40,698	1,455	96.4%	10,885	13.4%
2002	38,957	38,265	(692)	101.8%	10,669	(6.5%)
2001	37,968	35,384	(2,584)	107.3%	10,145	(25.5%)
* 2000	34,392	32,643	(1,749)	105.4%	9,529	(18.4%)
1999	29,804	31,419	1,615	94.9%	9,138	17.7%
** 1998	25,481	29,027	3,546	87.8%	8,638	41.1%
<b>State Police Officers' Retirement System (SPORS)</b>						
2007	\$ 595	\$ 806	\$ 211	73.8%	\$ 101	208.9%
2006	539	730	191	73.8%	94	203.2%
* 2005	514	673	159	76.4%	91	174.7%
2004	510	656	146	77.9%	82	176.8%
2003	509	616	107	82.6%	79	135.4%
2002	508	595	87	85.4%	81	107.4%
2001	495	557	62	88.9%	83	74.7%
* 2000	441	513	72	86.0%	81	88.9%
1999	377	463	86	81.4%	77	111.7%
** 1998	322	425	103	75.8%	65	158.5%
<b>Virginia Law Officers' Retirement System (VaLORS)</b>						
2007	\$ 766	\$ 1,166	\$ 400	65.7%	\$ 341	117.3%
2006	656	1,096	440	59.9%	321	137.1%
* 2005	575	980	405	58.7%	307	131.9%
2004	509	927	418	54.9%	298	140.3%
2003	458	854	396	53.6%	292	135.6%
2002	418	806	388	51.9%	306	126.8%
2001	393	628	235	62.6%	320	73.4%
*** 2000	307	680	373	45.1%	315	118.4%
<b>Judicial Retirement System (JRS)</b>						
2007	\$ 340	\$ 442	\$ 102	76.9%	\$ 58	175.9%
2006	302	424	122	71.2%	54	225.9%
* 2005	288	402	114	71.6%	52	219.2%
2004	285	366	81	77.9%	48	168.8%
2003	282	348	66	81.0%	48	137.5%
2002	281	352	71	79.8%	48	147.9%
2001	277	342	65	81.0%	47	138.3%
* 2000	245	330	85	74.2%	45	188.9%
1999	210	302	92	69.5%	42	219.0%
** 1998	180	274	94	65.7%	39	241.0%

\* Revised economic and demographic assumptions due to experience study.

\*\* Change in benefit formula, unreduced early retirement age and in the actuarial amortization method.

\*\*\* The first actuarial valuation for the Virginia Law Officers' Retirement System, established on October 1, 1999, was performed as of June 30, 2000.

See Notes on following page.

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Notes:	Valuation Date:	June 30, 2007
	Actuarial Cost Method:	Entry Age Normal
	Amortization Method:	
	State Employees	Level percent, closed
	Teachers	Level percent, closed
	Political Subdivision Employees	Level percent, closed
	State Police / VA Law Officers / Judges	Level percent, closed
	Payroll Growth Rate:	
	State Employees	3.00%
	Teachers	3.00%
	Political Subdivision Employees	2.50%
	State Police / VA Law Officers / Judges	3.00%
	Remaining Amortization Period:	
	State Employees	20 years
	Teachers	20 years
	Political Subdivision Employees	20 years
	State Police / VA Law Officers / Judges	20 years
	Asset Valuation Method:	5 year Smoothed Market
	Actuarial Assumptions:	
	Investment Rate of Return (1)	7.50%
	Projected Salary Increases (1)	
	State Employees	3.75% to 5.60%
	Teachers	3.75% to 6.20%
	Political Subdivision Employees (Non-Hazardous Duty Employees)	3.75% to 5.60%
	Political Subdivision Employees (Hazardous Duty Employees)	3.50% to 4.75%
	State Police / VA Law Officers	3.50% to 4.75%
	Judges	3.50%
	Cost of Living Adjustments	2.50%

(1) Includes inflation at 2.50%.

**Schedule of Employer Contributions – Defined Pension Plans**

(Dollars in Millions)

Year Ended June 30	Annual Required Contribution	Percentage Contributed	Statutory Required Contribution	Percentage Contributed
<b>Virginia Retirement System (VRS)</b>				
2008 *	\$ 1,378,993	92.58%	\$ 1,276,645	100.00%
2007 *	1,299,606	85.89%	1,116,217	100.00%
2006 *	864,245	89.51%	773,553	100.00%
2005 *	810,944	85.26%	691,415	100.00%
2004 *	469,200	91.66%	430,064	100.00%
2003 *	450,766	67.61%	304,784	100.00%
2002 *	459,613	79.68%	366,239	100.00%
2001 *	630,458	99.99%	630,370	100.00%
2000 *	785,376	93.24%	732,273	100.00%
1999 *	738,051	85.64%	632,084	100.00%
<b>State Police Officers' Retirement System (SPORS)</b>				
2008 *	\$ 22,941	91.49%	\$ 20,989	100.00%
2007 *	19,402	84.31%	16,358	100.00%
2006 *	23,132	65.96%	15,258	100.00%
2005 *	21,946	65.96%	14,475	100.00%
2004 *	20,187	51.16%	10,328	100.00%
2003 *	19,866	44.20%	8,781	100.00%
2002 *	20,190	50.00%	10,095	100.00%
2001	20,420	100.00%	20,420	100.00%
2000 *	17,684	85.07%	15,044	100.00%
1999 *	16,088	69.87%	11,241	100.00%
<b>Virginia Law Officers' Retirement System (VaLORS)</b>				
2008 *	\$ 61,325	91.20%	\$ 55,929	100.00%
2007 *	56,190	86.03%	48,338	100.00%
2006 *	77,414	67.96%	52,611	100.00%
2005 *	74,301	67.96%	50,495	100.00%
2004 *	72,752	55.80%	40,596	100.00%
2003 *	72,699	48.00%	34,895	100.00%
2002 *	77,417	32.30%	25,006	100.00%
2001	51,072	100.00%	51,072	100.00%
2000 **	16,216	84.81%	13,753	100.00%
<b>Judicial Retirement System (JRS)</b>				
2008 *	\$ 23,599	94.86%	\$ 22,386	100.00%
2007 *	22,557	91.02%	20,530	100.00%
2006 *	23,871	67.89%	16,206	100.00%
2005 *	22,490	67.89%	15,269	100.00%
2004 *	21,341	71.18%	15,190	100.00%
2003 *	21,110	64.44%	13,604	100.00%
2002 *	21,282	50.00%	10,641	100.00%
2001	20,822	100.00%	20,822	100.00%
2000 *	15,075	99.07%	14,935	100.00%
1999 *	14,118	91.64%	12,938	100.00%

\* Contributions made by employers during the fiscal years ended June 30, 1999, 2000, 2001, 2002, 2003, 2004, 2005, 2006, 2007, and 2008 were not in all cases in accordance with the actuarially determined Annual Required Contribution (ARC), but they did meet the statutory requirements.

\*\* The VaLORS program went into effect on October 1, 1999.

**Funding Progress for Other Post-Employment Benefit Plans**

(Dollars in Millions)

<b>Actuarial Valuation Date June 30</b>	<b>Actuarial Value of Assets [a]</b>	<b>Actuarial Accrued Liability (AAL) [b]</b>	<b>Unfunded AAL (UAAL) [b-a]</b>	<b>Funded Ratio [a/b]</b>	<b>Covered Payroll [c]</b>	<b>UAAL as a Percentage of Covered Payroll [b-a]/[c]</b>
<b>Group Life Insurance Fund</b>						
2007	\$ 880	\$ 1,552	\$ 672	56.7%	\$ 14,822	4.5%
* 2006	\$ 751	\$ 1,436	\$ 685	52.3%	\$ 13,923	4.9%
<b>Retiree Health Insurance Credit Fund</b>						
2007	\$ 198	\$ 1,814	\$ 1,616	10.9%	\$ 10,571	15.3%
* 2006	\$ 175	\$ 1,316	\$ 1,141	13.3%	\$ 9,965	11.5%
<b>Disability Insurance Trust Fund</b>						
2007	\$ 264	\$ 451	\$ 187	58.5%	\$ 3,909	4.8%
* 2006	\$ 192	\$ 423	\$ 231	45.4%	\$ 3,716	6.2%
<b>Line of Duty Death and Disability Trust Fund</b>						
2008	\$ 3	\$ 185	\$ 182	1.6%	\$ N/A	-
2007	\$ -	\$ 146	\$ 146	-	\$ N/A	-
* 2006	\$ -	\$ 99	\$ 99	-	\$ N/A	-
<b>Pre-Medicare Retiree Healthcare Fund</b>						
** 2007	\$ -	\$ 982	\$ 982	-	\$ 2,931	33.5%

\* 2006 was the first actuarial valuation prepared using the required parameters of GASB Statement No. 43.

\*\*2007 was the first actuarial valuation prepared for the Pre-Medicare Retiree Healthcare Fund.

See Notes on following page.

<b>Notes</b>	<b>Group Life Insurance Fund</b>	<b>Retiree Health Insurance Credit Fund</b>	<b>Disability Insurance Trust Fund</b>	<b>Line of Duty Death and Disability Trust Fund</b>	<b>Pre-Medicare Retiree Healthcare Fund</b>
Valuation Date	June 30, 2007	June 30, 2007	June 30, 2007	June 30, 2008	June 30, 2007
Actuarial Cost Method	Entry Age Normal	Entry Age Normal	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit
Amortization Method	Level Percent, Open	Level Percent, Open	Level Percent, Open	Level Percent, Open	Level dollar, Open
Payroll Growth Rate:					
State Employees	3.00%	3.00%	3.00%	N/A	3.00%
Teachers	3.00%	3.00%	N/A	N/A	N/A
Political Subdivision Employees	3.00%	3.00%	N/A	N/A	N/A
State Police / VA Law Officers / Judges	3.00%	3.00%	3.00%	3.00%	3.00%
Judges	3.00%	3.00%	N/A	N/A	N/A
Remaining Amortization Period	29 years	29 years	29 years	30 years	30 years
Asset Valuation Method	5-Year, Smoothed Market	5-Year, Smoothed Market	Market Value	Market Value	Market Value
Actuarial Assumptions:					
Investment Rate of Return (1)	7.50%	7.50%	7.50%	7.50%	4.97%
Projected Salary Increases (1)					
State Employees	3.75% to 5.60%	N/A	3.75% to 5.60%	N/A	3.75% to 5.60%
Teachers	3.75% to 6.20%	N/A	N/A	N/A	N/A
Political Subdivision Employees (Non-Hazardous Duty Employees)	3.75% to 5.60%	N/A	N/A	N/A	N/A
Political Subdivision Employees (Hazardous Duty Employees)	3.50% to 4.75%	N/A	N/A	N/A	N/A
State Police / VA Law Officers / Judges	3.50% to 4.75%	N/A	3.50% to 4.75%	3.50% to 4.75%	3.50% to 4.75%
Judges	3.50%	N/A	N/A	N/A	N/A

(1) Includes inflation at 2.50%.

**Schedule of Employer Contributions – Other Post-Employment Benefit Plans**

(Dollars in Millions)

<b>Year Ended June 30</b>	<b>Annual Required Contribution</b>	<b>Percentage Contributed</b>	<b>Statutory Required Contribution</b>	<b>Percentage Contributed</b>
<b><i>Group Life Insurance Fund</i></b>				
2008 *	\$ 158,740	100.00%	\$ 158,740	100.00%
<b><i>Retiree Health Insurance Credit Fund</i></b>				
2008 *	\$ 147,524	100.00%	\$ 147,524	100.00%
<b><i>Disability Insurance Trust Fund</i></b>				
2008 *	\$ 97,975	80.00%	\$ 78,380	100.00%
<b><i>Line of Duty Death and Disability Trust Fund</i></b>				
2008 *	\$ 9,786	102.45%	\$ 10,026	100.00%
<b><i>Pre-Medicare Retiree Healthcare Fund</i></b>				
2008 *	\$ 127,426	25.21%	\$ -	-

\* 2008 was the first fiscal year in which contribution requirements were computed using the required parameters of GASB 43. For all plans, the contributions made were in accordance with the actuarially determined Annual Required Contribution (ARC) and the statutory requirements.

## Claims Development Information – Risk Management

(Dollars in Thousands)

### Comparison of Earned Revenues and Investment Income to Related Costs of Loss and Other Expenses

Fiscal and Policy Year Ended	1999	2000	2001	2002
1. Required contribution and investment revenue:				
Earned	\$ 6,780	\$ 6,478	\$ 5,814	\$ 5,936
Ceded (a)	-	-	-	-
Net earned	6,780	6,478	5,814	5,936
2. Unallocated expenses	703	1,223	1,863	902
3. Estimated incurred claims and expenses, end of policy year:				
Incurred	2,719	2,263	2,687	4,110
Ceded (a)	-	-	-	-
Net incurred	2,719	2,263	2,687	4,110
4. Net paid (cumulative) as of:				
End of policy year	439	196	336	550
One year later	2,100	2,688	1,628	1,979
Two years later	2,938	3,322	2,388	2,291
Three years later	4,555	3,369	2,490	2,556
Four years later	4,873	3,447	2,530	2,864
Five years later	4,931	4,042	2,616	2,900
Six years later	5,144	4,062	2,616	3,054
Seven years later	5,144	4,069	2,618	
Eight years later	5,175	4,080		
Nine years later	5,205			
5. Reestimated ceded claims and expenses (a)	-	-	-	-
6. Reestimated incurred claims and expenses:				
End of policy year	2,719	2,263	2,687	4,110
One year later	5,509	4,801	3,752	4,458
Two years later	5,997	4,467	3,318	4,196
Three years later	5,769	3,589	3,270	3,734
Four years later	5,146	3,575	3,186	3,299
Five years later	5,955	4,211	3,171	3,566
Six years later	6,017	4,236	3,171	3,240
Seven years later	6,017	4,212	3,168	
Eight years later	5,265	4,162		
Nine years later	5,290			
7. Increase (decrease) in estimated net incurred claims and expense from end of policy year	2,571	1,899	481	(870)

The Commonwealth provides errors and omissions liability insurance and law enforcement professional liability insurance for local governmental units, which went into effect in fiscal year 1987. For fiscal years 1992-2000, this insurance coverage was provided through the Department of General Services, Division of Risk Management. Effective July 1, 2000, this coverage was provided through the Department of Treasury, Division of Risk Management.

See Notes on page 176 in this section.

	2003	2004	2005	2006	2007	2008
\$	5,740	\$ 5,729	\$ 5,788	\$ 6,166	\$ 6,560	\$ 6,759
	-	-	-	-	-	-
	5,740	5,729	5,788	6,166	6,560	6,759
	918	1,209	1,068	1,008	1,047	1,307
	3,488	2,861	2,790	1,539	2,060	3,330
	-	-	-	-	-	-
	3,488	2,861	2,790	1,539	2,060	3,330
	380	161	227	177	106	493
	1,894	1,072	1,699	745	1,051	
	2,181	1,420	2,079	1,421		
	2,375	1,539	2,332			
	2,435	1,559				
	2,454					
	-	-	-	-	-	-
	3,488	2,861	2,790	1,539	2,060	3,330
	3,237	3,302	3,563	2,168	3,316	
	2,910	2,306	3,418	2,494		
	2,619	1,700	3,204			
	2,447	1,697				
	2,467					
	(1,021)	(1,164)	414	955	1,256	-

## Claims Development Information – Health Care

(Dollars in Thousands)

### Comparison of Earned Revenues and Investment Income to Related Costs of Loss and Other Expenses

Fiscal and Policy Year Ended	1999	2000	2001	2002
1. Required contribution and investment revenue:				
Earned	\$ 64,419	\$ 75,569	\$ 88,313	\$ 100,836
Ceded (a)	-	-	-	-
Net earned	64,419	75,569	88,313	100,836
2. Unallocated expenses	6,632	6,997	7,203	6,225
3. Estimated incurred claims and expenses, end of policy year:				
Incurred	70,719	76,816	87,222	95,860
Ceded (a)	-	-	-	-
Net incurred	70,719	76,816	87,222	95,860
4. Net paid (cumulative) as of:				
End of policy year	62,219	68,336	74,579	80,974
One year later	-	-	-	-
Two years later	N/A	N/A	N/A	N/A
Three years later	N/A	N/A	N/A	N/A
Four years later	N/A	N/A	N/A	N/A
Five years later	N/A	N/A	N/A	N/A
Six years later	N/A	N/A	N/A	N/A
Seven years later	N/A	N/A	N/A	
Eight years later	N/A	N/A		
Nine years later	N/A			
5. Reestimated ceded claims and expenses (a)	-	-	-	-
6. Reestimated incurred claims and expenses:				
End of policy year	70,719	74,417	87,222	95,860
One year later	70,719	74,417	87,222	95,860
Two years later	N/A	N/A	N/A	N/A
Three years later	N/A	N/A	N/A	N/A
Four years later	N/A	N/A	N/A	N/A
Five years later	N/A	N/A	N/A	N/A
Six years later	N/A	N/A	N/A	N/A
Seven years later	N/A	N/A	N/A	
Eight years later	N/A	N/A		
Nine years later	N/A			
7. Increase (decrease) in estimated net incurred claims and expense from end of policy year	-	(2,399)	-	-

The Commonwealth, through its Department of Human Resource Management, provides health care insurance for local governmental units, which went into effect in fiscal year 1987.

See Notes on page 176 in this section.

	2003	2004	2005	2006	2007	2008
\$	118,825	\$ 137,582	\$ 157,959	\$ 184,360	\$ 202,366	\$ 211,034
	-	-	-	-	-	-
	118,825	137,582	157,959	184,360	202,366	211,034
	6,171	6,271	10,655	11,899	13,782	16,215
	104,453	124,887	144,976	152,289	163,787	185,117
	-	-	-	-	-	-
	104,453	124,887	144,976	152,289	163,787	185,117
	99,443	99,656	140,452	147,534	159,769	181,566
	-	-	-	-	-	-
	N/A	N/A	N/A	N/A		
	N/A	N/A	N/A			
	N/A	N/A				
	N/A					
	-	-	-	-	-	-
	104,453	124,887	144,976	152,289	163,787	185,117
	104,453	124,887	144,976	152,289	163,787	
	N/A	N/A	N/A	N/A		
	N/A	N/A	N/A			
	N/A	N/A				
	N/A					
	-	-	-	-	-	-

## Notes for Claims Development Information Tables

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The tables on the previous four pages illustrate how the Risk Management and Health Care Claims Funds earned revenues (net of reinsurance) and investment income compare to related costs of loss (net of loss assumed by reinsurers) and other expenses assumed by the funds as of the end of each of the past several years. The rows of the tables are defined as follows:

1. This line shows the total of each fiscal year's gross earned contribution revenue and investment revenue, contribution revenue ceded to reinsurers, and net earned contribution revenue and reported investment revenue.
2. This line shows each fiscal year's other operating costs of the funds, including overhead and claims expense not allocable to individual claims.
3. This line shows the funds' gross incurred claims and allocated claim adjustment expenses, claims assumed by reinsurers, and net incurred claims and adjustment expenses (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (called policy year).
4. This section of rows shows the cumulative net amounts paid as of the end of successive years for each policy year.
5. This line shows the latest reestimated amount of claims assumed by reinsurers as of the end of the current year for each accident year.
6. This section of rows shows how each policy year's net incurred claims increased or decreased as of the end of successive years. (This annual reestimation results from new information received on known claims, reevaluation of existing information on known claims, as well as emergence of new claims not previously known.)
7. This line compares the latest reestimated net incurred claims amount to the amount originally established (line 3) and shows whether this latest estimate of net claims cost is greater or less than originally thought. As data for individual policy years mature, the correlation between original estimates and reestimated amounts is commonly used to evaluate the accuracy of net incurred claims currently recognized in less mature policy years.

The columns of the tables show data for successive policy years.

### Notes:

- (a) During fiscal year 1997, the Commonwealth implemented GASB Statement No. 30, *Risk Financing Omnibus*. The Commonwealth has no reinsurers; therefore, the ceded amounts on lines 1, 3, and 5 are zero.

**COMMONWEALTH OF VIRGINIA  
FINANCIAL AND OTHER INFORMATION**

**APPENDIX B  
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## **INTRODUCTION**

This financial and other information was provided by the Commonwealth of Virginia (the "Commonwealth"), its agencies, institutions and authorities. The data were compiled by the Department of the Treasury and were not independently verified; however, the Department of the Treasury has no reason to believe that such material is not true and correct.

## **GOVERNMENTAL ORGANIZATION**

Under the Constitution of Virginia (the "Constitution"), the legislative, executive and judicial powers of the Commonwealth are divided into three separate and distinct departments.

### **Legislative Department**

The legislative power is vested in the General Assembly, the oldest representative lawmaking body in the United States. The General Assembly is bicameral, consisting of a Senate with 40 Senators elected for four-year terms and a House of Delegates with 100 Delegates elected for two-year terms. The General Assembly meets annually each January. Regular sessions are 60 days in duration in even numbered years and 30 days in odd numbered years, but each can be extended for an additional 30 days by a two-thirds vote of each house.

The General Assembly is assisted in its legislative function by a full-time staff of over 100 persons and various commissions appointed by the General Assembly. The Joint Legislative Audit and Review Commission was established to carry out continuous legislative review and evaluation of Commonwealth programs from the standpoint of cost effectiveness.

The Auditor of Public Accounts is elected by the General Assembly. The Auditor and a staff of approximately 160 persons audit the accounts of all Commonwealth offices, departments, boards, commissions, institutions and other agencies handling Commonwealth funds and report thereon to the General Assembly.

### **Executive Department**

The Governor, Lieutenant Governor and Attorney General are constitutional officers, elected every four years. The present term of each office began January 14, 2006 and each expires January 16, 2010. The Constitution does not allow a Governor to serve successive terms.

The Governor is the Commonwealth's chief executive officer. The Governor advises the General Assembly on the condition of the Commonwealth and makes recommendations for legislation. The Governor is also charged with the responsibility for preparing and executing the Commonwealth's budget. The Governor's veto of legislation may be overridden only by a two-thirds vote of each house of the General Assembly. If deemed necessary for the welfare of the Commonwealth, the Governor may convene the General Assembly at any time. With few exceptions, the Governor appoints the administrative heads and boards of all Commonwealth agencies. Commonwealth agencies report to the Governor through a cabinet of eleven Secretaries appointed by the Governor to supervise and manage the various functions of the Commonwealth's government.

The Lieutenant Governor is next in line in the event of the Governor's inability to serve. The Lieutenant Governor also serves as President of the Senate, but may not vote except in the event of a tie.

The Attorney General is the chief executive officer of the Department of Law. The Department of Law represents the Commonwealth in all civil cases to which the Commonwealth or any of its agencies is a party and in all criminal cases on appeal to the Supreme Court of Virginia. The Attorney General is also the legal advisor to the Governor, General Assembly and heads of Commonwealth agencies.

## **Judicial Department**

The Supreme Court is the Commonwealth's highest court and consists of seven justices appointed by the General Assembly. Several agencies involved in legal administration operate under the control of the Supreme Court. These include the Judicial Inquiry and Review Commission, the Virginia State Bar and the State Board of Bar Examiners. The Commonwealth is divided into 31 Judicial Circuits over which Circuit Judges preside. The Circuit Courts are courts of record having original jurisdiction in cases involving a specified sum and felonies, and appellate jurisdiction over lower District Courts. A Court of Appeals stands between the Circuit Courts and the Supreme Court and has appellate jurisdiction.

## **FINANCIAL FACTORS**

### **Budgetary Process**

The Governor is the chief planning and budget officer of the Commonwealth. The Secretary of Finance and the Department of Planning and Budget assist the Governor in the preparation of executive budget documents. The Governor's Secretaries advise the Governor and the Department of Planning and Budget on the relative priority of the budget requests from their respective agencies.

The Governor is required by statute to present a bill detailing his budget (the "Budget Bill") and a narrative summary of the bill to the General Assembly by December 20th in the year immediately prior to each even-year session. The Budget Bill is introduced in both the House of Delegates and the Senate. It is referred to the House Appropriations and Senate Finance Committees, which hold joint meetings to hear from citizens, from other General Assembly members and from agency representatives. The Budget Bill is then approved by each Committee in an open session and reported to the respective floors for consideration, debate, amendment and passage. After the bill has passed both houses, differences between the House and Senate versions are reconciled by a conference committee with equal representation from both houses.

Under constitutional provisions, the Governor retains the right in his review of legislative action on the Budget Bill, to suggest alterations to or to veto appropriations made by the General Assembly. After enactment, the Budget Bill becomes law (the "Appropriation Act").

In the odd-year sessions of the General Assembly, amendments are considered to the Appropriation Act enacted in the previous year. The Governor submits a Budget Bill by December 20th which includes his proposed amendments. It is then introduced in both houses and is considered in the same manner as the regular biennial Budget Bill. The Appropriation Act enacted in the odd-year session is effective upon passage, whereas the regular biennial Appropriation Act is effective July 1, the beginning of the biennium.

An appropriation for a project or service is initially contained in the Appropriation Act enacted by the General Assembly. An agency request for an increase or other adjustments to its legislative appropriation must be reviewed and approved by the Department of Planning and Budget. Under the Constitution, no money may be paid out of the State Treasury except pursuant to appropriations made by law. No such appropriation may be made which is payable more than two years and six months after the end of the session of the General Assembly at which the appropriation was enacted.

Implementation and administration of the provisions of the Appropriation Act are functions of the Governor, assisted by the Secretary of Finance and the Department of Planning and Budget. This process also involves constant monitoring of revenue collections and expenditures to ensure that a balanced budget is maintained. The Appropriation Act requires that if projected revenue collections fall below amounts appropriated, the Governor must reduce expenditures and withhold allotments of appropriations, with the exception of amounts needed for debt service and specified other purposes, to the extent necessary to prevent any expenditure in excess of estimated revenues. The Appropriation Act provides that up to 15 percent of a general fund appropriation to an agency may be withheld, if required.

The Constitution requires the Governor to ensure that expenses do not exceed total revenues anticipated plus fund balances during the period of two years and six months following the end of the General Assembly session in which the appropriations are made. The Revenue Stabilization Fund was established by constitutional amendment effective January 1, 1993, and consists of an amount not to exceed 10 percent of the Commonwealth's average annual tax revenues derived from taxes on income and retail sales for the three immediately preceding fiscal years, as certified by the Auditor of Public Accounts. The Fund is available to offset, in part, anticipated shortfalls in revenues in years when appropriations based on previous forecasts exceed expected revenues in subsequent forecasts. If in any year total revenues are forecast to decline by more than 2 percent of the certified tax revenues collected in the most recently ended fiscal year, the General Assembly may

appropriate for transfer up to one-half of the Revenue Stabilization Fund balance to the General Fund to stabilize revenues. This transfer shall not exceed one-half of the forecast shortfall. If any amounts accrue to the credit of the Fund in excess of the 10 percent limitation, such as through interest or dividends, the Treasurer shall promptly transfer any such excess amounts to the General Fund.

### **Development of Revenue Estimates**

The development of the General Fund revenue estimate begins with the selection of a forecast of national economic activity for the state budget period prepared by independent economic forecasting firms based on the advice of the Governor's Advisory Board of Economists and the Commonwealth's own staff. The national economic forecast is used to develop a forecast of similar indicators of in-state activity.

After the development of forecasts of major Commonwealth economic indicators, revenue estimates are generated using revenue forecasting models developed and maintained by the Department of Taxation. Adjustments are made on a revenue source-by-source basis for any legislative, judicial or administrative changes that would affect the projected level of revenues but that cannot be forecast by models constructed using historical data. Finally, adjustments are made if revenues are substantially above or below the projected level.

### **Financial Control Procedures**

The General Assembly appropriates funds for a particular program in the Appropriation Act. These funds must then be allotted by the Governor and the Department of Planning and Budget for specific purposes. The State Comptroller accounts for certain specific personnel and non-personnel transactions. Once appropriation, allotment and accounting procedures have been completed, funds are disbursed by the State Treasurer upon a warrant of the State Comptroller drawn at the request of the responsible agency. The Auditor of Public Accounts audits such financial transactions to assure the reporting of such transactions is in compliance with generally accepted accounting principles.

The Director of the Department of Planning and Budget is appointed by the Governor. The Department of Planning and Budget monitors and evaluates the use of resources to ensure that agencies are delivering effective and efficient services. The Governor is empowered to withhold appropriations to agencies in the event that expenditures are no longer warranted or are not being made for the purposes for which the funds were initially appropriated.

The State Comptroller, who is appointed by the Governor subject to confirmation by the General Assembly, is the director of the Department of Accounts, the central accounting agency of the Commonwealth. The State Comptroller maintains a complete system of general accounts of every department, division, office, board, commission, institution and agency of the Commonwealth. In order to assure uniform accounting practices among the agencies and to avoid duplication, the State Comptroller also prescribes the accounts and control records that are to be kept by each state agency.

The State Treasurer, who is also appointed by the Governor subject to confirmation by the General Assembly, is the director of the Department of the Treasury. This department receives, maintains custody of and disburses all funds of the Commonwealth.

Unlike the State Comptroller and the State Treasurer, the Auditor of Public Accounts is appointed by the General Assembly for a term of four years and is, therefore, part of the Legislative Department rather than the Executive Department. The principal function of the Auditor is to audit the accounts of all state departments, offices, boards, commissions, institutions and agencies handling state funds. In the event the Auditor discovers some irregularity or misuse of funds, it is his duty to inform the Governor, the Joint Legislative Audit and Review Commission and the State Comptroller.

### **Investment of Public Funds**

It is the policy of the State Treasurer to invest public funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands and conforming to all statutes governing the investment of public funds. The General Account of the Commonwealth, which is comprised of funds collected and held for various fund groups including the General Fund, is divided into two major pools. Both pools are managed in accordance with guidelines promulgated by the Treasury Board. The Primary Liquidity Pool, representing approximately 75 percent of the General Account, provides for disbursements and operational needs. Safety of principal and liquidity are the objectives of this portfolio. The Total Return Pool, which can be up to 25 percent of the General Account, is structured to generate investment returns over the long term higher than the return on the Primary Liquidity Pool, while maintaining sound credit quality and providing secondary liquidity.

## Financial Statements

The Commonwealth operates on a fiscal year basis beginning on July 1 and ending on June 30. The Commonwealth's financial statements, audited by the Auditor of Public Accounts, for the fiscal year ended June 30, 2008, are contained in the Commonwealth Comprehensive Annual Financial Report (the "CAFR") available at [www.doa.virginia.gov](http://www.doa.virginia.gov). The financial statements implement reporting standard GASB Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments. The financial statements include government-wide statements using full accrual accounting, fund financial statements that use different accounting approaches based on the type of fund, and a reconciliation of the two types of statements. See the section in the CAFR entitled "Management's Discussion and Analysis" for a more detailed explanation of the types of financial statements prepared. The Commonwealth's annual budget is prepared principally on a cash basis and represents departmental appropriations as authorized by the General Assembly. Under the cash basis of accounting, revenues and other financial resources are recognized in the accounting period in which cash is received; expenditures and other financial uses are recognized when cash is disbursed. The section of the CAFR entitled "Required Supplementary Information" reconciles the budgetary (*i.e.*, cash) presentation to the financial statements. The Preliminary Annual Report, which is comprised of budgetary (cash) basis financial statements, is presented on an unaudited basis. The Preliminary Annual Report for the year ended June 30, 2009 is available at [www.doa.virginia.gov](http://www.doa.virginia.gov). The CAFR for the fiscal year ended June 30, 2009 will be available on December 15, 2009.

## Summary of General Fund Revenues, Expenditures and Changes in Fund Balance

The following tables summarize the Commonwealth's General Fund revenues, expenditures and fund balance on a budgetary (*i.e.*, cash) basis for fiscal years 2005 through 2009 and compares the budgeted to actual numbers on a budgetary basis. The financial information for fiscal year 2009 is preliminary and unaudited.

The General Fund balance, as shown on page B-5, decreased by \$1.4 billion in fiscal year 2009, a decrease of 62.9 percent from fiscal year 2008. Overall tax revenues decreased by 8.9 percent from fiscal year 2008 to fiscal year 2009. Individual and Fiduciary Income tax revenues decreased by 6.3 percent. Additional tax revenue decline occurred in the form of an 19.8 percent decrease in Corporation Income taxes, while there was a 27.9 percent decrease in other taxes. Public Service Corporation taxes decreased by 5.2 percent, while State Sales and Use tax collections decreased by 5.6 percent during fiscal year 2009. Overall revenue and non-tax revenues decreased by 9.0 percent and by 11.5 percent, respectively. Overall expenditures declined by 3.8 percent in fiscal year 2009, compared to an 6.6 percent increase in fiscal year 2008. Individual and family service expenditures decreased by \$243.0 million, or 5.7 percent, and education expenditures increased by \$223.2 million, or 2.85 percent. General government expenditures decreased \$120.5 million or 6.7 percent.

Of the \$823.5 million fund balance as of June 30, 2009, \$575.1 million was reserved as the Revenue Stabilization Fund (the "Fund"). A deposit of \$21.3 million was made to the Fund during fiscal year 2009 as required by Section 2.2-1829(b) of the Code of Virginia. Also during fiscal year 2009, \$490.0 million was transferred from the Fund to the General Fund. The Fund is segregated from the General Fund and can be used only for constitutionally authorized purposes. Virginia law directs that the Fund be included as a component of the General Fund only for financial reporting purposes.

Under the provisions of Article X, Section 8 of the Constitution of Virginia, and based on fiscal year 2009 revenue collections, no deposits are required during FY 2011. Section 2.2-1829(b) of the Code of Virginia, requires that if certain revenue criteria are met, then an additional deposit to the Fund equal to at least one-half the mandatory deposit must be included in the Governor's budget. The Code further requires that any such additional deposits to the Fund shall be included in the Governor's budget recommendations only if the estimate of General Fund revenues for the fiscal year in which the deposit is to be made is at least five percent greater than the actual General Fund revenues for the immediately preceding fiscal year. These conditions were not met for fiscal year 2009. The Constitutional maximum for the Fund remains at \$1.4 billion for fiscal year 2010. The fiscal year 2010 maximum is pending certification by the Auditor of Public Accounts.

**SUMMARY OF GENERAL FUND  
REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE – BUDGETARY BASIS  
(in thousands)**

	Fiscal Year Ended June 30,				
	2005	2006	2007	2008	2009*
<b>Revenues:</b>					
Taxes					
Individual and Fiduciary Income	\$8,352,366	\$9,308,570	\$9,787,592	\$10,114,833	\$9,481,109
State Sales and Use	3,093,725	3,029,949	3,274,286	3,302,181	3,116,831
Corporation Income	616,690	871,554	879,575	807,852	648,033
Deeds, Contracts, Wills and Suits	596,058	694,712	582,946	456,348	314,264
Premiums of Insurance Companies	373,571	373,781	384,894	396,858	255,019
Alcoholic Beverage Sales	144,466	152,963	161,845	168,862	173,227
Tobacco Products	113,120	187,084	186,920	183,946	183,750
Estate	149,962	160,407	152,864	153,378	6,006
Public Service Corporations	88,309	89,992	87,961	96,390	91,340
Other Taxes	41,677	27,424	19,229	15,459	28,230
Total Taxes	13,569,944	14,896,436	15,518,112	15,696,107	14,297,809
Rights and Privileges	60,975	65,212	68,407	67,449	67,426
Sales of Property and Commodities	11,778	7,026	-	2,460	1
Assessments and Receipts for Support of Special Services	333	332	224	461	396
Institutional Revenue	9,198	8,235	7,169	7,590	6,402
Interest, Dividends, Rents	102,794	142,429	229,007	252,284	134,400
Fines, Forfeitures, Court Fees, Penalties, and Escheats	181,116	145,189	193,280	195,716	197,875
Receipts from Cities, Counties, and Towns	9,446	9,999	10,281	10,091	10,265
Private Donations, Gifts and Contracts	1	-	16	31	118
Tobacco Master Settlement	52,126	47,852	50,087	53,684	58,966
Other	142,978	81,353	60,894	63,844	102,568
Total Revenues	14,140,689	15,404,063	16,137,477	16,349,717	14,876,226
<b>Expenditures:</b>					
General Government	1,484,308	1,342,711	1,750,274	1,789,768	1,669,257
Education	6,242,886	6,767,114	7,592,975	7,822,396	8,045,614
Transportation	44	43	44	25,971	11,863
Resources and Economic Development	234,857	280,689	308,657	329,729	288,877
Individual and Family Services	3,348,455	3,652,319	3,919,109	4,255,474	4,012,450
Administration of Justice	2,042,773	2,221,646	2,220,203	2,424,790	2,300,008
Capital Outlay	25,368	85,952	175,713	370,552	47,421
Total Expenditures	13,378,691	14,350,474	15,966,975	17,018,680	16,375,490
Revenues Over (Under) Expenditures	761,998	1,053,589	170,502	(668,963)	(1,499,264)
<b>Other Financing Sources (Uses):</b>					
Transfers In	636,063	651,262	611,041	634,513	664,741
Transfers Out	(642,289)	(680,173)	(716,463)	(700,861)	(561,792)
Total Other Financing Sources (Uses)	(6,226)	(28,911)	(105,422)	(66,348)	102,949
Revenues and Other Sources Over (Under) Expenditures and Other Uses	755,772	1,024,678	65,080	(735,311)	(1,396,315)
<b>Fund Balance, July 1:</b>					
Reserved	432,482	738,767	1,085,538	1,420,528	1,127,908
Unreserved	677,089	1,126,576	1,804,483	1,534,573	1,091,882
Total Fund Balance, July 1	1,109,571	1,865,343	2,890,021	2,955,101	2,219,790
<b>Fund Balance, June 30:</b>					
Reserved	738,767	1,085,538	1,420,528	1,127,908	662,489
Unreserved	1,126,576	1,804,483	1,534,573	1,091,882	160,986
Total Fund Balance, June 30	\$1,865,343	\$2,890,021	\$2,955,101	\$2,219,790	\$823,475

\*Preliminary and Unaudited  
Source: Department of Accounts.

**SUMMARY OF GENERAL FUND  
REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE  
BUDGET AND VARIANCE OF ACTUAL-BUDGETARY BASIS  
(in thousands)**

	Fiscal Year Ended June 30,			
	2005		2006	
	<u>Final Budget</u>	<u>Variance of Actual Favorable (Unfavorable)</u>	<u>Final Budget</u>	<u>Variance of Actual Favorable (Unfavorable)</u>
<b>Revenues:</b>				
Taxes				
Individual and Fiduciary Income	\$8,002,700	349,666	\$9,170,400	138,170
State Sales and Use	3,096,100	(2,375)	3,006,300	23,649
Corporation Income	549,000	67,690	851,500	20,054
Public Service Corporations	87,400	909	90,600	(608)
Premiums of Insurance Companies	381,000	(7,429)	392,500	(18,719)
Other	965,300	79,983	1,230,500	(18,910)
Total Taxes	<u>13,081,500</u>	<u>488,444</u>	<u>14,741,800</u>	<u>154,636</u>
Rights and Privileges	57,300	3,675	62,500	2,712
Institutional Revenue	8,600	598	9,200	(965)
Interest, Dividends, Rents and Other Investment Income	80,182	22,612	118,579	23,850
Tobacco Master Settlement	50,500	1,626	52,978	(5,126)
Other [1]	310,501	35,151	243,699	200
Total Revenues	<u>13,588,583</u>	<u>552,106</u>	<u>15,228,756</u>	<u>175,307</u>
<b>Expenditures:</b>				
General Government	1,533,591	49,283	1,388,701	45,990
Education	6,283,117	40,231	6,858,325	91,211
Transportation	44	-	44	1
Resources and Economic Development	247,533	12,676	298,832	18,143
Individual and Family Services	3,402,280	53,825	3,693,804	41,485
Administration of Justice	2,065,812	23,039	2,239,874	18,228
Capital Outlay	63,755	38,387	143,292	57,340
Total Expenditures	<u>13,596,132</u>	<u>217,441</u>	<u>14,622,872</u>	<u>272,398</u>
Revenues Over (Under) Expenditures	<u>(7,549)</u>	<u>769,547</u>	<u>605,884</u>	<u>447,705</u>
<b>Other Financing Sources (Uses):</b>				
Transfers In	624,973	11,090	612,667	38,595
Transfers Out	(593,733)	(48,556)	(646,516)	(33,657)
Total Other Financing Sources (Uses)	<u>31,240</u>	<u>(37,466)</u>	<u>(33,849)</u>	<u>4,938</u>
Revenues and Other Sources Over (Under)				
Expenditures and Other Uses	23,691	732,081	572,035	452,643
Fund Balance, July 1	<u>1,109,571</u>	-	<u>1,865,343</u>	-
Fund Balance, June 30	<u>1,133,262</u>	<u>732,081</u>	<u>2,437,378</u>	<u>452,643</u>

[1] Note that under Revenues above, certain line items have been combined into the "Other" line item; they are: "Sales of Property and Commodities," "Assessments and Receipts for Support of Special Services," "Fines, Forfeitures, Court Fees, Penalties, and Escheats," "Receipts from Cities, Counties, and Towns," and "Private Donations, Gifts, and Contracts." The reason for this is consistency with the CAFR line items.

\*Preliminary and Unaudited  
Source: Department of Accounts.

Fiscal Year Ended June 30,

2007		2008		2009*	
<u>Final Budget</u>	<u>Variance of Actual Favorable (Unfavorable)</u>	<u>Final Budget</u>	<u>Variance of Actual Favorable (Unfavorable)</u>	<u>Final Budget</u>	<u>Variance of Actual Favorable (Unfavorable)</u>
\$9,968,800	(181,208)	\$10,171,300	(56,467)	\$9,697,300	(216,191)
3,319,100	(44,814)	3,325,200	(23,019)	3,179,300	(62,469)
901,400	(21,825)	699,100	108,752	685,000	(36,967)
92,500	(4,539)	88,000	8,390	92,800	(1,460)
384,600	294	418,400	(21,542)	257,500	(2,481)
1,086,700	17,104	991,300	(13,307)	671,000	34,477
<u>15,753,100</u>	<u>(234,988)</u>	<u>15,693,300</u>	<u>2,807</u>	<u>14,582,900</u>	<u>(285,091)</u>
64,800	3,607	68,800	(1,351)	63,900	3,526
8,800	(1,631)	7,500	90	7,500	(1,098)
248,472	(19,465)	227,574	24,710	121,986	12,414
45,439	4,648	54,006	(322)	66,754	(7,788)
248,573	16,122	291,938	(19,335)	308,597	2,626
<u>16,369,184</u>	<u>(231,707)</u>	<u>16,343,118</u>	<u>6,599</u>	<u>15,151,637</u>	<u>(275,411)</u>
1,801,933	51,659	1,832,064	42,296	1,722,663	53,406
7,658,804	65,829	7,863,398	41,002	8,083,328	37,714
500,044	500,000	52,042	26,071	53,949	42,086
335,845	27,188	353,333	23,604	313,963	25,086
4,010,002	90,893	4,275,525	20,051	4,075,027	62,577
2,239,237	19,034	2,439,998	15,208	2,440,305	140,297
430,654	254,941	511,963	141,411	74,498	27,077
<u>16,976,519</u>	<u>1,009,544</u>	<u>17,328,323</u>	<u>309,643</u>	<u>16,763,733</u>	<u>388,243</u>
<u>(607,335)</u>	<u>777,837</u>	<u>(985,205)</u>	<u>316,242</u>	<u>(1,612,096)</u>	<u>112,832</u>
571,217	39,824	621,173	13,340	641,873	22,868
(708,579)	(7,884)	(702,134)	1,273	(557,013)	(4,779)
<u>(137,362)</u>	<u>31,940</u>	<u>(80,961)</u>	<u>14,613</u>	<u>84,860</u>	<u>18,089</u>
(744,697)	809,777	(1,066,166)	330,855	(1,527,236)	130,921
2,890,021	-	2,955,101	-	2,219,790	-
<u>2,145,324</u>	<u>809,777</u>	<u>1,888,935</u>	<u>330,855</u>	<u>692,554</u>	<u>130,921</u>

## General Fund Revenues

Of total fiscal year 2009 tax revenue, 96.6 percent was derived from five major taxes imposed by the Commonwealth: Individual and Fiduciary Income Taxes, State Sales and Use Taxes, Corporate Income Taxes, Taxes on Premiums of Insurance Companies and Taxes on Deeds, Contracts, Wills and Suits.

Individual and fiduciary income taxes are the principal component of General Fund revenues. These revenues support a number of government functions, primarily education, individual and family services, public safety and general government. General Fund revenues are available for payment of debt service obligations of the Commonwealth.

*Individual and Fiduciary Income Taxes:* (66.3 percent of Total Taxes in fiscal year 2009) The individual and fiduciary income tax applies to income derived by resident and non-resident individuals and fiduciaries. The tax is based on a taxpayer's federal adjusted gross income with modifications, if applicable, and with deductions for personal exemptions and standard or itemized deductions. The following tax rates are applicable to net taxable income for the taxable year 2009:

<b>PERSONAL TAX RATES</b>		
<u>Taxable Income</u>	<u>Rate</u>	<u>Of Excess Over</u>
\$0 – \$3,000	2.00%	
\$3,001 – \$5,000	\$ 60 + 3.00%	\$ 3,000
\$5,001 – \$17,000	\$120 + 5.00%	\$ 5,000
Over \$17,000	\$720 + 5.75%	\$17,000

Source: Department of Taxation.

An individual income tax return for a taxable year must be filed by May 1 of the following year. Prepayment of the tax on most earnings is accomplished through withholdings by employers. Employers must transfer withholding taxes to the Department of Taxation quarterly, monthly or, in some cases, eight times a month. Individual income taxpayers are required to file a declaration of estimated tax for any income not subject to withholding and pay one-fourth of such estimated tax in quarterly installments.

*State Sales and Use Taxes:* (21.8 percent of Total Taxes in fiscal year 2009) A sales and use tax is imposed at the rate of 4.0 percent on the sale, rental, lease or storage for use or consumption of tangible personal property except food for home consumption. Food for home consumption is taxed at a rate of 2.5 percent. There are certain exclusions from the tax, including motor vehicles, aircraft and large watercraft, sales of gasoline and prescription medicines. One and one-eighth cents of the 4.0 percent sales tax is distributed to localities on the basis of school age population for use in public education.

Retail sellers collect the sales and use taxes from customers at the time of sale. Sellers are required to remit collected taxes either monthly or quarterly.

*Corporation Income Taxes:* (4.5 percent of Total Taxes in fiscal year 2009) The Commonwealth imposes a 6 percent income tax on the net income of all corporations having income from sources in the Commonwealth, whether domestic or foreign, with the exception of insurance companies, inter-insurance exchanges, state and national banks, banking associations, companies doing business on a mutual basis, credit unions and non-profit corporations. Commonwealth taxable income is based on federal income, with modifications. If a corporation is engaged in multi-state activities, and if its income is taxable both by the Commonwealth and another state, the Commonwealth permits the corporation to apportion its taxable income (other than dividends which are allocated according to the commercial domicile of the taxpayer) according to a three factor formula comprised of property, payroll and sales.

A corporation income tax return must be filed on or before the 15th day of the 4th month following the close of the corporation's taxable year. Corporations are required to make a declaration of estimated tax directly to the Department of Taxation and pay such estimated tax in such taxable year.

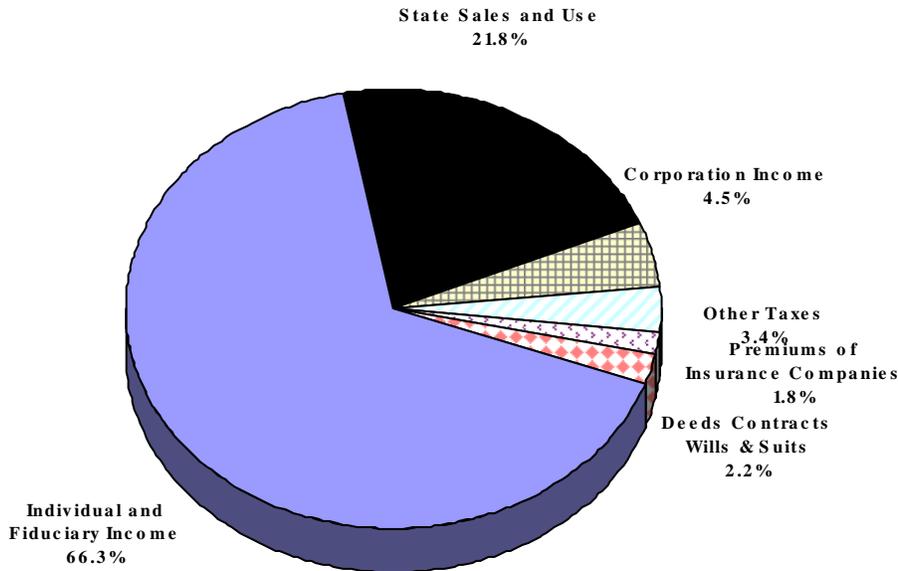
*Taxes on Premiums of Insurance Companies:* (1.8 percent of Total Taxes in fiscal year 2009) Insurance companies are required to pay an annual license tax measured by the gross premium income derived from business done in the Commonwealth. The rate of tax varies according to the type of company. Insurance companies subject to this state license tax must make a declaration of estimated tax and pay one-fourth of such estimated tax in quarterly installments.

*Taxes on Deeds, Contracts, Wills and Suits:* (2.2 percent of Total Taxes in fiscal year 2009) The Commonwealth taxes the admission to record of deeds, deeds of trust, mortgages, leases and contracts at the rate of 25 cents per \$100 of

consideration or value, whichever is greater. An additional tax is imposed on deeds or conveyances of real estate at the rate of 50 cents per \$500 of consideration or value, exclusive of the value of any lien or encumbrance. A tax is also imposed on the probate of wills and grants of administration not exempt by law at the rate of 10 cents per \$100 of the value of the probate estate. A tax ranging from \$5 to \$25 is imposed on the filing of various types of legal actions.

The following pie chart summarizes general revenue fund tax revenue by source.

**COMPOSITION OF GENERAL FUND TAX REVENUES BY SOURCE  
Fiscal Year Ended June 30, 2009\***



Preliminary and Unaudited.

**Collection of Delinquent Tax**

When the Department of Taxation determines that taxes are delinquent, the taxpayer is sent a billing notice. A second notice is sent 30 days later demanding immediate payment within 10 days. If payment is not received at the end of that time, the Department of Taxation may take legal action to obtain payment including the placement of a lien on the taxpayer's wages or bank account. If the delinquency exceeds \$100, the Department of Taxation may issue a memorandum of lien against the taxpayer's property. If subsequent to these actions satisfactory payment arrangements are not made, the Department of Taxation may execute the memorandum of lien or initiate court proceedings against the taxpayer.

Penalties for late payment or nonpayment of most taxes are assessed at the rate of 6 percent per month, not to exceed 30 percent of the delinquent tax liability. Interest on late or under payments is charged at an annualized rate of interest established pursuant to § 6621(a) (2) of the Internal Revenue Code, plus 2 percent.

The following table presents total outstanding collectible tax receivables for all tax types at the end of fiscal years 2005 through 2009:

### OUTSTANDING COLLECTIBLE TAX RECEIVABLES

Fiscal Year Ended June 30,	Amount
2005.....	\$178,255,909
2006.....	157,452,960
2007.....	150,090,049
2008.....	178,122,389
2009.....	259,893,992

*Source: Department of Taxation.*

#### General Fund Expenditures

General Fund expenditures relate to resources used for those services traditionally provided by a state government, which are not accounted for in any other fund. These services include general government, legislative, public safety, judicial, health and mental health, human resources, licensing and regulation, and primary and secondary education (See table on page B-5).

*Education:* (49.1 percent of Total Expenditures in fiscal year 2009) Expenditures for education support individuals in developing knowledge, skills and cultural awareness, including elementary and secondary education instruction, supervision and assistance.

*Individual and Family Services:* (24.5 percent of Total Expenditures in fiscal year 2009) Expenditures for individual and family services support programs to benefit the economic, social and physical well-being of the individual and family, including disease research, control and prevention.

*Administration of Justice:* (14.0 percent of Total Expenditures in fiscal year 2009) Expenditures for administration of justice relate to the activities of the civil and criminal justice systems. These activities encompass the apprehension, trial, punishment and rehabilitation of law violators, and the deterrence and detection of crime.

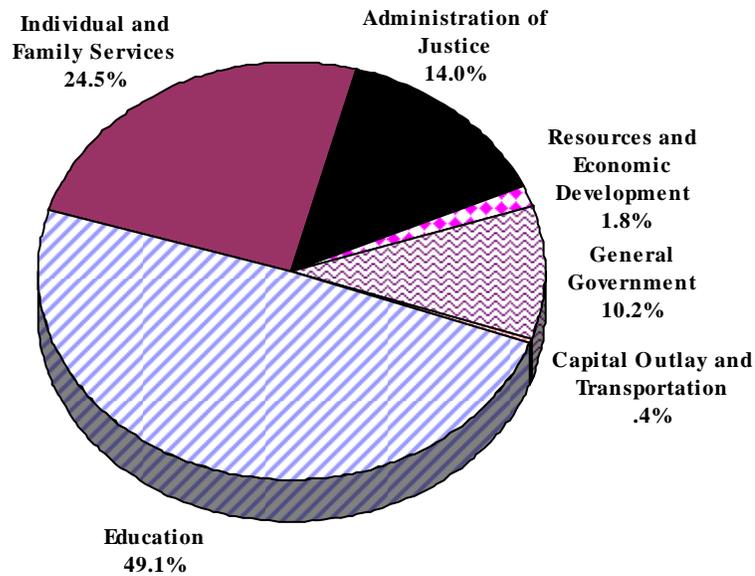
*General Government:* (10.2 percent of Total Expenditures in fiscal year 2009) General government expenditures support the general activities of state, regional and local levels of government. These activities include financial assistance to localities, enactment of legislative policy, intergovernmental projects, and payments to localities pursuant to the Personal Property Tax Relief Act of 1998.

*Resources and Economic Development:* (1.8 percent of Total Expenditures in fiscal year 2009) Resources and economic development expenditures support activities to develop the Commonwealth's economic base, including alternative natural resources, and to regulate this base with regard to the public interest of the Commonwealth.

*Capital Outlay & Transportation:* (0.4 percent of Total Expenditures in fiscal year 2009) Expenditures for capital outlay relate to the construction and renovation of state-owned buildings and facilities. Transportation expenditures relate to the movement by road, water or air of people, goods and services, and the regulation thereof.

The following pie chart summarizes the general fund expenditures by source:

**DISTRIBUTION OF GENERAL FUND EXPENDITURES BY SOURCE  
Fiscal Year Ended June 30, 2009\***



**General Fund Balance**

The Commonwealth's General Fund unreserved fund balance for the last ten years is shown below:

**UNRESERVED GENERAL FUND ENDING BALANCE  
(in thousands)**

<u>Fiscal Year</u>	<u>Budgetary Basis</u>	<u>Modified Accrual Basis</u>
2000	\$1,109,843	\$ 662,755
2001	200,953	(405,198)
2002	70,004	(749,102)
2003	241,626	(220,982)
2004	677,089	36,941
2005	1,126,576	520,546
2006	1,804,483	973,461
2007	1,534,573	563,367
2008	1,091,882	78,468
2009	160,986*	**

Source: Department of Accounts.

\*Preliminary and Unaudited.

\*\* Data not yet available.

2005. General Fund revenues and other sources exceeded expenditures and other uses by \$755.8 million in fiscal year 2005. The General Fund unreserved balance on a budgetary basis increased by \$449.5 million, or 66.4 percent, from fiscal year 2004 to fiscal year 2005 while reserved General Fund balances increased by 70.8 percent over fiscal year 2004. Total revenues and total expenditures increased by 17.4 percent and 14.1 percent, respectively. Transfers to the General Fund decreased by 8.9 percent while transfers out increased by 38.7 percent. Transfers to and from Component Units in fiscal year 2005 are reported as expenditures and revenues in accordance with GASB Statement No. 34.

2006. General Fund revenues and other sources exceeded expenditures and other uses by \$1,024.7 million in fiscal year 2006. The General Fund unreserved balance on a budgetary basis increased by \$677.9 million, or 60.2 percent, from fiscal year 2005 to fiscal year 2006 while reserved General Fund balances increased by 46.9 percent over fiscal year 2005. Total revenues and total expenditures increased by 8.9 percent and 7.3 percent, respectively. Transfers to the General Fund increased by 2.4 percent while transfers out increased by 5.9 percent. Transfers to and from Component Units in fiscal year 2006 are reported as expenditures and revenues in accordance with GASB Statement No. 34.

2007. General Fund revenues and other sources exceeded expenditures and other uses by \$65.1 million in fiscal year 2007. The General Fund unreserved balance on a budgetary basis decreased by \$269.9 million, or 15 percent, from fiscal year 2006 to fiscal year 2007, while reserved General Fund balances increased by \$335 million or 30.9 percent over fiscal year 2006. Total revenues and total expenditures increased by 4.8 percent and 11.3 percent, respectively. Transfers to the General Fund decreased by 6.2 percent while transfers out increased by 5.3 percent. Transfers to and from Component Units in fiscal year 2007 are reported as expenditures and revenues in accordance with GASB Statement No. 34.

2008. General Fund revenues and other sources were less than expenditures and other uses by \$735.3 million in fiscal year 2008. The General Fund unreserved balance on a budgetary basis decreased by \$442.7 million, or 28.8 percent, from fiscal year 2007 to fiscal year 2008 while reserved General Fund balances decreased by \$292.6 million or 20.6 percent over fiscal year 2007. Total revenues and total expenditures increased by 1.3 percent and 6.6 percent, respectively. Transfers to the General Fund increased by 3.8 percent while transfers out decreased by 2.2 percent. Transfers to and from Component Units in fiscal year 2008 are reported as expenditures and revenues in accordance with GASB Statement No. 34.

2009. Based on the *General Fund Preliminary (unaudited) Annual Report* issued by the Department of Accounts for the fiscal year ended June 30, 2009, General Fund revenues and other sources were less than expenditures and other uses by \$1.4 billion in fiscal year 2009. The General Fund unreserved balance on a budgetary basis decreased by \$930.9 million, or 85.3 percent, from fiscal year 2008 to fiscal year 2009 while reserved General Fund balances decreased by \$465.4 million or 41.3 percent during the same period. Total revenues and total expenditures decreased by 9.0 percent and 3.8 percent, respectively. Transfers to the General Fund increased by 4.8 percent while transfers out decreased by 19.8 percent. Transfers to and from Component Units in fiscal year 2009 are reported as expenditures and revenues in accordance with GASB Statement No. 34.

## **Nongeneral Fund Revenues**

Nongeneral fund revenues consist of all revenues not accounted for in the General Fund. Included in this category are special taxes and user charges earmarked for specific purposes, the majority of institutional revenues and revenues from the sale of property and commodities, and receipts from the federal government.

Approximately 50 percent of the nongeneral revenues are accounted for by grants and donations from the federal government, motor vehicle taxes and institutional revenues. Institutional revenues consist primarily of fees and charges collected by institutions of higher education, medical and mental hospitals and correctional institutions. Motor vehicle related taxes include the motor vehicle fuel tax, motor vehicle sales and use tax, oil excise tax, driver's license fee, title registration fee, motor vehicle registration fee and other miscellaneous revenues.

Below is a summary of revenues and expenditures for the largest of the Commonwealth's Special Revenue Funds, the Commonwealth Transportation Fund, prepared according to generally accepted accounting principles.

**COMMONWEALTH TRANSPORTATION FUND**  
(in thousands)

	<b>Fiscal Year Ended June 30,</b>				
	<u><b>2004</b></u>	<u><b>2005</b></u>	<u><b>2006</b></u>	<u><b>2007</b></u>	<u><b>2008</b></u>
Total revenues	\$ 3,115,669	\$ 3,070,632	\$3,290,146	\$3,401,633	\$3,739,225
Total expenditures	2,919,919	3,135,973	3,102,005	3,173,935	3,913,037
Revenues over (under) expenditures	<u>195,750</u>	<u>(65,341)</u>	<u>188,141</u>	<u>227,698</u>	<u>(173,812)</u>
Other sources (uses) net	<u>(128,058)</u>	<u>117,060</u>	<u>281,493</u>	<u>(106,244)</u>	<u>64,576</u>
Revenue and other sources (uses) over (under) expenditures	67,692	51,719	469,634	121,454	(109,236)
Beginning fund balance (adjusted)	1,252,937	1,310,025	1,361,744	1,831,378	1,952,832
Ending fund balance	<u><u>\$ 1,320,629</u></u>	<u><u>\$ 1,361,744</u></u>	<u><u>\$ 1,831,378</u></u>	<u><u>\$ 1,952,832</u></u>	<u><u>\$ 1,843,596</u></u>

*Notes:* Included in the Commonwealth Transportation Fund (formerly Highway Maintenance and Construction Fund) is the activity of the Highway Maintenance and Operating Fund and the Transportation Trust Fund. The Transportation Trust Fund was created in September 1986 during a special session of the Virginia General Assembly.

*Source:* Reports of the Comptroller, 2004-2008.

**The 2008 Appropriation Act**

On December 17, 2007, Governor Kaine presented the 2008 Budget Bill (House Bill 30/Senate Bill 30) (the “2008 Budget Bill”) for the 2008-2010 biennium. The 2008 Budget Bill was developed with the following four main objectives in mind:

- Maintain the Commonwealth’s financial stability for the long term;
- Make targeted investments that will pay measurable returns in the future;
- Meet the Commonwealth’s ongoing commitment to fund core services; and
- Use program performance, financial incentives, and operational streamlining to promote better government.

The 2008 Budget Bill included \$36,174.3 million from the general fund in base spending, and total general fund resources of \$36,197.7 million. Recommendations for new spending totaled \$2,213.6 million, including \$54.0 million for capital outlay funding. General fund budget savings of \$463.6 million were also recommended.

Major items in the 2008 Budget Bill recommended to meet the Commonwealth’s commitment to fund core services included \$890.3 million for the estimated state cost of the technical re-benchmarking of the Standards of Quality for elementary and secondary schools and \$254.7 million for a proposed salary increase for state and state-supported local employees, teachers and teaching and research faculty at higher education institutions.

Other proposed spending items included \$29.2 million to expand the existing Virginia Preschool Initiative serving at-risk-students; \$14.6 million to increase community services board emergency services capacity; \$4.9 million in improvements aimed at offender reentry; \$38.1 million in semiconductor manufacturing performance grants; and \$15.1 million in the Governor’s Development Opportunity Fund. A Revenue Stabilization Fund deposit of \$21.3 million in fiscal year 2009 based on actual tax revenues for fiscal year 2007 was included.

The Virginia General Assembly sent an amended budget to the Governor on March 13, 2008. The budget retained many of the items the Governor introduced. Highlights of the House and Senate conference report included: the funding for certain capital projects from Virginia Public Building Authority/Virginia College Building Authority debt; 2 percent salary increase in both years for state employees and state-supported local employees; 2 percent salary increase for teachers on July 1, 2009; \$22 million to increase the per pupil amount for the preschool initiative for disadvantaged four-year olds; \$41.6 million for 600 new Mental Retardation waivers in FY 2009; almost \$11.1 million per year for base adequacy for institutions of higher education; retaining \$15.1 million for the Governor’s Opportunity Fund; and providing \$30 million in bond funding to be used for acquisition of open space lands, historic sites, and civil war battlefield preservation.

The Governor returned the budget bill requesting 41 amendments, primarily technical in nature. The General Assembly accepted 34 of these amendments. On May 23, 2008 the Governor signed the Budget Bill with one veto, and the Budget Bill was enacted as Chapter 879 of the 2008 Virginia Acts of Assembly. The bill became effective July 1, 2008 (the “2008 Appropriation Act”).

The table below summarizes the 2008 Appropriation Act.

**2008 Appropriation Act (Chapter 879, 2008 General Assembly)**

	<b>FY 2009</b>	<b>FY 2010</b>	<b>Total</b>
<b>GENERAL FUND</b>			
<b>Revenue</b>			
Estimated Balance June 30, 2008	\$ 312,822,904	\$ -	\$ 312,822,904
Additions to balance	247,536,232	451,766	247,987,998
Official revenue estimate	16,089,898,276	17,190,053,876	33,279,952,152
Lottery Proceeds Fund	461,000,000	461,000,000	922,000,000
Transfers	384,786,174	387,464,871	772,251,045
Total general fund revenue available for appropriation	<u>\$17,496,043,586</u>	<u>\$18,038,970,513</u>	<u>\$35,535,014,099</u>
<b>Appropriations</b>			
Legislative	\$ 69,083,464	\$ 69,083,464	\$ 138,166,928
Judicial	403,917,361	406,524,841	810,442,202
Executive Department	16,492,050,605	17,012,730,431	33,504,781,036
Independent Agencies	325,464	325,464	650,928
State Grants to Nonstate Entities	-	-	-
Sub-total operating expenses	<u>16,965,376,894</u>	<u>17,488,664,200</u>	<u>34,454,041,094</u>
Capital Outlay	5,000,000	100,300,000	105,300,000
Total appropriations	<u>\$16,970,376,894</u>	<u>\$17,588,964,200</u>	<u>\$34,559,341,094</u>
<b>NONGENERAL FUNDS</b>			
<b>Revenue</b>			
Estimated Balance June 30, 2008	\$ 2,988,476,436	\$ -	\$ 2,988,476,436
Official revenue estimate	19,943,213,693	20,317,611,219	40,260,824,912
Bond proceeds	1,343,293,373	240,000,000	1,583,293,373
Total nongeneral fund revenue available for appropriation	<u>\$24,274,983,502</u>	<u>\$20,557,611,219</u>	<u>\$44,832,594,721</u>
<b>Appropriations</b>			
Legislative	\$ 3,988,634	\$ 3,988,634	\$ 7,977,268
Judicial	34,190,881	33,948,151	68,139,032
Executive Department	20,227,378,843	20,376,506,894	40,603,885,737
Independent Agencies	403,176,633	418,569,819	821,746,452
State Grants to Nonstate Entities	-	-	-
Sub-total operating expenses	<u>20,668,734,991</u>	<u>20,833,013,498</u>	<u>41,501,748,489</u>
Capital Outlay	1,448,360,373	262,801,000	1,711,161,373
Total appropriations	<u>\$22,117,095,364</u>	<u>\$21,095,814,498</u>	<u>\$43,212,909,862</u>

## **The 2009 Amendments to the 2008 Appropriation Act**

On December 17, 2008, Governor Kaine presented his proposed amendments to Chapter 879, the 2008 Virginia Acts of Assembly (House Bill 1600/Senate Bill 850) (the “2009 Budget Bill”) affecting the remainder of the 2008-2010 biennium. The Governor’s objectives were developed with the following goals in mind: maintain the Commonwealth’s financial stability for the long term; make targeted investments that will enhance Virginia’s ability to compete in a global economy; and meet the Commonwealth’s ongoing commitment to fund core services.

The 2009 Budget Bill included the most recent rounds of executive branch cuts to balance the \$2.9 billion revenue shortfall from the budget bill approved during the 2008 Session. Governor Kaine revealed his reduction plan in October for the remainder of fiscal year 2009 and proposed his reductions for fiscal year 2010 on December 17, 2008. The 2009 Budget Bill proposed a withdrawal of \$490 million from the Revenue Stabilization Fund to balance the budget for fiscal year 2009. The 2009 Budget Bill did not rely on the Revenue Stabilization Fund to balance fiscal year 2010, so it remains available in 2010 if there is any further slowing in the economy.

There were several spending initiatives proposed in the budget. These included: \$25.9 million in additional funding for undergraduate financial aid in fiscal year 2010; \$3.1 million for increased inmate medical costs; \$3.0 million in additional funding for the existing pretrial services program; \$5.0 million in additional funding for the Governor’s Development Opportunity Fund; \$10.0 million to provide funding to support agricultural best management practices; \$5.8 million to the Department of Taxation to implement an enhanced compliance initiative; \$2.5 million in funding for staffing new and expanded jails; and \$10.8 million in additional funding for the Criminal Fund.

The 2009 Budget Bill was considered by the 2009 General Assembly, which convened on January 14, 2009 and adjourned on February 28, 2009. The 2009 Budget Bill, as amended by the General Assembly, was submitted to the Governor for his approval and reflects the Governor’s revised general fund revenue forecast by reducing revenues by an additional \$821.5 million, bringing the total downward revenue revision for the biennium to \$3.7 billion. The 2009 Budget Bill provides a total of \$14.3 billion for direct aid to public education over the 2008-2010 biennium; includes \$10.0 million for a system-wide 8.5 percent increase in student financial aid; includes \$183.3 million over the introduced budget for increased enrollment in and utilization of Medicaid due to the economic downturn; adds \$.5 million in fiscal year 2010 to partially restore reductions to Virginia state parks; and adds \$6.6 million in fiscal year 2010 to fund aid to localities for state support for local police departments required under House Bill 599.

The Governor signed the amended bill and returned it to the General Assembly with three item vetoes for action at its one-day reconvened session held April 8, 2009. The General Assembly upheld all of the Governor’s budget item vetoes. The 2009 Budget Bill became law on April 8, 2009, as Chapter 781 of the 2009 Virginia Acts of Assembly (the “2009 Appropriation Act”).

The following table summarizes the 2009 Appropriation Act.

**2009 Appropriation Act (Chapter 781, 2009 General Assembly)**

	<b>FY 2009</b>	<b>FY 2010</b>	<b>Total</b>
<b>GENERAL FUND</b>			
<b>Revenue</b>			
Unreserved Balance June 30, 2008	\$ 1,091,882,000	\$ -	\$ 1,091,882,000
Additions to balance	(520,929,566)	51,596,043	(469,333,523)
Official revenue estimate	14,613,939,287	15,261,984,687	29,875,923,974
Revenue Stabilization Fund	490,000,000	-	490,000,000
Transfers	406,689,844	441,825,286	848,515,130
Total general fund resources available for appropriation [1]	\$ 16,081,581,565	\$ 15,755,406,016	\$ 31,836,987,581
<b>Appropriations</b>			
Legislative	\$ 68,357,414	\$ 68,309,414	\$ 136,666,828
Judicial	407,925,587	407,012,317	814,937,904
Executive	15,715,910,870	15,367,635,003	31,083,545,873
Independent Agencies	275,464	275,464	550,928
State Grants to Nonstate Entities	-	-	-
Sub-total operating expenses	16,192,469,335	15,843,232,198	32,035,701,533
Capital Outlay	(249,450,000)	800,000	(248,650,000)
Total appropriations	\$ 15,943,019,335	\$ 15,844,032,198	\$ 31,787,051,533
<b>NONGENERAL FUNDS</b>			
<b>Revenue</b>			
Balance June 30, 2008	\$ 5,285,343,724	\$ -	\$ 5,285,343,724
Official revenue estimate	20,534,761,089	21,061,960,368	41,596,721,457
Lottery Proceeds Fund	430,500,000	430,200,000	860,700,000
Bond proceeds	1,438,201,373	621,145,000	2,059,346,373
Total nongeneral fund revenue available for appropriation	\$ 27,688,806,186	\$ 22,113,305,368	\$ 49,802,111,554
<b>Appropriations</b>			
Legislative	\$ 3,988,634	\$ 3,988,634	\$ 7,977,268
Judicial	34,190,881	34,052,431	68,243,312
Executive Department	20,429,625,839	21,546,152,131	41,975,777,970
Independent Agencies	396,932,974	423,163,374	820,096,348
State Grants to Nonstate Entities	-	-	-
Sub-total operating expenses	20,864,738,328	22,007,356,570	42,872,094,898
Capital Outlay	1,756,864,373	702,909,350	2,459,773,723
Total appropriations	\$ 22,621,602,701	\$ 22,710,265,920	\$ 45,331,868,621

[1] 2009 Appropriation Act (Chapter 781, 2009 General Assembly) contains printing error in which FY 2009 Transfers available for appropriation is shown as \$406,889,844. The correct amount of \$406,689,844 is shown above.

Source: Department of Planning and Budget.

## **INDEBTEDNESS OF THE COMMONWEALTH**

The Constitution of Virginia, in Section 9 of Article X, provides for the issuance of debt by or on behalf of the Commonwealth. Sections 9(a), (b) and (c) provide for the issuance of debt to which the Commonwealth's full faith and credit is pledged and Section 9(d) provides for the issuance of debt not secured by the full faith and credit of the Commonwealth, but which may be supported by and paid from Commonwealth tax collections subject to appropriations by the General Assembly. The Commonwealth may also enter into leases and contracts that are classified on its financial statements as long-term indebtedness. Certain authorities and institutions of the Commonwealth may also issue debt. This section discusses the provisions for and limitations on the issuance of general obligation debt and other types of debt of the Commonwealth and its authorities and institutions.

### **Section 9(a) Debt**

Section 9(a) of Article X provides that the General Assembly may contract general obligation debt: (1) to meet certain types of emergencies, (2) subject to limitations on amount and duration, to meet casual deficits in the revenue or in anticipation of the collection of revenues of the Commonwealth and (3) to redeem a previous debt obligation of the Commonwealth. Total indebtedness issued pursuant to Section 9(a) (2) shall not exceed 30 percent of an amount equal to 1.15 times the annual tax revenues "derived from taxes on income and retail sales, as certified by the Auditor of Public Accounts, for the preceding fiscal year."

### **Section 9(b) Debt**

Section 9(b) of Article X provides that the General Assembly may authorize the creation of general obligation debt for capital projects. Such debt is required to be authorized by an affirmative vote of a majority of the members elected to each house of the General Assembly and approved in a statewide referendum. The outstanding amount of such debt is limited in the aggregate to an amount equal to 1.15 times the average annual tax revenues "derived from taxes on income and retail sales, as certified by the Auditor of Public Accounts," for the three immediately preceding fiscal years ("9(b) Debt Limit"). Thus, the amount of such debt that can be issued is the 9(b) Debt Limit less the total amount of such debt outstanding ("Debt Margin"). An additional 9(b) debt authorization restriction is calculated in order to determine the amount of such debt that the General Assembly may authorize for the current fiscal year. The additional borrowing authorization restriction is limited to 25% of the 9(b) Debt Limit less 9(b) debt authorized in the current and prior three fiscal years.

The phrase "taxes on income and retail sales" is not defined in the Constitution or by statute. The record made in the process of adopting the Constitution, however, suggests an intention to include only income taxes payable by individuals, fiduciaries and corporations and the state sales and use tax.

### **Section 9(c) Debt**

Section 9(c) of Article X provides that the General Assembly may authorize the creation of general obligation debt for revenue producing capital projects for executive branch agencies and institutions of higher learning. Such debt is required to be authorized by an affirmative vote of two-thirds of the members elected to each house of the General Assembly and approved by the Governor. The Governor must certify before the enactment of the bond legislation and again before the issuance of the bonds that the net revenues pledged are expected to be sufficient to pay principal and interest on the bonds issued to finance the projects.

The outstanding amount of Section 9(c) debt is limited in the aggregate to an amount equal to 1.15 times the average annual tax revenues "derived from taxes on income and retail sales, as certified by the Auditor of Public Accounts," for the three immediately preceding fiscal years ("9(c) Debt Limit"). While the debt limits under Sections 9(b) and 9(c) are each calculated as the same percentage of the same average tax revenues, these debt limits are separately computed and apply separately to each type of debt.

**Effect of Refunding Debt**

In general, when the Commonwealth issues bonds to refund outstanding bonds issued pursuant to Section 9(b) or 9(c) of Article X of the Constitution, the refunded bonds are considered paid for purposes of the constitutional limitations upon debt incurrence and issuance and the refunding bonds are counted in the computations of such limitations. Section 9(a) (3) provides that in the case of the refunding of debt incurred in accordance with Section 9(c) of Article X, the debt evidenced by the refunding bonds will be counted against the 9(c) Debt Limit unless the Governor does not provide the net revenue sufficiency certification, in which case the debt evidenced by the refunding bonds will be counted against the 9(b) Debt Limit.

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## General Obligation Debt Limit and Debt Margin

Using individual and fiduciary income, corporate income and the state sales and use tax revenues, as of June 30, 2009, the debt limits pursuant to Article X, Section 9 of the Constitution of Virginia are as follows:

### COMPUTATION OF LEGAL DEBT LIMITS (in thousands)

	<u>Taxes</u>	<u>Fiscal Year Ended June 30,</u>		
		<u>2007</u>	<u>2008</u>	<u>2009*</u>
Individual and Fiduciary Income [1]		\$ 9,787,592	\$10,114,833	\$ 9,481,109
Corporation Income [2]		879,575	807,852	648,033
State Sales and Use [3]		3,274,286	3,302,181	3,116,831
Total		<u>\$13,941,453</u>	<u>\$14,224,866</u>	<u>\$13,245,973</u>
Average tax revenues for the three fiscal years				<u>\$13,804,097</u>
<hr/>				
<b>Section 9(a)(2) General Obligation Debt Issuance Limit and Margin [4]:</b>				
Debt Issuance Limit:				
30% of 1.15 times annual tax revenues for fiscal year 2009*				\$4,569,861
Less 9(a)(2) Bonds Outstanding at June 30, 2009*:				<u>0</u>
Debt Margin for Section 9(a)(2) General Obligation Bonds				<u>\$4,569,861</u>
<hr/>				
<b>Section 9(b) General Obligation Debt Issuance Limit and Margin:</b>				
Debt Issuance Limit:				
1.15 times the average tax revenues for three fiscal years as calculated above				\$15,874,712
Less 9(b) Bonds Outstanding at June 30, 2009*:				
Public Facilities Bonds [6]			1,028,094	
Transportation Facilities Refunding Bonds [5] [6]			12,696	
Bond Anticipation Notes			<u>0</u>	
Total 9(b) Bonds Outstanding at June 30, 2009*				<u>1,040,790</u>
Debt Margin for Section 9(b) General Obligation Bonds				<u>\$14,833,922</u>
<hr/>				
Debt Authorization Limit:				
25% of 1.15 times average tax revenues for three fiscal years as calculated above				\$3,968,678
Less 9(b) debt authorized during the three prior fiscal years				<u>0</u>
Maximum additional 9(b) debt that may be authorized by the General Assembly (subject to referendum):				<u>\$3,968,678</u>
<hr/>				
<b>Section 9(c) General Obligation Debt Issuance Limit and Margin:</b>				
Debt Issuance Limit:				
1.15 times the average tax revenues for three fiscal years as calculated above				\$15,874,712
Less 9(c) Bonds Outstanding at June 30, 2009*:				
Parking Facilities [6]			6,527	
Transportation Facilities [6]			30,358	
Higher Educational Institutions [6]			573,550	
Bond Anticipation Notes			<u>0</u>	
Total 9(c) Bonds Outstanding at June 30, 2009*				<u>610,435</u>
Debt Margin for Section 9(c) General Obligation Bonds				<u>\$15,264,277</u>

[1] Includes taxes imposed pursuant to Articles 2 and 9 of Chapter 3, Title 58.1 of the Code of Virginia.

[2] Includes taxes imposed pursuant to Article 10 of Chapter 3, Title 58.1 of the Code of Virginia.

[3] Includes taxes imposed pursuant to Chapter 6, Title 58.1 of the Code of Virginia, less taxes identified in Sections 58.1-605 and 58.1-638.

[4] Debt limit applies only to debt authorized pursuant to Article X, Section 9(a) (2) of the Constitution of Virginia.

[5] These bonds refunded certain Section 9(c) debt and because the Governor did not certify the feasibility of the refinanced project, they must be applied against the Section 9(b) Debt Limit.

[6] Net of unamortized premium, discount and deferral on debt defeasance.

\*Preliminary and Unaudited

Source: Department of Accounts, Department of the Treasury.

## **Tax-Supported Debt – General Obligation**

Tax-supported debt of the Commonwealth includes both general obligation debt and debt of agencies, institutions, boards and authorities for which debt service is expected to be made in whole or in part from appropriations of tax revenues.

Outstanding Section 9(b) debt as of June 30, 2009 includes the unamortized portion of (a) \$613 million of general obligation bonds authorized and approved by the voters in November 1992, (b) \$1,019.5 million in general obligation bonds authorized and approved by the voters in November 2002, and (c) various series of refunding bonds issued to advance refund certain series of bonds. Outstanding Section 9(c) debt as of June 30, 2009 includes various series of Higher Educational Institutions Bonds (including refunding bonds) issued from 1979 to 2009, six series of Transportation Facilities Bonds (including refunding bonds) issued from 1989 to 2009, and four series of Parking Facilities Bonds (including refunding bonds) issued between 2002 and 2009. Outstanding general obligation debt does not include 9(b) and 9(c) advance refunded bonds for which funds have been deposited in irrevocable escrow accounts in amounts sufficient to meet all required future debt service.

## **Other Tax-Supported Debt**

Section 9(d) of Article X provides that the restrictions of Section 9 are not applicable to any obligation incurred by the Commonwealth or any of its institutions, agencies or authorities if the full faith and credit of the Commonwealth is not pledged or committed to the payment of such obligation.

There are currently outstanding various types of 9(d) revenue bonds issued by authorities, political subdivisions and agencies for which the Commonwealth's full faith and credit is not pledged. Certain of these bonds, however, are paid in part or in whole from revenues received as appropriations by the General Assembly from general tax revenues, while others are paid solely from revenues derived from enterprises related to the operation of the financed capital projects.

The debt repayments of the Virginia Public Building Authority, the Virginia College Building Authority 21<sup>st</sup> Century College and Equipment Programs, The Innovative Technology Authority, the Virginia Biotechnology Research Park Authority and several other long-term capital leases or notes have been supported all or in large part by General Fund appropriations.

The Commonwealth Transportation Board ("CTB") has issued various series of bonds authorized under the State Revenue Bond Act. These bonds are secured by and payable from funds appropriated by the General Assembly from the Transportation Trust Fund for such purpose. The Transportation Trust Fund was established by the General Assembly in 1986 as a special non-reverting fund administered and allocated by the Transportation Board for the purpose of increased funding for construction, capital and other needs of state highways, airports, mass transportation and ports. As of June 30, 2007, \$987.6 million in CTB bonds were outstanding. During 2007, the CTB was authorized by the General Assembly to issue up to \$3.0 billion in Capital Projects Revenue Bonds. In 2008, an additional \$180 million was authorized. As of June 30, 2009, no bonds have been issued under this authorization.

The Virginia Port Authority ("VPA") has \$201 million of bonds outstanding at June 30, 2009 which are payable from a portion of the Transportation Trust Fund. In 2008, the Authority was authorized to issue an additional \$155 million in Commonwealth Port Fund Revenue Bonds. No bonds have been issued from that authorization.

## **Leases and Contracts**

*Capital Leases.* The Commonwealth is involved in numerous agreements to lease buildings and equipment. For a detailed description, see "Notes to the Financial Statements" included in the Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2008. These lease agreements are for various terms, and each lease contains a nonappropriation clause indicating that continuation of the lease is subject to funding by the General Assembly. The principal balance of all tax-supported capital leases outstanding was \$250.3 million as of June 30, 2008.

*Installment Purchases.* The Commonwealth also finances the acquisition of certain personal property and equipment through installment purchase agreements. The length of the agreements and the interest rates charged vary. In most cases, the agreements are collateralized by the personal property and equipment acquired. Installment purchase agreements contain nonappropriation clauses indicating that continuation of the installment purchase is subject to funding by the General Assembly. The principal balance of tax-supported installment purchase obligations outstanding was \$173.6 million as of June 30, 2008.

## Outstanding Tax-Supported Debt

The following table summarizes for the past five fiscal years the outstanding indebtedness of the Commonwealth, its agencies, institutions and authorities for which appropriated tax revenues are required to pay debt service. In certain instances, debt service may be paid with or payable from other non-tax sources (e.g., toll revenues, port revenues and user fees), but the underlying security remains the appropriation of tax revenues by the Commonwealth.

### OUTSTANDING TAX-SUPPORTED DEBT (in thousands)

	<u>Fiscal Year Ended June 30,</u>				
	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009*</u>
<b>General Obligation Debt:</b>					
Section 9(a)	-	-	-	-	-
Section 9(b) [1]	\$ 555,447	\$ 626,124	\$ 821,563	\$ 935,105	\$ 1,040,790
Section 9(c)					
Higher Educational Institutions [1]	296,963	325,969	411,842	487,296	573,550
Transportation Facilities [1]	90,545	80,435	69,962	59,294	30,358
Parking Facilities [1]	11,040	9,939	8,804	7,590	6,527
Sub-Total Section 9(c)	<u>398,548</u>	<u>416,343</u>	<u>490,608</u>	<u>554,180</u>	<u>610,435</u>
Total General Obligation Debt	<u>953,995</u>	<u>1,042,467</u>	<u>1,312,171</u>	<u>1,489,285</u>	<u>1,651,224</u>
<b>Section 9(d) Debt:</b>					
Transportation [1]	1,041,397	1,021,172	987,550	948,507	935,082
Virginia Public Building Authority [1]	1,142,070	1,292,251	1,575,187	1,719,455	2,092,662
Virginia Port Authority [1]	265,518	251,219	236,300	218,596	201,438
Virginia College Building Authority-Equipment Leases	-	-	-	-	-
Virginia College Building Authority 21st Century/Equipment [1]	641,450	641,954	828,488	899,572	1,203,701
Innovative Technology Authority	8,635	7,935	7,145	6,270	5,415
Newport News Industrial Development Authority	27,100	23,160	19,010	14,640	10,025
Virginia Biotechnology Research Park Authority [1]	54,605	52,452	50,200	47,852	45,465
Virginia Public Broadcasting Board	15,775	13,485	11,070	8,520	5,830
Virginia Aviation Board	3,055	2,768	2,482	2,195	1,909
Fairfax County Economic Development Authority	-	100,592	100,387	96,992	93,442
Total Section 9(d) Debt	<u>3,199,605</u>	<u>3,406,988</u>	<u>3,817,819</u>	<u>3,962,599</u>	<u>4,594,968</u>
<b>Other Long-Term Obligations:**</b>					
Transportation Notes Payable	12,325	12,325	12,325	12,325	8,000
Capital Leases	180,071	186,147	249,771	250,250	250,250 [2]
Installment Purchase Obligations	109,661	188,273	186,329	173,572	173,572 [2]
Compensated Absences	501,385	527,926	560,895	575,271	575,271 [2]
Regional Jail Financing Program	15,030	13,375	11,693	9,980	8,231
Pension Liability	860,432	969,574	1,105,031	1,237,460	1,237,460 [2]
Other Liabilities and Notes Payable	18,761	18,114	16,472	20,203	20,203 [2]
OPEB Liability	-	-	-	119,658	119,658
Total Other Long-Term Obligations	<u>1,697,665</u>	<u>1,915,734</u>	<u>2,142,516</u>	<u>2,398,719</u>	<u>2,392,645</u>
Total Tax-Supported Debt [3]	<u>\$ 5,851,265</u>	<u>\$ 6,365,189</u>	<u>\$ 7,272,506</u>	<u>\$ 7,850,603</u>	<u>\$ 8,638,836</u>

[1] Net of deferral on debt defeasance, unamortized discounts and/or premiums.

[2] Represents fiscal year 2008 ending balance. Amount for fiscal year 2008 not yet available.

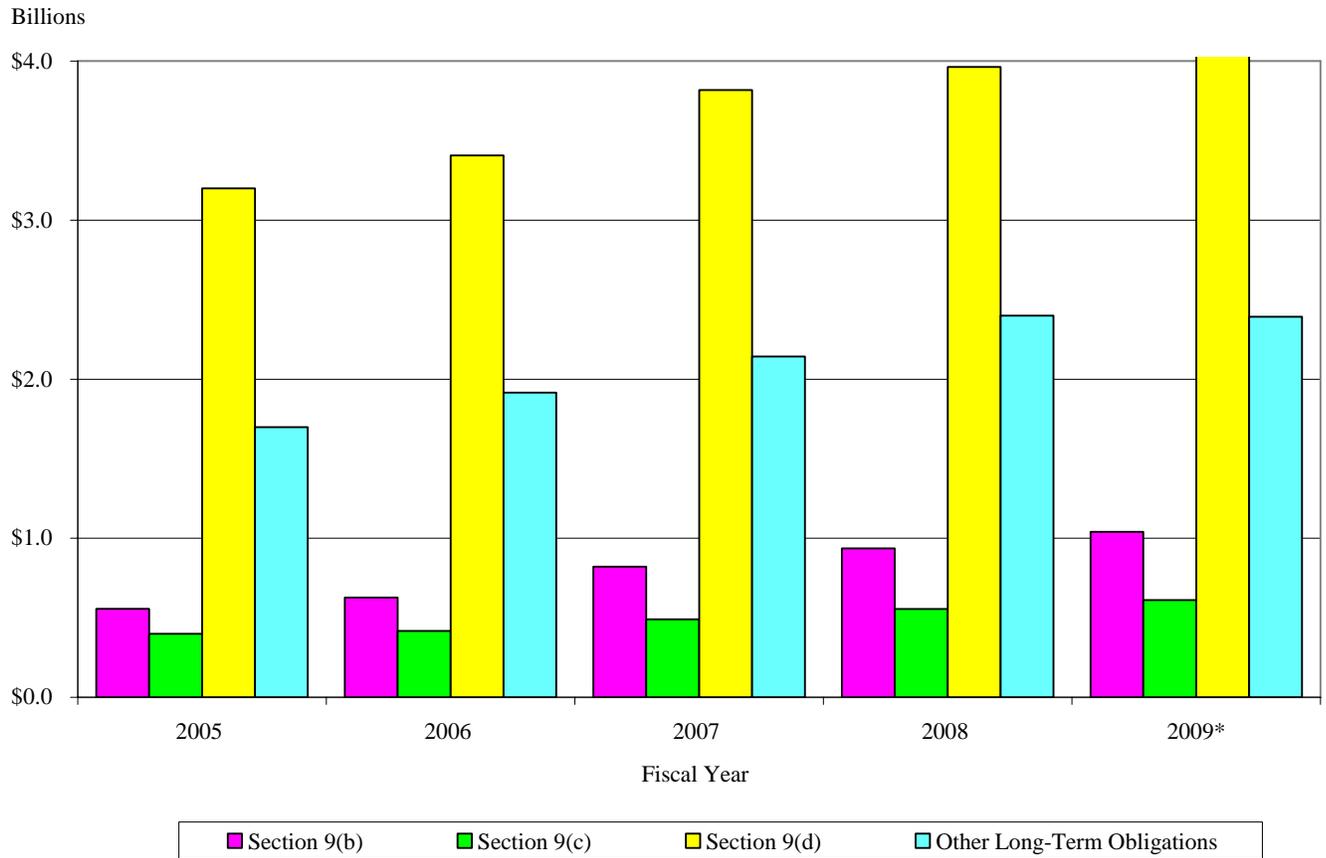
[3] Numbers may not add to totals due to rounding.

\*Preliminary and Unaudited

\*\*Other Long-Term Obligations reflect 2008 balances until 2009 balances are available.

Source: Department of the Treasury; Department of Accounts.

**OUTSTANDING TAX-SUPPORTED DEBT**  
**As of June 30, 2005-2009**



\*Preliminary and Unaudited

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## Outstanding Tax-Supported Debt Service

The following table summarizes annual debt service on outstanding tax-supported debt as of June 30, 2009. The table does not include debt service requirements for capital lease and installment purchase obligations payable from the General Fund of the Commonwealth.

### ANNUAL DEBT SERVICE REQUIREMENTS [1] Tax-Supported Debt Outstanding at June 30, 2009\* (\$ in thousands)

Fiscal Year	General Obligation Debt			Other Tax-Supported Debt			Total		
	Sections 9(a), 9(b) and 9(c)			Section 9(d) [1] [2]					
Ending June 30	Principal	Interest	Total	Principal	Interest	Total	Principal	Interest	Total
2010	\$ 125,435	\$ 74,648	\$ 200,083	\$ 301,921	\$ 194,774	\$ 496,695	\$ 427,356	\$ 269,422	\$ 696,778
2011	123,742	69,375	193,117	314,111	190,015	504,126	437,853	259,389	697,243
2012	113,520	63,540	177,060	308,086	175,302	483,389	421,606	238,843	660,449
2013	114,110	58,028	172,138	287,711	160,657	448,368	401,821	218,685	620,506
2014	104,375	52,579	156,954	287,239	146,800	434,039	391,614	199,379	590,994
2015	100,655	47,507	148,162	295,892	132,607	428,500	396,547	180,114	576,662
2016	92,740	42,569	135,309	290,787	118,265	409,052	383,527	160,834	544,362
2017	83,935	38,114	122,049	279,599	104,659	384,259	363,534	142,773	506,307
2018	77,370	34,023	111,393	262,775	91,471	354,246	340,145	125,494	465,639
2019	76,065	30,543	106,608	227,405	79,019	306,425	303,470	109,562	413,033
2020	75,230	27,100	102,330	206,673	68,185	274,858	281,903	95,285	377,188
2021	76,855	23,638	100,493	198,281	58,602	256,883	275,136	82,240	357,375
2022	71,665	20,066	91,731	184,130	49,230	233,360	255,795	69,296	325,091
2023	71,335	16,657	87,992	177,205	40,581	217,786	248,540	57,238	305,779
2024	69,940	13,415	83,355	173,466	32,288	205,753	243,406	45,703	289,108
2025	60,625	10,193	70,818	153,944	24,013	177,957	214,569	34,206	248,775
2026	54,045	7,431	61,476	144,259	16,999	161,259	198,304	24,431	222,735
2027	44,345	4,960	49,305	106,571	11,040	117,611	150,916	16,000	166,916
2028	27,710	2,889	30,599	84,093	6,652	90,744	111,803	9,540	121,343
2029	11,305	1,604	12,909	55,334	3,157	58,491	66,639	4,761	71,399
2030	7,630	1,094	8,724	22,145	793	22,938	29,775	1,887	31,662
2031	6,135	749	6,884	5,897	204	6,101	12,032	953	12,985
2032	3,660	469	4,129	1,724	0	1,724	5,384	469	5,853
2033	2,595	293	2,888	0	0	0	2,595	293	2,888
2034	815	166	981	0	0	0	815	166	981
2035	855	128	983	0	0	0	855	128	983
2036	895	87	982	0	0	0	895	87	982
2037	935	44	979	0	0	0	935	44	979
Subtotal	1,598,522	641,909	2,240,431	4,369,253	1,705,313	6,074,566	5,967,775	2,347,223	8,314,997
Add Unamortized Premium & Accretion on Capital Appreciation Bonds	68,651	-	68,651	266,941	-	266,941	335,592	-	335,592
Less Unamortized Discount & Deferral on Debt Defeasance	(15,948)	-	(15,948)	(33,225)	-	(33,225)	(49,173)	-	(49,173)
<b>TOTAL</b>	<b>\$ 1,651,225</b>	<b>\$ 641,909</b>	<b>\$ 2,293,134</b>	<b>\$ 4,602,968</b>	<b>\$ 1,705,313</b>	<b>\$ 6,308,281</b>	<b>\$ 6,254,193</b>	<b>\$ 2,347,223</b>	<b>\$ 8,601,415</b>

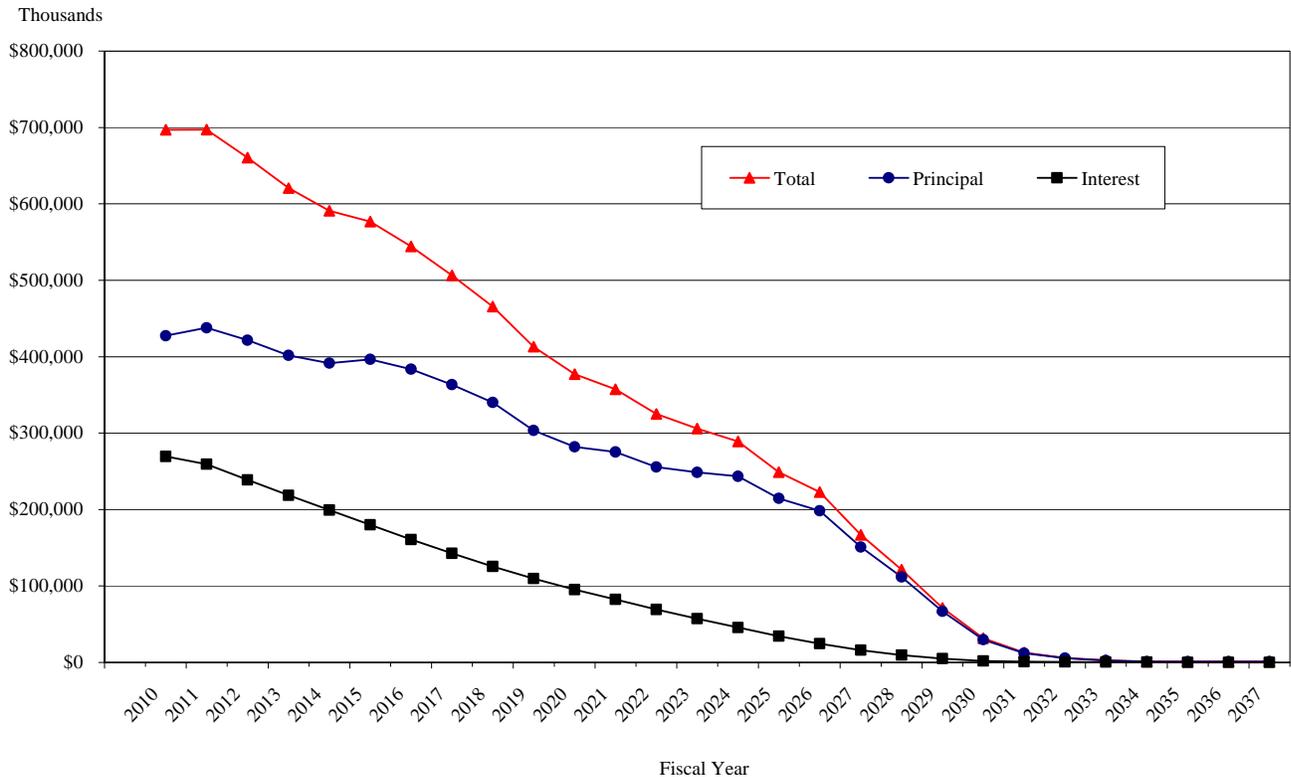
[1] Includes Virginia Biotechnology Research Park Authority, Fairfax County Economic Development Authority (Va. Dept. of Transportation Camp 30 Project), Innovative Technology Authority, Newport News Industrial Development Authority (VASIC Project), Virginia Public Broadcasting Board, Virginia Aviation Board and Transportation Notes Payable. Does not include other capital leases, installment purchase obligations, regional jail reimbursement payments, compensated absences, pension liability or uninsured employer's fund.

[2] Includes notes payable of \$8,000 (dollars in thousands) for the primary government.

Source: Department of the Treasury; Department of Accounts.

\*Preliminary and Unaudited

**ANNUAL DEBT SERVICE REQUIREMENTS  
TAX-SUPPORTED DEBT OUTSTANDING AT JUNE 30, 2009\*  
(in thousands)**



\*Preliminary and Unaudited

**RATIOS OF OUTSTANDING TAX-SUPPORTED DEBT  
TO POPULATION AND PERSONAL INCOME**

Fiscal Year	Population [1]	Personal Income [2] (000's)	Outstanding Debt (000's)	Tax-Supported Debt/Capita	Debt/Income
2004	7,464,033	267,520,630	5,272,439	706.38	2.0%
2005	7,557,588	286,946,610	5,851,265	774.22	2.0%
2006	7,640,249	302,098,188	6,365,189	833.11	2.1%
2007	7,712,091	318,872,687	7,272,505	943.00	2.3%
2008	7,769,089	335,626,000	7,850,602	1,010.49	2.3%

Sources: [1] U.S. Census Bureau.

[2] U. S. Department of Commerce, Bureau of Economic Analysis.

## Authorized and Unissued Tax-Supported Debt

As of June 30, 2009\*, the following tax-supported debt had been authorized by the General Assembly and remained unissued:

### Section 9(b) Debt:

Higher Educational Institutions Bonds	\$ 30,803,135
Park and Recreational Facilities Bonds	22,770,358
Subtotal 9(b) Debt:	<u>\$ 53,573,493</u>

### Section 9(c) Debt:

Higher Educational Institutions Bonds	\$ 546,746,554
Parking Facility Bonds	16,000,000
Subtotal 9(c) Debt:	<u>\$ 562,746,554</u>

### Section 9(d) Debt :

Transportation Capital Projects Revenue Bonds	\$ 3,180,000,000
Northern Virginia Transportation District Program	97,100,000
Virginia Public Building Authority -- Projects	1,069,878,340
Virginia Public Building Authority -- Jails	134,905,343
Virginia Public Building Authority -- Juvenile Detention Facilities	0
Virginia College Building Authority -- 21st Century Projects	1,481,006,508
Virginia College Building Authority -- 21st Century Equipment	116,798,956
Virginia Port Authority	155,000,000
Capital Lease Revenue Financings	
Subtotal 9(d) Debt:	<u>\$ 6,234,689,147</u>

<b>Total</b>	<u>\$ 6,851,009,193</u>
--------------	-------------------------

\*Preliminary and Unaudited

Source: Department of the Treasury; Department of Accounts.

## Moral Obligation Debt

Bonds issued by the Virginia Housing Development Authority, the Virginia Resources Authority and the Virginia Public School Authority are designed to be self-supporting from their individual loan programs. However, certain of their bonds are secured in part by a moral obligation of the Commonwealth. The Commonwealth may fund deficiencies that may occur in debt service reserves for moral obligation debt. By the terms of the applicable statutes, the Governor is obligated to include in his annual budget submitted to the General Assembly the amount necessary to restore any such reported deficiency, but the General Assembly is not legally required to make any appropriation for such purpose. To date, these authorities have not reported to the Commonwealth that any such reserve deficiencies exist. The table below summarizes the Commonwealth's outstanding moral obligation indebtedness for the past five fiscal years.

**OUTSTANDING MORAL OBLIGATION DEBT**  
(in thousands)

	Fiscal Year Ended June 30,				
	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009*</u>
Virginia Housing Development Authority [1]	\$ 623,790	\$ 498,314	\$ 449,350	\$391,691	\$ --
Virginia Resources Authority [1]	695,099	704,477	678,600	681,886	726,416
Virginia Public School Authority [1]	--	--	--	--	--
Total	<u>\$ 1,318,889</u>	<u>\$ 1,202,791</u>	<u>\$1,127,950</u>	<u>\$1,073,577</u>	<u>\$726,416</u>

[1] Net of unamortized discounts, premiums, deferral on debt defeasance and issuance costs.

Source: Department of the Treasury, Department of Accounts

\*Preliminary and Unaudited

**Other Debt**

There are several authorities and institutions of the Commonwealth that issue debt for which debt service is not paid through appropriations of state tax revenues and for which there is no moral obligation pledge to consider funding debt service or reserve fund deficiencies. A portion of the debt shown is additionally secured by a biennial contingent appropriation in the event available funds are less than the amount required to pay debt service. The following table summarizes for the past five fiscal years outstanding indebtedness of authorities and institutions whose debt falls into these categories.

**OUTSTANDING OTHER DEBT**  
(in thousands)

	Fiscal Year Ended June 30,*			
	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
Institutions of Higher Education [1]	\$ 546,062	\$ 840,779	\$ 815,247	\$ 1,147,172
Virginia College Building Authority Public Higher Education Financing Program	622,889	724,640	850,870	1,037,650
Virginia College Building Authority Private College Program	390,620	385,105	471,750	455,295
Virginia Housing Development Authority [1]	4,003,396	4,656,701	5,548,833	6,487,296
Virginia Public School Authority [1]	2,449,447	2,689,512	2,860,310	3,030,087
Virginia Port Authority	142,650	141,118	230,817	292,982
Commonwealth Transportation Board Federal Highway Reimbursement Anticipation Notes [1]	746,877	918,494	800,538	677,297
Hampton Roads Sanitation District	138,509	144,450	143,658	359,904
Virginia Equine Center	15,540	15,320	--	--
Pocahontas Parkway Association	463,357	--	--	--
Total	<u>\$ 9,519,347</u>	<u>\$10,516,119</u>	<u>\$11,722,023</u>	<u>\$13,487,683</u>

[1] Net of unamortized discounts, premiums, deferral on debt defeasance and issuance costs.

\* Fiscal year 2009 data not yet available.

Source: Department of the Treasury.

## Commonwealth Debt Management

### *Debt Capacity Advisory Committee*

The Debt Capacity Advisory Committee (the "Committee") is charged by statute with annually estimating the amount of tax-supported debt, which may prudently be authorized, consistent with the financial goals, capital needs and policies of the Commonwealth. Such estimate is provided to the Governor and General Assembly. The Committee is also required to review annually the amount and condition of bonds, notes and other security obligations of the Commonwealth's agencies, institutions, boards and authorities which are either secured by a moral obligation pledge to replenish reserve fund deficiencies or for which the Commonwealth has a contingent or limited liability. The Committee provides its recommendations on the prudent use of such obligations to the Governor and the General Assembly.

The Committee also reviews the amounts and provisions of bonds, notes and other security obligations of the Commonwealth's agencies, institutions, boards and authorities which are neither tax-supported debt or obligations secured by a moral obligation pledge to replenish reserve fund deficiencies. The Committee may recommend limits, when appropriate, on these other obligations.

### *Capital Outlay Plan*

The Department of Planning and Budget has prepared a Six-Year Capital Outlay Plan (the "Plan") for the Commonwealth. The Plan lists proposed capital projects, and it recommends how the proposed projects should be financed. More specifically, the Plan distinguishes between immediate demands and longer-term needs, assesses the state's ability to meet its highest priority needs, and outlines an approach for addressing priorities in terms of costs, benefits and financing mechanisms. The 2002 General Assembly set out new requirements for the funding of capital projects at a level not less than 2 percent of the General Fund revenues for the biennium, and the portion of that amount that may be recommended for bonded indebtedness.

## RETIREMENT PLANS

The Commonwealth contributes to four defined benefit pension plans each of which is administered by the Virginia Retirement System ("System"). The System acts as a common investment and administrative agent for the Commonwealth, local school boards and political subdivisions in Virginia. The plans administered by the System consist of the Virginia Retirement System ("VRS"), the State Police Officers Retirement System ("SPORS"), the Virginia Law Officer's Retirement System ("VaLORS") and the Judicial Retirement System ("JRS"). Membership in the VRS consists of Commonwealth employees, public school teachers and employees of political subdivisions that have voluntarily joined the system. Membership in SPORS consists of Commonwealth state police officers. Membership in VaLORS consists of law enforcement and corrections officers of the Commonwealth other than state police officers, and membership in JRS consists of judges in the Commonwealth's Circuit Courts, General District Courts, Court of Appeals and Supreme Court. Membership in the applicable retirement plans is mandatory for all eligible employees. VRS is the largest of four systems covering 334,673 active Commonwealth employees, school teachers and covered employees of local governments as of June 30, 2009, as compared with 12,256 active members of SPORS, VaLORS, and JRS combined. In addition, the four plans combined had approximately 33,567 inactive vested members who are no longer contributing but have not withdrawn previous contributions and may be eligible for a retirement benefit in the future.

### ACTIVE MEMBER DISTRIBUTION OF PENSION AND RETIREMENT PLANS

	Fiscal Year Ended June 30	
	2008	2009
State Employees (VRS) .....	81,206	80,808
Teachers (VRS).....	147,149	148,461
Employees of Political Subdivisions (VRS) .....	104,803	105,404
State Police Officers (SPORS).....	1,840	1,826
Virginia Law Officers (VaLORS).....	10,330	10,014
Judges (JRS) .....	409	416

Source: Virginia Retirement System.

The System's Board of Trustees administers all four plans pursuant to statute. Each plan provides retirement, disability and death benefits. In addition, most members of all four plans are covered by group term life insurance.

Members of VRS and JRS attain service retirement at age 65, or age 50 with 30 years of service, with the right to elect a reduced retirement at age 55 after five years of creditable service. Normal and early retirement ages for SPORS and VaLORS are generally five years lower. An optional reduced retirement benefit is available to members of VRS, SPORS, and VaLORS at age 50 with ten years of creditable service. Members of all four plans, except Commonwealth employees covered by the Virginia Sickness and Disability Program ("VSDP"), may qualify for disability retirement at any age prior to the normal retirement age. Members covered under VSDP would receive disability benefits under that program. Subject to statutory variations, minimum retirement guarantees and maximum retirement limitations, a member's normal service retirement allowance is the number of years of such member's creditable service multiplied by 1.7 percent of the member's average final compensation ("AFC"). Effective July 1, 2007, the multiplier was increased from 1.7 percent to 1.85 percent for members of SPORS and sheriffs. Political subdivisions covered under VRS may also elect the higher multiplier for their employees in hazardous duty positions. AFC is based on the highest consecutive 36 months of pay. Adjustments to the benefits of retired members are made annually to reflect increases in the Consumer Price Index, reflecting the full amount of any such increase up to 3 percent and one-half of any additional increase up to 7 percent, with the maximum annual benefit increase being limited to 5 percent.

Unless the member has otherwise elected, each member or beneficiary is entitled on retirement, death or termination to receive the full amount of the member's contributions plus interest (currently at the rate of 4 percent per year) as a minimum benefit.

Following is a summary of additions and deductions of the four retirement plans, including additions and deductions attributable to VRS members who are employees of local school boards and political subdivisions. The political subdivisions have voluntarily joined the VRS, and the Commonwealth is responsible only for administration of the programs.

**RETIREMENT SYSTEMS  
ADDITIONS AND DEDUCTIONS  
(in thousands)**

	<b>Fiscal Year Ended June 30,</b>				
	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>
<b>Additions:</b>					
Member Contributions	\$ 64,856	\$ 39,771	\$ 30,165	\$ 25,304	\$ 20,543
Employer Contributions	1,403,405	1,526,908	1,913,605	2,122,864	2,076,860
Net Investment Income (net of expenses)	666,193	822,534	1,156,556	981,838	752,986
Other	743	440	509	584	9,324
Total Additions	<u>2,135,197</u>	<u>2,389,653</u>	<u>3,100,835</u>	<u>3,130,590</u>	<u>2,859,713</u>
<b>Deductions:</b>					
Benefits	1,945,471	2,101,785	2,313,489	2,536,268	2,733,223
Refunds	84,731	91,230	95,765	102,935	91,348
Administrative Expenses	18,706	20,348	24,521	25,522	31,701
Other	-	258	178	298	668
Total Deductions	<u>2,048,908</u>	<u>2,213,621</u>	<u>2,433,953</u>	<u>2,665,023</u>	<u>2,856,940</u>
Excess of Additions over Deductions [before net appreciation (depreciation) in fair value of investments]	86,289	176,032	666,882	465,567	2,773
Net appreciation (depreciation) in fair value of investments	<u>3,934,527</u>	<u>4,390,789</u>	<u>8,596,608</u>	<u>(3,756,138)</u>	<u>(12,253,992)</u>
Net Assets Held in Trust at the End of the Year	<u>\$ 43,059,892</u>	<u>\$ 47,626,713</u>	<u>\$ 56,890,203</u>	<u>\$ 53,599,632</u>	<u>\$ 41,348,413</u>

Source: Virginia Retirement System.

Each employer contributes an amount for any period equal to the sum of the normal cost and amortization of the unfunded actuarial accrued liability, if any. The Commonwealth's liability is determined, at a minimum, every two years by the System's Board of Trustees on the basis of studies by the consulting actuary. With respect to teachers, the Commonwealth pays a share of the employer contributions on the compensation of teachers who are employees of local school boards with the Commonwealth's portion determined by a formula that uses the student/teacher ratio, average teachers' salaries and the source of revenue used for salary. Employees contribute 5 percent of their creditable compensation unless the contribution is assumed by the employer as in the case of Commonwealth employees, judges, state police officers, and state law enforcement and correctional officers other than state police officers.

Employer contributions are calculated under an entry age normal cost method, and the unfunded actuarial accrued liability is amortized as a level percentage of payroll within 30 years or less. The entry age normal cost method is designed to produce level normal costs over the working lifetime of the participating employees and to permit the amortization of any unfunded liability over a period of years. The unfunded liability arises because normal costs based on the current benefit provisions have not been in effect throughout the working lifetime of current employees and because of actuarial losses. Post-retirement benefit adjustments are pre-funded during the employees' working lifetime.

The Commonwealth's contribution rate for the 2009 fiscal year was determined in accordance with the actuarial valuation as of June 30, 2007. In calculating the Commonwealth's contribution rate for the 2009 fiscal year, the actuary assumed a 7.5 percent net investment yield compounded annually, a 2.5 percent inflation allowance in the salary scale, a 20-year amortization period for the Unfunded Actuarial Accrued Liability (UAAL) and valued the assets using a modified market basis.

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The normal contribution and accrued liability cost rates (expressed as percentages of covered compensation) recommended by the actuaries are as follows:

**RETIREMENT SYSTEMS CONTRIBUTIONS, ACCRUED LIABILITY AND SUPPLEMENTARY COSTS  
(1997-1998 biennium through 2009 fiscal year)<sup>[1]</sup>**

	<u>State Employees</u>	<u>School Teachers</u>	<u>State Police</u>	<u>Virginia Law Officers' [2]</u>	<u>Judges</u>
<b>Normal contribution rate:</b>					
1997-98	2.73	3.51	9.39	-	15.12
1998-99	3.56	4.54	8.72	-	17.34
1999-00	4.18	5.09	10.52	4.18	18.74
2000-01	4.24	5.83	8.92	8.92	27.85
2001-02	4.00	6.03	7.45	7.91	26.11
2002-03	4.00	6.03	7.99	8.51	22.27
2003-04	4.00	6.03	7.99	8.51	22.27
2004-05	4.00	6.03	7.99	8.51	22.19
2005-06	4.00	6.03	7.99	8.51	22.19
2006-07	2.80	4.45	7.47	8.06	24.49
2007-08	2.80	4.45	8.35	8.06	24.49
2008-09	2.93	4.71	8.84	8.24	25.13
<b>Accrued liability rate:</b>					
1997-98	2.08	3.77	3.99	-	13.98
1998-99	2.28	3.95	8.12	-	14.34
1999-00	1.85	3.95	8.68	1.85	15.51
2000-01	0.98	1.71	16.08	7.23	17.15
2001-02	0.24	(1.79)	17.55	17.09	18.89
2002-03	0.24	(1.79)	17.01	16.49	22.73
2003-04	0.24	(1.79)	17.01	16.49	22.73
2004-05	(0.11)	2.07	17.01	16.49	22.81
2005-06	(0.11)	2.07	17.01	16.49	22.81
2006-07	4.53	6.73	12.35	9.33	15.59
2007-08	4.53	6.73	14.34	9.33	15.59
2008-09	5.09	7.13	15.25	8.54	12.91
<b>Total contribution rate:</b>					
1997-98	4.81	7.28	13.38	-	29.10
1998-99	5.84	8.49	16.84	-	31.68
1999-00	6.03	9.04	19.20	6.03	34.25
2000-01	5.22	7.54	25.00	16.15	45.00
2001-02 [3]	4.24	4.24	25.00	25.00	45.00
2002-03 [4]	4.24	4.24	25.00	25.00	45.00
2003-04 [5]	4.24	4.24	25.00	25.00	45.00
2004-05 [6]	3.89	8.10	25.00	25.00	45.00
2005-06 [7]	3.89	8.10	25.00	25.00	45.00
2006-07 [8]	7.33	11.18	19.82	17.39	40.08
2007-08 [9]	7.33	11.18	22.69	17.39	40.08
2008-09 [10]	8.02	11.84	24.09	16.78	38.04

Source: Virginia Retirement System

[1] Rates for FY 2000 reflect "carve out" of a portion of the retirement rate for the Virginia Sickness and Disability Program.

[2] The Virginia Law Officers' Retirement System was established October 1, 1999.

[3] Contributions actually paid in FY 2002 were 2.12%, 3.60%, 12.50%, 8.07% and 22.50% for State, School Teachers, State Police, VaLORS and Judges, respectively.

[4] Contributions actually paid in FY 2003 were 0.00%, 3.77%, 11.05%, 12.00% and 29.00% for State, School Teachers, State Police, VaLORS, and Judges, respectively.

[5] Contributions actually paid in FY 2004 were 3.77%, 3.77%, 12.79%, 13.95% and 32.03% for State, School Teachers, State Police, VaLORS, and Judges, respectively.

[6] Contributions actually paid in FY 2005 were 3.91%, 6.03%, 16.49%, 16.99% and 30.55% for State, School Teachers, State Police, VaLORS, and Judges, respectively.

[7] Contributions actually paid in FY 2006 were 3.91%, 6.62%, 16.49%, 16.99% and 30.55% for State, School Teachers, State Police, VaLORS, and Judges, respectively.

[8] Contributions actually paid in FY 2007 were 5.74%, 9.20%, 16.71%, 14.96% and 36.47% for State, School Teachers, State Police, VaLORS, and Judges, respectively.

[9] Contributions actually paid in FY 2008 were 6.15%, 10.30%, 20.76%, 15.86% and 38.01% for State, School Teachers, State Police, VaLORS, and Judges, respectively. State Police computed and paid rates reflect an increase of 2.87% resulting from an increase in the multiplier from 1.70% to 1.85%, effective July 1, 2007.

[10] Contributions actually paid in FY 2009 were 6.23%, 8.81%, 20.05%, 14.23% and 34.51% for State, School Teachers, State Police, VaLORS, and Judges, respectively.

Effective October 1, 1983, the Commonwealth assumed the 5 percent employee contribution made by members of the VRS, SPORS, VaLORS and JRS. The total contribution rate being paid by the Commonwealth for Commonwealth employees, police, other law enforcement and corrections officers, and judges is, therefore, higher by that amount than is shown above in the summary. The above table reflects the plan as still described in the statutes.

The most recent actuarial valuation review of the Commonwealth's liability under the VRS, SPORS, VaLORS and JRS was performed by Cavanaugh Macdonald Consulting, LLC as of June 30, 2008. Below is the schedule of Funding Progress for the various pension plans. For further discussion of the funding status of the pension programs, see "Retirement and Pension Systems" in The Report of the Comptroller for the Fiscal Year Ended June 30, 2008.

**SCHEDULE OF FUNDING PROGRESS**  
(dollars in millions)

Biennial Actuarial Valuation Date 6/30	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL)- Entry Age (b)	Unfunded (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll (b-a)/(c)
<b>Virginia Retirement System</b>						
2008	\$52,548	\$62,554	\$10,006	84.0%	\$14,559	68.7%
2007	47,815	58,116	10,301	82.3%	13,834	74.5%
2006	42,669	52,822	10,153	80.8%	13,002	78.1%
2005	[1] 40,372	49,628	9,256	81.3%	12,212	75.8%
2004	39,691	43,958	4,267	90.3%	11,510	37.1%
2003	39,243	40,698	1,455	96.4%	10,885	13.4%
2002	38,957	38,265	(692)	101.8%	10,669	(6.5%)
<b>State Police Officers Retirement System (SPORS)</b>						
2008	\$646	\$844	\$198	76.6%	\$103	192.3%
2007	595	806	211	73.8%	101	209.4%
2006	539	730	191	73.8%	94	204.1%
2005	[1] 514	673	159	76.4%	91	174.8%
2004	510	656	146	77.8%	82	178.0%
2003	509	616	107	82.6%	79	135.4%
2002	508	595	87	85.4%	81	107.4%
<b>Virginia Law Officer's Retirement System (VaLORS)</b>						
2008	\$873	\$1,281	\$408	68.2%	\$368	110.8%
2007	766	1,166	400	65.7%	341	117.2%
2006	656	1,096	440	59.9%	321	137.0%
2005	[1] 575	980	405	58.7%	307	132.0%
2004	509	927	418	54.9%	298	140.3%
2003	458	854	396	53.6%	292	135.6%
2002	418	806	388	51.9%	306	126.8%
<b>Judicial Retirement System (JRS)</b>						
2008	\$374	\$495	\$121	75.6%	\$61	199.9%
2007	340	442	102	76.9%	58	177.3%
2006	302	424	122	71.3%	54	224.1%
2005	[1] 288	402	114	71.5%	52	220.7%
2004	285	366	81	78.0%	48	168.8%
2003	282	348	66	81.1%	48	137.5%
2002	281	352	71	79.8%	48	147.9%

[1] Revised economic and demographic assumptions due to experience study.  
Source: Virginia Retirement System.

In addition to the defined benefit programs described above, the Commonwealth also makes contributions to a defined contribution retirement plan for political appointees. Contributions for this plan are based on 10.4% of each appointee's salary. At June 30, 2009, this plan covered 226 political appointees and had total assets of approximately \$5,012,922.

## **OTHER LONG-TERM LIABILITIES**

### **Employee Benefits Other than Pension Benefits**

Employees of the Commonwealth accrue annual leave at a rate of four to nine hours semi-monthly, depending on their length of service. The maximum accumulation is dependent on years of service, but in no case may it exceed 42 days. All employees hired after January 1, 1999, are required to enroll in the Virginia Sickness and Disability Program ("VSDP"). Under the VSDP, employees receive a specified number of sick and personal leave hours, depending on their length of service, and any balances at the end of the calendar year revert. Individuals employed at January 1, 1999, had the option of converting to the VSDP or remaining in the original sick leave plan. If converting, the employee's sick leave balance could be used to purchase retirement credits or be converted to disability credits. If an employee opted to remain in the original sick leave program, sick leave accrues at a rate of five hours semimonthly. Employees who leave State service after a minimum of five years employment receive the lesser of 25 percent of the value of their disability credits or accumulated sick leave at the current earnings rate or \$5,000. All employees leaving State service are paid for accrued annual leave up to the maximum calendar year limit at their current earnings rate.

The VSDP was established for all full-time, classified state employees, including state police officers, and other state law enforcement and correctional officers. Part-time, classified state employees who work at least 20 hours a week on a salaried basis and who accrue leave are also covered. After a seven calendar-day waiting period following the first incident of disability, the VSDP provides short-term disability benefits from 60% to 100% of compensation up to a maximum of 125 work days. After a 180 calendar day waiting period, eligible employees receive long-term disability benefits equal to 60% of compensation until they return to work, until age 65 (age 60 for state police officers and other state law enforcement and correctional officers), or until death.

In addition to providing pension benefits, the Commonwealth provides life insurance for active and retired employees and a retiree health insurance credit to offset a portion of the cost of health insurance premiums for qualifying state retirees under VRS, SPORS, JRS and VaLORS. The estimated costs of these benefits are funded over the working lives of the employees through employer contributions and investment income.

### **Self-Insurance**

The Commonwealth provides several types of self-insurance for the benefit of state agencies and institutions. The Department of the Treasury, Division of Risk Management, administers self-insurance programs for general (tort) liability, medical malpractice and automobile liability. The Department of Human Resource Management administers the state employee health care self-insurance fund. At June 30, 2008, \$473.2 million was reported as the combined estimated claims payable for self-insurance.

### **Medicaid Payable**

The Department of Medical Assistance Services estimates, based on past experience, the total amount of claims that will be paid from the Medicaid program in the future which relate to services provided before year end. At June 30, 2008, the estimated liability related to normal operations totaled \$423.8 million. Of this amount, \$213.5 million is reflected in the General Fund and \$210.3 million in the Federal Trust Special Revenue Fund.

For a more detailed explanation of Other Long-Term Liabilities, see "Notes to the Financial Statements" in The Report of the Comptroller for the Fiscal Year Ended June 30, 2008.

### **Other Post Employment Benefits (OPEB) – Financial Statement Reporting**

The Commonwealth currently has five postemployment benefit programs other than the retirement plans described above ("OPEB Programs"). They are: Retiree Health Insurance Credit, Group Life Insurance, Virginia Sickness and Disability Plan, Pre-Medicare Retiree Health Insurance Program and Line of Duty Death and Health Insurance Benefit.

The Governmental Accounting Standards Board (GASB) issued accounting and reporting standards for other postemployment benefits. The VRS implemented GASB Statement No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plan*, in their published financial statements for the fiscal year ended June 30, 2007. The Commonwealth, as an employer, implemented GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions* for the fiscal year ended June 30, 2008.

The Commonwealth's OPEB programs promise benefits to individuals who perform services for government today to be paid following the conclusion of their service. Historically, the Commonwealth and most other government employers financed other post employment benefit programs on a pay-as-you-go basis. The new reporting standards require expenses associated with these programs to be calculated and reported on an actuarial basis even though payment is deferred until after an individuals' service ends. As of June 30, 2008, the Commonwealth's estimated annual required OPEB contribution is \$345.0 million and the estimated unfunded actuarial liabilities are \$3.6 billion.

### **LABOR RELATIONS**

It is against public policy for Commonwealth or local officials to recognize any labor union as a representative of public employees or to engage in collective bargaining with any labor union. Public employees of the Commonwealth do not have a legal right to strike, and no strike by employees of the Commonwealth has ever taken place. Any such employee who engages in any organized strike or willfully refuses to perform his duties shall, according to state law, be deemed to have terminated his employment. The General Assembly has rejected several recent legislative proposals to authorize public employees to engage in collective bargaining.

### **LITIGATION**

The Commonwealth, its officials and employees are named as defendants in legal proceedings which occur in the normal course of governmental operations, some involving claims for substantial amounts. It is not possible at the present time to estimate the ultimate outcome or liability, if any, of the Commonwealth with respect to these lawsuits. However, any ultimate liability resulting from these suits is not expected to have a material adverse effect on the financial condition of the Commonwealth.

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## TOBACCO SETTLEMENT

The Commonwealth is a party to the national tobacco settlement (the "Settlement") between leading United States tobacco product manufacturers, 45 other states, the District of Columbia and 5 territories. The Settlement provides that tobacco companies pay a total of \$206 billion to the participating states by the year 2025; significantly curb their advertising; and disband industry trade groups. The Commonwealth's share of the total amount to be paid to states through 2025 would be approximately \$4.1 billion. The exact dollar amount is contingent upon certain adjustments as set forth in the Settlement. Under the Settlement, the tobacco companies will make three types of payments. Tobacco companies made five "initial payments" totaling approximately \$13 billion over the six year period ending in January 2003. In addition, the tobacco companies make "annual payments" that began on April 15, 2000. Such payments will be paid annually into perpetuity and will be adjusted annually based on inflation and volume adjustments as determined by future sales of cigarettes. Approximately \$8.6 billion of the Settlement will be deposited into a strategic contribution fund and allocated based on the states' contribution toward resolving the Settlement. The "strategic contribution payments" will be made in equal installments over a 10-year period beginning in 2008.

The Commonwealth created the Tobacco Indemnification and Community Revitalization Commission and Fund (the "TICR Commission" and "TICR Fund," respectively). Fifty percent of the annual amount received by the Commonwealth from the Settlement (the "TICR Commission Allocation") has been deposited into the TICR Fund. The TICR Commission distributes moneys in the TICR Fund to (i) provide payments to tobacco farmers as compensation for the elimination or decline in tobacco quotas and (ii) promote economic growth and development in tobacco dependent communities.

In 2002, the General Assembly authorized the securitization of the TICR Commission Allocation and created the Tobacco Settlement Financing Corporation (the "Corporation"). The Corporation was established to carry out the financing, purchasing, owning and managing of the portion of the TICR Commission Allocation that may be sold by the Commonwealth from time to time. On May 16, 2005, the Corporation issued \$448,260,000 of its Tobacco Settlement Asset-Backed Bonds, Series 2005 (the "Series 2005 Bonds") backed by 25% of the annual amount of Settlement payments to be received by the Commonwealth. Net proceeds of the sale were deposited to the Tobacco Indemnification and Community Revitalization Endowment established pursuant to Section 3.1-1109.1 of the Code of Virginia to fund economic development projects throughout Southside and Southwest Virginia. On May 3, 2007, the Corporation issued \$1,149,273,283 of its Tobacco Settlement Asset-Backed Bonds, Series 2007 (the "Series 2007 Bonds"). A portion of the proceeds of the Series 2007 Bonds were used to defease and refund the outstanding Series 2005 Bonds. The Series 2007 Bonds are backed solely by 50% of the annual amount of Settlement payments to be received by the Commonwealth. Tobacco Bonds issued by the Corporation are not obligations of the Commonwealth or any instrumentality other than the Corporation.

The Commonwealth also created the Virginia Tobacco Settlement Foundation ("the Foundation") to coordinate and finance efforts to restrict the use of tobacco products by minors through such means as educational and awareness programs on the health effects of tobacco use on minors and laws restricting the distribution of tobacco products to minors. Ten percent of the annual amount received by the Commonwealth from the Settlement is allocated to the Foundation (the "Foundation Allocation"). Chapter 345 of the 2007 Virginia Acts of Assembly, which became effective on July 1, 2007, authorizes the securitization of the Foundation Allocation, however no securitization of the Foundation Allocation has occurred. The remaining forty percent of unallocated Settlement payments are deposited to the General Fund.

The allocation and expenditures of the annual amounts received by the Commonwealth from the settlement are subject to appropriation by the General Assembly.

**COMMONWEALTH OF VIRGINIA**  
**DEMOGRAPHIC AND ECONOMIC INFORMATION**

**APPENDIX C  
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## INTRODUCTION

The following demographic and economic information is provided by the Commonwealth of Virginia, its agencies, institutions and authorities (the "Commonwealth"). The data were compiled by the Department of the Treasury and were not independently verified; however, the Department of the Treasury has no reason to believe that such material is not true and correct.

## DEMOGRAPHIC CHARACTERISTICS

### General

The Commonwealth is divided into five distinct regions -- a coastal plain cut into peninsulas by four large tidal rivers, a piedmont plateau of rolling farms and woodlands, the Blue Ridge Mountains, the fertile Shenandoah Valley and the Appalachian plateau region extending over the southwest corner of the Commonwealth. Approximately one-third of all land in Virginia is used for farming and other agricultural services. This variety of terrain, the location of the Commonwealth on the Atlantic Seaboard at the southern extremity of the northeast population corridor and its close proximity to the nation's capital have had a significant influence on the development of the present economic structure of the Commonwealth.

The Commonwealth's 2008 population of 7,769,089 was 2.6 percent of the United States' total. Among the 50 states, it ranked twelfth in population. With 39,594 square miles of land area, its 2008 population density was persons 196.2 per square mile, compared with 95.66 persons per square mile for the United States.

### Population Trends

From 1998 to 2008, Virginia's population increased 12.6 percent versus 10.2 percent for the nation. Population trends since 1998 for the Commonwealth and the United States are shown in the following table:

### POPULATION TREND

<u>Year</u>	<u>Virginia</u>		<u>United States</u>	
	<u>Population</u>	<u>Increase Over Preceding Year</u>	<u>Population</u>	<u>Increase Over Preceding Year</u>
1998	6,900,918	-	275,854,104	-
1999	7,000,174	1.4%	281,424,602	2.0%
2000	7,104,992	1.5	282,194,308	0.3
2001	7,190,468	1.2	285,112,030	1.0
2002	7,281,659	1.3	287,888,021	1.0
2003	7,370,557	1.2	290,447,644	0.9
2004	7,464,033	1.3	293,191,511	0.9
2005	7,557,588	1.3	295,895,897	0.9
2006	7,640,249	1.1	298,754,819	1.0
2007	7,712,091	0.9	301,621,157	1.0
2008	7,769,089*	0.7	304,059,724	0.8

*Source: U.S. Department of Commerce, Bureau of the Census.*

\* 2008 Data as of July 2009

## AGE DISTRIBUTION OF POPULATION

Compared to the nation, a higher proportion of the Commonwealth's population is in the adult/working ages of 18 through 64. A lower proportion of Virginia's population is comprised of persons 65 and older and of persons age 5 through 17. In 2008 the population of the Commonwealth and of the United States was distributed by age as follows:

### AGE DISTRIBUTION 2008

<u>Age</u>	<u>Virginia</u>	<u>United States</u>
Under 5 years	6.7%	6.9%
5 through 17 years	17.3%	17.4%
18 through 44 years	38.3%	37.2%
45 through 64 years	26.2%	25.7%
65 years and older	11.5%	12.8%
	<u>100.0%</u>	<u>100.0%</u>

Source: U.S. Department of Commerce, Bureau of the Census.

Note: Based on figures currently available.

## GEOGRAPHIC DISTRIBUTION OF POPULATION

Like the nation as a whole, the Commonwealth has a high percentage of its citizens living in urban areas. Virtually all of the Commonwealth's population growth between 1950 and 1970 occurred in these areas. During the 1970s, however, non-metropolitan areas grew at a slightly faster rate than metropolitan areas. Since 1980, this trend has reversed with the metropolitan areas growing at three times the rate of the rest of the Commonwealth. Of the Commonwealth's population, 85.6 percent resides in eleven metropolitan statistical areas (MSAs).

The largest metropolitan area is the Northern Virginia portion of the Washington-Arlington-Alexandria MSA. This is the fastest growing metropolitan area in the Commonwealth and had a 2008 population of 5,358,130 (including Washington and Maryland's population of 1,768,234). Northern Virginia has long been characterized by the large number of people employed in both civilian and military work with the federal government. It is also one of the nation's leading high-technology centers for computer software and telecommunications.

Spanning Hampton Roads is the Virginia Beach-Norfolk-Newport News MSA, which has large military installations and major port facilities. It had a 2008 population of 1,658,292 and is an important center of manufacturing and tourism. The Richmond MSA is the third largest metropolitan area with a 2008 population of 1,225,626. The Richmond MSA is a leading center of diversified manufacturing activity including chemicals, tobacco, printing, paper, metals and machinery. Richmond is also the capital of the Commonwealth and its financial center which includes the Fifth District Federal Reserve Bank. The Roanoke MSA is the manufacturing, trade and transportation center for the western part of the Commonwealth. It had a 2008 population of 298,108. Also in the western part of the Commonwealth are the Lynchburg and Kingsport-Bristol-Bristol MSAs, which are both manufacturing centers, and had 2008 populations of 245,809 and 304,689, respectively. Located at the foot of the Blue Ridge Mountains is the Charlottesville MSA, a community with a 2008 population of 194,391 and home of The University of Virginia and significant manufacturing industries. The Danville MSA is located on the North Carolina border and had a 2008 population of 105,783.

In 2003, the federal Office of Management & Budget recognized three new Virginia MSAs -- Winchester, Harrisonburg and Blacksburg-Christiansburg-Radford. The Winchester MSA is located at the northernmost tip of Virginia and had a 2008 population of 122,369. This fast-growing community has become increasingly attractive for both business and residential development due to its location bordering the Washington-Arlington-Alexandria MSA.

The Harrisonburg MSA, a community with a 2008 population of 118,409, is located in west central Virginia. It is a major retail, service and manufacturing center in the Shenandoah Valley. With a 2008 population of 158,328, the Blacksburg-Christiansburg-Radford MSA is located in the New River Valley in southwestern Virginia. The town of Blacksburg is the home of Virginia Polytechnic Institute & State University, Virginia's largest university and one of the nation's leading research institutions.

2008 population figures for all eleven Commonwealth MSAs are shown below:

**METROPOLITAN STATISTICAL AREA  
POPULATION AND PER CAPITA INCOME**

<b>MSA</b>	<b>2008 Population</b>	<b>2008 Per Capita Income</b>
Blacksburg-Christiansburg-Radford	158,328	26,569
Charlottesville	194,391	42,343
Danville	105,783	27,733
Harrisonburg	118,409	29,372
Kingsport-Bristol-Bristol	304,689	30,691
Lynchburg	245,809	31,862
Richmond	1,225,626	41,021
Roanoke	298,108	35,531
Virginia Beach-Norfolk-Newport News	1,658,292	38,112
Washington-Arlington-Alexandria*	5,358,130	56,510
Winchester	122,369	32,677
 Commonwealth of Virginia	 7,769,089	 \$42,876

*Source: US Dept of Commerce, Bureau of Economic Analysis.*

\* Washington-Arlington-Alexandria MSA includes Washington, DC and Maryland.

Distributed throughout Virginia are smaller urban areas, most of which historically have been trade centers for the surrounding areas and continue to be so today. These communities have attracted many of the new manufacturing facilities locating in the Commonwealth in recent years. The remainder of the Commonwealth's population lives in rural areas, including most of the towns and the remaining smaller cities.

## ECONOMIC FACTORS

### Taxable Retail Sales

Over the past ten years, taxable retail sales in Virginia increased by over \$30.0 billion, or 49.9 percent. This growth is much higher for the same period than the rate of inflation, which was 37 percent. The following table illustrates the changes in taxable retail sales for calendar years 1998 through 2008:

<u>Calendar Year</u>	<u>Taxable Retail Sales</u>	<u>% Change</u>
1998	\$60,113,811,363	-
1999	64,068,575,397	6.6%
2000	68,661,581,258	7.2%
2001	68,725,289,188	0.1%
2002	70,645,312,671	2.8%
2003	74,973,561,726	6.1%
2004	81,291,117,472	8.4%
2005	77,290,441,767	-4.9%
2006	89,478,625,283	15.8%
2007	92,043,248,947	2.9%
2008	90,106,122,080	-2.1%

*Source: Department of Taxation.*

### Personal Income

According to the U.S. Department of Commerce, Virginians received over \$333.1 billion in estimated personal income in 2008. In 2008, the Commonwealth had per capita income of \$42,876, the highest of the Southeast region and greater than the national average of \$39,751.

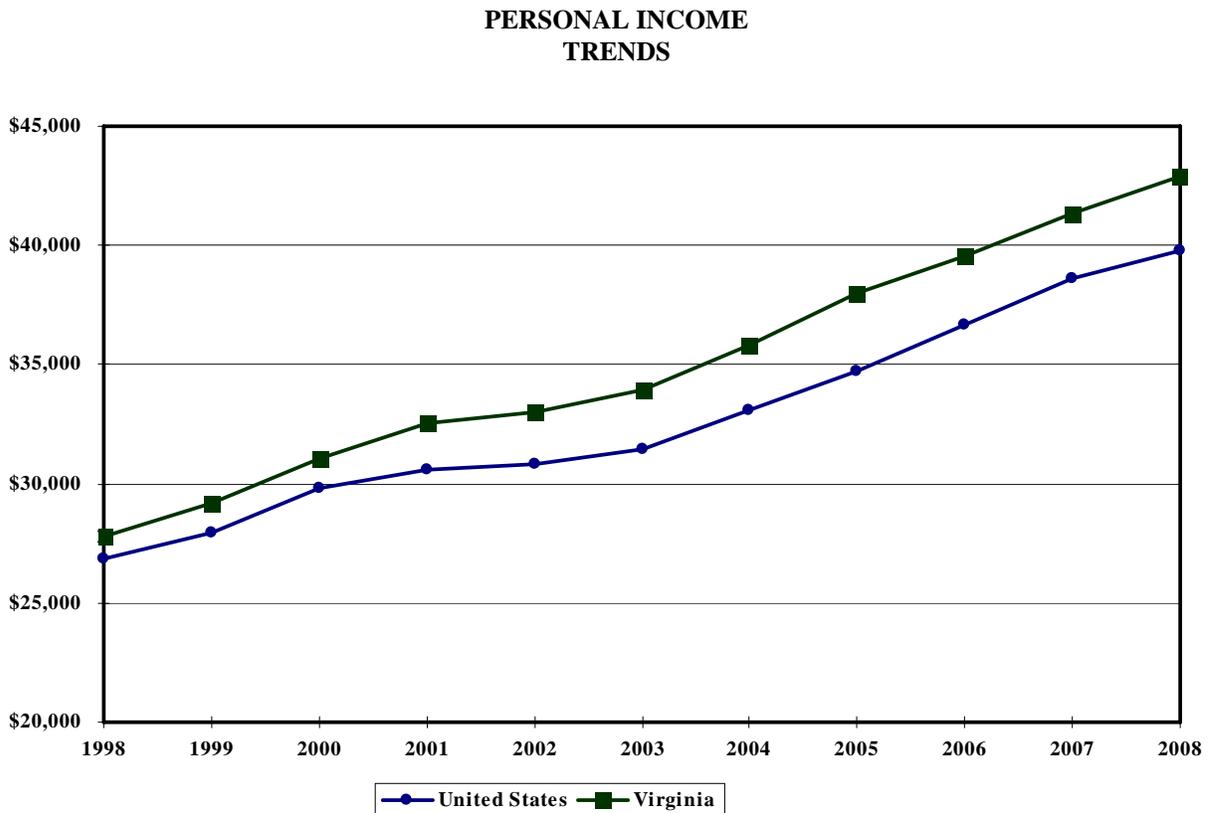
From 1998 to 2008, the Commonwealth's 4.4 percent average annual rate of growth in personal per capita income was more than the national average rate of growth of 4.0 percent. Virginia and United States per capita personal income are shown in the following table:

## PERSONAL INCOME TRENDS

<u>Year</u>	<u>Virginia</u>		<u>United States</u>	
	<u>Per Capita Personal Income</u>	<u>Increase Over Preceding Year</u>	<u>Per Capita Personal Income</u>	<u>Increase Over Preceding Year</u>
1998	\$27,780	-	\$26,883	-
1999	29,226	5.2%	27,939	3.9%
2000	31,085	6.4%	29,843	6.8%
2001	32,501	4.6%	30,562	2.4%
2002	33,014	1.6%	30,795	0.8%
2003	33,976	2.9%	31,466	2.2%
2004	35,836	5.5%	33,072	5.1%
2005	37,974	6.0%	34,685	4.9%
2006	39,564	4.2%	36,629	5.6%
2007	41,347	4.5%	38,611	5.4%
2008	42,876	3.7%	39,751	3.0%

Source: U.S. Department of Commerce, Bureau of Economic Analysis

Virginia and United States per capita personal income are shown in the following graph:



In 2008, the sources of personal income in the Commonwealth and the comparable sources of personal income for the United States are shown in the table and pie chart:

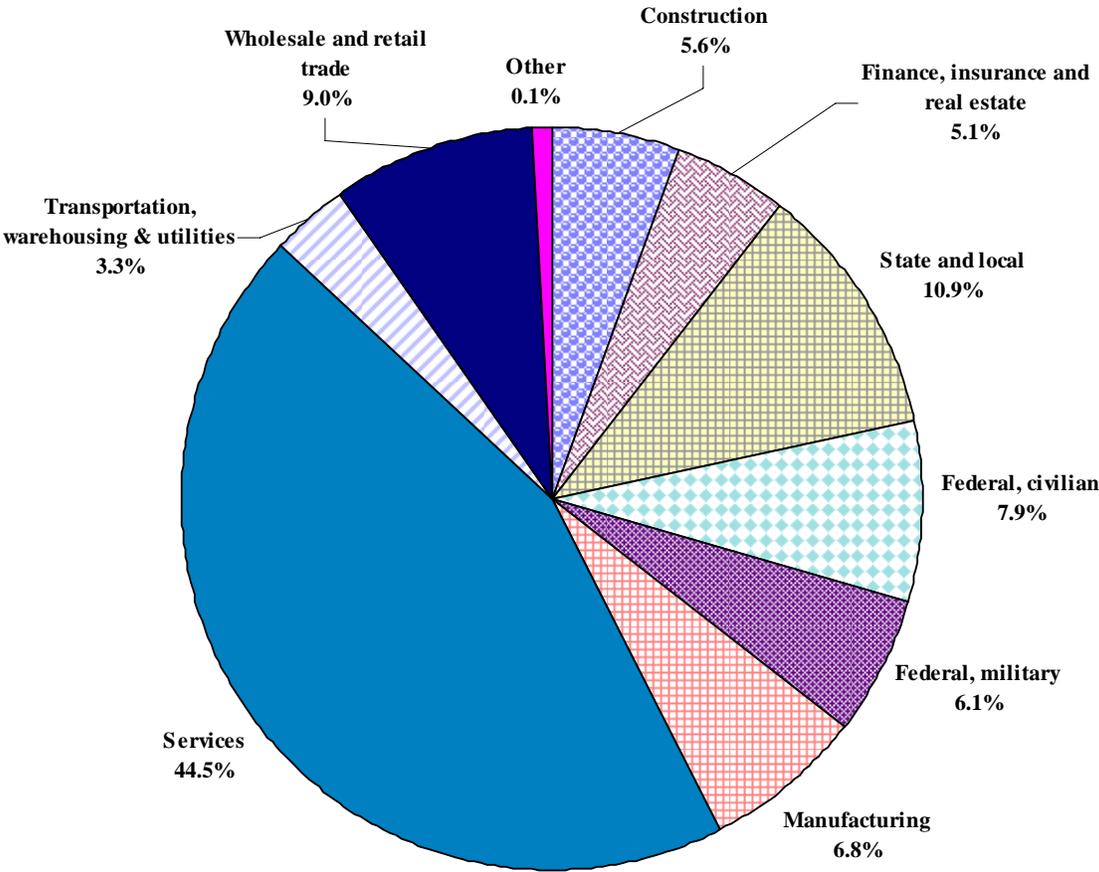
**SOURCES OF PERSONAL INCOME  
2008**

	<b>Virginia (in Millions)</b>	<b>Percentage of Personal Income Before Residence Adjustment</b>	
		<b>Virginia</b>	<b>United States</b>
Forestry, fisheries, related activities and other	\$323	0.1%	0.3%
Construction	14,606	5.6%	5.9%
Farming	328	0.1%	0.6%
Finance, insurance and real estate	13,176	5.1%	8.0%
Government:		0.0%	0.0%
State and local	28,429	10.9%	12.3%
Federal, civilian	20,583	7.9%	3.3%
Federal, military	15,778	6.1%	1.8%
Manufacturing	17,679	6.8%	12.1%
Mining	1,493	0.6%	1.6%
Services	115,731	44.5%	38.9%
Transportation, warehousing & utilities	8,580	3.3%	3.3%
Wholesale and retail trade	23,419	9.0%	11.7%
Subtotal	<u>260,125</u>	<u>100.0%</u>	<u>100.0%</u>
Less:			
Contributions for government social insurance	(28,379)		
Plus:			
Dividends, interest and rent	52,432		
Transfer payments	<u>39,292</u>		
Personal income before residence adjustment	\$323,470		
Residence adjustment (1)	<u>9,641</u>		
Total Personal Income	<u><u>\$333,111</u></u>		

(1) Total personal income is reported by place of residence. However, income by industry is shown by place of work. Thus, this adjustment was necessary to account for income earned by Virginia residents who worked outside the Commonwealth. These were primarily federal government employees who lived in Northern Virginia but worked in Washington, D.C.

Source: Bureau of Economic Analysis as of March 23, 2009

**NONAGRICULTURAL SOURCES OF GROSS PERSONAL INCOME BY MAJOR INDUSTRY  
2008**



## Residential Construction

Residential construction was concentrated in three of the state's eleven MSAs. The Virginia portions of the Washington-Arlington-Alexandria MSA, the Virginia Beach-Norfolk-Newport News MSA, and the Richmond MSA accounted for approximately 68.7 percent of the state total.

### AGGREGATE VALUE OF AND BUILDING PERMITS ISSUED FOR RESIDENTIAL CONSTRUCTION IN VIRGINIA [1]

<u>Year</u>	<u>Value of Construction in Current Dollars (in millions)</u>	<u>Percent Change from Preceding Year</u>	<u>Number of Permits Issued</u>	<u>Percent Change from Preceding Year</u>
1998	\$4,774.30	-	50,204	-
1999	5,142.20	7.7%	53,151	5.87%
2000	4,929.10	-4.1%	48,678	-8.42%
2001	5,739.70	16.4%	53,475	9.85%
2002	6,589.30	14.8%	59,445	11.16%
2003	6,863.50	4.2%	55,996	-5.80%
2004	8,050.30	17.3%	62,579	11.76%
2005	9,261.00	15.0%	62,765	0.30%
2006	7,266.80	-21.5%	45,360	-27.73%
2007	6,330.12	-12.9%	38,319	-15.52%
2008	4,106.78	-35.1%	27,704	-27.70%

[1] Value of construction excludes mobile homes.

Source: *Annual Residential Building Permits*. University of Virginia, Weldon Cooper Center for Public Service.

## Assessed Value of Locally Taxed Property

The Constitution of Virginia provides that real estate, coal and other mineral lands and tangible personal property, except the rolling stock of public service corporations, are reserved for taxation by cities, counties, towns and other local government entities. Shown below is the assessed value of real estate and personal property as determined by the various taxing jurisdictions and the combined value of real estate and personal property for public utilities as determined by the State Corporation Commission. Cities and counties are required by law to assess real estate at 100 percent of market value.

### ASSESSED VALUES OF REAL ESTATE AND TANGIBLE PERSONAL PROPERTY

<u>Tax Year Ended 31-Dec</u>	<u>Real Estate</u>	<u>Public Service Corporation</u>	<u>Personal Property</u>	<u>Total</u>
1998	\$357,933,576,243	\$24,278,814,303	\$44,192,544,427	\$426,404,934,973
1999	377,609,745,833	25,459,493,264	47,746,947,423	450,816,186,520
2000	404,571,768,890	27,194,732,245	52,842,420,797	484,608,921,932
2001	441,708,209,690	26,999,337,787	55,202,531,447	523,910,078,924
2002	495,156,975,902	29,239,165,763	57,949,553,914	582,345,695,579
2003	551,789,426,873	27,101,230,213	59,935,871,109	638,826,528,195
2004	617,559,007,920	27,379,304,201	61,349,533,127	706,287,845,248
2005	727,049,755,759	29,539,242,718	66,156,293,731	822,745,292,208
2006	899,309,993,628	28,846,374,447	69,815,543,837	997,971,911,912
2007	983,783,727,842	29,048,712,683	70,939,288,961	1,083,771,729,486

Source: *Department of Taxation*.

Note: Based on figures currently available from Taxation 2008 Annual Report.

## Employment

As of June 2008, more than 4.0 million residents of the Commonwealth were in the civilian labor force, which includes agricultural and nonagricultural employment, the unemployed, the self-employed and residents who commute to jobs in other states.

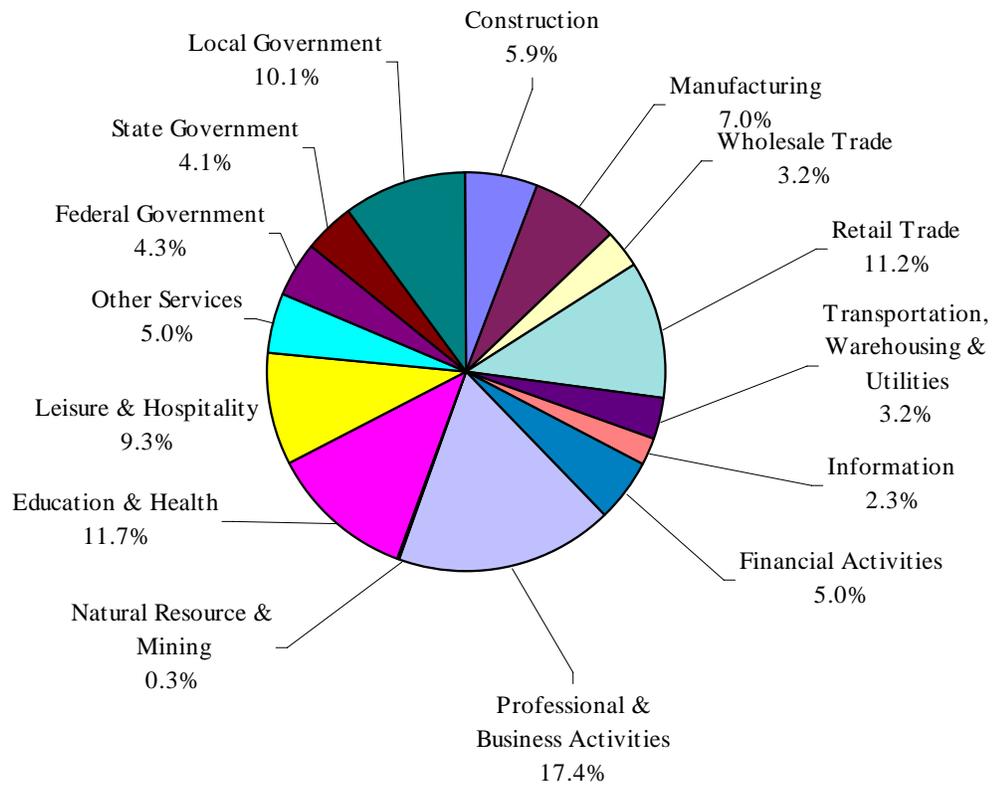
The following table indicates the distribution by category of nonagricultural employment in the Commonwealth and the comparative distribution in the United States for 2008.

### DISTRIBUTION OF NONAGRICULTURAL EMPLOYMENT 2008

	<u>Virginia</u>	<u>United States</u>
Natural Resource & Mining	0.3%	0.6%
Construction	5.9%	5.3%
Manufacturing	7.0%	9.8%
Wholesale Trade	3.2%	4.8%
Retail Trade	11.2%	11.2%
Transportation, Warehousing & Utilities	3.2%	3.3%
Information	2.3%	2.2%
Financial Activities	5.0%	5.9%
Professional & Business Activities	17.4%	13.0%
Education & Health	11.7%	13.8%
Leisure & Hospitality	9.3%	9.8%
Other Services	5.0%	4.0%
Public Administration		
Federal Government	4.3%	2.0%
State Government	4.1%	3.8%
Local Government	10.1%	10.6%
	<u>100.0%</u>	<u>100.0%</u>

Source: U.S. Department of Labor, Bureau of Labor Statistics and Virginia Employment Commission.

**DISTRIBUTION OF VIRGINIA NONAGRICULTURAL EMPLOYMENT BY MAJOR INDUSTRY  
2008**



*Source: U.S. Department of Labor, Bureau of Labor Statistics and Virginia Employment Commission.*

## NONAGRICULTURAL EMPLOYMENT

	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>% Change 2003-2008</u>
<b>Natural Resource &amp; Mining</b>	10,100	10,300	10,700	11,300	10,900	11,100	<b>9.9%</b>
<b>Construction</b>	217,500	230,900	243,600	249,400	239,900	222,200	<b>2.2%</b>
<b>Manufacturing</b>	304,900	298,700	295,800	288,700	277,800	264,500	<b>-13.3%</b>
<b>Wholesale Trade</b>	113,200	114,600	117,200	119,500	120,900	119,000	<b>5.1%</b>
<b>Retail Trade</b>	403,100	412,700	418,500	423,700	427,500	420,200	<b>4.2%</b>
<b>Transportation &amp; Warehousing</b>	118,800	119,100	121,400	119,800	119,700	119,000	<b>0.2%</b>
<b>Information</b>	101,400	98,300	92,700	92,000	90,400	87,600	<b>-13.6%</b>
<b>Financial Activities</b>	186,400	189,000	192,500	195,700	193,700	188,800	<b>1.3%</b>
<b>Professional &amp; Business Activities</b>	549,300	578,500	606,100	627,400	646,300	655,100	<b>19.3%</b>
<b>Education &amp; Health</b>	370,000	381,300	393,500	404,700	420,500	438,200	<b>18.4%</b>
<b>Leisure &amp; Hospitality</b>	308,500	320,100	329,400	338,100	345,300	348,500	<b>13.0%</b>
<b>Other Services</b>	176,600	179,400	181,000	181,600	185,500	188,700	<b>6.9%</b>
<b>Public Administration</b>							
<b>Federal Government</b>	147,700	151,700	151,800	153,600	156,600	160,100	<b>8.4%</b>
<b>State Government</b>	142,900	145,700	149,400	152,800	153,000	154,500	<b>8.1%</b>
<b>Local Government</b>	346,900	353,600	360,700	367,800	373,400	380,000	<b>9.5%</b>
<b>Total</b>	<b>3,497,300</b>	<b>3,583,900</b>	<b>3,664,300</b>	<b>3,726,100</b>	<b>3,761,400</b>	<b>3,757,500</b>	<b>7.6%</b>

Source: Virginia Employment Commission.

Employment in the **Information Services** sector decreased from 90,400 to 87,600 jobs. This is due in part to the intense telecommunications competition. The **Professional and Business Services** sector added 8,800 or 1.4 percent in 2008. Growth in this sector was mainly concentrated in Northern Virginia, the state's largest metropolitan area, but this industry also saw gains in most of the state's other metropolitan areas. The private **Education and Health** sector continued to add jobs in 2008, and increased 18.4 percent over the five year period. Similarly, the **Leisure and Hospitality** sector showed growth by 13% over the same period.

The **Financial Activities** employment of 188,800 was 4,900 or 2.6 percent below its June 2007 level. Problems in the mortgage banking, credit, and brokerage subsectors contributed to the decrease in job totals.

**Construction employment** decreased to 222,200 or 7.4 percent below the 2007 average of 239,900. The slump in home building was a significant factor in the reduction.

**Total Government employment** increased by 11,600 workers or 1.7 percent in 2008. **Wholesale and retail trade** had a decrease of 1,900 jobs in 2008, a 1.55 percent decrease from 2007. **Natural Resources and Mining employment** in Virginia had a slight increase by 200 jobs in 2008, to 11,100.

**Manufacturing employment** decreased by 13,300 jobs or 4.8 percent. The loss was mostly in the durable goods subsection where employment was down 9,500, or 5.8 percent. Employment in the non durable goods subsection was down 3,600 or 3.1 percent.

## Largest Employers

The ten largest private and public sector employers in the Commonwealth, each of which employed 1,000 or more persons, are shown below.

### TOP TEN PRIVATE SECTOR EMPLOYERS 2008

<u>Rank</u>	<u>Name</u>	<u>Industry</u>
1	Wal-Mart Associates, Inc.	Retail Trade-General Merchandise
2	Newport News Ship Building	Manufacturing-Transportation Equipment
3	Food Lion, LLC	Retail Trade-Food & Beverage
4	Sentara Healthcare	Health Care & Social Assistance-Hospital
5	Inova Health System	Health Care & Social Assistance-Hospital
6	Booz, Allen and Hamilton	Professional & Technical Services
7	Target Corporation	Retail Trade-General Merchandise
8	Science Applications International Corp	Professional & Technical Services
9	Lowe's Home Centers, Inc	Building Material and Garden Supply Stores
10	United Parcel Service	Postal Shipping

Source: Virginia Employment Commission.

### TOP TEN PUBLIC SECTOR EMPLOYERS 2008

<u>Rank</u>	<u>Name</u>	<u>Industry</u>
1	Department of Defense	Public Administration-Federal
2	Fairfax County Public Schools	Educational Services-Local
3	U.S. Postal Service	Transportation & Warehousing
4	County of Fairfax	Public Administration-Local
5	Virginia Beach City School Board	Educational Services-Local
6	Prince William County School Board	Educational Services-Local
7	University of Virginia Health Services	Educational Services-State
8	Loudoun County Public Schools	Educational Services-Local
9	Department Homeland Security	Public Administration-Federal
10	Department of Commerce	Public Administration-Federal

Source: Virginia Employment Commission.

## Unemployment

The Commonwealth is one of 22 states with a Right-to-Work Law and has a record of good labor-management relations. The Commonwealth's favorable business climate is reflected in the relatively small number of strikes and other work stoppages it experiences.

The Commonwealth is one of the least unionized of the more industrialized states. Three major reasons for this situation are the Right-to-Work Law; the importance of manufacturing industries such as textiles, apparel, electric and electronic equipment and lumber which are not highly unionized in the Commonwealth; and the importance of federal civilian and military employment. Typically the percentage of nonagricultural employees belonging to unions in the Commonwealth has been approximately half the U.S. average.

During 2008, the Virginia job growth rate of 0.2 faired better than the national average which showed no job growth from calendar year 2007 to 2008.

The following table shows the size of the Commonwealth's total civilian labor force from 1998 through 2008, the percentage unemployed during this period and the comparable national unemployment rate.

### UNEMPLOYMENT TRENDS

<u>Year</u>	<u>Virginia's Civilian Labor Force(1)</u>	<u>Unemployment in Virginia</u>	<u>Unemployment in United States</u>
1998	3,483,900	2.80%	4.50%
1999	3,536,409	2.70%	4.20%
2000	3,603,771	2.30%	4.00%
2001	3,641,231	3.20%	4.70%
2002	3,744,023	4.20%	5.80%
2003	3,805,178	4.10%	6.00%
2004	3,854,728	3.70%	5.50%
2005	3,933,949	3.50%	5.10%
2006	3,998,569	3.00%	4.60%
2007	4,059,170	3.20%	4.80%
2008	4,124,766	4.00%	5.80%

(1) Components of labor force are by place of residence.

Source: U.S. Department of Labor, Bureau of Labor Statistics and Virginia Employment Commission

## Other Economic Factors

*Utilities:* Adequate electric power is available throughout the Commonwealth mainly through the investor-owned utilities of Dominion Virginia Power (Dominion), Appalachian Power (APCO), Allegheny Power, and Kentucky Utilities. In addition, 13 electric cooperatives distribute power in rural districts and 16 municipalities have their own distribution systems with power purchased primarily from the previously mentioned companies. The electric utilities serving the Commonwealth are interconnected with neighboring utilities, both within and outside of the Commonwealth, for reliability of service.

Dominion has begun construction of a \$1.8 billion clean-coal power station in Wise County, Virginia. The 585-megawatt Virginia City Hybrid Energy Center will use advanced technology designed to reduce emissions and protect the environment. If plans proceed as scheduled, the plant will be operational by 2012. As of June 2009, work on Dominion's Virginia City Hybrid Energy Center was roughly 30 percent complete.

Dominion is also taking steps toward constructing a third nuclear reactor at its North Anna Power Station in Louisa County. Dominion's application is currently under review by the Nuclear Regulatory Commission and if plans proceed as scheduled, the new unit would begin operating in 2015. Dominion has partnered with GE Hitachi Nuclear Energy and Bechtel Corporation on the 1,520-megawatt project, which could generate enough electricity for 375,000 homes at peak demand in Virginia. The company has not committed to build the new unit, but wants to maintain the option to do so to meet projected skyrocketing demand for electricity in Virginia in the next decade.

In 2007 the General Assembly passed legislation to return Virginia to a cost-of-service regulation overseen by the SCC. These actions reduce the possibility of "rate shock" by limiting the fuel adjustment to no more than 4 percent in residential rates. With few modifications, the SCC will have the powers it historically exercised before the deregulation process began. Virginia has also published The Virginia Energy Plan under which the Governor has appointed an "Energy Czar" to coordinate conservation, new sources, and alternative energy development and research.

In addition to available electric power, the Commonwealth is also served by four major interstate natural gas transmission companies: Columbia Gas of Virginia, Dominion Transmission, Transcontinental Gas Pipe Line Corporation (Transco), and Eastern Tennessee Natural Gas.

With few exceptions, municipalities and several highly urbanized counties own their own waterworks systems. In some instances, the system of a municipality serves nearby communities and suburban areas. Some federal installations and many industrial plants have their own water supplies.

Larger municipalities usually depend on surface water supplemented by groundwater. There are approximately 1,240 public community water systems in Virginia, serving more than 80 percent of the Commonwealth's population. In addition, an estimated 5.8 million Virginians benefit from fluoridated drinking water, which represents 95 percent of the population of the population served by public water systems.

All cities, many towns, and some counties have their own sewage collection systems. Existing or planned facilities provide wastewater treatment which meets or will meet established federal and state water quality standards.

*Transportation:* There are more than 70,000 miles of interstate, primary, and secondary roads, including six major interstate routes: I-95, I-85, I-81, I-77, I-66, and I-64. A major transportation initiative approved by the 2007 Virginia General Assembly provides additional funding (approximately \$3 billion) for new transportation projects and maintenance of existing infrastructure. More than a dozen railroad companies and services, including nine freight railroads, operate over 3,400 miles of railway in Virginia. The Commonwealth is a junction point between major north-south and east-west rail lines. CSX Corporation Railroad has offices in Richmond and Norfolk Southern Corporation is headquartered in Norfolk. Rail freight service is provided by these two Class I railroads, along with five local railroads, and two switching companies.

Virginia is served by 14 commercial airports (including those just across the state line at Bluefield, West Virginia; Blountville, Tennessee; as well as Greensboro and Raleigh-Durham, North Carolina; and Baltimore, Maryland). Scheduled commercial airline service is provided to over 130 non-stop destinations around the world. Dulles International and Ronald Reagan Washington National Airports offer daily international non-stop flights to 43 destinations. The commercial airports are supplemented by 58 general aviation airports licensed for public use. Over the past five years, Washington Dulles International has been one of the fastest growing airports in the country. Ronald Reagan Washington National Airport, located in Arlington, historically has been one of the world's busiest airports.

The Commonwealth's port complex includes one of the largest natural harbors in the world, which is responsible for the Commonwealth's strong ties with international commerce. The Port of Virginia consists of three general cargo terminals - Newport News Marine Terminal, Norfolk International Terminal and Portsmouth Marine Terminal. Additionally, the Virginia Inland Port in Front Royal serves as an intermodal collection point for containers from West Virginia, Ohio, Pennsylvania, Northern Virginia, and elsewhere. The Port of Virginia offers world-class shipping facilities and a schedule of over 2,000 sailings annually to places anywhere in the world. It also offers one of the largest intermodal networks on the East Coast with 50-foot-deep channels - the deepest of any U. S. East Coast port.

A monumental expansion project that will increase the cargo capacity in Virginia is the dredged material placement site, Craney Island, which will become the Virginia Port Authority's fourth marine terminal. The first phase of Craney Island will be a 600-acre state-of-the-art terminal that is expected to be complete by 2020 with a capacity of 1.5 million Twenty Foot Equivalent Units ("TEU"). The full build-out of the terminal will be constructed as needed to accommodate demand. This will give Virginia another 5 million TEU capacity for a port-wide capacity of 10 million TEUs. No other port on the US East Coast has land available to expand as well as authorization from the Army Corps of Engineers. On May 20, 2009, the White House approved \$28.5 million in the federal budget to fund the Craney Island project this coming fiscal year. The Virginia Port Authority will match the federal dollars to make a total of \$57 million dedicated to the expansion of the Port of Virginia, which will keep this project on track.

In 2008, the Port of Virginia handled over 2 million TEUs without congestion problems. This was accomplished while terminal expansion construction was underway at both Portsmouth Marine Terminal and Norfolk International Terminal. When planned renovation to the current terminals is complete in 2011, the Virginia Port Authority will have engineered a 30% capacity improvement. In August 2007, the A.P. Moller-Maerisk Group (APM) opened the first phase of a 285-acre terminal in Portsmouth. This terminal introduced an additional 1 million TEU capacity. Upon completion of the second phase, this terminal will boast a capacity of 2.1 million TEUs. These projects increase terminal capacity at the Port of Virginia to 5 million TEUs. There are three inland river ports at Alexandria on the Potomac, and Hopewell and Richmond on the James.

*Telecommunications:* Virginia is one of the most connected states in the country with approximately 18.62 million access lines, over 6.2 million wireless telephone subscribers and more than 3.5 million high-speed lines. Telecommunications services are provided to the Commonwealth's communities by more than 60 local exchange carriers with the choice of over a variety of long-distance plans. The largest exchange carrier in Virginia is Verizon. More than 96 percent of households in the Commonwealth have landline telephone service. There are a multitude of competitive providers with large scale national and international backbone networks in operation in the Commonwealth, including Level (3), AT&T, Qwest, Verizon Business, Sprint, COX Business Services and many regional network providers.

Customers in the Commonwealth have access to a full range of high quality, technologically advanced communication services. Virtually all major cities and towns are linked by fiber optic lines crisscrossing the Commonwealth, which, in turn, are tied into recently constructed national fiber optic networks.

Nationally renowned as a model for rural economic development, the Mid-Atlantic Broadband Cooperative Regional Backbone Initiative (RBI) was completed in 2006 and is already expanding. Through this initiative, 700 route miles of new 144 strand advanced fiber optic cable have been installed in Southside Virginia that has connected 4 cities, 20 counties, 60 industrial parks and is providing opportunities for the region to connect directly with major Tier 1 peering and carrier collocation centers. The Mid-Atlantic Broadband Cooperative, backed by money from the U.S.

Department of Commerce's Economic Development Administration and \$48 million from the Virginia Tobacco Indemnification and Community Revitalization Commission, will continually expand as other communities want to be included and as funds are available to fulfill the requests. Phase III is currently underway to connect Emporia to Wallops Island on the Eastern Shore.

Southwest Virginia will soon have the technological capabilities to be a key competitor in the high-tech economy. The Virginia Tobacco Indemnification and Community Revitalization Commission has funded more than \$53 million since 2003 toward projects to establish backbone and last mile infrastructure in the Lenowisco and Cumberland Plateau Planning Districts and part of the Mt. Rogers and New River Planning Districts. The network, also funded by the U.S. Department of Commerce's Economic Development Administration, connects to the previously mentioned fiber-optic network in Southside Virginia. The backbone projects are ongoing in the majority of the counties in Southwest Virginia and most of the remaining work will focus on the completion of the last mile infrastructure. The network provides open access, affordable, high-speed, redundant connectivity to "long haul" national (and global) networks, in order to help attract technology-based companies and help existing companies grow.

*Research and Development:* The Commonwealth is home to many internationally recognized research and development (R&D) facilities. Federally funded R&D facilities, coupled with the research from Virginia universities, provide Virginia businesses access to leading researchers and technologies. Virginia is home to more than 210 private sector R&D operations and 29 federal R&D facilities, including 15 Department of Defense research centers, the new Homeland Security Institute, NASA Langley Research Center, and Department of Energy's Thomas Jefferson National Accelerator Facility. Eight unique university research parks across the state offer private companies opportunities for co-location and cooperative relationships with Virginia universities, federal labs and other research consortia.

In 2006, the renowned private, non-profit Howard Hughes Medical Institute opened the Janelia Farm Research Campus in Loudoun County. The collaborative, interdisciplinary culture in this research community fosters scientific interaction so researchers can focus on creatively and intellectually probing fundamental biomedical questions.

Philip Morris completed a research and development center in the spring of 2007 at the Virginia Biotechnology Park in downtown Richmond. The new Phillip Morris Research and Technology center is now two-thirds developed. The Park features more than 1.2 million square feet of space in nine buildings, and employs more than 2,000 scientists, researchers, engineers and technicians in fields that include drug development, medical diagnostics, biomedical engineering, forensics and environmental analysis.

The NASA Langley Research Center and the National Institute of Aerospace Associates (NIAA) have joined forces to create the National Institute of Aerospace (NIA) for cutting-edge aerospace and atmospheric sciences research and graduate education. The NIA facility is housed on a new five building research and education campus in Hampton and operates through a consortium of research universities including Virginia Tech, University of Virginia, Old Dominion University, The College of William and Mary, Georgia Tech, University of Maryland and North Carolina State University.

In 2006, SRI International, a world-class, nonprofit research institute based in Menlo Park, California, announced the location of its new Center for Advanced Drug Research in the Shenandoah Valley. The Center is partnering with James Madison University and other Virginia universities to focus on advancing state-of-the-art drug research. SRI plans to add programs in areas such as homeland security, engineering, nanotechnology, energy, IT and education at this site.

*Business Climate:* Virginia is currently ranked #1 in three of the most comprehensive and impartial independent studies to date evaluating America's top states for business: Forbes.com, CNBC, and Pollina Corporate Real Estate.

According to the 2008 ranking of the "Best States for Business" by Forbes.com, Virginia has the best business climate in the country. 2008 is the third consecutive year Virginia has been top ranked. To compile the listing, Forbes.com considers states' business costs, labor issues, regulatory climate, economic climate, growth prospects, and quality of life. The Commonwealth took the lead in the regulatory environment ranking, took sixth place in the quality

of life and economic climate rankings, and ranked seventh in labor issues. Virginia's business costs ranked 20th and growth prospects were ranked at 26.

In 2009, Pollina Corporate Real Estate, a full-service brokerage and consulting firm representing corporations in real estate matters on a national and international basis designated Virginia as America's most business-friendly state in their annual independent study titled, *Pollina Corporate Top 10 Pro-Business States for 2009: Rebuilding Americans' Economic Power*. The study evaluates and ranks states based on 33 factors including taxes, human resources, right-to-work legislation, energy costs, infrastructure spending, workers compensation laws, economic incentive programs and state economic development efforts. Virginia did well in the Labor, Taxes, and Other Factors categories, and placed fourth overall. Strengths in college completion, low unemployment, right-to-work status, workers compensation rates, low corporate taxes, and low sales and gross receipts taxes, Virginia's corporate litigation environment, and low crime rates also attributed to this ranking. This leading label marks Virginia's third No. 1 ranking by Pollina. The Commonwealth held the top spot in 2003 and 2007, ranked second in the Pollina study from 2004 to 2006 and dropped to third place last year.

Also in 2009, CNBC, a worldwide leader in business news, designated Virginia as its "Top State for Business." The network evaluated each state on 40 different measures of competitiveness in 10 categories: workforce, education, economy, business, quality of life, technology and innovation, cost of doing business, cost of living, transportation and infrastructure, and access to capital. According to CNBC, Virginia has the 7th best economy nationally in 2009, up from 17th in 2008. Virginia's reasonable sales, personal income and corporate tax rates were also noted as key contributors to Virginia's designation.

*Local Government:* As of June 30, 2008, local government was comprised of 95 counties, 39 incorporated cities and 36 incorporated towns. Cities and counties are units of general government that have traditionally provided all services not provided by the Commonwealth. The Commonwealth is unique in that cities and counties are independent and their land areas do not overlap. Cities and counties each levy and collect their own taxes and provide their own services. Towns, on the other hand, are units of local government are a part of the counties in which they are located. Towns levy and collect taxes for town purposes, but their residents are also subject to county taxes.

The largest expenditure by local governments in the Commonwealth is for public elementary and secondary education. Each county and city in the Commonwealth, with few exceptions, constitutes a separate school district. Counties, cities and towns typically also provide such services as police and fire protection, water and sewer services and recreational facilities.

According to figures prepared by the Auditor of Public Accounts of Virginia, the total outstanding debt of counties in the Commonwealth was approximately \$13.3 billion as of June 30, 2008; over 50 percent was borrowed for public school construction. The outstanding debt for cities at that date was computed by the Auditor of Public Accounts to be approximately \$7.8 billion. The outstanding debt for towns, as of June 30, 2008, was calculated by the Auditor of Public Accounts to be approximately \$529.6 million.

*Education:* The Constitution of Virginia vests the supervision of public elementary and secondary schools in local school boards. The State Board of Education is, however, required to prescribe standards of quality and has prescribed minimum competency tests for high school graduation.

The costs of elementary and secondary education are apportioned between the Commonwealth and the localities in the manner prescribed by the General Assembly. In the fiscal year ended June 30, 2008, the Commonwealth paid \$5.8 billion of the approximately \$13.2 billion cost of operating local schools. Of the remainder, \$857.3 million was paid by the federal government and \$6.6 billion was paid from local sources.

In the 2007-08 academic year, approximately 370,598 students enrolled in the Commonwealth's 39 public colleges, community colleges and universities. Approximately 167,012 of these students attended 23 community colleges on 40 campuses within the Virginia Community College System. A total of 1,232,436 students attended public elementary, secondary schools and post-secondary institutions of education. The following table illustrates enrollment levels for all educational levels for the last 10 academic years.

**ENROLLMENT FOR PUBLIC AND PRIVATE INSTITUTIONS OF HIGHER EDUCATION  
AND PUBLIC PRIMARY AND SECONDARY SCHOOLS**

<u>Academic Year</u>	<u>Higher Education</u>			<u>Public Primary and Secondary</u>
	<u>Public</u>	<u>Private*</u>	<u>Total</u>	
1998-99	305,455	50,179	355,634	1,124,022
1999-00	311,536	50,161	361,697	1,133,994
2000-01	313,781	49,951	363,732	1,144,913
2001-02	326,759	49,900	376,659	1,163,094
2002-03	337,302	52,522	389,824	1,176,128
2003-04	342,151	53,557	395,708	1,190,742
2004-05	343,550	58,395	401,945	1,203,697
2005-06	349,377	65,951	415,328	1,213,767
2006-07	357,857	70,785	428,642	1,221,939
2007-08	370,598	79,073	449,671	1,232,436

*Source: State Council for Higher Education in Virginia, Virginia Department of Education.*

*Natural Resources:* Virginia’s five physiographic provinces are underlaid by rocks of different ages, kinds, and character. Consequently, the state has a wide variety of mineral resources. Today, the value of mineral production in Virginia is nearly \$3.3 billion. In terms of value, the most important commodity is bituminous coal. Seven counties in the Appalachian Plateau region constitute the Southwest Virginia Coal Field. According to *Virginia Economic Indicators* published by the Virginia Employment Commission (Vol. 40, No. 4), the mining industry is expected to follow energy markets. It is predicted that utilities will use more coal when oil prices are up.

Forestry and the wood products industry in the Commonwealth generate more than \$23.4 billion in total industrial output annually and provide employment for more than 144,000 Virginians, according to a 2008 study by the Weldon Cooper Center for Public Service at the University of Virginia.

Virginia’s geographic location contributes to its seafood industry’s success. Its ports are rarely, if ever, closed in the winter. Its catch is widely diversified, preventing dependence on any one species. Among the 50 commercially valuable seafood species harvested from some 620,000 acres of water are sea scallops, clams, blue crabs, summer flounder, striped bass, croaker and spot. The Virginia Institute of Marine Science has reported the annual economic impact of Virginia’s seafood industry to be over one half of a billion dollars. Docksides value to watermen in 2008 was \$95 million. Virginia is the nation’s fourth largest marine products producer with a total of 354.2 million pounds in 2008 and is the largest such producer on America’s Atlantic coast.

*Agriculture:* The Agricultural industry has an economic impact of \$55 billion annually and provides more than 357,000 jobs in the Commonwealth. Every job in agriculture and forestry supports 1.5 jobs elsewhere in the Virginia economy.

Production agriculture employs nearly 60,000 farmers and workers in Virginia and generates approximately \$2.9 billion in total output. Value-added industries, those that depend on farm commodities, employ an additional 76,000 workers and generate \$26 billion in total industrial output. Agriculture-related industries contribute an additional 221,000 jobs and nearly \$26 billion in total output.

*Tourism:* Another of Virginia’s most important economic assets is the travel and tourism industry. Tourism’s economic contribution to Virginia in 2007 reached \$18.7 billion. Approximately 210,000 Virginia jobs were directly supported by travel spending in 2007, including employment in such travel-related businesses as lodging establishments, restaurants, museums, amusement parks, retail stores and gasoline service stations. Tourism is also a significant source of government revenues and was responsible for \$1.2 billion in combined state and local tax revenues in 2007.

**FORMS OF BOND COUNSEL OPINION**

**PROPOSED FORM OF BOND COUNSEL OPINION – TAX EXEMPT BONDS**

*Set forth below is the proposed form of the opinion of Troutman Sanders LLP, Bond Counsel.  
It is preliminary and subject to change prior to the delivery of the Bonds.  
It shall not apply to 2009F-2 Bonds issued as Build America Bonds.*

December \_\_, 2009

Virginia College Building Authority  
Richmond, Virginia

The Bank of New York Mellon Trust Company,  
National Association, as Trustee  
Richmond, Virginia

**Virginia College Building Authority**  
**\$ \_\_\_\_\_ Educational Facilities Revenue Bonds**  
**(21<sup>st</sup> Century College and Equipment Programs), Series 2009F-\_\_**

Ladies and Gentlemen:

We have served as Bond Counsel to the Virginia College Building Authority (the “Authority”) in connection with the issuance of its \$ \_\_\_\_\_ Educational Facilities Revenue Bonds (21<sup>st</sup> Century College and Equipment Programs), Series 2009F-\_\_ (the “Bonds”), on the date hereof.

The Bonds are issued under a Master Indenture of Trust dated as of December 1, 1996, as amended (the “Master Indenture”), between the Authority and The Bank of New York Mellon Trust Company, National Association, as successor trustee (the “Trustee”), as supplemented by a Twenty-Second Supplemental Indenture of Trust dated as of December 1, 2009 (the “Supplemental Indenture”), between the Authority and the Trustee. The proceeds of the Bonds will be used to finance certain projects of capital improvement at public institutions of higher education (the “Participating Institutions”) in the Commonwealth of Virginia (the “Commonwealth”) constituting the 21<sup>st</sup> Century College Program, as defined in the Master Indenture.

In connection with our opinion, we have examined the Virginia College Building Authority Act of 1966, Chapter 3.2, Title 23, Code of Virginia of 1950, as amended (the “Act”), the legislation authorizing 21<sup>st</sup> Century College Program projects, and copies of the proceedings and other papers relating to the issuance and sale of the Bonds by the Authority. We refer you to the Bonds for a description of the purposes for which the Bonds are issued, their terms, including payment and redemption provisions, and the security therefor.

As to questions of fact material to this opinion, we have relied upon representations of the Authority, the Participating Institutions and the Commonwealth, including, without limitation, representations as to the use of proceeds of the Bonds, and upon certifications of the Authority, the Participating Institutions, the Commonwealth and other public officials furnished to us. We have assumed that all signatures on documents, certificates and instruments examined by us are genuine, all documents, certificates and instruments submitted to us as originals are authentic, and all documents, certificates and instruments submitted to us as copies conform to the originals. In addition, we have assumed that all documents, certificates and instruments relating to the issuance of the Bonds have been duly authorized, executed and delivered by all parties other than the Authority, and we have further assumed the due organization, existence and powers of such other parties.

Based on the foregoing, we are of the opinion that, under existing law:

1. The Authority is a public body corporate and a political subdivision, agency and instrumentality of the Commonwealth duly created by the Act and vested with all of the rights and powers conferred by the Act.

2. The Authority has the requisite authority and power under the Act and the legislation authorizing 21<sup>st</sup> Century College Program projects to enter into the Master Indenture and the Supplemental Indenture, to issue and sell the Bonds, and to apply the proceeds from the issuance and sale of the Bonds as set forth in the Master Indenture and the Supplemental Indenture.

3. The Bonds have been duly authorized, executed and delivered in accordance with the Act, the legislation authorizing 21<sup>st</sup> Century College Program projects, the Master Indenture and the Supplemental Indenture and constitute valid and binding limited obligations of the Authority, enforceable against the Authority in accordance with their terms. The Bonds are payable solely from Revenues (as defined in the Master Indenture) and other property of the Authority specifically pledged for such purpose under the Master Indenture. The principal of, premium, if any, and interest on the Bonds will not be deemed to constitute a debt of the Commonwealth. Neither the faith and credit nor the taxing power of the Commonwealth or any of its political subdivisions is pledged, nor is the Commonwealth or any of its political subdivisions otherwise obligated, to pay the principal of, premium, if any, or interest on the Bonds.

4. The Master Indenture and the Supplemental Indenture have been duly authorized, executed and delivered by the Authority, constitute the valid and binding obligations of the Authority, assign and pledge the Revenues to the Trustee as security for the Bonds, and are enforceable against the Authority in accordance with their respective terms. The Supplemental Indenture is authorized or permitted by the Master Indenture and complies with the requirements and terms of the Master Indenture. The execution and delivery of the Supplemental Indenture will not cause interest on any bonds previously issued under the Master Indenture to become includable in the gross income of the holders thereof for federal income tax purposes; provided that this opinion is not meant to bring-down or otherwise update the bond counsel opinion as to tax-exemption delivered in connection with the issuance of any such bonds.

5. Interest on the Bonds is excludable from gross income for federal income tax purposes, is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations and is not taken into account in determining adjusted current earnings for the purpose of computing the federal alternative minimum tax imposed on corporations. The opinion set forth in the preceding sentence is subject to the condition that the Authority and the Participating Institutions comply with all requirements of the Internal Revenue Code of 1986, as amended (the "Code"), that must be satisfied subsequent to the issuance of the Bonds for interest on the Bonds to continue to be excluded from gross income for federal income tax purposes. The Authority and the Participating Institutions have covenanted to comply with all such requirements. Failure to comply with certain of such requirements may cause interest on the Bonds to be included in gross income for federal income tax purposes retroactively to their date of issuance. We express no opinion regarding other federal tax consequences arising with respect to the Bonds.

6. In accordance with Section 23-30.33 of the Code of Virginia of 1950, as amended, the Bonds, income from the Bonds and any profit made on their sale, are exempt from income taxation by the Commonwealth and any of its political subdivisions.

It is to be understood that the rights of the owners of the Bonds and the enforceability of the Bonds, the Master Indenture and the Supplemental Indenture may be limited by bankruptcy, insolvency, reorganization, moratorium and similar laws affecting creditors' rights generally and by equitable principles, whether considered at law or in equity.

Our services as Bond Counsel to the Authority have been limited to rendering the foregoing opinion based on our review of such legal proceedings as we deem necessary to approve the validity of the Bonds and to determine the tax status of the interest on them. The foregoing opinion is in no respect an opinion as to the accuracy, adequacy or completeness of any information, including the Authority's Preliminary Official Statement dated \_\_\_\_\_, 2009, and its Official Statement dated \_\_\_\_\_, 2009, relating to the Bonds that may have been relied upon by anyone in making a decision to purchase Bonds.

Virginia College Building Authority  
The Bank of New York Mellon Trust Company, National Association, as Trustee  
December \_\_, 2009  
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This opinion is given as of the date hereof and we assume no obligation to update, revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur.

Very truly yours,

**PROPOSED FORM OF BOND COUNSEL OPINION – BUILD AMERICA BONDS**

*Set forth below is the proposed form of the opinion of Troutman Sanders LLP, Bond Counsel, with respect to 2009F-2 Bonds issued as Build America Bonds.*

*It is preliminary and subject to change prior to the delivery of the Build America Bonds.*

December \_\_, 2009

Virginia College Building Authority  
Richmond, Virginia

The Bank of New York Mellon Trust Company,  
National Association, as Trustee  
Richmond, Virginia

**Virginia College Building Authority**  
**\$ \_\_\_\_\_ Educational Facilities Revenue Bonds**  
**(21<sup>st</sup> Century College and Equipment Programs), Series 2009F-2**

Ladies and Gentlemen:

We have served as Bond Counsel to the Virginia College Building Authority (the “Authority”) in connection with the issuance of its \$ \_\_\_\_\_ Educational Facilities Revenue Bonds (21<sup>st</sup> Century College and Equipment Programs), Series 2009F-2 (the “Bonds”), on the date hereof.

The Bonds are issued under a Master Indenture of Trust dated as of December 1, 1996, as amended (the “Master Indenture”), between the Authority and The Bank of New York Mellon Trust Company, National Association, as successor trustee (the “Trustee”), as supplemented by a Twenty-Second Supplemental Indenture of Trust dated as of December 1, 2009 (the “Supplemental Indenture”), between the Authority and the Trustee. The proceeds of the Bonds will be used to finance certain projects of capital improvement at public institutions of higher education (the “Participating Institutions”) in the Commonwealth of Virginia (the “Commonwealth”) constituting the 21<sup>st</sup> Century College Program, as defined in the Master Indenture.

In connection with our opinion, we have examined the Virginia College Building Authority Act of 1966, Chapter 3.2, Title 23, Code of Virginia of 1950, as amended (the “Act”), the legislation authorizing 21<sup>st</sup> Century College Program projects, and copies of the proceedings and other papers relating to the issuance and sale of the Bonds by the Authority. We refer you to the Bonds for a description of the purposes for which the Bonds are issued, their terms, including payment and redemption provisions, and the security therefor.

As to questions of fact material to this opinion, we have relied upon representations of the Authority, the Participating Institutions and the Commonwealth, including, without limitation, representations as to the use of proceeds of the Bonds, and upon certifications of the Authority, the Participating Institutions, the Commonwealth and other public officials furnished to us. We have assumed that all signatures on documents, certificates and instruments examined by us are genuine, all documents, certificates and instruments submitted to us as originals are authentic, and all documents, certificates and instruments submitted to us as copies conform to the originals. In addition, we have assumed that all documents, certificates and instruments relating to the issuance of the Bonds have been duly authorized, executed and delivered by all parties other than the Authority, and we have further assumed the due organization, existence and powers of such other parties.

Based on the foregoing, we are of the opinion that, under existing law:

1. The Authority is a public body corporate and a political subdivision, agency and instrumentality of the Commonwealth duly created by the Act and vested with all of the rights and powers conferred by the Act.

2. The Authority has the requisite authority and power under the Act and the legislation authorizing 21<sup>st</sup> Century College Program projects to enter into the Master Indenture and the Supplemental Indenture, to issue and sell the Bonds, and to apply the proceeds from the issuance and sale of the Bonds as set forth in the Master Indenture and the Supplemental Indenture.

3. The Bonds have been duly authorized, executed and delivered in accordance with the Act, the legislation authorizing 21<sup>st</sup> Century College Program projects, the Master Indenture and the Supplemental Indenture and constitute valid and binding limited obligations of the Authority, enforceable against the Authority in accordance with their terms. The Bonds are payable solely from Revenues (as defined in the Master Indenture) and other property of the Authority specifically pledged for such purpose under the Master Indenture. The principal of, premium, if any, and interest on the Bonds will not be deemed to constitute a debt of the Commonwealth. Neither the faith and credit nor the taxing power of the Commonwealth or any of its political subdivisions is pledged, nor is the Commonwealth or any of its political subdivisions otherwise obligated, to pay the principal of, premium, if any, or interest on the Bonds.

4. The Master Indenture and the Supplemental Indenture have been duly authorized, executed and delivered by the Authority, constitute the valid and binding obligations of the Authority, assign and pledge the Revenues to the Trustee as security for the Bonds, and are enforceable against the Authority in accordance with their respective terms. The Supplemental Indenture is authorized or permitted by the Master Indenture and complies with the requirements and terms of the Master Indenture. The execution and delivery of the Supplemental Indenture will not cause interest on any bonds previously issued under the Master Indenture to become includable in the gross income of the holders thereof for federal income tax purposes; provided that this opinion is not meant to bring-down or otherwise update the bond counsel opinion as to tax-exemption delivered in connection with the issuance of any such bonds.

5. Interest on the Bonds is includable in gross income for federal income tax purposes. We express no opinion regarding other federal tax consequences arising with respect to the Bonds.

6. In accordance with Section 23-30.33 of the Code of Virginia of 1950, as amended, the Bonds, income from the Bonds and any profit made on their sale, are exempt from income taxation by the Commonwealth and any of its political subdivisions.

It is to be understood that the rights of the owners of the Bonds and the enforceability of the Bonds, the Master Indenture and the Supplemental Indenture may be limited by bankruptcy, insolvency, reorganization, moratorium and similar laws affecting creditors' rights generally and by equitable principles, whether considered at law or in equity.

Our services as Bond Counsel to the Authority have been limited to rendering the foregoing opinion based on our review of such legal proceedings as we deem necessary to approve the validity of the Bonds and to determine the tax status of the interest on them. The foregoing opinion is in no respect an opinion as to the accuracy, adequacy or completeness of any information, including the Authority's Preliminary Official Statement dated \_\_\_\_\_, 2009, and its Official Statement dated \_\_\_\_\_, 2009, relating to the Bonds that may have been relied upon by anyone in making a decision to purchase Bonds.

This opinion is given as of the date hereof and we assume no obligation to update, revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur.

Very truly yours,

FORMS OF CONTINUING DISCLOSURE UNDERTAKINGS

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## **CONTINUING DISCLOSURE AGREEMENT**

This Continuing Disclosure Agreement dated as of \_\_\_\_\_, 20\_\_ (the “Disclosure Agreement”) is executed and delivered by the Virginia College Building Authority (the “Authority”) of the Commonwealth of Virginia (the “Commonwealth”) in connection with the issuance by the Authority of its \$\_\_\_\_\_ Educational Facilities Revenue Bonds (21<sup>st</sup> Century College and Equipment Programs) Series 200\_\_ (the “20\_\_ Bonds”). The 20\_\_ Bonds are being issued pursuant to the provisions of the Master Indenture of Trust, dated as of December 1, 1996 (the “Original Master Indenture”), between the Authority and The Bank of New York Mellon Trust Company, National Association, as successor trustee (the “Trustee”), as amended and supplemented from time to time, including as supplemented by the Twenty-Second Supplemental Indenture of Trust, dated as of \_\_\_\_\_, 20\_\_ (the “Twenty-Second Supplemental Indenture,” and the Original Master Indenture as so amended and supplemented from time to time, the “Indenture”), between the Authority and the Trustee. The proceeds of the 20\_\_ Bonds are being used by the Authority to finance the costs of capital projects at public institutions of higher education in the Commonwealth of Virginia. The Authority represents that it is in compliance with its undertakings regarding the Rule (as defined below). The Authority hereby covenants and agrees as follows:

**Section 1. Purpose of the Disclosure Agreement.** This Disclosure Agreement is being executed and delivered by the Authority for the benefit of the holders and in order to assist the Participating Underwriters (as defined below) in complying with the Rule. The Authority acknowledges that it is undertaking primary responsibility for any reports, notices or disclosures that may be required under this Disclosure Agreement.

**Section 2. Definitions.** In addition to the definitions used for purposes of the Indenture which apply to any capitalized term used in this Disclosure Agreement unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

“**Annual Report**” shall mean any Annual Report provided by the Authority pursuant to, and as described in, Sections 3 and 4 of this Disclosure Agreement.

“**Dissemination Agent**” shall mean the Authority, acting in its capacity as Dissemination Agent hereunder, or any successor Dissemination Agent designated in writing by the Authority and which has filed with the Authority a written acceptance of such designation.

“**EMMA**” shall mean the Electronic Municipal Market Access system and described in 1934 Act Release No. 59062 and maintained by the Municipal Securities Rulemaking Board for purposes of the Rule.

“**Fiscal Year**” shall mean the twelve-month period, at the end of which the financial position of the Authority and results of its operations for such period are determined. Currently, the Authority’s Fiscal Year begins July 1 and continues through June 30 of the next year.

“**holder**” shall mean, for purposes of this Disclosure Agreement, any person who is a record owner or beneficial owner of a 20\_\_ Bond.

“**Rule**” shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

**“Participating Underwriters”** shall mean any of the original underwriters of the 20\_\_ Bonds required to comply with the Rule in connection with the offering of the 20\_\_ Bonds.

**Section 3. Provision of Annual Reports: Audited Financial Statements.**

(a) Not later than 10 months following the end of each Fiscal Year of the Authority, commencing with the Fiscal Year ending June 30, 2009, subject to Section 13 of this Disclosure Agreement, the Authority shall, or shall cause the Dissemination Agent (if different from the Authority) to, provide to the Municipal Securities Rulemaking Board via EMMA an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Agreement. Not later than 10 days prior to said date, the Authority shall provide the Annual Report to the Dissemination Agent (if applicable). In each case, the Annual Report (i) may be submitted as a single document or as separate documents comprising a package, (ii) may cross-reference other information as provided in Section 4 of this Disclosure Agreement, and (iii) shall include such financial statements as may be required by the Rule.

(b) The annual financial statements of the Authority shall be prepared on the basis of generally accepted accounting principles and will be audited by either the Auditor of Public Accounts or a firm of independent certified public accountants. Copies of the audited annual financial statements, which may be filed separately from the Annual Report, will be filed with the Municipal Securities Rulemaking Board via EMMA when they become publicly available.

(c) If the Authority fails to provide an Annual Report by the date required in subsection (a) hereof, or to file its audited annual financial statements when available as described in (b), the Authority shall send an appropriate notice to the Municipal Securities Rulemaking Board via EMMA in substantially the form attached hereto as Exhibit A or in such form as may be provided by the MSRB as the applicable form for filing such notice via EMMA.

**Section 4. Content of Annual Reports.** Each Annual Report required to be filed hereunder shall contain or incorporate by reference, at a minimum, the following information, all with a view toward assisting the Participating Underwriters in complying with the Rule:

(a) a summary of information regarding appropriations made by the General Assembly for payments under the Payment Agreement with respect to the 20\_\_ Projects, and

(b) updated information regarding the balance of the payments due under the Payment Agreement as of the end of the preceding Fiscal Year.

Any or all of the items listed above may be incorporated by reference from other documents, including official statements of debt issues of the Authority, which have been filed with each of the Municipal Securities Rulemaking Board or the Securities and Exchange Commission. If the document incorporated by reference is a final official statement, it must be available from the Municipal Securities Rulemaking Board. The Authority shall clearly identify each such other document so incorporated by reference.

**Section 5. Event Notices.** Subject to Section 13 of this Disclosure Agreement, the Authority will provide, or cause the Dissemination Agent (if different from the Authority) to provide, in a timely manner, to the Municipal Securities Rulemaking Board via EMMA, notice of the occurrence of any of the following events (listed in subsection (b)(5)(i)(c) of the Rule) with respect to the 20\_\_ Bonds to which the Authority has actual knowledge, if material:

- (1) Principal and interest payment delinquencies;
- (2) Non-payment related defaults;
- (3) Unscheduled draws on debt service reserves reflecting financial difficulties;
- (4) Unscheduled draws on credit enhancements reflecting financial difficulties;
- (5) Substitution of credit or liquidity providers, or their failure to perform;
- (6) Adverse tax opinions or events affecting the tax-exempt status of the 20\_\_ Bonds;
- (7) Modifications to rights of holders of the 20\_\_ Bonds;
- (8) 20\_\_ Bond calls;
- (9) Defeasances;
- (10) Release, substitution, or sale of property securing repayment of the 20\_\_ Bonds; and
- (11) Rating changes.

The Authority does not undertake to provide the above-described notice in the event of a mandatory, scheduled redemption, not otherwise contingent upon the occurrence of an event, if (i) the terms, dates and amounts of redemption are set forth in detail in the official statement for the 20\_\_ Bonds, (ii) the only open issue is when 20\_\_ Bonds will be redeemed in the case of a partial redemption, (iii) notice of redemption is given to the bondholders under the terms of the Indenture, and (iv) public notice of the redemption is given pursuant to 1934 Act Release No. 23856 of the Securities and Exchange Commission, even if the originally scheduled amounts may be reduced by prior optional redemption or 20\_\_ Bond purchases.

**Section 6. Termination of Reporting Obligation.** The obligations of the Authority under this Disclosure Agreement shall terminate upon the earlier to occur of the legal defeasance or final retirement of the 20\_\_ Bonds.

**Section 7. Dissemination Agent.** The Authority may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Agreement and may discharge any such Agent, with or without appointing a successor Dissemination Agent. If at any time there is not any other designated Dissemination Agent, the Authority shall be the Dissemination Agent.

**Section 8. Amendment.** Notwithstanding any other provision of this Disclosure Agreement, the Authority may amend this Disclosure Agreement, if such amendment is supported by an opinion of independent counsel with expertise in federal securities laws to the effect that such amendment is permitted or required by the Rule.

**Section 9. Additional Information.** Nothing in this Disclosure Agreement shall be deemed to prevent the Authority from disseminating any other information, using the means of dissemination set forth in this Disclosure Agreement or any other means of communication, or including any other information in any Annual Report or notice described in Section 5 above, in addition to that which is required by this Disclosure Agreement. If the Authority chooses to include any information in any Annual Report or notice described in Section 5 above, in addition to that which is specifically required by this Disclosure Agreement, the Authority shall have no obligation under this Disclosure Agreement to update such information or include it in any future Annual Report or notice.

**Section 10. Default.** Any person referred to in Section 11 (other than the Authority) may take such action as may be permitted by law against the appropriate public official to secure compliance with the obligation of the Authority to file its Annual Report or to give notice as described in Section 5

hereinabove. In addition, the holders of not less than a majority in aggregate principal amount of 20\_\_ Bonds outstanding may take such actions as may be permitted by law to challenge the adequacy of any information provided pursuant to this Disclosure Agreement, or to enforce any other obligation of the Authority hereunder. A default under this Disclosure Agreement shall not be deemed an event of default under the Indenture or the 20\_\_ Bonds, and the sole remedy under this Disclosure Agreement in the event of any failure of the Authority to comply herewith shall be an action to compel performance. Nothing in this provision shall be deemed to restrict the rights or remedies of any holder pursuant to the Securities Exchange Act of 1934, the rules and regulations promulgated thereunder, or other applicable laws.

**Section 11. Beneficiaries.** This Disclosure Agreement shall inure solely to the benefit of the Authority, the Participating Underwriters, and holders from time to time of the 20\_\_ Bonds, and shall create no rights in any other person or entity.

**Section 12. Obligated Person.** The Authority has determined that the Commonwealth is an “obligated person”, within the meaning of the Rule, that is or may be material to the 20\_\_ Bonds. The Commonwealth has concurred in such determination and has covenanted and agreed to provide its Annual Reports, annual financial statements and notice of any Listed Events, if material, as required by the Rule.

**Section 13. EMMA.** All filings made pursuant to the Rule under this Disclosure Agreement shall be made solely by transmitting such filings to the Municipal Securities Rulemaking Board via EMMA, as described in 1934 Act Release No. 59062. Should the Securities and Exchange Commission approve any additional or subsequent internet-based electronic filing system for satisfying the continuing disclosure filing requirements of the Rule, any filings required under this Disclosure Agreement may be made by transmitting such filing to such system, as described in the applicable Securities and Exchange Commission regulation or release approving such filing system.

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**IN WITNESS WHEREOF**, the Authority has caused this Continuing Disclosure Agreement to be executed in its corporate name by its duly authorized officer, all as of the date first written above.

**VIRGINIA COLLEGE BUILDING AUTHORITY**

By: \_\_\_\_\_  
Chairman

Attachments:

Exhibit A - Notice of Failure to File Annual Report [Audited Annual Financial Statements]

**NOTICE OF FAILURE TO FILE ANNUAL REPORT  
[AUDITED ANNUAL FINANCIAL STATEMENTS]**

Virginia College Building Authority  
Educational Facilities Revenue Bonds  
(21<sup>st</sup> Century College and Equipment Programs), Series 20\_\_  
CUSIP NOS. 927781 \_\_ to \_\_

Dated Date: \_\_\_\_\_, 20\_\_

Issue Date: \_\_\_\_\_, 20\_\_

**NOTICE IS HEREBY GIVEN** that the Virginia College Building Authority (the “Authority”) has not provided an Annual Report [Audited Annual Financial Statements] for the fiscal year ended \_\_\_\_\_ as required by the Continuing Disclosure Agreement dated as of \_\_\_\_\_, 20\_\_ (the “Disclosure Agreement”) as executed and delivered by the Authority.

The Authority anticipates that the Annual Report [Audited Annual Financial Statements] will be filed by \_\_\_\_\_.

Dated: \_\_\_\_\_, 20\_\_.

**VIRGINIA COLLEGE BUILDING AUTHORITY**

By: \_\_\_\_\_

Name:

Title:

## CONTINUING DISCLOSURE AGREEMENT

This Continuing Disclosure Agreement, dated as of \_\_\_\_\_, 20\_\_ (this "Disclosure Agreement"), is executed and delivered by the **Commonwealth of Virginia** (the "Commonwealth") in connection with the issuance by the Virginia College Building Authority (the "Authority") of its \$\_\_\_\_\_ Educational Facilities Revenue Bonds (21<sup>st</sup> Century College and Equipment Programs) Series 20\_\_ Bonds (the "20\_\_ Bonds"). The 20\_\_ Bonds are being issued pursuant to the provisions of the Master Indenture of Trust, dated as of December 1, 1996 (the "Original Master Indenture"), between the Authority and The Bank of New York Mellon Trust Company, National Association, as successor trustee (the "Trustee"), as amended and supplemented from time to time, including as supplemented by the Twenty-Second Supplemental Indenture of Trust, dated as of \_\_\_\_\_, 20\_\_ (the "Twenty-Second Supplemental Indenture," and the Original Master Indenture as so amended and supplemented from time to time, the "Indenture"), between the Authority and the Trustee. The proceeds of the 20\_\_ Bonds are being used by the Authority to finance the costs of certain equipment acquisitions at public institutions of higher education in the Commonwealth of Virginia (21<sup>st</sup> Century College and Equipment Programs). The Authority has advised the Commonwealth that it has determined that the Commonwealth constitutes an "obligated person" within the meaning of the Rule in respect of the 20\_\_ Bonds and the Commonwealth concurs in such determination. The Commonwealth represents that it is in compliance with its undertakings regarding the Rule. The Commonwealth hereby covenants and agrees as follows:

SECTION 1. Purpose of the Disclosure Agreement. This Disclosure Agreement is being executed and delivered by the Commonwealth for the benefit of the holders and in order to assist the Participating Underwriters (as defined below) in complying with the Rule. The Commonwealth acknowledges that it is undertaking primary responsibility for any reports, notices or disclosures that may be required under this Disclosure Agreement.

SECTION 2. Definitions. In addition to the definitions set forth in the Supplemental Indentures, which apply to any capitalized term used in this Disclosure Agreement unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Report" shall mean any Annual Report provided by the Commonwealth pursuant to, and as described in, Sections 3 and 4 of this Disclosure Agreement.

"Dissemination Agent" shall mean the Commonwealth, acting in its capacity as Dissemination Agent hereunder, or any successor Dissemination Agent designated in writing by the Commonwealth and which has filed with the Commonwealth a written acceptance of such designation.

"EMMA" shall mean the Electronic Municipal Market Access System, described in Securities Exchange Act of 1934 Release No. 59062 and maintained by the Municipal Securities Rulemaking Board for purposes of the Rule.

"Fiscal Year" shall mean the twelve-month period, at the end of which the financial position of the Commonwealth and results of its operations for such period are determined. Currently, the Commonwealth's Fiscal Year begins July 1 and continues through June 30 of the next year.

"holder" shall mean, for purposes of this Disclosure Agreement, any person who is a record owner or beneficial owner of a 20\_\_ Bond.

"Listed Events" shall mean any of the events listed in subsection (b)(5)(i)(C) of the Rule which are as follows:

- (1) principal and interest payment delinquencies
- (2) non-payment related defaults
- (3) unscheduled draws on debt service reserves reflecting financial difficulties
- (4) unscheduled draws on credit enhancements reflecting financial difficulties
- (5) substitution of credit or liquidity providers, or their failure to perform
- (6) adverse tax opinions or events affecting the tax-exempt status of the 20\_\_ Bonds
- (7) modifications to rights of holders of the 20\_\_ Bonds
- (8) bond calls
- (9) defeasances
- (10) release, substitution, or sale of property securing repayment of the 20\_\_ Bonds
- (11) rating changes

"Participating Underwriter" shall mean any of the original underwriters of the 20\_\_ Bonds required to comply with the Rule in connection with the offering of such 20\_\_ Bonds.

"Rule" shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

### SECTION 3. Provision of Annual Reports; Audited Financial Statements.

(a) Not later than seven months following the end of each Fiscal Year of the Commonwealth, commencing with the Fiscal Year ending June 30, 2009, the Commonwealth shall, or shall cause the Dissemination Agent (if different from the Commonwealth) to, provide to the Municipal Securities Rulemaking Board via EMMA an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Agreement. Not later than 10 days prior to said date, the Commonwealth shall provide the Annual Report to the Dissemination Agent (if applicable). In each case, the Annual Report (i) may be submitted as a single document or as separate documents comprising a package, (ii) may cross-reference other information as provided in Section 4 of this Disclosure Agreement, and (iii) shall include such financial statements as may be required by the Rule.

(b) The annual financial statements of the Commonwealth shall be prepared on the basis of generally accepted accounting principles and will be audited. Copies of the audited annual financial statements, which may be filed separately from the Annual Report, will be filed with the Municipal Securities Rulemaking Board via EMMA when they become publicly available.

(c) If the Commonwealth fails to provide an Annual Report by the date required in subsection (a) hereof, or to file its audited annual financial statements with the Municipal Securities Rulemaking Board via EMMA when they become publicly available, the Commonwealth shall send an appropriate notice to the Municipal Securities Rulemaking Board via EMMA in substantially the

form attached hereto as Exhibit A, or in such form as may be provided by the MSRB as the applicable form for filing such notice via EMMA.

SECTION 4. Content of Annual Reports. Each Annual Report required to be filed hereunder shall include, at a minimum, the information referred to in Exhibit B as it relates to the Commonwealth, all with a view toward assisting Participating Underwriters in complying with the Rule. Any or all of such information may be incorporated by reference from other documents, including official statements containing information with respect to the Commonwealth, which have been filed with the Municipal Securities Rulemaking Board, or the Securities and Exchange Commission. If the document incorporated by reference is a final official statement, it must be available from the Municipal Securities Rulemaking Board. The Commonwealth shall clearly identify each such other document so incorporated by reference.

SECTION 5. Notice of Rating Changes. The Commonwealth will provide in a timely manner to the Authority notice of any changes in the ratings of the Commonwealth's general obligation bonds by the rating agencies requested by the Commonwealth to rate such bonds.

SECTION 6. Reporting of Listed Events. The Commonwealth will provide in a timely manner to the Municipal Securities Rulemaking Board via EMMA, notice of any of the Listed Events with respect to the 20\_\_ Bonds, if material. The Commonwealth does not undertake to provide the above-described notice in the event of a mandatory, scheduled redemption, not otherwise contingent upon the occurrence of an event, if (i) the terms, dates and amounts of redemption are set forth in detail in the Official Statement, (ii) the only open issue is which 2009DE Bonds will be redeemed in the case of a partial redemption, (iii) notice of redemption is given to the Bondholders as required under the terms of the Supplemental Indentures, and (iv) public notice of the redemption is given pursuant to 1934 Exchange Act Release No. 23856 of the SEC, dated December 3, 1986, even if the originally scheduled amounts may be reduced by prior optional redemptions or 20\_\_ Bond purchases.

SECTION 7. Termination of Reporting Obligation. The obligations of the Commonwealth under this Disclosure Agreement shall terminate upon the earlier to occur of the legal defeasance or final retirement of the 20\_\_ Bonds, and the Authority shall notify the Commonwealth promptly upon the occurrence of either such event.

SECTION 8. Dissemination Agent. The Commonwealth may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Agreement and may discharge any such Agent, with or without appointing a successor Dissemination Agent. If at any time there is not any other designated Dissemination Agent, the Commonwealth shall be the Dissemination Agent.

SECTION 9. Amendment. Notwithstanding any other provision of this Disclosure Agreement, the Commonwealth may amend this Disclosure Agreement, if such amendment is supported by an opinion of independent counsel with expertise in federal securities laws to the effect that such amendment is permitted or required by the Rule.

SECTION 10. Additional Information. Nothing in this Disclosure Agreement shall be deemed to prevent the Commonwealth from disseminating any other information, using the means of dissemination set forth in this Disclosure Agreement or any other means of communication, or including any other information in any Annual Report or notice described in Section 6 above, in addition to that which is required by this Disclosure Agreement. If the Commonwealth chooses to include any information in any Annual Report or notice described in Section 6 above, in addition to

that which is specifically required by this Disclosure Agreement, the Commonwealth shall have no obligation under this Disclosure Agreement to update such information or include it in any future Annual Report or notice.

SECTION 11. Default. Any person referred to in Section 13 (other than the Commonwealth) may take such action as may be permitted by law against the appropriate public official to secure compliance with the obligation of the Commonwealth to file its Annual Report or to give notice as described in Section 6 hereinabove. In addition, holders of not less than a majority in aggregate principal amount of 20\_\_ Bonds outstanding may take such actions as may be permitted by law to challenge the adequacy of any information provided pursuant to this Disclosure Agreement, or to enforce any other obligation of the Commonwealth hereunder. A default under this Disclosure Agreement shall not be deemed an event of default under any applicable resolution or other debt authorization of the Commonwealth, and the sole remedy under this Disclosure Agreement in the event of any failure of the Commonwealth to comply herewith shall be an action to compel performance. Nothing in this provision shall be deemed to restrict the rights or remedies of any holder pursuant to the Securities Exchange Act of 1934, the rules and regulations promulgated thereunder, or other applicable laws.

SECTION 12. Compliance with Prior Undertakings. The Commonwealth represents that, as of the date of this Disclosure Agreement, it is in compliance with its undertakings regarding the Rule.

SECTION 13. Beneficiaries. This Disclosure Agreement shall inure solely to the benefit of the Commonwealth, the Authority, the Participating Underwriters, and holders from time to time of the 2009 Bonds, and shall create no rights in any other person or entity.

SECTION 14. EMMA. All filings made pursuant to the Rule under this Disclosure Agreement shall be made solely by transmitting such filings to the Municipal Securities Rulemaking Board via EMMA, as described in Securities Exchange Act of 1934 Release No. 59062. Should the Securities and Exchange Commission approve any additional or subsequent internet-based electronic filing system for satisfying the continuing disclosure filing requirements of the Rule, any filings required under this Disclosure Agreement may be made by transmitting such filing to such system, as described in the applicable Securities and Exchange Commission regulation or release approving such filing system.

Date: \_\_\_\_\_

**COMMONWEALTH OF VIRGINIA**

By: \_\_\_\_\_  
State Treasurer

AGREED TO & ACKNOWLEDGED:

**VIRGINIA COLLEGE BUILDING AUTHORITY**

By: \_\_\_\_\_  
Chairman

Attachments:

Exhibit A - Notice of Failure to File Annual Report [Audited Annual Financial Statements]

Exhibit B - Content of Annual Report

**EXHIBIT A**

**NOTICE OF FAILURE TO FILE ANNUAL REPORT  
[AUDITED ANNUAL FINANCIAL STATEMENT]**

**COMMONWEALTH OF VIRGINIA**

Virginia College Building Authority  
Educational Facilities Revenue and Refunding Bonds  
(21<sup>st</sup> Century College and Equipment Programs), Series 20\_\_

CUSIP Numbers: 927781 \_\_ to \_\_

Dated Date: \_\_\_\_\_, 2009

Issue Date: \_\_\_\_\_, 2009

NOTICE IS HEREBY GIVEN that the Commonwealth of Virginia has not provided an Annual Report [Audited Annual Financial Statements] as required by Section 3 of the Continuing Disclosure Agreement, which was entered into in connection with the above-named bonds issued pursuant to those certain supplemental indentures approved on October 7, 2009, by the Board Members of the Virginia College Building Authority. The Commonwealth anticipates that the Annual Report [Audited Annual Financial Statements] will be filed by \_\_\_\_\_.

Dated: \_\_\_\_\_

**COMMONWEALTH OF VIRGINIA**

By: \_\_\_\_\_  
State Treasurer

**CONTENT OF ANNUAL REPORT**

**General Fund.** Information concerning revenues, sources of revenues, expenditures, categories of expenditures and balances of the General Fund of the Commonwealth for the preceding fiscal year.

**Appropriation Act.** A summary of the material budgetary aspects of the Appropriation Act for the current biennium.

**Debt.** Updated information respecting tax-supported and other outstanding debt of the Commonwealth including a historical summary of outstanding tax-supported debt; a summary of authorized but unissued tax-supported debt and a summary of annual debt service on outstanding tax-supported debt.

**Retirement Plans.** Updated information (to the extent not shown in the latest audited annual financial statements) respecting pension and retirement plans administered by the Commonwealth including a summary of membership, revenues, expenses and actuarial valuation(s) of such plans.

**Litigation.** A summary of material litigation pending against the Commonwealth.

**Demographic Information.** Updated demographic information respecting the Commonwealth such as its population and tax base.

**Economic Information.** Updated economic information respecting the Commonwealth such as income, employment, industry and infrastructure data.

In general, the foregoing will include information as of the end of the most recent fiscal year or as of the most recent practicable date. Where information for the fiscal year just ended is provided, it may be preliminary and unaudited. Where information has historically been provided for more than a single period, comparable information will in general be provided for the same number of periods where valid and available. Where comparative demographic or economic information for the Commonwealth and the United States as a whole is contemporaneously available and, in the judgment of the Commonwealth, informative, such information may be included. Where, in the judgment of the Commonwealth, an accompanying narrative is required to make data presented not misleading, such narrative will be provided.

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# NOTICE OF SALE

**\$47,330,000\***

## **VIRGINIA COLLEGE BUILDING AUTHORITY Educational Facilities Revenue Bonds (21<sup>ST</sup> Century College and Equipment Programs) Series 2009F-1**

*Electronic Bid, via the BiDCOMP/PARITY<sup>®</sup> Competitive Bidding System (“BiDCOMP/PARITY<sup>®</sup>”) only, for the purchase of all, and not less than all, of the \$47,330,000\* Virginia College Building Authority Educational Facilities Revenue Bonds (21<sup>st</sup> Century College and Equipment Programs), Series 2009F-1 (the “2009F-1 Bonds”), will be received until 10:30 a.m., RICHMOND, VIRGINIA TIME, on December 2, 2009, (unless postponed or changed as described herein), by or on behalf of the Virginia College Building Authority (the “Authority”).*

### *Preliminary Official Statement*

The Authority has authorized the preparation and distribution of a Preliminary Official Statement dated November 24, 2009 (the “Preliminary Official Statement”) containing information relating to the 2009F-1 Bonds. This Notice of Sale and Preliminary Official Statement referred to above are available on the internet at [www.iDealProspectus.com](http://www.iDealProspectus.com). This Preliminary Official Statement in its entirety is available in physical form and may be obtained by contacting First Southwest Company at (212) 642-4350.

### **THE BONDS**

#### **Authorization and Security**

The 2009F-1 Bonds will be issued pursuant to a Master Indenture of Trust, as amended (the “Master Indenture”), dated as of December 1, 1996, as supplemented by a Twenty-Second Supplemental Indenture of Trust (the “Twenty-Second Supplemental Indenture”), dated as of December 1, 2009, between the Authority and The Bank of New York Mellon Trust Company, National Association, as trustee (the “Trustee”). The Master Indenture, the Twenty-Second Supplemental Indenture and any previous or further supplements are referred to collectively as the “Indenture.” The bonds currently outstanding under the Indenture are collectively referred to as the “Prior Bonds.” The 2009F-1 Bonds, the Prior Bonds, and all other parity or additional bonds hereafter issued from time to time under and secured equally and ratably by the Indenture (the “Additional Bonds”) are collectively called the “Bonds.”

**THE 2009F-1 BONDS WILL BE LIMITED OBLIGATIONS OF THE AUTHORITY PAYABLE SOLELY FROM THE REVENUES, RECEIPTS AND FUNDS PLEDGED OR AVAILABLE FOR THE PAYMENT THEREOF AND ARE NOT A DEBT, OR A PLEDGE OF THE FAITH AND CREDIT, OF THE COMMONWEALTH. NEITHER THE FAITH AND CREDIT NOR THE TAXING POWER OF THE COMMONWEALTH OR OF ANY POLITICAL SUBDIVISION THEREOF IS PLEDGED TO THE PAYMENT OF THE PRINCIPAL OF, PREMIUM, IF ANY, OR INTEREST ON THE BONDS.**

**THE GENERAL ASSEMBLY IS NOT REQUIRED, AND IS UNDER NO LEGAL OBLIGATION, TO MAKE AN APPROPRIATION FOR ANY AMOUNTS DUE UNDER THE PAYMENT AGREEMENT.**

The 2009F-1 Bonds will be dated the date of their original issuance and delivery (the “Dated Date”). Interest on the 2009F-1 Bonds from the Dated Date will be calculated on a 30/360 day basis and will be payable semiannually on February 1 and August 1, commencing August 1, 2010. The 2009F-1 Bonds will be issued only as fully registered bonds

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\* Preliminary, subject to change

in book entry form, payable to a nominee of The Depository Trust Company, New York, New York (“DTC”), as securities depository for the 2009F-1 Bonds. Reference is made to the Preliminary Official Statement relating to the 2009F-1 Bonds for the applicable provisions relating to the transfer of beneficial ownership, manner of redemption, the responsibilities of DTC participants and the right of the Authority to discontinue the book entry only system.

## **Maturity Schedule**

Principal of the 2009F-1 Bonds will be paid through serial maturities on the following dates and in the following amounts:

<u>February 1</u>	<u>Preliminary Annual Principal Amounts*</u>
2011	\$11,030,000
2012	11,515,000
2013	12,090,000
2014	12,695,000

\*Preliminary, subject to revision as described herein.

## **Term Bonds**

The prospective bidder may designate some of the serial maturities of the 2009F-1 Bonds as one or two (but not more than two) term bonds. Any such term bond shall be subject to mandatory sinking fund redemption commencing on February 1 of the first year which has been combined to form such term bond and continuing on February 1 in each year thereafter until the stated maturity date of that term bond. Bonds to be redeemed in any year by mandatory sinking fund redemption shall be redeemed at par and shall be selected by lot from among the Bonds of the same maturity, as described in the Preliminary Official Statement.

## **Optional Redemption Provisions**

The 2009F-1 Bonds are not subject to optional redemption prior to maturity.

### ***Changes to Bid Date, Closing Date, and Principal Amounts***

#### **Change of Bid Date and Closing Date**

The Authority reserves the right to change, from time to time, the date and/or time established for the receipt of bids and will undertake to notify registered prospective bidders via notification published on [www.tm3.com](http://www.tm3.com) (“TM3”). Prospective bidders may request notification by facsimile of any changes in the date or time for the receipt of bids by so advising, and furnishing their telecopier numbers to First Southwest Company, at (212) 642-4350 by no later than 12 NOON, RICHMOND, VIRGINIA TIME, on the business day prior to the announced date for receipts of bids.

A change of the bid and/or time will be announced via TM3 not later than 4:00 P.M., RICHMOND, VIRGINIA TIME, on the last business day prior to any announced date for receipts of bids, and a alternative sale date and time will be announced via TM3 by NOON, RICHMOND, VIRGINIA TIME, at least 20 hours prior to such alternative date and/or time for receipts of bids.

On any such alternative date and/or time for receipts of bids, the Authority will accept electronic bids for the purchase of the 2009F-1 Bonds, such bids to conform in all respects to the provisions of this Notice of Sale, except for the changes in the date and/or time for receipts of bids and any other changes announced via TM3 at the time the date and time for receipts of bids are announced.

## **Changes to Preliminary Principal Amounts**

The preliminary aggregate principal amounts of the 2009F-1 Bonds and the preliminary annual principal amounts set forth in this Notice of Sale (the "Preliminary Aggregate Principal Amount" and the "Preliminary Annual Principal Amounts," respectively; collectively, the "Preliminary Amounts") may be revised before the bid date. Any such revisions (the "Revised Aggregate Principal Amount" and the "Revised Annual Principal Amounts," respectively; collectively, the "Revised Amounts") WILL BE PUBLISHED AS AN AMENDMENT TO THE NOTICE OF SALE AND ANNOUNCED ON TM3 NOT LATER THAN 4:00 P.M., RICHMOND, VIRGINIA TIME, ON THE LAST BUSINESS DAY PRIOR TO ANY ANNOUNCED DATE FOR RECEIPT OF BIDS.

In the event that no such revisions are made, the Preliminary Amounts will constitute the Revised Amounts. BIDDERS SHALL SUBMIT BIDS BASED ON THE REVISED AMOUNTS. Prospective bidders may request notification by facsimile or e-mail transmission of any revisions in Preliminary Amounts by so advising and furnishing, in writing, the name of the contact person; their telephone and telecopier numbers and e-mail address to First Southwest Company at (212) 642-4350 by 12 NOON, RICHMOND, VIRGINIA TIME, at least one business day prior to the receipts of bids.

## **Changes to Revised Principal Amounts**

After selecting the winning bid, the Authority reserves the right to change the final aggregate principal amount of the 2009F-1 Bonds and each final annual principal amount (the "Final Aggregate Principal Amount" and the "Final Annual Principal Amounts," respectively; collectively, the "Final Amounts"). In determining the Final Amounts, the Authority will not reduce or increase the Revised Aggregate Principal Amount by more than 10% of such amount. THE SUCCESSFUL BIDDER MAY NOT WITHDRAW ITS BID OR CHANGE THE INTEREST RATES BID OR THE INITIAL REOFFERING PRICES (AS HEREIN DEFINED) AS A RESULT OF ANY CHANGES MADE TO THE REVISED AMOUNTS WITHIN THESE LIMITS. The dollar amount bid by the successful bidder will be adjusted to reflect any adjustment in the aggregate principal amount of the 2009F-1 Bonds. Such adjusted bid price will reflect changes in the dollar amount of the underwriter's discount and the original issue discount/premium, if any, but will not change the selling compensation per \$1,000 of par amount of bonds from the selling compensation that would have been received based on the purchase price in the winning bid and the Initial Reoffering Prices (as herein defined). The interest rate specified by the successful bidder for each maturity and the Initial Reoffering Prices will not change. The Authority anticipates that the Final Amounts and the adjusted bid price will be communicated to the successful bidder by 10:00 A.M., RICHMOND, VIRGINIA TIME, on the business day following the sale date.

## ***ELECTRONIC BIDDING AND BIDDING PROCEDURES***

### **Registration to Bid**

All prospective bidders must be contracted customers of *BiDCOMP/PARITY*<sup>®</sup>. To become a customer, contact *BiDCOMP/PARITY*<sup>®</sup> at (212) 404-8102. By submitting a bid for the 2009F-1 Bonds, a prospective bidder represents and warrants to the Authority that such bidder's bid for the purchase of the 2009F-1 Bonds is submitted for and on behalf of such prospective bidder by an officer or agent who is duly authorized to bind the prospective bidder to a legal, valid and enforceable contract for the purchase of the 2009F-1 Bonds. By registering to bid for the 2009F-1 Bonds, a prospective bidder is not obligated to submit a bid in connection with the sale.

**IF ANY PROVISIONS OF THIS NOTICE OF SALE SHALL CONFLICT WITH INFORMATION PROVIDED BY *BiDCOMP/PARITY* AS APPROVED PROVIDER OF ELECTRONIC BIDDING SERVICES, THIS NOTICE OF SALE (INCLUDING ANY AMENDMENTS OR SUPPLEMENTS) SHALL CONTROL.** Further information about *BiDCOMP/PARITY*, including qualification, registration, rules and any fee charged, may be obtained from *BiDCOMP/PARITY*, telephone (212) 404-8102, email at [parity@i-deal.com](mailto:parity@i-deal.com).

### **Disclaimer**

Each prospective bidder shall be solely responsible to register to bid via *BiDCOMP/PARITY*<sup>®</sup>. Each qualified prospective bidder shall be solely responsible to make necessary arrangements to access *BiDCOMP/PARITY*<sup>®</sup> for

purposes of submitting its bid in a timely manner and in compliance with the requirements of this Notice of Sale. Neither the Authority nor *BiDCOMP/PARITY*<sup>®</sup> shall have any duty or obligation to undertake such registration to bid for any prospective bidder or to provide or assure such access to any qualified prospective bidder, and neither the Authority nor *BiDCOMP/PARITY*<sup>®</sup> shall be responsible for a bidder's failure to register to bid or for proper operation of *BiDCOMP/PARITY*<sup>®</sup>, or have any liability for any delays or interruptions of, or any damages caused by, *BiDCOMP/PARITY*<sup>®</sup>. The Authority is using *BiDCOMP/PARITY*<sup>®</sup> as a communication mechanism, and not as the Authority's agent, to conduct the electronic bidding for the Bonds. The Authority has no liability for any errors in, or any other failures of, the electronic bidding system, and each bidder agrees to hold the Authority harmless against any claims related to or arising from such bidder's use of or involvement in the bidding process. The Authority is not bound by any advice and determination of *BiDCOMP/PARITY*<sup>®</sup> to the effect that any particular bid complies with the terms of this Notice of Sale and in particular the "Bid Specifications" hereinafter set forth. All costs and expenses incurred by prospective bidders in connection with their registration and submission of bids via *BiDCOMP/PARITY*<sup>®</sup> are the sole responsibility of the bidders, and the Authority is not responsible, directly or indirectly, for any such costs or expenses. If a prospective bidder encounters any difficulty in registering to bid or submitting, modifying or withdrawing a bid for Bonds, it should telephone *BiDCOMP/PARITY*<sup>®</sup> at (212) 404-8102 and notify the Director of Debt Management of the Commonwealth by facsimile transmission at (804) 225-3187.

### **Good Faith Deposit**

A good faith deposit in the amount of \$473,300 (the "Deposit") is required in connection with the sale and bid for the 2009F-1 Bonds. The Deposit may be provided for by (i) a certified check, bank cashier's, treasurer's or official check drawn upon or certified by a responsible banking institution and made payable to the order of the Virginia College Building Authority delivered at or prior to the time of bid, (ii) a Financial Surety Bond delivered at or prior to the time of the bid as set forth below under "Financial Surety Bonds" or (iii) a federal funds wire transfer to be submitted to the Authority by the successful bidder not later than 4:00 p.m. (Richmond Time) on the date of sale (the "Wire Transfer Deadline") as set forth below under "Wire Transfers". The Deposit of the successful bidder will be collected and the proceeds thereof retained by the Authority to be applied in partial payment for the 2009F-1 Bonds and no interest will be allowed or paid upon the amount thereof, but in the event the successful bidder shall fail to comply with the terms of the respective bid, the proceeds thereof will be retained as and for full liquidated damages. Checks of unsuccessful bidders will be returned promptly after the bonds are awarded.

*Wire Transfers.* If the successful bidder chooses to deliver its good faith deposit by federal funds wire transfer, the Authority will distribute wiring instructions for the Deposit to the successful bidder upon verification of the bids submitted by the bidders and prior to the Wire Transfer Deadline. If the Deposit is not received by the Wire Transfer Deadline, the award of the sale of the 2009F-1 Bonds to the successful bidder may be cancelled by the Authority in its discretion without any financial liability of the Authority to the successful bidder or any limitation whatsoever on the Authority's right to sell the 2009F-1 Bonds to a different purchaser upon such terms and conditions as the Authority shall deem appropriate.

*Financial Surety Bonds.* If a bidder chooses to deliver a Financial Surety Bond to satisfy the good faith deposit requirement, such Financial Surety Bond must be from an insurance company acceptable to the Authority and licensed to issue such a bond in the Commonwealth of Virginia. Such Financial Surety Bond must be submitted to the Authority no later than 5:00 P.M. Richmond Time, on the day prior to the sale and must be in the form and substance acceptable to the Authority. In addition, the proposed form of any Financial Surety Bond, including the identity of the insurance company must be provided to the Office of Finance of the Commonwealth at the address indicated below not later than 5:00 P.M. on the day prior to the sale. The Financial Surety Bond must identify the bidder whose Deposit is guaranteed by such Financial Surety Bond.

If the Bonds are awarded to a bidder utilizing a Financial Surety Bond, then such successful bidder is required to submit its Good Faith Deposit to the Authority in the form of a wire transfer not later than 4:00 P.M. (Richmond Time) on the date of sale. If such Good Faith Deposit is not received by that time, the Financial Surety Bond may be drawn by the Authority to satisfy the Good Faith Deposit requirement.

## **Bidding Procedures**

Bids must be submitted electronically for the purchase of the 2009F-1 Bonds (all or none) by means of the Virginia College Building Authority AON Bid Form (the “Bid Form”) via *BiDCOMP/PARITY*<sup>®</sup> by 10:30 a.m., RICHMOND, VIRGINIA TIME, on December 2, 2009, unless postponed or changed as described herein (see “*Changes to Bid Date, Closing Date, and Principal Amounts – Change of Bid Date and Closing Date*” above). Prior to that time, a prospective bidder may input and save proposed terms of its bid in *BiDCOMP/PARITY*<sup>®</sup>. Once the final bid has been saved in *BiDCOMP/PARITY*<sup>®</sup>, the bidder may select the final bid button in *BiDCOMP/PARITY*<sup>®</sup> to submit the bid to *BiDCOMP/PARITY*<sup>®</sup>. Once the bids are communicated electronically via *BiDCOMP/PARITY*<sup>®</sup> to the State Treasurer, each bid will constitute an irrevocable offer to purchase the 2009F-1 Bonds on the terms therein provided. For purposes of the electronic bidding process, the time as maintained on *BiDCOMP/PARITY*<sup>®</sup> shall constitute the official time. For information purposes only, bidders are requested to state in their bids the true interest cost to the Authority, as described under “Award of Bonds” below, represented by the rate or rates of interest and the bid price specified in their respective bids.

No bids will be accepted in written form, by facsimile transmission or in any other medium or on any system other than by means of the Bid Form via *BiDCOMP/PARITY*<sup>®</sup>. No bid will be received after the time for receiving such bids specified above.

## **Bid Specifications**

Bidders are invited to name the rate or rates of interest that the 2009F-1 Bonds are to bear, in multiples of 1/8 or 1/20 of one percent. Any number of rates may be named provided that (a) the difference between the highest interest rate and the lowest interest rate shall not exceed 3.25% in rate and (b) no interest rate may exceed 5.25%. Each bidder must specify in its bid a single rate for each maturity date on the 2009F-1 Bonds. No bond of any maturity may be reoffered at a price less than 98% of the principal amount of such bond. Bids must be for not less than 100% of the par value of the aggregate principal amount of the 2009F-1 Bonds (based on the Revised Amounts as described below). No bid for less than all of the 2009F-1 Bonds will be considered.

## **Award of the Bonds**

ALL BIDS SHALL REMAIN FIRM UNTIL TWO HOURS AFTER RECEIPT OF BIDS, RICHMOND, VIRGINIA TIME, ON THE DATE OF RECEIPT OF BIDS. An award of the 2009F-1 Bonds, if made, will be made by the Authority within such two hour period of time. Unless all bids are rejected, the 2009F-1 Bonds will be awarded to the bidder whose bid results in the lowest true interest cost to the Authority, based on the Revised Amounts described above. The true interest cost (expressed as an annual interest rate) will be determined as being twice that factor or discount rate, compounded semi-annually, that, when applied against each semiannual debt service payment (interest, or principal and interest, as due, including any mandatory sinking fund payment), will equate the sum of such discounted semi-annual payments to the total purchase price (exclusive of accrued interest). In case of a tie, the State Treasurer on behalf of the Authority, in his or her sole discretion, may select the successful bidder. THE AUTHORITY RESERVES THE RIGHT TO WAIVE IRREGULARITIES IN ANY BID AND TO REJECT ANY OR ALL BIDS.

## ***MISCELLANEOUS; CLOSING***

### **Undertakings of the Successful Bidder**

The successful bidder shall make a bona fide public offering of all of the 2009F-1 Bonds to the general public and shall, within 30 minutes after being notified that such bidder’s bid appears to be the apparent winning bid, subject to verification, advise the Authority in writing (via facsimile or electronic transmission) of the initial public offering prices or yields of the 2009F-1 Bonds (the “Initial Reoffering Prices”). The successful bidder must provide the Initial Reoffering Prices, as the Authority will not include in the Official Statement an “NRO” (“not reoffered”) designation to or for any maturity of the 2009F-1 Bonds. Such reoffering prices and yields, among other things, will be used by the Authority to calculate the final principal amount of each maturity and the final aggregate principal amount of the 2009 F-1 Bonds. The successful bidder will be responsible to the Authority in all respects for the accuracy and completeness of any information it provides with respect to such reoffering. The successful bidder must, by facsimile or electronic transmission or delivery

received by the Authority within 24 hours after notification of the Final Amounts, furnish the following information to the Authority to complete the Official Statement in final form, as described below:

- A. Selling compensation (aggregate total anticipated compensation to the underwriters expressed in dollars, based on the expectation that all 2009F-1 Bonds are sold at the Initial Reoffering Prices).
- B. The identity of the other underwriters if the successful bidder is part of a group or syndicate.
- C. Any other material information that the State Treasurer determines is necessary to complete the Final Official Statement.

Prior to the delivery of the 2009F-1 Bonds, the successful bidder shall furnish to the Authority a certificate acceptable to Bond Counsel regarding "issue price," establishing that the successful bidder has made a bona fide public offering of the 2009F-1 Bonds and that as of the bid date, a substantial amount of the 2009F-1 Bonds of each maturity was sold or was expected to be sold to the public (excluding bond houses, brokers and other intermediaries) at the Initial Reoffering Prices. The Authority expects the successful bidder to deliver copies of such Official Statement in final form (the "final Official Statement") to persons to whom such bidder initially sells the 2009F-1 Bonds, the Municipal Securities Rulemaking Board ("MSRB") and to the MSRB's Electronic Municipal Market Access System ("EMMA"). The successful bidder will be required to acknowledge receipt of such final Official Statement, to certify that it has made delivery of the final Official Statement to such repositories, to acknowledge that the Authority expects the successful bidder to deliver copies of such final Official Statement to persons to whom such bidder initially sells the 2009F-1 Bonds and to certify that the 2009F-1 Bonds will only be offered pursuant to the final Official Statement and only in states where the offer is legal.

### **Bond Insurance**

In the event that the successful bidder has on its own obtained a commitment for a municipal bond insurance policy or other credit enhancement, the Authority shall indicate in the final Official Statement those maturities that the successful bidder has informed the Authority are expected to be covered by such credit enhancement. The purchase of any such credit enhancement shall be at the sole option and expense of the successful bidder. The Authority will also indicate within the final Official Statement that further information concerning such potential credit enhancement may be obtained through the successful bidder. The Authority will not include the identity of the potential credit enhancer or other information with respect to the potential credit enhancer in the final Official Statement. In addition, the Authority will not place a statement of insurance on the bonds or provide such documentation, or make such covenants or arrangements, as would customarily be provided, made or arranged if the Authority were to obtain a commitment for municipal bond insurance or other credit enhancement on its own.

If the successful bidder obtains a municipal bond insurance policy or other form of credit enhancement, at the same time it provides the Initial Reoffering Prices it shall advise the Authority of the cost of such credit enhancement and whether it will provide to the Authority, at or before the closing of the 2009F-1 Bonds, a certificate certifying that (i) the present value of the fees paid for such credit enhancement are less than the present value of the interest reasonably expected to be saved as a result of obtaining such credit enhancement, using the yield on the 2009F-1 Bonds (determined with regard to the payments for such credit enhancement) as the discount factor for this purpose, and (ii) to the best of its knowledge, such fees were obtained in arm's length negotiations and do not exceed a reasonable charge for the transfer of credit risk. In addition, the successful bidder will cooperate with the Authority to obtain the necessary certifications from the credit enhancement provider. Failure of the 2009F-1 Bonds to be so insured or of any such policy to be issued shall not in any manner relieve the successful bidder of its contractual obligations arising from the acceptance of its bid for the purchase of the 2009F-1 Bonds.

### **Delivery of Bonds**

The 2009F-1 Bonds are expected to be delivered on or about December 17, 2009 (UNLESS A NOTICE OF A CHANGE IN THE DELIVERY DATE IS ANNOUNCED ON TM3 NOT LATER THAN 4:00 P.M., RICHMOND, VIRGINIA TIME, ON THE LAST BUSINESS DAY PRIOR TO ANY ANNOUNCED DATE FOR RECEIPT OF

BIDS), through the facilities at DTC against payment of the purchase price therefor (less the amount of the Deposit) in Federal Funds.

There will be furnished the usual closing papers, including certificates signed by appropriate Authority officers (i) stating that no litigation of any kind is now pending or, to their information, knowledge or belief, threatened to restrain or enjoin the issuance or delivery of the 2009F-1 Bonds or in any manner questioning the proceedings and authority under which the 2009F-1 Bonds are issued, or affecting the validity of the 2009F-1 Bonds and (ii) relating to the Official Statement, as described in the Preliminary Official Statement.

### **Legal Opinion**

The approving opinion of Troutman Sanders LLP, Richmond, Virginia, Bond Counsel, in substantially the form set forth as an appendix to the Preliminary Official Statement, will be furnished without cost to the successful bidder. The Preliminary Official Statement contains a discussion of the effect of the Internal Revenue Code of 1986, as amended, on the exclusion from gross income for federal income tax purposes of interest on the 2009F-1 Bonds and a discussion of Bond Counsel's opinion insofar as it concerns such exclusion.

### **CUSIP Numbers**

CUSIP numbers will be applied for with respect to the Bonds, but the Authority will assume no obligation for the assignment or printing of such numbers on the Bonds or for the correctness of such numbers, and neither the failure to print such numbers on any Bond nor any error with respect thereto shall constitute cause for a failure or refusal by the successful bidder to accept delivery of and make payment for the 2009F-1 Bonds.

### **Amendments**

In addition to any changes in the bid date or amounts of the 2009F-1 Bonds provided for herein, the Authority otherwise reserves the right to amend this Notice of Sale. The Authority expects it would publish notification of such amendment via TM3 by 4:00 P.M., RICHMOND, VIRGINIA TIME, ON THE BUSINESS DAY PRIOR TO THE SALE and would provide notification by facsimile or e-mail transmission to prospective bidders who have so requested such notification and provided applicable contact information to First Southwest Company.

### **Official Statement**

The Preliminary Official Statement dated as of the date hereof (the "Preliminary Official Statement") and the information contained therein have been deemed final by the State Treasurer as of its date within the meaning of Rule 15c2-12 of the Securities and Exchange Commission ("Rule 15c2-12") with permitted omissions, but is subject to change without notice and to completion or amendment in the Final Official Statement.

The Authority, at its expense, will make available to the successful bidder a reasonable number of Final Official Statements, for delivery to each potential investor requesting a copy of the Final Official Statement and to each person to whom such bidder and members of its bidding group initially sell the 2009F-1 Bonds, within seven business days of the award of the 2009F-1 Bonds, provided that the successful bidder cooperates in providing the information required to complete the Final Official Statement.

The successful bidder shall comply with the requirements of Rule 15c2-12 and the rules of the MSRB, including its obligation to provide information to the Treasury Board on a timely basis for the Final Official Statement.

### **Continuing Disclosure**

In order to assist bidders in complying with Rule 15c2-12(b)(5), the Authority will undertake, pursuant to a Continuing Disclosure Agreement, to provide certain annual financial information and operating data and notices of the occurrence of certain events, if material. A description of the undertakings is set forth in the Preliminary Official Statement and also will be set forth in the Final Official Statement.

## **Additional Information**

*For further information relating to the 2009F-1 Bonds, reference is made to the Preliminary Official Statement, dated the date hereof prepared for and authorized by the Authority. The Preliminary Official Statement may be obtained via the Internet at [www.idealprospectus.com](http://www.idealprospectus.com). Physical copies are available upon request by calling I-Deal Prospectus LLC at (212) 404-8104, or from the undersigned through the Office of the State Treasurer, Third Floor, James Monroe Building, 101 North 14th Street, Richmond, VA 23219 (telephone (804) 225-2142; telecopy (804) 225-3187), or from the financial advisor, First Southwest Company (telephone (212) 642-4350; telecopy (212) 642-4357).*

Dated: November 24, 2009

Virginia College Building Authority  
By: William L. Nusbaum, Chairman

# NOTICE OF SALE

**\$350,695,000\***

## **VIRGINIA COLLEGE BUILDING AUTHORITY Educational Facilities Revenue Bonds (21<sup>ST</sup> Century College and Equipment Programs) Series 2009F-2**

*Electronic Bid, via the BiDCOMP/PARITY<sup>®</sup> Competitive Bidding System (“BiDCOMP/PARITY<sup>®</sup>”) only, for the purchase of all, and not less than all, of the \$350,695,000\* Virginia College Building Authority Educational Facilities Revenue Bonds (21<sup>st</sup> Century College and Equipment Programs), Series 2009F-2 (the “2009F-2 Bonds”), will be received until 11:00 a.m., RICHMOND, VIRGINIA TIME, on December 2, 2009, (unless postponed or changed as described herein), by or on behalf of the Virginia College Building Authority (the “Authority”). Bidders will designate, through the submission of their bid, all of the 2009F-2 Bonds as either tax-exempt bonds (the “Tax-Exempt Bonds”) or as federally taxable Build America Bonds (the “Taxable Bonds”).*

*Tax-Exempt Bonds.* Interest on Tax-Exempt Bonds is excludable from gross income for federal income tax purposes, is not an item of tax preference for individuals and corporations and is not included in adjusted current earnings of corporations for federal income alternative minimum tax purposes.

*Taxable Bonds.* Interest on Taxable Bonds is included in gross income for federal income tax purposes. The Taxable Bonds will be qualified as Build America Bonds, and the Authority will elect to receive from the United States Treasury on each interest payment date a direct payment in the amount of 35 percent of the interest payable by the Authority. Although the Taxable Bonds will be qualified as Build America Bonds, the tax credit will be allowed to the Authority and not to the taxpayers holding the Taxable Bonds.

### *Preliminary Official Statement*

The Authority has authorized the preparation and distribution of a Preliminary Official Statement dated November 24, 2009 (the “Preliminary Official Statement”) containing information relating to the 2009F-2 Bonds. This Notice of Sale and Preliminary Official Statement referred to above are available on the internet at [www.iDealProspectus.com](http://www.iDealProspectus.com). This Preliminary Official Statement in its entirety is available in physical form and may be obtained by contacting First Southwest Company at (212) 642-4350.

### **THE BONDS**

#### **Authorization and Security**

The 2009F-2 Bonds will be issued pursuant to a Master Indenture of Trust, as amended (the “Master Indenture”), dated as of December 1, 1996, as supplemented by a Twenty-Second Supplemental Indenture of Trust (the “Twenty-Second Supplemental Indenture”), dated as of December 1, 2009, between the Authority and The Bank of New York Mellon Trust Company, National Association, as trustee (the “Trustee”). The Master Indenture, the Twenty-Second Supplemental Indenture and any previous or further supplements are referred to collectively as the “Indenture.” The bonds currently outstanding under the Indenture are collectively referred to as the “Prior Bonds.” The 2009F-2 Bonds, the Prior Bonds, and all other parity or additional bonds hereafter issued from time to time under and secured equally and ratably by the Indenture (the “Additional Bonds”) are collectively called the “Bonds.”

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\* Preliminary, subject to change

**THE 2009F-2 BONDS WILL BE LIMITED OBLIGATIONS OF THE AUTHORITY PAYABLE SOLELY FROM THE REVENUES, RECEIPTS AND FUNDS PLEDGED OR AVAILABLE FOR THE PAYMENT THEREOF AND ARE NOT A DEBT, OR A PLEDGE OF THE FAITH AND CREDIT, OF THE COMMONWEALTH. NEITHER THE FAITH AND CREDIT NOR THE TAXING POWER OF THE COMMONWEALTH OR OF ANY POLITICAL SUBDIVISION THEREOF IS PLEDGED TO THE PAYMENT OF THE PRINCIPAL OF, PREMIUM, IF ANY, OR INTEREST ON THE BONDS.**

**THE GENERAL ASSEMBLY IS NOT REQUIRED, AND IS UNDER NO LEGAL OBLIGATION, TO MAKE AN APPROPRIATION FOR ANY AMOUNTS DUE UNDER THE PAYMENT AGREEMENT.**

The 2009F-2 Bonds will be dated the date of their original issuance and delivery (the “Dated Date”). Interest on the 2009F-2 Bonds from the Dated Date will be calculated on a 30/360 day basis and will be payable semiannually on February 1 and August 1, commencing August 1, 2010. The 2009F-2 Bonds will be issued only as fully registered bonds in book entry form, payable to a nominee of The Depository Trust Company, New York, New York (“DTC”), as securities depository for the 2009F-2 Bonds. Reference is made to the Preliminary Official Statement relating to the 2009F-2 Bonds for the applicable provisions relating to the transfer of beneficial ownership, manner of redemption, the responsibilities of DTC participants and the right of the Authority to discontinue the book entry only system.

### **Maturity Schedule**

Principal of the 2009F-2 Bonds will be paid through serial maturities on the following dates and in the following amounts:

<u>February 1</u>	<u>Preliminary Annual Principal Amounts*</u>
2015	\$17,355,000
2016	17,750,000
2017	18,195,000
2018	18,675,000
2019	19,225,000
2020	19,810,000
2021	20,480,000
2022	21,165,000
2023	21,880,000
2024	22,615,000
2025	23,375,000
2026	24,220,000
2027	25,095,000
2028	26,000,000
2029	26,940,000
2030	27,915,000

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\*Preliminary, subject to revision as described herein.

### **Term Bonds**

The prospective bidder may designate some of the serial maturities of the 2009F-2 Bonds as one or two (but not more than two) term bonds. Any such term bond shall be subject to mandatory sinking fund redemption commencing on February 1 of the first year which has been combined to form such term bond and continuing on February 1 in each year

thereafter until the stated maturity date of that term bond. Bonds to be redeemed in any year by mandatory sinking fund redemption shall be redeemed at par and shall be selected by lot from among the Bonds of the same maturity, as described in the Preliminary Official Statement.

### **Optional Redemption Provisions**

The 2009F-2 Bonds maturing on or after February 1, 2021 are subject to optional redemption prior to maturity on or after February 1, 2020 in whole or in part at any time at a redemption price of par plus accrued interest to the redemption date.

### **Extraordinary Optional Redemption for Taxable Bonds**

Before February 1, 2020, the 2009F-2 Bonds sold and issued as Taxable Bonds will be subject to redemption in whole or in part at any time, in any order of maturities, at the option of the Authority, on at least 30 days' notice, upon the occurrence of an Extraordinary Event (as defined below), at a redemption price equal to the greater of:

- (1) 100% of the principal amount of such 2009F-2 Bonds to be redeemed; or
- (2) the sum of the present value of the remaining scheduled payments of principal and interest to the maturity date of such 2009F-2 Bonds to be redeemed, not including any portion of those payments of interest accrued and unpaid as of the date on which such 2009F-2 Bonds are to be redeemed, discounted to the date on which such 2009F-2 Bonds are to be redeemed on a semi-annual basis, assuming a 360-day year consisting of twelve 30-day months, at the Treasury Rate (described below), plus 100 basis points;

plus, in each case, accrued interest on such 2009F-2 Bonds to be redeemed to the redemption date.

An "Extraordinary Event" will have occurred if the Authority determines that a material adverse change has occurred to Section 54AA or 6431 of the Code (as such Sections were added by Section 1531 of the Recovery Act, pertaining to "Build America Bonds") or there is any guidance published by the Internal Revenue Service or the United States Department of the Treasury with respect to such Sections or any other determination by the Internal Revenue Service or the United States Department of the Treasury, which determination is not the result of any act or omission by the Authority to satisfy the requirements to qualify to receive the 35% cash subsidy payment from the United States Department of the Treasury, pursuant to which the Authority's 35% cash subsidy payment from the United States Department of the Treasury is reduced or eliminated.

"Treasury Rate" means, with respect to any redemption date for a particular 2009F-2 Bond, the yield to maturity as of such redemption date of United State Treasury securities with a constant maturity (as compiled and published in the most recent Federal Reserve Statistical Release H.15 (519) that has become publicly available at least two business days prior to the redemption date (excluding inflation indexed securities or, if such Statistical Release is no longer published, any publicly available source of similar market data) most nearly equal to the period from the redemption date to the maturity date of the 2009F-2 Bond to be redeemed; provided, that if the period from the redemption date to the maturity date is less than one year, the weekly average yield on actually traded United States Treasury securities adjusted to a constant maturity of one year will be used.

### ***Changes to Bid Date, Closing Date, and Principal Amounts***

#### **Change of Bid Date and Closing Date**

The Authority reserves the right to change, from time to time, the date and/or time established for the receipt of bids and will undertake to notify registered prospective bidders via notification published on [www.tm3.com](http://www.tm3.com) ("TM3"). Prospective bidders may request notification by facsimile of any changes in the date or time for the receipt of bids by so advising, and furnishing their telecopier numbers to First Southwest Company, at (212) 642-4350 by no later than 12 NOON, RICHMOND, VIRGINIA TIME, on the business day prior to the announced date for receipts of bids.

A change of the bid and/or time will be announced via TM3 not later than 4:00 P.M., RICHMOND, VIRGINIA TIME, on the last business day prior to any announced date for receipts of bids, and a alternative sale date and time will be announced via TM3 by NOON, RICHMOND, VIRGINIA TIME, at least 20 hours prior to such alternative date and/or time for receipts of bids.

On any such alternative date and/or time for receipts of bids, the Authority will accept electronic bids for the purchase of the 2009F-2 Bonds, such bids to conform in all respects to the provisions of this Notice of Sale, except for the changes in the date and/or time for receipts of bids and any other changes announced via TM3 at the time the date and time for receipts of bids are announced.

### **Changes to Preliminary Principal Amounts**

The preliminary aggregate principal amounts of the 2009F-2 Bonds and the preliminary annual principal amounts as set forth in this Notice of Sale (the "Preliminary Aggregate Principal Amount" and the "Preliminary Annual Principal Amounts," respectively; collectively, the "Preliminary Amounts") may be revised before the bid date. Any such revisions (the "Revised Aggregate Principal Amount" and the "Revised Annual Principal Amounts," respectively; collectively, the "Revised Amounts") WILL BE PUBLISHED AS AN AMENDMENT TO THE NOTICE OF SALE AND ANNOUNCED ON TM3 NOT LATER THAN 4:00 P.M., RICHMOND, VIRGINIA TIME, ON THE LAST BUSINESS DAY PRIOR TO ANY ANNOUNCED DATE FOR RECEIPT OF BIDS.

In the event that no such revisions are made, the Preliminary Amounts will constitute the Revised Amounts. BIDDERS SHALL SUBMIT BIDS BASED ON THE REVISED AMOUNTS. Prospective bidders may request notification by facsimile or e-mail transmission of any revisions in Preliminary Amounts by so advising and furnishing, in writing, the name of the contact person; their telephone and telecopier numbers and e-mail address to First Southwest Company at (212) 642-4350 by 12 NOON, RICHMOND, VIRGINIA TIME, at least one business day prior to the receipts of bids.

### **Changes to Revised Principal Amounts**

After selecting the winning bid, the Authority reserves the right to change the final aggregate principal amount of the 2009F-2 Bonds and each final annual principal amount (the "Final Aggregate Principal Amount" and the "Final Annual Principal Amounts," respectively; collectively, the "Final Amounts"). In determining the Final Amounts, the Authority will not reduce or increase the Revised Aggregate Principal Amount by more than 10% of such amount. THE SUCCESSFUL BIDDER MAY NOT WITHDRAW ITS BID OR CHANGE THE INTEREST RATES BID OR THE INITIAL REOFFERING PRICES (AS HEREIN DEFINED) AS A RESULT OF ANY CHANGES MADE TO THE REVISED AMOUNTS WITHIN THESE LIMITS. The dollar amount bid by the successful bidder will be adjusted to reflect any adjustment in the aggregate principal amount of the 2009F-2 Bonds. Such adjusted bid price will reflect changes in the dollar amount of the underwriter's discount and the original issue discount/premium, if any, but will not change the selling compensation per \$1,000 of par amount of bonds from the selling compensation that would have been received based on the purchase price in the winning bid and the Initial Reoffering Prices (as herein defined). The interest rate specified by the successful bidder for each maturity and the Initial Reoffering Prices will not change. The Authority anticipates that the Final Amounts and the adjusted bid price will be communicated to the successful bidder by 10:00 A.M., RICHMOND, VIRGINIA TIME, on the business day following the sale date.

## ***ELECTRONIC BIDDING AND BIDDING PROCEDURES***

### **Registration to Bid**

All prospective bidders must be contracted customers of *BiDCOMP/PARITY*<sup>®</sup>. To become a customer, contact *BiDCOMP/PARITY*<sup>®</sup> at (212) 404-8102. By submitting a bid for the 2009F-2 Bonds, a prospective bidder represents and warrants to the Authority that such bidder's bid for the purchase of the 2009F-2 Bonds is submitted for and on behalf of such prospective bidder by an officer or agent who is duly authorized to bind the prospective bidder to a legal, valid and enforceable contract for the purchase of the 2009F-2 Bonds. By registering to bid for the 2009F-2 Bonds, a prospective bidder is not obligated to submit a bid in connection with the sale.

**IF ANY PROVISIONS OF THIS NOTICE OF SALE SHALL CONFLICT WITH INFORMATION PROVIDED BY BiDCOMP/PARITY AS APPROVED PROVIDER OF ELECTRONIC BIDDING SERVICES, THIS NOTICE OF SALE (INCLUDING ANY AMENDMENTS OR SUPPLEMENTS) SHALL CONTROL.** Further information about BiDCOMP/PARITY, including qualification, registration, rules and any fee charged, may be obtained from BiDCOMP/PARITY, telephone (212) 404-8102, email at parity@i-deal.com.

### **Disclaimer**

Each prospective bidder shall be solely responsible to register to bid via *BiDCOMP/PARITY*<sup>®</sup>. Each qualified prospective bidder shall be solely responsible to make necessary arrangements to access *BiDCOMP/PARITY*<sup>®</sup> for purposes of submitting its bid in a timely manner and in compliance with the requirements of this Notice of Sale. Neither the Authority nor *BiDCOMP/PARITY*<sup>®</sup> shall have any duty or obligation to undertake such registration to bid for any prospective bidder or to provide or assure such access to any qualified prospective bidder, and neither the Authority nor *BiDCOMP/PARITY*<sup>®</sup> shall be responsible for a bidder's failure to register to bid or for proper operation of *BiDCOMP/PARITY*<sup>®</sup>, or have any liability for any delays or interruptions of, or any damages caused by, *BiDCOMP/PARITY*<sup>®</sup>. The Authority is using *BiDCOMP/PARITY*<sup>®</sup> as a communication mechanism, and not as the Authority's agent, to conduct the electronic bidding for the Bonds. The Authority has no liability for any errors in, or any other failures of, the electronic bidding system, and each bidder agrees to hold the Authority harmless against any claims related to or arising from such bidder's use of or involvement in the bidding process. The Authority is not bound by any advice and determination of *BiDCOMP/PARITY*<sup>®</sup> to the effect that any particular bid complies with the terms of this Notice of Sale and in particular the "Bid Specifications" hereinafter set forth. All costs and expenses incurred by prospective bidders in connection with their registration and submission of bids via *BiDCOMP/PARITY*<sup>®</sup> are the sole responsibility of the bidders, and the Authority is not responsible, directly or indirectly, for any such costs or expenses. If a prospective bidder encounters any difficulty in registering to bid or submitting, modifying or withdrawing a bid for Bonds, it should telephone *BiDCOMP/PARITY*<sup>®</sup> at (212) 404-8102 and notify the Director of Debt Management of the Commonwealth by facsimile transmission at (804) 225-3187.

### **Good Faith Deposit**

A good faith deposit in the amount of \$3,506,950 (the "Deposit") is required in connection with the sale and bid for the 2009F-2 Bonds. The Deposit may be provided for by (i) a certified check, bank cashier's, treasurer's or official check drawn upon or certified by a responsible banking institution and made payable to the order of the Virginia College Building Authority delivered at or prior to the time of bid, (ii) a Financial Surety Bond delivered at or prior to the time of the bid as set forth below under "Financial Surety Bonds" or (iii) a federal funds wire transfer to be submitted to the Authority by the successful bidder not later than 4:00 p.m. (Richmond Time) on the date of sale (the "Wire Transfer Deadline") as set forth below under "Wire Transfers". The Deposit of the successful bidder will be collected and the proceeds thereof retained by the Authority to be applied in partial payment for the 2009F-2 Bonds and no interest will be allowed or paid upon the amount thereof, but in the event the successful bidder shall fail to comply with the terms of the respective bid, the proceeds thereof will be retained as and for full liquidated damages. Checks of unsuccessful bidders will be returned promptly after the bonds are awarded.

*Wire Transfers.* If the successful bidder chooses to deliver its good faith deposit by federal funds wire transfer, the Authority will distribute wiring instructions for the Deposit to the successful bidder upon verification of the bids submitted by the bidders and prior to the Wire Transfer Deadline. If the Deposit is not received by the Wire Transfer Deadline, the award of the sale of the 2009F-2 Bonds to the successful bidder may be cancelled by the Authority in its discretion without any financial liability of the Authority to the successful bidder or any limitation whatsoever on the Authority's right to sell the 2009F-2 Bonds to a different purchaser upon such terms and conditions as the Authority shall deem appropriate.

*Financial Surety Bonds.* If a bidder chooses to deliver a Financial Surety Bond to satisfy the good faith deposit requirement, such Financial Surety Bond must be from an insurance company acceptable to the Authority and licensed to issue such a bond in the Commonwealth of Virginia. Such Financial Surety Bond must be submitted to the Authority no later than 5:00 P.M. Richmond Time, on the day prior to the sale and must be in the form and substance acceptable to the

Authority. In addition, the proposed form of any Financial Surety Bond, including the identity of the insurance company must be provided to the Office of Finance of the Commonwealth at the address indicated below not later than 5:00 P.M. on the day prior to the sale. The Financial Surety Bond must identify the bidder whose Deposit is guaranteed by such Financial Surety Bond.

If the Bonds are awarded to a bidder utilizing a Financial Surety Bond, then such successful bidder is required to submit its Good Faith Deposit to the Authority in the form of a wire transfer not later than 4:00 P.M. (Richmond Time) on the date of sale. If such Good Faith Deposit is not received by that time, the Financial Surety Bond may be drawn by the Authority to satisfy the Good Faith Deposit requirement.

**Bidding Procedures**

Bids must be submitted electronically for the purchase of the 2009F-2 Bonds (all or none) by means of the Virginia College Building Authority AON Bid Form (the “Bid Form”) via *BiDCOMP/PARITY*<sup>®</sup> by 11:00 a.m., RICHMOND, VIRGINIA TIME, on December 2, 2009, unless postponed or changed as described herein (see “*Changes to Bid Date, Closing Date, and Principal Amounts – Change of Bid Date and Closing Date*” above). Prior to that time, a prospective bidder may input and save proposed terms of its bid in *BiDCOMP/PARITY*<sup>®</sup>. Once the final bid has been saved in *BiDCOMP/PARITY*<sup>®</sup>, the bidder may select the final bid button in *BiDCOMP/PARITY*<sup>®</sup> to submit the bid to *BiDCOMP/PARITY*<sup>®</sup>. Once the bids are communicated electronically via *BiDCOMP/PARITY*<sup>®</sup> to the State Treasurer, each bid will constitute an irrevocable offer to purchase the 2009F-2 Bonds on the terms therein provided. For purposes of the electronic bidding process, the time as maintained on *BiDCOMP/PARITY*<sup>®</sup> shall constitute the official time. For information purposes only, bidders are requested to state in their bids the true interest cost to the Authority, as described under “Award of Bonds” below, represented by the rate or rates of interest and the bid price specified in their respective bids.

No bids will be accepted in written form, by facsimile transmission or in any other medium or on any system other than by means of the Bid Form via *BiDCOMP/PARITY*<sup>®</sup>. No bid will be received after the time for receiving such bids specified above.

**Bid Specifications**

Bidders are invited to name the rate or rates of interest that the 2009F-2 Bonds are to bear, in multiples of 1/8 or 1/20 of one percent. Any number of rates may be named provided that (a) the difference between the highest interest rate and the lowest interest rate shall not exceed 3.25% in rate and (b) no interest rate may exceed 5.25%. Each bidder must specify in its bid a single rate for each maturity date on the 2009F-2 Bonds. No bond of any maturity may be reoffered at a price less than 98% of the principal amount of such bond. Bids must be for not less than 100% of the par value of the aggregate principal amount of the 2009F-2 Bonds (based on the Revised Amounts as described below). No bid for less than all of the 2009F-2 Bonds will be considered. For Taxable Bonds, bidders must specify the expected reoffering price for such 2009F-2 Bonds, and such reoffering price cannot exceed the maximum reoffering price provided in the table below for the specified maturity. Such maximum reoffering price is the par amount of the maturity plus 0.25 percent multiplied by the number of whole years to the earlier of the maturity date or the first optional redemption date for the maturity of such 2009F-2 Bonds.

<u>February 1</u>	<u>Maximum Reoffering Price*</u>
2015	101.250%
2016	101.500
2017	101.750
2018	102.000
2019	102.250
2020	102.500
2021 and thereafter	102.500

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\* Preliminary, subject to change

## **Award of the Bonds**

ALL BIDS SHALL REMAIN FIRM UNTIL TWO HOURS AFTER RECEIPT OF BIDS, RICHMOND, VIRGINIA TIME, ON THE DATE OF RECEIPT OF BIDS. An award of the 2009F-2 Bonds, if made, will be made by the Authority within such two hour period of time. Unless all bids are rejected, the 2009F-2 Bonds will be awarded to the bidder whose bid results in the lowest true interest cost to the Authority, based on the Revised Amounts described above. The true interest cost (expressed as an annual interest rate) will be determined as being twice that factor or discount rate, compounded semi-annually, that, when applied against each semiannual debt service payment (interest, or principal and interest, as due, including any mandatory sinking fund payment), will equate the sum of such discounted semi-annual payments to the total purchase price (exclusive of accrued interest). For bids submitted as Taxable Bonds, the true interest cost on the Taxable Bonds will be determined after subtracting 35 percent of each interest payment (reflecting the tax credit that the Authority will elect to receive as a result of the 2009F-2 Bonds being qualified Build America Bonds. In case of a tie, the State Treasurer on behalf of the Authority, in his or her sole discretion, may select the successful bidder. THE AUTHORITY RESERVES THE RIGHT TO WAIVE IRREGULARITIES IN ANY BID AND TO REJECT ANY OR ALL BIDS.

## ***MISCELLANEOUS; CLOSING***

### **Undertakings of the Successful Bidder**

The successful bidder shall make a bona fide public offering of all of the 2009F-2 Bonds to the general public and shall, within 30 minutes after being notified that such bidder's bid appears to be the apparent winning bid, subject to verification, advise the Authority in writing (via facsimile or electronic transmission) of the initial public offering prices or yields of the 2009F-2 Bonds (the "Initial Reoffering Prices"). The successful bidder must provide the Initial Reoffering Prices, as the Authority will not include in the Official Statement an "NRO" ("not reoffered") designation to or for any maturity of the 2009F-2 Bonds. Such reoffering prices and yields, among other things, will be used by the Authority to calculate the final principal amount of each maturity and the final aggregate principal amount of the 2009F-2 Bonds. The successful bidder will be responsible to the Authority in all respects for the accuracy and completeness of any information it provides with respect to such reoffering. The successful bidder must, by facsimile or electronic transmission or delivery received by the Authority within 24 hours after notification of the Final Amounts, furnish the following information to the Authority to complete the Official Statement in final form, as described below:

- A. Selling compensation (aggregate total anticipated compensation to the underwriters expressed in dollars, based on the expectation that all 2009F-2 Bonds are sold at the Initial Reoffering Prices).
- B. The identity of the other underwriters if the successful bidder is part of a group or syndicate.
- C. Any other material information that the State Treasurer determines is necessary to complete the Final Official Statement.

Prior to the delivery of the 2009F-2 Bonds, the successful bidder shall furnish to the Authority a certificate acceptable to Bond Counsel regarding "issue price," establishing that the successful bidder has made a bona fide public offering of the 2009F-2 Bonds and that as of the bid date, a substantial amount of the 2009F-2 Bonds of each maturity was sold or was expected to be sold to the public (excluding bond houses, brokers and other intermediaries) at the Initial Reoffering Prices. The Authority expects the successful bidder to deliver copies of such Official Statement in final form (the "final Official Statement") to persons to whom such bidder initially sells the 2009F-2 Bonds, the Municipal Securities Rulemaking Board ("MSRB") and to the MSRB's Electronic Municipal Market Access System ("EMMA"). The successful bidder will be required to acknowledge receipt of such final Official Statement, to certify that it has made delivery of the final Official Statement to such repositories, to acknowledge that the Authority expects the successful bidder to deliver copies of such final Official Statement to persons to whom such bidder initially sells the 2009F-2 Bonds and to certify that the 2009F-2 Bonds will only be offered pursuant to the final Official Statement and only in states where the offer is legal.

## **Bond Insurance**

In the event that the successful bidder has on its own obtained a commitment for a municipal bond insurance policy or other credit enhancement, the Authority shall indicate in the final Official Statement those maturities that the successful bidder has informed the Authority are expected to be covered by such credit enhancement. The purchase of any such credit enhancement shall be at the sole option and expense of the successful bidder. The Authority will also indicate within the final Official Statement that further information concerning such potential credit enhancement may be obtained through the successful bidder. The Authority will not include the identity of the potential credit enhancer or other information with respect to the potential credit enhancer in the final Official Statement. In addition, the Authority will not place a statement of insurance on the bonds or provide such documentation, or make such covenants or arrangements, as would customarily be provided, made or arranged if the Authority were to obtain a commitment for municipal bond insurance or other credit enhancement on its own.

If the successful bidder obtains a municipal bond insurance policy or other form of credit enhancement, at the same time it provides the Initial Reoffering Prices it shall advise the Authority of the cost of such credit enhancement and whether it will provide to the Authority, at or before the closing of the 2009F-2 Bonds, a certificate certifying that (i) the present value of the fees paid for such credit enhancement are less than the present value of the interest reasonably expected to be saved as a result of obtaining such credit enhancement, using the yield on the 2009F-2 Bonds (determined with regard to the payments for such credit enhancement) as the discount factor for this purpose, and (ii) to the best of its knowledge, such fees were obtained in arm's length negotiations and do not exceed a reasonable charge for the transfer of credit risk. In addition, the successful bidder will cooperate with the Authority to obtain the necessary certifications from the credit enhancement provider. Failure of the 2009F-2 Bonds to be so insured or of any such policy to be issued shall not in any manner relieve the successful bidder of its contractual obligations arising from the acceptance of its bid for the purchase of the 2009F-2 Bonds.

## **Delivery of Bonds**

The 2009F-2 Bonds are expected to be delivered on or about December 17, 2009 (UNLESS A NOTICE OF A CHANGE IN THE DELIVERY DATE IS ANNOUNCED ON TM3 NOT LATER THAN 4:00 P.M., RICHMOND, VIRGINIA TIME, ON THE LAST BUSINESS DAY PRIOR TO ANY ANNOUNCED DATE FOR RECEIPT OF BIDS), through the facilities at DTC against payment of the purchase price therefor (less the amount of the Deposit) in Federal Funds.

There will be furnished the usual closing papers, including certificates signed by appropriate Authority officers (i) stating that no litigation of any kind is now pending or, to their information, knowledge or belief, threatened to restrain or enjoin the issuance or delivery of the 2009F-2 Bonds or in any manner questioning the proceedings and authority under which the 2009F-2 Bonds are issued, or affecting the validity of the 2009F-2 Bonds and (ii) relating to the Official Statement, as described in the Preliminary Official Statement.

## **Legal Opinion**

The approving opinion of Troutman Sanders LLP, Richmond, Virginia, Bond Counsel, in substantially the form set forth as an appendix to the Preliminary Official Statement, will be furnished without cost to the successful bidder. The Preliminary Official Statement contains a discussion of the effect of the Internal Revenue Code of 1986, as amended, on (i) the exclusion from gross income for federal income tax purposes of interest on the 2009F-2 Bonds if such bonds are issued as Tax-Exempt Bonds and a discussion of Bond Counsel's opinion insofar as it concerns such exclusion, and (ii) the inclusion in gross income for federal income tax purposes of interest on the 2009F-2 Bonds if such bonds are issued as Taxable Bonds and a discussion of Bond Counsel's opinion insofar as it concerns such tax treatment.

## **CUSIP Numbers**

CUSIP numbers will be applied for with respect to the Bonds, but the Authority will assume no obligation for the assignment or printing of such numbers on the Bonds or for the correctness of such numbers, and neither the failure to print such numbers on any Bond nor any error with respect thereto shall constitute cause for a failure or refusal by the successful bidder to accept delivery of and make payment for the 2009F-2 Bonds.

## **Amendments**

In addition to any changes in the bid date or amounts of the 2009F-2 Bonds provided for herein, the Authority otherwise reserves the right to amend this Notice of Sale. The Authority expects it would publish notification of such amendment via TM3 by 4:00 P.M., RICHMOND, VIRGINIA TIME, ON THE BUSINESS DAY PRIOR TO THE SALE and would provide notification by facsimile or e-mail transmission to prospective bidders who have so requested such notification and provided applicable contact information to First Southwest Company.

## **Official Statement**

The Preliminary Official Statement dated as of the date hereof (the "Preliminary Official Statement") and the information contained therein have been deemed final by the State Treasurer as of its date within the meaning of Rule 15c2-12 of the Securities and Exchange Commission ("Rule 15c2-12") with permitted omissions, but is subject to change without notice and to completion or amendment in the Final Official Statement.

The Authority, at its expense, will make available to the successful bidder a reasonable number of Final Official Statements, for delivery to each potential investor requesting a copy of the Final Official Statement and to each person to whom such bidder and members of its bidding group initially sell the 2009F-2 Bonds, within seven business days of the award of the 2009F-2 Bonds, provided that the successful bidder cooperates in providing the information required to complete the Final Official Statement.

The successful bidder shall comply with the requirements of Rule 15c2-12 and the rules of the MSRB, including its obligation to provide information to the Treasury Board on a timely basis for the Final Official Statement.

## **Continuing Disclosure**

In order to assist bidders in complying with Rule 15c2-12(b)(5), the Authority will undertake, pursuant to a Continuing Disclosure Agreement, to provide certain annual financial information and operating data and notices of the occurrence of certain events, if material. A description of the undertakings is set forth in the Preliminary Official Statement and also will be set forth in the Final Official Statement.

## **Additional Information**

*For further information relating to the 2009F-2 Bonds, reference is made to the Preliminary Official Statement, dated the date hereof prepared for and authorized by the Authority. The Preliminary Official Statement may be obtained via the Internet at [www.idealprospectus.com](http://www.idealprospectus.com). Physical copies are available upon request by calling I-Deal Prospectus LLC at (212) 404-8104, or from the undersigned through the Office of the State Treasurer, Third Floor, James Monroe Building, 101 North 14th Street, Richmond, VA 23219 (telephone (804) 225-2142; telecopy (804) 225-3187), or from the financial advisor, First Southwest Company (telephone (212) 642-4350; telecopy (212) 642-4357).*

Dated: November 24, 2009

Virginia College Building Authority  
By: William L. Nusbaum, Chairman