PRELIMINARY OFFICIAL STATEMENT DATED SEPTEMBER 21, 2011

NEW ISSUE: Book-Entry-Only RATINGS: (See "Ratings" herein)

In the opinion of Bond Counsel, based on existing statutes and court decisions and assuming the material accuracy of representations and continuing compliance by the Town with certain covenants and procedures relating to requirements of the Internal Revenue Code of 1986, as amended (the "Code"), interest on the Bonds is not included in the gross income of the owners thereof for purposes of federal income taxation and is not treated as a tax preference item for purposes of computing the federal alternative minimum tax. Interest on the Bonds may be includable in the calculation of certain taxes under the Code, including adjusted current earnings for purposes of calculating the alternative minimum tax on corporations (as defined for Federal income tax purposes). In the opinion of Bond Counsel, based on existing statutes, interest on the Bonds is excluded from taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the Federal alternative minimum tax (See Appendix B, Form of Opinion of Bond Counsel and Tax Exemption).



Town of Orange, Connecticut \$7,200,000

General Obligation Bonds, Issue of 2011 Bank Qualified

Dated: October 1, 2011 Due: Serially, October 1, 2012 - 2031

As detailed below:

Interest on the Bonds will be payable on April 1, 2012 and semiannually thereafter on October 1 and April 1 in each year until maturity. The Bonds will be issued by means of a book-entry-only system and registered in the name of Cede & Co., as nominee for the Depository Trust Company ("DTC") New York, New York. The beneficial owners of the Bonds will not receive physical delivery of bond certificates. Principal of, redemption premium and interest payments on, the Bonds will be made by the Town, or its agent to DTC, or its nominee as registered owner of the Bonds. DTC will credit its participants in accordance with their respective holdings shown in the records of DTC. It is anticipated that the beneficial owners of the Bonds will receive payment or credit from DTC participants and other nominees of the beneficial owners. Ownership of the Bonds may be in principal amounts of \$5,000 or integral multiples thereof. So long as Cede & Co. is the Bondholder, as nominee for DTC, reference herein to the Bond owner or owners shall mean Cede & Co., aforesaid, and shall not mean the Beneficial Owners (as described herein) of the Bonds. (See "Book-Entry-Only Transfer System" herein.)

The Bonds are subject to redemption prior to maturity as more fully described under "Optional Redemption" herein.

Maturity Schedule

Year	Principal	Coupon	Yield	CUSIP	Year	Principal	Coupon	Yield	CUSIP
2012	\$ 360,000	%	%	684184	2022	\$ 360,000	%	%	684184
2013	360,000	%	%	684184	2023	360,000	%	%	684184
2014	360,000	%	%	684184	2024	360,000	%	%	684184
2015	360,000	%	%	684184	2025	360,000	%	%	684184
2016	360,000	%	%	684184	2026	360,000	%	%	684184
2017	360,000	%	%	684184	2027	360,000	%	%	684184
2018	360,000	%	%	684184	2028	360,000	%	%	684184
2019	360,000	%	%	684184	2029	360,000	%	%	684184
2020	360,000	%	%	684184	2030	360,000	%	%	684184
2021	360,000	%	%	684184	2031	360,000	%	%	684184

Electronic bids via PARITY® for the Bonds will be received until 11:30 A.M. (E.D.T.) on Wednesday, September 28, 2011, at the Office of the Director of Finance, Town of Orange, 617 Orange Center Road, Orange, Connecticut 06477.

The Bonds will be general obligations of the Town of Orange, Connecticut and the Town will pledge its full faith and credit to pay the principal of and interest on the Bonds when due. (See "Security and Remedies" herein.)

The Bonds are offered for delivery when, as and if issued, subject to the approving opinion of Joseph Fasi LLC, Bond Counsel, of Hartford, Connecticut and certain other conditions. It is expected that delivery of the Bonds in book-entry-only form will be made to DTC or its agent via "FAST" on or about October 13, 2011. The Registrar, Transfer Agent, Paying Agent, and Certifying Agent will be U.S. Bank National Association.



No broker, dealer or salesman or other person has been authorized by the Town to give any information or to make any representations not contained in this Official Statement or any supplement which may be issued hereto, and if given or made, such other information or representations must not be relied upon as having been authorized by the Town. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

This Official Statement has been prepared only in connection with the initial offering and sale of the Bonds and may not be reproduced or used in whole or in part for any other purpose. The information, estimates and expressions of opinion in this Official Statement are subject to change without notice. Neither the delivery of this Official Statement nor any sale of the Bonds shall, under any circumstances, create any implication that there has been no material change in the affairs of the Town since the date of this Official Statement.

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Bond Issue Summary

The information in this Bond Issue Summary and the front cover page is qualified in its entirety by the detailed information and financial statements appearing elsewhere in this Official Statement. This Official Statement speaks only as of its date and the information herein is subject to change.

Date of Sale: Wednesday, September 28, 2011 at 11:30 A.M. (E.D.T).

Location of Sale: The Office of the Director of Finance, Town of Orange, 617 Orange Center Road,

Orange, Connecticut 06477.

Issuer: Town of Orange, Connecticut (the "Town").

Issue: \$7,200,000 General Obligation Bonds, Issue of 2011 (the "Bonds").

Dated Date: October 1, 2011

Interest Due: Interest due April 1, 2012 and semiannually thereafter on October 1 and April 1 in each

year until maturity.

Principal Due: Principal due serially, October 1, 2012 through October 1, 2031 as detailed in this

Official Statement.

Authorization and

Purpose:

The proceeds of the Bonds will be utilized for a land acquisition as authorized by the

voters of the Town of Orange.

Redemption: The Bonds are subject to redemption prior to maturity, as herein provided.

Security and Remedies: The Bonds will be general obligations of the Town of Orange, Connecticut, and the Town

will pledge its full faith and credit to the payment of principal and interest on the Bonds

when due.

Credit Rating: Application for a rating on the Bonds has been made to Standard & Poor's Corporation.

Moody's Investors Service has an outstanding underlying rating on the Town of "Aa1".

Bond Insurance: The Town does not expect to direct purchase a credit enhancement facility.

Basis of Award: Lowest True Interest Cost (TIC), as of the dated date.

Tax Exemption: See "Form of Opinion of Bond Counsel and Tax Exemption" herein as Appendix B.

Bank Qualification: The Bonds shall be designated as qualified tax-exempt obligations by the Town under the

provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for certain interest expense allocable to

the Bonds.

Continuing Disclosure: In accordance with the requirements of Rule 15c2-12(b)(5) promulgated by the Securities

and Exchange Commission, the Town will agree to provide, or cause to be provided, annual financial information and operating data and notices of material events with respect to the Bonds pursuant to a Continuing Disclosure Agreement to be executed by the Town substantially in the form attached as Appendix C to this Official Statement.

Registrar, Transfer Agent,

Certifying Agent and

Paying Agent:

U.S. Bank National Association, Goodwin Square, 225 Asylum Street, Hartford,

Connecticut 06103.

Legal Opinion: Joseph Fasi LLC, Bond Counsel, of Hartford, Connecticut will act as Bond Counsel.

Financial Advisor: Phoenix Advisors, LLC of Milford, Connecticut will act as Financial Advisor.

Delivery and Payment: It is expected that delivery of the Bonds in book-entry-only form will be made to The

Depository Trust Company on or about October 13, 2011 against payment in Federal

Funds.

Issuer Official: Questions concerning the Official Statement should be directed to Mr. Salvatore A.

DeCola, Director of Finance, 617 Orange Center Road, Orange, Connecticut 06477.

Telephone: (203) 891-4740.

I. Bond Information

Introduction

This Official Statement, including the cover page and appendices, is provided for the purpose of presenting certain information relating to the Town of Orange, Connecticut (the "Town"), in connection with the original issuance and sale of \$7,200,000 General Obligation Bonds, Issue of 2011 (the "Bonds") of the Town.

This Official Statement is not to be construed as a contract or agreement between the Town and the purchasers or holders of any of the Bonds. Any statements made in this Official Statement involving matters of opinion or estimates are not intended to be representations of fact, and no representation is made that any such opinion or estimate will be realized. The presentation of information in this Official Statement is intended to show recent historic trends and is not intended to indicate future or continuing trends in financial or other positions of the Town. No representation is made that past experience, as might be shown by financial or other information herein, will necessarily continue or be repeated in the future. Neither the delivery of this Official Statement nor any sale of the Bonds made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the Town since the date of the Official Statement. References to statutes, charters, or other laws herein may not be complete and such provisions of law are subject to repeal or amendment.

All quotations from and summaries and explanations of provisions of statutes, charters, or other laws and acts and proceedings of the Town contained herein do not purport to be complete, are subject to repeal or amendment, and are qualified in their entirety by reference to such laws and the original official documents. All references to the Bonds and the proceedings of the Town relating thereto are qualified in their entirety by reference to the definitive form of the Bonds and such proceedings.

The Bonds are being offered for sale at public bidding. A Notice of Sale dated September 21, 2011, has been furnished to prospective bidders. Reference is made to the Notice of Sale for the terms and conditions of the bidding.

U.S. Bank National Association will act as Registrar, Transfer Agent, Paying Agent and Certifying Agent for the Bonds.

The independent auditors for the Town are not passing upon and do not assume responsibility for the accuracy or completeness of the financial information presented in this Official Statement (other than matters expressly set forth in their opinion in Appendix A), and they make no representation that they have independently verified the same. The auditors have not provided their written consent to use their Independent Auditor's Report. The auditors have not been engaged to nor performed audit procedures regarding the post audit period.

Bond Counsel is not passing upon and does not assume responsibility for the sufficiency, accuracy or completeness of the statements made or financial information presented in this Official Statement (other that the matters expressly set forth as its opinion in Appendix B "Form of Opinion of Bond Counsel and Tax Exemption" herein) and makes no representation that it has independently verified the same.

Financial Advisor

Phoenix Advisors, LLC, of Milford, Connecticut has served as Financial Advisor to the Town with respect to the issuance of the Bonds (the "Financial Advisor"). The Financial Advisor is not obligated to undertake, and has not undertaken, either to make an independent verification of or to assume responsibility for the accuracy, completeness, or fairness of the information contained in the Official Statement and the appendices hereto.

The Financial Advisor is an independent firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities.

The Bonds

The \$7,200,000 principal amount of the Bonds will mature on October 1 in each of the years as set forth on the front cover of this Official Statement. The Bonds will be dated October 1, 2011 and will bear interest at the rate or rates per annum specified by the successful bidder, payable on April 1, 2012 and semiannually thereafter on October 1 and April 1 in each year until maturity, as set forth on the cover of this Official Statement. Interest will be calculated on the basis of twelve 30-day months and a 360-day year. Interest is payable to the registered owner as of the close of business on the fifteenth day, or

the preceding day if such day is not a business day, of March and September in each year, by check, mailed to the registered owner at the address as shown on the registration books of the Town kept for such purpose, or so long as the Bonds are registered in the name of Cede & Co., as nominee of DTC, by such other means as DTC, the Paying Agent and the Town shall agree.

Optional Redemption

Bonds maturing on or before October 1, 2019 are not subject to redemption prior to maturity. The Bonds maturing on October 1, 2020 and thereafter are subject to redemption prior to maturity, at the election of the Town, on or after October 1, 2019 at any time, in whole or in part, and by lot within a maturity, in such amounts and in such order of maturity as the Town may determine, at the redemption price or prices (expressed as a percentage of the principal amount of Bonds to be redeemed), set forth in the following table, plus interest accrued and unpaid to the redemption date:

Period During Which Redeemed	Redemption Prices
October 1, 2019 and thereafter	100%

Notice of redemption shall be given by the Town or its agent by mailing a copy of the redemption notice by first-class mail not less than thirty (30) days prior to redemption date to the registered owner as the same shall last appear on the registration books for the Bonds kept for such purpose. Failure to give such notice by mailing to any registered owner, or any defect therein, shall not affect the validity of the redemption of any other Bonds. Upon the giving of such notice, if sufficient funds available solely for redemption are on deposit with the Paying Agent, the Bonds or portions thereof so called for redemption will cease to bear interest after the specified redemption date.

If less than all of the Bonds of any one maturity shall be called for redemption, the particular Bonds or portions of Bonds of such maturity to be redeemed shall be selected by lot in such manner as the Town in its discretion may determine, provided, however, that the portion of any Bonds to be redeemed shall be in the principal amount of \$5,000 or a multiple thereof and that, in selecting Bonds for redemption, each Bond shall be considered as representing that number of Bonds which is obtained by dividing the principal amount of such Bond by \$5,000.

The Town, so long as a book-entry system is used for the Bonds, will send any notice of redemption only to DTC (or successor securities depository) or its nominee. Any failure of DTC to advise any DTC Participant, or of any DTC Participant or Indirect Participant to notify any Indirect Participant or Beneficial Owner, of any such notice and its content or effect will not affect the validity of the redemption of such Bonds called for redemption. Redemption of a portion of the Bonds of any maturity by the Town will reduce the outstanding principal amounts of Bonds of such maturity held by DTC. In such event it is the current practice of DTC to allocate by lot, through its book-entry system, among the interest held by DTC Participants in the Bonds to be redeemed, the interest to be reduced by such redemption in accordance with its own rules or other agreements with DTC Participants. The DTC Participants and Indirect Participants may allocate reductions of the interests in the Bonds to be redeemed held by the Beneficial Owners. Any such allocations of interests in the Bonds to be redeemed will not be governed by the determination of the Town authorizing the issuance of the Bonds and will not be conducted by the Town, the Registrar or Paying Agent.

Book-Entry-Only Transfer System

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered Bonds registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered certificate will be issued for each maturity of the Bonds, in the aggregate principal amount of such issue, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers

and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions, and principal and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Town or Paying Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with Bonds held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Paying Agent, or the Town, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Town or the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the Town or the Paying Agent. Under such circumstances, in the event that a successor depository is not obtained, Bond or Note certificates, as the case may be, are required to be printed and delivered.

The Town may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Bond or Note certificates, as the case may be, will be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the Town believes to be reliable, but the Town takes no responsibility for the accuracy thereof.

DTC Practices

The Town can make no assurances that DTC, Direct Participants, Indirect Participants or other nominees of the Beneficial Owners of the Bonds act in a manner described in this Official Statement. DTC is required to act according to rules and procedures established by DTC and its participants which are on file with the Securities and Exchange Commission.

Replacement Bonds

In the event that: (a) DTC determines not to continue to act as securities depository for the Bonds, and the Town fails to identify another qualified securities depository for the Bonds to replace DTC; or (b) the Town determines to discontinue the book-entry system of evidence and transfer of ownership of the Bonds, the Town is authorized to issue fully registered Bond certificates directly to the Beneficial Owner. A Beneficial Owner of the Bonds, upon registration of certificates held in such Beneficial Owner's name, will become the registered owner of the Bonds.

Security and Remedies

The Bonds will be general obligations of the Town of Orange, Connecticut and the Town will pledge its full faith and credit to pay the principal of and interest on the Bonds when due.

Unless paid from other sources, the Bonds are payable from general property tax revenues of the Town. The Town has the power under Connecticut statutes to levy ad valorem taxes on all property subject to taxation by the Town without limit as to rate or amount, except as to certain certified forest land such as certified forest land taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts. There was, however, no such certified forest land on the last completed Grand List of the Town, and, under existing statutes the State of Connecticut is obligated to pay the Town the amount of tax revenue which the Town would have received except for the limitation on its power to tax such dwelling houses.

Payment of the Bonds is not limited to property tax revenues or any other revenue source, but certain revenues of the Town may be restricted as to use and therefore may not be available to pay debt service on the Bonds.

There are no statutory provisions for priorities in the payment of general obligations of the Town. There are no statutory provisions for a lien on any portion of the tax levy or other revenues to secure the Bonds, or judgments thereon, in priority to other claims.

The Town is subject to suit on its general obligation debt (hereafter "debt") and a court of competent jurisdiction has power in appropriate proceedings to render a judgment against the Town. A court of competent jurisdiction also has the power in appropriate proceedings to order a payment of a judgment on such debt from funds lawfully available therefore or, in the absence thereof, to order the Town to take all lawful action to obtain the same, including the raising of the required amount in the next annual tax levy. In exercising their discretion as to whether to enter such an order, the courts could take into account all relevant factors including the current operating needs of the Town and the availability and adequacy of other remedies.

Enforcement of a claim for payment of principal of or interest on such debt would also be subject to the applicable provisions of Federal bankruptcy laws as well as other bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted by the Congress or the Connecticut General Assembly extending the time for payment or imposing other constraints upon enforcement insofar as the same may be constitutionally applied. Section 7-566 of the Connecticut General Statutes, as amended, provides that no Connecticut municipality shall file a petition in bankruptcy without the express prior written consent of the Governor.

THE TOWN OF ORANGE, CONNECTICUT HAS NEVER DEFAULTED IN THE PAYMENT OF PRINCIPAL OR INTEREST ON ITS BONDS OR NOTES.

Qualification for Financial Institutions

The Bonds **shall be** designated by the Town as qualified tax-exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for interest expense allocable to the Bonds.

Availability of Continuing Disclosure

The Town of Orange prepares, in accordance with State law, annual independent audited financial statements and files such annual report with the State Office of Policy and Management.

The Town will enter into a Continuing Disclosure Agreement with respect to the Bonds, substantially in the form attached as Appendix C to this Official Statement (the "Continuing Disclosure Agreement"), to provide or cause to be provided, in accordance with the requirements of the SEC Rule 15c2-12(b)(5) (the "Rule"), (i) annual financial information and operating data, (ii) timely notice of the occurrence of certain material events with respect to the Bonds, and (iii) timely notice of failure by the Town to provide the required annual financial information and operating data on or before the date specified in the Continuing Disclosure Agreement. The winning bidder's obligation to purchase the Bonds shall be conditioned upon it receiving, at or prior to the delivery of the Bonds, an executed copy of the Continuing Disclosure Agreement.

The Town has previously undertaken in continuing disclosure agreements entered into for the benefit of holders of certain of its general obligation bonds to provide certain annual financial information and event notices pursuant to Rule 15c2-12(b)(5). To date the Town has not failed to meet any of its undertakings under such agreements.

Authorization and Purpose

The Bonds are issued pursuant to Title 7 of the General Statutes of the State of Connecticut, as amended, and the Charter of the Town of Orange, including referendum approval on July 12, 2011.

Use of Proceeds

	Previously						
Project Name	Αι	Bond uthorization	_	Bonded, Paid Down or Grants		Bonds This Issue	
Land Acquistion (Hubbell Property)	\$	7,200,000	\$	-	\$	7,200,000	
Totals	\$	7,200,000	\$	_	\$	7,200,000	

School Projects

Pursuant to Section 10-287i of the Connecticut General Statutes, the State of Connecticut will provide proportional progress payments for eligible school construction expenses on projects approved after July 1, 1996 (the "Program").

Debt service reimbursement will continue under the prior reimbursement program for all projects approved prior to July 1, 1996. Under the Prior Program, a municipality issues bonds for the entire amount of the school construction project and the State of Connecticut reimburses the Town for principal and interest costs for eligible school construction projects over the life of outstanding school bonds and subsequent bond issues necessary to completely fund the approved school project.

Under the Current Program, the State of Connecticut will make proportional progress payments for eligible construction costs during project construction. The State grant will be paid directly to the municipality after it submits its request for progress payments, and accordingly, the municipality will issue its bonds only for its share of project costs.

Ratings

The Town has made application to Standard & Poor's Corporation ("S&P") for a rating on the Bonds. The Town's underlying rating on its outstanding bonds is currently 'Aa1' by Moody's Investors Service. Such rating reflects only the views of such organization and any explanation of the significance of such rating should be obtained from the rating agency furnishing the same, at the following address: Standard & Poor's Corporation, 55 Water Street, New York, New York 10041. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. The Town furnished certain information and materials to the rating agency, some of which may not have been included in this Official Statement. There is no assurance that such rating will continue for any given period of time or that the rating will not be revised or withdrawn entirely by the agency if, in the judgment of such rating agency, circumstances so warrant. A revision or withdrawal of such ratings may have an effect on the market price of the Town's bonds.

The Town may issue short-term or other debt for which a rating is not required.

Bond Insurance

The Town does not expect to purchase a credit enhancement facility for the Bonds.

(MAP OF CT)

Description of the Town

The Town, first settled in 1639 as part of Milford and New Haven, encompasses approximately 17.6 square miles within New Haven County. The Town was granted a charter of incorporation on May 28, 1822 by the Connecticut General Assembly. The Town was originally formed out of North Milford and what is now West Haven, but in 1921, West Haven was incorporated as a separate town. Today, Orange is completely independent and is bounded on the east by West Haven; on the north by Derby, Woodbridge, and New Haven; on the south by Milford; and on the west by the Housatonic River. The Town is primarily a suburban residential community with single-family homes. Most residents are in the executive, professional, technical, and managerial categories.

The Town is traversed by Interstate Highway 95, Route 1 (the Boston Post Road), and Route 15 (the Wilbur Cross and Merritt Parkways). State Routes 34, 114, 121, 152 and 162 also traverse the Town. Bus, air and railroad transportation are available in New Haven and Bridgeport.

Financial institutions in the Town include the Citizens Bank of Connecticut, Commerce Bank, Connex Credit Union, Bank of America, NewAlliance Bank, Citibank, People's United Bank, Prime Bank, TD BankNorth, Prime Bank, Webster Bank, and Wachovia Bank & Trust.

Substantial development has occurred in the Town along the Boston Post Road and in the industrial areas during recent years. From 2007-2011, businesses large and small have opened in Town. Grand openings included Kohl's, Roly Poly, Dress Barn, L.L. Bean Outlet store, Raymour and Flanagan Outlet, Hope Academy and Reno's Pizzeria to name a few.

In addition Brookside Commons, a 57,000 square foot retail and professional complex was developed, along with the recent \$5.5 million purchase of 23 acres along the Boston Post Road to be developed as both professional and medical offices by Field Brothers of Norwalk. One of the most recent developments occurred when Yale University purchased the Bayer campus for \$109.0 million, which straddles the line of the Town of Orange and the City of West Haven. This was followed by a \$1.5 million purchase of Marsh Hill LLC's investment in an adjoining property with plans to develop offices for physical therapy and the manufacturing of prosthetic equipment. United Illuminating purchased the National Amusement site for \$21.25 million to construct a 360,000 square foot operations center, in addition to a long term lease of an additional 23 acres for the construction of a 130,000 square foot corporate headquarters. Ground breaking began in late June 2010 for this \$150.0 million investment.

The Town provides full-time police protection. Fire protection is furnished by a volunteer fire department that is supported by Town and fire company funds. Ambulance service is supplied by the American Medical Response with a station in Orange. For most residences, sewage is collected in individual septic systems, while the commercial district is serviced by the sewer lines along Boston Post Road and in the industrial area. Water is provided by individual wells and the South Central Regional Water Authority.

Solid Waste: Orange is one of twelve other municipalities that have entered into a Municipal Service Agreement with the Connecticut Resources Recovery Authority (CRRA) for the disposal of solid waste through the Greater Bridgeport Resource Recovery System. Each municipality which has signed such an agreement has agreed to deliver or cause to be delivered to the System all acceptable waste generated within its boundaries. The facility is located in the City of Bridgeport, Connecticut and is operated by Wheelabrator, a division of Waste Management. The facility began commercial operation in July 1988 and is designed to process up to 2,250 tons of solid waste per day. Orange averages approximately 5,250 tons per year.

Each participating Municipality has agreed to pay municipal disposal fees (TIP fees) to CRRA for the acceptance and processing and/or disposing of acceptable waste. Municipal disposal fees consists of costs involved in disposing of waste at the facility, all other costs reasonably incurred by CRRA in performing its obligations under its agreements, including the costs of certain borrowings, incurred by CRRA, plus the administrative fees payable to CRRA. The municipal disposal fees are payable on a monthly basis.

The current contractual arrangement for solid waste will expire on December 31, 2013. The Town has three more 5-year term renewable options. Under the terms of this agreement, the Town would continue to deliver all solid waste generated within Town to the Bridgeport facility similar to the prior agreement. The municipal disposal fee under the agreement for FY 2012 is \$65.11 per ton delivered with an annual minimum commitment of 5,500 tons.

Form of Government

The legislative power of the Town is vested in the Board of Selectmen, which consists of the First Selectman and five Selectmen. The First Selectman is the Chief Executive Officer. Other elected officials include the Town Clerk, the Tax Collector, and the Registrars of Voters. The Town Counsel, the Town Treasurer, Director of Finance and the Assessor are appointed by the First Selectman, subject only to disapproval by the Board of Selectmen. Various boards and commissions are elected, including: the Town Plan and Zoning Commission, the Board of Education, and the Board of Finance. The Town also elects members to the Board of Education for the Amity Regional School District Number 5. The Town's annual budget is subject to voter approval at a Town Meeting or Referendum.

Municipal Officials

	Term Expires
Board of Selectmen	November
James M. Zeoli, First Selectman	2011
Joseph F. Blake	2011
Mitchell R. Goldblatt	2011
Ralph G. Okenquist	2011
Trish Pearson	2011
Judy W. Williams	2011
Board of Finance	
	2011
Kevin Houlihan, CPA – Chairman	2011
Ralp Aschettino	2011
John Cifarelli	2013
James Leahy, Vice Chairman	2011
Kevin T. Moffett	2011
Joseph Nuzzo	2013
Other Officials	
Colvisions A. DoColo Division of Finance	

Salvatore A. DeCola, *Director of Finance* Joseph Scaglia, *Town Treasurer*

Municipal Employees

	2010-11	2009-2010	2008-09	2007-08	2006-07
General Government	164	160	156	157	157
Board of Education	188	185	185	184	184
	352	345	341	341	341

 $Source \colon Town\ of ficials.$

Municipal Employees Bargaining Organizations

		Number	Contract
Employee Group	Bargaining Organization	of Employees	Expiration Date
	General Government		
Police	CIPU, Local 18	41	6/30/2011 2
Assistants, Secretaries,			
Custodians and Clerks	UPSEU, Local 424	33	6/30/2011 2
Highway	AFL-CIO, Local 1303, Council #4	14	6/30/2012
School Nurses	AFL-CIO, Local 1303-316	4	6/30/2011 2
Dispatchers	Communication Works, AFL-CIO	6	6/30/2011 2
Supervisors	NAGE Local R1-141	14	6/30/2011 2
Non-Bargaining	Town non-bargaining employees	52	N/A
Total		164	_
	Board of Education		
Administrator	Business Administrator	1	6/30/2010 2
Teachers	Orange Teachers' League	121	6/30/2012
Administrators	Orange Elementary School Administrators Association	6	6/30/2012
Custodial/Maintenance	AFSCME Council #4, ,Local 1303-22	10	6/30/2011 2
Secretaries/Aides	CSEA, Local 760	43	6/30/2013
Central Office Staff	AFSCME, Local 1303-346	4	6/30/2012
Non-Bargaining	Town non-bargaining employees 1	3	N/A
Total		188	_
Total Town Employees		352	- -

 $^{^{1}}$ In cludes Superintendent and Director of Facilities.

² In negotiations.

Educational System

The Town's elementary school system consists of four schools for pupils in grades K through 6. The schools are governed by a ten-member Board of Education. All schools were completely renovated during 1987-1989 as part of the Town's capital improvement program. Additional renovations costing \$4,447,000 occurred in 2005 through 2007 including the complete roof replacement at the Mary L. Tracy School, a partial roof replacement at the Turkey Hill School and the addition of a 4 modular classroom additions at each building for both Peck Place and Race Brook Schools for a total of 8 modular classrooms. Pupils in grades 7 through 12 are served by the Amity Regional School District Number 5 (the "District"), consisting of Woodbridge, Bethany and Orange. The District is governed by a thirteen-member Board of Education with Orange represented by seven members. The District recently completed a \$75,000,000 system wide facilities renovations and improvements.

School Enrollment

The following table presents school enrollment history for the Town's four elementary schools:

As of October 1	Elementary Schools
_	Historical
2001	1,337
2002	1,359
2003	1,391
2004	1,368
2005	1,394
2006	1,391
2007	1,368
2008	1,313
2009	1,294
2010	1,286
	Projected ¹
2011	1,244
2012	1,289
2013	1,275

¹ These are projections, they are intended as such, and not as representations of fact. No representation is made that such statements will be realized.

Source: Superintendent of Schools, Town of Orange.

School Facilities

			Most Recent			
		Date of	Additions &	Number of	Enrollment	Rated
Facility	Grades	Construction	Renovations	Classrooms	10/1/2010	Capacity
Mary L. Tracy	Kindergarten	1910	1989	12	173	180
Race Brook School	1-6	1959	1989	36	413	540
Turkey Hill School	1-6	1964	1989	27	302	405
The Peck Place School	1-6	1968	2003	32	400	480
Total				107	1,288	1,605

Source: Superintendent of Schools, Town of Orange.

III. Economic and Demographic Data

Population Trends

Ye ar	Population	% Change	Density ¹
2010	13,956	5.46%	811.4
2000	13,233	3.14%	769.4
1990	12,830	-3.07%	745.9
1980	13,237	-2.12%	769.6
1970	13,524		786.3

 $^{^{1}}$ Density based on 17.2 s quare miles.

Source: U.S. Department of Commerce, Bureau of the Census, 1970 –2010.

Age Characteristics of Population

Town of Orange State of Connecticut Percent Number Percent Number Age Under 5 589 4.2% 202,106 5.7% 5 - 192,901 20.8% 713,670 20.0% 20 - 24571 4.1% 227,898 6.4% 25 - 442,729 19.6% 904,815 25.3% 45 - 644,502 32.3% 1,019,049 28.5% 65 and over 2,664 14.2% 19.1% 506,559 Total 13,956 100.0% 3,574,097 100.0%

Source: U.S. Department of Commerce, Bureau of Census, Census 2010.

Selected Wealth and Income Indicators

	Median Family	Median Family	Per Capita	Per Capita
_	Income (1990)	Inc ome (2000)	Income (1990)	Income (2000)
Town of Orange	\$66,514	\$88,583	\$26,860	\$36,471
New Haven County	46,058	60,549	17,666	24,439
Connecticut	49,199	65,521	20,189	28,766
United States	35,353	49,600	14,617	21,690

Source: U.S. Department of Commerce, Bureau of Census.

Income Distribution

	Town	of Orange	State of	Connecticut
_	Families	Percent	Families	Percent
\$ 0 to 9,999 —	67	1.7%	33,423	3.8%
10,000 to 14,999	61	1.6%	23,593	2.7%
15,000 to 24,999	113	2.9%	63,262	7.1%
25,000 to 34,999	226	5.8%	75,413	8.5%
35,000 to 49,999	368	9.4%	120,134	13.6%
50,000 to 74,999	780	19.9%	198,924	22.5%
75,000 to 99,999	655	16.7%	141,981	16.0%
100,000 to 149,999	922	23.6%	132,177	14.9%
150,000 to 199,999	359	9.2%	42,472	4.8%
200,000 or more	361	9.2%	54,368	6.1%
_	3,912	100.0%	885,747	100.0%

Source:U.S. Department of Commerce, Bureau of Census, 2000 Census.

Educational Attainment

	Town of Orange		New Ha	New Haven County		State of Connecticut	
_	Number	Perc entage	Number	Percentage	Number	Percenta ge	
Less than 9th grade	212	2.2%	33,326	6.0%	132,917	5.8%	
Grades 9-12 – no diploma	489	5.2%	60,411	11.0%	234,739	10.2%	
High School graduate	2,023	21.4%	169,936	30.8%	653,300	28.5%	
Some College - no degree	1,696	18.0%	100,410	18.2%	402,741	17.5%	
Associate Degree	716	7.6%	35,126	6.4%	150,926	6.6%	
Bachelors Degree	2,027	21.5%	84,217	15.3%	416,751	18.2%	
Graduate or Professional Degree	2,271	24.1%	68,216	12.4%	304,243	13.3%	
Totals	9,434	100.0%	551,642	100.0%	2,295,617	100.0%	
Percent High School Graduate or Higher	•	92.6%		83.0%		84.0%	
Percent Bachelor Degree or Higher		45.6%		27.6%		31.4%	

Source: U. S. Department of Commerce, Bureau of Census, Census 2000

Employment by Industry

	Town of	Orange	New Haven County		State of Co	nnectic ut	
	Number	Percent	Number	Percent	Number	Percent	
Agriculture, forestry, fisheries	15	0.2%	1,101	0.3%	7,445	0.4%	
Construction	307	4.8%	21,826	5.5%	99,913	6.0%	
Manufacturing	980	15.2%	63,053	15.9%	246,607	14.8%	
Wholesale trade	237	3.7%	13,552	3.4%	53,231	3.2%	
Retail trade	613	9.5%	44,983	11.3%	185,633	11.2%	
Transportation & warehousing, and utilities	144	2.2%	16,707	4.2%	64,662	3.9%	
Information	256	4.0%	14,357	3.6%	55,202	3.3%	
Finance, insurance, real estate	603	9.3%	26,787	6.8%	163,568	9.8%	
Professional, scientific, management, administrative,							
and waste management services	711	11.0%	34,946	8.8%	168,334	10.1%	
Educational, health & social services	1,823	28.2%	101,733	25.7%	366,568	22.0%	
Arts, entertainment, recreation, accommodation							
and food services	254	3.9%	23,247	5.9%	111,424	6.7%	
Other professional services	202	3.1%	17,887	4.5%	74,499	4.5%	
Public Administration	314	4.9%	16,147	4.1%	67,354	4.0%	
TOTAL	6.459	100.0%	396.326	100.0%	1.664.440	100.0%	

Source: U. S. Department of Commerce, Bureau of Census, Census 2000

Major Employers

Number of

Employer	Nature of Business	Full-Time Employees
Yale University	Higher Education	1,600
United Illuminating	Utility	1,300
Town of Orange	Government/education	409
Southern Connecticut Gas	Utility	251
Light Sources	Manufacturer	249
Dichello Distributors	Distributors	240
Super Shop & Stop	Food Store	205
Target	Retail	205
Christmas Tree Shop	Department store	200
Home Depot	Retail	180

Source: Economic Development Coordinator, Town of Orange.

Unemployment Rate Statistics

	Town of	New Haven	State of	United
Date	Orange	Labor Market	Connecticut	States
July 2011	6.9	9.7	9.2	9.3
Annual				
2010	6.5	9.3	9.1	9.6
2009	6.1	8.3	8.3	9.3
2008	4.2	5.8	5.6	5.8
2007	3.3	4.8	4.6	4.6
2006	3.4	4.6	4.4	4.6
2005	3.7	5.0	4.9	5.1
2004	3.5	4.9	4.9	5.5
2003	3.7	5.4	5.5	6.0
2002	3.1	4.3	4.4	5.8
2001	2.2	3.1	3.1	4.7

 $Source:\ State\ of\ Connecticut,\ Department\ of\ Labor;\ United\ States\ Department\ of\ Labor,\ Bureau\ of\ Labor\ Statistics.$

Building Permits

	Residential 1		Industrial	/Commercial	Total		
Fiscal Year	No.	Value	No.	Value	No.	Value	
2010	497	\$1,610,364	332	\$1,073,576	829	\$2,683,940	
2009	540	1,660,890	360	1,107,260	900	2,768,150	
2008	613	1,989,378	408	1,326,252	1,021	3,315,630	
2007	591	1,811,046	394	1,207,364	985	3,018,410	
2006	619	1,314,792	412	876,528	1,031	2,191,320	
2005	604	1,215,438	403	810,292	1,007	2,025,730	
2004	497	998,958	331	665,972	828	1,664,930	
2003	484	1,480,938	322	987,292	806	2,468,230	
2002	611	3,417,606	407	2,278,404	1,018	5,696,010	
2001	521	2,192,496	348	1,461,664	869	3,654,160	

 $^{^1 {\}it In cludes single, multi-family condominiums, apartments}.$

Source: Building Official, Town of Orange.

IV. Debt Section

Principal Amount of Bonded Indebtedness As of October 13, 2011 (Pro-Forma)

Date of Issue	Date of Maturity	Rate	Purpose	Is	Original ssue Amount	(Balance Outstanding ¹
12/15/07	12/15/27	3.50-5.00	General Purpose	\$	3,900,000	\$	3,725,000
06/01/10	08/15/25	3.00-5.00	General Purpose Refunding		6,871,000		5,871,000
06/01/10	08/15/25	3.00-5.00	Schools Refunding		3,524,000		3,229,000
Total Outstand	ding Long Teri	m Bonded De	ebt	\$	14,295,000	\$	12,825,000
This Issue							
10/01/11	10/01/31	tbd	General Purpose	\$	7,200,000	\$	7,200,000
Grand-Tot	al			\$	21,495,000	\$	20,025,000

 $^{^{1}}$ Excludes Refunded Bonds.

Short-Term Debt

The Town does not have any short-term debt outstanding.

Annual Bonded Debt Maturity Schedule As of October 13, 2011 (Pro-Forma)

Fig. o.l

Fiscal						
Year				This Issue	_	Cumulative
Ended	Principal	Interest	Total	General	Total	Principal
6/30	Payments 2, 3	Payments 3	Payments	Purpose	Principal	Retired (%)
2012 1	\$ 252,500 \$	339,463	\$ 591,963	\$ -	\$ 252,500	1.23%
2013	1,692,500	491,763	2,184,263	360,000	2,052,500	11.20%
2014	1,550,000	417,013	1,967,013	360,000	1,910,000	20.49%
2015	1,537,000	349,731	1,886,731	360,000	1,897,000	29.71%
2016	992,000	301,069	1,293,069	360,000	1,352,000	36.28%
2017	602,000	271,325	873,325	360,000	962,000	40.96%
2018	652,000	248,613	900,613	360,000	1,012,000	45.88%
2019	652,000	224,800	876,800	360,000	1,012,000	50.79%
2020	648,000	200,763	848,763	360,000	1,008,000	55.69%
2021	640,000	176,075	816,075	360,000	1,000,000	60.56%
2022	690,000	149,788	839,788	360,000	1,050,000	65.66%
2023	690,000	122,438	812,438	360,000	1,050,000	70.76%
2024	760,000	93,563	853,563	360,000	1,120,000	76.21%
2025	760,000	64,438	824,438	360,000	1,120,000	81.65%
2026	755,000	35,413	790,413	360,000	1,115,000	87.07%
2027	250,000	15,313	265,313	360,000	610,000	90.04%
2028	250,000	5,156	255,156	360,000	610,000	93.00%
2029	-	-	-	360,000	360,000	94.75%
2030	-	-	-	360,000	360,000	96.50%
2031	-	-	-	360,000	360,000	98.25%
2032	<u> </u>		=	360,000	360,000	100.00%
Total	\$ 13,373,000 \$	3,506,719	\$ 16,879,719	\$7,200,000	\$20,573,000	

¹ Excludes \$1,420,000 in principal payments and \$213,550 in interest payments from July 1, 2011 to October 13, 2011.

 $^{^2 \ \}textit{Includes principal due for Mortgage Note. The Mortgage Note is payable without interest.}$

³ Includes an arbitrator's stipulated judgment dated April 21, 2003 between the Town of Orange and the City of West Haven (the "City"). The judgment, in the amount of \$2,079,348, represents a 17 year amortization of the prorated costs for improvements to the City's sanitary sewer and treatment system. The Town's balance due is \$423,000, without interest.

Debt Statement ¹ As of October 13, 2011 (Pro-Forma)

Long-Term Debt:

General Purpose (Includes \$9,596,000 outstanding and \$7,200,000 of this issue)	\$ 16,796,000
Schools	3,229,000
Sewers ¹	423,000
Mortgage Note Payable	125,000
Total Long-Term De bt	
Short-Term Debt	
TOTAL DIRECT DEBT	20,573,000
Less: State School Construction Building Grants Principal Receivable (As of 6/30/11)	
TOTAL NET DIRECT DEBT	20,573,000
Plus: Overlapping/Underlying Debt	22,012,313
TOTAL OVERALL NET DEBT	\$ 42,585,313

¹ Includes an arbitrator's stipulated judgment dated April 21, 2003 between the Town of Orange and the City of West Haven (the "City"). The judgment, in the amount of \$2,079,348, represents a 17 year amortization of the prorated costs for improvements to the City's sanitary sewer and treatment system.

Current Debt Ratios As of October 13, 2011 (Pro-Forma)

Population .1	13,956
Net Taxable Grand List (10/1/10) (70% of Estimated Full Value)	\$ 1,753,472,000
Estimated Full Value	\$ 2,504,960,000
Equalized Net Taxable Grand List (10/1/09) ²	\$ 2,388,947,380
Income per Capita (2000)	36,471

	Total Direct Debt	Total Net Direct Debt	Total Overall Net Debt
	\$20,573,000	\$20,573,000	\$42,585,313
Per Capita	\$1,474.13	\$1,474.13	\$3,051.40
Ratio to Net Taxable Grand List	1.17%	1.17%	2.43%
Ratio to Estimated Full Value	0.82%	0.82%	1.70%
Ratio to Equalized Net Taxable Grand List	0.86%	0.86%	1.78%
Debt per Capita to Income per Capita (2000)	4.04%	4.04%	8.37%

¹ U.S. Department of Commerce, Bureau of Census.

² The Town is responsible for 48.409%, percentage based on the share of the Regional School District Number No. 5's (the "District") costs allocated to the Town, or \$22,012,313 of the District's \$45,471,531 existing net debt as of October 13, 2011. (See "Overlapping and Underlying Indebtedness" herein).

² Office of Policy and Management, State of Connecticut

Statement of Debt Limitation As of October 13, 2011 (Pro Forma)

Total Tax Collections (including interest and lien for							40 4 44 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4
Received by the Treasurer for the year ended June 30), 201	0				\$	48,464,450
Reimbursement For Revenue Loss:							0-1
Tax relief for elderly						_	72,054
Base for Debt Limitation Computation	•••••					\$	48,536,504
		General					Unfunded
		Purpose	Schools	Sewers	Urban Renewal		Pension
Debt Limitation: 1							
2 1/4 times base	\$	109,207,134		\$ -	\$ -	\$	-
4 1 /2 times base		-	218,414,268	-	-		-
3 ₃ / ₄ times base		-	-	182,011,890	-		-
3 1 /4 times base		-	-	-	157,743,638		-
3 times base		-	-	-	-		145,609,512
Total Debt Limitation	\$	109,207,134	\$ 218,414,268	\$ 182,011,890	\$ 157,743,638	\$	145,609,512
Indebtedness:							
Bonds Payable	\$	9,596,000	\$ 3,229,000	$$423,000^2$	\$ -	\$	_
Mortgage Note		125,000	-	-	_		_
Bonds – This Issue		7,200,000	-	-	-		-
Debt Authorized But Unissued		-	_	_	_		_
Net Amity Regional School District Debt		_	22,012,313	_	_		_
Total Indebtedness	\$	16,921,000	\$ 25,241,313	\$ 423,000	\$ -	\$	-
Less:	Ψ	10,521,000	\$\ \(\begin{align*} 20,211,313 \end{align*}	Ţ 125,000	Ψ	Ψ	
Estimated Grants and Assessments Receivable			_		_		
Estimated of anti-s and Assessments Receivable	···-						

16,921,000

25,241,313

423,000

92,286,134 \$193,172,955 \$181,588,890 \$157,743,638 \$145,609,512

 $Source: Town\ of ficials.$

Capital Leases

The Town has no outstanding capital leases.

Total Net Indebtedness

OF OUTSTANDING INDEBTEDNESS

DEBT LIMITATION IN EXCESS

Overlapping and Underlying Indebtedness

Apart from the Town, the only political subdivision with power to issue debt or cause taxes to be levied on taxable property in the Town is the Amity Regional School District Number No. 5 (the "District"). The gross indebtedness of this political subdivision, as of the date of this official statement, is as follows:

Overlapping	Gross			Perce ntage	Applicable to		
Political	Outstanding	Grants	Net	Applicable	Town Net		
Subdivision	Indebtedness	Receivable	Indebtedness	To Town	Indebtedness		
Amity School District	\$ 46,175,000	\$ 703,469	\$ 45,471,531	48.409%	\$ 22,012,313		

¹ Under Connecticut General Statutes, Town debt cannot exceed seven times the debt limit base or \$339,3755,528.

² Includes an arbitrator's stipulated judgment dated April 21, 2003 between the Town of Orange and the City of West Haven (the "City"). The judgment, in the amount of \$2,079,348, represents a 17 year amortization of the prorated costs for improvements to the City's sanitary sewer and treatment system.

³ The Town is responsible for 48.409%, percentage based on the share of the Regional School District Number No. 5's (the "District") costs allocated to the Town, or \$22,012,313 of the District's \$45,471,531 existing net debt as of October 13, 2011. (See "Overlapping and Underlying Indebtedness" herein).

Legal Requirements for Approval of Borrowing

The Town has the power to incur indebtedness by issuing its bonds or notes as authorized by the Connecticut General Statutes subject to statutory debt limitations and the requirements of the Town Charter for the authorization of indebtedness.

Temporary Financing

When general obligation bonds have been authorized, bond anticipation notes may be issued maturing in not more than two years (CGS Sec. 7-378). Temporary notes may be renewed up to ten years from their original date of issue as long as all project grant payments are applied toward payment of project costs or temporary notes when they become due and payable, and the legislative body schedules principal reductions by the end of the third year and for each subsequent year during which such temporary notes remain outstanding, in an amount equal to a minimum of $1/20^{th}$ ($1/30^{th}$ for sewer projects) of the estimated net project cost (CGS Sec. 7-378a). The term of the bond issue is reduced by the amount of time temporary financing exceeds two years.

Temporary notes may be funded beyond ten years from the initial borrowing date if written commitment exists for State and/or Federal grants, for terms not to exceed six months until such time that the final grant payments are received (CGS Sec. 7-378b).

Temporary notes may also be issued for up to 15 years for certain capital projects associated with the operation of a waterworks system (CGS Sec. 7-244a) or a sewage system (CGS Sec. 7-264a). In the first year following the completion of the project(s), or in the sixth year following the original date of issue (whichever is sooner), and in each year thereafter, the notes must be reduced by 1/15th of the total amount of the notes issued by funds derived from sources of payment specified by statute. Temporary notes may be issued in one-year maturities for up to 15 years in anticipation of sewer assessments receivable, such notes to be reduced annually by the amount of assessments received during the preceding year (CGS Sec. 7-269a).

Authorized but Unissued Debt

			Amo	unt				Estima	ted
			Previo	ously		Authorized	&	Gran	ts
Project	Amo	unt Authorized	Finan	iced	This Issue	Unissued	1	Receiva	able 1
General Purpose	\$	7,200,000	\$	-	\$ 7,200,000	\$	_	\$	_

Principal Amount of Outstanding General Fund Debt Last Five Fiscal Years Ending June 30

Fiscal Year

Ending 6/30	2011	2010	2009	2008	2007
Short-Term Debt\$	- \$	-	\$ -	\$ -	\$ -
Long-Term Debt	14,793,000	16,948,128	18,955,628	20,135,500	17,288,000
Total\$	14,793,000 \$	16,948,128	\$ 18,955,628	\$ 20,135,500	\$ 17,288,000

Note: Numbers above to not include the Town's share of Amity School Distrct.

Ratios of Net Long-Term Debt to Valuation, Population, and Income

					Ratio of Net			Ratio of Net
Fiscal Year	Net		Net	Ratio of Net Long-Term Debt to	Long-Term Debt to Estimated		Net Long-Term	Long-Term Debt per Capita to
Ended 6/30	Assessed Value	Estimated Full Value	Long-Term Debt	Assessed Value	Full Value	Population ²	Debt per Capita	Per Capita Income ³
2010	\$1,751,240,900	\$2,501,772,714	\$41,785,048	2.39%	1.67%	13,956	\$2,994.06	8.83%
2000								
2009	1,735,333,209	2,479,047,441	43,982,770	2.53%	1.77%	13,772	3,193.64	9.42%
2009	1,735,333,209 1,574,579,200	2,479,047,441 2,249,398,857	43,982,770 47,394,114	2.53% 3.01%	1.77% 2.11%	13,772 13,781	3,193.64 3,439.09	9.42% 10.14%
			, ,				,	

¹Total debt less school building grants receivable. Includes Overlapping debt.

Ratios of Annual Long-Term General Fund Debt Service Expenditures To Total General Fund Expenditures

Fiscal Ended 6/30	Total Debt Service	Total General Fund Expenditures 1,2	Ratio of Debt Service To General Fund Expenditures (%)
2011	\$ 2,103,533	\$ 55,507,098	3.79%
2010	2,195,433	55,753,354	3.94%
2009	2,257,466	56,044,564	4.03%
2008	1,552,684	52,866,156	2.94%
2007	1,817,385	51,279,783	3.54%

¹ Presented on a GAAP basis (includes transfers out).

 $^{^2 {\}it State of Connecticut, Department of Public Health.}$

³ U.S. Department of Commerce, Bureau of Census, 2000: In come Per Capita: \$33,903.

² GAAP basis includes payments made by the State of Connecticut on behalf of Town of Orange teachers for the State Teachers' Retirement System.

V. Financial Administration

Accounting Policies

The Town's accounting policies are summarized in Note 1 "Summary of Significant Accounting Policies" in the Notes to Financial Statements.

Basis of Accounting

See Note 1 "Measurement Focus, Basis of Accounting and Financial Statement Presentation" in the Notes to Financial Statements (Appendix A).

Audit

Pursuant to the provisions as delineated in the Municipal Auditing Act (Chapter 111 of the Connecticut General Statutes), the Town is obligated to undergo an annual examination by an independent certified public accountant. The firm of Seward and Monde, North Haven, Connecticut, is the auditors, and is required to conduct an examination under the guidelines issued by the State of Connecticut, Office of Policy & Management, who receive a copy of said audit report when completed.

The most recent annual audit covers the fiscal year ended June 30, 2010, a portion of which is included in this document and made a part hereof as Appendix A. Included in Appendix A are Independent Auditor's Report, Management's Discussion and Analysis, the Town's Basic Financial Statements and the Notes to the Financial Statements, together with the report of the independent auditor as prepared by Seward and Monde, Independent Certified Public Accountants. The information contained in "Appendix A" is not the whole audit report. A full report is available from the Director of Finance and Administration, Town of Orange, upon request.

Budgetary Procedures

The process of compiling the annual budget begins in December when guidelines are provided to individual boards and commissions. Budget requests are submitted in early February and a series of meetings are held with representatives of key agencies reviewing them. Sources of revenue other than property taxes are also analyzed. The Board of Finance makes preliminary budget determinations in late March. They are presented at the Public Hearing in April for discussion and comment by residents. The Board of Finance then makes any adjustments it considers appropriate and approves a final budget plan which is presented at the Town Meeting in May. The Board of Finance also represents the Town in budget discussions for the Amity Regional School District Number 5.

Employee Pension Systems

The Town has two contributory defined benefit pension plans, the Town of Orange Municipal Plan and the Town of Orange Police Plan, covering substantially all of its employees except certified teachers, who are covered by the State of Connecticut Teachers' Retirement Fund. Both Town plans are funded under group annuity contracts with the Connecticut General Life Insurance Company. The Town contributes annually to fund each plan, which includes amortization of past service costs over 20 years from the effective date. It is the policy of the Town to have annual actuarial valuations. Based upon a January 1, 2009 actuarial valuations, the actuarial value of assets and actuarial accrued liabilities for the Town plans were as follows:

Schedule of Funding Progress

							Actuarial Value of Assets as a			Unfunded Actuarial Accrued Liability as
	Actuarial Value of Plan Assets		Actuarial Accrued Liability			Jnfunded Actuarial Liability	Percentage of Actuarial Accrued Liability	Annuall Covered Payroll		Percentage of Annual Covered Payroll
Labor Group 1		(a)		(b)		(c)	(a)/(b)		(d)	(c) / (d)
Town/BOE	\$	9,007,751	\$	9,827,482	\$	819,731	91.7%	\$	954,405	85.9%
Police		14,246,755		18,207,883		3,961,128	78.2%		1,260,560	314.2%
Total	\$	23,254,506	\$	28,035,365	\$	4,780,859	169.9%	\$	2,214,965	400.1%

¹ Computed on actuarial basis dated January 1, 2009. Copies of the actuarial reports are avail able upon request from the Town's Director of Finance.

Schedule of Employer Contributions

Fiscal Year	Actuarial Required Contribution	Actual Contribution	Percentage Contributed
2011	\$457,397.00	\$457,697.00	100%
2010	304,721.00	304,721.00	100%
2009	304,721.00	304,721.00	100%
2008	702,074.00	702,074.00	100%
2007	695,806.00	695,806.00	100%

Source: Town Officials

For additional information, see Appendix A - Financial Statements, Note 7.

Other Post Employment Benefits

The Town provides post-retirement medical and dental benefits to eligible retirees and their spouses through a single-employer, contributory, defined benefit OPEB plan. Benefit provisions are established through negotiations between the Town and the various unions representing the employees. The OPEB plan provides medical and dental coverage to eligible retirees and their spouse. A bi-annual actuarial valuation is made to determine whether the contributions are sufficient to meet the plan obligations. The latest actuarial valuation was made July 1, 2008. The OPEB plan does not issue a separate, stand-alone, financial report.

From an accrual accounting perspective, the cost of post-employment healthcare benefits, like the cost of pension benefits, generally should be associated with the periods in which the cost occurs, rather than in the future year when it will be paid. In adopting GASB Statement No. 45 during the year ended June 30, 2009, the Town recognizes the cost of post-employment healthcare in the year when the employee services are received, reports the accumulated liability from prior years, and provides information useful in assessing potential demands on the Town's cash flows. Recognition of the liability accumulated from prior years will be phased in over 30 years, commencing with the 2009 liability.

The contribution requirement of plan members and the Town are established and may be amended by the Town. The Town currently contributes enough money to the plan to satisfy the current obligations on a pay-as-you go basis.

As of July 1, 2008, membership in the plan consisted of 293 active members and 51 retirees and dependents for a total of 344 members. The Town's annual OPEB cost (expense) is calculated based on the ARC, an amount actuarially determined in accordance within the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if it were paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The actuarial accrued liability as of July 1, 2008 is estimated to be \$8,210,400. The Town's contributions represent payments made for premiums for insured individuals.

For additional information, see Appendix A - Financial Statements, Note 7.

Investment Policies and Procedures

Under the Town Charter and under Connecticut General Statutes Section 7-400, 7-401 and 7-402, the Town may invest in certificate of deposits, municipal notes, bonds, obligations of the United States of America, including joint and several obligations of the Federal Home Loan Mortgage Association, the Federal Savings and Loan Insurance Corporation, obligations of the United States Postal Service, all the federal home loan banks, all federal land banks, the Tennessee Valley Authority, or any other agency of the United States government, mutual funds and money market mutual funds.

The Town's investment practices have been to invest in certificates of deposit, repurchase agreements, U. S. Treasury bonds, bills and notes, demand accounts, the State of Connecticut Short Term Investment Fund ("STIF"), MBIA Class Investment Fund and the State Tax-Exempt Proceeds Fund.

Assessment Practices

The maintenance of an equitable tax base by locating and appraising all real and personal property within the Town for inclusion on the Grand List is the responsibility of the Assessor's Office. The Grand List represents the total assessed values for all taxable and tax exempt real estate, taxable personal property, and motor vehicles located within the Town as of October 1. Assessments are computed at seventy percent (70%) of the market value at the time of last revaluation. Grand List information is used by municipalities to set the mill rate which in turn becomes the basis for the Towns' annual tax levy.

Section 12-62 et. seq. of the Connecticut General Statutes govern real property assessments and establish the revaluation cycle for Connecticut municipalities of a revaluation every five years and, generally, a physical inspection every

ten years. Section 12-62 also imposes a penalty on municipalities that fail to effect revaluations as required, with certain exceptions. The statute permits the phase-in of a real property assessment increase resulting from a revaluation over a period of up to five years.

The Town of Orange last completed a statistical revaluation of its real property effective October 1, 2006. The revaluation will be phased-in over a 5 year period at 20% per annum beginning fiscal year 2007-08 and ending fiscal year 2011-12. The October 1, 2006 Grand List figures shown herein reflect the adjusted assessments resulting from the first year of the five-year phase-in. Beginning fiscal year 2009-10 the Town approved the implementation of Public Act 09-60 which allows for a municipality to revert the third year of phase-in to the second year of a phase-in for real property only, while the motor vehicle and personal property sections of the October 1, 2010 grand list remain unaffected by the public act. Pursuant to Public Act 09-60, the second year phase-in for real property assessments will stay in effect until the next revaluation dated October 1, 2011.

Any property owner may seek to appeal its assessment by filing a written appeal to a Town's Board of Assessment Appeals. The Board of Assessment Appeals elects to hear such appeals and determines whether adjustments to the Assessor's list relating to assessments under appeal are warranted. Under Connecticut law, taxpayers who are dissatisfied with a decision by a Town's Board of Assessment Appeals may appeal the decision to the Connecticut Superior Court.

When a new structure or modification to an existing structure is undertaken, a municipality's Assessor's Office receives a copy of the permit issued by the Building Inspector. A physical appraisal is then completed and the structure classified and priced from a schedule developed as of the revaluation. Property depreciation and obsolescence factors are also considered when arriving at an equitable value.

Motor vehicle lists are furnished to municipalities by the State of Connecticut Department of Motor Vehicles and appraisals of motor vehicles are accomplished in accordance with an automobile price schedule developed by the Connecticut Association of Assessing Officials and as recommended by the State Office of Policy and Management. Section 12-71b of The Connecticut General Statutes provides that motor vehicles which are registered with the Commissioner of Motor Vehicles after the October 1 assessment date are subject to property tax as follows: 1) vehicles registered subsequent to November 1 but prior to the following August 1, are subject to a prorated tax based on the period of time from the date of registration until the following October 1; 2) vehicles purchased in August and September are not taxed until the next October 1 Grand List. With respect to replacement vehicles (as compared to additional vehicles) Section 12-71b provides for similar prorating of taxes on the new vehicle and a credit with respect to taxes due on the replaced vehicle during the assessment year.

All commercial personal property (furniture, fixtures, equipment, machinery and leased equipment) is assessed annually. An assessor's check and audit is completed periodically. Assessments for both personal property and motor vehicles are computed at seventy percent (70%) of present market value.

Section 12-124a of the Connecticut General Statutes permits a municipality, upon approval by its legislative body, to abate property taxes on owner-occupied residences to the extent that the taxes exceed eight percent of the owner's total income, from any source, adjusted for self-employed persons to reflect expenses allowed in determining adjusted gross income. The owner must agree to pay the amount of taxes abated with interest at 6% per annum, or at such rate approved by the legislative body, at such time that the residence is sold or transferred or on the death of the last surviving owner. A lien for such amounts is recorded in the land records but does not take precedence over any mortgage recorded before the lien.

Public Act 06-176 permits a municipality upon approval by its legislative body to freeze the property taxes due for certain low-income elderly residents. Any municipality providing such property tax relief may place a lien upon such property in the amount of total tax relief granted plus interest.

Tax Collection Procedure

Taxes for the fiscal year are paid on the grand list of the prior October 1, and are due July 1, payable in two installments, one half on July 1 and one half on January 1. Payments not received by August 1 and February 1 become delinquent.

According to the provisions of Public Act No. 81-44, effective July 1, 1981, and applicable to property taxes due on or after said date, delinquent property taxes were subject to interest at the rate of 1.25% per month. Public Act No. 82-141, effective July 1, 1982, changes the interest rate to 1.5% per month for all delinquent property taxes.

Property Tax Levies and Collections

Uncollected

Grand List as of 10/1	Fiscal Year Ended 6/30			Adjusted Mill Annual Levy Rate (000's)		nnual Levy	Percent of Annual Levy Collected at End of Fiscal Year	Percent of Annual Levy Uncollected at End of Fiscal Year	Percent of Annual Levy Uncollected as of 6/30/11	
2009	2011	\$	1,755,214	29.30	\$	50,971	99.1%	0.9%	\$	458,702
2008	2010		1,751,241	26.10		49,089	98.9%	0.9%		541,242
2007	2009		1,735,333	27.94		48,483	99.2%	0.8%		398,332
2006	2008		1,574,579	29.90		47,247	99.3%	0.7%		310,152
2005	2007		1,440,493	31.90		46,020	99.3%	0.7%		315,351
2004	2006		1,411,970	31.90		45,111	99.5%	0.5%		210,260
2003	2005		1,376,778	31.20		43,019	99.7%	0.3%		224,291
2002	2004		1,366,475	29.50		40,294	99.8%	0.2%		170,597
2001	2003		1,345,855	28.00		37,666	99.6%	0.4%		342,700
2000	2002		1,322,109	26.932	2	35,339	99.4%	0.6%		221,613

¹ The Town of Orange's latest revaluation was effective October 1, 2006 and their next scheduled revaluation is expected to be October 1, 2011. Beginning fiscal year 2009-10 the Town approved the implementation of Public Act 09-60 which allows for a municipality to revert the third year of phase-in to the second year of a phase-in for real property only. Please see "Assessment Practices" herein for more information.

Comparative Assessed Valuations

Grand List as of 10/1	Real Property	Personal Property	Motor Vehicle	GrossTaxable Grand List (000's)	Less Exemtions (000's)	Net Taxable Grand List (000's)	Percent Change
2010	90.4%	4.3%	5.3%	\$2,186,194	\$432,722	\$1,753,472	-0.1%
2009	90.4%	4.5%	5.2%	2,190,165	434,950	1,755,214	0.2%
2008	90.3%	4.5%	5.2%	2,184,340	433,099	1,751,241	0.9%
2007	90.7%	3.8%	5.5%	2,168,085	432,752	1,735,333	10.2%
2006^{-1}	91.5%	3.1%	5.3%	2,145,247	570,668	1,574,579	9.3%
2005	87.5%	4.6%	7.9%	1,455,488	14,995	1,440,493	2.0%
2004	87.6%	4.7%	7.7%	1,426,022	14,052	1,411,970	2.6%
2003	88.2%	4.6%	7.2%	1,388,567	11,790	1,376,778	0.8%
2002	87.6%	5.0%	7.4%	1,384,570	18,095	1,366,475	1.5%
2001	87.4%	5.3%	7.3%	1,364,893	19,038	1,345,855	

¹ The Town of Orange's latest revaluation was effective October 1, 2006 and their next scheduled revaluation is expected to be October 1, 2011. Beginning fiscal year 2009-10 the Town approved the implementation of Public Act 09-60 which allows for a municipality to revert the third year of phase-in to the second year of a phase-in for real property only. Please see "Assessment Practices" herein for more information.

Source: Tax Assessor, Town of Orange.

² Reflects the addition of a special tax appropriation of 0.93 on the tax rate and \$1,175,827 of additional tax levy due to RSD #5 operating deficit. Source: Collector of Revenue, Town of Orange.

Residential Real Property - Breakdown

The following table sets forth the Real Property portion of the Town's taxable grand lists by component, for the period October 1, 2001 through October 1, 2010.

(In thousands)

Grand List as of 10/1	Residential Real Property		Commercial Property		Industrial Property		Other Property		Total Real Property
2010	\$	1,494,217	\$	357,707	\$	82,877	\$	41,504	\$ 1,976,305
2009		1,488,308		353,881		84,030		52,687	1,978,905
2008		1,485,486		357,510		86,691		42,117	1,971,803
2007		1,478,395		355,868		87,011		44,383	1,965,657
2006		1,470,244		357,327		87,901		48,494	1,963,966
2005		883,998		285,366		69,506		35,354	1,274,224
2004		876,240		286,008		72,037		15,247	1,249,532
2003		867,443		265,435		72,620		19,284	1,224,782
2002		850,749		267,769		74,513		19,336	1,212,366
2001		838,601		256,695		85,768		11,588	1,192,652

Source: Tax Assessor, Town of Orange.

Exempt Property

Public	Assessed Value 10/1/10 1
State of Connecticut	\$3,491,800
Town of Orange	. 98,796,200
South Central Connecticut Regional Water Authority ²	1,682,200
Sub-Total Public	103,970,200
Private	
Federal	9,045,100
Volunteer Fire	. 0
Scientific	. 0
Educational	2,215,600
Historical	1,350,700
Charitable	2,156,000
Cemeteries	2,089,700
Churches	28,320,300
Hospitals and Sanitariums	. 0
Private College	0
Sub-Total Private	45,177,400
Total Exempt	\$149,147,600
Percent Compared to Net Taxable Grand List	8.51%

¹ Based on a Net Taxable Grand List for October 1, 2010 of \$1,753,472,000. Source: Tax Assessor, Town of Orange.

Ten Largest Taxpayers

The following table sets forth the ten largest taxpayers in the Town of Orange per the grand list dated October 1:

T 1	Natura of Business	•	Percent of Net Taxable
Taxpayer ¹	Nature of Business	 Assessment	Grand List ²
Connecticut Light & Power Co.	Electric Company	\$ 29,800,450	1.70%
Wu/LH, LLC c/o Lighthouse Real Estate Ventures Inc	Real Estate	22,369,400	1.28%
United Illuminating	Education, Research	16,144,170	0.92%
Orange Plaza LLC	Retail	15,448,800	0.88%
Behringer harvard orange LLC	Apartments	15,278,680	0.87%
Inland Western 440 Boston Post Road	Retail	15,211,170	0.87%
Southern Connecticut Gas Co.	Public Utility	10,656,990	0.61%
R & F Orange LLC	Retail	10,394,250	0.59%
Orange Improvement Partnership	Retail	9,681,100	0.55%
Targetl	Retail	9,472,900	0.54%
Total		\$ 154,457,910	8.81%

¹ The South Central Connecticut Regional Water Authority has been removed from the taxable Grand List. The Town anticipates receiving payments in lieu of taxes in the estimated amount of \$215,000 for fiscal year 2011-12.

Source: Tax Assessor, Town of Orange.

Revenues

The Town derives its revenues from a direct tax levy on property, State and federal aid, various fees and charges, and certain miscellaneous sources. Town revenues are summarized for fiscal years ended 2007-2010 in "Statements of Revenues, Expenditures and Changes in Fund Balance - General Fund" herein. The prior year's appropriated surplus is also available to support current operating expenditures.

Intergovernmental Revenues

Fiscal Year	General Fund	Intergovernmental	Intergovernmental Revenues As a % of General Fund
riscai teat	Revenues	Revenues	Revenues
20121	\$ 56,486,995	5 \$ 1,902,900	3.37%
20112	55,370,784	1,889,900	3.41%
2010	54,201,378	3,132,553	5.78%
2009	53,762,188	3,608,336	6.71%
2008	52,437,080	3,010,451	5.74%
2007	51,265,210	3,071,146	5.99%
2006	50,964,284	3,485,799	6.84%
2005	46,770,073	3 2,180,485	4.66%
2004	44,629,564	2,463,457	5.52%
2003	41,649,906	5 2,422,323	5.82%

¹ Adopted Budget. Subject to audit.

Source: Annual audited financial statement & Town Officials.

² Based on the October 1, 2010 Net Taxable Grand List in the Amount of \$1,753,472,000.

² Estimated actual. Subject to audit.

³ Excludes one-time pass-through state funding for the teachers' retirement system pension liability in the amount of \$5,977,053 an increase of approximately \$4,973,171.

Comparative Balance Sheets - General Fund

	Actual 6/30/2010	-	Actual /30/2009	6	Actual /30/2008	-	Actual /30/2007	Actual /30/2006
Assets:								
Cash and cash equivalents	\$ 5,825,269	\$	3,032,314	\$	2,677,889	\$	5,480,883	\$ 8,625,723
Net taxes receivable	608,880		476,869		368,918		349,633	239,339
Other receivables	414,470		-		-		-	233,094
Due from other funds	1,527,842		1,157,314		865,953		3,062,898	1,222,210
Investments	677,938		5,662,280		8,224,387		2,816,334	1,105,204
Other	13,400		32,603		32,603		32,603	<u>-</u>
Total Assets	\$ 9,067,799	\$ 1	10,361,380	\$	12,169,750	\$ 1	11,742,351	\$ 11,425,570
Liabilities:								
Accounts Payable	\$ 571,366	\$	605,723	\$	1,078,918	\$	863,993	\$ 1,044,284
Deferred Revenue	495,612		360,875		288,124		291,753	184,108
Total Liabilities	\$ 1,066,978	\$	966,598	\$	1,367,042	\$	1,155,746	\$ 1,228,392
Fund Balance								
Reserve for encumbrances	\$ 613,333	\$	1,160,964	\$	1,474,021	\$	1,064,378	\$ 1,594,787
Expenditures	\$ _		975,000		810,000		410,000	410,000
Unde signated	7,387,488		7,258,818		8,518,687		9,112,227	8,192,391
Total Fund Balance	8,000,821	\$	9,394,782	\$	10,802,708	\$.	10,586,605	\$ 10,197,178
Total Liabilities and Fund Balance	\$ 9,067,799	\$ 1	10,361,380	\$	12,169,750	\$	11,742,351	\$ 11,425,570

General Fund Revenues and Expenditures Three Year Summary of Audited Revenues and Expenditures (GAAP Basis), and Estimated Actual and Current Budget (Budgetary Basis)

	Adopted Budget	Est. Actual			
Revenues:	2012 ¹	2011 ¹	Actual 2010	Actual 2009	Actual 2008
Property Taxes	\$ 52,373,679	\$ 51,077,350	\$ 49,167,562	\$ 48,315,036	\$ 47,192,164
Interest and lien fees	175,000	192,500	178,060	160,507	146,694
Licenses, permits, fees and fines	730,625	677,800	1,006,251	663,644	771,938
Intergovernmental	1,902,900	1,889,900	3,132,553	3,608,336	3,010,451
Program Revenue	201,050	561,300	122,247	116,841	138,628
Investment Income	118,189	168,300	114,707	310,078	841,554
Charges for facilities and services	111,900	125,700	17,792	34,813	37,631
Miscellaneous	873,652	677,934	462,206	552,933	298,020
Total Revenues	56,486,995	55,370,784	54,201,378	53,762,188	52,437,080
Expenditures:					
Current:					
General government	1,785,503	1,971,194	1,689,623	1,802,768	1,789,250
Public safety	5,138,439	5,332,910	4,694,926	4,515,428	4,402,052
Public works and sanitation	2,940,275	3,076,872	2,935,759	3,209,554	3,228,964
Culture and recreation	1,278,998	1,284,603	1,184,956	1,300,364	1,330,948
Health and welfare	890,730	826,498	891,007	1,205,921	1,236,933
Employee benefits	4,192,139	4,029,877	3,845,772	3,486,098	3,872,029
Education (Town & Amity Share)	37,565,936	36,441,064	37,809,305	36,937,748	34,744,461
Other	_	440,547	257,080	329,136	337,489
Debt service	2,022,813	2,103,533	2,195,433	2,257,466	1,552,684
Capital outlays	672,162	-	249,493	1,000,081	316,346
Total Expenditures	56,486,995	55,507,098	55,753,354	56,044,564	52,811,156
Excess (deficiency) of revenues over					
expenditures	-	(136,314)	(1,551,976)	(2,282,376)	(374,076)
Other financing sources (uses):					
Refunding Bond Proceeds	-	-	10,395,000	-	-
Bond Premiums/Accrued Interest	-	-	701,706	-	-
Payment to Refunded Bond Escrow	-	-	(11,023,691)	-	-
Transfer in	-	-	85,000	874,450	645,179
Transfer out	-	-	-	-	(55,000)
Net other financing sources (uses)	-	-	158,015	874,450	590,179
Extraordinary Item:					
State teachers' on-behalf payments	-	-	-	-	(4,973,171)
State teachers' on-behalf revenue	-	-	-	-	4,973,171
Total Extraordinary Item	-	-	-	-	-
Excess (deficiency) of revenues and other					
sources over expenditures and other uses	-	(136,314)	(1,393,961)	(1,407,926)	216,103
Fund Balance, July 1	N/A	8,000,821	9,394,782	10,802,708	10,586,605
Fund Balance, June 30	N/A	\$ 7,864,507	\$ 8,000,821	\$ 9,394,782	\$ 10,802,708
On any time December	27/1	A 55.050 50:	ф. 54 001.050	ф. 50.7.53.1 66	ф. 50. 105 000
Operating Revenues	N/A	\$ 55,370,784	\$ 54,201,378	\$ 53,762,188	\$ 52,437,080
Fund Balance as % of General Fund Revenues	N/A	14.2%	14.8%	17.5%	20.6%

¹ Subject to audit.

VI. Legal and Other Information

Litigation

The Town of Orange, its officers, employees, boards and commissions are named defendants in a number of lawsuits, tax appeals, administrative proceedings and other miscellaneous claims. It is the Town Attorney's opinion that such pending litigation will not be finally determined, individually or in the aggregate, so as to result in final judgments against the Town which would have a material adverse affect on the Town's financial position.

Legal Matters

Joseph Fasi LLC, Hartford, Connecticut is serving as bond counsel with respect to the authorization and issuance of the Bonds and will render its approving opinion in substantially the form included in this Official Statement as Appendix B.

Transcript and Closing Documents

Upon delivery of the Bonds, the original purchaser will be furnished with the following:

- 1. A Signature and No Litigation Certificate stating that at the time of delivery no litigation is pending or threatened affecting the validity of the Bonds or the levy or collection of taxes to pay them.
- 2. A Certificate on behalf of the Town, signed by the First Selectman and Director of Finance, which will be dated the date of delivery and attached to a confirmed copy of the Official Statement, and which will certify, to the best of said officials' knowledge and belief, that at the time bids on the Bonds were accepted the description and statements in the Official Statement relating to the Town and its finances were true and correct in all material respects and did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in light of the circumstances under which they were made, not misleading, and that there has been no material adverse change in the financial condition of the Town from that set forth in or contemplated by the Official Statement.
- 3. A receipt for the purchase price of the Bonds.
- 4. The approving opinion of Joseph Fasi LLC, of Hartford, Connecticut substantially in the form of Appendix B attached hereto.
- 5. An executed Continuing Disclosure Agreement for the Bonds substantially in the form of Appendix C attached hereto.
- 6. The Town of Orange, Connecticut has prepared an Official Statement for this Bond Issue which is dated September 21, 2011. The Town deems such Official Statement final as of its date for purposes of SEC Rule 15c2-12 (b) (5), but it is subject to revision or amendment. The Town will provide to the winning bidder of the Bonds 100 copies of the Official Statement prepared at the Town's expense and delivered not later than seven business days after the bid opening.

Additional copies may be obtained by the winning bidder at its own expense by arrangement with the printer. A transcript of the proceedings taken by the Town in authorizing the Bonds will be kept on file at the offices of U.S. Bank National Association, Corporate Trust Services, Goodwin Square, 225 Asylum Street, 23rd Floor, Hartford, Connecticut and will be available for examination upon reasonable request.

Concluding Statement

This Official Statement is not to be construed as a contract or agreement between the Town and the purchaser or holders of any of the Bonds. Any statements made in this Official Statement involving matters of opinion or estimates are not intended to be representations of fact, and no representation is made that any of such opinion or estimate will be realized.

No representation is made that past experience, as might be shown by financial or other information herein, will necessarily continue or be repeated in the future. Neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the Town since the date

hereof. References to statutes, charters, or other laws herein may not be complete and such provisions of law are subject to repeal or amendment.

This Official Statement has been duly prepared and delivered by the Town, and executed for and on behalf of the Town of Orange by the following officials:

TOWN OF ORANGE, CONNECTICUT

JAMES M. ZEOLI
First Selectman
SALVATORE A. DECOLA
Director of Finance

September ___, 2011



Appendix A

2010 General Purpose Financial Statements

The following includes excerpts from the Comprehensive Annual Financial Report of the Town of Orange, Connecticut for the fiscal year ended June 30, 2010. The supplemental data which was a part of that report has not been reproduced herein. A copy of the complete report is available upon request from Matthew A. Spoerndle, Managing Director, Phoenix Advisors LLC, 53 River Street, Suite 3, Milford, Connecticut 06460. Telephone (203) 878-4945.



SEWARD AND MONDE

CERTIFIED PUBLIC ACCOUNTANTS
296 STATE STREET
NORTH HAVEN, CONNECTICUT 06473-2165
(203) 248-9341
FAX (203) 248-5813

INDEPENDENT AUDITORS' REPORT

To the Honorable Members of the Board of Finance Town of Orange Orange, Connecticut

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Orange, Connecticut (the Town) as of and for the year ended June 30, 2010, which collectively comprise the Town's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Town's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Town of Orange, Connecticut, as of June 30, 2010, and the respective changes in financial position, and cash flows, where applicable, thereof for the year then ended, in conformity with U.S. generally accepted accounting principles and the respective budgetary comparison for the General Fund.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 13, 2010 on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

U.S. generally accepted accounting principles require that the Management's Discussion and Analysis and the Schedules of Funding Progress and Employer Contributions on pages 3 through 13 and 61 through 62 be presented to supplement the basic financial statements. Such information, although not a required part of the basic financial statements, is required by the Government Accounting Standards Board, who considered it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during out audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Orange, Connecticut's financial statements as a whole. The other supplementary information is presented for purposes of additional analysis and is not a required part of the financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit *Organizations* is also not a required part of the financial statements. The other supplementary information and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the information is fairly stated in all material respects in relation to the financial statements taken as a whole.

Seward and Monde

North Haven, Connecticut December 13, 2010

Town of Orange, Connecticut Management's Discussion and Analysis June 30, 2010

Management of the Town of Orange, Connecticut (the "Town") offers readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2010.

Management's discussion and analysis is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the Town's financial activity, (c) identify changes in the Town's financial position (its ability to address the next and subsequent year challenges), (d) identify any material deviations from the financial plan (approved budget) and (e) identify individual fund issues or concerns.

FINANCIAL HIGHLIGHTS

On a government-wide basis, the assets of the Town exceeded its liabilities at the close of the most recent fiscal year by \$41,201,808 (net assets). Of this amount \$13,329,871 represents unrestricted net assets, which may be used to meet the Town's ongoing obligations. On a government-wide basis, the Town's total net assets decreased \$920,335. At the close of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$9,572,777 reflecting a decrease of \$1,041,366 in comparison with the prior year.

As of June 30, 2010, the unreserved, undesignated fund balance for the general fund (the main operating fund of the Town) was \$7,387,488 or approximately 13.3% of general fund expenditures. This balance is available for spending at the government's discretion. At the close of the current fiscal year, the Town's business-type activities reported net asset balances of \$7,031,580 for the Water Pollution Control Authority (WPCA) and \$2,089,550 for the Congregate Elderly Housing (Silverbrook Estates), a combined increase of \$489,281. The Town's governmental bonded debt decreased by \$1,370,000 during the current fiscal year due to scheduled principal payments. The Town also defeased \$10,830,000 in bonded debt with the issuance of \$10,395,000 in general obligation refunding bonds. This advance refunding will reduce total debt service payments by \$550,132 over the next fifteen years.

OVERVIEW OF THE FINANCIAL STATEMENTS

The financial statements' focus is on both the Town as a whole (government-wide) and on the major individual funds. Both perspectives (government-wide and major fund) allow the user/reader to address relevant questions, broaden a basis for comparison and enhance the Town's accountability.

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements. The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a corporate-like manner.

The *statement of net assets* presents information on all of the Town's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The government activities of the Town include general government, public safety, public works and sanitation, culture and recreation, health and welfare, and education. The business-type activities of the Town include the Water Pollution Control Authority and Congregate Elderly Housing.

The government-wide financial statements include only the Town itself. There are no legally separate component units, only the primary government. The Town is a single entity.

The government-wide financial statements can be found on pages 14-15 of this report.

Fund Financial Statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Town's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented by governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental fund balance sheet and the

governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town of Orange maintains thirty-six (36) individual governmental funds. Information is presented in separate columns in the Governmental Fund Balance Sheet and in the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances for the following funds: The General Fund, Education Grants, Cafeteria, and Recreation Self Support Funds are considered major funds. Data from the twenty-nine (29) Non-Major Governmental Special Revenue Funds are provided in the form of combining schedules, as are two (2) Non-Major Governmental Capital Project Funds and the one (1) Non-Major Permanent Fund. The Individual fund data for each of these non-major governmental funds is provided in the form of combining schedules for the Special Revenue Funds, the Capital Projects Funds, and the Permanent Fund (pages 63-72).

The basic governmental fund financial statements can be found on pages 16-19 of this report.

Proprietary Funds. When the Town charges customers for the services it provides, whether to outside customers or to other units of the Town, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the statement of net assets and the statement of activities. In fact, the Town's enterprise funds (components of proprietary funds) are the same as the business-type activities reported in the government-wide statements, but provide more detail and additional information, such as cash flows, for proprietary funds. The Town's internal service fund (the other component of proprietary funds) is used to report the activities of the Self-Insured Health Insurance Fund and the Property Insurance Fund.

The Town of Orange maintains two (2) individual proprietary funds and two (2) internal service funds. Information is presented in separate columns in the Proprietary Funds Statement of Net Assets, in the Proprietary Funds Statement of Revenues, Expenses, and Changes in Net Assets, and the Proprietary Funds Statement of Cash Flows for the following funds: The Water Pollution Control Authority Fund and Congregate Elderly Housing Fund which are considered major funds.

Financial statements for the proprietary funds can be found on pages 21-23 of this report.

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. The Town is responsible for other assets that, because of a trust arrangement, can be used only for the trust beneficiaries. The Town is the trustee, or fiduciary, for three employees' pension plans. It is also responsible for other assets that, because of a trust arrangement can be used only for the trust beneficiaries. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to provide services to the Town's constituency.

The Town of Orange has four (4) Fiduciary Funds: 3 (three) Pension Trust Funds - the Orange Police Pension Trust Fund, the Orange Town Pension Trust Fund and the Orange Defined Contribution Pension Trust Fund and one (1) Agency Funds: the Performance Bonds Fund.

Financial statements for the fiduciary funds can be found on pages 24-25 of this report with more detailed information in the notes to the financial statements on pages 46-52 and in the required supplementary information on page 61.

Notes to the Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 26-60 of this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the Town, assets exceed liabilities by \$41,201,808 at the close of the fiscal year ended June 30, 2010. The Town's overall financial position and operations are summarized as follows based on the information included in the government-wide financial statements (see pages 14 and 15)

Table 1 - Condensed statement of Net Assets (in thousands)

	June 30, 2010				June 30, 2009				
			Business-		Business-				
	Gove	rnmental	Type		Gov	ernmental	Type		
	Act	tivities	Activities	Total	A	ctivities	Activities	Total	
Current and Other Assets	\$	13,543	\$ 2,839	\$ 16,382	\$	8,700	\$ 2,216	\$ 10,916	
Capital Assets		38,424	5,475	43,899		39,939	5,760	45,699	
Noncurrent Assets		710	1,830	2,540		5,694	1,824	7,518	
Total Assets		52,677	10,144	62,821		54,333	9,800	64,133	
		•							
Current Liabilities		3,140	217	3,357		2,873	413	3,286	
Noncurrent Liabilities		17,456	806	18,262		17,970	755	18,725	
Total Liabilities		20,596	1,023	21,619		20,843	1,168	22,011	
Net Assets:									
Invested in Capital Assets	ò.,								
net of related debt	•	22,360	5,475	27,835		21,944	5,760	27,704	
Restricted		38	_	. 38		35	-	35	
Unrestricted		9,683	3,646	13,329		11,511	2,872	14,383	
Total Net Assets	\$	32,081	\$ 9,121	\$ 41,202	\$	33,490	\$ 8,632	\$ 42,122	

By far the largest portion of the Town's net assets reflects its investment in capital assets (e.g., land, buildings and improvements, infrastructure, machinery and equipment, and vehicles), less any related debt used to acquire those assets that are still outstanding for both governmental and business-type activities. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

Normal Impacts

There are six basic (normal) transactions that will affect the comparability of the Statement of Net Assets summary presentation.

Net Results of Activities - which will impact (increase/decrease) current assets and unrestricted net assets.

Borrowing for Capital - which will increase current assets and long-term debt.

Spending Borrowed Proceeds on New Capital - which will reduce current assets and increase capital assets. There is a second impact, an increase in invested in capital assets and an increase in related net debt which will not change the invested in capital assets, net of related debt.

Spending of Non-borrowed Current Assets on New Capital - which will (a) reduce current assets and increase capital assets and (b) will reduce unrestricted net assets and increase invested in capital assets, net of related debt.

Principal Payment on Debt - which will (a) reduce current assets and reduce long-term debt and (b) reduce unrestricted net assets and increase invested in capital assets, net of related debt.

Reduction of Capital Assets through Depreciation - which will reduce capital assets and invested in capital assets, net of related debt.

Table 2 - Statement of Activities (in thousands)

	June 30, 2010			June 30, 2009						
	Business-		Business-							
		ernmental		Гуре			ernmental		Туре	
_	Ac	tivities	_Ac	tivities	Total	Ac	tivities	Ac	tivities	Total
Revenues										
Program revenues		4 505		000	h = 404		4.004		004	
Charges for services	\$	4,585	\$	896	\$ 5,481	\$	4,294	\$	931	\$ 5,225
Operating grants and contributions		3,251		375	3,626		3,260		291	3,551
Capital grants and contributions		62		740	802		293		-	293
General Revenues										
Property Taxes		49,600		-	49,600		48,668		-	48,668
Grants and contributions not										
restricted to specific programs		343		-	343		316		-	316
Unrestricted investment earnings		120		6	126		317		27	344
Miscellaneous		20		6	26		137		4	141
Total Revenues		57,981		2,023	60,004		57,285		1,253	58,538
Expenses										
General government		1,832		-	1,832		1,929		-	1,929
Public safety		5,085		-	5,085		4,716		-	4,716
Public works and sanitation		3,136		-	3,136		3,719		-	3,719
Culture and recreation		2,518		-	2,518		2,283		-	2,283
Health and welfare		1,612		-	1,612		1,547		-	1,547
Education		•			,		•			,
Orange Board of Education		20,947		-	20,9 4 7		20,780		-	20,780
Amity Regional School District		18,956		-	18,956		17,813		-	17,813
Sewer		_		665	665				721	721
Elderly Housing		-		869	869		-		823	823
Other		4,790		-	4,790		3,682		-	3,682
Interest on long-term debt		515			515_		675		-	675
Total Expenses		59,391		1,534	60,925		57,144		1,544	58,688
Change in Net Assets	(1,410)		489	(921)		141	(291)	(150)
Net Assets, Beginning		33,490		8,632	42,122		33,349		8,923	42,272
Net Assets, Ending	\$	32,080	\$	9,121	\$ 41,201	\$	33,490	\$	8,632	\$ 42,122

The Town's net assets decreased by \$920,335 during the fiscal year, which includes a \$1,409,616 decrease in the net assets of the governmental activities, while the net assets of business-type activities increased by \$489,281.

Governmental Activities

Major revenue factors include:

- In response to a mandated revaluation of real property, the Board of Selectmen, upon the recommendation of the Board of Finance, adopted a five year phase-in of the new property assessed values. Fiscal Year 2010 represents year three of the phase in and property tax revenues recorded for year ended June 30, 2010 reflected an increase in the Town's mill rate to 28.3 mills.
- The net grand list for October 1, 2008 equaled \$2,168,878,736, or an increase of 1.003% as compared to the October 1, 2007 net grand list.
- Property tax revenues increased by approximately \$932,000 over the previous fiscal year.
- The current economic climate affected revenue from licenses, permits and fees as the Town experienced a decreased revenue in this sector. That decrease was mitigated by a substantial building fee payment from United Illuminating.
- Revenue derived from ongoing intergovernmental sources such as Education Cost Sharing and Special Education Cost Reimbursement remained flat for FY 2010.

Investment income again decreased significantly over the fiscal year due to a change in the economic climate and a significant drop in interest rates.

Major expense factors include:

- Increases in employee wages averaged approximately 3.0% as a result of contractual salary and step increases.
- The cost of educational services increased by approximately \$1,300,000 due to negotiated wage settlements, and employee health insurance costs.

Business-type Activities

Business-type activities include the Water Pollution Control Authority (WPCA) which operates and maintains the sanitary sewer system in the commercial and industrial areas of the Town, and Congregate Elderly Housing (Silverbrook Estates) which operates a 45-unit elderly housing complex.

The majority of the revenue for the WPCA is derived from sewer use fees. The majority of the revenue for Silverbrook Estates is derived from tenant rental payments and subsidies received from the Connecticut Department of Economic and Community Development.

Normal Impacts

There are five basic impacts on revenues and expenses as reflected below:

Revenues:

Economic Condition - which can reflect a declining, stable or growing economic environment and has a substantial impact on property tax revenue as well as public spending habits for building permits, and elective user fees.

Changing Patterns in Intergovernmental and Grant Revenue (both recurring and non-recurring) - certain recurring revenues may experience significant changes periodically while non-recurring (or one-time) grants are less predictable and often distorting in their impact on year to year comparisons.

Expenses:

Increase in Insurance - changes in healthcare costs and changes in the insurance marketplace can have a material effect on these expenses.

Salary Increases - the ability to attract and retain human and intellectual resources requires the Town to strive to approach a competitive salary range position in the marketplace.

Inflation - while overall inflation appears to be reasonably modest, some functions may experience unusual commodity specific increases.

FINANCIAL ANALYSIS OF FUND FINANCIAL STATEMENTS

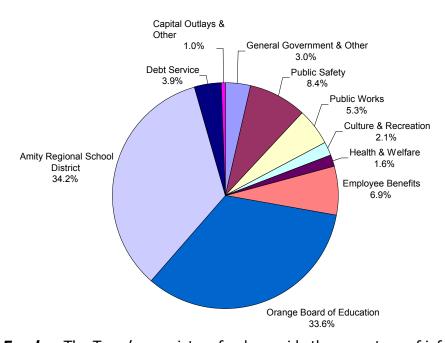
As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the 2010 fiscal year, the Town's governmental funds reported combined fund balances of \$9,572,777, a decrease of \$1,041,366 in comparison with the prior year. Approximately \$8,921,748 constitutes unreserved, undesignated fund balance, with the remainder of the fund balance being reserved or designated to indicate that it is not available for new spending because it has already been committed. These commitments include \$613,333 for contracts and purchase orders.

The general fund is the chief operating fund of the Town. At the end of the current fiscal year, unreserved, undesignated fund balance for the general fund increased from \$7,258,818 to \$7,387,488 while total general fund balance decreased from \$9,394,782 to \$8,000,821, a decrease of \$1,393,961 or 14.8%.

While an increase in operating budget expenditures occurred for fiscal year ended June 30, 2010 due to increased demand for services and an increase in utility and energy costs, it was offset by an increase in property tax revenue and license and permit revenues.



2009-10 General Fund Expenditure

Proprietary Funds. The Town's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

GENERAL FUND BUDGETARY HIGHLIGHTS

Operating Results - General Fund:

Operations for the year were resulted in a positive net budgetary fund balance offset in the amount of \$128,670 due to a revenue shortfall of \$347,347 and under budget expenditures in the amount of \$476,017. The budget included a projected use of fund balance for minor capital improvements in the amount of \$975,000 which was frozen at -0- to mitigate the then projected revenue shortfall. At the same time a hiring freeze and additional expenditure controls were put in place which kept expenditures under budget.

Revenue:

- Property taxes, liens and fees were as projected.
- Licenses and Permits were greater than budgeted due to a large building department permit payment by United Illuminating for its new facility.

- Intergovernmental, Program Revenue, and Facility Charges were marginally less than projected.
- Investment Income was significantly under projection due to general economic conditions and investment restrictions on municipal funds.
 - This shortfall was offset by a comparable increase in Other Revenues.
- Transfers from other funds were substantially less than projected due to a significant shortfall in the Community Nursing Special Revenue Fund

Expenditure:

Due to the hiring and expenditure freeze all town departments were under budget with substantial reductions in General Government, Public Safety, and Culture and Recreation.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets. The Town's investment in capital assets for its governmental and business-type activities as of June 30, 2010 amounts to \$43,899,241 (net of accumulated depreciation). This investment in capital assets includes land, land improvements, buildings, building improvements, sewer lines and pump stations, equipment, vehicles and infrastructure assets. Total additions were \$422,092 and total depreciation was \$2,204,249.

Major capital asset events during the current fiscal year included the following:

Major capital asset activity during the year included replacement of the mansard at Turkey Hill School and upgrade of the HVAC control system at Turkey Hill and Peck Place Schools.

Table 3 - Capital Assets, net of accumulated depreciation (in thousands)

	June 30, 2010					June 30, 2009				
			Bus	iness-				Bus	iness-	
	Gove	ernmental	T	ype		Gove	ernmental	Т	ype	
	A	ctivities	Act	ivities	Total	A	ctivities	Act	ivities	Total
Land	\$	15,438	\$	19	\$15,457	\$	15,438	\$	19	\$ 15,457
Land Improvements		238		-	238		273		-	273
Buildings & Improvements		15,943	2	2,080	18,023		16,701	2	2,168	18,869
Sewer Lines & Pump Stations	6	-	3	3,279	3,279		-	3	3,503	3,503
Equipment		3,006		97	3,103		3,416		70	3,486
Vehicles		333		-	333		436		-	436
Infrastructure		3,467			3,467		3,675			3,675
Total	\$	38,425	\$	5,475	\$43,900	\$	39,939	\$	5,760	\$ 45,699

Additional information on the Town's capital assets can be found on page 39-40 of this report.

Long-term Debt. At the end of the current fiscal year, the Town had total bonded debt outstanding of \$15,690,000. The Town maintains an Aa1 rating from Moody's Investors Service for general obligation debt.

State statutes limit the amount of general obligation debt a governmental entity may issue to seven times its annual tax collections. The current debt limitation for the Town is \$346,135,783 which is significantly in excess of the Town's outstanding general obligation debt.

Additional information on the Town's long-term debt can be found on pages 41-45 of this report.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET HIGHLIGHTS

The net grand list for October 1, 2009 was \$2,175,106,000 or an increase of .003%, as compared to the October 1, 2008 net grand list. Business personal property increased by .0004% net. Overall, residential property comprises approximately 75% of the grand list and commercial property comprises the remaining 25%.

The fiscal year 2010-2011 budget shows an increase of 2.8% over fiscal year 2009-2010. The Town's portion of the Amity Regional School budget increased by 1.4%, which equates to \$265,318 more than the Town's allocation in the 2009-2010 budget. This represents the greatest portion of the overall budget increase.

The Town of Orange's annual budget for FY 2010-2011 was proposed by the Board of Finance and adopted at Town Meeting and Referendum on May 13, 2010 at \$55,839,120 with a mill rate of 29.3. At the beginning of fiscal year 2010-2011, the Undesignated Fund Balance, as a percentage of the fiscal year 2010-2011 budget is 13.23%.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance and Administration, Town of Orange, 617 Orange Center Road, Orange, CT 06477.

TOWN OF ORANGE, CONNECTICUT STATEMENT OF NET ASSETS JUNE 30, 2010

	Primary Government				
	Governmental	Business-Type	-		
	Activities	Activities	Total		
ASSETS					
Cash and cash equivalents Uncollected property taxes and sewer assessments, less allowance of	\$ 12,055,604	\$ 1,595,086	\$ 13,650,690		
\$48,000 for uncollectibles Accounts receivable, less allowance	608,880	755,849	1,364,729		
of \$13,000 for uncollectibles	555,910	488,544	1,044,454		
Other assets	314,146	-	314,146		
Due from other governments	8,130	-	8,130		
Investments Capital assets:	710,051	1,830,138	2,540,189		
Nondepreciable Depreciable, net of accumulated	15,438,404	18,970	15,457,374		
depreciation	22,986,220	5,455,647	28,441,867		
Total assets	52,677,345	10,144,234	62,821,579		
LIABILITIES					
Accounts payable and accrued liabilities	1,052,834	133,973	1,186,807		
Due to other governments	-	6,003	6,003		
Interest payable	36,348	-	36,348		
Unearned revenue Long-term liabilities:	301,885	-	301,885		
Due within one year	1,749,791	77,500	1,827,291		
Due in more than one year	17,455,809	805,628	18,261,437		
Total liabilities	20,596,667	1,023,104	21,619,771		
NET ASSETS					
Invested in capital assets, net					
of related debt Restricted for:	22,359,624	5,474,617	27,834,241		
Nonexpendable permanent endowments	37,696	-	37,696		
Unrestricted	9,683,358	3,646,513	13,329,871		
Total net assets	\$ 32,080,678	\$ 9,121,130	\$ 41,201,808		

TOWN OF ORANGE, CONNECTICUT STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2010

Program Revenues

Net (Expense) Revenue and
Changes in Net Assets

		Program Revenues				Changes in Net Assets			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions		Total	Governmental Activities	Business-Type Activities	Total
Governmental activities: General government Public safety Public works and sanitation Culture and recreation Health and welfare Education: Orange Board of Education Amity Regional School District Other Interest on long-term debt Total governmental activities	\$ 1,832,332 5,085,464 3,135,936 2,517,883 1,611,353 20,947,008 18,956,215 4,790,238 515,110 59,391,539	\$ 1,678,322 259,013 96,550 803,956 768,210 852,326 - 126,774 - 4,585,151	\$ - 28,118 138,541 15,216 38,592 3,030,336 3,250,803	\$ - 62,376 - - - - - - - 62,376	\$	1,678,322 287,131 297,467 819,172 806,802 3,882,662 - 126,774 - 7,898,330	(\$ 154,010) (4,798,333) (2,838,469) (1,698,711) (804,551) (17,064,346) (18,956,215) (4,663,464) (515,110) (51,493,209)	\$ - - - - - - - -	(\$ 154,010) (4,798,333) (2,838,469) (1,698,711) (804,551) (17,064,346) (18,956,215) (4,663,464) (515,110) (51,493,209)
Business-type activities: Sewer Elderly Housing Total business-type activities Total primary government	664,813 868,911 1,533,724 \$ 60,925,263	434,264 461,513 895,777 \$ 5,480,928	374,905 374,905 \$ 3,625,708	740,232 - 740,232 \$ 802,608	\$	1,174,496 836,418 2,010,914 9,909,244		509,683 (32,493) 477,190 477,190	509,683 (32,493) 477,190 (51,016,019)
	Grants and contri Unrestricted inves Miscellaneous	wied for general pu butions not restrict stment earnings al revenues and co	rposes ed to specific progra	ams			49,600,359 342,703 119,835 20,696 50,083,593 (1,409,616)	6,126 5,965 12,091 489,281	49,600,359 342,703 125,961 26,661 50,095,684 (920,335)
	Net assets, beginning	3					33,490,294 \$ 32,080,678	8,631,849 \$ 9,121,130	42,122,143 \$ 41,201,808

TOWN OF ORANGE, CONNECTICUT BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2010

	General Fund	Education Grants	Cafeteria	Recreation Self Support	Other Governmental Funds	Total Governmental Funds
ASSETS Cash and cash equivalents Uncollected property taxes, less allowance of \$40,000	\$ 5,825,269	\$ 376,701	\$ 306,880	\$ 427,846	\$ 1,540,860	\$ 8,477,556
for uncollectibles Accounts receivable, less allowance of \$5,000 for	608,880	-	-	-	-	608,880
uncollectibles	414,470	-	-	-	92,485	506,955
Due from other funds	1,527,842	-	-	-	, -	1,527,842
Due from other governments	-	-	8,130	-	-	8,130
Investments	677,938	-	, <u>-</u>	-	32,113	710,051
Prepaid expense	13,400				<u> </u>	13,400
Total assets	\$ 9,067,799	\$ 376,701	\$ 315,010	\$ 427,846	\$ 1,665,458	\$ 11,852,814
LIABILITIES AND FUND BALANCES						
LIABILITIES						
Accounts payable and						
accrued liabilities	\$ 571,366	\$ 83,566	\$ -	\$ -	\$ 13,900	\$ 668,832
Due to other funds	-	-	338,613	225,224	249,871	813,708
Deferred revenue	495,612	293,135			8,750	797,497
Total liabilities	1,066,978	376,701	338,613	225,224	272,521	2,280,037
FUND BALANCES						
Reserved for:	640.000					
Encumbrances	613,333	-	-	-	-	613,333
Permanent funds	-	-	-	-	37,696	37,696
Unreserved, reported in:	7.007.400					7 207 400
General fund	7,387,488	-	-	-	1 172 462	7,387,488
Special revenue funds	-	-	(23,603)	202,622	1,173,463	1,352,482
Capital projects funds					181,778	181,778
Total fund balances (deficits)	8,000,821		(23,603)	202,622	1,392,937	9,572,777
Total liabilities and fund balances (deficits)	\$ 9,067,799	\$ 376,701	\$ 315,010	\$ 427,846	\$ 1,665,458	\$ 11,852,814

TOWN OF ORANGE, CONNECTICUT RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS JUNE 30, 2010

Total fund balances - total governmental funds	\$	9,572,777
Amounts reported for governmental activities in the statements of net assets are different because:		
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.		38,424,624
Deferred property taxes are not current financial resources in governmental funds and therefore are not reported as revenue in the funds until they are available.		495,612
Interest payable on long-term debt does not require current financial resources and therefore interest payable is not reported as a liability in the funds.	(36,348)
Internal service funds are used by management to charge the costs of medical insurance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets.		2,528,867
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds. General obligation bonds Deferred premium on bonds Mortgage note payable Other post-employment benefits Compensated absences	(((((15,690,000) 739,195) 375,000) 1,318,848) 1,082,557)
Other assets related to long-term liabilities		300,746
Net assets of governmental activities	\$	32,080,678

TOWN OF ORANGE, CONNECTICUT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (DEFICITS) GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2010

	General Fund	Education Grants	<u>Cafeteria</u>	Recreation Self Support	Other Governmental Funds	Total Governmental Funds
REVENUES						
Property taxes	\$49,167,562	\$ -	\$ -	\$ -	\$ -	\$ 49,167,562
Interest and lien fees	178,060	· -	· -	· -	· -	178,060
Licenses, permits, fees and fines	1,006,251	_	-	-	_	1,006,251
Intergovernmental	3,132,553	691,925	69,550	-	215,734	4,109,762
Program revenue	122,247	· -	, -	-	868,521	990,768
Investment income	114,707	-	-	-	5,128	119,835
Charges for facilities and services	17,792	-	240,100	570,931	1,007,417	1,836,240
Miscellaneous	462,206		1,511		82,538	546,255
Total revenues	54,201,378	691,925	311,161	570,931	2,179,338	57,954,733
EXPENDITURES						
Current operating:						
General government	1,689,623	-	-	-	-	1,689,623
Public safety	4,694,926	-	-	-	194,647	4,889,573
Public works and sanitation	2,935,759	-	-	-	62,376	2,998,135
Culture and recreation	1,184,956	-	-	482,675	150,423	1,818,054
Health and welfare	891,007	-	-	-	676,141	1,567,148
Employee benefits	3,845,772	-	-	-	-	3,845,772
Education:		-	-	-		
Orange Board of Education	18,733,634	691,925	338,886	-	584,705	20,349,150
Amity Regional School District	19,075,671	-	-	-	-	19,075,671
Other	257,080	-	-	-	133,982	391,062
Debt service	2,195,433	-	-	-	-	2,195,433
Capital outlays	249,493					249,493
Total expenditures	55,753,354	691,925	338,886	482,675	1,802,274	59,069,114
Excess (deficiency) of revenues						
over expenditures	(1,551,976)		(27,725)	88,256	377,064	(1,114,381)
OTHER FINANCING SOURCES (USES)						
Interfund transfers in	85,000	_	_	_	_	85,000
Interfund transfers out	-	_	_	_	(85,000)	(85,000)
Proceeds from general obligation refunding bond	s 10,395,000	_	_	_	-	10,395,000
Premium on general obligation refunding bonds	701,706	_	_	_	_	701,706
Payment to refunded bond escrow agent	(11,023,691)					(11,023,691)
Total other financing sources (uses)	158,015				(85,000)	73,015
Net change in fund balance	(1,393,961)	-	(27,725)	88,256	292,064	(1,041,366)
Fund balances, beginning	9,394,782		4,122	114,366	1,100,873	10,614,143
Fund balances (deficits), ending	\$ 8,000,821	\$ -	(\$ 23,603)	\$ 202,622	\$ 1,392,937	\$ 9,572,777

TOWN OF ORANGE, CONNECTICUT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF THE GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2010

Net change in fund balances - total governmental funds (\$ 1,041,366) Amount reported for governmental activities in the statement of activities are different because: Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The details of these items are as follows: Capital outlay 381,704 Depreciation expense 1,878,962) Loss on sale of capital assets 17,110) Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. The details of these items are as follows: Deferred property taxes 134,737 The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The details of these items are as follows: Principal repayments 1,495,000 Issuance of general obligation refunding bonds (10,395,000)Payment to escrow agent for refunding 11,023,691 Premium on issuance of general obligation refunding bonds 701,706) Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds: Change in other postemployment benefits 682,248) Change in compensated absences 252,016) Change in accrued interest payable 118,900 Amortization of deferred loss 43,334) Amortization of bond premium 11,909 Internal service funds are used by management to charge costs of medical insurance to individual funds. 436,185

See notes to basic financial statements.

Change in net assets of governmental activities

(\$ 1,409,616)

TOWN OF ORANGE, CONNECTICUT GENERAL FUND EMENT OF REVENUES, EXPENDITURES AND CHANGES

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND YEAR ENDED JUNE 30, 2010

	Budgeted Original	l Amounts Final	Actual Amounts Budgetary Basis	Fir	riance with nal Budget Positive Negative)
					105
Budgetary fund balance, July 1, 2009			\$ 8,233,818		
Resources (inflows):					
Property taxes:					
Real property	\$ 43,412,164	\$ 43,412,164	\$ 42,998,412	(\$	413,752)
Personal property	2,384,725	2,38 4 ,725	2,498,011		113,286
Motor vehicle	2,932,324	2,932,324	3,006,942		74,618
Supplement motor vehicle	360,000	360,000	317,253	(42,747)
Prior years	160,000	160,000	346,944		186,944
Interest and lien fees	75,000	75,000	178,060		103,060
Licenses, permits, fees and fines	834,950	834,950	1,006,251		171,301
Intergovernmental	1,845,611	1,845,611	1,794,802	(50,809)
Program revenues	138,900	138,900	122,247	(16,653)
Investment income	250,000	250,000	114,707	(135,293)
Charges for facilities and services	34,300	34,300	17,792	(16,508)
Other	328,000	328,000	462,206	_	134,206
Transfers from other funds	540,000	540,000	85,000	(455,000)
Total resources	53,295,974	53,295,974	52,948,627	(347,347)
Charges to appropriations (outflows):					
General government	1,749,940	1,795,472	1,662,183		133,289
Public safety	4,643,731	5,001,577	4,679,940		321,637
Public works and sanitation	2,951,469	2,971,659	2,951,958		19,701
Culture and recreation	1,333,607	1,345,205	1,186,420		158,785
Health and welfare	945,359	968,578	885,057		83,521
Employee benefits	3,631,167	3,177,842	3,451,454	(273,612)
Education:				-	
Orange Board of Education	17,296,736	17,296,736	17,296,736		-
Regional School District #5	19,074,575	19,074,575	19,075,671	(1,096)
Other	342,530	337,470	258,052		79,418
Debt service	2,126,860	2,126,860	2,195,433	(68,573)
Capital outlay	175,000	175,000	152,053		22,947
Total charges to appropriations	54,270,974	54,270,974	53,794,957		476,017
Use of fund balance	(\$ 975,000)	(\$ 975,000)	(846,330)	\$	128,670
Budgetary fund balance, June 30, 2010			\$ 7,387,488		

TOWN OF ORANGE, CONNECTICUT STATEMENT OF NET ASSETS PROPRIETARY FUNDS JUNE 30, 2010

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	В	es	Governmental Activities	
	Water Pollution Control Authority	Congregate Elderly Housing	Totals	Internal Service Fund (Self - Insurance)
ASSETS Current assets: Cash and cash equivalents Investments Accounts receivable, net of allowance for uncollectibles of \$5,000 Assessments receivable	\$ 1,582,506 1,830,138 484,650 334,228	\$ 12,580 - 3,894 	\$ 1,595,086 1,830,138 488,544 334,228	\$ 3,578,048 - 48,955 -
Total current assets	4,231,522	16,474	4,247,996	3,627,003
Noncurrent assets: Assessments receivable Capital assets: Land Buildings and equipment Less, accumulated depreciation	421,621 - 8,625,723 (5,270,870)	- 18,970 3,636,008 (1,535,214)	421,621 18,970 12,261,731 (6,806,084)	- - - -
Capital assets, net	3,354,853	2,119,764	5,474,617	
Total noncurrent assets	3,776,474	2,119,764	5,896,238	
Total assets	8,007,996	2,136,238	10,144,234	3,627,003
Current liabilities: Accounts payable and accrued expenses Due to other funds Due to other governments Claims incurred but not reported Claims and judgments	93,288 - - - - 77,500	40,685 - 6,003 - -	133,973 - 6,003 - 77,500	39,748 714,134 - 344,254 -
Total current liabilities	170,788	46,688	217,476	1,098,136
Noncurrent liabilities: Claims and judgments, net of current portion	805,628		805,628	
Total noncurrent liabilities	805,628		805,628	
Total liabilities	976,416	46,688	1,023,104	1,098,136
NET ASSETS Invested in capital assets, net of related debt Unrestricted	3,354,853 3,676,727	2,119,764 (30,214)	5,474,617 3,646,513	- 2,528,867
Total net assets	\$ 7,031,580	\$ 2,089,550	\$ 9,121,130	\$ 2,528,867

TOWN OF ORANGE, CONNECTICUT STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2010

Business-Type Activities Governmental **Enterprise Funds** Activities Internal Service Water Pollution Congregate Fund Control Authority **Elderly Housing** Totals (Self - Insurance) **Operating revenues:** Charges for facilities and services 434,264 461,513 895,777 5,494,953 Intergovernmental 374,905 374,905 5,494,953 Total operating revenues 434,264 836,418 1,270,682 **Operating expenses:** Personnel services 105,346 199,055 304,401 Contractual services 251,574 266,320 517,894 766,692 Utilities 32,177 124,284 156,461 Repairs and maintenance 38,143 79,140 117,283 Other supplies and expenses 2,219 110,179 112,398 Insurance claims 4,304,946 Depreciation 235,354 89,933 325,287 Total operating expenses 868,911 664,813 1,533,724 5,071,638 Operating gain (loss) 230,549) 32,493) 263,042) 423,315 Nonoperating revenues: Interest and penalties on assessments 5,965 5,965 Interest and investment revenue 6,120 6 6,126 12,870 Total nonoperating revenues 12,085 6 12,091 12,870 Change in net assets before capital contribution 32,487) 250,951) 218,464) 436,185 **Capital contributions:** Capital assessments 740,232 740,232 Change in net assets 521,768 32,487) 489,281 436,185 Total net assets, beginning 6,509,812 2,122,037 8,631,849 2,092,682 Total net assets, ending 7,031,580 \$ 2,089,550 \$ 9,121,130 \$ 2,528,867

TOWN OF ORANGE, CONNECTICUT STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2010

Business-Type Activities Governmental Enterprise Funds Activities Congregate Internal Service Water Pollution Elderly Fund Control Authority Housing (Self - Insurance) Totals **Cash Flows from Operating Activities:** Receipts from customers 498,231 \$ 461,588 959,819 \$ \$ 5,458,742 Payments to suppliers 317,284) 608,910) 926,194) Payments to employees 105,346) 199,055) 304,401) Claims paid to outsiders 4,327,107) Other receipts (payments) 329,635 329,635 513,073) 16,742) Net cash provided (used) by operating activities 75,601 58,859 618,562 **Cash Flows from Capital and Related Financing Activities:** Acquisition of capital assets 18,235) 22,153) 40,388) Capital contributions 45,283 45,283 Receipts from customers 6,723 6,723 Payments made on claims and judgments 77,500) 77,500) Net cash used by capital and related financing activities 43,729) 65,882) 22,153) **Cash Flows from Investing Activities:** Interest and investment revenue 6 6 12,870 6 Net cash provided by investing activities 6 12,870 Net increase (decrease) in cash and cash equivalents 31,872 38,889) 7,017) 631,432 Cash and cash equivalents, beginning 1,550,634 51,469 1,602,103 2,946,616 Cash and cash equivalents, ending 1,582,506 12,580 \$1,595,086 3,578,048 Reconciliation of operating income (loss) to net cash provided (used) by operating activities: Operating income (loss) (\$ 230,549) 32,493) (\$ 263,042) 423,315 Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: Depreciation 89,933 235,354 325,287 Changes in assets and liabilities: 75 Decrease (increase) in accounts receivable 63,967 64,042 36,211) Increase (decrease) in accounts payable and accrued liabilities 6,829 28,987) 39,748 (22,158) Increase in due to other funds 253,619 Decrease in due to other governments 45,270) 45,270) Decrease in claims incurred but not reported 61,909) Net cash provided (used) by operating activities 75,601 58,859 618,562 (\$ 16,742)

TOWN OF ORANGE, CONNECTICUT STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2010

	Pension Trust Funds	Agency Funds		
ASSETS Cash and cash equivalents Investments, at fair value	\$ 669,954 22,169,603	\$ 362,500 <u>-</u>		
Total assets	\$ 22,839,557	\$ 362,500		
LIABILITIES Amounts held for others		\$ 362,500		
NET ASSETS Held in trust for employees pension benefits	\$ 22,839,557			

TOWN OF ORANGE, CONNECTICUT STATEMENT OF CHANGES IN NET ASSETS FIDUCIARY FUNDS FOR THE YEAR ENDED JUNE 30, 2010

ADDITIONS		Pension Trust Funds		
Contributions: Employer Employee	\$	654,901 512,693		
Total contributions		1,167,594		
Net investment income		3,203,527		
Total additions		4,371,121		
DEDUCTIONS				
Pension payments Administrative expenses		1,851,246 49,798		
Total deductions		1,901,044		
Change in net assets		2,470,077		
Net assets, beginning		20,369,480		
Net assets, ending	\$	22,839,557		

Note 1 - Reporting Entity and Summary of Significant Accounting Policies

Reporting Entity

The Town of Orange, Connecticut (the Town) was granted a charter of incorporation on May 28, 1822 by the Connecticut General Assembly. The Town operates under the Town Meeting/Selectmen form of government and provides a full range of services including public safety, roads, sanitation, planning and zoning, health and social services, public library, parks and recreation, education and general administrative services to its residents.

Financial information for the Town is accounted for in the accompanying financial statements in accordance with principles defining the governmental reporting entity adopted by the Governmental Accounting Standards Board (GASB). The reporting entity includes the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Management has considered all potential component units and determined that there are no other entities that are required to be presented in the accompanying financial statements of the Town of Orange, Connecticut.

Amity Regional School District No. 5, which provides educational services and facilities for the Towns of Bethany, Orange and Woodbridge, is not a component unit of the Town. The District is a separate and distinct organization operating under State legislation. The District's board, which is elected on a proportional basis by residents of the participating towns, controls the operation of the District.

Basis of Accounting and Measurement Focus

The accounts of the Town are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

... Continued ...

Government-wide Statements

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all of the nonfiduciary activities of the Town. As a general rule, the effect of interfund balances and activity has been eliminated in preparation of these statements. Exceptions to this rule are services provided by one fund used by another fund. Elimination of these charges would distort the direct cost and program revenues reported for the various functions concerned. Governmental activities, which are normally supported by property taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Property taxes and other items not properly included among program revenues are reported instead as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. The Agency funds do not have a measurement focus but are accounted for using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Amounts reported as program revenues include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all property taxes.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

... Continued ...

Private-sector standards for accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide and enterprise fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. The Town has elected not to follow subsequent private-sector guidance.

Governmental Fund Financial Statements

Governmental fund financial statements include a balance sheet and a statement of revenues, expenditures and changes in fund balances for all major governmental funds and non-major funds aggregated. An accompanying schedule is presented to reconcile and explain the differences in net assets as presented in these statements to the net assets presented in the government-wide financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable (amount of transaction can be determined) and available (collectible within the current period or soon thereafter) to finance expenditures of the current period. Accordingly, the Town considers property taxes as available if they are collected within 60 days after year-end. Expenditures are recorded in the accounting period in which the related fund liability is incurred.

The Town of Orange reports the following major governmental funds:

The General Fund is the general operating fund of the Town. It is used to account for all unrestricted financial resources except those required to be accounted for in another fund.

The Education Grants Fund accounts for the revenues and expenditures relating to federal and state education grants.

The Cafeteria Fund accounts for the revenues and expenditures relating to the operation of school cafeterias.

The Recreation Self Support Fund accounts for the revenues and expenditures relating to Parks and Recreation Department programs.

. . . Continued . . .

Proprietary Fund Financial Statements

Proprietary fund financial statements include a statement of net assets, a statement of revenues, expenses and changes in net assets, and a statement of cash flows for each major proprietary fund and non-major funds aggregated. A column representing internal service funds is also presented in these statements. However, internal service balances and activities have been combined with the governmental activities in the Government-wide Financial Statements.

Proprietary funds are accounted for using the economic resources measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or non-current) are included on the statement of net assets. The statement of revenues, expenses and changes in fund net assets presents increases (revenues) and decreases (expenses) in total net assets. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as non-operating expenses.

The Town of Orange reports the following major proprietary funds:

The Water Pollution Control Authority is used to account for the operation of the Town's wastewater treatment system, a self-supporting activity that renders services on a user charge basis to properties that are tied into the sewer system.

The Congregate Elderly Housing Fund accounts for the operation of a 45 unit subsidized elderly housing complex. Elderly Housing Management, Inc. manages the complex pursuant to a separate management agreement.

Additionally, the Town reports the following fund:

The internal service funds account for employee health insurance provided to departments of the Town and the Orange Board of Education and for commercial insurance deductibles.

. . . Continued . . .

Fiduciary Fund Financial Statements

Fiduciary fund financial statements include a statement of net assets and a statement of changes in net assets. The Town's Fiduciary funds represent Pension Trust Funds and Agency Funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The agency funds are accounted for on a spending of current financial resources measurement focus and the modified accrual basis of accounting as are the governmental funds explained above.

Pension trust funds account for the activities in the Town's two defined benefit and one defined contribution pension plans.

Agency funds account for assets held by the Town as an agent for certain employees' pension buy backs and for performance bonds.

Budgets and Budgetary Accounting

The Town uses the following procedures in establishing the General Fund budgetary data reflected in the financial statements:

- A. The Board of Finance develops the budget based on budget requests submitted by the various Town departments.
- B. The Board of Finance presents the budget at a public budget hearing on the first Monday in April.
- C. The budget is approved at a subsequent Town Meeting, usually the second Monday in May.
- D. The Board of Finance is authorized to transfer budgeted amounts within departments.
- E. The Board of Finance approves additions to appropriations.
- F. Generally all appropriations lapse at year-end.
- G. Encumbrances are recognized as valid and proper charges against a budget appropriation in the year in which the purchase order, contract or other commitment is issued and, accordingly, are reported as reservations of fund balance at year-end since they do not constitute expenditures or liabilities.

... Continued ...

The Town's budgetary fund structure as presented on page 20 accounts for certain transactions differently from those presented on page 18, which presents financial statements in conformity with U.S. generally accepted accounting principles. A reconciliation of those differences at June 30, 2010 is as follows:

	Revenues and Transfers in	Expenditures and Transfers Out	Fund Balance
Budgetary basis (page 20) Encumbrances:	\$52,948,627	\$ 53,794,957	\$ 7,387,488
Prior year encumbrances liquidated or lapsed during the year	-	906,856	_
Prior year encumbrances outstanding	-	-	327,123
Current year encumbrances outstanding	-	(286,210)	286,210
State on-behalf payments for teachers' retirement	1,337,751	1,337,751	
GAAP Basis (page 18)	\$54,286,378	\$ 55,753,354	\$ 8,000,821

Property Taxes

The Town's property tax is levied and payable each July 1 on the assessed value listed as of the prior October 1 for all real and personal property located in the Town. These taxes are billed and due in two installments, July 1 and the subsequent January 1. Liens are effective on the assessment date and are continued by filing prior to the following levy date. Assessed values are established at 70 percent of estimated market value to conform to State statutes.

Section 12-165 of the General Statutes of the State of Connecticut requires each municipality to write-off, on an annual basis, the property taxes, which are deemed to be uncollectible. Accordingly, an allowance for uncollectible property taxes has been established. As of June 30, 2010, the allowance for uncollectible property taxes is \$40,000.

State statutes require that a revaluation be done every four years. The last revaluation completed and enacted was for the list of October 1, 2006.

Sewer assessments are levied by the Water Pollution Control Authority and assessed to the users as projects are completed. Assessments are due and payable following the levy, but in projects where the sewer extensions were bonded, property owners were allowed to pay in installments.

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Cash and Cash Equivalents

The Town considers highly liquid short-term investment pools, money market funds and certificates of deposit and repurchase agreements with maturities of three months or less when purchased to be cash equivalents.

Investments

The Town has adopted a formal investment policy with the expressed goal of providing next day liquidity at the highest prevailing interest rate. In addition, the Town follows State statutes. State statutes authorize the Town to invest in 1) highly rated obligations of any state of the United States or of an political subdivision, authority or agency, thereof; 2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof; 3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States or its agencies, and repurchase agreements fully collateralized by such obligations.

The Pension Trust Funds are also authorized to invest in corporate stocks and bonds and mutual funds.

Investments are stated at fair value, which is determined using quoted market prices at June 30. The cost of investments sold is determined by specific identification.

Receivables and Payables

Interfunds

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans).

Receivables

Governmental grants and other receivables are considered to be fully collectable and no allowance for collection losses has been applied.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

... Continued ...

Capital Assets

Governmental funds - Capital outlays are recorded as expenditures on the governmental fund financial statements and as assets on the Government-wide Financial Statements. Capital outlays include land, buildings, equipment, and infrastructure assets (e.g., roads, bridges, and similar items). Capital assets are defined by the government as assets with an initial, individual cost of more than \$10,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are recorded at estimated fair value at the date of donation.

Depreciation on capital assets has been recorded by the straight-line method using lives ranging from five to fifty years. As required by GASB 34, the Town has applied the provision of GASB 34 related to retroactive reporting of all major general infrastructure assets.

Proprietary fund types - Capital outlays are recorded as capital assets on both the fund and the Government-wide Financial Statements. Such assets are recorded at cost. Depreciation is computed by the straight-line method using lives ranging from five to forty years.

Compensated Absences

Town employees, according to negotiated union contracts, accumulate vacation and sick leave hours for subsequent use or for payment upon termination or retirement. This amount is recorded as a liability and expense in the government-wide financial statements when earned. In the governmental fund financial statements, this amount is expensed when paid.

Long-Term Obligations

In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable will be reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

... Continued ...

Net Assets/Fund Equity

In the Government-wide Financial Statements, net assets are classified in the following categories:

Invested in Capital Assets, Net of Related Debt - This category groups all capital assets, including infrastructure, into one component of net assets. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce this category.

Restricted Net Assets - This category represents restrictions on resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through state statute.

Unrestricted Net Assets - This category represents the net assets of the Town, which are not restricted for any project or other purpose.

In the fund financial statements, fund balances of governmental funds are classified in the following categories:

Reserved Fund Balance - This category represents the portion of fund equity which has been legally restricted by outside parties or is not available for appropriation.

Unreserved Fund Balance - This category represents the portion of fund equity which is available for appropriation and expenditure in future periods. Designations of fund balance represent tentative management plans that are subject to change.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation, is utilized in the governmental funds. Encumbrances outstanding at year-end are reported as a reservation of fund balance as they do not constitute expenditures or liabilities. Generally, all unencumbered appropriations lapse at year end, except those for the Capital Projects Funds. Appropriations for capital projects are continued until completion of applicable projects, even when projects extend more than one fiscal year.

... Continued ...

Pension Plan Accounting

Pension Trust Funds - Employee contributions are recognized in the period in which the contributions are due. Employer contributions to the plan are recognized when due and the Town has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

Governmental Funds - The net pension obligation (asset), the cumulative difference between annual pension cost and the Town's contributions to the plan, is calculated on a actuarial basis consistent with the requirements of the Governmental Accounting Standards Board Statement No. 27. Expenditures are recognized when they are paid or are expected to be paid with current available resources.

Funding Policy - The Town makes contributions in the amount recommended by the Town's actuaries.

Other Post-Employment Benefits Accounting

Governmental Funds - The net other post-employment benefit obligation (asset) (OPEB), the cumulative difference between annual OPEB cost and the Town's contributions to the plan, is calculated on an actuarial basis consistent with the requirements of the Governmental Accounting Standards Board Statement No. 45. Expenditures are recognized when they are paid or are expected to be paid with current available resources.

Funding Policy - The Town makes annual contributions based upon management decisions.

Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Subsequent Events

The Town evaluated events occurring between the end of our most recent fiscal year and December 13, 2010, the date the financial statements were available to be issued.

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Note 2 - Cash and Cash Equivalents and Investments

The Town's cash and cash equivalents and investments balances as of June 30, 2010 were:

	Government-wide Statement of Net Assets		luciary Funds Statement f Net Assets	Total
Cash and cash equivalents Investments	\$	13,650,690 2,540,189	\$ 1,032,454 22,169,603	\$ 14,683,144 24,709,792
Total	\$	16,190,879	\$ 23,202,057	\$ 39,392,936

Cash and Cash Equivalents

Deposits - Custodial Credit Risk - Custodial credit risk is the risk that, in the event of a bank failure, the Town's deposits may not be returned to it. The Town does not have a formal deposit policy for custodial credit risk. The Town follows the State of Connecticut policy that requires that each depository maintain segregated collateral in an amount equal to a defined percentage of its public deposits based upon the bank's risk based capital ratio. As of June 30, 2010, \$10,181,778 of the Town's bank balance of \$14,126,048 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 9,163,600
Uninsured and collateral held by pledging	
bank's trust department not in the Town's name	 1,018,178
Total amount subject to credit risk	\$ 10,181,778

. . . Continued . . .

Investments

The Town's investments as of June 30, 2010 consisted of the following:

	Carrying and Fair Value	Investment Maturities (In Years)
Treasurer's Short-Term Investment Fund U.S. Treasury Bond Money market mutual funds Fixed income mutual funds Equity mutual funds	\$ 2,508,076 32,113 726,029 8,148,341 13,295,233	N/A 6 Less than one Less than one N/A
Total Investments	\$ 24,709,792	

The Treasurer's Short-Term Investment Fund (STIF) is a Standard & Poor's AAAm rated investment pool of high-quality, short term money market instruments managed by the Cash Management Division of the State Treasurer's Office.

Interest rate risk - The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit risk - The Town does not have a formal investment policy that limits its investment choices due to credit risk other than policies set forth by State of Connecticut Statutes.

Concentration of credit risk - The Town does not have a formal investment policy that restricts investments in any one issuer that is in excess of 5% of the Town's total investments.

Custodial credit risk - Custodial credit risk for an investment is the risk that, in the event of the failure of the counterparty (the institution that pledges collateral or repurchase agreement securities to the Town or that sells investments to or buys them from the Town), the Town will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The Town does not have a policy for custodial credit risk.

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Note 3 - Interfund Transactions

Current Interfund Balances

Current interfund balances arise in the normal course of business and are expected to be repaid shortly after the end of the fiscal year. The following is a summary of current interfund balances as of June 30, 2010.

	Due From	Due To
	Other Funds	Other Funds
Major Funds: General Fund Cafeteria Recreation self support	\$ 1,527,842 - -	\$ - 338,613 225,224
Nonmajor (aggregate)	-	249,871
Internal Service Fund		714,134
Total	\$ 1,527,842	\$ 1,527,842

The outstanding balances between funds results mainly from the time lag between the dates that (1) inter-fund goods and services are provided or reimbursable expenditures occur, (2) transaction are recorded in the accounting system, and (3) payments between funds are made.

Transfers Between Funds

In the governmental fund financial statements, total transfers out were \$85,000 as follows:

	Tra	nsfers In:
	Gen	eral Fund
Transfers Out:		
Non major governemental	_	05.000
funds (aggregate)	\$	85,000

... Continued ...

Note 4 - Capital Assets

Capital asset activity for the year ended June 30, 2010 was as follows:

	Beginning Balance	Additions and Transfers	Disposals and Transfers	Ending Balance
Governmental Activities: Capital assets, not being depreciated:				
Land	\$ 15,438,404	<u> </u>	\$ -	\$ 15,438,404
Total capital assets not being depreciated	15,438,404			15,438,404
Capital assets, being depreciated:				
Land improvements	549,824	-	-	549,824
Buildings and improvements	35,520,911	252,278	-	35,773,189
Equipment	7,706,735	87,000	-	7,793,735
Vehicles	2,296,560	42,426	127,174	2,211,812
Infrastructure	13,468,762			13,468,762
Total capital assets being				
depreciated	59,542,792	381,704	127,174	59,797,322
Less, accumulated depreciation for:				
Land improvements	276,769	35,487	-	312,256
Buildings and improvements	18,820,540	1,010,006	-	19,830,546
Equipment	4,290,719	497,263	-	4,787,982
Vehicles	1,860,774	127, <i>7</i> 97	110,064	1,878,507
Infrastructure	9,793,402	208,409		10,001,811
Total accumulated				
depreciation	35,042,204	1,878,962	110,064	36,811,102
Total capital assets being				
depreciated, net	24,500,588	(1,497,258)	17,110	22,986,220
Governmental activities				
capital assets, net	\$ 39,938,992	(\$ 1,497,258)	\$ 17,110	\$ 38,424,624

... Continued ...

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	Beginning Balance	Additions	Disposals	Ending Balance
Business-Type Activities: Capital assets, not being depreciated: Land	\$ 18,970	\$ -	\$ -	\$ 18,970
Capital assets, being depreciated: Buildings and improvements Sewer lines and pump stations Equipment	3,466,935 8,315,305 439,103	- - 40,388	- - -	3,466,935 8,315,305 479,491
Total capital assets being depreciated	12,221,343	40,388		12,261,731
Less, accumulated depreciation for: Buildings and improvements Sewer lines and pump stations Equipment	1,299,731 4,812,148 368,918	86,981 224,529 13,777	- - -	1,386,712 5,036,677 382,695
Total accumulated depreciation	6,480,797	325,287		6,806,084
Total capital assets being depreciated, net	5,740,546	(284,899)		5,455,647
Business-type activities capital assets, net	\$ 5,759,516	(\$ 284,899)	\$ -	\$ 5,474,617

Depreciation expense was charged to programs/functions as follows:

Governmental Activities:	
General Government	\$ 81,166
Public Safety	226,717
Public Works and Sanitation	135,758
Culture and Recreation	699,829
Health and Welfare	22,385
Education	713,107
Total depreciation expense in governmental activities	\$ 1,878,962
, , , ,	\$ 1,878,962
Business-type Activities:	 · · · · · ·
Business-type Activities: Water Pollution Control Authority	\$ 235,354
Business-type Activities:	 · · · · · ·
Business-type Activities: Water Pollution Control Authority	 235,354

... Continued ...

Note 5 - Long-Term Obligations

The following is a summary of long-term obligation transactions of the Town for the year ended June 30, 2010:

	Balance July 1, 2009	Issued/ Additions	Defeased	Matured/ Deletions	Balance June 30, 2010	Due Within One Year
Governmental Activities:						
General obligation bonds Deferred premium on bonds Mortgage note payable Other post-employment	\$ 17,495,000 49,398 500,000	\$ 10,395,000 701,706 -	\$ 10,830,000 - -	\$ 1,370,000 11,909 125,000	\$ 15,690,000 739,195 375,000	\$ 1,570,000 54,791 125,000
benefits Compensated absences	636,600 830,541	682,248 252,016			1,318,848 1,082,557	
Total Governmental Activities	\$ 19,511,539	\$ 12,030,970	\$ 10,830,000	\$ 1,506,909	\$ 19,205,600	\$ 1,749,791
Business-Type Activities:						
Claims and judgments	\$ 960,628	\$ -	\$ -	\$ 77,500	\$ 883,128	\$ 77,500
Total Business-type Activities	\$ 960,628	\$ -	\$ -	\$ 77,500	\$ 883,128	\$ 77,500

... Continued ...

General Obligation Bonds

As of June 30, 2010, the outstanding general obligation bonded indebtedness of the Town was as follows:

	Outstanding Amount
General Public Improvement: \$7,520,000 general obligation refunding bond, issue of 10/19/04, due 8/15/15, interest at 2.0% to 5.0%, annual principal payments of \$425,000 to \$1,020,000.	\$ 1,020,000
\$7,575,000 general obligation bond, issue of 10/1/05, due 10/1/25, interest at 3.50% to 4.15%, annual principal payments of \$375,000 to \$525,000.	375,000
\$3,900,000 general obligation bond, issue of 12/15/07, due 12/15/27, interest at 3.5% to 5.0%, annual principal payments of \$175,000 to \$250,000.	3,900,000
\$10,395,000 general obligation refunding bond, issue of 6/1/10, due 8/15/25, interest at 3.0% to 5.0%, annual principal payments of \$390,000 to \$1,325,000.	10,395,000
	\$ 15,690,000

The annual debt service requirements of this debt are as follows:

Fiscal Year	Principal		Interest		Total
2011	\$ 1,570,000	\$	479,262	\$	2,049,262
2012	1,470,000		552,813		2,022,813
2013	1,490,000		491,763		1,981,763
2014	1,500,000		417,013		1,917,013
2015	1,500,000		349,731		1,849,731
2016-2020	3,365,000		1,246,569		4,611,569
2021-2025	3,540,000		606,300		4,146,300
2026-2028	1,255,000		55,881		1,310,881
	_				_
	\$ 15,690,000	\$	4,199,332	\$	19,889,332
	 ·				·

. . . Continued . . .

Refunding Bonds

2004 Issue

On October 19, 2004 the Town issued \$7,520,000 of General Obligation Refunding Bonds, with interest rates of 2.0% to 5.0% to advance refund \$4,200,000 and \$2,950,000 of the outstanding principal amounts of the Town's general obligation bond issues of \$7,990,000, dated March 1, 1998 and \$8,085,000, dated May 29, 2001, respectively (Refunded Bonds). The Refunded Bonds were to mature at various dates through June 1, 2016 but were called on March 1, 2007 and August 15, 2008, respectively.

The net proceeds of the 2004 Refunding Bonds of \$7,539,762 were used to purchase U.S. Government securities and those securities were placed in an irrevocable trust with an escrow agent to provide debt service payments until the Refunded Bonds are called on various dates through August 15, 2008. The advance refunding met the requirements of an in-substance debt defeasance and, accordingly, the Refunded Bonds with a principal balance of \$7,150,000 were removed from the Town's balance sheet.

The difference of \$389,762 between the book value of the Refunded Bonds and the amount deposited to the irrevocable trust to fund their debt service represents a loss which has been deferred and is being recognized as an adjustment of interest expense over the life of the 2004 Refunding Bonds using the outstanding bond method. Amortization of the deferred loss for the year ended June 30, 2010 totaled \$43,334.

2010 Issue

On June 1, 2010 the Town issued \$10,395,000 of General Obligation Refunding Bonds, with interest rates of 3.0% to 5.0% to advance refund \$4,380,000 and \$6,450,000 of the outstanding principal amounts of the Town's general obligation bond issues of \$7,520,000, dated October 19, 2004 and \$7,575,000, dated October 1, 2005, respectively (Refunded Bonds). This advance refunding will reduce total debt service payments by \$550,132 over the next 15 years and resulted in an economic gain of \$464,204. The Refunded Bonds were to mature at various dates through October 1, 2025 but will be called on August 15, 2010 and October 1, 2010, respectively.

The net proceeds of the 2010 Refunding Bonds of \$11,023,691 were used to purchase U.S. Government securities and those securities were placed in an irrevocable trust with an escrow agent to provide debt service payments until the Refunded Bonds are called on various dates through October 1, 2010. The advance refunding met the requirements of an in-substance debt defeasance and, accordingly, the Refunded Bonds with a principal balance of \$10,830,000 were removed from the Town's balance sheet.

. . . Continued . . .

The difference of \$193,691 between the book value of the Refunded Bonds and the amount deposited to the irrevocable trust to fund their debt service represents a loss which has been deferred and is being recognized as an adjustment of interest expense over the life of the 2010 Refunding Bonds using the outstanding bond method. Amortization of the deferred loss for the year ended June 30, 2010 totaled \$0.

Mortgage Note Payable

On May 3, 2000 the Town purchased approximately 230 acres of land from the South Central Connecticut Regional Water Authority for a purchase price of \$3,500,000. The Town paid \$2,000,000 (of which \$450,000 was through a grant awarded by the State of Connecticut, Department of Environmental Protection) at the time of closing. The remaining \$1,500,000 will be payable, without interest, in twelve annual installments of \$125,000 beginning July 1, 2001. The balance payable was \$375,000 at June 30, 2010.

Accrued Compensated Absences

In accordance with GASB Statement No. 16, Accounting for Compensated Absences, the Town accrues compensated absences (vacation and sick pay) as they are earned by employees if the leave is attributable to past service and it is probable that the Town will compensate the employees by cash payments at termination or retirement. The amount of this estimated obligation at June 30, 2010 is \$1,082,557.

Water Pollution Control Authority Judgment

In 1985, the Town and the City of West Haven (the "City") entered into an agreement whereby the City is to provide wastewater treatment services to the Town for fifty years. Charges for these services are based upon the City's operating costs and metered flow of wastewater volumes during each year. In addition, the Town is assessed its proportionate share of capital improvements to the City's sanitary sewer system. In March 2003 a stipulated judgment was entered between the Town and the City regarding such capital improvements. The Town agreed to pay \$2,079,348 in installments through June 2020 for prior capital improvements made by the City. The City has completed two other capital projects for which the Town's share of the costs will be \$382,628. The Town paid the City \$77,500 during the year ended June 30, 2010. The balance payable was \$883,128 at June 30, 2010.

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Amity Regional School District No. 5

In addition to the Town, the only political subdivision with power to issue debt on behalf of the Town is the Amity Regional School District Number 5 (the District). As of June 30, 2010 the District had general obligation bond issues outstanding aggregating \$52,950,000. These amounts are to be paid back by the three member Towns through their annual proportionate share payments for the operations of the District. Each Town's share of the debt is based on the average daily membership of each Town's student population. For the year ended June 30, 2010 the percentage for the Town of Orange was 46.76%. On December 3, 2010, the District issued \$8,245,000 of general obligation refunding bonds with interest rates of 2.0% to 4.0% to refund \$8,120,000 of outstanding general obligation bond issues.

Note 6 - Capital Projects

The following is a summary of project authorizations at June 30, 2010:

		Expend	Unexpended	
	Project	During		Authorization
	Authorization	Year	Cumulative	June 30, 2010
Edison Road Reconstruction, Connair Road Reconstruction, Boston Post Road Lighting Project	\$ 1,181,000	\$ 13,900	\$ 1,066,249	\$ 114,751
Old Tavern Road Field Improvements	200,000	-	13,812	186,188
2004 Bond Projects:				
Road Improvements	1,940,000	-	1,918,761	21,239
Open Space	4,400,000	-	4,311,316	88,684
HPCC and Public Works				
Improvements	2,045,000	-	2,051,597	(6,597)
School Building Renovations	4,700,000	-	4,634,563	65,437

Note 7 - Fund Deficits

The Cafeteria Fund and the Summer School Fund had fund deficits as of June 30, 2010 of \$23,603 and \$30,866, respectively. The deficits will be funded by future revenues.

... Continued ...

Note 8 - Pension Plans

The Town has two defined benefit contributory pension plans and one defined contribution plan covering substantially all full-time Town employees other than teachers. The plans are considered to be a part of the Town's financial reporting entity and are included in the Town's financial statements as pension trust funds. The plans do not issue separate, stand alone, financial reports. The certified faculty and administrative personnel of the Board of Education participate in a contributory retirement plan administered by the State Teachers Retirement Board. The Town does not contribute to this plan.

Defined Benefit Plans

As of January 1, 2010, the date of the most recent actuarial valuations, membership consisted of:

	Police	Town
Retirees, disabled members and beneficiaries currently receiving benefits	30	62
Terminated vested employees	4	14
Active members	16	18
	50	94

Significant Accounting Policies

Basis of Accounting

The Plans' financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are due and payable in accordance with the terms of the plan.

Method Used to Value Investments

Investments are reported at fair market value.

... Continued ...

Funding Policy

The contribution requirements of plan members and the Town were established by Ordinance at a Town Meeting and may be amended by the Board of Selectmen. Benefits and employee contributions are fixed by contract and may be amended by union negotiation. Administration costs of the Plans are financed through investment earnings.

Town of Orange Police Pension and Retirement Plan

Plan Description

The Town is the administrator of the Town of Orange Police Pension and Retirement Plan, a single-employer public employee retirement system ("PERS") established and maintained by the Town to provide pension benefits to its police employees hired prior to July 1, 1999. The Town has appointed an administrative pension board to administer the plan.

The Town of Orange Police Pension and Retirement Plan provides retirement benefits and death and disability benefits. Benefits vest after 10 years of service. Members may retire at any age with 20 years of credited service or at age 55. Members are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 2.25% of average monthly earnings times years of credited service up to 20 years, plus 2% of average monthly earnings times years of credited service in excess of 20 years. Average monthly earnings are based on the employee's monthly earnings over the last twenty-four months of service.

If a police officer leaves covered employment or dies before meeting the vesting requirements, accumulated employee contributions plus 4% interest compounded annually thereon are refunded.

Town of Orange Employee Pension and Retirement Income Plan

Plan Description

The Town is the administrator of the Town of Orange Employee Pension and Retirement Income Plan, a single-employer public employee retirement system ("PERS") established to provide pension benefits for its full-time employees other than police employees and teachers hired prior to July 1, 1999. The Town has appointed an administrative pension board to administer the plan.

... Continued ...

The Town of Orange Employee Pension and Retirement Income Plan provides retirement benefits as well as death benefits. The following table summarizes the retirement benefits of the plan:

	Normal <u>Retirement</u>	Early <u>Retirement</u>	<u>Benefit</u>	<u>Vesting</u>
Board of Education Secretaries and Custodians	65	10 years early with 10 years of service	1¼% of final earnings up to \$6,600 plus 2% of excess times credited service	50% after 10 years of service, additional 10% for each year thereafter. 100% vested at 65.
Highway	65 or 62 with 25 years of service	10 years early with 10 years of service	13/4% of final earnings up to \$6,600 plus 2% of excess times credited service	100% after 10 years of service or age 65
Town secretaries, custodians, dispatchers and Non-Union	65 or 62 with 25 years of service	10 years early with 15 years of service	2% of final earnings times credited service	100% after 5 years of service or age 65
Supervisors	65 or 62 with 25 years of service	10 years early with 10 years of service	2% of final earnings times credited service	100% after 10 years of service or age 65

Final earnings is the employee's average earnings over the last three years of service.

If a member leaves covered employment or dies before meeting the vesting requirements, accumulated employee contributions plus 4% interest compounded annually thereon are refunded.

... Continued ...

The Town's annual contribution, annual required contribution (ARC), percentage of ARC contributed and net pension obligation (three-year trend information) is as follows:

		Annual		
Fiscal		Required	Percentage	Net
Year	Actual	Contribution	of ARC	Pension
Ending	Contribution	(ARC)	Contributed	Obligation
Police Pensior	n and Retirem	ent Plan		
6/30/2008	\$ 558,551	\$ 558,551	100.00%	\$ -
6/30/2009	304,721	304,721	100.00%	-
6/30/2010	304,721	304,721	100.00%	-
Employee Pen	sion and Reti	rement Incon	ne Plan	
6/30/2008	\$ 143,523	\$ 143,523	100.00%	\$ -
6/30/2009	-	-	100.00%	-
6/30/2010	-	-	100.00%	-

Funded Status and Funding Progress

The funded status of each plan as of January 1, 2010, the most recent actuarial valuation date, is as follows:

Actuarial Valuation Date	Actuarial Value of Plan Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b - a)	Funded Ratio (a / b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b - a) / c)	
Police Pension and Retirement Plan							
1/1/2010	\$14,246,755	\$18,207,883	\$3,961,128	78.24%	\$1,260,560	314.24%	
Employee Pension and Retirement Income Plan							
1/1/2010	\$9,007,751	\$9,827,482	\$819,731	91.66%	\$953,405	85.98%	

The schedules of funding progress, presented as required supplementary information (RSI) following the notes to the financial statements, presents multiyear trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the AALs for benefits.

... Continued ...

Funding Policy and Annual Pension Cost

Contribution requirements are established through collective bargaining agreements. The Town's annual pension cost for the current year and related information for the plans administered by the Town follows:

	Police	Town
Contribution rates: Town	(A)	(A)
Members: Police Supervisors	7% -	- 3% of earnings to \$7,800
All others	-	plus 5% of excess 2% of earnings to \$7,800 plus 5% of excess
Annual pension cost	\$304,721	\$0
Contributions made	\$304,721	\$0
Actuarial valuation date	1/1/2010	1/1/2010
Actuarial cost method	Entry Age Normal	Entry Age Normal
Asset valuation method	5 yr. smoothed market	5 yr. smoothed market
Amortization method	Level percent, closed	Level percent, closed
Remaining amortization period	16 years	16 years
Actuarial assumptions: Investment rate of return Projected salary increases Includes inflation at Cost of living adjustments	8.00% 4.00% 2.50% 2% of retirements after January 1, 2000	8.00% 4.00% 2.50% None

⁽A) The Town is required to contribute the remaining amounts necessary to actuarially fund benefits.

. . . Continued . . .

Defined Contribution Pension Plan for Town of Orange

Plan Description

The Town is the administrator of the Defined Contribution Pension Plan for Town of Orange, Connecticut established to provide benefits at retirement to substantially all full-time Town employees and noncertified Board of Education employees hired on or after July 1, 1998.

At June 30, 2010, there were 110 plan members. Plan members may contribute up to 10% of covered salary. The Town is required to contribute an amount equal to the plan members' contribution up to 10% of covered salary. Plan members and the Town each contributed \$350,180, not including rollover contributions and forfeitures, to the plan in the year ended June 30, 2010.

Plan members are 100% vested in their employee contributions. Plan members are 20% vested in their employer contribution after 2 years of service, with an additional 20% for each year thereafter. Forfeitures shall be used to reduce future employer contributions.

Plan provisions and contribution requirements are established and may be amended by the Board of Selectmen.

Significant Accounting Policies

Basis of Accounting

The plan's financial statements are prepared using the accrual basis of accounting. Employer and plan member contributions are recognized in the period in which the contributions are due.

Method Used to Value Investments

Investments are reported at fair market value.

... Continued ...

SCHEDULE OF PLAN NET ASSETS June 30, 2010

	Police	Town	Defined Contribution	Total
ASSETS Cash and cash equivalents Investments, at fair value	\$ 552,243 11,243,878	\$ 117,711 7,259,288	\$ - 3,666,437	\$ 669,954 22,169,603
	\$ 11,796,121	\$ 7,376,999	\$ 3,666,437	\$ 22,839,557
NET ASSETS Held in trust for employee pension benefits	\$ 11,796,121	\$ 7,376,999	\$ 3,666,437	\$ 22,839,557
	OF CHANGES IN Pl ear ended June 30			
ADDITIONS	Police	Town	Defined Contribution	Total
Contributions: Employer Employee	\$ 304,721 106,395	\$ - 44,359	\$ 350,180 361,939	\$ 654,901 512,693
Total contributions	411,116	44,359	712,119	1,167,594
Investment income Net realized/unrealized gain on investments	374,271 1,362,634	241,979 885,590	339,053	616,250 2,587,277
Net investment income	1,736,905	1,127,569	339,053	3,203,527
Total additions	2,148,021	1,171,928	1,051,172	4,371,121
DEDUCTIONS Pension payments Administrative expenses	1,052,690 26,411	738,871 21,621	59,685 1,766	1,851,246 49,798
Total deductions	1,079,101	760,492	61,451	1,901,044
Change in net assets	1,068,920	411,436	989,721	2,470,077
NET ASSETS, beginning	10,727,201	6,965,563	2,676,716	20,369,480
NET ASSETS, ending	\$ 11,796,121	\$ 7,376,999	\$ 3,666,437	\$ 22,839,557

... Continued ...

Connecticut State Teachers' Retirement System

The faculty and professional personnel of the Board of Education participate in a multiple employer contributory cost-sharing defined benefit plan with a special funding situation, established under Chapter 167a of the Connecticut General Statutes, which is administered by the Connecticut State Teachers' Retirement Board. The financial statements of the plan are available from the State of Connecticut State Teachers' Retirement Board, 21 Grand Street, Hartford, CT 06106.

Certain part-time and full-time certified teachers are eligible to participate in the plan and are required to contribute 7.25% of their annual earnings to the plan. The Town does not and is not legally responsible to contribute to the plan.

The State of Connecticut contributes based on actuarially determined amounts. The funding level was determined based on an actuarial valuation of the plan as a whole, which does not provide actuarial information on an individual entity basis. Total contributions made by the State of Connecticut were \$559,224,244, of which \$1,337,751 benefited Town employees, and has been included in intergovernmental revenues and education expenditures in the accompanying combined statement of revenues, expenditures and changes in fund balances. For the year ended June 30, 2010, Town teachers contributed \$626,935 to the plan and covered Board of Education payroll for the year was approximately \$8,649,000. The Town's total payroll, inclusive of the Board of Education for the year ended June 30, 2010 was approximately \$19,169,000.

Note 9 - Other Post-Employment Benefits (OPEB)

Plan Description

The Town provides post-retirement medical and dental benefits to eligible retirees and their spouses through a single-employer, contributory, defined benefit OPEB plan. The OPEB plan provides medical and dental coverage to eligible retirees and their spouse. A bi-annual actuarial valuation is made to determine whether the contributions are sufficient to meet the plan obligations. The latest actuarial valuation was made July 1, 2008. The OPEB plan does not issue a separate, stand-alone, financial report.

Board of Education (BOE) administrators and teachers are eligible for medical and dental coverage for self and spouse upon meeting one of the following criteria:

- 1. Normal retirement at age 60 with 20 years of service or completion of 35 years of service regardless of age or
- 2. Early retirement at age 60 with 10 years of service, any age with 25 years of service, or age 55 with 20 years of service.

... Continued ...

BOE custodians/maintenance employees are eligible for medical and dental coverage for self and spouse upon retirement at age 62. Retirees after July 1, 2002 who attain age 65 shall be eligible for Post 65 coverage until age 75.

BOE secretaries and aides are eligible for medical and dental coverage upon retirement at age 65 with at least 15 years of full-time employment or age 55 with at least 10 years of service.

BOE central office staff are eligible for medical and dental coverage upon retirement at age 65.

Police officers are eligible for medical and dental coverage upon retirement at age 55 or with 20 years of service.

Town supervisors hired prior to March 15, 2001 are eligible for medical and dental coverage upon retirement at age 62 with 25 years of service or age 33 with 10 years of service.

Town highway and public service employees are eligible for medical and dental coverage upon retirement at age 62 with 25 years of service or age 33 with 10 years of service.

There is no trust created for this plan. The contribution requirement of plan members and the Town are established and may be amended by the Town. The Town currently contributes enough money to the plan to satisfy the current obligations on a pay-as-you go basis.

Membership in the plan consisted of the following as of July 1, 2008, the date of the last actuarial valuation:

Active members	293
Retirees and dependents	51
Total	344

Funding Policy

Teacher retirees and spouses pay 100% of the premium, less the \$1,320 annual CT Teachers Retirement Board subsidy for certified employees.

BOE Administrators hired prior to June 30, 1996 with 10 years of service pay 40% of the premium and with 15 years of service pay 30% of the premium for the first five years and 100% thereafter. Administrators hired between June 30, 1996 and June 30, 2001 with 15 years of service pay 50% of the premium for the first five years and 100% thereafter. Administrators hired after June 30, 2001 with 10 years of service as an administrator or 25 years of service pay all but \$1,500 for the first five years and 100% thereafter.

... Continued ...

BOE custodians/maintenance employees pay 100% of the premium, except for retirees after July 1, 2002 who pay nothing until age 75.

BOE secretaries and aides pay 100% of the premium until age 65 and thereafter will pay all but \$150 until age 80.

BOE central office staff hired before January 29, 1996 pay nothing until age 75, at which time their insurance is discontinued. BOE central office staff hired after January 29, 1996 pay 100% of the premium.

Police officers pay no share of the premium.

Town supervisors hired prior to March 15, 2001 pay 100% of the premium.

Town highway and public service pay 100% of the premium.

Contributions

Employer contributions to the plan were \$284,800. Of this amount, \$284,800 represents premium payments.

The Town's annual other post-employment benefit (OPEB) cost (expense) is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance within the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if it were paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

... Continued ...

The following table shows the components of the Town's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the Town's net OPEB obligation:

	Other Post- Employment Benefits (OPEB)	<u>) </u>
Annual required contribution (ARC) Interest on net OPEB obligation Adjustment to annual required contribution	\$ 954,400 50,928 (38,280	<u>)</u>
Annual OPEB cost Contributions made	967,048 284,800	_
Increase in net OPEB obligation Net OPEB obligation, beginning of year	682,248 636,600	
Net OPEB obligation, end of Year	\$ 1,318,848	_

The Town's annual OPEB cost, the percentage of annual OPEB costs contributed to the plan and the net OPEB obligation (three-year trend information*) is as follows:

Fiscal Year Ending	Actual Contribution	Annual Required Contribution (ARC)	Percentage of ARC Contributed	Annual OPEB Cost (AOC)	Percentage of AOC Contributed	Net OPEB Obligation
6/30/2009	\$ 261,800	\$ 898,400	29.14%	\$ 898,400	29.14%	\$ 636,600
6/30/2010	284,800	954,400	29.84%	967,048	29.45%	1,318,848

^{*} June 30, 2009 is the first year in which the ARC and the net OPEB obligation calculation was completed.

As of July 1, 2008, the most recent actuarial valuation date, the plan was 0% funded. The actuarial accrued liability for benefits was \$8,210,400, and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability of \$8,210,400.

... Continued ...

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimated are made about the future. The schedule of funding progress presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the AAL for benefits.

Schedule of Funding Progress

				9		
	Actuarial	Actuarial				UAAL as a
Actuarial	Value of	Accrued	Unfunded	Funded	Covered	Percentage of
Valuation	Assets	Liability (AAL)	AAL (UAAL)	Ratio	Payroll	Covered Payroll
Date	(a)	(b)	(b - a)	(a / b)	(c)	((b - a) / c)
7/1/2008	\$ -	\$ 8,210,400	\$ 8,210,400	0.00%	N/A	N/A

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The information presented was determined as part of the actuarial valuation. Additional information as of the last actuarial valuation follows:

Valuation Date	July 1, 2008
Actuarial Cost Method	Projected Unit Credit
Asset Valuation Method	Market Value
Amortization Method	Level Percent
Remaining Amortization Period	30 years
Actuarial Assumptions:	
Discount rate	8.0%
Investment rate of return	4.0%
Inflation rate	6.9%
Health cost trend rates	A rate of 6.9% initially, reduced to an ultimate rate of 4.1%

. . . Continued . . .

Note 10 - Risk Management

The Town is exposed to various risks of loss related to public official liability, police professional liability, theft or impairment of assets, errors and omissions, injury to employees, natural disasters, and owners and contractors protective liability.

The Town currently is a member in Connecticut Interlocal Risk Management Agency (CIRMA), a public entity risk pool established for the purpose of administering an interlocal risk management program pursuant to the provisions of Section 7-479a et. Seq. of Connecticut General Statutes, for workers compensation and liability-automobile-property insurance. At June 30, 2010, CIRMA had over 200 members in the workers compensation pool and over 150 members in the liability-automobile-property pool. The Town pays annual premium for its coverage in both pools. CIRMA is to be self-sustaining through members' premiums but reinsures in excess of \$1,000,000 for each insured occurrence. Members may be subject to supplemental assessment in the event of deficiencies; however, potential assessments are limited pursuant to the bylaws.

Settled claims have not exceeded commercial coverage in any of the past three years.

Note 11 - Internal Service Funds

The Town maintains a group medical and dental self-insurance fund to account for health claims of employees and their families. Anthem Blue Cross and Blue Shield of Connecticut (Anthem) acts as plan administrator and claims processor. The Town has also purchased, through Anthem, individual and aggregate stop-loss protection.

The self-insured claims (medical and dental) paid through the fund are financed through resources obtained from the General Fund and employee payroll deductions. The accounting treatment is to record the resources paid by the General Fund as an expenditure of that fund and as revenue of the Internal Service Fund in the governmental fund financial statements. At June 30, 2010, a liability of \$344,254 has been recorded, which represents estimated claims incurred but not yet reported.

Changes in this claims liability during the fiscal year were as follows:

	Claims Payable July 1	Current Year Claims and Changes in Estimates	Claims Paid	Claims Payable June 30	
2007 - 2008	\$ 407,592	\$ 4,249,014	\$ 4,294,811	\$ 361,795	
2008 - 2009	361,795	4,387,638	4,343,270	406,163	
2009 - 2010	406,163	4,243,037	4,304,946	344,254	

... Continued ...

Note 12 - Commitments and Contingencies

The Town has received state and federal grants for specific purposes that are subject to the review and audit by the grantor agencies. These audits could lead to requests for reimbursement to the grantor agencies for any expenditure disallowed under the terms of the grant. Based on prior experience, management believes such disallowances, if any, will not be material to the Town's basic financial statements.

Other litigation, principally involving claims for personal injury breach of contract, and contested tax assessment, are pending against the Town. The outcome and eventual liability of the Town, if any, in these cases is not known at this time. The Town's legal counsel estimated that potential claims against the Town, not covered by insurance, resulting from such litigation would not materially affect the financial position of the Town.

In 1993, the Town entered into a contract to have congregate elderly housing constructed. The construction was funded by a \$3,582,050 grant and a \$40,000 loan from the State of Connecticut Department of Housing (the "DOH"). The housing cannot be sold without the permission of DOH. Any proceeds from such a sale must first be used to repay DOH the grant. As a result, the State has a lien on all property associated with the Congregate Elderly Housing.

The Town continues to be a defendant in an action involving the disposal of hazardous waste on and in a landfill. The continuing action has been long standing and was brought by the Laurel Park Coalition. The Laurel Park litigation continues with the Laurel Park Coalition having appealed a prior year District Court ruling which calculated the amount owed by the Town to be \$266,362, which was less than the \$330,000 previously deposited with the Court. In a subsequent year the appeal was denied, but interest and claims for post-trial costs have not settled and the final outcome has not been estimated. Additionally, post trial costs for post-closure maintenance and monitoring have not been settled, but the Laurel Park Coalition has projected post closure costs applicable to the Town on an annual basis of about \$7,700 for the first ten years, \$5,800 for the next ten years and \$3,000 for the remaining ten year period.

In connection with another action involving the disposal of hazardous waste on property owned by others, the Town has agreed to be responsible for a portion of post-closure maintenance, monitoring and clean up costs at the former Beacon Heights Landfill. The Town's portion of those costs is estimated to be about \$5,400 per year based on current charges and will continue until July 2033. Payment of the Beacon Heights costs is being made from the General Fund.

. . . Continued . . .

Note 13 - Subsequent Events

On December 3, 2010 Regional School District No. 5 issued \$8,245,000 in general obligation refunding bonds for payment of principal and interest and redemption premium, if any, on \$2,020,000 of the general obligation bond issue of 2001, \$1,725,000 of the general obligation bond issue of 2005 and on \$4,375,000 of the general obligation bond issue of 2006.

Note 14 - New GASB Pronouncements

The Governmental Accounting Standards Board (GASB) has issued several pronouncements prior to June 30, 2010 that have effective dates that may impact future financial presentations. Management has not currently determined what, if any, impact implementation of the following statement may have on the financial statements of the Town:

Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions", issued March 2009, will be effective for the Town in the fiscal year ended June 30, 2011.

TOWN OF ORANGE, CONNECTICUT SCHEDULE OF FUNDING PROGRESS AND EMPLOYER CONTRIBUTIONS JUNE 30, 2010

Unfunded

POLICE PENSION AND RETIREMENT PLAN

Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Plan Assets (a)	Actuarial Accrued Liability (b)		Total Unfunded uarial Accrued Liability (c)	Actuarial Value of Assets as a Percentage of Actuarial Accrued Liability (a) / (b)	Annual Covered Payroll (d)	Actuarial Accrued Liability as a Percentage of Annual Covered Payroll (c) / (d)
1/1/05	\$ 11,598,210	\$ 15,890,221	\$	4,292,011	72.99 %	\$ 2,023,092	212.15 %
1/1/06	13,532,572	17,509,786		3,977,214	77.29	1,778,125	223.67
1/1/07	14,433,895	18,939,228		4,505,333	76.21	1,487,728	302.83
1/1/08	15,199,428	17,107,509	**	1,908,081	88.85	1,384,044	137.86
1/1/09	14,736,959	17,755,708		3,018,749	83.00	1,248,925	241.71
1/1/10	14,246,755	18,207,883		3,961,128	78.24	1,260,560	314.24

^{**} Change in investment return assumption from 6.75% to 8.00%.

Schedule of Employer Contributions

ar Ended June 30	A	Annual Required Contribution			Percentage Contributed		
<u> </u>							
2005	9	\$	412,560		100	%	
2006			530,496		100		
2007			554,257		100		
2008			558,551		100		
2009			304,721		100		
2010			304,721		100		

EMPLOYEE PENSION AND RETIREMENT INCOME PLAN

Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Plan Assets (a)	Actuarial Accrued Liability (b)	(Actua	Total Infunded Funded) arial Accrued Liability (c)	Actuarial Value of Assets as a Percentage of Actuarial Accrued Liability (a) / (b)	Annual Covered Payroll (d)	Unfunded Actuarial Accrued Liability as a Percentage of Annual Covered Payroll (c) / (d)
1/1/05	\$ 8,452,676	\$ 9,341,359	\$	888,683	90.49 %	\$ 1,465,984	60.62 %
1/1/06	9,602,643	10,300,392		697,749	93.23	1,462,070	47.72
1/1/07	9,910,114	10,620,767		710,653	93.31	1,439,402	49.37
1/1/08	10,177,678	9,599,467	** (578,211)	106.02	1,162,387	(49.74)
1/1/09	9,486,077	9,682,220		196,143	97.97	1,001,389	19.59
1/1/10	9,007,751	9,827,482		819,731	91.66	953,405	85.98

^{**} Change in investment return assumption from 6.75% to 8.00%.

Schedule of Employer Contributions

Year Ended June 30	Annual Required Contribution	Percentage Contributed
2005	\$ 122,472	100 %
2006	225,612	100
2007	141,549	100
2008	143,523	100
2009	· -	100
2010	-	100

TOWN OF ORANGE, CONNECTICUT SCHEDULE OF FUNDING PROGRESS AND EMPLOYER CONTRIBUTIONS OTHER POST-EMPLOYMENT BENEFIT PLAN JUNE 30, 2010

Schedule of Funding Progress

Actuarial Valuation Date	Actuar Value Plan As: (a)	rial of	Actuarial Accrued Liability (b)	Total Unfunded (Funded) Iarial Accrued Liability (c)	Actuaria Value of As: as a Percent of Actuari Accrued Lial (a) / (b)	sets tage ial bility	Annual Covered Payroll (d)	Unfunded Actuarial Accrued Liability as a Percentage of Annual Covered Payrol (c) / (d)	I
7/1/08	\$		\$ 8,210,400	\$ 8,210,400		00 %	N/A	N/A	

Schedule of Employer Contributions

_	Year Ended June 30	ntribution	Percentage Contributed		
	2009 2010	\$ 898,400 954,400	29.14 29.84	%	

Appendix B

Form of Opinion of Bond Counsel and Tax Exemption



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HARTFORD, CONNECTICUT 06106

ATTORNEYS AT LAW

TELEPHONE (860)296-0510 FACSIMILE (860)296-0541

FORM OF OPINION OF BOND COUNSEL

Town of Orange Orange, Connecticut

Ladies and Gentlemen:

We have represented the Town of Orange, Connecticut as bond counsel with respect to the issuance and sale of \$7,200,000 Town of Orange General Obligation Bonds, Issue of 2011, bearing a Dated Date of October 1, 2011 and an Original Issue Date of October 13, 2011 (the "bonds").

We have examined a record of the proceedings authorizing the bonds, a Tax Regulatory Agreement of the Town dated October 13, 2011 (the "Tax Regulatory Agreement"), and other proofs submitted to us.

The bonds are subject to redemption prior to maturity as therein provided. The bonds are originally registered in the name of Cede & Co., as nominee of The Depository Trust Company, to effect a book-entry system for the ownership and transfer of the bonds, and are certified by U.S. Bank National Association, Hartford, Connecticut (the "Certifying Agent").

We have not been engaged or undertaken to review the accuracy, completeness or sufficiency of the Official Statement or other offering material relating to the bonds (except to the extent, if any, stated in the Official Statement) and we express no opinion relating thereto.

We are of the opinion that such proceedings and proofs show lawful authority for the issuance and sale of the bonds under authority of the constitution and statutes of the State of Connecticut and that when certified by the Certifying Agent the bonds are valid and binding general obligations of the Town of Orange payable both principal and interest from ad valorem taxes which may be levied on all taxable property subject to taxation by the Town without limitation as to rate or amount except as to classified property such as certified forest land taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts. There was, however, no such certified forest land on the last completed grand list of the Town and under existing statutes the State of Connecticut is obligated to pay the Town the amount of tax revenue which the Town would have received except for the limitation upon its power to tax such dwelling houses. We are further of the opinion that the Tax Regulatory Agreement is a valid and binding agreement of the Town.

The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements that must be met subsequent to the issuance and delivery of the bonds in order that interest on the bonds not be included in gross income under Section 103 of the Code. The Town has covenanted in the Tax Regulatory Agreement that it will at all times perform all acts and things necessary or appropriate under any valid provision of law to ensure that interest paid on the bonds shall not be included in the gross income of the owners thereof for Federal income tax purposes under the Code.

In our opinion, under existing statutes and court decisions, interest on the bonds is not included in the gross income of the owners thereof for purposes of Federal income taxation pursuant to Section 103 of the Code and is not treated as a preference item for purposes of computing the Federal alternative minimum tax. Interest on the bonds is, however, includable in the adjusted current earnings of a corporation (as defined for federal income tax purposes) for purposes of computing the Federal alternative minimum tax imposed on corporations. We express no opinion regarding other Federal income tax consequences caused by ownership or disposition of, or receipt of interest on, the bonds.

In rendering the foregoing opinions regarding the Federal income tax treatment of interest on the bonds, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and expectations, and certifications of fact contained in the Tax Regulatory Agreement, and (ii) continuing compliance by the Town with the covenants and procedures set forth in the Tax Regulatory Agreement as to such tax matters.

We are further of the opinion that, under existing statutes, interest on the bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the Federal alternative minimum tax. We express no opinion regarding other State income tax consequences caused by ownership or disposition of the bonds.

Respectfully yours,

JOSEPH FASI LLC

TAX EXEMPTION

The Internal Revenue Code of 1986, as amended (the "Code"), imposes certain requirements which must be met subsequent to delivery of the Bonds in order that interest on the Bonds not be included in gross income under Section 103 of the Code. The Tax Regulatory Agreement, which will be executed and delivered by the Issuer concurrently with the Bonds, contains representations, covenants and procedures relating to the use, expenditure and investment of proceeds of the Bonds in order to comply with such requirements of the Code. Pursuant to the Tax Regulatory Agreement, the Issuer also covenants and agrees that it shall perform all things necessary or appropriate under any valid provision of law to ensure interest on the Bonds shall not be included in gross income of owners thereof for purposes of Federal income taxation under the Code. Failure to comply with the continuing requirements of the Code may cause the interest on the Bonds to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Bonds irrespective of the date on which non compliance occurs. In rendering its opinion, Bond Counsel relies on the continuing compliance by the Town with the Tax Regulatory Agreement.

In the opinion of Bond Counsel, based on existing statutes and court decisions and assuming continuing compliance by the Issuer with its covenants and the procedures contained in the Tax Regulatory Agreement, interest on the Bonds is not included in the gross income of the owners thereof for purposes of Federal income taxation and is not treated as a preference item for purposes of computing the Federal alternative minimum tax. Interest on the Bonds is, however, includable in the adjusted current earnings of corporations (as defined for federal income tax purposes) for purposes of computing the Federal alternative minimum tax on corporations.

Ownership of the Bonds may also result in certain collateral Federal income tax consequences to certain taxpayers, including, without limitation, financial institutions, property and casualty insurance companies, certain foreign corporations doing business in the United States, certain S corporations with excess passive income, individual recipients of Social Security and Railroad Retirement benefits and taxpayers who have or are deemed to have incurred indebtedness to purchase or carry tax exempt obligations, such as the Bonds. Prospective purchasers of the Bonds, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the Federal tax consequences of ownership and disposition of the Bonds.

In the opinion of Bond Counsel, based on existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the Federal alternative minimum tax. Prospective purchasers of the Bonds are advised to consult their own tax advisors regarding the state and local tax consequences of ownership and disposition of the Bonds.

ORIGINAL ISSUE DISCOUNT

The following is a general discussion of Original Issue Discount and not an opinion of Bond Counsel.

The initial public offering prices of certain maturities of the Bonds (the "OID Bonds") may be less than their stated principal amounts. Under existing law, the difference between the stated principal amount and the initial offering price of each maturity of the OID Bonds to the public (excluding bond houses and brokers) at which a substantial amount of such maturity of the OID Bonds is sold will constitute original issue discount ("OID"). The offering prices relating to the yields set forth on the cover page of this Official Statement for the OID Bonds are expected to be the initial offering prices to the public at which a substantial amount of each maturity of the OID Bonds are sold. Under existing law OID on the Bonds accrued and properly allocable to the owners thereof under the Code is not included in gross income for federal income tax purposes if interest on the Bonds is not included in gross income for federal income tax purposes.

In general, under the Code, for purposes of determining an owner's adjusted basis in an OID Bond, OID treated as having accrued while the owner holds the OID Bond will be added to the owner's basis. OID will accrue on a constant-yield-to-maturity method based on regular compounding. The owner's adjusted basis will be used to determine taxable gain or loss upon the sale or other disposition (including redemption or payment at maturity) of an OID Bond. For certain corporations (as defined for federal income tax purposes) a portion of the original issue discount that accrues in each year to such an owner of an OID Bond will be included in the calculation of the corporation's federal alternative minimum tax liability. As a result, ownership of an OID Bond by such a corporation may result in an alternative minimum tax liability even though such owner has not received a corresponding cash payment.

Prospective purchasers of OID Bonds, should consult their own tax advisors as to the calculation of accrued OID, the accrual of OID in the cases of owners of the OID Bonds purchasing such Bonds after the initial offering and sale, and the state and local tax consequences of owning or disposing of such OID Bonds.

ORIGINAL ISSUE PREMIUM

The following is a general discussion of Original Issue Premium and not an opinion of Bond Counsel.

The initial public offering prices of certain maturities of the Bonds (the "OIP Bonds") may be more than their stated principal amounts. An owner who purchases a Bond at a premium to its principal amount must amortize bond premium as provided in applicable Treasury Regulations, and amortized premium reduces the owner's basis in the Bond for federal income tax purposes. Prospective purchasers of OIP Bonds should consult their tax advisors regarding the treatment of bond premium for state and federal income tax purposes, including special rules regarding the consequences of ownership, amortization of bond premium, basis, and gain or loss from the sale or exchange of OIP Bonds.

FUTURE EVENTS

The Federal tax treatment of municipal bonds, including the exclusion of interest paid thereon from gross income pursuant to section 103 of the Internal Revenue Code, is subject to legislation adopted by the Congress of the United States and enacted into law. Connecticut tax treatment of the Bonds and Notes is subject to laws adopted by the State of Connecticut Legislature and enacted into law. From time to time Federal laws are proposed, including introduced into Congress, which would eliminate or curtail the exclusion from gross income of interest paid on municipal bonds or have other collateral tax consequences that will adversely affect their tax treatment. On September 13, 2011, the "American Jobs Act of 2011", proposed by President Barack Obama, was introduced to Congress and includes provisions to limit exclusions from high income taxpayers of tax exempt bond interest. The enactment of the American Jobs Act of 2011, or other pending or future proposals, may adversely affect the tax treatment of the interest paid on the Bonds, their sale or disposition, market price, or otherwise prevent Beneficial Owners from receiving the full current tax benefit of ownership. There can be no assurance that changes of law by Federal or State governments will not occur. Bond Counsel does not opine as to post issuance acts, including changes of law. Prospective purchases and Beneficial Owners should consult their own tax advisors regarding pending or proposed law changes.



Appendix C

Form of Continuing Disclosure Agreement



CONTINUING DISCLOSURE AGREEMENT

By The

TOWN OF ORANGE, CONNECTICUT

Dated As Of October 13, 2011

In Connection With The Issuance And Sale Of

\$7,200,000 Town Of Orange, Connecticut

General Obligation Bonds, Issue of 2011,

Dated October 1, 2011

WHEREAS, the Town of Orange, Connecticut (the "Issuer") has heretofore authorized the issuance of \$7,200,000 in aggregate principal amount of its General Obligation Bonds, Issue of 2011 (the "Bonds") to be dated October 1, 2011 and to mature in the principal amounts and on the dates set forth in the Issuer's Official Statement describing the Bonds (the "Official Statement"); and

WHEREAS, the Issuer acknowledges that an underwriter may not purchase or sell the Bonds unless it has reasonably determined that the Issuer has undertaken in a written agreement for the benefit of the beneficial owners of the Bonds to provide certain continuing disclosure information as required by Securities and Exchange Commission Rule 15c2-12(b)(5) as amended from time to time (the "Rule"), and the Issuer desires to assist the underwriter of the Bonds in complying with the Rule; and

WHEREAS, the Issuer is authorized pursuant to Public Act 95-270 enacted by the Connecticut General Assembly to make representations and agreements for the benefit of the beneficial owners of the Bonds to meet the requirements of the Rule; and

WHEREAS, in order to assist the underwriter of the Bonds in complying with the Rule, this Continuing Disclosure Agreement is to be made, executed and delivered in connection with the issuance of the Bonds, all for the benefit of the beneficial owners of the Bonds, as they may be from time to time;

NOW, THEREFORE, THE ISSUER HEREBY REPRESENTS, COVENANTS AND AGREES AS FOLLOWS:

Section 1. <u>Definitions</u>. In addition to the terms defined above, the following capitalized terms shall have the meanings ascribed thereto:

"Annual Report" shall mean any Annual Report provided by the Issuer pursuant to, and as described in, Sections 2 and 3 of this Continuing Disclosure Agreement.

"Fiscal Year End" shall mean the last day of the Issuer's fiscal year, currently June 30.

"Listed Events" shall mean any of the events listed in Section 4 of this Continuing Disclosure Agreement.

"MSRB" shall mean the Municipal Securities Rulemaking Board established under the Securities Exchange Act of 1934, as amended, or any successor thereto. For purposes of this agreement, continuing disclosure information will be filed where approved from time to time by the MSRB, and which as of the date hereof means:

http://emma.msrb.org

Section 2. Annual Reports.

- A. The Issuer shall provide or cause to be provided to the MSRB, the following annual financial information and operating data regarding the Issuer:
 - 1) Audited financial statements as of and for the year ending on its Fiscal Year End for the general fund, capital projects funds and special revenue funds, prepared in accordance with generally accepted accounting principles, as promulgated by the Governmental Accounting Standards Board from time to time or mandated state statutory principles as in effect from time to time; and
 - 2) Financial information and operating data as of and for the year ending on its Fiscal Year End of the following type to the extent not included in the audited financial statements described in 1) above:
 - (a) the amounts of the gross and net taxable grand list;
 - (b) a listing of the ten largest taxpayers on the grand list, together with each such taxpayer's taxable valuation thereon;
 - (c) the percentage or amount of the annual property tax levy collected and uncollected;
 - (d) a schedule of the annual debt service on outstanding longterm bonded indebtedness:
 - (e) a calculation of the direct debt, net direct debt and overall net debt (reflecting overlapping and underlying debt);
 - (f) the direct debt and overall net debt of the Issuer per capita;

- (g) the ratios of direct debt and overall net debt of the Issuer to the Issuer's equalized net (taxable) grand list;
 - (h) a statement of statutory debt limitations and debt margins;
 - (i) the funding status of the Issuer's pension benefit obligation.
- B. The above-referenced information is expected to be provided by the filing of and cross reference to the Issuer's Annual Report. The information may be provided in whole or in part by cross-reference to other documents provided to the MSRB, including official statements of the Issuer which will be available from the MSRB. The information will be provided in an electronic format and accompanied by identifying information as prescribed by the MSRB.
- C. Subject to the requirements of Section 8 hereof, the Issuer reserves the right to modify from time to time the specific types of information or data provided or the format of the presentation of such information or data, to the extent necessary or appropriate; provided that the Issuer agrees that any such modification will be done in a manner consistent with the Rule. The Issuer also reserves the right to modify the preparation and presentation of financial statements described herein as may be required to conform with changes in Connecticut law applicable to municipalities or any changes in generally accepted accounting principles, as promulgated by the Governmental Accounting Standards Board from time to time.
- Section 3. <u>Timing</u>. The Issuer shall provide the information and data referenced in Section 2(A) not later than eight months after each Fiscal Year End subsequent to the date of issuance of the bonds, provided, however, that if such financial information and data for the Fiscal Year End preceding the date of issuance of the Bonds is not contained in the Official Statement for the Bonds or has not otherwise been previously provided, the Issuer shall provide such information and data no later than eight months after the close of such preceding Fiscal Year End. The Issuer agrees that if audited information is not available eight months after the close of any Fiscal Year End, it shall submit unaudited information by such time and will submit audited information within a reasonable time.
- Section 4. <u>Event Notices</u>. The Issuer agrees to provide or cause to be provided, in a timely manner not in excess of 10 business days after the occurrence of the event to the MSRB, notice of the occurrence of any of the following events:
 - a) principal and interest payment delinquencies;
 - b) non-payment related defaults, if material;
 - c) unscheduled draws on debt service reserves reflecting financial difficulties;
 - d) unscheduled draws on credit enhancements reflecting financial difficulties;

- e) substitution of credit or liquidity providers, or their failure to perform;
- f) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the security;
 - g) modifications to rights of security holders, if material;
 - h) bond calls, if material, and tender offers;
 - i) defeasances;
- j) release, substitution or sale of property securing repayment of the securities, if material;
 - k) rating changes;
 - 1) bankruptcy, insolvency, receivership or similar event of the Issuer;
- m) the consummation of a merger, consolidation or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- n) appointment of a successor or additional trustee or the change of name of a trustee, if material.
- Section 5. <u>Notice of Failure</u>. The Issuer agrees to provide or cause to be provided, in a timely manner, to the MSRB, notice of any failure by the Issuer to provide the annual financial information described in Section 2.A of this Continuing Disclosure Agreement.
- Section 6. <u>Termination of Reporting Obligation</u>. The Issuer's obligations under this Continuing Disclosure Agreement shall terminate upon the defeasance, prior redemption or payment in full of all of the Bonds.
- Section 7. <u>Agent.</u> The Issuer may, from time to time, appoint or engage an agent to assist it in carrying out its obligations under this Continuing Disclosure Agreement, and may discharge any such agent, with or without appointing a successor agent.
- Section 8. <u>Amendment; Waiver</u>. Notwithstanding any other provision of this Continuing Disclosure Agreement, the Issuer may amend this Continuing Disclosure Agreement, and any provision of this Continuing Disclosure Agreement may be waived, if such amendment

or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, a change in law, or a change in the identity, nature or status of the Issuer, and is supported by an opinion of counsel expert in federal securities laws, to the effect that (i) such amendment or waiver would not materially adversely affect the beneficial owners of the Bonds and (ii) the Agreement as so amended would have complied with the requirements of the Rule as of the date of the Agreement, taking into account any amendments or interpretations of the Rule as well as any changes in circumstances. A copy of any such amendment will be filed in a timely manner with the MSRB. The annual financial information provided on the first date following adoption of any such amendment will explain, in narrative form, the reasons for the amendment and the impact of the change in the type of operating or financial information provided.

Section 9. <u>Additional Information</u>. Nothing in this Continuing Disclosure Agreement shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Continuing Disclosure Agreement or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Continuing Disclosure Agreement. If the Issuer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Continuing Disclosure Agreement, the Issuer shall have no obligation under this Continuing Disclosure Agreement to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

Section 10. <u>Indemnification</u>. The Issuer agrees to indemnify and save its officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys fees) of defending against any claim of liability, but excluding liabilities due to any agent's negligence or misconduct. The obligations of the Issuer under this Section shall survive resignation or removal of any agent and payment of the Bonds.

Section 11. <u>Enforceability</u>. The Issuer agrees that its undertaking pursuant to the Rule set forth in this Continuing Disclosure Agreement is intended to be for the benefit and enforceable by the beneficial owners of the Bonds. In the event the Issuer shall fail to perform its duties hereunder, the Issuer shall have the option to cure such failure after its receipt of written notice from any beneficial owner of the Bonds of such failure. In the event the Issuer does not cure such failure, the right of any beneficial owner of the Bonds to enforce the provisions of this undertaking shall be limited to a right to obtain specific enforcement of the Issuer's obligations hereunder. No monetary damages shall arise or be payable hereunder nor shall any failure to comply with this Agreement constitute default of the Issuer with respect to the Bonds.

[Signature Page Follows]

CONTINUING DISCLOSURE AGREEMENT

By The

TOWN OF ORANGE, CONNECTICUT

Dated As Of October 13, 2011

In Connection With The Issuance And Sale Of

\$7,200,000 Town Of Orange, Connecticut

General Obligation Bonds, Issue of 2011,

Dated October 1, 2011

IN WITNESS WHEREOF, the Issuer has caused this Continuing Disclosure Agreement to be executed in its name by its undersigned officers, duly authorized, all as of the date first above written.

TOWN OF ORANGE, CONNECTICUT

By	
•	James M. Zeoli
	First Selectman
_	
Ву	
	Salvatore A. DeCola
	Director of Finance

Appendix D

Notice of Sale and Bid Form



NOTICE OF SALE

\$7,200,000

TOWN OF ORANGE, CONNECTICUT

GENERAL OBLIGATION BONDS, ISSUE OF 2011

BANK QUALIFIED

ELECTRONIC BIDS via *PARITY*® only will be received by the Town of Orange, Connecticut (the "Issuer"), at the Office of the Director of Finance, Town of Orange, 617 Orange Center Road, Orange, Connecticut 06477, until:

11:30 A.M. (E.D.T.) Wednesday, September 28, 2011

for the purchase of \$7,200,000 Town of Orange General Obligation Bonds, Issue of 2011, maturing October 1 in each of the years as follows: \$360,000 in each of the years 2012 through 2031, both inclusive, bearing interest payable semi-annually on April 1 and October 1 in each year until maturity, commencing April 1, 2012 (the "Bonds").

The Bonds maturing on or before October 1, 2019 are not subject to redemption prior to maturity. The Bonds maturing on October 1, 2020 and thereafter are subject to redemption prior to maturity, at the election of the Issuer, on and after October 1, 2019, at any time, in whole or in part, and by lot within a maturity, in such amounts and in such order of maturity as the Issuer may determine, at the redemption price or prices (expressed as a percentage of the principal amount of Bonds to be redeemed) set forth in the following table, plus interest accrued and unpaid to the redemption date:

Redemption Dates

Redemption Price

From:

October 1, 2019 and thereafter

100%

The Bonds will be dated October 1, 2011 and will be issued by means of a book-entry system with no physical distribution of bond certificates made to the public. The Bonds will be issued in registered form and one bond certificate for each maturity will be issued to The Depository Trust Company, New York, New York (DTC), registered in the name of its nominee, Cede & Co., and immobilized in their custody. The book-entry system will evidence ownership of the Bonds in principal amounts of \$5,000 or integral multiples thereof, with transfers of ownership effected on the records of DTC and its participants pursuant to rules and procedures adopted by DTC and its participants. The winning bidder, as a condition to delivery of the Bonds, will be required to deposit the bond certificates with DTC, registered in the name of Cede & Co. Principal of and interest on the Bonds will be payable by the Issuer or its agent in sameday funds to DTC or its nominee as registered owner of the Bonds. Transfer of principal and

interest payments to participants of DTC will be the responsibility of DTC; transfer of principal and interest payments to beneficial owners by participants of DTC will be the responsibility of such participants and other nominees of beneficial owners. The Issuer will not be responsible or liable for payments by DTC to its participants or by DTC participants to beneficial owners or for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants.

Proposals for the purchase of said Bonds must be in the form of proposal for purchase attached hereto. Each bid must be for the entire \$7,200,000 of Bonds and must specify the rate or rates of interest therefor in a multiple of 1/20 or 1/8 of 1% per annum, provided such bid shall not state (a) more than one interest rate for any Bonds having like maturity, or (b) any interest rate for any Bonds which exceeds the interest rate stated in the proposal for any other Bonds by more than 2%. Interest shall be computed on the basis of 360-day year consisting of twelve 30-day months. No bid for less than par and accrued interest will be considered. Unless all bids are rejected the Bonds will be awarded to the bidder offering to purchase them at the lowest true interest cost.

For the purposes of determining the successful bidder, the true interest cost to the Issuer will be the annual interest rate, compounded semiannually, which, when used to discount all payments of principal and interest payable on the Bonds to October 1, 2011, the date of the Bonds, results in an amount equal to the purchase price for the Bonds, not including interest accrued to October 13, 2011, the delivery date of the Bonds. It is requested that each proposal be accompanied by a statement of the percentage of true interest cost computed and rounded to four decimal places. Such statement shall not be considered as a part of the proposal. The purchase price must be paid in Federal Funds.

Electronic Proposals Bidding Procedure. Electronic bids for the purchase of the Bonds must be submitted through the facilities of *PARITY*® until 11:30 A.M. (E.D.T.) on Wednesday, September 28, 2011. Any prospective bidder must be a subscriber of i-Deal's BiDCOMP competitive bidding system. Further information about *PARITY*®, including any fee charged, may be obtained from *PARITY*®, c/o i-Deal LLC, 1359 Broadway, 2nd Floor New York, New York 10018, Attention: Customer Support (telephone: (212) 849-5021 - email notice: parity@i-deal.com). The Issuer neither will confirm any subscription nor be responsible for any failure of a prospective bidder to subscribe.

Once an electronic bid made through the facilities of *PARITY*[®] is communicated to the Issuer, it shall constitute an irrevocable offer, in response to this Notice, and shall be binding upon the bidder as if made by the signed, sealed bid delivered to the Issuer. By submitting a bid for the Bonds via *PARITY*[®], the bidder represents and warrants to the Issuer that such bidder's bid for the purchase of the bonds is submitted for and on behalf of such prospective bidder by an officer or agent who is duly authorized to bind the prospective bidder by an irrevocable offer and that acceptance of such bid by the Issuer will bind the bidder by a legal, valid and enforceable contract, for the purchase of the Bonds on the terms described in this Notice. The Issuer shall not be responsible for any malfunction or mistake made by, or as a result of the use of the facilities of *PARITY*[®], or the inaccuracies of any information, including bid information or worksheets supplied by *PARITY*[®], the use of *PARITY*[®] facilities being the sole risk of the

prospective bidder. Each Bidder is solely responsible for knowing the terms of the sale as set forth herein.

Disclaimer. Each of **PARITY**® prospective electronic bidders shall be solely responsible to make necessary arrangements to access **PARITY**® for the purpose of submitting its bid in a timely manner and in compliance with the requirements of this Notice. Neither the Issuer nor *PARITY*® shall have any duty or obligation to undertake such arrangements to bid for any prospective bidder or to provide or assure such access to any prospective bidder, and neither the Issuer or *PARITY*® shall be responsible for a bidder's failure to make a bid or for the proper operation of, or have any liability for any delays or interruptions of, or any damages caused by, **PARITY**[®]. The Issuer is using **PARITY**[®] as a communication mechanism, and not as the Issuer's agent, to conduct the electronic bidding for the Bonds. The Issuer is not bound by any advice and determination of *PARITY*® to the effect that any particular bid complies with the terms of this Notice and in particular the bid requirements herein set forth. All cost and expenses incurred by prospective bidders in connection with their subscription to, arrangements with and submission of bids via *PARITY*® are the sole responsibility of the bidders; and the Issuer is not responsible directly or indirectly, for any of such costs or expenses. If the prospective bidder encounters any difficulty in arranging to bid or submitting, modifying or withdrawing a bid for the Bonds, the prospective bidder should telephone **PARITY**® at (212) 849-5021. If any provision of this Notice shall conflict with information provided by *PARITY*[®], this Notice shall control.

For the purpose of the electronic bidding process, the time maintained on *PARITY*® shall constitute the official time.

The Bonds will be general obligations of the Issuer payable, unless paid from other sources, from ad valorem taxes which may be levied on all taxable property subject to taxation by the Issuer without limit as to rate or amount except as to classified property such as certified forest land taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts. There was, however, no such certified forest land on the last completed grand list of the Issuer and under existing statutes the State of Connecticut is obligated to pay to the Issuer the amount of tax revenue which the Issuer would have received except for the limitation upon its power to tax such dwelling houses.

The Bonds will be certified by U.S. Bank National Association. The legality of the issue will be passed upon by Joseph Fasi LLC, Bond Counsel, of Hartford, Connecticut, and the winning bidder will be furnished with their opinion without charge. The winning bidder will also be furnished with a signature and no litigation certificate, a receipt of payment satisfactory in form to said firm, a confirmed copy of the Official Statement prepared for this sale, a certificate signed by the appropriate officials of the Issuer relating to the accuracy and completeness of information contained in the Official Statement, and an executed continuing disclosure agreement.

The legal opinion will further state that, under existing statutes and court decisions interest on the Bonds (i) is not included in the gross income of the owners thereof for purposes of Federal income taxation pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), (ii) is not treated as a preference item for purposes of computing the

Federal alternative minimum tax; such interest is, however, includable in the adjusted current earnings of a corporation (as defined for federal income tax purposes) for purposes of computing the Federal alternative minimum tax imposed on corporations under the Code.

Under existing statutes, the interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay Federal alternative minimum tax.

In rendering the legal opinion, Joseph Fasi LLC will rely upon and assume the material accuracy of the representations and statements of expectation contained in the Tax Regulatory Agreement entered into by the Issuer for the benefit of the owners of the Bonds, and further, will assume continuing compliance by the Issuer with the covenants and procedures set forth in such Tax Regulatory Agreement. A copy of the opinion will be printed upon each of the Bonds, and a signed opinion and transcript of proceedings will be filed with U.S. Bank National Association, in Hartford, Connecticut, and will be available for examination upon request.

The Bonds **shall** be designated by the Issuer as qualified tax exempt obligations under the provisions of Section 265(b) of the Code for purposes of the deduction by financial institutions for interest expense allocable to the Bonds.

IT SHALL BE THE RESPONSIBILITY OF THE WINNING BIDDER TO CERTIFY TO THE ISSUER BEFORE DELIVERY OF THE BONDS AND IN A MANNER SATISFACTORY TO BOND COUNSEL THE PRICES AT WHICH A SUBSTANTIAL AMOUNT OF THE BONDS OF EACH MATURITY WERE INITIALLY OFFERED AND SOLD TO THE PUBLIC.

The Bonds will be delivered to DTC or its Agent via "Fast" on or about October 13, 2011. The deposit of the Bonds with DTC under a book-entry system requires the assignment of CUSIP numbers prior to delivery. It shall be the responsibility of the winning bidder to obtain CUSIP numbers for the Bonds prior to delivery, and the Issuer will not be responsible for any delay occasioned by the inability to deposit the Bonds with DTC due to the failure of the winning bidder to obtain such numbers and to supply them to the Issuer in a timely manner. The Issuer assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers, which charges shall be the responsibility of and shall be paid for the purchaser.

The Bonds will be awarded or all bids will be rejected promptly after the bid opening and not later than 4:00 P.M. (Hartford time) on September 28, 2011. The right is reserved to reject any and all proposals and to waive any irregularity or informality with respect to any proposal.

For more information regarding this issue and the Issuer, reference is made to the Official Statement. Bid forms and copies of the Official Statement dated September 21, 2011, may be obtained from Matthew A. Spoerndle, Managing Director, Phoenix Advisors, LLC, 53 River Street, Suite 3, Milford, Connecticut 06460, (203) 878-4945. The Official Statement is in a form "deemed final" by the Issuer for purposes of SEC Rule 15c2-12(b)(1), but is subject to revision or amendment. The Issuer will provide to the winning bidder 100 copies of the Official

Statement prepared at the Issuer's expense and delivered not later than seven business days after the bid opening. Additional copies may be obtained by the winning bidder at its own expense by arrangement with the printer. If the Issuer's financial advisor is provided with the necessary information from the winning bidder by noon of the day after the bid opening, the copies of the Official Statement will include an additional cover page and other pages, if necessary, indicating the interest rates, rating, yields or reoffering prices, the name of the managing underwriter, and the name of the insurer, if any, of the Bonds.

The Issuer will undertake in a Continuing Disclosure Agreement entered into in accordance with the requirements of Rule 15c2-12(b)(5), promulgated by the Securities and Exchange Commission, to provide (i) certain annual financial information and operating data, including audited financial statements; (ii) timely notice of the occurrence of certain material events with respect to the Bonds; and (iii) timely notice of its failure to provide such annual financial information. The winning bidder's obligation to purchase the Bonds shall be conditioned upon its receiving, at or prior to the delivery of the Bonds, an executed copy of the Continuing Disclosure Agreement for the Bonds.

James M. Zeoli
First Selectman

Salvatore A. DeCola

September 21, 2011

(See attached for form of Proposal for Bonds)

Director of Finance



PROPOSAL FOR BONDS ONLY Electronic Bids via *PARITY*® Accepted

September 28, 2011

James M. Zeoli, First Selectman Salvatore A. DeCola, Director of Finance Town of Orange c/o Office of the Director of Finance Town of Orange 617 Orange Center Road Orange, Connecticut 06477

Ladies and Gentlemen:

Subject to the provisions of the Notice of Sale dated September 21, 2011, which Notice is made a part of this proposal, we offer to purchase all \$7,200,000 bonds of the Town of Orange comprising the issue described in said notice and to pay therefor par and accrued interest to date of delivery, plus a premium of \$______, provided that the bonds maturing in the several years set forth below shall bear interest from their date until maturity at the respective rates per annum stated in the following table:

Year of Maturity	Principal Amount	Interest Rate	Year of Maturity	Principal Amount	Interest Rate
2012 2013 2014 2015 2016 2017 2018 2019 2020	\$360,000 \$360,000 \$360,000 \$360,000 \$360,000 \$360,000 \$360,000 \$360,000	% % % % % %	2022 2023 2024 2025 2026 2027 2028 2029 2030	\$360,000 \$360,000 \$360,000 \$360,000 \$360,000 \$360,000 \$360,000 \$360,000	% % % % %
2021	\$360,000	%	2031	\$360,000	%
(Name of Bidder)			(Mailing Address)		
			(Telephone Nur		
(Authorized Signature)			(Facsimile Number)		

The following is our computation of the interest cost, made as provided in the above-mentioned Notice of Sale, but not constituting any part of the foregoing proposal, for the purchase of \$7,200,000 bonds under the foregoing proposal:

Gross Interest	\$	
Less Premium Bid Over Par	\$	
Net Interest Cost	\$	
Percent True Interest Cost		%
	(Four Decima	ls)



