#### PRELIMINARY OFFICIAL STATEMENT DATED JANUARY 7, 2013

This Official Statement has been prepared on behalf of the State of Oregon, acting by and through the Office of the Oregon State Treasurer and the State Board of Higher Education, to provide information on the 2013 Bonds. Selected information presented on this cover page is for the convenience of the users. To make an informed decision regarding the 2013 Bonds, a prospective investor should read this Official Statement in its entirety. Unless otherwise indicated, capitalized terms used on the cover page have the meanings given in this Official Statement.

NEW ISSUES – NEGOTIATED BOOK-ENTRY ONLY

#### \$244,865,000\* STATE OF OREGON GENERAL OBLIGATION BONDS (OREGON UNIVERSITY SYSTEM)

 \$82,605,000\*
 \$112,495,000\*
 \$17,005,000\*
 \$32,760,000\*

 2013 Series A
 2013 Series B
 2013 Series C
 2013 Series D

 (Tax-Exempt)
 (Federally Taxable)
 (Tax-Exempt)
 (Federally Taxable)

**DATED:** Date of Delivery **DUE:** As shown on the inside cover pages

Tax Status

In the opinion of Orrick, Herrington & Sutcliffe LLP, Bond Counsel ("Bond Counsel") to the State of Oregon (the "State"), based upon an analysis of existing laws, regulations, rulings and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the 2013 Series A Bonds and the 2013 Series C Bonds (together, the "Tax-Exempt Bonds") is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986. In the further opinion of Bond Counsel, interest on the Tax-Exempt Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although Bond Counsel observes that such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. In the opinion of Bond Counsel, interest on the 2013 Series B Bonds and the 2013 Series D Bonds is not excludable from gross income for federal income tax purposes. In the opinion of Bond Counsel, interest on all the 2013 Bonds is exempt from Oregon personal income tax under existing law. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the 2013 Bonds. See "TAX MATTERS" herein.

Purpose and Authority

The 2013 Bonds are being issued to finance a variety of capital projects for the Oregon University System, refund certain of the State's outstanding general obligation bonds and pay costs of issuing the 2013 Bonds, as described herein. The 2013 Bonds are being issued pursuant to Oregon Revised Statutes chapters 286A and 351, as amended, provisions of the Oregon Constitution that specifically authorize the issuance of general obligation bonds for the Oregon University System, resolutions of the State Board of Higher Education and its Finance and Administration Committee, and an Issuance Certificate executed by the State Treasurer.

Security

The 2013 Bonds are direct general obligations of the State, and the full faith and credit and taxing power of the State are pledged to pay the 2013 Bonds when due, including the power to levy an ad valorem property tax.

Interest Payment

Dates

Interest on the 2013 Bonds is payable semiannually on each February 1 and August 1, commencing August 1, 2013.

Denominations

The 2013 Bonds will be available in denominations of \$5,000 and integral multiples thereof.

Redemption

The 2013 Bonds are subject to redemption prior to maturity at the times, under the conditions and at the prices described herein.

Closing/Settlement

The 2013 Bonds are expected to be available for delivery through the facilities of DTC in New York, New York on

or about February \_\_\_, 2013.

Legal Counsel

Orrick, Herrington & Sutcliffe LLP, Portland, Oregon, Bond Counsel; the Oregon Department of Justice, Salem, Oregon, Counsel to the State; Hawkins Delafield & Wood LLP, Portland, Oregon, the Underwriters' Counsel.

Paying Agent

The Bank of New York Mellon, as the State of Oregon's Fiscal Agent.

BofA Merrill Lynch Fidelity Capital Markets Morgan Citigroup

J.P. Morgan Morgan Stanley

Goldman, Sachs & Co. RBC Capital Markets

**RATINGS: See "Ratings"** 

<sup>\*</sup> Preliminary, subject to change.

#### STATE OF OREGON GENERAL OBLIGATION BONDS (OREGON UNIVERSITY SYSTEM)

#### \$82,605,000\* 2013 Series A (Tax-Exempt)

| Maturity Date | \$<br>Principal | 2013 Series A Seria<br>Interest        | l Bonds      | CUSIP**  |
|---------------|-----------------|--|--------------|----------|
| (August 1)    | Amount<br>\$    | Rate<br>%                              | <u>Yield</u> | (68608U) |
|               |                 |  |              |          |
|               |                 |  |              |          |
|               |                 |  |              |          |
| \$            |                 | ries A Term Bonds ma<br>% (CUSIP No. 0 |              | _        |

<sup>\*</sup> Preliminary, subject to change.

<sup>\*\*</sup> Copyright 2013, American Bankers Association. CUSIP® is a registered trademark of the American Bankers Association. CUSIP data herein is provided by the CUSIP Service Bureau, operated by Standard and Poor's, a division of The McGraw Hill Companies, Inc. This data is not intended to create a database and does not serve in any way as a substitute for the CUSIP Services Bureau. CUSIP numbers have been assigned by an independent company not affiliated with the State and are included solely for the convenience of the registered owners of the applicable Bonds. Neither the State nor any of the Underwriters are responsible for the selection or uses of these CUSIP numbers, and no representation is made as to their correctness on the applicable Bonds or as included herein. The CUSIP number for a specific maturity is subject to being changed after the issuance of the 2013 Bonds as a result of various subsequent actions including, but not limited to, a refunding in whole or in part or as a result of the procurement of secondary market portfolio insurance or other similar enhancement by investors that is applicable to all or a portion of certain maturities of the 2013 Bonds.

#### STATE OF OREGON GENERAL OBLIGATION BONDS (OREGON UNIVERSITY SYSTEM)

#### \$112,495,000<sup>\*</sup> 2013 Series B (Federally Taxable)

| \$<br>. % Series B Te | erm Bonds maturing     | 1, 20 |
|-----------------------|------------------------|-------|
| Price to Yield%       | 6 (CUSIP No. 68608U**) |       |

<sup>\*</sup> Preliminary, subject to change.

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#### STATE OF OREGON GENERAL OBLIGATION BONDS (OREGON UNIVERSITY SYSTEM)

#### \$17,005,000\* 2013 Series C (Tax-Exempt)

|                          | \$                               | 2013 Series C Seria          | l Bonds      |                     |
|--------------------------|----------------------------------|------------------------------|--------------|---------------------|
| Maturity Date (August 1) | Principal<br><u>Amount</u><br>\$ | Interest<br><u>Rate</u><br>% | <u>Yield</u> | CUSIP**<br>(68608U) |
|                          | ,                                |                              |              |                     |
|                          |                                  |                              |              |                     |
|                          |                                  |                              |              |                     |

| \$<br>% Series C | Term Bonds maturing  | 1, 20 |
|------------------|----------------------|-------|
| Price to Yield   | _% (CUSIP No. 68608U | _**)  |

<sup>\*</sup> Preliminary, subject to change.

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#### STATE OF OREGON GENERAL OBLIGATION BONDS (OREGON UNIVERSITY SYSTEM)

\$32,760,000\* 2013 Series D (Federally Taxable)

|                          | \$                               | 2013 Series D Seria                    | l Bonds      |                     |
|--------------------------|----------------------------------|--|--------------|---------------------|
| Maturity Date (August 1) | Principal<br><u>Amount</u><br>\$ | Interest<br><u>Rate</u><br>%           | <u>Yield</u> | CUSIP**<br>(68608U) |
|                          | Ψ.                               | ,,                                     |              |                     |
|                          |                                  |  |              |                     |
|                          |                                  |  |              |                     |
|                          |                                  |  |              |                     |
| \$                       |                                  | eries D Term Bonds ma<br>l% (CUSIP No. |              | _                   |

<sup>\*</sup> Preliminary, subject to change.

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No dealer, broker, salesperson or other person is authorized by the State or the Underwriters to give any information or to make any representation other than those contained in this Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by any of the foregoing.

The Underwriters have provided the following sentence for inclusion in this Official Statement. The Underwriters have reviewed the information in this Official Statement in accordance with, and as a part of, their respective responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of such information.

No website mentioned in this Official Statement is part of this Official Statement, and readers should not rely upon any information presented on any such website in determining whether to purchase the 2013 Bonds. Any references to any website mentioned in this Official Statement are not hyperlinks and do not incorporate such websites by reference.

In connection with this offering, the Underwriters may over allot or effect transactions that stabilize or maintain the market price of the 2013 Bonds at a level above that which might otherwise prevail in the open market. Such stabilizing, if commenced, may be discontinued at any time. The public offering prices or yields set forth on the inside cover pages hereof may be changed from time to time by the Underwriters. The Underwriters may offer and sell the 2013 Bonds to certain dealers, unit investment trusts or money market funds at prices lower than the public offering prices stated on the inside cover pages hereof.

This Preliminary Official Statement has been "deemed final" as of its date by the State, except for the omission of offering prices, interest rates, selling commissions, aggregate principal amount, principal amount per maturity, delivery dates and other terms of the 2013 Bonds depending on such matters, in accordance with Rule 15c2-12(b)(i) under the Securities Exchange Act of 1934, as amended.

Certain statements contained in this Official Statement do not reflect historical facts but are forecasts and "forward-looking statements." No assurance is given that any future results discussed herein will be achieved, and actual results may differ materially from any forecasts described herein. In this respect, the words such as "estimate," "project," "forecast," "anticipate," "expect," "intend," "plan," "believe" and similar expressions identify forward-looking statements. All projections, forecasts, assumptions, expressions of opinion and other forward-looking statements are expressly qualified in their entirety by the cautionary statements set forth in this Official Statement.

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#### **OREGON STATE GOVERNOR**

John Kitzhaber

#### **OREGON STATE TREASURER**

Ted Wheeler

#### STATE BOARD OF HIGHER EDUCATION

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# \$244,865,000\* STATE OF OREGON GENERAL OBLIGATION BONDS (OREGON UNIVERSITY SYSTEM)

| \$82,605,000* | \$112,495,000*      | \$17,005,000* | \$32,760,000*       |
|---------------|---------------------|---------------|---------------------|
| 2013 Series A | 2013 Series B       | 2013 Series C | 2013 Series D       |
| (Tax-Exempt)  | (Federally Taxable) | (Tax-Exempt)  | (Federally Taxable) |

#### INTRODUCTION

This Official Statement, including the cover page, inside cover pages and appendices, provides information in connection with the issuance of the State of Oregon General Obligation Bonds (Oregon University System), 2013 Series A (Tax-Exempt) (the "2013 Series A Bonds"), the State of Oregon General Obligation Bonds (Oregon University System), 2013 Series B (Federally Taxable) (the "2013 Series B Bonds"), the State of Oregon General Obligation Bonds (Oregon University System), 2013 Series C (Tax-Exempt) (the "2013 Series C Bonds"), and the State of Oregon General Obligation Bonds (Oregon University System), 2013 Series D (Federally Taxable) (the "2013 Series D Bonds"). The 2013 Series A Bonds, 2013 Series B Bonds, the 2013 Series C Bonds, and the 2013 Series D Bonds are collectively referred to herein as the "2013 Bonds."

The 2013 Bonds are direct, general obligations of the State of Oregon (the "State"), and the full faith and credit and taxing power of the State are pledged to pay the 2013 Bonds when due, including the power to levy an ad valorem property tax. See "SECURITY AND SOURCES OF PAYMENT," "STATE FINANCIAL INFORMATION" and APPENDIX A—"GENERAL INFORMATION RELATING TO THE STATE OF OREGON."

The 2013 Bonds will be issued by the State, acting by and through the State Treasurer (the "State Treasurer") at the request of the State Board of Higher Education (the "Board" acting through its Finance and Administration Committee (the "Finance Committee")), pursuant to the constitutional and statutory authority described herein and by resolutions of the Board and its Finance Committee.

The 2013 Series A Bonds and the 2013 Series C Bonds (collectively, the "Tax-Exempt Bonds") will bear interest that is excludable from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; however, interest on the Tax-Exempt Bonds will be included in adjusted current earnings for the purpose of computing the federal alternative minimum tax imposed on certain corporations. The 2013 Series B Bonds and 2013 Series D Bonds (collectively, the "Taxable Bonds") will bear interest that is not excludable in gross income for federal income tax purposes. Each series of the 2013 Bonds will bear interest that is exempt from Oregon personal income taxation. See "TAX MATTERS."

The 2013 Bonds are being issued to (i) pay a portion of the costs of projects authorized by the Oregon Legislative Assembly (the "Legislative Assembly") for the benefit of the programs, activities and institutions of higher education under the jurisdiction of the Board (referred to collectively in this Official Statement as the "Oregon University System" or "OUS") (the "Projects"); (ii) refund certain maturities of outstanding general obligation bonds issued for the benefit of programs, activities and institutions of OUS; and (iii) pay costs of issuing the 2013 Bonds. See "THE PROJECTS" and "PLAN OF REFUNDING."

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<sup>\*</sup> Preliminary, subject to change.

#### **AUTHORITY FOR ISSUANCE**

#### **Constitutional Authority and Limits**

The Oregon Constitution authorizes the issuance of general obligation bonds for a variety of purposes under Articles XI-A through XI-Q. Approximately \$5.06 billion of State general obligation bonds were outstanding as of December 31, 2012, including outstanding Article XI-F(1) Bonds and Article XI-G Bonds (each as described below). See "SECURITY AND SOURCES OF PAYMENT—BOND DEBT SERVICE" and see APPENDIX A—"GENERAL INFORMATION RELATING TO THE STATE OF OREGON — DEBT AUTHORITY AND BOND ISSUANCE" and Tables 28 through 30 therein for a summary of the State's outstanding debt obligations, including outstanding general obligation bonds.

The Oregon Constitution authorizes the issuance of two types of general obligation bonds for higher education purposes, both of which are direct general obligations of the State, payable from any legally available funds of the State.

Article XI-F(1). The 2013 Series A Bonds and the 2013 Series B Bonds are being issued under authority granted by Article XI-F(1) of the Oregon Constitution ("Article XI-F(1)") and are referred to herein as the "2013 Article XI-F(1) Bonds." Article XI-F(1) authorizes the issuance of general obligation bonds to: 1) provide funds with which to acquire, construct, improve, repair, equip and furnish buildings, structures, land and other projects, or parts thereof, that the Legislative Assembly determines will benefit higher education institutions or activities, and 2) refund general obligation indebtedness incurred under Article XI-F(1). Article XI-F(1) authorizes the State to issue the bonds if there are sufficient estimated revenues of the OUS, exclusive of moneys appropriated from the General Fund of the State of Oregon (the "General Fund") to pay the indebtedness and to operate the projects financed with the proceeds of the indebtedness. The State voters adopted Article XI-F(1) in 1950 and amended it in 1960 and 2010.

The Oregon Constitution limits State general obligation bonds issued under Article XI-F(1) that may be outstanding at any one time to three-fourths of one percent (0.75 percent) of the "true cash value" of taxable property within the State. The amount of true cash value (referred to as "real market value" in Appendix A), as determined by the State Department of Revenue, is the market value of all nonexempt real and personal property in the State as of the valuation date (January 1) for the tax and fiscal year beginning the following July 1. As of January 1, 2011, the true cash value of nonexempt real and personal property in the State was approximately \$434 billion. Table 1 below shows the total approximate amount of outstanding Article XI-F(1) Bonds and the approximate percentage of remaining bonding authority under Article XI-F(1). The amount of outstanding Article XI-F(1) Bonds shown in Table 1 includes the Refunded Bonds, as defined below, that are being refunded under Article XI-F(1), but excludes the 2013 Article XI-F(1) Bonds. See APPENDIX A—"GENERAL INFORMATION RELATING TO THE STATE OF OREGON—DEBT AUTHORITY AND BOND ISSUANCE" and Table 28 therein.

# TABLE 1 ARTICLE XI-F(1) BOND DEBT OUTSTANDING AND REMAINING AUTHORITY UNDER CONSTITUTIONAL LIMIT<sup>(1)</sup>

December 31, 2012<sup>(2)</sup>

Article XI-F(1) Bonded Debt Constitutional Limit \$3.26 billion
Article XI-F(1) Bonds Outstanding \$1.06 billion
Percent of Remaining Authority Under Constitutional Limit, XI-F(1) Bonds 67.6%

Source: Debt Management Division, Office of the State Treasurer.

Article XI-G. The 2013 Series C Bonds and 2013 Series D Bonds are being issued under authority granted by Article XI-G of the Oregon Constitution ("Article XI-G") and are referred to herein as the "2013 Article XI-G Bonds." Article XI-G authorizes the issuance of general obligation bonds for the same purposes as Article XI-F(1) but the State may issue bonds (other than refunding bonds) only if the amount issued under Article XI-G is matched by at least an equal amount that will be used for the same or similar purposes as the proceeds of the bonds. The matching amount may not consist of proceeds of bonds issued by the State under any other provision of the Oregon Constitution. The State voters adopted Article XI-G in 1964 and amended it in 1968 and 2010. Article XI-G also authorizes general obligation bonds to be issued for the purposes of financing projects for community colleges ("Community College Bonds"); none of the 2013 Bonds are being issued to refund bonds that financed community college projects.

The Oregon Constitution limits State general obligation bonds issued under Article XI-G that may be outstanding at any one time to three-fourths of one percent (0.75 percent) of the "true cash value" of taxable property within the State. Table 2 below shows the total approximate amount of outstanding Article XI-G Bonds, the approximate percentage of remaining bonding authority under Article XI-G for Article XI-G Bonds and for Community College Bonds. The amount of outstanding Article XI-G Bonds shown in Table 2 includes the Refunded Bonds, as defined below, that are refunded under Article XI-G, but excludes the 2013 Article XI-G Bonds. See APPENDIX A—"GENERAL INFORMATION RELATING TO THE STATE OF OREGON-DEBT AUTHORITY AND BOND ISSUANCE" and Table 28 therein.

### TABLE 2 ARTICLE XI-G BOND DEBT OUTSTANDING AND REMAINING AUTHORITY UNDER CONSTITUTIONAL LIMIT<sup>(1)</sup>

#### December 31, 2012<sup>(2)</sup>

Article XI-G Bonded Debt Constitutional Limit \$3.26 billion
Article XI-G OUS Bonds Outstanding \$381.0 million
Article XI-G Community College Bonds Outstanding \$111.9 million
Percent of Remaining Authority Under Constitutional Limit, XI-G Bonds 84.9%

Source: Debt Management Division, Office of the State Treasurer.

<sup>(1)</sup> Amounts shown may not foot due to rounding.

<sup>(2)</sup> The limit on Article XI-F(1) Bonds is based on the true cash value of statewide property as of January 1, 2011. This figure includes the Article XI-F(1) Bonds being refunded with this issue but does not include the 2013 Article XI-F(1) Bonds. All zero-coupon/deferred-interest bonds are shown as of their original issue amount with no accreted interest.

<sup>(1)</sup> Amounts shown may not foot due to rounding.

<sup>(2)</sup> The limit on Article XI-G Bonds is based on the true cash value of statewide property as of January 1, 2011. This figure includes the Article XI-G Bonds being refunded with this issue but does not include the 2013 Article XI-G Bonds. All zero-coupon/deferred-interest bonds are shown as of their original issue amount with no accreted interest.

#### **Legislative Authority**

2011-13 Biennium Authority. State law requires the Legislative Assembly to establish the amount of bonds that may be issued during each two-year budget period (a "biennium") for purposes other than refunding. The total amount of general obligation bonds authorized for the 2011-13 biennium by the Legislative Assembly was approximately \$749 million. The State has approximately \$546 million of remaining authority for the 2011-13 biennium as of December 31, 2012, not including the 2013 Bonds, which include new money and refunding bonds, and any additional refunding bonds that may be issued during the remainder of the biennium. The total amount of Article XI-F(1) General Obligation Bonds authorized for the 2011-13 biennium was \$166,722,070. The total amount of Article XI-G General Obligation Bonds authorized was \$42,108,000. The full amount of both authorizations remain available before issuance of the 2013 Bonds. See "AUTHORITY FOR ISSUANCE—Constitutional Authority and Limits" and APPENDIX A—"GENERAL INFORMATION RELATING TO THE STATE OF OREGON—DEBT AUTHORITY AND BOND ISSUANCE" for a summary of the State's outstanding debt obligations.

### TABLE 3 GENERAL OBLIGATION BOND 2011-13 ISSUANCE AUTHORITY<sup>(1)</sup>

|  | <u>Authorized</u> | Issued <sup>(2)</sup> |
|--|-------------------|-----------------------|
| Total General Obligation Bond Issuance Authority | \$ 748,829,070    | \$ 202,900,000        |
| Article XI-F(1) Issuance Authority               | 166,722,070       | -0-                   |
| Article XI-G Issuance Authority                  | 42,108,000        | -0-                   |

<sup>(1)</sup> Amounts shown are approximate; totals may not add due to rounding.

Source: Debt Management Division, Office of the State Treasurer; data as of December 31, 2012.

#### **Other Authority**

The 2013 Bonds are also issued pursuant to Oregon Revised Statutes ("ORS") chapters 286A and 351, as amended.

Pursuant to ORS 351.062 the Board has authorized the Finance Committee to approve the sale of bonds issued pursuant to Articles XI-F(1) and XI-G. The Finance Committee adopted a resolution on December 21, 2012 (the "Refunding Resolution"), which among other things, authorizes general obligation refunding bonds to be issued pursuant to Articles XI-F(1) and XI-G and applicable statutes of the State to achieve debt service savings. The Finance Committee also adopted a resolution on December 21, 2012 (the "2013 Project Resolution" and collectively, with the refunding Resolution, the "Resolutions"), which among other things, authorizes general obligation bonds to be issued pursuant to Articles XI-F(1) and XI-G and other applicable statutes of the State to finance the Projects. The Resolutions request the Treasurer to structure, sell and issue bonds authorized by the Resolutions. The Treasurer will execute and deliver an issuance certificate to be dated the date of delivery of the 2013 Bonds (the "Issuance Certificate").

<sup>(2)</sup> Excludes the 2013 Bonds.

# TABLE 4 2013 BONDS CONSTITUTIONAL AUTHORITY AND NEW MONEY AND REFUNDING ALLOCATION

#### Constitutional

|                            | Authority | New Money | Refunding |
|----------------------------|-----------|-----------|-----------|
| 2013 Series A (Tax-Exempt) | XI-F(1)   | \$        | \$        |
| 2013 Series B (Taxable)    | XI-F(1)   |           |           |
| 2013 Series C (Tax-Exempt) | XI-G      |           |           |
| 2013 Series D (Taxable)    | XI-G      |           |           |

Source: Debt Management Division, Office of the State Treasurer.

#### SECURITY AND SOURCES OF PAYMENT

#### Pledge of Full Faith and Credit

The 2013 Bonds are direct general obligations of the State, and the full faith and credit and property taxing power of the State are irrevocably pledged to pay the 2013 Bonds when due, including the power to levy an ad valorem property tax upon all taxable property within the State.

#### **Sources of Payment**

Article XI-F(1) Bonds

The 2013 Article XI-F(1) Bonds are expected to be paid from program revenues of OUS ("Program Revenues"). Program Revenues include, but are not limited to, tuition, fees, gifts, grants, building fees and revenues generated from housing, dining, parking and athletics and other services or facilities of OUS. Program Revenues do not include moneys appropriated to OUS from the State's General Fund.

If Program Revenues ever are not expected to be sufficient to pay the 2013 Article XI-F(1) Bonds, and the Legislative Assembly is in session, the Legislative Assembly may appropriate additional moneys from the General Fund or from other unrestricted sources to pay the debt service on Article XI-F(1) Bonds, including the 2013 Article XI-F(1) Bonds. If the Legislative Assembly is not in session, the Emergency Board, established under Article III, Section 3 of the Oregon Constitution, may allocate moneys to pay debt service out of the emergency fund that is appropriated to it by the full Legislative Assembly. See "STATE FINANCIAL INFORMATION—Budgeting" and APPENDIX A—"GENERAL INFORMATION RELATED TO THE STATE OF OREGON—THE STATE OF OREGON GOVERNMENTAL ORGANIZATION—The Legislative Branch" and "—STATE FINANCIAL OPERATIONS—Budgetary Process."

#### Article XI-G Bonds

The 2013 Article XI-G Bonds are expected to be paid from biennial appropriations from the State's General Fund budgeted by the Legislative Assembly.

#### **Property Taxes**

If the Department of Administrative Services ("DAS") determines that amounts available during a fiscal year will not be sufficient to pay the Article XI-(F)(1) Bonds and Article XI-(G) Bonds, current Oregon law requires the State to impose an *ad valorem* property tax levy on all taxable property within the State in an amount equal to the deficit. However, the State has not imposed *ad valorem* property taxes for many years and does not expect that property taxes would be levied to pay the 2013 Bonds. Instead,

the State expects that the Legislative Assembly or the Emergency Board would provide revenues to pay the 2013 Bonds.

#### **Bond Debt Service\***

Table 5 on the following page shows annual debt service on all general obligation bonds of the State that were outstanding as of December 31, 2012, including the debt service on the Refunded Bonds. The debt service on the 2013 Bonds is not reflected in Table 5. The State plans to issue additional general obligation bonds after the 2013 Bonds are issued. Debt service on those additional general obligation bonds does not appear in Table 5.

\* Preliminary, subject to change.

#### TABLE 5 STATE OF OREGON GENERAL OBLIGATION BOND DEBT SERVICE

| Ending   Debt Service (1) (2) (A)   Debt Service (B)  | Principal | Interest | Debt<br>Service (C) | Total <sup>(2)</sup> Bond Debt Service<br>(D=A-B+C) |
|---|-----------|----------|---------------------|---|
| 2013 \$\\$421,468,275.12\$ 2014 \$\\$435,126,292.58\$ 2015 \$\\$441,696,545.97\$ 2016 \$\\$446,052,104.23\$ 2017 \$\\$445,670,529.87\$ 2018 \$\\$455,568,843.25\$ 2019 \$\\$472,987,047.58\$ 2020 \$\\$444,261,581.59\$ 2021 \$\\$434,443,087.72\$ 2022 \$\\$436,763,365.76\$ 2023 \$\\$427,299,946.12\$ 2024 \$\\$421,990,477.24\$ 2025 \$\\$430,030,476.85\$ 2026 \$\\$438,126,909.04\$ 2027 \$\\$429,406,166.68\$ 2028 \$\\$150,441,796.89\$ 2029 \$\\$141,128,944.71\$ 2030 \$\\$133,437,330.42\$ 2031 \$\\$129,726,274.49\$ 2032 \$\\$115,212,930.48\$ 2033 \$\\$111,288,188.07\$ 2034 \$\\$101,065,428.71\$ 2035 \$\\$98,375,229.04\$ 2036 \$\\$63,14,582.71 2037 \$\\$68,813,228.60\$ 2038 \$\\$63,290,579.70  | Principal | Interest | Service (C)         | (D=A-B+C)   |
| 2013 \$\q \$ \$ \$ \$ \$ \$ \$ \$ \$\q |           |          |                     |   |
| 2015       441,696,545.97         2016       446,052,104.23         2017       445,670,529.87         2018       455,568,843.25         2019       472,987,047.58         2020       444,261,581.59         2021       436,763,365.76         2022       436,763,365.76         2023       427,299,946.12         2024       421,990,477.24         2025       430,030,476.85         2026       438,126,909.04         2027       429,406,166.68         2028       150,441,796.89         2029       141,128,944.71         2030       133,437,330.42         2031       129,726,274.49         2032       115,212,930.48         2033       111,288,188.07         2034       101,065,428.71         2035       98,375,229.04         2036       86,314,582.71         2037       68,813,228.60         2038       63,290,579.70   |           |          |                     |   |
| 2016  |           |          |                     |   |
| 2017       445,670,529.87         2018       455,568,843.25         2019       472,987,047.58         2020       444,261,581.59         2021       434,443,087.72         2022       436,763,365.76         2023       427,299,946.12         2024       421,990,477.24         2025       430,030,476.85         2026       438,126,909.04         2027       429,406,166.68         2028       150,441,796.89         2029       141,128,944.71         2030       133,437,330.42         2031       129,726,274.49         2032       115,212,930.48         2033       111,288,188.07         2034       101,065,428.71         2035       98,375,229.04         2036       86,314,582.71         2037       68,813,228.60         2038       63,290,579.70   |           |          |                     |   |
| 2018       455,568,843.25         2019       472,987,047.58         2020       444,261,581.59         2021       434,443,087.72         2022       436,763,365.76         2023       427,299,946.12         2024       421,990,477.24         2025       430,030,476.85         2026       438,126,909.04         2027       429,406,166.68         2028       150,441,796.89         2029       141,128,944.71         2030       133,437,330.42         2031       129,726,274.49         2032       115,212,930.48         2033       111,288,188.07         2034       101,065,428.71         2035       98,375,229.04         2036       86,314,582.71         2037       68,813,228.60         2038       63,290,579.70   |           |          |                     |   |
| 2019       472,987,047.58         2020       444,261,581.59         2021       434,443,087.72         2022       436,763,365.76         2023       427,299,946.12         2024       421,990,477.24         2025       430,030,476.85         2026       438,126,909.04         2027       429,406,166.68         2028       150,441,796.89         2029       141,128,944.71         2030       133,437,330.42         2031       129,726,274.49         2032       115,212,930.48         2033       111,288,188.07         2034       101,065,428.71         2035       98,375,229.04         2036       86,314,582.71         2037       68,813,228.60         2038       63,290,579.70   |           |          |                     |   |
| 2020  |           |          |                     |   |
| 2021  |           |          |                     |   |
| 2022 436,763,365.76 2023 427,299,946.12 2024 421,990,477.24 2025 430,030,476.85 2026 438,126,909.04 2027 429,406,166.68 2028 150,441,796.89 2029 141,128,944.71 2030 133,437,330.42 2031 129,726,274.49 2032 115,212,930.48 2033 111,288,188.07 2034 101,065,428.71 2035 98,375,229.04 2036 86,314,582.71 2037 68,813,228.60 2038 63,290,579.70   |           |          |                     |   |
| 2023       427,299,946.12         2024       421,990,477.24         2025       430,030,476.85         2026       438,126,909.04         2027       429,406,166.68         2028       150,441,796.89         2029       141,128,944.71         2030       133,437,330.42         2031       129,726,274.49         2032       115,212,930.48         2033       111,288,188.07         2034       101,065,428.71         2035       98,375,229.04         2036       86,314,582.71         2037       68,813,228.60         2038       63,290,579.70   |           |          |                     |   |
| 2024       421,990,477.24         2025       430,030,476.85         2026       438,126,909.04         2027       429,406,166.68         2028       150,441,796.89         2029       141,128,944.71         2030       133,437,330.42         2031       129,726,274.49         2032       115,212,930.48         2033       111,288,188.07         2034       101,065,428.71         2035       98,375,229.04         2036       86,314,582.71         2037       68,813,228.60         2038       63,290,579.70   |           |          |                     |   |
| 2025       430,030,476.85         2026       438,126,909.04         2027       429,406,166.68         2028       150,441,796.89         2029       141,128,944.71         2030       133,437,330.42         2031       129,726,274.49         2032       115,212,930.48         2033       111,288,188.07         2034       101,065,428.71         2035       98,375,229.04         2036       86,314,582.71         2037       68,813,228.60         2038       63,290,579.70   |           |          |                     |   |
| 2026       438,126,909.04         2027       429,406,166.68         2028       150,441,796.89         2029       141,128,944.71         2030       133,437,330.42         2031       129,726,274.49         2032       115,212,930.48         2033       111,288,188.07         2034       101,065,428.71         2035       98,375,229.04         2036       86,314,582.71         2037       68,813,228.60         2038       63,290,579.70   |           |          |                     |   |
| 2027       429,406,166.68         2028       150,441,796.89         2029       141,128,944.71         2030       133,437,330.42         2031       129,726,274.49         2032       115,212,930.48         2033       111,288,188.07         2034       101,065,428.71         2035       98,375,229.04         2036       86,314,582.71         2037       68,813,228.60         2038       63,290,579.70   |           |          |                     |   |
| 2028       150,441,796.89         2029       141,128,944.71         2030       133,437,330.42         2031       129,726,274.49         2032       115,212,930.48         2033       111,288,188.07         2034       101,065,428.71         2035       98,375,229.04         2036       86,314,582.71         2037       68,813,228.60         2038       63,290,579.70   |           |          |                     |   |
| 2028       150,441,796.89         2029       141,128,944.71         2030       133,437,330.42         2031       129,726,274.49         2032       115,212,930.48         2033       111,288,188.07         2034       101,065,428.71         2035       98,375,229.04         2036       86,314,582.71         2037       68,813,228.60         2038       63,290,579.70   |           |          |                     |   |
| 2030       133,437,330.42         2031       129,726,274.49         2032       115,212,930.48         2033       111,288,188.07         2034       101,065,428.71         2035       98,375,229.04         2036       86,314,582.71         2037       68,813,228.60         2038       63,290,579.70   |           |          |                     |   |
| 2031       129,726,274.49         2032       115,212,930.48         2033       111,288,188.07         2034       101,065,428.71         2035       98,375,229.04         2036       86,314,582.71         2037       68,813,228.60         2038       63,290,579.70   |           |          |                     |   |
| 2032       115,212,930.48         2033       111,288,188.07         2034       101,065,428.71         2035       98,375,229.04         2036       86,314,582.71         2037       68,813,228.60         2038       63,290,579.70   |           |          |                     |   |
| 2033       111,288,188.07         2034       101,065,428.71         2035       98,375,229.04         2036       86,314,582.71         2037       68,813,228.60         2038       63,290,579.70   |           |          |                     |   |
| 2034 101,065,428.71<br>2035 98,375,229.04<br>2036 86,314,582.71<br>2037 68,813,228.60<br>2038 63,290,579.70   |           |          |                     |   |
| 2035       98,375,229.04         2036       86,314,582.71         2037       68,813,228.60         2038       63,290,579.70   |           |          |                     |   |
| 2035       98,375,229.04         2036       86,314,582.71         2037       68,813,228.60         2038       63,290,579.70   |           |          |                     |   |
| 2037 68,813,228.60<br>2038 63,290,579.70  |           |          |                     |   |
| 2038 63,290,579.70  |           |          |                     |   |
|   |           |          |                     |   |
| 2020 41 195 720 90  |           |          |                     |   |
| 2039 41,165,750.80  |           |          |                     |   |
| 2040 23,423,872.00  |           |          |                     |   |
| 2041 20,058,412.25  |           |          |                     |   |
| 2042 2,891,922.00   |           |          |                     |   |
| 2043 3,001,171.50   |           |          |                     |   |
| 2044 2,937,195.25   |           |          |                     |   |
| 2045 3,089,309.50   |           |          |                     |   |
| 2046 216,731.25   |           |          |                     |   |
| 2047 217,350.00   |           |          |                     |   |
| 2048 107,493.75   |           |          |                     |   |
| TOTAL 7,877,115,351.72  |           |          |                     |   |

<sup>(1)</sup> Includes all outstanding general obligation bonds of the State as of December 31, 2012. Does not include debt service on the 2013 Bonds. This column also does not exclude debt service on the Refunded Bonds.
(2) The interest calculation on variable rate obligations is determined twice each year, on June 30 and December 31, by multiplying the interest rate reset for each obligation times its

Source: Debt Management Division, Office of the State Treasurer.

outstanding principal over the life of the bonds.

#### STATE FINANCIAL INFORMATION

#### **Budgeting**

The Oregon Constitution requires the Legislative Assembly to balance the State's General Fund budget. The Legislative Assembly adopts individual budgets for all State agencies or programs. Each budget includes appropriations of General Fund moneys or program revenues for the payment of debt service to those State agencies for which general obligation bonds have been issued by the State Treasurer. Historically, the Legislative Assembly met in regular session once every two years and budgeted for the two-year period (a "biennium") that follows the regular session. In 2010, however, the Oregon Constitution was amended to provide for annual legislative sessions. As a consequence, the Legislative Assembly may now make some budgetary determinations for a single fiscal year. Once the Legislative Assembly has appropriated moneys for debt service, Oregon law does not permit the amount allocated to debt service to be subsequently reduced administratively in order to balance the General Fund budget; budget reductions must be made in other program areas. See APPENDIX A-"GENERAL INFORMATION RELATING TO THE STATE OF OREGON—STATE FINANCIAL OPERATIONS—Budgetary Process" for more information about the State budget and payment of State general obligation bonds.

#### **General Fund Revenues**

The State General Fund is comprised of various revenue sources including, among other things, taxes, fines and fees, liquor sales apportionment, charges for services, interest earnings and miscellaneous revenues. Additionally, revenues from the operation of the Oregon State Lottery, moneys from the federal government, reserve funds and other funds comprise significant sources of money in the State's budget. With respect to moneys from the federal government, the Legislative Assembly may authorize receipt of federal funds for specific purposes. The Legislative Assembly must appropriate and use any federal funds in accordance with any restrictions placed on such funds by the federal government. See APPENDIX A—"GENERAL INFORMATION RELATING TO THE STATE OF OREGON—REVENUES" for a detailed description of sources of General Fund revenues and other sources of revenues available to the State.

Oregon law requires DAS, with the assistance of the Department of Revenue, to prepare an estimate for each calendar quarter of the revenue available for State purposes for the current fiscal year, as well as the amount of revenue received quarterly, through the biennium (the "State Economic and Revenue Forecast"). The DAS Office of Economic Analysis (the "OEA") produces the State Economic and Revenue Forecast based upon information available at the time of preparation and upon a wide variety of assumptions. The State's actual results will be affected by subsequent national and state economic activity and other events, including events that are not within the State's control. See "RECENT DEVELOPMENTS."

If amounts budgeted or expected to pay any general obligation bonds of the State, including the 2013 Bonds, are not available for any reason, the Treasurer may make an intrafund or interfund loan from funds held in the Oregon State Treasury to pay debt service on those bonds. Any intrafund loan is repaid without interest. Any interfund loan is repaid with interest and may only be made if the borrowing fund is expected to be able to repay the borrowed funds, with interest, before the borrowed funds are needed by the lending fund, and if the interfund loan meets certain other conditions. The State is not obligated to obtain loans from these funds and may decide to seek other sources of funds to pay its legal obligations.

The table below presents forecast State General Fund Revenues for the 2005-07, 2007-09 and 2009-11 biennia, and forecast State General fund Revenues for the 2011-13 biennia as presented in the State Economic and Revenue Forecast, released on November 20, 2012 (the "December 2012 Forecast"). See "RECENT DEVELOPMENTS—Economic and Revenue Forecast" and APPENDIX A—"GENERAL INFORMATION RELATING TO THE STATE OF OREGON—REVENUES."

#### TABLE 6 STATE OF OREGON GENERAL FUND REVENUE STATEMENT

#### (\$ In Thousands)(1)

|                                    | 2005-2007                   | 2007-2009                   | 2009-2011                   | 2011-13                      |
|------------------------------------|-----------------------------|-----------------------------|-----------------------------|------------------------------|
| Taxes                              | Actuals <sup>(2)</sup> (\$) | Actuals <sup>(3)</sup> (\$) | Actuals <sup>(4)</sup> (\$) | Forecast <sup>(5)</sup> (\$) |
| Personal                           | 11,040,347                  | 11,174,799 <sup>(6)</sup>   | 10,467,225                  | 11,974,811                   |
| Corporate Excise and Income        | 844,082                     | 684,485                     | 827,614                     | 855,875                      |
| Other Taxes <sup>(7)</sup>         | 407,497                     | 407,792                     | 386,021                     | 428,992                      |
| Fines and Fees <sup>(8)</sup>      | 175,405                     | 170,552                     | 171,137                     | 274,884                      |
| Additional Revenues <sup>(9)</sup> | 269,851                     | 289,359                     | 222,316                     | 264,411                      |
| One-time Transfers                 | 4,824                       | 86,104                      | 447,383                     | 162,086                      |
| <b>Gross General Fund Revenues</b> | 12,742,006                  | 12,813,091                  | 12,521,696                  | 13,961,059                   |
| Total Kicker Refunds /Credits      | 0                           | (1,084,201)                 | 0                           | (11,965)                     |
| Net General Fund Revenues          | 12,742,006                  | 11,728,890                  | 12,521,696                  | 13,949,094                   |
| Beginning Balance                  | 308,523                     | 1,436,710                   | 0                           | 0                            |
| Anticipated Administrative Actions | $(4,937)^{(10)}$            | $(42,140)^{(10)}$           | $(8,200)^{(10)}$            | $(4,395)^{(10)}$             |
| Legislative Adopted Actions        | 0                           | $(319,288)^{(11)}$          | 0                           | 0                            |
| Available Resources                | 13,045,592                  | 12,804,172                  | 12,513,496                  | 13,944,699                   |
| Appropriations                     | 11,641,200                  | 12,793,534                  | 13,432,875                  | 13,723,770                   |
| Reversion                          | (32,318)                    | (762)                       | 0                           | 0                            |
| Administrative Actions             | 0                           | 0                           | $(954,613)^{(12)}$          | 0                            |
| Projected Expenditures             | 11,608,882                  | 12,792,772                  | 12,478,261                  | 13,723,770                   |
| Ending Balance                     | 1,436,710                   | $11,400^{(13)}$             | 35,235 <sup>(13)</sup>      | 220,929                      |
|                                    |                             |                             |                             |                              |

Note: One-time action and expenditure changes from SB 5562, HB 5015 and SB 581 are included for FY 2009.

#### **Reserve Funds**

The State has two budgetary reserve funds, the Education Stability Fund (the "ESF") and the Oregon Rainy Day Fund (the "Rainy Day Fund"), that may be drawn on in the event of General Fund revenue shortfalls or economic downturns within a biennium subject to certain restrictions that are described in APPENDIX A—"GENERAL INFORMATION RELATING TO THE STATE OF OREGON—REVENUES—Reserve Funds."

<sup>(1)</sup> Totals may not agree with sum of components due to rounding.

<sup>&</sup>lt;sup>(2)</sup> September 2007 Economic and Revenue Forecast, adjusted for reversions.

December 2009 Economic and Revenue Forecast, subject to adjustments through June 2010.

<sup>(4)</sup> September 2011 Economic and Revenue Forecast.

<sup>(5)</sup> December 2012 Economic and Revenue Forecast.

<sup>(6)</sup> Not reduced by \$1,084,201 Kicker.

<sup>&</sup>lt;sup>(7)</sup> Other Taxes include insurance, estate, cigarette, other tobacco products, and other miscellaneous taxes.

<sup>(8)</sup> Fines and Fees include State court fees, Secretary of State corp. fees, criminal fines and assessments, and securities fees.

<sup>(9)</sup> Additional Revenues include Central Service Charge, Liquor Apportionment, Interest Earnings, and Miscellaneous Revenues.

<sup>(10)</sup> Interest expense associated with the Tax Anticipation Notes program, and is exclusive of any internal borrowing.

Equals 2005-2007 portion of corporate surplus designated for the Rainy Day Fund.

<sup>(12)</sup> Allotment reductions to agencies.

<sup>(13)</sup> The ending balances for 2007-2009 and 2009-2011 were transferred to the Rainy Day Fund so the beginning balances for 2009-2011 and 2011-2013, respectively, were assumed to be -0-.

Source: State of Oregon, Budget and Management, and Oregon Office of Economic Analysis Revenue Forecasts.

As presented in the December 2012 Forecast, as of the end of the 2011-13 biennium, the projected ending balance of the Rainy Day Fund is \$61.8 million and the projected ending balance of the ESF is \$6.9 million. The projected ending balance of the ESF reflects the net available amount in the ESF, exclusive of funds held in the Oregon Growth Account that may be illiquid. The projected ESF ending balance also reflects the staged transfers from the ESF totaling approximately \$182.2 million, as approved by the Legislative Assembly in the 2011-13 biennium budget. These projected ending balances are based upon information available at the time of preparation of the December 2012 Forecast and upon certain assumptions set out in the forecast. In addition to the reserve balances, the State is also projected to have a General Fund ending balance for the 2011-13 biennium of approximately \$220.9 million. The actual amount of reserves and ending balance will be affected by national and State economic activity and other events, including events that are not within the State's control. See "RECENT DEVELOPMENTS."

#### **Pension Benefit Programs**

The State is one of many participants in the statewide Oregon Public Employees' Retirement System ("PERS"). The State participates in three retirement pension benefit programs provided through PERS that are commonly referred to as Tier 1, Tier 2, and the Oregon Public Service Retirement Plan ("OPSRP"). A majority of local governments in Oregon and the State participate in PERS. For a description of these retirement benefit programs, see APPENDIX A—"GENERAL INFORMATION RELATING TO THE STATE OF OREGON—PENSION AND POST EMPLOYMENT BENEFITS." Oregon statutes require an actuarial valuation of PERS by an actuary, at least every two years. Under current practice, actuarial valuations are performed annually, but only valuations as of the end of each odd-numbered year are used to determine annual required employer contribution rates. The actuarial valuations use the Projected Unit Credit actuarial cost method, as adopted by the PERS Board, and the market value method to determine asset valuation, without smoothing, and an assumed investment rate of 8%. Valuations are released approximately one year after the valuation date. The current PERS actuary is Milliman, Inc. ("Milliman"). See APPENDIX A—"GENERAL INFORMATION RELATING TO THE STATE OF OREGON—PENSION AND POST EMPLOYMENT BENEFITS—System Pension Programs—System Pension Plan Asset and Liabilities Valuations."

Funding Levels and State Contributions. The most recent actuarial valuation report of the assets and liabilities of the statewide PERS as of December 31, 2011 (the "2011 System Valuation") was released by Milliman in November 2012. In October 2012, the State's individual 2011 actuarial valuation report (the "2011 State Report") was released which includes information regarding the State's share of the PERS unfunded actuarial accrued liability as of December 31, 2011. The table below provides summary information and a comparison of the statewide PERS (as reported in the 2011 System Valuation) and State valuations. See APPENDIX A—"GENERAL INFORMATION RELATING TO THE STATE OF OREGON—PENSION AND POST EMPLOYMENT BENEFITS—System Pension Programs—System Pension Plan Asset and Liabilities Valuations."

The State's actuarial valuation report as of December 31, 2009 (the "2009 State Report") includes combined employer contribution rates for the current 2011-13 biennium for the State. The 2011 State Report includes combined employer contribution rates for the 2013-15 biennium for the State. See APPENDIX A—"GENERAL INFORMATION RELATING TO THE STATE OF OREGON—PENSION AND POST EMPLOYMENT BENEFITS—State Employer Contribution Rates" and "—State Contributions." The 2011-13 employer contribution rates were derived using a rate stabilization methodology designed to cap rate increases and reduce large fluctuations in employer contribution rates; such rate increases are shifted to future biennia, including the 2013-15 biennium. Moreover, the 2011 System Valuation states that the Tier 1/Tier 2 rate pools have a calculated contribution rate, prior to the application of the rate stabilization methodology, which will exceed the maximum rate allowed by the

rate cap. The rate cap will reduce the Tier 1/Tier 2 rate pools for the 2013-15 biennium by 2.2%. If all actuarial assumptions are met in 2012 and 2013, that deferred increase would be reflected in contribution rates for the 2015-17 biennium. For information regarding the contribution rate stabilization method and the State's employer contribution rates, see APPENDIX A—"GENERAL INFORMATION RELATING TO THE STATE OF OREGON—PENSION AND POST EMPLOYMENT BENEFITS—System Pension Programs—System Pension Plan Asset and Liabilities Valuations and —State Employer Contribution Rates."

TABLE 7
SUMMARY OF SYSTEM AND STATE FUNDING LEVELS
(\$ In Millions)

| SYSTEM <sup>(1)</sup> |  |                                      |                       | ST                             | ATE  |                                      |                       |                                |
|-----------------------|--|--------------------------------------|-----------------------|--------------------------------|--|--------------------------------------|-----------------------|--------------------------------|
| Calendar<br>Year      | Actuarial<br>Value of<br>Assets <sup>(2)</sup> | Actuarial<br>Value of<br>Liabilities | Unfunded<br>Liability | Funded<br>Ratio <sup>(3)</sup> | Actuarial<br>Value of<br>Assets <sup>(4)</sup> | Actuarial<br>Value of<br>Liabilities | Unfunded<br>Liability | Funded<br>Ratio <sup>(3)</sup> |
| 2007                  | 59,327.8                                       | 52,871.2                             | (6,456.6)             | 112.2                          | 15,769.3                                       | 13,611.1                             | (2,158.2)             | 115.9                          |
| 2008                  | 43,520.6                                       | 54,259.5                             | 10,738.9              | 80.2                           | 11,600.1                                       | 14,036.0                             | 2,435.9               | 82.6                           |
| 2009                  | 48,729.2                                       | 56,810.6                             | 8,081.4               | 85.8                           | 13,014.7                                       | 14,771.7                             | 1,757.0               | 88.1                           |
| 2010                  | 51,583.6                                       | 59,329.5                             | 7,745.9               | 86.9                           | 13,529.8                                       | 15,116.4                             | 1,586.5               | 89.5                           |
| 2011                  | 50,168.0                                       | 61,198.0                             | 11,030.0              | 82.0                           | 13,208.2                                       | 15,660.0                             | 2,451.8               | 84.3                           |

<sup>(1)</sup> System funding levels composed of Tier 1 and Tier 2 and Oregon Public Service Retirement Plan ("OPSRP") pensions but excluding retiree healthcare subsidies of RHIA and RHIPA.

Source: PERS.

The Governor has proposed program changes to the PERS System. See "RECENT DEVELOPMENTS - Governor's Recommended Budget for 2013-15 Biennium - *The Balanced Budget Proposal*." If these proposed changes are approved by the Legislative Assembly during the 2013 Legislative Session and survive legal challenges, if any, the changes are currently estimated to reduce the System's actuarial accrued liability by approximately \$4.66 billion.

In spring 2013, the PERS Board is expected to consider lowering the assumed investment rate of return; preliminary analysis suggests that lowering this assumed rate to 7.5% increases the System's actuarial accrued liabilities by \$2.7 billion.

#### **Other Post-Employment Benefits**

In addition to the pension benefits provided through PERS, the State provides healthcare benefits (medical, vision and dental) through two PERS health insurance programs and through the Oregon Public Employees' Benefit Board ("PEBB"). At the time of retirement, State employees can choose whether to obtain post-employment benefits through PERS or through PEBB. Approximately 52,944 retirees received healthcare benefits through PERS health insurance programs and approximately 2,500 retirees receive healthcare benefits through PEBB. See APPENDIX A—"GENERAL INFORMATION RELATING TO THE STATE OF OREGON—PENSION AND POST EMPLOYMENT BENEFITS" for information regarding the State's obligations to provide benefits through PEBB.

#### **THE 2013 BONDS**

When issued the 2013 Bonds will be dated their date of delivery and will bear interest at the rates per annum and will mature, subject to redemption prior to maturity, on the dates and in the principal amounts, set forth on the inside cover pages of this Official Statement. Interest on the 2013 Bonds will be

<sup>(2)</sup> Includes proceeds of pension bonds issued by Oregon local governments and the State.

<sup>(3)</sup> Funded ratios are based on "mark to market" accounting procedures.

<sup>(4)</sup> Includes State Pension Bonds proceeds.

calculated on the basis of a 360-day year comprising twelve 30-day months. Interest on the 2013 Bonds will be payable on February 1 and August 1 of each year, commencing August 1, 2013. The 2013 Bonds are issuable in fully registered form, in denominations of \$5,000 and integral multiples thereof, without coupons. The State's fiscal agent, currently The Bank of New York Mellon (the "Fiscal Agent"), is to serve as paying agent and registrar for the 2013 Bonds.

When issued, the 2013 Bonds will be registered in the name of Cede & Co., as registered owner and nominee of The Depository Trust Company ("DTC"). DTC is to act as securities depository for the 2013 Bonds. Individual purchases may be made only in book-entry form. Purchasers will not receive certificates representing their interests in the 2013 Bonds purchased. So long as Cede & Co. (or such other name as may be requested by an authorized representative of DTC) is the registered owner of the 2013 Bonds as nominee of DTC, all payments and notices, including redemption notices, are to be made to DTC or to its nominee and not to the Beneficial Owners of the 2013 Bonds. References in this Official Statement to "Owners," "Bondholders" or "Registered Owners" mean Cede & Co. or DTC and not the Beneficial Owners of the 2013 Bonds. In this Official Statement, the term "Beneficial Owner" means the person for whom its DTC participant acquires an interest in the 2013 Bonds. See APPENDIX F-"DESCRIPTION OF DTC AND ITS BOOK-ENTRY SYSTEM."

The information in "DESCRIPTION OF DTC AND ITS BOOK-ENTRY SYSTEM" in Appendix F regarding DTC and its book-entry system has been furnished by DTC and no representation is made by the State, the Underwriters or the Financial Advisor as to the accuracy or completeness of such information.

If the 2013 Bonds are no longer issued in book-entry form, the Fiscal Agent will be required to mail each 2013 Bond interest payment when due to the registered owner at the address appearing on the Bond Register as of the fifteenth day of the month preceding a 2013 Bond payment date. If payment is so mailed, neither the State nor the Fiscal Agent will have any further liability to any party for such payment.

#### REDEMPTION OF THE 2013 BONDS\*

#### **Redemption of the 2013 Bonds**

Optional Redemption of Tax-Exempt Bonds.

| The Tax-Exempt Bonds maturing on or after, 20 are subject to redemption prior t                            | 0  |
|--|----|
| maturity at the option of the State, in whole or in part at any time on or after, 20 (with the             | e  |
| Series and maturities to be selected by the State and by lot within a maturity) at a redemption price equa | al |
| to 100 percent of the principal amount thereof, plus accrued but unpaid interest to the date fixed for     | r  |
| redemption.  |    |
|  |    |

Optional Redemption of Taxable Bonds.

| The Taxable Bonds maturing on or after, 20 are subject to redemption prior to                       |
|---|
| maturity at the option of the State, in whole or in part at any time on or after, 20 (with the      |
| Series and maturities to be selected by the State and within a maturity on a "Pro Rata Pass-Through |
| Distribution of Principal" basis in accordance with DTC procedures) at a redemption price equal to  |
| 100 percent of the principal amount thereof, plus accrued but unpaid interest to the date fixed fo  |
| redemption.   |

-

<sup>\*</sup> Preliminary, subject to change.

Make-Whole Optional Redemption of Taxable Bonds.

Prior to \_\_\_\_\_\_ 1, 20\_\_\_\_, the Taxable Bonds are subject to optional redemption by the State prior to their stated maturity dates, as a whole or in part, on any business day, at the "Make-Whole Redemption Price," plus accrued and unpaid interest on the Taxable Bonds to be redeemed on the date fixed for redemption.

The "Make-Whole Redemption Price" is the greater of (i) 100 percent of the principal amount of the Taxable Bonds to be redeemed and (ii) the sum of the present value of the remaining scheduled payments of principal and interest on the Taxable Bonds to be redeemed, not including any portion of those payments of interest accrued and unpaid as of the date on which such Taxable Bonds are to be redeemed, discounted to the date on which the Taxable Bonds are to be redeemed on a semi-annual basis, assuming a 360-day year consisting of twelve 30-day months, at the "Treasury Rate" defined below, plus \_\_\_\_ basis points.

"Treasury Rate" means, with respect to any redemption date for a particular Series of Taxable Bond, the rate per annum, expressed as a percentage of the principal amount, equal to the semi-annual equivalent yield to maturity or interpolated maturity of the Comparable Treasury Issue, assuming that the Comparable Treasury Issue is purchased on the redemption date for a price equal to the Comparable Treasury Price, as calculated by the Designated Investment Banker.

"Comparable Treasury Issue" means, with respect to any redemption date for a particular Series of Taxable Bond, the United States Treasury security or securities selected by the Designated Investment Banker which has an actual or interpolated maturity comparable to the remaining average life of the Taxable Bond to be redeemed, and that would be utilized in accordance with customary financial practice in pricing new issues of debt securities of comparable maturity to the remaining average life of the Taxable Bond to be redeemed.

"Comparable Treasury Price" means, with respect to any redemption date for a particular Taxable Bond:

- (1) the most recent yield data for the applicable U.S. Treasury maturity index from the Federal Reserve Statistical Release H.15 Daily Update (or any comparable or successor publication) reported, as of 11:00 a.m. New York City time, on the Valuation Date; or
- (2) if the yield described in (1) above is not reported as of such time or the yield reported as of such time is not ascertainable, the average of four Reference Treasury Dealer Quotations for that redemption date, after excluding the highest and lowest of such Reference Treasury Dealer Quotations, or if the Designated Investment Banker obtains fewer than four Reference Treasury Dealer Quotations, the average of all quotations obtained by the Designated Investment Banker.

"Designated Investment Banker" means one of the Reference Treasury Dealers appointed by the State.

"Reference Treasury Dealer" means each of four firms, specified by the State from time to time, that are primary United States Government securities dealers in the City of New York (each, a "Primary Treasury Dealer"); provided, that if any of them ceases to be a Primary Treasury Dealer, the State is to substitute another Primary Treasury Dealer.

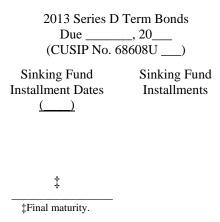
"Reference Treasury Dealer Quotations" means, with respect to each Reference Treasury Dealer and any redemption date for a particular Series of Taxable Bond, the average, as determined by the

Designated Investment Banker, of the bid and asked prices for the Comparable Treasury Issue (expressed in each case as a percentage of its principal amount) quoted in writing to the Designated Investment Banker by such Reference Treasury Dealer at 3:30 p.m., New York City time, on the Valuation Date.

"Valuation Date" means at least three (3) Business Days but not more than twenty (20) calendar

| days prior to the mailing of redemp  | • •  | mess Days out not mo   | te than twenty (20) carendar  |
|--|--|--|---|
| Mandatory Redemption.  |  |  |   |
| The 2013 Series A Bonds also be subject to mandatory redersinking fund installments on each principal amount equal to the sinking 100% of the principal amount the premium.  | mption prior to their<br>August 1st a sinking<br>ng fund installment o   | r respective stated mag<br>fund installment is due on such date and a  | ue as specified below, in the at a redemption price equal to                                  |
| The sinking fund installme in the amounts and on the dates as  |  | ies A Bonds maturing   | on, 20 shall be due   |
|  | 2013 Series A T<br>Due<br>(CUSIP No. 68  | _, 20  |   |
|  | Sinking Fund<br>Installment Dates<br>()  |  |   |
|  | ‡<br>‡Final maturity.  |  |   |
| The 2013 Series B Bonds also be subject to mandatory redent to be selected by the State and wit basis in accordance with DTC profund installment is due as specified due on such date and at a redempt but unpaid interest to the redemption | nption prior to their in<br>hin a maturity on a<br>cedures, from sinking<br>d below, in the princi<br>tion price equal to 10 | respective stated mature. "Pro Rata Pass-Through fund installments of cipal amount equal to 00% of the principal a | gh Distribution of Principal"<br>on each August 1st a sinking<br>the sinking fund installment |

|   | Due  | , 20  |  |
|---|--|---|--|
|   | (CUSIP No. 6   |   |  |
|   | Sinking Fund Installment Dates ()  | Sinking Fund<br>Installments  |  |
|   | ‡  |   |  |
|   | ‡Final maturity.   |   |  |
| also be subject to mandatory<br>sinking fund installments on<br>principal amount equal to the                                   | redemption prior to the<br>each August 1st a sinking<br>sinking fund installment   | ir respective stated r<br>g fund installment is<br>due on such date and                                       | , 20, respectively, shal maturities, in part, by lot, from s due as specified below, in the d at a redemption price equal to the redemption date, withou                                   |
| The sinking fund ins in the amounts and on the date   |  | ries C Bonds maturi   | ng on, 20 shall be due   |
|   | 2013 Series C<br>Due<br>(CUSIP No. 6   | , 20  |  |
|   | Sinking Fund Installment Dates ()  | Sinking Fund<br>Installments  |  |
|   | ‡<br>‡Final maturity.  |   |  |
| also be subject to mandatory<br>to be selected by the State and<br>basis in accordance with DT<br>fund installment is due as sp | redemption prior to their and within a maturity on a C procedures, from sink ecified below, in the prindemption price equal to 1 | respective stated ma<br>"Pro Rata Pass-Thring fund installment<br>ncipal amount equal<br>100% of the principa | , 20, respectively, shall aturities, in part, with maturities ough Distribution of Principal's on each August 1st a sinking to the sinking fund installmental amount thereof, plus accrued |
| The sinking fund ins in the amounts and on the date   |  | ries D Bonds maturi   | ng on, 20 shall be due   |



In the event of an optional redemption of a Series of the 2013 Bonds, the State shall designate the sinking fund installments of such Series, in an aggregate amount equal to the principal amount of 2013 Bonds so optionally redeemed, that are to be reduced as allocated to such redemption, and such sinking fund installments shall be reduced accordingly.

#### Selection for Redemption; Notice and Effect of Redemption

Selection for Redemption of Tax-Exempt Bonds. If fewer than all of the Tax-Exempt Bonds of a series and maturity are to be redeemed prior to maturity, then (i) if the Tax-Exempt Bonds of such series and maturity are in book-entry form at the time of such redemption, the Fiscal Agent shall select the Tax-Exempt Bonds of such maturity and series not previously called for redemption, in minimum denominations of \$5,000 (of principal), by lot; and (ii) if the Tax-Exempt Bonds of such series and maturity are not then in book-entry form at the time of such redemption, the redemption shall be effected by the Fiscal Agent, subject to minimum denominations of \$5,000 (of principal) with the particular Tax-Exempt Bonds to be redeemed determined by the Fiscal Agent in any manner which the Fiscal Agent shall deem appropriate and consistent with the designation of the State.

Selection for Redemption of Federally Taxable Bonds. If the Taxable Bonds are registered in book-entry only form and so long as DTC or a successor securities depository is the sole registered owner of the Taxable Bonds, if less than all of the Taxable Bonds of a series and maturity are called for prior redemption, the particular Taxable Bonds or portions thereof to be redeemed shall be selected on a "Pro Rata Pass-Through Distribution of Principal" basis in accordance with DTC procedures, provided that, so long as the Taxable Bonds are held in book-entry form, the selection for redemption of such Taxable Bonds shall be made in accordance with the operational arrangements of DTC then in effect that currently provide for adjustment of the principal by a factor provided pursuant to DTC operational arrangements. If the Fiscal Agent does not provide the necessary information and identify the redemption as on a Pro Rata Pass-Through Distribution of Principal basis, the Taxable Bonds shall be selected for redemption by lot in accordance with DTC procedures.

If the Taxable Bonds are not registered in book-entry only form, the Taxable Bonds will be assigned certificate numbers. Any redemption of less than all of a series and maturity of the Taxable Bonds shall be effected by the Fiscal Agent designated such Taxable Bonds for optional redemption within a maturity in the order of the assigned certificate numbers.

Notice and Effect of Redemption; Conditional Notice of Optional Redemption. Unless the bookentry only system with DTC is discontinued, notice of any redemption of a 2013 Bond is to be given to DTC not less than twenty days prior to the date fixed for redemption (or such lesser time period that is

acceptable to the Fiscal Agent and consistent with the operational arrangements of DTC). DTC is responsible for notifying the DTC participants of such redemption.

The Issuance Certificate provides that except as described in the next sentence in the case of an optional redemption, interest on any 2013 Bond so called for redemption shall cease to accrue on the redemption date designated in the notice. The Issuance Certificate permits any optional redemption to be conditional and if any condition stated in the notice of redemption shall not have been satisfied on or prior to the redemption date, said notice shall be of no force and effect and the State shall not be required to redeem such 2013 Bonds and the redemption shall be cancelled and the Fiscal Agent shall within a reasonable time thereafter give notice, to the persons and in the manner in which the notice of redemption was given, that such condition or conditions were not met and that the redemption was cancelled. In addition, the State may, at its option, on or prior to the date fixed for optional redemption in any notice of redemption of the 2013 Bonds, rescind and cancel such notice of redemption by written request of the State to the Fiscal Agent, and any optional redemption of 2013 Bonds and notice thereof shall be rescinded and cancelled and the Fiscal Agent shall mail notice of such cancellation to the recipients of the notice of redemption being cancelled pursuant to the provisions of the Issuance Certificate. Any optional redemption of 2013 Bonds and notice thereof shall be rescinded and cancelled if for any reason on the date fixed for optional redemption moneys are not available or otherwise on deposit and held in trust for such purpose in an amount sufficient to pay in full on said date the principal of, interest, and any premium, if any, due on the 2013 Bonds called for optional redemption and such failure to optionally redeem the 2013 Bonds called for redemption shall not be a default under the Issuance Certificate.

#### THE OREGON UNIVERSITY SYSTEM

As described above, the State Treasurer issues bonds for the Oregon University System under authority of the Oregon Constitution and State statutes and pursuant to fiscal policies of OUS and resolutions of the Board and its Finance Committee. The 2013 Bonds are general obligations of the State, payable from any legally available revenues of the State. Article XI-F(1) Bonds, including the 2013 Article XI-F(1) Bonds, are issued for revenue producing facilities and are expected to be paid from Program Revenues. Article XI-G Bonds, including 2013 Article XI-G Bonds, are issued for non-revenue producing facilities and are expected to be paid from legislative appropriations. The proceeds and debt service revenues for OUS's Article XI-F(1) Bonds and Article XI-G Bonds are segregated in OUS's accounting records. Additional information about Program Revenues and other information about OUS is presented in APPENDIX C—"INFORMATION RELATED TO THE OREGON UNIVERSITY SYSTEM."

#### THE PROJECTS

The Board plans to use a portion of the proceeds to be received from the sale of the 2013 Bonds to pay a portion of the costs of the following Projects and to pay a portion of the costs of issuing the 2013 Bonds. The table below lists the projects expected to be financed with the proceeds of the 2013 Bonds. Other authorized projects may be substituted for any of these Projects.

### TABLE 8\* EXPECTED PROJECTS

#### 2013 Article XI-F(1) Bonds

**Estimated** 

|                           |                                | <b>2013</b> Article XI-F(1) |
|---------------------------|--------------------------------|-----------------------------|
| Institution               | Project                        | <b>Bond Proceeds</b>        |
| Eastern Oregon University | Hoke Hall renovations          | \$3,000,000                 |
| Oregon State University   | Gill Coliseum renovations      | 284,570                     |
| Oregon State University   | New student residence hall     | 10,000,000                  |
| Oregon State University   | New sports performance center  | 12,000,000                  |
| Oregon State University   | Sackett Hall renovations       | 3,000,000                   |
| Portland State University | Blumel Hall renovations        | 7,000,000                   |
| Portland State University | Parking One renovations        | 4,000,000                   |
| University of Oregon      | Erb Memorial Union renovations | 2,260,000                   |
| Total Article XI-F(1)     |                                |                             |
| Projects                  |                                | \$41,544,570                |
|                           | 2013 Article XI-G Bonds        |                             |
|                           |                                | Estimated                   |
|                           |                                | 2013 Article XI-G           |
| Institution               | Project                        | <b>Bond Proceeds</b>        |

Eastern Oregon University Zabel Hall Deferred Maintenance \$1,522,000

Total Article XI-G

Projects \$ 1,522,000

Source: Oregon University System.

#### PLAN OF REFUNDING\*

To effect debt service savings, the State plans to use a portion of the proceeds to be received from the sale of the 2013 Bonds to defease on the date of delivery and refund all or a portion of certain State general obligation bonds shown in Tables 9-A through 9-B below (collectively, the "Refunded Bonds").

The refunding of the Refunded Bonds is subject to market conditions. If in the opinion of the State the redemption of some or all of the Refunded Bonds will not result in sufficient debt service savings, the State may determine not to refund some or all of the Refunded Bonds. The State could also determine to refund additional general obligation bonds if market conditions warrant.

A portion of the proceeds of the 2013 Bonds are to be held in escrow until applied to refund the Refunded Bonds on the dates fixed for refunding shown in the tables below.

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<sup>\*</sup> Preliminary, subject to change.

#### TABLES 9-A THROUGH 9-B OUTSTANDING GENERAL OBLIGATION BONDS TO BE REFUNDED WITH 2013 BONDS

#### BONDS TO BE REFUNDED WITH THE 2013 SERIES A AND SERIES B BONDS

#### Table 9-A

| 2004 Series D 2005 Series A 2005 Series C 2006 Series A 2006 Series C 2007 Series A 2009 Series A | IP |
|---|----|
| 2007 20000011   |    |

#### BONDS TO BE REFUNDED WITH THE 2013 SERIES C AND SERIES D BONDS

#### Table 9-B

| Series        | Principal<br>Amount | Redemption<br>Date | Redemption<br>Price | CUSIP |
|---------------|---------------------|--------------------|---------------------|-------|
| 2004 Series E |                     |                    |                     |       |
| 2005 Series B |                     |                    |                     |       |
| 2005 Series D |                     |                    |                     |       |
| 2006 Series B |                     |                    |                     |       |
| 2006 Series D |                     |                    |                     |       |
| 2007 Series C |                     |                    |                     |       |
| 2008 Series B |                     |                    |                     |       |
| 2009 Series B |                     |                    |                     |       |

The State intends to establish an escrow deposit account (the "Escrow Deposit Account") with Wells Fargo Bank, National Association, as escrow agent (the "Escrow Agent"), pursuant to an escrow deposit agreement with the Escrow Agent. The State expects to purchase direct obligations of the United States or obligations the principal of and interest on which are fully and unconditionally guaranteed by the United States for deposit into the Escrow Deposit Account together with cash or cash equivalents, if necessary, in an amount sufficient to provide for the payment of the refunding price of the Refunded Bonds.

Causey, Demgen & Moore P.C. (the "Verification Agent") is expected to deliver to the State on or before the date the 2013 Bonds are issued its reports indicating that it has verified the mathematical accuracy of (i) the mathematical computations relating to the sufficiency of the cash, if any, and maturing principal of and interest on the escrow investments to pay the principal of and interest on the Refunded Bonds on their redemption dates; (ii) the mathematical computations of the yield on the Tax-Exempt Bonds and the yield on the escrow investments purchased with the Tax-Exempt Bonds, and (iii) the mathematical computations of the yield on the Taxable Bonds and the yield on the escrow investments purchased with the Taxable Bonds.

Bond Counsel has relied upon such information set forth in the accountants' report in concluding that the proposed defeasance of the Refunded Bonds, subject to the condition that the State comply with certain covenants made to satisfy pertinent requirements of the Internal Revenue Code of 1986, as amended (the "Code") under present law, will not cause the interest component of the Refunded Bonds to

be defeased to be includible in the gross income of the owners thereof for federal income tax purposes. See "TAX MATTERS."

#### Tax-Exempt Status of 2006 Tax-Exempt Bonds

The State previously issued its State of Oregon State Board of Higher Education General Obligation Bonds, 2006 Series A and 2006 Series B (collectively, the "2006 Tax-Exempt Bonds") in the original aggregate principal amount of \$61,670,000 of which \$50,555,000 in aggregate principal amount is presently outstanding, to finance certain educational facilities. The State expects that a portion of the proceeds of the 2013 Bonds will be used to refund all or a portion of the outstanding 2006 Tax-Exempt Bonds, as described herein.

The State received written notice from the Internal Revenue Service (the "IRS"), by letter dated July 6, 2012, that the 2006 Tax-Exempt Bonds have been selected for an examination to determine compliance with applicable federal tax requirements (the "Audit"). In the letter, the IRS stated that it "routinely examines municipal debt issuances to determine compliance with Federal tax requirements." The State and OUS believe that the audit is routine and that they have complied with all applicable requirements of the Code related to the tax exemption of the 2006 Tax-Exempt Bonds. The State and OUS are cooperating with the IRS in its examination of the 2006 Tax-Exempt Bonds. Interest on the 2013 Bonds could become subject to federal income taxation retroactively to the original date of issuance if the IRS determined that the 2006 Tax-Exempt Bonds failed to meet applicable federal tax requirements and the State did not enter into a closing agreement with the IRS with respect to the 2006 Tax-Exempt Bonds. See "TAX MATTERS – Investor Considerations Concerning Tax-Exempt Status of the 2013 Bonds."

#### ESTIMATED SOURCES AND USES OF FUNDS

The estimated sources and uses of funds for the 2013 Bonds are shown below.

|  | 2013 Series A | 2013 Series B | 2013 Series C | 2013 Series D |       |
|--|---------------|---------------|---------------|---------------|-------|
|  | Bonds         | Bonds         | Bonds         | Bonds         | Total |
| Sources of Funds:                        |               |               |               |               |       |
| Principal Amount                         |               |               |               |               |       |
| Net Original Issue Premium/Discount      |               |               |               |               |       |
| Total Sources                            |               |               |               |               |       |
| Uses of Funds:                           |               |               |               |               |       |
| Deposit for Construction and Acquisition |               |               |               |               |       |
| Deposit to Escrow Account                |               |               |               |               |       |
| Underwriters' Discount                   |               |               |               |               |       |
| Costs of Issuance <sup>(1)</sup>         |               |               |               |               |       |
| Total Uses                               | ·             | •             | •             |               |       |

#### RECENT DEVELOPMENTS

#### **Actions of the Legislative Assembly**

2012 Legislative Session. The Legislative Assembly completed its 2012 Legislative Session on March 5, 2012 (the "2012 Legislative Session"). Actions taken during the 2012 Legislative Session included revising the balanced budget to reflect a decline in projected General Fund Revenues of approximately \$305 million between the State Economic and Revenue Forecast that was released on May

<sup>(1)</sup> Includes legal fees, printing costs, fees and expenses of the financial advisor and the rating agencies and other miscellaneous expenses.

12, 2011 (the "2011 Close of Session Forecast"), and the State Economic and Revenue Forecast released on February 8, 2012 (the "March 2012 Forecast"). The Legislative Assembly also restored certain program reductions included in the initial Legislatively Adopted Budget for the 2011-13 biennium (the "LAB") adopted during the 2011 session of the Legislative Assembly. After the 2012 Legislative Session, the combined General Fund and Lottery Revenues budget totaled \$14.786 billion. Other legislation was enacted during the 2012 Legislative Session, including House Bill 4164 to create a health insurance exchange. Through the actions taken in the 2012 Legislative Session, the combined General Fund and Lottery Fund ending balance was projected to be approximately \$115 million. Based on the December 2012 Forecast, the General Fund ending balance is projected to be \$220.9 million prior to any future action taken by the Emergency Board or Legislative Assembly. Based on the December 2012 Forecast, the projected ending balances in the Rainy Day Fund and the ESF are \$61.8 million and \$6.9 million, respectively.

Combined General Fund and Lottery Fund expenditures in the LAB for the 2011-13 biennium are primarily divided among the agencies and program areas described in the table below.

TABLE 10 2011-13 BIENNIUM LEGISLATIVE ADOPTED BUDGET

| Amount          | Agency/Program Area   |  |  |
|-----------------|---|--|--|
| \$7.395 billion | Education, including:   |  |  |
|                 | \$5.714 billion for the K-12 State School Fund                        |  |  |
|                 | \$861 million for the public universities                             |  |  |
|                 | \$425 million for community colleges and workforce programs           |  |  |
|                 | \$395 million for other education programs (including early learning) |  |  |
| \$3.874 billion | Human Services  |  |  |
| \$2.549 billion | Public Safety/Judicial  |  |  |
| \$300 million   | Natural Resources   |  |  |
| \$174 million   | Economic and Community Development                                    |  |  |
| \$494 million   | All Other Program Areas   |  |  |

Source: 2011-13 LAB.

December 14, 2012 Special Session. To further an economic development opportunity, the Governor called the Legislative Assembly into a one day special session to approve legislation authorizing the Governor and Department of Revenue to enter into agreements with certain qualifying companies that invest at least \$150 million within five years in an Oregon capital project and hire at least an additional 500 full time employees. Under the agreement, the company would be able to use its sales only in Oregon to determine its Oregon income tax, as provided under current Oregon law, for the term of the agreement.

2013 Legislative Session. The 77th Legislative Assembly will convene its 2013 Legislative Session on the second Monday of January 2013 (the "2013 Legislative Session"). Actions that the Legislative Assembly is expected to take during the 2013 Legislative Session include adopting a balanced budget for the 2013-15 biennium and revising, if necessary, the balanced budget for the 2011 - 13 biennium to reflect any declines in General Fund Revenues in the State Economic and Revenue Forecast expected to be released in February 2013 (the "March 2013 Forecast").

#### **Economic Information**

According to the December 2012 Forecast, the OEA projects General Fund revenues to be \$13.961 billion for the 2011-13 biennium. This represents an increase of \$40 million from the September 2012 Forecast and is \$71 million below the 2011 Close of Session Forecast.

In its December 2012 Forecast, OEA notes that employment growth in Oregon continued to increase at a slow, subdued pace through early 2012, approximately in line with the gains seen at the U.S. level. The employment data discussed in the December 2012 Forecast is adjusted for two important technical purposes: seasonality and certain upcoming benchmark revisions discussed in detail in the forecast. After adjustments, the data reveals that Oregon's economy continues to expand slowly, adding nearly 25,000 jobs in the past year (through the third quarter of 2012) for a growth rate of 1.5 percent during that 12-month period. The unemployment rate in Oregon was 8.4% in November 2012, down from 9.3% compared to October 2011.

According to the December 2012 Forecast, similar to the overall economy, the two leading indicator series for Oregon both have moved in fits and starts in recent years. Following growth in late 2011 through early 2012, both indices declined sharply in June and have been essentially flat to slightly positive in subsequent months. OEA forecasts an employment outlook that is essentially unchanged for 2012. The rate of growth is projected to be 1.6 percent in 2013 and 2.5 percent in 2014.

Lottery revenues in the December 2012 Forecast for the 2011-13 biennium are expected to total \$1.075 billion, almost unchanged compared to the September 2012 Forecast. The combined General Fund and Lottery Fund revenues are projected to be \$16.374 billion in the 2013-15 biennium

#### Governor's Balanced Budget Proposal for 2013-15 Biennium

The Governor's Balanced Budget Proposal. The Governor released his proposed 2013-15 budget on November 30, 2012 for consideration by the Legislative Assembly during the 2013 Legislative Session (the "Governor's Balanced Budget" or the "Governor's Budget"). The budget assumes \$16.374 billion in available resources and proposes \$16.244 billion in expenditures, leaving ending fund balances of approximately \$130 million. The proposed budget relies in part on savings from proposed program changes in Public Employees' Retirement System benefits, and sentencing requirements affecting prison populations, as well as continuation of increases to certain health care provider taxes all of which must be approved by the Legislative Assembly.

The proposed changes to the Public Employees Retirement System would limit annual benefits cost of living increases and eliminate a tax benefit for out-of-state retirees based on Oregon income tax. Savings from these two measures are projected to reduce the required employer contribution amount to PERS from all employers by approximately \$865 million for the 2013-15 biennium, of which \$83.2 million is General Fund/Lottery Fund state agencies' PERS contribution savings.

The Governor's Budget also assumes prison populations will remain stable (flat) throughout the 2013-15 biennium based on anticipated policy change recommendations from the Governor's Commission on Public Safety. Savings from maintaining a level prison population are projected to be \$35.6 million in 2013-15, increasing to \$190 million in the 2021-23 biennium. The Governor's Budget directs \$32 million of the projected savings to community-based services to prevent criminal behavior, such as alcohol and drug treatment and mental health services.

The Governor's Budget assumes \$119 million in savings by health care programs funded by the State due to improved care delivery, lower utilization rates and more effective services. The General Fund

is expected to realize \$46 million of the anticipated savings. Cumulative savings are expected to total \$11 billion by the end of the 2021-23 biennium.

The Governor's Budget for combined General Fund and Lottery Fund expenditures is divided among six major program areas described in the table below.

TABLE 11 2013-15 BIENNIUM GOVERNOR'S BALANCED BUDGET

| Amount          | Agency/Program Area   |  |  |
|-----------------|---|--|--|
| \$8.044 billion | Education, including:   |  |  |
|                 | \$6.151 billion for the K-12 State School Fund                        |  |  |
|                 | \$1.4 billion for the Post-Secondary Education                        |  |  |
|                 | \$493 million for other education programs (including early learning) |  |  |
| \$4.397 billion | Human Services  |  |  |
| \$2.758 billion | Public Safety/Judicial  |  |  |
| \$337 million   | Natural Resources   |  |  |
| \$170 million   | Economic and Community Development                                    |  |  |
| \$538 million   | All Other Program Areas   |  |  |
| ψ230 mmmon      |   |  |  |

Source: 2013-15 GBB.

The Governor's Balanced Budget is subject to review and modification by the Legislative Assembly during the 2013 Legislative Session. If the Legislative Assembly does not enact some of the proposed program and policy changes on which the Governor's Budget is based, other measures will be required to balance the budget including reducing proposed spending levels, increasing revenues or some combination thereof. Moreover, proposed change or policy assumptions in the Governor's Budget, such as changes to the Public Employees' Retirement System, are subject to legal challenges. If any of the changes or assumptions incorporated into the 2013-15 LAB budget do not survive legal challenges, the Legislative Assembly may be required to re-balance the budget. See "STATE FINANCIAL INFORMATION - Budgeting." The State and the System cannot predict whether the Legislative Assembly will enact any of the proposals in the Governor's Budget, the potential impact on the operations or finances of the System of any proposed legislation, or whether any legislation, if adopted, would withstand any legal challenges.

Changes to Higher Education Governance Structure and Capital Construction Funding. Oregon State government has set as a goal for adult Oregonians that 40 percent have a bachelor's degree or higher, 40 percent have an associate's degree or post-secondary credential, and the remaining 20 percent or less have a high school diploma or its equivalent (the "40-40-20 goal"). The Governor's Balanced Budget reflects a number of funding initiatives and governance changes intended to further this goal, including the creation of a new Department of Post-Secondary Education (DPSE) to centralize the State's policy-making and funding for community colleges, four-year universities, and the Oregon Health and Science University. Under DPSE, the Higher Education Coordinating Commission, under direction and control of the Oregon Education Investment Board (OEIB) (established by Senate Bill 909 in the 2011 Legislative Session), would be responsible for, among other things, developing goals and a strategic plan for the State's post-secondary education system, implementing accountability measures for achieving those goals, and developing a finance model for a consolidated post-secondary education budget. The DPSE, instead of the Department of Administrative Services, would distribute State funding to OUS and the Oregon Health and Science University.

The Governor's Balanced Budget anticipates \$275 million in General Fund and Lottery Fund backed debt-financed projects for education, including \$244 million for community college and OUS

capital projects. The Governor, in consultation with the OEIB, is evaluating capital projects proposed by the colleges and universities based on their contribution to the State's 40-40-20 goal and will make specific project recommendations prior to the 2013 Legislative Session. An additional \$269.4 million is recommended for OUS projects that are financed with campus-paid debt, such as Article XI-F(1) bonds and OUS revenue bonds. Such projects include student recreation centers, housing and dining facilities, information systems and communications infrastructure, land and building acquisitions, and other priorities.

#### **Initiatives, Referendum and Referrals**

The Oregon Constitution, Article IV, Section 1, reserves to the people of the State (1) the initiative power to amend the Oregon Constitution or to enact State legislation by placing measures on the statewide general election ballot for consideration by the voters and (2) the referendum power to approve or reject at an election any act passed by the Legislative Assembly that does not become effective earlier than 90 days after the end of the legislative session. The Legislative Assembly may also refer an act to the voters for approval or rejection. See APPENDIX A—"GENERAL INFORMATION RELATING TO THE STATE OF OREGON—INITIATIVE PETITIONS, LEGISLATIVE REFERRALS AND REFERENDUM PETITIONS" for additional information on the election requirements for these actions.

Nine referred or initiated measures appeared on the November 2012 general election ballot. Four measures passed. One of them, Measure 85, amends the Oregon Constitution to direct the corporate income and excise tax refund ("Corporate Kicker") to the General Fund to be expended on kindergarten through grade 12 public education. See APPENDIX A—"GENERAL INFORMATION RELATING TO THE STATE OF OREGON—REVENUES for an explanation of the Corporate Kicker. The financial impact statement for the measure indicates that if it had been in place over the past ten budget periods approximately \$101 million to \$203 million would have been available in those periods for public education.

Measure 79, also approved by voters, prohibits the imposition of a real estate transfer tax; a tax that is currently not imposed by State law. Measures 77 and 78 were approved by voters to amend the Constitution to permit the Governor to declare a "catastrophe" in certain circumstances and to fix outdated language in the Constitution.

#### LITIGATION

Members of the public and advocacy groups from time to time assert that they intend to file a legal action against the State challenging certain programs, laws or actions that the State or its officers or agencies have taken. Because the State cannot be certain as to whether such actions will actually be filed, the legal assertions that may be made in a potential action or the remedy sought in terms of the amount of damages or performance requested of the State, the State includes as threatened litigation only situations in which the State is engaged in active settlement negotiations with a person or advocacy group in order to pre-empt filing of a lawsuit.

The State discloses only pending or threatened litigation which the State has determined may have a materially adverse impact on the State's financial position in relation to the bonds offered for sale; for the 2013 Bonds, the current level of materiality involves litigation where the damages or performance sought has a reasonable probability of imposing liability of \$50 million or more against the State's General Fund.

#### Community Mental Health Investigation.

The State is engaged in discussions with the United States Department of Justice ("USDOJ") concerning the State's community mental health programs. The USDOJ is investigating whether the State's programs comply with the federal Americans with Disabilities Act. The investigation is ongoing, and the State has no specific information on the cost of implementing any changes that may result from the investigation. The State expects that if the USDOJ determines there are violations of federal law, the USDOJ will issue written findings that specify the nature of any violations, and the State will then be in a better position to estimate the costs to remedy any asserted violations. It is possible that the costs of changes to the State's community mental health programs could reach or exceed \$50 million.

#### No Litigation Challenging the 2013 Bonds

No litigation is pending against the State or, to the knowledge of the officers of the State charged with issuing the 2013 Bonds, threatened in any court or other tribunal of competent jurisdiction, state or federal, that has a reasonable probability of success in any way (1) restraining or enjoining the issuance, sale or delivery of the 2013 Bonds or (2) questioning or affecting the validity of the 2013 Bonds or any of the proceedings for the authorization, sale, execution or delivery of the 2013 Bonds.

#### Claims Against the State of Oregon Exceeding \$50 Million

#### **Tobacco Cases**

#### Estate of Williams, Estate of Schwarz v. Philip Morris, Inc.

The State and Philip Morris, Inc. ("Philip Morris"), together with a number of other states and U.S. territories (the "Settling States") and tobacco manufacturers, are parties to a Master Settlement Agreement (the "MSA"). Under the terms of the MSA, the State expects to receive periodic payments from the tobacco manufacturers that will total approximately \$2 billion between the settlement date and the year 2025. Separate tort actions were filed in the State circuit court against Philip Morris on behalf of two decedents claiming their deaths from tobacco-related causes were due to the actions of Philip Morris. The plaintiffs prevailed in the trial court. The estate of Williams was awarded approximately \$80 million in punitive damages. The estate of Schwarz was awarded approximately \$100 million in punitive damages.

By statute, the State is entitled to 60 percent of all punitive damages awards. Philip Morris appealed the punitive damages awards in both cases to the Oregon appellate courts and the United States Supreme Court. The appellate courts upheld the awards through several appeals. Philip Morris paid the Williams judgment in February 2012, and has not sought an offset against MSA payments that have come due since then, nor has it indicated it intends to seek such an offset in the future. The amount of damages in the Schwarz case was reconsidered in the trial court and reduced to \$25 million. Philip Morris has stated that it expects to continue to appeal the Schwarz case.

#### **Non-participating Manufacturer Claims**

The MSA contains a number of payment adjustment mechanisms. The non-participating manufacturers' adjustment ("NPM Adjustment") reduces the annual payments required of the manufacturers participating in the MSA ("Participating Manufacturers" or "PMs") when the following three conditions are met: (1) loss of market share by the PMs, (2) a finding by economic consultants that the MSA was a significant factor in the PMs' market share loss, and (3) a finding that the Settling State in question did not enact or diligently enforce model escrow legislation required by the MSA.

To date, the first two conditions have occurred for payment years beginning in 2003. As a result, the PMs have paid part of their annual payments into a disputed payment account. Between 2006 and 2012, Oregon has received approximately 8 to 15 percent less in each year than its anticipated payment of approximately \$75 million to \$90 million. It is possible that the PMs will withhold more from the State's payments in the future.

Oregon is currently litigating with the PMs whether the State "diligently enforced" its model escrow legislation in 2003. In April 2006, the State filed suit in Oregon's Multnomah County Circuit Court seeking full payment from the PMs. The court found that the dispute is subject to nationwide arbitration in which the Settling States are on one "side" of the dispute and the PMs are on the other "side." An arbitration panel has been formed and the PMs and the Settling States are working toward arbitration of the issues in this case. If it is determined in the arbitration that the State did not diligently enforce its model escrow statutes, the full amount of the yearly payment at issue could be deducted by the PMs from the next annual payment that the State is scheduled to receive.

#### **Potential Superfund Site Liability**

Two State agencies are involved in a confidential, non-judicial mediation process that will result in an allocation of costs associated with the investigation and cleanup of sediment contamination in the Portland Harbor, a 10-mile stretch of the lower Willamette River area that the U.S. Environmental Protection Agency (the "EPA") has listed as a Superfund site under the federal Superfund law ("CERCLA"). Over 200 parties, private companies and public entities, may eventually be found liable for a share of the costs related to investigation and clean-up of the Portland Harbor Superfund Site.

The Oregon Department of Transportation ("ODOT") and the Oregon Department of State Lands ("DSL") have received General Notice Letters from the EPA informing them that the State, by and through those agencies, is a potentially responsible party ("PRP") under CERCLA for cleanup costs at the site. The EPA's letter to ODOT asserts that ODOT may incur CERCLA liability for hazardous substances in stormwater draining into the Portland Harbor from ODOT-owned highways and bridges. As to DSL, the EPA's letter charges that the State, through DSL and the State Land Board, is a PRP because of releases of hazardous substances by third-parties on submerged and submersible leased lands owned by the State and administrated by DSL.

It is too early in the EPA's remedial action process to estimate the total amount of cleanup costs that will be shared by liable parties; however, the potential amount of cleanup costs is discussed in a draft Feasibility Study delivered to EPA on March 30, 2012. The draft Feasibility Study outlines eleven alternative options for cleaning up the Portland Harbor Superfund Site with a range of costs from \$269 million to \$1.8 billion depending on which alternative is adopted by EPA. In addition, it is too early to estimate the proportionate share of liability for cleanup costs, if any, that may ultimately be assessed against either of the State agencies involved in the allocation process. When the mediation will end is not known, but it may be as late as 2017.

The Portland Harbor Superfund will also involve a separate allocation of liability for injuries to natural resources caused by contamination at the site, which is an additional type of recovery under the Superfund law known as natural resource damages ("NRD"). This NRD claim is asserted against all PRPs, including ODOT and DSL, by the Portland Harbor natural resource trustees, a group composed of five tribes, two federal agencies and the State, acting through its trustee, the Oregon Department of Fish and Wildlife. The trustees have initiated a cooperative injury assessment process funded by twenty-five parties including the State, which will provide an opportunity for early settlement of the NRD claim. The NRD process will result in an allocation of liability for NRD damages at the same time as the allocation of liability for remedial costs. It is too early to evaluate what, if any, share of liability either ODOT or DSL may ultimately bear for this NRD claim.

Another potential financial risk for the State involves the Superfund's orphan share obligations. When settling its claim against PRPs, EPA may agree to pay some portion of the financial liability assigned to those parties who are insolvent or defunct, and unaffiliated with any other viable liable party (the "Orphan Share"). EPA may thereafter request, as authorized by the Superfund law, that the State pay 10 percent of any orphan share payment made by EPA, plus the costs of continuing operation and maintenance of the orphan site(s). At this time, whether the State would enter into such an agreement and the amount the State would pay are unknown, and will depend on the outcome of negotiations with the EPA.

#### **Multistate Tax Compact**

A case is pending in the Oregon Tax Court that challenges the State's departure from provisions in the Multistate Tax Compact (the "Compact") when apportioning income attributable to corporations operating in more than one state. Under the Compact, the income of a multi-state corporation is apportioned to a state using an equally weighted three-factor formula. The formula compares in-state payroll, property and sales to the corporation's overall payroll, property and sales. Many states, including Oregon, have diverged from equally weighting each of the three elements to determine the amount of income in a particular state. Currently, the State uses only sales in Oregon and does not use the other two factors to apportion corporate income. See APPENDIX A—"REVENUES—General Fund Revenues – Taxes - Corporate Excise and Income Taxes." The taxpayer in Health Net v. Dept. of Revenue asserts that the Compact is a binding contractual arrangement that cannot be unilaterally changed by a participating state. Therefore, the taxpayer argues, the State must allow taxpayers to apportion multi-state corporate income based only on the formula in the Compact. The amount at issue in Health Net is approximately \$350,000. If the taxpayer prevails, however, and a court determines that the State must use the Compact formula, other corporations may seek refunds based on the same theory and the State may collect less corporate income tax in the future. The State has insufficient data to accurately predict the amounts it could be required to refund or the overall impact on future revenues. Those amounts would depend on the circumstances of individual corporations that may, or may not, seek refunds and actions the Legislative Assembly may take in response to an adverse ruling. Such actions could include withdrawing from the Compact or adopting legislative changes to apportionment statutes. Preliminary estimates, however, indicate that potential maximum refund liability and reductions in corporate income tax revenues, without any legislative action, would exceed the materiality threshold stated above of \$50 million. The State anticipates that the Oregon Tax Court's ruling will be appealed to the Oregon Supreme Court by the State or the taxpayer. Similar litigation is pending in the California appellate court.

#### **Pro Se Cases**

There are also several *pro se* cases pending against the State in which plaintiffs representing themselves are suing the State for many millions of dollars. The possibility of the State having to pay anything in any of these cases is negligible.

#### **TAX MATTERS**

#### **Tax-Exempt Bonds**

In the opinion of Bond Counsel, based upon an analysis of existing laws, regulations, rulings and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Tax-Exempt Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Code. Bond Counsel is of the further opinion that interest on the Tax-Exempt Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although we observe that it is included in adjusted current earnings when calculating corporate alternative minimum taxable income. Bond Counsel expects to deliver an opinion at the time of issuance of the Tax-Exempt Bonds substantially in the form set forth in Appendix D hereto.

To the extent the issue price of any maturity of the Tax-Exempt Bonds is less than the amount to be paid at maturity of such Tax-Exempt Bonds (excluding amounts stated to be interest and payable at least annually over the term of such Tax-Exempt Bonds), the difference constitutes "original issue discount," the accrual of which, to the extent properly allocable to each Beneficial Owner thereof, is treated as interest on the Tax-Exempt Bonds which is excluded from gross income for federal income tax purposes. For this purpose, the issue price of a particular maturity of the Tax-Exempt Bonds is the first price at which a substantial amount of such maturity of the Tax-Exempt Bonds is sold to the public (excluding bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents or wholesalers). The original issue discount with respect to any maturity of the Tax-Exempt Bonds accrues daily over the term to maturity of such Tax-Exempt Bonds on the basis of a constant interest rate compounded semiannually (with straight-line interpolations between compounding dates). The accruing original issue discount is added to the adjusted basis of such Tax-Exempt Bonds to determine taxable gain or loss upon disposition (including sale, redemption, or payment on maturity) of such Tax-Exempt Bonds. Beneficial Owners of the Tax-Exempt Bonds should consult their own tax advisors with respect to the tax consequences of ownership of Tax-Exempt Bonds with original issue discount, including the treatment of Beneficial Owners who do not purchase such Tax-Exempt Bonds in the original offering to the public at the first price at which a substantial amount of such Tax-Exempt Bonds is sold to the public.

Tax-Exempt Bonds purchased, whether at original issuance or otherwise, for an amount higher than their principal amount payable at maturity (or, in some cases, at their earlier call date) ("Premium Bonds") will be treated as having amortizable bond premium. No deduction is allowable for the amortizable bond premium in the case of bonds, like the Premium Bonds, the interest on which is excluded from gross income for federal income tax purposes. However, the amount of tax-exempt interest received, and a Beneficial Owner's basis in a Premium Bond, will be reduced by the amount of amortizable bond premium properly allocable to such Beneficial Owner. Beneficial Owners of Premium Bonds should consult their own tax advisors with respect to the proper treatment of amortizable bond premium in their particular circumstances.

The Code imposes various restrictions, conditions and requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Tax-Exempt Bonds. The Issuer has made certain representations and covenanted to comply with certain restrictions, conditions and requirements designed to ensure that interest on the Tax-Exempt Bonds will not be included in federal gross income. Inaccuracy of these representations or failure to comply with these covenants may result in interest on the Tax-Exempt Bonds being included in gross income for federal income tax purposes, possibly from the date of original issuance of the Tax-Exempt Bonds. The opinion of Bond Counsel assumes the accuracy of these representations and compliance with these covenants.

Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken), or events occurring (or not occurring), or any other matters coming to Bond Counsel's attention after the date of issuance of the Tax-Exempt Bonds may adversely affect the value of, or the tax status of interest on, the Tax-Exempt Bonds.

Although Bond Counsel is of the opinion that interest on the Tax-Exempt Bonds is excluded from gross income for federal income tax purposes, the ownership or disposition of, or the accrual or receipt of interest on, the Tax-Exempt Bonds may otherwise affect a Beneficial Owner's federal, state or local tax liability. The nature and extent of these other tax consequences depends upon the particular tax status of the Beneficial Owner or the Beneficial Owner's other items of income or deduction. Bond Counsel expresses no opinion regarding any such other tax consequences.

Current and future legislative proposals, if enacted into law, clarification of the Code or court decisions may cause interest on the Tax-Exempt Bonds to be subject, directly or indirectly, in whole or in part, to federal income taxation or to be subject to or exempted from state income taxation, or otherwise prevent Beneficial Owners from realizing the full current benefit of the tax status of such interest. The introduction or enactment of any such future legislative proposals, clarification of the Code or court decisions may also affect the market price for, or marketability of, the Tax-Exempt Bonds. Prospective purchasers of the Tax-Exempt Bonds should consult their own tax advisors regarding any pending or proposed federal or state tax legislation, regulations or litigation, as to which Bond Counsel expresses no opinion. The opinion of Bond Counsel is based on current legal authority, covers certain matters not directly addressed by such authorities, and represents Bond Counsel's judgment as to the proper treatment of the Tax-Exempt Bonds for federal income tax purposes. It is not binding on the Internal Revenue Service ("IRS") or the courts. Furthermore, Bond Counsel cannot give and has not given any opinion or assurance about the future activities of the Issuer, or about the effect of future changes in the Code, the applicable regulations, the interpretation thereof or the enforcement thereof by the IRS. The Issuer has covenanted, however, to comply with the requirements of the Code.

Bond Counsel's engagement with respect to the Tax-Exempt Bonds ends with the issuance of the Tax-Exempt Bonds, and, unless separately engaged, Bond Counsel is not obligated to defend the Issuer or the Beneficial Owners regarding the tax-exempt status of the Tax-Exempt Bonds in the event of an audit examination by the IRS. Under current procedures, parties other than the Issuer and its appointed counsel, including the Beneficial Owners, would have little, if any, right to participate in the audit examination process. Moreover, because achieving judicial review in connection with an audit examination of tax-exempt bonds is difficult, obtaining an independent review of IRS positions with which the Issuer legitimately disagrees, may not be practicable. Any action of the IRS, including but not limited to selection of the Tax-Exempt Bonds for audit, or the course or result of such audit, or an audit of bonds presenting similar tax issues may affect the market price for, or the marketability of, the Tax-Exempt Bonds, and may cause the Issuer or the Beneficial Owners to incur significant expense.

#### Investor Considerations Concerning Tax-Exempt Status of the Tax-Exempt Bonds

The tax-exempt status of the Tax-Exempt Bonds is based on the continued compliance by the State, OUS and other users of property financed or refinanced with proceeds of the Tax-Exempt Bonds with various covenants, including but not limited to the use of the facilities financed and refinanced with the proceeds of the Tax-Exempt Bonds and arbitrage limitations and rebate of certain excess investment earnings to the federal government. Failure to comply with such covenants could cause interest on the Tax-Exempt Bonds to become subject to federal income taxation retroactively to the original date of issuance of the Tax-Exempt Bonds. In such event, the Tax-Exempt Bonds are not subject to redemption solely as a consequence of such adverse tax determination.

The State and OUS have received written notice from the IRS that the 2006 Tax-Exempt Bonds have been selected for an examination to determine compliance with federal tax requirements. See "PLAN OF REFUNDING – Tax-Exempt Status of 2006 Tax-Exempt Bonds."

#### **Taxable Bonds**

Interest on the Taxable Bonds generally will be taxable as ordinary interest income at the time such amounts are accrued or received, in accordance with the Beneficial Owner's method of accounting for U.S. federal income tax purposes.

#### Circular 230

Under 31 C.F.R. part 10, the regulations governing practice before the IRS (Circular 230), the State and its tax advisors are (or may be) required to inform prospective investors that:

- (i) any advice contained herein is not intended or written to be used, and cannot be used, by any taxpayer for the purpose of avoiding penalties that may be imposed on the taxpayer;
- (ii) any such advice is written to support the promotion or marketing of the Taxable Bonds and the transactions described herein; and
- (iii) each taxpayer should seek advice based on the taxpayer's particular circumstances from an independent tax advisor.

#### **ERISA CONSIDERATIONS**

The Employee Retirement Income Security Act of 1974, as amended ("ERISA"), imposes certain requirements on employee benefit plans subject to Title I of ERISA ("ERISA Plans"), and on those persons who are fiduciaries with respect to ERISA Plans. Investments by ERISA Plans are subject to ERISA's general fiduciary requirements, including, but not limited to, the requirements of investment prudence and diversification and the requirement that an ERISA Plan's investments be made in accordance with the documents governing the Plan.

Section 406 of ERISA and Section 4975 of the Code prohibit certain transactions involving the assets of an ERISA Plan (as well as those plans that are not subject to Title I of ERISA but are subject to Section 4975 of the Code, such as individual retirement accounts (together with ERISA Plans, "Plans")) and certain persons (referred to as "parties in interest" or "disqualified persons" (each, a "Party in Interest")) having certain relationships to such Plans, unless a statutory or administrative exemption is applicable to the transaction. A Party in Interest who engages in a prohibited transaction may be subject to excise taxes and other penalties and liabilities under ERISA and the Code.

The fiduciary of a Plan that proposes to purchase and hold any Taxable Bonds should consider, among other things, whether such purchase and holding may involve (i) the direct or indirect extension of credit to a Party in Interest, (ii) the sale or exchange of any property between a Plan and a Party in Interest and (iii) the transfer to, or use by or for the benefit of, a Party in Interest, of any Plan assets. Depending on the identity of the Plan fiduciary making the decision to acquire or hold Taxable Bonds on behalf of a Plan and other factors, U.S. Department of Labor Prohibited Transaction Class Exemption ("PTCE") 75-1 (relating to certain broker-dealer transactions), PTCE 84-14 (relating to transactions effected by "qualified professional asset managers"), PTCE 90-1 (relating to investments by insurance company pooled separate accounts), PTCE 91-38 (relating to investments by bank collective investment funds), PTCE 95-60 (relating to investments by an insurance company general account), or PTCE 96-23 (relating

to transactions directed by certain "in-house asset managers") (collectively, the "Class Exemptions") could provide an exemption from the prohibited transaction provisions of ERISA and Section 4975 of the Code. In addition, Section 408(b)(7) of ERISA and Section 4975(d)(20) of the Code generally provide for a statutory exemption from the prohibitions of Section 406(a) of ERISA and Section 4975 of the Code for certain transactions between Plans and persons who are Parties in interest solely by reason of providing services to such Plans or that are affiliated with such service providers, provided generally that such persons are not 'fiduciaries with respect to the "plan assets" of any Plan involved in the transaction and that certain other conditions are satisfied.

By its acceptance of a Taxable Bond, each purchaser will be deemed to have represented and warranted that either (i) no "plan assets" of any Plan have been used to purchase such Taxable Bond, or (ii) the Underwriter is not a Party in Interest with respect to the "plan assets" of any Plan used to purchase such Taxable Bond, or (iii) the purchase and holding of such Taxable Bond is exempt from the prohibited transaction restrictions of ERISA and Section 4975 of the Code pursuant to a statutory exemption or an administrative class exemption.

Each Plan fiduciary (and each fiduciary for a governmental or church plan subject to the rules similar to those imposed on Plans under ERISA) should consult with its legal advisor concerning an investment in any of the Taxable Bonds.

#### **RATINGS**

Fitch Ratings ("Fitch"), Moody's Investors Service, Inc. ("Moody's") and Standard & Poor's Ratings Services, a division of The McGraw Hill Companies ("Standard & Poor's") have assigned their municipal bond ratings of "\_\_\_," "\_\_\_" and "\_\_\_," respectively, to the 2013 Bonds.

Any explanation of the significance of ratings should be obtained directly from the agencies. There is no assurance that any rating will not be subsequently revised or withdrawn entirely if, in the judgment of the assigning agency, circumstances so warrant. The State has undertaken to provide timely notice of any change in such ratings. See "CONTINUING DISCLOSURE" below.

## FINANCIAL ADVISOR

OUS has retained Seattle-Northwest Securities Corporation (the "Financial Advisor"), as sole financial advisor in connection with the preparation of this Official Statement and with respect to the issuance of the 2013 Bonds. The Financial Advisor is not obligated to undertake, and has not undertaken, to make an independent verification or to assume responsibility for the accuracy, completeness, or fairness of the information contained in this Official Statement.

#### **UNDERWRITING**

The 2013 Bonds are being purchased by Merrill Lynch, Pierce, Fenner & Smith Incorporated, Citigroup Global Markets Inc., Fidelity Capital Markets, a division of National Financial Services LLC, Goldman, Sachs & Co., J.P. Morgan Securities LLC, Morgan Stanley & Co. LLC and RBC Capital Markets, LLC (collectively, the "Underwriters").

| The purchase agreement relating to the 2013 Bonds (the "2013 Purchase Agreement") provides                 |
|--|
| that the Underwriter will purchase all of the 2013 Bonds, if they are purchased. The purchase price of the |
| 2013 Series A Bonds is \$ (the principal amount of the 2013 Series A Bonds (\$)                            |
| [plus/less] a net original issue [premium/discount] of \$, and less an Underwriter's discount or           |
| \$). The purchase price of the 2013 Series B Bonds is \$ (the principal amount of the                      |

2013 Series B Bonds (\$\_\_\_\_\_\_) less an Underwriter's discount of \$\_\_\_\_\_\_). The purchase price of the 2013 Series C Bonds is \$\_\_\_\_\_ (the principal amount of the 2013 Series C Bonds (\$\_\_\_\_\_\_), [plus/less] a net original issue [premium/discount] of \$\_\_\_\_\_, and less an Underwriter's discount of \$\_\_\_\_\_\_). The purchase price of the 2013 Series D Bonds is \$\_\_\_\_\_ (the principal amount of the 2013 Series D Bonds (\$\_\_\_\_\_\_) less an Underwriter's discount of \$\_\_\_\_\_). The obligation to make such purchase is subject to certain terms and conditions set forth in the 2013 Purchase Agreement, the approval of certain legal matters by counsel and certain other conditions. The Underwriters reserve the right to join with dealers and other underwriters in offering the 2013 Bonds to the public. The Underwriters may offer and sell the 2013 Bonds to certain dealers (including dealers depositing the 2013 Bonds to investment trusts) and others at prices lower than the initial public offering prices indicated on the inside cover page hereof. The Underwriters may change the public offering prices from time to time without prior notice.

Citigroup Inc. and Morgan Stanley, the respective parent companies of Citigroup Global Markets Inc. and Morgan Stanley & Co. LLC, each an underwriter of the 2013 Bonds, have entered into a retail brokerage joint venture. As part of the joint venture each of Citigroup Global Markets Inc. and Morgan Stanley & Co. LLC will distribute municipal securities to retail investors through the financial advisor network of a new broker-dealer, Morgan Stanley Smith Barney LLC. This distribution arrangement became effective on June 1, 2009. As part of this arrangement, each of Citigroup Global Markets Inc. and Morgan Stanley & Co. LLC will compensate Morgan Stanley Smith Barney LLC for its selling efforts in connection with their respective allocations of the 2013 Bonds.

Goldman, Sachs & Co. ("Goldman Sachs"), one of the Underwriters of the 2013 Bonds, has entered into a master dealer agreement (the "Master Dealer Agreement") with Incapital LLC ("Incapital") for the distribution of certain municipal securities offerings, including the 2013 Bonds, to Incapital's retail distribution network at the initial public offering prices. Pursuant to the Master Dealer Agreement, Incapital will purchase 2013 Bonds from Goldman Sachs at the initial public offering price less a negotiated portion of the selling concession applicable to any 2013 Bonds that Incapital sells.

J.P. Morgan Securities LLC ("JPMS"), an underwriter of the 2013 Bonds, has entered into negotiated dealer agreements (each, a "Dealer Agreement") with each of UBS Financial Services Inc. ("UBSFS") and Charles Schwab & Co., Inc. ("CS&Co.") for the retail distribution of certain securities offerings, including the 2013 Bonds, at the original issue prices. Pursuant to each Dealer Agreement (if applicable to this transaction), each of UBSFS and CS& Co. will purchase the 2013 Bonds from JPMS at the original issue price less a negotiated portion of the selling concession applicable to any 2013 Bonds that such firm sells.

## **CERTAIN LEGAL MATTERS**

The validity of the 2013 Bonds and certain other legal matters are subject to the approving opinion of Orrick, Herrington & Sutcliffe LLP, Portland, Oregon, Bond Counsel to the State. A complete copy of the proposed form of Bond Counsel opinion is contained in Appendix D hereto. Bond Counsel undertakes no responsibility for the accuracy, completeness or fairness of this Official Statement.

Orrick, Herrington & Sutcliffe LLP represents the State in certain bond, disclosure and other matters and also represents the Underwriters in connection with certain other State bond matters. Orrick, Herrington & Sutcliffe LLP also represents the Public Employees' Retirement Board and the State acting by and through the Oregon Investment Council on behalf of the Oregon Public Employees' Retirement Fund.

In connection with the 2013 Bonds, certain legal matters will be passed upon for the Underwriters by Hawkins Delafield & Wood LLP, Portland, Oregon, and for the State by the Oregon Department of Justice, Salem, Oregon. Hawkins Delafield & Wood LLP represents the State in certain bond, disclosure and other matters.

#### CONTINUING DISCLOSURE

The State, acting by and through the State Treasurer and OUS, with respect to the 2013 Bonds will undertake in a Continuing Disclosure Certificate for the benefit of registered and beneficial Owners of the 2013 Bonds to provide to the Municipal Securities Rulemaking Board (the "MSRB"), on an annual basis on or before nine months after the end of each fiscal year, commencing with the fiscal year ending June 30, 2012, certain specified financial information and operating data. In addition, the State and OUS will undertake for the benefit of registered and beneficial Owners of the 2013 Bonds, to provide to the MSRB in a timely manner notices of certain material events. This undertaking is to assist the Underwriters in complying with Rule 15c2-12 of the Securities and Exchange Commission. The proposed form of Continuing Disclosure Certificate is contained in Appendix E.

The State has determined that the Financial Statements of the Oregon University System for the fiscal year ended June 30, 2009 were not filed for the six digit base CUSIP number 68608K, although such financial statements were timely filed with respect to other six digit base CUSIP numbers of the State. An amendment has been made to the original EMMA filing so that these financial statements are now connected to the six digit base CUSIP number 68608K. The State believes that it has otherwise complied in all material respects with its previous continuing disclosure undertakings under Rule 15c2-12.

#### **MISCELLANEOUS**

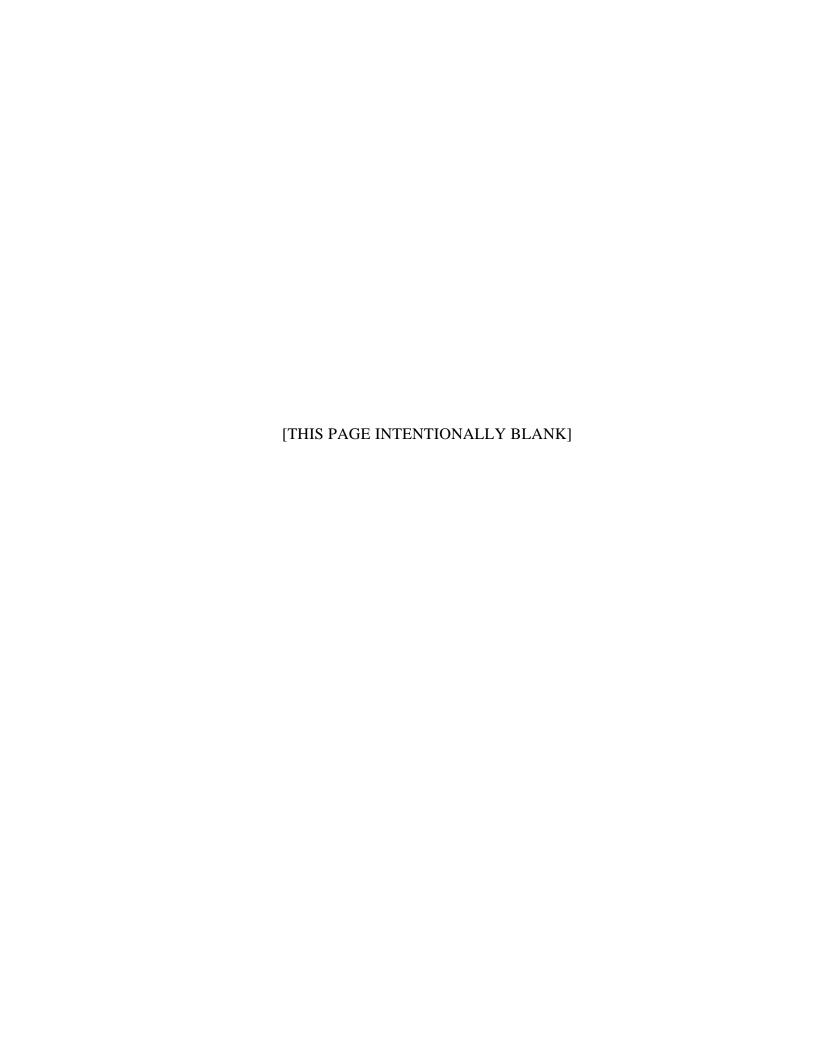
References are made herein to certain documents and reports of which brief summaries are contained herein, which do not purport to be complete or definitive, and reference is made to such documents and reports for full and complete statements of the contents thereof.

Any statements in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended as such and not as representations of fact. This Official Statement is not to be construed as a contract or agreement between the State and the purchasers or holders of any of the 2013 Bonds.

This Official Statement is submitted in connection with the sale of the securities referred to herein and may not be reproduced or used in whole or in part, for any other purpose.

By Order of

| Ted Wheeler                        |  |
|------------------------------------|--|
| Oregon State Treasurer             |  |
|                                    |  |
|                                    |  |
| By:                                |  |
| Director, Debt Management Division |  |



## APPENDIX A

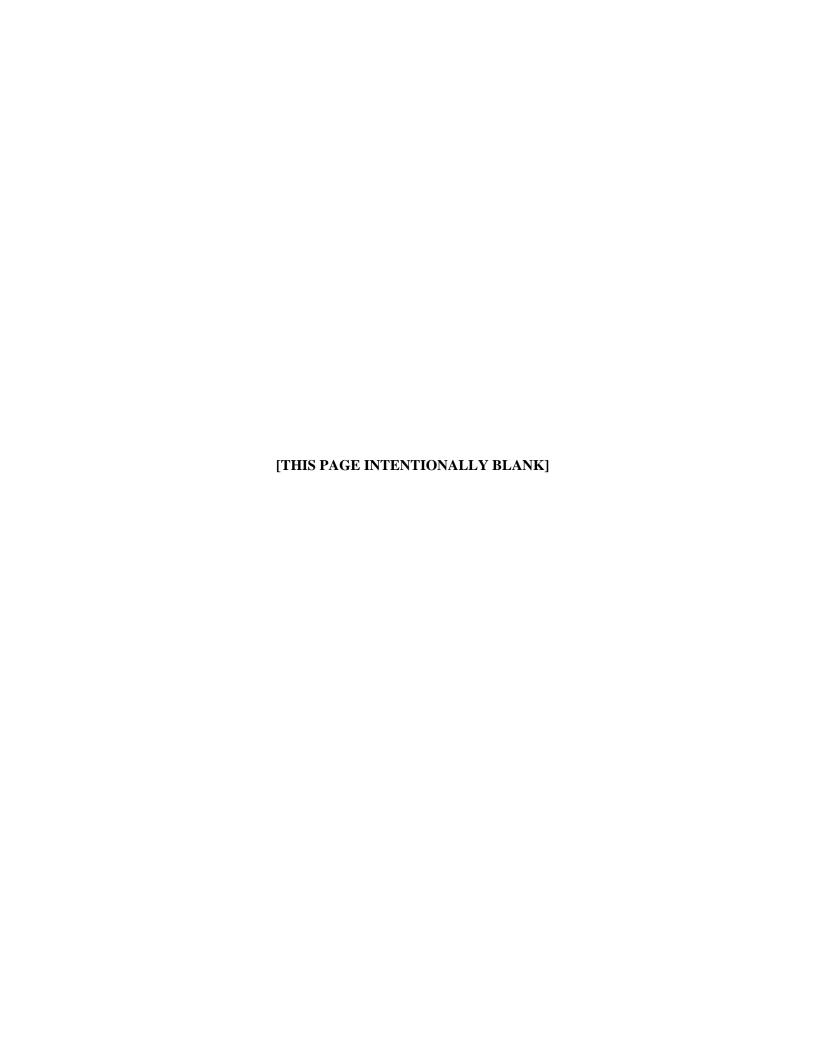
# GENERAL INFORMATION RELATING TO THE STATE OF OREGON

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## THE STATE OF OREGON GOVERNMENTAL ORGANIZATION

The Oregon Constitution divides the powers of State government among the Legislative, Executive and Judicial branches.

#### The Legislative Branch

Oregon has a bicameral Legislative Assembly consisting of the Senate with thirty members elected to serve four-year terms and the House of Representatives with sixty members elected to two-year terms.

The Legislative Assembly convenes its regular session in January of each year, with normal sessions in odd-numbered years ("regular sessions") and abbreviated sessions in even-numbered years. Legislative sessions are limited to 160 days in odd numbered years, and 35 days in even numbered years. Sessions may be extended for five days at a time, by a two-thirds majority vote of both chambers of the legislature. During a typical regular legislative session, approximately one-third of the estimated 3,000 bills introduced become law. The Governor or a majority of each house may call special sessions of the Legislative Assembly to deal with emergencies.

The primary functions of the Legislative Assembly are to adopt a balanced budget for all State funds, as required by the Oregon Constitution and to enact general laws. Historically, the Legislative Assembly budgeted on a biennial basis because it convened biennially. However, the Oregon Constitution was amended in 2010 to provide for annual sessions. Therefore, the Legislative Assembly may adopt annual budgets for State agencies, rather than for the entire biennium, or may adopt biennial agency budgets that are adjusted in an interim legislative session. State law requires a financial report of State operations to be prepared at the end of each fiscal year. The State's fiscal year ends June 30.

The Oregon Constitution authorizes the Emergency Board ("E-Board"), a joint legislative committee, to meet between legislative sessions to address financial matters of the State arising in the interim period. The seventeen-member E-Board consists of the President of the Senate, Speaker of the House of Representatives, Co-Chairpersons of the Joint Ways and Means Committee, six other Senate members and seven other House members. The E-Board, which may schedule its own meetings, usually meets once every other month during the interim between regular sessions. If an emergency exists, the E-Board may allocate additional moneys to any State agency out of funds appropriated to the E-Board by the Legislative Assembly during its regular session. The Board may also provide moneys for an activity required by law for which the Legislative Assembly did not appropriate moneys to increase expenditure authority from dedicated or continuously appropriated funds, and approve funding for a new activity coming into existence at a time that would preclude submission of a budget to the Legislative Assembly.

#### **The Executive Branch**

The chief executive power of the State is vested in the Governor. The Governor is elected to a four-year term and is limited to serving two terms in any twelve-year period. John Kitzhaber was recently elected to his third term as Governor after an eight year absence and is scheduled to serve until January 2015. The Governor proposes, plans, and recommends a budget for almost all of State government to the Legislative Assembly. The Governor also may call special sessions of the Legislative Assembly and appoint judges to vacant judicial positions. The Governor directly appoints the directors of most State agencies and many other State officials.

The Secretary of State is a statewide constitutionally elected officer designated as the auditor of

public accounts in the State and as the State's chief elections officer. As auditor, the Secretary of State audits or reviews the accounts and financial affairs of State boards, commissions, departments and institutions. The Secretary of State also edits, codifies and publishes administrative rules, which supplement laws passed by the Legislative Assembly and prescribe the manner in which State agencies conduct business.

The State Treasurer is also a statewide constitutionally elected officer. The Treasurer is responsible for all moneys paid into the State Treasury and administers the State's banking, cash flow, borrowing and investment operations. The State Treasurer also chairs or serves on numerous State boards and commissions responsible for investing several State funds and for setting borrowing policies for the State.

The Governor, the Secretary of State and the State Treasurer comprise the State Land Board, established by the Oregon Constitution to manage the Common School Fund and certain lands dedicated at statehood for educational purposes. The Common School Fund's most recent valuation was approximately \$1.07 billion as of December 31, 2011. Its value fluctuates based on market conditions and the amount of withdrawals. The fund is managed as a perpetual trust fund with approximately two to five percent of its value distributed annually to the State Superintendent of Public Schools for distribution to the State's K-12 public school districts.

In addition to the Offices of the Secretary of State and the State Treasurer, the Executive Branch includes other offices administered by statewide elected officials. The State Attorney General manages the Department of Justice and the State's legal affairs. The Labor Commissioner manages the Bureau of Labor and Industries that oversees and enforces the State's labor and wage laws.

#### The Judicial Branch

The Oregon Constitution establishes the Judicial Branch and consists of the Supreme Court, Court of Appeals, Tax Court, and 36 Circuit Courts in 27 judicial districts. The Chief Justice of the Oregon Supreme Court administers the State court system and is the head of the Oregon Judicial Department. The Court of Appeals hears most of the civil and criminal appeals from the Circuit Courts and reviews most State administrative agency actions. The Circuit Courts are Oregon's trial courts of general jurisdiction. The Tax Court is a special one-judge court that has exclusive, statewide jurisdiction to hear only cases involving Oregon's tax laws. All Oregon judges are elected by popular vote. The Governor, however, may appoint judges to fill vacancies that occur.

#### **Services Provided by State Government**

The Governor appoints the heads of and coordinates numerous State agencies that provide services through program areas that include: (1) Consumer and Business Services for protecting consumers and workers, promoting a positive business climate and regulation of various professions; (2) Economic and Community Development that aids businesses and people, including job creation, placement and retention services, business recruitment, community development and affordable housing; (3) Education from pre-kindergarten to post-secondary and life-long learning through community colleges and workforce development programs; (4) Human Services that relate to physical, mental and public health, self-sufficiency, child protective services and care for seniors and people with disabilities; (5) Natural Resources overseeing pollution control, land use, water quality and conservation, agriculture and food products, forests, watersheds and fisheries; (6) Public Safety that protects Oregon's people, property and natural resources, through trained militia, law enforcement, prosecution and incarceration of juvenile and adult offenders; (7) Transportation; and (8) Administration that manages and provides policy direction and central services to other State agencies, such as data and networking infrastructure and

procurement activities. The management of elections and tax collection activities are also under this program area.

See Table 15 for a summary of expenditures by program area.

## **Employee Relations**

For the 2011-13 biennium, there are approximately 50,735 employees providing services through State government. Approximately 70 percent of non-management or executive service employees in State government are members of bargaining units subject to collective bargaining. Employees of the State of Oregon and of certain political subdivisions have the right to form, join, and participate in the activities of labor organizations for representation and collective bargaining on matters concerning employment relations. An officially recognized or certified labor organization is the exclusive representative of its covered employees for collective bargaining. The scope of representation may include, but is not limited to, matters concerning wages, hours, paid leave and grievance procedures. The public employer must bargain in good faith with respect to employment relations. If a contract remains unsettled after a 150day period of good faith contract negotiations, either or both of the parties may notify the Employment Relations Board of an impasse and the need for a mediator. The parties may mutually agree to request a mediator before the end of the 150-day period by notifying the Board. If the parties do not reach settlement through mediation, then after a 30-day cooling off period for strike-permitted bargaining units the employer may unilaterally implement its last offer and/or the union may strike. For strike-prohibited bargaining units, either the employer or the exclusive representative may initiate binding arbitration to establish a successor collective bargaining agreement if mediation fails to produce a settlement. All State labor contracts expire at the end of each biennium (June 30, every two years) and are re-negotiated for the following biennium.

## ECONOMIC AND DEMOGRAPHIC INFORMATION

## **Historical Perspective**

The Oregon economy has transitioned and diversified from a predominant concentration in timber harvesting and wood products' manufacturing to high-tech manufacturing. As high-tech manufacturing grew in Oregon, the State also developed stronger ties to major export markets in the Pacific Rim. Population growth has historically exceeded the national rate, fueled by the in-migration of young professional and retiree populations attracted by the high-quality jobs, relatively low cost of living and affordable housing.

Sectors of increasing importance in the Oregon economy include construction, retail trade, health services, and leisure and hospitality services. Exports also continue to be a significant driver for the Oregon economy, nearly doubling since 2001.

The collapse of the national housing market affected associated Oregon industries, with job losses in wood products and construction. As the financial crisis led to a deeper recession for the U.S. economy, this in turn deepened the recession for Oregon. While Oregon's housing market was affected by the economic downturn, it is better off than several other western states including California, Nevada, and Arizona.

#### **Employment**

The following two tables compare Oregon and the United States with respect to unemployment rates and the composition of annual average employment.

## TABLE 1 UNEMPLOYMENT RATES OREGON AND UNITED STATES (ANNUAL AVERAGES, IN THOUSANDS)

|             |        |                    | tal Civilian<br>bor Force |                       | Unemple<br><u>Rate a</u> | •           |
|-------------|--------|--------------------|---------------------------|-----------------------|--------------------------|-------------|
| <u>Year</u> | Oregon | Percent Change (%) | <u>U.S. <sup>1</sup></u>  | Percent<br>Change (%) | Oregon                   | <u>U.S.</u> |
| 2001        | 1,825  |                    | 143,734                   |                       | 6.4                      | 4.7         |
| 2002        | 1,836  | 0.6                | 144,863                   | 0.8                   | 7.6                      | 5.8         |
| 2003        | 1,844  | 0.4                | 146,510                   | 1.1                   | 8.2                      | 6.0         |
| 2004        | 1,845  | 0.1                | 147,401                   | 0.6                   | 7.3                      | 5.5         |
| 2005        | 1,856  | 0.6                | 149,320                   | 1.3                   | 6.2                      | 5.1         |
| 2006        | 1,893  | 1.8                | 151,428                   | 1.4                   | 5.4                      | 4.6         |
| 2007        | 1,921  | 1.4                | 153,124                   | 1.1                   | 5.1                      | 4.6         |
| 2008        | 1,957  | 1.7                | 154,287                   | 0.8                   | 6.5                      | 5.8         |
| 2009        | 1,979  | 0.8                | 154,142                   | -0.1                  | 11.0                     | 9.3         |
| 2010        | 1,983  | 0.1                | 153,889                   | -0.2                  | 10.6                     | 9.6         |
| 2011        | 1,992  | 1.5                | 153,617                   | -0.2                  | 9.5                      | 8.9         |

Source: U.S. Bureau of Labor Statistics (Seasonally Adjusted).

TABLE 2
COMPOSITION OF ANNUAL AVERAGE
EMPLOYMENT OREGON AND
THE UNITED STATES 2006 AND 2011

|  | 2006      |            |             |            |           | 201        | 1           |            |
|--|-----------|------------|-------------|------------|-----------|------------|-------------|------------|
|  | Ore       | gon        | United      | States     | Ore       | gon        | United      | States     |
|  | # of Jobs | % of Total | # of Jobs   | % of Total | # of Jobs | % of Total | # of Jobs   | % of Total |
| Mining and logging                         | 9,400     | 0.6        | 684,000     | 0.5        | 6,900     | 0.4        | 784,000     | 0.6        |
| Construction                               | 100,900   | 5.9        | 7,691,000   | 5.7        | 68,800    | 4.3        | 5,504,000   | 4.2        |
| Durable goods manufacturing                | 154,700   | 9.1        | 8,981,000   | 6.6        | 117,900   | 7.2        | 7,274,000   | 5.5        |
| Nondurable goods manufacturing             | 52,600    | 3.1        | 5,174,000   | 3.8        | 48,700    | 3.1        | 4,460,000   | 3.4        |
| Wholesale Trade                            | 79,900    | 4.7        | 5,904,500   | 4.3        | 74,400    | 4.9        | 5,528,800   | 4.2        |
| Retail trade                               | 197,300   | 11.6       | 15,353,300  | 11.4       | 184,700   | 11.5       | 14,642,900  | 11.1       |
| Transportation, warehousing, and utilities | 58,400    | 3.4        | 5,018,100   | 3.7        | 53,300    | 3.2        | 4,847,400   | 3.7        |
| Information                                | 34,900    | 2.0        | 3,038,000   | 2.2        | 32,300    | 2.0        | 2,659,000   | 2.0        |
| Financial activities                       | 106,100   | 6.2        | 8,328,000   | 6.1        | 92,000    | 5.7        | 7,681,000   | 5.8        |
| Professional and business services         | 194,400   | 11.4       | 17,566,000  | 12.9       | 186,000   | 11.4       | 17,331,000  | 13.2       |
| Educational services                       | 28,200    | 1.7        | 2,900,900   | 2.1        | 33,600    | 2.0        | 3,240,700   | 2.5        |
| Health care and social assistance          | 176,800   | 10.4       | 14,925,300  | 11.0       | 201,500   | 12.5       | 16,642,800  | 12.7       |
| Leisure and hospitality                    | 164,900   | 9.7        | 13,292,000  | 9.8        | 165,300   | 10.4       | 13,320,000  | 10.2       |
| Other services                             | 58,900    | 3.5        | 5,438,000   | 4.0        | 57,500    | 3.5        | 5,342,000   | 4.1        |
| Government                                 | 286,100   | 16.8       | 21,974,000  | 16.1       | 295,400   | 18.1       | 22,104,000  | 16.8       |
| Total Nonfarm jobs 1                       | 1,703,500 | _          | 136,086,000 |            | 1,618,100 | _          | 131,359,000 | _          |

Sources: Oregon Employment Department, Oregon Labor Market Information Services; U.S. Bureau of Labor Statistics (Not Seasonally Adjusted).

Note: US 2011 Annual data is preliminary.

<sup>(1)</sup> Reflects recent revised population controls and/or model re-estimation.

<sup>(1)</sup> Totals may not agree with sum of components due to categorization and rounding.

## **Oregon Gross Domestic Product**

Oregon Gross Domestic Product (GDP) represents the value of goods and services produced by the State. The following table illustrates the changes in the components of the State's GDP over the 2006 to 2011 five-year period.

TABLE 3
OREGON GROSS DOMESTIC PRODUCT
(DOLLARS IN MILLIONS)

| <b>T.</b> 1. 4                             | <b>200</b> C (Φ) | % of         | 2011 (d)         | % of         |
|--|------------------|--------------|------------------|--------------|
| Industry                                   | <b>2006 (\$)</b> | <u>Total</u> | <b>2011 (\$)</b> | <u>Total</u> |
| Agriculture, forestry, fishing and hunting | 3,783            | 2.4          | 3,249            | 1.7          |
| Mining                                     | 271              | 0.2          | 230              | 0.1          |
| Utilities                                  | 2,045            | 1.3          | 2,107            | 1.1          |
| Construction                               | 7,580            | 4.7          | 6,372            | 3.3          |
| Durable goods manufacturing                | 30,185           | 18.9         | 50,905           | 26.1         |
| Nondurable goods manufacturing             | 4,649            | 2.9          | 5,097            | 2.6          |
| Wholesale trade                            | 9,845            | 6.2          | 10,717           | 5.5          |
| Retail trade                               | 8,941            | 5.6          | 9,138            | 4.7          |
| Transportation and warehousing, excluding  |                  |              |                  |              |
| Postal Service                             | 4,603            | 2.9          | 4,436            | 2.3          |
| Information                                | 4,794            | 3.0          | 5,589            | 2.9          |
| Finance and insurance                      | 8,027            | 5.0          | 8,887            | 4.6          |
| Real estate, rental, and leasing           | 20,444           | 12.8         | 22,164           | 11.4         |
| Professional and technical services        | 7,507            | 4.7          | 9,934            | 4.8          |
| Management of companies and enterprises    | 3,077            | 1.9          | 3,536            | 1.8          |
| Administrative and waste services          | 4,083            | 2.6          | 4,378            | 2.2          |
| Educational services                       | 1,144            | 0.7          | 1,489            | 0.8          |
| Health care and social assistance          | 11,104           | 6.9          | 14,742           | 7.6          |
| Arts, entertainment, and recreation        | 948              | 0.6          | 1,062            | 0.5          |
| Accommodation and food services            | 4,118            | 2.6          | 4,757            | 2.4          |
| Other Services, except government          | 3,927            | 2.5          | 4,128            | 2.1          |
| Government                                 | 18,826           | 11.8         | 22,365           | 11.5         |
| Total Oregon GDP                           | 159,899          |              | 194,742          |              |

Source: U.S. Department of Commerce, Bureau of Economic Analysis.

#### Residential Construction

The following table shows the number of Oregon residential building permits issued over the last ten years.

TABLE 4
OREGON RESIDENTIAL BUILDING PERMITS

| <u>Year</u> | Single-Family<br><u>Dwellings</u> | Percent Change (%) | Multi-Family<br><u>Dwellings</u> | Percent<br>Change (%) |
|-------------|-----------------------------------|--------------------|----------------------------------|-----------------------|
| 2002        | 17,413                            | 6.7                | 4,773                            | -4.5                  |
| 2003        | 17,875                            | 2.7                | 7,140                            | 49.6                  |
| 2004        | 20,728                            | 16.0               | 6,581                            | -7.8                  |
| 2005        | 23,840                            | 15.0               | 7,184                            | 9.2                   |
| 2006        | 19,859                            | -16.7              | 6,764                            | -5.8                  |
| 2007        | 15,310                            | -22.9              | 5,791                            | -14.4                 |
| 2008        | 7,466                             | -51.2              | 4,210                            | -27.3                 |
| 2009        | 5,278                             | -29.3              | 1,761                            | -58.2                 |
| 2010        | 5,259                             | -0.4               | 1,609                            | -8.6                  |
| 2011        | 4,854                             | -7.7               | 2,809                            | 74.6                  |

Source: U.S. Census Bureau, May 18, 2012.

#### International Trade and Exports

International trade is an increasingly important component of the State's economy. Canada was Oregon's top export market from 2002 through mid-2008; since then however, exports to Canada have fallen dramatically. China is playing an increasing role in both the international community and Oregon's local economy. Since the 3<sup>rd</sup> quarter of 2008, China has become the largest export market destination for Oregon products, accounting for nearly 23 percent of its exports.

The State's geography and natural resources have been instrumental in the development of the State's international trade activities. The State has twenty-three port districts all located on navigable waterways. The majority of the State's international trade occurs through the Port of Portland. Other important ports are located at the coastal cities of Astoria, Newport and Coos Bay. The following two tables show Oregon's top exports by industry and Oregon's major trading partners in 2006 and 2011.

TABLE 5
OREGON EXPORTS BY INDUSTRY
(DOLLARS IN MILLIONS, CALENDAR YEAR)

|                                   | 2006 (\$) | % of Total | 2011 (\$) | % of Total |
|-----------------------------------|-----------|------------|-----------|------------|
| Computer and Electronics Products | 6,542     | 42.8       | 6,479     | 35.4       |
| Agricultural Products             | 1,490     | 9.7        | 2,841     | 15.5       |
| Chemicals                         | 500       | 3.3        | 1,730     | 9.5        |
| Machinery, except Electrical      | 1,579     | 10.3       | 1,555     | 8.5        |
| Transportation Equipment          | 1,900     | 12.4       | 920       | 5.0        |
| Primary Metal Manufacturing       | 495       | 3.2        | 654       | 3.6        |
| Waste and Scrap                   | 307       | 2.0        | 614       | 3.4        |
| Food and Kindred Products         | 321       | 2.1        | 546       | 3.0        |
| Wood Products                     | 373       | 2.4        | 535       | 2.9        |
| Paper                             | 374       | 2.4        | 470       | 2.6        |
| Other                             | 1,422     | 9.3        | 1,948     | 10.6       |
| <b>Total All Industries</b>       | 15,303    |            | 18,292    |            |
|                                   |           |            |           |            |

Source: Office of Economic Analysis

TABLE 6
OREGON EXPORTS TO MAJOR TRADING PARTNERS
(DOLLARS IN MILLIONS, CALENDAR YEAR)

|                            | 2006   | % of Total | <u>2011</u> | % of Total |
|----------------------------|--------|------------|-------------|------------|
| China (Mainland)           | 1,396  | 9.1        | 3,161       | 17.3       |
| Canada                     | 2,219  | 17.6       | 2,713       | 14.8       |
| Malaysia                   | 1,215  | 7.9        | 2,219       | 12.1       |
| Japan                      | 1,254  | 8.2        | 1,649       | 9.0        |
| Korea, Republic Of         | 1,189  | 8.4        | 1,062       | 5.8        |
| China (Taiwan)             | 855    | 5.6        | 721         | 3.9        |
| Germany                    | 386    | 2.5        | 511         | 2.8        |
| Costa Rica                 | 584    | 3.8        | 500         | 2.7        |
| Brazil                     | 63     | 0.4        | 444         | 2.4        |
| Singapore                  | 491    | 3.2        | 406         | 2.2        |
| Australia                  | 418    | 2.7        | 355         | 1.9        |
| Hong Kong                  | 253    | 1.7        | 297         | 1.6        |
| Mexico                     | 856    | 5.6        | 285         | 1.6        |
| United Kingdom             | 296    | 1.9        | 277         | 1.5        |
| Other                      | 2,325  | 15.2       | 2,948       | 16.1       |
| <b>Total All Countries</b> | 15,303 | _          | 18,292      |            |

Source: Office of Economic Analysis

## Income

The following two tables compare Oregon and the United States with respect to personal income and per capita income from 2002 to 2011.

TABLE 7
PERSONAL INCOME
(DOLLARS IN MILLIONS, CALENDAR YEAR)

|             |             | Percent    |                  | Percent    | Oregon as a |
|-------------|-------------|------------|------------------|------------|-------------|
| <b>Year</b> | Oregon (\$) | Change (%) | <u>U.S. (\$)</u> | Change (%) | % of U.S.   |
| 2002        | 104,690     | 3.2        | 9,054,702        | 2.0        | 1.16        |
| 2003        | 108,487     | 3.6        | 9,369,072        | 3.5        | 1.16        |
| 2004        | 112,974     | 4.1        | 9,928,790        | 6.0        | 1.14        |
| 2005        | 117,634     | 4.1        | 10,476,669       | 5.5        | 1.12        |
| 2006        | 127,403     | 8.3        | 11,256,516       | 7.4        | 1.13        |
| 2007        | 133,821     | 5.0        | 11,900,562       | 5.7        | 1.12        |
| 2008        | 140,979     | 5.3        | 12,451,660       | 4.6        | 1.13        |
| 2009        | 135,079     | (4.2)      | 11,916,773       | (4.3)      | 1.13        |
| 2010        | 139,395     | 3.2        | 12,353,577       | 3.7        | 1.13        |
| 2011        | 145,300     | 4.2        | 12,949,905       | 4.8        | 1.12        |

Source: U.S. Bureau of Economic Analysis, October 3, 2012.

TABLE 8
PER CAPITA INCOME
(CALENDAR YEAR)

|             |             | Percent    |                  | Percent    | Oregon as a |
|-------------|-------------|------------|------------------|------------|-------------|
| <u>Year</u> | Oregon (\$) | Change (%) | <u>U.S. (\$)</u> | Change (%) | % of U.S.   |
| 2002        | 29,797      | 1.9        | 31,481           | 1.0        | 94.7        |
| 2003        | 30,582      | 2.6        | 32,295           | 2.6        | 94.7        |
| 2004        | 31,650      | 3.5        | 33,909           | 5.0        | 93.3        |
| 2005        | 32,557      | 2.9        | 35,452           | 4.6        | 91.8        |
| 2006        | 34,706      | 6.6        | 37,725           | 6.4        | 92.0        |
| 2007        | 35,950      | 3.6        | 39,506           | 4.7        | 91.0        |
| 2008        | 37,407      | 4.1        | 40,947           | 3.6        | 91.4        |
| 2009        | 35,467      | (5.2)      | 38,846           | (5.1)      | 91.3        |
| 2010        | 36,317      | 2.4        | 39,937           | 2.8        | 90.9        |
| 2011        | 37,527      | 4.5        | 41,560           | 4.5        | 90.3        |

Source: U.S. Bureau of Economic Analysis October 3, 2012

(p) Preliminary

## **Population**

The 2010 U.S. Census ranked Oregon as the  $27^{th}$  most populous state with a population of 3.87 million. Oregon's population growth rate since the 2000 census is the  $14^{th}$  fastest in the nation.

TABLE 9
POPULATION CHANGE
OREGON AND UNITED STATES, 1990 – 2020

|                  |               | Percent            | 1                          | Percent    |
|------------------|---------------|--------------------|----------------------------|------------|
| <u>Year</u>      | <u>Oregon</u> | <u> Change (%)</u> | United States <sup>1</sup> | Change (%) |
| 1990             | 2,860,400     |                    | 248,709,873                |            |
| 2000             | 3,431,100     | 20.0               | 281,421,906                | 13.2       |
| 2010             | 3,837,300     | 11.8               | 308,745,538                | 9.7        |
| 2020 (projected) | 4,268,600     | 11.2               | 341,387,000                | 10.6       |

Sources: Office of Economic Analysis, March 2012 Oregon Economic and Revenue Forecast; U.S. Census Bureau.

<sup>(1)</sup> As of April 1 (with corrections).

#### STATE FINANCIAL OPERATIONS

## **Budgetary Process**

The Oregon constitution requires the State's budget to balance at the end of each biennium. Article IX, Section 2 of the Oregon Constitution states that the Legislative Assembly shall provide for raising revenue sufficiently to defray the expenses of the State for each fiscal year. Article IX, Section 6 of the constitution states that "whenever the expenses, of any fiscal year, shall exceed the income, the Legislative Assembly shall provide for levying a tax, for the ensuing fiscal year, sufficient, with other sources of income, to pay the deficiency, as well as the estimated expense [sic] of the ensuing fiscal year." Because of these two provisions, Oregon may not budget a deficit and is required to alleviate any revenue shortfalls within each biennium.

Historically, during the regular legislative session at the start of every biennium, the Legislative Assembly adopts a budget covering all of the State's operations for the next biennium. A biennium begins July 1 and ends June 30 of odd-numbered years. The budget is adopted through the enactment of separate budget bills for each State agency and for the Legislative and Judicial Branches (the "Budget Bills"). There are four different categories of funds included in the State's budget: (i) General Funds, (ii) Lottery Funds, (iii) Other Funds (dedicated funds), and (iv) Federal Funds.

The budgeting process begins with the Governor's submission of a recommended budget for State agencies in the December preceding the start of a new regular legislative session. Concurrently, each agency prepares and files Budget Bills during December so that when the Legislative Assembly convenes in January for its regular session, the Joint Ways and Means Committee can begin consideration of each bill. By statute, the budget may not permit certain governmental purpose expenditures to exceed eight percent of the State's personal income. This limitation may be exceeded only if the Governor declares an emergency and if three-fifths of each house of the Legislative Assembly votes to exceed the limit.

The Legislative Assembly may provide spending authority to a State agency through a continuous appropriation of a fund dedicated for a certain purpose. In that case, spending is limited only by the amount of revenues received in or held by the fund. The Legislative Assembly may also limit the amount of money spent by placing an expenditure limitation on a continuously appropriated and dedicated fund. In addition, the Legislative Assembly enacts one-time appropriations of moneys to specific agencies or programs from moneys expected to be received or held by the State's General Fund and from lottery revenues. After the Budget Bills are passed, the Governor may veto an entire bill, single items in appropriation bills or the emergency clause in a bill. A two-thirds vote of the Legislative Assembly may override the Governor's veto.

If budget adjustments are required after a legislative session has ended, the Legislative Assembly may meet again in a specially called session, or the Legislative E- Board may adjust agency budgets.

#### **Revenue Forecasting**

Oregon law requires DAS to prepare an estimate for each calendar quarter of the total amount of revenue, including General Fund and lottery revenues, available for State purposes for the current fiscal year, as well as the amount of revenue received quarterly, cumulated through the biennium. DAS must report its estimates to the Legislative Assembly, when it is in session, and to certain interim committees of the Legislative Assembly, when it is not in session. The reports are issued as of the first day of each March, June, September and December. These reports are commonly known as the quarterly "revenue forecast", and focus on the amount of expected General Fund and lottery revenues. In odd-numbered

years when the Legislative Assembly is in session, the June forecast is released approximately May 15 and is commonly referred to as the "close of session" or "COS" forecast.

Oregon law also requires DAS to set forth the methodology and assumptions used to develop each quarterly revenue forecast. Currently, the State uses an econometric model to forecast the Oregon economy and personal and corporate income taxes (over 80 percent of the State's General Fund revenue). The system receives new data each quarter, with revisions to the model as necessary. The econometric model has two major parts: (1) a State economic model that estimates employment, wages and personal income; and (2) a revenue forecasting system based on the economic model, for use in estimating personal and corporate income taxes. The model does not include the fees and other miscellaneous revenues that comprise the balance of General Fund revenues.

The development of a revenue forecast involves three steps. First, a forecast of economic conditions in Oregon is made, then projected income and population is translated into projected tax receipts other than from corporate and excise taxes and finally corporate income and excise tax collections are projected. In developing its projections the State uses the national baseline forecasts of Global Insight, Inc.

## **Accounting Practices**

Oregon law designates DAS as the agency responsible for the overall administration and coordination of the State's internal accounting and other fiscal controls and procedures. DAS has developed the Oregon Accounting Manual that sets forth internal policies and uniform procedures for agencies to follow in their fiscal management, accounting and reporting.

DAS must prepare a financial report for the State of Oregon within 180 days after the close of each fiscal year. The reporting entity of the State of Oregon includes all State agencies, universities, commissions and boards for which elected State officials have oversight responsibility. Oregon's financial statements are prepared in conformity with generally accepted accounting principles ("GAAP") applicable to state governments.

All governmental funds use the modified accrual basis of accounting. Revenues are recognized when they become measurable and available. On the modified accrual basis of accounting, taxpayer assessed taxes are recognized when the underlying exchange has occurred and the resources are available. Expenditures are recognized under the modified accrual basis of accounting when the related liability is incurred. An exception to this general rule of expenditure recognition is that principal and interest on general long-term debt is recognized when due.

All proprietary and fiduciary funds are accounted for using the accrual basis of accounting. Revenues are recognized when they are earned, and expenses (other than debt service) are recognized when they are incurred.

#### **Controls**

#### Audits

The Secretary of State, as State Auditor, may audit or review the accounts and financial affairs of each State agency as deemed appropriate under ORS 297.210. An audit or review may also occur when there is a change in the executive head of an institution or department. The Governor, Legislative Fiscal Officer and DAS receive a report on each audit. The Secretary of State's Audit Division reviews the funds of the State's larger agencies in connection with the development of the State's annual financial report and provides annual audits, as requested, for the State's revenue bond funded programs.

#### Disbursements and Allotments

Oregon law requires that State agency spending be monitored and that moneys be disbursed throughout the biennium through an allotment process that is administered by DAS. Under this process, DAS allots to each agency the amount of appropriated moneys that may be spent during each of the eight quarters in a biennium. The amount of an allotment is based on estimates submitted by agencies of their statutory duties and projected expenditures to fulfill the purposes for which moneys were appropriated to them. DAS may amend allotments previously made by it at the request of an agency or after notice by DAS to an agency. In addition, if DAS declares at any time during the biennium that there is a projected budget deficit due to insufficient revenues, then DAS, with the Governor's approval, may reduce previously made allotments to a level necessary to prevent the deficit. Allotments made for the purpose of debt service payments, however, may not be reduced.

#### Fiscal Checks and Balances

Oregon law provides for a system of checks and balances with respect to the deposit, accounting and expenditure of State moneys. DAS supervises State agency accounting and prescribes rules and regulations for preparation of agency budgets. The Secretary of State, the constitutionally designated auditor of public accounts, may disapprove claims for payment from any moneys in the State Treasury. State agencies are required to turn the moneys collected by them over to the State Treasurer for deposit into various funds that comprise the State Treasury. The State Treasurer is responsible for control of State banking relationships, cash management and the investment of State funds. Some State moneys are deposited with outside trustees who administer the cash and investments.

On a day-to-day basis, DAS, along with the State Treasurer and the Secretary of State, maintains the system of checks and balances. For example, DAS reconciles its accounts monthly with the related account balances maintained by the State Treasurer, which facilitates the adjustment of any imbalances or other errors. DAS also follows up on major deficiencies listed in the audit reports prepared by the Audits Division of the Secretary of State. Agencies must respond to DAS stating in detail how they will correct the deficiencies.

#### Loss Management

The State Services Division of DAS is responsible for managing the State's risk of loss due to various types of loss or liability. The primary kinds of loss that the division works to prevent or pay include employee injuries; property loss; employee theft or dishonesty and tort liability claims arising from an alleged failure of state agencies or employees to perform their duties. The State Insurance Fund (the "Fund") generally pays up to a set amount for various types of losses through its self-insurance program, with excess amounts covered by purchased commercial insurance policies. The State Services Division pays for both its self-insurance losses and commercial insurance premiums from the Fund. For each separate category of potential loss, the Division determines the appropriate level of the Fund or commercial insurance. Agencies pay assessments to the Fund for each category of loss. For additional information, see note 19 of the Basic Financial Statements for the State for the fiscal year ended June 30, 2011.

#### **REVENUES**

Revenues available to the State are discussed below based on the following categories: General Funds, Lottery Funds, Reserve Funds, Other Funds and Federal Funds. Certain of these revenues are available only to finance permitted purposes as authorized by State or federal law.

#### **General Fund Revenues**

The following describes the largest sources of the State's General Fund revenues. For additional information on the General Fund revenue amounts collected each biennium see Table 11 under "Oregon Financial Information."

#### Taxes

Personal Income Taxes. Oregon taxes the personal income of individuals, estates, and trusts. Taxable income is calculated using the Internal Revenue Code of 1986, as amended and in effect applicable to the tax year of the taxpayer. Oregon employers withhold income tax from their employees' wages. The employees then file Oregon tax returns for refunds or pay additional tax by April 15 of each year. Self-employed persons and others not subject to withholding must pay quarterly estimated tax payments.

Oregon tax rates for single filers are graduated between 5 percent for income under \$3,050 to 11 percent for income over \$250,000 for the 2011 tax year. The amount of applicable income is doubled for joint returns. The income amount to which a certain rate applies is indexed to changes in the Consumer Price Index. Beginning with the 2012 tax year the top tax rate is reduced to 9.9 percent for single filers with income over \$125,000.

<u>Corporate Excise and Income Taxes</u>. Corporations are subject to either a corporate excise tax or the corporate income tax under Oregon law.

The corporate excise tax is imposed for the privilege of doing business in Oregon. A corporation is doing business in Oregon when it engages in any profit-seeking activity in Oregon. The amount of excise tax is 6.6 percent for corporate taxable income of \$250,000 and under and 7.6 percent for income over \$250,000. However, there is a minimum tax of \$150 for S corporations and Partnerships or between \$150 and \$100,000 for C Corporations, depending on Oregon sales. Beginning in 2013, the tax rate will be 6.6 percent for taxable income of \$10 million or less and 7.6 percent for taxable income greater than \$10 million.

The corporate income tax is imposed on any corporation that is not doing business in Oregon, but that has income from an Oregon source. Corporations that operate in more than one state must determine the share of their income attributable to Oregon activities using Oregon sales relative to sales in all states. The corporate income tax rate mirrors that of the excise tax rate on taxable income derived from sources within Oregon.

<u>Insurance Taxes</u>. All authorized insurers in Oregon are subject to the corporate excise tax; however, foreign insurers (those domiciled in other states) and alien insurers (those domiciled in other countries) are also subject to a retaliatory tax. The Oregon Department of Revenue collects the excise tax. The Insurance Division of the Department of Consumer and Business Services collects the retaliatory tax.

<u>Estate Taxes</u>. Oregon's estate tax is imposed as a percentage of the Oregon estate. Because Oregon calculates its tax differently than the federal estate tax, the Oregon inheritance tax amount may be different from the federal tax amount, even though the Oregon tax is tied to the Federal Internal Revenue Code.

<u>Cigarette and Other Tobacco Taxes</u>. The State imposes an excise tax on the distribution of all tobacco products in Oregon. The tax rate on cigarettes is \$0.059 per cigarette (\$1.18 for a pack). The tax rate on the other tobacco products is 65 percent of the wholesale price, and \$0.50 per cigar. Moist snuff is

taxed at \$1.78 per ounce with a minimum of \$2.14 per container. The cigarette and other tobacco products taxes are distributed primarily to the General Fund, with the balance distributed equally among cities, counties and the Department of Transportation.

Other Taxes. A portion of the moneys collected from the Eastern Oregon Severance Tax, Western Oregon Severance Tax and Amusement Device Tax are allocated to the General Fund.

#### Fines and Fees

The fines and fees section of General Fund revenues includes State Court Fees, Secretary of State Corporation Fees, Criminal Fines and Assessments, and Securities Fees. These are fees imposed by agencies or the State courts for the filing of certain court-related or corporate documents and certain fines for violations of the law.

#### Liquor Sales Apportionment

The State imposes taxes on beer and wine manufactured or distributed in Oregon. The current tax rates are 8.4 cents per gallon of beer (\$2.60 per 31-gallon barrel), 67 cents per gallon of wine with 14 percent or less alcohol, and 77 cents per gallon of wine with 14 percent – 21 percent alcohol. The Oregon Liquor Control Commission (OLCC) exclusively imports and distributes beverages with 21 percent or more alcohol. The OLCC sets retail prices, on average, at 101 percent above the sum of costs, shipping, and federal taxes. The net revenue from these operations goes into an OLCC account, which distributes approximately 56 percent of the revenues to the General Fund.

#### **Other Sources**

Other major sources of General Fund revenue include charges for central services performed by DAS, interest earnings, and miscellaneous revenues.

#### General Fund Revenue Reduction Due to Income Tax Return (2% Surplus Kicker)

Under the Oregon Constitution, if biennium revenues actually received exceed estimated amounts to be received from either of two General Fund revenue categories, personal or corporate taxes, by more than two percent, a tax credit is issued to individual taxpayers and corporate taxpayers. This credit of excess revenues is popularly known as the "kicker." For individuals, the refundable credit is based on the previous calendar year's tax liability (for example, 2008 liability for the 2007-09 kicker). For corporations, the credit is based on the tax liability for the calendar year containing the end of the biennium (for example, 2009 liability for the 2007-09 kicker). The State may retain the corporate or individual kicker moneys only if two-thirds of each house of the Legislative Assembly votes to keep the kicker. See "Reserve Funds – *Rainy Day Fund*" below.

#### **Lottery Funds**

Revenues from the operation of the Oregon State Lottery comprise a significant source of money in the State's budget. After the payment of prizes and operating the State Lottery, revenues are constitutionally dedicated to education, economic development, and natural resources program areas. According to the Oregon Constitution, approximately 84 percent of the total annual revenues from the sale of lottery tickets or shares shall be returned to the public in the form of prizes and net revenues benefiting the public purpose. After paying player prizes and operating expenses, the Lottery transfers the remaining revenues to the Administrative Services Economic Development Fund. The constitution and the Legislative Assembly direct how moneys from this fund are distributed. Presently, the Education Stability Fund and the Parks and Natural Resources Fund receive about 33 percent of total transfers. Debt

service payments, State school funding, and economic development efforts are the primary uses for the remainder. For a discussion on lottery revenue bonds, see "Debt Authority and Bond Issuance - Direct Revenue Bonds, *Lottery Revenue Bonds*" below.

#### **Reserve Funds**

**Reserve Funds.** The State has two budgetary reserve funds, the Education Stability Fund and the Oregon Rainy Day Fund that may be drawn on in the event of General Fund revenue shortfalls or economic downturns within a biennium subject to certain restrictions described below.

Education Stability Fund (ESF). Under the Oregon Constitution, 18 percent of the net proceeds from the State Lottery must be deposited in the ESF. The ESF retains earnings or spends them on public education. The Legislative Assembly also may appropriate other moneys or revenues to the ESF. The amount in the ESF may not exceed 5 percent of the amount that was accrued as revenues in the State's General Fund during the prior biennium. If three-fifths of the Legislative Assembly approves, the Legislative Assembly can appropriate all or a portion of the money in the ESF for public education expenditures subject to the Governor declaring an emergency or the Legislative Assembly finding that at least one of the following conditions exists: (i) General Fund moneys in the next biennium will be at least three percent below current biennium appropriations; (ii) nonfarm employment has declined for two consecutive quarters in the last twelve months or (iii) General Fund revenues have dropped at least two percent below the current close of session forecast.

Rainy Day Fund (RDF). The 2007 Legislative Assembly authorized the establishment of the Oregon Rainy Day Fund, codified in ORS 293.144 to 293.148. ORS 293.146 provides for deposits to the RDF in an amount equal to up to one percent of the State's General Fund appropriations for a biennium. The deposit is payable from the State's General Fund ending balance at the end of a particular biennium. The actual amount of the deposit up to the one percent requirement will depend on the size of the State's General Fund ending balance. Additional transfers to the RDF cannot be made if the balance in the RDF exceeds 7.5 percent of the amount of General Fund revenues collected in the prior biennium. If 3/5ths of the Legislative Assembly approves, the Legislative Assembly may appropriate money from the RDF if it finds that at least one of the following conditions exists: (i) General Fund moneys in the next biennium will be at least three percent below current biennium appropriations; (ii) nonfarm employment has declined for two consecutive quarters in the last twelve months or (iii) General Fund revenues have dropped at least two percent below the current close of session forecast.

The chart below presents historic amounts in the State's reserve funds. The Oregon Constitution requires 18 percent of net lottery revenues be deposited in the ESF each year. Under state law, the Oregon Growth Account generally receives 5 percent of that amount.

## TABLE 10 HISTORIC EDUCATION STABILITY AND RAINY DAY FUNDS (DOLLARS IN MILLIONS)

| <u>Biennium</u> | Education <u>Stability Fund <sup>1,2</sup>(\$)</u> | Rainy<br><u>Day Fund (\$)</u> | <u>Total (\$)</u> |
|-----------------|--|-------------------------------|-------------------|
| 1999-01         | 171.6  |                               |                   |
| 2001-03         | 16.1   |                               |                   |
| 2003-05         | 32.6   |                               |                   |
| 2005-07         | 178.9  |                               |                   |
| 2007-09         | 0.0  | 112.5                         | 112.5             |
| 2009-11         | 5.1  | 10.4                          | 15.5              |
| 2011-13         | 6.9  | 61.8                          | 68.7              |
|                 |  |                               |                   |

Source: Office of Economic Analysis.

- (1) Effective July 1, 2003 the Oregon Constitution was amended to change the Education Endowment Fund to the Education Stability Fund and to increase the contribution from 15 percent of net proceeds to 18 percent of the net lottery proceeds.
- (2) Reflects net available amount in the ESF, exclusive of funds held in the Oregon Growth Account that may be illiquid and any subsequent transfers by the Legislative Assembly.

#### **Other Funds Revenues**

A description of the largest sources of the State's Other Funds revenue follows below. For additional information on the Other Funds revenue amounts collected each biennium see Table 14, "Oregon Financial Information."

#### Selective Sales and Use Taxes

<u>Cigarette and Other Tobacco Taxes</u>. As described above, a large part of the cigarette and other tobacco products taxes is distributed to the General Fund. Part of those taxes, however, is also distributed as Other Funds revenue. The Oregon Health Plan is the primary recipient of the cigarette tax distributed as Other Funds, with small amounts distributed to tobacco cessation programs and among cities, counties, and elderly and disabled transportation programs. The remaining tobacco products tax distributed as Other Funds goes primarily to the Oregon Health Plan with a small amount to tobacco cessation programs.

Motor Fuels Tax and Weight-Mile Tax. Oregon imposes a tax at the rate of 30 cents per gallon on the sale of gasoline and other fuels used to propel motor vehicles on the State's highways. The Oregon Department of Transportation (ODOT) also assesses a weight-mile tax and road use fees on commercial vehicles that operate on public roads within Oregon. The weight-mile tax is based on the declared combination of vehicle weight and vehicle classification group. Revenues derived from the fuels tax, weight-mile tax and road use assessment fees are paid into the State Highway Fund.

## Gross Receipts Business Taxes

*Public Utilities*. Regulated utilities operating within the State must pay in taxes up to 0.25 percent of gross operating revenues. These taxes are collected to cover the cost of utility regulation performed by the Oregon Public Utility Commission.

#### Employer-Employee Taxes

*Employment Taxes*. Employers and employees in Oregon must pay unemployment taxes. The rate of unemployment tax depends upon the balance in the Unemployment Compensation Trust Fund as of August 31 of each year, the taxable payroll, and the amount of unemployment benefits paid.

Workers' Compensation Insurance. Oregon employers and employees also pay a workers' compensation assessment. The Director of the Department of Consumer and Business Services determines the amount of workers' compensation assessments.

#### Severance Taxes

Portions of the Eastern Oregon, Western Oregon and Other Severance taxes are paid to funds outside of the General Fund for various forest-related and other programs.

#### Licenses and Fees

Owners and operators of motor vehicles pay fees to ODOT for the licensing, registration, and titling of their vehicles. These moneys are dedicated to the State Highway Fund, the Student Driver Training Fund, and the Motor Vehicle Accident Fund. Another source of revenue comes from the sale of hunting and fishing licenses and tags and occupational licenses.

#### Other Revenues

Charges for Services. Major portions of these Other Funds revenues are collected by the Oregon University System and consist of auxiliary enterprise and service income. Sales of State Forest Lands and Common School Lands also provide income. This category also includes revenue from veterans' home loan repayments and retirement system contributions, as well as various other smaller sources.

Fines, Rents and Royalties, Bond Sales. The State collects income from State-owned properties that are leased or rented. It also collects royalties or similar returns through the Oregon University System and some loan and grant programs. Proceeds from the sale of bonds issued by the State are deposited into various program funds and accounts for disbursement to construction projects, or loan and grant programs operated by various State agencies.

Sales, Donations and Loan Repayments. The State from time to time sells State-owned properties, receives donations from various parties and receives repayments on loans made to governmental and private entities under various programs.

#### **Federal Funds**

Federal Funds are moneys received from the federal government. The Legislative Assembly may authorize receipt of Federal Funds for specific purposes. These funds must be appropriated by the Legislative Assembly and used in accordance with any restrictions placed on the funds by the federal government.

#### **OREGON FINANCIAL INFORMATION**

Table 11 presents historical State General Fund Revenues for three biennia and the 2011-13 biennia forecast.

## **TABLE 11** STATE OF OREGON GENERAL FUND REVENUE STATEMENT (DOLLARS IN THOUSANDS) 1

| Taxes  | 2005-07<br><u>Actuals <sup>2</sup> (\$)</u> | 2007-09<br>Actuals <sup>3</sup> (\$)                         | 2009-11<br>Actuals <sup>4</sup> (\$) | 2011-13<br>Forecast <sup>5</sup> (\$) |
|--|---|--|--------------------------------------|---------------------------------------|
| Personal Income  | 11,040,347                                  | 11,174,799 <sup>6</sup>                                      | 10,467,225                           | 11,974,811                            |
| Corporate Excise and Income  | 844,082                                     | 684,485  | 827,614                              | 855,875                               |
| Insurance  | 114,718                                     | 93,328   | 90,496                               | 97,226                                |
| Estate   | 168,933                                     | 196,820  | 168,864                              | 199,138                               |
| Cigarette  | 88,789                                      | 81,649   | 76,837                               | 74,234                                |
| Other Tobacco Products   | 32,553                                      | 34,518   | 47,328                               | 56,231                                |
| Other  | 2,504                                       | 1,477  | 2,496                                | 2,163                                 |
| Fines and Fees   |   |  |                                      |                                       |
| State Court Fees   | 48,036                                      | 55,625   | 50,464                               | 133,660                               |
| Secretary of State Corp. Fees  | 20,402                                      | 22,496   | 41,950                               | 50,800                                |
| Criminal Fines and Assessments   | 88,741                                      | 72,855   | 59,460                               | 71,326                                |
| Securities Fees  | 18,226                                      | 19,576   | 19,263                               | 19,098                                |
| Central Service Charge   | 6,687                                       | 8,713  | 8,174                                | 11,152                                |
| Liquor Apportionment   | 146,110                                     | 184,326  | 198,283                              | 230,471                               |
| Interest Earnings  | 101,356                                     | 84,344   | 4,927                                | 12,891                                |
| Miscellaneous Revenues   | 15,698                                      | 11,976   | 10,932                               | 9,897                                 |
| One-time Transfers   | 4,824                                       | 86,104   | 447,383                              | 162,086                               |
| Gross General Fund Revenues  | 12,742,006                                  | 12,813,091   | 12,521,696                           | 13,961,059                            |
| Total Kicker Refunds/Offsets and Transfers                                       | 0   | (1,084,201)  | 0                                    | (11,965)                              |
| Net General Fund Revenues  | 12,742,006                                  | 11,728,890   | 12,521,696                           | 13,949,094                            |
| Beginning Balance Anticipated Administrative Actions Legislative Adopted Actions | 308,523<br>(4,937) <sup>7</sup><br>0        | 1,436,710<br>(42,140) <sup>7</sup><br>(319,288) <sup>8</sup> | $(8,200)^7$                          | (4,395) <sup>7</sup>                  |
| Available Resources  | 13.045.592                                  | 12.804.172   | 12.513.496                           | 13.944.699                            |
| Appropriations   | 11,641,200                                  | 12,793,534   | 13,432,875                           | 13,723,770                            |
| Reversions<br>Administrative Actions   | (32,318)                                    | (762)<br>0   | 0<br>(954,613) <sup>9</sup>          | 0<br>0                                |
| Projected Expenditures   | 11,608,882                                  | 12,792,772   | 12,478,261                           | 13,723,770                            |
| Ending Balance   | 1,436,710                                   | <u>11,400</u> 10   | 35,235                               | 220,929                               |

State of Oregon, Budget and Management, and Oregon Office of Economic Analysis Revenue Forecasts.

Note: One-time Action and expenditure changes from SB 5562, HB 5015 and SB 581 are included for FY 2009.

- (1) Totals may not agree with sum of components due to rounding.
- (2) September 2007 Oregon Economic and Revenue Forecast, adjusted for reversions.
- (3) December 2009 Oregon Economic and Revenue Forecast, subject to adjustments through June 2010.
- (4) September 2011 Oregon Economic and Revenue Forecast.
   (5) December 2012 Oregon Economic and Revenue Forecast.
- (6) Not reduced by \$1,084,201 Kicker.
- (7) Interest expense associated with the Tax Anticipation Notes program, and is exclusive of any internal borrowing.
- (8) Equals 2005-07 portion of corporate surplus designated for the Rainy Day Fund.
- (9) Allotment reductions to agencies.
- (10) The ending balances for 2007-09 and 2009-11 biennia were transferred to the Rainy Day Fund so the beginning balances for 2009-11 and 2011-13 respectively, were assumed to be -0-.

Table 12 compares budgeted and actual General Fund Revenues for the 2001-03 through the 2009-11 biennia.

## TABLE 12 STATE OF OREGON ACTUAL GENERAL FUND REVENUES COMPARED WITH LEGISLATIVELY ADOPTED BUDGET ESTIMATES (DOLLARS IN BILLIONS)

| <u>Biennium</u> |                      | Budget at<br>Close of<br>Session (\$) 1 | Actual (\$) <sup>2</sup> | Difference (\$) | Percent <u>Difference (%)</u> |
|-----------------|----------------------|---|--------------------------|-----------------|-------------------------------|
| 2001-03         | Personal Income Tax  | 9.445                                   | 7.700                    | (1.745)         | (18.5)                        |
|                 | Corporate Income Tax | 0.860                                   | 0.420                    | (0.440)         | (51.2)                        |
|                 | Other Revenues       | 0.750                                   | 1.246                    | 0.496           | 66.1                          |
|                 | Total                | 11.055                                  | 9.366                    | (1.689)         | (15.3)                        |
| 2003-05         | Personal Income Tax  | 9.395                                   | 8.992                    | (0.403)         | (4.3)                         |
|                 | Corporate Income Tax | 0.540                                   | 0.641                    | 0.101           | 18.7                          |
|                 | Other Revenues       | 0.803                                   | 0.806                    | 0.003           | 0.4                           |
|                 | Total                | 10.738                                  | 10.439                   | (0.299)         | (2.8)                         |
| 2005-07         | Personal Income Tax  | 10.124                                  | 11.040                   | 0.916           | 9.1                           |
|                 | Corporate Income Tax | 0.500                                   | 0.844                    | 0.344           | 68.9                          |
|                 | Other Revenues       | 0.703                                   | 0.858                    | 0.155           | 22.1                          |
|                 | Total                | 11.327                                  | 12.742                   | 1.415           | 12.5                          |
| 2007-09         | Personal Income Tax  | 11.332                                  | 10.091                   | (1.241)         | (11.0)                        |
|                 | Corporate Income Tax | 0.921                                   | 0.685                    | (0.236)         | (25.6)                        |
|                 | Other Revenues       | 0.834                                   | 0.954                    | 0.120           | 14.4                          |
|                 | Total                | 13.087                                  | 11.729                   | (1.358)         | (10.4)                        |
| 2009-11         | Personal Income Tax  | 11.546                                  | 10.467                   | (1.079)         | (9.3)                         |
|                 | Corporate Income Tax | 0.832                                   | 0.828                    | (0.004)         | (0.5)                         |
|                 | Other Revenues       | 1.198                                   | 1.227                    | 0.029           | 2.4                           |
|                 | Total                | 13.576                                  | 12.522                   | (1.054)         | (7.8)                         |

Source: Oregon Economic and Revenue Forecasts.

<sup>(1) &</sup>quot;Budget at Close of Session" reported in the September 2001, 2003, 2005, 2007, and 2009 Oregon Economic and Revenue Forecasts, respectively

<sup>(2) &</sup>quot;Actuals" are reported the following biennium in the September or December 2003, 2005, 2007, 2009 and 2011 Oregon Economic and Revenue Forecasts, respectively.

Table 13 presents historical and forecasted Lottery Revenues and Distributions for the 2003-05 through the 2011-13 biennia.

**TABLE 13** LOTTERY REVENUE STATEMENT (DOLLARS IN MILLIONS)

| LOTTERY EARNINGS <sup>1</sup>            | 2003-05<br><u>Actual (\$)</u> | 2005-07<br><u>Actual (\$)</u> | 2007-09<br>Actual (\$) <sup>2</sup> | 2009-11<br>Forecast <sup>3</sup> | 2011-13<br>Forecast <sup>4</sup> |
|--|-------------------------------|-------------------------------|-------------------------------------|----------------------------------|----------------------------------|
| Regular Lottery                          |                               |                               |                                     |                                  |                                  |
| Sports Action                            | 4.0                           | 3.6                           | 0.0                                 | 0.0                              | 0.0                              |
| Traditional Lottery                      | 140.1                         | 143.3                         | 132.2                               | 134.1                            | 114.7                            |
| Total Regular Lottery                    | 144.1                         | 146.9                         | 132.2                               | 134.1                            | 114.7                            |
| Video Lottery                            | 601.9                         | 914.1                         | 1,091.2                             | 922.7                            | 953.3                            |
| Other Earnings / Administrative Savings  | 34.5                          | <u>26.7</u>                   | 103.5                               | <u>29.3</u>                      | <u>8.0</u>                       |
| Total Available to Transfer              | <u>780.6</u>                  | 1,087.7                       | 1,326.9                             | 1,086.1                          | <u>1,076.0</u>                   |
| ECONOMIC DEVELOPMENT FUND                |                               |                               |                                     |                                  |                                  |
| Beginning Balance                        | 11.1                          | 0.0                           | 64.1                                | 1.4                              | 0.3                              |
| Resources                                |                               |                               |                                     |                                  |                                  |
| Lottery Transfers                        | 780.6                         | 1,087.7                       | 1,326.9                             | 1,086.1                          | 1,076.0                          |
| Other Resources <sup>5</sup>             | 1.8                           | 8.0                           | 9.3                                 | 1.1                              | 2.3                              |
| Total Available Resources                | <u>793.5</u>                  | 1,095.7                       | 1,400.2                             | <u>1,088.6</u>                   | <u>1,078.6</u>                   |
| Allocation of Resources                  |                               |                               |                                     |                                  |                                  |
| County Economic Development <sup>6</sup> | 25.4                          | 37.2                          | 40.0                                | 30.5                             | 37.1                             |
| Education Stability Fund <sup>7</sup>    | 140.5                         | 195.8                         | 238.8                               | 195.5                            | 193.7                            |
| Parks and Natural Resources Fund 8       | 117.1                         | 163.2                         | 199.0                               | 162.9                            | 161.4                            |
| OUS Sports Lottery Account 9             | 4.0                           | 3.6                           | 11.7                                | 9.7                              | 8.6                              |
| Gambling Addiction <sup>9</sup>          | 6.5                           | 8.3                           | 12.1                                | 8.7                              | 10.6                             |
| County Fairs                             | 2.5                           | 3.3                           | 3.6                                 | 2.8                              | 3.6                              |
| Debt Service on Lottery Bonds 10         | 119.4                         | 133.7                         | 161.7                               | 216.4                            | 259.4                            |
| Other Legislatively Adopted Allocations  | <u>378.0</u>                  | 486.4                         | 732.9                               | <u>461.7</u>                     | <u>415.5</u>                     |
| Total Distributions                      | <u>793.5</u>                  | <u>1,031.6</u>                | 1,399.9                             | 1,088.3                          | <u>1,089.9</u>                   |
| Ending Balance/Discretionary Resources   | 0.0                           | 64.1                          | 0.4                                 | 0.2                              | (11.3)                           |

State of Oregon, Department of Administrative Services, Office of Economic Analysis. Source:

Note: Some totals may not foot due to rounding.

- (1) Actuals are reported in the odd year September Oregon Economic and Revenue Forecast unless otherwise noted.
- (2) Reported in the May 2009 Oregon Economic and Revenue Forecast.
- (3) Reported in the May 2011 Oregon Economic and Revenue Forecast.
   (4) Reported in the December 2012 Oregon Economic and Revenue Forecast.
- (5) Includes interest earnings of Economic Development Fund and reversions.
- (6) County Economic Development includes \$1,023,139 for the Economic Revitalization Team.
- (7) Eighteen percent of proceeds accrue to the Education Stability Fund, until the balance equals 5% of general fund revenues. Thereafter, 15% of proceeds accrue to the Oregon Capital Matching Account.
- (8) The Parks and Natural Resources Fund constitutional amendment requires the transfer of 15% of net proceeds to this fund.
- (9) One percent of net lottery proceeds are dedicated to Collegiate Athletics and Gambling Addiction programs, respectively. Certain limits are imposed by HB3199 and HB 2126 for 2009-11.
- (10) Figures reflect gross debt service on lottery bonds as of November 23, 2012. Figures do not include future issuance.

Table 14 summarizes Other Funds and Lottery Distributions by revenue source for the 2005-07 through the 2011-13 biennia.

TABLE 14 STATE OF OREGON OTHER FUNDS AND LOTTERY DISTRIBUTIONS BY REVENUE SOURCE

| SELECTIVE SALES AND USE TAXES  | TAXES                                 | 2007-09 <sup>1</sup><br>Actual (\$) | 2009-11 <sup>2</sup><br>Actual (\$) | 2011-13 <sup>2</sup> Legislatively Approved Budget (\$) | 2013-15 <sup>2</sup><br>Governor's<br>Budget (\$) |
|--|---------------------------------------|-------------------------------------|-------------------------------------|---|---|
| Tobacco Taxes  | · · · · · · · · · · · · · · · · · · · |                                     |                                     |   |   |
| Motor Fuels Taxes   482,985,199   886,844,384   1,105,858,226   1,066,193,226   Weight-Mille Taxes   49,214,083   454,146,776   610,756,359   593,105,782   Privilege Taxes   25,829,423   32,957,892   27,557,520   26,303,120   26,303,120   26,303,120   26,007,64   27,575,520   26,303,120   26,007,64   27,575,520   26,007,64   27,575,520   26,007,64   27,575,520   26,007,64   27,575,520   26,007,64   27,575,520   26,007,64   27,575,520   26,007,64   27,575,520   26,007,64   27,575,520   26,007,64   27,575,520   27,666,076   27,575,120   27,575,1 |                                       | 420 856 663                         | 375 581 575                         | 374 205 000   | 350 577 774                                       |
| Weight-Mile Taxes  |                                       |                                     |                                     |   |   |
| Privilege Taxes   25,829,423   32,957,892   27,557,520   26,303,120   Other Selective Sales and Use Taxes   206,357,807   443,881,122   970,017,165   956,610,764   GROSS RECEIPTS BUSINESS TAXES   3,945,380   3,156,554   3,500,000   3,280,000   Amusement Taxes   4,009,248   3,656,178   3,280,000   3,280,000   Public Utilities Taxes   177,922,724   152,750,305   150,960,666   161,896,076   Insurance Taxes   0 72,758,115   103,295,285   27,686,980   EMPLOYER-EMPLOYEE TAXES   Employment Taxes   1,501,612,279   1,797,952,157   2,020,663,852   2,118,539,128   Workers' Compensation Insurance Taxes   77,130,779   62,043,193   104,637,732   112,638,003   Other Employer-Employee Taxes   618,371,527   608,779,277   620,621,938   626,626,351   SEVERANCE TAXES   Eastern Oregon Severance Taxes   16,723   14,590   0 562,400   Other Severance Taxes   400,442   0 562,400   562,400   Other Severance Taxes   404,645,88   522,199   237,000   237,000   OTHER TAXES   Forest Protection Taxes   40,460,582   27,726,216   27519,148   43,567,824   Other Taxes   155,743,036   225,695,516   151,516,116   151,516,116    LICENSES AND FEES   419,047,961   301,830,787   318,337,041   318,814,150   NONBUSINESS LICENSES AND FEES   419,047,961   301,830,787   318,337,041   318,391,41   318,814,150   NONBUSINESS LICENSES AND FEES   419,047,961   419,047,961   419,047,961   419,047,961   419,047,961   419,047,961   419,047,961   419,047,961   |                                       |                                     |                                     |   |   |
| Other Selective Sales and Use Taxes   206,357,807   443,881,122   970,017,165   956,610,764  |                                       |                                     |                                     |   |   |
| Other Gross Receipts Business Taxes         3,945,380         3,156,554         3,500,000         3,500,000           Amusement Taxes         4,009,248         3,656,178         3,280,000         3,280,000           Public Utilities Taxes         177,922,724         152,750,305         150,906,666         161,896,076           Insurance Taxes         1,501,612,279         1,797,952,157         2,020,663,852         2,118,539,128           Workers' Compensation Insurance Taxes         77,130,779         62,043,193         104,637,732         112,638,003           Other Employer-Employee Taxes         618,371,527         608,779,277         620,621,938         626,626,351           SEVERANCE TAXES         16,723         14,590         0         0         0           Eastern Oregon Severance Taxes         40,401,422         0         502,400         562,400           Other Taxes         40,460,582         27,726,216         27519,148         43,567,824           Other Taxes         40,460,582         27,726,216         27519,148         43,567,824           Other Taxes         40,460,582         27,726,216         27519,148         43,567,824           Other Taxes         341,23,590         38,210,970         42,810,388         42,026,683           Vehi   |                                       | 206,357,807                         | 443,881,122                         | 970,017,165   | 956,610,764                                       |
| Amusement Taxes  | GROSS RECEIPTS BUSINESS TAXES         |                                     |                                     |   |   |
| Amusement Taxes  | Other Gross Receipts Business Taxes   | 3,945,380                           | 3,156,554                           | 3,500,000   | 3,500,000   |
| Insurance Taxes  |                                       | 4,009,248                           | 3,656,178                           | 3,280,000   | 3,280,000   |
| EMPLOYER-EMPLOYEE TAXES Employment Taxes   | Public Utilities Taxes                | 177,922,724                         | 152,750,305                         | 150,960,666   | 161,896,076                                       |
| Employment Taxes   | Insurance Taxes                       | 0                                   | 72,758,115                          | 103,295,285   | 27,686,980  |
| Workers' Compensation Insurance Taxes         77,130,779         62,043,193         104,637,322         112,638,003           Other Employer-Employee Taxes         618,371,527         608,779,277         620,621,938         626,626,351           SEVERANCE TAXES         8         52         8         0         0         0           Western Oregon Severance Taxes         400,442         0         562,400         562,400           Other Severance Taxes         404,40,582         22,722,6216         27519,148         43,567,824           Other Taxes         40,460,582         27,726,216         27519,148         43,567,824           Other Taxes         155,743,036         225,695,516         151,516,116         151,516,116           LICENSES AND FEES           BUSINESS LICENSES AND FEES         419,047,961         301,830,787         318,337,041         318,814,150           NONBUSINESS LICENSES AND FEES           Park User Fees         34,123,590         38,210,970         42,810,388         42,026,683           Vehicle Licenses         385,422,899         517,673,388         604,702,401         577,952,962           Drivers Licenses         46,388,291         79,609,243         60,613,799         121,129,257           Hunter and   | EMPLOYER-EMPLOYEE TAXES               |                                     |                                     |   |   |
| Other Employer-Employee Taxes         618,371,527         608,779,277         620,621,938         626,626,351           SEVERANCE TAXES         8         3         14,590         0         0         0           Western Oregon Severance Taxes         400,442         0         562,400         562,400         0         237,000         0 </td <td></td> <td>1,501,612,279</td> <td>1,797,952,157</td> <td>2,020,663,852</td> <td>2,118,539,128</td>   |                                       | 1,501,612,279                       | 1,797,952,157                       | 2,020,663,852   | 2,118,539,128                                     |
| SEVERANCE TAXES  | Workers' Compensation Insurance Taxes | 77,130,779                          | 62,043,193                          | 104,637,732   | 112,638,003                                       |
| Eastern Oregon Severance Taxes         16,723         14,590         0         0           Western Oregon Severance Taxes         400,442         0         562,400         562,400           Other Severance Taxes         644,508         522,199         237,000         237,000           OTHER TAXES         Forest Protection Taxes         40,460,582         27,726,216         27519,148         43,567,824           Other Taxes         155,743,036         225,695,516         151,516,116         151,516,116           LICENSES AND FEES           BUSINESS LICENSES AND FEES         419,047,961         301,830,787         318,337,041         318,814,150           NONBUSINESS LICENSES AND FEES           Park User Fees         34,123,590         38,210,970         42,810,388         42,026,683           Vehicle Licenses         385,422,899         517,673,388         604,702,401         577,929,662           Drivers Licenses         68,177,426         63,913,322         71,882,076         77,763,237           Tansportation Licenses and Fees         46,388,291         79,609,243         96,613,799         121,129,257           Hunter and Angler Licenses         129,957,483         141,290,678         94,499,358         90,542,341           State Cou   | Other Employer-Employee Taxes         | 618,371,527                         | 608,779,277                         | 620,621,938   | 626,626,351                                       |
| Western Oregon Severance Taxes         400,442         0         562,400         562,400           Other Severance Taxes         644,508         522,199         237,000         237,000           OTHER TAXES   | SEVERANCE TAXES                       |                                     |                                     |   |   |
| Other Severance Taxes         644,508         522,199         237,000         237,000           OTHER TAXES Forest Protection Taxes Other Taxes         40,460,582         27,726,216         27519,148         43,567,824           Other Taxes         155,743,036         225,695,516         151,516,116         151,516,116           LICENSES AND FEES           BUSINESS LICENSES AND FEES         419,047,961         301,830,787         318,337,041         318,814,150           NONBUSINESS LICENSES AND FEES         34,123,590         38,210,970         42,810,388         42,026,683           Vehicle Licenses         385,422,899         517,673,388         604,702,401         577,929,662           Drivers Licenses         68,177,426         6,391,3322         71,882,076         77,763,237           Transportation Licenses and Fees         46,388,291         79,609,243         96,613,799         121,129,257           Hunter and Angler Licenses         81,929,342         96,012,437         110,237,475         106,950,649           Other Non-business Licenses and Fees         129,957,483         141,290,678         94,499,358         90,542,341           State Court Fees         6,632,031         447,48,062         16,323,143         5,567,072           FEDERAL FUNDS AS OTHER FUNDS  |                                       | 16,723                              | 14,590                              |   | 0   |
| OTHER TAXES           Forest Protection Taxes         40,460,582         27,726,216         27519,148         43,567,824           Other Taxes         155,743,036         225,695,516         151,516,116         151,516,116           LICENSES AND FEES           BUSINESS LICENSES AND FEES         419,047,961         301,830,787         318,337,041         318,814,150           NONBUSINESS LICENSES AND FEES           Park User Fees         34,123,590         38,210,970         42,810,388         42,026,683           Vehicle Licenses         385,422,899         517,673,388         604,702,401         577,929,662           Drivers Licenses and Fees         46,388,291         79,609,243         96,613,799         121,129,257           Hunter and Angler Licenses and Fees         81,929,342         96,012,437         110,237,475         106,950,649           Other Non-business Licenses and Fees         129,957,483         141,290,678         94,499,358         90,542,341           State Court Fees         6,632,031         44,748,062         16,323,143         5,567,072           FEDERAL FUNDS AS OTHER FUNDS         1,830,050,839         2,206,034,172         1,858,582,015         754,039,610           OTHER REVENUES <td< td=""><td>Western Oregon Severance Taxes</td><td>,</td><td></td><td> ,</td><td></td></td<>   | Western Oregon Severance Taxes        | ,                                   |                                     | ,   |   |
| Forest Protection Taxes  | Other Severance Taxes                 | 644,508                             | 522,199                             | 237,000   | 237,000   |
| Forest Protection Taxes  | OTHER TAXES                           |                                     |                                     |   |   |
| LICENSES AND FEES           BUSINESS LICENSES AND FEES         419,047,961         301,830,787         318,337,041         318,814,150           NONBUSINESS LICENSES AND FEES         34,123,590         38,210,970         42,810,388         42,026,683           Vehicle Licenses         385,422,899         517,673,388         604,702,401         577,929,662           Drivers Licenses         68,177,426         63,913,322         71,882,076         77,763,237           Transportation Licenses and Fees         46,388,291         79,609,243         96,613,799         121,129,257           Hunter and Angler Licenses         81,929,342         96,012,437         110,237,475         106,950,649           Other Non-business Licenses and Fees         129,957,483         141,290,678         94,499,358         90,542,341           State Court Fees         6,632,031         44,748,062         16,323,143         5,567,072           FEDERAL FUNDS AS OTHER FUNDS         1,830,050,839         2,206,034,172         1,858,582,015         754,039,610           OTHER REVENUES           CHARGES FOR SERVICES           Tuition and Fees Higher Education         1,305,881,105         1,741,080,821         2,135,524,731         0           Fee Remissions - Higher Education   | Forest Protection Taxes               | 40,460,582                          | 27,726,216                          | 27519,148   | 43,567,824  |
| BUSINESS LICENSES AND FEES  Park User Fees 34,123,590 38,210,970 42,810,388 42,026,683 Vehicle Licenses 385,422,899 517,673,388 604,702,401 577,929,662 Drivers Licenses 68,177,426 63,913,322 71,882,076 77,763,237 Transportation Licenses and Fees 46,388,291 79,609,243 96,613,799 121,129,257 Hunter and Angler Licenses 81,929,342 96,012,437 110,237,475 106,950,649 Other Non-business Licenses and Fees 129,957,483 141,290,678 94,499,358 90,542,341 State Court Fees 6,632,031 44,748,062 16,323,143 5,567,072  FEDERAL FUNDS AS OTHER FUNDS  CHARGES FOR SERVICES  Tuition and Fees Higher Education 1,305,881,105 1,741,080,821 2,135,524,731 0 Fee Remissions Higher Education 85,813,819 123,013,899 168,547,863 0 Aux. Enterprise & Service Fees Higher Ed. 435,805,302 492,801,356 547,065,787 0 Sales and Service Fees Higher Education 278,118,134 319,915,434 328,699,340 0 Other Charges for Services 882,935,425 2,699,767,414 2,825,696,066 3,805,074,868  FINES, RENTS, AND ROYALTIES Fines and Forfeitures 172,125,662 163,360,361 174,557,718 158,557,598  | Other Taxes                           | 155,743,036                         | 225,695,516                         | 151,516,116   | 151,516,116                                       |
| NONBUSINESS LICENSES AND FEES  Park User Fees 34,123,590 38,210,970 42,810,388 42,026,683  Vehicle Licenses 385,422,899 517,673,388 604,702,401 577,929,662  Drivers Licenses 68,177,426 63,913,322 71,882,076 77,763,237  Transportation Licenses and Fees 46,388,291 79,609,243 96,613,799 121,129,257  Hunter and Angler Licenses 81,929,342 96,012,437 110,237,475 106,950,649  Other Non-business Licenses and Fees 129,957,483 141,290,678 94,499,358 90,542,341  State Court Fees 6,632,031 44,748,062 16,323,143 5,567,072  FEDERAL FUNDS AS OTHER FUNDS 1,830,050,839 2,206,034,172 1,858,582,015 754,039,610  OTHER REVENUES  CHARGES FOR SERVICES  Tuition and Fees Higher Education -85,813,819 -123,013,899 -168,547,863 0  Aux. Enterprise & Service Fees Higher Ed. 435,805,302 492,801,356 547,065,787 0  Sales and Service Fees Higher Education 278,118,134 319,915,434 328,699,340 0  Other Charges for Services 882,935,425 2,699,767,414 2,825,696,066 3,805,074,868  FINES, RENTS, AND ROYALTIES  Fines and Forfeitures 172,125,662 163,360,361 174,557,718 158,557,598  | LICENSES AND FEES                     |                                     |                                     |   |   |
| Park User Fees         34,123,590         38,210,970         42,810,388         42,026,683           Vehicle Licenses         385,422,899         517,673,388         604,702,401         577,929,662           Drivers Licenses         68,177,426         63,913,322         71,882,076         77,763,237           Transportation Licenses and Fees         46,388,291         79,609,243         96,613,799         121,129,257           Hunter and Angler Licenses         81,929,342         96,012,437         110,237,475         106,950,649           Other Non-business Licenses and Fees         129,957,483         141,290,678         94,499,358         90,542,341           State Court Fees         6,632,031         44,748,062         16,323,143         5,567,072           FEDERAL FUNDS AS OTHER FUNDS         1,830,050,839         2,206,034,172         1,858,582,015         754,039,610           OTHER REVENUES           CHARGES FOR SERVICES           Tuition and Fees Higher Education         1,305,881,105         1,741,080,821         2,135,524,731         0           Fee Remissions - Higher Education         -85,813,819         -123,013,899         -168,547,863         0           Aux. Enterprise & Service Fees Higher Ed.         435,805,302         492,801,356   | BUSINESS LICENSES AND FEES            | 419,047,961                         | 301,830,787                         | 318,337,041   | 318,814,150                                       |
| Vehicle Licenses         385,422,899         517,673,388         604,702,401         577,929,662           Drivers Licenses         68,177,426         63,913,322         71,882,076         77,763,237           Transportation Licenses and Fees         46,388,291         79,609,243         96,613,799         121,129,257           Hunter and Angler Licenses         81,929,342         96,012,437         110,237,475         106,950,649           Other Non-business Licenses and Fees         129,957,483         141,290,678         94,499,358         90,542,341           State Court Fees         6,632,031         44,748,062         16,323,143         5,567,072           FEDERAL FUNDS AS OTHER FUNDS         1,830,050,839         2,206,034,172         1,858,582,015         754,039,610           OTHER REVENUES           CHARGES FOR SERVICES           Tuition and Fees Higher Education         1,305,881,105         1,741,080,821         2,135,524,731         0           Fee Remissions - Higher Education         -85,813,819         -123,013,899         -168,547,863         0           Aux. Enterprise & Service Fees Higher Ed.         435,805,302         492,801,356         547,065,787         0           Sales and Service Fees Higher Education         278,118,134  | NONBUSINESS LICENSES AND FEES         |                                     |                                     |   |   |
| Drivers Licenses         68,177,426         63,913,322         71,882,076         77,763,237           Transportation Licenses and Fees         46,388,291         79,609,243         96,613,799         121,129,257           Hunter and Angler Licenses         81,929,342         96,012,437         110,237,475         106,950,649           Other Non-business Licenses and Fees         129,957,483         141,290,678         94,499,358         90,542,341           State Court Fees         6,632,031         44,748,062         16,323,143         5,567,072           FEDERAL FUNDS AS OTHER FUNDS         1,830,050,839         2,206,034,172         1,858,582,015         754,039,610           OTHER REVENUES           CHARGES FOR SERVICES           Tuition and Fees Higher Education         1,305,881,105         1,741,080,821         2,135,524,731         0           Fee Remissions - Higher Education         -85,813,819         -123,013,899         -168,547,863         0           Aux. Enterprise & Service Fees Higher Ed.         435,805,302         492,801,356         547,065,787         0           Sales and Service Fees Higher Education         278,118,134         319,915,434         328,699,340         0           Other Charges for Services         882,935,425         2,699,767,414  | Park User Fees                        | 34,123,590                          | 38,210,970                          | 42,810,388  | 42,026,683  |
| Transportation Licenses and Fees         46,388,291         79,609,243         96,613,799         121,129,257           Hunter and Angler Licenses         81,929,342         96,012,437         110,237,475         106,950,649           Other Non-business Licenses and Fees         129,957,483         141,290,678         94,499,358         90,542,341           State Court Fees         6,632,031         44,748,062         16,323,143         5,567,072           FEDERAL FUNDS AS OTHER FUNDS         1,830,050,839         2,206,034,172         1,858,582,015         754,039,610           OTHER REVENUES           CHARGES FOR SERVICES           Tuition and Fees Higher Education         1,305,881,105         1,741,080,821         2,135,524,731         0           Fee Remissions - Higher Education         -85,813,819         -123,013,899         -168,547,863         0           Aux. Enterprise & Service Fees Higher Ed.         435,805,302         492,801,356         547,065,787         0           Sales and Service Fees Higher Education         278,118,134         319,915,434         328,699,340         0           Other Charges for Services         882,935,425         2,699,767,414         2,825,696,066         3,805,074,868           FINES, RENTS, AND ROYALTIES         Fines and Forfeitures   |                                       |                                     |                                     |   |   |
| Hunter and Angler Licenses 81,929,342 96,012,437 110,237,475 106,950,649 Other Non-business Licenses and Fees 129,957,483 141,290,678 94,499,358 90,542,341 State Court Fees 6,632,031 44,748,062 16,323,143 5,567,072 FEDERAL FUNDS AS OTHER FUNDS 1,830,050,839 2,206,034,172 1,858,582,015 754,039,610 OTHER REVENUES  CHARGES FOR SERVICES Tuition and Fees Higher Education 1,305,881,105 1,741,080,821 2,135,524,731 0 Fee Remissions - Higher Education -85,813,819 -123,013,899 -168,547,863 0 Aux. Enterprise & Service Fees Higher Ed. 435,805,302 492,801,356 547,065,787 0 Sales and Service Fees Higher Education 278,118,134 319,915,434 328,699,340 0 Other Charges for Services 882,935,425 2,699,767,414 2,825,696,066 3,805,074,868 FINES, RENTS, AND ROYALTIES Fines and Forfeitures 172,125,662 163,360,361 174,557,718 158,557,598  |                                       |                                     |                                     |   |   |
| Other Non-business Licenses and Fees         129,957,483         141,290,678         94,499,358         90,542,341           State Court Fees         6,632,031         44,748,062         16,323,143         5,567,072           FEDERAL FUNDS AS OTHER FUNDS         1,830,050,839         2,206,034,172         1,858,582,015         754,039,610           OTHER REVENUES           CHARGES FOR SERVICES           Tuition and Fees Higher Education         1,305,881,105         1,741,080,821         2,135,524,731         0           Fee Remissions - Higher Education         -85,813,819         -123,013,899         -168,547,863         0           Aux. Enterprise & Service Fees Higher Ed.         435,805,302         492,801,356         547,065,787         0           Sales and Service Fees Higher Education         278,118,134         319,915,434         328,699,340         0           Other Charges for Services         882,935,425         2,699,767,414         2,825,696,066         3,805,074,868           FINES, RENTS, AND ROYALTIES         Fines and Forfeitures         172,125,662         163,360,361         174,557,718         158,557,598  |                                       |                                     |                                     |   |   |
| State Court Fees         6,632,031         44,748,062         16,323,143         5,567,072           FEDERAL FUNDS AS OTHER FUNDS         1,830,050,839         2,206,034,172         1,858,582,015         754,039,610           OTHER REVENUES           CHARGES FOR SERVICES           Tuition and Fees Higher Education         1,305,881,105         1,741,080,821         2,135,524,731         0           Fee Remissions - Higher Education         -85,813,819         -123,013,899         -168,547,863         0           Aux. Enterprise & Service Fees Higher Ed.         435,805,302         492,801,356         547,065,787         0           Sales and Service Fees Higher Education         278,118,134         319,915,434         328,699,340         0           Other Charges for Services         882,935,425         2,699,767,414         2,825,696,066         3,805,074,868           FINES, RENTS, AND ROYALTIES         Fines and Forfeitures         172,125,662         163,360,361         174,557,718         158,557,598   |                                       |                                     |                                     |   |   |
| FEDERAL FUNDS AS OTHER FUNDS         1,830,050,839         2,206,034,172         1,858,582,015         754,039,610           OTHER REVENUES           CHARGES FOR SERVICES           Tuition and Fees Higher Education         1,305,881,105         1,741,080,821         2,135,524,731         0           Fee Remissions - Higher Education         -85,813,819         -123,013,899         -168,547,863         0           Aux. Enterprise & Service Fees Higher Ed.         435,805,302         492,801,356         547,065,787         0           Sales and Service Fees Higher Education         278,118,134         319,915,434         328,699,340         0           Other Charges for Services         882,935,425         2,699,767,414         2,825,696,066         3,805,074,868           FINES, RENTS, AND ROYALTIES         Fines and Forfeitures         172,125,662         163,360,361         174,557,718         158,557,598  |                                       |                                     |                                     |   |   |
| OTHER REVENUES         CHARGES FOR SERVICES         Tuition and Fees Higher Education       1,305,881,105       1,741,080,821       2,135,524,731       0         Fee Remissions - Higher Education       -85,813,819       -123,013,899       -168,547,863       0         Aux. Enterprise & Service Fees Higher Ed.       435,805,302       492,801,356       547,065,787       0         Sales and Service Fees Higher Education       278,118,134       319,915,434       328,699,340       0         Other Charges for Services       882,935,425       2,699,767,414       2,825,696,066       3,805,074,868         FINES, RENTS, AND ROYALTIES       Fines and Forfeitures       172,125,662       163,360,361       174,557,718       158,557,598   | State Court Fees                      | 6,632,031                           | 44,748,062                          | 16,323,143  | 5,567,072   |
| CHARGES FOR SERVICES  Tuition and Fees Higher Education 1,305,881,105 1,741,080,821 2,135,524,731 0  Fee Remissions - Higher Education -85,813,819 -123,013,899 -168,547,863 0  Aux. Enterprise & Service Fees Higher Ed. 435,805,302 492,801,356 547,065,787 0  Sales and Service Fees Higher Education 278,118,134 319,915,434 328,699,340 0  Other Charges for Services 882,935,425 2,699,767,414 2,825,696,066 3,805,074,868  FINES, RENTS, AND ROYALTIES  Fines and Forfeitures 172,125,662 163,360,361 174,557,718 158,557,598   | FEDERAL FUNDS AS OTHER FUNDS          | 1,830,050,839                       | 2,206,034,172                       | 1,858,582,015   | 754,039,610                                       |
| Tuition and Fees Higher Education       1,305,881,105       1,741,080,821       2,135,524,731       0         Fee Remissions - Higher Education       -85,813,819       -123,013,899       -168,547,863       0         Aux. Enterprise & Service Fees Higher Ed.       435,805,302       492,801,356       547,065,787       0         Sales and Service Fees Higher Education       278,118,134       319,915,434       328,699,340       0         Other Charges for Services       882,935,425       2,699,767,414       2,825,696,066       3,805,074,868         FINES, RENTS, AND ROYALTIES       Fines and Forfeitures       172,125,662       163,360,361       174,557,718       158,557,598   | OTHER REVENUES                        |                                     |                                     |   |   |
| Fee Remissions – Higher Education       -85,813,819       -123,013,899       -168,547,863       0         Aux. Enterprise & Service Fees Higher Ed.       435,805,302       492,801,356       547,065,787       0         Sales and Service Fees Higher Education       278,118,134       319,915,434       328,699,340       0         Other Charges for Services       882,935,425       2,699,767,414       2,825,696,066       3,805,074,868         FINES, RENTS, AND ROYALTIES       172,125,662       163,360,361       174,557,718       158,557,598   | CHARGES FOR SERVICES                  |                                     |                                     |   |   |
| Fee Remissions – Higher Education       -85,813,819       -123,013,899       -168,547,863       0         Aux. Enterprise & Service Fees Higher Ed.       435,805,302       492,801,356       547,065,787       0         Sales and Service Fees Higher Education       278,118,134       319,915,434       328,699,340       0         Other Charges for Services       882,935,425       2,699,767,414       2,825,696,066       3,805,074,868         FINES, RENTS, AND ROYALTIES       Fines and Forfeitures       172,125,662       163,360,361       174,557,718       158,557,598   |                                       | 1,305,881,105                       | 1,741,080,821                       |   | 0   |
| Sales and Service Fees Higher Education       278,118,134       319,915,434       328,699,340       0         Other Charges for Services       882,935,425       2,699,767,414       2,825,696,066       3,805,074,868         FINES, RENTS, AND ROYALTIES       57,000       163,360,361       174,557,718       158,557,598  | Fee Remissions – Higher Education     |                                     |                                     | -168,547,863  | 0   |
| Other Charges for Services       882,935,425       2,699,767,414       2,825,696,066       3,805,074,868         FINES, RENTS, AND ROYALTIES       Fines and Forfeitures       172,125,662       163,360,361       174,557,718       158,557,598   |                                       |                                     |                                     |   |   |
| FINES, RENTS, AND ROYALTIES Fines and Forfeitures 172,125,662 163,360,361 174,557,718 158,557,598  |                                       | 278,118,134                         | 319,915,434                         | 328,699,340   |   |
| Fines and Forfeitures 172,125,662 163,360,361 174,557,718 158,557,598  | Other Charges for Services            | 882,935,425                         | 2,699,767,414                       | 2,825,696,066   | 3,805,074,868                                     |
|  | FINES, RENTS, AND ROYALTIES           |                                     |                                     |   |   |
| Rents and Royalties 126,585,545 136,805,044 98,572,546 115,837,844   |                                       |                                     |                                     |   |   |
|  | Rents and Royalties                   | 126,585,545                         | 136,805,044                         | 98,572,546  | 115,837,844                                       |

TABLE 14 (Continued)

| OTHER REVENUES (continued)                | 2007-09 <sup>1</sup><br><u>Actual (\$)</u> | 2009-11 <sup>2</sup> Actual (\$) | 2011-13 <sup>2</sup> Legislatively Approved Budget (\$) | 2011-13 <sup>2</sup><br>Governor's<br><u>Budget (\$)</u> |
|---|--|----------------------------------|---|--|
| BOND SALES                                |  |                                  |   |  |
| General Fund Obligation Bonds             | 216,904,596                                | 382,255,806                      | 38,766,592  | 225,708,294  |
| Dedicated Fund Obligation Bonds           | 549,707,401                                | 364.967.470                      | 372,846,501   | 237,557,513  |
| Lottery Bonds                             | 492,062,892                                | 186,899,106                      | 183,614,369   | 140,533,450  |
| Certificates of Participation             | 411,770,845                                | 278,331,939                      | 116,669,811   | 132,002,901  |
| Revenue Bonds                             | 978,159,419                                | 1,022,270,645                    | 908,031,774   | 1,559,721,774  |
| Refunding Bonds                           | 51,942,970                                 | 241,544,319                      | 69,307,022  | 0  |
| INTEREST EARNINGS                         |  |                                  |   |  |
| Interest Income                           | 253,959,538                                | 8,322,611,079                    | 7,733,653,929   | 13,739,809,116   |
| SALES INCOME                              |  |                                  |   |  |
| Liquor Sales                              | 248,207,505                                | 247,643,460                      | 282,380,931   | 325,973,813  |
| Pari-mutuel Receipts                      | 3,207,081                                  | 3,258,980                        | 3,009,800   | 3,347,965  |
| State Forest Lands                        | 141,604,849                                | 135,334,092                      | 121,258,234   | 137,278,242  |
| Common School Land                        | 23,134,842                                 | 18,950,331                       | 38,494,000  | 38,582,000   |
| Other Sales Income                        | 66,738,164                                 | 49,681,395                       | 54,337,457  | 27,552,704   |
| DONATIONS AND CONTRIBUTIONS               |  |                                  |   |  |
| Donations and Grants (Non-Fed)            | 511,538,091                                | 530,608,055                      | 505,213,949   | 35,214,798   |
| Retirement System Contribution            | 2,718,796,511                              | 2,257,180,716                    | 3,074,179,800   | 2,410,280,000  |
| LOAN REPAYMENTS                           |  |                                  |   |  |
| Housing Division Loan Repayment           | 201,457,724                                | 225,747,024                      | 213,664,618   | 222,176,258  |
| Senior Citizen Property Tax Repayments    | 32,559,971                                 | 31,574,599                       | 38,497,653  | 38,497,653   |
| Veterans' Loan Repayments                 | 88,706,787                                 | 78,377,015                       | 75,000,000  | 75,000,000   |
| Other Loan Repayments                     | 178,522,161                                | 259,695,209                      | 151,396,684   | 158,764,329  |
| Loan Proceeds                             | 67,425,000                                 | 46,063,198                       | 6,434,609   | 0  |
| LOTTERY DISTRIBUTIONS                     | 1,326,917,350                              | 1,085,274,805                    | 1,128,295,553   | 1,048,795,584  |
| OTHER REVENUES                            | 2,113,921,564                              | 2,009,443,456                    | 1,882,191,505   | 1,775,530,470  |
| TOTAL OTHER FUNDS & LOTTERY DISTRIBUTIONS | 21,320,112,880                             | <u>31,846,218,338</u>            | 32,427,989,218  | 34,749,410,379   |

Source: State of Oregon, Department of Administrative Services, Budget and Management Division.

Reported in 2011-13 Governor's Budget, Schedule II.
 Reported in 2013-15 Governor's Budget, Schedule II.

Table 15 summarizes expenditures by statewide program area for all fund types for the 2007-09 through the 2013-15 biennia.

TABLE 15 SUMMARY OF EXPENDITURES BY PROGRAM AREA BY FUND (DOLLARS IN MILLIONS)

|   | 2007-09 Actual Expenditures <sup>1</sup> |              |              | 2009-11 Actual Expenditures <sup>2</sup> |          |          | 2011-13 Legislatively Adopted Budget <sup>2</sup> |             |              |          | 2013-15 Governor's Budget <sup>2</sup> |         |              |          |          |              |              |              |              |              |
|---|--|--------------|--------------|--|----------|----------|---|-------------|--------------|----------|--|---------|--------------|----------|----------|--------------|--------------|--------------|--------------|--------------|
|   | General                                  | Lottery      | Other        | Federal                                  | Total    | General  | Lottery   | Other       | Federal      | Total    | General                                | Lottery | Other        | Federal  | Total    | General      | Lottery      | Other        | Federal      | Total        |
| Program Area                              | <u>Fund</u>                              | <u>Funds</u> | <u>Funds</u> | <u>Funds</u>                             | Funds    | Fund     | Funds   | <u>Fund</u> | <u>Funds</u> | Funds    | <u>Funds</u>                           | Funds   | <b>Funds</b> | Funds    | Funds    | <u>Funds</u> | <u>Funds</u> | <u>Funds</u> | <b>Funds</b> | <b>Funds</b> |
| Education                                 | \$ 6,752                                 | \$1,145      | \$ 4,714     | \$ 1,342                                 | \$13,953 | \$ 6,433 | \$ 702  | \$ 1,801    | \$ 1,857     | \$13,794 | \$ 6,754                               | \$ 641  | \$ 4,877     | \$ 1,319 | \$13,590 | \$ 7,642     | \$395        | \$ 271       | \$ 1,465     | \$ 9,772     |
| Human Services                            | 3,196                                    | 12           | 1,364        | 7,334                                    | 11,907   | 3,285    | 10  | 4,245       | 10,186       | 17,725   | 3,864                                  | 10      | 5,767        | 10,956   | 20,598   | 4,386        | 11           | 6,428        | 14,433       | 25,258       |
| Public Safety                             | 1,828                                    | 7            | 647          | 449                                      | 2,931    | 1,779    | 7   | 721         | 485          | 2,992    | 1,953                                  | 7       | 537          | 480      | 2,977    | 2,120        | 5            | 559          | 497          | 3,181        |
| Judicial Branch                           | 522                                      |              | 55           | 1  | 578      | 496      |   | 93          | 1            | 590      | 590                                    |         | 60           | 1        | 650      | 633          |              | 82           | 1            | 716          |
| Economic & Community Development          | 34                                       | 128          | 4,355        | 679                                      | 5,196    | 27       | 115   | 4,134       | 3,740        | 8,015    | 25                                     | 149     | 3,719        | 1,678    | 5,572    | 25           | 145          | 3,045        | 436          | 3,651        |
| Natural Resources                         | 165                                      | 198          | 958          | 176                                      | 1,497    | 141      | 169   | 964         | 244          | 1,518    | 131                                    | 169     | 1,142        | 320      | 1,762    | 167          | 169          | 1,156        | 267          | 1,760        |
| Transportation                            | 5  | 47           | 3,009        | 72                                       | 3,132    | 17       | 80  | 3,645       | 119          | 3,862    | 2                                      | 73      | 3,618        | 142      | 3,835    | 3            | 95           | 3,862        | 128          | 4,088        |
| Consumer and Business Services            | 13                                       |              | 908          | 2  | 922      | 12       |   | 577         | 4            | 593      | 11                                     |         | 596          | 9        | 617      | 12           |              | 618          | 5            | 635          |
| Administration                            | 188                                      | 7            | 8,009        | 11                                       | 8,215    | 182      | 10  | 8,080       | 10           | 8,283    | 202                                    | 14      | 8,810        | 16       | 9,042    | 194          | 15           | 10,674       | 10           | 10,894       |
| Legislative Branch                        | 78                                       |              | 39           |  | 116      | 71       |   | 8           |              | 79       | 83                                     |         | 7            |          | 90       | 88           |              | 6            |              | 94           |
| Miscellaneous-(Incl. E-Board)             |  |              |              |  |          |          |   |             |              |          | 109                                    |         |              |          | 109      | 131          |              |              |              | 131          |
| Statewide Total Expenditures <sup>3</sup> | \$12,781                                 | \$1,544      | \$24,058     | \$10,066                                 | \$48,447 | \$12,442 | \$1,092   | \$27,270    | \$16,647     | \$57,451 | \$13,724                               | \$1,063 | \$29,134     | \$14,923 | \$58,843 | \$15,401     | \$835        | \$26,701     | \$17,242     | \$60,180     |

Source: State of Oregon, Department of Administrative Services, Budget and Management Division.

- (1) Reported in Governor's Balanced Budget, 2011-13.
- (2) Reported in Governor's Balance Budget, 2013-15.
- (3) Totals may not agree with sum of components due to rounding.

#### STATE OF OREGON INVESTMENT POLICIES

The Office of the State Treasurer (the "OST") invests moneys held on behalf of state agencies and participating local governments through two pooled investment vehicles or through separate accounts with guidelines specific to the agency's investment needs. Some of the agency moneys invested by the OST are bond proceeds or moneys used to pay bond debt service. The State's investment policies are governed by Oregon Revised Statutes and the Oregon Investment Council (the "OIC"). The OIC, created by a 1965 legislative act, establishes investment policies for all State funds. The OST is responsible for implementing those policies. The Governor appoints four of the OIC's five voting members, who are subject to confirmation by the Oregon Senate. The State Treasurer serves by statute. OST pooled investment vehicles are the statutory Oregon Short-Term Fund (the "OSTF") and the internally established Oregon Intermediate-Term Pool (the "OITP").

The OSTF is a short-term cash investment vehicle created by statute to invest State agency and Oregon local government moneys. The OSTF is not registered with the U.S. Securities and Exchange Commission as an investment company. The OST manages the OSTF within guidelines established by the OIC, with advice from and in consultation with, the OSTF Board. Primary investment objectives established for the fund are, in order of priority: preservation of principal, liquidity and yield. As of August 31, 2012, the OSTF totaled approximately \$10.2 billion.

The guidelines currently in place for the OSTF require at least 50 percent of the portfolio to mature or re-price within 93 days; no more than 25 percent of the portfolio may have a maturity longer than one year; and no investments may have a final maturity longer than three years as measured from the settlement date of the initial transaction. Total weighted average credit quality of the portfolio must be a minimum of AA or Aa2 by Standard & Poor's, or Moody's Investors Services, respectively. The guidelines currently in use for the OSTF, allow the following:

- Investments with minimum long-term ratings of AA-, Aa3, or AA-, or better, by Standard & Poor's, Moody's Investors Services, or Fitch Ratings, respectively, consisting of:
  - ➤ U.S. Treasury Securities
  - > Senior Unsecured Debt Obligations guaranteed by the Federal Deposit Insurance Corporation ("FDIC") under the Temporary Liquidity Guarantee Program (TLGP)
  - > U.S. Government Agency Securities
  - > U.S. dollar-denominated Foreign Government Securities and their Instrumentalities
- Commercial Paper with at least two minimum short-term ratings of A-1, P-1 or F1 by Standard & Poor's, Moody's or Fitch Ratings, respectively.
- Corporate indebtedness with minimum long-term ratings of A-, A3 or A- by Standard & Poor's, Moody's or Fitch Ratings, respectively, at the time of purchase.
- Certificates of deposit issued by banks in Oregon and insured by the FDIC or collateralized according to ORS Chapter 295, and negotiable certificates of deposit and banker's acceptances from domestic commercial banks with minimum long-term ratings of AA-, Aa3 or AA- by Standard & Poor's, Moody's or Fitch Ratings, respectively.
- Municipal debt obligations (agencies, instrumentalities, and political subdivisions) that have long-term ratings of AA-, Aa3 or AA-, or better, or are rated in the highest category for short-term municipal debt by Standard & Poor's, Moody's Investors Services, or Fitch Ratings, respectively, at the time of purchase.
- Repurchase agreements and reverse repurchase agreements that mature in no more than 90 days are fully collateralized with cash, government obligations or obligations of agencies of the federal government and are entered into with primary dealers as recognized by the Federal Reserve Bank or the State's custodial bank and certain other types of debt or similar instruments.

The OITP is an alternative to the OSTF for State agencies. The moneys in the OITP are pooled and managed by OST to invest dollars not needed to cover short-term needs and able to withstand price volatility to achieve returns often associated with longer-term investments. The OITP is a voluntary investment vehicle for State agencies with funds that are allowed to be invested.

The OITP's management objective is to maximize total return, which includes investment value and coupon income within the desired risk parameters and fixed income investments prescribed in the portfolio guidelines. The OITP's benchmark index is the BofA Merrill Lynch 1-5 Year AAA-A U.S. Corporate & Government Index. The OITP is not structured to provide 100 percent net asset value on each participant's initial investment at all times. For consistency with the portfolio's total return objective, the value of each participant's investment is determined on a proportional basis to the net market value of the entire portfolio. The OITP is not registered with the U.S. Securities and Exchange Commission as an investment company.

Eligible investments are detailed in the OITP guidelines, but in general, the OITP may invest, subject to diversification requirements, in several types of investment grade rated debt market instruments denominated in U.S. dollars. These may include:

- Obligations of U.S. and non-U.S. private issuers;
- Obligations of the U.S. government and its agencies and instrumentalities;
- Obligations issued or guaranteed by non-U.S. governments and instrumentalities;
- Taxable debt securities issued by U.S. states or local governments and their agencies, authorities and other U.S. state government-sponsored enterprises;
- Repurchase agreements and Reverse repurchase agreements.

The OITP invests in securities that, at the time of purchase, are investment grade rated by nationally recognized rating agencies, such as Moody's or Standard & Poor's. The overall portfolio must maintain an average modified duration of 3.0 years or less. Limitations on individual investment terms to maturity vary by security type, but in general, securities have a maximum term of 10.25 years.

Except for U.S. Treasury and U.S. Agency securities, no more than 5 percent of the OITP may be invested in the securities of any one issuer and a maximum of 25 percent may be invested in any one of 10 broad sectors as defined by the Bloomberg Industry Classification System (BICS).

## INITIATIVE PETITIONS, LEGISLATIVE REFERRALS AND REFERENDUM PETITIONS

#### **Initiative Petitions**

General. The State Constitution, Article IV, Section 1, reserves to the people of the State (1) the initiative power to amend the State constitution or to enact State legislation by placing measures on the statewide general election ballot for consideration by the voters and (2) the referendum power to approve or reject at an election any act passed by the Legislative Assembly that does not become effective earlier than 90 days after the end of the legislative session. The Legislative Assembly may also refer an act to the voters for approval or rejection.

State law permits any person to file a proposed initiative with the Secretary of State's office without payment of fees or other burdensome requirements. Although a large number of initiative measures are submitted to the Secretary of State's office, a much smaller number of petitions contain sufficient signatures to be placed on the ballot. Because many proposed initiative measures are submitted that do not qualify for the ballot, the State does not formally or systematically monitor the impact of those

measures or estimate their financial effect prior to the time the measures qualify for the ballot. Consequently, the State does not ordinarily disclose information about proposed initiative measures that have not qualified for the ballot.

Requirements for Proposed Initiative Measures to Be Placed on the Ballot. To place a proposed initiative on a general election ballot, the proponents must submit to the Secretary of State initiative petitions signed by the number of qualified voters equal to a specified percentage of the total number of votes cast for all candidates for governor at the gubernatorial election at which a governor was elected for a term of four years next preceding the filing of the petition with the Secretary of State. Any elector may sign an initiative petition for any measure on which the elector is entitled to vote.

The initiative petition must be submitted to the Secretary of State not less than four months prior to the general election at which the proposed measure is to be voted upon. As a practical matter, proponents of an initiative have approximately two years in which to gather the necessary number of signatures. State law permits persons circulating initiative petitions to pay money to persons obtaining signatures for the petition.

Although a large number of initiative measures are submitted to the Secretary of State's office, a much smaller number of petitions contain sufficient signatures to be placed on the ballot. Once an initiative measure has gathered a sufficient number of signatures and qualified for placement on the ballot, the State is required to prepare a formal estimate of the measure's financial impact. Typically, this estimate is limited to an evaluation of the direct dollar impact. Historically, a larger number of initiative measures have qualified for the ballot than have been approved by the electors.

| Number of Initiatives | Number of Initiatives |
|-----------------------|-----------------------|
| that Qualified        | that Passed           |
| 7                     | 3                     |
| 6                     | 2                     |
| 10                    | 3                     |
| 8                     | 0                     |
| 4                     | 2                     |
|                       | that Qualified 7 6 10 |

Source: Elections Division, Oregon Secretary of State.

## **Legislative Referrals and Referendum Petitions**

The Legislative Assembly may refer constitutional amendments or statutory changes to the Oregon voters for their approval. In addition, within 90 days after the end of a legislative session, any person may file a petition seeking to have any act passed by the Legislative Assembly that does not become effective earlier than 90 days after the end of the legislative session referred to the voters for their approval or rejection at the next general election, or at a special election provided for by the Legislative Assembly. To place a proposed referendum on the ballot, the proponents must submit to the Secretary of State within 90 days after the end of the legislative session referendum petitions signed by the number of qualified voters equal to four percent of the total number of votes cast for all candidates for governor at the gubernatorial election at which a governor was elected for a term of four years next preceding the filing of the petition with the Secretary of State. Any elector may sign a referendum petition for any measure on which the elector is entitled to vote. An act approved by the voters through the referendum process becomes effective 30 days after the date of the election at which it was approved. A referendum on part of an act does not prevent the remainder of the act from becoming effective as provided in the act.

#### PENSION AND POST EMPLOYMENT BENEFITS

The State is one of many participants in the statewide Oregon Public Employees' Retirement System ("PERS" or "System"). The State participates in three retirement pension benefit programs provided through PERS and three retirement healthcare benefit programs (two provided through PERS and one provided by the State's Public Employees' Benefit Board ("PEBB")). Most public employers in Oregon, including State government employers, participate in PERS. Benefits provided through PERS are paid from the Oregon Public Employees' Retirement Fund ("OPERF"). The Public Employees' Retirement Board (the "PERS Board") administers PERS and is responsible for setting policies and for providing administrative direction to PERS.

#### **System Pension Programs**

The three PERS pension programs are composed of two defined benefit programs and one program that has features similar to a defined contribution plan. In a defined benefit plan, the investment risk for the plan assets is borne by the employer. In a defined contribution plan, the investment risk for the plan assets is borne by the employee. A combination of participating employer contributions (determined by the PERS Board based upon the results of actuarial valuations), investment earnings and employee contributions (determined by statute, currently 6 percent of salaries and 7 percent for judges) fund these pension programs.

Employees hired before January 1, 1996 are known as "Tier 1" participants. The retirement benefits applicable to Tier 1 participants are based primarily on a defined benefit model. Employees hired on or after January 1, 1996 and before August 29, 2003 are known as "Tier 2" participants. The Tier 2 program also provides a defined benefit but with lower expected costs to employers than under the Tier 1 benefit. Employees hired on or after August 29, 2003 are participants in a successor retirement program to the Tier 1 and Tier 2 retirement programs (the "T1/T2 Pension Programs") known as the Oregon Public Service Retirement Plan ("OPSRP").

PERS also offers a program that has features similar to a defined contribution benefit known as the Individual Account Program ("IAP"). Effective January 1, 2004, active Tier 1, Tier 2 (T1/T2) and OPSRP employees became members of the IAP. Tier 1 and Tier 2 employees retain their existing T1/T2 Pension Program account, but the IAP account receives any future member contributions.

The current pensions programs are the result of legislation enacted in 2003 that made significant changes to PERS. Several Oregon employees filed lawsuits challenging various aspects of the 2003 legislation. All of the significant challenges to the PERS legislation and resulting actions by the PERS board have been resolved except a question involving the transfer of \$61 million to a contingency reserve account. In that case, the Oregon Supreme Court held that it did not have enough information to determine whether the transfer was reasonable and remanded that issue back to the trial court. The most recent actuarial valuations of the PERS system take into account the court decisions in existence when the valuations were completed.

<sup>&</sup>lt;sup>1</sup> In addition, the Oregon Health and Science University and the Oregon University System have each established alternatives to the participation in PERS. See footnote 12 in the State's Basic Financial Statements in Appendix B.

#### System Pension Plan Asset and Liabilities Valuations

Oregon statutes require an actuarial valuation of the System by a competent actuary at least once every two years. Under current practice, actuarial valuations are performed annually, but only valuations as of the end of each odd-numbered year are used to determine annual required employer contribution rates. Valuations are released approximately one year after the valuation date. The PERS current actuary, Milliman, Inc. replaced the prior actuary, Mercer (US), Inc. ("Mercer") in January 2012.

The PERS actuary released its December 31, 2009 valuation for the System (the "2009 System Valuation") on October 27, 2010 and its December 31, 2010 valuation for the System (the "2010 System Valuation") on November 10, 2011. The 2009 System Valuation and the 2010 System Valuation include actuarial valuations for the T1/T2 Pension Programs and OPSRP. The actuarial valuation report for the System as of December 31, 2011 was released on October 26, 2012. In connection with the T1/T2 Pension Programs, the State is pooled with certain local governments and community college districts (the "State and Local Government Rate Pool" or "SLGRP"). Because OPSRP's assets and liabilities are pooled on a program-wide basis, the State is pooled with all Oregon local governments in connection with OPSRP. The PERS actuary released the State's individual 2009 valuation report as of December 31, 2009 (the "2009 State Valuation") on September 27, 2010, the State's individual 2010 valuation report as of December 31, 2011 (the "2011 State Valuation") on September 28, 2012, which provides the State's portion of the unfunded actuarial liabilities of the SLGRP and OPSRP based on the State's proportionate share of total System covered payroll.

An employer's unfunded actuarial liability ("UAL") is the excess of the actuarially determined present value of the employer's benefit obligations to employees over the existing actuarially determined assets available to pay those benefits. The following methods and assumptions adopted by the PERS Board are the basis for the actuarial valuations:

#### Assumption/Method

| Actuarial Cost Method:                  | Projected Unit Credit  |
|---|--|
| UAL Amortization Method:                |  |
| T1/T2 Programs                          | Level Percentage of Payroll over 20 years (fixed)            |
| OPSRP                                   | Level Percentage of Payroll over 16 years (fixed)            |
| Asset Valuation Method:                 | Market Value <sup>1</sup>                                    |
| Investment Rate of Return:              | 8.00%  |
| Payroll Growth Rate:                    |  |
| Inflation Level:                        | 2.75%  |
| Contribution Rate Stabilization Method: | Contribution rate may increase or decrease by 3% to 6% of pa |

Contribution rate may increase or decrease by 3% to 6% of payroll or by 20% of the previous rate; whichever is greater, when an employer's funded status is between 80% and 120%. At a funded status of 70% or less, or 130% or more, the limitation doubles to 6% of payroll or 40% of the previous rate, whichever is greater. At a funded status between 70% and 80% or 120% and 130%, the limitation increases in increments between 3%-6% of payroll or 20%-40% of the previous rate, whichever is greater.

 Market value of assets reduced by value of assets in statutory reserves (contingency, capital preservation and rate guarantee reserves).

In addition to the actuarial methods and assumptions listed above, the actuary uses other methods, procedures and economic and demographic assumptions when performing its actuarial valuations.

The table below shows the actuarial value of assets and liabilities, the UALs and surpluses and funded ratios for PERS pension plans for the past ten years. For similar information regarding the PERS-sponsored retirement healthcare benefit programs see Tables 22 and 23.

# TABLE 16 PUBLIC EMPLOYEES' RETIREMENT SYSTEM – SYSTEMWIDE PENSION HISTORICAL ACTUARIAL FUNDED RATIOS (DOLLARS IN MILLIONS)<sup>1</sup>

| Calendar<br>Year<br><u>Ending</u> | Actuarial<br>Value<br>of Assets <sup>2</sup> (\$) | Actuarial<br><u>Liability (\$)</u> | Unfunded<br>Actuarial<br><u>Liability (\$)</u> | Funded<br>Ratio (%) |
|-----------------------------------|---|------------------------------------|--|---------------------|
| 2002                              | 35,446.9  | 38,947.0                           | 3,500.1  | 91.0                |
| 2003                              | 42,753.3  | 44,078.1                           | 1,324.8  | 97.0                |
| $2004^{3}$                        | 45,708.3  | 47,398.6                           | 1,690.3  | 96.4                |
| $2005^{4,5}$                      | 51,403.9  | 49,294.0                           | -2,109.9                                       | 104.3               |
| 2006                              | 56,616.5  | 51,252.9                           | -5,363.6                                       | 110.5               |
| 2007                              | 59,327.8  | 52,871.2                           | -6,456.6                                       | 112.2               |
| 2008                              | 43,520.6  | 54,259.5                           | 10,738.9                                       | 80.2                |
| 2009                              | 48,729.2  | 56,810.6                           | 8,081.4  | 85.8                |
| 2010                              | 51,583.6  | 59,329.5                           | 7,745.9  | 86.9                |
| 20116                             | 50,168  | 61,198                             | 11,030   | 82.0                |

Sources: Actuarial valuations of System for years 2002-2010; 2011 State Valuation for year 2011.

- (1) Composed of Tier 1/Tier 2 and OPSRP pensions but excluding retiree healthcare subsidies of RHIP and RHIPA.
- (2) Includes proceeds of pension bonds issued by Oregon local governments and the State.
- (3) In 2003, the Oregon Legislative Assembly enacted significant changes to the System and created OPSRP. The 2003 legislative reforms were enacted in response to a growing UAL of the System and to increasing charges to public employers to fund the System. Two actuarial valuations of the System were performed as of December 31, 2001, one prior to and one after the enactment of the 2003 reform legislation. The 2001 numbers reported in this table reflect the impact from the 2003 reform legislation. See "Litigation Challenges Related to PERS" for discussion on litigation regarding the 2003 reform legislation.
- (4) Effective with the 2004 valuation, the cost method changed from Entry Age Normal to Projected Unit Credit, and the actuarial value of assets was changed from a four-year smoothed value to market value among other changes.
- (5) Assets and liabilities for OPSRP are first valued in the 2005 OPSRP Valuation.
- (6) Only rounded numbers currently available for 2011.

The following table shows the investment returns for the OPERF for the last ten calendar years.

#### TABLE 17 OREGON PUBLIC EMPLOYEES RETIREMENT FUND INVESTMENT RETURNS<sup>1</sup>

| Year   | Net         |
|--------|-------------|
| Ending | Returns (%) |
| 2002   | -7.9        |
| 2003   | 22.7        |
| 2004   | 14.5        |
| 2005   | 13.5        |
| 2006   | 15.3        |
| 2007   | 9.7         |
| 2008   | -27.0       |
| 2009   | 19.4        |
| 2009   | 12.6        |
| 2011   | 2.2         |

Source: Office of the State Treasurer.

The funded status of the pension programs may change depending on the market performance of the securities that OPERF is invested in, future changes in compensation and benefits of covered employees, demographic characteristics of members and methodologies and assumptions used by the actuary in estimating the assets and liabilities of PERS. Additionally, the market value of the investments held in OPERF is determined using various sources. For descriptions of the methodologies applied by the Office of the Oregon State Treasurer to determine the market value of OPERF investments see the *State of Oregon Comprehensive Financial Report for the Fiscal Year ended June 30, 2011* Note 1.D., captioned "Deposits and Investments" and the *Oregon Public Employees' Retirement System Comprehensive Financial Report for the Fiscal Year Ended June 30, 2011*, Note 15.B. captioned "Summary of Significant Accounting Policies".

<sup>(1)</sup> Regular account, before administrative expenses.

#### **State of Oregon Experience**

The following table shows the number of active State members in the T1/T2 Pension Programs and OPSRP.

TABLE 18 ACTIVE STATE PERS MEMBERS

|                    | Active T1/T2   | Active OPSRP         | <b></b>      | Percent    |
|--------------------|----------------|----------------------|--------------|------------|
| <u>Year Ending</u> | <u>Members</u> | Members <sup>1</sup> | <u>Total</u> | Change (%) |
| 2002               | 41,389         |                      | 41,389       |            |
| 2003               | 40,010         |                      | 40,010       | -3.3       |
| 2004               | 37,419         |                      | 37,419       | $-6.5^{2}$ |
| 2005               | 34,588         | 6,583                | 41,171       | 10.0       |
| 2006               | 34,151         | 8,411                | 42,562       | 3.4        |
| 2007               | 32,140         | 10,684               | 42,824       | 0.6        |
| 2008               | 30,615         | 13,643               | 44,258       | 3.3        |
| 2009               | 29,154         | 16,689               | 45,843       | 3.6        |
| 2010               | 27,569         | 20,288               | 47,857       | 4.2        |
| 2011               | 25,623         | 19,751               | 45,374       | -5.2       |

Source: Oregon PERS.

#### State Pension Plan Asset and Liabilities

The following table shows the State's portion of the actuarial value of assets and liabilities, UALs and surpluses and funded ratios for PERS pension programs for the past ten years for which actuarial valuations were performed. For the T1/T2 Pension Programs, the State's portion of PERS' assets and liabilities is based upon the State's proportionate share of SLGRP's pooled covered payroll (as of December 31, 2011, approximately 47.82 percent) and reflects proceeds from the State pension bonds issued in October 2003 in the aggregate principal amount of \$2.1 billion (the "State Pension Bonds"). For OPSRP, the State's proportionate share is based upon the State's share of total System covered payroll (as of December 31, 2011, approximately 27.60 percent). The State's proportionate liability may increase if other participants fail to pay their full employer contributions.

Information regarding OPSRP membership not available prior to 2005 because first year actuarial valuation of OPSRP is as of December 31, 2005.

<sup>(2)</sup> Decrease in percentage of active State PERS members reflects lack of information regarding OPSRP membership prior to 2005. New employees hired after August 29, 2003 became members of OPSRP.

#### TABLE 19 STATE OF OREGON - PENSION HISTORICAL ACTUARIAL FUNDED RATIOS (DOLLARS IN MILLIONS)

| Year<br><u>Ending<sup>1</sup></u> | Actuarial<br>Value of<br><u>Assets<sup>2</sup> (\$)</u> | Actuarial<br><u>Liability (\$)</u> | Unfunded<br>Actuarial<br><u>Liability (\$)</u> | Funded<br><u>Ratio (%)</u> |
|-----------------------------------|---|------------------------------------|--|----------------------------|
| 2002                              | 11,421.3  | 10,724.3                           | (697.0)  | 106.5                      |
| 2003                              | 12,348.7  | 12,157.5                           | (191.1)  | 101.6                      |
| $2004^{3}$                        | 13,084.7  | 13,217.0                           | 132.3  | 99.0                       |
| $2005^{4}$                        | 14,155.8  | 13,339.1                           | (816.7)  | 106.1                      |
| 2006                              | 15,598.1  | 13,823.3                           | (1,774.8)                                      | 112.8                      |
| 2007                              | 15,769.3  | 13,611.1                           | (2,158.2)                                      | 115.9                      |
| 2008                              | 11,600.1  | 14,036.0                           | 2,435.9  | 82.6                       |
| 2009                              | 13,014.7  | 14,771.7                           | 1,757.0  | 88.1                       |
| 2010                              | 13,529.8  | 15,116.4                           | 1,586.5  | 89.5                       |
| 2011                              | 13,208.2  | 15,660.0                           | 2,451.8  | 84.3                       |

Source: State Actuarial Valuation Reports.

- (1) Information regarding the State's actuarial funded ratios separate from SLGRP is not available prior to 2002.
- (2) Includes State Pension Bonds proceeds beginning in 2002. Although the State Pension Bonds were issued in October 2003, the State's PERS actuary included the proceeds of the State Pension Bonds in the State's 2002 valuation by discounting the proceeds on a present value basis to December 31, 2002.
- (3) Effective with the 2004 valuation, the cost method was changed from Entry Age Normal to Projected Unit Credit, and the actuarial value of assets was changed from a four-year smoothed value to market value.
- (4) Assets and liabilities for OPSRP are first valued in the 2005 OPSRP Valuation.

#### State Employer Contribution Rates

At the end of each odd-numbered year, actuarial valuations determine the employer contribution rates that are officially set by the PERS Board. The 2009 State Valuation contains the current employer contribution rates. These rates are effective for the 2011-13 biennium. The 2011 State Valuation contains the State's employer contribution rates for the 2013-15 biennium. All employers participating in PERS are required to make their contribution to PERS based on the employer contribution rates set by the PERS Board.

The following table shows the State's employer contribution rates expressed as percentages of the actuarially determined covered payroll for PERS pension and PERS-sponsored healthcare costs for the 2011-13 biennium based on the 2009 State Valuation and the 2013-15 biennium based on the 2011 State Valuation.

TABLE 20 STATE CONTRIBUTION RATES

| Payrolls Paid          | 2011-13 (%) | 2013-15 (%) |
|------------------------|-------------|-------------|
| T1/T2                  | 10.73       | 15.36       |
| OPSRP General Services | 8.05        | 12.54       |
| OPSRP Police and Fire  | 10.76       | 15.27       |
| Judiciary <sup>1</sup> | 18.33       | 22.31       |
| Blended Rate           | 9.60        | $14.49^2$   |

Sources: 2009 State Valuation, State Judiciary Valuation as of December 31, 2009, 2011 State Valuation and PERS.

<sup>(1)</sup> Members of the Oregon state judiciary are participants of the Judge Retirement Program and the employee contribution rate for the Judge Retirement Program is calculated separately. According to the 2009 System Valuation and the State Judiciary Valuation as of December 31, 2009, the value of the covered payroll of the judiciary as of December 31, 2009 is approximately \$17.7 million, compared to the value of the covered payroll of all Pension Programs of approximately \$8,512.2 million as of December 31, 2009.

<sup>(2)</sup> This preliminary blended rate was calculated by the PERS Actuary before completion of the 2011 State Valuation and adoption of the 2013-15 contribution rates by the PERS Board. A final blended rate is not yet available.

#### **State Contributions**

The following table shows the amount of State contributions paid to PERS for the three pension programs and the PERS-sponsored health care programs for the past ten fiscal years and the amount paid for the debt service on the State Pension Bonds.

TABLE 21 STATE CONTRIBUTIONS TO PERS AND PERS-RELATED DEBT SERVICE (DOLLARS IN MILLIONS)

As of June 30, 2011

| Year<br>Ending<br>6/30 | State<br>Contribution<br>to PERS <sup>1</sup> (\$) | Percent<br>Change (%) | Employee<br>Contribution <sup>2</sup> (\$) | POB Debt<br>Service <sup>3</sup> (\$) | Total (\$) | Percent<br>Change_(%) |
|------------------------|--|-----------------------|--|---------------------------------------|------------|-----------------------|
| 2001                   | 193.4  | 5.5                   | 117.2                                      |                                       | 310.6      | 5.4                   |
| 2002                   | 189.4  | -2.1                  | 103.5                                      |                                       | 292.9      | -5.7                  |
| 2003                   | 195.1  | 3.0                   | 102.7                                      |                                       | 297.8      | 1.7                   |
| 2004                   | 132.0  | -32.3                 | 110.1                                      |                                       | 242.1      | -18.7                 |
| 2005                   | 107.6  | -18.5                 | 108.7                                      | 111.5                                 | 327.8      | 35.4                  |
| 2006                   | 176.2  | 63.8                  | 115.9                                      | 118.8                                 | 410.9      | 25.4                  |
| 2007                   | 179.2  | 1.7                   | 123.8                                      | 120.8                                 | 423.8      | 3.1                   |
| 2008                   | 160.8  | -10.3                 | 131.9                                      | 131.3                                 | 424.0      | 0.0                   |
| 2009                   | 170.8  | 6.2                   | 141.2                                      | 136.9                                 | 448.9      | 5.9                   |
| 2010 4                 | 87.9   | -48.5                 | 141.8                                      | 142.7                                 | 372.4      | -17.0                 |
| 2011                   | 100.5  | 14.3                  | 141.6                                      | 148.8                                 | 390.9      | 5.0                   |

sources.

Footnote 12, State of Oregon Basic Financial Statements for Fiscal Years (FYs) ended June 30, 2005 and 2004; Oregon State Controller's Division for FY ended June 30, 2006; Footnote 13, State of Oregon Basic Financial Statements for FYs ending June 30, 2007, 2008 and 2009; and Footnotes 15 and 16, State of Oregon Basic Financial Statements for FY ending June 30, 2010 and June 30, 2011; PERS and Office of the State Treasurer.

- (1) Amount does not include employer paid employee portion but does include amounts paid for RHIA and RHIPA and discretely presented component units (SAIF Corporation and Oregon Health and Science University) as well as primary government.
- (2) The State pays employee contributions. Years 2000, 2001 and 2007 through 2010 amounts are based on 6 percent contribution rate and actual annual covered payroll. Years 2003 through and including 2006 amounts based on 6 percent contribution rate and combined valuation-covered payroll from actuarial valuations of the System.
- (3) Fiscal Year State Pension Bonds debt service. Fiscal year 2004 and 2005 debt service is net of capitalized interest. The State issued Pension Bonds October 31, 2003. As of June 30, 2011, \$2.02 billion principal amount of State Pension Bonds remain outstanding.
- (4) The State's PERS contribution rate was 6.71 percent of payroll from January 1, 2009 through June 30, 2009. That rate dropped to 3.17 percent of payroll for the second half of 2009 and all of 2010, resulting in a substantial decrease in the State's contribution to PERS.

#### **Other Post-Employment Benefits**

In addition to pension benefits, the State provides healthcare benefits (medical, vision and dental) to approximately 55,922 retirees through PERS health insurance programs. At the time of retirement, State employees can choose whether to obtain post-employment benefits through PERS or through PEBB.

#### PERS-Sponsored Retirement Health Insurance Account Plan (RHIA)

Retirees who receive pension benefits through the T1/T2 Pension Programs and are enrolled in certain PERS-administered health insurance programs may receive a subsidy towards the payment of health insurance premiums. ORS 238.420 established the Retirement Health Insurance Account ("RHIA") program under which qualified retirees may receive a subsidy for Medicare supplemental health insurance of up to \$60 per month towards the cost of their health insurance premiums. The State's employer contribution rate for the RHIA program for the 2011-13 biennium is 0.59 percent of payroll and is a component of the State blended employer contribution rate of 9.6 percent for the 2011-13 biennium.

The State's employer contribution rate for the RHIA program for the 2013-15 biennium is 0.59 percent of payroll and is a component of the estimated State blended employer contribution rate of 14.49 percent for the 2013-15 biennium. The employer contribution rate for RHIA paid by the State is based on the annual required contribution (ARC) calculated for the biennium. As of December 31, 2011 the RHIA program has an unfunded actuarial liability of approximately \$221.5 million representing a funded ratio of approximately 52.0 percent, of which \$61.6 million is allocable to the State.

TABLE 22
RETIREMENT HEALTH INSURANCE ACCOUNT (RHIA)
HISTORICAL ACTUARIAL FUNDED RATIOS
(DOLLARS IN MILLIONS)<sup>1</sup>

| Year<br><u>Ending</u> | Program<br><u>UAL (\$)</u> | Program Funded Ratio (%) | State Share of <u>UAL(\$)</u> |
|-----------------------|----------------------------|--------------------------|-------------------------------|
| 2003                  | 405.4                      | 22.4                     | 111.1                         |
| 2004                  | 408.9                      | 26.6                     | 111.7                         |
| 2005                  | 314.9                      | 36.5                     | 84.7                          |
| 2006                  | 290.3                      | 43.3                     | 77.1                          |
| 2007                  | 248.8                      | 50.2                     | 66.5                          |
| 2008                  | 310.2                      | 37.2                     | 83.9                          |
| 2009                  | 296.9                      | 41.9                     | 82.7                          |
| 2010                  | 314.8                      | 42.5                     | 85.6                          |
| 2011                  | 221.5                      | 52.0                     | 61.6                          |

Source: Actuarial valuations of System; PERS.

#### PERS-Sponsored Retiree Health Insurance Premium Account Plan (RHIPA)

Another subsidy is available to pre-Medicare-age State retirees through the Retiree Health Insurance Premium Account (RHIPA) plan. On or before January 1 of each year, the PERS Board calculates the average difference between the health insurance premiums paid by retired State employees under contracts entered into by the PERS Board and health insurance premiums paid by State employees who are not retired. RHIPA authorizes payment of this average difference to qualified retired State employees. The State's employer contribution rate for the RHIPA plan for the 2011-13 biennium is 0.16 percent of payroll and is a component of the State blended employer contribution rate of 9.60 percent for the 2011-13 biennium. The State's employer contribution rate for the RHIPA program for the 2013-15 biennium is 0.27 percent of payroll and is a component of the estimated State blended employer contribution rate of 14.49 percent for the 2013-15 biennium. The employer contribution rate for RHIPA paid by the State is based on the ARC calculated for the biennium. As of December 31, 2011, the RHIPA program had an unfunded actuarial liability (the "RHIPA UAL") of approximately \$29.9 million, representing a funded ratio of approximately 13.1 percent, all of which is allocable to the State.

# TABLE 23 RETIREE HEALTH INSURANCE PREMIUM ACCOUNT (RHIPA) HISTORICAL ACTUARIAL FUNDED RATIOS (DOLLARS IN MILLIONS) 1

| <b>Year Ending</b> | Program UAL (\$) | Program Funded Ratio (%) |
|--------------------|------------------|--------------------------|
| 2002               | 28.4             | 9.0                      |
| 2003               | 21.0             | 16.0                     |
| 2004               | 23.0             | 18.4                     |
| 2005               | 20.9             | 22.7                     |
| 2006               | 16.4             | 29.9                     |
| 2007               | 15.5             | 33.6                     |
| 2008               | 15.6             | 26.7                     |
| 2009               | 18.1             | 26.1                     |
| 2010               | 28.2             | 16.8                     |
| 2011               | 29.9             | 13.1                     |

Source: Actuarial valuations of System.

(1) RHIPA benefits are only available to State employees; therefore, the RHIPA plan UAL is allocable entirely to the State.

#### PEBB Retiree Health Insurance Benefit Plan

In addition to the pension and healthcare benefits provided to retired State employees through PERS, the State provides healthcare benefits (medical, vision and dental) through PEBB to approximately 2,000 retirees who do not receive healthcare benefits through PERS and are not yet eligible for Medicare. PEBB's obligations to provide benefits are State obligations for accounting purposes. The PEBB OPEB obligation exists because the State is providing an implicit rate subsidy to retirees for PEBB benefits that are offered to both retirees and active employees, where the retiree pays the same premium amount as active employees.

On June 25, 2010, the State's actuary for PEBB, released an actuarial valuation as of July 1, 2009 (the "2009 PEBB Valuation") for purposes of complying with the OPEB standards (GASB 43 and GASB 45). The valuation was prepared using the Entry Age Normal actuarial cost method, an amortization period of 30 years, and an assumed discount rate of 4.0 percent. The State's unfunded actuarial accrued liability at the valuation date of July 1, 2009 for post-employment benefits provided through PEBB was estimated \$161.7 million. For fiscal year 2011, the ARC for post-employment benefits provided through PEBB, was \$17.4 million, plus interest on the net OPEB obligation of \$1.9 million, less the ARC adjustment of \$2.7 million. Because the State continues to fund the PEBB OPEB on a pay-as-you-go basis, the net OPEB obligation reported at the end of fiscal year 2011 in the State's financial statements is \$55.4 million. The \$55.4 million is the sum of the prior year's ending balance of \$47.7 million and the fiscal year 2011 annual OPEB expense of \$16.6 million, less the pay-as-you-go contribution of approximately \$8.9 million.

#### DEBT AUTHORITY AND BOND ISSUANCE

#### Administration

Oregon law authorizes the State Treasurer to coordinate the issuance of all State of Oregon bonds. The Treasurer reviews and approves the terms and conditions of bond sales and issues all bonds for State agencies. By centralizing this authority, the agencies for which bonds are issued are encouraged to plan their offerings well in advance and to work together to obtain the most favorable market reception. In

addition, the uniform approach permits greater control of the State's overall debt position, allowing the Treasurer to address the interests and concerns of the financial community and rating agencies as well as those of the State agencies.

The State Treasurer advises the Governor on the total biennial bonding level for State agency programs in the development of the Governor's recommended budget. The Legislative Assembly authorizes bonds to be issued for each agency's program in the "biennial bonding bill". The Governor's recommended budget includes requests by agencies for bonds to fund their capital project needs, as well as agencies' grant and loan programs. The Legislative Assembly reviews each program request and approves what it determines to be an appropriate level of issuance in the biennial bonding bill.

The State generally issues four types of "long-term" financing obligations: general obligation bonds, appropriation obligations, direct revenue bonds and conduit revenue bonds. The State also may issue full faith and credit short-term borrowings, known as "Tax Anticipation Notes." The Treasurer approves financing agreements, including lease purchase agreements, installment sales agreements and loan agreements to finance real or personal property and approves certificates of participation with respect to the financing agreements. The principal amount of such financing agreements is treated as bonds subject to the biennial bonding bill.

Prior to the issuance of bonds, typically agencies submit reports to the State Treasurer that project future cash flows, the agency's ability to meet future debt service, and the agency's historical performance on payments and delinquencies. Agencies must also provide cash flow projections and other requested information to the State Treasurer on a periodic basis. Agency bond programs may be audited annually with the audit results published as soon after the audit as possible.

#### **Capital Needs and Budget Process**

Oregon law requires the Governor's budget to include capital construction needs for a minimum of six years. Prior to the biennial preparation of the Governor's recommended budget, agencies submit their projected capital needs for the upcoming biennium and for the two subsequent biennia. These requests are evaluated and placed in the Governor's recommended budget under one of two categories: capital improvements (less than \$500,000) or major construction and acquisition projects (greater than \$500,000). The capital improvement projects are included in agency operating budget appropriation bills. The major construction and acquisition projects are approved by the Legislative Assembly in the biennial bonding bill.

#### Authorization

The Oregon Constitution generally prohibits state government from incurring any indebtedness that exceeds \$50,000. Consequently, all general obligation bonds are authorized by an amendment to the Oregon Constitution that has been approved by Oregon voters and that permits bonds to be issued as an exception to the constitutional debt limit. The State's various bond programs are summarized in the text and tables that follow. Table 24 lists the amount of debt that the Legislative Assembly has authorized for State agencies in the current biennium. Table 25 summarizes the various bond programs and provides information on constitutional and statutory debt limits and remaining authority for each active bond program.

#### **General Obligation Bonds**

The amount of general obligation bonds that may be issued is usually expressed in the Constitution as a percentage of the statewide property value. The general obligation bond programs are also subject to legislative direction. The Legislative Assembly may place limits on general obligation bond programs that are more restrictive than those approved by the voters.

The State's general obligation debt is secured by a pledge of the full faith and credit and statutory taxing power of the State of Oregon. In addition to any revenues from the program for which the bonds are issued, general obligation bonds may be paid from any undedicated and unrestricted moneys of the State. A property tax, where authorized by the Oregon Constitution, may also be levied to pay some general obligation bonds, although the State has not levied such a tax to pay any bonds in many years.

Currently, there are 17 constitutionally authorized general obligation bond programs. Although each of these programs may draw on the State's General Fund or other taxing authority, many of the programs are fully self-supporting from program or other revenue streams. See Tables 24 and 25 for more information about applicable constitutional and statutory debt limits and remaining authority for each active general obligation bond program. See Table 26 for a summary of general obligation debt outstanding for the State. See Table 27 for the State of Oregon Aggregate General Obligation Debt Service.

The following active general obligation bond programs are primarily supported by the State's General Fund: Higher Education Facilities and Community College Bonds, Pollution Control Bonds, Alternate Energy Bonds, Oregon Opportunity Bonds, Seismic Rehabilitation Bonds for Public Education and Emergency Services Buildings, and a portion of the Pension Obligation Bonds and State Property Bonds.

The following active general obligation bond programs are either partially (as identified in Table 25) or fully self-supporting: Veterans' Welfare Bonds, Higher Education Facilities Bonds, Pollution Control Bonds, Water Resources Bonds, Elderly and Disabled Housing Bonds, Alternate Energy Bonds and a portion of the Pension Obligation Bonds and State Property Bonds.

In addition to the active general obligation bond programs described above, the Oregon Constitution authorizes the State Treasurer to pledge the full faith and credit of the State to guarantee the general obligation bonds of Oregon's common or union high school districts, education service districts or community college districts. The State guarantees outstanding school district bonds of approximately \$3.2 billion under this program and has not issued any bonds under this authorization. The Oregon Constitution also authorizes the State to incur indebtedness to provide funds to school districts to finance capital costs of the district.

#### **Tax Anticipation Notes**

ORS 293.173 authorizes a short-term, full faith and credit, borrowing program for the State through the issuance of Tax Anticipation Notes (TANs). The State may borrow and issue notes in anticipation of the collection of State taxes and revenues to be received during a biennium. The notes typically mature within 13 months. They are not considered debt within the meaning of any Constitutional prohibition because they mature and are repaid within a biennium. If the State General Fund or other available revenues are insufficient to pay the TANs, the State Treasurer may use internal borrowing to make any required payment.

#### **Appropriation Credits**

The State also issues appropriation credits that are special limited obligations of the State payable solely from funds appropriated or otherwise made available by the Legislative Assembly. The obligation of the State to provide appropriated moneys and to pay those borrowings is subject to future appropriation by the Legislative Assembly for the fiscal period in which payments are due. See Tables 24 and 25 for more information on the statutory debt limits and outstanding amount of special limited obligations of the State. The following appropriation credits are authorized under Oregon Law:

Oregon Appropriation Bonds. After an approximately \$2-billion decline in revenues during the

2001-2003 biennium, the Legislative Assembly authorized the issuance of Oregon Appropriation Bonds (Oregon Laws 2003, chapter 11) to pay for education, human services and other expenditures and to provide a beginning General Fund balance for the next biennium. The obligations are appropriation credits and payment is subject to an appropriation by the Legislative Assembly in each biennium. The State does not have current authority to issue additional Oregon Appropriation Bonds.

Certificates of Participation. Under Oregon law (ORS 283.085 to 283.092), the State is authorized to enter into financing agreements to finance real and personal property projects for State agencies using certificates of participation. Each certificate represents an interest in and right to receive a portion of loan payments made by the State to a trustee for the certificate holders. The State's obligation to make the loan payments is subject to appropriation by the Legislative Assembly of the payment amounts each biennium. In some cases, the State's repayment obligation is also secured by a pledge of certain projects financed by the certificates as collateral. Following voter approval of an amendment to the Oregon Constitution in 2010 that authorizes the State to issue general obligation bonds to finance real and personal property projects under Article XI-Q of the Oregon Constitution, the State expects to use Certificate of Participation authority on a more limited basis.

#### **Direct Revenue Bonds**

State revenue bond programs operate under statutory authority from the Legislative Assembly. Each program is fully self-supporting, and has no general obligation backing from the State. The Legislative Assembly, however, could provide a funding stream if program revenues were insufficient to support debt service payments. The Legislative Assembly normally limits revenue bonds to a specific dollar amount.

The following are active revenue bond programs authorized by the Legislative Assembly: State Highway User Tax Bonds, Lottery Revenue Bonds, Oregon Bond Bank Revenue Bonds, and Single-Family and Multifamily Revenue Bonds. See Tables 24 and 25 for more information about applicable constitutional and/or statutory debt limits and remaining authority for each active State revenue bond program.

#### **Conduit Revenue Bonds**

The State has three authorized and active conduit or "pass-through" revenue bond programs consisting of the Oregon Facilities Authority, Industrial and Economic Development Revenue Bonds, and Housing Development Revenue Bonds. The Legislative Assembly has authorized these conduit revenue bond programs, and pursuant to that authority the State is the issuer of the bonds. The bonds are repaid only from revenues generated by the projects financed or from other sources available to a borrower. The State has no financial obligation for these bonds and bondholders have no recourse against the properties, funds or assets of the State. See Tables 24 and 25 for more information about applicable statutory debt limits and remaining authority for each active State conduit revenue bond program.

# TABLE 24 STATE OF OREGON GENERAL OBLIGATION AND REVENUE BOND AND CERTIFICATES OF PARTICIPATION 2011-13 BIENNIUM ISSUANCE LIMITS

As of March 6, 2012

| State Agency or Authority  | Laws              | Constitutional /<br>Statutory | Bond Limits<br>General Obligation (\$) |
|--|-------------------|-------------------------------|--|
| Department of Veterans' Affairs                                    | HB 5005           | Article XI-A                  | 100,000,000                            |
| Oregon University System   | HB 5005/5201-A    | Article XI-F(1)               | 166,722,070                            |
| Oregon University System   | HB 5005           | Article XI-G                  | 17,608,000                             |
| Department of Community Colleges                                   |                   |                               |  |
| & Workforce Development  | HB 5005           | Article XI-G                  | 24,500,000                             |
| Department of Environment Quality                                  | HB 5005           | Article XI-H                  | 16,740,000                             |
| Housing and Community Services Department                          | HB 5005           | Article XI-I(2)               | 50,000,000                             |
| Department of Energy   | HB 5005           | Article XI-J                  | 150,000,000                            |
| Water Resources Department   | HB 5005           | Article XI-I(1)               | 15,000,000                             |
| Oregon Military Department   | HB 5005           | Article XI-M                  | 7,614,000                              |
| Department of Administrative Services                              | HB 5005/5201-A    | Article XI-Q                  | 200,645,000                            |
| Total General Obligation Bonds                                     |                   |                               | 748,829,070                            |
|  |                   |                               | <b>Direct Revenue Bonds</b>            |
| Housing and Community Services Department                          | HB 5005           | ORS 456.661                   | 300,000,000                            |
| Department of Transportation                                       | IID 5005          | ODG 267 025                   | cc2 000 000                            |
| Highway User Tax   | HB 5005           | ORS 367.025                   | 663,000,000                            |
| Transportation Infrastructure Fund                                 | HB 5005           | ORS 367.030                   | 18,360,000                             |
| Oregon Business Development Department                             | HB 5005           | ORS 285B.473                  | 100,000,000                            |
| Department of Administrative Services Lottery                      | HB 5005/5201-A    | Various                       | 233,330,000                            |
| Department of Energy   | HB 5005           |                               | <u>25,000,000</u>                      |
| Total Direct Revenue Bonds   |                   |                               | 1,339,690,000                          |
|  |                   | ]                             | Pass Through Revenue                   |
|  |                   |                               | Bonds                                  |
| Economic & Community Development Department                        | nt                |                               |  |
| Industrial Development Revenue Bonds                               | HB 5005           | ORS 285B.344                  | 125,000,000                            |
| Oregon Facilities Authority  | HB 5005           | ORS 289.200                   | 550,000,000                            |
| Housing and Community Services Department                          | HB 5005           | ORS 456.692                   | 125,000,000                            |
| Total Pass Through Revenue Bonds                                   |                   |                               | 800,000,000                            |
|  |                   |                               | Certificates of                        |
|  |                   |                               | Participation and                      |
|  |                   |                               | Other Financing                        |
|  |                   |                               | Agreements                             |
| Department of Administrative Services                              | HB<br>5005/5201-A | ORS 283.020-092               | 12,500,000                             |
| Total Financing Agreements or Certificates of Participation (COPs) |                   |                               | 12,500,000                             |

 $Source: \ \ HB\ 5005,\ 76^{th}\ OREGON\ LEGISLATIVE\ ASSEMBLY-2011\ Regular\ Session,\ the\ Oregon\ Constitution\ and\ Oregon\ Revised\ Statutes.$   $HB\ 5201-A,\ 2012\ Annual\ Session.$ 

#### TABLE 25 STATE OF OREGON OUTSTANDING LONG-TERM FINANCIAL OBLIGATIONS AND CONSTITUTIONAL AND STATUTORY PROVISIONS AS OF June 30, 2012 <sup>1</sup>

|  | Debt Limit      | Constitutional              | Statutory       | Amount           | Authorization    |
|--|-----------------|-----------------------------|-----------------|------------------|------------------|
| General Obligation Bonds                               | $(as \% RMV)^2$ | Debt Limit(\$) <sup>3</sup> | Debt Limit (\$) | Outstanding (\$) | Remaining (\$) 4 |
| General Fund Supported                                 |                 |                             |                 |                  |                  |
| Higher Ed. Facility (XI-G) 5                           | 0.7500          | 3,258,219,357               |                 | 392,056,452      |                  |
| Community College Bonds (XI-G)                         |                 |                             |                 | 115,090,000      | 2,751,072,905    |
| Pollution Control <sup>6</sup> (42%)                   | 0.5000          | 2,172,146,238               | 109,200,000     | 16,107,000       |                  |
| Alternate Energy Projects <sup>7</sup> (18%)           | 0.5000          | 2,172,146,238               |                 | 43,682,400       | 347,303,923      |
| Oregon Opportunity Bonds 8                             | 0.5000          | 2,172,146,238               | 203,175,000     | 138,830,000      |                  |
| Seismic Rehab- Public Education Bldgs.                 | 0.2000          | 868,858,495                 |                 | 10,815,000       | 858,043,495      |
| Seismic Rehab- Emergency Serv. Bldgs.                  | 0.2000          | 868,858,495                 |                 | 10,645,000       | 858,043,495      |
| Pension Obligations <sup>9</sup> (32%)                 | 1.0000          | 4,344,292,476               |                 | 634,971,200      |                  |
| General Purpose General Obligation Bonds               | 1.0000          | 4,344,292,476               |                 | 645,165,000      | 3,699,127,476    |
| Total General Fund Supported                           |                 |                             |                 | 2,007,362,052    |                  |
| Self-Supporting  |                 |                             |                 |                  |                  |
| Veteran's Welfare <sup>5</sup>                         | 8.0000          | 34,754,339,804              |                 | 348,590,000      | 34,405,749,804   |
| Higher Ed. Building (XI-F) <sup>5</sup>                | 0.7500          | 3,258,219,357               |                 | 1,094,241,823    | 2,163,977,533    |
| Pollution Control <sup>6</sup> (57%)                   | 0.5000          | 2,172,146,238               | 260,000,000     | 22,243,000       | 2,011,346,238    |
| Water Resources  | 1.5000          | 6,516,438,713               |                 |                  | 6,516,438,713    |
| Elderly & Disabled Housing                             | 0.5000          | 2,172,146,238               |                 | 141,830,000      | 2,030,316,238    |
| Alternate Energy Projects <sup>7</sup> (82%)           | 0.5000          | 2,172,146,238               |                 | 198,997,600      | 1,582,162,315    |
| Pension Obligations 9 (68%)                            | 1.0000          | 4,344,292,476               |                 | 1,349,313,800    |                  |
| Total Self-Supporting                                  |                 |                             |                 | 3,155,216,223    |                  |
| <b>Total General Obligation Bonds</b>                  |                 |                             |                 | 5,162,578,275    |                  |
| <b>Appropriation Credits</b>                           |                 |                             |                 |                  |                  |
| Certificates of Participation - GF <sup>10</sup> (85%) |                 |                             |                 | 893,039,750      |                  |
| Certificates of Participation – Non-GF (15%)           |                 |                             |                 | 157,595,250      |                  |
| Oregon Appropriation Bonds                             |                 |                             | 431,560,000     | 98,095,000       |                  |
| <b>Total Appropriation Credits</b>                     |                 |                             |                 | 1,148,730,000    |                  |
| Direct Revenue Bonds                                   |                 |                             |                 |                  |                  |
| Lottery Revenue Program(s)                             |                 |                             |                 | 1,129,055,000    |                  |
| Transportation Infrastructure Bank                     |                 |                             | 200,000,000     | 0                | 200,000,000      |
| Highway User Tax 11                                    |                 |                             | 3,240,000,000   | 2,142,990,000    | 840,000,000      |
| Single & Multi-Family Housing                          |                 |                             | 2,500,000,000   | 1,235,985,000    | 1,264,015,000    |
| Oregon Business Development Dept.                      |                 |                             |                 | 116,555,000      |                  |
| Total Direct Revenue Bonds                             |                 |                             |                 | 4,624,585,000    |                  |
| Conduit Revenue Bonds                                  |                 |                             |                 |                  |                  |
| Industrial Development – OBDD                          |                 |                             |                 | 466,564,210      |                  |
| Oregon Facilities Authority                            |                 |                             |                 | 1,636,369,753    |                  |
| Multi-family Housing Programs                          |                 |                             |                 | 190,968,871      |                  |
| Total Conduit Revenue Bonds                            |                 |                             |                 | 2,293,902,833    |                  |

Source: Debt Management Division, Office of the Oregon State Treasurer.

- (1) Excludes the impact, if any, of the issuance of obligations offered by this Official Statement. Does not include: Bond or Tax Anticipation Notes issued for less than 13 months, refunded and defeased bonds.
- (2) Percentages listed are of Real Market Value (RMV) of all taxable real property in the State.
- (3) Based on the January 1, 2011 Real Market Value (RMV) of \$434,429,247,553. Authorizations may not include inactive programs.
- (4) For those active debt issuing programs whose remaining debt authorization is determined by current outstanding debt. The Constitutional authorization remaining is depicted in the Self-Supporting section for programs with General Fund ("GF") and Self-Supporting bond portions. It is calculated by subtracting the sum of the GF and Self-Supporting bonds outstanding from the Constitutional debt limit.
- (5) Outstanding Department of Veterans' Affairs and State Board of Higher Education general obligation debt reflect the proceeds amount of original issue discount and deferred interest bonds.
- (6) The amount of GF debt service support varies depending on a variety of factors such as which bonds are coming due. In this Table Pollution Control Debt is reported at 42% GF supported and 58% self-supporting; calculated by the ratio of remaining debt service times outstanding amount.
- (7) The amount of GF support varies depending on the amortization and budgeted allocation of each bond. Alternate Energy debt is reported at 18% GF supported and 82% self-supporting; calculated by the ratio of remaining debt service times outstanding amount.
- (8) Authorized to finance capital construction at Oregon Health and Science University in an aggregate principal amount that produces net proceeds in an amount that does not exceed \$200 million.
- (9) Approved by the voters September 16, 2003. 32% is assumed to be paid from the GF, and 68% is assumed to be paid from Non-GF sources; calculated by the ratio of remaining debt service times outstanding amount.
- (10) The amount of GF support varies depending on the amortization and budgeted allocation of each obligation. COP obligations are reported at 85% GF supported and 15% self-supporting.
- (11) Authorization remaining is based on issued amount, not outstanding amount. All bonds authorized under OTIA I, II, and III have been issued. The remaining authority is for JTA.

#### TABLE 26 STATE OF OREGON GENERAL OBLIGATION DEBT OUTSTANDING SUMMARY (FISCAL YEAR, AS OF JUNE 30, 2012)

|   | <u>2008</u>       | <u>2009</u>       | <u>2010</u>       | <u>2011</u>       | <u>2012</u>       |
|---|-------------------|-------------------|-------------------|-------------------|-------------------|
| Gross General Obligation Debt <sup>1</sup>  | \$4,520,412,674   | \$4,620,536,873   | \$4,797,381,780   | \$5,020,564,093   | \$5,162,578,275   |
| Revenue Supported GO Debt   | \$3,260,150,251   | \$3,229,084,387   | \$3,383,126,683   | \$3,316,344,503   | \$3,155,216,223   |
| Net GO Debt   | \$1,260,262,423   | \$1,391,452,486   | \$1,414,255,097   | \$1,704,219,590   | \$2,007,362,052   |
| Population <sup>2</sup>   | 3,784,600         | 3,815,800         | 3,837,300         | 3,856,300         | 3,887,000         |
| Gross Debt per Capita   | \$1,194           | \$1,211           | \$1,250           | \$1,302           | \$1,328           |
| Net Debt per Capita   | \$333             | \$365             | \$369             | \$442             | \$516             |
| Real Market Value (RMV) <sup>3</sup>  | \$501,152,650,155 | \$525,356,272,908 | \$498,657,322,131 | \$458,518,867,537 | \$434,429,247,553 |
| Gross Debt as Percent of RMV  | 0.90%             | 0.88%             | 0.96%             | 1.09%             | 1.19%             |
| Net Debt as Percent of RMV  | 0.25%             | 0.26%             | 0.28%             | 0.37%             | 0.46%             |
| Total Personal Income 4   | \$136,300,000,000 | \$135,100,000,000 | \$139,400,000,000 | \$146,800,000,000 | \$151,600,000,000 |
| Revenue Supported GO Debt as<br>Percent of Total Personal Income<br>Net GO Debt as Percent of Total | 2.39%             | 2.39%             | 2.43%             | 2.26%             | 2.08%             |
| Personal Income   | 0.92%             | 1.03%             | 1.01%             | 1.16%             | 1.32%             |

Compiled by: Office of the Oregon State Treasurer, Debt Management Division.

Source: Oregon Department of Administrative Services, Office of Economic Analysis, June 2012 State Economic & Revenue Forecast, Tables A.1 Annual Forecast for Personal Income estimates & Table C.3 for Population estimates.

- (2) Population figures are as of July 1 each year.
- (3) Based on true cash value of statewide property as of January 1, of the prior year.
- (4) Total personal income includes all classes of income.

<sup>(1)</sup> Excludes the impact of the issuance (if any) of the obligations offered by this Official Statement. Does not include notes issued for less than 13 months or refunded and defeased bonds.

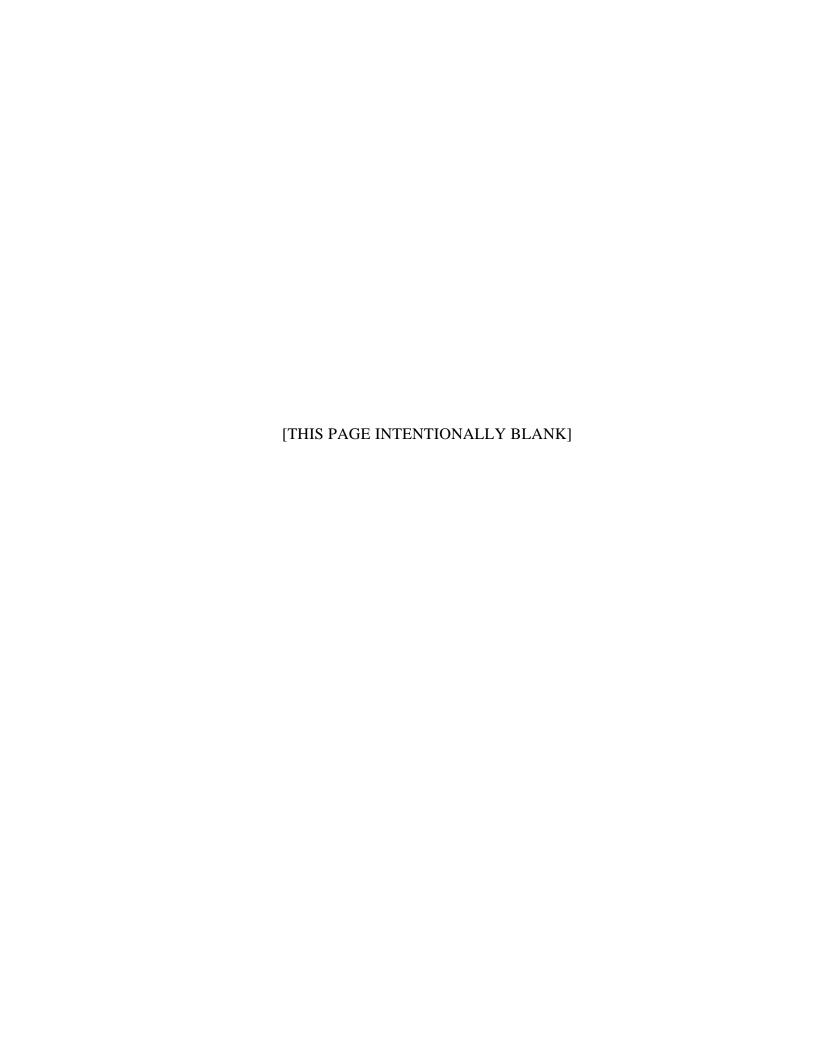
#### TABLE 27 STATE OF OREGON AGGREGATE GENERAL OBLIGATION DEBT SERVICE<sup>1</sup> (FISCAL YEAR, AS OF JUNE 30, 2012)

| \$7         | <b>D</b> • • • • • 1(Φ) | T. 44(\$) 2               | TD - 4 - 1 (\$)    |
|-------------|-------------------------|---------------------------|--------------------|
| <u>Year</u> | Principal(\$)           | Interest(\$) <sup>2</sup> | <u>Total (\$)</u>  |
| 2012-2013   | \$164,492,360.25        | \$271,039,045.07          | \$435,531,405.32   |
| 2013-2014   | 184,044,060.00          | 263,921,483.43            | 447,965,543.43     |
| 2014-2015   | 200,146,440.30          | 253,714,102.04            | 453,860,542.34     |
| 2015-2016   | 212,771,434.30          | 245,512,573.05            | 458,284,007.35     |
| 2016-2017   | 222,385,162.15          | 236,798,539.16            | 459,183,701.31     |
| 2017-2018   | 233,252,239.65          | 223,316,704.56            | 456,568,944.21     |
| 2018-2019   | 252,888,074.25          | 208,059,915.31            | 460,947,989.56     |
| 2019-2020   | 314,209,965.75          | 194,726,404.20            | 508,936,369.95     |
| 2020-2021   | 288,023,352.10          | 176,851,369.36            | 464,874,721.46     |
| 2021-2022   | 288,085,186.50          | 160,792,415.35            | 448,877,601.85     |
| 2022-2023   | 306,120,000.00          | 143,672,942.15            | 449,792,942.15     |
| 2023-2024   | 314,400,000.00          | 126,885,313.99            | 441,285,313.99     |
| 2024-2025   | 330,665,000.00          | 109,344,872.47            | 440,009,872.47     |
| 2025-2026   | 357,640,000.00          | 90,764,932.17             | 448,404,932.17     |
| 2026-2027   | 374,430,000.00          | 70,666,814.72             | 445,096,814.72     |
| 2027-2028   | 109,345,000.00          | 49,713,726.80             | 159,058,726.80     |
| 2028-2029   | 102,915,000.00          | 44,469,552.80             | 147,384,552.80     |
| 2029-2030   | 100,415,000.00          | 39,614,909.62             | 140,029,909.62     |
| 2030-2031   | 96,315,000.00           | 34,986,318.63             | 131,301,318.63     |
| 2031-2032   | 96,395,000.00           | 30,484,092.98             | 126,879,092.98     |
| 2032-2033   | 85,855,000.00           | 26,269,850.01             | 112,124,850.01     |
| 2033-2034   | 89,970,000.00           | 22,240,317.38             | 112,210,317.38     |
| 2034-2035   | 83,445,000.00           | 18,243,279.43             | 101,688,279.43     |
| 2035-2036   | 83,930,000.00           | 14,320,089.56             | 98,250,089.56      |
| 2036-2037   | 63,370,000.00           | 10,543,279.28             | 73,913,279.28      |
| 2037-2038   | 60,625,000.00           | 7,595,785.90              | 68,220,785.90      |
| 2038-2039   | 58,605,000.00           | 4,782,081.75              | 63,387,081.75      |
| 2039-2040   | 38,075,000.00           | 2,627,090.65              | 40,702,090.65      |
| 2040-2041   | 21,110,000.00           | 1,440,181.75              | 22,550,181.75      |
| 2041-2042   | 17,925,000.00           | 646,216.25                | 18,571,216.25      |
| 2042-2043   | 2,795,000.00            | 243,812.50                | 3,038,812.50       |
| 2043-2044   | 2,910,000.00            | 163,717.50                | 3,073,717.50       |
| 2044-2045   | 2,975,000.00            | 102,433.75                | 3,077,433.75       |
| 2045-2046   | 1,640,000.00            | 40,018.75                 | 1,680,018.75       |
| 2046-2047   | 200,000.00              | 17,100.00                 | 217,100.00         |
| 2047-2048   | 210,000.00              | 7,481.25                  | 217,481.25         |
| Total       | \$5,162,578,275.25      | \$3,084,618,763.57        | \$8,247,197,038.82 |

Source: Office of the State Treasurer, Debt Management Division.

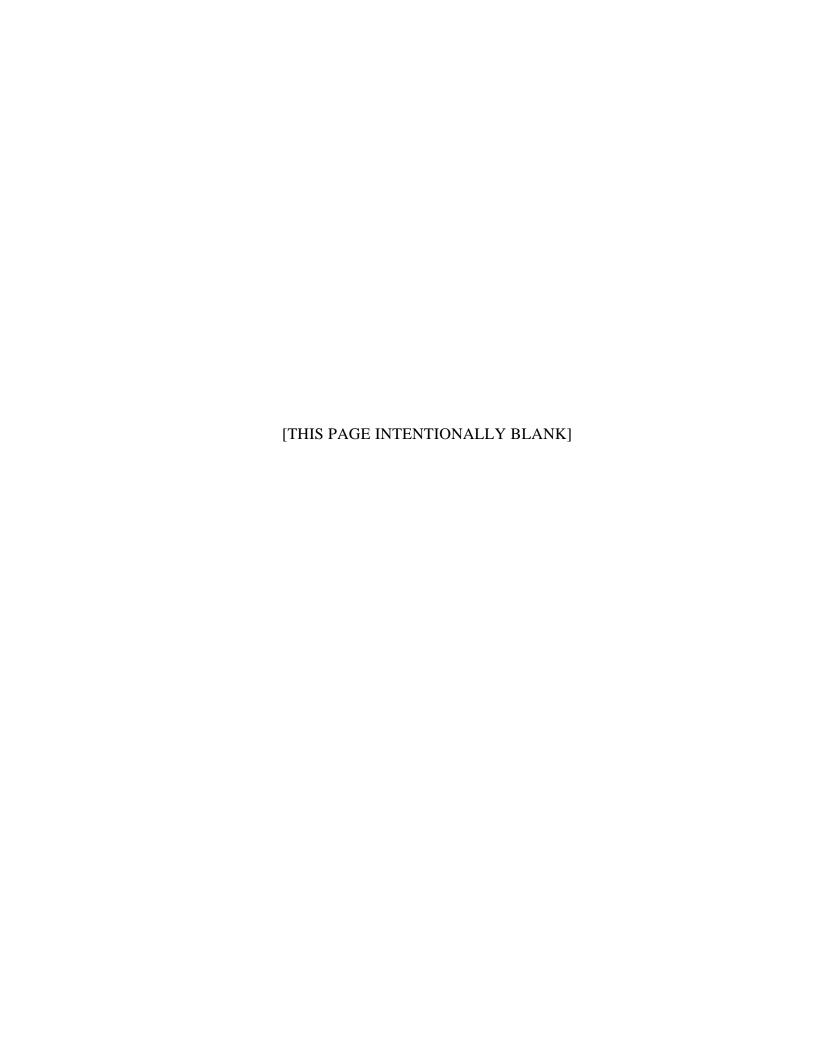
<sup>(1)</sup> Does not reflect the impact, if any, of the issuance of obligations offered by this Official Statement.

<sup>(2)</sup> The interest calculation on variable rate obligations is determined by multiplying the most recent interest rate reset for each obligation times its outstanding principle over the life of the bonds.



### APPENDIX B

Basic Financial Statements for the State of Oregon for the Year Ended June 30, 2012



### Oregon

# **Comprehensive Annual Financial Report For the Fiscal Year Ended June 30, 2012**



John A. Kitzhaber, MD Governor

Michael Jordan
State Chief Operating Officer
Director, Department of Administrative Services

**George Naughton, State Chief Financial Officer** 

**Report Prepared by:** 

Statewide Accounting and Reporting Services
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## COMPREHENSIVE ANNUAL FINANCIAL REPORT For The Year Ended June 30, 2012

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## **Introductory Section**



#### **Department of Administrative Services**

Chief Financial Office 155 Cottage Street NE U10 Salem, OR 97301

December 19, 2012

To the Honorable Governor John Kitzhaber, MD, and Citizens of the State of Oregon:

We are pleased to provide you with the Comprehensive Annual Financial Report of the State of Oregon for the fiscal year ended June 30, 2012. This report is published to fulfill the requirement for annual financial statements in Oregon Revised Statute 291.040.

This report consists of management's representations concerning the finances of the State of Oregon (State). Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the State has established a comprehensive internal control framework. The framework is designed to protect the State's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the State's financial statements in conformity with generally accepted accounting principles (GAAP). Because the cost of internal controls should not outweigh their benefits, the State's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. We believe the information presented is accurate in all material respects.

The Secretary of State Audits Division, the constitutional auditor of public accounts in Oregon, audited the State's financial statements for the fiscal year ended June 30, 2012. The goal of the independent audit was to provide reasonable assurance that the financial statements are free of material misstatement. Based on the audit, the auditors concluded the financial statements for fiscal year 2012 are fairly presented in accordance with GAAP. The audit report is the first component in the financial section of this report.

The audit of the financial statements was part of a broader, federally mandated "Single Audit" designed to meet the needs of federal agencies that provide aid to the State. The standards governing single audit engagements require the auditor to report on the State's internal controls and compliance with legal requirements, particularly as they relate to federal awards. This information, also prepared by the Audits Division, will be available in a separately issued report on or about March 31, 2013.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A should be read in conjunction with the letter of transmittal.

#### Profile of the Government

The State provides services to Oregon's citizens through a wide range of programs, including education, human services, public safety, economic and community development, natural resources, transportation, consumer and business services, administrative support, legislative support, and judicial services. Oregon's primary government as reported in the accompanying financial statements consists of approximately 90 state agencies. In addition to the primary government, four entities are reported as discretely presented component units to emphasize that they are legally separate from the State. See Note 1 to the basic financial statements for a more detailed discussion of the reporting entity.

Oregon's Legislature adopts a budget on a biennial basis, where the biennium begins July 1 and ends June 30 of each odd-numbered year. This biennial budget serves as the foundation for the State's financial planning and control. Appropriation bills approved through the legislative process include one or more appropriations that may be at the agency, program, or activity level. Accordingly, the legal level of budgetary control is at one of these various levels depending on the Legislature's view of the activity. Legislative approval is required to transfer expenditure authority between appropriations. Management can reallocate within an appropriation without legislative approval. The following budgeted appropriated fund types have

been established to account for the State's budgetary activities: general funds, federal funds, lottery funds, and other funds. See the notes to the required supplementary information for additional information about the budget process and budgetary monitoring.

#### Local Economy

Oregon is the least populous of the three west coast states that also include California and Washington. Oregon has almost 2 million of the three states' 23.9 million workers. Oregon's largest metro area is centered in Portland, stretching west to Hillsboro and north across the Columbia River to Vancouver, Washington. The Portland area has the sixth largest number of workers of all metro areas in the three states. One-half of Oregon's jobs are located within the Oregon portion of the Portland metro area.

Rapid job growth from late 2003 to mid-2006 pulled Oregon's unemployment rate down to a low of 5 percent in early 2007. In the summer of 2008, the rate began rising rapidly in response to job losses in many industries. It hit a peak of 11.6 percent in the spring of 2009, the second highest in the nation. As of November 2012, Oregon's unemployment rate was 8.4 percent compared to 9.1 percent in November 2011.

From late 2003 to mid-2006, Oregon gained jobs at roughly 3 percent per year. Oregon's nonfarm payroll jobs peaked in February 2008, two months after the start of the national recession, and the State lost 8.5 percent of its jobs before reaching bottom in February 2010. Since that low point, all of Oregon's 11 major industries have added back jobs lost during the recession for a net gain of over 45,500 jobs.

Oregon's major foreign export-related industries include computers and electronic products, agricultural products, chemicals, machinery, and transportation equipment. The largest foreign consumers of Oregon's products are China, Canada, Malaysia, Japan, and South Korea. Oregon also ships large values of goods to domestic markets. These shipments include wood, food, nursery products, transportation equipment, machinery, instruments, and plastic and paper products. Oregon also serves both foreign and domestic tourists.

Oregon's annual nonfarm employment level in 2012 should grow about 1.3 percent over 2011's level and is expected to grow another 1.5 percent in 2013, reflecting the modest recovery in jobs following the recession. Employment growth is expected to rise to 2.4 percent in 2014 and remain above 2 percent each year through 2016. The State's current job growth mirrors the national trends, although Oregon's future job growth is expected to be slightly faster. Job growth over this period is expected to be fastest in construction and professional and business services, as these industries recover from the jobs cut during the recession. Professional and business services and health care and social assistance will likely add the most jobs between 2012 and 2016. Overall, employment in Oregon is expected to outpace population growth between 2012 and 2016.

Spending for education reported by the State's governmental funds during fiscal year 2012 was up \$83.8 million, or 2.1 percent, compared to fiscal year 2011, but was 40.1 percent higher than the amount spent on education ten years ago. Human services spending by the State's governmental funds during fiscal year 2012 was up \$552.1 million, or 7.2 percent, compared to fiscal year 2011, but was 90.2 percent higher than the amount spent in fiscal year 2003. Governmental fund expenditures for administration in fiscal year 2012 were down \$56.7 million, or 14.2 percent, compared to fiscal year 2011 and were 47.4 percent lower than in fiscal year 2003. The slower growth rate in expenditures for education and administration, when compared to human services, reflects the continued demand for safety net programs during the recession and opportunities to use state debt to spur economic growth. Governmental fund expenditures related to debt service, for example, have increased as the State expands its use of low-cost capital financing. Debt service expenditures in fiscal year 2012 were more than two times higher than the amount spent on debt service in fiscal year 2003.

During this same ten-year period, tax revenues, while increasing in amount overall, decreased 2.9 percent as a percentage of total governmental fund revenues. The reason for this decline is the relative increase in governmental fund expenditures for federally supported programs (e.g., human services) versus governmental activities funded by taxes. As a percentage of total revenues, federal revenues were 4.5 percent higher than they were ten years ago, evidence of the State's increased participation in federal assistance programs.

#### Prolonged Recession Impacts Oregon's Budget

The legislatively approved budget for the State of Oregon for the 2011-13 biennium, as adjusted during the 2012 legislative session, is \$58.8 billion total funds, a decrease of \$3.4 billion, or 5.5 percent, from the 2009-11 legislatively approved budget of \$62.2 billion. The primary reason for the decrease is the significantly reduced amount of funding from the federal government from the economic stimulus and unemployment benefit extension programs. The State's federally funded expenditures jumped from \$10.1 billion in the 2007-09 biennium to over \$17.7 billion in 2009-11. In comparison, federally funded expenditures in the 2011-13 budget are \$2.8 billion lower than amounts included in the 2009-11 budget, a decrease of nearly 16 percent. The decline in the 2011-13 total funds approved budget is the first biennial decline since the 1981-83 biennium.

Due to concerns about the remaining revenue forecasts for the 2011-13 biennium and budget restoration needs identified by the Joint Committee on Ways and Means, the 2012 legislative session focused on developing a budget rebalance plan for the General Fund. The co-chairs of the Joint Committee on Ways and Means agreed to a total rebalance problem of slightly over \$200 million that was addressed through a combination of actions. These actions included selected program and service reductions; the re-appropriation of certain account balances; accessing additional resources provided to the State through three unanticipated legal settlements; and engaging the executive branch in reform actions to reduce administrative middle management positions and make other business operational changes.

#### Long-term Financial Planning

The 2011-13 legislatively approved budget for capital construction is \$1.4 billion. This total includes \$346.5 million of capital construction and deferred maintenance projects for the Oregon University System (OUS), funded through a variety of sources, including various categories of bonds, federal grants, donations, and other cash balances. Unlike biennia in the past, no General Fund resources were appropriated to support OUS capital construction or deferred maintenance expenditures. Debt service for the related bonds will come from lottery revenues, student fees, housing and dining revenues, and other campus funds.

The 2012 Legislature increased lottery revenue bond authority by \$10.6 million to provide funding for community college capital projects. However, the additional lottery revenue bonds cannot be issued if the State Treasurer determines, after considering a report from the State Debt Policy Advisory Commission, that lottery-backed debt capacity is not sufficient. The next report on lottery-backed debt capacity is due no later than February 1, 2013.

The largest General Fund project included in the 2011-13 budget is \$62.7 million for completion of the new facility to replace the original State Hospital constructed in 1893. The new 620-bed Salem campus began operations during fiscal year 2012, with four wards not scheduled to open until the beginning of the 2013-15 biennium. Debt service on the related bonds will be paid with General Fund resources.

In 2012, the Legislature also approved \$10.1 million of other funds and \$19.4 million of federal funds for construction of a veterans' home in Lebanon, a U.S. Veterans Administration priority project selected in June 2010. Local government funds from Linn County will provide approximately 35 percent of the project funding for this 150-bed facility. The State expects to complete this project in the fall of 2014.

The 2011-13 transportation budget includes \$600 million in highway revenue bond proceeds for bridge construction authorized under the Oregon Transportation Investment Act of 2003. It also includes \$75 million in bond proceeds for the State Radio Project (formerly known as the Oregon Wireless Interoperability Network Project) and \$478.5 million for highway projects identified in the Legislature's enactment of the Jobs and Transportation Act of 2009.

The Legislature also authorized the sale of \$40 million of lottery revenue bonds for Connect Oregon (a 60 percent reduction from the prior biennium). This sale is in addition to the \$100 million Connect Oregon bond sale authorized in the 2005-07 biennium; the \$100 million Connect Oregon II bond sale in 2007-09; and the \$100 million Connect Oregon III bond sale in 2009-11. Launched to expand the State's investment in key non-highway facilities, Connect Oregon is a multi-modal transportation initiative that includes public transit, air, rail, and marine transportation infrastructure.

The December 2012 economic and revenue forecast projects \$14 billion of General Fund gross revenues for the 2011-13 biennium. The projected General Fund ending balance for 2011-13 is \$220.9 million. General Fund resources are forecasted to increase by 11.1 percent in the 2013-15 biennium and 11 percent in the 2015-17 biennium.

#### Relevant Financial Policies

The State currently administers two general reserve accounts, the Oregon Rainy Day Fund and the Education Stability Fund.

Established by the 2007 Legislature, the Oregon Rainy Day Fund is funded from the General Fund's ending balance up to one percent of General Fund appropriations for the prior biennium. The Legislature may deposit additional funds as it did to create the fund, using surplus corporate income tax revenues from the 2005-07 biennium. The Rainy Day Fund also earns interest on the moneys in the fund. Withdrawals from the Rainy Day Fund require one of three specific economic triggers to occur plus approval of three-fifths of both chambers of the Legislature. Withdrawals are capped at two-thirds of the balance as of the beginning of the biennium in question, while fund balance is capped at 7.5 percent of General Fund revenues in the prior biennium.

The Education Stability Fund is the State's second general reserve fund. Its current reserve structure and mechanics are the result of a constitutional amendment in 2002. Amounts in the Education Stability Fund may be spent under the same conditions as those required for spending moneys in the Oregon Rainy Day Fund. However, if none of the conditions is met, the Education Stability Fund can also be used by the Legislature for public education in Oregon if the Governor declares an emergency and the expenditure is approved by a three-fifths majority in each chamber. This fund receives 18 percent of lottery earnings, deposited on a quarterly basis. The fund does not retain interest earnings. Fund balance is capped at five percent of General Fund revenues collected in the prior biennium.

The Rainy Day Fund ended the 2009-11 biennium with a cash balance of \$10.4 million. The General Fund's ending cash balance for 2009-11 of \$35.2 million was deposited into the Rainy Day Fund at the beginning of the 2011-13 biennium, Agency revisions from the 2009-11 biennium, plus savings related to the tax anticipation notes, added another \$15.6 million to the Rainy Day Fund. The December 2012 economic and revenue forecast projects the Rainy Day Fund will end the 2011-13 biennium with a cash balance of \$61.8 million.

The Education Stability Fund ended the 2009-11 biennium with a cash balance of \$5.1 million. The December 2012 economic and revenue forecast projects the Education Stability Fund will end the current biennium with a cash balance of \$6.9 million, which includes deposits of \$184.1 million based on lottery sales and scheduled withdrawals of \$182.9 million.

#### Major Initiatives

Of the major projects and related efforts included in the 2011-2013 budget, several are of particular interest due to their overall cost, complexity and risk, importance to public safety and health, and/or cross-biennium timeframes. These projects include:

- Oregon Judicial Department's eCourt Program
- Oregon Department of Transportation's State Radio Project
- Oregon Health Authority's Health Insurance Exchange Project

The 2011 Legislature asked the Judicial Department to remediate 37 key program deficiency areas as a condition of approving additional funding for the eCourt Program. During the 2012 legislative session, the Judicial Department reported significant progress on 11 of the 37 key deliverables. As a result, the Legislature approved \$23.4 million in other funds, which includes new bonding authority of \$13.7 million, for the program's continued development. The Judicial Department was further instructed to move forward with five pilot and early adopter eCourt implementations scheduled to start during 2011-13. The Legislature also instructed the Judicial Department to develop an implementation and evaluation plan for the Multnomah County Circuit Court, including a comprehensive post-implementation review and lessons learned report that could be utilized to verify readiness for the remaining 30-plus trial court implementations.

The 2011 Legislature directed the leadership of the State Radio Project to scale back the project to the first goal established in the original 2005 legislation, which was simply to upgrade all existing state radios and infrastructure to assure the continued proper operation of an "integrated statewide radio network." The scaled back project is estimated to cost a total of \$209 million of which \$121.4 million was set aside for expenditure in the 2011-13 biennium and \$43 million in the 2013-15 biennium. During the 2012 session, the Department of Transportation reported on the overall status of the project, including its efforts to incorporate existing statewide private systems into its final wireless network solution. The agency also reported on the status of partnership agreements and future plans to deal with both technology and interoperability challenges.

Due to the complexity of the Health Insurance Exchange Project and the short federal timeframes for completing the work required by a \$48 million federal grant, the 2011 Legislature directed the Oregon Health Authority to develop a detailed project plan that identified the key activities, milestones, and performance measures necessary to ensure the project proceeds according to schedule and budget. (A health insurance exchange (HIX) is a set of state-regulated and standardized health care plans from which individuals may purchase health insurance that is eligible for federal subsidies. All exchanges must be fully certified and operational by January 1, 2014, under federal law.) Oregon resources dedicated to the project are approximately \$55 million. During the 2012 legislative session, the Oregon Health Authority reported on progress to date with instructions to report on the remaining project management deliverables and overall HIX program progress during the 2012 interim period.

#### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the State of Oregon for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2011. This was the twentieth consecutive year that the State has achieved this prestigious award. To receive the Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The Chief Financial Office takes great pride in the preparation of the Oregon Comprehensive Annual Financial Report. We greatly appreciate the professionalism, commitment, and effort of Statewide Accounting and Reporting Services and the other individuals involved. We also want to thank all state agencies for their continuing support in planning and conducting the financial operations of the State in a professionally responsible manner. Without the participation and cooperation of the agencies' fiscal units, the preparation of this report would not have been possible. In addition, we appreciate the contributions of the Office of Economic Analysis, the budget and policy section of the Chief Financial Office, the Office of the State Treasurer, and the staff of the Secretary of State Audits Division.

Respectfully submitted,

George Naughton Chief Financial Officer State of Oregon

### Certificate of Achievement for Excellence in Financial Reporting

Presented to

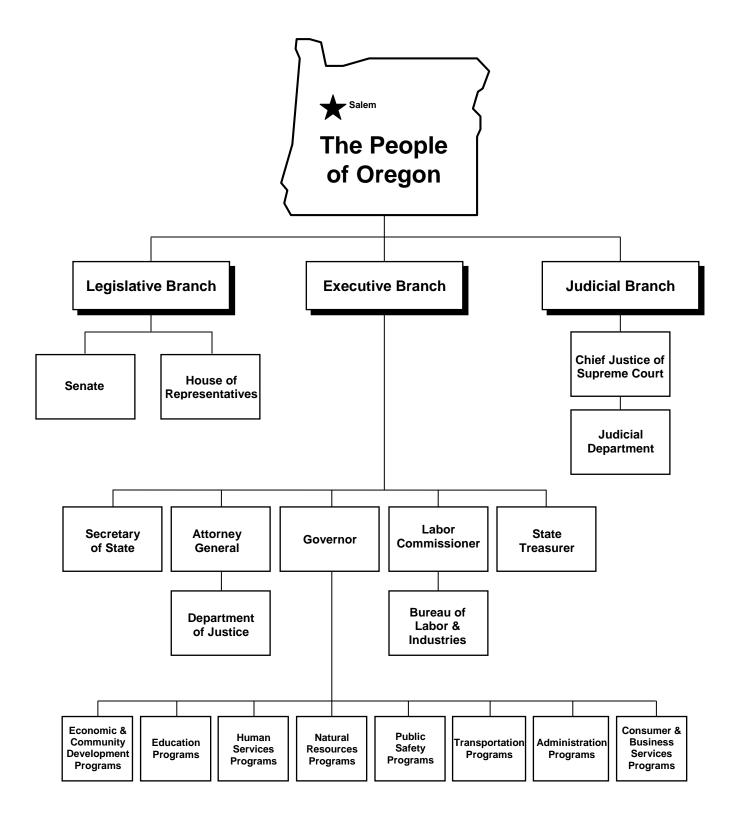
### State of Oregon

For its Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2011

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



# STATE OF OREGON ORGANIZATION CHART



#### **Principal State Officials**



#### **EXECUTIVE**

John A. Kitzhaber, MD, Governor

Kate Brown, Secretary of State

Ted Wheeler, State Treasurer

Ellen F. Rosenblum, Attorney General

Brad Avakian, Commissioner, Labor and Industries

#### **LEGISLATIVE**

Peter Courtney, Senate President

**Bruce Hanna**, Co-speaker of the House of Representatives **Arnie Roblan**, Co-speaker of the House of Representatives

#### **JUDICIAL**

Thomas A. Balmer, Chief Justice of the Supreme Court

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# **Financial Section**

#### Office of the Secretary of State

Kate Brown Secretary of State

Brian Shipley Deputy Secretary of State



#### **Audits Division**

Gary Blackmer Director

255 Capitol St. NE, Suite 500 Salem, OR 97310

(503) 986-2255 **fax** (503) 378-6767

The Honorable John Kitzhaber Governor of Oregon

#### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Oregon, as of and for the year ended June 30, 2012, which collectively comprise the State of Oregon's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the State of Oregon's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component units, the Oregon University System, the Veterans' Loan Fund, the Common School Fund or the Public Employees Retirement System. Those financial statements represent part or all of the total assets, net assets/fund balance, and revenues/additions of opinion units as indicated below:

|               | Percent of  | Percent of  |
|---------------|---|---|
| Percent of    | Net Assets/   | Revenues/   |
| <u>Assets</u> | <b>Fund Balance</b>                                 | <b>Additions</b>  |
| 5%            | 8%  | 0.1%  |
| 48%           | 38%   | 36%   |
| 100%          | 100%  | 100%  |
| 100%          | 100%  | 100%  |
| 100%          | 100%  | 100%  |
| 100%          | 100%  | 100%  |
|               |   |   |
| 85%           | 89%   | 28%   |
|               | Assets<br>5%<br>48%<br>100%<br>100%<br>100%<br>100% | Percent of Assets         Net Assets/Fund Balance           5%         8%           48%         38%           100%         100%           100%         100%           100%         100%           100%         100%           100%         100% |

Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the above opinion units is based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the Oregon University System Foundations, a discretely presented component unit, were not audited in accordance with *Government Auditing Standards*. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the State's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund,

and the aggregate remaining fund information of the State of Oregon, as of June 30, 2012, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and the schedule of funding progress, as listed in table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State of Oregon's basic financial statements. The combining fund financial statements are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied by us in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit, the combining fund financial statements are fairly stated in all material respects in relation to the financial statements taken as a whole. The introductory section and statistical section are presented for the purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

In accordance with *Government Auditing Standards*, we will issue our report on our consideration of the State of Oregon's internal control over financial reporting and on our tests of compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters at a future date in the Oregon Single Audit Report. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

**OREGON AUDITS DIVISION** 

Kate Brown Secretary of State

December 18, 2012

# MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's discussion and analysis (MD&A) provides a narrative overview and analysis of the financial activities of the State of Oregon (State) for the fiscal year ended June 30, 2012. The MD&A is intended to serve as an introduction to the State's financial statements. It is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the State's financial activities, (c) identify any material changes from the original budget, and (d) highlight individual fund matters. The following presentation is by necessity highly summarized, and in order to gain a thorough understanding of the State's financial condition, the following financial statements, notes, and required supplementary information should be reviewed in their entirety.

We encourage readers to consider the information presented in this analysis in conjunction with the transmittal letter beginning on page 2 of this report.

## **FINANCIAL HIGHLIGHTS**

- On June 30, 2012, the assets of the State exceeded its liabilities by \$15.9 billion (net assets). Of this
  amount, \$1.9 billion were classified as unrestricted net assets, while \$3.7 billion were restricted for
  specific uses. The remaining \$10.3 billion were invested in capital assets, net of related debt.
- The State's total net assets increased \$785.9 million compared to the prior year. The net assets for governmental activities increased 3.4 percent, while the net assets for business-type activities increased 10 percent.
- As of June 30, 2012, the State's governmental funds reported combined ending fund balances of \$4.7 billion. Of this total, approximately 2.5 percent was considered nonspendable and included amounts related to inventories, prepaid amounts, and permanent fund principal.
- Approximately 87.3 percent of ending governmental fund balances was classified as restricted and included amounts that were subject to constraints imposed by external parties, such as creditors, grantors, or the laws and regulations of other governments (including the federal government), or imposed by constitutional provisions or enabling legislation. Restricted fund balances totaled \$4.1 billion.
- The remaining 10.2 percent of ending fund balances was classified as unrestricted and included the fund balance categories designated as committed, assigned and unassigned. Committed fund balances are available for spending only with legislative approval. Assigned and unassigned fund balances may be spent at the government's discretion. Total unrestricted fund balances equaled \$481.2 million. Additional information on the classification of governmental fund balances may be found in Notes 1 and 21 in the notes to the financial statements.
- At fiscal year end, unrestricted fund balance (committed, assigned, and unassigned categories) in the General Fund netted to a negative \$101.3 million. The negative amount is due primarily to the net change in total other financing sources and uses. General Fund transfers to other funds exceeded transfers from other funds by \$198.8 million.
- Outstanding debt (bonds and certificates of participation) decreased by \$450.1 million during fiscal year 2012. As part of an overall plan to reduce borrowing costs, the State was involved in 12 separate debt refunding issuances and refunded \$943.2 million of previously existing debt with \$905.3 million of new debt.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

In addition to the MD&A, the financial section of this annual report contains the *basic financial statements*, required supplementary information, and the *combining financial statements* for nonmajor funds, internal service funds, and fiduciary funds. A *statistical section* follows the combining fund statements.

The basic financial statements contain three components: government-wide financial statements, fund financial statements, and notes to the financial statements.

## **Government-wide Financial Statements**

The *government-wide financial statements* are designed to provide a broad overview of the State's finances in a manner similar to a private-sector business. All of the State's activities are reported in the government-wide statements except for activities accounted for in fiduciary funds because resources of those funds are not available to support the State's own programs.

- The statement of net assets presents information on all of the State's assets and liabilities, with the difference between the two reported as net assets.
- The statement of activities presents information showing how the State's net assets changed during the fiscal year. All of the changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Revenues are recognized when earned and expenses are recorded at the time liabilities are incurred. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods (e.g., uncollected taxes).

Net assets are one measure of the State's financial health, or financial position. Over time, increases or decreases in the State's net assets may serve as a useful indicator of whether the State's financial position is improving or deteriorating. However, to assess the overall health of the State, the reader needs to consider additional non-financial factors such as changes in Oregon's income tax base and changes in Oregon's economy.

The activities reported in the government-wide financial statements are divided into three categories:

- Governmental activities. This category includes the basic services provided by the State to its citizens, such as K-12 schools and community colleges, public assistance programs, public safety, and public transportation. Income taxes and federal grants finance most of these activities. The State's internal service funds, which provide services to other state agencies, are included in governmental activities because these services predominately benefit governmental programs rather than business-type functions.
- Business-type activities. The State charges fees to customers to help cover the costs of certain services it provides. For example, the State administers loan programs to provide housing to citizens with low incomes and those who are elderly or disabled. The operation of the State's lottery and the Oregon University System are also reported under business-type activities.
- Component units. The State includes four other entities in its report: SAIF Corporation, Oregon Health
  and Science University, the Oregon University System Foundations, and the Oregon Affordable
  Housing Assistance Corporation. Although legally separate, these entities are reported as component
  units either because they are fiscally dependent on the State or because of the nature and
  significance of their relationship to the State. Financial information for the component units is reported
  separately from the financial information of the primary government.

The government-wide financial statements can be found on pages 28-31 of this report.

## **Fund Financial Statements**

The fund financial statements provide detail information about the State's most significant funds (not the State as a whole). Funds are accounting mechanisms the State uses to keep track of specific sources of funding and spending for particular purposes. Similar to other state and local governments, the State uses fund accounting to demonstrate and ensure compliance with finance-related legal requirements. Some funds are required by state law (such as the Lottery Operations Fund) or by bond covenants. The State establishes other funds to control and manage money for particular purposes, such as health and social services, or to show that it is properly using certain taxes and grants, such as gas taxes for transportation.

All of the State's funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Most of the State's basic services are included in governmental funds, which focus on (1) how cash and other financial resources that can be readily converted to cash flow in and out and (2) the balances remaining at year-end that are available to spend. Thus, the governmental fund statements provide a detailed short-term view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the State's programs. Because this information does not encompass the long-term focus of the government-wide statements, additional information has been provided following each governmental fund statement that reconciles the government-wide focus to the governmental fund focus.

The State maintains 20 individual governmental funds. Information is presented separately in the governmental fund financial statements for the five major governmental funds, including the General Fund. Data from the other 15 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the combining statements presented later in this report. The basic governmental fund financial statements can be found on pages 32-39 of this report.

**Proprietary funds.** Services for which the State charges customers a fee, similar to a business operation, are generally reported in proprietary funds. Proprietary fund statements, like the government-wide statements, provide both long-term and short-term financial information. The State's enterprise funds (one type of proprietary fund) are the same as the business-type activities reported in the government-wide statements, except that the fund statements provide more detail and additional information, such as cash flows. The State also uses internal service funds (the other type of proprietary fund). The Central Services Fund, for example, is used to report activities that provide services to other agencies.

The proprietary fund financial statements provide separate information for the State's five major proprietary funds. Data from the other nine proprietary funds are combined into a single, aggregated presentation. All internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for each of the nonmajor proprietary funds and for each of the internal service funds is provided in the combining statements presented later in this report. The basic proprietary fund financial statements can be found on pages 40-49 of this report.

**Fiduciary funds.** Fiduciary funds account for resources held for the benefit of parties outside the government. The State is the trustee, or fiduciary, for its employees' pension plan. It is also responsible for other assets that, due to a trust arrangement, can be used only for the trust beneficiaries. Fiduciary funds are accounted for in a manner similar to proprietary funds. All of the State's fiduciary activities are reported in a separate statement of fiduciary net assets and a statement of changes in fiduciary net assets. These activities have been excluded from the State's government-wide financial statements because the State cannot use these assets to finance its operations.

The basic fiduciary fund financial statements include the private purpose trust fund, the investment trust fund, the agency fund, and aggregated data for the State's pension and other employee benefit trust funds. Individual fund data for each of the pension and other employee benefit trust funds is provided in the combining statements presented later in this report. The basic fiduciary fund financial statements can be found on pages 50-51 of this report.

# **Discretely Presented Component Units**

Combining statements that report the activities of the discretely presented component units, SAIF Corporation, Oregon Health and Science University, the Oregon University System Foundations, and the Oregon Affordable Housing Assistance Corporation, can be found on pages 53-55 of this report. In the government-wide statements, the activities of the component units are aggregated into a single column; the combining statements provide detail for each component unit.

### **Notes to the Financial Statements**

The basic financial statements also include notes that provide additional information essential to a full understanding of the data presented in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 57-156 of this report.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report presents a section of required supplementary information (RSI), beginning on page 160, which contains budget-to-actual comparison schedules for all of the State's budgeted appropriated funds as well as accompanying notes. This section also includes a Schedule of Funding Progress and accompanying notes for the Public Employees Benefit Board Plan, an agent multiple-employer postemployment healthcare benefit plan, and the Retiree Health Insurance Premium Account, a defined benefit single-employer postemployment healthcare benefit plan.

The combining financial statements referred to earlier are presented immediately following the required supplementary information beginning on page 172 of this report. These combining statements provide details about the nonmajor governmental funds, nonmajor enterprise funds, and internal service funds, each of which has been aggregated and presented in a single column in the basic financial statements. The combining financial statements also provide details about the pension and other employee benefit trust funds.

A statistical section containing information regarding financial trends, revenue capacity, and debt capacity, as well as demographic, economic, and operating information follows immediately after the combining statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

**Net assets.** The State's *combined* net assets at June 30, 2012, were approximately \$15.9 billion as shown in Table 1. Most of this balance was invested in capital assets, with infrastructure being the largest component. The amount invested in capital assets, net of related debt, was \$10.3 billion. Restricted net assets represent resources that are subject to external restrictions on how they may be used. At June 30, 2012, restricted net assets totaled \$3.7 billion. The remaining balance of \$1.9 billion was classified as unrestricted net assets.

Table 1
State of Oregon's Net Assets
(in millions)

|                             | Govern      | ımental     |    | SS-     | type  |            |             |             |         |         |
|-----------------------------|-------------|-------------|----|---------|-------|------------|-------------|-------------|---------|---------|
|                             | Activities  |             |    | Activ   | /itie | es         | Total       |             |         |         |
|                             | 2012        | 2011        |    | 2012    |       | 2011       | 2012        | 2011        |         |         |
| Other assets and deferred   |             |             |    |         |       |            |             |             |         |         |
| outflows                    | \$ 9,114.8  | \$ 10,180.9 | \$ | 6,435.7 | \$    | 6,844.0    | \$ 15,550.5 | \$ 17,024.9 |         |         |
| Capital assets              | 12,147.2    | 11,690.4    |    | 3,090.8 |       | 2,841.0    | 15,238.0    | 14,531.4    |         |         |
| Total assets and            |             |             |    |         |       |            |             |             |         |         |
| deferred outflows           | 21,262.0    | 21,871.3    |    | 9,526.5 |       | 9,685.0    | 30,788.5    | 31,556.3    |         |         |
|                             |             |             |    |         |       |            |             |             |         |         |
| Long-term liabilities       | 7,989.9     | 8,173.6     |    | 3,972.1 |       | 4,156.5    | 11,962.0    | 12,330.1    |         |         |
| Other liabilities           | 2,080.6     | 2,868.9     |    | 886.5   |       | 1,283.8    | 2,967.1     | 4,152.7     |         |         |
| Total liabilities           | 10,070.5    | 11,042.5    |    | 4,858.6 |       | 5,440.3    | 14,929.1    | 16,482.8    |         |         |
| Net assets:                 |             |             |    |         |       |            |             |             |         |         |
| Invested in capital assets, |             |             |    |         |       |            |             |             |         |         |
| net of related debt         | 8,888.1     | 8,107.7     |    | 1,383.1 |       | 1,195.6    | 10,271.2    | 9,303.3     |         |         |
| Restricted                  | 3,143.9     | 2,582.7     |    | 506.0   |       | 670.7      | 3,649.9     | 3,253.4     |         |         |
| Unrestricted                | (840.5)     | 138.4       |    | 2,778.8 |       | 2,778.8 2, |             | 2,378.4     | 1,938.3 | 2,516.8 |
| Total net assets            | \$ 11,191.5 | \$ 10,828.8 | \$ | 4,667.9 | \$    | 4,244.7    | \$ 15,859.4 | \$ 15,073.5 |         |         |

**Changes in net assets.** The State's total net assets increased \$785.9 million compared to the prior year. The net assets of governmental activities increased 3.4 percent, while the net assets of business-type activities increased 10 percent.

Total ending net assets of governmental activities for fiscal year 2012 were \$11.2 billion compared to \$10.8 billion reported in fiscal year 2011. Total operating grants and contributions were down \$924.1 million, reflecting the significant reduction in funding from federal economic stimulus programs. However, personal income taxes and other taxes enjoyed healthy increases.

Personal income taxes, as shown in Table 2, rose by 5.4 percent in fiscal year 2012. This increase was due to a combination of factors, including an improving labor market as Oregon emerges from the recession, strong growth in the investment income of individual taxpayers, and enhanced collection efforts.

Within other taxes, the most significant change is attributable to healthcare provider taxes, which grew 81.3 percent in fiscal year 2012. These taxes are used to support higher Medicaid reimbursement for services as well as benefits for the Oregon Health Plan. The 2009 Legislature approved new hospital taxes and health insurance premium assessments through September 30, 2013. During the 2011 legislative session, significantly higher hospital taxes were negotiated in order to avoid large budget reductions in the Oregon Health Plan. The tax was increased from the old rate of 2.32 percent, potentially up to a rate of 5.25 percent.

Year over year, capital grants and contributions declined \$60.6 million, or 62 percent. In fiscal year 2011, the State issued bonds for community college capital construction projects, which required each institution to provide matching funds; similar bonds were not issued in fiscal year 2012. In addition, a federally funded project to construct a military reserve center was completed early in fiscal year 2012.

Spending on education increased by \$82.3 million, or 2 percent, while spending for human services increased \$651.4 million, or 8.6 percent. The increase in human services expenses reflects the continued demand for safety net programs during the prolonged recession. However, this increase was partially offset by a \$161 million reduction in expenses for consumer and business services. House Bill 2009, which was passed by the 2009 Legislature, authorized the creation of a new healthcare agency, the Oregon Health Authority (OHA), and authorized the transfer to OHA of the duties, functions and powers of the Oregon Medical Insurance Pool, which previously had been accounted for under consumer and business services.

Transportation program costs also declined in fiscal year 2012. The State distributed \$197 million in lottery bond proceeds in the previous fiscal year to pay for the extension of the Portland-Milwaukie Light Rail Project. No similar distribution occurred in fiscal year 2012.

As shown in Table 2, total ending net assets of business-type activities for fiscal year 2012 were \$4.7 billion compared to \$4.2 billion reported in fiscal year 2011. Although federal funding for unemployment benefits (which is reported under operating grants and contributions) decreased year over year, it was more than offset by a reduction in the operating expenses of the Unemployment Compensation Fund, which dropped \$577.1 million, or 25 percent. Together, these two changes reflect Oregon's slowly improving unemployment rate.

Table 2 State of Oregon's Changes in Net Assets (in millions)

|   |            | nmental<br>vities | Business-type<br>Activities |            | То          | tal        |
|---|------------|-------------------|-----------------------------|------------|-------------|------------|
| Revenues:   | 2012       | 2011              | 2012                        | 2011       | 2012        | 2011       |
| Program revenues:                                     |            |                   |                             |            |             |            |
| Charges for services                                  | \$ 1,426.2 | \$ 1,403.7        | \$ 4,397.7                  | \$ 4,224.1 | \$ 5,823.9  | \$ 5,627.8 |
| Operating grants and contributions                    | 7,400.7    | 8,324.8           | 1,621.3                     | 1,986.4    | 9,022.0     | 10,311.2   |
| Capital grants and contributions                      | 37.1       | 97.7              | 36.8                        | 60.1       | 73.9        | 157.8      |
| General revenues:                                     |            |                   |                             |            |             |            |
| Personal income taxes                                 | 5,901.4    | 5,597.8           | -                           | -          | 5,901.4     | 5,597.8    |
| Corporate income taxes                                | 440.4      | 502.9             | -                           | -          | 440.4       | 502.9      |
| Other taxes   | 2,258.6    | 1,924.0           | 16.9                        | 16.2       | 2,275.5     | 1,940.2    |
| Unrestricted investment earnings                      | 11.2       | 3.3               | -                           | -          | 11.2        | 3.3        |
| Total revenues  | 17,475.6   | 17,854.2          | 6,072.7                     | 6,286.8    | 23,548.3    | 24,141.0   |
| Expenses:   |            |                   |                             |            |             | _          |
| Education   | 4,061.8    | 3,979.5           | -                           | -          | 4,061.8     | 3,979.5    |
| Human services  | 8,186.5    | 7,535.1           | -                           | -          | 8,186.5     | 7,535.1    |
| Public safety   | 1,235.6    | 1,180.4           | -                           | -          | 1,235.6     | 1,180.4    |
| Economic & community development                      | 416.7      | 480.2             | -                           | -          | 416.7       | 480.2      |
| Natural resources                                     | 619.5      | 629.2             | -                           | -          | 619.5       | 629.2      |
| Transportation  | 1,394.8    | 1,566.2           | -                           | -          | 1,394.8     | 1,566.2    |
| Consumer and business services                        | 263.6      | 424.5             | -                           | -          | 263.6       | 424.5      |
| Administration  | 349.6      | 376.8             | -                           | -          | 349.6       | 376.8      |
| Legislative   | 34.8       | 37.8              | -                           | -          | 34.8        | 37.8       |
| Judicial  | 326.8      | 313.9             | -                           | -          | 326.8       | 313.9      |
| Interest on long-term debt                            | 367.8      | 351.7             | -                           | -          | 367.8       | 351.7      |
| Housing and community services                        | -          | -                 | 75.9                        | 78.2       | 75.9        | 78.2       |
| Veterans' loan  | -          | -                 | 18.6                        | 19.4       | 18.6        | 19.4       |
| Lottery operations                                    | -          | -                 | 534.0                       | 510.4      | 534.0       | 510.4      |
| Unemployment compensation                             | -          | -                 | 1,729.4                     | 2,306.5    | 1,729.4     | 2,306.5    |
| University system                                     | -          | -                 | 2,300.5                     | 2,146.9    | 2,300.5     | 2,146.9    |
| State hospitals                                       | -          | -                 | 270.8                       | 248.0      | 270.8       | 248.0      |
| Liquor control  | -          | -                 | 344.5                       | 325.4      | 344.5       | 325.4      |
| Other business-type activities                        |            | -                 | 268.7                       | 269.2      | 268.7       | 269.2      |
| Total expenses  | 17,257.5   | 16,875.3          | 5,542.4                     | 5,904.0    | 22,799.9    | 22,779.3   |
| Increase (decrease) before contributions, special and |            |                   |                             |            |             |            |
| extraordinary items, and transfers                    | 218.1      | 978.9             | 530.3                       | 382.8      | 748.4       | 1,361.7    |
| Contributions to permanent funds                      | 0.1        | -                 | -                           | -          | 0.1         | -          |
| Additions to permanent endowments                     | -          | -                 | 0.2                         | -          | 0.2         | -          |
| Transfers   | 125.9      | (62.9)            | (125.9)                     | 62.9       | -           | -          |
| Increase (decrease) in net assets                     | 344.1      | 916.0             | 404.6                       | 445.7      | 748.7       | 1,361.7    |
| Net assets – beginning                                | 10,828.8   | 9,877.5           | 4,244.7                     | 3,735.3    | 15,073.5    | 13,612.8   |
| Prior period adjustments                              | 18.6       | 35.3              | 18.6                        | 63.7       | 37.2        | 99.0       |
| Net assets – beginning – as restated                  | 10,847.4   | 9,912.8           | 4,263.3                     | 3,799.0    | 15,110.7    | 13,711.8   |
| Net assets – ending                                   | \$11,191.5 | \$ 10,828.8       | \$ 4,667.9                  | \$ 4,244.7 | \$ 15,859.4 | \$15,073.5 |

Figure 1 below illustrates fiscal year 2012 revenues of the State as a whole, by source. Approximately 38.3 percent of total revenue was provided by other entities and governments in the form of operating grants and contributions (e.g., federal revenues). Personal and corporate income taxes provided 26.9 percent of total revenues, while charges for services accounted for 24.7 percent.

Figure 1
State of Oregon's Revenue by Source
For the Year Ended June 30, 2012

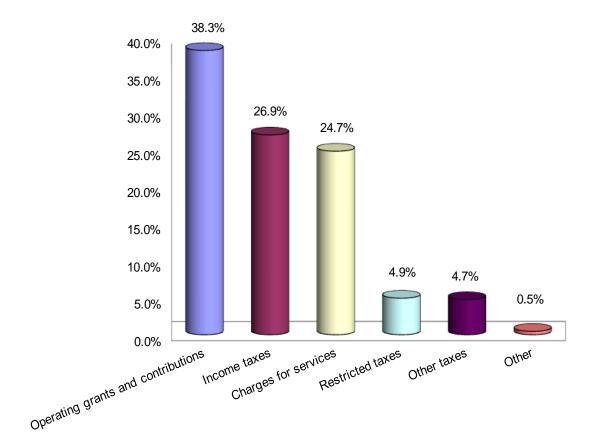


Figure 2 below shows governmental activity expenses for the State as a whole, by function. The cost of providing human services for Oregon citizens in need of assistance comprised 47.4 percent of total expenses. Elementary and secondary education accounted for 23.5 percent of the total.

47.4% 50.0% 45.0% 40.0% 35.0% 30.0% 23.5% 25.0% 20.0% 15.0% 8.1% 7.2% 10.0% 3.6% 2.4% 2.1% 1.9% 1.6% 5.0% 2.0% 0.0% Cousnwer and presides services Economic and community development Human services Interest on long-term debt Transportation Legislative Education

Figure 2
State of Oregon's Governmental Expenses by Function
For the Year Ended June 30, 2012

# FINANCIAL ANALYSIS OF THE STATE'S FUNDS

As noted earlier, the State of Oregon uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the State's governmental funds is to provide information on near-term inflows, outflows, and balances of *spendable* financial resources. In governmental funds, such information may serve as a useful measure of a government's net resources available for spending. At the end of fiscal year 2012, the State's governmental funds reported combined ending fund balances of \$4.7 billion, down \$251.3 million compared to the prior year.

Nonspendable balances of \$116.4 million, or 2.5 percent, included amounts that were either not in spendable form or were legally or contractually required to be maintained intact, while restricted fund balances of \$4.1 billion, or 87.3 percent, were restricted for specific purposes. These restrictions included, for example, vehicle-related taxes that must be used for transportation purposes; federal funding that must be spent in accordance with the underlying grants; and lottery revenues restricted by the Oregon Constitution for job creation, economic development, financing public education, and restoring and protecting Oregon's parks and beaches.

Committed fund balances of \$606.6 million comprised 12.9 percent of total fund balances. This category represents amounts committed to specific purposes, such as residential assistance and community protection programs, as the result of constraints imposed by legislation. These amounts may not be used for other purposes unless the legislation is modified or rescinded by passing additional legislation. The assigned fund balance category of \$37.5 million represents amounts constrained by the State's intent to use them for specific purposes. Legislative authority is not required to create or modify an assignment. The unassigned fund balance category of a negative \$162.9 million represents the residual amount applicable to the General Fund only.

In the General Fund, which is the operating fund of the State, total ending fund balance for fiscal year 2012 decreased \$202.7 million, or 83 percent, from the prior year. Although total revenues grew by 7.5 percent, spending on education and human services, plus transfers to other funds of \$1.1 million dollars, exceeded available revenues and other financing sources. As a result, the General Fund ended fiscal year 2012 with a \$41.5 million fund balance.

Due to the implementation of GASB Statement No. 54, the State now reports the Oregon Rainy Day Fund as part of the General Fund. Beginning fund balance for the separate Rainy Day Fund was \$10.4 million. Ending cash balances from the 2009-11 biennium of \$35.2 million were deposited in the Rainy Day Fund at the beginning of the 2011-13 biennium. Agency revisions for the 2009-11 biennium, plus savings related to the tax anticipation notes, added another \$15.6 million. As of June 30, 2012, \$61.5 million of the General Fund's ending fund balance was attributable to the Rainy Day Fund and was classified as committed fund balance.

The Health and Social Services Fund saw a 23.7 percent reduction in fund balance for fiscal year 2012. Healthcare provider taxes jumped 81.3 percent, due to an increase in the provider tax rates. However, this increase was more than offset by the continued demand for spending on human services programs. In addition, transfers to other funds increased when it was determined that the State's self-insured healthcare plans should be reported as part of the Central Services Fund, an internal service fund.

Due to the significant reduction in federal stimulus programs, federal revenues reported by the Public Transportation Fund declined \$169.4 million, or 21.5 percent. In addition, investment income fell \$4.8 million, or 33.1 percent. These revenue reductions were accompanied by a substantial decrease in spending. Transportation program costs dipped \$382.4 million, or 19.8 percent, enough to generate a 5.2 percent increase in ending fund balance for fiscal year 2012. In fiscal year 2011, the State distributed \$197 million in lottery bond proceeds to pay for the extension of the Portland-Milwaukie Light Rail Project. No similar distribution occurred in fiscal year 2012.

Ending fund balance in the Environmental Management Fund increased \$57.6 million, or 7.3 percent. Operating revenues and expenditures remained relatively flat year over year; total revenues rose slightly, just 1.9 percent, while total expenditures declined 2.9 percent. The major contributor to the increase in fund balance was the positive net change in transfers to/from other funds. In fiscal year 2011, transfers from other funds exceeded transfers to other funds by \$62.2 million; in fiscal year 2012, transfers from other funds exceeded transfers to other funds by \$82.7, a 32.9 percent increase. The increase in current year transfers from other funds was primarily the result of budget funding shifts.

The Common School Fund experienced a 4.9 percent decline in fund balance for fiscal year 2012. Due to flagging market performance, financial assets returned a negative \$8.3 million in the current year compared to a positive \$207.5 million in the prior year, resulting in a 104 percent drop in investment income. Revenue related to unclaimed property declined \$35.5 million, a decrease of 69.9 percent compared to the \$50.8 million reported in fiscal year 2011. The 2011 unclaimed property revenue included a one-time adjustment to reflect more accurately the value of abandoned property not expected to be repaid to claimants.

**Proprietary funds.** The State's enterprise funds provide the same type of information presented for business-type activities in the government-wide financial statements, but in more detail.

Housing and Community Services finances home ownership and multi-family units for elderly, disabled, and low to moderate income persons through the issuance of bonds. The Veterans' Loan Program provides home purchase and home improvement loans at favorable interest rates to eligible veterans. For fiscal year 2012, the Housing and Community Services Fund reported an operating loss of \$3.6 million; operating expenses declined 2.9 percent, while operating revenue declined 7.7 percent. However, investment earnings quadrupled in fiscal year 2012 and more than offset the operating loss. The net result was a \$10.2 million increase in fund equity as of June 30, 2012. The Veterans' Loan Fund also experienced an operating loss. Unlike the previous year, the current year operating loss of \$5.1 million was only partially offset by investment income. Investment income reported by the fund decreased 42.4 percent from \$4 million in fiscal year 2011 to \$2.3 million in fiscal year 2012. The net result was a decrease in ending net assets of \$2.6 million.

Net assets in the Lottery Operations Fund increased \$3 million in fiscal year 2012. For the second year in a row, the Lottery reported an increase in net product sales; current year sales were up \$12.4 million, or 1.2 percent. This increase was primarily attributable to an increase in Video Lottery<sup>SM</sup> revenue. During the year, new game sets were deployed on select Video Lottery<sup>SM</sup> terminals to offer a wide variety of game choices that

appeal to a diverse audience. Although economic conditions continued to impact consumer spending on entertainment such as lottery games, this is the second consecutive year of slight gains in Video Lottery revenue. Investment income increased \$14.2 million due primarily to favorable changes in the fair value of its investments. The Lottery also transferred \$531 million to other funds, a decrease of \$24.1 million compared to the prior fiscal year. Of the total amount transferred to other funds, the Economic Development Fund received \$523.7 million.

For fiscal year 2012, the Unemployment Compensation Fund reported assessments of \$1.1 billion, an increase of only 5.5 percent compared to a 30 percent jump in fiscal year 2011. The 2011 increase was the result of an administrative decision by the Employment Department to add a temporary surcharge to agency assessments in the prior year. Federal revenues declined for the second year in a row, as benefit payments to unemployed Oregonians continued to decrease, down \$584 million, or 25.5 percent. These two factors reflect Oregon's declining unemployment rate and, in some cases, the expiration of extended benefits. Because of these changes, net assets in the Unemployment Compensation Fund increased \$295.6 million, or 23.5 percent.

The University System Fund saw a 6.9 percent increase in total operating revenues compared to an 11.5 percent jump in fiscal year 2011. At the same time, operating expenses increased 7.1 percent, which was on track with the prior year. The net result was an operating loss \$394.4 million for fiscal year 2012, an amount which was 8.3 percent greater than the operating loss reported in the prior year. In spite of the operating loss, the University System Fund saw a small increase in net assets of \$10.2 million due primarily to transfers from other funds, including a transfer of \$343.5 million from the General Fund

In fiscal year 2012, significant capital contributions were recorded for the second year in a row in the other (nonmajor) proprietary fund. Capital assets of approximately \$116.1 million were transferred from governmental activities to the State Hospital Fund (a nonmajor proprietary fund reported in the combining proprietary fund statements).

At the end of fiscal year 2012, approximately 59.5 percent of the total net assets reported by the State's proprietary funds was classified as unrestricted and was available for spending on business-type activities. However, restrictions significantly affected the availability of resources in the Housing and Community Services Fund with 96 percent of the fund's net assets restricted for debt service. In the University System Fund, 59.3 percent of net assets was invested in capital assets, net of related debt, while 18.6 percent was restricted for education, debt service, capital construction, and purposes stipulated by donors.

**Fiduciary funds.** Fiduciary funds account for resources held for the benefit of parties outside the government. Net assets of the Pension and Other Employee Benefit Trust Fund, which accounts for resources held in trust for the payment of retirement, disability, postemployment healthcare, and death benefits to members of the Public Employees Retirement System, decreased by \$1.7 billion, or 2.8 percent. The net depreciation in fair value of investments was the primary factor contributing to this decrease. Net assets of all fiduciary funds are reported as held in trust for particular purposes.

## **GENERAL FUND BUDGETARY HIGHLIGHTS**

The State budgets on a biennial basis rather than an annual basis. Budgets are prepared on the cash basis utilizing encumbrance accounting. The original budget amounts reported for revenues in the budgetary statements represent original estimates, while budgeted expenditures represent the first complete appropriated budget adopted by the Legislature. The final budget amounts reported for revenues represent revised estimates, while the final budgeted expenditures represent the original appropriated budget modified by legally authorized legislative and executive changes, as well as Emergency Board actions taken during the year. For the 2011-13 biennium, final estimated revenues for the General Fund increased slightly compared to the original estimate. The General Fund's final budgeted expenditures increased by \$161.2 million, or 1.2 percent.

Because of Oregon's biennial process, budget to actual comparisons are not final until the second year of the biennium. For the first year of the 2011-13 biennium, actual expenditures and other financing uses exceeded actual General Fund revenues and other financing sources by \$298.2 million, leaving an ending budget balance of \$68.5 million. Actual revenues for the first year of the biennium were 48.6 percent of final budgeted revenues, or \$6.7 billion, while actual cash expenditures were 52 percent of those budgeted, or \$7.1 billion.

To manage differences in the timing of cash flows, the State issued \$639.5 million of tax anticipation notes in July 2012. These notes will be repaid with income tax revenue prior to the end of fiscal year 2013.

## **DEBT ADMINISTRATION**

The State Debt Policy Advisory Commission advises the Governor and the legislative assembly regarding policies and actions that enhance and preserve the State's credit rating and maintain the future availability of low cost capital financing. The 2012 Legislature increased lottery revenue bond authority by \$10.6 million to provide funding for community college capital projects. However, the additional lottery revenue bonds cannot be issued if the State Treasurer determines, after considering a report from the State Debt Policy Advisory Commission, that lottery-backed debt capacity is not sufficient. The next report on lottery-backed debt capacity is due no later than February 1, 2013. As of June 30, 2012, the State's debt credit ratings, which are an indication of the State's ability to repay its debt, were AA+ by Fitch, AA+ by Standard & Poor's, and Aa1 by Moody's.

Debt outstanding for the years ended June 30, 2012 and 2011 is summarized in Table 3. Oregon voters approved a constitutional amendment in November 2010 authorizing the use of general obligation bonds under Article XI-Q to finance (or refinance) the costs of acquiring, constructing, and equipping real or personal property that is or will be owned or operated by the State. In fiscal year 2012, the majority of general obligation bonds issued were Article XI-Q bonds to finance or refinance the new state mental hospital, the Judicial Department's eCourt system, prison construction, renovation of the Department of Transportation's headquarters building, and the State Radio Project. Other general obligation bonds were issued to finance acquisition and construction of new higher education facilities.

During fiscal year 2012, revenue bonds were issued for transportation and economic development projects, and residential assistance for low-income families. The majority of new revenue bonds issued for business-type activities in fiscal year 2012 were single-family mortgage bonds.

The State was involved in 12 separate debt refunding issuances in fiscal year 2012 and refunded \$943.2 million of previously existing debt with \$905.3 million of new debt. Additional information on the State's long-term debt may be found in Note 9 of this report.

Table 3
State of Oregon's Outstanding Debt
For the Years Ended June 30, 2012 and 2011
(dollars in millions)

|                               |           |          |    |          | 201 | l 2 Over (Ur | nder) 2011_ |
|-------------------------------|-----------|----------|----|----------|-----|--------------|-------------|
|                               | 2012 2011 |          |    |          | Α   | mount        | Percent     |
| General Obligation Bonds      | \$        | 5,270.4  | \$ | 5,079.7  | \$  | 190.7        | 3.8%        |
| Revenue Bonds                 |           | 4,685.3  |    | 4,929.2  |     | (243.9)      | -4.9%       |
| Certificates of Participation |           | 1,082.1  |    | 1,410.2  |     | (328.1)      | -23.3%      |
| General Appropriation Bonds   |           | 102.8    |    | 171.6    |     | (68.8)       | -40.1%      |
| Total                         | \$        | 11,140.6 | \$ | 11,590.7 | \$  | (450.1)      | -3.9%       |

## **CAPITAL ASSETS**

The State's investment in capital assets for its governmental and business-type activities as of June 30, 2012, was \$15.2 billion (net of accumulated depreciation) as summarized in Table 4. Capital assets include land, buildings, improvements, equipment, construction in progress, highways, tunnels and bridges, and works of art and other nondepreciable assets. The State's investment in capital assets for fiscal year 2012 increased \$706.6 million, or 4.9 percent.

Table 4
State of Oregon's Capital Assets, Net of Depreciation (in millions)

|                                   | Governmental |      | Busine      | ss-type    |            |             |             |  |
|-----------------------------------|--------------|------|-------------|------------|------------|-------------|-------------|--|
|                                   |              | ctiv | ities       | Activ      | vities     | Total       |             |  |
|                                   | 2012         |      | 2011        | 2012       | 2011       | 2012        | 2011        |  |
| Land                              | \$ 1,782     | 2.6  | \$ 1,778.3  | \$ 135.1   | \$ 132.2   | \$ 1,917.7  | \$ 1,910.5  |  |
| Buildings, property and equipment | 1,84         | 3.0  | 1,800.9     | 2,514.5    | 2,256.2    | 4,362.5     | 4,057.1     |  |
| Construction in progress          | 1,25         | 3.1  | 1,469.8     | 320.8      | 332.7      | 1,573.9     | 1,802.5     |  |
| Infrastructure                    | 7,26         | 1.5  | 6,639.5     | 51.7       | 47.4       | 7,313.2     | 6,686.9     |  |
| Works of art and other            |              |      |             |            |            |             |             |  |
| nondepreciable assets             |              | 2.0  | 1.9         | 68.7       | 72.5       | 70.7        | 74.4        |  |
| Total                             | \$ 12,14     | 7.2  | \$ 11,690.4 | \$ 3,090.8 | \$ 2,841.0 | \$ 15,238.0 | \$ 14,531.4 |  |

Major capital asset events during the fiscal year included the following:

- The State's construction commitments related to highway and bridge construction totaled \$618.6 million at June 30, 2012.
- The increase in buildings, property and equipment in the business-type activities was primarily the
  result of the completion of the final phases of the Oregon State Hospital replacement project and
  construction of higher education facilities.

Additional information on the State's capital assets may be found in Note 6 of this report.

## **ECONOMIC FACTORS AND NEXT BIENNIUM'S BUDGET**

Oregon's unemployment rate for November 2012 was 8.4 percent compared to 9.1 percent in November 2011. The U.S. unemployment rate for November 2012 was 7.7 percent. Since reaching a high point of 11.6 percent in May and June 2009, the rate has slowly declined over the past three and a half years.

After a strong start to the year, with employment increasing nearly 3 percent on an annual basis in the first calendar quarter, employment gains have slowed the past two quarters in Oregon. As of November 2012, job growth was up 1.2 percent on the year with the expectation that slow growth will continue to be the norm. Oregon is not expected to recover all of the jobs lost until the end of 2014, seven years after the recession began.

Over the past year, job growth has been widespread across Oregon's industries, with only information and financial service firms seeing small declines in the private sector. Public sector employment continued to fall. However, the losses have lessened in recent months. The largest gains have been in professional and business services, leisure and hospitality, and retail trade. Health services and construction have also added jobs over the past year. These five main industry groups account for approximately 60 percent of all private sector gains, with manufacturing accounting for another 16 percent. Within manufacturing, gains were led by durable goods, particularly metals and machinery.

The outlook for the 2013-15 biennium calls for some modest improvement in revenue growth. However, state revenue collections will still likely fail to keep pace with the growing cost of providing public services. The primary risk facing the near-term revenue forecast is the uncertain future of the nationwide economic expansion. Should federal government austerity or the slowdown in Europe and Asia derail the U.S. economy, Oregon tax collections will come in far below the forecast.

Revenue growth in Oregon will face considerable downward pressure over the 10-year extended forecast horizon. As the baby boom population cohort works less and spends less, traditional state tax instruments such as personal income taxes will become less effective, and revenue growth will fail to match the pace seen in the past.

The December 2012 forecast for General Fund revenues for the 2011-13 biennium is \$13.9 billion. This figure is \$71 million below the amount forecasted at the close of the 2011 legislative session. The projected General Fund ending balance for the 2011-13 biennium is \$220.9 million. The latest revenue forecast projects increases in General Fund revenues for the next two biennia, up 11.1 percent to \$15.5 billion in 2013-15 and 11 percent to \$17.2 billion in 2015-17.



# Basic Financial Statements

Statement of Net Assets June 30, 2012 (In Thousands)

| (in Inousands)                                      |              |                                  |              |             |
|---|--------------|----------------------------------|--------------|-------------|
|   | Governmental | Primary Governmer  Business-type |              | Component   |
| ACCETO AND DEFENDED OUTELOWS                        | Activities   | Activities                       | Total        | Units       |
| ASSETS AND DEFERRED OUTFLOWS                        |              |                                  |              |             |
| Current Assets:                                     | Ф 4 00E 044  | ф 0.404.0 <del>7</del> 4         | ф 0.400 F00  | ф 205.04F   |
| Cash and Cash Equivalents                           | \$ 1,285,611 | \$ 2,134,971                     | \$ 3,420,582 | \$ 295,945  |
| Cash and Cash Equivalents - Restricted              | 4.050.000    | 21,704                           | 21,704       | 4 040 000   |
| Investments   | 1,056,888    | 27,224                           | 1,084,112    | 4,212,229   |
| Investments - Restricted                            |              | 52,104                           | 52,104       | -           |
| Securities Lending Collateral                       | 346,195      | 222,672                          | 568,867      | 199,304     |
| Accounts and Interest Receivable (net)              | 684,238      | 562,310                          | 1,246,548    | 648,925     |
| Taxes Receivable (net)                              | 619,899      | -                                | 619,899      | -           |
| Pledges, Contributions, and Grants Receivable (net) | -            | -                                | -            | 203,503     |
| Internal Balances                                   | 199,292      | (199,292)                        | -            | -           |
| Due from Component Units                            | 6            | 20,561                           | 20,567       | -           |
| Due from Other Governments                          | -            | 10,567                           | 10,567       | 1,788       |
| Due from Primary Government                         | -            | -                                | -            | 13,552      |
| Inventories   | 84,695       | 37,298                           | 121,993      | 18,137      |
| Prepaid Items                                       | 7,997        | 27,163                           | 35,160       | 60,992      |
| Foreclosed and Deeded Property                      | ,<br>-       | 13,350                           | 13,350       | ,<br>-      |
| Total Current Assets                                | 4,284,821    | 2,930,632                        | 7,215,453    | 5,654,375   |
| Noncurrent Assets:                                  |              | _,,,,,,,                         | 1,210,100    |             |
| Cash and Cash Equivalents - Restricted              | 1,440,827    | 526,511                          | 1,967,338    | -           |
| Investments   | 136,188      | 123,774                          | 259,962      | 511,573     |
| Investments - Restricted                            | 260,321      | 572,018                          | 832,339      | 1,830,308   |
| Custodial Assets                                    | 10,439       | 372,010                          | 10,439       | 1,030,300   |
| Taxes Receivable (net)                              | 456,148      | -                                | 456,148      | -           |
|   |              | 14 200                           |              | 11 600      |
| Deferred Charges                                    | 35,730       | 14,299                           | 50,029       | 11,689      |
| Interfund Loans                                     | (278         |                                  | -            | -           |
| Advances to Component Units                         | <del>-</del> | 42,457                           | 42,457       |             |
| Net Contracts, Notes, and Other Receivables         | 261,638      | 124,137                          | 385,775      | 3,566       |
| Loans Receivable (net)                              | 611,982      | 2,061,243                        | 2,673,225    | -           |
| Pledges, Contributions, and Grants Receivable (net) | =            | =                                | =            | 56,119      |
| Net Pension Asset                                   | 1,617,000    | -                                | 1,617,000    | -           |
| Capital Assets:                                     |              |                                  |              |             |
| Land  | 1,782,577    | 135,147                          | 1,917,724    | 82,746      |
| Buildings, Property, and Equipment                  | 3,268,266    | 4,278,627                        | 7,546,893    | 2,292,608   |
| Construction in Progress                            | 1,253,065    | 320,751                          | 1,573,816    | 83,860      |
| Infrastructure                                      | 16,545,150   | 103,974                          | 16,649,124   | -           |
| Works of Art and Other Nondepreciable Assets        | 2,032        | 68,678                           | 70,710       | =           |
| Less Accumulated Depreciation and Amortization      | (10,703,855  | •                                | (12,520,274) | (1,107,736) |
| Total Noncurrent Assets                             | 16,977,230   | 6,555,475                        | 23,532,705   | 3,764,733   |
| Deferred Outflows                                   |              | 40,393                           | 40,393       | 15,957      |
| Total Assets and Deferred Outflows                  | 21,262,051   | 9,526,500                        | 30,788,551   | 9,435,065   |

Statement of Net Assets June 30, 2012 (In Thousands)

| Primary | Government |
|---------|------------|
|---------|------------|

| Campanger   Camp |  |   | ,                                     |               |                                       |
|--|--|---|---------------------------------------|---------------|---------------------------------------|
| Current Liabilities:         Accounts and Interest Payable         629,594         265,411         885,005         281,000           Obligations Under Securities Lending         346,195         222,672         588,867         199,315           Due to Other Governments         157,250         6,253         163,503         20,248           Due to Other Governments         157,250         6,253         163,503         20,248           Unearing Revenue         68,728         126,161         144,889         224,178           Compensated Absences Payable         115,495         58,600         174,095         56,688           Reserve for Loss and Loss Adjustment Expense         131,180         3,399         145,139         118,678           Claims and Judgments Payable         886         123         1,019         225,688           Claims and Judgments Payable         886         123         1,019         18,678           Claims and Judgments Payable         11,900         13,249         251,149         1,148           Cuttery Fitz Awards Payable         11,900         13,249         251,149         1,148           Cutter Liabilities         20         2,098         258,164         8,698           Cutter Liabilities         20         3,52   |  |   |                                       | Total         | •                                     |
| Accounts and Interest Payable   629,504   265,411   895,005   281,400   Diligations Under Securities Lending   346,195   222,672   588,867   189,315   Due to Component Units   13,467   1,234   14,701   2.00   27,452   Due to Differ Government   157,250   6,253   163,503   20,588   Due to Primary Government   157,250   6,253   163,503   20,588   Due to Primary Government   157,250   16,261   194,889   224,4158   Matured Bonds/COPs and Coupons Payable   1,164,55   5,660   174,095   5,6668   Reserve for Loss and Loss Adjustment Expense   1,162   174,095   5,6668   Reserve for Loss and Loss Adjustment Expense   1,31,100   13,999   145,139   18,678   Lottery Prize Awards Payable   31,100   13,999   145,139   18,678   Lottery Prize Awards Payable   11,900   13,249   25,149   1,948   Bonds/COPs Payable   370,880   115,537   486,417   11,794   Pollution Remediation Obligation   3,296   56   3,352   0,000   1,00 | LIABILITIES AND DEFERRED INFLOWS             |   |                                       |               |                                       |
| Obligations Under Securilies Lending         346,195         222,672         588,867         199,315           Due to Other Governments         157,290         6,253         163,503         20,882           Due to Drimary Government         -         -         -         -         2,74,52           Unearmed Revenue         68,728         126,161         149,489         224,168           Matured BondS/OPs and Coupons Payable         -         1,762         1,762         -           Reserve for Loss and Loss Adjustment Expense         -         -         -         -         -         2,25,388           Claims and Judgments Payable         131,180         13,999         145,139         18,678           Claims and Judgments Payable         886         123         1,019         -         225,388           Claims and Judgments Payable         886         123         1,019         1,678         4,688           Cutsofiel Liabilities         26,066         32,089         258,164         8,689           Cutsofiel Liabilities         37,080         115,537         486,417         1,794           Deliution Remediation Obligation         3,286         56         3,352         -           Total Current Liabilities <t< td=""><td>Current Liabilities:</td><td></td><td></td><td></td><td></td></t<>  | Current Liabilities:                         |   |                                       |               |                                       |
| Due to Component Units         13,467         1,234         14,701   | Accounts and Interest Payable                | 629,594                                 | 265,411                               | 895,005       | 281,400                               |
| Due to Other Government         157,280         6,253         183,003         20,888           Due to Primary Government         27,452         126,161         194,889         234,158           Matured BondS/COPs and Coupons Payable         1,762         2,732,20         1,867  | Obligations Under Securities Lending         | 346,195                                 | 222,672                               | 568,867       | 199,315                               |
| Due primary Government   | Due to Component Units                       | 13,467                                  | 1,234                                 | 14,701        | -                                     |
| Uneared Revenue         68,728         126,161         194,889         234,158           Matured Bonds/COPs and Coupons Payable         1,762         1,762         1,762         1,762         6.668           Reserve for Loss and Loss Adjustment Expense         -         -         225,388           Claims and Judgments Payable         -         28,320         29,320         18,678           Lottery Prize Awards Payable         -         28,320         29,320         18,678           Lottery Prize Awards Payable         886         123         1,119         -           Custodial Liabilities         226,666         32,098         25,146         8,888           Contracts, Mortgages and Notes Payable         11,900         13,249         25,149         1,1948           Bonds/COPP Payable         370,880         115,537         486,417         11,744           Obligations Under Capital Lease         5,687         65         3552         -           Pollution Emericalization Obligation         3,296         56         3,552         -           Nocurrent Liabilities         2,000,634         886,500         2,967,134         1,090,121           Nocurrent Liabilities         3,297         6         5,916         6,807         <   | Due to Other Governments                     | 157,250                                 | 6,253                                 | 163,503       | 20,588                                |
| Matured Bonds/COPs and Coupons Payable         11,495         5.66,688         Compensated Absences Payable         115,495         5.66,688         Coupons and Loss Adjustment Expense         11,495         5.66,688         Coupons and Loss Adjustment Expense         111,190         122,538         225,388         Coupons and Logan Adjustment Expense         131,180         13,959         145,139         148,78         225,388         Lottery Pitze Awards Payable         886         123         1,119         1-7         25,478         145,139         148,78         2,478         2,478         2,478         2,478         2,478         2,478         2,478         2,478         2,478         2,478         2,478         2,478         2,478         3,478         3,478         3,478         3,478         3,478         3,478         3,478         3,488         3,208         258,149         3,488         6,687         65         5,552         1,049         3,040         3,040         2,5149         1,149         3,149         2,5149         1,149         3,040         3,051         3,052         1,000         1,000         3,000         3,000         3,000         3,000         3,000         3,000         3,000         3,000         3,000         3,000         3,000         3,000         3,000  | Due to Primary Government                    | -                                       | -                                     | -             | 27,452                                |
| Compensated Absences Payable         116,495         58,600         174,095         56,668           Reserve for Loss and Loss Adjustment Expense         -         -         225,388           Claims and Judgments Payable         -         131,180         13,359         145,139         18,678           Lottary Pizza Awards Payable         896         123         1,019         -         -           Custodial Liabilities         226,066         32,098         255,149         1,948           Contracts, Mortgages and Notes Payable         11,900         13,249         25,149         1,948           Contracts, Mortgages and Notes Payable         11,900         13,249         25,149         1,948           Contracts, Mortgages and Notes Payable         11,900         13,249         25,149         1,948           Colligations Under Capital Lease         5,687         65         5,752         4,034           Pollution Remediation Obligation         3,296         56         3,352           Total Current Liabilities         2,080,634         886,500         2,967,134         1,090,121           Nocurrent Liabilities         2,080,634         886,500         2,967,134         1,090,121           Nocurrent Liabilities         3,946         8,591   | Unearned Revenue                             | 68,728                                  | 126,161                               | 194,889       | 234,158                               |
| Reserve for Loss and Loss Adjustment Expense   131,180   13,559   145,139   18,678   Lottery Prize Awards Payable   29,320   29,320   29,320   20 | Matured Bonds/COPs and Coupons Payable       | =                                       | 1,762                                 | 1,762         | =                                     |
| Claims and Judgments Payable         13,180         13,959         146,139         18,678           Lottery Pizes Awards Payable         -         29,320         29,202         29,202         4,676           Custodial Labillies         226,066         32,098         255,164         8,688           Contracts, Mortgages and Notes Payable         11,900         13,249         25,149         1,948           Bonds/COPs Payable         370,880         115,537         486,417         11,794           Obligation Under Capital Lease         5,687         65         5,752         4,034           Pollution Remediation Obligation         3,296         56         3,352         1           Total Current Liabilities         2,080,634         886,500         2,967,134         1,090,121           Necurrent Liabilities         2,080,634         886,500         2,967,134         1,090,121           Nocurrent Liabilities         2,080,634         886,500         2,967,134         1,090,121           Nocurrent Liabilities         3,946         8,591         68,087         3,000         2,2794,005           Reserve for Loss and Loss Adjustment Expense         59,496         8,591         68,087         42,550         1,414         1,414         1,414   | Compensated Absences Payable                 | 115,495                                 | 58,600                                | 174,095       | 56,668                                |
| Lottery Prize Awards Payable   | Reserve for Loss and Loss Adjustment Expense | =                                       | =                                     | -             | 225,388                               |
| Lottery Prize Awards Payable   | Claims and Judgments Payable                 | 131,180                                 | 13,959                                | 145,139       | 18,678                                |
| Arbitrage Rebate Payable         896         123         1,019         4,688           Contracis, Mortgages and Notes Payable         11,900         13,249         25,149         1,948           Bonds/COPs Payable         370,880         111,537         486,417         11,794           Obligations Under Capital Lease         5,687         65         5,752         4,034           Pollution Remediation Obligation         3,296         56         3,352         -           Total Current Liabilities         2,080,634         886,500         2,967,134         1,090,121           Noncurrent Liabilities         2,080,6634         886,500         2,967,134         1,090,121           Noncurrent Liabilities         2,080,6634         886,500         2,967,134         1,090,121           Noncurrent Liabilities         3,087         8,591         68,087         2,794,005           Coligations Under Light Income Agreements         -         1,090,4725         42,550           Claims and Judgments Payable         904,725         1,504         125,041         125,041           Lottery Prize Awards Payable         384         16,342         16,726         -           Lottery Prize Awards Payable         3,297         11,445         14,726         -   |  | -                                       | 29,320                                | 29,320        | -                                     |
| Custodial Liabilities         226,066         32,088         258,164         8,689           Contracts, Montragapes and Notes Payable         11,900         13,249         25,149         1,948           Bonds/COPs Payable         370,880         115,537         486,417         11,794           Obligations Under Capital Lease         5,687         65         5,752         4,034           Pollution Remediation Obligation         3,295         56         3,352         -           Total Current Liabilities         2,080,634         886,500         2,967,134         1,090,121           Noncurrent Liabilities         -         -         88,130         2,794,005           Compensated Absences Payable         59,496         8,591         68,087         -           Reserve for Loss and Loss Adjustment Expense         90,725         904,725         42,550           Claims and Judgments Payable         90,725         904,725         42,550           Lottery Prize Awards Payable         3,297         11,45         11,742         -           Custodial Liabilities         3,297         3,272,26         66,515         6,587         3           Bonds/COPs Payable         42,807         23,708         66,515         6,587         3   |  | 896                                     | 123                                   | 1,019         | -                                     |
| Contracts, Mortgages and Notes Payable         11,900         13,248         25,149         1,948           Bonds/COPS Payable         370,880         115,537         486,417         11,794           Obligations Under Capital Lease         5,687         65         5,752         4,034           Pollution Remediation Obligation         3,296         56         3,352         -1           Total Current Liabilities         2,080,634         886,500         2,967,134         1,090,127           Noncurrent Liabilities         -         -         -         -         -         2,967,134         1,090,127           Noncurrent Liabilities         -         -         -         -         -         -         2,794,005           Compensated Absences Payable         904,725         8,591         68,087         2,794,005           Claims and Judgments Payable         904,725         904,725         42,550           Lottery Pirsk Awards Payable         384         16,342         16,726         -         -           Custodial Liabilities         3,297         11,445         14,742         -         -         -         -         -         -         -         -         -         -         -         - <t< td=""><td></td><td>226,066</td><td>32,098</td><td>258,164</td><td>8,698</td></t<>   |  | 226,066                                 | 32,098                                | 258,164       | 8,698                                 |
| Bonds/COPs Payable         370,880         115,537         486,417         11,794           Obligations Under Capital Lease         5,687         65         5,752         4,034           Pollution Remediation Obligation         3,296         56         3,352         -           Total Current Liabilities         2,080,634         886,500         2,967,134         1,090,121           Noncurrent Liabilities         -         -         -         89,130           Compensated Absences Payable         59,496         8,591         68,087         -           Reserve for Loss and Loss Adjustment Expense         -         -         904,725         42,550           Lottery Prize Awards Payable         904,725         -         904,725         42,550           Lottery Prize Awards Payable         3,297         11,485         14,742         16,766         -           Contracts, Mortgages, and Notes Payable         42,807         23,708         66,515         65,873           Bonds/COPs Payable         42,807         23,708         66,514         37,366         -           Contracts, Mortgages, and Notes Payable         42,807         23,708         66,514         37,366         -           Sonds/COPS Payable         42,807         <   |  | 11,900                                  | 13,249                                | 25,149        | 1,948                                 |
| Obligations Under Capital Lease         5,687         65         5,752         4,034           Pollution Remediation Obligation         3,296         56         3,352         -           Total Current Liabilities         2,080,634         886,500         2,967,134         1,090,121           Noncurrent Liabilities         3         6         6         6         3,521         1,090,121           Noncurrent Liabilities         5         8,946         8,591         68,087         -         -         2,794,005           Coligations Under Life Income Agreements         59,496         8,591         68,087         -         -         2,794,005           Claims and Judgments Payable         904,725         904,725         42,550           Lottery Prize Awards Payable         3,297         11,445         16,726         -         -         2,794,005         -         -         -         1,726         -         -         -         -         -         -         1,726         -  |  | 370,880                                 | 115,537                               | 486,417       |                                       |
| Pollution Remediation Obligation   3,296   56   3,352  |  | 5,687                                   |                                       | 5,752         | 4,034                                 |
| Total Current Liabilities  |  | 3,296                                   | 56                                    | 3,352         | · -                                   |
| Noncurrent Liabilities:         -         -         -         89,130           Obligations Under Life Income Agreements         59,496         8,591         68,087         - <td></td> <td></td> <td>886,500</td> <td></td> <td>1,090,121</td>  |  |   | 886,500                               |               | 1,090,121                             |
| Compensated Absences Payable         59,496         8,591         68,087         2,794,005           Reserve for Loss and Loss Adjustment Expense         904,725         -         904,725         42,550           Claims and Judgments Payable         -         125,041         125,041         -           Arbitrage Rebate Payable         384         16,342         16,766         -           Custodial Liabilities         3,297         11,445         14,742         -           Contracts, Mortgages, and Notes Payable         6,925,897         3,208         66,515         65,873           Bonds/COPs Payable         6,925,897         3,725,246         10,651,433         750,847           Obligations Under Capital Lease         2,802         491         3,293         629           Advances from Primary Government         -         -         -         7,366         -         7,366         -           Net OPEB Obligation         7,366         -         7,366         -         7,366         -           Derivative Instrument Liabilities         -         40,244         40,244         1,957           Total Liabilities and Deferred Inflows         7,989,893         3,972,134         11,962,027         3,809,519           Invalida   | Noncurrent Liabilities:                      | , ,                                     | ,                                     | , ,           | · · · · · · · · · · · · · · · · · · · |
| Compensated Absences Payable         59,496         8,591         68,087         2,794,005           Reserve for Loss and Loss Adjustment Expense         904,725         -         904,725         42,550           Claims and Judgments Payable         -         125,041         125,041         -           Arbitrage Rebate Payable         384         16,342         16,766         -           Custodial Liabilities         3,297         11,445         14,742         -           Contracts, Mortgages, and Notes Payable         6,925,897         3,208         66,515         65,873           Bonds/COPs Payable         6,925,897         3,725,246         10,651,433         750,847           Obligations Under Capital Lease         2,802         491         3,293         629           Advances from Primary Government         -         -         -         7,366         -         7,366         -           Net OPEB Obligation         7,366         -         7,366         -         7,366         -           Derivative Instrument Liabilities         -         40,244         40,244         1,957           Total Liabilities and Deferred Inflows         7,989,893         3,972,134         11,962,027         3,809,519           Invalida   | Obligations Under Life Income Agreements     | -                                       | -                                     | -             | 89,130                                |
| Reserve for Loss and Loss Adjustment Expense Claims and Judgments Payable         904,725         2,794,005         Claims and Judgments Payable         904,725         42,550         42,550         Lottery Prize Awards Payable         1 25,041         125,041         1 26,041         1 26,041         1 26,041         1 26,041         1 26,041         2 2,041         4 2,850         2 2,021         4 1,472         2 - 2 - 2 - 2 - 2 - 2 - 2 - 2 - 2 - 2 -  |  | 59,496                                  | 8,591                                 | 68,087        | -<br>-                                |
| Claims and Judgments Payable         904,725         -         904,725         42,550           Lottery Prize Awards Payable         -         125,041         125,041         -           Arbitrage Rebate Payable         384         16,342         16,726         -           Custodial Liabilities         3,297         11,445         14,742         -           Contracts, Mortgages, and Notes Payable         6,925,897         3,725,246         10,651,143         750,847           Obligations Under Capital Lease         2,802         491         3,293         629           Advances from Primary Government         -         -         -         -         42,457           Pollution Remediation Obligation         7,366         -         7,366         -         7,366         -           Net OPEB Obligation         43,119         21,026         64,145         8,071         1         1,925,161         4,99,611  |  | ,<br>-                                  | ,<br>-                                | ,<br>-        | 2,794,005                             |
| Lottery Prize Awards Payable   |  | 904.725                                 | -                                     | 904.725       | 42.550                                |
| Arbitrage Rebate Payable         384         16,342         16,726   |  | - · · · · · · · · · · · · · · · · · · · | 125.041                               |               | -                                     |
| Custodial Liabilities         3,297         11,445         14,742  |  | 384                                     | ·                                     |               | -                                     |
| Contracts, Mortgages, and Notes Payable         42,807         23,708         66,515         65,873           Bonds/COPs Payable         6,925,897         3,725,246         10,651,143         750,847           Obligations Under Capital Lease         2,802         491         3,293         629           Advances from Primary Government         -         -         7,366         -           Pollution Remediation Obligation         7,366         -         7,366         -           Net OPEB Obligation         43,119         21,026         64,145         8,071           Derivative Instrument Liabilities         -         40,244         40,244         15,957           Total Noncurrent Liabilities and Deferred Inflows         10,070,527         4,858,634         114,929,161         4,899,640           NET ASSETS           Invested in Capital Assets, Net of Related Debt         8,888,097         1,383,060         10,271,157         645,610           Expendable Net Assets Restricted for:         182,687         -         182,687         -           Transportation Programs         638,069         -         182,687         -           Transportation Programs         702,393         -         702,393         -           Education   |  | 3.297                                   | ·                                     | ·             | -                                     |
| Bonds/COPs Payable         6,925,897         3,725,246         10,651,143         750,847           Obligations Under Capital Lease         2,802         491         3,293         629           Advances from Primary Government         -         -         -         -         42,457           Pollution Remediation Obligation         7,366         -         7,366         -         7,366         -         1,026         64,145         8,071           Net OPEB Obligation         43,119         21,026         64,145         8,071         1,027         1,026         64,145         8,071           Derivative Instrument Liabilities         -         40,244         40,224         15,957           Total Noncurrent Liabilities         7,989,893         3,972,134         11,962,027         3,809,519           Total Noncurrent Liabilities         7,989,893         3,972,134         11,962,027         3,809,519           Total Noncurrent Liabilities         8,888,097         1,383,060         10,271,157         645,610           NET         8         8,888,097         1,383,060         10,271,157         645,610           Expendable Net Assets Restricted for:         182,687         -         182,687         -         182,687         -  |  | ·                                       | ·                                     | ·             | 65.873                                |
| Obligations Under Capital Lease         2,802         491         3,293         629           Advances from Primary Government         -         -         -         42,457           Pollution Remediation Obligation         7,366         -         7,366         -           Net OPEB Obligation         43,119         21,026         64,145         8,071           Derivative Instrument Liabilities         -         40,244         40,244         15,957           Total Noncurrent Liabilities         7,889,893         3,972,134         11,962,027         3,809,519           Total Liabilities and Deferred Inflows         10,070,527         4,858,634         14,929,161         4,899,640           NET ASSETS           Invested in Capital Assets, Net of Related Debt         8,888,097         1,383,060         10,271,157         645,610           Expendable Net Assets Restricted for:         14,648         -         182,687         -         182,687         -           Health and Social Services Programs         182,687         -         182,687         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -   |  | ·                                       | ·                                     | ·             | ·                                     |
| Advances from Primary Government         -         -         -         42,457           Pollution Remediation Obligation         7,366         -         7,366         -           Net OPEB Obligation         43,119         21,026         64,145         8,071           Derivative Instrument Liabilities         7,989,893         3,972,134         11,962,027         3,809,519           Total Liabilities and Deferred Inflows         10,070,527         4,858,634         14,929,161         4,899,640           NET ASSETS         Invested in Capital Assets, Net of Related Debt         8,888,097         1,383,060         10,271,157         645,610           Expendable Net Assets Restricted for:         182,687         -         182,687         -           Health and Social Services Programs         182,687         -         182,687         -           Transportation Programs         638,069         -         638,069         -           Natural Resource Programs         702,393         -         702,393         -           Education         1,161,931         159,469         1,321,400         959,809           Community Protection         40,565         -         40,565         -         40,565         -         40,565         -         40,565  |  |   |                                       |               | ·                                     |
| Pollution Remediation Obligation         7,366         -         7,366         -         7,366         -         Net OPEB Obligation         43,119         21,026         64,145         8,071         Net OPEB Obligation         43,119         21,026         64,145         8,071         5,057         7         7         7         7,989,893         3,972,134         11,962,027         3,809,519         7         7         7         7         8,095         1,070,527         4,858,634         14,929,161         4,899,640         4         8,097         1,383,060         10,271,157         645,610         645,610         8         8         8         9         1,383,060         10,271,157         645,610         645,610         8         8         8         9         1,383,060         10,271,157         645,610         6         7         6         45,610         8         9         6         2         6         8         6         6         7         3         6         9   |  | -                                       | -                                     | -             |                                       |
| Net OPEB Obligation Derivative Instrument Liabilities         43,119         21,026         64,145         8,071           Derivative Instrument Liabilities         7,989,893         3,972,134         11,962,027         3,809,519           Total Noncurrent Liabilities         10,070,527         4,858,634         14,929,161         4,899,640           NET ASSETS           Invested in Capital Assets, Net of Related Debt         8,888,097         1,383,060         10,271,157         645,610           Expendable Net Assets Restricted for:         4,826,87         -         182,687         -           Health and Social Services Programs         182,687         -         182,687         -           Transportation Programs         638,069         -         638,069         -           Natural Resource Programs         702,393         -         702,393         -           Education         1,161,931         159,469         1,321,400         959,809           Community Protection         69,113         -         69,113         -           Employment Services         119,641         -         119,641         -           Workers' Compensation         -         -         -         1,174,124           Residential Assistance  |  | 7.366                                   | -                                     | 7.366         | , -<br>-                              |
| Derivative Instrument Liabilities         -         40,244         40,244         15,957           Total Noncurrent Liabilities         7,989,893         3,972,134         11,962,027         3,809,519           Total Liabilities and Deferred Inflows         10,070,527         4,858,634         14,929,161         4,899,640           NET ASSETS           Invested in Capital Assets, Net of Related Debt         8,888,097         1,383,060         10,271,157         645,610           Expendable Net Assets Restricted for:         182,687         -         182,687         -           Health and Social Services Programs         182,687         -         182,687         -           Transportation Programs         638,069         -         638,069         -           Natural Resource Programs         702,393         -         702,393         -           Education         1,161,931         159,469         1,321,400         959,809           Community Protection         40,565         -         40,565         -           Consumer Protection         69,113         -         69,113         -           Employment Services         119,641         -         119,641         -           Workers' Compensation         2,125   |  | ·                                       | 21.026                                | ·             | 8.071                                 |
| Total Noncurrent Liabilities         7,989,893         3,972,134         11,962,027         3,809,519           Total Liabilities and Deferred Inflows         10,070,527         4,858,634         14,929,161         4,899,640           NET ASSETS         Invested in Capital Assets, Net of Related Debt         8,888,097         1,383,060         10,271,157         645,610           Expendable Net Assets Restricted for:         Health and Social Services Programs         182,687         -         182,687         -           Transportation Programs         638,069         -         638,069         -         638,069         -           Natural Resource Programs         702,393         -         702,393         -         702,393         -         702,393         -         702,393         -         959,809         -         683,069         -         69,113         -         69,113         -         69,113         -         69,113         -         69,113         -         69,113         -         69,113         -         69,113         -         -         1,174,124         -         -         1,174,124         -         -         1,174,124         -         -         1,174,124         -         -         -         1,174,124   |  | -, -<br>-                               | ·                                     | ·             | ·                                     |
| Total Liabilities and Deferred Inflows         10,070,527         4,858,634         14,929,161         4,899,640           NET ASSETS           Invested in Capital Assets, Net of Related Debt         8,888,097         1,383,060         10,271,157         645,610           Expendable Net Assets Restricted for:         Health and Social Services Programs         182,687         -         182,687         -           Transportation Programs         638,069         -         638,069         -         638,069         -           Natural Resource Programs         6702,393         -         702,393         -         -         638,069         -         638,069         -         638,069         -         638,069         -         638,069         -         638,069         -         638,069         -         638,069         -         638,069         -         638,069         -         638,069         -         638,069         -         638,069         -         638,069         -         638,069         -         638,069         -         638,069         -         638,069         -         638,069         -         69,193         -         702,393         -         702,393         -         -         19,041         -         -  | Total Noncurrent Liabilities                 | 7,989,893                               | · · · · · · · · · · · · · · · · · · · |               |                                       |
| NET ASSETS   Invested in Capital Assets, Net of Related Debt   8,888,097   1,383,060   10,271,157   645,610   Expendable Net Assets Restricted for:  |  |   |                                       |               |                                       |
| Invested in Capital Assets, Net of Related Debt   8,888,097   1,383,060   10,271,157   645,610   |  | -,,-                                    | , ,                                   | , , , , ,     | ,,,,,,,                               |
| Expendable Net Assets Restricted for:   Health and Social Services Programs   182,687   - 182,687    |  |   |                                       |               |                                       |
| Health and Social Services Programs         182,687         -         182,687         -           Transportation Programs         638,069         -         638,069         -           Natural Resource Programs         702,393         -         702,393         -           Education         1,161,931         159,469         1,321,400         959,809           Community Protection         40,565         -         40,565         -           Consumer Protection         69,113         -         69,113         -           Employment Services         119,641         -         119,641         -           Workers' Compensation         -         -         -         1,174,124           Residential Assistance         88,383         2,582         90,965         -           Debt Service         186         265,395         265,581         -           Capital Projects         2,125         61,999         64,124         -           Other Purposes         111,902         -         111,902         -           Nonexpendable Net Assets Restricted for:         -         16,546         742,226           Education         1,786         -         1,786         175,023   |  | 8,888,097                               | 1,383,060                             | 10,271,157    | 645,610                               |
| Transportation Programs         638,069         -         638,069         -           Natural Resource Programs         702,393         -         702,393         -           Education         1,161,931         159,469         1,321,400         959,809           Community Protection         40,565         -         40,565         -           Consumer Protection         69,113         -         69,113         -           Employment Services         119,641         -         119,641         -           Workers' Compensation         -         -         -         -         1,174,124           Residential Assistance         88,383         2,582         90,965         -         -           Debt Service         186         265,395         265,581         -         -           Capital Projects         2,125         61,999         64,124         -           Other Purposes         111,902         -         111,902         -           Nonexpendable Net Assets Restricted for:         -         16,546         16,546         742,226           Education         1,786         -         1,786         175,023           Residential Assistance         23,424         -  | •  |   |                                       |               |                                       |
| Natural Resource Programs         702,393         -         702,393         -           Education         1,161,931         159,469         1,321,400         959,809           Community Protection         40,565         -         40,565         -           Consumer Protection         69,113         -         69,113         -           Employment Services         119,641         -         119,641         -           Workers' Compensation         -         -         -         1,174,124           Residential Assistance         88,383         2,582         90,965         -           Debt Service         186         265,395         265,581         -           Capital Projects         2,125         61,999         64,124         -           Other Purposes         111,902         -         111,902         -           Nonexpendable Net Assets Restricted for:         -         16,546         742,226           Education         1,786         -         1,786         15,500           Residential Assistance         23,424         -         23,424         -           Natural Resource Programs         1,500         -         1,500         -           Workers' Co   | <del>_</del>                                 |   | =                                     | ,             | =                                     |
| Education         1,161,931         159,469         1,321,400         959,809           Community Protection         40,565         -         40,565         -           Consumer Protection         69,113         -         69,113         -           Employment Services         119,641         -         119,641         -           Workers' Compensation         -         -         -         -         1,174,124           Residential Assistance         88,383         2,582         90,965         -           Debt Service         186         265,395         265,581         -           Capital Projects         2,125         61,999         64,124         -           Other Purposes         111,902         -         111,902         -           Nonexpendable Net Assets Restricted for:         -         16,546         742,226           Education         1,786         -         1,786         175,023           Residential Assistance         23,424         -         23,424         -           Natural Resource Programs         1,500         -         1,500         -           Workers' Compensation         250         -         250         -         250         -  |  |   | -                                     |               | =                                     |
| Community Protection         40,565         -         40,565         -           Consumer Protection         69,113         -         69,113         -           Employment Services         119,641         -         119,641         -           Workers' Compensation         -         -         -         -         1,174,124           Residential Assistance         88,383         2,582         90,965         -           Debt Service         186         265,395         265,581         -           Capital Projects         2,125         61,999         64,124         -           Other Purposes         111,902         -         111,902         -           Nonexpendable Net Assets Restricted for:         -         16,546         742,226           Education         1,786         -         1,786         175,023           Residential Assistance         23,424         -         23,424         -           Natural Resource Programs         1,500         -         1,500         -           Workers' Compensation         250         -         250         -           Unrestricted         (840,528)         2,778,815         1,938,287         838,633   | Natural Resource Programs                    | 702,393                                 | -                                     |               | =                                     |
| Consumer Protection         69,113         -         69,113         -           Employment Services         119,641         -         119,641         -           Workers' Compensation         -         -         -         -         1,174,124           Residential Assistance         88,383         2,582         90,965         -           Debt Service         186         265,395         265,581         -           Capital Projects         2,125         61,999         64,124         -           Other Purposes         111,902         -         111,902         -           Nonexpendable Net Assets Restricted for:         -         16,546         742,226           Education         1,786         -         1,786         175,023           Residential Assistance         23,424         -         23,424         -           Natural Resource Programs         1,500         -         1,500         -           Workers' Compensation         250         -         250         -           Unrestricted         (840,528)         2,778,815         1,938,287         838,633  | Education                                    | 1,161,931                               | 159,469                               | 1,321,400     | 959,809                               |
| Employment Services         119,641         -         119,641         -           Workers' Compensation         -         -         -         1,174,124           Residential Assistance         88,383         2,582         90,965         -           Debt Service         186         265,395         265,581         -           Capital Projects         2,125         61,999         64,124         -           Other Purposes         111,902         -         111,902         -           Nonexpendable Net Assets Restricted for:         -         16,546         742,226         -           Donor Purposes         -         16,546         16,546         742,226         -         -         1,786         175,023         -         -         1,786         175,023         -         -         1,786         175,023         -         -         1,500         -         -         1,500         -         -         1,500         -         -         -         1,500         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         <   | Community Protection                         |   | -                                     | 40,565        | -                                     |
| Workers' Compensation         -         -         -         1,174,124           Residential Assistance         88,383         2,582         90,965         -           Debt Service         186         265,395         265,581         -           Capital Projects         2,125         61,999         64,124         -           Other Purposes         111,902         -         111,902         -           Nonexpendable Net Assets Restricted for:         5         16,546         742,226         -           Donor Purposes         -         16,546         16,546         742,226         -         -         1,786         175,023         -         175,023         -         -         1,786         175,023         -         -         1,786         175,023         -         -         1,500         -         -         1,500         -         -         1,500         -         -         -         1,500         -<  |  |   | -                                     |               | -                                     |
| Residential Assistance         88,383         2,582         90,965         -           Debt Service         186         265,395         265,581         -           Capital Projects         2,125         61,999         64,124         -           Other Purposes         111,902         -         111,902         -           Nonexpendable Net Assets Restricted for:         -         16,546         742,226           Education         1,786         -         1,786         175,023           Residential Assistance         23,424         -         23,424         -           Natural Resource Programs         1,500         -         1,500         -           Workers' Compensation         250         -         250         -           Unrestricted         (840,528)         2,778,815         1,938,287         838,633  | • •  | 119,641                                 | -                                     | 119,641       | =                                     |
| Debt Service         186         265,395         265,581         -           Capital Projects         2,125         61,999         64,124         -           Other Purposes         111,902         -         111,902         -           Nonexpendable Net Assets Restricted for:         Value         Val  | •  | =                                       | -                                     | -             | 1,174,124                             |
| Capital Projects       2,125       61,999       64,124       -         Other Purposes       111,902       -       111,902       -         Nonexpendable Net Assets Restricted for:       Use of the purposes         Donor Purposes       -       16,546       16,546       742,226         Education       1,786       -       1,786       175,023         Residential Assistance       23,424       -       23,424       -         Natural Resource Programs       1,500       -       1,500       -         Workers' Compensation       250       -       250       -         Unrestricted       (840,528)       2,778,815       1,938,287       838,633  | Residential Assistance                       | 88,383                                  | ·                                     | 90,965        | =                                     |
| Other Purposes         111,902         -         111,902         -           Nonexpendable Net Assets Restricted for:         Donor Purposes         -         16,546         742,226           Education         1,786         -         1,786         175,023           Residential Assistance         23,424         -         23,424         -           Natural Resource Programs         1,500         -         1,500         -           Workers' Compensation         250         -         250         -           Unrestricted         (840,528)         2,778,815         1,938,287         838,633  | Debt Service                                 |   |                                       | ·             | =                                     |
| Nonexpendable Net Assets Restricted for:         Donor Purposes       -       16,546       742,226         Education       1,786       -       1,786       175,023         Residential Assistance       23,424       -       23,424       -         Natural Resource Programs       1,500       -       1,500       -         Workers' Compensation       250       -       250       -         Unrestricted       (840,528)       2,778,815       1,938,287       838,633   | Capital Projects                             |   | 61,999                                | 64,124        | -                                     |
| Donor Purposes         -         16,546         16,546         742,226           Education         1,786         -         1,786         175,023           Residential Assistance         23,424         -         23,424         -           Natural Resource Programs         1,500         -         1,500         -           Workers' Compensation         250         -         250         -           Unrestricted         (840,528)         2,778,815         1,938,287         838,633   | Other Purposes                               | 111,902                                 | -                                     | 111,902       | -                                     |
| Education         1,786         -         1,786         175,023           Residential Assistance         23,424         -         23,424         -           Natural Resource Programs         1,500         -         1,500         -           Workers' Compensation         250         -         250         -           Unrestricted         (840,528)         2,778,815         1,938,287         838,633  | Nonexpendable Net Assets Restricted for:     |   |                                       |               |                                       |
| Residential Assistance         23,424         -         23,424         -           Natural Resource Programs         1,500         -         1,500         -           Workers' Compensation         250         -         250         -           Unrestricted         (840,528)         2,778,815         1,938,287         838,633  | Donor Purposes                               | -                                       | 16,546                                | 16,546        | 742,226                               |
| Natural Resource Programs         1,500         -         1,500         -           Workers' Compensation         250         -         250         -           Unrestricted         (840,528)         2,778,815         1,938,287         838,633   | Education                                    | 1,786                                   | -                                     | 1,786         | 175,023                               |
| Workers' Compensation         250         -         250         -           Unrestricted         (840,528)         2,778,815         1,938,287         838,633   | Residential Assistance                       |   | -                                     | 23,424        | -                                     |
| Workers' Compensation         250         -         250         -           Unrestricted         (840,528)         2,778,815         1,938,287         838,633   | Natural Resource Programs                    | 1,500                                   | -                                     | 1,500         | -                                     |
|  | Workers' Compensation                        |   | -                                     | 250           | -                                     |
| Total Net Assets \$ 11,191,524 \$ 4,667,866 \$ 15,859,390 \$ 4,535,425   | Unrestricted                                 |   |                                       | 1,938,287     |                                       |
|  | Total Net Assets                             | \$ 11,191,524                           | \$ 4,667,866                          | \$ 15,859,390 | \$ 4,535,425                          |

Statement of Activities For the Year Ended June 30, 2012 (In Thousands)

|                                       |    | Expenses   |    | charges for<br>Services | (  | Operating<br>Grants and<br>ontributions |    | Capital<br>Grants and<br>ontributions |    | Net<br>Expense)<br>Revenue |
|---------------------------------------|----|------------|----|-------------------------|----|---|----|---------------------------------------|----|----------------------------|
| Functions/Programs                    |    |            |    |                         |    |   |    |                                       |    |                            |
| Primary Government:                   |    |            |    |                         |    |   |    |                                       |    |                            |
| Governmental Activities:              |    |            |    |                         |    |   |    |                                       |    |                            |
| Education                             | \$ | 4,061,791  | \$ | 12,774                  | \$ | 632,458                                 | \$ | -                                     | \$ | (3,416,559)                |
| Human Services                        |    | 8,186,498  |    | 531,658                 |    | 5,225,178                               |    | 2,187                                 |    | (2,427,475)                |
| Public Safety                         |    | 1,235,617  |    | 141,432                 |    | 178,975                                 |    | 17,849                                |    | (897,361)                  |
| Economic and Community Development    |    | 416,683    |    | 27,340                  |    | 344,487                                 |    | -                                     |    | (44,856)                   |
| Natural Resources                     |    | 619,535    |    | 306,336                 |    | 196,523                                 |    | 745                                   |    | (115,931)                  |
| Transportation                        |    | 1,394,815  |    | 140,219                 |    | 587,526                                 |    | 16,353                                |    | (650,717)                  |
| Consumer and Business Services        |    | 263,541    |    | 69,000                  |    | 17,553                                  |    | -                                     |    | (176,988)                  |
| Administration                        |    | 349,555    |    | 96,006                  |    | 215,786                                 |    | -                                     |    | (37,763)                   |
| Legislative                           |    | 34,839     |    | 2,388                   |    | 30                                      |    | -                                     |    | (32,421)                   |
| Judicial                              |    | 326,803    |    | 99,052                  |    | 2,187                                   |    | -                                     |    | (225,564)                  |
| Interest on Long-term Debt            |    | 367,826    |    | -                       |    | -                                       |    | -                                     |    | (367,826)                  |
| Total Governmental Activities         |    | 17,257,503 |    | 1,426,205               |    | 7,400,703                               |    | 37,134                                |    | (8,393,461)                |
| Business-type Activities:             |    |            |    |                         |    |   |    |                                       |    | <u> </u>                   |
| Housing and Community Services        |    | 75,879     |    | 72,298                  |    | 13,938                                  |    | -                                     |    | 10,357                     |
| Veterans' Loan                        |    | 18,628     |    | 13,426                  |    | 2,327                                   |    | -                                     |    | (2,875)                    |
| Lottery Operations                    |    | 534,018    |    | 1,050,315               |    | 17,744                                  |    | -                                     |    | 534,041                    |
| Unemployment Compensation             |    | 1,729,355  |    | 1,083,438               |    | 973,106                                 |    | -                                     |    | 327,189                    |
| University System                     |    | 2,300,493  |    | 1,356,609               |    | 607,569                                 |    | 33,875                                |    | (302,440)                  |
| State Hospitals                       |    | 270,793    |    | 75,012                  |    | -                                       |    | -                                     |    | (195,781)                  |
| Liquor Control                        |    | 344,540    |    | 470,421                 |    | -                                       |    | -                                     |    | 125,881                    |
| Other Business-type Activities        |    | 268,659    |    | 276,209                 |    | 6,570                                   |    | 2,895                                 |    | 17,015                     |
| Total Business-type Activities        |    | 5,542,365  |    | 4,397,728               |    | 1,621,254                               |    | 36,770                                |    | 513,387                    |
| Total Primary Government              | \$ | 22,799,868 | \$ | 5,823,933               | \$ | 9,021,957                               | \$ | 73,904                                | \$ | (7,880,074)                |
| Component Units:                      |    |            |    |                         |    |   |    |                                       |    |                            |
| SAIF Corporation                      | \$ | 573,267    | \$ | 381,048                 | \$ | 215,706                                 | \$ | _                                     | \$ | 23,487                     |
| Oregon Health and Science University  | •  | 2,015,806  | •  | 1,645,339               | •  | 445,017                                 |    | 4,059                                 | ·  | 78,609                     |
| Oregon University System Foundations  |    | 204,072    |    | 24,412                  |    | 196,939                                 |    | -                                     |    | 17,279                     |
| Oregon Affordable Housing Asst. Comm. |    | 45,206     |    | -                       |    | 45,206                                  |    | -                                     |    | -                          |
| Total Component Units                 | \$ | 2,838,351  | \$ | 2,050,799               | \$ | 902,868                                 | \$ | 4,059                                 | \$ | 119,375                    |

# Statement of Activities For the Year Ended June 30, 2012 (In Thousands)

| (III Triousarius)                                  |    | Pri         |    |            |    |             |    |           |
|--|----|-------------|----|------------|----|-------------|----|-----------|
|  |    |             | E  | Business-  |    |             |    |           |
|  | Go | vernmental  |    | type       |    |             | C  | omponent  |
|  |    | Activities  |    | Activities |    | Total       |    | Units     |
| Changes in Net Assets:                             |    |             |    |            |    |             |    |           |
| Net (Expense) Revenue                              | \$ | (8,393,461) | \$ | 513,387    | \$ | (7,880,074) | \$ | 119,375   |
| General Revenues:                                  |    |             |    |            |    |             |    |           |
| Taxes:   |    |             |    |            |    |             |    |           |
| Personal Income Taxes                              |    | 5,901,448   |    | -          |    | 5,901,448   |    | -         |
| Corporate Income Taxes                             |    | 440,444     |    | -          |    | 440,444     |    | -         |
| Tobacco Taxes                                      |    | 249,388     |    | -          |    | 249,388     |    | -         |
| Healthcare Provider Taxes                          |    | 423,951     |    | -          |    | 423,951     |    | -         |
| Inheritance Taxes                                  |    | 102,351     |    | -          |    | 102,351     |    | -         |
| Public Utilities Taxes                             |    | 72,310      |    | -          |    | 72,310      |    | -         |
| Insurance Premium Taxes                            |    | 94,583      |    | -          |    | 94,583      |    | -         |
| Other Taxes  |    | 156,256     |    | 16,893     |    | 173,149     |    | -         |
| Restricted for Transportation Purposes:            |    |             |    |            |    |             |    |           |
| Motor Fuels Taxes                                  |    | 492,188     |    | -          |    | 492,188     |    | -         |
| Weight Mile Taxes                                  |    | 260,091     |    | -          |    | 260,091     |    | -         |
| Vehicle Registration Taxes                         |    | 281,799     |    | -          |    | 281,799     |    | -         |
| Restricted for Workers' Compensation and Workplace |    |             |    |            |    |             |    |           |
| Safety Programs:                                   |    |             |    |            |    |             |    |           |
| Workers' Compensation Insurance Taxes              |    | 53,669      |    | -          |    | 53,669      |    | -         |
| Employer-Employee Taxes                            |    | 71,977      |    | -          |    | 71,977      |    |           |
| Total Taxes  |    | 8,600,455   |    | 16,893     |    | 8,617,348   |    |           |
| Unrestricted Investment Earnings                   |    | 11,157      |    | -          |    | 11,157      |    | -         |
| Contributions to Permanent Funds                   |    | 76          |    | -          |    | 76          |    | -         |
| Additions to Permanent Endowments                  |    | -           |    | 159        |    | 159         |    | -         |
| Transfers - Internal Activities                    |    | 125,915     |    | (125,915)  |    | -           |    | <u>-</u>  |
| Total General Revenues, Contributions, Special     |    |             |    |            |    |             |    |           |
| Items, Extraordinary Items, and Transfers          |    | 8,737,603   |    | (108,863)  |    | 8,628,740   |    |           |
| Change in Net Assets                               |    | 344,142     |    | 404,524    |    | 748,666     |    | 119,375   |
| Net Assets - Beginning                             |    | 10,828,780  |    | 4,244,753  |    | 15,073,533  |    | 4,415,927 |
| Prior Period Adjustments                           |    | 18,602      |    | 18,589     |    | 37,191      |    | 123       |
| Net Assets - Beginning - As Restated               |    | 10,847,382  |    | 4,263,342  |    | 15,110,724  |    | 4,416,050 |
| Net Assets - Ending                                | \$ | 11,191,524  | \$ | 4,667,866  | \$ | 15,859,390  | \$ | 4,535,425 |
|  |    |             |    |            |    |             |    |           |

Balance Sheet Governmental Funds June 30, 2012 (In Thousands)

| (iii Tilousalius)                           |    | General   | He | ealth and Social<br>Services | Tr | Public<br>ansportation |
|---|----|-----------|----|------------------------------|----|------------------------|
| ASSETS                                      |    |           |    |                              |    |                        |
| Cash and Cash Equivalents                   | \$ | 61,504    | \$ | 306,537                      | \$ | 576,550                |
| Investments                                 |    | 4,987     |    | -                            |    | 121,775                |
| Custodial Assets                            |    | 75        |    | -                            |    | -                      |
| Securities Lending Collateral               |    | 7,916     |    | 62,882                       |    | 100,191                |
| Accounts and Interest Receivable (net)      |    | 19,141    |    | 242,317                      |    | 54,489                 |
| Taxes Receivable (net)                      |    | 930,564   |    | 58,566                       |    | 77,314                 |
| Due from Other Funds                        |    | 240,822   |    | 62,109                       |    | 94,349                 |
| Due from Component Units                    |    | · -       |    | · -                          |    | ,<br>-                 |
| Inventories                                 |    | 27,916    |    | 644                          |    | 25,471                 |
| Prepaid Items                               |    | 5,426     |    | _                            |    | 514                    |
| Advances to Other Funds                     |    | · -       |    | _                            |    | -                      |
| Net Contracts, Notes, and Other Receivables |    | 21,278    |    | 6,210                        |    | 3,772                  |
| Loans Receivable (net)                      |    | -         |    | 725                          |    | 33,899                 |
| Total Assets                                | \$ | 1,319,629 | \$ | 739,990                      | \$ | 1,088,324              |
| LIABILITIES AND FUND BALANCES               |    |           |    |                              |    |                        |
| Liabilities:                                |    |           |    |                              |    |                        |
| Accounts and Interest Payable               | \$ | 122,436   | \$ | 165,409                      | \$ | 69,638                 |
| Obligations Under Securities Lending        |    | 7,916     |    | 62,882                       |    | 100,191                |
| Due to Other Funds                          |    | 448,944   |    | 17,550                       |    | 17,168                 |
| Due to Component Units                      |    | · -       |    | 13,467                       |    | ,<br>-                 |
| Due to Other Governments                    |    | 34,783    |    | · -                          |    | 73,350                 |
| Deferred Revenue                            |    | 654,478   |    | 8,070                        |    | 21,383                 |
| Custodial Liabilities                       |    | 8,864     |    | 22,656                       |    | 28                     |
| Contracts, Mortgages, and Notes Payable     |    | 74        |    | · -                          |    | -                      |
| Advances from Other Funds                   |    | 648       |    | _                            |    | -                      |
| Total Liabilities                           |    | 1,278,143 |    | 290,034                      |    | 281,758                |
| Fund Balances:                              |    |           |    | ,                            |    |                        |
| Nonspendable                                |    | 33,361    |    | 696                          |    | 25,951                 |
| Restricted by:                              |    |           |    |                              |    |                        |
| Federal Laws and Regulations                |    | 1,280     |    | 30,381                       |    | 28,830                 |
| Oregon Constitution                         |    | 41,874    |    | 717                          |    | 247,991                |
| Enabling Legislation                        |    | 59,489    |    | 214,510                      |    | 70,282                 |
| Debt Covenants                              |    | 6,815     |    | 58,095                       |    | 433,512                |
| Donors and Other External Parties           |    | · -       |    | 4,733                        |    | ,<br>-                 |
| Committed                                   |    | 61,534    |    | 125,532                      |    | -                      |
| Assigned                                    |    | -         |    | 15,292                       |    | -                      |
| Unassigned                                  |    | (162,867) |    | -, -                         |    | -                      |
| Total Fund Balances                         | -  | 41,486    |    | 449,956                      |    | 806,566                |
| Total Liabilities and Fund Balances         | \$ | 1,319,629 | \$ | 739,990                      | \$ | 1,088,324              |

|    | Environmental<br>Management | Common School | Common School Other |           |    | Total     |
|----|-----------------------------|---------------|---------------------|-----------|----|-----------|
| _  | <u> </u>                    |               |                     |           |    |           |
| \$ | 331,365                     | \$ 52,417     | \$                  | 996,248   | \$ | 2,324,621 |
|    | -                           | 1,018,352     |                     | 232,372   |    | 1,377,486 |
|    | 1,022                       | 7,248         |                     | 2,095     |    | 10,440    |
|    | 49,138                      | 8,724         |                     | 86,111    |    | 314,962   |
|    | 53,383                      | 7,180         |                     | 245,521   |    | 622,031   |
|    | -                           | -             |                     | 9,603     |    | 1,076,047 |
|    | 82,631                      | 136           |                     | 266,298   |    | 746,345   |
|    | -                           | -             |                     | 6         |    | 6         |
|    | 25,851                      | 3             |                     | 3,287     |    | 83,172    |
|    | 50                          | -             |                     | 835       |    | 6,825     |
|    | -                           | 19,300        |                     | -         |    | 19,300    |
|    | 12,551                      | 703           |                     | 217,033   |    | 261,547   |
|    | 407,091                     | -             |                     | 170,241   |    | 611,956   |
| \$ | 963,082                     | \$ 1,114,063  | \$                  | 2,229,650 | \$ | 7,454,738 |
|    |                             |               |                     |           |    |           |
| \$ | 13,783                      | \$ 23,856     | \$                  | 155,536   | \$ | 550,658   |
| •  | 49,138                      | 8,724         | •                   | 86,111    | *  | 314,962   |
|    | 7,060                       | 786           |                     | 51,609    |    | 543,117   |
|    | -                           | -             |                     | -         |    | 13,467    |
|    | 15,403                      | -             |                     | 33,712    |    | 157,248   |
|    | 27,662                      | 752           |                     | 224,758   |    | 937,103   |
|    | 4,502                       | 180,545       |                     | 6,219     |    | 222,814   |
|    | -                           | -             |                     | -         |    | 74        |
|    | 300                         | -             |                     | 19,088    |    | 20,036    |
|    | 117,848                     | 214,663       |                     | 577,033   |    | 2,759,479 |
|    | 26,004                      | 3             |                     | 30,337    |    | 116,352   |
|    | 529,892                     | -             |                     | 83,418    |    | 673,801   |
|    | 80,748                      | 645,697       |                     | 448,281   |    | 1,465,308 |
|    | 96,621                      | 252,540       |                     | 310,147   |    | 1,003,589 |
|    | 45,733                      | -             |                     | 398,013   |    | 942,168   |
|    | 1,374                       | 1,160         |                     | 5,591     |    | 12,858    |
|    | 59,551                      | -             |                     | 359,957   |    | 606,574   |
|    | 5,311                       | -             |                     | 16,873    |    | 37,476    |
|    | -                           | -             |                     | -         |    | (162,867) |
|    | 845,234                     | 899,400       |                     | 1,652,617 |    | 4,695,259 |
| \$ | 963,082                     | \$ 1,114,063  | \$                  | 2,229,650 | \$ | 7,454,738 |

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# Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets June 30, 2012 (In Thousands)

| Total fund balances of governmental funds   |   | \$<br>4,695,259  |
|---|---|------------------|
| Amounts reported for governmental activities in the Statement of Net Assets are different because:  |   |                  |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. These assets consist of:  Land  Buildings, property, and equipment  Construction in progress  Infrastructure  Works of art and other nondepreciable assets  Accumulated depreciation and amortization  Total capital assets | 1,773,234<br>2,686,676<br>1,244,823<br>16,544,513<br>1,865<br>(10,382,258)                              | 11,868,853       |
| The net pension asset resulting from contributions in excess of the annual required contribution in 2004 is not a financial resource and, therefore, is not reported in the funds. (See Note 15)  |   | 1,617,000        |
| Some of the State's revenues will be collected after year-end but are not available soon enough to pay the current year liabilities and, therefore, are deferred in the funds.  |   | 888,030          |
| Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Assets.   |   | 435,787          |
| Unamortized debt issuance costs are reported as deferred charges for governmental activities in the Statement of Net Assets but are reported as expenditures in the funds.  |   | 34,851           |
| Some liabilities are not due and payable in the current year and, therefore, are not reported in the funds. Those liabilities consist of:   |   |                  |
| Bonds and COPs Accrued interest on bonds and COPs Claims and judgments Compensated absences Obligations under capital lease Net OPEB obligation Arbitrage rebate Pollution remediation obligation Contracts, mortgages, and notes payable Total long-term liabilities   | (7,178,587)<br>(51,608)<br>(846,351)<br>(164,051)<br>(1)<br>(41,241)<br>(1,280)<br>(10,662)<br>(54,475) | (8,348,256)      |
| Net assets of governmental activities   | •   | \$<br>11,191,524 |

# Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2012 (In Thousands)

| (In Thousands)   |    |                  | 111411                        | B 1 5                    |
|--|----|------------------|-------------------------------|--------------------------|
|  |    | General          | Health and<br>Social Services | Public<br>Transportation |
| Revenues:  | _  |                  | _                             | _                        |
| Personal Income Taxes  | \$ | 5,876,050        | \$ -                          | \$ -                     |
| Corporate Income Taxes   |    | 441,802          | 400.000                       | -                        |
| Tobacco Taxes  |    | 67,908           | 190,688                       | -                        |
| Healthcare Provider Taxes  |    | 101 201          | 423,951                       | -                        |
| Inheritance Taxes Public Utilities Taxes                         |    | 101,364          | -                             | -                        |
| Insurance Premium Taxes  |    | 46,455           | 48,120                        | -                        |
| Motor Fuels Taxes  |    | 40,455           | 40,120                        | 490,992                  |
| Weight Mile Taxes  |    | _                | _                             | 259,984                  |
| Vehicle Registration Taxes                                       |    | _                | _                             | 281,358                  |
| Employer-Employee Taxes  |    | _                | _                             | -                        |
| Workers' Compensation Insurance Taxes                            |    | _                | -                             | _                        |
| Other Taxes  |    | 81,235           | -                             | 1,801                    |
| Licenses and Fees  |    | 120,506          | 14,053                        | 80,842                   |
| Federal  |    | 105              | 3,969,872                     | 617,754                  |
| Charges for Services   |    | 22,014           | 201,030                       | 45,257                   |
| Fines and Forfeitures  |    | 65,768           | 171                           | 4,367                    |
| Rents and Royalties  |    | 490              | 14                            | 5,772                    |
| Investment Income (Loss)   |    | 11,157           | 2,043                         | 9,630                    |
| Sales  |    | 1,343            | 2,078                         | 4,679                    |
| Donations and Grants   |    | 1,069            | 5,376                         | 25                       |
| Contributions to Permanent Funds                                 |    | -                | -                             | -                        |
| Tobacco Settlement Proceeds                                      |    | -                | 78,940                        | -                        |
| Foreclosure Settlement Proceeds                                  |    | 25,253           | -                             | -                        |
| Pension Bond Debt Service Assessments                            |    | -                | -                             | -                        |
| Unclaimed Property Revenue                                       |    | -                | -                             | -                        |
| Other  |    | 18,896           | 317,958                       | 8,118                    |
| Total Revenues   |    | 6,881,415        | 5,254,294                     | 1,810,579                |
| Expenditures:  |    |                  |                               |                          |
| Current:   |    | 0.040.770        |                               |                          |
| Education  |    | 3,349,773        | - 400 045                     | -                        |
| Human Services   |    | 1,862,595        | 5,133,945                     | -                        |
| Public Safety  Feanumia and Community Development                |    | 896,257          | -                             | -                        |
| Economic and Community Development Natural Resources             |    | 21,458<br>62,379 | -                             | -                        |
| Transportation   |    | 8,957            | -                             | 1,550,480                |
| Consumer and Business Services                                   |    | 5,596            | 75                            | 1,550,460                |
| Administration   |    | 222,265          | 1                             | 60,248                   |
| Legislative  |    | 31,603           |                               | -                        |
| Judicial   |    | 308,072          | 1,413                         | _                        |
| Capital Improvements and Capital Construction                    |    | -                | -,                            | _                        |
| Debt Service:  |    |                  |                               |                          |
| Principal  |    | 85,774           | -                             | -                        |
| Interest   |    | 53,632           | 1                             | 600                      |
| Other Debt Service   |    | 1,700            | 578                           | 398                      |
| Total Expenditures   |    | 6,910,061        | 5,136,013                     | 1,611,726                |
| Excess (Deficiency) of Revenues Over (Under) Expenditures        |    | (28,646)         | 118,281                       | 198,853                  |
| Other Financing Sources (Uses):                                  |    |                  |                               |                          |
| Transfers from Other Funds                                       |    | 940,311          | 96,331                        | 89,478                   |
| Transfers to Other Funds   |    | (1,139,103)      | (307,604)                     | (265,747)                |
| Insurance Recoveries   |    | 225              | -                             | -                        |
| Long-term Debt Issued  |    | 16,322           | 57,710                        | -                        |
| Debt Issuance Premium  |    | 3,037            | 4,788                         | -                        |
| Refunding Debt Issued  |    | -                | -                             | -                        |
| Refunded Debt Payment to Escrow Agent                            |    | - (              | -                             |                          |
| Total Other Financing Sources (Uses)                             |    | (179,208)        | (148,775)                     | (176,269)                |
| Net Change in Fund Balances                                      |    | (207,854)        | (30,494)                      | 22,584                   |
| Fund Balances - Beginning Prior Period Adjustments               |    | 244,154          | 589,792                       | 767,013                  |
| Prior Period Adjustments Fund Balances - Beginning - As Restated | -  | 3,730<br>247,884 | (108,895)                     | 18,112<br>785,125        |
| Change in Inventories  |    | 1,456            | 480,897<br>(447)              | (1,143)                  |
| Fund Balances - Ending   | \$ | 41,486           | \$ 449,956                    | \$ 806,566               |
|  | Ψ  | 71,700           | <del>y</del> ++0,000          | <del>*</del> 000,000     |

| Environmental<br>Management      | Common<br>School | Other                           | Total                                |
|----------------------------------|------------------|---------------------------------|--------------------------------------|
| \$ -                             | \$ -             | \$ -                            | \$ 5,876,050                         |
| -                                | -                | -                               | 441,802                              |
| -                                | -                | -                               | 258,596                              |
| -                                | -                | -                               | 423,951                              |
| -                                | -                | -                               | 101,364                              |
| -                                | -                | 72,310                          | 72,310                               |
| -                                | -                | 8                               | 94,583                               |
| -                                | -                | -                               | 490,992                              |
| -                                | -                | -                               | 259,984                              |
| -                                | -                | 74.077                          | 281,358                              |
| -                                | -                | 71,977                          | 71,977                               |
| 22 240                           | -                | 53,669                          | 53,669                               |
| 23,218<br>125,966                | 993              | 37,990<br>128,120               | 144,244<br>470,480                   |
| 170,970                          | 993              | 2,493,228                       | 470,480<br>7,251,929                 |
| 42,172                           | 155              | 61,733                          | 372,361                              |
| 453                              | 126              | 66,469                          | 137,354                              |
| 2,381                            | 4,094            | 2,894                           | 15,645                               |
| 12,620                           | (8,292)          | 24,673                          | 51,831                               |
| 78,646                           | 327              | 4,833                           | 91,906                               |
| 76,046<br>565                    | 521              | 17,100                          | 24,135                               |
| -                                | _                | 76                              | 76                                   |
| _                                | _                | -                               | 78,940                               |
| _                                | _                | _                               | 25,253                               |
| _                                | _                | 5,681                           | 5,681                                |
| -                                | 15,308           | -                               | 15,308                               |
| 16,278                           | 107              | 79,322                          | 440,679                              |
| 473,269                          | 12,818           | 3,120,083                       | 17,552,458                           |
| -                                | _                | 712,471                         | 4,062,244                            |
| -                                | -                | 1,272,203                       | 8,268,743                            |
| -                                | -                | 323,595                         | 1,219,852                            |
| -                                | -                | 394,937                         | 416,395                              |
| 503,032                          | 14,367           | 43,683                          | 623,461                              |
| -                                | -                | 9,602                           | 1,569,039                            |
| -                                | -                | 275,885                         | 281,556                              |
| -                                | -                | 60,742                          | 343,256                              |
| -                                | -                | 1,686                           | 33,289                               |
| -                                | -                | 26,614                          | 336,099                              |
| -                                | -                | 129,337                         | 129,337                              |
| 9                                | -                | 245,798                         | 331,581                              |
| 1                                | -                | 296,640                         | 350,874                              |
| 37                               | -                | 4,104                           | 6,817                                |
| 503,079                          | 14,367           | 3,797,297                       | 17,972,543                           |
| (29,810)                         | (1,549)          | (677,214)                       | (420,085)                            |
| 146,461                          | 11,201           | 1,078,053                       | 2,361,835                            |
| (63,756)                         | (54,969)         | (401,640)                       | (2,232,819)                          |
| 18                               | 333              | 100                             | 676                                  |
| 1,241                            | -                | 94,886                          | 170,159                              |
| -                                | -                | 87,213                          | 95,038                               |
| -                                | -                | 502,389                         | 502,389                              |
|                                  |                  | (574,833)                       | (574,833)                            |
| 83,964                           | (43,435)         | 786,168                         | 322,445                              |
| 54,154                           | (44,984)         | 108,954                         | (97,640)                             |
| 787,600                          | 945,289          | 1,612,669                       | 4,946,517                            |
| 5,246                            | (905)            | (69,029)                        | (151,741)                            |
|                                  |                  | . ,                             |                                      |
| 792,846                          | 944,384          | 1,543,640                       | 4,794,776                            |
| 792,846<br>(1,766)<br>\$ 845,234 | \$ 899,400       | 1,543,640<br>23<br>\$ 1,652,617 | 4,794,776<br>(1,877)<br>\$ 4,695,259 |

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Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities For the Year Ended June 30, 2012 (In Thousands)

| Net change in fund balances of total governmental funds   | \$ (97,640)   |
|---|---|
| Amounts reported for governmental activities in the Statement of Activities are different because:  |   |
| Capital outlay is reported as an expenditure in governmental funds. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current year, these amounts are: |   |
| Capital outlay Depreciation expense Excess of capital outlays over depreciation   | 694,350<br>(295,604)<br>398,746   |
| The net effect of sales, transfers, impairments, and donations of capital assets is a decrease to net assets.   | (124,628)   |
| Bond proceeds provide current financial resources to governmental funds. However, issuing debt increases long-term liabilities in the Statement of Net Assets.  | (767,586)   |
| Repayment of long-term debt is reported as an expenditure in governmental funds. However, the repayment reduces long-term liabilities in the Statement of Net Assets.   | 906,414   |
| Governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these items are deferred and amortized in the Statement of Activities.  | 18,372  |
| Some expenses reported in the Statement of Activities do not require the use of current financial resources. Therefore, they are not reported as expenditures in governmental funds.  |   |
| Accrued interest on long-term debt Claims and judgments payable Compensated absences Net pension asset Net OPEB obligation Pollution remediation obligation Contracts, mortgages, and notes payable   | (27,670)<br>17,020<br>(9,078)<br>(61,700)<br>(5,670)<br>(19,825)<br>224 |
| Total   | (106,699)   |
| Investment income related to rebatable arbitrage does not provide current financial resources and is not reported as revenue in the governmental funds.   | 201   |
| Some revenues will not be collected for several months after the State's fiscal year ends. Therefore, they are not considered "available" revenues and are deferred in the governmental funds.  | (75,458)  |
| The change in inventory is reported as a separate line after the change in fund balances in governmental funds but is included in expenses in the Statement of Activities.  | (1,877)   |
| Internal service funds are used by management to charge the costs of certain activities to individual funds. The net income of the internal service funds is reported within governmental activities.   | 194,297   |
| Change in net assets of governmental activities   | \$ 344,142  |

**Business-type Activities - Enterprise Funds** 

Balance Sheet Proprietary Funds June 30, 2012 (In Thousands)

| (iii iii dadiida)                              | Euchices type / touvilles Emerphes i unus |                           |    |                  |    |                       |  |  |
|--|---|---------------------------|----|------------------|----|-----------------------|--|--|
|  | Com                                       | ng and<br>munity<br>vices | V  | eterans'<br>Loan |    | Lottery<br>Operations |  |  |
| ASSETS AND DEFERRED OUTFLOWS                   |   |                           |    |                  |    |                       |  |  |
| Current Assets:                                |   |                           |    |                  |    |                       |  |  |
| Cash and Cash Equivalents                      | \$  | 5,747                     | \$ | 70,538           | \$ | 233,605               |  |  |
| Cash and Cash Equivalents - Restricted         |   | 7,748                     |    | 1,970            |    | -                     |  |  |
| Investments                                    |   | -                         |    | 14,526           |    | 12,698                |  |  |
| Investments - Restricted                       |   | 52,104                    |    | -                |    | -                     |  |  |
| Securities Lending Collateral                  |   | 5,601                     |    | 22,652           |    | 107,815               |  |  |
| Accounts and Interest Receivable (net)         |   | 7,487                     |    | 1,581            |    | 20,669                |  |  |
| Due from Other Funds                           |   | 33                        |    | 68               |    | -                     |  |  |
| Due from Component Units                       |   | -                         |    | -                |    | -                     |  |  |
| Due from Other Governments                     |   | -                         |    | -                |    | -                     |  |  |
| Inventories                                    |   | -                         |    | -                |    | 2,266                 |  |  |
| Prepaid Items                                  |   | 43                        |    | 9                |    | 476                   |  |  |
| Foreclosed and Deeded Property                 |   | 10,640                    |    | 1,908            |    | -                     |  |  |
| Total Current Assets                           |   | 89,403                    |    | 113,252          |    | 377,529               |  |  |
| Noncurrent Assets:                             |   |                           |    |                  |    |                       |  |  |
| Cash and Cash Equivalents - Restricted         |   | 70,852                    |    | 140,316          |    | -                     |  |  |
| Investments                                    |   | -                         |    | 7,006            |    | 116,768               |  |  |
| Investments - Restricted                       |   | 214,124                   |    | · -              |    | · <u>-</u>            |  |  |
| Deferred Charges                               |   | 9,522                     |    | 1,305            |    | _                     |  |  |
| Advances to Other Funds                        |   | -                         |    | _                |    | _                     |  |  |
| Advances to Component Units                    |   | -                         |    | _                |    | _                     |  |  |
| Net Contracts, Notes, and Other Receivables    |   | -                         |    | 1,082            |    | 3,097                 |  |  |
| Loans Receivable (net)                         |   | 1,223,595                 |    | 217,023          |    | · -                   |  |  |
| Capital Assets:                                |   | , ,                       |    | ,                |    |                       |  |  |
| Land   |   | _                         |    | _                |    | _                     |  |  |
| Buildings, Property, and Equipment             |   | 174                       |    | 8,925            |    | 183,985               |  |  |
| Construction in Progress                       |   | -                         |    | -                |    | -                     |  |  |
| Infrastructure                                 |   | _                         |    | _                |    | _                     |  |  |
| Works of Art and Other Nondepreciable Assets   |   | _                         |    | 627              |    | _                     |  |  |
| Less Accumulated Depreciation and Amortization |   | (163)                     |    | (5,089)          |    | (140,824)             |  |  |
| Total Noncurrent Assets                        |   | 1,518,104                 |    | 371,195          |    | 163,026               |  |  |
| Deferred Outflows                              |   | 37,197                    |    | 3,047            |    | -                     |  |  |
| Total Assets and Deferred Outflows             | \$  | 1,644,704                 | \$ | 487,494          | \$ | 540,555               |  |  |
|  |   | ,,                        | -  | - ,              | •  | ,                     |  |  |

| Business-type Activities - Ent | terprise | <b>Funds</b> |
|--------------------------------|----------|--------------|
|--------------------------------|----------|--------------|

|     | Busine     | ess-type Activities | 3 - E | interprise ru | iius | •           |        | ernmental<br>ctivities |
|-----|------------|---------------------|-------|---------------|------|-------------|--------|------------------------|
| Une | employment | University          |       |               |      |             | Interr | nal Service            |
| Co  | mpensation | System              |       | Other         |      | Total       | F      | unds                   |
|     |            |                     |       |               |      |             |        |                        |
| \$  | 1,227,438  | \$ 268,040          | \$    | 329,603       | \$   | 2,134,971   | \$     | 378,670                |
|     | 64         | 1,477               |       | 10,445        |      | 21,704      |        | -                      |
|     | -          | -                   |       | -             |      | 27,224      |        | -                      |
|     | -          | -                   |       | -             |      | 52,104      |        | -                      |
|     | 1,172      | 58,388              |       | 27,044        |      | 222,672     |        | 31,232                 |
|     | 289,227    | 217,551             |       | 25,760        |      | 562,275     |        | 62,195                 |
|     | -          | 7,626               |       | 1,176         |      | 8,903       |        | 3,980                  |
|     | -          | 20,561              |       | -             |      | 20,561      |        | -                      |
|     | 10,567     | -                   |       | -             |      | 10,567      |        | -                      |
|     | -          | 7,606               |       | 27,426        |      | 37,298      |        | 1,522                  |
|     | -          | 25,675              |       | 960           |      | 27,163      |        | 1,171                  |
|     | -          | -                   |       | 802           |      | 13,350      |        | -                      |
|     | 1,528,468  | 606,924             |       | 423,216       |      | 3,138,792   |        | 478,770                |
|     |            |                     |       |               |      |             |        |                        |
|     | 1,738      | 264,292             |       | 49,313        |      | 526,511     |        | 23,148                 |
|     | -          | -                   |       | -             |      | 123,774     |        | -                      |
|     | -          | 357,894             |       | -             |      | 572,018     |        | 75,912                 |
|     | -          | -                   |       | 3,472         |      | 14,299      |        | 879                    |
|     | -          | -                   |       | 96,977        |      | 96,977      |        | 648                    |
|     | -          | 42,457              |       | -             |      | 42,457      |        | -                      |
|     | 68,774     | 51,170              |       | 14            |      | 124,137     |        | 91                     |
|     | -          | -                   |       | 620,625       |      | 2,061,243   |        | 26                     |
|     |            |                     |       |               |      |             |        |                        |
|     | -          | 128,165             |       | 6,982         |      | 135,147     |        | 9,343                  |
|     | -          | 3,616,434           |       | 469,109       |      | 4,278,627   |        | 581,590                |
|     | -          | 320,068             |       | 683           |      | 320,751     |        | 8,242                  |
|     | -          | 101,926             |       | 2,048         |      | 103,974     |        | 637                    |
|     | -          | 68,011              |       | 40            |      | 68,678      |        | 167                    |
|     |            | (1,604,266)         | )     | (66,077)      |      | (1,816,419) |        | (321,597)              |
|     | 70,512     | 3,346,151           |       | 1,183,186     |      | 6,652,174   |        | 379,086                |
|     |            |                     |       |               |      |             |        |                        |
|     |            | 149                 |       | -             |      | 40,393      |        | -                      |
| \$  | 1,598,980  | \$ 3,953,224        | \$    | 1,606,402     | \$   | 9,831,359   | \$     | 857,856                |

**Balance Sheet Proprietary Funds** June 30, 2012 (In Thousands)

| (continued from previous page)                     | Business-type Activities - Enterprise Funds |                   |                       |  |  |  |  |
|--|---|-------------------|-----------------------|--|--|--|--|
|  | Housing and<br>Community<br>Services        | Veterans'<br>Loan | Lottery<br>Operations |  |  |  |  |
| LIABILITIES, DEFERRED INFLOWS, AND NET ASSETS      |   |                   | •                     |  |  |  |  |
| Current Liabilities:                               |   |                   |                       |  |  |  |  |
| Accounts and Interest Payable                      | \$ 28,757                                   | \$ 678            | \$ 8,847              |  |  |  |  |
| Obligations Under Securities Lending               | 5,601                                       | 22,652            | 107,815               |  |  |  |  |
| Due to Other Funds                                 | 7   | -                 | 126,123               |  |  |  |  |
| Due to Other Governments                           | -   | -                 | =                     |  |  |  |  |
| Due to Component Units                             | -   | =                 | -                     |  |  |  |  |
| Unearned Revenue                                   | 1,252                                       | =                 | 318                   |  |  |  |  |
| Matured Bonds/COPs and Coupons Payable             | -   | 95                | -                     |  |  |  |  |
| Compensated Absences Payable                       | 137   | 301               | 1,844                 |  |  |  |  |
| Claims and Judgments Payable                       | -   | =                 | -                     |  |  |  |  |
| Lottery Prize Awards Payable                       | -   | =                 | 29,320                |  |  |  |  |
| Arbitrage Rebate Payable                           | -   | -                 | =                     |  |  |  |  |
| Custodial Liabilities                              | -   | 1,836             | 87                    |  |  |  |  |
| Contracts, Mortgages, and Notes Payable            | -   | =                 | 12                    |  |  |  |  |
| Bonds/COPs Payable                                 | 32,020                                      | 3,395             | -                     |  |  |  |  |
| Obligations under Capital Lease                    | -   | -                 | -                     |  |  |  |  |
| Pollution Remediation Obligation                   | -   | =                 | -                     |  |  |  |  |
| Total Current Liabilities                          | 67,774                                      | 28,957            | 274,366               |  |  |  |  |
| Noncurrent Liabilities:                            |   |                   |                       |  |  |  |  |
| Compensated Absences Payable                       | 71  | 155               | 950                   |  |  |  |  |
| Claims and Judgments Payable                       | -   | -                 | -                     |  |  |  |  |
| Lottery Prize Awards Payable                       | -   | =                 | 125,041               |  |  |  |  |
| Arbitrage Rebate Payable                           | 482   | 15,860            | -                     |  |  |  |  |
| Custodial Liabilities                              | -   | =                 | -                     |  |  |  |  |
| Contracts, Mortgages, and Notes Payable            | 1,500                                       | =                 | -                     |  |  |  |  |
| Bonds/COPs Payable                                 | 1,317,477                                   | 308,639           | -                     |  |  |  |  |
| Obligations Under Capital Lease                    | -   | -                 | =                     |  |  |  |  |
| Advances from Other Funds                          | -   | =                 | -                     |  |  |  |  |
| Net OPEB Obligation                                | 75  | 101               | 604                   |  |  |  |  |
| Derivative Instrument Liabilities                  | 37,197                                      | 3,047             | =_                    |  |  |  |  |
| Total Noncurrent Liabilities                       | 1,356,802                                   | 327,802           | 126,595               |  |  |  |  |
| Total Liabilities and Deferred Inflows             | 1,424,576                                   | 356,759           | 400,961               |  |  |  |  |
| Net Assets:  |   |                   |                       |  |  |  |  |
| Invested in Capital Assets, Net of Related Debt    | 11  | 4,464             | 43,161                |  |  |  |  |
| Expendable Net Assets Restricted for:              |   |                   |                       |  |  |  |  |
| Residential Assistance                             | 2,582                                       | -                 | -                     |  |  |  |  |
| Education  | -   | -                 | -                     |  |  |  |  |
| Debt Service                                       | 211,382                                     | -                 | -                     |  |  |  |  |
| Capital Projects                                   | -   | -                 | -                     |  |  |  |  |
| Nonexpendable Net Assets Restricted for:           |   |                   |                       |  |  |  |  |
| Donor Purposes                                     | -   | -                 | -                     |  |  |  |  |
| Unrestricted                                       | 6,153                                       | 126,271           | 96,433                |  |  |  |  |
| Total Net Assets                                   | 220,128                                     | 130,735           | 139,594               |  |  |  |  |
| Total Liabilities, Deferred Inflows and Net Assets | \$ 1,644,704                                | \$ 487,494        | \$ 540,555            |  |  |  |  |

**Business-type Activities - Enterprise Funds** 

|    | employment<br>mpensation |    | University<br>System | Other Total |           |    |           |    | overnmental<br>Activities<br>ernal Service<br>Funds |
|----|--------------------------|----|----------------------|-------------|-----------|----|-----------|----|---|
|    | inpensation              |    | System               |             | Other     |    | TOLAI     |    | Fullus  |
|    |                          |    |                      |             |           |    |           |    |   |
| \$ | 26,362                   | \$ | 167,866              | \$          | 32,397    | \$ | 264,907   | \$ | 27,330  |
|    | 1,172                    |    | 58,388               |             | 27,044    |    | 222,672   |    | 31,232  |
|    | 9,139                    |    | =                    |             | 81,164    |    | 216,433   |    | 137   |
|    | 6,253                    |    | =                    |             | -         |    | 6,253     |    | -   |
|    | -                        |    | 1,234                |             | -         |    | 1,234     |    | -   |
|    | -                        |    | 123,186              |             | 1,405     |    | 126,161   |    | 19,655  |
|    | -                        |    | 1,477                |             | 190       |    | 1,762     |    | -   |
|    | -                        |    | 48,159               |             | 8,159     |    | 58,600    |    | 7,220   |
|    | -                        |    | -                    |             | 13,959    |    | 13,959    |    | 36,964  |
|    | -                        |    | -                    |             | -         |    | 29,320    |    | -   |
|    | -                        |    | 123                  |             | =         |    | 123       |    | -   |
|    | 64                       |    | 17,676               |             | 12,435    |    | 32,098    |    | 3,277   |
|    | -                        |    | 13,237               |             | -         |    | 13,249    |    | 158   |
|    | -                        |    | 56,670               |             | 23,452    |    | 115,537   |    | 13,969  |
|    | -                        |    | 65                   |             | -         |    | 65        |    | 5,686   |
|    | =                        |    | 56                   |             | -         |    | 56        |    | =   |
|    | 42,990                   |    | 488,137              |             | 200,205   |    | 1,102,429 |    | 145,628   |
|    |                          |    |                      |             |           |    |           |    |   |
|    | -                        |    | 3,319                |             | 4,096     |    | 8,591     |    | 3,720   |
|    | -                        |    | -                    |             | -         |    | -         |    | 152,590   |
|    | -                        |    | -                    |             | -         |    | 125,041   |    | -   |
|    | -                        |    | -                    |             | -         |    | 16,342    |    | -   |
|    | 1,738                    |    | 9,707                |             | -         |    | 11,445    |    | 3,271   |
|    | -                        |    | 22,208               |             | -         |    | 23,708    |    | -   |
|    | -                        |    | 1,751,477            |             | 347,653   |    | 3,725,246 |    | 104,221   |
|    | -                        |    | 491                  |             | -         |    | 491       |    | 2,802   |
|    | -                        |    | 96,599               |             | 100       |    | 96,699    |    | 190   |
|    | -                        |    | 16,652               |             | 3,594     |    | 21,026    |    | 1,878   |
|    | -                        |    | -                    |             | -         |    | 40,244    |    | -   |
|    | 1,738                    |    | 1,900,453            |             | 355,443   |    | 4,068,833 |    | 268,672   |
|    | 44,728                   |    | 2,388,590            |             | 555,648   |    | 5,171,262 |    | 414,300   |
|    | -                        |    | 927,735              |             | 407,689   |    | 1,383,060 |    | 151,702   |
|    | _                        |    | -                    |             | =         |    | 2,582     |    | _   |
|    | _                        |    | 159,469              |             | =         |    | 159,469   |    | -   |
|    | _                        |    | 53,119               |             | 894       |    | 265,395   |    | _   |
|    | -                        |    | 61,999               |             | -         |    | 61,999    |    | -   |
|    | _                        |    | 16,546               |             | _         |    | 16,546    |    | _   |
|    | 1,554,252                |    | 345,766              |             | 642,171   |    | 2,771,046 |    | 291,854   |
|    | 1,554,252                |    | 1,564,634            |             | 1,050,754 |    | 4,660,097 |    | 443,556   |
| \$ | 1,598,980                | \$ | 3,953,224            | \$          | 1,606,402 | \$ | 9,831,359 | \$ | 857,856   |
| Ψ  | 1,000,000                | Ψ  | 3,333,224            | Ψ           | 1,000,402 | Ψ  | 3,031,338 | Ψ  | 007,000   |

Some amounts reported for business-type activities in the statement of net assets are different because certain internal service funds assets and liabilities are included within the business-type activities.

Net assets of business-type activities

7,769 \$ 4,667,866 Statement of Revenues, Expenses, and Changes in Fund Net Assets
Proprietary Funds
For the Year Ended June 30, 2012
(In Thousands)
Business-type Activities - Enterprise Funds

|  | Housing and<br>Community<br>Services | Veterans'<br>Loan | Lottery<br>Operations |
|--|--------------------------------------|-------------------|-----------------------|
| Operating Revenues:                                      | _                                    |                   | _                     |
| Assessments  | \$ -                                 | \$ -              | \$ -                  |
| Licenses and Fees  | 2,585                                | 134               | -                     |
| Federal  | =                                    | -                 | -                     |
| Charges for Services                                     | 983                                  | 1,679             | -                     |
| Fines and Forfeitures                                    | -                                    | -                 | -                     |
| Rents and Royalties                                      | -                                    | 698               | -                     |
| Sales  | -                                    | -                 | 1,050,214             |
| Loan Interest Income                                     | 68,918                               | 10,603            | -                     |
| Gifts, Grants, and Contracts                             | -                                    | -                 | -                     |
| Other  | 111                                  | 294               | 209                   |
| Gain (Loss) on Foreclosed Property                       | (277)                                | 76                | -                     |
| Total Operating Revenues                                 | 72,320                               | 13,484            | 1,050,423             |
| Operating Expenses:                                      | · · ·                                | •                 | · · · · ·             |
| Salaries and Wages                                       | 4,092                                | 5,654             | 36,317                |
| Services and Supplies                                    | 9,578                                | 4,260             | 238,413               |
| Cost of Goods Sold                                       | -                                    | -                 | -                     |
| Distributions to Other Governments                       | 329                                  | _                 | _                     |
| Loan Interest Expense                                    | 49                                   | _                 | _                     |
| Special Payments   | 925                                  | _                 | 232,369               |
| Bond and COP Interest                                    | 58,696                               | 7,499             | 202,000               |
| Other Debt Service                                       | 22                                   | 7,435             | _                     |
| Depreciation and Amortization                            | 1                                    | 109               | 26,794                |
| Bad Debt Expense   | 2,212                                | 336               | 20,734                |
|  | 75,904                               | 18,623            | 533,893               |
| Total Operating Expenses                                 | (3,584)                              |                   |                       |
| Operating Income (Loss)                                  | (3,304)                              | (5,139)           | 516,530               |
| Nonoperating Revenues (Expenses):  Bond and COP Interest |                                      |                   |                       |
|  | 40.000                               | 0.007             | 47744                 |
| Investment Income (Loss)                                 | 13,938                               | 2,327             | 17,744                |
| Other Taxes  | -                                    | -                 | - (4.40)              |
| Gain (Loss) on Disposition of Assets                     | -                                    | -                 | (148)                 |
| Insurance Recoveries                                     | -                                    | -                 | 31                    |
| Loan Interest Income                                     | -                                    | -                 | -                     |
| Loan Interest Expense                                    | -                                    | -                 | -                     |
| Other Nonoperating Items                                 | (21)                                 | (58)              | (139)                 |
| Total Nonoperating Revenues (Expenses)                   | 13,917                               | 2,269             | 17,488                |
| Income (Loss) Before Contributions, Special Items,       |                                      |                   |                       |
| Extraordinary Items, and Transfers                       | 10,333                               | (2,870)           | 534,018               |
| Capital Contributions                                    | -                                    | -                 | -                     |
| Additions to Permanent Endowments                        | -                                    | -                 | -                     |
| Transfers from Other Funds                               | -                                    | -                 | -                     |
| Transfers to Other Funds                                 | (166)                                | (229)             | (531,022)             |
| Change in Net Assets                                     | 10,167                               | (3,099)           | 2,996                 |
| Net Assets - Beginning                                   | 209,961                              | 133,291           | 136,598               |
| Prior Period Adjustments                                 | -                                    | 543               | -                     |
| Net Assets - Beginning - As Restated                     | 209,961                              | 133,834           | 136,598               |
| Net Assets - Ending                                      | \$ 220,128                           | \$ 130,735        | \$ 139,594            |

**Business-type Activities - Enterprise Funds** 

| Unemployment<br>Compensation | University<br>System   | Other               | Total                | Governmental<br>Activities<br>Internal Service<br>Funds |
|------------------------------|------------------------|---------------------|----------------------|---|
| Compensation                 | System                 | Other               | I Olai               | Fullus  |
| \$ 1,061,035                 | \$ -                   | \$ -                | \$ 1,061,035         | \$ -  |
| ψ 1,001,000<br>-             | · -                    | 7,584               | 10,303               | -   |
| 930,580                      | 343,709                | 6,200               | 1,280,489            | -   |
| -                            | 794,444                | 302,086             | 1,099,192            | 956,706   |
| 3,604                        | -                      | 486                 | 4,090                | -   |
| -                            | -                      | 53                  | 751                  | 42,194  |
| -                            | 420,621                | 478,199             | 1,949,034            | 7,603   |
| -                            | -                      | 31,180              | 110,701              | -   |
| -                            | 232,475                | -                   | 232,475              | -   |
| 18,799                       | 32,804                 | 2,888               | 55,105               | 10,621  |
| -                            | -                      | -                   | (201)                | -   |
| 2,014,018                    | 1,824,053              | 828,676             | 5,802,974            | 1,017,124   |
|                              |                        |                     |                      |   |
| -                            | 1,434,177              | 250,697             | 1,730,937            | 132,462   |
| -                            | 515,310                | 146,805             | 914,366              | 761,876   |
| -                            | -                      | 241,762             | 241,762              | 9,456   |
| -                            | -                      | 53,960              | 54,289               | 185   |
|                              | -                      | -                   | 49                   | -   |
| 1,707,441                    | 143,998                | 158,623             | 2,243,356            | 659   |
| -                            | -                      | 16,524              | 82,719               | 5,003   |
| -                            | 404.000                | 637                 | 1,424                | 91  |
| - 24.744                     | 124,963                | 9,847               | 161,714              | 29,301  |
| 21,744                       | 2 240 440              | 5,151               | 29,443               | 020 022   |
| 1,729,185<br>284,833         | 2,218,448<br>(394,395) | 884,006<br>(55,330) | 5,460,059<br>342,915 | 939,033<br>78,091                                       |
| 204,033                      | (394,393)              | (55,550)            | 342,913              | 70,091  |
| _                            | (82,959)               | _                   | (82,959)             | _   |
| 42,526                       | 31,385                 | 1,435               | 109,355              | 4,436   |
| 72,020                       | -                      | 16,893              | 16,893               | -,400   |
| _                            | (1,338)                | 13                  | (1,473)              | 785   |
| -                            | 956                    | -                   | 987                  | 1,250   |
| _                            | -                      | _                   | -                    | 41  |
| _                            | _                      | _                   | -                    | (15)  |
| -                            | 107,784                | (69)                | 107,497              | (208)   |
| 42,526                       | 55,828                 | 18,272              | 150,300              | 6,289   |
|                              | ·                      | ·                   | ·                    | ·   |
| 327,359                      | (338,567)              | (37,058)            | 493,215              | 84,380  |
| -                            | 33,875                 | 117,180             | 151,055              | 69  |
| -                            | 159                    | -                   | 159                  | -   |
| 487                          | 354,397                | 198,276             | 553,160              | 145,910   |
| (50,891)                     | (39,643)               | (173,235)           | (795,186)            | (33,941)  |
| 276,955                      | 10,221                 | 105,163             | 402,403              | 196,418   |
| 1,258,692                    | 1,554,413              | 946,150             | 4,239,105            | 271,844   |
| 18,605                       | -                      | (559)               | 18,589               | (24,706)  |
| 1,277,297                    | 1,554,413              | 945,591             | 4,257,694            | 247,138   |
| \$ 1,554,252                 | \$ 1,564,634           | \$ 1,050,754        | \$ 4,660,097         | \$ 443,556  |

Some amounts reported for business-type activities in the statement of activities are different because the net revenue (expense) of certain internal service funds is reported within the business-type activities.

Change in net assets of business-type activities

2,121 \$ 404,524 **Statement of Cash Flows Proprietary Funds** (I

| For the Year Ended June 30, 2012                                     | Business-type Activities - Enterprise Funds |                   |   |  |  |  |
|--|---|-------------------|---|--|--|--|
| (In Thousands)   |   |                   |   |  |  |  |
|  | Housing and<br>Community<br>Services        | Veterans'<br>Loan | Lottery<br>Operations                         |  |  |  |
| Cash Flows from Operating Activities:                                |   |                   | •   |  |  |  |
| Receipts from Customers  | \$ 3,817                                    | \$ 1,251          | \$ 1,044,348                                  |  |  |  |
| Receipts from Other Funds for Services                               | -   | 1,492             | -   |  |  |  |
| Loan Principal Repayments  | 136,041                                     | 44,950            | -   |  |  |  |
| Loan Interest Received   | 68,929                                      | 13,251            | -   |  |  |  |
| Taxes and Assessments Received                                       | -   | -                 | -   |  |  |  |
| Payments to Employees for Services                                   | (4,128)                                     | (5,636)           | (33,216)                                      |  |  |  |
| Payments to Suppliers  | (6,491)                                     | (2,551)           | (237,816)                                     |  |  |  |
| Payments to Other Funds for Services                                 | -   | (731)             | -   |  |  |  |
| Payments to Prize Winners  | -   | ` -               | (219,269)                                     |  |  |  |
| Claims Paid  | -   | -                 | -   |  |  |  |
| Loans Made   | (80,485)                                    | (19,396)          | -   |  |  |  |
| Distributions to Other Governments                                   | -   | -                 | _   |  |  |  |
| Other Receipts (Payments)  | 3,336                                       | 3,220             | 910   |  |  |  |
| Net Cash Provided (Used) in Operating Activities                     | 121,019                                     | 35,850            | 554,957                                       |  |  |  |
| Cash Flows from Noncapital Financing Activities:                     | 121,010                                     | 00,000            | 004,007                                       |  |  |  |
| Proceeds from Bond/COP Sales   | 28,790                                      | _                 | _   |  |  |  |
| Principal Payments on Bonds/COPS                                     | (134,265)                                   | (63,443)          | _   |  |  |  |
| Interest Payments on Bonds/COPS                                      | (60,092)                                    | , ,               | _   |  |  |  |
| Interest Payments on Loans   | (49)  |                   | _   |  |  |  |
| Bond/COP Issuance Costs  | ٠,  |                   | <del>-</del>                                  |  |  |  |
| Taxes and Assessments Received                                       | (489)                                       | (1,117)           | -   |  |  |  |
|  | -   | -                 | -   |  |  |  |
| Other Gifts and Private Contracts                                    | -   | -                 | -   |  |  |  |
| Insurance Recoveries for Other than Capital Assets                   | -   | -                 | -   |  |  |  |
| Transfers from Other Funds   | - (400)                                     | (000)             | (=== 000)                                     |  |  |  |
| Transfers to Other Funds   | (166)                                       | (229)             | (550,389)                                     |  |  |  |
| Net Cash Provided (Used) in Noncapital Financing Activities          | (166,271)                                   | (72,777)          | (550,389)                                     |  |  |  |
| Cash Flows from Capital and Related Financing Activities:            |   |                   |   |  |  |  |
| Proceeds from Bond/COP Sales   | -   | -                 | -   |  |  |  |
| Principal Payments on Bonds/COPS                                     | -   | -                 | -   |  |  |  |
| Interest Payments on Bonds/COPS                                      | -   | -                 | -   |  |  |  |
| Bond/COP Issuance Costs  | -   | -                 | -   |  |  |  |
| Repayments on Advances Received                                      | -   | -                 | -   |  |  |  |
| Interest on Advances   | -   | -                 | -   |  |  |  |
| Principal Payments on Loans  | -   | -                 | (27)  |  |  |  |
| Interest Payments on Loans   | -   | -                 | -   |  |  |  |
| Other Interest Payments  | -   | -                 | -   |  |  |  |
| Acquisition of Capital Assets  | (12)  | -                 | (7,837)                                       |  |  |  |
| Payments on Capital Leases   | -   | -                 | -   |  |  |  |
| Proceeds from Disposition of Capital Assets                          | -   | -                 | 564   |  |  |  |
| Insurance Recoveries for Capital Assets                              | -   | -                 | 31  |  |  |  |
| Capital Contributions  | -   | -                 | -   |  |  |  |
| Transfers from Other Funds   | -   | -                 | -   |  |  |  |
| Net Cash Provided (Used) in Capital and Related Financing Activities | (12)  | -                 | (7,269)                                       |  |  |  |
| Cash Flows from Investing Activities:                                |   |                   | <u>, , , , , , , , , , , , , , , , , , , </u> |  |  |  |
| Purchases of Investments   | (725,126)                                   | -                 | (10,508)                                      |  |  |  |
| Proceeds from Sales and Maturities of Investments                    | 788,529                                     | 12,153            | 14,056  |  |  |  |
| Interest on Investments and Cash Balances                            | 6,173                                       | 2,298             | 1,030   |  |  |  |
| Interest Income from Securities Lending                              | 38  | 107               | 324   |  |  |  |
| Interest Expense from Securities Lending                             | (21)  |                   | (139)   |  |  |  |
| Net Cash Provided (Used) in Investing Activities                     | 69,593                                      | 14,500            | 4,763   |  |  |  |
| Net Increase (Decrease) in Cash and Cash Equivalents                 | 24,329                                      | (22,427)          | 2,062   |  |  |  |
| Cash and Cash Equivalents - Beginning                                | 60,018                                      | 235,251           | 231,543                                       |  |  |  |
| Prior Period Adjustments Restating Beginning Cash Balances           | 00,010                                      | 200,201           | 201,0 <del>4</del> 0                          |  |  |  |
| Cash and Cash Equivalents - Ending                                   | \$ 84,347                                   | \$ 212,824        | \$ 233,605                                    |  |  |  |
| Juon and Juon Equitations - Ending                                   | Ψ 04,047                                    | Ψ 212,024         | Ψ 200,000                                     |  |  |  |

The notes to the financial statements are an integral part of this statement.

**Business-type Activities - Enterprise Funds** 

| Unemployment<br>Compensation | University<br>System | Other      | Total        | Governmental<br>Activities<br>Internal Service<br>Funds |
|------------------------------|----------------------|------------|--------------|---|
| \$ -                         | \$ 1,798,372         | \$ 791,923 | \$ 3,639,711 | \$ 609,079  |
| -                            | -                    | 9,957      | 11,449       | 380,696   |
| -                            | 12,841               | 58,453     | 252,285      | · -   |
| -                            | -                    | 30,151     | 112,331      | -   |
| 1,067,995                    | -                    | -          | 1,067,995    | -   |
| -                            | (1,391,136)          | (257,733)  | (1,691,849)  | (140,767)   |
| -                            | (560,605)            | (351,457)  | (1,158,920)  | (724,783)   |
| -                            | -                    | (21,296)   | (22,027)     | (35,210)  |
| -                            | -                    | -          | (219,269)    | -   |
| (1,750,353)                  | -                    | (160,152)  | (1,910,505)  | (20,473)  |
| -                            | (132,489)            | (75,733)   | (308,103)    | -<br>   |
| -                            | -                    | (52,768)   | (52,768)     | (244)   |
| 954,365                      | (4,088)              | 45,128     | 1,002,871    | 53,306  |
| 272,007                      | (277,105)            | 16,473     | 723,201      | 121,604   |
| _                            | _                    | 24,264     | 53,054       | _   |
| _                            | _                    | (66,833)   |              | _   |
| _                            | <u>-</u>             | (17,824)   | (85,904)     | _   |
| _                            | -                    | (17,021)   | (49)         | _   |
| -                            | -                    | (191)      | (1,797)      | _   |
| -                            | -                    | 16,887     | 16,887       | -   |
| -                            | 108,464              | -          | 108,464      | -   |
| -                            | 81                   | -          | 81           | 32  |
| 11,938                       | 307,832              | 199,595    | 519,365      | 145,800   |
| (55,620)                     | (42,038)             | (161,109)  | (809,551)    | (48,637)  |
| (43,682)                     | 374,339              | (5,211)    | (463,991)    | 97,195  |
| _                            | 4,000                | 61         | 4,061        | 31,397  |
| _                            | (58,376)             | (4,235)    | (62,611)     | (45,050)  |
| _                            | (87,248)             | (220)      | (87,468)     | (5,481)   |
| _                            | (07,210)             | (220)      | (07,400)     | (306)   |
| -                            | -                    | -          | _            | 34  |
| -                            | -                    | -          | _            | 41  |
| -                            | -                    | -          | (27)         | (83)  |
| -                            | -                    | -          | · -          | (15)  |
| -                            | -                    | (4)        | (4)          | -   |
| -                            | (291,519)            | (7,386)    | (306,754)    | (22,117)  |
| -                            | -                    | -          | -            | (8)   |
| -                            | 4,750                | 13         | 5,327        | 1,094   |
| -                            | 875                  | -          | 906          | 1,247   |
| -                            | 45,995               | 1,066      | 47,061       | -   |
|                              | 42,773               | (40.705)   | 42,773       | (00.047)  |
|                              | (338,750)            | (10,705)   | (356,736)    | (39,247)  |
| _                            | (109,234)            | _          | (844,868)    | (33,524)  |
| -                            | 4,631                | _          | 819,369      | 20,242  |
| 38,590                       | 25,972               | 1,492      | 75,555       | 1,930   |
|                              | 341                  | 107        | 917          | 387   |
| -                            | (178)                | (57)       | (453)        | (208)   |
| 38,590                       | (78,468)             | 1,542      | 50,520       | (11,173)  |
| 266,915                      | (319,984)            | 2,099      | (47,006)     | 168,379   |
| 962,325                      | 853,793              | 387,262    | 2,730,192    | 233,339   |
| - ·                          | -                    | -<br>-     | -            | 100   |
| \$ 1,229,240                 | \$ 533,809           | \$ 389,361 | \$ 2,683,186 | \$ 401,818  |

(continued on next page)

**Business-type Activities - Enterprise Funds** 

Statement of Cash Flows
Proprietary Funds
For the Year Ended June 30, 2012
(In Thousands)
(continued from previous page)

| (continued from previous page)  | Business-type Activities - Enterprise i unus |                |                       |  |  |  |  |  |  |
|---|--|----------------|-----------------------|--|--|--|--|--|--|
|   | Housing and<br>Community<br>Services         | Veterans' Loan | Lottery<br>Operations |  |  |  |  |  |  |
| Reconciliation of Operating Income (Loss) to Net Cash Provided          |  |                |                       |  |  |  |  |  |  |
| (Used) by Operating Activities:   |  |                |                       |  |  |  |  |  |  |
| Operating Income (Loss)   | \$ (3,584)                                   | \$ (5,139)     | \$ 516,530            |  |  |  |  |  |  |
| Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided   | . (,,,                                       | , , ,          | ,                     |  |  |  |  |  |  |
| (Used) by Operating Activities:   |  |                |                       |  |  |  |  |  |  |
| Depreciation and Amortization   | 1  | 109            | 26,794                |  |  |  |  |  |  |
| Amortization of Bond/COP Issuance Costs                                 | 735  | -              | -                     |  |  |  |  |  |  |
| Amortization of Bond/COP Premium and Discount                           | (505)  | 25             | -                     |  |  |  |  |  |  |
| Amortization of Deferred Charges  | (504)  | 765            | _                     |  |  |  |  |  |  |
| Bad Debt Expense  | -  | _              | -                     |  |  |  |  |  |  |
| Interest Payments Reported as Operating Expense                         | 59,041                                       | 7,988          | _                     |  |  |  |  |  |  |
| Bond/COP Issuance Costs Reported as Operating Expense                   | -  | 1,117          | -                     |  |  |  |  |  |  |
| Net Changes in Assets and Liabilities:                                  |  | ·              |                       |  |  |  |  |  |  |
| Accounts and Interest Receivable  | 240  | (7)            | (4,879)               |  |  |  |  |  |  |
| Due from Other Funds  | -  | (2)            | -                     |  |  |  |  |  |  |
| Due from Other Governments  | -  | -              | _                     |  |  |  |  |  |  |
| Inventories   | -  | _              | 79                    |  |  |  |  |  |  |
| Prepaid Items   | (43)   | (2)            | 80                    |  |  |  |  |  |  |
| Foreclosed and Deeded Property  | 144  | (338)          | -                     |  |  |  |  |  |  |
| Deferred Charges  | -  | -              | _                     |  |  |  |  |  |  |
| Advances to Other Funds   | -  | _              | -                     |  |  |  |  |  |  |
| Net Contracts, Notes, and Other Receivables                             | -  | _              | -                     |  |  |  |  |  |  |
| Loans Receivable  | 65,285                                       | 29,437         | -                     |  |  |  |  |  |  |
| Accounts and Interest Payable   | 33   | (655)          | 3,252                 |  |  |  |  |  |  |
| Due to Other Funds  | -  | -              | -                     |  |  |  |  |  |  |
| Due to Other Governments  | -  | _              | -                     |  |  |  |  |  |  |
| Unearned Revenue  | 205  | _              | (267)                 |  |  |  |  |  |  |
| Compensated Absences Payable  | (38)   | 8              | 80                    |  |  |  |  |  |  |
| Claims and Judgments Payable  | -  | -              | -                     |  |  |  |  |  |  |
| Lottery Prize Awards Payable  | -  | _              | 13,252                |  |  |  |  |  |  |
| Arbitrage Payable   | -  | 2,690          | -                     |  |  |  |  |  |  |
| Custodial Liabilities   | -  | (159)          | (48)                  |  |  |  |  |  |  |
| Contracts, Mortgages, and Notes Payable                                 | -  | -              | -                     |  |  |  |  |  |  |
| Net OPEB Obligation   | 9  | 13             | 84                    |  |  |  |  |  |  |
| Total Adjustments   | 124,603                                      | 40,989         | 38,427                |  |  |  |  |  |  |
| Net Cash Provided (Used) by Operating Activities                        | \$ 121,019                                   | \$ 35,850      | \$ 554,957            |  |  |  |  |  |  |
| 3   | <del>-</del>                                 | *              | <del>+</del> /        |  |  |  |  |  |  |
| Name of Investing and Conital and Polated Financing Activities          |  |                |                       |  |  |  |  |  |  |
| Noncash Investing and Capital and Related Financing Activities:         | ф 0.575                                      | Ф 07           | Ф 4C 2O4              |  |  |  |  |  |  |
| Net Change in Fair Value of Investments                                 | \$ 9,575                                     | \$ 87          | \$ 16,391             |  |  |  |  |  |  |
| Capital Assets Transferred from Governmental Funds                      | -  | -              | -                     |  |  |  |  |  |  |
| Capital Leases Entered into During the Year                             | -  | -              | -                     |  |  |  |  |  |  |
| Capital Assets Acquired Through Long-Term Contracts                     | -  | -              | 24                    |  |  |  |  |  |  |
| Capital Assets Contributed  | - 04.000                                     | 4 000          | -                     |  |  |  |  |  |  |
| Foreclosed Property   | 24,099                                       | 1,908          | -                     |  |  |  |  |  |  |
| Loan Modifications  Advanced Debt Refunding Deposited with Ecorow Agent | 205  | -              | -                     |  |  |  |  |  |  |
| Advanced Debt Refunding Deposited with Escrow Agent                     | -  | -              | -                     |  |  |  |  |  |  |

| <b>Business-type Activities - Enterprise Funds</b> |
|--|
|--|

|     | Unemployment University Compensation System |    |           |    |            |    |                    | Governmental Activities Internal Service Funds |                   |  |  |
|-----|---|----|-----------|----|------------|----|--------------------|--|-------------------|--|--|
| Com | iperisation                                 |    | Oystein . |    | Other      |    | Total              |  | Tulius            |  |  |
|     |   |    |           |    |            |    |                    |  |                   |  |  |
| \$  | 284,833                                     | \$ | (394,395) | \$ | (55,330)   | \$ | 342,915            | \$   | 78,091            |  |  |
|     | _   |    | 124,963   |    | 9,847      |    | 161,714            |  | 29,301            |  |  |
|     | _   |    | -         |    | 557        |    | 1,292              |  | 38                |  |  |
|     | -   |    | _         |    | (571)      |    | (1,051)            |  | (953)             |  |  |
|     | _   |    | _         |    | 354        |    | 615                |  | 677               |  |  |
|     | _   |    | _         |    | 5,151      |    | 5,151              |  | -                 |  |  |
|     | _   |    | _         |    | 18,043     |    | 85,072             |  | 5,481             |  |  |
|     | _   |    | _         |    | 193        |    | 1,310              |  | 306               |  |  |
|     |   |    |           |    | 100        |    | 1,510              |  | 300               |  |  |
|     | 10,787                                      |    | 2,385     |    | 6,643      |    | 15,169             |  | 6,527             |  |  |
|     | 6   |    | 2,000     |    | (30)       |    | (26)               |  | (1,565)           |  |  |
|     | 4,360                                       |    | _         |    | (00)       |    | 4,360              |  | (1,000)           |  |  |
|     | -,000                                       |    | (574)     |    | 1,096      |    | 601                |  | 27                |  |  |
|     | _   |    | (4,056)   |    | (101)      |    | (4,122)            |  | (776)             |  |  |
|     | _   |    | (1,000)   |    | (802)      |    | (996)              |  | ()                |  |  |
|     | _   |    | _         |    | (277)      |    | (277)              |  | (246)             |  |  |
|     | _   |    | _         |    | (5,406)    |    | (5,406)            |  | (240)             |  |  |
|     | (24,938)                                    |    | 11,502    |    | (3,400)    |    | (13,436)           |  | (27)              |  |  |
|     | (24,550)                                    |    | 11,502    |    | (7,096)    |    | 87,626             |  | 5                 |  |  |
|     | (3,669)                                     |    | 16,852    |    | (11,572)   |    | 4,241              |  | (10,089)          |  |  |
|     | (405)                                       |    | 10,032    |    | 54,444     |    | 54,039             |  | (10,009)          |  |  |
|     | 881   |    | _         |    | (36)       |    | 845                |  | (120)             |  |  |
|     | 001   |    | (28,432)  |    | 979        |    | (27,515)           |  | 19,248            |  |  |
|     | _   |    | (20,432)  |    | 869        |    | 919                |  | 429               |  |  |
|     | _   |    | _         |    | (9,533)    |    | (9,533)            |  | (4,026)           |  |  |
|     | -   |    | -         |    | (9,555)    |    |                    |  | (4,020)           |  |  |
|     | -   |    | -         |    | -          |    | 13,252<br>2,690    |  | -                 |  |  |
|     | 152   |    | 295       |    | -<br>8,476 |    |                    |  | -<br>(4 127)      |  |  |
|     | 132   |    | (5,645)   |    | 0,470      |    | 8,716<br>(5,645)   |  | (1,137)<br>158    |  |  |
|     | _   |    | (3,043)   |    | 575        |    | (3,043)            |  | 261               |  |  |
|     | (12,826)                                    |    | 117,290   |    | 71,803     |    |                    |  |                   |  |  |
| \$  | 272,007                                     | \$ | (277,105) | \$ | 16,473     | \$ | 380,286<br>723,201 | \$   | 43,513<br>121,604 |  |  |
| Ψ   | 272,007                                     | Ψ  | (277,103) | Ψ  | 10,473     | Ψ  | 725,201            | Ψ  | 121,004           |  |  |
|     |   |    |           |    |            |    |                    |  |                   |  |  |
| \$  | -   | \$ | 7,315     | \$ | -          | \$ | 33,368             | \$   | 2,232             |  |  |
|     | -   |    | -         |    | 116,114    |    | 116,114            |  | 69                |  |  |
|     | -   |    | 15        |    | -          |    | 15                 |  | 4,633             |  |  |
|     | -   |    | -         |    | -          |    | 24                 |  | -                 |  |  |
|     | -   |    | 7,064     |    | -          |    | 7,064              |  | -                 |  |  |
|     | -   |    | -         |    | -          |    | 26,007             |  | -                 |  |  |
|     | -   |    | -         |    | -          |    | 205                |  | -                 |  |  |
|     | -   |    | 122,432   |    | 2,563      |    | 124,995            |  | -                 |  |  |
|     |   |    |           |    |            |    |                    |  |                   |  |  |

Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2012 (In Thousands)

| (In Thousands)   |                                       |    |                    |              |            |
|--|---------------------------------------|----|--------------------|--------------|------------|
|  | Pension and Other<br>Employee Benefit |    | Private<br>Purpose | Investment   |            |
| ACCETC   | Trust                                 |    | Trust              | Trust        | Agency     |
| ASSETS   | \$ 1,903,898                          | ď  | 22,698             | \$ 4,233,737 | ¢          |
| Cash and Cash Equivalents Investments:                             | ф 1,903,696                           | Ф  | 22,090             | Φ 4,233,737  | <b>Ф</b> - |
| Fixed Income   | 14 641 000                            |    | 184                |              |            |
|  | 14,641,988                            |    | _                  | -            | -          |
| Public Equity  | 20,918,982                            |    | 380                | -            | -          |
| Real Estate  | 6,760,575                             |    | -                  | -            | -          |
| Annuity Contracts  |                                       |    | 298                | -            | -          |
| Private Equity   | 14,544,003                            |    | -                  | -            | -          |
| Alternative Equity   | 410,251                               |    | -                  | -            | -          |
| Opportunity Portfolio  | 933,878                               |    | -                  | -            | -          |
| Total Investments  | 58,209,677                            |    | 862                | -            | -          |
| Custodial Assets   | -                                     |    | 6,136              | -            | 1,610,719  |
| Securities Lending Collateral                                      | 2,445,136                             |    | 2,922              | 426,575      | -          |
| Receivables:   |                                       |    |                    |              |            |
| Employer Contributions   | 29,188                                |    | -                  | -            | -          |
| Plan Member Contributions  | 12,106                                |    | -                  | -            | -          |
| Interest and Dividends   | 336,418                               |    | -                  | 10,620       | -          |
| Member Loans   | 9,732                                 |    | -                  | -            | -          |
| Investment Sales   | 1,194,676                             |    | -                  | 173,150      | -          |
| Benefit Recoveries   | 110,516                               |    | -                  | -            | -          |
| Accounts   | -                                     |    | 66                 | -            | 5,150      |
| From Other Funds   | 8,213                                 |    | -                  | -            | -          |
| Total Receivables  | 1,700,849                             |    | 66                 | 183,770      | 5,150      |
| Prepaid Items  | 7,502                                 |    | -                  | -            | -          |
| Net Contracts, Notes and Other Receivables                         | -                                     |    | -                  | -            | 93,083     |
| Receivership Assets  | -                                     |    | -                  | -            | 61,571     |
| Loans Receivable (net)   | -                                     |    | -                  | 7            | -          |
| Capital Assets (net of accumulated depreciation):                  |                                       |    |                    |              |            |
| Land   | 944                                   |    | 14                 | -            | -          |
| Buildings, Property and Equipment                                  | 39,016                                |    | -                  | -            | -          |
| Total Assets   | 64,307,022                            |    | 32,698             | 4,844,089    | 1,770,523  |
| LIABILITIES  |                                       |    | ·                  |              |            |
| Accounts and Interest Payable                                      | 2,268,689                             |    | 155                | 93,670       | 4          |
| Obligations Under Securities Lending                               | 2,460,234                             |    | 2,922              | 426,575      | -          |
| Due to Other Funds   | 7,754                                 |    | · -                | · -          | -          |
| Due to Other Governments   | , -                                   |    | -                  | -            | 7,308      |
| Deferred Revenue   | 299                                   |    | _                  | _            | -          |
| Custodial Liabilities  | 110,277                               |    | 1,661              | _            | 1,763,211  |
| Contracts, Mortgages and Notes Payable                             | -, <u>-</u>                           |    | 2,041              | _            | -          |
| Bonds/COPs Payable   | 3,072                                 |    | _,0                | _            | _          |
| Net OPEB Obligation  | 447                                   |    | _                  | _            | _          |
| Total Liabilities  | 4,850,772                             |    | 6,779              | 520,245      | 1,770,523  |
| NET ASSETS   | 1,000,112                             |    | 0,110              | 020,210      | 1,110,020  |
| Held in Trust for:   |                                       |    |                    |              |            |
| Pension Benefits   | 58,051,543                            |    | _                  | _            | _          |
| Other Postemployment Benefits                                      | 271,139                               |    | _                  | _            | _          |
| Other Employee Benefits  | 1,133,568                             |    | _                  | _            | _          |
| External Investment Pool Participants                              | 1,133,300                             |    | -                  | 4,323,844    | -          |
| •  | •                                     |    | -<br>25,919        | 4,323,044    | -          |
| Individuals, Organizations and Other Governments  Total Net Assets | \$ 59,456,250                         | \$ | 25,919             | \$ 4,323,844 | \$ -       |
| I Otal Nat Woodlo  | ψ 59,450,250                          | Φ  | 25,919             | ψ 4,323,044  | Ψ -        |

Statement of Changes in Fiduciary Net Assets Fiduciary Funds For the Year Ended June 30, 2012 (In Thousands)

| ,  | ion and Other<br>loyee Benefit<br>Trust | Private<br>Purpose<br>Trust | Investment<br>Trust |  |
|--|---|-----------------------------|---------------------|--|
| ADDITIONS  |   |                             |                     |  |
| Contributions:                                   |   |                             |                     |  |
| Employer   | \$<br>879,966                           | \$<br>-                     | \$<br>-             |  |
| Plan Members                                     | 613,343                                 | -                           | -                   |  |
| Total Contributions                              | <br>1,493,309                           | -                           | -                   |  |
| Investment Income:                               |   |                             |                     |  |
| Net Appreciation (Depreciation) in Fair Value    |   |                             |                     |  |
| of Investments                                   | (822,999)                               | -                           | -                   |  |
| Interest, Dividends and Other Investment Income  | <br>1,626,215                           | 165                         | 34,484              |  |
| Total Investment Income                          | <br>803,216                             | 165                         | 34,484              |  |
| Less Investment Expense                          | <br>341,208                             | 7                           | 3,225               |  |
| Net Investment Income                            | <br>462,008                             | 158                         | 31,259              |  |
| Gifts, Grants and Contracts                      | -                                       | 4,680                       | -                   |  |
| Veterans' Income                                 | -                                       | 7,273                       | -                   |  |
| Other Income                                     | 3,160                                   | 536                         | -                   |  |
| Share Transactions:                              |   |                             |                     |  |
| Participant Contributions                        | -                                       | -                           | 14,347,393          |  |
| Participant Withdrawals                          | <br>-                                   | -                           | 14,223,146          |  |
| Net Share Transactions                           | -                                       | -                           | 124,247             |  |
| Transfers from Other Funds                       | <br>-                                   | 151                         | <u>-</u>            |  |
| Total Additions                                  | <br>1,958,477                           | 12,798                      | 155,506             |  |
| DEDUCTIONS                                       |   |                             |                     |  |
| Pension Benefits                                 | 3,516,522                               | -                           | -                   |  |
| Death Benefits                                   | 3,918                                   | -                           | -                   |  |
| Contributions Refunded                           | 34,020                                  | -                           | -                   |  |
| Healthcare Premium Subsidies                     | 33,822                                  | -                           | -                   |  |
| Distributions to Other Governments               | -                                       | 227                         | -                   |  |
| Distributions to Participants                    | -                                       | -                           | 27,772              |  |
| Deferred Compensation Benefits                   | 61,465                                  | -                           | -                   |  |
| Administrative Expenses                          | 42,255                                  | 9,905                       | -                   |  |
| Payments in Accordance with Trust Agreements     | <br>-                                   | 5,421                       | <u>-</u>            |  |
| Total Deductions                                 | <br>3,692,002                           | 15,553                      | 27,772              |  |
| Change in Net Assets Held in Trust For:          |   |                             |                     |  |
| Pension Benefits                                 | (1,780,143)                             | -                           | -                   |  |
| Other Postemployment Benefits                    | 18,026                                  | -                           | -                   |  |
| Other Employee Benefits                          | 28,592                                  | -                           | -                   |  |
| External Investment Pool Participants            | -                                       | -                           | 127,734             |  |
| Individuals, Organizations and Other Governments | -                                       | (2,755)                     | -                   |  |
| Net Assets - Beginning                           | <br>61,189,775                          | 28,674                      | 4,196,110           |  |
| Net Assets - Ending                              | \$<br>59,456,250                        | \$<br>25,919                | \$<br>4,323,844     |  |

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Combining Balance Sheet
Discretely Presented Component Units
June 30, 2012

| June 30, 2012<br>(In Thousands)  |          | SAIF               |    | regon Health<br>and Science |    | Oregon<br>University<br>System |    | Oregon<br>Affordable<br>Housing<br>Assistance |    |                  |
|--|----------|--------------------|----|-----------------------------|----|--------------------------------|----|---|----|------------------|
|  | Co       | orporation         |    | University                  | I  | Foundations                    | С  | Corporation                                   |    | Total            |
| ASSETS AND DEFERRED OUTFLOWS   |          |                    |    |                             |    |                                |    |   |    |                  |
| Current Assets:  |          |                    |    |                             |    |                                |    |   |    |                  |
| Cash and Cash Equivalents  | \$       |                    | \$ | 209,004                     | \$ | 31,493                         | \$ | 10,913  | \$ | 295,945          |
| Investments  |          | 4,083,247          |    | 128,982                     |    | -                              |    | -   |    | 4,212,229        |
| Securities Lending Collateral  |          | 199,304            |    | -                           |    | -                              |    | -   |    | 199,304          |
| Accounts and Interest Receivable (net)   |          | 351,324            |    | 297,331                     |    |                                |    | 270   |    | 648,925          |
| Pledges, Contributions, and Grants Receivable (net)                                      |          | -                  |    | 21,262                      |    | 182,241                        |    | -   |    | 203,503          |
| Due from Other Governments   |          | -                  |    | 1,788                       |    | -                              |    | -   |    | 1,788            |
| Due from Primary Government  |          | 85                 |    | 13,467                      |    | -                              |    | -   |    | 13,552           |
| Inventories  |          | 77<br>7.672        |    | 18,060                      |    | 27 600                         |    | 450   |    | 18,137<br>60,992 |
| Prepaid Items Total Current Assets   | -        | 7,673<br>4,686,245 |    | 15,260<br>705,154           |    | 37,609<br>251,343              |    | 450<br>11,633                                 |    | 5,654,375        |
| Noncurrent Assets:   |          | 4,000,243          |    | 703,134                     |    | 231,343                        |    | 11,033  |    | 3,034,373        |
| Investments  |          | _                  |    | 511,573                     |    | _                              |    | _   |    | 511,573          |
| Investments - Restricted   |          | _                  |    | 551,625                     |    | 1,278,683                      |    | _   |    | 1,830,308        |
| Deferred Charges   |          | _                  |    | 11,689                      |    | -                              |    | _   |    | 11,689           |
| Net Contracts, Notes and Other Receivables   |          | -                  |    | 3,566                       |    | _                              |    | -   |    | 3,566            |
| Pledges, Contributions, and Grants Receivable (net)                                      |          | -                  |    | 56,119                      |    | _                              |    | -   |    | 56,119           |
| Capital Assets:  |          |                    |    | ,                           |    |                                |    |   |    | ,                |
| Land   |          | 3,029              |    | 72,443                      |    | 7,274                          |    | -   |    | 82,746           |
| Buildings, Property, and Equipment   |          | 41,577             |    | 2,192,985                   |    | 58,046                         |    | -   |    | 2,292,608        |
| Construction in Progress   |          | -                  |    | 83,860                      |    | -                              |    | -   |    | 83,860           |
| Less Accumulated Depreciation and Amortization   |          | (28,091)           |    | (1,066,641)                 |    | (13,004)                       |    | -   |    | (1,107,736)      |
| Total Noncurrent Assets  |          | 16,515             |    | 2,417,219                   |    | 1,330,999                      |    | -   |    | 3,764,733        |
| Deferred Outflows  |          | _                  |    | 15,957                      |    | _                              |    | _   |    | 15,957           |
| Total Assets and Deferred Outflows   | \$       | 4,702,760          | \$ | 3,138,330                   | \$ | 1,582,342                      | \$ | 11,633  | \$ | 9,435,065        |
| LIABILITIES AND NET ASSETS   | <u> </u> | 1,7 02,7 00        | Ψ  | 0,100,000                   | Ψ  | 1,002,012                      | Ψ  | 11,000  | Ψ  | 0,100,000        |
| Current Liabilities:   |          |                    |    |                             |    |                                |    |   |    |                  |
| Accounts and Interest Payable  | \$       | 72,514             | \$ | 188,289                     | \$ | 20,120                         | \$ | 477   | \$ | 281,400          |
| Obligations Under Securities Lending   | *        | 199,315            | *  | -                           | •  | ,                              | *  | -   | *  | 199,315          |
| Due to Other Governments   |          | 2,260              |    | 18,328                      |    | _                              |    | -   |    | 20,588           |
| Due to Primary Government  |          | 20,448             |    | 2,374                       |    | 4,624                          |    | 6   |    | 27,452           |
| Unearned Revenue   |          | 184,118            |    | 27,124                      |    | 11,766                         |    | 11,150  |    | 234,158          |
| Compensated Absences Payable   |          | 3,735              |    | 52,933                      |    | -                              |    | -   |    | 56,668           |
| Reserve for Loss and Loss Adjustment Expense   |          | 225,388            |    | -                           |    | -                              |    | -   |    | 225,388          |
| Claims and Judgments Payable   |          | -                  |    | 18,678                      |    | -                              |    | -   |    | 18,678           |
| Custodial Liabilities  |          | 8,698              |    | -                           |    | -                              |    | -   |    | 8,698            |
| Contracts, Mortgages, and Notes Payable  |          | -                  |    | 1,948                       |    | -                              |    | -   |    | 1,948            |
| Bonds/COPS Payable   |          | -                  |    | 11,794                      |    | -                              |    | -   |    | 11,794           |
| Obligations Under Capital Lease  |          | -                  |    | 4,034                       |    | -                              |    | -   |    | 4,034            |
| Total Current Liabilities  |          | 716,476            |    | 325,502                     |    | 36,510                         |    | 11,633  |    | 1,090,121        |
| Noncurrent Liabilities:  |          |                    |    |                             |    |                                |    |   |    |                  |
| Obligations Under Life Income Agreements   |          |                    |    | 16,235                      |    | 72,895                         |    | -   |    | 89,130           |
| Reserve for Loss and Loss Adjustment Expense   |          | 2,794,005          |    | 40.550                      |    | -                              |    | -   |    | 2,794,005        |
| Claims and Judgments Payable   |          | -                  |    | 42,550                      |    | - 04 404                       |    | -   |    | 42,550           |
| Contracts, Mortgages, and Notes Payable  |          | -                  |    | 34,472                      |    | 31,401                         |    | -   |    | 65,873           |
| Bonds/COPS Payable   |          | -                  |    | 705,400                     |    | 45,447                         |    | -   |    | 750,847          |
| Obligations Under Capital Lease Advances from Primary Government                         |          | -                  |    | 629                         |    | -                              |    | -   |    | 629              |
| Net OPEB Obligation  |          | 1,640              |    | 42,457<br>6,431             |    | _                              |    | _   |    | 42,457<br>8,071  |
| Derivative Instrument Liabilities  |          | 1,040              |    | 15,957                      |    | _                              |    | _   |    | 15,957           |
| Total Noncurrent Liabilities   |          | 2,795,645          |    | 864,131                     |    | 149,743                        |    | _   |    | 3,809,519        |
| Total Liabilities and Deferred Inflows   |          | 3,512,121          |    | 1,189,633                   |    | 186,253                        |    | 11,633  |    | 4,899,640        |
| Net Assets:  | -        | 0,012,121          |    | 1,100,000                   |    | 100,200                        |    | 11,000  |    | 1,000,010        |
| Invested in Capital Assets, Net of Related Debt<br>Expendable Net Assets Restricted for: |          | 16,515             |    | 629,095                     |    | -                              |    | -   |    | 645,610          |
| Education Education  |          | -                  |    | 309,035                     |    | 650,774                        |    | _   |    | 959,809          |
| Workers' Compensation  |          | 1,174,124          |    | -                           |    | -                              |    | -   |    | 1,174,124        |
| Nonexpendable Net Assets Restricted for:   |          | •                  |    |                             |    |                                |    |   |    | •                |
| Donor Purposes   |          | -                  |    | -                           |    | 742,226                        |    | -   |    | 742,226          |
| Education  |          | -                  |    | 175,023                     |    | -                              |    | -   |    | 175,023          |
| Unrestricted   |          |                    |    | 835,544                     |    | 3,089                          |    |   |    | 838,633          |
| Total Net Assets   |          | 1,190,639          |    | 1,948,697                   |    | 1,396,089                      |    |   |    | 4,535,425        |
| Total Liabilities, Deferred Inflows and Net Assets                                       | \$       | 4,702,760          | \$ | 3,138,330                   | \$ | 1,582,342                      | \$ | 11,633  | \$ | 9,435,065        |
|  |          |                    |    |                             |    |                                |    |   |    |                  |

Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets Discretely Presented Component Units For the Year Ended June 30, 2012 (In Thousands)

|  | SAIF<br>Corporation | Oregon Health<br>and Science<br>University | Oregon University<br>System<br>Foundations |
|--|---------------------|--|--|
| Operating Revenues:                        |                     |  |  |
| Federal Revenue                            | \$ -                | \$ -                                       | \$ -                                       |
| Charges for Services                       | -                   | 1,549,060                                  | -  |
| Premiums Earned (net)                      | 357,473             | -  | -  |
| Investment Income (net)                    | -                   | -  | 7,089                                      |
| Gifts, Grants, and Contracts               | -                   | 393,119                                    | 189,850                                    |
| Other Revenues                             | 23,575              | 92,900                                     | 24,412                                     |
| Total Operating Revenues                   | 381,048             | 2,035,079                                  | 221,351                                    |
| Operating Expenses:                        |                     |  |  |
| Salaries and Wages                         | -                   | 1,194,176                                  | -  |
| Services and Supplies                      | -                   | 627,831                                    | 196,806                                    |
| Loss and Loss Adjustment Expense           | 328,448             | -  | -  |
| Policyholders' Dividends                   | 150,043             | -  | -  |
| Underwriting Expenses                      | 93,530              | -  | -  |
| Mortgage Assistance Payments               | -                   | -  | -  |
| Bond and COP Interest                      | -                   | 34,742                                     | -  |
| Depreciation and Amortization              | 1,246               | 111,174                                    | -  |
| Bad Debt Expense                           | -                   | 47,883                                     | -  |
| Other Expenses                             | -                   | -  | 7,266                                      |
| Total Operating Expenses                   | 573,267             | 2,015,806                                  | 204,072                                    |
| Operating Income (Loss)                    | (192,219)           | 19,273                                     | 17,279                                     |
| Nonoperating Revenues (Expenses):          |                     |  |  |
| Investment Income                          | 215,706             | 16,509                                     | -  |
| Other                                      | -                   | 3,379                                      | -  |
| State Appropriations                       | -                   | 35,389                                     | -  |
| Total Nonoperating Revenues (Expenses)     | 215,706             | 55,277                                     | -  |
| Income (Loss) Before Capital Contributions | 23,487              | 74,550                                     | 17,279                                     |
| Capital Contributions                      | -                   | 4,059                                      | -  |
| Change in Net Assets                       | 23,487              | 78,609                                     | 17,279                                     |
| Net Assets - Beginning                     | 1,167,152           | 1,870,088                                  | 1,378,687                                  |
| Prior Period Adjustments                   | -                   | -  | 123  |
| Net Assets - Beginning - As Restated       | 1,167,152           | 1,870,088                                  | 1,378,810                                  |
| Net Assets - Ending                        | \$ 1,190,639        | \$ 1,948,697                               | \$ 1,396,089                               |

| ŀ  | n Affordable<br>lousing |    |           | ۸۵ | liustments to           | Statement of               |
|----|-------------------------|----|-----------|----|-------------------------|----------------------------|
|    | ssistance<br>rporation  |    | Total     | AC | ljustments to<br>Recast | Statement of<br>Activities |
|    | прогасіон               |    | TOtal     |    | Necasi                  | Activities                 |
| \$ | 45,204                  | \$ | 45,204    | \$ | (45,204)                | \$ -                       |
| •  | ,<br>-                  | ·  | 1,549,060 | ·  | 501,739                 | 2,050,799                  |
|    | -                       |    | 357,473   |    | (357,473)               | , , , <u>-</u>             |
|    | 2                       |    | 7,091     |    | (7,091)                 | -                          |
|    | -                       |    | 582,969   |    | 319,899                 | 902,868                    |
|    | -                       |    | 140,887   |    | (140,887)               | , <u>-</u>                 |
|    | 45,206                  |    | 2,682,684 |    | 270,983                 | 2,953,667                  |
|    |                         |    |           |    |                         |                            |
|    | -                       |    | 1,194,176 |    | -                       | 1,194,176                  |
|    | 9,056                   |    | 833,693   |    | -                       | 833,693                    |
|    | -                       |    | 328,448   |    | -                       | 328,448                    |
|    | -                       |    | 150,043   |    | -                       | 150,043                    |
|    | -                       |    | 93,530    |    | -                       | 93,530                     |
|    | 36,150                  |    | 36,150    |    | -                       | 36,150                     |
|    | -                       |    | 34,742    |    | -                       | 34,742                     |
|    | -                       |    | 112,420   |    | -                       | 112,420                    |
|    | -                       |    | 47,883    |    | -                       | 47,883                     |
|    | -                       |    | 7,266     |    | -                       | 7,266                      |
|    | 45,206                  |    | 2,838,351 |    | -                       | 2,838,351                  |
|    | -                       |    | (155,667) |    | 270,983                 | 115,316                    |
|    |                         |    |           |    |                         |                            |
|    | -                       |    | 232,215   |    | (232,215)               | -                          |
|    | -                       |    | 3,379     |    | (3,379)                 | -                          |
|    | -                       |    | 35,389    |    | (35,389)                | -                          |
|    | -                       |    | 270,983   |    | (270,983)               | -                          |
|    | -                       |    | 115,316   |    | -                       | 115,316                    |
|    | -                       |    | 4,059     |    | -                       | 4,059                      |
|    | -                       |    | 119,375   |    | -                       | 119,375                    |
|    | -                       |    | 4,415,927 |    | -                       | 4,415,927                  |
|    | -                       |    | 123       |    | -                       | 123                        |
|    | -                       |    | 4,416,050 |    | -                       | 4,416,050                  |
| \$ | -                       | \$ | 4,535,425 | \$ | -                       | 4,535,425                  |

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# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting Entity

The State of Oregon (State) was admitted to the Union in 1859 and is governed by an elected governor and a ninety-member elected legislative body. The accompanying financial statements present the State, including all agencies, boards, commissions, courts, and colleges and universities that are legally part of the State (primary government), and the State's component units. Component units are legally separate entities for which the primary government is financially accountable or entities that warrant inclusion as part of the financial reporting entity because of the nature and significance of their relationship with the primary government.

#### Discretely Presented Component Units

The State reports discretely presented component units in a separate column in the government-wide financial statements to emphasize they are legally separate from the State. The component unit column in the government-wide financial statements includes the data of the State's four discretely presented component units.

SAIF Corporation (SAIF) is a public corporation created by an act of the Legislature. SAIF is authorized to write workers' compensation insurance coverage in Oregon and certain other jurisdictions as required by the Oregon Department of Consumer and Business Services and to service accounts in the assigned risk pool. SAIF is governed by a board of directors appointed by the Governor and is financed solely through policyholder premiums and investment income. The term of office for a board member is four years, but a member serves at the pleasure of the Governor. SAIF reports on a fiscal year ended December 31 and uses proprietary fund accounting principles. The December 31, 2011, financial information of SAIF is included in this report.

The Oregon Health and Science University (OHSU) is a governmental entity performing governmental functions and exercising governmental powers. OHSU is an independent public corporation governed by a board of directors appointed by the Governor and confirmed by the Senate. As an academic health center, OHSU provides education and training to healthcare professionals, conducts biomedical research, and provides patient care and public service. It is financed primarily through patient service fees, government grants and contracts, tuition charges, and other incidental fees. OHSU also receives General Fund moneys from the State. The State legislature has acknowledged its intent to make funds available to pay any shortfall in general obligation bonds issued for OHSU purposes prior to July 1, 1995, when OHSU became an independent public corporation. OHSU uses proprietary fund accounting principles.

The Oregon University System (OUS) Foundations are not-for-profit corporations that provide assistance in fundraising, public outreach, and other support for Oregon's seven public universities. The OUS foundations report under Financial Accounting Standards Board (FASB) Accounting Standards Codification 958, *Not-for-Profit Entities* (ASC 958). The OUS foundations are component units of the Oregon University System, a proprietary fund of the State, because the majority of resources that each foundation holds and invests can only be used by, or for the benefit of, the OUS universities. Combined, the foundations are discretely presented as a component unit of the State.

The Oregon Affordable Housing Assistance Corporation (OAHAC) is an Oregon not-for-profit public benefit corporation. The director of the Oregon Housing and Community Services Department (OHCSD) appoints two of the five OAHAC board members and approves the candidacy of the remaining at-large members. The atlarge directors may be removed at any time by a vote of two-thirds or more of the directors then in office, and the government directors may be removed at any time by the director of OHCSD.

The primary purpose of OAHAC is to administer programs targeted to help prevent or mitigate the impact of foreclosures on low and moderate income persons; to help stabilize housing markets in Oregon; to provide resources of affordable or subsidized housing; to develop and administer programs related to housing permitted under the Emergency Economic Stabilization Act of 2008 (EESA), as amended; and act as an institution eligible to receive Troubled Asset Relief Program (TARP) funds under EESA. Currently, OAHAC administers Oregon's share of the Hardest Hit Fund programs, which are part of TARP. In fiscal year 2011, OAHAC was reported as a blended component unit and included within the financial activity of OHCSD. It has since been determined that OAHAC should be reported as a discretely presented component unit. OAHAC

reports on a fiscal year ended December 31 and has adopted ASC 958. The December 31, 2011, financial information of OAHAC is included in this report.

Readers may obtain complete financial statements for SAIF, OHSU, the OUS Foundations, and OAHAC from their respective administrative offices or from the Oregon Department of Administrative Services, Chief Financial Office, 155 Cottage Street NE, Salem, Oregon 97301-3969.

### **Related Organizations**

The following professional and occupational licensing boards are semi-independent: the Board of Architect Examiners, the Board of Examiners for Engineering and Land Surveying, the Landscape Architect Board, the Board of Geologist Examiners, the Board of Optometry, the Board of Massage Therapists, the Physical Therapists Licensing Board, the Appraiser Certification and Licensure Board, the Landscape Contractors Board, the Wine Board, and the Patient Safety Commission. Although the Governor appoints the administrators of these boards, the boards are all self-supporting and the State's accountability for these organizations does not extend beyond making the appointments. The State has no financial accountability for these related organizations.

The Oregon Utility Notification Center (OUNC) is an independent not-for-profit public corporation. Although the Governor appoints members to OUNC's board of directors, OUNC is funded through fees paid by operators of underground utilities who subscribe to OUNC. The OUNC receives no General Fund moneys, and the State has no financial accountability for OUNC.

The Oregon Health Insurance Exchange Corporation is an independent public corporation established under the federal Affordable Care Act of 2010 that will offer health insurance and coverage options to individuals, families, and small employers. It is governed by a nine-member board of directors, appointed by the Governor. The Exchange operates at no cost to the state. It is funded by federal grant dollars through 2014 and after that, it will be self-sustaining through an administrative fee charged to insurance carriers.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. The effect of interfund activity has been eliminated from these statements through consolidation, except for interfund activity that represents a true exchange of goods and services between funds. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Interfund activity within governmental and within business-type activities has been eliminated through consolidation; however, balances due and resource flows between governmental and business-type activities have not been eliminated. The *primary government* is reported separately from its *component units*.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function. Direct expenses include administrative overhead charges for centralized services charged to functions through internal service funds. *Program revenues* include (1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function, (2) operating grants and contributions that are restricted to meeting the operational requirements of a particular function, and (3) capital grants and contributions that are restricted to meeting the capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported in separate columns in the fund financial statements.

### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The State uses the economic resources measurement focus and the accrual basis of accounting in preparing the government-wide financial statements, as well the financial statements of the proprietary funds, internal service funds, and fiduciary funds (except for agency funds, which have no measurement focus). Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Income taxes are recognized as revenue, net of estimated refunds, in the year when the underlying exchange (earning of income) has occurred, to the extent such amounts are measurable. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The State uses the current financial resources measurement focus and the modified accrual basis of accounting in preparing the governmental fund financial statements. Revenues are recognized when they are both measurable and available. Revenues are considered available when they are collectible within the current year or soon enough thereafter to pay liabilities existing at the end of the year. For this purpose, the State considers revenues as available, if they are collected within 90 days of the end of the current fiscal year. Primary revenue sources susceptible to accrual are income taxes, excise taxes, fines, forfeitures, and federal revenues. Income tax revenue, net of estimated refunds, is recognized in the fiscal year in which the underlying exchange has occurred and it becomes measurable and available. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant eligibility requirements have been met. Revenue items not susceptible to accrual, such as licenses, fees, and the cash sales of goods and services, are considered measurable and available only when cash is received.

For governmental funds, expenditures generally are recognized when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The State reports the following major governmental funds:

#### General Fund

The General Fund is the State's primary operating fund and accounts for all financial resources of the general government, except those accounted for in another fund. Beginning in fiscal year 2011, the General Fund includes some activity previously accounted for in special revenue funds. The implementation of Governmental Accounting Standards Board (GASB) Statement No. 54 necessitated this change. Statement No. 54 clarifies that one or more specific restricted or committed revenues must comprise a substantial portion of the "inflows" reported in a special revenue fund. The state considers 30 percent as "substantial" for financial reporting purposes. In special revenue funds where a substantial portion of the inflows will not derive from specific restricted or committed revenue sources, the funds' activities are accounted for in the General Fund. The Oregon Rainy Day Fund, for example, was previously reported as an individual major special revenue fund but is now reported in the General Fund. The Rainy Day Fund relies on resources that are "transferred" from the General Fund in accordance with state law and which, along with investment income generated, can be appropriated by the Legislature only when certain specific criteria related to economic or revenue conditions have been met. The funding source for the Rainy Day Fund is not a specific restricted or committed revenue.

#### Special Revenue Funds

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

The *Health and Social Services Fund* accounts for programs that provide assistance, services, training, and healthcare to individuals and families who do not have sufficient resources to meet their basic needs. The primary sources of funding for these programs come from federal grants, tobacco taxes, healthcare provider taxes, and charges for services.

The *Public Transportation Fund* accounts for the planning, design, construction, and maintenance of highways, roads, bridges, and public systems relating to air, water, rail, and highway transportation. Funding is provided from dedicated highway user taxes and vehicle registration taxes, in addition to various federal highway administration funds.

The *Environmental Management Fund* accounts for programs that promote, protect, and preserve the State's forests, parks, wildlife, fish, and waterways. The main funding sources for these programs are user fees, federal grants, and sales revenue.

The Common School Fund accounts for programs to manage state-owned land, including a leasing program that generates annual revenues, for the benefit of the public school system. Estate funds that become the property of the State, unclaimed property, and income derived from unclaimed property are also accounted for in this fund. Statutory and constitutional provisions stipulate that the assets of the fund, including investment income, must be used for common school purposes. The primary funding sources for these programs include investment income, leasing revenues, forest management, unclaimed property receipts, and transfers from other funds.

The State reports the following major proprietary (enterprise) funds:

The Housing and Community Services Fund accounts for activities that finance multi-family rental housing and single-family mortgages for low to moderate-income families. Mortgage loans related to these activities are financed with the proceeds of bonds issued under various bond indentures of trust. Mortgage loan payments and interest earnings on invested bond proceeds are used to pay debt service on the bonds.

The *Veterans' Loan Fund* accounts for activities to finance owner-occupied, single-family residential housing for qualified eligible Oregon veterans. Funds for lending are provided through the issuance of general obligation bonds that are repaid from the interest and principal payments made on mortgages.

The Lottery Operations Fund accounts for the operation of the Oregon State Lottery which markets and sells Lottery products to the public. The primary objective of the Oregon State Lottery is to produce the maximum amount of net revenues to be used for creating jobs, furthering economic development, financing public education, and restoring and protecting Oregon's parks, beaches, watersheds, and critical fish and wildlife habitats.

The *Unemployment Compensation Fund* accounts for federal moneys and unemployment taxes collected from employers to provide payment of benefits to the unemployed.

The *University System Fund* accounts for the operations of Oregon's seven public universities, including the Chancellor's Office. Funding is from General Fund appropriations, tuition and fees, and auxiliary enterprise revenues, in addition to funds from external donors and federal agencies.

Proprietary funds distinguish operating revenues and expenses from nonoperating revenues and expenses. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

Additionally, the State reports the following fund types:

#### Governmental Fund Types (reported as nonmajor funds)

Like major special revenue funds, nonmajor *special revenue funds* also account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

Debt service funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest on long-term obligations.

The Capital Projects Fund accounts for and reports financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities

The *Permanent Fund* accounts for and reports resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that benefit the State and its citizenry.

# Proprietary Fund Types (reported as nonmajor funds)

Nonmajor *enterprise funds* account for and report business-type activities for which fees are charged to external users for goods and services.

Internal service funds account for goods and services provided by state agencies to other state agencies and to other governmental units on a cost-reimbursement basis. These goods and services include central services such as accounting, budgeting, personnel, mail, printing, copy center, data center, property development, telecommunications, motor pool, and an insurance fund. Legal, banking, and audit services are also accounted for and reported in the internal service funds.

#### Fiduciary Fund Types

The Pension and Other Employee Benefit Trust Fund accounts for activities of the Public Employees Retirement System (PERS), which administers resources for the payment of retirement, disability, postemployment healthcare, and death benefits to members and beneficiaries of the retirement system.

The *Private Purpose Trust Fund* accounts for all trust arrangements, other than those properly reported in pension and other employee benefit trust funds or investment trust funds, under which principal and income benefit individuals, private organizations, or other governments.

The *Investment Trust Fund* accounts for the portion of the Oregon Short-Term Fund (OSTF) belonging to local governments. The OSTF is a cash and investment pool, managed by the Office of the State Treasurer, which is available for use by all funds and local governments. Oregon reports the State's portion of the pool within the funds of the State.

The Agency Fund accounts for assets held by the State as an agent for other governmental units, organizations, or individuals. For example, the Department of Consumer and Business Services holds deposits and investments to secure the faithful performance by insurers of insurance company obligations, including claims due to policyholders. Agency funds are custodial in nature (i.e., assets equal liabilities) and do not measure the results of operations.

Private sector standards of accounting and financial reporting issued prior to December 1, 1989, are followed in both the government-wide and proprietary fund financial statements to the extent those standards do not conflict with, or contradict the guidance of, the Governmental Accounting Standards Board. Governments also have the option of following subsequent private sector guidance for their business-type activities and enterprise funds. However, neither the primary government, nor its component units, currently applies private sector guidance issued after November 30, 1989, except for those standards limited to not-for-profit organizations.

## D. Deposits and Investments

#### **Deposits**

Cash deposits not held in a cash management or investment pool are classified as cash and cash equivalents. Cash deposits that are held in a cash management or investment pool are classified as cash and cash equivalents when the pool has the general characteristics of a demand deposit account. Cash and cash equivalents include: cash on hand, cash and investments held by the Office of the State Treasurer in the Oregon Short-Term Fund (OSTF), cash deposits held in demand deposit accounts with custodial banks, and cash deposits of debt proceeds in investment funds held by a trustee.

#### Investments

Investments are reported at fair value with the following exceptions, which are reported using cost-based measures:

- Nonparticipating interest-earning investment contracts and certain investments not held for investment purposes.
- Investments in the OSTF with remaining maturities of up to 90 days are carried at amortized cost, which approximates fair value. The State reports these investments as cash and cash equivalents on the balance sheet or statement of net assets, but as investments in Note 2.

Changes in the fair value of investments are recognized as investment income (loss) in the current year.

The fair value of publicly traded debt and equity securities in active markets is determined by the custodian's pricing agent using nationally recognized pricing services. The custodian's pricing agent values equity securities traded on a national or international exchange at the last reported sales price and generally values debt securities by using evaluated bid prices. The fair value of publicly traded real estate investment trust (REIT) securities is determined by the custodian's pricing agent using recognized pricing services. For securities that do not have an active market, such as private placements or commingled investment vehicles, the custodian's pricing agent or investment manager uses a similar benchmark security to estimate fair value. The benchmark used to value a debt security, for example, typically has a coupon rate and maturity date comparable to the debt security being valued, as well as similar market risk.

Investments in private equities are recorded at fair value, as of June 30, 2012, as determined by PERS management based on valuation information provided by the general partner. Investments in private equities representing publicly traded securities are stated at quoted market price. Where observable market inputs are not available, valuation models are applied. The general partner determines fair value based on the best information available and by reference to information including, but not limited to, the following: projected sales, net earnings, earnings before interest, taxes, depreciation and amortization, balance sheets, public and private transactions, valuations for publicly traded comparable companies, and/or other measures, and consideration of any other pertinent information, including the types of securities held and the general partner's own assumptions regarding the investment. The methods used to determine the fair value of these investments typically include (1) the market approach, whereby fair value is derived by reference to observable valuation measures for comparable companies or assets, and (2) the income approach (e.g., the discounted cash flow method).

Investments in real estate, with the exception of publicly traded REITs, for which observable market prices in active markets do not exist, are reported at fair value as of June 30, 2012, as determined by PERS management based on valuation information provided in good faith by the general partner. Direct investments in real estate are appraised every two to three years and, between appraisals, investment managers adjust values to reflect current and projected operating performance and financial transactions. Valuation of investments in real estate partnerships, in the absence of observable market prices, rely on the general partners to determine fair value by using valuation methods considered most appropriate. A variety of factors are considered, including the nature of the investment, local market conditions, trading values on public exchanges for comparable investments, current and projected operating performance, and financing transactions subsequent to the acquisition of the investment.

Investments in the PERS Opportunity and Alternative Equity portfolios are recorded at fair value as of June 30, 2012, as determined by the respective general partner or account manager. (The Opportunity Portfolio is an investment portfolio within the PERS Fund that utilizes innovative investment approaches across a wide range of investment opportunities, while investments in the Alternative Equity portfolio represent alternative investment strategies, including infrastructure, natural resources, natural resource commodities, and absolute return or hedge fund strategies.) Investments in these portfolios representing publicly traded securities are stated at quoted market price. Where observable market inputs are not available, valuation models are applied. The general partner or account manager determines fair value based on the best information available and by reference to information including, but not limited to, the following: projected sales, net earnings, earnings before interest, taxes, depreciation and amortization, balance sheets, public and private transactions, valuations for publicly traded comparable companies, and/or other measures, and consideration of any other pertinent information, including the types of securities held and the general partner's own assumptions regarding the investment. The methods used to determine the fair value of these investments typically include (1) the market approach, whereby fair value is derived by reference to observable valuation measures for comparable companies or assets, and (2) the income approach (e.g., the discounted cash flow method).

Due to the inherent uncertainty and the degree of judgment involved in determining certain private equity, Opportunity, Alternative Equity, and real estate portfolio investment valuations, the fair values reflected in the accompanying financial statements may differ significantly from values that would have been used had a readily determinable market value for the investments existed, and the difference could be material. In addition, these investments are generally considered illiquid long-term investments; the recorded fair values

may materially differ from the amounts eventually realized from the sale or other disposition of these investments.

#### **Derivatives**

In accordance with State investment policies, the Office of the State Treasurer participates in contracts that have derivative characteristics. Derivative instruments are used to lower the cost of borrowing, to hedge against fluctuations in foreign currency rates, and to manage the overall risk of investment portfolios.

The fair value of *effective* hedging derivative instruments are reported on the proprietary funds balance sheet and the statement of fiduciary net assets as assets and liabilities as applicable, with offsetting balances reported as deferred inflows or deferred outflows. The changes in fair value of effective hedging derivative instruments are also reflected on the proprietary funds balance sheet and the statement of fiduciary net assets; such changes are not reported on the statement of revenues, expenses, and changes in proprietary fund net assets and the statement of changes in fiduciary net assets.

Ineffective hedging derivative instruments and derivatives purchased as investments are reported at fair value on the proprietary funds balance sheet and the statement of fiduciary net assets. The related changes in fair value are reported on the statement of revenues, expenses, and changes in proprietary fund net assets and the statement of changes in fiduciary net assets.

# E. Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" or "advances to/from other funds." All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Trade receivables consist of revenues earned or accrued in the current period and are shown net of estimated uncollectible amounts. Income tax receivables deemed reasonably estimable are reported, net of estimated uncollectible amounts, in the fiscal year when the underlying exchange has occurred. Income tax receivables that may arise in the future from audits of prior years and discovery of non-filers are not included in receivables or revenues in the financial statements because these transactions are not measurable.

#### F. Intrafund Transactions

Intrafund balances (due to/from other funds and advances to/from other funds) and intrafund activity (transfers to/from other funds) within each fund in the financial statements have been eliminated.

#### G. Inventories

Inventories, which consist primarily of operating supplies, are stated at cost utilizing the first-in, first-out cost valuation method. In governmental funds, inventories are recorded as expenditures when purchased. Reported inventories in governmental funds are offset by nonspendable fund balance since the fund balance associated with inventory is not in spendable form. However, in the case of inventory held for resale, if the proceeds from the sale of the inventory are restricted, committed, or assigned to a specific purpose, the related fund balance is classified as restricted, committed, or assigned, as appropriate, rather than as nonspendable. In proprietary funds, inventories are expended when consumed rather than when purchased.

## H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30 are recorded as prepaid items. In governmental funds and proprietary funds, prepaid items are accounted for using the consumption method. In governmental funds, a portion of fund balance equal to the prepaid items is classified as nonspendable to indicate that it is not in spendable form.

## I. Restricted Assets

Certain proceeds of the State's bond and certificate of participation (COP) issues, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet or statement

of net assets because their use is limited by applicable bond covenants or COP financing agreements. Other restrictions on asset use may change the nature and availability of an asset. Various grant moneys, loan acquisition funds, customer deposits, and insurance funds, are also classified as restricted assets.

### J. Foreclosed and Deeded Properties

Properties acquired through foreclosure proceedings or by acceptance of deeds in lieu of foreclosure are recorded at the lower of cost or market.

### K. Receivership Assets

Net assets of insurance companies that have been placed into receivership under the control of the Department of Consumer and Business Services in accordance with Oregon Revised Statutes are recorded as receivership assets in the agency fund.

### L. Capital Assets

Capital assets, which include property, equipment, and infrastructure assets (i.e., highways, tunnels, bridges, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the State as assets with an initial cost of \$5,000 or more and an estimated useful life of more than one year. Such assets, when purchased or constructed, are recorded at historical cost or estimated historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. Infrastructure acquired prior to fiscal years ended after June 30, 1980, is reported. The costs of normal maintenance and repairs that do not add to the value of assets or significantly extend asset lives are expensed rather than capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Significant interest expense incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets of the primary government, as well as its component units, are depreciated over their estimated useful lives using the straight-line method, unless they are considered inexhaustible. Useful lives for buildings and related assets range from 10 to 75 years, while useful lives of equipment and machinery range from 3 to 50 years. For infrastructure assets, useful lives range from 5 to 75 years, with docks, dikes and dams having useful lives between 30 to 50 years. Useful lives for works of art and historical treasures range from 10 to 30 years, and useful lives for motor vehicles range from 3 to 30 years. Data processing software and hardware have useful lives ranging from 3 to 10 years.

#### M. Compensated Absences

Employees accumulate earned but unused vacation and sick leave benefits. There is no liability for unpaid accumulated sick leave since the State does not pay any amounts when employees separate from state service. A liability for vacation leave (compensated absences) is accrued when incurred in the government-wide, proprietary fund, and fiduciary fund financial statements. A liability for compensated absences is reported in governmental funds only if the liabilities have matured, for example, as the result of employee resignations and retirements.

# N. Long-term Obligations

In the government-wide statement of net assets, long-term debt and other long-term obligations are reported as liabilities for governmental activities or business-type activities, as applicable. In proprietary funds, long-term debt and other long-term obligations are reported as liabilities in the balance sheet. Bond or certificate of participation (COP) premiums and discounts, as well as issuance costs, are deferred and amortized over the term of the debt. Bonds/COP payable is reported net of the applicable bond/COP premium or discount. Bond/COP issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental funds recognize bond/COP premiums and discounts, as well as bond/COP issuance costs, in the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issues are reported as other financing sources, while

discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as other debt service expenditures.

## O. Fund Equity

The difference between assets and liabilities is labeled as "Net Assets" on the government-wide, proprietary fund, and fiduciary fund financial statements and as "Fund Balance" on the governmental fund financial statements.

In governmental funds, fund balance is reported in five components: (1) Nonspendable, (2) Restricted, (3) Committed, (4) Assigned, and (5) Unassigned.

Nonspendable fund balances include amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

Restricted fund balances are the result of constraints imposed by law through constitutional provisions or enabling legislation or by parties outside the State, such as creditors, grantors, contributors, or laws or regulations of other governments. Enabling legislation authorizes the State to levy, assess, charge, or otherwise mandate payment from external resource providers and includes a legally enforceable requirement that those resources be used only for specific purposes stipulated by the legislation. The restricted fund balance category has been further broken down on the face of the governmental fund financial statements to indicate the various sources of those constraints.

Committed fund balance results from constraints imposed by bills (passed by the Legislature and signed into law by the Governor) that are separate from the authorization to raise the underlying revenue.

Assigned fund balance is the residual amount in governmental funds other than the General Fund. It represents amounts that are constrained by the State's intent to be used for a specific purpose, but which are neither restricted nor committed.

Unassigned fund balance is the residual amount in the General Fund not included in the previous four categories. Deficit fund balances in other governmental funds are reported as unassigned. See Note 21 for additional information on fund equity.

In the government-wide statement of net assets and the proprietary fund balance sheet, net assets are reported in three components: (1) invested in capital assets, net of related debt, (2) restricted, and (3) unrestricted. Restricted net assets result from restrictions imposed on a portion of net assets by law through constitutional provisions or enabling legislation or by parties outside the State, such as creditors, grantors, contributors, or laws or regulations of other governments.

For fund balance classification purposes, state agencies determine the appropriate classification of each of their detail-level funds based on the resources accounted for in those funds and the constraints on spending those resources. Agencies expend resources from the appropriate funds based on each fund's specific spending constraints. Ending fund balances, therefore, are the result of that spending. In the event that an expenditure/expense is incurred for purposes for which both restricted and unrestricted resources are available for use, the individual state agencies determine the order in which those resources are spent. The same is true of an expenditure incurred for purposes for which unrestricted (committed, assigned and unassigned) resources are available.

The state maintains two stabilization funds: the Oregon Rainy Day Fund within the General Fund and the Education Stability Fund within the Educational Support Fund, a nonmajor special revenue fund. The resources in both funds may be expended only when specific non-routine budget shortfalls occur. See Note 21 for additional information about the stabilization funds.

# P. Changes in Accounting Principle

Effective July 1, 2011, the State implemented GASB Statement No. 64, *Derivative Instruments: Application of Hedge Accounting Termination Provisions* (an amendment of GASB Statement No. 53). Some governments enter into interest rate swap agreements and commodity swap agreements to manage specific risks or to make investments. Sometimes a swap counterparty, or the swap counterparty's credit support provider,

commits or experiences an act of default or a termination event. To address the problem, many governments replace the swap counterparty or swap counterparty's credit support provider by amending existing swap agreements or by entering into new swap agreements.

When these swap agreements have been reported as hedging instruments, questions have arisen regarding the application of the termination of hedge accounting provisions in GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*. Statement No. 53 requires a government to cease hedge accounting upon termination of the hedging arrangement, resulting in immediate recognition of deferred outflows of resources or deferred inflows of resources as a component of investment income.

The objective of Statement No. 64 is to clarify whether an effective hedging relationship continues after the replacement of a swap counterparty or a swap counterparty's credit support provider. The Statement sets forth criteria that establish when an effective hedging relationship continues and hedge accounting should continue to apply. During fiscal year ending June 30, 2012, no counterparties to the State's swap agreements or their credit support providers committed or experienced an act of default or a termination event.

# 2. DEPOSITS AND INVESTMENTS

The State's investment policies are governed by statute and the Oregon Investment Council (Council). The State Treasurer (Treasurer) is the investment officer for the Council and is responsible for the funds on deposit with the Oregon State Treasury (Treasury). In accordance with Oregon statutes, the investment funds are invested, and the investments of those funds managed, as a prudent investor would do, exercising reasonable care, skill, and caution. The Treasurer is authorized to use demand deposit accounts, fixed income investments, and direct equity investment transactions, although the majority of equity investments are currently directed by external investment managers under contract with the Council. Furthermore, equity investments are limited to not more than 50 percent of the moneys contributed to the Oregon Public Employees Retirement Fund (OPERF) and the Industrial Accident Fund (SAIF Corporation) and not more than 65 percent of the other trust and endowment funds managed by the Council or the Treasury. The Deferred Compensation Fund, the Education Stability Fund, the State Board of Higher Education, and the Oregon Health and Science University (OHSU) may also invest in equities.

The Treasurer maintains the Oregon Short-Term Fund (OSTF), a cash and investment pool that is available for use by all funds and local governments. Oregon reports the State's portion of the pool within the funds of the State. The portion of the pool belonging to local governments is reported in the investment trust fund. Because the pool operates as a demand deposit account, each fund's portion of the pool is classified on the financial statements as cash and cash equivalents. A separate financial report for the OSTF is prepared by the Treasurer. Copies of the report may be obtained from the Oregon State Treasury, Finance Division, 350 Winter Street NE, Suite 100, Salem, Oregon 97301-3896, or from the Treasury's website at:

http://www.oregon.gov/treasury/Divisions/Investment/Pages/Oregon-Short-Term-Fund-(OSTF).aspx

The Treasurer also makes short-term and long-term investments, which are held separately by several of the State's funds. The Treasury's direct investments in short-term securities are limited by portfolio rules established by the OSTF Board and the Council. Other investments are made directly by state agencies with the approval of the Treasurer.

#### A. Custodial Credit Risk

### Custodial Credit Risk for Deposits

The custodial credit risk for deposits is the risk that, in the event of a depository financial institution failure, the State will not be able to recover deposits or collateral securities that are in the possession of an outside party. The State does not have a formal policy regarding custodial credit risk for deposits. However, banking regulations and Oregon law establish the insurance and collateral requirements for deposits in the OSTF.

Oregon Revised Statutes (ORS), Chapter 295, governs the collateralization of public funds. Bank depositories are required to pledge collateral against any public fund deposits in excess of deposit insurance amounts. This requirement provides additional protection for public funds in the event of a bank loss. ORS Chapter 295 sets the specific value of the collateral, as well as the types of collateral that are acceptable.

ORS Chapter 295 provides the statutory authority for the Public Funds Collateralization Program (PFCP). The PFCP is an application created by the Treasury to facilitate bank depository, custodian, and public official compliance with ORS Chapter 295. Under the PFCP, banks are required to report quarterly to the Treasury, providing quarter-end public fund balances in excess of Federal Deposit Insurance Corporation (FDIC) limits. Banks are also required to report their net worth and FDIC capitalization information. The FDIC assigns each bank a capitalization category quarterly: well capitalized, adequately capitalized, or undercapitalized. Based on this information, the bank's minimum collateral required to be pledged with the custodian and the maximum liability in the pool of all banks are calculated for the next quarter. The maximum liability is reported to the bank, the Treasury, and the custodian.

Barring any exceptions, a bank depository is required to pledge collateral valued at no less than 10 percent of the bank's quarter-end public fund deposits if the bank is well capitalized and 110 percent if the bank is adequately capitalized, undercapitalized, or assigned to pledge 110 percent by Treasury.

There are three exceptions to this calculation, and any exceptions are required to be collateralized at 100 percent.

- A bank may not accept public fund deposits from one depositor in excess of the bank's net worth. If the bank has a drop in net worth that takes it out of compliance, the bank is required to post 100 percent collateral on any amount the depositor has in excess of the bank's net worth while working to eliminate that excess.
- A bank may not hold aggregate public funds in excess of a percentage of the bank's net worth based on its capitalization category (100 percent for undercapitalized, 150 percent for adequately capitalized, 200 percent for well capitalized) unless approved for a period of 90 days or less by the Treasury.
- A bank may hold in excess of 30 percent of all aggregate public funds reported by all banks holding Oregon public funds, only if the excess is collateralized at 100 percent.

Where interest-bearing balances within the OSTF exceed the Federal Deposit Insurance amount of \$250 thousand, the balances are covered by collateral held in the PFCP. Non-interest-bearing accounts are fully covered by FDIC insurance under the Dodd-Frank Wall Street Reform and Consumer Protection Act until December 31, 2012. As of June 30, 2012, all OSTF demand deposits were covered by FDIC insurance, and no OSTF demand deposits were collateralized under the PFCP.

As of June 30, 2012, \$1.7 billion in other bank balances of the primary government and its discretely presented component units were exposed to custodial credit risk (in thousands):

|   |         |           |    | iscretely<br>resented |    |             |
|---|---------|-----------|----|-----------------------|----|-------------|
|   | Primary |           |    | omponent              |    | Salance at  |
|   | G       | overnment |    | Units                 | Ju | ne 30, 2012 |
| Uninsured and uncollateralized                            | \$      | 1,566,062 | \$ | 10,667                | \$ | 1,576,729   |
| Uninsured and collateralized by the pledging bank         |         | 55,221    |    | -                     |    | 55,221      |
| Uninsured and collateralized by the pledging bank's trust |         |           |    |                       |    |             |
| department, but not in the State's name                   |         | 38,360    |    | -                     |    | 38,360      |
| Total   | \$      | 1,659,643 | \$ | 10,667                | \$ | 1,670,310   |

### Custodial Credit Risk for Investments

Custodial credit risk for investments of the primary government is the risk that, in the event of the failure of the counterparty to a transaction, the State will not be able to recover the value of an investment or collateral securities in the possession of an outside party. The Council has no formal policy regarding the holding of securities by a custodian or counterparty. For the year ended June 30, 2012, no investment holdings of the primary government, SAIF Corporation, or Oregon Health and Science University were exposed to custodial credit risk.

# B. Investments – Primary Government (Excluding the OPERF)

#### Investments Held at Treasury

Investments of the primary government (excluding the OPERF) held by the Treasurer require the exercise of prudent and reasonable care in the context of a fund's investment portfolio and as part of an overall investment strategy. The Treasurer is required to diversify investments unless it is not prudent to do so. In addition, the Treasurer must exercise reasonable care to incorporate risk and return objectives suitable to the particular investment fund. Each Treasury fund has a policy and procedure that addresses objectives and strategies.

#### Interest Rate Risk

Investment policy for fixed income investments under the direct management of the Treasurer generally limits the time horizon of the portfolio to an average maturity of 1 to 5 years. In addition, externally managed fixed income investment funds are required by policy to maintain an average bond duration level within 20 percent of the benchmark bond index. For investments not under the management of the Treasurer, there are no formal policies on interest rate risk. Investment objectives and strategies of the primary government (excluding the OPERF) are based on credit quality, asset diversification, and staggered maturities. For variable rate securities, the next interest rate reset date is used instead of the maturity date.

#### Credit Risk

Investment policies for fixed income investments under the management of the Treasurer require that the portfolio maintain an average Standard and Poor's (S&P) credit quality of AA or A, as determined for each investment fund. For investments not under management of the Treasurer, there are no formal policies on credit risk.

The credit rating for the investments at Treasury held within the governmental funds, excluding the Common School Fund, and using the segmented time distribution method at June 30, 2012 (dollars in thousands):

|                             |                               |        | Inve       | stment Matu | ars)      |                 |                     |
|-----------------------------|-------------------------------|--------|------------|-------------|-----------|-----------------|---------------------|
|                             |                               | Credit | Less       |             |           | More<br>than 10 | Balance at June 30, |
| Reporting Fund <sup>1</sup> | Investment Type               | Rating | than 1     | 1 to 5      | 6 to 10   | or none         | 2012                |
| Public Transportation       | U.S. Federal agency debt      | Α      | \$ 11,044  | \$ -        | \$ -      | \$ -            | \$ 11,044           |
|                             |                               |        | 11,044     | -           | -         | -               | 11,044              |
|                             | Corporate bonds               | AA     | 15,857     | 1,745       | -         | -               | 17,602              |
|                             |                               | Α      | 37,195     | 18,610      | -         | -               | 55,805              |
|                             |                               | BBB    | 5,250      | 13,010      | -         | -               | 18,260              |
|                             |                               |        | 58,302     | 33,365      | -         | -               | 91,667              |
|                             | International debt securities | AA     | 5,739      | 2,247       | -         | -               | 7,986               |
|                             |                               | Α      |            | 11,078      | -         | -               | 11,078              |
|                             |                               |        | 5,739      | 13,325      | -         | -               | 19,064              |
|                             |                               |        | 75,085     | 46,690      | -         | -               | 121,775             |
| Employment Services         | U.S. Federal agency debt      | AA     | 17,917     | -           | -         | -               | 17,917              |
| , ,                         | 3 ,                           | Α      | 10,542     | -           | -         | -               | 10,542              |
|                             |                               |        | 28,459     | -           | -         | -               | 28,459              |
|                             | Corporate bonds               | AA     | 9,600      | 11,411      | 3,281     | -               | 24,292              |
|                             |                               | Α      | 13,167     | 6,454       | 2,613     | -               | 22,234              |
|                             |                               | BBB    | 9,020      | 11,988      | 5,912     | -               | 26,920              |
|                             |                               |        | 31,787     | 29,853      | 11,806    | -               | 73,446              |
|                             | International debt securities | AAA    | -          | -           | 3,172     | -               | 3,172               |
|                             |                               | AA     | 2,781      | 3,569       | -         | -               | 6,350               |
|                             |                               | Α      |            | 1,689       | -         | -               | 1,689               |
|                             |                               |        | 2,781      | 5,258       | 3,172     | -               | 11,211              |
|                             |                               |        | 63,027     | 35,111      | 14,978    | -               | 113,116             |
| Residential Assistance      | U.S. Federal agency debt      | AA     | 5,557      | 10,737      | -         | -               | 16,294              |
|                             |                               |        | 5,557      | 10,737      | -         | -               | 16,294              |
|                             |                               |        | \$ 143,669 | \$ 92,538   | \$ 14,978 | \$ -            | 251,185             |
| General                     | Alternative Equities          | N/A    |            |             |           |                 | 4,987               |
| Educational Support         | Alternative Equities          | N/A    |            |             |           |                 | 40,328              |
|                             |                               |        |            |             |           |                 | 45,315              |
| Total                       |                               |        |            |             |           |                 | \$ 296,500          |

<sup>&</sup>lt;sup>1</sup> See separate Common School Fund schedule.

The credit rating for the Common School Fund's investments held at Treasury and using the segmented time distribution method at June 30, 2012 (dollars in thousands):

|                                     |                     | In        | vestment M   | aturities (in | years)       |                 |
|-------------------------------------|---------------------|-----------|--------------|---------------|--------------|-----------------|
|                                     | Credit              | Less      |              |               | More than 10 | Balance at      |
| Investment Type                     | Rating <sup>1</sup> | than 1    | 1 to 5       | 6 to 10       | or none      | June 30, 2012   |
| U.S. Treasury obligations           | AA                  | \$ 10     | \$ 1,306     | \$ 1,764      | \$ 6,104     | \$ 9,184        |
| U.S. Treasury strips                | AA                  | -         | -            | 206           | -            | 206             |
| U.S. Treasury TIPS                  | AA                  | -         | -            | -             | 1,244        | 1,244           |
| U.S. Federal agency debt            | AA                  | 2,263     | -            | -             | 169          | 2,432           |
| U.S. Federal agency mortgages       | . AA                | 1,893     | -            | -             | 35,855       | 37,748          |
|                                     | Not rated           |           |              |               | 1,242        | 1,242           |
|                                     |                     | 4,166     | 1,306        | 1,970         | 44,614       | 52,056          |
| Municipal bonds                     | AAA                 | 186       | -            | -             | -            | 186             |
| Carnarata handa                     | ۸.۸                 | 186       | - 447        | -             | -            | 186             |
| Corporate bonds                     | AA                  | 82        | 117          | -<br>- 1-1    | 2 607        | 199             |
|                                     | A                   | 3,048     | 3,970        | 5,451         | 2,697        | 15,166          |
|                                     | BBB                 | 1,225     | 5,324        | 6,576         | 5,056        | 18,181          |
|                                     | BB                  | -         | 72           | 1,055         | 668          | 1,795           |
|                                     | В                   | 58        | 280          | 555<br>13,637 | 189          | 1,082<br>36,423 |
| International debt securities       | AA                  | 4,413     | 9,763<br>659 | 13,037        | 8,610        | 659             |
| international debt securities       | A                   | -         | 528          | 2,737         | -            | 3,265           |
|                                     | BBB                 | 416       | 1,461        | 3,049         | 1,128        | 6,054           |
|                                     | BB                  | 83        | 532          | 3,049         | 1,120        | 615             |
|                                     | В                   | 67        | -            | 60            | -            | 127             |
|                                     | D                   | 566       | 3,180        | 5,846         | 1,128        | 10,720          |
| Asset backed securities             | AAA                 | 656       | 0,100        | 0,040         | 1,120        | 656             |
| Addet backed decartiled             | AA                  | 1,557     | _            | _             | _            | 1,557           |
|                                     | A                   | 476       | _            | _             | 86           | 562             |
|                                     | BBB                 | 104       | _            | 28            | -            | 132             |
|                                     | В                   | 299       | _            | -             | _            | 299             |
|                                     | CCC                 | 876       | _            | _             | _            | 876             |
|                                     | C                   | 715       | _            | _             | _            | 715             |
|                                     | D                   | 81        | _            | _             | _            | 81              |
|                                     |                     | 4,764     | _            | 28            | 86           | 4,878           |
| Collateralized mortgage obligations | AAA                 | 1,303     |              |               | 292          | 1,595           |
|                                     | AA                  | 32        | _            | _             |              | 32              |
|                                     | Α                   | 210       | -            | -             | 29           | 239             |
|                                     | BBB                 | 478       | -            | -             | 489          | 967             |
|                                     | BB                  | 1,016     | _            | _             | -            | 1,016           |
|                                     | В                   | 2,255     | _            | _             | -            | 2,255           |
|                                     | CCC                 | 2,564     | _            | _             | -            | 2,564           |
|                                     | С                   | 566       | -            | -             | -            | 566             |
|                                     | D                   | 447       | _            | _             | -            | 447             |
|                                     | Not rated           | 1,276     | -            | 370           | 3,168        | 4,814           |
|                                     |                     | 10,147    | -            | 370           | 3,978        | 14,495          |
| Domestic mutual funds - debt        | Not rated           | -         | 176,496      | -             | -            | 176,496         |
|                                     |                     | -         | 176,496      | -             | -            | 176,496         |
| International mutual funds - debt   | Not rated           | -         | -            | 7,009         | -            | 7,009           |
|                                     |                     | -         | -            | 7,009         | -            | 7,009           |
|                                     |                     | \$ 24,242 | \$ 190,745   | \$ 28,860     | \$ 58,416    | 302,263         |
| Domestic equity securities          | N/A                 |           |              |               |              | 265,357         |
| International equity securities     | N/A                 |           |              |               |              | 190,195         |
| Domestic mutual funds - equity      | N/A                 |           |              |               |              | 105,505         |
| International mutual funds - equity | N/A                 |           |              |               |              | 59,184          |
| Domestic real estate                | N/A                 |           |              |               |              | 961             |
| International real estate           | N/A                 |           |              |               |              | 2,887           |
| International rights and warrants   | N/A                 |           |              |               |              | 14              |
| Lehman Brothers                     | N/A                 |           |              |               |              | 12              |
| Private equity holdings             | N/A                 |           |              |               |              | 90,873          |
|                                     |                     |           |              |               |              | 714,988         |
| Total <sup>2</sup>                  |                     |           |              |               |              | \$ 1,017,251    |
|                                     |                     |           |              |               |              |                 |

<sup>&</sup>lt;sup>1</sup> Within investments rated AA are \$9,184 in U.S. Treasury obligations, \$206 in U.S. Treasury Strips, \$1,244 in U.S. Treasury Inflation-Protected Securities (TIPS), and \$10,030 in U.S. Agency securities invested in the Government National Mortgage Association (GNMA). These investments are explicitly guaranteed by the U.S. government.

<sup>&</sup>lt;sup>2</sup> \$1,101 in real estate investments are held outside Treasury. See separate schedule.

The credit rating for the investments at Treasury held within the proprietary funds, excluding the University System Fund, and using the segmented time distribution method at June 30, 2012 (dollars in thousands):

|                                 |   |                               | Inve           |           |           |                            |                                |
|---------------------------------|---|-------------------------------|----------------|-----------|-----------|----------------------------|--------------------------------|
| Reporting Fund Investment Type  |   | Credit<br>Rating <sup>2</sup> | Less<br>than 1 | 1 to 5    | 6 to 10   | More<br>than 10<br>or none | Balance at<br>June 30,<br>2012 |
| Housing and                     | i investment type                                     | ivating                       | tilali i       | 1 10 3    | 0 10 10   | OI HOHE                    | 2012                           |
| Community Services <sup>1</sup> | U.S. Treasury obligations<br>U.S. Federal agency debt | AA<br>AA                      | \$ -           | \$ -      | \$ 434    | \$ 4,739<br>11,415         | \$ 5,173<br>11,415             |
| OCIVIOCS                        | O.O. I cacial agency aest                             | 701                           |                |           | 434       | 16,154                     | 16,588                         |
| Veterans' Loan                  | U.S. Federal agency debt                              | Α                             | 5,020          | -         | -         | -                          | 5,020                          |
|                                 | Corporate bonds                                       | AA                            | 7,006          | _         | -         | -                          | 7,006                          |
|                                 | ·   | Α                             | 9,506          | -         | -         | -                          | 9,506                          |
|                                 |   |                               | 16,512         | -         | -         | -                          | 16,512                         |
|                                 |   |                               | 21,532         | -         | -         | -                          | 21,532                         |
| Lottery                         | U.S. Treasury strips                                  | AA                            | 7,006          | 27,227    | 30,044    | 40,287                     | 104,564                        |
| Operations                      | U.S. Federal agency debt                              | Not rated                     | 5,692          | 14,102    | 3,777     | 1,331                      | 24,902                         |
|                                 |   |                               | 12,698         | 41,329    | 33,821    | 41,618                     | 129,466                        |
| Central Services                | US Treasury obligations                               | AA                            | -              | -         | 5,841     | -                          | 5,841                          |
|                                 |   |                               | -              | -         | 5,841     | -                          | 5,841                          |
|                                 | US Federal agency debt                                | AA                            | 4,601          | -         | 5,762     | -                          | 10,363                         |
|                                 | o ,   | Α                             | 1,004          | -         | -         | -                          | 1,004                          |
|                                 |   | Not rated                     | -              | -         | -         | 3,993                      | 3,993                          |
|                                 |   |                               | 5,605          | -         | 5,762     | 3,993                      | 15,360                         |
|                                 | Corporate bonds                                       | AAA                           | -              | 2,179     | -         | -                          | 2,179                          |
|                                 |   | AA                            | 11,610         | 1,585     | 1,586     | -                          | 14,781                         |
|                                 |   | Α                             | 7,858          | 5,468     | -         | -                          | 13,326                         |
|                                 |   | BBB                           | 2,961          | 4,838     | -         | -                          | 7,799                          |
|                                 |   |                               | 22,429         | 14,070    | 1,586     | -                          | 38,085                         |
|                                 | International debt securities                         | AAA                           | -              | -         | 2,643     | -                          | 2,643                          |
|                                 |   | AA                            | 2,152          | 10,192    | -         | -                          | 12,344                         |
|                                 |   | Α                             | -              | 1,639     | -         | -                          | 1,639                          |
|                                 |   |                               | 2,152          | 11,831    | 2,643     | -                          | 16,626                         |
|                                 |   |                               | 30,186         | 25,901    | 15,832    | 3,993                      | 75,912                         |
| Total                           |   |                               | \$ 64,416      | \$ 67,230 | \$ 50,087 | \$ 61,765                  | \$ 243,498                     |

<sup>&</sup>lt;sup>1</sup>\$249,640 in investments are held outside of Treasury. See separate schedule.

<sup>&</sup>lt;sup>2</sup> Within investments rated AA are \$5,173 in U.S. Treasury obligations and \$104,564 in U.S. Treasury strips, which are explicitly guaranteed by the U.S. government.

The credit rating and average effective duration for the University System Fund's investments held at Treasury at June 30, 2012 (dollars in thousands):

| Investment Type                          | Credit<br>Rating <sup>1</sup> | Balance at<br>June 30, 2012 | Average<br>Effective<br>Duration |
|--|-------------------------------|-----------------------------|----------------------------------|
| U.S. Treasury securities                 | AA                            | \$ 11,606                   | 7.38                             |
| 11.0. 4                                  |                               | 11,606                      |                                  |
| U.S. Agency securities                   | AA<br>A                       | 28,495<br>3,407             |                                  |
|  | Not rated                     | 31,438                      |                                  |
|  | riotratou                     | 63,340                      | 3.82                             |
| Corporate bonds                          | AA                            | 15,443                      |                                  |
| ·  | Α                             | 38,002                      |                                  |
|  | BBB                           | 11,878                      |                                  |
|  |                               | 65,323                      | 3.78                             |
| Municipal bonds                          | AAA                           | 5,506                       |                                  |
|  | AA                            | 3,828                       |                                  |
|  | Not rated                     | 2,542                       |                                  |
|  |                               | 11,876                      | 2.96                             |
| Mutual funds - Domestic fixed income     | AAA                           | 18,950                      |                                  |
|  | AA                            | 26,287                      |                                  |
|  | Α                             | 33,078                      |                                  |
|  | BBB                           | 43,378                      |                                  |
|  | Below BBB                     | 367                         |                                  |
|  | Not rated                     | 4,006                       |                                  |
|  |                               | 126,066                     | 3.17                             |
| International debt securities            | AAA                           | 2,632                       |                                  |
|  | AA                            | 11,725                      |                                  |
|  | Α                             | 7,270                       |                                  |
|  |                               | 21,627                      | 5.08                             |
| Asset backed securities                  | AAA                           | 7,727                       | 2.34                             |
| Collateralized mortgage obligations      | AAA                           | 8,163                       | 4.51                             |
| Money market fund                        | N/A                           | 1,386                       | 0.50                             |
| Equity investments                       | N/A                           | 32,137                      | N/A                              |
| Real estate and real estate mortgages    | N/A                           | 1,901                       | N/A                              |
| Alternative equities                     | N/A                           | 8,128                       | N/A                              |
| Less: University System amounts recorded | i as casn                     | (1,386)                     |                                  |
| Total                                    |                               | \$ 357,894                  |                                  |

<sup>&</sup>lt;sup>1</sup> Within investments rated AA are \$11,606 in U.S. Treasury obligations, and within investments rated AA are \$4,837 in U.S. Agency securities invested in the Government National Mortgage Association (GNMA). These investments are explicitly guaranteed by the U.S. government.

# Investments Held Outside of the Treasury

For investments held outside of the Treasury, statutes govern the placement of funds with outside parties as part of trust agreements or mandatory asset holdings by regulatory agencies.

The credit rating and segmented time distribution for investments held outside Treasury as of June 30, 2012 (in thousands):

|                          |   |                               | Inve              | ears)     |                |                  |                  |
|--------------------------|---|-------------------------------|-------------------|-----------|----------------|------------------|------------------|
|                          |   | 0 114                         |                   |           |                | More             | Balance at       |
| Poporting Fund           | Investment Type                           | Credit<br>Rating <sup>3</sup> | Less<br>than 1    | 1 to 5    | 6 to 10        | than 10          | June 30,<br>2012 |
| Reporting Fund           | U.S. Treasury strips <sup>1</sup>         | AA                            | \$ -              | \$ 2      | \$ 4           | or none          | \$ 6             |
| Common School            | U.S. Federal agency strips <sup>1</sup>   | AA                            | φ -               | Ψ -       | Ψ <del>-</del> | Ψ -<br>-         | ψ 6              |
|                          | Municipal bonds <sup>1</sup>              |                               | 20                | 10        | 4              | 1                | 35               |
|                          | Domestic mutual funds - debt <sup>1</sup> | Not rated                     | 1,983             | -         | -              | -                | 1,983            |
|                          | Corporate bonds <sup>1</sup>              | Α                             | -                 | -         | -              | 3                | 3                |
|                          |   | BBB                           | -                 | -         | -              | 9                | 9                |
|                          |   | BB<br>CCC                     | -                 | -         | -              | 5                | 5<br>2           |
|                          |   | CCC                           | <del></del>       | 2         |                | 17               | 19               |
|                          |   |                               | 2,009             | 14        | 8              | 18               | 2,049            |
| Revenue Bond             | GICs <sup>4</sup>                         | N/A                           |                   | 60,110    | _              | 2,524            | 62,634           |
| . 10101140 20114         | 0.00                                      | . 47.                         |                   | 60,110    | -              | 2,524            | 62,634           |
| Housing and              | U.S. Treasury obligations                 | AA                            | 18,480            | -         | 1,752          | 98               | 20,330           |
| Community<br>Services    | U.S. Federal agency debt                  | AAA                           | 37,646            | 5,351     | 5,131          | 47,577           | 95,705           |
| Services                 |   | P-1                           | 65,762            | -         | -              | -                | 65,762           |
|                          |   | Not rated                     | 29,000<br>150,888 | 1,798     | 6,883          | 47,675           | 30,798           |
|                          |   |                               | 130,000           | 7,149     | 0,003          |                  | 212,595          |
|                          | Municipal bonds                           | AAA<br>AA                     | -                 | -         | -              | 13,600<br>23,445 | 13,600<br>23,445 |
|                          |   | ^^                            | <del></del>       |           |                | 37,045           | 37,045           |
|                          |   |                               | 150,888           | 7,149     | 6,883          | 84,720           | 249,640          |
| Consumer                 | U.S. Treasury obligations <sup>1</sup>    | AA                            | 550               | -         | -              | -                | 550              |
| Protection               | , 0                                       |                               | 550               | -         | -              | -                | 550              |
| Private                  | U.S. Treasury obligations                 | AA                            | -                 | 168       | 1              | 15               | 184              |
| Purpose Trust            | Domestic mutual funds - debt              | N/A                           | 7                 | -         | -              | 272              | 279              |
|                          | Annuity contracts                         | N/A                           | 7                 | 168       |                | 298<br>585       | 298<br>761       |
|                          |   |                               |                   |           | 1              | 363              |                  |
| Agency                   | U.S. Treasury obligations <sup>2</sup>    | AA                            | 33,256            | 27,137    | -              | -                | 60,393           |
|                          | Municipal bonds <sup>2</sup>              | A1                            | -                 | 636       | -              | -                | 636              |
|                          | 2   | AA3                           | -                 | -         | -              | 111              | 111              |
|                          | Time certificates of deposit <sup>2</sup> | Not rated                     | 113               | 27,773    | -              | - 111            | 113              |
|                          |   |                               | 33,369            |           | <u>-</u>       | 111              | 61,253           |
|                          |   |                               | \$ 186,823        | \$ 95,214 | \$ 6,892       | \$ 87,958        | 376,887          |
| Common School            | Real estate <sup>1</sup>                  | N/A                           |                   |           |                |                  | 1,186            |
|                          | Domestic equity securities <sup>1</sup>   | N/A                           |                   |           |                |                  | 4,995            |
| Private Purpose<br>Trust | Domestic equity securities                | N/A                           |                   |           |                |                  | 101              |
| Total                    |   |                               |                   |           |                |                  | \$ 383,169       |

<sup>&</sup>lt;sup>1</sup> Some investments (along with certain cash deposits) are reported as part of custodial assets on the balance sheet.

<sup>&</sup>lt;sup>2</sup> Some investments (along with certain cash deposits) are reported as receivership assets on the statement of fiduciary net assets.

<sup>&</sup>lt;sup>3</sup> Within investments rated AA are \$81,457 in U.S. Treasury obligations and \$6 in U.S. Treasury strips. These securities are explicitly guaranteed by the U.S. government.

<sup>&</sup>lt;sup>4</sup> Guaranteed investment contracts.

# Investments of the Oregon Short-Term Fund (OSTF)

The OSTF is an external investment pool open to state agencies and local governments. Because the OSTF acts as a demand deposit account, both the cash and investments within the OSTF are shown as cash and cash equivalents on the balance sheet and statement of net assets. The external portion of the OSTF is reported within the Investment Trust Fund. The OSTF staff manages interest rate risk by limiting the maturity of the investments. The portfolio rules require that at least 50 percent of the portfolio mature within 93 days; not more than 25 percent of the portfolio may mature in over a year; and no investments may mature over three years from settlement date. For variable rate securities, the next interest rate reset date is used instead of the maturity date. For variable rate securities in a fixed rate period that will switch to variable rate at a later date, the maturity is based on the final maturity of the security, not the next variable reset date.

Interest rate risk for the OSTF investments as of June 30, 2012 (in thousands):

|                               |               | Investm   | _  |                        |    |                      |  |           |  |
|-------------------------------|---------------|-----------|----|------------------------|----|----------------------|--|-----------|--|
| Investment Type               | Up to 93 Days |           |    | 94 Days to<br>One Year | Oı | ne to Three<br>Years | Balance at<br>June 30, 2012 <sup>1</sup> |           |  |
| U.S. Treasury and agency      |               |           |    |                        |    |                      |  |           |  |
| securities                    | \$            | 2,156,273 | \$ | 713,345                | \$ | 847,041              | \$                                       | 3,716,659 |  |
| Commercial paper              |               | 233,006   |    | 61,796                 |    | -                    |  | 294,802   |  |
| Time certificates of deposit  |               | 81,100    |    | -                      |    | -                    |  | 81,100    |  |
| Corporate notes               |               | 2,962,336 |    | 374,127                |    | 897,974              |  | 4,234,437 |  |
| Non-US government debt        |               | -         |    | -                      |    | 82,466               |  | 82,466    |  |
| Municipal bonds               |               | 107,265   |    | -                      |    | 7,568                |  | 114,833   |  |
| Temporary liquidity guarantee |               | 135,752   |    | 375,937                |    | -                    |  | 511,689   |  |
| Total                         | \$            | 5,675,732 | \$ | 1,525,205              | \$ | 1,835,049            | \$                                       | 9,035,986 |  |

<sup>&</sup>lt;sup>1</sup> Balance at June 30, 2012, is a combination of amortized cost and fair value.

OSTF policies provide for a minimum composite weighted average credit quality rating for the fund's holdings to be the equivalent of an AA Standard and Poor's (S&P) rating. The current minimums for corporate notes are an S&P rating of A-, Moody's of A3, or Fitch of A-. Commercial paper is required to have a minimum short-term credit rating at the time of purchase from two of three ratings services with current minimum ratings from S&P of A-1, Moody's of P-1, and Fitch of F-1. Foreign government securities are required to have minimum credit ratings from S&P of AA-, Moody's of Aa3, or Fitch of AA-. Occasionally, securities are downgraded, but OSTF policies allow them to be retained at the Senior Investment Officer's discretion. Rating groups were determined using the lowest actual rating from S&P, Moody's, or Fitch.

Credit risk schedule for the OSTF investments as of June 30, 2012 (in thousands):

| Investment Type                           | AA <sup>1</sup> | A            | BBB <sup>2</sup> | N/A <sup>3</sup> | Balance at<br>June 30, 2012 |           |  |
|---|-----------------|--------------|------------------|------------------|-----------------------------|-----------|--|
| U.S. Treasury and Agency                  |                 |              |                  |                  |                             |           |  |
| securities                                | \$ 1,410,773    | \$ 322,182   | \$ -             | \$1,983,704      | \$                          | 3,716,659 |  |
| Commercial paper                          | 9,994           | 284,808      | -                | -                |                             | 294,802   |  |
| Corporate notes                           | 1,125,134       | 2,421,533    | 637,718          | 50,052           |                             | 4,234,437 |  |
| Non-US government debt                    | 82,466          | -            | -                | -                |                             | 82,466    |  |
| Municipal bonds                           | 109,801         | 5,032        | -                | -                |                             | 114,833   |  |
| Temporary liquidity guarantee             | 511,689         | -            | -                | -                |                             | 511,689   |  |
| Total                                     | \$ 3,249,857    | \$ 3,033,555 | \$637,718        | \$2,033,756      | :                           | 8,954,886 |  |
| Time certificates of deposit <sup>4</sup> |                 |              |                  |                  |                             | 81,100    |  |
| Total investments                         |                 |              |                  |                  | \$                          | 9,035,986 |  |

<sup>&</sup>lt;sup>1</sup> Within investments rated AA are \$100,000 in U.S. Treasury securities and \$511,689 in temporary liquidity guarantee program, which are explicitly guaranteed by the U.S. government.

### Interest Rate Sensitive Investments

As of June 30, 2012, the primary government held approximately \$52.8 million in step-coupon debt investments. The interest rate of these securities adjusts on a pre-determined schedule at pre-determined increments. Because these adjustments are not correlated with any current indices or rates, the value of the securities may change significantly in a period of interest rate volatility. The primary government also held approximately \$97.1 million in debt instruments backed by pooled mortgages, to-be-announced federal agency-issued mortgage pools, collateralized mortgage obligations, or fixed-rate mortgages. These securities represent a stream of principal and interest payments from underlying mortgages. Assets with these characteristics are susceptible to prepayment by the mortgage holders, which may result in a decrease in total interest realized. The value of these securities can be volatile as interest rates fluctuate. Additionally, the risk of default exists and collateral held may potentially be insufficient to cover the principal due. In addition, the primary government held approximately \$12.6 million of asset-backed securities collateralized primarily by automobile, equipment lease, and student loan receivables.

### Concentration of Credit Risk

Investment policies for fixed income investments under the management of the Treasurer generally limit investments in a single issuer to 5 percent of the portfolio, with the exception of securities of the U.S. government and U.S. agencies. For investments not under the management of the Treasurer, there are no formal policies on concentration of credit risk. At June 30, 2012, there were three issuers that exceeded 5 percent of the primary government's holdings (excluding the OPERF): \$1.4 billion (11.9 percent) in Federal National Mortgage Association (FNMA); \$1.3 billion (11 percent) in Federal Home Loan Bank (FHLB); and \$909.5 million (7.9 percent) in Federal Home Loan Mortgage Corporation (FHLMC).

The Oregon Housing and Community Services Department also carried concentration of credit risk with 33.2 percent of the department's total investments in FNMA, 19.4 percent in FHLB, 10.9 percent in Federal Agriculture Mortgage Corporation securities, 6.2 percent in Federal Farm Credit Bank securities, 6.1 percent in FHLMC and 5.8 percent in Wyoming Community Development Authority municipal bonds.

Total investments for the Oregon Department of Veterans' Affairs included 32.5 percent in Goldman Sachs, 32.5 percent in Westpac Banking Corp, 23.3 percent in FNMA, and 11.6 percent in General Electric Capital Corporation.

<sup>&</sup>lt;sup>2</sup> Securities rated BBB in this table continue to meet the investment quality rules of the OSTF because they have at least one rating of S&P A-, Moody's A3 or Fitch A-.

<sup>&</sup>lt;sup>3</sup> The \$50 million of corporate notes had only estimated ratings as of June 30. Shortly after that date, the securities received an S&P rating of AA+, meeting fund rules.

<sup>&</sup>lt;sup>4</sup> TCDs are considered deposits for purposes of credit quality and are fully covered by FDIC and state PFCP programs.

The Oregon State Lottery's investments included 19.2 percent in the Resolution Funding Corporation (RFC), a U.S. government agency. The U.S. government does not explicitly guarantee these investments. However, interest payments are backed by the U.S. government, and the principal is protected by the purchase of zero-coupon bonds with an equivalent face value.

The investments of the Oregon University System included 7.5 percent in FHLMC.

Within the major governmental funds, the Public Transportation Fund's investments included 10.7 percent in General Electric Capital Corporation, 9.5 percent in Wells Fargo & Company, 9.2 percent in Westpac Banking Corporation, 9.1 percent in UBS AG Stamford, 9.1 percent in FNMA, 6.4 percent in Goldman Sachs, and 6.2 percent in National Retail Properties. The aggregated nonmajor governmental funds' total investments included 12.2 percent in FNMA, and 7 percent in FHLMC. These funds also held nonparticipating guaranteed investment contracts with the following concentrations: 11 percent in the Security Life of Denver Insurance Company, 9.6 percent in American International Group, and 6.3 percent in Bank of America.

The Central Services Fund held 12.6 percent of its investments in FNMA, 9.9 percent in General Electric Company, 7.6 percent in FHLMC, and 6.7 percent in Province of Ontario bonds.

#### Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. Oregon state agencies are required to deposit moneys in state-qualified depositories under Oregon law. Exceptions due to foreign field offices and related circumstances are approved by the Treasurer. International debt securities denominated in U.S. dollars are not subject to currency risk if the investment's obligations will be paid in U.S. dollars. Investment policies for fixed income investments under the management of the Treasurer generally prohibit investments in non-dollar denominated securities. The Common School Fund and the Oregon University System Pooled Endowment Fund are allowed to invest in international equity securities within a target allocation range of 25 to 35 percent of their respective portfolios. For investments not under the management of the Treasurer, there are no formal policies on foreign currency risk.

Deposits and investments exposed to foreign currency risk for the primary government (excluding the OPERF) as of June 30, 2012 (in thousands):

|                        |          | Deposits and  | S. Dollars)            |            |            |  |
|------------------------|----------|---------------|------------------------|------------|------------|--|
|                        |          | International | Real Estate            |            |            |  |
| Foreign Currency       |          | Equity        | International          | Investment |            |  |
| Denomination           | Deposits | Securities    | <b>Debt Securities</b> | Trust      | Total      |  |
| Australian dollar      | \$ 97    | \$ 15,139     | \$ -                   | \$ -       | \$ 15,236  |  |
| British sterling pound | 64       | 32,088        | -                      | -          | 32,152     |  |
| Canadian dollar        | 69       | 12,316        | -                      | -          | 12,385     |  |
| Swiss franc            | 67       | 11,774        | -                      | -          | 11,841     |  |
| Danish krone           | 2        | 5,792         | -                      | -          | 5,794      |  |
| Euro                   | 92       | 57,938        | -                      | 17         | 58,047     |  |
| Hong Kong dollar       | 38       | 3,509         | -                      | 10         | 3,557      |  |
| Israel new shekel      | 4        | 425           | -                      | -          | 429        |  |
| Japanese yen           | 526      | 35,190        | -                      | -          | 35,716     |  |
| Mexican peso           | 79       | -             | 1,616                  | -          | 1,695      |  |
| Norwegian krone        | 55       | 1,707         | -                      | -          | 1,762      |  |
| New Zealand dollar     | 17       | 615           | -                      | -          | 632        |  |
| Singapore dollar       | 45       | 1,191         | -                      | -          | 1,236      |  |
| Swedish krona          | 14       | 5,970         | -                      | -          | 5,984      |  |
| Total                  | \$ 1,169 | \$ 183,654    | \$ 1,616               | \$ 27      | \$ 186,466 |  |

### C. Investments - Primary Government - Oregon Public Employees Retirement Fund

The Council establishes policies for the investment of moneys in the OPERF. Policies are based on the primary investment class of each investment manager and do not reflect the classifications of individual holdings as presented in the financial statements. Contracts with individual investment managers provide additional guidelines that vary from manager to manager.

Investments in the OPERF as of June 30, 2012 (in thousands):

| Investment Type                               | Fair Value    |
|---|---------------|
| Repurchase agreements                         | \$ 12,457     |
| U.S. Treasury securities                      | 1,306,238     |
| U.S. Treasury strips                          | 4,312         |
| U.S. Treasury TIPS                            | 66,629        |
| U.S. Agency securities                        | 271,696       |
| U.S. Agency mortgages                         | 2,025,627     |
| U.S. Agency strips                            | 68,875        |
| International debt securities                 | 2,261,726     |
| Corporate bonds                               | 3,192,669     |
| Bank loans                                    | 1,758,832     |
| Temporary Liquidity Guarantee Program (TLGP)  | 6,718         |
| Municipal bonds                               | 105,359       |
| Collateralized mortgage obligations           | 1,054,012     |
| Asset-backed securities                       | 502,743       |
| Mutual funds - domestic fixed income          | 1,523,286     |
| Mutual funds - international fixed income     | 480,810       |
| Total debt securities                         | 14,641,989    |
| Derivatives                                   | 53,607        |
| Domestic equity securities                    | 7,045,171     |
| International equity securities               | 8,660,293     |
| Mutual funds - domestic equity                | 1,946,540     |
| Mutual funds - global equity                  | 755,731       |
| Mutual funds - international equity           | 2,161,639     |
| Mutual funds - target date                    | 293,817       |
| Oregon Savings Growth Plan - self directed    | 2,184         |
| Limited partnerships and leveraged buyouts    | 14,544,003    |
| Real estate and real estate investment trusts | 6,760,574     |
| Alternative equity                            | 410,251       |
| Opportunity portfolio                         | 933,878       |
| Total investments                             | \$ 58,209,677 |

## Interest Rate Risk

Interest rate risk is managed within the OPERF using the effective duration methodology. Investment policies require that the fixed income manager positions will maintain a weighted average effective duration within plus or minus 20 percent of the benchmark's effective duration. There is no policy restriction for non-fixed income investment managers who may hold fixed income positions. As of June 30, 2012, the weighted average duration of the fixed income portfolio was 4.05 years and no individual fixed income investment manager portfolios were outside the policy guidelines.

At June 30, 2012, the OPERF held approximately \$2.5 billion in debt instruments backed by pooled mortgages, collateralized mortgage obligations, or fixed-rate mortgages. These securities represent a stream of principal and interest payments from underlying mortgages. Assets with these characteristics are susceptible to prepayment by the mortgage holders, which may result in a decrease in total interest realized.

The value of these securities can be volatile as interest rates fluctuate. Additionally, the risk of default exists and collateral held may potentially be insufficient to cover the principal due. The OPERF also held approximately \$690.9 million in to-be-announced federal agency-issued mortgage pools. An additional \$767.5 million of debt instruments are asset-backed securities backed primarily by automobile, equipment lease, and student loan receivables.

Debt investments of the OPERF as of June 30, 2012 (in thousands):

| Investment Type                                    | Balance at<br>June 30, 2012 | Weighted<br>Average<br>Duration |
|--|-----------------------------|---------------------------------|
| U.S. Treasury securities                           | \$ 1,288,241                | 8.92                            |
| U.S. Treasury strips                               | 4,312                       | 5.42                            |
| U.S. Treasury TIPS                                 | 66,629                      | 6.38                            |
| U.S. Agency securities                             | 271,696                     | 6.07                            |
| U.S. Agency mortgages                              | 1,985,081                   | 3.24                            |
| U.S. Agency strips                                 | 68,875                      | 7.51                            |
| International debt securities                      | 2,181,281                   | 4.82                            |
| Corporate bonds                                    | 3,165,388                   | 4.93                            |
| Bank loans   | 1,756,910                   | 0.28                            |
| Temporary Liquidity Guarantee Program (TLGP)       | 6,718                       | 0.15                            |
| Municipal bonds                                    | 105,219                     | 8.93                            |
| Collateralized mortgage obligations                | 985,069                     | 2.82                            |
| Asset-backed securities                            | 454,916                     | 1.37                            |
| Mutual funds - domestic fixed income               | 1,266,586                   | 2.16                            |
| Mutual funds - domestic fixed income (OSGP)        | 98,411                      | 4.68                            |
| Mutual funds - international fixed income          | 480,810                     | 6.13                            |
| Mutual funds - stable value                        | 158,289                     | 2.77                            |
| No effective duration:                             |                             |                                 |
| U.S. Treasury securities                           | 17,997                      |                                 |
| U.S. Agency mortgages                              | 40,546                      |                                 |
| International debt securities                      | 80,445                      |                                 |
| Corporate bonds                                    | 27,281                      |                                 |
| Bank loans   | 1,922                       |                                 |
| Municipal bonds                                    | 140                         |                                 |
| Collateralized mortgage obligations                | 68,943                      |                                 |
| Asset-backed securities                            | 47,826                      |                                 |
| Repurchase agreements                              | 12,457                      |                                 |
| Total debt securities                              | 14,641,988                  |                                 |
| Cash equivalent - U.S. government short-term funds | 62,849                      | 39 days <sup>1</sup>            |
| Total subject to interest rate risk                | \$ 14,704,837               |                                 |

<sup>&</sup>lt;sup>1</sup>Weighted average maturity

# Credit Risk

Investment policy requires that no more than 35 percent of the fixed income manager positions be below investment grade. Securities with a quality rating below BBB- (S&P) are considered below investment grade. There is no policy restriction on other investment managers who may hold debt securities. As of June 30, 2012, the fair value of below grade investments, excluding unrated securities, is \$2.2 billion, or 26.6 percent, of total securities subject to credit risk, and the weighted quality rating average is A. Overall credit quality deteriorated due to downgrades in both corporate bonds and U.S. government securities. Unrated securities include \$2 billion in mutual funds, \$1.8 billion in bank loans, and \$980.9 million in other debt securities.

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Credit ratings for debt securities within the OPERF as of June 30, 2012 (in thousands):

|                                       | Balance at    |
|---------------------------------------|---------------|
| Credit Rating                         | June 30, 2012 |
| AAA                                   | \$ 759,239    |
| AA                                    | 2,036,799     |
| A                                     | 886,646       |
| BBB                                   | 2,202,902     |
| BB                                    | 759,251       |
| В                                     | 819,923       |
| CCC                                   | 526,968       |
| CC                                    | 87,604        |
| С                                     | 2,881         |
| D                                     | 46,899        |
| Not rated                             | 4,743,831     |
| Total subject to credit risk          | 12,872,943    |
| U.S. government guaranteed securities | 1,769,045     |
| Total                                 | \$ 14,641,988 |

#### Concentrations of Credit Risk

The Council's investment policy pertaining to OPERF investments requires that investment managers maintain diversified portfolios. There is no limit on single issuer investments for domestic, global, and international equity fund managers. Policy requires that the asset classes be diversified across their respective markets. Additionally, both passive and active investing strategies are employed, and several external managers engage in active management. Policy provides the following limitations for fixed income investment manager positions:

- There are no restrictions on obligations issued or guaranteed by the U.S. government, U.S. agencies, or government-sponsored enterprises.
- No more than 10 percent of the debt investment portfolio per issuer may be invested in obligations of other national governments.
- No more than 10 percent of the debt investment portfolio per issuer or 25 percent in a single issuer, after meeting additional collateral requirements, can be invested in private mortgage-backed and asset-backed securities. The collateral must be credit-independent of the issuer and the security's credit enhancement generated internally.
- No more than 3 percent of the debt investment portfolio may be invested in other issuers, excluding investments in commingled investments.

At June 30, 2012, no single issuer debt investments exceeded the above guidelines, nor were there investments in any one issuer that represented 5 percent or more of total investments.

### Foreign Currency Risk

Foreign currency and security risk of loss arises from changes in currency exchange rates. Foreign currency risk within the OPERF is controlled via contractual agreements with the investment managers. Investment policies require that no more than 15 percent of the fixed income manager positions may be invested in non-dollar denominated securities. Policies for the non-fixed portion of the OPERF are silent regarding this risk. As of June 30, 2012, approximately 3 percent of the debt investment portfolio was invested in non-dollar denominated securities.

The OPERF's exposure to foreign currency risk as of June 30, 2012 (in thousands):

|                         | Deposits and Investments (U.S. Dollars) |            |                      |             |            |              |  |  |  |  |  |  |
|-------------------------|---|------------|----------------------|-------------|------------|--------------|--|--|--|--|--|--|
| Foreign Currency        | Cash and Cash                           | Debt       |                      |             | Private    |              |  |  |  |  |  |  |
| Denomination            | <b>Equivalents</b>                      | Securities | <b>Public Equity</b> | Real Estate | Equity     | Total        |  |  |  |  |  |  |
| Argentine peso          | \$ 74                                   | \$ -       | \$ -                 | \$ -        | \$ -       | \$ 74        |  |  |  |  |  |  |
| Australian dollar       | 1,108                                   | 82,299     | 372,150              | 74,509      | -          | 530,066      |  |  |  |  |  |  |
| Brazilian real          | 2,133                                   | 22,976     | 207,682              | 1,489       | -          | 234,280      |  |  |  |  |  |  |
| British sterling pound  | 7,563                                   | 93,361     | 1,260,823            | 60,762      | -          | 1,422,509    |  |  |  |  |  |  |
| Canadian dollar         | 584                                     | 23,115     | 415,208              | 16,962      | -          | 455,869      |  |  |  |  |  |  |
| Chilean peso            | 16                                      | -          | 6,439                | -           | -          | 6,455        |  |  |  |  |  |  |
| Chinese yuan            | 64                                      | -          | -                    | -           | -          | 64           |  |  |  |  |  |  |
| Colombian peso          | -                                       | 1,256      | 7,411                | -           | -          | 8,667        |  |  |  |  |  |  |
| Czech koruna            | 193                                     | -          | 4,679                | -           | -          | 4,872        |  |  |  |  |  |  |
| Danish krone            | 526                                     | 22         | 95,495               | -           | -          | 96,043       |  |  |  |  |  |  |
| Dominican Republic peso | -                                       | 1,153      | -                    | -           | -          | 1,153        |  |  |  |  |  |  |
| Egyptian pound          | 157                                     | -          | 14,029               | -           | -          | 14,186       |  |  |  |  |  |  |
| Euro                    | 44,018                                  | 134,662    | 1,712,011            | 51,204      | 380,295    | 2,322,190    |  |  |  |  |  |  |
| Hong Kong dollar        | 2,341                                   | -          | 397,374              | 94,914      | -          | 494,629      |  |  |  |  |  |  |
| Hungarian forint        | 4                                       | -          | 10,501               | -           | -          | 10,505       |  |  |  |  |  |  |
| Indian rupee            | 310                                     | -          | 66,428               | -           | -          | 66,738       |  |  |  |  |  |  |
| Indonesian rupiah       | 409                                     | -          | 82,538               | -           | -          | 82,947       |  |  |  |  |  |  |
| Israeli shekel          | 74                                      | -          | 10,203               | -           | -          | 10,277       |  |  |  |  |  |  |
| Japanese yen            | 17,849                                  | 21,804     | 1,472,877            | 63,762      | -          | 1,576,292    |  |  |  |  |  |  |
| Malaysian ringgit       | 190                                     | -          | 33,205               | -           | -          | 33,395       |  |  |  |  |  |  |
| Mexican peso            | 2,062                                   | 52,751     | 52,860               | -           | -          | 107,673      |  |  |  |  |  |  |
| New Zealand dollar      | 117                                     | -          | 11,876               | -           | -          | 11,993       |  |  |  |  |  |  |
| Nigerian naira          | -                                       | -          | 548                  | -           | -          | 548          |  |  |  |  |  |  |
| Norwegian krone         | 548                                     | -          | 39,798               | 534         | -          | 40,880       |  |  |  |  |  |  |
| Pakistani rupee         | 66                                      | -          | 1,732                | -           | -          | 1,798        |  |  |  |  |  |  |
| Peruvian sol            | -                                       | 100        | 967                  | -           | -          | 1,067        |  |  |  |  |  |  |
| Philippine peso         | 7                                       | -          | 15,533               | -           | -          | 15,540       |  |  |  |  |  |  |
| Polish zloty            | 35                                      | -          | 23,436               | -           | -          | 23,471       |  |  |  |  |  |  |
| Qatar riyal             | -                                       | -          | 2,574                | -           | -          | 2,574        |  |  |  |  |  |  |
| Singapore dollar        | 255                                     | -          | 86,914               | 22,988      | -          | 110,157      |  |  |  |  |  |  |
| South African rand      | 235                                     | -          | 190,978              | -           | -          | 191,213      |  |  |  |  |  |  |
| South Korean won        | 1,022                                   | -          | 300,273              | -           | -          | 301,295      |  |  |  |  |  |  |
| Swedish krona           | 98                                      | -          | 148,452              | 5,514       | -          | 154,064      |  |  |  |  |  |  |
| Swiss franc             | 913                                     | -          | 368,437              | 6,409       | -          | 375,759      |  |  |  |  |  |  |
| Taiwanese dollar        | 1,804                                   | -          | 117,173              | -           | -          | 118,977      |  |  |  |  |  |  |
| Thai baht               | 832                                     | -          | 103,042              | 1,484       | -          | 105,358      |  |  |  |  |  |  |
| Turkish lira            | 261                                     | 1,281      | 62,675               | 307         | -          | 64,524       |  |  |  |  |  |  |
| Venezuelan fuerte       | 6                                       |            |                      | -           |            | 6            |  |  |  |  |  |  |
| Total                   | \$ 85,874                               | \$ 434,780 | \$ 7,696,321         | \$ 400,838  | \$ 380,295 | \$ 8,998,108 |  |  |  |  |  |  |

# D. Investments - Discretely Presented Component Units

# SAIF Corporation (SAIF)

SAIF's investment policies are governed by statute and the Oregon Investment Council (Council). The State Treasurer (Treasurer) is the investment officer for the Council and is responsible for the funds on deposit in the State Treasury. In accordance with ORS 293.726, the investment funds are to be invested, and the investments of those funds managed, as a prudent investor would do, exercising reasonable care, skill, and caution. While the Treasurer is authorized to use demand deposit accounts and fixed income investments, equity investment transactions must be directed by external investment managers that are under contract with the Council. Equity investments are limited to not more than 50 percent of the moneys contributed to the Industrial Accident Fund (SAIF Corporation). However, SAIF's adopted investment policy as approved by the Council limits equity holdings to a range of 7 to 13 percent of the market value of invested assets with a target allocation of 10 percent.

Bond, mortgage-backed, asset-backed, and equity security transactions are recorded on a trade-date basis, generally three business days prior to the settlement date. However, the number of days between trade and settlement dates for mortgage-backed securities can be up to 30 days or longer, depending on the security.

Interest Rate Risk: SAIF's policy for fixed income investments effective January 27, 2010, provides that a duration target be used to manage interest rate risk. The policy calls for the portfolio duration to be within 20 percent of the benchmark duration. The benchmark duration as of December 31, 2011, was 5.16 years, with an acceptable range of 4.13 to 6.19 years. As of that date, the fixed income portfolio's duration was 5.16 years.

The following 2011 maturity distribution schedule includes \$1.1 billion in interest-rate sensitive securities. As of December 31, 2011, SAIF held \$566.1 million of U.S. federal agency mortgage-backed securities and \$229.1 million of collateralized mortgage obligations. These securities are based on cash flows from principal and interest payments on underlying mortgages. Therefore, they are sensitive to prepayments by mortgagees, which may result from a decline in interest rates. As of December 31, 2011, SAIF held \$308.8 million of asset-backed securities, which consisted primarily of utility, student loan, and equipment lease receivables. The value of these securities can be volatile as interest rates fluctuate. Additional risk inherent with these securities is the unpredictability of default on loans that are the collateral for the debt.

The following schedule presents SAIF's investments by maturity date as of December 31, 2011, using the segmented time distribution method (in thousands):

|                                     | Investment Maturities (in years) |    |           |    |           |                            |    |                                   |  |  |
|-------------------------------------|----------------------------------|----|-----------|----|-----------|----------------------------|----|-----------------------------------|--|--|
| Investment Type                     | Less<br>than 1                   |    | 1 to 5    |    | 6 to 10   | More<br>than 10<br>or none | _  | Balance at<br>ecember 31,<br>2011 |  |  |
| U.S. Treasury securities            | \$ 19,995                        | \$ | 61,202    | \$ | 98,366    | \$ -                       | \$ | 179,563                           |  |  |
| U.S. Agency securities              | -                                |    | 8,618     |    | 3,563     | 1,699                      |    | 13,880                            |  |  |
| U.S. Agency mortgages               | 105,428                          |    | 214,722   |    | 119,295   | 126,684                    |    | 566,129                           |  |  |
| Corporate bonds                     | 67,716                           |    | 521,282   |    | 712,262   | 592,828                    |    | 1,894,088                         |  |  |
| Municipal bonds                     | 2,780                            |    | 24,243    |    | 3,242     | 96,277                     |    | 126,542                           |  |  |
| Collateralized mortgage obligations | 25,843                           |    | 125,456   |    | 25,282    | 52,501                     |    | 229,082                           |  |  |
| Asset-backed securities             | 73,577                           |    | 139,271   |    | 45,264    | 50,733                     |    | 308,845                           |  |  |
| International debt securities       | 2,972                            |    | 146,206   |    | 145,287   | 91,803                     |    | 386,268                           |  |  |
| BlackRock MSCI ACWI IMI index fund  |                                  |    | -         |    | -         | 378,850                    |    | 378,850                           |  |  |
| Total                               | \$ 298,311                       | \$ | 1,241,000 | \$ | 1,152,561 | \$ 1,391,375               | \$ | 4,083,247                         |  |  |

Expected maturities will differ from contractual maturities, because borrowers may have the right to call or prepay obligations with or without call or prepayment penalties.

<u>Credit Risk</u>: SAIF's credit risk policy is to maintain a well-diversified investment portfolio. Fixed income holdings shall be the largest component of the portfolio. The policy seeks to maintain an overall fixed income portfolio quality of at least A or higher. The majority of SAIF's debt securities as of December 31, 2011, were rated by Moody's and Standard & Poor's, which are nationally recognized statistical rating organizations.

The following schedule represents the ratings of debt securities by investment type as of December 31, 2011, using the Standard & Poor's rating scale (in thousands):

| Investment Type               | AAA           | AA <sup>1</sup> | Α             | BBB           | ВВ            | B or<br>below | Not rated  | De | Balance at ecember 31, 2011 |
|-------------------------------|---------------|-----------------|---------------|---------------|---------------|---------------|------------|----|-----------------------------|
| U.S. Treasury securities      | \$<br>-       | \$<br>179,563   | \$<br>-       | \$<br>-       | \$<br>-       | \$ -          | \$ -       | \$ | 179,563                     |
| U.S. Agency securities        | -             | 10,317          | -             | -             | -             | -             | 3,563      |    | 13,880                      |
| U.S. Agency mortgages         | -             | 566,129         | -             | -             | -             | -             | -          |    | 566,129                     |
| Corporate bonds               | 13,297        | 158,191         | 764,153       | 737,138       | 161,588       | 47,618        | 12,103     |    | 1,894,088                   |
| Municipal bonds               | 2,126         | 59,458          | 43,661        | 8,188         | -             | -             | 13,109     |    | 126,542                     |
| Collateralized mortgages      | 78,254        | 72,763          | 2,797         | -             | -             | 12,541        | 62,727     |    | 229,082                     |
| Asset-backed securities       | 141,696       | 80,410          | 2,803         | -             | -             | 439           | 83,497     |    | 308,845                     |
| International debt securities | 8,156         | 30,968          | 134,081       | 181,417       | 16,048        | 11,293        | 4,305      |    | 386,268                     |
| Total                         | \$<br>243,529 | \$<br>1,157,799 | \$<br>947,495 | \$<br>926,743 | \$<br>177,636 | \$ 71,891     | \$ 179,304 | \$ | 3,704,397                   |

<sup>&</sup>lt;sup>1</sup> Within investments rated AA are \$179,563 in U.S. Treasury securities and \$149,536 in U.S. Agency mortgages invested in GNMA. These securities are explicitly guaranteed by the U.S. government.

## Oregon Health and Science University (OHSU)

OHSU held \$70 million of asset-backed securities collateralized primarily by auto loans, credit card receivables, and collateralized mortgage obligations as of June 30, 2012. These securities are valued at their estimated fair values. The valuation of these securities is sensitive to principal prepayments, which may result from a decline in interest rates, and they are sensitive to an increase in average maturity, which may result from interest rate increases that lead to decreasing prepayments. These factors may increase the interest rate volatility of this component of OHSU's investment portfolio.

At June 30, 2012, OHSU had partnerships, alternative investments, real estate investments, and other investments. These investments may contain elements of both credit and market risk. Such risks may include limited liquidity, absence of regulatory oversight, dependence upon key individuals, and nondisclosure of portfolio composition. Because these investments are not readily marketable, their estimated fair value is subject to uncertainty and therefore may differ from the value that would have been used had a ready market for such investments existed. Such differences could be material.

<u>Interest Rate Risk</u>: OHSU investment policies vary based on the investment objectives of the portfolio. The operating and trustee-held portfolios seek to preserve principal with the intent of maximizing total return within appropriate risk parameters. Maturities of securities in these portfolios are based upon returns available at the time of investing while considering cash requirements of the organization.

The endowment portfolio, which is included in long-term investments, seeks to produce a predictable and stable payout stream that increases over time, while achieving growth of corpus. Foundation investment policies are set based on the investment objectives of the portfolio. Each portfolio has its own board-authorized asset allocation guideline. The current fund seeks to preserve principal and generate an above average rate of return. The current fund may invest in cash, cash equivalents, and fixed income securities, which have a maturity or average life of five years or less and the average weighted maturity of the portfolio shall not exceed three years.

The endowment fund seeks to produce a predictable and stable payout stream that increases over time, while achieving growth of corpus. The endowment fund may invest in cash and cash equivalents, fixed income securities, domestic and international equity securities, and other alternative investments. Fixed income securities held in this fund shall have a medium to long average duration (three to eight years).

The charitable gift annuity pool seeks to produce a relatively predictable and stable payout stream that will satisfy the funds distribution obligations while achieving long-term capital appreciation of the overall fund balance. The charitable gift annuity pool may invest in cash and cash equivalents, domestic and international equities, fixed income, and real estate. Charitable trusts are managed to produce a relatively predictable and stable payout stream that will satisfy the funds distribution obligations while achieving long-term capital appreciation of the overall fund balance. Charitable trust investment objectives and asset allocation guidelines are determined based on the individual circumstances of each trust account. Allowable investments include cash and cash equivalents, domestic and international equities, fixed income, and real estate.

As of June 30, 2012, OHSU had the following investments and maturities at fair value (in thousands):

|                                      | Investment Maturities (in years) |    |         |            |           |            |              |  |
|--------------------------------------|----------------------------------|----|---------|------------|-----------|------------|--------------|--|
|                                      |                                  |    |         |            | ` ` `     | More       | Balance at   |  |
|                                      | Credit                           |    | Less    |            |           | than 10    | June 30,     |  |
| Investment Type                      | Rating                           |    | than 1  | 1 to 5     | 6 to 10   | or none    | 2012         |  |
| Cash and money market funds          | N/A                              | \$ | 189,117 | \$ -       | \$ -      | \$ -       | \$ 189,117   |  |
| U.S. Treasury securities             | AA                               |    | 37,386  | 111,553    | 24,904    | 4,465      | 178,308      |  |
| U.S. Agency securities               | AAA                              |    | 30,882  | 38,360     | 715       | =          | 69,957       |  |
| Domestic equity securities           | N/A                              |    | -       | -          | -         | 50,351     | 50,351       |  |
| International equity securities      | N/A                              |    | -       | =          | =         | 121,631    | 121,631      |  |
| International debt securities        | AAA                              |    | 1,376   | 658        | 546       | 1,779      | 4,359        |  |
|                                      | AA                               |    | -       | 1,120      | 641       | 148        | 1,909        |  |
|                                      | Α                                |    | 332     | 494        | 905       | 2,573      | 4,304        |  |
|                                      | BBB                              |    | -       | -          | 798       | -          | 798          |  |
|                                      | BB                               |    | -       | 681        | 66        | -          | 747          |  |
|                                      | В                                |    | -       | 58         | -         | -          | 58           |  |
| Commercial Paper                     | A-1+                             |    | 22,673  | =          | -         | -          | 22,673       |  |
|                                      | A-1                              |    | 27,415  | =          | =         | =          | 27,415       |  |
| Corporate bonds                      | AA+                              |    | -       | -          | 1,845     | -          | 1,845        |  |
|                                      | AA                               |    | 1,290   | 4,129      | 398       | -          | 5,817        |  |
|                                      | AA-                              |    | 1,215   | =          | =         | =          | 1,215        |  |
|                                      | A+                               |    | -       | 317        | -         | -          | 317          |  |
|                                      | Α                                |    | 203     | 17,624     | 1,448     | =          | 19,275       |  |
|                                      | A-                               |    | 1,597   | 5,987      | 3,361     | =          | 10,945       |  |
|                                      | BBB+                             |    | 258     | 917        | 3,800     | 388        | 5,363        |  |
|                                      | BBB                              |    | 1,950   | 32,731     | 3,019     | -          | 37,700       |  |
|                                      | BBB-                             |    | -       | 1,558      | 804       | -          | 2,362        |  |
| International corporate bonds        | AAA                              |    | 3,651   | 8,124      | -         | -          | 11,775       |  |
|                                      | AA                               |    | 6,430   | 17,077     | -         | -          | 23,507       |  |
|                                      | AA-                              |    | 17,894  | 463        | -         | -          | 18,357       |  |
|                                      | A+                               |    | 7,469   | 693        | -         | -          | 8,162        |  |
|                                      | Α                                |    | 2,502   | 15,709     | -         | -          | 18,211       |  |
|                                      | A-                               |    | -       | -          | 1,300     | -          | 1,300        |  |
|                                      | BBB+                             |    | -       | -          | 1,190     | -          | 1,190        |  |
|                                      | BBB                              |    | 3,510   | 7,321      | 2,275     | -          | 13,106       |  |
|                                      | BBB-                             |    | -       | 912        | -         | -          | 912          |  |
| Interest receivable                  | Various                          |    | 102     | -          | -         | -          | 102          |  |
| Asset-backed securities <sup>1</sup> | AAA                              |    | 9,774   | 32,053     | 296       | -          | 42,123       |  |
|                                      | AA+                              |    | 409     | 25,256     | 860       | 436        | 26,961       |  |
|                                      | BBB+                             |    | -       | 901        | -         | -          | 901          |  |
| Partnerships                         | N/A                              |    | -       | -          | -         | 58,759     | 58,759       |  |
| Domestic mutual funds - debt         | AAA                              |    | 4,871   | 482        | 2,414     | 1,517      | 9,284        |  |
|                                      | AA                               |    | 1,348   | 119        | 427       | 137        | 2,031        |  |
|                                      | Α                                |    | 2,573   | 137        | 361       | 342        | 3,413        |  |
|                                      | BBB                              |    | 3,309   | 121        | 411       | 466        | 4,307        |  |
|                                      | BB                               |    | 261     | 26         | 126       | 18         | 431          |  |
|                                      | В                                |    | 19      | 15         | 78        | 11         | 123          |  |
|                                      | Below B                          |    | 3       | 5          | 58        | 9          | 75           |  |
|                                      | Not rated                        |    | 3       | 45         | 24        | 60         | 132          |  |
| Municipal bonds                      | AAA                              |    | 3,244   | -          | -         | -          | 3,244        |  |
|                                      | AA                               |    | 2,454   | 4,217      | -         | -          | 6,671        |  |
|                                      | Α                                |    | 3,791   | 12,228     | =         | -          | 16,019       |  |
| Domestic mutual funds - equity       | N/A                              |    | -       | -          | -         | 14,295     | 14,295       |  |
| Alternative investments              | N/A                              |    | -       | -          | -         | 119,302    | 119,302      |  |
| Real estate investments and other    |                                  |    | -       | -          | -         | 31,021     | 31,021       |  |
| Total                                |                                  | \$ | 389,311 | \$ 342,091 | \$ 53,070 | \$ 407,708 | \$ 1,192,180 |  |

<sup>&</sup>lt;sup>1</sup> Includes \$1,518 which is invested in GNMA. These securities are explicitly guaranteed by the U.S. government.

<u>Credit Risk</u>: The OHSU operating and trustee-held portfolios require the following minimum ratings or better from Moody's or Standard & Poor's at the date of purchase:

|   | Moody's | S&P     |
|---|---------|---------|
| Bankers acceptances, commercial paper                               | A-1     | P-1     |
| CDs, deposit notes, Eurodollar CDs or Eurodollar time deposits      | Α       | A-1/P-1 |
| Yankee CDs  | A-1     | P-1     |
| Corporate debt, foreign government, and supranational debt          | Baa3    | BBB-    |
| Insurance company annuity contracts, GICs, mortgage pass-through    |         |         |
| securities, structured securities including asset-backed securities | Aaa     | AAA     |
| Pooled investments  | Aa      | AA      |

The endowment portfolio requires a weighted average credit rating for each fixed income portfolio (within the pool) of A or higher and an avoidance of the prospect of credit failure or risk of permanent loss. Issues of state or municipal agencies are prohibited, except under unusual circumstances. The endowment portfolio may hold up to a maximum of 10 percent of the fixed income portion of the fund in below investment grade (but rated B or higher by Moody's or Standard & Poor's) fixed income securities.

The charitable gift annuity and charitable trust investments require a minimum credit quality rating in investment grade Baa/BBB bond investments and a minimum rating of A-1/P-1 for investments in commercial paper.

Concentration of Credit Risk: OHSU's operating and trustee-held portfolios limit investments in any one issue to a maximum of 10 percent, depending upon the investment type, except for issues of the U.S. Government or agencies of the U.S. Government, which may be held without limitation. The endowment and charitable gift annuity portfolios limit investments in any one issue to a maximum of 5 percent, except for issues of the U.S. Government or agencies of the U.S. Government, which may also be held without limitation. The charitable trusts place no limit on the amount that may be invested in any one issuer. As of June 30, 2012, OHSU had no investments in excess of the thresholds discussed above.

<u>Foreign Currency Risk:</u> OHSU's investment policies permit investments in international equities and other asset classes, which can include foreign currency exposure. The operating and trustee held portfolios allow investments in Eurodollar CDs. The endowment portfolio allows up to 35 percent of the portfolio to be invested in international equities and up to 25 percent of the fixed income portion of the portfolio to be invested in non-U.S. dollar denominated bonds. The investment policy for the charitable gift annuity portfolio allows for up to 10 percent of the portfolio to be invested in international equities. The charitable trust investments are permitted to include international equities and the amount of the investment is determined based on the individual circumstances of each trust account.

The fair value of OHSU foreign-denominated securities by currency type as of June 30, 2012 (in thousands):

|                               | Investments |          |  |  |  |  |
|-------------------------------|-------------|----------|--|--|--|--|
| Foreign Currency Denomination | (U.S.       | Dollars) |  |  |  |  |
| Australian dollar             | \$          | 70       |  |  |  |  |
| Brazilian real                |             | 487      |  |  |  |  |
| British sterling pound        |             | 6,172    |  |  |  |  |
| Chilean Peso                  |             | 558      |  |  |  |  |
| Euro                          |             | 3,307    |  |  |  |  |
| Hungarian Forint              |             | 609      |  |  |  |  |
| South Korean won              |             | 672      |  |  |  |  |
| Malaysian ringgit             |             | 666      |  |  |  |  |
| Mexican peso                  |             | 1,503    |  |  |  |  |
| New Zealand dollar            |             | 66       |  |  |  |  |
| Polish zloty                  |             | 875      |  |  |  |  |
| South African rand            |             | 589      |  |  |  |  |
| Swiss franc                   |             | 1,548    |  |  |  |  |
| Turkish lira                  |             | 651      |  |  |  |  |
| Total                         | \$          | 17,773   |  |  |  |  |

### E. Repurchase Agreements

Investments in repurchase agreements made with cash collateral from securities lending transactions had the following fair values at June 30, 2012:

- \$415 million, or 34.6 percent, of the Oregon Short-Term Investment Fund, the cash collateral pool for all agencies, excluding OPERF.
- \$1.25 billion, or 51.3 percent, of the OPERF cash collateral pool.

### F. Securities Lending

The State participates in securities lending transactions in accordance with State investment policies. The Treasury has, through a Securities Lending Agreement, authorized State Street Bank and Trust Company (State Street) to lend the State's securities pursuant to a form of loan agreement. Both the State and borrowers maintain the right to terminate all securities lending transactions on demand. There were no significant violations of the provisions of securities lending agreements during the year ended June 30, 2012.

During the year, State Street had the authority to loan short-term, fixed income, and equity securities and to receive as collateral U.S. dollar and foreign currency cash, U.S. government and agency securities, and foreign sovereign debt of Organization of Economic Cooperation and Development countries. Borrowers were required to deliver collateral for each loan equal to not less than 102 percent of the market value of the loaned security, or 105 percent in the case of international equity or Canadian fixed income securities. The custodian did not have the ability to pledge or sell collateral securities absent a borrower default, and the State did not impose any restrictions during the fiscal year on the amount of the loans the custodian made on its behalf. The State is fully indemnified against losses due to borrower default by its custodian. There were no losses during the year from the failure of borrowers to return loaned securities and no recoveries of amounts from prior losses.

State Street, as lending agent, has created a fund to reinvest cash collateral received on behalf of the OSTF and Oregon state agencies other than PERS. As permitted under the fund's Declaration of Trust (Declaration), participant purchases and redemptions are transacted at \$1 per unit ("constant value") based on the amortized cost of the fund's investments. Accordingly, the securities lending collateral held and the obligation to the lending agent are both stated at constant value on the balance sheet and statement of net assets. The Declaration also provides that if a significant difference exists between the constant value and the market-based net asset value of investments made with the collateral, the agent may determine that a condition exists that would create inequitable results if redemptions were made at the constant value. In that

case, the agent may direct that units be redeemed at fair value, engage in in-kind redemptions, or take other actions to avoid inequitable results for the fund participants, until the difference between the constant value and the fair value is deemed immaterial.

The fair value of investments held by the fund is based upon valuations provided by a recognized pricing service. These funds are not registered with the Securities and Exchange Commission, but the custodial agent is subject to the oversight of the Federal Reserve Board and the Massachusetts Commissioner of Banks. Since the funds are accounted for at amortized cost, the fair value of the State's position in the funds is not the same as the value of the funds' shares. No income from the funds was assigned to any other funds.

The maturities of investments made with cash collateral did not generally match the maturities of the securities loaned. Since the securities loaned are callable on demand by either the lender or borrower, the life of the loans at June 30, 2012, is effectively one day. On June 30, 2012, the State had no credit risk exposure to borrowers because the amounts the State owes to borrowers exceed the amounts borrowers owe the State.

Securities lending balances on loan, collateral received, and investments of cash collateral as of June 30, 2012, of the primary government, including the OPERF (in thousands):

|                                       |       |                | 5  | Securities on | In              | vestments of |
|---------------------------------------|-------|----------------|----|---------------|-----------------|--------------|
|                                       | Cash  | and Securities |    | Loan          | Cash Collateral |              |
| Investment Type                       | Colla | teral Received |    | at Fair Value | а               | t Fair Value |
| US Treasury and agency securities     | \$    | 1,377,853      | \$ | 1,344,133     | \$              | 1,165,960    |
| Domestic equity securities            |       | 1,079,881      |    | 1,080,583     |                 | 1,048,707    |
| International equity securities       |       | 1,097,118      |    | 1,073,361     |                 | 572,540      |
| Domestic fixed income securities      |       | 564,563        |    | 553,366       |                 | 561,916      |
| International fixed income securities |       | 95,158         |    | 93,071        |                 | 94,570       |
| Total                                 | \$    | 4,214,573      | \$ | 4,144,514     | \$              | 3,443,693    |

State Street, as lending agent, has also created a fund, solely owned by OPERF, to reinvest cash collateral received. OPERF bears the entire risk of loss and the reinvested cash collateral is stated at fair value in the Pension and Other Employee Benefit Trust Funds in the statement of fiduciary net assets.

The credit risk of OPERF securities lending invested cash collateral as of June 30, 2012 (in thousands):

| Quality Rating                             | Fair Value   |  |  |  |
|--|--------------|--|--|--|
| AAA  | \$ 109,616   |  |  |  |
| $AA^1$                                     | 919,892      |  |  |  |
| $A^1$                                      | 634,792      |  |  |  |
| BBB  | 456,050      |  |  |  |
| BB and B                                   | 8,640        |  |  |  |
| Unrated                                    | 300,000      |  |  |  |
| Total subject to credit risk               | 2,428,990    |  |  |  |
| Allocation from the Oregon Short-Term Fund | 16,904       |  |  |  |
| Total securities lending invested cash     |              |  |  |  |
| collateral                                 | \$ 2,445,894 |  |  |  |

<sup>&</sup>lt;sup>1</sup> Commercial paper ratings of A-1+/P-1 are categorized as AA; A-1/P-1 as A.

The interest rate risk of OPERF securities lending invested cash collateral as of June 30, 2012 (in thousands):

Effective

| Security Type                                     | Fair Value   | Weighted Duration Rate (in days) <sup>1</sup> |
|---|--------------|---|
| Asset backed securities                           | \$ 248,777   | 33  |
| Bank note   | 39,022       | 20  |
| Certificates of deposit                           | 50,978       | 81  |
| Commercial paper                                  | 668,823      | 46  |
| Corporate   | 125,471      | 49  |
| U.S. Agency                                       | 49,996       | 65  |
| Repurchase agreement                              | 1,245,923    | 3   |
| Total subject to interest rate risk               | 2,428,990    | 23  |
| Allocation from the Oregon Short-Term Fund        | 16,904       | _   |
| Total securities lending invested cash collateral | \$ 2,445,894 | <u>.</u>                                      |

<sup>&</sup>lt;sup>1</sup>Weighted average days to maturity or next reset date.

As of December 31, 2011, the fair values of securities on loan and collateral held for SAIF Corporation were \$241 million and \$246 million, respectively.

#### G. Restricted Assets

Included in deposits and investments are amounts which are committed for specific purposes, including loan acquisitions, payment of debt service, lottery prizes, and deferred compensation. At June 30, 2012, the primary government had restricted assets of \$2 billion in deposits and \$884.4 million in investments. The discretely presented component units had restricted assets of \$1.8 billion in investments.

### 3. DERIVATIVES

Derivatives are financial instruments whose value is derived from underlying assets, reference rates, or indexes. A derivative generally takes the form of a contract in which two parties agree to make payments at some later date based on the value of the underlying assets, reference rates, or indexes. The main types of derivatives are futures, forwards, options, and swaps. The State uses derivative instruments as hedges against certain risks, for example, to counter increases in interest costs, and as investments. For investment derivatives, the Office of the State Treasurer (Treasury) policy allows, with some restrictions, for the use of derivative instruments in the prudent management of the State's investments. Certain external management firms are allowed, through contract, to invest in derivative instruments in order to carry out their investment management activities.

## A. Hedging Derivatives - Primary Government (Excluding the Oregon Public Employees Retirement Fund)

#### Housing and Community Services Department

The Oregon Housing and Community Services Department (OHCSD) has entered into 14 separate pay-fixed, receive-variable interest rate swaps to hedge against changes in variable rate interest and to lower borrowing costs compared to fixed rate bonds. The notional amounts of the swaps match the principal amounts of the associated debt. The notional amounts totaled \$305.4 million and the fair value of the swaps totaled negative \$37.2 million as of June 30, 2012. During the fiscal year, the swap fair value declined by \$11.8 million. The fair value balance, including any change during the fiscal year, is shown on the proprietary funds balance sheet and the government-wide statement of net assets under deferred outflows and derivative instrument liabilities. The fair values were estimated using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net

settlement on the swap. This methodology is believed to be consistent with accepted practice in the market for interest rate swaps.

The terms, fair values, counterparties, and credit ratings of OHCSD's outstanding swaps as of June 30, 2012 (in thousands):

|            |               |           | Fixed |                                       |            | Swap   |                      |     |
|------------|---------------|-----------|-------|---------------------------------------|------------|--------|----------------------|-----|
| Bond       | Notional      | Effective | Rate  |                                       | Fair       | Term   |                      |     |
| Series     | Amounts       | Date      | Paid  | Variable Rate Received                | Value      | Date   | Counterparty         | S&P |
| Multifamil | y housing rev | enue bond | s     |                                       |            |        |                      |     |
| 2004 B     | \$ 14,115     | 12/16/04  | 3.89% | 64% of 1-mo LIBOR <sup>1</sup> + .27% | \$ (1,375) | 7/1/46 | Merrill Lynch        | A-  |
| Mortgage   | revenue bon   | ids       |       |                                       |            |        |                      |     |
| 2003 L     | 15,000        | 4/21/10   | 3.64% | 64.7% of 3-mo LIBOR + .23%            | (759)      | 7/1/34 | Royal Bank of Canada | AA- |
| 2004 C     | 15,000        | 1/24/06   | 4.03% | 64% of 1-mo LIBOR + .29%              | (847)      | 7/1/34 | Morgan Stanley       | A-  |
| 2004 I     | 15,000        | 1/24/06   | 4.01% | 64% of 1-mo LIBOR + .29%              | (1,085)    | 7/1/34 | Morgan Stanley       | A-  |
| 2004 L     | 15,000        | 5/27/10   | 3.43% | 64.8% of 3-mo LIBOR + .22%            | (1,095)    | 7/1/35 | Royal Bank of Canada | AA- |
| 2005 C     | 10,500        | 5/27/10   | 3.35% | 64.8% of 3-mo LIBOR + .22%            | (760)      | 7/1/35 | Royal Bank of Canada | AA- |
| 2006 C     | 20,000        | 2/28/06   | 4.18% | 64% of 1-mo LIBOR + .29%              | (2,462)    | 7/1/36 | Morgan Stanley       | A-  |
| 2006 F     | 20,000        | 7/18/06   | 4.43% | 64% of 1-mo LIBOR + .29%              | (2,763)    | 7/1/37 | Bank of America      | Α   |
| 2006 G     | 16,105        | 7/18/06   | 3.83% | 64% of 1-mo LIBOR + .19%              | (2,329)    | 7/1/16 | Merrill Lynch        | A-  |
| 2007 E     | 30,000        | 7/31/07   | 4.39% | 64% of 1-mo LIBOR + .29%              | (4,946)    | 7/1/38 | JP Morgan Chase      | A+  |
| 2007 H     | 30,000        | 11/20/07  | 4.06% | 64% of 1-mo LIBOR + .30%              | (4,644)    | 7/1/38 | Merrill Lynch        | A-  |
| 2008 C     | 35,000        | 2/26/08   | 3.75% | 64% of 1-mo LIBOR + .30%              | (4,701)    | 7/1/38 | Bank of America      | Α   |
| 2008 F     | 35,000        | 5/13/08   | 3.74% | 64% of 1-mo LIBOR + .31%              | (4,178)    | 7/1/39 | Bank of America      | Α   |
| 2008 I     | 34,650        | 8/26/08   | 3.72% | 64% of 1-mo LIBOR + .31%              | (5,253)    | 7/1/37 | Bank of America      | Α   |
| Total      | \$305,370     | =         |       |                                       | \$(37,197) |        |                      |     |

<sup>&</sup>lt;sup>1</sup> London Interbank Offered Rate

The multifamily housing revenue bonds (MF) 2004 B swap has a call option where OHCSD has the right to "call" (cancel) the swap in whole or in part semiannually beginning on January 1, 2015. The mortgage revenue bonds (MRB) swaps include options giving OHCSD the right to call the swaps in whole or in part, depending on the exercise date, semiannually beginning on January 1, 2012 (2004 C), July 1, 2012 (2004 I), January 1, 2013 (2006 C), July 1, 2013 (2006 F and 2008 F), January 1, 2014 (2003 L), July 1, 2014 (2007 E), January 1, 2015 (2007 H and 2008 C), July 1, 2015 (2004 L and 2005 C), or January 1, 2016 (2008 I). These options provide flexibility to manage the prepayments of loans and the related bonds.

Basis risk is the risk that arises when variable interest rates on a derivative and the associated bond are based on different indexes. All variable interest rates on OHCSD's tax-exempt bonds are determined weekly by a remarketing agent. OHCSD is exposed to basis risk when the variable rates received, which are based on the one or three-month London Interbank Offered Rate (LIBOR) rates, do not offset the variable rates paid on the bonds. As of June 30, 2012, the one-month LIBOR was 0.25 percent and the three-month LIBOR rate was 0.46 percent. OHCSD's variable rates as of June 30, 2012, can be found in Note 9.

Termination risk is the risk of an unscheduled termination of a swap prior to its planned maturity. OHCSD or the counterparty may terminate any of the swaps if the other party fails to perform under the terms of the swap agreement. If any of the swaps are terminated, the associated variable rate bonds would no longer carry synthetic fixed interest rates and OHCSD would then be exposed to interest rate risk. In addition, if any of the swaps had a negative value at termination, OHCSD would be liable to the counterparty for a payment equal to the fair value of the swap.

Rollover risk is the risk that occurs when the swap termination date does not extend to the maturity date of the associated debt. OHCSD is exposed to rollover risk for the MRB 2006 G swap, which has a swap termination date of July 1, 2016. The associated bonds do not mature until 2028.

Debt service requirements of the variable rate debt and net swap payments of OHCSD, using interest rates as of June 30, 2012 (in thousands):

| Year Ending |    |                    |    |             | In | terest Rate |       |         |
|-------------|----|--------------------|----|-------------|----|-------------|-------|---------|
| June 30,    | P  | Principal Interest |    | Swaps (Net) |    |             | Total |         |
| 2013        | \$ | 190                | \$ | 1,027       | \$ | 10,514      | \$    | 11,731  |
| 2014        |    | 200                |    | 678         |    | 10,527      |       | 11,405  |
| 2015        |    | 205                |    | 678         |    | 10,520      |       | 11,403  |
| 2016        |    | 215                |    | 677         |    | 10,513      |       | 11,405  |
| 2017        |    | 220                |    | 676         |    | 10,222      |       | 11,118  |
| 2018-2022   |    | 3,415              |    | 3,367       |    | 49,579      |       | 56,361  |
| 2023-2027   |    | 20,620             |    | 3,242       |    | 48,022      |       | 71,884  |
| 2028-2032   |    | 112,885            |    | 2,574       |    | 39,848      |       | 155,307 |
| 2033-2037   |    | 130,435            |    | 1,174       |    | 17,957      |       | 149,566 |
| 2038-2042   |    | 33,840             |    | 175         |    | 2,185       |       | 36,200  |
| 2043-2047   |    | 3,145              |    | 27          |    | 280         |       | 3,452   |
| Total       | \$ | 305,370            | \$ | 14,295      | \$ | 210,167     | \$    | 529,832 |

OHCSD's swaps, except for the MF 2004 B and the MRB 2007 E swaps, include provisions that require collateral to be posted if the rating on the senior bonds issued under the 1988 indenture (MRB) are not above either Baa1 (Moody's) or BBB+ (S&P). If the bonds are at or below these levels, collateral in the amount of the current swap fair value (rounded to the nearest \$10 thousand) must be posted. The minimum transfer amount is \$100 thousand or \$0 if neither rating agency rates the bonds. The total fair value on June 30, 2012, of the swaps that include these provisions is negative \$30.9 million. At June 30, 2012, the bonds subject to these provisions are rated Aa2 by Moody's; the bonds are not rated by S&P.

#### Department of Veterans' Affairs

The Department of Veterans' Affairs (DVA) has an interest rate swap in connection with a portion of its Loan Program General Obligation Veterans' Welfare Bonds, Series 84. The swap and underlying floating rate bonds together create synthetic fixed rate debt. During fiscal year 2012, DVA did not enter into, terminate, or have any maturities of derivatives. The fair value balance of the interest rate swap is reported on the proprietary funds balance sheet and the government-wide statement of net assets under deferred outflows and derivative instrument liabilities.

Changes to the fair value balance during the year ending June 30, 2012 (in thousands):

| Notional    |          |        | Fa | ir Value      |    | Fair Value          | Fa | air Value     |  |
|-------------|----------|--------|----|---------------|----|---------------------|----|---------------|--|
| Description | n Amount |        |    | June 30, 2011 |    | Increase/(Decrease) |    | June 30, 2012 |  |
| Series 84   | \$       | 25,000 | \$ | (1,809)       | \$ | (1,238)             | \$ | (3,047)       |  |

Because of interest rate decreases after the swap was executed, the fair value as of June 30, 2012, is negative. The fair value of the interest rate swap is estimated using the zero-coupon method. This method calculates the future payments required by the swap by assuming that the current forward rates implied by the yield curve are the market's best estimate of future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for a hypothetical zero-coupon rate bond due on the date of each future net settlement payment on the swap.

The terms and objectives of DVA outstanding derivative instruments as of June 30, 2012 (in thousands):

| Туре                         | Objective  | Notional<br>Amount | Effective<br>Date | Termination<br>Date | Fixed<br>Rate<br>Paid | Variable Rate<br>Received             | Fair<br>Value |
|------------------------------|--|--------------------|-------------------|---------------------|-----------------------|---------------------------------------|---------------|
| Pay-fixed interest rate swap | Hedge of changes in<br>cash flows on the Series<br>84 bonds, specifically<br>related to changes in<br>municipal tax-exempt<br>interest rates | \$25,000           | 3/1/2008          | 6/1/2040            | 3.67%                 | 62.6% of 1-<br>month<br>LIBOR + .265% | \$(3,047)     |

The Series 84 swap was structured with an option that gives the DVA the right to cancel or terminate the swap at par on any payment date, in whole or in part, commencing June 1, 2017. This option enhances asset/liability matching and provides flexibility to adjust the outstanding notional amount of the swap over time.

Credit risk is the risk that a counterparty will not fulfill its obligations. The DVA interest rate swap is with Morgan Stanley Capital Services (counterparty), which is rated A- and Baa1 by S&P and Moody's, respectively. If the counterparty's credit rating falls below certain levels, the counterparty is required to post collateral to the lower of the following ratings (in thousands):

|                  |                  |    |         | Tr | nimum<br>ansfer    |
|------------------|------------------|----|---------|----|--------------------|
| S & P Rating     | Moody's Rating   | Th | reshold | Ar | nount <sup>1</sup> |
| AA- or higher    | Aa3 or higher    | I  | nfinite |    | N/A                |
| A+               | A1               | \$ | 10,000  | \$ | 1,000              |
| Α                | A2               |    | 5,000   |    | 1,000              |
| A-               | A3               |    | 2,500   |    | 1,000              |
| BBB+ or below or | Baa1 or below or |    |         |    |                    |
| not rated        | not rated        |    | -       |    | 100                |

<sup>&</sup>lt;sup>1</sup> Minimum transfer amount shall be \$0 if, and for as long as, neither Moody's nor S&P rate the long-term unsecured, unsubordinated debt securities of Morgan Stanley.

Since the fair value of the swap as of June 30, 2012, is negative, the counterparty is not required to post collateral. The State may require collateralization or other credit enhancements to secure any or all swap payment obligations where the Office of the State Treasurer determines such security is necessary to limit the credit risk or otherwise protect the interests of the State.

The DVA is exposed to interest rate risk on its pay-fixed, receive-variable interest rate swap. As the one-month LIBOR rate decreases, the net payment on the swap increases.

The DVA is exposed to basis risk because the variable rate bonds, which are hedged by the interest rate swap, are variable rate demand obligation (VRDO) bonds that are remarketed weekly. The DVA becomes exposed to basis risk because the variable rate payments received by the DVA are based on a rate other than the interest rate paid on the VRDO bonds. At June 30, 2012, the interest rate on the variable rate hedged debt is 0.17 percent, while the 62.6 percent of one-month LIBOR plus 0.265 percent is 0.41 percent.

The DVA or its counterparties may terminate the interest rate swap if the other party fails to perform under the terms of the contract thereby exposing the DVA to termination risk.

As interest rates fluctuate, variable rate bond interest payments and net swap payments will differ between the fixed payments paid to the counterparty and the variable rate paid to the DVA. Using interest rates as of June 30, 2012, the following table presents the debt service requirements of the variable rate debt (on the notional amount of the swap) and net swap payments (in thousands):

| Year Ending |    |          |           | In | terest Rate |              |
|-------------|----|----------|-----------|----|-------------|--------------|
| June 30,    | P  | rincipal | Interest  | S  | wap (Net)   | Total        |
| 2013        | \$ | -        | \$<br>42  | \$ | 815         | \$<br>857    |
| 2014        |    | -        | 43        |    | 814         | 857          |
| 2015        |    | -        | 43        |    | 814         | 857          |
| 2016        |    | 410      | 42        |    | 804         | 1,256        |
| 2017        |    | 445      | 42        |    | 790         | 1,277        |
| 2018-2022   |    | 2,720    | 195       |    | 3,700       | 6,615        |
| 2023-2027   |    | 3,735    | 168       |    | 3,170       | 7,073        |
| 2028-2032   |    | 5,140    | 131       |    | 2,442       | 7,713        |
| 2033-2037   |    | 7,080    | 80        |    | 1,439       | 8,599        |
| 2038-2040   |    | 5,470    | 16        |    | 231         | 5,717        |
| Total       | \$ | 25,000   | \$<br>802 | \$ | 15,019      | \$<br>40,821 |

If the State's unsecured, unenhanced, general obligation debt rating reaches certain levels, the DVA is required to post collateral to the lower of the following ratings (in thousands):

| S&P Rating    | Moody's<br>Rating | Threshold | Tra          | mum<br>nsfer<br>ount <sup>1</sup> |
|---------------|-------------------|-----------|--------------|-----------------------------------|
| A- or higher  | A3 or higher      | Infinite  | Infinite N/A |                                   |
| BBB+ or below | Baa1 or below     | \$ -      | \$           | 100                               |

<sup>&</sup>lt;sup>1</sup> Minimum transfer amount shall be \$0 if, and for so long as, neither Moody's nor S&P rate the applicable department's debt

## B. Investment Derivatives - Primary Government (Excluding the Oregon Public Employees Retirement Fund)

### Oregon University System

Deposits in foreign currency run the risk of changing value due to fluctuations in foreign exchange rates. In the course of providing students and faculty opportunities for international studies and research abroad, the Oregon University System (OUS) has established foreign bank accounts in several countries. To mitigate foreign currency risk for these activities, OUS periodically enters into forward foreign currency contracts.

The terms of the OUS forward contracts outstanding at June 30, 2012 (in thousands):

|                       |    | otional |    | incipal | Effective | Maturity   | C  | Contract |     |         |
|-----------------------|----|---------|----|---------|-----------|------------|----|----------|-----|---------|
| Currency              | Α  | mount   | Α  | mount   | Date      | Date       |    | Rate     | Fai | r Value |
| Chinese Yuan Renminbi | \$ | 100     | \$ | 16      | 5/1/2012  | 10/1/2012  | \$ | 0.16     | \$  | (1)     |
| Euro                  |    | 511     |    | 689     | 6/1/2012  | 1/31/2013  |    | 1.35     |     | (51)    |
|                       |    | 42      |    | 57      | 5/1/2012  | 10/31/2012 |    | 1.36     |     | (5)     |
|                       |    | 250     |    | 339     | 5/15/2012 | 8/15/2012  |    | 1.36     |     | (27)    |
|                       |    | 250     |    | 342     | 5/1/2012  | 7/31/2012  |    | 1.37     |     | (31)    |
|                       |    | 250     |    | 342     | 5/1/2012  | 7/31/2012  |    | 1.37     |     | (31)    |
| Japanese Yen          |    | 7,324   |    | 94      | 7/2/2012  | 4/15/2013  |    | 0.01     |     | (2)     |
|                       |    | 2,376   |    | 31      | 2/20/2012 | 7/31/2012  |    | 0.01     |     | (1)     |
| Total                 | \$ | 11,103  | \$ | 1,910   |           |            |    |          | \$  | (149)   |

OUS has entered into foreign currency exchange contracts to offset the foreign currency risk associated with its investments in international debt and equity securities. A foreign currency exchange contract is a forward contract that is a commitment to purchase or sell a foreign currency at a future date at a negotiated forward rate. Foreign currency forward contracts are privately negotiated contracts with customized terms and are

transacted in over-the-counter markets. Risk associated with such contracts includes adverse changes in the value of the currency and the failure of the counterparty to perform.

The following schedule presents the OUS foreign currency exchange contracts as of June 30, 2012 (in thousands):

|  |                | Notional  | Fair Market |
|--|----------------|-----------|-------------|
| Description                                    | Delivery Dates | Value     | Value       |
| Foreign currency exchange contracts purchased: |                |           |             |
| Australian dollar                              | 9/19/2012      | \$ 1,177  | \$ 1,220    |
| British pound sterling                         | 9/19/2012      | 1,386     | 1,398       |
| Canadian dollar                                | 9/19/2012      | 667       | 674         |
| Danish krone                                   | 9/19/2012      | 52        | 53          |
| Euro   | 9/19/2012      | 2,691     | 2,741       |
| Hong Kong dollar                               | 9/19/2012      | 440       | 440         |
| Israeli shekel                                 | 9/19/2012      | 2         | 2           |
| Japanese yen                                   | 9/19/2012      | 896       | 893         |
| New Zealand dollar                             | 9/19/2012      | 49        | 51          |
| Norwegian krone                                | 9/19/2012      | 189       | 192         |
| Singapore dollar                               | 9/19/2012      | 327       | 331         |
| Swedish krona                                  | 9/19/2012      | 416       | 428         |
| Swiss franc                                    | 9/19/2012      | 561       | 571         |
| Total contracts purchased                      |                | 8,853     | 8,994       |
| Foreign currency exchange contracts sold:      |                |           |             |
| Australian dollar                              | 9/19/2012      | 1,177     | 1,220       |
| British pound sterling                         | 9/19/2012      | 1,387     | 1,399       |
| Danish krone                                   | 9/19/2012      | 52        | 53          |
| Euro   | 9/19/2012      | 3,504     | 3,568       |
| Hong Kong dollar                               | 9/19/2012      | 331       | 331         |
| Japanese yen                                   | 9/19/2012      | 896       | 893         |
| New Zealand dollar                             | 9/19/2012      | 84        | 87          |
| Norwegian krone                                | 9/19/2012      | 191       | 195         |
| Singapore dollar                               | 9/19/2012      | 207       | 210         |
| Swedish krona                                  | 9/19/2012      | 415       | 427         |
| Swiss franc                                    | 9/19/2012      | 560       | 570         |
| Total contracts sold                           |                | 8,804     | 8,953       |
| Total foreign currency exchange contracts      |                | \$ 17,657 | \$ 17,947   |

The fair value of all derivatives held by OUS is reported as investments on the proprietary funds balance sheet. The change in fair value for all OUS derivatives is reported with investment income on the proprietary funds statement of revenues, expenses, and changes in fund net assets.

### Common School Fund

In the Common School Fund (CSF) portfolio, forward currency exchange contracts may be used to gain exposure or hedge against the effects of fluctuations in foreign currency exchange rates. A foreign currency exchange contract is a forward contract that is a commitment to purchase or sell a foreign currency at a future date at a negotiated forward rate. Foreign currency forward contracts are privately negotiated contracts with customized terms and are transacted in over-the-counter markets. Risk associated with such contracts includes movement in the value of foreign currencies and the failure of the counterparty to perform. The change in fair value for all of the CSF's foreign currency exchange contracts for the year ended June 30, 2012, was negative \$53 thousand.

The foreign currency exchange contracts within the CSF as of June 30, 2012 (in thousands):

| Description                                    | Delivery Dates | Notional<br>Value | Fair Market<br>Value |
|--|----------------|-------------------|----------------------|
| Foreign currency exchange contracts purchased: | ,              |                   |                      |
| Australian dollar                              | 9/19/2012      | \$ 10             | \$ 11                |
| British pound sterling                         | 9/19/2012      | 2,629             | 2,652                |
| Canadian dollar                                | 9/19/2012      | 6,712             | 6,778                |
| Hong Kong dollar                               | 9/19/2012      | 2,604             | 2,605                |
| Japanese yen                                   | 9/19/2012      | 3,205             | 3,187                |
| New Zealand dollar                             | 9/19/2012      | 12                | 12                   |
| Norwegian krone                                | 9/19/2012      | 764               | 778                  |
| Singapore dollar                               | 9/19/2012      | 1,339             | 1,358                |
| Swedish krona                                  | 9/19/2012      | 443               | 450                  |
| Swiss franc                                    | 9/19/2012      | 6,629             | 6,748                |
| Total contracts purchased                      |                | 24,347            | 24,579               |
| Foreign currency exchange contracts sold:      |                |                   |                      |
| Australian dollar                              | 9/19/2012      | 900               | 879                  |
| British pound sterling                         | 9/19/2012      | 2,630             | 2,607                |
| Canadian dollar                                | 9/19/2012      | 77                | 76                   |
| Euro   | 9/19/2012      | 8,552             | 8,406                |
| Hong Kong dollar                               | 9/19/2012      | 1,138             | 1,138                |
| Japanese yen                                   | 9/19/2012      | 2,904             | 2,916                |
| New Zealand dollar                             | 9/19/2012      | 294               | 285                  |
| Norwegian krone                                | 9/19/2012      | 764               | 750                  |
| Singapore dollar                               | 9/19/2012      | 14                | 14                   |
| Swedish krona                                  | 9/19/2012      | 437               | 424                  |
| Swiss franc                                    | 9/19/2012      | 6,629             | 6,510                |
| Total contracts sold                           |                | 24,339            | 24,005               |
| Total foreign currency exchange contracts      |                | \$ 48,686         | \$ 48,584            |

In the CSF portfolio, rights and warrants are often obtained and held due to existing investments. Rights are the right, but not the obligation, to purchase newly issued equity shares, often in proportion to the number of shares currently owned, in a specified company, at a pre-established price on or within a pre-determined date. A warrant provides the holder the right, but not the obligation, to purchase securities from the issuing entity at a specific price and within a certain period. Rights and warrants are privately transacted in over-the-counter markets. Both are subject to general market risk and liquidity risk. The change in fair value for the CSF's rights and warrants for the year ended June 30, 2012, was \$61.8 thousand. The fair value of rights and warrants within the CSF portfolio as of June 30, 2012 (in thousands):

|        |                        | Related |        |       |  |  |
|--------|------------------------|---------|--------|-------|--|--|
|        | Number of              |         |        |       |  |  |
| Type   | <b>Expiration Date</b> | Shares  | Fair \ | /alue |  |  |
| Rights | 7/19/2012              | 17.140  | \$     | 14    |  |  |

The fair value of all derivative instruments within the CSF are reported on the governmental funds balance sheet as investments, accounts and interest receivable, and accounts and interest payable. The change in fair value for all CSF derivative instruments is reported with investment income on the governmental funds statement of revenues, expenditures, and changes in fund balances.

## C. Investment Derivatives - Primary Government - Oregon Public Employees Retirement Fund (OPERF)

Oregon Investment Council policy allows, with some restrictions, for the use of derivative instruments in the prudent management of the Public Employees Retirement System (PERS) investments. Certain internally and

externally managed accounts are allowed, through contract and policy, to invest in derivative instruments in order to carry out their investment management activities. Risks inherent with derivatives are managed through investment management's adherence to contractual and policy prescribed terms that are consistent with the OPERF's investing objectives. All derivatives are considered investments. The fair value of the derivative investments is reported in equity investments, investment sales receivable, and accounts and interest payable on the statement of fiduciary net assets. Changes in fair value during the fiscal year are reported in the net appreciation (depreciation) in fair value of investments line on the statement of changes in fiduciary net assets. The fair values reported in the following PERS tables are not the same as amounts reported as investments in the financial statements because derivatives with net loss positions have been reclassified as liabilities.

### **Currency Forwards**

A foreign currency exchange contract is a forward contract that is a commitment to purchase or sell a foreign currency at a future date at a negotiated forward rate. Foreign currency forward contracts are privately negotiated contracts with customized terms and are transacted in over-the-counter markets. In the PERS portfolio, forward currency exchange contracts may be used to gain exposure or hedge against the effects of fluctuations in foreign currency exchange rates. Risk associated with such contracts includes movement in the value of foreign currencies and the ability of the counterparty to perform. The change in fair value arising from the difference between the original contracts and the closing of such contracts is \$26.6 million for the fiscal year ended June 30, 2012.

Foreign currency forward contracts that represent purchase commitments within the PERS portfolio as of June 30, 2012 (in thousands):

|                    | Notional              |             |       |         |  |  |  |  |
|--------------------|-----------------------|-------------|-------|---------|--|--|--|--|
| Description        | Delivery Dates        | Value       |       | Value   |  |  |  |  |
| Australian dollar  | 8/14/2012 - 9/19/2012 | \$ 122,56   | 50 \$ | 3,074   |  |  |  |  |
| Brazilian real     | 7/3/2012 - 9/5/2012   | 38,94       | 42    | 552     |  |  |  |  |
| Canadian dollar    | 8/14/2012 - 9/20/2012 | 153,54      | 41    | 1,364   |  |  |  |  |
| Chinese yuan       | 7/20/2012 - 9/8/2015  | 13,43       | 31    | (395)   |  |  |  |  |
| Columbian peso     | 9/19/2012             | 2           | 21    | -       |  |  |  |  |
| Danish krone       | 9/19/2012             | 2,53        | 32    | 32      |  |  |  |  |
| Euro               | 7/3/2012 - 9/19/2012  | 313,70      | 07    | 4,272   |  |  |  |  |
| Hong Kong dollar   | 7/3/2012 - 9/19/2012  | 45,27       | 77    | 12      |  |  |  |  |
| Israeli shekel     | 9/19/2012             | 6,98        | 33    | (13)    |  |  |  |  |
| Japanese yen       | 8/14/2012 - 9/19/2012 | 191,05      | 53    | (1,730) |  |  |  |  |
| Malaysian ringgit  | 9/19/2012             | 17          | 77    | (1)     |  |  |  |  |
| Mexican peso       | 7/26/2012 - 9/19/2012 | 23,75       | 51    | 1,000   |  |  |  |  |
| New Zealand dollar | 8/14/2012 - 9/19/2012 | 96,6        | 17    | 2,285   |  |  |  |  |
| Norwegian krone    | 7/27/2012 - 9/19/2012 | 202,26      | 69    | 1,381   |  |  |  |  |
| Philippine peso    | 10/31/2012            | 1,28        | 34    | 38      |  |  |  |  |
| Pound sterling     | 7/3/2012 - 9/24/2012  | 271,59      | 90    | 1,258   |  |  |  |  |
| Singapore dollar   | 8/3/2012 - 9/19/2012  | 44,85       | 56    | 498     |  |  |  |  |
| South Korean won   | 7/12/2012 - 9/28/2012 | 2,79        | 97    | (4)     |  |  |  |  |
| Swedish krona      | 8/14/2012 - 9/19/2012 | 222,56      | 31    | 4,825   |  |  |  |  |
| Swiss franc        | 9/19/2012             | 33,34       | 49    | 519     |  |  |  |  |
| Thai baht          | 9/19/2012             | 3           | 51    | (3)     |  |  |  |  |
| Total              |                       | \$ 1,787,64 | 49 \$ | 18,964  |  |  |  |  |

Foreign currency forward contracts that represent sell commitments within the PERS portfolio as of June 30, 2012 (in thousands):

|                      |                        | N  | otional   | Fair |         |  |
|----------------------|------------------------|----|-----------|------|---------|--|
| Description          | <b>Delivery Dates</b>  |    | Value     |      | Value   |  |
| Australian dollar    | 7/18/2012 - 3/20/2013  | \$ | 248,285   | \$   | (4,189) |  |
| Brazilian real       | 7/3/2012 - 9/5/2012    |    | 59,085    |      | (396)   |  |
| Canadian dollar      | 7/18/2012 - 9/19/2012  |    | 107,821   |      | (442)   |  |
| Chinese yuan         | 7/20/2012 -10/15/2012  |    | 1,981     |      | 30      |  |
| Colombian peso       | 9/19/2012              |    | 1,285     |      | (2)     |  |
| Danish krone         | 9/19/2012              |    | 5,967     |      | (161)   |  |
| Euro                 | 7/3/2012 - 3/29/2013   |    | 694,896   |      | 1,984   |  |
| Hong Kong dollar     | 9/19/2012              |    | 37,196    |      | (12)    |  |
| Israeli shekel       | 9/19/2012              |    | 238       |      | 2       |  |
| Japanese yen         | 7/18/2012 - 9/19/2012  |    | 329,763   |      | 3,382   |  |
| Mexican peso         | 7/26/2012 - 9/20/2012  |    | 26,066    |      | (147)   |  |
| New Zealand dollar   | 8/14/2012 - 9/19/2012  |    | 76,504    |      | (4,713) |  |
| Norwegian krone      | 8/14/2012 - 9/19/2012  |    | 83,226    |      | (2,013) |  |
| Peruvian nouveau sol | 9/19/2012              |    | 97        |      | -       |  |
| Pound sterling       | 7/3/2012 - 11/29/2013  |    | 237,686   |      | (808)   |  |
| Singapore dollar     | 9/19/2012              |    | 22,199    |      | (321)   |  |
| South Korean won     | 7/12/2012 - 9/19/2012  |    | 1,563     |      | (15)    |  |
| Swedish krona        | 8/14/2012 - 9/19/2012  |    | 27,828    |      | (841)   |  |
| Swiss franc          | 8/14/2012 - 12/19/2012 |    | 129,260   |      | (928)   |  |
| Turkish lira         | 7/20/2012              |    | 1,284     |      | (1)     |  |
| Total                |                        | \$ | 2,092,230 | \$   | (9,591) |  |

### **Futures and Forwards**

Futures and forward contracts represent commitments to buy or sell an underlying asset at a future date and at a specified price. Futures contracts have standardized terms and are exchange-traded. Forward contracts are privately negotiated contracts with customized terms and are transacted in over-the-counter markets. The counterparty credit risk for futures is generally less than privately negotiated forward contracts because the clearing house, which is the issuer of or counterparty to each exchange-traded futures contract, daily settles the net change in the futures contract's value in cash with the broker. In the PERS portfolio, futures and forward contracts may be used to gain exposure to or hedge against the effects of fluctuations in interest rates, currency exchange rates, equity indexes, and other market conditions. The OPERF bears the market risk that arises from changes in the value of these instruments and the imperfect correlation between movements in the price of the futures and forward contracts and movements in the price of the securities hedged or used for cover. The change in fair value resulting from futures contract settlements totaled \$84.6 million for the fiscal year ended June 30, 2012. The change in fair value resulting from forward contract settlements totaled \$3.4 million for the fiscal year ended June 30, 2012. The fair value of the futures contracts reported within the PERS portfolio is \$0.

The balance of the fixed income futures contracts within the PERS portfolio as of June 30, 2012 (dollars in thousands):

|                                      |                       | Number of | Notional |           |  |  |
|--------------------------------------|-----------------------|-----------|----------|-----------|--|--|
| Fixed Income Type                    | Expiration Date       | Contracts |          | Value     |  |  |
| Long cash and cash equivalents:      |                       |           |          |           |  |  |
| 90 day Euro                          | 3/18/2013 - 3/16/2015 | 375       | \$       | 93,245    |  |  |
| Short cash and cash equivalents:     |                       |           |          |           |  |  |
| 90 day Euro                          | 3/17/2014             | 361       |          | (89,681)  |  |  |
| Long fixed income:                   |                       |           |          |           |  |  |
| 30 year U.S. Treasury bonds          | 9/19/2012             | 723       |          | 106,981   |  |  |
| 10 year U.S. Treasury notes          | 9/19/2012             | 907       |          | 120,971   |  |  |
| 5 year U.S. Treasury notes           | 9/28/2012             | 4,620     |          | 572,736   |  |  |
| 2 year U.S. Treasury notes           | 9/28/2012             | 2,158     |          | 475,165   |  |  |
| Ultra long U.S. Treasury bonds       | 9/19/2012             | 960       |          | 160,170   |  |  |
| UK long gilt bond                    | 9/26/2012             | 153       |          | 28,583    |  |  |
| Total long fixed income              |                       |           |          | 1,464,606 |  |  |
| Short fixed income:                  |                       |           |          |           |  |  |
| 30 year U.S. Treasury bonds          | 9/19/2012             | 1,096     |          | (162,174) |  |  |
| 10 year Australian Treasury bonds    | 9/17/2012             | 247       |          | (24,552)  |  |  |
| 10 year U.S. Treasury notes          | 9/19/2012             | 4,268     |          | (569,245) |  |  |
| 2 year U.S. Treasury notes           | 9/28/2012             | 311       |          | (68,478)  |  |  |
| Total short fixed income             |                       |           |          | (824,449) |  |  |
| Total fixed income futures contracts |                       |           | \$       | 643,721   |  |  |

The balance of the index futures contracts within the PERS portfolio as of June 30, 2012 (dollars in thousands):

|                              | Expiration | Number of | Notional   |
|------------------------------|------------|-----------|------------|
| Index Type                   | Date       | Contracts | Value      |
| Long purchased indexes:      |            |           |            |
| AEX                          | 7/20/2012  | 39        | \$ 3,041   |
| ASX SPI 200                  | 9/20/2012  | 92        | 9,565      |
| CAC 40                       | 7/20/2012  | 1,755     | 71,092     |
| DAX                          | 9/21/2012  | 174       | 35,394     |
| DJ Euro STOXX 50             | 9/21/2012  | 423       | 12,105     |
| FTSE 100                     | 9/21/2012  | 1,184     | 102,565    |
| FTSE MIB                     | 9/21/2012  | 101       | 9,162      |
| Hang Seng                    | 7/30/2012  | 33        | 4,137      |
| IBEX 35                      | 7/20/2012  | 315       | 27,926     |
| OMX 30                       | 7/20/2012  | 630       | 9,390      |
| Russell 1000 Mini            | 9/21/2012  | 751       | 56,152     |
| Russell 2000 Mini            | 9/21/2012  | 1,831     | 145,638    |
| S&P 500 E Mini               | 9/21/2012  | 2,661     | 180,469    |
| S&P 500                      | 9/20/2012  | 80        | 27,128     |
| S&P Midcap 400 E Mini        | 9/21/2012  | 95        | 8,925      |
| S&P TSE 60                   | 9/20/2012  | 118       | 15,311     |
| SGX MSCI Singapore           | 7/30/2012  | 38        | 1,992      |
| Swiss Market                 | 9/21/2012  | 507       | 32,455     |
| TOPIX                        | 9/14/2012  | 515       | 49,635     |
| Total long purchased indexe  | S          |           | 802,082    |
| Short purchased indexes:     |            |           |            |
| AEX                          | 7/20/2012  | 58        | (4,523)    |
| ASX SPI 200                  | 9/20/2012  | 615       | (63,939)   |
| Hang Seng                    | 7/30/2012  | 55        | (6,895)    |
| S&P 500 E MINI               | 9/21/2012  | 772       | (52,357)   |
| S&P TSE 60                   | 9/20/2012  | 323       | (41,911)   |
| Total short purchased indexe | es         |           | (169,625)  |
| Total purchased indexes      |            |           | \$ 632,457 |
|                              |            |           |            |

The balance of the forward contracts within the PERS portfolio as of June 30, 2012 (in thousands):

|                           | <b>Expiration</b> | Notional |          |    |           |
|---------------------------|-------------------|----------|----------|----|-----------|
| Type of Forward Contract  | Date              |          | Value    | F  | air Value |
| Forward assets:           |                   |          |          |    | _         |
| U.S. Treasury notes       | 2/15/2022         | \$       | 53,900   | \$ | 55,637    |
| U.S. Treasury strips      | 1/15/2022         |          | 16,018   |    | 16,967    |
| Total forward assets      |                   |          | 69,918   |    | 72,604    |
| Forward liabilities:      |                   |          |          |    |           |
| U.S. Treasury TIPS        | 1/15/2022         |          | (67,500) |    | (71,499)  |
| Total forward liabilities |                   |          | (67,500) |    | (71,499)  |
| Total forward contracts   |                   | \$       | 2,418    | \$ | 1,105     |

#### **Swaps**

A swap is an agreement that obligates two parties to exchange a series of cash flows or the net value of cash flows at specified intervals based upon or calculated by reference to changes in specified prices or rates for a specified amount of an underlying asset. The OPERF may enter into various types of swaps, including credit default, interest rate, and total return swaps. The OPERF may use swaps to obtain efficient investment exposure or to hedge exposure to interest and currency rates and to movements in the debt and equity markets. The payment flows are usually netted against each other, with the difference being paid by one party or another. In addition, collateral may be pledged or received by the OPERF in accordance with the terms of the respective swap agreements to provide value and recourse to the OPERF or its counterparties.

Credit default swaps represent agreements between parties to exchange a fixed rate premium by the buyer of protection in exchange for a contingent payment by the seller of protection equal to the loss in value of an underlying debt instrument triggered by the occurrence of a defined credit event (such as bankruptcy, restructuring, failure to make payments when due, and repudiation/moratorium for sovereign underlying instruments). Under the terms of the swap, the protection seller acts as a "guarantor" receiving a periodic payment that is equal to a fixed percentage applied to a notional principal amount. In return, the seller of protection agrees to pay the notional amount of the underlying instrument, less its distressed value, if a credit event occurs during the term of the swap. Credit default swaps are privately negotiated contracts with customized terms and are transacted in over-the-counter markets. In the PERS portfolio, credit default swap contracts may be used to gain exposure to or hedge against the effects of fluctuations in specific investments, bond markets, and other market conditions. Credit default swaps are subject to general market risk, liquidity risk, credit risk, and the risk that the counterparty fails to perform.

Interest rate swaps represent agreements between two parties to exchange cash flows or the net value of cash flows based on a notional amount and an underlying interest rate. Interest rate swaps are privately negotiated contracts with customized terms and are transacted in over-the-counter markets. The OPERF may elect to pay a fixed rate and receive a floating rate, or, receive a fixed rate and pay a floating rate based on a notional amount and a reference rate. In the PERS portfolio, interest rate swap contracts may be used to gain exposure to or hedge against the effects of fluctuations in interest rates, bond markets, and other market conditions. Risk associated with such contracts includes liquidity risk, interest rate risk, and the risk that the counterparty fails to perform.

Total return swaps are agreements to exchange the return generated by one instrument for the return generated by another instrument. Total return swaps are privately negotiated contracts with customized terms that are transacted in over-the-counter markets. In the PERS portfolio, total return swap contracts may be used to gain exposure to or hedge against the effects of fluctuations in interest rates, bond markets, equity markets, and other market conditions. Total return swaps are subject to general market risk, liquidity risk, and the risk that the counterparty fails to perform.

The change in fair value of swap contracts within the PERS portfolio for the year ended June 30, 2012, was negative \$17 million. The balances of the swap contracts as of June 30, 2012 (in thousands):

|                           |                  |                       |                        | Notional    | F      | air    |
|---------------------------|------------------|-----------------------|------------------------|-------------|--------|--------|
| Description               | PERS Receives    | PERS Pays             | Maturity date          | Value       | Va     | lue    |
| Interest rate swaps -     |                  |                       |                        |             |        |        |
| pay fixed liability       | 3 month LIBOR    | 0.99 - 4.28%          | 6/20/2016 -4/19/2041   | \$ 200,230  | ) \$ ( | 5,908) |
| receive fixed asset       | 0.54% - 10.58%   | See note <sup>1</sup> | 1/2/2014 - 5/24/2042   | 135,580     | )      | 3,957  |
| receive fixed liability   | 0.54%            | 3 Month LIBOR         | 6/26/2014              | 156,400     | )      | (33)   |
| Credit default swaps -    |                  |                       |                        |             |        |        |
| pay fixed assets          | CDP <sup>2</sup> | 0.00 - 5.00%          | 9/20/2012 - 2/17/2052  | 357,257     | 7 2    | 3,727  |
| pay fixed liabilities     | CDP <sup>2</sup> | 0.00 - 5.00%          | 9/20/2012 - 3/20/2019  | 91,60       | 5 (    | 1,286) |
| receive fixed assets      | 0.25 - 4.42%     | CDP <sup>2</sup>      | 9/20/2012 - 6/25/2036  | 21,966      | 6      | 720    |
| receive fixed liabilities | 0.08 - 5.00%     | CDP <sup>2</sup>      | 9/20/2012 - 10/12/2052 | 294,646     | 6 (2   | 2,907) |
| Total equity return swaps | Equity position  | 3 month LIBOR         | 5/15/2012              | 12          |        | 9,914  |
| Total swap contracts      |                  |                       |                        | \$ 1,257,80 | 5 \$   | 8,184  |

<sup>&</sup>lt;sup>1</sup> PERS pays/receives counterparty based on 1-month Mexican TIIE rate, 3-month CDOR, 3-month LIBOR, 12-month Brazilian CETIP interbank rate, 12-month BRDCI.

The counterparties' credit ratings for swaps contracts within the PERS portfolio as of June 30, 2012 (in thousands):

|  |     |         |    | Credit  | I  | nterest | Total       |              |
|--|-----|---------|----|---------|----|---------|-------------|--------------|
| O a series and a large man of the series | 000 |         | _  | efault  |    | Rate    | Return      | T - 4 - 1    |
| Counterparty Information                 | S&P | Moody's | 3  | Swaps   |    | Swaps   | Swaps       | Total        |
| Bank of America Merrill Lynch            | A-  | Baa2    | \$ | 449     | \$ | -       | \$<br>9,914 | \$<br>10,363 |
| Barclay's Bank                           | A+  | A2      |    | 1,936   |    | -       | -           | 1,936        |
| BNP PARIBAS S.A.                         | AA- | A2      |    | (22)    |    | -       | -           | (22)         |
| Citibank                                 | Α   | А3      |    | (72)    |    | -       | -           | (72)         |
| Citigroup Global Markets                 | A-  | Baa2    |    | 2,621   |    | -       | -           | 2,621        |
| CME Group                                | AA- | NR      |    | 362     |    | 1,355   | -           | 1,717        |
| Credit Suisse                            | A+  | A1      |    | 1,866   |    | -       | -           | 1,866        |
| Deutsche Bank                            | A+  | A2      |    | (1,225) |    | 35      | -           | (1,190)      |
| Goldman Sachs                            | A-  | А3      |    | (1,928) |    | (3,399) | -           | (5,327)      |
| HBSC Bank                                | N/A | N/A     |    | (4)     |    | -       | -           | (4)          |
| JP Morgan Chase                          | Α   | A2      |    | (721)   |    | (567)   | -           | (1,288)      |
| Morgan Stanley                           | A-  | Baa1    |    | 214     |    | 132     | -           | 346          |
| Royal Bank of Scotland                   | Α   | А3      |    | 64      |    | -       | -           | 64           |
| UBS AG Stamford                          | Α   | A2      |    | (3,286) |    | 460     | -           | (2,826)      |
| Total swaps subject to credit risk       |     |         | \$ | 254     | \$ | (1,984) | \$<br>9,914 | \$<br>8,184  |

### **Options**

An option is an instrument that gives one party the right, but not the obligation, to buy or sell an underlying asset from or to another party at a fixed price over a specified period of time. A European option is an option that can only be exercised on the expiration date. A call option gives the purchaser the option to buy (and the seller the obligation to sell) the underlying investment at the contracted exercise price. A put option gives the purchaser the option to sell (and the writer the obligation to buy) the underlying investment at the contracted exercise price. Options can be exchange-traded or private contracts between two or more parties. Exchange-traded options are cleared through and guaranteed by clearing houses. In the PERS portfolio, option and European option contracts may be bought or sold to gain exposure to or hedge against the effects of

<sup>&</sup>lt;sup>2</sup> Credit default protection. Represents the difference between the original price of the reference asset and the recovery amount should a credit default event occurs.

fluctuations in interest rates, currency exchange rates, bond markets, equity markets, and other market conditions.

In writing an option, the OPERF bears the market risk of an unfavorable change in the price of the underlying investment of the written option. Exercise of an option written by the OPERF could result in the OPERF selling or buying an asset at a price different from the current market value. The risk associated with purchasing an option is that the OPERF pays a premium whether or not the option is exercised. Options and European options may be subject to interest rate risk, general market risk, liquidity risk, credit risk, foreign currency risk and, for non-exchange-traded options, the risk that the counterparty's ability to perform. The change in fair value of option contracts within the PERS portfolio for the year ended June 30, 2012, was \$800 thousand.

The balance of the option contracts within the PERS portfolio as of June 30, 2012 (dollars in thousands):

|                           |                        |            |               | Fair       |  |  |  |
|---------------------------|------------------------|------------|---------------|------------|--|--|--|
| Description               | <b>Expiration Date</b> | Contracts  | Units         | Value      |  |  |  |
| Fixed Income:             |                        |            |               |            |  |  |  |
| Purchased calls           |                        |            |               |            |  |  |  |
| FVA USD 3M30Y S ATM       | 9/19/2012 - 12/10/2012 | 2,200,000  | 2,200,000     | \$ 175     |  |  |  |
| Total purchased calls     |                        | _          | 2,200,000     | 175        |  |  |  |
| Written calls             |                        |            |               |            |  |  |  |
| INF CAP USD CPURNSA       | 3/4/2015               | 1,800,000  | (1,800,000)   | (6)        |  |  |  |
| IRO USD 2Y 1.0562MYC      | 10/11/2012             | 30,600,000 | (30,600,000)  | (292)      |  |  |  |
| IRO USD 2Y 0.915 MYC      | 11/14/2012             | 8,800,000  | (8,800,000)   | (60)       |  |  |  |
| IRO USD 5Y 1.4 C BRC      | 3/18/2013              | 25,000,000 | (25,000,000)  | (393)      |  |  |  |
| IRO USD 5Y C 1.7000       | 3/18/2013              | 14,900,000 | (14,900,000)  | (410)      |  |  |  |
| IRO USD 5Y C 1.7 CBK      | 3/18/2013              | 3,300,000  | (3,300,000)   | (91)       |  |  |  |
| Total written calls       |                        | -          | (84,400,000)  | (1,252)    |  |  |  |
| Written puts              |                        |            |               |            |  |  |  |
| INF Floor USD CPURNS      | 3/4/2015               | 1,800,000  | (1,800,000)   | (6)        |  |  |  |
| INF Floor USD CPURNSA     | 10/13/2020             | 800,000    | (800,000)     | (2)        |  |  |  |
| IRO USD 2Y 1.0562 MYC     | 10/11/2012             | 30,600,000 | (30,600,000)  | (4)        |  |  |  |
| IRO USD 2Y 0.915 MYC      | 11/14/2012             | 8,800,000  | (8,800,000)   | (3)        |  |  |  |
| IRO USD 5Y 1.4 P BRC      | 3/18/2013              | 25,000,000 | (25,000,000)  | (156)      |  |  |  |
| IRO USD 5Y P 1.7000       | 3/18/2013              | 14,900,000 | (14,900,000)  | (51)       |  |  |  |
| IRO USD 5Y P 1.7 CBK      | 3/18/2013              | 3,300,000  | (3,300,000)   | (11)       |  |  |  |
| Total written puts        |                        |            | (85,200,000)  | (233)      |  |  |  |
| Total fixed income        |                        | -          | (167,400,000) | (1,310)    |  |  |  |
| Option futures:           |                        |            |               |            |  |  |  |
| Calls                     |                        |            |               |            |  |  |  |
| Written:                  |                        |            |               |            |  |  |  |
| 10 year Treasury note     | 8/24/2012              | 294        | (294,000)     | (156)      |  |  |  |
| Total calls written       |                        | -          | (294,000)     | (156)      |  |  |  |
| Total option future calls |                        |            | (294,000)     | (156)      |  |  |  |
| Puts                      |                        |            |               |            |  |  |  |
| Purchased:                |                        |            |               |            |  |  |  |
| 10 year Treasury note     | 7/27/2012              | 451        | 451,000       | 49         |  |  |  |
| 2 year Euro midcurve      | 9/14/2012 - 12/14/2012 | 1,252      | 3,130,000     | 113        |  |  |  |
| 3 year Euro midcurve      | 12/14/2012             | 1,448      | 3,620,000     | 185        |  |  |  |
| Total puts purchased      |                        | -          | 7,201,000     | 347        |  |  |  |
| Written:                  |                        |            |               |            |  |  |  |
| 10 year Treasury note     | 7/27/2012 - 8/24/2012  | 446        | (446,000)     | (81)       |  |  |  |
| 2 year Euro midcurve      | 9/14/2012 - 12/14/2012 | 1,252      | (3,130,000)   | (42)       |  |  |  |
| 3 year Euro midcurve      | 12/14/2012             | 1,448      | (3,620,000)   | (136)      |  |  |  |
| Total puts written        |                        | -          | (7,196,000)   | (259)      |  |  |  |
| Total option future puts  |                        | -          | 5,000         | 88         |  |  |  |
| Total option futures      |                        | -          | (289,000)     | (68)       |  |  |  |
| Total option contracts    |                        | =          | (167,689,000) | \$ (1,378) |  |  |  |

### <u>Swaptions</u>

A swaption is an option to enter into an interest rate swap at an agreed upon fixed rate until or at some future date. Swaption contracts entered into by the OPERF typically represent an option that gives the purchaser the right, but not the obligation, to enter into a swap contract on a future date. If a call swaption is exercised, the purchaser will enter into a swap contract to receive the fixed rate and pay a floating rate in exchange.

Exercising a put swaption would entitle the purchaser to pay a fixed rate and receive a floating rate. Swaptions are privately negotiated contracts with customized terms and are transacted in the over-the-counter markets. In the PERS portfolio, swaption contracts may be bought or sold to gain exposure to or hedge against the effects of fluctuations in interest rates, bond markets, and other market conditions.

In writing a swaption, the OPERF bears the market risk of an unfavorable change in the price of the underlying investment of the written swaption. Exercise of a swaption written by the OPERF could result in the OPERF selling or buying an asset at a price different from the current market value. The risk associated with purchasing a swaption is that the OPERF pays a premium, whether or not the option to enter a swap is exercised. Swaptions may be subject to interest rate risk, liquidity risk, and the risk that the counterparty's ability to perform. The change in fair value of swaption contracts within the PERS portfolio for the year ended June 30, 2012, was negative \$1.7 million. The balance of the swaption contracts as of June 30, 2012 (dollars in thousands):

| Description              | Expiration Date       | Contracts   | Units         | Fair<br>Value |
|--------------------------|-----------------------|-------------|---------------|---------------|
| Calls                    | Expiration bate       | Contracts   | Offics        | Value         |
| Purchased                |                       |             |               |               |
| 10-year RTR              | 12/17/2012 - 4/5/2013 | 110,700     | 110,700,000   | \$ 5,124      |
| Total calls purchased    | ,,,,,,                | ,           | 110,700,000   | 5,124         |
| Written                  |                       |             |               | -,            |
| 5-year RTR               | 5/8/2014 - 3/20/2017  | 103,500     | (103,500,000) | (3,757)       |
| 30-year RTR              | 12/17/2012            | 21,100      | (21,100,000)  | (974)         |
| Total calls written      |                       | ,           | (124,600,000) | (4,731)       |
| Puts                     |                       |             |               |               |
| Purchased                |                       |             |               |               |
| 30-year RTP              | 5/2/2012 - 11/11/2013 | 76,600,000  | 76,600,000    | 340           |
| 30-year RTP              | 9/16/2013             | 17,000,000  | 17,000,000    | 72            |
| 10-year RTP              | 4/5/2013 - 3/16/2017  | 115,900,000 | 115,900,000   | 1,415         |
| Pound sterling           | 12/15/2015            | 2,800,000   | 2,800,000     | 193           |
| IRO Pound sterling       | 12/15/2015            | 6,300,000   | 6,300,000     | 435           |
| Payer 0.92               | 9/19/2012 - 9/20/2012 | 4,920,000   | 4,920,000     | 70            |
| Payer 0.93               | 7/18/2012 - 9/19/2012 | 31,860,000  | 31,860,000    | 89            |
| Total puts purchased     |                       |             | 255,380,000   | 2,614         |
| Written                  |                       |             |               |               |
| 10-year RTP              | 3/16/2017             | 54,000,000  | (54,000,000)  | (704)         |
| IRO Euro                 | 7/1/2014              | 2,500,000   | (2,500,000)   | -             |
| Swaption 317U153B3       | 7/10/2012             | 3,800,000   | (3,800,000)   | -             |
| 5 Year RPT               | 5/8/2014 - 3/20/2017  | 103,500,000 | (103,500,000) | (1,625)       |
| Payer 0.87               | 9/19/2012             | 4,920,000   | (4,920,000)   | (26)          |
| Payer 0.88               | 7/18/2012 - 9/19/2012 | 31,860,000  | (31,860,000)  | (10)          |
| Total puts written       |                       |             | (200,580,000) | (2,365)       |
| Total swaption contracts |                       |             | 40,900,000    | \$ 642        |
|                          |                       |             |               |               |

### Rights and Warrants

Rights are the right, but not the obligation, to purchase newly issued equity shares, often in proportion to the number of shares currently owned, in a specified company, at a pre-established price on or within a predetermined date. Rights are privately transacted in over-the-counter markets. In the PERS portfolio, rights are often obtained and held due to existing investments. Rights are subject to general market risk and liquidity risk.

A warrant provides the holder the right, but not the obligation, to purchase securities from the issuing entity at a specific price and within a certain time period. Warrants are privately transacted in over-the-counter markets. In the PERS portfolio, warrants are often obtained and held due to existing investments. Warrants

are subject to general market risk and liquidity risk. The change in fair value from rights and warrants for the year ended June 30, 2012, was negative \$3.8 million.

The fair value of rights and warrants within the PERS portfolio as of June 30, 2012 (dollars in thousands):

|               |                        | Related Number |    |           |
|---------------|------------------------|----------------|----|-----------|
| Type          | Expiration Date        | of Shares      | F  | air Value |
| Rights        | 7/10/2012 - 7/20/2012  | 158,491        | \$ | 76        |
| Warrants      | 10/31/2012 - 1/19/2021 | 1,352,725      |    | 6,952     |
| Total fair va | lue                    | 1,511,216      | \$ | 7,028     |

### D. Hedging Derivatives - Discretely Presented Component Units

Oregon Health and Science University (OHSU)

OHSU interest rate swap agreements (collectively, the swaps) as of June 30, 2012:

|              | Noti | onal Value | F  | air Value |
|--------------|------|------------|----|-----------|
| 2005 Swap #1 | \$   | 42,725     | \$ | (8,509)   |
| 2005 Swap #2 |      | 42,700     |    | (8,510)   |
| Total        | \$   | 85,425     | \$ | (17,019)  |

The notional amounts of the swaps and the principal amounts of the associated debt decline over time and terminate on July 1, 2028. The swaps originated on October 18, 2005 and are callable in 2014. OHSU is currently making fixed rate interest payments of 3.36 percent to the counterparty and receives variable rate payments computed as 62.67 percent of the LIBOR plus 0.18 percent. The fair value represents the estimated amount that OHSU would pay or receive if the swap agreements were terminated at year-end, taking into account current interest rates and the creditworthiness of the underlying counterparty. Total cash payments made to swap counterparties were \$4.7 million during the year ended June 30, 2012.

Each of the swaps was established as part of a hedging arrangement during fiscal year 2009, as a hedge of total cash flows associated with the interest payments on the Series 1998A, Series 1998B, Series 2002B, and Series 2009B bonds. As part of the 2012 refinancing, the hedging effectiveness was reevaluated, the swaps reassigned as hedges of the interest payments on the 2012B-1, 2012B-2 and 2012B-3 Series Bonds. Management has evaluated the effectiveness of the current hedges assuming hybrid instruments; each swap consists of a companion debt instrument, representing the value of the swap at the inception of the current hedge, and a hedging instrument, representing the hypothetical value of the swap had it held \$0 value at the inception of the hedge. The total value of the companion debt instrument is as follows (in thousands):

|            |                      | Beginning | g Beginning |       | Ending    | Ending |        | Cł | nange |
|------------|----------------------|-----------|-------------|-------|-----------|--------|--------|----|-------|
| Instrument | <b>Hedging Bonds</b> | Date      | Ва          | lance | Date      | Ва     | alance | in | Value |
| 2005A      | 1998B/2002B          | 6/30/2011 | \$          | 2,817 | 6/30/2012 | \$     | 2,620  | \$ | (197) |
| 2005A      | 2012B-1/2012B-2      | 5/15/2012 |             | 5,001 | 6/30/2012 |        | 4,948  |    | (53)  |
| 2005B      | 1998B/2002B          | 6/30/2011 |             | 2,819 | 6/30/2012 |        | 2,621  |    | (198) |
| 2005B      | 2012B-1/2012B-2      | 5/15/2012 |             | 5,001 | 6/30/2012 |        | 4,947  |    | (54)  |
| 2004AB     | 1998B/2009B          | 6/30/2011 |             | 565   | 6/30/2012 |        | -      |    | (565) |
| 2004AB     | 1998A/2009B          | 6/30/2011 |             | 564   | 6/30/2012 |        | -      |    | (564) |

The companion debt instrument for the swaps, as amended for the 2012 refinancing, is reported on the combining balance sheet for discretely presented components units under deferred outflows and derivative instrument liabilities. The liability is being amortized over the remaining term of the swap agreements as an offset to interest expense. The deferred outflow is being amortized according to the same schedule as other debt issuance costs associated with the Series 2005A and Series 2005B bonds as an offset to amortization expense. The liability value is \$15.1 million as of June 30, 2012.

The current hedging instruments for the swaps are recorded on the combining balance sheet for discretely presented components units under deferred outflows and derivative instrument liabilities. Subsequent changes to the value of the hedging instruments are recorded by increasing or decreasing these balance sheet accounts. The liability value is \$821 thousand as of June 30, 2012.

OHSU is exposed to credit risk, which is the risk that the counterparty will not fulfill its obligation. As of June 30, 2012, the counterparties' credit ratings were A+ from Standard & Poor's, A2 from Moody's, and A+ from Fitch. Additionally, the swaps expose OHSU to basis risk, which is the risk that arises when the relationship between the rates on the variable rate bonds and the swap formulas noted above vary from historical norms. If this occurs, swap payments received by OHSU may not fully offset its bond interest payments. As these rates change, the effective synthetic rate on the bonds will change.

OHSU is additionally responsible for posting collateral if the total swap liability for swaps with one of the counterparties exceeds a pre-determined value on the reporting date. The collateral posting limit was \$30 million compared to a total relevant swap liability value of \$17 million as of June 30, 2012, resulting in a requirement that OHSU post zero collateral as of June 30, 2012.

OHSU or the counterparties may terminate the swaps if the other party fails to perform under the terms of the contracts.

### 4. RECEIVABLES AND PAYABLES

#### A. Receivables

The following tables disaggregate receivable balances reported in the fund financial statements as accounts and interest receivable (net) and net contracts, notes, and other receivables. Contracts, notes, and other receivables are not expected to be collected within one year of the date of the financial statements.

Receivables reported for governmental activities at June 30, 2012 (in thousands):

|                                  |    |          |    | Health   |     |              |    |             |    |       |    |           |     |           |           |
|----------------------------------|----|----------|----|----------|-----|--------------|----|-------------|----|-------|----|-----------|-----|-----------|-----------|
|                                  |    |          |    | d Social |     | Public       |    | vironmental |    |       |    |           |     |           | Internal  |
|                                  | _  | General  | S  | ervices  | Tra | ansportation | M  | lanagement  | S  | chool |    | Other     |     | Total     | Service   |
| Governmental activities          |    |          |    |          |     |              |    |             |    |       |    |           |     |           |           |
| General accounts                 | \$ | 19,253   | \$ | 82,759   | \$  | 13,346       | \$ | 17,399      | \$ | 2,008 | \$ | 87,239    | \$  | 222,004   | \$ 63,060 |
| Due from federal government      |    | -        |    | 116,857  |     | 40,265       |    | 35,533      |    | -     |    | 157,515   |     | 350,170   | -         |
| Interest                         |    | -        |    | -        |     | 908          |    | 1,440       |    | 1,465 |    | 2,001     |     | 5,814     | 687       |
| Healthcare providers             |    | -        |    | 49,084   |     | -            |    | -           |    | -     |    | -         |     | 49,084    | -         |
| Broker receivable                |    | -        |    | -        |     | -            |    | -           |    | 3,760 |    | -         |     | 3,760     | -         |
| Notes                            |    | -        |    | -        |     | -            |    | 100         |    | -     |    | 3,290     |     | 3,390     | 47        |
| Contracts                        |    | -        |    | -        |     | 1,086        |    | 280         |    | -     |    | -         |     | 1,366     | -         |
| Mortgages                        |    | -        |    | 5,551    |     | -            |    | 11          |    | -     |    | -         |     | 5,562     | -         |
| Benefit recoveries               |    | 25,738   |    | 659      |     | -            |    | -           |    | -     |    | -         |     | 26,397    | -         |
| Court fines and fees             |    | -        |    | -        |     | -            |    | -           |    | -     |    | 624,544   |     | 624,544   | -         |
| Collection assessments           |    | -        |    | -        |     | -            |    | -           |    | -     |    | 293,903   |     | 293,903   | -         |
| Child support recoveries         |    | -        |    | -        |     | -            |    | -           |    | -     |    | 278,527   |     | 278,527   | -         |
| Workers' compensation recoveries |    | -        |    | -        |     | -            |    | -           |    | -     |    | 56,885    |     | 56,885    | -         |
| Other                            |    | 17,662   |    | -        |     | 3,104        |    | 15,322      |    | 703   |    | 37,306    |     | 74,097    | 195       |
| Gross receivables                |    | 62,653   |    | 254,910  |     | 58,709       |    | 70,085      |    | 7,936 | 1  | ,541,210  | 1,  | ,995,503  | 63,989    |
| Allowance for doubtful accounts  |    | (22,234) |    | (6,383)  |     | (448)        |    | (4,151)     |    | (53)  | (1 | ,078,656) | (1, | ,111,925) | (1,703)   |
| Total receivables, net           | \$ | 40,419   | \$ | 248,527  | \$  | 58,261       | \$ | 65,934      | \$ | 7,883 | \$ | 462,554   | \$  | 883,578   | \$ 62,286 |

Receivables reported for business-type activities at June 30, 2012 (in thousands):

|                                 | Housing and |    |          |    |            |    |            |            |       |        |       |          |
|---------------------------------|-------------|----|----------|----|------------|----|------------|------------|-------|--------|-------|----------|
|                                 | Community   | ٧  | eterans' | I  | _ottery    | Un | employment | University |       |        |       |          |
|                                 | Services    |    | Loan     |    | Operations |    | mpensation | System     | Other |        | Total |          |
| Business-type activities        |             |    |          |    |            |    |            |            |       |        |       |          |
| General accounts                | \$ 151      | \$ | 95       | \$ | 20,932     | \$ | 278,058    | \$173,595  | \$    | 10,409 | \$    | 483,240  |
| Due from federal government     | _           |    | -        |    | -          |    | 17,139     | 46,811     |       | 917    |       | 64,867   |
| Interest                        | 7,336       |    | 1,486    |    | -          |    | 674        | -          |       | 14,433 |       | 23,929   |
| Broker receivable               | _           |    | -        |    | -          |    | -          | 31         |       | -      |       | 31       |
| Mortgages                       | 2,434       |    | -        |    | -          |    | -          | -          |       | -      |       | 2,434    |
| Loans                           | -           |    | -        |    | -          |    | -          | 18,223     |       | -      |       | 18,223   |
| Loans - long-term               | -           |    | -        |    | -          |    | -          | 59,148     |       | -      |       | 59,148   |
| Benefit recoveries              | -           |    | -        |    | -          |    | 59,898     | -          |       | -      |       | 59,898   |
| Other                           |             |    | 1,082    |    | 3,097      |    | 30,067     | -          |       | 67     |       | 34,313   |
| Gross receivables               | 9,921       |    | 2,663    |    | 24,029     |    | 385,836    | 297,808    |       | 25,826 |       | 746,083  |
| Allowance for doubtful accounts | (2,434      | )  | -        |    | (263)      |    | (27,835)   | (29,087)   |       | (52)   |       | (59,671) |
| Total receivables, net          | \$ 7,487    | \$ | 2,663    | \$ | 23,766     | \$ | 358,001    | \$268,721  | \$    | 25,774 | \$    | 686,412  |

Receivables reported for fiduciary funds at June 30, 2012 (in thousands):

|                                 | Agency        |
|---------------------------------|---------------|
| Fiduciary fund activities       |               |
| Restitution                     | \$<br>464,264 |
| Other                           | 2,733         |
| Gross receivables               | 466,997       |
| Allowance for doubtful accounts | (373,914)     |
| Total receivables, net          | \$<br>93,083  |

Receivables reported for the SAIF Corporation (SAIF) at December 31, 2011, and the Oregon Health and Science University (OHSU) at June 30, 2012 (in thousands):

|                                      | SAIF          | OHSU          |
|--------------------------------------|---------------|---------------|
| Discretely presented component units |               |               |
| Premiums receivable                  | \$<br>299,718 | \$<br>-       |
| Broker receivable                    | 1,487         | -             |
| Patient accounts                     | -             | 217,145       |
| Student loans                        | -             | 31,395        |
| Grants and contracts receivable      | -             | 20,749        |
| Due from federal government          | -             | 35,550        |
| Interest                             | 36,663        | 2,330         |
| Other                                | <br>14,861    | 3,566         |
| Gross receivables                    | 352,729       | 310,735       |
| Allowance for doubtful accounts      | (1,405)       | (9,838)       |
| Total receivables, net               | \$<br>351,324 | \$<br>300,897 |

### B. Payables

The following tables disaggregate payables reported in the fund financial statements as accounts and interest payable and contracts, mortgages, and notes payable.

Payables reported for governmental activities at June 30, 2012 (in thousands):

|                               |            | Health and Socia | l Public       | Environmenta | l Common  |            |            | Internal  |
|-------------------------------|------------|------------------|----------------|--------------|-----------|------------|------------|-----------|
|                               | General    | Services         | Transportation | n Management | School    | Other      | Total      | Service   |
| Governmental activities       |            |                  |                |              |           |            |            |           |
| General accounts              | \$ 122,419 | \$ 165,40        | 9 \$ 69,63     | 8 \$ 13,783  | \$ 1,889  | \$ 155,536 | \$ 528,674 | \$ 26,467 |
| Interest                      | -          |                  | -              | -            |           | -          | -          | 863       |
| Broker payable                | -          |                  | -              | -            | 21,967    | -          | 21,967     | -         |
| Taxes                         | 17         |                  | -              | -            |           | -          | 17         | -         |
| Contracts payable - retainage | 74         |                  | -              | -            |           | -          | 74         | 158       |
| Total payables                | \$ 122,510 | \$ 165,40        | 9 \$ 69,63     | 8 \$ 13,783  | \$ 23,856 | \$ 155,536 | \$ 550,732 | \$ 27,488 |

Payables reported for business-type activities at June 30, 2012 (in thousands):

|                          | Co | using and<br>mmunity<br>ervices | erans'<br>oan | ottery erations | employment<br>mpensation | University<br>System | Other        | Total         |
|--------------------------|----|---------------------------------|---------------|-----------------|--------------------------|----------------------|--------------|---------------|
| Business-type activities |    |                                 |               |                 |                          |                      |              |               |
| General accounts         | \$ | 913                             | \$<br>228     | \$<br>8,847     | \$<br>26,362             | \$137,293            | \$<br>26,852 | \$<br>200,495 |
| Interest                 |    | 27,844                          | 450           | -               | -                        | 30,497               | 5,545        | 64,336        |
| Broker payable           |    | -                               | -             | -               | -                        | 76                   | -            | 76            |
| Loans                    |    | 1,500                           | -             | -               | -                        | =                    | -            | 1,500         |
| Contracts                |    | -                               | -             | 12              | -                        | 35,445               | -            | 35,457        |
| Total payables           | \$ | 30,257                          | \$<br>678     | \$<br>8,859     | \$<br>26,362             | \$203,311            | \$<br>32,397 | \$<br>301,864 |

Payables reported for fiduciary funds at June 30, 2012 (in thousands):

|                              | Pe | ension and<br>Other |    |              |    |          |         |
|------------------------------|----|---------------------|----|--------------|----|----------|---------|
|                              | E  | Employee            |    | Private      | In | vestment |         |
|                              | В  | enefit Trust        | Pι | urpose Trust |    | Trust    | Agency  |
| Fiduciary fund activities    |    |                     |    |              |    |          |         |
| General accounts             | \$ | 57,902              | \$ | 155          | \$ | -        | \$<br>4 |
| Broker payable               |    | 2,209,223           |    | -            |    | 93,670   | -       |
| Mortgages                    |    | -                   |    | 2,041        |    | -        | -       |
| Compensated absences payable |    | 1,564               |    | -            |    | -        | -       |
| Total payables               | \$ | 2,268,689           | \$ | 2,196        | \$ | 93,670   | \$<br>4 |

Payables reported for SAIF Corporation (SAIF) at December 31, 2011, and the Oregon Health and Science University (OHSU) at June 30, 2012 (in thousands):

|                                      | SAIF         | OHSU          |
|--------------------------------------|--------------|---------------|
| Discretely presented component units |              |               |
| General accounts                     | \$<br>22,896 | \$<br>188,289 |
| Contracts                            | -            | 36,420        |
| Retrospective premiums               | 35,072       | -             |
| Reinsurance payable                  | 5,496        | -             |
| Commissions payable                  | 9,046        | -             |
| Broker payable                       | <br>4        | -             |
| Total payables                       | \$<br>72,514 | \$<br>224,709 |
|                                      | <br>•        |               |

## 5. JOINT VENTURE

The Multi-State Lottery Association (MUSL) was established in 1987 to coordinate lottery games with larger prizes than the individual states could offer by themselves. The Oregon Lottery has been a participating member since the inception of MUSL. Each participating state sells its choice of MUSL products and keeps all profits earned. Participating states contribute amounts necessary to fund the estimated and actual prizes won, reserve prize pools, and the operating expenses of MUSL. For fiscal years ended June 30, 2012 and 2011, the Oregon Lottery's share of MUSL's operating expenses was \$64.7 thousand and \$32.5 thousand, respectively.

MUSL is governed by a board on which each member lottery is represented. Each member lottery has one vote. The board's responsibilities to administer multi-state lottery games are performed through product groups, advisory committees, or panels staffed by officers and independent contractors as appointed by the board. These officers and consultants serve at the pleasure of the board and the board prescribes their powers, duties, and qualifications. The executive committee carries out the budgeting and financing of MUSL, and the board contracts annually with an independent auditor. Upon termination of the MUSL's existence, if such termination should occur, the member lotteries would receive any proceeds determined available for distribution by the board.

The following schedule presents the summarized financial activity of MUSL as of June 30, 2012 and 2011 (in thousands). Long-term liabilities of MUSL are limited to prize annuities due, which are fully funded through investments in U.S. Government Securities.

|   | <br>2012             | 2011                 |  |  |  |
|---|----------------------|----------------------|--|--|--|
| Assets                                      | \$<br>583,165        | \$<br>641,435        |  |  |  |
| Liabilities<br>Net Assets - unrestricted    | \$<br>583,010<br>155 | \$<br>641,194<br>241 |  |  |  |
| Total liabilitites and net assets           | \$<br>583,165        | \$<br>641,435        |  |  |  |
| Unrestricted revenues Unrestricted expenses | \$<br>4,783<br>4,869 | \$<br>4,101<br>4,364 |  |  |  |
| Total change in unrestricted net assets     | \$<br>(86)           | \$<br>(263)          |  |  |  |

Separate financial statements for MUSL may be obtained from the Multi-State Lottery Association, Attention: Chuck Strutt, 4400 NW Urbandale Drive, Urbandale, Iowa, 50322.

## 6. CAPITAL ASSETS

### A. Primary Government

### **Capital Asset Activity**

Capital asset activity for the primary government for the year ended June 30, 2012 (in thousands):

|  | - 1 | Beginning  |    |           |           |         |    | Ending     |
|--|-----|------------|----|-----------|-----------|---------|----|------------|
|  |     | Balance    | ı  | ncreases  | Decreases |         |    | Balance    |
| Governmental activities                      |     |            |    |           |           |         |    |            |
| Capital assets not being depreciated:        |     |            |    |           |           |         |    |            |
| Land   | \$  | 1,778,293  | \$ | 30,876    | \$        | 26,592  | \$ | 1,782,577  |
| Construction in progress                     |     | 1,469,843  |    | 504,398   |           | 721,176 |    | 1,253,065  |
| Works of art and other nondepreciable assets |     | 1,924      |    | 108       |           | -       |    | 2,032      |
| Total capital assets not being depreciated   |     | 3,250,060  |    | 535,382   |           | 747,768 |    | 3,037,674  |
| Capital assets being depreciated:            |     |            |    |           |           |         |    |            |
| Buildings, property, and equipment           |     | 3,146,327  |    | 340,708   |           | 218,769 |    | 3,268,266  |
| Infrastructure                               |     | 16,167,440 |    | 855,028   |           | 477,318 |    | 16,545,150 |
| Total capital assets being depreciated       |     | 19,313,767 |    | 1,195,736 |           | 696,087 |    | 19,813,416 |
| Less accumulated depreciation for:           |     |            |    |           |           |         |    |            |
| Buildings, property, and equipment           |     | 1,345,318  |    | 121,391   |           | 46,509  |    | 1,420,200  |
| Infrastructure                               |     | 9,552,760  |    | 203,514   |           | 472,619 |    | 9,283,655  |
| Total accumulated depreciation               |     | 10,898,078 |    | 324,905   |           | 519,128 |    | 10,703,855 |
| Total capital assets being depreciated, net  |     | 8,415,689  |    | 870,831   |           | 176,959 |    | 9,109,561  |
| Total capital assets, net                    | \$  | 11,665,749 | \$ | 1,406,213 | \$        | 924,727 | \$ | 12,147,235 |

The beginning balance has been restated from \$11,690,449 to \$11,665,749 to reflect prior period adjustments totaling \$24,700.

|  | Beginning |           |    |          |    |          | Ending |           |  |
|--|-----------|-----------|----|----------|----|----------|--------|-----------|--|
|  | Balance   |           |    | ncreases | D  | ecreases |        | Balance   |  |
| Business-type activities                     |           |           |    |          |    |          |        |           |  |
| Capital assets not being depreciated:        |           |           |    |          |    |          |        |           |  |
| Land   | \$        | 132,230   | \$ | 2,958    | \$ | 41       | \$     | 135,147   |  |
| Construction in progress                     |           | 332,727   |    | 1,888    |    | 13,864   |        | 320,751   |  |
| Works of art and other nondepreciable assets |           | 72,450    |    | 2,284    |    | 6,056    |        | 68,678    |  |
| Total capital assets not being depreciated   |           | 537,407   |    | 7,130    |    | 19,961   |        | 524,576   |  |
| Capital assets being depreciated:            |           |           |    |          |    |          |        |           |  |
| Buildings, property, and equipment           |           | 3,883,143 |    | 649,157  |    | 253,673  |        | 4,278,627 |  |
| Infrastructure                               |           | 96,237    |    | 8,721    |    | 984      |        | 103,974   |  |
| Total capital assets being depreciated       |           | 3,979,380 |    | 657,878  |    | 254,657  |        | 4,382,601 |  |
| Less accumulated depreciation for:           |           |           |    |          |    |          |        | ·         |  |
| Buildings, property, and equipment           |           | 1,627,516 |    | 158,240  |    | 21,647   |        | 1,764,109 |  |
| Infrastructure                               |           | 48,836    |    | 3,474    |    | -        |        | 52,310    |  |
| Total accumulated depreciation               |           | 1,676,352 |    | 161,714  |    | 21,647   |        | 1,816,419 |  |
| Total capital assets being depreciated, net  |           | 2,303,028 |    | 496,164  |    | 233,010  |        | 2,566,182 |  |
| Total capital assets, net                    | \$        | 2,840,435 | \$ | 503,294  | \$ | 252,971  | \$     | 3,090,758 |  |

The beginning balance has been restated from \$2,840,994 to \$2,840,435 to reflect prior period adjustments totaling \$559.

|   | eginning<br>Balance | lr | ncreases | Decreases | Ending<br>Balance |
|---|---------------------|----|----------|-----------|-------------------|
| Fiduciary fund activities                   |                     |    |          |           |                   |
| Capital assets not being depreciated:       |                     |    |          |           |                   |
| Land  | \$<br>958           | \$ | -        | \$ -      | \$<br>958         |
| Construction in progress                    | 165                 |    | -        | 165       | -                 |
| Total capital assets not being depreciated  | 1,123               |    | -        | 165       | 958               |
| Capital assets being depreciated:           |                     |    |          |           |                   |
| Buildings, property, and equipment          | 49,070              |    | 3,131    | 65        | 52,136            |
| Total capital assets being depreciated      | 49,070              |    | 3,131    | 65        | 52,136            |
| Less accumulated depreciation for:          |                     |    |          |           |                   |
| Buildings, property, and equipment          | 10,863              |    | 2,322    | 65        | 13,120            |
| Total accumulated depreciation              | 10,863              |    | 2,322    | 65        | 13,120            |
| Total capital assets being depreciated, net | 38,207              |    | 809      | -         | 39,016            |
| Total capital assets, net                   | \$<br>39,330        | \$ | 809      | \$ 165    | \$<br>39,974      |

### **Depreciation Expense**

Depreciation expense charged to functions of the primary government (in thousands):

| Governmental activities                  | Amount |         |  |  |  |  |  |
|--|--------|---------|--|--|--|--|--|
| Education                                | \$     | 723     |  |  |  |  |  |
| Human services                           |        | 9,150   |  |  |  |  |  |
| Public safety                            |        | 35,509  |  |  |  |  |  |
| Economic and community development       |        | 1,743   |  |  |  |  |  |
| Natural resources                        |        | 18,670  |  |  |  |  |  |
| Transportation                           |        | 221,455 |  |  |  |  |  |
| Consumer and business services           |        | 727     |  |  |  |  |  |
| Administration                           |        | 3,477   |  |  |  |  |  |
| Legislative                              |        | 1,693   |  |  |  |  |  |
| Judicial                                 |        | 2,457   |  |  |  |  |  |
| Subtotal                                 |        | 295,604 |  |  |  |  |  |
| Internal service funds                   |        | 29,301  |  |  |  |  |  |
| Total depreciation expense               | \$     | 324,905 |  |  |  |  |  |
|  |        |         |  |  |  |  |  |
| Business-type activities                 |        | Amount  |  |  |  |  |  |
| Housing and Community Services           | \$     | 1       |  |  |  |  |  |
| Veterans' Loan                           |        | 109     |  |  |  |  |  |
| Lottery Operations                       |        | 26,794  |  |  |  |  |  |
| University System                        |        | 124,963 |  |  |  |  |  |
| Other business-type activities           |        | 9,847   |  |  |  |  |  |
| Total depreciation expense               | \$     | 161,714 |  |  |  |  |  |
| Fiduciary fund activities:               |        | Amount  |  |  |  |  |  |
| Pension and Other Employee Benefit Trust | \$     | 2,322   |  |  |  |  |  |
| Total depreciation expense               | \$     | 2,322   |  |  |  |  |  |

#### **Construction Commitments**

The State has active construction projects, which will be funded through either general fund appropriations, federal grants, lottery resources, or other funding sources as noted in the schedule below. The State's construction commitments with contractors as of June 30, 2012 (in thousands):

|   |    |             |                         | Remaining Commitment Source of Funds |        |                 |         |    |        |    |         |
|---|----|-------------|-------------------------|--------------------------------------|--------|-----------------|---------|----|--------|----|---------|
| Project                                       | Sp | ent-to-Date | Remaining<br>Commitment | G                                    | eneral | Federal Lottery |         |    | Other  |    |         |
| Military facilities                           | \$ | 34,558      | \$<br>20,995            | \$                                   | -      | \$              | 20,062  | \$ | -      | \$ | 933     |
| Oregon State Hospital facility                |    | 362,732     | 37,422                  |                                      | -      |                 | -       |    | -      |    | 37,422  |
| Prison construction and upgrades              |    | 45,559      | 5,282                   |                                      | 6      |                 | -       |    | -      |    | 5,276   |
| University building construction and upgrades |    | 300,573     | 210,775                 |                                      | 7,611  |                 | 7,801   |    | 8,124  |    | 187,239 |
| Road and bridge construction                  |    | 778,478     | 618,561                 |                                      | -      |                 | 333,951 |    | -      |    | 284,610 |
| State park facilities                         |    | 4,036       | 8,307                   |                                      | -      |                 | 827     |    | 6,867  |    | 613     |
| Upgrade and maintenance of various facilities |    | 82,883      | 93,319                  |                                      | 54     |                 | 611     |    | -      |    | 92,654  |
| <b>Total Construction Commitments</b>         | \$ | 1,608,819   | \$<br>994,661           | \$                                   | 7,671  | \$              | 363,252 | \$ | 14,991 | \$ | 608,747 |

### Collections Not Capitalized

Certain collections of historic artifacts and works of art are not reported in the accompanying financial statements. These assets include highway maintenance equipment displayed at various district and regional offices; printing equipment displayed at the Salem print plant; historic documents displayed at the Oregon State Archives; a museum of military artifacts at Camp Withycombe in Clackamas, Oregon; a collection of historic buildings, furniture, paintings, and ancestral artifacts displayed at various state parks; a collection of wildlife mounts displayed at various Department of Fish and Wildlife locations; and a collection of photographs portraying various Oregon locales displayed at the Oregon Liquor Control Commission headquarters. These assets have not been capitalized because they meet the conditions to qualify as collections that are not subject to capitalization. These conditions are:

- 1. The collections are held for public exhibition or education in the furtherance of public service, not held for financial gain;
- 2. The collections are protected, kept unencumbered, cared for, and preserved; and
- 3. The collections are subject to state agency policy that requires the proceeds from sales of collection items to be used to acquire other items for the collections.

#### Insurance Recoveries

In the government-wide statement of activities, program revenues include insurance recoveries of the applicable functions (in thousands):

| Governmental activities        | Amount |       |  |  |
|--------------------------------|--------|-------|--|--|
| Public safety                  | \$     | 272   |  |  |
| Natural resources              |        | 399   |  |  |
| Transportation                 |        | 797   |  |  |
| Administration                 |        | 1,244 |  |  |
| Judicial                       |        | 53    |  |  |
| Total insurance recoveries     | \$     | 2,765 |  |  |
| Business-type activities       | Amount |       |  |  |
| University System              | \$     | 956   |  |  |
| Lottery Operations             |        | 75    |  |  |
| Other business-type activities |        | 1_    |  |  |
| Total insurance recoveries     | \$     | 1,032 |  |  |

#### Idle Impaired Capital Assets

At fiscal year end, the Department of Corrections' Deer Ridge Correctional Institution, a medium security facility with a carrying value of \$108.4 million, and the Oregon State Penitentiary minimum security facility with a carrying value of \$1.9 million were temporarily idle due to budget constraints and a delay in the implementation of Ballot Measure 57, the Mandatory Prison Sentences for Three or More Felonies Act.

### **B.** Discretely Presented Component Units

Activity for SAIF Corporation for the year ended December 31, 2011 (in thousands):

|   | Beginning<br>Balance Increases Decreases |        |    |       | Ending<br>Balance |              |  |
|---|--|--------|----|-------|-------------------|--------------|--|
| Capital assets not being depreciated:       |  |        |    |       |                   |              |  |
| Land  | \$                                       | 3,029  | \$ | -     | \$<br>-           | \$<br>3,029  |  |
| Total capital assets not being depreciated  |  | 3,029  |    | -     | -                 | 3,029        |  |
| Capital assets being depreciated:           |  |        |    |       |                   |              |  |
| Buildings, property, and equipment          |  | 42,227 |    | 404   | 1,054             | 41,577       |  |
| Total capital assets being depreciated      |  | 42,227 |    | 404   | 1,054             | 41,577       |  |
| Less accumulated depreciation for:          |  |        |    |       |                   |              |  |
| Buildings, property, and equipment          |  | 27,715 |    | 1,277 | 901               | 28,091       |  |
| Total accumulated depreciation              |  | 27,715 |    | 1,277 | 901               | 28,091       |  |
| Total capital assets being depreciated, net |  | 14,512 |    | (873) | 153               | 13,486       |  |
| Total SAIF Corporation capital assets, net  | \$                                       | 17,541 | \$ | (873) | \$<br>153         | \$<br>16,515 |  |

Activity for the Oregon Health and Science University (OHSU) for the year ended June 30, 2012 (in thousands):

|   | Beginning |           |    |          |           |         | Ending          |
|---|-----------|-----------|----|----------|-----------|---------|-----------------|
|   | Balance   |           | li | ncreases | Decreases |         | Balance         |
| Capital assets not being depreciated:       |           |           |    |          |           |         |                 |
| Land  | \$        | 58,770    | \$ | 13,673   | \$        | -       | \$<br>72,443    |
| Construction in progress                    |           | 59,406    |    | 126,203  |           | 101,749 | 83,860          |
| Total capital assets not being depreciated  |           | 118,176   |    | 139,876  |           | 101,749 | 156,303         |
| Capital assets being depreciated:           |           |           |    |          |           |         | _               |
| Buildings, property, and equipment          |           | 2,098,774 |    | 119,523  |           | 25,312  | 2,192,985       |
| Total capital assets being depreciated      |           | 2,098,774 |    | 119,523  |           | 25,312  | 2,192,985       |
| Less accumulated depreciation for:          |           |           |    |          |           |         |                 |
| Buildings, property, and equipment          |           | 979,795   |    | 111,174  |           | 24,328  | 1,066,641       |
| Total accumulated depreciation              |           | 979,795   |    | 111,174  |           | 24,328  | 1,066,641       |
| Total capital assets being depreciated, net |           | 1,118,979 |    | 8,349    |           | 984     | 1,126,344       |
| Total OHSU capital assets, net              | \$        | 1,237,155 | \$ | 148,225  | \$        | 102,733 | \$<br>1,282,647 |

### 7. LEASES

#### A. Operating Leases

The State and its discretely presented component units have entered into various non-cancelable rental agreements that are accounted for as operating leases because the agreements do not meet the criteria to be classified as capital leases. Operating lease payments are chargeable as rent expense and reported in services and supplies. Rental costs for operating leases for the year ended June 30, 2012, were \$109.2 million for the primary government and \$20.5 million for component units.

Future minimum rental payments for operating leases in effect as of June 30, 2012 (in thousands):

|                                      | F  | Primary  | Component |         |  |  |  |
|--------------------------------------|----|----------|-----------|---------|--|--|--|
| Year Ending June 30,                 | Go | vernment |           | Units   |  |  |  |
| 2013                                 | \$ | 92,066   | \$        | 22,539  |  |  |  |
| 2014                                 |    | 75,171   |           | 19,087  |  |  |  |
| 2015                                 |    | 61,293   |           | 17,087  |  |  |  |
| 2016                                 |    | 51,317   |           | 16,725  |  |  |  |
| 2017                                 |    | 43,284   |           | 16,628  |  |  |  |
| 2018-2022                            |    | 119,742  |           | 58,759  |  |  |  |
| 2023-2027                            |    | 19,356   |           | 1,163   |  |  |  |
| 2028-2032                            |    | 4,952    |           | -       |  |  |  |
| 2033-2037                            |    | 1,055    |           | -       |  |  |  |
| 2038-2042                            |    | 460      |           | -       |  |  |  |
| 2043-2047                            |    | 238      |           | -       |  |  |  |
| 2048-2052                            |    | 276      |           | -       |  |  |  |
| 2053-2057                            |    | 319      |           |         |  |  |  |
| Total future minimum rental payments | \$ | 469,529  | \$        | 151,988 |  |  |  |

### B. Capital Leases

A capital lease is accounted for similar to a purchase on a long-term contract. The underlying property is capitalized at an amount equal to the present value of the minimum lease payments and a corresponding liability is recorded. The liability for capital leases is reported as obligations under capital lease on the government-wide statement of net assets.

Carrying value of assets acquired through capital leases as of June 30, 2012 (in thousands):

| Asset Class  | ernmental<br>ctivities  | iness-type<br>ctivities | Component<br>Units |                   |  |
|--|-------------------------|-------------------------|--------------------|-------------------|--|
| Buildings, property, and equipment Less accumulated depreciation | \$<br>19,676<br>(6,880) | \$<br>705<br>(182)      | \$                 | 14,759<br>(8,890) |  |
| Total  | \$<br>12,796            | \$<br>523               | \$                 | 5,869             |  |

Future minimum lease payments for capital leases and the related net present value as of June 30, 2012 (in thousands):

|   | Gove | ernmental | Busin | ess-type | Coi | mponent |
|---|------|-----------|-------|----------|-----|---------|
| Year Ending June 30,                    | Ac   | tivities  | Act   | ivities  |     | Units   |
| 2013                                    | \$   | 7,076     | \$    | 107      | \$  | 4,182   |
| 2014                                    |      | 2,119     |       | 102      |     | 419     |
| 2015                                    |      | 1,108     |       | 100      |     | 148     |
| 2016                                    |      | 16        |       | 97       |     | 124     |
| 2017                                    |      | 5         |       | 93       |     | -       |
| 2018-2022                               |      | -         |       | 235      |     | -       |
| Total future minimum lease payments     |      | 10,324    |       | 734      |     | 4,873   |
| Less amounts representing interest      |      | (1,835)   |       | (178)    |     | (210)   |
| Present value of minimum lease payments | \$   | 8,489     | \$    | 556      | \$  | 4,663   |

#### C. Lease Receivables

The State receives rental income from land, property, and equipment leased to non-state entities. For the year ended June 30, 2012, the State received rental income of \$11.9 million on leased assets with a carrying value of \$56.2 million, net of \$17.3 million in accumulated depreciation.

Future minimum lease revenues for non-cancelable operating leases as of June 30, 2012 (in thousands):

|                                     | Primary |          |  |  |  |
|-------------------------------------|---------|----------|--|--|--|
| Year Ending June 30,                | Gov     | rernment |  |  |  |
| 2013                                | \$      | 10,042   |  |  |  |
| 2014                                |         | 6,519    |  |  |  |
| 2015                                |         | 5,184    |  |  |  |
| 2016                                |         | 4,585    |  |  |  |
| 2017                                |         | 3,635    |  |  |  |
| 2018-2022                           |         | 12,631   |  |  |  |
| 2023-2027                           |         | 9,399    |  |  |  |
| 2028-2032                           |         | 8,380    |  |  |  |
| 2033-2037                           |         | 6,430    |  |  |  |
| 2038-2042                           |         | 3,475    |  |  |  |
| 2043-2047                           |         | 1,099    |  |  |  |
| 2048-2052                           |         | 465      |  |  |  |
| 2053-2057                           |         | 306      |  |  |  |
| Total future minimum lease revenues | \$      | 72,150   |  |  |  |

## 8. DONOR-RESTRICTED ENDOWMENTS

### Oregon University System

Oregon Revised Statute 351.130 gives the Oregon University System (OUS) authority to use the interest, income, dividends, or profits from donor-restricted endowments for the benefit of the designated institution. The OUS board's current spending policy calls for the annual distribution of 4 percent of the preceding 20-quarter moving average of the market value of the endowment funds. For the year ended June 30, 2012, the amount of net appreciation available for authorization for expenditure was \$16.3 million. The amount available for distribution during fiscal year 2013 is estimated to be \$2.6 million. The corpus of the endowment funds is reported as nonexpendable net assets restricted for donor purposes on the proprietary funds balance sheet and the government-wide statement of net assets. Expendable endowment funds are reported as part of expendable net assets restricted for education.

### Oregon Health and Science University

Oregon Revised Statutes 128.318, 128.322, 128.326, and 128.328 give the Oregon Health and Science University (OHSU) authority to use the net appreciation of restricted endowments, subject to the terms established by the donors. For the year ended June 30, 2012, the amount of net appreciation available for authorization for expenditure was \$44.9 million. Of this amount, the OHSU Foundation's board authorized a 4.5 percent distribution based on a three-year moving average of the fair value of the endowment pool. The corpus of the endowment funds is reported as nonexpendable net assets restricted for education on the combining balance sheet of the discretely presented component units. Expendable endowment funds are reported as part of expendable net assets restricted for education.

## 9. SHORT AND LONG-TERM DEBT

### A. Short Term Debt

During the year, the State repaid the tax anticipation notes that were issued in July 2011, to meet seasonal cash management needs within fiscal year 2012. In addition, the Oregon Department of Human Services (DHS) repaid a loan from the Oregon Short-Term Fund made to cover end of biennium cash flow needs.

Short-term debt activity for the year ended June 30, 2012 (in thousands):

|                                | eginning<br>Balance | ļ  | Additions | De | eductions | Ending<br>Balance |
|--------------------------------|---------------------|----|-----------|----|-----------|-------------------|
| Governmental activities        |                     |    |           |    |           |                   |
| Tax anticipation notes         | \$<br>-             | \$ | 800,799   | \$ | 800,799   | \$<br>-           |
| DHS line of credit             | 95,000              |    | -         |    | 95,000    |                   |
| Total short-term debt activity | \$<br>95,000        | \$ | 800,799   | \$ | 895,799   | \$<br>-           |

### B. General Obligation Bonds

The State issues general obligation bonds to provide funds for a variety of projects as authorized by the Oregon Constitution. General obligation bonds are secured by a pledge of the full faith, credit, and taxing power of the State.

Specific provisions of the Oregon Constitution authorize general obligation debt to be issued for governmental activities. Article XI-G provides authorization to finance buildings and projects for community colleges. Debt service requirements for community colleges are financed through an appropriation from the General Fund. Obligations issued for highway construction pursuant to Article XI, Section 7, are fully self-supporting. Article XI-H authorizes the financing of pollution abatement and control facilities, as well as pollution control and disposal activities. Facilities acquired under the pollution control program are required to conservatively appear to be at least 70 percent self-supporting and self-liquidating from revenues, gifts, federal grants, assessments, user charges, and other fees. Article XI-L provides authorization to finance capital costs of the Oregon Health and Science University. Article XI-O provides authorization to finance pension liabilities through the issuance of general obligation bonds. Article XI-M provides authorization to finance seismic rehabilitation projects for public education buildings and XI-N for emergency services buildings. Article XI-Q provides authorization to finance real or personal property projects to be owned or operated by the state.

The Oregon Constitution also authorizes general obligation debt to be used for business-type activities. Article XI-A authorizes the creation of the Oregon War Veterans' Fund to finance farm and home loans for eligible veterans. Financing of multi-family housing for elderly and disabled persons is authorized in Article XI-I (2). Article XI-J provides authorization to finance loans for the development of small-scale local energy projects. Issuance of general obligation bonds to finance higher education building projects is authorized in Article XI-F (1). The preceding bonds of business-type activities are fully self-supporting. Article XI-G authorizes financing of higher education facilities and institution activities. Debt service requirements for these higher education obligations are financed through an appropriation from the General Fund.

Debt service requirements for general obligation bonds as of June 30, 2012 (in thousands):

|                      |             | rnmental<br>tivities |                        | ness-type<br>tivities | Fiduciary Fund<br>Activities |          |  |  |  |  |
|----------------------|-------------|----------------------|------------------------|-----------------------|------------------------------|----------|--|--|--|--|
| Year ending June 30, | Principal 1 | Interest             | Principal <sup>2</sup> | Interest              | Principal                    | Interest |  |  |  |  |
| 2013                 | \$ 91,03    | 0 \$ 155,50          | 30 \$ 71,23            | 7 \$ 103,628          | \$ 535                       | \$ 115   |  |  |  |  |
| 2014                 | 107,53      | 6 151,60             | 74,19                  | 9 100,385             | 545                          | 105      |  |  |  |  |
| 2015                 | 119,50      | 146,70               | 78,22                  | 6 95,339              | 565                          | 88       |  |  |  |  |
| 2016                 | 129,92      | 5 140,85             | 80,15                  | 1 93,423              | 585                          | 60       |  |  |  |  |
| 2017                 | 140,57      | 5 134,37             | 77 78,86               | 91,783                | 615                          | 31       |  |  |  |  |
| 2018-2022            | 896,77      | 556,80               | 2 448,74               | 9 376,945             | -                            | -        |  |  |  |  |
| 2023-2027            | 1,237,03    | 265,49               | 9 441,02               | 5 255,261             | -                            | -        |  |  |  |  |
| 2028-2032            | 93,83       | 31,80                | 7 407,22               | 0 154,852             | -                            | -        |  |  |  |  |
| 2033-2037            | 82,48       | 5 9,89               | 320,40                 | 74,168                | -                            | -        |  |  |  |  |
| 2038-2042            | 1,52        | 0 :                  | 190,12                 | 5 13,817              | -                            | -        |  |  |  |  |
| 2043-2047            |             | -                    | - 10,60                | 0 218                 | -                            | -        |  |  |  |  |
| 2048-2052            |             |                      | - 21                   | 0 7                   |                              |          |  |  |  |  |
| Total                | \$ 2,900,20 | 1 \$ 1,593,13        | 9 \$ 2,201,00          | 2 \$ 1,359,826        | \$ 2,845                     | \$ 399   |  |  |  |  |

<sup>&</sup>lt;sup>1</sup> Includes \$1,984 million in pensions bond debt.

#### C. Revenue Bonds

Oregon Revised Statutes (ORS) authorize the State to issue revenue bonds. Revenue bonds are secured by a pledge of revenues derived from the operation of the programs funded by the issuance of these obligations. The resulting bond obligations are not general obligations of the State.

ORS 286A.560 through 286A.585, 327.700 through 327.711, and 348.716 authorize the State to issue revenue bonds that are supported by unobligated net lottery proceeds. To date, lottery revenue bonds have been issued for infrastructure improvements, state parks, expansion and refurbishment of school facilities, light rail transportation, improvements to state fair facilities, acquisition of state forestland, watershed project grants, and economic development in rural and distressed communities. Lottery revenue bonds have been issued for both governmental and business-type activities.

ORS 367.605 through 367.665 authorize the Oregon Department of Transportation to issue highway user tax bonds for governmental activities to build and maintain public roads. Debt service payments for these bonds are funded by highway user taxes and vehicle registration fees.

ORS 456.645 authorizes the Oregon Housing and Community Services Department to issue revenue bonds for financing single-family mortgage loans and multi-family housing projects. Mortgage payments and fees and rental revenues support these bonds. ORS 285B.467 through 285B.482 authorize the Oregon Business Development Department to issue revenue bonds for financing infrastructure improvement projects through the Special Public Works Fund, while ORS 285B.572 through 285B.599 authorize the issuance of revenue bonds for financing water projects through the Water Fund. Loan repayments support the bonds associated with these business-type activities.

ORS 353.340 authorizes the Oregon Health and Science University (OHSU), a discretely presented component unit of the State, to issue revenue bonds for the construction and refurbishment of facilities and the acquisition of equipment in accordance with ORS Chapter 287A. The revenue bonds are payable from the revenues of OHSU.

<sup>&</sup>lt;sup>2</sup> Includes a total of \$187.3 million of bonds with variable interest rates adjusted daily or weekly based on the rates determined by the remarketing agent. The interest rates at the end of the fiscal year were 0.16 percent for \$85.5 million of these bonds, 0.17 percent for \$79.9 million, and 0.23 percent for \$21.9 million.

Debt service requirements for revenue bonds as of June 30, 2012 (in thousands):

|                      |             | mental<br>⁄ities | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |            |                 |            |  |  |
|----------------------|-------------|------------------|---|------------|-----------------|------------|--|--|
| Year ending June 30, | Principal 1 | Interest         | Principal <sup>2,3</sup>                | Interest   | Principal 4,5,6 | Interest   |  |  |
| 2013                 | \$ 128,111  | \$ 143,760       | \$ 34,934                               | \$ 49,490  | \$ 11,794       | \$ 25,184  |  |  |
| 2014                 | 125,013     | 139,082          | 39,719                                  | 48,806     | 12,152          | 25,404     |  |  |
| 2015                 | 126,457     | 133,166          | 43,303                                  | 47,458     | 14,006          | 29,861     |  |  |
| 2016                 | 114,912     | 127,834          | 44,148                                  | 45,899     | 14,700          | 30,366     |  |  |
| 2017                 | 129,335     | 122,063          | 44,725                                  | 44,220     | 11,016          | 34,003     |  |  |
| 2018-2022            | 659,505     | 526,088          | 252,619                                 | 191,883    | 58,318          | 169,665    |  |  |
| 2023-2027            | 764,808     | 381,759          | 299,177                                 | 131,416    | 120,955         | 112,379    |  |  |
| 2028-2032            | 699,095     | 206,624          | 301,715                                 | 71,440     | 148,335         | 86,146     |  |  |
| 2033-2037            | 417,075     | 36,417           | 261,735                                 | 33,407     | 120,680         | 50,120     |  |  |
| 2038-2042            | -           | -                | 102,310                                 | 10,316     | 130,545         | 17,141     |  |  |
| 2043-2047            | -           | -                | 13,245                                  | 1,565      | 30,610          | 72         |  |  |
| 2048-2052            | -           | -                | 2,425                                   | 390        | -               | -          |  |  |
| 2053-2057            |             |                  | 265                                     | 6          | -               |            |  |  |
| Total                | \$3,164,311 | \$ 1,816,793     | \$1,440,320                             | \$ 676,296 | \$ 673,111      | \$ 580,341 |  |  |

<sup>&</sup>lt;sup>1</sup> Includes a total of \$265.3 million of bonds with variable interest rates adjusted weekly based on the rates determined by the remarketing agent. The interest rate at the end of the fiscal year was 0.63 percent.

### D. Certificates of Participation

ORS 283.085 through 283.092 authorize the State to enter into financing agreements through the issuance of certificates of participation. The State has issued certificates of participation to provide funds for the acquisition of computer and telecommunication systems, and the acquisition, construction, or remodeling of State facilities. Certificates of participation have been issued for governmental, business-type, and fiduciary activities.

<sup>&</sup>lt;sup>2</sup> Includes bonds with variable interest rates adjusted monthly based on the London Interbank Offered Rate (LIBOR) plus 0.4 percent not to exceed 11 percent for \$1.2 million of the bonds and 11.5 percent for \$1.7 million. The interest rate at the end of the fiscal year for these bonds was 0.6 percent.

<sup>&</sup>lt;sup>3</sup> Includes bonds with variable interest rates adjusted weekly based on the rates determined by the remarketing agent, not to exceed 12 percent. The interest rates at the end of the fiscal year were 0.17 percent for \$16.1 million of these bonds, 0.18 percent for \$64.9 million, 0.20 percent for \$60.5 million, 0.23 percent for \$95 million, 0.25 percent for \$69.7 million, and 0.34 percent for \$14.1 million.

<sup>&</sup>lt;sup>4</sup> Includes bonds with variable rates of interest adjusted daily based on the auction rate. The rate as of fiscal year-end was 0.14 percent for \$19.1 million of these bonds and 0.15 percent for \$28.5 million.

<sup>&</sup>lt;sup>5</sup> Includes bonds with variable rates of interest adjusted weekly based on the auction rate. The rate as of fiscal year-end was 0.15 percent for \$28.5 million of these bonds and 0.16 percent for \$28.5 million.

<sup>&</sup>lt;sup>6</sup> Includes bonds with variable rates of interest adjusted monthly based on the auction rate. The rate as of fiscal year-end was 0.65 percent for \$88.8 million of these bonds.

Debt service requirements for certificates of participation as of June 30, 2012 (in thousands):

|                      |    |          | overnmental Business-type Activities Activities |          |    |                |    |        |
|----------------------|----|----------|---|----------|----|----------------|----|--------|
| Year ending June 30, | P  | rincipal | I   | Interest | Ρ  | Principal Inte |    |        |
| 2013                 | \$ | 81,839   | \$  | 44,782   | \$ | 9,366          | \$ | 4,632  |
| 2014                 |    | 70,757   |   | 41,280   |    | 6,748          |    | 4,248  |
| 2015                 |    | 67,547   |   | 38,024   |    | 5,533          |    | 3,937  |
| 2016                 |    | 55,867   |   | 35,147   |    | 4,938          |    | 3,694  |
| 2017                 |    | 48,031   |   | 32,810   |    | 4,774          |    | 3,470  |
| 2018-2022            |    | 190,706  |   | 136,033  |    | 22,064         |    | 14,444 |
| 2023-2027            |    | 186,555  |   | 90,858   |    | 24,505         |    | 9,081  |
| 2028-2032            |    | 174,275  |   | 45,240   |    | 14,020         |    | 3,117  |
| 2033-2037            |    | 68,320   |   | 9,322    |    | 4,360          |    | 546    |
| 2038-2042            |    | 6,960    |   | 553      |    | -              |    | -      |
| Total                | \$ | 950,857  | \$  | 474,049  | \$ | 96,308         | \$ | 47,169 |

### E. General Appropriation Bonds

During the 2003 legislative session, Senate Bill 856 authorized the State to issue general appropriation bonds. The State has issued general appropriation bonds for general government activities.

Debt service requirements for general appropriation bonds as of June 30, 2012 (in thousands):

| Govern           | mental |
|------------------|--------|
| Activ            | ities  |
| <br>Duine die et | I. d.  |

| Year ending June 30, | P  | rincipal | Interest    |
|----------------------|----|----------|-------------|
| 2013                 | \$ | 69,900   | \$<br>3,136 |
| 2014                 |    | 28,195   | 696         |
| Total                | \$ | 98,095   | \$<br>3,832 |

### F. Changes in Long-Term Debt

Changes in long-term debt for governmental activities for the year ended June 30, 2012 (in thousands):

|                                  | Beginning<br>Balance | Additions  | Reductions | Ending<br>Balance | Due Within<br>One Year |
|----------------------------------|----------------------|------------|------------|-------------------|------------------------|
| Governmental activities          |                      |            |            |                   |                        |
| Bonds/certificates payable:      |                      |            |            |                   |                        |
| General obligation bonds         | \$ 2,616,800         | \$ 401,246 | \$ 117,845 | \$ 2,900,201      | \$ 91,030              |
| Revenue bonds                    | 3,281,497            | 271,102    | 388,288    | 3,164,311         | 128,111                |
| Certificates of participation    | 1,255,518            | 28,385     | 333,046    | 950,857           | 81,839                 |
| General appropriation bonds      | 163,195              | -          | 65,100     | 98,095            | 69,900                 |
| Less deferred amounts:           |                      |            |            |                   |                        |
| For issuance discounts           | (3,087)              | -          | (319)      | (2,768)           | -                      |
| For issuance premiums            | 179,554              | 98,250     | 35,318     | 242,486           | -                      |
| On refunding                     | (24,618)             | (37,037)   | (5,250)    | (56,405)          | -                      |
| Total bonds/certificates payable | \$ 7,468,859         | \$ 761,946 | \$ 934,028 | \$ 7,296,777      | \$ 370,880             |

Changes in long-term debt for business-type activities for the year ended June 30, 2012 (in thousands):

|  | Beginning<br>Balance |         | Additions |         | Reductions |         | Ending<br>Balance |           | <br>e Within<br>ne Year |
|--|----------------------|---------|-----------|---------|------------|---------|-------------------|-----------|-------------------------|
| Business-type activities Bonds/certificates payable: |                      |         |           |         |            |         |                   |           |                         |
| General obligation bonds                             | \$ 2,3               | 34,289  | \$        | 125,894 | \$         | 259,181 | \$                | 2,201,002 | \$<br>71,237            |
| Revenue bonds  | 1,5                  | 72,998  |           | 79,868  |            | 212,546 |                   | 1,440,320 | 34,934                  |
| Certificates of participation                        | 1                    | 07,457  |           | 870     |            | 12,019  |                   | 96,308    | 9,366                   |
| Less deferred amounts:                               |                      |         |           |         |            |         |                   |           |                         |
| For issuance discounts                               |                      | (1,482) |           | -       |            | (373)   |                   | (1,109)   | -                       |
| For issuance premiums                                |                      | 65,414  |           | 21,594  |            | 10,276  |                   | 76,732    | -                       |
| On refunding   | (                    | 18,844) |           | (8,612) |            | (1,922) |                   | (25,534)  | -                       |
| Accreted interest                                    |                      | 58,404  |           | 5,164   |            | 10,504  |                   | 53,064    | -                       |
| Total bonds/certificates payable                     | \$ 4,1               | 18,236  | \$        | 224,778 | \$         | 502,231 | \$                | 3,840,783 | \$<br>115,537           |

Changes in long-term debt for fiduciary fund activities for the year ended June 30, 2012 (in thousands):

|                                  | Beginning<br>Balance |       | Ac | Iditions | Reductions |       | Ending<br>Balance |       | <br>e Within<br>ne Year |
|----------------------------------|----------------------|-------|----|----------|------------|-------|-------------------|-------|-------------------------|
| Fiduciary fund activities        |                      |       |    |          |            |       |                   |       |                         |
| Bonds/certificates payable:      |                      |       |    |          |            |       |                   |       |                         |
| General obligation bonds         | \$                   | -     | \$ | 2,845    | \$         | -     | \$                | 2,845 | \$<br>535               |
| Certificates of participation    |                      | 3,580 |    | -        |            | 3,580 |                   | -     | -                       |
| Less deferred amounts:           |                      |       |    |          |            |       |                   |       |                         |
| For issuance premiums            |                      | 148   |    | 319      |            | 164   |                   | 303   | -                       |
| On refunding                     |                      | (113) |    | (80)     |            | (117) |                   | (76)  | -                       |
| Total bonds/certificates payable | \$                   | 3,615 | \$ | 3,084    | \$         | 3,627 | \$                | 3,072 | \$<br>535               |

Changes in long-term debt for the Oregon Health and Science University, a discretely presented component unit, for the year ended June 30, 2012 (in thousands):

|   | Beginning<br>Balance |         | Α  | dditions | Reductions |         |    | Ending<br>Balance |    | e Within<br>ne Year |
|---|----------------------|---------|----|----------|------------|---------|----|-------------------|----|---------------------|
| Discretely presented component unit Bonds/certificates payable: |                      |         |    |          |            |         |    |                   |    |                     |
| Revenue bonds   | \$                   | 628,522 | \$ | 338,755  | \$         | 294,166 | \$ | 673,111           | \$ | 11,794              |
| Less deferred amounts:  |                      |         |    |          |            |         |    |                   |    |                     |
| For issuance discounts  |                      | (5,589) |    | -        |            | (330)   |    | (5,259)           |    | -                   |
| For issuance premiums   |                      | 780     |    | 12,601   |            | 244     |    | 13,137            |    | -                   |
| On refunding  |                      | (4,005) |    | 5,025    |            | (258)   |    | 1,278             |    | -                   |
| Accreted interest   |                      | 32,940  |    | 3,161    |            | 1,174   |    | 34,927            |    | -                   |
| Total bonds/certificates payable                                | \$                   | 652,648 | \$ | 359,542  | \$         | 294,996 | \$ | 717,194           | \$ | 11,794              |

#### G. Demand Bonds

#### Oregon Department of Veterans' Affairs

Included in long-term debt are the following State of Oregon, General Obligation, Veterans' Welfare Variable Rate Demand Bonds, along with selected terms of their standby bond purchase agreements (SBPAs) at June 30, 2012 (dollars in thousands):

|        | Outs         | tanding |                                    | Expiration | Commitment |                           | Remarketing |
|--------|--------------|---------|------------------------------------|------------|------------|---------------------------|-------------|
| Series | eries Amount |         | Liquidity Provider                 | Date       | Fee        | Remarketing Agent         | Fee         |
| 73H    | \$           | 21,900  | Bayerische Landesbank <sup>1</sup> | 11/30/2015 | 0.0850%    | JP Morgan Securities Inc. | 0.05%       |
| 83     |              | 10,965  | Bank of Tokyo-Mitsubishi UFJ, Ltd. | 10/6/2014  | 0.4250%    | JP Morgan Securities Inc. | 0.05%       |
| 84     |              | 30,000  | Bank of Tokyo-Mitsubishi UFJ, Ltd. | 10/6/2014  | 0.4250%    | JP Morgan Securities Inc. | 0.05%       |
| 85     |              | 15,140  | U.S Bank National Association      | 4/4/2014   | 0.4500%    | JP Morgan Securities Inc. | 0.07%       |
| 86     |              | 31,320  | U.S Bank National Association      | 4/4/2014   | 0.4500%    | JP Morgan Securities Inc. | 0.07%       |
| 87C    |              | 9,045   | U.S Bank National Association      | 4/4/2014   | 0.4500%    | JP Morgan Securities Inc. | 0.07%       |
| 88B    |              | 30,000  | U.S Bank National Association      | 4/4/2014   | 0.4500%    | JP Morgan Securities Inc. | 0.07%       |
| 90B    |              | 38,885  | Bank of Tokyo-Mitsubishi UFJ, Ltd. | 10/6/2014  | 0.4250%    | JP Morgan Securities Inc. | 0.07%       |

<sup>&</sup>lt;sup>1</sup> Bayerische Landesbank has the option to terminate its purchase commitment obligations, at its sole discretion, as of June 26, 2013.

These bonds are general obligations of the State and are payable from revenues and reserves of the Veterans' Loan program. The bondholders may tender these bonds on specified dates at a price equal to principal plus accrued interest.

The Oregon Department of Veterans' Affairs (DVA) remarketing agent is authorized to use its best efforts to sell the repurchased bonds at face value by adjusting the interest rate on a daily or weekly basis based on the applicable mode. The designated remarketing agent for such bonds will determine the interest rate borne by each series of bonds. DVA pays its designated remarketing agent a fee for this service.

In the event the bonds cannot be remarketed, they will be purchased as specified by the respective SBPA. Under the SBPA for Series 73H, Bayerische Landesbank Girozentrale will commit to purchase any Series 73H unremarketed bonds, subject to certain conditions. Under the SBPA for Series 83, 84, and 90B, the Bank of Tokyo-Mitsubishi UFJ, Ltd. will commit to purchase any Series 83, 84, or 90B unremarketed bonds, subject to certain conditions. Under the SBPA for Series 85, 86, 87C, and 88B, U.S. Bank National Association, will commit to purchase any Series 85, 86, 87C, or 88B unremarketed bonds, subject to certain conditions.

If a tender advance does occur under the Series 73H SBPA, it will accrue interest at the bank's base rate (either a prime lending rate or the federal funds rate plus 0.5 percent, whichever is higher). If the tender advance is in default, interest will accrue at the bank's base rate plus 1 percent. Interest on a tender advance must generally be repaid first before the principal portion of a tender advance is repaid. In most cases, tender advances are required to be repaid in approximately two years, although they can be repaid earlier if DVA elects to do so. If repayment of any tender advance does not occur within the timeframe specified in the Series 73H SBPA, a default has occurred.

No tender advances or draws have been necessary to purchase any unremarketed bonds under the Series 73H SBPAs. Therefore, no tender advances or draws were outstanding at June 30, 2012.

If a tender advance does occur under the Series 83, 84, and 90B SBPA, it will accrue interest at the bank's base rate (either a prime lending rate plus 1 percent, or the federal funds rate plus 2 percent, or 7.5 percent, whichever is higher) for the time period up to 30 days; at the bank's base rate plus 0.5 percent for the time period covering 31 days up to 60 days; and at the bank's base rate plus 1 percent for the time period thereafter. If the tender advance is in default, interest will accrue at the bank's base rate plus 2 percent. Interest on a tender advance must generally be repaid first before the principal portion of a tender advance is repaid. In most cases, tender advances are required to be repaid on the earliest of (a) the date the applicable bonds are paid in full; (b) the conversion date of all or a portion of the applicable bonds to a fixed rate, an indexed rate, or a non-covered interest rate, or (c) the effective date of delivery of a substitute alternative liquidity facility. Tendered bonds that are unremarketed by the 91<sup>st</sup> day after the purchase date of the tender advances must be paid in full over a four year period in eight equal (or nearly equal) semi-annual installments,

unless and until the bonds are remarketed or redeemed. If repayment of any tender advance does not occur within the specified timeframe contained in the Series 83, 84, and 90B SBPA, a default has occurred.

During fiscal year 2012, no tender advances or draws have been necessary to purchase unremarketed bonds under the Series 83, 84, and 90B SBPA. Therefore, no tender advances or draws were outstanding as of June 30, 2012.

If a tender advance does occur under the Series 85-88B SBPA, it will accrue interest at the bank's base rate (either a prime lending rate plus 1 percent, the federal funds rate plus 2 percent, the Securities Industry and Financial Markets Association (SIFMA) rate plus 1 percent or 7 percent for the time period 31 days after the purchase date and thereafter, whichever is higher) for the time period up to 30 days; at the bank's base rate plus 1 percent for the time period covering 31 days up to 90 days; and at the bank's base rate plus 1.5 percent for the time period thereafter. If the tender advance is in default, interest will accrue at the bank's base rate plus 3 percent. Interest on a tender advance must generally be repaid first before the principal portion of a tender advance is repaid. In most cases, tender advances are required to be repaid on the earliest of (a) the date the applicable bonds are paid in full; (b) the conversion date of all or a portion of the applicable bonds to a fixed rate, an indexed rate, or a non-covered interest rate; or (c) the effective date of delivery of a substitute alternative liquidity facility. Tendered bonds that are unremarketed by the 91<sup>st</sup> day after the purchase date of the tender advance must be paid in full over a four year period in eight equal (or nearly equal) semi-annual installments, unless and until the bonds are remarketed or redeemed. If repayment of any tender advance does not occur within the specified timeframe contained in the Series 85-88B SBPAs, a default has occurred.

During fiscal year 2012, no tender advances or draws have been necessary to purchase unremarketed bonds under the Series 85-88B SBPA. Therefore, no tender advances or draws were outstanding as of June 30, 2012.

#### Oregon Housing and Community Services Department

Included in Oregon Housing and Community Services Department's (OHCSD) long-term debt is \$320.3 million in variable rate demand bonds. OHCSD's variable rate demand bonds are remarketed weekly by a remarketing agent. Bondholders may elect to tender their bonds by providing written notice to the remarketing agent as specified in the official statement for the series. On the date that bonds are tendered, the remarketing agent will use its best effort to sell the bonds or may purchase the bonds for its own account.

OHCSD has entered into standby bond purchase agreements (SBPAs) to provide liquidity in the event that the remarketing agent is unable to sell the tendered bonds and does not choose to buy the bonds for its own account. The SBPAs requires the liquidity provider to provide funds for the purchase of the tendered bonds. On the purchase date, the bonds become known as liquidity provider bonds or bank bonds and bear interest at the bank rate in accordance with the SBPAs. The maximum rate is 12 percent (Bank of America, N.A., State Street Bank and Trust Company, and JPMorgan Chase Bank, N.A.). The bonds remain bank bonds until they are sold by the remarketing agent or the remarketing agent purchases them for its own account. If the bonds are not remarketed or purchased by the remarketing agent for its own account, mandatory redemption in ten equal installments are to be paid on the first business day of January and July, commencing on the first such date to occur after the bonds become liquidity provider bonds (State Street Bank and Trust Company) or at least ninety days after the related purchase date (Bank of America, N.A. and JPMorgan Chase Bank, N.A.). There were no bank bonds on June 30, 2012.

Certain terms of the standby purchase agreements and remarketing agreements are listed below (dollars in thousands):

| Series     | standing<br>mount | Liquidity Provider                  | Expiration<br>Date | Commitment Fee | Remarketing Agent                           | Remarketing<br>Fee |
|------------|-------------------|-------------------------------------|--------------------|----------------|---|--------------------|
| MF 2004 B  | \$<br>14,115      | Bank of America, N.A.               | 8/27/2014          | 0.8000%        | Merrill Lynch, Pierce, Fenner & Smith, Inc. | 0.08%              |
| MRB 2003 L | 15,000            | State Street Bank and Trust Company | 11/1/2014          | 0.8000%        | J.P. Morgan Securities, Inc.                | 0.07%              |
| MRB 2004 C | 15,000            | State Street Bank and Trust Company | 11/1/2014          | 0.8000%        | CitiGroup Global Markets, Inc.              | 0.07%              |
| MRB 2004 I | 15,000            | State Street Bank and Trust Company | 11/1/2014          | 0.8000%        | J.P. Morgan Securities, Inc.                | 0.07%              |
| MRB 2004 L | 15,000            | State Street Bank and Trust Company | 11/1/2014          | 0.8000%        | CitiGroup Global Markets, Inc.              | 0.07%              |
| MRB 2005 C | 10,500            | State Street Bank and Trust Company | 11/1/2014          | 0.8000%        | J.P. Morgan Securities, Inc.                | 0.07%              |
| MRB 2005 F | 14,885            | State Street Bank and Trust Company | 11/1/2014          | 0.8000%        | CitiGroup Global Markets, Inc.              | 0.07%              |
| MRB 2006 C | 20,000            | State Street Bank and Trust Company | 11/1/2014          | 0.8000%        | J.P. Morgan Securities, Inc.                | 0.07%              |
| MRB 2006 F | 20,000            | State Street Bank and Trust Company | 11/1/2014          | 0.8000%        | CitiGroup Global Markets, Inc.              | 0.07%              |
| MRB 2006 G | 16,105            | State Street Bank and Trust Company | 11/1/2014          | 0.8000%        | CitiGroup Global Markets, Inc.              | 0.07%              |
| MRB 2007 E | 30,000            | JPMorgan Chase Bank, NA             | 12/31/2014         | 0.8500%        | J.P. Morgan Securities, LLC                 | 0.07%              |
| MRB 2007 H | 30,000            | JPMorgan Chase Bank, NA             | 12/31/2014         | 0.8500%        | J.P. Morgan Securities, LLC                 | 0.07%              |
| MRB 2008 C | 35,000            | JPMorgan Chase Bank, NA             | 12/31/2014         | 0.8500%        | J.P. Morgan Securities, LLC                 | 0.07%              |
| MRB 2008 F | 35,000            | JPMorgan Chase Bank, NA             | 12/31/2014         | 0.8500%        | Merrill Lynch, Pierce, Fenner & Smith, Inc. | 0.07%              |
| MRB 2008 I | 34,650            | JPMorgan Chase Bank, NA             | 12/31/2014         | 0.8500%        | Merrill Lynch, Pierce, Fenner & Smith, Inc. | 0.07%              |

#### Discretely Presented Component Unit

The discretely presented component unit, Oregon Health and Science University, entered into multiple credit enhancement facilities, including irrevocable standby letters of credit with Union Bank and US Bank NA, as listed in the table below (dollars in thousands):

|          | Facility     |                  |        | Facility   | Average       |         |   |
|----------|--------------|------------------|--------|------------|---------------|---------|---|
| Series   | Counterparty | <b>Bonds Par</b> |        | Matures    | Interest Rate | Reset   |   |
| 2012 B-1 | Union Bank   | \$               | 28,525 | 5/15/2017  | 0.167%        | Weekly  | • |
| 2012 B-2 | Union Bank   |                  | 28,525 | 5/15/2017  | 0.167%        | Weekly  |   |
| 2012 B-3 | Union Bank   |                  | 28,520 | 5/15/2017  | 0.167%        | Daily   |   |
| 2012 C   | US Bank, NA  |                  | 19,125 | 11/15/2015 | 0.164%        | Daily   |   |
| 2012 D   | US Bank, NA  |                  | 88,805 | 11/1/2016  | 0.646%        | Monthly |   |

The letters of credit will fund any put made by bondholders that is not successfully remarketed. In the event the standby letters of credit fund a put by bondholders, no principal payments are due for 367 days.

#### H. No-Commitment Debt

No-commitment debt refers to debt issued to finance public purpose expenditures intended for beneficial ownership by private entities. Such debt bears the name of the State but is secured solely by the credit of the private entity and usually is serviced and administered by a trustee independent of the State. The State has no obligation for payment of this debt. Accordingly, this debt is not reported in the accompanying financial statements.

No-commitment debt as of June 30, 2012 (in thousands):

| Primary Government                        | Amount |           |  |  |
|---|--------|-----------|--|--|
| Oregon Business Development Department    | \$     | 402,126   |  |  |
| Oregon Facilities Authority               |        | 1,631,215 |  |  |
| Housing and Community Services Department |        | 203,215   |  |  |
| Total No-Commitment Debt                  | \$     | 2,236,556 |  |  |

#### I. Debt Refundings

Occasionally, the State issues new long-term debt to extinguish the obligation of previously issued bonds or certificates of participation in order to take advantage of lower interest rates. In instances of advanced refunding, the money from the sale of new debt is placed in an irrevocable trust to provide for all future debt service payments on the old debt. The amount of these issuances has provided funds to pay the interest and

principal when due on the refunded debt to and including the dates irrevocably fixed for redemption. The trust account assets and liabilities for the defeased debt are not included in the accompanying financial statements.

Current/advance refunding issues that occurred between July 1, 2011, and June 30, 2012:

On November 9, 2011, the Oregon Department of Administrative Services (DAS) issued \$59.9 million in 2011 Series N General Obligation Bonds with an average interest rate of 4.3 percent. These bonds refunded \$62.4 million of certain outstanding 2003 Series Opportunity Bonds with an average interest rate of 4.4 percent. The advanced refunding was undertaken to reduce the total debt service payments over the next 12 years by \$3.2 million and resulted in an economic gain of \$3.2 million.

On November 9, 2011, DAS issued \$36.3 million in 2011 Series O Certificates of Participation with an average interest rate of 4.4 percent. These certificates refunded \$37.7 million of various outstanding series certificates of participation with an average interest rate of 4.8 percent. The advanced refunding was undertaken to reduce the total debt service payments over the next 16 years by \$2.6 million and resulted in an economic gain of \$2.1 million.

On November 9, 2011, DAS issued \$5.5 million in 2011 Series P General Obligation Bonds with an average interest rate of 3.7 percent. These bonds refunded \$5.5 million of outstanding 2002 Series D Certificates of Participation with an average interest rate of 4.9 percent. The advanced refunding was undertaken to reduce the total debt service payments over the next year by \$825.2 thousand and resulted in an economic gain of \$646.3 thousand.

On April 4, 2012, DAS issued \$28.4 million in 2012 Series A Certificates of Participation with an average interest rate of 4.9 percent. The certificates were issued to refund \$30.6 million of outstanding 2002 Series B and 2003 Series B Certificates of Participation with an average interest rate of 5.1 percent. The \$27.8 million current refunding and \$2.8 million advanced refunding was undertaken to reduce the total debt service payments over the next 6 years by \$3.5 million and resulted in an economic gain of \$230.1 thousand.

On April 4, 2012, DAS issued \$18.3 million in 2012 Series K General Obligation Bonds with an average interest rate of 4.9 percent. The bonds were issued to refund \$19.1 million of outstanding 2002 Series B and 2005 Series A Certificates of Participation with an average interest rate of 5.1 percent. The current refunding of \$3.1 million and the advanced refunding of \$16 million was undertaken to reduce the total debt service payments over the next 11 years by \$1.1 million and resulted in an economic gain of \$1.2 million.

On April 4, 2012, DAS issued \$129.3 million in 2012 Series L General Obligation Bonds with an average interest rate of 4.9 percent. These bonds refunded \$143.3 million of various outstanding series certificates of participation with an average interest rate of 5.1 percent. The \$122 million current refunding and \$21.3 million advanced refunding was undertaken to reduce the total debt service payments over the next 11 years by \$22.5 million and resulted in an economic gain of \$3.5 million.

On April 4, 2012, DAS issued \$7.4 million in 2012 Series M General Obligation Bonds with an average interest rate of 4.9 percent. These bonds refunded \$7 million of outstanding 2002 Series E and 2003 Series A Certificates of Participation with an average interest rate of 5.1 percent. The advanced refunding was undertaken to reduce the total debt service payments over the next 3 years by \$375.9 thousand and resulted in an economic gain of \$358.7 thousand.

On April 25, 2012, the Oregon University System issued \$100.5 million in 2012 Series A, B, and C General Obligation Bonds with an average interest rate of 4.5 percent. These bonds refunded \$106.6 million of various outstanding series general obligation bonds with an average interest rate of 4.8 percent. The advanced refunding was undertaken to reduce the total debt service payments over the next 18 years by \$12.9 million and resulted in an economic gain of \$10.8 million.

On April 25, 2012, DAS issued \$53.5 million in 2012 Series B Lottery Revenue Bonds with an average interest rate of 4.5 percent. These bonds refunded \$60.5 million of various outstanding

series lottery revenue bonds with an average interest rate of 4.5 percent. The \$165 thousand current refunding and the \$60.4 million advanced refunding was undertaken to reduce the total debt service payments over the next 13 years by \$8.2 million and resulted in an economic gain of \$4.4 million.

On May 5, 2012, the Oregon Health and Science University, a discretely presented component unit, issued \$253.2 million in 2012 Series A, C, and D Revenue Bonds with an average interest rate of 3.6 percent. These bonds refunded \$282.7 million of various outstanding series revenue bonds with an average interest rate of 3.5 percent. The combination of current and advanced refunding was undertaken to reduce the total debt service payments over the next 21 years by \$38.2 million and resulted in an economic gain of \$8.7 million.

On June 26, 2012, the Oregon Department of Transportation (ODOT) issued \$130 million in 2012 Series A Revenue Bonds with an average interest rate of 5 percent. These bonds refunded \$142.2 million of various outstanding series revenue bonds with an average interest rate of 5 percent. The advanced refunding was undertaken to reduce the total debt service payments over the next 17 years by \$21.1 million and resulted in an economic gain of \$16.7 million.

On June 26, 2012, ODOT issued \$70.9 million in 2012 Series B Revenue Bonds with an average interest rate of 2 percent. These bonds refunded \$63 million of outstanding 2004 Series B and 2005 Series B Revenue Bonds with an average interest rate of 5.1 percent. The advanced refunding was undertaken to reduce the total debt service payments over the next 3 years by \$4.8 million and resulted in an economic gain of \$4.2 million.

On November 9, 2011, ODOT issued highway user tax revenue subordinate lien notes for \$265.3 million in favor of Citibank, N.A., as the initial lender. The proceeds from the issuance were used to refund, in their entirety, the 2006 Series B Bonds and the 2007 Series B Bonds on a current refunding basis. The 2011 Series A Note bears interest at a variable interest rate determined on the basis of a seven-day SIFMA index plus a margin. The 2011 Series A Note is subject to optional, mandatory, and extraordinary prepayment or redemption, and a term-out period. The lender's initial commitment expires on the mandatory prepayment date of November 7, 2014, with the aggregate outstanding principal amount of the loan due in six equal, semiannual installments beginning six months after the anniversary of the mandatory prepayment date (the "term-out period"). On the date the 2011 Series A Note is prepaid, in whole, in accordance with (a) optional prepayment provisions, (b) mandatory prepayment provisions, (c) term-out period requirements or (d) mandatory tender provisions, the Department of Transportation will remarket the 2011 Series A Note. The final maturity for this series is November 2027.

#### J. Defeased Debt

The State has defeased certain general obligation and revenue bonds, as well as certificates of participations, by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the liability for defeased bonds is not included in the State's financial statements. On June 30, 2012, approximately \$915.4 million of bonds outstanding are considered defeased for the primary government. Additionally, approximately \$38.5 million is considered defeased for the discretely presented component unit, Oregon Health and Science University, as of June 30, 2012.

### 10. OTHER LONG-TERM LIABILITIES

#### A. Changes in Other Long-Term Liabilities

Changes in other long-term liabilities for governmental activities for the year ended June 30, 2012 (in thousands):

|   | Beginning    |    |           | _  |          | Ending       |          | ie Within |
|---|--------------|----|-----------|----|----------|--------------|----------|-----------|
|   | Balance      | A  | Additions |    | ductions | Balance      | One Year |           |
| Governmental activities                 |              |    |           |    |          |              |          |           |
| Compensated absences payable            | \$ 165,454   | \$ | 17,211    | \$ | 7,674    | \$ 174,991   | \$       | 115,495   |
| Claims and judgments payable            | 1,062,128    |    | 142,523   |    | 168,746  | 1,035,905    |          | 131,180   |
| Arbitrage rebate payable                | 1,502        |    | 1,280     |    | 1,502    | 1,280        |          | 896       |
| Custodial liabilities                   | 273,047      |    | 328,572   |    | 372,256  | 229,363      |          | 226,066   |
| Contracts, mortgages, and notes payable | 102,182      |    | 51,855    |    | 99,330   | 54,707       |          | 11,900    |
| Obligations under capital lease         | 9,638        |    | 4,632     |    | 5,781    | 8,489        |          | 5,687     |
| Pollution remediation obligation        | 10,886       |    | 182       |    | 406      | 10,662       |          | 3,296     |
| Net OPEB obligation                     | 37,187       |    | 5,932     |    | -        | 43,119       |          |           |
| Total other long-term liabilities       | \$ 1,662,024 | \$ | 552,187   | \$ | 655,695  | \$ 1,558,516 | \$       | 494,520   |

Internal service funds predominantly serve the governmental funds. Therefore, long-term liabilities for internal service funds are included as part of the totals for governmental activities. The compensated absences liability is mainly liquidated through the General Fund, Health and Social Services Fund, and the Public Transportation Fund. The claims and judgments liability is generally liquidated through the Employment Services Fund and the Central Services Fund, an internal service fund. The arbitrage rebate liability is generally liquidated through the Revenue Bond Fund. The custodial liabilities are expected to be liquidated by the Common School Fund. The liability for contracts, mortgages, and notes is generally liquidated through the General Fund, the Public Transportation Fund, and the Health and Social Services Fund. The capital lease obligations are generally liquidated through the Central Services Fund. The pollution remediation obligation will be mainly liquidated through the Environmental Management Fund and the Public Transportation Fund.

Changes in other long-term liabilities for business-type activities for the year ended June 30, 2012 (in thousands):

|   | Beginning |         |    |           |    |            | I      | Ending  | Du       | ıe Within |
|---|-----------|---------|----|-----------|----|------------|--------|---------|----------|-----------|
|   | Balance   |         | Α  | Additions |    | Reductions |        | Balance | One Year |           |
| Business-type activities                |           |         |    |           |    |            |        |         |          | _         |
| Compensated absences payable            | \$        | 62,218  | \$ | 13,317    | \$ | 8,344      | \$     | 67,191  | \$       | 58,600    |
| Claims and judgments payable            |           | -       |    | 26,345    |    | 12,386     |        | 13,959  |          | 13,959    |
| Lottery prize awards payable            |           | 141,109 |    | 270,839   |    | 257,587    |        | 154,361 |          | 29,320    |
| Arbitrage rebate payable                | 13,548    |         |    | 3,069     |    | 152        |        | 16,465  |          | 123       |
| Custodial liabilities                   |           | 38,004  |    | 23,965    |    | 18,426     |        | 43,543  |          | 32,098    |
| Contracts, mortgages, and notes payable |           | 18,133  |    | 21,672    |    | 2,848      |        | 36,957  |          | 13,249    |
| Contracts payable to component unit     |           | 28,029  |    | -         |    | 26,795     |        | 1,234   |          | 1,234     |
| Obligations under capital lease         |           | 615     |    | 16        |    | 75         |        | 556     |          | 65        |
| Net OPEB obligation                     | 17,82     |         |    | 3,217     | 19 |            |        | 21,026  |          | -         |
| Derivative instruments liability        |           | 27,218  |    | 13,026    | -  |            | 40,244 |         | ļ .      |           |
| Total other long-term liabilities       | \$        | 346,702 | \$ | 375,466   | \$ | 326,632    | \$     | 395,536 | \$       | 148,648   |

Changes in other long-term liabilities for fiduciary fund activities for the year ended June 30, 2012 (in thousands):

|   | Beginning    |              |              | Ending       | Due Within |
|---|--------------|--------------|--------------|--------------|------------|
|   | Balance      | Additions    | Reductions   | Balance      | One Year   |
| Fiduciary fund activities               |              |              |              |              |            |
| Custodial liabilities                   | \$ 1,847,335 | \$ 8,686,087 | \$ 8,658,273 | \$ 1,875,149 | \$ 58,999  |
| Contracts, mortgages, and notes payable | 2,174        | 31           | 164          | 2,041        | 80         |
| Net OPEB obligation                     | 364          | 90           | 7            | 447          |            |
| Total other long-term liabilities       | \$ 1,849,873 | \$ 8,686,208 | \$ 8,658,444 | \$ 1,877,637 | \$ 59,079  |

Changes in other long-term liabilities for the discretely presented component units, SAIF Corporation for the year ended December 31, 2011, and the Oregon Health and Science University for the year ended June 30, 2012 (in thousands):

|  | Beginning    |          |    |           |    |            | ı      | Ending    | Du | e Within |
|--|--------------|----------|----|-----------|----|------------|--------|-----------|----|----------|
|  | Balance      |          | Α  | Additions |    | Reductions |        | Balance   |    | ne Year  |
| Discretely presented component units         |              |          |    |           |    |            |        |           |    |          |
| Obligations under life income agreements     | \$           | 17,134   | \$ | 1,862     | \$ | 2,761      | \$     | 16,235    | \$ | -        |
| Reserve for loss and loss adjustment expense | 3            | ,004,639 |    | 328,879   |    | 314,125    | 3      | 3,019,393 |    | 225,388  |
| Claims and judgments payable                 | 56,091       |          |    | 6,712     |    | 1,575      |        | 61,228    |    | 18,678   |
| Contracts, mortgages, and notes payable      |              | 36,649   |    | 5,256     |    | 5,485      |        | 36,420    |    | 1,948    |
| Obligations under capital lease              |              | 5,805    |    | -         |    | 1,142      |        | 4,663     |    | 4,034    |
| Advances from primary government             |              | 48,648   |    | 558       |    | 4,375      |        | 44,831    |    | 2,374    |
| Net OPEB obligation                          |              | 6,331    |    | 1,740     |    | -          |        | 8,071     |    | -        |
| Derivative instruments liability             | 7,776        |          |    | 8,181     | -  |            | 15,957 |           |    |          |
| Total other long-term liabilities            | \$ 3,183,073 |          | \$ | 353,188   | \$ | 329,463    | \$ 3   | 3,206,798 | \$ | 252,422  |

#### B. Arbitrage Rebate Liability

The Tax Reform Act of 1986 placed restrictions on the non-purpose investment earnings from the proceeds of qualified tax-exempt bonds issued after August 15, 1986. Specifically, the non-purpose investment earnings on these bonds are limited to the yield on each individual bond issue (based on the initial offering price to the public). Non-purpose investment earnings in excess of the bond yield limitations are subject to rebate to the federal government.

Outstanding arbitrage rebate liabilities as of June 30, 2012 (in thousands):

| Primary Government                        | Amount |        |  |  |
|---|--------|--------|--|--|
| Department of Administrative Services     | \$     | 1,280  |  |  |
| Department of Veterans' Affairs           |        | 15,860 |  |  |
| Oregon University System                  |        | 123    |  |  |
| Housing and Community Services Department |        | 482    |  |  |
| Total arbitrage rebate liability          | \$     | 17,745 |  |  |

### 11. POLLUTION REMEDIATION OBLIGATION

Pollution remediation obligations address the current or potential detrimental effects of *existing* pollution by participating in pollution remediation activities, including pre-cleanup activities, cleanup activities, government oversight and enforcement-related activities, and postremediation monitoring. Excluded from pollution remediation obligations are obligations for pollution *prevention* and *control* activities, fines and penalties, landfill closure and postclosure care, and other future remediation activities required upon retirement of an asset.

The State recognizes a pollution remediation obligation when it can reasonably estimate the range of expected cash outlays. At June 30, 2012, the State recognized an estimated liability of \$10.7 million for

pollution remediation activities. The liability, which is reported in the government-wide statement of net assets, was recorded at the current value of the costs the State expects to incur to perform the work.

For many projects, the State can reasonably estimate the range of expected outlays early in the process, using the State's remediation history for similar sites as the basis for the calculations. In other cases, the estimated liability is based on the amount specified in a contract for remediation services or the estimate of the cleanup costs provided by an environmental consulting firm. Expected recoveries from responsible parties or potentially responsible parties and insurance recoveries are included in the estimates and reduce the State's expense. No material expected recoveries were included in the measurement of the State's pollution remediation obligation at June 30, 2012.

When new information indicates changes in expected outlays, the liability for pollution remediation is adjusted. Adjustments may occur due to price fluctuations resulting from delays in contracting specific remediation jobs, changes in technology, changes in legal or regulatory requirements, and changes in the remediation plan or operating conditions.

Currently, the Oregon Department of Environmental Quality (DEQ), as a government responsible for sharing costs under federal law, is obligated to clean up two Superfund sites. Both sites are contaminated with chemicals used in the wood-treatment industry. Contamination was found in the soil, groundwater, and sediments of adjacent rivers. The Oregon Department of Transportation (ODOT) also performs ongoing pollution remediation. For example, to facilitate the agency's transportation goals, ODOT voluntarily conducts the cleanup of contaminated soil and ground water found within the footprint of a construction project and removes lead-based paint when performing bridge repairs. In other cases, DEQ has named ODOT as a responsible party or potentially responsible party, or ODOT has entered the contaminated site into the DEQ's Voluntary Cleanup Program as the responsible party.

As of June 30, 2012, the State is involved in negotiations related to a confidential, non-judicial mediation process that will result in an allocation of costs associated with the investigation and cleanup of contamination in the Portland Harbor Superfund site. There are over 200 parties, private and public, that may eventually bear a share of the costs. It is too early in the Environmental Protection Agency's remedial action process to estimate the total cleanup costs that may be shared by the liable parties and what portion of that, if any, will be assessed against the State. The Portland Harbor Superfund site is discussed in more detail in Note 23.

### 12. PLEDGED REVENUES

#### A. Unobligated Net Lottery Proceeds

The State has pledged future unobligated net lottery proceeds to repay \$1.1 billion of lottery revenue bonds. Unobligated net lottery proceeds consist of all revenues derived from the operation of the Oregon State Lottery except for revenues used for payment of prizes and expenses of the Lottery. Proceeds from lottery revenue bonds provide financing for economic development within the state, as well as for the improvement and expansion of state parks and school facilities. The bonds are payable solely from the pledged revenues and are payable through 2033. Total principal and interest remaining to be paid on the bonds is \$1.6 billion. In fiscal year 2013, principal and interest payments on the bonds are expected to require approximately 23.1 percent of unobligated net lottery proceeds. Principal and interest paid for the current year and total unobligated net lottery proceeds recognized were \$134.8 million and \$529.6 million, respectively.

#### B. Highway User Taxes and Vehicle Registration Fees

The State has pledged future highway user taxes and vehicle registration fees, net of administrative expenses, operating transfers, and statutory transfers to counties, to repay \$2.1 billion of highway user tax revenue bonds. Proceeds from the bonds provide financing for the construction, reconstruction, improvement, repair, maintenance and operation, and use of public highways, roads, streets, and roadside rest areas for the State. The bonds are payable solely from the pledged revenues and are payable through November 2034. Total principal and interest remaining to be paid on the bonds is \$3.4 billion. Fiscal year 2013 principal and interest payments on the bonds are expected to require approximately 25.4 percent of pledged revenues. Principal and interest paid for the current year and total pledged revenues recognized were \$150.2 million and \$566.9 million, respectively.

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### 13. INTERFUND TRANSACTIONS

Interfund balances reported in the fund financial statements as of June 30, 2012 (in thousands):

|                                | Due from Other Funds |          |         |                       |        |            |           |        |     |  |  |  |
|--------------------------------|----------------------|----------|---------|-----------------------|--------|------------|-----------|--------|-----|--|--|--|
|                                |                      | Hea      | Ith and |                       |        |            |           |        |     |  |  |  |
|                                |                      | S        | ocial   |                       | Public | Envi       | ronmental | Common |     |  |  |  |
| Due to Other Funds             | General              | Services |         | <b>Transportation</b> |        | Management |           | School |     |  |  |  |
| General                        | \$ -                 | \$       | 50,576  | \$                    | 90,048 | \$         | 67,008    | \$     | 24  |  |  |  |
| Health and Social Services     | 16,817               |          | -       |                       | -      |            | 203       |        | -   |  |  |  |
| Public Transportation          | 200                  |          | -       |                       | -      |            | 13,147    |        | -   |  |  |  |
| Environmental Management       | 1,556                |          | -       |                       | 4,237  |            | -         |        | 112 |  |  |  |
| Common School                  | -                    |          | -       |                       | -      |            | 786       |        | -   |  |  |  |
| Nonmajor Governmental Funds    | 20,116               |          | 8,295   |                       | 64     |            | 137       |        | -   |  |  |  |
| Housing and Community Services | -                    |          | -       |                       | -      |            | -         |        | -   |  |  |  |
| Lottery Operations             | 126,123              |          | -       |                       | -      |            | -         |        | -   |  |  |  |
| Unemployment Compensation      | -                    |          | -       |                       | -      |            | -         |        | -   |  |  |  |
| Nonmajor Enterprise Funds      | 75,914               |          | 3,238   |                       | -      |            | 1,350     |        | -   |  |  |  |
| Internal Service Funds         | 86                   |          | -       |                       | -      |            | -         |        | -   |  |  |  |
| Fiduciary Funds                | 10                   |          | -       |                       | -      |            | -         |        |     |  |  |  |
| Total                          | \$240,822            | \$       | 62,109  | \$                    | 94,349 | \$         | 82,631    | \$     | 136 |  |  |  |

|                             | C      | ommon  |                        | Nonmajor |               | Internal |               |
|-----------------------------|--------|--------|------------------------|----------|---------------|----------|---------------|
| Advances from Other Funds   | School |        | <b>Enterprise Fund</b> |          | Service Funds |          | Total         |
| General                     | \$     | -      | \$                     | -        | \$            | 648      | \$<br>648     |
| Environmental Management    |        | 300    |                        | -        |               | -        | 300           |
| Nonmajor Governmental Funds |        | 19,000 |                        | 88       |               | -        | 19,088        |
| University System           |        | -      |                        | 96,599   |               | -        | 96,599        |
| Nonmajor Enterprise Funds   |        | -      |                        | 100      |               | -        | 100           |
| Internal Service Funds      |        | -      |                        | 190      |               | -        | 190           |
| Total                       | \$     | 19,300 | \$                     | 96,977   | \$            | 648      | \$<br>116,925 |

Interfund balances result from the time lag between the date a transaction for interfund goods and services or reimbursable expenditures/expenses is recorded and the date the payment between funds is made. Advances to and from other funds are not expected to be repaid within one year.

**Due from Other Funds (continued)** 

|    | Nonmajor     | Housing and |                      |          | Nonmajor          | Internal |           |           | _ |
|----|--------------|-------------|----------------------|----------|-------------------|----------|-----------|-----------|---|
| G  | Sovernmental | Community   | Veterans' University |          | <b>Enterprise</b> | Service  | Fiduciary |           |   |
|    | Funds        | Services    | Loan                 | System   | Funds             | Funds    | Funds     | Total     |   |
| \$ | 232,200      | \$ -        | \$ -                 | \$ 6,857 | \$ 1,077          | \$ 1,154 | \$ -      | \$ 448,94 | 4 |
|    | 468          | -           | -                    | -        | 62                | -        | -         | 17,55     | 0 |
|    | 3,821        | -           | -                    | -        | -                 | -        | -         | 17,16     | 8 |
|    | 1,141        | -           | -                    | 14       | -                 | -        | -         | 7,06      | 0 |
|    | -            | -           | -                    | -        | -                 | -        | -         | 78        | 6 |
|    | 19,467       | 33          | -                    | 755      | -                 | 2,742    | -         | 51,60     | 9 |
|    | 7            | -           | -                    | -        | -                 | -        | -         | •         | 7 |
|    | -            | -           | -                    | -        | -                 | -        | -         | 126,12    | 3 |
|    | 9,139        | -           | -                    | -        | -                 | -        | -         | 9,13      | 9 |
|    | 4            | -           | 68                   | -        | -                 | 84       | 506       | 81,16     | 4 |
|    | 51           | -           | -                    | -        | -                 | -        | -         | 13        | 7 |
|    | -            | -           | -                    | -        | 37                | -        | 7,707     | 7,75      | 4 |
| \$ | 266,298      | \$ 33       | \$ 68                | \$ 7,626 | \$ 1,176          | \$ 3,980 | \$ 8,213  | \$ 767,44 | 1 |

Interfund transfers reported in the fund financial statements as of June 30, 2012 (in thousands):

|                                      | Transfers from Other Funds |            |                |               |           |  |  |
|--------------------------------------|----------------------------|------------|----------------|---------------|-----------|--|--|
|                                      |                            | Health and |                |               |           |  |  |
|                                      |                            | Social     | Public         | Environmental | Common    |  |  |
| Transfers to Other Funds             | General                    | Services   | Transportation | Management    | School    |  |  |
| General                              | \$ -                       | \$ 27,503  | \$ 3,026       | \$ 107,035    | \$ 139    |  |  |
| Health and Social Services           | 18,690                     | -          | -              | 660           | -         |  |  |
| Public Transportation                | 5,276                      | -          | -              | 30,159        | -         |  |  |
| Environmental Management             | 20,632                     | 83         | 1,279          | -             | 11,062    |  |  |
| Common School                        | 47,986                     | -          | -              | 6,718         | -         |  |  |
| Nonmajor Governmental Funds          | 159,048                    | 56,338     | 85,173         | 729           | -         |  |  |
| Housing and Community Services       | -                          | -          | -              | -             | -         |  |  |
| Veterans' Loan                       | -                          | -          | -              | -             | -         |  |  |
| Lottery Operations                   | 529,562                    | -          | -              | -             | -         |  |  |
| Unemployment Compensation            | -                          | -          | -              | -             | -         |  |  |
| University System                    | 4,269                      | -          | -              | -             | -         |  |  |
| Nonmajor Enterprise Funds            | 137,859                    | 8,300      | -              | 323           | -         |  |  |
| Internal Service Funds               | 16,989                     | 4,107      | -              | 837           |           |  |  |
| Subtotal                             | 940,311                    | 96,331     | 89,478         | 146,461       | 11,201    |  |  |
| Long-term liability transferred from |                            |            |                |               |           |  |  |
| general governmental activities to a |                            |            |                |               |           |  |  |
| nonmajor enterprise fund             | -                          | -          | -              | -             | -         |  |  |
| Total                                | \$ 940,311                 | \$ 96,331  | \$ 89,478      | \$ 146,461    | \$ 11,201 |  |  |

Transfers are used to move (1) revenues collected by one fund to the fund authorized by statute or the State's budget to expend them, (2) receipts restricted to debt service or capital construction to the appropriate funds, and (3) unrestricted revenues collected by the General Fund for various programs accounted for in other funds according to State budget requirements.

During the 2012 legislative session, actions were taken to balance the General Fund budget for the 2011-13 biennium. These actions resulted in resource additions or expenditure reductions in the General Fund. Of the \$940.3 million transferred to the General Fund during fiscal year 2012, \$100.9 million of Other Funds were transferred as a part of the Legislature's rebalancing plan.

In the fund financial statements, total transfers to other funds of \$3,061,946 exceed total transfers from other funds of \$3,061,056 due to the transfer of long-term liabilities from general governmental activities to the State Hospital Fund, a nonmajor enterprise fund.

|    | Nonmajor    |              |            | N  | onmajor   | Internal   |     |         |             |
|----|-------------|--------------|------------|----|-----------|------------|-----|---------|-------------|
| G  | overnmental | Unemployment | University | E  | nterprise | Service    | Fid | luciary |             |
|    | Funds       | Compensation | System     |    | Funds     | Funds      | F   | unds    | Total       |
| \$ | 512,838     | \$ -         | \$343,539  | \$ | 144,652   | \$ 371     | \$  | -       | \$1,139,103 |
|    | 107,186     | -            | -          |    | 37,905    | 143,163    |     | -       | 307,604     |
|    | 230,312     | -            | -          |    | -         | -          |     | -       | 265,747     |
|    | 27,038      | -            | 2,708      |    | -         | 954        |     | -       | 63,756      |
|    | 265         | -            | -          |    | -         | -          |     | -       | 54,969      |
|    | 90,663      | 487          | 8,150      |    | 179       | 722        |     | 151     | 401,640     |
|    | 166         | -            | -          |    | -         | -          |     | -       | 166         |
|    | 229         | -            | -          |    | -         | -          |     | -       | 229         |
|    | 1,460       | -            | -          |    | -         | -          |     | -       | 531,022     |
|    | 50,891      | -            | _          |    | -         | -          |     | -       | 50,891      |
|    | 35,374      | -            | -          |    | -         | -          |     | -       | 39,643      |
|    | 9,623       | -            | -          |    | 16,430    | 700        |     | -       | 173,235     |
|    | 12,008      | -            | _          |    | -         | -          |     | -       | 33,941      |
|    | 1,078,053   | 487          | 354,397    |    | 199,166   | 145,910    |     | 151     | 3,061,946   |
|    |             |              |            |    |           |            |     |         |             |
|    |             |              |            |    |           |            |     |         |             |
|    | -           | -            | -          |    | (890)     | -          |     | -       | (890)       |
| \$ | 1,078,053   | \$ 487       | \$354,397  | \$ | 198,276   | \$ 145,910 | \$  | 151     | \$3,061,056 |

### 14. SEGMENT INFORMATION

Oregon Revised Statutes (ORS) 285B.410 through 285B.482 create the Special Public Works Fund and authorize the Oregon Business Development Department (OBDD) to issue revenue bonds to finance loans to municipalities for infrastructure projects. ORS 285B.560 through 285B.599 establish the Water Fund and authorize OBDD to issue revenue bonds to finance loans to municipalities for safe drinking water projects and waste water system improvement projects. Loan repayments are pledged to repay the outstanding bonds.

ORS 456.645 authorizes the Oregon Housing and Community Services Department (OHCSD) to issue revenue bonds to finance single-family mortgage loans and multi-family housing projects. Article XI-I (2) of the Oregon Constitution authorizes OHCSD to finance multi-family housing for elderly and disabled persons. Mortgage payments and fees and rental revenues support these bonds.

Summary financial information for the Special Public Works Fund, the Water Fund, and OHCSD's various bond funds for the year ended June 30, 2012 (in thousands):

|                                  | Special Public Works Water |         | Mortgage<br>Revenue |             | meowner<br>levenue |         |
|----------------------------------|----------------------------|---------|---------------------|-------------|--------------------|---------|
| Condensed balance sheet          | Fund                       |         | Fund                | und Bonds   |                    | Bonds   |
| Assets:                          |                            |         |                     |             |                    |         |
| Interfund receivables            | \$                         | -       | \$ 100              | \$ -        | \$                 | 5       |
| Other current assets             |                            | 92,768  | 18,856              | 36,760      |                    | 24,008  |
| Noncurrent assets                |                            | 211,593 | 96,901              | 952,929     |                    | 166,299 |
| Deferred outflows                |                            | -       | -                   | 35,823      |                    |         |
| Total assets                     | \$                         | 304,361 | \$115,857           | \$1,025,512 | \$                 | 190,312 |
| Liabilities:                     |                            |         |                     |             |                    |         |
| Due to other funds               | \$                         | 3       | \$ -                | \$ -        | \$                 | -       |
| Current liabilities              |                            | 14,114  | 4,094               | 21,765      |                    | 23,699  |
| Noncurrent liabilities           |                            | 71,914  | 37,410              | 913,008     |                    | 163,636 |
| Total liabilities                |                            | 86,031  | 41,504              | 934,773     |                    | 187,335 |
| Net assets:                      |                            |         |                     |             |                    |         |
| Restricted                       |                            | -       | 894                 | 90,739      |                    | 2,977   |
| Unrestricted                     |                            | 218,330 | 73,459              | -           |                    |         |
| Total net assets                 |                            | 218,330 | 74,353              | 90,739      |                    | 2,977   |
| Total liabilities and net assets | \$                         | 304,361 | \$115,857           | \$1,025,512 | \$                 | 190,312 |
|                                  |                            |         |                     |             |                    |         |

| Condensed statement of revenues, expenses, and changes in fund net assets | Pub | Special<br>lic Works<br>Fund | _  | Vater<br>Fund | R  | ortgage<br>evenue<br>Bonds | Re | neowner<br>evenue<br>Bonds |
|---|-----|------------------------------|----|---------------|----|----------------------------|----|----------------------------|
| Operating activities:   |     |                              | _  |               | _  |                            | _  |                            |
| Loan interest income  | \$  | 9,526                        | \$ | 4,269         | \$ | 44,406                     | \$ | 3,917                      |
| Other operating revenue   |     | -                            |    | -             |    | 17                         |    | -                          |
| Amortization  |     | -                            |    | -             |    | (439)                      |    | (91)                       |
| Other operating expenses  |     | (8,180)                      |    | (3,761)       |    | (45,925)                   |    | (5,597)                    |
| Operating income (loss)   |     | 1,346                        |    | 508           |    | (1,941)                    |    | (1,771)                    |
| Total nonoperating revenues (expenses)                                    |     | 478                          |    | 74            |    | 6,121                      |    | 929                        |
| Transfers from other funds  |     | -                            |    | 13,620        |    | 900                        |    | 1,630                      |
| Transfers to other funds  |     | (13,924)                     |    | (2,962)       |    | (2,694)                    |    |                            |
| Change in net assets  |     | (12,100)                     |    | 11,240        |    | 2,386                      |    | 788                        |
| Beginning net assets (as restated)  |     | 230,430                      |    | 63,113        |    | 88,353                     |    | 2,189                      |
| Ending net assets   | \$  | 218,330                      | \$ | 74,353        | \$ | 90,739                     | \$ | 2,977                      |

| Condensed statement of cash flows                 |    | Special<br>Public Works<br>Fund |    | Water<br>Fund |    | Mortgage<br>Revenue<br>Bonds |    | Homeowner<br>Revenue<br>Bonds |  |
|---|----|---------------------------------|----|---------------|----|------------------------------|----|-------------------------------|--|
| Net cash provided (used) by:                      |    |                                 |    |               |    |                              |    |                               |  |
| Operating activities                              | \$ | 15,417                          | \$ | 9,534         | \$ | 150,900                      | \$ | (60,762)                      |  |
| Noncapital financing activities                   |    | (47,248)                        |    | (8,821)       |    | (143,996)                    |    | 25,919                        |  |
| Investing activities                              |    | 479                             |    | 74            |    | 9,599                        |    | 47,514                        |  |
| Net increase (decrease)                           |    | (31,352)                        |    | 787           |    | 16,503                       |    | 12,671                        |  |
| Beginning cash and cash equivalents (as restated) |    | 112,952                         |    | 15,585        |    | 16,006                       |    | 491                           |  |
| Ending cash and cash equivalents                  | \$ | 81,600                          | \$ | 16,372        | \$ | 32,509                       | \$ | 13,162                        |  |
|   |    |                                 |    |               |    |                              |    |                               |  |

| Condensed balance sheet Assets:  | Multifamily<br>Housing<br>Revenue<br>Bonds |         | Multiple<br>Purpose<br>Bonds |        | D  | derly and<br>Disabled<br>Housing<br>Fund |
|----------------------------------|--|---------|------------------------------|--------|----|--|
| Current assets                   | \$   | 8,318   | \$                           | 1,244  | \$ | 12,040                                   |
| Noncurrent assets                | •  | 178,437 | •                            | 10,304 | •  | 188,121                                  |
| Deferred outflows                |  | 1,374   |                              | ,<br>- |    | ,<br>-                                   |
| Total assets                     | \$   | 188,129 | \$                           | 11,548 | \$ | 200,161                                  |
| Liabilities:                     |  |         |                              |        |    |  |
| Interfund payables               | \$   | -       | \$                           | -      | \$ | 11                                       |
| Other current liabilities        |  | 7,490   |                              | 1,158  |    | 11,134                                   |
| Noncurrent liabilities           |  | 156,089 |                              | 2,643  |    | 119,809                                  |
| Total liabilities                |  | 163,579 |                              | 3,801  |    | 130,954                                  |
| Net assets:                      |  |         |                              |        |    |  |
| Restricted                       |  | 24,550  |                              | 7,747  |    | 69,207                                   |
| Total net assets                 |  | 24,550  |                              | 7,747  |    | 69,207                                   |
| Total liabilities and net assets | \$   | 188,129 | \$                           | 11,548 | \$ | 200,161                                  |
|                                  |  |         |                              |        |    |  |

| Condensed statement of revenues, expenses, and changes in fund net assets Operating activities: | He<br>Re | Itifamily<br>ousing<br>evenue<br>Bonds | Pι | ultiple<br>urpose<br>Bonds | Di<br>H | erly and<br>isabled<br>ousing<br>Fund |
|---|----------|--|----|----------------------------|---------|---------------------------------------|
| Loan interest income  | \$       | 9,671                                  | \$ | 300                        | \$      | 10,464                                |
| Other operating revenue   |          | 168                                    |    | -                          |         | 179                                   |
| Depreciation and amortization   |          | (119)                                  |    | (8)                        |         | (95)                                  |
| Other operating expenses  |          | (7,825)                                |    | (361)                      |         | (8,932)                               |
| Operating income (loss)   |          | 1,895                                  |    | (69)                       |         | 1,616                                 |
| Total nonoperating revenues (expenses)  |          | 2,376                                  |    | 119                        |         | 2,945                                 |
| Transfers from other funds  |          | 390                                    |    | -                          |         | -                                     |
| Transfers to other funds  |          | (1,000)                                |    | (1,770)                    |         | (158)                                 |
| Change in net assets  |          | 3,661                                  |    | (1,720)                    |         | 4,403                                 |
| Beginning net assets (as restated)  |          | 20,889                                 |    | 9,467                      |         | 64,804                                |
| Ending net assets   | \$       | 24,550                                 | \$ | 7,747                      | \$      | 69,207                                |
|   |          |  |    |                            |         |                                       |

| Condensed statement of cash flows                  | H<br>R | iltifamily<br>ousing<br>evenue<br>Bonds | Pι | ultiple<br>urpose<br>Bonds | D  | lerly and<br>isabled<br>lousing<br>Fund |
|--|--------|---|----|----------------------------|----|---|
| Net cash provided (used) by:  Operating activities | \$     | 15.527                                  | \$ | 2.511                      | \$ | 15,068                                  |
| Noncapital financing activities                    | Ψ      | (18,277)                                | Ψ  | (3,136)                    | Ψ  | (29,268)                                |
| Investing activities                               |        | 4,520                                   |    | 957                        |    | 7,088                                   |
| Net increase (decrease)                            |        | 1,770                                   |    | 332                        |    | (7,112)                                 |
| Beginning cash and cash equivalents (as restated)  |        | 1,333                                   |    | 277                        |    | 35,182                                  |
| Ending cash and cash equivalents                   | \$     | 3,103                                   | \$ | 609                        | \$ | 28,070                                  |

### 15. EMPLOYEE RETIREMENT PLANS

#### A. Plan Descriptions

#### Public Employees Retirement System

The Public Employees Retirement System (PERS) provides defined benefit and defined contribution retirement plans for units of State government, school districts, community colleges, and political subdivisions. PERS is administered under the Oregon Revised Statutes (ORS) Chapters 238 and 238A and Internal Revenue Code Section 401(a) by the Public Employees Retirement Board. Plan assets of the defined benefit, defined contribution, postemployment healthcare, and deferred compensation plans may legally be used to pay benefits only to the plan members or plan beneficiaries for whom the assets were accumulated. The PERS defined benefit plans provide pension benefits, death benefits, disability benefits, and postemployment healthcare benefits.

PERS features both a cost-sharing multiple-employer pension plan and an agent multiple-employer pension plan. Participation in the PERS cost-sharing multiple-employer plan is mandatory for state agencies that comprise the primary government, as well as community colleges and school districts. PERS is an agent multiple-employer plan for political subdivisions that have not elected to join the State and Local Government Rate Pool. Participation by most political subdivisions is optional, but irrevocable if elected. The State has no obligation to contribute, and it does not contribute, to the agent multiple-employer pension plan. At June 30, 2012, PERS had 902 employer members consisting of:

| State agencies         | 113 |
|------------------------|-----|
| Community colleges     | 17  |
| School districts       | 287 |
| Political subdivisions | 485 |

In 1995, the Oregon Legislature passed a bill that created a second tier of benefits for those employees who established membership on or after January 1, 1996. The second tier does not enjoy the Tier One assumed earnings rate guarantee and sets the normal retirement age at 60, compared to 58 for Tier One. As of June 30, 2012, there were 45,629 active and 20,017 inactive members for a total of 65,646 PERS Tier One plan members and 48,150 active and 16,902 inactive members for a total of 65,052 PERS Tier Two plan members.

In 2003, the Oregon Legislature enacted a bill that created the Oregon Public Service Retirement Plan (OPSRP). OPSRP consists of a defined benefit pension program and the defined contribution Individual Account Program (IAP). OPSRP is part of PERS and is administered by the PERS Board. Membership includes public employees hired on or after August 29, 2003. As of June 30, 2012, there were 76,002 active and 5,367 inactive members for a total of 81,369 OPSRP members.

Beginning January 1, 2004, active PERS Tier One and Tier Two plan members became members of the IAP. The Tier One and Tier Two plan members retain their existing PERS accounts; however, member contributions are now deposited into the members' IAP accounts.

The PERS defined benefit and defined contribution retirement plans are reported as pension trust funds in the fiduciary funds combining statements and as part of the Pension and Other Employee Benefit Trust in the fiduciary funds basic financial statements. PERS issues a separate, publicly available financial report that includes audited financial statements and required supplementary information that may be obtained by writing to the Public Employees Retirement System, Fiscal Services Division, PO Box 23700, Tigard, OR 97281-3700. The report may also be accessed online at:

http://www.oregon.gov/PERS/Pages/section/financial\_reports/financials.aspx

#### **Optional Plans**

The 1995 Oregon Legislature enacted legislation that authorized the Oregon University System (OUS) to offer a defined contribution retirement plan as an alternative to PERS. Effective April 1, 1996, OUS established the Optional Retirement Plan (ORP), which was made available to OUS unclassified faculty and staff who are eligible for PERS membership. The ORP consists of three tiers. Membership in ORP Tier One and Tier Two is determined using the same criteria as PERS. The third tier is determined by membership in OPSRP.

In addition to PERS and ORP, eligible unclassified employees hired on or before September 9, 1995, may participate in the Teacher's Insurance and Annuity Association and College Retirement Equities Fund retirement program. This defined contribution plan was closed to new enrollment at the time the ORP became effective in 1996.

Effective July 1, 1996, the Oregon Health and Science University (OHSU), which is a discretely presented component unit, established the University Pension Plan (UPP). The UPP is a defined contribution plan that is available to employees as an alternative to PERS. Employees become fully vested in employer contributions over a three- to four-year period.

#### B. Summary of Significant Accounting Policies

The financial statements for the PERS retirement plans are prepared using the accrual basis of accounting. Contributions are recognized in the period in which the contributions are due. Expenses are recognized when incurred. Benefits and refunds are recognized when due and payable.

Plan investments are reported at fair value. The fair value of publicly traded debt and equity securities in active markets is determined by the custodian's pricing agent using nationally recognized pricing services. The custodian's pricing agent values equity securities traded on a national or international exchange at the last reported sales price and, generally, values debt securities by using evaluated bid prices. The fair value of publicly traded real estate investment trust (REIT) securities is determined by the custodian's pricing agent using recognized pricing services. For securities that do not have an active market, such as private placements or commingled investment vehicles, the custodian's pricing agent or investment manager uses a similar benchmark security to estimate fair value. The benchmark used to value a debt security, for example, typically has a coupon rate and maturity date comparable to the debt security being valued, as well as similar market risk.

Investments in private equities are recorded at fair value, as of June 30, 2012, as determined by PERS management based on valuation information provided by the general partner. Investments in private equities representing publicly traded securities are stated at quoted market price. Where observable market inputs are not available, valuation models are applied. The general partner determines fair value based on the best information available and by reference to information including, but not limited to, the following: projected sales, net earnings, earnings before interest, taxes, depreciation and amortization, balance sheets, public and private transactions, valuations for publicly traded comparable companies, and/or other measures, and consideration of any other pertinent information including the types of securities held and the general partner's own assumptions regarding the investment. The methods used to determine the fair value of these investments typically include (1) the market approach, whereby fair value is derived by reference to observable valuation measures for comparable companies or assets, and (2) the income approach (e.g., the discounted cash flow method).

Investments in real estate, with the exception of publicly traded REITs, for which observable market prices in active markets do not exist, are reported at fair value as of June 30, 2012, as determined by PERS management based on valuation information provided in good faith by the general partner. Direct investments in real estate are appraised every two to three years, and between appraisals, investment managers adjust

values to reflect current and projected operating performance and financial transactions. In the absence of observable market prices, general partners determine the fair value by using valuation methods considered most appropriate. A variety of factors are considered, including the nature of the investment, local market conditions, trading values on public exchanges for comparable investments, current and projected operating performance, and financing transactions subsequent to the acquisition of the investment.

Investments in the PERS Opportunity and Alternative Equity portfolios are recorded at fair values as of June 30, 2012, as determined by the respective general partner or account manager. (The Opportunity portfolio is an investment portfolio within the PERS Fund that utilizes innovative investment approaches across a wide range of investment opportunities while investments in the Alternative Equity portfolio represent alternative investment strategies, including infrastructure, natural resources, natural resource commodities, and absolute return or hedge fund strategies.) Investments in these portfolios represent publicly traded securities that are stated at quoted market price. Where observable market inputs are not available, valuation models are applied. The general partner or account manager determines fair value based on the best information available and by reference to information including, but not limited to, the following: projected sales, net earnings, earnings before interest, taxes, depreciation and amortization, balance sheets, public and private transactions, valuations for publicly traded comparable companies, and/or other measures, and consideration of any other pertinent information including the types of securities held and the general partner's own assumptions regarding the investment. The methods used to determine the fair value of these investments typically include (1) the market approach, whereby fair value is derived by reference to observable valuation measures for comparable companies or assets, and (2) the income approach (e.g., the discounted cash flow method).

Due to the inherent uncertainty and the degree of judgment involved in determining certain private equity, Opportunity, Alternative Equity, and real estate investment portfolio valuations, the fair values reflected in the accompanying financial statements may differ significantly from values that would have been used had a readily determinable market value for the investments existed, and the difference could be material. In addition, these investments are generally considered to be illiquid long-term investments; the recorded fair values may materially differ from the amounts eventually realized from the sale or other disposition of these investments.

#### C. Funding

#### **Primary Government**

To pay for PERS pension benefits, state agencies make required contributions based on a percentage of employee payrolls. The retirement contribution rates include an actuarially determined employer rate and a member contribution rate. The PERS Board updates the employer rates every two years, effective July 1 of each odd-numbered year. Currently, the member contribution, known as the 6 percent pick-up, is set by statute and is paid by state agencies. These two contributions are paid to the State's pension system and are invested at an acceptable level of investment risk as determined by the Oregon Investment Council.

The PERS employer contribution rates for state agencies for the biennium beginning July 1, 2011, and ending June 30, 2013, expressed as a percentage of covered payroll:

| Tier One - Tier Tw | o Employer Rates | OPSRP Emp       | oloyer Rates    |
|--------------------|------------------|-----------------|-----------------|
| General Service    | Police and Fire  | General Service | Police and Fire |
| 8.80%              | 16.65%           | 7.44%           | 10.15%          |

State agencies' employer contributions to PERS for fiscal years ended June 30, 2012, 2011, and 2010, totaled approximately \$214.4 million, \$79.5 million, and \$66.4 million, respectively. Member contributions for the year ended June 30, 2012, were \$139.2 million. The actual contribution equaled the contractually required contribution in each fiscal year. The contractually required contribution rates for the biennium ending June 30, 2013, are significantly higher than the required contribution rates for the prior biennium.

In fiscal year 2004, the State issued \$2 billion in pension obligation bonds to reduce the PERS pension liability. As a result, the actual contribution exceeded the annual required contribution in that fiscal year, creating a net pension asset that is being amortized using the level dollar closed method over 22 years and an assumed interest rate of 8 percent. The primary government's employer cost for the PERS pension plan

for fiscal year 2012 was \$276.1 million and included \$61.7 million of amortization. State agencies pay an additional assessment to cover the annual debt service requirements attributable to the pension bonds.

#### Oregon University System's Optional Retirement Plan (ORP)

Under the ORP, the employee contribution rate is 6 percent and is paid by OUS. The employer contribution rates for fiscal year 2012 were 16.1 percent for ORP Tier One and ORP Tier Two and 6.2 percent for the OPSRP equivalent. Total OUS employer contributions to the ORP for the years ended June 30, 2012, 2011, and 2010, were approximately \$27.8 million, \$21.6 million, and \$21 million, respectively. The OUS employee contributions to the ORP for the years ended June 30, 2012, 2011, and 2010, were approximately \$14.9 million, \$14.3 million, \$13.6 million, respectively.

#### **Discretely Presented Component Units**

The SAIF Corporation's employer contributions to PERS for years ended December 31, 2011, 2010, and 2009, were approximately \$3.2 million, \$1.3 million, and \$2.6 million, respectively. Employer contributions to PERS for the Oregon Health and Science University (OHSU) for fiscal years ended June 30, 2012, 2011, and 2010, were approximately \$33.5 million, \$12.5 million, and \$11.7 million, respectively. For both component units, the actual contribution equaled the annual required contribution in each year.

The OHSU board of directors determines the contribution rate for OHSU's University Pension Plan (UPP). Employer contributions to the plan are 6 percent of salary and employee contributions are an additional 6 percent. Currently, OHSU is funding employee contributions. OHSU's employer contributions to the UPP for the years ended June 30, 2012, 2011, and 2010, were approximately \$24.2 million, \$21.6 million, \$18.4 million, respectively, and were equal to the employees' share for each year.

### 16. OTHER POSTEMPLOYMENT BENEFIT PLANS

#### A. Public Employees Retirement System

#### Plan Descriptions

The Public Employees Retirement System (PERS) board contracts for health insurance coverage on behalf of the members of PERS. Eligible retirees pay their own age-adjusted premiums. To help retirees defray the cost of these premiums, PERS also administers two separate defined benefit other postemployment benefit (OPEB) plans: the Retirement Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA).

The RHIA is a cost-sharing multiple-employer OPEB plan in which 902 employers participate. Established under Oregon Revised Statute (ORS) 238.420, the plan provides a payment of up to \$60 toward the monthly cost of health insurance for eligible PERS members. To be eligible to receive the RHIA subsidy, the member must (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare parts A and B coverage, and (3) enroll in a PERS-sponsored health plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991. The Legislature has sole authority to amend the benefit provisions and employer obligations for the RHIA plan. The number of RHIA plan members receiving benefits was 41,467 as of June 30, 2012.

The RHIPA is a single-employer OPEB plan established under ORS 238.415. The plan provides payment of the average difference between the health insurance premiums paid by retired state employees under contracts entered into by the PERS board and health insurance premiums paid by state employees who are not retired. PERS members are qualified to receive the RHIPA subsidy if they have eight or more years of qualifying service in PERS at the time of retirement or receive a disability pension calculated as if they had eight or more years of qualifying service, but are not eligible for federal Medicare coverage. A surviving spouse or dependent of a deceased retired state employee is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired on or after September 29, 1991. The Legislature has sole authority to amend the benefit provisions and employer obligations of the RHIPA plan. The number of RHIPA plan members receiving benefits was 1,136 as of June 30, 2012.

Both RHIA and RHIPA are closed to employees hired on or after August 29, 2003, who had not established membership prior to that date.

The RHIA and RHIPA defined benefit OPEB plans are reported separately under Other Employee Benefit Trust Funds in the fiduciary funds combining statements and as part of the Pension and Other Employee Benefit Trust in the fiduciary funds basic financial statements. PERS issues a separate, publicly available financial report that includes audited financial statements and required supplementary information. The report may be obtained by writing to the Public Employees Retirement System, Fiscal Services Division, PO Box 23700, Tigard, OR 97281-3700. The report may also be accessed online at:

http://oregon.gov/PERS/section/financial\_reports/financials.shtml

#### Summary of Significant Accounting Policies

The financial statements for the PERS OPEB plans are prepared using the accrual basis of accounting. Contributions are recognized in the period in which the contributions are due. Expenses are recognized when incurred. Benefits and refunds are recognized when due and payable.

Plan investments are reported at fair value. The fair value of publicly traded debt and equity securities in active markets is determined by the custodian's pricing agent using nationally recognized pricing services. The custodian's pricing agent values equity securities traded on a national or international exchange at the last reported sales price and, generally, values debt securities by using evaluated bid prices. The fair value of publicly traded real estate investment trust (REIT) securities is determined by the custodian's pricing agent using recognized pricing services. For securities that do not have an active market, such as private placements or commingled investment vehicles, the custodian's pricing agent or investment manager uses a similar benchmark security to estimate fair value. The benchmark used to value a debt security, for example, typically has a coupon rate and maturity date comparable to the debt security being valued, as well as similar market risk.

Investments in private equities are recorded at fair value, as of June 30, 2012, as determined by PERS management based on valuation information provided by the general partner. Investments in private equities representing publicly traded securities are stated at quoted market price. Where observable market inputs are not available, valuation models are applied. The general partner determines fair value based on the best information available and by reference to information including, but not limited to, the following: projected sales, net earnings, earnings before interest, taxes, depreciation and amortization, balance sheets, public and private transactions, valuations for publicly traded comparable companies, and/or other measures, and consideration of any other pertinent information including the types of securities held and the general partner's own assumptions regarding the investment. The methods used to determine the fair value of these investments typically include (1) the market approach, whereby fair value is derived by reference to observable valuation measures for comparable companies or assets, and (2) the income approach (e.g., the discounted cash flow method).

Investments in real estate, with the exception of publicly traded REITs, for which observable market prices in active markets do not exist, are reported at fair value as of June 30, 2012, as determined by PERS management based on valuation information provided in good faith by the general partner. Direct investments in real estate are appraised every two to three years and, between appraisals, investment managers adjust values to reflect current and projected operating performance and financial transactions. In the absence of observable market prices, general partners determine the fair value by using valuation methods considered most appropriate. A variety of factors are considered, including the nature of the investment, local market conditions, trading values on public exchanges for comparable investments, current and projected operating performance, and financing transactions subsequent to the acquisition of the investment.

Investments in the PERS Opportunity and Alternative Equity portfolios are recorded at fair values as of June 30, 2012, as determined by the respective general partner or account manager. (The Opportunity portfolio is an investment portfolio within the PERS Fund that utilizes innovative investment approaches across a wide range of investment opportunities while investments in Alternative Equity portfolio represent alternative investment strategies, including infrastructure, natural resources, natural resource commodities, and absolute return or hedge fund strategies.) Investments in these portfolios represent publicly traded securities that are stated at quoted market price. Where observable market inputs are not available, valuation models are applied. The general partner or account manager determines fair value based on the best information available and by reference to information including, but not limited to, the following: projected sales, net

earnings, earnings before interest, taxes, depreciation and amortization, balance sheets, public and private transactions, valuations for publicly traded comparable companies, and/or other measures, and consideration of any other pertinent information including the types of securities held and the general partner's own assumptions regarding the investment. The methods used to determine the fair value of these investments typically include (1) the market approach, whereby fair value is derived by reference to observable valuation measures for comparable companies or assets, and (2) the income approach (e.g., the discounted cash flow method).

Due to the inherent uncertainty and the degree of judgment involved in determining certain private equity, Opportunity, Alternative Equity, and real estate investment portfolio valuations, the fair values reflected in the accompanying financial statements may differ significantly from values that would have been used had a readily determinable market value for the investments existed, and the difference could be material. In addition, these investments are generally considered to be illiquid long-term investments; the recorded fair values may materially differ from the amounts eventually realized from the sale or other disposition of these investments.

#### **Funding**

Both of the OPEB plans administered by PERS are funded through actuarially determined employer contributions. For the biennium ending June 30, 2013, state agencies contribute 0.09 percent of PERS-covered payroll for Tier One and Tier Two plan members to fund the normal cost portion of RHIA benefits. In addition, state agencies contribute 0.5 percent of all PERS-covered payroll to amortize the unfunded actuarial accrued liability over a fixed period with new unfunded actuarial accrued liabilities amortized over 20 years. The required employer contributions were approximately \$12.9 million, \$5.8 million, and \$5.8 million for years ended June 30, 2012, 2011, and 2010, respectively. The actual contribution equaled the annual required contribution in each fiscal year. (See Note 15 for details concerning Tier One, Tier Two, and OPSRP membership in PERS.)

The funded status of the RHIA postemployment healthcare plan as of the most recent actuarial valuation date (dollars in millions):

|            |           | Actuarial |          |        |           | UAAL      |
|------------|-----------|-----------|----------|--------|-----------|-----------|
|            | Actuarial | Accrued   | Unfunded |        |           | as a % of |
| Actuarial  | Value of  | Liability | AAL      | Funded | Covered   | Covered   |
| Valuation  | Assets    | (AAL)     | (UAAL)   | Ratio  | Payroll   | Payroll   |
| Date       | (a)       | (b)       | (b-a)    | (a/b)  | (c)       | ((b-a)/c) |
| 12/31/2011 | \$239.6   | \$461.1   | \$221.5  | 52%    | \$8,550.5 | 2.6%      |

For the biennium ending June 30, 2013, state agencies contribute 0.05 percent of PERS-covered payroll for Tier One and Tier Two plan members to fund the normal cost portion of RHIPA benefits. In addition, state agencies contribute 0.11 percent of all PERS-covered payroll to amortize the unfunded actuarial accrued liability over a fixed period with new unfunded actuarial accrued liabilities amortized over 20 years. The required employer contributions were approximately \$3.4 million, \$1.4 million, and \$1.5 million for the years ended June 30, 2012, 2011, and 2010, respectively. The actual contribution equaled the annual required contribution in each fiscal year.

The funded status of the RHIPA postemployment healthcare plan as of the most recent actuarial valuation date (dollars in millions):

|            |           | Actuarial |          |        |           | UAAL      |
|------------|-----------|-----------|----------|--------|-----------|-----------|
|            | Actuarial | Accrued   | Unfunded |        |           | as a % of |
| Actuarial  | Value of  | Liability | AAL      | Funded | Covered   | Covered   |
| Valuation  | Assets    | (AAL)     | (UAAL)   | Ratio  | Payroll   | Payroll   |
| Date       | (a)       | (b)       | (b-a)    | (a/b)  | (c)       | ((b-a)/c) |
| 12/31/2011 | \$4.5     | \$34.4    | \$29.9   | 13.2%  | \$2,376.9 | 1.3%      |

#### **Actuarial Methods and Assumptions**

The PERS postemployment healthcare benefit obligation, including both RHIA and RHIPA, was determined as part of the actuarial valuation prepared by the PERS consulting actuary at December 31, 2011, using the projected unit credit cost method. Significant assumptions used in the actuarial valuation include an 8 percent per annum rate of return on the investment of present and future assets and projected payroll growth of 3.75 percent for both the RHIA and RHIPA plans. The RHIPA plan uses a healthcare cost inflation adjustment graded from 7 percent in 2011 to 4.5 percent in 2029. The RHIPA plan's inflation assumption is 2.75 percent, which is a subcomponent of the payroll growth rate. There is no inflation assumption for RHIA postemployment benefits because the payment amount is set by statute and is not adjusted for increases in healthcare costs. The unfunded actuarial accrued liability is being amortized as a level percentage of combined valuation payroll over a closed period of 10 years. The actuarial value of plan assets for both the RHIA and the RHIPA is equal to the asset's fair market value on the valuation date. The amount of net assets available for other postemployment benefits for RHIA and RHIPA at June 30, 2012, was \$266.6 million and \$4.6 million, respectively.

#### B. Public Employees Benefit Board

#### Plan Description

The State participates in a defined benefit postemployment healthcare plan administered by the Public Employees Benefit Board (PEBB). This plan offers healthcare assistance to eligible retired employees and their beneficiaries. Chapter 243 of the Oregon Revised Statutes gives the board the authority to establish and amend the benefit provisions of the PEBB Plan. Eleven employers participate in the PEBB Plan, which is considered an agent multiple-employer plan for financial reporting purposes. As of June 30, 2012, PEBB Plan members consisted of 49,415 active employees and 1,672 retired employees and beneficiaries receiving benefits. PEBB does not issue a separate, publicly available financial report.

The PEBB Plan allows qualifying retired employees to continue their "active" health insurance coverage on a self-pay basis until they are eligible for Medicare. Participating retirees pay their own monthly premiums. However, the premium amount is based on a blended rate that is determined by pooling the qualifying retirees with active employees, thus, creating an "implicit rate subsidy."

#### Summary of Significant Accounting Policies

The PEBB plan's implicit rate subsidy, if not fully funded, represents an obligation of the State, the net OPEB obligation. The net OPEB obligation for the year ended June 30, 2012, is \$64.6 million and is allocated to the participating funds based on each fund's proportionate share of annual health insurance premium costs. The portion of the net OPEB obligation related to governmental activities is reported in the internal service funds balance sheet and the government-wide statement of net assets; the portion related to business-type activities is reported in the proprietary funds balance sheet and the government-wide statement of net assets. The portion related to fiduciary activities is reported in the statement of fiduciary net assets.

#### **Funding**

The PEBB's funding policy provides for employer contributions in amounts sufficient to fund the cost of active employee health benefits, including the retiree rate subsidy, on a pay-as-you-go basis. Administrative costs of the PEBB Plan are financed by up to 2 percent of employer and plan member contributions. For the year, ended June 30, 2012, retired plan members contributed \$24.3 million through their required contributions. The average monthly contribution was \$1,210. Active employees do not contribute to the plan.

The funded status of the PEBB postemployment healthcare plan as of the most recent actuarial valuation date (dollars in millions):

|           |           | Actuarial |          |        |         | UAAL      |
|-----------|-----------|-----------|----------|--------|---------|-----------|
|           | Actuarial | Accrued   | Unfunded |        |         | as a % of |
| Actuarial | Value of  | Liability | AAL      | Funded | Covered | Covered   |
| Valuation | Assets    | (AAL)     | (UAAL)   | Ratio  | Payroll | Payroll   |
| Date      | (a)       | (b)       | (b-a)    | (a/b)  | (c)     | ((b-a)/c) |
| 7/1/2011  | -         | \$154.7   | \$154.7  | -      | \$2,647 | 5.8%      |

The schedule of funding progress, which is included in the required supplementary information that immediately follows the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### **Actuarial Methods and Assumptions**

The PEBB postemployment healthcare benefit obligation was determined as part of the actuarial valuation prepared by the PEBB consulting actuary at July 1, 2011, using the entry age normal cost method. The State's annual OPEB expense is based on the annual required contribution (ARC), an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities over thirty years. Significant assumptions used in the actuarial valuation include a 3.5 percent per annum rate of return on the investment of present and future assets and projected payroll growth of 3.5 percent. The plan uses a medical healthcare cost inflation adjustment of 4.03 percent in fiscal year 2012, 8.4 percent in fiscal year 2013, 7.9 percent in fiscal year 2014, 6.6 percent in 2015, an average of 6.1 percent between fiscal years 2016 and 2040, and the rate grades down from 6 percent to 5.5 percent between fiscal years 2041 and 2061. The dental healthcare cost inflation adjustment was graded from an average of 2.73 percent in fiscal year 2012 to an average of 5 percent for all subsequent fiscal years. The plan's inflation assumption is 2.75 percent. The unfunded actuarial accrued liability is being amortized as a level percentage of payroll using an open 15-year period.

For fiscal years ended June 30, 2012, 2011, and 2010, the components of the PEBB Plan's annual OPEB cost, the amounts actually contributed, and changes to the net OPEB obligation (in millions):

|   | ne 30,<br>2012 | ne 30,<br>2011 | June 30,<br>2010 |       |
|---|----------------|----------------|------------------|-------|
| Annual required contribution            | \$<br>20.0     | \$<br>17.4     | \$               | 16.7  |
| Interest on net OPEB obligation         | 1.9            | 1.9            |                  | 1.6   |
| ARC adjustment                          | <br>(3.7)      | (2.7)          |                  | (2.3) |
| Annual OPEB cost (expense)              | 18.2           | 16.6           |                  | 16.0  |
| Contributions made                      | (9.0)          | (8.9)          |                  | (8.4) |
| Increase in net OPEB obligation         | 9.2            | 7.7            |                  | 7.6   |
| Net OPEB obligation - beginning of year | <br>55.4       | 47.7           |                  | 40.1  |
| Net OPEB obligation - end of year       | \$<br>64.6     | \$<br>55.4     | \$               | 47.7  |
| Percent of annual OPEB cost contributed | <br>49.5%      | 53.6%          |                  | 52.5% |

#### C. Discretely Presented Component Units

#### **SAIF Corporation**

SAIF Corporation (SAIF) administers a single-employer defined benefit healthcare plan. SAIF employees retiring under Oregon PERS are eligible to receive medical coverage for the employee and eligible dependents until age 65. Retirees must pay the premium for the coverage elected. Premiums for coverage are identical for active and retired employees, except to the extent that SAIF pays all or a portion of its active employees' premiums. Participating retirees pay their own monthly premiums based on a blended premium rate since retirees are pooled together with active employees for insurance rating purposes. Benefit provisions are established by SAIF Corporation. The plan does not issue a separate, publicly available financial report.

SAIF's funding policy provides for contributions at amounts sufficient to fund benefits on a pay-as-you-go basis. For the year ended December 31, 2011, retired plan members made \$851 thousand in required contributions. The required contribution rate per member was an average of \$717 per month.

The funded status of the SAIF plan as of the most recent actuarial valuation date (dollars in thousands):

|           |           | Actuarial |          |        |          | UAAL      |
|-----------|-----------|-----------|----------|--------|----------|-----------|
|           | Actuarial | Accrued   | Unfunded |        |          | as a % of |
| Actuarial | Value of  | Liability | AAL      | Funded | Covered  | Covered   |
| Valuation | Assets    | (AAL)     | (UAAL)   | Ratio  | Payroll  | Payroll   |
| Date      | (a)       | (b)       | (b-a)    | (a/b)  | (c)      | ((b-a)/c) |
| 1/1/2011  | -         | \$6.980   | \$6.980  | -      | \$56.948 | 12.3%     |

The postemployment healthcare benefit obligation was determined as part of the actuarial valuation prepared by a consulting actuary as of January 1, 2011, using the projected unit credit cost method. Significant assumptions used in the actuarial valuation include a 5.5 percent investment rate of return. The annual medical healthcare cost trend rate is expected to increase 6.75 percent in the first year, 6.5 percent in the second year, 6 percent in the third, 5.75 percent for the fourth through twenty-fifth year, 5.5 percent for the twenty-sixth through thirtieth year, and 5.25 percent thereafter. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis for 15 years.

For the years ended December 31, 2011, 2010, and 2009, the components of SAIF's annual OPEB cost, the amounts actually contributed to the plan, and changes in SAIF's net OPEB obligation (in thousands):

|   | ember 31,<br>2011 | mber 31,<br>2010 | December 31,<br>2009 |       |
|---|-------------------|------------------|----------------------|-------|
| Annual required contribution            | \$<br>875         | \$<br>762        | \$                   | 730   |
| Interest on net OPEB obligation         | 69                | 49               |                      | 26    |
| ARC adjustment                          | <br>(96)          | <br>(68)         |                      | (36)  |
| Annual OPEB cost (expense)              | <br>848           | 743              |                      | 720   |
| Contributions made                      | <br>(468)         | <br>(376)        |                      | (299) |
| Increase in net OPEB obligation         | 380               | 367              |                      | 421   |
| Net OPEB obligation - beginning of year | <br>1,260         | <br>893          |                      | 472   |
| Net OPEB obligation - end of year       | \$<br>1,640       | \$<br>1,260      | \$                   | 893   |
| Percent of annual OPEB cost contributed | 55.2%             | <br>50.6%        |                      | 41.5% |

#### Oregon Health and Science University

The Oregon Health and Science University (OHSU) administers a single-employer defined benefit healthcare plan. OHSU retiring employees are eligible to receive medical coverage for themselves and spouses until age 65. Retirees must pay the full premium for the coverage elected. The plan funding policy provides for contributions at amounts sufficient to fund benefits on a pay-as-you-go basis. Full-time active employees also make contributions. Participating retirees pay their own monthly premiums based on a blended premium rate since retirees are pooled together with active employees for insurance rating purposes. The plan does not issue a separate, publicly available financial report.

The funded status of the OHSU plan as of the most recent actuarial valuation date (dollars in thousands):

|           |           | Actuarial |          |        |           | UAAL      |
|-----------|-----------|-----------|----------|--------|-----------|-----------|
|           | Actuarial | Accrued   | Unfunded |        |           | as a % of |
| Actuarial | Value of  | Liability | AAL      | Funded | Covered   | Covered   |
| Valuation | Assets    | (AAL)     | (UAAL)   | Ratio  | Payroll   | Payroll   |
| Date      | (a)       | (b)       | (b-a)    | (a/b)  | (c)       | ((b-a)/c) |
| 1/1/2012  | -         | \$19,894  | \$19,894 | -      | \$791,382 | 2.5%      |

The actuarial valuation as of January 1, 2012, used an assumed discount rate of 3.5 percent. The assumed healthcare cost trend rate is 9 percent in 2012, declining gradually to 4 percent in 2032, and remaining at 4 percent thereafter. The actuarial cost method used is the projected unit credit method.

For fiscal years ended June 30, 2012, 2011, and 2010, the components of OHSU's annual OPEB cost, the amounts actually contributed to the plan, and changes in OHSU's net OPEB obligation (in thousands):

|   |          | ıne 30, | June 30, |         | ine 30,     |
|---|----------|---------|----------|---------|-------------|
|   |          | 2012    |          | 2011    | <br>2010    |
| Annual required contribution            | \$       | 2,207   | \$       | 1,719   | \$<br>2,262 |
| Interest on net OPEB obligation         |          | 173     |          | 145     | <br>102     |
| Annual OPEB cost (expense)              | <u> </u> | 2,380   |          | 1,864   | <br>2,364   |
| Contributions made                      |          | (1,020) |          | (1,008) | <br>(1,064) |
| Increase in net OPEB obligation         | <u> </u> | 1,360   |          | 856     | <br>1,300   |
| Net OPEB obligation - beginning of year |          | 5,071   |          | 4,215   | <br>2,915   |
| Net OPEB obligation - end of year       | \$       | 6,431   | \$       | 5,071   | \$<br>4,215 |
| Percent of annual OPEB cost contributed |          | 43%     |          | 54%     | 45%         |

#### D. Using Actuarial Valuations

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Calculations are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. Actuarial calculations reflect a long-term perspective and include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

### 17. DEFERRED COMPENSATION PLANS

#### A. Primary Government

The Oregon Savings Growth Plan (OSGP) is a deferred compensation plan available to eligible state employees. Employee contributions are deposited into the Deferred Compensation Fund established by Oregon Revised Statute 243.411. To participate, an employee enters into an individual agreement with the State to defer current earnings to be paid at a future date. The Public Employees Retirement System (PERS) administers the plan. As trustee of the assets, PERS contracts with ING to maintain OSGP participant records. The Office of the State Treasurer, as custodian of the assets, contracts with State Street Bank and Trust Company to provide financial services. PERS may assess a charge to participants not to exceed 2 percent on amounts deferred, both contributions and investment earnings, to cover costs incurred for administering the program. Actual charges to participants, including investment charges, for the year ended June 30, 2012, averaged 0.23 percent of amounts deferred.

Participants direct the selection of investment options and bear any market risk. Although the State has no liability for losses under the OSGP, the State does have the prudent investor responsibility of due care. Activity of the OSGP is reported under the Deferred Compensation Plan in the fiduciary funds combining financial statements. As of June 30, 2012, the fair value of the investments was \$1.1 billion.

#### **B.** Discretely Presented Component Units

#### **SAIF Corporation**

SAIF Corporation (SAIF), a discretely presented component unit, administers a deferred compensation plan (SAIF Plan) that is available to eligible SAIF employees. Employees may enter into an individual agreement with SAIF to defer current earnings to be paid at a future date. The SAIF Plan assets are held in a custodial account or an annuity contract by the plan provider for the exclusive benefit of the participants or their beneficiaries. SAIF does not perform the investing function and has no fiduciary accountability for the plan. Therefore, plan assets and any related liability to plan participants are not reported in the SAIF financial statements as of December 31, 2011.

The OSGP and the SAIF Plan are administered in compliance with Internal Revenue Code Section 457. Participants are not required to pay federal or state income taxes on the deferred earnings until those

earnings are received. Participants or their beneficiaries cannot receive the funds until at least one of the following circumstances occurs: termination due to death, disability, resignation, or retirement; unforeseeable emergency; or by requesting a *de minimus* distribution from inactive accounts valued at less than \$5,000.

#### Oregon Health and Science University

The Oregon Health and Science University, a discretely presented component unit, offers all eligible employees the option to participate in one of two tax deferred savings plans through the University Voluntary Savings Program. One plan is administered under Internal Revenue Code Section 403 and the other under Section 457. The contribution and investment earnings under these plans are tax deferred and accumulated for distribution at a future date.

### 18. TERMINATION BENEFITS

#### A. Voluntary Early Retirement Plans

#### Oregon University System

Portland State University (PSU) offered a retirement incentive program to eligible faculty and staff. In exchange for relinquishing tenure and/or resignation, PSU will provide financial assistance either through a one-time cash incentive or by offsetting postretirement healthcare costs. Thirty-five employees chose the one-time incentive payment. PSU will pay these employees a total of \$884 thousand in fiscal year 2013. Twelve employees accepted the health benefit subsidy, resulting in a \$428 thousand liability to be paid out through fiscal year 2015.

The Oregon Institute of Technology offered an early retirement incentive program to faculty and staff that closed on October 31, 2011. Two employees accepted the offer to receive fixed health benefit subsidies until age 65 through 2019.

Oregon State University (OSU) offered a voluntary tenure relinquishment plan from May 1 to December 1, 2010. Tenured faculty had to meet specific length of service and retirement eligibility criteria to qualify. In exchange for relinquishing tenure, participating faculty members receive subsidy payments for health benefits for a term not to exceed 36 months following retirement. The subsidy payment is adjusted annually based on specified premium rates. Thirty-four faculty members entered into a contractual agreement with OSU to participate in this plan.

Eastern Oregon University offered a tenure relinquishment plan that closed November 30, 2011. Faculty members who accepted the plan retired December 31, 2011. In exchange for early retirement, faculty members receive a fixed subsidy amount for health benefits until age 65. Two faculty members will continue to receive payments under this plan through 2018.

Since 1998, Southern Oregon University (SOU) has offered a voluntary tenure relinquishment and early retirement program to tenured faculty at least 55 years of age. Faculty members who elect this plan relinquish all claims to tenure and receive an annual full time, fixed-term contract for up to three years. An option within the plan provides that SOU will subsidize health and dental benefits up to a specified dollar amount for up to seven years after the employee's retirement date. As of June 30, 2012, nine retirees were participating in the health and dental benefits option of this plan.

The liability for early retirement benefits is reported in contracts, mortgages, and notes payable on the proprietary funds balance sheet under the University System Fund. The current and noncurrent portions of the liability are \$1.8 million and \$924 thousand, respectively. The amount of the liability was determined by calculating the present value of expected future benefit payments using discount rates ranging from 0.25 to 6 percent.

#### B. Involuntary Early Termination

#### Oregon University System

The Oregon University System has severance agreements with three former employees related to early termination of their employment contracts. The future payout period under each severance agreement ranges from one to six years. The liability for early termination benefits is reported in contracts, mortgages, and notes

payable on the proprietary funds balance sheet under the University System Fund. The current and noncurrent portions of the liability are \$865 thousand and \$1.4 million, respectively. The amount of the liability was determined by calculating the present value of expected future benefit payments using discount rates ranging from 3.4 to 3.8 percent.

### 19. RISK FINANCING

#### A. Property, Liability, and Workers' Compensation Coverage for State Government

The Department of Administrative Services, Enterprise Goods and Services, Risk Management section (Risk Management) administers the State's property, liability, and workers' compensation insurance program. Risk Management has found it is more economical to manage the risk of loss internally and, therefore, minimizes the purchase of commercial insurance policies to the extent possible. The moneys set aside by Risk Management under Chapter 278 of the Oregon Revised Statutes are used to service the following risks:

- Direct physical loss or damage to State property
- Tort liability claims brought against the State, its officers, employees, or agents
- Inmate injury
- Workers' compensation
- Employee dishonesty
- Faithful performance bonds for key positions as required by law and additional positions as determined by agency policy

Risk Management purchases commercial insurance for specific insurance needs not covered by self-funding. For example, the self-insured property and liability program is backed by an excess property policy with a limit of \$400 million and a blanket commercial crime policy with a limit of \$20 million. The amount of claim settlements did not exceed commercial insurance coverage for each of the past three fiscal years.

All State agencies, commissions, and boards participate in the self-insured property and liability program. Risk Management allocates the cost of claims and claims administration by charging an assessment to each State entity, based on its share of losses. Statewide risk charges are based on independent biennial actuarial forecasts and division expenses, less any available fund balance from the prior biennium.

Risk Management purchases workers' compensation insurance for the State from SAIF Corporation, a discretely presented component unit, utilizing retrospective paid loss plans. These plans are ten years in length and have cash flow and investment earnings advantages. The accumulated claim loss liability for the plans was approximately \$56 million as of June 30, 2012. Independent actuaries determine biennial loss forecasts.

Periodically, Risk Management reevaluates claims liabilities taking into consideration recently settled claims, the frequency of claims, and other economic and social factors. Contracted actuaries estimate claims and allocated and unallocated expenses using the last 20 to 25 years of State claims experience and the projected numbers of employees, payroll, vehicles, and other property. Liabilities include an amount for claims and legal expenses that have been incurred but not reported and are discounted at an annual rate of two percent. The actuaries forecast ultimate losses by line of coverage.

Changes in the balance of aggregate claims liabilities for the property, liability, and workers' compensation insurance program for the years ended June 30, 2012 and 2011 (in thousands):

| Fiscal Year | Beginning C   |    | crease in<br>Claims or<br>Estimate |    | Claims<br>ayments | Ending<br>Balance |         |  |
|-------------|---------------|----|------------------------------------|----|-------------------|-------------------|---------|--|
| 2012        | \$<br>136,168 | \$ | 24,696                             | \$ | (41,231)          | \$                | 119,633 |  |
| 2011        | 126,051       |    | 43,840                             |    | (33,723)          |                   | 136,168 |  |

The June 30, 2012, balance of claims liabilities is included in claims and judgments payable on the combining balance sheet of the internal service funds under Central Services.

#### B. State Self-insured Healthcare Plans

Chapter 243 of the Oregon Revised Statutes authorizes the Public Employees' Benefit Board (PEBB) to establish and maintain medical, dental, and vision insurance plans for the benefit of PEBB members. Currently, the State provides these benefits through four self-insured plans.

PEBB is responsible for controlling expenditures, stabilizing benefit premium rates, and minimizing the risk of loss. Funds set aside in a stabilization fund may be used to offset any actual premium deficiencies in the self-funded plans. The reserve is considered adequate to cover catastrophic losses due to large claims in the self-insured plans, as well as unexpected increases in trend, utilization, or other potential fluctuations. PEBB has not purchased stop-loss coverage on any of the plans.

Contracted actuaries and consultants estimate the claims liability. Incurred but not reported expenses are estimated by using claims lag triangles from the plans to develop completion factors. For the most recent months, incurred claims are estimated based upon reviewing the most recent claims experience per employee and adjusting for trend and seasonality to the projection month. Since most of the claims will be paid out within the year, the estimated amounts are not discounted. Specific adjustments for subrogation or other anticipated recoveries are not included. Overall, these adjustments are not expected to be significant.

In fiscal year 2011, settlements exceeded coverage for the vision plan. The amount of claims for the medical and dental plans did not exceed the self-insured coverage for the past three years.

Changes in the balance of aggregate claims liabilities for the self-insured healthcare plans for the years ended June 30, 2012 and 2011 (in thousands):

| Fiscal Year | Beginning<br>r Balance |        | Claims or<br>Estimate |         | Claims<br>Payments |           |    | Ending<br>Balance |  |  |
|-------------|------------------------|--------|-----------------------|---------|--------------------|-----------|----|-------------------|--|--|
| 2012        | \$                     | 57,412 | \$                    | 582,408 | \$                 | (569,899) | \$ | 69,921            |  |  |
| 2011        |                        | 83,502 |                       | 573,549 |                    | (599,639) |    | 57,412            |  |  |

The June 30, 2012, balance of claims liabilities is included in claims and judgments payable on the combining balance sheet of the internal service funds under Central Services.

#### C. Supplemental Workers' Compensation Insurance

The Department of Consumer and Business Services operates several supplemental workers' compensation benefit programs. These programs are accounted for in special revenue funds. The primary program is the Retroactive Program, established by Oregon Revised Statute 656.506. It provides increased insurance benefits to claimants or their beneficiaries when current payment requirements exceed benefits in effect at the time of injury.

The Department of Consumer and Business Services determines the funding of supplemental workers' compensation insurance programs through cash flow projections based on historical data and economic forecasts. Employer work hour assessments, contributions by employees, workers' compensation insurance premium assessments, and investment and interest earnings pay for the programs. Long-term liabilities were actuarially computed as of June 30, 2012, using a 6 percent discount rate.

Changes in the balance of aggregate claims liabilities for supplemental workers' compensation insurance for the years ended June 30, 2012 and 2011 (in thousands):

|             |    |           | l I | ncrease in |        |        |          |    |         |
|-------------|----|-----------|-----|------------|--------|--------|----------|----|---------|
|             |    | Claims or |     |            | Claims | Ending |          |    |         |
| Fiscal Year | E  | Balance   |     | Estimate   |        | Pa     | yments   |    | Balance |
| 2012        | \$ | 863,334   | \$  |            | -      | \$     | (16,983) | \$ | 846,351 |
| 2011        |    | 900,553   |     |            | -      |        | (37,219) |    | 863,334 |

The June 30, 2012, balance of claims liabilities is included in claims and judgments payable on the government-wide statement of net assets under governmental activities.

#### D. SAIF Corporation Workers' Compensation Insurance

The Legislature created SAIF Corporation (SAIF) to transact workers' compensation insurance and reinsurance business. SAIF is an independent public corporation, a discretely presented component unit of the State, and the largest workers' compensation insurer in Oregon.

SAIF has established a reserve for both reported and unreported insured events, which includes estimates of future payments of losses and related loss adjustment expenses. In estimating the liability for loss and loss adjustment expense, SAIF considers prior experience, industry information, currently recognized trends affecting data specific to SAIF, and other factors relating to workers' compensation insurance underwritten by SAIF.

The liability for loss and loss adjustment expense increased \$14.7 million in calendar year 2011, which was net of favorable development of \$126.7 million. Loss reserves decreased \$21 million. Favorable loss reserve development in prior accident years offset loss reserves for the 2011 calendar accident year. The favorable development is attributed to the more recent accident years, as permanent total disability and permanent partial disability medical reserves had lower loss development than was expected. Indemnity loss reserves were virtually unchanged. Loss adjustment expense reserves increased \$35.7 million. The unfavorable development was largely attributed to an increase in selected loss adjustment expense for the calendar year 2011.

SAIF discounts the indemnity reserve for known unpaid fatal and permanent total disability losses on a tabular basis, using a discount rate of 3.5 percent. SAIF does not discount any incurred but not reported reserves, medical unpaid losses, or unpaid loss adjustment expense. The gross reserve subject to tabular discounting for calendar year 2011 was \$260.3 million. The related discount was \$90 million as of December 31, 2011.

Anticipated salvage and subrogation of \$29.6 million was included as a reduction of the reserve for loss and loss adjustment expense at December 31, 2011.

As of December 31, 2011, SAIF had provided reserves of \$27.6 million for loss and loss adjustment expense related to asbestos claims. SAIF's exposure to asbestos claims arose from the sale of workers' compensation policies.

Changes in the balance of the liability for loss and loss adjustment expense related to workers' compensation insurance underwritten by SAIF for 2011 and 2010 (in thousands):

| Calendar<br>Year | Beginning<br>Balance | _  | urred Losses and<br>oss Adjustment<br>Expenses | Loss and Loss ustment Expense Payments | Ending<br>Balance |
|------------------|----------------------|----|--|--|-------------------|
| 2011             | \$<br>3,004,639      | \$ | 328,879  | \$<br>(314,125)                        | \$<br>3,019,393   |
| 2010             | 2,958,911            |    | 365,150  | (319,422)                              | 3,004,639         |

This liability is reported as the reserve for loss and loss adjustment expense on the combining balance sheet of the discretely presented component units under SAIF Corporation.

#### E. Oregon Health and Science University Self-funded Insurance Programs

The Oregon Health and Science University (OHSU), which is a discretely presented component unit of the State, maintains several self-funded insurance programs. Coverage for professional, general, automobile, directors and officers, cyber, and employment practices liabilities is provided through OHSU's solely owned captive insurance company, OHSU Insurance Company. OHSU has contracted with independent actuaries to estimate the ultimate cost of settlements related to the coverage provided by OHSU Insurance Company. The liability reported for fiscal year 2012 was calculated using a 3 percent discount rate. Excess insurance coverage is provided by a variety of insurers for claims that may exceed coverage limits up to an annual aggregate of \$105 million. Coverage is written on a claims made basis.

In addition, OHSU is self-insured for its risk of loss related to costs to insure its employees for medical, dental, and vision coverage. OHSU utilizes a third-party actuary to assist in the estimation of OHSU's liability for the employee health programs related to claims payable and those claims incurred but not yet paid or reported of approximately \$13.8 million as of June 30, 2012.

OHSU also purchases workers' compensation coverage from SAIF. The SAIF policy is written as a paid loss retrospective plan. Six months after the policy term, and every 12 months thereafter, a retrospective evaluation is completed to determine any additional amounts to be paid, including outstanding reserves, for claims relating to the policy year.

In December 2007, the Oregon Supreme Court found unconstitutional certain provisions of the Oregon Tort Claims Act that limited OHSU's liability for the acts of its employees and agents in large damages cases. The impact of this decision has been included in the liability for self-funded insurance programs in the accompanying financial statements.

The amount of claims settlements did not exceed OHSU's self-insurance and commercial insurance coverage for the past three years.

The total liability reported for OHSU's self-funded insurance programs was \$61.2 million and \$56.1 million for fiscal years ended June 30, 2012 and 2011, respectively. This liability is reported as claims and judgments payable on the combining balance sheet of the discretely presented component units under Oregon Health and Science University.

### 20. DISCOUNTS AND ALLOWANCES IN PROPRIETARY FUNDS

Proprietary fund revenues, including discretely presented component units, are reported net of discounts and allowances in the accompanying financial statements. Discounts and allowances in proprietary funds for the year ended June 30, 2012 (in thousands):

#### **Primary Government**

| Proprietary Funds         | Type of Revenue       | <br>Amount    |
|---------------------------|-----------------------|---------------|
| Lottery Operations        | Sales                 | \$<br>1,126   |
| Unemployment Compensation | Assessments           | (101)         |
| Unemployment Compensation | Fines and forfeitures | 2,618         |
| University System         | Charges for services  | 185,500       |
| Nonmajor Enterprise Funds | Charges for services  | 6,079         |
| Nonmajor Enterprise Funds | Other                 | 25            |
| Nonmajor Enterprise Funds | Sales                 | 5,524         |
| Internal Service Funds    | Other                 | <br>60        |
| Total primary government  |                       | \$<br>200,831 |

#### **Discretely Presented Component Units**

| Component Units                            | Type of Revenue             | Amount |         |  |
|--|-----------------------------|--------|---------|--|
| SAIF Corporation                           | Charges for services        | \$     | (168)   |  |
| Oregon Health and Science University       | Charges for services        | 1,     | 151,280 |  |
| Oregon Health and Science University       | Gifts, grants and contracts |        | (434)   |  |
| Total discretely presented component units |                             | \$ 1,  | 150,678 |  |

### 21. FUND EQUITY

#### A. Net Assets Restricted by Enabling Legislation

The following schedule summarizes the State's net assets at June 30, 2012, that are restricted by enabling legislation (in thousands). All of the legislative restrictions are in governmental activities.

|   | Restricted Net<br>Assets |         |  |
|---|--------------------------|---------|--|
| Expendable Net Assets Restricted for:               |                          |         |  |
| Health and social service programs                  | \$                       | 138,473 |  |
| Education   |                          | 257,288 |  |
| Community protection                                |                          | 12,307  |  |
| Consumer protection                                 |                          | 69,113  |  |
| Employment services                                 |                          | 119,504 |  |
| Residential assistance                              |                          | 47,066  |  |
| Other programs                                      |                          | 96,648  |  |
| Nonexpendable Net Assets Restricted for:            |                          |         |  |
| Education   |                          | 868     |  |
| Residential assistance                              |                          | 23,424  |  |
| Workers' compensation                               |                          | 250     |  |
| Total Net Assets Restricted by Enabling Legislation | \$                       | 764,941 |  |

#### B. Changes to Beginning Fund Balance

As of June 30, 2012, the beginning fund balances were restated as follows (in thousands):

|  | Beginning Prior Period Balance Adjustments |             |    | Beginning<br>Balance-<br>Restated |    |             |
|--|--|-------------|----|-----------------------------------|----|-------------|
| Governmental funds and activities                    |  |             |    |                                   |    |             |
| General  | \$   | 244,154     | \$ | 3,730                             | \$ | 247,884     |
| Health and Social Services                           |  | 589,792     |    | (108,895)                         |    | 480,897     |
| Public Transportation                                |  | 767,013     |    | 18,112                            |    | 785,125     |
| Environmental Management                             |  | 787,600     |    | 5,246                             |    | 792,846     |
| Common School  |  | 945,289     |    | (905)                             |    | 944,384     |
| Other (nonmajor)                                     |  | 1,612,669   |    | (69,029)                          |    | 1,543,640   |
| Capital assets, net of depreciation                  |  | 11,399,106  |    | 196,129                           |    | 11,595,235  |
| Other noncurrent assets                              |  | 1,714,102   |    | -                                 |    | 1,714,102   |
| Long-term liabilities                                |  | (7,502,789) |    | (1,080)                           |    | (7,503,869) |
| Internal service funds                               |  | 271,844     |    | (24,706)                          |    | 247,138     |
| Total governmental funds and activities              | \$   | 10,828,780  | \$ | 18,602                            | \$ | 10,847,382  |
| Proprietary funds and business-type activities       |  |             |    |                                   |    |             |
| Housing and Community Services                       | \$   | 209,961     | \$ | -                                 | \$ | 209,961     |
| Veterans' Loan                                       | •  | 133,291     |    | 543                               | •  | 133,834     |
| Lottery Operations                                   |  | 136,598     |    | -                                 |    | 136,598     |
| Unemployment Compensation                            |  | 1,258,692   |    | 18,605                            |    | 1,277,297   |
| University System                                    |  | 1,554,413   |    | -                                 |    | 1,554,413   |
| Other (nonmajor)                                     |  | 946,150     |    | (559)                             |    | 945,591     |
| Internal service funds adjustment                    |  | 5,648       |    | -                                 |    | 5,648       |
| Total proprietary funds and business-type activities | \$   | 4,244,753   | \$ | 18,589                            | \$ | 4,263,342   |
| Fiduciary funds                                      |  |             |    |                                   |    |             |
| Pension and Other Employee Benefit Trust             | \$   | 61,189,775  | \$ | -                                 | \$ | 61,189,775  |
| Private Purpose Trust                                |  | 28,674      |    | -                                 |    | 28,674      |
| Investment Trust                                     |  | 4,196,110   |    | -                                 |    | 4,196,110   |
| Total fiduciary funds                                | \$   | 65,414,559  | \$ | -                                 | \$ | 65,414,559  |
| Discretely presented component units                 |  |             |    |                                   |    |             |
| SAIF Corporation                                     | \$   | 1,167,152   | \$ | _                                 | \$ | 1,167,152   |
| Oregon Health and Science University                 | Ψ  | 1,870,088   | Ψ  | _                                 | Ψ  | 1,870,088   |
| Oregon University System Foundations                 |  | 1,378,687   |    | 123                               |    | 1,378,810   |
| Total discretely presented component units           | \$   | 4,415,927   | \$ | 123                               | \$ | 4,416,050   |
|  |  |             |    |                                   |    |             |

Significant prior period adjustments were made in four governmental funds or activities. Adjustments totaling \$108.9 million were made in the Health and Social Services Fund and were largely the result of revenues that were recognized in the incorrect period. In fiscal year 2011, \$18.1 million in expenditures of the Capital Projects Fund, which is a nonmajor fund, were incorrectly recorded in the Public Transportation Fund. A current year prior period adjustment was made to correct the error. In fiscal year 2011, the activity of Oregon Affordable Housing Assistance Corporation (OAHAC) was reported in a governmental fund. It has since been determined that the activity should be reported as a discretely presented component unit. To make this correction, a prior period adjustment of \$47.4 million was recorded in the Other (nonmajor) Fund. In addition,

several agencies made corrections to their capital asset accounts, including a \$189 million adjustment to capitalize highway infrastructure costs that were previously considered as maintenance costs.

In the Unemployment Compensation Fund, prior period adjustments of \$18.6 million were made to record income that should have been recognized in the prior fiscal year.

#### C. Fund Balances – Governmental Funds

The following table displays in detail the June 30, 2012, fund balances that are reported in the aggregate on the governmental funds balance sheet (in thousands).

|                                    |           | Health and<br>Social | Public         | Environmental |            |              |              |
|------------------------------------|-----------|----------------------|----------------|---------------|------------|--------------|--------------|
| Fund balances                      | General   | Services             | Transportation | Management    | School     | Other        | Total        |
| Nonspendable:                      |           |                      |                |               |            |              |              |
| Not in spendable form              | \$ 33,342 | •                    | \$ 25,911      | \$ 25,754     | \$ 3       | \$ 3,175     | \$ 88,829    |
| Required to be maintained intact   | 19        | 52                   | 40             | 250           | -          | 27,162       | 27,523       |
| Restricted for:                    |           |                      |                |               |            |              |              |
| Health and social service programs | 1,279     | 308,436              | -              | -             | -          | -            | 309,715      |
| Transportation programs            | -         | -                    | 780,615        | -             | -          | -            | 780,615      |
| Natural resource programs          | 8,409     | -                    | -              | 754,368       | -          | -            | 762,777      |
| Education                          | -         | -                    | -              | -             | 899,397    | 175,481      | 1,074,878    |
| Education stabilization            | -         | -                    | -              | -             | -          | 120,488      | 120,488      |
| Community protection               | -         | -                    | -              | -             | -          | 174,468      | 174,468      |
| Consumer protection                | -         | -                    | -              | -             | -          | 68,516       | 68,516       |
| Employment services                | -         | -                    | -              | -             | -          | 124,206      | 124,206      |
| Residential assistance             | -         | -                    | -              | -             | -          | 104,256      | 104,256      |
| Debt service                       | -         | -                    | -              | -             | -          | 348,014      | 348,014      |
| Capital projects                   | -         | -                    | -              | -             | -          | 53,543       | 53,543       |
| Other purposes                     | 99,770    | -                    | -              | -             | -          | 76,478       | 176,248      |
| Committed to:                      |           |                      |                |               |            |              |              |
| Health and social service programs | -         | 125,532              | -              | -             | -          | -            | 125,532      |
| Natural resource programs          | -         | -                    | -              | 59,551        | -          | -            | 59,551       |
| Education                          | -         | -                    | -              | -             | -          | 14,158       | 14,158       |
| Business development               | -         | -                    | -              | -             | -          | 27,737       | 27,737       |
| Community protection               | -         | -                    | -              | -             | -          | 70,423       | 70,423       |
| Consumer protection                | -         | -                    | -              | -             | -          | 27,388       | 27,388       |
| Employment services                | -         | -                    | -              | -             | -          | 74,504       | 74,504       |
| Residential assistance             | -         | -                    | -              | _             | _          | 144,233      | 144,233      |
| Stabilization                      | 61,534    | -                    | -              | -             | -          | -            | 61,534       |
| Other purposes                     | -         | -                    | -              | _             | _          | 1,514        | 1,514        |
| Assigned to:                       |           |                      |                |               |            |              |              |
| Health and social service programs | -         | 15,292               | -              | _             | _          | -            | 15,292       |
| Natural resource programs          | -         | -                    | -              | 5,311         | _          | -            | 5,311        |
| Education                          | -         | -                    | _              | · -           | _          | 3,327        | 3,327        |
| Community protection               | -         | -                    | _              | _             | -          | 5,292        | 5,292        |
| Employment services                | -         | -                    | -              | -             | -          | 3,137        | 3,137        |
| Other purposes                     | -         | -                    | -              | -             | -          | 5,117        | 5,117        |
| Unassigned:                        | (162,867) | ) -                  | -              | -             | -          | ,<br>-       | (162,867)    |
| Total fund balances                | \$ 41,486 |                      | \$ 806,566     | \$ 845,234    | \$ 899,400 | \$ 1.652.617 | \$ 4,695,259 |

Nonspendable fund balances include inventories and prepaid items, which are not in spendable form, and fund balances associated with the corpus of revolving funds and permanent fund principal, which are legally or contractually required to be maintained intact.

Restricted fund balances result from constraints imposed on net assets by law through constitutional provisions or enabling legislation or by parties outside the State, such as creditors, grantors, contributors, or laws or regulations of other governments. Enabling legislation authorizes the State to levy, assess, charge, or otherwise mandate payment from external resource providers and includes a legally enforceable requirement that those resources be used only for specific purposes stipulated by the legislation.

Committed fund balance results from constraints imposed by bills passed by the Legislature and signed into law by the Governor. The constraints on the use of resources are separate from the authorization to raise the underlying revenue and may be modified or rescinded only by passing additional legislation.

Assigned fund balance represents amounts that are constrained by the State's intent to use them for specific purposes, which are neither restricted nor committed. Intent is expressed by state officials to whom the State has delegated the authority to assign amounts to be used for specific purposes. Assigned fund balance is the residual amount in governmental funds, other than the General Fund.

#### D. Stabilization Arrangements

Oregon maintains two stabilization funds - the Oregon Rainy Day Fund and the Education Stability Fund.

Established by the 2007 Legislature, the Oregon Rainy Day Fund is funded from the General Fund's ending balance up to 1 percent of General Fund appropriations for the prior biennium. The Legislature may deposit additional funds as it did to create the fund, using surplus corporate income tax revenues from the 2005-07 biennium. The Rainy Day Fund also earns interest on the moneys in the fund. Fund balance is capped at 7.5 percent of General Fund revenues in the prior biennium.

Stabilization amounts in the Oregon Rainy Day Fund may be spent if approved by three-fifths of the members of the Legislative Assembly and one of the following conditions exists:

- The last quarterly economic and revenue forecast for a biennium indicates that moneys available to the General Fund for the next biennium will be at least 3 percent less than appropriations from the General Fund for the current biennium;
- There has been a decline for two or more consecutive quarters in the last 12 months in seasonally adjusted nonfarm payroll employment; or
- A quarterly economic and revenue forecast projects that revenues in the General Fund in the current biennium will be at least 2 percent below what the revenues were projected to be in the revenue forecast on which the legislatively adopted budget for the current biennium was based.

For any one biennium, the Legislative Assembly may not appropriate more than two-thirds of the amount that is in the Oregon Rainy Day Fund at the beginning of that biennium. If the appropriation is for a biennium that has not yet begun, the Legislative Assembly may use as the base the most recent estimate of the amount that will be in the Oregon Rainy Day Fund at the beginning of the biennium for which the appropriation is made. The fund balance of the Oregon Rainy Day Fund as of June 30, 2012, was \$61.5 million.

The Education Stability Fund is authorized in the Oregon Constitution, Article XV. Section 4, part (4)(d), requires that 18 percent of net lottery proceeds be deposited in the fund. Earnings on moneys in the fund are retained by the fund or continuously appropriated to finance public education under Oregon Revised Statute 348.696. The balance in the fund may not exceed 5 percent of General Fund revenues of the prior biennium.

Amounts in the Education Stability Fund may be spent under the same conditions as those required for spending moneys in the Oregon Rainy Day Fund. However, if none of the conditions is met, the Education Stability Fund can also be used by the Legislature for public education. The Governor must declare an emergency and the expenditure must be approved by a three-fifths majority in each chamber. The fund balance of the Education Stability Fund as of June 30, 2012, was \$120.5 million.

### 22. COMMITMENTS

The State has significant commitments as of June 30, 2012, in addition to the construction contract commitments disclosed in Note 6. Commitments are defined as existing arrangements to enter into future transactions or events, such as contractual obligations with vendors for future purchases or services at specified prices and sometimes at specified quantities. Commitments may also include agreements to make grants and loans.

Commitments in effect as of June 30, 2012, and the anticipated sources of funding (in thousands):

|                              | General       | al Federal |         | Lottery      |     |           |                 |
|------------------------------|---------------|------------|---------|--------------|-----|-----------|-----------------|
| Purpose                      | Funds         |            | Funds   | Funds        | Oth | ner Funds | Total           |
| Community services contracts | \$<br>172,179 | \$         | 30,316  | \$<br>139    | \$  | 13,476    | \$<br>216,110   |
| Grant & loan commitments     | 240,853       |            | 247,595 | 60,795       |     | 278,976   | 828,219         |
| Personal services contracts  | 110,908       |            | 22,551  | 808          |     | 26,662    | 160,929         |
| Equipment purchases          | 22            |            | 81      | 4,643        |     | 20        | 4,766           |
| Public defense contracts     | 121,697       |            | -       | -            |     | -         | 121,697         |
| Systems development          | <br>750       |            | 1,697   | -            |     | 16,675    | 19,122          |
| Total commitments            | \$<br>646,409 | \$         | 302,240 | \$<br>66,385 | \$  | 335,809   | \$<br>1,350,843 |

Encumbrance balances as of June 30, 2012, in the governmental funds (in thousands):

| Governmental Funds         | Amount |        |  |  |
|----------------------------|--------|--------|--|--|
| General                    | \$     | 16,995 |  |  |
| Environmental Management   |        | 1,633  |  |  |
| Health and Social Services |        | 7,006  |  |  |
| Other Nonmajor             |        | 15,279 |  |  |
| Total                      | \$     | 40,913 |  |  |

The Oregon Investment Council has entered into agreements that commit the investment managers for the Oregon Public Employees Retirement Fund (OPERF), the Common School Fund (CSF), and the Oregon University System (OUS) Endowment Fund, upon request, to make additional investment purchases up to a predetermined amount. The Oregon Growth Account (OGA) Board makes similar commitments for investment purchases. As of June 30, 2012, the OPERF had \$7.5 billion in commitments to purchase private equity investments, \$2.3 billion to purchase real estate investments, and \$304.5 million to purchase Opportunity Fund investments, and \$532.4 million to purchase Alternative Equity portfolio investments. As of June 30, 2012, the CSF, OUS Endowment Fund, and the OGA had \$90.9 million, \$4 million, and \$28 million, respectively, in commitments to purchase private equity investments. These amounts are unfunded and are not recorded in the financial statements.

### 23. CONTINGENCIES

#### A. Litigation

#### Public Employees Retirement System

Several Oregon employees filed lawsuits challenging various aspects of the 2003 legislation that enacted significant changes to Public Employees Retirement System (PERS). The PERS legislation, among other things, reduces the earnings credited to certain members' accounts. The initial challenges to the PERS legislation were consolidated and decided by the Oregon Supreme Court in 2005 and the federal courts in 2008.

The PERS legislation, however, also provided a statutory remedy to a prior case filed by the City of Eugene and other public employers. Several cases were filed challenging, among other things, the settlement, the adjustment of crediting to member accounts, and the recovery of over-credited amounts from retirees. In December 2011, the Oregon Supreme Court issued opinions in those cases that upheld all but one of the Board's actions. The Court held that it did not have enough information to determine whether transferring \$61 million from a contingency reserve to employer accounts was reasonable and remanded that issue back to the trial court to decide whether the amount of the transfer was consistent with the Board's fiduciary duty. The expected trial date is March 2013.

The most recent actuarial valuations of the PERS system take into account the court decisions in existence when the valuations were completed.

#### Portland Harbor Superfund

Two state agencies are involved in negotiations related to a confidential, non-judicial mediation process that will result in an allocation of costs associated with the investigation and cleanup of sediment contamination in the Portland Harbor, a ten-mile stretch of the lower Willamette River area that the U.S. Environmental Protection Agency (EPA) has listed as a Superfund site under the federal Superfund law (CERCLA). Over 200 parties, private companies and public entities, may eventually be found liable for a share of the costs related to investigation and cleanup of the site.

The Oregon Department of Transportation (ODOT) and the Oregon Department of State Lands (DSL) have received General Notice Letters from the EPA informing them that the State, by and through those agencies, is a potentially responsible party (PRP) under CERCLA for cleanup costs at the site. It is too early in the process to estimate the total amount of the cleanup costs that will be shared by liable parties. A draft feasibility study outlines eleven alternative options, ranging in costs from \$269 million to \$1.8 billion. It is also too early to estimate the proportionate share of the liability for cleanup costs, if any, that may ultimately be assessed against either of the State agencies. When the mediation will end is not known but it could be as late as 2016 – 2017.

The Portland Harbor Superfund will also involve a separate allocation of liability for injuries to natural resources caused by contamination at the site, which is an additional type of recovery under the Superfund law known as natural resource damages (NRD). The NRD claim will be asserted against all PRPs, including ODOT and DSL, by the Portland Harbor natural resource trustees, a group composed of five tribes, two federal agencies, and the State. The trustees have initiated a cooperative injury assessment process that provides an opportunity for early settlement of the NRD claim. The allocation of liability for the NRD claim will take place at the same time as the allocation of liability for remedial costs. It is too early to estimate what, if any, share of the liability the State may ultimately bear for natural resource damages.

Another potential risk for the state involves the Superfund law's orphan share obligations. When the EPA negotiates a settlement with the liable parties for the Portland Harbor Superfund, it may agree to pay some portion of the financial responsibility assigned to potentially responsible parties who are insolvent or defunct, and unaffiliated with any other viable liable party (the orphan share). The EPA may request, as authorized by the Superfund law, that the State pay 10 percent of any orphan share payment made by the EPA, plus the costs of continuing operation and maintenance of the orphan site. At this time, whether the State would enter into such an agreement and the amount the State would pay are unknown and will depend on the outcome of negotiations with the EPA.

#### Community Mental Health Programs

The State is engaged in discussions with the United States Department of Justice (USDOJ) concerning the State's community mental health programs. The USDOJ is conducting an ongoing investigation to determine if the State has complied with the federal Americans with Disabilities Act. Currently, the State has no specific information on the cost of implementing any changes that may result from the investigation. The State expects that if the USDOJ determines there are violations of federal law, the USDOJ will issue written findings that specify the nature of any violations. At that time, the State will be in a better position to estimate the costs to remedy any asserted violations. It is possible that the costs of changes, if any, to the State's community mental health programs could reach or exceed \$50 million.

#### Multistate Tax Compact

The Oregon Tax Court has a case pending that challenges the State's departure from provisions in the Multistate Tax Compact (Compact) when apportioning income attributable to corporations operating in more than one state. Under the Compact, the income of a multi-state corporation is apportioned to a state using an equally weighted three-factor formula. The formula compares in-state payroll, property, and sales to the corporation's overall payroll, property, and sales. Currently, the State uses only sales in Oregon and does not use the other two factors to apportion corporate income. The taxpayer in Health Net v. Dept. of Revenue asserts that the Compact is a binding contractual arrangement that cannot be unilaterally changed by a participating state and, therefore, the State must allow taxpayers to apportion multi-state corporate income based only on the formula in the Compact. If the taxpayer prevails and a court determines the State must use the Compact formula, other corporations may seek refunds using the same theory and the State may collect less corporate income taxes in the future. The State has insufficient data to predict accurately the amounts it could be required to refund or the overall impact on future revenues. Those amounts would depend on the

# State of Oregon Notes to the Financial Statements

circumstances of individual corporations that may, or may not, seek refunds and actions taken by the Legislative Assembly in response to an adverse ruling. Such actions could include withdrawing from the Compact or adopting legislative changes to apportionment statutes. Preliminary estimates, however, indicate the potential maximum refund liability and reductions in corporate income tax revenues, without any legislative action, would exceed \$50 million. The State anticipates that the Oregon Tax Court's ruling will be appealed to the Oregon Supreme Court by either the State or the taxpayer.

#### B. Debt Guarantees

Article XI-K of the Oregon Constitution authorizes the State to guarantee the general obligation bonded debt issued by Oregon school districts, community colleges, and education service districts. The Article authorizes the issuance of state general obligation bonds to satisfy the guarantee. The State has not issued, nor does it expect to issue, any bonds under this authorization. Several other sources of State funds are expected to be used to pay debt service on any defaulting bonds prior to issuing State general obligation bonds for this purpose. As of June 30, 2012, Oregon school districts, community colleges, and education service districts had issued a total of \$3.2 billion of bonds that are guaranteed under these provisions.

#### C. Unemployment Benefits

State employees who qualify are entitled to benefit payments during periods of unemployment. Each state agency is required to reimburse the Employment Department for benefit payments made to former employees. The amount of future benefit payments to claimants and the resulting liability to the State cannot be reasonably estimated. Consequently, this potential obligation is not reported in the accompanying financial statements. Expenditures relating to these benefits for the year ended June 30, 2012, totaled approximately \$20.4 million.

#### D. Federal Issues

The State has received federal grants for specific purposes that are subject to review and audit by the grantor agencies. Entitlement to these resources is generally conditional upon compliance with the terms and conditions of grant agreements and applicable federal regulations, including the expenditure of resources for allowable purposes. Any disallowance resulting from a federal audit may become a liability of the State. Institutions of higher education and other state agencies are required to comply with various federal regulations issued by the Office of Management and Budget, if such agencies are recipients of federal grants, contracts, or other sponsored agreements. Certain state agencies may not be in total compliance with these regulations. Failure to comply with these regulations may result in the disallowance of related direct and indirect charges claimed under the grant agreements.

## 24. SUBSEQUENT EVENTS

#### A. Long-term Debt Issues

Long-term debt issued, including refundings, since July 1, 2012 (in thousands):

| Type of Debt                              | Α  | mount  |
|---|----|--------|
| General Obligation Bonds                  |    |        |
| Department of Environmental Quality       | \$ | 10,975 |
| Department of Administrative Services     |    | 7,155  |
| Department of Energy                      |    | 11,910 |
| Revenue Bonds                             |    |        |
| Housing and Community Services Department | \$ | 36,760 |

# State of Oregon Notes to the Financial Statements

#### B. Bond Calls

Bond calls that have occurred since July 1, 2012 (in thousands):

| Type of Call                              | Α  | mount  |
|---|----|--------|
| Revenue Bonds                             |    |        |
| Housing and Community Services Department | \$ | 93,170 |

#### C. Interest Rate Swaps

On July 1, 2012, Oregon Housing and Community Services Department terminated notional amounts of swaps related to Mortgage Revenue Bonds 2004 Series C and Mortgage Revenue Bonds 2004 Series I by \$690,000 and \$160,000, respectively. These terminations were made pursuant to optional par termination provisions included in each of these swap agreements.

#### D. Tax Anticipation Notes Issuance

On July 10, 2012, the State issued \$639.5 million of full faith and credit Tax Anticipation Notes, 2012 Series A. The proceeds of these notes will be used to meet seasonal cash needs of the State and for cash management purposes within the 2011-2013 biennium.

#### E. Debt Guarantees

Under Article XI-K of the Oregon Constitution, \$371.2 million in bonds for school districts were issued and guaranteed following the fiscal year ended June 30, 2012, as noted below (in thousands). Debt service payments remain the ultimate responsibility of the respective district.

| School District                                     | Series | Amount     |
|---|--------|------------|
| Washington County School District 48J (Beaverton)   | 2012A  | \$ 33,075  |
| Washington County School Disctric 48J (Beaverton)   | 2012B  | 126,325    |
| Washington County School District 1J (Hillsboro)    | 2012   | 98,950     |
| Lane County School District 1 (Pleasant Hill)       | 2012   | 2,455      |
| Tillamook County School District 56 (Neah-Kah-Nie)  | 2012   | 9,390      |
| Coos County School District 41 (Myrtle Point)       | 2012   | 2,000      |
| Multnomah County School District 40 (David Douglas) | 2012   | 2,386      |
| Washington County School District 13 (Banks)        | 2012A  | 785        |
| Washington County School District 13 (Banks)        | 2012B  | 2,740      |
| Washington County School District 13 (Banks)        | 2012C  | 6,972      |
| Multnomah County School District 40 (David Douglas) | 2012A  | 17,940     |
| Multnomah County School District 40 (David Douglas) | 2012B  | 29,172     |
| Lane Community College                              | 2012   | 38,000     |
| Douglas County School District 22 (North Douglas)   | 2012   | 960        |
| Total Debt Guarantees                               |        | \$ 371,150 |
|   |        |            |

# 25. VIOLATION OF LEGAL PROVISION

The Public Employees Retirement System (PERS) is in violation of ORS 238.660, which requires that all moneys paid to PERS "shall be deposited with the State Treasurer." PERS has transferred monthly premiums paid by PERS Health Insurance Program participants, as well as Early Retiree Reinsurance Program funds, to insurance carriers for payment of claims. Amounts transferred exceeded claims by approximately \$75 million at June 30, 2012. PERS is determining the most effective method of redirecting these moneys to the State Treasurer.

#### APPENDIX C

#### INFORMATION RELATING TO THE OREGON UNIVERSITY SYSTEM

#### General

The Oregon University System ("OUS" or the "System") was created by State statute in 1929 and is governed by the State Board of Higher Education (the "Board"). The Governor, subject to confirmation by the State Senate, appoints the fifteen members of the Board. The Board is made up of (i) two students who at the time of their appointment are attending different Oregon public universities; (ii) one member of the faculty at Oregon State University, Portland State University or University of Oregon; (iii) one member of the faculty at Eastern Oregon University, Oregon Institute of Technology, Southern Oregon University or Western Oregon University; and (iv) eleven members of the general public who are not students or faculty members at the time of appointment. Members of the Board hold office for a term of four years except for directors who are students or faculty members at the time of appointment, whose terms shall be two years.

The current members of the Board are: Matthew W. Donegan, Board President, Jill W. Eiland, Board Vice President, Lynda M. Ciuffetti, Brianna R. Coulombe, Dr. Orcillia Forbes, Allyn C. Ford, James L. Francesconi, Farbodd Ganjifard, Paul Kelly, Jr., Dr. James Middleton, Dr. Emily J. Plec, Kirk E. Schueler and David V. Yaden. OUS and the Board exercise their administrative authority under the provisions of ORS chapters 351 and 352. OUS is organized into divisions representing each of the seven institutions of higher education included in the System, which are shown in Table 1 below, plus centralized activities.

A Chancellor, appointed by the Board, is chief executive officer of OUS and is responsible for all higher education operations. The Chancellor is George Pernsteiner. Other members of the central administrative staff are the Vice Chancellor for Finance and Administration, the Vice Chancellor for Academic Strategies, the Legal Counsel, the Associate Vice Chancellor for Finance and Administrative and Controller, the Chief Auditor, and the Board Secretary. This central administration is complemented by the president of each of the seven institutions shown in Table 1 below.

Under Oregon law, bonds for OUS projects, including general obligation bonds authorized by Article XI-F(1) and Article XI-G and revenue bonds, are to be issued by the State Treasurer at the request of the Board. The Board is authorized by ORS 351.062 to delegate any of its powers, duties or functions (except the power to prescribe enrollment fees) to a committee of the Board. Pursuant to this authority, the Board has delegated certain responsibilities to its Finance and Administration Committee, including the responsibility to approve bond sales on behalf of the Board.

Capitalized terms used but not otherwise defined in this Appendix C shall have the meaning given in the forepart of this Official Statement.

#### **Recent Developments and Pending Legislation**

The 2011 Legislative Assembly enacted new laws that changed some facets of OUS's operations. Pursuant to Oregon Laws 2011, chapter 637 ("Senate Bill 242"), OUS is granted broader authority over its own affairs while the State maintains oversight through the measurement of student outcomes. The key provisions of Senate Bill 242 can largely be found in Oregon Revised Statutes Chapters 351 and 352 and include: exemption for state spending authority limitation, authority to handle its own legal affairs and risk management, and authority to retain all interest earned. In addition to the existing State constitutional bonding authority under Article XI-F(1) and Article XI-G, Senate Bill 242 authorizes the

development of a revenue bond program, which may be secured by and payable from all or a portion of "higher education revenues" as determined by the System when the program is developed. Senate Bill 242 defines "higher education revenues" to include tuition, fees and charges imposed or collected by the Oregon University System, or by one of the public universities in the System; and moneys appropriated, allocated or otherwise made available to the Oregon University System, or to one of its universities, by the Legislative Assembly, if those moneys are lawfully available to pay the bond-related costs of higher education revenue bonds.

As described in "RECENT DEVELOPMENTS—Governor's Recommended Budget for 2013-2015 Biennium—Changes to Higher Education Governance Structure and Capital Construction Funding," the Governor's Balanced Budget proposes certain changes in the governing structure of the Oregon University System, community colleges and Oregon Health & Science University. The State and the System expect many legislative proposals to be introduced during the 2013 Legislative Session that, if adopted, could affect the operations or finances of the System. The State and the System cannot predict whether the Legislative Assembly will enact any legislation that is introduced, the potential effect on the operations or finances of the System of any proposed legislation if enacted, or whether any legislation, if adopted, would withstand any legal challenges.

#### **Educational Program Scope and Scale**

The System consists of the programs, activities and institutions of higher education under the jurisdiction of the Board, including the seven universities described below and various centers and distance learning programs. By enrollment, the largest institutions in the System are Portland State University, located in Portland, Oregon; Oregon State University, located in Corvallis, Oregon and in Bend, Oregon; and the University of Oregon, located in Eugene, Oregon. Table 1 summarizes information for each institution included in OUS.

TABLE 1
OREGON UNIVERSITY SYSTEM INSTITUTIONS

|                                      |                     | Date           |   |
|--------------------------------------|---------------------|----------------|---|
| <u>Name</u>                          | <b>Location</b>     | <b>Founded</b> | Primary Curriculum  |
| Eastern Oregon University (EOU)      | La Grande           | 1929           | Liberal arts, pre-professional, education                         |
| Oregon Institute of Technology (OIT) | Klamath Falls       | 1947           | Engineering, other technical                                      |
| Oregon State University (OSU)        | Corvallis &<br>Bend | 1868           | Liberal arts, pre-professional, technical, agriculture, education |
| Portland State University (PSU)      | Portland            | 1955           | Liberal arts, pre-professional, technical, education              |
| Southern Oregon University (SOU)     | Ashland             | 1926           | Liberal arts, education   |
| University of Oregon (UO)            | Eugene              | 1872           | Liberal arts, pre-professional, education                         |
| Western Oregon University (WOU)      | Monmouth            | 1882           | Liberal arts, education   |

| Actual Fall Enrollment <sup>(1)</sup> |                |                |                 |  |
|---------------------------------------|----------------|----------------|-----------------|--|
|                                       | <u>2010-11</u> | <u>2011-12</u> | $2012-13^{(2)}$ |  |
| EOU                                   | 4,137          | 4,298          | 4,208           |  |
| OIT                                   | 3,797          | 3,911          | 4,001           |  |
| OSU                                   | 24,439         | 25,741         | 27,194          |  |
| PSU                                   | 28,522         | 28,958         | 28,731          |  |
| SOU                                   | 6,443          | 6,744          | 6,481           |  |
| UO                                    | 23,389         | 24,447         | 24,591          |  |
| WOU                                   | 6,233          | 6,217          | 6,187           |  |
| Total                                 | 96,960         | 100,316        | 101,393         |  |

<sup>(1)</sup> Includes full-time and part-time headcount and all extended enrollment as of the fourth week of the Fall term.

Source: Oregon University System.

The core functions of the System are instruction, research and public service, along with auxiliary functions such as bookstores, student housing, athletic activities, dining and parking. OUS and the Board regularly assess facility and equipment needs throughout the System. Requests for facilities and related equipment are submitted to the Director of Capital Planning and Construction and to the Vice Chancellor for Finance and Administration and are programmed into a six-year capital improvement plan that is reviewed and approved by the Board. The capital improvement plan establishes priorities for projects and is updated regularly.

#### **Budget**

OUS prepares a budget request which becomes part of the statewide biennial budget process. The Oregon Education Investment Board considers proposals from all education sectors (K-12, community colleges, and the OUS) and makes recommendations to the Governor. The Governor's Recommended Budget summarizes the final decisions and is presented to the Legislature for approval. The budget bills that are enacted into law make up the Legislatively Adopted Budget.

Appropriations approved by the Legislative Assembly during the 2011 Regular Session (and as amended during the 2012 Session) for the 2011-2013 biennium, including debt service but excluding capital construction, provided a \$668.3 million State General Fund appropriation and \$23.0 million appropriated from lottery funds, for a combined appropriation of \$691.3 million. The State Board of Higher Education subsequently approved an annual operating budget for Fiscal Year 2012-2013,

<sup>(2)</sup> As of October 30, 2012.

excluding capital construction, for all funds of \$2.85 billion, which includes an annual allocation of State funding (State General Fund plus lottery funds) of \$351.9 million.

For information concerning the 2013-2015 budget, see "RECENT DEVELOPMENTS—Governor's Recommended Budget for 2013-2015 Biennium."

#### **Summary Financial Position**

The System maintains an accounting system in which all financial transactions are recorded and reported by activities or objectives within fund groups to observe limitations and restrictions placed on the use of the resources available to the institutions. Each fund is an independent fiscal and accounting entity with a self-balancing set of books.

Financial accounting records are maintained in accordance with generally accepted accounting principles applicable to OUS and as prescribed in applicable pronouncements of the Governmental Accounting Standards Board. Below is summary financial information derived from the System's Annual Financial Report for the fiscal year ended June 30, 2012 (the "Fiscal Year 2012"). Clifton Larsen Allen LLP (the "Auditor") audited OUS financial statements and component units for Fiscal Year 2012. OUS did not request its auditors to consent to the inclusion of the summary financial information set out in this Appendix.

#### Statement of Net Assets

For the fiscal year ended June 30, 2012, Total Assets of the System decreased \$243 million, or 6 percent, and Total Liabilities decreased \$254 million, or 10 percent during Fiscal Year 2012. Total Net Assets increased \$11 million, or 1 percent during the same period. Table 2 presents the Statement of Net Assets of the System for the fiscal years ended June 30, 2012 and 2011.

# TABLE 2 STATEMENT OF NET ASSETS OREGON UNIVERSITY SYSTEM

| of June 30, 2012  |                |                  | 2011 |                   |
|---|----------------|------------------|------|-------------------|
|   | (In thousands) |                  |      | s)                |
| ASSETS  |                |                  |      |                   |
| Current Assets  | ¢.             | 269.040          | ¢.   | 205 755           |
| Cash and Cash Equivalents                                       | \$             | 268,040          | \$   | 395,755           |
| Collateral from Securities Lending                              |                | 58,388           |      | 253,626           |
| Accounts Receivable, Net  |                | 208,170          |      | 194,174<br>22,095 |
| Accounts Receivable from Component Units                        |                | 18,187<br>19,381 |      | 16,753            |
| Notes Receivable, Net Inventories                               |                | 7,606            |      | 7,033             |
| Prepaid Expenses  |                | 25,675           |      | 24,413            |
| • •   | Φ.             |                  | Φ.   |                   |
| Total Current Assets  | \$             | 605,447          | \$   | 913,849           |
| Noncurrent Assets Cash and Cash Equivalents                     |                | 265,769          |      | 458,038           |
| Investments   |                | 357,894          |      | 248,097           |
| Notes Receivable, Net   |                | 93,627           |      | 103,344           |
| Capital Assets, Net of Accumulated Depreciation                 |                | 2,630,338        |      | 2,473,203         |
| Total Noncurrent Assets   |                | 3,347,628        |      | 3,282,682         |
| Total Assets  | \$             | 3,953,075        | \$   | 4,196,531         |
|   | -              | -,,,,,,,         |      | .,                |
| LIABILITIES   |                |                  |      |                   |
| Current Liabilities   | Φ.             | 170.007          | Φ    | 177.077           |
| Accounts Payable and Accrued Liabilities                        | \$             | 179,927          | \$   | 177,377           |
| Deposits  |                | 16,447           |      | 18,429            |
| Obligations Under Securities Lending                            |                | 58,388           |      | 253,626           |
| Current Portion of Long-Term Liabilities                        |                | 127,354          |      | 126,234           |
| Unearned Revenue  |                | 121,389          |      | 122,269           |
| Total Current Liabilities                                       |                | 503,505          |      | 697,935           |
| Noncurrent Liabilities  |                | 1 004 026        |      | 1 044 192         |
| Long-Term Liabilities   |                | 1,884,936        |      | 1,944,183         |
| Total Noncurrent Liabilities                                    | Φ.             | 1,884,936        | Φ.   | 1,944,183         |
| Total Liabilities   | \$             | 2,388,441        | \$   | 2,642,118         |
| NET ASSETS  |                |                  |      |                   |
| Invested in Capital Assets, Net of Related Debt Restricted For: | \$             | 927,735          | \$   | 833,522           |
| Nonexpendable Endowments  |                | 16,546           |      | 16,387            |
| Expendable:   |                |                  |      |                   |
| Gifts, Grants and Contracts                                     |                | 76,195           |      | 83,443            |
| Student Loans   |                | 83,274           |      | 84,159            |
| Capital Projects  |                | 61,999           |      | 100,632           |
| Debt Service  |                | 53,119           |      | 87,314            |
| Unrestricted Net Assets   |                | 345,766          |      | 348,956           |
| Total Net Assets  | \$             | 1,564,634        | \$   | 1,554,413         |
| Source: Oregon University System.                               |                |                  |      |                   |

In addition to the operations of the System, there are eight supporting foundations that exist for the benefit of OUS institutions. For the fiscal year ended June 30, 2012, Total Assets of these component units increased \$15 million, or 1 percent, and Total Liabilities decreased \$2.4 million, or 1 percent during the fiscal year ended June 30, 2012. Total Net Assets increased \$14 million, or 1 percent during the same period. Table 3 below presents a Statement of Financial Position of the component units of the System for the fiscal years ended June 30, 2012 and 2011.

TABLE 3
STATEMENT OF FINANCIAL POSITION
COMPONENT UNITS

| As of June 30,  | 2012           |           | 2011 |           |
|---|----------------|-----------|------|-----------|
| ASSETS  | (In thousands) |           |      | ds)       |
| Cash and Cash Equivalents                                 | \$             | 31,493    | \$   | 37,861    |
| Contributions, Pledges and Grants Receivable, Net         |                | 182,241   |      | 212,317   |
| Investments (Note 2)                                      |                | 1,278,683 |      | 1,229,268 |
| Prepaid or Deferred Expenses, and Other Assets            |                | 37,609    |      | 38,264    |
| Property and Equipment, Net                               |                | 52,316    |      | 49,651    |
| Total Assets  | \$             | 1,582,342 | \$   | 1,567,361 |
| LIABILITIES   |                |           |      |           |
| Accounts Payable and Accrued Liabilities                  | \$             | 20,120    | \$   | 7,423     |
| Accounts Payable to Universities                          |                | 4,624     |      | 15,396    |
| Obligations to Beneficiaries of Split-Interest Agreements |                | 72,895    |      | 76,564    |
| Deposits and Deferred Revenue                             |                | 11,766    |      | 12,071    |
| Long-Term Liabilities                                     |                | 76,848    |      | 77,220    |
| Total Liabilities   | \$             | 186,253   | \$   | 188,674   |
| NET ASSETS  |                |           |      |           |
| Unrestricted  | \$             | 3,089     | \$   | 16,529    |
| Temporarily Restricted                                    |                | 650,774   |      | 655,490   |
| Permanently Restricted                                    |                | 742,226   |      | 706,668   |
| Total Net Assets  | \$             | 1,396,089 | \$   | 1,378,687 |

Source: Oregon University System.

Statement of Revenues, Expenses and Changes in Net Assets

Operating Revenues increased \$105 million in 2012, or 7 percent over 2011, to \$1.7 billion. This change is primarily due to increases in Student Tuition and Fees, Grants and Contracts and Auxiliary Enterprises Revenues.

Operating Expenses increased \$146 million in 2012, or 7 percent, over 2011, to \$2.3 billion. This moderate increase resulted from increases in all expense categories except Other Operating Expenses.

Due to the classification of certain revenues as Nonoperating Revenues, OUS shows a loss from operations. State Government Appropriations and nonexchange Grants are considered Nonoperating Revenues under Governmental Accounting Standards Board (GASB) 35 and are reflected accordingly in the nonoperating section of the Statement of Revenue, Expenses and Changes in Net Assets for the System, even though these moneys are used solely for operating purposes.

Tables 4 and 5 on the following pages present a Statement of Revenues, Expenses and Changes in Net Assets for the System and a consolidated Statement of Activities for the component units of the System, respectively, for the fiscal years ended June 30, 2012 and 2011.

TABLE 4
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS
OREGON UNIVERSITY SYSTEM

| For the Years Ended June 30,                               |                | 2012      |    | 2011      |
|--|----------------|-----------|----|-----------|
|  | (In thousands) |           |    | nds)      |
| OPERATING REVENUES   |                |           |    |           |
| Student Tuition and Fees (Net of Scholarship Allowances of |                |           |    |           |
| \$170,102 and \$147,038, respectively)                     | \$             | 794,444   | \$ | 719,852   |
| Federal Grants and Contracts                               |                | 343,709   |    | 335,573   |
| State and Local Grants and Contracts                       |                | 25,250    |    | 19,039    |
| Nongovernmental Grants and Contracts                       |                | 40,497    |    | 44,758    |
| Educational Department Sales and Services                  |                | 54,707    |    | 56,396    |
| Auxiliary Enterprises Revenues (Net of Scholarship         |                | 2-7-0-1   |    | 240.202   |
| Allowances of \$13,698 and \$13,020, respectively)         |                | 365,914   |    | 349,303   |
| Other Operating Revenues                                   |                | 32,804    |    | 27,406    |
| Total Operating Revenues                                   |                | 1,657,325 |    | 1,552,327 |
| OPERATING EXPENSES   |                |           |    |           |
| Instruction  |                | 682,611   |    | 626,267   |
| Research   |                | 301,046   |    | 297,065   |
| Public Service   |                | 142,583   |    | 141,545   |
| Academic Support   |                | 154,337   |    | 143,416   |
| Student Services   |                | 88,663    |    | 79,826    |
| Auxiliary Programs   |                | 399,302   |    | 366,157   |
| Institutional Support                                      |                | 175,990   |    | 163,030   |
| Operation and Maintenance of Plant                         |                | 97,917    |    | 97,735    |
| Student Aid  |                | 95,377    |    | 94,511    |
| Other Operating Expenses                                   |                | 112,021   |    | 94,327    |
| Total Operating Expenses                                   |                | 2,249,847 |    | 2,103,879 |
| Operating Loss   |                | (592,522) |    | (551,552) |
| NONOPERATING REVENUES (EXPENSES)                           |                |           |    |           |
| Government Appropriations                                  |                | 307,832   |    | 386,745   |
| Grants   |                | 167,684   |    | 152,537   |
| Investment Activity  |                | 31,385    |    | 31,513    |
| Gain (Loss) on Sale of Assets, Net                         |                | (1,338)   |    | (201)     |
| Interest Expense   |                | (82,959)  |    | (76,765)  |
| Other Nonoperating Items                                   |                | 96,989    |    | 115,093   |
| Net Nonoperating Revenues                                  |                | 519,593   |    | 608,922   |
| Income Before Other Nonoperating Revenues                  |                | (72,929)  |    | 57,370    |
| Capital and Debt Service Appropriations                    | -              | 49,116    | -  | 36,686    |
| Capital Grants and Gifts                                   |                | 33,875    |    | 46,563    |
| Changes to Permanent Endowments                            |                | 159       |    | 0         |
| Total Other Nonoperating Revenues                          |                | 83,150    |    | 83,249    |
| Increase In Net Assets                                     |                | 10,221    |    | 140,619   |
|  |                |           |    | <u> </u>  |
| NET ASSETS Beginning Balance                               |                | 1,554,413 |    | 1,413,794 |
|  | \$             | 1,564,634 | \$ | 1,554,413 |
| Ending Balance   | φ              | 1,504,054 | φ  | 1,334,413 |
| Source: Oregon University System.                          |                |           |    |           |

C-7

TABLE 5
STATEMENT OF ACTIVITIES
COMPONENT UNITS

| For The Years Ended June 30,                              |    | 2012           |    | 2011      |  |
|---|----|----------------|----|-----------|--|
|   |    | (In thousands) |    |           |  |
| REVENUES  |    |                |    |           |  |
| Grants, Bequests and Gifts                                | \$ | 189,850        | \$ | 194,717   |  |
| Interest and Dividends                                    |    | 17,242         |    | 15,510    |  |
| Investment Income, Net                                    |    | (10,161)       |    | 121,976   |  |
| Change in Value of Life Income Agreements                 |    | 8              |    | 12,490    |  |
| Other Revenues  |    | 24,412         |    | 23,746    |  |
| Total Revenues  |    | 221,351        |    | 368,439   |  |
| EXPENSES  |    |                |    |           |  |
| General and Administrative                                |    | 27,769         |    | 27,334    |  |
| Development Expenses                                      |    | 6,842          |    | 6,043     |  |
| University Support  |    | 162,195        |    | 154,525   |  |
| Other Expenses  |    | 7,266          |    | 8,444     |  |
| Total Expenses  |    | 204,072        |    | 196,346   |  |
| Increase In Net Assets Before Other Changes in Net Assets |    | 17,279         |    | 172,093   |  |
| Other Changes in Net Assets                               |    | 123            |    | -         |  |
| Increase In Net Assets                                    |    | 17,402         |    | 172,093   |  |
| NET ASSETS  |    |                |    |           |  |
| Beginning Balance   |    | 1,378,687      |    | 1,206,594 |  |
| Ending Balance  | \$ | 1,396,089      | \$ | 1,378,687 |  |

Source: Oregon University System.

## **Capital Assets and Related Financing Activities**

#### Capital Assets and Commitments

As of June 30, 2012, OUS had \$4.2 billion in Capital Assets, less accumulated depreciation of \$1.6 billion, for Net Capital Assets of \$2.6 billion. OUS is committed to a comprehensive program of capital initiatives combined with a comprehensive approach to facility maintenance which includes addressing current maintenance needs and minimizing OUS's deferred maintenance backlog. State, Federal, private, borrowed, and internal OUS funding combine to accomplish OUS's capital objectives.

OUS has outstanding capital commitments on partially completed and planned but not yet started construction projects authorized by the Legislative Assembly of \$211 million as of June 30, 2012.

#### **Debt Administration**

During fiscal years 2012 and 2011, OUS issued debt totaling \$4 million and \$249 million, respectively, with the proceeds earmarked for construction and acquisition of Capital Assets. The remainder of the debt issued was the result of refundings. Fiscal year 2012 saw many large construction projects completed and placed into service. During fiscal years 2012 and 2011, capital expenditures exceeded debt proceeds as debt proceeds from prior fiscal years, as well as gifts and other funding sources, were used to pay for construction.

The System manages its debt in accordance with a Debt Policy approved by the Board. This policy is reviewed periodically and was last updated on March 1, 2010. The policy outlines the System's

philosophy on debt, establishes a control framework for approving and managing debt, defines reporting guidelines, and establishes debt management guidelines. The policy also caps the System's annual debt obligations to 7 percent of adjusted operating expenses. When the System last issued new debt, the resulting debt obligation was 4.8 percent of adjusted operating expenses.

Outstanding Article XI-F(1) and Article XI-G debt obligations of the System are shown in the following tables:

TABLE 6
DEPARTMENT OF HIGHER EDUCATION
ARTICLE XI-F(1) BONDED INDEBTEDNESS<sup>(1)(2)</sup>

As of December 31, 2012

|                   |                    | Original        | Outstanding at    | Final    |
|-------------------|--------------------|-----------------|-------------------|----------|
| <b>Bond Issue</b> | Dated              | Amount          | December 31, 2012 | Maturity |
| 1989 A&B          | September 27, 1989 | \$ 30,115,661   | \$ 1,919,660      | 2019     |
| 1990 B            | October 30, 1990   | 25,419,300      | 346,185           | 2014     |
| 1993 A            | October 28, 1993   | 31,413,916      | 556,563           | 2013     |
| 1996 A&C          | May 2,1996         | 44,636,896      | 2,285,449         | 2016     |
| 1997 A&B          | May 16,1997        | 26,997,064      | 2,855,338         | 2019     |
| 1998 A&B          | February 25, 1998  | 30,176,193      | 2,318,779         | 2017     |
| 1998 D&E          | October 21, 1998   | 60,344,095      | 2,595,013         | 2016     |
| 1999 A&B          | October 1, 1999    | 66,545,542      | 1,954,920         | 2017     |
| 2001A             | December 19, 2001  | 156,196,151     | 10,196,747        | 2021     |
| 2004AB            | February 12, 2004  | 88,465,000      | 4,500,000         | 2014     |
| 2004D             | March 18, 2004     | 80,355,000      | 69,275,000        | 2027     |
| 2005A             | March 24, 2005     | 137,175,000     | 56,955,000        | 2030     |
| 2005C             | March 24, 2005     | 27,400,000      | 24,195,000        | 2035     |
| 2006A             | April 18, 2006     | 38,440,000      | 31,185,000        | 2036     |
| 2006C             | April 18, 2006     | 1,430,000       | 1,205,000         | 2036     |
| 2007A             | April 12, 2007     | 161,735,000     | 154,400,000       | 2037     |
| 2007F             | November 20, 2007  | 21,305,000      | 17,005,000        | 2024     |
| 2008A             | June 26, 2008      | 200,000,000     | 193,695,000       | 2038     |
| 2009A             | March 18, 2009     | 85,685,000      | 79,270,000        | 2038     |
| 2010ABC           | April 29, 2010     | 224,835,000     | 218,400,000       | 2039     |
| 2011EFG           | May 19, 2011       | 109,185,000     | 106,550,000       | 2041     |
| 2012AC            | February 22, 2012  | 73,830,000      | 73,510,000        | 2028     |
|                   |                    | \$1,721,684,818 | \$1,055,173,654   |          |

Total Par Value of Article XI-F(1) Bonds Outstanding as of December 31, 2012 \$1,055,173,654

Constitutional Debt Limitation (.075% of True Cash Value)<sup>(3)</sup>

\$3,258,219,357

<sup>1</sup> Deferred Interest/Zero Coupon Bonds are shown at their original issue amounts; no accreted interest is included.

<sup>(2)</sup> Excludes 2013 Bonds, but includes Refunded Bonds.

<sup>(3)</sup> True Cash Value is based on the market value of statewide property as of January 1, 2011. *Source*: Oregon University System.

TABLE 7 DEPARTMENT OF HIGHER EDUCATION ARTICLE XI-G BONDED INDEBTEDNESS $^{(1)(2)}$ 

As of December 31, 2012

|                   |                    | Original      | Outstanding at           | Final    |
|-------------------|--------------------|---------------|--------------------------|----------|
| <b>Bond Issue</b> | Dated              | Amount        | <b>December 31, 2012</b> | Maturity |
| 1989 A&C          | September 27, 1989 | \$ 11,092,500 | \$ 1,046,190             | 2019     |
| 1996 A&B          | May 2, 1996        | 11,346,092    | 594,306                  | 2016     |
| 1997 C            | May 16, 1997       | 10,000,000    | 1,065,646                | 2019     |
| 1998 C            | February 25,1998   | 14,122,702    | 2,093,509                | 2017     |
| 1998 F            | October 21, 1998   | 14,730,258    | 586,285                  | 2016     |
| 1999 C&D          | October 1, 1999    | 24,736,346    | 1,896,672                | 2017     |
| 2001BC            | December 19, 2001  | 39,891,292    | 479,653                  | 2021     |
| 2003A             | June 5, 2003       | 31,725,000    | 825,000                  | 2013     |
| 2004C             | February 12, 2004  | 12,515,000    | 945,000                  | 2015     |
| 2004E             | March 18, 2004     | 20,765,000    | 20,765,000               | 2029     |
| 2005B             | March 24, 2005     | 27,785,000    | 22,400,000               | 2035     |
| 2005D             | March 24, 2005     | 10,000,000    | 8,820,000                | 2035     |
| 2006B             | April 18, 2006     | 23,230,000    | 19,370,000               | 2036     |
| 2006D             | April 18, 2006     | 1,695,000     | 1,540,000                | 2036     |
| 2007B             | April 12, 2007     | 68,770,000    | 63,845,000               | 2037     |
| 2007CE            | November 20, 2007  | 10,305,000    | 9,045,000                | 2037     |
| 2007G             | November 20, 2007  | 7,465,000     | 6,630,000                | 2024     |
| 2008B             | July 30, 2008      | 31,195,000    | 27,315,000               | 2038     |
| 2009B             | March 18, 2009     | 50,485,000    | 46,675,000               | 2038     |
| 2010DE            | April 29, 3010     | 52,765,000    | 50,775,000               | 2039     |
| 2011H             | May 19, 2011       | 68,905,000    | 67,605,000               | 2041     |
| 2012B             | February 22, 2012  | 26,650,000    | 26,650,000               | 2030     |
|                   |                    | \$570,174,190 | \$380,967,261            |          |

Total Par Value of Article XI-G Bonds Outstanding as of December 31, 2012<sup>(3)</sup>

| OUS                | \$<br>380,967,261 |
|--------------------|-------------------|
| Community Colleges | <br>111,945,000   |
| Total              | \$<br>492,912,261 |

Constitutional Debt Limitation (.075% of True Cash Value)<sup>(4)</sup>

\$3,258,219,357

Deferred Interest/Zero Coupon Bonds are shown at their original issue amounts; no accreted interest is included.
Excludes 2013 Bonds, but includes Refunded Bonds.

Article XI-G Bonds may be issue for Community Colleges and OUS.

True Cash Value is based on the market value of statewide property as of January 1, 2011. Source: Oregon University System.

#### **Investment of OUS Debt Service Accounts**

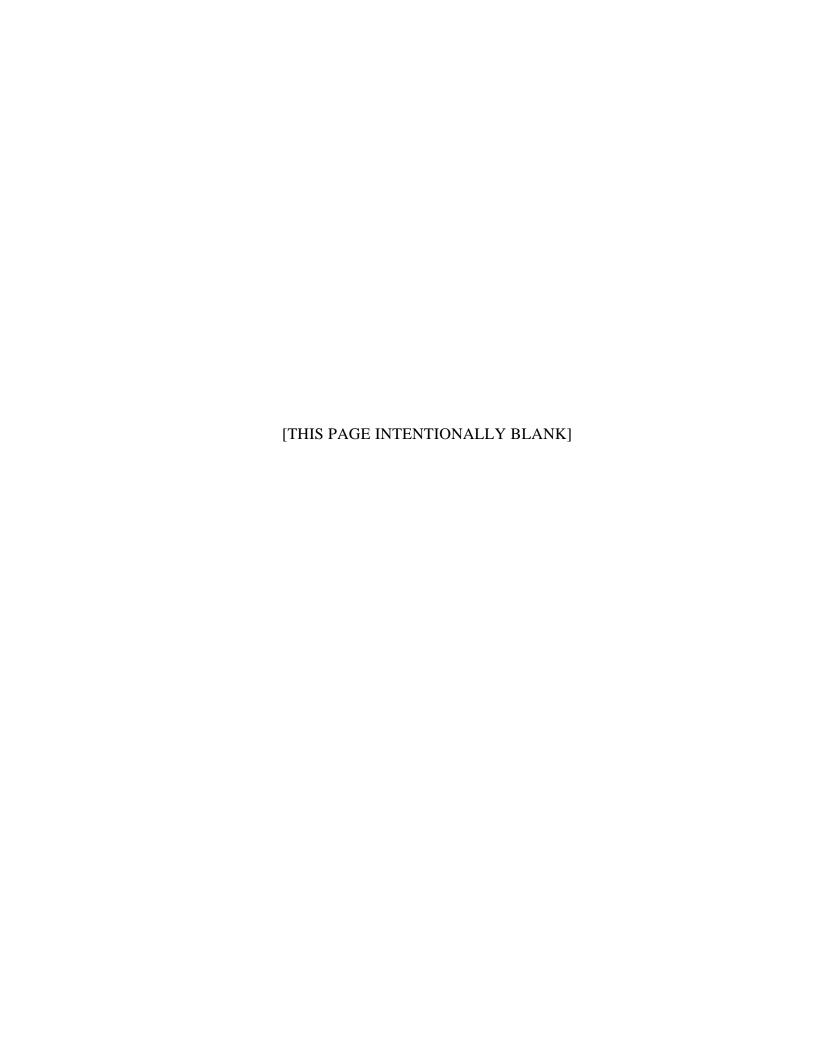
Pursuant to Oregon law, the Oregon University System Fund is established in the State Treasury, separate and distinct from the General Fund. All moneys received by the Board or the System are required by law to be paid into the State Treasury and credited to the Oregon University System Fund ("OUS Fund"). All moneys in the fund are continuously appropriated to the Board for purposes authorized by law. The Board may establish accounts and subaccounts within the OUS Fund when it determines that accounts or subaccounts are needed or desirable. The Board maintains accounts within the OUS Fund to provide for the payment of debt service upon Article XI-F(1) Bonds and Article XI-G Bonds (the "OUS Debt Service Accounts").

The State Treasurer is responsible for investing moneys of the OUS Fund which includes the OUS Debt Service Accounts, described above. As of November 30, 2012, the OUS Fund totaled approximately \$584 million and included approximately \$38 million in funds earmarked for debt service. Moneys from the OUS Fund are generally divided into two primary investment portfolios: the Oregon Short Term Fund (approximately \$333 million) and other investments (approximately \$251 million).

The investment policies of the System have been approved by the Oregon Investment Council. The investment policy related to the OUS Fund was last updated in April 2010. The OUS Fund investment policy, used by the State Treasurer, requires that:

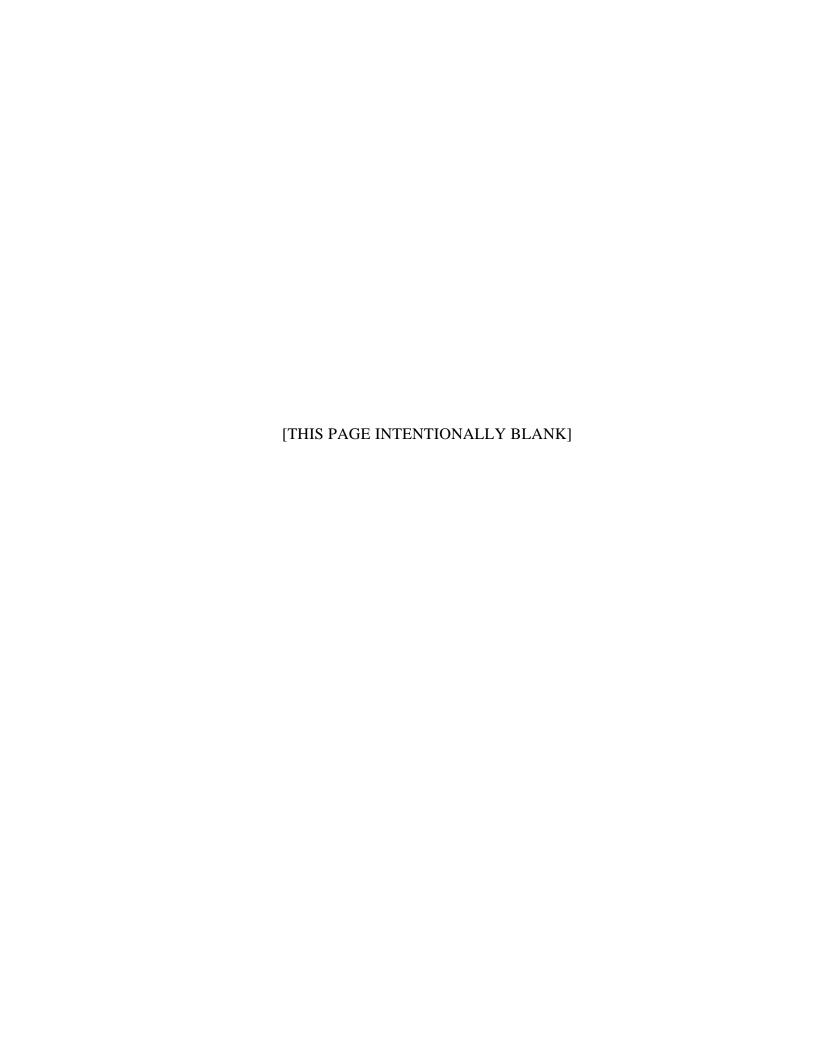
- 1. All investments must be fixed-income and U.S. dollar-denominated.
- 2. Securities must be rated at investment grade or higher at the time of purchase (Baa3/BBB- as rated by any Rating Agencies see "RATINGS").
- 3. No more than 5 percent of the monies may generally be invested in any single issuer (excluding U.S. Government and Agency obligations including Agency backed mortgages).

There can be no assurance that these investment policy guidelines will not be changed in the future.



# APPENDIX D

# FORM OF BOND COUNSEL OPINION



February \_\_\_\_\_, 2013

State Treasurer of the State of Oregon Salem, Oregon

State Board of Higher Education Corvallis, Oregon

State of Oregon General Obligation Bonds
(Oregon University System)
2013 Series A (Tax-Exempt), 2013 Series B (Federally Taxable),
2013 Series C (Tax-Exempt) and 2013 Series D (Federally Taxable)
(Final Opinion)

#### Ladies and Gentlemen:

We have acted as bond counsel to the State of Oregon (the "State"), acting by and through its State Treasurer ("Treasurer," together with the State, the "Issuer"), at the request of the State Board of Higher Education (the "Board"), acting through its Finance and Administration Committee (the "Finance Committee"), for the Oregon University System in connection with issuance of \$\_\_\_\_\_ State of Oregon General Obligation Bonds (Oregon University System), 2013 Series A (Tax-Exempt) (the "2013 Series A Bonds"), \$\_ State of Oregon General Obligation Bonds (Oregon University System), 2013 Series B (Federally Taxable) (the "2013 Series B Bonds"), \$\_\_\_\_\_ State of Oregon General Obligation Bonds (Oregon University System), 2013 Series C (Tax-Exempt) (the "2013 Series C Bonds" and together with the 2013 Series A Bonds, the "2013 Tax-Exempt Bonds") and \$\_\_\_\_\_ State of Oregon General Obligation Bonds (Oregon University System), 2013 Series D (Federally Taxable) (the "2013 Series D Bonds" and together with the 2013 Series B Bonds, the "2013 Federally Taxable Bonds"). Collectively, the 2013 Series A Bonds, the 2013 Series B Bonds, the 2013 Series C Bonds and the 2013 Series D Bonds are referred to herein as, the "Bonds." The Bonds are issued pursuant to Oregon Revised Statutes chapters 286A and 351, as amended, provisions of the Oregon Constitution that specifically allow the issuance of general obligation bonds for the Oregon University System, Resolutions of the Finance Committee adopted on December 21, 2012 (the "Resolutions") and an Issuance Certificate, dated February , 2013 (the "Issuance Certificate") executed and delivered by the Treasurer and acknowledged by the Board. Capitalized terms not otherwise defined herein shall have the meanings ascribed thereto in the Issuance Certificate.

In such connection, we have reviewed the Oregon Constitution, Oregon Revised Statutes chapters 286A and 351, as amended, the Resolutions, the Issuance Certificate, the Tax Certificate, dated the date hereof (the "Tax Certificate"), certificates of the Issuer, the Board, the Fiscal Agent and others, and such other documents and matters to the extent we deemed necessary to render the opinions set forth herein.

State Treasurer of the State of Oregon State Board of Higher Education February \_\_\_\_\_, 2013 Page 2

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. We have not undertaken to determine, or to inform any person, whether any such actions are taken or omitted or events do occur or any other matters come to our attention after the date hereof. Accordingly, this letter speaks only as of its date and is not intended to, and may not, be relied upon or otherwise used in connection with any such actions, events or matters. Our engagement with respect to the Bonds has concluded with their issuance, and we disclaim any obligation to update this letter. We have assumed the genuineness of all documents and signatures presented to us (whether as originals or as copies) and the due and legal execution and delivery thereof by, and validity against, any parties other than the Issuer. We have assumed, without undertaking to verify, the accuracy of the factual matters represented, warranted or certified in the documents, referred to in the second paragraph hereof. Furthermore, we have assumed compliance with all covenants and agreements contained in the Issuance Certificate and the Tax Certificate, including (without limitation) covenants and agreements compliance with which is necessary to assure that future actions, omissions or events will not cause interest on the Bonds to be included in gross income for federal income tax purposes. We call attention to the fact that the rights and obligations under the Bonds, the Issuance Certificate and the Tax Certificate and their enforceability may be subject to bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium and other laws relating to or affecting creditors' rights, to the application of equitable principles, to the exercise of judicial discretion in appropriate cases and to the limitations on legal remedies against the State. We express no opinion with respect to any indemnification, contribution, liquidated damages, penalty (including any remedy deemed to constitute a penalty), arbitration, choice of law, choice of forum, choice of venue, waiver or severability provisions contained in the foregoing documents. Our services did not include financial or other non-legal advice. Finally, we undertake no responsibility for the accuracy, completeness or fairness of the Official Statement or other offering material relating to the Bonds and express no opinion with respect thereto.

Based on and subject to the foregoing, and in reliance thereon, as of the date hereof, we are of the following opinions:

- 1. The Bonds constitute the valid and binding general obligations of the Issuer.
- 2. The Issuance Certificate has been duly executed and delivered by, and constitutes the valid and binding obligation of, the Issuer.

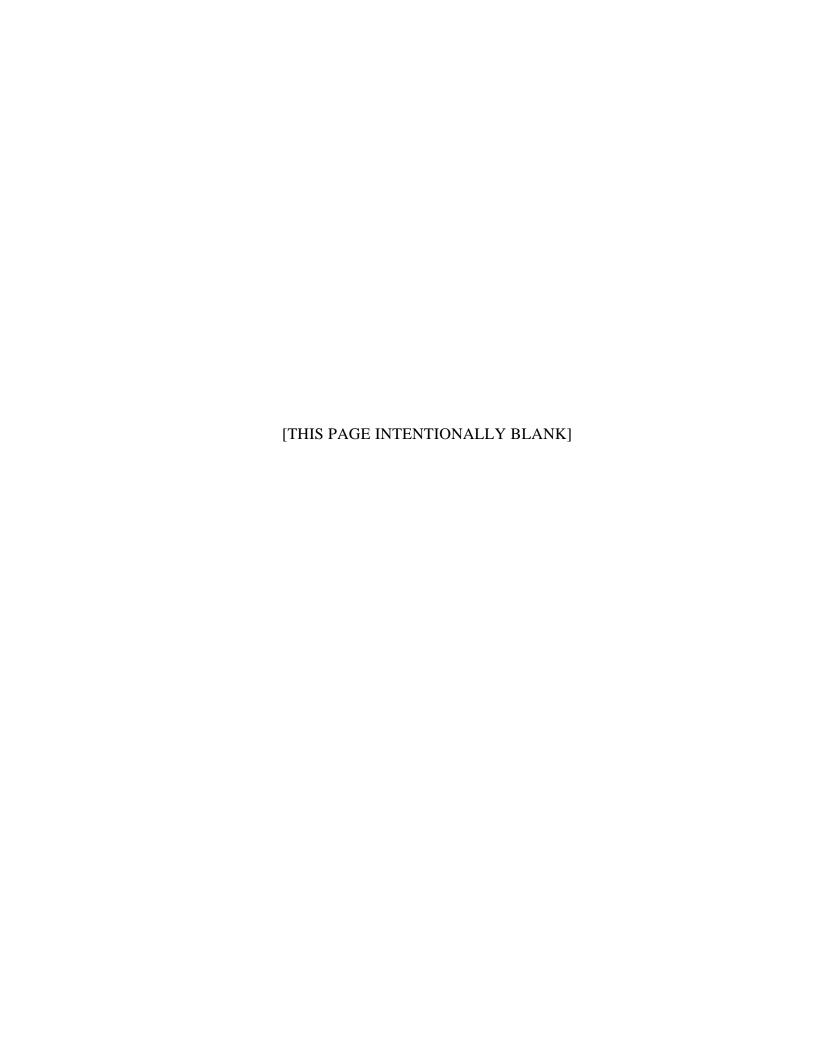
State Treasurer of the State of Oregon State Board of Higher Education February \_\_\_\_\_, 2013 Page 3

- 3. The Bonds are direct general obligations of the State, and the full faith and credit and property taxing power of the State are irrevocably pledged to the punctual payment of the principal of and interest on the Bonds when due. The State has power and is obligated to levy annually, as provided by law, a direct *ad valorem* tax upon all the taxable property within the State without limitation as to rate or amount for the payment of the principal of and interest on the Bonds in any fiscal year in which other amounts available are not sufficient.
- 4. Interest on the 2013 Tax-Exempt Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986. Interest on the 2013 Federally Taxable Bonds is not excluded from gross income for federal income tax purposes. Interest on the Bonds is exempt from State of Oregon personal income taxes. Interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although we observe that it is included in adjusted current earnings when calculating corporate alternative minimum taxable income. We express no opinion regarding other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds.

Faithfully yours,

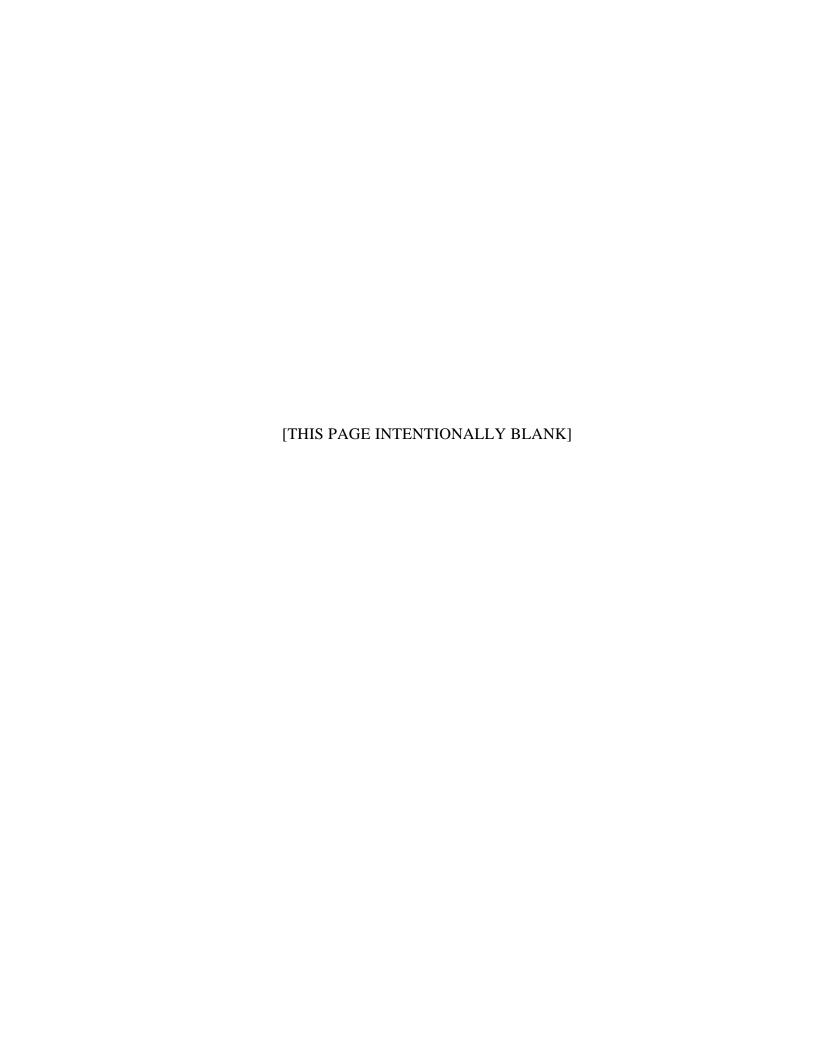
ORRICK, HERRINGTON & SUTCLIFFE LLP

per



# APPENDIX E

# FORM OF CONTINUING DISCLOSURE CERTIFICATE



#### FORM OF CONTINUING DISCLOSURE CERTIFICATE

State of Oregon
General Obligation Bonds
(Oregon University System)

| <b>\$</b>     | <b>\$</b>           | <b>\$</b>     | <b>\$</b>           |
|---------------|---------------------|---------------|---------------------|
| 2013 Series A | 2013 Series B       | 2013 Series C | 2013 Series D       |
| (Tax-Exempt)  | (Federally Taxable) | (Tax-Exempt)  | (Federally Taxable) |

This Continuing Disclosure Certificate (the "Certificate") is executed and delivered by the State of Oregon, acting by and through the State Treasurer (the "State") at the request of the State Board of Higher Education (the "Board") acting through its Finance and Administration Committee (collectively, the "Issuer") in connection with the issuance of its General Obligation Bonds, 2013 Series A (Tax-Exempt), its General Obligation Bonds, 2013 Series B (Federally Taxable), its General Obligation Bonds, 2013 Series C (Tax-Exempt) and its General Obligation Bonds, 2013 Series D (Federally Taxable) (collectively, the "Bonds"), which are in the collective aggregate principal amount of \$\_\_\_\_\_\_. The Bonds are being issued pursuant to the provisions of the Oregon Constitution authorizing general obligation bonds for higher education building projects, institutions and activities, Oregon Revised Statutes Chapters 286A and 351, as amended, and an Issuance Certificate of the State dated the date of delivery of the Bonds (the "Issuance Certificate").

The State covenants and agrees as follows:

SECTION 1. <u>Purpose of Certificate</u>. This Certificate is being executed and delivered by the State for the benefit of the Registered Owners and Beneficial Owners of the Bonds and to assist the Participating Underwriters in complying with Securities and Exchange Commission ("S.E.C.") Rule 15c2-12(b)(5).

SECTION 2. <u>Definitions</u>. In addition to the definitions set forth in the Issuance Certificate, which apply to any capitalized term used in this Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Report" shall mean the annual financial information defined in Section 3(a) provided by the State pursuant to, and as described in, Section 3 of this Certificate.

"Dissemination Agent" shall mean the State, or any successor Dissemination Agent designated in writing by the Issuer and which has filed with the State a written acceptance of such designation.

"EMMA" shall mean the Electronic Municipal Market Access ("EMMA") website of the MSRB, which as of the date of this Certificate is located at http://emma.msrb.org.

"Listed Events" shall mean any of the events listed in Section 4(a) or 4(b) of this Certificate.

"MSRB" shall mean the Municipal Securities Rulemaking Board or any other entity designated or authorized by the Securities and Exchange Commission to receive reports pursuant to the Rule. Until otherwise designated by the MSRB or the Securities and Exchange Commission, filings with the MSRB are to be made through EMMA.

"Official Statement" shall mean the Official Statement, dated January \_\_\_\_\_, 2013, prepared and distributed in connection with the initial sale of the Bonds.

"Participating Underwriters" shall mean the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

"Rule" shall mean Rule 15c2-12(b)(5) adopted by the S.E.C. under the Securities Exchange Act of 1934, as the same may be amended from time to time.

## SECTION 3. Provision of Annual Financial Information.

- (a) The State, as the "obligated person" for purposes of the Rule, hereby agrees to provide or cause to be provided at least annually to the MSRB, the financial information regarding the State of the type set forth (i) in Tables 11 through 16, 18 through 21, and 24 through 27 of Appendix A "General Information Relating to the State of Oregon" of the Official Statement, (ii) in the Basic Financial Statements for the State for the Year Ended June 30, 2012 (which are presented in Appendix B of the Official Statement in audited form) and (iii) the financial and operating data of the type presented in Tables 1 through 7 of Appendix C—"Information Relating to the Oregon University System" of the Official Statement.
- (b) The Annual Report described above will be available no later than nine (9) months after the end of the preceding fiscal year, beginning with the State's fiscal year ending June 30, 2013. Such information will include audited financial statements prepared in accordance with generally accepted accounting principles as established by the Government Accounting Standards Board as in effect from time to time; provided, however, that if audited financial statements are not available within nine (9) months after the end of the preceding fiscal year, unaudited financial statements will be provided with audited financial statements to follow when available.
- (c) The Annual Report must be submitted in electronic format in compliance with applicable MSRB rules, accompanied by such identifying information as is prescribed by the MSRB, and may cross-reference other information previously provided to the MSRB.

## SECTION 4. Reporting of Material Events.

- (a) The State agrees to give, or cause to be given, notice to the MSRB of the occurrence of any of the following events with respect to the Bonds in a timely manner not later than ten business days after the occurrence of the event:
  - (1) Principal and interest payment delinquencies;

- (2) Unscheduled draws on debt service reserves reflecting financial difficulties;
- (3) Unscheduled draws on credit enhancements reflecting financial difficulties;
- (4) Substitution of credit or liquidity providers, or their failure to perform;
- (5) Adverse tax opinions, issuance by the Internal Revenue Service of proposed or final determination of taxability or of a Notice of Proposed Issue (IRS Form 5701 TEB);
- (6) Tender offers;
- (7) Defeasances:
- (8) Rating changes; or
- (9) Bankruptcy, insolvency, receivership or similar event of the obligated person.

For the purposes of the event identified in subparagraph (9), the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for an obligated person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been assumed by leaving the existing governmental body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the obligated person.

- (b) The State agrees to give, or cause to be given, notice to the MSRB of the occurrence of any of the following events with respect to the Bonds, if material, in a timely manner not later than ten business days after the occurrence of the event:
  - (1) Unless described in Section 4(a)(5) of this Certificate, other material notices or determinations with respect to the tax status of the Bonds or other material events affecting the tax status of the Bonds;
  - (2) Modifications to rights of Bondholders;
  - (3) Bond calls;
  - (4) Release, substitution, or sale of property securing repayment of the Bonds;
  - (5) Non-payment related defaults;

- (6) The consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms; or
- (7) Appointment of a successor or additional trustee or the change of name of a trustee.
- (c) Whenever the State obtains knowledge of the occurrence of a Listed Event described in Section 4(b) of this Certificate, the State shall determine if such event would be material under applicable federal securities laws.
- (d) If the State learns of the occurrence of a Listed Event described in Section 4(a) of this Certificate, or determines that knowledge of a Listed Event described in Section 4(b) of this Certificate would be material under applicable federal securities law, the State shall file, or shall cause to be filed, in a timely manner not in excess of ten business days of occurrence, a notice of such occurrence with the MSRB.
- (e) Nothing in this Certificate shall be deemed to prevent the State from disseminating any other information, using the means of dissemination set forth in this Certificate or any other means of communication, or including any other information in any Annual Report or notice required to be filed pursuant to this Certificate, in addition to that which is required by this Certificate. If the State chooses to include any information in any Annual Report or notice in addition to that which is specifically required by this Certificate, the State shall have no obligation under this Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event or any other event required to be reported.
- SECTION 5. <u>Failure to File Annual Reports</u>. The State agrees to provide or cause to be provided, in a timely manner, to the MSRB, notice of a failure by the State to provide the Annual Report described in Section 3 above on or prior to the time set forth in Section 3.
- SECTION 6. Termination of Reporting Obligation. Pursuant to paragraph (b)(5)(iii) of the Rule, the State's obligations under this Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds. In addition, and notwithstanding the provisions of Section 8 below, the State may rescind its obligations under this Certificate, in whole or in part, if (i) the State obtains an opinion of nationally recognized bond counsel that those portions of the Rule that required the execution and delivery of this Certificate are invalid, have been repealed, or otherwise do not apply to the Bonds, and (ii) the State notifies and provides the MSRB a copy of such legal opinion.
- SECTION 7. <u>Dissemination Agent</u>. The State may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Certificate. The State may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent. The Dissemination Agent shall not be responsible in any manner for the

content of any notice or report prepared by the State pursuant to this Certificate. The initial Dissemination Agent shall be the State.

SECTION 8. <u>Amendment; Waiver</u>. Notwithstanding any other provision of this Certificate, the State may amend this Certificate, and any provision of this Certificate may be waived, provided that the following conditions are satisfied:

- (a) If the amendment or waiver is made only in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the obligated person with respect to the Bonds, or the type of business conducted;
- (b) The undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and
- (c) The amendment or waiver does not materially impair the interest of holders of the Bonds, as determined either by parties unaffiliated with the State (such as nationally recognized bond counsel), or by approving vote of holders representing at least sixty percent (60%) of the aggregate outstanding principal amount represented by the Bonds, as applicable.

In the event of any amendment or waiver of a provision of this Certificate, the State shall describe such amendment in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the State. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of such change shall be given in a filing with the MSRB, and (ii) the Annual Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

SECTION 9. <u>Format for Filings with MSRB</u>. Any report or filing with the MSRB pursuant to this Certificate must be submitted in electronic format, accompanied by such identifying information as is prescribed by the MSRB.

SECTION 10. <u>Submitting Information Through EMMA.</u> So long as the MSRB continues to approve the use of the EMMA continuing disclosure service, any information required to be provided to the MSRB under this Certificate may be provided through EMMA.

SECTION 11. <u>Default</u>. In the event of a failure of the State to comply with any provision of this Certificate, any Registered Owner or Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the State to comply with its obligations under this Certificate; provided,

that any such action may be instituted only in Marion County Circuit Court or if a federal forum is required, in the federal courts of the State of Oregon. The sole remedy under this Certificate in the event of any failure of the State to comply with this Certificate shall be an action to compel performance.

SECTION 12. <u>Beneficiaries</u>. This Disclosure Agreement shall inure solely to the benefit of the State, the Participating Underwriters, Registered Owners and Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

SECTION 13. <u>Choice of Law</u>. This Certificate shall be governed by and construed in accordance with the laws of the State of Oregon without regard to principles of conflicts of laws, provided that to the extent this Certificate addresses matters of federal securities laws, including the Rule, this Certificate shall be construed in accordance with such federal securities laws and official interpretations thereof.

SECTION 14. <u>Counterparts</u>. This Certificate may be executed in several counterparts, each of which shall be an original and all of which shall constitute one instrument.

Dated as of the \_\_\_\_ day of February 2013.

### STATE OF OREGON

|      | Director, Debt Management Division                         |
|------|--|
| STAT | TE BOARD OF HIGHER EDUCATION                               |
| Ву:  |  |
|      | Michael J. Green Associate Vice Chancellor for Finance and |

Administration and Controller

Laura Lockwood-McCall

#### **APPENDIX F**

#### DESCRIPTION OF DTC AND ITS BOOK-ENTRY SYSTEM

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the 2013 Bonds. The 2013 Bonds will be issued as fully registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully registered certificate will be issued for each series of the 2013 Bonds, each in the aggregate principal amount of such series, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchases of 2013 Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the 2013 Bonds on DTC's records. The ownership interest of each actual purchaser of each 2013 Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the 2013 Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the 2013 Bonds, except in the event that use of the book-entry system for the 2013 Bonds is discontinued.

To facilitate subsequent transfers, all 2013 Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of 2013 Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the 2013 Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such 2013 Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of 2013 Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the 2013 Bonds, such as prepayments, tenders, defaults, and proposed amendments to the security documents relating to the 2013 Bonds. For example, Beneficial Owners of 2013 Bonds may wish to ascertain that the nominee holding the 2013 Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the Certificate Registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the 2013 Bonds within a Series are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to 2013 Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the State as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts 2013 Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments represented by the 2013 Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the State or the Fiscal Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Fiscal Agent, or the State, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the State or the Fiscal Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the 2013 Bonds at any time by giving reasonable notice to the State or the Fiscal Agent. Under such circumstances, in the event that a successor depository is not obtained, certificates are required to be printed and delivered.

To the extent permitted by law, the State may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, certificates will be printed and delivered to DTC.

THE ABOVE INFORMATION CONCERNING DTC AND DTC'S BOOK-ENTRY SYSTEM HAS BEEN OBTAINED FROM SOURCES THAT THE STATE BELIEVES TO BE RELIABLE, BUT THE STATE TAKES NO RESPONSIBILITY FOR THE ACCURACY THEREOF. NEITHER THE STATE NOR THE FISCAL AGENT WILL HAVE ANY RESPONSIBILITY OR OBLIGATION TO PARTICIPANTS OR THE PERSONS FOR WHOM THEY ACT AS NOMINEES OR BENEFICIAL OWNERS WITH RESPECT TO DTC'S RECORD KEEPING, PAYMENTS BY DTC OR PARTICIPANTS, NOTICES TO BE DELIVERED BY DTC, OR ANY OTHER ACTION TAKEN BY DTC AS REGISTERED OWNER OF THE 2013 BONDS.

So long as Cede & Co. is the registered owner of the 2013 Bonds, as nominee for DTC, references herein to the holders or registered owners of the 2013 Bonds (other than under the caption "TAX MATTERS") shall mean Cede & Co., as aforesaid, and shall not mean the Beneficial Owners of the 2013 Bonds. When reference is made to any action, which is required or permitted to be taken by the Beneficial Owners, such reference shall only relate to those permitted to act (by statute, regulation or otherwise) on behalf of such Beneficial Owners for such purposes. When notices are given the State or the Fiscal Agent shall send them to DTC only.

For every transfer and exchange of the 2013 Bonds, the Beneficial Owner may be charged a sum sufficient to cover any tax, fee or other governmental charge that may be imposed in relation thereto.

