

This is a Preliminary Official Statement "deemed final" within the meaning of, and with the exception of certain information permitted to be omitted by, Rule 15c2-12 of the Securities and Exchange Commission, and is otherwise subject to change in accordance with applicable law. The Township will deliver a final Official Statement in compliance with Rule 15c2-12. This Preliminary Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of these securities by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale prior to registration, qualification or exemption under the securities laws of any such jurisdiction.

**PRELIMINARY OFFICIAL STATEMENT DATED JUNE 4, 2014**

**NEW ISSUE - BOOK-ENTRY ONLY**

**RATING: S&P: AAA**

*In the opinion of Gibbons P.C., Bond Counsel to the Township, assuming continuing compliance by the Township with certain tax covenants described herein, under existing law, interest on the Bonds is excluded from the gross income of the owners of the Bonds for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code") and interest on the Bonds is not an item of tax preference under Section 57 of the Code for purposes of computing alternative minimum tax. In the case of certain corporate holders of the Bonds, interest on the Bonds will be included in the calculation of the alternative minimum tax as a result of the inclusion of interest on the Bonds in "adjusted current earnings" of certain corporations. Under existing law, interest on the Bonds and net gains from the sale of the Bonds are exempt from the tax imposed by the New Jersey Gross Income Tax Act. See "TAX MATTERS" herein.*

**\$3,572,000**  
**TOWNSHIP OF WARREN**  
**COUNTY OF SOMERSET, NEW JERSEY**

**GENERAL IMPROVEMENT BONDS, SERIES 2014**  
**(BANK-QUALIFIED) (CALLABLE)**

**Dated: Date of Delivery**

**Due: June 15, as shown below**

The \$3,572,000 General Improvement Bonds, Series 2014 (the "Bonds"), will be issued by the Township of Warren, New Jersey (the "Township") in fully registered form and, when issued, the Bonds will be registered in the name of Cede & Co. ("Cede"), as nominee for The Depository Trust Company, New York, New York ("DTC"), an automated depository for securities and clearinghouse transactions, which will act as securities depository for the Bonds. Individual purchases will be made in book-entry form (without certificates) through DTC Participants, as hereinafter defined, in the denomination of \$5,000 each or integral multiples of \$1,000 in excess thereof. Purchasers will not receive certificates representing their ownership interest in the Bonds. Provided DTC or its nominee Cede is the registered owner of the Bonds, principal of, redemption premium, if any, and interest (payable semi-annually beginning on December 15, 2014 and on each June 15 and December 15 thereafter until maturity or prior optional redemption) on the Bonds will be paid to DTC or its nominee which is obligated to remit such principal, redemption premium, if any, and interest to DTC Participants, as defined herein. DTC Participants and Indirect Participants, as defined herein, will be responsible for remitting such payments to the Beneficial Owners of the Bonds. See "BOOK-ENTRY ONLY SYSTEM" herein.

The Bonds are being issued pursuant to the Local Bond Law of New Jersey, constituting Chapter 2 of Title 40A of the New Jersey Statutes, as amended, various ordinances and a resolution of the Township, to refinance certain outstanding bond anticipation notes and permanently finance specified general improvements of the Township.

The full faith and credit of the Township are irrevocably pledged for the payment of the principal of, redemption premium, if any, and interest on the Bonds. The Bonds will be valid and binding general obligations of the Township, payable as to principal, redemption premium, if any, and interest from the levy of *ad valorem* taxes upon all taxable property within the Township, without limitation as to rate or amount.

The Bonds are subject to redemption prior to their stated maturities as described herein. See "REDEMPTION PROVISIONS" herein.

**Maturities, Principal Amounts, Interest Rates and Yields**

<u>Year</u>	<u>Amount</u>	<u>Interest</u> <u>Rate</u>	<u>Yield</u>	<u>Year</u>	<u>Amount</u>	<u>Interest</u> <u>Rate</u>	<u>Yield</u>
2015	\$200,000	%	%	2021	\$325,000	%	%
2016	200,000			2022	350,000		
2017	225,000			2023	350,000		
2018	275,000			2024	350,000		
2019	300,000			2025	350,000		
2020	325,000			2026	322,000		

*The Bonds are offered when, as and if issued and delivered to the Underwriter, subject to prior sale, to withdrawal or modification of the offer without notice and to approval of legality by the law firm of Gibbons P.C., Newark, New Jersey, and certain other conditions described herein. It is anticipated that the Bonds will be available for delivery to DTC on or about June 19, 2014 in New York, New York, or at such other place and time as may be agreed to by the Township.*

**ELECTRONIC BIDS VIA BIDCOMP/PARITY**  
**WILL BE RECEIVED UNTIL 11:00 A.M. ON JUNE 12, 2014**

**TOWNSHIP OF WARREN  
COUNTY OF SOMERSET, NEW JERSEY**

**MAYOR**

GARY P. DINARDO

**TOWNSHIP COMMITTEE**

MICHAEL C. MARION, DEPUTY MAYOR  
CAROLANN GARAFOLA  
GEORGE K. LAZO  
VICTOR J. SORDILLO

**TOWNSHIP ADMINISTRATOR**

MARK M. KRANE

**CHIEF FINANCIAL OFFICER**

S. SHAW BOSWELL, III, CMFO

**TOWNSHIP CLERK**

PATRICIA DIROCCO, RMC

**TOWNSHIP ATTORNEY**

JEFFERY B. LEHRER, ESQ.  
DIFRANCESCO, BATEMAN, KUNZMAN, COLEY,  
YOSPIN, DAVIS, LEHRER AND FLAUM PC

**AUDITORS**

SUPLEE, CLOONEY & COMPANY  
CERTIFIED PUBLIC ACCOUNTANTS  
REGISTERED MUNICIPAL ACCOUNTANTS

**BOND COUNSEL**

GIBBONS P.C.  
NEWARK, NEW JERSEY

No broker, dealer, salesperson or other person has been authorized by the Township to give any information or to make any representations, with respect to the Bonds other than those contained in this Official Statement, and, if given or made, such other information or representations must not be relied upon as having been authorized by the Township. The information contained herein has been provided by the Township and other sources deemed reliable; however, no representation or warranty by the Township is made as to the accuracy or completeness from such other sources and such information is not to be construed as a representation or warranty by the Township. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in any of the information herein since the date hereof or the date as of which such information is given, if earlier.

References in this Official Statement to laws, rules, regulations, ordinances, resolutions, agreements, reports and documents do not purport to be comprehensive or definitive. All references to such documents are qualified in their entirety by reference to the particular document, the full text of which may contain qualifications of and exceptions to statements made herein, and copies of which may be inspected at the offices of the Township during normal business hours.

This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds in any jurisdiction in which it is unlawful for any person to make such an offer, solicitation or sale.

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**OFFICIAL STATEMENT  
OF THE  
TOWNSHIP OF WARREN  
IN THE COUNTY OF SOMERSET, NEW JERSEY**

**\$3,572,000 GENERAL IMPROVEMENT BONDS, SERIES 2014**

INTRODUCTION

This Official Statement (the "Official Statement") which includes the cover page and the appendices attached hereto, has been prepared by the Township of Warren (the "Township") in the County of Somerset (the "County"), State of New Jersey (the "State") in connection with the sale and issuance of its \$3,572,000 General improvement Bonds, Series 2014 (the "Bonds"), dated the date of delivery. This Official Statement has been executed by and on behalf of the Township by the Chief Financial Officer.

THE BONDS

General Description

The Bonds shall be dated the date of delivery and will mature on June 15 of each year and in the principal amounts shown below. The Bonds shall bear interest from their date, payable on each June 15 and December 15, commencing December 15, 2014 (each, an "Interest Payment Date"), in each year until maturity or prior optional redemption at the rates per annum shown on the cover page hereof. Principal of and interest on the Bonds will be paid to The Depository Trust Company, New York, New York ("DTC"), acting as Securities Depository, by the Township. Interest on the Bonds will be credited to the participants of DTC as last listed on the records of DTC as of each next preceding December 1 and June (the "Record Dates" for the payment of interest on the Bonds).

Maturity Schedule

<u>YEAR</u>	<u>PRINCIPAL AMOUNT</u>	<u>YEAR</u>	<u>PRINCIPAL AMOUNT</u>
2015	\$200,000	2021	\$325,000
2016	200,000	2022	350,000
2017	225,000	2023	350,000
2018	275,000	2024	350,000
2019	300,000	2025	350,000
2020	325,000	2026	322,000

The Bonds are issuable as fully registered book-entry bonds in the form of one certificate for each maturity and in the principal amount of each such maturity. The Bonds will be issued in book-entry form only. So long as DTC or its nominee, Cede & Co. (or any successor or assign), is the registered owner for the Bonds, payments of the principal of and interest on the Bonds will be made by the Township directly to Cede & Co., (or any successor or assign), as nominee for DTC. Disbursement of such payments to the participants of DTC is the responsibility of DTC. Disbursement of such payments to the beneficial owners is the responsibility of the DTC participants. See "BOOK-ENTRY ONLY SYSTEM" herein.

## REDEMPTION PROVISIONS

The Bonds maturing on or prior to June 15, 2024 shall not subject to redemption prior to their respective maturity dates. The Bonds maturing on or after June 15, 2025 shall be subject to redemption prior to their respective maturity dates, on or after June 15, 2024 at the option of the Township, either in whole or in part at any time in any order of maturity at one hundred percent (100%) of the principal amount of the Bonds being redeemed (the 'Redemption Price'), plus in each case accrued interest thereon to the date fixed for redemption.

Notice of Redemption shall be given by mailing by first class mail in a sealed envelope with postage prepaid to the registered owners of such Bonds at their respective addresses as they last appear on the registration books kept for that purpose by the Township, at least thirty (30) but not more than sixty (60) days before the date fixed for redemption. However, so long as DTC (or any successor thereto) acts as Securities Depository for the Bonds, Notices of Redemption shall be sent to such depository and shall not be sent to the beneficial owners of the Bonds, and will be done in accordance with DTC procedures. Any failure of such depository to advise any of its participants or any failure of any participant to notify any beneficial owner of any Notice of Redemption shall not affect the validity of the redemption proceedings. If the Township determines to redeem a portion of the Bonds of a maturity, such Bonds shall be selected by lot. If Notice of Redemption has been given as described herein, the Bonds, or the portion thereof called for redemption, shall be due and payable on the date fixed for redemption at the Redemption Price, together with accrued interest to the date fixed for redemption. Payment shall be made upon surrender of the Bonds redeemed.

## BOOK-ENTRY ONLY SYSTEM

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered bond certificate will be issued for each year of maturity of the Bonds, in the aggregate principal amount of each maturity, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interest in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyances of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of the Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of the Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's MMI procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Township as soon as possible after the Record Date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the Record Date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds and principal and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Township or the paying agent, if any, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name", and will be the responsibility of such Participant and not of DTC, the paying agent, if any, or the Township, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, principal and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Township or the paying agent, if any, disbursement of such payments to Direct Participants shall be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners shall be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the Township or the paying agent, if any. Under such circumstances, in the event that a successor depository is not obtained, bond certificates are required to be printed and delivered.

The Township may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, bond certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the Township believes to be reliable, but the Township takes no responsibility for the accuracy thereof.

#### AUTHORIZATION

The Bonds have been authorized and are issued pursuant to the laws of the State, including the Local Bond Law (Chapter 2 of Title 40A of the New Jersey Statutes as amended, the "Local Bond Law"). The Bonds are authorized by various bond ordinances adopted by the Township Committee and by a resolution adopted by the Township Committee on May 15, 2014.

The bond ordinances included in the sale of the Bonds were published in full or in summary form after adoption along with the statement required by the Local Bond Law that the twenty-day period of limitation within which a suit, action or proceeding questioning the validity of the authorizing bond ordinances can be commenced, began to run from the date of the first publication of such statement. The Local Bond Law provides that after issuance all obligations shall be conclusively presumed to be fully authorized and issued by all laws of the State and any person shall be estopped from questioning the sale or the execution or the delivery of the Bonds by the Township.



### PURPOSE OF THE BONDS

The proceeds of the Bonds will be used for a current refunding of \$1,770,000 of the Township's bond anticipation notes and \$1,802,000 of the proceeds will be used to fund the unfinanced portion of various capital projects.

The projects to be funded in the sale are listed below.

<u>ORDINANCE NUMBER</u>	<u>DESCRIPTION</u>	<u>AMOUNT</u>
08-09	Acquisition of Various Equipment	\$ 318,000
09-05	Improvements to Mountainview Road	107,000
09-18	Various Capital Improvements	479,000
09-26	Improvements to Dock Watch Hollow Road	73,000
10-21	Acquisition of Turnout Gear	98,000
10-22	Purchase of Fire Truck	925,000
11-05	Improvements to Old Sterling Road	117,000
12-04	Acquisition of Public Works Dump Trucks	237,000
13-05	Acquisition of Various Capital Improvements	218,000
14-05	Construction of a Municipal Annex	<u>1,000,000</u>
		\$ <u>3,572,000</u>

### PAYMENT OF AND SECURITY FOR THE BONDS

The Bonds are general obligations of the Township and unless paid from other sources, the Township is authorized and required by law to levy ad valorem taxes on all taxable property by the Township for the payment of the principal of and interest on the Bonds without limitation as to rate or amount.

Enforcement of a claim for payment of principal of or interest on bonds and notes of the Township is subject to applicable provisions of Federal bankruptcy laws and to the provisions of statutes, if any, hereafter enacted by the Congress of the United States or the Legislature of the State of New Jersey, providing extension for payment of principal of or interest on the Bonds or imposing other constraints upon enforcement of such contracts insofar as any such constraints may be constitutionally applied. Under State law, a county, municipality or other political subdivision may file a petition under Federal bankruptcy laws and a plan for readjustment of its debt, but only after first receiving the approval of the State Municipal Finance Commission.

### NO DEFAULT

No principal or interest payments on Township indebtedness are past due. The Township has never defaulted on the payment of any bonds or notes.

## MARKET PROTECTION

During the remainder of 2014, the Township does not anticipate issuing additional bonds. Based on the current financial condition of the Township, it is not anticipated that tax anticipation notes will be issued during 2014. The Township may issue bond anticipation notes during the remainder of 2014 as may be necessary.

## QUALIFIED TAX-EXEMPT OBLIGATIONS

The Township will designate the Bonds as "qualified tax-exempt obligations" within the meaning of Section 265(b)(3) of the Internal Revenue Code of 1986, as amended, and represents that it reasonably expects that, collectively, neither it nor its subordinate entities, if any, will issue more than \$10,000,000 of obligations during the current calendar year.

## GENERAL INFORMATION

### Location and Area

The Township, incorporated in 1806, encompasses approximately 19.3 square miles, and is located in the easterly portion of the County in the State between the first and second ridges of the Watchung Mountains. The Township is approximately 40 miles from New York City, 40 miles from Trenton, and 85 miles from Philadelphia. It is bounded on the west by Bridgewater Township and Bernards Township, on the north by Bernards Township and Long Hill Township in Morris County, on the east by Berkeley Heights Township in Union County and the Borough of Watchung and on the south by Green Brook Township and Bridgewater Township. Interstate 78 runs along the northerly edge of the Township, which is accessed by Exits 33, 36 and 40.

The Township was originally inhabited by the Lenni Lenape Indians. In the 1700's, small settlements developed along the Passaic River and in the valley which became known as Washington Valley. Other settlements were known as Coontown, Warrenville, Smalleytown and Union Village. Warren Township was formed out of a part of Bernards Township and a part of Bridgewater Township by an act of the State Legislature on March 5, 1806.

The Township is a predominantly residential community with 5,079 housing units, 204 commercial units, and 11 industrial units. Recent decades have seen the growth of commercial facilities and corporate headquarters, for example, Chubb Corporation and Citigroup. Rail transportation service is not available in the Township, but is available in nearby Basking Ridge, Millington, Berkeley Heights and Dunellen. Train service to Newark and New York City is provided along these routes. The Township is located 20 miles from Newark International Airport. Bus transportation from New Jersey Transit is available in nearby Dunellen, Bound Brook, North Plainfield, Stirling and Basking Ridge.

The Township was voted, by New Jersey Monthly Magazine, the number one best place to live in Central New Jersey and number two in the state in 2013. A community oriented town, The Township has upscale subdivisions, maintains its rural character and was ranked 168 in the 2012 New Jersey Monthly list of Top Public High Schools.

## Form of Government

The Township is governed by the Township form of government. The 5 member Township Committee is elected by the voters for staggered 3 year terms. The Township Committee is a collective executive and legislative body. A Mayor, Chairman of the Township Committee, is elected annually by the members of the Committee. The Mayor presides at the Township Committee meetings and votes as a member of the Committee. The Mayor has no other special powers under the Township form of government, except for those powers granted under general law and limited appointment powers.

A Township Administrator, appointed by the Township Committee, serves as chief administrative officer and is responsible for the day-to-day operations of the Township. The Administrator's position was created in 1975 and was recognized by the International City Management Association in 1987.

## MUNICIPAL SERVICES

### Public Safety

The Police Department is currently composed of a Chief of Police, 28 police officers and 5 dispatchers.

Fire protection is provided by the Warren Township Volunteer Fire Department consisting of 4 volunteer fire companies consisting of approximately 80 volunteers. The Township owns and maintains the equipment by providing the volunteer fire companies funding through the Township's budget. The fire companies have 10 pieces of modern fire fighting equipment. A Fire Chief is elected annually by the membership and is confirmed by the Township Committee. Enforcement of the Uniform Fire Safety Act is performed by 2 part-time employees within the department.

### Health

Health services are provided by the Board of Health and staffed by a Health Officer provided through a contract with the Middlebrook Regional Health Commission, an Environmental Health Inspector and a Clerk Registrar employed by the Township. The presence of two major medical centers nearby and a medi-center within the Township ensures the community of quality healthcare. Due to its location near two hospitals, numerous doctors' offices are located in the town center.

### Public Works

The Township has 18 full-time public works employees and 2 part-time employees and is responsible for maintaining 124 miles of 324 individually paved Township streets, maintaining Township grounds, snow plowing and other services. The Public Works Department administers the annual Overlay and Drainage Program. The Department maintains ball fields, open space and other Township property.

Gas, electric, telephone, cable and water services are provided by privately owned utility corporations. A portion of the community has private wells. Sewer treatment is provided by the Warren Township Sewerage Authority, which operates three (3) plants in the Passaic River Basin. Property located in the Middle Brook Basin is served by the Somerset Raritan Valley Sewerage Authority.

## Recreation and Open Space

The Township Recreation Commission provides a wide array of year-round athletic and cultural events, involving the use of 12 ball fields (2 of which are synthetic and 5 of which are lighted). Two newly renovated basketball courts in 2012 and 5 tennis courts (3 lighted and newly renovated in 2013) and 5 playgrounds. The newly vitalized summer playground program has doubled in size while the increase in Township events has made the municipal complex the place to go in the Township.

Other facilities include the Dealaman Nature Trail & Arboretum, consisting of a fishing pond; and the Glenhurst Trail consisting of 100 acres, acquired in 1989. An improvement contract, between Warren and Somerset County, has been approved for 2014 to construct new trails and amenities for the East County Reserve.

The Township acquired the former Wagner Dairy Farm in May 2001 consisting of 92 acres. The farm, which operated as a dairy farm until 1987, is now the home of the Wagner Farm Arboretum Foundation. The foundation is the site of garden plots used by interested residents with a portion of the crops being donated to food banks. The site is also home to a children's garden. Expansion plans include a butterfly conservatory and green houses. A variety of programs are conducted annually.

The Township hired a full time Recreation Director in September 2005, who directs all recreation programs administered by the Township. The Director assists in the development of "quality of life" programs and facilities for the people of the Township and coordinates the support activities of the facilities and their supervising personnel.

In November 1997, the voters approved a one cent open space tax which was increased by the voters in November 2001 to two cents. The Township Committee created an Open Space Site Acquisition Advisory Committee in 1998. Acquiring Open Space has become a major Township priority.

The Township, with the assistance of grants from the New Jersey Green Acres Program and County Open Space Program, received grants from NJ Department of Environmental Protection Green Acres Program and Somerset County to assist in other acquisitions of property. Other purchases include: Ferguson Road Open Space in 2000, 23 acres; Coddington Farm in 1999, 45 acres; Stransky property in 2002, 23 acres; Codington and Linder property, 12 acres; Michellar property with Somerset County, 60 acres; Williams property in 2008, 95 acres; D'Angelo property in 2008, 90 acres; and Wagner Farm, 90 acres acquired in 2001; Passaic River, Mary Street, 50 acquired acres.

Library services are provided through the Somerset County Library Commission. The 12,000 square foot library facility was opened in 1995 and the expansion program has been completed. The facility built in 1995 was upgraded in 2004 for an additional 9,000 square feet for a total of 21,000 square feet. The Library is located in facilities owned by the Township and staffed by County employees. A Library Advisory Board is appointed by the Township Committee to represent the residents' interest.

### Municipal Complex

A new municipal annex is currently under design to replace the existing municipal building. The 25,000 square foot building will house all municipal departments including training and locker facilities for the police department. The project is projected to begin construction in late Spring 2015.

### Garbage Collection

Garbage collection is provided by private haulers who contract with individual homeowners. Routes are approved by the N.J. Board of Public Utilities. The Township operates a mini-dump for bulk items 6 months out of the year. Recyclables such as paper, glass, aluminum and cardboard are collected curbside 2 times per month by the Somerset County Recycling Program.

### Planning Board and Zoning Board

The Township's current Master Plan was adopted in 2001. The Planning Board conducted a re-examination report in 2006 and left the Master Plan unchanged. The Planning Board will be commencing a review of the Master Plan and re-examination report beginning in Fall 2014. The Warren Township Sewer Authority, the Waste Water Management, was updated in 2008 and approved by the NJDEP.

A summary of applications filed by year follows:

<u>YEAR</u>	<u>APPLICATIONS FILED</u>	
	<u>PLANNING BOARD</u>	<u>ZONING BOARD</u>
2013	7	14
2012	10	6
2011	2	9
2010	6	11
2009	2	9

### Employee Relations

The Township's 28 police officers are represented by P.B.A. Local 235. The Township has a three-year contract with the P.B.A. which expires on December 31, 2015. The dispatchers are represented by the FMBA and their contract expires December 31, 2015. Township Public Works Department employees are represented by Teamsters Union Local 102. Their contract expires on December 31, 2014. The municipal building employees and/or clerical white-collar employees are represented by CWA Union Local 1034. Their contract expired December 31, 2012 and currently pending negotiation. State law prohibits strikes by municipal employees, including police personnel. Salaries for non-contract employees are set annually by the Township Committee upon recommendation of the Township Administrator.

### Affordable Housing

The Township has received substantive certification from the New Jersey Council of Affordable Housing (COAH) of its housing and fair share plan. The approval was granted in January 1996 and was valid until January 2002. The Township submitted its petition for certification in December 2005. Subsequently, COAH adopted new rules for Third Round submission. The Township filed the revised Affordable Housing Plan in December 2008 in accordance with revised rules.

### FINANCIAL INSTITUTIONS

The following banking institutions are located within the Township:

Fulton Bank of NJ (Primary Bank)  
Bank of America  
Wachovia Bank  
TD Bank  
Chase Bank  
Peapack-Gladstone Bank  
PNC Bank

### AREA COMMERCE

The Township has experienced growth of commercial and corporate headquarters expansion. Interstate 78, which runs through the Township, has encouraged this growth. This major highway, completed in 1988, directly connects the Township to the New York area and several major highways.

In addition to providing easy accessibility to the Newark-New York City area, Interstate 78 has created hundreds of acres of commercially attractive land within the Township. Portions of Interstate 78 have been commercially zoned, and this land has attracted industry.

To encourage job growth within the Township, Ordinance 12-09 was adopted in June 2012. The ordinance provides an economic incentive waiver for business owners in certain zones within the Township to apply for an exemption from certain Construction Subcode permit fees in an amount not to exceed \$5,000. In addition, businesses applying for exemption must create at least 5 permanent full time jobs to assist in the economic development of the Township.

The Township Committee, by Resolution 2012-118 created a Business Advisory Committee. This committee was created to recommend improvements in the Township's approach to business. In 2013, Township Elected Officials assisted in the creation of the Warren Township Chamber of Commerce.

### LARGEST EMPLOYERS IN THE TOWNSHIP

<u>EMPLOYER</u>	<u>APPROXIMATE NUMBER OF EMPLOYEES</u>
Citicorp	2,950
Chubb Corp	1,600
Verizon Wireless	1,000
Board of Education	412
Anadigics	380
EMC	450
MSIG Holdings (Americas), Inc.	350
Watchung Hills Regional High School	277
Mountain Boulevard Associates	210
Developmental Learning Center	200
Celgene	163

LARGEST TAXPAYERS OF THE TOWNSHIP

<u>TAXPAYER</u>	<u>ASSESSED VALUE</u>
Warren Corporate Center c/o SJP Properties	\$129,301,200
Somerset Assoc. c/o Chubb & Son	83,148,000
Mt. Bethel Corp (MBCC)	80,732,200
184 Property Owner, LLC	31,023,500
GC Net Lease (Warren) Investors, LLC	28,666,300
Vicendese Family	21,141,700
Warren 2001 LLC c/o Thompson Reuters	17,665,000
Normandy Warren Holdings, LLC	14,945,400
10 Independence SPE	16,513,200
S/K Warren Associates, LLC	14,400,000

Source: Township Assessor's Office

VALUE AND NUMBER OF BUILDING PERMITS ISSUED

<u>YEAR</u>	<u>TOTAL CONSTRUCTION COST</u>	<u>TOTAL NUMBER</u>
2013	\$39,456,042	2,138
2012	46,700,742	1,705
2011	40,577,369	1,396
2010	33,949,943	1,531
2009	30,416,773	1,435

Source: Township's Construction Office

POPULATION

<u>Census Year</u>	<u>Population</u>
2010	15,311
2000	14,259
1990	10,830
1980	9,805
1970	8,592

## EDUCATIONAL SERVICES

Public schools serving residents of the Township are divided into two school districts: the Warren Township School District which accommodates grades K-8 and the Watchung Hills Regional High School District which serves grades 9-12. Both school districts are independent legal entities administered by Board members elected by the voters of the districts.

### Warren Township School District

The Warren Township School District currently operates five school buildings. Grades K-5 are housed at the Woodland School, Mt. Horeb School, the Central School and the Angelo L. Tomaso School. The Middle School provides classes for grades 6-8.

The Superintendent of Schools is the chief administrative officer of the School District. The Board Secretary/Business Administrator oversees the business functions of the School District and reports through the Superintendent to the Board of Education. There are approximately 400 employees, of which 255 of these employees are teaching professionals. The remaining staff consists of administrative, maintenance, clerical and support personnel.

### Watchung Hills Regional High School District

The Watchung Hills Regional High School, which is located in the Township, serves high school students (grades 9 through 12) from the Township, Watchung Borough (Somerset County), the Township of Long Hill (Morris County) and Greenbrook Township (Somerset County). The district employs approximately 190 full-time teaching professionals and 87 staff positions for a total of 277.

The Watchung Hills Regional High School District recently received approval for a referendum in the amount of 12.5 million dollars for critical infrastructure repairs and received state aid of up to 40 percent.

### Post Secondary Education

Raritan Valley Community College offers the area's residents post-secondary opportunities. The College has developed a modern campus with an enrollment of approximately 8,000 full-time and part-time students. The school is fully accredited and offers programs to degree-seeking students and over 400 courses which are also available to those not seeking degrees. The College also offers many community service classes.

Somerset County Vocational-Technical High School and its Technical Institute, a post-secondary facility, share a 75 acre campus and provide training facilities for Somerset County residents.

### Fiscal Administration of School Districts

The board(s) of education develops the budget proposal and holds an annual public hearing. Capital projects requiring additional debt service require approval through voter referendum.



Every board of education is required to provide an annual audit of the district's accounts and financial transactions. The audit must be performed by a licensed public school accountant within four months of the end of the school fiscal year. This audit, in conformity with statutory requirements, must be filed with the Commissioner. Within 30 days following the receipt of the annual audit, the board of education of the district shall, at a regularly scheduled meeting, cause the recommendations of the auditor to be read and to be discussed and the discussion duly noted in the minutes of said board.

## CERTAIN FINANCIAL AND STATISTICAL INFORMATION

### Debt Statements

The Township must report all new authorizations of debt or changes in previously authorized debt to the Division of Local Government Services, Department of Community Affairs of the State of New Jersey (the "Division"). The Supplemental Debt Statement, as this report is known, must be submitted to the Division before final passage of any debt authorization. Before January 31 of each year, the Township must file an Annual Debt Statement with the Division. This report is made under oath and states the authorized, issued and unissued debt of the Township as of the previous December 31. Through the Annual and Supplemental Debt Statements, the Division monitors all local borrowing.

### Debt Incurring Capacity As of December 31, 2013

#### Municipal:

1. Equalized Valuations (last three years average)	\$4,251,964,033.67
2. 3-1/2% Borrowing Margin	148,818,741.18
3. Net Debt Issued and Outstanding	10,885,126.28
4. Excess School Borrowing	-0-
5. Total Charges to Borrowing Margin	10,885,126.28
6. Remaining Municipal Borrowing (line 2 minus line 5) Capacity	137,933,614.90

Statement of Indebtedness  
As of December 31, 2013

Gross Debt:	
Local District School Debt:	
Serial Bonds Issued and Outstanding	\$ 2,295,000.00
Regional High School:	
Serial Bonds Issued and Outstanding	23,323,454.94
Municipal Debt:	
Issued and Outstanding:	
Serial Bonds	7,732,000.00
Bond Anticipation Notes	2,595,000.00
Authorized But Not Issued	<u>2,861,876.28</u>
Total Gross Debt	\$36,807,331.22
Less:	
Statutory Deductions:	
Local School and Regional High School Debt	25,618,454.94
Reserve for Debt Service	3,750.00
Cash on Hand to Pay Notes	<u>300,000.00</u>
Statutory Net Debt	<u>\$10,885,126.28</u>
Average Equalized Valuation of Real Property (Years 2011, 2012, 2013)	\$4,251,964,033.67
Statutory Net Debt Percentage	.256%

Statistics on Debt as of December 31, 2013

Gross Debt (Municipal and School)	\$25,618,454.94
Overlapping Debt	<u>37,445,127.72</u>
Gross Debt	\$ 63,063,582.66
Statutory Net Debt	10,885,126.28
Net Debt and Overlapping Debt	48,330,254.00
Gross Debt Per Capita (15,311 Pop.)	4,118.84
Statutory Debt Per Capita	710.94
Net Debt and Overlapping Debt Per Capita	3,156.57
Average Equalized Valuations	4,251,964,033.67
Net Debt Statutory Percentage	.256%

Overlapping Debt  
As of December 31, 2013

The Overlapping Debt of the Township was as follows:

County of Somerset Total Gross Debt	\$ <u>384,260,241.15</u>
Township's Share - 7.35%* of Total	\$ 28,243,127.72
Warren Township Sewerage Authority	\$ <u>9,202,000.00</u>
	\$ <u>37,445,127.72</u>

\*The Township's share of 7.35% is derived by dividing the Township's 2013 equalized valuation (\$4,194,970,394) by the County's 2013 equalized valuation (\$57,089,063,127).

Gross and Statutory Net Debt  
As of December 31

(EXCLUSIVE OF OVERLAPPING DEBT)

<u>YEAR</u>	<u>GROSS DEBT</u>			<u>STATUTORY NET DEBT</u>		
	<u>AMOUNT</u>	<u>PERCENTAGE*</u>		<u>AMOUNT</u>	<u>PERCENTAGE*</u>	
2013	\$36,807,331.22	0.87	%	\$10,885,126.28	0.26	%
2012	45,629,016.11	1.07		12,420,496.11	0.29	
2011	34,988,206.43	0.80		13,218,089.85	0.30	
2010	37,474,013.46	0.82		13,957,382.58	0.30	
2009	39,758,351.92	0.83		15,090,246.76	0.31	

\*Of Average Equalized Valuations

Debt Service Requirements  
as of December 31, 2013

Retirement Schedule - Outstanding Bonds/Loans

Municipal

<u>YEAR</u>	<u>GENERAL OBLIGATIONS BONDS</u>		
	<u>PRINCIPAL</u>	<u>INTEREST</u>	<u>TOTAL</u>
2014	\$ 925,000.00	\$ 267,132.50	\$ 1,192,132.50
2015	950,000.00	236,338.75	1,186,338.75
2016	990,000.00	202,601.25	1,192,601.25
2017	1,030,000.00	164,326.25	1,194,326.25
2018	690,000.00	131,713.75	821,713.75
2019	690,000.00	106,551.25	796,551.25
2020	690,000.00	81,163.75	771,163.75
2021	688,000.00	55,365.00	743,365.00
2022	360,000.00	35,510.00	395,510.00
2023	360,000.00	21,560.00	381,560.00
2024	359,000.00	7,180.00	366,180.00
	<u>\$ 7,732,000.00</u>	<u>\$ 1,309,442.50</u>	<u>\$ 9,041,442.50</u>

Assessed Valuations - Land and Improvements by Class

<u>YEAR</u>	<u>VACANT LAND</u>	<u>RESIDENTIAL</u>	<u>FARM</u>	<u>COMMERCIAL</u>	<u>INDUSTRIAL</u>	<u>TOTAL</u>
2014	\$	3,471,066,700 \$	28,120,500 \$	633,883,600 \$	39,665,800	4,234,053,300
2013		3,344,937,520	27,151,100	627,211,600	35,451,500	4,107,029,720
2012		3,222,571,800	26,641,500	634,342,600	35,303,600	4,001,753,600
2011		3,145,601,700	25,551,000	638,821,400	36,119,200	3,942,833,800
2010		3,048,149,900	24,980,900	650,772,200	37,653,900	3,862,665,800
2009		3,386,006,000	27,304,620	729,782,400	46,236,000	4,302,021,920

Assessed Valuations - Net Valuations Taxable

<u>YEAR</u>	<u>REAL PROPERTY</u>	<u>BUSINESS PERSONAL PROPERTY</u>	<u>TOTAL</u>	<u>RATIO OF ASSESSED VALUE TO VALUE OF REAL PROPERTY</u>	<u>TOTAL FAIR VALUE OF ASSESSED PROPERTY</u>
2014	\$	4,234,053,300 \$	5,568,016 \$		
2013		4,107,029,720	5,478,908	95.47 %	4,301,906,065
2012		4,001,753,600	5,764,382	95.13	4,206,615,789
2011		3,942,833,800	6,013,698	92.83	4,247,370,247
2010		3,862,665,800	7,378,865	88.96	4,342,025,405
2009		4,302,021,920	6,786,628	95.04	4,526,538,215

Current Tax Collections  
Year Ended December 31

<u>YEAR</u>		TOTAL TAXES <u>LEVIED</u>	<u>COLLECTION</u> <u>DURING YEAR OF LEVY</u>	
			<u>AMOUNT</u>	<u>PERCENTAGE</u>
2013	\$	83,557,362.82	\$ 82,630,619.81	98.89%
2012		80,568,034.06	79,606,090.03	98.80
2011		79,721,195.28	78,685,398.21	98.70
2010		79,566,792.74	78,589,712.47	98.77
2009		78,801,109.32	77,710,091.35	98.61

Total Tax Requirements  
Including School and County Purposes  
Year Ended December 31

<u>YEAR</u>		TOTAL TAX <u>REQUIREMENTS</u>	LOCAL <u>PURPOSES</u>	LOCAL <u>SCHOOL</u>	<u>COUNTY</u>	REGIONAL HIGH <u>SCHOOL</u>
2013	\$	83,557,362.82	\$ 13,426,912.28	\$ 37,995,174.00	\$ 16,052,511.54	\$ 16,082,765.00
2012		80,568,034.06	12,214,550.79	37,410,322.50	15,356,501.71	15,586,659.06
2011		79,721,195.28	12,054,286.38	37,095,142.50	14,954,612.64	15,617,153.76
2010		79,566,792.74	11,821,165.31	36,600,264.00	15,234,708.03	15,910,655.40
2009		78,801,109.32	10,896,257.28	35,622,867.50	16,555,839.84	15,726,144.70

Delinquent Taxes and Tax Title Liens  
December 31

<u>YEAR</u>		<u>TAX TITLE</u>		<u>TAXES</u>		<u>TOTAL</u>	<u>PERCENTAGE</u>	
		<u>LIENS</u>					<u>OF LEVY</u>	
2013	\$	52,206.49	\$	809,924.96	\$	862,131.45	1.03	%
2012		44,604.41		990,026.50		1,034,630.91	1.28	
2011		38,583.08		1,058,653.46		1,097,236.54	1.38	
2010		32,423.77		926,581.08		959,004.85	1.21	
2009		26,143.44		1,048,981.78		1,075,125.22	1.36	

Assessed Valuations of Property Owned  
 By the Township - Acquired for Taxes  
December 31

<u>YEAR</u>	<u>AMOUNT</u>
2013	\$ 900,149.00
2012	900,149.00
2011	900,149.00
2010	900,149.00
2009	900,149.00

Components of Real Estate Tax Rate  
(Per \$100 of Assessment)  
Year Ended December 31

<u>YEAR</u>	<u>TOTAL</u>	<u>MUNICIPAL</u>	<u>MUNICIPAL OPEN SPACE</u>	<u>LOCAL SCHOOL</u>	<u>REGIONAL HIGH SCHOOL</u>	<u>COUNTY</u>
2013	\$ 2.017	\$ 0.294	\$ 0.020	\$ 0.923	\$ 0.391	\$ 0.389
2012	1.993	0.269	0.020	0.934	0.388	0.382
2011	2.007	0.275	0.019	0.940	0.395	0.378
2010	2.045	0.275	0.020	0.945	0.411	0.394
2009	1.821	0.226	0.020	0.826	0.364	0.385

Comparative Schedule of Current Fund Balances

<u>YEAR</u>	<u>FUND BALANCE DECEMBER 31</u>	<u>UTILIZED IN BUDGET OF SUCCEEDING YEAR</u>
2013	\$ 2,166,577.05	\$ 640,000.00 *
2012	1,795,632.46	1,000,000.00
2011	1,430,521.35	975,000.00
2010	1,313,704.52	850,000.00
2009	756,545.64	450,000.00

\* Per introduced budget



Township of Warren

2014 Municipal Budget (as Introduced)

Current Fund

Anticipated Revenues:

Fund Balance \$ 640,000

Miscellaneous Revenues:

State and Federal Aid 1,321,130

Other 2,425,548

Receipts From Delinquent Taxes 825,000

Amount to be Raised by Taxation  
for Municipal Purposes 12,716,624

Total Anticipated Revenues \$ 17,928,302

Appropriations:

Within "CAPS":

Operations \$ 12,733,170

Pensions, Social Security Contributions 1,685,500

Excluded From "CAPS":

Operations 187,947

Capital Improvements 763,500

Municipal Debt Service 1,400,000

Deferred Charges 58,185

Reserve for Uncollected Taxes 1,100,000

Total Appropriations \$ 17,928,302

## PROVISIONS OF CERTAIN STATUTES WITH RESPECT TO GENERAL OBLIGATION DEBT

### Local Bond Law (N.J.S. 40A:2-1 et seq.)

The "Local Bond Law" governs the issuance of bonds and notes to finance certain general municipal and utility capital expenditures. Among its provisions are requirements that bonds must mature within the statutory period of usefulness of the projects bonded and that bonds be retired in serial installments. A 5% cash down payment is generally required toward the financing of expenditures for municipal purposes.

### Debt Limits

The authorized bonded indebtedness of the municipality is limited by statute, subject to the exceptions noted below, to an amount equal to 3-1/2% of its equalized valuation basis. The equalized valuation basis of the municipality is set by statute as the average for the last three years of the equalized value of all taxable real property and improvements and certain Class II railroad property within its boundaries as annually determined by the State Board of Taxation. Certain categories of debt are permitted by statute to be deducted for purposes of computing the statutory debt limit. Pursuant to law, the Township has deducted its proportionate share of the full amount of authorized School Debt. The Township's ratio of statutory net debt to its average equalized valuation as of December 31, 2013 is .256% compared to a statutory limit of 3.5%.

### Exceptions to Debt Limits - Extensions of Credit

The debt limit of a municipality may be exceeded with the approval of the Local Finance Board, in the Division of Local Government Services, Department of Community Affairs, State of New Jersey, ("the Board") a State regulatory agency. If all or any part of a proposed debt authorization would exceed its debt limit, the municipality must apply to the Board for an extension of credit. If the Board determines that a proposed debt authorization would not materially impair the ability of the municipality to meet its obligations or to provide essential services, or makes other statutory determinations, approval is granted. In addition to the aforesaid, debt in excess of the debt limit may be issued without the approval of the Board to fund certain notes, for self-liquidating purposes and, in each fiscal year in an amount not exceeding two-thirds of the amount budgeted in such fiscal year for the retirement of outstanding obligations (exclusive of obligations issued for utility or assessment purposes).

### Short-Term Financing

A municipality may sell short-term "bond anticipation notes" to temporarily finance a capital improvement or project in anticipation of the issuance of bonds, if the bond ordinance or subsequent resolution so provides. Bond anticipation notes for capital improvements may be issued in an aggregate amount not exceeding the amount specified in the ordinance, as may be amended and supplemented, creating such capital expenditure. A local unit's bond anticipation notes may be issued for periods not greater than one year. Generally, bond anticipation notes may not be outstanding for longer than ten years. An additional period may be available following the tenth anniversary date equal to the period from the notes' maturity to the end of the tenth fiscal year in which the notes mature plus 4 months (May 1) in the next following fiscal year from the date of original issuance. Beginning in the third year and ending in the fifth year, the amount of notes that may be issued is decreased by the minimum amount required for the first year's principal payment for a bond issue. Proposed amendments to the Local Bond Law may place additional restrictions on the renewal of bond anticipation notes beyond five years.

### School Debt Subject to Voter Approval

State law permits local school districts, upon approval of the voters, to authorize school district debt, including debt in excess of its independent debt limitation by using the municipality's share of available borrowing capacity. If such debt will be in excess of the school district debt limit and the remaining borrowing capacity of the municipality, the State Commissioner of Education and the Local Finance Board must approve the proposed authorization before it is submitted to the voters.

### The Municipal Finance Commission (N.J.S. 52-27-1 et seq.)

The Municipal Finance Commission was created in 1931 to assist in the financial rehabilitation of municipalities which had defaulted in their obligations. The powers of such Commission are exercised today by the Local Finance Board. Several elements of the local finance system are intended to prevent default on obligations or occurrence of severe fiscal difficulties in any local unit. Should extreme economic conditions adversely affect any local unit, the statutory provisions are available to assist the efforts of restoring the stability of the local unit.

Any holder of bonds or notes which are in default for over sixty (60) days (for payment of principal or interest) may bring action against such municipality in the Superior Court of New Jersey. Any municipality may declare itself unable to meet its obligations and bring action in such court. In either case, the court's determination that the municipality is in default or unable to meet its obligations may place the municipality under the jurisdiction of the Municipal Finance Commission.

The Municipal Finance Commission exercises direct supervision over the finances and accounts of any local unit under its jurisdiction. Such commission is authorized to appoint an auditor to examine and approve all claims against the municipality and to serve as comptroller for that community. The Commission is also directed to supervise tax collections and assessments, to approve the funding of municipal school district indebtedness, the adjustment or composition of the claims of creditors, and the readjustment of debts under the Federal Bankruptcy Act. Such Act was substantially revised in 1976 so as to permit municipalities to have access to bankruptcy court for protection against suits by bondholders and without prior warranty for creditor's approvals in cases of impending default.

The Local Finance Board also serves as the "funding commission" to exercise supervision over the funding or refunding of local government debt. Any county or municipality seeking to adjust its debt service must apply to and receive the approval of such funding commission for the proposed reorganization of its debt.

#### The Local Budget Law (N.J.S. 40A:4-1 et seq.)

The foundation of the New Jersey local finance system is the annual cash basis budget. Every local unit must adopt an operating budget in the form required by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, (the "Division"). Certain items of revenue and appropriation are regulated by law and the proposed budget must be certified by the Director of the Division ("Director") prior to final adoption. The Local Budget Law requires each local unit to appropriate sufficient funds for payment of current debt service, and the Director is required to review the adequacy of such appropriations.

Tax anticipation notes are limited in amount by law and must be paid off in full by a municipality within one hundred and twenty days after the close of the fiscal year in which they were issued. The Director has no authority over individual operating appropriations unless a specific amount is required by law, but the review functions focusing on anticipated revenues serve to protect the solvency of all local units. The cash basis budgets of local units must be in balance, i.e., the total of anticipated revenues must equal the total of appropriations (N.J.S.40A:4-22). If in any year a local unit's expenditures exceed its realized revenues for the year, then such excess must be raised in the succeeding year's budget.

#### Limitations on Municipal Appropriations

Chapter 68 of the Pamphlet Laws of 1976 (N.J.S.A. 40A:4-45.1 *et seq.*), as amended and supplemented by P.L. 1983, c.49, P.L. 1990, c.289, and by P.L. 2004, c.74 (the "CAP Law"), imposes restrictions which limit the allowable increase in Township appropriations over the previous year's appropriations to the lesser of 2.5% or the increase in the Implicit Price Deflator for State and Local Government Purchases of Goods and Services as published by the United States Department of Commerce (the "Cost-of-Living Adjustment"). If the Cost-of-Living Adjustment is less than or equal to 2.5%, an increase up to 3.5% will be permitted by adoption of an ordinance. If the Cost-of-Living Adjustment is greater than 2.5%, an increase in any amount above 2.5% will be permitted upon passage of a referendum. This limitation is subject to the following exceptions among others: (i) all debt service payments; (ii) the amount of revenue generated by the increase in valuations within the Township based solely on applying the preceding year's Township tax rate to the apportionment valuation of new construction or improvements within the Township and such increase shall be levied in direct proportion to said valuation; (iii) capital expenditures funded by any source; (iv) an increase involving certain defined categories of emergency appropriations as approved by the Director in certain cases; (v) amounts required to be paid pursuant to any contract between the Township and any political subdivision or public body in connection with the provision and/or financing of projects for certain public purposes such as water, sewer, parking, senior citizens' housing or any similar purpose; or (vi) that portion of the Township tax levy which represents funding to participate in any Federal or State aid program and amounts received or to be received from Federal, State or other funds in reimbursement for local expenditures.

### Limitations on Municipal Tax Levy

Additionally, the Legislature of the State of New Jersey has previously enacted P.L. 2007, c. 62 (the "Property Tax Act") effective April 3, 2007, which imposed a 4% cap on the tax levy of a municipality, county, fire district or solid waste collection district, with certain exceptions and subject to a number of adjustments. The Property Tax Act has now been amended by the provisions of P.L. 2010, c. 44 effective June 13, 2010 (the "Amendment") and applicable to the next budget year following enactment. The Amendment reduces the tax levy cap to 2% from 4%, limits exclusions only to capital expenditures, including debt service, certain increases in pension contributions and accrued liability for pension contributions in excess of 2%, certain healthcare cost increases in excess of 2% and extraordinary costs directly related to a declared emergency. Waivers from the Division or the Local Finance Board are no longer available under the Amendment. Beginning with the fiscal 2011 budget, tax levies will be limited to a two percent (2%) increase.

For municipalities, the levy cap is in addition to the existing appropriation cap; both cap laws must be met.

### Miscellaneous Revenues

Section 26 of the Local Budget Law provides that: "No miscellaneous revenues from any source shall be included as an anticipated revenue in the budget in an amount in excess of the amount actually realized in cash from the same source during the next preceding fiscal year, unless the Director shall determine upon application by the governing body that the facts clearly warrant the expectation that such excess amount will actually be realized in cash during the fiscal year and shall certify such determination, in writing, to the local unit."

No budget or amendment thereof shall be adopted unless the Director shall have previously certified his approval thereof with the exception of inclusion of categorical grants-in-aid contracts for their face amount with an offsetting appropriation. The fiscal years for such grants rarely coincide with the municipality's fiscal year. Grant revenue is generally not realized, however, until received in cash.

### Real Estate Taxes

The same general principle that revenue cannot be anticipated in a budget in excess of that realized in the preceding year applies to delinquent property taxes. N.J.S.A. 40A:4-29 delineates anticipation of delinquent tax collections: "The maximum which may be anticipated is the sum produced by the multiplication of the amount of delinquent taxes unpaid and owing to the local unit on the first day of the current fiscal year by the percentage of collection of delinquent taxes for the year immediately preceding the current fiscal year."

Section 41 of the Local Budget Law provides with regard to current taxes that: "Receipts from the collection of taxes levied or to be levied in the municipality, or in the case of a county for general county purposes and payable in the fiscal year, shall be anticipated in an amount which is not in excess of the percentage of taxes levied and payable during the next preceding fiscal year which was received in cash by the last day of such preceding fiscal year."

This provision requires that an additional amount (the "reserve for uncollected taxes") be added to the tax levy required to balance the budget so that when the percentage of the prior year's tax collection is applied to the combined total, the product will at least be equal to the tax levy required to balance the budget. The reserve requirement is calculated as follows:

$$\frac{\text{Levy required to balance budget}}{\text{Prior year's percentage of current tax collections (or lesser \%)}} = \text{Total taxes to be levied}$$

### Deferral of Current Expenses

Emergency appropriations, those made after the adoption of the budget and determination of the tax rate, may be authorized by the governing body of the municipality. With minor exceptions, however, such appropriations must be included in full in the following year's budget. All emergency appropriations must be approved by the Director.

The exceptions are certain enumerated quasi-capital projects such as ice, snow, and flood damage to streets, roads, and bridges, which may be amortized over three years, and tax map preparation, revisions of ordinances, and master plan preparations, which may be amortized over five years.

### APPROPRIATIONS DEFERRED TO SUBSEQUENT YEARS

<u>YEAR ENDED DECEMBER 31</u>	<u>DEFERRED TO FOLLOWING YEAR</u>	<u>DEFERRED MORE THAN ONE YEAR</u>
2013	\$ -0-	\$ -0-
2012	810,000	-0-
2011	-0-	-0-
2010	-0-	-0-
2009	-0-	-0-

### Budget Transfers

Budget transfers provide a degree of flexibility and afford a control mechanism. Transfers between major appropriation accounts are prohibited until the last two months of the year and, although subaccount within an appropriation are not subject to the same year-end transfer restriction, they are subject to internal review and approval.

### Fiscal Year

Chapter 75 of the Pamphlet Laws of 1991 of the State (codified as N.J.S.A.40A:4-3.1) requires municipalities with populations in excess of 35,000 or which received Municipal Revitalization Aid from the State in 1990 or 1991 to change their fiscal year from the calendar year to the State fiscal year (July 1 to June 30), unless an exemption was granted. Municipalities not meeting the criteria for a mandatory change had the option to choose to change to the State fiscal year. N.J.S.A.40A:4-3.1 was recently amended by P.L.2000, Ch. 126, to eliminate the criteria for a mandatory change of the fiscal year, but to continue to grant all municipalities the option to change to the State fiscal year. The Township did not meet the criteria to change to the State fiscal year and does not presently intend to change its fiscal year in the future.

## Budget Process

Primary responsibility for the Township's budget process lies with the Township Committee. As prescribed by the Local Budget Law, adoption should occur by the end of March, however, extensions may be granted by the Division to any local governmental unit. In the first quarter in which the budget formulation is taking place, the Township operates under a temporary budget which may not exceed 26.25% of the previous year's adopted budget. In addition to the temporary budget, the Township may approve emergency temporary appropriations for any purpose for which appropriations may lawfully be made.

## 2014 CAPITAL BUDGET AND CAPITAL IMPROVEMENT PROGRAM

In accordance with Sections 43 to 45 of the Local Budget Law and Sections 5:30-4.1 et seq. of the New Jersey Administrative Code, each municipality must adopt a capital budget, in conjunction with its annual operating budget, for any year in which it proposes to undertake a capital project. The capital budget, when adopted, does not constitute the authorization of a capital project, the appropriation of funds or the authorization of debt; rather, it sets forth proposed capital projects with an estimated completion schedule and proposed sources of funding. Specific authorization to undertake capital projects, appropriate funds and incur indebtedness must be provided by other actions of the governing body: by a bond ordinance, by inclusion in the Capital Improvement section of the operating budget, by a capital ordinance (appropriating funds previously provided for capital projects, but not authorizing debt) or other lawful means such as appropriating grant funds. No bond ordinance may be adopted unless the project for which it authorizes debt is included in the municipality's capital budget.

A capital improvement program, setting forth a multi-year plan for capital projects and their financing must be adopted at the same time as the capital budget. The capital budget is the first year of the Capital Improvement Program. Municipalities with populations less than 10,000 must provide a minimum three-year program; municipalities with populations over 10,000 must provide a six-year program.

Summary of the 2014 Adopted Capital Budget

2014 Capital Program

Total Estimated Project Costs	\$ 6,335,000
-------------------------------	--------------

Planned Funding:

Capital Improvement Fund	\$ 428,200
Capital Surplus	50,000
Debt to be Authorized	4,848,000
Grants in Aid and Other Funds	346,500
Budget appropriations	512,350
Reserved in Prior Years	<u>150,000</u>

\$ 6,335,000

Six Year Capital Program

Total Estimated Project Costs:

2014	\$ 6,335,050
2015	2,045,000
2016	2,620,000
2017	1,650,000
2018	2,350,000
2019	<u>1,260,000</u>

Total	\$ 16,260,050
-------	---------------

Planned Funding:

Capital Improvement Fund	\$ 802,200
Capital Surplus	15,000
Debt to be Authorized	4,955,500
Budget Appropriations	5,615,350
Grants-In-Aid and Other Funds	<u>4,872,000</u>

\$ 16,260,050



## ASSESSMENT AND COLLECTION OF TAXES

### Tax Collection Procedure

Real property taxes are assessed locally based upon an assessment at true value. The tax bill includes a levy for Township, County and School purposes. Tax bills are mailed annually in June and December. Taxes are payable in four quarterly installments on February 1, May 1, August 1 and November 1. If unpaid on these dates, the amount due becomes delinquent and subject to interest at 8% per annum, or 18% on any delinquency amount in excess of \$1,500, and an additional penalty of 6% on delinquent taxes in excess of \$10,000. The school levy is turned over to the Board of Education as expenditures are incurred, and the balance, if any, transferred as of June 30, of each fiscal year. County taxes are paid quarterly on February 15, May 15, August 15 and November 15 to the County by the Township. Annually, all properties with unpaid taxes for the previous year are placed in a tax sale in accordance with the New Jersey Statutes. Annual in rem tax foreclosure proceedings are instituted to enforce the tax collection or acquisition of title to the property by the Township.

The last all-inclusive tax sale of unpaid delinquent taxes and assessments was held on December 5, 2013.

### Tax Appeals

The New Jersey Statutes provide a taxpayer with remedial procedures for appealing an assessment deemed excessive. The taxpayer has a right to petition the Somerset County Tax Board on or before the first day of April of the current tax year for review. The County Board of Taxation has the authority after a hearing to decrease an assessment or reject the appeal petition. These adjustments are usually concluded within the current tax year and reductions are shown as canceled or remitted taxes for that year. If the taxpayer feels his petition was unsatisfactorily reviewed by the County Board of Taxation, appeal may be made to the New Jersey Tax Court. State tax appeals tend to take several years prior to settlement and any losses in tax collections from prior years are charged directly to operations or with the permission of the Local Finance Board may be financed, generally, over a three to five year period.

### THE LOCAL FISCAL AFFAIRS LAW (N.J.S. 40A:5-1 et seq.)

This law regulates the nonbudgetary financial activities of local governments. The governing body of every local unit must cause an annual, independent audit of the local unit's accounts for the previous year, to be performed by a licensed Registered Municipal Accountant. The audit, conforming to the Division of Local Government Services "Requirements of Audit", includes recommendations for improvement of the local unit's financial procedures and must be filed with the Director within six months after the close of the fiscal year. A synopsis of the audit report, together with all recommendations made, must be published at least once in a local newspaper within 30 days after the clerk of the local unit shall have received the audit. (The entire annual audit report is filed with the Municipal Clerk and is available for review during business hours.)

The chief financial officer of every local unit must file annually with the Director, a verified statement of the financial condition of the local unit as of the close of each fiscal year.

## SECONDARY MARKET DISCLOSURE

The Securities and Exchange Commission (the "SEC") pursuant to the Securities Exchange Act of 1934, as amended and supplemented (the "Securities Exchange Act") has adopted amendments to its Rule 15c2-12 ("Rule 15c2-12") effective July 3, 1995 which generally prohibits a broker, dealer, or municipal securities dealer ("Participating Underwriter") from purchasing or selling municipal securities such as the Bonds, unless the Participating Underwriter has reasonably determined that an issuer of municipal securities or an obligated person has undertaken in a written agreement or contract for the benefit of holders of such securities to provide certain annual financial information and event notices to the Municipal Securities Rulemaking Board ("MSRB") (the "Continuing Disclosure Requirements").

On the date of delivery of the Bonds, the Township will enter into a Continuing Disclosure Certificate (the "Continuing Disclosure Certificate") containing the Continuing Disclosure Requirements for the benefit of the beneficial holders of the Bonds pursuant to which the Township will agree to comply on a continuing basis with the Continuing Disclosure Requirements of Rule 15c2-12. Specifically, the Township will covenant in the Continuing Disclosure Certificate to provide certain financial information and operating data relating to the Township by not later than September 1 of each Fiscal Year of the Township commencing with the first Fiscal Year of the Township ending December 31, 2014 (the "Annual Report"), and to provide notices of the occurrence of certain enumerated events. The Annual Report will be filed by the Township with the MSRB. The notices of enumerated events will be filed by the Township with the MSRB. The specific nature of the information to be contained in the Annual Report or the notices of enumerated events is set forth in "Appendix C - Form of Continuing Disclosure Certificate." These covenants have been made in order to assist the Underwriter in complying with Rule 15c2-12(b)(5).

As of the date hereof and during the past five years, the Township has not failed to comply, in all material respects, with any previous undertakings to provide continuing disclosure in compliance with the requirements of Rule 15c2-12, except possibly as noted in the succeeding two paragraphs.

The Township executed a continuing disclosure certificate in connection with its issuance of \$4,364,000 aggregate principal amount of General Improvement Bonds, Series 2009, issued on April 15, 2009 (the "2009 Bonds"), covenanting to file its Annual Report with the nationally recognized municipal securities information repositories not later than September 1 of each Fiscal Year. In connection with the 2009 Bonds: the Township failed to timely file its Annual Report for the Fiscal Year ended December 31, 2009 and subsequently filed such Annual Report on June 2, 2014; the Township failed to timely file its Annual Reports for the Fiscal Years ended December 31, 2010 and 2011 and subsequently filed such Annual Reports on August 8, 2013; the Township timely filed its Annual Report for the Fiscal Year ended December 31, 2012 on August 8, 2013; and the Township timely filed its Annual Report for the Fiscal Year ended December 31, 2013 on June 2, 2014.

The Township executed a continuing disclosure certificate in connection with its issuance of \$2,350,000 aggregate principal amount of General Obligation Refunding Bonds, Series 2010, issued on November 10, 2010 (the "2010 Bonds"), covenanting to file its Annual Report with the MSRB not later than September 1 of each Fiscal Year. In connection with the 2010 Bonds: the Township failed to timely file its Annual Report for the Fiscal Year ended December 31, 2010 and subsequently filed such Annual Report on February 27, 2012; the Township failed to timely file its Annual Report for the Fiscal Year ended December 31, 2011 and subsequently filed such Annual Report on August 8, 2013; the Township timely filed its Annual Report for the Fiscal Year ended December 31, 2012 on August 8, 2013; and the Township timely filed its Annual Report for the Fiscal Year ended December 31, 2013 on June 2, 2014.

The Township has implemented procedures to ensure timely Annual Report filings on a going forward basis. As of the date hereof, the Township is in compliance with its previous continuing disclosure obligations under Rule 15c2-12.

## TAX MATTERS

### Exclusion of Interest on the Bonds from Gross Income for Federal Income Tax Purposes

The Internal Revenue Code of 1986, as amended (the “Code”), imposes certain requirements which must be met on a continuing basis subsequent to the issuance of the Bonds in order to assure that interest on the Bonds will be excluded from gross income for the purposes of Federal income taxation under Section 103 of the Code. Failure of the Township to comply with such requirements may cause interest on the Bonds to lose the exclusion from gross income for Federal income tax purposes, retroactive to the date of issuance of the Bonds. The Township has covenanted to comply with the provisions of the Code applicable to the Bonds and has covenanted not to take any action or permit any action that would cause the interest on the Bonds to lose the exclusion from gross income under Section 103 of the Code or cause interest on the Bonds to be treated as an item of tax preference under Section 57 of the Code.

Assuming the Township observes its covenants with respect to continuing compliance with the Code, Gibbons P.C., Bond Counsel to the Township, is of the opinion that, under existing law, interest on the Bonds is excluded from the gross income of the owners of the Bonds for federal income tax purposes pursuant to Section 103 of the Code and interest on the Bonds is not an item of tax preference under Section 57 of the Code for purposes of computing the alternative minimum tax.

### Additional Federal Income Tax Consequences

In the case of certain corporate holders of the Bonds, interest on the Bonds will be included in the calculation of the alternative minimum tax as a result of the inclusion of interest on the Bonds in “adjusted current earnings” of certain corporations.

Prospective purchasers of the Bonds should be aware that ownership of, accrual of, receipt of, interest on, or disposition of, tax-exempt obligations, such as the Bonds, may have additional Federal income tax consequences for certain taxpayers, including without limitation, taxpayers eligible for the earned income credit, recipients of certain Social Security and certain Railroad Retirement benefits, taxpayers that may be deemed to have incurred or continued indebtedness to purchase or carry tax-exempt obligations, financial institutions, property and casualty companies, foreign corporations and certain S corporations. Prospective purchasers of the Bonds should also consult with their tax advisors with respect to the need to furnish certain taxpayer information in order to avoid backup withholding.

The Bonds have been designated by the Township as “Qualified Tax-Exempt Obligations” for purposes of Section 265(b)(3) of the Code. The Township intends that, by such designation of the Bonds, the Bonds will not be subject to Section 265(b)(1) of the Code, which relates to the complete disallowance of deduction for interest expense of certain financial institutions that is allocable to interest on certain tax-exempt obligations acquired by a financial institution after August 7, 1986. The interest expense of certain financial institutions allocable to Qualified Tax-Exempt Obligations is subject to Sections 291 (a)(3) and 291(e)(1)(B) of the Code, relating to the non-deductibility of twenty (20) percent of the interest expense allocable to such tax-exempt obligations.

Bond Counsel expresses no opinion regarding any Federal tax consequences other than its opinion with regard to the exclusion of interest on the Bonds from gross income pursuant to Section 103 of the Code and interest on the Bonds not constituting an item of tax preference under Section 57 of the Code. Prospective purchasers of the Bonds should consult their tax advisors with respect to all other tax consequences (including, but not limited to, those listed above) of holding the Bonds.

### State Taxation

Bond Counsel is of the opinion that, under existing law, interest on the Bonds and net gains from the sale of the Bonds are exempt from the tax imposed by the New Jersey Gross Income Tax Act.

### STATEMENT OF LITIGATION

There is no litigation pending or threatened restraining or enjoining the issuance or the delivery of the Bonds or the levy or the collection of taxes to pay the Bonds or in any manner questioning the authority or the proceedings for the issuance of the Bonds or for the levy or the collection of taxes. There is at present no single action pending or threatened against the Township which would impose an undue financial burden on the Township. In New Jersey's courts of general jurisdiction, unliquidated money damages are pleaded generally without specifying a dollar amount. The Township is a party-defendant in certain lawsuits, none of a kind unusual for a municipality of its size, and none of which in the opinion of the Township's Attorney, would adversely impair the Township's ability to pay its bondholders. All of the Township's tort actions are being defended. Pending municipal real estate tax appeals are limited in number and are based upon the Township's prior experience in tax appeals, and assuming that such tax appeals are resolved adversely to the interest of the Township, such resolution would not impair the Township's ability to pay its bondholders.

### LEGALITY FOR INVESTMENT

The State and all public officers, municipalities, counties, political sub-divisions and public bodies and agencies thereof, all banks, bankers, trust companies, savings and loan associations, savings banks and institutions, building and loan associations, investment companies, and other persons carrying on banking business, all insurance companies, and all executors, administrators, guardians, trustees and other fiduciaries may legally invest any sinking funds, moneys or other funds belonging to them or within their control in any bonds of the Township, including the Bonds, and such bonds are authorized security for any and all public deposits.

### RATING

Standard & Poor's Ratings Services, a Standard & Poor's Financial Services LLC business ("S&P"), has assigned its rating of "AAA" to the Bonds. An explanation of the significance of such rating may be obtained from S&P at 55 Water Street, New York, New York 10041. The Township has furnished S&P with certain information and materials relating to the Bonds and the Township. The rating is not a recommendation to buy, sell or hold the Bonds and there is no assurance that such rating will continue for any given period of time or that it will not be revised downward or withdrawn entirely by S&P if, in its judgment, circumstances so warrant. Any such downward revision or withdrawal of such rating by S&P may have an adverse effect on the market price of the Bonds.

## UNDERWRITING

The Bonds have been purchased at a public sale by \_\_\_\_\_, \_\_\_\_\_, \_\_\_\_\_ (the "Underwriter") at a price of \$\_\_\_\_\_. The Bonds have been purchased in accordance with the Notice of Sale issued by the Township.

The Underwriter intends to offer the Bonds to the public initially at the offering yields set forth on the cover page of this Official Statement, which may subsequently change without any requirement of prior notice. The Underwriter reserves the right to join with dealers and other underwriters in offering the Bonds to the public. The Underwriter may offer and sell the Bonds to certain dealers (including dealers depositing the Bonds into investment trusts) at yields higher than the public offering yields set forth on the cover page of this Official Statement.

## DOCUMENTS ACCOMPANYING DELIVERY OF THE BONDS

### Absence of Litigation

Upon delivery of the Bonds, the Township shall furnish a certificate of the Township Attorney, dated the date of delivery of the Bonds, to the effect that there is no litigation of any nature pending or threatened to restrain or enjoin the issuance, sale, execution or delivery of the Bonds, or in any way contesting or affecting the validity of the Bonds or any of the proceedings taken with respect to the issuance and sale thereof or the application of moneys to the payment of the Bonds. In addition, except as set forth under "Statement of Litigation", such certificate shall state that there is no litigation of any nature now pending, or threatened by or against the Township wherein an adverse judgment or ruling could have a material adverse impact on the financial condition of the Township or adversely affect the power of the Township to levy, collect and enforce the collection of taxes or other revenues for the payment of its Bonds, which has not been disclosed in this Official Statement.

### Legal Matters

The legality of the Bonds will be subject to the final approving opinion of Gibbons P.C., Newark, New Jersey. Such opinion will be to the effect that the Bonds are valid and legally binding obligations of the Township, and the Township has the power and is obligated to levy ad valorem tax upon all the taxable property within the Township for the payment of the Bonds and the interest thereon, without limitation as to rate or amount.

### Certificates of Township Officials

Upon the delivery of the Bonds, the original purchaser shall receive a certificate, in form satisfactory to Gibbons P.C., and signed by a proper official of the Township, stating to the best knowledge of said official, that this Official Statement as of its date did not contain any untrue statement of a material fact, or omit to state a material fact necessary to make the statements therein, in light of the circumstances under which they were made, not misleading; and stating, to the best knowledge of said official, that there has been no material adverse change in the condition, financial or otherwise of the Township from that set forth in or contemplated by this Official Statement. In addition, the original purchaser of the Bonds shall also receive certificates in the form satisfactory to Gibbons P.C., evidencing the proper execution and delivery of the Bonds and receipt of payment therefore, and a certificate dated as of the date of the delivery of the Bonds, and signed by the officers who signed the Bonds, stating that no litigation is then pending or, to the knowledge of such officers, threatened to restrain or enjoin the issuance or delivery of the Bonds or the levy or collection of taxes to pay the Bonds or the interest, thereon, or questioning the validity of the statutes or the proceedings under which the Bonds are issued, and that neither the corporate existence or boundaries of the Township, nor the title of any of the said officers to the respective offices, is being contested.

## MISCELLANEOUS

All quotations from summaries and explanations of the provisions of the laws of the State herein do not purport to be complete and are qualified in their entirety by reference to the official compilation thereof.

This Official Statement is not to be construed as a contract or agreement between the Township and the purchasers or holders of any of the Bonds. Any statements made in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended merely as opinions and not as representations of fact. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there have been no changes in the affairs in the Township, the State or any of their agencies or authorities, since the date thereof.

## ADDITIONAL INFORMATION

Additional information may be obtained on request from the office of the Chief Financial Officer, Municipal Building, 46 Mountain Boulevard, Warren, New Jersey 07059, telephone (908) 753-8000, ext. 230.

## PREPARATION OF OFFICIAL STATEMENT

Suplee, Clooney & Company assisted in the preparation of information contained in this Official Statement and takes responsibility for the audited financial statements to the extent specified in the Independent Auditor's Report.

All other information has been obtained from sources which the Township to be reliable and the Township makes no warranty, guaranty or other representation with respect to the accuracy and completeness of such information.

Gibbons P.C. has not participated in the preparation of the financial or statistical information contained in this Official Statement, nor has it verified the accuracy, completeness or fairness thereof and, accordingly, expresses no opinion with respect thereto.

This Official Statement has been duly executed and delivered on behalf of the Township by the Chief Financial Officer.

Township of Warren, New Jersey

By: \_\_\_\_\_  
S. Shaw Boswell, III  
Chief Financial Officer

Dated: June \_\_, 2014

APPENDIX A

FINANCIAL STATEMENTS OF THE  
TOWNSHIP OF WARREN





# SUPLEE, CLOONEY & COMPANY

CERTIFIED PUBLIC ACCOUNTANTS

308 East Broad Street, Westfield, New Jersey 07090-2122

Telephone 908-789-9300

Fax 908-789-8535

E-mail [info@scnco.com](mailto:info@scnco.com)

## **INDEPENDENT AUDITOR'S REPORT**

The Honorable Mayor and Members  
of the Township Committee  
Township of Warren  
County of Somerset  
Warren, New Jersey 07059

### ***Report on the Financial Statements***

We have audited the accompanying balance sheets - regulatory basis of the various individual funds and account group of the Township of Warren, as of December 31, 2013 and 2012, the related statement of operations and changes in fund balance - regulatory basis for the years then ended and the related notes to the financial statements, which collectively comprise the Township's regulatory financial statements.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the regulatory basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these regulatory financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

## **SUPLEE, CLOONEY & COMPANY**

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the regulatory financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Township of Warren's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Township of Warren's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the regulatory financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Basis for Adverse Opinion on U.S Generally Accepted Accounting Principles.***

As described in Note 1 of the regulatory financial statements, the regulatory financial statements are prepared by the Township of Warren on the basis of the financial reporting provisions prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of New Jersey.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

### ***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S Generally Accepted Accounting Principles" paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the various individual funds and account group of the Township of Warren as of December 31, 2013 and 2012, or the results of its operations and changes in fund balance for the years then ended.

### ***Opinion on Regulatory Basis of Accounting***

In our opinion, the regulatory financial statements referred to above present fairly, in all material respects, the regulatory basis balances sheets of the various individual funds and account group as of December 31, 2013 and 2012, the regulatory basis statement of operations and changes in fund balance for the years then ended in accordance with the basis of financial reporting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey as described in Note 1.

# SUPLEE, CLOONEY & COMPANY

## ***Other Matters***

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 6, 2014 on our consideration of the Township of Warren's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township of Warren's internal control over financial reporting and compliance.

SUPLEE, CLOONEY & COMPANY  
Certified Public Accountants

/s/ Robert B. Cagnassola  
Robert B. Cagnassola, C.P.A., R.M.A.

May 6, 2014

TOWNSHIP OF WARREN

CURRENT FUND

BALANCE SHEETS - REGULATORY BASIS

	BALANCE DECEMBER 31, 2013	BALANCE DECEMBER 31, 2012
<u>ASSETS</u>		
Current Fund:		
Cash-Treasurer	\$ 5,480,368.55	\$ 4,980,488.79
Cash-Change Fund	570.00	520.00
State of New Jersey-Chapter 20 P.L. 1971	52,637.99	51,935.94
	<u>\$ 5,533,576.54</u>	<u>\$ 5,032,944.73</u>
Receivables and Other Assets With Full Reserves:		
Delinquent Property Taxes Receivable	\$ 809,924.96	\$ 990,026.50
Tax Title Liens Receivable	52,206.49	44,604.41
Property Acquired for Taxes-Assessed Value	900,149.00	900,149.00
Revenue Accounts Receivable	9,350.17	11,508.03
Police Outside Overtime Receivable		3,519.79
Sewerage Authority Receivable	14,864.01	2,490.45
Interfunds Receivable	7,732.75	64.77
	<u>\$ 1,794,227.38</u>	<u>\$ 1,952,362.95</u>
Deferred Charges	\$ _____	\$ 125,000.00
	<u>\$ 7,327,803.92</u>	<u>\$ 7,110,307.68</u>
Grant Fund:		
Grants Receivable	\$ 36,681.88	\$ 178,123.75
Due Current Fund	171,273.30	153,142.95
	<u>\$ 207,955.18</u>	<u>\$ 331,266.70</u>
	<u>\$ 7,535,759.10</u>	<u>\$ 7,441,574.38</u>

The accompanying Notes to Financial Statements are an integral part of this statement.

TOWNSHIP OF WARREN

CURRENT FUND

BALANCE SHEETS - REGULATORY BASIS

	BALANCE DECEMBER <u>31, 2013</u>	BALANCE DECEMBER <u>31, 2012</u>
<u>LIABILITIES, RESERVES AND FUND BALANCE</u>		
Current Fund:		
Liabilities:		
Appropriation Reserves	\$ 476,145.54	\$ 423,383.92
Accounts Payable	460,450.29	492,221.70
Prepaid Taxes	550,203.80	694,195.89
Tax Overpayments	234,074.83	324,152.61
Interfunds Payable	899,440.82	987,586.23
Reserve For:		
Sale of Municipal Assets	10,769.77	11,917.77
Premium on Tax Sale	395,700.00	157,700.00
Redemption of Outside Liens	981.30	5,942.10
Due Police Outside Overtime	18,001.25	25,533.75
Transitional Pay	140,000.00	55,000.00
FEMA - Fire Department	30,331.89	34,678.30
FEMA - Sewerage Authority	900.00	
State Tax Appeals	150,000.00	150,000.00
	\$ 3,366,999.49	\$ 3,362,312.27
Reserve for Receivables and Other Assets	1,794,227.38	1,952,362.95
Fund Balance	2,166,577.05	1,795,632.46
	\$ 7,327,803.92	\$ 7,110,307.68
Grant Fund:		
Grants-Unappropriated	\$ 7,310.79	\$ 9,579.78
Grants-Appropriated	196,987.93	308,741.92
Accounts Payable	3,656.46	12,945.00
	\$ 207,955.18	\$ 331,266.70
	\$ 7,535,759.10	\$ 7,441,574.38

The accompanying Notes to Financial Statements are an integral part of this statement.

TOWNSHIP OF WARREN

CURRENT FUND

STATEMENTS OF OPERATIONS  
AND CHANGE IN FUND BALANCE - REGULATORY BASIS

	YEAR ENDED DECEMBER 31, 2013	YEAR ENDED DECEMBER 31, 2012
<u>REVENUE AND OTHER INCOME REALIZED</u>		
Fund Balance Utilized	\$ 1,000,000.00	\$ 975,000.00
Miscellaneous Revenue Anticipated	3,989,206.38	4,015,879.03
Receipts From Delinquent Taxes	988,624.05	948,181.47
Receipts From Current Taxes	82,630,619.81	79,606,090.03
Non-Budget Revenue	340,829.16	263,225.05
Other Credits to Income:		
Unexpended Balance of Appropriation Reserves	61,027.10	180,140.14
Tax Sale Premium Canceled	3,000.00	
Grant Reserves Canceled	29,416.96	22,892.67
Accounts Payable Canceled	2,224.59	
<u>TOTAL INCOME</u>	<u>\$ 89,044,948.05</u>	<u>\$ 86,011,408.39</u>
<u>EXPENDITURES</u>		
Budget and Emergency Authorizations:		
Appropriations Within "CAPS":		
Operations:		
Salaries and Wages	\$ 6,920,750.00	\$ 6,621,400.00
Other Expenses	5,374,613.00	4,826,453.00
Deferred Charges and Statutory Expenditures	1,634,956.00	1,615,729.00
Appropriations Excluded From "CAPS":		
Operations:		
Other Expenses	217,695.62	344,947.10
Capital Improvements	941,500.00	815,600.00
Municipal Debt Service	1,454,733.74	1,232,647.42
Deferred Charges and Statutory Expenditures	125,000.00	855,000.00
County Taxes	16,052,511.54	15,356,501.71
Local District School Tax	37,995,174.00	37,410,322.50
Regional High School Tax	16,082,765.00	15,586,659.06
Municipal Open Space Tax	828,365.85	808,282.26
Grants Receivable Canceled	29,416.96	227.79
Accounts Receivable Advanced	8,853.77	6,010.24
Interfunds Advanced	7,667.98	15.40
Refund of Prior Year Revenue		1,501.80
<u>TOTAL EXPENDITURES</u>	<u>\$ 87,674,003.46</u>	<u>\$ 85,481,297.28</u>
Excess in Revenue	\$ 1,370,944.59	\$ 530,111.11
Adjustments to Income Before Fund Balance:		
Expenditures Included Above Which are by Statute		
Deferred Charges to Budget of Succeeding Year		810,000.00
Statutory Excess to Fund Balance	\$ 1,370,944.59	\$ 1,340,111.11
Fund Balance, January 1	1,795,632.46	1,430,521.35
	<u>\$ 3,166,577.05</u>	<u>\$ 2,770,632.46</u>
Decreased by:		
Utilized as Anticipated Revenue	1,000,000.00	975,000.00
Fund Balance, December 31	<u>\$ 2,166,577.05</u>	<u>\$ 1,795,632.46</u>

The accompanying Notes to Financial Statements are an integral part of this statement.

TOWNSHIP OF WARREN

TRUST FUND

BALANCE SHEETS - REGULATORY BASIS

	BALANCE DECEMBER 31, 2013	BALANCE DECEMBER 31, 2012
<u>ASSETS</u>		
Assessment Fund:		
Assessment Receivable	\$ 166,235.97	\$ 207,267.99
Due Current Fund	41,032.02	104,471.01
	<u>\$ 207,267.99</u>	<u>\$ 311,739.00</u>
Animal Control Fund:		
Cash	<u>\$ 21,260.95</u>	<u>\$ 13,322.87</u>
Other Funds:		
Cash	\$ 7,450,653.33	\$ 7,184,220.56
Due Current Fund	378,658.51	546,382.35
Due General Capital Fund	230,000.00	230,000.00
	<u>\$ 8,059,311.84</u>	<u>\$ 7,960,602.91</u>
	<u>\$ 8,287,840.78</u>	<u>\$ 8,285,664.78</u>
<u>LIABILITIES, RESERVES AND FUND BALANCE</u>		
Assessment Fund:		
Due General Capital Fund	<u>\$ 207,267.99</u>	<u>\$ 311,739.00</u>
Animal Control Fund:		
Due Current Fund	\$ 7,732.75	\$ 64.77
Due State of New Jersey	13.20	1.20
Reserve for Animal Control Fund Expenditures	12,580.00	11,243.90
Prepaid Licenses	935.00	2,013.00
	<u>\$ 21,260.95</u>	<u>\$ 13,322.87</u>
Other Funds:		
Reserve For:		
Miscellaneous Trust Deposits	\$ 1,902,268.06	\$ 1,811,951.27
Open Space Trust Deposits	2,186,122.85	2,098,920.44
State Unemployment Compensation Insurance	185,134.39	178,170.49
Affordable Housing Developer's Fees	3,785,336.54	3,871,360.71
Due State of New Jersey - Marriage Licenses and Civil Unions	450.00	200.00
	<u>\$ 8,059,311.84</u>	<u>\$ 7,960,602.91</u>
	<u>\$ 8,287,840.78</u>	<u>\$ 8,285,664.78</u>

The accompanying Notes to Financial Statements are an integral part of this statement.

TOWNSHIP OF WARREN

GENERAL CAPITAL FUND

BALANCE SHEETS - REGULATORY BASIS

	BALANCE DECEMBER 31, 2013	BALANCE DECEMBER 31, 2012
<u>ASSETS</u>		
Cash	\$ 968,805.61	\$ 1,576,892.32
Deferred Charges to Future Taxation:		
Funded	7,732,000.00	8,627,000.00
Unfunded	3,156,876.28	3,793,496.11
Due Assessment Trust Fund	207,267.99	311,739.00
Due Current Fund	308,476.99	183,589.92
	<u>\$ 12,373,426.87</u>	<u>\$ 14,492,717.35</u>
<u>LIABILITIES, RESERVES AND FUND BALANCE</u>		
Contracts Payable	\$ 216,188.08	\$ 400,700.38
Capital Improvement Fund	144,085.11	104,705.11
Due Trust Other Fund	230,000.00	230,000.00
Improvement Authorizations:		
Funded	722,001.98	841,614.11
Unfunded	179,020.20	369,150.00
Reserve for Debt Service	3,750.00	
General Serial Bonds Payable	7,732,000.00	8,627,000.00
Bond Anticipation Note	2,595,000.00	3,537,000.00
Various Capital Reserves	343,378.55	299,780.80
Fund Balance	208,002.95	82,766.95
	<u>\$ 12,373,426.87</u>	<u>\$ 14,492,717.35</u>

The accompanying Notes to Financial Statements are an integral part of this statement.



TOWNSHIP OF WARREN

GENERAL FIXED ASSETS ACCOUNT GROUP

BALANCE SHEETS - REGULATORY BASIS

	BALANCE DECEMBER <u>31, 2013</u>	BALANCE DECEMBER <u>31, 2012</u>
<u>FIXED ASSETS</u>		
Land	\$ 19,600,177.50	\$ 20,909,977.50
Buildings	11,601,722.17	11,601,722.17
Machinery and Equipment	<u>8,299,067.22</u>	<u>8,086,515.46</u>
<u>TOTAL FIXED ASSETS</u>	<u>\$ 39,500,966.89</u>	<u>\$ 40,598,215.13</u>
<u>RESERVE</u>		
Investments in General Fixed Assets	<u>\$ 39,500,966.89</u>	<u>\$ 40,598,215.13</u>

The accompanying Notes to Financial Statements are an integral part of this statement.

## TOWNSHIP OF WARREN

### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2013 AND 2012

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

##### A. Reporting Entity

The Township of Warren is an instrumentality of the State of New Jersey, established to function as a municipality. The Township Committee consists of elected officials and is responsible for the fiscal control of the Township.

Except as noted below, the financial statements of the Township of Warren include every board, body, officer or commission supported and maintained wholly or in part by funds appropriated by the Township of Warren, as required by N.J.S.A. 40A:5-5. Accordingly, the financial statements of the Township of Warren do not include the operations of the regional and local boards of education, inasmuch as their activities are administered by separate boards or the Warren Township Sewerage Authority.

##### B. Description of Funds

The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. GASB Codification establishes three fund types and two account groups to be used by general purpose governmental units when reporting financial position and results of operations in accordance with U.S. Generally Accepted Accounting Principles (GAAP).

The accounting policies of the Township of Warren conform to the accounting principles applicable to municipalities which have been prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Under this method of accounting, the financial transactions and accounts of the Township of Warren are organized on the basis of funds and an account group which is different from the fund structure required by GAAP. A fund or account group is an accounting entity with a separate set of self-balancing accounts established to record the financial position and results of operation of a specific government activity. As required by the Division of Local Government Services the Township accounts for its financial transactions through the following individual funds and account groups:

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Description of Funds (Continued)

Current Fund - resources and expenditures for governmental operations of a general nature, including federal and state grant funds

Trust Fund - receipts, custodianship and disbursement of funds in accordance with the purpose for which each reserve was created

General Capital Fund - receipts and disbursement of funds for the acquisition of general capital facilities, other than those acquired in the Current Fund

Public Assistance Fund - receipt and disbursement of funds that provide assistance to certain residents of the Township pursuant to Title 44 of New Jersey statutes

General Fixed Assets Account Group - utilized to account for property, land, buildings and equipment that has been acquired by other governmental funds

C. Basis of Accounting

The accounting principles and practices prescribed for municipalities by the State of New Jersey differ in certain respects from generally accepted accounting principles applicable to local government units. The more significant accounting policies and differences in the State of New Jersey are as follows:

A modified accrual basis of accounting is followed with minor exceptions.

Revenues - are recorded when received in cash except for certain amounts which are due from other governmental units. Grants are realized as revenue when anticipated in the Township's budget. Receivables for property taxes are recorded with offsetting reserves on the balance sheet of the Township's Current Fund; accordingly, such amounts are not recorded as revenue until collected. Other amounts that are due the Township, which are susceptible to accrual, are also recorded as receivables with offsetting reserves and recorded as revenue when received. GAAP requires revenues to be recognized in the accounting period when they become susceptible to accrual, reduced by an allowance for doubtful accounts.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Basis of Accounting (Continued)

Expenditures - are recorded on the "budgetary" basis of accounting. General expenditures are recorded when an amount is encumbered for goods or services through the issuances of a purchase order in conjunction with the Encumbrance Accounting System. Outstanding encumbrances at December 31 are reported as a cash liability in the financial statements and constitute part of the Township's regulatory Appropriation Reserve balance. Appropriation reserves covering unexpended appropriation balances are automatically created at December 31st of each year and recorded as liabilities, except for amounts which may be canceled by the governing body. Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding fiscal year. Lapsed appropriation reserves are recorded as income. Appropriations for principal payments on outstanding general capital and utility bonds and notes are provided on the cash basis; interest on general capital indebtedness is on the cash basis, whereas interest on utility indebtedness is on the accrual basis.

Encumbrances - Contractual orders, at December 31, are reported as expenditures through the establishment of encumbrances payable. Under GAAP, encumbrances outstanding at year end are reported as reservations of fund balance because they do not constitute expenditures or liabilities.

Foreclosed Property - is recorded in the Current Fund at the assessed valuation when such property was acquired and is fully reserved. GAAP requires such property to be recorded in the General Fixed Assets Account Group at its market value.

Sale of Municipal Assets - The proceeds from the sale of municipal assets can be held in a reserve until anticipated as a revenue in a future budget. GAAP requires such proceeds to be recorded as a revenue in the year of sale.

Interfunds - Interfund receivables in the Current Fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves. GAAP does not require the establishment of an offsetting reserve.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Basis of Accounting (Continued)

General Fixed Assets – N.J.A.C. 5:30-5.6, Accounting for Governmental Fixed Assets, as promulgated by the Division of Local Government Services, which differs in certain respects from generally accepted accounting principles, requires the inclusion of a statement of general fixed assets of the Township as part of its basic financial statements. General fixed assets are defined as non-expendable personal property having a physical existence, a useful life of more than one year and an acquisition cost of \$1,000.00 or more per unit. Public domain ("infrastructure") general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and drainage system are not capitalized. No depreciation has been provided on general fixed assets or reported in the financial statements. General Fixed Assets that have been acquired and are utilized in a governmental fund operation are accounted for in the General Fixed Asset Account Group rather than in a governmental fund.

The Township has developed a fixed assets accounting and reporting system based on an inspection and valuation prepared by the Township. Fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Land is stated at the assessed value contained in the Township's most recent property revaluation.

Expenditures for construction in progress are recorded in the Capital Funds until such time as the construction is completed and put into operation.

Fixed assets acquired through grants in aid or contributed capital have not been accounted for separately.

Inventories of Supplies - The costs of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The costs of inventories are not included on the various balance sheets. GAAP requires the cost of inventories to be reported as a current asset and equally offset by a fund balance reserve.

D. Basic Financial Statements

The GASB codification also defines the financial statements of a governmental unit to be presented in the general purpose financial statements to be in accordance with GAAP. The Township presents the financial statements listed in the table of contents of the "Requirements of Audit and Accounting Revision of 1987" as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey and which differ from financial statements required by GAAP.

NOTE 2: CASH AND CASH EQUIVALENTS

The Township considers petty cash, change funds, cash in banks, deposits in the New Jersey Cash Management Fund and certificates of deposit as cash and cash equivalents.

A. Deposits

New Jersey statutes permit the deposit of public funds in institutions which are located in New Jersey and which meet the requirements of the Governmental Unit Deposit Protection Act (GUDPA) or the State of New Jersey Cash Management Fund. GUDPA requires a bank that accepts public funds to be a public depository. A public depository is defined as a state bank, a national bank, or a savings bank, which is located in the State of New Jersey, the deposits of which are insured by the Federal Deposit Insurance Corporation. The statutes also require public depositories to maintain collateral for deposits of public funds that exceed certain insurance limits. All collateral must be deposited with the Federal Reserve Bank or a banking institution that is a member of the Federal Reserve System and has capital funds of not less than \$25,000,000.00.

The Township of Warren had the following cash and cash equivalents at December 31, 2013:

	<u>Change Fund</u>	<u>Cash in Bank</u>	<u>Additions</u>	<u>Deletions</u>	<u>Reconciled Balance</u>
Current Fund	\$570.00	\$5,489,550.17	\$34,098.48	\$43,280.10	\$5,480,368.55
Animal Control Fund		21,128.75	\$146.00	13.80	21,260.95
Trust Other Fund		7,498,964.63	580.00	48,891.30	7,450,653.33
General Capital Fund		999,155.61		30,350.00	968,805.61
	<u>\$570.00</u>	<u>\$14,008,799.16</u>	<u>\$34,824.48</u>	<u>\$122,535.20</u>	<u>\$13,921,088.44</u>

Custodial Credit Risk - Deposits - Custodial credit risk is the risk that in the event of a bank failure, the deposits may not be returned. The Township does not have a specific deposit policy for custodial credit risk other than those policies that adhere to the requirements of statute. As of December 31, 2013, based upon the coverage provided by FDIC and NJ GUDPA, no amount of the bank balance was exposed to custodial credit risk. Of the cash on balance in the bank \$500,000.00 was covered by Federal Depository Insurance and \$13,508,799.16 was covered by NJ GUDPA.

NOTE 2: CASH AND CASH EQUIVALENTS

B. Investments

The purchase of investments by the Township are strictly limited by the express authority of the New Jersey Local Fiscal Affairs Law, N.J.S.A. 40A:5-15.1. Permitted investments include any of the following type of securities:

1. Bonds or other obligations of the United States of America or obligations guaranteed by the United States of America;
2. Government money market mutual funds which are purchased from an investment company or investment trust which is registered with the Securities and Exchange Commission under the "Investment Company Act of 1940," 15 U.S.C. 80a-1 et seq., and operated in accordance with 17 C.F.R. § 270.2a-7 and which portfolio is limited to U.S. Government securities that meet the definition of an eligible security pursuant to 17 C.F.R. § 270.2a-7 and repurchase agreements that are collateralized by such U.S. Government securities in which direct investment may be made pursuant to paragraphs (1) and (3) of N.J.S.A. 5-15.1. These funds are also required to be rated by a nationally recognized statistical rating organization.
3. Any obligation that a federal agency or a federal instrumentality has issued in accordance with an act of Congress, which security has a maturity date not greater than 397 days from the date of purchase, provided that such obligation bears a fixed rate of interest not dependent on any index or other external factor;
4. Bonds or other obligations of the Local Unit or bonds or other obligations of school districts of which the Local Unit is a part or within which the school district is located.
5. Bonds or other obligations, having a maturity date not more than 397 days from date of purchase, approved by the Division of Investment of the Department of Treasury for investment by Local Units;
6. Local government investment pools that are fully invested in U.S. Government securities that meet the definition of eligible security pursuant to 17 C.F.R. § 270a-7 and repurchase agreements that are collateralized by such U.S. Government securities in which direct investment may be made pursuant to paragraphs (1) and (3) of N.J.S.A. 5-15.1. This type of investment is also required to be rated in the highest category by a nationally recognized statistical rating organization.

NOTE 2: CASH AND CASH EQUIVALENTS (CONTINUED)

B. Investments (Continued)

7. Deposits with the State of New Jersey Cash Management Fund established pursuant to section 1 of P.L. 1977, c.281 (C.52:18A-90.4); or
8. Agreements for the repurchase of fully collateralized securities if:
  - a. the underlying securities are permitted investments pursuant to paragraphs (1) and (3) of this subsection;
  - b. the custody of collateral is transferred to a third party;
  - c. the maturity of the agreement is not more than 30 days;
  - d. the underlying securities are purchased through a public depository as defined in section 1 P.L. 1970, c.236 (C.17:19-41); and
  - e. a master repurchase agreement providing for the custody and security of collateral is executed.

The Township of Warren's investment activities during the year were in accordance with the above New Jersey Statute.

Based upon the limitations set forth by New Jersey Statutes 40A:5-15.1 the Township is generally not exposed to credit risks, custodial credit risks, concentration of credit risks and interest rate risks for its investments nor is it exposed to foreign currency risk for its deposits and investments.

NOTE 3: LONG-TERM DEBT

The Local Bond Law, Chapter 40A:2, governs the issuance of bonds to finance general municipal capital expenditures. All bonds are retired in annual installments within the regulatory period of usefulness. All bonds issued by the Township are general obligation bonds, backed by the full faith and credit of the Township. Bond Anticipation Notes, which are issued to temporarily finance capital projects, shall mature and be paid off within ten years or financed by the issuance of bonds.



NOTE 3: LONG-TERM DEBT (CONTINUED)

SUMMARY OF MUNICIPAL DEBT

	<u>YEAR 2013</u>	<u>YEAR 2012</u>	<u>YEAR 2011</u>
Issued:			
General:			
Bonds and Notes	\$ <u>10,327,000.00</u>	\$ <u>12,164,000.00</u>	\$ <u>11,649,000.00</u>
Debt Issued	\$ 10,327,000.00	\$ 12,164,000.00	\$ 11,649,000.00
Less:			
Funds Temporarily Held to			
Pay Notes	<u>303,750.00</u>	<u>195,544.00</u>	<u>                    </u>
Net Debt Issued	\$ <u>10,023,250.00</u>	\$ <u>11,968,456.00</u>	\$ <u>11,649,000.00</u>
Authorized But Not Issued:			
General:			
Bonds and Notes	\$ <u>861,876.28</u>	\$ <u>452,040.11</u>	\$ <u>1,569,089.85</u>
 TOTAL BONDS AND NOTES ISSUED AND AUTHORIZED BUT NOT ISSUED	 \$ <u><u>10,885,126.28</u></u>	 \$ <u><u>12,420,496.11</u></u>	 \$ <u><u>13,218,089.85</u></u>

SUMMARY OF REGULATORY DEBT CONDITION  
(ANNUAL DEBT STATEMENT)

The summarized statement of debt condition which follows is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a regulatory net debt of .26%.

	<u>GROSS DEBT</u>	<u>DEDUCTIONS</u>	<u>NET DEBT</u>
Regional High School District Debt	\$ 23,323,454.94	\$ 23,323,454.94	\$
Local School District Debt	2,295,000.00	2,295,000.00	
General Debt	<u>11,188,876.28</u>	<u>303,750.00</u>	<u>10,885,126.28</u>
	\$ <u><u>36,807,331.22</u></u>	\$ <u><u>25,922,204.94</u></u>	\$ <u><u>10,885,126.28</u></u>

NET DEBT \$10,885,126.28 DIVIDED BY EQUALIZED VALUATION BASIS PER N.J.S. 40A:2-2, \$4,251,964,033.67 EQUALS .26 %.

NOTE 3: LONG-TERM DEBT (CONTINUED)

BORROWING POWER UNDER N.J.S.40A:2-6 AS AMENDED

Equalized Valuation Basis* - December 31, 2013	\$ <u>4,251,964,033.67</u>
3-1/2% of Equalized Valuation Basis	\$ 148,818,741.18
Net Debt	<u>10,885,126.28</u>
Remaining Borrowing Power	\$ <u>137,933,614.90</u>

Equalized Valuation Basis is the average of the equalized valuation of real estate, including improvements and the assessed valuation of Class II railroad property of the Township of Warren for the last three (3) preceding years.

LONG-TERM DEBT

General Serial Bonds:

\$3,358,000.00 General Improvement Bonds of 2006 due in annual installments of \$130,000.00 to \$260,000.00 through February 2021 at an interest rate of 3.50% to 3.875%	\$2,038,000.00
\$900,000.00 Open Space Bonds of 2006 due in annual installments of \$35,000.00 to \$70,000.00 through February 2021 at an interest rate of 3.50% to 3.875%	530,000.00
\$4,364,000.00 General Improvement Bonds of 2009 due in annual installments of \$180,000.00 to \$360,000.00 through May 15, 2024 at an interest rate of 2.75% to 4.00%	3,619,000.00
\$2,350,000.00 Refunding Bonds of 2010 due in annual installments of \$5,000.00 to \$400,000.00 through May 1, 2017 at an interest rate 3.00% to 4.00%	<u>1,545,000.00</u>
	<u>\$7,732,000.00</u>

NOTE 3: LONG-TERM DEBT (CONTINUED)

BOND ANTICIPATION NOTES

Outstanding Bond Anticipation Notes are summarized as follows:

	Interest <u>Rate</u>	<u>Issue Date</u>	Maturity <u>Date</u>	<u>Amount</u>
General Improvement Notes	1.25%	06/25/13	06/24/14	\$ <u><u>2,595,000.00</u></u>

BONDS AND NOTES AUTHORIZED BUT NOT ISSUED

At December 31, 2013, the Township has authorized but not issued bonds and notes as follows:

General Capital Fund	<u>\$ 861,876.28</u>
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SCHEDULE OF ANNUAL DEBT SERVICE FOR PRINCIPAL AND INTEREST  
FOR BONDED DEBT ISSUED AND OUTSTANDING DECEMBER 31, 2013

<u>CALENDAR YEAR</u>	<u>GENERAL</u>		<u>TOTAL</u>
	<u>PRINCIPAL</u>	<u>INTEREST</u>	
2014	\$ 925,000.00	\$ 267,132.50	\$ 1,192,132.50
2015	950,000.00	236,338.75	1,186,338.75
2016	990,000.00	202,601.25	1,192,601.25
2017	1,030,000.00	164,326.25	1,194,326.25
2018	690,000.00	131,713.75	821,713.75
2019	690,000.00	106,551.25	796,551.25
2020	690,000.00	81,163.75	771,163.75
2021	688,000.00	55,365.00	743,365.00
2022	360,000.00	35,510.00	395,510.00
2023	360,000.00	21,560.00	381,560.00
2024	<u>359,000.00</u>	<u>7,180.00</u>	<u>366,180.00</u>
	<u>\$ 7,732,000.00</u>	<u>\$ 1,309,442.50</u>	<u>\$ 9,041,442.50</u>

NOTE 4: FUND BALANCES APPROPRIATED

Fund balance at December 31, 2013, which was appropriated and included as anticipated revenue in the introduced budget in its own respective fund for the year ending December 31, 2014, is \$640,000.00.

NOTE 5: PROPERTY TAXES

Property Taxes attach as an enforceable lien on property as of January 1. Taxes are levied based on the final adoption of the current year municipal budget, and payable in four installments on February 1, May 1, August 1 and November 1. The Township bills and collects its own property taxes and also the taxes for the County and the Local and Regional High School Districts. The collections and remittance of county and school taxes are accounted for in the current Fund. Township property tax revenues are recognized when collected in cash and any receivables are recorded with offsetting reserves on the balance sheet of the Township's Current Fund.

Taxes Collected in Advance - Taxes collected in advance and recorded as cash liabilities in the financial statements are as follows:

	BALANCE DECEMBER 31, 2013	BALANCE DECEMBER 31, 2012
Prepaid Taxes	<u>\$550,203.80</u>	<u>\$694,195.89</u>

NOTE 6: PENSION PLANS

Township employees, who are eligible for a pension plan, are enrolled in one of three pension systems administered by the Division of Pensions, Treasury Department of the State of New Jersey. The plans are: the Public Employees' Retirement System and the Police and Firemen's Retirement System and Defined Contribution Retirement Program (DCRP). The Division annually charges participating government units for their respective contributions to the plans based upon actuarial methods. Certain portions of the costs are contributed by the employees. The Township's share of PERS and Police and Firemen's pension, which is based upon the annual billings received from the state, amounted to \$1,085,956.00 for 2013, \$1,104,729.00 for 2012 and \$1,146,722.00 for 2011. The Township's share for DCRP amounted to \$6,165.18 for 2013, \$4,459.24 for 2012 and \$2,603.90 for 2011.

Township employees are also covered by Federal Insurance Contribution Act.

Information as to the comparison of the actuarially computed value of vested benefit with the system's assets is not available from the State Retirement System and, therefore, is not presented.

NOTE 7: COMPENSATED ABSENCES

Under the existing policy of the Township, employees, other than sworn police officers, are allowed to accumulate unused sick pay over the life of their working careers in accordance with contractual agreements and/or personnel policy as applicable.

Those individuals who are full time employees may accumulate up to 120 days of sick time. The accumulated sick time will remain "in the bank" and would be available to an employee for long term sickness but will not be compensated upon separation.

Employees would be paid at the conclusion of each calendar year, after accumulation of 120 sick days, one day's pay for every two days of unused sick time over 120 days for a maximum of 7.5 days. Each employee would receive his/her allotment of nine sick days per year for up to five years of employment, and fifteen sick days per year for employees employed over five years. The Township annually appropriates the amounts that are required to be paid in that year's budget.

Full-time police officers shall be entitled to unlimited sick/injury leave time up to a period of one (1) year, to be granted by the Township Committee, for cause, when needed, in three (3) month periods.

NOTE 8: DEFERRED COMPENSATION PLAN

The Township offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all Township employees, permits them to defer a portion of their salaries until future years. The Township does not make any contribution to the plan. The deferred compensation is not available to employees until retirement, death, disability, termination or financial hardships.

In accordance with the requirements of the Small Business Job Protection Act of 1996 and the funding requirements of Internal Revenue Code Section 457(g), the Township's Plan was amended to require that all amounts of compensation deferred under the Plan are held for the exclusive benefits of plan participants and beneficiaries. All assets and income under the Plan are held in trust, in annuity contracts or custodial accounts.

All assets of the Plan are held by an independent administrator, the Equitable Life Assurance Society of the United States (the "AXA Equitable").

The accompanying financial statements do not include the Township's Deferred Compensation Plan activities. The Township's Deferred Compensation Plan financial statements are contained in a separate review report.

NOTE 9: LITIGATION

The Township Attorney's letters did not indicate any litigation, claims or contingent liabilities which would materially affect the financial statements of the Township.

NOTE 10: TAX APPEALS

There are tax appeals filed with the State Tax Court of New Jersey requesting a reduction of assessments for 2013 and prior. Any reduction in assessed valuation will result in a refund of prior years taxes in the year of settlement, which may be funded from current tax revenues through the establishment of a reserve or by the issuance of refunding bonds per N.J.S.40A:2-51. The Township has made provision in the amount of \$150,000.00 for these appeals in the event that the tax reductions are granted.

NOTE 11: CONTINGENT LIABILITIES

The Township participated in several financial assistance grant programs. Entitlement to the funds is generally conditional upon compliance with terms and conditions of the grant agreements and applicable regulations, including the expenditure of funds for eligible purposes. Findings and questioned costs, if any, relative to financial assistance programs will be discussed in detail in Part II, Report Section of the 2013 audit. In addition, these programs are also subject to compliance and financial audits by the grantors or their representatives. As of December 31, 2013, the Township does not believe that any material liabilities will result from such audits.

NOTE 12: RISK MANAGEMENT

The Township is exposed to various risks of loss related to torts; theft of; damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Township maintains commercial insurance coverage through a Joint Insurance Fund covering each of those risks of loss. Management believes such coverage is sufficient to preclude any significant uninsured losses to the Township. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

NOTE 12: RISK MANAGEMENT (CONTINUED)

New Jersey Unemployment Compensation Insurance - The Township has elected to fund its New Jersey Unemployment Compensation Insurance under the "Benefit Reimbursement Method". Under this plan, the Township is required to reimburse the New Jersey Unemployment Trust Fund for benefits paid to its former employees and charged to its account with the State. The Township is billed quarterly for amounts due to the State. Below is a summary of Township contributions, employee contributions, reimbursements to the State for benefits paid, and the ending balance of the Township's expendable trust fund for the current and previous two years:

<u>Year</u>		Township Share/Interest <u>Earned</u>		Employee <u>Contributions</u>		Amount <u>Reimbursed</u>		Ending <u>Balance</u>
2013	\$	26,537.70	\$	6,556.41	\$	26,130.21	\$	185,134.39
2012		903.40		12,187.95		9,661.92		178,170.49
2011		816.34		7,120.47		13,226.92		174,741.06

NOTE 13: INTERFUND RECEIVABLES AND PAYABLES

The following interfund balances remained on the balance sheet at December 31, 2013:

<u>Fund</u>	<u>Interfund Receivable</u>	<u>Interfund Payable</u>
Current Fund	\$ 7,732.75	\$ 899,440.82
Grant Fund	171,273.30	
Assessment Fund	41,032.02	207,267.99
Animal Control Fund		7,732.75
Trust Other Fund	608,658.51	
General Capital Fund	<u>515,744.98</u>	<u>230,000.00</u>
	<u>\$ 1,344,441.56</u>	<u>\$ 1,344,441.56</u>

All balances resulted from the time lag between the dates that short-term loans were disbursed and payments between funds were made.

NOTE 14: GASB 45: OTHER POST-EMPLOYMENT BENEFITS

The Township is required to implement the note disclosure provision of GASB Statement 45, "Accounting and Financial Reporting by Employers for Post Employment Benefits Other Than Pension." This statement which was adopted during 2004 by the Government Accounting Standard Board (GASB) requires the Township to disclose in the notes of the financial statements the future cost of the other post employment benefits (OPEB) on a present value basis instead of the present pay as you go method. OPEB obligations are non-pension benefits that the Township has contractually agreed to provide employees once they have retired. The Township does not provide post retirement benefits other than pension to it's employees which is provided through the New Jersey pension system.

NOTE 15: COMMITMENTS

The Township has entered into an agreement with Chasbob Inc. to extend the affordability controls on sixty low and moderate income residential units located in Whispering Hills. This agreement began in 2012 and runs for a period of 30 years. As part of the agreement, the Township will pay quarterly rental assistance payments of \$50,000.00 to Chasbob Inc. These payments began in 2013 and will continue for the 30 years of the agreement.



APPENDIX B

FORM OF CONTINUING DISCLOSURE CERTIFICATE

## **CONTINUING DISCLOSURE CERTIFICATE**

**THIS CONTINUING DISCLOSURE CERTIFICATE** is made as of June 1, 2014 by the Township of Warren, New Jersey, a political subdivision duly organized under the laws of the State of New Jersey (the “Issuer”).

### **W I T N E S S E T H:**

**WHEREAS**, the Issuer is issuing its General Improvement Bonds, Series 2014 dated June \_\_, 2014 in the aggregate principal amount of \$3,572,000 (the “Bonds”) on the date hereof; and

**WHEREAS**, the Bonds are being issued pursuant to bond ordinances adopted by the Issuer and a certificate signed by the Issuer on June \_\_, 2014; and

**WHEREAS**, the Securities and Exchange Commission (the “SEC”) pursuant to the Securities Exchange Act of 1934, as amended and supplemented (codified on the date hereof at 15 U.S.C. 77 et seq.) (the “Securities Exchange Act”) has adopted amendments to its Rule 15c2-12 (codified at 17 C.F.R. § 240.15c2-12) (“Rule 15c2-12”) effective July 3, 1995 which generally prohibit a broker, dealer, or municipal securities dealer from purchasing or selling municipal securities, such as the Bonds, unless such broker, dealer or municipal securities dealer has reasonably determined that an issuer of municipal securities or an obligated person has undertaken in a written agreement or contract for the benefit of holders of such securities to provide certain annual financial information and event notices to the Municipal Securities Rulemaking Board; and

**WHEREAS**, the Issuer represented in its Notice of Sale dated May 29, 2014 (the “Notice of Sale”) that it would deliver on the closing date for the Bonds a “Continuing Disclosure Certificate” pursuant to which the Issuer will agree to provide at the times and to the persons described in Rule 15c2-12 the annual financial information and event notices required to be disclosed on a continual basis pursuant to Rule 15c2-12; and

**WHEREAS**, on June \_\_, 2014, the Issuer accepted the bid of \_\_\_\_\_, on behalf of itself and each of the original underwriters for the Bonds (each, a “Participating Underwriter”) for the purchase of the Bonds; and

**WHEREAS**, the execution and delivery of this Certificate has been duly authorized by the Issuer and all conditions, acts and things necessary and required to exist, to have happened, or to have been performed precedent to and in the execution and delivery of this Certificate, do exist, have happened and have been performed in regular form, time and manner; and

**WHEREAS**, the Issuer is executing this Certificate for the benefit of the Holders of the Bonds.

**NOW, THEREFORE**, for and in consideration of the premises and of the mutual representations, covenants and agreements herein set forth, the Issuer, its successors and assigns, do mutually promise, covenant and agree as follows:

## **ARTICLE I**

### **DEFINITIONS**

Section 1.1 Terms Defined in Recitals. The following terms shall have the meanings set forth in the recitals hereto:

Bonds	Participating Underwriter
Issuer	Rule 15c2-12
Notice of Sale	SEC
	Securities and Exchange Act

Section 1.2 Additional Definitions. The following additional terms shall have the meanings specified below:

“Annual Report” means Financial Statements and Operating Data provided at least annually.

“Bondholder” or “holder” or any similar term, when used with reference to a Bond or Bonds, means any person who shall be the registered owner of any outstanding Bond, including holders of beneficial interests in the Bonds.

“Business Day” means any day other than (a) a Saturday or Sunday, (b) a day on which commercial banks in New York, New York or in Warren, New Jersey are authorized or required by law to close or (c) a day on which the New York Stock Exchange is closed.

“Disclosure Event” means any event described in subsection 2.1(d) of this Certificate.

“Disclosure Event Notice” means the notice to the MSRB as provided in subsection 2.4(a).

“Disclosure Representative” means the Chief Financial Officer of the Issuer or his or her designee, or such other officer or employee as the Issuer shall designate from time to time.

“Dissemination Agent” means an entity acting in such capacity under this Certificate or any other successor entity designated in writing by the Issuer and which has filed a written acceptance of such designation.

“Final Official Statement” means the final Official Statement of the Issuer dated June \_\_, 2014 pertaining to the Bonds.

“Financial Statements” means the audited financial statements (or unaudited financial statements if audited financial statements are not then available by the date of filing) of the Issuer for each Fiscal Year and includes balance sheets, statements of changes in fund balances and statements of current funds, revenues, expenditures and other charges or statements which convey similar information.

“Fiscal Year” means the fiscal year of the Issuer. As of the date of this Certificate, the Fiscal Year of the Issuer begins on January 1 and closes on December 31 of each calendar year.

“GAAS” means generally accepted auditing standards as in effect from time to time, consistently applied.

“MSRB” means the Municipal Securities Rulemaking Board or any other entity designated or authorized by the Securities and Exchange Commission to receive reports pursuant to Rule 15c2-12. Until otherwise designated by the MSRB or the Securities and Exchange Commission, filings with the MSRB are to be made through the Electronic Municipal Market Access (EMMA) website of the MSRB, currently located at <http://emma.msrb.org>.

“Operating Data” means the financial and statistical information of the Issuer of the type included in the Official Statement under the captions “Certain Financial and Statistical Information” and “Appropriations Deferred to Subsequent Years.”

“State” means the State of New Jersey.

Section 1.3 Interpretation. Words of masculine gender include correlative words of the feminine and neuter genders. Unless the context shall otherwise indicate, words importing the singular include the plural and vice versa, and words importing persons include corporations, associations, partnerships (including limited partnerships), trusts, firms and other legal entities, including public bodies, as well as natural persons. Articles and Sections referred to by number mean the corresponding Articles and Sections of this Certificate. The terms “hereby”, “hereof”, “hereto”, “herein”, “hereunder” and any similar terms as used in this Certificate, refer to this Certificate as a whole unless otherwise expressly stated.

As the context shall require, the disjunctive term “or” shall be interpreted conjunctively as required to insure that the Issuer performs any obligations, mentioned in the passage in which such term appears.

The headings of this Certificate are for convenience only and shall not defined or limit the provisions hereof.

## **ARTICLE II**

### **CONTINUING DISCLOSURE COVENANTS AND REPRESENTATIONS**

Section 2.1 Continuing Disclosure Covenants of the Issuer. The Issuer agrees that it will provide, or shall cause the Dissemination Agent to provide:

(a) Not later than September 1 of each Fiscal Year, commencing with the Fiscal Year of the Issuer ending December 31, 2014, an Annual Report to the MSRB;

(b) Not later than fifteen (15) days prior to the date of each year specified in subsection 2.1(a), a copy of the Annual Report to the Dissemination Agent, if the Issuer has appointed or engaged a Dissemination Agent;

(c) If audited Financial Statements are not submitted as part of the filing as set forth in subsection 2.1(a), the Issuer will submit unaudited financial statements with such filing, and will subsequently submit audited Financial Statements when and if available, to the MSRB;

(d) In a timely manner not in excess of ten business days following the occurrence of any of the Disclosure Events (hereinafter defined), to the MSRB, notice of any of the following events with respect to the Bonds (each, a “Disclosure Event”);

- (i) principal and interest delinquencies;
- (ii) non-payment related defaults, if material;
- (iii) unscheduled draws on debt service reserves reflecting financial difficulties;
- (iv) unscheduled draws on credit enhancements reflecting financial difficulties;
- (v) substitution of credit or liquidity providers, or their failure to perform;
- (vi) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices of determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds;
- (vii) modifications to rights of Bondholders; if material;
- (viii) Bond calls, if material, and tender offers;
- (ix) defeasances;
- (x) release, substitution, or sale of property securing repayment of the Bonds, if material;

- (xi) rating changes;
- (xii) bankruptcy, insolvency, receivership or similar event of the Issuer;
- (xiii) the consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and
- (xiv) appointment of a successor or additional trustee or the change of name of a trustee, if material.

(e) In a timely manner, to the MSRB, notice of a failure by the Issuer to provide the Annual Report within the period described in subsection 2.1(a) hereof.

Section 2.2 Continuing Disclosure Representations. The Issuer represents and warrants that:

(a) Financial Statements shall be prepared according to principles prescribed by the Division of Local Government Services in the Department of Community Affairs of the State of New Jersey pursuant to chapter 5 of Title 40A of the New Jersey Statutes as in effect from time to time.

(b) Financial Statements prepared annually shall be audited in accordance with GAAS.

#### Section 2.3 Form of Annual Report.

(a) The Annual Report may be submitted as a single document or as separate documents comprising a package.

(b) Any or all of the items which must be included in the Annual Report may be incorporated by reference from other documents, including official statements of the Issuer or related public entities which have been submitted to the MSRB or filed with the SEC. If the document incorporated by reference is a final official statement, it must be available from the MSRB. The Issuer shall clearly identify each such other document so incorporated by reference.

(c) The audited Financial Statements of the Issuer, if any, may be submitted separately from the balance of the Annual Report.

Section 2.4 Responsibilities, Duties, Immunities and Liabilities of the Dissemination Agent.

(a) If the Issuer or the Dissemination Agent (if one has been appointed or engaged by the Issuer) has determined it necessary to report the occurrence of a Disclosure Event, the Issuer

or Dissemination Agent (if one has been appointed or engaged by the Issuer) shall file a notice of such occurrence with the MSRB (the “Disclosure Event Notice”) in the form provided by the Issuer.

(b) The Issuer and/or the Dissemination Agent (if one has been appointed or engaged by the Issuer) shall file a written report with the Issuer certifying that the Annual Report has been provided pursuant to this Certificate, stating the date it was provided to the MSRB

#### Section 2.5 Appointment, Removal and Resignation of the Dissemination Agent.

(a) The Issuer may, from time to time, appoint or engage a Dissemination Agent to assist it in carry out its obligations under this Certificate, and may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent. If at any time there is not any other designated Dissemination Agent, the Issuer shall be the Dissemination Agent.

(b) The Dissemination Agent shall have only such duties as are specifically set forth in this Certificate, and the Issuer agrees to indemnify and save the Dissemination Agent, its officers, directors, employees and agents harmless against any loss, expense and liability which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent’s negligence or willful misconduct. The obligations of the Issuer under this subsection shall survive resignation or removal of the Dissemination Agent and payment of the Bonds.

(c) The Dissemination Agent, or any successor thereto, may at any time resign and be discharged of its duties and obligations hereunder by giving not less than thirty (30) days written notice to the Issuer. Such resignation shall take effect on the date specified in such notice.

### **ARTICLE III**

#### **DISCLOSURE DEFAULT AND REMEDIES**

Section 3.1 Disclosure Default. The occurrence and continuation of a failure or refusal by the Issuer to observe, perform or comply with any covenant, condition or agreement on its part to be observed or performed in this Certificate and such failure or refusal shall remain uncured for a period of thirty (30) days shall constitute a Disclosure Default hereunder.

#### Section 3.2 Remedies on Default.

(a) Any Bondholder, for the equal benefit and protection of all Bondholders similarly situated, may take whatever action at law or in equity against the Issuer and of the officers, agents and employees of the Issuer which is necessary or desirable to enforce the specific performance and observance of any obligation, agreement or covenant of the Issuer under this Certificate and may compel the Issuer or any such officers, agents, or employees, except of the Dissemination Agent, to perform and carry out their duties under this Certificate; provided, that

no person or entity shall be entitled to recover monetary damages hereunder under any circumstances.

(b) In case any Bondholder shall have proceeded to enforce its rights under this Certificate and such proceedings shall have been discontinued or abandoned for any reason or shall have been determined adversely to any Bondholder, then and in every such case the Issuer and any Bondholder shall be restored respectively to their several positions and rights hereunder, and all rights, remedies and powers of the Issuer and any Bondholder shall continue as though no such proceeding had been taken.

(c) A default under this Certificate shall not be deemed a default under the Bonds, and the sole remedy under this Certificate in the event of any failure or refusal by the Issuer to comply with this Certificate shall be as set forth in subsection 3.2(a) of this Certificate.

## **ARTICLE IV**

### **MISCELLANEOUS**

Section 4.1 Purposes of the Continuing Disclosure Certificate. This Certificate is being executed and delivered by the Issuer for the benefit of the Bondholders and in order to assist the Participating Underwriters in complying with clause (b)(5) of Rule 15c2-12.

Section 4.2 Additional Information. Nothing in this Certificate shall be deemed to prevent the Issuer from (a) disseminating any other information, using the means of dissemination set forth in this Certificate or any other means of communication, or (b) including any other information in any Annual Report or any Disclosure Event Notice, in addition to that which is required by this Certificate. If the Issuer chooses to include information in any Annual Report or any Disclosure Event Notice in addition to that which is specifically required by this Certificate, the Issuer shall have no obligation under this Certificate, the Issuer shall have no obligation under this Certificate to update such information or include it in any future Annual Report or any future Disclosure Event Notice.

Section 4.3 Notices. All notices required to be given or authorized shall be in writing and shall be sent by registered or certified mail to the Issuer, Municipal Building, 46 Mountain Boulevard, Warren, New Jersey 07059, Attention: Chief Financial Officer.

Section 4.4 Severability. If any provision of this Certificate shall be held or deemed to be or shall, in fact, be illegal, inoperative or unenforceable, the same shall not affect any other provision or provisions herein contained or render the same invalid, inoperative or unenforceable to any extent whatever.



#### Section 4.5 Amendments, Changes and Modifications.

(a) Without the consent of any Bondholders, the Issuer at any time and from time to time may enter into any amendments or modifications to this Certificate for any of the following purposes:

- (i) to add to covenants and agreements of the Issuer hereunder for the benefit of the Bondholders, or to surrender any right or power conferred upon the Issuer by this Certificate;
- (ii) to modify the contents, presentation and format of the Annual Report from time to time to conform to changes in accounting or disclosure principles or practices and legal requirements followed by or applicable to the Issuer or to reflect changes in the identity, nature or status of the Issuer or in the business, structure or operations of the Issuer or any mergers, consolidations, acquisitions or dispositions made by or affecting the Issuer; provided that any such modification shall comply with the requirements of Rule 15c2-12 as then in effect at the time of such modification; or
- (iii) to cure any ambiguity, to correct or supplement any provision hereof which may be inconsistent with any other provision hereof, or to include any other provisions with respect to matters or questions arising under this Certificate which, in each case, comply with Rule 15c2-12 as then in effect at the time of such modification.

provided, that prior to approving any such amendment or modification, the Issuer determines that such amendment or modifications does not adversely affect the interests of the Holders of the Bonds in any material respect.

(b) Upon entering into any amendment or modification required or permitted by this Certificate, the Issuer shall deliver, or cause the dissemination Agent to deliver, to the MSRB written notice of any such amendment or modification.

(c) The Issuer shall be entitled to rely exclusively upon an opinion of counsel nationally recognized as expert in federal securities law acceptable to the Issuer to the effect that such amendments or modifications comply with the conditions and provisions of this Section 4.5.

Section 4.6 Amendments Required by Rule 15c2-12. The Issuer recognizes that the provisions of this Certificate are intended to enable the participating Underwriters to comply with Rule 15c2-12. If, as a result of a change in Rule 15c2-12 or in the interpretation thereof, a change in this Certificate shall be permitted or necessary to assure continued compliance with Rule 15c2-12 and upon delivery by any Participating Underwriter of an opinion of counsel nationally recognized as expert in federal securities law acceptable to the Issuer to the effect that such amendment shall be permitted or necessary to assure continued compliance by the Participating Underwriter with Rule 15c2-12 as so amended or interpreted, then the Issuer shall

amend this Certificate to comply with and be bound by any such amendment to this Certificate to the extent necessary or desirable to assure compliance with the provisions of Rule 15c2-12 and provide the written notice of such amendment as required by subsection 4.5(b) hereof.

Section 4.7 Governing Law. This Certificate shall be governed exclusively by and construed in accordance with the applicable laws of the State of New Jersey.

Section 4.8 Termination of Issuer's Continuing Disclosure Obligations. The continuing obligation of the Issuer under Section 2.1 hereof to provide the Annual Report and any Disclosure Event Notice and to comply with the other requirements of said Section shall terminate if and when either (a) the Bonds are no longer outstanding or (b) the Issuer no longer remains an "obligated person" (as defined in Rule 15c2-12(f)(10) with respect to the Bonds in either event, only after the Issuer delivers, or causes the Dissemination Agent to deliver, to the MSRB written notice to such effect. This Certificate shall be in full force and effect from the date hereof and shall continue in effect so long as any Bonds are Outstanding.

Section 4.9 Binding Effect. This Certificate shall inure to the benefit of and shall be binding upon the Issuer and its successors and assigns.

**IN WITNESS WHEREOF, THE TOWNSHIP OF WARREN, NEW JERSEY** has caused this Certificate to be executed in its name and its corporate seal to be hereunto affixed, all as of the date first above written.

[SEAL]

**TOWNSHIP OF WARREN, NEW JERSEY**

By: \_\_\_\_\_  
S. Shaw Boswell, III, Chief Financial Officer

## APPENDIX C

### PROPOSED FORM OF BOND COUNSEL OPINION

June \_\_, 2014

Mayor and Township Committee  
Township of Warren  
46 Mountain Boulevard  
Warren, NJ 07059

Dear Mayor and Committee Members:

We have examined certified copies of the proceedings of the Committee of the Township of Warren, in the County of Somerset, State of New Jersey (the “Township”), including ordinances, affidavits and certificates delivered by officials of the Township, and other proofs submitted to us relative to the issuance and sale by the Township of its \$3,572,000 General Improvement Bonds, Series 2014 (the “Bonds”), dated their date of delivery.

The Bonds are issued pursuant to the Local Bond Law, constituting Chapter 2 of Title 40A of the New Jersey Statutes, as amended (the “Local Bond Law”), a resolution of the Township adopted on May 15, 2014, and various bond ordinances of the Township, in all respects duly adopted by the Committee of the Township.

Each of the Bonds is dated the date of delivery, bears interest at the interest rate set forth on the face of the Bonds and matures on June 15 in the years and principal amounts as set forth below:

<u>Year</u>	<u>Amount</u>
2015	\$200,000
2016	200,000
2017	225,000
2018	275,000
2019	300,000
2020	325,000
2021	325,000
2022	350,000
2023	350,000
2024	350,000
2025	350,000
2026	322,000

The Bonds are subject to redemption prior to their stated maturities.

We have examined the Local Bond Law and such other laws and originals (or copies certified or otherwise identified to our satisfaction) of such instruments, certificates and documents as we deem necessary to render the opinions set forth herein. In such examination, we have assumed the genuineness of all signatures, the authenticity of all documents submitted to us as originals and the conformity to the original documents of all documents submitted to us as copies.

Based upon the foregoing and subject to the qualifications set forth herein, we are of the opinion that:

1. The aforementioned proceedings and proofs show lawful authority for the issuance and sale of the Bonds pursuant to the Local Bond Law, and other applicable provisions of law, and that the Bonds have been duly authorized, executed and delivered and are a valid and legally binding obligation of the Township.

2. The Township has the power and is obligated to levy *ad valorem* taxes upon all the taxable property within the Township for the payment of the principal of and interest on the Bonds, without limitation as to rate or amount.

3. Under existing law, interest on the Bonds is excluded from the gross income of the owners of the Bonds for Federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code") and interest on the Bonds is not an item of tax preference under Section 57 of the Code for purposes of computing alternative minimum tax.

4. Under existing law, interest on the Bonds and net gains from the sale of the Bonds are exempt from the tax imposed by the New Jersey Gross Income Tax Act.

With respect to our Federal income tax opinion, we note that the Code imposes certain requirements that must be met on a continuing basis subsequent to the issuance of the Bonds in order for interest on the Bonds to be excluded from gross income for Federal income tax purposes under Section 103 of the Code. The Township has covenanted to comply with the provisions of the Code applicable to the Bonds and has covenanted not to take any action or permit any action to be taken which would cause the interest on the Bonds to lose the exclusion from gross income for Federal income tax purposes under Section 103 of the Code or cause interest on the Bonds to be treated as an item of tax preference under Section 57 of the Code. We have assumed continuing compliance by the Township with the above covenants in rendering our opinion with respect to the exclusion of interest on the Bonds from gross income for Federal income tax purposes and with respect to interest on the Bonds not constituting an item of tax preference.

Attention is called to the fact that we have not been requested to examine and have not examined any documents or information relating to the Township other than the certified copies of the proceedings and proofs hereinabove referred to, and no opinion is expressed as to any financial or other information, or the adequacy thereof, which has been or may be supplied to any purchaser of said Bonds.

Our opinion concerning the enforceability of the Bonds is subject to Federal and state laws regarding bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights and remedies generally (including, without limitation, laws relating to fraudulent conveyance, and by general principles of law and equity (regardless of whether enforcement is considered or sought in proceedings at law or in equity) and by limitation on remedial rights under applicable law). Their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

The opinions stated herein are based upon current authorities, and there can be no assurance that future legislative or administrative changes or court decisions will not affect said opinions. We undertake no obligation to inform you of any matter occurring after the date of this letter which affects in any way the opinion given herein.

Except as stated above, we express no opinion as to any Federal or state tax consequences with respect to the Bonds.

Very truly yours,

Gibbons P.C.