

PRELIMINARY OFFICIAL STATEMENT DATED MAY 7, 2024

**NEW ISSUE
BOOK-ENTRY ONLY**

**RATINGS: S&P: AA
Moody's: Aa1**

In the opinion of Bond Counsel, interest on the Bonds is not excludable from gross income for federal income tax purposes. In Bond Counsel's further opinion, interest on the Bonds is exempt from all taxes of the State of Arkansas including income, inheritance, and property taxes. See TAX MATTERS herein.



**\$17,000,000
STATE OF ARKANSAS
WATER, WASTE DISPOSAL AND
POLLUTION ABATEMENT FACILITIES
GENERAL OBLIGATION BONDS
TAXABLE SERIES 2024A**



Dated: Date of Delivery

Due July 1, as shown below

The State of Arkansas Water, Waste Disposal and Pollution Abatement Facilities General Obligation Bonds, Taxable Series 2024A (the "Bonds") will be issued pursuant to a book-entry only system and will be registered in the name of Cede & Co. as nominee of The Depository Trust Company ("DTC"), New York, New York. There will be no distribution of the Bonds to ultimate purchasers ("Beneficial Owners"). (See **THE BONDS, Book-Entry Only System**, herein.) The Bonds are issuable as registered bonds without coupons in the denominations of \$5,000 each or any integral multiple thereof. Principal is payable annually on July 1, in each of the years as shown below, and interest is payable semiannually on January 1 and July 1, commencing January 1, 2025. Interest will be payable by check, draft or wire transfer of the Paying Agent sent to the Registered Owner as of the Record Date. Principal is payable at the principal office of Simmons Bank, in the City of Pine Bluff, Arkansas, Paying Agent and Bond Registrar. So long as DTC or its nominee is the owner of the Bonds, disbursement of payment of principal and interest to DTC is the responsibility of the Paying Agent, disbursement of such payments to DTC Participants (as defined herein) is the responsibility of DTC, and the responsibility of disbursements of such payments to Beneficial Owners is the responsibility of DTC Participants, as more fully described herein.

The Bonds will constitute general obligations of the State of Arkansas and are secured by an irrevocable pledge of the full faith, credit, and resources of the State.

The Bonds are issued to provide financing for the development of water, waste disposal, water pollution control, abatement and prevention, drainage, irrigation, flood control and wetlands and aquatic resources projects in the State of Arkansas approved and implemented by the Arkansas Natural Resources Commission (the "Commission").

The Bonds are subject to optional and mandatory sinking fund redemption prior to maturity as more fully described herein. The Bonds mature on July 1 in the years and in the amounts, bear interest at the rates and are priced to yield as follows:

MATURITY SCHEDULE*

| Maturity (July 1) | Principal Amount | Rate (%) | Yield (%) | Maturity (July 1) | Principal Amount | Rate (%) | Yield (%) |
|----------------------|---------------------|----------|-----------|----------------------|---------------------|----------|-----------|
| 2025 | \$485,000 | | | 2035 | \$ 835,000 | | |
| 2026 | 550,000 | | | 2036 | 875,000 | | |
| 2027 | 580,000 | | | 2037 | 920,000 | | |
| 2028 | 605,000 | | | 2038 | 965,000 | | |
| 2029 | 630,000 | | | 2039 | 1,015,000 | | |
| 2030 | 660,000 | | | 2040 | 1,065,000 | | |
| 2031 | 690,000 | | | 2041 | 1,120,000 | | |
| 2032 | 725,000 | | | 2042 | 1,180,000 | | |
| 2033 | 760,000 | | | 2043 | 1,240,000 | | |
| 2034 | 795,000 | | | 2044 | 1,305,000 | | |

MATURITIES, INTEREST RATES AND YIELDS WILL BE DETERMINED BY THE SUCCESSFUL BIDDER IN ACCORDANCE WITH THE OFFICIAL NOTICE OF SALE DATED MAY 7, 2024.

The Bonds will be offered for sale on May 14, 2024, pursuant to the Official Notice of Sale of the Commission, dated May 7, 2024, subject to review by Raymond James & Associates, Inc., Financial Advisor, and to the approval of legality by Friday, Eldredge & Clark, LLP, Little Rock, Arkansas, Bond Counsel for the Commission, and to certain other conditions referred to herein and in the Official Notice of Sale. It is expected that the Bonds will be available for delivery in Little Rock, Arkansas, or New York, New York, on or about June 12, 2024.

[Names of Underwriters]

Official Statement dated _____, 2024.

* Preliminary; subject to change.

STATE OF ARKANSAS

EXECUTIVE OFFICERS

SARAH HUCKABEE SANDERS
Governor

LESLIE RUTLEDGE
Lieutenant Governor

JOHN THURSTON
Secretary of State

LARRY WALTHER
Treasurer of State

DENNIS MILLIGAN
Auditor of State

TIM GRIFFIN
Attorney General

TOMMY LAND
Commissioner of State Lands

ARKANSAS NATURAL RESOURCES COMMISSION

EDDIE GLOVER
Chairman

JAMIE BURR
Vice Chairman

JOANNE BUSH

ROY REAVES

BRUCE LEGGITT

WILLIAM ANDERSON

NEAL ANDERSON

WILLIAM BREWER, III

ARKANSAS DEPARTMENT OF AGRICULTURE

WES WARD
Secretary

CHRIS COLCLASURE
Director,
Natural Resources Division

BOND COUNSEL

FRIDAY, ELDREDGE & CLARK, LLP
Little Rock, Arkansas

FINANCIAL ADVISOR

RAYMOND JAMES & ASSOCIATES, INC.
Little Rock, Arkansas

No dealer, broker, salesman, or other person has been authorized by the State of Arkansas, the Arkansas Natural Resources Commission, the Financial Advisor, or the Underwriters to give any information or to make any representations with respect to the Bonds other than those contained in this Official Statement, and if given or made, such other information or representations must not be relied upon as having been authorized by any of the foregoing. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation, or sale. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the State of Arkansas or the Arkansas Natural Resources Commission since the date hereof.

IN CONNECTION WITH THE OFFERING OF THE BONDS, THE UNDERWRITERS MAY OVERALLOT OR EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICE OF SUCH BONDS AT A LEVEL ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

[Remainder of page intentionally left blank]

[This page intentionally left blank]

TABLE OF CONTENTS

| | <u>PAGE</u> |
|---|-------------|
| SUMMARY OF CERTAIN INFORMATION | v |
| THE OFFERING | v |
| INTRODUCTORY STATEMENT | 1 |
| Authority for the Bonds | 1 |
| Additional Bonds under the Act | 1 |
| Additional General Obligation Bonds of the State | 2 |
| Use of Proceeds | 2 |
| Annual Debt Service Requirements | 2 |
| Sources of Information | 2 |
| Sale of the Bonds | 2 |
| THE BONDS | 2 |
| Description of the Bonds | 2 |
| Redemption | 3 |
| Notice of Redemption | 4 |
| Book-Entry Only System | 5 |
| Security for the Bonds | 6 |
| THE COMMISSION | 6 |
| ORGANIZATION AND GOVERNMENT OF THE STATE OF ARKANSAS | 8 |
| Legislative Branch | 8 |
| Executive Branch | 8 |
| Judicial Branch | 9 |
| GENERAL INFORMATION CONCERNING THE STATE OF ARKANSAS | 9 |
| Location, Size and Population | 9 |
| Major Cities | 10 |
| Transportation | 10 |
| Education | 10 |
| Medical and Health Care Facilities | 11 |
| Recreation and Culture | 11 |
| Cybersecurity | 11 |
| ECONOMIC INFORMATION CONCERNING THE STATE OF ARKANSAS | 11 |
| Gross Domestic Product | 12 |
| Retail Sales | 12 |
| Property Values | 12 |
| Employment Distribution | 13 |
| Unemployment and Employment Trends | 14 |
| Trends in Personal Income | 14 |
| Fortune 500 Firms | 15 |
| Agriculture | 15 |
| INDEBTEDNESS OF THE STATE OF ARKANSAS | 16 |
| General and Revenue Obligations | 16 |
| Special Obligation Bonds | 18 |
| Guaranteed Indebtedness | 18 |
| Lease and SBITA Obligations | 19 |

| | |
|---|-----|
| FINANCIAL INFORMATION CONCERNING THE STATE OF ARKANSAS | 19 |
| Financial Organizations and Management | 19 |
| Budget and Appropriation Process | 19 |
| Revenue Stabilization Law | 20 |
| Auditing Procedures | 20 |
| Summary of Certain Recent Financial Operations | 21 |
| Retirement Systems for State Employees | 21 |
| Other Post Employment Benefits | 38 |
| CERTAIN TAXPAYER INITIATIVES AND LEGISLATION | 38 |
| CERTAIN LEGISLATION AFFECTING STATE GENERAL REVENUE COLLECTIONS | 38 |
| SUMMARY OF CERTAIN PROVISIONS OF THE GENERAL RESOLUTION | 39 |
| General Resolution Constitutes Contract | 39 |
| Pledge Effected by the General Resolution | 39 |
| Establishment of Funds | 39 |
| Deposit of General Revenues | 41 |
| Investment of Funds | 42 |
| Payment of Bonds | 42 |
| Events of Default | 42 |
| Remedies | 42 |
| Supplemental Resolutions - Effective without Consent of Owners of Bonds | 43 |
| Supplemental Resolutions - Effective with Consent of Beneficial Owners of Bonds | 43 |
| Termination of Rights | 43 |
| Defeasance | 43 |
| RATINGS | 44 |
| TAX MATTERS | 44 |
| LITIGATION | 47 |
| THE FINANCIAL ADVISOR | 47 |
| CONTINUING DISCLOSURE | 47 |
| UNDERWRITING | 49 |
| ADDITIONAL INFORMATION | 49 |
| APPENDIX A: Definitions | A-1 |
| APPENDIX B: Form of Bond Counsel's Approving Opinion | B-1 |
| APPENDIX C: Continuing Disclosure Agreement | C-1 |
| APPENDIX D: State of Arkansas Annual Comprehensive Financial Report for the Fiscal Year Ended June 30, 2023 | D-1 |

SUMMARY OF CERTAIN INFORMATION

The following material represents a summary of information contained within this Official Statement and is qualified in its entirety by the related detailed information herein.

THE OFFERING

| | |
|----------------|--|
| Bonds | State of Arkansas Water, Waste Disposal and Pollution Abatement Facilities General Obligation Bonds, Taxable Series 2024A (the "Bonds") |
| Amount Offered | \$17,000,000 |
| Dated | Date of Delivery |
| Maturity | Commencing on July 1, 2025, serial and/or term maturities to be determined by the successful bidder. |
| Security | The Bonds will constitute general obligations of the State of Arkansas and will be secured by an irrevocable pledge of the full faith, credit, and resources of the State. The Bonds are to be paid out of general revenues of the State and constitute a first charge thereon (to the extent that other moneys available to the Commission are insufficient therefor). Moneys sufficient to provide for punctual payment of principal and interest on the Bonds will be deposited into the Bond Fund. |
| Registration | The Bonds will be fully registered bonds, without coupons, in the denomination of \$5,000 or any integral multiple thereof. The State of Arkansas (the "State") has arranged to make the Bonds, when issued, eligible for book-entry deposit with The Depository Trust Company ("DTC"), New York, New York. |
| Redemption | <p>The Bonds are subject to optional redemption from funds from any source on and after July 1, 2034 in whole or in part at any time, at par, as more fully described herein.</p> <p>Term Bonds, if any, will be subject to mandatory sinking fund redemptions on July 1 in the year or years immediately prior to the stated maturity of such Term Bonds in such years as are specified by the successful bidder.</p> |
| Legal Opinion | The Bonds are offered when, as, and if issued subject to the approval of legality by Friday, Eldredge & Clark, LLP, Little Rock, Arkansas, Bond Counsel. |
| Tax Matters | In the opinion of Bond Counsel, under existing law, interest on the Bonds is not excludable from gross income for federal income tax purposes. Bond Counsel expresses no opinion regarding other federal income tax consequences relating to the accrual or receipt of interest on the Bonds. In Bond Counsel's further opinion, the interest on the Bonds is exempt from all taxes of the State of Arkansas, including income, inheritance and property taxes. See TAX MATTERS . |
| Authority | The Bonds are being issued by the State, acting by and through the Arkansas Natural Resources Commission (the "Commission"), pursuant to the Arkansas Water, Waste Disposal, and Pollution Abatement Facilities Financing Act of 2007 (Act 631 of 2007) (the "Act"), and the Constitution of Arkansas (the "Constitution"). Under the Act, the Commission is authorized to issue general obligation bonds of the State for nonrefunding purposes upon authorization by the Governor in a total principal amount not to exceed \$300,000,000. No more than \$100,000,000 of such bonds may be issued to finance and refinance the development of irrigation facilities. As required by the Constitution, the issuance of the Bonds was approved by a vote of the people of the State at the general election held November 4, 2008. By Proclamation dated February 2, 2024, Governor Sarah Huckabee Sanders authorized the issuance of the Bonds. The Act further provides that not |

more than \$60,000,000 of Bonds may be issued during any fiscal biennium for nonrefunding purposes unless the General Assembly shall, by law, have authorized a greater principal amount thereof to be issued during any fiscal biennium. No such legislation has been enacted during this fiscal biennium.

The aggregate principal amount of bonds heretofore issued under the Act that count against the \$300,000,000 limitation is \$196,500,000. The aggregate principal amount of bonds heretofore issued under the Act that count against the \$100,000,000 limitation for irrigation facilities is \$50,000,000. All of the principal amount of the Bonds (\$17,000,000) will be allocated to the development of irrigation facilities. Additional bonds may be issued, and all additional bonds will rank on parity of security with the Bonds.

The State, acting by and through the Commission, pursuant to the Act, is expected to issue, on the same date the Bonds are issued, the State of Arkansas Water, Waste Disposal and Pollution Abatement Facilities General Obligation Bonds, Series 2024B in the principal amount of \$13,000,000 (the "Series 2024B Bonds"). None of the principal amount of the Series 2024B Bonds will be allocated to the development of irrigation facilities.

[Remainder of page intentionally left blank]

OFFICIAL STATEMENT

STATE OF ARKANSAS

\$17,000,000

WATER, WASTE DISPOSAL AND POLLUTION ABATEMENT FACILITIES GENERAL OBLIGATION BONDS TAXABLE SERIES 2024A

INTRODUCTORY STATEMENT

The purpose of this Official Statement is to furnish information relating to the State of Arkansas (the "State"), the Arkansas Natural Resources Commission (the "Commission"), and the State's Water, Waste Disposal and Pollution Abatement Facilities General Obligation Bonds, Taxable Series 2024A (the "Bonds" or the "Series 2024A Bonds"), to be issued in the principal amount of \$17,000,000 in order to provide financing for the development of water, waste disposal, water pollution control, abatement and prevention, drainage, irrigation, flood control and wetlands and aquatic resources projects in the State (the "Projects").

Authority for the Bonds

The Bonds are being issued by the Commission pursuant to the Arkansas Water, Waste Disposal and Pollution Abatement Facilities Financing Act of 2007 (Act 631 of 2007) (the "Act") and the Constitution of Arkansas (the "Constitution"). Under the Act, the Commission is authorized to issue general obligation bonds of the State, upon authorization by the Governor, in a total principal amount not to exceed \$300,000,000 for nonrefunding purposes. No more than \$100,000,000 of such bonds may be issued to finance and refinance the development of irrigation facilities. As required by the Constitution, the question of the issuance of such general obligation bonds was submitted to a vote of the people of the State and approved at the general election held November 4, 2008. By Proclamation dated February 2, 2024, Governor Sarah Huckabee Sanders approved the issuance of the Bonds and authorized the Commission to provide for the sale of the Bonds.

Pursuant to the Act, the Commission adopted, on July 15, 2009, a "General Resolution Providing for the State of Arkansas Water, Waste Disposal and Pollution Abatement Facilities Development Programs" (the "General Resolution") and will adopt, on May 15, 2024, a "Series Resolution Authorizing the Issuance and Sale of \$17,000,000 State of Arkansas Water, Waste Disposal and Pollution Abatement Facilities General Obligation Bonds, Taxable Series 2024A" (the "Series Resolution"; the General Resolution and the Series Resolution collectively being referred to herein as the "Bond Resolution").

Additional Bonds under the Act

Of the \$300,000,000 of bonds that may be issued under the Act for nonrefunding purposes, the Act provides that not more than \$60,000,000 of bonds may be issued during any fiscal biennium for nonrefunding purposes unless the General Assembly of the State (the "General Assembly") shall, by law, have authorized a greater principal amount thereof to be issued during any fiscal biennium. No such legislation has been enacted. In addition, no more than \$100,000,000 of such bonds may be issued to finance and refinance the development of irrigation facilities. The aggregate principal amount of bonds heretofore issued under the Act that count against the \$300,000,000 limitation is \$196,500,000. The aggregate principal amount of bonds heretofore issued under the Act that count against the \$100,000,000 limitation for irrigation facilities is \$50,000,000. All of the principal amount of the Bonds (\$17,000,000) will be allocated to the development of irrigation facilities. Additional bonds may be issued, and all bonds issued under the Act will rank on an equal parity of security.

The State, acting by and through the Commission, pursuant to the Act, is expected to issue, on the same date the Bonds are issued, the State of Arkansas Water, Waste Disposal and Pollution Abatement Facilities General Obligation Bonds, Series 2024B in the principal amount of \$13,000,000 (the "Series 2024B Bonds"). None of the principal amount of the Series 2024B Bonds will be allocated to the development of irrigation facilities.

Additional General Obligation Bonds of the State

The Constitution and laws of the State do not limit the amount of general obligation bonds which may be issued by the State; however, other than general obligation bonds issued pursuant to Amendment No. 82 which are approved by the General Assembly, no such bonds may be issued unless approved by the voters of the State at a general election or a special election held for that purpose.

The State has outstanding various general obligation bonds and, in some instances, may issue additional general obligation bonds pursuant to voter approval previously given. See **INDEBTEDNESS OF THE STATE OF ARKANSAS** herein, and see Appendix D.

Use of Proceeds

The proceeds from the sale of the Bonds, after payment of the costs of issuance of the Bonds, will be deposited into the Project Fund created by the Bond Resolution and applied to the costs of the Projects.

Annual Debt Service Requirements

The following table reflects annual amounts required to pay debt service on the Bonds based on a fiscal year ending June 30.

| <u>Year</u> <u>(Ending June 30)</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> <u>Debt Service</u> |
|--|------------------|-----------------|-------------------------------------|
|--|------------------|-----------------|-------------------------------------|

*Table to be completed after the sale of the Bonds.

Sources of Information

This Official Statement includes brief descriptions of the Bonds and information concerning the State. Information set forth in this Official Statement has been furnished by the State and other sources considered to be reliable. Where appropriate, specific sources of information have been indicated.

Sale of the Bonds

The Bonds will be sold at public sale on sealed bids on May 14, 2024 pursuant to the Commission’s Official Notice of Sale, dated May 7, 2024.

THE BONDS

Description of the Bonds

The Bonds will be fully registered bonds, without coupons, in the denomination of \$5,000 or any integral multiple thereof; and will mature on July 1 in the years as determined by the successful bidder. The Bonds will bear interest from the date thereof at the rates as determined by the successful bidder, payable semiannually on January 1 and July 1 in each year, commencing on January 1, 2025. Interest will be payable by check, draft or wire transfer of the Paying Agent sent to the

Registered Owner as of the Record Date. Principal will be payable in lawful money of the United States of America at the principal office of Simmons Bank in Pine Bluff, Arkansas, the Paying Agent and Bond Registrar (the "Paying Agent" or "Registrar"). The Bonds will be initially registered in the name of Cede & Co., as nominee for The Depository Trust Company ("DTC"), New York, New York which will act as securities depository for the Bonds. In the event any Bond is mutilated, lost or destroyed, the State shall execute and the Paying Agent shall authenticate a new Bond in accordance with the provisions therefor in the Bond Resolution.

Each Bond is transferable by the Registered Owner thereof or by his legal representative duly authorized in writing at the principal office of the Paying Agent upon surrender of the Bond, duly endorsed by, or accompanied by a written instrument or instruments of transfer in a form satisfactory to the Paying Agent executed by the Registered Owner or his legal representative. Upon such transfer a new fully registered Bond or Bonds of the same series, maturity, of authorized denomination or denominations, for the same aggregate principal amount will be issued to the transferee in exchange therefor. Bonds may be exchanged, at the request of the holder, for Bonds of authorized denominations, in an aggregate principal amount equal to the principal amount surrendered.

No charge shall be made to any owner of any Bond for the privilege of registration. For every exchange or transfer of the Bonds, the State or the Paying Agent may make a charge sufficient to reimburse itself for any tax, fee, or other governmental charge required to be paid with respect to such exchange or transfer, which sum or sums shall be paid by the person requesting such exchange or transfer as a condition precedent to the exercise of the privilege of making such exchange or transfer. Neither the Commission nor the Paying Agent shall be required to transfer or exchange Bonds during the period commencing 15 business days preceding an interest payment date on the Bonds or preceding any selection of Bonds for redemption or thereafter until after the mailing of a notice of redemption. Nor shall the Commission or Registrar be required to transfer or exchange any Bonds called for redemption.

The person in whose name any Bond shall be registered shall be deemed and regarded as the absolute owner thereof for all purposes, and payment of or on account of the principal or premium, if any, or interest of any Bond shall be made only to or upon the order of the Registered Owner thereof or his legal representative, but such registration may be changed as hereinabove provided. All such payments shall be valid and effectual to satisfy and discharge the liability upon such Bond to the extent of the sum or sums so paid.

Payment of interest on the Bonds shall be made on each interest payment date to the Registered Owner thereof as of the fifteenth (15th) day of the month immediately preceding such interest payment date (the "Record Date") and shall be paid by check or draft mailed to the Registered Owner at his address as it appears on the registration books of the State or at such other address as is furnished to the Paying Agent in writing by such Registered Owner, or, at the sole discretion of the Paying Agent, in immediately available funds by wire transfer to the account designated by such Registered Owner. For so long as DTC or its nominee is the owner of the Bonds, interest may be payable by such other means of payment as may be acceptable to the Paying Agent and DTC. Payments of principal and interest on and redemption price of the Bonds will then be redistributed by DTC. See **THE BONDS, Book-Entry Only System**, herein.

In any case in which the date of maturity of interest on or principal of the Bonds or the date fixed for redemption of any Bonds shall be a Sunday or shall be in the city of Little Rock, Arkansas or in the city in which the principal place of the Paying Agent is located, a legal holiday or a day on which banking institutions are authorized by law to close, then payment of interest or principal (and premium, if any) need not be made on such date but may be made on the next succeeding business day not a Sunday or a legal holiday or a day upon which banking institutions are authorized by law to close with the same force and effect as if made on the date of maturity or the date fixed for redemption, and no interest shall accrue for the period after the date of maturity or date fixed for redemption.

Redemption

Optional Redemption. The Bonds are subject to redemption and payment prior to maturity at the option of the State from funds from any source, on or after July 1, 2034, as a whole or in part at any time, with the maturities and principal amounts to be redeemed specifically designated by the Commission in its written notice of election to redeem to the Registrar, at a redemption price equal to the principal amount being redeemed, together with accrued and unpaid interest to the date of redemption and payment.

Sinking Fund Redemption. Term Bonds, if any, will be designated by the successful bidder. The Term Bonds, if any, will be subject to mandatory sinking fund redemptions in part by lot on any July 1 on or after July 1, in the years designated by the successful bidder, at the principal amount thereof, plus accrued and unpaid interest to the date of

redemption, from Sinking Fund Installments which are required to be made in amounts sufficient to redeem on July 1 of each year the principal amount of the Bonds specified for each of the years below:

| <u>Year</u> | <u>Amount</u> |
|-------------|---------------|
| | \$ |

*Table to be completed after the sale of the Bonds.

The State shall be entitled to reduce any mandatory sinking fund redemption obligation in any year with respect to the Term Bonds of any maturity by the principal amount of any such Term Bond theretofore purchased by the State.

On the specified redemption date, all Bonds called for redemption shall cease to bear interest, provided that amounts necessary to pay the redemption price thereof are on deposit with the Registrar and Paying Agent. If less than all of the Bonds of like maturity, interest rate and otherwise identical payment terms shall be called for redemption, the particular Bonds or portions of Bonds to be redeemed shall be selected by lot by the Registrar in such manner as the Registrar in its discretion may deem fair and appropriate. For purposes of selection by lot within a maturity, each \$5,000 of principal amount of a Bond will be considered a separate Bond without regard to the actual denomination of such Bond.

Notice of Redemption

In the event of any such redemption of the Bonds or portions thereof at the election or direction of the Commission, the Commission shall give written notice of its intention to redeem, of the redemption date, and of the principal amounts of the Bonds of each maturity to be redeemed to the Registrar at least forty-five (45) days prior to the redemption date, unless waived by the Registrar. The Registrar, in the name of the Commission, shall send written notice to the Registered Owner of any Bond being redeemed at the address on the registration books, to the Paying Agent and to DTC. Each of said notices shall be given by mailing the notice by first class mail, postage prepaid, or sending the notice via other standard means, including electronic or facsimile communication, not less than thirty (30) days or more than sixty (60) days prior to the date fixed for redemption. The Registrar's obligation to give notice shall not be conditioned upon the prior payment to the Paying Agent of funds sufficient to pay the redemption price on the Bonds to which such notice relates or interest thereon to the redemption date. However, failure to give such notice, or any defect therein, shall not affect the validity of any proceeding for the redemption of any Bond or portion thereof with respect to which no such failure or defect has occurred. If, for any reason, it is impossible or impracticable to mail or send such notice of redemption in the manner herein provided, then a publication in lieu thereof, as shall be determined by the Registrar, shall constitute a sufficient giving of notice. As long as the Bonds are held by Cede & Co. (as nominee of DTC) in book-entry-only form, such notice of redemption will be given by electronic or facsimile communication. If the Bonds are not held by Cede & Co. (as nominee of DTC) in book-entry only form, the notice of redemption will be given by first-class mail, postage prepaid, or via other standard means, including electronic or facsimile communication.

Any notice sent as provided in the preceding paragraph shall be conclusively presumed to have been duly given whether or not the Registered Owner actually receives the notice.

All of such redemption notices will specify the following: (i) the complete official name of the issue with the series designation and the maturities of the Bonds to be redeemed; (ii) the CUSIP number (if any) of the Bonds to be redeemed; (iii) the date of such notice; (iv) the redemption price, the interest rate and maturity date of the Bonds to be redeemed; (v) the redemption date; (vi) the place or places where amounts due upon such redemption will be payable; (vii) if less than all of the Bonds of any maturity are to be redeemed, the letters and numbers or other distinguishing marks of such Bonds to be redeemed; (viii) in the case of a registered Bond to be redeemed in part only, the portion of the principal amount thereof to be redeemed; (ix) that on the redemption date there will become due and payable upon each Bond to be redeemed the amount of the principal and redemption premium, if any, thereon (or the specified portion of the principal and redemption premium, if any, thereon in the case of a Bond to be redeemed in part only), together with interest accrued to the redemption date, and that from and after the redemption date interest thereon will cease to accrue and be payable; and (x) the redemption agent name and address with a contact person and phone number.

While the Bonds are being held by DTC under the book-entry only system, notice of redemption will be sent only to DTC. See THE BONDS, Book-Entry Only System herein.

Book-Entry Only System

The Depository Trust Company ("DTC"), New York, New York, or its successor, will act as securities depository for the Bonds. The Bonds will each be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate for each maturity will be issued in the principal amount of the maturity and will be deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds securities that its participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond (referred to herein as "Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interest in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices will be sent only to Cede & Co. If fewer than all of the Bonds are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the State as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal, interest and premium, if any, payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the State or Paying Agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Paying Agent, or the State, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal, interest and premium, if any, to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners shall be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the State or the Paying Agent. Under such circumstances, in the event that a successor securities depository is not obtained, Bonds are required to be printed and delivered. The State may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bonds will be printed and delivered.

The information concerning DTC and DTC's book-entry system set forth above has been obtained from DTC. Neither the Underwriters nor the State make any representation or warranty regarding the accuracy or completeness thereof.

So long as the Bonds are in book-entry only form, Cede & Co., as nominee for DTC, will be treated as the sole owner of the Bonds for all purposes under the Bond Resolution, including receipt of all principal of and interest on the Bonds, receipt of notices, voting and requesting or directing the Paying Agent to take or not to take, or consenting to, certain actions under the Bond Resolution. The State and the Paying Agent have no responsibility or obligation to the Participants or the Beneficial Owners with respect to (a) the accuracy of any records maintained by DTC or any Participant; (b) the payment by any Participant of any amount due to any Beneficial Owner in respect of the principal of and interest on the Bonds; (c) the delivery or timeliness of delivery by any Participant of any notice to any Beneficial Owner which is required or permitted under the terms of the Bond Resolution to be given to owners of Bonds; or (d) other action taken by DTC or Cede & Co. as owner of the Bonds.

Security for the Bonds

The Bonds are secured by an irrevocable pledge of the full faith, credit, and resources of the State. The Bonds are further secured by a specific pledge of the State's general revenues to the extent necessary to provide for their payment. The principal of and interest on the Bonds will be payable from moneys in the State's General Revenue Fund deposited by the Treasurer of the State (the "Treasurer") into the Bond Fund. It is probable that revenues will, under the Arkansas Constitution, be required to be appropriated from the Treasury of the State, by act of the General Assembly. Any such appropriation is for a period of not to exceed one year. A failure to appropriate could result in delay in payment of interest or principal. It is believed that the General Assembly has never failed to make a contingency appropriation for the purpose of servicing general obligation debt of the State.

The Act provides that it shall constitute a contract between the State and the owners of all Bonds issued under the Act which shall never be impaired, and any violation of its terms, whether under purported legislative authority or otherwise, shall be enjoined by the courts at the suit of any Registered Owner or of any taxpayer. Without limitation as to any other appropriate remedy at law or in equity, any Registered Owner may, by an appropriate action including without limitation, injunction or mandamus, compel the performance of all covenants and obligations of the State, its officers, and officials under the Act.

THE COMMISSION

The Commission is a statutory body consisting of nine members appointed by the Governor, with the advice and consent of the State Senate. Each of the State's four congressional districts is required to be represented by two members of the Commission, and a ninth member of the Commission holds an at-large position. Act 691 (as defined below) requires that two members of the Commission be water well contractors licensed in the State. Each member of the Commission

is currently appointed for a term of seven years. Act 691 changes the term for future members of the Commission from seven years to five years. The expiration dates of the terms of members of the Commission are staggered so that one or more vacancies occur each year. Vacancies during a term are filled by appointment by the Governor for the remainder of the unexpired term, subject to confirmation by the State Senate. A member of the Commission serves until a successor is appointed. The names of the members of the Commission, the offices held, and the dates of expiration of their terms are as follows (there is one vacancy):

| <u>Name</u> | <u>Position</u> | <u>Term Expires</u> |
|---------------------|-----------------|---------------------|
| Eddie Glover | Chairman | 2026 |
| Jamie Burr | Vice Chairman | 2026 |
| Roy Reaves* | Member | 2024 |
| William Brewer, III | Member | 2025 |
| Neal Anderson | Member | 2025 |
| William Anderson | Member | 2027 |
| JoAnne Bush | Member | 2028 |
| Bruce Leggitt | Member | 2030 |

*Roy Reaves, a member of the Commission, has not been reappointed and will continue to serve on the Commission until he is reappointed or a successor is appointed.

The Transformation and Efficiencies Act of 2019 ("Transformation Act") was signed into law by former Governor Asa Hutchinson on April 11, 2019 and became effective on July 1, 2019. The Transformation Act was enacted to accomplish the reorganization of the government of the State by authorizing the reduction of the number of cabinet-level agencies from 42 to 15 with the objective of better managerial control and providing services to Arkansas taxpayers more efficiently. As part of the Transformation Act the Commission, along with several other State agencies, became part of the Department of Agriculture, a cabinet-level department.

Act 691 of 2023 ("Act 691") was signed into law by Governor Sanders on April 21, 2023 and became effective on July 1, 2023. Act 691 consolidates certain agriculture boards and commissions, abolishes certain boards within the Department of Agriculture, transfers the duties of certain boards within the Department of Agriculture, and amends the duties of certain boards within the Department of Agriculture.

Wes Ward, the Secretary of the Department of Agriculture (the "Agriculture Secretary"), is the executive head of the Department of Agriculture. Pursuant to Act 691, the Agriculture Secretary is appointed by the Governor of the State.

Chris Colclasure, the Director of the Arkansas Department of Agriculture's Natural Resources Division, is appointed by and serves at the pleasure of the Governor. The Director reports to the Agriculture Secretary.

The Transformation Act provides that the administrative functions of the Commission shall be administered under the direction and supervision of the Agriculture Secretary. The Commission continues to exercise the stated statutory authority, powers, duties and functions exercised before being placed under the Department of Agriculture.

The Transformation Act further provides that the Commission continues to be a public body politic and corporate after the transfer to the Department of Agriculture and that all revenue, securities and investments held in accounts, all real property owned, and contracts, instruments and securities pertaining to or made in connection with the issuance of bonds or financing of programs by the Commission will remain the property of the Commission and shall not be transferred to the Department of Agriculture.

The Commission establishes policy and makes funding and regulatory decisions relative to soil conservation, water rights, dam safety, waste disposal and pollution abatement, water resource planning and development, and non-point source pollution within the State. Act 691 abolishes the Commission on Water Well Construction and transfers its duties to the Commission. Since its creation, the Commission has assisted in the financing and development of numerous water resources development project facilities and waste disposal and pollution abatement facilities.

ORGANIZATION AND GOVERNMENT OF THE STATE OF ARKANSAS

Under the present Constitution of Arkansas, adopted in 1874, the State Government is divided into three separate branches -- the Legislative, the Executive and the Judicial.

Legislative Branch

The legislative power of the State is vested in the General Assembly, which is composed of the Senate and the House of Representatives. The Senate consists of 35 members who are elected for four-year terms. The House of Representatives consists of 100 members who are elected for two-year terms. At the November 2008 general election, the voters of the State approved an amendment to the State Constitution requiring the General Assembly to meet on an annual basis. The General Assembly will meet in fiscal session in even-numbered years to consider only appropriation bills and will meet in regular session in odd-numbered years to consider any bill or resolution. Appropriations enacted by the General Assembly may be for a period no longer than one fiscal year. The General Assembly may meet in special session only at the call of the Governor.

At the November 1992 general election, the voters of the State approved Amendment No. 73 to the State Constitution, and at the November 2014 general election, the voters of the State approved Amendment No. 94 to the State Constitution. Thereafter, at the November 2020 general election, the voters of the state approved Amendment No. 102 to the State Constitution. The cumulative effect of these amendments is that a person first elected as a member of the General Assembly before January 1, 2021 shall serve no more than sixteen years, whether consecutive or nonconsecutive, in either the Senate, the House of Representatives or a combination of the two legislative bodies. A person first elected to the General Assembly before January 1, 2021 who has served sixteen or more years in the General Assembly, shall not be eligible for subsequent service in the General Assembly until four years after the expiration of the last term of office in the General Assembly for which he or she was elected. A member of the General Assembly first elected to the General Assembly on or after January 1, 2021 shall serve no more than twelve consecutive years in either the Senate, the House of Representatives, or a combination of the two legislative bodies. A person first elected to the General Assembly on or after January 1, 2021 who serves twelve or more consecutive years, shall not be eligible for subsequent service in the General Assembly until four years after the expiration of his or her last term in office.

Executive Branch

There are seven elected officials in the Executive Branch of the State Government: the Governor, the Lieutenant Governor, the Secretary of State, the Treasurer of State, the Auditor of State, the Attorney General, and the Commissioner of State Lands. Following the passing of the former Treasurer of State, Mark Lowery, Governor Sanders appointed Larry Walther to serve as the Treasurer of State. His term will expire in January 2025, when a new Treasurer of State has been elected. The remaining elected officials in the Executive Branch are currently serving terms of four years that will expire in January 2027. At the November 1992 general election, the voters of the State approved Amendment No. 73 to the State Constitution. Amendment No. 73 provides that no elected officials of the Executive Branch may serve in the same office for more than two four-year terms.

The Governor is vested with the supreme executive power of the State. The Governor may control the rate at which any appropriation is expended by allotment or other means and may limit the expenditures for any State agencies below their appropriations whenever actual revenues are less than the revenue estimates upon which the appropriations were based. The Governor has line-item veto power for appropriations and general veto power as to other legislation.

The Lieutenant Governor is the ex-officio president of the State Senate. If for any reason the Governor is unable to fulfill his or her duties, or is absent from the State, the Lieutenant Governor assumes the duties of the office until the end of his or her term or until the Governor returns or the disabilities of the Governor are removed.

The Secretary of State is the keeper of the Great Seal of the State of Arkansas and custodian of the State's records. The Secretary of State is the State's chief elections officer, administers corporate and other business laws, oversees political campaign spending and practices, and publishes books and documents of the State.

The Auditor of State draws warrants on the State Treasury in payment of all claims and may pre-audit the accounts of all State agencies.

The Treasurer is the custodian of all State funds held in the State Treasury, has the responsibility for investment of State funds, and disburses funds for the operating expenses and obligations of the State. Subject to statutory limitations as to permitted investments, investment of State funds is administered by the Treasurer with the advice and direction of the State Board of Finance, which is composed of the Governor, the Treasurer, the Auditor of State, the State Bank Commissioner, the Secretary of the Department of Finance and Administration, the State Securities Commissioner, a person with knowledge and experience in commercial banking, a person licensed or with experience as a general securities representative, a certified public accountant and a member of the general public.

The Attorney General is the State's chief legal officer. The Attorney General prosecutes or defends certain appeals to which the State is a party, including criminal cases, represents various State officials, boards, and agencies in appeals taken from their decisions and orders, and institutes, in the name of and on behalf of the State, civil suits and other proceedings necessary to protect the State's rights, interests or claims.

The Commissioner of State Lands maintains all records concerning State lands and supervises the sale of all lands forfeited for nonpayment of real property taxes.

Judicial Branch

The Judicial Branch adjudicates the controversies that arise between persons and parties, determines the guilt or innocence of persons charged with criminal offenses, and interprets the laws of the State as enacted by the General Assembly. The Judicial Branch carries out its function through a system of courts consisting of the Supreme Court of Arkansas, the Court of Appeals, and the Circuit Courts located in the various judicial circuits of the State. Other courts of special or limited jurisdiction handle small claims, juvenile affairs, minor criminal matters, property tax matters and other special affairs.

GENERAL INFORMATION CONCERNING THE STATE OF ARKANSAS

Location, Size and Population

Arkansas is a south-central state located 1,300 miles from the east coast, 1,700 miles from the west coast, and 300 miles from the Gulf of Mexico, with the Mississippi River as its eastern border. The State is bounded on the north by Missouri; on the east by Tennessee and Mississippi; on the south by Louisiana; and on the west by Texas and Oklahoma. The State ranks 27th nationally in area, with 34,036,700 acres.

Arkansas is almost equally divided between lowlands and highlands, with the gulf coastal plain on the east and south and the interior highlands in the west and north. Elevations range from 54 feet above sea level in the southeast to over 2,700 feet in the northwest.

The lowlands of eastern Arkansas have mainly been utilized as farmland. Southern Arkansas contains a wide range of forests as well as farmland. The highlands of northern and western Arkansas have been developed for grazing land, the poultry and livestock industry and a large tourism industry.

The following table sets forth the population trend for the State.

Population

| <u>Year</u> | <u>Population</u> |
|------------------------------|-------------------|
| 1970 | 1,923,295 |
| 1980 | 2,286,435 |
| 1990 | 2,350,725 |
| 2000 | 2,673,400 |
| 2010 | 2,915,919 |
| 2020 | 3,011,524 |
| 2023 (Estimate as of July 1) | 3,067,732 |

Source: U.S. Census Bureau.

Major Cities

Arkansas has eight metropolitan statistical areas (MSAs). The largest MSA located wholly within Arkansas is Little Rock/North Little Rock/Conway, which had an estimated population of 764,045 as of July 1, 2023. Little Rock is centrally located in Arkansas and serves as the major transportation, governmental and industrial center of the State.

Source: Arkansas Economic Development Commission; U.S. Census Bureau.

Transportation

Arkansas' geographic location is advantageous for commuting to all parts of the United States. It has a multimodal transportation system which includes waterways, highways, air routes, and railways.

Arkansas has available inexpensive river transportation via the Arkansas, Mississippi, White, Red and Ouachita rivers. There are more than 1,000 miles of commercially navigable waterways linking the entire waterway system and major ports from the Gulf of Mexico to the Great Lakes. There are public terminals in the following nine cities: Osceola, West Memphis, Helena-West Helena, McGehee, Little Rock, Pine Bluff, Fort Smith, Camden and Crossett.

There are three Class I and 21 short line railroads operating within Arkansas. These systems operate on approximately 2,554 miles of track (excluding trackage rights).

The State has approximately 759 miles of interstate highways and a comprehensive, well-maintained highway system which includes more than 16,436 miles of State and U.S. highways.

The Bill and Hillary Clinton National Airport in Little Rock is served by seven airlines and the Northwest Arkansas National Airport in Highfill is served by six airlines. There are over 130 public-use airports throughout the State, with principal airports located in El Dorado, Fort Smith, Harrison, Highfill, Hot Springs, Jonesboro, Little Rock, Mountain Home, Pine Bluff and Texarkana.

Education

The State shares financial responsibility for public education with local school districts. The State provides its share of financial support, which is designed to equalize educational opportunities by compensating for local differences in the ability to support education.

In 2002, the Arkansas Supreme Court, in *Lake View School District No. 25 of Phillips County, et.al. v. Mike Huckabee, Governor, et al*, upheld a lower court's ruling that the State's system of funding public education is constitutionally inadequate and inequitable. After years of litigation and legislation, the Arkansas Supreme Court, on May 31, 2007, concluded that the State's system of public school financing was in constitutional compliance.

On March 8, 2023, Governor Sanders signed the Arkansas LEARNS Act (the "LEARNS Act") into law. The LEARNS (Literacy, Empowerment, Accountability, Readiness, Networking and Safety) Act is the Governor's education reform package. Among other things, the LEARNS Act increased the starting annual teacher salary from \$36,000 to \$50,000, gave teachers making above the minimum a \$2,000 raise and created a voucher program, known as Educational Freedom Accounts, for students to attend a private or parochial school or home school. The vouchers are worth 90% of the per-pupil funding schools receive from the State. For the 2023-2024 school year, approximately 5,400 students received \$6,672 as part of the voucher program. See **CERTAIN LEGISLATION AFFECTING STATE GENERAL REVENUE COLLECTIONS** for the estimated fiscal impact of the LEARNS Act on State General Revenues.

For the fiscal year ended June 30, 2023, the average daily membership in public schools was 448,849 for elementary and secondary students. For the fiscal year ended June 30, 2023, there were 35,445 certified personnel employed by the public schools. The average per pupil expenditure for the 2023 fiscal year was estimated to be \$12,751.

In addition, there are 33 State supported institutions of higher education in the State, having a net enrollment for the following years ended June 30 as follows: 2019 -143,474; 2020 – 141,178; 2021 – 132,346; 2022 – 130,461; and 2023 – 130,977. The net fall enrollment for such years in private institutions of higher education reporting to the State was as follows: 2019 – 15,988; 2020 – 15,657; 2021 – 15,242; 2022 – 15,525; and 2023 – 15,313. The State has two publicly supported law schools and one publicly supported school of medicine.

Medical and Health Care Facilities

Arkansas has over 100 hospitals and related institutions licensed by the Arkansas Department of Health.

Little Rock is the home of the University of Arkansas for Medical Sciences, a comprehensive health center with six colleges - Medicine, Nursing, Pharmacy, Health Professions, Public Health and a Graduate School. The area also hosts medical campuses of Arkansas Children's Hospital, Baptist Health Medical Center, St. Vincent Medical Center and the Arkansas Heart Hospital.

Recreation and Culture

One of the major industries in Arkansas is tourism. There are 52 state parks and museums and seven national parks in Arkansas which offer such activities as prehistoric Indian mound restoration, a folk center, diamond fields, and an environmental education park, as well as fishing, hiking, and camping. Additionally, there are active symphony, theater and opera organizations within the State. The Crystal Bridges Museum of American Art is located in Bentonville, Arkansas. Its permanent collection of art spans five centuries of American masterworks ranging from the colonial era to the current day. The newly renovated Arkansas Museum of Fine Arts located in Little Rock, Arkansas features nine galleries with more than 20,000 square feet of space, eight classroom/studios in the Windgate Art School, a 350-seat Performance Arts Theatre, a lecture hall, the Glass Box indoor-outdoor performance space, an art reference library, a gift shop, and Park Grill, a full-service restaurant. The museum collects works from both national and international artists, and its collection includes more than 14,000 two and three-dimensional artworks spanning eight centuries.

Cybersecurity

The state of Arkansas Cybersecurity Office establishes security standards and policies for information technology in state government and serves as the focal point for cybersecurity issues. The State Cybersecurity Office also coordinates resources to protect multiple governmental organizations such as the Arkansas Continuity of Operations Program (ACOO) which oversees and manages the development of disaster recovery plans and continuity of operations plans for state agencies. Accordingly, the Department of Finance and Administration ("DF&A") utilizes prudent technology and implements industry standard security protocols to prevent, detect, and if necessary, mitigate cybersecurity attacks. DF&A maintains a staff of competent security staff led by the Chief Information Security Officer who are involved with all IT projects. DF&A also maintains cybersecurity insurance which provides for additional resources to recover from cybersecurity attacks.

ECONOMIC INFORMATION CONCERNING THE STATE OF ARKANSAS

Information set forth in this section is taken from sources which are publicly available and is current as of the dates or periods indicated. There can be no assurance that all the information in this section remains unchanged.

During the past several decades, Arkansas' economic base has shifted from agriculture to light manufacturing. The State is now moving toward a heavier manufacturing base involving more sophisticated processes and products such as steel mini-mills, fabricated steel, electrical machinery, transportation equipment and electronics.

Source: Arkansas Department of Finance and Administration.

[Remainder of page intentionally left blank]

Gross Domestic Product

The following table sets forth Gross Domestic Product in current dollars in current dollars for Arkansas for the years indicated (Year 2022 is the latest reported).

| <u>Year</u> | <u>Gross Domestic Product (Millions of Current Dollars)</u> |
|-------------|---|
| 2018 | \$129,213.8 |
| 2019 | 132,637.2 |
| 2020 | 135,884.5 |
| 2021 | 151,931.9 |
| 2022 | 165,989.3 |

Source: United States Department of Commerce, Bureau of Economic Analysis.

Retail Sales

The table below sets forth retail sales within the State for the years indicated.

| <u>Year</u> | <u>Sales</u> |
|-------------|------------------|
| 2019 | \$41,837,480,000 |
| 2020 | 43,174,460,000 |
| 2021 | 50,186,240,000 |
| 2022 | 55,840,400,000 |
| 2023 | 55,472,930,000 |

Source: Arkansas Department of Finance and Administration.

Property Values

The table below reflects assessed values (20% of market value) for real and personal property in the State for the years indicated (Year 2022 is the latest reported).

| <u>Year</u> | <u>Assessed Value</u> |
|-------------|-----------------------|
| 2018 | \$50,385,897,611 |
| 2019 | 51,804,210,874 |
| 2020 | 54,017,253,249 |
| 2021 | 57,213,455,655 |
| 2022 | 61,624,980,609 |

Source: Arkansas Assessment Coordination Department.

[Remainder of page intentionally left blank]

Employment Distribution

Evidence of Arkansas' economic base is reflected in the chart below which shows average covered employment distribution among various sectors (excludes federal government). (The table is for Third Quarter 2023)*

| <u>Sectors</u> | <u>Percentage (%)</u> |
|-------------------------------------|-----------------------|
| Trade, Transportation and Utilities | 20.6 |
| Professional and Business Services | 17.1 |
| Education and Health Services | 15.8 |
| Manufacturing | 14.0 |
| State and Local Government | 11.8 |
| Construction | 5.9 |
| Financial Activities | 5.6 |
| Leisure and Hospitality | 4.4 |
| Other Services | 1.9 |
| Information | 1.4 |
| Natural Resources and Mining | 1.3 |

Source: Arkansas Department of Workforce Services.

* Note: Annual information for 2023 is subject to revision as information shown is based on Third Quarter 2023 data. Percentage does not total 100% due to rounding.

The following chart lists the ten largest employers in Arkansas for 2023.

| | <u>Company</u> | <u>Number of Employees</u> |
|-----|--|----------------------------|
| 1. | Walmart Stores Inc. | 55,074 |
| 2. | Arkansas State Government | 26,666 |
| 3. | U.S. Government | 21,273 |
| 4. | Tyson Foods, Inc. | 15,253 |
| 5. | University of Arkansas for Medical Sciences (UAMS) | 12,712 |
| 6. | University of Arkansas | 7,457 |
| 7. | Baptist Health | 6,793 |
| 8. | J.B. Hunt Transport Services, Inc. | 6,113 |
| 9. | Mercy | 5,696 |
| 10. | Amazon Services, Inc. | 4,454 |

Source: State of Arkansas Annual Comprehensive Financial Report, Fiscal Year Ended June 30, 2023.

[Remainder of page intentionally left blank]

Employment - Industry Distribution. Set forth below is a table which indicates the industries in which Arkansas residents are employed and, to some extent, their relative importance to the State. ("Covered employment" refers to employment which is covered by the State's unemployment compensation law. The table is for Third Quarter 2023.)

| <u>Industry</u> | <u>Monthly Average Covered Employment*</u> | <u>Total Wages Paid in Covered Employment*</u> | <u>Average Weekly Wage*</u> |
|-------------------------------------|--|--|-----------------------------|
| Natural Resources and Mining | 15,528 | \$ 214,926,597 | \$1,064.71 |
| Construction | 63,983 | 981,881,165 | 1,180.46 |
| Manufacturing | 162,789 | 2,317,431,131 | 1,095.06 |
| Trade, Transportation and Utilities | 264,582 | 3,420,086,292 | 994.34 |
| Information | 12,659 | 237,238,031 | 1,441.59 |
| Financial Activities | 55,828 | 935,819,152 | 1,289.43 |
| Professional and Business Services | 155,054 | 2,836,203,189 | 1,407.06 |
| Education and Health Services | 193,444 | 2,615,206,038 | 1,039.94 |
| Leisure and Hospitality | 129,115 | 735,856,484 | 438.40 |
| Other Services | 28,135 | 316,968,577 | 866.61 |
| State and Local Government | 164,034 | 1,958,021,541 | 918.21 |

Source: Arkansas Department of Workforce Services.

* Annual information for 2023 is subject to revision as information shown is based on Third Quarter 2023 data.

Unemployment and Employment Trends

The following table details civilian employment and unemployment data for Arkansas and the United States for the years indicated.

| | <u>Civilian Labor Force</u> | | <u>Number Employed</u> | | <u>Unemployment Rate</u> | |
|------|-----------------------------|-------------|------------------------|-------------|--------------------------|-------------|
| | <u>Arkansas</u> | <u>U.S.</u> | <u>Arkansas</u> | <u>U.S.</u> | <u>Arkansas</u> | <u>U.S.</u> |
| 2019 | 1,353,175 | 163,539,000 | 1,305,858 | 157,538,000 | 3.5% | 3.7% |
| 2020 | 1,340,557 | 160,742,000 | 1,257,949 | 147,795,000 | 6.2 | 8.1 |
| 2021 | 1,330,676 | 161,204,000 | 1,276,933 | 152,581,000 | 4.0 | 5.3 |
| 2022 | 1,359,540 | 164,287,000 | 1,315,886 | 158,291,000 | 3.2 | 3.6 |
| 2023 | 1,377,657 | 167,116,000 | 1,332,876 | 161,037,000 | 3.3 | 3.6 |

Source: Arkansas Department of Workforce Services; U.S. Bureau of Labor Statistics.

Trends in Personal Income

The following table compares trends in per capita personal income for Arkansas and the United States for the years indicated (Year 2022 is the latest reported).

| <u>Year</u> | <u>Arkansas</u> | <u>United States</u> |
|-------------|-----------------|----------------------|
| 2018 | \$43,029 | \$53,309 |
| 2019 | 43,751 | 55,547 |
| 2020 | 47,147 | 59,153 |
| 2021 | 51,636 | 64,430 |
| 2022 | 52,618 | 65,470 |

Source: United States Department of Commerce, Bureau of Economic Analysis.

[Remainder of page intentionally left blank]

The following table compares trends in total personal income for Arkansas and the United States for the years indicated (Year 2022 is the latest reported).

| <u>Year</u> | <u>Arkansas (in millions)</u> | <u>United States (in millions)</u> |
|-------------|-----------------------------------|--|
| 2018 | \$128,970.8 | \$17,514,402 |
| 2019 | 131,439.2 | 18,343,601 |
| 2020 | 142,111.7 | 19,609,985 |
| 2021 | 156,361.5 | 21,392,812 |
| 2022 | 160,254.2 | 21,820,248 |

Source: United States Department of Commerce, Bureau of Economic Analysis.

Fortune 500 Firms

Four Fortune 500 firms are headquartered in Arkansas: Wal-Mart Stores, Inc. (ranked #1), Tyson Foods, J.B. Hunt Transport Services and Murphy USA.

Source: State of Arkansas Annual Comprehensive Financial Report, Fiscal Year Ended June 30, 2023.

Agriculture

Agriculture and agriculture-related biotechnology play an integral part in Arkansas' economy. Arkansas ranks among the top in the nation in rice, poultry, catfish and cotton production.

Source: Arkansas Economic Development Commission.

[Remainder of page intentionally left blank]

INDEBTEDNESS OF THE STATE OF ARKANSAS

General and Revenue Obligations

The Constitution and laws of the State of Arkansas do not limit the amount of debt that may be incurred by the State. Other than general obligation bonds issued pursuant to Amendment No. 82 which are approved by the General Assembly, general obligation debt may be incurred only upon approval by the electors of the State at a general election or at a special election held for such purpose.

General obligation bonds outstanding at June 30, 2023 were as follows (expressed in thousands):

| | <u>Final Maturity Date</u> ⁽¹⁾ | <u>Interest Rates %</u> | <u>Balance</u> |
|---|---|-----------------------------|------------------|
| Federal Highway Grant Anticipation and Tax Revenue G.O. Bonds: | | | |
| 2012 Series Federal Highway G.O. Bonds | 2025 | 3.00 | \$35,040 |
| 2013 Series Federal Highway G.O. Bonds | 2026 | 4.00-5.00 | 47,490 |
| 2014 Series Federal Highway G.O. Bonds | 2027 | 5.00 | 72,605 |
| Amendment 82 G. O. Bonds | | | |
| 2014A Series Capital Improvement G.O. Bonds | 2035 | 0.46-4.11 | 46,550 |
| Arkansas Natural Resources Commission Bonds: | | | |
| 2014A Series Water, Waste and Pollution | 2045 | 3.00-3.50 | 6,255 |
| 2014B Series Water, Waste and Pollution | 2025 | 2.40-2.66 | 3,310 |
| 2016A Series Water, Waste and Pollution | 2034 | 3.50-5.00 | 19,960 |
| 2017A Series Water, Waste and Pollution | 2028 | 2.00-2.80 | 8,540 |
| 2017B Series Water, Waste and Pollution | 2040 | 2.13-5.00 | 15,370 |
| 2019 Series Water, Waste and Pollution | 2050 | 2.10-3.35 | 27,300 |
| 2020A Series Water, Waste and Pollution | 2027 | 0.30-0.55 | 6,630 |
| 2020B Series Water, Waste and Pollution | 2048 | 1.05-2.50 | 30,455 |
| 2022A Series Water, Waste and Pollution | 2043 | 2.00-3.25 | 22,615 |
| 2022B Series Water, Waste and Pollution | 2043 | 2.00-3.25 | 16,335 |
| 2023 Series Water, Waste and Pollution | 2034 | 4.25-5.00 | 43,000 |
| Higher Education Bonds: | | | |
| 2015 Series, G.O. Bonds | 2029 | 4.00-4.25 | <u>112,675</u> |
| Total | | | <u>\$514,130</u> |

Source: State of Arkansas Annual Comprehensive Financial Report, Fiscal Year Ended June 30, 2023.

⁽¹⁾ Fiscal Year.

[Remainder of page intentionally left blank]

Federal Highway Grant Anticipation and Tax Revenue General Obligation Bonds – Act 511 of 2007 and a statewide election conducted November 8, 2011, authorized the State to issue Federal Highway Grant Anticipation and Tax Revenue General Obligation Bonds. All bonds issued under the authority of this Act are general obligations of the State and are secured by an irrevocable pledge of the full faith, credit and resources of the State. The Act authorizes the bonds to be issued in several series of various principal amounts provided that the total principal amount of bonds outstanding does not exceed \$575,000,000. The bonds were issued to pay the cost of reconstructing and renovating the interstate highways and related facilities in the State. The bonds are payable primarily from Federal Interstate Maintenance Funds (FIMF) and by State revenues derived from the tax on diesel fuel at the rate of 4 cents per gallon. The Arkansas State Highway Commission may not issue any additional bonds pursuant to Act 511 of 2007.

State Water, Waste Disposal, and Pollution Abatement Facilities General Obligation Bonds - Act 607 of 1997 authorized the Arkansas Soil and Water Conservation Commission (subsequently the Arkansas Natural Resources Commission) and Act 631 of 2007 authorized the Arkansas Natural Resources Commission to issue Water, Waste Disposal and Pollution Abatement Facilities General Obligation Bonds. All bonds issued under the authority of these Acts are general obligations of the State and are secured by an irrevocable pledge of the full faith, credit, and resources of the State. Each Act limits the total principal amount to approximately \$300,000,000, with no more than \$60,000,000 being issued during any fiscal biennium for nonrefunding purposes unless the General Assembly by law authorizes a greater amount to be issued. The bonds were issued to provide financing for the development of water, waste disposal, pollution abatement, drainage and flood control, irrigation, and wetland preservation facilities projects in the State. Repayment of financial assistance provided for the development of the projects is first used to repay the bonds; any remaining debt service requirement is paid from general revenues. The Arkansas Natural Resources Commission may not issue any additional bonds pursuant to Act 607 of 1997. After the issuance of the Bonds and the Series 2024B Bonds, the Arkansas Natural Resources Commission, on behalf of the State, may issue up to \$73,500,000 of additional bonds pursuant to Act 631 of 2007. Up to \$201,900,438 of additional bonds may be issued under Act 496 of 1981 and Act 686 of 1987 to facilitate the State's Waste Disposal and Pollution Abatement Facilities Program; however, the State has not issued bonds under this authority since the adoption of Act 607 of 1997 and has no current intent to utilize this authority.

Higher Education General Obligation Bonds - Act 1282 of 2005 authorized the State to issue Higher Education General Obligation Bonds. All bonds issued under the authority of this Act are direct general obligations of the State and are secured by an irrevocable pledge of the full faith, credit, and resources of the State. The Act limited the total principal amount to approximately \$250,000,000. However, the total outstanding principal amount of Higher Education General Obligation Bonds issued under Act 1282 of 2005 and the College Savings Bond Act of 1989 shall not have scheduled debt service payments on a combined basis in excess of \$24,000,000 in any one fiscal year. The Higher Education General Obligation Bonds were issued to provide funds to finance technology and facility improvements for State institutions of higher education and to refund certain outstanding bonds. The bonds are payable from the net general revenues of the State and investment earnings on the proceeds of the bonds. The Arkansas Development Finance Authority, on behalf of the State, may issue up to \$7,145,000 of additional bonds pursuant to Act 1282 of 2005. No bonds were issued under Act 1282 of 2005 in the 2023 fiscal year.

Amendment 82 General Obligation Bonds - Amendment No. 82 to the Arkansas Constitution was approved by a vote of the people in 2004 and modified by Amendment 90, which was approved by a vote of the people in 2010. The Amendment authorized the Arkansas Development Finance Authority, on behalf of the State, to issue general obligation bonds to finance the costs of infrastructure or other needs to attract large economic development projects to the State. All bonds issued under the authority of Amendment 82 are general obligations of the State and are secured by an irrevocable pledge of the full faith, credit and resources of the State. At the November 2016 general election, the voters of the State approved Amendment No. 97 to the Arkansas Constitution, which removed a five percent (5%) limitation related to the principal amount of the general obligation bonds that may be issued by Amendment No. 82. The State of Arkansas General Obligation Amendment 82 Bonds, Series 2014, the first bonds issued under this authority, is for a total of \$125,000,000 to provide \$70,000,000 in infrastructure improvements, \$50,000,000 in a loan, and \$5,000,000 for issuance costs. No bonds were issued under Amendment 82 to the Arkansas Constitution in the 2023 fiscal year.

Source: State of Arkansas Annual Comprehensive Financial Report, Fiscal Year Ended June 30, 2023; Arkansas Development Finance Authority; Arkansas Natural Resources Commission; and Arkansas Department of Finance and Administration.

Future amounts required to pay principal and interest on general obligation bonds at June 30, 2023, were as follows (expressed in thousands):

| <u>Year Ending June 30:</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|-----------------------------|-------------------|------------------|-------------------|
| 2024 | \$100,960 | \$17,903 | \$118,863 |
| 2025 | 89,245 | 14,967 | 104,212 |
| 2026 | 69,575 | 11,572 | 81,147 |
| 2027 | 49,050 | 8,867 | 57,917 |
| 2028 | 37,030 | 7,138 | 44,168 |
| 2029-2033 | 94,145 | 21,320 | 115,465 |
| 2034-2038 | 34,330 | 8,799 | 43,129 |
| 2039-2043 | 25,690 | 4,266 | 29,956 |
| 2044-2048 | 12,585 | 1,297 | 13,882 |
| 2049-2053 | <u>1,520</u> | <u>50</u> | <u>1,570</u> |
| Total | <u>\$ 514,130</u> | <u>\$ 96,179</u> | <u>\$ 610,309</u> |

Source: *State of Arkansas Annual Comprehensive Financial Report, Fiscal Year Ended June 30, 2023.*

Set forth below is summarized State general obligation debt information:

| | |
|--|---------------|
| General Obligation Debt (Principal) as of June 30, 2023 ⁽¹⁾ | \$514,130,000 |
| Plus: Principal Amount of Bonds | 17,000,000 |
| Plus: Principal Amount of Series 2024B Bonds ⁽²⁾ | 13,000,000 |
| Total General Obligation Debt (Principal) | 544,130,000 |
| State Population, 2023 (Estimate as of July 1, 2023) | 3,067,732 |
| General Obligation Debt Per Capita | \$177.37 |

⁽¹⁾Does not take into account any principal payments made or bond issues retired after June 30, 2023.

⁽²⁾Expected to be issued on the same date the Bonds are issued.

Reference is hereby made to Appendix D. Long-Term Liabilities, as of June 30, 2023, are discussed in Note 9 to the Basic Financial Statements. Appendix D should be reviewed in its entirety.

Special Obligation Bonds

Arkansas has outstanding a number of issues of special obligation or revenue bonds. These are described in Appendix D, particularly in Note 9 to the Basic Financial Statements.

Guaranteed Indebtedness

AEDC Guaranty Fund. The Arkansas Economic Development Commission ("AEDC") has authority to guarantee repayment of indebtedness incurred by private borrowers, not to exceed five million dollars in each instance, to promote industrial development within the State. In connection with such guarantees given in the past, AEDC has received fees which have been deposited into a guaranty fund. In the event AEDC's guaranty is called upon, moneys in the guaranty fund are applied to satisfy the obligation. In the event moneys in the guaranty fund are insufficient to repay any such obligation, AEDC is authorized to issue its revenue bonds secured by a pledge of interest earnings on the State's daily Treasury balances. An issue of such bonds previously issued by AEDC have now been fully paid.

As of June 30, 2023, there was approximately \$13,300,000 on deposit in AEDC's Bond Reserve Guaranty Fund. As of June 30, 2023, AEDC had outstanding guarantees on approximately \$14,400,000 in principal amount of debt in connection with the program described above. Approximately \$293,094 in principal amount were in default.

ADFA Guaranty Fund. The Arkansas Development Finance Authority ("ADFA") has authority to guarantee bonds issued by cities and counties for industrial development purposes, bonds and loans issued by ADFA and obligations issued by a venture capital investor group. As of June 30, 2023, there was on deposit in ADFA's Guaranty Reserve Account approximately \$17,000,000. As of June 30, 2023, ADFA had outstanding guarantees on obligations aggregating approximately \$59,700,000 in principal amount. Approximately \$2,900,000 in principal amount were in default and in a workout posture. In the event that it is necessary to meet its guarantee obligations, ADFA may issue its revenue bonds which will be secured by a pledge of interest earnings derived from investment of the State's daily Treasury balances. No such bonds have yet been issued by ADFA.

Lease and SBITA Obligations

The State has entered into various lease agreements with the private sector, primarily for buildings and equipment. In general, lease commitments are cancelable, without penalty, upon the failure of the State to appropriate sufficient funds at each biennial legislative session. In the past, certain leases were classified as either operating leases or capital leases. The Governmental Accounting Standards Board ("GASB") Statement No. 87, which became effective for the State for its fiscal year ended June 30, 2022, established a single model for lease accounting based on the principle that leases are financing arrangements for the right to use an asset. GASB Statement No. 96, which became effective for the State for its fiscal year ended June 30, 2023, addressed accounting and financial reporting of Subscription-Based Information Technology Arrangements ("SBITAs"), which are contracts that convey the right to use information technology ("IT") software (alone or together with tangible capital IT assets) for a specified period of time. Information with respect to lease obligations and SBITA obligations as of June 30, 2023 is set forth in Note 9 to the Basic Financial Statements in Appendix D.

FINANCIAL INFORMATION CONCERNING THE STATE OF ARKANSAS

Financial Organizations and Management

The following State organizations share responsibility for statewide financial management: the General Assembly, the Office of Budget and the Office of Accounting of the Department of Finance and Administration, the Governor, the Treasurer and Arkansas Legislative Audit. The State is prohibited by its Constitution from deficit spending. Accordingly, spending is limited to actual revenues received by the State.

The General Assembly has responsibility for legislating the level of State services and appropriating the funds for operations of State agencies. The Office of Budget prepares the Executive Budget with the advice and consent of the Governor. The Office of Budget also monitors the level and type of State expenditures. The Office of Accounting has the responsibility for maintaining fund and appropriation control and, in conjunction with the Auditor of the State, has responsibility for the disbursement process. The Treasurer has responsibilities for maintaining the State fund balances and the investment of State funds (with the advice of the State Board of Finance). Arkansas Legislative Audit has responsibility for performing financial post-audits of State agencies.

Budget and Appropriation Process

State agencies submit annual budget requests to the Office of Budget of the Department of Finance and Administration. The Office of Budget prepares the Executive Budget and an estimate of general revenues. The Executive Budget contains the budget amount recommended by the Governor.

The General Assembly appropriates money after consideration of both the Executive Budget and the revenue estimate. The appropriation process begins in the joint House-Senate Budget Committee and then proceeds through both houses of the General Assembly. Legislative appropriations are subject to the Governor's approval or veto, including the authority of line-item veto.

The General Assembly also must amend the Revenue Stabilization Law (described below) to provide for an allotment process of funding appropriations in order to comply with state law prohibiting deficit spending. The Governor may restrict spending below the level of appropriations.

Revenue Stabilization Law

Act 750 of 1973, codified at Title 19, Chapter 5 of the Arkansas Code of 1987 Annotated, establishes the State's revenue stabilization law (the "Stabilization Law"). The Stabilization Law and related legislation govern the administration and distribution of State revenues.

Pursuant to the Stabilization Law, all general and special revenues are deposited into the General Revenue Allotment Account and the Special Revenue Allotment Account according to the type of revenue being deposited. From the General Revenue Fund, 3% of all general revenues are distributed to the Constitutional Officers Fund and the Central Services Fund to provide support for the State's elected officials (legislators, constitutional officers, judges) and their staffs and the Department of Finance and Administration. The balance is then distributed to separate funds proportionately as established by the Stabilization Law. From the Special Revenue Fund, 3% of special revenues collected by the Department of Finance and Administration and 1.5% of all special revenues collected by other agencies are first distributed to provide support for the State's elected officials and their staffs and the Department of Finance and Administration. The balance is then distributed to the funds for which the special revenues were collected as provided by law. Special revenues, which are primarily user taxes, are generally earmarked for the program or agency providing the related service.

General revenues are transferred into funds established and maintained by the Treasurer for major programs and agencies of the State in accordance with funding priorities established by the General Assembly.

Pursuant to the Stabilization Law the General Assembly establishes three levels of priority for general revenue spending. Successive levels of appropriations are funded only in the event sufficient revenues have been generated fully to fund any prior level. Accordingly, appropriations made to programs and agencies are only maximum authorizations to spend. Actual expenditures are limited to the lesser of (i) moneys flowing into a program or agencies' fund maintained by the Treasurer or (ii) the maximum appropriation by the General Assembly.

Because State revenues are not collected throughout the year in a pattern consistent with program and agency expenditures, the Budget Stabilization Trust Fund, which receives \$5,000,000 annually from interest earnings from the investment of the State's closing Treasury balance, has been established and is utilized to assure proper cash flow during any period. Other such interest earnings are utilized to fund the Arkansas Highway Transfer Fund, and to fund the Catastrophic Reserve Fund. However, such interest earnings are first pledged to the payment of certain bonds issued by or on behalf of the Arkansas Museum & Cultural Commission and by ADFA and AEDC. See **INDEBTEDNESS OF THE STATE OF ARKANSAS, Guaranteed Indebtedness** herein. See Appendix D.

Auditing Procedures

The accounts of the State are subject to post-audit by Arkansas Legislative Audit. Audits are performed as a series of audits which include agencies and funds. Copies of audit reports are made available for each fiscal year and may be obtained from Arkansas Legislative Audit, State Capitol, Little Rock, Arkansas 72201.

DF&A prepares an Annual Comprehensive Financial Report (the "Report") after the close of each fiscal year from information maintained by DF&A as well as information provided by the various State agencies. The latest available Report is for the fiscal year ended June 30, 2023. See Appendix D hereto. Copies of Reports can be found at www.arklegaudit.gov or may be obtained by contacting the Department of Finance and Administration, P.O. Box 3278, Little Rock, Arkansas 72203.

[Remainder of page intentionally left blank]

Summary of Certain Recent Financial Operations

The following table summarizes general fund transactions for the fiscal year ended June 30, 2023 (expressed in thousands).

| | |
|--|---------------------|
| REVENUES: | |
| Taxes: | <u>General Fund</u> |
| Personal and corporate income | \$ 3,932,123 |
| Consumer sales and use | 4,559,747 |
| Gas and motor carrier | 494,805 |
| Other | 1,629,533 |
| Intergovernmental | 12,490,430 |
| Licenses, permits and fees | 1,520,617 |
| Investment earnings (loss) | 49,453 |
| Miscellaneous | <u>603,654</u> |
| Total Revenues | <u>25,280,362</u> |
| EXPENDITURES: | |
| Current: | |
| General government | 1,635,355 |
| Education | 4,604,347 |
| Health and human services | 12,389,117 |
| Transportation | 760,392 |
| Law, justice and public safety | 1,036,743 |
| Recreation and tourism | 229,063 |
| Regulation of business and professionals | 27,602 |
| Resource development | 232,005 |
| Commerce | 411,949 |
| Debt Service: | |
| Principal retirement | 246,451 |
| Interest | 43,888 |
| Capital outlay | <u>1,239,317</u> |
| Total Expenditures | <u>22,856,229</u> |
| Excess of Revenues Over Expenditures | <u>2,424,133</u> |
| OTHER FINANCING SOURCES (USES): | |
| Issuance of debt | 60,903 |
| Issuance of refunding bonds | 15,356 |
| Bond discounts/premiums | 242 |
| Issuance of leases | 26,690 |
| Issuance of SBITAs | 51,199 |
| Sale of capital assets | 2,906 |
| Payment to refunding escrow agent | (15,356) |
| Transfers in | 211,763 |
| Transfers out | <u>(1,174,484)</u> |
| Total Other Financing Sources and (Uses) | <u>(820,781)</u> |
| NET CHANGE IN FUND BALANCE | 1,603,352 |
| FUND BALANCE AT BEGINNING OF YEAR | <u>7,940,907</u> |
| FUND BALANCE AT END OF YEAR | \$ 9,544,259 |

Source: State of Arkansas Annual Comprehensive Financial Report, Fiscal Year Ended June 30, 2023.

Retirement Systems for State Employees

The State currently operates five major retirement systems for its employees: the Arkansas Public Employees Retirement System ("APERS"), the Arkansas State Police Retirement System (the "State Police System"), the Arkansas Judicial Retirement System ("AJRS"), the Arkansas Teacher Retirement System (the "Teacher System"), and the Arkansas State Highway Employees Retirement System (the "Highway System"). Each of these retirement systems participate in the Federal Social Security System.

APERS and the Teacher System are sponsored by the State. Both APERS and the Teacher System are cost-sharing multiple-employer defined benefit plans. The Teacher System is administered by the Arkansas Teacher Retirement System Board of Trustees, and APERS is administered by the Arkansas Public Employees Retirement System Board of Trustees. These plans provide retirement, disability, and death benefits and annual cost of living adjustments to plan members and beneficiaries. Benefit provisions are established and amended by the provisions of Title 24 of the Arkansas Code. Each plan issues a financial report, which may be obtained by writing, calling, or visiting the website of the appropriate plan as listed below:

Arkansas Teacher Retirement System
1400 West Third Street
Little Rock, AR 72201
(501) 682-1517
<http://www.artrs.gov/publications>

Arkansas Public Employees Retirement System
124 West Capitol Avenue, Suite 400
Little Rock, AR 72201-3704
(501) 682-7800
<http://www.apers.org/publications>

The State contributed to AJRS, the State Police System, and the Highway System, each of which is a single-employer defined benefit pension plan. The State Police System and AJRS are administered by APERS. The Highway System is administered by a seven-member board of trustees. Each plan provides retirement, disability and death benefits in accordance with benefit provisions established and amended by Title 24 of the Arkansas Code. Each plan issues a financial report, which may be obtained by writing, calling, or visiting the website of the appropriate plan as listed below:

Arkansas State Highway Employee Retirement System
10324 Interstate 30
Little Rock, AR 72209
(501) 569-2000
<http://www.arklegaudit.gov>

Arkansas State Police Retirement System
124 West Capitol Avenue, Suite 400
Little Rock, AR 72201-3704
(501) 682-7800
<http://www.apers.org/publications>

Arkansas Judicial Retirement System
124 West Capitol Avenue, Suite 400
Little Rock, AR 72201-3704
(501) 682-7800
<http://www.apers.org/publications>

Additional information about the retirement systems is contained on the following pages. Other information is contained in Note 14 to the Basic Financial Statements contained in Appendix D. All information contained should be examined in conjunction with the financial reports for each system as described above.

[Remainder of page intentionally left blank]

Arkansas Public Employees Retirement System

APERS is a cost-sharing, multiple-employer, defined benefit plan which covers all State employees who are not covered by another authorized plan. However, there are a small number of participants in this system who continue in a participatory program in existence prior to 1978. As of June 30, 2023, there were 43,363 active participants, 15,317 participants that are inactive but are not yet receiving benefits, and 42,466 retired participants and survivor beneficiaries in APERS. The following tables detail certain information for APERS as of June 30, 2023:

| | <u>Total Present Value</u> | <u>Portion Covered by Future Normal Cost Contributions</u> | <u>Actuarial Accrued Liabilities</u> |
|---|------------------------------------|--|--|
| Benefits to be paid to current retirees, beneficiaries, and future beneficiaries of current retirees | \$ 6,937,596,065 | \$ 0 | \$ 6,937,596,065 |
| Age and service allowances based on total service likely to be rendered by present active members and current DROP participants | 6,615,826,194 | 1,515,164,408 | 5,100,661,786 |
| Separation benefits (refunds of contributions and deferred allowances) likely to be paid to present active and inactive members | 1,324,202,769 | 467,815,739 | 856,387,030 |
| Disability benefits likely to be paid to present active members | 215,618,640 | 97,752,542 | 117,866,098 |
| Death-in-service benefits likely to be paid on behalf of present active members | <u>87,489,637</u> | <u>31,420,460</u> | <u>56,069,177</u> |
| Total | \$15,180,733,305 | \$2,112,153,149 | \$13,068,580,156 |
| Applicable assets (funding value) | <u>10,638,398,858</u> | <u>0</u> | <u>10,638,398,858</u> |
| Liabilities to be covered by future contributions | <u>\$ 4,542,334,447</u> | <u>\$ 2,112,153,149</u> | <u>\$ 2,430,181,298</u> |

Source: Arkansas Public Employees Retirement System.

[Remainder of page intentionally left blank]

Arkansas State Police Retirement System

The State Police System is a single-employer, defined benefit pension plan which covers all commissioned police officers of Arkansas State Police. The State Police System is administered by APERS. As of June 30, 2023, there were 482 active participants, 123 participants that are inactive but are not yet receiving benefits, and 775 retired participants and survivor beneficiaries in the State Police System. The following table details certain information for the State Police System as of June 30, 2023:

| | <u>Total Present Value</u> | <u>Portion Covered by Future Normal Cost Contributions</u> | <u>Actuarial Accrued Liabilities</u> |
|---|------------------------------------|--|--|
| Future benefits to be paid to current retirees, beneficiaries, and future beneficiaries of current retirees | \$335,638,039 | \$ 0 | \$335,638,039 |
| Age and service benefits based on service likely to be rendered by present active members and DROP participants | 275,359,167 | 76,150,538 | 199,208,629 |
| Separation benefits likely to be paid to present active and inactive members | 22,772,727 | 13,957,064 | 8,815,663 |
| Disability benefits likely to be paid to present active members | 9,090,230 | 6,388,337 | 2,701,893 |
| Death-in-service benefits likely to be paid on behalf of present active members | <u>2,057,806</u> | <u>865,475</u> | <u>1,192,331</u> |
| Total | <u>\$644,917,969</u> | <u>\$97,361,414</u> | <u>\$547,556,555</u> |
| Valuation assets | | | <u>418,025,613</u> |
| Unfunded actuarial accrued liabilities | | | <u>\$129,530,942</u> |

Source: Arkansas Public Employees Retirement System.

[Remainder of page intentionally left blank]

Arkansas Judicial Retirement System

AJRS is a single-employer, defined benefit pension plan which covers all Circuit and Court of Appeals Judges and Supreme Court Justices. As of June 30, 2023, there were 142 active participants, 13 inactive participants entitled to but not yet receiving benefits, and 178 retired participants and survivor beneficiaries in AJRS. The following table details certain information for AJRS as of June 30, 2023:

| | <u>Total Present Value</u> | <u>Portion Covered by Future Normal Cost Contributions</u> | <u>Actuarial Accrued Liabilities</u> |
|---|------------------------------------|--|--|
| Benefits to be paid to current retirees, beneficiaries, and future beneficiaries of current retirees | \$225,387,715 | \$ 0 | \$225,387,715 |
| Age and service allowances based on total service likely to be rendered by present active members | 181,804,691 | 65,864,076 | 115,940,615 |
| Separation benefits (refunds of contributions and deferred allowances) likely to be paid to present active and inactive members | 10,382,613 | 5,088,639 | 5,293,974 |
| Disability benefits likely to be paid to present active members | 1,749,644 | 2,327,102 | (577,458) |
| Death-in-service benefits likely to be paid on behalf of present active members | <u>7,677,388</u> | <u>3,714,789</u> | <u>3,962,599</u> |
| Total | \$427,002,051 | \$76,994,606 | \$350,007,445 |
| Applicable assets (funding value) | <u>322,395,535</u> | <u>0</u> | <u>322,395,535</u> |
| Liabilities to be covered by future contributions | <u>\$104,606,516</u> | <u>\$76,994,606</u> | <u>\$27,611,910</u> |

Source: Arkansas Public Employees Retirement System.

[Remainder of page intentionally left blank]

Arkansas State Highway Employees Retirement System

The Highway System is a single-employer defined benefit plan which covers all employees of the Arkansas State Highway and Transportation Department. As of June 30, 2023, there were 3,418 active participants, 293 members in DROP (deferred retirement option plan), 355 inactive participants with deferred benefits and 3,599 retired participants and beneficiaries in the Highway System. The following table details certain information for the Highway System as of June 30, 2023:

| | |
|--|----------------------|
| Present value of future benefits likely to be paid to present active members | \$516,082,418 |
| Present value of future benefits likely to be paid to present DROP members | 392,757,925 |
| Present value of future benefits likely to be paid to present retirees | 1,141,315,614 |
| Present value of future benefits likely to be paid to present inactive members | <u>12,572,823</u> |
| Total actuarial present value of future benefits | \$2,062,728,780 |
| Present value of future normal costs | (165,576,578) |
| Present value of future DROP contributions | <u>(20,358,335)</u> |
| Actuarial accrued liability | \$1,876,793,867 |
| Actuarial value of assets | <u>1,580,781,920</u> |
| Unfunded actuarial accrued liability | <u>\$296,011,947</u> |

Source: Arkansas State Highway and Transportation Department.

[Remainder of page intentionally left blank]

Arkansas Teacher Retirement System

The Teacher System is a cost-sharing, multiple-employer, defined benefit plan which covers all Arkansas Public School employees, with some exceptions, and employees of State colleges and universities and the Department of Vocational and Technical Education Division who do not elect a qualified alternative retirement plan. As of June 30, 2023, there were 68,249 active participants, 14,355 inactive participants, 54,646 retired participants, and 3,138 Teacher Deferred Retirement Option Plan participants. The following table details certain information for the Teacher System as of June 30, 2023:

| | <u>Total Present Value</u> | <u>Portion Covered by Future Normal Cost Contributions</u> | <u>Actuarial Accrued Liabilities</u> |
|--|------------------------------------|--|--|
| Age and service retirement allowances based on total service likely to be rendered by present active members | \$10,997,036,288 | \$2,892,841,180 | \$8,104,195,108 |
| Age and service retirement allowances based on total service likely to be rendered by present T-DROP members | 1,901,631,818 | 39,016,167 | 1,862,615,651 |
| Vested deferred benefits likely to be paid to present active and inactive members | 1,531,547,444 | 487,889,511 | 1,043,657,933 |
| Survivor benefits expected to be paid on behalf of present active members | 187,006,996 | 71,372,302 | 115,634,694 |
| Disability benefits expected to be paid on behalf of present active members | 222,460,200 | 111,729,654 | 110,730,546 |
| Refunds of member contributions expected to be paid on behalf of present active members | 27,682,895 | 183,329,469 | (155,646,574) |
| Benefits payable to present retirees and beneficiaries | <u>14,510,824,580</u> | <u>0</u> | <u>14,510,824,580</u> |
| Total | \$29,378,190,221 | \$3,786,178,283 | \$25,592,011,938 |
| Funding value of assets | <u>21,014,908,823</u> | <u>0</u> | <u>21,014,908,823</u> |
| Liabilities to be covered by future contributions | <u>\$8,363,281,398</u> | <u>\$3,786,178,283</u> | <u>\$4,577,103,115</u> |

Source: Arkansas Teacher Retirement System.

[Remainder of page intentionally left blank]

The funded status of the retirement systems are as follows (expressed in thousands):

| <u>Plan</u> | <u>Fiscal Year</u> | <u>Actuarial Valuation Date</u> | <u>Actuarial Value of Assets</u> | <u>Actuarial Accrued Liability</u> | <u>Unfunded Actuarial Accrued Liability (UAAL)</u> | <u>Actuarially Funded Ratio</u> | <u>Covered Payroll</u> | <u>UAAL as a Percentage of Covered Payroll</u> | <u>Market Value</u> | <u>Market Funded Ratio</u> |
|--------------|--------------------|---------------------------------|----------------------------------|------------------------------------|--|---------------------------------|------------------------|--|---------------------|----------------------------|
| Highway | 2023 | 6/30/2023 | \$1,580,782 | \$1,876,794 | \$296,012 | 84.2% | \$179,065 | 165.31% | \$1,504,602 | 80.2% |
| | 2022 | 6/30/2022 | 1,577,072 | 1,829,589 | 252,516 | 86.2 | 158,783 | 159.03 | 1,468,838 | 80.3 |
| | 2021 | 6/30/2021 | 1,585,451 | 1,783,900 | 198,450 | 88.9 | 164,697 | 120.49 | 1,715,094 | 96.1 |
| | 2020 | 6/30/2020 | 1,434,541 | 1,742,062 | 307,521 | 82.4 | 158,254 | 194.32 | 1,407,174 | 80.8 |
| | 2019 | 6/30/2019 | 1,410,043 | 1,736,381 | 326,338 | 81.2 | 144,751 | 225.45 | 1,386,077 | 79.8 |
| State Police | 2023 | 6/30/2023 | \$418,026 | \$547,557 | \$129,531 | 76.3% | \$37,711 | 343.50% | \$402,335 | 73.5% |
| | 2022 | 6/30/2022 | 403,302 | 500,273 | 96,971 | 80.6 | 32,760 | 296.00 | 381,941 | 76.3 |
| | 2021 | 6/30/2021 | 387,538 | 491,510 | 103,972 | 78.8 | 33,585 | 309.60 | 434,873 | 88.5 |
| | 2020 | 6/30/2020 | 352,082 | 472,919 | 120,837 | 74.4 | 33,311 | 362.80 | 338,184 | 71.5 |
| | 2019 | 6/30/2019 | 335,971 | 454,617 | 118,646 | 73.9 | 30,288 | 391.70 | 337,739 | 74.3 |
| Judicial | 2023 | 6/30/2023 | \$322,396 | \$350,007 | \$27,612 | 92.1% | \$27,529 | 100.30% | \$308,095 | 88.0% |
| | 2022 | 6/30/2022 | 313,217 | 334,328 | 21,112 | 93.7 | 26,259 | 80.40 | 296,855 | 88.9 |
| | 2021 | 6/30/2021 | 303,155 | 309,113 | 5,957 | 98.1 | 25,479 | 23.38 | 346,889 | 112.2 |
| | 2020 | 6/30/2020 | 277,318 | 296,654 | 19,336 | 93.5 | 24,586 | 78.65 | 280,837 | 94.7 |
| | 2019 | 6/30/2019 | 260,671 | 284,489 | 23,817 | 91.6 | 23,603 | 100.90 | 267,279 | 94.0 |
| APERS | 2023 | 6/30/2023 | \$10,638,000 | \$13,069,000 | \$2,430,000 | 81.4% | \$2,252,000 | 107.90% | \$10,263,063 | 78.5% |
| | 2022 | 6/30/2022 | 10,220,000 | 12,226,000 | 2,006,000 | 83.6 | 2,054,000 | 97.66 | 9,703,178 | 79.4 |
| | 2021 | 6/30/2021 | 9,893,000 | 11,822,000 | 1,929,000 | 83.7 | 1,908,000 | 101.10 | 11,148,503 | 94.3 |
| | 2020 | 6/30/2020 | 9,090,000 | 11,513,000 | 2,423,000 | 79.0 | 1,929,000 | 125.61 | 8,738,362 | 75.9 |
| | 2019 | 6/30/2019 | 8,739,000 | 11,129,000 | 2,390,000 | 78.5 | 1,936,000 | 123.45 | 8,803,212 | 79.1 |
| Teachers | 2023 | 6/30/2023 | \$21,015,000 | \$25,592,000 | \$4,577,000 | 82.1% | \$3,353,000 | 136.50% | \$20,675,052 | 80.8% |
| | 2022 | 6/30/2022 | 20,328,000 | 24,697,000 | 4,369,000 | 82.3 | 2,981,000 | 146.56 | 19,679,467 | 79.7 |
| | 2021 | 6/30/2021 | 19,343,000 | 23,987,000 | 4,644,000 | 80.6 | 3,086,000 | 150.49 | 21,468,773 | 89.5 |
| | 2020 | 6/30/2020 | 18,007,000 | 22,352,000 | 4,345,000 | 80.6 | 2,954,000 | 147.09 | 16,902,076 | 75.6 |
| | 2019 | 6/30/2019 | 17,413,000 | 21,709,000 | 4,296,000 | 80.2 | 2,907,000 | 147.78 | 17,741,622 | 81.7 |

Source: *Arkansas Public Employees Retirement System; Arkansas Teacher Retirement System; Arkansas State Highway Employees Retirement System*

In the past, the State has annually contributed an amount over and above the contribution for normal costs in order to amortize the unfunded actuarial accrued liabilities. This contribution must be appropriated annually by act of the General Assembly. Reference is hereby made to Appendix D. The retirement plans are discussed in detail in Note 14 to the Basic Financial Statements.

Set forth on this page is a comparison of certain provisions of the retirement systems.

FULL RETIREMENT

| | APERS | TEACHER SYSTEM | HIGHWAY SYSTEM | STATE POLICE SYSTEM | AJRS |
|--------------|--|--|---|--|--|
| Eligibility: | <p><u>Noncontributory:</u> Age 65 with 5 years of service; or any age with 28 years of service.</p> <p><u>Contributory:</u> Before 7/1/05 - Age 65 with 5 years; age 60 with 20 years service; or any age with 28 years service.</p> <p>After 7/1/05: same as noncontributory.</p> | <p>Age 60 with 5 years of service or any age with 28 years of service.</p> <p>Uses reciprocity for vesting and service requirements.</p> | <p>Age 65 with 5 years of service; age 62 with 15 years of service; age 60 with 20 years of service; or any age with 28 years of service.</p> | <p>Age 50 with 5 years of service if contributory. Age 65 with 5 years or any age with 28 years of service if non- contributory. The age 65 requirement is reduced by 1 month for every 2 months of Public Safety service but not below age 52 for Tier I or age 55 for Tier II.</p> | <p>Tier I: Age 65 with 10 years of service or any age with 20 years of service.</p> <p>Tier II: Age 65 with 8 years or any age with 20 years of service.</p> |

[Remainder of page intentionally left blank]

Set forth on this page is a comparison of certain provisions of the retirement systems.

| | APERS | TEACHER SYSTEM | HIGHWAY SYSTEM | STATE POLICE SYSTEM | AJRS |
|----------|--|---|--|--|--|
| Benefit: | <p>Contributory members prior to 7/01/05 - 2.07% of final average salary times years of service thru 7/01/05; new contributory members after 7/01/05 receive 2.03% during the period between 7/01/05 and 7/01/07 and 2.0% from 7/01/07 and forward. An additional 0.5% is added to every year served over 28 years.</p> <p>Noncontributory - 1.75% of final average salary times years of service thru 6/30/07; 1.72% on 7/1/07.</p> <p>5 year FAS effective 7/1/2022, 3 years for members active as of 7/1/2022</p> | <p>Contributory - 2.15% of final average salary times years of service.</p> <p>Noncontributory - 1.39% of final average salary times years of service credited prior to FY2020. 1.25% of final average salary times years of service credited FY2020 and after. Certain minimum benefit provisions apply.</p> <p>\$50 monthly (\$600 per year) supplement with 10 years of service</p> <p>ATRS pays a death benefit upon the death of an active or retired member with 10 or more years of Actual Service. The death benefit with 10 years of contributory actual service is \$10,000. The death benefit with 10 years of noncontributory actual service is \$6,667. Members with combined contributory and noncontributory actual service, with less than 10 years of contributory service, will receive a pro-rated amount.</p> <p>5 year FAS effective 7/1/2018, 3 years for members active as of 7/1/2018</p> | <p>2.2% of consecutive average salary times years of service.</p> <p>[monthly supplement]</p> <p>5 year CAS effective 7/1/2021, 3 years for members active as 7/1/2021</p> | <p>Tier I:</p> <p>Contributory - 2.949% of final average salary times the first 20 years of service plus 2.359% times the next 5 years plus 1.18% times service in excess of 25 years.</p> <p>Noncontributory - 1.5 times years of service times 1.66% times final average salary. (5 yr FAS)</p> <p>Currently all members are noncontributory</p> <p>Tier II:</p> <p>2.65% x FAS x YS</p> <p>(4 yr FAS)</p> | <p>Tier I:</p> <p>60% of final salary</p> <p>Additional 2.5% of pay after 20 years for up to 6 more years.</p> <p>75% Maximum</p> <p>Tier II:</p> <p>3.2% x final salary x YS</p> <p>80% Maximum</p> |

Set forth on this page is a comparison of certain provisions of the retirement systems.

REDUCED RETIREMENT

| | APERS | TEACHER SYSTEM | HIGHWAY SYSTEM | STATE POLICE SYSTEM | AJRS |
|--------------|---|--|--|---|---|
| Eligibility: | Age 55 with 5 years of service or any age with 25 years of service. | Early retirement is available with 25 years of service and under age 60. ATRS uses reciprocity in the service calculation. | Age 55 with 5 years of service. | Any age with 5 years of service if contributory. Within 10 years of eligibility for full retirement and 5 years of service if non-contributory. | <p>Tier I: a. Any age with 18 (or less than 20) years of service if hired before 7/1/83. b. Between ages 62 & 65 with 14 years of service.</p> <p>Tier II: Between ages 62 & 65 with 8 years credited service</p> |
| Benefit: | Full benefit reduced by 1/2 of 1% for each month retirement precedes normal retirement age or 1% if reduced from 28 years, whichever is less. | <p>Effective April 17, 2017 through August 1, 2017, full benefit reduced by 6/12% times the months (6% per year) by which early retirement precedes the earlier of attainment of age 60 or completion of 28 years of service.</p> <p>Effective August 1, 2017, full benefit reduced by 10/12% times the months (10% per year) by which early retirement precedes the earlier of attainment of age 60 or completion of 28 years of service.</p> | Full benefit reduced by 0.8% for the first 60 months and 0.3% for the next 60 months by which early retirement precedes full retirement. | Full benefit reduced by 1/2 of 1% for Tier I and/or 3/4 of 1% for Tier II for each month of difference in benefit commencement ages. | <p>Tier I: Full benefit reduced by 1/2% for each month retirement age is younger than age 65.</p> <p>Tier II: Full benefit reduced by 1/2% for each month retirement age is younger than age 65.</p> |

DISABILITY

| | APERS | TEACHER SYSTEM | HIGHWAY SYSTEM | STATE POLICE SYSTEM | AJRS |
|--------------|--------------------------------|--|--------------------------------|--------------------------------|--|
| Eligibility: | 5 years of service | 5 years of actual and reciprocal service Onset of disability must occur before or during actual employment. | 5 years of service | 5 years of service | 3 years of service (No service requirement for persons who were members before 7/1/83). |
| Benefit: | Accrued benefit at disability. | Accrued benefit at disability. | Accrued benefit at disability. | Accrued benefit at disability. | Accrued benefit at disability. Tier II, not less than 25.6% of salary. |

[Remainder of page intentionally left blank]

Set forth on this page is a comparison of certain provisions of the retirement systems.

DEATH-IN SERVICE

| | APERS | TEACHER SYSTEM | HIGHWAY SYSTEM | STATE POLICE SYSTEM | AJRS |
|--------------|---|---|---|--|---|
| Eligibility: | 5 years of service. | 5 years of actual and reciprocal service. | 5 years of service. | 5 years of service. | 3 years of service. No service requirement for persons who were members before 7/1/83. |
| Benefit: | Greater of option B-75 or 10% of covered compensation. Must have been married to spouse for at least six months preceding death. Each child- annuity of the greater of 10% of covered compensation or equal share of monthly minimum; 25% maximum for all children. | <p>Surviving Spouse: Qualifies for the benefit amount as if member had retired and took joint and 100% survivor annuity (Option A). The benefits begin at the time the member is or would be eligible to receive benefits.</p> <p>Surviving Child: Eligible surviving children qualify for 20% of the member's highest salary year received in covered employment, for up to 3 qualifying children. If there are more than 3 qualified surviving children, each child will receive a pro rata share of 60% of the member's highest salary year received in covered employment.</p> <p>Surviving child continues to receive the survivor benefit with a 3% COLA until age 23, if the child remains in school on a full-time basis.</p> <p>Reciprocal service recognized (benefit prorated)</p> | Beneficiary will be eligible to receive monthly benefit upon death of active member. It will be calculated as if member retired the date of his death, elected Option A or B. | <p>Tier I: Surviving spouse with no children receives 50% of benefit amount. A spouse with dependent children receives 75% of benefit amount. If dependent children are only survivors, equal share of 75% with no one child receiving more than 25% of benefit amount. Maximum per child for contributory members is 15% of benefit amount.</p> <p>Tier II: Greater of Option B-75 or 10% of covered compensation. Must have been married to spouse for one year preceding death. Each child receives a benefit of 10% of annual pay (maximum of 25% for all children).</p> | <p>Tier I - 67% of retirement benefit. Married at least one year.</p> <p>Tier II - 67% of retirement benefit, but not less than 17.152% of salary. Married at least one year.</p> |

Set forth on this page is a comparison of certain provisions of the retirement systems.

VESTING

| | APERS | TEACHER SYSTEM | HIGHWAY SYSTEM | STATE POLICE SYSTEM | AJRS |
|--------------|--------------------|--|--------------------|--|--|
| Eligibility: | 5 years of service | 5 years of service Reciprocal service recognized. | 5 years of service | 5 years of service Tier II: 5 years | Tier I: 10 years of service Tier II: 8 years of service |

CONTRIBUTIONS

| | APERS | TEACHER SYSTEM | HIGHWAY SYSTEM | STATE POLICE SYSTEM | AJRS |
|-----------|--|--|----------------|---|--|
| Employee: | 5.5% of pay for contributory member. Additional 2.5% for municipal and county member elected or appointed after 07/01/2011 | 7% of pay for contributory member. ATRS has noncontributory members with a 0% contribution and a lower benefit. | 7% of pay. | 9.25% of pay for contributory member. Currently all employees are noncontributory. | Tier I: 6% of pay until service exceeds 20 years or until age 65 with 10 years of service. Tier II: 5%; no contributions if 25 or more service years. |
| Employer: | 15.32% State; 15.32% Local 4% School. Additional 2.5% for municipal and county member elected or appointed after 07/01/2011 | 15% for all salaries earned by school employees. | 14.9% | 26% | 12% (35.9% actually). |

COST OF LIVING RAISES FOR RETIREES

| | APERS | TEACHER SYSTEM | HIGHWAY SYSTEM | STATE POLICE SYSTEM | AJRS |
|--|-------------------------|--|---|-------------------------|---|
| | 3% per year compounded. | 3% simple COLA per year using initial benefit as the base. | Compounded percentage change of the CPI-W for December. Cap at 3%. | 3% per year compounded. | Increases equal to active pay raises for pre-7/1/83 members. For all judges or justices first elected after 6/30/83, benefits are increased July 1st by 3%. |

Set forth on this page is a comparison of certain provisions of the retirement systems.

OTHER RETIREMENT OPTIONS

| | APERS | TEACHER SYSTEM | HIGHWAY SYSTEM | STATE POLICE SYSTEM | AJRS |
|--|---|--|--|--|-----------------------------|
| | Straight Life; Option A 120, Option A60, Option B50, Option B75 | Straight Life Option A – Joint and 100% Survivor Option B – Joint and 50% Survivor Option C – 10 Years Certain and Life ATRS "pops up" a member to Straight Life if a covered spouse or incapacitated child predeceases the member. ATRS also allows coverage of a new spouse and "pops down" if the member marries after retirement and covers the new spouse with an Option A or B benefit. | 10 Years Certain and Life Joint and 50% with Pop-Up if Joint Pensioner predeceases the member | Tier I - Automatic Survivor Benefits; Straight Life; Option A 120, Option A60, Option B50, Option B75 Tier II - Straight Life; Option A 120, Option A60, Option B50, Option B75 | Automatic Survivor Benefits |

[Remainder of page intentionally left blank]

Set forth on this page is a comparison of certain provisions of the retirement systems.

MILITARY SERVICE

| | APERS | TEACHER SYSTEM | HIGHWAY SYSTEM | STATE POLICE SYSTEM | AJRS |
|--|---|--|---|--|--|
| | <p>May purchase up to 5 years of active duty military service with at least 5 years of actual service in the System and received an honorable discharge.</p> <p>May purchase Arkansas National Guard and armed forces reserve service in one month increments after separation from Guard/Reserve service on a one-for-one basis (up to 5 years).</p> | <p>May establish up to 5 years FREE service (voluntary or involuntary) during time of military draft, with at least 5 years of actual service in the System and an honorable discharge.</p> <p>May purchase up to 5 years of active duty military service with at least 5 years of actual service in the System and an honorable discharge.</p> <p>May purchase up to 5 years of credited service for military reserve and national guard service in any state.</p> <p>As of 07/01/2011, all purchased service is at actuarial cost.</p> | <p>May purchase up to five years for Military Prior Service with at least five years of service and an honorable discharge.</p> <p>May purchase up to three years for Military Leave Without Pay Service with at least 10 years of service in the System and an honorable discharge; and not receiving federal military retirement.</p> | <p>Military service that interrupts employment is available and up to five years may be credited as service. May purchase up to 5 years for Military service prior to employment with at least five years of service and an honorable discharge.</p> | <p>Tier I - Can have 7 years military service - 2 free years for military service during an armed conflict & the purchase of 5 years with at least five years of service and honorable discharge.</p> <p>Tier II – not eligible for Military service</p> |

OUT-OF-STATE SERVICE

| | APERS | TEACHER SYSTEM | HIGHWAY SYSTEM | STATE POLICE SYSTEM | AJRS |
|--|---|--|----------------|---------------------|-------------|
| | <p>May purchase up to a maximum of 5 years.</p> | <p>Can purchase up to 15 years.</p> <p>As of 07/01/2011, all purchased service is at actuarial cost.</p> | <p>None</p> | <p>None</p> | <p>None</p> |

Set forth on this page is a comparison of certain provisions of the retirement systems.

OTHER SERVICE

| | APERS | TEACHER SYSTEM | HIGHWAY SYSTEM | STATE POLICE SYSTEM | AJRS |
|--|--|---|----------------|---------------------|------|
| | Can purchase time for educational leave, loss due to worker's compensation injury, federal grant service, non-participating municipality, and federal public employment. | May purchase overseas service (10 years), sabbatical leave (120 days per year), private school service (15 years) prior state service, domestic federal service and federal retirement (10 years). As of 07/01/2011, all purchased service is at actuarial cost. | None | None | None |

BOARD COMPOSITION

| APERS | TEACHERS SYSTEM | HIGHWAY SYSTEM | STATE POLICE SYSTEM |
|--|---|--|--|
| (13 PERSONS) State Auditor, ex officio State Treasurer, ex officio DFA Secretary, ex officio three (3) state employee members, appointed by the Governor (6-year term of office) three (3) non-state employees appointed by Governor (6-year term of office) two (2) retired members appointed by the President Pro Tem of the Senate two (2) retired members appointed by the Speaker of the House | (15 PERSONS) State Bank Commissioner, ex officio State Treasurer, ex officio State Auditor, ex officio Commissioner of Elementary and Secondary Education, ex officio eight (8) members elected by members (6-year term of office) three (3) retirants elected by ATRS retirants. (6-year term of office) | (7 PERSONS) State Treasurer DFA Secretary ARDOT Chief Engineer and Deputy Director Director of Arkansas Department of Transportation two (2) system members - (2-year term of office) one (1) retirant - (2-year term of office) | (7 PERSONS) ASP Commissioner DFA Secretary one (1) Tier I member one (1) Tier II member three (3) citizens at large |

| AJRS |
|--|
| (5 PERSONS) Judicial Council Appoints |

Other Post Employment Benefits

The State pays for other post employment benefits ("OPEB"), such as health insurance for certain retirees, through the Department of Transformation and Shared Services and, for uniformed state police employees, through the Arkansas State Police. State colleges and universities also provide other post employment benefits. The State, in consultation with its professional actuarial advisors, has quantified its unfunded OPEB liability under GASB Statement No. 75 ("GASB 75"), which became effective, in the case of the State, for its fiscal year ended June 30, 2018. GASB 75 requires the reporting of all unfunded OPEB liability, but it does not require that such OPEB liabilities be fully funded. Reference is hereby made to Appendix D. Postemployment benefits, other than pensions, are discussed in detail in Note 15 to the Basic Financial Statements. The following table (expressed in thousands) discloses certain information for the various OPEB plans as of June 30, 2023:

| <u>Plan</u> | Actuarial Value of <u>Assets</u> | Total OPEB Liability Recorded as of <u>June 30, 2023</u> |
|---|--|---|
| Arkansas State Employee | 0 | \$1,238,739 |
| Arkansas State Police | 0 | 199,117 |
| Various College and University Plans | 0 | 104,230 |

Source: Arkansas Department of Finance and Administration.

CERTAIN TAXPAYER INITIATIVES AND LEGISLATION

Various efforts have been made in the recent past, under provisions of the Arkansas Constitution which provide for initiatives by electors of the State, to place various taxpayer initiated measures before the electors of the State. Should any of these initiated measures be approved by the Arkansas Attorney General (as to form) and the Arkansas Secretary of State (as to form and as to sufficiency of signatures), such measures would be placed on the ballot for a general election.

These measures have included in the past efforts to abolish the State income tax, abolish sales and use tax on used goods, allow local initiative for change in local property tax rates and restrict the level of local property taxes.

The effect of any of these measures, should any one or more become law, on the financial condition of the State cannot be predicted.

CERTAIN LEGISLATION AFFECTING STATE GENERAL REVENUE COLLECTIONS

Set forth on the following page is a table reflecting the effects of State legislation, adopted in 2023, on revenues of the State.

[Remainder of page intentionally left blank]

General Revenue Impact of Bills of the 2023 General Assembly

| <u>Act</u> | <u>Act Description</u> | <u>FY 2024 Impact</u> | <u>FY 2025 Impact</u> |
|------------|---|-----------------------|-----------------------|
| 237 | LEARNS Act includes \$4M increase in income tax credits for nonpublic scholarship contribution | (\$4,000,000) | (\$4,300,000) |
| 278 | Sales tax exemption for certain revenues collected by a net-metering facility | (\$855,195) | (\$855,195) |
| 358 | Amend military retirement exemption to allow exemption amount greater than military income | (\$66,000) | (\$66,000) |
| 532 | Reduce top marginal income tax rates to 4.7% (individual) and 5.1% (corporate) | (\$186,000,000) | (\$124,000,000) |
| 485 | Repeals throwback rule through phase-out | (\$10,600,000) | (\$21,100,000) |
| 41 | Extends vehicle registration deadline from 30 days to 60 days | (\$28,631,698) | \$4,406,418 |
| 446 | Sales tax exemption for concession stand sales operated by nonprofit youth organization | (\$23,815) | (\$31,890) |
| 517 | Increased/additional incentives for Digital Product and Motion Picture Industry Development Act | (\$395,444) | (\$395,444) |
| 518 | Sales tax exemption for Disabled American Veterans Organization | (\$671) | (\$903) |
| Total | | (\$230,572,823) | (\$146,343,014) |

Note: Some of these bills will have impacts in fiscal years beyond 2025.

Source: Arkansas Department of Finance and Administration, Economic Analysis and Tax Research.

SUMMARY OF CERTAIN PROVISIONS OF THE GENERAL RESOLUTION

The Bonds will be issued pursuant to the Bond Resolution, a summary of which appears below. This summary makes use of terms defined in the Bond Resolution, certain of which definitions are summarized in Appendix A. This summary does not purport to be comprehensive or definitive and is subject in all respects to the specific terms and provisions of the Bond Resolution, to which reference is hereby made and copies of which are available from the Commission or the Financial Advisor.

General Resolution Constitutes Contract

In consideration of the purchase and acceptance of any and all of the Bonds by those who shall own the same from time to time, the General Resolution (together with all Supplemental Resolutions and all Series Resolutions) shall be deemed to be and shall constitute a contract among the Commission, the State and the owners from time to time of the Bonds, and the pledge made in the General Resolution and the covenants and agreements herein set forth to be performed on behalf of the Commission and State shall be for the equal benefit, protection and security of the owners of any and all of the Bonds, all of which, regardless the time or times of their delivery or maturity, shall be equal rank without preference, priority or distinction of any of the Bonds over any other thereof except as expressly provided in or permitted by the General Resolution.

Pledge Effected by the General Resolution

For the payment of the principal and redemption price, if any, of and interest on all bonds issued under the General Resolution, there is irrevocably pledged, in accordance with the provisions of the Act and the General Resolution, the full faith, credit and resources of the State.

Establishment of Funds

The General Resolution establishes the following Funds:

- (1) Project Fund

- (2) Program Fund
- (3) Revenue Fund
- (4) Bond Fund

Each of the above-designated Funds will be held (a) by the Treasurer or designated agent thereof or (b) in a trust fund or funds established in or by a bank or trust company selected by the Commission; provided, however, that the Bond Fund shall be held by the Treasurer or designated agent thereof. The Treasurer shall maintain its accounts in a qualified depository institution. There shall be maintained within each Fund separate subaccounts for each Series and each subaccount may be held by or in a separate trust fund or by a separate qualified depository institution.

Project Fund. Amounts in the Project Fund shall be disbursed as set forth in the General Resolution and in the applicable Series Resolution. Amounts in the Project Fund shall be transferred to Program Fund Account A and/or Program Fund Account B and the subaccounts therein as directed by an Authorized Representative to accomplish the purposes of Program A and/or Program B, respectively.

Program Fund. Amounts in the Program Fund will be expended and applied only for one or more of the following purposes:

- (a) for deposit in the Bond Fund to cover deficiencies in the Bond Fund;
- (b) for the payment of Project Costs;
- (c) for the purpose of paying any Costs of Issuance;
- (d) in connection with a Project refinancing, the repayment of indebtedness incurred by a Person to pay Project Costs; or
- (e) in connection with the refunding of Qualified Bonds as authorized by the Act.

If the Commission determines that the moneys in any subaccount in the Program Fund will not be needed for any of the uses set forth in clauses (a) through (e) above, the Commission shall cause such amounts to be transferred to the related subaccount in the Bond Fund and used to redeem the related Series.

Revenue Fund. The Commission shall deposit or cause to be deposited to the credit of the applicable Revenue Fund Subaccount all Revenues from the applicable Project and Project Loan. All moneys in the Revenue Fund shall at least semiannually be deposited, at the direction of the Commission, into either the Program Fund or the Bond Fund.

Not later than the fifth business day preceding each January 1 and July 1, the Treasurer or the Commission shall pay or cause to be paid from moneys in the Revenue Fund and the subaccounts therein into the following Funds and in the following order the amounts set forth below:

FIRST: For deposit into the Bond Fund, an amount equal to the interest due on the Outstanding Bonds due on the next interest payment date;

SECOND: For deposit into the Bond Fund, an amount equal to one-half of the next principal maturity (including Sinking Fund Installments) of the Bonds;

THIRD: The balance, if any, into the Program Fund.

Bond Fund. The Treasurer shall deposit or cause to be deposited to the credit of the Bond Fund moneys received for such fund.

At least one business day prior to each interest payment date for any of the Outstanding Bonds, the Treasurer shall pay or cause to be paid out of moneys credited to the Bond Fund to the Paying Agent the amounts required for the payment of interest on the Bonds and Paying Agent's fees due on such interest payment date and to the Registrar the fees of the Registrar due on that date, and one business day prior to each redemption date the amounts required for the payment of accrued interest on Bonds then to be redeemed or purchased unless the payment of such accrued interest shall be otherwise provided for, and such amounts shall be applied to such payments.

At least one business day prior to each principal payment date for any of the Outstanding Bonds, the Treasurer shall pay or cause to be paid out of moneys credited to the Bond Fund to the Paying Agent the amounts required for the payment of principal and premium, if any, due on the Bonds on such principal payment date and such amounts shall be applied to such payments.

If there shall be insufficient moneys in the Bond Fund to pay in full interest on Bonds and the Registrar's and Paying Agent's fees due on any interest payment date or redemption date after all required transfers have been made into the Bond Fund, the Treasurer or the Commission, as applicable, shall, five business days prior to such interest payment date, transfer an amount equal to the deficiency in the Bond Fund from the following sources and Funds, in the following order:

FIRST: From the general revenues of the State;

SECOND: From the Project Fund; and

THIRD: From the Program Fund.

If there shall be insufficient moneys in the Bond Fund to pay in full the principal payment and premium payment, if any, due on any principal payment date after all required transfers have been made into the Bond Fund, the Treasurer or the Commission, as applicable, shall, five business days prior to such principal payment date, transfer an amount equal to the deficiency in the Bond Fund from the following sources and Funds, in the following order:

FIRST: From the general revenues of the State;

SECOND: From the Project Fund; and

THIRD: From the Program Fund.

Deposit of General Revenues

Not less than fifteen (15) days prior to the commencement of each Fiscal Year, the Commission shall provide information to the Chief Fiscal Officer of the State estimating moneys required for payment of Debt Service on the Bonds and moneys of the Commission, including expected Revenues and income from investment of Fund balances, that the Commission proposes to make available for application to said Debt Service for the coming Fiscal Year. Following receipt of said information, the Chief Fiscal Officer of the State shall estimate the amount, if any, of general revenues of the State required for payment of Debt Service on the Bonds for said period (the "Deficiency") and shall certify such estimated amount to the Treasurer before the commencement of the succeeding Fiscal Year.

The Treasurer shall transfer, on the first day of each month, from the State Apportionment Fund into the Bond Fund, equal amounts sufficient to cause the Deficiency to be eliminated at least one month prior to the next interest or principal and interest payment date.

Notwithstanding any other transfers of moneys described in the paragraph above, the Treasurer shall transfer moneys in the Treasury into the Bond Fund at the times and in amounts as may be necessary, from time to time, to insure the payment, when due, of the principal, premium, if any, and interest due on the Bonds.

Investment of Funds

Moneys deposited in the Funds shall, to the extent practicable, be invested in Investment Obligations, the maturity or redemption date (at the option of the holder) of which shall coincide as nearly as practicable with the times at which moneys in the Funds will be required for the purposes provided in the General Resolution and the applicable Series Resolution. Obligations purchased as an investment of moneys in any Fund, and earnings and profits thereon, shall be deemed at all times to be a part of such Fund.

Payment of Bonds

The State covenants that it shall duly and punctually pay or cause to be paid, the principal or redemption price, if any, of every Bond and the interest thereon, at the dates and places and in the manner provided in the Bonds, according to the true intent and meaning thereof.

Events of Default

The term "Event of Default," whenever used herein, means any one of the following events (whatever the reason for such Event of Default and whether it shall be voluntary or involuntary or be effected by operation of law or pursuant to any judgment, decree or order of any court or any order, rule or regulation of any administrative or governmental body):

- A. Default in the payment of any interest upon any Bond when it becomes due and payable; or
- B. Default in the payment of the principal of (or premium, if any, on) any Bond when the same becomes due and payable; or
- C. The impairment by the State of any right or remedy of any Owner.

Notwithstanding anything set forth herein, no violation of any provision under **Establishment of Funds**, other than a violation which results in a failure to make timely payment of Debt Service, shall result in an Event of Default under the Bond Resolution.

Remedies

The Owners of Bonds shall be entitled to all of the rights and remedies provided in the Act the General Resolution, the Series Resolution and to all of the rights and remedies otherwise provided or permitted by law or in equity.

Upon the happening and continuance of any event of default, the Owners of the Outstanding Bonds shall have the right, individually or in concert, to proceed to protect and enforce their rights by such of the following remedies as they shall deem most effectual to protect and enforce such rights:

- (a) by mandamus or other suit, action or proceeding at law or in equity, enforce all rights of the Owners of Bonds, including the right to require the Treasurer and other officers of the State or their agents to carry out all covenants or agreements with Owners of Bonds and to perform its duties under the Act;
- (b) by bringing suit upon the Bonds;
- (c) by action or suit in equity, enjoin any acts or things which may be unlawful or in violation of the rights of the Owners of Bonds; and
- (d) by declaring all Bonds due and payable, and if all defaults shall be made good, then the Owners of not less than twenty-five (25%) percent in principal amount of the Outstanding Bonds may annul such declaration and its consequences.

Supplemental Resolutions - Effective without Consent of Owners of Bonds

For any one or more of the following purposes or at any time or from time to time, a Supplemental Resolution may be adopted; which, upon its adoption by the Commission, shall be fully effective in accordance with its terms without the necessity of any approval by the Owners of the Bonds:

(1) to close the General Resolution against, or provide limitations and restrictions in addition to the limitations and restrictions contained in the General Resolution on, the delivery of Bonds, or the issuance of other evidences of indebtedness;

(2) to add to the limitations and restrictions in the General Resolution or Series Resolution, other limitations and restrictions to be observed by the Commission which are not contrary to or inconsistent with the General Resolution or Series Resolution as theretofore in effect;

(3) to add to the covenants and agreements of the Commission in the General Resolution or Series Resolution, other covenants and agreements to be observed by the Commission which are not contrary to or inconsistent with the General Resolution or Series Resolution as theretofore in effect;

(4) to authorize Bonds of a Series and, in connection therewith, specify and determine matters and things relevant to such Bonds which are not contrary to or inconsistent with the General Resolution as theretofore in effect, or to amend, modify or rescind any such authorization, specification or determination at any time prior to the first delivery of such Bonds; or

(5) to modify any of the provisions of the General Resolution or Series Resolution in any respect whatever, provided that such modification does not diminish the security of any Owner.

Supplemental Resolutions - Effective with Consent of Beneficial Owners of Bonds

No supplementation, modification or amendment of the General Resolution or any Series Resolution and of the rights and obligations thereunder in any particular, may be made which shall permit a change in the obligation to report a Deficiency and make transfers from the State Apportionment Fund (see **Deposit of General Revenues**, above), a change in the terms of redemption or maturity of the principal of any Outstanding Bonds or for any interest payment thereon or a reduction in the principal amount premium, if any, thereof or in the rate of interest thereon except with the consent of all the Owners which would be affected thereby.

Termination of Rights

Any moneys held by a Fiduciary in trust for the payment and discharge of any of the Bonds which remain unclaimed for two and one-half years after the date when such Bonds have become due and payable, either at their stated maturity dates or by call for earlier redemption, if such moneys are held by the Fiduciary at such date, or for two and one-half years after the date of deposit of such moneys if deposited with the Fiduciary after the date when such Bonds become due and payable, shall, at the written request of the Commission, be repaid by the Fiduciary to the Treasurer, as the State's absolute property and free from trust, and the Fiduciary shall thereupon be released and discharged with respect thereto and the Owners and Owners of Bonds shall look only to the State for the payment of such Bonds; provided, however, that before being required to make any such payment to the Treasurer, the Fiduciary shall, at the expense of the State, cause to be published at least twice, at an interval of not less than seven days between publications, in a newspaper of general circulation in the City of Little Rock, Arkansas, a notice that such moneys remain unclaimed and that, after a date named in said notice, which date shall be not less than 30 days or more than 60 days after the date of the first publication of such notice, the balance of such moneys then unclaimed will be returned to the Treasurer.

Defeasance

If the State shall pay or cause to be paid, or there shall otherwise be paid, to the Owners of all Bonds the principal, premium, if applicable, and interest due or to become due thereon, then the pledge of the revenues, moneys and rights and interest pledged and all covenants, agreements and other obligations of the State to the Owners of Bonds, shall thereupon cease, terminate and become void and be discharged and satisfied. Bonds or interest installments for the

payment or redemption of which moneys shall have been set aside and shall be held in trust by the Paying Agent at the maturity or redemption date thereof shall be deemed to have been paid with the same effect as expressed above.

Any Outstanding Bonds of a Series shall be deemed to have been paid if the following conditions are met: (a) if any of said Bonds are to be redeemed on any date prior to their maturity, the State shall have given to the Registrar irrevocable instructions to give notice of redemption of such Bonds; (b) there shall have been deposited with the Paying Agent either moneys and/or Investment Obligations, as defined below, (the principal of and the interest on which when due will provide moneys) which shall be sufficient to pay when due the principal, premium, interest, or redemption price; and (c) in the event said Bonds are not, by their terms, subject to redemption within the next succeeding sixty (60) days, the State shall have given the Registrar irrevocable instructions to mail or send via other standard means, including electronic or facsimile communication, as soon as practicable, a notice to the Owners of such Bonds that the deposit required by (b) above has been made with the Paying Agent and that said Bonds are deemed to have been paid in accordance with the General Resolution and stating such maturity or redemption date upon which moneys are to be available for the payment of the principal or redemption price, if applicable, on said Bond.

Neither Investment Obligations, nor moneys deposited with the Paying Agent pursuant to the General Resolution, nor principal or interest payments on any such Investment Obligations shall be withdrawn or used for any purpose other than, and shall be held in trust for, the payment of the principal, premium, if applicable, and interest on said Bonds; provided that any cash received from such principal or interest payments on such Investment Obligations deposited with the Paying Agent, if not then needed for such purpose, shall, to the extent practicable, be reinvested in Investment Obligations maturing at times and in amounts sufficient to pay when due the principal or redemption price, if applicable, and interest to become due on said Bonds on and prior to such redemption date or maturity thereof as the case may be, and interest earned from such reinvestments shall be paid over to the State, as received by the Paying Agent, free and clear of any trust, lien, or pledge. Investment Obligations as used above shall mean and include only direct obligations of, or obligations guaranteed by, the United States of America, and such securities shall not be subject to redemption prior to their maturity.

RATINGS

The ratings given to the Bonds by Moody's Investors Service and S&P Global Ratings are "Aa1" and "AA" respectively. An explanation of the significance of such ratings may be obtained from such rating agencies. The Commission furnished to such rating agencies the information contained in a preliminary form of this Official Statement and other information. Generally, rating agencies base their ratings on such material and information, as well as their own investigations, studies, assumptions, and policies. It should be noted that ratings may be changed at any time and that no assurance can be given that they will not be revised or withdrawn by the rating agencies if, in their respective judgments, circumstances should warrant such action. Any downward revision or withdrawal of a rating could have an adverse effect on market prices of the Bonds.

TAX MATTERS

The following is a summary of certain anticipated federal income tax consequences of the purchase, ownership and disposition of the Bonds under the Code, the Regulations and the judicial and administrative rulings and court decisions now in effect, all of which are subject to change or possible differing interpretations. This summary does not purport to address all aspects of federal income taxation that may affect particular investors in light of their individual circumstances, nor certain types of investors subject to special treatment under the federal income tax laws. This summary does not address owners that may be subject to special tax rules, such as banks, insurance companies, dealers in securities or currencies, purchasers that hold Bonds (or foreign currency) as a hedge against currency risks or as part of a straddle with other investments or as part of a "synthetic security" or other integrated investment (including a "conversion transaction") comprised of a Bond and one or more other investments, or purchasers that have a "functional currency" other than the U.S. dollar. Except to the extent discussed below under "Foreign Investors," this summary is not applicable to non-United States persons not subject to federal income tax on their worldwide income. This summary does not discuss the tax laws of any state other than Arkansas or any local or foreign governments. Potential purchasers of the Bonds should consult their own tax advisors in determining the federal, state or local tax consequences to them of the purchase, holding and disposition of the Bonds.

General. Although there are not any regulations, published rulings, or judicial decisions involving the characterization for federal income tax purposes of securities with terms substantially the same as the Bonds, Bond Counsel has advised that the Bonds will be treated for federal income tax purposes as evidences of indebtedness of the State and not as an ownership interest in the trust estate securing the Bonds or as an equity interest in the State or any other party, or in a separate association taxable as a corporation. Although the Bonds are issued by the State, interest on the Bonds (including original issue discount, if any, as discussed below) is not excludable from gross income for federal income tax purposes under Code Section 103. Interest on the Bonds will be fully subject to federal income taxation. Thus, owners of the Bonds generally must include interest (including any original issue discount and market discount) on the Bonds in gross income for federal income tax purposes.

In general, interest paid on the Bonds, original issue discount, if any, and market discount, if any, will be treated as ordinary income to the owners of the Bonds, and principal payments (excluding the portion of such payments, if any, characterized as original issue discount) will be treated as a return of capital.

Market Discount. An investor that acquires a Bond for a price less than the adjusted issue price of such Bond (or an investor who purchases a Bond in the initial offering at a price less than the issue price) may be subject to the market discount rules of Sections 1276 through 1278 of the Code. Under these sections and the principles applied by the Regulations, "market discount" means (i) in the case of a Bond originally issued at a discount, the amount by which the issue price of such Bond, increased by all accrued original issue discount (as if held since the issue date), exceeds the initial tax basis of the owner therein, less any prior payments that did not constitute payments of qualified stated interest, and (ii) in the case of a Bond not originally issued at a discount, the amount by which the stated redemption price of such Bond at maturity exceeds the initial tax basis of the owner therein. Under Section 1276 of the Code, the owner of such a Bond will generally be required (i) to allocate each principal payment to accrued market discount not previously included in income and to recognize ordinary income to that extent and to treat any gain upon sale or other disposition of such a bond as ordinary income to the extent of any remaining accrued market discount (as described at "Sales or Other Dispositions" under this caption) or (ii) to elect to include such market discount and income currently as it accrues on all market discount instruments acquired by such owner on or after the first day of the taxable year to which such election applies.

The Code authorizes the Treasury Department to issue regulations providing for the method for accruing market discount on debt instruments the principal of which is payable in more than one installment. Until such time as regulations are issued by the Treasury Department, certain rules described in legislative history will apply. Under those rules, market discount will be included in income, in the case of a Bond with original issue discount, in proportion to the accrual of original issue discount.

An owner of a Bond who acquired a Bond at a market discount also may be required to defer, until the maturity date of such Bond or its earlier disposition in a taxable transaction, the deduction of a portion of the amount of interest that the owner paid or accrued during the taxable year on indebtedness incurred or maintained to purchase or carry a Bond in excess of the aggregate amount of interest (including original issue discount) includable in such owner's gross income for the taxable year with respect to such Bond. The amount of such net interest expense deferred in a taxable year may not exceed the amount of market discount accrued on the Bond for the days during the taxable year on which the owner held the Bond and, in general, would be deductible when such market discount is includable in income. The amount of any remaining deferred deduction to be taken into account in the taxable year in which the Bond matures or is disposed of in a taxable transaction. In the case of a disposition in which gain or loss is not recognized in whole or in part, any remaining deferred deduction will be allowed to the extent gain is recognized on the disposition. This deferral rule does not apply if the owner elects to include such market discount in income currently as it accrues on all market discount obligations acquired by such owner in that taxable year or thereafter.

Attention is called to the fact that Treasury regulations implementing the market discount rules have not yet been issued. Therefore, investors should consult their own tax advisors regarding the application of these rules as well as the advisability of making any of the elections with respect thereto.

Sales or Other Dispositions. If a Bond is sold, redeemed prior to maturity or otherwise disposed of in a taxable transaction, gain or loss will be recognized in an amount equal to the difference between the amount realized on the sale or other disposition, and the adjusted basis of the transferor in the Bond. The adjusted basis of a Bond generally will be equal to its costs, increased by any original issue discount or market discount included in the gross income of the transferor with respect to the Bond and reduced by any amortized bond premium under Section 171 of the Code and by

the payments on the Bond (other than payments of qualified stated interest), if any, that have previously been received by the transferor. Except as provided in Section 582(c) of the Code, relating to certain financial institutions, or as discussed in the following paragraph, any such gain or loss will be a capital gain or loss taxable at the applicable rate determined by the Code if the Bond to which it is attributable is held as a "capital asset."

Gain on the sale or other disposition of a Bond that was acquired at a market discount will be taxable as ordinary income in an amount not exceeding the portion of such discount that accrued during the period that the Bond was held by the transferor (after reduction by any market discount includable in income by such transferor in accordance with the rules described above under "Market Discount"). In addition, if the State is determined (pursuant to regulations that have yet to be promulgated under Code Section 1271(g)(2)(A)) to have had an intention on the date of original issuance of the Bonds to call all or a portion of the Bonds prior to maturity, then gain on the sale or other disposition of a Bond in an amount equal to the original issue discount not previously includable in gross income would be required to be treated as ordinary income taxable at the applicable rate determined by the Code.

Backup Withholding. Payments of principal and interest (including original issue discount) on the Bonds, as well as payments of proceeds from the sale of Bonds may be subject to the "backup withholding tax" under Section 3406 of the Code with respect to interest or original issue discount on the Bonds if recipients of such payments (other than foreign investors who have properly provided certifications described below) fail to furnish to the payor certain information, including their taxpayer identification numbers, or otherwise fail to establish an exemption from such tax. Any amounts deducted and withheld from a payment to a recipient would be allowed as a credit against the federal income tax of such recipient.

Foreign Investors. An owner of a Bond that is not a "United States person" (as defined below) and is not subject to federal income tax as a result of any direct or indirect connection to the United States of America in addition to its ownership of a Bond will generally not be subject to United States income or withholding tax in respect of a payment on a Bond, provided that the owner complies to the extent necessary with certain identification requirements (including delivery of a statement, signed by the owner under penalties of perjury, certifying that such owner is not a United States person and providing the name and address of such owner). For this purpose the term "United States person" means a citizen or resident of the United States, a corporation, partnership or other entity created or organized in or under the laws of the United States of America or any political subdivision thereof, or an estate or trust whose income from sources within the United States is includable in gross income for United States of America income tax purposes regardless of its connection with the conduct of a trade or business within the United States of America.

Except as explained in the preceding paragraph and subject to the provisions of any applicable tax treaty, a United States withholding tax will apply to interest paid and original issue discount accruing on Bonds owned by foreign investors. In those instances in which payments of interest on the Bonds continue to be subject to withholding, special rules apply with respect to the withholding of tax on payments of interest on, or the sale or exchange of Bonds having original issue discount and held by foreign investors. Potential investors that are foreign persons should consult their own tax advisors regarding the specific tax consequences to them of owning a Bond.

ERISA Considerations. The Employee Retirement Income Security Act of 1974, as amended ("ERISA"), and the Code generally prohibit certain transactions between a qualified employee benefit plan under ERISA (an "ERISA Plan") and persons who, with respect to that plan, are fiduciaries or other "parties in interest" within the meaning of ERISA or "disqualified persons" within the meaning of the Code. In the absence of an applicable statutory, class or administrative exemption, transactions between an ERISA Plan and a party in interest with respect to an ERISA Plan, including the acquisition by one from the other of a Bond, could be viewed as violating those prohibitions. In addition, Code Section 4975 prohibits transactions between certain tax-favored vehicles such as Individual Retirement Accounts and disqualified persons and Code Section 503 includes similar restrictions with respect to governmental and church plans. In this regard, the State or any underwriter of the Bonds, might be considered or might become a "party in interest" within the meaning of ERISA or a "disqualified person" within the meaning of the Code, with respect to an ERISA Plan or a plan or arrangement subject to Code Sections 4975 or 503. Prohibited transactions within the meaning of ERISA and the Code may arise if Bonds are acquired by such plans or arrangements with respect to which the State or any underwriter is a party in interest or disqualified person. In all events, fiduciaries of ERISA Plans and plans or arrangements subject to the above Code Sections, in consultation with their advisors, should carefully consider the impact of ERISA and the Code on an investment in the Bonds.

Further, in the opinion of Bond Counsel, under existing laws, interest on the Bonds is exempt from all taxes of the State, including income, inheritance and property taxes.

LITIGATION

There is no litigation pending or threatened seeking to restrain or enjoin the issuance or delivery of the Bonds, or questioning or affecting the legality of the Act, the conduct of the 2008 general election, the Bonds, the proceedings and authority under which the Bonds are to be issued, or questioning the right of the Commission to adopt the General Resolution or the Series Resolution.

THE FINANCIAL ADVISOR

The Commission has retained Raymond James & Associates, Inc. as financial advisor in connection with the issuance of the Bonds. Although Raymond James & Associates, Inc. has assisted the Commission in its preparation of this Official Statement, Raymond James & Associates, Inc. was not and is not obligated to undertake, and has not undertaken to make, an independent verification and assumes no responsibility for the accuracy, completeness or fairness of the information contained in the Official Statement.

CONTINUING DISCLOSURE

The Commission has covenanted for the benefit of Beneficial Owners of the Bonds to provide certain financial information by not later than 270 days after the end of the State's fiscal year, commencing with the fiscal year ending June 30, 2024 (the "ANRC Annual Disclosure Statement"), and to provide notices of the occurrences of certain listed events. The ANRC Annual Disclosure Statement and notices of listed events will be filed by the Commission with the Municipal Securities Rulemaking Board. Appendix C to this Official Statement is a preliminary draft of the Continuing Disclosure Agreement to be executed at closing. These covenants have been made in order to assist the Underwriter in complying with Securities and Exchange Commission Rule 15c2-12(b)(5) (the "Rule"). A failure by the Commission to comply with such agreement will not constitute an Event of Default with respect to the Bonds.

In addition to continuing disclosure undertakings entered into by the Commission in connection with the issuance of general obligations bonds ("ANRC Undertakings"), the State has entered into numerous continuing disclosure undertakings relating to other State general obligation bonds. There are five (5) other types of general obligation bonds that have been issued by agencies of the State and that are outstanding: (i) Federal Highway Grant Anticipation and Tax Revenue General Obligation Bonds (the "GARVEE Bonds"), (ii) General Obligation Four-Lane Highway Construction and Improvement Bonds (the "Highway Bonds"), (iii) College Savings General Obligation Bonds (the "College Savings Bonds"), (iv) Higher Education General Obligation Bonds (the "Higher Education Bonds"), and (v) General Obligation Amendment 82 Bonds (the "Amendment 82 Bonds"). See "INDEBTEDNESS OF THE STATE OF ARKANSAS". The Arkansas State Highway Commission ("ASHC") is the issuer of the GARVEE Bonds and the Highway Bonds. The Arkansas Development Finance Authority ("ADFA" or the "Authority") is the issuer of the College Savings Bonds, the Higher Education Bonds and the Amendment 82 Bonds.

While the Commission, ASHC and ADFA have not made any determinations as to materiality, the following paragraphs under CONTINUING DISCLOSURE summarize the results of the review by the Commission, ADFA and ASHC of their respective compliance with prior continuing disclosure obligations of the Commission, ADFA and ASHC over the past five years.

Commission

The Commission timely filed its annual disclosure statements in connection with ANRC Undertakings for the fiscal years ended June 30, 2019, 2020, 2021 and 2022. The annual disclosure statement for the fiscal year ended June 30, 2023 was filed three (3) days late for one bond issue, and a notice concerning the failure to timely file was filed late. One listed event notice relating to a financial obligation in 2022 was not timely filed (filed ten (10) days late).

ASHC

ASHC timely filed the financial information required by ASHC's continuing disclosure undertakings for the GARVEE Bonds and the Highway Bonds that were due for the fiscal years ended June 30, 2019, 2020, 2021, 2022 and 2023.

ADFA

The Authority identified nine (9) categories of bonds or programs for which it acts as an issuer and/or has entered into continuing disclosure undertakings for the bonds issued by the Authority (the "ADFA Undertakings"). The Authority (i) is the exclusive issuer of revenue bonds for public facilities acquired or constructed for the benefit of all state agencies which do not have bonding authority (the "State Facilities Program"); (ii) issues bonds to benefit for profit and not for profit businesses for a variety of purposes specifically authorized by State law (the "Conduit Issuer Program"); (iii) issues single family mortgage revenue bonds (the "Single Family Program"); (iv) issues multi-family mortgage revenue bonds (the "Multifamily Program"); (v) issues bonds to facilitate economic development which the Authority and/or the Arkansas Economic Development Commission ("AEDC") guarantee through their individual bond guaranty programs (the "State Bond Guaranty Program"); (vi) guarantees bonds issued by other governmental entities that facilitate economic development (the "Local Bond Guaranty Program"); (vii) issues bonds to support the Commission's Revolving Loan Fund program (the "RLF Program"); (viii) issues bonds authorized by specific legislation to support other state programs (the "Miscellaneous State Bonds Program"); and (ix) issues the College Savings Bonds, the Higher Education Bonds and the Amendment 82 Bonds (the "GO Programs").

With respect to all Authority programs, the Authority is aware of a limited number of circumstances under which notices of certain events were not timely filed. The Authority has implemented additional policies and procedures to improve disclosure and compliance for events warranting disclosure.

With respect to the State Facilities Program and the Conduit Issuer Program, the Authority has had instances of late filings of certain financial information and operating data of the Authority and other obligated parties as required in the ADFA Undertakings. The nature of these filings typically include (i) supplemental filings to provide information or data identified in the ADFA Undertakings, but not included in the initial filing that was made timely and (ii) the filing of financial statements specific to the obligated person, if available, or alternatively, the State's ACFR and/or certain financial information and operating data. With respect to financial information, the delay in filing in most instances was minor. As noted below, the Authority has implemented a form of annual report to prevent omissions of portions of information in the future and to confirm the status of required financial statements.

With respect to the Multifamily Program, most of the bond issues are exempt from the Rule, and the Authority does not have any ADFA Undertakings with respect to this program. With respect to the RLF Program, the Miscellaneous State Bonds Program and the GO Programs, there were no instances of late filings. With respect to the Single Family Programs, there were no instances of late filings for certain financial information and operating data; however, the Authority did not timely file its audited financial statements for the fiscal year ended June 30, 2023 and a notice concerning the failure to file was not filed.

With respect to the State Bond Guaranty Program and the Local Bond Guaranty Program, most of the ADFA Undertakings relating to bonds issued prior to 2010 included a requirement to provide specific information related to borrowers that were in default. The ADFA Undertakings permit the Authority to waive requirements not specifically required by the Rule, and the Authority waived the requirement to provide this information, but did not take formal action to do so nor did it file a disclosure identifying the waiver. With respect to bonds guaranteed by AEDC, the ADFA Undertakings relating to bonds issued prior to 2009 required the filing, when available, of AEDC's audited financial statements. AEDC does not receive separately audited financial statements but rather is one of the component units of the State included in the State ACFR. Prior to 2013, no filings were made because AEDC does not have audited financial statements. In 2013, the Authority, in consultation with AEDC, began filing the State ACFR to satisfy this term of the ADFA Undertakings and filed the applicable previous years ACFRs for all bonds guaranteed by AEDC for which the State ACFR had not been previously filed. With respect to some ADFA Undertakings, there were no instances of late filings.

Procedural changes have been implemented to prevent these instances in the future and include, but are not limited to, (i) requiring any obligated party in the ADFA Undertakings to specifically designate a representative with whom the Authority may communicate regarding information required by the ADFA Undertakings; (ii) incorporating a form of

annual report as an exhibit to all subsequent ADFA Undertakings and amending in due course existing ADFA Undertakings to ensure that both the Authority and other obligated parties provide all required information; and (iii) periodically checking EMMA to ensure such reports and notices have been properly filed and indexed.

UNDERWRITING

The persons named on the cover page hereof (the "Underwriters") have purchased the Bonds at public sale for the price of \$_____ (principal amount _____ \$_____ of [net] original issue _____ less \$_____ of Underwriters' discount"). The Underwriters intend to offer the Bonds to the public initially at the offering prices set forth on the cover page of this Official Statement, although they may subsequently change such offering prices (or bond yields establishing such offering prices) without any requirement of prior notice. The Underwriters reserve the right to join with dealers and other underwriters in offering the Bonds to the public, and may offer the Bonds to such dealers and other underwriters at the price below the public offering price.

ADDITIONAL INFORMATION

The Bonds will be offered for sale subject to the conditions set forth in the Commission's Official Notice of Sale, dated May 7, 2024, copies of which may be obtained from the Financial Advisor or from Bond Counsel.

The information contained in this Official Statement has been taken from sources considered to be reliable, but is not guaranteed. To the best of the knowledge of the undersigned, the Official Statement does not include any untrue statement of material fact, nor does it omit the statement of any material fact required to be stated therein, or necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading.

The execution and delivery of this Official Statement has been duly authorized by the Commission. This Official Statement is dated the date shown on the cover page hereof.

ARKANSAS NATURAL RESOURCES COMMISSION

By: _____
Chairman

[This page intentionally left blank]

APPENDIX A

DEFINITIONS

The following are definitions in summary form of certain terms contained in the Bond Resolution and used herein:

"Act" shall mean Act 631 of the General Assembly of the State for the year 2007, as amended from time to time, codified as A.C.A. §§15-20-1301 et seq.

"Additional Bonds" shall mean any Bond or Bonds authenticated and delivered under the General Resolution subsequent to the issuance of the initial Series of Bonds.

"Authorized Representative" shall mean the Chairman, Vice Chairman or Director and such additional persons as from time to time may be designated to act on behalf of the Commission by written certificates furnished to the Treasurer and Registrar containing the specimen signature thereof and executed on behalf of the Commission by the Chairman, Vice Chairman, or Director.

"Beneficial Owner" shall mean any person who acquires beneficial ownership interest in a Bond so long as the book-entry system is in use.

"Bond" or "Bonds" shall mean any Bond or Bonds authenticated and delivered under the General Resolution and issued pursuant to a Series Resolution.

"Bond Fund" shall mean the Bond Fund established by the General Resolution.

"Code" means the Internal Revenue Code of 1986, as amended, and any Regulations thereunder.

"Commission" shall mean the Arkansas Natural Resources Commission (formerly the Arkansas Soil and Water Conservation Commission), an agency of the State, created by Act 14 of the General Assembly for the year 1963, as amended, and any department of or agency of the State succeeding to the powers and duties thereof.

"Costs of Issuance" shall mean all items of expense payable or reimbursable directly or indirectly by the Commission and related to the authorization, sale and issuance of Bonds, including but not limited to expenses of printing, reproducing documents, filing and recording, initial fees and charges of the Fiduciaries, legal and other professional services and consultation, credit ratings, execution, transportation and safekeeping of Bonds, refunding of Qualified Bonds and other costs, charges and fees in connection with the foregoing.

"Debt Service" shall mean the scheduled amount of interest and amortization of principal payable on a Series of Bonds during the period of computation, excluding amounts scheduled during such period which relate to principal which has been retired before the beginning of such period plus redemption premiums, if any, and Registrar's and Paying Agent's and dissemination and agent's and like servicing fees related to each Series of Bonds.

"Events of Default" shall mean the Events of Default in the General Resolution.

"FDIC" shall mean the Federal Deposit Insurance Corporation, or any successor thereto insuring deposits of commercial banks.

"Fiduciary" or "Fiduciaries" shall mean the Registrar, the Paying Agent, or any or all of them, as may be appropriate.

"Fiscal Year" shall mean the annual accounting reporting used by the State and Commission, initially the 12-month period commencing on July 1 of each year and ending on June 30 period of the following year.

"Fund" shall mean a Fund established by Article V of the General Resolution.

"General Resolution" shall mean the General Resolution Providing for the State of Arkansas Water, Waste Disposal and Pollution Abatement Facilities Development Programs as from time to time amended or supplemented by Supplemental Resolutions in accordance with the terms thereof.

"Investment Obligations" shall mean and include, if and to the extent the same are at the time legal for investment of Commission funds:

(1) direct obligations of the United States of America (including obligations issued or held in book-entry form on the books of the Department of the Treasury) or obligations the principal of and interest on which are unconditionally guaranteed by the United States of America;

(2) bonds, debentures, notes or other evidences of indebtedness issued or guaranteed by any United States government agencies; provided, however, such obligations are backed by the full faith and credit of the United States of America;

(3) senior debt obligations issued or guaranteed by United States government agencies (non-full faith and credit agencies);

(4) money market funds investing exclusively in the investments described in clauses (1) through (3) above;

(5) certificates of deposit providing for deposits secured at all times by collateral described in clauses (1) through (3) above. Such certificates must be issued by commercial banks whose deposits are insured by the FDIC and whose collateral must be held by a third party, and the State Investing Office, or assigns, must have a perfected first security interest in the collateral;

(6) certificates of deposit, savings accounts, deposit accounts or money market deposits, all of which are fully insured by the FDIC;

(7) bonds or notes issued by the State or any municipality, county or school district, community college district or regional solid waste management district in the State, or any agency or instrumentality thereof;

(8) investment agreements with financial institutions or insurance companies which are rated in one of the two highest rating categories of a nationally recognized rating agency;

(9) repurchase agreements providing for the transfer of securities from a dealer bank or securities firm (seller/borrower) to the State Investing Office (buyer/lender), and the transfer of cash from the State Investing Office to the dealer bank or securities firm with an agreement that the dealer bank or securities firm will repay the cash plus a yield to the State Investing Office in exchange for the securities at a specified date. Repurchase agreements must satisfy the following criteria:

(A) Repurchase agreements must be between the State Investing Office and a dealer bank or securities firm described as follows:

(i) Dealers with at least \$100 million in capital, or

(ii) Banks whose deposits are insured by the FDIC.

(B) The written repurchase agreement contract must include the following:

(i) Securities which are acceptable for transfer are those listed in clauses (1) through (3) above.

(ii) The term of the repurchase agreement may be up to 30 days.

- (iii) The collateral must be delivered to the State Investing Office, trustee (if trustee is not supplying the collateral) or third party acting as agent for the trustee (if the trustee is supplying the collateral) before or at the time of the payment (perfection by possession of certificated securities);
- (iv) Valuation of Collateral: The securities must be valued weekly, marked-to-market at current market price plus accrued interest. The value of collateral must be equal to 103% of the amount of cash transferred by the State Investing Office to the dealer bank or security firm under the repurchase agreement plus accrued interest. If the value of securities held as collateral declines below 103% of the value of the cash transferred by the State Investing Office, then additional cash and/or acceptable securities must be transferred and held by the State Investing Office; and

(10) Any other investment authorized by State law.

"Local Entity" shall mean any nonprofit corporation, or any county, municipality, conservation district, improvement district, drainage district, irrigation district, levee district, regional water distribution district, public facilities board, public water authority, rural development authority, solid waste authority, regional wastewater treatment district, regional solid waste management district, rural water association or school district in the State or any agency or instrumentality of any of the foregoing, or any agency or instrumentality of the State, including the Commission.

"Outstanding" when used with reference to Bonds shall mean, as of any date of computation, Bonds theretofore or thereupon being delivered under the General Resolution except:

- (i) Any Bonds canceled by the Registrar at or prior to such date;
- (ii) Bonds for the payment or redemption of which moneys, equal to the principal amount thereof plus premium, if any, and interest to the date of maturity or redemption date, shall be held in trust under the General Resolution and set aside for such payment or redemption (whether at or prior to the maturity date or redemption date);
- (iii) Bonds in lieu of or in substitution for which other bonds shall have been executed and delivered pursuant to the General Resolution; and
- (iv) Bonds deemed to have been paid as provided in the General Resolution.

"Owner" or "Registered Owner" shall mean any person who shall be the registered owner of any Bond or Bonds on the books maintained by the Registrar.

"Paying Agent" shall mean any bank or trust company designated as paying agent for the Bonds, and its successor or successors hereafter appointed in the manner provided in the General Resolution. The Registrar shall be the initial Paying Agent.

"Person" shall mean any Local Entity or any individual, corporation, trust, limited liability company or partnership.

"Programs" shall mean the Water, Waste Disposal and Pollution Abatement Facilities Development Programs of the Commission to be carried out with moneys provided by the issuance of Bonds as provided in the Bond Resolution.

"Program Fund" shall mean the Program Fund established by the General Resolution.

"Project" shall mean any lands, buildings, improvements, machinery, equipment, or other property, real, personal or mixed, or any combination thereof and programs using such property, developed in pursuance of all or any of the purposes of the Act, including but not limited to the following: (1) the production, impoundment, treatment and transportation of water, (2) the collection, treatment and disposition of waste, (3) pollution abatement programs, (4) drainage or flood control facilities, (5) irrigation facilities and (6) the preservation and development of wetlands and aquatic resources. Included are Projects for agricultural, administrative, research, residential, recreational, commercial

and industrial purposes and Projects for the use and benefit of Local Entities, the Commission and other Persons. Included are facilities and improvements which are necessary, ancillary or related to those enumerated.

"Project Costs" shall mean all or any part of the administrative costs of the Commission in connection with the Programs, the costs of developing any Project, costs incidental or appropriate thereto including, without limitation, all costs to the Commission associated with the development or operation of any Project in a supervisory capacity, and costs incidental or appropriate to the financing thereof, including, without limitation, capitalized interest, Costs of Issuance of and appropriate reserves for the Bonds, loan or commitment fees, loans or grant administration fees and costs for engineering, legal and other administrative and consultant services.

"Project Fund" shall mean the Project Fund established by the General Resolution.

"Project Loan" shall mean a loan from proceeds of the Bonds made by the Commission to any Person to finance a Project pursuant to the Act. Project Loans may be in the form of financing leases, loan agreements or bond purchase agreements.

"Qualified Bonds" shall mean one or more series of bonds or temporary notes, issued under the Act, or Act No. 607 of the General Assembly of the State for the year 1997, whether or not such bonds have been issued under the General Resolution.

"Record Date" shall mean the fifteenth (15th) day of the month immediately preceding an interest payment date and will be the date on which the Registrar determines to whom interest will be paid on the interest payment date.

"Registrar" shall mean Simmons Bank, Pine Bluff, Arkansas, a banking institution organized and existing under the laws of the United States of America, its successor or any other corporation which may at any time be substituted in its place pursuant to the General Resolution.

"Regulations" shall mean temporary and permanent regulations promulgated under the Code.

"Revenues" shall mean all gross income, fees, charges, receipts, loan repayments, profits and other moneys derived by the Commission from the Projects and Project Loans.

"Revenue Fund" shall mean the Revenue Fund established by the General Resolution.

"Revenue Fund Subaccount" shall mean each subaccount within the Revenue Fund established and maintained for the Revenues allocated to each Series of Bonds.

"Series" shall mean all of the Bonds authenticated and delivered on original issuance in a simultaneous transaction, and any Bonds thereafter delivered in lieu of or in substitution for such Bonds, regardless of variations in maturity, interest rate or other provisions.

"Series Resolution" shall mean a Supplemental Resolution of the Commission authorizing the issuance of a Series of Bonds.

"Sinking Fund Installment" shall mean any amount of money required by or pursuant to a Series Resolution to be paid on a specified date by the State toward the retirement of any particular Outstanding Bonds that mature on a single date, but not including any amount payable by reason only of the maturity of a Bond.

"State" shall mean the State of Arkansas.

"State Board of Finance" shall mean the State Board of Finance, created by Act 338 of the General Assembly of the State for the year 1955, as amended.

"State Investing Office" shall mean the State Treasurer for the investment of any funds established on the books of the State Treasury, and the Commission for the investment of any funds held outside the State Treasury.

"Supplemental Resolution" shall mean any resolution supplemental to or amendatory of the General Resolution, adopted by the Commission in accordance therewith.

"Treasurer" shall mean the Treasurer of the State.

"Treasury" shall mean the general fund of the State held by the Treasurer.

Except where the context otherwise requires, words importing the singular number shall include the plural number and vice versa, and words importing persons shall include firms, partnerships, associations, corporations and other entities.

[Remainder of page intentionally left blank]

[This page intentionally left blank]

APPENDIX B

June 12, 2024

Simmons Bank
Pine Bluff, Arkansas, as Registrar and Paying Agent

Arkansas Natural Resources Commission
Little Rock, Arkansas

Re: \$17,000,000 State of Arkansas Water, Waste Disposal and Pollution Abatement Facilities
General Obligation Bonds, Taxable Series 2024A

Ladies and Gentlemen:

We have examined a certified copy of proceedings of the State of Arkansas (the "State"), acting by and through the Arkansas Natural Resources Commission (the "Commission"), pertaining to the issuance of the referenced bonds (the "Bonds"). The Bonds are being issued for the purpose of providing funds to finance water, waste disposal, water pollution control, abatement and prevention, irrigation, drainage, flood control and wetlands and aquatic resources projects in the State (the "Projects"), and for paying costs incidental to the issuance of the Bonds.

The Bonds are issued under and pursuant to the Constitution and laws of the State, including particularly the Arkansas Water, Waste Disposal and Pollution Abatement Facilities Financing Act of 2007, that being Act 631 of the General Assembly of the State for the year 2007 (the "Act"); a Proclamation of the Governor of the State dated February 2, 2024, authorizing the issuance of the Bonds; and the General Resolution Providing for the State of Arkansas Water, Waste Disposal and Pollution Abatement Facilities Development Programs, as supplemented by the Series Resolution Authorizing the Issuance and Sale of \$17,000,000 State of Arkansas Water, Waste Disposal and Pollution Abatement Facilities General Obligation Bonds, Taxable Series 2024A, each duly adopted by the Commission (collectively, the "Resolution"). Pursuant to the Resolution, Simmons Bank in Pine Bluff, Arkansas has been appointed registrar and paying agent for the Bonds (the "Registrar").

The Commission is authorized to issue bonds in aggregate principal amount not to exceed \$300,000,000 for nonrefunding purposes upon the terms and conditions set forth in the Act. The Bonds are, and any additional series of bonds, when and if issued, shall be, entitled to the equal benefit, protection and security of the provisions, covenants and agreements of the Act.

As to questions of fact material to our opinion we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify such facts by independent investigation.

Based on our examination, we are of the opinion, as of the date hereof and under existing law, as follows:

1. The Commission is a duly constituted and existing instrumentality of the State with the powers, among others, to issue the Bonds to provide funds for the Projects and to perform its obligations under the Resolution.
2. The Resolution has been duly adopted by the Commission and delivered to the Registrar and is legally binding and enforceable in accordance with its terms.
3. The Bonds have been duly authorized, executed, issued and delivered by the State and constitute valid and binding general obligations of the State in accordance with their terms.
4. The Bonds are secured by an irrevocable pledge of the full faith, credit and resources of the State in accordance with the Act. The Bonds are further secured by a specific pledge of the State's general revenues to the extent necessary to provide for their payment.

5. The Bonds will be treated for federal income tax purposes as evidences of indebtedness of the State. The interest on the Bonds is not excludable from gross income for federal income tax purposes and will be fully subject to federal income taxation.

6. The Bonds and interest thereon are exempt from all taxes of the State, including income, inheritance and property taxes.

It is to be understood that the rights of the owners of the Bonds and the enforceability thereof and of the Resolution may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable and that their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

Sincerely,

FRIDAY, ELDREDGE & CLARK, LLP

APPENDIX C

CONTINUING DISCLOSURE AGREEMENT

This Continuing Disclosure Agreement (the "Disclosure Agreement") is executed and delivered by the Arkansas Natural Resources Commission (the "Issuer"), a duly authorized agency of the State of Arkansas (the "State") by and on behalf of the State, and Simmons Bank, the Bond Registrar and Paying Agent (the "Paying Agent"), as the Dissemination Agent, which covenants and agrees for the benefit of the Beneficial Owners of the \$17,000,000 State of Arkansas Water, Waste Disposal and Pollution Abatement Facilities General Obligation Bonds, Taxable Series 2024A (the "Series 2024A Bonds") issued under the "General Resolution Providing for the State of Arkansas Water, Waste Disposal and Pollution Abatement Facilities Development Programs" (the "General Resolution"), and the "Series Resolution Authorizing the Issuance and Sale of \$17,000,000 State of Arkansas Water, Waste Disposal and Pollution Abatement Facilities General Obligation Bonds, Taxable Series 2024A" (the "Series Resolution"), and as the same may be amended or supplemented from time to time in accordance with the provisions thereof (collectively, the "Resolution") as follows:

Section 1. *Purpose of the Disclosure Statement.* This Disclosure Agreement is being executed and delivered by the Issuer on behalf of the State and the Paying Agent for the benefit of the Beneficial Owners and in order to assist the Participating Underwriter in complying with, and constitutes the written undertaking for the benefit of the Beneficial Owners of the Series 2024A Bonds required by, Section (b)(5)(i) of Securities and Exchange Commission Rule 15c2-12 under the Securities Exchange Act of 1934, as amended (17 C.F.R. § 240.15c2-12) (the "Rule").

The Issuer, as an "obligated person" within the meaning of the Rule, undertakes to provide the following information as provided in this Disclosure Agreement:

- (a) Annual Financial Information;
- (b) Audited Financial Statements, if any; and
- (c) Listed Event Notices.

Section 2. *Definitions.* In addition to the definitions set forth in the Resolution, which apply to any capitalized term used in this Disclosure Agreement unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Financial Information" means the financial information (which shall be prepared in accordance with generally accepted accounting principles ("GAAP") for governmental units as prescribed by the Governmental Accounting Standard Boards ("GASB") which are applicable to information of the type being provided) with respect to the State, provided at least annually, consisting of the information contained in the State's Annual Comprehensive Financial Report attached as Appendix D to the Issuer's Official Statement dated May 14, 2024, which Annual Financial Information may, but is not required to include Audited Financial Statements. Any or all of such information may be included in the Annual Financial Information by specific reference to other documents, including Final Official Statements of debt issues of the Issuer or related public entities, which have been previously provided to the MSRB. The Issuer shall clearly identify in the Annual Financial Information each such other document so included by reference.

"Audited Financial Statements" means the State's annual financial statements, prepared in accordance with GAAP for governmental units as prescribed by GASB, which financial statements shall have been audited by a firm of independent certified public accountants or such auditor as shall be required or permitted by the State.

"Beneficial Owner" of a Series 2024A Bond shall mean any person who has the power, directly or indirectly, to make investment decisions concerning ownership of any Series 2024A Bond (including any person who holds a Series 2024A Bond through a nominee, depository, or other intermediary).

"*Dissemination Agent*" means Simmons Bank, Pine Bluff, Arkansas, as the Bond Registrar and Paying Agent or the Issuer, acting in its capacity as Dissemination Agent hereunder, or any successor Dissemination Agent designated in writing by the Issuer and which has filed with the Issuer and the Paying Agent a written acceptance of such designation.

"*EMMA*" means the Electronic Municipal Market Access system as described in 1934 Act Release No. 59062 and maintained by the MSRB for purposes of the Rule.

"*Financial Obligation*" means a

- (A) debt obligation;
- (B) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or
- (C) guarantee of obligations described in (A) or (B).

The term Financial Obligation shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule.

"*Final Official Statement*" means a document or set of documents prepared by an issuer of municipal securities or its representatives setting forth, among other matters, information concerning the issuer of such municipal securities and the proposed issue of securities that is complete as of the date of delivery of the document or set of documents to the Participating Underwriter.

"*Listed Event*" means any of the following events with respect to the Series 2024A Bonds:

1. Principal and interest payment delinquencies.
2. Non-payment related defaults, if material.
3. Unscheduled draws on debt service reserves reflecting financial difficulties.
4. Unscheduled draws on credit enhancements reflecting financial difficulties.
5. Substitution of credit or liquidity providers, or their failure to perform.
6. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax-exempt status of the security.
7. Modifications to rights of security holders, if material.
8. Bond calls (excluding mandatory sinking fund redemptions), if material.
9. Defeasances and tender offers.
10. Release, substitution, or sale of property securing repayment of the securities, if material.
11. Rating changes.
12. Bankruptcy, insolvency, receivership or similar event of the obligated person.

13. The consummation of a merger, consolidation or acquisition involving the obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material.
14. Appointment of a successor or additional trustee or the change of name of a trustee, if material.
15. Incurrence of a Financial Obligation of the obligated person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the obligated person, any of which affect security holders, if material.
16. Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the obligated person, any of which reflect financial difficulties.

"MSRB" means the Municipal Securities Rulemaking Board.

"Participating Underwriter" means any of the original underwriters of the Series 2024A Bonds required to comply with the Rule in connection with an initial offering of the Series 2024A Bonds.

Section 3. *Provision of Annual Reports.* (a) While any of the Series 2024A Bonds are outstanding, the Issuer shall, or shall cause the Dissemination Agent to, provide the Annual Financial Information on or before 270 days after the end of the State's fiscal year (the "Report Date"), beginning with the fiscal year ended June 30, 2024, to the MSRB, through its continuing disclosure service portal provided through EMMA at <http://www.emma.msrb.org> or any similar system acceptable to the Securities and Exchange Commission. The Annual Financial Information shall be in electronic format as prescribed by the MSRB and shall be accompanied by identifying information as prescribed by the MSRB. Not later than 15 business days prior to said date, the Issuer shall provide the Annual Financial Information to the Dissemination Agent. The Issuer shall include with each such submission of Annual Financial Information to the Dissemination Agent a written representation to the effect that the Annual Financial Information is the Annual Financial Information required to be provided by it pursuant to this Disclosure Agreement and that it complies with the applicable requirements of this Disclosure Agreement. In each case, the Annual Financial Information may be submitted as a single document or as a set of documents, and all or any part of such Annual Financial Information may be provided by specific cross-reference to other documents previously provided to the MSRB.

(b) If not provided as part of the Annual Financial Information, the Issuer shall, or shall cause the Dissemination Agent to, provide the Audited Financial Statements when and if available while any of the Series 2024A Bonds are Outstanding to the MSRB.

(c) If by 15 business days prior to a Report Date the Dissemination Agent has not received a copy of the Annual Financial Information, the Dissemination Agent shall contact the Issuer to notify it that the Dissemination Agent has not received the Annual Financial Information and remind the Issuer that such information must be provided to the MSRB by the Report Date. For the purposes of determining whether information received from the Issuer is Annual Financial Information, the Dissemination Agent shall be entitled to rely conclusively on the Issuer's written representation made pursuant to clause (a) of this Section.

(d) The Dissemination Agent shall file a report with the Issuer certifying that the Annual Financial Information has been provided pursuant to this Disclosure Agreement and stating the date it was provided to the MSRB.

(e) If the Dissemination Agent does not receive the Annual Financial Information, the Dissemination Agent shall, without further direction or instruction from the Issuer, provide in a timely manner to the MSRB notice of any failure by the Issuer while any of the Series 2024A Bonds are Outstanding to provide to the Dissemination Agent Annual Financial Information on or before the Report Date.

Section 4. *Reporting of Listed Events.* (a) Whenever the Issuer obtains knowledge of the occurrence of a Listed Event, the Issuer agrees to report such occurrence to the Dissemination Agent in a timely manner, not in excess of ten (10) business days after the occurrence of such Listed Event.

(b) If the Dissemination Agent has received notice of the occurrence of a Listed Event or has knowledge of the occurrence of a Listed Event, the Dissemination Agent shall file a notice of such occurrence with the MSRB through its continuing disclosure service portal provided through EMMA at <http://www.emma.msrb.org>, or any other similar system that is acceptable to the Securities Exchange Commission. Each notice of the occurrence of a Listed Event shall be filed in electronic format as prescribed by the MSRB and shall be accompanied by identifying information as prescribed by the MSRB.

Section 5. Termination of Reporting Obligation. The Issuer's obligations under this Disclosure Agreement shall automatically terminate once the Series 2024A Bonds are no longer outstanding. Any provision of this Disclosure Agreement shall be null and void in the event the Issuer delivers an opinion of nationally recognized bond counsel to the effect that those portions of the Rule which require the provisions of such undertaking or portion thereof are invalid, have been repealed retroactively or otherwise do not apply to the Series 2024A Bonds; provided that the Issuer shall have provided notice of such delivery and the cancellation of such undertaking or provision thereof to the MSRB.

Section 6. Dissemination Agent. (a) The Issuer may, from time to time, appoint or engage a successor Dissemination Agent to assist it in carrying out its obligations under this Disclosure Agreement, and may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent. If at any time there is not any other designated Dissemination Agent, the Issuer shall be the Dissemination Agent.

(b) Unless otherwise required by law and subject to technical and economic feasibility, the Issuer and the Dissemination Agent shall employ such methods of information transmission as shall be requested or recommended by the designated recipients of the Issuer's information.

Section 7. Additional Information. (a) Nothing in the Disclosure Agreement shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in the Disclosure Agreement or any other means of communication, or including any other information in any Annual Financial Information or notice of occurrence of a Listed Event, in addition to that which is required by the Disclosure Agreement.

(b) If the Issuer chooses to include any information in any Annual Financial Information or notice of occurrence of a Listed Event, in addition to that which is specifically required by the Disclosure Agreement, the Issuer shall have no obligation under the Disclosure Agreement to update such information or include it in any future Annual Financial Information or notice of occurrence of a Listed Event.

Section 8. Amendment; Waiver. Notwithstanding any other provision of this Disclosure Agreement, the Issuer and Paying Agent may amend this Disclosure Agreement, and any provision of this Disclosure Agreement may be waived by the parties hereto, if such amendment or waiver is supported by an opinion of counsel expert in federal securities laws, acceptable to the Issuer, to the effect that such amendment or waiver would not, in and of itself, cause the undertakings herein to violate the Rule if such amendment or waiver had been effective on the date hereof but taking into account any subsequent change in or official interpretation of the Rule, provided that the Issuer shall have provided notice of such delivery and of the amendment to the MSRB.

Section 9. Default. (a) In the event of a failure of the Issuer or the Dissemination Agent to comply with any provision of this Disclosure Agreement, any Beneficial Owner may seek mandate or specific performance by court order or any other such action as may be necessary and appropriate, to cause the Issuer to comply with its obligations under this Disclosure Agreement.

(b) Notwithstanding the provisions of (a) above, no Beneficial Owner shall have any right to take any action to challenge the adequacy of the information provided in accordance with the Disclosure Agreement unless the Beneficial Owners of at least 25 percent aggregate principal amount of Outstanding Series 2024A Bonds shall have made written requests to the Dissemination Agent to take such action in its own name and shall have offered the Dissemination Agent reasonable indemnity, and the Dissemination Agent, for 60 days after its receipt of notice, request, and offer of indemnity, has failed to institute any such action.

(c) A default under this Disclosure Agreement shall not be deemed an Event of Default under the Resolution, and the rights and remedies provided by the Resolution upon the occurrence of an "Event of Default" shall not apply to any such failure. The Issuer shall not be liable for any breach of its obligations under this Section unless such breach is the result of willful or reckless actions or omissions. The sole remedy under this Disclosure Agreement in the

event of any failure of the Issuer or the Dissemination Agent to comply with this Disclosure Agreement shall be an action to compel performance and the Issuer, its members, officers and employees shall incur no liability under this Agreement by reason of any act or failure to act hereunder. Without limiting the generality of the foregoing, neither the commencement nor the successful completion of an action to compel performance under this Section shall entitle any person to attorney's fees, financial damages of any sort or any other relief other than an order or injunction compelling performance.

Section 10. *Duties, Immunities and Liabilities of Dissemination Agent.* The Dissemination Agent shall have only such duties as are specifically set forth in this Disclosure Agreement, and the Issuer agrees to indemnify and save the Dissemination Agent, its officers, directors, employees and agents harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorney's fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's gross negligence or willful misconduct. The obligations of the Issuer under this Section shall survive resignation or removal of the Dissemination Agent and payment of the Series 2024A Bonds.

Section 11. *Beneficiaries.* This Disclosure Agreement shall inure solely to the benefit of the Issuer and the Beneficial Owners from time to time of the Series 2024A Bonds or any interest therein, and shall create no rights in any other person or entity.

Section 12. *Interpretation.* It being the intention of the parties that there be full and complete compliance with the Rule, this Disclosure Agreement shall be construed in accordance with the written interpretative guidance and no-action letters published from time to time by the Securities and Exchange Commission and its staff with respect to the Rule.

Section 13. *Counterparts.* This Disclosure Agreement may be executed in several counterparts, each of which shall be an original and all of which shall constitute but one and the same instrument.

Section 14. *Choice of Law.* This Disclosure Agreement shall be governed by and construed in accordance with the laws of the State of Arkansas, provided that to the extent this Disclosure Agreement addresses matters of federal securities laws, including the Rule, this Disclosure Agreement shall be construed in accordance with such federal laws and official interpretations thereof.

Dated: June 12, 2024.

ARKANSAS NATURAL RESOURCES
COMMISSION

By: _____
Chairman

ACCEPTED:

SIMMONS BANK
AS DISSEMINATION AGENT

By: _____
Authorized Officer

[This page intentionally left blank]

APPENDIX D

State of Arkansas Annual Comprehensive Financial Report
for the Fiscal Year Ended June 30, 2023

[This page intentionally left blank]

ARKANSAS

The Natural State



Annual Comprehensive Financial Report
Fiscal Year Ended June 30, 2023

ARKANSAS

Annual Comprehensive Financial Report

Fiscal Year Ended June 30, 2023



Sarah Huckabee Sanders
Governor

Jim Hudson
Secretary
Department of Finance and Administration

Prepared By
The Department of Finance and Administration
Office of Accounting

The requirements of State agencies to print annual reports, such as the State of Arkansas's Annual Comprehensive Financial Report, were reduced by Ark. Code Ann. § 25-1-203. The report is available in electronic form at <https://www.dfa.arkansas.gov/accounting-office/acfr>.

The photograph of Governor Sarah Huckabee Sanders is courtesy of the Governor's Office.



Governor Sarah Huckabee Sanders



STATE OF ARKANSAS
SARAH HUCKABEE SANDERS
GOVERNOR

December 22, 2023

To the People of Arkansas and the Honorable Members of the Arkansas General Assembly:

It is my honor to submit this Fiscal Year's Arkansas Annual Comprehensive Financial Report, the first of my administration. Included in this report are detailed disclosures and financial statements that shed greater light on the State of Arkansas's financial status, accounting methods, and general economic data. As you will see in these documents, our State's financial health and economy are strong.

We have chosen to go beyond generally accepted accounting principles to provide a greater depth of information and data. Thanks to the hard work of our staff at the Department of Finance and Administration, Arkansas has received twenty-five separate awards commending our transparency. We seek to continue that strong tradition into this new year and administration.

The team at the Department of Finance and Administration has worked over the past several months to ensure this year's report is as strong and comprehensive as in years past. This report is not just a list of numbers and tables – it is a physical testament to my administration's commitment to transparency, strong recordkeeping, and responsible financial management.

Sincerely,

A handwritten signature in blue ink, reading "Sarah Sanders".

Sarah Huckabee Sanders
Governor of Arkansas

State Capitol Building • Little Rock, AR 72201
Telephone: (501) 682-2345
www.governor.arkansas.gov

ARKANSAS

Acknowledgments

The Annual Comprehensive Financial Report was prepared by the
Department of Finance and Administration Office of Accounting:

Jim Hudson
Secretary

Andy Babbitt, CPA, CFE, MBA
Deputy Director/State Comptroller

Financial Reporting Staff:

Jessica Primm, CPA, MBA
Assistant Administrator of Office of Accounting

Gary Puls, CPA – ACFR Accounting Manager
Dan Brassart, CPA – SEFA Accounting Manager
David Paes, CPA – ACFR Coordinator
Jerry Ellis, CPA – SEFA Coordinator
Joseph R. Cox, CPA – ACFR Coordinator
Josh Loy, CPA – ACFR Coordinator
Marilyn Hannibal, CPA – ACFR Coordinator
Rhonda Harris, CPA – ACFR Coordinator
Becky Salewski
Carla Diemer-Meeks
Caroline Glover
Daniela Buhayevska, CPA, MBA
Destan Wilkerson
Emil James White, CPA - Inactive
George Williams, CPA
Jordan Muir, CPA
Kathy Crawford
Kimberly Kethley-Sapp
Lisa Marts, CPA, MAFM
Maddie Arey
Marcella Winzerling, CPA, CGFM
Stephanie Price
Trevor Gibbons, CPA

Photo Credit: Will Newton/Arkansas Department of Parks, Heritage, and Tourism

Special appreciation is given to all personnel throughout the State whose extra effort to contribute accurate, timely financial data, for their agencies made this report possible.

ARKANSAS

ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE YEAR ENDED JUNE 30, 2023

TABLE OF CONTENTS

| | Page |
|--|-------------|
| Introductory Section | |
| Letter of Transmittal | i |
| GFOA – Certificate of Achievement for Excellence in Financial Reporting | x |
| Organizational Chart | xi |
| Principal Officials | xii |
| Financial Section | |
| Independent Auditor’s Report | 1 |
| Management’s Discussion and Analysis | 7 |
| Basic Financial Statements | |
| Government-Wide Financial Statements | |
| Statement of Net Position | 20 |
| Discretely Presented Component Units Consolidated Statement of Financial Position | 22 |
| Statement of Activities | 24 |
| Discretely Presented Component Units Consolidated Statement of Activities | 26 |
| Fund Financial Statements | |
| Governmental Fund Financial Statements | |
| Balance Sheet | 28 |
| Reconciliation of the Governmental Fund Balance Sheet to the Statement of Net Position | 29 |
| Statement of Revenues, Expenditures, and Changes in Fund Balance | 30 |
| Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund | |
| Balance of the Governmental Fund to the Statement of Activities | 31 |
| Proprietary Funds Financial Statements | |
| Statement of Fund Net Position | 32 |
| Statement of Revenues, Expenses, and Changes in Fund Net Position | 34 |
| Statement of Cash Flows | 35 |
| Fiduciary Funds Financial Statements | |
| Statement of Fiduciary Net Position | 37 |
| Statement of Changes in Fiduciary Net Position | 38 |
| Notes to the Financial Statements – Table of Contents | 39 |
| Required Supplementary Information | |
| Pension Funds Schedules | 152 |
| Schedule of Expenditures – Budget and Actual – General Fund | 162 |
| Notes to Schedule of Expenditures – Budget and Actual – General Fund | 163 |
| Ten-Year Claims Development Information – Employee Benefits Division – Public | |
| School Employee Health and Life Benefit Plan | 166 |
| Ten-Year Claims Development Information – Workers’ Compensation | |
| Commission – Death and Permanent Total Disability Trust Fund | 168 |
| Other Postemployment Benefits Schedules | 170 |

ARKANSAS

| | Page |
|--|-------------|
| Combining Financial Statements | |
| Non-Major Enterprise Funds | 177 |
| Combining Statement of Fund Net Position | 178 |
| Combining Statement of Revenues, Expenses, and Changes in Fund Net Position | 179 |
| Combining Statement of Cash Flows | 180 |
| Pension Trust Funds | 181 |
| Combining Statement of Fiduciary Net Position – Pension Trust Funds | 182 |
| Combining Statement of Changes in Fiduciary Net Position – Pension Trust Funds | 183 |
| Statistical Section (Consolidated) | |
| Financial Trends | |
| Schedule 1 Net Position by Component | 188 |
| Schedule 2 Changes in Net Position | 190 |
| Schedule 3 Fund Balances, Governmental Fund | 194 |
| Schedule 4 Changes in Fund Balance, Governmental Fund | 196 |
| Revenue Capacity Information | |
| Schedule 5 Revenue Base – Sales and Use Tax Collections by Industry | 198 |
| Schedule 6 Revenue Payers | 200 |
| Debt Capacity Information | |
| Schedule 7 Ratios of Outstanding Debt by Type | 201 |
| Schedule 8 Pledged Revenue Bond Coverage | 202 |
| Demographic and Economic Information | |
| Schedule 9 Demographic and Economic Indicators | 203 |
| Schedule 10 Principal Employers | 204 |
| Schedule 11 State Employees by Function | 206 |
| Operating Information | |
| Schedule 12 Operating Indicators by Function | 208 |
| Schedule 13 Capital Asset Statistics by Function | 212 |
| Other Information | |
| Schedule 14 Miscellaneous Statistics | 213 |

INTRODUCTORY SECTION







STATE OF ARKANSAS
**Department of Finance
and Administration**

OFFICE OF THE SECRETARY

1509 West Seventh Street, Suite 401
Post Office Box 3278
Little Rock, Arkansas 72203-3278
Phone: (501) 682-2242
Fax: (501) 682-1029
www.arkansas.gov/dfa

December 22, 2023

The Honorable Sarah Huckabee Sanders, Governor
The Honorable Members of the Arkansas General Assembly
The Citizens of Arkansas

In accordance with the requirements set forth in Arkansas Code of 1987 (Ark. Code Ann.) § 19-4-517, it is my pleasure to transmit to you the Annual Comprehensive Financial Report (ACFR) of the State of Arkansas (the State) for the fiscal year ended June 30, 2023.

This report has been prepared by the Department of Finance and Administration (DFA) in conformance with Generally Accepted Accounting Principles for governments as promulgated by the Governmental Accounting Standards Board. The accuracy of agency-level data that support these financial statements is the responsibility of agency management. The completeness and fairness of the presentation, including all disclosures, rests with DFA. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner designed to present fairly the financial position of the State. All disclosures necessary to enable the reader to gain an understanding of the State's financial activities have been included.

The management of the State is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the State are protected from loss, theft, or misuse and that adequate accounting data are compiled to allow the preparation of the financial statements. The internal control structure has been designed to provide reasonable, but not absolute, assurance regarding the reliability of financial records for preparing financial statements and maintaining accountability for the safeguarding of public assets. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and that the valuation of costs and benefits require estimates and judgments by management.

Arkansas Legislative Audit performed the audit for the fiscal year ended June 30, 2023. Auditing standards generally accepted in the United States of America were used by the auditors in conducting the engagement. The auditors' report on the basic financial statements is included in the financial section of this report.

The Management's Discussion and Analysis (MD&A) introduces the basic financial statements and provides an analytical overview of the government's financial activities. This letter of transmittal complements the MD&A and should be read in conjunction with it. The State's MD&A can be found in the financial section immediately following the report of the independent auditor.

PROFILE OF THE GOVERNMENT

Originally part of the Louisiana Purchase of 1803, Arkansas was organized into a territory in 1819 with the same northern, eastern, and southern borders it shares today. In 1836, Arkansas became the 25th state of

ARKANSAS

the United States of America with a new border on the west. It currently stands as the 29th state in size with an area of 53,179 square miles. Arkansas has grown from a vast wilderness to a thriving state with a population of 3.1 million, propagating industries ranging from agriculture to technology to commerce. Nicknamed “The Natural State,” Arkansas is known throughout the country for its natural beauty, clear waters, and abundance of natural wildlife. The Constitution of the State provides for three distinct branches of government: executive, legislative, and judicial. The executive branch is comprised of the Governor, Lieutenant Governor, Attorney General, Secretary of State, Treasurer of State, Auditor of State, and State Land Commissioner, all of whom are elected by state-wide vote to serve four-year terms. The legislative branch is comprised of 35 State senators and 100 State representatives. Known collectively as the General Assembly, the senators and representatives begin the Regular Legislative Session in every odd-numbered year and the Fiscal Legislative Session in every even-numbered year. The judicial branch is comprised of three levels of courts: District Courts, the Circuit Courts, and the Appellate Courts, which are the Court of Appeals and the Supreme Court.

Budgetary control is maintained through legislative appropriation. Agencies submit budgetary requests to DFA, which compiles the executive budget on behalf of the Governor, who then submits it to the Legislature for approval. DFA maintains control over the spending patterns of the State through control at the line-item level. See Notes to Schedule of Expenditures – Budget and Actual – General Fund in the Required Supplementary Information section for further discussion of budgetary controls.

The State provides a full range of services. They include education; health and human services; transportation; law, justice, and public safety; recreation; resource development; commerce; regulation of business and professionals; and general government.

All agencies, divisions, departments, boards, and commissions that represent the State’s reporting entities are included in this report. In addition to these primary government activities, this report includes information related to component units for which the State is financially accountable. Although such information is provided in this report, the focus of the MD&A and the financial statements is on the primary government and its activities. Separately issued financial statements are available from the discretely presented component units and should be read to obtain a better understanding of their respective financial conditions. Additional information on all discretely presented component units can be found in the notes to the financial statements.

FACTORS AFFECTING ECONOMIC CONDITION

Local Economy

Arkansas is noted as a leader in the South for its favorable business climate and low cost of doing business. The average cost of living for the State is consistently below the national average. Businesses also enjoy low tax obligations through a variety of incentives, exemptions, credits, refunds, and the continued efforts of elected officials to reduce the individual and business income tax rates. Centrally located half-way between Canada and Mexico, California and the Carolinas, Arkansas is only a short distance away from one-third of the nation’s population.

Arkansas is very proud of the four Fortune 500 companies that got their start and are headquartered here: Wal-Mart (#1), Tyson Foods (#80), Murphy USA (#182), and J.B. Hunt Transport Services (#280). They are the industry leaders and are making a global impact from Arkansas.

The State has continued to attract new businesses and grow current businesses. The Department of the Air Force has finalized the selection of Ebbing Air National Guard Base in Fort Smith as the site for the new home of the Foreign Military Sales Program Pilot Training Center, hosting F-16 and F-35 training for participants.

ARKANSAS

Expanding and new companies which include Albemarle Corporation, Apptegy, Emerson, Westrock Coffee Company, and 18 other companies have committed to investing \$1.7 billion and creating 3,232 new jobs.

ECONOMIC CONDITION AND OUTLOOK

State Personal Income: Personal income consists of wages and salaries, dividends, interest, rent, and transfer payments, such as social security and other retirement incomes. Personal income does not include realized capital gains from the sale of assets. Total personal income, measured in current dollars, reached a total of \$165.3 billion in fiscal year 2023. This represented an increase of \$9.8 billion, or 6.3%, over fiscal year 2022. Fiscal year 2024 is estimated at \$172.3 billion (current dollars), an increase of \$7.0 billion or 4.2 % over fiscal year 2023.

Arkansas Wage and Salary Disbursements: Measured in current dollars, wage and salary income rose to \$76.0 billion in fiscal year 2023, an increase of \$6.1 billion, or 8.7%, from fiscal year 2022. Fiscal year 2024 is estimated at \$79.4 billion (current dollars), an increase of \$3.4 billion or 4.5% from fiscal year 2023.

Employment: In fiscal year 2023, revised payroll employment in Arkansas averaged 1.3 million jobs. This represented an increase of approximately 41,730 jobs, or 3.2%, compared to fiscal year 2022. In fiscal year 2024 payroll employment is expected to average 1.4 million jobs. This represents a projected increase of approximately 400 jobs, or 0.03%, from fiscal year 2023.

Fiscal Year 2023 Net Available General Revenues: Actual net available general revenues collected totaled \$7.2 billion with \$1.2 billion recorded as surplus. The net available collected was \$292.0 million or 3.9 % below the net available in fiscal year 2022. Fiscal year 2024 net available general revenue collections are estimated at \$6.6 billion, a decrease of \$560.0 million or 7.8 % below fiscal year 2023 with a year-end surplus estimated at \$423.3 million.

Selected Special Revenues: Act 87 of 2007 designated a portion of the 6-cent per gallon dyed diesel tax to the Educational Adequacy Fund to partially offset the exemption of dyed diesel from sales tax. Starting in fiscal year 2013, a portion of motor fuel taxes is also deposited to the Educational Adequacy Fund to offset the revenue loss from exempting truck tractors and semitrailers from sales tax. These revenues are deposited to the Educational Adequacy Fund to provide an adequate educational system. In fiscal year 2023, \$713.3 million in net tax collections was deposited to the Educational Adequacy Fund, with the fiscal year 2024 net tax collections estimated to be \$704.7 million.

RELEVANT FINANCIAL POLICIES

Balanced Budget: Arkansas continues to maintain a budget surplus. This is because Arkansas Code Title 19 (Public Finance) provides for a balanced budget. Title 19 also requires the Secretary of DFA, who is the Chief Fiscal Officer of the State, to be aware of the actual and estimated funds available at all times in order to ensure that they are sufficient to maintain the State on a sound financial basis without incurring a deficit. Additionally, there are requirements for the executive branch to report to the legislative branch on a regular basis regarding the status of the State's finances.

The Governor shall issue a general revenue forecast no later than 60 days prior to the convening of the General Assembly in regular session or by December 1 of the year preceding a fiscal session. This forecast is based upon the aggregate revenue forecasts of each individual agency. It identifies the expected level of general revenue collections and the net distributions of those revenues for the year, as required by the Revenue Stabilization Act. The General Assembly then authorizes the level of funded appropriation each year based upon the annual general revenue distribution along with other

ARKANSAS

special and federal revenue sources. State spending is limited to available cash and available appropriation.

The Office of Economic Analysis and Tax Research compares the actual revenue collections to the forecast on an ongoing basis. If shortfalls in general revenue collections are anticipated, the “funded appropriation” levels are appropriately reduced to maintain a balanced budget for general revenues. Special, federal, and other revenue collections are monitored by DFA, Office of Budget. Each agency provides an annual revenue forecast, which is the basis for establishing the agency’s “funded appropriation.” This funded appropriation will be adjusted by the Office of Budget as necessary for shortfalls in anticipated revenue collection.

General revenue collections in excess of the original general revenue forecast are placed into a revenue allotment reserve fund. The General Assembly then determines how the funds will be spent. This general revenue one-time funding source is rarely used to finance general operation appropriations. Special, federal, and other revenues generally remain with the recipient agency as funding for its operations.

Tax Cuts: The Governor has signed into law tax cuts that lower the top individual tax rate from 4.9% to 4.4%, and the top corporate tax rate from 5.3% to 4.8%. Additionally, income tax credits of up to \$150 were granted for taxpayers making less than \$103,600. An overview of the expected financial impact of these tax cuts can be found in Note 22 – Subsequent events.

Tax Abatements: The State provides tax abatements through 11 programs. These programs provide incentives in the form of reduced taxes for the purposes of business development and job creation, housing development, tourism development, and other programs. The **Advantage Arkansas** program provides income tax abatements to encourage economic development through job creation. The **ArkPlus** program provides income tax and sales and use tax abatements to encourage economic development through job creation and capital investments. The **InvestArk** program provides for abatement of sales and use taxes to encourage economic development through retention of current Arkansas businesses. The **Tax Back** program provides for abatement of sales and use taxes to encourage economic development through job creation. The **In-House Research and Development** program provides for abatement of income taxes to encourage economic development through research activities. The **Targeted Research** program provides for abatement of taxes to encourage economic development through research activities of targeted businesses or in areas of strategic value. The **Targeted Business Payroll** program provides for abatement of income taxes to encourage the development of jobs that pay significantly more than the average hourly wage of the county in which the business is located or the State average hourly wage, if less. The **Tourism Development** program provides for abatement of income taxes and sales and use taxes to encourage the development of tourism attractions within the State. The **Water Resource Conservation and Development** program provides for abatement of income taxes to encourage investment in projects that increase the use of surface water and reduce agricultural irrigation water use. The **Wetland and Riparian Zone** program provides for abatement of income taxes to encourage landowners to restore and enhance existing wetlands and riparian zones or create new wetlands and riparian zones. The **Low-Income Housing** program provides for abatement of income taxes to encourage the development of housing for individuals and families with low income.

MAJOR INITIATIVES

The Arkansas Department of Education’s (ADE) mission is for every Arkansan to be prepared, supported, and inspired to succeed in school, career, community, and life. In fiscal year 2023, ADE focused on literacy, empowerment, accountability, readiness, networking, and safety (LEARNS). The Arkansas Educator Licensure system issued 7,845 new licenses. In addition, the division ensured each

ARKANSAS

new teacher candidate was provided a mentor and all initial licensing fees for first time teachers were waived.

The LEARNS Act was signed into law on March 8, 2023. The LEARNS Act is Governor Sander's education reform act which she has described as "the largest overhaul of the State's education system in Arkansas history." The Learns Act provides \$50,000 minimum salaries for starting teachers, \$2,000 raises for existing teachers, and a phased-in universal State-funded private school education voucher program.

ADE started a focus on early childhood education ensuring Arkansans enter kindergarten ready to learn and equipped K-2 classrooms with high quality instructional materials aligned with the Science of Reading. Additional support was provided in the form of literacy coaches and high-quality literacy and numeracy intervention for struggling students.

ADE works toward ensuring every student has access to talented, committed educators, high-speed internet, quality networking, and to graduate high school on a strong pathway to the workforce. Students were able to complete course work, have work based learning opportunities such as internships and pre-apprenticeships, and receive industry recognized credentials through the career and technical education pathways program.

ADE provided additional funding to school districts to implement the State's safety priorities. Districts were provided direct support, professional learning, and direction regarding school safety.

The Department of Public Safety (DPS) is working to improve safety in the State by increasing the number of State Troopers and increasing training. Beginning July 1, 2022, DPS increased the entry salary for a Trooper to \$54,000. A method for increasing in rank and pay after completion of certain milestones was also implemented, incentivizing a career as a Trooper.

The Arkansas Department of Transportation (ARDOT) completed several construction projects across the State in 2023. These included a new Highway 89 Bypass at Mayflower connecting Highways 89 and 365 and includes a new overpass over Interstate 40.

ARDOT was proud to announce the official designation of United States Bike Route 80 through Arkansas, marking the State's first nationally recognized bicycle route.

ARDOT was recognized by the American Council of Engineering Companies – Arkansas Chapter with two 2023 Engineering Excellence Awards. In the Structured Systems category, ARDOT was recognized for the Palarm Creek Bridge Replacement on Highway 365. In the Studies, Research, and Consulting Engineering Services category, ARDOT received an Honor Award for its Electric Vehicle Infrastructure Deployment Plan.

ARDOT began a new Winter Weather Strike Team. The team differs from District crews in that, as opposed to clearing a specific multi-county area of ice and snow on the roadways, the team travels to areas across the State that need the most attention, no matter what part of the State that may be. It's all a part of clearing Arkansas's highways as fast as possible.

The Arkansas Department of Parks, Heritage, and Tourism (ADPHT) has 52 State parks encompassing 55,145 acres of wetlands, forests, fish and wildlife habitats, recreational facilities, and unique historic and cultural resources. Within the parks are 1,263 buildings, including 190 historic structures and 130 exhibit buildings, 1,728 campsites, 1,085 picnic sites, four lodges with 214 lodge rooms, 204 fully equipped cabins, 3 group lodging facilities, 48 gift shops and/or park stores, 41

ARKANSAS

playgrounds, 38 boat launches, 23 fishing piers, 15 swimming beaches, 10 marinas, 12 swimming pools, 6 restaurants, 18 and 27 hole golf courses, 4 tennis courts, one music auditorium, one public airport, one public firing range, one 54,000 seat stadium, more than 200 miles of roads, hundreds of miles of utilities, 19 wastewater treatment plants, and an assortment of 217 hiking, mountain bike, backpack, equestrian, and multi-use trails covering 477 miles. More than 8.9 million visitors came to the State parks and we offered 16,611 Educational Programs, Tours, and Ranger-led Activities for 143,343 guests. On January 24, 2023, the Governor signed an executive order creating the Natural State Initiative and the Natural State Advisory Council to further establish Arkansas as a leader in the outdoor economy and a destination for outdoor enthusiasts from around the world. The Advisory Council will partner with ADPHT in establishing a plan to maintain and expand Arkansas's world class trail system and to develop an innovative marketing strategy to promote tourism and outdoor recreation in Arkansas and thus grow the outdoor recreation economy.

Over \$275.5 million in capital improvements and major maintenance projects have been completed through the ADPHT system funded by Amendment 75, the 1/8 Cent Conservation Tax, since its passage in 1996. In FY2023, ADPHT completed 9 capital improvement construction contracts totaling \$2.5 million and 233 major maintenance projects totaling \$2.7 million. In addition, 26 projects were under construction, totaling \$29.2 million and 17 ongoing maintenance projects were in various stages of completion at the end of FY2023.

ADPHT often serve as a community hub. With that in mind, we use social media to continue two-way conversations with our visitors and prospective guests. We continue to gather and share photos and videos taken by our visitors on our website galleries and social media to help build connectivity, as well as showcasing increased diversity in our State parks. We want the many faces and authentic experiences of our visitors to be highlighted.

Arkansas's statewide visitor spending and tourism tax collections saw an increase as the State welcomed over 48 million visitors, who spent \$9.2 billion in total travel expenditures, amounting to \$752 million in State and local taxes, according to data released this year. In addition, 68,098 Arkansas jobs were directly related to the travel industry.

Arkansas's 2% tax collections showed a strong trend of growth. Overall visitation at the state's 13 Welcome Centers increased to 1.2 million visitors and requests for literature and other inquiries have grown by 5% over the previous year. Arkansas Tourism promoted the State's products through traditional and digital channels and assisted its industry partners in their promotions with marketing co-ops. Staff continued the Economic Development Administration grant administration plan as part of the America Rescue Plan Act Grant funding, which outlined recovery initiatives in the following areas of focus: transformational development planning, brand development, marketing, paid media, outdoor recreation, visitor engagement, and workforce development.

Arkansas participates with Travel South, the official regional Destination Marketing Organization promoting the southern U.S. to the international market via advertising, public relations, and sales missions. Arkansas also collaborates with Brand USA, the official Destination Marketing Organization for the United States, through cooperative advertising in key markets.

ADPHT continued its coordinated effort to prepare industry partners for the 2024 Great North American Eclipse by hosting a series of training seminars across the state. On April 8, 2024, Arkansas will be one of the few states directly in the eclipse's Path of Totality – the prime shadow zone of an eclipse. Visitors from across the globe are expected to travel to Arkansas to view this phenomenon, ultimately resulting in substantial economic impact for the State. Over the coming months, Arkansas Tourism will continue to coordinate with other State government agencies and tourism industry partners to ensure that Arkansas makes the most of this historic event.

ARKANSAS

The Division of Arkansas Heritage (DAH), a division within ADPHT is composed of four museums, four agencies, one archives, and a central office all dedicated to identifying, protecting, and promoting our State's natural, cultural, and historic resources.

DAH's agencies include the Arkansas Arts Council, Arkansas Historic Preservation Program, the Arkansas Natural Heritage Commission, and the Capitol Zoning District Commission. The museums are the Delta Cultural Center, Historic Arkansas Museum, Mosaic Templars Cultural Center, and the Old State House Museum. We also maintain two historic sites, Trapnall Hall in Little Rock, Arkansas, and the Jacob Wolf House in Norfork, Arkansas. Three of DAH's four museums are accredited by the American Alliance of Museums. The Arkansas State Archives is responsible for collecting and preserving the official records and historical materials for the State of Arkansas. The archives consist of a main central facility in Little Rock, Arkansas, and two branches - Southwest Arkansas Regional Archives in Historic Washington State Park at Washington, Arkansas, and the Northeast Arkansas Regional Archives in Powhatan State Park at Powhatan, Arkansas.

DAH currently maintains 37 properties (24 are historic structures that require special maintenance) and approximately 125,000 artifacts in four museums, archives collections, and the Collection Management Facility. The Division also maintains a state-of-the-art herbarium at Division headquarters in the Arkansas Natural Heritage Commission (ANHC). The herbarium stores and catalogues 19,875 accessioned specimens representing 3,803 species. The ANHC also manages approximately 73,983 acres of Arkansas's natural landscape, located in 79 natural areas. Stewardship of these lands requires proven techniques to preserve and sometimes restore unique and diverse ecosystems.

The Arkansas Department of Human Services (DHS) provides services for more than a million Arkansans every year. The Department has implemented an array of critical projects, programs, and policies centered in several core goals established for the agency: prevention in all service areas, reviewing Medicaid for efficiencies and optimizations, bolstering the behavioral health continuum of care, and improving the employee experience.

The formal end of the Public Health Emergency initiated a statutorily required six-month unwinding period during which DHS redetermined eligibility for more than 700,000 beneficiaries while removing ineligible beneficiaries. The Department initiated the Medicaid Sustainability Review Process, a comprehensive systemwide review of all programs under the Medicaid umbrella. This effort is aimed at identifying efficiencies, gaps, and potential reforms that will serve both beneficiaries and taxpayers.

DHS worked with the Department of Commerce (DOC) to shift the administration and management of the Temporary Assistance for Needy Families from the Division of Workforce Services within DOC to DHS, where it aligns with existing programs run by DHS that provide wraparound services to vulnerable populations. DHS also worked to move the Division of Child Care and Early Childhood Education from DHS and into ADE to comply with a new organizational structure created by the Literacy, Empowerment, Accountability, Readiness, Networking, and School Safety Act. DHS created the new Office of Substance Abuse and Mental Health to bring an increased focus on behavioral health under one umbrella at DHS.

DHS has strived to work together to become a more effective and more efficient agency in everything we do with a focus on being good stewards of the taxpayer dollar. That commitment is recognized in our motto: "We care. We act. We change lives."

The Department of Transformation and Shared Services, Division of Information Systems (DIS) is the lead information technology provider and policy maker for the State's executive branch public sector entities. DIS provides IT and Cyber Security planning, implementation, and support to other governmental entities. Overall, DIS provides approximately \$85 million in IT products and solutions

ARKANSAS

to approximately 1,500 governmental sites throughout the State including State agencies, boards and commissions, K-12 public schools, business and administrative departments of higher education, cities and counties, and public safety organizations. Services like broadband connectivity, K-12 broadband connectivity, cybersecurity monitoring and protection, hosting services, etc. Ultimately, DIS supports other public sector information systems by managing the private State network.

A priority for DIS is to implement enterprise-level initiatives aimed at leveraging the State's tremendous buying power to drive cost savings, efficiencies, and strengthen security. Because information and data are strategic assets, security is a key decision driver at DIS. The department is home to the State Cybersecurity Office which serves as the front line of defense in keeping the State's data safe from intrusion. The agency maintains network monitoring tools that function 24/7/365 to ensure that citizen and government data flowing across the network is kept secure, private, and confidential, and is inaccessible to hackers.

DIS does not receive allocation of general revenue and is legislatively prohibited from making a profit. The agency is funded from receipts comprised of moneys received from the public sector customers it serves in payment for services provided.

The Office of the Arkansas Lottery (OAL) oversees the operation and regulates the State lotteries. The voters passed an amendment to the Arkansas Constitution in November 2008 authorizing the Legislature to establish a lottery. The net proceeds of the lottery are used to fund scholarships for Arkansas students to in-state two-year and four-year higher education institutions.

For the fiscal year ended June 30, 2023, the OAL had operating revenues of \$608.2 million and non-operating interest income of \$2.5 million, resulting in total revenues of \$610.7 million. The OAL also had gaming prizes expenses of \$416.9 million, paid selling and cashing commissions to Arkansas retailers of \$34.3 million, had gaming vendor contract costs of \$31.9 million, had other operating expenses of \$17.0 million, and provided \$113.1 million in scholarship funds to the Lottery Scholarship Trust Account.

The Arkansas Department of Health (ADH) works every day at the local level through a statewide service network to provide prevention services and address threats to the public's health. During State fiscal year 2023, the ADH continued coordinating statewide efforts to increase opportunities for Arkansans to live long and healthy lives.

The Be Well Arkansas program, the ADH program for Arkansans who need assistance quitting tobacco and nicotine, continues to innovate ways to decrease smoking and vaping in Arkansas and is looking forward to celebrating its five-year anniversary on November 5, 2023. Be Well released a new "Coral's Reef" video with corresponding materials that includes age-appropriate information to discourage vaping in young Arkansans down to age 5. Developed by ADH staff, Coral's Reef is the only known program of its kind in the nation.

Arkansas will be in the path of the eclipse in April 2024, and many tourists are expected to come into the State to view the eclipse. Learning from other states' experiences with past eclipses, the ADH is working to help ensure that anyone who needs medical or emergency medical services during the event can access those services.

The ADH collaborates with a wide variety of partners in the public and private sectors to address the health problems facing Arkansans. The ADH will maintain efforts every day to improve the health of individual Arkansans, protect the public from epidemics, and provide preventive health services in Arkansas communities.

ARKANSAS

AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the State for its ACFR for the fiscal year ended June 30, 2022. This was the twenty-fifth consecutive year that the State has achieved this prestigious award. To be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized ACFR. The report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements. The Certificate of Achievement is valid for a period of one year.

Governor Sanders, by making fiscal responsibility a top priority, has provided excellent leadership in the accurate and timely financial reporting by the State. Her administration has developed policies and acquired the resources necessary to ensure strict compliance with the reporting requirements of the entities that govern financial reporting for governments. The information generated by and distributed through the State's reporting structure is used by the General Assembly and other decision makers within the State.

The level of detail and degree of accuracy with which information in this report is presented would not be possible without the time and efforts of dedicated staff of all State agencies that provide their financial packages on a timely basis. Their efforts are appreciated by all the people responsible for preparing the ACFR.

Sincerely,

A handwritten signature in blue ink, appearing to read 'J. Hudson', with a stylized flourish extending to the right.

Jim Hudson
Secretary



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

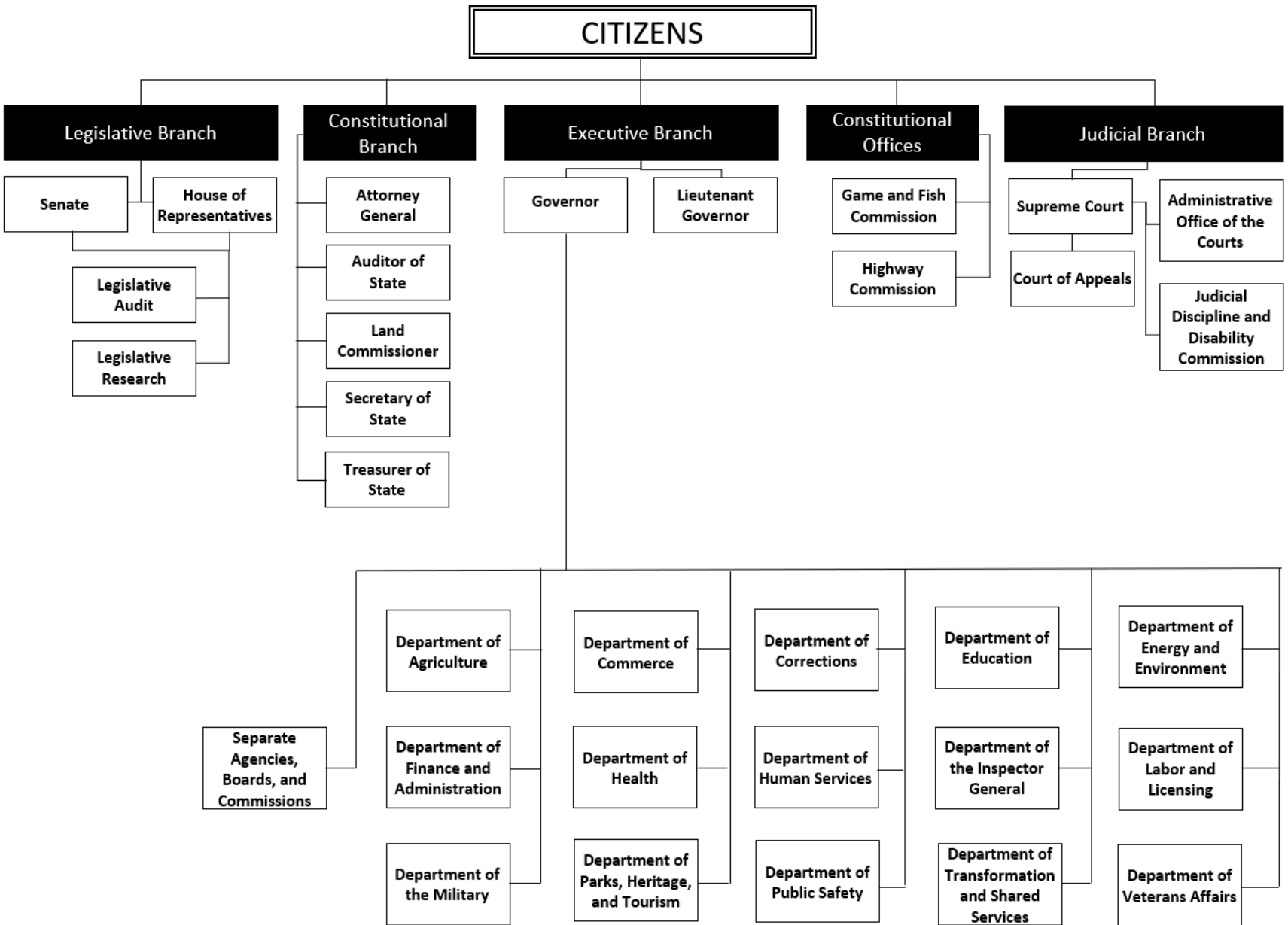
State of Arkansas

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2022

Christopher P. Morill

Executive Director/CEO



ARKANSAS

Principal Officials

Elected Officials

Governor

Sarah Huckabee Sanders

Lieutenant Governor

Leslie Rutledge

Attorney General

Tim Griffin

Auditor of State

Dennis Milligan

Land Commissioner

Tommy Land

Secretary of State

John Thurston

Treasurer of State

Larry Walther

General Assembly

President Pro Tempore

Senator Bart Hester

Speaker of the House

Representative Matthew J. Shepherd

Supreme Court

Chief Justice

John Dan Kemp

Associate Justice

Cody Hiland

Associate Justice

Courtney Rae Hudson

Associate Justice

Barbara Webb

Associate Justice

Shawn A. Womack

Associate Justice

Karen R. Baker

Associate Justice

Rhonda K. Wood

FINANCIAL SECTION







Sen. David Wallace
Senate Chair
Sen. John Payton
Senate Vice Chair



Rep. Jimmy Gazaway
House Chair
Rep. Richard Womack
House Vice Chair

Roger A. Norman, JD, CPA, CFE, CFF
Legislative Auditor

**LEGISLATIVE JOINT AUDITING COMMITTEE
ARKANSAS LEGISLATIVE AUDIT**

Independent Auditor's Report

The Governor and Members of the Legislative Joint Auditing Committee
State of Arkansas:

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Arkansas (the State), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the State's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Arkansas as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of:

- The discretely presented component units, which represent 100% of the assets and revenues of the aggregate discretely presented component units opinion unit.
- The University of Arkansas for Medical Sciences, a portion of the Higher Education Fund, which represents 18% of the assets and 33% of the revenues of the business-type activities opinion unit and 24% of the assets and 53% of the revenues of the Higher Education major enterprise fund opinion unit.
- The Construction Assistance Revolving Loan Fund or the Other Revolving Loan Funds (non-major enterprise funds), which, on a combined basis, represent 8% of the assets and 1% of the revenues of the business-type activities opinion unit and 2% of the assets and less than 1% of the revenues of the aggregate remaining fund information opinion unit.

Those statements were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as it relates to the amounts included for the aforementioned funds and entities, are based solely on the reports of the other auditors. The financial statements of the University of Arkansas Foundation, Inc., and the University of Arkansas Fayetteville Campus Foundation, Inc. (discretely presented component units) were not audited in accordance with *Government Auditing Standards*.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the State of Arkansas, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the State's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omission, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing and audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgement and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the State's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the State's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, listed in the accompanying table of contents, be presented to supplement the basic financial statements. Such information, is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State's basic financial statements. The combining financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 22, 2023, on our consideration of the State of Arkansas's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report will be issued under separate cover in the *State of Arkansas Single Audit Report*. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the State's internal control over financial reporting or on compliance. That report, upon its issuance, is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the State of Arkansas's internal control over financial reporting and compliance.

ARKANSAS LEGISLATIVE AUDIT



Roger A. Norman, JD, CPA, CFE, CFF
Legislative Auditor

Little Rock, Arkansas
December 22, 2023
ACFR00123

MANAGEMENT'S DISCUSSION AND ANALYSIS





ARKANSAS

MANAGEMENT'S DISCUSSION AND ANALYSIS

Management of the State of Arkansas (the State) provides this narrative, overview, and analysis of the financial activities of the State's Annual Comprehensive Financial Report (ACFR) for the year ended June 30, 2023. The State's June 30, 2023, financial statements received an unmodified opinion (see Independent Auditor's Report for more information). We encourage readers to consider this information in conjunction with the additional information that is furnished in the letter of transmittal that can be found preceding this narrative and with the State's financial statements which follow. The first section of the Management's Discussion and Analysis (MD&A) is intended to familiarize readers with the accounting terminology and methods relevant to reporting financial information for the State. The second section of the MD&A is a summary of financial and statistical information that should be more meaningful because the readers have been exposed to the accounting terminology and methods used by the State.

FINANCIAL HIGHLIGHTS

Government-Wide Highlights

- The assets and deferred outflows of resources of the State exceeded its liabilities and deferred inflows of resources for the year ended June 30, 2023, by \$26.2 billion (presented as total net position).
- The net position of the State increased by \$2.8 billion during the fiscal year.
- The governmental activities net position increased by \$2.6 billion.
- The business-type activities net position increased by \$250.6 million.
- Of the total net position, \$16.5 billion (63.01%) reflects its investment in capital assets such as land, buildings, equipment, intangibles, and infrastructure (roads, bridges, and other immovable assets), less any related outstanding debt used to acquire these assets.
- The State's restricted net position of \$8.4 billion (32.04%) represents resources that are subject to restrictions on how they may be used.
- The State's unrestricted net position of \$1.3 billion represents the amount available to meet the State's ongoing obligations to citizens and creditors.

Fund Highlights

As of the close of business on June 30, 2023, the State's General Fund reported a fund balance of \$9.5 billion.

- The nonspendable fund balance was \$121.6 million (1.27%).
- The restricted fund balance was \$2.3 billion (23.62%).
- The committed fund balance was \$6.7 billion (69.80%).
- The assigned fund balance was \$178.1 million (1.87%).
- The unassigned fund balance was \$328.4 million (3.44%).

The fund balance in the State's General Fund increased \$1.6 billion during the fiscal year.

Long-Term Debt

Long-term debt payable for bonds, notes, installment purchase agreements, leases, and subscription based information technology arrangements (SBITAs) as of June 30, 2023, was \$3.6 billion. Additional debt totaling \$427.5 million was entered into during the year: \$154.4 million was attributable to the increase in bond, notes payable, installment purchase agreements, leases, and SBITAs payable for governmental activities; \$137.4 million was attributable to increases in college and university revenue bonds; and \$135.6 million was attributable to the increase in business-type notes payable, installment purchase agreements, leases, and SBITAs.

ARKANSAS

OVERVIEW OF THE FINANCIAL STATEMENTS

The Management Discussion and Analysis is an introduction to the State's basic financial statements, which are comprised of three components. The State's basic financial statements include *Government-Wide Financial Statements*, *Fund Financial Statements*, and *Notes to the Financial Statements*. *Required Supplementary Information* is included in addition to the basic financial statements.

Government-Wide Financial Statements

The government-wide financial statements provide a broad view of the State's operations in a manner similar to a private sector business. The statements provide both short-term and long-term information about the State's financial position, which assists in assessing the State's economic condition at June 30, 2023. These financial statements are prepared using the full accrual basis of accounting, which recognizes all revenues when earned and expenditures at the time the related liabilities are incurred. These statements include the *Statement of Net Position* and the *Statement of Activities*.

- ***Statement of Net Position*** – This statement presents all the government's assets, deferred outflows of resources, liabilities, and deferred inflows of resources; the difference between these items is reported as net position. Over time, increases or decreases in the State's net position may serve as a useful indicator of whether the overall financial position of the State is improving.
- ***Statement of Activities*** – This statement presents information showing how the State's net position changed during the year ended June 30, 2023, and a comparison between program revenues and direct expenditures for each function of the State.

Both government-wide financial statements are divided into three categories:

- ***Governmental activities*** are primarily supported by taxes and intergovernmental revenues, also known as federal grants. Most services normally associated with state government fall into this category and include education; health and human services; transportation; law, justice, and public safety; recreation and tourism; resource development; general government; commerce; and regulation of businesses and professionals.
- ***Business-type activities*** operate more like those of commercial enterprises. These activities normally intend to recover all or a significant portion of their costs through user fees and charges to external users of goods and services and operate with minimal assistance from the governmental activities of the State. The business-type activities of the State include Higher Education, Workers' Compensation Commission, Division of Workforce Services, Office of the Arkansas Lottery, Public School Employees Health and Life Benefit Plan, Construction Assistance Revolving Loan Fund, other Revolving Loan Funds and Enterprise Funds.
- ***Discretely presented component units*** – Although legally separate organizations, component units are important because the State is financially accountable for these entities. Discretely presented component units include the Arkansas Development Finance Authority (ADFA), University of Arkansas Foundation, Inc., and University of Arkansas Fayetteville Campus Foundation, Inc. Complete financial statements can be obtained from their administrative offices. Addresses and other additional information about the State's component units are presented in the notes to the financial statements.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The State, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The funds of the State can be divided into three categories: *Governmental Funds*, *Proprietary Funds*, and *Fiduciary Funds*.

ARKANSAS

-
- ***Governmental Fund Financial Statements*** – The focus of the governmental fund financial statements is the short-term information about the State’s financial position, and these are prepared on the modified-accrual basis of accounting rather than the full accrual basis of accounting used for the government-wide financial statements. The governmental fund financial statements include a balance sheet and a statement of revenues, expenditures, and changes in fund balance.

The State has one governmental fund, which is the General Fund. Reconciliations are provided that facilitates comparisons of the financial statements for the General Fund with the government-wide financial statements and can be found on the pages immediately following the governmental fund financial statements.

- ***Proprietary Fund Financial Statements*** – These funds charge fees for services provided to outside customers, including local governments, and are used to show the activities of the State that operate more like those of a commercial business. Proprietary fund financial statements, like the government-wide financial statements, use the full accrual basis of accounting.

The State has seven proprietary funds: the Higher Education Fund, the Workers’ Compensation Commission, the Division of Workforce Services, the Office of the Arkansas Lottery, the Public School Employees Health and Life Benefit Plan, the Construction Assistance Revolving Loan Fund, other Loan Funds (Safe Drinking Water, Community/Technical College, E&E Arkansas Energy Performance Contracting, and Energy Efficiency and Conservation Block Grant/Residential Loan Program).

- ***Fiduciary Fund Financial Statements*** – Fiduciary funds show the activity of the funds used to account for resources held for the benefit of activities outside state government and are not reflected in the government-wide financial statements because the resources of these funds are not available to support the State’s own programs. These funds use the full accrual basis of accounting.

The State’s fiduciary funds include these trust funds: Arkansas Public Employees Retirement Systems, which includes Arkansas State Police Retirement System and Arkansas Judicial Retirement System; Arkansas Teacher Retirement System; Arkansas State Highway Employees Retirement System; and custodial funds.

Notes to the Financial Statements

The notes to the financial statements provide additional information that is essential for a full understanding of the data provided in the government-wide and the fund financial statements. The notes to the financial statements can be found immediately following the fiduciary fund financial statements.

Required Supplementary Information

The basic financial statements are followed by a section of required supplementary information. This section includes schedules of pension and other postemployment benefits information, a schedule of 10-year claims development information for two public entity risk pools, and a budgetary comparison schedule, which includes a reconciliation between the statutory expenditures for budgetary purposes and the expenditures for the General Fund as presented in the governmental fund financial statements.

Combining Financial Statements

The combining financial statements for proprietary funds and fiduciary funds are presented following the required supplementary information.

ARKANSAS

GOVERNMENT-WIDE HIGHLIGHTS AND ANALYSIS

The following chart presents a summary of the government-wide financial statements (expressed in thousands):

| | Governmental Activities | | Business-Type Activities | | Totals | |
|----------------------------------|--------------------------------|----------------------|---------------------------------|---------------------|----------------------|----------------------|
| | 2023 | 2022 | 2023 | 2022 | 2023 | 2022 |
| Current assets | \$ 13,046,659 | \$ 11,378,240 | \$ 3,554,752 | \$ 3,458,353 | \$ 16,601,411 | \$ 14,836,593 |
| Noncurrent assets | 195,363 | 196,153 | 1,698,795 | 1,694,002 | 1,894,158 | 1,890,155 |
| Capital assets | 14,774,824 | 14,267,064 | 4,685,719 | 4,509,206 | 19,460,543 | 18,776,270 |
| Total assets | <u>28,016,846</u> | <u>25,841,457</u> | <u>9,939,266</u> | <u>9,661,561</u> | <u>37,956,112</u> | <u>35,503,018</u> |
| Deferred outflows of resources | <u>1,058,332</u> | <u>720,335</u> | <u>109,764</u> | <u>90,571</u> | <u>1,168,096</u> | <u>810,906</u> |
| Current liabilities | 3,031,051 | 3,155,298 | 696,664 | 723,852 | 3,727,715 | 3,879,150 |
| Long-term liabilities | 5,106,848 | 3,705,523 | 3,166,274 | 3,004,643 | 8,273,122 | 6,710,166 |
| Total liabilities | <u>8,137,899</u> | <u>6,860,821</u> | <u>3,862,938</u> | <u>3,728,495</u> | <u>12,000,837</u> | <u>10,589,316</u> |
| Deferred inflows of resources | <u>861,148</u> | <u>2,218,156</u> | <u>101,075</u> | <u>189,187</u> | <u>962,223</u> | <u>2,407,343</u> |
| Net investment in capital assets | 14,281,541 | 13,585,993 | 2,203,200 | 2,123,732 | 16,484,741 | 15,709,725 |
| Restricted | 6,990,512 | 5,963,009 | 1,392,381 | 1,318,257 | 8,382,893 | 7,281,266 |
| Unrestricted | (1,195,922) | (2,066,187) | 2,489,436 | 2,392,461 | 1,293,514 | 326,274 |
| Total net position | <u>\$ 20,076,131</u> | <u>\$ 17,482,815</u> | <u>\$ 6,085,017</u> | <u>\$ 5,834,450</u> | <u>\$ 26,161,148</u> | <u>\$ 23,317,265</u> |

The net position of the governmental activities increased \$2.6 billion. This is due to program (grants, charges for services, and capital grants and contributions), general (taxes i.e., sales, use, personal, corporate, gas, motor carriers, and other), and other revenues exceeding program expenditures resulting from continued economic growth.

The net position of the business-type activities increased \$250.6 million. This change was primarily due to increase in investment earnings, charges for services, and other income.

The book value of capital assets as of June 30, 2023, was \$14.8 billion for governmental activities and \$4.7 billion for business-type activities. The State uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the State's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be liquidated to fund these liabilities.

ARKANSAS

The following table displays key elements of these changes (expressed in thousands):

| | Governmental Activities | | Business-Type Activities | | Totals | |
|--|-------------------------|----------------------|--------------------------|---------------------|----------------------|----------------------|
| | 2023 | 2022 | 2023 | 2022 | 2023 | 2022 |
| Revenues: | | | | | | |
| Program revenues: | | | | | | |
| Charges for services | \$ 1,495,612 | \$ 1,415,430 | \$ 3,595,101 | \$ 3,507,990 | \$ 5,090,713 | \$ 4,923,420 |
| Operating grants | 11,578,353 | 11,344,966 | 1,091,674 | 1,248,909 | 12,670,027 | 12,593,875 |
| Capital grants and contributions | 938,391 | 766,011 | 49,559 | 78,917 | 987,950 | 844,928 |
| General revenues: | | | | | | |
| Personal and corporate taxes | 3,935,189 | 4,489,965 | | | 3,935,189 | 4,489,965 |
| Sales and use taxes | 4,558,369 | 4,220,058 | | | 4,558,369 | 4,220,058 |
| Gas and motor carrier | 494,691 | 506,400 | | | 494,691 | 506,400 |
| Other taxes | 1,651,859 | 1,570,923 | 38,970 | 38,802 | 1,690,829 | 1,609,725 |
| Other revenues: | | | | | | |
| Investment earnings (loss) | 49,453 | (472,773) | 110,544 | (30,686) | 159,997 | (503,459) |
| Miscellaneous income | 599,355 | 582,862 | 337,890 | 283,356 | 937,245 | 866,218 |
| Total revenues | <u>25,301,272</u> | <u>24,423,842</u> | <u>5,223,738</u> | <u>5,127,288</u> | <u>30,525,010</u> | <u>29,551,130</u> |
| Expenses: | | | | | | |
| Governmental expenses: | | | | | | |
| General government | 1,519,309 | 713,045 | | | 1,519,309 | 713,045 |
| Education | 4,604,255 | 4,638,304 | | | 4,604,255 | 4,638,304 |
| Health and human services | 12,408,738 | 11,811,414 | | | 12,408,738 | 11,811,414 |
| Transportation | 1,205,270 | 987,510 | | | 1,205,270 | 987,510 |
| Law, justice, and public safety | 1,079,395 | 1,018,650 | | | 1,079,395 | 1,018,650 |
| Recreation and tourism | 252,151 | 221,103 | | | 252,151 | 221,103 |
| Regulation of business and professionals | 27,703 | 26,737 | | | 27,703 | 26,737 |
| Resource development | 238,758 | 214,473 | | | 238,758 | 214,473 |
| Commerce | 385,317 | 520,486 | | | 385,317 | 520,486 |
| Interest expense | 24,339 | 34,528 | | | 24,339 | 34,528 |
| Business-type expenses: | | | | | | |
| Higher education | | | 4,931,856 | 4,702,199 | 4,931,856 | 4,702,199 |
| Workers' Compensation Commission | | | 7,439 | 4,575 | 7,439 | 4,575 |
| Division of Workforce Services | | | 72,062 | 114,733 | 72,062 | 114,733 |
| Office of the Arkansas Lottery | | | 500,166 | 479,947 | 500,166 | 479,947 |
| Public School Employee Health and Life Benefit Plan | | | 417,427 | 398,664 | 417,427 | 398,664 |
| Revolving loans | | | 6,942 | 11,364 | 6,942 | 11,364 |
| Total expenses | <u>21,745,235</u> | <u>20,186,250</u> | <u>5,935,892</u> | <u>5,711,482</u> | <u>27,681,127</u> | <u>25,897,732</u> |
| Increase (decrease) in net position before transfers | 3,556,037 | 4,237,592 | (712,154) | (584,194) | 2,843,883 | 3,653,398 |
| Transfers - internal activities | <u>(962,721)</u> | <u>(876,475)</u> | <u>962,721</u> | <u>876,475</u> | | |
| Increase in net position | 2,593,316 | 3,361,117 | 250,567 | 292,281 | 2,843,883 | 3,653,398 |
| Net position - beginning | <u>17,482,815</u> | <u>14,121,698</u> | <u>5,834,450</u> | <u>5,542,169</u> | <u>23,317,265</u> | <u>19,663,867</u> |
| Net position - ending | <u>\$ 20,076,131</u> | <u>\$ 17,482,815</u> | <u>\$ 6,085,017</u> | <u>\$ 5,834,450</u> | <u>\$ 26,161,148</u> | <u>\$ 23,317,265</u> |

As is typical for governmental activities, program expenditures exceeded program revenues. The excess program expenditures of \$7.7 billion were funded by normal state taxing activities.

ARKANSAS

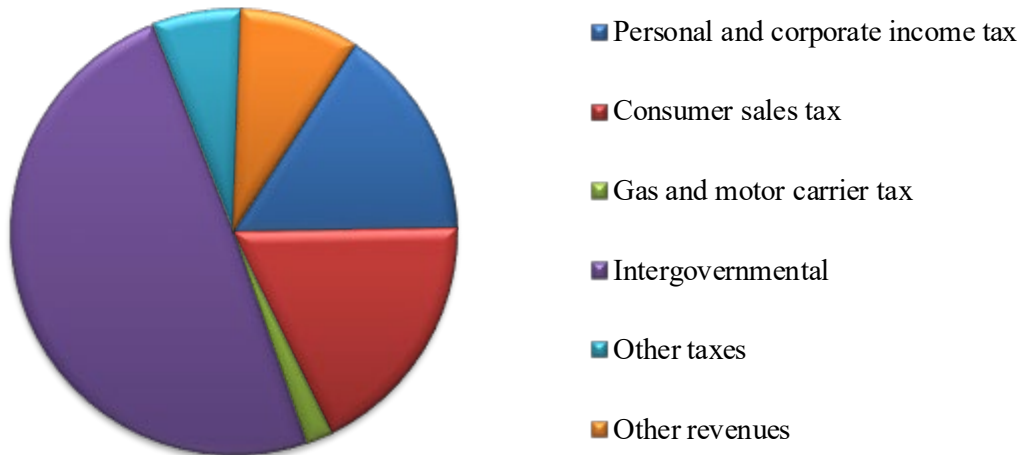
FUND HIGHLIGHTS AND ANALYSIS

General Government Functions

Most State functions are financed through the General Fund. The State's most significant sources of revenue in the General Fund are taxes and intergovernmental (i.e., federal grants). The State's most significant areas of expenditure from the General Fund are education and health and human services. The following charts present actual General Fund revenues and expenditures for the years ended June 30, 2023, and 2022 (expressed in thousands). The information presented includes revenues by source for the General Fund, expenditures by function for the General Fund, and changes in fund balance for the General Fund. The fund financial statements provide greater detail than is presented in this overview.

Revenues by Source - General Fund (expressed in thousands)

| Revenues | 2023 | 2022 | Increase (Decrease) Percent |
|-----------------------------------|---------------|---------------|-----------------------------------|
| Personal and corporate income tax | \$ 3,932,123 | \$ 4,490,595 | (12.44%) |
| Consumer sales tax | 4,559,747 | 4,199,145 | 8.59% |
| Gas and motor carrier tax | 494,805 | 506,521 | (2.31%) |
| Intergovernmental | 12,490,430 | 12,177,163 | 2.57% |
| Other taxes | 1,629,533 | 1,571,273 | 3.71% |
| Other revenues | 2,173,724 | 1,519,530 | 43.05% |
| Total | \$ 25,280,362 | \$ 24,464,227 | 3.34% |

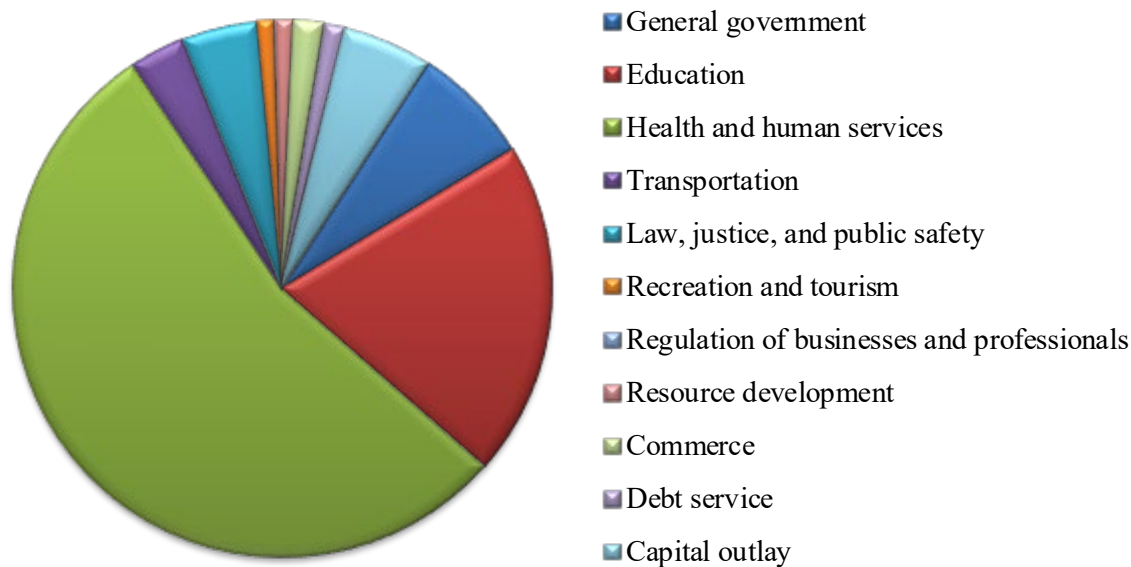


Governmental revenues increased by 3.34%. Intergovernmental increased \$313.3 million, primarily due to American Rescue Plan Act (ARPA) revenue funds that became available in FY23. Personal and corporate income tax decreased by (\$558.5) million, due to a retroactive income tax cut as of January 1, 2023. Consumer sales tax revenue increased \$360.6 million, due to continued strong growth in the State's economy. The market positively impacted earnings in FY23. As a result, other revenues increased by \$654.2 million.

ARKANSAS

Expenditures by Function – General Fund (expressed in thousands)

| Expenditures | 2023 | 2022 | Increase (Decrease) Percent |
|--|---------------|---------------|-----------------------------------|
| General government | \$ 1,635,355 | \$ 1,580,566 | 3.47% |
| Education | 4,604,347 | 4,638,723 | (0.74%) |
| Health and human services | 12,389,117 | 11,968,473 | 3.51% |
| Transportation | 760,392 | 784,338 | (3.05%) |
| Law, justice, and public safety | 1,036,743 | 988,209 | 4.91% |
| Recreation and tourism | 229,063 | 198,020 | 15.68% |
| Regulation of businesses and professionals | 27,602 | 26,529 | 4.04% |
| Resource development | 232,005 | 204,352 | 13.53% |
| Commerce | 411,949 | 560,389 | (26.49%) |
| Debt service | 290,339 | 301,606 | (3.74%) |
| Capital outlay | 1,239,317 | 1,139,455 | 8.76% |
| Total | \$ 22,856,229 | \$ 22,390,660 | 2.08% |



The State's expenditures increased for the year ended June 30, 2023, by \$2.08%. Health and Human Services expenditures increased by \$420.6 million, primarily due to Medicaid enrollment and Supplemental Nutrition Assistance Program. Commerce expenditures decreased by \$148.4 million primarily due to the change in Broadband grant funding. Capital outlay expenditures increased by \$99.9 million, primarily due to increased capital projects at the Arkansas Department of Transportation.

Changes in Fund Balance – General Fund

The focus of the State's General Fund is to provide information on short-term inflows, outflows, and balances of resources that can be spent. Such information is useful in assessing the State's financing

ARKANSAS

requirements. For instance, the unassigned fund balance may serve as a useful measure of a government's net resources available for spending at June 30, 2023.

On June 30, 2023, the State's General Fund reported an ending fund balance of \$9.5 billion, which is an increase of \$1.6 billion in comparison to June 30, 2022. The increase is predominantly related to continued economic growth during the fiscal year.

The classifications and amounts of fund balance were determined according to the provisions of GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. Note 1 provides an explanation of the various classifications.

Fund balance consisted of the following:

- The nonspendable fund balance was \$121.6 million (1.27%).
- The restricted fund balance was \$2.3 billion (23.62%).
- The committed fund balance was \$6.7 billion (69.80%).
- The assigned fund balance was \$178.1 million (1.87%).
- The unassigned fund balance was \$328.4 million (3.44%).

Capital Assets and Debt Administration

Capital Assets

The investment in capital assets includes land, buildings, improvements, equipment, intangibles, infrastructure, construction in progress, and right-to-use assets. Infrastructure assets are items that are normally immovable and of value only to the State, such as roads, bridges, streets and sidewalks, drainage systems, lighting systems, and similar items.

The investment in capital assets for the governmental and business-type activities was \$36.8 billion and the accumulated depreciation was \$17.3 billion at June 30, 2023. The net book value was \$19.5 billion. Depreciation expense was \$743.9 million for governmental activities and \$345.4 million for business-type activities.

Major capital asset events during the current year ended June 30, 2023, included the following:

- Arkansas Department of Transportation (ARDOT) constructed roads, bridges, and interchanges for \$860.6 million and purchased rights-of-way for \$81.4 million. ARDOT also spent \$30.1 million on various types of equipment.
- Parks and Tourism purchased \$28.3 million in buildings, infrastructure, and equipment.
- With the implementation of GASB 96, SBITAs, \$54.3 million was recorded as right-to-use assets.
- For leases, under GASB 87, \$30.1 million of right-to-use assets were recorded.

Major commitments concerning capital assets at June 30, 2023, included the following:

- ARDOT has \$1.5 billion committed to the construction of highways and other infrastructure.

Additional information on the State's capital assets can be found in Note 8 of the notes to the financial statements of this report.

ARKANSAS

Debt Administration

The State issues both general obligation bonds and revenue bonds. General obligation bonds are backed by the full faith and credit of the State. Revenue bonds are backed by a revenue source and restricted funds as specified in the bond resolution. Revenue bonds are generally designed to be self-supporting from the revenue source related to the program financed. On November 8, 2016, voters passed an Amendment to the Arkansas Constitution Concerning Job Creation, Job Expansion and Economic Development (Issue No. 3, 2016). Provisions of this amendment removed the limitation on the principal amount of general obligation bonds, which were not to exceed 5.00% of general revenue as stated in Amendment 82 of the Arkansas Constitution, in order to attract large economic development projects. The provisions of this amendment also redefined the economic development financing restrictions as imposed by Amendment 62 of the Arkansas Constitution, which applies to Arkansas counties and municipalities.

The State is rated as AA by a nationally recognized statistical rating organization. The AA rating indicates very strong creditworthiness compared to similar issues.

Governmental Activities

The State's governmental activities had \$899.7 million in bonds, loans payable, notes payable, installment purchase agreements, leases, and SBITAs outstanding at June 30, 2023, compared to \$1.1 billion at June 30, 2022. The net decrease is approximately \$180.9 million.

For the year ended June 30, 2023, bonds payable had a net decrease of \$208.2 million. Principal payments on these bonds totaled \$231.0 million. Notes payable and installment purchase agreements to component units had a net increase of \$2.4 million during the year ended June 30, 2023. SBITA obligations had a net increase of \$24.3 million.

New debt resulted primarily from general obligation bonds, notes payable with a component unit, and leases. The most significant increases are listed below:

- The Arkansas Natural Resources Commission issued \$43.0 million in Water, Waste, and Pollution Bonds.
- SBITAs, per GASB 96, increased by \$51.2 million.

The State's governmental activities had approximately \$133.7 million in claims and judgments outstanding on June 30, 2023, compared to \$131.7 million at June 30, 2022. Other obligations include \$163.2 million for accrued sick leave and vacation pay, \$22.3 million for pollution remediation, and \$111.1 million for recycling tax obligations on June 30, 2023. The State's governmental activities also had \$1.4 billion recorded for other postemployment benefits liability and \$2.2 billion recorded for net pension liability at June 30, 2023.

Business-type Activities

The State's business-type activities had \$2.7 billion in bonds, notes payable, installment purchase agreements, leases, and SBITAs outstanding at June 30, 2023, and \$2.6 billion at June 30, 2022. The net increase was approximately \$98.1 million.

New debt resulted primarily from the issuance of revenue and general obligation bonds. The most significant increases in bonds, notes payable, installment purchase agreements, leases, and SBITAs are listed below:

- University of Arkansas – Fayetteville issued \$76.7 million in various facility revenue bonds, Series 2022A and Series 2022B, for various construction and renovation projects.

ARKANSAS

- University of Arkansas – Pine Bluff issued \$16.7 million in facilities revenue bonds. The Series 2022 will be used to finance a portion of the capital improvements related to a student center.
- SBITA, per GASB 96, The University of Arkansas group increased by \$23.5 million.

The colleges and universities also entered into installment purchase agreements totaling \$3.9 million and notes payable totaling \$19.0 million. The State's business-type activities made reductions, through principal payments and refinancing, to bonds, notes payable, installment purchase agreements, leases, and SBITAs of \$174.9 million during the fiscal year.

The State's business-type activities had approximately \$224.6 million in claims and judgments outstanding on June 30, 2023, compared to \$260.8 million at June 30, 2022. Other obligations included accrued sick leave and vacation pay of \$142.2 million on June 30, 2023. The State's business-type activities also had \$116.4 million recorded for other postemployment benefits liability and \$170.0 million recorded for net pension liability on June 30, 2023.

More detailed information about the State's liabilities is presented in Note 9 of the notes to the financial statements.

GENERAL FUND BUDGETARY HIGHLIGHTS

Schedule of Expenditures – Budget and Actual (expressed in thousands)

| Functions | Budgeted Amounts | | Actual Amounts |
|--|----------------------|----------------------|----------------------|
| | Original | Final | |
| Commerce | \$ 611,824 | \$ 984,134 | \$ 437,794 |
| Education | 5,449,981 | 6,492,122 | 4,649,966 |
| General government | 3,122,645 | 3,257,528 | 2,564,982 |
| Health and human services | 11,162,607 | 12,787,650 | 11,686,310 |
| Law, justice, and public safety | 1,163,994 | 1,268,513 | 1,077,620 |
| Recreation and tourism | 334,743 | 391,460 | 273,448 |
| Regulation of business and professionals | 34,594 | 36,794 | 30,267 |
| Resource development | 390,897 | 811,295 | 261,439 |
| Transportation | 760,248 | 1,369,875 | 632,235 |
| Capital outlay | 1,781,511 | 2,148,893 | 1,301,778 |
| Debt service | 298,053 | 304,353 | 263,784 |
| Total | <u>\$ 25,111,097</u> | <u>\$ 29,852,617</u> | <u>\$ 23,179,623</u> |

The amounts reported as budgeted reflect appropriations made by the General Assembly of the State. Appropriations made to programs and agencies are only maximum authorizations to spend. Actual expenditures are limited to the lesser of monies flowing into programs and agencies' funds maintained by the State Treasurer or the maximum appropriation by the General Assembly. The significant variances between budgeted amounts and actual amounts are due to the appropriations exceeding available funding sources or delays in timing of expenditures.

The final budget exceeded the original budget by \$4.7 billion. The increase in Health and Human Services and in Education is mainly due to ARPA funds. The increase in Transportation is primarily due to the Infrastructure Investment and Jobs Act (IIJA). Arkansas Legislative Council requires a special appropriation for ARPA and IIJA funds to be used that is separate from the original budgeted amount.

ARKANSAS

In addition, supplemental appropriation and carryover of fund balances, as provided by law for payment of carryover obligations of the State, added to the increase in final budget numbers. The increases/decreases in general government; education; law, justice, and public safety; recreation; resource development; regulation of businesses and professionals; transportation; capital outlay; and debt service were primarily due to reallocation of appropriation for expenditures related to infrastructure and employee salaries.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the State of Arkansas's finances for all of Arkansas's citizens, taxpayers, customers, investors, and creditors. This financial report seeks to demonstrate the State's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: State of Arkansas, Department of Finance and Administration, PO Box 3278, Little Rock, Arkansas 72203.



BASIC FINANCIAL STATEMENTS



ARKANSAS

Statement of Net Position June 30, 2023 (Expressed in thousands)

| | Primary Government | | | Component Unit |
|---|-------------------------|--------------------------|---------------|--|
| | Governmental Activities | Business-type Activities | Total | Arkansas Development Finance Authority |
| Assets | | | | |
| Current assets: | | | | |
| Cash and cash equivalents | \$ 1,898,781 | \$ 2,051,016 | \$ 3,949,797 | \$ 300,093 |
| Cash and cash equivalents-restricted | | 244,385 | 244,385 | |
| Investments | 8,562,383 | 762,498 | 9,324,881 | 17,620 |
| Receivables, net: | | | | |
| Accounts | 181,440 | 497,736 | 679,176 | 3,977 |
| Taxes | 656,940 | | 656,940 | |
| Medicaid | 756,868 | | 756,868 | |
| Loans | 10,336 | 2,442 | 12,778 | 2,905 |
| Leases | 561 | 1,730 | 2,291 | 103 |
| Interest | 33,272 | 2,656 | 35,928 | 2,646 |
| Other | 34,278 | 13,016 | 47,294 | |
| Internal balances | 220,890 | (220,890) | | |
| Due from other governments | 562,649 | 86,826 | 649,475 | |
| Prepaid items | 36,917 | 33,828 | 70,745 | |
| Inventories | 83,144 | 48,015 | 131,159 | |
| Deposits with trustee | 8,200 | 27,266 | 35,466 | |
| Other current assets | | 4,228 | 4,228 | |
| Total current assets | 13,046,659 | 3,554,752 | 16,601,411 | 327,344 |
| Noncurrent assets: | | | | |
| Cash and cash equivalents-restricted | | 248,018 | 248,018 | |
| Deposits with component unit | 53,985 | | 53,985 | |
| Deposits with bond trustee | | 242,170 | 242,170 | |
| Deposits with Multi-State Lottery Association | | 2,081 | 2,081 | |
| Investments | | 506,048 | 506,048 | 174,281 |
| Receivables, net | 671 | 17,740 | 18,411 | |
| Internal balances | | | | 26 |
| Loans and mortgages receivable | 128,689 | 622,309 | 750,998 | 222,504 |
| Loans and capital leases receivable from primary government | | | | 256,872 |
| Lease receivable | 1,043 | 21,417 | 22,460 | 629 |
| Due from other governments | | 2,256 | 2,256 | |
| Irrevocable split-interest agreements | | 2,232 | 2,232 | |
| Financial assurance instruments | | 7,475 | 7,475 | |
| Other noncurrent assets | 10,975 | 27,049 | 38,024 | 1,306 |
| Capital assets: | | | | |
| Nondepreciable | 3,900,400 | 444,163 | 4,344,563 | 670 |
| Depreciable, net | 10,874,424 | 4,241,556 | 15,115,980 | 1,497 |
| Total noncurrent assets | 14,970,187 | 6,384,514 | 21,354,701 | 657,785 |
| Total assets | 28,016,846 | 9,939,266 | 37,956,112 | 985,129 |
| Deferred Outflows of Resources | | | | |
| Related to pensions | 858,726 | 63,334 | 922,060 | 1,371 |
| Related to other postemployment benefits | 181,738 | 17,899 | 199,637 | 371 |
| Related to debt refundings | 17,868 | 28,531 | 46,399 | |
| Total deferred outflows of resources | 1,058,332 | 109,764 | 1,168,096 | 1,742 |
| Total assets and deferred outflows of resources | \$ 29,075,178 | \$ 10,049,030 | \$ 39,124,208 | \$ 986,871 |

ARKANSAS

Statement of Net Position June 30, 2023 (Expressed in thousands)

| | Primary Government | | | Component Unit |
|--|-------------------------|--------------------------|---------------|--|
| | Governmental Activities | Business-type Activities | Total | Arkansas Development Finance Authority |
| Liabilities | | | | |
| Current liabilities: | | | | |
| Accounts payable | \$ 135,596 | \$ 241,302 | \$ 376,898 | \$ 10,887 |
| Prizes payable | | 26,799 | 26,799 | |
| Accrued interest | 3,263 | 13,178 | 16,441 | 1,747 |
| Accrued and other current liabilities | 349,041 | 39,070 | 388,111 | |
| Investment principal payable | 26,310 | 3,917 | 30,227 | |
| Medicaid payable | 415,405 | | 415,405 | |
| Income tax refunds payable | 444,925 | | 444,925 | |
| Due to other governments | 1,107,694 | 17,336 | 1,125,030 | |
| Workers' compensation benefits payable | | 12,982 | 12,982 | |
| Funds held in trust for others | | 12,902 | 12,902 | |
| Bonds, notes, and installment agreements payable | 128,535 | 133,342 | 261,877 | 24,982 |
| Claims, judgments, arbitration, and compensated absences | 134,878 | 74,686 | 209,564 | |
| Lease obligation | 22,086 | 24,976 | 47,062 | |
| SBITA obligation | 6,734 | 7,237 | 13,971 | |
| Pollution remediation obligations | 3,088 | | 3,088 | |
| Unearned gain on refinancing sale of asset | | | | 23 |
| Rebate/refund incentives payable | 18,269 | | 18,269 | |
| Recycling tax obligation payable | 12,388 | | 12,388 | |
| Other postemployment benefits liability | 54,705 | 4,624 | 59,329 | 84 |
| Unearned revenue | 168,134 | 84,313 | 252,447 | 191 |
| Total current liabilities | 3,031,051 | 696,664 | 3,727,715 | 37,914 |
| Long-term liabilities: | | | | |
| Workers' compensation benefits payable | | 153,302 | 153,302 | |
| Bonds, notes, and installment agreements payable | 680,962 | 2,427,889 | 3,108,851 | 382,706 |
| Claims, judgments, arbitration, and compensated absences | 162,001 | 125,819 | 287,820 | |
| Lease obligation | 43,886 | 139,212 | 183,098 | |
| SBITA obligation | 17,528 | 14,623 | 32,151 | |
| Pollution remediation obligations | 19,174 | | 19,174 | |
| Other postemployment benefits liability | 1,364,874 | 111,758 | 1,476,632 | 2,007 |
| Net pension liability | 2,218,823 | 170,019 | 2,388,842 | 3,784 |
| Deposits held on behalf of primary government | | | | 53,985 |
| Other noncurrent liabilities | 272,112 | 21,296 | 293,408 | 375 |
| Unearned gain on refinancing sale of asset | | | | 243 |
| Rebate/refund incentives payable | 228,736 | | 228,736 | |
| Recycling tax obligation payable | 98,752 | | 98,752 | |
| Unearned revenue | | 2,356 | 2,356 | 696 |
| Total long-term liabilities | 5,106,848 | 3,166,274 | 8,273,122 | 443,796 |
| Total liabilities | 8,137,899 | 3,862,938 | 12,000,837 | 481,710 |
| Deferred Inflows of Resources | | | | |
| Related to pensions | 194,206 | 28,868 | 223,074 | 511 |
| Related to other postemployment benefits | 665,338 | 40,458 | 705,796 | 1,044 |
| Related to debt refundings | | 840 | 840 | |
| Related to irrevocable split-interest agreements | | 8,510 | 8,510 | |
| Related to leases | 1,604 | 22,399 | 24,003 | 706 |
| Total deferred inflows of resources | 861,148 | 101,075 | 962,223 | 2,261 |
| Total liabilities and deferred inflows of resources | 8,999,047 | 3,964,013 | 12,963,060 | 483,971 |
| Net Position | | | | |
| Net position: | | | | |
| Net investment in capital assets | 14,281,541 | 2,203,200 | 16,484,741 | 2,167 |
| Restricted for: | | | | |
| Expendable: | | | | |
| Debt service | 221,757 | 55,186 | 276,943 | |
| Other capital projects | 165,709 | 80,165 | 245,874 | |
| Bond resolution and programs | | | | 348,520 |
| Program requirements | 5,701,445 | | 5,701,445 | |
| Lottery | 249,371 | | 249,371 | |
| Tobacco settlement | 169,861 | | 169,861 | |
| Transportation | 482,369 | | 482,369 | |
| Scholarships and fellowships | | 44,082 | 44,082 | |
| Research | | 83,952 | 83,952 | |
| Public service | | 859,621 | 859,621 | |
| Other | | 126,594 | 126,594 | |
| Nonexpendable - other | | 142,781 | 142,781 | |
| Nonexpendable - minority interest | | | | 530 |
| Unrestricted | (1,195,922) | 2,489,436 | 1,293,514 | 151,683 |
| Total net position | 20,076,131 | 6,085,017 | 26,161,148 | 502,900 |
| Total liabilities, deferred inflows of resources, and net position | \$ 29,075,178 | \$ 10,049,030 | \$ 39,124,208 | \$ 986,871 |

The notes to the financial statements are an integral part of this statement.

ARKANSAS

UNIVERSITY OF ARKANSAS FOUNDATION, INC.
Discretely Presented Component Unit
Consolidated Statement of Financial Position
June 30, 2023
(Expressed in thousands)

| Assets | |
|-----------------------------------|----------------------------|
| Contributions receivable, net | \$ 94,676 |
| Interest receivable | 6,720 |
| Cash value of life insurance | 1,416 |
| Land | 30 |
| Investments | <u>1,851,035</u> |
| Total assets | <u><u>\$ 1,953,877</u></u> |
| Liabilities and Net Assets | |
| Liabilities: | |
| Accounts payable | \$ 8,107 |
| Annuity obligations | <u>14,051</u> |
| Total liabilities | <u>22,158</u> |
| Net assets: | |
| Without donor restrictions | 150,711 |
| With donor restrictions | <u>1,781,008</u> |
| Total net assets | <u>1,931,719</u> |
| Total liabilities and net assets | <u><u>\$ 1,953,877</u></u> |

The notes to the financial statements are an integral part of this statement.

ARKANSAS

UNIVERSITY OF ARKANSAS FAYETTEVILLE CAMPUS FOUNDATION, INC.

Discretely Presented Component Unit Consolidated Statement of Financial Position

June 30, 2023

(Expressed in thousands)

| Assets | | |
|-----------------------------------|--|-------------------|
| Investments | | \$ 664,940 |
| Total assets | | <u>\$ 664,940</u> |
| Liabilities and Net Assets | | |
| Liabilities: | | |
| Accounts payable | | \$ 2,532 |
| Total liabilities | | <u>2,532</u> |
| Net assets: | | |
| With donor restrictions | | <u>662,408</u> |
| Total net assets | | <u>662,408</u> |
| Total liabilities and net assets | | <u>\$ 664,940</u> |

The notes to the financial statements are an integral part of this statement.

ARKANSAS

Statement of Activities For the Year Ended June 30, 2023 (Expressed in thousands)

| Functions/Programs | Expenses | Program Revenues | | |
|---|----------------------|----------------------|------------------------------------|----------------------------------|
| | | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions |
| Primary government: | | | | |
| Governmental activities: | | | | |
| General government | \$ 1,519,309 | \$ 443,479 | \$ 278,267 | \$ |
| Education | 4,604,255 | 4,538 | 1,300,779 | 312 |
| Health and human services | 12,408,738 | 468,299 | 9,584,279 | 4,240 |
| Transportation | 1,205,270 | 142,204 | 1,321 | 924,068 |
| Law, justice, and public safety | 1,079,395 | 167,908 | 128,615 | 6,766 |
| Recreation and tourism | 252,151 | 71,995 | 35,455 | 2,523 |
| Regulation of business and professionals | 27,703 | 21,875 | 2,287 | |
| Resource development | 238,758 | 81,857 | 96,311 | |
| Commerce | 385,317 | 93,457 | 151,039 | 482 |
| Interest expense | 24,339 | | | |
| Total governmental activities | <u>21,745,235</u> | <u>1,495,612</u> | <u>11,578,353</u> | <u>938,391</u> |
| Business-type activities: | | | | |
| Higher education | 4,931,856 | 2,425,566 | 1,070,831 | 49,559 |
| Workers' Compensation Commission | 7,439 | 15,438 | | |
| Division of Workforce Services | 72,062 | 88,961 | | |
| Office of the Arkansas Lottery | 500,166 | 608,223 | | |
| Public School Employee Health and Life Benefit Plan | 417,427 | 450,655 | | |
| Revolving loans | 6,942 | 6,258 | 20,843 | |
| Total business-type activities | <u>5,935,892</u> | <u>3,595,101</u> | <u>1,091,674</u> | <u>49,559</u> |
| Total primary government | <u>\$ 27,681,127</u> | <u>\$ 5,090,713</u> | <u>\$ 12,670,027</u> | <u>\$ 987,950</u> |
| Component unit: | | | | |
| Arkansas Development Finance Authority | <u>\$ 65,012</u> | <u>\$ 35,085</u> | <u>\$ 30,243</u> | |

General revenues:

Taxes:

Personal and corporate income

Consumer sales and use

Gas and motor carrier

Other

Total taxes

Investment earnings (loss)

Miscellaneous income

Transfers-internal activities

Total general revenues and transfers

Change in net position

Net position - beginning

Net position - ending

ARKANSAS

| Net Revenue (Expense) | | | |
|-------------------------|--------------------------|----------------------|--|
| Primary Government | | | Component Unit |
| Governmental Activities | Business-type Activities | Total | Arkansas Development Finance Authority |
| \$ (797,563) | \$ | \$ (797,563) | |
| (3,298,626) | | (3,298,626) | |
| (2,351,920) | | (2,351,920) | |
| (137,677) | | (137,677) | |
| (776,106) | | (776,106) | |
| (142,178) | | (142,178) | |
| (3,541) | | (3,541) | |
| (60,590) | | (60,590) | |
| (140,339) | | (140,339) | |
| (24,339) | | (24,339) | |
| <u>(7,732,879)</u> | | <u>(7,732,879)</u> | |
| | (1,385,900) | (1,385,900) | |
| | 7,999 | 7,999 | |
| | 16,899 | 16,899 | |
| | 108,057 | 108,057 | |
| | 33,228 | 33,228 | |
| | 20,159 | 20,159 | |
| | <u>(1,199,558)</u> | <u>(1,199,558)</u> | |
| <u>(7,732,879)</u> | <u>(1,199,558)</u> | <u>(8,932,437)</u> | |
| | | | \$ 316 |
| 3,935,189 | | 3,935,189 | |
| 4,558,369 | | 4,558,369 | |
| 494,691 | | 494,691 | |
| <u>1,651,859</u> | <u>38,970</u> | <u>1,690,829</u> | |
| 10,640,108 | 38,970 | 10,679,078 | |
| 49,453 | 110,544 | 159,997 | (6,178) |
| 599,355 | 337,890 | 937,245 | |
| <u>(962,721)</u> | <u>962,721</u> | | |
| <u>10,326,195</u> | <u>1,450,125</u> | <u>11,776,320</u> | <u>(6,178)</u> |
| 2,593,316 | 250,567 | 2,843,883 | (5,862) |
| <u>17,482,815</u> | <u>5,834,450</u> | <u>23,317,265</u> | <u>508,762</u> |
| <u>\$ 20,076,131</u> | <u>\$ 6,085,017</u> | <u>\$ 26,161,148</u> | <u>\$ 502,900</u> |

The notes to the financial statements are an integral part of this statement.

ARKANSAS

UNIVERSITY OF ARKANSAS FOUNDATION, INC.
Discretely Presented Component Unit
Consolidated Statement of Activities
For the Year Ended June 30, 2023
(Expressed in thousands)

| | <u>Without donor restrictions</u> | <u>With donor restrictions</u> | <u>Total</u> |
|---|---------------------------------------|------------------------------------|---------------------|
| Revenues, gains, and other support: | | | |
| Contributions | \$ 11,198 | \$ 62,676 | \$ 73,874 |
| Interest and dividends | 11,622 | 10,142 | 21,764 |
| Net realized and unrealized gains on investments | 17,114 | 87,762 | 104,876 |
| Net asset reclassifications, including release from restrictions and satisfaction of restrictions | <u>98,845</u> | <u>(98,845)</u> | <u> </u> |
| Total revenues, gains, and other support | <u>138,779</u> | <u>61,735</u> | <u>200,514</u> |
| Expenses and losses: | | | |
| Program services: | | | |
| University system support | <u>113,644</u> | <u> </u> | <u>113,644</u> |
| Total program services | <u>113,644</u> | <u> </u> | <u>113,644</u> |
| Supporting services: | | | |
| Management and general | 2,584 | | 2,584 |
| Fundraising | 10,973 | | 10,973 |
| Change in value of split-interest agreements | (26) | (337) | (363) |
| Provision for loss on uncollectible pledges | <u>22</u> | <u>2,999</u> | <u>3,021</u> |
| Total supporting services | <u>13,553</u> | <u>2,662</u> | <u>16,215</u> |
| Total expenses and losses | <u>127,197</u> | <u>2,662</u> | <u>129,859</u> |
| Change in net assets | 11,582 | 59,073 | 70,655 |
| Net assets - beginning | <u>139,129</u> | <u>1,721,935</u> | <u>1,861,064</u> |
| Net assets - ending | <u>\$ 150,711</u> | <u>\$ 1,781,008</u> | <u>\$ 1,931,719</u> |

The notes to the financial statements are an integral part of this statement.

ARKANSAS

UNIVERSITY OF ARKANSAS FAYETTEVILLE CAMPUS FOUNDATION, INC.

Discretely Presented Component Unit

Consolidated Statement of Activities

For the Year Ended June 30, 2023

(Expressed in thousands)

| | Without donor restrictions | With donor restrictions | Total |
|--|-------------------------------|----------------------------|------------|
| Revenues, gains, and other support: | | | |
| Interest and dividends | \$ | \$ 3,359 | \$ 3,359 |
| Net realized and unrealized gains on investments | | 41,095 | 41,095 |
| Net asset reclassifications, including release from restrictions, satisfaction of restrictions, and change in donor restriction | 24,996 | (24,996) | |
| Total revenues, gains, and other support | 24,996 | 19,458 | 44,454 |
| Expenses and losses: | | | |
| Program services: | | | |
| Fayetteville campus support | 24,996 | | 24,996 |
| Total program services | 24,996 | | 24,996 |
| Change in net assets | | 19,458 | 19,458 |
| Net assets - beginning | | 642,950 | 642,950 |
| Net assets - ending | \$ | \$ 662,408 | \$ 662,408 |

The notes to the financial statements are an integral part of this statement.

ARKANSAS

Balance Sheet Governmental Fund June 30, 2023 (Expressed in thousands)

| | <u>General Fund</u> |
|---|----------------------|
| Assets | |
| Cash and cash equivalents | \$ 1,898,781 |
| Deposit with trustee | 8,200 |
| Investments | 8,562,383 |
| Receivable, net: | |
| Accounts | 181,430 |
| Taxes | 656,940 |
| Medicaid | 756,868 |
| Loans | 139,025 |
| Leases | 1,604 |
| Interest | 33,272 |
| Other | 34,949 |
| Due from other funds | 252,960 |
| Due from other governments | 562,649 |
| Advances to other funds | 8,864 |
| Prepaid items | 36,801 |
| Inventories | 83,144 |
| Deposits with component unit | 53,985 |
| Other assets | 10,975 |
| Total assets | <u>\$ 13,282,830</u> |
| Liabilities, Deferred Inflows of Resources, and Fund Balance | |
| Liabilities: | |
| Accounts payable | \$ 131,408 |
| Accrued and other current liabilities | 363,615 |
| Investment principal payable | 26,310 |
| Unearned income | 168,134 |
| Income tax refunds payable | 444,925 |
| Due to other governments | 1,107,694 |
| Due to other funds | 44,779 |
| Advances from other funds | 334 |
| Medicaid claims payable | 415,405 |
| Total liabilities | <u>2,702,604</u> |
| Deferred Inflows of Resources | |
| Related to revenues | 1,035,967 |
| Total liabilities and deferred inflows of resources | <u>3,738,571</u> |
| Fund balance: | |
| Nonspendable: | |
| Prepaid items | 36,801 |
| Inventories | 83,144 |
| Long-term loans | 578 |
| Long-term leases | 1,043 |
| Restricted | 2,254,660 |
| Committed | 6,661,455 |
| Assigned | 178,140 |
| Unassigned | 328,438 |
| Total fund balance | <u>9,544,259</u> |
| Total liabilities, deferred inflows of resources, and fund balance | <u>\$ 13,282,830</u> |

The notes to the financial statements are an integral part of this statement.

ARKANSAS

Reconciliation of the Governmental Fund Balance Sheet to the Statement of Net Position June 30, 2023 (Expressed in thousands)

| | | |
|---|----|--------------------|
| Total fund balances: | | |
| Governmental fund | \$ | 9,544,259 |
| Amounts reported for governmental activities in the Statement of Net Position are different because: | | |
| Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of: | | |
| Nondepreciable assets | \$ | 3,900,400 |
| Depreciable assets | | <u>10,874,424</u> |
| Total capital assets | | 14,774,824 |
| Bonds issued by the State have associated insurance costs that are paid from current "available" financial resources of governmental funds. However, these costs are amortized on the Statement of Activities. | | 116 |
| Some of the State's revenues will be collected after year-end but are not "available" soon enough to pay for the current period's expenditures and therefore are deferred inflows of resources in the funds. | | 1,034,363 |
| Deferred inflows and outflows of resources related to the State's pension liabilities are recognized in the Statement of Net Position and amortized on the Statement of Activities but are not recognized on the Balance Sheet. | | |
| Total inflows | \$ | (194,206) |
| Total outflows | | <u>858,726</u> |
| | | 664,520 |
| Deferred inflows and outflows of resources related to the State's other postemployment benefits liabilities are recognized in the Statement of Net Position and amortized on the Statement of Activities but are not recognized on the Balance Sheet. | | |
| Total inflows | \$ | (665,338) |
| Total outflows | | <u>181,738</u> |
| | | (483,600) |
| Deferred inflows and outflows resulting from loss or gain on debt refunding are recognized in the Statement of Net Position and amortized on the Statement of Activities but are not recognized on the Balance Sheet. | | |
| Total outflows | | 17,868 |
| Some liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of: | | |
| Bonds, notes, and installment purchases payable | \$ | (762,645) |
| Claims, judgments, arbitration, and compensated absences | | (282,304) |
| Lease and SBITA obligations | | (90,234) |
| Other noncurrent liabilities | | (272,112) |
| Refund/Rebate incentives payable | | (247,005) |
| Recycling tax obligation | | (111,140) |
| Other postemployment benefits liability | | (1,419,579) |
| Pollution remediation obligation | | (22,262) |
| Unamortized bond issue premiums | | (46,882) |
| Accrued interest on bonds, notes, installment purchases, and lease obligations | | (3,263) |
| Unamortized bond issue discounts | | 30 |
| Net pension liabilities | | <u>(2,218,823)</u> |
| Total long-term liabilities | | <u>(5,476,219)</u> |
| Net position of governmental activities | \$ | <u>20,076,131</u> |

The notes to the financial statements are an integral part of this statement.

ARKANSAS

Statement of Revenues, Expenditures, and Changes in Fund Balance Governmental Fund For the Year Ended June 30, 2023 (Expressed in thousands)

| | <u>General Fund</u> |
|--|---------------------|
| Revenues: | |
| Taxes: | |
| Personal and corporate income | \$ 3,932,123 |
| Consumers sales and use | 4,559,747 |
| Gas and motor carrier | 494,805 |
| Other | 1,629,533 |
| Intergovernmental | 12,490,430 |
| Licenses, permits, and fees | 1,520,617 |
| Investment earnings (loss) | 49,453 |
| Miscellaneous | 603,654 |
| Total revenues | <u>25,280,362</u> |
| Expenditures: | |
| Current: | |
| General government | 1,635,355 |
| Education | 4,604,347 |
| Health and human services | 12,389,117 |
| Transportation | 760,392 |
| Law, justice, and public safety | 1,036,743 |
| Recreation and tourism | 229,063 |
| Regulation of business and professionals | 27,602 |
| Resource development | 232,005 |
| Commerce | 411,949 |
| Debt service: | |
| Principal retirement | 246,451 |
| Interest | 43,888 |
| Capital outlay | 1,239,317 |
| Total expenditures | <u>22,856,229</u> |
| Excess of revenues over expenditures | <u>2,424,133</u> |
| Other financing sources (uses): | |
| Issuance of debt | 60,903 |
| Issuance of refunding bonds | 15,356 |
| Bond discounts/premiums | 242 |
| Issuance of leases | 26,690 |
| Issuance of SBITAs | 51,199 |
| Sale of capital assets | 2,906 |
| Payment to refunding escrow agent | (15,356) |
| Transfers in | 211,763 |
| Transfers out | (1,174,484) |
| Total other financing sources and uses | <u>(820,781)</u> |
| Net change in fund balance | 1,603,352 |
| Fund balance - beginning | 7,940,907 |
| Fund balance - ending | <u>\$ 9,544,259</u> |

The notes to the financial statements are an integral part of this statement.

ARKANSAS

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of the Governmental Fund to the Statement of Activities For the Year Ended June 30, 2023 (Expressed in thousands)

| | | |
|--|------------------|---------------------|
| Net change in fund balance-governmental fund | | \$ 1,603,352 |
| Amounts reported for governmental activities in the Statement of Activities are different because: | | |
| Capital outlays are reported as expenditures in governmental funds. However, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are: | | |
| Capital outlay | \$ 1,239,317 | |
| Depreciation expense | <u>(743,857)</u> | |
| Excess of capital outlay over depreciation expense | | 495,460 |
| The net effect of various miscellaneous transactions involving capital assets (for example: sales, trade-ins, and donations) is to increase net position. | | 11,396 |
| Bond and note proceeds provide current financial resources to governmental funds; however, issuing debt increases long-term liabilities in the Statement of Net Position. | | (76,259) |
| Bonds issued at a premium provide current financial resources to government funds, but increase the long-term liabilities in the Statement of Net Position. | | (242) |
| Payment to refunding escrow agents use current financial resources to governmental funds but increase the long-term liabilities in the Statement of Net Position. | | 15,356 |
| Some capital additions were financed through leases and SBITAs. In governmental funds, a lease or SBITA arrangement is considered a source of financing, but in the Statement of Net Position, the lease and SBITA obligations are reported as liabilities. | | (77,889) |
| Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. In the current year, these amounts consist of: bond, note, installment purchase, lease, and SBITA principal retirement. | | 246,451 |
| Because some revenues will not be collected for several months after the State's fiscal year-end, they are not considered "available" revenues and are deferred inflows of resources in the governmental funds. | | 51,972 |
| Some items reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. These activities consist of: | | |
| Claims, judgments, arbitration, and compensated absences | \$ 27,448 | |
| Amortization of bond premiums and discounts | 20,436 | |
| Amortization of bond insurance costs | (9) | |
| Amortization of deferred outflows of resources related to debt refunding | (1,293) | |
| Leases and SBITAs | 52,945 | |
| Pollution remediation obligations | (914) | |
| Loss on sale of capital assets | (1) | |
| Net change in pension related accounts | 164,917 | |
| Accrued interest | 415 | |
| Other postemployment benefits obligations | <u>59,775</u> | |
| Total additional expenditures | | <u>323,719</u> |
| Change in net position of governmental activities | | <u>\$ 2,593,316</u> |

The notes to the financial statements are an integral part of this statement.

ARKANSAS

Statement of Fund Net Position Proprietary Funds June 30, 2023 (Expressed in thousands)

| | Enterprise Funds | | | | | |
|---|------------------|----------------------------------|--------------------------------|--------------------------------|----------------------------|---------------|
| | Higher Education | Workers' Compensation Commission | Division of Workforce Services | Office of the Arkansas Lottery | Non-Major Enterprise Funds | Total |
| Assets | | | | | | |
| Current assets: | | | | | | |
| Cash and cash equivalents | \$ 680,329 | \$ 49,372 | \$ 951,821 | \$ 9,082 | \$ 360,412 | \$ 2,051,016 |
| Cash and cash equivalents-restricted | | | | 244,385 | | 244,385 |
| Investments | 634,161 | 48,604 | 3,902 | | 75,831 | 762,498 |
| Receivables: | | | | | | |
| Accounts receivable, net | 432,764 | 7,788 | 35,185 | 15,426 | 6,584 | 497,747 |
| Loans and notes receivables, net | 2,442 | | | | | 2,442 |
| Leases receivable | 1,730 | | | | | 1,730 |
| Interest | 891 | 32 | 15 | | 1,718 | 2,656 |
| Other current receivables | 13,016 | | | | | 13,016 |
| Due from other funds | 34,443 | 337 | 266 | 5,776 | | 40,822 |
| Due from other governments | 85,977 | | 424 | | 425 | 86,826 |
| Advances to other funds | | | | | 981 | 981 |
| Inventories | 48,015 | | | | | 48,015 |
| Prepaid items | 33,621 | 45 | | 162 | | 33,828 |
| Deposits with bond trustee | 27,266 | | | | | 27,266 |
| Other current assets | 4,228 | | | | | 4,228 |
| Total current assets | 1,998,883 | 106,178 | 991,613 | 274,831 | 445,951 | 3,817,456 |
| Noncurrent assets: | | | | | | |
| Cash and cash equivalents-restricted | 227,518 | | | 20,500 | | 248,018 |
| Deposits with Multi-State Lottery Association | | | | 2,081 | | 2,081 |
| Investments: | | | | | | |
| Restricted endowments | 221,886 | | | | | 221,886 |
| Unrestricted endowments | 19,734 | | | | | 19,734 |
| Restricted investments | 7,638 | | | | | 7,638 |
| Unrestricted investments | 256,790 | | | | | 256,790 |
| Receivables: | | | | | | |
| Loans and notes receivable, net | 15,741 | | | | | 15,741 |
| Leases receivable | 21,417 | | | | | 21,417 |
| Other noncurrent receivables | 1,999 | | | | | 1,999 |
| Due from other governments | 2,256 | | | | | 2,256 |
| Advances to other funds | | | | | 5,047 | 5,047 |
| Loans receivables-restricted | | | | | 622,309 | 622,309 |
| Deposits with bond trustee | 242,170 | | | | | 242,170 |
| Irrevocable split interest agreements | 2,232 | | | | | 2,232 |
| Financial assurance instruments | | 7,475 | | | | 7,475 |
| Other noncurrent assets | 27,049 | | | | | 27,049 |
| Capital assets: | | | | | | |
| Nondepreciable | 443,583 | 580 | | | | 444,163 |
| Depreciable, net | 4,238,045 | 73 | 1,728 | 1,403 | 307 | 4,241,556 |
| Total noncurrent assets | 5,728,058 | 8,128 | 1,728 | 23,984 | 627,663 | 6,389,561 |
| Total assets | 7,726,941 | 114,306 | 993,341 | 298,815 | 1,073,614 | 10,207,017 |
| Deferred Outflows of Resources | | | | | | |
| Related to pensions | 59,086 | 2,377 | | 1,871 | | 63,334 |
| Related to other postemployment benefits | 16,618 | 632 | | 649 | | 17,899 |
| Related to debt refunding | 28,531 | | | | | 28,531 |
| Total deferred outflows of resources | 104,235 | 3,009 | | 2,520 | | 109,764 |
| Total assets and deferred outflows of resources | \$ 7,831,176 | \$ 117,315 | \$ 993,341 | \$ 301,335 | \$ 1,073,614 | \$ 10,316,781 |

ARKANSAS

Statement of Fund Net Position Proprietary Funds June 30, 2023 (Expressed in thousands)

| | Enterprise Funds | | | | | Total |
|--|------------------|----------------------------------|--------------------------------|--------------------------------|----------------------------|---------------|
| | Higher Education | Workers' Compensation Commission | Division of Workforce Services | Office of the Arkansas Lottery | Non-Major Enterprise Funds | |
| Liabilities | | | | | | |
| Current liabilities: | | | | | | |
| Accounts payable | \$ 205,112 | \$ 10 | \$ 24,940 | \$ 7 | \$ 11,233 | \$ 241,302 |
| Prizes payable | | | | 26,799 | | 26,799 |
| Accrued interest | 13,178 | | | | | 13,178 |
| Accrued and other current liabilities | 32,614 | 126 | | 6,330 | | 39,070 |
| Investment principal payable | | 16 | 11 | | 3,890 | 3,917 |
| Advances from other funds | 1,601 | 53 | | | | 1,654 |
| Due to other funds | 2,379 | | 11 | 250,378 | 425 | 253,193 |
| Due to other governments | 467 | | 16,869 | | | 17,336 |
| Funds held in trust for others | 12,902 | | | | | 12,902 |
| Worker's compensation benefits payable | | 12,982 | | | | 12,982 |
| Bonds, notes, and installment agreements payable | 133,342 | | | | | 133,342 |
| Leases obligation | 24,673 | 32 | | 271 | | 24,976 |
| SBITA obligation | 7,237 | | | | | 7,237 |
| Claims, judgments, and compensated liability | 36,750 | 89 | | 57 | 37,790 | 74,686 |
| Other postemployment benefits liability | 4,363 | 161 | | 100 | | 4,624 |
| Unearned revenue | 83,615 | 356 | | 342 | | 84,313 |
| Total current liabilities | 558,233 | 13,825 | 41,831 | 284,284 | 53,338 | 951,511 |
| Noncurrent liabilities: | | | | | | |
| Worker's compensation benefits payable | | 153,302 | | | | 153,302 |
| Advances from other funds | 12,893 | 11 | | | | 12,904 |
| Bonds, notes, and installment agreements payable | 2,427,889 | | | | | 2,427,889 |
| Leases obligation | 138,599 | | | 613 | | 139,212 |
| SBITA obligation | 14,623 | | | | | 14,623 |
| Other postemployment benefits liability | 105,559 | 3,834 | | 2,365 | | 111,758 |
| Net pension liability | 158,360 | 6,669 | | 4,990 | | 170,019 |
| Claims, judgments, and compensated absences | 124,923 | 546 | | 350 | | 125,819 |
| Unearned revenue | 2,356 | | | | | 2,356 |
| Other noncurrent liabilities | 13,821 | 7,475 | | | | 21,296 |
| Total noncurrent liabilities | 2,999,023 | 171,837 | | 8,318 | | 3,179,178 |
| Total liabilities | 3,557,256 | 185,662 | 41,831 | 292,602 | 53,338 | 4,130,689 |
| Deferred Inflows of Resources | | | | | | |
| Related to pensions | 28,055 | 598 | | 215 | | 28,868 |
| Related to other postemployment benefits | 37,067 | 2,163 | | 1,228 | | 40,458 |
| Related to debt refundings | 840 | | | | | 840 |
| Related to irrevocable split interest agreement | 8,510 | | | | | 8,510 |
| Related to leases | 22,399 | | | | | 22,399 |
| Total deferred inflows of resources | 96,871 | 2,761 | | 1,443 | | 101,075 |
| Total liabilities and deferred inflows of resources | 3,654,127 | 188,423 | 41,831 | 294,045 | 53,338 | 4,231,764 |
| Net Position | | | | | | |
| Net investment in capital assets | 2,200,003 | 620 | 1,728 | 542 | 307 | 2,203,200 |
| Restricted for: | | | | | | |
| Expendable | | | | | | |
| Scholarships and fellowships | 44,082 | | | | | 44,082 |
| Debt service | 55,186 | | | | | 55,186 |
| Capital projects | 80,165 | | | | | 80,165 |
| Research | 83,952 | | | | | 83,952 |
| Public service | 27,428 | | | 21,000 | 811,193 | 859,621 |
| Other | 124,013 | | | 2,581 | | 126,594 |
| Nonexpendable - other | 142,781 | | | | | 142,781 |
| Unrestricted (deficit) | 1,419,439 | (71,728) | 949,782 | (16,833) | 208,776 | 2,489,436 |
| Total net position | 4,177,049 | (71,108) | 951,510 | 7,290 | 1,020,276 | 6,085,017 |
| Total liabilities, deferred inflows of resources, and net position | \$ 7,831,176 | \$ 117,315 | \$ 993,341 | \$ 301,335 | \$ 1,073,614 | \$ 10,316,781 |

The notes to the financial statements are an integral part of this statement.

ARKANSAS

Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds For the Year Ended June 30, 2023 (Expressed in thousands)

| | Enterprise Funds | | | | | Total |
|--|---------------------|----------------------------------|--------------------------------|--------------------------------|----------------------------|---------------------|
| | Higher Education | Workers' Compensation Commission | Division of Workforce Services | Office of the Arkansas Lottery | Non-Major Enterprise Funds | |
| Operating revenues: | | | | | | |
| Charges for sales and services | \$ 2,425,566 | \$ | \$ | \$ | \$ 450,655 | \$ 2,876,221 |
| Lottery collections | | | | 607,561 | | 607,561 |
| Licenses, permits, and fees | | | | 662 | 6,258 | 6,920 |
| Grants and contributions | 500,367 | | | | | 500,367 |
| Insurance taxes | | 17,080 | | | | 17,080 |
| Unemployment taxes | | | 88,961 | | | 88,961 |
| Other operating revenues | 296,977 | 54 | 21,837 | 7 | | 318,875 |
| Total operating revenues | <u>3,222,910</u> | <u>17,134</u> | <u>110,798</u> | <u>608,230</u> | <u>456,913</u> | <u>4,415,985</u> |
| Operating expenses: | | | | | | |
| Cost of sales and services | | | | 416,920 | | 416,920 |
| Lottery prize payments | | | | 66,168 | | 66,168 |
| Compensation and benefits | 2,610,691 | 6,547 | | 5,151 | | 2,622,389 |
| Supplies and services | 1,520,277 | 499 | | 8,448 | 1,858 | 1,531,082 |
| General and administrative expenses | 213,346 | 275 | | 2,763 | 2,569 | 218,953 |
| Federal financial assistance | | | | | 4,373 | 4,373 |
| Scholarships and fellowships | 164,876 | | | | | 164,876 |
| Benefit and aid payments | | 1,632 | 71,257 | | 415,249 | 488,138 |
| Depreciation and amortization | 344,084 | 118 | 133 | 700 | 320 | 345,355 |
| Total operating expenses | <u>4,853,274</u> | <u>9,071</u> | <u>71,390</u> | <u>500,150</u> | <u>424,369</u> | <u>5,858,254</u> |
| Operating income (loss) | <u>(1,630,364)</u> | <u>8,063</u> | <u>39,408</u> | <u>108,080</u> | <u>32,544</u> | <u>(1,442,269)</u> |
| Nonoperating revenues (expenses): | | | | | | |
| Investment earnings (loss) | 70,232 | 2,776 | 15,928 | 2,482 | 18,980 | 110,398 |
| Net increase (decrease) fair value investments | | | | | 146 | 146 |
| Taxes | 38,970 | | | | | 38,970 |
| Grants and contributions | 570,464 | (10) | (672) | | 20,843 | 590,625 |
| Interest and amortization expense | (85,048) | | | (16) | | (85,064) |
| Gain/(loss) on sale of capital assets | 6,466 | | | | | 6,466 |
| Other nonoperating revenue | 19,015 | | | | | 19,015 |
| Total nonoperating revenues | <u>620,099</u> | <u>2,766</u> | <u>15,256</u> | <u>2,466</u> | <u>39,969</u> | <u>680,556</u> |
| Income (loss) before transfers and contributions | <u>(1,010,265)</u> | <u>10,829</u> | <u>54,664</u> | <u>110,546</u> | <u>72,513</u> | <u>(761,713)</u> |
| Transfers in | 1,128,836 | 61 | | 5,776 | 39,811 | 1,174,484 |
| Transfers out | (64,868) | (459) | (24,273) | (118,867) | (3,296) | (211,763) |
| Capital grants and contributions | 52,843 | | | | | 52,843 |
| Other | <u>(3,284)</u> | | | | | <u>(3,284)</u> |
| Change in net position | 103,262 | 10,431 | 30,391 | (2,545) | 109,028 | 250,567 |
| Total net position - beginning | 4,073,787 | (81,539) | 921,119 | 9,835 | 911,248 | 5,834,450 |
| Total net position - ending | <u>\$ 4,177,049</u> | <u>\$ (71,108)</u> | <u>\$ 951,510</u> | <u>\$ 7,290</u> | <u>\$ 1,020,276</u> | <u>\$ 6,085,017</u> |

The notes to the financial statements are an integral part of this statement.

ARKANSAS

Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2023 (Expressed in thousands)

| | Enterprise Funds | | | | | Total |
|--|------------------|----------------------------------|--------------------------------|--------------------------------|----------------------------|--------------|
| | Higher Education | Workers' Compensation Commission | Division of Workforce Services | Office of the Arkansas Lottery | Non-Major Enterprise Funds | |
| Cash flows from operating activities: | | | | | | |
| Cash received from customers | \$ 1,937,549 | \$ | \$ | \$ 607,195 | \$ 450,555 | \$ 2,995,299 |
| Cash received from other government agencies | 472,533 | | | | | 472,533 |
| Auxiliary enterprise charges | 366,632 | | | | | 366,632 |
| Compensation and benefits | (2,607,628) | (20,525) | (68,982) | (5,644) | (415,279) | (3,118,058) |
| Payments to suppliers | (1,553,401) | (775) | | (71,132) | (2,018) | (1,627,326) |
| Insurance taxes | | 16,957 | | | | 16,957 |
| Unemployment taxes | | | 101,013 | | | 101,013 |
| Payments for lottery prizes | | | | (413,151) | | (413,151) |
| Principal and interest on loans received | 648 | | | | | 648 |
| Loan administration received | | | | | 1,449 | 1,449 |
| Loans issued to students | (9) | | | | | (9) |
| Scholarships and fellowships | (165,191) | | | | | (165,191) |
| Other operating receipts (payments) | 127,396 | | 21,837 | (4,862) | 2,191 | 146,562 |
| Net cash provided by (used in) operating activities | (1,421,471) | (4,343) | 53,868 | 112,406 | 36,898 | (1,222,642) |
| Cash flows from noncapital financing activities: | | | | | | |
| Direct lending receipts | 450,609 | | | | | 450,609 |
| Direct lending payments | (452,817) | | | | | (452,817) |
| Taxes | 33,473 | | | | | 33,473 |
| Grants and contributions | 562,675 | (10) | (94) | | 20,782 | 583,353 |
| Noncapital financing receipts (payments) | (8,782) | | | | | (8,782) |
| Transfers in | 1,128,836 | 61 | | 15,927 | 39,814 | 1,184,638 |
| Transfers out | (64,868) | (459) | (24,273) | (62,400) | (3,157) | (155,157) |
| Net cash provided by (used in) noncapital financing activities | 1,649,126 | (408) | (24,367) | (46,473) | 57,439 | 1,635,317 |
| Cash flows from capital and related financing activities: | | | | | | |
| Principal paid on capital debts and leases | (157,398) | (36) | | | | (157,434) |
| Interest paid on capital debts and leases | (93,388) | (1) | | | | (93,389) |
| Acquisition and construction of capital assets | (410,393) | | | (6) | | (410,399) |
| Proceeds from long-term borrowings | 56,524 | | | | | 56,524 |
| Proceeds from sale of capital assets | 4,942 | | | | | 4,942 |
| Other capital and related financing receipts (pmts) | 78,921 | | | | | 78,921 |
| Net cash used in capital and related financing activities | (520,792) | (37) | | (6) | | (520,835) |
| Cash flows from investing activities: | | | | | | |
| Purchase of investments | (449,819) | (32,474) | (3,891) | | (2,881) | (489,065) |
| Proceeds from sale and maturities of investments | 498,846 | | | | (11,762) | 487,084 |
| Interest and dividends on investments | 19,191 | 2,767 | 15,921 | 2,483 | 10,691 | 51,053 |
| Loan disbursements | | | | | (84,251) | (84,251) |
| Principal repayments on loans | | | | | 52,079 | 52,079 |
| Interest received on loans | | | | | 7,890 | 7,890 |
| Federal grant funds expended | | | | | (4,373) | (4,373) |
| Net cash provided by (used in) investing activities | 68,218 | (29,707) | 12,030 | 2,483 | (32,607) | 20,417 |
| Net increase (decrease) in cash and cash equivalents | (224,919) | (34,495) | 41,531 | 68,410 | 61,730 | (87,743) |
| Cash and cash equivalents - beginning | 1,132,766 | 83,867 | 910,290 | 205,557 | 298,682 | 2,631,162 |
| Cash and cash equivalents - ending | \$ 907,847 | \$ 49,372 | \$ 951,821 | \$ 273,967 | \$ 360,412 | \$ 2,543,419 |

Continued on the following page

ARKANSAS

Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2023 (Expressed in thousands)

Continued from the previous page

| | Enterprise Funds | | | | | Total |
|--|------------------|----------------------------------|--------------------------------|--------------------------------|----------------------------|----------------|
| | Higher Education | Workers' Compensation Commission | Division of Workforce Services | Office of the Arkansas Lottery | Non-Major Enterprise Funds | |
| Reconciliation of operating income (loss) to net cash provided by (used in) operating activities: | | | | | | |
| Operating income (loss) | \$ (1,630,364) | \$ 8,063 | \$ 39,408 | \$ 108,080 | \$ 32,544 | \$ (1,442,269) |
| Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities: | | | | | | |
| Depreciation | 344,084 | 118 | 133 | 700 | 320 | 345,355 |
| Pension expense | | | | (192) | | (192) |
| Other postemployment benefits expense | | | | (62) | | (62) |
| Interest on investments | | | | | (363) | (363) |
| Federal grants expended | | | | | 4,373 | 4,373 |
| Other operating activities | 10,973 | | | (276) | | 10,697 |
| Net changes in assets, liabilities, and deferred outflows/inflows: | | | | | | |
| Accounts receivable | (46,773) | (87) | 12,052 | (1,069) | 132 | (35,745) |
| Loans receivable | 2,394 | | | | | 2,394 |
| Inventory | (4,225) | | | | | (4,225) |
| Prepaid items | (7,666) | (9) | | (3) | | (7,678) |
| Deposits with Multi-State Lottery Association | | | | (46) | | (46) |
| Other current assets | 263 | | | | | 263 |
| Current liabilities | 9,831 | | | | | 9,831 |
| Accounts payable and other accrued liabilities | (28,284) | (11,698) | 2,275 | 5,277 | (108) | (32,538) |
| Other postemployment benefits liabilities | (7,765) | 46 | | | | (7,719) |
| Net pension liability | (58,640) | 4,564 | | | | (54,076) |
| Deferred outflows related to pensions | (1,364) | (1,534) | | | | (2,898) |
| Deferred outflows related to OPEB | | 176 | | | | 176 |
| Deferred inflows related to pensions | (5,002) | (3,414) | | | | (8,416) |
| Deferred inflows related to OPEB | | (514) | | | | (514) |
| Compensated absences | 3,541 | (54) | | (37) | | 3,450 |
| Unearned revenue | (2,474) | | | 34 | | (2,440) |
| Net cash provided by (used in) operating activities | \$ (1,421,471) | \$ (4,343) | \$ 53,868 | \$ 112,406 | \$ 36,898 | \$ (1,222,642) |
| Non-cash investing, capital, and financing activities: | | | | | | |
| Amortization of bond discount | \$ (2) | \$ | \$ | \$ | \$ | (2) |
| Amortization of bond premium | 993 | | | | | 993 |
| Amortization of cost associated with debt issuance and refundings | 252 | | | | | 252 |
| Assets acquired by lease | 74,262 | | | | | 74,262 |
| Capital assets purchased with bond proceeds held by trustee | 24,904 | | | | | 24,904 |
| Change in capital assets acquired in year-end accounts payable | 2,679 | | | | | 2,679 |
| Costs of student loan principal and interest cancelled | (225) | | | | | (225) |
| Deposit of bond proceeds with trustee, including accrued interest and reserves | 131,416 | | | | | 131,416 |
| Donated capital assets/gifts | 3,047 | | | | | 3,047 |
| Donated scholarships from the foundation | 184 | | | | | 184 |
| Earnings on investments with trustee | 4,257 | | | | | 4,257 |
| Impairment gain (loss) | 1,185 | | | | | 1,185 |
| (Increase) decrease in note receivables allowance for bad debt | 134 | | | | | 134 |
| Net gain/loss on the disposal of assets | 635 | | | | | 635 |
| Net increase/decrease in the fair value of investments | 70 | | | | | 70 |
| Payment of bond issuance cost and other fees from bond proceeds and reserves | 21 | | | | | 21 |
| Payment of debt service directly from trustee | 7,417 | | | | | 7,417 |
| Principal investment payable | | 16 | 11 | | 3,890 | 3,917 |
| Right-to-use assets | 4,545 | 10 | | (227) | | 4,328 |
| Trade-in allowance for equipment | 29 | | | | | 29 |
| Valuation adjustment to capital assets | (68) | | | | | (68) |
| Value of assets received from vendors for sponsorship agreements | 3,504 | | | | | 3,504 |

The notes to the financial statements are an integral part of this statement.

ARKANSAS

Statement of Fiduciary Net Position Fiduciary Funds June 30, 2023 (Expressed in thousands)

| | | Pension Trust Funds | Custodial Funds |
|---|----|------------------------|--------------------|
| Assets | | | |
| Cash and cash equivalents | \$ | 893,610 | \$ 225,412 |
| Receivables: | | | |
| Employee | | 13,162 | |
| Employer | | 38,225 | |
| Investment principal | | 34,049 | |
| Interest and dividends | | 56,686 | 288 |
| Other | | 2,905 | 36 |
| Due from other funds | | 4,200 | |
| Total receivables | | 149,227 | 324 |
| Investments at fair value: | | | |
| Certificates of deposit | | | 10,709 |
| U.S. government securities | | 808,059 | 2,013 |
| Bonds, notes, mortgages, and preferred stock | | 1,212,857 | 74 |
| Common stock | | 6,804,614 | |
| Real estate | | 1,678,369 | |
| International investments | | 3,193,747 | |
| Mutual funds | | 212,813 | 1,377 |
| Pooled investment funds | | 7,472,465 | |
| Corporate obligations | | 1,362,683 | |
| Asset and mortgage-backed securities | | 335,421 | |
| State recycling tax credits | | 145,552 | |
| Other | | 9,004,707 | |
| Total investments | | 32,231,287 | 14,173 |
| Other assets | | | |
| Securities lending collateral | | 1,187,288 | |
| Financial assurance instruments | | | 217,639 |
| Capital assets | | 8,684 | |
| Other assets | | 526 | |
| Total other assets | | 1,196,498 | 217,639 |
| Total assets | | 34,470,622 | 457,548 |
| Deferred Outflows of Resources | | | |
| Deferred outflows related to other post employment benefits | | 821 | |
| Total assets and deferred outflows of resources | \$ | 34,471,443 | \$ 457,548 |
| Liabilities | | | |
| Accounts payable and other liabilities | \$ | 30,338 | \$ 8,160 |
| Investment principal payable | | 58,387 | 6 |
| Obligations under securities lending | | 1,187,866 | |
| Other postemployment benefits | | 6,125 | |
| Due to other governments | | | 198,672 |
| Due to other funds | | 10 | |
| Due to third parties | | | 2,519 |
| Total liabilities | | 1,282,726 | 209,357 |
| Deferred Inflows of Resources | | | |
| Deferred inflows related to other post employment benefits | | 2,989 | |
| Total liabilities and deferred inflows of resources | \$ | 1,285,715 | \$ 209,357 |
| Net Position | | | |
| Restricted for: | | | |
| Pensions | \$ | 33,185,728 | \$ |
| Individuals, organizations, and other governments | | | 248,191 |
| Total net position | \$ | 33,185,728 | \$ 248,191 |

The notes to the financial statements are an integral part of this statement.

ARKANSAS

Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Year Ended June 30, 2023 (Expressed in thousands)

| | Pension Trust Funds | Custodial Funds |
|---|------------------------|--------------------|
| Additions: | | |
| Contributions: | | |
| Members | \$ 307,660 | \$ |
| Employers | 919,821 | |
| Supplemental contributions | 11,856 | |
| Title fees | 4,838 | |
| Court fees | 500 | |
| Reinstatement fees | 1,630 | |
| Total contributions | 1,246,305 | |
| Investment income (loss): | | |
| Net increase (decrease) in fair value of investments | 2,378,549 | (9,323) |
| Interest, dividends, and other | 375,107 | 5,619 |
| Other investment income | 6,809 | |
| Securities lending income, net of expenses | 4,700 | |
| Total investment income (loss) | 2,765,165 | (3,704) |
| Less investment expense | 91,520 | |
| Net investment income (loss) | 2,673,645 | (3,704) |
| Sales tax collections for other governments | | 3,359,896 |
| Child support deposits | | 316,823 |
| Federal grant receipts for non-entitlement units of local government | | 108,113 |
| Beneficiary deposits | | 90,882 |
| Seized assets | | 782 |
| Insurance surety deposits | | 10,965 |
| Other surety deposits | | 4,367 |
| Miscellaneous | 8,890 | |
| Total additions | 3,928,840 | 3,888,124 |
| Deductions: | | |
| Benefits paid to participants or beneficiaries | 2,253,934 | |
| Refunds of employee/employer contributions | 31,517 | |
| Sales tax payments to other governments | | 3,385,366 |
| Child support disbursements | | 316,823 |
| Federal grant disbursements for non-entitlement units of local government | | 108,113 |
| Beneficiary withdrawals/payments | | 87,171 |
| Insurance surety withdrawals | | 3,091 |
| Claims | | 2,069 |
| Administrative expenses | 20,134 | 35 |
| Total deductions | 2,305,585 | 3,902,668 |
| Change in net position held in trust for employees' pension benefits | 1,623,255 | |
| Change in net position amounts held for individuals, organizations, and other governments | | (14,544) |
| Net position - beginning | 31,562,473 | 262,735 |
| Net position - ending | \$ 33,185,728 | \$ 248,191 |

The notes to the financial statements are an integral part of this statement.

ARKANSAS

Notes to the Financial Statements – Table of Contents

| Note | Description | Page |
|-------------|--|-------------|
| 1 | Summary of Significant Accounting Policies | 40 |
| 2 | Deposits and Investments | 51 |
| 3 | Derivative Instruments | 64 |
| 4 | Securities Lending Transactions | 66 |
| 5 | Receivables | 67 |
| 6 | Lease Receivables | 67 |
| 7 | Interfund Activity | 68 |
| 8 | Capital Assets | 70 |
| 9 | Long-Term Liabilities | 73 |
| 10 | Pledged Revenues | 87 |
| 11 | Arbitrage Rebate and Excess Earnings Liability | 89 |
| 12 | Pollution Remediation | 89 |
| 13 | Fund Balance/Net Position | 90 |
| 14 | Pensions | 92 |
| 15 | Postemployment Benefits Other Than Pensions (OPEB) | 109 |
| 16 | Additional Information – Enterprise Funds | 127 |
| 17 | Risk Management Programs | 129 |
| 18 | Commitments and Contingencies | 137 |
| 19 | Business Incentives | 141 |
| 20 | Tax Abatements | 142 |
| 21 | Joint Ventures | 147 |
| 22 | Subsequent Events | 148 |

ARKANSAS

Notes to the Financial Statements For the Year Ended June 30, 2023

(1) Summary of Significant Accounting Policies

(a) Basis of Presentation

The accompanying financial statements have been prepared in conformity with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for state and local governmental accounting and financial reporting in the United States of America.

The basic financial statements have been prepared primarily from accounts maintained by the Department of Finance and Administration (DFA) and the State Treasurer. Additional data have been derived from the audited financial statements of certain entities and from reports and data prepared by various State agencies and departments based on independent or subsidiary accounting records maintained by them.

(b) Reporting Entity

For financial reporting purposes, the State of Arkansas (the State) includes all funds, departments, and agencies of the State as well as boards, commissions, authorities, and colleges and universities for which the State is financially accountable. The State also includes component units to the extent necessary for complete financial statement presentation.

(c) Component Units

A component unit is a legally separate organization for which the State's elected officials are financially accountable or an organization for which the nature and significance of the relationship with the State is such that exclusion would cause the State's financial statements to be misleading.

One component unit meets the criteria to be discretely presented in the financial statements. The financial information of the organization is presented in a separate column in the financial statements to emphasize that the organization is legally separate from the State.

The State is financially accountable for the Arkansas Development Finance Authority (ADFA) because the board members are appointed by the governor or other elected officials and the State is able to impose its will on its operations.

ADFA was established pursuant to Act 1062 of 1985, as amended. ADFA provides financing through the issuance of taxable and tax-exempt bonds and other debt instruments for economic development, homeownership, affordable rental housing, and educational loans. The affairs of ADFA are governed by a Board of Directors composed of the State Treasurer, the Secretary of DFA, 11 public members appointed by the Governor, and the Secretary of the Department of Commerce (non-voting). Each appointed public member may be removed from office by the Governor for cause after a public hearing. The Board has the authority to employ a president who serves at the will of the Governor.

The complete financial statements of ADFA can be obtained by contacting:

ADFA, 1 Commerce Way, Little Rock, AR 72202 <https://adfa.arkansas.gov/financial-statements/>

ARKANSAS

The Governmental Fund of the State has significant transactions with ADFA. During the 2023 fiscal year, the Governmental Fund paid \$6.2 million to ADFA for note payments and \$5.5 million for interest on notes payable. The Governmental Fund paid \$ 24.5 million for installment purchase payments and \$4.4 million for interest on installment purchases. Additional information on notes payable and installment purchases to the Component Unit can be found in Note 9.

In addition, two nonprofit foundations are included as discretely presented component units following the government-wide financial statements. Although the State does not control the timing or amount of receipts from either of these foundations, the economic resources that the foundations hold and invest are almost entirely restricted by the donors for distribution and use benefiting the State and are significant to the State. As a result, these foundations are considered component units of the State in accordance with GAAP.

The University of Arkansas Foundation, Inc., operates for charitable and educational purposes, including administering and investing gifts and other amounts received directly or indirectly for the benefit of the University of Arkansas. The Board of Directors of the foundation has 28 members, four of whom are current or previous members of the University of Arkansas Board of Trustees.

The University of Arkansas Fayetteville Campus Foundation, Inc., was established by the Walton Family Charitable Support Foundation, Inc., for the exclusive benefit of the University of Arkansas, Fayetteville campus. The foundation was established on March 11, 2003, and exists primarily to support the Honors College, the Graduate School, and the University's library. The Board of Trustees of the foundation is made up of seven members, three of whom are also employees of the University of Arkansas, Fayetteville.

Complete financial statements for each of the foundations can be obtained by contacting their administrative offices:

The University of Arkansas
Foundation, Inc.
535 Research Center Blvd., Suite 120
Fayetteville, AR 72701

The University of Arkansas
Fayetteville Campus Foundation, Inc.
535 Research Center Blvd., Suite 120
Fayetteville, AR 72701

The foundations are private, nonprofit organizations that report under Financial Accounting Standards Board (FASB) standards. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. No modifications have been made to the foundations' financial information to account for these differences.

During the year ended June 30, 2023, the foundations distributed \$150.0 million to, or on behalf of, the University of Arkansas.

(d) Measurement Focus and Basis of Accounting

The accrual basis of accounting, with a "flow of economic resources" measurement focus, is utilized in the government-wide financial statements, proprietary funds, fiduciary funds, and discretely presented component unit. Under this accounting basis, revenues are recognized when earned, and expenses are recognized when incurred, regardless of the timing of the related cash flows. Significant revenues susceptible to accrual include individual and corporate income taxes, sales and use taxes, gas and other taxes, federal

ARKANSAS

reimbursements, federal grants, and other reimbursements for use of materials and services. In general, tax revenue is recognized on the government-wide statement of activities when assessed or levied.

The governmental fund financial statements are prepared using a “flow of current financial resources” measurement focus and the modified accrual basis of accounting. Revenues are recognized when they become both measurable and available. “Available” means expected to be collected within the current period or soon enough thereafter to be used to pay liabilities of the current period (i.e., 45 days). Tax revenue is recognized to the extent that it is both measurable and available. Revenues from federal grants and federal reimbursements are recognized when all applicable eligibility requirements and the availability criteria of 45 days have been met, except for Medicaid and State Children’s Health Insurance Program revenues, which are recognized using a one-year availability criterion. Revenues from other sources are recognized when received. Expenditures are recorded at the time fund liabilities are incurred except as follows: (1) inventories generally are recorded as expenditures when consumed, and (2) principal and interest on long-term debt, claims, judgments, and compensated absences are recorded when payment is due.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services or producing and delivering goods. All other revenues and expenses are reported as non-operating revenues and expenses.

For the pension trust funds, employee contributions are recognized in the period in which contributions are due. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Contributions from employees and employers for service through June 30 are accrued. These contributions are considered to be fully collectible, and accordingly, no allowance for uncollectible receivables is reflected in the financial statements. Benefits and refunds are recognized when due and payable in accordance with provisions set forth in the Arkansas Code.

(e) Government-Wide Financial Statements

The statement of net position and the statement of activities report information on all non-fiduciary activities of the primary government and its component unit. Primary government activities are identified as either governmental or business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed, in whole or in part, by fees charged to external parties for goods or services.

The statement of net position presents the State’s non-fiduciary assets and liabilities, with the difference reported as net position. Net position is reported in three categories:

- Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets and adjusted for any deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt.
- Restricted net position results when constraints placed on asset use are either externally imposed by creditors, grantors, contributors, or the like or imposed by law through constitutional provision or enabling legislation. The amount of

ARKANSAS

restricted assets is reduced by liabilities and deferred inflows of resources related to those assets.

- Unrestricted net position does not meet the definition of the two preceding categories and is generally available for government purposes.

In the government-wide statement of activities, revenues and expenses are segregated by activity (governmental or business-type) and then segregated further by function (e.g., general government, education, health and human services, etc.). Direct expenses are those that are clearly identifiable with a specific function. Revenues are classified as either program or general revenues. Program revenues include (1) charges to customers for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions. Internally, dedicated resources are reported as general revenues rather than program revenue. Taxes and other items not meeting the definition of program revenues are instead reported as general revenue. Certain indirect costs are included in the program expenses reported for individual functions and activities.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to the rule are (1) activities between funds reported as governmental activities and funds reported as business-type activities and (2) activities between funds that are reported in different functional categories in either the governmental or business-type activities column. Elimination of these activities would distort the direct costs and program revenues for the functions concerned.

When both restricted and unrestricted resources are available for use, it is the State's policy to use restricted resources first and then unrestricted resources as they are needed.

(f) Fund Financial Statements

Separate financial statements are provided for the governmental fund (i.e., the General Fund), proprietary funds, and fiduciary funds, even though the latter is excluded from the government-wide financial statements. The major individual governmental fund (General Fund) and the major individual proprietary funds (i.e., the Higher Education Fund, Workers' Compensation Commission, Division of Workforce Services, and the Office of the Arkansas Lottery) are reported as separate columns in the fund financial statements, with non-major funds being combined into a single column for the proprietary funds.

In the fund financial statements, transfers represent flows of cash or assets without equivalent flows of assets in return or a requirement for repayment. In addition, transfers are recorded when a fund receiving revenue provides the revenue to the fund that expends the resources.

The following describes the major funds and categories used in the accompanying financial statements:

Governmental Fund

The General Fund is the major Governmental Fund of the State. As the general operating fund of the State, it is used to account for all financial resources obtained and expended for those services normally provided by the State that are not accounted for in other funds.

The focus of Governmental Fund measurement (in the fund financial statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income.

ARKANSAS

Proprietary Funds

The focus of Proprietary Fund measurement is upon determination of operating income, changes in net position, financial position, and cash flows, which is similar to a business. These funds are used to account for operations of those State agencies providing goods or services to the general public on a user-charge basis or where the State has decided that periodic determination of revenues earned, expenses incurred, and income or loss is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The following are descriptions of the major proprietary funds of the State:

Higher Education Fund

The financial statements of the Higher Education Fund, which accounts for the activities of the State's higher education system, are prepared as a business-type activity with the accounting guidance and reporting practices applicable to colleges and universities.

Workers' Compensation Commission Fund

The Workers' Compensation Commission Fund accounts for the activities of the Workers' Compensation Commission (WCC), which is responsible for providing a prompt and equitable system of compensation for injury or illness sustained during the course of employment. Operating revenues include assessments, fees, and charges paid by insurance carriers, self-insured employers, and public employers. Operating expenses include benefit and aid payments, payroll, supplies, and administrative costs.

Department of Commerce - Division of Workforce Services – Unemployment Insurance Fund

The Unemployment Insurance Fund accounts for the Unemployment Insurance Program administered by the Department of Commerce, Division of Workforce Services. Operating revenues include contributions from employers for unemployment insurance and other charges. Operating expenses include benefit and aid payments.

Department of Finance and Administration – Office of the Arkansas Lottery Fund

The Office of the Arkansas Lottery Fund's primary purpose is to supplement higher education scholarships with net proceeds from the State's lotteries.

Non-Major Enterprise Funds

The Non-Major Enterprise Funds consist of the Construction Assistance Revolving Loan Fund, which is responsible for providing a perpetual fund for financing the construction of wastewater treatment facilities for municipalities and other public entities, and the Public School Employee Health and Life Benefit Plan, which is responsible for providing health and life insurance along with a prescription drug benefit to participating public school employees. Other Non-Major Enterprise Funds include activities that are responsible for the planning, design, acquisition, construction, expansion, equipping, and/or rehabilitation of water systems; for the financing of capitalizable educational and general projects for community and technical colleges; for the financing of energy efficiency and conservation projects for residential homes; for no-cost assistance for energy performance contracting for State agencies, institutions of higher learning, municipalities, and counties.

ARKANSAS

Fiduciary Funds

Fiduciary Funds are used to account for resources held for the benefit of parties outside of State government. Fiduciary Funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the State's own programs. These funds include Pension Trust and Custodial Funds. The Pension Trust Funds account for the activities of the Arkansas Judicial Retirement System, the Arkansas State Highway Employees Retirement System, the Arkansas Teacher Retirement System, the Arkansas Public Employees Retirement System, and the Arkansas State Police Retirement System, which accumulate resources required to be held in trust for members and beneficiaries of the respective plans. Custodial Funds account for the collection and disbursement of sales and use taxes to local governments within the State, the collection of assets of bankrupt insurance companies and the payment of claims against those companies, and for other miscellaneous accounts for the benefit of other parties.

(g) Assets, Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position or Fund Balance

Cash and Cash Equivalents

Cash and cash equivalents include demand accounts, imprest accounts, cash on hand, all certificates of deposit with maturities at purchase of 90 days or less, and all short-term instruments with maturities at purchase of 90 days or less. All short-term investments are stated at fair value.

Investments

Investments include U.S. Government and government agency obligations, repurchase agreements, mutual funds, real estate, limited partnerships, foreign currency contracts, asset-backed securities, guaranteed investment contracts, state and local government obligations, and corporate debt and equity obligations. Investments are reported at fair value.

Investments in the Pension Trust Funds are reported at fair value as determined by the custodial agents. The agents' determination of fair value includes, among other things, using pricing services or prices quoted by independent brokers at current exchange rates. Securities on loan for cash collateral and the related liabilities are reported in the statement of net position. Securities lending transactions are discussed in Note 4.

Unrealized gains and losses on investments are included in investment earnings on the respective operating statements.

The University of Arkansas (UA) System and the UA Foundation have established an external investment pool (the Pool). The investments in the Pool are managed by the UA Foundation. The UA Board of Trustees and the UA Foundation, Inc., Board of Trustees are the sponsors of this investment pool and are responsible for its operation and oversight. Participation in the Pool is voluntary. At June 30, 2023, four campuses, one division, and six foundations participated in the Pool. The foundations hold approximately \$2.5 billion (external portion) of the investments in the Pool. The Pool issues a publicly available financial report, which may be obtained by writing the University of Arkansas Foundation, 535 Research Center Boulevard, Suite 120, Fayetteville, AR 72701.

ARKANSAS

Interfund Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (current portion) or “advances to/from other funds” (noncurrent portion). All other outstanding balances between funds are reported as “due to/from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

Inventories and Prepaid Items

Inventories of materials and supplies are valued at cost principally using the first-in/first-out method. The costs of governmental fund-type inventories and prepaid items are recorded using the consumption method, which records expenditures when consumed. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the government-wide and fund financial statements. Inventory and prepaid balances, as reported in the general fund financial statements, are recorded as nonspendable components of fund balance, indicating that they do not constitute “available, spendable financial resources.”

Noncurrent Cash and Investments

Cash and investments that are externally restricted to make debt service payments, to maintain sinking or reserve funds, or to purchase capital or other noncurrent assets are classified as noncurrent assets in the statement of net position. Cash, cash equivalents, and investments relating to university endowments are also reflected as noncurrent assets in the statement of net position.

Capital Assets

Methods Used to Value Capital Assets

Capital assets, which include property, plant, equipment, infrastructure items (e.g., roads, bridges, ramps, and similar items, etc.), intangible, and right-to-use assets are reported in the applicable governmental or business-type activity columns of the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of acquisition. Right-to-use assets are measured at the present value of payments expected to be made during the lease term (less any lease incentives) plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs.

Capitalization Policies

All land and other non-depreciable assets are capitalized regardless of cost. Buildings and building improvements are capitalized when the cost of the building, or an improvement that becomes an integral part of a building, exceeds \$100,000. All other tangible assets, including equipment, are capitalized when the cost of an individual item exceeds \$5,000 and the estimated useful life exceeds one year. Intangible assets are recorded at historical cost and depreciated using the same method for tangible assets. It is the State’s policy to capitalize intangible assets when the individual item’s cost exceeds \$1.0 million for internally generated software or \$5,000 for all other intangible assets and the estimated useful life exceeds one year. Right-to-use lease assets and right-to-use intangible assets are recognized when the expected present value exceeds \$25,000 and \$1.0 million,

ARKANSAS

respectively. Right-to-use assets and right-to-use intangibles are depreciated using the shorter of the lease/subscription term or useful life.

The costs of normal maintenance and repairs that do not significantly add to the value of assets or materially extend asset lives are not capitalized.

The State reported a significant portion of its infrastructure assets for the first time in fiscal year 2002. Estimated costs were retroactive to 1971. The State's current policy is to record new infrastructure acquisitions at historical cost and to use the depreciation method in reporting long-term infrastructure assets.

The University of Arkansas adopted the following separate policy for capitalization of intangible assets:

| Assets | Capitalization Threshold | Useful Life |
|---------------------------------|-------------------------------------|------------------------|
| Software – Purchased | \$ 500,000 | 5 years |
| Software – Internally developed | 1,000,000 | 10 years |
| Easements | 250,000 | 15 years |
| Land use rights | 250,000 | 15 years |
| Trademarks and Copyrights | 250,000 | 15 years |
| Patents | 250,000 | 20 years |

Items Not Capitalized and Depreciated

The State possesses certain capital assets that have not been capitalized and depreciated because the assets cannot be reasonably valued and/or the assets have inexhaustible useful lives. These assets include works of art and historical treasures, such as statues, monuments, historical documents, paintings, rare library books, miscellaneous capital-related artifacts and furnishings, etc. GASB Statement No. 34 does not require these items to be capitalized because (1) the items are held for reasons other than financial gain; (2) the items are protected, kept unencumbered, cared for and preserved; and (3) the items are subject to a State policy requiring the proceeds from the sales of collection items be used to acquire other items for collections. The State also acts as an agent for the tracking and disbursement of federal surplus property. The assigned value of this property at June 30, 2023, was \$32.3 million and is not reflected in the financial statements.

Depreciation and Useful Lives

Applicable capital assets are depreciated using the straight-line method, with a full month charged for assets acquired in the first half of the month and a half-month charged for assets acquired in the second half of the month. Assets were assigned estimated useful lives most suitable for the particular assets. Estimated useful lives generally assigned are as follows:

| Assets | Useful Life |
|-------------------------------------|--------------------|
| Equipment | 5 to 20 years |
| Buildings and building improvements | 20 to 50 years |
| Infrastructure | 10 to 40 years |
| Land improvements | 10 to 100 years |
| Other tangible and intangibles | 4 to 20 years |
| Library holdings | 15 years |

ARKANSAS

Accrued and Other Current Liabilities

The State has established a liability for both reported and unreported insured events in the government-wide financial statements, which includes estimates of future payments of claims and related claim adjustment expenses, based on the estimated ultimate cost of settling claims. In estimating its liability for incurred but unpaid claims, the State considers prior experience, industry information, and currently recognized trends affecting data specific to the State. Actual claim costs depend upon such factors as duration of worker disability, medical cost trends, occupational disease, and inflation. The process used in computing the ultimate cost of settling claims and expense for administering claims is necessarily based on estimates.

The Internal Revenue Code of 1986 limits the amount of income that issuers of certain tax-exempt bonds can earn from investing the bond proceeds. Such excess, called arbitrage rebates, must be remitted to the federal government. The Construction Assistance Revolving Loan Fund and ADFA make provision for arbitrage rebates as they are incurred.

Income Tax Refunds Payable

Income tax refunds are accounted for as a reduction in the appropriate tax revenue category. The amount reported as income tax refunds payable at June 30, 2023, is related to projected refund estimates attributable to fiscal year 2023 tax revenues.

Compensated Absences

In the government-wide and proprietary fund financial statements, the State accrues liabilities for compensated absences as services are incurred and benefits accrue to employees.

In the governmental fund financial statements, liabilities for compensated absences are accrued only if they have matured and are recorded in the fund only for separations or transfers that occur before year-end.

Deferred Outflows of Resources and Deferred Inflows of Resources

Deferred outflows of resources represent a consumption of net assets that applies to future periods. These items will not be recognized as an outflow of resources (an expense or expenditure) until a future period.

Deferred inflows of resources represent an acquisition of net assets that applies to future periods. These items will not be recognized as an inflow of resources (revenue) until a future period.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources related to pensions, deferred inflows of resources related to pensions, and pension expense; information about the fiduciary net positions of the various pension funds and the additions to and deductions from their respective fiduciary net positions have been determined on the same basis as they are reported by the retirement systems. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

ARKANSAS

Leases

Lease obligations are presented in the amounts equal to the present value of lease payments expected to be made during the lease term (less any lease incentives). These obligations are remeasured whenever there is a change in lease payments or if a modification of the lease occurs. The lease liability is reported separately as either current or noncurrent.

Subscription Based Information Technology Arrangements (SBITAs)

A SBITA is a contract that conveys control of the right-to-use another party's IT software, alone or in combination with tangible capital assets, as specified in the contract for a period of time in an exchange or exchange-like transaction. The related obligations are presented in the amounts equal to the present value of SBITA payments expected to be made during the contract term (less any SBITA incentives). These obligations are remeasured whenever there is a change in the contract payment or if a modification of the contract occurs. The SBITA liability is reported separately as either current or noncurrent.

Bond-Related Items

In the government-wide financial statements and proprietary fund financial statements, long-term debt and long-term liabilities are reported as liabilities. Bond premiums, discounts, and insurance costs are reported and amortized over the life of the bonds using the straight-line method. Bond issuance costs, other than insurance, are recognized in the period of issuance. Bond payables are reported net of the applicable bond premium or discount.

In the governmental fund financial statements, bond premiums, discounts, and bond issuance costs are recognized in the period of issuance. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds, are reported as debt service expenditures.

Net Position/Fund Balance

The difference between total assets, total deferred outflows of resources, total liabilities, and total deferred inflows of resources is presented as "Net Position" on the government-wide, proprietary, and fiduciary fund financial statements and as "Fund Balance" on the governmental fund financial statements.

Fund Balance Classifications

In the governmental fund financial statements, fund balance is reported in one of five classifications based on the constraints imposed on the use of the resources.

Non-spendable fund balance

The non-spendable fund balance includes amounts that cannot be spent because they are either not in spendable form (for example, prepaid items and inventories) or legally or contractually required to be maintained intact.

The spendable portion of fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

ARKANSAS

Restricted fund balance

This classification reflects constraints imposed on resources either (1) externally by creditors, grantors, contributors, or laws or regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance

These amounts can only be used for specific purposes according to constraints imposed by legislation of the General Assembly – the government’s highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the General Assembly removes or changes the constraint by legislation.

Assigned fund balance

This classification reflects amounts constrained by the State’s intent to be used for specific purposes but are neither restricted nor committed. The General Assembly has the authority to assign amounts to be used for specific purposes by legislation or by approved methods of financing.

Unassigned fund balance

This amount is the residual classification for the General Fund.

When more than one spendable classification is available for use, it is the State’s policy to use the resources in this order: restricted, committed, assigned, and unassigned.

See Note 13 for additional information about fund balances.

Restricted Assets/Net Position

Assets and net position are reported as restricted when constraints placed on the use of the asset or net position are either (1) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or (2) imposed by law through constitutional provision or enabling legislation. Restricted net position primarily consists of unemployment compensation, bond resolution programs, tobacco settlement, debt service, capital projects, and various other purposes and may be used only for the legally restricted purposes as allowed by law.

Reclassifications

Certain amounts presented in the prior-year data have been reclassified in order to be consistent with the current-year presentation.

(h) Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows, liabilities, deferred inflows, disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amount of revenue and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

ARKANSAS

(i) New Accounting Pronouncements Not Yet Required to be Adopted

GASB Statement No. 99, *Omnibus 2022*, addresses several practice issues to improve consistency of application and comparability in accounting and financial reporting. The requirements of this Statement related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 are effective for fiscal years beginning after June 15, 2023, and all reporting periods thereafter (i.e., fiscal year 2024)

GASB Statement No. 100, *Accounting Changes and Error Corrections, an Amendment to GASB Statement No. 62*, the primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions. This Statement defines accounting changes as changes in accounting principles, changes in accounting estimates, and changes to or within the financial reporting entity. This Statement also addresses corrections of errors in previously issued financial statements. The requirements of this Statement are effective for fiscal years beginning after June 15, 2023 (i.e., fiscal year 2024)

GASB Statement No. 101, *Compensated Absences*, the objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. This Statement requires that a liability for leave not used and leave that has been used but not yet paid, be recognized. This Statement also requires that a liability for certain types of compensated absences not be recognized until the leave is used. This Statement amends the existing requirement to disclose the gross changes in a liability for compensated absences to allow governments to disclose only the net change in the liability. In addition, governments are no longer required to disclose which governmental funds typically have been used to liquidate the liability for compensated absences. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023 (i.e., fiscal year 2025)

(2) Deposits and Investments

The deposits and investments of the State are exposed to risks that have the potential to result in losses. The following information discloses risks related to custodial credit, interest rate, credit, and foreign currency, as well as policies related to these risks. The higher education component units are not included in the following information. The Foundations are private nonprofit organizations that report under Financial Accounting Standards Board (FASB) standards and are not required to report under Governmental Accounting Standards Board (GASB) standards. As such, the Foundations are not required to report deposit and investment risks.

(a) Deposits

Custodial credit risk for deposits is the risk that, in the event of a financial institution failure, the State may not be able to recover deposits or collateral securities that are in the possession of an outside party.

Ark. Code Ann. § 19-4-805 requires that agencies holding monies not deposited in the State Treasury, other than the institutions of higher education, abide by the recommendations of the State Board of Finance (SBF). The SBF promulgated Rule 2012-A, effective July 14, 2012, that details requirements for the management of State agencies' cash funds, including investment activities and the collateralization of these funds, and is referenced in the

ARKANSAS

Financial Management Guide (FMG) issued by the Department of Finance and Administration (DFA) for use by all State agencies.

The stated goal of State cash management is the protection of principal, while maximizing investment income and minimizing non-interest earning balances. Deposits are to be made within the borders of the State of Arkansas and must qualify for Federal Deposit Insurance Corporation (FDIC) deposit insurance coverage. The SBF policy suggests a minimum of four bids to be sought on interest-bearing deposits in order to obtain the highest rate possible.

The SBF policy states that funds are to be in transactional and non-transactional accounts as defined in the FMG. Funds in excess of immediate expenditure requirements (excluding minimum balances) should not remain in non-interest bearing accounts.

The SBF policy states that cash funds may only be invested in accounts and investments authorized under Ark. Code Ann. §§ 19-3-510 and -518. All noncash investments must be held in safekeeping by a bank or financial institution. In addition, all cash funds on deposit with a bank or financial institution that exceed the FDIC deposit insurance coverage must be collateralized. Collateral pledged must be held by an unaffiliated third-party custodian in an amount at least equal to 105% of the cash funds on deposit.

State Treasury Management Law governs the management of funds held in the State Treasury, and the Treasurer of the State is responsible for ensuring these funds are adequately insured and collateralized.

At June 30, 2023, the reported bank balances of the general fund were \$932,249,881. Of this amount, \$46,253 was uninsured and uncollateralized.

At June 30, 2023, the reported bank balances of the enterprise funds were \$1,452,681,100. Of this amount, \$85 was uninsured and uncollateralized and \$3,329,179 was uninsured with collateral held by the pledging financial institution.

At June 30, 2023, the reported bank balances of the fiduciary funds were \$748,005,435. Of this amount, \$3,076,317 was uninsured and uncollateralized.

At June 30, 2023, the reported bank balances of the component unit were \$17,200,000. Of this amount, \$162,000 was uninsured and uncollateralized.

(b) Investments

Interest Rate Risk

Interest rate risk is defined as the risk that changes in interest rates will adversely affect the fair value of an investment. The length of the term of a debt investment determines how sensitive the fair market price is to a change in interest rates.

The State Treasury's interest rate risk policy is that the weighted average maturity of the total portfolio will not exceed 10 years and the expected maturity of any security will not exceed 10 years except for (1) securities used as collateral in repurchase agreements, Arkansas Capital Corporation Bonds, SBF and State Building Services Certificates of Indebtedness, direct obligations of the U.S. government, obligations of agencies and instrumentalities created by act of the United States Congress and authorized thereby to issue securities or evidences of indebtedness, regardless of guarantee of repayment by the U.S. government, and (2) U.S. agency mortgage-backed securities, collateralized mortgage

ARKANSAS

obligations, and municipal bonds that return principal in scheduled payments prior to final maturity shall not have, at the time of purchase, an average life exceeding 15 years using average life assumptions while employing Prepayment Speed Assumption (PSA) and/or Conditional Prepayment Rate (CPR) analysis models. The average life at the time of purchase shall be used as opposed to maturity. U.S. agency mortgage-backed securities and collateralized mortgage obligations which have an average life greater than 10 years shall not exceed 5% of the total portfolio at the time of purchase. The investment policy for funds managed by the State Treasurer for the State Treasury Money Management Trust (STMMT) states that the average maturity of the portfolio will not exceed 60 days, and the stated maturity of any security will not exceed 397 days, with the exception of (1) securities used as collateral in repurchase agreements and (2) U.S. agency mortgage-backed securities, collateralized mortgage obligations, and municipal bonds that return principal in scheduled payments prior to final maturity shall not have, at the time of purchase, an average life exceeding 397 days using average life assumptions while employing PSA and/or CPR analysis models. Securities for which average life at the time of purchase is used shall not have a stated final maturity beyond two years. The SBF requires that every effort be made to match maturity of investments with expenditure requirements. The institutions of higher education and the retirement systems do not have formal investment policies that limit the investment maturities as a means of managing the exposure to fair value losses arising from increased interest rates.

As of June 30, 2023, the State of Arkansas had the following debt investments and maturities (expressed in thousands):

| Investment Type | Fair Value | Investment Maturities (in years) | | | |
|------------------------------------|------------|----------------------------------|-----------|------------|--------------|
| | | Less Than 1 | 1 to 5 | 6 to 10 | More Than 10 |
| General fund | | | | | |
| Bonds | \$ 192,645 | \$ 4,825 | \$ 40,172 | \$ 147,648 | \$ |
| Commercial paper | 1,233,839 | 1,233,839 | | | |
| Domestic securities | 85 | | 60 | | 25 |
| Money market mutual fund | 915,568 | 915,568 | | | |
| Mortgage-backed securities | 5,443,045 | | 612,835 | 1,084,922 | 3,745,288 |
| Municipal bonds | 72,942 | 744 | 39,843 | 29,302 | 3,053 |
| Negotiable certificates of deposit | 9,306 | 5,996 | 3,310 | | |
| U.S. government agencies | 1,338,208 | 52,893 | 625,006 | 536,631 | 123,678 |
| U.S. treasuries | 556,824 | 90,896 | 370,967 | 94,961 | |
| Subtotal | 9,762,462 | 2,304,761 | 1,692,193 | 1,893,464 | 3,872,044 |
| Enterprise funds | | | | | |
| Bonds | 139,503 | 8,017 | 127,054 | 4,324 | 108 |
| Commercial paper | 154,789 | 154,789 | | | |
| Commingled funds | 73,059 | 73,059 | | | |
| Money market mutual funds | 157,834 | 157,834 | | | |
| Mortgage-backed securities | 48,763 | | 4,945 | 8,755 | 35,063 |
| Municipal bonds | 588 | 6 | 322 | 236 | 24 |
| Negotiable certificates of deposit | 1,693 | 1,693 | | | |
| Short-term investment pools | 452,882 | 452,882 | | | |
| U.S. government agencies | 128,616 | 68,210 | 47,237 | 11,413 | 1,756 |
| U.S. treasuries | 395,015 | 191,263 | 177,049 | 24,932 | 1,771 |
| Subtotal | 1,552,742 | 1,107,753 | 356,607 | 49,660 | 38,722 |

Continued on the following page

ARKANSAS

Continued from the previous page

| Investment Type | Fair Value | Investment Maturities (in years) | | | |
|---------------------------------------|---------------|----------------------------------|--------------|--------------|--------------|
| | | Less Than 1 | 1 to 5 | 6 to 10 | More Than 10 |
| Fiduciary funds | | | | | |
| Asset- and mortgage-backed securities | 104,845 | 17,970 | 19,474 | 10,046 | 57,355 |
| Bond funds | 222,124 | | 152,089 | 32,566 | 37,469 |
| Collective investment trusts | 1,332,896 | 387,607 | | 945,289 | |
| Commercial paper and loans | 38,432 | 37,433 | 754 | 245 | |
| Corporate bonds and notes | 3,156,142 | 463,961 | 1,439,697 | 553,912 | 698,572 |
| Convertible preferred equities | 62,951 | 13,016 | 23,804 | | 26,131 |
| Municipal bonds | 13,372 | 2,062 | 5,476 | 2,280 | 3,554 |
| Private investments | 562,558 | | | 562,558 | |
| Pooled investment funds | 937,443 | 234,190 | 53,593 | 649,660 | |
| Short-term investments | 786,803 | 757,109 | 8,828 | 20,866 | |
| State recycling tax credits | 129,552 | 17,552 | 64,000 | 48,000 | |
| U.S. government agencies | 457,424 | 15 | 80,124 | 102,397 | 274,888 |
| U.S. treasuries | 314,701 | 8,548 | 60,841 | 44,400 | 200,912 |
| Subtotal | 8,119,243 | 1,939,463 | 1,908,680 | 2,972,219 | 1,298,881 |
| Component unit | | | | | |
| Commingled funds | 65,555 | 65,555 | | | |
| Money market mutual funds | 221,595 | 221,595 | | | |
| Mortgage-backed securities | 80,236 | 5 | 2,699 | 15,853 | 61,679 |
| Mutual bond funds | 2,885 | 212 | 1,145 | 215 | 1,313 |
| U.S. government agencies | 84,700 | 19,577 | 62,613 | 2,510 | |
| Subtotal | 454,971 | 306,944 | 66,457 | 18,578 | 62,992 |
| Total | \$ 19,889,418 | \$ 5,658,921 | \$ 4,023,937 | \$ 4,933,921 | \$ 5,272,639 |

Corporate Debt

As of June 30, 2023, the Arkansas Public Employees Retirement System (APERS), Arkansas Teacher Retirement System (ATRS), and Arkansas State Highway Employees Retirement System (ASHERS) held corporate debt with fair values of \$916,518,245, \$373,987,489, and \$93,968,131 respectively. Corporate bonds are debt instruments that are issued by private corporations. They have a term maturity and can have either a fixed or variable interest rate. Variable interest rate bonds have adjustments that are made periodically and vary directly with movements in interest rates. As of June 30, 2023, only \$49,031,966 of the bonds held by ASHERS were considered sensitive to interest rate changes.

Convertible Corporate Bonds

As of June 30, 2023, APERS and ATRS held convertible bonds with fair values of \$383,986,848 and \$870,493,950 respectively. Convertible bonds convey an option to the bondholder to exchange each bond for a specified number of shares of common stock of the corporation. Convertible bonds offer lower coupon rates and promised yields to maturity than do nonconvertible bonds. A variable coupon varies directly with movements in interest rates.

Promissory Notes

ATRS also held two promissory notes with a fair value of \$249,381,807 at June 30, 2023. Promissory notes are a form of debt that companies use to raise money in exchange for payment of a fixed amount of periodic income at a specified date or on demand. One unsecured promissory note was issued to Big River Steel Holdings, LLC and one secured note was issued to Highland LP.

ARKANSAS

Credit Risk

Credit risk of investments is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

The SBF policy is that readily marketable commercial paper has an investment grade indicated by at least two Nationally Recognized Statistical Rating Organizations (NRSRO). No investment shall be made in commercial paper which, at the time of purchase, holds the minimum rating and is on negative credit watch by either of the NRSROs used to rate the paper. The Board's policy for corporate bonds requires that the issue be graded by at least two NRSROs. No investment shall be made in bonds which have maturity beyond 10 years, have a minimum rating at the time of purchase, or are on a negative credit watch by either of the NRSROs used to rate the issue. ASHERS has adopted a formal investment policy for credit risk with some of the guidelines being that debt securities are to have an investment rating of BAA or better by Moody's or a rating of BBB or better by S&P and commercial paper is to be rated P-1 by Moody's or A-1 by S&P. APERS, ATRS, and the institutions of higher education do not have a credit risk policy.

The State's exposure to credit risk as of June 30, 2023, was as follows (expressed in thousands):

| <u>Rating</u> | <u>Fair Value</u> |
|-------------------------|-------------------|
| General fund | |
| AAA | \$ 1,823,262 |
| AA | 845,821 |
| A | 117,470 |
| BBB | 47 |
| P-1 | 96,560 |
| P-2 | 36,209 |
| A-1 | 801,142 |
| A-2 | 299,928 |
| Unrated | 4,485,112 |
| Subtotal | <u>8,505,551</u> |
| Enterprise funds | |
| AAA | 276,617 |
| AA | 120,784 |
| A | 3,620 |
| BBB | 1,541 |
| B and below | 112 |
| P-1 | 7,511 |
| P-2 | 292 |
| A-1 | 121,336 |
| A-2 | 17,178 |
| Unrated | 605,404 |
| Subtotal | <u>1,154,395</u> |

Continued on the following page

ARKANSAS

Continued from the previous page

| Rating | Fair Value |
|------------------------|-------------------|
| Fiduciary funds | |
| AAA | 327,949 |
| AA | 1,298,929 |
| A | 1,035,766 |
| BBB | 707,578 |
| BB | 249,742 |
| B | 181,633 |
| CCC or below | 53,969 |
| P-1 | 14 |
| P-2 | 22 |
| A-1 | 93,596 |
| A-2 | 175 |
| Unrated | 4,059,136 |
| Subtotal | 8,008,509 |
| Component unit | |
| AAA | 221,595 |
| AA | 90,217 |
| Unrated | 72,203 |
| Subtotal | 384,015 |
| Total ratings | \$ 18,052,470 |

Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of failure of the counterparty, the State will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

The SBF requires that investment instruments be held in safekeeping by financial institutions and that the cash fund manager obtain safekeeping receipts. ATRS, ASHERS, APERS, and the institutions of higher education do not have a formal custodial credit risk policy for investments.

At June 30, 2023, the reported amount of the enterprise funds' investments was \$1,647,064,736. Of this amount, \$5,002,237 was uninsured and unregistered with securities held by the counterparty's trust department or agent but not in the government's name.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributable to the magnitude of the State's investment in any one issuer that represents 5% or more of total investments. The State places no limit on the amount the State Treasury may invest in U.S. government agency securities. The SBF policy for corporate debt, including both commercial paper and bonded debt of an issuer, is that 1) no investment shall be made in any single issuer which, at the time of purchase, exceeds 5% of the total portfolio of the Treasury or the STMMT and 2) that total corporate debt, including bonds and commercial paper, will not exceed 30% of

ARKANSAS

the total portfolio of the Treasury or the STMMT, with the exception that second-tier commercial paper may not exceed 5% of the total portfolio of the Treasury or the STMMT. ASHERS has adopted a formal investment policy for concentration of credit risk with some of the guidelines being that no more than 5% of total assets may be invested in the debt securities of any one issuer and no more than 3% of total assets may be invested in any one debt issue. ATRS and APERS do not have formal investment policies for concentration of credit risk. The State's investments representing 5% or more of total investments of the general fund included Federal Home Loan Mortgage Corporation (FHLMC) securities of \$2,846,787,769 (29.16%) and Federal National Mortgage Association (FNMA) securities of \$2,453,574,388 (25.13%). The State's investments representing 5% or more of total investments of the component unit included Federal Home Loan Bank (FHLB) securities of \$53,546,000 (11.77%).

Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit.

The State does not have a formal investment policy for foreign currency risk.

The exposure to foreign currency risk for investments and deposits at June 30, 2023, is as follows (expressed in thousands):

| Currency | Cash Deposits | Equities | Fixed Income | Real Estate | Pooled Investments | Alternative Investments |
|------------------------|------------------|--------------|-----------------|-------------|-----------------------|----------------------------|
| Argentine Peso | \$ 18 | \$ | \$ | \$ | \$ | \$ |
| Australian Dollar | | 15,105 | | 4,508 | | |
| Brazilian Real | 91 | 23,691 | | | | |
| British Pound Sterling | 890 | 337,696 | | 9,139 | 256,525 | |
| Canadian Dollar | 208 | 103,320 | | | 3,786 | |
| Chilean Peso | | 4,435 | | | | |
| Chinese Yuan Renminbi | | 2,732 | | | | |
| Danish Krone | | 50,906 | | | | |
| Euro | 28 | 872,845 | 1,825 | | | 99,117 |
| Hong Kong Dollar | 250 | 215,579 | | | 3,430 | |
| Indian Rupee | 397 | | | | | |
| Indonesian Rupiah | | | 1,613 | | | |
| Israeli Shekel | | 8,265 | | | | |
| Japanese Yen | 926 | 335,055 | | | | |
| Mexican Nuevo Peso | 28 | 20,785 | | | | |
| New Taiwan Dollar | 227 | 32,390 | | | | |
| Norwegian Krone | | | | | | |
| Phillipine Peso | 13 | 3,840 | | | | |
| Singapore Dollar | | 18,898 | | | | |
| South African Rand | | 10,584 | 1,458 | | | |
| South Korean Won | | 96,601 | | | | |
| Swedish Krona | | 69,801 | | | | |
| Swiss Franc | | 223,262 | | | | |
| Thailand Baht | | 4,325 | | | | |
| Total fair value | \$ 3,076 | \$ 2,450,115 | \$ 4,896 | \$ 13,647 | \$ 263,741 | \$ 99,117 |

Continued on the following page

ARKANSAS

Continued from the previous page

| Currency | Forward Currency Contracts (1) | Investment Principal - Receivable | Investment Principal - Payable | Accrued Income | Security Lending | Total Exposure |
|------------------------|---|---|--------------------------------------|-------------------|---------------------|-------------------|
| Argentine Peso | \$ | \$ | \$ | \$ | \$ | \$ 18 |
| Australian Dollar | | | | 5 | | 19,618 |
| Brazilian Real | | | | 12 | | 23,794 |
| British Pound Sterling | 2,311 | | (1,641) | 653 | | 605,573 |
| Canadian Dollar | (70) | 70 | | 447 | | 107,761 |
| Chilean Peso | | | | | | 4,435 |
| Chinese Yuan Renminbi | | | | | | 2,732 |
| Danish Krone | | | | 313 | | 51,219 |
| Euro | 3,508 | | | 3,828 | | 981,151 |
| Hong Kong Dollar | (69) | | | 292 | | 219,482 |
| Indian Rupee | | | | | | 397 |
| Indonesian Rupiah | | | | | | 1,613 |
| Israeli Shekel | | | | | | 8,265 |
| Japanese Yen | 742 | | | 964 | 56,748 | 394,435 |
| Mexican Nuevo Peso | 95 | | | | | 20,908 |
| New Taiwan Dollar | | | | | | 32,617 |
| Norwegian Krone | | | | 9 | | 9 |
| Phillipine Peso | | | | | | 3,853 |
| Singapore Dollar | | | | | | 18,898 |
| South African Rand | | | | | | 12,042 |
| South Korean Won | 337 | | | 182 | | 97,120 |
| Swedish Krona | 106 | | | 45 | | 69,952 |
| Swiss Franc | 314 | | | 3,137 | | 226,713 |
| Thailand Baht | | | | | | 4,325 |
| Total fair value | \$ 7,274 | \$ 70 | \$ (1,641) | \$ 9,887 | \$ 56,748 | \$ 2,906,930 |

- (1) For Forward Currency Contracts in the schedule above, a positive number represents the fair value of contracts to purchase that currency in excess of the fair value of contracts to sell that currency. A negative number, therefore, represents the fair value of contracts to sell foreign currency in excess of contracts to purchase that currency.

Rate of Return

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. For the year June 30, 2023, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, for ATRS, APERS, and ASHERS was 8.78%, 8.43%, and 8.79%, respectively.

Concentration of Investments

Generally accepted accounting principles require each pension plan to disclose investments (other than those issued or explicitly guaranteed by the U.S. Government) in any one organization that represent 5% or more of the pension plan's fiduciary net position. As of June 30, 2023, ATRS had investments of 5% or more of fiduciary net position in the following organizations: \$1,561,415,588 in Blackrock Institutional Trust Company, N.A., \$1,138,777,178 in Franklin Park Associates, LLC, \$1,234,178,399 in Jacobs Levy Equity Management, Inc., and \$2,036,362,821 in State Street Global Advisors Trust Company.

Depository Receipts

A depository receipt is a negotiable certificate issued by a bank to represent a foreign company's publicly traded securities. A custodian bank in the foreign country holds the actual shares, often in a form of an American Depository Receipt (ADR), which is listed and traded on exchanges based in the United States, or a Global Depository Receipt (GDR),

ARKANSAS

which is traded in established non-U.S. markets. Indirectly, depository receipts are exposed to foreign currency risk since the non-U.S. company would be doing business in a foreign currency. At June 30, 2023, ASHERS had \$10,799,471 invested in ADRs.

Fair Value Measurement

The fair value measurement of investments is categorized within the hierarchy established by GASB Statement No. 72, *Fair Value Measurement and Application*. The hierarchy is based on the valuation inputs used to measure the fair value of the asset and gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities and the lowest priority to unobservable inputs. In instances where inputs used to measure fair value fall into different levels, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The hierarchy of inputs is defined as follows:

Level 1 - unadjusted quoted prices for identical instruments in active markets.

Level 2 - quoted prices for similar instruments in active markets; quoted prices for identical or similar instruments in markets that are not active; and model-derived valuations in which all significant inputs are observable.

Level 3 - valuations derived from valuation techniques in which significant inputs are unobservable.

The fair value amounts in the table below may not reflect all investments included in the amounts presented in the statements of net position. GASB Statement No. 72 provides reporting exceptions for specific investments including guaranteed investment contracts, money market mutual funds, certain state and local government agencies, and U.S. Treasury obligations.

The following table represents the State of Arkansas's investments and securities lending collateral measured at fair value on a recurring basis by valuation hierarchy as of June 30, 2023 (expressed in thousands):

| General fund | | | | |
|--|--------------|------------|--------------|---------|
| Investments measured at fair value | Total | Level 1 | Level 2 | Level 3 |
| Bonds | \$ 192,644 | \$ 235 | \$ 192,409 | \$ |
| Domestic securities | 567 | 567 | | |
| Money market mutual fund | 205 | 205 | | |
| Mortgage-backed securities | 5,443,046 | | 5,443,046 | |
| Municipal bonds | 72,942 | | 72,942 | |
| Mutual funds | 119 | 119 | | |
| Negotiable certificates of deposit | 9,306 | 6,911 | 2,395 | |
| U.S. government agencies | 1,338,208 | 399 | 1,337,809 | |
| U.S. treasuries | 556,823 | 556,823 | | |
| Total investments at fair value | 7,613,860 | \$ 565,259 | \$ 7,048,601 | \$ |
| Investments measured at net asset value (NAV) | | | | |
| First American Funds - Government Obligations Fund, Class D. | 7,434 | | | |
| Total investments | \$ 7,621,294 | | | |

Continued on the following page

ARKANSAS

Continued from the previous page

Enterprise funds

| Investments measured at fair value | Total | Level 1 | Level 2 | Level 3 |
|--|--------------|----------|---------|---------|
| Bonds | \$ 4,927 | \$ 4,927 | | |
| Bond funds | 352 | 352 | | |
| Commingled funds | 111,534 | 35,443 | 76,091 | |
| Domestic equities | 4,723 | 4,293 | 430 | |
| Exchange-traded funds | 5,850 | 5,850 | | |
| External investment pools | 8,506 | 6,752 | 1,018 | 736 |
| Marketable alternatives | 680 | | | 680 |
| Money market mutual funds | 4,093 | 4,093 | | |
| Mortgage-backed securities | 48,763 | | 48,763 | |
| Mutual funds | 1,452 | 1,452 | | |
| Negotiable certificates of deposit | 26,210 | 20,559 | 5,651 | |
| Non-marketable alternatives | 6,939 | | | 6,939 |
| Other | 9,585 | 9,484 | | 101 |
| Fixed income securities | 585,088 | 132,434 | 452,654 | |
| Short-term investments | 28,661 | 25,126 | 2,239 | 1,296 |
| U.S. government agencies | 67,340 | 10,528 | 54,516 | 2,296 |
| U.S. treasuries | 27,793 | 27,793 | | |
| Total investments at fair value | 942,496 | 284,159 | 646,289 | 12,048 |
| Investments measured at net asset value (NAV) | | | | |
| External investment pool - UA Foundation | 204,989 | | | |
| Short-term investment fund pool - UA System | 108,870 | | | |
| Intermediate-term investment fund pool - UA System | 92,624 | | | |
| Extended fixed income pool - UA System | 26,373 | | | |
| External investment pools - NAC: | | | | |
| Intermediate term fund | 763 | | | |
| Multi-strategy equity fund | 304 | | | |
| Multi-strategy bond fund | 119 | | | |
| Pooled investments | 3,511 | | | |
| Total investments at NAV | 437,553 | | | |
| Total investments | \$ 1,380,049 | | | |

Continued on the following page

ARKANSAS

Continued from the previous page

Fiduciary funds

| Investments measured at fair value | Total | Level 1 | Level 2 | Level 3 |
|---------------------------------------|------------|--------------|--------------|------------|
| Asset- and mortgage-backed securities | \$ 343,027 | \$ | \$ 343,027 | \$ |
| Corporate bonds and notes | 2,283,793 | | 2,033,411 | 250,382 |
| Domestic equities | 5,597,908 | 5,597,908 | | |
| International equities | 2,795,661 | 2,795,661 | | |
| International obligations | 91,604 | | 91,604 | |
| Investment derivatives | (802) | (784) | (18) | |
| Limited partnerships | 21,292 | 21,292 | | |
| Municipal bonds | 13,371 | | 13,371 | |
| Mutual and exchange-traded funds | 795,712 | 722,002 | 73,710 | |
| Preferred stock | 30,537 | 18,220 | 12,317 | |
| Preferred equity investments | 116,223 | 116,223 | | |
| Real estate | 175,694 | 102,639 | | 73,055 |
| State recycling tax credits | 129,552 | | 129,552 | |
| U.S. government agencies | 414,829 | | 414,829 | |
| U.S. treasuries | 390,030 | 204,713 | 185,317 | |
| Total investments at fair value | 13,198,431 | \$ 9,577,874 | \$ 3,297,120 | \$ 323,437 |

Investments measured at net asset value (NAV)

| | |
|------------------------------|------------|
| Diversified investment funds | 219,313 |
| Hedge funds | 1,199,332 |
| Other | 2,627,775 |
| Pooled investments | 8,547,706 |
| Private equity funds | 3,176,323 |
| Real estate funds | 3,504,735 |
| Total investments at NAV | 19,275,184 |

Total investments \$ 32,473,615

Securities lending collateral measured at fair value (1)

| | | | | |
|---|-----------|----|------------|----|
| Asset-backed securities | \$ 34,361 | \$ | \$ 34,361 | \$ |
| Commercial paper | 36,753 | | 36,753 | |
| Floating rate notes | 450,577 | | 450,577 | |
| Repurchase agreements | 93,156 | | 93,156 | |
| Short-term investment pool | 114,952 | | 114,952 | |
| Total securities lending collateral at fair value | 729,799 | \$ | \$ 729,799 | \$ |

Securities lending collateral measured at net asset value (NAV) (1)

| | |
|--------------------------------------|---------|
| Quality D short-term investment pool | 457,490 |
|--------------------------------------|---------|

Total securities lending collateral \$ 1,187,289

Component unit

| Investments measured at fair value | Total | Level 1 | Level 2 | Level 3 |
|------------------------------------|------------|---------|------------|---------|
| Commingled funds | \$ 65,555 | \$ | \$ 65,555 | \$ |
| Mortgage-backed securities | 80,236 | | 80,236 | |
| Mutual bond funds | 2,885 | | 2,885 | |
| U.S. government agencies | 84,700 | | 84,700 | |
| Total investments at fair value | \$ 233,376 | \$ | \$ 233,376 | \$ |

- (1) Cash collateral received for security lending of Fiduciary funds totaled \$1,187,886. The amount reported above is the fair value of the collateral at June 30, 2023.

Assets classified at Level 1 are exchange-traded securities whose values are based on published market prices and quotations from either a national security exchange or active markets for those securities.

Assets classified at Level 2 are valued using observable inputs. Observable inputs are those that reflect the assumptions market participants use in pricing the asset and are obtained from independent sources. Examples of observable inputs are quoted prices for similar assets in active markets and inactive markets and matrix pricing based on the investments relationship to benchmark securities quoted prices. Prices are obtained from various independent pricing sources provided by the custodial banks.

ARKANSAS

Assets classified at Level 3 are valued using internal fair value as provided by the investment manager due to the lack of observable and independent pricing inputs.

Investments measured at the net asset value (NAV) per share (or its equivalent) are presented in the following table as of June 30, 2023 (expressed in thousands):

General Fund

| Investments measured at net asset value (NAV) | Total | Unfunded Commitments | Redemption Frequency | Redemption Notice Period and Redemption Restrictions |
|--|----------|----------------------|----------------------|--|
| First American Funds - Government Obligations Fund, Class D. | \$ 7,434 | | Daily | None |

Enterprise Funds

| Investments measured at net asset value (NAV) | Total | Unfunded Commitments | Redemption Frequency | Redemption Notice Period and Redemption Restrictions |
|--|------------|----------------------|----------------------|--|
| External investment pool - UA Foundation | \$ 204,989 | | Daily | 7-30 days |
| Short-term investment fund pool - UA System | 108,870 | | Daily | 0-3 days |
| Intermediate-term investment fund pool - UA System | 92,624 | | End of Month | 2-30 days |
| Extended fixed income pool - UA System | 26,373 | | End of Month | 2-30 days |
| External investment pools - NAC: | | | | |
| Intermediate term fund | 763 | | Weekly | 5 days |
| Multi-strategy equity fund | 304 | | Monthly | 5 days |
| Multi-strategy bond fund | 119 | | Monthly | 5 days |
| Pooled investments | 3,511 | | Daily | None |
| Total investments at NAV | \$ 437,553 | | | |

Fiduciary Funds

| Investments measured at net asset value (NAV) | Total | Unfunded Commitments | Redemption Frequency | Redemption Notice Period and Redemption Restrictions |
|---|---------------|----------------------|---|---|
| Diversified investment funds | \$ 219,313 | \$ | Last day of each Quarter Weekly - Monthly - Quarterly - Semi-Annually | 1yr; 2yrs; 3yrs; >3yrs; 55% liquidity; then 20%; then 15%; then 10% |
| Hedge funds | 1,199,332 | 30,188 | - Annually | 3 to 90 days |
| Other | 2,627,775 | | Semi-monthly - Monthly | 3-7 days |
| Pooled Investments | 8,547,706 | | Daily - Monthly Quarterly - Annually; | T+1; T+3; T+10; Daily; 1-10 days; N/A |
| Private equity funds | 3,176,323 | 1,532,757 | N/A | 90 days; N/A |
| Real estate funds | 3,504,735 | 1,157,986 | Quarterly; Open end with 2-years lock up; 7-year lock up; None; N/A | T+45; T+90; 30-90 days; N/A |
| Total investments at NAV | \$ 19,275,184 | \$ 2,720,931 | | |

The following limited partnerships and commingled funds (investment pools) issue annual financial statements audited by independent auditors, but the year-end for the State of Arkansas and these entities do not always agree. There are inherent uncertainties in estimating fair values for these types of investments, and it is possible that the estimates will change in the near-term or the subsequent sale of assets will be different from the reported net asset value.

Investment pools – University of Arkansas (UA)

The University of Arkansas is a participant in four investment pools which utilize different investment strategies. The external investment pool includes a broadly diversified external investment portfolio with allocations to global equities, hedge funds, bonds, natural resources, and real estate. The short-term investment pool is comprised of fixed income investments with a duration of two years or less with allocations primarily to treasuries, government agency bonds, corporate bonds, commercial paper, negotiable certificates of deposit, and money market funds. The intermediate-term investment pool is comprised of fixed income investments with durations of three years or less. The pooled investments are allocated primarily to international development bonds, governmental agency bonds, corporate bonds, and money-market funds. The extended fixed income pool has a diversified portfolio of stocks and bonds investments with durations of five years or longer. The pooled investments are allocated primarily to equities, bonds, natural resources, real estate, and money-market funds.

ARKANSAS

Intermediate Term Fund – North Arkansas College (NAC)

The strategy of this fund is that at least 50% of the net assets of a portfolio will be invested in securities issued or guaranteed by the U.S. government, federal agencies, or U.S. government sponsored corporations or in securities that are rated AAA or its equivalent by at least one of the nationally recognized rating agencies. The objective is to produce a total return in excess of its benchmark, the Merrill Lynch 1-3 Year Treasury Index, and to generate a higher current yield than short-term money market investments in a manner that mitigates the chances of a negative total return over any 12-month period.

Multi-Strategy Equity Fund – NAC

The strategy of this fund focuses on allocating assets across a wide spectrum of equity strategies, including investing in a portfolio of common stocks, and securities convertible into common stocks, of U.S. companies. A multi-strategy equity allocation to the U.S. equity market includes exposure to companies in the S&P 500 index as well as companies not included in the index. The objective is to offer an actively managed, multi-manager investment program that will provide broad exposure to global equity markets.

Multi-Strategy Bond Fund – NAC

The strategy of this fund generally focuses on investments in a broad spectrum of fixed income sectors. Generally, assets are invested in dollar-denominated investment grade bonds and other fixed income securities in an attempt to outperform the U.S. bond market. The objective is to offer an actively managed, multi-manager investment program that will provide broad exposure to global debt markets.

Pooled investments

Pooled investments are commingled funds that consist of assets from several accounts that are blended together to lower trading costs per dollar of investment. The State has funds invested in domestic and international equities, as well as domestic and international fixed income securities. The value of the investments in this asset class has been determined using the NAV per share (or its equivalent) of the State's ownership interest in partners' capital. These investments can be redeemed with proper notification to the fund manager. Distributions are received through liquidation of the underlying assets. The expected holding period is dependent on the discretion of the fund manager.

Diversified investment funds

This investment type provides diversification to the total portfolio and strives to reduce total fund volatility while also enhancing the total return on the portfolio. Blackstone manages a hedge fund of funds strategy through investing in other hedge funds. Their strategies will vary based on market conditions and can include fundamental equity strategies, event-driven strategies, fundamental credit strategies, credit trading strategies, distressed credit strategies, RMBS strategies, structured ABS strategies, multi-strat strategies, commodity strategies, macro rates strategies, thematic macro strategies, quantitative strategies, CTA strategies, and special situation strategies.

Hedge funds

Hedge funds consist of one co-investment fund, five credit funds, one equity fund, one event-driven fund, two global macro funds, one opportunistic fund, 12 re-insurance funds, one relative value fund, and two risk premia funds. The value of the investments in this

ARKANSAS

asset class have been determined using the NAV per share (or its equivalent) of the State's ownership interest in partners' capital. Redemption ranges from monthly to annually depending on the manager (with the exception of one fund that currently has a one-year hold). Distributions are received through liquidation of the underlying assets. The expected holding period is dependent on the discretion of the fund manager.

Private equity funds

Private equity includes 69 buyout funds, three distressed debt funds, three growth equity funds, 13 hard asset funds, 12 infrastructure funds, five mezzanine funds, five multi-strategy funds, four structured capital funds, 10 turnaround funds, and 15 venture capital funds that invest mostly in private companies across a variety of industries. The value of the investments in this type have been determined using the NAV per share (or its equivalent) of the State's ownership interest in partners' capital. These investments cannot be easily redeemed. The nature of private equity investments is that distributions are received through the liquidation of the underlying assets of the fund. The expected holding period of a private equity portfolio company is two to ten years.

Real estate funds

Real estate funds include core funds, debt funds, farmland funds, opportunistic funds, timberland funds, and value added funds that invest primarily in the United States, Europe, and Asia. Fund investments can be made in the debt, equity, or a combination of both in real estate property ventures. The value of the investments in this asset class have been determined using the NAV per share (or its equivalent) of the State's ownership interest in partners' capital. These investments can be redeemed with proper notification to the fund manager. Distributions from each fund may be received as cash flows from operations or return of capital from sales of assets. The expected holding period of underlying assets in the real estate funds is two to ten years.

Securities lending collateral

Cash collateral received from borrowers in the securities lending program is invested in a collective investment fund comprised of liquidity pool. The value of this fund has been determined by the fund administrator using the NAV per share (or its equivalent).

(3) Derivative Instruments

The State invests in various asset-backed securities, mortgage-backed securities, and derivative instruments. These investments are reported at fair value in the balance sheet as government securities, asset-backed securities, mortgage-backed securities, and international securities. They are also included in the totals of government securities, corporate securities, and international securities, depending on the issuer, in the disclosure of investment risk (see Note 2 on Deposits and Investments). The State invests in these securities to enhance yields on investments.

Mortgage-Backed Securities

As of June 30, 2023, governmental activities, business-type activities, fiduciary funds, and component units held mortgage-backed securities with fair values of \$5.4 billion, \$48.8 million, \$462.9 million, and \$80.2 million, respectively. The yields and maturities of mortgage-backed securities generally depend on when the underlying mortgage loan principal and interest are repaid. Although the full amount of principal will be received if prepaid, the interest income that would have been collected during the remaining period to maturity, net of any market adjustment, is lost.

ARKANSAS

Asset-Backed Securities

As of June 30, 2023, Arkansas Public Employees Retirement System (APERS) and Arkansas Teacher Retirement System (ATRS) held asset-backed securities with a combined fair value of \$185.8 million. These securities represent interests in various trusts consisting of pooled financial assets other than mortgage loans conveyed by the issuing parties. The ability to recover the amount of principal invested in these securities depends on the performance and quality of the trust assets.

Forward Currency Contracts

APERS and ATRS enter into various currency contracts to manage exposure of foreign portfolio holdings to changes in foreign currency exchange rates. A forward exchange contract is a commitment to purchase or sell a foreign currency at a future date at a negotiated rate. Risks associated with such contracts include movement in the value of the foreign currency in relation to the U.S. dollar and the ability of the counterparty to perform. The contracts are valued at forward exchange rates, and the changes in the value of open contracts are recognized as unrealized appreciation/depreciation in the statement of changes in plan net position. The realized gain or loss on closed forward currency contracts represents the difference between the original value of the original contracts and the closing value of such contracts and is included in the net increase (decrease) in fair value of investments in the statement of changes in plan net position. At June 30, 2023, the retirement systems referred to above were party to outstanding foreign exchange currency contracts to purchase foreign currencies with contract amounts of \$4.1 million, collectively. Fair values of these outstanding contracts were \$4.1 million, resulting in an unrealized gain of \$2,684. The retirement systems also had outstanding foreign exchange currency contracts to sell foreign currencies with contract amounts of \$2.2 million at June 30, 2023. Fair values of these contracts were \$2.2 million, resulting in an unrealized loss of \$20,308.

Derivative Instruments

Derivative instruments are financial contracts or agreements whose values depend on the values of one or more underlying assets, reference rates, and/or financial indexes. Derivative instruments include futures contracts, forward contracts, swap contracts, options contracts, and forward foreign currency exchange. ATRS investment guidelines state that derivatives may be used to reduce the risk in a portfolio but should not be used to create a position of leverage or substantially increase the risk of the overall portfolio. Futures and options should be matched by cash or cash equivalent securities, and all short futures positions should be matched by equivalent long security positions. Each investment manager's derivative usage is specified in the investment management agreement or specific guidelines. APERS, through its external investment managers, could enter into swaps and futures contracts to gain or hedge exposure to certain markets, to manage interest rate risk, and to use forward foreign exchange contracts primarily to hedge foreign currency exposure. Investments in limited partnerships and commingled or pooled funds may include derivatives that are not shown in any derivative totals. There is a risk that the counterparties to the contracts will not be able to meet the contract terms. APERS' external investment managers seek to control this risk through counterparty credit evaluations and approvals, counterparty credit limits, and exposure monitoring procedures.

ARKANSAS

The fair value balances and notional amounts of derivative instruments outstanding at June 30, 2023, classified by type, and the changes in fair value of such derivative instruments for the year then ended are as follows:

| Type | Changes in Fair Value | | Fair Value at June 30, 2023 | |
|---------------------------|--|-------------|-----------------------------|-------------|
| | Classification | Amount | Classification | Amount |
| Foreign currency forwards | Net increase (decrease) in fair value of investments | \$ (28,255) | Investment derivatives | \$ (17,622) |
| Futures | Net increase (decrease) in fair value of investments | (1,238,637) | Investment derivatives | (783,642) |

| Foreign Currency Forward | Fair Value | Notional Amount |
|--------------------------|-------------|------------------|
| Euro | \$ (18,836) | EUR \$ 1,483,000 |
| Hong Kong Dollar | 36 | HKD 2,432,349 |
| Swiss Franc | (1,507) | SEK 281,298 |
| United States Dollar | 2,685 | USD 4,073,058 |

| | | |
|---------------------------------|-------------|--------------|
| Total foreign currency forwards | \$ (17,622) | \$ 8,269,705 |
|---------------------------------|-------------|--------------|

| | | |
|---------|--------------|--------------------|
| Futures | \$ (783,642) | USD \$ 105,300,000 |
|---------|--------------|--------------------|

(4) Securities Lending Transactions

Arkansas Public Employees Retirement System (APERS) and Arkansas Teacher Retirement System (ATRS) participate in securities lending programs as authorized by Arkansas Code and the Boards of Trustees' policies whereby investment securities are transferred to an independent broker or dealer in exchange for collateral in the form of cash and cash equivalents, letters of credit, or securities guaranteed by the U.S. government or an agency thereof, equal to at least 100% of the fair value of the securities loaned for ATRS and equal to at least 102% for domestic loans and 105% for international loans for APERS. The programs are administered by custodial agent banks. The types of securities on loan at June 30, 2023, include U.S. government securities, corporate securities, and international securities. Except for cash collateral, the pensions do not have the ability to pledge or sell the collateral securities received unless there is borrower default. The pensions invest cash collateral received; accordingly, investments made with cash collateral received appear as assets on the statements of plan net position. As the pensions must return the cash collateral to the borrower upon expiration of the loan, a corresponding liability is recorded as obligations under securities lending. These securities have also been included in the preceding summary of deposits and investments (see Note 2). The weighted average maturity of collateral investments generally does not match the maturity of the loans. The custodial agents provide the pensions with an indemnification if insolvency causes the borrower to fail to return the securities lent or to fail to pay the income on the securities to the trust while lent. No losses resulting from default have occurred in the history of the pensions' participation in such programs. As of June 30, 2023, the carrying value and fair value of the underlying securities was \$1.19 billion. At June 30, 2023, the pension systems had no credit risk exposure to borrowers because the amounts the pension systems owed the borrowers was less than the amounts the borrowers owed the pension systems or because the custodian's indemnification eliminated the credit risk.

ARKANSAS

(5) Receivables

Receivables at June 30, 2023, consisted of the following (expressed in thousands):

Primary Government

| | Accounts | Taxes (1) | Employee/ Employer | Medicaid | Lease Receivable | Loans | Investment- Related | Other Receivables | Allowance for Uncollectibles | Total |
|--------------------------------------|--------------|------------------|-----------------------|------------|---------------------|------------|------------------------|----------------------|---------------------------------|--------------|
| General Fund | \$ 309,172 | (2) \$ 1,177,059 | \$ | \$ 869,801 | \$ 1,604 | \$ 252,500 | \$ 33,272 | \$ 36,785 | \$ (876,105) | \$ 1,804,088 |
| Higher Education Fund | 793,196 | | | | 23,147 | 22,705 | 891 | 15,015 | (364,954) | 490,000 |
| Workers' Compensation Commission | 7,788 | | | | | | 32 | | | 7,820 |
| Division of Workforce Services | 196,765 | | | | | | 15 | | (161,580) | 35,200 |
| Office of the Arkansas Lottery | 15,426 | | | | | | | | | 15,426 |
| Non-major enterprise funds | 6,584 | | | | | 622,309 | 1,718 | | | 630,611 |
| Pension trust | | | 51,387 | | | | 90,735 | 2,905 | | 145,027 |
| Custodial | | | | | | | 288 | 36 | | 324 |
| Total | \$ 1,328,931 | \$ 1,177,059 | \$ 51,387 | \$ 869,801 | \$ 24,751 | \$ 897,514 | \$ 126,951 | \$ 54,741 | \$ (1,402,639) | \$ 3,128,496 |

- (1) Receivable balances of \$5,830 are not expected to be collected within one year of the date of the financial statements.
(2) \$10 Interfund receivables due to the General Fund from the Pension Trust fund were reclassified as accounts receivable on the Government-wide Statement of Net Position.

Component Units

| | Accounts | Loans | Lease Receivable | Investment- Related | Contributions | Allowance for Uncollectibles | Net Receivable by Component Unit |
|--|----------|------------|---------------------|------------------------|---------------|---------------------------------|--|
| Arkansas Development Finance Authority | \$ 3,977 | \$ 560,382 | \$ 732 | \$ 2,646 | \$ | \$ (78,101) | \$ 489,636 |
| University of Arkansas Foundation | | | | 6,720 | 96,181 | (1,505) | 101,396 |
| Total | \$ 3,977 | \$ 560,382 | \$ 732 | \$ 9,366 | \$ 96,181 | \$ (79,606) | \$ 591,032 |

(6) Lease Receivables

As the lessor, the State leases out various types of assets, such as buildings, infrastructure, and land. The related receivables are presented in the Statement of Net Position for the amounts equal to the present value of lease payments expected to be received during the lease term.

For the year ended June 30, 2023, total lease related inflows recognized by the general fund, higher ed fund, and component unit were \$773,108, \$1.7 million, and \$111,237, respectively.

The State had no significant variable payments, residual value guarantees, or lease termination penalties related to its lease agreements as of June 30, 2023.

ARKANSAS

(7) Interfund Activity

Interfund Receivables and Payables (expressed in thousands):

| Due To | Due From | | | | | | Total |
|----------------------------------|--------------|-----------------------|----------------------------------|--------------------------------|----------------------------|---------------|------------|
| | General Fund | Higher Education Fund | Department of Workforce Services | Office of the Arkansas Lottery | Non-major Enterprise Funds | Pension Trust | |
| General Fund | \$ | \$ 2,136 | \$ 11 | \$ 250,378 | \$ 425 | \$ 10 (1) | \$ 252,960 |
| Higher Education Fund | 34,443 | | | | | | 34,443 |
| Workers' Compensation Commission | 106 | 231 | | | | | 337 |
| Workforce Services | 266 | | | | | | 266 |
| Office of the Arkansas Lottery | 5,776 | | | | | | 5,776 |
| Non-major Enterprise Funds | | | | | | | |
| Pension trust | 4,188 (2) | 12 (2) | | | | | 4,200 |
| Total | \$ 44,779 | \$ 2,379 | \$ 11 | \$ 250,378 | \$ 425 | \$ 10 | \$ 297,982 |

(1) \$10 Interfund receivables due to the General Fund from the Pension Trust fund were reclassified as accounts receivable on the Government-wide Statement of Net Position.

(2) \$4,188 and \$12 Interfund payables due from the General and Higher Education Funds to the Pension Trust Fund were reclassified as accounts payable on the Government-wide Statement of Net Position.

Interfund receivables and payables include (1) \$34.4 million due to the Higher Education Fund from the General Fund for College Technical Bond payment requisitions and grants; (2) \$5.8 million due to the Office of the Arkansas Lottery from the General Fund for deposits, refunds, and interest earned less scholarships awarded pursuant to Ark. Code Ann. § 6-85-212 (d)(2)(B)(i); (3) \$4.2 million due from the General Fund to the Pension Trust for employers' contributions; (4) \$2.1 million due from the Higher Education Fund to the General Fund for workers' compensation contributions and administrative costs, unemployment contributions, information technology services, and grants; and (5) \$250.4 million due from the Office of the Arkansas Lottery to the General Fund for trust proceeds to administer the Arkansas Lottery Scholarship Program, audit fees, information technology services, printing, and administrative costs. All amounts are expected to be repaid within one year.

ARKANSAS

Advances To/From Other Funds – Primary Government (expressed in thousands):

| Advances To | Advances From | | |
|----------------------------------|---------------|----------------------------|-----------|
| | General Fund | Non-Major Enterprise Funds | Total |
| General Fund | \$ | \$ 334 | \$ 334 |
| Higher Education Fund | 8,800 | 5,694 | 14,494 |
| Workers' Compensation Commission | 64 | | 64 |
| Total | \$ 8,864 | \$ 6,028 | \$ 14,892 |

Advances include (1) an outstanding balance of \$3.0 million loaned from the General Fund (i.e., Transformation and Shared Services – Division of Building Authority) to Higher Education for the Sustainable Building Design Program used to pay for energy improvements; (2) an outstanding balance of \$5.8 million loaned from the Department of Finance and Administration State Budget Stabilization Trust Fund to Henderson State University; and (3) an outstanding balance of \$5.7 million loaned from the Community/Technical College Revolving Loan program providing low interest loans to community and technical colleges for capitalizable education and general projects with variable interest rates.

Transfers (expressed in thousands):

| Transfers Out | Transfers In | | | | | |
|---|--------------|------------------|----------------------------------|--------------------------------|----------------------------|--------------|
| | General Fund | Higher Education | Workers' Compensation Commission | Office of the Arkansas Lottery | Non-Major Enterprise Funds | Total |
| General Fund | \$ | \$ 1,128,836 | \$ 61 | \$ 5,776 | \$ 39,811 | \$ 1,174,484 |
| Higher Education Division of Workforce Services | 64,868 | | | | | 64,868 |
| Workers' Compensation Commission | 24,273 | | | | | 24,273 |
| Office of the Arkansas Lottery | 459 | | | | | 459 |
| Non-major Enterprise Funds | 118,867 | | | | | 118,867 |
| Total | \$ 211,763 | \$ 1,128,836 | \$ 61 | \$ 5,776 | \$ 39,811 | \$ 1,386,247 |

Transfers include (1) \$64.9 million transferred from the Higher Education Fund to the General Fund, which includes \$58.3 million of State funding provided to the University of Arkansas Medical Sciences and transferred to the Department of Human Services for the Medicaid Program; (2) \$24.3 million transferred from Division of Workforce Services to the General Fund; (3) \$118.9 million transferred from the Office of the Arkansas Lottery to the General Fund for the 2023/2024

ARKANSAS

academic school year; (4) \$39.8 million transferred from the General Fund to the Non-Major Enterprise Funds, which includes \$31.8 million transferred from the General Fund to Employee Benefits Division for reimbursement of COVID related Public School Employees health claims; (5) \$1.1 billion transferred from the General Fund to the Higher Education Fund for State funding of higher education institutions; and (6) \$5.8 million transferred from the General Fund to the Office of the Arkansas Lottery for excess net proceeds over scholarships issued.

(8) Capital Assets

Primary Government

Capital asset activity for the year ended June 30, 2023, was as follows (expressed in thousands):

| | Balance June 30, 2022 | Adjustments/ Transfers (1) | Additions | Deletions | Balance June 30, 2023 |
|--|--------------------------|-------------------------------|------------|------------|--------------------------|
| Governmental activities: | | | | | |
| Capital assets, nondepreciable/amortizable: | | | | | |
| Land | \$ 1,175,077 | \$ 501 | \$ 91,930 | \$ (1,613) | \$ 1,265,895 |
| Construction in progress | 2,646,034 | (1,202,718) | 919,975 | (4,438) | 2,358,853 |
| Construction in progress - intangibles | 192,618 | 3,760 | 37,846 | | 234,224 |
| Construction in progress - right-to-use | | 2,659 | 7,130 | | 9,789 |
| Other nondepreciable/amortizable assets | 31,393 | 145 | 101 | | 31,639 |
| Total capital assets, nondepreciable/amortizable | 4,045,122 | (1,195,653) | 1,056,982 | (6,051) | 3,900,400 |
| Capital assets, depreciable/amortizable: | | | | | |
| Improvements other than building | 231,334 | 6,987 | 4,781 | (43) | 243,059 |
| Buildings | 1,959,126 | 21,230 | 16,331 | (596) | 1,996,091 |
| Equipment | 915,291 | 1,866 | 70,465 | (30,293) | 957,329 |
| Infrastructure | 18,444,286 | 1,186,269 | 4,860 | (172,376) | 19,463,039 |
| Intangibles | 390,494 | 1,072 | 1,521 | (974) | 392,113 |
| Other depreciable/amortizable assets | 9,940 | 9 | 39 | (2) | 9,986 |
| Right-to-use assets: | | | | | |
| Land | 2,137 | | | | 2,137 |
| Buildings | 80,693 | (505) | 27,572 | (1,170) | 106,590 |
| Equipment | 2,520 | | 2,460 | (237) | 4,743 |
| Land improvements | 468 | | 46 | | 514 |
| Infrastructure | 1,303 | | | | 1,303 |
| SBITA | | | 54,260 | | 54,260 |
| Total capital assets, depreciable/amortizable | 22,037,592 | 1,216,928 | 182,335 | (205,691) | 23,231,164 |
| Less accumulated depreciation/amortization for: | | | | | |
| Improvements other than building | (145,746) | | (7,023) | 43 | (152,726) |
| Buildings | (846,888) | (2) | (37,784) | 546 | (884,128) |
| Equipment | (654,086) | (579) | (60,752) | 27,653 | (687,764) |
| Infrastructure | (9,907,305) | | (558,218) | 172,376 | (10,293,147) |
| Intangibles | (231,295) | (2) | (28,723) | 974 | (259,046) |
| Other depreciable/amortizable assets | (8,256) | | (252) | 2 | (8,506) |
| Right-to-use assets: | | | | | |
| Land | (134) | | (146) | | (280) |
| Buildings | (20,556) | 381 | (24,590) | 1,170 | (43,595) |
| Equipment | (1,015) | | (1,656) | 205 | (2,466) |
| Land improvements | (75) | | (87) | | (162) |
| Infrastructure | (294) | | (299) | | (593) |
| SBITA | | | (24,327) | | (24,327) |
| Total accumulated depreciation/amortization | (11,815,650) | (202) | (743,857) | 202,969 | (12,356,740) |
| Total capital assets, depreciable/amortizable, net | 10,221,942 | 1,216,726 | (561,522) | (2,722) | 10,874,424 |
| Total governmental capital assets, net | \$ 14,267,064 | \$ 21,073 | \$ 495,460 | \$ (8,773) | \$ 14,774,824 |

- (1) Includes transfers within the governmental activities, assets that were not previously reported, accounting errors, and other changes.

Continued on the following page

ARKANSAS

Continued from the previous page

| | Balance June 30, 2022 | Adjustments/ Transfers (1) | Additions | Deletions | Balance June 30, 2023 |
|--|--------------------------|-------------------------------|------------|-------------|--------------------------|
| Business-type activities: | | | | | |
| Capital assets, nondepreciable/amortizable: | | | | | |
| Land | \$ 204,603 | \$ 132 | \$ 272 | \$ (3,791) | \$ 201,216 |
| Construction in progress | 292,170 | (296,803) | 296,449 | (57,101) | 234,715 |
| Construction in progress - intangibles | 43,622 | (39,596) | 1,439 | (2,103) | 3,362 |
| Construction in progress - right-to-use | | (360) | 648 | | 288 |
| Easements | 2,675 | | | | 2,675 |
| Art/historic treasures | 1,011 | | | | 1,011 |
| Other nondepreciable/amortizable assets | 823 | | 197 | (124) | 896 |
| Total capital assets, nondepreciable/amortizable | 544,904 | (336,627) | 299,005 | (63,119) | 444,163 |
| Capital assets, depreciable/amortizable: | | | | | |
| Improvements other than building | 32,641 | 2,040 | 764 | (17) | 35,428 |
| Buildings | 6,284,417 | 199,816 | 96,195 | (7,383) | 6,573,045 |
| Equipment | 961,419 | 7,494 | 77,133 | (61,319) | 984,727 |
| Infrastructure | 714,397 | 89,200 | 5,019 | (713) | 807,903 |
| Intangibles | 249,865 | (25,110) | 2,124 | (3,646) | 223,233 |
| Library holdings | 246,925 | 6 | 6,986 | (20,137) | 233,780 |
| Other depreciable/amortizable assets | 6,104 | | 405 | (50) | 6,459 |
| Right-to-use assets: | | | | | |
| Land | 223 | | | (223) | |
| Buildings | 141,782 | 11,031 | 71,069 | (9,773) | 214,109 |
| Equipment | 58,152 | (1,928) | 2,645 | (176) | 58,693 |
| Land improvements | 26 | | 10 | | 36 |
| Infrastructure | 12,115 | | | | 12,115 |
| SBITA | | 89,677 | 7,942 | | 97,619 |
| Total capital assets, depreciable/amortizable | 8,708,066 | 372,226 | 270,292 | (103,437) | 9,247,147 |
| Less accumulated depreciation/amortization for: | | | | | |
| Improvements other than building | (18,597) | (399) | (1,640) | 17 | (20,619) |
| Buildings | (3,100,178) | 31,071 | (191,198) | (1,187) | (3,261,492) |
| Equipment | (785,246) | 503 | (52,023) | 57,953 | (778,813) |
| Infrastructure | (372,349) | (31,637) | (32,209) | 328 | (435,867) |
| Intangibles | (190,318) | 1,934 | (11,223) | 1,514 | (198,093) |
| Library holdings | (208,639) | (1) | (7,049) | 19,984 | (195,705) |
| Other depreciable/amortizable assets | (1,716) | | | | (1,716) |
| Right-to-use assets: | | | | | |
| Land | (14) | | (3) | 17 | |
| Buildings | (31,572) | (946) | (22,947) | 3,793 | (51,672) |
| Equipment | (34,517) | 541 | (7,032) | 144 | (40,864) |
| Land improvements | (13) | | (13) | | (26) |
| Infrastructure | (605) | | (1,828) | | (2,433) |
| SBITA | | (101) | (18,190) | | (18,291) |
| Total accumulated depreciation/amortization | (4,743,764) | 965 | (345,355) | 82,563 | (5,005,591) |
| Total capital assets, depreciable/amortizable, net | 3,964,302 | 373,191 | (75,063) | (20,874) | 4,241,556 |
| Total business-type capital assets, net | \$ 4,509,206 | \$ 36,564 | \$ 223,942 | \$ (83,993) | \$ 4,685,719 |

(1) Includes transfers within business-type activities, assets that were not previously reported, accounting errors, and other changes.

ARKANSAS

Component Units

Activity for ADFA for the year ended June 30, 2023, was as follows (expressed in thousands):

| | Balance June 30, 2022 | Adjustments/ Transfers (1) | Additions | Deletions | Balance June 30, 2023 |
|--|--------------------------|-------------------------------|-----------|-----------|--------------------------|
| ADFA: | | | | | |
| Capital assets, nondepreciable/amortizable: | | | | | |
| Land | \$ 670 | \$ | \$ | \$ | \$ 670 |
| Capital assets, depreciable/amortizable: | | | | | |
| Building | 2,032 | | | | 2,032 |
| Equipment | 1,682 | | 2 | (68) | 1,616 |
| Intangibles | 10,629 | | | | 10,629 |
| Total capital assets, depreciable/amortizable | 14,343 | | 2 | (68) | 14,277 |
| Less accumulated depreciation/amortization for: | | | | | |
| Building | (912) | | (63) | | (975) |
| Equipment | (1,208) | | (36) | 68 | (1,176) |
| Intangibles | (10,629) | | | | (10,629) |
| Total accumulated depreciated/amortization | (12,749) | | (99) | 68 | (12,780) |
| Total capital assets, depreciable/amortizable, net | 1,594 | | (97) | | 1,497 |
| Total ADFA capital assets, net | \$ 2,264 | \$ | \$ (97) | \$ | \$ 2,167 |

(1) Includes transfers within ADFA, assets that were not previously reported, accounting errors, and other changes.

Activity for U of A Foundation, Inc., for the year ended June 30, 2023, was as follows (expressed in thousands):

| | Balance June 30, 2022 | Adjustments/ Transfers (1) | Additions | Deletions | Balance June 30, 2023 |
|---|--------------------------|-------------------------------|-----------|-----------|--------------------------|
| U of A Foundation, Inc.: | | | | | |
| Capital assets, nondepreciable/amortizable: | | | | | |
| Land | \$ 30 | \$ | \$ | \$ | \$ 30 |

(1) Includes transfers within the Foundation, assets that were not previously reported, accounting errors, and other changes.

Depreciation and Amortization

Depreciation and amortization expenses were charged to functions/programs of the primary government and component units as follows (expressed in thousands):

Primary Government

Governmental Activities:

| | |
|---|------------|
| Education | \$ 9,998 |
| Commerce | 3,831 |
| Recreation and tourism | 23,126 |
| Health and human services | 44,966 |
| Transportation | 584,304 |
| Law, justice, and public safety | 37,488 |
| Resource development | 3,619 |
| General government | 36,167 |
| Regulation of business and professionals | 358 |
| Total depreciation and amortization expense | \$ 743,857 |

ARKANSAS

Business-type Activities:

| | |
|---|------------|
| Enterprise funds | \$ 345,355 |
| Total depreciation and amortization expense | \$ 345,355 |

Component Unit

| | |
|---|-------|
| ADFA | \$ 99 |
| Total depreciation and amortization expense | \$ 99 |

(9) Long-Term Liabilities

Changes in long-term liabilities for the year ended June 30, 2023, are summarized as follows (expressed in thousands):

| | Balance June 30, 2022 | Additions | Reductions | Balance June 30, 2023 | Due within One Year | Due Greater Than One Year |
|--|--------------------------|--------------|------------|--------------------------|------------------------|------------------------------|
| Governmental Activities: | | | | | | |
| Bonds payable: | | | | | | |
| General obligation | \$ 702,090 | \$ 43,000 | \$ 230,960 | \$ 514,130 | \$ 100,960 | \$ 413,170 |
| Add (deduct): | | | | | | |
| Issuance premium (discount): | | | | | | |
| General obligation | 48,678 | 242 | 19,484 | 29,436 | 9,700 | 19,736 |
| Notes payable to component unit | 15,371 | | 738 | 14,633 | 705 | 13,928 |
| Installment purchases with component unit | 2,998 | | 215 | 2,783 | 213 | 2,570 |
| Total bonds payable | 769,137 | 43,242 | 251,397 | 560,982 | 111,578 | 449,404 |
| Notes payable to component unit | 106,844 | 8,899 | 6,172 | 109,571 | 7,115 | 102,456 |
| Installment purchases with component unit | 139,259 | 24,360 | 24,675 | 138,944 | 9,842 | 129,102 |
| Total bonds, notes, and installment purchases | 1,015,240 | 76,501 | 282,244 | 809,497 | 128,535 | 680,962 |
| Lease obligations | 65,382 | 26,690 | 26,100 | 65,972 | 22,086 | 43,886 |
| SBITA obligations | | 51,199 | 26,937 | 24,262 | 6,734 | 17,528 |
| Recycling tax obligation (1) | 123,138 | | 11,998 | 111,140 | 12,388 | 98,752 |
| Claims, judgments, and arbitrage (1) | 131,680 | 326,321 | 324,292 | 133,709 | 112,050 | 21,659 |
| Compensated absences (1) | 163,783 | 117,201 | 117,814 | 163,170 | 22,828 | 140,342 |
| Total claims, judgments, arbitrage, and compensated absences | 295,463 | 443,522 | 442,106 | 296,879 | 134,878 | 162,001 |
| Pollution remediation (1) | 21,348 | 1,422 | 508 | 22,262 | 3,088 | 19,174 |
| Total OPEB liability (1) | 1,428,766 | | 9,187 | 1,419,579 | 54,705 | 1,364,874 |
| Net pension liability (1) | 737,512 | 1,481,311 | | 2,218,823 | | 2,218,823 |
| Governmental activities total | \$ 3,686,849 | \$ 2,080,645 | \$ 799,080 | \$ 4,968,414 | \$ 362,414 | \$ 4,606,000 |

(1) The various long-term liabilities other than debt are all paid from the general fund.

Continued on the following page

ARKANSAS

Continued from the previous page

| | Balance June 30, 2022 | Additions | Reductions | Balance June 30, 2023 | Due Within One Year | Due Greater Than One Year |
|---|--------------------------|--------------|------------|--------------------------|------------------------|---------------------------------|
| Business-type Activities: | | | | | | |
| Bonds payable: | | | | | | |
| College and University | | | | | | |
| Revenue bonds | \$ 2,202,650 | \$ 130,545 | \$ 105,640 | \$ 2,227,555 | \$ 99,995 | \$ 2,127,560 |
| Revenue bonds from direct placement | 7,880 | | 564 | 7,316 | 572 | 6,744 |
| Add: | | | | | | |
| Issuance premiums (discounts) | 153,429 | 6,899 | 11,923 | 148,405 | 11,431 | 136,974 |
| Total bonds payable | 2,363,959 | 137,444 | 118,127 | 2,383,276 | 111,998 | 2,271,278 |
| Notes payable from direct placement | 113,325 | 19,028 | 15,598 | 116,755 | 15,827 | 100,928 |
| Notes payable with component unit | 7,512 | | 525 | 6,987 | 540 | 6,447 |
| Total notes payable | 120,837 | 19,028 | 16,123 | 123,742 | 16,367 | 107,375 |
| Installment purchase agreements payable | 58,411 | 3,906 | 8,104 | 54,213 | 4,977 | 49,236 |
| Total bonds, notes, and installment purchases | 2,543,207 | 160,378 | 142,354 | 2,561,231 | 133,342 | 2,427,889 |
| Lease obligations | 105,942 | 84,058 | 25,812 | 164,188 | 24,976 | 139,212 |
| SBITA obligations | | 28,640 | 6,780 | 21,860 | 7,237 | 14,623 |
| Claims and judgments | 260,790 | 584,246 | 620,439 | 224,597 | 71,295 | 153,302 |
| Compensated absences | 138,860 | 68,006 | 64,674 | 142,192 | 16,373 | 125,819 |
| Total claims, judgments, and compensated absences | 399,650 | 652,252 | 685,113 | 366,789 | 87,668 | 279,121 |
| Total OPEB liability | 127,253 | | 10,871 | 116,382 | 4,624 | 111,758 |
| Net pension liability | 71,739 | 98,280 | | 170,019 | | 170,019 |
| Business-type activities total | \$ 3,247,791 | \$ 1,023,608 | \$ 870,930 | \$ 3,400,469 | \$ 257,847 | \$ 3,142,622 |

| | Balance June 30, 2022 | Additions | Reductions | Balance June 30, 2023 | Due Within One Year | Due Greater Than One Year |
|-------------------------------------|--------------------------|-----------|------------|--------------------------|------------------------|---------------------------------|
| Component units: | | | | | | |
| Arkansas Development | | | | | | |
| Finance Authority: | | | | | | |
| Bonds payable | \$ 494,513 | \$ 18,793 | \$ 108,859 | \$ 404,447 | \$ 24,842 | \$ 379,605 |
| Notes payable from direct placement | 8,003 | | 4,762 | 3,241 | 140 | 3,101 |
| Add: issuance premiums (discounts) | (544) | | (544) | | | |
| Total bonds and notes payable | | | | | | |
| ADFA | 501,972 | 18,793 | 113,077 | 407,688 | 24,982 | 382,706 |
| Total OPEB liability | 2,087 | 4 | | 2,091 | 84 | 2,007 |
| Net pension liability | 1,172 | 2,612 | | 3,784 | | 3,784 |
| U of A Foundation | | | | | | |
| Annuity obligations | 15,402 | 2,199 | 3,550 | 14,051 | 1,126 | 12,925 |
| Component units total | \$ 520,633 | \$ 23,608 | \$ 116,627 | \$ 427,614 | \$ 26,192 | \$ 401,422 |

Primary Government

Governmental Activities

General Obligation Bonds – The Constitution of the State does not limit the amount of general obligation bonds that may be issued by the State; however, no such bonds may be issued unless approved by the voters of the State at a general election or a special election held for that purpose.

ARKANSAS

General obligation bonds outstanding at June 30, 2023, were as follows (expressed in thousands):

| | <u>Final maturity date (1)</u> | <u>Interest rates %</u> | <u>Balance</u> |
|---|--|-----------------------------|----------------|
| Federal Highway Grant Anticipation and Tax Revenue G.O. Bonds: | | | |
| 2012 Series Federal Highway G.O.Bonds | 2025 | 3.00 | \$ 35,040 |
| 2013 Series Federal Highway G.O.Bonds | 2026 | 4.00 - 5.00 | 47,490 |
| 2014 Series Federal Highway G.O.Bonds | 2027 | 5.00 | 72,605 |
| Arkansas Economic Development Commission Bonds: | | | |
| 2014 Series Capital Improvement G.O. Bonds - A | 2035 | 0.46 - 4.11 | 46,550 |
| Arkansas Natural Resources Commission Bonds: | | | |
| 2014A Series Water, Waste and Pollution | 2045 | 3.00 - 3.50 | 6,255 |
| 2014B Series Water, Waste and Pollution | 2025 | 2.40 - 2.66 | 3,310 |
| 2016A Series Water, Waste and Pollution | 2034 | 3.50 - 5.00 | 19,960 |
| 2017A Series Water, Waste and Pollution | 2028 | 2.00 - 2.80 | 8,540 |
| 2017B Series Water, Waste and Pollution | 2040 | 2.13 - 5.00 | 15,370 |
| 2019A Series Water, Waste and Pollution | 2050 | 2.10 - 3.35 | 27,300 |
| 2020A Series Water, Waste and Pollution | 2027 | 0.30 - 0.55 | 6,630 |
| 2020B Series Water, Waste and Pollution | 2048 | 1.05 - 2.50 | 30,455 |
| 2022A Series Water, Waste and Pollution | 2043 | 2.00 - 3.25 | 22,615 |
| 2022B Series Water, Waste and Pollution | 2043 | 2.00 - 3.25 | 16,335 |
| 2023 Series Water, Waste and Pollution | 2034 | 4.25 - 5.00 | 43,000 |
| Higher Education Bonds: | | | |
| 2015 Series, G.O. Bonds | 2029 | 4.00 - 4.25 | 112,675 |
| Total | | \$ | <u>514,130</u> |

(1) Fiscal year

ARKANSAS

Future amounts required to pay principal and interest on general obligation bonds at June 30, 2023, were as follows (expressed in thousands):

| | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|----------------------|-------------------|------------------|-------------------|
| Year ending June 30: | | | |
| 2024 | \$ 100,960 | \$ 17,903 | \$ 118,863 |
| 2025 | 89,245 | 14,967 | 104,212 |
| 2026 | 69,575 | 11,572 | 81,147 |
| 2027 | 49,050 | 8,867 | 57,917 |
| 2028 | 37,030 | 7,138 | 44,168 |
| 2029-2033 | 94,145 | 21,320 | 115,465 |
| 2034-2038 | 34,330 | 8,799 | 43,129 |
| 2039-2043 | 25,690 | 4,266 | 29,956 |
| 2044-2048 | 12,585 | 1,297 | 13,882 |
| 2049-2053 | 1,520 | 50 | 1,570 |
| Total | \$ <u>514,130</u> | \$ <u>96,179</u> | \$ <u>610,309</u> |

Details of general obligation bonds outstanding are as follows:

Federal Highway Grant Anticipation and Tax Revenue General Obligation Bonds – Act 511 of 2007 and a statewide election conducted November 8, 2011, authorized the State to issue Federal Highway Grant Anticipation and Tax Revenue General Obligation Bonds. All bonds issued under the authority of this act are general obligations of the State and are secured by an irrevocable pledge of the full faith, credit, and resources of the State. The act authorizes the bonds to be issued in several series of various principal amounts, provided that the total principal amount of bonds outstanding does not exceed \$575.0 million. The bonds were issued to pay the cost of reconstructing and renovating the interstate highways and related facilities in the State of Arkansas. The Arkansas State Highway Commission may not issue any additional bonds pursuant to Act 511 of 2007. The bonds are payable primarily from Federal Interstate Maintenance Funds (FIMF) and by State revenues derived from the tax on diesel fuel at the rate of four cents per gallon.

Current and prior-year revenues and apportionments and projected revenues and apportionments for these bonds are as follows (expressed in thousands):

Designated Revenues for GARVEE Bonds

| <u>Revenues and Apportionments</u> | | | <u>Projected Revenues and Apportionments</u> | | |
|------------------------------------|--------------------------|-------------|--|--------------------------|-------------|
| Year ending June 30: | Additional Diesel Tax | Apportioned | Year ending June 30: | Additional Diesel Tax | Apportioned |
| | <u>Revenues</u> | <u>FIMF</u> | | <u>Revenues</u> | <u>FIMF</u> |
| 2019 | \$ 18,399 | \$ 103,074 | 2024 | \$ 19,000 | \$ 116,078 |
| 2020 | 18,164 | 105,135 | 2025 | 19,000 | 100,000 |
| 2021 | 18,800 | 107,238 | 2026 | 19,000 | 100,000 |
| 2022 | 19,790 | 109,383 | 2027 | 19,000 | 100,000 |
| 2023 | 19,590 | 113,802 | 2028 | 19,000 | 100,000 |

General Obligation Amendment 82 Bonds – Amendment 82 to the State Constitution was approved by a vote of the people in 2004 and modified by Amendment 90, which was approved by a vote of the people in 2010. The amendment authorized the issuance of general obligation bonds for the

ARKANSAS

purpose of financing the costs of infrastructure or other needs to attract large economic development projects. All bonds issued under this authority are general obligations of the State and are secured by an irrevocable pledge of the full faith, credit, and resources of the State. The 2014 series, the first issuance under this authority, is for a total of \$125.0 million to provide \$70.0 million in infrastructure improvements, \$50.0 million in a loan, and \$5.0 million for issuance costs. No bonds were issued under this act in the 2023 fiscal year.

State Water, Waste Disposal, and Pollution Abatement Facilities General Obligation Bonds – Act 607 of 1997 authorized the Arkansas Soil and Water Conservation Commission (subsequently the Arkansas Natural Resources Commission) and Act 631 of 2007 authorized the Arkansas Natural Resources Commission to issue Water, Waste Disposal, and Pollution Abatement Facilities General Obligation Bonds. All bonds issued under the authority of these acts are general obligations of the State and are secured by an irrevocable pledge of the full faith, credit, and resources of the State. Each act limits the total principal amount to approximately \$300.0 million, with no more than \$60.0 million being issued during any fiscal biennium for nonrefunding purposes unless the General Assembly of the State by law authorizes a greater principal amount to be issued. The bonds were issued to provide financing for the development of water, waste disposal, pollution abatement, drainage and flood control, irrigation, and wetland preservation facilities projects in the State. Repayment of financial assistance provided for the development of the projects is first used to repay the bonds; any remaining debt service requirement is paid from general revenues.

Higher Education General Obligation Bonds – Act 1282 of 2005 authorized the State to issue Higher Education General Obligation Bonds. All bonds issued under the authority of this act are general obligations of the State and are secured by an irrevocable pledge of the full faith, credit, and resources of the State. The act limited the total principal amount to approximately \$250.0 million. However, the total outstanding principal amount of Higher Education General Obligation Bonds issued under Act 1282 of 2005 and the College Savings Bond Act of 1989 shall not have scheduled debt service payments on a combined basis in excess of \$24.0 million in any one fiscal year. The Higher Education General Obligation Bonds were issued to provide funds to finance technology and facility improvements for State institutions of higher education and to refund certain outstanding bonds. The bonds are payable from the net general revenues of the State and investment earnings on the proceeds of the bonds. No bonds were issued under this act in the 2023 fiscal year.

Revenue Bond Guaranty Fund – Under the Arkansas Development Finance Authority Bond Guaranty Act of 1985, the Arkansas Economic Development Commission (AEDC) may guarantee amortization payments on industrial development revenue bonds issued by counties and municipalities within the State of Arkansas. At June 30, 2023, total bonds guaranteed by the Revenue Bond Guaranty Fund were approximately \$14.4 million.

Notes Payable to Component Units – Notes payable to component units consist of notes issued to ADFA for construction and renovation of various State agency facilities. Principal and interest payments are made from specifically dedicated fees and other revenue sources.

ARKANSAS

Future amounts required to pay principal and interest on notes payable to component unit at June 30, 2023 were as follows (expressed in thousands):

| | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|----------------------|-------------------|------------------|-------------------|
| Year ending June 30: | | | |
| 2024 | \$ 7,115 | \$ 5,608 | \$ 12,723 |
| 2025 | 7,757 | 5,042 | 12,799 |
| 2026 | 7,519 | 4,750 | 12,269 |
| 2027 | 7,654 | 4,490 | 12,144 |
| 2028 | 6,328 | 4,226 | 10,554 |
| 2029-2033 | 30,809 | 18,219 | 49,028 |
| 2034-2038 | 33,196 | 11,284 | 44,480 |
| 2039-2043 | 4,169 | 1,442 | 5,611 |
| 2044-2048 | 3,310 | 796 | 4,106 |
| 2049-2053 | 1,714 | 134 | 1,848 |
| Total | <u>\$ 109,571</u> | <u>\$ 55,991</u> | <u>\$ 165,562</u> |

Installment Purchases with Component Units – Installment purchase agreements with component units consist of agreements issued to ADFA for construction and renovation of various State agency facilities. Principal and interest payments are made from specifically dedicated fees and other revenue sources.

Future amounts required to pay principal and interest on installment purchases with component unit at June 30, 2023, were as follows (expressed in thousands):

| | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|----------------------|-------------------|------------------|-------------------|
| Year ending June 30: | | | |
| 2024 | \$ 9,842 | \$ 4,400 | \$ 14,242 |
| 2025 | 9,813 | 3,779 | 13,592 |
| 2026 | 7,995 | 3,475 | 11,470 |
| 2027 | 8,298 | 3,236 | 11,534 |
| 2028 | 8,619 | 2,986 | 11,605 |
| 2029-2033 | 41,892 | 11,042 | 52,934 |
| 2034-2038 | 32,994 | 4,938 | 37,932 |
| 2039-2043 | 11,579 | 1,812 | 13,391 |
| 2044-2048 | 5,559 | 847 | 6,406 |
| 2049-2053 | 2,353 | 103 | 2,456 |
| Total | <u>\$ 138,944</u> | <u>\$ 36,618</u> | <u>\$ 175,562</u> |

Lease Obligations - The State leases a significant amount of nonfinancial assets including land, land improvements, buildings, equipment, and infrastructure. For more information on the State's right-to-use assets and associated accumulated depreciation, refer to Note 8. The related obligations are presented in the amounts equal to the present value of lease payments expected to be made during the lease term (less any lease incentives).

The State had no significant lease expenses related to variable payments as of June 30, 2023. The State did not incur any lease expenses related to residual value guarantees, lease termination

ARKANSAS

penalties, or losses due to impairment. The State did not have any commitments for any leases prior to the start of the lease term.

Future amounts required to pay principal and interest on governmental activity lease obligations as of June 30, 2023, were as follows (expressed in thousands):

| | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|----------------------|------------------|-----------------|------------------|
| Year ending June 30: | | | |
| 2024 | \$ 22,086 | \$ 1,407 | \$ 23,493 |
| 2025 | 13,464 | 914 | 14,378 |
| 2026 | 8,994 | 639 | 9,633 |
| 2027 | 6,298 | 459 | 6,757 |
| 2028 | 4,227 | 334 | 4,561 |
| 2029-2033 | 10,177 | 576 | 10,753 |
| 2034-2038 | 532 | 38 | 570 |
| 2039-2043 | 116 | 11 | 127 |
| 2044-2048 | 78 | 3 | 81 |
| Total | <u>\$ 65,972</u> | <u>\$ 4,381</u> | <u>\$ 70,353</u> |

Significant lease obligations for governmental activities as of June 30, 2023, consists of local offices for Department of Human Services (32%), Child Support (20%), Disability Determination for Social Security Administration (11%), State Revenue (8%), and Arkansas Workforce Centers (6%).

SBITA Obligations - The State leases a significant amount of IT Software. The related obligations are presented in the amounts equal to the present value of lease payments expected to be made during the lease term (less any SBITA incentives).

The State had no significant lease expenses related to variable payments as of June 30, 2023. The State did not incur any SBITA expenses related to SBITA termination penalties, or losses due to impairment. For information on the State's SBITA commitments, refer to Note 18.

Future amounts required to pay principal and interest on governmental activity SBITA obligations as of June 30, 2023, were as follows (expressed in thousands):

| | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|----------------------|------------------|-----------------|------------------|
| Year ending June 30: | | | |
| 2024 | \$ 6,734 | \$ 706 | \$ 7,440 |
| 2025 | 5,437 | 499 | 5,936 |
| 2026 | 4,993 | 336 | 5,329 |
| 2027 | 4,216 | 187 | 4,403 |
| 2028 | 1,005 | 86 | 1,091 |
| 2029-2033 | 1,877 | 114 | 1,991 |
| Total | <u>\$ 24,262</u> | <u>\$ 1,928</u> | <u>\$ 26,190</u> |

Significant SBITA obligations for governmental activities as of June 30, 2023, consists of Cloud Service Subscriptions for Arkansas Game and Fish Commission (19%), Arkansas Department of

ARKANSAS

Transportation (21%), Arkansas Department of Information Systems (17%), and Arkansas Division of Emergency Management (21%).

Recycling Tax Obligation – The Waste Reduction and Recycling Equipment Credit is authorized under Ark. Code Ann. § 26-51-506. Act 748 of 1991, as amended by Act 654 of 1993, authorizes an income tax credit equal to 30% of the cost of waste reduction, reuse, or recycling equipment, including the cost of installation of such machinery and equipment. The credit used for a taxable year may not exceed the individual or corporation income tax due. Any unused credit may be carried over for a maximum of three consecutive years, unless the business is a qualified steel mill that has invested more than \$200.0 million; then, the carry forward period is 14 years. In fiscal year 2017, Arkansas Teacher Retirement System (ATRS), an investor in Big River Steel, negotiated an agreement with the State and Big River Steel. This agreement allowed ATRS to purchase the tax credits totaling \$300.0 million from Big River Steel for \$161.8 million and sell them back to the State at the rate of \$20.0 million in tax credits per year at a discounted price of \$16.0 million. As a result of this agreement, which was incorporated into State law, the State considers this a structured payout and has used a discount rate of 3.25% to record an obligation of \$187.6 million to ATRS as of the agreement date.

Future amounts required to pay principal and interest on the recycling tax obligation at June 30, 2023, were as follows (expressed in thousands):

| | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|----------------------|-------------------|------------------|-------------------|
| Year ending June 30: | | | |
| 2024 | \$ 12,388 | \$ 3,612 | \$ 16,000 |
| 2025 | 12,791 | 3,209 | 16,000 |
| 2026 | 13,206 | 2,794 | 16,000 |
| 2027 | 13,635 | 2,365 | 16,000 |
| 2028 | 14,079 | 1,921 | 16,000 |
| 2029-2033 | 45,041 | 2,959 | 48,000 |
| Total | <u>\$ 111,140</u> | <u>\$ 16,860</u> | <u>\$ 128,000</u> |

Business-Type Activities

Colleges and Universities – The boards of trustees of state-sponsored colleges and universities are authorized to issue revenue bonds, notes, and installment purchase agreements for the purpose of financing all or part of the acquisition of land, the construction or renovations of buildings, and the acquisition of furnishings or equipment for any such buildings of all State colleges and universities. The bonds, which are not general debt of the State, are payable from student tuition and other fees.

ARKANSAS

The principal amount shown below differs from the amount on the combined statement of net position due to unamortized discounts/premiums of approximately \$148.4 million. At June 30, 2023, business-type activity revenue bonds outstanding were as follows (expressed in thousands):

| | Final Maturity Date (1) | Interest Rates % | Balance |
|---|--|-----------------------------|---------------------|
| Arkansas State University - System | | | |
| Arkansas State University – Beebe | 2039 | 1.30-3.63 | \$ 22,615 |
| Arkansas State University – Jonesboro | 2044 | 0.52-5.00 | 97,345 |
| Arkansas State University – Midsouth | 2042 | 1.00-4.70 | 17,150 |
| Arkansas State University – Mountain Home | 2033 | 2.00-3.12 | 3,755 |
| Arkansas State University – Newport | 2033 | 0.67-3.82 | 2,350 |
| Henderson State University | 2040 | 1.00-5.00 | 39,672 |
| University of Arkansas - System | | | |
| Cossatot Community College of the University of Arkansas | 2035 | 1.00-5.00 | 2,555 |
| Phillips Community College of the University of Arkansas | 2040 | 2.00-4.00 | 8,445 |
| University of Arkansas – Fayetteville | 2053 | 0.85-5.28 | 765,650 |
| University of Arkansas – Fort Smith | 2039 | 0.35-5.00 | 38,670 |
| University of Arkansas – Little Rock | 2038 | 0.44-5.00 | 74,775 |
| University of Arkansas – Monticello | 2042 | 0.49-5.00 | 23,300 |
| University of Arkansas – Pine Bluff | 2053 | 2.00-5.00 | 28,450 |
| University of Arkansas – Pulaski Technical College | 2041 | 1.80-5.00 | 70,855 |
| University of Arkansas Community College – Hope-Texarkana | 2039 | 1.00-3.65 | 1,825 |
| University of Arkansas Community College – Morrilton | 2046 | 2.00-5.00 | 8,930 |
| University of Arkansas Community College – Rich Mountain | 2049 | 1.00-5.00 | 11,165 |
| University of Arkansas for Medical Sciences | 2052 | 0.85-5.00 | 575,765 |
| Other Institutions | | | |
| Arkansas Northeastern College | 2047 | 1.95-4.00 | 6,460 |
| Arkansas Tech University | 2053 | 0.51-5.00 | 88,590 |
| Black River Technical College | 2044 | 2.00-4.00 | 7,809 |
| East Arkansas Community College | 2040 | 1.13-2.25 | 3,030 |
| National Park College | 2049 | 2.00-4.00 | 27,615 |
| North Arkansas College | 2043 | 2.00-4.00 | 7,445 |
| Northwest Arkansas Community College | 2035 | 1.35-4.50 | 23,715 |
| Ozarka College | 2043 | 1.00-3.00 | 4,575 |
| South Arkansas College | 2039 | 2.00-4.00 | 2,540 |
| Southern Arkansas University – Magnolia | 2048 | 1.00-4.25 | 61,275 |
| Southern Arkansas University Tech – Camden | 2043 | 1.70-3.85 | 4,455 |
| University of Central Arkansas | 2050 | 0.55-6.13 | 198,580 |
| Southeast Arkansas College | 2044 | 4.25-5.13 | 5,510 |
| Total | | | <u>\$ 2,234,871</u> |

(1) Fiscal year

ARKANSAS

Future amounts required to pay principal and interest on business-type activity revenue bonds as of June 30, 2023, were as follows (expressed in thousands):

| | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|----------------------|---------------------|---------------------|---------------------|
| Year ending June 30: | | | |
| 2024 | \$ 100,567 | \$ 84,191 | \$ 184,758 |
| 2025 | 101,283 | 80,779 | 182,062 |
| 2026 | 104,196 | 77,306 | 181,502 |
| 2027 | 106,769 | 74,762 | 181,531 |
| 2028 | 109,522 | 70,961 | 180,483 |
| 2029-2033 | 554,247 | 289,446 | 843,693 |
| 2034-2038 | 507,446 | 186,880 | 694,326 |
| 2039-2043 | 352,330 | 105,456 | 457,786 |
| 2044-2048 | 222,861 | 41,423 | 264,284 |
| 2049-2053 | 75,650 | 8,390 | 84,040 |
| Total | \$ <u>2,234,871</u> | \$ <u>1,019,594</u> | \$ <u>3,254,465</u> |

Business-type activity notes payable outstanding at June 30, 2023, were as follows (expressed in thousands):

| | <u>Final Maturity Date (1)</u> | <u>Interest Rates %</u> | <u>Balance</u> |
|---|--|-----------------------------|-------------------|
| Arkansas State University - System | | | |
| Arkansas State University – Midsouth | 2038 | 3.3 | \$ 1,241 |
| Henderson State University (2) | 2040 | 3.08-5.74 | 24,607 |
| University of Arkansas - System | | | |
| University of Arkansas – Fayetteville | 2029 | 1.38-3.75 | 18,834 |
| University of Arkansas for Medical Sciences | 2033 | 0.50-9.17 | 43,449 |
| University of Arkansas for Math/Science | 2030 | 2.5 | 700 |
| University of Arkansas System Office | 2029 | 3.00 | 19,251 |
| University of Arkansas Community College – Hope-Texarkana | 2041 | 2.15 | 4,406 |
| University of Arkansas Community College – Rich Mountain | 2024 | 2.00-4.15 | 698 |
| University of Arkansas – Fort Smith | 2042 | 0.77 | 387 |
| Other Institutions | | | |
| East Arkansas Community College | 2040 | 2.43-3.10 | 2,451 |
| National Park College | 2027 | 0.00 | 220 |
| North Arkansas College | 2031 | 2-3 | 1,013 |
| Northwest Arkansas Community College | 2030 | 2.69 | 4,400 |
| Ozarka College | 2025 | 3.85 | 281 |
| Southern Arkansas University – Magnolia | 2029 | 0.00-4.25 | 694 |
| University of Central Arkansas | 2028 | 3.94 | 1,110 |
| Total | | | \$ <u>123,742</u> |

(1) Fiscal year

(2) Includes note payable to component unit.

ARKANSAS

The variable rates of interest are calculated at periodic intervals. Such calculations are primarily based on the lenders' changes in the index determined by the Prime Rate or a Secured Overnight Financing Rate. Other variable rates are calculated using the rate in effect at the financial statement date. Actual rates will vary.

Notes Payable from Direct Placement may contain provisions making them due on demand if the borrower is in default on other debt obligations.

Future amounts required to pay principal and interest on business-type activity notes payable as of June 30, 2023, were as follows (expressed in thousands):

| | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|----------------------|-------------------|------------------|-------------------|
| Year ending June 30: | | | |
| 2024 | \$ 16,367 | \$ 3,846 | \$ 20,213 |
| 2025 | 18,780 | 3,094 | 21,874 |
| 2026 | 16,856 | 2,576 | 19,432 |
| 2027 | 15,006 | 2,083 | 17,089 |
| 2028 | 14,320 | 1,711 | 16,031 |
| 2029-2033 | 29,264 | 4,443 | 33,707 |
| 2034-2038 | 9,594 | 1,486 | 11,080 |
| 2039-2043 | 3,555 | 178 | 3,733 |
| Total | \$ <u>123,742</u> | \$ <u>19,417</u> | \$ <u>143,159</u> |

Installment Purchase agreements are issued to college institutions for various purposes. Principal and interest payments are made from specifically dedicated fees and other revenue sources.

Future amounts required to pay principal and interest on business-type activity installment purchase agreements payable as of June 30, 2023, were as follows (expressed in thousands):

| | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|----------------------|------------------|------------------|------------------|
| Year ending June 30: | | | |
| 2024 | \$ 4,977 | \$ 1,459 | \$ 6,436 |
| 2025 | 3,658 | 1,336 | 4,994 |
| 2026 | 3,508 | 1,249 | 4,757 |
| 2027 | 3,637 | 1,164 | 4,801 |
| 2028 | 3,702 | 1,079 | 4,781 |
| 2029-2033 | 19,400 | 3,959 | 23,359 |
| 2034-2038 | 11,169 | 1,594 | 12,763 |
| 2039-2043 | 1,649 | 747 | 2,396 |
| 2044-2048 | 1,713 | 399 | 2,112 |
| 2049-2053 | 800 | 45 | 845 |
| Total | \$ <u>54,213</u> | \$ <u>13,031</u> | \$ <u>67,244</u> |

ARKANSAS

Lease Obligations

Future amounts required to pay principal and interest on business-type activity lease obligations as of June 30, 2023, were as follows (expressed in thousands):

| | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|----------------------|-------------------|------------------|-------------------|
| Year ending June 30: | | | |
| 2024 | \$ 24,976 | \$ 4,565 | \$ 29,541 |
| 2025 | 20,216 | 3,939 | 24,155 |
| 2026 | 18,033 | 3,417 | 21,450 |
| 2027 | 10,259 | 3,017 | 13,276 |
| 2028 | 8,154 | 2,673 | 10,827 |
| 2029-2033 | 34,082 | 10,517 | 44,599 |
| 2034-2038 | 17,039 | 6,565 | 23,604 |
| 2039-2043 | 10,447 | 4,484 | 14,931 |
| 2044-2048 | 5,173 | 3,243 | 8,416 |
| 2049-2053 | 6,655 | 2,178 | 8,833 |
| 2054-2058 | 8,009 | 779 | 8,788 |
| 2059-2063 | <u>1,145</u> | <u>16</u> | <u>1,161</u> |
| Total | \$ <u>164,188</u> | \$ <u>45,393</u> | \$ <u>209,581</u> |

Significant lease obligations for business-type activities as of June 30, 2023, consists of University of Arkansas Buildings (92%).

SBITA Obligations

Future amounts required to pay principal and interest on business-type activity SBITA obligations as of June 30, 2023, were as follows (expressed in thousands):

| | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|----------------------|------------------|-----------------|------------------|
| Year ending June 30: | | | |
| 2024 | \$ 7,237 | \$ 419 | \$ 7,656 |
| 2025 | 5,059 | 283 | 5,342 |
| 2026 | 5,015 | 171 | 5,186 |
| 2027 | 4,542 | 63 | 4,605 |
| 2028 | <u>7</u> | <u></u> | <u>7</u> |
| Total | \$ <u>21,860</u> | \$ <u>936</u> | \$ <u>22,796</u> |

Significant SBITA obligations for business-type activities as of June 30, 2023, consists of University of Arkansas IT Software subscriptions (92%).

Component Units

Arkansas Development Finance Authority (ADFA) – Pursuant to Act 1062 of 1985, ADFA is authorized and empowered to issue bonds and various other debt instruments for the purpose of

ARKANSAS

financing qualified agricultural business enterprises, capital improvement facilities, educational facilities, health care facilities, housing developments, and industrial enterprises.

Bonds and other debt instruments issued by ADFA are special obligations of ADFA, payable solely from and collateralized by a first lien on the proceeds, monies, revenues, rights, interests, and collections pledged therefore under the resolutions authorizing the particular issues. The State is not obligated to pay the bonds and other debt instruments, and neither the faith and credit nor the taxing power of the State is pledged to the payment of the principal, redemption price, or interest on the bonds and other debt instruments. ADFA has no taxing power.

Conduit debt issued by ADFA is recorded on ADFA's balance sheet if either (1) ADFA has a vested interest in the residual value of the bond issue after its retirement or (2) ADFA guarantees the debt through the Bond Guaranty fund. Additionally, ADFA reports conduit debt obligations of entities that are included in the State of Arkansas reporting entity on its statement of net position.

During the normal course of business, ADFA issues economic development revenue bonds and multi-family housing revenue bonds on behalf of private companies within the State of Arkansas. The bonds are payable solely from and secured by a pledge of revenues from the private companies to which the bond proceeds were remitted, and accordingly, are not obligations of ADFA or the State of Arkansas and are excluded from the ADFA combined financial statements. At June 30, 2023, the bonds outstanding issued under these programs aggregated \$2.4 billion.

For the Student Loan Program bonds, principal distributions were allocated to the bonds on each quarterly or monthly distribution date in an amount equal to the funds available to pay principal based upon the indenture trust agreement. The normal quarterly or monthly waterfall of available funds is as follows (in this order): payment of trustee fees, payment of loan servicing fees, payment of loan administration fees, payment of interest on notes, and payment of principal on notes.

Notes Payable from Direct Placement may contain provisions making them due on demand if the borrower is in default on other debt obligations.

Bonds and notes payable at June 30, 2023, were as follows (expressed in thousands):

| | Final Maturity Date | Interest Rates % | Balance |
|---|------------------------------------|-----------------------------|-------------------|
| Single family bonds payable | 2044 | 2.49-4.35 | \$ 17,959 |
| Federal housing note payable | 2046 | 1.00 | 3,242 |
| Bond guaranty program | 2040 | 2.25-6.00 | 31,611 |
| State facilities bonds and note payable | 2051 | 0.95-5.00 | 283,497 |
| Tobacco bonds payable | 2047 | 4.85-5.10 | 71,379 |
| Total | | | <u>\$ 407,688</u> |

ARKANSAS

The principal amount shown below differs from the amount on the balance sheet due to accreted interest of \$48.2 million. Future amounts required to pay principal and interest on ADFA's debt at June 30, 2023, were as follows (expressed in thousands):

| | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|----------------------|-------------------|-------------------|-------------------|
| Year ending June 30: | | | |
| 2024 | \$ 24,982 | \$ 10,869 | \$ 35,851 |
| 2025 | 23,535 | 10,238 | 33,773 |
| 2026 | 23,998 | 9,653 | 33,651 |
| 2027 | 23,310 | 9,048 | 32,358 |
| 2028 | 27,952 | 8,294 | 36,246 |
| 2029-2033 | 111,004 | 32,579 | 143,583 |
| 2034-2038 | 103,885 | 18,654 | 122,539 |
| 2039-2043 | 71,113 | 8,749 | 79,862 |
| 2044-2048 | 41,299 | 2,326 | 43,625 |
| 2049-2053 | 4,780 | 251 | 5,031 |
| Total | <u>\$ 455,858</u> | <u>\$ 110,661</u> | <u>\$ 566,519</u> |

U of A Foundation – The U of A Foundation receives gifts in return for lifetime annuities from some of its contributors. The terms of these annuities vary depending upon the life expectancy of the recipients. The quarterly payments as of June 30, 2023, were \$352,000, including interest ranging from 3.00% to 15.00%.

Aggregate annual maturities of annuity obligations at June 30, 2023, were as follows (expressed in thousands):

| | <u>Principal</u> |
|----------------------|------------------|
| Year ending June 30: | |
| 2024 | \$ 1,126 |
| 2025 | 1,113 |
| 2026 | 971 |
| 2027 | 937 |
| 2028 | 1,136 |
| 2029-2033 | 3,543 |
| 2034-2038 | 2,611 |
| 2039-2043 | 1,297 |
| 2044-2048 | 1,314 |
| 2049-2053 | 3 |
| Total | <u>\$ 14,051</u> |

The U of A Foundation is a private, nonprofit organization that reports under Financial Accounting Standards Board (FASB) standards and is not required to report under Governmental Accounting Standards Board (GASB) standards. As such, the U of A Foundation is not required to report future amounts related to interest on long-term liabilities.

ARKANSAS

Prior Defeasances

Primary Government

Higher Education

On April 28, 2022, Arkansas State University issued \$13.0 million in taxable refunding bonds for the Jonesboro campus to refund the outstanding bonds of the Series 2012A and Series 2013A. As of June 30, 2023, the Series 2013A bonds had an outstanding balance of \$8.5 million, with \$8.5 million in escrow. These bonds will be called on December 1, 2023.

Current Refundings

Primary Government

Governmental Activities

During fiscal year 2023, the State issued Division of Environmental Quality (ADEQ) Project Tax Exempt Series 2022 Facilities Revenue Refunding Bonds in the amount of \$15.4 million to refund Series 2021 Facilities Revenue Refunding Bonds. The 2022 Series completed the forward commitment agreement that was part of the fiscal year 2022 refunding of the 2012 ADEQ Refunding Bonds. The refunding occurred on December 1, 2022, and retired the Series 2021 Facilities Revenue Refunding Bonds issue. The Series 2012 ADEQ Refunding Bonds were retired from the defeasance escrow. The combination refunding reduced debt service payments by \$2.0 million and provided an economic incentive of \$1.7 million.

(10) Pledged Revenues

Primary Government

Governmental Activities

The State has committed to appropriate each year, from various fee revenues, amounts sufficient to cover the principal and interest requirements on bonds issued by the Arkansas Development Finance Authority (ADFA). ADFA has pledged, as the sole security for the bonds, the annual appropriations from the State.

A summary of the remaining principal and interest due (approximate amount of pledge), the gross pledged revenue collected, and principal and interest paid during the year June 30, 2023, is as follows (expressed in thousands):

| Revenue Pledged | Purpose of Debt | Term of Commitment (1) | Approximate Amount of Pledge | Approximate Proportion of Revenue Pledged | Pledged Revenue | Principal and Interest |
|-------------------------|--|---------------------------|------------------------------|---|-----------------|------------------------|
| License plate fees | Prison construction | 2039 | \$ 25,759 | 37.86% | \$ 4,252 | \$ 1,619 |
| Court filing fees | Construction of building and refunding | 2050 | 22,583 | 84.49% | 990 | 824 |
| Rental income | Purchase of building | 2050 | 43,516 | 38.85% | 4,148 | 2,615 |
| State park revenue | Construction of state park facilities | 2024 | 1,290 | 26.49% | 4,869 | 2,581 |
| Drivers license revenue | Construction of building | 2035 | 31,952 | 70.52% | 3,776 | 934 |

(1) Fiscal year

ARKANSAS

Business-Type Activities

Certain revenues have been pledged as security to extinguish long-term debt issues.

A summary of the remaining principal and interest due (approximate amount of pledge), the gross pledged revenue collected, and principal and interest paid during the year ended June 30, 2023, is as follows (expressed in thousands):

| Entity | Revenue Pledged | Purpose of Debt | Term of Commitment (1) | Approximate Amount of Pledge | Approximate Proportion of Revenue Pledged | Pledged Revenue | Principal and Interest |
|--|---|--|------------------------|------------------------------|---|-----------------|------------------------|
| University of Arkansas at Fayetteville | Various facility revenue | Construction and renovation of facilities, refunding of prior issues, and land purchases | 2033 | \$ 929,787 | 18.25% | \$ 509,392 | \$ 50,831 |
| | Athletic fees | Construction of facilities and refunding of prior issues | 2037 | 172,650 | 9.97% | 123,675 | 15,212 |
| University of Arkansas at Fort Smith | Student fees | Construction of facilities, refunding of prior issues, and general improvements | 2039 | 48,705 | 8.48% | 35,904 | 4,780 |
| University of Arkansas at Little Rock | Student fees | Refunding of prior issues, general improvements, and capital improvements | 2038 | 66,617 | 7.41% | 59,954 | 8,173 |
| | Auxiliary revenue | Construction of facilities and refunding of prior issues | 2035 | 22,557 | 16.94% | 11,095 | 2,675 |
| University of Arkansas for Medical Sciences | Clinical programs revenue | Construction of facilities and refunding of prior issues | 2052 | 871,535 | 2.79% | 1,076,106 | 38,158 |
| | Parking fees | Construction of facilities and refunding of prior issues | 2052 | 50,657 | 83.70% | 2,087 | 2,069 |
| University of Arkansas at Monticello | Student fee & various facility revenue | Construction of facilities and refunding of prior issues | 2042 | 32,506 | 7.15% | 23,923 | 1,991 |
| University of Arkansas at Pine Bluff | Student tuition & fee revenue | Refunding of prior issues and capital improvements | 2036 | 48,831 | 10.06% | 37,328 | 1,758 |
| Cossatot Community College of the University of Arkansas | Student fees | Purchase of property | 2035 | 3,174 | 7.06% | 3,747 | 263 |
| Phillips Community College of the University of Arkansas | Student fees | Construction of facilities and refunding of prior issues | 2039 | 10,897 | 27.96% | 2,436 | 682 |
| University of Arkansas Community College at Hope-Texarkana | Student fees | Construction of facilities and refunding of prior issues | 2039 | 2,412 | 5.47% | 2,754 | 152 |
| University of Arkansas Community College at Morrilton | Student fees | Construction of facilities and refunding of prior issues | 2046 | 14,021 | 10.15% | 6,005 | 609 |
| University of Arkansas - Pulaski Technical College | Student tuition & fee revenue | Construction and renovation of facilities and refunding of prior issues | 2041 | 95,340 | 24.83% | 21,335 | 5,010 |
| University of Arkansas Community College at Rich Mountain | Student tuition & fee revenue & auxiliary revenue | Capital improvements | 2049 | 12,092 | 17.08% | 2,723 | 485 |
| | Millage revenue | Capital improvements and refunding of prior issue | 2042 | 5,187 | 50.84% | 537 | 275 |
| Arkansas State University - Jonesboro | Student tuition & fee revenue | Construction of facilities, property purchase, and refunding of prior issues | 2044 | 38,011 | 2.07% | 87,589 | 2,387 |
| | Housing fees | Construction of facilities and refunding of prior issues | 2042 | 74,065 | 31.08% | 12,544 | 6,096 |
| | Student union/parking fees | Refunding of prior issues | 2025 | 2,031 | 32.59% | 3,116 | 1,608 |
| | Recreation center fees | Construction of facilities | 2037 | 13,277 | 69.27% | 1,369 | 947 |
| Arkansas State University - Beebe | Student tuition & fee revenue | Construction, renovation, and refunding of prior issues | 2036 | 20,818 | 20.76% | 7,712 | 1,858 |
| | Housing fees | Construction of facilities and refunding of prior issues | 2039 | 7,817 | 82.53% | 592 | 490 |
| Arkansas State University - Mid South | Millage revenue | Construction of facilities and refunding of prior issues | 2042 | 24,825 | 36.14% | 3,615 | 1,306 |
| Arkansas State University - Mountain Home | Student tuition & fee revenue | Construction of facilities and refunding of prior issues | 2033 | 4,259 | 10.39% | 4,098 | 494 |
| Arkansas State University - Newport | Student tuition & fee revenue | Construction of facilities and refunding of prior issues | 2033 | 2,655 | 3.74% | 7,104 | 435 |
| Arkansas State University-Henderson | Auxiliary revenue | Refunding of prior issues and capital improvements | 2040 | 45,501 | 27.53% | 9,722 | 3,187 |
| | Student tuition & fee revenue | Renovation and maintenance of other auxiliary services and refunding of existing auxiliary service bonds | 2032 | 5,989 | 3.34% | 19,910 | 814 |
| Arkansas Tech University | Housing fees | Construction and renovation of facilities | 2041 | 30,156 | 18.12% | 9,248 | 2,268 |
| | Student tuition & fee revenue | Construction and renovation of facilities and upgrade computer system and software | 2042 | 32,412 | 3.00% | 56,926 | 2,295 |
| | Athletic/food service revenue | Construction of facilities | 2043 | 11,322 | 4.83% | 11,731 | 610 |
| | Student union fees | Construction of facilities | 2053 | 25,676 | 71.26% | 1,201 | 633 |
| Southern Arkansas University - Magnolia | Student fees | Construction of facilities, capital improvements, and refunding of prior issues | 2048 | 48,183 | 4.04% | 47,741 | 2,330 |
| | Auxiliary revenue | Athletic improvements, capital improvements to facilities and refunding of prior issues | 2048 | 41,369 | 12.08% | 13,703 | 2,037 |
| Southern Arkansas University - Tech Branch | Student tuition & fee revenue | Capital improvements and refunding of prior issue | 2043 | 6,345 | 6.14% | 5,170 | 314 |

(1) Fiscal year

Continued on the following page

ARKANSAS

Continued from the previous page

| Entity | Revenue Pledged | Purpose of Debt | Term of Commitment (1) | Approximate Amount of Pledge | Approximate Proportion of Revenue Pledged | Pledged Revenue | Principal and Interest |
|--------------------------------------|--------------------------------|---|------------------------|------------------------------|---|-----------------|------------------------|
| University of Central Arkansas | Student fees | Construction of facilities, capital improvements, and refunding of prior issues | 2050 | \$ 137,102 | 8.17% | \$ 62,127 | \$ 7,069 |
| | Housing fees | Construction of facilities and refunding of prior issues | 2049 | 121,758 | 34.51% | 13,569 | 6,134 |
| | Auxiliary revenue | Construction of facilities and refunding of prior issues | 2042 | 22,031 | 8.25% | 14,062 | 2,201 |
| East Arkansas Community College | Millage revenue | Construction and renovation of facilities, and refunding of prior issues | 2040 | 3,579 | 54.97% | 383 | 144 |
| National Park College | Millage revenue | Capital improvements and refunding of prior issue | 2048 | 30,377 | 68.46% | 1,775 | 1,217 |
| | Housing revenue | Acquisition, construction, furnishing, and equipping a new student housing facility | 2049 | 12,097 | 4.02% | 11,586 | 463 |
| Arkansas Northeastern College | Millage revenue | Construction of facilities and refunding of prior issues | 2047 | 9,956 | 59.95% | 692 | 414 |
| North Arkansas College | Millage revenue | Capital improvements and refunding of prior issue | 2043 | 9,412 | 45.21% | 1,041 | 507 |
| South Arkansas Community College | Millage revenue | Construction of facilities and refunding of prior issues | 2039 | 2,540 | 27.51% | 577 | 213 |
| Northwest Arkansas Community College | Millage revenue & support fees | Construction of facilities and refunding of prior issues | 2035 | 25,932 | 15.62% | 13,836 | 1,703 |
| | Student fees | Workday loan | 2030 | 4,886 | 9.20% | 7,585 | 118 |
| | Student tuition | Land purchase | 2035 | 1,968 | 1.03% | 15,999 | 165 |
| Black River Technical College | Student tuition & fee revenue | Renovation and expansion of facilities and refunding of prior issues | 2044 | 10,543 | 7.79% | 6,448 | 654 |
| Ozarka College | Student tuition & fee revenue | Construction of facilities and refunding of prior issues | 2043 | 5,672 | 24.16% | 1,174 | 356 |
| Southeast Arkansas College | Student tuition & fee revenue | Performance energy contract | 2044 | 9,081 | 25.97% | 1,665 | 135 |

(1) Fiscal year

(11) Arbitrage Rebate and Excess Earnings Liability

Rebatable arbitrage is defined by Internal Revenue Code, Section 148, as earnings on investments purchased with the gross proceeds of a bond issue in excess of the amount that would have been earned if the investments were invested at a yield equal to the yield on the bond issue. The rebatable arbitrage must be paid to the federal government. State agencies, component units, and institutions of higher education responsible for investments from bond proceeds carefully monitor their investments to restrict earnings to a yield less than the bond issue and, therefore, limit any State arbitrage liability. The State estimates that rebatable arbitrage liability, if any, will be immaterial to its overall financial condition.

(12) Pollution Remediation

Primary Government

Governmental Activities

The State estimates and reports the potential costs of pollution remediation in accordance with Governmental Accounting Standards Board (GASB) Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation*. While GASB Statement No. 49 does not require the State to search for pollution, it does require the State to reasonably estimate and report a remediation liability when specified obligating events occur. Site investigation, planning and design, cleanup, and site monitoring are typical remediation activities currently underway. The standard requires the State to calculate pollution liabilities using the expected cash flow technique. The State has the knowledge and expertise to estimate the remediation obligations presented herein based upon prior experience in identifying and funding similar remediation activities. Estimations of the liability for current remediation projects are based on historical data, adjusted for current costs. Recoveries are not anticipated. The remediation obligation estimates that appear in this report are subject to change over time because of price fluctuations, changes in technology, changes in potential responsible parties, results of environmental studies, recoveries, changes to statutes or regulations, and other factors.

ARKANSAS

Changes in the liability for pollution remediation obligations are as follows (expressed in thousands):

| | <u>2023</u> | <u>2022</u> |
|----------------------------|------------------|------------------|
| Balance, beginning of year | \$ 21,348 | \$ 21,406 |
| Incurred claims | 1,422 | 313 |
| Payments | <u>(508)</u> | <u>(371)</u> |
| Balance, end of year | <u>\$ 22,262</u> | <u>\$ 21,348</u> |
| | | |
| Current portion | \$ 3,088 | \$ 3,098 |
| Noncurrent portion | <u>19,174</u> | <u>18,250</u> |
| | <u>\$ 22,262</u> | <u>\$ 21,348</u> |

The State's polluted sites are primarily from chemical and fuel spills, asbestos, and former landfills where pollution remediation has already commenced, with monitoring being completed as necessary.

Of the above-mentioned obligations, \$9.2 million is covered by the Hazardous Substance Remedial Action Trust Fund (HSRATF), which was established by Ark. Code Ann. § 19-5-930 pursuant to the Arkansas Remedial Action Trust Fund Act (RATFA), and Ark. Code Ann. § 8-7-501, which provides the State with the funds and authority to investigate, control, prevent, abate, treat, or contain releases of hazardous substances for the protection of human health and the environment. Funding for RATFA is generated mostly by fees collected from companies that require disposal of large quantities of hazardous waste annually as well as other fees assessed by RATFA, if required. The HSRATF had a cash and cash equivalent balance of \$8.5 million at June 30, 2023.

Of the above-mentioned obligations, \$13.0 million is covered by the Landfill Post Closure Trust Fund (LPCTF), which was established by Ark. Code Ann. § 19-5-979. Funding for LPCTF is generated mostly by landfill disposal fees. The LPCTF had a cash and cash equivalent balance of \$15.9 million at June 30, 2023. While the largest parts of the Nabors Landfill Cleanup Project are completed, there will be ongoing expenses related to testing and ground water monitoring. The budget projections for future investigations, design, and corrective action cost estimation for closed landfills for the upcoming fiscal year are \$1.4 million.

(13) Fund Balance/Net Position

Governmental Fund Balances – Restricted, Committed, and Assigned

The State's fund balances represent (1) Restricted Purposes, which include balances that are legally restricted for specific purposes due to constraints that are externally imposed by creditors, grantors, and contributors; laws or regulations of other governments; and by law through constitutional provisions or enabling legislation; (2) Committed Purposes, which include balances that can only be used for specific purposes pursuant to constraints imposed by formal action of the Legislature; and (3) Assigned Purposes, which include balances that are constrained by the government's intent to be used for specific purposes but are neither restricted nor committed.

ARKANSAS

A summary of the nature and purpose of these fund balances by fund type at June 30, 2023, is as follows (expressed in thousands):

| | Restricted Purposes | Committed Purposes | Assigned Purposes |
|--------------------------|--------------------------------|-------------------------------|------------------------------|
| Capital projects | \$ 16,118 | \$ 42,516 | \$ 107,174 |
| Debt service | 227,398 | | |
| Program requirements | 1,216,475 | 649,698 | |
| Lottery funds | 249,371 | | |
| Tobacco settlement | 62,929 | 78,369 | |
| Transportation programs | 482,369 | 380,249 | |
| Disaster assistance | | 5,954 | |
| State employee insurance | | 111,739 | |
| Long-term reserve | | 3,670,455 | |
| Other | | 1,722,475 | 70,966 |
| Total | \$ 2,254,660 | \$ 6,661,455 | \$ 178,140 |

The State's fund balance includes (1) \$1.2 billion in federal program revenue, coronavirus relief funds, private grants, and revenue restricted by enabling legislation for specific programs, of which 37.03% is held by the health and human services function of the State, 40.84% is held by the general government function of the State to be used for administrative costs that are federally funded, 8.43% is held by the recreation function of the State to be used primarily for parks and tourism and wildlife management, and 7.32% is held by the education function of the State; (2) \$482.4 million in four-lane highway construction and improvement funds restricted by voter passage of Amendment 91; (3) \$650.0 million in revenue committed by the Arkansas General Assembly through legislation for State programs (i.e., property tax relief trust, health and human services, education, operations of the Oil and Gas Commission, Arkansas natural and cultural resources, and sustainable building design) as specified in Arkansas Code; (4) \$380.2 million in revenue provided to the Arkansas Department of Transportation committed for maintenance, operation, and improvement of State highways as specified in Arkansas Code; and (5) \$1.7 billion committed for various reasons as specified in Arkansas Code, including education assistance, educator compensation reform, Medicaid reserve, economic development, and risk financing activities.

Net Position Restricted by Enabling Legislation

Enabling legislation is limited to legislation that the government itself approves. It establishes restrictions if it includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. "Legally enforceable" means that a government can be compelled by an external party, such as citizens, public interest groups, or the judiciary, to use resources created by enabling legislation only for the purpose specified by the legislation. At June 30, 2023, the government-wide statement of net position reported \$7.0 billion in restricted net position for governmental activities, of which \$1.2 billion was restricted by enabling legislation.

Donor-Restricted Endowments

The State has donor-restricted endowments with net appreciation of \$75.2 million on investments that are available for expenditure by the respective governing boards. Such amounts are included in Restricted Net Position in accordance with the restriction of the gift instrument. Arkansas Code outlines the restrictions placed on the endowment fund and the net appreciation. Ark. Code Ann. § 28-69-804 states, "Subject to the intent of a donor expressed in the gift instrument, an institution may appropriate for expenditure or accumulate so much of an endowment fund as the institution

ARKANSAS

determines is prudent for the uses, benefits, purposes, and duration for which the endowment fund is established. Unless stated otherwise in the gift instrument, the assets in an endowment fund are donor-restricted assets until appropriated for expenditure by the institution.”

Deficit Net Position

The Workers’ Compensation Commission (WCC) had a \$71.1 million deficit in net position as of June 30, 2023. The deficit is due to a change in actuarial assumptions during the fiscal year ended June 30, 1997. During 1987, the structure of the law changed by tying workers’ compensation payments to the State’s average weekly wage, beginning on January 1, 1989. However, the threshold at which the Agency’s Permanent and Total Disability Trust Fund takes over indemnity payments was not changed and remained static at \$75,000 from 1982 to 2008, although the State maximum total disability rate has increased over 300% since that time. This increased payout of claims, without a concomitant increase in the takeover threshold and without any increase in the premium tax that funds the Agency, is the primary contributor to the deficit. A major step toward reducing the deficit was taken during the 2007 legislative session with the passage of Act 1599, which set the threshold to 325 times the maximum total disability rate until it was removed as of June 30, 2019, with the passage of Act 5 below. The resulting reductions in claims paid have not been sufficient to cover the added liability caused by a change in the actuarial assumptions increasing the assumed life expectancy of claimants. Therefore, Act 5 of the Third Extraordinary Session of 2016 was passed. It provides that no claims shall be made to the Death and Permanent Total Disability Trust Fund after June 30, 2019. Upon the final payment of the liabilities of the Death and Permanent Total Disability Trust Fund under Ark. Code Ann. § 11-9-502, the tax rate under this section shall not exceed 1.5%.

(14) Pensions

Defined Benefit Plans

Plan descriptions

The State provides pension benefits through the following plans:

- **Arkansas Public Employees Retirement System (APERS)**, a cost-sharing multiple-employer defined benefit pension plan, provides pension benefits to all State employees not covered by another authorized plan, all county employees, municipal employees whose municipalities have elected coverage under this system, college and university employees, and certain non-teaching school employees. Benefits are also provided for the Governor, General Assembly members, State and county constitutional officers, and quasi-judicial members. APERS is administered by the Arkansas Public Employees Retirement System Board of Trustees.
- **Arkansas Teacher Retirement System (ATRS)**, a cost-sharing multiple-employer defined benefit pension plan, provides pension benefits to employees of schools and education-related agencies. Education-related agencies include the Arkansas School for the Blind, Arkansas School for the Deaf, Arkansas Activities Association, State Board of Education, regional education service cooperatives, ATRS, Arkansas Educational Television Commission, area vocational-technical schools, Arkansas Rehabilitation Services, enterprises privatized by a public school district, and educational nonprofit organizations. ATRS is administered by the Arkansas Teacher Retirement System Board of Trustees.
- **Arkansas Judicial Retirement System (AJRS)**, a single-employer defined benefit pension plan administered by APERS, provides pension benefits to all Chancery, Circuit, and Court of Appeals Judges and Supreme Court Justices.

ARKANSAS

- **Arkansas State Police Retirement System (ASPRS)**, a single-employer defined benefit pension plan administered by APERS, provides pension benefits to all commissioned police officers of the Department of Arkansas State Police.
- **Arkansas State Highway Employees' Retirement System (ASHERS)**, a single-employer defined benefit pension plan administered by the Arkansas State Highway Employees' Retirement System Board of Trustees, provides pension benefits to all employees of the Arkansas Department of Transportation.

Benefit provisions of each plan are established and amended by Arkansas Code Title 24. Each plan issues a financial report, which may be obtained by contacting the appropriate plan.

| System | Address | Phone | Website |
|---------------|---|----------------|--|
| ATRS | 1400 West Third Street, Little Rock, AR 72201 | (501) 682-1517 | https://www.artrs.gov |
| APERS | | | |
| AJRS | 124 West Capitol, Suite 400, Little Rock, AR 72201-3704 | (501) 682-7800 | https://www.apers.org |
| ASPRS | | | |
| ASHERS | 10324 Interstate 30, Little Rock, AR 72209 | (501) 569-2000 | www.arklegaudit.gov |

Benefits Provided

Each plan provides retirement, disability, and death benefits and annual adjustments to plan members and beneficiaries.

APERS

Members are eligible for full retirement benefits (1) at any age with 28 years of credited service, (2) at age 65 with five years of actual service, except for members of the General Assembly who must have 10 years of actual service if the member only has service as a member of the General Assembly, or (3) at age 55 with 35 years of credited service as an elected official or public safety member. Members are eligible for reduced benefits (1) at any age with at least 25 years but less than 28 years of actual service or (2) at age 55 with five years of actual service. A member who is defined as a public safety member is eligible for a reduced benefit with five years of actual service if the member is within ten years of normal retirement age. The normal retirement benefit, paid on a monthly basis, is determined based on (1) the member's final average compensation (an average of the highest 36 months' earnings) and (2) the number of years of credited service.

Under Arkansas Code, the following groups or individuals are allowed credit for years of service on a basis greater than 1:1:

| | |
|--|--|
| Public safety members | 1.5 per year for individuals employed prior to July 1, 1997 |
| Governor | 3 per year if first elected to public office prior to July 1, 1999 |
| Elected State constitutional officers | 2.5 per year if first elected to public office prior to July 1, 1999 |
| Elected officials under the State division | 2 per year if first elected to public office prior to July 1, 1999 |
| Local elected officials | 2 per year |

ARKANSAS

Retiree benefit increases are calculated each year on July 1 for the following 12 months. The redetermined amount is the amount of the benefit payable as of the immediately preceding July 1, increased by 3%.

ATRS

Members are eligible for full retirement benefits at age 60 with five or more years of actual or reciprocal service or at any age with 28 or more years of credited service. Members with 25 years of actual or reciprocal service who have not attained age 60 may receive an annuity reduced by 0.83% multiplied by the number of months by which the early retirement precedes the earlier of (1) completion of 28 years of credited service or (2) attainment of age 60. The normal retirement benefit, paid monthly, is determined based on (1) the member's final average salary and (2) the number of years of service. Final average salary is based on the highest five years of salary.

Disability retirement benefits are payable to members who are vested and demonstrate total and permanent incapacity to perform the duties of their position while in active employment. The disability annuity is computed in the same manner as the age and service annuity.

Survivor benefits are payable to qualified survivors upon the death of an active, vested member. Eligible spouse survivors receive a survivor annuity that is based on the member's years of service credit prior to death, and minor child survivors receive a percentage of the member's highest salary earned. A lump sum death benefit is provided for active and retired members with 10 or more years of actual service.

A cost of living adjustment (COLA) is payable on July 1 of each year to retirees, certain survivors, and annuity beneficiaries who received monthly benefits for the previous 12 months. The COLA is determined by multiplying the member's base retirement annuity by 3%.

AJRS

The AJRS plan determines benefits based on a member's classification as Tier One or Tier Two. Tier Two members are all judges or justices elected or appointed on or after July 30, 1999. Existing members prior to that date are in Tier One unless they elected coverage under Tier Two before the end of their current term.

Tier One members are eligible for full retirement benefits at any age with 20 years of credited service or at age 65 with 10 years of credited service. Individuals who became members after June 30, 1983, must also have at least eight years of actual service as a Supreme Court Justice or as a judge of the Circuit Courts or Court of Appeals. Tier One members are eligible for reduced benefits at any age if they became members before July 1, 1983, and have at least 18 (but less than 20) years of credited service or are between the ages of 62 and 65 with 14 years of credited service. The normal retirement benefit is paid monthly and is 60% of the annual salary payable to the last judicial office held. For any judge or justice who was a member before July 1, 1983, the retirement benefits are increased or decreased as the salary for the particular judicial office is increased or decreased. For all judges or justices first elected or appointed on or after July 1, 1983, the recalculated amount is the amount of the benefit payable as of the immediately preceding July 1, increased by 3%.

Tier Two members are eligible for full retirement benefits at any age with 20 years of actual service or at age 65 with eight years of actual service. Members are eligible for reduced benefits if they are between the ages of 62 and 65 and have eight years of actual service. The normal retirement benefit is 3.2% of the salary of the last judicial office held multiplied by the number of years of actual service but cannot exceed 80% of the salary of the last judicial office held. The benefit is paid monthly. Retiree benefit increases are calculated each year on July 1 for the following 12 months.

ARKANSAS

The recalculated amount is the benefit payable as of the immediately preceding July 1, increased by 3%.

The AJRS also provides disability and survivor benefits under Tier One and Tier Two.

ASPRS

Contributory members are eligible for full retirement benefits at any age with 30 years of credited service or at age 50 with five years of credited service. Contributory members are eligible for reduced benefits at any age after 20 years of credited service.

Noncontributory members are eligible for full retirement benefits at any age with 28 years of actual service, at age 52 with five years of actual service (Tier One), or at age 65 with five years of actual service. For Tier One, the age requirement is reduced by one month for every two months of Public Safety service credit but not below age 52. The age requirement for Tier Two is reduced by 75% of a month for each credited month of service but not below age 55. Noncontributory members are eligible for a reduced benefit after five years of actual service once the covered employee is within 10 years of becoming eligible for full benefits. Public Safety service credit is granted at the rate of 1.5 months of credit for each actual month of Public Safety employment for Tier One noncontributory members.

The normal retirement benefit is paid monthly and is determined based on the member's final average compensation and the number of years and months of credited service. Final average compensation is (1) the average salary paid in the three years immediately preceding termination for the contributory plan, (2) the average of the highest 60 calendar months' salary for Tier One, or (3) the average of the highest 48 calendar months' salary for Tier Two and the number years and months of credited service.

Retiree benefit increases are calculated each year on July 1 for the following 12 months. The recalculated amount is the amount of the benefit payable as of the immediately preceding July 1, increased by 3%.

The ASPRS also provides disability and survivor benefits.

ASHERS

Members are eligible for full retirement benefits as follows:

- Age 65 with five or more years of service.
- Age 62 with 15 or more years of service.
- Age 60 with 20 years of service.
- Any age with 28 or more years of service.

A member may retire with a reduced benefit at age 55 with five years of service.

The retirement benefit is paid monthly and is determined based on the member's average salary and the number of years and months of credited service. Average salary is the average of the highest 60 consecutive months' salary. Retiree benefits are calculated each year on July 1 for the following 12 months. The redetermined amount shall be the amount of the benefit payable as of June 30 each year, increased by a percentage calculated using the Consumer Price Index for Urban Wage Earners & Clerical Workers for the one-year period ending December of the previous calendar year. The increase is capped at 3% and calculated benefits for the next year will not be less than the previous year.

ARKANSAS

The ASHERS also provides disability and survivor benefits.

Employees Covered by Benefit Terms

At June 30 for the fiscal years indicated (as determined by actuarial valuation dates), the following employees were covered by each single-employer defined benefit pension plan.

| | <u>AJRS</u> <u>(2023)</u> | <u>ASPRS</u> <u>(2023)</u> | <u>ASHERS</u> <u>(2022)</u> |
|--|------------------------------|-------------------------------|--------------------------------|
| Inactive employees or beneficiaries currently receiving benefits | 178 | 775 | 3,586 |
| Inactive employees entitled to but not yet receiving benefits | 13 | 123 | 335 |
| Active employees | <u>142</u> | <u>482</u> | <u>3,562</u> |
| Total | <u><u>333</u></u> | <u><u>1,380</u></u> | <u><u>7,483</u></u> |

Contributions

Arkansas Code Title 24 establishes the contribution requirements of active members and participating employers. Contribution rates for the various plans are as follows:

APERS

Contribution provisions applicable to the participating employers are established by the APERS Board of Trustees and should be based on an independent actuary's determination of the rate required to fund the plan. The General Assembly and certain agencies employing individuals in public safety positions must also remit additional amounts. For the fiscal year ended June 30, 2022, the employer contribution rates, as a percentage of active member payroll, ranged from 4% to 38.99%. Contributions to APERS from the State were \$204.9 million for the year ended June 30, 2023.

During a member's participation in the APERS deferred retirement option plan (DROP), the employer continues to make contributions, and the employee ceases to make contributions.

ATRS

The funding policy of ATRS provides for periodic employer contributions at statutorily-established rates based on annual actuarial valuations. For the fiscal year ended June 30, 2022, the employer contribution rate was 14.75% of covered employee payroll. Contributions to ATRS from the State were \$14.8 million for the year ended June 30, 2023.

ATRS has contributory and noncontributory plans. The contributory plan has been in effect since the establishment of ATRS. Contributory members of ATRS contribute 6.75% of their gross wages. The noncontributory plan began July 1, 1986. Effective July 1, 2021, all new members under contract for 185 or more days are required to be contributory. Noncontributory members may make an irrevocable election to become contributory on July 1 of each fiscal year.

During a member's participation in the ATRS teacher deferred retirement option plan (T-DROP), the employer continues to make contributions on behalf of all members participating in T-DROP at rates established by the Board of Trustees.

ARKANSAS

AJRS

Employer contributions for Tier One and Tier Two are 12% of active member payroll. In addition, the State makes an annual transfer to the plan based on the dollar amount of actuarially determined employer contribution determined in the most recent actuarial valuation less the employer statutory contribution amount, reduced by court cost revenue received. The State's supplemental contribution for fiscal year 2023 was \$4.9 million.

Employee contribution rates are 6% of the annual salary for Tier One contributory members and 5% of the annual salary for Tier Two contributory members. A Tier One member no longer has to contribute when a judge is certified eligible for retirement. A Tier Two member no longer has to contribute when the member has sufficient service to receive the maximum benefit permitted by plan provisions.

ASPRS

Employer contributions are 26% of active member payroll. In addition, the State makes an annual transfer to the plan based on the actuarially determined employer rate in the most recent annual actuarial valuation less the employer statutory contribution, reduced by the driver's license reinstatement fees. The State's supplemental contribution for fiscal year 2023 was \$7.0 million. For any members still employed and covered by the Tier One contributory plan, the employee contribution rate is 9.25% of the member's salary.

ASHERS

The employer contribution rate is established under State statute and is not based on a funding policy. This provides for periodic employer contributions at statutorily established rates with a fundamental financial objective of having contribution rates that remain relatively level from generation to generation of Arkansas citizens. To test the adequacy of the statutory rates and assess the extent to which the fundamental financial objective is being achieved, ASHERS has actuarial valuations prepared annually.

Covered employees not in Tier I of DROP are required to contribute 7% of their compensation, and Tier II member of DROP contribute 6%. Anyone hired after June 30, 2021, upon enrollment in DROP, will continue employee contributions equal to active employee rates during participation in DROP. The employer contribution rate is 14.9% of the pay of each covered employee including active DROP.

ARKANSAS

Net Pension Liability

At June 30, 2023, the State reported the following liabilities and assets for the various plans (expressed in thousands):

Primary Government

| | Measurement Date | Net Pension Liability |
|--------|-----------------------------|----------------------------------|
| APERS | June 30, 2022 | \$ 1,689,372 |
| ATRS | June 30, 2022 | 147,670 |
| AJRS | June 30, 2023 | 41,913 |
| ASPRS | June 30, 2023 | 149,062 |
| ASHERS | June 30, 2022 | 360,750 |
| Total | | <u>\$ 2,388,767</u> |

Component Unit - APERS

| | Measurement Date | Net Pension Liability |
|------|-----------------------------|----------------------------------|
| ADFA | June 30, 2022 | \$ 3,784 |

The net pension liability was measured as of the date stated, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

For APERS and ATRS, the State's proportion of the net pension liability was based on actual contributions in the 2023 fiscal year of all participating employers. At June 30, 2023, the State's proportion was 62.65% for APERS and 2.80% for ATRS, decreases of 2.24% and 0.14%, respectively.

Actuarial assumptions

The total pension liability in the actuarial valuation (as of the date noted in the following table) was determined using the following actuarial assumptions, applied to all periods included in the measurement. If the actuarial valuation date is prior to the measurement date, the actuarial valuation was updated to the measurement date using roll forward procedures.

ARKANSAS

| | APERS | ATRS | AJRS | ASPRS | ASHERS |
|-------------------------------------|--|--|--|---|---|
| Actuarial valuation date | June 30, 2022 | June 30, 2022 | June 30, 2023 | June 30, 2023 | June 30, 2022 |
| | 3.25% wages, 2.50% price | 2.75% wages, 2.50% price | 3.25% wages, 2.5% price | 3.25% wages, 2.50% price | 2.50% |
| Salary increases (1) | 3.25% | 2.75% | 3.25% | 3.25% | 3.00% |
| Investment rate of return (1) | 7.15% | 7.25% | 5.50% | 7.15% | 7.50% |
| Mortality rates | RP-2006 Healthy Annuitant benefit weighted generational mortality tables for males and females. | Pub-2010 General Healthy Retired, General Disabled Retiree and General Employee Mortality amount weighted tables for males and females. | PubG-2010 Above-Median Income Retiree Mortality evaluating tables for healthy retirees. | RP-2006 Amount-Weighted Below-Median Income Safety Retiree Mortality for healthy retirees, multiplied by 114% for males and 108% for females. | Pub-2010 Public Retirement Plans for males and females, amount weighted Mortality Table for General employees with below median income, scaled at 105% with no setback. Generational mortality improvements are in accordance with MP-2020 from the table's base year of 2010 (both before and after the measurement date). |
| Actuarial experience study dates | July 1, 2012 - June 30, 2017 | July 1, 2015 - June 30, 2020 | July 1, 2016 - June 30, 2021 | July 1, 2017 - June 30, 2022 | N/A |

(1) Includes assumed inflation

Investment Rate of Return

The investment rate of return was developed for each plan as follows:

APERS

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the current asset allocation percentage and by adding expected price inflation. Best estimates of arithmetic real rates of return for the 10-year period from 2020-2029 were provided by the plan's investment consultants.

For each major asset class included in the pension plan's current asset allocation as of June 30, 2022, these best estimates are summarized in the following table:

| Asset Class | Target Allocation | Long-Term Expected Real Rate of Return |
|-----------------------|----------------------|---|
| Broad domestic equity | 37.00% | 6.22% |
| International equity | 24.00% | 6.69% |
| Real assets | 16.00% | 4.81% |
| Absolute return | 5.00% | 3.05% |
| Domestic fixed | 18.00% | 0.57% |
| Total | 100.00% | |

ARKANSAS

ATRS

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return were adopted by the plan's trustees after considering input from the plan's investment consultant and actuary.

For each major asset class included in the pension plan's target asset allocation as of June 30, 2022, these best estimates are summarized in the following table:

| Asset Class | Target Allocation | Long-Term Expected Real Rate of Return |
|--------------------|--------------------------|---|
| Total equity | 53.00% | 5.30% |
| Fixed income | 15.00% | 1.30% |
| Alternatives | 5.00% | 4.80% |
| Real assets | 15.00% | 4.00% |
| Private equity | 12.00% | 7.60% |
| Cash equivalents | | 0.50% |
| Total | <u>100.00%</u> | |

AJRS

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the current asset allocation percentage and by adding expected price inflation. Best estimates of arithmetic real rates of return for the 10-year period from 2023 to 2032 were based on capital market assumptions provided by the plan's investment consultants.

For each major asset class that is included in the pension plan's current asset allocation as of June 30, 2023, these best estimates are summarized in the following table:

| Asset Class | Target Allocation | Long-Term Expected Real Rate of Return |
|-----------------------|--------------------------|---|
| Broad domestic equity | 37.00% | 6.19% |
| International equity | 15.00% | 6.77% |
| Real estate | 8.00% | 4.08% |
| Domestic fixed | 40.00% | 1.79% |
| Cash equivalents | | 0.26% |
| Total | <u>100.00%</u> | |

ARKANSAS

ASPRS

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the current asset allocation percentage and by adding expected price inflation. Best estimates of arithmetic real rates of return for the 10-year period from 2023-2032 were based on capital market assumptions provided by the plan's investment consultants.

For each major asset class included in the pension plan's current asset allocation as of June 30, 2023, these best estimates are summarized in the following table:

| Asset Class | Target Allocation | Long-Term Expected Real Rate of Return |
|-----------------------|--------------------------|---|
| Broad domestic equity | 37.00% | 6.19% |
| International equity | 24.00% | 6.77% |
| Real assets | 16.00% | 3.34% |
| Absolute return | 5.00% | 3.36% |
| Domestic fixed | 18.00% | 1.79% |
| Total | 100.00% | |

ASHERS

The plan operates with an asset allocation of no more than 75%, with a plus 5% tolerance, of the System's portfolio invested in equities, and no more than 75%, with a plus 5% tolerance, invested in fixed income. For the year ended June 30, 2023, the rate of return on pension plan investments, net of pension plan investment expenses, was (8.79%).

Discount rate

The discount rate for each plan was determined as follows:

APERS

A single discount rate of 7.15% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.15%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

ATRS

A single discount rate of 7.25% was used to measure the total pension liability based on the expected rate of return on pension plan investments. The current member and employer contribution rates are 6.75% and 14.75% of active member payroll, respectively. Although not all

ARKANSAS

members contribute, the member and employer rates are scheduled to increase by 0.25% increments ending in fiscal year 2023. The ultimate member and employer rates will be 7% and 15%, respectively. The projection of cash flows used to determine this single discount rate assumed that member and employer contributions will be made in accordance with this schedule. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

AJRS

A single discount rate of 5.50% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 5.50%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between the actuarially determined contribution rate and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

ASPRS

A single discount rate of 7.00% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.00%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

ASHERS

A single discount rate of 7.50% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.50%. The projection of cash flows, based on the assumption made, found that the pension plan's net position was projected to make all projected future benefit payments of current plan members. Therefore, the single discount rate of 7.50% was applied to all periods of projected benefit payments to determine the total pension liability.

ARKANSAS

Changes in the Net Pension Liability

The following tables provide the changes in net pension liability for each single-employer defined benefit pension plan.

| ASPRS | Increase (Decrease) | | |
|---|-----------------------------|---------------------------------|-----------------------------|
| | Total Pension Liability (a) | Plan Fiduciary Net Position (b) | Net Pension Liability (a-b) |
| Balances, June 30, 2022 | \$ 504,594,302 | \$ 381,940,750 | \$ 122,653,552 |
| Changes for the year: | | | |
| Service cost | 7,156,062 | | 7,156,062 |
| Interest | 35,098,769 | | 35,098,769 |
| Changes in assumptions | 14,369,541 | | 14,369,541 |
| Differences between expected and actual experience | 24,739,809 | | 24,739,809 |
| Contributions – employer | | 23,989,270 | (23,989,270) |
| Net investment income | | 31,210,504 | (31,210,504) |
| Benefit payments, including refunds of employee contributions | (34,560,931) | (34,560,931) | |
| Administrative expense | | (244,479) | 244,479 |
| Net changes | 46,803,250 | 20,394,364 | 26,408,886 |
| Balances, June 30, 2023 | \$ 551,397,552 | \$ 402,335,114 | \$ 149,062,438 |

| AJRS | | | |
|---|----------------|----------------|---------------|
| Balances, June 30, 2022 | \$ 334,328,250 | \$ 296,855,183 | \$ 37,473,067 |
| Changes for the year: | | | |
| Service cost | 8,100,878 | | 8,100,878 |
| Interest | 18,132,003 | | 18,132,003 |
| Differences between expected and actual experience | 6,858,147 | | 6,858,147 |
| Contributions – employer | | 8,230,629 | (8,230,629) |
| Contributions – employee | | 1,267,952 | (1,267,952) |
| Net investment income | | 19,323,746 | (19,323,746) |
| Benefit payments, including refunds of employee contributions | (17,411,833) | (17,411,833) | |
| Administrative expense | | (170,984) | 170,984 |
| Other changes | | 112 | (112) |
| Net changes | 15,679,195 | 11,239,622 | 4,439,573 |
| Balances, June 30, 2023 | \$ 350,007,445 | \$ 308,094,805 | \$ 41,912,640 |

Continued on the following page

ARKANSAS

Continued from the previous page

| ASHERS | Increase (Decrease) | | |
|---|-----------------------------|---------------------------------|-----------------------------|
| | Total Pension Liability (a) | Plan Fiduciary Net Position (b) | Net Pension Liability (a-b) |
| Balances, June 30, 2022 | \$ 1,783,900,358 | \$ 1,715,093,810 | \$ 68,806,548 |
| Changes for the year: | | | |
| Service cost | 19,371,421 | | 19,371,421 |
| Interest | 129,721,361 | | 129,721,361 |
| Benefit changes | | | |
| Changes in assumptions | | | |
| Contributions – employer | | 27,992,649 | (27,992,649) |
| Contributions – employee | | 11,935,011 | (11,935,011) |
| Differences between expected and actual experience | 24,531,237 | | 24,531,237 |
| Net investment income | | (158,125,788) | 158,125,788 |
| Benefit payments, including refunds of employee contributions | (127,935,851) | (127,935,851) | |
| Administrative expense | | (121,760) | 121,760 |
| Net changes | 45,688,168 | (246,255,739) | 291,943,907 |
| Balances, June 30, 2023 | \$ 1,829,588,526 | \$ 1,468,838,071 | \$ 360,750,455 |

ARKANSAS

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the State's net pension liability for each plan (proportionate share for the cost-sharing plans) calculated using the discount rate stated, as well as what the State's net pension liability (proportionate share for the cost-sharing plans) would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate (expressed in thousands):

Primary Government

| | <u>1% Lower Than Current Discount Rate</u> | | <u>Current Discount Rate</u> | | <u>1% Higher Than Current Discount Rate</u> | |
|-------|--|--------------------------------------|------------------------------|--------------------------------------|---|--|
| | <u>Rate</u> | <u>Net Pension Liability</u> | <u>Rate</u> | <u>Net Pension Liability</u> | <u>Rate</u> | <u>Pension Liability (Asset)</u> |
| APERS | 6.15% | \$ 2,685,792 | 7.15% | \$ 1,689,372 | 8.15% | \$ 866,737 |
| ATRS | 6.25% | 234,747 | 7.25% | 147,670 | 8.25% | 75,427 |
| AJRS | 4.50% | 84,139 | 5.50% | 41,913 | 6.50% | 6,096 |
| ASPRS | 6.00% | 217,806 | 7.00% | 149,062 | 8.00% | 92,142 |
| ASHER | 6.50% | 557,828 | 7.50% | 360,750 | 8.50% | 202,301 |

Component Unit - APERS

| | <u>1% Lower Than Current Discount Rate</u> | | <u>Current Discount Rate</u> | | <u>1% Higher Than Current Discount Rate</u> | |
|------|--|--------------------------------------|------------------------------|--------------------------------------|---|--|
| | <u>Rate</u> | <u>Net Pension Liability</u> | <u>Rate</u> | <u>Net Pension Liability</u> | <u>Rate</u> | <u>Pension Liability (Asset)</u> |
| ADFA | 6.15% | \$ 6,015 | 7.15% | \$ 3,784 | 8.15% | \$ 1,941 |

Pension Plan Fiduciary Net Position

Detailed information about the fiduciary net position of each pension plan is available in the separately issued financial report of each plan.

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2023, the State recognized total pension expense of (\$280.5 million), which consists of (\$6.5 million), (\$17.6 million), (\$299.7 million), \$14.8 million, and \$28.5 million for the ATRS, APERS, ASHERS, AJRS, and ASPRS plans, respectively.

ARKANSAS

At June 30, 2023, the State reported deferred outflows of resources and deferred inflows of resources related to pensions as follows (expressed in thousands):

Primary Government

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|--|---|--|
| APERS | | |
| Differences between expected and actual experience | \$ 40,550 | \$ 20,396 |
| Changes of assumptions | | |
| Net differences between projected and actual earnings on pension plan investments | 356,376 | |
| Changes in proportion and differences between State contributions and proportionate share of contribution | 60,701 | 100,530 |
| State contributions subsequent to the measurement date | 204,915 | |
| Total | <u>\$ 662,542</u> | <u>\$ 120,926</u> |
| ATRS | | |
| Differences between expected and actual experience | \$ 2,846 | \$ 318 |
| Changes of assumptions | 15,322 | |
| Net differences between projected and actual earnings on pension plan investments | 21,614 | |
| Changes in proportion and differences between State contributions and proportionate share of contribution | 5,560 | 22,895 |
| State contributions subsequent to the measurement date | 14,763 | |
| Total | <u>\$ 60,105</u> | <u>\$ 23,213</u> |
| AJRS | | |
| Differences between expected and actual experience | \$ 6,842 | \$ 22 |
| Changes of assumptions | 10,023 | |
| Net differences between projected and actual earnings on pension plan investments | 12,178 | |
| Changes in proportion and differences between State contributions and proportionate share of contribution | | |
| State contributions subsequent to the measurement date | | |
| Total | <u>\$ 29,043</u> | <u>\$ 22</u> |

Continued on the following page

ARKANSAS

Continued from the previous page

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|--|---|--|
| ASPRS | | |
| Differences between expected and actual experience | \$ 19,725 | \$ 3,159 |
| Changes of assumptions | 10,964 | |
| Net differences between projected and actual earnings on pension plan investments | 15,314 | |
| Changes in proportion and differences between State contributions and proportionate share of contribution | | |
| State contributions subsequent to the measurement date | | |
| Total | <u>\$ 46,003</u> | <u>\$ 3,159</u> |

| | | |
|--|-------------------|------------------|
| ASHERS | | |
| Differences between expected and actual experience | \$ 24,890 | \$ 23,482 |
| Changes of assumptions | | 52,268 |
| Net differences between projected and actual earnings on pension plan investments | 69,702 | |
| Changes in proportion and differences between State contributions and proportionate share of contribution | | |
| State contributions subsequent to the measurement date | 29,712 | |
| Total | <u>\$ 124,304</u> | <u>\$ 75,750</u> |

| | | |
|--|-------------------|-------------------|
| Total | | |
| Differences between expected and actual experience | \$ 94,853 | \$ 47,377 |
| Changes of assumptions | 36,309 | 52,268 |
| Net differences between projected and actual earnings on pension plan investments | 475,184 | |
| Changes in proportion and differences between State contributions and proportionate share of contribution | 66,261 | 123,425 |
| State contributions subsequent to the measurement date | 249,390 | |
| Total | <u>\$ 921,997</u> | <u>\$ 223,070</u> |

Component Unit - APERS

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|--|---|--|
| ADFA | | |
| Differences between expected and actual experience | \$ 91 | \$ 46 |
| Changes of assumptions | | |
| Net differences between projected and actual earnings on pension plan investments | 798 | |
| Changes in proportion and differences between State contributions and proportionate share of contribution | | 465 |
| State contributions subsequent to the measurement date | 482 | |
| Total | <u>\$ 1,371</u> | <u>\$ 511</u> |

ARKANSAS

\$249.4 million reported as deferred outflows of resources related to pensions resulting from State contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (expressed in thousands):

Primary Government

Year ended

| June 30: | APERS | ATRS | AJRS | ASPRS | ASHERS | Total |
|----------|-----------|----------|----------|-----------|-------------|-----------|
| 2024 | \$ 56,567 | \$ 4,922 | \$ 6,267 | \$ 11,105 | \$ (25,740) | \$ 53,121 |
| 2025 | 38,690 | 3,518 | 5,942 | 7,104 | (9,714) | 45,540 |
| 2026 | (7,081) | (3,450) | 16,752 | 23,457 | (7,301) | 22,377 |
| 2027 | 248,525 | 17,139 | 59 | 1,178 | 61,597 | 328,498 |

Component Unit - APERS

Year ended

| June 30: | ADFA |
|----------|---------|
| 2024 | \$ (67) |
| 2025 | (63) |
| 2026 | (48) |
| 2027 | 557 |

State Employee Deferred Compensation Plan

The State offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan permits employees to defer receiving a portion of their salary until they become eligible for benefits due to retirement, termination, death, or an unforeseeable emergency. Amounts deferred are invested in custodial accounts or annuity contracts, and deferrals and earnings on investments are not subject to State or federal income taxation until received by beneficiaries.

In 1991, the Attorney General opined (Opinion 91-088) that the annuity contracts purchased with the employees' deferred compensation were covered by the Arkansas Life and Disability Insurance Guaranty Association Act, as described in Ark. Code Ann. § 23-96-101-121, and liability for losses due to failure or nonperformance of contractual obligations due to impairment or insolvency of member insurers was insured under this act, to the extent of \$100,000 per participating employee. Act 1604 of the Regular Session of 2001 increased the coverage amount to \$300,000 per participating employee.

The assets of the plan are held in trust by the custodian, Voya Institutional Trust Company (VITC) of New York, NY, according to terms specified by contract, for the exclusive benefit of plan participants and their beneficiaries. The plan is also administered by VITC, acting under contract in an agency capacity for the Department of Transformation and Shared Services – Employee Benefits Division to provide investment direction, asset transfer or withdrawal instruction, or other instruction to the custodian. In accordance with GASB Statement No. 32, plan balances and activities are not reflected in the State's financial statements. According to the custodian, plan assets totaled \$1.05 billion at June 30, 2023.

ARKANSAS

Higher Education

All active higher education employees who work 20 or more hours per week have the option of participating in APERS, ATRS, the Variable Annuity Life Insurance Company (VALIC), the Teachers Insurance Annuity Association – College Retirement Equities Fund (TIAA-CREF), the Fidelity Fund, or other approved plans.

The board of trustees of each respective college or university established a defined contribution plan as set forth under Section 403(b) of the Internal Revenue Code. Participation in the plan is authorized under Arkansas Code, and the plan is administered by the president of the college or university or his or her designee. In a defined contribution plan, benefits depend solely on amounts contributed to the plan, plus investment earnings. The funds available under the plan primarily include VALIC, TIAA-CREF, and the Fidelity Fund.

Each college or university contributes a percentage of an employee's salary ranging from 5% to 14% to a VALIC, TIAA-CREF, Fidelity Fund, or other retirement account. These amounts are allocated between the funds according to the employee's choice. In addition, employees may make voluntary contributions of any amount up to the individual maximum allowance. During 2023, total employer contributions to VALIC, TIAA-CREF, and Fidelity were \$156.7 million, while contributions to other plans were \$681,871. Employee contributions to VALIC, TIAA-CREF, and Fidelity were \$172.1 million, while contributions to other plans were \$158,093.

(15) Postemployment Benefits Other Than Pensions (OPEB)

Governmental Activities

(a) Plan Descriptions

The State contributes to the following single-employer defined benefit healthcare plans for eligible State employees:

- Arkansas State Police Medical and Rx Plan (ASP); Medical (administered by Health Advantage), Rx Plan (administered by MedImpact), and Dental and Vision (administered by Delta Dental).
- Arkansas State Employee Health Plan (ASE); Medical (administered by Transformation and Shared Services – Employee Benefits Division for active employees and retirees, Arkansas Public Employees Retirement System for deferred retirees), and Rx (administered by MedImpact).
 - The ASE Plan includes certain employees who are in agencies classified as Business Type, Fiduciary, and Component unit. The plan is allocated as 98.5% Governmental Activities. For disclosure purposes the plan, as presented under Governmental Activities, includes Business Type and Fiduciary Activities. The liabilities, expense, deferred inflows, and deferred outflows are properly allocated to the correct fund type. A reconciliation of OPEB liability and a summary of OPEB expense is provided at the end of the note.

State law grants the authority to establish and amend benefit terms and financing requirements for each plan as follows:

- Arkansas State Police Medical and Rx Plan (ASP)
 - Arkansas State Police Commission
 - Ark. Code Ann. § 12-8-210

ARKANSAS

- Arkansas State Employee Health Plan (ASE)
 - State Board of Finance
 - Ark. Code Ann. § 21-5-401

No assets are accumulated in a trust that meets the criteria in paragraph 4 of Governmental Accounting Standards Board (GASB) Statement No. 75 for either plan.

Benefits Provided

Each plan provides medical and prescription drug benefits to plan members and beneficiaries. The ASP plan also provides dental and vision benefits.

ASP

The plan offers postemployment benefits to the Director and State Police Officers who retire under the Arkansas State Police Retirement System, make the required contributions, and purchase Medicare Parts A and B. The retiree pays a premium based on eligibility for Medicare as well as dependents covered. Benefits are available when the retiree reaches 65 with five years of service, or at any age with 30 years of service. The plan has an open enrollment period for retirees who do not sign up when first eligible. The required plan contribution is based on the projected pay-as-you-go financing requirements.

ASE

The plan offers postemployment benefits to retirees who are covered under the plan on their last day of employment and are retirees of one of the following: the Arkansas Public Employees Retirement System, the Arkansas Teacher Retirement System, the Arkansas State Highway Employees Retirement System, the Arkansas Judicial Retirement System, or an alternate retirement plan of a qualifying institution. The retiree's eligibility is based upon the plan in which the retiree takes part and the corresponding age and years of service requirements associated with each plan. Retirees and their spouses are eligible to continue participation in ASE until the death of each covered individual. Retirees must contribute based upon the coverage plan they choose, the number of dependents covered, and whether they are enrolled in Medicare. The required plan contribution is based on the projected pay-as-you-go financing requirements.

Employees Covered by Benefit Terms

At June 30, 2023, the following employees were covered by each plan:

| | <u>ASP</u> | <u>ASE</u> |
|--|--------------|---------------|
| Inactive employees or beneficiaries currently receiving benefits | 1,041 | 16,436 |
| Inactive employees entitled to but not yet receiving benefits | | 9,423 |
| Active employees | 644 | 32,368 |
| Total | <u>1,685</u> | <u>58,227</u> |

ARKANSAS

(b) Total OPEB Liability

At June 30, 2023, the State reported the following liabilities as determined as of the date listed (expressed in thousands):

Governmental Activities

| | Measurement Date | Total OPEB Liability |
|-------|-----------------------------|---------------------------------|
| ASP | June 30, 2023 | \$ 199,117 |
| ASE | June 30, 2023 | 1,238,739 |
| Total | | \$ <u>1,437,856</u> |

Component Unit – ADFA

| | Measurement Date | Total OPEB Liability |
|-----|-----------------------------|---------------------------------|
| ASE | June 30, 2023 | \$ <u>2,091</u> |

ARKANSAS

Actuarial Assumptions and Other Inputs

The total OPEB liabilities were determined based on an actuarial valuation dated on or before the measurement date. If the actuarial valuation is dated before the measurement date, update procedures were used to roll forward the actuarial valuation to the measurement date. The actuarial valuations used the following assumptions, applied to all periods included in the measurement:

| | ASP | ASE (4) |
|---|---|--|
| Actuarial valuation date | June 30, 2023 | June 30, 2023 |
| Inflation rate | 3.25% | 2.30% |
| Discount rate | 4.13% (1) | 3.65% (2) |
| Salary increase, including inflation | N/A | 3.45% |
| Healthcare cost trend rates | 7.50% initial 4.25% ultimate | 6.60% initial 3.70% ultimate |
| Mortality rate | Pub-2010 Public Retirement Plans Mortality Table for Public Safety, using head counts (retired lives at ages 55 and over) projected generationally with Scale MP-2020 from 2010. | PubG-2010 Amount- Weighted Below-Median Income General Employee Mortality Tables for males and females. Mortality rates are multiplied by 75% for males and 75% for females and are adjusted for fully generational mortality improvements using Scale MP-2021. |
| Retirees' share of benefit-related costs | 100% | 22% - 46% |
| Actuarial experience study dates | N/A | July 1, 2017, through June 30, 2022 (3) |

- (1) The discount rate was determined by using a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average credit rating of AA as of the measurement date.
- (2) The discount rate was determined by using the Bond Buyer General Obligation 20-Bond Municipal Index, a tax-exempt municipal bond rate based on an index of 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.
- (3) Used actuarial experience study performed for APERS.
- (4) ASE assumptions do not include National Park College (NPC). NPC has its own actuarial report for its employees on the State plan. The effect on the above assumptions is considered immaterial.

ARKANSAS

(c) Changes in the Total OPEB Liability

The following table provides the changes in the total OPEB liability for each plan (expressed in thousands):

Governmental Activities

| | Total OPEB Liability | |
|--|-----------------------------|--------------|
| | ASP | ASE |
| Balance, June 30, 2022 | \$ 181,699 | \$ 1,265,329 |
| Changes for the current fiscal year: | | |
| Service cost | 5,938 | 53,325 |
| Interest | 7,467 | 45,715 |
| Differences between expected and actual experience | 2,256 | 23,256 |
| Changes in assumptions or other inputs | 5,940 (1) | (93,555) (2) |
| Change in proportion | | (49) |
| Benefit payments | (4,183) | (55,282) |
| Net changes | 17,418 | (26,590) |
| Balance, June 30, 2023 | \$ 199,117 | \$ 1,238,739 |

Component Unit – ADFA

| | Total OPEB Liability |
|--|-----------------------------|
| | ASE |
| Balance, June 30, 2022 | \$ 2,087 |
| Changes for the current fiscal year: | |
| Service cost | 90 |
| Interest | 77 |
| Differences between expected and actual experience | 39 |
| Changes in assumptions or other inputs | (158) (2) |
| Changes in proportion | 49 |
| Benefit payments | (93) |
| Net changes | 4 |
| Balance, June 30, 2023 | \$ 2,091 |

(1) The discount rate used was 4.09% at June 30, 2022, and 4.13% at June 30, 2023.

(2) The discount rate used was 3.54% at June 30, 2022, and 3.65% at June 30, 2023.

ARKANSAS

(d) Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following table presents the total OPEB liability of the State, as well as what the State's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate for each plan (expressed in thousands):

Governmental Activities

| | 1% Decrease | | Current Discount Rate | | 1% Increase | |
|-----------|-------------|----------------------|-----------------------|----------------------|-------------|----------------------|
| | Rate | Total OPEB Liability | Rate | Total OPEB Liability | Rate | Total OPEB Liability |
| ASP | 3.13% | \$ 240,733 | 4.13% | \$ 199,117 | 5.13% | \$ 170,763 |
| ASE | 2.65% | \$ 1,423,379 | 3.65% | \$ 1,237,229 | 4.65% | \$ 1,085,329 |
| NPC | 3.13% | 1,610 | 4.13% | 1,510 | 5.13% | 1,416 |
| ASE total | | \$ 1,424,989 | | \$ 1,238,739 | | \$ 1,086,745 |

Component Unit – ADFA

| | 1% Decrease | | Current Discount Rate | | 1% Increase | |
|-----|-------------|----------------------|-----------------------|----------------------|-------------|----------------------|
| | Rate | Total OPEB Liability | Rate | Total OPEB Liability | Rate | Total OPEB Liability |
| ASE | 2.65% | \$ 2,406 | 3.65% | \$ 2,091 | 4.65% | \$ 1,834 |

(e) Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following table presents the total OPEB liability of the State, as well as what the State's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates for each plan (expressed in thousands):

Governmental Activities

| | Total OPEB Liability | | |
|-----------|---|--------------|--------------|
| | Current Health Care Cost Trend Rate (1) | | |
| | 1% Decrease | | 1% Increase |
| ASP | \$ 165,967 | \$ 199,117 | \$ 249,128 |
| ASE | \$ 1,055,412 | \$ 1,237,229 | \$ 1,467,239 |
| NPC | 1,350 | 1,510 | 1,701 |
| ASE total | \$ 1,056,762 | \$ 1,238,739 | \$ 1,468,940 |

ARKANSAS

Component Unit – ADFA

| | Total OPEB Liability | | |
|-----|--------------------------------|----------|-------------|
| | Current Health Care Cost Trend | | |
| | 1% Decrease | Rate (1) | 1% Increase |
| ASE | \$ 1,784 | \$ 2,091 | \$ 2,480 |

(1) The current healthcare cost trend rate is listed in the actuarial assumptions table.

(f) OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2023, the State recognized OPEB expense for each plan and in total as follows (expressed in thousands):

Governmental Activities

| | Total OPEB Expense |
|-----------|--------------------|
| ASP | \$ 10,799 |
| ASE | (14,039) |
| NPC | 245 |
| ASE Total | (13,794) |
| Total | \$ (2,995) |

Component Unit – ADFA

| | Total OPEB Expense |
|-----|--------------------|
| ASE | \$ (205) |

At June 30, 2023, the State reported deferred outflows of resources and deferred inflows of resources related to OPEB for each plan from the following sources (expressed in thousands):

Governmental Activities

| | ASE | | NPC | |
|---|-------------------------------|------------------------------|-------------------------------|------------------------------|
| | Deferred Outflow of Resources | Deferred Inflow of Resources | Deferred Outflow of Resources | Deferred Inflow of Resources |
| Difference between expected and actual experience | \$ 22,147 | \$ (141,802) | \$ 196 | \$ (40) |
| Changes of assumptions and other inputs | 125,540 | (464,463) | 627 | (81) |
| Total | \$ 147,687 | \$ (606,265) | \$ 823 | \$ (121) |

Continued on the following page

ARKANSAS

Continued from the previous page

| | ASP | | TOTAL | |
|--|----------------------------------|---------------------------------|----------------------------------|---------------------------------|
| | Deferred Outflow of Resources | Deferred Inflow of Resources | Deferred Outflow of Resources | Deferred Inflow of Resources |
| Difference between expected and actual experience | \$ 15,200 | \$ (6,362) | \$ 37,543 | \$ (148,204) |
| Changes of assumptions and other inputs | 15,620 | (57,233) | 141,787 | (521,777) |
| Total | <u>\$ 30,820</u> | <u>\$ (63,595)</u> | <u>\$ 179,330</u> | <u>\$ (669,981)</u> |

Component Unit – ADFA

| | ASE | |
|--|----------------------------------|---------------------------------|
| | Deferred Outflow of Resources | Deferred Inflow of Resources |
| Difference between expected and actual experience | \$ 37 | \$ (240) |
| Changes of assumptions and other inputs | 334 | (804) |
| Total | <u>\$ 371</u> | <u>\$ (1,044)</u> |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (expressed in thousands):

Governmental Activities

| | Year ended June 30: | | | | | | |
|-----------|---------------------|---------------------|---------------------|--------------------|--------------------|-------------------|---------------------|
| | 2024 | 2025 | 2026 | 2027 | 2028 | Thereafter | Total |
| ASP | <u>\$ (2,606)</u> | <u>\$ (2,606)</u> | <u>\$ (2,606)</u> | <u>\$ (8,089)</u> | <u>\$ (8,829)</u> | <u>\$ (8,039)</u> | <u>\$ (32,775)</u> |
| ASE | \$ (76,702) | \$ (189,035) | \$ (169,304) | \$ (11,783) | \$ (11,755) | \$ | \$ (458,579) |
| NPC | 155 | 155 | 155 | 155 | 10 | 72 | 702 |
| ASE total | <u>\$ (76,547)</u> | <u>\$ (188,880)</u> | <u>\$ (169,149)</u> | <u>\$ (11,628)</u> | <u>\$ (11,745)</u> | <u>\$ 72</u> | <u>\$ (457,877)</u> |

Component Unit – ADFA

| | Year ended June 30: | | | | | | |
|-----|---------------------|-----------------|-----------------|-------------|----------------|------------|-----------------|
| | 2024 | 2025 | 2026 | 2027 | 2028 | Thereafter | Total |
| ASE | <u>\$ (72)</u> | <u>\$ (338)</u> | <u>\$ (249)</u> | <u>\$ 7</u> | <u>\$ (21)</u> | | <u>\$ (673)</u> |

Business-Type Activities

Higher Education

(a) General Information

The State contributed to these single-employer defined benefit healthcare plans that provide postemployment healthcare benefits to eligible employees of the respective higher education institutions. Each plan is administered by the respective higher education institutions unless otherwise noted:

- Arkansas State University System BlueAdvantage Plan (ASU)
- Arkansas Tech University Retirement with Benefits Plan (ATU) (administered by Blue Cross and Blue Shield)
- Northwest Arkansas Community College Healthcare Plan (NWACC)

ARKANSAS

- Southern Arkansas University – Technical Campus Blue Choice Point of Service Health Plan (SAUT) (administered by Health Advantage)
- Southern Arkansas University Employee Health Plan (SAU)
- University of Arkansas System Medical Benefit Plan (U of A) (administered by UMR)
- University of Central Arkansas Retiree Benefits Plan (UCA) (administered by Blue Advantage and Ochs Securian Financial Group)

The OPEB plans do not issue stand-alone financial reports, and there are no assets accumulated in a trust that meets the criteria in paragraph 4 of Governmental Accounting Standards Board (GASB) Statement No. 75.

The State contributed to the following defined postemployment benefit plans that provide postemployment healthcare benefits to eligible employees of the respective higher education institutions. The plans are affiliated with and administered by the Arkansas Higher Education Consortium (AHEC), a multiple employer defined benefit healthcare plan:

- Arkansas Northeastern College Retirement Option (ANC).
- Black River Technical College Early Retirement Incentive Program (BRTC).
- East Arkansas Community College Postemployment Benefit Plan (EACC).
- National Park College Other Postemployment Benefits Policy (NPC).
- North Arkansas College Continued Health/Dental Insurance (NAC).
- Ozarka College Early Retirement Incentive Program (OC).
- South Arkansas Community College Postemployment Benefits (SACC).

Each institute of higher education has the authority to affiliate with AHEC and establish by policy the defined benefits and amount contributed by the employer to AHEC.

The OPEB plans do not issue stand-alone financial reports, and there are no assets accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75.

Benefits provided to retirees by the plans and eligibility requirements are established by policy by the Board of Trustees of each higher education institution.

Benefits Provided

Each plan includes individual medical insurance and may include prescription drug programs, dental insurance, life insurance, and dependent coverage.

Arkansas State University (ASU)

The plan offers postemployment medical and life insurance benefits to employees of ASU System who retire after attaining the earlier of age 55 with at least 70 points (age plus continuous full-time service) or age 60 with at least 10 years of continuous full-time service. Pre-Medicare benefits are available to retirees and their eligible dependents (if covered at the same time the employee retires). Certain employees who retire under a voluntary retirement window approved by the Board of Trustees of ASU are also eligible for benefits. The spouse of the retiree may continue coverage when the retiree dies or becomes eligible for Medicare but must pay 100% of the premium. Life insurance benefits are provided to the beneficiary of a retiree who dies prior to age 65 up to a maximum of \$50,000. Employees hired on or after January 1, 2019, are not eligible to receive postretirement benefits.

ARKANSAS

Henderson State University (HSU) was moved into the ASU system in fiscal year 2021, and beginning in fiscal year 2023 was consolidated into the ASU system actuary report. Some differences remain between the previous ASU postemployment benefits and those offered by HSU, and those differences are noted below.

Henderson State University (HSU)

The plan offers postemployment health care benefits and basic life insurance benefits to all employees who were hired before July 1, 2015, and who officially retire from HSU and meet certain age- and service-related criteria. Active employees are eligible to receive medical coverage upon retirement at age 55 with at least 70 points. Medical coverage ceases when the retiree becomes eligible for Medicare. Life insurance benefits are provided to beneficiaries of retirees who die prior to age 65, up to a maximum of \$20,000.

Arkansas Tech University (ATU)

The plan offers postemployment health benefits for retirees reaching age 60 and completing 10 years of service. For employees who retired prior to July 1, 1998, ATU pays the medical premium of the employee for the employee's lifetime. For employees who retire on or after July 1, 1998, ATU will pay the medical premium of the employee until the employee is eligible for Medicare. Surviving spouses of retirees or active employees are eligible for Consolidated Omnibus Budget Reconciliation Act (COBRA) coverage upon the member's death. Spousal eligibility ends when the spouse becomes Medicare eligible. There is no explicit subsidy for spousal coverage. Life insurance benefits are available to retirees in the amount of \$20,000. Dental benefit eligibility is the same as medical eligibility. For employees who retired on or after July 1, 2017, retirees pay the same percentage of dental premiums as they paid when active. The plan pays 100% of dental premiums for employees who retired prior to July 1, 2017.

Northwest Arkansas Community College (NWACC)

The plan offers postemployment medical, dental, and life insurance coverage upon retirement if the retiree meets the "Rule of 70" (age plus years of service total at least 70) and has at least 10 years of service. Coverage continues until the retiree becomes eligible for Medicare. The retiree must pay the same premium as an active employee.

Southern Arkansas University – Tech (SAUT) and Southern Arkansas University (SAU)

The plan offers retirees from both campuses postemployment medical coverage if the retiree has at least 10 years of service and is at least age 55. Retirees are provided medical benefits through the same plan offered to active employees as follows:

- An employee who retires from age 55 to 61 can receive health insurance until he or she reaches age 65 but must pay 100% of the active employee premium.
- An employee who retires from age 62 to 65 can receive health insurance, and SAUT/SAU will pay the same percentage of the premium as it pays for active employees to age 65.
- An employee whose age and service total at least 75, with minimum service of 15 years, can receive health insurance, and SAUT/SAU will pay the same percentage of the premium as it pays for active employees to age 65.

ARKANSAS

University of Arkansas (U of A)

The plan offers postemployment classic medical plan coverage, as well as prescription drug, dental, and life insurance benefits. Employees are eligible for retirement benefits if their age plus service equals 70 points and if, immediately prior to retirement, they have completed 10 or more consecutive years of continuous coverage under the plan. Benefits are provided until the retiree becomes Medicare eligible.

A closed group of retirees within Pulaski Technical College (PTC) pays 0% of the active premium for single coverage but are responsible for the total cost of the insurance premium for spouse and any unmarried dependents. Retirees who retired after February 1, 2017, pay 100% of premiums for single coverage and spouse coverage.

Retirees who retired prior to January 1, 2019, from the University of Arkansas Community College at Rich Mountain (UACCRM) pay 17% of the active premium for single coverage but are responsible for the total cost of the insurance premium for spouse and unmarried dependents. Retirees who retired after January 1, 2019, pay 100% of premiums for single and spouse coverage.

University of Central Arkansas (UCA)

The plan offers active employees postemployment medical, dental, and life insurance benefits upon retirement at any age with at least 28 years of service or at age 59½ with at least 10 years of service. Medical and dental coverage ends when the retiree reaches age 65. Life insurance ends when the retiree reaches age 80, depending upon classification. Employer contributions towards the plan have been capped at various rates, depending upon the year that the employee retires.

Arkansas Northeastern College (ANC)

The plan offers postemployment medical, dental, and life insurance coverage to active employees who retire with at least 15 years of service and are at least age 60. Coverage ends when the retiree becomes eligible for Medicare. Retirees must pay the same premium as an active employee and the entire cost of dental and life insurance coverage.

Black River Technical College (BRTC)

The plan offers postemployment health insurance coverage to employees who retire directly from active employment, are at least age 60, and have at least 10 years of service or are at least age 55 and meet the “Rule of 70” criteria. If an employee retires before age 65, the College will pay the individual health insurance premium until the retiree reaches age 65 or becomes eligible for Medicare.

East Arkansas Community College (EACC)

The plan offers postemployment medical benefits to active employees who retire with at least 15 years of full-time service and are at least age 55. Coverage ends when the retiree becomes eligible for Medicare. The College pays a percentage of the individual premium based upon the retiree’s age plus service when he or she retires.

National Park College (NPC)

The plan offers postemployment health and life insurance benefits to active employees who retire and are at least age 60 with 10 or more years of service or are at least age 55 and

ARKANSAS

meet the “Rule of 70.” Retirees can self-pay their health and life insurance until they reach age 65. At age 65, they can continue their coverage but must pay 100% of the premium.

North Arkansas College (NAC)

The plan offers postemployment health and dental insurance benefits to employees who retire directly from active employment and have at least 10 years of service and 70 points. Retirees can receive coverage until they are eligible for Medicare and must pay the same premium as an active employee. Retiree can also continue \$20,000 of the basic life insurance and the group vision benefit at their own expense.

Ozarka College (OC)

The plan offers postemployment health insurance benefits to employees who retire directly from active employment, are at least age 55, and have 75 points. The College pays the retiree’s premium in the same amount as for active employees until the retiree reaches age 65. At age 65, the retiree can continue coverage but must pay the premium.

South Arkansas Community College (SACC)

The plan offers postemployment medical, dental, and life insurance benefits to employees who retire directly from active employment, who have at least 15 years of full-time service, and are at least age 55. Coverage can continue until the retiree becomes eligible for Medicare. The College pays a percentage of the individual premium based upon the retiree’s age plus service when he or she retires.

Employees Covered by Benefit Term

At June 30, 2023, the following employees were covered by benefit terms of each plan:

| Plan | Inactive employees or beneficiaries currently receiving benefit payments (1) | Active Employees | Total |
|--------------|---|-----------------------------|---------------|
| ASU | 149 | 1,420 | 1,569 |
| ATU | 34 | 782 | 816 |
| NWACC | 7 | 395 | 402 |
| SAUT | 13 | 143 | 156 |
| SAU | 16 | 410 | 426 |
| U of A | 2,015 | 19,127 | 21,142 |
| UCA | 51 | 1,405 | 1,456 |
| ANC | 7 | 133 | 140 |
| BRTC | 73 | 132 | 205 |
| EACC | 5 | 114 | 119 |
| NPC | 1 | 66 | 67 |
| NAC | 9 | 174 | 183 |
| OC | 27 | 89 | 116 |
| SACC | 22 | 138 | 160 |
| Total | 2,429 | 24,528 | 26,957 |

(1) There are no inactive employees entitled to but not yet receiving benefit payments.

ARKANSAS

(b) Total OPEB Liability

At June 30, 2023, the State reported the following liabilities as determined as of the date listed (expressed in thousands):

| | Measurement Date | Total OPEB Liability |
|--------|-----------------------------|---------------------------------|
| ASU | June 30, 2023 | \$ 10,971 |
| ATU | June 30, 2022 | 6,648 |
| NWACC | June 30, 2023 | 1,211 |
| SAUT | June 30, 2023 | 1,721 |
| SAU | June 30, 2023 | 2,611 |
| U of A | June 30, 2022 | 70,782 |
| UCA | June 30, 2023 | 3,790 |
| ANC | June 30, 2023 | 800 |
| BRTC | June 30, 2023 | 1,717 |
| EACC | June 30, 2023 | 753 |
| NPC | June 30, 2023 | 489 |
| NAC | June 30, 2023 | 1,221 |
| OC | June 30, 2023 | 803 |
| SACC | June 30, 2023 | 713 |
| Total | | <u>\$ 104,230</u> |

ARKANSAS

Actuarial Assumptions and Other Inputs

The total OPEB liabilities listed were determined based on an actuarial valuation dated on or before the measurement date. If the actuarial valuation is dated before the measurement date, update procedures were used to roll forward the actuarial valuation to the measurement date. The actuarial valuations used the following assumptions, applied to all periods included in the measurement:

| | ASU | | ATU | | NWACC | | SAUT | | SAU |
|--|---|-----|---|-----|--|-----|--|-----|--|
| Actuarial valuation date | January 1, 2023 | | June 30, 2022 | | June 30, 2023 | | June 30, 2022 | | June 30, 2023 |
| Inflation rate | N/A | | 3.00% | | 3.00% | | 3.00% | | 3.00% |
| Salary increases | 3.00% | | 3.25% | | N/A | | N/A | | N/A |
| Discount rate | 4.13% | (2) | 3.54% | (3) | 4.13% | (4) | 4.13% | (4) | 4.13% |
| Healthcare cost trend rates | 5.5% initial 4.70% ultimate | | 7.5% initial 4.44% ultimate | | 9% initial 4.5% ultimate | | 8% initial 4.75% ultimate | | 7% initial 4% ultimate |
| Retirees' share of benefit-related costs | 50% | | 80% to 100% | | 95% to 100% | | 1% to 4% | | 21% |
| Mortality rates | Pub-2010 total dataset mortality for general employees, with generational projection according to Scale MP-2021 | | SOA RPH-2014 Total Dataset Mortality Table fully generational using Scale MP-2017 | | Pub-T 2010 Mortality Table (headcount basis), projected generationally with Scale MP 2020. | | Pub-T 2010 Mortality Table (headcount basis), projected generationally with Scale MP 2019. | | RP-2014 Mortality Table with Improvement Scale MP-2021 |
| Actuarial experience study date | January 1, 2021 | | N/A | | N/A | | N/A | | N/A |

| | U of A | | UCA | | ANC | | BRTC | | EACC |
|--|---|-----|--|-----|---|-----|---|-----|---|
| Actuarial valuation date | July 1, 2022 | | June 30, 2023 | | June 30, 2022 | | June 30, 2023 | | June 30, 2023 |
| Inflation rate | 2.20% | | 3.00% | | 3.00% | | 3.00% | | 2.50% |
| Salary increases | 4.00% | | N/A | | N/A | | N/A | | N/A |
| Discount rate | 3.54% | (1) | 4.13% | (2) | 4.13% | (4) | 4.13% | (4) | 4.13% |
| Healthcare cost trend rates | 7.0% initial 4.14% ultimate | | 7% initial 4% ultimate | | 8% initial 5% ultimate | | 8% initial 5% ultimate | | 8% initial 5% ultimate |
| Retirees' share of benefit-related costs | 10% to 100% | | 9% to 100% | | 9% to 80% | | 0% to 57% | | 0% to 100% |
| Mortality rates | Pub-2010 Teachers Headcount weighted Mortality Tables using projection scale MP-2021 from base year 2010. | | RP-2014 Mortality Table with Improvement Scale MP-2021 | | Pub-T 2010 Mortality Table (headcount basis), projected generationally with Scale MP-2019 | | Pub-T 2010 Mortality Table (headcount basis), projected generationally with Scale MP-2019 | | Pub-T 2010 Mortality Table (headcount basis), projected generationally with Scale MP-2019 |
| Actuarial experience study date | N/A | | N/A | | N/A | | N/A | | N/A |

| | NPC | | NAC | | OC | | SACC | |
|--|--|-----|--|-----|--|-----|--|-----|
| Actuarial valuation date | July 1, 2023 | | June 30, 2023 | | June 30, 2023 | | June 30, 2023 | |
| Inflation rate | 2.50% | | 3.00% | | 3.00% | | 3.00% | |
| Salary increases | N/A | | N/A | | N/A | | N/A | |
| Discount rate | 4.13% | (4) | 4.13% | (4) | 4.13% | (4) | 4.13% | (4) |
| Healthcare cost trend rates | 7.5% initial 4.25% ultimate | | 8% initial 4.5% ultimate | | 9% initial 5% ultimate | | 8% initial 5% ultimate | |
| Retirees' share of benefit-related costs | 25% | | 100% | | 0% to 15% | | 0% to 75% | |
| Mortality rates | Pub-T 2010 Mortality Table (headcount basis), projected generationally with Scale MP 2020. | | Pub-T 2010 Mortality Table (headcount basis), projected generationally with Scale MP 2020. | | Pub-T 2010 Mortality Table (headcount basis), projected generationally with Scale MP 2020. | | Pub-T 2010 Mortality Table (headcount basis), projected generationally with Scale MP 2019. | |
| Actuarial experience study date | N/A | | N/A | | N/A | | N/A | |

- (1) The discount rate determination was based upon high-quality AA/Aa or higher bond yields in effect for 20-year, tax-exempt general obligation municipal bonds using the Bond Buyer 20-Bond Go Index.
- (2) The discount rate was based upon the S&P Muni Bond 20 Year High Grade Rate Index.
- (3) The discount rate was based upon the Bond Buyer 20-Bond GO Index.
- (4) The discount rate was based upon a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date.

ARKANSAS

(c) Changes in the Total OPEB Liability

The following table provides the changes in the total OPEB liability for each plan (expressed in thousands):

| | | | |
|--|-------------|-------------|---------------|
| | ASU | ATU | NWACC |
| Balance, June 30, 2022 | \$ 10,392 | \$ 7,756 | \$ 1,189 |
| Changes for the current fiscal year: | | | |
| Service cost | 377 | 539 | 77 |
| Interest cost | 428 | 173 | 50 |
| Differences between expected and actual experience | 339 | (389) | (200) |
| Changes in assumptions or other inputs | 37 (3) | (854) (1) | 95 (3) |
| Benefit payments | (602) | (577) | |
| Net changes | 579 | (1,108) | 22 |
| Balance, June 30, 2023 | \$ 10,971 | \$ 6,648 | \$ 1,211 |
| | SAUT | SAU | U of A |
| Balance, June 30, 2022 | \$ 1,604 | \$ 2,763 | \$ 80,318 |
| Changes for the current fiscal year: | | | |
| Service cost | 126 | 273 | 5,244 |
| Interest cost | 67 | 94 | 1,818 |
| Differences between expected and actual experience | - | 620 | (4,434) |
| Changes in assumptions or other inputs | (4) (3) | (138) (1) | (9,569) (3) |
| Benefit payments | (72) | (1,001) | (2,595) |
| Net changes | 117 | (152) | (9,536) |
| Balance, June 30, 2023 | \$ 1,721 | \$ 2,611 | \$ 70,782 |
| | UCA | ANC | BRTC |
| Balance, June 30, 2022 | \$ 3,390 | \$ 766 | \$ 1,650 |
| Changes for the current fiscal year: | | | |
| Service cost | 233 | 37 | 81 |
| Interest cost | 115 | 31 | 67 |
| Differences between expected and actual experience | 286 | - | - |
| Changes in assumptions or other inputs | (166) (1) | (1) (1) | (4) (1) |
| Benefit payments | (68) | (33) | (77) |
| Net changes | 400 | 34 | 67 |
| Balance, June 30, 2023 | \$ 3,790 | \$ 800 | \$ 1,717 |
| | EACC | NPC | NAC |
| Balance, June 30, 2022 | \$ 736 | \$ 651 | \$ 1,189 |
| Changes for the current fiscal year: | | | |
| Service cost | 49 | 51 | 48 |
| Interest cost | 30 | 27 | 50 |
| Differences between expected and actual experience | (17) | (244) | (61) |
| Changes in assumptions or other inputs | (2) (2) | 8 (3) | (5) (1) |
| Benefit payments | (43) | (4) | |
| Net changes | 17 | (162) | 32 |
| Balance, June 30, 2023 | \$ 753 | \$ 489 | \$ 1,221 |
| | OC | SACC | |
| Balance, June 30, 2022 | \$ 781 | \$ 801 | |
| Changes for the current fiscal year: | | | |
| Service cost | 38 | 59 | |
| Interest cost | 33 | 34 | |
| Differences between expected and actual experience | 22 | (110) | |
| Changes in assumptions or other inputs | (66) (1) | (53) (3) | |
| Benefit payments | (5) | (18) | |
| Net changes | 22 | (88) | |
| Balance, June 30, 2023 | \$ 803 | \$ 713 | |

- (1) Reflects a change in discount rate.
(2) Reflects a change in discount rate and inflation rates.
(3) Reflects a change in discount rate and healthcare trend rates.

ARKANSAS

(d) Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following table presents the total OPEB liability of the State by plan, as well as what the State's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate for each plan (expressed in thousands):

| | 1% Decrease | | Current Discount Rate | | 1% Increase | |
|--------|-------------|----------------------|-----------------------|----------------------|-------------|----------------------|
| | Rate | Total OPEB Liability | Rate | Total OPEB Liability | Rate | Total OPEB Liability |
| ASU | 3.13% | \$ 11,627 | 4.13% | \$ 10,971 | 5.13% | \$ 10,364 |
| ATU | 2.54% | 7,246 | 3.54% | 6,648 | 4.54% | 6,140 |
| NWACC | 3.13% | 1,299 | 4.13% | 1,211 | 5.13% | 1,128 |
| SAUT | 3.13% | 1,830 | 4.13% | 1,721 | 5.13% | 1,618 |
| SAU | 3.13% | 2,850 | 4.13% | 2,611 | 5.13% | 2,396 |
| U of A | 2.54% | 77,524 | 3.54% | 70,782 | 4.54% | 64,755 |
| UCA | 3.13% | 4,077 | 4.13% | 3,790 | 5.13% | 3,529 |
| ANC | 3.13% | 832 | 4.13% | 800 | 5.13% | 746 |
| BRTC | 3.13% | 1,821 | 4.13% | 1,717 | 5.13% | 1,619 |
| EACC | 3.13% | 808 | 4.13% | 753 | 5.13% | 702 |
| NPC | 3.13% | 529 | 4.13% | 489 | 5.13% | 453 |
| NAC | 3.13% | 1,271 | 4.13% | 1,221 | 5.13% | 1,054 |
| OC | 3.13% | 880 | 4.13% | 803 | 5.13% | 733 |
| SACC | 3.13% | 768 | 4.13% | 713 | 5.13% | 654 |

(e) Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following table presents the total OPEB liability of the State by plan, as well as what the State's total OPEB liability would be if it were calculated using healthcare costs trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates for each plan (expressed in thousands):

| | Total OPEB Liability | | |
|--------|----------------------|--|-------------|
| | 1% Decrease | Current Healthcare Cost Trend Rate (1) | 1% Increase |
| ASU | \$ 10,245 | \$ 10,971 | \$ 11,789 |
| ATU | 6,198 | 6,648 | 7,170 |
| NWACC | 1,098 | 1,211 | 1,347 |
| SAUT | 1,547 | 1,721 | 1,930 |
| SAU | 2,339 | 2,611 | 2,933 |
| U of A | 64,282 | 70,782 | 78,372 |
| UCA | 3,476 | 3,790 | 4,153 |
| ANC | 733 | 800 | 878 |
| BRTC | 1,558 | 1,717 | 1,903 |
| EACC | 673 | 753 | 849 |
| NPC | 429 | 489 | 563 |
| NAC | 1,077 | 1,221 | 1,395 |
| OC | 705 | 803 | 920 |
| SACC | 625 | 713 | 823 |

(1) The current healthcare cost trend rate for each institution is listed in the actuarial assumptions table.

ARKANSAS

(f) OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2023, the State recognized OPEB expense for each plan and in total as follows (expressed in thousands):

| | Total OPEB Expense |
|--------|-------------------------------|
| ASU | \$ (2,072) |
| ATU | 232 |
| NWACC | 91 |
| SAUT | 178 |
| SAU | 346 |
| U of A | 3,340 |
| UCA | 261 |
| ANC | 85 |
| BRTC | 114 |
| EACC | 82 |
| NPC | 34 |
| NAC | 119 |
| OC | 53 |
| SACC | 67 |
| Total | <u>\$ 2,930</u> |

At June 30, 2023, the State reported deferred outflows of resources and deferred inflows of resources related to OPEB for each plan from the following sources (expressed in thousands):

| | ASU | | ATU | | NWACC | |
|--|-------------------------------------|------------------------------------|-------------------------------------|------------------------------------|-------------------------------------|------------------------------------|
| | Deferred Outflow of Resources | Deferred Inflow of Resources | Deferred Outflow of Resources | Deferred Inflow of Resources | Deferred Outflow of Resources | Deferred Inflow of Resources |
| Difference between expected and actual experience | \$ 1,056 | \$ (4,939) | \$ | \$ (1,356) | \$ | \$ (444) |
| Changes of assumptions and other inputs | 212 | (3,217) | 941 | (2,987) | 250 | (132) |
| State benefit payments and administrative expenses subsequent to the measurement | | | 536 | | | |
| Total | <u>\$ 1,268</u> | <u>\$ (8,156)</u> | <u>\$ 1,477</u> | <u>\$ (4,343)</u> | <u>\$ 250</u> | <u>\$ (576)</u> |

| | SAUT | | SAU | | U of A | |
|--|-------------------------------------|------------------------------------|-------------------------------------|------------------------------------|-------------------------------------|------------------------------------|
| | Deferred Outflow of Resources | Deferred Inflow of Resources | Deferred Outflow of Resources | Deferred Inflow of Resources | Deferred Outflow of Resources | Deferred Inflow of Resources |
| Difference between expected and actual experience | \$ 196 | \$ (134) | \$ 933 | \$ (860) | \$ 1,643 | \$ (8,095) |
| Changes of assumptions and other inputs | 68 | (241) | 239 | (509) | 5,170 | (8,129) |
| State benefit payments and administrative expenses subsequent to the measurement | | | | | 2,189 | |
| Total | <u>\$ 264</u> | <u>\$ (375)</u> | <u>\$ 1,172</u> | <u>\$ (1,369)</u> | <u>\$ 9,002</u> | <u>\$ (16,224)</u> |

Continued on the following page

ARKANSAS

Continued from the previous page

| | UCA | | ANC | | BRTC | |
|--|-------------------------------------|------------------------------------|-------------------------------------|------------------------------------|-------------------------------------|------------------------------------|
| | Deferred Outflow of Resources | Deferred Inflow of Resources | Deferred Outflow of Resources | Deferred Inflow of Resources | Deferred Outflow of Resources | Deferred Inflow of Resources |
| Difference between expected and actual experience | \$ 491 | \$ (702) | \$ 140 | \$ | \$ | \$ (163) |
| Changes of assumptions and other inputs | 270 | (763) | 49 | (88) | 84 | (206) |
| State benefit payments and administrative expenses subsequent to the measurement | | | | | | |
| Total | <u>\$ 761</u> | <u>\$ (1,465)</u> | <u>\$ 189</u> | <u>\$ (88)</u> | <u>\$ 84</u> | <u>\$ (369)</u> |
| | EACC | | NPC | | NAC | |
| | Deferred Outflow of Resources | Deferred Inflow of Resources | Deferred Outflow of Resources | Deferred Inflow of Resources | Deferred Outflow of Resources | Deferred Inflow of Resources |
| Difference between expected and actual experience | \$ 83 | \$ (16) | \$ 74 | \$ (224) | \$ 225 | \$ (56) |
| Changes of assumptions and other inputs | 38 | (113) | 30 | (188) | 127 | (190) |
| State benefit payments and administrative expenses subsequent to the measurement | | | | | | |
| Total | <u>\$ 121</u> | <u>\$ (129)</u> | <u>\$ 104</u> | <u>\$ (412)</u> | <u>\$ 352</u> | <u>\$ (246)</u> |
| | OC | | SACC | | | |
| | Deferred Outflow of Resources | Deferred Inflow of Resources | Deferred Outflow of Resources | Deferred Inflow of Resources | | |
| Difference between expected and actual experience | \$ 20 | \$ (60) | \$ | \$ (112) | | |
| Changes of assumptions and other inputs | 63 | (185) | 39 | (153) | | |
| State benefit payments and administrative expenses subsequent to the measurement | | | | | | |
| Total | <u>\$ 83</u> | <u>\$ (245)</u> | <u>\$ 39</u> | <u>\$ (265)</u> | | |
| | TOTAL | | | | | |
| | Deferred Outflow of Resources | Deferred Inflow of Resources | | | | |
| Difference between expected and actual experience | \$ 4,861 | \$ (17,161) | | | | |
| Changes of assumptions and other inputs | 7,580 | (17,101) | | | | |
| State benefit payments and administrative expenses subsequent to the measurement | 2,725 | | | | | |
| Total | <u>\$ 15,166</u> | <u>\$ (34,262)</u> | | | | |

\$2.7 million reported as deferred outflows of resources related to OPEB resulting from State benefit payments subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2024.

ARKANSAS

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (expressed in thousands):

| Fiscal Year-ended June 30: | | | | | | | |
|----------------------------|------------|------------|------------|---------|-------|------------|------------|
| | 2024 | 2025 | 2026 | 2027 | 2028 | Thereafter | Total |
| ASU | \$ (2,893) | \$ (2,818) | \$ (1,200) | \$ 23 | \$ | \$ | \$ (6,888) |
| ATU | (480) | (480) | (480) | (480) | (480) | (1,002) | (3,402) |
| NWACC | (35) | (36) | (36) | (36) | (36) | (148) | (327) |
| SAUT | (14) | (14) | (15) | (15) | (15) | (37) | (110) |
| SAU | (21) | (21) | (21) | (21) | (21) | (91) | (196) |
| U of A | (2,020) | (1,660) | (2,259) | (2,732) | (500) | (240) | (9,411) |
| UCA | (87) | (87) | (87) | (87) | (87) | (269) | (704) |
| ANC | 16 | 16 | 16 | 16 | 16 | 20 | 100 |
| BRTC | (34) | (34) | (34) | (34) | (35) | (113) | (284) |
| EACC | 3 | 3 | 3 | 3 | 2 | (22) | (8) |
| NPC | (44) | (44) | (44) | (45) | (18) | (112) | (307) |
| NAC | 21 | 21 | 21 | 21 | 21 | - | 105 |
| OC | 17 | 17 | 17 | 17 | 18 | 76 | 162 |
| SACC | (26) | (26) | (26) | (26) | (26) | (97) | (227) |

Total OPEB Liability

Reconciliation of Total OPEB Liability to Financial Statements

| | |
|----------------------|---------------------|
| Governmental | \$ 1,419,579 |
| Business-type | 116,382 |
| Fiduciary | 6,125 |
| Component units | 2,091 |
| Total OPEB liability | <u>\$ 1,544,177</u> |

Total OPEB Expense

Summary of Total OPEB Expense

| | |
|--------------------|--------------------|
| Governmental | \$ (59,775) |
| Business-type | 1,815 |
| Fiduciary | (205) |
| Component units | (389) |
| Total OPEB expense | <u>\$ (58,554)</u> |

(16) Additional Information – Enterprise Funds

The Construction Assistance Revolving Loan Program was created pursuant to the 1987 Amendments (Federal Law: 100-4) to the 1977 Clean Water Act (Federal Law: 92-500) to provide a perpetual fund for financing the construction of wastewater treatment facilities for municipalities and other public entities.

The Safe Drinking Water Revolving Loan Fund Program was created pursuant to the 1996 Amendments (Federal Law: 104-182) to the 1974 Safe Drinking Water Act (Federal Law: 93-523) to provide a perpetual fund for financing the construction of water treatment facilities for municipalities and other public entities.

ARKANSAS

Condensed Statement of Net Position (expressed in thousands):

| | Construction Assistance Revolving Loan Fund | Safe Drinking Water Revolving Loan Fund |
|------------------------------------|--|--|
| Current assets | \$ 58,491 | \$ 110,846 |
| Noncurrent assets | | |
| Advances to other funds | 334 | |
| Other noncurrent assets | 416,969 | 205,340 |
| Total assets | <u>\$ 475,794</u> | <u>\$ 316,186</u> |
| Current liabilities | | |
| Due to other funds | \$ | \$ 425 |
| Other current liabilities | 324 | 189 |
| Total liabilities | <u>324</u> | <u>614</u> |
| Net position | | |
| Restricted | 475,470 | 315,572 |
| Total liabilities and net position | <u>\$ 475,794</u> | <u>\$ 316,186</u> |

Condensed Statement of Revenues, Expenses, and Changes in Net Position (expressed in thousands):

| | Construction Assistance Revolving Loan Fund | Safe Drinking Water Revolving Loan Fund |
|---|--|--|
| Operating revenue/expenses: | | |
| Licenses, permits, and fees | \$ 3,716 | \$ 1,725 |
| Operating expenses | (5,784) | (1,123) |
| Operating income (loss) | <u>(2,068)</u> | <u>602</u> |
| Nonoperating revenue/expenses: | | |
| Investment earnings (pledged against bonds) | 7,244 | 5,841 |
| Grants and contributions | 16,888 | 3,955 |
| Nonoperating revenue | <u>24,132</u> | <u>9,796</u> |
| Transfers in (out), net | <u>3,246</u> | <u>1,517</u> |
| Change in net position | 25,310 | 11,915 |
| Total net position, beginning of year | <u>450,160</u> | <u>303,657</u> |
| Total net position, end of year | <u>\$ 475,470</u> | <u>\$ 315,572</u> |

ARKANSAS

Condensed Statement of Cash Flows (expressed in thousands):

| | <u>Construction Assistance Revolving Loan Fund</u> | <u>Safe Drinking Water Revolving Loan Fund</u> |
|--------------------------------------|--|--|
| Net cash provided by: | | |
| Operating activities | \$ 2,191 | \$ 1,030 |
| Noncapital financing activities | 20,183 | 5,504 |
| Investing activities | <u>(42,579)</u> | <u>17,723</u> |
| Net increase (decrease) | (20,205) | 24,257 |
| Cash and cash equivalents, beginning | 75,811 | 85,464 |
| Cash and cash equivalents, ending | <u>\$ 55,606</u> | <u>\$ 109,721</u> |

(17) Risk Management Programs

The following describes the risk management programs administered by the State.

Primary Government

Governmental Activities

(a) Health and Life Plans

State Employee Health and Life Benefit Plan

As required by Ark. Code Ann. § 21-5-405, the State Board of Finance (the Board) and the Director of Transformation and Shared Services – Employee Benefits Division (EBD) Administration take a risk management approach in designing the State employee benefit programs. In addition, the Board ensures that the State employee health benefit programs are maintained on an actuarially sound basis as determined by actuarial standards established by the Board. Most higher education, State Police, and some portion of the State's vocational and technical schools are not included in the State employee benefit programs.

The Board provides employee benefits to State employees that include a self-funded comprehensive major medical plan that includes prescription drug benefits, a health savings account, a fully funded mental health parity and employee assistance program, and a fully funded basic and supplemental group term life insurance. The State offers a cafeteria plan that includes a flexible medical spending account and a dependent daycare/elder care account. In addition, State employees are given the option to participate in a deferred compensation plan.

The State offers a basic group term life insurance and accidental death and dismemberment policy to all active State employees. The State pays for these policies from the FICA trust fund. Employees are offered expanded basic group life term insurance at the employee's cost. The costs are based on a set rate without regard to the age of the employee. Employees are also offered supplemental coverage for employee and dependent coverage. Supplemental life insurance premiums are based upon age and amount of coverage.

ARKANSAS

Health plan claim liabilities for claims submitted after the close of the plan year or after plan termination of the self-insured medical health insurance plan and the prescription drug plan for State employees are based on actuarial estimates of the ultimate cost of claims that have been incurred (both reported and unreported) and are recorded in the general fund. An analysis of changes in aggregate liabilities for claims and claims adjustment expenses for the current and prior fiscal years are as follows (expressed in thousands):

| | <u>2023</u> | <u>2022</u> |
|--|------------------|------------------|
| Claim liability, beginning of year | \$ 25,794 | \$ 28,001 |
| Incurred claims: | | |
| Provision for insured events of current year | 288,942 | 313,290 |
| Provision for insured events of prior years | 568 | (82) |
| Total incurred claims | <u>289,510</u> | <u>313,208</u> |
| Payments: | | |
| Claims payments attributed to insured events of current year | 267,119 | 287,268 |
| Claims payments attributed to insured events of prior years | 25,033 | 28,147 |
| Total payments | <u>292,152</u> | <u>315,415</u> |
| Claim liability, end of year | <u>\$ 23,152</u> | <u>\$ 25,794</u> |

Arkansas State Police Health Insurance Plan

Pursuant to Ark. Code Ann. § 12-8-210, the Arkansas State Police (ASP) offers healthcare benefits to active, uniformed members and retirees. The ASP Human Resource section serves as Plan Administrator. A contracted third-party administrator (TPA) is selected each plan year to serve as claims processor. The TPA also administers the COBRA Act of 1985 and provides certain actuarial estimates for the plan. Healthcare benefits are funded by employer and retired employee contributions and Ark. Code Ann. § 27-16-801. Ark. Code Ann. § 27-16-801 stipulates that for every Arkansas driver's license sold, either \$6 or \$12 of the license fee depending on whether it is a four-year or eight-year license is used to fund the ASP Health Plan. The plan is partially self-funded; reinsurance stop loss coverage for aggregate benefit utilization is contracted for each plan year. Plan years cover January 1 through December 31 of any given year. Employer contribution rates are set by the ASP with final approval by the ASP Commission. The ASP Commission is authorized by Ark. Code Ann. § 12-8-210 to direct the plan. The current monthly budgeted premium, set on July 1, 2022, is \$928 per budgeted commissioned position.

The plan administrator offers the following employee benefits to ASP uniformed employees: a major medical plan that includes prescription drug benefits, a health savings account, and mental health benefits. ASP offers a cafeteria plan that includes a flexible medical spending account and a dependent daycare/elder care account. In addition, ASP uniformed employees are given the option to participate in a deferred compensation plan. A stand-alone vision and dental plan, as well as a comprehensive group term life plan, are available with the employee paying all premiums.

ARKANSAS

Liabilities for claims incurred but not reported are included in the ASP Insurance Plan. These liabilities exist because the span of time between the incurrence of obligations to pay claims and the liquidation of the obligations by the agency cross reporting periods.

The amounts of these liabilities, based on evaluation of claims data for those claims that were incurred before year-end and paid after year-end for June 30, 2023, are as follows (expressed in thousands):

| | <u>2023</u> | <u>2022</u> |
|--|----------------------|----------------------|
| Claim liability, beginning of year | \$ <u>767</u> | \$ <u>512</u> |
| Incurred claims: | | |
| Provision for insured events of current year | 13,420 | 12,930 |
| Increase in provision for insured events of prior years | <u>496</u> | <u>271</u> |
| Total incurred claims and claim adjustment expense | <u>13,916</u> | <u>13,201</u> |
| Payments: | | |
| Claims payments attributed to insured events of current year | 12,725 | 12,163 |
| Claims payments attributed to insured events of prior years | <u>1,263</u> | <u>783</u> |
| Total payments | <u>13,988</u> | <u>12,946</u> |
| Claim liability, end of year | \$ <u><u>695</u></u> | \$ <u><u>767</u></u> |

(b) Public Employee Claims Division of the Arkansas Insurance Department

The State's Workers' Compensation Program (the Program) was created by State law to provide benefits to State employees injured on the job. All employees of the State and its component units are included in the Program. Prior to July 1, 1994, employees of state-sponsored school districts were also included in the plan, and the State continues to pay benefits to those employees injured prior to that date. Prior to July 1, 1986, employees of the counties and cities were included in the plan, and the State continues to pay benefits to those employees injured prior to that date. An injury is covered under workers' compensation if it is caused by an accident that arose out of and in the course of employment. Losses payable by the Program include medical claims, loss of wages, and disability and death benefits.

The Program is self-insured and is administered by the Public Employees Claims Division of the State Insurance Department. Each State agency is responsible for contributing to the Program each year an amount based on past claims experience. This amount is determined by the Department of Finance and Administration. Due to legislation ending new claims to the Death and Permanent Total Disability Trust Fund at June 30, 2019, it is anticipated that there will be increases in the claims liability for the State.

ARKANSAS

Changes in the balance of the State's workers' compensation claim liability during the current and prior fiscal years are as follows (expressed in thousands):

| | <u>2023</u> | <u>2022</u> |
|--|------------------|------------------|
| Claim liability, beginning of year | \$ 80,879 | \$ 83,658 |
| Incurred claims: | | |
| Provision for insured events of current year | 15,002 | 14,721 |
| Decrease in provision for insured events of prior years | (736) | (5,842) |
| Total incurred claims and claim adjustment expense | <u>14,266</u> | <u>8,879</u> |
| Payments: | | |
| Claims payments attributed to insured events of current year | 4,516 | 4,756 |
| Claims payments attributed to insured events of prior years | <u>7,884</u> | <u>6,902</u> |
| Total payments | <u>12,400</u> | <u>11,658</u> |
| Claim liability, end of year | <u>\$ 82,745</u> | <u>\$ 80,879</u> |

(c) Petroleum Storage Tank Trust Fund

The Petroleum Storage Tank Trust Fund (Storage Tank Fund) was established to provide owners and operators of petroleum storage tanks in the State protection from losses associated with accidental releases from qualified storage tanks. In order for a storage tank to qualify under the Storage Tank Fund, it must be registered with all fees paid and meet certain other requirements at the time of the release. The Storage Tank Fund reimburses tank owners up to \$1.5 million per occurrence, with a \$7,500 deductible, as well as third-party property claims or bodily injury claims for damages up to \$1.0 million per occurrence, also with a \$7,500 deductible. The Storage Tank Fund is funded by an environmental assurance fee, collected at the wholesale level, of three-tenths of a cent for each gallon of fuel. The first party claim liability is determined through the use of the responsible party's consulting estimates of the remaining corrective action for each site. The third-party claim liability for a release is estimated at one half the plan limits (less the \$7,500 deductible) once a third-party claim is filed until actual damages are determined and the liability is recorded in Governmental Activities.

Changes in the claim liability for the Storage Tank Fund during the current and prior fiscal years are as follows (expressed in thousands):

| | <u>2023</u> | <u>2022</u> |
|--|------------------|------------------|
| Claim liability, beginning of year | \$ 23,444 | \$ 16,658 |
| Incurred claims: | | |
| Provision for insured events of current year | 8,521 | 12,184 |
| Payments: | | |
| Claims payments attributed to insured events of current year | <u>5,647</u> | <u>5,398</u> |
| Claim liability, end of year | <u>\$ 26,318</u> | <u>\$ 23,444</u> |

ARKANSAS

(d) Risk Management Division Office

The State established the Risk Management Division Office (RISK), Act 272 of 1981, in accordance with State law for the purpose of analyzing and making recommendations as to cost effective loss control and safety programs for the various State agencies. Accordingly, State agencies retain the ultimate decision authority over whether to purchase commercial insurance coverage for losses. However, Ark. Code Ann. § 25-35-104 does require mandatory participation for those State agencies that choose to procure property and casualty insurance offered through the Arkansas Multi-Agency Insurance Trust Fund (AMAIT).

For those State buildings covered by commercial insurance through the AMAIT Plan, the building and contents are generally insured for replacement cost, subject to a \$5.5 million aggregate retention paid from the AMAIT, Act 1762 of 2003, with varying deductible amounts retained by the participating State agency entities from \$2,500 up to \$250,000 per occurrence. The total annual payout by AMAIT for the All-Other Perils coverage is capped at \$5.5 million. Losses arising from earth movement are generally insured for the full amount of loss, subject to a deductible of 5% of the combined building and content total value at the location where the loss or damage occurs with a minimum \$25,000 per occurrence deductible per location. Due to market conditions, limited availability, and excessive cost, total earth movement coverage is limited to \$35 million aggregate limit in Insurance Services Office (ISO) earthquake Zones 2, 3, and Sharp County and \$100 million for Zones 4 and 5. The State has secured domestic and foreign terrorism insurance coverage. Certain State agencies have chosen not to purchase commercial insurance on certain buildings, and as such, losses for these buildings are recorded as expenditures in the General Fund when incurred. Flood coverage is provided with varying limits and deductibles according to the various flood zones. Aggregate limits vary from \$10 million in a Special Flood Hazard Zone A, with a \$1 million deductible per occurrence, per location, per agency, up to \$35 million in Zone B and X shaded, with a \$100,000 deductible per occurrence, per agency, and up to \$100 million in Zone X, with a \$100,000 deductible per occurrence, per agency. Both earthquake and flood coverage limits are annual aggregate total maximum limits for the State.

The State does not purchase commercial general liability insurance coverage for claims arising from third party losses on State property as the State relies on sovereign immunity against such claims. Claims against the State for such losses are heard before the State Claims Commission. Act 1188 of 2015 amended the AMAIT to allow for cyber security insurance. Cyber data liability insurance including, but not limited to, first-party coverage and third-party coverage for all participating State agencies became effective on August 14, 2018.

RISK provides staff for the Arkansas Governmental Bonding Board in the administration of the State of Arkansas Self-Insured Fidelity Bond Program in accordance with Act 728 of 1987. The Bond Program provides fidelity bond coverage for actual losses through fraudulent and dishonest acts caused by employees or officials of all participating governments: State, county, municipal, and school district entities. The bond policy limit is \$300,000 per occurrence, in accordance with Ark. Code Ann. § 21-2-704(b)(1).

For those State vehicles covered by commercial business auto insurance, each participating agency determines which, if any, vehicles to insure for physical damage and is subject to a

ARKANSAS

per occurrence deductible of \$500 comprehensive and \$1,000 collision coverage. Also, such commercial business auto insurance generally provides coverage against liability losses up to \$250,000 per occurrence in-state and \$5 million per occurrence out-of-state. The participating State agency does not have a per occurrence deductible on third-party liability claims. Twenty-one State entities including public funded higher education institutions and State Agencies have elected to purchase \$1.0 million per occurrence liability limit coverage in-state. Two State agencies (Arkansas Department of Transportation and Arkansas State Police) have elected not to purchase commercial business auto insurance, and losses on such vehicles are recorded as expenditures in the General Fund as incurred. Auto liability losses arising from uninsured vehicles are heard and adjudicated by the State Claims Commission.

Business-Type Activities

(a) Health and Life Plans

Higher Education Health Plans

The Board of Trustees of the University of Arkansas System (UA System) and Arkansas State University (ASU) sponsor self-funded health plans for employees and their eligible dependents. All UA System campuses participate in the health and dental plans. The plans are also offered to employees of the University of Arkansas Winthrop Rockefeller Institute; the University of Arkansas Foundation, Inc.; the Razorback Foundation, Inc.; the Walton Arts Center; and the University of Arkansas Technology Development Foundation. All ASU campuses participate in the health plan, which is administered by Arkansas Blue Advantage Administrators.

The universities pay a portion of the total premium for full-time active employees. Retirees and former employees participate on a fully contributory basis at the UA System, while ASU pays 50% of coverage for retirees who are not Medicare eligible.

Changes in the balance of the UA System and ASU claim liability during the current and prior fiscal years are as follows (expressed in thousands):

| | <u>2023</u> | <u>2022</u> |
|--|------------------|------------------|
| Claim liability, beginning of year | \$ 16,301 | \$ 18,254 |
| Incurred Claims: | | |
| Provision for insured events of current year | 208,578 | 190,697 |
| Increase (decrease) in provision for insured events of prior years | <u>5</u> | <u>193</u> |
| Total incurred claims and claim adjustment expense | <u>208,583</u> | <u>190,890</u> |
| Payments: | | |
| Claims payments attributed to insured events of current year | 188,054 | 174,396 |
| Claims payments attributed to insured events of prior years | <u>16,306</u> | <u>18,447</u> |
| Total Payments | <u>204,360</u> | <u>192,843</u> |
| Claim liability, end of year | <u>\$ 20,524</u> | <u>\$ 16,301</u> |

ARKANSAS

The universities purchase specific reinsurance to reduce their exposure on large claims. Under the specific arrangements, the reinsurance carrier pays for claims for covered individuals that exceed specified limits. Such limits are \$1.4 million and \$300,000 for the UA System and ASU, respectively.

The plans have not purchased any annuity contracts on behalf of claimants.

Public School Employee Health and Life Benefit Plan

The State sponsors an insurance plan for participating public school employees. Public school employees are offered a self-funded comprehensive major medical plan that includes prescription drug benefits, a health savings account, a fully funded mental health parity benefit and employee assistance program, and a fully funded basic and supplemental group term life insurance program. Each school district obtains its own cafeteria plan and any other benefits that are offered to public school employees by their school districts.

Through September 30, 2003, the health and life plans were fully insured. Subsequent to that date, the health plan became self-insured, and the life insurance component remained fully insured. The pharmacy plan has been self-insured since its inception. While the health plan was fully insured, most plan participants' premiums for health, life, and pharmacy coverage were collected from the school districts by the health insurance companies, and the life and pharmacy components of the premium were paid by the health insurance companies to the life insurance company and the Department of Transformation and Shared Services – Employee Benefits Division (EBD), respectively.

Premiums for certain retirees and COBRA participants were collected by EBD, and the health and life components were paid to the health and life insurance companies, respectively. Employee contributions and school district matching provide funding for the Public-School Employee Health and Life Benefit Plan. Premiums are set by the State Board of Finance and are based upon family composition and claims history. The combination of employee contributions and school district matching was determined individually by the school districts with school district match being \$168.52 for July 2022 – December 2022 and \$300 for Plan Year January 2023 - June 2023. Some school districts provide additional support for their employees through locally generated funding. Act 1745 of 2001 provides the State Legislature the authority to establish the minimum school district matching amount. Act 517 of 2013 amended Ark. Code Ann. §6-17-1117 so that the contribution rate increases annually by the same percentage that the legislature increases the salary and benefit component of the per-student foundation funding amount under Ark. Code Ann. § 6-20-2305. The plans have not purchased any annuity contracts on behalf of claimants. Effective July 1, 2017, Ark. Code Ann. § 6-17-1117 authorizes the Department of Education to pay an additional matching amount of \$142 million per fiscal year to EBD.

Basic group term life insurance and accidental death and dismemberment coverage are offered to all public-school employees covered by the health plan. Supplemental coverage is offered to public school employees for employee and dependent coverage without regard to health plan enrollment. Supplemental life insurance premiums are based upon age and amount of coverage.

ARKANSAS

Health plan claims liabilities for claims submitted after the close of the plan year or after plan termination of the self-insured medical health plans and the prescription drug plan for public school employees are based on actuarial estimates of the ultimate cost of claims that have been incurred (both reported and unreported) and are recorded in the Public-School Employee Health and Life Benefit Plan Enterprise Fund.

An analysis of changes in aggregate liabilities for claims and claims adjustments expenses for the current and prior fiscal years are as follows (expressed in thousands):

| | <u>2023</u> | <u>2022</u> |
|--|------------------|------------------|
| Claim liability, beginning of year | \$ 37,821 | \$ 35,885 |
| Incurred claims: | | |
| Provision for insured events of current year | 374,651 | 368,213 |
| Provision for insured events of prior years | <u>(614)</u> | <u>(2,219)</u> |
| Total incurred claims | <u>374,037</u> | <u>365,994</u> |
| Payments: | | |
| Claims payments attributed to insured events of current year | 337,135 | 330,696 |
| Claims payments attributed to insured events of prior years | <u>36,935</u> | <u>33,362</u> |
| Total payments | <u>374,070</u> | <u>364,058</u> |
| Claim liability, end of year | <u>\$ 37,788</u> | <u>\$ 37,821</u> |

(b) Special Funds Division of the Arkansas Workers' Compensation Commission

The State provides for loss protection to employers and insurance companies operating in the State to minimize workers' compensation claims paid for wage losses. The first such plan was created by State law and is known as the Death and Permanent Total Disability Trust Fund (Disability Trust Fund).

Death and Permanent Total Disability Trust Fund

Initiated Act 4 of 1948, as amended, established the workers' compensation laws to provide for the timely payment of temporary and permanent disability payments to all legitimately injured workers who suffer injury or disease arising out of their employment. Employers are required to provide coverage for compensation with insurance carriers authorized to write workers' compensation insurance or to pay benefits directly as a self-insurer. Generally, employers are liable for medical services and supplies for injured employees. Ark. Code Ann. § 11-9-502 provides for the first \$75,000 of weekly benefits (the indemnity threshold) for death or permanent total disability to be paid by the employer or its insurance carrier. Act 1599 of 2007 amended Ark. Code Ann. § 11-9-502 to move the indemnity threshold up to 325 times the maximum total disability rate. Accordingly, the Disability Trust Fund was established. The taxation rate is determined by the Workers' Compensation Commission in accordance with Ark. Code Ann. § 11-9-306 which limits the tax rate to 3% of written manual premiums of workers' compensation insurance written on all risks within the State. Similarly, self-insured employers and public employers are taxed based on what they would have to pay if they were covered by insurance. Act 5 of the Third Extraordinary Session of 2016, provides that no claims shall be made to the Death and Permanent Total Disability Trust Fund after June 30, 2019. Upon the final payment of the

ARKANSAS

liabilities of the Death and Permanent Total Disability Trust Fund under Ark. Code Ann. § 11-9-502, the current maximum premium tax rate of 3% will change to 1.5%.

Claim liabilities are established based on the present value of future benefits for known cases currently receiving benefits, known cases to receive benefits in the future, and claims incurred but not closed.

The following represents the changes in claim liabilities for the fund during the last two fiscal years (expressed in thousands):

| | <u>2023</u> | <u>2022</u> |
|---|-------------------|-------------------|
| Claim liability, beginning of year | \$ 177,626 | \$ 196,598 |
| Incurred claims: | | |
| Provision for insured events of current year | | |
| Decrease in provision for insured events of prior years | (6,931) | (15,111) |
| Increase due to decrease in discount period | 8,557 | 9,496 |
| Total incurred claims and claim adjustment expense | <u>1,626</u> | <u>(5,615)</u> |
| Payments: | | |
| Claims payments attributed to insured events of prior years | <u>12,967</u> | <u>13,357</u> |
| Claim liability, end of year | <u>\$ 166,285</u> | <u>\$ 177,626</u> |

(18) Commitments and Contingencies

Primary Government

Governmental Activities

(a) Litigation

The State, its agencies, and its employees are defendants in numerous legal proceedings, many of which normally occur in governmental operations. Such litigation includes, but is not limited to, claims assessed against the State for property damage and personal injury, alleged inmate wrongs and other alleged torts, alleged breaches of contract, condemnation proceedings, challenges of State law, and other alleged violations of state and federal laws. Certain claims have been adjudicated against the State but remained unpaid by the State as of the balance sheet date. The State has accrued liabilities in the approximate amount of \$800,000 for the payment of such claims. As of June 30, 2023, there were no outstanding claims within the state-accrued liabilities that were approved by the General Assembly and waiting payment through an appropriations bill through the Arkansas State Claims Commission (the Commission). The Commission may authorize awards up to \$15,000 without legislative approval. Claims awarding death and disability benefits for certain public employees do not require legislative approval. Awards are recorded in government financial statements. For other cases where it is reasonably possible that a loss will be incurred and the amount of the potential judgment can be reasonably estimated, the Attorney General and other counsel estimate the liability to be approximately \$377,515.

ARKANSAS

Changes in the balance of litigation during the current and prior fiscal year are as follows (expressed in thousands):

| | 2023 | 2022 |
|--------------------------------|---------------|---------------|
| Litigation, beginning of year | \$ 800 | \$ 18,773 |
| Incurred litigation | 105 | 843 |
| Litigation payments/dismissals | (105) | (18,816) |
| Litigation, end of year | <u>\$ 800</u> | <u>\$ 800</u> |

(b) Federal Grants

The State, including its institutions of higher education, receives significant financial assistance from the U.S. Government in the form of grants and federal revenue sharing entitlements. Entitlement to those resources is generally conditioned upon compliance with the terms and conditions of the grant agreements and applicable federal regulation, including the expenditure of the resources for eligible purposes. Substantially all grants are subject to financial and compliance audits under either the Federal Single Audit Act or by grantor agencies of the federal government or their designees. At June 30, 2023, the amount of expenditures disallowed and returned to the grantor after fiscal year-end as a result of the financial and compliance audits was \$3.1 million.

The State has participated in the Pandemic Unemployment Assistance, the Enhanced Unemployment Benefit, the Pandemic Emergency Unemployment, the Federal Pandemic Unemployment, and the Lost Wages programs. There have been nation-wide reviews of these claims and payments. Potential fraudulent and errant payments associated with these programs are currently being investigated.

(c) Construction and Other Commitments

At June 30, 2023, the State had commitments of approximately \$1.5 billion for construction and other contracts, approximately \$977.2 million for professional service contracts, and approximately \$6.4 million for subscription based information technology arrangements (SBITAs). The Arkansas Natural Resources Commission has approved \$56.2 million in loans for projects for water systems, waste water, and pollution abatement that had not been disbursed at June 30, 2023.

(d) Bond Guarantees

The Arkansas Development Finance Authority (ADFA) has authority to guarantee bonds issued by cities and counties for industrial development purposes, bonds and loans issued by ADFA, and obligations issued by a venture capital investor group. As of June 30, 2023, there was on deposit in ADFA's Guaranty Reserve Account approximately \$17.0 million. As of June 30, 2023, ADFA had outstanding guarantees on obligations aggregating approximately \$59.7 million in principal amount. Approximately \$2.9 million in principal amount was in default and in a workout posture. In the event that it is necessary to meet its guarantee obligations, ADFA may issue its revenue bonds, which will be secured by a pledge of interest earnings derived from investment of the State's daily Treasury balances. No such bonds have yet been issued by ADFA.

The Arkansas Economic Development Commission (AEDC) has authority to guarantee repayment of indebtedness incurred by private borrowers, not to exceed \$5 million in each instance, to promote industrial development within the State. In connection with such

ARKANSAS

guarantees given in the past, AEDC has received fees that have been deposited into a guaranty fund. In the event AEDC's guaranty is called upon, monies in the guaranty fund are applied to satisfy the obligation. In the event monies in the guaranty fund are insufficient to repay any such obligation, AEDC is authorized to issue its revenue bonds secured by a pledge of interest earnings on the State's daily Treasury balances. As of June 30, 2023, there was approximately \$13.3 million on deposit in AEDC's Bond Reserve Guaranty Fund. As of June 30, 2023, AEDC had outstanding guarantees on approximately \$14.4 million in principal amount of debt in connection with the program described above. Approximately \$293,094 in principal amount was in default.

(e) Tobacco Settlement

In November 1998, Arkansas joined 46 states and 5 territories in a settlement with the nation's largest tobacco manufacturers. The settlement includes base payments to states totaling \$206.0 billion over 25 years and continues in perpetuity. For 2002 and thereafter, the first \$5 million must be distributed to the Tobacco Settlement Debt Service Account, and the amounts remaining are distributed to the Tobacco Settlement Program Account.

The Arkansas Tobacco Settlement Commission, created by the Arkansas Tobacco Settlement Funds Act of 2000, is directed to monitor and evaluate programs established in the Tobacco Proceeds Act, to establish program goals for related programs, and to develop performance indicators to monitor programmatic functions to ensure optimal impact on improving the health of Arkansans. The programs include prevention and cessation programs; targeted needs programs; health issues, with specific emphasis on smoking and the use of tobacco products; and the Medicaid Expansion Program.

In fiscal year 2006, ADFA issued \$36.8 million in Tobacco Settlement Revenue Bonds. ADFA has made the proceeds of the bonds available to the University of Arkansas Board of Trustees (UA Board) to fund an expansion to the Arkansas Cancer Research Center (ACRC) on the campus of the University of Arkansas for Medical Sciences (UAMS). The bonds have an approximate yield to maturity of 4.85% to 5.10%. Principal and accumulated interest are payable beginning in 2021 through 2031 for \$22.2 million of serial bonds and beginning in 2036 through 2046 for \$14.6 million of term bonds. Funds received from the Arkansas Tobacco Settlement Funds Act of 2000 are pledged for debt service and are the primary source of payment for the bonds. In accordance with a loan agreement dated June 1, 2006, between the UA Board and ADFA, the UA Board will be required to make debt service payments on the Series 2006 bond issue in the event of a shortfall in tobacco settlement revenues. However, no such payments will be made unless the debt service revenues are insufficient to make such payments. Management believes the debt service revenues will be sufficient to service the entire principal and interest due. The *Global Insights USA, Inc.*, report, prepared in August 2006 on the *Forecast of U.S. Cigarette Consumption (2004-2046)*, indicates that tobacco consumption in 2046 is expected to decline by 54% from the 2003 level. For fiscal year 2003, Arkansas received \$60.1 million from the Tobacco Settlement Fund. Using the 54% decline from above, Arkansas should receive approximately \$27.6 million in 2046, with the first \$5.0 million dedicated to pay the debt service on the above bond issue. If debt service revenues had been considered insufficient at June 30, 2023, the University would have incurred a \$71.4 million liability related to the issue. This would include draw down of funds related to the project, issuance costs, discounts, accreted interest, and other expenses related to the issue.

While Arkansas's share of the base payments will not change over time, the amount of the annual payment is subject to a number of modifications, including adjustments for inflation and usage volumes. Some of the adjustments may result in increases in the payments (inflation, for example), while other adjustments will likely cause decreases in payments

ARKANSAS

(volume adjustments, for example). The net effect of these adjustments on future payments is unclear; therefore, the financial statements only reflect the amounts that were earned in fiscal year 2023. In fiscal year 2023, the State recorded a total of \$55.6 million, with \$5.0 million being transferred to ADFA for the Tobacco Settlement Debt Service Account.

Business-Type Activities

(a) Litigation

The State's business-type activities and employees may be defendants in numerous legal proceedings, many of which normally occur in governmental operations. Such litigation includes, but is not limited to, claims assessed against the State for property damage and personal injury, other alleged torts, alleged breaches of contract, condemnation proceedings, challenges to State law, and other alleged violations of state and federal laws. At June 30, 2023, there were no accrued liabilities involving litigation for business-type activities. For other cases where it is reasonably possible that a loss will be incurred and the amount of the potential judgment can be reasonably estimated, the Attorney General and other counsel estimate that there is no liability at June 30, 2023.

(b) Construction and Other Commitments

Higher Education

At June 30, 2023, the State had commitments in its business-type activities of approximately \$254.0 million for construction and other contracts, and approximately \$2.8 million for professional service contracts.

Office of the Arkansas Lottery

The Arkansas Department of Finance and Administration – Office of the Arkansas Lottery (OAL) contracts with two vendors for its online lottery game services, instant ticket lottery game services, and gaming system. These services are incurred as a percentage of sales, and as such, future obligations cannot be easily determined. OAL has multi-year contracts with both vendors that expire in fiscal year 2027. Total fees paid on these contracts for the fiscal year ended June 30, 2023, were \$31.8 million.

Component Unit Activities

Construction and Other Commitments

Arkansas Development Finance Authority

ADFA has \$50.4 million recorded as cash and investments in the statement of net position that may be disbursed under loan and lease agreements closed prior to June 30, 2023.

In 2003, ADFA initiated the funding for the Arkansas Institutional Fund (AIF), an institutional fund of venture capital investment program funds created by the Arkansas General Assembly in 2001. The Venture Capital Act of 2001 authorizes ADFA to assist in increasing the availability of equity and near-equity capital for emerging, expanding, relocating, and restructuring enterprises in the State through the creation of an institutional partnership fund. The Bond Guaranty Fund is subject to the first \$10.0 million of losses incurred by the AIF. The funding is structured as a guaranteed line of credit with a financial institution, with draws occurring on an as-needed basis. The outstanding balance as of June 30, 2023, was \$2.7 million.

ARKANSAS

Outstanding commitments to various funds/companies were \$1.9 million for the year ending June 30, 2023.

At June 30, 2023, the Bond Guaranty Fund guaranteed a letter of credit with a financial institution for up to \$3.8 million in the event of non-performance by the borrower.

(19) Business Incentives

(a) Create Rebate Program

The Create Rebate Program is authorized by the Consolidated Incentives Act of 2003 (Ark. Code Ann. §§ 15-4-2701 – 2712). Financial incentive agreements are offered to non-retail, for-profit businesses in highly competitive circumstances at the discretion of the director of the Arkansas Economic Development Commission. The agreements can be offered for a period of up to 10 years. Cash payments are based on a company's annual payroll for new, full-time, permanent employees. To be eligible, a company is required to maintain a minimum payroll of \$1.25 million to \$2.0 million annually for new, full-time, permanent employees, depending on the county tier, and file a claim with the Department of Finance and Administration (DFA). No claims may be filed until the minimum annual payroll is met. The threshold must be met within 24 months of inception of the agreement. The State has accrued liabilities of approximately \$243.3 million for the Create Rebate business incentive.

Changes in the balance of Create Rebate business incentives during the current and prior fiscal years are as follows (expressed in thousands):

| | <u>2023</u> | <u>2022</u> |
|--|-------------------|-------------------|
| Create Rebate business incentives, beginning of year | \$ 262,466 | \$ 268,200 |
| Incurred Create Rebate business incentives, net of allowance | 19,935 | 10,940 |
| Create Rebate business incentives payments/dismissals | <u>(39,091)</u> | <u>(16,674)</u> |
| Create Rebate business incentives, end of year | <u>\$ 243,310</u> | <u>\$ 262,466</u> |
| Current Create Rebate business incentives | \$ 14,574 | \$ 14,966 |
| Noncurrent Create Rebate business incentives | 228,736 | 247,500 |

(b) Tax Back Program

The Tax Back Program is authorized under Ark. Code Ann. § 15-4-2706(d). The program provides sales and use tax refunds on the purchase of building materials, machinery, and equipment to qualifying businesses that create new jobs as a result of construction, expansion, or facility modernization projects in Arkansas. All claims for refunds must be filed with the Revenue Division of DFA within three years from the date of purchase. The State has accrued liabilities in the approximate amount of \$2.2 million for the Tax Back business incentive. For more information on the Tax Back Program, refer to Note 20.

ARKANSAS

Changes in the balance of Tax Back business incentives during the current and prior fiscal years are as follows (expressed in thousands):

| | <u>2023</u> | <u>2022</u> |
|---|-----------------|-----------------|
| Tax Back business incentives, beginning of year | \$ 1,796 | \$ 2,655 |
| Incurred Tax Back business incentives, net of allowance | 1,857 | 2,244 |
| Tax Back business incentives payments/dismissals | <u>(1,480)</u> | <u>(3,103)</u> |
| Tax Back business incentives, end of year | <u>\$ 2,173</u> | <u>\$ 1,796</u> |
| Current Tax Back business incentives | \$ 2,173 | \$ 1,796 |
| Noncurrent Tax Back business incentives | | |

(20) Tax Abatements

As of June 30, 2023, the State provides tax abatements through 11 programs. These programs provide incentives in the form of reduced taxes for the purposes of business development and job creation, housing development, tourism development, and other programs.

(a) Advantage Arkansas Program

Established under Ark. Code Ann. § 15-4-2705, the Advantage Arkansas Program provides income tax abatements to encourage economic development through job creation. The abatements are provided through an income tax credit equal to a percentage of the payroll of new, full-time, permanent employees of the business, which is based on the county in which the new employees are located. The income tax credits are obtained through application by the business to the Arkansas Economic Development Commission (AEDC) prior to commencement of activities that will lead to job creation. The proposed average hourly wage shall be equal to or greater than the lowest county average hourly wage as calculated by AEDC based on the most recent calendar year data published by the Division of Workforce Services. After receiving an approved financial incentive agreement from AEDC, the business shall certify the payroll at the end of each tax year during the agreement to the Revenue Division of the Department of Finance and Administration (Revenue Division). Upon verification of the reported payroll amounts, the Revenue Division shall authorize the appropriate income tax credit. The tax credits authorized may offset 50% of the business' tax liability in any one year. Any unused credits may be carried forward up to nine years after year first earned or until exhausted, whichever occurs first. If the business fails to meet the payroll threshold within two years after signing the financial incentive agreement, unless an extension is granted, the business must repay all benefits previously received under this program. No other commitments were made by the State as part of the agreements.

(b) ArkPlus Program

The ArkPlus Program, established under Ark. Code Ann. § 15-4-2706(b), provides income tax and sales and use tax abatements to encourage economic development through job creation and capital investments. The tax abatements are provided through income tax credits and sales and use tax credits. A business must apply for the tax credits through the AEDC prior to starting the project.

- A business other than a technology-based entity is eligible for a tax abatement through an income tax credit equal to 10% of the total investment in land,

ARKANSAS

buildings, equipment, and costs related to licensing and protection of intellectual property. Eligibility for the income tax credit is based upon a minimum investment and minimum annual payroll. The investment thresholds must be reached within four years of the date the financial incentive agreement is signed, except for certain lease payments. The eligible business shall certify eligible project costs annually at the end of each tax year to the Revenue Division. Upon verification of eligible costs, the Revenue Division shall authorize the income tax credit. The amount of income tax credit taken each tax year cannot exceed 50% of the business's income tax liability resulting from the project or facility. Unused credits may be carried forward up to nine years after the year earned.

- A technology-based entity may receive a tax abatement by electing to receive either an income tax credit or a sales and use tax credit equal to a percentage of the investment based upon the amount to be invested. The entity must elect either the income tax credit or sales and use tax credit at time of application. To be eligible, the entity must create a new payroll that meets minimums in amount and average hourly wage. The tax credit is a percentage of the project cost, ranging from 2% to 8%, based upon the project cost estimate at the time the financial incentive agreement is signed. All investments must be made within four years of the date of the signed agreement. After receiving an approved financial incentive agreement from AEDC, the business shall certify eligible project costs at the end of each tax year during the agreement to the Revenue Division. The tax credits authorized may offset a percentage of the entity's tax liability based on the average hourly wage paid. Any unused credits may be carried forward up to nine years after the year first earned.

No other commitments were made by the State as part of these agreements. Because taxes are abated after eligible costs are incurred and verified, there are no recapture provisions.

(c) InvestArk Program

The InvestArk Program provides for abatement of sales and use taxes to encourage economic development through retention of current Arkansas businesses. The program is authorized under Ark. Code Ann. § 15-4-2706(c). To be eligible, a business must have been in continuous operation in the State for at least two years, hold a direct-pay sales and use tax permit from the Revenue Division prior to submitting an application, and propose an investment of at least \$5.0 million. An eligible business must apply for this program prior to the start of eligible activities and file the endorsements with the application. Upon approval, the AEDC shall certify the project to the Revenue Division. At the end of each calendar year, the business shall certify the amount of project expenditures to the Revenue Division. The amount of the sales and use tax credit is five-tenths of one percent (0.5%) above the State sales and use tax rate at the time the financial incentive agreement is signed with the AEDC. Credits taken cannot exceed 50% of the direct pay sales and use tax liability for taxable purchases. Any unused credits can be carried forward up to five years after first earned. No other commitments are made by the State under this program. Because taxes are abated after qualified expenditures are made, no recapture provisions are provided.

(d) Tax Back Program

The Tax Back Program provides for abatement of sales and use taxes to encourage economic development through job creation. The program is authorized under Ark. Code Ann. § 15-4-2706(d). To be eligible, a business must be endorsed by the governing

ARKANSAS

authority of the municipality, county, or both in whose jurisdiction the business will be located; propose a minimum investment of \$200,000; and sign a job creation financial incentive agreement under Ark. Code Ann. § 15-4-2705 or Ark. Code Ann. § 15-4-2707. An eligible business must apply for this program prior to the start of eligible activities. A refund of sales and use taxes paid on eligible purchases shall be authorized by the Revenue Division after verification. All claims for refunds must be filed with the Revenue Division within three years from the date of purchase. No refunds are made for sales and use taxes dedicated to the Educational Adequacy Fund and the Conservation Tax Fund. Because taxes are abated after qualified expenditures are made, no recapture provisions are provided. No other commitments are made by the State under this program.

(e) In-House Research and Development Program

The In-House Research and Development Program provides for abatement of income taxes to encourage economic development through research activities. The program is authorized under Ark. Code Ann. § 15-4-2708(a). Eligible businesses must apply with the AEDC prior to the start of research activities. The income tax credit is equal to 20% of qualified expenditures and may be used to offset 100% of an eligible business' annual income tax liability. Unused credits may be carried forward up to nine years. A financial incentive agreement under this program may not exceed five years. Because taxes are abated after qualified expenditures are made, no recapture provisions are provided. No other commitments are made by the State under this program.

(f) Targeted Research Program

The Targeted Research Program provides for abatement of taxes to encourage economic development through research activities of targeted businesses or in areas of strategic value. The program is authorized under Ark. Code Ann. § 15-4-2708(b) and (c). Targeted businesses must be in one of six business sectors as determined by the AEDC. Areas of strategic value are fields having long-term economic or commercial value to the State and identified in the research and development plan approved by the executive director of the AEDC. Eligible businesses must apply with the AEDC prior to the start of research activities. The income tax credit is equal to 33% of qualified expenditures and may be used to offset 100% of an eligible business's annual income tax liability. Targeted businesses may sell unused credits as authorized by Ark. Code Ann. § 15-4-2709. Unused credits provided for research in areas of strategic value may be carried forward up to nine years. The maximum amount of credits awarded to an eligible business for research in areas of strategic value is \$50,000. A financial incentive agreement under this program may not exceed five years. Because taxes are abated after qualified expenditures are made, no recapture provisions are provided. No other commitments are made by the State under this program.

(g) Targeted Business Payroll Program

The Targeted Business Payroll Program provides for abatement of income taxes to encourage the development of jobs that pay significantly more than the average hourly wage of the county in which the business is located or the State average hourly wage, if less. The program is authorized under Ark. Code Ann. § 15-4-2709. To be eligible, a business must be identified by the AEDC as being in a business sector targeted for growth under Ark. Code Ann. § 15-4-2703(39). An eligible business must apply for this program prior to the start of eligible activities. The eligible business must meet annual payroll requirements as well as average hourly wage requirements. The term of the financial incentive agreement cannot exceed five years. An income tax credit is earned equal to 10% of the targeted business' annual payroll but not to exceed \$100,000 in any one year. Any

ARKANSAS

unused credits may be carried forward up to nine years after the year the credit is earned. The targeted business may apply to the AEDC for permission to sell unused credits. Because taxes are abated after qualified expenditures are made, no recapture provisions are provided. No other commitments are made by the State under this program. No income taxes were abated under this program for the fiscal year ended June 30, 2023.

(h) Tourism Development Program

The Tourism Development Program provides for abatement of income taxes and sales and use taxes to encourage the development of tourism attractions within the State. The program is authorized by Ark. Code Ann. §§ 15-11-501 – 15-11-511. To be eligible, the business must agree to make a minimum investment in a tourism attraction project and have a marketing plan that targets at least 25% of its visitors from out-of-state. The business must apply for the program with the AEDC prior to the start of eligible activities. The eligible project must be completed within two years, unless an extension is granted. The term of the financial incentive agreement shall not exceed 10 years. Tax abatements are made as follows:

- To receive a sales and use tax credit, the company must certify to the Secretary of the Department of Finance and Administration (DFA) that the minimum investment has been made in the project. The sales tax credit approved by DFA shall be 15% or 25% of the approved costs, depending on the location of the project. Additional sales and use tax credits may be awarded as additional approved costs are incurred. However, no credits shall be awarded for costs incurred more than two years after the financial incentive agreement is signed, unless an extension is granted. The credits may be used to offset 100% of the increased State sales tax liability in the first year approved. Unused credits may be carried forward up to nine years or the end of the financial incentive agreement, whichever occurs first.
- To receive an income tax credit, the tourism attraction project must meet the eligibility requirements in Ark. Code Ann. § 15-11-503(14)(A). The approved company shall certify its payroll to the Revenue Division. The Revenue Division can then authorize an income tax credit equal to 4% of the certified payroll of new, full-time, permanent employees of the approved tourism attraction.

Because taxes are abated after qualified expenditures are made, no recapture provisions are provided. No other commitments are made by the State under this program.

(i) Water Resource Conservation and Development Program

The Water Resource Conservation and Development Program provides for abatement of income taxes to encourage investment in projects that increase the use of surface water and reduce agricultural irrigation water use. The program is authorized under Ark. Code Ann. §§26-51-1001 – 26-51-1014. To be eligible, an entity must agree to undertake a project that meets standards established by the Arkansas Natural Resources Commission (ANRC). An eligible entity must apply for this program prior to the start of eligible activities. The project is required to be completed within five years and be maintained for 10 years after completion. Taxes are abated using an income tax credit equal to a percentage of the estimated cost of the project, up to a set maximum, based on the type of project. The percentage and maximum depend on the type of project proposed. The income tax credits can begin to be taken in the year the project is started. Credits taken are limited to the entity's income tax liability for the tax year or a maximum amount, depending on the type

ARKANSAS

of project, whichever is less. Any unused credits may be carried forward up to a set number of years depending on the type of project. If the project is not completed within five years, all income tax credits used shall be repaid. If the project is not maintained for 10 years after completion, a pro rata share of the income tax credits used shall be recaptured based on the number of years since completion. The total amount of tax credits that can be taken by all awarded entities cannot cumulatively exceed \$20 million. In the calendar year when the cumulative amount of credits taken reaches \$20 million, any remaining unused credits shall expire as of December 31 of the following calendar year. No other commitments are made by the State under this program.

(j) Wetland and Riparian Zone Program

The Wetland and Riparian Zone Program provides for abatement of income taxes to encourage landowners to restore and enhance existing wetlands and riparian zones or create new wetlands and riparian zones. The program is authorized under Ark. Code Ann. §§ 26-51-1501 – 26-51-1510. To be eligible, the landowner must agree to undertake a project that meets standards established by the ANRC. An eligible entity must apply for this program prior to the start of eligible activities. The project is required to be completed within three years and be maintained for 10 years after completion. Taxes are abated using an income tax credit equal to project costs up to a maximum of \$50,000. If the project is not completed within three years, all income tax credits used shall be repaid. If the project is not maintained for 10 years after completion, a pro rata share of the income tax credits used shall be recaptured, based on the number of years since completion. In the calendar year when the cumulative amount of credits taken by all landowners awarded credits under this program reaches \$500,000, any remaining unused credits shall expire as of December 31 of the following calendar year. No other commitments are made by the State under this program.

(k) Low Income Housing Program

The Low Income Housing Program provides for abatement of income taxes to encourage the development of housing for individuals and families with low income. The program is authorized under Ark. Code Ann. §§ 26-51-1701 – 26-51-1705. To be eligible, the taxpayer must own an interest in a qualified project in Arkansas, be eligible for the federal low income housing tax credit, and be approved by the Arkansas Development Finance Authority. An eligible entity must apply for this program prior to the start of eligible activities. Taxes are abated using an income tax credit equal to 20% of the federal low income housing tax credit approved. The amount of credit taken in any one tax year cannot exceed the State income taxes due from the taxpayer. Any unused credits may be carried forward up to five years. If a portion of the federal income tax credit is required to be recaptured, the taxpayer must repay a portion of the related State income tax credit. The maximum amount of State income tax credits that can be awarded under this program each year cannot exceed \$250,000. No other commitments are made by the State under this program.

ARKANSAS

A summary of the taxes abated by tax abatement program for fiscal year ended June 30, 2023, is as follows (expressed in thousands):

| Tax Abatement Program | 2023 |
|---|-------------|
| Income Tax Abatements | |
| ArkPlus Program | \$ 5,237 |
| In-House Research and Development Program | 1,482 |
| Advantage Arkansas Program | 452 |
| Water Resource Conservation and Development Program | 512 |
| Low Income Housing Program | 520 |
| Targeted Research Program | 2,180 |
| Wetland and Riparian Zone Program | 211 |
| Sales and Use Tax Abatements | |
| InvestArk Program | 28,663 |
| Tourism Development Program | 972 |
| Tax Back Program | 1,857 |

(21) Joint Ventures

GASB Statement No. 14, The Financial Reporting Entity, as amended, defines a joint venture as a legal entity or other organization that results from a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control in which the participants retain 1) an ongoing financial interest or 2) an ongoing financial responsibility. During the fiscal year ended June 30, 2023, the Office of Arkansas Lottery (OAL) was an active participant in several joint venture arrangements with the Multi-State Lottery Association (MUSL).

Multi-State Lottery Association

In July 2009, the OAL joined the Multi-State Lottery Association (MUSL), which is comprised of a group of U.S. lotteries that combine jointly to sell online Powerball® and Mega Millions® lottery tickets. On January 27, 2015, MUSL added the Lucky for Life® online game to be available to the member lotteries for the joint sales of that game, in which the OAL elected to participate. The chief executive officer of each member lottery serves on the MUSL board of directors. MUSL is audited annually by a separate, independent audit firm.

As a member of MUSL, the OAL is required to contribute to various prize reserve funds for Powerball® and Mega Millions® which are maintained by MUSL. The MUSL prize reserve funds serve as a contingency reserve to protect MUSL and its member state lotteries from unforeseen prize payment liabilities. MUSL periodically reallocates the prize reserve funds among the member state lotteries based on relative Powerball® and Mega Millions® sales levels. All remaining funds remitted, and the related interest earnings (net of administrative costs), less any portion of unanticipated prize claims that may have been paid from the fund, would be returned to the OAL if it were to ever leave MUSL. As of June 30, 2023, the OAL had reserve fund deposits with MUSL of \$2.0 million. MUSL does not maintain prize reserves funds for Lucky for Life®.

ARKANSAS

A copy of the MUSL financial statements may be obtained by submitting a written request to MUSL, Attn: Bret Toyne, Executive Director or Shannon Underwood, Director of Finance, 8101 Birchwood Court, Suite R, Johnston, Iowa 50131.

The OAL's portion of the MUSL's games for the fiscal year ended June 30, 2023, is summarized in the table below (expressed in thousands):

| | Operating Revenues | Prizes |
|-----------------------------|-----------------------|-----------|
| Powerball [®] | \$ 39,097 | \$ 18,605 |
| Mega Millions [®] | 32,332 | 15,619 |
| Lucky for Life [®] | 7,053 | 4,095 |

(22) Subsequent Events

Primary Government

Governmental Activities

In September 2023, following a special legislative session, the Governor signed legislation into law that will reduce income tax rates applicable to individuals, trusts, estates, and corporations; and to create an inflationary relief income tax credit for certain taxpayers. These tax reductions are expected to reduce State general revenues by a total of \$248.5 million in fiscal year 2024, including \$156.3 million for the inflationary relief income tax credit, and \$184.5 million in fiscal 2025.

Business-Type Activities

Arkansas Department of Finance and Administration – Office of Arkansas Lottery (OAL)

On August 9, 2023, the Arkansas Division of Higher Education (ADHE), refunded \$5.8 million to the OAL. This amount was due to a reduction in awards and payments from ADHE. On September 28, 2023, at the request of ADHE, a payment of \$30.8 million was made from the Scholarship Trust Account to ADHE. \$30.0 million was for the Academic Challenge Scholarship and \$750,000 was for the Workforce Challenge Scholarship program.

University of Arkansas System

On August 3, 2023, the University of Arkansas (the University) issued \$10.3 million in Athletic Facilities Revenue Bonds (Fayetteville Campus), Refunding Series 2023, with an interest rate of 5%. The proceeds of the bonds will be used to refund the Board's Athletic Facilities Revenue Bonds (Fayetteville Campus), Series 2013A (except for the September 15, 2023, maturity thereof), and to pay costs of issuance. Net bond proceeds and premiums of \$10.6 million from Series 2023 was deposited into an escrow account to retire the bonds. The refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$1.0 million. This difference will be amortized through fiscal year 2028. The University completed the refunding to reduce its total debt service payments over the next five years by \$406,265 and to obtain a net present value economic gain of \$399,900.

On August 17, 2023, the University issued \$62.3 million in Various Facility Revenue Bonds (Fayetteville Campus), Taxable Series 2023A, with interest rates between 4.751% and 5.467%. The

ARKANSAS

bonds were issued to finance costs of certain capital improvements on or for the Fayetteville Campus including, without limitation, (a) the acquisition, construction, furnishing, and equipping of the Institute for Integrative and Innovative Research; (b) the acquisition, construction, furnishing, and equipping of the Multi-User Silicon Carbide Research and Fabrication Facility; and (c) the acquisition, construction, improvement, renovation, equipping and/or furnishing of other capital improvements and infrastructure, and the acquisition of various equipment and/or real property for University of Arkansas, Fayetteville.

On August 17, 2023, the University issued \$60.1 million in Various Facility Revenue Bonds (Fayetteville Campus), Refunding Series 2023B, with an interest rate of 5%. The proceeds of the Series 2023B Bonds were used to accomplish the current refunding of certain portions of the Invited Bonds that are validly tendered for purchase (the “Purchased Bonds”) and to pay costs of issuance of the Series 2023B Bonds and costs of accomplishing the refunding and purchase of the Purchased Bonds. A total of \$68.7 million was deposited into the escrow account upon closing. The purchase price to retire the bonds was funded with net bond proceeds and premiums from the Series 2023B Bonds of \$67.9 million and a contribution from the University of \$775,629 representing the interest on the retired bonds accrued to the closing date of the Series 2023B Bonds. The combined refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$4.0 million. This difference will be amortized through the fiscal year 2045. The University completed the refunding to reduce its total debt service payments over the next twenty-two years by \$7.0 million and to obtain an economic gain of \$4.8 million.

On August 3, 2023, the Board of Trustees of the University of Arkansas issued the Series 2023 Revenue Bonds (the 2023 Bonds) on behalf of University of Arkansas for Medical Sciences (UAMS). The 2023 Bonds consist of Various Facilities Revenue Bonds in the original amount of \$64.6 million, with a premium of \$8.9 million, which bear interest at 5%. The 2023 Bonds are payable in annual installments through November 2034. Proceeds from the issuance of the bonds were used to refund Various Facilities Revenue Refunding Bonds, Series 2013.

On August 3, 2023, the Board of Trustees of the University of Arkansas issued the Series 2023 Revenue Bonds (the 2023 Bonds) on behalf of University of Arkansas at Little Rock. The 2023 Bonds consist of Various Facilities Revenue Bonds in the original amount of \$13.8 million with a premium of \$1.2 million, which bear interest at 5%. The 2023 Bonds are payable in annual installments through October 2030. Proceeds from the issuance of the bonds were used to refund the Student Fee Revenue Capital Improvement Bonds, Series 2013C.

On May 28, 2023, the Board approved the purchase of approximately three acres of land for \$5.1 million. The property included four structures; two of which are slated for demolition and two that are rented through a third-party property management company. The land purchase was settled July 6, 2023

On September 15, 2023, the Board approved the sale of a university owned property in Washington County which includes the former Southwest Experimental Fast Oxide Reactor for \$1.2 million. Additionally, a forest inventory and timber valuation conducted on the property values the timber at \$406,983. In the event of sale of any timber on the property, the buyer would execute a sponsored research agreement with the University for not-less-than 50% of the gross proceeds generated.

On July 28, 2023, UAMS was approved for a loan of \$30 million from the Budget Stabilization Trust Fund based upon the general revenue allocated to UAMS for fiscal year 2024. The loan funds were distributed to level the cash flow of UAMS and prevent the need to transfer funds from the

ARKANSAS

intermediate-term investment fund pool, which had not regained market losses experienced over the last few years. The loan will be repaid in 10 monthly installments of \$3.0 million beginning September 2023 and ending June 2024.

Arkansas State University System

In August 2023, the Arkansas State University - Midsouth campus entered a construction contract to replace and upgrade the chilled water system for the Reynolds Center and the University Center. Construction is scheduled to begin in late fall 2023 with a completion date of spring 2024. The cost of the project is estimated to be \$1.5 million and will be funded with \$1.0 million in private monies and \$500,000 of institutional reserves.

Arkansas State University - Three Rivers will be receiving \$8.0 million in federal grant funds for the construction of a new 20,000 square foot nursing building. The new building will accommodate an increase in Practical Nursing and Registered Nursing slots, as well as new programs for Certified Nursing Assistants and Emergency Medical Technicians. The project is expected to be completed by December 2024.

National Park College

On September 14, 2023, National Park College (the college) issued \$6.5 million in Improvement Bonds, Series 2023, with interest rates between 3.50% and 4.50%. The bonds are being issued to finance a portion of the costs of capital improvements for the College, which include particularly, without limitation, a new student housing facility. The 2023 Bonds are payable in annual installments through March 1, 2051. The Bonds will be limited tax general obligations, secured by a pledge of revenues from a continuing annual tax of 0.8 mill on real property and personal property. The remaining costs of the project will be financed with other available funds of the College. The Project is expected to be completed by September 1, 2025.

Safe Drinking Water and Construction Assistance Revolving Loan Funds

On August 30, 2023, the State of Arkansas closed on the Arkansas Development Finance Authority Revolving Loan Fund Revenue Bonds Series 2023. The bonds, in the par amount of \$109.2 million were issued to provide funding to the Construction Assistance Revolving Loan Fund and the Safe Drinking Water Revolving Loan Fund with funds to provide Clean Water Loans and Drinking Water Loans to local governments and utilities throughout the state. These programs are authorized by the Federal Clean Water Act and the Safe Drinking Water Act and further authorized by the State Amended Construction Assistance RLF Act (Act 718 of 1991 as amended by Act 459 of 2001), and the Drinking Water RLF Act (Act 772 of 1997).

REQUIRED SUPPLEMENTARY INFORMATION



ARKANSAS

Required Supplementary Information Arkansas Judicial Retirement System Schedule of Changes in the State's Net Pension Liability and Related Ratios Last Ten Fiscal Years (Expressed in thousands)

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 |
|--|------------|------------|-------------|------------|------------|------------|------------|------------|------------|
| Total Pension Liability | | | | | | | | | |
| Service cost | \$ 8,102 | \$ 8,053 | \$ 7,197 | \$ 7,096 | \$ 6,919 | \$ 6,927 | \$ 7,221 | \$ 7,230 | \$ 5,342 |
| Interest | 18,132 | 17,515 | 16,823 | 16,175 | 15,878 | 15,379 | 16,121 | 15,770 | 14,883 |
| Differences between expected and actual experience | 6,858 | (37) | 3,798 | 2,340 | (4,482) | (744) | (3,463) | (5,184) | 12,970 |
| Changes of assumptions | | 16,745 | | | | | 2,369 | | 24,290 |
| Benefit payments | (17,412) | (17,060) | (15,310) | (13,441) | (12,980) | (12,769) | (12,310) | (12,007) | (10,763) |
| Refunds | | | (48) | (6) | (22) | | (78) | (1) | (14) |
| Net changes in total pension liability | 15,680 | 25,216 | 12,460 | 12,164 | 5,313 | 8,793 | 9,860 | 5,808 | 46,708 |
| Total pension liability - beginning | 334,328 | 309,112 | 296,652 | 284,488 | 279,175 | 270,382 | 260,522 | 254,714 | 208,006 |
| Total pension liability - ending (a) | \$ 350,008 | \$ 334,328 | \$ 309,112 | \$ 296,652 | \$ 284,488 | \$ 279,175 | \$ 270,382 | \$ 260,522 | \$ 254,714 |
| Plan Fiduciary Net Position | | | | | | | | | |
| Employer contributions | \$ 8,231 | \$ 8,964 | \$ 8,210 | \$ 8,573 | \$ 8,234 | \$ 8,421 | \$ 8,486 | \$ 5,561 | \$ 5,690 |
| Employee contributions | 1,268 | 1,301 | 1,117 | 1,138 | 988 | 1,016 | 1,063 | 1,011 | 946 |
| Net investment income | 19,324 | (43,074) | 72,229 | 17,434 | 14,656 | 19,162 | 28,044 | (1,744) | 9,972 |
| Benefit payments | (17,412) | (17,060) | (15,310) | (13,441) | (12,980) | (12,769) | (12,310) | (12,007) | (10,763) |
| Refunds | | | (49) | (6) | (22) | | (79) | (1) | (14) |
| Administrative expense | (171) | (164) | (145) | (142) | (147) | (142) | (169) | (159) | (138) |
| Other | | | | 1 | 42 | | | | |
| Net change in plan fiduciary net position | 11,240 | (50,033) | 66,052 | 13,557 | 10,771 | 15,688 | 25,035 | (7,339) | 5,693 |
| Plan fiduciary net position - beginning | 296,855 | 346,888 | 280,836 | 267,279 | 256,508 | 240,820 | 215,785 | 223,124 | 217,431 |
| Plan fiduciary net position - ending (b) | \$ 308,095 | \$ 296,855 | \$ 346,888 | \$ 280,836 | \$ 267,279 | \$ 256,508 | \$ 240,820 | \$ 215,785 | \$ 223,124 |
| State's net pension liability - ending (a-b) | \$ 41,913 | \$ 37,473 | \$ (37,776) | \$ 15,816 | \$ 17,209 | \$ 22,667 | \$ 29,562 | \$ 44,737 | \$ 31,590 |
| Plan fiduciary net position as a percentage of total pension liability | 88.03% | 88.79% | 112.22% | 94.67% | 93.95% | 91.88% | 89.07% | 82.83% | 87.60% |
| Covered payroll | \$ 27,529 | \$ 26,259 | \$ 25,479 | \$ 24,586 | \$ 23,603 | \$ 23,435 | \$ 22,918 | \$ 22,308 | \$ 22,308 |
| Net pension liability as percentage of covered payroll | 152.25% | 142.71% | (148.26%) | 64.33% | 72.91% | 96.72% | 128.99% | 200.54% | 141.61% |

The State implemented GASB Statement No. 68 in fiscal year 2015. Information for this schedule was not available prior to this fiscal year.

ARKANSAS

Required Supplementary Information
Arkansas State Police Retirement System
Schedule of Changes in the State's Net Pension Liability and Related Ratios
Last Ten Fiscal Years
(Expressed in thousands)

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 |
|--|------------|------------|------------|------------|------------|------------|------------|------------|------------|
| Total Pension Liability | | | | | | | | | |
| Service cost | \$ 7,156 | \$ 7,194 | \$ 6,536 | \$ 5,861 | \$ 6,691 | \$ 6,577 | \$ 5,474 | \$ 5,488 | \$ 6,102 |
| Interest | 35,099 | 34,673 | 33,333 | 31,967 | 31,300 | 30,678 | 30,323 | 29,470 | 29,219 |
| Benefit changes | | | 9,590 | 998 | | | | | |
| Differences between expected and actual experience | 24,740 | (4,037) | (2,821) | 7,544 | (1,805) | 467 | (3,053) | 1,757 | (3,107) |
| Changes of assumptions | 14,369 | | | | | (4,529) | 15,875 | | 8,703 |
| Benefit payments | (34,561) | (29,150) | (27,294) | (27,934) | (24,930) | (24,185) | (24,632) | (26,035) | (23,359) |
| Net changes in total pension liability | 46,803 | 8,680 | 19,344 | 18,436 | 11,256 | 9,008 | 23,987 | 10,680 | 17,558 |
| Total pension liability - beginning | 504,594 | 495,914 | 476,570 | 458,134 | 446,878 | 437,870 | 413,883 | 403,203 | 385,645 |
| Total pension liability - ending (a) | \$ 551,397 | \$ 504,594 | \$ 495,914 | \$ 476,570 | \$ 458,134 | \$ 446,878 | \$ 437,870 | \$ 413,883 | \$ 403,203 |
| Plan Fiduciary Net Position | | | | | | | | | |
| Employer contributions | \$ 23,989 | \$ 22,694 | \$ 22,784 | \$ 21,873 | \$ 21,254 | \$ 21,004 | \$ 19,961 | \$ 19,713 | \$ 19,784 |
| Employee contributions | | | | | | | | | 95 |
| Net investment income | 31,211 | (46,248) | 101,415 | 6,701 | 17,031 | 28,823 | 31,484 | (210) | 6,132 |
| Benefit payments | (34,561) | (29,150) | (27,294) | (27,934) | (24,930) | (24,185) | (24,632) | (26,035) | (23,359) |
| Administrative expense | (244) | (230) | (215) | (195) | (554) | (229) | (208) | (206) | (196) |
| Net change in plan fiduciary net position | 20,395 | (52,934) | 96,690 | 445 | 12,801 | 25,413 | 26,605 | (6,738) | 2,456 |
| Plan fiduciary net position - beginning | 381,940 | 434,874 | 338,184 | 337,739 | 324,938 | 299,525 | 272,920 | 279,658 | 277,202 |
| Plan fiduciary net position - ending (b) | \$ 402,335 | \$ 381,940 | \$ 434,874 | \$ 338,184 | \$ 337,739 | \$ 324,938 | \$ 299,525 | \$ 272,920 | \$ 279,658 |
| State's net pension liability - ending (a-b) | \$ 149,062 | \$ 122,654 | \$ 61,040 | \$ 138,386 | \$ 120,395 | \$ 121,940 | \$ 138,345 | \$ 140,963 | \$ 123,545 |
| Plan fiduciary net position as a percentage of total pension liability | 72.97% | 75.69% | 87.69% | 70.96% | 73.72% | 72.71% | 68.41% | 65.94% | 69.36% |
| Covered payroll (1) | \$ 37,711 | \$ 32,757 | \$ 33,585 | \$ 33,311 | \$ 30,288 | \$ 29,593 | \$ 29,077 | \$ 29,449 | \$ 29,929 |
| Net pension liability as a percentage of covered payroll | 395.27% | 374.44% | 181.75% | 415.44% | 397.50% | 412.06% | 475.79% | 478.67% | 412.79% |

(1) In 2017, actual Deferred Retirement Option Participant (DROP) pays were used. In 2015 and 2016, an estimate of average annual payroll for DROP participants of \$75,000 and \$67,000, respectively, was used.

The State implemented GASB Statement No. 68 in fiscal year 2015. Information for this schedule was not available prior to this fiscal year.

ARKANSAS

Required Supplementary Information Arkansas State Highway Employees Retirement System Schedule of Changes in the State's Net Pension Liability and Related Ratios Last Ten Fiscal Years (1) (Expressed in thousands)

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 |
|--|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| Total Pension Liability | | | | | | | | | |
| Service cost | \$ 19,371 | \$ 20,916 | \$ 19,569 | \$ 19,699 | \$ 23,601 | \$ 42,816 | \$ 18,935 | \$ 18,413 | \$ 16,863 |
| Interest | 129,721 | 133,729 | 127,936 | 128,527 | 113,809 | 110,544 | 126,829 | 115,441 | 112,962 |
| Benefit changes | | (21,617) | | (21,399) | | (101,042) | | | |
| Differences between expected and actual experience | 24,531 | (33,301) | (8,753) | 26,324 | 49,165 | (31,507) | 20,926 | 20,791 | |
| Changes of assumptions | | (15,094) | | (216,056) | (331,140) | (137,435) | 790,990 | 91,941 | |
| Benefit payments, including refunds of employee contributions | (127,935) | (125,737) | (122,790) | (119,412) | (115,747) | (111,905) | (106,756) | (102,246) | (95,455) |
| Net changes in total pension liability | 45,688 | (41,104) | 15,962 | (182,317) | (260,312) | (228,529) | 850,924 | 144,340 | 34,370 |
| Total pension liability - beginning | 1,783,900 | 1,825,004 | 1,809,042 | 1,991,359 | 2,251,671 | 2,480,200 | 1,629,276 | 1,484,936 | 1,450,566 |
| Total pension liability - ending (a) | \$ 1,829,588 | \$ 1,783,900 | \$ 1,825,004 | \$ 1,809,042 | \$ 1,991,359 | \$ 2,251,671 | \$ 2,480,200 | \$ 1,629,276 | \$ 1,484,936 |
| Plan Fiduciary Net Position | | | | | | | | | |
| Employer contributions | \$ 27,993 | \$ 24,092 | \$ 23,209 | \$ 19,282 | \$ 19,294 | \$ 19,175 | \$ 19,232 | \$ 19,059 | \$ 18,615 |
| Employee contributions | 11,935 | 11,428 | 10,265 | 9,250 | 9,164 | 9,144 | 9,379 | 9,138 | 8,884 |
| Net investment income | (158,126) | 398,243 | 110,542 | 4,559 | 205,498 | 133,168 | (60,344) | 25,384 | 234,209 |
| Benefit payments, including refunds of employee contributions | (127,936) | (125,737) | (122,790) | (119,412) | (115,748) | (111,905) | (106,756) | (102,246) | (95,455) |
| Administrative expense | (121) | (106) | (129) | (75) | (56) | (130) | (118) | (91) | (43) |
| Net change in plan fiduciary net position | (246,255) | 307,920 | 21,097 | (86,396) | 118,152 | 49,452 | (138,607) | (48,756) | 166,210 |
| Plan fiduciary net position - beginning | 1,715,094 | 1,407,174 | 1,386,077 | 1,472,473 | 1,354,321 | 1,304,869 | 1,443,476 | 1,492,232 | 1,326,022 |
| Plan fiduciary net position - ending (b) | \$ 1,468,839 | \$ 1,715,094 | \$ 1,407,174 | \$ 1,386,077 | \$ 1,472,473 | \$ 1,354,321 | \$ 1,304,869 | \$ 1,443,476 | \$ 1,492,232 |
| State's net pension liability - ending (a-b) | \$ 360,749 | \$ 68,806 | \$ 417,830 | \$ 422,965 | \$ 518,886 | \$ 897,350 | \$ 1,175,331 | \$ 185,800 | \$ (7,296) |
| Plan fiduciary net position as a percentage of total pension liability | 80.28% | 96.14% | 77.11% | 76.62% | 73.94% | 60.15% | 52.61% | 88.60% | 100.49% |
| Covered payroll (2) | \$ 187,870 | \$ 159,568 | \$ 149,977 | \$ 146,461 | \$ 148,528 | \$ 141,155 | \$ 141,906 | \$ 140,544 | \$ 137,262 |
| Net pension liability as a percentage of covered payroll | 192.02% | 43.12% | 278.60% | 288.79% | 349.35% | 635.72% | 828.24% | 132.20% | (5.32)% |

(1) Measurement date is as of the State's prior fiscal year-end date.

(2) Beginning in fiscal year 2019, the covered payroll is the payroll on which contributions to a pension plan are based. Prior to fiscal year 2019, the covered payroll is the reported salary for active members (who are not in the DROP) as of the measurement date. If the reported salary was for a period of less than 12 months, it has been annualized.

The State implemented GASB Statement No. 68 in fiscal year 2015. Information for this schedule was not available prior to this fiscal year.

ARKANSAS

Required Supplementary Information Arkansas Judicial Retirement System Schedule of State Contributions Last Ten Fiscal Years (Expressed in thousands)

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| Actuarially determined contribution | \$ 8,231 | \$ 8,963 | \$ 8,210 | \$ 8,573 | \$ 8,234 | \$ 8,421 | \$ 8,485 | \$ 5,561 | \$ 5,690 | \$ 6,117 |
| Contributions in relation to the actuarially determined contribution | <u>8,231</u> | <u>8,963</u> | <u>8,210</u> | <u>8,573</u> | <u>8,234</u> | <u>8,421</u> | <u>8,485</u> | <u>5,561</u> | <u>5,690</u> | <u>6,117</u> |
| Contribution deficiency (excess) | \$ <u>0</u> | \$ <u>0</u> | \$ <u>0</u> | \$ <u>0</u> | \$ <u>0</u> | \$ <u>0</u> | \$ <u>0</u> | \$ <u>0</u> | \$ <u>0</u> | \$ <u>0</u> |
| Covered payroll | \$ 27,529 | \$ 26,259 | \$ 25,479 | \$ 24,586 | \$ 23,603 | \$ 23,435 | \$ 22,918 | \$ 22,308 | \$ 22,308 | \$ 19,782 |
| Contributions as a percentage of covered payroll | 29.90% | 34.13% | 32.22% | 34.87% | 34.89% | 35.93% | 37.02% | 24.93% | 25.51% | 30.92% |

Valuation date:

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

| | |
|-------------------------------|---|
| Actuarial cost method | Entry age normal |
| Amortization method | Level percentage of payroll, closed |
| Remaining amortization period | Multiple periods of 11-20 years |
| Asset valuation method | 4-year smoothed market, 25% corridor |
| Inflation | 2.50% price inflation |
| Salary increases | 3.25% |
| Investment rate of return | 5.75% |
| Retirement age | Experience-based table of rates that are specific to the type of eligibility condition |
| Mortality | RP-2014 mortality tables, adjusted for mortality improvement back to the observation period base year of 2006, and using the MP-2016 improvement scale. |

ARKANSAS

Required Supplementary Information Arkansas State Police Retirement System Schedule of State Contributions Last Ten Fiscal Years (Expressed in thousands)

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|-------------------|-------------------|-------------------|-------------------|-------------------|-----------------------|-------------------|-------------------|-------------------|-------------------|
| Actuarially determined contribution | \$ 18,300 | \$ 15,900 | \$ 16,700 | \$ 16,900 | \$ 15,600 | \$ 15,200 (2) | \$ 14,100 | \$ 14,300 | \$ 14,200 | \$ 14,000 |
| Contributions in relation to the actuarially determined contribution | <u>24,000</u> | <u>22,700</u> | <u>22,800</u> | <u>21,900</u> | <u>21,300</u> | <u>21,000</u> | <u>20,000</u> | <u>19,700</u> | <u>19,800</u> | <u>19,500</u> |
| Contribution deficiency (excess) | <u>\$ (5,700)</u> | <u>\$ (6,800)</u> | <u>\$ (6,100)</u> | <u>\$ (5,000)</u> | <u>\$ (5,700)</u> | <u>\$ (5,800) (2)</u> | <u>\$ (5,900)</u> | <u>\$ (5,400)</u> | <u>\$ (5,600)</u> | <u>\$ (5,500)</u> |
| Covered payroll (1) | \$ 37,700 | \$ 32,800 | \$ 33,600 | \$ 33,300 | \$ 30,300 | \$ 30,000 | \$ 29,100 | \$ 29,400 | \$ 29,900 | \$ 29,100 |
| Contributions as a percentage of covered payroll | 63.66% | 69.21% | 67.86% | 65.77% | 70.30% | 70.00% | 68.73% | 67.01% | 66.22% | 67.01% |

(1) In 2016, \$67,241 was used as an estimate of average annual pay for DROP participants. In 2015, \$75,000 was used as an estimate of average annual pay for DROP participants.

(2) Restated to match actuary.

Valuation date:

Actuarially determined contribution rates are calculated as of June 30, one year prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

| | |
|-------------------------------|---|
| Actuarial cost method | Entry age normal |
| Amortization method | Level percentage of payroll, closed |
| Remaining amortization period | 17 years |
| Asset valuation method | 4-year smoothed market |
| Inflation | 2.50% price inflation |
| Salary increases | 3.55% to 7.75% including inflation |
| Investment rate of return | 7.15% |
| Retirement age | Experience-based table of rates that are specific to the type of eligibility condition |
| Mortality | Based on RP-2006 Healthy Annuitant benefit weighted generational mortality table for males and females. Mortality rates are multiplied by 135% for males and 125% for females and are adjusted for future mortality improvements using Scale MP-2017. |

ARKANSAS

Required Supplementary Information Arkansas State Highway Employees Retirement System Schedule of State Contributions Last Ten Fiscal Years (Expressed in thousands)

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|------------|------------|------------|------------|------------|------------|----------------|------------|------------|------------|
| Statutorily determined contribution | \$ 27,957 | \$ 23,578 | \$ 24,092 | \$ 23,209 | \$ 19,282 | \$ 19,294 | \$ 19,175 | \$ 19,232 | \$ 19,059 | \$ 18,615 |
| Contributions in relation to the actuarially determined contribution | 29,712 | 27,993 | 24,092 | 23,209 | 19,282 | 19,294 | 19,175 | 19,232 | 19,059 | 18,615 |
| Contribution deficiency (excess) | \$ (1,755) | \$ (4,415) | \$ 0 | \$ 0 | \$ 0 | \$ 0 | \$ 0 | \$ 0 | \$ 0 | \$ 0 |
| Covered payroll (1) | \$ 199,408 | \$ 187,870 | \$ 159,568 | \$ 149,977 | \$ 146,461 | \$ 148,528 | (2) \$ 141,155 | \$ 141,906 | \$ 140,544 | \$ 137,262 |
| Contributions as a percentage of covered payroll | 14.90% | 14.90% | 15.10% | 15.47% | 13.16% | 12.99% | (2) 13.58% | 13.55% | 13.56% | 13.56% |

- (1) Beginning with 2022, the covered payroll amount increased for the additional salaries for those on DROP that now have an employer contribution applied. During fiscal years 2019 through 2022, the covered payroll is the payroll on which contributions to a pension plan are based. Prior to fiscal year 2019, the covered payroll is the reported salary for active members (who are not in the DROP) as of the measurement date. If the reported salary was for a period of less than 12 months, then it has been annualized.
- (2) Restated to match actuary.

ARKANSAS

Required Supplementary Information
Arkansas Public Employees Retirement System
Schedule of State's Proportionate Share of the Net Pension Liability
Last Ten Fiscal Years (1)
(Expressed in thousands)

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 |
|---|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| State's proportion of the net pension liability (asset) | 62.34% | 64.89% | 64.97% | 65.48% | 65.78% | 65.68% | 66.75% | 67.27% | 67.64% |
| State's proportionate share of the net pension liability (asset) | \$ 1,689,372 | \$ 498,876 | \$ 1,860,489 | \$ 1,579,726 | \$ 1,451,086 | \$ 1,697,154 | \$ 1,596,332 | \$ 1,238,862 | \$ 959,763 |
| State's covered payroll | \$ 1,189,456 | \$ 1,138,768 | \$ 1,162,671 | \$ 1,196,492 | \$ 1,179,811 | \$ 1,101,174 | \$ 1,125,557 | \$ 1,112,250 | \$ 1,105,688 |
| State's proportionate share of the net pension liability (asset) as a percentage of its covered payroll | 142.03% | 43.81% | 160.02% | 132.03% | 122.99% | 154.12% | 141.83% | 111.38% | 86.80% |
| Plan fiduciary net position as a percentage of the total pension liability | 78.31% | 93.57% | 75.38% | 78.55% | 79.59% | 75.65% | 75.50% | 80.39% | 84.15% |

(1) The amounts presented for each fiscal year were determined as of the prior fiscal year-end.

The State implemented GASB Statement No. 68 in fiscal year 2015. Information for this schedule was not available prior to this fiscal year.

ARKANSAS

Required Supplementary Information
Arkansas Teachers Retirement System
Schedule of State's Proportionate Share of the Net Pension Liability
Last Ten Fiscal Years (1)
(Expressed in thousands)

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 |
|---|------------|-----------|------------|------------|------------|------------|----------------|------------|------------|
| State's proportion of the net pension liability (asset) | 2.80% | 2.94% | 3.24% | 3.44% | 3.60% | 3.79% | 3.96% | 4.14% | 4.29% |
| State's proportionate share of the net pension liability (asset) | \$ 147,670 | \$ 81,442 | \$ 183,496 | \$ 143,543 | \$ 130,937 | \$ 159,385 | \$ 174,692 | \$ 134,997 | \$ 112,517 |
| State's covered payroll | \$ 95,180 | \$ 95,566 | \$ 99,701 | \$ 106,771 | \$ 109,372 | \$ 111,173 | \$ 115,753 (2) | \$ 119,107 | \$ 121,357 |
| State's proportionate share of the net pension liability (asset) as a percentage of its covered payroll | 155.15% | 85.22% | 184.05% | 134.44% | 119.72% | 143.37% | 150.92% | 113.34% | 92.72% |
| Plan fiduciary net position as a percentage of the total pension liability | 78.85% | 88.58% | 74.91% | 80.96% | 82.78% | 79.48% | 76.75% | 82.20% | 84.98% |

(1) The amounts presented for each fiscal year were determined as of the prior fiscal year-end.

(2) Restated to match actuary.

The State implemented GASB Statement No. 68 in fiscal year 2015. Information for this schedule was not available prior to this fiscal year.

ARKANSAS

Required Supplementary Information Arkansas Public Employees Retirement System Schedule of State Contributions Last Ten Fiscal Years (Expressed in thousands)

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|--------------|------------------|------------------|------------------|------------------|------------------|--------------|------------------|------------------|--------------|
| Statutorily determined contribution | \$ 204,709 | \$ 200,732 | \$ 199,257 | \$ 193,899 | \$ 191,079 | \$ 180,533 | \$ 170,844 | \$ 174,479 | \$ 175,750 | \$ 177,950 |
| Contributions in relation to the statutorily determined contribution | 204,709 | 200,732 | 199,257 | 193,899 | 191,079 | 180,533 | 170,844 | 174,479 | 175,750 | 177,950 |
| Contribution deficiency (excess) | \$ 0 | \$ 0 | \$ 0 | \$ 0 | \$ 0 | \$ 0 | \$ 0 | \$ 0 | \$ 0 | \$ 0 |
| Covered payroll | \$ 1,254,501 | \$ 1,189,456 (1) | \$ 1,138,768 (1) | \$ 1,162,671 (1) | \$ 1,196,492 (1) | \$ 1,179,811 (1) | \$ 1,101,174 | \$ 1,125,557 (1) | \$ 1,112,250 (1) | \$ 1,105,688 |
| Contributions as a percentage of covered payroll | 16.32% | 16.88% | 17.50% | 16.68% | 15.97% | 15.30% | 15.51% | 15.50% | 15.80% | 16.09% |

(1) Restated to match actuary.

ARKANSAS

Required Supplementary Information Arkansas Teachers Retirement System Schedule of State Contributions Last Ten Fiscal Years (Expressed in thousands)

| | <u>2023</u> | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> | <u>2014</u> |
|--|---------------|---------------|---------------|---------------|----------------|---------------|---------------|---------------|----------------|----------------|
| Statutorily determined contribution | \$ 14,803 | \$ 14,113 | \$ 14,295 | \$ 14,448 | \$ 14,876 | \$ 15,213 | \$ 15,619 | \$ 16,337 | \$ 17,118 | \$ 17,352 |
| Contributions in relation to the statutorily determined contribution | <u>14,803</u> | <u>14,113</u> | <u>14,295</u> | <u>14,448</u> | <u>14,876</u> | <u>15,213</u> | <u>15,619</u> | <u>16,337</u> | <u>17,118</u> | <u>17,352</u> |
| Contribution deficiency (excess) | \$ <u>0</u> | \$ <u>0</u> | \$ <u>0</u> | \$ <u>0</u> | \$ <u>0</u> | \$ <u>0</u> | \$ <u>0</u> | \$ <u>0</u> | \$ <u>0</u> | \$ <u>0</u> |
| Covered payroll | \$ 94,552 | \$ 95,180 (1) | \$ 95,566 (1) | \$ 99,701 (1) | \$ 106,771 (1) | \$ 109,372 | \$ 111,173 | \$ 115,753 | (1) \$ 119,107 | (1) \$ 121,357 |
| Contributions as a percentage of covered payroll | 15.66% | 14.83% | 14.96% | 14.49% | 13.93% | 13.91% | 14.05% | 14.11% | 14.37% | 14.30% |

(1) Restated to match actuary.

ARKANSAS

Required Supplementary Information
Schedule of Expenditures – Budget and Actual
General Fund
For the Fiscal Year Ended June 30, 2023
(Expressed in thousands)

| | Budgeted Amounts | | Actual | Variance with |
|--|-------------------------|----------------------|----------------------|-----------------------|
| | Original | Final | Amounts | Final Budget – |
| | | | | Positive |
| | | | | (Negative) |
| Expenditures (1) | | | | |
| Current: | | | | |
| Commerce | \$ 611,824 | \$ 984,134 | \$ 437,794 | \$ 546,340 |
| Education | 5,449,981 | 6,492,122 | 4,649,966 | 1,842,156 |
| General government | 3,122,645 | 3,257,528 | 2,564,982 | 692,546 |
| Health and human services | 11,162,607 | 12,787,650 | 11,686,310 | 1,101,340 |
| Law, justice, and public safety | 1,163,994 | 1,268,513 | 1,077,620 | 190,893 |
| Recreation and tourism | 334,743 | 391,460 | 273,448 | 118,012 |
| Regulation of business and professionals | 34,594 | 36,794 | 30,267 | 6,527 |
| Resource development | 390,897 | 811,295 | 261,439 | 549,856 |
| Transportation | 760,248 | 1,369,875 | 632,235 | 737,640 |
| Capital outlay | 1,781,511 | 2,148,893 | 1,301,778 | 847,115 |
| Debt service | 298,053 | 304,353 | 263,784 | 40,569 |
| Total expenditures | <u>\$ 25,111,097</u> | <u>\$ 29,852,617</u> | <u>\$ 23,179,623</u> | <u>\$ 6,672,994</u> |

(1) Expenditures are appropriated; amounts blocked determine available budget. Blocking is revised quarterly to match the forecast revisions of available resources. Expenditures may not exceed the lesser of budget or resources available.

See Notes to Schedule of Expenditures – Budget and Actual on next page.

ARKANSAS

Required Supplementary Information Notes to Schedule of Expenditures – Budget and Actual General Fund For the Fiscal Year Ended June 30, 2023

(a) Budgetary Basis of Accounting

The State's budget is adopted in accordance with a statutory cash basis of accounting, which is not in accordance with GAAP. Revenues are recognized when cash is received and deposited in the State Treasury or reported to the Department of Finance and Administration (DFA). Expenditures are recorded when cash is disbursed. If goods or services are not received before year-end, all encumbrances lapse, except those appropriations for multi-year projects.

(b) Budgetary Basis Reporting – Budgetary Process

State finance law requires that a balanced line item expenditure budget be approved by the Governor and the General Assembly. The Governor presents an annual budget to the General Assembly. The General Assembly, which has full authority to amend the budget, adopts a line item expenditure budget by appropriating monies in annual appropriation acts. Before signing the appropriation act, the Governor may veto any specific item, subject to legislative override.

The original appropriation may be adjusted by several items subsequent to the appropriation act. The adjustment items may be supplemental appropriations or subsequent legislative acts, revisions to the forecast of available resources, restrictions on spending by Executive Order, and carryforward provisions.

The State does not adopt a revenue budget but does monitor the available resources and forecast of available resources and makes appropriate revisions to the line item expenditure budget based on such forecasts. These forecasts are adjusted quarterly to reflect actual receipts of resources.

The General Assembly also must enact legislation pursuant to the Revenue Stabilization Law (the Stabilization Law) to provide an allotment process of funding line item expenditure appropriations in order to comply with the State law prohibiting deficit spending. The Governor may restrict spending to a level below appropriation amounts. The State uses specific funds (i.e., general and special revenue allotment accounts) for receipt and distribution of revenues. Pursuant to the Stabilization Law, all general revenue receipts are deposited in the General Revenue Allotment Account. From the General Revenue Allotment Account, 3% of all revenues are distributed to the Constitutional Officers Fund and the Central Services Fund to provide support for the State's elected constitutional offices (legislators, executive department, and judges), their staffs, and DFA. The balance, net of income tax refunds, court settlement arrangements, etc., is then distributed to separate funds proportionately as established by the Stabilization Law. Special revenues are deposited into the Special Revenue Allotment Account from which 3% of revenues collected by DFA and 1.5% of all special revenues collected by other agencies are first distributed to support the State's elected officials, their staffs, and DFA. The balance is then distributed to the funds for which the special revenues were collected as provided by law. Special revenues, which are primarily user taxes, are generally earmarked for the program or agency providing the related service.

General revenues are transferred into funds established and maintained by the Treasurer for major programs and agencies of the State in accordance with the General Revenue Allotment Account funding priorities established by the General Assembly.

Pursuant to the Stabilization Law, the General Assembly established three levels of priority for general revenue spending levels: "A," "A1," and "B." Successive levels of appropriations are

ARKANSAS

funded only in the event sufficient revenues have been generated to fully fund any prior level. Accordingly, appropriations made to programs and agencies are only maximum authorizations to spend. Actual expenditures are limited to the lesser of monies flowing into programs or agencies' funds maintained by the Treasurer or the maximum appropriation by the General Assembly.

The majority of the State's appropriations are noncontinuing accounts that lapse at the end of each fiscal year. Others are continuing accounts for which the General Assembly has authorized that an unspent balance from the prior year be carried forward and made available for current spending. In addition, the General Assembly may direct that certain revenues be retained and made available for spending within a specific appropriation account.

The rate of spending of appropriations is controlled by DFA, which utilizes quarterly allotments that restrict spending to a certain percentage of the annual appropriation. The percentage is established to coincide with the expected actual rate of revenue collections, thereby ensuring adequate cash flow throughout the year. The funded portion of the quarterly allotment is then made available for expenditure, and the remainder is blocked.

DFA has the responsibility to ensure that budgetary spending control is maintained on an individual appropriation classification basis. Appropriation classifications are subdivisions of appropriations, define the purposes for which the appropriation can be used, and restrict the amount of expenditures for the various classifications to amounts established in the appropriation acts. Appropriation classifications may include regular salaries, extra help, overtime, maintenance and general operation, personal services matching, conference and travel expenses, professional fees, capital outlay, data processing, grants assistance and special aid, construction and permanent improvements, and other special classifications. Budgetary control is maintained through the Arkansas Administrative Statewide Information System (AASIS). AASIS ensures that expenditures are not processed if they exceed the appropriation classification total available spending authorization, which is considered its budget. Generally, expenditures may not exceed the level of spending authorized. However, Arkansas law authorizes DFA to transfer specific holding appropriations when other sources of funding are received, such as a federal grant.

Budget is controlled at the appropriation line item (commitment item), which is the legal level of budgetary control. For financial reporting, the State groups these appropriation account categories by function to conform to its organizational structure. The separately issued Budget Compliance Report tracks budget compliance at the funds center and commitment item level and can be obtained by contacting:

The Department of Finance and Administration
Office of Accounting
1509 West Seventh Street
Little Rock, AR 72201

ARKANSAS

The following is a reconciliation of GAAP basis expenditures presented in the financial statements to the statutory cash basis expenditures of the General Fund (expressed in thousands):

| | |
|--|-----------------------------|
| Total GAAP basis expenditures General Fund | \$ 22,856,228 |
| Less non-cash expenditures | (821,763) |
| Less non-appropriated expenditures | (10,186,235) |
| Plus expenditures eliminated or reclassified as transfers for reporting purposes | 10,271,527 |
| Plus refunds treated as reduction of revenue for financial statements purposes | 1,106,898 |
| Less basis of accounting differences | <u>(47,032)</u> |
| Total statutory cash basis expenditures General Fund | \$ <u><u>23,179,623</u></u> |

ARKANSAS

Required Supplementary Information Ten-Year Claims Development Information (1) Employee Benefits Division – Public School Employee Health and Life Benefit Plan

| | 2023 | 2022 | 2021 | 2020 |
|---|-----------------------|-----------------------|-----------------------|-----------------------|
| Premium and investment revenues: | | | | |
| Premium income | \$ 435,475,198 | \$ 421,223,328 | \$ 353,861,571 | \$ 325,116,026 |
| Investment interest income | 6,508,936 | 197,671 | 236,842 | 2,169,178 |
| Totals | <u>\$ 441,984,134</u> | <u>\$ 421,420,999</u> | <u>\$ 354,098,413</u> | <u>\$ 327,285,204</u> |
| Unallocated expenses: | | | | |
| Operating costs | <u>\$ 4,684,985</u> | <u>\$ 4,113,182</u> | <u>\$ 3,064,078</u> | <u>\$ 6,747,838</u> |
| Estimated incurred claims and expenses, end of fiscal year | \$ 374,037,000 | \$ 366,225,000 (3) | \$ 360,175,000 | \$ 325,031,000 (3) |
| Paid (cumulative) claims and claims adjustment expenses: | | | | |
| End of fiscal year | 374,070,000 | 364,289,000 (3) | 347,608,000 (3) | 296,386,000 |
| One year later | | 368,375,000 | 355,764,000 (3) | 322,132,000 |
| Two years later | | | 355,921,000 | 321,802,000 |
| Re-estimated incurred claims and expenses (2): | | | | |
| End of fiscal year | 374,037,000 | 365,994,000 | 360,212,000 | 325,031,000 |
| One year later | | 365,994,000 | 360,212,000 | 325,031,000 |
| Two years later | | | 360,212,000 | 325,031,000 |
| Increase (decrease) in estimated incurred claims and expense from end of policy year | 0 | 0 | 0 | 0 |
| Increase (decrease) in net incurred claims and claim adjustment expenses from original estimate | 0 | 0 | 0 | 0 |
| Number of plan participants | 66,008 | 65,829 | 64,859 | 63,874 |

- (1) Government Accounting Standards Board Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Activities*, as amended, requires certain disclosures for public entity risk pools. This schedule provides 10-year claim development information for the program as described by GASB Statement No. 10, as amended.
- (2) Because the Public School Employee Health and Life Benefit Plan is not restating Claims IBNR each year, the re-estimated incurred claims and expenses remain the original estimate.
- (3) Restated.

ARKANSAS

| <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> | <u>2014</u> |
|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| \$ 314,954,651 | \$ 309,752,545 | \$ 305,452,670 | \$ 301,501,278 | \$ 301,894,264 | \$ 274,117,377 |
| 3,380,809 | 2,525,713 | 1,167,240 | 292,270 | 181,804 | 95,121 |
| <u>\$ 318,335,460</u> | <u>\$ 312,278,258</u> | <u>\$ 306,619,910</u> | <u>\$ 301,793,548</u> | <u>\$ 302,076,068</u> | <u>\$ 274,212,498</u> |
| | | | | | |
| <u>\$ 6,683,244</u> | <u>\$ 8,668,569</u> | <u>\$ 9,037,550</u> | <u>\$ 10,579,867</u> | <u>\$ 11,658,122</u> | <u>\$ 8,533,361</u> |
| | | | | | |
| \$ 281,668,000 | \$ 271,486,000 | \$ 241,903,000 | \$ 253,985,000 | \$ 234,202,000 | \$ 256,961,000 |
| | | | | | |
| 282,668,000 | 269,586,000 | 245,903,000 | 252,285,000 | 234,202,000 | 256,961,000 |
| 290,217,000 | 271,399,761 | 241,802,196 | 253,882,147 | 234,066,260 | 256,700,395 |
| 300,166,000 | 271,401,376 | 241,874,673 | 253,952,179 | 234,171,258 | 256,930,541 |
| | | | | | |
| 281,668,000 | 271,486,000 | 241,903,000 | 253,985,000 | 234,202,000 | 256,961,000 |
| 281,668,000 | 271,486,000 | 241,903,000 | 253,985,000 | 234,202,000 | 256,961,000 |
| 281,668,000 | 271,486,000 | 241,903,000 | 253,985,000 | 234,202,000 | 256,961,000 |
| | | | | | |
| 0 | 0 | 0 | 0 | 0 | 0 |
| | | | | | |
| 0 | 0 | 0 | 0 | 0 | 0 |
| | | | | | |
| 62,416 | 60,929 | 59,388 | 58,181 | 57,879 | 58,253 |

ARKANSAS

Required Supplementary Information Ten-Year Claims Development Information (1) Workers' Compensation Commission – Death and Permanent Total Disability Trust Fund

| | 2023 | 2022 | 2021 | 2020 |
|--|---------------------|---------------------|---------------------|---------------------|
| Premium and investment revenues: | | | | |
| Premium income | \$ 6,737,745 | \$ 6,351,840 | \$ 8,078,777 | \$ 8,094,866 |
| Investment interest income | <u>2,556,071</u> | <u>292,487</u> | <u>541,557</u> | <u>1,593,050</u> |
| Totals | <u>\$ 9,293,816</u> | <u>\$ 6,644,327</u> | <u>\$ 8,620,334</u> | <u>\$ 9,687,916</u> |
| Unallocated expenses: | | | | |
| Operating costs (2) | <u>\$ 597,890</u> | <u>\$ 539,936</u> | <u>\$ 533,765</u> | <u>\$ 575,733</u> |
| Estimated incurred claims and expenses, end of fiscal year | \$ 0 | \$ 0 | \$ 0 | \$ 0 |
| Paid (cumulative) claims and claims adjustment expenses: | | | | |
| End of fund year | 0 | 0 | 0 | 0 |
| One year later | | 0 | 0 | 0 |
| Two years later | | | 0 | 0 |
| Three years later | | | | 0 |
| Four years later | | | | |
| Five years later | | | | |
| Six years later | | | | |
| Seven years later | | | | |
| Eight years later | | | | |
| Nine years later | | | | |
| Re-estimated incurred claims and expenses: | | | | |
| End of fund year | 0 | 0 | 0 | 0 |
| One year later | | 0 | 0 | 0 |
| Two years later | | | 0 | 0 |
| Three years later | | | | 0 |
| Four years later | | | | |
| Five years later | | | | |
| Six years later | | | | |
| Seven years later | | | | |
| Eight years later | | | | |
| Nine years later | | | | |
| Increase (decrease) in estimated incurred claims and expense from end of policy year (3) | 0 | 0 | 0 | 0 |
| Number of fund participants receiving benefits at end of year | 1,066 | 1,093 | 1,145 | 1,188 |

- (1) Government Accounting Standards Board Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Activities*, as amended, requires disclosures for public entity risk pools. This schedule provides 10-year claim development information for the program as described by GASB Statement No. 10, as amended.
- (2) The amounts reflected as operating costs of the program for the respective years that were paid from the Workers' Compensation Trust Fund.
- (3) Restated

ARKANSAS

| <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> | <u>2014</u> |
|----------------------|----------------------|----------------------|----------------------|---------------------|---------------------|
| \$ 8,655,652 | \$ 9,753,376 | \$ 10,074,701 | \$ 9,519,983 | \$ 8,642,283 | \$ 5,588,765 |
| 3,710,195 | 1,333,563 | 1,395,741 | 718,453 | 515,618 | 573,589 |
| <u>\$ 12,365,847</u> | <u>\$ 11,086,939</u> | <u>\$ 11,470,442</u> | <u>\$ 10,238,436</u> | <u>\$ 9,157,901</u> | <u>\$ 6,162,354</u> |
| | | | | | |
| <u>\$ 595,682</u> | <u>\$ 270,595</u> | <u>\$ 277,340</u> | <u>\$ 220,142</u> | <u>\$ 227,326</u> | <u>\$ 247,135</u> |
| | | | | | |
| \$ 6,937,646 | \$ 7,334,183 | \$ 7,334,041 | \$ 6,864,888 | \$ 6,706,673 | \$ 7,593,766 |
| | | | | | |
| 0 | 0 | 0 | 0 | 0 | 0 |
| 0 | 0 | 0 | 0 | 0 | 0 |
| 0 | 0 | 0 | 0 | 0 | 0 |
| 0 | 0 | 0 | 0 | 0 | 0 |
| 0 | 0 | 0 | 0 | 0 | 0 |
| | 0 | 0 | 0 | 0 | 0 |
| | | 45,312 | 35,336 | 46,870 | 14,706 |
| | | | 174,922 | 219,828 | 23,199 |
| | | | | 436,656 | 112,065 |
| | | | | | 322,819 |
| | | | | | |
| 4,183,068 | 2,940,203 | 1,242,119 | 2,754,013 | 2,600,334 | 1,416,083 |
| 4,075,961 | 6,254,793 | 2,260,839 | 4,978,108 | 4,457,931 | 3,051,235 |
| 3,017,823 | 6,939,375 | 1,272,953 | 5,441,589 | 4,575,545 | 4,304,721 |
| 3,322,879 | 6,205,123 | 1,468,021 | 5,459,593 | 4,561,986 | 5,263,245 |
| 4,327,734 | 5,904,938 | 2,803,102 | 5,206,901 | 4,713,597 | 4,684,459 |
| | 5,344,323 | 3,329,015 | 4,593,743 | 4,539,697 | 3,139,690 |
| | | 4,733,730 | 5,489,251 | 4,305,358 | 3,387,149 |
| | | | 5,121,901 | 5,554,371 | 2,874,971 |
| | | | | 5,755,207 | 3,390,338 |
| | | | | | 5,759,176 |
| | | | | | |
| (2,609,912) | (1,989,860) | (2,600,311) | (1,742,987) | (951,466) | (1,834,590) |
| | | | | | |
| 1,235 | 1,265 | 1,333 | 1,369 | 1,403 | 1,442 |

ARKANSAS

Required Supplementary Information Other Postemployment Benefits Ten -Year Schedule of Changes in Total OPEB Liability and Related Ratios (Expressed in thousands)

| Plan | Fiscal Year | Service Cost | Interest Cost | Change of Benefit Terms | Difference Between Expected and Actual Experience |
|---------------------------------|-------------|--------------|---------------|-------------------------|---|
| <i>Governmental Activities</i> | | | | | |
| Arkansas State Police | 2023 | \$ 5,938 | \$ 7,467 | \$ | \$ 2,256 |
| | 2022 | 11,529 | 5,427 | | |
| | 2021 | 10,155 | 6,440 | | (10,179) |
| | 2020 | 9,701 | 6,234 | | |
| | 2019 | 6,409 | 5,062 | | 35,377 |
| | 2018 | 6,114 | 4,959 | | |
| Arkansas Employee Benefits Plan | 2023 | 53,325 | 45,715 | | 23,256 |
| | (2) 2022 | 129,793 | 57,538 | (660,043) | (214,256) |
| | (2) 2021 | 123,540 | 55,967 | | 7,308 |
| | 2020 | 70,390 | 68,690 | | (66,272) |
| | (3) 2019 | 66,616 | 78,141 | | 12,982 |
| | (2) 2018 | 69,996 | 73,092 | | (13,267) |
| <i>Component Unit</i> | | | | | |
| Arkansas Employee Benefits Plan | 2023 | 90 | 77 | | 39 |
| | 2022 | 214 | 95 | (1,089) | (354) |
| | 2021 | 206 | 93 | | 12 |
| | 2020 | 114 | 112 | | (108) |
| | 2019 | 104 | 122 | | 20 |
| | 2018 | 132 | 137 | | (55) |
| <i>Higher Education</i> | | | | | |
| Arkansas Northeastern College | 2023 | 37 | 31 | | |
| | 2022 | 42 | 16 | | 117 |
| | 2021 | 39 | 18 | | |
| | 2020 | 31 | 16 | | 77 |
| | 2019 | 29 | 16 | | |
| | 2018 | 29 | 17 | | |
| Arkansas State University | 2023 | 377 | 428 | | 339 |
| | (4) 2022 | 910 | 385 | (2,986) | (1,221) |
| | (4) 2021 | 1,400 | 560 | 37 | (823) |
| | (4) 2020 | 1,632 | 987 | 999 | (10,181) |
| | (4) 2019 | 1,931 | 886 | (322) | 2,540 |
| | (4) 2018 | 1,858 | 818 | | (569) |
| Arkansas Tech University | 2023 | 539 | 173 | | (389) |
| | 2022 | 641 | 207 | | (200) |
| | 2021 | 566 | 312 | | (757) |
| | 2020 | 557 | 332 | (217) | (144) |
| | 2019 | 691 | 333 | (446) | (177) |
| | 2018 | 655 | 331 | | (274) |
| Black River Technical College | 2023 | 81 | 67 | | |
| | 2022 | 124 | 44 | | (197) |
| | 2021 | 116 | 50 | | |
| | 2020 | 102 | 50 | | (8) |
| | 2019 | 100 | 50 | | |
| | 2018 | 98 | 50 | | |
| East Arkansas Community College | 2023 | 49 | 30 | | (17) |
| | 2022 | 56 | 18 | | 35 |
| | 2021 | 52 | 20 | | |
| | 2020 | 42 | 17 | | 91 |
| | 2019 | 41 | 17 | | |
| | 2018 | 40 | 16 | | |

2017 to 2014 (1)

- (1) The State implemented Governmental Accounting Standards Board (GASB) Statement No. 75 in fiscal year 2018. Information for the schedule was not available prior to this fiscal year.
- (2) Restated to show reallocation of covered employee payroll between Arkansas Employee Benefit plan and National Park College plan.
- (3) Restated to add National Park College.
- (4) Restated to add Henderson State University.

Note: No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 for any of the plans above.

ARKANSAS

| Changes in Assumptions and Other Inputs | Benefit Payments | Net Change in Total OPEB Liability | Total OPEB Liability Beginning | Total OPEB Liability Ending | Total OPEB Liability Proportionate Share | Covered Employee Payroll | Total OPEB Liability as a Percentage of Covered Employee Payroll |
|---|------------------|------------------------------------|--------------------------------|-----------------------------|--|--------------------------|--|
| \$ 5,940 | \$ (4,183) | \$ 17,418 | \$ 181,699 | \$ 199,117 | | \$ 47,315 | 420.83% |
| (76,310) | (4,290) | (63,644) | 245,343 | 181,699 | | 39,557 | 459.33% |
| 3,857 | (3,889) | 6,384 | 238,959 | 245,343 | | 38,931 | 630.20% |
| 5,920 | (3,011) | 18,844 | 220,115 | 238,959 | | 37,504 | 637.16% |
| 8,488 | (3,811) | 51,525 | 168,590 | 220,115 | | 35,433 | 621.21% |
| 3,949 | (3,614) | 11,408 | 157,182 | 168,590 | | 33,508 | 503.13% |
| (93,604) | (55,282) | (26,590) | 1,265,329 | 1,238,739 | 99.83% | 1,673,965 | 74.00% |
| (573,400) | (65,922) | (1,326,290) | 2,591,619 | 1,265,329 | 99.84% | 1,510,210 | 83.78% |
| (106,370) | (55,500) | 24,945 | 2,566,674 | 2,591,619 | 99.83% | 1,452,075 | 178.48% |
| 628,240 | (53,515) | 647,533 | 1,919,141 | 2,566,674 | 99.84% | 1,461,341 | 175.64% |
| (194,015) | (60,316) | (96,592) | 2,015,733 | 1,919,141 | 99.84% | 1,437,502 | 133.51% |
| (92,281) | (58,018) | (20,478) | 2,036,211 | 2,015,733 | 99.81% | 1,409,773 | 142.98% |
| (109) | (93) | 4 | 2,087 | 2,091 | 0.17% | 3,325 | 62.89% |
| (979) | (109) | (2,222) | 4,309 | 2,087 | 0.16% | 2,952 | 70.70% |
| (73) | (92) | 146 | 4,163 | 4,309 | 0.17% | 2,959 | 145.62% |
| 1,140 | (87) | 1,171 | 2,992 | 4,163 | 0.16% | 3,372 | 123.46% |
| (966) | (94) | (814) | 3,806 | 2,992 | 0.16% | 3,428 | 87.28% |
| (144) | (109) | (39) | 3,845 | 3,806 | 0.19% | 3,394 | 112.14% |
| (1) | (33) | 34 | 766 | 800 | | 8,051 | 9.94% |
| (109) | (35) | 31 | 735 | 766 | | 7,755 | 9.88% |
| 20 | (41) | 36 | 699 | 735 | | 7,841 | 9.37% |
| 48 | (31) | 141 | 558 | 699 | | 8,188 | 8.54% |
| 7 | (46) | 6 | 552 | 558 | | 7,859 | 7.10% |
| 5 | (65) | (14) | 566 | 552 | | 8,382 | 6.59% |
| 37 | (602) | 579 | 10,392 | 10,971 | | 98,300 | 11.16% |
| (2,518) | (474) | (5,904) | 17,560 | 11,656 | | 108,217 | 10.77% |
| (5,355) | (425) | (4,606) | 22,166 | 17,560 | | 139,336 | 12.60% |
| (636) | (304) | (7,503) | 29,669 | 22,166 | | 148,157 | 14.96% |
| 459 | (912) | 4,582 | 25,087 | 29,669 | | 139,541 | 21.26% |
| 322 | (1,097) | 1,332 | 23,755 | 25,087 | | 137,682 | 18.22% |
| (854) | (577) | (1,108) | 7,756 | 6,648 | | 43,722 | 15.21% |
| (1,306) | (636) | (1,294) | 9,050 | 7,756 | | 48,650 | 15.94% |
| 937 | (700) | 358 | 8,692 | 9,050 | | 44,466 | 20.35% |
| 475 | (641) | 362 | 8,330 | 8,692 | | 45,450 | 19.12% |
| (381) | (691) | (671) | 9,001 | 8,330 | | 46,943 | 17.74% |
| (1,990) | (788) | (2,066) | 11,067 | 9,001 | | 43,684 | 20.60% |
| (4) | (77) | 67 | 1,650 | 1,717 | | 5,606 | 30.63% |
| (253) | (82) | (364) | 2,014 | 1,650 | | 5,531 | 29.83% |
| 58 | (82) | 142 | 1,872 | 2,014 | | 6,862 | 29.35% |
| 37 | (76) | 105 | 1,767 | 1,872 | | 6,807 | 27.50% |
| 19 | (77) | 92 | 1,675 | 1,767 | | 6,832 | 25.86% |
| 15 | (66) | 97 | 1,578 | 1,675 | | 6,980 | 24.00% |
| (2) | (43) | 17 | 736 | 753 | | 6,361 | 11.84% |
| (139) | (43) | (73) | 809 | 736 | | 5,887 | 12.50% |
| 24 | (40) | 56 | 753 | 809 | | 5,966 | 13.56% |
| 25 | (25) | 150 | 603 | 753 | | 6,450 | 11.67% |
| 8 | (21) | 45 | 558 | 603 | | 5,016 | 12.02% |
| 6 | (21) | 41 | 517 | 558 | | 6,613 | 8.44% |

Continued on the following page

ARKANSAS

Required Supplementary Information Other Postemployment Benefits Ten -Year Schedule of Changes in Total OPEB Liability and Related Ratios (Expressed in thousands)

Continued from previous page

| Plan | Fiscal Year | Service Cost | Interest Cost | Change of Benefit Terms | Difference Between Expected and Actual Experience |
|---|-------------|-----------------|------------------|-------------------------------|---|
| North Arkansas College | 2023 | \$ 48 | \$ 50 | \$ | \$ (61) |
| | 2022 | 65 | 29 | | |
| | 2021 | 45 | 28 | | 130 |
| | 2020 | 44 | 27 | | |
| | 2019 | 22 | 18 | | 219 |
| | 2018 | 21 | 18 | | |
| National Park College | 2023 | 51 | 27 | | (244) |
| | (2) 2022 | 67 | 15 | | |
| | (2) 2021 | 27 | 14 | | 106 |
| | 2020 | 34 | 13 | | |
| | 2019 | 43 | 20 | | (4) |
| | (2) 2018 | 42 | 20 | | |
| Northwest Arkansas Community College | 2023 | 77 | 50 | | (200) |
| | 2022 | 100 | 28 | | |
| | 2021 | 59 | 35 | | (247) |
| | 2020 | 58 | 34 | | |
| | 2019 | 53 | 33 | | (152) |
| | 2018 | 52 | 32 | | |
| Ozarka College | 2023 | 38 | 33 | | 22 |
| | 2022 | 51 | 19 | | |
| | 2021 | 40 | 22 | | (59) |
| | 2020 | 39 | 21 | | |
| | 2019 | 36 | 21 | | (30) |
| | 2018 | 35 | 20 | | |
| South Arkansas Community College | 2023 | 59 | 34 | | (110) |
| | 2022 | 80 | 19 | | |
| | 2021 | 72 | 20 | | (4) |
| | 2020 | 70 | 19 | | |
| | 2019 | 54 | 18 | | (21) |
| | 2018 | 52 | 17 | | |
| Southern Arkansas University - Technical Branch | 2023 | 126 | 67 | | |
| | 2022 | 120 | 34 | | 240 |
| | 2021 | 113 | 39 | | |
| | 2020 | 111 | 42 | | (211) |
| | 2019 | 108 | 42 | | |
| | 2018 | 105 | 40 | | |
| Southern Arkansas University | 2023 | 273 | 94 | | 620 |
| | 2022 | 338 | 65 | | (515) |
| | 2021 | 296 | 63 | | (82) |
| | 2020 | 240 | 86 | | (202) |
| | 2019 | 156 | 56 | | 545 |
| | 2018 | 160 | 60 | | (360) |
| University of Arkansas System Self-Funded Plan | 2023 | 5,244 | 1,818 | | (4,434) |
| | 2022 | 4,891 | 1,776 | | (971) |
| | 2021 | 4,510 | 2,736 | (10,108) | (2,196) |
| | 2020 | 4,026 | 2,831 | | (3,244) |
| | 2019 | 3,953 | 2,569 | 832 | (3,266) |
| | 2018 | 4,589 | 2,321 | | |
| University of Central Arkansas | 2023 | 233 | 115 | | 286 |
| | 2022 | 313 | 83 | | (658) |
| | 2021 | 326 | 81 | | (108) |
| | 2020 | 255 | 106 | | (3) |
| | 2019 | 204 | 86 | | 407 |
| | 2018 | 198 | 85 | | (191) |

2017 to 2014 (1)

- (1) The State implemented Governmental Accounting Standards Board (GASB) Statement No. 75 in fiscal year 2018. Information for the schedule was not available prior to this fiscal year.
- (2) Restated to show reallocation of covered employee payroll between Arkansas Employee Benefit plan and National Park College plan.
- Note: No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 for any of the plans above.

ARKANSAS

| Changes in Assumptions and Other Inputs | Benefit Payments | Net Change in Total OPEB Liability | Total OPEB Liability Beginning | Total OPEB Liability Ending | Total OPEB Liability Proportionate Share | Covered Employee Payroll | Total OPEB Liability as a Percentage of Covered Employee Payroll |
|--|---------------------|--|--------------------------------------|-----------------------------------|---|--------------------------------|---|
| \$ (5) | \$ | \$ 32 | \$ 1,189 | \$ 1,221 | | \$ 7,890 | 15.48% |
| (223) | | (129) | 1,318 | 1,189 | | 7,234 | 16.44% |
| 75 | | 278 | 1,040 | 1,318 | | 7,384 | 17.85% |
| 12 | | 83 | 957 | 1,040 | | 7,188 | 14.47% |
| 101 | | 360 | 597 | 957 | | 6,815 | 14.04% |
| 8 | | 47 | 550 | 597 | | 6,955 | 8.58% |
| 8 | (4) | (162) | 651 | 489 | | 2,852 | 17.15% |
| (102) | (4) | (24) | 675 | 651 | | 3,879 | 16.78% |
| 26 | (4) | 169 | 506 | 675 | | 4,291 | 15.73% |
| 3 | (13) | 37 | 469 | 506 | | 4,667 | 10.84% |
| (239) | (10) | (190) | 659 | 469 | | 4,115 | 11.40% |
| 7 | (20) | 49 | 610 | 659 | | 3,999 | 16.48% |
| 95 | | 22 | 1,189 | 1,211 | | 27,743 | 4.37% |
| (162) | | (34) | 1,223 | 1,189 | | 26,495 | 4.49% |
| 71 | | (82) | 1,305 | 1,223 | | 20,622 | 5.93% |
| 15 | | 107 | 1,198 | 1,305 | | 17,481 | 7.47% |
| 173 | | 107 | 1,091 | 1,198 | | 26,429 | 4.53% |
| 15 | | 99 | 992 | 1,091 | | 20,606 | 5.29% |
| (66) | (5) | 22 | 781 | 803 | | 4,570 | 17.57% |
| (153) | | (83) | 864 | 781 | | 4,385 | 17.81% |
| 49 | | 52 | 812 | 864 | | 4,477 | 19.30% |
| 10 | | 70 | 742 | 812 | | 4,225 | 19.22% |
| 29 | (5) | 51 | 691 | 742 | | 4,144 | 17.91% |
| 10 | (13) | 52 | 639 | 691 | | 3,854 | 17.93% |
| (53) | (18) | (88) | 801 | 713 | | 7,769 | 9.18% |
| (132) | (15) | (48) | 849 | 801 | | 6,885 | 11.63% |
| 36 | (9) | 115 | 734 | 849 | | 7,469 | 11.37% |
| 8 | (6) | 91 | 643 | 734 | | 7,956 | 9.23% |
| 11 | (12) | 50 | 593 | 643 | | 7,670 | 8.38% |
| 7 | (11) | 65 | 528 | 593 | | 7,786 | 7.62% |
| (4) | (72) | 117 | 1,604 | 1,721 | | 6,428 | 26.77% |
| (290) | (67) | 37 | 1,567 | 1,604 | | 6,559 | 24.45% |
| 45 | (57) | 140 | 1,427 | 1,567 | | 6,203 | 25.26% |
| 30 | (37) | (65) | 1,492 | 1,427 | | 6,064 | 23.53% |
| 17 | (43) | 124 | 1,368 | 1,492 | | 5,923 | 25.19% |
| 13 | (37) | 121 | 1,247 | 1,368 | | 6,071 | 22.53% |
| (138) | (1,001) | (152) | 2,763 | 2,611 | | 23,006 | 11.35% |
| (358) | (20) | (490) | 3,253 | 2,763 | | 24,239 | 11.40% |
| 33 | (2) | 308 | 2,945 | 3,253 | | 23,674 | 13.74% |
| 302 | (30) | 396 | 2,549 | 2,945 | | 23,902 | 12.32% |
| (113) | (30) | 614 | 1,935 | 2,549 | | 24,822 | 10.27% |
| (1) | (16) | (157) | 2,092 | 1,935 | | 23,815 | 8.13% |
| (9,569) | (2,595) | (9,536) | 80,318 | 70,782 | | 1,592,376 | 4.45% |
| 398 | (2,379) | 3,715 | 76,603 | 80,318 | | 1,455,294 | 5.52% |
| 9,159 | (2,245) | 1,856 | 74,747 | 76,603 | | 1,351,363 | 5.67% |
| 3,131 | (2,180) | 4,564 | 70,183 | 74,747 | | 1,328,526 | 5.63% |
| (691) | (2,019) | 1,378 | 68,805 | 70,183 | | 1,309,045 | 5.36% |
| (13,905) | (2,109) | (9,104) | 77,909 | 68,805 | | 1,320,436 | 5.21% |
| (166) | (68) | 400 | 3,390 | 3,790 | | 80,196 | 4.73% |
| (410) | (48) | (720) | 4,110 | 3,390 | | 77,894 | 4.35% |
| 42 | (65) | 276 | 3,834 | 4,110 | | 77,340 | 5.31% |
| 369 | (56) | 671 | 3,163 | 3,834 | | 78,963 | 4.86% |
| (491) | (50) | 156 | 3,007 | 3,163 | | 79,580 | 3.97% |
| | (61) | 31 | 2,976 | 3,007 | | 82,107 | 3.66% |



COMBINING FINANCIAL STATEMENTS





ARKANSAS

NON-MAJOR ENTERPRISE FUNDS

The enterprise funds are used to account for operations of those State agencies and/or programs providing goods or services to the general public on a user-charge basis or where the State has decided that periodic determination of revenues earned, expenses incurred, and/or income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The non-major enterprise funds consist of the following:

Construction Assistance Revolving Loan Fund – This program is responsible for providing a perpetual fund for financing the construction of wastewater treatment facilities for municipalities and other public entities.

Public School Employee Health and Life Benefit Plan – This program is responsible for providing health and life insurance, along with a prescription drug benefit, to participating public school employees.

Other Revolving Loan Funds – These programs are responsible for providing a perpetual fund for financing the planning, design, acquisition, construction, expansion, equipping, and/or rehabilitation for water systems; financing capitalizable educational and general projects for community and technical colleges; financing energy efficiency and conservation projects for residential homes; providing funding for communities to address affordable housing needs in metropolitan and rural areas in Arkansas; and for no-cost assistance for energy performance contracting for State agencies, institutions of higher learning, municipalities, and counties.

ARKANSAS

Combining Statement of Fund Net Position Non-Major Enterprise Funds June 30, 2023 (Expressed in thousands)

| | Construction Assistance Revolving Loan Fund | Public School Employee Health and Life Benefit Plan | Revolving Loan Funds and Other Enterprise Funds | Total |
|--|--|---|---|---------------------|
| Assets | | | | |
| Current assets: | | | | |
| Cash and cash equivalents | \$ 55,606 | \$ 180,677 | \$ 124,129 | \$ 360,412 |
| Investments | 2,296 | 73,532 | 3 | 75,831 |
| Receivables: | | | | |
| Accounts | 177 | 6,304 | 103 | 6,584 |
| Interest | 412 | 631 | 675 | 1,718 |
| Advances to other funds | | | 981 | 981 |
| Due from other governments | | | 425 | 425 |
| Total current assets | <u>58,491</u> | <u>261,144</u> | <u>126,316</u> | <u>445,951</u> |
| Noncurrent assets: | | | | |
| Advances to other funds | 334 | | 4,713 | 5,047 |
| Loans receivable, restricted | 416,969 | | 205,340 | 622,309 |
| Capital assets: | | | | |
| Depreciable, net | | 307 | | 307 |
| Total noncurrent assets | <u>417,303</u> | <u>307</u> | <u>210,053</u> | <u>627,663</u> |
| Total assets | <u>\$ 475,794</u> | <u>\$ 261,451</u> | <u>\$ 336,369</u> | <u>\$ 1,073,614</u> |
| Liabilities | | | | |
| Current liabilities: | | | | |
| Accounts payable | \$ 324 | \$ 10,688 | \$ 221 | \$ 11,233 |
| Investment principal payable | | 3,890 | | 3,890 |
| Due to other funds | | | 425 | 425 |
| Claims, judgments, and compensated absences | | 37,790 | | 37,790 |
| Total current liabilities | <u>324</u> | <u>52,368</u> | <u>646</u> | <u>53,338</u> |
| Net Position: | | | | |
| Net investment in capital assets | | 307 | | 307 |
| Restricted for: | | | | |
| Program requirements | 475,470 | | 335,723 | 811,193 |
| Unrestricted | | 208,776 | | 208,776 |
| Total net position | <u>475,470</u> | <u>209,083</u> | <u>335,723</u> | <u>1,020,276</u> |
| Total liabilities and net position | <u>\$ 475,794</u> | <u>\$ 261,451</u> | <u>\$ 336,369</u> | <u>\$ 1,073,614</u> |

ARKANSAS

Combining Statement of Revenues, Expenses, and Changes in Fund Net Position Non-Major Enterprise Funds For the Fiscal Year Ended June 30, 2023 (Expressed in thousands)

| | Construction Assistance Revolving Loan Fund | Public School Employee Health and Life Benefit Plan | Revolving Loan Funds and Other Enterprise Funds | Total |
|--|--|---|---|--------------|
| Operating revenues: | | | | |
| Charges for sales and services | \$ | \$ 450,655 | \$ | \$ 450,655 |
| Licenses, permits, and fees | 3,716 | | 2,542 | 6,258 |
| Total operating revenues | 3,716 | 450,655 | 2,542 | 456,913 |
| Operating expenses: | | | | |
| Supplies and services | | 1,858 | | 1,858 |
| General and administrative expenses | 1,694 | | 875 | 2,569 |
| Benefits and aid payments | | 415,249 | | 415,249 |
| Federal financial assistance | 4,090 | | 283 | 4,373 |
| Depreciation and amortization | | 320 | | 320 |
| Total operating expenses | 5,784 | 417,427 | 1,158 | 424,369 |
| Operating income (loss) | (2,068) | 33,228 | 1,384 | 32,544 |
| Nonoperating revenues (expenses): | | | | |
| Investment earnings | 7,203 | 5,888 | 5,889 | 18,980 |
| Grants and contributions | 16,888 | | 3,955 | 20,843 |
| Net increase (decrease) in fair value of investments | 41 | | 105 | 146 |
| Total nonoperating revenues (expenses) | 24,132 | 5,888 | 9,949 | 39,969 |
| Income (loss) before transfers and contributions | 22,064 | 39,116 | 11,333 | 72,513 |
| Transfers in | 3,246 | 31,752 | 4,813 | 39,811 |
| Transfers out | | | (3,296) | (3,296) |
| Change in net position | 25,310 | 70,868 | 12,850 | 109,028 |
| Total net position - beginning | 450,160 | 138,215 | 322,873 | 911,248 |
| Total net position - ending | \$ 475,470 | \$ 209,083 | \$ 335,723 | \$ 1,020,276 |

ARKANSAS

Combining Statement of Cash Flows Non-Major Enterprise Funds For the Fiscal Year Ended June 30, 2023 (Expressed in thousands)

| | Construction Assistance Revolving Loan Fund | Public School Employee Health and Life Benefit Plan | Revolving Loan Funds and Other Enterprise Funds | Total |
|--|--|---|---|------------|
| Cash flows from operating activities: | | | | |
| Cash received from customers | \$ | \$ 450,555 | \$ | \$ 450,555 |
| Payments of benefits | | (415,279) | | (415,279) |
| Payments to suppliers | | (2,018) | | (2,018) |
| Loan administration received | | | 1,449 | 1,449 |
| Other operating receipts | 2,191 | | | 2,191 |
| Net cash provided by (used in) operating activities | 2,191 | 33,258 | 1,449 | 36,898 |
| Cash flows from noncapital financing activities: | | | | |
| Grants and contributions | 16,937 | | 3,845 | 20,782 |
| Transfers in | 3,246 | 31,752 | 4,816 | 39,814 |
| Transfers out | | | (3,157) | (3,157) |
| Net cash provided by (used in) noncapital financing activities | 20,183 | 31,752 | 5,504 | 57,439 |
| Cash flows from investing activities: | | | | |
| Purchase of investments | (2,881) | | | (2,881) |
| Proceeds from sale and maturities of investments | 2,683 | (14,550) | 105 | (11,762) |
| Interest and dividends on investments | 1,686 | 5,326 | 3,679 | 10,691 |
| Loan disbursements | (70,774) | | (13,477) | (84,251) |
| Principal repayments on loans | 25,135 | | 26,944 | 52,079 |
| Interest received on loans | 5,662 | | 2,228 | 7,890 |
| Federal grant funds expended | (4,090) | | (283) | (4,373) |
| Net cash provided by investing activities | (42,579) | (9,224) | 19,196 | (32,607) |
| Net increase (decrease) in cash and cash equivalents | (20,205) | 55,786 | 26,149 | 61,730 |
| Cash and cash equivalents - beginning | 75,811 | 124,891 | 97,980 | 298,682 |
| Cash and cash equivalents - ending | \$ 55,606 | \$ 180,677 | \$ 124,129 | \$ 360,412 |
| Reconciliation of operating income (loss) to net cash provided by (used in) operating activities: | | | | |
| Operating income (loss) | \$ (2,068) | \$ 33,228 | \$ 1,384 | \$ 32,544 |
| Adjustments to reconcile operating loss to net cash provided by (used in) operating activities: | | | | |
| Depreciation and amortization | | 320 | | 320 |
| Interest on investments | | | (363) | (363) |
| Federal grants expended | 4,090 | | 283 | 4,373 |
| Net changes in assets, liabilities, and deferred outflows/inflows: | | | | |
| Accounts receivable | 114 | (99) | 117 | 132 |
| Accounts payable and other accrued liabilities | 55 | (191) | 28 | (108) |
| Net cash provided by (used in) operating activities | \$ 2,191 | \$ 33,258 | \$ 1,449 | \$ 36,898 |

ARKANSAS

PENSION TRUST FUNDS

Pension trust funds are used to account for assets held by the State in a fiduciary capacity or as an agent for individuals. The pension trust funds are accounted for in essentially the same manner as proprietary funds and consist of the following:

Public Employee Retirement System (which also administers the State Police Retirement System and the Judicial Retirement System)

Teacher Retirement System

State Highway Employees Retirement System

ARKANSAS

Combining Statement of Fiduciary Net Position Pension Trust Funds June 30, 2023 (Expressed in thousands)

| | Public Employees Retirement System | State Police Retirement System | Judicial Retirement System | Teacher Retirement System | State Highway Employees Retirement System | Total |
|---|---|--------------------------------------|----------------------------------|---------------------------------|---|---------------|
| Assets | | | | | | |
| Cash and cash equivalents | \$ 391,225 | \$ 21,982 | \$ 3,947 | \$ 349,168 | \$ 127,288 | \$ 893,610 |
| Receivables: | | | | | | |
| Employee | 921 | | | 11,725 | 516 | 13,162 |
| Employer | 8,161 | 2 | | 28,876 | 1,186 | 38,225 |
| Investment principal | 17,567 | 676 | 972 | 14,834 | | 34,049 |
| Interest and dividends | 26,614 | 1,027 | 1,080 | 24,966 | 2,999 | 56,686 |
| Other | 15 | | | 2,778 | 112 | 2,905 |
| Due from other funds | 12 | | | 4,188 | | 4,200 |
| Total receivables | 53,290 | 1,705 | 2,052 | 87,367 | 4,813 | 149,227 |
| Investments at fair value: | | | | | | |
| U.S. government securities | 423,659 | 16,299 | 35,750 | 114,300 | 218,051 | 808,059 |
| Bonds, notes, mortgages, and preferred stock | 59,865 | 2,303 | 613 | 942,702 | 207,374 | 1,212,857 |
| Common stock | 3,482,395 | 133,972 | 107,084 | 2,529,486 | 551,677 | 6,804,614 |
| Real estate | 1,418,424 | 54,569 | 29,682 | 175,694 | | 1,678,369 |
| International investments | 1,968,078 | 75,714 | 20,708 | 1,118,448 | 10,799 | 3,193,747 |
| Mutual funds | | | | | 212,813 | 212,813 |
| Pooled investment funds | 1,644,942 | 63,283 | 45,576 | 5,603,404 | 115,260 | 7,472,465 |
| Corporate obligations | 623,884 | 24,001 | 38,118 | 618,474 | 58,206 | 1,362,683 |
| Asset and mortgage-backed securities | 269,131 | 10,354 | 25,791 | 30,145 | | 335,421 |
| State recycling tax credit | | | | 145,552 | | 145,552 |
| Other | (637) | (24) | (122) | 9,005,490 | | 9,004,707 |
| Total investments | 9,889,741 | 380,471 | 303,200 | 20,283,695 | 1,374,180 | 32,231,287 |
| Other assets: | | | | | | |
| Securities lending collateral | 592,069 | 22,777 | | 457,490 | 114,952 | 1,187,288 |
| Capital assets | 8,611 | | | 73 | | 8,684 |
| Other assets | 387 | | | 139 | | 526 |
| Total other assets | 601,067 | 22,777 | | 457,702 | 114,952 | 1,196,498 |
| Total assets | 10,935,323 | 426,935 | 309,199 | 21,177,932 | 1,621,233 | 34,470,622 |
| Deferred Outflows of Resources | | | | | | |
| Deferred outflows related to other postemployment benefits | 327 | | | 494 | | 821 |
| Total assets and deferred outflows of resources | \$ 10,935,650 | \$ 426,935 | \$ 309,199 | \$ 21,178,426 | \$ 1,621,233 | \$ 34,471,443 |
| Liabilities | | | | | | |
| Accounts payable and other liabilities | \$ 11,414 | \$ 580 | \$ 320 | \$ 16,938 | \$ 1,086 | \$ 30,338 |
| Investment principal payable | 32,284 | 1,242 | 784 | 24,077 | | 58,387 |
| Obligations under securities lending | 592,094 | 22,778 | | 457,449 | 115,545 | 1,187,866 |
| Other postemployment benefits | 2,875 | | | 3,250 | | 6,125 |
| Due to other funds | 10 | | | | | 10 |
| Total liabilities | 638,677 | 24,600 | 1,104 | 501,714 | 116,631 | 1,282,726 |
| Deferred Inflows of Resources | | | | | | |
| Deferred inflows related to other postemployment benefits | 1,329 | | | 1,660 | | 2,989 |
| Total liabilities and deferred inflows of resources | \$ 640,006 | \$ 24,600 | \$ 1,104 | \$ 503,374 | \$ 116,631 | \$ 1,285,715 |
| Net Position | | | | | | |
| Net position restricted for pensions | \$ 10,295,644 | \$ 402,335 | \$ 308,095 | \$ 20,675,052 | \$ 1,504,602 | \$ 33,185,728 |

ARKANSAS

Combining Statement of Changes in Fiduciary Net Position Pension Trust Funds For the Fiscal Year Ended June 30, 2023 (Expressed in thousands)

| | Public Employees Retirement System | State Police Retirement System | Judicial Retirement System | Teacher Retirement System | State Highway Employees Retirement System | Total |
|---|---|---|----------------------------------|---------------------------------|---|---------------|
| Additions: | | | | | | |
| Contributions: | | | | | | |
| Members | \$ 93,038 | \$ 54 | \$ 1,268 | \$ 200,611 | \$ 12,689 | \$ 307,660 |
| Employers | 340,152 | 10,198 | 3,140 | 536,619 | 29,712 | 919,821 |
| Supplemental contributions | | 6,953 | 4,903 | | | 11,856 |
| Title fees | | 4,838 | | | | 4,838 |
| Court fees | | 312 | 188 | | | 500 |
| Reinstatement fees | | 1,630 | | | | 1,630 |
| Total contributions | 433,190 | 23,985 | 9,499 | 737,230 | 42,401 | 1,246,305 |
| Investment income: | | | | | | |
| Net increase (decrease) in fair value of investments | 684,338 | 26,361 | 12,370 | 1,551,241 | 104,239 | 2,378,549 |
| Interest, dividends, and other | 155,163 | 6,007 | 8,105 | 175,914 | 29,918 | 375,107 |
| Other investment income | 357 | 14 | | 6,438 | | 6,809 |
| Securities lending income, net of expenses | 4,089 | 157 | | | 454 | 4,700 |
| Total investment income | 843,947 | 32,539 | 20,475 | 1,733,593 | 134,611 | 2,765,165 |
| Less investment expense | 34,443 | 1,329 | 1,151 | 45,304 | 9,293 | 91,520 |
| Net investment income | 809,504 | 31,210 | 19,324 | 1,688,289 | 125,318 | 2,673,645 |
| Miscellaneous | 4,845 | 4 | | 4,020 | 21 | 8,890 |
| Total additions | 1,247,539 | 55,199 | 28,823 | 2,429,539 | 167,740 | 3,928,840 |
| Deductions: | | | | | | |
| Benefits paid to participants or beneficiaries | 659,133 | 34,561 | 17,412 | 1,413,478 | 129,350 | 2,253,934 |
| Refunds of employee/employer contributions | 16,474 | | | 12,584 | 2,459 | 31,517 |
| Administrative expenses | 11,659 | 244 | 171 | 7,893 | 167 | 20,134 |
| Total deductions | 687,266 | 34,805 | 17,583 | 1,433,955 | 131,976 | 2,305,585 |
| Change in net position held in trust for employees' pension benefits | 560,273 | 20,394 | 11,240 | 995,584 | 35,764 | 1,623,255 |
| Net position - beginning | 9,735,371 | 381,941 | 296,855 | 19,679,468 | 1,468,838 | 31,562,473 |
| Net position - ending | \$ 10,295,644 | \$ 402,335 | \$ 308,095 | \$ 20,675,052 | \$ 1,504,602 | \$ 33,185,728 |



STATISTICAL SECTION





ARKANSAS

Statistical Section – Table of Contents

This section contains statistical tables that reflect financial trend information, revenue capacity information, debt capacity information, demographic and economic information, operating information, and other information. These tables differ from the financial statements because they usually cover more than two fiscal years and may present non-accounting data. Prior-year data may include revisions based on the latest available official release.

The Statistical Section is divided into six sections as follows:

| Contents | Page |
|---|-------------|
| Financial Trends | 188 |
| <i>These schedules contain trend information to help the reader understand how the State's financial performance and well-being have changed over time. Fund perspective schedules are presented for the last 10 years, except where noted.</i> | |
| Revenue Capacity Information | 198 |
| <i>These schedules contain trend information to help the reader understand the State's capacity to raise revenues and the sources of those revenues.</i> | |
| Debt Capacity Information | 201 |
| <i>These schedules contain trend information to help the reader understand the State's outstanding debt and the capacity to repay that debt.</i> | |
| Demographic and Economic Information | 203 |
| <i>These schedules contain trend information to help the reader understand the environment in which the State's financial activities occur.</i> | |
| Operating Information | 208 |
| <i>These schedules contain service and infrastructure data in relation to the services the State provides and the activities it performs.</i> | |
| Other Information | 213 |
| <i>This schedule provides miscellaneous information about the State.</i> | |

ARKANSAS

Schedule 1 Net Position by Component (Unaudited) Last Ten Fiscal Years (Expressed in thousands)

| | 2023 | 2022 | 2021 |
|--|----------------------|----------------------|----------------------|
| Primary government | | | |
| Governmental activities | | | |
| Net investment in capital assets | \$ 14,281,541 | \$ 13,585,993 | \$ 12,881,572 |
| Restricted | 6,990,512 | 5,963,009 | 3,972,239 |
| Unrestricted | (1,195,922) | (2,066,187) | (2,732,113) |
| Total governmental activities net position | <u>20,076,131</u> | <u>17,482,815</u> | <u>14,121,698</u> |
| Business-type activities | | | |
| Net investment in capital assets | 2,203,200 | 2,123,732 | 2,061,401 |
| Restricted | 1,392,381 | 1,318,257 | 1,264,813 |
| Unrestricted | <u>2,489,436</u> | <u>2,392,461</u> | <u>2,215,955</u> |
| Total business-type activities net position | <u>6,085,017</u> | <u>5,834,450</u> | <u>5,542,169</u> |
| Total primary government | | | |
| Net investment in capital assets | 16,484,741 | 15,709,725 | 14,942,973 |
| Restricted | 8,382,893 | 7,281,266 | 5,237,052 |
| Unrestricted | <u>1,293,514</u> | <u>326,274</u> | <u>(516,158)</u> |
| Total primary government activities net position | <u>\$ 26,161,148</u> | <u>\$ 23,317,265</u> | <u>\$ 19,663,867</u> |

- (1) Fiscal year 2017 balances restated in fiscal year 2018.
(2) Fiscal year 2020 balances restated in fiscal year 2021.

ARKANSAS

| <u>2020 (2)</u> | <u>2019</u> | <u>2018</u> | <u>2017 (1)</u> | <u>2016</u> | <u>2015</u> | <u>2014</u> |
|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| \$ 12,244,621 | \$ 11,879,274 | \$ 11,602,289 | \$ 11,116,044 | \$ 10,573,154 | \$ 10,418,250 | \$ 9,441,544 |
| 3,284,221 | 2,899,173 | 2,426,386 | 2,318,037 | 2,142,787 | 1,627,433 | 2,098,642 |
| <u>(3,041,816)</u> | <u>(3,178,832)</u> | <u>(3,115,348)</u> | <u>(3,044,139)</u> | <u>(1,548,988)</u> | <u>(1,406,667)</u> | <u>(1,402,681)</u> |
| <u>12,487,026</u> | <u>11,599,615</u> | <u>10,913,327</u> | <u>10,389,942</u> | <u>11,166,953</u> | <u>10,639,016</u> | <u>10,137,505</u> |
| | | | | | | |
| 2,082,158 | 2,062,077 | 2,015,796 | 1,992,873 | 1,997,666 | 1,995,542 | 1,966,036 |
| 1,195,709 | 1,135,777 | 1,193,250 | 1,132,263 | 1,046,934 | 1,049,397 | 1,008,203 |
| <u>1,930,875</u> | <u>1,868,254</u> | <u>1,568,292</u> | <u>1,398,280</u> | <u>1,233,085</u> | <u>1,019,309</u> | <u>829,571</u> |
| <u>5,208,742</u> | <u>5,066,108</u> | <u>4,777,338</u> | <u>4,523,416</u> | <u>4,277,685</u> | <u>4,064,248</u> | <u>3,803,810</u> |
| | | | | | | |
| 14,326,779 | 13,941,351 | 13,618,085 | 13,108,917 | 12,570,820 | 12,413,792 | 11,407,580 |
| 4,479,930 | 4,034,950 | 3,619,636 | 3,450,300 | 3,189,721 | 2,676,830 | 3,106,845 |
| <u>(1,110,941)</u> | <u>(1,310,578)</u> | <u>(1,547,056)</u> | <u>(1,645,859)</u> | <u>(315,903)</u> | <u>(387,358)</u> | <u>(573,110)</u> |
| <u>\$ 17,695,768</u> | <u>\$ 16,665,723</u> | <u>\$ 15,690,665</u> | <u>\$ 14,913,358</u> | <u>\$ 15,444,638</u> | <u>\$ 14,703,264</u> | <u>\$ 13,941,315</u> |

ARKANSAS

Schedule 2 Changes in Net Position (Unaudited) Last Ten Fiscal Years (Expressed in thousands)

| | 2023 | 2022 | 2021 |
|---|---------------------|---------------------|---------------------|
| Governmental expenses | | | |
| General government | \$ 1,519,309 | \$ 713,045 | \$ 1,901,668 |
| Education | 4,604,255 | 4,638,304 | 4,181,586 |
| Health and human services | 12,408,738 | 11,811,414 | 10,760,985 |
| Transportation | 1,205,270 | 987,510 | 1,287,824 |
| Law, justice, and public safety | 1,079,395 | 1,018,650 | 973,492 |
| Recreation and tourism | 252,151 | 221,103 | 204,219 |
| Regulation of business and professionals | 27,703 | 26,737 | 24,395 |
| Resource development | 238,758 | 214,473 | 177,001 |
| Commerce | 385,317 | 520,486 | 572,567 |
| Interest expense | 24,339 | 34,528 | 43,104 |
| Total expenses | <u>21,745,235</u> | <u>20,186,250</u> | <u>20,126,841</u> |
| Program revenues | | | |
| Charges for services | | | |
| General government | 443,479 | 418,048 | 397,282 |
| Education | 4,538 | 3,949 | 3,866 |
| Health and human services | 468,299 | 409,283 | 408,577 |
| Transportation | 142,204 | 139,799 | 131,987 |
| Law, justice, and public safety | 167,908 | 167,581 | 161,356 |
| Recreation and tourism | 71,995 | 69,243 | 65,618 |
| Regulation of business and professionals | 21,875 | 21,907 | 19,031 |
| Resource development | 81,857 | 80,939 | 79,862 |
| Commerce | 93,457 | 104,681 | 85,759 |
| Operating grants | 11,578,353 | 11,344,966 | 10,192,325 |
| Capital grants and contributions | 938,391 | 766,011 | 809,547 |
| Total program revenues | <u>14,012,356</u> | <u>13,526,407</u> | <u>12,355,210</u> |
| Net (expense) | <u>(7,732,879)</u> | <u>(6,659,843)</u> | <u>(7,771,631)</u> |
| General revenues, special items, and transfers | | | |
| Taxes | | | |
| Personal and corporate income | 3,935,189 | 4,489,965 | 3,926,344 |
| Consumer sales and use | 4,558,369 | 4,220,058 | 3,887,187 |
| Gas and motor carrier | 494,691 | 506,400 | 488,974 |
| Other | 1,651,859 | 1,570,923 | 1,397,747 |
| Investment earnings | 49,453 | (472,773) | (25,725) |
| Miscellaneous income | 599,355 | 582,862 | 572,546 |
| Special items: | | | |
| Disposal of operations | | | (11,913) |
| Issuance of tax credits | | | |
| Transfers - internal activities | (962,721) | (876,475) | (829,755) |
| Restatement | | | |
| Total general revenues, special items, and transfers | <u>10,326,195</u> | <u>10,020,960</u> | <u>9,405,405</u> |
| Total governmental activities change in net position | <u>\$ 2,593,316</u> | <u>\$ 3,361,117</u> | <u>\$ 1,633,774</u> |

(1) Fiscal year 2017 balances restated in fiscal year 2018.

(2) Primary government functional areas changed in 2020 due to Act 910 of 2019. Did not restate prior years.

(3) Fiscal year 2020 balances restated in fiscal year 2021.

ARKANSAS

| 2020 (2) (3) | 2019 | 2018 | 2017 (1) | 2016 | 2015 | 2014 |
|--------------|--------------|--------------|--------------|--------------|--------------|----------------|
| \$ 1,682,289 | \$ 1,662,161 | \$ 1,695,822 | \$ 1,607,462 | \$ 1,553,087 | \$ 1,581,265 | \$ 1,676,440 |
| 3,736,183 | 3,765,007 | 3,755,721 | 3,751,603 | 3,718,585 | 3,677,244 | 3,595,660 |
| 9,561,794 | 9,284,039 | 8,872,832 | 8,949,631 | 8,461,524 | 8,119,737 | 7,195,051 |
| 1,169,812 | 1,013,447 | 1,070,420 | 1,290,944 | 954,670 | 909,171 | 867,095 |
| 925,432 | 899,186 | 847,513 | 820,043 | 829,280 | 789,477 | 797,423 |
| 204,395 | 280,067 | 289,991 | 277,979 | 275,987 | 283,446 | 284,506 |
| 25,195 | 126,535 | 122,444 | 126,905 | 134,567 | 132,211 | 148,008 |
| 141,779 | | | | | | |
| 457,881 | | | | | | |
| 49,039 | 52,584 | 56,192 | 60,318 | 61,920 | 61,106 | 52,805 |
| 17,953,799 | 17,083,026 | 16,710,935 | 16,884,885 | 15,989,620 | 15,553,657 | 14,616,988 |
| 367,952 | 446,659 | 433,410 | 433,652 | 415,138 | 431,891 | 392,937 |
| 3,772 | 5,157 | 5,011 | 5,632 | 5,092 | 2,111 | 3,413 |
| 378,902 | 384,045 | 408,368 | 414,670 | 413,515 | 471,443 | 453,436 |
| 123,422 | 126,967 | 123,462 | 122,438 | 120,004 | 121,225 | 114,417 |
| 133,388 | 89,698 | 95,302 | 67,948 | 95,585 | 88,904 | 73,989 |
| 57,642 | 95,372 | 98,008 | 101,985 | 97,925 | 119,160 | 85,792 |
| 20,757 | 131,594 | 100,122 | 116,413 | 116,206 | 106,167 | 100,084 |
| 81,161 | | | | | | |
| 80,131 | | | | | | |
| 8,735,224 | 7,719,932 | 7,477,492 | 7,691,132 | 7,333,883 | 7,043,670 | 6,010,077 |
| 549,292 | 566,097 | 780,600 | 781,522 | 572,654 | 520,477 | 590,791 |
| 10,531,643 | 9,565,521 | 9,521,775 | 9,735,392 | 9,170,002 | 8,905,048 | 7,824,936 |
| (7,422,156) | (7,517,505) | (7,189,160) | (7,149,493) | (6,819,618) | (6,648,609) | (6,792,052) |
| 3,652,717 | 3,526,596 | 3,237,048 | 3,163,104 | 3,222,351 | 3,209,528 | 3,000,440 |
| 3,422,311 | 3,284,531 | 3,216,406 | 3,114,497 | 3,028,285 | 2,932,562 | 2,877,342 |
| 477,659 | 476,675 | 475,227 | 468,822 | 463,126 | 443,413 | 431,725 |
| 1,199,047 | 1,058,412 | 1,043,766 | 1,023,700 | 989,901 | 1,006,692 | 995,644 |
| 110,418 | 187,790 | 61,087 | 60,201 | 84,100 | 40,471 | 70,578 |
| 456,927 | 439,952 | 457,515 | 346,077 | 335,198 | 380,547 | 304,621 |
| | | | 33,611 | | | |
| | | | (187,598) | | | |
| (1,009,512) | (770,163) | (778,504) | (766,675) | (775,406) | (768,742) | (921,211) |
| 898 | | | (883,257) | | (94,351) | (1,313,431) |
| 8,310,465 | 8,203,793 | 7,712,545 | 6,372,482 | 7,347,555 | 7,150,120 | 5,445,708 |
| \$ 888,309 | \$ 686,288 | \$ 523,385 | \$ (777,011) | \$ 527,937 | \$ 501,511 | \$ (1,346,344) |

Continued on the next page

ARKANSAS

Schedule 2 Changes in Net Position (Unaudited) Last Ten Fiscal Years (Expressed in thousands)

Continued from the previous page

| | <u>2023</u> | <u>2022</u> | <u>2021</u> |
|--|---------------------|---------------------|---------------------|
| Business-type expenses | | | |
| Higher education | \$ 4,931,856 | \$ 4,702,199 | \$ 4,394,289 |
| Workers' Compensation Commission | 7,439 | 4,575 | 9,315 |
| Division of Workforce Services | 72,062 | 114,733 | 1,671,273 |
| Office of the Arkansas Lottery | 500,166 | 479,947 | 529,723 |
| War Memorial Stadium Commission (2) | | | |
| Public School Employee Health and Life | | | |
| Benefit Plan | 417,427 | 398,664 | 399,831 |
| Revolving loans | 6,942 | 11,364 | 6,494 |
| Total expenses | <u>5,935,892</u> | <u>5,711,482</u> | <u>7,010,925</u> |
| Program revenues | | | |
| Charges for services | | | |
| Higher education | 2,425,566 | 2,356,821 | 2,292,585 |
| Workers' Compensation Commission | 15,438 | 21,297 | 16,906 |
| Division of Workforce Services | 88,961 | 102,956 | 118,577 |
| Office of the Arkansas Lottery | 608,223 | 580,234 | 632,579 |
| War Memorial Stadium Commission (2) | | | |
| Public School Employee Health and Life | | | |
| Benefit Plan | 450,655 | 440,567 | 368,297 |
| Revolving loans | 6,258 | 6,115 | 4,753 |
| Operating grants | 1,091,674 | 1,248,909 | 2,638,386 |
| Capital grants and contributions | 49,559 | 78,917 | 29,609 |
| Total program revenues | <u>4,736,334</u> | <u>4,835,816</u> | <u>6,101,692</u> |
| Net (expense) | <u>(1,199,558)</u> | <u>(875,666)</u> | <u>(909,233)</u> |
| Business-type revenues, special items, and transfers | | | |
| Taxes | | | |
| Other | 38,970 | 38,802 | 40,633 |
| Investment earnings (loss) | 110,544 | (30,686) | 106,384 |
| Miscellaneous income | 337,890 | 283,356 | 265,888 |
| Special items: | | | |
| Assisted Living Incentive Fund (3) | | | |
| Disposal of operations | | | |
| Transfers - internal activities | 962,721 | 876,475 | 829,755 |
| Restatement | | | |
| Total business-type revenues, special items, and transfers | <u>1,450,125</u> | <u>1,167,947</u> | <u>1,242,660</u> |
| Total business-type activities change in net position | <u>250,567</u> | <u>292,281</u> | <u>333,427</u> |
| Total primary government change in net position | <u>\$ 2,843,883</u> | <u>\$ 3,653,398</u> | <u>\$ 1,967,201</u> |

(1) Fiscal year 2017 balance restated in fiscal year 2018.

(2) War Memorial Stadium Commission was merged with the Department of Parks, Heritage, and Tourism in 2018.

(3) In fiscal year 2019, the program and funds of the Assisted Living Incentive Fund were transferred to ADFA component unit.

ARKANSAS

| <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017 (1)</u> | <u>2016</u> | <u>2015</u> | <u>2014</u> |
|---------------------|-------------------|-------------------|---------------------|-------------------|-------------------|-----------------------|
| \$ 4,274,112 | \$ 4,185,164 | \$ 4,125,923 | \$ 3,971,283 | \$ 3,806,452 | \$ 3,676,886 | \$ 3,607,528 |
| 12,892 | 19,629 | 18,410 | 12,115 | 19,905 | 17,922 | 19,806 |
| 1,757,900 | 100,296 | 130,895 | 147,061 | 216,398 | 256,048 | 360,753 |
| 444,164 | 421,017 | 409,282 | 366,200 | 368,085 | 337,072 | 331,471 |
| | | | 2,630 | 3,419 | 2,828 | 3,103 |
| 354,163 | 315,396 | 297,257 | 270,234 | 284,984 | 266,650 | 287,165 |
| 11,254 | 7,956 | 6,610 | 4,281 | 4,848 | 9,934 | 9,745 |
| <u>6,854,485</u> | <u>5,049,458</u> | <u>4,988,377</u> | <u>4,773,804</u> | <u>4,704,091</u> | <u>4,567,340</u> | <u>4,619,571</u> |
| 2,216,971 | 2,329,275 | 2,247,823 | 2,234,590 | 2,039,020 | 1,825,742 | 1,655,419 |
| 16,637 | 18,159 | 19,409 | 19,905 | 17,864 | 16,240 | 20,209 |
| 124,681 | 185,418 | 198,337 | 242,692 | 301,567 | 327,907 | 421,348 |
| 531,932 | 516,222 | 500,484 | 449,911 | 456,317 | 409,214 | 410,627 |
| | | | 1,639 | 2,279 | 2,056 | 1,785 |
| 332,455 | 318,482 | 310,412 | 306,087 | 302,445 | 303,474 | 275,969 |
| 4,484 | 4,209 | 2,611 | 2,589 | 4,024 | 4,269 | 4,241 |
| 2,313,876 | 811,887 | 796,739 | 784,516 | 826,300 | 856,669 | 975,632 |
| 85,962 | 72,299 | 112,104 | 46,482 | 31,627 | 71,050 | 31,609 |
| <u>5,626,998</u> | <u>4,255,951</u> | <u>4,187,919</u> | <u>4,088,411</u> | <u>3,981,443</u> | <u>3,816,621</u> | <u>3,796,839</u> |
| <u>(1,227,487)</u> | <u>(793,507)</u> | <u>(800,458)</u> | <u>(685,393)</u> | <u>(722,648)</u> | <u>(750,719)</u> | <u>(822,732)</u> |
| 38,023 | 36,829 | 34,966 | 32,397 | 31,935 | 31,148 | 30,650 |
| 74,149 | 85,734 | 66,185 | 68,636 | 21,217 | 30,869 | 62,242 |
| 248,437 | 193,550 | 174,725 | 96,293 | 107,527 | 180,398 | 180,502 |
| | (3,999) | | (664) | | | |
| 1,009,512 | 770,163 | 778,504 | 766,675 | 775,406 | 768,742 | 921,211 |
| | | | (32,213) | | | (173,701) |
| <u>1,370,121</u> | <u>1,082,277</u> | <u>1,054,380</u> | <u>931,124</u> | <u>936,085</u> | <u>1,011,157</u> | <u>1,020,904</u> |
| 142,634 | 288,770 | 253,922 | 245,731 | 213,437 | 260,438 | 198,172 |
| <u>\$ 1,030,045</u> | <u>\$ 975,058</u> | <u>\$ 777,307</u> | <u>\$ (531,280)</u> | <u>\$ 741,374</u> | <u>\$ 761,949</u> | <u>\$ (1,148,172)</u> |

ARKANSAS

Schedule 3
Fund Balances, Governmental Fund (Unaudited)
Last Ten Fiscal Years
(Expressed in thousands)

| | <u>2023</u> | <u>2022</u> <u>Restated</u> | <u>2021</u> | <u>2020</u> <u>Restated</u> | <u>2019</u> |
|---------------------|---------------------|--------------------------------|---------------------|--------------------------------|---------------------|
| General fund | | | | | |
| Nonspendable | \$ 121,566 | \$ 153,144 | \$ 176,527 | \$ 117,748 | \$ 111,863 |
| Restricted | 2,254,660 | 1,843,368 | 1,684,008 | 2,211,805 | 1,984,048 |
| Committed | 6,661,455 | 5,213,593 | 3,795,155 | 2,253,863 | 2,025,202 |
| Assigned | 178,140 | 86,048 | 85,872 | 118,213 | 71,693 |
| Unassigned | <u>328,438</u> | <u>644,754</u> | <u>826,996</u> | <u>789,132</u> | <u>572,265</u> |
| Total general fund | <u>\$ 9,544,259</u> | <u>\$ 7,940,907</u> | <u>\$ 6,568,558</u> | <u>\$ 5,490,761</u> | <u>\$ 4,765,071</u> |

ARKANSAS

| <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> | <u>2014</u> |
|---------------------|---------------------|---------------------|---------------------|---------------------|
| \$ 108,481 | \$ 106,448 | \$ 100,632 | \$ 124,784 | \$ 322,476 |
| 1,594,604 | 1,488,099 | 1,507,742 | 1,409,242 | 1,189,822 |
| 1,981,386 | 1,837,219 | 1,489,615 | 1,449,480 | 1,223,617 |
| 72,964 | 152,890 | 337,504 | 267,283 | 387,191 |
| 414,529 | 547,275 | 788,136 | 811,336 | 581,395 |
| <u>\$ 4,171,964</u> | <u>\$ 4,131,931</u> | <u>\$ 4,223,629</u> | <u>\$ 4,062,125</u> | <u>\$ 3,704,501</u> |

ARKANSAS

Schedule 4 Changes in Fund Balance, Governmental Fund (Unaudited) Last Ten Fiscal Years (Expressed in thousands)

| | 2023 | 2022 | 2021 (3) | 2020 |
|--|---------------------|---------------------|---------------------|---------------------|
| Revenues: | | | | |
| Taxes: | | | | |
| Personal and corporate income | \$ 3,932,123 | \$ 4,490,595 | \$ 3,921,586 | \$ 3,654,603 |
| Consumer sales and use | 4,559,747 | 4,199,145 | 3,860,050 | 3,410,118 |
| Gas and motor carrier | 494,805 | 506,521 | 488,737 | 477,660 |
| Other | 1,629,533 | 1,571,273 | 1,410,108 | 1,204,519 |
| Intergovernmental | 12,490,430 | 12,177,163 | 10,836,160 | 9,235,843 |
| Licenses, permits, and fees | 1,520,617 | 1,441,788 | 1,369,747 | 1,273,012 |
| Investment earnings (loss) | 49,453 | (472,773) | (25,725) | 110,418 |
| Miscellaneous | 603,654 | 550,515 | 531,176 | 395,298 |
| Total revenues | <u>25,280,362</u> | <u>24,464,227</u> | <u>22,391,839</u> | <u>19,761,471</u> |
| Expenditures: (2) | | | | |
| Current: | | | | |
| General government | 1,635,355 | 1,580,566 | 1,642,741 | 1,457,416 |
| Education | 4,604,347 | 4,638,723 | 4,177,850 | 3,732,911 |
| Health and human services | 12,389,117 | 11,968,473 | 10,740,086 | 9,530,819 |
| Transportation | 760,392 | 784,338 | 731,333 | 517,988 |
| Law, justice, and public safety | 1,036,743 | 988,209 | 935,489 | 873,435 |
| Recreation and tourism development | 229,063 | 198,020 | 181,550 | 182,273 |
| Regulation of business and professionals | 27,602 | 26,529 | 24,008 | 24,869 |
| Resource development | 232,005 | 204,352 | 165,593 | 141,455 |
| Commerce | 411,949 | 560,389 | 554,912 | 441,429 |
| Debt service: | | | | |
| Principal retirement | 246,451 | 246,871 | 240,662 | 176,064 |
| Interest expense | 43,888 | 54,735 | 56,288 | 60,753 |
| Bond issuance costs | | | | 93 |
| Capital outlay | <u>1,239,317</u> | <u>1,139,455</u> | <u>1,106,636</u> | <u>944,402</u> |
| Total expenditures | <u>22,856,229</u> | <u>22,390,660</u> | <u>20,557,148</u> | <u>18,083,907</u> |
| Excess of revenues over expenditures | <u>2,424,133</u> | <u>2,073,567</u> | <u>1,834,691</u> | <u>1,677,564</u> |
| Other financing sources (uses): | | | | |
| Issuance of debt | 60,903 | 82,819 | 26,187 | 30,755 |
| Issuance of refunding debt | 15,356 | 16,108 | 317,110 | |
| Bond discounts/premiums | 242 | 209 | 38,881 | 847 |
| Payment to refunding escrow agent | (15,356) | (16,378) | (351,662) | |
| Lease proceeds | 26,690 | 87,834 | 38,018 | 21,773 |
| Sale of capital assets | 2,906 | 4,665 | 4,327 | 3,297 |
| SBITA proceeds | 51,199 | | | |
| Transfers in | 211,763 | 221,312 | 201,716 | 175,438 |
| Transfers out | (1,174,484) | (1,097,787) | (1,031,471) | (1,184,882) |
| Restatement | | | | 898 |
| Total other financing uses | <u>(820,781)</u> | <u>(701,218)</u> | <u>(756,894)</u> | <u>(951,874)</u> |
| Special Items: | | | | |
| Disposal of operations | | | | |
| Net change in fund balances | 1,603,352 | 1,372,349 | 1,077,797 | 725,690 |
| Fund balances-beginning as restated | <u>7,940,907</u> | <u>6,568,558</u> | <u>5,490,761</u> | <u>4,765,071</u> |
| Fund balances-ending | <u>\$ 9,544,259</u> | <u>\$ 7,940,907</u> | <u>\$ 6,568,558</u> | <u>\$ 5,490,761</u> |
| Debt service as a percentage of noncapital expenditures: | 1.34% | 1.42% | 1.53% | 1.38% |

- (1) Final installment of the fiscal year 2017 disposal of the Arkansas Department of Health In-Home Services.
(2) Primary government functional areas changed in 2020 due to Act 910 of 2019. Did not restate prior years.
(3) Fiscal year 2020 balance restated in fiscal year 2021.

ARKANSAS

| | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|----|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
| \$ | 3,532,123 | \$ 3,232,455 | \$ 3,165,911 | \$ 3,219,066 | \$ 3,207,038 | \$ 3,002,722 |
| | 3,280,703 | 3,218,765 | 3,113,922 | 3,031,524 | 2,929,426 | 2,880,146 |
| | 476,683 | 475,225 | 469,542 | 462,761 | 443,058 | 433,108 |
| | 1,057,303 | 1,044,078 | 1,023,060 | 989,962 | 1,005,951 | 997,563 |
| | 8,242,021 | 8,231,911 | 8,443,611 | 7,888,337 | 7,564,360 | 6,584,513 |
| | 1,304,469 | 1,293,003 | 1,291,699 | 1,327,225 | 1,368,678 | 1,253,365 |
| | 187,790 | 61,087 | 60,201 | 84,100 | 40,471 | 70,578 |
| | 446,587 | 410,043 | 347,449 | 330,258 | 334,145 | 308,919 |
| | <u>18,527,679</u> | <u>17,966,567</u> | <u>17,915,395</u> | <u>17,333,233</u> | <u>16,893,127</u> | <u>15,530,914</u> |
| | 1,539,201 | 1,536,902 | 1,446,481 | 1,468,346 | 1,535,963 | 1,537,466 |
| | 3,762,150 | 3,752,555 | 3,748,403 | 3,715,057 | 3,676,561 | 3,588,822 |
| | 9,239,216 | 8,834,154 | 8,930,024 | 8,458,304 | 8,162,633 | 7,195,414 |
| | 457,534 | 493,272 | 680,353 | 521,237 | 508,716 | 455,070 |
| | 852,412 | 814,586 | 789,376 | 796,987 | 768,521 | 766,498 |
| | 259,939 | 265,003 | 257,494 | 255,074 | 264,169 | 265,133 |
| | 124,385 | 119,428 | 125,232 | 131,865 | 128,769 | 145,026 |
| | 116,756 | 155,947 | 102,397 | 99,689 | 165,416 | 124,425 |
| | 63,846 | 67,455 | 77,568 | 76,631 | 71,526 | 63,393 |
| | | | 63 | 63 | 1,062 | 33 |
| | <u>823,005</u> | <u>1,136,524</u> | <u>1,133,099</u> | <u>875,513</u> | <u>899,502</u> | <u>817,693</u> |
| | <u>17,238,444</u> | <u>17,175,826</u> | <u>17,290,490</u> | <u>16,398,766</u> | <u>16,182,838</u> | <u>14,958,973</u> |
| | <u>1,289,235</u> | <u>790,741</u> | <u>624,905</u> | <u>934,467</u> | <u>710,289</u> | <u>571,941</u> |
| | 43,041 | 13,428 | 22,199 | 892 | 374,709 | 717,036 |
| | | | 131,840 | 28,495 | 135,155 | |
| | 1,342 | | 9,846 | 1,665 | 51,338 | 55,260 |
| | | | (140,877) | (43,636) | (150,513) | (46,908) |
| | 26,225 | 9,047 | 2,807 | 11,323 | 1,478 | 4,757 |
| | 3,427 | 4,420 | 4,922 | 3,707 | 3,880 | 3,617 |
| | 208,501 | 203,878 | 180,819 | 174,908 | 179,278 | 183,161 |
| | (978,664) | (983,431) | (959,820) | (950,317) | (947,990) | (1,104,372) |
| | <u>(696,128)</u> | <u>(752,658)</u> | <u>(748,264)</u> | <u>(772,963)</u> | <u>(352,665)</u> | <u>(187,449)</u> |
| | (1) | 1,950 | 31,661 | | | |
| | 593,107 | 40,033 | (91,698) | 161,504 | 357,624 | 384,492 |
| | 4,171,964 | 4,131,931 | 4,223,629 | 4,062,125 | 3,704,501 | 3,320,009 |
| \$ | <u>4,765,071</u> | <u>4,171,964</u> | <u>4,131,931</u> | <u>4,223,629</u> | <u>4,062,125</u> | <u>3,704,501</u> |
| | 1.10% | 1.39% | 1.11% | 1.14% | 1.56% | 1.33% |

ARKANSAS

Schedule 5 Revenue Base-Sales and Use Tax Collections by Industry (Unaudited) Last Ten Fiscal Years (Expressed in thousands)

| Industry | 2023 | | 2022 | | 2021 | | 2020 | |
|---|-----------------------------------|------------------|-----------------------------------|------------------|-----------------------------------|------------------|-----------------------------------|------------------|
| | Revenue base | Percent of total | Revenue base | Percent of total | Revenue base | Percent of total | Revenue base | Percent of total |
| Agriculture, forestry, fishing, and hunting | \$ 127,080 | 0.17% | \$ 137,244 | 0.20% | \$ 108,259 | 0.18% | \$ 114,384 | 0.21% |
| Mining | 192,529 | 0.26% | 216,198 | 0.32% | 166,584 | 0.27% | 161,907 | 0.30% |
| Utilities | 7,229,355 | 9.76% | 5,995,932 | 8.79% | 5,377,619 | 8.76% | 4,935,097 | 9.14% |
| Construction | 1,523,309 | 2.06% | 1,282,963 | 1.88% | 1,038,563 | 1.69% | 930,484 | 1.72% |
| Manufacturing | 5,734,531 | 7.74% | 5,079,603 | 7.44% | 4,441,710 | 7.24% | 4,435,943 | 8.21% |
| Wholesale trade | 6,678,860 | 9.02% | 5,959,050 | 8.73% | 5,145,638 | 8.38% | 4,561,076 | 8.45% |
| Retail trade | 35,200,633 | 47.52% | 33,491,428 | 49.09% | 31,030,255 | 50.55% | 26,085,606 | 48.30% |
| Transportation and warehousing | 670,045 | 0.91% | 517,296 | 0.76% | 336,543 | 0.55% | 303,591 | 0.56% |
| Information | 2,666,634 | 3.60% | 2,739,522 | 4.02% | 2,535,771 | 4.13% | 2,406,815 | 4.46% |
| Finance and insurance | 142,411 | 0.19% | 154,198 | 0.23% | 146,938 | 0.24% | 127,926 | 0.24% |
| Real estate, rental, and leasing | 1,739,513 | 2.35% | 1,631,089 | 2.39% | 1,623,554 | 2.64% | 1,385,852 | 2.57% |
| Professional, scientific, and technical services | 515,915 | 0.70% | 476,758 | 0.70% | 407,206 | 0.66% | 283,406 | 0.52% |
| Management of companies and enterprises | 26,177 | 0.04% | 5,249 | 0.01% | 2,791 | 0.00% | 5,050 | 0.01% |
| Administrative, support, waste management, and remediation services | 1,553,166 | 2.10% | 1,352,857 | 1.98% | 1,174,717 | 1.91% | 1,108,804 | 2.05% |
| Educational services | 77,522 | 0.10% | 71,516 | 0.10% | 59,386 | 0.10% | 73,623 | 0.14% |
| Health care and social services | 83,898 | 0.11% | 64,460 | 0.09% | 80,938 | 0.13% | 57,766 | 0.11% |
| Arts, entertainment and recreation | 462,658 | 0.62% | 434,664 | 0.64% | 330,797 | 0.54% | 298,737 | 0.55% |
| Accommodation and food services | 6,676,791 | 9.01% | 6,121,915 | 8.97% | 5,187,079 | 8.45% | 4,770,199 | 8.83% |
| Other services (except public administration) | 2,628,304 | 3.55% | 2,359,631 | 3.46% | 2,014,992 | 3.28% | 1,845,453 | 3.42% |
| Public administration | 141,451 | 0.19% | 137,396 | 0.20% | 178,188 | 0.29% | 117,368 | 0.21% |
| Total (1) | \$ 74,070,782 | 100.0% | \$ 68,228,969 | 100.0% | \$ 61,387,528 | 100.0% | \$ 54,009,087 | 100.0% |
| Direct sales tax rate | 6.50% (General) | | 6.50% (General) | | 6.50% (General) | | 6.50% (General) | |
| | 0.125% (Food) | | 0.125% (Food) | | 0.125% (Food) | | 0.125% (Food) | |
| | 0.625% (Mfg util tax) | | 0.625% (Mfg util tax) | | 0.625% (Mfg util tax) | | 0.625% (Mfg util tax) | |
| | 1.625% (Elec) | | 1.625% (Elec) | | 1.625% (Elec) | | 1.625% (Elec) | |
| | | | 1.50% (Mfg Repair) | | 2.50% (Mfg Repair) | | 3.50% (Mfg Repair) | |
| | 0.625% (Mfg Repair Appr. Project) | | 0.625% (Mfg Repair Appr. Project) | | 0.625% (Mfg Repair Appr. Project) | | 0.625% (Mfg Repair Appr. Project) | |

(1) Amounts do not include tax collected on automobile transactions.

Source: Department of Finance and Administration Revenue Division – Sales and Use Tax Section

ARKANSAS

| 2019 | | 2018 | | 2017 | | 2016 | | 2015 | | 2014 | |
|-----------------------------------|------------------|-----------------------------------|------------------|-----------------------------------|------------------|-----------------------------------|------------------|--|------------------|----------------------|------------------|
| Revenue base | Percent of total | Revenue base | Percent of total | Revenue base | Percent of total | Revenue base | Percent of total | Revenue base | Percent of total | Revenue base | Percent of total |
| \$ 112,348 | 0.22% | \$ 94,688 | 0.19% | \$ 92,103 | 0.19% | \$ 97,579 | 0.21% | \$ 96,945 | 0.21% | \$ 91,716 | 0.21% |
| 164,244 | 0.31% | 170,316 | 0.34% | 127,753 | 0.26% | 174,093 | 0.37% | 213,038 | 0.45% | 250,153 | 0.56% |
| 4,981,909 | 9.49% | 5,150,000 | 10.19% | 4,761,393 | 9.82% | 4,690,082 | 10.02% | 4,459,479 | 9.51% | 4,759,648 | 10.59% |
| 918,210 | 1.75% | 848,747 | 1.68% | 868,432 | 1.79% | 811,057 | 1.73% | 703,596 | 1.50% | 660,847 | 1.47% |
| 4,146,807 | 7.90% | 3,800,632 | 7.52% | 3,960,281 | 8.17% | 4,038,757 | 8.63% | 3,966,593 | 8.46% | 3,663,359 | 8.15% |
| 4,403,208 | 8.39% | 4,262,562 | 8.43% | 3,882,947 | 8.01% | 3,835,197 | 8.19% | 4,465,509 | 9.53% | 4,249,892 | 9.46% |
| 24,691,217 | 47.03% | 23,338,973 | 46.16% | 22,165,564 | 45.71% | 21,332,067 | 45.58% | 21,183,817 | 45.18% | 20,915,302 | 46.54% |
| 269,546 | 0.51% | 272,277 | 0.54% | 286,595 | 0.59% | 252,137 | 0.54% | 287,545 | 0.61% | 299,491 | 0.67% |
| 2,617,057 | 4.99% | 2,886,407 | 5.71% | 2,930,387 | 6.04% | 2,632,096 | 5.62% | 3,006,826 | 6.41% | 2,200,618 | 4.90% |
| 113,528 | 0.22% | 102,196 | 0.20% | 108,919 | 0.22% | 94,030 | 0.20% | 83,532 | 0.18% | 69,464 | 0.16% |
| 1,365,668 | 2.60% | 1,288,153 | 2.55% | 1,218,863 | 2.51% | 1,123,616 | 2.40% | 989,814 | 2.11% | 882,398 | 1.96% |
| 231,362 | 0.44% | 216,562 | 0.43% | 211,277 | 0.44% | 213,535 | 0.46% | 194,865 | 0.42% | 158,906 | 0.35% |
| 1,626 | 0.00% | 1,133 | 0.00% | 715 | 0.00% | 2,156 | 0.00% | 4,691 | 0.01% | 675 | 0.00% |
| 1,051,761 | 2.00% | 1,023,010 | 2.02% | 960,065 | 1.98% | 884,244 | 1.89% | 852,431 | 1.82% | 799,814 | 1.78% |
| 75,830 | 0.14% | 69,919 | 0.14% | 71,001 | 0.15% | 64,333 | 0.14% | 57,180 | 0.12% | 40,810 | 0.09% |
| 69,703 | 0.13% | 54,836 | 0.11% | 71,528 | 0.15% | 52,051 | 0.11% | 85,280 | 0.18% | 22,360 | 0.05% |
| 307,170 | 0.59% | 279,755 | 0.55% | 251,958 | 0.52% | 289,079 | 0.62% | 271,720 | 0.58% | 264,002 | 0.59% |
| 5,014,457 | 9.55% | 4,789,282 | 9.47% | 4,629,764 | 9.55% | 4,457,348 | 9.52% | 4,293,021 | 9.16% | 4,008,663 | 8.92% |
| 1,841,655 | 3.51% | 1,792,064 | 3.54% | 1,762,280 | 3.64% | 1,711,584 | 3.66% | 1,631,985 | 3.48% | 1,556,550 | 3.46% |
| 119,368 | 0.23% | 114,991 | 0.23% | 124,613 | 0.26% | 50,447 | 0.11% | 35,182 | 0.08% | 42,316 | 0.09% |
| \$ 52,496,674 | 100.0% | \$ 50,556,503 | 100.0% | \$ 48,486,438 | 100.0% | \$ 46,805,488 | 100.0% | \$ 46,883,049 | 100.0% | \$ 44,936,984 | 100.0% |
| 6.50% (General) | | 6.50% (General) | | 6.50% (General) | | 6.50% (General) | | 6.50% (General) | | 6.50% (General) | |
| 0.125% (Food) | | 1.50% (Food) | | 1.50% (Food) | | 1.50% (Food) | | 1.50% (Food) | | 1.50% (Food) | |
| 0.625 (Mfg util tax) | | 0.625% (Mfg util tax) | | 0.625% (Mfg util tax) | | 0.625% (Mfg util tax) | | 1.625% (Mfg util tax) | | 3.25% (Mfg util tax) | |
| 1.625% (Elec.) | | 1.625% (Elec.) | | 1.625% (Elec.) | | 1.625% (Elec.) | | 3.25% (Elec.) 1/1-12/31/14 | | 3.25% (Electricity) | |
| 4.50% (Mfg Repair) | | 5.50% (Mfg Repair) | | 5.50% (Mfg Repair) | | 5.50% (Mfg Repair) | | 1.625% (Elec.) 1/1/15 | | | |
| 0.625% (Mfg Repair Appr. Project) | | 0.625% (Mfg Repair Appr. Project) | | 0.625% (Mfg Repair Appr. Project) | | 0.625% (Mfg Repair Appr. Project) | | 0.625% (Mfg Repair Appr. Project) 7/1/14 | | | |

ARKANSAS

Schedule 6 Revenue Payers (Unaudited) Current Fiscal Year as Compared to 2014 (Expressed in thousands, except number of taxpayers)

| Industry | 2023 | | | | 2014 | | | |
|---|---------------------|------------------|---------------------|------------------|---------------------|------------------|---------------------|------------------|
| | Sales tax collected | Percent of total | Number of taxpayers | Percent of total | Sales tax collected | Percent of total | Number of taxpayers | Percent of total |
| Agriculture, forestry, fishing, and hunting | \$ 7,812 | 0.19% | 527 | 0.73% | \$ 5,914 | 0.22% | 768 | 1.11% |
| Mining | 12,340 | 0.29% | 194 | 0.27% | 16,109 | 0.61% | 221 | 0.32% |
| Utilities | 410,742 | 9.75% | 721 | 1.00% | 301,405 | 11.40% | 723 | 1.05% |
| Construction | 98,995 | 2.35% | 3,075 | 4.27% | 42,925 | 1.62% | 2,628 | 3.82% |
| Manufacturing | 329,349 | 7.82% | 6,951 | 9.66% | 223,643 | 8.46% | 4,906 | 7.13% |
| Wholesale | 406,944 | 9.66% | 6,587 | 9.15% | 269,149 | 10.18% | 5,835 | 8.48% |
| Retail trade | 1,828,823 | 43.42% | 26,078 | 36.23% | 1,114,203 | 42.15% | 26,073 | 37.89% |
| Transportation and warehousing | 43,442 | 1.03% | 769 | 1.07% | 19,449 | 0.74% | 1,112 | 1.61% |
| Information | 173,321 | 4.12% | 1,354 | 1.88% | 143,032 | 5.41% | 1,019 | 1.48% |
| Finance and insurance | 9,257 | 0.22% | 356 | 0.49% | 4,515 | 0.17% | 400 | 0.58% |
| Real estate, rental, and leasing | 104,589 | 2.48% | 1,550 | 2.15% | 57,311 | 2.17% | 1,690 | 2.46% |
| Professional, scientific, and technical services | 33,476 | 0.80% | 2,497 | 3.47% | 10,316 | 0.39% | 2,091 | 3.04% |
| Management of companies and enterprises | 1,701 | 0.04% | 28 | 0.04% | 43 | 0.00% | 19 | 0.03% |
| Administrative, support, waste management, and remediation services | 100,935 | 2.40% | 3,842 | 5.34% | 51,972 | 1.97% | 3,722 | 5.41% |
| Educational services | 5,035 | 0.12% | 400 | 0.56% | 2,650 | 0.10% | 327 | 0.47% |
| Health care and social services | 5,427 | 0.13% | 1,028 | 1.43% | 1,420 | 0.05% | 1,291 | 1.88% |
| Arts, entertainment, and recreation | 29,895 | 0.71% | 1,460 | 2.03% | 16,640 | 0.63% | 1,438 | 2.09% |
| Accommodation and food services | 430,877 | 10.23% | 7,407 | 10.29% | 259,241 | 9.81% | 6,924 | 10.06% |
| Other services (except public administration) | 170,246 | 4.04% | 7,087 | 9.85% | 101,065 | 3.82% | 7,556 | 10.98% |
| Public administration | 8,327 | 0.20% | 68 | 0.09% | 2,749 | 0.10% | 75 | 0.11% |
| Total | \$ 4,211,533 | 100.00% | 71,979 | 100.00% | \$ 2,643,751 | 100.00% | 68,818 | 100.00% |

Source: Department of Finance and Administration Revenue Division – Sales and Use Tax Section

ARKANSAS

Schedule 7 Ratios of Outstanding Debt by Type (Unaudited) Last Ten Fiscal Years (Expressed in thousands, except per capita amount)

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|---|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|
| Governmental | | | | | | | | | | |
| General obligation bonds | \$ 514,130 | \$ 702,090 | \$ 881,565 | \$ 1,125,440 | \$ 1,250,480 | \$ 1,310,345 | \$ 1,447,370 | \$ 1,518,148 | \$ 1,602,810 | \$ 1,373,554 |
| Revenue bond guaranty fund | | | | | | | | | 300 | 590 |
| Add (deduct): | | | | | | | | | | |
| Issuance premiums | 46,852 | 67,047 | 88,281 | 70,541 | 82,687 | 94,654 | 108,042 | 112,405 | 123,199 | 84,980 |
| Loan payable to component unit | | | | | | 4,200 | | | | |
| Notes payable to component unit | 109,571 | 106,844 | 79,892 | 61,039 | 59,399 | 59,567 | 60,514 | 68,915 | 79,163 | 85,694 |
| Capital leases (6) | | | 51 | 551 | 1,039 | 1,499 | 1,891 | 2,202 | 2,581 | 2,947 |
| Installment purchases with component unit (6) | 138,944 | 139,259 | 149,909 | 127,740 | 127,387 | 110,185 | 109,493 | 114,926 | 123,076 | 129,017 |
| Lease obligations (6) | 65,972 | 65,382 | | | | | | | | |
| SBITA obligations (6) | 24,262 | | | | | | | | | |
| Installment sale with component unit | | | | | | | | | | 10,340 |
| Total governmental activities debt | <u>899,731</u> | <u>1,080,622</u> | <u>1,199,698</u> | <u>1,385,311</u> | <u>1,520,992</u> | <u>1,580,450</u> | <u>1,727,310</u> | <u>1,816,596</u> | <u>1,931,129</u> | <u>1,687,122</u> |
| Business-Type | | | | | | | | | | |
| Special obligation: | | | | | | | | | | |
| War Memorial Stadium Commission | | | | | | | | 500 | 1,000 | 1,500 |
| Construction Assistance Revolving Loan Fund | | | | 17,475 | 20,220 | 23,140 | 25,485 | 27,890 | 35,295 | 40,220 |
| Safe Drinking Water Revolving Loan Fund | | | | 13,150 | 15,215 | 17,420 | 19,185 | 20,995 | 22,800 | 24,065 |
| College & university revenue bonds | 2,227,555 | 2,202,650 | 2,147,000 | 2,095,095 | 1,951,875 | 1,973,331 | 1,898,326 | 1,836,895 | 1,879,827 | 1,859,395 |
| Revenue bonds from direct placement | 7,316 | 7,880 | 8,443 | 12,547 | 10,957 | | | | | |
| Add: issuance premiums | 148,405 | 153,429 | 164,055 | 145,447 | 129,848 | 134,062 | 119,742 | 115,742 | 97,062 | 77,148 |
| Notes payable from direct placement | 116,755 | 113,325 | 95,642 | 95,223 | 66,038 | 69,155 | 66,945 | 83,988 | 92,045 | 98,305 |
| Notes payable with component unit | 6,987 | 7,512 | 8,021 | 8,517 | 8,998 | 9,466 | 9,921 | 10,137 | 134 | 561 |
| Capital leases (6) | | | 70,975 | 79,135 | 67,219 | 66,288 | 60,808 | 46,802 | 39,327 | 38,308 |
| Installment purchases with component unit (6) | 54,213 | 58,410 | | | | | | | | |
| Lease obligations (6) | 164,188 | 105,942 | | | | | | | | |
| SBITA obligations (6) | 21,860 | | | | | | | | | |
| Total business-type activities debt | <u>2,747,279</u> | <u>2,649,148</u> | <u>2,494,136</u> | <u>2,466,589</u> | <u>2,270,370</u> | <u>2,292,862</u> | <u>2,200,412</u> | <u>2,142,949</u> | <u>2,167,490</u> | <u>2,139,502</u> |
| Total Primary Government Debt | <u>3,647,010</u> | <u>3,729,770</u> | <u>3,693,834</u> | <u>3,851,900</u> | <u>3,791,362</u> | <u>3,873,312</u> | <u>3,927,722</u> | <u>3,959,545</u> | <u>4,098,619</u> | <u>3,826,624</u> |
| Debt Ratios: Primary Government | | | | | | | | | | |
| Ratio of primary government debt to personal income (1) | 2.21% | 2.44% | 2.49% | 2.78% | 2.88% | 3.04% | 3.18% | 3.29% | 3.50% | 3.45% |
| Per capita (2) | 1,193 | 1,229 | 1,224 | 1,280 | 1,263 | 1,294 | 1,315 | 1,330 | 1,382 | 1,294 |
| Net General Obligation Bonded Debt | | | | | | | | | | |
| Gross bonded debt (3) | 514,130 | 702,090 | 881,565 | 1,125,440 | 1,250,480 | 1,310,345 | 1,447,370 | 1,518,148 | 1,602,810 | 1,373,554 |
| Less: debt service funds (4) | (221,757) | (221,540) | (187,416) | (182,986) | (168,094) | (197,637) | (245,864) | (58,985) | (235,713) | (287,305) |
| Net bonded debt | <u>292,373</u> | <u>480,550</u> | <u>694,149</u> | <u>942,454</u> | <u>1,082,386</u> | <u>1,112,708</u> | <u>1,201,506</u> | <u>1,459,163</u> | <u>1,367,097</u> | <u>1,086,249</u> |
| Per capita (2) | 96 | 158 | 230 | 313 | 361 | 372 | 402 | 490 | 461 | 367 |
| Supplementary Information | | | | | | | | | | |
| Component Unit Debt | | | | | | | | | | |
| Arkansas Development Finance Authority (5): | | | | | | | | | | |
| Bonds payable | 404,447 | 494,513 | 553,336 | 476,485 | 556,282 | 593,955 | 625,743 | 714,085 | 809,992 | 1,064,883 |
| Notes payable from direct placement | 3,241 | 8,003 | 9,442 | 20,141 | 11,640 | 29,441 | 82,656 | 66,906 | 70,421 | 24,582 |
| Add: issuance premiums | | (544) | (645) | (745) | 109 | 152 | | 104 | 315 | 642 |
| Less: unamortized bond issuance cost | | | | | | | (1,046) | (1,146) | (1,247) | (1,347) |
| U of A Foundation annuity obligations | 14,051 | 15,402 | 18,677 | 14,670 | 15,492 | 15,458 | 14,069 | 14,065 | 15,068 | 16,259 |
| Total Component Unit Debt | <u>421,739</u> | <u>517,374</u> | <u>580,810</u> | <u>510,551</u> | <u>583,523</u> | <u>639,006</u> | <u>721,422</u> | <u>794,014</u> | <u>894,549</u> | <u>1,105,019</u> |
| Total Debt | <u>\$ 4,068,749</u> | <u>\$ 4,247,144</u> | <u>\$ 4,274,644</u> | <u>\$ 4,362,451</u> | <u>\$ 4,374,885</u> | <u>\$ 4,512,318</u> | <u>\$ 4,649,144</u> | <u>\$ 4,753,559</u> | <u>\$ 4,993,168</u> | <u>\$ 4,931,643</u> |
| Debt Ratios | | | | | | | | | | |
| Ratio of total debt to personal income (1) | 2.46% | 2.77% | 2.88% | 3.15% | 3.32% | 3.54% | 3.77% | 3.95% | 4.27% | 4.45% |
| Per capita (2) | \$ 1,331 | \$ 1,399 | \$ 1,416 | \$ 1,450 | \$ 1,458 | \$ 1,507 | \$ 1,557 | \$ 1,597 | \$ 1,683 | \$ 1,667 |

- (1) Personal income data can be found in Schedule 9.
- (2) Population can be found in Schedule 9.
- (3) Bond detail can be found in Note 9 to the financial statements.
- (4) As restated to reflect full accrual rather than modified accrual balances.
- (5) As restated to reflect the merger of Student Loan Authority and Development Finance Authority in fiscal year 2018.
- (6) Due to changes as a result of GASB 87: Leases and GASB 96: SBITAs.

ARKANSAS

Schedule 8 Pledged Revenue Bond Coverage (Unaudited) Last Ten Years (Expressed in thousands)

| Colleges and Universities | Revenue Available for Debt Service | (1) | Principal | Interest | Total Debt Service | Coverage |
|---------------------------------|------------------------------------|-----|-----------|-----------|--------------------|----------|
| Refunding Bonds | | | | | | |
| 2023 | \$ 1,411,054 | \$ | 52,878 | \$ 28,081 | \$ 80,959 | 17.43 |
| 2022 | 1,392,570 | | 41,878 | 30,951 | 72,829 | 19.12 |
| 2021 | 1,353,957 | | 39,237 | 29,923 | 69,160 | 19.58 |
| 2020 | 1,280,786 | | 34,084 | 29,383 | 63,467 | 20.18 |
| 2019 | 1,298,006 | | 25,741 | 23,747 | 49,488 | 26.23 |
| 2018 | 1,219,331 | | 22,950 | 23,469 | 46,419 | 26.27 |
| 2017 | 1,154,332 | | 21,709 | 22,991 | 44,700 | 25.82 |
| 2016 | 1,109,845 | | 22,100 | 23,213 | 45,313 | 24.49 |
| 2015 | 482,896 | | 18,055 | 14,683 | 32,738 | 14.75 |
| 2014 | 438,138 | | 15,866 | 13,867 | 29,733 | 14.74 |
| Housing Bonds | | | | | | |
| 2023 | \$ 102,253 | \$ | 10,517 | \$ 7,405 | \$ 17,922 | 5.71 |
| 2022 | 100,644 | | 10,522 | 7,912 | 18,434 | 5.46 |
| 2021 | 101,528 | | 8,560 | 7,922 | 16,482 | 6.16 |
| 2020 | 105,077 | | 10,295 | 10,072 | 20,367 | 5.16 |
| 2019 | 87,094 | | 8,795 | 9,354 | 18,149 | 4.80 |
| 2018 | 87,884 | | 8,360 | 9,070 | 17,430 | 5.04 |
| 2017 | 72,549 | | 9,264 | 9,816 | 19,080 | 3.80 |
| 2016 | 95,859 | | 8,492 | 10,894 | 19,386 | 4.94 |
| 2015 | 49,479 | | 6,840 | 9,149 | 15,989 | 3.09 |
| 2014 | 55,863 | | 7,269 | 10,332 | 17,601 | 3.17 |
| Facilities Bonds | | | | | | |
| 2023 | \$ 850,489 | \$ | 57,323 | \$ 26,850 | \$ 84,173 | 10.10 |
| 2022 | 769,015 | | 31,048 | 36,770 | 67,818 | 11.34 |
| 2021 | 711,031 | | 33,553 | 39,591 | 73,144 | 9.72 |
| 2020 | 739,535 | | 39,000 | 40,962 | 79,962 | 9.25 |
| 2019 | 793,099 | | 43,395 | 46,314 | 89,709 | 8.84 |
| 2018 | 779,721 | | 38,572 | 46,107 | 84,679 | 9.21 |
| 2017 | 757,397 | | 38,645 | 41,486 | 80,131 | 9.45 |
| 2016 | 686,937 | | 35,693 | 37,739 | 73,432 | 9.35 |
| 2015 | 1,196,485 | | 38,710 | 50,003 | 88,713 | 13.49 |
| 2014 | 1,099,298 | | 36,326 | 50,194 | 86,520 | 12.71 |
| General Revenue and Other Bonds | | | | | | |
| 2023 | \$ 10,815 | \$ | 883 | \$ 788 | \$ 1,671 | 6.47 |
| 2022 | 18,033 | | 2,462 | 2,109 | 4,571 | 3.95 |
| 2021 | 12,906 | | 5,505 | 2,096 | 7,601 | 1.70 |
| 2020 | 19,311 | | 2,275 | 2,575 | 4,850 | 3.98 |
| 2019 | 11,116 | | 2,300 | 2,860 | 5,160 | 2.15 |
| 2018 | 10,398 | | 2,135 | 2,809 | 4,944 | 2.10 |
| 2017 | 17,005 | | 3,035 | 3,075 | 6,110 | 2.78 |
| 2016 | 21,106 | | 6,105 | 3,214 | 9,319 | 2.26 |
| 2015 | 19,377 | | 3,585 | 4,040 | 7,625 | 2.54 |
| 2014 | 20,785 | | 2,665 | 3,624 | 6,289 | 3.31 |

(1) Revenue Available for Debt Service includes student tuition and fees, housing fees, rent, athletic fees, millage revenue, and other auxiliary revenues.

ARKANSAS

Schedule 9 Demographic and Economic Indicators (Unaudited) Last Ten Years

| Calendar Year | | Total Population (in thousands) | Total Personal Income (in millions) | Per Capita Personal Income | Unemployment Rate |
|------------------|-----|---------------------------------------|--|----------------------------------|----------------------|
| | | | | | |
| 2023 | (1) | 3,058 | \$ 165,326 | \$ 54,071 | 3.0% |
| 2022 | | 3,037 | 155,564 | 51,228 | 3.4% |
| 2021 | | 3,021 | 150,195 | 49,714 | 5.2% |
| 2020 | | 3,010 | 137,293 | 45,617 | 4.9% |
| 2019 | | 3,001 | 130,464 | 43,471 | 3.6% |
| 2018 | | 2,994 | 126,189 | 42,141 | 3.7% |
| 2017 | | 2,986 | 121,719 | 40,761 | 3.8% |
| 2016 | | 2,976 | 118,349 | 39,770 | 4.3% |
| 2015 | | 2,966 | 115,112 | 38,806 | 5.5% |
| 2014 | | 2,958 | 109,558 | 37,033 | 6.5% |

(1) Projected numbers

Note: Prior-year data may include revisions based on the latest available official release.

Source: Arkansas Department of Finance and Administration Economic Analysis and Tax Research

ARKANSAS

Schedule 10 Principal Employers (Unaudited) Fiscal Year 2023 as Compared to 2014

| | | Percentage of Total Arkansas Employment | |
|------|--|--|-------|
| 2023 | Employer | Total Employees | |
| 1 | Wal-Mart Stores, Inc. | 55,074 | 4.3% |
| 2 | Arkansas State Government | 26,666 | 2.1% |
| 3 | U.S. Federal Government | 21,273 | 1.7% |
| 4 | Tyson Foods, Inc. | 15,253 | 1.2% |
| 5 | University of Arkansas for Medical Sciences (UAMS) | 12,712 | 1.0% |
| 6 | University of Arkansas | 7,457 | 0.6% |
| 7 | Baptist Health | 6,793 | 0.5% |
| 8 | J.B. Hunt Transport Services, Inc. | 6,113 | 0.5% |
| 9 | Mercy | 5,696 | 0.4% |
| 10 | Amazon Services, Inc. | 4,454 | 0.3% |
| | | 161,491 | 12.6% |
| | | Percentage of Total Arkansas Employment | |
| 2014 | Employer | Total Employees | |
| 1 | Arkansas State Government | 56,944 | 4.8% |
| 2 | Wal-Mart Stores, Inc. | 48,901 | 4.1% |
| 3 | Tyson Foods, Inc. | 23,000 | 1.9% |
| 4 | U.S. Federal Government | 20,200 | 1.7% |
| 5 | Baptist Health | 7,723 | 0.6% |
| 6 | Sisters of Mercy Health System | 6,225 | 0.5% |
| 7 | Community Health Systems, Inc. | 5,399 | 0.5% |
| 8 | St Vincent Health System | 4,500 | 0.4% |
| 9 | Arkansas Children's Hospital | 4,400 | 0.4% |
| 10 | Kroger Company | 3,987 | 0.3% |
| | | 181,279 | 15.2% |

Source: Arkansas Division of Workforce Services

ARKANSAS

(this page intentionally left blank)

ARKANSAS

Schedule 11 State Employees by Function (Unaudited) Last Ten Fiscal Years

Full-Time Employees

| | 2023 | 2022 | 2021 | 2020 |
|--|---------------|---------------|---------------|---------------|
| Resource Development | | | | |
| Agriculture Department | 568 | 594 | 521 | 562 |
| All other | 587 | 601 | 567 | 582 |
| Commerce | | | | |
| Division of Workforce Services | 662 | 769 | 919 | 963 |
| All other | 745 | 754 | 730 | 700 |
| Law, Justice, and Public Safety | | | | |
| Division of Correction | 3,022 | 3,049 | 3,191 | 3,770 |
| Department of the Military | 538 | 442 | 457 | 1,401 |
| Arkansas State Police | 933 | 918 | 956 | 946 |
| All other | 2,788 | 2,770 | 2,767 | 2,754 |
| Education | | | | |
| Division of Elementary and Secondary Education | 316 | 327 | 342 | 339 |
| All other | 618 | 657 | 595 | 635 |
| General Government | | | | |
| Department of Finance and Administration - Revenue | 1,271 | 1,332 | 1,319 | 1,255 |
| All other | 2,093 | 2,140 | 2,087 | 2,111 |
| Health and Human Services | | | | |
| Department of Human Services | 6,815 | 6,894 | 6,938 | 7,375 |
| Department of Health | 1,992 | 2,014 | 1,989 | 2,027 |
| All other | 916 | 865 | 840 | 836 |
| Regulation of Business and Professionals | | | | |
| Arkansas Public Service Commission | 93 | 93 | 99 | 100 |
| All other | 303 | 306 | 227 | 297 |
| Recreation and Tourism | | | | |
| Department of Parks, Heritage, and Tourism | 1,158 | 1,102 | 1,066 | 1,083 |
| Arkansas Game and Fish Commission | 695 | 680 | 658 | 642 |
| All other | 271 | 274 | 227 | 275 |
| Transportation | | | | |
| Department of Transportation | 3,648 | 3,647 | 3,695 | 3,695 |
| Proprietary Funds | | | | |
| Colleges and Universities (1) | N/A | 26,952 | 28,066 | 28,004 |
| Workers' Compensation Commission | 80 | 78 | 80 | 86 |
| Office of the Arkansas Lottery | 64 | 63 | 63 | 65 |
| State Total | 30,176 | 57,321 | 58,399 | 60,503 |

(1) Commencing in 2016, the educational institutions included part-time faculty and graduate assistants in their employee counts.
N/A indicates information was not received prior to ACFR submission deadline.

Source: Department of Transformation and Shared Services, Arkansas Department of Transportation, Department of Higher Education, and the Arkansas Democrat-Gazette

ARKANSAS

| 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--------|--------|--------|--------|--------|--------|
| 583 | 572 | 561 | 558 | 566 | 563 |
| 563 | 600 | 584 | 582 | 608 | 620 |
| 928 | 914 | 878 | 893 | 941 | 1,023 |
| 853 | 848 | 876 | 888 | 932 | 873 |
| 4,121 | 4,098 | 4,072 | 4,143 | 4,102 | 4,011 |
| 725 | 512 | 725 | 1,046 | 978 | 987 |
| 986 | 968 | 958 | 997 | 995 | 971 |
| 2,591 | 2,617 | 2,536 | 2,478 | 2,224 | 2,191 |
| 366 | 369 | 383 | 374 | 401 | 394 |
| 628 | 716 | 779 | 777 | 793 | 727 |
| 1,293 | 1,297 | 1,354 | 1,338 | 1,385 | 1,389 |
| 2,169 | 2,175 | 2,245 | 2,277 | 2,321 | 2,291 |
| 7,710 | 7,882 | 8,039 | 7,772 | 7,852 | 7,878 |
| 2,054 | 2,028 | 2,117 | 2,362 | 2,633 | 2,657 |
| 827 | 845 | 830 | 826 | 829 | 778 |
| 101 | 103 | 106 | 105 | 104 | 103 |
| 314 | 293 | 288 | 293 | 291 | 299 |
| 1,343 | 1,365 | 1,385 | 1,384 | 1,403 | 1,357 |
| 686 | 689 | 677 | 694 | 671 | 711 |
| 228 | 234 | 251 | 260 | 267 | 298 |
| 3,692 | 3,701 | 3,671 | 3,715 | 3,634 | 3,531 |
| 28,472 | 28,577 | 27,050 | 26,893 | 22,861 | 23,107 |
| 88 | 90 | 89 | 96 | 101 | 104 |
| 64 | 66 | 66 | 65 | 64 | 81 |
| 61,385 | 61,559 | 60,520 | 60,816 | 56,956 | 56,944 |

ARKANSAS

Schedule 12 Operating Indicators by Function (Unaudited) Last Ten Fiscal Years

| | 2023 | 2022 | 2021 |
|---|-----------|------------|------------|
| General Government | | | |
| Department of Finance & Administration-Revenue | | | |
| Office of Driver Services | | | |
| Licenses and ID cards issued | 648,197 | 554,738 | 495,969 |
| Registered vehicles | 4,884,662 | 4,803,804 | 4,728,319 |
| Income Tax Administration | | | |
| Total electronic tax filers | 1,452,741 | 1,451,121 | 1,521,123 |
| EFT estimate payments by corporations | 12,317 | 12,028 | 10,714 |
| EFT withholding payments | 914,986 | 827,151 | 755,330 |
| Education | | | |
| Division of Elementary and Secondary Education | | | |
| All school districts | | | |
| Average daily membership | 448,849 | 447,375 | 446,065 |
| Number of certified personnel | 35,445 | 35,615 | 35,385 |
| Average salary of K-12 classroom full-time employees | \$ 55,156 | \$ 53,416 | \$ 52,552 |
| Per pupil expenditures | \$ 12,751 | \$ 12,203 | \$ 11,232 |
| Foundation aid per student | \$ 7,413 | \$ 7,182 | \$ 7,018 |
| Assessed valuation (in millions) | \$ 61,308 | \$ 56,735 | \$ 53,837 |
| Higher Education | | | |
| Public institutions | | | |
| Net enrollment | 130,977 | 130,461 | 132,346 |
| Undergraduate degrees awarded | 39,139 | 39,565 (2) | 37,388 (2) |
| Graduate degrees awarded | 7,109 | 6,794 (2) | 7,048 |
| Private institutions | | | |
| Fall net enrollment | 15,313 | 15,525 | 15,242 |
| Undergraduate degrees awarded | 2,391 | 2,468 (2) | 2,635 (2) |
| Graduate degrees awarded | 905 | 803 (2) | 751 |
| Health and Human Services | | | |
| Department of Human Services | | | |
| Foster care recipients | 6,815 | 7,439 | 7,614 |
| Percent of population | 0.22% | 0.24% | 0.25% |
| SNAP recipients | 402,521 | 462,877 | 510,941 |
| Percent of population | 13.17% | 15.22% | 16.83% |
| Medicaid recipients (1) | 1,204,773 | 1,215,189 | 1,217,331 |
| Percent of population | 39.43% | 39.97% | 40.10% |
| Department of Health | | | |
| Women, Infants, and Children Nutrition Program (WIC) | | | |
| Recipients | 109,942 | 104,153 | 104,211 |
| Percent of population | 3.60% | 3.43% | 3.43% |
| Doses of vaccine administered | 347,825 | 377,834 | 335,515 |

(1) In fiscal year 2016, the number of people who purchased health care through the Health Care Independence Act, commonly known as the Private Option, increased. As a result, the number of Medicaid recipients also increased as more people became eligible for Medicaid.

(2) Prior year data includes revisions based on the latest available information.

Sources: Arkansas State Police; Arkansas Game and Fish Commission; Department of Finance and Administration - Revenue Division; Department of Education; Department of Higher Education; Department of Health; Department of Human Services; Department of Transportation; Department of Correction; Department of Parks, Heritage, and Tourism; and Department of Commerce

ARKANSAS

| 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| 780,643 | 903,612 | 863,312 | 932,555 | 912,820 | 893,069 | 930,474 |
| 4,950,287 | 4,306,610 | 4,377,091 | 4,334,774 | 4,252,854 | 4,149,491 | 4,082,014 |
| 1,263,203 | 1,302,435 | 1,218,689 | 1,152,797 | 1,137,497 | 1,106,280 | 1,059,101 |
| 7,786 | 8,030 | 7,211 | 6,619 | 6,123 | 5,616 | 5,200 |
| 722,082 | 685,368 | 647,558 | 613,249 | 577,097 | 539,549 | 435,403 |
| 455,763 | 456,479 | 459,275 | 459,774 | 459,858 | 460,693 | 461,597 |
| 36,460 | 36,610 | 36,581 | 36,238 | 36,028 | 36,260 | 36,380 |
| \$ 51,336 | \$ 50,295 | \$ 49,840 | \$ 49,104 | \$ 48,976 | \$ 48,575 | \$ 48,060 |
| \$ 10,155 | \$ 10,229 | \$ 10,039 | \$ 9,807 | \$ 9,701 | \$ 9,365 | \$ 9,457 |
| \$ 6,899 | \$ 6,781 | \$ 6,713 | \$ 6,646 | \$ 6,584 | \$ 6,521 | \$ 6,393 |
| \$ 51,718 | \$ 50,347 | \$ 48,797 | \$ 47,624 | \$ 46,135 | \$ 45,163 | \$ 44,335 |
| 141,178 | 143,474 | 145,973 | 148,604 | 149,477 | 150,758 | 153,256 |
| 37,854 | 37,348 | 33,938 | 33,324 | 33,343 | 33,183 | 32,251 |
| 6,796 | 6,832 | 7,012 | 6,991 | 6,081 | 5,598 | 5,423 |
| 15,657 | 15,988 | 16,024 | 16,528 | 16,611 | 16,494 | 16,102 |
| 2,559 | 2,725 | 2,637 | 2,757 | 2,781 | 2,845 | 2,709 |
| 609 | 626 | 603 | 637 | 600 | 582 | 605 |
| 7,568 | 7,673 | 8,358 | 9,032 | 8,555 | 7,686 | 7,513 |
| 0.23% | 0.24% | 0.26% | 0.28% | 0.27% | 0.25% | 0.25% |
| 496,712 | 429,378 | 508,171 | 537,536 | 642,571 | 659,887 | 685,812 |
| 15.11% | 13.22% | 15.82% | 16.92% | 20.46% | 21.24% | 22.54% |
| 1,085,938 | 1,086,485 | 824,868 | 1,164,197 | 1,085,787 | 933,033 | 902,378 |
| 33.04% | 33.44% | 25.68% | 36.65% | 34.57% | 30.03% | 29.66% |
| 117,548 | 128,946 | 136,003 | 141,694 | 148,441 | 149,536 | 152,902 |
| 4.02% | 3.97% | 4.23% | 4.46% | 4.73% | 4.81% | 5.03% |
| 470,962 | 498,515 | 504,859 | 554,079 | 663,689 | 665,550 | 630,304 |

Continued on the following page

ARKANSAS

Schedule 12 Operating Indicators by Function (Unaudited) Last Ten Fiscal Years

Continued from previous page

| | 2023 | 2022 | 2021 |
|---|------------|------------|------------|
| Transportation | | | |
| Department of Transportation | | | |
| Miles of state highway maintained | 16,436 | 16,451 | 16,451 |
| Law, Justice, and Public Safety | | | |
| Division of Correction | | | |
| Custody population count | 15,311 | 14,775 | 14,110 |
| Inmate cost per day | \$ 70 | \$ 66 | \$ 71 |
| Operating capacity | 15,440 | 14,886 | 14,886 |
| Inmate care/custody operating expenses (in thousands) | \$ 363,217 | \$ 357,967 | \$ 365,777 |
| Arkansas State Police | | | |
| Commissioned officers | 519 | 515 | 533 |
| Number of homicides investigated (3) | 56 | 52 | 118 |
| Total citations issued | 157,687 | 133,263 | 135,092 |
| Total motorist assists | 31,380 | 21,471 | 24,989 |
| Total number of traffic accidents | 18,563 | 12,146 | 19,114 |
| Total criminal investigations | 1,000 | 1,200 | 1,653 |
| Recreation and Tourism | | | |
| Department of Parks, Heritage, and Tourism | | | |
| Acres of state parks maintained | 55,145 | 55,007 | 54,770 |
| Game and Fish Commission | | | |
| Fishing licenses sold | 622,106 | 601,821 | 653,134 |
| Hunting licenses sold | 604,336 | 590,584 | 614,320 |
| Lifetime licenses sold | 23,897 | 22,351 | 27,060 |
| Other licenses sold (4) | 15,214 | 17,975 | 16,980 |
| Commerce | | | |
| Department of Insurance | | | |
| Number of active licensed insurance agents | 217,042 | 207,259 | 169,373 |
| Total consumer complaints received | 1,914 | 1,818 | 1,745 |
| Total consumer complaints closed | 1,888 | 1,752 | 1,782 |
| Total dollars recovered for consumers (in thousands) | \$ 7,862 | \$ 5,557 | \$ 4,203 |

- (3) In fiscal year 2017, State Police started using a new reporting system that identifies cause of death by type (e.g., homicide, suicide, accidental death, and natural death) as determined by the State Medical Examiner's Office.
- (4) In fiscal year 2016 and prior years, the quantity of reprinted license sales was reported as other licenses. In fiscal year 2017, a new process was implemented, and there is no longer a charge for reprinted licenses. As a result, the quantity of other licenses sold decreased.

Sources: Arkansas State Police; Arkansas Game and Fish Commission; Department of Finance and Administration - Revenue Division; Department of Education; Department of Higher Education; Department of Health; Department of Human Services; Department of Transportation; Department of Correction; Department of Parks, Heritage, and Tourism; and Department of Commerce

ARKANSAS

| | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|----|---------|------------|------------|------------|------------|------------|------------|
| | 16,465 | 16,465 | 16,466 | 16,449 | 16,431 | 16,424 | 16,418 |
| | 15,762 | 15,594 | 15,637 | 15,885 | 16,050 | 15,410 | 14,558 |
| \$ | 64 | \$ 62 | \$ 61 | \$ 60 | \$ 60 | \$ 63 | \$ 64 |
| | 15,095 | 14,710 | 14,540 | 14,900 | 14,821 | 14,397 | 13,794 |
| \$ | 369,247 | \$ 354,108 | \$ 351,613 | \$ 346,549 | \$ 338,441 | \$ 336,640 | \$ 324,189 |
| | 544 | 535 | 532 | 526 | 559 | 553 | 528 |
| | 72 | 80 | 63 | 73 | 200 | 246 | 198 |
| | 186,734 | 195,127 | 179,863 | 162,928 | 222,922 | 230,655 | 227,756 |
| | 21,876 | 26,039 | 27,522 | 27,064 | 26,872 | 26,552 | 30,374 |
| | 16,881 | 18,201 | 18,778 | 19,862 | 18,962 | 17,853 | 20,983 |
| | 1,670 | 1,712 | 1,682 | 1,712 | 1,820 | 1,870 | 2,614 |
| | 54,770 | 54,769 | 54,680 | 54,643 | 54,602 | 54,466 | 54,372 |
| | 641,987 | 593,556 | 648,985 | 647,888 | 681,493 | 653,598 | 689,698 |
| | 589,237 | 580,096 | 615,322 | 506,497 | 505,058 | 515,307 | 502,568 |
| | 23,786 | 22,955 | 21,404 | 30,826 | 28,997 | 28,643 | 28,922 |
| | 16,692 | 15,773 | 15,954 | 21,349 | 36,873 | 36,347 | 36,291 |
| | 156,501 | 138,665 | 130,144 | 123,313 | 119,066 | 110,192 | 101,089 |
| | 2,163 | 2,267 | 2,270 | 2,409 | 2,437 | 2,417 | 2,376 |
| | 2,195 | 2,381 | 2,301 | 2,386 | 2,218 | 2,310 | 2,209 |
| \$ | 3,885 | \$ 6,128 | \$ 4,822 | \$ 3,200 | \$ 3,557 | \$ 3,173 | \$ 3,578 |

ARKANSAS

Schedule 13 Capital Asset Statistics by Function (Unaudited) Last Ten Fiscal Years

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|---|------|------|------|------|------|------|------|------|------|------|
| General Government | | | | | | | | | | |
| Department of Finance and Administration - Revenue | | | | | | | | | | |
| Vehicles | 154 | 156 | 151 | 152 | 176 | 177 | 183 | 170 | 191 | 179 |
| Education | | | | | | | | | | |
| Division of Elementary and Secondary Education | | | | | | | | | | |
| Vehicles | 8 | 8 | 9 | 9 | 8 | 7 | 7 | 7 | 5 | 5 |
| Higher Education | | | | | | | | | | |
| Campuses (public institutions) | 33 | 33 | 33 | 33 | 33 | 33 | 33 | 33 | 33 | 33 |
| Health and Human Services | | | | | | | | | | |
| Department of Human Services | | | | | | | | | | |
| Buildings | 412 | 424 | 436 | 458 | 451 | 450 | 448 | 448 | 444 | 442 |
| Vehicles (1) | 478 | 588 | 603 | 571 | 565 | 618 | 635 | 617 | 606 | 572 |
| Department of Health | | | | | | | | | | |
| Buildings | 8 | 9 | 9 | 8 | 8 | 8 | 7 | 7 | 7 | 7 |
| Vehicles | 133 | 133 | 130 | 124 | 129 | 134 | 136 | 140 | 139 | 137 |
| Transportation | | | | | | | | | | |
| Department of Transportation | | | | | | | | | | |
| Passenger vehicles | 2068 | 2109 | 1861 | 1775 | 1820 | 1728 | 1841 | 1845 | 1761 | 1738 |
| Law, Justice, and Public Safety | | | | | | | | | | |
| Division of Correction | | | | | | | | | | |
| Correctional units | 21 | 21 | 21 | 21 | 21 | 20 | 21 | 21 | 21 | 19 |
| Vehicles (1) | 497 | 412 | 427 | 441 | 457 | 414 | 414 | 421 | 422 | 429 |
| Arkansas State Police | | | | | | | | | | |
| Police stations | 12 | 12 | 12 | 12 | 12 | 12 | 12 | 12 | 12 | 12 |
| Vehicles (1) | 999 | 932 | 957 | 899 | 880 | 868 | 875 | 868 | 921 | 943 |
| Recreation and Tourism | | | | | | | | | | |
| Department of Parks, Heritage, and Tourism | | | | | | | | | | |
| State parks and museums | 52 | 52 | 52 | 52 | 52 | 52 | 52 | 52 | 52 | 52 |
| Vehicles | 436 | 397 | 389 | 409 | 415 | 430 | 406 | 393 | 400 | 385 |
| Game and Fish Commission | | | | | | | | | | |
| Hatcheries | 6 | 6 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 |
| Vehicles (1) | 784 | 865 | 863 | 857 | 893 | 892 | 962 | 948 | 961 | 945 |
| Boats | 565 | 583 | 556 | 543 | 554 | 585 | 569 | 581 | 569 | 569 |
| Regulation of Business and Professionals | | | | | | | | | | |
| Vehicles | 103 | 100 | 122 | 116 | 109 | 115 | 115 | 118 | 120 | 121 |

(1) Current year count updated based on more accurate information.

Source: Arkansas State Police; Arkansas Game and Fish Commission; Arkansas Department of Transportation; Department of Finance and Administration - Office of Accounting; Department of Education; Department of Correction; Department of Parks, Heritage, and Tourism

ARKANSAS

Schedule 14 Miscellaneous Statistics (Unaudited)

| | |
|----------------|--|
| State Capital | Little Rock |
| Statehood | June 15, 1836 |
| Nickname | The Natural State |
| State Motto | Regnat populus (The people rule) |
| Land Area | 34,034,560 Acres |
| Counties | 75 |
| Largest Cities | Little Rock, Fayetteville, Fort Smith, Springdale, and Jonesboro |

Arkansas lies in the southeastern region of the United States. Its name was derived from the Osage Sioux language from the local Quapaw tribe which means "People of the South Wind". Arkansas offers beautiful rivers, hot springs, mountains, caves, and lakes. More than half of the State of Arkansas is covered by forestland which includes the Ozark National Forest and Ouachita National Forest. Each forest covers more than one million acres, with the Ouachita National Forest being the oldest national forest in the South. Arkansas has over 600,000 acres of lakes, 9,700 miles of streams, and 82,366 miles of rivers. Visitors can mine for diamonds at the only producing diamond mine in the United States.

Agriculture continues to play an important part in Arkansas's economy:

- Arkansas's rice farmers are first in the nation in producing over 50% (179 million bushels) of rice.
- Arkansas is third in the nation for total pound of broiler meat produced yielding 7.4 billion pounds.
- Arkansas, at \$5.4 billion, is consistently ranked in the top 10 in total wood fiber produced.

Arkansas is the birthplace of President Clinton, Johnny Cash, Paul "Bear" Bryant, Billy Bob Thornton, Jerry Van Dyke, and Milton Crenshaw.



Source: Arkansas Secretary of State, Arkansas General Assembly, USDA, Encyclopedia of Arkansas



