

## OFFICIAL STATEMENT DATED FEBRUARY 3, 2026

### NEW ISSUE – Book-Entry-Only

**S&P GLOBAL RATINGS: AA+/SP-1+**  
(See “Ratings” herein)

*In the opinion of Bond Counsel, assuming the accuracy of and continuing compliance by the Town with its representations and covenants relating to certain requirements contained in the Internal Revenue Code of 1986, as amended (the “Code”), based on existing law, interest on the Bonds and the Notes is excludable from gross income for federal income tax purposes and is not treated as an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals under the Code; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations under the Code. Interest on the Bonds and Notes may be includable in the calculation of certain taxes under the Code, as described under Appendix B - “Form of Legal Opinion of Bond Counsel and Tax Exemption for the Bonds” and Appendix C - “Form of Legal Opinion of Bond Counsel and Tax Exemption for the Notes” herein.*

*In the opinion of Bond Counsel, under existing statutes, interest on the Bonds and the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.*

## TOWN OF MANCHESTER, CONNECTICUT

### **\$18,000,000 GENERAL OBLIGATION BONDS, ISSUE OF 2026**

**Dated: Date of Delivery**

**Due: February 1, as shown herein**

The \$18,000,000 General Obligation Bonds, Issue of 2026 (the “Bonds”) will be general obligations of the Town of Manchester, Connecticut (the “Town”), and the Town will pledge its full faith and credit to pay the principal of and interest on the Bonds when due (see “Security and Remedies” herein). The principal amounts of the Bonds will be due annually on February 1, 2027 – 2046, as set forth on the inside cover page of this Official Statement. Interest on the Bonds will be payable semiannually on February 1 and August 1 in each year until maturity, commencing August 1, 2026. **The Bonds are subject to optional redemption as more fully described herein. See “Optional Redemption” herein.**

### **\$18,571,339 GENERAL OBLIGATION TEMPORARY NOTES, ISSUE OF 2026**

**Dated: Date of Delivery**

**Due: February 11, 2027**

The \$18,571,339 General Obligation Temporary Notes, Issue of 2026 (the “Notes”) will be general obligations of the Town, and the Town will pledge its full faith and credit to pay the principal of and interest on the Notes when due (see “Security and Remedies” herein). The Notes will be due and payable, as to both principal and interest at maturity. The Notes will bear interest calculated on the basis of a 360-day year, consisting of twelve 30-day months, payable at maturity at the rate per annum as shown on the inside cover page of this Official Statement. **The Notes are not subject to redemption prior to maturity.**

The Bonds and the Notes will be issued by means of a book-entry-only transfer system and registered in the name of Cede & Co., as nominee for The Depository Trust Company (“DTC”), New York, New York. DTC will act as securities depository for the Bonds and the Notes. Purchases of the Bonds and the Notes will be made in denominations of \$5,000 or any integral multiple thereof. Purchasers will not receive certificates representing their ownership interest in the Bonds and the Notes. So long as Cede & Co. is the Bondowner and Noteowner, as nominee of DTC, reference herein to the Bondowner and Noteowner or owners shall mean Cede & Co., as aforesaid, and shall not mean the Beneficial Owners (as described herein) of the Bonds and the Notes. (See “Book-Entry-Only Transfer System” herein.)

The registrar, certifying bank, transfer and paying agent on the Bonds and the Notes will be U.S. Bank Trust Company, National Association, 185 Asylum Street, 27<sup>th</sup> Floor, Hartford, Connecticut.

The Bonds and Notes are offered for delivery when, as and if issued, subject to the final approving opinions of Shipman & Goodwin LLP, Hartford, Connecticut, Bond Counsel to the Town. It is expected that delivery of the Bonds and Notes will be made in book-entry-only form to DTC in New York, New York on or about February 12, 2026.

***This cover page contains certain information for quick reference only. It is not a summary of these issues. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision.***

# TOWN OF MANCHESTER, CONNECTICUT

## *\$18,000,000 GENERAL OBLIGATION BONDS, ISSUE OF 2026*

**Dated: Date of Delivery**

**Due: February 1, as shown below**

<b>Maturity</b>	<b>Amount</b>	<b>Coupon</b>	<b>Yield</b>	<b>CUSIP<sup>1</sup></b>	<b>Maturity</b>	<b>Amount</b>	<b>Coupon</b>	<b>Yield</b>	<b>CUSIP<sup>1</sup></b>
2027	\$900,000	5.000 %	1.900 %	562112BU5	2037	\$900,000	4.000 %	2.600 % *	562112CE0
2028	900,000	5.000	1.910	562112BV3	2038	900,000	4.000	2.700 *	562112CF7
2029	900,000	5.000	1.900	562112BW1	2039	900,000	4.000	2.900 *	562112CG5
2030	900,000	5.000	1.920	562112BX9	2040	900,000	4.000	3.000 *	562112CH3
2031	900,000	5.000	1.950	562112BY7	2041	900,000	4.000	3.150 *	562112CJ9
2032	900,000	5.000	2.000	562112BZ4	2042	900,000	4.000	3.300 *	562112CK6
2033	900,000	5.000	2.100	562112CA8	2043	900,000	4.000	3.450 *	562112CL4
2034	900,000	5.000	2.150	562112CB6	2044	900,000	4.000	3.600 *	562112CM2
2035	900,000	5.000	2.250 *	562112CC4	2045	900,000	4.000	3.800 *	562112CN0
2036	900,000	4.000	2.300 *	562112CD2	2046	900,000	4.000	3.900 *	562112CP5

\* Priced assuming redemption on February 1, 2034; however, any such redemption is at the option of the Town. See "Optional Redemption" herein.

## Loop Capital Markets, LLC

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## *\$18,571,339 GENERAL OBLIGATION TEMPORARY NOTES, ISSUE OF 2026*

**Dated: Date of Delivery**

**Due: February 11, 2027**

<b>Coupon</b>	<b>Yield</b>	<b>CUSIP<sup>1</sup></b>
4.000 %	2.250 %	562112CQ3

## Raymond James & Associates, Inc.

<sup>1</sup> Copyright, American Bankers Association. CUSIP® is a registered trademark of the American Bankers Association. CUSIP numbers have been assigned by an independent company not affiliated with the Town and are included solely for the convenience of the holders of the Bonds and Notes. The Town is not responsible for the selection or use of these CUSIP numbers, does not undertake any responsibility for their accuracy, and makes no representation as to their correctness on the Bonds or Notes or as indicated above. The CUSIP number for a specific maturity is subject to being changed after the issuance of the Bonds or Notes as a result of various subsequent actions including, but not limited to, a refunding in whole or in part of such maturity or as a result of the procurement of secondary market portfolio insurance or other similar enhancement by investors that is applicable to all or a portion of certain maturities of the Bonds or Notes.

No dealer, broker, salesman or other person has been authorized by the Town of Manchester, Connecticut (the "Town"), to give any information or to make representations not contained in this Official Statement, and if given or made, such other information or representations must not be relied upon as having been authorized.

This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds and the Notes by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information set forth herein has been obtained by the Town from sources which are believed to be reliable but it is not guaranteed as to accuracy or completeness.

This Official Statement has been prepared only in connection with the initial offering and sale of the Bonds and the Notes and may not be reproduced or used in whole or in part for any other purpose. The information, estimates and expressions of opinion herein are subject to change without notice. Neither the delivery of this Official Statement nor any sale hereunder shall, under any circumstances, create any implication that there has been no material change in the affairs of the Town since the date of this Official Statement.

Set forth in Appendix A – “Financial Statements” hereto is a copy of the report of the independent auditors for the Town with respect to the financial statements of the Town included in that appendix. The report speaks only as of its date, and only to the matters expressly set forth therein. The auditors have not been engaged to review this Official Statement or to perform audit procedures regarding the post-audit period, nor have the auditors been requested to give their consent to the inclusion of their report in Appendix A. Except as stated in their report, the auditors have not been engaged to verify the financial information set out in Appendix A and are not passing upon, and do not assume responsibility for, the sufficiency, accuracy or completeness of the financial information presented in that appendix.

Other than matters expressly set forth in Appendices B and C herein, Bond Counsel is not passing on, and does not assume any responsibility for, the accuracy or adequacy of the statements made in this Official Statement and makes no representation that it has independently verified the same.

This Official Statement is in a form "deemed final" by the Town for purposes of Securities and Exchange Commission Rule 15c2-12(b)(1), but is subject to revision or amendment.

The Town currently files its official statements for primary offerings with the Municipal Securities Rulemaking Board through its EMMA system. The Town will enter into Continuing Disclosure Agreements with respect to the Bonds and the Notes, substantially in the forms attached as Appendices D and E to this Official Statement, to provide or cause to be provided, in accordance with the requirements of SEC Rule 15c2-12(b)(5), (i) certain annual financial information and operating data with respect to the Bonds; (ii) timely notice of the occurrence of certain events with respect to the Bonds and the Notes, not in excess of ten (10) business days after the occurrence of such events, and (iii) timely notice of a failure by the Town to provide the required annual financial information on or before the date specified in the Continuing Disclosure Agreement with respect to the Bonds.

The Municipal Advisor to the Town has provided the following sentence for inclusion in this Official Statement. The Municipal Advisor has reviewed the information in this Official Statement in accordance with, and as part of, its responsibilities to the Town and, as applicable, to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Municipal Advisor does not guarantee the accuracy or completeness of such information.

**BOND COUNSEL**  
**SHIPMAN & GOODWIN LLP**  
*Hartford, Connecticut*  
*(860) 251-5000*

**MUNICIPAL ADVISOR**  
**MUNISTAT SERVICES, INC.**  
*Madison, Connecticut*  
*(203) 421-2880*

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## BOND ISSUE SUMMARY

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*The information in this section is qualified in its entirety by the detailed information and financial statements appearing elsewhere in this Official Statement. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision. The Official Statement speaks only as of its date and the information herein is subject to change.*

<b>Issuer:</b>	The Town of Manchester, Connecticut (the “Town”)
<b>Issue:</b>	\$18,000,000 General Obligation Bonds, Issue of 2026 (the “Bonds”).
<b>Dated Date:</b>	Date of Delivery.
<b>Interest Due:</b>	February 1 and August 1 in each year until maturity, commencing August 1, 2026.
<b>Principal Due Date:</b>	Annually on February 1, 2027-2046, as shown on the inside cover page of the Official Statement.
<b>Purpose:</b>	Proceeds of the Bonds will be used for public works projects and construction of a new Town library.
<b>Security:</b>	The Bonds will be general obligations of the Town, and the Town will pledge its full faith and credit to the payment of principal of and interest on the Bonds when due. See “Security and Remedies” herein.
<b>Tax Exemption:</b>	See Appendix B to this Official Statement.
<b>Bank Qualification:</b>	The Bonds shall <b>not</b> be designated by the Town as qualified tax-exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for interest expense allocable to the Bonds.
<b>Ratings:</b>	See “Ratings” herein.
<b>Optional Redemption:</b>	The Bonds are subject to optional redemption prior to maturity as more fully described herein. See “Optional Redemption” herein.
<b>Certifying Bank, Registrar, Transfer and Paying Agent:</b>	U.S. Bank Trust Company, National Association, CityPlace I, 185 Asylum Street, 27th Floor, Hartford, Connecticut 06103.
<b>Legal Opinion:</b>	Shipman & Goodwin LLP, Hartford, Connecticut, will act as Bond Counsel.
<b>Continuing Disclosure:</b>	In accordance with the requirements of Rule 15c2-12 promulgated by the Securities and Exchange Commission, the Town will agree to provide, or cause to be provided, (i) annual financial information and operating data; (ii) timely notice of the occurrence of certain events within ten (10) business days of the occurrence of such events, and (iii) timely notice of a failure by the Town to provide the required information on or before the date specified in the Continuing Disclosure Agreement for the Bonds to be executed substantially in the form attached as Appendix D to this Official Statement.
<b>Delivery:</b>	It is expected that delivery of the Bonds in book-entry-only form to The Depository Trust Company will be made on or about February 12, 2026. Payment must be made in Federal Funds.
<b>Issuer Official:</b>	Ms. Kimberly Lord, Director of Finance, Lincoln Center, 494 Main Street, Manchester, Connecticut 06040. Telephone (860) 647-3101. Email: <a href="mailto:klord@manchesterct.gov">klord@manchesterct.gov</a> .
<b>Municipal Advisor:</b>	Munistat Services, Inc., 129 Samson Rock Drive, Suite A, Madison, Connecticut 06443, attention: William Lindsay, Managing Director, Telephone: (203) 421-2880.

## NOTE ISSUE SUMMARY

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*The information in this section is qualified in its entirety by the detailed information and financial statements appearing elsewhere in this Official Statement. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision. The Official Statement speaks only as of its date and the information herein is subject to change.*

<b>Issuer:</b>	The Town of Manchester, Connecticut (the “Town”)
<b>Issue:</b>	\$18,571,339 General Obligation Temporary Notes, Issue of 2026 (the “Notes”).
<b>Dated Date:</b>	Date of Delivery.
<b>Interest Due:</b>	At maturity – February 11, 2027.
<b>Principal Due Date:</b>	At maturity – February 11, 2027.
<b>Purpose:</b>	The Notes are being issued to finance various water and sewer projects.
<b>Security:</b>	The Notes will be general obligations of the Town, and the Town will pledge its full faith and credit to the payment of principal of and interest on the Notes when due. See “Security and Remedies” herein.
<b>Tax Exemption:</b>	See Appendix C to this Official Statement.
<b>Bank Qualification:</b>	The Notes shall <b>not</b> be designated by the Town as qualified tax-exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for interest expense allocable to the Notes.
<b>Ratings:</b>	See “Ratings” herein.
<b>Optional Redemption:</b>	The Notes are <b>not</b> subject to redemption prior to maturity.
<b>Certifying Bank, Registrar, Transfer and Paying Agent:</b>	U.S. Bank Trust Company, National Association, CityPlace I, 185 Asylum Street, 27th Floor, Hartford, Connecticut 06103.
<b>Legal Opinion:</b>	Shipman & Goodwin LLP, Hartford, Connecticut will act as Bond Counsel.
<b>Continuing Disclosure:</b>	In accordance with the requirements of Rule 15c2-12 promulgated by the Securities and Exchange Commission, the Town will agree to provide, or cause to be provided, timely notice of the occurrence of certain events within ten (10) business days of the occurrence of such events. The Continuing Disclosure Agreement for the Notes is to be executed substantially in the form attached as Appendix E to this Official Statement.
<b>Delivery:</b>	It is expected that delivery of the Notes in book-entry-only form to The Depository Trust Company will be made on or about February 12, 2026. Payment must be made in Federal Funds.
<b>Issuer Official:</b>	Ms. Kimberly Lord, Director of Finance, Lincoln Center, 494 Main Street, Manchester, Connecticut 06040. Telephone (860) 647-3101. Email: <a href="mailto:klord@manchesterct.gov">klord@manchesterct.gov</a> .
<b>Municipal Advisor:</b>	Munistat Services, Inc., 129 Samson Rock Drive, Suite A, Madison, Connecticut 06443, attention: William Lindsay, Managing Director, Telephone: (203) 421-2880.

## **I. SECURITIES OFFERED**

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### **INTRODUCTION**

This Official Statement, including the cover page, inside cover page and appendices, is provided for the purpose of presenting certain information relating to the Town of Manchester, Connecticut (the “Town”), in connection with the original sale of the Town’s \$18,000,000 General Obligation Bonds, Issue of 2026 (the “Bonds”) and \$18,571,339 General Obligation Temporary Notes, Issue of 2026 (the “Notes”).

The Bonds and Notes are being offered for sale at public bidding. Notices of Sale dated January 27, 2026 have been furnished to prospective bidders. Reference is made to the Notices of Sale (See Appendices F and G to this Official Statement) for the terms and conditions of the bidding on the Bonds and Notes, respectively.

This Official Statement (“Official Statement”) is not to be construed as a contract or agreement between the Town and the purchasers or holders of any of the Bonds or Notes. Any statements made in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended merely as opinion and not as representations of fact. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement, nor any sale made hereunder, shall, under any circumstances, create any implication that there has been no change in the affairs of the Town since the date hereof.

All quotations from, and summaries and explanations of, provisions of statutes, charters, or other laws and acts and proceedings of the Town contained herein do not purport to be complete, are subject to repeal or amendment, and are qualified in their entirety by reference to such laws and the original official documents. All references to the Bonds and Notes and the proceedings of the Town relating thereto are qualified in their entirety by reference to the definitive form of the Bonds and Notes and such proceedings.

The information set forth herein has been furnished by the Town and other sources which are believed to be reliable, but is not guaranteed as to accuracy or completeness. Neither the delivery of this Official Statement, nor any sale made hereunder, shall under any circumstances create any implication that there has been no change in the affairs of the Town since the date hereof.

The information relating to The Depository Trust Company (“DTC”) and the book-entry-only system contained in this Official Statement have been furnished by DTC (see “Book-Entry-Only Transfer System” herein). No representation is made by the Town as to the adequacy or accuracy of such information. The Town has not made any independent investigation of DTC or the book-entry-only system.

Munistat Services, Inc. (“Munistat”) is engaged as Municipal Advisor to the Town in connection with the issuance of the Bonds and the Notes. The Municipal Advisor’s fee for services rendered with respect to the sale of the Bonds and the Notes is contingent upon the issuance and delivery of the Bonds and the Notes. Munistat, in its capacity as Municipal Advisor, does not assume any responsibility for the information, covenants and representations contained in any of the legal documents with respect to the federal and state income tax status of the Bonds and the Notes, or the possible impact of any present, pending or future actions taken by any legislative or judicial bodies.

Bond Counsel is not passing upon, and does not assume responsibility for, the accuracy or adequacy of the statements made in this Official Statement (other than matters expressly set forth as its opinions in Appendix B and Appendix C herein) and it makes no representation that it has independently verified the same.

The Town considers this Official Statement to be “final” for purposes of Securities and Exchange Commission Rule 15c2-12(b)(1), but is subject to revision or amendment.

### **DESCRIPTION OF THE BONDS**

The Bonds will be dated the date of delivery, will mature on February 1 in each of the years 2027 to 2046, in the principal amounts as shown on the inside cover page of this Official Statement. The Bonds will bear interest payable semiannually on February 1 and August 1 in each year commencing August 1, 2026 to the holders of record as of the close of business on the fifteenth day of January and July in each year, or the preceding business day if the fifteenth day is not a business day. Interest on the Bonds will be calculated on the basis of a 360-day year, consisting of twelve 30-day months. The Bonds are issuable only as fully-registered Bonds in book-entry-only form (see “Book-Entry-Only Transfer System” herein) in denominations of \$5,000 or any integral multiple thereof. Principal of and interest on the Bonds will be paid directly to DTC by the Town or its agent, or so long as the Bonds are registered in the name of Cede & Co., as nominee of DTC, New York, New York, by such other means as DTC, the Paying Agent and the Town shall agree.



The Certifying Bank, Registrar, Transfer and Paying Agent for the Bonds, will be U.S. Bank Trust Company, National Association, CityPlace I, 185 Asylum Street, 27th Floor, Hartford, Connecticut 06103.

**OPTIONAL REDEMPTION**

The Bonds maturing on or before February 1, 2034 are **not** subject to redemption prior to maturity. The Bonds maturing on and after February 1, 2035 are subject to redemption prior to maturity, at the option of the Town, on and after February 1, 2034, at any time, in whole or in part and by lot within a maturity, in such amounts and in such order of maturity as the Town may determine, at the redemption price or prices (expressed as a percentage of the principal amount of Bonds to be redeemed) set forth in the following table, plus interest accrued and unpaid to the redemption date:

<u>Redemption Date</u>	<u>Redemption Price</u>
February 1, 2034 and thereafter	100.00%

**NOTICE OF REDEMPTION**

Notice of redemption shall be given by the Town or its agent by mailing a copy of the redemption notice by first-class mail not less than twenty (20) days prior to the redemption date to the registered owner of any Bonds designated for redemption in whole or in part at the address of such registered owner as the same shall last appear on the registration books for the Bonds kept for such purpose. Failure to give such notice by mailing to any registered owner, or any defect therein, shall not affect the validity of the redemption of any other Bonds. Upon the giving of such notice, if sufficient funds available solely for redemption are on deposit with the Paying Agent, the Bonds, or portions thereof so called for redemption will cease to bear interest after the specified redemption date. So long as Cede & Co., as nominee for DTC (hereinafter defined) is the registered owner of the Bonds, all notices of redemption will be sent only to DTC (or a successor securities depository) or its successor nominee.

If less than all the Bonds of any one maturity shall be called for redemption, the particular Bonds or portions of Bonds of such maturity to be redeemed shall be selected by lot in such manner as the Town in its discretion may determine, provided, however, that the portion of any Bonds to be redeemed shall be in the principal amount of \$5,000 or multiple thereof and that, in selecting Bonds for redemption, each Bond shall be considered as representing that number of Bonds which is obtained by dividing the principal amount of such Bonds by \$5,000.

The Town, so long as a book-entry-only system is used for the Bonds, will send any notice of redemption only to DTC (or a successor securities depository) or its nominee. Any failure of DTC to advise any DTC Participant, or of any DTC Participant or Indirect Participant to notify any Indirect Participant or Beneficial Owner, of any such notice and its content or effect will not affect the validity of the redemption of such Bonds called for redemption. (See “Book-Entry-Only Transfer System” herein for discussion of DTC and definitions of “Direct Participant”, “Indirect Participants” and “Beneficial Owner”).

Redemption of a portion of the Bonds of any maturity by the Town will reduce the outstanding principal amount of Bonds of such maturity held by DTC. In such event it is the current practice of DTC to allocate by lot, through its book-entry-only system, among the interests held by DTC Participants in the Bonds to be redeemed, the interest to be reduced by such redemptions in accordance with its own rules or other agreements with DTC Participants. The DTC Participants and Indirect Participants may allocate reductions of the interest in the Bonds to be redeemed held by the Beneficial Owners. Any such allocation of reduction of interest in the Bonds to be redeemed will not be governed by the determination of the Town authorizing the issuance of the Bonds and will not be conducted by the Town, or be the responsibility of, the Town, the Registrar or Paying Agent for the Bonds.

**PROJECT DESCRIPTIONS – BONDS**

**New Main Library Branch 2022** – To fund the costs of a new main branch library.

**Public Works Projects 2022/2023** – To fund the costs of reconstruction and repair of various town roads, roadside elements, sidewalks, and repairs and improvements to Tolland Turnpike, Case Mountain Dam and the replacement of traffic signals.

**AUTHORIZATION AND PURPOSE - BONDS**

The Bonds are issued pursuant to Title 7 of the General Statutes of the State of Connecticut, as amended, the Charter of the Town, certain bond resolutions adopted by the Board of Directors, and referenda approved by voters of the Town. Proceeds of the Bonds will be used to finance various capital improvements of the Town. The specific projects to be financed are based upon construction progress. A summary of the estimated allocation of bond proceeds to capital projects is as follows:

<b>Project <sup>1</sup></b>	<b>Bond Authorization Amount</b>	<b>Previously Issued</b>	<b>The Bonds (This Issue)</b>
New Main Branch Library 2022.....	\$ 39,000,000	\$ 27,525,000	\$ 8,000,000
Public Works Projects 2022/2023.....	19,000,000	5,000,000	10,000,000
<b>Total .....</b>	<b>\$ 58,000,000</b>	<b>\$ 32,525,000</b>	<b>\$18,000,000</b>

<sup>1</sup> The Town may reallocate proceeds between its bond authorized projects to meet its cash flow needs.

**DESCRIPTION OF THE NOTES**

The Notes will be dated the date of delivery and will be due and payable as to both principal and interest at maturity on February 11, 2027. The Notes will bear interest calculated on the basis of a 30-day month and a 360-day year at the rate or rates per annum as set forth on the inside cover page of this Official Statement. A book-entry system will be employed evidencing ownership of the Notes in principal amounts of \$5,000 or integral multiples thereof plus any odd amount, with transfers of ownership effected on the records of DTC and its participants pursuant to rules and procedures established by DTC and its participants. See “Book-Entry-Only Transfer System”. The Registrar, Certifying Bank, Transfer and Paying Agent for the Notes will be U.S. Bank Trust Company, National Association of Hartford, Connecticut.

The Notes are **NOT** subject to redemption prior to maturity.

**PROJECT DESCRIPTIONS – NOTES**

**WATER PROJECTS**

**Water Quality Improvement Program** - This authorization will pay for costs related to the replacement or rehabilitation of undersized or deteriorated water mains, and other necessary improvements to the Town’s water distribution system, including organic compound reduction. The appropriation may also be expended for alterations, repairs and improvements in connection therewith including, but not limited to, equipment, materials, construction, site work, plan preparation, design work, engineering services, architectural services, electrical work, inspections, and for administrative, printing, legal and financing costs and all other costs related to the projects.

**SEWER PROJECTS**

**Sewer System Improvements** - This authorization will pay for projects included in the prioritization plan set forth in the Sanitary Sewer Evaluation Study (SSES). The primary criteria for project selection will be those areas of high infiltration and inflow. Secondary areas where known problems exist or are in such a deteriorated state the work must be done to maintain the integrity of the system and reduce potential liabilities to the Town. Funds will be used to pay for costs related to repairing and replacing defective sanitary sewers, various infrastructure improvements and other necessary improvements to the Town’s sewer system.

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## AUTHORIZATION AND PURPOSE – NOTES

The Notes are issued pursuant to the Connecticut General Statutes, as amended, the Town Charter and various resolutions adopted by the Town's Board of Directors.

<b>Project<sup>1</sup></b>	<b>Amount Authorized</b>	<b>Notes due 2/12/2026</b>	<b>Additions/ Reductions</b>	<b>The Notes (This Issue)</b>
<b><u>Water Projects</u></b>				
Water Quality Treatment Program '20-'21.....	\$ 1,200,000	\$ 960,000	\$ (960,000)	\$ -
Water Quality Treatment Program '21-'22.....	2,990,000	2,640,238	(1,203,095)	1,437,143
Water Quality Treatment Program '22-'23.....	400,000	373,333	(373,333)	-
Water Quality Treatment Program '24-'25.....	3,500,000	3,500,000	(233,333)	3,266,667
Water Quality Treatment Program '25-'26.....	6,590,000	-	6,590,000	6,590,000
	<b><u>\$14,680,000</u></b>	<b><u>\$ 7,473,571</u></b>	<b><u>\$ 3,820,239</u></b>	<b><u>\$ 11,293,810</u></b>
<b><u>Sewer Projects</u></b>				
Sewer System Improvements '19-'20.....	2,600,000	1,129,529	(1,129,529)	-
Sewer System Improvements '20-'21.....	1,700,000	960,000	(618,900)	341,100
Sewer System Improvements '21-'22.....	2,900,000	2,569,048	(197,619)	2,371,429
Sewer System Improvements '24-'25.....	1,500,000	1,500,000	(100,000)	1,400,000
Sewer System Improvements '25-'26.....	3,165,000	-	3,165,000	3,165,000
<b>Sewer Projects Subtotal.....</b>	<b><u>11,865,000</u></b>	<b><u>6,158,577</u></b>	<b><u>1,118,952</u></b>	<b><u>7,277,529</u></b>
<b>Total .....</b>	<b><u>\$26,545,000</u></b>	<b><u>\$13,632,148</u></b>	<b><u>\$ 4,939,191</u></b>	<b><u>\$ 18,571,339</u></b>

<sup>1</sup> The Town may reallocate proceeds between its bond authorized projects to meet its cash flow needs.

## RATINGS

The Bonds have been rated "AA+" by S&P Global Ratings ("S&P"). The Notes have been rated "SP-1+" by S&P. The rating on the certain outstanding bonds of the Town has recently been affirmed as "AA+" by S&P. Such ratings reflect only the views of such organizations and any explanation of the significance of such rating should be obtained from the rating agency furnishing the same. The Town furnished to the rating agency certain information and materials, some of which may not have been included in this Official Statement.

A rating obtained from a rating agency is subject to revision or withdrawal, which could affect the market price of the Town's bonds or notes, including the Bonds and the Notes. There can be no assurance that a rating will continue for any given period of time or that it will not be lowered or withdrawn entirely by the rating agency if, in its judgment, circumstances so warrant. Any such downward change in or withdrawal of a rating may have an adverse effect on the marketability or market price of outstanding securities, including the Bonds and the Notes.

## SECURITY AND REMEDIES

The Bonds and Notes will be general obligations of the Town, and the Town will pledge its full faith and credit to pay the principal of and interest on the Bonds and Notes when due.

Payment of the Notes is planned to be paid with revenues to be derived from waterworks or sewer system use charges, revenues to be derived from waterworks or sewer system connection charges, revenues to be derived from waterworks or sewer system benefit assessments or any other revenues collected by the Town's Water and Sewer Department.

Unless paid from those other sources, the Bonds and Notes are payable from general property tax revenues. The Town has the power under Connecticut General Statutes to levy ad valorem taxes on all taxable property in the Town without limit as to rate or amount, except as to certain classified property such as certified forest land taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts.

Payment of the Bonds and Notes is not limited to property tax revenues or any other revenue source, but certain other revenues of the Town may be restricted as to use and therefore may not be available to pay debt service on the Bonds and Notes.

There are no statutory provisions for priorities in the payment of general obligations of the Town. There are no statutory provisions for a lien on any portion of the tax levy or other revenues to secure the Bonds and the Notes or judgments thereon, in priority to other claims.

The Town is subject to suit on its general obligation bonds and notes, and a court of competent jurisdiction has the power in appropriate proceedings to render a judgment against the Town. Courts of competent jurisdiction also have the power in appropriate proceedings to order payment of a judgment on such bonds and notes from funds lawfully available therefor or, in the absence thereof, to order the Town to take all lawful action to obtain the same, including the raising of the required amount in the next annual tax levy. In exercising their discretion as to whether to enter such an order, the courts may take into account all relevant factors, including the current operating needs of the Town and the availability and adequacy of other remedies.

Enforcement of a claim for payment of principal of or interest on such bonds and notes would also be subject to the applicable provisions of Federal bankruptcy laws and to provisions of other statutes, if any, hereafter enacted by the United States Congress or the Connecticut General Assembly extending the time for payment or imposing other constraints upon enforcement insofar as the same may be constitutionally applied. Under the Federal Bankruptcy Code, the Town may seek relief only, among other requirements, if it is specifically authorized, in its capacity as a municipality or by name, to be a debtor under Chapter 9, Title 11 of the United States Code, or by state law or by a governmental officer or organization empowered by state law to authorize such entity to become a debtor under such Chapter. Section 7-566 of the Connecticut General Statutes, as amended, provides that no Connecticut municipality shall file a petition in bankruptcy without the express prior written consent of the Governor. This prohibition applies to any town, city, borough, metropolitan district and to any other political subdivision of the State having the power to levy taxes and issue bonds or other obligations.

## **CYBERSECURITY**

Like many other public and private entities, the Town relies on technology to conduct its operations. The Town and its departments face cyber threats from time to time, including but not limited to, hacking, viruses, malware, phishing, and other attacks on computers and other sensitive digital networks and systems. To mitigate the risk of business operations impact and/or damage from cyber incidents or cyber-attacks, the Town invests in various forms of cybersecurity and operational controls, including a comprehensive policy relating to the security of the Town's government networks. No assurances can be given, however, that such security and operational control measures will be completely successful to guard against cyber threats and attacks. The results of any such attack could impact business operations and/or damage the Town's digital networks and systems and the costs of remedying any such damage could be substantial. The Town maintains cyber insurance through Tokyo Marine and this insurance could only be procured after an intensive cyber security review in which the Town had to provide responses to BitSite Report findings and cyber-crime questionnaires. The Town and Board of Education have adopted a comprehensive Electronic Funds Transfer Policy with updated forms requiring staff verification and signature before implementing any EFT or Direct Deposit bank account changes to address cyber fraud.

## **CLIMATE CHANGE AND SUSTAINABILITY**

Numerous scientific studies have detailed changing global weather patterns and the potential for increasing extreme weather events across the world. Like much of Connecticut, the Town is vulnerable to inland wetland, small river and stream flooding. Furthermore, the Town faces other threats due to climate change, including damaging wind that could become more severe and frequent. The Town has a very active program of tree inspections and removals, in coordination with the Town's electrical utility provider. The Town cannot predict the timing, extent or severity of climate change and its impact on its operations and finances. The Town created a Climate Resilience fund in Fiscal Year 2021-22 using \$700,000 surplus Public Works funds at year-end as its initial funding source. In subsequent years, the Town added another \$700,000 to the using surplus Public Works funds. The cumulative fund balance as of June 30, 2025, was \$1.4 million. This funding is available to Town departments to respond to storm emergencies in conjunction with applications to FEMA for assistance. The Town has an active Sustainability Commission that meets regularly to address future impacts of climate change. In 2025, Manchester was recognized for achieving Sustainable CT Gold Certification. Manchester met high standards in a broad range of sustainability accomplishments to qualify for the prestigious Gold-level certification.

## **QUALIFICATIONS FOR FINANCIAL INSTITUTIONS**

The Bonds and the Notes shall NOT be designated by the Town as "qualified tax-exempt obligations" under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for interest expense allocable to the Bonds and Notes.

## **AVAILABILITY OF CONTINUING DISCLOSURE**

The Town prepares, in accordance with State law, annual audited financial statements and files such annual audits with the State of Connecticut, Office of Policy and Management. The Town provides, and will continue to provide, to the Municipal Securities Rulemaking Board's ("MSRB") Electronic Municipal Market Access System ongoing disclosure in the form of the Comprehensive Annual Financial Report, recommended and adopted budgets, and other materials relating to its management and financial condition, as may be necessary or requested.

In accordance with the requirements of Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission, in connection with the issuance of the Bonds and Notes, the Town will agree to provide or cause to be provided, notice of certain events with respect to the Bonds and Notes in accordance with the Continuing Disclosure Agreements to be executed in substantially the forms attached as Appendix D and Appendix E to this Official Statement.

The Town has previously undertaken in Continuing Disclosure Agreements entered into for the benefit of holders of certain of its general obligation bonds and notes to provide certain annual financial information and event notices pursuant to Rule 15c2-12(b)(5). In the past five (5) years, the Town has not failed in any material respect to meet any of its undertakings under such agreements with the exception of the timely notification of the incurrence of a financial obligation when the Town issued \$14.8 million in temporary notes in February 2021. When this was brought to the Town's attention, the Town filed a failure to file notice and notice of the incurrence of a financial obligation on April 22, 2021. The Town has subsequently hired Munistat Services, Inc. as its dissemination agent.

## **BOOK-ENTRY-ONLY TRANSFER SYSTEM**

The Bonds and the Notes will be issued by means of a book-entry-only transfer system and registered in the name of Cede & Co., as nominee for the Depository Trust Company ("DTC"), New York, New York.

Unless otherwise noted, the description which follows of the procedures and recordkeeping with respect to beneficial ownership interests in the Bonds and the Notes (collectively, the "Securities"), payment of interest and other payments on the Securities to DTC participants or beneficial owners of the Securities, confirmation and transfer of beneficial ownership interest in the Securities and other bond-related transactions by and between DTC, the DTC participants and beneficial owners of the Securities is based solely on information provided on DTC's website and presumed to be reliable. Accordingly, neither the Town nor the Underwriter make any representation as to the completeness or the accuracy of such information or as to the absence of material adverse changes in such information subsequent to the date hereof.

The Depository Trust Company of New York, New York, will act as securities depository for the Securities. The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds and one fully-registered Note Certificate will be issued for the Notes, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry-only transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its related subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of "AA+". The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of the Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is

in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Securities, except in the event that use of the book-entry-only system for the Securities is discontinued.

To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of the Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee does not affect any change in the beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

The Bonds are subject to optional redemption prior to maturity. Redemption notices shall be sent to DTC in accordance with the Notice of Redemption (see "Notice of Redemption" herein). If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed. The Notes are not subject to redemption prior to maturity.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Town as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on, and redemption premium, if any, with respect to the Securities will be made to Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Town or the Paying Agent on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with Securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, nor its nominee, the Paying Agent, or the Town subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest, and redemption premium, if any, to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Town or the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to the Town or its agent. Under such circumstances, in the event that a successor securities depository is not obtained, Security certificates are required to be printed and delivered.

The Town may decide to discontinue the use of the system of the book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry-only system has been obtained from sources that the Town believes to be reliable but the Town takes no responsibility for the accuracy thereof.

## **REPLACEMENT BONDS**

The determination of the Town officials authorizing the issuance of the Bonds and the Notes provides for issuance of fully-registered Bond and Note certificates directly to Beneficial Owners of the Bonds and the Notes or their nominees in the event that: (a) DTC determines not to continue to act as securities depository for the Bonds and the Notes, and the Town fails to identify another qualified securities depository for the Bonds and the Notes to replace DTC; or (b) the Town determines to discontinue the book-entry-only system of evidence and transfer of ownership of the Bonds and the Notes. The Town is

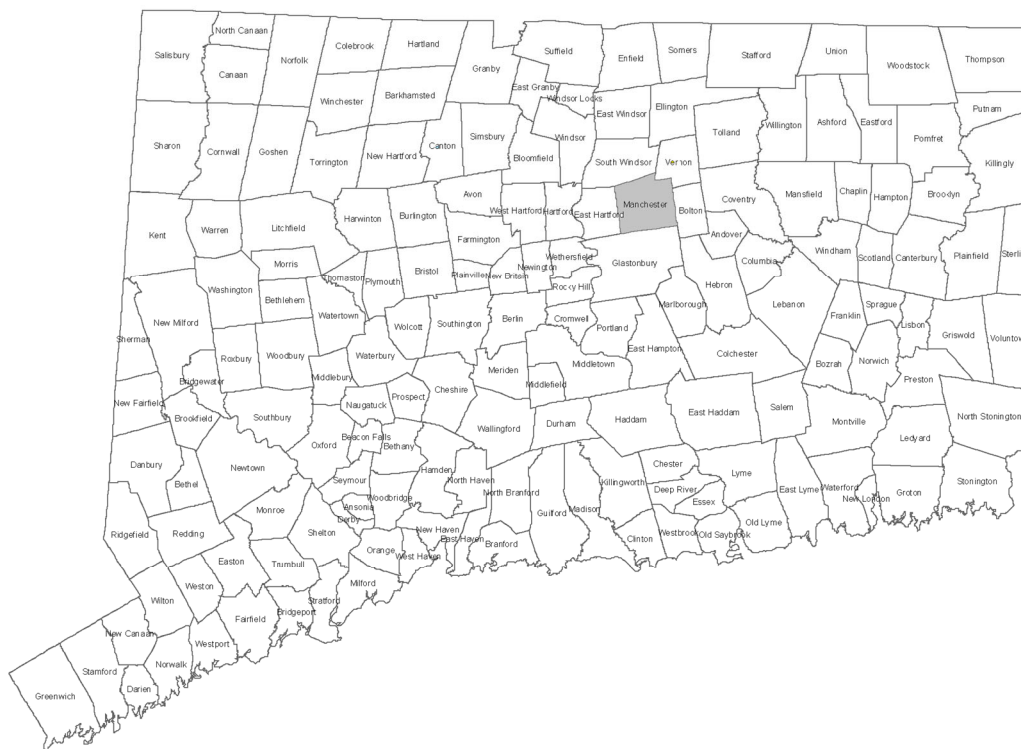
authorized to issue fully-registered bond certificates directly to the Beneficial Owners. A Beneficial Owner of the Bonds or the Notes, upon registration of certificates held in such Beneficial Owner's name, will become the registered owner of the Bonds and the Notes.

#### **DTC PRACTICES**

The Town can make no assurances that DTC, Direct Participants, Indirect Participants or other nominees of the Beneficial Owners of the Securities will act in a manner described in this Official Statement. DTC is required to act according to rules and procedures established by DTC and its participants which are on file with the Securities and Exchange Commission.

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## II. THE ISSUER



### DESCRIPTION OF THE TOWN

The Town of Manchester covers 27.2 square miles in the Connecticut River Valley, nine miles east of Hartford. It was settled in 1672 and incorporated as a town in 1823. It is bordered by Glastonbury on the south, East Hartford on the west, and South Windsor, Vernon, and Bolton on the north and east.

The Town has two major interstate highways that serve the community. Interstate I-84 (New York, Hartford, Boston) and I-384 (Hartford and Providence) join in Manchester and are connected to Interstate I-91 (New Haven, Hartford, Montreal) by the 6.4-mile I-291 connecting expressway. Bradley International Airport is less than a twenty-minute drive from the Town. Direct rail freight service is available via Connecticut Southern Railroad. Commuter bus service provided by Connecticut Transit to Hartford is available along with commuter parking lots.

The Town experienced one of its largest periods of growth in the early 19th century industrial age, when the community developed neighborhoods around central business districts and industrial villages. As a result, the Town has a wide variety of housing types and neighborhoods including historic housing built in the Victorian era, streetcar suburban neighborhoods, post-World War II neighborhoods, and suburban developments from the 1960's through today. Single-family homes, condominiums, and market-rate rental apartments are all part of the residential and neighborhood mix. There were approximately 26,465 housing units with an estimated residential population in 2023 of 59,473 people.

Manchester is not simply a residential suburb of Hartford. It is a multi-faceted hub of diverse businesses that employ and service the greater region. The Town's history of commerce dates to the community's founding. From early sawmills and paper mills, Manchester evolved into a manufacturing center for glass and a notable textile manufacturing sector with silk as a specialty by the mid-1800s. Today, Manchester has over 1,200 businesses, including manufacturing, research and development, healthcare, and education. Manchester is also a retail powerhouse for the region with over \$3.4 billion in retail sales in calendar year 2023 which represented 11.0% of total retail sales in Connecticut. With a vibrant Downtown, the Buckland Hills retail center, and several smaller retail centers, Manchester is a destination for area residents.



As part of the Hartford Metropolitan Area, Manchester niches into a market that is dynamic and interactive. Industry, services, and distribution cluster in three main areas in Manchester, the first being located along both the Adams Street and New State Road Corridors that are home to a variety of service and light manufacturing businesses. The second area is the Manchester Business Park located in the northeastern portion of Town. This park is home to over seventy businesses in the service, manufacturing, distribution, and technology sectors. The third area, located along Tolland Turnpike and Chapel Road, is home to the Commerce Industrial Park and three large distribution center buildings, the largest of which is the 1.9 million square foot building known as the Winstanley Logistics Center. Currently, the building is occupied by three distribution companies, including the recent addition of Amazon.

Downtown Manchester is a unique and distinct specialty district for the East of the River Greater Hartford area. Local businesses are well-suited for downtown locations, smaller in-line shopping centers, and neighborhood centers, rather than large shopping centers and malls. This aligns with the continued focus on Downtown revitalization of an already strong Downtown market, as well as specialty districts within Manchester, to curate entrepreneurial retail and restaurant development. Downtown Manchester includes approximately 200 businesses, offering food and drink options, shopping, personal services, health and fitness businesses, professional services, education and classes, art and creative spaces, business support, nonprofits, weddings and event spaces, services for the home, and technology services. The Downtown area also contains an impressive 900 free parking spaces including seven public parking lots. The new Main Library located 1041 Main Street will be a central hub of activity in the revitalized Downtown. The grand opening is anticipated for summer 2026.

The continued revitalization of Downtown continues to be one of Manchester's top priorities, not simply from an economic development perspective, but because of the importance of the district to the entire community. Downtown is one of the Town's greatest and most unique assets and continues to serve as a restaurant destination, an arts and culture center, a small business hub, a central location for community events, and a gathering place for people of various backgrounds and interests. Over the past decade, the Town's goal has been to increase the vibrancy of the district and to encourage and invest in place-based economic development. Millions of dollars in both public and private funds have been invested in the building stock and public places over that period. At the same time, the Town has been able to attract many new successful businesses, including coffee shops, a brewery and tap room, an art studio and café, and an ice cream shop. In 2018, the Board of Directors approved the Downtown 2020 (later extended to 2022) Initiative to target public investment in the Downtown area. That initiative established a loan fund for transformative private development projects intended to address building/ fire and safety code issues and provided funds for capital improvements to enhance Downtown's sense of place. Under the Downtown 2020 Initiative, the Town reorganized professional staff support between the Special Services District and the Town which allowed the additional assessment paid by Downtown property owners to be reduced by half.

Through this initiative, Manchester has awarded three projects with funds for loan programs. With the Town's assistance, the Firestone Art Studio and Café has become a successful business, a hub of economic activity, and an attraction to Downtown. In terms of capital projects, Manchester has reimagined Purnell Place by installing murals at two connections between the rear parking lot and Main Street, stringing bistro lights and making other pedestrian improvements to connect Main Street and the St. James church parking lot. The next phase of reinvestment is likely to be even more transformative, centered upon the new main branch of the public library, complete street enhancements, and the redevelopment of underutilized properties.

The Broad Street Redevelopment area is a 148-acre commercial district in central Manchester, lying between Manchester's historic Downtown and the Buckland Hills area. While the district served as a primary east-of-the-river commercial destination in the 1960s and 70s, the area continues to transition into more of a walkable, mixed-use community district. Today, single-story, single-use commercial buildings house various businesses, including banks and credit unions, restaurants, automotive shops, food and grocery stores, retail, and health and recreation uses accessible to surrounding residential neighborhoods. A 450-unit apartment complex in development at the currently vacant Broad Street Parkade site is expected to accelerate this transition.

The healthcare sector centers around Eastern Connecticut Health Network's (ECHN) medical facilities located in the midtown area of the Town and is the largest employer in the Town of Manchester. This sector is likely to continue to grow, and the announcement of Yale New Haven Health's intended acquisition of the facilities will likely facilitate that growth.

## **FORM OF GOVERNMENT**

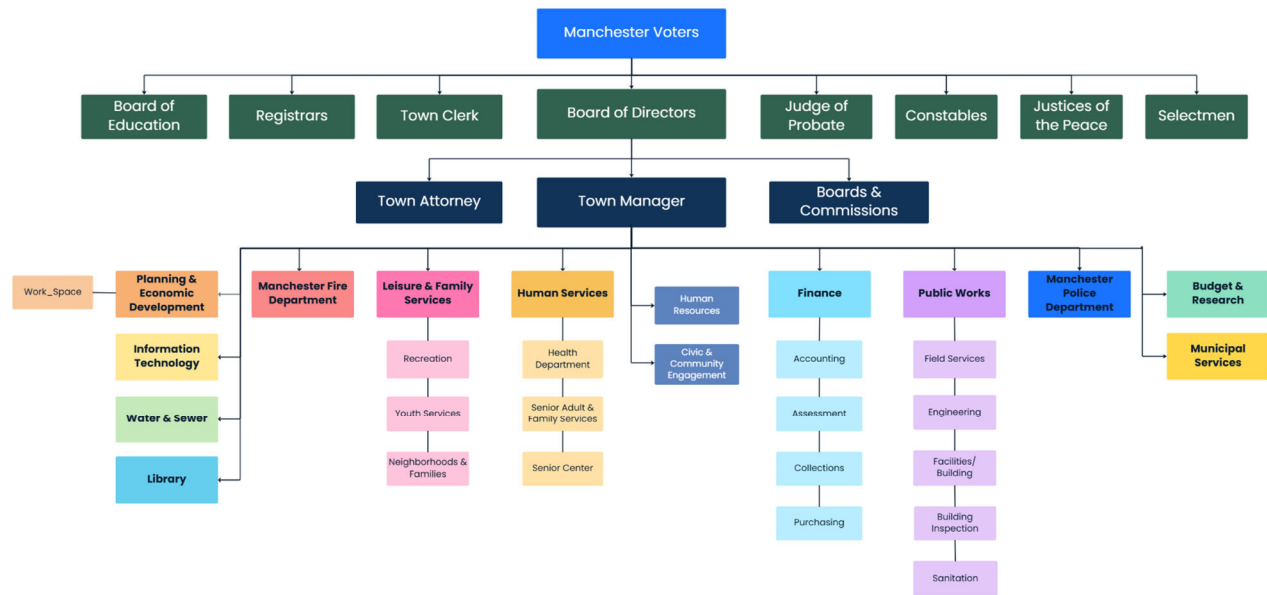
The Town has operated under a Council-Manager form of government since 1947. The legislative function is performed by a bipartisan Board of Directors consisting of direct-elect Mayor and eight additional board members, elected for two-year terms.

The Town Manager acts as the Chief Executive Officer and is responsible for the administrative branch of government. The Board of Directors appoints the Town Manager based on the applicant's executive and administrative qualifications.

The Director of Finance is appointed by the Town Manager and is required by Town Charter to keep such accounts as may be necessary to maintain a record of the condition of budget appropriations and to maintain complete accounts of all financial conditions of the Town. Pursuant to Charter amendments authorized by referendum in 2008, the Director of Finance assumed all powers and duties formerly vested in the Town Treasurer by the Charter and such powers and duties vested by State statute in town treasurers.

The following chart depicts the Town's organizational structure.

## ORGANIZATIONAL CHART



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## MUNICIPAL OFFICIALS

Office	Name	Manner of Selection	Term	Years of Current Service
Mayor.....	Jay Moran.....	Elected	2 Years	16 Years
Director.....	Sarah L. Jones.....	Elected	2 Years	11 Years
Director.....	Jesse Muniz Poland.....	Elected	2 Years	4 Years
Director.....	Jerald Lentini.....	Elected	2 Years	2 Years
Director.....	Peter Conyers.....	Elected	2 Years	6 Years
Director.....	Ed Boland.....	Elected	2 Years	2 Years
Director.....	Pamela Floyd-Cranford.....	Elected	2 Years	8 Years
Director.....	Leslie Frey.....	Elected	2 Years	4 Months
Director.....	Dennis Schain.....	Elected	2 Years	6 Years
Town Clerk.....	Dr. Maria Cruz.....	Elected	4 Years	3 Years
Town Manager .....	Steve Stephanou.....	Appointed	Indefinite	6 Years
Director of Finance.....	Kimberly Lord.....	Appointed	Indefinite	9 Years
Director of Assessment.....	Tami Nomack.....	Appointed	Indefinite	3 Years
Budget and Research Officer.....	Brian Wolverton.....	Appointed	Indefinite	17 Years
Town Attorney.....	Ryan Barry.....	Appointed	2 Years	13 Years
Superintendent of Schools.....	Matthew Geary.....	Appointed	3 Years	11 Years
Director of Planning and Economic Dev.....	Gary Anderson.....	Appointed	Indefinite	9 Years
Police Chief.....	William Darby.....	Appointed	Indefinite	7 Years
Fire Chief.....	Daniel French.....	Appointed	Indefinite	5 Years

Source: Town Finance Department

## SUMMARY OF MUNICIPAL SERVICES

### Police

The Manchester Police Department is a nationally accredited law enforcement agency with a funded strength of 117 sworn officers and a civilian staff of 33.5. The Department consists of three divisions: Field Services, Administrative Services, and Support Services. Field Services includes Patrol, Community Service Officers, School Resource Officers, Traffic, Animal Control, and the Domestic Violence Outreach Team. Administrative Services is comprised of Budget/Grants, Professional Standards, and Recruiting/Hiring. Support Services is comprised of Records, School Crossing Guards, Training, Maintenance, Property/Evidence, General Investigations, Child Investigations, the East Central Narcotics Task Force, Inspections, Dispatch, and Emergency Management. The Department began funding a full-time social worker with American Rescue Plan Act funds in 2021. The position is now permanent and funded in the Police Department operating budget.

The Department is the Emergency 911 answering point for the Town and is responsible for police, fire, and emergency medical calls. The Department offers a Law-and-Order class held in cooperation with Manchester High School. The Department coordinates block watch programs and offers a wide variety of community-oriented services that reach beyond the scope of traditional policing, including Child Safety Seat installations, Citizen Police Academies, Rape Defense classes, Police Activity League, R-U-OK? Program and Text-A-Tip.

The Traffic Services unit is a member of the Regional Metro Traffic Services and participates in many proactive programs such as DWI and seatbelt checkpoints, as well as handling routine traffic enforcement and fatal accident investigations.

The Department fosters community policing throughout the agency and the community at large. The emphasis is on beat ownership and problem solving at the beat officer level along with maintaining an active role in the various programs serving the youth of the Town. The Police Activities League and the Police Explorer Program are just two of the many programs

offered to local youth. Additionally, the Manchester Police Department currently staffs five officers in local schools who act as mentors and role models for at-risk youth.

### Fire

Committed to providing professional life safety and public services, the Manchester Fire Department is an ISO Class III-rated fire department with an authorized strength of 114 uniformed personnel. The department is comprised of 10 Chief Level Officers, 1 Fire Marshal, 1 Deputy Fire Marshal, and 1 Fire Inspector, 28 Company Level Officers, 42 Firefighter/Paramedics, and 31 Firefighter/EMTs. A civilian staff of 3 consisting of an Administrative Assistant, a Clerical Assistant, and one part-time Data Management Technician lend support to Department operations. The five primary values of the Department are customer service, safety, teamwork, professionalism, and progressiveness.

Department personnel operate from seven strategically located fire stations throughout the Town. The Department's firefighting apparatus consists of five pumpers and two ladder trucks. The reserve fleet consists of three engines and one ladder truck.

The Fire Department is an "all-hazards" service responding to over 11,000 calls annually including fire, emergency medical, rescue, hazardous material releases, and public service incidents. Community Risk Reduction (i.e. fire prevention) is the primary goal of the fire service and of this Department. Prevention is accomplished through code enforcement and educational programs for all ages delivered to schools, residential properties, social events, and businesses.

On February 1, 2023, voters of the Eighth Utilities District voted to consolidate the Eighth Utilities District into the Town, effective July 1, 2023. The Town's Board of Directors approved the consolidation at a meeting held on February 7, 2023. Since July 1, 2023, the Manchester Fire Department now provides fire and rescue services as well as Advanced Life Saving and Basic Life Savings services to the entirety of the Town of Manchester. As a result of the consolidation, the Town saw an increase of two additional, fully-staffed, fire stations.

The Department serves as a base of operations for the Emergency Management Division of the Town with the Fire Chief acting as its director. The Division is presently staffed with a part-time Deputy Director that ensures a high standard of readiness to respond to man-made or natural emergencies and who oversees a hazardous materials storage inspection program. The Manchester Emergency Operations Center ("EOC") is fully-functional and is located at 321 Olcott Street. This Division is charged with coordinating, recruiting, and training of the Community Emergency Response Team ("CERT"). The Team's membership now stands at 70 individuals. Emergency Management continues to recruit and train additional CERT team members as well as ham radio and drone operators, search team members and mountain bike search and rescue team members.

### Water

The Water Department operates as a self-supporting enterprise fund.

The Water Department provides water service and fire protection to approximately 96% of the Town through 16,500 domestic service connections, and 1,050 fire and irrigation services, which serves about 55,000 of the Town's 58,000 residents. Approximately 5.8 million gallons of water are delivered daily.

The water system consists of seven reservoir impoundments which have a combined total capacity of 520 million gallons or a safe dependable yield of 4.6 million gallons per day. The system also has ten individual groundwater wells which can supply another 5.2 million gallons per day, thereby increasing the Town's total potable water supply capabilities to 9.8 million gallons per day. The distribution system consists of approximately 260 miles of water mains in sizes varying from one and one-half inches to thirty-six inches. There are ten water distribution storage tanks to meet peak daily water demand and fire protection requirements. The storage tanks have the capability of storing 7.178 million gallons in various locations within the distribution system.

The Water Department completed a \$12.5 million project to upgrade the Globe Hollow Water Treatment Plant in 2011. Major improvements included the addition of an ozonation system, switchover to liquid chlorine for disinfection, process equipment replacements, and security enhancements. The Department's ongoing Water Quality Improvement Project (WQIP) is focused on replacing subsurface infrastructure to enhance water distribution capabilities. The Water Department currently appropriates \$1,200,000-\$1,500,000 annually for replacement and rehabilitation of water mains.

Current water rates are \$4.66 per Hundred Cubic Feet (1 HCF is equal to 748 gallons) consumed plus quarterly service charges that range from \$9.42 to \$1,893.51 depending on the size of the water meter. The average residential customer uses 2,200 cubic feet or 16,500 gallons per quarter and has a 5/8-inch meter resulting in an average quarterly bill of \$125.

## Sewer

The Sewer Department operates as a self-supporting enterprise fund.

The Sewer Department provides sanitary sewer service to most Town residents, except for a few areas bordering neighbor communities. All wastewater is conveyed through the Town's collection system before entering the Hockanum River Water Pollution Control Facility. An estimated 95% of the Town's population is serviced by sanitary sewers. The Town's sewer collection system consists of approximately 197 miles of sewers of various sizes and serves approximately 15,350 customers.

The current sewer rate is \$7.15 per HCF. This represents a quarterly bill of \$160 for the average customer who utilizes 2,200 cubic feet or 16,500 gallons per quarter.

In 1992, the Town completed an upgrade and expansion of the wastewater treatment plant capable of providing 8.25 million gallons per day of advanced treatment capacity. The Department installed an ultraviolet light for wastewater disinfection prior to discharge into the Hockanum River in 2007. This disinfection process eliminates the use of gaseous chlorine and sulfur dioxide, thus greatly enhancing the safety of the community and the environment. In addition, mechanical bar screens, which remove inorganic debris from the waste stream, were replaced with a more efficient grinding system to accomplish this phase of the treatment process.

Two studies were completed in 2009 at the Wastewater Treatment Facility. The first study looked at different methods to achieve Biological Nitrogen Removal from the plant's discharge to reduce the impact this nutrient has on the Hockanum River. The other study was conducted to review the Town's biosolids handling process to determine the best technology to accomplish this process in the future. Since both processes have such an influence upon each other, these studies were performed concurrently. The scope of the studies was expanded to include phosphorus removal and a comprehensive facility upgrade. This was completed in advance of the State's new phosphorus limits that were incorporated into the facility's discharge permit and also to increase the potential to leverage State aid. The studies were funded under the State's Clean Water Fund (CWF) Program and the plant upgrade was completed in 2015. The total construction cost of the project was \$51.7 million, of which 26% was grant funded from the CWF, and the balance was funded with a 20-year, 2% interest rate loan under the same program. See "Clean Water Fund Program" herein.

The Sewer Department completed a Sanitary Sewer Evaluation Study to determine the sources of inflow and infiltration within the collection system in 2011, which established a prioritized list of improvement projects focused on the elimination of extraneous flow of rain and groundwater into the sanitary sewer system. The Sewer Department currently invests \$1,200,000-\$1,500,000 annually to replace or recondition sewer mains on an on-going basis.

## Sanitation

The Sanitation Department operates as a self-supporting enterprise fund.

The Sanitation Division has five core responsibilities: 1) operation of the Town of Manchester Sanitary Landfill, 2) operation of the Town of Manchester Transfer Station, 3) operation of the Town's organics and composting areas, 4) provision of curbside waste collection services for approximately 16,000 dwelling units, and 5) operation of the regional Capital Region East Operating Committee Household Hazard Waste seasonal collection site.

The Town owns and operates an active landfill that accepts bulky, construction debris and non-hazardous regulated waste from throughout Connecticut and the New England region. The landfill was issued a new and revised permit by the State of Connecticut Department of Energy and Environmental Protection ("DEEP") for a vertical expansion in December 2003. The Town has received approval from the DEEP that the solid waste landfill operating permit has been extended until December of 2028. Capacity and fill rate for the landfill will remain available past the current 2028 permit end date. The Town has applied for a horizontal expansion of the landfill that will increase capacity to 2.9 million cubic yards and extend the life of the landfill to September 2046.

Commercial disposal fees and other revenues collected by the Sanitation Fund pay for the Town's curbside collection program, as well as the landfill, transfer station, composting and hazardous waste site operations. Funds to pay for closure and post-closure obligations have been reserved in the Sanitation Fund.

Residential curbside refuse, recycling, and yard waste collection is provided Town-wide on a contract basis awarded through competitive bid to a private firm. The disposal of collected refuse, processing of recyclable materials, and compostable yard waste is on a contract basis awarded through a competitive bid to a private firm that utilizes a variety of disposal methods for

refuse, including waste to energy and landfills out of state. Commercial and industrial enterprises arrange and pay for their own refuse and recycling collection and disposal.

### Human Services

#### **Administration**

The Human Services Administration provides oversight of the Human Services department budget, over-all program planning and development, and coordination and administration of health and human services programs in the Town. Administrative oversight is provided for the divisions that comprise the Human Services Department- Health, Senior, Adult and Family Services, and the Senior Center. Human Services Administration leads in planning and program initiatives which assess and impact the human service needs of the community and secures grants and other resources to implement new programs. Human Services Administration provides contract oversight for community agencies receiving Town funds and contract oversight for some grant programs funded by both state and federal governments. Additionally, Human Services Administration represents the Town on community, regional, and statewide human services planning and advisory groups.

#### **Health Department**

The Health Department provides programs and services to protect the health and promote the wellness of Manchester citizens. These programs and services are provided in three areas – Community Health, Environmental Health, and Clinical Health.

Community Health services provide communicable and chronic disease monitoring and control, employee health, nutrition, substance abuse, and community health education. The Health Department also provides access to public health education programming as grant funds become available.

Environmental Health services offered by the Department include restaurant inspections, protection of private wells, inspection of on-site sewer disposal systems, day care center inspection, response to hazardous materials issues, including lead poisoning in children, and handling nuisances such as odors, noise, and issues involving public health.

Clinical Health services provides a variety of health screenings and health promotion activities to Town residents aged 60 and over. More intensive assessments and case management services are provided to those who would otherwise have difficulty accessing health services.

The Health Department is also actively engaged in both local and regional public health initiatives regarding potential public health emergencies such as COVID-19 and other emerging pathogens.

#### **Senior, Adult and Family Services**

The Senior, Adult and Family Services division provides case management, outreach, advocacy, referral, and social work services to residents over 60, persons with disabilities, adults, and families. Assessments, benefits counseling, and follow-up calls are conducted in the home, office, and by telephone. On-site social work services are also offered at the Senior Center. Additionally, the division provides a conservator program for persons assigned through the Probate Court system. Staff also work closely with community agencies to identify, address and advocate for client needs on both a local and state level.

#### **Senior Center**

The Senior Center promotes socialization, community involvement, independence, and enrichment of the lives of older adults in Manchester. The center offers a comprehensive array of activities and services to meet the needs and interests of Manchester's seniors, encourages healthy lifestyles and supports lifelong learning.

### Public Works

The Public Works Department consists of Administration, Engineering, Field Services (Highway, Park, Cemetery, and Fleet Maintenance), Facilities Management, and Building Inspection.

#### **Administrative Division**

The Administration Division is responsible for the management and efficiency of the Public Works Department. Through overall supervision and organization of its various divisions, the Public Works Administrative Division preserves, develops and constructs Town-owned properties and structures and provides essential public works services to citizens.

## **Engineering Division**

The Engineering Division consists of the following units: Design, Survey, Construction Inspection, GIS and Maps & Records. The Division staff is responsible for the design, review and inspection of a variety of public and private projects involving streets, sidewalks, bridges, drainage structures, water mains, sanitary sewers and appurtenances. The Engineering Division is responsible for a variety of activities, including design and cost estimating, capital improvement planning, field survey work, construction contracting and administration, reports, surveys, studies and investigations, preparation of maps, assisting other Town departments, and maintenance of records. The Division also provides its complete range of services to the Town's Water and Sewer Department under an engineering services agreement and acts as the engineering consultant to the Department of Planning and Economic Development during the subdivision approval process.

### **Field Services - Highway Division**

The Highway Division is responsible for maintaining the 218 miles of road comprising the Town street system, including construction of streets and road surfaces, ongoing maintenance, and street line painting. The Division is obligated to ensure safe travel throughout the entire year, including the most exceptional weather conditions. Snow and ice control represent a major winter season function for highway personnel. The Highway Division oversees leaf pickup and disposal and the storm drainage system, which includes curbs, gutters, drain inlets, underground culverts, and open channels. There are currently 143 miles of storm drain system and approximately 8,500 storm drains. The Highway Division is also responsible for the spring street sweeping program.

### **Field Services - Park Division**

The Parks Division is responsible for the development and maintenance of parks, play fields, and recreation areas (other than those maintained by the Board of Education) and for tree care and grounds maintenance along public rights-of-way. The Park Division maintains 160 acres of property, which include twenty-nine ball fields, ten soccer fields, two football fields, one cricket field, thirteen playground areas, outdoor basketball, tennis, and pickleball hardcourts, and six outdoor pools. The Division also is responsible for landscaping street tree plantings in public spaces and managing the Memorial Tree Program.

### **Field Services - Cemetery Division**

The Cemetery Division is responsible for the development and maintenance of the Town's four municipal cemeteries, which comprise 127 acres. The Division conducts maintenance operations such as mowing grass areas, cutting and trimming hedges, and provides services necessary to funerals and internments.

### **Field Services - Fleet Maintenance Division**

The Fleet Maintenance Division is responsible for repairing and maintaining all Town-owned vehicles including those used by the Police, Fire, Sanitation, Water and Sewer enterprise funds and the Board of Education. There are approximately 500 units serviced by the Fleet Maintenance staff. These functions are conducted at two garage locations.

## **Facilities Management Division**

The two primary components to the Facilities Management Division are facilities project management and building maintenance. Project management staff have design and specification responsibility for numerous Town government and Board of Education building projects. In addition, the Facilities Project Manager provides supervisory oversight to building maintenance staff, troubleshoots problems together with the Board of Education maintenance staff, and provides oversight to architects and construction managers retained by the Town.

The building maintenance aspects of the Division include responsibility for approximately 30 Town office buildings and various related outlying buildings. The Division carries out preventive maintenance plans and mechanical repairs of buildings, plant equipment and related maintenance. Additionally, the management of custodial services is administered through this Division. Division staff is used both as a construction force for the improvement of Town properties and for the implementation of preventive maintenance programs for buildings and building related equipment.

### **Building Inspection Division**

The Building Inspection Division enforces all construction, housing and zoning regulations and codes adopted by the State of Connecticut and the Town. Building inspections are made during all stages of construction, including site inspections, footings, foundation, framing, electric, plumbing, heating, cooling, insulation, waterproofing, and final inspection, to issuing Certificate

of Occupancy and use. The Zoning Enforcement Officer reviews building permit applications for their compliance with zoning, subdivision, and Inland/Wetland Regulations. The Zoning Enforcement Officer determines whether proposed uses of land are permitted at described locations, provides guidance for building placement for everything from malls to tool sheds, and assists in the enforcement of applicable Town ordinances. The Division also provides code enforcement for existing structures and property maintenance based upon a model national property maintenance code. The property maintenance program seeks to eliminate unkempt properties, un-mowed lawns, peeling paint, unregistered vehicles, trash, and buildings without street numbers.

### *Department of Leisure, Family and Recreation*

The Department of Leisure, Family and Recreation consists of three divisions: Recreation, Youth Service Bureau and the Office of Neighborhoods and Families. During the last twelve months, there have been over 10,000 registrations recorded for Department of Leisure, Family and Recreation activities through their RecTrac software. In addition, thousands more have participated in drop-in activities and attended special events.

#### **Office of Neighborhoods and Families Division**

The Office of Neighborhoods and Families Division (“ONF”) partners with the community to create a thriving and better Manchester. This division’s focus is to better serve the needs of Manchester’s families and neighbors by coordinating communication among policymakers, service providers and the public and encouraging community partnerships that promote healthy neighborhoods, healthy families and an inclusive community. ONF provides neighborhood-based events throughout the year such as: a community garden, adult-learn workshops, the Spruce Street Market, Family Fun Nights, community input sessions, art and music events.

#### **Youth Service Bureau Division**

The Youth Service Bureau Division (“YSB”) provides a variety of year-round positive youth development programs and services to Town youth. Programs focus on building life skills, developing leadership skills, job readiness and service to the community all with the goal of providing opportunities for youngsters to become responsible members of their community. The YSB also operates a Teen Center facility for teens 12 to 18 years of age. Additionally, staff provides case management for children and youth referred by the police, fire service, schools and the court. Information and referral services are available for parents, youth and other service providers looking for resources. Staff also advocate on a local, regional, and statewide level with regard to children and youth issues. The YSB manages over \$2 million in grant funds annually.

#### **Recreation Division**

The Recreation Division provides a comprehensive program of recreational opportunities for all ages and ability levels and provides safe, well maintained, and well managed parks and recreation facilities. The Recreation Division’s summer program includes a wide variety of recreational activities for both youth and adults. This division offers six supervised summer camp sites that provide arts, crafts, games, sports, and special events for children of all ages, one Recreation Leader in Training camp that is an employment opportunity program for 15-year-olds, and one camp which focuses on providing fun, safe activities and events for disabled adults. Over 500 youngsters participate in camp activities during the summer months. During the outdoor season, residents may swim at the Globe Hollow swimming area or at one of the Town’s four in-ground pools. The Recreation Division offers a full program of swim lessons that serve infants all the way to adults, with approximately 1,300 participants each year. The Recreation Division works very closely during the outdoor season with local youth sports organizations offering support services, scheduling fields, and co-sponsoring special events. In addition, the Recreation Division maintains and prepares all playing fields. The Recreation Division also co-sponsors special events including concerts in Center Park, the Pride in Manchester week, Cruisin’ on Main and the Town’s July 4<sup>th</sup> celebration. During the indoor season, the Recreation Division operates three recreation centers with activities for all ages. Indoor swimming is offered at the Manchester High School’s Main and Instructor of the Handicap (“IOH”) Pools. The Division’s indoor aquatics program includes open swim, lessons for all ages, aquatic fitness classes for adults and special events. The Division also offers year-round adult fitness programming, youth sports, the Fitness Center at the Community Y Rec Center, and the Jay Howroyd Fitness Trail at Union Pond. Construction was completed in 2025 at a new park complex called Charter Oak Park West, which includes a 360 ft. by 240 ft. synthetic turf soccer field, a combination skate/pump track and a 74-space parking lot at 30 Charter Oak Street.



### Utilities

Electric service is supplied within the Town by Eversource. Connecticut Natural Gas Corporation supplies the Town with gas utility service.

### Special Services District

A Special Services District was created as a special taxing district in 1992 to enhance the downtown shopping section of Town. The purpose of the District is to promote the economic welfare of citizens and especially the property owners and tenants of the Town's historic commercial center. The District provides self-supporting parking and other specialized services to the Main Street business area. Commercial property owners in the Special Service District annually assess themselves additional taxes (3.54 mills fiscal year 2025-26) to provide special incentives for people to shop downtown and to pay for management, marketing, and maintenance. The Special Services District was reorganized in 2018, and the mill rate was reduced by approximately 50%.

### **MUNICIPAL EMPLOYEES**

<b>Fiscal Year</b>	<b>Governmental</b>	<b>Board of Education</b>	<b>Total</b>
2026	545	1,415	1,960
2025	533	1,390	1,923
2024 <sup>1</sup>	520	1,398	1,918
2023	514	1,383	1,897
2022	524	1,304	1,828

<sup>1</sup> In fiscal year 2023-24 the Town and the Eighth Utility and Fire District consolidated fire and sewer services.

Note: Includes only full-time employees.

Source: Town Finance Department

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## EMPLOYEE RELATIONS AND COLLECTIVE BARGAINING

		Number of	Contract
<u>General Government</u>	<u>Bargaining Organizations</u>	Employees	Expiration Date
Police.....	Manchester Police Union, Local #1495.....	112	6/30/2027
Fire.....	Local 1579 – Inter. Assoc. of Firefighters, AFL-CIO..	111	6/30/2025 <sup>1</sup>
Public Works.....	Municipal #991, of Council #4, AFSCME, AFL-CIO..	88	6/30/2026
Clerical & Technical.....	Municipal Employees Union, Local 991, Council #4..	72	6/30/2026
Library.....	Manchester Library Union, Local 991.....	22	6/30/2026
Other Professionals.....	Residual Unit, CSEA, Chapter 760.....	43	6/30/2025 <sup>1</sup>
Supervisor.....	Supervisory Unit, CSEA, Chapter 760.....	28	6/30/2027
	Sub-Total General Government.....	476	
	Sub-Total Government Non-Union.....	69	
	Authorized/unfilled.....	39	
	Total General Government.....	584	
 <u>Board of Education</u>			
Custodial-Maintenance.....	Local 991, Council #4, AFSCME.....	84	6/30/2027
Secretarial – Clerical.....	Local 991, Council #4, AFSCME.....	65	6/30/2027
School Nurses.....	Manchester School Nurses Association – CSEA.....	32	6/30/2027
Paraprofessionals.....	Local #3175, AFT CT, AFL-CIO.....	186	6/30/2026
Tutors.....	Local #6545, AFT, AFL-CIO.....	24	6/30/2026
Bldgs. And Grounds Supervisors.....	AFSCME Council 4 Local 818-49.....	4	6/30/2029
Cafeteria Workers.....	Local 991, Council #4, AFSCME.....	61	6/30/2028
Principal, Asst. Principal, Supervisors .	Manchester School Administrators Association.....	53	6/30/2026
Information Technology.....	Connecticut Association of Labor Unions (CALU).....	9	6/30/2028
Teachers.....	Manchester Education Assoiication, NEA.....	683	6/30/2027
Study Hall Monitors.....	Connecticut Association of Labor Unions (CALU).....	137	6/30/2026
	Sub-Total Board of Education Organized.....	1,338	
	Sub-Total Board of Education Non-Union.....	77	
	Total Board of Education.....	1,415	
	<b>Total Town Employees.....</b>	<b>1,999</b>	

<sup>1</sup> In negotiations.

Source: Human Resources Department and Superintendent of Schools, Town of Manchester

Connecticut General Statutes Sections 7-473c, 7-474 and 10-153a to 10-153n provide a procedure for binding arbitration of collective bargaining agreements between municipal employers and organizations representing municipal employees, including certified teachers and certain other employees. The legislative body of a municipal entity may reject an arbitration panel's decision by a two-thirds majority vote. The State and the employee organization must be advised in writing of the reasons for rejection. The State then appoints a panel of either one or three arbitrators to review the decisions on each of the rejected issues. The panel must accept the last best offer of either party. In reaching its determination, the arbitration panel shall give priority to the public interest and the financial capability of the municipal employer, including consideration of other demands on the financial capability of the municipal employer. For binding arbitration of teachers' contracts, in assessing the financial capability of a municipal entity, there is an irrebuttable presumption that a budget reserve of 5% or less is not available for payment of the cost of any item subject to arbitration. For binding arbitration of all other municipal employee contracts, there is an irrebuttable presumption that 15% of the municipal employer's budget reserve is not available for payment of the cost of any item subject to arbitration. In the light of the employer's financial capability, the panel shall consider prior negotiations between the parties, the interests and welfare of the employee group, changes in the cost of living, existing employment conditions, and the wages, salaries, fringe benefits, and other conditions of employment prevailing in the labor market, including developments in private sector wages and benefits.

## EDUCATIONAL SYSTEM

A separately elected nine-member Board of Education is responsible for the Town-operated school system composed of schools as listed below (including a senior high school and one middle school). Also, within the Town there are eight non-public schools, including a regional high school, the State-operated Howell Cheney Technical High School, and Manchester Community College which serves nearly 4,500 students.

### EDUCATIONAL FACILITIES

<b>School</b>	<b>Grades</b>	<b>Date of Construction</b>	<b>Additions &amp; Renovations</b>	<b>Number of Classrooms</b>	<b>Enrollment 10/1/2025</b>	<b>Rated <sup>1</sup> Capacity</b>
Bowers .....	K-4	1949	1953, 1989, 2005, 2023	25	334	550
Buckley .....	K-4	1953	2022	23	281	500
Highland Park .....	K-4	1965	1965, 1989, 2012	23	263	425
Keeney.....	K-4	1944	1965, 1972, 2024	24	327	400
Manchester Preschool Center at Martin..	Pre-K	1968	2006, 2011	18	147	320
Manchester Middle Academy.....	5-8	1913	--	8	33	n/a
Manchester Head Start.....	Pre-K	2009	--	11	124	275
Verplanck.....	K-4	1949	1988, 2018	26	429	525
Waddell.....	K-4	1952	2005, 2017	29	451	525
Bennet Academy.....	5-6	1903	1915, 1974, 2007, 2018	75	886	900
Illing Middle School.....	7-8	1960	1974, 2006	73	799	1,120
Manchester High.....	9-12	1956	1992, 2006	126	1,690	2,580
Manchester Regional Academy.....	7-12	2019	2019	14	82	196
Total.....				475	5,846	8,316

<sup>1</sup> Reflects building capacities in accordance with State Department of Education guidelines.

Source: Director of Finance and Management, Town of Manchester Board of Education.

### SCHOOL ENROLLMENT

<b>School Year <sup>1</sup></b>	<b>Head Start Pre-K</b>	<b>Elementary K-4</b>	<b>Academy 5-6</b>	<b>Middle School 7-8</b>	<b>Senior High 9-12</b>	<b>Total Enrollment <sup>2</sup></b>
2021-22	211	2,342	844	896	1,860	6,153
2022-23	239	2,324	843	880	1,849	6,135
2023-24	240	2,310	850	816	1,894	6,110
2024-25	330	2,181	874	796	1,867	6,048
2025-26	271	2,085	897	821	1,772	5,846

#### Projections

<b>School Year <sup>1</sup></b>	<b>Head Start Pre-K</b>	<b>Elementary K-4</b>	<b>Academy 5-6</b>	<b>Middle School 7-8</b>	<b>Senior High 9-12</b>	<b>Total Enrollment <sup>2</sup></b>
2026-27	282	2,212	804	868	1,857	6,023
2027-28	282	2,199	822	833	1,834	5,970
2028-29	282	2,207	830	782	1,842	5,943

<sup>1</sup> As of October 1.

<sup>2</sup> Includes Headstart, Pre-school and Manchester Regional Academy students.

Source: Director of Finance and Management, Town of Manchester Board of Education.

**NON-PUBLIC SCHOOLS**

<b>School</b>	<b>Grade</b>	<b>School</b>	<b>Grade</b>
St. James School.....	K-8	East Catholic High School.....	9-12
St. Bridget School.....	K-8	Cornerstone Christian School.....	K-12
Assumption Jr. High.....	6-8	Odyssey Charter School.....	6-8

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### III. ECONOMIC AND DEMOGRAPHIC INFORMATION

#### POPULATION TRENDS

Year	Town of Manchester			Capital Planning Region <sup>1</sup>		State of Connecticut	
	Population	% Change	Density <sup>2</sup>	Population	% Change	Population	% Change
1980	49,761	14.00	1,829	n/a	n/a	3,107,576	2.49
1990	51,618	3.73	1,898	n/a	n/a	3,287,116	5.78
2000	54,740	6.05	2,013	n/a	n/a	3,405,565	3.60
2010	58,241	6.40	2,141	n/a	n/a	3,574,097	4.95
2023	59,473	2.12	2,187	969,029	n/a	3,598,348	0.68

<sup>1</sup> Starting with the 2019-23 American Community Survey, the county level data has been changed to reflect the Capital Planning Region.

<sup>2</sup> Per square mile: area 27.2 square miles

Source: U.S. Department of Commerce, Bureau of Census, American Community Survey, 2019-23

#### AGE DISTRIBUTION OF THE POPULATION

Age	Town of Manchester		Capital Planning Region		State of Connecticut	
	Number	Percent	Number	Percent	Number	Percent
Under 5 .....	3,908	6.6	49,427	5.1	181,240	5.0
5 - 9 .....	3,109	5.2	52,684	5.4	195,390	5.4
10 - 14 .....	3,006	5.0	58,663	6.1	217,297	6.0
15 - 19 .....	3,068	5.2	64,550	6.7	238,145	6.6
20 - 24 .....	3,476	5.8	67,854	7.0	233,423	6.5
25 - 34 .....	10,968	18.4	125,901	13.0	449,771	12.5
35 - 44 .....	8,157	13.7	124,288	12.8	451,461	12.5
45 - 54 .....	6,942	11.7	120,303	12.4	462,543	12.9
55 - 59 .....	4,024	6.8	68,840	7.1	260,758	7.2
60 - 64 .....	3,682	6.2	65,012	6.7	257,548	7.2
65 - 74 .....	5,532	9.3	98,478	10.2	376,023	10.4
75 - 84 .....	2,412	4.1	49,101	5.1	187,378	5.2
85 and over .....	1,189	2.0	23,928	2.5	87,371	2.4
Total .....	<u>59,473</u>	<u>100.0</u>	<u>969,029</u>	<u>100.0</u>	<u>3,598,348</u>	<u>100.0</u>
Median Age (years) ..	37.1		40.2		41.2	

Source: U.S. Department of Commerce, Bureau of Census, American Community Survey, 2019-23

#### INCOME DISTRIBUTION

	Town of Manchester		Capital Planning Region		State of Connecticut	
	Families	Percent	Families	Percent	Families	Percent
Less than \$10,000 .....	476	3.2	6,510	2.6	22,973	2.5
\$ 10,000 to 14,999 .....	231	1.6	3,252	1.3	12,547	1.4
\$ 15,000 to 24,999 .....	498	3.4	8,127	3.3	29,893	3.3
\$ 25,000 to 34,999 .....	804	5.5	9,460	3.9	35,598	3.9
\$ 35,000 to 49,999 .....	934	6.3	17,197	7.0	61,793	6.7
\$ 50,000 to 74,999 .....	1,833	12.5	27,693	11.3	108,046	11.8
\$ 75,000 to 99,999 .....	2,382	16.2	30,649	12.4	108,216	11.8
\$100,000 to 149,999 ....	3,448	23.4	51,601	21.0	185,242	20.2
\$150,000 to 199,999 ....	2,127	14.4	37,017	15.1	128,574	14.0
\$200,000 or more .....	1,983	13.5	54,188	22.1	224,258	24.5
Total .....	<u>14,716</u>	<u>100.0</u>	<u>245,694</u>	<u>100.0</u>	<u>917,140</u>	<u>100.0</u>

Source: U.S. Department of Commerce, Bureau of Census, American Community Survey, 2019-23

## COMPARATIVE INCOME MEASURES

	<b>Town of Manchester</b>	<b>Capital Planning Region</b>	<b>State of Connecticut</b>
Per Capita Income, 2023.....	\$44,157	\$49,924	\$54,409
Median Family Income, 2023.....	\$102,092	\$118,964	\$120,011
Median Household Income, 2023.....	\$87,213	\$91,541	\$93,760
Percent of Families Below Poverty Level ....	8.0%	6.9%	6.8%

Source: U.S. Department of Commerce, Bureau of Census, American Community Survey, 2019-23.

## EDUCATIONAL ATTAINMENT

Years of School Completed Age 25 & Over

<b>Educational Attainment Group</b>	<b>Town of Manchester</b>		<b>Capital Planning Region</b>		<b>State of Connecticut</b>	
	<b>Number</b>	<b>Percent</b>	<b>Number</b>	<b>Percent</b>	<b>Number</b>	<b>Percent</b>
Less than 9th grade .....	806	1.9	25,463	3.8	101,530	4.0
9th to 12th grade, no diploma .....	1,923	4.4	34,247	5.1	118,019	4.7
High School graduate .....	11,617	27.1	169,580	25.1	647,094	25.5
Some college, no degree .....	7,548	17.6	110,639	16.3	410,591	16.2
Associates degree .....	3,985	9.3	55,519	8.2	193,216	7.6
Bachelor's degree .....	9,614	22.4	154,618	22.9	581,935	23.0
Graduate or professional degree .....	7,413	17.3	125,785	18.6	480,468	19.0
Total .....	<u>42,906</u>	<u>100.0</u>	<u>675,851</u>	<u>100.0</u>	<u>2,532,853</u>	<u>100.0</u>
Percent of High School Graduates .....		93.7%		91.1%		91.3%
Percent of College Graduates .....		39.7%		41.5%		41.9%

Source: U.S. Department of Commerce, Bureau of Census, American Community Survey, 2019-23.

## EMPLOYMENT BY INDUSTRY

<b>Employment Sector</b>	<b>Town of Manchester</b>		<b>Capital Planning Region</b>		<b>State of Connecticut</b>	
	<b>Number</b>	<b>Percent</b>	<b>Number</b>	<b>Percent</b>	<b>Number</b>	<b>Percent</b>
Agriculture, Forestry, Fishing, & Mining ...	105	0.3	1,896	0.4	7,261	0.4
Construction .....	1,250	4.0	25,479	5.1	112,821	6.1
Manufacturing .....	3,791	12.1	53,698	10.8	195,355	10.6
Wholesale Trade .....	797	2.6	10,772	2.2	37,294	2.0
Retail Trade .....	3,744	12.0	52,165	10.5	192,535	10.5
Transportation, Warehousing & Utilities .....	1,354	4.3	27,064	5.4	84,571	4.6
Information .....	587	1.9	8,112	1.6	36,631	2.0
Finance, Insurance & Real Estate .....	2,822	9.0	51,930	10.5	162,724	8.9
Professional, Scientific & Management .....	3,967	12.7	56,853	11.4	223,982	12.2
Educational Services & Health Care .....	7,535	24.1	131,615	26.5	490,839	26.7
Arts, Entertainment, Recreation .....	2,415	7.7	36,610	7.4	145,445	7.9
Other Service (including nonprofit) .....	1,505	4.8	19,874	4.0	78,662	4.3
Public Administration .....	1,419	4.5	20,758	4.2	67,335	3.7
Total .....	<u>31,291</u>	<u>100.0</u>	<u>496,826</u>	<u>100.0</u>	<u>1,835,455</u>	<u>100.0</u>

Source: U.S. Department of Commerce, Bureau of Census, American Community Survey, 2019-23.

## UNEMPLOYMENT RATE STATISTICS

Period	Town of Manchester		Percentage Unemployed		
	Employed <sup>1</sup>	Unemployed <sup>1</sup>	Town of Manchester (%) <sup>1</sup>	Hartford Labor Market (%) <sup>1</sup>	State of Connecticut (%) <sup>1</sup>
Jan - Sept.2025....	31,014	1,349	4.2	3.9	3.9
<b>Annual Average</b>					
2024.....	31,243	1,081	3.3	3.2	3.2
2023.....	31,433	1,180	3.6	3.7	3.8
2022.....	31,622	1,322	4.0	4.1	4.1
2021.....	29,952	2,095	6.5	6.4	6.4
2020.....	30,225	2,806	8.5	7.8	8.0
2019.....	32,459	1,201	3.6	3.6	3.6
2018.....	32,183	1,294	3.9	3.9	3.9
2017.....	31,979	1,428	4.3	4.4	4.4
2016.....	31,275	1,559	4.7	4.9	4.8
2015 .....	31,033	1,762	5.4	5.6	5.6
2014 .....	30,628	2,121	6.5	6.6	6.6

<sup>1</sup> Not seasonally adjusted.

Source: State of Connecticut, Department of Labor.

## MAJOR EMPLOYERS

Employer	Business	Number of Employees
Town of Manchester.....	Local Government/Board of Education....	1,960
Manchester Memorial Hospital <sup>1</sup> .....	Healthcare.....	1,500
Manchester Community College.....	Higher Education.....	960
Ahold Delhize USA.....	Distribution Center.....	550
Amazon.....	Distribution Center.....	500
Allied Printing.....	Commercial Printing.....	362
Flex Ltd.....	Electronics Manufacturing.....	355
Paradigm.....	Industrial.....	350
Macy's Department Store.....	Retail.....	300
Wal-Mart.....	Retail.....	300
<b>Total</b>		<b>7,137</b>

<sup>1</sup> On January 12, 2025 Prospect Medical Holdings Inc., the parent company of Prospect Eastern Connecticut Health Network ("Prospect EHCN") which is the for-profit owner of three hospitals in Connecticut including Manchester Hospital, declared Chapter 11 bankruptcy. At the time of the announcement Prospect EHCN said that Manchester Hospital would remain open during the restructuring process. On January 1, 2026, Hartford HealthCare ("HHC") finalized a \$86.1 million acquisition of Prospect Medical Holding's Manchester Memorial Hospital and Rockville General Hospital, following bankruptcy court approval and state regulatory review. HHC plans to integrate these facilities, which will become part of its network, invest \$226 million to improve services and migrate the hospitals to the Epic electronic health record (EHR) system.

Source: Planning Department, Town of Manchester

## AGE DISTRIBUTION OF HOUSING

<b>Year Structure Built</b>	<b>Town of Manchester</b>		<b>Capital Planning Region</b>		<b>State of Connecticut</b>	
	<b>Number</b>	<b>Percent</b>	<b>Number</b>	<b>Percent</b>	<b>Number</b>	<b>Percent</b>
Built 2020 or later.....	54	0.2	1,566	0.4	6,350	0.4
Built 2010 to 2019.....	811	3.1	16,959	4.1	66,546	4.3
Built 2000 to 2009.....	1,621	6.1	26,176	6.3	108,430	7.1
Built 1990 to 1999.....	2,364	8.9	31,067	7.5	116,617	7.6
Built 1980 to 1989.....	3,360	12.7	53,601	12.9	197,533	12.9
Built 1970 to 1979.....	3,064	11.6	54,681	13.2	210,611	13.7
Built 1960 to 1969.....	2,902	11.0	58,758	14.1	198,807	12.9
Built 1950 to 1959.....	3,783	14.3	69,489	16.7	221,879	14.5
Built 1940 to 1949.....	3,243	12.2	27,309	6.6	95,842	6.2
Built 1939 or earlier.....	5,263	19.9	75,663	18.2	313,434	20.4
Total housing units .....	<u>26,465</u>	<u>100.0</u>	<u>415,269</u>	<u>100.0</u>	<u>1,536,049</u>	<u>100.0</u>

Source: U.S. Department of Commerce, Bureau of Census, American Community Survey, 2019-23.

## HOUSING INVENTORY

<b>Type</b>	<b>Units</b>	<b>Percent</b>
1-unit detached .....	12,150	45.9
1-unit attached .....	2,088	7.9
2 to 4 units .....	4,585	17.3
5 to 9 units.....	2,186	8.3
10 or more units .....	5,425	20.5
Mobile home, trailer, other .....	31	0.1
Total Inventory .....	<u>26,465</u>	<u>100.0</u>

Source: U.S. Department of Commerce, Bureau of Census, American Community Survey, 2019-23.

## OWNER-OCCUPIED HOUSING VALUES

<b>Value of Owner Occupied Units</b>	<b>Town of Manchester</b>		<b>Capital Planning Region</b>		<b>State of Connecticut</b>	
	<b>Number</b>	<b>Percent</b>	<b>Number</b>	<b>Percent</b>	<b>Number</b>	<b>Percent</b>
Less than \$50,000.....	320	2.3	5,845	2.3	22,174	2.4
\$50,000 to \$99,999.....	406	3.0	4,305	1.7	15,116	1.6
\$100,000 to \$149,999.....	1,269	9.2	10,893	4.3	38,832	4.1
\$150,000 to \$199,999.....	2,887	21.0	26,083	10.3	77,152	8.2
\$200,000 to \$299,999.....	5,612	40.7	81,570	32.1	233,824	24.9
\$300,000 to \$499,999.....	2,913	21.1	90,636	35.6	319,703	34.0
\$500,000 to \$999,999.....	319	2.3	31,964	12.6	173,643	18.5
\$1,000,000 or more.....	50	0.4	3,128	1.2	59,468	6.3
Total .....	<u>13,776</u>	<u>100.0</u>	<u>254,424</u>	<u>100.0</u>	<u>939,912</u>	<u>100.0</u>
Median Value .....	\$229,600		\$298,200		\$343,200	

Source: U.S. Department of Commerce, Bureau of Census, American Community Survey, 2019-23.



## BUILDING PERMITS

<b>Fiscal Year</b>	<b>Residential Value</b>	<b>Commercial / Industrial Value</b>	<b>Total Value</b>
2026 <sup>1</sup>	\$ 23,160,075	\$ 27,453,716	\$ 50,613,791
2025	43,562,896	76,309,726	119,872,623
2024	38,512,467	35,953,367	74,465,834
2023	19,680,770	48,032,888	67,713,658
2022	33,087,792	65,876,032	98,963,824
2021	12,721,413	25,363,608	38,085,021
2020	23,399,476	34,194,091	57,593,567
2019	19,205,693	49,397,997	68,603,690
2018	17,752,790	56,083,893	73,836,683
2017	17,202,188	64,818,184	82,020,372
2016	18,638,430	67,769,758	86,408,188

<sup>1</sup> As of December 31, 2025.

Source: Town of Manchester, Building Department

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## IV. TAX BASE DATA

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### ASSESSMENT PRACTICES

The Grand List represents the total of assessed value for all taxable real and personal property located within the Town as of October 1. Under Section 12-62 of the Connecticut General Statutes, as amended, the Town must update all real estate values every five years. The Town last undertook a revaluation of its real property effective October 1, 2021 which will be effective for fiscal year 2022-23. The October 1, 2021 Grand List grew 18.0% in aggregate, with real property up 18.4%; motor vehicles up 24.7%; and personal property up 7.1%. The next revaluation is scheduled for October 1, 2026. The Town had previously conducted a full, measure, and physical observation for the revaluation effective October 1, 2011, and as required by law will do so every ten years thereafter. Any municipality which last effected a revaluation by statistical means must perform its next revaluation by a physical revaluation. Assessments are computed at seventy percent (70%) of the market value at the time of the last revaluation. Grand List information is used by the Board of Directors to set the mill rate which in turn becomes the basis for the Town's annual tax levy. Any property owner may seek to appeal its assessment by filing a written appeal to the Town's Board of Assessment Appeals. The Board of Assessment Appeals elects to hear such appeals and determines whether adjustments to the Assessor's list relating to assessments under appeal are warranted. Under Connecticut law, taxpayers who are dissatisfied with a decision by the Town's Board of Assessment Appeals may appeal the decision to the Connecticut Superior Court.

When a new structure or modification to an existing structure is undertaken, the Assessor's Office receives a copy of the permit issued by the Building Inspector. A physical appraisal is then completed and the structure classified and priced from a schedule developed as of the revaluation. Property depreciation and obsolescence factors are also considered when arriving at an equitable value.

Motor vehicle lists are furnished to the Town by the State of Connecticut Department of Motor Vehicles and appraisals of motor vehicles are accomplished in accordance with an automobile price schedule developed by the Connecticut Association of Assessing Officials and as recommended by the State Office of Policy and Management. Section 12-71b of the Connecticut General Statutes provides that motor vehicles which are registered with the Commissioner of Motor Vehicles after the October 1 assessment date prior to the first day of August 1 in such assessment year are subject to a property tax as if the motor vehicle had been included on the October 1 Grand List. If such registration occurs subsequent to November 1 but prior to the following August 1, the tax is prorated, and the proration is based on the period of time from the date of registration until the following October 1. Cars purchased in August and September are not taxed until the next October 1 Grand List.

All personal property (furniture, fixtures, equipment, machinery and leased equipment) is assessed annually. An assessor's check and audit is completed periodically. Assessments for both personal property and motor vehicles are computed at seventy percent (70%) of present market value.

Section 12-124a of the Connecticut General Statutes permits a municipality, upon approval by its legislative body, to abate property taxes on owner-occupied residences to the extent that the taxes exceed eight percent of the owner's total income, from any source, adjusted for self-employed persons to reflect expenses allowed in determining adjusted gross income. The owner must agree to pay the amount of taxes abated with interest at 6% per annum, or at such rate approved by the legislative body, at such time that the residence is sold or transferred or on the death of the last surviving owner. A lien for such amounts is recorded in the land records but does not take precedence over any mortgage recorded before the lien. The Town has not approved the use of this abatement provision to date.

### PROPERTY TAX LEVY

Property taxes are levied on all taxable assessed property on the Grand List of October 1 prior to the beginning of the fiscal year. Real and personal property taxes are generally payable in two installments on July 1 and January 1, except that real property taxes under \$400 are payable in one installment on July 1. Motor vehicle tax bills are payable in July and motor vehicle supplemental bills are payable in January. Personal property taxes of \$400 or less are payable in July. A margin against delinquencies, legal reductions, and Grand List adjustments, such as Assessor errors, is provided by adjusting the Grand List downward when computing anticipated property tax revenue from the current levy. An estimate for delinquent taxes and outstanding interest and lien fees anticipated to be collected during the fiscal year is normally included as a revenue item in the budget. Delinquent taxes are billed at least four times a year with interest charged at the rate of one and one-half percent per month with a minimum charge of \$2. In accordance with State law, the oldest outstanding tax is collected first. Outstanding real estate tax accounts are automatically liened each year prior to June 30 with legal demands and alias tax warrants used in the collection of personal property and motor vehicle tax bills. Delinquent motor vehicle and personal property tax accounts are transferred to a suspense account when collection appears unlikely at which time they cease to be carried as receivables. Tax accounts are transferred to suspense accounts no later than fifteen years after the due date in accordance with State statutes.

## MOTOR VEHICLE PROPERTY TAX RATE

Connecticut General Statutes Section 12-71e creates a cap on the local property tax mill rate for motor vehicles. The statute provides that (1) for the assessment year October 1, 2016, the mill rate for motor vehicles shall not exceed 39 mills, and (2) for the assessment year October 1, 2017 to October 1, 2020, inclusive, the mill rate for motor vehicles shall not exceed 45 mills, and (3) for the assessment year commencing October 1, 2020, inclusive, the mill rate for motor vehicles shall not exceed 32.46 mills. No district or borough may set a motor vehicle mill rate that if combined with the motor vehicle mill rate of the town or city in which such district or borough is located would result in a combined motor vehicle mill rate in excess of these mill rate caps. For fiscal year 2025-26, the Town issued motor vehicles tax bills based on a mill rate of 32.46 mills.

For the fiscal year ending June 30, 2022, motor vehicle property tax grants to municipalities that impose mill rates on real property and personal property other than motor vehicles greater than 45 mills or that, when combined with the mill rate of any district located within the municipality, impose mill rates greater than 45 mills, shall be made in an amount equal to the difference between the amount of property taxes levied by the municipality and any district located within the municipality on motor vehicles for the assessment year October 1, 2020, and the amount such levy would have been if the mill rate on motor vehicles for that assessment year was 45 mills. For the fiscal year ending June 30, 2023, and each fiscal year thereafter, motor vehicle property tax grants to municipalities that impose mill rates on real property and personal property other than motor vehicles greater than 32.46 mills or that, when combined with the mill rate of any district located within the municipality, impose mill rates greater than 32.46 mills, shall be made in an amount equal to the difference between the amount of property taxes levied by the municipality and any district located within the municipality on motor vehicles for the assessment year October 1, 2021, and each assessment year thereafter, and the amount such levy would have been if the mill rate on motor vehicles for that assessment year was 32.46 mills.

### NET TAXABLE GRAND LIST (\$ in Thousands)

Grand List as of 10/1	Residential Real Property (%)	Commercial/Industrial Real Property (%)	Utility/PA-490 (%)	Personal Property (%)	Motor Vehicle (%)	Gross Taxable Grand List	Exemptions	Net Taxable Grand List	% Increase (Decrease)
2024	66.8	33.2	0.1	8.6	9.6	\$5,111,996,345 <sup>1</sup>	\$186,925,143	\$4,925,071,202	(1.47)
2023	65.4	34.5	0.1	11.2	9.8	5,177,544,749	178,927,000	4,998,617,749	1.68
2022	66.6	33.3	0.1	9.8	9.3	5,095,167,104	178,916,325	4,916,250,779	0.92
2021 <sup>2</sup>	65.3	34.6	0.1	8.1	9.5	5,041,163,035	169,495,305	4,871,667,730	17.99
2020	57.3	30.2	0.1	11.8	8.7	4,303,466,730	174,434,400	4,129,032,330	1.36
2019	49.7	30.5	0.1	11.2	8.5	4,239,706,350	166,126,857	4,073,579,493	1.16
2018	50.3	30.5	0.1	10.8	8.3	4,195,241,480	168,193,938	4,027,047,542	0.67
2017	50.6	30.8	0.1	10.3	8.3	4,156,612,880	156,329,138	4,000,283,742	0.37
2016 <sup>2</sup>	51.0	30.6	0.1	10.1	8.3	4,120,715,003	135,142,819	3,985,572,184	1.03
2015	52.6	28.6	0.1	10.4	8.3	4,082,950,659	138,148,190	3,944,802,469	0.56

<sup>1</sup> The decrease in the October 2024 Grand List was the result of for-profit Prospect ECHN's Manchester Memorial Hospital being acquired by not-for-profit Hartford Healthcare and a tax appeal settlement with the owner of the Shoppes at Buckland Hills.

<sup>2</sup> Revaluation

Source: Assessor's Office, Town of Manchester

Utility / PA-490 % equals the sum of public utility properties and PA-490 Farm/Forest properties only. Vacant residential land is included in the residential percentage, and vacant commercial/industrial land is included in the commercial/industrial percentage.

Apartment are included as part of the commercial/industrial percentage pursuant to Fannie Mae lending guidelines.

All percentages are based on the gross Grand Taxable List, except the increase/decrease, which is based on the net Grand List.

Fully exempt properties, such as government-owned, religious, charitable, etc. are not included in the Gross Taxable Grand List.

## TAX-EXEMPT PROPERTY

	Assessed Value as of 10/1/24
<b>Public</b>	
Federal .....	\$ 3,013,400
State of Connecticut .....	100,463,700
Town of Manchester.....	207,677,191
Sub-Total Public .....	<u>311,154,291</u>
<b>Private</b>	
Volunteer Fire Departments.....	2,417,800
Scientific, Educational, Historical, Charitable.....	25,655,730
Cemeteries.....	881,800
Houses Used by Clergy.....	343,500
Religious Facilities.....	57,337,730
Healthcare/HMO's.....	-
Veterans Organizations.....	695,700
Non-Profit Camps.....	157,900
Non-Profit Organizations.....	24,277,300
Railroads.....	124,000
Private Colleges and General Hospitals.....	-
Sub-Total Private .....	<u>111,891,460</u>
<b>Total Exempt Property .....</b>	<u><b>\$ 423,045,751</b></u>
Percent of Net Taxable Grand List of 10/1/24.....	8.59%

Source: Assessor's Office, Town of Manchester

## TEN LARGEST TAXPAYERS

Name of Taxpayer	Nature of Business	Grand List of October 1, 2024		
		Taxable Value	Rank	Percent of Total
Eversource.....	Utility.....	\$151,852,574	1	3.08%
Shoppes at Buckland Hills, LLC <sup>1</sup> .....	Retail Mall.....	89,019,100	2	1.81%
Cam HGI Pavilions LP.....	Apartments.....	66,649,700	3	1.35%
MPT of Manchester PMH, LLC <sup>2</sup> .....	Hospital.....	68,880,450	4	1.40%
PPF WE 1339 Tolland Turnpike LLC.....	Warehouse/Distribution..	50,634,000	5	1.03%
Manchester Developers/ Buckland Developers..	Apartments.....	35,733,600	6	0.73%
Vintage at the Grove Owner LLC.....	Apartments.....	31,635,000	7	0.64%
Catherine's Way Owner LLC.....	Apartments.....	26,403,990	8	0.54%
Lofts Mills Owner LLC.....	Apartments.....	26,089,000	9	0.53%
Plaza at Buckland Hills LLC.....	Retail Mall.....	21,996,090	10	0.45%
<b>Total</b>				<u><u>11.56%</u></u>

<sup>1</sup> The Shoppes at Buckland Hills had been in foreclosure with Wells Fargo Bank since June 2021. A motion filed with the U.S District Court for Connecticut on Dec. 31, 2024, and granted on Jan. 22, 2025, approved a \$25.8 million purchase and sale agreement for the mall property by Namdar, Mason Asset Management, and CH Capital Group.

<sup>2</sup> On January 12, 2025, Prospect Medical Holdings Inc. ("PMH"), the parent company of Prospect Eastern Connecticut Health Network, the for-profit owner of Manchester Hospital, declared Chapter 11 bankruptcy. On January 1, 2026, Hartford HealthCare (HHC) finalized a \$86.1 million acquisition of Prospect Medical Holding's Manchester Memorial Hospital and Rockville General Hospital, following bankruptcy court approval and state regulatory review. HHC plans to integrate these facilities, which will become part of its network, invest \$226 million to improve services and move the hospitals to the Epic electronic health record (EHR) system.

## PROPERTY TAX COLLECTIONS

Grand List of 10/1	Fiscal Year Ending 6/30	Net Taxable Grand List	Mill Rate <sup>1</sup>	Adjusted Annual Levy <sup>1</sup> (000's)	Percent of Annual Levy Collected at End of Fiscal Year	Percent of Annual Levy Uncollected at End of Each Fiscal Year	Percent of Annual Levy Uncollected at End of 6/30/2025	Annual Levy Uncollected as of 6/30/25 (000's)
2024	2026	\$4,925,071,202	39.82	\$191,277	In Process	n/a	n/a	n/a
2023	2025	4,998,617,749	38.68	190,208	97.2%	2.8%	2.8%	\$5,080 <sup>2</sup>
2022	2024	4,916,250,779	37.20	179,091	98.0	2.0	0.3	593
2021 <sup>3</sup>	2023	4,871,667,730	36.12	164,156	98.4	1.6	0.1	132
2020	2022	4,129,032,330	41.93	160,761	98.2	1.8	0.1	102
2019	2021	4,073,579,493	41.87	161,986	98.6	1.4	0.1	98
2018	2020	4,027,047,542	41.70	158,076	98.4	1.6	0.1	107
2017	2019	4,000,283,742	40.91	152,861	98.4	1.6	0.1	91
2016 <sup>3</sup>	2018	3,985,572,184	39.75	147,963	98.2	1.8	0.1	80
2015	2017	3,944,802,469	39.68	143,948	98.3	1.7	0.0	64

<sup>1</sup> Mill rate and tax levy prior to fiscal year 2022-23 include General Fund and the Town's Fire District but exclude the Eighth Utility District fire and sewer rate. Starting in fiscal year 2023-24, the Eighth Utility and Fire District merged with the Town and the mill rate and tax levy now include the Eighth District.

<sup>2</sup> The increased uncollected balance in the Fiscal Year ending June 30, 2025 was the result of a number of factors including a \$3.88 million settlement with the owners of the Shoppes at Buckland Hills; \$2.7 million in delinquent taxes related to the Prospect ECHN bankruptcy; and a \$1.3 million adjustment to the motor vehicle tax levy. In January 2026, the Town received \$6 million in current and prior years' taxes, interest and lines fees when Hartford Healthcare acquired Prospect ECHN's Manchester Memorial Hospital.

<sup>3</sup> Revaluation year.

Source: Comprehensive Annual Financial Reports, Assessor's Office, and Tax Collector's Office, Town of Manchester

For fiscal year 2025-26, the Downtown Special Services District levied a special tax of 3.54 mills on its members for management of the downtown commercial district.

## PROPERTY TAX RECEIVABLES

As of June 30	Total	Uncollected for Current Year of Levy
2025	\$6,554,000	\$5,080,318 <sup>1</sup>
2024	4,264,069	2,888,991
2023	3,779,000	2,354,000
2022	3,532,080	2,199,995
2021	4,302,000	2,323,000
2020	4,340,000	2,483,000

<sup>1</sup> The increased uncollected balance in the Fiscal Year ending June 30, 2025 was the result of a number of factors including a \$3.88 million settlement with the owners of the Shoppes at Buckland Hills; \$2.7M in delinquent taxes related to the Prospect ECHN bankruptcy; and a \$1.3 million adjustment to the motor vehicle tax levy. In January 2026, the Town received a total of \$6 million in current and prior's year taxes, interest and lines fees when Hartford Healthcare acquired Prospect ECHN's Manchester Memorial Hospital.

Sources: Annual Comprehensive Financial Reports, Town of Manchester

### EQUALIZED NET GRAND LIST

<b>Grand List of 10/1</b>	<b>Equalized Net Grand List</b>	<b>% Growth</b>
2023	\$9,723,133,906	14.30%
2022	8,507,027,667	21.98%
2021	6,974,260,087	-1.34%
2020	7,068,660,765	9.85%
2019	6,434,918,381	5.86%
2018	6,078,718,053	-1.74%
2017	6,186,246,720	8.41%
2016	5,706,117,120	2.82%
2015	5,549,613,279	-1.31%
2014	5,623,494,750	4.78%

Sources: Assessor's Office, State of Connecticut Office of Policy and Management

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## V. FINANCIAL INFORMATION

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### FISCAL YEAR

The Town's fiscal year begins July 1 and ends June 30.

### ANNUAL AUDIT

The Town, pursuant to local ordinance and provisions of the Connecticut General Statutes, is required to undergo an annual audit by an independent public accountant. The auditor, appointed by the Board of Directors, is required to conduct the audit under the guidelines outlined by the Office of Policy and Management which also receives a copy of the audit report. For the fiscal year ended June 30, 2025, the financial statements of the various funds of the Town were audited by Clifton, Larson, Allen, LLP, formerly Blum Shapiro & Company, PC.

### AUDITOR'S DISCLAIMER

Clifton, Larson, Allen LLP, Certified Public Accountants of West Hartford, Connecticut, the Town's independent auditors, are not passing upon and do not assume responsibility for the sufficiency, accuracy or completeness of the financial information presented in this Official Statement (other than matters expressly set forth in Appendix A, "Audited Financial Statements" herein), and make no representation that they have independently verified the same. The auditors have not been engaged nor performed audit procedures regarding the post audit period. The auditors have not been asked to nor have they provided their written consent to include their Independent Auditors' Report in this Official Statement.

### CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

The Town has received a Certificate of Achievement for Excellence in Financial Reporting from the Government Finance Officers Association ("GFOA") of the United States and Canada for its annual reports for fiscal years ended June 30, 1995 through 2024. The Town plans to submit its fiscal year ending 2025 annual report to the GFOA for consideration. To be eligible for the award, financial reports must include general purpose financial statements presented in conformity with GAAP, and have been audited in accordance with generally accepted audited standards. The report also contains a wide variety of information useful in evaluating the financial condition of a government and conforms to certain generally accepted terminology and formatting standards established for the Certificate Program.

### BUDGETARY PRODECURES

The Budget is prepared in accordance with Chapter 5 of the Town Charter, as amended most recently in 2008, and the Special Acts of the Connecticut General Assembly, 1974. The Town observes the following schedule and procedures when preparing the budget:

1. By February 14 of each year, the Board of Education and all departments must submit their budget requests to the Town Manager.
2. The Town Manager submits a recommended budget to the Board of Directors by March 13.
3. A public hearing on the budget recommended by the Town Manager is held no later than March 23.
4. The Board of Directors adopts a budget no later than April 16, if the Board fails to adopt the budget, the tentative budget submitted by the Town Manager is deemed to be adopted.
5. Not later than 10 days following budget adoption, if a petition is signed by at least 7% of the Town's registered voters, then a referendum will be held within 35 days of the budget adoption to accept or reject the budget.
6. If a referendum is held and the budget is rejected, with at least 15% voter turnout, then the Board of Directors shall revise the adopted budget within 7 days of the referendum. Only one budget referendum may be held per year and the revised budget adopted by the Board of Directors takes effect on July 1.
7. The new fiscal year begins on July 1.

## **SIGNIFICANT FINANCIAL POLICIES**

### **Financial Reporting**

The financial statements of the Town are prepared in conformity with generally accepted accounting principles as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

### **Basis of Accounting**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the primary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, charges for services, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received.

### **Compensation of Absences**

Employees earn annual leave or vacation time according to the terms of the union contract that applies to them. Such amounts are liquidated within the functional cost area in which the employee's payroll is paid. Annual leave must be used prior to the end of the year in which it is earned, unless the Town Manager authorizes an extension. Vacation leave earned in any year must be used prior to the end of the year following the year that it is earned, unless the Town Manager authorizes an extension. Upon termination or retirement, an employee may be reimbursed for accumulated but unused annual leave or vacation time depending on the union contract and date of hire.

Town and Board of Education employees are paid by a prescribed formula set forth in their collective bargaining agreements for sick leave. Unused sick leave accumulates and employees vest in their unused days when they reach qualifications for retirement. If an employee retires, unused accumulated sick leave is paid to them based on the specifications in their respective collective bargaining agreements.

Annual leave, vacation and sick pay are accrued when incurred in proprietary funds and reported as a fund liability. Annual leave, vacation and sick pay that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a liability of the governmental fund that will pay it. Amounts not expected to be paid with expendable available financial resources are not reported in governmental funds. No expenditure is reported for these amounts.

Liabilities for compensated absences, including the current portion, are reported in the government-wide statement of net position. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

### **Investment Practices**

Sections 7-400 and 7-402 of the Connecticut General Statutes determine eligible investments for Connecticut municipalities. The operating fund, internal service fund, and working capital funds are invested at the direction of the Director of Finance in the following short-term investments: (1) State of Connecticut Short Term Investment Fund ("STIF") established pursuant to section 3-27d of the Connecticut General Statutes (municipal funds deposited with STIF may be used by the State to acquire the investments set forth in section 3-27d of the general statutes); and (2) Webster Bank Secured Municipal Account ("SMA") which is a fully collateralized money market account with tiered rates. The SMA is collateralized with government guaranteed



securities, federal agency securities, government agency/agency-sponsored securities, and collateralized mortgage obligations. The Town also invests in certificates of deposit, municipal bonds, and agencies. The Town expects to continue to invest in the foregoing instruments and those of a similar character.

### Debt Policy

The Town uses general obligation debt to fund general purpose public improvements that cannot be financed from current revenues. In January 2024, the Town adopted a debt policy to establish standards regarding the timing and purposes for which debt may be issued, types and amounts of permissible debt, the method of sale that may be used and the types of structural features that may be utilized. The policy also calls for the development and maintenance of a five (5) year Capital Improvement Plan which identifies sources of funding. The guiding principles followed in developing the plan and selecting a source of funding including equity, effectiveness, efficiency and timing.

## **EMPLOYEE PENSION SYSTEMS**

### Town Employees

*Plan Description.* The Town is the administrator of a single-employer Public Employee Retirement System (“PERS”) established and administered by the Town to provide pension benefits for its employees. The PERS is considered to be part of the Town’s financial reporting entity and is included in the Town’s financial reports as a pension trust fund. The PERS was established by Town Ordinance, Section 11 Article III of the Town of Manchester Code of Ordinances, which can be amended by legislative action. Article III establishes PERS benefits, member contribution rates and other plan provisions. The PERS does not issue a stand-alone report.

The Town of Manchester Retirement System covers substantially all Town employees except for certified teachers of the Board of Education and the regular members of the Fire Department. Currently, the defined benefit pension plan is only available to uniformed police officers and other Town and Board of Education employees hired before July 1, 2004. Town and Board of Education employees hired on or after July 1, 2004 can only participate in the defined contribution plan. Defined benefit participants are fully vested after five years of service. Employees who retire at normal retirement age receive a benefit equal to 2% (2.5% for Police) of their highest average three years’ wages times the number of years of service. Normal retirement age for police officers is the age at which the employee reaches the earlier of age 50 (with 10 years of service) or 25 years of service. For all other employees, normal retirement age is 65 for employees hired after July 1, 1995, and either 62 or “Rule of 80” for those employees hired before July 1, 1995. The “Rule of 80” defines normal retirement as the date when years of service and age equal 80. Early retirement benefits are provided at reduced amounts. Also see Note 16. Employee Retirement Systems and Pension Plans in Notes to Financial Statements, are included in Appendix A herein.

*Funding Policy.* Defined benefit participants are required to contribute as follows: 8.5% for police employees, 6.4% for public works employees and 5.9% for all other “Rule of 80” employees of their earnings to the PERS. The Town is required to contribute 9.2% (13.9% for police employees) of wages to the PERS. Benefits and employee contributions are fixed by contract and may be amended by union negotiations. Administrative costs of the PERS are financed through investment earnings.

*Annual Pension Cost.* The Town’s annual pension cost and Actuarially Determined Employer Contribution (“ADEC”) to the PERS for fiscal year 2025-26, amounted to \$9,682,038, of which the Town contributed 100%. The annual required contribution for the current year was determined as part of the July 1, 2023 actuarial valuation using the Entry Age Normal actuarial cost method. The actuarial assumptions included (a) 7.00% investment rate of return (net of administrative expenses), (b) projected payroll growth rate of 3.25% per year and (c) inflation rate of 2.60%. The assumptions did not include post-retirement benefit increases. The actuarial value of assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a five-year period. The unfunded actuarial accrued liability is being amortized using the level percent of pay method over a 20-year period. The amortization period will decrease each year until it reaches 10 years, after which point it will remain at 10 years. The ADEC for fiscal year 2026-27 will increase to \$10,000,478.

The Town first implemented Government Accounting Standards Board’s (“GASB”) Statement No. 67 effective fiscal year ending June 30, 2014. In accordance with GASB Statement No. 67, the net position is based on the fair market value as of the end of the fiscal year and the total pension liability is based on the actuarial assumptions as of the prior valuation date updated to the end of the fiscal year. The components of the net pension liability of the Manchester Retirement System as of June 30, 2025 were as follows:

	(in Thousands)				
	2021	2022	2023	2024	2025
Total pension liability.....	\$ 254,280	\$ 255,868	\$ 269,167	\$ 272,004	\$ 277,959
Plan fiduciary net position.....	202,679	170,622	177,438	185,194	194,699
Net pension liability.....	<u>\$ 51,601</u>	<u>\$ 85,246</u>	<u>\$ 91,729</u>	<u>\$ 86,810</u>	<u>\$ 83,260</u>
Plan fiduciary net position as a % of total pension liability.....	79.71%	66.68%	65.92%	68.09%	70.05%

The following represents the net pension liability of the Manchester Retirement System, calculated using the current discount rate, as well as what the Town's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	(in Thousands)		
	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Town's Net Pension Liability.....	\$ 112,536	\$ 83,260	\$ 58,417

The following represents historical information regarding the Manchester Retirement System. The Town's most recent complete actuarial valuation was effective July 1, 2024.

#### Schedule of Funding Progress (in Thousands)

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a % of Covered Payroll
July 1, 2025	\$ 195,359	\$ 278,732	\$ (83,373)	70.1%	\$ 27,581	-302.3%
July 1, 2024	191,890	275,246	(83,356)	69.7%	26,869	-310.2%
July 1, 2023	189,200	268,439	(79,239)	70.5%	27,581	-287.3%
July 1, 2022	188,034	264,783	(76,749)	71.0%	29,597	-259.3%
July 1, 2021	187,431	250,706	(63,275)	74.8%	30,971	-204.3%

#### Schedule of Employer Contributions (in Thousands)

Fiscal Year	Actual Contribution	Actuarial Determined Contribution	Percentage Contributed	Annual Covered Payroll	Contribution as a % of Covered Payroll
2026 <sup>1</sup>	\$ 10,000	\$ 10,000	100.0%	\$ 24,953	40.1%
2025	9,682	9,682	100.0%	27,581	35.1%
2024	8,671	8,671	100.0%	27,581	31.4%
2023	7,310	7,310	100.0%	29,597	24.7%
2022	7,214	7,214	100.0%	30,971	23.3%

<sup>1</sup> Adopted Budget.

### Teachers' Retirement System

All Town certified teachers participate in the State of Connecticut Teachers' Retirement System under Section 10-183b through 10-183rr of the Connecticut General Statutes. A teacher is eligible to receive a normal retirement benefit if he or she has: (1) attained age 60 and has accumulated 20 years of credited service in the public schools of Connecticut, or (2) attained any age and has accumulated 35 years of credited service, at least 25 years of which are service in the public schools of Connecticut.

The retirement system for teachers is funded by the State based upon the recommendation of the State Teachers' Retirement Board. Such contribution includes amortization of the actuarially computed unfunded liability. The Town does not have any liability for teacher pensions. For the year ended June 30, 2024, the Town has recorded, in the General Fund, intergovernmental revenue and education expenditures in the amount of \$20.665 million as payments made by the State of Connecticut on behalf of the Town.

The State of Connecticut Teacher Retirement System is considered to be a part of the State of Connecticut financial reporting entity and is included in the State's financial reports as a pension trust fund. Those reports may be obtained by writing to the State of Connecticut, Office of the State Comptroller, 165 Capitol Avenue, Hartford, Connecticut 06106.

### Firefighters

*Plan Description.* Manchester firefighters participate in the Municipal Employees' Retirement System ("MERS"), a cost-sharing multiple-employer public employee retirement system established by the State of Connecticut and administered by the State Retirement Commission to provide pension benefits to employees of participating municipalities. Chapters 7-425 to 7-451 of the State of Connecticut General Statutes, which can be amended by legislative action, establishes MERS benefits, member contribution rates and other plan provisions. MERS is considered to be part of the State of Connecticut's financial reporting entity and is included in the State's financial reports as a pension trust fund. Those reports can be obtained at [www.ct.gov](http://www.ct.gov).

*Funding Policy:* Participating employers make annual contributions consisting of a normal cost contribution, a contribution for the amortization of the net unfunded accrued liability and a prior service amortization payment, which covers the liabilities of MERS not met by member contributions. In addition, there is also an annual administrative fee per active and retired member. The Town's required contribution rate for the year ended June 30, 2025, was 25.28 percent of annual payroll. Contributions to the pension plan from the Town were \$2.9 million for the year ended June 30, 2025.

At June 30, 2025, the Town reports a liability of \$25.6 million for its proportionate share of the net pension liability. The net pension liability was measured at June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation at June 30, 2024. The actuarial assumptions used in the June 30, 2024 valuation was based on results of an actuarial experience study for the period July 1, 2017 through June 30, 2022. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participants, actuarially determined. At June 30, 2025, the Town's proportion was 1.95%. The increase in proportion from 2024 proportion of 1.82% was 0.13%.

### Defined Contribution Plan

The Town established a defined contribution 401(a) plan effective July 1, 2000 to provide benefits at retirement to certain unaffiliated employees of the Town and Board of Education, and members of the residual and supervisory unions of the Town. The Town Pension Board administers this single employer defined contribution benefit plan. Employees eligible to participate in the defined contribution plan who had an accrued benefit under the defined benefit plan were given the ability to elect to convert the funds to which they were entitled to the defined contribution plan. For these employees, the value of the accrued benefit was converted to a lump sum and transferred to the member's account balance under the defined contribution plan. Employees are required to contribute 6% of covered salary, which are matched by employer contributions of 6% of covered salary. Employees are fully vested in employee contributions and are fully vested after five years in employer contributions.

The value of the plan at June 30, 2025 is \$68.1 million. There were 1,293 participants as of June 30, 2025. During the fiscal year ended June 30, 2025, employees contributed \$1.3 million (exclusive of lump-sum conversion amounts and including non-matched contribution up to 3% allowed under the Teamster's contract) and the Town contributed a matching employer contribution of \$1.3 million. Covered payroll totaled \$22.4 million. Plan provisions and contribution requirements are established by an ordinance approved by the Town's Board of Directors and may be amended by the Board subject to various bargaining unit approvals.

## OTHER POST-EMPLOYMENT BENEFITS

As required by the Governmental Accounting Standards Board (“GASB”), the Town implemented GASB Statement No. 45 - Reporting for Other Post-Employment Benefits (“OPEB”) in the fiscal year 2008. OPEB includes post-employment health care as well as other forms of post-employment benefits such as life insurance. The Town primarily provides post-employment benefits in the form of health benefits and retiree life insurance. The levels of those benefits are defined in labor contracts and in the employment overview for unaffiliated employees.

The Town’s Board of Directors has approved and created an OPEB Retiree Health Care Trust. Effective July 1, 2009, the trust has been used to record and administer the retiree health care process.

The Town had previously paid post-employment benefits directly from the OPEB Trust Fund. As a result, the OPEB Trust Fund ended the fiscal year in a deficit position in each of fiscal years 2015 to 2017. Additionally, the Town recorded an inter-fund loan to the OPEB Trust Fund from the General Fund which has resulted in a negative asset position in the July 1, 2016 OPEB valuation. For the Town’s July 1, 2016 OPEB valuation, the Town’s actuary reduced the discount rate from 7.25% to 2.85% to reflect that the OPEB Trust was previously serving as a pass-through for paying current OPEB benefits and that the Town has not been fully prefunding OPEB benefits. The reduction in the discount rate caused the Accrued Liability to increase from approximately \$169 million to \$298 million and the ADC to increase from \$17.2 million to \$24.7 million. The Town discontinued the prior practice in fiscal year 2017-18 and now accounts for post-employment benefits in the Town of Manchester Medical Insurance Fund. Additionally, the loan to the OPEB Trust from the General Fund has been repaid. For the Town’s July 1, 2020 OPEB valuation, the Town’s actuary incorporated a number of changes in demographics, plan design and eligibility, actuarial methods and assumptions as well as the results of a recent experience study. Highlights of the plan design and eligibility changes include new Firefighters hired after January 14, 2021 contributing 1.5% of base pay towards OPEB expenses and all Firefighters hired after July 1, 2022 participating in the Town’s High-Deductible Health Plan. All firefighters hired before January 14, 2021 will now contribute \$400 annually towards the cost of OPEB. Additionally, The Town contracted with health benefits advisor One Digital to complete an extensive analysis of OPEB benefits. The data-driven project, which began in July 2020, resulted in switching all Medicare-eligible retirees from the existing self-insured Medicare Supplemental Plan to a premium-based Medicare Advantage Plan. Additionally, Rx benefits for over-65 retirees were moved from the Medicare RDS subsidy model to an Rx Employee Group Waiver Plan (“EGWP”) wrap model, resulting in significant Rx savings for the Town. The net effect of these changes has produced a reduction in OPEB liability from \$358.6 million in fiscal year 2020-21 to a net OPEB liability of \$144.3 million in fiscal year 2024-25.

The Town previously implemented Government Accounting Standards Board's (“GASB”) Statement 74 effective fiscal year ending June 30, 2017. In accordance with GASB Statement 74, the net position is based on the fair market value as of the end of the fiscal year and the total OPEB liability is based on the actuarial assumptions as of the prior valuation date updated to the end of the fiscal year. Under GASB Statement 74, the components of the net OPEB liability of the Town as of June 30, 2025 are as follows:

	(in Thousands)				
	2021	2022	2023	2024	2025
Total OPEB liability.....	\$ 210,628 <sup>1</sup>	\$ 174,233	\$ 177,201	\$ 174,210	\$ 149,738
Plan fiduciary net position.....	4,257	3,776	4,216	4,859	5,441
Net OPEB liability.....	<u>\$ 206,371</u>	<u>\$ 170,457</u>	<u>\$ 172,985</u>	<u>\$ 169,351</u>	<u>\$ 144,297</u>
Plan fiduciary net position as					
a % of total OPEB liability...	2.02%	2.17%	2.38%	2.79%	3.63%

<sup>1</sup> The reduction in the OPEB liability is the result of certain plan design, eligibility, demographic and actuarial assumption changes undertaken in connection with the Town’s July 1, 2020 OPEB valuation. See “Other Post-Employment Benefits” herein.

The following represents the net OPEB liability of the Town, calculated using the current discount rate, as well as what the Town's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

<b>(in Thousands)</b>			
	<b>Current</b>		
	<b>1% Decrease</b>	<b>Discount Rate</b>	<b>1% Increase</b>
	<b>(4.20%)</b>	<b>(5.20%)</b>	<b>(6.20%)</b>
Net OPEB Liability....	\$ 162,230	\$ 144,297	\$ 129,358

The following represents the net OPEB liability of the Town, calculated using the current healthcare trend rate, as well as what the Town's net OPEB liability would be if it were calculated using a healthcare trend rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

<b>(in Thousands)</b>			
	<b>Current</b>		
	<b>1% Decrease</b>	<b>Trend Rate</b>	<b>1% Increase</b>
Net OPEB Liability....	\$ 126,756	\$ 144,297	\$ 165,870

The following represents historical information regarding the other post-employment benefit funding progress. The Town's most recent complete actuarial valuation was effective July 1, 2024.

**Schedule of Funding Progress (in Thousands)**

<b>Actuarial Valuation Date</b>	<b>Actuarial Value of Assets (a)</b>	<b>Actuarial Accrued Liability (AAL) (b)</b>	<b>Unfunded AAL (UAAL) (a-b)</b>	<b>Funded Ratio (a/b)</b>	<b>Covered Payroll (c)</b>	<b>UAAL as a % of Covered Payroll ((a-b)/c)</b>
July 1, 2024	\$ 4,859	\$ 169,468	\$ (164,609)	2.9%	\$ 120,812	-136.3%
July 1, 2022	3,776	176,068	(172,292)	2.1%	113,753	-151.5%
July 1, 2020	3,410	205,247 <sup>1</sup>	(201,837)	1.7%	117,104	-172.4%
July 1, 2019	3,195	274,900	(271,705)	1.2%	n/a	n/a
July 1, 2018	1,030	257,900	(256,870)	0.4%	105,387	-243.7%

<sup>1</sup> The reduction in the OPEB liability is the result of certain plan design, eligibility, demographic and actuarial assumption changes undertaken in connection with the Town's July 1, 2020 OPEB valuation. See "Other Post-Employment Benefits" herein.

**Schedule of Employer Contributions (in Thousands)**

<b>Fiscal Year</b>	<b>Actuarial Determined Contribution</b>	<b>Actual Contribution</b>	<b>Percentage Contributed</b>
2025	\$18,591	\$8,422	45.3%
2024	17,339	8,597	49.6%
2023	20,154	7,924	39.3%
2022	18,919	9,260	48.9%
2021	24,823	8,637	34.8%

For the fiscal year ending June 30, 2026, the OPEB ADEC will be increasing to \$19,022,399.

## **MUNICIPAL BUDGET EXPENDITURES CAP**

Connecticut General Statutes Section 4-661 creates a cap on adopted general budget expenditures for municipalities in Connecticut in order for municipalities to be eligible to receive the full amount of the State's municipal revenue sharing grant. Beginning in fiscal year ending June 30, 2018, and in each fiscal year thereafter, the Office of Policy and Management ("OPM") must reduce the municipal revenue sharing grant amount for those municipalities whose adopted general budget expenditures (with certain exceptions including, but not limited to, debt service, special education, implementation of court orders or arbitration awards, budgeting for an audited deficit, nonrecurring grants, capital expenditures of \$100,000 or more, or payments on unfunded pension liabilities, and certain major disaster or emergency expenditures) exceeds the spending limits specified in the statute. For each applicable fiscal year, OPM must determine the municipality's percentage growth in general budget expenditures over the prior fiscal year and reduce the grant if the growth rate is equal to or greater than 2.5% or the inflation rate, whichever is greater, each of those amounts adjusted by an amount proportionate to any increase in the municipality's population from the previous fiscal year. The reduction is generally equal to 50 cents for every dollar the municipality spends over this cap. Each municipality must annually certify to the Secretary of the OPM whether such municipality has exceeded the cap set forth in the statute and if so the amount by which the cap was exceeded. For fiscal years ending June 30, 2025 and June 30, 2026, the Town has received a municipal revenue sharing grant in the amount of \$2,646,726, and \$3,542,673, respectively.

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# COMPARATIVE GENERAL FUND OPERATING STATEMENT

Budget and actual (Budgetary Basis)  
(\$ in Thousands)

	Fiscal Year 2024-25			Fiscal Year 2025-26
	Revised Budget	Actual	Variance Favorable (Unfavorable)	Adopted Budget
<b>REVENUES</b>				
Property Taxes .....	\$ 191,240	\$ 184,392	\$ (6,848)	\$ 195,299
Intergovernmental .....	39,100	39,674	574	40,168
Investment Income.....	800	1,234	434	1,738
License, permits and fines .....	3,216	3,180	(36)	3,391
Charges for services .....	1,761	2,015	254	1,180
Miscellaneous .....	1,107	1,016	(91)	1,107
Appropriation of fund balance .....	-	-	-	2,500
<b>TOTAL REVENUES .....</b>	<b>\$ 237,224</b>	<b>231,511</b>	<b>(5,713)</b>	<b>\$ 245,383</b>
<b>EXPENDITURES</b>				
Current:				
General government .....	7,939	7,460	479	\$ 8,104
Public works .....	16,057	14,878	1,179	16,510
Public safety .....	42,021	39,554	2,467	42,715
Human services .....	3,753	3,583	170	3,793
Leisure services .....	7,325	6,807	518	7,671
Employee benefits .....	15,210	14,972	238	16,009
Education .....	126,365	126,461	(96)	127,957
Internal service fund charges .....	3,949	3,950	(1)	3,886
Other .....	200	40	160	200
Debt service.....	16,318	16,319	(1)	17,529
Capital Outlay.....	5,086	5,086	-	2,644
<b>TOTAL EXPENDITURES .....</b>	<b>244,223</b>	<b>239,110</b>	<b>5,113</b>	<b>247,018</b>
Excess (deficiency) of revenues over expenditures .....	(6,999)	(7,599)	(600)	(1,635)
Other financing sources (uses):				
Operating transfers in .....	1,766	1,759	(7)	2,001
Operating transfers out.....	(364)	(364)	-	(366)
Total Other financing sources (uses) ..	1,402	1,395	(7)	1,635
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses .....	\$ (5,597)	\$ (6,204)	\$ (607)	\$ -

Sources: Fiscal year 2024-25 financial statements; fiscal year 2025-26 adopted budget.

**COMPARATIVE GENERAL FUND BALANCE SHEET**  
(GAAP Basis)

	(In Thousands)				
<b>Fiscal Year Ended:</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>
<b>Assets</b>					
Cash and cash equivalents .....	\$ 10,927	\$ 1,509	\$ 2,797	\$ 2,288	\$ 1,213
Investments .....	12,129	12,745	13,215	14,143	14,863
Receivables, net .....	4,016	3,556	4,801	6,037	8,423
Interfund receivables.....	21,191	24,923	35,255	67,015	71,065
Other assets.....	38	38	30	35	101
<b>Total Assets .....</b>	<b>\$ 48,301</b>	<b>\$ 42,771</b>	<b>\$ 56,098</b>	<b>\$ 89,518</b>	<b>\$ 95,665</b>
<b>Liabilities</b>					
Accounts and other payables .....	\$ 3,657	\$ 4,129	\$ 3,517	\$ 7,057	\$ 6,076
Accrued liabilities .....	1,953	2,004	1,627	2,816	2,001
Intergovernmental payables.....	11	11	14	12	29
Interfund payables.....	-	-	12,727	25,841	40,320
Unearned revenue .....	-	60	55	39	53
<b>Total Liabilities .....</b>	<b>5,621</b>	<b>6,204</b>	<b>17,940</b>	<b>35,765</b>	<b>48,479</b>
<b>Deferred Inflows of Resources</b>					
Unavailable revenue - property taxes .....	3,113	2,146	2,194	2,276	4,550
Unavailable revenue - sewer assessments...	-	-	-	217	217
Unavailable revenue - loans receivable .....	-	741	-	-	-
Unavailable revenue - lease receivable .....	-	-	1,697	2,368	2,350
Advance property tax collections .....	5,785	3,948	988	7,402	6,663
<b>Total Deferred Inflows of Resources .....</b>	<b>8,898</b>	<b>6,835</b>	<b>4,879</b>	<b>12,263</b>	<b>13,780</b>
<b>Fund Balances (Deficits)</b>					
Nonspendable .....	38	38	30	35	101
Committed .....	2,000	2,355	2,060	2,331	1,181
Assigned .....	4,618	4,701	6,213	9,206	5,263
Unassigned .....	27,126	22,638	24,976	29,918	26,861
<b>Total Fund Balances .....</b>	<b>33,782</b>	<b>29,732</b>	<b>33,279</b>	<b>41,490</b>	<b>33,406</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances (Deficits) .....</b>	<b>\$ 48,301</b>	<b>\$ 42,771</b>	<b>\$ 56,098</b>	<b>\$ 89,518</b>	<b>\$ 95,665</b>

**ANALYSIS OF GENERAL FUND EQUITY**

	(In Thousands)				
<b>Fiscal Year Ended:</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>
Nonspendable.....	\$ 38	\$ 38	\$ 30	\$ 35	\$ 101
Committed.....	2,000	2,355	2,060	2,331	1,181
Assigned.....	4,618	4,701	6,213	9,206	5,263
Unassigned.....	27,126	22,638	24,976	29,918	26,861
<b>Total Fund Balance.....</b>	<b>\$ 33,782</b>	<b>\$ 29,732</b>	<b>\$ 33,279</b>	<b>\$ 41,490</b>	<b>\$ 33,406</b>
Total Fund Balance					
As % of Total Revenues.....	16.12%	14.02%	14.72%	16.37%	12.93%

Source: Annual Reports.



**COMPARATIVE GENERAL FUND REVENUES AND EXPENDITURES**  
(GAAP Basis)

Fiscal Year Ended:	(In Thousands)				
	2021	2022	2023	2024	2025
<b>Revenues</b>					
Property taxes .....	\$150,443	\$151,708	\$154,615	\$181,977	\$184,392
Intergovernmental .....	53,460	54,642	63,360	63,090	64,993
Investment earnings .....	343	172	1,681	2,444	1,253
Licenses, permits and fines .....	2,761	3,103	3,349	2,406	3,180
Charges for services .....	455	566	882	1,772	2,590
Miscellaneous .....	224	268	446	254	245
<b>Total Revenues .....</b>	<b>207,686</b>	<b>210,459</b>	<b>224,333</b>	<b>251,943</b>	<b>256,653</b>
<b>Expenditures</b>					
Current:					
General government .....	5,843	6,001	6,237	6,748	7,461
Public works.....	12,487	13,132	12,579	13,078	15,056
Public safety .....	20,899	21,995	22,729	44,333	40,099
Human services.....	2,846	3,110	3,300	3,479	3,589
Leisure services.....	5,256	6,039	6,212	6,365	6,807
Employee benefits.....	4,641	4,855	4,949	6,361	14,987
Education .....	133,588	136,784	143,880	148,309	151,584
Internal service fund charges.....	2,724	2,884	2,735	3,856	3,950
Other.....	448	450	260	460	40
Debt service.....	13,042	13,229	13,893	14,458	16,319
Capital Outlay.....	-	1,015	1,504	1,998	3,819
<b>Total Expenditures .....</b>	<b>201,774</b>	<b>209,494</b>	<b>218,278</b>	<b>249,445</b>	<b>263,711</b>
Excess (deficiency) of revenues over expenditures .....	5,912	965	6,055	2,498	(7,058)
<b>Other financing sources (uses):</b>					
Operating transfers in .....	1,708	1,682	1,715	1,443	1,759
Operating transfers (out) .....	(3,953)	(7,712)	(5,431)	(4,126)	(5,450)
Issuance of bonds.....	17,395	-	-	-	-
Premium on bonds.....	212	-	-	-	-
Notes payable proceeds.....	-	1,015	-	-	-
Issuance of lease payable.....	-	-	-	1,023	245
Subscription payable proceeds.....	-	-	1,208	753	2,420
Payment to escrow agents .....	(17,527)	-	-	-	-
<b>Total other financing sources (uses) .....</b>	<b>(2,165)</b>	<b>(5,015)</b>	<b>(2,508)</b>	<b>(907)</b>	<b>(1,026)</b>
<b>Special item - Transfer of operations....</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>4,716</b>	<b>-</b>
Net Change in Fund Balance.....	3,747	(4,050)	3,547	6,307	(8,084)
Fund Balance - July 1 .....	30,035	33,782	29,732	35,183 <sup>1</sup>	41,490
Fund Balance - June 30 .....	\$ 33,782	\$ 29,732	\$ 33,279	\$ 41,490	\$ 33,406

<sup>1</sup> As adjusted.

Source: Annual Reports.

**PROPERTY TAX REVENUES**  
(\$ in Thousands)

<b>Fiscal Year</b>	<b>General Fund Revenues &amp; Transfers in</b>	<b>Property Tax Revenues</b>	<b>Property Tax Revenues as a Percentage of Fund Revenues</b>
2026 <sup>1</sup>	\$247,384	\$195,299	78.9 %
2025	258,412	184,392	71.4
2024	253,386	181,977	71.8
2023	226,048	154,615	68.4
2022	212,141	151,708	71.5
2021	209,394	150,443	71.8
2020	209,556	149,587	71.4
2019	197,812	145,616	73.6
2018	207,036	141,097	68.2
2017	204,131	139,728	68.5

<sup>1</sup> Adopted budget, budgetary basis, does not include on-behalf payments to the Connecticut State Teachers' Retirement System.

Sources: Annual Reports fiscal years 2017-2025; fiscal year 2025-26 Adopted Budget.

**INTERGOVERNMENTAL REVENUES**  
(\$ in Thousands)

<b>Fiscal Year</b>	<b>General Fund Revenues &amp; Transfers in</b>	<b>Intergovernmental Revenue</b>	<b>Aid As a Percentage Of General Fund Revenues</b>
2026 <sup>1</sup>	\$247,384	\$40,168	16.2 %
2025	258,412	64,993	25.2 %
2024	253,386	63,090	24.9
2023	226,048	63,360	28.0
2022	210,459	54,642	26.0
2021	209,394	53,460	25.5
2020	209,556	53,808	25.7
2019	197,812	44,311	22.4
2018	207,036	58,678	28.3
2017	204,131	57,402	28.1

<sup>1</sup> Adopted budget, budgetary basis, does not include on-behalf payments to the Connecticut State Teachers' Retirement System.

Sources: Annual Reports fiscal years 2017-2025; fiscal year 2025-26 Adopted Budget.

**EXPENDITURES**  
(\$ in Thousands)

<b>Fiscal Year</b>	<b>Education</b>	<b>Public Safety</b>	<b>Public Works</b>	<b>Debt Service</b>	<b>Leisure Services</b>	<b>General Government</b>	<b>Employee Benefits</b>
2026 <sup>1</sup>	51.7 %	17.3 %	6.7 %	7.1 %	3.1 %	3.3 %	6.5 %
2025	56.3	14.9	5.6	6.1	2.5	2.8	5.6
2024 <sup>2</sup>	58.5	17.5	5.2	5.7	2.5	2.7	2.5
2023	64.3	10.2	5.6	6.2	2.8	2.8	2.2
2022	63.0	10.1	6.0	6.1	2.8	2.8	2.2
2021	64.9	10.2	6.1	6.3	2.6	2.8	2.3
2020	65.1	10.0	6.1	6.1	2.7	2.8	2.1
2019	63.4	10.6	6.8	6.1	3.1	2.9	1.7
2018	66.5	9.7	6.4	5.7	2.8	2.7	1.5
2017	65.6	9.8	6.6	5.6	2.9	2.7	1.4

<sup>1</sup> Adopted budget, budgetary basis, does not include on-behalf payments to the Connecticut State Teachers' Retirement System.

<sup>2</sup> In fiscal year 2023-24, the Town and the Eighth Utility and Fire District consolidated creating a year/year increase in Public Safety spending.

Sources: Annual Reports fiscal years 2017-2025; fiscal year 2025-26 Adopted Budget.

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## VI. DEBT SUMMARY

### PRINCIPAL AMOUNT OF INDEBTEDNESS

Pro Forma as of February 12, 2026

#### Long-Term Debt

<u>Date of Issue</u>	<u>Issue</u>	<u>Coupon Rate %</u>	<u>Original Issue Amount</u>	<u>Debt Outstanding Including This Issue</u>	<u>Final Maturity</u>
3/31/2014	Drinking Water Loan - Water <sup>1</sup> .....	2.00%	\$ 61,304	\$ 26,532	2033
3/31/2014	Drinking Water Loan - Water <sup>1</sup> .....	2.00%	20,655	8,939	2033
9/23/2015	Series 2015 (Refunding) .....	2.00-5.00%	27,680,000	4,440,000	2027
2/23/2016	Series 2016 .....	2.00-5.00%	17,190,000	8,600,000	2036
7/31/2016	Clean Water Loan - Sewers <sup>1</sup> .....	2.00%	38,396,687	12,854,535	2030
2/22/2017	Series 2017A .....	2.00-5.00%	14,500,000	7,975,000	2037
2/22/2017	Series 2017B (Refunding) .....	2.75-4.00%	4,365,000	1,370,000	2028
4/30/2017	Drinking Water Loan - Water <sup>1</sup> .....	2.00%	979,071	594,350	2036
2/21/2018	Series 2018 .....	3.00-5.00%	20,000,000	13,795,000	2038
2/20/2019	Series 2019 .....	3.00-5.00%	15,000,000	9,750,000	2039
2/19/2020	Series 2020.....	2.00-5.00%	15,000,000	10,500,000	2040
12/17/2020	Drinking Water Loan - Water <sup>1</sup> .....	2.00%	1,222,321	954,071	2040
5/13/2021	Series 2021A.....	3.00-5.00%	11,775,000	8,360,000	2041
5/13/2021	Series 2021B (Refunding).....	0.20-2.20%	15,620,000	10,375,000	2032
2/17/2022	Series 2022 .....	2.37-5.00%	15,000,000	12,000,000	2042
2/16/2023	Series 2023 .....	3.00-5.00%	20,000,000	17,000,000	2043
2/15/2024	Series 2024.....	4.00-5.00%	25,000,000	22,500,000	2044
3/31/2024	Drinking Water Loan - Water <sup>1</sup> .....	2.00%	1,180,473	1,084,242	2044
2/13/2025	Series 2025.....	4.00-5.00%	25,000,000	23,750,000	2045
2/12/2026	Series 2026 (This Issue).....	4.00-5.00%	18,000,000	18,000,000	2046
	Total .....		<u>\$285,990,511</u>	<u>\$ 183,937,669</u>	

<sup>1</sup> Self-supporting water and sewer debt.

#### Short-Term Debt

<u>Date of Issue</u>	<u>Issue</u>	<u>Coupon Rate %</u>	<u>Original Issue Amount</u>	<u>Debt Outstanding Including This Issue</u>	<u>Final Maturity</u>
2/12/2026	The Notes (This Issue) <sup>1</sup> .....	4.00%	\$ 18,571,339	\$ 18,571,339	2/11/2027
	Total .....			<u>\$ 18,571,339</u>	

<sup>1</sup> Self-supporting water and sewer debt.

Source: Town of Manchester Finance Department.

# SCHEDULE OF GENERAL FUND BONDED DEBT <sup>1</sup>

Pro Forma as of February 12, 2026

Fiscal Year Ending			<i>This Issue - The Bonds</i>		Total	Cumulative Percent of Principal Retired
	Principal	Interest	Principal	Interest	Debt Service <sup>2</sup>	
2026 <sup>3</sup>	\$ -	\$ -	\$ -	\$ -	\$ -	0.00%
2027	13,940,000	5,400,416	900,000	776,525	21,016,941	8.81%
2028	12,645,000	4,819,649	900,000	756,000	19,120,649	16.85%
2029	10,880,000	4,352,850	900,000	711,000	16,843,850	23.85%
2030	10,455,000	3,944,416	900,000	666,000	15,965,416	30.59%
2031	10,465,000	3,539,344	900,000	621,000	15,525,344	37.34%
2032	10,480,000	3,149,486	900,000	576,000	15,105,486	44.10%
2033	9,950,000	2,780,368	900,000	531,000	14,161,368	50.54%
2034	9,030,000	2,458,200	900,000	486,000	12,874,200	56.43%
2035	9,070,000	2,160,275	900,000	441,000	12,571,275	62.35%
2036	9,105,000	1,861,100	900,000	396,000	12,262,100	68.30%
2037	8,290,000	1,566,463	900,000	360,000	11,116,463	73.75%
2038	7,605,000	1,292,100	900,000	324,000	10,121,100	78.80%
2039	6,250,000	1,033,063	900,000	288,000	8,471,063	83.05%
2040	5,500,000	824,625	900,000	252,000	7,476,625	86.85%
2041	4,750,000	637,500	900,000	216,000	6,503,500	90.20%
2042	4,750,000	460,000	900,000	180,000	6,290,000	93.56%
2043	3,500,000	290,000	900,000	144,000	4,834,000	96.17%
2044	2,500,000	150,000	900,000	108,000	3,658,000	98.19%
2045	1,250,000	50,000	900,000	72,000	2,272,000	99.47%
2046	-	-	900,000	36,000	936,000	100.00%
	<u>\$150,415,000</u>	<u>\$ 40,769,854</u>	<u>\$ 18,000,000</u>	<u>\$ 7,940,525</u>	<u>\$217,125,379</u>	

<sup>1</sup> Excludes self-supporting water and sewer debt.

<sup>2</sup> Totals may not add up due to rounding.

<sup>3</sup> Excludes \$13,915,000 in principal and \$5,979,780 in interest paid on or before February 12, 2026.

## CLEAN WATER FUND PROGRAM

The Town is a participant in the State of Connecticut Clean Water Fund ("CWF") Program (General Statutes Section 22a-475 et seq., as amended) which provides financial assistance through a combination of grants and loans bearing interest at a rate of 2% per annum. All participating municipalities receive a grant of 20% and a loan of 80% of total eligible costs (with the exception of combined sewer overflow correction projects which are financed with a 50% grant and a 50% loan and denitrification projects which are financed with a 30% grant and a 70% loan).

The CWF Program includes a drinking water component. Eligible drinking water projects receive State loans from the Drinking Water State Revolving Fund ("DWSRF"), which bear interest at no more than one-half of the average net interest costs incurred by the State's previous similar bond issue. State water grants funding is not generally available; however, the State administers federal grant funding such as the Long Island Sound Restoration Act ("LISRA") through the DWSRF.

CWF and DWSRF loans are made pursuant to Project Grant and Project Loan Agreements (the "Loan Agreements"). Construction costs are funded with a temporary draw down loans called Interim Funding Obligations ("IFO"), which enables municipalities to borrow only what is required for project costs. The IFO is permanently financed through the issuance of a Project Loan Obligation ("PLO") at the conclusion of the project. IFOs and PLOs are secured by either the full faith and credit of the municipality and/or each municipality must deliver to the state one obligation secured by the full faith and credit of the municipality, and/or a dedicated source of revenue.

Amortization of each loan is required to begin one year from the earlier of the project completion date specified in the Loan Agreement, or the actual project completion date. The final maturity of each loan is twenty years from the project completion date. Principal and interest payments are payable (1) in equal monthly installments commencing one month after the scheduled completion date, or (2) in a single annual installment representing, 1/20 of total principal not later than one year from the project completion date specified in the Loan Agreement and repayable thereafter in monthly installments. Loans made under Loan Agreements entered into prior to July 1, 1998 are repayable in annual installments. Borrowers may elect to make level debt service payments or level principal payments.

The Town has the following permanent CWF and DWSRF loans outstanding:

<b>Project</b>	<b>Date of Issue</b>	<b>Original 2% Loan Amount</b>	<b>Outstanding as of February 12, 2026</b>
DWSRF #9031.....	3/31/2014	\$ 61,304	\$ 26,532
DWSRF #9032.....	3/31/2014	20,655	8,939
CWF # 288-C1.....	7/31/2016	38,396,687	12,854,535
DWSRF # 7053.....	4/30/2017	979,071	594,350
DWSRF # 2020-7090..	12/31/2020	1,225,321	954,071
DWSRF # 2023-7112..	3/13/2024	1,180,473	1,084,242
		<u>\$41,863,511</u>	<u>\$ 15,522,669</u>

#### **SCHEDULE OF SELF-SUPPORTING DEBT- WATER & SEWER**

Pro Forma as of February 12, 2026

<b>Fiscal Year Ending</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Debt Service <sup>1</sup></b>	<b>Cumulative Percent of Principal Retired</b>
2026 <sup>2</sup>	\$ 1,208,514	\$ 125,334	\$ 1,333,848	7.79%
2027	2,941,820	259,414	3,201,234	26.74%
2028	3,001,199	200,035	3,201,234	46.07%
2029	3,061,776	139,458	3,201,234	65.80%
2030	3,123,576	77,658	3,201,234	85.92%
2031	423,376	37,561	460,937	88.65%
2032	178,199	33,621	211,819	89.79%
2033	181,796	30,024	211,819	90.97%
2034	180,754	26,393	207,147	92.13%
2035	183,969	22,753	206,722	93.32%
2036	187,683	19,040	206,722	94.52%
2037	176,569	15,276	191,846	95.66%
2038	135,051	12,235	147,287	96.53%
2039	137,777	9,509	147,287	97.42%
2040	140,558	6,728	147,287	98.32%
2041	99,787	4,109	103,896	98.97%
2042	70,340	2,563	72,902	99.42%
2043	71,759	1,143	72,902	99.88%
2044	18,165	61	18,226	100.00%
	<u>\$ 15,522,669</u>	<u>\$ 1,022,913</u>	<u>\$ 16,545,583</u>	

<sup>1</sup> Totals may not add up due to rounding.

<sup>2</sup> Excludes \$1,675,103 in principal and \$192,284 in interest paid on or before February 12, 2026.

**COMBINED SCHEDULES OF LONG-TERM DEBT**  
(General Fund and Self-Supporting Debt)  
Pro Forma as of February 12, 2026

<b>Fiscal Year Ending</b>	<b><i>This Issue - The Bonds</i></b>				<b>Total Debt Service <sup>1</sup></b>	<b>Cumulative Percent of Principal Retired</b>
	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>		
2026 <sup>2</sup>	\$ 1,208,514	\$ 125,334	\$ -	\$ -	\$ 1,333,848	0.66%
2027	16,881,820	5,659,830	900,000	776,525	24,218,175	10.32%
2028	15,646,199	5,019,684	900,000	756,000	22,321,883	19.32%
2029	13,941,776	4,492,308	900,000	711,000	20,045,084	27.39%
2030	13,578,576	4,022,074	900,000	666,000	19,166,650	35.26%
2031	10,888,376	3,576,905	900,000	621,000	15,986,281	41.67%
2032	10,658,199	3,183,107	900,000	576,000	15,317,305	47.95%
2033	10,131,796	2,810,391	900,000	531,000	14,373,187	53.95%
2034	9,210,754	2,484,593	900,000	486,000	13,081,347	59.45%
2035	9,253,969	2,183,028	900,000	441,000	12,777,997	64.97%
2036	9,292,683	1,880,140	900,000	396,000	12,468,822	70.51%
2037	8,466,569	1,581,739	900,000	360,000	11,308,308	75.60%
2038	7,740,051	1,304,335	900,000	324,000	10,268,387	80.30%
2039	6,387,777	1,042,572	900,000	288,000	8,618,349	84.26%
2040	5,640,558	831,353	900,000	252,000	7,623,912	87.82%
2041	4,849,787	641,609	900,000	216,000	6,607,396	90.94%
2042	4,820,340	462,563	900,000	180,000	6,362,902	94.05%
2043	3,571,759	291,143	900,000	144,000	4,906,902	96.48%
2044	2,518,165	150,061	900,000	108,000	3,676,226	98.34%
2045	1,250,000	50,000	900,000	72,000	2,272,000	99.51%
2046	-	-	900,000	36,000	936,000	100.00%
	<u>\$165,937,669</u>	<u>\$41,792,767</u>	<u>\$ 18,000,000</u>	<u>\$ 7,940,525</u>	<u>\$233,670,961</u>	

<sup>1</sup> Totals may not add up due to rounding.

<sup>2</sup> Excludes \$15,590,103 in principal and \$6,172,063 in interest paid on or before February 12, 2026.

**THE TOWN OF MANCHESTER HAS NEVER DEFAULTED IN THE PAYMENT OF PRINCIPAL OF OR  
INTEREST ON ITS BONDS OR NOTES.**

**OVERLAPPING AND UNDERLYING INDEBTEDNESS**

*Overlapping Debt*

The Town has entered into an inter-local agreement with the Town of Vernon for treatment of wastewater from a small section of the northern part of Town. The Town of Vernon is currently in the process of undertaking an \$82 million upgrade to its Wastewater Treatment facility. The Town of Vernon expects to fund the upgrades through a series of grants and loans with the State of Connecticut's Clean Water Fund Program. The maximum borrowings are not expected to exceed \$47.8 million. To date, the Town of Vernon has one outstanding Project Loan Obligation ("PLO") in the amount of \$25.8 million and one Interim Financing Obligation ("IFO") in the amount of \$10.2 million. The Town's anticipated share of the total cost of the upgrades is approximately 2% of the total costs or approximately \$1.1 million. As of February 12, 2026, the Town's proportional share of the outstanding PLO is approximately \$691,102.

**DEBT STATMENT**  
Pro Forma as of February 12, 2026

<b>Long-term Debt</b>		
<i>The Bonds (This Issue)</i> .....	\$	18,000,000
General Purpose Bonds .....		92,816,688
School Bonds .....		57,598,312
Drinking Water/Clean Water Loans .....		15,522,669
<b>Total Long-term Debt</b> .....	<b>\$</b>	<b>183,937,669</b>
<b>Short-term Debt</b>		
<i>The Notes (This Issue)</i> .....		18,571,339
<b>Direct Debt</b> .....	<b>\$</b>	<b>202,509,008</b>
Less self-supporting debt: .....		
Self-Supporting Drinking Water/Clean Water Loans... (15,522,669)		
Self-Supporting Water Notes..... (11,293,810)		
Self-Supporting Sewer Notes..... (7,277,529)		(34,094,008)
<b>Net Direct Debt</b> .....	<b>\$</b>	<b>168,415,000</b>
<b>Overlapping Debt</b>		
Town of Vernon WPCF Upgrade <sup>1</sup> .....	691,102	691,102
<b>Overall Net Debt</b> .....	<b>\$</b>	<b>169,106,102</b>

<sup>1</sup> The Town has entered into an inter-local agreement with the Town of Vernon for treatment of its wastewater. The Town of Vernon is currently in the process of undertaking an \$82 million upgrade to its wastewater treatment facility. To date, the Town of Vernon has entered two loans with the State of Connecticut Clean Water Fund Program totaling \$36.0 million, of which approximately \$34.8 million is currently outstanding. The Town's share of the two loans is \$691,102 as of February 12, 2026. See "Overlapping Debt" herein.

**CURRENT DEBT RATIOS**  
Pro Forma as of February 12, 2026

Population 2023 <sup>1</sup> .....	59,473
Net Taxable Grand List (10/1/24) .....	\$4,925,889,682
Estimated Full Value (10/1/22) .....	\$7,036,985,260
Equalized Net Grand List (10/1/23) <sup>2</sup> .....	\$9,723,133,906
Per Capita Income <sup>1</sup> .....	\$44,157

	<b>Total Direct Debt \$202,509,008</b>	<b>Net Direct Debt \$168,415,000</b>	<b>Total Overall Net Debt \$169,106,102</b>
Debt per Capita .....	\$3,405	\$2,832	\$2,843
Percent of Net Taxable Grand List .....	4.11%	3.42%	3.43%
Percent of Estimated Full Value .....	2.88%	2.39%	2.40%
Percent of Equalized Net Grand List .....	2.08%	1.73%	1.74%
Percent of Debt per Capita to Income per Capita .....	7.71%	6.41%	6.44%

<sup>1</sup> Source: U.S. Department of Commerce, Bureau of Census, American Community Survey, 2019-23.

<sup>2</sup> Source: Office of Policy & Management, State of Connecticut.



**BOND AUTHORIZATION PROCEDURE**

Bond and note authorizations require approval by a majority vote of all members of the Board of Directors. The Town Charter provides that all capital projects that are financed by the issuance of bonds or notes in anticipation of bonds must be approved by the voters of the Town at a regular or special election. State law provides the refunding bonds which result in net present value savings may be authorized by a municipality’s elected legislative body, which is the Town’s Board of Directors.

**TEMPORARY FINANCING**

When general obligation bonds have been authorized, bond anticipation notes may be issued maturing in not more than two years (CGS Sec. 7-378). Temporary notes may be renewed up to ten years from their original date of issue as long as all project grant payments are applied toward payment of temporary notes when they become due and payable and the legislative body schedules principal reductions by the end of the third year and for all subsequent years during which such temporary notes remain outstanding in an amount equal to a minimum of 1/20<sup>th</sup> (1/30<sup>th</sup> for sewer projects) of the estimated net project cost (CGS Sec. 7-378a). The term of the bond issue is reduced by the amount of time temporary financing exceeds two years, or, for sewer projects, by the amount of time temporary financing has been outstanding.

Temporary notes may be funded beyond ten years from the initial borrowing if a written commitment exists for State and/or federal grants, for terms not to exceed six months until such time that the final grant payments are received (CGS Sec. 7-378b).

Temporary notes may also be issued for up to fifteen years for certain capital projects associated with the operation of a waterworks system (CGS Sec. 7-244a) or a sewage system (CGS Sec. 7-264a). In the first year following the completion of the project(s), or in the sixth year (whichever is sooner), and in each year thereafter, the notes must be reduced by at least 1/15 of the total amount of the notes issued by funds derived from certain sources of payment.

Temporary notes may be issued in one-year maturities for up to fifteen years in anticipation of sewer assessments receivable, such notes to be reduced annually by the amount of assessments received during the preceding year (CGS Sec. 7-269a).

**SCHOOL PROJECTS**

Pursuant to Section 10-287i of the Connecticut General Statutes, as amended, the State of Connecticut will provide proportional progress grant payments for eligible school construction expenses on school projects approved after July 1, 1996. The full amount of all current projects is authorized. When progress payments are received those amounts are removed from the authorized totals. This is done on June 30 of each year for payments received during that fiscal year. Under the current program, the Town expects to receive progress payments for eligible school construction costs at the rate of approximately 30-55 percent.

<b>Project</b>	<b>Total Appropriation/ Authorization</b>	<b>Estimated Reimbursement Rate</b>	<b>Estimated Grant <sup>1</sup></b>
School Construction 2019 <sup>2, 3</sup> .....	<u>\$ 92,000,000</u>	66.43%	<u>\$ 66,030,000</u>

<sup>1</sup> Estimated grants receivable are based upon eligibility of project costs. Eligible costs are to be determined at completion of a post-project audit. As of February 12, 2026, the Town has received \$46,350,725 in grants for the above projects.

<sup>2</sup> In June 2019, voters of the Town approved at referendum an appropriation of \$88 million for the costs of the renovation and expansion of three elementary schools and the renovation, re-purposing of three decommissioned schools. The referendum anticipated the re-purposing of up to \$5 million in unexpended appropriation from the Town’s 2014 School Construction project and authorized up to \$47 million in bonds to fund the project.

<sup>3</sup> In May 2022 the State of Connecticut Department of Administrative Services informed the Town that the reimbursement rate for the \$23.8 million Keeney Elementary School renovation project was increased to 83.77% from 66.43%.

## LIMITATION OF INDEBTEDNESS

In accordance with the Connecticut General Statutes, the aggregate indebtedness of a municipality shall not exceed seven (7) times the annual receipts from taxation.

A municipality also shall not incur indebtedness through the issuance of bonds which will cause aggregate indebtedness by class to exceed the following:

General Purposes:	2.25 times annual receipts from taxation
School Purposes:	4.50 times annual receipts from taxation
Sewer Purposes:	3.75 times annual receipts from taxation
Urban Renewal Purposes:	3.25 times annual receipts from taxation
Unfunded Past Pension Obligation Purposes:	3.00 times annual receipts from taxation

“Annual receipts from taxation” (the "base") is defined as total tax collections of the municipality and only coterminous municipalities, including interest, penalties, late payments of taxes and State payments for revenue loss under CGS Section 12-129d and State payments under CGS Section 7-528.

The statutes also provide for exclusion from a municipality's debt limit calculations of debt (i) issued in anticipation of taxes; (ii) issued for the supply of water, gas, electricity, electric demand response, conservation and load management, distributed generation, renewable energy products, for the construction of subways for cables, wires and pipes, for the construction of underground conduits for cables, wires and pipes, for the construction and operation of a municipal community antenna television system, and for two or more such purposes; (iii) issued in anticipation of the receipt of proceeds from assessments levied upon property benefited by any public improvement; (iv) issued in anticipation of the receipt of proceeds from State or federal grants evidenced by a written commitment or for which an allocation has been approved by the State Bond Commission, or from a contract with the State, a State agency or another municipality, but only to the extent such indebtedness can be paid from such proceeds; (v) issued for certain water pollution control projects; and (vi) upon placement in escrow of an amount sufficient to provide for the payment when due of the principal and interest on bonds, notes or other obligations.

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**STATEMENT OF STATUTORY DEBT LIMITATION**  
Pro Forma as of February 12, 2026  
(\$ in Thousands)

Total Tax Collections (including interest and lien fees) for fiscal year ended June 30, 2025	\$ 177,599
Reimbursement for Revenue Loss on Tax Relief for the Elderly	-
Base for Debt Limitation Computation	<u>177,599</u>

	<b>General Purposes <sup>1</sup></b>	<b>Schools</b>	<b>Sewers</b>	<b>Urban Renewal</b>	<b>Pension</b>
<b><u>Debt Limitation</u></b>					
2 1/4 times base .....	\$ 399,598	-	-	-	-
4 1/2 times base .....	-	\$ 799,196	-	-	-
3 3/4 times base .....	-	-	\$ 665,996	-	-
3 1/4 times base .....	-	-	-	\$ 577,197	-
3 times base .....	-	-	-	-	\$ 532,797
Total debt limitation .....	<u>\$ 399,598</u>	<u>\$ 799,196</u>	<u>\$ 665,996</u>	<u>\$ 577,197</u>	<u>\$ 532,797</u>
<b><u>Debt as Defined by Statute</u></b>					
Bonds Payable <sup>1</sup> .....	92,817	57,598	-	-	-
<i>The Bonds (This Issue)</i> .....	18,000	-	-	-	-
<i>The Notes (This Issue)</i> <sup>1</sup> .....	-	-	7,278	-	-
Clean Water Loans <sup>1</sup> .....	-	-	12,855		
Overlapping Debt .....	-	-	691	-	-
Debt Authorized but Unissued <sup>1</sup> .....	8,975	15,336	1,621	-	-
Total Indebtedness .....	<u>119,792</u>	<u>72,934</u>	<u>22,445</u>	<u>-</u>	<u>-</u>
Less:					
School Grants Receivable.....		-			
Self-Supporting Debt .....	-	-	(20,133)	-	-
Total Statutory Debt.....	<u>119,792</u>	<u>72,934</u>	<u>2,312</u>	<u>-</u>	<u>-</u>
Debt Limitation in Excess of Authorized Limit.....	<u>\$ 279,806</u>	<u>\$ 726,262</u>	<u>\$ 663,684</u>	<u>\$ 577,197</u>	<u>\$ 532,797</u>

<sup>1</sup> Excludes bond authorizations, DWSRF loans and notes issued to fund water projects per state statute.

In no case shall total indebtedness exceed \$1.24 billion (seven times annual base for debt limitation computations).

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# AUTHORIZED BUT UNISSUED DEBT

Pro Forma as of February 12, 2026

Project	Bond	Prior Debt	Estimated	The Bonds	The Notes	Authorized but
	Authorization Amount	Issued	Grants	(This Issue)	(This Issue)	Unissued Debt
Land Acquisition & Historic Bldg Improv. 2016/17...	\$ 4,000,000	\$ 2,500,000	\$ -	\$ -	\$ -	\$ 1,500,000
Public Works Projects 2020/21.....	17,250,000	16,975,000	275,000	-	-	-
Public Works Projects 2022/23.....	19,000,000	5,000,000	-	10,000,000	-	4,000,000
Highland Park School.....	13,100,000	7,005,000	5,583,939	-	-	511,061
School Construction 2014 <sup>2</sup> .....	37,600,000	32,275,000	-	-	-	5,325,000
School Construction 2019 <sup>3</sup> .....	47,000,000	37,500,000	-	-	-	9,500,000
New Main Library Branch 2022.....	39,000,000	27,525,000	5,000,000	8,000,000	-	3,475,000
Water Quality Improv. Program '13-'15.....	3,600,000	3,373,333	-	-	-	226,667
Water Quality Improv. Program '16-'18.....	4,200,000	3,430,583	-	-	-	769,417
Water Quality Improv. Program '19-'20.....	2,400,000	2,078,571	-	-	-	321,429
Water Quality Improv. Program '20-'21.....	1,200,000	1,200,000	-	-	-	-
Water Quality Improv. Program '21-'22.....	2,900,000	1,406,180	-	-	1,437,143	56,677
Water Quality Improv. Program '23.....	400,000	399,667	-	-	-	333
Water Quality Improv. Program '24.....	1,500,000	1,500,000	-	-	-	-
Water Quality Improv. Program '25.....	3,500,000	233,333	-	-	3,266,667	-
Water Quality Improv. Program '26.....	6,590,000	-	-	-	6,590,000	-
Sewer System Improvements '09-'18.....	9,000,000	8,450,167	-	-	-	549,833
Sewer System Improvements '19-'20.....	2,600,000	2,241,786	-	-	-	358,214
Sewer System Improvements '20-'21.....	1,700,000	778,900	-	-	341,100	580,000
Sewer System Improvements '21-'22.....	2,900,000	395,238	-	-	2,371,429	133,333
Sewer System Improvements '23-'24.....	1,500,000	100,000	-	-	1,400,000	-
Sewer System Improvements '24-'25.....	1,500,000	-	-	-	-	-
Sewer System Improvements '25-'26.....	3,165,000	-	-	-	3,165,000	-
<b>Total.....</b>	<b>\$203,690,000</b>	<b>\$137,392,758</b>	<b>\$ 10,583,939</b>	<b>\$ 18,000,000</b>	<b>\$ 18,571,339</b>	<b>\$ 27,306,964</b>

<sup>1</sup> The Town does not expect any further borrowing for this project.

<sup>2</sup> In 2014 the voters of the Town approved an appropriation of \$84.2 million and a bond authorization not to exceed \$37.6 million or as much as necessary after deducting grants to be received for the project. To date, the Town has received a total of \$42.8 million in grants for the project which has been audited and closed out by the State of Connecticut Department of Administrative Services.

<sup>3</sup> In 2019, the voters of the Town approved an appropriation \$88 million for the costs of the renovation and expansion of three elementary schools and the renovation, re-purposing of three decommissioned schools. The referendum anticipated the re-purposing of up to \$5 million in unexpended appropriation from the Town's 2014 School Construction project and authorized up to \$47 million in bonds to fund the project. The Town expects to receive a total of \$66 million in State of Connecticut school construction grants for the project. Tot date, the Town has received \$3.5 million in school construction grants See "School Projects" herein.

Source: Town of Manchester Finance Department.

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**HISTORICAL DEBT RATIOS**  
(\$ in Thousands)

<b>Fiscal Year Ended 30-Jun</b>	<b>Net Assessed Value <sup>1</sup></b>	<b>Estimated Full Value <sup>2</sup></b>	<b>Total Direct Debt <sup>3</sup></b>	<b>Ratio of Total Direct Debt to Net Assessed Value (%)</b>	<b>Ratio of Total Direct Debt to Estimated Full Value (%)</b>	<b>Population <sup>4</sup></b>	<b>Total Direct Debt per Capita</b>	<b>Ratio of Total Direct Debt per Capita to Per Capita Income <sup>4</sup> (%)</b>
2025	\$4,998,618	\$7,140,883	\$181,528	3.63%	2.54%	59.4	3,056	8.17%
2024	4,916,251	7,023,216	172,020	3.50%	2.45%	59.4	2,896	7.74%
2023	4,871,668	6,959,526	159,952	3.28%	2.30%	59.5	2,688	7.19%
2022	4,129,032	5,898,617	166,865	4.04%	2.83%	59.5	2,804	7.50%
2021	4,073,579	5,819,399	166,166	4.08%	2.86%	59.7	2,783	7.44%
2020	4,027,048	5,752,926	165,540	4.11%	2.88%	57.8	2,864	7.66%
2019	4,000,284	6,186,247	164,054	4.10%	2.65%	57.7	2,843	7.60%
2018	3,985,572	5,706,117	170,905	4.29%	3.00%	58.2	2,937	8.58%
2017	3,944,802	5,549,612	158,460	4.02%	2.86%	57.9	2,737	7.49%
2016	3,922,978	5,623,495	109,296	2.79%	1.94%	58.2	1,878	5.41%

<sup>1</sup> Assessment Ratio: 70%.

<sup>2</sup> Includes tax exempt property.

<sup>3</sup> Excludes overlapping/underlying debt.

<sup>4</sup> State of Connecticut, Department of Health.

**RATIO OF ANNUAL DEBT SERVICE EXPENDITURES  
TO TOTAL GENERAL FUND  
EXPENDITURES AND TRANSFERS OUT**  
(\$ in Thousands)

<b>Fiscal Year Ended 6/30</b>	<b>Annual Debt Service</b>	<b>Total General Fund Expenditures and Transfers Out</b>	<b>Ratio of General Fund Debt Service to Total General Fund Expenditures and Transfers Out</b>
2025	\$ 16,319	\$ 269,161	6.06%
2024	14,458	253,571	5.70%
2023	13,893	223,709	6.21%
2022	13,229	217,206	6.09%
2021	13,042	205,727	6.34%
2020	12,681	207,280	6.12%
2019	11,939	195,731	6.10%
2018	11,754	206,132	5.70%
2017	11,362	203,393	5.59%
2016	10,272	189,240	5.43%

## CAPITAL IMPROVEMENT PROGRAM

The Town's Capital Improvement Program ("CIP") is a recommended schedule of public, physical improvements for the Town for the next six years. The first year of the program represents the proposed Capital Budget for that fiscal year.

The schedule is based on a priority analysis that examines the need, desirability and importance of such improvements, their relations to other improvements and plans, and the Town's current and anticipated financial capacity. The CIP is updated annually, and the schedule of projects is reevaluated each year.

In adopting a CIP, the Town analyzes the problem of balancing needed or desired physical improvements with available financing, thereby maximizing benefits from the available public revenue. In addition, the CIP is a valuable planning tool that accomplishes the following objectives:

1. Coordinates various Town improvements and informs each Town department of all Town improvements so that rational decisions are made and, where appropriate, joint programs initiated;
2. Informs private businesses and citizens about proposed public improvements so that they may make sounder judgments concerning their own construction programs; and
3. Enables the Town to take better advantage of federal and state grant-in-aid programs; and leads to balanced development throughout the Town.

The 2026-2031 Capital Improvement Program budget is outlined below.

<u>General Purpose</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>	<u>FY30</u>	<u>FY31</u>	<u>6 Year Total</u>
Public Infrastructure.....	\$ 19,890,000	\$ 1,370,000	\$ 17,075,000	\$ 1,270,000	\$ 16,425,000	\$ 745,000	\$ 56,775,000
Facilities.....	855,000	895,000	935,000	935,000	1,085,000	935,000	5,640,000
Parks & Recreation.....	182,000	332,000	227,000	302,000	217,000	227,000	1,487,000
Equipment & Vehicles.....	1,267,298	1,822,767	1,828,400	1,834,202	1,840,178	1,846,333	10,439,178
<b>Subtotal.....</b>	<b>22,194,298</b>	<b>4,419,767</b>	<b>20,065,400</b>	<b>4,341,202</b>	<b>19,567,178</b>	<b>3,753,333</b>	<b>74,341,178</b>
Information Technology.....	\$ 315,000	\$ 255,000	\$ 255,000	\$ 255,000	\$ 255,000	\$ 255,000	\$ 1,590,000
Water .....	11,380,000	16,375,000	17,395,000	14,635,000	12,575,000	4,325,000	76,685,000
Sewer.....	5,980,000	5,955,000	3,390,000	3,400,000	2,100,000	2,100,000	22,925,000
<b>Subtotal.....</b>	<b>\$17,675,000</b>	<b>\$22,585,000</b>	<b>\$21,040,000</b>	<b>\$18,290,000</b>	<b>\$14,930,000</b>	<b>\$ 6,680,000</b>	<b>\$101,200,000</b>
<b>Total.....</b>	<b>\$39,869,298</b>	<b>\$27,004,767</b>	<b>\$41,105,400</b>	<b>\$22,631,202</b>	<b>\$34,497,178</b>	<b>\$10,433,333</b>	<b>\$175,541,178</b>

<u>Source</u>	<u>FY26</u>	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>	<u>FY30</u>	<u>FY31</u>	<u>6 Year Total</u>
Bond or Note Authorization....	\$ 33,775,000	\$ 19,500,000	\$ 35,735,000	\$ 16,700,000	\$ 29,600,000	\$ 5,550,000	\$ 140,860,000
Capital Budget.....	4,647,000	6,124,767	4,500,000	4,500,000	3,947,178	4,103,333	27,822,278
Use of Existing Reserves.....	737,298	580,000	70,400	481,202			1,868,900
State of Federal Grants.....	710,000	800,000	800,000	950,000	950,000	780,000	4,990,000
<b>Total.....</b>	<b>\$39,869,298</b>	<b>\$27,004,767</b>	<b>\$41,105,400</b>	<b>\$22,631,202</b>	<b>\$34,497,178</b>	<b>\$10,433,333</b>	<b>\$175,541,178</b>

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## **VII. LEGAL AND OTHER INFORMATION**

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### **LITIGATION**

The Town, its officers, employees, boards and commissions are named defendants in a number of lawsuits, tax appeals, administrative proceedings and other miscellaneous claims. It is the opinion of the Town Attorney that such pending litigation will not be finally determined, individually or in the aggregate, so as to result in final judgments against the Town which would have a material adverse effect on the Town's financial position.

### **MUNICIPAL ADVISOR**

The Town has retained Munistat Services, Inc. (the "Municipal Advisor") to serve as its municipal advisor in connection with the issuance of the Bonds and Notes. The Municipal Advisor has not independently verified any of the information contained in this Official Statement and makes no guarantee as to its completeness or accuracy. The Town may engage the Municipal Advisor to perform other services, including, without limitation, providing certain investment services with regard to the investment of Bond and Note proceeds.

### **LEGAL MATTERS**

Shipman and Goodwin LLP, Hartford, Connecticut is serving as Bond Counsel with respect to the authorization and issuance of the Bonds and the Notes and will render its opinions in substantially the forms included in the Official Statement as Appendix B and Appendix C.

### **TRANSCRIPT AND CLOSING DOCUMENTS**

Upon delivery of the Bonds and Notes, the purchasers will be furnished with the following:

- A. Signature and No Litigation Certificate stating that at the time of delivery no litigation is pending or threatened affecting the validity of the Bonds or the Notes or the levy or collection of taxes to pay the principal of and the interest on the Bonds or the Notes.
- B. A Certificate on behalf of the Town signed by the Mayor, Town Manager, and Director of Finance of the Town, which will be dated the date of delivery and attached to a confirmed copy of the Official Statement, and which will certify, to the best of said officials' knowledge and belief, the descriptions and statements in the Official Statement relating to the Town and its finances were true and correct in all material respects and did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading, and that there has been no material adverse change in the financial condition of the Town from that set forth in or contemplated by the Official Statement.
- C. Receipts for the purchase price of the Bonds and the Notes.
- D. The approving opinions of Shipman & Goodwin LLP, Hartford, Connecticut for the Bonds in substantially the form set out in Appendix B to this Official Statement and for the Notes in substantially the form set out in Appendix C to this Official Statement.
- E. Executed Continuing Disclosure Agreements for the Bonds and the Notes, respectively, in substantially the forms set out in Appendix D and Appendix E to this Official Statement.

A record of the proceedings taken by the Town in authorizing the Bonds and Notes will be kept on file at the principal office of the Registrar and Paying Agent, U.S. Bank Trust Company, National Association of Hartford, Connecticut and may be examined upon reasonable request.

### **CONCLUDING STATEMENT**

This Official Statement is submitted only in connection with the sale of the Bonds and the Notes by the Town and may not be reproduced or used in whole or in part for any other purpose.

The following officials in their capacity as officers of the Town, and in the name and on behalf of the Town, do hereby certify in connection with this issue, that they have examined this Official Statement, and to the best of their knowledge and

belief, the description and statements relating to the Town and its finances were true and correct in all material respects and did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading.

To the extent that any statements made in this Official Statement involve matters of opinions or estimates, such statements are made and not as representations of fact or certainty, and no representation is made that any of such statements will be realized. Information herein has been delivered by the Town from official and other sources and is believed by the Town to be reliable, but such information, other than that obtained from official records of the Town, has not been independently confirmed or verified by the Town and its accuracy is not guaranteed.

Additional information may be obtained upon request from the Department of Finance, Attn. Ms. Kimberly Lord, Director of Finance, Lincoln Center, 494 Main Street, Manchester, Connecticut 06040.

This Official Statement has been duly prepared and delivered by the Town, and executed for and on behalf of the Town by the following officials:

TOWN OF MANCHESTER, CONNECTICUT

By: /s/ Jay Moran  
Jay Moran, *Mayor*

By: /s/ Steve Stephanou  
Steve Stephanou, *Town Manager*

By: /s/ Kimberly Lord  
Kimberly Lord, *Director of Finance*

Dated as of: February 3, 2026



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## **APPENDIX A – AUDITED FINANCIAL STATEMENTS**



## INDEPENDENT AUDITORS' REPORT

Board of Directors  
Town of Manchester, Connecticut

### Report on the Audit of the Financial Statements

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Manchester, Connecticut, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Town of Manchester, Connecticut's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Manchester, Connecticut, as of June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Manchester, Connecticut and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Manchester, Connecticut's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Town of Manchester, Connecticut's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Town of Manchester, Connecticut's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, and the pension and OPEB schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Manchester, Connecticut's basic financial statements. The supplemental, combining, and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplemental combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Board of Directors  
Town of Manchester, Connecticut

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 10, 2025, on our consideration of the Town of Manchester, Connecticut's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Manchester, Connecticut's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Town of Manchester, Connecticut's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "CliftonLarsonAllen LLP". The signature is written in a cursive, flowing style.

**CliftonLarsonAllen LLP**

West Hartford, Connecticut  
December 10, 2025

**TOWN OF MANCHESTER, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2025**

Management of the Town of Manchester, Connecticut presents this Management's Discussion and Analysis (MD&A) for the fiscal year ended June 30, 2025. This narrative overview provides readers with a clear and accessible summary of the Town's financial performance, significant events, and economic conditions affecting the year's results. The MD&A is a required component of the Town's Annual Comprehensive Financial Report (ACFR) under Governmental Accounting Standards Board (GASB) Statement No. 34, with additional interpretive guidance from GASB Statement No. 103.

The purpose of this MD&A is to enhance the usefulness of the financial statements by offering management's perspective on the Town's financial condition. It highlights key financial results, provides context for changes in net position, discusses long-term financial trends, and explains material variances between fiscal years. It also outlines the Town's capital and debt activity, budgetary performance, and the broader economic factors that influenced fiscal decision-making during FY25.

This report should be read in conjunction with the accompanying government-wide and fund financial statements, notes to the financial statements, required supplementary information, and the transmittal letter. Together, these documents provide a comprehensive, transparent view of the Town's financial stewardship and accountability to taxpayers, residents, investors, and other stakeholders.

The fiscal year ended June 30, 2025 was marked by several notable events impacting the Town's finances, including a major property tax appeal settlement for Buckland Hills Mall, the bankruptcy filing of Manchester Memorial Hospital's parent company, strong investment performance in pension and OPEB funds, continued implementation of long-term financial sustainability initiatives, and the advancement of significant capital projects such as the new Main Street Library. Despite external pressures, the Town's financial position improved overall, with an increase in total net position and continued progress in reducing long-term liabilities such as OPEB obligations.

The Town remains committed to prudent fiscal management, strategic investment in community infrastructure, and the long-term sustainability of essential public services. This MD&A reflects that commitment by providing a transparent account of the year's financial results and the underlying factors shaping them.

## **FINANCIAL HIGHLIGHTS**

The following financial highlights summarize the Town of Manchester's overall financial activity for the fiscal year ended June 30, 2025. These highlights reflect notable trends, material events, and significant factors influencing both government-wide and fund-level results. All amounts are presented in thousands unless otherwise noted.

### **GOVERNMENT-WIDE FINANCIAL HIGHLIGHTS**

- Total net position increased by \$24.8 million, improving from \$(35.2) million in FY24 to \$(10.4) million in FY25. This represents a substantial improvement in overall financial condition.
- Governmental activities experienced a positive change in net position of \$28 million, reflecting improved operational efficiency, strong investment performance, and reduced costs associated with public safety following the fire district consolidation.

**TOWN OF MANCHESTER, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2025**

- Business-type activities decreased by \$3.3 million, primarily due to an increase in the estimated landfill closure liability and higher operating costs, partially offset by strong returns on investments and stable user charge collections.
- Fiduciary net position increased by \$17.9 million, driven by:
  - Favorable investment earnings in pension and OPEB trust funds.
  - Reductions in OPEB liability resulting from long-term plan changes and actuarial updates.

**REVENUE AND EXPENDITURE HIGHLIGHTS**

- Total government-wide revenues were \$364.3 million, a slight decrease from FY24, reflecting:
  - Lower capital grant activity.
  - The impact of the Buckland Hills Mall tax appeal settlement.
  - Delayed hospital property tax revenue due to the Prospect Medical Holdings bankruptcy.
- Program expenses totaled \$339.5 million, led by:
  - Education (\$192.8 million)
  - Public Safety (\$48.5 million)
  - Public Works (\$24.8 million)
- Total cost of all governmental programs was \$301 million.

**GENERAL FUND HIGHLIGHTS**

- The General Fund reported a year-end fund balance of \$33.4 million, a planned decrease of \$8.0 million aligned with the Town's strategy to stabilize revenue impacts resulting from:
  - The Buckland Hills Mall tax settlement.
  - Delayed hospital tax receipts.
- General Fund revenues were \$5.7 million under budget due to tax appeal and bankruptcy impacts; however, property tax collection rates remained strong.
- General Fund expenditures were \$5.1 million under budget due to:
  - Public safety efficiencies from the fire district consolidation.
  - A mild winter resulting in lower public works expenditures.
  - Personnel savings.



**TOWN OF MANCHESTER, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2025**

**BUSINESS-TYPE ACTIVITY HIGHLIGHTS**

- Total business-type revenue was \$33.4 million, while expenses totaled \$35.0 million.
- The Water Fund experienced operating losses related to increased capital and maintenance needs.
- Sewer Fund operations remained stable and continued to generate positive operating results.

**CAPITAL AND DEBT HIGHLIGHTS**

- The Town invested \$33.5 million in capital assets during FY25, including:
  - Continued construction of the new Main Street Library.
  - Roadway and sidewalk improvements.
  - Water and sewer system upgrades.
- The Town issued \$25 million in new general obligation bonds to support capital improvements.
- Outstanding governmental debt increased from \$152.0 million to \$164.3 million.

**OVERALL FINANCIAL OUTLOOK**

The Town ended the fiscal year in a stronger financial position than the prior year, with significant progress made on long-term liabilities, service efficiency, and capital reinvestment. Despite external challenges in the tax base, the Town's financial management practices continue to provide stability, resilience, and long-term sustainability.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

The Town's annual financial report consists of three primary components: government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This structure provides both a broad overview and a detailed, fund-specific view of the Town's financial position.

***Government-Wide Financial Statements***

Government-wide statements are designed to provide readers with a long-term, macro-level perspective on the Town's financial health. They are prepared using the accrual basis of accounting, similar to private-sector financial reporting.

The Statement of Net Position presents information on all of the Town's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as an indicator of whether the Town's financial position is improving or deteriorating.

**TOWN OF MANCHESTER, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2025**

The Statement of Activities presents information showing how the Town's net position changed during the fiscal year. All revenues and expenses are recognized at the time they are earned or incurred, regardless of when cash transactions occur. This statement highlights the relative financial burden or benefit of each major program on the Town's taxpayers.

Government-wide statements separate activities into two categories:

- **Governmental Activities** – These include the Town's basic services such as education, public safety, public works, human services, leisure services, and general government. These activities are primarily supported by property taxes, grants, and service charges.
- **Business-Type Activities** – These include the Water, Sewer, and Sanitation operations, which are intended to recover their costs through user fees or commercial tipping fees.

***Fund Financial Statements***

These funds focus on near-term inflows, outflows, and balances of spendable resources. They use the modified accrual basis of accounting. Readers may use the governmental fund statements to evaluate the Town's short-term financial requirements. Because the focus of governmental funds is narrower than that of the government-wide statements, reconciliation schedules are included to help readers understand the long-term impact of short-term activities.

**Proprietary Funds:**

These funds include both enterprise funds and internal service funds. They use the accrual basis of accounting, mirroring the format of the government-wide statements.

- Enterprise Funds account for operations financed primarily through user charges, namely the Water, Sewer, and Sanitation funds.
- Internal Service Funds support the Town's operations by providing services such as information technology and employee health insurance.
- These funds charge service fees to departments based on usage.

**Fiduciary Funds:**

These funds account for resources held in trust for others and do not appear in the government-wide statements. The Town's fiduciary activity includes the Pension and OPEB Trust Funds, which report on financial resources restricted for employee benefits.

**NOTES TO THE FINANCIAL STATEMENTS**

The notes provide essential disclosures and detail that are fundamental to understanding the financial statements. They include information on accounting policies, detailed schedules, capital assets, pension and OPEB plans, long-term liabilities, budgetary compliance, and other key elements.

**TOWN OF MANCHESTER, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2025**

**REQUIRED SUPPLEMENTARY INFORMATION (RSI)**

Following the basic financial statements, RSI includes budgetary comparison schedules, pension and OPEB trend data, and funding progress information that further supports the financial statements.

Together, these components provide a comprehensive financial picture and ensure transparency and accountability in the Town's financial reporting.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Government-wide financial analysis provides a comprehensive view of the Town's financial condition by examining changes in assets, liabilities, and overall net position. The analysis in this section is based on the government-wide financial statements prepared using the accrual basis of accounting, which captures all revenues earned and expenses incurred during the fiscal year, regardless of the timing of related cash flows.

**OVERVIEW OF NET POSITION (Tables 1 and 2)**

As reflected in the government-wide Statement of Net Position, the Town's total net position improved from \$(35.2) million in FY24 to \$(10.5) million in FY25—an improvement of \$24.8 million. This change is primarily attributable to strong investment earnings, reductions in long-term OPEB liabilities, and operational efficiencies achieved through consolidation initiatives.

**Governmental Activities:**

- Governmental activities reported an increase in net position of \$28 million.
- Capital assets increased significantly due to continued investment in public infrastructure and construction of the new Main Street Library.
- Deferred outflows of resources related to pension and OPEB obligations decreased due to favorable actuarial valuations and updated assumptions.
- The Town continued to make progress reducing long-term liabilities, particularly OPEB obligations, which have decreased by \$125 million since FY17 due to strategic benefit plan reforms.

**Business-Type Activities:**

Business-type activities experienced a net decrease of \$3.3 million.

- This decline reflects the impact of updated landfill closure cost estimates for the Sanitation Fund, which significantly increased long-term liabilities.
- Water and Sewer operations remained stable, supported by rate structures designed to ensure long-term sustainability. However, the Water Fund experienced operating losses due to increased infrastructure requirements and rising operational costs.

**TOWN OF MANCHESTER, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2025**

**REVENUES**

Government-wide revenues totaled \$364.3 million, a slight decrease from FY24. Key revenue sources included:

- Property taxes: \$186.8 million
- Operating grants and contributions: \$111.8 million
- Capital grants and contributions: \$11.2 million
- Charges for services: \$41.5 million
- Investment earnings: \$6.7 million

Property tax revenue increased modestly due to mill rate adjustments, although total collections were affected by the Buckland Hills Mall tax settlement and delayed collections resulting from the Prospect Medical Holdings bankruptcy.

**EXPENSES**

Total expenses increased to \$339.5 million, led by:

- Education: \$192.8 million
- Public Safety: \$48.5 million
- Public Works: \$24.8 million

Education continued to represent the Town's most significant governmental program, accounting for over 63% of governmental expenses. Public Safety expenditures decreased due to efficiencies gained through the consolidation of the Town's fire services.

**NET PROGRAM COSTS (Table 3)**

Table 3 (presented earlier in the MD&A) highlights the net costs of major governmental programs after accounting for program revenues. Key trends include:

- A \$21.3 million increase in the net cost of Education due to reductions in state and federal grant funding.
- A decrease in the net cost of Public Safety resulting from operational efficiencies and staffing realignments.
- Continued investment in Public Works and infrastructure maintenance.

**OVERALL ANALYSIS**

The Town's government-wide results reflect continued financial strength, effective management of long-term liabilities, and strategic investment in critical infrastructure. Despite external pressures on the tax base and rising service delivery costs, the Town's net position improved significantly, demonstrating resilience and strong fiscal stewardship.

**TOWN OF MANCHESTER, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2025**

**TABLE 1  
NET POSITION  
(In Thousands)**

	Governmental Activities		Business-Type Activities		Total	
	2025	2024	2025	2024	2025	2024
<b>Assets:</b>						
Current and Other Assets	\$ 153,679	\$ 156,746	\$ 72,581	\$ 71,175	\$ 226,260	\$ 227,921
Capital Assets	325,560	308,815	89,519	93,461	415,079	402,276
Total Assets	479,239	465,561	162,100	164,636	641,339	630,197
<b>Deferred Outflows of Resources:</b>						
Deferred Outflows of Resources Related to Pensions	13,646	19,037	136	296	13,782	19,333
Deferred Outflows of Resources Related to OPEB	2,537	14,258	-	-	2,537	14,258
Deferred Charge on Refunding	328	509	-	-	328	509
Total Deferred Outflows of Resources	16,511	33,804	136	296	16,647	34,100
<b>Liabilities:</b>						
Long-Term Debt Outstanding	444,335	460,187	55,741	54,904	500,076	515,091
Other Liabilities	25,027	37,557	17,301	17,404	42,328	54,961
Total Liabilities	469,362	497,744	73,042	72,308	542,404	570,052
<b>Deferred Inflows of Resources:</b>						
Advance Property Tax Collections	6,663	7,402	-	-	6,663	7,402
Lease Receivable	3,019	3,073	2,191	2,345	5,210	5,418
Deferred Inflows of Resources Related to Pensions	3,428	3,375	120	112	3,548	3,487
Deferred Inflows of Resources Related to OPEB	110,624	113,151	-	-	110,624	113,151
Total Deferred Inflows of Resources	123,734	127,001	2,311	2,457	126,045	129,458
<b>Net Position:</b>						
Net Investment in Capital Assets	160,899	156,937	58,355	58,962	219,254	215,899
Restricted	70,837	62,875	-	-	70,837	62,875
Unrestricted	(329,082)	(345,192)	28,528	31,205	(300,554)	(313,987)
Total Net Position	<u>\$ (97,346)</u>	<u>\$ (125,380)</u>	<u>\$ 86,883</u>	<u>\$ 90,167</u>	<u>\$ (10,463)</u>	<u>\$ (35,213)</u>

**TOWN OF MANCHESTER, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2025**

**TABLE 2  
CHANGES IN NET POSITION  
(In Thousands)**

	Governmental Activities		Business-Type Activities		Total	
	2025	2024	2025	2024	2025	2024
<b>Revenues:</b>						
Program Revenues:						
Charges for Services	\$ 8,238	\$ 6,828	\$ 33,222	\$ 32,012	\$ 41,460	\$ 38,840
Operating Grants and Contributions	111,775	105,125	-	-	111,775	105,125
Capital Grants and Contributions	9,496	28,723	1,748	135	11,244	28,858
General Revenues:						
Property Taxes	186,789	182,391	-	-	186,789	182,391
Grants and Contributions Not Restricted to Specific Purposes	4,525	4,399	-	-	4,525	4,399
Unrestricted Investment Earnings (Loss)	4,881	5,862	1,784	1,115	6,665	6,977
Other General Revenues	1,306	1,367	512	518	1,818	1,885
Total Revenues	<u>327,010</u>	<u>334,695</u>	<u>37,266</u>	<u>33,780</u>	<u>364,276</u>	<u>368,475</u>
<b>Program Expenses:</b>						
General Government	15,987	17,967	-	-	15,987	17,967
Public Safety	48,499	62,418	-	-	48,499	62,418
Public Works	24,844	17,633	-	-	24,844	17,633
Human Services	5,928	5,819	-	-	5,928	5,819
Leisure Services	9,714	7,810	-	-	9,714	7,810
Education	192,803	189,099	-	-	192,803	189,099
Interest on Long-Term Debt	2,960	2,929	-	-	2,960	2,929
Water	-	-	13,850	8,085	13,850	8,085
Sewer	-	-	11,885	9,311	11,885	9,311
Sanitation	-	-	13,056	4,714	13,056	4,714
Total Program Expenses	<u>300,735</u>	<u>303,675</u>	<u>38,791</u>	<u>22,110</u>	<u>339,526</u>	<u>325,785</u>
<b>Excess (Deficiency) Before Special Items and Transfers</b>	26,275	31,020	(1,525)	11,670	24,750	42,690
Special Item - Transfer of Operations	-	9,225	-	49	-	9,274
Transfers	<u>1,759</u>	<u>1,886</u>	<u>(1,759)</u>	<u>(1,886)</u>	<u>-</u>	<u>-</u>
<b>Change in Net Position</b>	28,034	42,131	(3,284)	9,833	24,750	51,964
Beginning Net Position	<u>(125,380)</u>	<u>(167,511)</u>	<u>90,167</u>	<u>80,334</u>	<u>(35,213)</u>	<u>(87,177)</u>
<b>Ending Net Position</b>	<u>\$ (97,346)</u>	<u>\$ (125,380)</u>	<u>\$ 86,883</u>	<u>\$ 90,167</u>	<u>\$ (10,463)</u>	<u>\$ (35,213)</u>

**TOWN OF MANCHESTER, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2025**

**Budgetary Highlights (General Fund):**

- Revenues were \$5.7 million below budget, driven by:
  - The Buckland Hills Mall assessment appeal settlement.
  - Delayed payments related to the hospital bankruptcy.
- Expenditures were \$5.1 million below budget due to:
  - Public safety cost savings following the fire district merger.
  - Lower winter maintenance costs due to mild weather
  - Favorable claims experience in internal service funds.

Overall, governmental fund results remained consistent with the Town's long-term financial strategy of maintaining adequate reserves, funding capital needs, and mitigating revenue volatility.

**PROPRIETARY FUNDS**

Proprietary funds consist of enterprise funds (Water, Sewer, Sanitation) and internal service funds. These funds use the accrual basis of accounting and provide both long-term and short-term financial perspectives.

**Enterprise Funds:**

Combined enterprise fund net position was \$86.9 million at year-end, a decrease of \$3.3 million from FY24. The primary drivers included:

- Increased landfill closure liability in the Sanitation Fund.
- Water Fund operating losses resulting from infrastructure needs and increased operating costs.
- Stable and strong performance in the Sewer Fund, supported by effective rate management and operational controls.

**Internal Service Funds:**

Internal service funds reported a combined net position increase of \$6.8 million. Key contributors included:

- Strong investment performance in internal insurance reserves.
- Better-than-expected claims experience in the Town's health insurance and risk management programs.
- Effective cost containment strategies across all self-insured programs.

**TOWN OF MANCHESTER, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2025**

Overall, the proprietary funds demonstrate strong financial health and operational stability, with continued emphasis on long-term planning to maintain system integrity and support sustainable service delivery.

## **SUMMARY**

The Town's fund-level results demonstrate adherence to disciplined budget management, effective cost control, and maintenance of strong reserves. Despite revenue pressures, the Town successfully preserved financial flexibility and continued to make progress on major capital and operational initiatives.

## **CAPITAL ASSET AND DEBT ADMINISTRATION**

### ***Capital Assets***

Capital asset and debt administration are critical components of the Town's long-term financial stability. This section provides an overview of Manchester's capital investments, asset maintenance strategies, and outstanding debt obligations for the fiscal year ended June 30, 2025.

## **CAPITAL ASSETS**

As of June 30, 2025, the Town's capital assets totaled \$415.2 million (net of depreciation), representing an increase of \$13.9 million from the prior fiscal year. Capital assets include land, buildings, machinery and equipment, infrastructure such as roads, sidewalks, bridges, and utility systems, and construction in progress.

Major capital additions during FY25 included:

- \$21.6 million in building improvements and the continued construction of the new Main Street Library.
- \$1.2 million in pavement replacement and roadway infrastructure enhancements.
- \$2.9 million in water and sewer pipe upgrades across key areas of the Town.
- Ongoing work on school modernizations, public facilities upgrades, and open space preservation.

Table 4 in this MD&A provides detailed information on capital assets by category for both governmental and business-type activities. These investments reflect the Town's ongoing commitment to maintaining safe, efficient, and modern infrastructure for residents, businesses, and visitors.

### **Capital Project Planning:**

Manchester employs a long-term Capital Improvement Plan (CIP) that prioritizes projects based on community need, regulatory compliance, lifecycle cost-benefit analysis, and long-term planning objectives.



**TOWN OF MANCHESTER, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2025**

The CIP ensures that resources are allocated efficiently and that critical infrastructure receives timely investment.

**DEBT ADMINISTRATION**

As of June 30, 2025, the Town's total outstanding debt amounted to \$195.2 million, consisting of \$164.3 million in governmental general obligation bonds and \$30.8 million in business-type debt (primarily Clean Water Fund loans and Water/Sewer improvements).

**Debt Activity in FY25:**

- The Town issued \$25 million in new general obligation bonds to support construction of the Main Street Library, roadway improvements, school construction, and other capital projects.
- Principal repayments reduced outstanding debt in accordance with the Town's established amortization schedules.
- Business-type debt decreased as a result of scheduled payments on Clean Water Fund obligations.

**Bond Ratings:**

Manchester maintains an AA+ rating from both Standard & Poor's and Fitch Ratings. These high credit ratings reflect:

- Long-term financial stability
- Strong fund balance reserves
- Prudent fiscal management
- Diversified tax base

**Debt Limits:**

Under Connecticut General Statutes, municipalities are subject to debt limits based on the value and classification of taxable property. Manchester's outstanding debt remains significantly below the State's statutory debt limit, which exceeds \$1.081 billion for the Town. This ample borrowing capacity ensures continued flexibility in funding critical capital projects.

**Long-Term Liability Management:**

In addition to bonded debt, the Town manages long-term liabilities such as:

- OPEB obligations — significantly reduced through plan restructuring
- Pension obligations — well-funded through disciplined contribution practices
- Compensated absences and accrued benefits

**TOWN OF MANCHESTER, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2025**

**SUMMARY**

The Town's capital and debt management practices demonstrate a strong commitment to maintaining financial stability and ensuring that essential public infrastructure is funded responsibly. Investment in long-term capital assets, combined with conservative debt management, positions the Town well for continued growth and future community needs.

**TABLE 4  
CAPITAL ASSETS AT YEAR-END (Net of Depreciation)  
(In Millions)**

	Governmental Activities		Business-Type Activities		Total	
	2025	2024	2025	2024	2025	2024
Land	\$ 20.8	\$ 20.4	\$ 1.3	\$ 1.3	\$ 22.1	\$ 21.7
Buildings and Improvements	181.4	159.8	38.0	41.1	219.4	200.9
Machinery and Equipment	11.7	11.3	5.9	6.2	17.6	17.5
Right-to-Use Building and Equipment	0.9	0.2	0.2	-	1.1	0.2
Subscription Assets	2.0	0.7	-	-	2.0	1
Infrastructure	83.6	82.4	41.2	39.5	124.8	121.9
Construction in Progress	25.3	33.3	2.9	5.1	28.2	38.4
Total	<u>\$ 325.7</u>	<u>\$ 308.1</u>	<u>\$ 89.5</u>	<u>\$ 93.2</u>	<u>\$ 415.2</u>	<u>\$ 401.3</u>

**TABLE 5  
OUTSTANDING DEBT, AT YEAR-END  
(In Millions)**

	Governmental Activities		Business-Type Activities		Total	
	2025	2024	2025	2024	2025	2024
General Obligation Bonds (Backed by the Town)	\$ 164.3	\$ 152.0	\$ 13.6	\$ 13.7	\$ 178.0	\$ 165.7
Clean Water Notes	-	-	17.2	20.0	17.2	20.0
Total	<u>\$ 164.3</u>	<u>\$ 152.0</u>	<u>\$ 30.8</u>	<u>\$ 33.8</u>	<u>\$ 195.2</u>	<u>\$ 185.7</u>

**ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

Manchester's economic environment forms a critical foundation for evaluating the Town's fiscal status and the decisions that shape the annual budget. The fiscal year ended June 30, 2025 was marked by ongoing economic resilience, tempered by structural challenges that required strategic planning and conservative fiscal management. This section provides an overview of the key economic factors influencing the Town and outlines the major assumptions underlying the fiscal year 2025–2026 budget.

**ECONOMIC CONDITIONS AND OUTLOOK**

Manchester continues to benefit from a well-diversified local economy, stable employment base, and strong regional connectivity within the Greater Hartford metropolitan area. Despite external pressures, the Town's financial indicators demonstrate resilience and adaptability.

**TOWN OF MANCHESTER, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2025**

**Key Economic Strengths:**

- A diverse Grand List that includes residential, commercial, industrial, and mixed-use property.
- Strategic redevelopment and private investment activity occurring in targeted corridors, including:
  - The Parkade redevelopment site
  - Main Street revitalization projects
  - Spruce Street mixed-use initiatives
- Healthy commercial activity supported by the Town's central location and transportation access.
- Strong budgetary performance over recent years, supporting adequate reserves and financial flexibility.

**Challenges Impacting the Economic Outlook:**

- Buckland Hills Mall continues to face structural market challenges common to retail centers nationwide. While the tax appeal settlement has resolved valuation disputes for the near term, long-term revenue stability remains uncertain.
- Prospect Medical Holdings' bankruptcy delayed receipt of property taxes from Manchester Memorial Hospital. A proposed acquisition by Hartford HealthCare is pending state approval, which could stabilize future revenues through PILOT grants available to nonprofit hospitals.
- Rising healthcare, energy, and long-term pension/OPEB costs continue to pressure municipal budgets.
- Labor market constraints remain a challenge for recruitment and retention of skilled municipal staff.

**FY 2025–2026 BUDGET**

The Town's adopted General Fund budget for FY26 totals \$247.4 million, representing a 2.4% increase from the prior year. Budget development was guided by goals of maintaining essential services, strengthening long-term financial sustainability, and investing in community priorities.

**Key Drivers of the FY26 Budget:**

- Wage growth and mandated contractual increases.
- Rising healthcare and insurance costs.
- State grant uncertainties and shifts in education cost sharing.
- Infrastructure investment needs related to aging public buildings and utilities.

**TOWN OF MANCHESTER, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2025**

**Mill Rate:**

- The FY26 budget establishes a mill rate of 39.82, up from 38.68 in FY25.
- The motor vehicle mill rate remains capped at 32.46 under Connecticut law.
- Despite modest increases in taxation, the Town continues to maintain a competitive mill rate relative to neighboring communities.

**Business-Type Funds:**

- Water and Sewer rates continue to follow a long-term financial plan designed to maintain system reliability while ensuring affordability and financial stability.
- The Water Fund maintains a target working capital reserve equivalent to 180 days of operating expenses, ensuring resilience against economic fluctuations and unforeseen infrastructure needs.

**STRATEGIC FINANCIAL MANAGEMENT**

Manchester's long-term financial planning emphasizes:

- Maintaining adequate fund balance reserves.
- Investing in capital assets through a disciplined Capital Improvement Plan (CIP).
- Leveraging state and federal funding opportunities, including Inflation Reduction Act clean energy tax incentives.
- Aligning operational expenditures with long-term service delivery goals.

**SUMMARY**

Although economic uncertainties remain, the Town has positioned itself well through strong financial management, balanced budgeting, and targeted reinvestment in infrastructure and community services. Manchester's forward-looking strategies ensure the sustainability of municipal operations and support a resilient, vibrant local economy for years to come.

**TOWN OF MANCHESTER, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
JUNE 30, 2025**

**CONTACTING THE TOWN'S FINANCIAL MANAGEMENT**

This Annual Comprehensive Financial Report is intended to provide residents, taxpayers, investors, policymakers, and all other interested parties with a clear and comprehensive understanding of the Town of Manchester's financial condition and stewardship of public resources.

The Town is committed to maintaining the highest standards of financial reporting and transparency. If you have questions about this report, need clarification on specific financial information, or would like additional details regarding the Town's financial operations, budget, or long-term planning efforts, please contact:

Town of Manchester  
Finance Department  
494 Main Street  
Manchester, Connecticut 06040  
Phone: (860) 647-3130  
Website: [www.manchesterct.gov](http://www.manchesterct.gov)

Staff in the Finance Department are available to assist with inquiries related to:

- Government-wide and fund financial statements
- Budget preparation and long-term financial planning
- Capital improvement programming
- Tax collection and assessment information
- Pension and OPEB trust fund reporting
- Grants administration and regulatory compliance

The Town appreciates the engagement and support of its residents and stakeholders and remains dedicated to responsible financial management, transparency, and the continued delivery of high-quality public services.

## **BASIC FINANCIAL STATEMENTS**

**TOWN OF MANCHESTER, CONNECTICUT**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2025**  
**(IN THOUSANDS)**

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ 55,481	\$ 19,581	\$ 75,062
Investments	37,382	19,981	57,363
Receivables, Net	70,102	10,311	80,413
Internal Balances	(20,320)	20,320	-
Due from Fiduciary Funds	9,578	-	9,578
Supplies	97	2,380	2,477
Prepaid Items	1,359	8	1,367
Capital Assets:			
Assets Not Being Depreciated/Amortized	46,007	4,249	50,256
Assets Being Depreciated/Amortized, Net	279,553	85,270	364,823
Total Assets	<u>479,239</u>	<u>162,100</u>	<u>641,339</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred Outflows of Resources Related to Pensions	13,646	136	13,782
Deferred Outflows of Resources Related to OPEB	2,537	-	2,537
Deferred Charge on Refunding	328	-	328
Total Deferred Outflows of Resources	<u>16,511</u>	<u>136</u>	<u>16,647</u>
<b>LIABILITIES</b>			
Accounts and Other Payables	15,199	3,010	18,209
Accrued Liabilities	4,562	213	4,775
Bond Anticipation Notes	-	13,633	13,633
Unearned Revenue	5,266	445	5,711
Noncurrent Liabilities:			
Due Within One Year	23,783	3,138	26,921
Due in More than One Year	420,552	52,603	473,155
Total Liabilities	<u>469,362</u>	<u>73,042</u>	<u>542,404</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Advance Property Tax Collections	6,663	-	6,663
Lease receivable	3,019	2,191	5,210
Deferred Inflows of Resources Related to Pensions	3,428	120	3,548
Deferred Inflows of Resources Related to OPEB	110,624	-	110,624
Total Deferred Inflows of Resources	<u>123,734</u>	<u>2,311</u>	<u>126,045</u>
<b>NET POSITION</b>			
Net Investment in Capital Assets	160,899	58,355	219,254
Restricted:			
Trust Purposes:			
Expendable	4,070	-	4,070
Grants	61,474	-	61,474
Other	5,293	-	5,293
Unrestricted	(329,082)	28,528	(300,554)
Total Net Position	<u>\$ (97,346)</u>	<u>\$ 86,883</u>	<u>\$ (10,463)</u>

See accompanying Notes to Financial Statements.

**TOWN OF MANCHESTER, CONNECTICUT**  
**STATEMENT OF ACTIVITIES**  
**YEAR ENDED JUNE 30, 2025**  
**(IN THOUSANDS)**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
<b>GOVERNMENTAL ACTIVITIES</b>							
General Government	\$ 15,987	\$ 2,177	\$ 13,294	\$ 1,743	\$ 1,227	\$ -	\$ 1,227
Public Safety	48,499	1,936	754	19	(45,790)	-	(45,790)
Public Works	24,844	1,909	712	4,555	(17,668)	-	(17,668)
Leisure Services	9,714	613	49	-	(9,052)	-	(9,052)
Human Services	5,928	116	2,301	55	(3,456)	-	(3,456)
Education	192,803	1,487	94,665	3,124	(93,527)	-	(93,527)
Interest on Long-Term Debt	2,960	-	-	-	(2,960)	-	(2,960)
Total Governmental Activities	300,735	8,238	111,775	9,496	(171,226)	-	(171,226)
<b>BUSINESS-TYPE ACTIVITIES</b>							
Water	13,850	10,962	-	-	-	(2,888)	(2,888)
Sewer	11,885	12,403	-	1,748	-	2,266	2,266
Sanitation	13,056	9,857	-	-	-	(3,199)	(3,199)
Total Business-Type Activities	38,791	33,222	-	1,748	-	(3,821)	(3,821)
Total	\$ 339,526	\$ 41,460	\$ 111,775	\$ 11,244	(171,226)	(3,821)	(175,047)
<b>GENERAL REVENUES</b>							
Property Taxes					186,789	-	186,789
Grants and Contributions Not Restricted to Specific Programs					4,525	-	4,525
Unrestricted Investment Earnings					4,881	1,784	6,665
Miscellaneous					1,306	512	1,818
Transfers					1,759	(1,759)	-
Total General Revenues and Transfers					199,260	537	199,797
<b>CHANGE IN NET POSITION</b>							
					28,034	(3,284)	24,750
Net Position - Beginning of Year					(125,380)	90,167	(35,213)
<b>NET POSITION - END OF YEAR</b>							
					\$ (97,346)	\$ 86,883	\$ (10,463)

See accompanying Notes to Financial Statements.



**TOWN OF MANCHESTER, CONNECTICUT**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**JUNE 30, 2025**  
**(IN THOUSANDS)**

	General	Capital Projects	ARPA COVID Fund	Education Special Grants Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>ASSETS</b>						
Cash and Cash Equivalents	\$ 1,213	\$ 36,582	\$ -	\$ -	\$ 10,562	\$ 48,357
Investments	14,863	-	4,351	-	8,620	27,834
Receivables, Net	8,423	58,560	-	720	1,691	69,394
Supplies	-	-	-	-	97	97
Due from Fiduciary Funds	71,065	-	-	-	-	71,065
Other Assets	101	-	1,197	-	2	1,300
	<u>95,665</u>	<u>95,142</u>	<u>5,548</u>	<u>720</u>	<u>20,972</u>	<u>218,047</u>
Total Assets	\$ 95,665	\$ 95,142	\$ 5,548	\$ 720	\$ 20,972	\$ 218,047
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>						
<b>LIABILITIES</b>						
Accounts and Other Payables	\$ 6,076	\$ 6,902	\$ 709	\$ 346	\$ 706	\$ 14,739
Accrued Liabilities	2,001	-	-	-	19	2,020
Intergovernmental Payables	29	-	-	-	-	29
Interfund Payables	40,320	60,112	1,061	118	195	101,806
Unearned Revenue	53	824	3,113	234	1,042	5,266
Total Liabilities	<u>48,479</u>	<u>67,838</u>	<u>4,883</u>	<u>698</u>	<u>1,962</u>	<u>123,860</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Unavailable Revenue - Property Taxes	4,550	-	-	-	-	4,550
Unavailable Revenue - Sewer Assessments	217	-	-	-	-	217
Unavailable Revenue - Loans Receivable	-	-	-	-	22	22
Unavailable Revenue - Grants Receivable	-	57,846	-	-	-	57,846
Unavailable Revenue - Lease Receivable	2,350	669	-	-	-	3,019
Advance Property Tax Collections	6,663	-	-	-	-	6,663
Total Deferred Inflows of Resources	<u>13,780</u>	<u>58,515</u>	<u>-</u>	<u>-</u>	<u>22</u>	<u>72,317</u>
<b>FUND BALANCES</b>						
Nonspendable	101	-	1,197	-	99	1,397
Restricted	-	18,366	-	22	12,969	31,357
Committed	1,181	-	-	-	5,878	7,059
Assigned	5,263	-	-	-	-	5,263
Unassigned	26,861	(49,577)	(532)	-	42	(23,206)
Total Fund Balances	<u>33,406</u>	<u>(31,211)</u>	<u>665</u>	<u>22</u>	<u>18,988</u>	<u>21,870</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 95,665</u>	<u>\$ 95,142</u>	<u>\$ 5,548</u>	<u>\$ 720</u>	<u>\$ 20,972</u>	<u>\$ 218,047</u>

See accompanying Notes to Financial Statements.

**TOWN OF MANCHESTER, CONNECTICUT**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS (CONTINUED)**  
**JUNE 30, 2025**  
**(IN THOUSANDS)**

**RECONCILIATION TO THE STATEMENT OF NET POSITION**

Total Fund Balances - Governmental Funds (Exhibit III) \$ 21,870

Amounts reported for governmental activities in the statement of net position (Exhibit I) are different because of the following:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:

Governmental Capital Assets	588,621
Less: Accumulated Depreciation	(263,565)
Net Capital Assets	325,056

Other long-term assets are not available to pay for current-period expenditures and, therefore, are not recorded in the funds:

Property Tax Receivables Greater than 60 Days	3,535
Interest Receivable on Property Taxes	1,015
Assessment Receivables	217
Housing Rehabilitation and Commercial Entity Loans	22
Grants Receivable Greater than 60 Days	57,846
Deferred Outflows of Resources Related to Pensions	13,646
Deferred Outflows of Resources Related to OPEB	2,537

Internal service funds are used by management to charge the costs of risk management to individual funds. The assets and liabilities of the internal service funds are reported with governmental activities in the statement of net position.

28,149

Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds:

Total LOSAP Pension Liability	(373)
Net OPEB Liability	(144,297)
Net Pension Liability	(104,955)
Bonds and Notes Payable	(164,330)
Bond Premiums	(9,549)
Interest Payable on Bonds and Notes	(2,543)
Compensated Absences	(8,895)
Lease Payable	(971)
Subscriptions Payable	(1,602)
Deferred Inflows of Resources Related to Pensions	(3,428)
Deferred Inflows of Resources Related to OPEB	(110,624)
Deferred Charge on Refunding	328

Net Position of Governmental Activities (Exhibit I) \$ (97,346)

See accompanying Notes to Financial Statements.

**TOWN OF MANCHESTER, CONNECTICUT**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**YEAR ENDED JUNE 30, 2025**  
**(IN THOUSANDS)**

	General	Capital Projects	ARPA COVID Fund	Education Special Grants Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>REVENUES</b>						
Property Taxes	\$ 184,392	\$ 38	\$ -	\$ -	\$ 86	\$ 184,516
Intergovernmental	64,993	2,338	9,391	30,826	7,788	115,336
Investment Earnings	1,253	492	510	-	1,007	3,262
Licenses, Permits and Fines	3,180	-	-	-	-	3,180
Charges for Goods and Services	2,590	49	-	-	2,455	5,094
Other	245	354	-	-	674	1,273
Total Revenues	256,653	3,271	9,901	30,826	12,010	312,661
<b>EXPENDITURES</b>						
Current:						
General Government	7,461	-	9,228	-	895	17,584
Public Works	15,056	-	-	-	117	15,173
Public Safety	40,099	-	-	-	1,913	42,012
Human Services	3,589	-	-	-	2,169	5,758
Leisure Services	6,807	-	-	-	418	7,225
Employee Benefits	14,987	-	-	-	-	14,987
Education	151,584	-	-	30,826	6,198	188,608
Internal Service Fund Charges	3,950	-	-	-	-	3,950
Other	40	-	-	-	55	95
Debt Service	16,319	1,876	-	-	-	18,195
Capital Outlay	3,819	31,632	-	-	60	35,511
Total Expenditures	263,711	33,508	9,228	30,826	11,825	349,098
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	(7,058)	(30,237)	673	-	185	(36,437)
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers In	1,759	5,338	-	-	357	7,454
Transfers Out	(5,450)	-	(240)	-	-	(5,690)
Issuance of Bond	-	25,000	-	-	-	25,000
Issuance of Lease Payable	245	-	-	-	-	245
Issuance of Subscriptions Payable	2,420	-	-	-	-	2,420
Bond Premium	-	1,639	-	-	-	1,639
Total Other Financing Sources (Uses)	(1,026)	31,977	(240)	-	357	31,068
<b>NET CHANGE IN FUND BALANCES</b>	(8,084)	1,740	433	-	542	(5,369)
Fund Balance - Beginning	41,490	(32,951)	232	22	18,446	27,239
<b>FUND BALANCES - END OF YEAR</b>	<u>\$ 33,406</u>	<u>\$ (31,211)</u>	<u>\$ 665</u>	<u>\$ 22</u>	<u>\$ 18,988</u>	<u>\$ 21,870</u>

See accompanying Notes to Financial Statements.

**TOWN OF MANCHESTER, CONNECTICUT**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS (CONTINUED)**  
**YEAR ENDED JUNE 30, 2025**  
**(IN THOUSANDS)**

**RECONCILIATION TO THE STATEMENT OF ACTIVITIES**

Net Change In Fund Balances - Governmental Funds (Exhibit IV)	\$	(5,369)
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Amounts reported for governmental activities in the statement of activities (Exhibit II) are different because:

Governmental funds report capital outlays as expenditures. In the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:

Capital Outlay		35,098
Depreciation Expense		(17,597)

The statement of activities reports losses arising from the disposal of existing capital assets. Conversely, governmental funds do not report any gain or loss on disposal of capital assets. This amount represents the disposal of capital assets.

(709)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds, and revenues recognized in the funds are not reported in the statement of activities:

Property Tax Receivable - Accrual Basis Change		1,941
Property Tax Interest and Lien Revenue - Accrual Basis Change		333
Grants Receivable - Accrual Basis Change		7,037
Change in Deferred Outflows of Resources Related to Pensions		(5,391)
Change in Deferred Outflows of Resources Related to OPEB		(11,721)

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are amortized and deferred in the statement of activities. The details of these differences in the treatment of long-term debt and related items are as follows:

Issuance of Bonds and Notes		(25,000)
Premium on Bonds		(1,639)
Bond Principal Payments		12,650
Amortization of Deferred Charge on Refunding		(181)
Amortization of Premiums		1,427
Issuance of Leases		(245)
Principal Payments on Lease Payable		391
Subscriptions Based Technology Arrangements		(2,420)
Principal Payments on Subscriptions Payable		1,216

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:

Compensated Absences		475
Accrued Interest		(267)
Change in Total LOSAP Pension Liability		35
Change in Net Pension Liability		3,664
Change in Net OPEB Liability		25,054
Change in Deferred Inflows of Resources Related to Pensions		(53)
Change in Deferred Inflows of Resources Related to OPEB		2,527

Internal service funds are used by management to charge costs to individual funds. The net revenue of certain activities of internal services funds is reported with governmental activities.

Change in Net Position of Governmental Activities (Exhibit II)	\$	28,034
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See accompanying Notes to Financial Statements.

**TOWN OF MANCHESTER, CONNECTICUT**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**JUNE 30, 2025**  
**(IN THOUSANDS)**

	Business-Type Activities				Governmental Activities
	Major Funds			Total Business-Type Activities	Internal Service Fund
	Water	Sewer	Sanitation		
<b>ASSETS</b>					
Current Assets:					
Cash and Cash Equivalents	\$ 6,660	\$ 6,301	\$ 6,620	\$ 19,581	\$ 7,124
Investments	-	-	19,981	19,981	9,548
Receivables, Net	5,201	4,092	947	10,240	708
Assessment Receivable	-	71	-	71	-
Supplies	1,556	824	-	2,380	-
Interfund Receivable	-	-	20,320	20,320	20,000
Prepaid Expenses	3	4	1	8	59
Total Current Assets	13,420	11,292	47,869	72,581	37,439
Noncurrent Assets:					
Capital Assets, Net	32,873	46,806	9,840	89,519	504
Total Assets	46,293	58,098	57,709	162,100	37,943
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferred Outflows of Resources Related to Pensions	91	23	22	136	-
<b>LIABILITIES</b>					
Current Liabilities:					
Accounts and Other Payables	1,543	574	893	3,010	431
Accrued Liabilities	108	95	10	213	-
Claims Payable	-	-	-	-	4,713
Unearned Revenue	-	71	-	71	-
Customer Deposits	-	204	170	374	-
Bond Anticipation Notes	7,474	6,159	-	13,633	-
Lease Payables	24	-	-	24	-
Clean Water Fund Notes	158	2,726	-	2,884	-
Compensated Absences	125	88	17	230	78
Total Current Liabilities	9,432	9,917	1,090	20,439	5,222

See accompanying Notes to Financial Statements.

**TOWN OF MANCHESTER, CONNECTICUT**  
**STATEMENT OF NET POSITION (CONTINUED)**  
**PROPRIETARY FUNDS**  
**JUNE 30, 2025**  
**(IN THOUSANDS)**

	Business-Type Activities			Governmental Activities
	Major Funds			Internal Service Fund
	Water	Sewer	Sanitation	
<b>LIABILITIES</b>				
Noncurrent Liabilities:				
Compensated Absences	\$ 163	\$ 81	\$ 4	\$ 248
Claims Payable	-	-	-	-
Lease Payables	180	-	-	180
Clean Water Fund Notes	2,602	11,712	-	14,314
Landfill Liability	-	-	33,915	33,915
Net Pension Liability	2,625	679	642	3,946
Total Noncurrent Liabilities	5,570	12,472	34,561	52,603
Total Liabilities	15,002	22,389	35,651	73,042
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred Inflows of Resources Lease Receivable	2,191	-	-	2,191
Deferred Inflows of Resources Related to Pensions	80	21	19	120
Total Deferred inflows of Resources	2,271	21	19	2,311
<b>NET POSITION</b>				
Net Investment in Capital Assets	22,306	26,209	9,840	58,355
Unrestricted	6,805	9,502	12,221	28,528
Total Net Position	\$ 29,111	\$ 35,711	\$ 22,061	\$ 86,883

See accompanying Notes to Financial Statements.

**TOWN OF MANCHESTER, CONNECTICUT**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
**YEAR ENDED JUNE 30, 2025**  
**(IN THOUSANDS)**

	Business-Type Activities				Governmental
	Major Funds			Total	Activities
	Water	Sewer	Sanitation	Business-Type	Internal
				Activities	Service Fund
<b>OPERATING REVENUES</b>					
Charges for Services	\$ 10,962	\$ 12,403	\$ 9,857	\$ 33,222	\$ 40,654
Other	86	80	23	189	2,408
Total Operating Revenues	11,048	12,483	9,880	33,411	43,062
<b>OPERATING EXPENSES</b>					
Administrative	1,715	892	1,017	3,624	-
General Operating	9,822	7,464	7,334	24,620	4,854
Claims Expense	-	-	-	-	32,934
Depreciation and Amortization	2,139	3,491	938	6,568	110
Pension Expense	174	38	2	214	-
Total Operating Expenses	13,850	11,885	9,291	35,026	37,898
<b>OPERATING INCOME (LOSS)</b>	(2,802)	598	589	(1,615)	5,164
<b>NONOPERATING REVENUE (EXPENSE)</b>					
Gain (Loss) on Disposal of Capital Assets	10	5	-	15	-
Intergovernmental Revenue	-	1,748	-	1,748	-
Income on Investments	349	191	2,168	2,708	1,619
Interest Expense	(364)	(560)	-	(924)	-
Lease Revenue	329	-	-	329	-
Change in Estimate for Closure/Post closure Costs	-	-	(3,765)	(3,765)	-
Debt Issuance Costs	(1)	(20)	-	(21)	-
Total Nonoperating Revenues (Expenses)	323	1,364	(1,597)	90	1,619
<b>INCOME (LOSS) BEFORE TRANSFERS</b>	(2,479)	1,962	(1,008)	(1,525)	6,783
<b>TRANSFERS</b>					
Transfers In	1,714	3,629	-	5,343	-
Transfers Out	(2,193)	(4,544)	(365)	(7,102)	(5)
<b>CHANGE IN NET POSITION</b>	(2,958)	1,047	(1,373)	(3,284)	6,778
Net Position - Beginning of Year	32,069	34,664	23,434	90,167	21,371
<b>NET POSITION - END OF YEAR</b>	<u>\$ 29,111</u>	<u>\$ 35,711</u>	<u>\$ 22,061</u>	<u>\$ 86,883</u>	<u>\$ 28,149</u>

See accompanying Notes to Financial Statements.

**TOWN OF MANCHESTER, CONNECTICUT**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**YEAR ENDED JUNE 30, 2025**  
**(IN THOUSANDS)**

	Business-Type Activities				Governmental
	Major Funds			Total	Activities
	Water	Sewer	Sanitation	Business-Type	Internal
				Activities	Service Fund
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>					
Cash Received from Customers and Users	\$ 10,613	\$ 11,974	\$ 9,492	\$ 32,079	\$ 42,982
Cash Received from Insurance Proceeds	-	-	-	-	119
Other Operating Receipts	86	80	23	189	-
Cash Paid to Suppliers for Goods and Services	(6,971)	(4,775)	(6,526)	(18,272)	(3,477)
Cash Paid to Employees	(4,473)	(3,666)	(1,756)	(9,895)	(1,357)
Cash Paid for Insurance Claims and Premiums	-	-	-	-	(33,613)
Net Cash Provided (Used) by Operating Activities	(745)	3,613	1,233	4,101	4,654
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>					
Transfers In	1,714	3,629	-	5,343	-
Transfers Out	(2,193)	(4,544)	(365)	(7,102)	-
Cash Paid to Other Funds	-	-	521	521	(15,005)
Net Cash Provided (Used) by Noncapital Financing Activities	(479)	(915)	156	(1,238)	(15,005)
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>					
Lease Payments Received	329	-	-	329	-
Proceeds from Sale of Capital Assets	10	5	-	15	-
Purchase of Capital Assets and Construction	(839)	(887)	(900)	(2,626)	(63)
Principal Payment - Clean Water Fund Notes	(171)	(2,671)	-	(2,842)	-
Principal Payment - Bond Anticipation Notes	(7,244)	(6,477)	-	(13,721)	-
Principal Payment - Leases	(2)	-	(1)	(3)	-
Principal Payment - Subscriptions	-	-	(5)	(5)	-
Proceeds from Bond Anticipation Notes	7,474	6,159	-	13,633	-
Issuance Costs paid on Bond Anticipation Notes	(1)	(20)	-	(21)	-
Interest Paid	(364)	(560)	-	(924)	-
Capital Grants	-	1,748	-	1,748	-
Net Cash Provided (Used) by Capital and Related Financing Activities	(808)	(2,703)	(906)	(4,417)	(63)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>					
Interest Received	349	191	2,168	2,708	1,619
Purchase of Investments	-	-	(1,098)	(1,098)	(571)
Net Cash Provided (Used) by Investing Activities	349	191	1,070	1,610	1,048
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	(1,683)	186	1,553	56	(9,366)
Cash and Cash Equivalents - Beginning of Year	8,343	6,115	5,067	19,525	16,490
<b>CASH AND CASH EQUIVALENTS - END OF YEAR</b>	<u>\$ 6,660</u>	<u>\$ 6,301</u>	<u>\$ 6,620</u>	<u>\$ 19,581</u>	<u>\$ 7,124</u>

See accompanying Notes to Financial Statements.



**TOWN OF MANCHESTER, CONNECTICUT  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUND (CONTINUED)  
YEAR ENDED JUNE 30, 2025  
(IN THOUSANDS)**

	Business-Type Activities				Governmental
	Major Funds			Total	Activities
	Water	Sewer	Sanitation	Business-Type	Internal
				Activities	Service Fund
RECONCILIATION OF OPERATING INCOME					
(LOSS) TO NET CASH PROVIDED (USED) BY					
OPERATING ACTIVITIES					
Operating Income	\$ (2,802)	\$ 598	\$ 589	\$ (1,615)	\$ 5,164
Adjustments to Reconcile Operating Income (Loss) to					
Net Cash Provided (Used) by Operating Activities:					
Depreciation Expense	2,139	3,491	938	6,568	110
Change in Asset and Liabilities:					
(Increase) Decrease in Accounts Receivable	(195)	(433)	(355)	(983)	39
(Increase) Decrease in Supplies and Prepaid Items	29	181	-	210	-
(Increase) Decrease in Deferred					
Outflows of Resources	103	28	29	160	-
Increase (Decrease) in Accounts Payable	168	(227)	72	13	(415)
Increase (Decrease) in Accrued Expenses	(9)	(13)	-	(22)	-
Increase (Decrease) in Customer Deposits	-	4	(10)	(6)	-
Increase (Decrease) in Compensated					
Absences Payable	(95)	(27)	(4)	(126)	16
Increase (Decrease) in Claims Payable	-	-	-	-	(260)
Increase (Decrease) in Net Pension Liability	65	9	(26)	48	-
Increase (Decrease) in Deferred Leases	(154)	-	-	(154)	-
Increase (Decrease) in Deferred					
Inflows of Resources	6	2	-	8	-
Total Adjustments	2,057	3,015	644	5,716	(510)
Net Cash Provided (Used) by					
Operating Activities	\$ (745)	\$ 3,613	\$ 1,233	\$ 4,101	\$ 4,654
NONCASH INVESTING, CAPITAL, AND					
FINANCING ACTIVITIES					
Lease Assets	\$ 20	\$ -	\$ -	\$ 20	\$ -
SBITA Assets	\$ 5	\$ 7	\$ -	\$ 12	\$ -
Capital Related Accounts Payable and Retainage	\$ 129	\$ -	\$ -	\$ 129	\$ 22

See accompanying Notes to Financial Statements.

**TOWN OF MANCHESTER, CONNECTICUT**  
**STATEMENT OF NET POSITION**  
**FIDUCIARY FUNDS**  
**JUNE 30, 2025**  
**(IN THOUSANDS)**

	Pension and Other Employee Benefit Trust Funds
<b>ASSETS</b>	
Cash and Cash Equivalents	\$ 499
Investments:	
Mutual Funds	210,200
Alternative Investments	67,147
Accounts Receivable	2
Total Assets	<u>277,848</u>
<b>LIABILITIES</b>	
Accounts Payable	<u>9,578</u>
<b>NET POSITION</b>	
Restricted for OPEB Benefits	5,441
Restricted for Pension Benefits	<u>262,829</u>
Total Net Position	<u><u>\$ 268,270</u></u>

See accompanying Notes to Financial Statements.

**TOWN OF MANCHESTER, CONNECTICUT  
STATEMENT OF CHANGES IN NET POSITION  
FIDUCIARY FUNDS  
YEAR ENDED JUNE 30, 2025  
(IN THOUSANDS)**

	Pension and Other Employee Benefit Trust Funds
<b>ADDITIONS:</b>	
Contributions:	
Employer	\$ 20,040
Plan Members	4,236
Total Contributions	<u>24,276</u>
Investment Income:	
Net Change in Fair Value of Investments	22,426
Interest and Dividends	4,543
Income from Real Estate Investments	480
Total Investment Income (Loss)	<u>27,449</u>
Total Additions	51,725
<b>DEDUCTIONS:</b>	
Benefits	33,470
Administration	404
Total Deductions	<u>33,874</u>
<b>CHANGE IN NET POSITION</b>	17,851
Net Position - Beginning of Year	<u>250,419</u>
<b>NET POSITION - END OF YEAR</b>	<u><u>\$ 268,270</u></u>

See accompanying Notes to Financial Statements.

**TOWN OF MANCHESTER, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025**  
**(AMOUNTS EXPRESSED IN THOUSANDS)**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Town of Manchester, Connecticut (the Town) have been prepared in conformity with generally accepted accounting principles in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant policies of the Town are described below.

**A. Reporting Entity**

The Town operates under the provisions of its Charter and the General Statutes of the State of Connecticut. The Town was incorporated in May of 1823. Its legal authority is derived from a charter granted in 1947 that has subsequently been revised, most recently in 2008. The Town operates under a council-manager form of government. Services provided include water, sewer, refuse removal, parks and recreation, police and fire, education, planning and zoning, community development, and human services.

The Town is a political subdivision of the state of Connecticut. It is governed by an elected board of nine directors.

Accounting principles generally accepted in the United State of America require that the reporting entity include the primary government, organizations for which the primary government is financially accountable, and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A government is financially accountable for a legally separate organization if it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the government. These criteria have been considered and have resulted in the inclusion of the fiduciary component units as detailed below.

**Fiduciary Component Units**

The Town has established a single-employer Public Retirement Systems (PERS), a 401(a) Defined Compensation Plan and a post-retirement retiree health plan (OPEB) to provide retirement benefits and post-retirement health care benefits to employees and their beneficiaries. The Town appoints a majority of the Pension Board which oversees each plan and is required to make contributions to the pension and OPEB plans and can impose its will.

The financial statements of the fiduciary component units are reported as Pension and OPEB Trust funds in the fiduciary fund financial statements. Separate financial statements have not been prepared for the fiduciary component units.

**TOWN OF MANCHESTER, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025**  
**(AMOUNTS EXPRESSED IN THOUSANDS)**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, including fiduciary component units, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**C. Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers tax revenues to be available if they are collected within 60 days of the end of the current fiscal period, and other revenues to be available if they are collected within 120 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

**TOWN OF MANCHESTER, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025**  
**(AMOUNTS EXPRESSED IN THOUSANDS)**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

Property taxes, charges for services, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received.

The Town reports the following major governmental funds:

**General Fund**

The General Fund is the Town's primary operating fund. It accounts for all financial resources of the Town, except those required to be accounted for in another fund.

**Capital Projects Fund**

The Capital Projects Fund accounts for the major capital improvement projects, which are primarily funded by bond authorizations and capital grants along with Town contributions. The major source of revenue for this fund is governmental grants.

**ARPA COVID Fund**

The ARPA COVID fund accounts for the COVID response grants. The major source of revenue for this fund is federal grants.

**Education Special Grants Fund**

The Education Special Grants fund accounts for the financial activity of various education federal and state grants.

The Town reports the following major proprietary funds:

**Water Fund**

The Water Fund accounts for the Town-owned water supply system.

**Sewer Fund**

The Sewer Fund controls the financial activity of the sanitary sewer system.

**Sanitation Fund**

The Sanitation Fund accounts for the Town-owned sanitary landfill.

**TOWN OF MANCHESTER, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025**  
**(AMOUNTS EXPRESSED IN THOUSANDS)**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

Additionally, the Town reports the following fund types:

**The Internal Service Funds**

Information Systems Fund

The Information Systems Fund accounts for the financial operations of the central information systems facility.

Manchester Self-Insurance Program

The Manchester Self-Insurance Program (MSIP) accounts for the costs associated with the Town's risk management system.

Town of Manchester Medical Insurance Fund

The Town of Manchester Medical Insurance Fund (TOMMIF) accounts for the Town's self-insured employee health benefit program.

**Trust Funds**

Pension, Defined Contribution, and Other Employee Benefit Trust Funds

The Pension, Defined Contribution, and Other Employee Benefit Trust Funds account for the activities of the Public Employees' Retirement System, which accumulates resources for pension benefit payments to qualified Town employees, 401(a) Plan activity, and the activities of the Other Postemployment Benefits (OPEB) Trust, to irrevocably segregate assets to fund the liability associated with postemployment benefits.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes and other charges between certain Town functions because the elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include property taxes.

**TOWN OF MANCHESTER, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025**  
**(AMOUNTS EXPRESSED IN THOUSANDS)**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's enterprise funds, and of the Town's internal service funds, are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as they are needed. Unrestricted resources are used in the following order: committed, assigned then unassigned.

**D. Deposits and Investments**

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the Town to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements and certain other investments as described in Note 3 and Note 4.

Investments for the Town are reported at fair value.

**E. Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either due to/from other funds (i.e., the current portion of interfund loans) or advances to/from other funds (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as due to/from other funds. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as internal balances. All trade and property tax receivables are shown net of an allowance for uncollectible.



**TOWN OF MANCHESTER, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025**  
**(AMOUNTS EXPRESSED IN THOUSANDS)**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**F. Property Taxes**

Property taxes become an enforceable lien and are assessed on property as of October 1; however, the legal right to attach property does not exist until July 1. Property assessments are made at 70% of the market value. Real estate taxes are billed on July 1 and, if over \$400 (amount not rounded), are payable in semiannual installments on July 1 and January 1. Personal property taxes are billed on July 1 and, if over \$1,000 (amount not rounded), payable in two equal installments on July 1 and January 1. Motor vehicle taxes are billed, and due July 1 and motor vehicle supplement taxes are billed and due January 1. Certificates of continuing lien are filed against the real estate represented by delinquent real estate taxes within the year in which the tax is due. Taxes not paid within 30 days of the due date are subject to an interest charge of 1.5% per month. Delinquent taxes receivable at June 30 in the funds statements are recorded as unavailable revenue to the extent that they have not been collected within 60 days, since they are not considered to be available to liquidate liabilities of the current year.

**G. Supplies and Prepaid Items**

All supplies are valued at cost using the first-in/first-out (FIFO) method. Supplies of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

**H. Lease Receivable**

The Town determines if an arrangement is a lease at inception. Leases are included in lease receivables and deferred inflows of resources in the statements of net position and fund financial statements.

Lease receivables represent the Entity's claim to receive lease payments over the lease term, as specified in the contract, in an exchange or exchange-like transaction. Lease receivables are recognized at commencement date based on the present value of expected lease payments over the lease term, reduced by any provision for estimated uncollectible amounts. Interest revenue is recognized ratably over the contract term.

Amounts to be received under residual value guarantees that are not fixed in substance are recognized as a receivable and an inflow of resources if (a) a guaranteed payment is required and (b) the amount can be reasonably estimated. Amounts received for the exercise price of a purchase option or penalty for lease termination are recognized as a receivable and an inflow of resources when those options are exercised.

The Town recognized payments received for short-term leases with a lease term of 12 months or less as revenue as the payments are received. These leases are not included as lease receivables or deferred inflows on the statements of net position and fund financial statements.

**TOWN OF MANCHESTER, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025**  
**(AMOUNTS EXPRESSED IN THOUSANDS)**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**H. Lease Receivable (Continued)**

The individual lease contracts do not provide information about the discount rate implicit in the lease. Therefore, the Entity has elected to use their incremental borrowing rate to calculate the present value of expected lease payments.

**I. Capital Assets**

Capital assets, which include property, plant, equipment, right to use equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$10,000 (amount not rounded). Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are recorded at their acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the primary government, is depreciated using the straight-line method over the following estimated useful lives:

Buildings	45 Years
Buildings Improvements	20 Years
Improvements Other than Building	20 Years
Vehicles	6 to 15 Years
Office Equipment	10 to 15 Years
Computer Equipment	7 Years
Right to Use Machinery and Equipment	6 to 15 years
Infrastructure	12 to 70 Years

SBITA assets are initially measured as the sum of the present value of payments expected to be made during the subscription term, payments associated with the SBITA contract made to the SBITA vendor at the commencement of the subscription term, when applicable, and capitalizable implementation costs, less any SBITA vendor incentives received from the SBITA vendor at the commencement of the SBITA term. SBITA assets are amortized in a systematic and rational manner over the shorter of the subscription term or the useful life of the underlying IT assets.

**TOWN OF MANCHESTER, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025**  
**(AMOUNTS EXPRESSED IN THOUSANDS)**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**J. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town reports a deferred charge on refunding and deferred outflows related to pension and OPEB in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. A deferred outflow of resources related to pension and OPEB results from differences between expected and actual experience, changes in assumptions or other inputs, difference in projected to actual earnings, change in the employer's proportional share of contributions or contributions made to the plan after the measurement date. These amounts are deferred and included in pension expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan (active employees and inactive employees). No deferred outflows of resources affect the governmental fund financial statements in the current year.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The Town reports advance property tax collections and leases in the government-wide statement of net position and in the governmental funds balance sheet. The Town also reports deferred inflows of resources related to pensions and OPEB, in the government-wide statement of net position. Advance property tax collections represent taxes and fees inherently associated with a future period. This amount is recognized during the period in which the revenue is associated. A deferred inflow of resources related to pension and OPEB results from differences between expected and actual experience. These amounts are deferred and included in pension and OPEB expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension and OPEB plan (active employees and inactive employees). Also, for governmental funds, the Town reports unavailable revenue, which arises only under the modified accrual basis of accounting. The governmental funds report unavailable revenues from several sources: property taxes, sewer assessments, long-term loans, lease, and grants receivable. These amounts are deferred and recognized as an inflow of resources (revenue) in the period in which the amounts become available.

**TOWN OF MANCHESTER, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2025**  
**(AMOUNTS EXPRESSED IN THOUSANDS)**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**K. Compensated Absences**

Employees earn annual leave or vacation time according to the terms of the union contract that applies to them. Such amounts are liquidated within the functional cost area in which the employee's payroll is paid. Annual leave must be used prior to the end of the year in which it is earned, unless the General Manager authorizes an extension. Vacation leave earned in any year must be used prior to the end of the year following the year that it is earned, unless the General Manager authorizes an extension. Upon termination or retirement, an employee may be reimbursed for accumulated but unused annual leave or vacation time depending on the union contract and date of hire.

Town and Board of Education employees are paid by a prescribed formula set forth in their collective bargaining agreements for sick leave. Unused sick leave accumulates and employees vest in their unused days when they reach qualifications for retirement. If an employee retires, unused accumulated sick leave is paid to them based on the specifications in their respective collective bargaining agreements.

Annual leave, vacation, and sick pay are accrued when incurred in proprietary funds and reported as a fund liability. Annual leave, vacation, and sick pay that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a liability of the governmental fund that will pay it. Amounts not expected to be paid with expendable available financial resources are not reported in governmental funds. No expenditure is reported for these amounts.

The liability for compensated absences reported in the government-wide and proprietary fund statements consists of leave that has not been used that is attributable to services already rendered, accumulates and is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The liability also includes amounts for leave that has been used for time off but has not yet been paid in cash or settled through noncash means and certain other types of leave.

**L. Net Pension Liability**

The net pension liability is measured as the portion of the actuarial present value of projected benefits that is attributed to past periods of employee service (total pension liability), net of the pension plan's fiduciary net position. The pension plan's fiduciary net position is determined using the same valuation methods that are used by the pension plan for purposes of prepared its statement of fiduciary net position. The net pension liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period. Investments are measured at fair value.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**M. Net OPEB Liability**

The net OPEB liability is measured as the portion of the present value of projected benefit payments to be provided to current active and inactive employees that is attributed to those employees' past periods of service (total OPEB liability), less the amount of the OPEB plan's fiduciary net position. The OPEB plan's fiduciary net position is determined using the same valuation methods that are used by the OPEB plan for purposes of preparing its statement of fiduciary net position. The net OPEB liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

**N. Long-Term Obligations**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payables are reported net of any significant applicable bond premium or discount. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**O. Fund Balance**

Equity in the government-wide financial statements is defined as net position and is classified in the following categories:

*Net Investment in Capital Assets* – This component of net position consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

*Restricted Net Position* – Net position is restricted because of externally imposed restrictions by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted Net Position* – This component consists of net position that does not meet the definition of restricted or net investment in capital assets.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**O. Fund Balance (Continued)**

The equity of the fund financial statements is defined as fund balance and is classified in the following categories:

*Nonspendable Fund Balance* – This represents amounts that cannot be spent due to form (e.g., inventories and prepaid amounts) or are legally or contractually required to be maintained intact (e.g., permanent fund principal).

*Restricted Fund Balance* – This represents amounts constrained for a specific purpose by external parties, such as grantors, creditors, contributors or laws and regulations of their governments.

*Committed Fund Balance* – This represents amounts constrained for a specific purpose by a government using its highest level of decision-making authority (Board of Directors). The Board of Directors can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (The adoption of another resolution) to remove or revise the limitation.

*Assigned Fund Balance* – This represents amounts constrained for the intent to be used for a specific purpose by the Board of Directors. The Board of Directors has authorized the finance director to assign fund balance via the approval of encumbrances. The Board of Directors may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget.

*Unassigned Fund Balance* – This represents fund balance in the General Fund in excess of nonspendable, restricted, committed and assigned fund balance. If another governmental fund has a fund balance deficit, it is reported as a negative amount in unassigned fund balance. The Town's policy stipulates a goal of unassigned fund balance as of year-end not less than 10% and not more than 15% of general fund revenues.

**P. Accounting Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

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**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Q. Adoption of New Accounting Standards**

Effective July 1, 2024, the Town implemented GASB Statement No. 101, *Compensated Absences*. This statement updated the recognition and measurement guidance for compensated absences and associated salary-related payments and amended certain previously required disclosures. The implementation of this standard did not affect beginning net position.

Effective July 1, 2024, the Town implemented GASB Statement No. 102, *Certain Risk Disclosures*. This statement requires disclosure of essential information about vulnerabilities due to concentrations and constraints. The implementation of this standard did not have a material effect on the financial statements.

**NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

**A. Budgetary Information**

The Town adopts an annual operating budget for the following funds:

**General Fund**

**Nonmajor Governmental Funds**

Downtown Special Services Fund, Police Private Duty Fund, Work Space Fund, and Park and Recreation Activity Fund

**Enterprise Funds**

Water Fund, Sewer Fund, and Sanitation Fund

**Internal Service Funds**

Information Systems Fund

The Town's procedures in establishing budgetary data included in the financial statements are as follows:

- No later than March 13, the Town Manager prepares and submits to the Board of Directors a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them. The legal level of control for the budget is represented by the following categories: general government, public works, public safety, human services, leisure services, employee benefits, education, debt service, other and interfund transfers (including payments to internal service funds).
- No later than March 23, a public hearing is conducted by the Board of Directors to obtain taxpayer comments.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (CONTINUED)**

**A. Budgetary Information (Continued)**

**Internal Service Funds (Continued)**

- No later than April 16, the budget must be adopted by the Board of Directors. If the Board fails to adopt the budget, the tentative budget submitted by the General Manager is deemed to be adopted.
- The Charter provides for a budget referendum by petition. If a petition to reject the budget is signed by at least 7% of registered voters and filed with and certified by the Town Clerk within ten days of budget adoption, a budget referendum is to be held. If the budget adopted by the Board of Directors is rejected at the referendum, the Board of Directors must adopt a revised budget. Only one budget referendum may be held per year and the revised budget adopted by the Board of Directors takes effect on July 1.
- The Town Manager is authorized to transfer budgeted amounts within appropriations for each category noted above; however, any transfer between appropriations for these categories or additional appropriations must be approved by the Board of Directors. Additional appropriations of \$3,097 were approved during the year for the General Fund with no changes to estimated revenues. Formal budgetary integration is employed as a management control device during the year.
- Except for encumbrance accounting, all budgets are prepared on the modified accrual basis.
- Generally, the unexpended and unencumbered portion of appropriations lapse at year-end, except those of the capital projects funds. Appropriations for the foregoing are continued until completion of the project, even when projects extend beyond one fiscal year.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are included in either restricted, committed or assigned fund balance depending on the level of restriction and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

**B. Deficit Fund Balance**

The Capital Projects Fund, a major governmental fund, had a fund deficit of \$31,211, which will be funded through future recognition of grants revenue and the issuance of debt.



**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (CONTINUED)**

**C. Expenditures Over Appropriations**

The following departments within the General Fund Budget indicated expenditures that exceeded their appropriations:

Department	Final Budget	Actual	Variance
Education	\$ 126,365	\$ 126,461	\$ 96
Internal Service Fund Charges	3,949	3,950	1
Debt Service	16,318	16,319	1

**NOTE 3 CASH AND CASH EQUIVALENTS**

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be made in a “qualified public depository” as defined by Statute or, in amounts not exceeding the Federal Deposit Insurance Corporation insurance limit, in an “out of state bank” as defined by the Statutes, which is not a qualified public depository.

The Connecticut General Statutes (Section 7-400) permit municipalities to invest in: 1) obligations of the United States and its agencies, 2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof, and 3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully collateralized by such obligations. Other provisions of the Statutes cover specific municipal funds with particular investment authority. The provisions of the Statutes regarding the investment of municipal pension funds do not specify permitted investments. Therefore, investment of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable plan.

**A. Deposits**

Deposit Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a bank failure, the Town’s deposit will not be returned. The Town does not have a deposit policy for custodial credit risk. The deposit of public funds is controlled by the Connecticut General Statutes. Deposits may be placed with any qualified public depository that has its main place of business in the state of Connecticut. Connecticut General Statutes require that each depository maintain segregated collateral (not required to be based on a security agreement between the depository and the municipality and, therefore, not perfected in accordance with federal law) in an amount equal to a defined percentage of its public deposits based upon the depository’s risk-based capital ratio.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 3 CASH AND CASH EQUIVALENTS (CONTINUED)**

**A. Deposits (Continued)**

Deposit Custodial Credit Risk (Continued)

Based on the criteria described in GASB Statement No. 40, *Deposits, and Investment Risk Disclosures*, \$24,925 of the Town's bank balance of \$41,914 was exposed to custodial credit risk as follows:

Uninsured and Uncollateralized	\$ 20,770
Uninsured and Collateral Held by the Pledging Bank's Trust Department, Not in the Town's Name	<u>4,155</u>
Total Amount Subject to Custodial Credit Risk	<u><u>\$ 24,925</u></u>

Cash Equivalents

Cash equivalents are short-term, highly liquid investments that are both readily convertible to known amounts of cash and purchased within 90 days of maturity. At June 30, 2025, the Town's cash equivalents amounted to \$36,628. The following table provides a summary of the Town's cash equivalents (excluding U.S. government guaranteed obligations) as rated by nationally recognized statistical rating organizations.

	<u>Standard and Poor's</u>
State Short-Term Investment Fund (STIF)	AAAm
Money Market Funds*	

\* Not Rated

STIF is an investment pool of high-quality, short-term money market instruments with an average maturity of less than 60 days. There were no limitations or restrictions on any withdrawals due to redemption notice periods, liquidity fees, or redemption gates.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 4 INVESTMENTS**

Investments as of June 30, 2025 in all funds are as follows:

	Fair Value	Investment Maturities (Years)		
		Less Than 1	1 - 10	More than 10
Interest-Bearing Investments:				
Certificates of Deposit*	\$ 10,641	\$ 2,276	\$ 8,365	\$ -
U.S. Government Securities	999	499	500	-
U.S. Government Agencies	10,642	4,045	6,597	-
Municipal Bonds	9,776	3,008	6,768	-
Corporate Bonds	6,732	829	5,903	-
Other Investments:				
Mutual Funds	225,479	-	-	-
Common Stock	2,815	-	-	-
Alternative Investments	67,147	-	-	-
Annuity Contracts	479	-	-	-
Total Investments	<u>\$ 334,710</u>	<u>\$ 10,657</u>	<u>\$ 28,133</u>	<u>\$ -</u>

\* Subject to coverage by Federal Depository Insurance and Collateralization

Presented below is the rating of investments for each debt investment type:

Average Rating	Corporate Bonds	U.S. Government Securities	U.S. Government Agencies	Certificates of Deposit	Municipal Bonds
Aaa	\$ -	\$ -	\$ 10,642	\$ -	\$ 480
Aa1	-	-	-	-	394
Aa2	331	-	-	-	877
Aa3	421	-	-	-	3,149
A1	1,138	-	-	-	633
A2	1,236	-	-	-	945
A3	906	-	-	-	-
Baa1	1,159	-	-	-	-
Baa2	1,541	-	-	-	-
Baa3	-	-	-	-	-
Not Rated	-	999	-	10,641	3,298
Total	<u>\$ 6,732</u>	<u>\$ 999</u>	<u>\$ 10,642</u>	<u>\$ 10,641</u>	<u>\$ 9,776</u>

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 4 INVESTMENTS (CONTINUED)**

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements); followed by quoted prices in inactive markets or for similar assets or with observable inputs (Level 2 measurements); and the lowest priority to unobservable inputs (Level 3 measurements). The Town has the following recurring fair value measurements as of June 30, 2025:

	<u>Fair Value</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>
Investments by Fair Value Level:				
Debt Securities:				
U.S. Government Securities	\$ 999	\$ 999	\$ -	\$ -
U.S. Government Agencies	10,642	10,642	-	-
Corporate Bonds	6,732	-	6,732	-
Municipal Bonds	9,776	9,776	-	-
Equity Securities:				
Mutual Funds	225,479	225,479	-	-
Common Stock	2,815	2,815	-	-
Total Investments by Fair Value Level	256,443	<u>\$ 249,711</u>	<u>\$ 6,732</u>	<u>\$ -</u>
Investments Measured at Net Asset Value (NAV):				
Alternative Investments	<u>67,147</u>			
Total Investments Measured at Fair Value	323,590			
Investments Not Recorded at Fair Value:				
Certificates of Deposit	10,641			
Annuity Contracts	<u>479</u>			
Total Investments	<u>\$ 334,710</u>			

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt and equity securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

The Pension and OPEB Trust Funds allow for investments in certain alternative investments. Alternative investments may include private equity partnerships; infrastructure limited partnerships, hedge and absolute return funds for which there may be no ready market to determine fair value. These investments are valued using the most recent valuation available from the external fund manager. These estimated values do not necessarily represent the amounts that will ultimately be realized upon the disposition of those assets, which may be materially higher or lower than values determined if a ready market for the securities existed.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 4 INVESTMENTS (CONTINUED)**

NAV per share (or its equivalent) are considered “alternative investments” and, unlike more traditional investments, generally do not have readily obtainable fair values and take the form of limited partnerships. The Town values these investments based on the partnerships’ audited financial statements. If June 30 statements are available, those values are used preferentially. However, some partnerships have fiscal years ending at other than June 30. If June 30 valuations are not available, the value is progressed from the most recently available valuation taking into account subsequent calls and distributions.

The following table summarizes all investments recorded using NAV as a practical expedient to fair value:

	Fair Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
Alternative Investments	\$ 43,377	\$ 9,344	N/A	N/A
Alternative Investments	12,702	-	Quarterly	60 days
Alternative Investments	5,564	-	Semi-Annual	95 days
Alternative Investments	5,504	-	Varies	30-90 days
Total	<u>\$ 67,147</u>			

Private equity funds include limited partnership funds. These investments can never be redeemed with funds. Instead, the nature of the investments in this type is that distributions are received through liquidation of the underlying assets of the fund capital. As of June 30, 2025, it is probable that all of the investments in this type will be sold at an amount different from NAV per share (or its equivalent) of the Plan’s ownership interest in partners’ capital. Therefore, the fair values of the investments in this type have been determined using recent observation transaction information for similar investments and nonbinding bids received from potential buys of the investments.

Real estate funds include real estate funds that invest primarily in U.S. commercial real estate. The fair values of the investments in this type have been determined using the NAV per share (or its equivalents) of the Plan’s ownership interest in partners’ capital. These investments can never be redeemed with the funds. Distributions from each fund will be received as the underlying investments of the funds are liquidated. Because it is not probable that any individual investments will be sold, the fair value of each individual investments has been determined using the NAV per share (or its equivalents) of the Plan’s ownership interest in partners’ capital.

**Interest Rate Risk**

The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Credit Risk – Investments**

As indicated above, state statutes limit the investment options of cities and towns. The Town has no investment policy that would further limit its investment choices.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 4 INVESTMENTS (CONTINUED)**

**Concentration of Credit Risk**

The Town does not have an investment policy that limits an investment in any one issuer in excess of 5% of the Town's total investments.

**Custodial Credit Risk**

Custodial credit risk for an investment is the risk that, in the event of the failure of the counterparty (the institution that pledges collateral or repurchase agreement securities to the Town or that sells investments to or buys them for the Town), the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At June 30, 2025, the Town's investments, other than open-end mutual funds and other pooled accounts that are not categorized as to custodial credit risk, were uninsured and unregistered securities held by the counterparty, or by its trust department or agent, and were not in the Town's name.

The Town's investment policy, in conformity with applicable Connecticut General Statutes, authorizes investment in the State Treasurer's Short-Term Investment Fund (STIF). The value of the position in the pools is the same as the value of the pool shares. Regulatory oversight for the State Treasurer's STIF is provided quarterly by the Investment Advisory Council and the Treasurer's Cash Management Board.

**NOTE 5 RECEIVABLES**

Receivables as of year-end for the Town's individual major funds and nonmajor, internal service and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	General	Capital Projects	Education Special Grants	Water	Sewer	Sanitation	Nonmajor and Other Funds	Total
Receivables:								
Taxes	\$ 6,554	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 6,554
Interest	1,022	-	-	-	-	-	-	1,022
Accounts	564	-	-	3,484	4,806	1,022	1,149	11,025
Intergovernmental	48	57,856	720	-	71	-	1,212	59,907
Special Assessments	217	-	-	-	-	-	-	217
Loans	-	-	-	-	-	-	40	40
Leases	2,432	704	-	2,254	-	-	-	5,390
Gross Receivables	10,837	58,560	720	5,738	4,877	1,022	2,401	84,155
Less: Allowance for Uncollectibles	(2,414)	-	-	(537)	(714)	(75)	-	(3,740)
Total Receivables, Net	<u>\$ 8,423</u>	<u>\$ 58,560</u>	<u>\$ 720</u>	<u>\$ 5,201</u>	<u>\$ 4,163</u>	<u>\$ 947</u>	<u>\$ 2,401</u>	<u>\$ 80,415</u>

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 6 CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2025 was as follows:

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Governmental Activities:					
Capital Assets Not Being Depreciated:					
Land	\$ 20,404	\$ 353	\$ -	\$ -	\$ 20,757
Construction In Progress	33,284	20,849	-	(28,883)	25,250
Total Capital Assets Not Being Depreciated	53,688	21,202	-	(28,883)	46,007
Capital Assets Being Depreciated and Amortized:					
Buildings and Improvements	299,592	6,364	(3,479)	25,872	328,349
Improvements Other than Buildings	15,249	7	(270)	-	14,986
Machinery and Equipment	46,830	2,685	(1,805)	55	47,765
Right to Use Leased Building	490	130	(191)	-	429
Right to Use Leased Equipment	1,171	115	(10)	-	1,276
Subscription Assets	2,084	2,420	(442)	-	4,062
Infrastructure	146,002	2,238	(430)	2,766	150,576
Total Capital Assets Being Depreciated and Amortized	511,418	13,959	(6,627)	28,693	547,443
Less: Accumulated Depreciation and Amortization for:					
Buildings and Improvements	(147,513)	(9,606)	2,994	-	(154,125)
Improvements Other than Buildings	(7,523)	(551)	225	-	(7,849)
Machinery and Equipment	(35,568)	(2,341)	1,647	190	(36,072)
Right to Use Leased Building	(266)	(153)	191	-	(228)
Right to Use Leased Equipment	(303)	(258)	10	-	(551)
Subscription Assets	(1,410)	(1,131)	442	-	(2,099)
Infrastructure	(63,708)	(3,667)	409	-	(66,966)
Total Accumulated Depreciation and Amortization	(256,291)	(17,707)	5,918	190	(267,890)
Total Capital Assets Being Depreciated, Net	255,127	(3,748)	(709)	28,883	279,553
Governmental Activities Capital Assets, Net	<u>\$ 308,815</u>	<u>\$ 17,454</u>	<u>\$ (709)</u>	<u>\$ -</u>	<u>\$ 325,560</u>

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 6 CAPITAL ASSETS (CONTINUED)**

Capital asset activity for the year ended June 30, 2025 was as follows:

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Business-Type Activities:					
Capital Assets Not Being Depreciated:					
Land	\$ 1,317	\$ -	\$ -	\$ -	\$ 1,317
Construction in Progress	5,081	2,139	-	(4,288)	2,932
Total Capital Assets Not Being Depreciated	6,398	2,139	-	(4,288)	4,249
Capital Assets Being Depreciated and Amortized:					
Buildings and Improvements	77,639	-	-	-	77,639
Improvements Other than Buildings	9,064	921	-	-	9,985
Machinery and Equipment	21,879	622	(334)	190	22,357
Right to use Leased Equipment	230	20	-	-	250
Subscription Assets	35	12	-	-	47
Infrastructure	95,418	3,227	(208)	-	98,437
Total Capital Assets Being Depreciated	204,265	4,802	(542)	190	208,715
Less: Accumulated Depreciation and Amortization for:					
Buildings and Improvements	(43,800)	(3,468)	-	-	(47,268)
Improvements Other than Buildings	(1,770)	(569)	-	-	(2,339)
Machinery and Equipment	(15,656)	(939)	326	(190)	(16,459)
Right to use Lease Equipment	(25)	(26)	-	-	(51)
Subscription Assets	(30)	(17)	-	-	(47)
Infrastructure	(55,922)	(1,549)	190	-	(57,281)
Total Accumulated Depreciation	(117,203)	(6,568)	516	(190)	(123,445)
Total Capital Assets Being Depreciated, Net	87,062	(1,766)	(26)	-	85,270
Business-Type Activities Capital Assets, Net	\$ 93,460	\$ 373	\$ (26)	\$ (4,288)	\$ 89,519



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**NOTE 6 CAPITAL ASSETS (CONTINUED)**

Depreciation and amortization expense was charged to functions/programs of the primary government as follows:

Governmental Activities:

General Government	\$ 1,445
Public Works	4,510
Public Safety	1,477
Human Services	137
Recreation	217
Library	71
Education	9,850
Total Depreciation and Amortization Expense - Governmental Activities	<u>\$ 17,707</u>

Business-Type Activities:

Water	\$ 2,139
Sewer	3,491
Sanitation	938
Total Depreciation Expense - Business-Type Activities	<u>\$ 6,568</u>

**Construction Commitments**

The Town has active construction projects as of June 30, 2025. The projects include renovations to School Facilities, and various public works and bond referendum projects.

The following is a summary of significant capital projects at June 30, 2025:

The following capital projects are being financed by a combination of state and federal grants and general obligation bonds: 2013 Bond Referendum, 2014 School Bond, 2016 Bond Land Acquisition and 2019 School Bond. Capital projects financed primarily by general obligation bonds include Broad Street Redevelopment, 2012 School Bond, 2019 Public Works Bond, 2022 Public Works Bond and 2023 Public Works Bond. 2017 Public Works Bond is being financed through a combination of general obligation bonds and transfers from the Water Fund.

Project	Authorized Amount	Expended and Encumbered	Unencumbered Balance
2012 School Bond	\$ 5,489	\$ 3,943	\$ 1,546
2013 Bond Referendum	12,308	11,851	457
2014 School Bond	84,226	78,535	5,691
2015 Bond Referendum	12,152	11,848	304
2016 Bond Land Acq and Hist Pres	4,450	2,879	1,571
2017 Public Works Bond	13,510	13,376	134
2019 School Bond	102,200	98,744	3,456
2019 Public Works Bond	16,269	15,855	414
2022 Public Works Bond	16,975	16,909	66
New Main Library Branch	47,000	17,635	29,365
2023 Public Works Bond	19,000	12,648	6,352
Total	<u>\$ 333,579</u>	<u>\$ 284,223</u>	<u>\$ 49,356</u>

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 7 INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS**

The composition of interfund balances as of June 30, 2025 is as follows:

Receivable Entity	Payable Entity	Amount
General Fund	Capital Projects	\$ 60,112
General Fund	ARPA COVID Fund	1,061
General Fund	Education Special Grants	118
General Fund	Pension Trust Fund	9,578
Sanitation Fund	General Fund	20,320
Internal Service Fund	General Fund	20,000
General Fund	Nonmajor Governmental Funds	195

Interfund receivables and payables generally represent temporary balances arising from reimbursement-type transactions.

Interfund transfers that occurred during the year ended June 30, 2025 are as follows:

	Transfers In					Total Transfers Out
	General	Capital Projects	Nonmajor Governmental	Water	Sewer	
Transfers:						
General Fund	\$ -	\$ -	\$ 357	\$ 1,464	\$ 3,629	\$ 5,450
ARPA Covid	-	240	-	-	-	240
Water	729	1,464	-	-	-	2,193
Sewer	665	3,629	-	250	-	4,544
Sanitation	365	-	-	-	-	365
Internal Service	-	5	-	-	-	5
Total Transfers In	<u>\$ 1,759</u>	<u>\$ 5,338</u>	<u>\$ 357</u>	<u>\$ 1,714</u>	<u>\$ 3,629</u>	<u>\$ 12,797</u>

General Fund transfers are made in accordance with budget appropriations and authorized allocation transfers. The General Fund transfers to other funds are primarily for the purpose of establishing local funding for capital projects to reduce bonding. Transfers are used to move unrestricted general fund revenues to fund various programs that must be accounted for separately in accordance with budgetary authorizations. The General Fund receives reimbursements from other town funds for the services provided such as accounting, human resources, building maintenance and shared engineering costs.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 8 LONG-TERM DEBT**

**Changes in Long-Term Liabilities**

Long-term liability activity for the year ended June 30, 2025 was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental Activities:					
Bonds Payable:					
General Obligation Bonds	\$ 128,165	\$ 25,000	\$ (10,090)	\$ 143,075	\$ 11,395
Deferred Amounts for Issuance Premiums	8,140	1,639	(1,246)	8,533	-
General Obligation Bonds - Direct Placement	23,815	-	(2,560)	21,255	2,520
Deferred Amounts for Issuance Premiums - Direct Placement	1,197	-	(181)	1,016	-
Total	161,317	26,639	(14,077)	173,879	13,915
Other Liabilities:					
Claims and Judgments	9,419	32,934	(33,194)	9,159	4,713
Compensated Absences	9,558	-	(459)	9,099	4,225
Lease Payable	1,117	245	(391)	971	302
Subscriptions Payable	398	2,420	(1,216)	1,602	628
Total LOSAP Pension Liability	408	-	(35)	373	-
Net Pension Liability	108,619	-	(3,664)	104,955	-
Net OPEB Liability	169,351	-	(25,054)	144,297	-
Total Governmental Activities Long-Term Liabilities	<u>\$ 460,187</u>	<u>\$ 62,238</u>	<u>\$ (78,090)</u>	<u>\$ 444,335</u>	<u>\$ 23,783</u>
Business-Type Activities:					
Clean Water Notes	\$ 20,040	\$ -	\$ (2,842)	\$ 17,198	\$ 2,884
Lease Payable	207	20	(23)	204	24
Subscriptions Payable	5	12	(17)	-	-
Landfill	30,150	3,765	-	33,915	-
Compensated Absences	604	-	(126)	478	230
Net Pension Liability	3,898	48	-	3,946	-
Total Business-Type Activities Long-Term Liabilities	<u>\$ 54,904</u>	<u>\$ 3,845</u>	<u>\$ (3,008)</u>	<u>\$ 55,741</u>	<u>\$ 3,138</u>

The net pension liability and net OPEB liability for governmental funds are normally liquidated by the General Fund.

The change in the compensated absence liability is presented as a net change.

**Bonds Payable**

The annual requirements to amortize bonds payable as of June 30, 2025 are as follows:

<u>Fiscal Year Ending June 30.</u>	Governmental Activities Publicly Sold		Governmental Activities Direct Placements	
	Principal	Interest	Principal	Interest
2026	\$ 11,395	\$ 5,505	\$ 2,520	\$ 511
2027	11,450	4,950	2,490	450
2028	10,540	4,425	2,105	394
2029	8,800	4,009	2,080	344
2030	8,400	3,651	2,055	293
2031-2035	42,490	13,257	6,505	831
2036-2040	34,250	6,240	2,500	338
2041-2045	15,750	1,558	1,000	30
Total	<u>\$ 143,075</u>	<u>\$ 43,595</u>	<u>\$ 21,255</u>	<u>\$ 3,191</u>

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 8 LONG-TERM DEBT (CONTINUED)**

**Bonds Payable (Continued)**

Governmental fund bonds bear interest at rates ranging from 2.0% to 5.0% and mature in fiscal years ending 2026 through 2045. These obligations are direct obligations and pledge the full faith and credit of the government and will be paid from General Fund revenues. During the year, general obligation bonds totaling \$25,000 were issued.

A schedule of bond indebtedness as of June 30, 2025 is as follows:

Issue	Interest Rate %	Original Issue	Date of Issue	Date of Maturity	Balance Outstanding
Series 2015A Refunding Bonds	5.000%	\$ 27,680	09/23/2015	08/01/2027	\$ 7,095
Series 2016A General Obligation Bonds	2.125% - 5.000%	17,190	02/23/2016	02/01/2036	9,460
Series 2017A General Obligation Bonds	3.000% - 5.000%	14,500	02/22/2017	02/01/2037	8,700
Series 2017B Refunding Bonds	2.750% - 4.000%	4,365	02/22/2017	07/15/2028	1,865
Series 2018A General Obligation Bonds	3.000% - 5.000%	20,000	02/21/2018	02/01/2038	14,705
Series 2019A General Obligation Bonds	3.000% - 5.000%	15,000	02/20/2019	02/01/2039	10,500
Series 2020A General Obligation Bonds	2.000% - 5.000%	15,000	02/19/2020	02/01/2040	11,250
Series 2021A General Obligation Bonds	3.000% - 5.000%	11,775	05/13/2021	08/01/2041	9,215
Series 2021B Refunding Bonds	0.600% - 2.200%	15,620	05/13/2021	08/01/2032	12,040
Series 2022 General Obligation Bonds	2.375% - 5.000%	15,000	02/17/2022	02/01/2042	12,750
Series 2023 General Obligation Bonds	3.000% - 5.000%	20,000	02/16/2023	02/01/2043	18,000
Series 2024 General Obligation Bonds	4.000% - 5.000%	25,000	02/15/2024	02/01/2044	23,750
Series 2025 General Obligation Bonds	4.000% - 5.000%	25,000	02/13/2025	02/01/2045	25,000
Total Governmental Activities		<u>\$ 226,130</u>			<u>\$ 164,330</u>

**Clean Water Fund Loans**

During 2013, 2016, 2017, 2021, and 2024, the Town entered into a total of five project loan agreements with the state of Connecticut for Clean Water Projects. As of June 30, 2025, the Town has received total financing of \$41,864. At the completion of the respective projects the notes above were converted to Project Loan Obligations at 2% interest with the latest note maturing in 2044. The balance outstanding as of June 30, 2025 is \$17,198 and is included in business-type activities in the table above. The annual requirements to amortize clean water notes as of June 30, 2025 are as follows:

<u>Fiscal Year Ending June 30,</u>	<u>Business-Type Activities</u>	
	<u>Principal</u>	<u>Interest</u>
2026	\$ 2,884	\$ 317
2027	2,942	259
2028	3,001	200
2029	3,062	140
2030	3,124	78
2031-2035	1,148	150
2036-2040	778	63
2041-2045	259	8
Total	<u>\$ 17,198</u>	<u>\$ 1,215</u>

The Town's outstanding clean water notes contain a provision that, in event of default, the State may declare, by notice to the Town, that the principal and interest accrued on any outstanding amounts are immediately due and payable in full, automatically, without further notices or demand of any kind.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 8 LONG-TERM DEBT (CONTINUED)**

**Lease Liability**

The Town leases equipment and buildings for various terms under long-term, noncancelable, lease agreements. These leases expire at various dates through 2033. The future minimum lease payments under lease agreements are as follows:

<u>Fiscal Year Ending June 30,</u>	<u>Governmental Activities</u>		<u>Business-Type Activities</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2026	\$ 302	\$ 27	\$ 24	\$ 5
2027	274	18	25	4
2028	282	8	25	4
2029	54	2	26	3
2030	21	1	27	2
2031-2033	38	1	77	3
Total	<u>\$ 971</u>	<u>\$ 57</u>	<u>\$ 204</u>	<u>\$ 21</u>

Right-to-use assets acquired through outstanding leases are shown below, by underlying asset class.

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>
Buildings	\$ 429	\$ -
Equipment	1,276	250
Less: Accumulated Depreciation	(779)	(51)
Total	<u>\$ 926</u>	<u>\$ 199</u>

**Subscription-Based Information Technology Arrangements**

The Town has entered into subscription based-information technology arrangements (SBITAs). The SBITA arrangements expire at various dates through 2029 and provide for renewal options.

As of June 30, 2025, SBITA assets net of the related accumulated amortization totaled \$1,963 and \$-0- for Governmental activities and Business-type activities, respectively.

The future subscription payments under SBITA agreements are as follows:

<u>Fiscal Year Ending June 30,</u>	<u>Governmental Activities</u>		<u>Business-Type Activities</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2026	\$ 628	\$ 45	\$ -	\$ -
2027	399	28	-	-
2028	348	17	-	-
2029	227	7	-	-
Total	<u>\$ 1,602</u>	<u>\$ 97</u>	<u>\$ -</u>	<u>\$ -</u>

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 8 LONG-TERM DEBT (CONTINUED)**

**Bond Anticipation Notes**

The following is a schedule of bond anticipation note activity for the year ended June 30, 2025:

	Business-Type Activities		
	Water	Sewer	Total
Balance - July 1, 2024	\$ 7,244	\$ 6,477	\$ 13,721
Issued	7,474	6,159	13,633
Retired	(7,244)	(6,477)	(13,721)
Balance - June 30, 2025	<u>\$ 7,474</u>	<u>\$ 6,159</u>	<u>\$ 13,633</u>

The above notes carry an interest rate of 4.00% and mature on February 12, 2026. The business-type activities short-term financing was issued for various water system and quality improvements, water system meters, and wastewater treatment system.

**Debt Limitation**

The Town's indebtedness does not exceed the legal debt limitations as required by the Connecticut General Statutes as reflected in the following schedule:

Category	Debt Limit	Indebtedness	Balance
General Purpose	\$ 409,833	\$ 127,840	\$ 281,993
Schools	819,666	20,945	798,721
Sewers	683,055	-	683,055
Urban Renewal	591,981	-	591,981
Pension Deficit	546,444	-	546,444

The total overall statutory debt limit for the Town is equal to seven times the prior year annual receipts from taxation, or \$1,275,036. At June 30, 2025, authorized and unissued debt amounted to \$42,311 including several public works projects, school renovations, and the Broad Street redevelopment.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 9 FUND BALANCE**

The components of fund balance for the governmental funds at June 30, 2025 are as follows:

	Major Funds					Total
	General	Capital Projects	ARPA COVID Fund	Education Special Grants Fund	Nonmajor Governmental Funds	
Fund Balances:						
Nonspendable:						
Inventory	\$ -	\$ -	\$ -	\$ -	\$ 97	97
Prepaid Expenditures	101	-	1,197	-	2	1,300
Restricted for:						
Unspent Grant Balances	-	-	-	22	3,628	3,650
Capital Projects	-	18,366	-	-	-	18,366
Recreation Activities	-	-	-	-	23	23
Libraries	-	-	-	-	7,569	7,569
Cemeteries	-	-	-	-	1,518	1,518
Education Programs	-	-	-	-	231	231
Committed to:						
Education	683	-	-	-	-	683
LOSAP Pension Benefits	498	-	-	-	-	498
Climate Resiliency	-	-	-	-	1,400	1,400
Police Special Services	-	-	-	-	1,055	1,055
Workspace	-	-	-	-	198	198
Municipal Innovation	-	-	-	-	498	498
Recreation	-	-	-	-	287	287
Student Activities	-	-	-	-	792	792
School Food Service	-	-	-	-	1,287	1,287
Senior Center Activities	-	-	-	-	128	128
Downtown District	-	-	-	-	210	210
Police Department Health and Welfare	-	-	-	-	23	23
Assigned to:						
Subsequent Year's Budget	2,500	-	-	-	-	2,500
Purchases on Order	26	-	-	-	-	26
Legal Fees	200	-	-	-	-	200
Revaluation	600	-	-	-	-	600
DPW Vehicles and Equipment	200	-	-	-	-	200
Assessment Appeals	1,000	-	-	-	-	1,000
Retros/Collective Bargaining	100	-	-	-	-	100
Other CIP	155	-	-	-	-	155
Police Cruisers	282	-	-	-	-	282
DPW Snow Contingency	200	-	-	-	-	200
Unassigned	26,861	(49,577)	(532)	-	42	(23,206)
Total Fund Balances	<u>\$ 33,406</u>	<u>\$ (31,211)</u>	<u>\$ 665</u>	<u>\$ 22</u>	<u>\$ 18,988</u>	<u>\$ 21,870</u>

Significant encumbrances of \$21 and \$5 at June 30, 2025 for public safety and public works, respectively at June 30, 2025 are contained in the above table in the assigned category of the General Fund.

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**NOTE 10 TAX ABATEMENTS**

As of June 30, 2025, the Town provides tax abatements through multiple programs:

- 434 Tolland Turnpike Abatement Agreement
- 619 Hartford Road Tax Abatement Agreement

The 434 Tolland Turnpike tax abatement agreement provides a real property tax abatement to promote capital expenditures for the relocation of company headquarters to the Town. Under the terms of the agreement, a minimum of \$20,000 must be spent on the property for capital improvements. The company shall also use best efforts to employ at least 326 full-time jobs within Connecticut. In doing so, the property owner shall receive an abatement of 100% for grand list years 2017 through 2019, 90% for the 2020 grand list, 80% for the 2021 grand list, 75% for the 2022 grand list and 70% for the 2023 grand list. For the fiscal year ended June 30, 2025, taxes abated through this program totaled \$326. In the event of default in accordance with the terms of the agreement, the agreement shall be considered null and void with all abated taxes to date due back to the Town. No other commitments have been made by the Town to the abatement recipient under this program.

The 619 Hartford Road tax abatement agreement was created to provide a real property tax abatement for the development of moderate income senior living within the Town pursuant of Connecticut General Statutes Section 12-65b. Under the terms of the agreement, the property has been built to include a forty-four-unit senior living complex by the owner of the property. The property owner receives an abatement of approximately a third of the regular assessed value. Continuation of the agreement is conditioned upon continued compliance with the provisions of the agreement and is terminated upon sale or transfer of the property for any other purpose unless the Town has consented thereto. For the fiscal year ended June 30, 2025, taxes abated through this program total \$22. There are no provisions to recapture abated taxes under this program. No other commitments have been made by the Town to the abatement recipient under this program.

**NOTE 11 RISK MANAGEMENT**

On July 1, 1983, the Town established the Manchester Self-Insurance Program (MSIP) and the Town of Manchester Medical Insurance Fund (TOMMIF) to account for and finance its uninsured risk of loss. TOMMIF provides the payment of administrative costs and claims. MSIP provides for the purchase of insurance and services, and the payment of costs and claims associated with workers' compensation, automobile liability, and general liability. These funds are accounted for as Internal Service Funds.

**TOMMIF**

Effective July 1, 2007, the Town's self-insurance medical insurance plan is administered by CIGNA Healthcare. The fund is obligated to pay medical claims for participants. The Town has contracted with CIGNA for stop loss and has an individual stop loss for claims over \$500.



**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 11 RISK MANAGEMENT (CONTINUED)**

**MSIP**

The Town's self-insured program is administered by a third-party administrator and has a self-insured retention (SIR) of \$500 per occurrence for general liability, auto liability, and workers' compensation. The Town purchases excess insurance from commercial carriers to provide coverage in excess of the SIR, and for other risks of loss that are not self-insured risks. The Town has not exceeded the SIR for self-insured risks, nor have they exceeded commercial coverage for insured risks in any of the past three fiscal years. All funds of the Town participate in the program and make payments to the Risk Management Fund based on estimates of the amount needed to pay prior and current year claims.

There were no significant reductions in insurance coverage from coverage in the prior year for medical insurance, workers' compensation, or liability insurance.

Changes in the balances of claims liabilities during the fiscal years ended June 30, 2025 and 2024, for the TOMMIF and MSIP funds are as follows:

	2024 TOMMIF	2025 TOMMIF	2024 MSIP	2025 MSIP
Unpaid Claims - July 1	\$ 2,961	\$ 3,563	\$ 5,040	\$ 5,856
Incurred Claims (Including IBNR)	30,945	27,278	4,453	5,656
Claim Payments	(30,343)	(28,743)	(3,637)	(4,451)
Unpaid Claims - June 30	<u>\$ 3,563</u>	<u>\$ 2,098</u>	<u>\$ 5,856</u>	<u>\$ 7,061</u>

The claim reserves reported in both the TOMMIF and MSIP funds are based on the requirements of Governmental Accounting Standards Board Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of pay-outs and other economic and social factors.

**NOTE 12 CONTINGENT LIABILITIES**

**Litigation and Unasserted Claims**

The Town is a party to various legal proceedings that involve claims against the Town. In those cases where a loss is probable and measurable, a liability has been recorded in the self-insurance fund. It is the opinion of Town management and the Town attorney that the ultimate resolution of remaining litigation will not have a material effect on the financial position of the Town.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 12 CONTINGENT LIABILITIES (CONTINUED)**

**Federal and State Assistance Programs – Compliance Audits**

The Town has received state and federal grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for any expenditure disallowed under terms of the grant. Based on prior experience, Town management believes such disallowances, if any, will not be material.

**NOTE 13 JOINTLY GOVERNED ORGANIZATION**

The Town, in conjunction with six other municipalities, established the Capital Region East Operating Committee (CREOC) to administer a regional household hazardous waste collection and disposal program. CREOC is comprised of one representative from each participating community with a population of less than 30,000 and two representatives from each participating community with a population of 30,000 or more. The participating communities have agreed that the Regional Household Hazardous Waste collection facility will be established on premises located in and owned by the Town. The Town has also been hired by CREOC as Project Administrator/Coordinator to perform administrative services and coordinate the day-to-day operations of the collection program. Except for an obligation to appropriate funds and pay its assessments in amounts necessary to fulfill its obligations pursuant to the agreement establishing CREOC, no participating community has any obligation, entitlement, or residual interest. The Town paid an assessment of \$14 to CREOC during the year ended June 30, 2025.

**NOTE 14 LANDFILL CLOSURE AND POST CLOSURE CARE COSTS**

The Town owns and operates a landfill site located off Olcott Street. State and federal law will require the Town to close the landfill once its capacity is reached and to monitor and maintain the site for 30 years subsequent to closure. Under the provisions of Governmental Accounting Standards Board Statement No. 18, *Accounting for Municipal Solid Waste Landfill Closure and Post closure Care Costs*, the Town recognizes a portion of the closure and post closure care costs in each operating period even though actual payments will not occur until the landfill is closed. The amount recognized each year to date is based on the landfill capacity used as of the balance sheet date. As of June 30, 2025, the Town had recorded a liability of \$33,915 in the Sanitation Enterprise Fund that represents the amount of costs reported to date based on the estimated 95% of landfill capacity used to date. The remaining estimated liability for these costs is \$1,785 that will be recognized as the remaining capacity is used (estimated to reach capacity in 2030 based on usage in the past calendar year). The estimated costs of closure and post closure care are subject to changes such as the effects of inflation, revision of laws and other variables.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 15 OTHER POSTEMPLOYMENT BENEFITS**

**Post-Retirement Medical Program**

**A. Plan Description**

The Town, in accordance with various collective bargaining agreements, is committed to providing health and other benefits to certain eligible retirees and their spouses through the Post-Retirement Medical Program (RMP), a single-employer plan. The RMP covers Town, Board of Education, Police and Fire employees. Retired program members and beneficiaries currently receiving benefits are required to contribute specified percentages towards the cost of receiving those benefits under the Town's self-insured medical benefits program. The percentage contribution of the employees and retirees for these benefits vary and are detailed within the Town's various bargaining agreements. The Town does not issue a separate stand-alone financial statement for this plan.

At July 1, 2024, plan membership consisted of the following:

Active Employees	1,484
Retirees	802
Beneficiaries	26
Spouses of Retirees	366
Total	<u><u>2,678</u></u>

**B. Summary of Significant Accounting Policies**

**Basis of Accounting**

The financial statements of the RMP are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Administrative costs of the plan are paid by the Town.

Investments are reported at fair value. Investment income is recognized as earned.

**Funding Policy**

The Town funding and payment of postemployment benefits were accounted for in both the General Fund and in an Internal Service Fund on a pay-as-you-go basis through June 30, 2009. On June 15, 2009, the Town established a trust fund to irrevocably segregate assets to fund the liability associated with postemployment benefits in accordance with GASB guidelines. As of June 30, 2009, an initial deposit of \$100 was made into the trust. The Town is currently developing a funding strategy to provide for normal cost and the amortization of the accrued liability. The Town anticipates a commitment to fund normal cost and a long-term approach to the amortization of the actuarial accrued liability. The goal is to absorb, within the budgetary process, the actual cost of benefits in the determination of the costs of providing services to taxpayers.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 15 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**Post-Retirement Medical Program (Continued)**

**B. Summary of Significant Accounting Policies (Continued)**

Funding Policy (Continued)

The Town's funding strategy for postemployment obligations are based upon characteristics of benefits on 17 distinct groups of employees established within their respective collective bargaining units and include the following:

- Eligibility for benefits range from 15 to 25 years of service at time of retirement determined by collective bargaining unit and date of hire.
- Medical benefits funded by the Town range from 100% cost of coverage for the retiree and dependents up until the employee's death, 100% coverage for retiree only or 50% coverage for retirees depending on date of hire and collective bargaining unit. Some employees, depending upon date of hire, contribute equal to that set forth for active employees within their bargaining unit.
- Life insurance ranging from \$4,000 to \$6,000 (amounts not rounded).

**C. Investments**

Investment Policy

The RMP's policy in regard to the allocation of invested assets is established and may be amended by the Pension Board. It is the policy of the Town to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The fund is currently invested solely in U.S. Treasury securities as the Town is not fully prefunding its OPEB benefits and is currently serving as a pass-through for paying current OPEB benefits.

Rate of Return

For the year ended June 30, 2025, the annual money-weighted rate of return on investments, net of investment expense, was 10.77%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**D. Net OPEB Liability of the Town**

The Town's net OPEB liability was measured as of June 30, 2025. The components of the net OPEB liability of the Town at June 30, 2025, were as follows:

Total OPEB Liability	\$ 149,738
Plan Fiduciary Net Position	5,441
Net OPEB Liability	<u>\$ 144,297</u>

Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	3.63%
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**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 15 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**Post-Retirement Medical Program (Continued)**

**D. Net OPEB Liability of the Town (Continued)**

Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of July 1, 2024, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified.

Inflation	2.50%
Salary Increases	Graded by Age; Scale Varies by Group
Discount Rate	3.93%, Linked to the Municipal Bond Index

Mortality assumption was updated to use the MP-2021 Ultimate Scale.

The long-term expected rate of return on OPEB plan investments was determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The target allocation and best estimate of arithmetic real rate of return for the major asset class as of June 30, 2025 is summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
U.S. Cash	6.36 %	0.83 %
U.S. Core Fixed Income	37.46	2.35
US Broad Equity Market	51.50	5.48
Global Equity	4.68	6.05
Total	100.00 %	

Discount Rate

The discount rate used to measure the total OPEB liability was 5.20% and is based on the municipal bond index. Under GASB Statement 75, the use of a 20-year quality municipal bond yield or index rate may be used in periods where the fiduciary net position is not projected to cover benefit payments and administrative expenses. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be insufficient to cover future benefit payments of current plan members and the municipal bond-based rate was utilized.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 15 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**Post-Retirement Medical Program (Continued)**

**E. Changes in the Net OPEB Liability**

	Increase (Decrease)		
	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
	(a)	(b)	(a)-(b)
Balances - July 1, 2024	\$ 174,210	\$ 4,859	\$ 169,351
Changes for the Year:			
Service Cost	5,860	-	5,860
Interest	6,913	-	6,913
Effect of Assumption Changes or Inputs	(26,245)	-	(26,245)
Benefit Payments	(8,422)	(8,422)	-
Net Investment Income	-	527	(527)
Employer Contributions	-	8,422	(8,422)
Employee Contributions	-	87	(87)
Administrative Expenses	-	(32)	32
Net Changes	(24,472)	582	(25,054)
Balances - June 30, 2025	<u>\$ 149,738</u>	<u>\$ 5,441</u>	<u>\$ 144,297</u>

**Sensitivity of the Net OPEB Liability to Changes in the Discount Rate**

The following presents the net OPEB liability of the Town, as well as what the Town's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

	1% Decrease 4.20%	Current Discount Rate (5.20%)	1% Increase (6.20%)
Net OPEB Liability	\$ 162,230	\$ 144,297	\$ 129,358

**Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates**

The following presents the net OPEB liability of the Town, as well as what the Town's net OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

	1% Decrease	Current Trend Rate	1% Increase
Net OPEB Liability	\$ 126,756	\$ 144,297	\$ 165,870

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**NOTE 15 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**Post-Retirement Medical Program (Continued)**

**F. OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB**

For the year ended June 30, 2025, the Town recognized OPEB expense (revenue) of \$(7,438). At June 30, 2025, the Town reported deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 2,537	\$ 16,308
Change in Assumptions or Other Inputs	-	93,919
Net Difference Between Projected and Actual Earnings	-	397
Total	<u>\$ 2,537</u>	<u>\$ 110,624</u>

Amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ending June 30,</u>	<u>Amount</u>
2026	\$ (29,597)
2027	(29,752)
2028	(29,701)
2029	(6,048)
2030	(4,340)
Thereafter	(8,649)
Total	<u>\$ (108,087)</u>

**Other Postemployment Benefit – Connecticut State Teachers Retirement Plan**

**A. Plan Description**

Teachers, principals, superintendents, or supervisors engaged in service of public schools plus professional employees at state schools of higher education are eligible to participate in the Connecticut State Teachers' Retirement System Retiree Health Insurance Plan (TRS-RHIP), a cost sharing multiple-employer defined benefit other postemployment benefit plan administered by the Teachers' Retirement Board (TRB), if they choose to be covered.

Chapter 167a of the state statutes grants authority to establish and amend the benefit terms to the TRB. TRS-RHIP issues a publicly available financial report that can be obtained at [www.ct.gov/trb](http://www.ct.gov/trb).

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 15 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**Other Postemployment Benefit – Connecticut State Teachers Retirement Plan**  
**(Continued)**

**B. Benefit Provisions (Amounts Not Rounded)**

There are two types of the health care benefits offered through the system. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the CTRB Sponsored Medicare Supplement Plans provide coverage for those participating in Medicare but not receiving Subsidized Local School District Coverage.

Any member who is not currently participating in Medicare Parts A and B is eligible to continue health care coverage with their former employer. A subsidy of up to \$220 per month for a retired member plus an additional \$220 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, and any remaining portion is used to offset the district's cost. The subsidy amount is set by statute. A subsidy amount of \$440 per month may be paid for a retired member, spouse or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost and contributes at least \$440 per month towards coverage under a local school district plan.

Any member who is currently participating in Medicare Parts A and B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the System. If they elect to remain in the plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage.

If a member participating in Medicare Parts A and B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplement Plans. Effective July 1, 2018, the System added a Medicare Advantage Plan option. Active members, retirees, and the state pay equally toward the cost of the basic coverage (medical and prescription drug benefits) under the Medicare Advantage Plan. Retired members who choose to enroll in the Medicare Supplement Plan are responsible for the full difference in the premium cost between the two plans. Additionally, effective July 1, 2018, retired members who cancel their health care coverage or elect to not enroll in a CTRB sponsored health care coverage option must wait two years to re-enroll.

**C. Survivor Health Care Coverage (Amounts Not Rounded)**

Survivors of former employees or retirees remain eligible to participate in the plan and continue to be eligible to receive either the \$220 monthly subsidy or participate in the TRB Sponsored Medicare Supplement Plans, as long as they do not remarry.



**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 15 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**Other Postemployment Benefit – Connecticut State Teachers Retirement Plan**  
**(Continued)**

**D. Eligibility**

Any member who is currently receiving a retirement or disability benefit is eligible to participate in the plan.

Credited Service

One month for each month of service as a teacher in Connecticut public schools, maximum 10 months for each school year. Ten months of credited service constitutes one year of Credited Service. Certain other types of teaching services, state employment, or wartime military service may be purchased prior to retirement if the member pays one-half the cost.

Normal Retirement

Age 60 with 20 years of Credited Service in Connecticut, or 35 years of Credited Service including at least 25 years of service in Connecticut.

Early Retirement

Age 55 with 20 years of Credited Service including 15 years of Connecticut service, or 25 years of Credited Service including 20 years of Connecticut service.

Proratable Retirement

Age 60 with 10 years of Credited Service.

Disability Retirement

No service requirement if incurred in the performance of duty, and five years of Credited Service in Connecticut if not incurred in the performance of duty.

Termination of Employment

Ten or more years of Credited Service.

**E. Contributions**

State of Connecticut

Per Connecticut General Statutes Section 10-183z, contribution requirements of active employees and the state of Connecticut are approved, amended, and certified by the State Teachers' Retirement Board and appropriated by the General Assembly. The state contributions are not currently actuarially funded. The state appropriates from the General Fund one third of the annual costs of the plan. Administrative costs of the plan are financed by the state. Based upon Chapter 167a, Subsection D of Section 10-183t of the Connecticut statutes, it is assumed the state will pay for any long-term shortfall arising from insufficient active member contributions.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 15 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**Other Postemployment Benefit – Connecticut State Teachers Retirement Plan (Continued)**

**E. Contributions (Continued)**

Employer (School Districts)

School District employers are not required to make contributions to the plan.

For the year ended June 30, 2025, the amount of “on-behalf” contributions made by the state was \$268 and is recognized in the General Fund as intergovernmental revenues and education expenditures.

Employees/Retirees

The cost of providing plan benefits is financed on a pay-as-you-go basis as follows: active teachers’ pay for one-third of the plan costs through a contribution of 1.25% of their pensionable salaries, and retired teachers pay for one-third of the plan costs through monthly premiums, which helps reduce the cost of health insurance for eligible retired members and dependents.

**F. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At June 30, 2025, the Town reports no amounts for its proportionate share of the net OPEB liability, and related deferred outflows and inflows, due to the statutory requirement that the state pay 100% of the required contribution. The amount recognized by the Town as its proportionate share of the net OPEB liability, the related state support, and the total portion of the net OPEB liability that was associated with the Town was as follows:

Town’s Proportionate Share of the Net OPEB Liability	\$ -
State’s Proportionate Share of the Net OPEB Liability Associated with the Town	39,869
Total	<u>\$ 39,869</u>

The net OPEB liability was measured as of June 30, 2024, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2024. At June 30, 2025, the Town has no proportionate share of the net OPEB liability.

For the year ended June 30, 2025, the Town recognized OPEB expense and revenue of \$552 in Exhibit II.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 15 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**Other Postemployment Benefit – Connecticut State Teachers Retirement Plan**  
**(Continued)**

**G. Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of June 30, 2024, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Health care costs trend rate	Local Coverage – 6.25% for 2024, decreasing to an ultimate rate of 4.50% by 2031. Retiree Healthcare – Medicare rates known for 2025, 4.50% increase for all subsequent years
Salary increases	3.00% to 6.50%, Including Inflation
Investment rate of return	3.00%, Net of OPEB Plan Investment Expense, Including Inflation
Year fund net position will be depleted	2027

Mortality rates were based on the PubT-2010 Healthy Retiree Table (adjusted 105% for males and 103% for females at ages 82 and above), projected generationally with MP-2019 for the period after service retirement.

The actuarial assumptions used in the June 30, 2024 valuation were based on the results of an actuarial experience study for the period July 1, 2014 to June 30, 2019.

The changes in the assumptions since the prior year are as follows:

- Discount rate changed from 3.64% to 3.93%;
- Expected annual per capita claims costs were updated to better reflect anticipated medical and prescription drug claim experience;
- Assumed election rates for post-65 retirees between the Local School District Coverage Subsidy and CTRB Sponsored Medical Plans were updated to reflect the recent plan expense. Spouse coverage election assumptions were also updated with this change;
- Long-term health care cost trend rates were updated to reflect expected future trend for participants in the health plans.

The long-term expected rate of return on plan assets is reviewed as part of the GASB 75 valuation process. Several factors are considered in evaluating the long-term rate of return assumption, including the plan's current asset allocations and a log-normal distribution analysis using the best-estimate ranges of expected future real rates of return (expected return, net investment expense, and inflation) for each major asset class. The long-term expected rate of return was determined by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 15 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**Other Postemployment Benefit – Connecticut State Teachers Retirement Plan**  
**(Continued)**

**G. Actuarial Assumptions (Continued)**

The assumption is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years. The plan is 100% invested in U.S. Treasuries (Cash Equivalents) for which the expected 10-Year Geometric Real Rate of Return is 1.26%.

**H. Discount Rate**

The discount rate used to measure the total OPEB liability was 3.93%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB 75. The projection was based on an actuarial valuation performed as of June 30, 2024.

In addition to the actuarial methods and assumptions of the June 30, 2023, actuarial valuation, the following actuarial methods and assumptions were used in the projection of cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership present on the valuation date. In subsequent projection years, total payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the current member contribution rate. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Annual State contributions were assumed to be equal to the most recent five-year average of state contributions toward the fund.

Based on those assumptions, the Plan's fiduciary net position was projected to be depleted in 2027 and, as a result, the Municipal Bond Index Rate was used in the determination of the single equivalent rate.

**I. Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate and the Discount Rate**

The Town's proportionate share of the net OPEB liability is \$-0- and, therefore, the change in the health care cost trend rate or the discount rate would only impact the amount recorded by the state of Connecticut.

**J. OPEB Plan Fiduciary Net Position**

Detailed information about the Connecticut State Teachers OPEB Plan fiduciary net position is available in the separately issued State of Connecticut Annual Comprehensive Financial Report at [www.ct.gov](http://www.ct.gov).

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 15 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**

**Other Postemployment Benefit – Connecticut State Teachers Retirement Plan  
(Continued)**

**K. Other Information**

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the Town has no obligation to contribute to the plan.

**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS**

**Pension Trust Fund**

The Town is the administrator of a single-employer Public Employee Retirement System (PERS) established and administered by the Town to provide pension benefits for its employees. The PERS is considered to be part of the Town's financial reporting entity and is included in the Town's financial reports as a pension trust fund. The PERS was established by Town Ordinance, Section 11 Article III of the Town of Manchester Code of Ordinances, which can be amended by legislative action. Article III establishes PERS benefits, member contribution rates and other plan provisions. The PERS does not issue a stand-alone report.

**A. Summary of Significant Accounting Policies and Plan Asset Matters**

**Basis of Accounting**

PERS financial statements are prepared using the accrual basis of accounting. Employee and employer contributions are recognized in the period in which the contributions are due; investment income is recognized when earned. Expenses (benefits, administration, and refunds of contributions) are recognized when due and payable in accordance with the terms of the plans.

**Method Used to Value Investments**

Investments are reported at fair value. Securities traded on a national exchange are valued at the last reported sales price. Investment income is recognized as earned.

**B. Plan Description and Benefits Provided**

The Town of Manchester Retirement System covers substantially all Town employees except for certified teachers of the Board of Education and the regular members of the Fire Department. Participants are fully vested after five years of service. Employees who retire at normal retirement age receive a benefit equal to 2% (2.5% for Police) of their highest average three years' wages times the number of years of service. Normal retirement age for police officers is the age at which the employee reaches 25 years of service. For all other employees, normal retirement age is 65 for employees hired after July 1, 1995, and either 62 or "Rule of 80" for those employees hired before July 1, 1995. The "Rule of 80" defines normal retirement as the date when years of service and age equal 80. Early retirement benefits are provided at reduced amounts.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Pension Trust Fund (Continued)**

**B. Plan Description and Benefits Provided (Continued)**

At July 1, 2024, plan membership consisted of the following:

Retirees and Beneficiaries	781
Terminated Vested and Other Inactives	89
Active Members	337
Total	<u><u>1,207</u></u>

**C. Funding Policy**

Participants are required to contribute as follows: 8.5% for police employees, 6.4% for public works employees and 5.9% for all other "Rule of 80" employees of their earnings to the PERS. The Town is required to contribute 9.2% (13.9% for police employees) of wages to the PERS. Benefits and employee contributions are fixed by contract and may be amended by union negotiations. Administrative costs of the PERS are financed through investment earnings.

**D. Investments**

**Investment Policy**

The Pension Board has adopted an allocation policy/goal. The Pension Board manages the investment mix of the plan by buying and selling assets to maintain an investment mix in line with the Board's allocation policy.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2025 (see the discussion of the pension plan's investment policy) are summarized in the following table.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Pension Trust Fund (Continued)**

**D. Investments (Continued)**

Investment Policy (Continued)

The following was the Board's adopted asset allocation policy and long-term expected real rate of return as of June 30, 2025:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
US Core Fixed Income (Aggregate)	25.00 %	2.35 %
US TIPS (Inflation-Indexed Bonds)	2.00	1.82
US High Yield Bonds	3.00	4.03
US Large & Mid Cap Growth Equity	9.80	5.49
US Large & Mid Cap Value Equity	11.20	5.34
US Small Cap Growth Equity	3.50	7.17
US Small Cap Value Equity	5.50	6.44
Non-US Equity	7.00	7.24
Foreign Developed Equity	7.00	6.61
Emerging Markets Equity	6.00	8.78
Private Real Estate Property - Core	6.00	5.99
Private Equity	5.00	10.43
Farmland	4.00	5.12
Hedge Funds - MultiStrategy	5.00	4.05
Total	100.00 %	

Rate of Return

For the year ended June 30, 2025, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 10.44%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**E. Net Pension Liability of the Town**

The components of the net pension liability of the Town at June 30, 2025 were as follows:

Total Pension Liability	\$ 277,959
Plan Fiduciary Net Position	194,699
Net Pension Liability	\$ 83,260

Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	70.05%
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**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Pension Trust Fund (Continued)**

**E. Net Pension Liability of the Town (Continued)**

Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of July 1, 2024, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60%
Projected Salary Increases	Graded by Age, varies by group
Amortization Growth Rate	3.25%
Cost-of-Living Adjustments	None
Investment Rate of Return	7.00%, Net of Pension Plan Investment Expense, Including Inflation

Mortality rates were based on the Pub-2010 Mortality Table (Safety variant for Police, General for others) with generational projection per MP-2021 Ultimate Scale.

Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Town contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.



**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Pension Trust Fund (Continued)**

**F. Changes in the Net Pension Liability**

**Discount Rate (Continued)**

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
	(a)	(b)	(a)-(b)
Balances - July 1, 2024	\$ 272,004	\$ 185,194	\$ 86,810
Changes for the Year:			
Service Cost	3,774	-	3,774
Interest on Total Pension Liability	18,619	-	18,619
Effect of Plan Changes	-	-	-
Differences Between Expected and Actual Experience	3,469	-	3,469
Changes in Assumptions	-	-	-
Employer Contributions	-	9,062	(9,062)
Member Contributions	-	1,459	(1,459)
Net Investment Income	-	18,978	(18,978)
Benefit Payments, Including Refund to Employee Contributions	(19,907)	(19,907)	-
Administrative Expenses	-	(87)	87
Net Changes	5,955	9,505	(3,550)
Balances - June 30, 2025	\$ 277,959	\$ 194,699	\$ 83,260

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the Town, calculated using the current discount rate, as well as what the Town's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (6.0%)	Current Discount Rate (7.0%)	1% Increase (8.0%)
Net Pension Liability	\$ 112,536	\$ 83,260	\$ 58,417

**TOWN OF MANCHESTER, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Pension Trust Fund (Continued)**

**G. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended June 30, 2025, the Town recognized pension expense of \$9,238. At June 30, 2025, the Town reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	Governmental Activities	Business-Type Activities			Total
		Water Fund	Sewer Fund	Sanitation Fund	
Deferred Outflows of Resources:					
Differences Between Expected and Actual Experience	\$ 2,731	\$ 91	\$ 23	\$ 22	\$ 2,867
Net Difference Between Projected and Actual Earning on Pension Plan Investments	-	-	-	-	-
Changes of Assumptions	-	-	-	-	-
Total	<u>\$ 2,731</u>	<u>\$ 91</u>	<u>\$ 23</u>	<u>\$ 22</u>	<u>\$ 2,867</u>
Deferred Inflows of Resources:					
Differences Between Expected and Actual Experience	\$ 868	\$ 29	\$ 7	\$ 7	\$ 911
Net Difference Between Projected and Actual Earning on Pension Plan Investments	1,500	50	13	12	1,575
Changes of Assumptions	38	1	1	-	40
Total	<u>\$ 2,406</u>	<u>\$ 80</u>	<u>\$ 21</u>	<u>\$ 19</u>	<u>\$ 2,526</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending June 30,	Governmental Activities	Business-Type Activities			Total
		Water Fund	Sewer Fund	Sanitation Fund	
2026	\$ 5,369	\$ 179	\$ 46	\$ 43	\$ 5,637
2027	(1,820)	(61)	(16)	(15)	(1,912)
2028	(2,014)	(67)	(17)	(16)	(2,114)
2029	(1,210)	(40)	(11)	(9)	(1,270)
Total	<u>\$ 325</u>	<u>\$ 11</u>	<u>\$ 2</u>	<u>\$ 3</u>	<u>\$ 341</u>

**Connecticut Municipal Employees' Retirement System**

Manchester firefighters participate in the Connecticut Municipal Employees' Retirement System (CMERS). CMERS is a cost-sharing multiple-employer public employee retirement system established by the state of Connecticut and administered by the State Retirement Commission to provide pension benefits to employees of participating municipalities. Chapters 7-425 to 7-451 of the State of Connecticut General Statutes, which can be amended by legislative action, establishes CMERS benefits, member contribution rates and other plan provisions. CMERS is considered to be part of the State of Connecticut's financial reporting entity and is included in the state's financial reports as a pension trust fund. Those reports can be obtained at [www.ct.gov](http://www.ct.gov).

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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Connecticut Municipal Employees' Retirement System (Continued)**

**A. Benefit Provisions**

The plan provides retirement, disability and death benefits and annual cost-of-living adjustments to plan members and their beneficiaries. Employees are eligible to retire at age 55 with five years of continuous active service, or 15 years of active noncontinuous aggregate service. In addition, compulsory retirement is at age 65 for police and fire members. Employees under the age of 55 are eligible to retire with 25 years of service.

**Normal Retirement (Amounts Not Rounded)**

For members not covered by social security, retirement benefits are calculated as 2% of the average of the three highest paid years of service times the years of service. For members covered by social security, retirement benefits are calculated as 1.5% of the average of the three highest paid years of service not in excess of the year's breakpoint plus 2% of average of the three highest paid years of service in excess of the year's breakpoint, times years of service. The year's breakpoint is defined as \$10,700 increased by 6% each year after 1982, rounded to the nearest multiple of \$100. Maximum benefit is 100% of average final compensation and the minimum benefit is \$1,000 annually.

**Early Retirement**

Members must have five years of continuous or 15 years of active aggregate service. Benefits are calculated as a service retirement allowance on the basis of the average of the three highest paid years of service to the date of termination. Benefits are deferred to normal retirement age, or an actuarially reduced allowance may begin at the time of separation.

**Disability Retirement – Service Connected**

This applies to employees who are totally and permanently disabled, and such disability has arisen out of and in the course of employment with the municipality. Disability due to heart and hypertension in the case of fire and police, who began employment prior to July 1, 1996, is presumed to have been suffered in the line of duty. Benefits are calculated as a service retirement allowance based on compensation and service to the date of the disability with a minimum benefit (including worker's compensation benefits) of 50% of compensation at the time of disability.

**Disability Retirement – Non-Service Connected**

This applies to employees who have 10 years of service and are totally and permanently disabled. Benefits are calculated as a service retirement allowance based on compensation and service to the date of the disability.

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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Connecticut Municipal Employees' Retirement System (Continued)**

**A. Benefit Provisions (Continued)**

Pre-Retirement Death Benefit

The plan offers a lump-sum return of contributions with interest or if vested and married, the surviving spouse will receive a lifetime benefit.

**B. Contributions**

Member

Contributions for members not covered by social security are 6% of compensation; for members covered by social security, 3.25% of compensation up to the social security taxable wage base plus 6%, if any, in excess of such base.

Employer

Participating employers make annual contributions consisting of a normal cost contribution, a contribution for the amortization of the net unfunded accrued liability and a prior service amortization payment, which covers the liabilities of MERS not met by member contributions. In addition, there is also an annual administrative fee per active and retired member. member. The Town's required contribution rate for the year ended June 30, 2025, was 25.28 percent of annual payroll. Contributions to the pension plan from the Town were \$2,992 for the year ended June 30, 2025.

**C. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2025, the Town reports a liability of \$25,641 for its proportionate share of the net pension liability. The net pension liability was measured at June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation at June 30, 2024. The actuarial assumptions used in the June 30, 2024 valuation was based on results of an actuarial experience study for the period July 1, 2017 through June 30, 2022. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participants, actuarially determined. At June 30, 2025, the Town's proportion was 1.95%. The increase in proportion from 2024 proportion of 1.82% was 0.13%.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Connecticut Municipal Employees' Retirement System (Continued)**

**C. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

For the year ended June 30, 2025, the Town recognized pension expense of \$5,371. At June 30, 2025, the Town reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources.

	<u>Governmental Activities</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ 3,267	\$ -
Changes of Assumptions	2,452	-
Net Difference Between Projected and Actual Earning on Pension Plan Investments	-	412
Change in Employer Proportional Share	2,144	235
Contributions After the Measurement Date	2,992	-
Total	<u>\$ 10,855</u>	<u>\$ 647</u>

Amounts reported as deferred outflows of resources related to Town contributions after the measurement date will be recognized as a reduction of the net pension liability in the subsequent year. Deferred outflows and inflows not related to contributions made after the measurement date will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	<u>Governmental Activities</u>
2026	\$ 2,290
2027	3,444
2028	1,116
2029	285
2030	81
Total	<u>\$ 7,216</u>

**D. Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2024, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary Increase	3.50% to 9.50%, Including Inflation
Investment Rate of Return	7.00%, Net of Pension Plan Investment Expense, Including Inflation

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Connecticut Municipal Employees' Retirement System (Continued)**

**D. Actuarial Assumptions (Continued)**

Mortality rates were based on:

- Pub-2010 Mortality Tables set-forward one year (except Active Employees) are projected generationally with scale MP-2021.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution statistical analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and Best estimates of arithmetic real rates of return for each major class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	37.00 %	6.80 %
Public Credit	2.00	2.90
Core Fixed Income	13.00	0.40
Liquidity Fund	1.00	(0.40)
Risk Mitigation	5.00	0.10
Private Equity	15.00	11.20
Private Credit	10.00	6.10
Real Estate	10.00	6.30
Infra. and Natural Resources	7.00	7.70
Total	<u>100.00 %</u>	

**Discount Rate**

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at the actuarially determined contribution rates in the future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Connecticut Municipal Employees' Retirement System (Continued)**

**D. Actuarial Assumptions (Continued)**

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the Town's proportionate share of the net pension liability, calculated using the discount rate, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Town's Proportionate Share of the Net Pension Liability	\$ 37,084	\$ 25,641	\$ 16,090

**Connecticut Teachers Retirement System – Pension**

**A. Plan Description**

Teachers, principals, superintendents, or supervisors engaged in service of public schools are provided with pensions through the Connecticut State Teachers' Retirement System, a cost sharing multiple employers defined benefit pension plan administered by the Teachers Retirement Board. Chapter 167a of the state statutes grants authority to establish and amend the benefit terms to the Teachers Retirement Board. The Teachers Retirement Board issues a publicly available financial report that can be obtained at [www.ct.gov](http://www.ct.gov).

**B. Benefit Provisions**

The plan provides retirement, disability, and death benefits. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

**Normal Retirement**

Retirement benefits for employees are calculated as 2% of the average annual salary times the years of credited service (maximum benefit is 75% of average annual salary during the three years of highest salary).

**Early Retirement**

Employees are eligible after 25 years of credited service with a minimum of 20 years of Connecticut service, or age 55 with 20 years of credited service with a minimum of 15 years of Connecticut service with reduced benefit amounts.

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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Connecticut Teachers Retirement System – Pension**

**B. Benefit Provisions (Continued)**

Disability Retirement

Employees are eligible for service-related disability benefits regardless of length of service. Five years of credited service is required for nonservice-related disability eligibility. Disability benefits are calculated as 2% of average annual salary times credited service to date of disability, but not less than 15% of average annual salary, nor more than 50% of average annual salary.

**C. Contributions**

Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the state of Connecticut are approved, amended, and certified by the State Teachers Retirement Board and appropriated by the General Assembly.

Employer (School Districts)

School District employers are not required to make contributions to the plan.

The statutes require the state of Connecticut to contribute 100% of each school districts' required contributions, which are actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of the benefits earned by employees during the year, with any additional amount to finance any unfunded accrued liability.

For the year ended June 30, 2025, the amount of "on-behalf" contributions made by the state was \$19,157 and is recognized in the General Fund as intergovernmental revenues and education expenditures.

Employees

Effective July 1, 1992, each teacher is required to contribute 6% of pensionable salary for the pension benefit.

Effective January 1, 2018, the required contribution increased to 7% of pensionable salary.



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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Connecticut Teachers Retirement System – Pension (Continued)**

**D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2025, the Town reports no amounts for its proportionate share of the net pension liability, and related deferred outflows and inflows, due to the statutory requirement that the state pay 100% of the required contribution. The amount recognized by the Town as its proportionate share of the net pension liability, the related state support, and the total portion of the net pension liability that was associated with the Town were as follows:

Town's Proportionate Share of the	
Net Pension Liability	\$ -
State's Proportionate Share of the Net Pension	
Liability Associated with the Town	194,356
Total	<u>\$ 194,356</u>

The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2024. At June 30, 2025, the Town has no proportionate share of the net pension liability.

For the year ended June 30, 2025, the Town recognized pension expense and revenue of \$22,293 in Exhibit II.

**E. Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2024, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary Increase	3.00% to 6.50%, Including Inflation
Investment Rate of Return	6.90%, Net of Pension Plan Investment Expense, Including Inflation

Mortality rates were based on the PubT-2010 Healthy Retiree Table (adjusted 105% for males and 103% for females at ages 82 and above), projected generationally with MP-2019 for the period after service retirement.

The actuarial assumptions used in the June 30, 2024 valuation was based on the results of an actuarial experience study for the five-year period ended June 30, 2019.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Connecticut Teachers Retirement System – Pension (Continued)**

**E. Actuarial Assumptions (Continued)**

Assumption changes since the prior year are as follows:

- There were no changes in assumptions that affected the measurement of the TPL since the prior measurement date.

Benefit changes since the prior year are as follows:

- There were no changes in benefit provisions that affected the measurement of the TPL since the prior measurement date.

**Cost-of-Living Allowance**

For teachers who retired prior to September 1, 1992, pension benefit adjustments are made in accordance with increases in the Consumer Price Index, with a minimum of 3% and a maximum of 5% per annum.

For teachers who were members of the Teachers' Retirement System before July 1, 2007 and retire on or after September 1, 1992, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 6% per annum. If the return on assets in the previous year was less than 8.5%, the maximum increase is 1.5%.

For teachers who were members of the Teachers' Retirement System after July 1, 2007, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 5% per annum. If the return on assets in the previous year was less than 11.5%, the maximum increase is 3%, and if the return on the assets in the previous year was less than 8.5%, the maximum increase is 1.0%.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Connecticut Teachers Retirement System – Pension (Continued)**

**E. Actuarial Assumptions (Continued)**

Long-Term Rate of Return

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The current capital market assumptions and the target asset allocation as provided by the State of Connecticut Treasurer's Office are summarized in the following table:

Asset Class	Expected Return	Target Allocation
Global Equity	6.80 %	37.00 %
Public Credit	2.90	2.00
Core Fixed Income Fund	0.40	13.00
Liquidity Fund	(0.40)	1.00
Risk Mitigation	0.10	5.00
Private Equity	11.20	15.00
Private Credit	6.10	10.00
Real Estate	6.20	10.00
Infrastructure and Natural Resources	7.70	7.00
Total		<u>100.00 %</u>

**F. Discount Rate**

The discount rate used to measure the total pension liability was 6.90%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that state contributions will be made at the actuarially determined contribution rates in the future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**G. Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The Town's proportionate share of the net pension liability is \$-0- and, therefore, the change in the discount rate would only impact the amount recorded by the state of Connecticut.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Connecticut Teachers Retirement System – Pension (Continued)**

**H. Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued financial statements available at [www.ct.gov](http://www.ct.gov).

**I. Other Information**

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the Town has no obligation to contribute to the plan.

**Defined Contribution Plans**

**A. 401(a) Plan**

The Town established a defined contribution 401(a) plan effective July 1, 2000 to provide benefits at retirement to certain employees of the Town and Board of Education. As of June 30, 2025, the 401(a) plan is the retirement plan offered to all employees, other than uniformed police, uniformed fire, and certified Board of Education employees. The Town Pension Board administers this single employer defined contribution benefit plan. Employees are required to contribute 6% of covered salary, which are matched by employer contributions of 6% of covered salary. Employees are fully vested in employee contributions and are fully vested after five years in employer contributions.

The value of the plan at June 30, 2025 is \$68,131. There were 1,293 participants as of June 30, 2025. During the fiscal year ended June 30, 2025, employees contributed \$1,327 (exclusive of lump-sum conversion amounts and including non-matched contribution up to 3% allowed under the Teamster's contract) and the Town contributed a matching employer contribution of \$1,309. Covered payroll totaled \$22,444. Plan provisions and contribution requirements are established by an ordinance approved by the Town's Board of Directors and may be amended by the Board subject to various bargaining unit approvals.

**B. 457 Plan**

In addition, the Town has a 457 deferred compensation plan available to all employees. The value of the plan at June 30, 2025 is \$43,959. There were 474 participants as of June 30, 2025, and employee contributions to the plan for the year ended June 30, 2025 were \$2,163. Plan provisions and contribution requirements are established by an ordinance approved by the Town's Board of Directors and may be amended by the Board subject to various bargaining unit approvals.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Defined Benefit Service Award Program (LOSAP)**

The Town is the administrator of a single-employer defined benefit deferred compensation plan. This plan is open to all members of the Eighth Utilities District Fire Department of the Town of Manchester as long as they have completed one year of firefighting service and are of age eighteen. The assets of the plan are not accumulated in a trust and are subject to claims of the Town's general creditors. The assets are reported in General Fund financial statements. The Board of Directors of the Town has authority to establish and amend benefit provisions.

Eligibility:	All members who earn a Year of Credited Service Minimum Age – 18 Years with minimum service of 1 year
Plan Entry Date:	First day of the year of satisfaction of eligibility requirements.
Entitlement Date:	Normal – 1st of the month coincident with or following attainment of age 65 and completion of one year of service.
Benefits at Entitlement Date:	\$5 per month multiplied by total Years of Credited Service prior to July 1, 2006. \$10 per month multiplied by total Years of Credited Service after July 1, 2006. Total years of credited service not to exceed 30 years. Service prior to July 1, 1999, is limited to 5 years.
Normal Form Benefits:	Monthly payments are a life annuity with payments guaranteed for at least 10 years.
Death Benefit:	Greater of insurance face amount or present valued of accrued benefits.
Accrued Benefit:	\$5 per month multiplied by total Years of Credited Service prior to July 1, 2006. \$10 per month multiplied by total Years of Credited Service after July 1, 2006. Service prior to July 1, 1999, is limited to 5 years. Accrued Benefit is payable beginning at Entitlement Date.
Vesting Schedule:	0% vesting for less than 10 years, 100% thereafter.

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Defined Benefit Service Award Program (LOSAP) (Continued)**

**A. Plan Membership**

As of date of the latest valuation, memberships consisted of the following:

Retirees and Beneficiaries	20
Terminated Vested and Other Inactives	39
Active Members	-
Total	<u>59</u>

**B. Actuarial Methods and Significant Assumptions**

The following actuarial methods and assumptions were used in the July 1, 2025 valuation with a measurement date of June 30, 2025.

Inflation Rate	3.00%
Discount Rate	4.71%
Retirement Age	65
Mortality Table	RP-2000 Combined Table – Unisex

Changes in assumptions include a change in discount rate from 3.97% to 4.71%.

**C. Discount Rate**

The discount rate used to measure the total pension liability was 4.71%. The discount rate is based solely upon municipal bond yields. This is the yield or index rate of 20-year tax exempt general obligation municipal bond with an average rating of AA/Aa or higher. The discount rate was based upon the Fidelity 20-Year GO AA Bond Index.

**Changes in the Total Pension Liability**

	<u>Total Pension Liability</u>
Balances - July 1, 2024	\$ 408
Changes for the Year:	
Interest Cost	16
Differences Between Expected and Actual Experience	4
Changes in Assumptions	(41)
Benefit Payments	(14)
Administrative Expenses	-
Net Changes	<u>(35)</u>
Balances - June 30, 2025	<u>\$ 373</u>

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Defined Benefit Service Award Program (LOSAP) (Continued)**

**D. Sensitivity Analysis**

The following presents the total pension liability of the Town, calculated using the current discount rate, as well as what the total pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate.

	1% Decrease (3.71%)	Current Discount Rate (4.71%)	1% Increase (5.71%)
Total LOSAP Pension Liability	\$ 430	\$ 373	\$ 328

**E. Pension Expense and Deferred Outflows and Inflows of Resources Related to Pensions**

For the year ended June 30, 2025, the total pension expense (revenue) recognized was \$(47). As of June 30, 2025, the Town reported deferred inflows and outflows of resources related to pensions from the following sources.

	Governmental Activities Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 4	\$ 157
Changes of Assumptions	56	218
Total	<u>\$ 60</u>	<u>\$ 375</u>

Amounts reported as deferred outflows and inflows of resources related to pension will be recognized in the pension expense as follows.

<u>Year Ending June 30.</u>	Governmental Activities
2026	\$ (56)
2027	(19)
2028	(19)
2029	(19)
2030	(19)
Thereafter	(183)
Total	<u>\$ (315)</u>

**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 16 EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS (CONTINUED)**

**Aggregated Pension Information**

The Town recognized the following amounts related to pension plans as of and for the year ended June 30, 2025:

Plan	Net Pension Liability	Deferred Outflows	Deferred Inflows	Pension Expense
Public Employee Retirement System:				
Governmental Activities	\$ 79,314	\$ 2,731	\$ 2,406	\$ 8,800
Business-Type Activities	3,946	136	120	438
Municipal Employees' Retirement System:				
Governmental Activities	25,641	10,855	647	5,371
LOSAP Pension Plan				
Governmental Activities	373	60	375	39
Connecticut Teachers Retirement System:				
Governmental Activities	-	-	-	22,293
Total	<u>\$ 109,274</u>	<u>\$ 13,782</u>	<u>\$ 3,548</u>	<u>\$ 36,941</u>
Governmental Activities	\$ 105,328	\$ 13,646	\$ 3,428	\$ 36,503
Business-Type Activities	3,946	136	120	438
Total	<u>\$ 109,274</u>	<u>\$ 13,782</u>	<u>\$ 3,548</u>	<u>\$ 36,941</u>

**NOTE 17 PENSION AND OPEB TRUST FUND STATEMENTS**

	Pension Trust Fund	Defined Contribution 401 Pension Trust Fund	Retiree Health Care Trust Fund	Total Pension and Other Employee Benefit Trust Funds
Assets:				
Cash and Cash Equivalents	\$ 308	\$ -	\$ 191	\$ 499
Investments	203,966	68,131	5,250	277,347
Accounts Receivable	2	-	-	2
Total Assets	<u>204,276</u>	<u>68,131</u>	<u>5,441</u>	<u>277,848</u>
Liabilities:				
Accounts Payable	<u>9,578</u>	<u>-</u>	<u>-</u>	<u>9,578</u>
Net Position:				
Restricted for OPEB Benefits	-	-	5,441	5,441
Restricted for Pensions	<u>194,698</u>	<u>68,131</u>	<u>-</u>	<u>262,829</u>
Total Net Position	<u>\$ 194,698</u>	<u>\$ 68,131</u>	<u>\$ 5,441</u>	<u>\$ 268,270</u>



**TOWN OF MANCHESTER, CONNECTICUT**  
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**NOTE 17 PENSION AND OPEB TRUST FUND STATEMENTS (CONTINUED)**

	Pension Trust Fund	Defined Contribution 401 Pension Trust Fund	Retiree Health Care Trust Fund	Total Pension and Other Employee Benefit Trust Funds
Additions:				
Contributions:				
Employer	\$ 9,062	\$ 2,556	\$ 8,422	\$ 20,040
Plan Members	1,459	2,690	87	4,236
Total Contributions	10,521	5,246	8,509	24,276
Investment Income (Loss):				
Net Change in Fair Value of				
Investments	15,985	6,005	436	22,426
Interest and Dividends	2,513	1,904	126	4,543
Income from Real Estate				
Investments	480	-	-	480
Total Investment Income	18,978	7,909	562	27,449
Total Additions	29,499	13,155	9,071	51,725
Deductions:				
Benefits	19,907	5,141	8,422	33,470
Administration	86	251	67	404
Total Deductions	19,993	5,392	8,489	33,874
Change in Net Position	9,506	7,763	582	17,851
Net Position - Beginning of Year	185,192	60,368	4,859	250,419
Net Position - End of Year	<u>\$ 194,698</u>	<u>\$ 68,131</u>	<u>\$ 5,441</u>	<u>\$ 268,270</u>

## **REQUIRED SUPPLEMENTARY INFORMATION**

**TOWN OF MANCHESTER, CONNECTICUT**  
**GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL**  
**YEAR ENDED JUNE 30, 2025**  
**(NON-GAAP BUDGETARY BASIS)**  
**(IN THOUSANDS)**

	General Fund			
	Original Budget	Revised Budget	Actual	Variance Positive (Negative)
<b>REVENUES</b>				
Property Taxes, Interest and Lien Fees	\$ 191,240	\$ 191,240	\$ 184,392	\$ (6,848)
Intergovernmental Revenue	39,100	39,100	39,674	574
Investment and Interest Income	800	800	1,234	434
Licenses, Permits, and Fines	3,216	3,216	3,180	(36)
Charges for Goods and Services	1,761	1,761	2,015	254
Other	1,107	1,107	1,016	(91)
Total Revenues	237,224	237,224	231,511	(5,713)
<b>EXPENDITURES</b>				
Current:				
General Government	7,938	7,939	7,460	479
Public Works	15,929	16,057	14,878	1,179
Public Safety	41,463	42,021	39,554	2,467
Human Services	3,747	3,753	3,583	170
Leisure Services	7,325	7,325	6,807	518
Employee Benefits	15,210	15,210	14,972	238
Education	126,365	126,365	126,461	(96)
Internal Service Fund Charges	3,945	3,949	3,950	(1)
Other	200	200	40	160
Debt Service	16,318	16,318	16,319	(1)
Capital Outlay	2,686	5,086	5,086	-
Total Expenditures	241,126	244,223	239,110	5,113
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	(3,902)	(6,999)	(7,599)	(600)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In	1,766	1,766	1,759	(7)
Transfers Out	(364)	(364)	(364)	-
Total Other Financing Sources (Uses)	1,402	1,402	1,395	(7)
<b>NET CHANGE IN FUND BALANCES</b>	<u>\$ (2,500)</u>	<u>\$ (5,597)</u>	(6,204)	<u>\$ (607)</u>
Fund Balances - Beginning of Year			38,403	
<b>FUND BALANCES - END OF YEAR</b>			<u>\$ 32,199</u>	

**TOWN OF MANCHESTER, CONNECTICUT  
REQUIRED SUPPLEMENTARY INFORMATION  
BUDGETARY COMPARISON SCHEDULE  
BUDGET TO GAAP RECONCILIATION  
YEAR ENDED JUNE 30, 2025  
(IN THOUSANDS)**

The following is an explanation of differences between budgetary revenues and expenditures (RSI-1) and GAAP revenues and expenditures (Exhibit IV):

	General Fund
<b>REVENUES AND OTHER FINANCING SOURCES</b>	
Non-GAAP Budgetary Basis - RSI-1	\$ 233,270
State of Connecticut State Teachers' Retirement System Pension on-behalf contribution for Town teachers is not budgeted.	19,157
State of Connecticut State Teachers' Retirement System OPEB on-behalf contribution for Town teachers is not budgeted.	268
Excess cost grant revenue is budgeted as a credit to education expenditures.	5,698
The Town does not budget for the proceeds from the issuance of leases payable	2,665
LOSAP Interest revenue are not budgeted	19
	<u>261,077</u>
GAAP Basis - Exhibit IV	<u>\$ 261,077</u>
<b>EXPENDITURES AND OTHER FINANCING USES</b>	
Non-GAAP Budgetary Basis - RSI-1	\$ 239,474
State of Connecticut State Teachers' Retirement System Pension on-behalf contribution for Town teachers is not budgeted.	19,157
State of Connecticut State Teachers' Retirement System OPEB on-behalf contribution for Town teachers is not budgeted.	268
Excess cost grant revenue is budgeted as a credit to education expenditures.	5,698
Bond issuance costs on refunding are not budgeted.	
Special Education not budgeted	1,154
Encumbrances for purchases and commitments ordered but not received are reported in the year the order is placed for budgetary purposes, but in the year received for financial reporting purposes:	
June 30, 2024	756
June 30, 2025	(26)
LOSAP plan expenditures are not budgeted	
The Town budgets for transfers that are eliminated for GAAP purposes	
The Town does not budget for the capital outlay related to the issuance of leases payable	15
	<u>2,665</u>
GAAP Basis - Exhibit IV	<u>\$ 269,161</u>

**TOWN OF MANCHESTER, CONNECTICUT**  
**SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS**  
**POST-RETIREMENT MEDICAL PROGRAM**  
**LAST NINE FISCAL YEARS**  
**(IN THOUSANDS)**

	2025	2024	2023	2022	2021	2020	2019	2018	2017
Total OPEB Liability:									
Service Cost	\$ 5,860	\$ 5,272	\$ 5,563	\$ 8,105	\$ 12,444	\$ 9,639	\$ 8,212	\$ 9,091	\$ 10,676
Interest	6,913	6,505	6,226	4,625	8,106	10,045	10,755	10,027	8,667
Effect of Plan Changes	-	-	-	-	(2,015)	-	(381)	-	-
Effect of Economic/Demographic Gains or Losses	(2,578)	-	4,123	-	(37,423)	-	(17,334)	-	-
Effect of Assumption Changes or Inputs	(26,245)	(6,171)	(5,020)	(39,865)	(120,518)	65,561	15,493	(12,007)	(33,108)
Benefit Payments, Including Refunds of Member Contributions	(8,422)	(8,597)	(7,924)	(9,260)	(8,637)	(7,797)	(10,297)	(6,570)	(10,771)
Net Change in Total OPEB Liability	(24,472)	(2,991)	2,968	(36,395)	(148,043)	77,448	6,448	541	(24,536)
Total OPEB Liability - Beginning	174,210	177,201	174,233	210,628	358,671	281,223	274,775	274,234	298,770
Total OPEB Liability - Ending	149,738	174,210	177,201	174,233	210,628	358,671	281,223	274,775	274,234
Plan Fiduciary Net Position:									
Contributions - Employer	8,422	8,597	7,924	9,260	8,637	7,797	12,297	8,313	8,558
Contributions - Member	87	86	49	37	16	-	-	-	1,051
Net Investment Income	527	590	391	(518)	855	244	165	296	13
Benefit Payments, Including Refunds of Member Contributions	(8,422)	(8,597)	(7,924)	(9,260)	(8,637)	(7,797)	(10,297)	(6,570)	(9,209)
Administrative Expense	(32)	(33)	-	-	(24)	(29)	-	-	(83)
Net Change in Plan Fiduciary Net Position	582	643	440	(481)	847	215	2,165	2,039	330
Plan Fiduciary Net Position - Beginning	4,859	4,216	3,776	4,257	3,410	3,195	1,030	(1,009)	(1,339)
Plan Fiduciary Net Position - Ending	5,441	4,859	4,216	3,776	4,257	3,410	3,195	1,030	(1,009)
Net OPEB Liability - Ending	<u>\$ 144,297</u>	<u>\$ 169,351</u>	<u>\$ 172,985</u>	<u>\$ 170,457</u>	<u>\$ 206,371</u>	<u>\$ 355,261</u>	<u>\$ 278,028</u>	<u>\$ 273,745</u>	<u>\$ 275,243</u>
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	3.63%	2.79%	2.38%	2.17%	2.02%	0.95%	1.14%	0.37%	-0.37%
Covered Payroll	\$ 120,812	\$ 113,753	\$ 113,753	\$ 117,104	\$ 117,104	\$ 105,387	\$ 105,387	\$ 104,340	\$ 95,663
Net OPEB Liability as a Percentage of Covered Payroll	119.44%	148.88%	152.07%	145.56%	176.23%	337.10%	263.82%	262.36%	287.72%

## Notes to Schedule:

## Effect of Plan Changes:

None

## Effect of Changes of Assumptions:

Updated medical trend and dependent election assumptions to better reflect anticipated future experience.

Updated the retirement, termination and disability assumptions for firefighters based on the June 30, 2024 Connecticut Municipal Employees Retirement System valuation.

Discount rate increased from 3.54% to 3.93% based on the Bond Buyer General Obligation 20-Bond Municipal Index as of June 30, 2024.

\*Note - This schedule is intended to show information for 10 years. Additional information will be added as it becomes available.

**TOWN OF MANCHESTER, CONNECTICUT**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**  
**POST-RETIREMENT MEDICAL PROGRAM**  
**LAST TEN FISCAL YEARS**  
**(IN THOUSANDS)**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Actuarially Determined Contribution	\$ 18,591	\$ 17,339	\$ 20,154	\$ 18,919	\$ 24,823	\$ 23,319	\$ 26,339	\$ 24,771	\$ 17,205	\$ 16,016
Contributions in Relation to the Actuarially Determined Contribution	8,422	8,597	7,924	9,260	8,637	7,797	12,297	8,313	10,120	9,702
Contribution Deficiency (Excess)	<u>\$ 10,169</u>	<u>\$ 8,742</u>	<u>\$ 12,230</u>	<u>\$ 9,659</u>	<u>\$ 16,186</u>	<u>\$ 15,522</u>	<u>\$ 14,042</u>	<u>\$ 16,458</u>	<u>\$ 7,085</u>	<u>\$ 6,314</u>
Covered Payroll	\$ 120,812	\$ 113,753	\$ 113,753	\$ 117,104	\$ 117,104	\$ 105,387	\$ 104,340	\$ 95,663	\$ 90,703	\$ 54,957
Contributions as a Percentage of Covered Payroll	6.97%	7.56%	6.97%	7.91%	7.38%	7.40%	11.79%	8.69%	11.16%	17.65%

## Notes to Schedule

Valuation Date: July 1, 2024

Measurement Date: June 30, 2025

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

## Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Amortization Period	13 Years as of July 1, 2024
Amortization Growth Rate	3.50%
Asset Valuation Method	Fair Value
Inflation	2.50%
Salary Increases	Graded by Age; Scale Varies by Group
Investment Rate of Return	3.93%, Net of Investment Expense

**TOWN OF MANCHESTER, CONNECTICUT  
SCHEDULE OF INVESTMENT RETURNS  
POST-RETIREMENT MEDICAL PROGRAM  
LAST NINE FISCAL YEARS\***

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Annual Money-Weighted Rate of Return, Net of Investment Expense	10.77%	13.91%	10.28%	-12.11%	24.34%	7.66%	5.77%	7.96%	0.85%

\*Note - This schedule is intended to show information for 10 years. Additional information will be added as it becomes available.

**TOWN OF MANCHESTER, CONNECTICUT**  
**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY**  
**TEACHERS RETIREMENT PLAN**  
**LAST EIGHT FISCAL YEARS\***  
**(IN THOUSANDS)**

	2025	2024	2023	2022	2021	2020	2019	2018
Town's Proportion of the Net OPEB Liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Town's Proportionate Share of the Net OPEB Liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State's Proportionate Share of the Net OPEB Liability Associated with the Town	39,869	20,866	21,671	21,254	36,737	33,490	33,100	44,841
Total	<u>\$ 39,869</u>	<u>\$ 20,866</u>	<u>\$ 21,671</u>	<u>\$ 21,254</u>	<u>\$ 36,737</u>	<u>\$ 33,490</u>	<u>\$ 33,100</u>	<u>\$ 44,841</u>
Town's Covered Payroll	\$ 49,730	\$ 48,220	\$ 49,041	\$ 50,386	\$ 47,133	\$ 45,675	\$ 45,264	\$ 42,868
Town's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	7.40%	11.92%	9.46%	6.11%	2.50%	2.08%	1.49%	1.79%

## Notes to Schedule

## Changes in Benefit Terms

## Changes of Assumptions

There were no changes to benefit terms since the prior Measurement Date

Based on the procedure described in GASB 75, the discount rate used to measure plan obligations for financial accounting purposes as of June 30, 2024 was updated to equal the SEIR of 3.93% as of June 30, 2024;

Assumed election rates for post-65 retirees between the Local School District Coverage Subsidy and CTRB Sponsored Medical Plans were updated to reflect the recent plan expense. Spouse coverage election assumptions were also updated with this change; and

Long-term health care cost trend rates were updated to reflect expected future trend for participants in the health plans.

## Actuarial Cost Method

## Amortization Method

## Remaining Amortization Period

## Asset Valuation Method

## Investment Rate of Return

## Price Inflation

Entry Age

Level Percent of Payroll Over an Open Period

30 Years

Fair Value of Assets

3.54%, Net of Investment-Related Expense Including Price Inflation

2.50%

- This schedule is intended to show information for 10 years. Additional years' information will be displayed as it becomes available.

- The measurement date is one year earlier than the employer's reporting date.



**TOWN OF MANCHESTER, CONNECTICUT**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**PUBLIC EMPLOYEE-RETIREMENT SYSTEM PENSION PLAN**  
**LAST TEN FISCAL YEARS**  
**(IN THOUSANDS)**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Total Pension Liability:										
Service Cost	\$ 3,774	\$ 3,921	\$ 4,076	\$ 4,156	\$ 4,194	\$ 4,196	\$ 4,200	\$ 4,156	\$ 4,225	\$ 4,428
Interest	18,619	18,470	17,580	17,507	17,553	16,209	16,019	15,625	15,274	14,860
Effect of Plan Changes	-	1,954	-	722	-	-	-	-	-	-
Differences Between Expected and Actual Experience	3,469	(2,733)	10,191	(3,825)	(2,974)	2,477	(1,427)	1,055	(832)	1,621
Changes of Assumptions	-	-	(644)	-	(2,935)	12,029	2,978	2,719	-	2,537
Benefit Payments, Including Refunds of Member Contributions	(19,907)	(18,775)	(17,904)	(16,972)	(15,976)	(15,454)	(14,624)	(13,975)	(13,527)	(12,688)
Net Change in Total Pension Liability	5,955	2,837	13,299	1,588	(138)	19,457	7,146	9,580	5,140	10,758
Total Pension Liability - Beginning	272,004	269,167	255,868	254,280	254,418	234,961	227,815	218,235	213,095	202,337
Total Pension Liability - Ending	277,959	272,004	269,167	255,868	254,280	254,418	234,961	227,815	218,235	213,095
Plan Fiduciary Net Position:										
Contributions - Employer	9,062	8,676	7,310	7,214	6,569	6,202	5,868	6,100	5,734	5,244
Contributions - Member	1,459	1,600	1,957	1,982	2,071	2,181	2,248	2,348	2,370	2,414
Net Investment Income (Expenses)	18,978	16,339	15,570	(24,164)	44,946	1,000	8,472	11,709	18,830	(1,414)
Benefit Payments, Including Refunds of Member Contributions	(19,907)	(18,775)	(17,904)	(16,972)	(15,976)	(15,454)	(14,624)	(13,975)	(13,527)	(12,688)
Administrative Expense	(87)	(84)	(117)	(117)	(170)	(120)	(44)	(36)	(345)	(317)
Net Change in Plan Fiduciary Net Position	9,505	7,756	6,816	(32,057)	37,440	(6,191)	1,920	6,146	13,062	(6,761)
Plan Fiduciary Net Position - Beginning	185,194	177,438	170,622	202,679	165,239	171,430	169,510	163,364	150,302	157,063
Plan Fiduciary Net Position - Ending	194,699	185,194	177,438	170,622	202,679	165,239	171,430	169,510	163,364	150,302
Net Pension Liability - Ending	<u>\$ 83,260</u>	<u>\$ 86,810</u>	<u>\$ 91,729</u>	<u>\$ 85,246</u>	<u>\$ 51,601</u>	<u>\$ 89,179</u>	<u>\$ 63,531</u>	<u>\$ 58,305</u>	<u>\$ 54,871</u>	<u>\$ 62,793</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	70.05%	68.09%	65.92%	66.68%	79.71%	64.95%	72.96%	74.41%	74.86%	70.53%
Covered Payroll	\$ 27,581	\$ 29,597	\$ 29,091	\$ 30,971	\$ 32,225	\$ 32,334	\$ 33,094	\$ 33,760	\$ 35,091	\$ 34,913
Net Pension Liability as a Percentage of Covered Payroll	301.87%	293.31%	315.32%	275.24%	160.13%	275.81%	191.97%	172.70%	156.37%	179.86%

**TOWN OF MANCHESTER, CONNECTICUT**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**  
**PUBLIC EMPLOYEE RETIREMENT SYSTEM PENSION PLAN**  
**LAST TEN FISCAL YEARS\***  
**(IN THOUSANDS)**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Actuarially Determined Contribution	\$ 9,062	\$ 8,672	\$ 7,310	\$ 7,214	\$ 6,569	\$ 6,202	\$ 5,850	\$ 6,100	\$ 5,734	\$ 5,244
Contributions in Relation to the Actuarially Determined Contribution	9,062	8,676	7,310	7,214	6,569	6,202	5,868	6,100	5,734	5,244
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ (4)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (18)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered Payroll	\$ 27,581	\$ 29,597	\$ 29,091	\$ 30,971	\$ 32,225	\$ 32,334	\$ 33,094	\$ 33,760	\$ 35,091	\$ 34,913
Contributions as a Percentage of Covered Payroll	32.86%	29.31%	25.13%	23.29%	20.38%	19.18%	17.73%	18.07%	16.34%	15.02%

## Notes to Schedule

Valuation Date: July 1, 2024

Measurement Date: June 30, 2025

Valuation Timing: Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

## Methods and Assumptions Used to

## Determine Contribution Rates:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	15 Years
Amortization Growth Rate	3.25%
Asset Valuation Method	Five-year Asymptotic, 20% Corridor
Inflation	2.60%
Salary Increases	Graded by Age, varies by group
Investment Rate of Return	7.00%
Retirement Age	Graded by Age, varies by group
Turnover	Rates Based on Service for Police; Age Based Rates for Town and Board of Education
Mortality	Pub-2010 Mortality Table with Generational Projection per MP-2021 Ultimate Scale

Change in Assumptions: None

**TOWN OF MANCHESTER, CONNECTICUT  
SCHEDULE OF INVESTMENT RETURNS  
PUBLIC EMPLOYEE RETIREMENT SYSTEM PENSION PLAN  
LAST TEN FISCAL YEARS**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Annual Money-Weighted Rate of Return, Net of Investment Expense	10.44%	9.44%	9.27%	-12.04%	27.38%	0.59%	5.02%	7.21%	12.42%	-0.90%

**TOWN OF MANCHESTER, CONNECTICUT**  
**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**  
**TEACHERS RETIREMENT SYSTEM**  
**LAST TEN FISCAL YEARS**  
**(IN THOUSANDS)**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Town's Proportion of the Net Pension Liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Town's Proportionate Share of the Net Pension Liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State's Proportionate Share of the Net Pension Liability Associated with the Town	194,356	222,717	247,447	195,080	246,310	214,743	165,580	174,213	183,796	129,613
Total	<u>\$ 194,356</u>	<u>\$ 222,717</u>	<u>\$ 247,447</u>	<u>\$ 195,080</u>	<u>\$ 246,310</u>	<u>\$ 214,743</u>	<u>\$ 165,580</u>	<u>\$ 174,213</u>	<u>\$ 183,796</u>	<u>\$ 129,613</u>
Town's Covered Payroll	\$ 49,730	\$ 48,220	\$ 49,041	\$ 50,386	\$ 47,133	\$ 45,675	\$ 45,264	\$ 42,868	\$ 50,964	\$ 45,263
Town's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	62.68%	58.39%	54.06%	60.77%	49.24%	52.00%	57.69%	55.93%	52.26%	59.50%

## Notes to Schedule

Changes in Benefit Terms	None
Changes of Assumptions	None
Actuarial Cost Method	Entry Age
Amortization Method	Level percent of pay, closed, grading to a level dollar amortization method for the June 30, 2024 valuation
Single Equivalent Amortization Period	25.9 years
Asset Valuation Method	Four-Year Smoothed Fair
Inflation	2.50%
Salary Increase	3.00%-6.50%, including inflation
Investment Rate of Return	6.90%, Net of Investment Related Expense

- The measurement date is one year earlier than the employer's reporting date.

**TOWN OF MANCHESTER, CONNECTICUT**  
**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**  
**MUNICIPAL EMPLOYEES RETIREMENT SYSTEM**  
**LAST TEN FISCAL YEARS**  
**(IN THOUSANDS)**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Town's Proportion of the Net Pension Liability	1.95%	1.82%	1.51%	1.58%	1.48%	1.49%	1.51%	1.57%	1.57%	1.52%
Town's Proportionate Share of the Net Pension Liability (Asset)	\$ 25,641	\$ 25,707	\$ 20,819	\$ 11,187	\$ 16,459	\$ 16,022	\$ 13,974	\$ (3,894)	\$ (2,857)	\$ (4,642)
Town's Covered Payroll	\$ 10,466	\$ 8,253	\$ 9,669	\$ 9,188	\$ 8,396	\$ 8,596	\$ 8,758	\$ 8,224	\$ 7,781	\$ 7,464
Town's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	<u>244.99%</u>	<u>311.49%</u>	<u>215.32%</u>	<u>121.76%</u>	<u>196.03%</u>	<u>186.39%</u>	<u>159.56%</u>	<u>-47.35%</u>	<u>-36.72%</u>	<u>-62.19%</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	72.85%	69.54%	68.71%	82.59%	71.18%	72.69%	73.60%	91.68%	88.29%	92.72%

**\*Notes:**

- The measurement date is one year earlier than the employer's reporting date.

**TOWN OF MANCHESTER, CONNECTICUT  
SCHEDULE OF EMPLOYER CONTRIBUTIONS  
MUNICIPAL EMPLOYEES RETIREMENT SYSTEM  
LAST TEN FISCAL YEARS  
(IN THOUSANDS)**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Actuarially Determined Contribution	\$ 2,992	\$ 2,459	\$ 2,197	\$ 2,014	\$ 2,020	\$ 1,316	\$ 1,483	\$ 1,485	\$ 1,162	\$ 1,169
Contributions in Relation to the Actuarially Determined Contribution	2,992	2,459	2,197	2,014	2,020	1,316	1,483	1,485	1,162	1,169
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered Payroll	\$ 11,836	\$ 10,466	\$ 8,253	\$ 9,669	\$ 9,188	\$ 8,396	\$ 8,596	\$ 8,758	\$ 8,224	\$ 7,781
Contributions as a Percentage of Covered Payroll	25.28%	23.50%	26.62%	20.83%	21.99%	15.67%	17.25%	16.96%	14.13%	15.02%

## Notes to Schedule

Valuation Date: June 30, 2024

Measurement Date: June 30, 2024

The actuarially determined contributions are calculated as of June 30, for the fiscal year ending two years after the valuation date.

## Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Dollar, Closed
Single Equivalent Amortization Period	Blended 23.4 to 23.5 years depending on Tier
Asset Valuation Method	Fair Value on the measurement date. Plan's fiduciary net position also included the present value of receivable initial liability payments established by participating employers upon entry into MERS
Inflation	2.50%
Salary Increases	3.50% to 9.50%, Including Inflation
Investment Rate of Return	7.00%, Net of Investment-Related Expense

Change in Assumptions: None

**TOWN OF MANCHESTER, CONNECTICUT**  
**SCHEDULE OF CHANGES IN TOTAL PENSION LIABILITY AND RELATED RATIOS**  
**DEFINED BENEFIT SERVICE AWARD PROGRAM**  
**LAST FIVE FISCAL YEARS\***  
**(IN THOUSANDS)**

	2025	2024	2023	2022	2021
Total LOSAP Liability:					
Service Cost	\$ -	\$ 10	\$ 6	\$ 29	\$ 36
Interest on Total Pension Liability	16	17	15	13	17
Difference Between Expected and Actual Experience	4	(37)	(30)	(71)	(93)
Effect of Assumption Changes or Inputs	(41)	(7)	34	(214)	35
Benefit Payments, Including Refunds of Benefit Payments	(14)	(14)	(14)	(16)	(17)
Net Change in Total LOSAP Liability	(35)	(31)	11	(259)	(22)
Total LOSAP Liability - Beginning	408	439	428	687	709
Total LOSAP Liability - Ending	<u>\$ 373</u>	<u>\$ 408</u>	<u>\$ 439</u>	<u>\$ 428</u>	<u>\$ 687</u>
Covered employee Payroll	N/A	N/A	N/A	N/A	N/A
Town LOSAP Liability as a Percentage of Covered employee Payroll	N/A	N/A	N/A	N/A	N/A

## Notes:

\*This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

There are no assets that are being accumulated in a trust that meets the criteria in GASB 73 to pay benefits.

## **APPENDIX B – FORM OF LEGAL OPINION OF BOND COUNSEL AND TAX EXEMPTION FOR THE BONDS**

The legal opinion of the firm of Shipman & Goodwin LLP of Hartford, Connecticut, Bond Counsel, will be furnished to the successful purchaser when the Bonds are delivered, and a copy of the legal opinion will be included in the record of proceedings of the Town authorizing the Bonds. The opinion will be dated and given on and will speak only as of the date of original delivery of the Bonds to the successful purchaser.

The opinion of Shipman & Goodwin LLP will be in substantially the following form:

Town of Manchester, Connecticut  
Town Hall  
41 Center Street  
Manchester, Connecticut 06045-0191

Ladies and Gentlemen:

We have acted as bond counsel in connection with the issuance by the Town of Manchester, Connecticut (the "Town") of its \$18,000,000 General Obligation Bonds, Issue of 2026, dated February 12, 2026, maturing February 1, 2027-2046 (the "Bonds").

In connection with our representation of the Town as bond counsel with respect to the Bonds, we have examined the executed Tax Certificate and Tax Compliance Agreement of the Town, each dated as of February 12, 2026, the executed Bonds, and certified records of proceedings of the Town authorizing the Bonds. In addition, we have examined and relied on originals or copies, identified to us as genuine, of such other documents, instruments or records, and have made such investigations of law as we considered necessary or appropriate for the purposes of this opinion. In making the statements contained in this opinion, we have assumed, without independently verifying, the genuineness of all signatures, the authenticity of all documents submitted to us as originals, the conformity to original documents of documents submitted to us as certified or photostatic copies, and the legal capacity and authority of all persons executing such documents.

On the basis of our review noted above and subject to the qualifications set forth herein:

1. We are of the opinion that the proceedings and above-referenced evidence show lawful authority for the issuance and sale of the Bonds under the authority of the constitution and statutes of the State of Connecticut, and that the Bonds are valid and binding general obligations of the Town payable, with respect to both principal and interest, unless paid from other sources, from ad valorem taxes which may be levied on all property subject to taxation by the Town without limitation as to rate or amount except as to classified property. Classified property includes certified forest land which is taxable at a limited rate. Classified property also includes dwelling houses of qualified elderly persons of low income which are taxable at limited amounts.

2. We are of the opinion that the Tax Compliance Agreement is a valid and binding agreement of the Town and that the Tax Certificate and Tax Compliance Agreement were duly authorized by the Town.

3. The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements that must be met subsequent to the issuance and delivery of the Bonds if interest on the Bonds is to be excludable from gross income under Section 103 of the Code. The Town has covenanted in the Tax Compliance Agreement that it will at all times perform all acts and things necessary or appropriate under any valid provision of law to ensure that interest paid on the Bonds will not be includable in the gross income of the owners thereof for federal income tax purposes under the Code. In our opinion, under existing law:

(i) interest on the Bonds is excludable from gross income of the owners thereof for federal income tax purposes pursuant to Section 103 of the Code; and

(ii) such interest is not treated as an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals under the Code; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations under the Code.



We express no opinion regarding other federal income tax consequences caused by ownership of, or receipt of interest on, the Bonds. In rendering the foregoing opinions regarding the federal income tax treatment of interest on the Bonds, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and reasonable expectations, and certifications of fact contained in the Tax Certificate and the Tax Compliance Agreement, and (ii) full compliance by the Town with the covenants set forth in the Tax Compliance Agreement. The inaccuracy of the representations, statements of intention and reasonable expectations, and certifications of fact, contained in the Tax Certificate or the Tax Compliance Agreement, or the failure of the Town to fully comply with the covenants set forth therein, may cause interest on the Bonds to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Bonds.

4. We are of the opinion that, under existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

The rights of the holders of the Bonds and the enforceability of the Bonds and the enforceability of the Tax Compliance Agreement are limited by bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights generally, and by equitable principles, whether considered at law or in equity.

We express no opinion herein as to the accuracy, adequacy or completeness of the Official Statement relating to the Bonds.

This opinion is given as of the date hereof and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law, regulation or judicial interpretation that may hereafter occur.

Very truly yours,

Shipman & Goodwin LLP

## **CERTAIN ADDITIONAL FEDERAL TAX CONSEQUENCES.**

The following is a brief discussion of certain federal income tax matters with respect to the Bonds under existing statutes. It does not purport to deal with all aspects of federal taxation that may be relevant to a particular owner of the Bonds. Prospective owners of the Bonds, particularly those that may be subject to special rules, are advised to consult their own tax advisors regarding the federal tax consequences of owning and disposing of the Bonds.

*Recent Tax Legislation.* The opinion of Bond Counsel is rendered as of its date and Bond Counsel assumes no obligation to update or supplement its opinion to reflect any facts or circumstances that may come to its attention or any changes in law or the interpretation thereof that may occur after the date of its opinion.

From time to time, there are Presidential proposals, proposals of various federal committees, and legislative proposals in the Congress and in the states that, if enacted, could alter or amend the federal and state tax matters referred to herein or adversely affect the marketability or market value of the Bonds or otherwise prevent holders of the Bonds from realizing the full benefit of the tax exemption of interest on the Bonds.

In addition, regulatory actions are from time to time announced or proposed and litigation is threatened or commenced which, if implemented or concluded in a particular manner, could adversely affect the market value, marketability or tax status of the Bonds. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Bonds would be impacted thereby.

Purchasers of the Bonds should consult their tax advisors regarding any pending or proposed legislation, regulatory initiatives or litigation. The opinions expressed by Bond Counsel are based upon existing legislation and regulations as interpreted by relevant judicial and regulatory authorities as of the date of issuance and delivery of the Bonds, and Bond Counsel has expressed no opinion as of any date subsequent thereto or with respect to any proposed or pending legislation, regulatory initiatives or litigation.

*Alternative Minimum Tax.* The Code imposes an alternative minimum tax. The alternative minimum tax is imposed on alternative minimum taxable income, which includes items of tax preference. The interest on certain tax-exempt “private activity bonds” is treated as an item of tax preference. The Town’s Tax Compliance Agreement will contain certain representations and covenants to ensure that the Notes are not “private activity bonds” so that interest on the Notes will not be treated as an item of tax preference for purposes of calculating the federal alternative minimum tax. However, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations under the Code.

*Financial Institutions.* The Code provides that commercial banks, thrift institutions and certain other financial institutions may not deduct the portion of their interest expense allocable to tax-exempt obligations acquired after August 7, 1986, other than “qualified tax-exempt obligations”. The Bonds **shall not be** designated by the Town as “qualified tax-exempt obligations” for purposes of the deduction for federal income tax purposes by financial institutions of a portion of interest expense allocable to tax-exempt obligations.

*Changes in Federal Tax Law.* Legislation affecting municipal bonds is regularly under consideration by the United States Congress. There can be no assurance that legislation proposed or enacted after the date of issuance of the Bonds will not have an adverse effect on the tax exempt status or the market price of the Bonds.

Ownership of the Bonds may result in collateral federal income tax consequences to various categories of persons, such as corporations (including S corporations and foreign corporations), financial institutions, property and casualty and life insurance companies, individual recipients of Social Security and railroad retirement benefits, and individuals otherwise eligible for the earned income credit, and to taxpayers deemed to have incurred or continued indebtedness to purchase or carry obligations the interest on which is not included in gross income for federal income tax purposes.

## **STATE OF CONNECTICUT TAX ON INTEREST.**

The opinion of Bond Counsel will state in substance that, based on the record of proceedings authorizing the Bonds, under existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

Interest on the Bonds is included in gross income for purposes of the Connecticut corporation business tax.

Owners of the Bonds should consult their tax advisors with respect to other applicable state and local tax consequences of ownership of the Bonds and the disposition thereof, including the extent to which gains and losses from the sale or exchange of Bonds held as capital assets reduce and increase, respectively, amounts taken into account in computing the Connecticut income tax on individuals, trusts and estates and may affect the net Connecticut minimum tax on such taxpayers who are also required to pay the federal alternative minimum tax.

#### **ORIGINAL ISSUE DISCOUNT.**

The initial public offering price of the Bonds (the “OID Bonds”) may be less than the stated principal amount. Under existing law, the difference between the stated principal amount and the initial offering price of the OID Bonds to the public (excluding bond houses and brokers) at which a substantial amount of the OID Bonds is sold will constitute original issue discount (“OID”). The offering price relating to the yield set forth in this Official Statement for the OID Bonds is expected to be the initial offering price to the public at which a substantial amount of the OID Bonds are sold. Under existing law, OID on the Bonds accrued and properly allocable to the owners thereof under the Code is not included in gross income for federal income tax purposes if interest on the Bonds is not included in gross income for federal income tax purposes.

Under the Code, for purposes of determining an owner’s adjusted basis in an OID Bond, OID treated as having accrued while the owner holds the OID Bond will be added to the owner’s basis. OID will accrue on a constant-yield-to-maturity method based on regular compounding. The owner’s adjusted basis will be used to determine taxable gain or loss upon the sale or other disposition (including redemption or payment at maturity) of an OID Bond.

Prospective purchasers of OID Bonds should consult their own tax advisors as to the calculation of accrued OID, the accrual of OID in the cases of owners of the OID Bonds purchasing such Bonds after the initial offering and sale, and the state and local tax consequences of owning or disposing of such OID Bonds.

#### **ORIGINAL ISSUE PREMIUM.**

The initial public offering price of the Bonds (the “OIP Bonds”) may be more than the stated principal amount. An owner who purchases a Bond at a premium to its principal amount must amortize bond premium as provided in applicable Treasury Regulations, and amortized premium reduces the owner’s basis in the Bond for federal income tax purposes. Prospective purchasers of OIP Bonds should consult their tax advisors regarding the amortization of premium and the effect upon basis.

\* \* \* \* \*

The information above does not purport to deal with all aspects of federal or state taxation that may be relevant to particular investors. Prospective investors, particularly those that may be subject to special rules, are advised to consult their own tax advisors regarding the federal and state tax consequences of owning and disposing of the Bonds, including any tax consequences arising under the laws of any state or other taxing jurisdiction.

## APPENDIX C – FORM OF LEGAL OPINION OF BOND COUNSEL AND TAX EXEMPTION FOR THE NOTES

The legal opinion of the firm of Shipman & Goodwin LLP of Hartford, Connecticut, Bond Counsel, will be furnished to the successful purchaser when the Notes are delivered, and a copy of the legal opinion will be included in the record of proceedings of the Town authorizing the Notes. The opinion will be dated and given on and will speak only as of the date of original delivery of the Notes to the successful purchaser.

The opinion of Shipman & Goodwin LLP will be substantially in the following form:

Town of Manchester, Connecticut  
Town Hall  
41 Center Street  
Manchester, Connecticut 06045-0191

Ladies and Gentlemen:

We have acted as bond counsel in connection with the issuance by the Town of Manchester, Connecticut (the “Town”) of its \$18,571,339 General Obligation Temporary Notes, Issue of 2026, dated February 12, 2026, maturing February 11, 2027 (the “Notes”).

In connection with our representation of the Town as bond counsel with respect to the Notes, we have examined the executed Tax Certificate and Tax Compliance Agreement of the Town, each dated as of February 12, 2026, the executed Notes, and certified records of proceedings of the Town authorizing the Notes. In addition, we have examined and relied on originals or copies, identified to us as genuine, of such other documents, instruments or records, and have made such investigations of law as we considered necessary or appropriate for the purposes of this opinion. In making the statements contained in this opinion, we have assumed, without independently verifying, the genuineness of all signatures, the authenticity of all documents submitted to us as originals, the conformity to original documents of documents submitted to us as certified or photostatic copies, and the legal capacity and authority of all persons executing such documents.

On the basis of our review noted above and subject to the qualifications set forth herein:

1. We are of the opinion that the proceedings and above-referenced evidence show lawful authority for the issuance and sale of the Notes under the authority of the constitution and statutes of the State of Connecticut, and that the Notes are valid and binding general obligations of the Town payable, with respect to both principal and interest, unless paid from other sources, from ad valorem taxes which may be levied on all property subject to taxation by the Town without limitation as to rate or amount except as to classified property. Classified property includes certified forest land which is taxable at a limited rate. Classified property also includes dwelling houses of qualified elderly persons of low income which are taxable at limited amounts.

2. We are of the opinion that the Tax Compliance Agreement is a valid and binding agreement of the Town and that the Tax Certificate and Tax Compliance Agreement were duly authorized by the Town.

3. The Internal Revenue Code of 1986, as amended (the “Code”), establishes certain requirements that must be met subsequent to the issuance and delivery of the Notes if interest on the Notes is to be excludable from gross income under Section 103 of the Code. The Town has covenanted in the Tax Compliance Agreement that it will at all times perform all acts and things necessary or appropriate under any valid provision of law to ensure that interest paid on the Notes will not be includable in the gross income of the owners thereof for federal income tax purposes under the Code. In our opinion, under existing law:

(i) interest on the Notes is excludable from gross income of the owners thereof for federal income tax purposes pursuant to Section 103 of the Code; and

(ii) such interest is not treated as an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals under the Code; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations under the Code.

We express no opinion regarding other federal income tax consequences caused by ownership of, or receipt of interest on, the Notes. In rendering the foregoing opinions regarding the federal income tax treatment of interest on the Notes, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and reasonable expectations, and certifications of fact contained in the Tax Certificate and the Tax Compliance Agreement, and (ii) full compliance by the Town with the covenants set forth in the Tax Compliance Agreement. The inaccuracy of the representations, statements of intention and reasonable expectations, and certifications of fact, contained in the Tax Certificate or the Tax Compliance Agreement, or the failure of the Town to fully comply with the covenants set forth therein, may cause interest on the Notes to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Notes.

4. We are of the opinion that, under existing statutes, interest on the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

The rights of the holders of the Notes and the enforceability of the Notes and the enforceability of the Tax Compliance Agreement are limited by bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights generally, and by equitable principles, whether considered at law or in equity.

We express no opinion herein as to the accuracy, adequacy or completeness of the Official Statement relating to the Notes.

This opinion is given as of the date hereof and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law, regulation or judicial interpretation that may hereafter occur.

Very truly yours,

Shipman & Goodwin LLP

## **CERTAIN ADDITIONAL FEDERAL TAX CONSEQUENCES.**

The following is a brief discussion of certain federal income tax matters with respect to the Notes under existing statutes. It does not purport to deal with all aspects of federal taxation that may be relevant to a particular owner of the Notes. Prospective owners of the Notes, particularly those that may be subject to special rules, are advised to consult their own tax advisors regarding the federal tax consequences of owning and disposing of the Notes.

*Recent Tax Legislation.* The opinion of Bond Counsel is rendered as of its date and Bond Counsel assumes no obligation to update or supplement its opinion to reflect any facts or circumstances that may come to its attention or any changes in law or the interpretation thereof that may occur after the date of its opinion.

From time to time, there are Presidential proposals, proposals of various federal committees, and legislative proposals in the Congress and in the states that, if enacted, could alter or amend the federal and state tax matters referred to herein or adversely affect the marketability or market value of the Notes or otherwise prevent holders of the Notes from realizing the full benefit of the tax exemption of interest on the Notes.

In addition, regulatory actions are from time to time announced or proposed and litigation is threatened or commenced which, if implemented or concluded in a particular manner, could adversely affect the market value, marketability or tax status of the Notes. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Notes would be impacted thereby.

Purchasers of the Notes should consult their tax advisors regarding any pending or proposed legislation, regulatory initiatives or litigation. The opinions expressed by Bond Counsel are based upon existing legislation and regulations as interpreted by relevant judicial and regulatory authorities as of the date of issuance and delivery of the Notes, and Bond Counsel has expressed no opinion as of any date subsequent thereto or with respect to any proposed or pending legislation, regulatory initiatives or litigation.

*Alternative Minimum Tax.* The Code imposes an alternative minimum tax. The alternative minimum tax is imposed on alternative minimum taxable income, which includes items of tax preference. The interest on certain tax-exempt “private activity bonds” is treated as an item of tax preference. The Town’s Tax Compliance Agreement will contain certain representations and covenants to ensure that the Notes are not “private activity bonds” so that interest on the Notes will not be treated as an item of tax preference for purposes of calculating the federal alternative minimum tax. However, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations under the Code.

*Financial Institutions.* The Code provides that commercial banks, thrift institutions and certain other financial institutions may not deduct the portion of their interest expense allocable to tax-exempt obligations acquired after August 7, 1986, other than “qualified tax-exempt obligations”. The Notes **shall not** be designated by the Town as “qualified tax-exempt obligations” for purposes of the deduction for federal income tax purposes by financial institutions of a portion of interest expense allocable to tax-exempt obligations.

*Changes in Federal Tax Law.* Legislation affecting municipal bonds is regularly under consideration by the United States Congress. There can be no assurance that legislation proposed or enacted after the date of issuance of the Notes will not have an adverse effect on the tax exempt status or the market price of the Notes.

Ownership of the Notes may result in collateral federal income tax consequences to various categories of persons, such as corporations (including S corporations and foreign corporations), financial institutions, property and casualty and life insurance companies, individual recipients of Social Security and railroad retirement benefits, and individuals otherwise eligible for the earned income credit, and to taxpayers deemed to have incurred or continued indebtedness to purchase or carry obligations the interest on which is not included in gross income for federal income tax purposes.

## **STATE OF CONNECTICUT TAX ON INTEREST.**

The opinion of Bond Counsel will state in substance that, based on the record of proceedings authorizing the Notes, under existing statutes, interest on the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

Interest on the Notes is included in gross income for purposes of the Connecticut corporation business tax.

Owners of the Notes should consult their tax advisors with respect to other applicable state and local tax consequences of ownership of the Notes and the disposition thereof, including the extent to which gains and losses from the sale or exchange of Notes held as capital assets reduce and increase, respectively, amounts taken into account in computing the Connecticut income tax on individuals, trusts and estates and may affect the net Connecticut minimum tax on such taxpayers who are also required to pay the federal alternative minimum tax.

#### **ORIGINAL ISSUE DISCOUNT.**

The initial public offering price of the Notes (the “OID Notes”) may be less than the stated principal amount. Under existing law, the difference between the stated principal amount and the initial offering price of the OID Notes to the public (excluding bond houses and brokers) at which a substantial amount of the OID Notes is sold will constitute original issue discount (“OID”). The offering price relating to the yield set forth in this Official Statement for the OID Notes is expected to be the initial offering price to the public at which a substantial amount of the OID Notes are sold. Under existing law, OID on the Notes accrued and properly allocable to the owners thereof under the Code is not included in gross income for federal income tax purposes if interest on the Notes is not included in gross income for federal income tax purposes.

Under the Code, for purposes of determining an owner’s adjusted basis in an OID Note, OID treated as having accrued while the owner holds the OID Note will be added to the owner’s basis. OID will accrue on a constant-yield-to-maturity method based on regular compounding. The owner’s adjusted basis will be used to determine taxable gain or loss upon the sale or other disposition (including redemption or payment at maturity) of an OID Note.

Prospective purchasers of OID Notes should consult their own tax advisors as to the calculation of accrued OID, the accrual of OID in the cases of owners of the OID Notes purchasing such Notes after the initial offering and sale, and the state and local tax consequences of owning or disposing of such OID Notes.

#### **ORIGINAL ISSUE PREMIUM.**

The initial public offering price of the Notes (the “OIP Notes”) may be more than the stated principal amount. An owner who purchases a Note at a premium to its principal amount must amortize bond premium as provided in applicable Treasury Regulations, and amortized premium reduces the owner’s basis in the Note for federal income tax purposes. Prospective purchasers of OIP Notes should consult their tax advisors regarding the amortization of premium and the effect upon basis.

\* \* \* \* \*

The information above does not purport to deal with all aspects of federal or state taxation that may be relevant to particular investors. Prospective investors, particularly those that may be subject to special rules, are advised to consult their own tax advisors regarding the federal and state tax consequences of owning and disposing of the Notes, including any tax consequences arising under the laws of any state or other taxing jurisdiction.

## APPENDIX D – FORM OF CONTINUING DISCLOSURE AGREEMENT FOR THE BONDS

In accordance with the requirements of Rule 15c2-12 promulgated by the Securities and Exchange Commission, the Town will agree to provide, or cause to be provided, (i) certain annual financial information and operating data, (ii) timely, but not in excess of ten (10) business days after the occurrence of the event, notice of the occurrence of certain listed events with respect to the Bonds, and (iii) timely notice of a failure by the Town to provide the required annual financial information on or before a specified date, all pursuant to a Continuing Disclosure Agreement for the Bonds in substantially the following form:

### **CONTINUING DISCLOSURE AGREEMENT**

This Continuing Disclosure Agreement (the "Agreement") is made as of the 12<sup>th</sup> day of February, 2026 by the Town of Manchester, Connecticut (the "Town") acting by its undersigned officers, duly authorized, in connection with the issuance of the Town's \$18,000,000 General Obligation Bonds, Issue of 2026 (the "Bonds") dated February 12, 2026 for the benefit of the beneficial owners from time to time of the Bonds.

**Section 1. Definitions.** For purposes of this Agreement, the following capitalized terms shall have the following meanings:

"MSRB" means the Municipal Securities Rulemaking Board established under the Securities Exchange Act of 1934, as amended, or any successor thereto. As of the date of this Agreement, the MSRB has designated its Electronic Municipal Market Access System ("EMMA") (<http://emma.msrb.org>) to receive submissions of continuing disclosure documents that are described in the Rule.

"Rule" means Rule 15c2-12 under the Securities Exchange Act of 1934, as of the date of this Agreement.

"SEC" means the Securities and Exchange Commission of the United States, or any successor thereto.

### **Section 2. Annual Financial Information.**

(a) The Town agrees to provide, or cause to be provided, to the MSRB in an electronic format as prescribed by the MSRB, in accordance with the provisions of the Rule and this Agreement, annual financial information and operating data (commencing with information and data for the fiscal year ending June 30, 2026), as follows:

(i) the audited general purpose financial statements of the Town, which financial statements include the Town's general fund, any special revenue funds, enterprise and internal service (proprietary) funds, agency and trust (fiduciary) funds and the general fixed assets and general long-term debt account groups, for the prior fiscal year, which statements shall be prepared in accordance with generally accepted accounting principles or mandated state statutory principles as in effect from time to time. As of the date of this Agreement, the Town prepares its financial statements in accordance with generally accepted accounting principles.

(ii) the following financial information and operating data to the extent not included in the financial statements described in (i) above:

- A. amounts of the gross and the net taxable grand list applicable to the fiscal year,
- B. listing of the ten largest taxpayers on the applicable grand list, together with each such taxpayer's taxable valuation thereon,
- C. percentage of the annual property tax levy uncollected as of the close of the preceding fiscal year,
- D. schedule of annual debt service on outstanding long-term bonded indebtedness as of the close of the fiscal year,
- E. calculation of total direct debt and total direct net debt as of the close of the fiscal year,
- F. total direct debt and total direct net debt of the Town per capita,



- G. ratios of the total direct debt and total direct net debt of the Town to the Town's net taxable grand list,
- H. statement of statutory debt limitation as of the close of the fiscal year, and
- I. funding status of the Town's pension benefit obligation.

(b) The financial information and operating data described above shall be provided not later than eight months after the close of the fiscal year for which such information is being provided, commencing with information for the fiscal year ending June 30, 2026. The Town agrees that if audited information is not available eight months after the close of the fiscal year, it shall submit unaudited information by such time and will submit audited information when available.

(c) Annual financial information and operating data may be provided in whole or in part by reference to other documents available to the public on the MSRB's internet website or filed with the SEC. All or a portion of the financial information and operating data may be provided in the form of a comprehensive annual financial report.

(d) The Town reserves the right (i) to provide financial statements which are not audited if no longer required by law, (ii) to modify from time to time the format for the presentation of such information or data, and (iii) to modify the accounting principles it follows to the extent required or permitted by law, by changes in generally accepted accounting principles, or by changes in accounting principles adopted by the Town; provided that the Town agrees that any such modification will be done in a manner consistent with the Rule.

(e) The Town may file information with the MSRB, from time to time, in addition to that specifically required by this Agreement (a "Voluntary Filing"). If the Town chooses to make a Voluntary Filing, the Town shall have no obligation under this Agreement to update information contained in such Voluntary Filing or include such information in any future filing. Notwithstanding the foregoing provisions of this Section 2(e), the Town is under no obligation to provide any Voluntary Filing.

### **Section 3. Listed Events.**

The Town agrees to provide, or cause to be provided, in a timely manner, not in excess of ten (10) business days after the occurrence of the event, to the MSRB in an electronic format as prescribed by the MSRB, notice of the occurrence of any of the following events with respect to the Bonds:

- (a) principal and interest payment delinquencies;
- (b) non-payment related defaults, if material;
- (c) unscheduled draws on debt service reserves reflecting financial difficulties;
- (d) unscheduled draws on credit enhancements reflecting financial difficulties;
- (e) substitution of credit or liquidity providers, or their failure to perform;
- (f) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the Bonds;
- (g) modifications to rights of holders of the Bonds, if material;
- (h) Bond calls, if material, and tender offers;
- (i) Bond defeasances;
- (j) release, substitution, or sale of property securing repayment of the Bonds, if material;
- (k) rating changes;

- (l) bankruptcy, insolvency, receivership or similar event of the Town;
- (m) the consummation of a merger, consolidation, or acquisition involving the Town or the sale of all or substantially all of the assets of the Town, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- (n) appointment of a successor or additional trustee or the change of name of a trustee, if material;
- (o) incurrence of a financial obligation, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the Town, any of which affect security holders, if material; and
- (p) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the Town, any of which reflect financial difficulties.

For purposes of events (o) and (p) above, the term “financial obligation” is defined as a (i) debt obligation, (ii) derivative instrument entered into in connection with or pledged as security or a source of payment for an existing or planned debt obligation, or (iii) guarantee of (i) or (ii). The term financial obligation does not include municipal securities for which a final official statement has been filed with the MSRB pursuant to the Rule.

#### **Section 4. Notice of Failure to Provide Annual Financial Information.**

The Town agrees to provide, or cause to be provided, in a timely manner, to the MSRB in an electronic format as prescribed by the MSRB, notice of any failure by the Town to provide annual financial information as set forth in Section 2(a) hereof on or before the date set forth in Section 2(b) hereof.

#### **Section 5. Use of Agents.**

Annual financial information and operating data and notices to be provided pursuant to this Agreement may be provided by the Town or by any agents which may be employed by the Town for such purpose from time to time.

#### **Section 6. Termination.**

The obligations of the Town under this Agreement shall terminate upon the earlier of (i) payment or legal defeasance, at maturity or otherwise, of all of the Bonds, or (ii) such time as the Town ceases to be an obligated person with respect to the Bonds within the meaning of the Rule.

#### **Section 7. Identifying Information.**

All documents provided to the MSRB shall be accompanied by identifying information as prescribed by the MSRB.

#### **Section 8. Enforcement.**

The Town acknowledges that the undertakings set forth in this Agreement are intended to be for the benefit of, and enforceable by, the beneficial owners from time to time of the Bonds. In the event the Town shall fail to perform its duties hereunder, the Town shall have the option to cure such failure within a reasonable time (but not exceeding thirty (30) days with respect to the undertakings set forth in Section 2 hereof or five (5) business days with respect to undertakings set forth in Sections 3 and 4 hereof) from the time the Town’s Director of Finance receives written notice from any beneficial owner of the Bonds of such failure. The present address of the Director of Finance is Town of Manchester, Lincoln Center, 494 Main Street, Manchester, Connecticut 06040. In the event the Town does not cure such failure within the time specified above, the beneficial owner of any Bonds shall be entitled only to the remedy of specific performance. The Town expressly acknowledges and the beneficial owners are hereby deemed to expressly agree that no monetary damages shall arise or be payable hereunder nor shall any failure to comply with this Agreement constitute an event of default with respect to the Bonds.

**Section 9. Miscellaneous.**

(a) The Town shall have no obligation to provide any information, data or notices other than as set forth in this Agreement; provided, however, nothing in this Agreement shall be construed as prohibiting the Town from providing such additional information, data or notices from time to time as it deems appropriate in connection with the Bonds. If the Town elects to provide any such additional information, data or notices, the Town shall have no obligation under this Agreement to update or continue to provide further additional information, data or notices of the type so provided.

(b) This Agreement shall be governed by the laws of the State of Connecticut.

(c) Notwithstanding any other provision of this Agreement, the Town may amend this Agreement, and any provision of this Agreement may be waived, if (i) such amendment or waiver is made in connection with a change of circumstances that arises from a change in legal requirements, a change in law, or a change in the identity, nature or status of the Town, (ii) the Agreement as so amended or waived would have complied with the requirements of the Rule as of the date of the Agreement, taking into account any amendments or interpretations of the Rule, as well as any changes in circumstances, and (iii) such amendment or waiver is supported by an opinion of counsel expert in federal securities laws to the effect that such amendment or waiver would not materially adversely affect the beneficial owner of the Bonds. A copy of any such amendment or waiver will be filed in a timely manner with the MSRB. The annual financial information provided on the first date following the adoption of any such amendment or waiver will explain, in narrative form, the reasons for the amendment or waiver and the impact of the change in the type of operating data or financial information being provided.

TOWN OF MANCHESTER, CONNECTICUT

By \_\_\_\_\_  
Jay Moran  
Mayor

By \_\_\_\_\_  
Steve Stephanou  
Town Manager

By \_\_\_\_\_  
Kimberly Lord  
Director of Finance

## **APPENDIX E – FORM OF CONTINUING DISCLOSURE AGREEMENT FOR THE NOTES**

In accordance with the requirements of Rule 15c2-12 promulgated by the Securities and Exchange Commission, the Town will agree to provide, or cause to be provided, timely, but not in excess of ten (10) business days after the occurrence of the event, notice of the occurrence of certain events with respect to the Notes, pursuant to a Continuing Disclosure Agreement for the Notes in substantially the following form:

### **CONTINUING DISCLOSURE AGREEMENT**

This Continuing Disclosure Agreement (the “Agreement”) is made as of the 12th day of February, 2026 by the Town of Manchester, Connecticut (the “Town”) acting by its undersigned officers, duly authorized, in connection with the issuance of the Town’s \$18,571,339 General Obligation Temporary Notes, Issue of 2026, dated February 12, 2026 (the “Notes”), for the benefit of the beneficial owners from time to time of the Notes.

**Section 1. Definitions.** For purposes of this Agreement, the following capitalized terms shall have the following meanings:

"MSRB" means the Municipal Securities Rulemaking Board established under the Securities Exchange Act of 1934, as amended, or any successor thereto. As of the date of this Agreement, the MSRB has designated its Electronic Municipal Market Access System (“EMMA”) (<http://emma.msrb.org>) to receive submissions of continuing disclosure documents that are described in the Rule.

"Rule" means Rule 15c2-12 under the Securities Exchange Act of 1934, as of the date of this Agreement.

"SEC" means the Securities and Exchange Commission of the United States, or any successor thereto.

### **Section 2. Listed Events.**

The Town agrees to provide, or cause to be provided, in a timely manner, not in excess of ten (10) business days after the occurrence of the event, to the MSRB in an electronic format as prescribed by the MSRB, notice of the occurrence of any of the following events with respect to the Notes:

- (a) principal and interest payment delinquencies;
- (b) non-payment related defaults, if material;
- (c) unscheduled draws on debt service reserves reflecting financial difficulties;
- (d) unscheduled draws on credit enhancements reflecting financial difficulties;
- (e) substitution of credit or liquidity providers, or their failure to perform;
- (f) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the Notes;
- (g) modifications to rights of holders of the Notes, if material;
- (h) Note calls, if material, and tender offers;
- (i) Note defeasances;
- (j) release, substitution, or sale of property securing repayment of the Notes, if material;
- (k) rating changes;
- (l) bankruptcy, insolvency, receivership or similar event of the Town;

- (m) the consummation of a merger, consolidation, or acquisition involving the Town or the sale of all or substantially all of the assets of the Town, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- (n) appointment of a successor or additional trustee or the change of name of a trustee, if material;
- (o) incurrence of a financial obligation, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the Town, any of which affect security holders, if material; and
- (p) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the Town, any of which reflect financial difficulties.

For purposes of events (o) and (p) above, the term “financial obligation” is defined as a (i) debt obligation, (ii) derivative instrument entered into in connection with or pledged as security or a source of payment for an existing or planned debt obligation, or (iii) guarantee of (i) or (ii). The term financial obligation does not include municipal securities for which a final official statement has been filed with the MSRB pursuant to the Rule.

### **Section 3. Use of Agents.**

Any notices to be provided pursuant to this Agreement may be provided by the Town or by any agents which may be employed by the Town for such purpose from time to time.

### **Section 4. Termination.**

The obligations of the Town under this Agreement shall terminate upon the earlier of (i) payment or legal defeasance, at maturity or otherwise, of all of the Notes, or (ii) such time as the Town ceases to be an obligated person with respect to the Notes within the meaning of the Rule.

### **Section 5. Identifying Information.**

All documents provided to the MSRB shall be accompanied by identifying information as prescribed by the MSRB.

### **Section 6. Enforcement.**

The Town acknowledges that the undertakings set forth in Section 2 of this Agreement are intended to be for the benefit of, and enforceable by, the beneficial owners from time to time of the Notes. In the event the Town shall fail to perform its duties hereunder, the Town shall have the option to cure such failure within a reasonable time (but not exceeding five (5) business days with respect to the undertakings set forth in Section 2 hereof) from the time the Town’s Director of Finance receives written notice from any beneficial owner of the Notes of such failure. The present address of the Director of Finance is Town of Manchester, Lincoln Center, 494 Main Street, Manchester, Connecticut 06040. In the event the Town does not cure such failure within the time specified above, the beneficial owner of any Notes shall be entitled only to the remedy of specific performance. The Town expressly acknowledges and the beneficial owners are hereby deemed to expressly agree that no monetary damages shall arise or be payable hereunder nor shall any failure to comply with this Agreement constitute an event of default with respect to the Notes.

### **Section 7. Miscellaneous.**

(a) The Town shall have no obligation to provide any information, data or notices other than as set forth in this Agreement; provided, however, nothing in this Agreement shall be construed as prohibiting the Town from providing such additional information, data or notices from time to time as it deems appropriate in connection with the Notes. If the Town elects to provide any such additional information, data or notices, the Town shall have no obligation under this Agreement to update or continue to provide further additional information, data or notices of the type so provided.

(b) This Agreement shall be governed by the laws of the State of Connecticut.

(c) Notwithstanding any other provision of this Agreement, the Town may amend this Agreement, and any provision of this Agreement may be waived, if (i) such amendment or waiver is made in connection with a change of circumstances that arises from a change in legal requirements, a change in law, or a change in the identity, nature or status of the Town, (ii) the Agreement as so amended or waived would have complied with the requirements of the Rule as of the date of the Agreement, taking into account any amendments or interpretations of the Rule, as well as any changes in circumstances, and (iii) such amendment or waiver is supported by an opinion of counsel expert in federal securities laws to the effect that such amendment or waiver would not materially adversely affect the beneficial owner of the Notes. A copy of any such amendment or waiver will be filed in a timely manner with the MSRB.

TOWN OF MANCHESTER, CONNECTICUT

By \_\_\_\_\_  
Jay Moran  
Mayor

By \_\_\_\_\_  
Steve Stephanou  
Town Manager

By \_\_\_\_\_  
Kimberly Lord  
Director of Finance

**APPENDIX F – NOTICE OF SALE FOR THE BONDS**

**NOTICE OF SALE**

**\$18,000,000**

**TOWN OF MANCHESTER, CONNECTICUT**

**GENERAL OBLIGATION BONDS, ISSUE OF 2026**

**ELECTRONIC PROPOSALS via PARITY® Competitive Bidding System** (“PARITY”) will be received by the Town of Manchester, Connecticut (the "Town"), at the offices of the Town of Manchester, Lincoln Center, 494 Main Street, Manchester, Connecticut 06040 until **11:00 A.M. (Eastern Time) on TUESDAY,**

**FEBRUARY 3, 2026**

for the purchase, when issued, of the whole of the Town's \$18,000,000 General Obligation Bonds, Issue of 2026, dated February 12, 2026, bearing interest payable semiannually on February 1 and August 1 in each year until maturity, commencing August 1, 2026, and maturing on February 1 in each year as follows:

2027	\$900,000	2037	\$900,000
2028	\$900,000	2038	\$900,000
2029	\$900,000	2039	\$900,000
2030	\$900,000	2040	\$900,000
2031	\$900,000	2041	\$900,000
2032	\$900,000	2042	\$900,000
2033	\$900,000	2043	\$900,000
2034	\$900,000	2044	\$900,000
2035	\$900,000	2045	\$900,000
2036	\$900,000	2046	\$900,000

(the "Bonds"). The Bonds will be delivered against payment in Federal funds in New York, New York on or about February 12, 2026. The Bonds will NOT be designated by the Town as "qualified tax-exempt obligations" for purposes of the deduction for federal income tax purposes by financial institutions of a portion of interest expense allocable to tax-exempt obligations.

The Bonds will be general obligations of the Town and the Town will pledge its full faith and credit to pay the principal of and interest on the Bonds when due.

The Bonds maturing on or before February 1, 2034 are not subject to redemption prior to maturity. The Bonds maturing on February 1, 2035 and thereafter are subject to redemption prior to maturity, at the option of the Town, on and after February 1, 2034, at any time in whole or in part and by lot within a maturity, in such amounts and in such order of maturity as the Town may determine, at the redemption price (expressed as a percentage of the principal amount of the Bonds to be redeemed) set forth in the following table, plus interest accrued and unpaid to the redemption date:

<u>Redemption Dates</u>	<u>Redemption Price</u>
February 1, 2034 and thereafter	100%

**Proposals.** All proposals for the purchase of the Bonds must specify the amount bid for the Bonds (which shall be the aggregate par value of the Bonds, and, at the option of the bidder, a premium), and must specify in a multiple of 1/20 or 1/8 of 1% the rate or rates of interest per annum which the Bonds are to bear, but shall not specify (a) more than one interest rate for any Bonds having a like maturity, or (b) any interest rate for any Bonds which exceeds the interest rate specified in such proposal for any other Bonds by more than 3%. Interest shall be computed on the basis of a 360-day year consisting of twelve 30-day months. In addition to the amount bid for the Bonds, the purchaser must pay an amount equal to any interest on the Bonds accrued to the date of delivery. **No proposal for less than the entire \$18,000,000 Bonds, or for less than par and accrued interest, will be considered.**

**Basis of Award.** As between proposals which comply with this Notice of Sale, the Bonds will be sold to the responsible bidder or bidders offering to purchase the Bonds at the lowest true interest cost to the Town. For the purpose of determining the successful bidder, the true interest cost to the Town will be the annual interest rate, compounded semiannually, which, when used to discount all payments of principal and interest payable on the Bonds to February 12, 2026, the date of the Bonds, results in an amount equal to the purchase price for the Bonds, excluding interest accrued to the date of delivery. If there is more than one responsible bidder making said offer at the same lowest true interest cost, the Bonds will be sold to the responsible bidder whose proposal is selected by the Town by lot from among all such proposals. It is requested that each proposal be accompanied by a statement of the percentage of true interest cost completed to four decimal places. Such statement shall not be considered as part of the proposal.

The Town reserves the right to reject any and all proposals, to reject any proposal not complying with this Notice of Sale and to waive any irregularity or informality with respect to any proposal.

**Electronic Proposals Bidding Procedure.** Electronic proposals for the purchase of the Bonds must be submitted through the facilities of PARITY® by **11:00 A.M. (Eastern Time), on Tuesday, February 3, 2026**. Any prospective bidder must be a subscriber of Bidcomp's competitive bidding system. Further information about Bidcomp/ PARITY®, including any fee charged, may be obtained from i-Deal LLC, 1359 Broadway, 2<sup>nd</sup> Floor, New York, New York 10018, telephone (212) 849-5021. The Town will neither confirm any subscription nor be responsible for any failure of a prospective bidder to subscribe.

Once an electronic proposal made through the facilities of PARITY® is communicated to the Town, it shall constitute an irrevocable offer, in response to this Notice of Sale, and shall be binding upon the bidder as if made by a signed, sealed proposal delivered to the Town. By submitting a proposal for the Bonds via PARITY®, the bidder represents and warrants to the Town that such bidder's proposal for the purchase of the Bonds is submitted for and on behalf of such prospective bidder by an officer or agent who is duly authorized to bind the prospective bidder by an irrevocable offer and that acceptance of such proposal by the Town will bind the bidder by a legal, valid and enforceable contract, for the purchase of the Bonds on the terms described in this Notice of Sale. The Town shall not be responsible for any malfunction or mistake made by, or as a result of the use of the facilities of, PARITY®, the use of such facilities being the sole risk of the prospective bidder.

**Disclaimer** - Each PARITY® prospective electronic bidder shall be solely responsible to make necessary arrangements to access PARITY® for the purposes of submitting its proposal in a timely manner and in compliance with the requirements of this Notice of Sale. Neither the Town nor PARITY® shall have any duty or obligation to undertake such arrangements to bid for any prospective bidder or to provide or assure such access to any prospective bidder, and neither the Town nor PARITY® shall be responsible for a bidder's failure to make a proposal or for proper operation of, or have any liability for, any delays or interruptions of, or any damages caused by, PARITY®. The Town is using PARITY® as a communication mechanism, and not as the Town's agent, to conduct the electronic bidding for the Bonds. The Town is not bound by any advice and determination of PARITY® to the effect that any particular proposal complies with the terms of this Notice of Sale and in particular the proposal requirements set forth herein. All costs and expenses incurred by prospective bidders in connection with their subscription to, arrangements with and submission of proposals via PARITY® are the sole responsibility of the bidders, and the Town is not responsible, directly or indirectly, for any such costs or expenses. If a prospective bidder encounters any difficulty in arranging to bid or submitting, modifying or withdrawing a proposal for the Bonds, the prospective bidder should telephone PARITY® at (212) 849-5021. If any provision of this Notice of Sale conflicts with information provided by PARITY®, this Notice of Sale shall control.

For the purpose of the bidding process, the time as maintained on PARITY® shall constitute the official time. For information purposes only, bidders are requested to state in their proposals the true interest cost to the Town, as described under "Basis of Award" above, represented by the rate or rates of interest and the premium, if any, specified in their respective proposals. All electronic proposals shall be deemed to incorporate the provisions of this Notice of Sale.

**Bond Counsel Opinion.** The legal opinion of Shipman & Goodwin LLP of Hartford, Connecticut, Bond Counsel, will be furnished without charge and will be placed on file with the certifying bank for the Bonds. A copy of the opinion will be delivered to each purchaser of the Bonds. The opinion of Bond Counsel will cover the following matters: (1) that the Bonds will be valid and binding general obligations of the Town when duly certified, (2) that, assuming the accuracy of and continuing compliance by the Town with its representations and covenants relating to certain requirements contained in the Internal Revenue Code of 1986, as amended (the "Code"), based on existing law, interest on the Bonds is excludable from gross income of the owners thereof for federal income tax purposes and is not treated as an item of tax preference for purposes of calculating the federal alternative minimum tax; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations.



under the Code; and (3) that interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

**Obligation to Deliver Issue Price Certificate.** Pursuant to the Code and applicable Treasury Regulations, the Town must establish the “issue price” of the Bonds. **In order to assist the Town, the winning bidder is obligated to deliver to the Town a certificate (an “Issue Price Certificate”) and such additional information satisfactory to Bond Counsel described below, prior to the delivery of the Bonds.** The Town will rely on the Issue Price Certificate and such additional information in determining the issue price of the Bonds. The form of Issue Price Certificate is available by contacting Mr. William N. Lindsay, Managing Director, Munistat Services, Inc., Email: [bill.lindsay@munistat.com](mailto:bill.lindsay@munistat.com), Telephone: (203) 421-2880, municipal advisor to the Town (the “Municipal Advisor”).

By submitting a bid, each bidder is certifying that its bid is a firm offer to purchase the Bonds, is a good faith offer which the bidder believes reflects current market conditions, and is not a “courtesy bid” being submitted for the purpose of assisting in meeting the competitive sale rule relating to the establishment of the issue price of the Bonds pursuant to Section 148 of the Code, including the requirement that bids be received from at least three (3) underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds (the “Competitive Sale Rule”).

The Municipal Advisor will advise the winning bidder if the Competitive Sale Rule was met at the same time it notifies the winning bidder of the award of the Bonds. **Bids will not be subject to cancellation in the event that the Competitive Sale Rule is not satisfied.**

**Competitive Sale Rule Met.** If the Municipal Advisor advises the winning bidder that the Competitive Sale Rule has been met, the winning bidder shall, within one (1) hour after being notified of the award of the Bonds, advise the Municipal Advisor by electronic or facsimile transmission of the reasonably expected initial offering price to the public of each maturity of the Bonds as of February 3, 2026 (the “Sale Date”).

**Competitive Sale Rule Not Met.** By submitting a bid, the winning bidder agrees (unless the winning bidder is purchasing the Bonds for its own account and not with a view to distribution or resale to the public) that if the Competitive Sale Rule is not met, it will satisfy either the **10% Sale Rule** or the **Hold the Offering Price Rule** described below with respect to each maturity of the Bonds prior to the delivery date of the Bonds. The rule selected with respect to each maturity of the Bonds shall be set forth on an Issue Price Rule Selection Certificate, which shall be sent to the winning bidder promptly after the award of the Bonds. The winning bidder shall complete and execute the Issue Price Rule Selection Certificate and email it to Bond Counsel and the Municipal Advisor by 5:00 P.M. Eastern Time on the day after the Sale Date. **If the Issue Price Rule Selection Certificate is not returned by this deadline, or if no selection is made with respect to maturity, the winning bidder agrees that the Hold the Offering Price Rule shall apply to such maturities.**

**10% Sale Rule.** To satisfy the 10% Sale Rule for any maturity, the winning bidder:

(i) will make a bona fide offering to the public of all of the Bonds at the initial offering prices and provide the Town with reasonable supporting documentation, such as a copy of the pricing wire or equivalent communication, the form of which is acceptable to Bond Counsel;

(ii) will report to the Town information regarding the actual prices at which at least 10 percent (10%) of the Bonds of each maturity have been sold to the public;

(iii) will provide the Town with reasonable supporting documentation or certifications of such sales prices, the form of which is acceptable to Bond Counsel. If the 10% Sale Rule is used with respect to a maturity of the Bonds, this reporting requirement will continue, beyond the closing date of the Bonds, if necessary, until such date that at least 10 percent (10%) of such maturity of the Bonds has been sold to the public; and

(iv) has or will include in any agreement among underwriters, selling group agreement or retail distribution agreement (to which the winning bidder is a party) relating to the initial sale of the Bonds to the public, together with the related pricing wires, language obligating each underwriter to comply with the reporting requirement described above.

**Hold the Offering Price Rule.** To satisfy the Hold the Offering Price Rule for any maturity, the winning bidder:

- (i) will make a bona fide offering to the public of all of the Bonds at the initial offering prices and provide Bond Counsel with reasonable supporting documentation, such as a copy of the pricing wire or equivalent communication, the form of which is acceptable to Bond Counsel;
- (ii) will neither offer nor sell to any person any Bonds of such maturity at a price that is higher than the initial offering price of each maturity until the earlier of (i) the date on which the winning bidder has sold to the public at least ten percent (10%) of the Bonds of such maturity at a price that is no higher than the initial offering price of such maturity or (ii) the close of business on the fifth (5<sup>th</sup>) business day after the Sale Date of the Bonds; and
- (iii) has or will include within any agreement among underwriters, selling group agreement or retail distribution agreement (to which the winning bidder is a party) relating to the initial sale of the Bonds to the public, together with the related pricing wires, language obligating each underwriter to comply with the limitations on the sale of the Bonds as set forth above.

For purposes of the 10% Sale Rule or the Hold the Offering Price Rule, a “maturity” refers to Bonds that have the same interest rate, credit and payment terms.

If the winning bidder has purchased any maturity of the Bonds for its own account and not with a view to distribution or resale to the public, then, whether or not the Competitive Sale Rule was met, the Issue Price Certificate will recite such facts and identify the price or prices at which such maturity of the Bonds was purchased.

For purposes of this Notice of Sale, the “public” does not include the winning bidder or any person that agrees pursuant to a written contract with the winning bidder to participate in the initial sale of the Bonds to the public (such as a retail distribution agreement between a national lead underwriter and a regional firm under which the regional firm participates in the initial sale of the Bonds to the public). In making the representations described above, the winning bidder must reflect the effect on the offering prices of any “derivative products” (e.g., a tender option) used by the bidder in connection with the initial sale of any of the Bonds.

**Preliminary Official Statement and Official Statement.** The Town has prepared a Preliminary Official Statement dated January 27, 2026 for this Bond issue. The Town deems such Preliminary Official Statement final as of its date for purposes of Securities and Exchange Commission Rule 15c2-12(b)(1), except for omissions permitted thereby, but the Preliminary Official Statement is subject to revision or amendment. The Town will make available to the winning purchaser a reasonable number of copies of the final Official Statement at the Town's expense by the delivery of the Bonds or, if earlier, by the seventh business day after the day proposals on the Bonds are received. The purchaser shall arrange with the financial advisor the method of delivery of the copies of the final Official Statement to the purchaser. Additional copies may be obtained by the purchaser at its own expense by arrangement with the printer.

The purchaser agrees to promptly file the final Official Statement with the Municipal Securities Rulemaking Board and to take any and all other actions necessary to comply with applicable Securities and Exchange Commission and Municipal Securities Rulemaking Board rules governing the offering, sale and delivery of the Bonds to the ultimate purchasers.

**DTC Book-Entry.** The Bonds will be issued by means of a book-entry-only system with no physical distribution of bond certificates made to the public. The Bonds will be issued in registered form and one bond certificate for each maturity will be issued to the Depository Trust Company ("DTC"), New York, New York, registered in the name of its nominee, Cede & Co., and immobilized in its custody. Ownership of the Bonds will be evidenced in principal amounts of \$5,000 or integral multiples thereof, with transfers of ownership effected on the records of DTC and its Participants pursuant to rules and procedures adopted by DTC and its Participants. The purchaser, as a condition to delivery of the Bonds, will be required to deposit the bond certificates with DTC, registered in the name of Cede & Co. Principal of and interest on the Bonds will be payable by the Town or its agent to DTC or its nominee as registered owner of the Bonds. Principal and interest payments by DTC to Participants of DTC will be the responsibility of DTC; principal and interest payments to Beneficial Owners by Participants of DTC will be the responsibility of such Participants and other nominees of Beneficial Owners. The Town will not be responsible or liable for payments by DTC to its Participants or by DTC Participants or Indirect Participants to Beneficial Owners or for maintaining, supervising or reviewing the records maintained by DTC, its Participants or persons acting through such Participants.

**Certifying, Transfer and Paying Agent; Registrar.** The Bonds will be certified by U.S. Bank Trust Company, National Association, Hartford, Connecticut, which will also act as transfer and paying agent and registrar.

**CUSIP Numbers.** The deposit of the Bonds with DTC under a book-entry-only system requires the assignment of CUSIP numbers prior to delivery. It shall be the responsibility of the Town's Municipal Advisor, Munistat Services, Inc., to apply for CUSIP numbers for the Bonds by no later than one business day after dissemination of this Notice of Sale. Munistat Services, Inc. will provide CUSIP Global Services with the final details of the sale of the Bonds in accordance with Rule G-34 of the Municipal Securities Rulemaking Board, including the identity of the winning purchaser. The Town will not be responsible for any delay caused by the inability to deposit the Bonds with DTC due to the failure of Munistat Services, Inc. to obtain such numbers and provide them to the Town in a timely manner. The Town assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers, which charges shall be the responsibility of and shall be paid for by the purchaser.

**Continuing Disclosure Agreement.** The Town will agree, in a Continuing Disclosure Agreement entered into in accordance with the requirements of Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission, to provide, or cause to be provided, (i) certain annual financial information and operating data; (ii) timely, but not in excess of ten (10) business days after the occurrence of the event, notice of the occurrence of certain events with respect to the Bonds; and (iii) timely notice of a failure by the Town to provide the required annual financial information on or before a specified date. The winning purchaser's obligation to purchase the Bonds shall be conditioned upon its receiving, at or prior to the delivery of the Bonds, an executed copy of the Continuing Disclosure Agreement for the Bonds.

**Additional Information.** For more information regarding this Bond issue and the Town, reference is made to the Preliminary Official Statement dated January 27, 2026. The Preliminary Official Statement may be accessed via the Internet at [www.i-dealprospectus.com](http://www.i-dealprospectus.com). Electronic access to the Preliminary Official Statement is being provided as a matter of convenience only. The only official version of the Preliminary Official Statement is the printed version for physical delivery. Copies of the Preliminary Official Statement and Official Statement may be obtained from the undersigned, or from Mr. William N. Lindsay, Managing Director, Munistat Services, Inc., 129 Samson Rock Drive, Suite A, Madison, Connecticut 06443, Telephone No. (203) 421-2880.

January 27, 2026

Jay Moran  
Mayor

Steve Stephanou  
Town Manager

Kimberly Lord  
Director of Finance

# ISSUE PRICE RULE SELECTION CERTIFICATE

Town of Manchester, Connecticut  
\$18,000,000 General Obligation Bonds, Issue of 2026

The undersigned, on behalf of [NAME OF UNDERWRITER/REPRESENTATIVE] (the “Representative”), on behalf of itself and [OTHER UNDERWRITERS] (together, the “Underwriting Group”), hereby certifies that it will use the rule selected below for the respective maturity of the above-captioned bonds (the “Bonds”), as described in the Notice of Sale for the Bonds, dated January 27, 2026 (the “Notice of Sale”). For a description of the requirements of each rule, please refer to the section “Obligation to Deliver Issue Price Certificate” in the Notice of Sale. Capitalized terms used but not defined herein are defined in the Notice of Sale.

<u>Date of Maturity</u>	<u>Principal Amount</u>	<u>Interest Rate</u>	<b>10% Sale Rule</b> (Underwriter has or will comply with 10% Sale Rule for this Maturity)		<b>Hold the Offering Price Rule</b> (Underwriter will comply with Hold the Offering Price Rule for this Maturity)	
			<u>Check Box</u>	<u>Sales Price</u>	<u>Check Box</u>	<u>Initial Offering Price</u>
02/01/2027	\$900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2028	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2029	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2030	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2031	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2032	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2033	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2034	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2035	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2036	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2037	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2038	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2039	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2040	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2041	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2042	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2043	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2044	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2045	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
02/01/2046	900,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____

(All Sales Prices or Initial Offering Prices must be filled in prior to the delivery date of the Bonds.)

[NAME OF UNDERWRITER/REPRESENTATIVE]

By: \_\_\_\_\_

Name:

Title:

Email this completed and executed certificate to the following by 5:00 P.M. (EST) on February 4, 2026:

**Bond Counsel:** [dbraun@goodwin.com](mailto:dbraun@goodwin.com)

**Municipal Advisor:** [bill.lindsay@munistat.com](mailto:bill.lindsay@munistat.com)

## APPENDIX G – NOTICE OF SALE FOR THE NOTES

### NOTICE OF SALE

**\$18,571,339**

**TOWN OF MANCHESTER, CONNECTICUT**

**GENERAL OBLIGATION TEMPORARY NOTES, ISSUE OF 2026**

**ELECTRONIC PROPOSALS via PARITY® Competitive Bidding System** (“PARITY”) will be received by the Town of Manchester, Connecticut (the “Town”), at the offices of the Town of Manchester, Lincoln Center, 494 Main Street, Manchester, Connecticut 06040 until **11:30 A.M. (Eastern Time) on TUESDAY,**

**FEBRUARY 3, 2026**

for the purchase, when issued, of the Town's \$18,571,339 General Obligation Temporary Notes, Issue of 2026, dated February 12, 2026, maturing February 11, 2027 (the “Notes”). The Notes **will not** be designated by the Town as “qualified tax-exempt obligations” for purposes of the deduction for federal income tax purposes by financial institutions of a portion of interest expense allocable to tax-exempt obligations. The Notes are not subject to redemption prior to maturity. The Notes will be general obligations of the Town and the Town will pledge its full faith and credit to pay the principal of and interest on the Notes when due.

**Proposals.** Proposals may be made for all or any part of the Notes, but any proposal for a part must be for \$100,000 or a whole multiple thereof, except that one such proposal may include the odd \$71,339, and a separate proposal will be required for each part of the Notes for which a separate interest rate is bid. No proposal for less than the minimum denomination or for less than par and accrued interest will be accepted. Each proposal must specify the amount bid for the Notes (which shall be the aggregate par value of the Notes, and, at the option of the bidder, a premium), and must specify one rate of interest in a multiple of one-hundredth (1/100) of one percent (1%) per annum for each part of the Notes bid for in the proposal. Interest shall be computed on the basis of a 360-day year consisting of twelve 30-day months.

**Basis of Award.** As between proposals which comply with this Notice of Sale, the Notes will be sold to the responsible bidder or bidders offering to purchase the Notes at the lowest net interest cost to the Town, which will be determined by computing as to each interest rate stated the total interest to be payable at such rate and deducting therefrom any premium. If there is more than one responsible bidder making an offer to purchase all or any portion of the Notes at the same lowest net interest cost, the Notes will be sold to the responsible bidder with the proposal for the largest principal amount of the Notes specified. If more than one responsible bidder makes an offer to purchase all or any portion of the Notes at the same lowest net interest cost and for the same largest principal amount of the Notes specified, the Notes or any portion thereof will be sold to the responsible bidder who is chosen by lot. If a bidder is awarded only a part of the Notes, any premium offered in such proposal will be proportionately reduced so that the resulting net interest cost to the Town with respect to the Notes awarded is the same as that contained in the bidder's proposal with respect to the entire amount bid, carried to four decimal places. It is requested that each proposal be accompanied by a statement of the percentage of net interest cost completed to four decimal places. Such statement shall not be considered as part of the proposal.

The Town reserves the right to reject any and all proposals, to reject any proposal not complying with this Notice of Sale and to waive any irregularity or informality with respect to any proposal.

**Electronic Proposals Bidding Procedure.** Electronic proposals for the purchase of the Notes must be submitted through the facilities of PARITY by **11:30 A.M. (Eastern Time), on Tuesday, February 3, 2026**. Any prospective bidder must be a subscriber of Bidcomp’s competitive bidding system. Further information about Bidcomp/ PARITY, including any fee charged, may be obtained from i-Deal LLC, 1359 Broadway, 2<sup>nd</sup> Floor, New York, New York 10018, (telephone (212) 849-5021). The Town will neither confirm any subscription nor be responsible for any failure of a prospective bidder to subscribe.

Once an electronic proposal made through the facilities of PARITY is communicated to the Town, it shall constitute an irrevocable offer, in response to this Notice of Sale, and shall be binding upon the bidder as if made by a signed, sealed proposal delivered to the Town. By submitting a proposal for the Notes via PARITY, the bidder represents and warrants to the Town that such bidder’s proposal for the purchase of the Notes is submitted for and on behalf of such prospective bidder by an officer or agent who is duly authorized to bind the prospective bidder by an irrevocable offer and that acceptance of such proposal by the Town will bind the bidder by a legal, valid and enforceable contract, for the purchase of the Notes on the terms described in this Notice of Sale. The Town shall not be responsible for any malfunction or mistake made by, or as a result of the use of the facilities of, PARITY, the use of such facilities being the sole risk of the prospective bidder.

**Disclaimer** - Each PARITY prospective electronic bidder shall be solely responsible to make necessary arrangements to access PARITY for the purposes of submitting its proposal in a timely manner and in compliance with the requirements of this Notice of Sale. Neither the Town nor PARITY shall have any duty or obligation to undertake such arrangements to bid for any prospective bidder or to provide or assure such access to any prospective bidder, and neither the Town nor PARITY shall be responsible for a bidder's failure to make a proposal or for proper operation of, or have any liability for, any delays or interruptions of, or any damages caused by, PARITY. The Town is using PARITY as a communication mechanism, and not as the Town's agent, to conduct the electronic bidding for the Notes. The Town is not bound by any advice and determination of PARITY to the effect that any particular proposal complies with the terms of this Notice of Sale and in particular the proposal requirements set forth herein. All costs and expenses incurred by prospective bidders in connection with their subscription to, arrangements with and submission of proposals via PARITY are the sole responsibility of the bidders, and the Town is not responsible, directly or indirectly, for any such costs or expenses. If a prospective bidder encounters any difficulty in arranging to bid or submitting, modifying or withdrawing a proposal for the Notes, the prospective bidder should telephone PARITY at (212) 849-5021. If any provision of this Notice of Sale conflicts with information provided by PARITY, this Notice of Sale shall control.

For the purpose of the bidding process, the time as maintained on PARITY shall constitute the official time. For information purposes only, bidders are requested to state in their proposals the net interest cost to the Town, as described under "Basis of Award" above, represented by the rate or rates of interest and the premium, if any, specified in their respective proposals. All electronic proposals shall be deemed to incorporate the provisions of this Notice of Sale.

**Bond Counsel Opinion.** The legal opinion of Shipman & Goodwin LLP of Hartford, Connecticut, Bond Counsel, will be furnished without charge and will be placed on file with the certifying bank for the Notes. A copy of the opinion will be delivered to each purchaser of the Notes. The opinion of Bond Counsel will cover the following matters: (1) that the Notes will be valid and binding general obligations of the Town when duly certified, (2) that, assuming the accuracy of and continuing compliance by the Town with its representations and covenants relating to certain requirements contained in the Internal Revenue Code of 1986, as amended (the "Code"), based on existing law, interest on the Notes is excludable from gross income of the owners thereof for federal income tax purposes and is not treated as an item of tax preference for purposes of calculating the federal alternative minimum tax; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations under the Code and (3) that interest on the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

**Obligation to Deliver Issue Price Certificate.** Pursuant to the Code and applicable Treasury Regulations, the Town must establish the "issue price" of the Notes. **In order to assist the Town, the winning bidder is obligated to deliver to the Town a certificate (an "Issue Price Certificate") and such additional information satisfactory to Bond Counsel described below, prior to the delivery of the Notes.** The Town will rely on the Issue Price Certificate and such additional information in determining the issue price of the Notes. The form of Issue Price Certificate is available by contacting Mr. William N. Lindsay, Managing Director, Munistat Services, Inc., Email: [bill.lindsay@munistat.com](mailto:bill.lindsay@munistat.com), Telephone: (203) 421-2880, municipal advisor to the Town (the "Municipal Advisor").

By submitting a bid, each bidder is certifying that its bid is a firm offer to purchase the Notes, is a good faith offer which the bidder believes reflects current market conditions, and is not a "courtesy bid" being submitted for the purpose of assisting in meeting the competitive sale rule relating to the establishment of the issue price of the Notes pursuant to Section 148 of the Code, including the requirement that bids be received from at least three (3) underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds (the "Competitive Sale Rule").

The Municipal Advisor will advise the winning bidder if the Competitive Sale Rule was met at the same time it notifies the winning bidder of the award of the Notes. **Bids will not be subject to cancellation in the event that the Competitive Sale Rule is not satisfied.**

**Competitive Sale Rule Met.** If the Municipal Advisor advises the winning bidder that the Competitive Sale Rule has been met, the winning bidder shall, within one (1) hour after being notified of the award of the Notes, advise the Municipal Advisor by electronic or facsimile transmission of the reasonably expected initial offering price to the public of each maturity of the Notes as of February 3, 2026 (the "Sale Date").

**Competitive Sale Rule Not Met.** By submitting a bid, the winning bidder agrees (unless the winning bidder is purchasing the Notes for its own account and not with a view to distribution or resale to the public) that if the Competitive Sale Rule is not met, it will satisfy either the **10% Sale Rule** or the **Hold the Offering Price Rule** described below with respect to each maturity of the Notes prior to the delivery date of the Notes. The rule selected with respect to each maturity of the Notes shall be set forth on an Issue Price Rule Selection Certificate, which shall be sent to the winning bidder promptly after the award of the Notes. The winning bidder shall complete and execute the Issue Price Rule Selection Certificate and email it to Bond Counsel and the Municipal Advisor by 5:00 P.M. on the day after the Sale Date. **If the Issue Price Rule Selection Certificate is not returned by this deadline, or if no selection is made with respect to maturity, the winning bidder agrees that the Hold the Offering Price Rule shall apply to such maturities.**

**10% Sale Rule.** To satisfy the 10% Sale Rule for any maturity, the winning bidder:

(i) will make a bona fide offering to the public of all of the Notes at the initial offering prices and provide the Town with reasonable supporting documentation, such as a copy of the pricing wire or equivalent communication, the form of which is acceptable to Bond Counsel;

(ii) will report to the Town information regarding the actual prices at which at least 10 percent (10%) of the Notes of each maturity have been sold to the public;

(iii) will provide the Town with reasonable supporting documentation or certifications of such sales prices, the form of which is acceptable to Bond Counsel. If the 10% Sale Rule is used with respect to a maturity of the Notes, this reporting requirement will continue, beyond the closing date of the Notes, if necessary, until such date that at least 10 percent (10%) of such maturity of the Notes has been sold to the public; and

(iv) has or will include in any agreement among underwriters, selling group agreement or retail distribution agreement (to which the winning bidder is a party) relating to the initial sale of the Notes to the public, together with the related pricing wires, language obligating each underwriter to comply with the reporting requirement described above.

**Hold the Offering Price Rule.** To satisfy the Hold the Offering Price Rule for any maturity, the winning bidder:

(i) will make a bona fide offering to the public of all of the Notes at the initial offering prices and provide Bond Counsel with reasonable supporting documentation, such as a copy of the pricing wire or equivalent communication, the form of which is acceptable to Bond Counsel;

(ii) will neither offer nor sell to any person any Notes of such maturity at a price that is higher than the initial offering price of each maturity until the earlier of (i) the date on which the winning bidder has sold to the public at least ten percent (10%) of the Notes of such maturity at a price that is no higher than the initial offering price of such maturity or (ii) the close of business on the fifth (5<sup>th</sup>) business day after the Sale Date of the Notes; and

(iii) has or will include within any agreement among underwriters, selling group agreement or retail distribution agreement (to which the winning bidder is a party) relating to the initial sale of the Notes to the public, together with the related pricing wires, language obligating each underwriter to comply with the limitations on the sale of the Notes as set forth above.

For purposes of the 10% Sale Rule or the Hold the Offering Price Rule, a “maturity” refers to Notes that have the same interest rate, credit and payment terms.

If the winning bidder has purchased any maturity of the Notes for its own account and not with a view to distribution or resale to the public, then, whether or not the Competitive Sale Rule was met, the Issue Price Certificate will recite such facts and identify the price or prices at which such maturity of the Notes was purchased.

For purposes of this Notice of Sale, the “public” does not include the winning bidder or any person that agrees pursuant to a written contract with the winning bidder to participate in the initial sale of the Notes to the public (such as a retail distribution agreement between a national lead underwriter and a regional firm under which the regional firm participates in the initial sale of the Notes to the public). In making the representations described above, the winning bidder must reflect the effect on the offering prices of any “derivative products” (e.g., a tender option) used by the bidder in connection with the initial sale of any of the Notes.

**Preliminary Official Statement and Official Statement.** The Town has prepared a Preliminary Official Statement dated January 27, 2026 for this Note issue. The Town deems such Preliminary Official Statement final as of its date for purposes of Securities and Exchange Commission Rule 15c2-12(b)(1), except for omissions permitted thereby, but the Preliminary Official Statement is subject to revision or amendment. The Town will make available to the winning purchaser a reasonable number of copies of the final Official Statement at the Town's expense by the delivery of the Notes or, if earlier, by the seventh business day after the day proposals on the Notes are received. The purchaser shall arrange with the financial advisor the method of delivery of the copies of the final Official Statement to the purchaser. Additional copies may be obtained by the purchaser at its own expense by arrangement with the printer.

**Certifying, Transfer and Paying Agent; Registrar.** The Notes will be certified by U.S. Bank Trust Company, National Association, Hartford, Connecticut, which will also act as transfer and paying agent and registrar.

**DTC Book-Entry.** The Notes will be issued by means of a book-entry-only system with no physical distribution of note certificates made to the public. The Notes will be issued in registered form and one note certificate for each interest rate will be issued to the Depository Trust Company ("DTC"), New York, New York, registered in the name of its nominee, Cede & Co., and immobilized in its custody. Ownership of the Notes will be evidenced in principal amounts of \$5,000 or integral multiples thereof, with transfers of ownership effected on the records of DTC and its Participants pursuant to rules and procedures adopted by DTC and its Participants. The purchaser, as a condition to delivery of the Notes, will be required to deposit the note certificates with DTC, registered in the name of Cede & Co. Principal of and interest on the Notes will be payable by the Town or its agent to DTC or its nominee as registered owner of the Notes. Principal and interest payments by DTC to Participants of DTC will be the responsibility of DTC; principal and interest payments to Beneficial Owners by Participants of DTC will be the responsibility of such Participants and other nominees of Beneficial Owners. The Town will not be responsible or liable for payments by DTC to its Participants or by DTC Participants or Indirect Participants to Beneficial Owners or for maintaining, supervising or reviewing the records maintained by DTC, its Participants or persons acting through such Participants.

**CUSIP Numbers.** The deposit of the Notes with DTC under a book-entry-only system requires the assignment of CUSIP numbers prior to delivery. It shall be the responsibility of the Town's Municipal Advisor, Munistat Services, Inc., to apply for CUSIP numbers for the Notes by no later than one business day after dissemination of this Notice of Sale. Munistat Services, Inc. will provide CUSIP Global Services with the final details of the sale of the Notes in accordance with Rule G-34 of the Municipal Securities Rulemaking Board, including the identity of the winning purchaser. The Town will not be responsible for any delay caused by the inability to deposit the Notes with DTC due to the failure of Munistat Services, Inc. to obtain such numbers and provide them to the Town in a timely manner. The Town assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers, which charges shall be the responsibility of and shall be paid for by the purchaser.

**Continuing Disclosure Agreement.** The Town will agree, in a Continuing Disclosure Agreement entered into in accordance with the requirements of Securities and Exchange Commission Rule 15c2-12(b)(5), to provide timely, but not in excess of ten (10) business days after the occurrence of the event, notice of the occurrence of certain listed events with respect to the Notes. The winning purchaser's obligation to purchase the Notes shall be conditioned upon its receiving, at or prior to the delivery of the Notes, an executed copy of the Continuing Disclosure Agreement for the Notes.

**Additional Information.** For more information regarding this Note issue and the Town, reference is made to the Preliminary Official Statement dated January 27, 2026. The Preliminary Official Statement may be accessed via the Internet at [www.i-dealprospectus.com](http://www.i-dealprospectus.com). Electronic access to the Preliminary Official Statement is being provided as a matter of convenience only. The only official version of the Preliminary Official Statement is the printed version for physical delivery. Copies of the Preliminary Official Statement and Official Statement may be obtained from the undersigned, or from Mr. William N. Lindsay, Managing Director, Munistat Services, Inc., 129 Samson Rock Drive, Suite A, Madison, Connecticut 06443, Telephone No. (203) 421-2800.

January 27, 2026

Jay Moran  
Mayor

Steve Stephanou  
Town Manager

Kimberly Lord  
Director of Finance



## ISSUE PRICE RULE SELECTION CERTIFICATE

Town of Manchester, Connecticut  
\$18,571,339 General Obligation Temporary Notes, Issue of 2026

The undersigned, on behalf of [NAME OF UNDERWRITER/REPRESENTATIVE] (the “Representative”), on behalf of itself and [OTHER UNDERWRITERS] (together, the “Underwriting Group”), hereby certifies that it will use the rule selected below for the respective maturity of the above-captioned notes (the “Notes”), as described in the Notice of Sale for the Notes, dated January 27, 2026 (the “Notice of Sale”). For a description of the requirements of each rule, please refer to the section “Obligation to Deliver Issue Price Certificate” in the Notice of Sale. Capitalized terms used but not defined herein are defined in the Notice of Sale.

<u>Date of Maturity</u>	<u>Principal Amount</u>	<u>Interest Rate</u>	<b>10% Sale Rule</b> (Underwriter has or will comply with 10% Sale Rule for this Maturity)	<b>Hold the Offering Price Rule</b> (Underwriter will comply with Hold the Offering Price Rule for this Maturity)		
			<u>Check Box</u> <input type="checkbox"/>	<u>Sales Price</u> \$ _____	<u>Check Box</u> <input type="checkbox"/>	<u>Initial Offering Price</u> \$ _____
2/11/2027	\$18,571,339	_____ %				

(All Sales Prices or Initial Offering Prices must be filled in prior to the delivery date of the Notes.)

[NAME OF UNDERWRITER/REPRESENTATIVE]

By: \_\_\_\_\_  
Name: \_\_\_\_\_  
Title: \_\_\_\_\_

Email this completed and executed certificate to the following by 5:00 P.M. (ET) on February 4, 2026:

**Bond Counsel:** [dbraun@goodwin.com](mailto:dbraun@goodwin.com)      **Municipal Advisor:** [bill.lindsay@munistat.com](mailto:bill.lindsay@munistat.com)

Municipal Advisory Services

Provided by

