PRELIMINARY OFFICIAL STATEMENT DATED SEPTEMBER 15, 2026

New Issue

In the opinion of Devine, Millimet & Branch Professional Association, Bond Counsel to Rockingham County, New Hampshire (the "County"), based upon an analysis of existing laws and assuming, among other matters, compliance with certain covenants, interest on the $15,000,000 General Obligation Tax Anticipation Notes (the "Notes") is excluded from gross income for federal income tax purposes under the Internal Revenue Code of 1986, as amended (the "Code"). Interest on the Notes will not be included in computing the alternative minimum tax imposed on individuals. However, interest on the Notes will be included in the "adjusted financial statement income" of certain corporations that are subject to the alternative minimum tax under Section 55 of the Code. Under existing law, interest on the Notes will be exempt from the New Hampshire personal income tax on interest and dividends. In the opinion of Bond Counsel, the Notes will NOT be designated as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Code. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on the Notes. See "TAX EXEMPTION" and "APPENDIX C" herein.

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE

$15,000,000 GENERAL OBLIGATION TAX ANTICIPATION NOTES

Dated: Date of Delivery **Due: December 18, 2026**

Amount	Interest Rate	Reoffering Yield	CUSIP
$15,000,000	%	%	

The Notes, in book-entry form, will not be subject to redemption prior to maturity. The principal and interest on the Notes are payable at maturity by U.S. Bank Trust Company, National Association, Boston, Massachusetts as Paying Agent (the "Paying Agent") to The Depository Trust Company ("DTC"). Purchases of the Notes will be made in book-entry form, in the denomination of $1,000 or any integral multiple thereof. **Interest is computed on the basis of a 30-day month and a 360-day year**.

The Notes are offered for delivery when, as, and if issued, subject to the final approving opinion of Devine, Millimet & Branch Professional Association, Manchester, New Hampshire, Bond Counsel to the County and to certain other conditions referred to herein. PFM Financial Advisors LLC will be serving as Municipal Advisor to the County on this transaction.

The Notes are being offered for sale at 11:00 A.M. on September 24, 2026. Reference is made to the official Notice of Sale for conditions of such sale. It is expected that the Notes, in definitive form, will be available for delivery to DTC in Brooklyn, New York, or to its custodial agent, on or about October 8, 2026.

Municipal Advisor

PFM Financial Advisors LLC

Official Statement Dated: September __, 2026.

TABLE OF CONTENTS

No dealer, broker, salesperson or other person has been authorized to give any information or to make any representations, other than information and representations contained herein, in connection with the offering of the Notes, and if given or made, such information or representations must not be relied upon as having been authorized by the County. This Official Statement is not to be construed as a contract or agreement between the County and the purchasers or holders of any Notes. Any statements made in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended merely as opinion and not as representations of fact by the County. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the County, or its agencies and authorities, since the date hereof. The information contained herein has been furnished by the County and other sources believed to be reliable, but is not guaranteed as to accuracy or completeness and is not to be construed as a representation of the County as to information from sources other than the County.

All quotations from and summaries and explanations of provisions of laws and documents described herein do not purport to be complete and reference is made to said laws and documents for full and complete statements of the provisions.

This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy any of the Notes in any jurisdiction to any person to whom it is unlawful to make such offer or solicitation in such jurisdiction.

The information relating to The Depository Trust Company ("DTC") and the book-entry only system contained in this Official Statement have been furnished by DTC (See "THE NOTES - Book-Entry Only System" herein). No representation is made by the County as to the adequacy or accuracy of such information. The County has not made any independent investigation of DTC or the book-entry only system.

The municipal advisor to the County has provided the following sentence for inclusion in this official statement. The municipal advisor has reviewed the information in this official statement in accordance with, and as part of, its responsibilities to the County and, as applicable, to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the municipal advisor does not guarantee the accuracy or completeness of such information.

The cover page hereof, this page and the appendices attached hereto are a part of this Official Statement.

OFFICIAL STATEMENT
of the
COUNTY OF ROCKINGHAM, NEW HAMPSHIRE
Relating to
$15,000,000
GENERAL OBLIGATION TAX ANTICIPATION NOTES

This Official Statement provides certain information concerning the County of Rockingham, New Hampshire (the "County" or the "Issuer") in connection with the issuance by the County of its $15,000,000 General Obligation Tax Anticipation Notes, dated October 8, 2026 (the “Notes”).

Proceeds of Note Issue and Authorization

The proceeds of the Notes will be used to finance the operating expenses of the County during the current fiscal year, July 1, 2026 to June 30, 2027, pending receipt of the tax levy from the member municipalities on December 17, 2026. In accordance with Chapter 29 of Title II of the State of New Hampshire Revised Statutes Annotated (“RSA”) 29:8, the County Treasurer, upon the order of the County Commissioners with approval of the Executive Committee of the County Convention, may borrow in anticipation of taxes to be received. On August 27 2026, the Board of Commissioners voted to request tax anticipation notes and on September 11, 2026, the Executive Committee of the County Convention approved tax anticipation notes in an amount not to exceed $15,000,000.

The following “Cash Flow Statement” outlines the need for this borrowing. It does not include proceeds or payments of Tax Anticipation Notes.

ROCKINGHAM COUNTY, NEW HAMPSHIRE
Projected Cash Flow Statement for Fiscal Year Ending June 30, 2027

Month	Actual/Estimated Receipts	Actual/Estimated Payments	Cumulative Surplus (Deficit)
Cash on Hand as of:			
July 1, 2026			$ 15,549,796
July 2026	$ 9,626,731	$ (11,891,284)	$ 13,285,243
August 2026	10,436,053	(14,436,025)	9,285,271
September 2026	7,287,240	(13,900,891)	2,671,620
October 2026	7,287,240	(14,711,968)	(4,753,108)
November 2026	7,912,240	(14,926,158)	(11,767,026)
December 2026	69,928,144	(15,379,431)	42,781,687
January 2027	7,287,240	(14,288,602)	35,780,326
February 2027	7,912,240	(12,161,813)	31,530,753
March 2027	7,287,240	(12,163,900)	26,654,093
April 2027	7,287,240	(13,293,437)	20,647,896
May 2027	7,912,240	(12,161,813)	16,398,323
June 2027	15,537,240	(12,163,900)	19,771,663

Rockingham County, New Hampshire

General

Located in the southeast corner of New Hampshire, the County contains 36 towns and one city. The County seat is Brentwood.

Rockingham County provides penal facilities, law enforcement units, a 226-bed nursing home, a 49-bed assisted living facility, a Registry of Deeds, and a county attorney. These services are administered by a three-member Board of County Commissioners. Financial items such as the County's expenditures, debt, taxes, and annual budget are authorized by a County Convention which consists of members from the State's House of Representatives who represent districts within the County.

County Officials

Board of Commissioners	Name	Manner of Selection/Term	Term Expiration Date
Chairman	Kathryn Coyle	2 year term	January 2027
Vice Chairman	Steven Goddu	4 year term	January 2029
Clerk	Thomas Tombarello	2 year term	January 2027

Apportionment of County Costs

The annual budget, including all capital and operating costs, is approved by the County Convention. The budget is submitted to the State's Department of Revenue Administration where the tax liability of each unit is calculated, based upon each unit's equalized valuation.

Under RSA 29:11 the County Treasurer issues his Warrant to each of the municipal units for their portion of the tax levy. Taxes are generally due December 17th of each year, after which interest is charged daily at 10 percent on amounts that are overdue.

County officials state that there have occasionally been some late payments. No municipal unit has ever failed to pay its county taxes.

County Apportionment of Taxes by Municipality

	% Proportion to County Tax	2026 Apportionment of County Budget
ATKINSON	2.07%	$ 1,299,293
AUBURN	1.61%	1,009,336
BRENTWOOD	1.21%	758,835
CANDIA	0.96%	603,493
CHESTER	1.26%	792,117
DANVILLE	0.93%	581,990
DEERFIELD	1.28%	802,877
DERRY	6.10%	3,817,977
EAST KINGSTON	0.65%	407,093
EPPING	1.76%	1,102,121
EXETER	4.01%	2,509,091
FREMONT	0.97%	609,760
GREENLAND	1.65%	1,033,218
HAMPSTEAD	2.26%	1,415,194
HAMPTON	6.48%	4,060,904
HAMPTON FALLS	1.03%	642,515
KENSINGTON	0.71%	443,777
KINGSTON	1.55%	969,065
LONDONDERRY	7.49%	4,693,664
NEW CASTLE	1.62%	1,015,861
NEWFIELDS	0.49%	310,034
NEWINGTON	1.37%	856,761
NEWMARKET	1.88%	1,177,553
NEWTON	1.04%	651,693
NORTH HAMPTON	2.42%	1,517,515
NORTHWOOD	1.25%	785,977
NOTTINGHAM	1.42%	890,517
PLAISTOW	2.00%	1,253,918
PORTSMOUTH	11.20%	7,016,701
RAYMOND	2.14%	1,342,251
RYE	4.96%	3,109,832
SALEM	9.49%	5,946,245
SANDOWN	1.38%	861,802
SEABROOK	5.12%	3,205,836
SOUTH HAMPTON	0.29%	184,738
STRATHAM	2.64%	1,653,066
WINDHAM	5.28%	3,308,284
TOTALS	100.00%	$ 62,640,904

**Rounded for display. Actual apportionment based on detailed figures.*

Revenue Cycle

The County bills each of its municipalities in a October/November timeframe and receives tax payments on or before December 17th of each year. This is the only time the County receives tax revenues, which results in the County having to issue tax anticipation notes at the beginning of the budget year to fund its operations through the first half of the fiscal year.

Population and Per Capita Income

	Population				Per Capita Income
	1990	**2000**	**2010**	**2020**	**2024**
Atkinson	5,141	6,250	6,770	7,092	$70,052
Auburn	4,085	4,709	4,955	5,948	$62,957
Brentwood	2,363	3,254	4,502	4,476	$63,117
Candia	3,575	3,922	3,909	4,017	$49,676
Chester	2,744	3,824	4,767	5,235	$58,505
Danville	2,474	4,045	4,386	4,403	$53,884
Deerfield	3,139	3,705	4,285	4,859	$52,642
Derry	29,745	34,023	33,158	34,320	$50,704
East Kingston	1,559	1,839	2,343	2,441	$62,563
Epping	5,267	5,498	6,425	7,130	$63,098
Exeter	12,654	14,116	14,312	16,030	$69,367
Fremont	2,730	3,583	4,295	4,741	$50,082
Greenland	2,708	3,226	3,551	4,065	$83,889
Hampstead	6,848	8,314	8,538	9,002	$56,393
Hampton	12,324	14,999	14,978	16,220	$60,452
Hampton Falls	1,467	1,921	2,245	2,404	$80,960
Kensington	1,318	1,856	2,116	2,097	$70,106
Kingston	5,563	5,875	6,024	6,204	$59,354
Londonderry	19,798	23,385	24,078	25,830	$57,050
New Castle	843	1,011	968	996	$125,291
Newfields	864	1,564	1,680	1,773	$72,498
Newington	985	776	753	812	$76,526
Newmarket	7,203	8,081	8,931	9,421	$58,507
Newton	3,546	4,298	4,605	4,820	$64,294
North Hampton	3,630	4,272	4,305	4,539	$87,260
Northwood	3,127	3,695	4,244	4,642	$48,395
Nottingham	2,837	3,734	4,790	5,230	$55,318
Plaistow	7,284	7,762	7,602	7,829	$54,842
Portsmouth	26,252	20,840	21,223	21,942	$72,411
Raymond	8,854	9,680	10,138	10,690	$45,062
Rye	4,461	5,206	5,296	5,540	$93,701
Salem	25,841	28,158	28,771	30,092	$58,510
Sandown	4,069	5,172	6,003	6,552	$55,640
Seabrook	6,589	7,934	8,695	8,406	$48,681
South Hampton	843	851	822	890	$65,128
Stratham	4,994	6,393	7,272	7,673	$69,523
Windham	9,020	10,828	13,604	15,815	$79,463
Rockingham County	245,845	277,359	295,223	314,176	$61,558
State of New Hampshire	1,109,252	1,235,786	1,316,470	1,377,529	$52,798

Source: US Census Bureau - Decennial Census.
American Community Survey Estimates for Per Capita Income.

Assessed and Equalized Values: Full Value Tax Rate

Municipality	Net Local Assessed Valuation (1)	Equalized Assessed Valuation (EAV) (1)	Net Local Assessed Valuation as % of EAV	Local Tax Rate	Estimated Full Value Tax Rate
Atkinson					
2025	$1,618,497,829	$2,187,165,835	74.0%	$12.82	$9.49
2024	1,609,208,023	2,001,497,850	80.4%	12.92	10.39
2023	1,595,274,109	1,912,795,116	83.4%	14.50	12.09
2022	1,575,249,636	1,794,119,025	87.8%	12.27	10.77
2021	1,549,726,443	1,557,517,007	99.5%	12.36	12.30
Auburn					
2025	$1,461,261,275	$1,699,065,945	86.0%	$13.88	$11.94
2024	1,433,323,607	1,578,041,137	90.8%	13.47	12.23
2023	1,409,990,003	1,471,801,013	95.8%	12.61	12.08
2022	896,588,208	1,429,251,100	62.7%	17.85	11.19
2021	888,674,630	1,193,449,445	74.5%	18.14	13.51
Brentwood					
2025	$1,209,734,895	$1,277,384,750	94.7%	$17.13	$16.22
2024	759,912,876	1,229,560,179	61.8%	25.17	15.56
2023	745,934,892	1,126,701,188	66.2%	23.53	15.58
2022	731,776,705	1,010,668,987	72.4%	22.15	16.04
2021	722,404,449	921,291,902	78.4%	22.24	17.44
Candia					
2025	$947,838,452	$1,015,889,533	93.3%	$12.97	$12.10
2024	939,436,373	969,481,746	96.9%	12.86	12.46
2023	551,707,641	851,370,638	64.8%	20.63	13.37
2022	546,370,709	784,938,919	69.6%	20.30	14.13
2021	530,999,748	675,473,167	78.6%	19.55	15.37
Chester					
2025	$1,182,775,608	$1,333,409,726	88.7%	$16.90	$14.99
2024	1,167,919,043	1,254,413,026	93.1%	16.36	15.23
2023	752,280,894	1,192,099,639	63.1%	23.20	14.64
2022	755,266,186	1,096,025,081	68.9%	21.40	14.74
2021	751,217,374	946,014,946	79.4%	20.84	16.55
Danville					
2025	$605,454,049	$979,693,324	61.8%	$22.84	$14.12
2024	600,497,558	944,161,438	63.6%	22.11	14.06
2023	591,928,784	851,661,781	69.5%	25.21	17.52
2022	585,446,698	736,376,844	79.5%	19.61	15.59
2021	579,548,714	625,170,933	92.7%	20.20	18.73

Municipality	Net Local Assessed Valuation (1)	Equalized Assessed Valuation (EAV) (1)	Net Local Assessed Valuation as % of EAV	Local Tax Rate	Estimated Full Value Tax Rate
Deerfield					
2025	$1,352,798,125	$1,351,523,640	100.1%	$15.54	$15.56
2024	800,809,208	1,295,834,589	61.8%	24.61	15.21
2023	786,480,922	1,240,337,436	63.4%	22.66	14.37
2022	779,529,070	1,105,420,690	70.5%	18.32	12.92
2021	782,673,603	919,510,827	85.1%	18.80	16.00
Derry					
2025	$5,829,808,668	$6,426,991,995	90.7%	$18.99	$17.22
2024	5,775,178,335	6,256,276,413	92.3%	18.69	17.25
2023	4,927,607,560	5,728,761,998	86.0%	20.68	17.78
2022	4,893,682,054	5,289,742,213	92.5%	19.04	17.61
2021	3,699,838,976	4,723,465,741	78.3%	24.76	19.39
East Kingston					
2025	$627,560,503	$685,280,485	91.6%	$15.94	$14.60
2024	622,748,864	614,763,921	101.3%	16.13	16.34
2023	400,801,427	575,071,034	69.7%	25.19	17.56
2022	402,154,402	567,985,531	70.8%	22.80	16.14
2021	401,314,666	488,798,971	82.1%	22.01	18.07
Epping					
2025	$1,762,794,700	$1,855,255,956	95.0%	$15.00	$14.25
2024	1,043,374,996	1,756,680,313	59.4%	25.23	14.99
2023	1,007,659,898	1,620,148,020	62.2%	23.40	14.55
2022	981,780,386	1,436,274,318	68.4%	22.49	15.38
2021	951,925,300	1,218,722,145	78.1%	22.42	17.51
Exeter					
2025	$3,701,713,508	$4,223,678,391	87.6%	$18.76	$16.43
2024	3,680,184,775	3,929,989,978	93.6%	17.79	16.65
2023	2,352,394,597	3,701,263,029	63.6%	26.78	17.03
2022	2,346,784,360	3,585,599,864	65.5%	24.75	16.21
2021	2,322,324,298	2,908,870,262	79.8%	24.01	19.16
Fremont					
2025	$949,503,391	$1,026,439,071	92.5%	$16.95	$15.68
2024	567,613,298	945,984,871	60.0%	26.37	15.82
2023	560,455,732	881,182,922	63.6%	23.59	15.00
2022	552,698,587	808,831,601	68.3%	23.19	15.84
2021	543,294,555	709,145,741	76.6%	22.32	17.10
Greenland					
2025	$1,436,379,930	$1,739,268,530	82.6%	$13.36	$11.04
2024	1,417,775,500	1,656,203,552	85.6%	12.99	11.12
2023	1,401,431,000	1,453,811,387	96.4%	12.27	11.83
2022	887,307,165	1,471,394,338	60.3%	18.09	10.91
2021	883,454,800	1,200,327,257	73.6%	18.72	13.78

Municipality	Net Local Assessed Valuation (1)	Equalized Assessed Valuation (EAV) (1)	Net Local Assessed Valuation as % of EAV	Local Tax Rate	Estimated Full Value Tax Rate
Hampstead					
2025	$2,103,702,239	$2,382,267,510	88.3%	$19.09	$16.86
2024	2,099,742,709	2,257,818,987	93.0%	18.54	17.24
2023	1,377,997,821	2,122,559,793	64.9%	25.44	16.51
2022	1,366,312,314	1,971,323,952	69.3%	23.68	16.41
2021	1,351,856,570	1,728,882,958	78.2%	22.75	17.79
Hampton					
2025	$6,131,826,200	$6,835,924,179	89.7%	$12.61	$11.31
2024	6,120,420,200	6,659,861,442	91.9%	12.32	11.32
2023	3,981,506,100	6,360,222,126	62.6%	16.75	10.49
2022	3,951,561,800	5,854,150,572	67.5%	15.84	10.69
2021	3,881,094,800	5,147,321,858	75.4%	15.84	11.94
Hampton Falls					
2025	$885,637,643	$1,081,577,561	81.9%	$14.80	$12.12
2024	880,240,835	981,522,586	89.7%	14.32	12.85
2023	878,276,187	896,190,140	98.0%	12.95	12.69
2022	507,386,816	782,419,307	64.8%	20.99	13.60
2021	502,053,749	662,884,049	75.7%	21.12	15.99
Kensington					
2025	$697,009,685	$747,031,882	93.3%	$14.28	$13.32
2024	691,276,772	713,362,325	96.9%	13.21	12.80
2023	683,642,820	678,222,869	100.8%	13.15	13.26
2022	408,271,760	598,536,462	68.2%	19.86	13.54
2021	404,786,901	519,527,957	77.9%	18.72	14.58
Kingston					
2025	$1,423,987,072	$1,631,276,485	87.3%	$17.90	$15.63
2024	1,391,170,426	1,523,871,630	91.3%	16.61	15.16
2023	1,369,560,246	1,449,284,138	94.5%	15.78	14.91
2022	872,141,353	1,402,112,423	62.2%	22.71	14.13
2021	863,772,238	1,151,688,253	75.0%	21.28	15.96
Londonderry					
2025	$7,431,518,027	$7,901,080,951	94.1%	$14.47	$13.62
2024	6,437,647,763	7,522,892,794	85.6%	16.14	13.82
2023	6,356,712,176	7,091,917,874	89.6%	15.65	14.02
2022	5,172,651,485	7,149,120,732	72.4%	18.48	13.38
2021	5,122,325,821	5,591,606,381	91.6%	18.38	16.84
New Castle					
2025	$1,092,722,224	$1,710,049,758	63.9%	$5.73	$3.66
2024	1,082,355,929	1,603,489,529	67.5%	5.39	3.64
2023	1,075,898,379	1,490,161,131	72.2%	4.98	3.60
2022	1,075,376,896	1,212,374,324	88.7%	4.50	3.99
2021	1,072,491,781	1,116,015,968	96.1%	4.78	4.59

Municipality	Net Local Assessed Valuation (1)	Equalized Assessed Valuation (EAV) (1)	Net Local Assessed Valuation as % of EAV	Local Tax Rate	Estimated Full Value Tax Rate
Newfields					
2025	$462,781,441	$521,897,101	88.7%	$16.95	$15.03
2024	459,551,015	514,010,756	89.4%	16.09	14.38
2023	453,952,688	451,727,979	100.5%	15.79	15.87
2022	309,056,908	434,077,854	71.2%	20.96	14.92
2021	305,957,796	389,746,149	78.5%	20.55	16.13
Newington					
2025	$1,299,847,393	$1,442,228,661	90.1%	$7.88	$7.10
2024	1,271,862,730	1,284,727,165	99.0%	7.88	7.80
2023	922,787,591	1,306,534,505	70.6%	10.18	7.19
2022	962,356,671	1,282,795,460	75.0%	9.88	7.41
2021	972,679,455	1,204,627,731	80.7%	9.98	8.05
Newmarket					
2025	$1,734,985,142	$1,982,233,870	87.5%	$19.42	$16.99
2024	1,723,310,237	1,819,315,034	94.7%	17.20	16.29
2023	1,014,140,199	1,703,106,287	59.5%	29.49	17.55
2022	1,003,168,948	1,547,173,739	64.8%	26.99	17.49
2021	995,485,671	1,380,155,586	72.1%	26.36	19.01
Newton					
2025	$1,043,105,119	$1,097,028,116	95.1%	$16.77	$15.95
2024	661,492,348	1,063,477,634	62.2%	25.37	15.78
2023	658,123,077	994,164,358	66.2%	24.61	16.29
2022	655,914,945	914,830,752	71.7%	22.49	16.13
2021	654,543,077	866,938,288	75.5%	20.90	15.78
North Hampton					
2025	$1,811,177,600	$2,554,508,685	70.9%	$13.45	$9.54
2024	1,806,185,400	2,191,943,053	82.4%	12.80	10.55
2023	1,805,931,100	1,962,948,127	92.0%	12.45	11.45
2022	1,210,605,093	2,017,612,578	60.0%	17.17	10.30
2021	1,208,389,893	1,659,818,330	72.8%	16.57	12.06
Northwood					
2025	$1,297,430,808	$1,323,073,821	98.1%	$11.91	$11.68
2024	973,050,227	1,185,593,387	82.1%	15.57	12.78
2023	969,547,105	1,061,478,701	91.3%	13.80	12.60
2022	945,634,823	947,366,031	99.8%	12.58	12.55
2021	705,540,872	899,373,418	78.4%	15.47	12.13
Nottingham					
2025	$1,471,866,213	$1,499,051,478	98.2%	$13.20	$12.96
2024	852,533,701	1,386,462,671	61.5%	20.46	12.58
2023	840,604,348	1,315,611,784	63.9%	21.44	13.70
2022	835,772,157	1,173,888,089	71.2%	19.11	13.61
2021	820,589,403	1,003,121,708	81.8%	19.42	15.89

Municipality	Net Local Assessed Valuation (1)	Equalized Assessed Valuation (EAV) (1)	Net Local Assessed Valuation as % of EAV	Local Tax Rate	Estimated Full Value Tax Rate
Plaistow					
2025	$2,002,860,214	$2,110,783,096	94.9%	$14.44	$13.70
2024	1,403,630,456	1,876,510,247	74.8%	20.72	15.50
2023	1,382,200,310	1,823,531,313	75.8%	22.34	16.93
2022	1,379,023,046	1,768,018,681	78.0%	19.01	14.83
2021	1,361,320,869	1,433,023,181	95.0%	18.96	18.01
Portsmouth					
2025	$10,335,694,034	$11,811,565,486	87.5%	$11.51	$10.07
2024	10,137,278,797	10,657,151,131	95.1%	11.18	10.63
2023	6,611,423,932	10,118,760,813	65.3%	16.13	10.53
2022	6,524,594,579	9,336,287,605	69.9%	15.20	10.62
2021	6,425,834,917	8,166,077,195	78.7%	15.03	11.83
Raymond					
2025	$1,393,689,121	$2,259,479,369	61.7%	$22.96	$14.17
2024	1,379,910,566	2,072,596,187	66.6%	21.91	14.59
2023	1,371,590,153	1,954,460,865	70.2%	20.72	14.55
2022	1,362,273,789	1,714,174,647	79.5%	18.29	14.54
2021	1,330,345,509	1,432,571,817	92.9%	18.51	17.20
Rye					
2025	$3,310,428,600	$5,234,937,496	63.2%	$8.37	$5.29
2024	3,291,887,400	4,640,972,889	70.9%	8.66	6.14
2023	3,267,571,900	4,912,360,545	66.5%	8.03	5.34
2022	3,248,659,300	3,827,393,251	84.9%	6.98	5.93
2021	2,208,227,800	3,199,642,143	69.0%	10.22	7.05
Salem					
2025	$6,781,458,991	$10,009,613,227	67.7%	$18.16	$12.29
2024	6,686,561,702	9,345,870,174	71.5%	17.60	12.58
2023	6,593,214,998	8,502,565,562	77.5%	16.96	13.14
2022	6,543,395,718	7,985,891,331	81.9%	16.05	13.14
2021	6,482,231,810	6,871,735,418	94.3%	15.98	15.07
Sandown					
2025	$1,182,342,260	$1,450,714,845	81.5%	$17.80	$14.51
2024	1,166,194,000	1,359,179,103	85.8%	17.72	15.20
2023	1,148,731,070	1,215,576,010	94.5%	20.90	19.75
2022	701,922,639	1,165,940,982	60.2%	28.37	17.08
2021	688,489,880	1,000,671,084	68.8%	28.98	19.94
Seabrook					
2025	$4,479,133,918	$5,396,545,288	83.0%	$12.40	$10.29
2024	4,623,544,662	5,177,539,871	89.3%	11.72	10.47
2023	3,515,260,900	4,718,469,374	74.5%	15.09	11.24
2022	3,627,965,500	4,462,439,855	81.3%	13.25	10.77
2021	3,310,926,800	3,575,513,660	92.6%	13.73	12.71

Municipality	Net Local Assessed Valuation (1)	Equalized Assessed Valuation (EAV) (1)	Net Local Assessed Valuation as % of EAV	Local Tax Rate	Estimated Full Value Tax Rate
South Hampton					
2025	$271,814,603	$310,980,481	87.4%	$14.47	$12.65
2024	270,767,721	296,171,082	91.4%	13.80	12.61
2023	269,450,223	252,797,369	106.6%	13.80	14.71
2022	175,461,271	248,446,076	70.6%	19.86	14.02
2021	172,784,190	205,143,414	84.2%	19.93	16.78
Stratham					
2025	$2,593,428,374	$2,782,688,741	93.2%	$13.52	$12.60
2024	2,575,591,486	2,725,468,772	94.5%	13.12	12.40
2023	1,615,334,637	2,425,412,215	66.6%	20.91	13.93
2022	1,627,034,595	2,314,357,069	70.3%	18.71	13.15
2021	1,620,796,769	1,981,353,871	81.8%	18.52	15.15
Windham					
2025	$5,367,704,566	$5,569,000,239	96.4%	$14.15	$13.64
2024	3,205,426,200	5,397,097,049	59.4%	22.64	13.45
2023	3,172,944,390	4,927,611,846	64.4%	21.40	13.78
2022	3,131,075,090	4,673,961,892	67.0%	19.76	13.24
2021	3,100,120,674	4,026,771,141	77.0%	18.62	14.34

(1) Source: New Hampshire Department of Revenue Administration – September 2025 Report
Rounded to nearest dollar.

Principal Taxpayers

Property Owner	Total Assessed Value
Nextera Energy Seabrook LLC Etals	$ 1,456,861,000
Tuscan Village-Various Business Holdings	422,018,890
Granite Ridge Energy LLC	312,916,700
Public Service Co. of NH	307,042,337
Phillips Exeter Academy	226,255,958
Essential Power Newington, LLC	215,270,750
Public Service Co. of NH	186,224,036
NH Transmission LLC Etals	185,226,400
Chartwell New Hampshire Associates LLC	140,983,196
Public Service Co.	132,928,000
Total	**$ 3,585,727,267**

County Employees

Function/Category	FY 2026	FY 2025	FY 2024	FY 2023	FY 2022	FY 2021
General Government	68	55	58	54	55	52
Sheriff's Office	94	99	97	93	87	90
Registry of Deeds	11	10	11	11	11	11
Long Term Care Services	213	192	177	187	183	190
Department of Corrections	90	88	88	76	75	78
County Attorney's Office	42	40	39	41	38	40
Totals	518	484	470	462	449	461

County Employees Bargaining Organizations

Employees	Organization	Number of Employees	Current Contract Expiration Date
Legal Assistants I, II and Paralegals	Teamsters	12	June 30, 2027
Correctional Officers	NCEU	28	June 30, 2027
Corrections Supervisors	Teamsters	22	June 30, 2028
Deputy Sheriffs	Teamsters	18	June 30, 2028
Dispatchers	Teamsters	12	June 30, 2028
Facilities Operations	Teamsters	23	June 30, 2029
Nursing Home	SEA/SEIU	124	June 30, 2028
Sheriff's Office Supervisors	NEPBA	8	June 30, 2029

Employment and Payroll – 2025

Industry	# of Units	Annual Average Employment	Average Weekly Wage	% Covered Employment
Agriculture/Forestry/Fishing	32	285	594.00	0.20%
Mining	7	24	1,404.00	0.02%
Construction	1,134	8,626	1,713.00	6.03%
Manufacturing	450	16,027	1,778.00	11.21%
Utilities	22	646	2,902.00	0.45%
Wholesale Trade	675	6,862	2,116.00	4.80%
Retail Trade	1,387	23,876	866.00	16.70%
Transportation and Warehousing	219	6,000	1,323.00	4.20%
Information	161	2,384	2,381.00	1.67%
Finance and Insurance	511	5,372	2,981.00	3.76%
Real Estate and Rental and Leasing	336	1,833	1,657.00	1.28%
Professional, Scientific, and Technical Service	1,298	10,884	2,446.00	7.61%
Management of Companies/Enterprises	142	2,615	3,249.00	1.83%
Administrative and Waste Services	796	8,865	1,604.00	6.20%
Educational Services	174	3,494	1,117.00	2.44%
Health Care and Social Assistance	1,004	19,570	1,406.00	13.68%
Arts, Entertainment, and Recreation	221	4,218	631.00	2.95%
Accommodation and Food Services	902	16,273	617.00	11.38%
Other Services Except Public Admin	992	4,933	985.00	3.45%
Unclassified Establishments	62	224	1,023.00	0.16%
	10,525	**143,011**	**$32,793.00**	**100.00%**

N/A = data does not meet disclosure standards
Prepared by: Economic and Labor Market Information Bureau,
New Hampshire Employment Security

Population

Year	Rockingham County	% Change from Prior	New Hampshire	% Change from Prior
2020	314,176	6.4 %	1,377,529	4.6 %
2010	295,223	6.4	1,316,470	6.5
2000	277,359	12.8	1,235,786	11.4
1990	245,845	29.2	1,109,117	20.5
1980	190,345	37.0	920,475	24.8
1970	138,951	40.3	737,578	21.5

Source: United States Census - Decennial Census.

Income

	Rockingham County	New Hampshire	United States
Median Age:			
2024	45.3	43.3	39.2
2020	44.7	43.1	38.8
2010	42.3	41.1	37.2
2000	37.2	37.1	35.3
1990	32.6	32.8	32.9
1980	30.6	30.7	30.0
Median Family Income:			
2024	$146,152	$119,900	$102,010
2020	113,827	97,001	86,303
2010	87,895	76,446	62,982
2000	66,345	57,575	50,046
1990	46,942	41,628	35,225
1980	21,181	19,724	19,908
Per Capita Income:			
2024	$61,607	$52,798	$44,673
2020	48,675	42,324	37,638
2010	35,272	32,192	27,334
2000	26,656	23,844	21,587
1990	17,694	15,959	14,420
1980	7,445	6,966	7,313

Source: US Census, American Community Surveys.

Housing

	Rockingham County	New Hampshire	United States
% Owner occupied	78.4 %	72.8 %	65.2 %
% Vacant	7.5 %	15.4 %	12.0 %
Owner occ. Med. Value	$ 497,500	$ 402,500	$ 332,700
Median monthly cost (mortgaged)	$ 2,669	$ 2,367	$ 1,963
Occupied housing units	129,203	555,822	129,227,496

Source: 2020-2024 US Census, American Community Survey.

Unemployment Trends – Rockingham County – NH Labor Market Area

	Annualized									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Rockingham County	3.1%	3.1%	2.9%	2.8%	7.2%	3.5%	2.6%	2.5%	2.7%	3.4%
New Hampshire	2.9	2.8	2.6	2.6	6.7	3.5	2.4	2.3	2.6	3.2
United States	4.9	4.4	3.9	3.7	8.1	5.3	3.6	3.6	4.0	*

*Data not yet available.
Source: New Hampshire Economic & Labor Market Infromation Bureau - New Hampshire Employment Security.

	Monthly 2026							
	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug
Rockingham County	4.1%	3.8%	3.3%	3.2%	2.8%	2.6%	2.9%	*
New Hampshire	3.6	3.4	3.0	3.0	2.6	2.5	2.7	*
United States	4.7	4.7	4.3	4	4.1	4.4	4.4	4.3

*Data not yet available.
Source: New Hampshire Economic & Labor Market Infromation Bureau - New Hampshire Employment Security.

Source: New Hampshire Economic & Labor Market Information Bureau
Not Seasonally Adjusted.
*Data not available.

Major Private Employers

Name	Business Description	Employer Size
Lindt & Sprungli USA Inc	Candy & Confectionery-Manufacturers	1000-4999
Exeter Hospital	Hospitals	1000-4999
Extreme Networks Inc	Computers-Networking	1000-4999
Iron Mountain Inc	Business Records & Documents-Storage	1000-4999
Emergency Dept Portsmouth Regl	Emergency Medical & Surgical Services	1000-4999
Exeter Region Co-Op Sch Dist	School Districts	1000-4999
Nextera Energy Seabrook Sta	Energy Conservation & Mgmt Consultants	500-999
Londonderry School District	Schools	500-999
Antiquarian Bookstore	Book Dealers-Retail	500-999
Subcom LLC	Communication Equipment-Manufacturers	500-999

Source: New Hampshire Economic & Labor Market Infromation Bureau - New Hampshire Employment Security.

Source: New Hampshire Economic & Labor Market Information Bureau

DEBT AND FINANCIAL ADMINISTRATION INFORMATION

Financial Summary (Pro-Forma as of 6/30/2026)

Net Assessed Valuation (2025)	$88,730,186,087
Plus: Blind, Elderly, Educational and Special Exemptions	562,086,333
Total Assessed Valuation (2025)	$89,292,272,420
Tax Anticipation Notes currently outstanding (including this issue)	$15,000,000
Bond Anticipation Notes currently outstanding	0
Total Bonds and Tax Anticipation Notes	$15,000,000
Bond Debt:	
2018 General Obligation Bond Issue	$520,000
2019 General Obligation Bond Issue	1,315,000
2022 General Obligation Bond Issue	19,954,000
Total Bonded Debt	$21,789,000
Total Overall Debt (including this issue)	$36,789,000
Total Net Debt (Less Grants, TANs, and self-supporting budget)	21,789,000

Debt Ratios (6/30/2026)

	$36,789,000 Overall Debt	$21,269,000 Net Debt
Per Capita (314,176 - 2020)	$ 117.10	$ 69.35
Ratio to Net Assessed Valuation of ($88,730,186,087)	0.04%	0.02%
Ratio to Modified Assessed Valuation of ($89,292,272,420)	0.04%	0.02%

Other Financial Lease Obligations

2026 IT Equipment Leases	**$707,267**
Vehicle Leases	**$302,971**

Tax Anticipation Notes

	Year	Amount of TANs Issued	TANs Outstanding at Year End
	FY27 (1)	$15,000,000	N/A
	FY26	0	0
	FY25	0	0
	FY24	0	0
	FY23	0	0
	FY22	0	0
	FY21	0	0
	FY20	0	0
(2)	2018 - FY19	0	0
	2017	0	0
	2016	0	0
	2015	7,500,000	0
	2014	7,500,000	0
	2013	6,500,000	0
	2012	13,500,000	0
	2011	18,000,000	0

(1) This issue of Notes.

(2) Represents an 18-month period due to switch to June 30 fiscal year budget.

County Budget

ROCKINGHAM COUNTY, NEW HAMPSHIRE
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
General Fund
For the Fiscal Year Ended June 30,

	2025	2026	2027
REVENUES			
General Government - Taxes	$ 53,168,248	$ 55,434,428	$ 62,640,904
General Government - Other	2,245,002	4,640,001	1,250,002
Register of Deeds	3,630,000	3,830,000	3,950,000
Sheriff's Office	1,601,385	1,817,982	1,844,520
Dispatch	64,467	66,606	96,381
Facilities (f/k/a/ Maintenance)	105,001	240,001	275,887
IT	1	1	1
Long-Term Care Services	26,537,967	25,008,655	27,441,178
County Attorney	50,001	50,001	50,001
Department of Corrections	66,501	66,501	66,501
Property Management	34,600	34,600	34,600
Categorical Assistance	130,000	130,000	190,000
Human Resources/Fiscal Commissioners	1	1	1
Transfers	2,000	2,000	2,000
TOTAL REVENUES	$ 87,635,174	$ 91,320,777	$ 97,841,976
TOTAL FUND BALANCE	$ 13,670,235	$ 15,142,253	$ 10,523,921
EXPENDITURES			
Long-Term Care Services:			
Nursing Home	$ 32,838,959	$ 34,268,793	$ 34,467,115
Assisted Living	3,306,175	3,372,336	3,907,896
Categorical Assistance	19,612,698	18,504,282	18,841,395
Corrections	14,949,026	15,494,944	17,455,465
Administration & Other:			
Maintenance	5,810,908	6,156,643	6,756,899
Deeds	1,480,913	1,453,348	1,521,806
Finance	1,705,511	1,785,122	1,843,055
General Government	1,109,919	1,050,410	1,147,619
Human Resources	1,243,075	1,299,780	1,377,756
Information Technology	1,097,491	1,912,804	1,721,443
Grants	25,000	25,000	25,000
Statutory Organizations	553,854	583,345	603,424
Non-County Specials	296,200	307,111	340,111
Commissioners	271,236	282,668	294,755
Delegation	351,319	357,457	432,398
Medical Examiner	80,204	77,804	74,504
Treasurer	19,432	19,288	19,209
Sheriff's Office	8,401,342	9,224,632	9,383,112
County Attorney	5,015,852	5,212,957	5,346,956
Capital Outlay	735,900	2,753,600	561,300
Debt Service:			
Principal	1,499,800	1,496,600	1,496,900
Interest	900,595	824,106	747,779
TOTAL EXPENDITURES	$ 101,305,409	$ 106,463,030	$ 108,365,897
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	$ -	$ -	$ -

Source: County Budget Reports

Annual Bonded Principal Payments

Total Outstanding Bonded Debt Service		
Fiscal Year	Principal	Interest
2027	$ 1,496,900	$ 747,777
2028	1,498,900	671,435
2029	1,235,100	594,991
2030	799,800	536,352
2031	797,000	495,562
2032-2036	3,993,100	1,955,438
2037-2041	3,994,200	1,296,310
2042-2046	3,990,100	808,206
2047-2051	3,983,900	310,574
Subtotal	$ 21,789,000	$ 7,416,645
Unamortized Bond Premiums	1,520,911	-
Total	$ 23,309,911	$ 7,416,645

Source: County Audited Financial Statements and Draft Audited Financial Statements for FYE 2024

Bonds Authorized – Unissued

The County does not have any authorized but unissued debt at this time.

RETIREMENT PROGRAMS

New Hampshire Retirement System (NHRS)

Plan Description: Full-time employees of the County participate in the New Hampshire Retirement System ("NHRS" or the "Plan"), a cost-sharing, multiple-employer defined benefit contributory pension plan administered by the NHRS Board of Trustees. The Plan provides service, disability, death, and vested retirement benefits to Plan members and their beneficiaries. Benefit provisions are established and may be amended by the New Hampshire State legislature. The NHRS issues a publicly available financial report that includes financial statements and required supplementary information for NHRS. That report may be obtained by writing to New Hampshire Retirement System, 80 Commercial Street, Concord, New Hampshire 03301. Reference is hereby made to the State of New Hampshire Information Statement dated March 27, 2026, which has been filed with the Municipal Securities Rulemaking Board pursuant to Securities and Exchange Commission Rule 15c2-12.

NHRS pension expense paid by the County for 2024 totaled $5,374,132.

Please see June 30, 2024 Audited Financial Statements pages 35-38, Note 7 – Defined Benefit Pension Plan for additional information.

Other Post-Employment Benefits

In addition to pension benefits as described above, the County provides certain retirees with medical care benefits. The County indirectly provides post-employment health care for retired employees through an implicit rate covered by current year employees. Retirees of the County contribute 100% of the cost of the health plan, as determined by the County. The County contributes its implicit rate subsidy of the health plan costs on a pay-as-you-go basis.

The following table summarizes the Implicit Rate Subsidy and Current OPEB Liability for fiscal years 2020 through 2025:

Fiscal Year Ended 6/30	Implicit Subsidy	Current OPEB Liability
2020	$94,272	$1,545,128
2021	111,438	1,572,933
2022	104,908	1,620,402
2023	121,883	1,583,414
2024	80,092	1,162,264
2025	83,673	1,068,009 *

* Per KMS Actuaries GASB75 report issued to the County for FY 2025.

Please see June 30, 2024 Audited Financial Statements, Note 6 – Other Post-Employment Benefits.

In addition to the County's OPEB plan discussed above, the County participates in the New Hampshire Retirement System's medical Subsidy. The NHRS administers a cost-sharing, multiple-employer other post-employment benefit plan for retiree health insurance subsidies. Benefit amounts and eligibility requirements are set by state law, and members are designated by type. The four membership types are Group II Police Officer and Firefighters, Group I Teachers, Group I Political Subdivision Employees, and Group I State Employees.

The County adopted GASB No. 75. The following table summarizes the Implicit Rate Subsidy and Current OPEB Liability for fiscal year 2024:

	2024 Subsidy
1 Person	$ 375.56
2 Person	751.12
1 Person Medicare Supplement	236.84
2 Person Medicare Supplement	473.68
Source: NHRS FY 2024 Audit	

NHRS issues publicly available financial reports that can be obtained in writing to them at 80 Commercial Street, Concord, New Hampshire 03301-5031.

ADDITIONAL LEGAL MATTERS

Source of Payment and Remedies

In the opinion of Bond Counsel, the Notes described in this Official Statement, when issued, will be valid general obligations of Rockingham County, New Hampshire. Payment of the principal of and interest on the Notes is not limited to a particular fund or source of revenue, nor is any lien or pledge created with respect to any such fund or source.

The New Hampshire Municipal Finance Act (RSA 33) provides that the amount of each payment of principal and interest on all loans issued by a County shall, without vote of the County, be annually assessed and collected. (No provision is made, however, for a lien on any portion of the tax levy to secure bonds or notes, or judgments thereon, in priority to other claims.)

The obligations of the County and the enforcement thereof are subject to the exercise of the sovereign police powers of the State of New Hampshire and the constitutional powers of the United States of America, to the federal bankruptcy code provided the County is qualified as a debtor pursuant to 11 U.S.C. section 109(c) and is expressly authorized under the laws of the State of New Hampshire to file for relief under the federal bankruptcy code. In this regard, no New Hampshire statute specifically authorizes a New Hampshire municipality such as the County to file for bankruptcy under the federal code. The obligations of the County and the enforcement thereof are also subject to other existing and future laws affecting creditors' rights to the extent the same may be constitutionally applied, and to the exercise of judicial discretion in accordance with general equitable principles.

The scope of engagement of Bond Counsel does not extend to passing upon or assuming responsibility for the accuracy or adequacy of any statement made in this Official Statement other than matters expressly set forth in their opinion and they make no representation that they have independently verified the same.

TAX EXEMPTION

In the opinion of Bond Counsel, based upon an analysis of existing laws, regulation rulings and court decisions, and assuming, among other matters, compliance with certain covenants under existing law, the interest on the Notes will be exempt from the New Hampshire personal income tax on interest and dividends, and, except as described below, the interest on the Notes is excluded from gross income for federal income tax purpose under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"). Interest on the Notes will not be included in computing the federal alternative minimum tax imposed on individuals. However, interest on the Notes will be included in the "adjusted financial statement income" of certain corporations that are subject to the alternative minimum tax under Section 55 of the Code. Except as indicated in the following paragraph, Bond Counsel expresses no opinion regarding any other federal tax consequences arising with respect to the ownership or disposition of, or the accrual or receipt of interest on the Notes.

The County will <u>NOT</u> designate the Notes as "Qualified Tax-Exempt Obligations" for purposes of Section 265(b)(3) of the Code. Accordingly, in the opinion of Bond Counsel, a deduction WILL NOT be allowed to a financial institution for 80% of its interest expense allocable to the Notes.

The Code imposes various requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Notes. Failure to comply with the Code's requirements may cause interest on the Notes to be subject to federal income taxation retroactive to the date of issuance of the Notes. The County has covenanted to comply with such requirements to ensure that interest on the Notes will not be included in federal gross income. The opinion of Bond Counsel assumes compliance with these requirements.

Although Bond Counsel is of the opinion that interest on the Notes is excluded from gross income for federal income tax purposes and is exempt from the New Hampshire personal income tax on interest and dividends, the ownership or disposition of, or the accrual or receipt of interest on, the Notes may otherwise affect the federal or state tax liability of a Noteholder. Among other possible consequences of ownership or disposition of, or the accrual or receipt of interest on, the Notes, the Code requires recipients of certain social security and certain railroad retirement benefits to take into account receipts or accruals of interest on the Notes in determining the portion of such benefits that are included in gross income. The nature and extent of all such other tax consequences will depend upon the particular tax status of the Noteholder or the Noteholder's other items of income or deduction. Bond Counsel expresses no opinion regarding any such other tax consequences, and Noteholders should consult with their own tax advisors with respect to such consequences.

Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of issuance of the Notes may adversely affect the value of, or the tax status of interest on, the Notes.

Legislation affecting tax-exempt obligations is regularly considered by the United States Congress and may also be considered by the New Hampshire legislature. Court proceedings may also be filed, the outcome of which could modify the tax treatment of obligations such as the Notes. There can be no assurance that legislation enacted or proposed, or actions by a court, after the date of issuance of the Notes will not have an adverse effect on the tax status of interest on the Notes or the market value or marketability of the Notes. These adverse effects could result, for example, from changes to federal or state income tax rates, changes in the structure of federal or state income taxes (including replacement with another type of tax), or repeal (or reduction in the benefit) of the exclusion of interest on the Notes from gross income for federal or state income tax purposes for all or certain taxpayers.

Additionally, Noteholders should be aware that future legislative actions (including federal income tax reform) may retroactively change the treatment of all or a portion of the interest on the Notes for federal income tax purposes for all or certain taxpayers. In all such events, the market value of the Notes may be affected and the ability of Noteholders to sell their Notes in the secondary market may be reduced. The Notes are not subject to special mandatory redemption, and the interest rates on the Notes are not subject to adjustment, in the event of any such change in the tax treatment of interest on the Notes.

Prospective Noteholders are urged to consult their own financial and tax advisors to analyze the importance of these risks.

The Internal Revenue Service (the "IRS") has an ongoing program of auditing tax-exempt obligations to determine whether, in the view of the IRS, interest on such tax-exempt obligations is includible in the gross income of the owners thereof for federal income tax purposes. It cannot be predicted whether or not the IRS will commence an audit of the Notes. If an audit is commenced, under current procedures the IRS may treat the County as the taxpayer and the owners of the Notes may have limited rights to participate in such procedure. The commencement of an audit could adversely affect the market value and liquidity of the Notes until the audit is concluded, regardless of the ultimate outcome.

BOOK ENTRY ONLY SYSTEM

This section describes how ownership of the Notes is to be transferred and how the principal of and interest on the Notes are to be paid to and accredited by the Depository Trust Company ("DTC") while the Notes are registered in its nominee name. The information in this section concerning DTC and the Book-Entry-Only Transfer System has been provided by DTC for use in disclosure documents such as this Official Statement. The County believes the source of such information to be reliable, but takes no responsibility for the accuracy or completeness thereof.

The County cannot and does not give any assurance that (1) DTC will distribute payments of debt service on the Notes, or redemption or other notices, to Direct Participants, (hereinafter defined), 2) Direct Participants or others will distribute debt service payments paid to DTC or its nominee (as the registered owner of the Notes), or redemption or other notices, to the Beneficial Owners, or that they will do so on a timely basis, or (3) DTC will serve and act in the manner described in this Official Statement. The current rules applicable to DTC are on file with the Securities and Exchange Commission, and the current procedures of DTC to be followed in dealing with Direct Participants are on file with DTC.

DTC will act as securities depository for the Notes. The Notes will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Note certificate will be issued for each interest rate of the Notes and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instrument (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC a Standard & Poor's rating of: AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchases of Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Notes on DTC's records. The ownership interest of each actual purchaser of each Note ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transactions, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owners entered into the transaction. Transfers of ownership interest in the Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of

Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Notes, except in the event that use of the book-entry system for the Notes is discontinued.

To facilitate subsequent transfers, all Notes deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Notes with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Notes; DTC's records reflect only the identity of the Direct Participant to whose account such Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to the Notes unless authorized by a Direct Participant in accordance with DTC's procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the County as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Notes are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on, and redemption premium, if any, with respect to the Notes will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts, upon DTC's receipt of funds and corresponding detail information from the County or the Paying Agent/Registrar on payable dates in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as in the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC nor its nominee, the Paying Agent or the County, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest and redemption premium, if any, to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the County or the Paying Agent, disbursement of such payments to Direct Participants shall be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners shall be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Notes at any time by giving reasonable notice to the County and the Paying Agent/Registrar. Under such circumstances, in the event that a successor securities depository is not obtained, note certificates are required to be printed and delivered.

The County may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, note certificates will be printed and delivered.

Use of Certain Terms in Other Sections of this Official Statement. In reading this Official Statement it should be understood that while the Notes are in the Book-Entry-Only System, references in other sections of this Official Statement to registered owners should be read to include the person for which the Participant acquires an interest in the Notes, but (i) all rights of ownership must be exercised through DTC and the Book-Entry-Only System, and (ii) except as described above, notices that are to be given to registered owners under the Order will be given only to DTC.

Information concerning DTC and the Book-Entry-Only System has been obtained from DTC and is not guaranteed as to accuracy or completeness by, and is not to be construed as a representation by the County or the Financial Advisor.

LEGAL REQUIREMENT FOR APPROVAL OF BORROWING

Following a public hearing, bonds and bond anticipation notes must be approved by two-thirds of the County Convention present and voting. A majority of the whole Convention constitutes a quorum for this purpose. Tax anticipation notes and revenue anticipation notes must be approved by the Executive Committee of the Convention after appearance of the County Treasurer testifying in support of the borrowing as required by RSA 29:8.

UNDERTAKING TO PROVIDE DISCLOSURE OF CERTAIN MATERIAL EVENTS

Rule 15c2-12 (the "Rule") under the Securities Exchange Act of 1934, as amended, provides that underwriters may not purchase or sell certain municipal securities unless the issuer of the municipal securities undertakes to provide continuing disclosure with respect to those securities subject to certain exemptions, including a limited exemption, applicable to the Notes, for municipal securities maturing 18 months or less. The Issuer will covenant, at the time of delivery of the Notes, to provide notices of the occurrence of certain significant events.

The covenants will be contained in a Material Events Disclosure Certificate, the proposed form of which is provided in APPENDIX C and will be executed by the County Treasurer and incorporated by reference in the Notes.

During the last five years, the County has not had any previous undertakings to provide financial information or notices of significant events in accordance with the Rule.

The Senior Director of Finance, or such official's designee from time to time, shall be the contact person on behalf of the County from whom the information, data and notices required by the Rule may be obtained. The name, address and telephone number of the initial contact person is Charles Nickerson, Senior Director of Finance, 119 North Road, Brentwood, New Hampshire, 03833, 603-679-9341.

STATE SCHOOL FUNDING

On December 17, 1997, the New Hampshire Supreme Court ruled that the State's system of financing elementary and secondary public education primarily through local property taxes was unconstitutional. Since that decision, the State legislature has taken a number of actions to address the issues raised by the Court and to meet its constitutional obligation with respect to school funding. Many of such actions have been subject to subsequent review and decisions by the Court. For a description of the history and status of the school funding litigation and the resulting legislation affecting the extent and manner in which the State participates in the financing of public education, see the State's most recent Information Statement dated March 27, 2026, which has been filed with the Municipal Securities Rulemaking Board pursuant to Securities and Exchange Commission Rule 15c2-12.

The New Hampshire Superior Court has recently taken up two cases that deal with the State's obligation to provide a constitutionally adequate education to educatable children in public schools in New Hampshire and to raise adequate funding to pay costs of that obligation.

In Contoocook Valley School District v. The State of New Hampshire 2025 N.H. 29 (2025), the trial court determined that the State's base adequacy cost should increase from $4,100 per pupil, to $7,356 per pupil, suggesting an increase in the State's educational adequacy obligation of some $538.0 million. On July 1, 2025, the New Hampshire Supreme Court partially upheld and partially overturned the trial court's decision. It agreed with the trial court's determination that the current education funding scheme failed to meet the level of adequacy under the New Hampshire Constitution and supported the trial court's rationale in determining the base level of adequate funding. Despite finding a constitutional violation, the Court nevertheless overturned the trial court's order on injunctive relief, meaning that the State was not required to immediately meet the $7,356 per pupil funding mandate imposed by the lower court. Instead, the Supreme Court has left it to the legislature to fashion a remedy that will meet constitutionally adequate funding.

In Steven Rand v. The State of New Hampshire 177 N.H. 383 (2025), the trial court determined that the use of the State's Statewide Education Property Tax ("SWEPT") to raise funds in order to meet its educational adequacy obligations was unconstitutional. The State sets a target amount to be collected statewide, and each town is assigned a tax rate per $1,000 of property value. A key aspect of the case is the 2011 change in the law allowing towns to keep any excess SWEPT revenue they collect beyond what is needed for "adequate" education funding. Wealthier towns, with higher property values, often collect more than needed for their schools and are now permitted to keep that excess, while less wealthy towns may still need to transfer funds to the State's Education Trust Fund. The plaintiffs in the case argued that this system created unequal effective tax rates across towns, violating the State constitution's requirement for proportional and reasonable taxation. The New Hampshire Supreme Court ruled in a 3-1 decision that the SWEPT is constitutional, allowing property-rich towns to keep excess tax revenue. The court determined that the SWEPT, despite the disparity in how much revenue towns retain, is administered equally and uniformly across the State because all property owners pay the same tax rate.

The County is unable to predict the outcome of these matters at this time.

RATING

The Notes **are not rated** by any nationally recognized municipal securities ratings agency.

CONDITIONS PRECEDENT TO DELIVERY

The following, among other things, are conditions precedent to the delivery of the Notes to the original purchasers thereof.

No Litigation Certificate

Upon the delivery of the Notes, the County shall deliver or cause to be delivered a certificate of a majority of the Board of Commissioners and the County Treasurer, dated the date of delivery to the effect that there is no litigation pending or, to the knowledge of such officers, threatened affecting the validity of the Notes or the power of the County to levy and collect taxes to pay them and that neither the corporate existence nor boundaries of the County, nor the title of any of said officers to their respective offices, is being contested.

Certificate With Respect to Official Statement

At the time of the original delivery of and payment for the Notes, the County will deliver a certificate of a majority of the Board of Commissioners and the County Treasurer certifying that, to the best of their knowledge and belief, both as of its date and as of the date of delivery of the Notes, this Official Statement does not contain any untrue statement of a material fact and does not omit to state a material fact necessary to make the statements made herein, in the light of the circumstances under which they were made, not misleading.

MUNICIPAL ADVISOR

PFM Financial Advisors LLC ("PFM") has served as municipal advisor to the County for the issuance of the Notes. PFM is not obligated to undertake, and has not undertaken, either to make an independent verification of or to assume responsibility for, the accuracy, completeness, or fairness of the information contained in the Official Statement. PFM is an independent financial advisory firm and is not engaged in the business of underwriting, trading, or distributing securities or other public securities.

FINANCIAL STATEMENTS

The County's draft Audited Financial Statements for the fiscal year ended June 30, 2024 are attached as Appendix B.

LITIGATION

There is no litigation pending, or to the knowledge of the County's attorney threatened, which would affect the validity of these Notes, or the County's ability to levy and collect taxes to pay them, or which would have a material effect on the County's financial position.

CERTIFICATION

To the best of my knowledge, this Preliminary Official Statement relating to the County and its finances is true and correct in all material respects and does not contain any untrue statement of a material fact or omit to state a material fact required to be stated therein or necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading.

MISCELLANEOUS

All quotations from and summaries and explanations of laws herein do not purport to be complete, and reference is made to said laws for full and complete statements of their provisions.

This Official Statement is submitted only in connection with the sale of the Notes by the County and may not be reproduced or used in whole or in part for any other purpose.

ROCKINGHAM COUNTY, NEW HAMPSHIRE

By:______________________
Scott Priestley Treasurer
Rockingham County, New Hampshire

Date: September __, 2026

THE COUNTY HAS NEVER DEFAULTED IN PAYMENT OF ITS OBLIGATIONS.

APPENDIX A

BALANCE SHEET

AND

REVENUE & EXPENDITURES

GENERAL FUND

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE
BALANCE SHEET
General Fund
For the Fiscal Year Ended June 30,

	2020	2021	2022	2023	Draft 2024
ASSETS					
Cash and Short-Term Investments	$30,929,232	$ 92,457,464	$ 103,185,843	$ 63,144,984	$50,518,539
Restricted Cash	1,091,648	1,161,856	1,162,636	1,182,102	1,223,578
Investments	-	-	-	30,792,944	32,287,595
Receivables:					
Accounts, Net	1,123,463	685,186	737,372	1,439,784	1,528,242
Due From Other Governments, Net	4,289,647	2,436,042	2,896,361	2,581,107	2,217,203
Due From Other Funds	608,061	3,258,893	3,475,638	2,333,453	162,732
Due From Custodial Funds	-	310,933	358,176	78,022	-
Prepaid Expenses	381,409	440,457	505,754	709,040	784,723
Inventory	661,147	659,021	720,167	751,084	867,957
TOTAL ASSETS	$39,084,607	$ 101,409,852	$ 113,041,947	$ 103,012,520	$89,590,569
LIABILITIES					
Accounts Payable	$ 1,669,835	$ 869,424	$ 1,740,235	$ 1,868,267	$ 7,317,195
Accured Payroll and Related Liabilities	1,126,920	1,024,931	1,148,069	1,305,529	1,337,517
Due to Other Governments	10,383,047	4,335,292	3,835,251	2,894,663	2,863,692
Due to Other Funds	454,113	59,265,257	66,157,859	56,944,695	48,621,298
Due to Custodial Funds	-	6,115,334	6,156,219	5,137,494	-
TOTAL LIABILITIES	$13,633,915	$ 71,610,238	$ 79,037,633	$ 68,150,648	$60,139,702
DEFERRED INFLOWS OF RESOURCES					
Revenues Collected in Advance	$ 297,419	$ -	$ -	$ -	$ -
TOTAL DEFERRED INFLOWS OF RESOURCES	$ 297,419	$ -	$ -	$ -	$ -
FUND BALANCES					
Nonspendable	$ 1,042,556	$ 1,099,478	$ 1,225,921	$ 1,460,124	$ 1,652,680
Restricted	1,091,648	1,161,856	1,162,636	1,182,102	1,223,578
Assigned	6,418,409	6,709,690	12,456,743	13,174,159	496,670
Unassigned	16,600,660	20,828,590	19,159,014	19,045,487	26,077,939
TOTAL FUND BALANCES	$25,153,273	$ 29,799,614	$ 34,004,314	$ 34,861,872	$29,450,867
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, & FUND BALANCES	$39,084,607	$ 101,409,852	$ 113,041,947	$ 103,012,520	$89,590,569

Source: County Audited Financial Statements &Draft Audited Financial Statement for FYE 2024.

ROCKINGHAM COUNTY, NEW HAMPSHIRE
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
General Fund
For the Fiscal Year Ended June 30,

	2020	2021	2022	2023	Draft 2024
REVENUES					
Taxes	$ 50,297,336	$ 49,457,963	$ 49,791,743	$ 49,791,743	$ 51,370,288
Charges for Services	32,226,982	28,895,307	27,252,476	29,489,472	9,314,442
Intergovernmental	2,553,944	1,411,485	3,127,646	4,641,878	23,233,819
Investment Income	187,303	77,979	105,156	2,140,808	3,132,158
Miscellaneous	872,051	814,577	643,695	926,840	2,166,435
TOTAL REVENUES	$ 86,137,616	$ 80,657,311	$ 80,920,716	$ 86,990,741	$ 89,217,142
EXPENDITURES					
Long-Term Care Services:					
Nursing Home	$ 25,325,379	$ 23,200,762	$ 22,485,583	$ 27,645,590	$ 32,041,613
Assisted Living	1,665,616	1,700,682	1,842,044	2,269,815	2,671,798
Categorical Assistance	20,029,913	19,565,145	19,622,534	17,881,585	19,169,477
Corrections	10,659,736	10,139,964	10,637,243	11,531,254	12,958,499
Administration & Other:					
Maintenance	3,788,704	4,020,593	4,227,654	4,789,822	5,228,437
Deeds	1,156,130	1,189,502	1,163,439	1,207,575	1,276,929
Finance	1,242,565	1,121,138	1,189,540	1,309,507	1,569,198
General Government	630,219	658,202	602,400	1,789,402	709,939
Human Resources	708,649	699,658	766,484	922,199	1,046,354
Information Technology	584,714	639,403	687,271	1,051,326	931,542
Grants	861,806	-	-	-	-
Statutory Organizations	487,804	500,054	504,973	514,973	540,347
Non-County Specials	202,500	233,000	250,500	255,702	285,000
Commissioners	232,093	230,041	210,946	235,550	250,372
Delegation	100,406	138,655	109,347	111,701	120,963
Medical Examiner	66,893	79,789	74,053	79,723	79,159
Treasurer	14,483	13,959	12,236	16,258	15,905
Sheriff's Office	6,292,831	6,188,790	6,354,160	7,182,510	7,711,346
County Attorney	3,516,555	3,559,757	3,671,829	3,950,886	4,408,132
Capital Outlay	27,475	10,372	84,221	43,934	35,486
Debt Service:					
Prinicipal	1,461,000	1,480,000	1,500,000	2,316,700	1,496,450
Interest	435,300	375,422	316,322	1,089,250	976,913
TOTAL EXPENDITURES	$ 79,490,771	$ 75,744,888	$ 76,312,779	$ 86,195,262	$ 93,523,859
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	$ 6,646,845	$ 4,912,423	$ 4,607,937	$ 795,479	$ (4,306,717)
OTHER FINANCING SOURCES (USES)					
Proceeds from Capital Lease	$ 249,917	188,514	$ -	$ -	-
Proceeds from Notes Payable	-	-	-	651,287	-
Financed Purchases Issuances	-	-	-	-	154,031
Transfers:					
Deeds & Other	188,795	128,419	103,588	101,006	100,000
Capital Projects	(981,640)	(583,015)	(506,825)	(690,214)	(692,450)
TOTAL OTHER FINANCING SOURCES (USES)	$ (542,928)	$ (266,082)	$ (403,237)	$ 62,079	$ (438,419)
CHANGE IN FUND BALANCE	$ 6,103,917	$ 4,646,341	$ 4,204,700	$ 857,558	$ (4,745,136)
FUND BALANCES - BEGINNING OF YEAR	$ 19,049,356	$ 25,153,273	$ 29,799,614	$ 34,004,314	$ 34,196,003 *
FUND BALANCES - END OF YEAR	$ 25,153,273	$ 29,799,614	$ 34,004,314	$ 34,861,872	$ 29,450,867

*Restated
Source: County Audited Financial Statements and Draft Audited

APPENDIX B

DRAFT FINANCIAL STATEMENTS

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE

Financial Statements

June 30, 2024

and

Independent Auditor's Report

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE
FINANCIAL STATEMENTS
June 30, 2024

TABLE OF CONTENTS

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE
FINANCIAL STATEMENTS
June 30, 2024

TABLE OF CONTENTS (CONTINUED)

REQUIRED SUPPLEMENTARY INFORMATION

SUPPLEMENTARY INFORMATION

INDEPENDENT AUDITOR'S REPORT

To the Board of Commissioners
County of Rockingham, New Hampshire

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the County of Rockingham, New Hampshire (the County), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the County of Rockingham, New Hampshire, as of June 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County of Rockingham, New Hampshire and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Restatement of Net Position and Fund Balance

As discussed in Note 16 of the notes to the basic financial statements, the County of Rockingham, New Hampshire, has restated its beginning net position of the governmental activities and fund balance of the General Fund. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of changes in the County's proportionate share of the net OPEB liability, schedule of County OPEB contributions, schedule of changes in the County's total OPEB liability and related ratios, schedule of changes in the County's proportionate share of the net pension liability, and schedule of County pension contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying combining and individual nonmajor fund financial statements, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated Xxxxx xx, 2026, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County of Rockingham, New Hampshire's internal control over financial reporting and compliance.

Manchester, New Hampshire
Xxxxx xx, 2026

EXHIBIT A
COUNTY OF ROCKINGHAM, NEW HAMPSHIRE
Statement of Net Position
June 30, 2024

	Governmental Activities
ASSETS	
Current Assets:	
Cash and cash equivalents	$ 77,236,956
Restricted cash	1,395,994
Investments	34,563,554
Accounts receivable, net	1,625,050
Due from other governments, net	2,753,757
Prepaid items	949,587
Inventory	867,957
Total Current Assets	119,392,855
Noncurrent Assets:	
Capital assets:	
Non-depreciable capital assets	30,000,514
Depreciable capital assets, net	28,038,334
Total Noncurrent Assets	58,038,848
Total Assets	177,431,703
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows of resources related to OPEB liability	369,680
Deferred outflows of resources related to net pension liability	9,933,354
Total Deferred Outflows of Resources	10,303,034
LIABILITIES	
Current Liabilities:	
Accounts payable	12,819,364
Accrued liabilities	1,695,607
Retainage payable	1,057,798
Due to other governments	2,863,692
Incurred but not reported claims liability	572,910
Advances from grantors	44,620,261
Unearned revenue	9,066
Current portion of bonds payable	1,499,800
Current portion of financed purchase obligations	292,041
Current portion of compensated absences payable	380,693
Total Current Liabilities	65,811,232
Noncurrent Liabilities:	
Bonds payable	25,271,632
Financed purchase obligations	78,916
Compensated absences payable	3,327,156
OPEB liability	3,276,871
Net pension liability	42,067,351
Total Noncurrent Liabilities	74,021,926
Total Liabilities	139,833,158
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows of resources related to OPEB liability	502,234
Deferred inflows of resources related to net pension liability	972,277
Total Deferred Inflows of Resources	1,474,511
NET POSITION	
Net investment in capital assets	45,758,861
Restricted	1,907,489
Unrestricted (deficit)	(1,239,282)
Total Net Position	$ 46,427,068

See accompanying notes to the basic financial statements

EXHIBIT B
COUNTY OF ROCKINGHAM, NEW HAMPSHIRE
Statement of Activities
For the Year Ended June 30, 2024

Functions/Programs	Expenses	Program Revenues: Charges for Services	Program Revenues: Operating Grants and Contributions	Program Revenues: Capital Grants and Contributions	Net (Expense) Revenue and Changes in Net Position: Governmental Activities
Governmental Activities:					
Long-term Care Services					
Nursing home	$ 34,167,840	$ 4,950,939	$ 20,898,335		$ (8,318,566)
Assisted living	2,947,114	1,365,730	539,363		(1,042,021)
Categorical assistance	19,169,477				(19,169,477)
Corrections	14,599,887		22,000		(14,577,887)
Administration and Other:					
Maintenance	6,610,506	52,790			(6,557,716)
Deeds	1,406,088	2,170,765	27,137	$ 2,492,975	3,284,789
Finance	1,655,098				(1,655,098)
General government	1,226,578		1,637,967	1,696,631	2,108,020
Human resources	1,129,517				(1,129,517)
Information technology	939,601		11,110	746,096	(182,395)
Statutory organizations	540,347				(540,347)
Non-county specials	285,000				(285,000)
Commissioners	575,243			2,804,597	2,229,354
Delegation	122,325				(122,325)
Medical examiner	79,159		38,356		(40,803)
Treasurer	15,905				(15,905)
Sheriff's office	8,339,776	853,228	1,029,893	3,193,207	(3,263,448)
County attorney	4,637,981		4,573	2,492,975	(2,140,433)
Opioid services	282,876				(282,876)
Interest and fiscal charges	646,516				(646,516)
Total governmental activities	$ 99,376,834	$ 9,393,452	$ 24,208,734	$ 13,426,481	(52,348,167)

General revenues:	
Property taxes	51,370,288
Interest and investment income	3,958,761
Miscellaneous	2,590,413
Total general revenues	57,919,462
Change in net position	5,571,295
Net Position - beginning of year, as previously reported	41,136,631
Restatement for correction of errors	(280,858)
Net Position - beginning of year, as restated	40,855,773
Net Position - end of year	$ 46,427,068

See accompanying notes to the basic financial statements

EXHIBIT C
COUNTY OF ROCKINGHAM, NEW HAMPSHIRE
Balance Sheet
Governmental Funds
June 30, 2024

	General Fund	Capital Projects Fund	Contingent Grants Fund	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS					
Cash and cash equivalents	$ 50,518,539	$ 18,220,501		$ 76,350	$ 68,815,390
Restricted cash	1,223,578			172,416	1,395,994
Investments	32,287,595			80,982	32,368,577
Accounts receivable, net	1,528,242		$ 7,503	50	1,535,795
Due from other governments, net	2,217,203		524,159		2,741,362
Due from other funds	162,732	695,950	43,751,071	4,164,315	48,774,068
Prepaid items	784,723		26,281	24,221	835,225
Inventory	867,957				867,957
Total Assets	$ 89,590,569	$ 18,916,451	$ 44,309,014	$ 4,518,334	$ 157,334,368
DEFERRED OUTFLOWS OF RESOURCES					
Total Deferred Outflows of Resources	-	-	-	-	-
Total Assets and Deferred Outflows of Resources	$ 89,590,569	$ 18,916,451	$ 44,309,014	$ 4,518,334	$ 157,334,368
LIABILITIES					
Accounts payable	$ 7,317,195	$ 1,938,453	$ 3,465,078	$ 101	$ 12,720,827
Accrued liabilities	1,337,517				1,337,517
Retainage payable		1,057,798			1,057,798
Due to other governments	2,863,692				2,863,692
Advances from grantors			40,843,144	3,777,117	44,620,261
Unearned revenue			792		792
Due to other funds	48,621,298			57,205	48,678,503
Total Liabilities	60,139,702	2,996,251	44,309,014	3,834,423	111,279,390
DEFERRED INFLOWS OF RESOURCES					
Deferred inflows of resources related to lease receivable					-
Total Deferred Inflows of Resources	-	-	-	-	-
FUND BALANCES					
Nonspendable	1,652,680			56,876	1,709,556
Restricted	1,223,578	15,920,200		651,256	17,795,034
Assigned	496,670				496,670
Unassigned (deficit)	26,077,939			(24,221)	26,053,718
Total Fund Balances (deficit)	29,450,867	15,920,200	-	683,911	46,054,978
Total Liabilities and Fund Balances	$ 89,590,569	$ 18,916,451	$ 44,309,014	$ 4,518,334	$ 157,334,368

See accompanying notes to the basic financial statements

EXHIBIT C-1
COUNTY OF ROCKINGHAM, NEW HAMPSHIRE
Reconciliation of the Balance Sheet of Governmental Funds
to the Statement of Net Position
June 30, 2024

Total Fund Balances - Governmental Funds (Exhibit C)	$ 46,054,978
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	58,038,848
Internal service funds are used by the County to account for certain activities. This balance represents the amount due from the Proprietary Fund at year end.	9,409,293
Deferred outflows of resources and deferred inflows of resources that do not require or provide the use of current financial resources are not reported within the funds:	
Deferred outflows of resources related to OPEB liability	369,680
Deferred outflows of resources related to net pension liability	9,933,354
Deferred inflows of resources related to OPEB liability	(502,234)
Deferred inflows of resources related to net pension liability	(972,277)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds. Long-term liabilities at year end consist of:	
Bonds payable	(26,771,432)
Financed purchase obligations	(370,957)
Accrued interest on long-term obligations	(336,486)
Compensated absences payable	(3,081,477)
OPEB liability	(3,276,871)
Net pension liability	(42,067,351)
Net Position of Governmental Activities (Exhibit A)	$ 46,427,068

See accompanying notes to the basic financial statements

EXHIBIT D
COUNTY OF ROCKINGHAM, NEW HAMPSHIRE
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended June 30, 2024

	General Fund	Capital Projects Fund	Contingent Grants Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues:					
Taxes	$ 51,370,288				$ 51,370,288
Intergovernmental	23,233,819		$ 14,302,915	$ 98,481	37,635,215
Charges for services	9,314,442			79,010	9,393,452
Interest and investment income	3,132,158	$ 805,881		20,722	3,958,761
Miscellaneous	2,166,435			423,978	2,590,413
Total Revenues	89,217,142	805,881	14,302,915	622,191	104,948,129
Expenditures:					
Current operations:					
Long-term Care Services					
Nursing home	32,041,613		9,357	17,920	32,068,890
Assisted living	2,671,798		61,199	739	2,733,736
Categorical assistance	19,169,477				19,169,477
Corrections	12,958,499			82,977	13,041,476
Administration and Other:					
Maintenance	5,228,437		746,096		5,974,533
Deeds	1,276,929				1,276,929
Finance	1,569,198				1,569,198
General government	709,939		768,485		1,478,424
Human resources	1,046,354				1,046,354
Information technology	931,542		13,936		945,478
Statutory organizations	540,347				540,347
Non-county specials	285,000				285,000
Commissioners	250,372				250,372
Delegation	120,963				120,963
Medical examiner	79,159				79,159
Treasurer	15,905				15,905
Sheriff's office	7,711,346		238,967	52,797	8,003,110
County attorney	4,408,132				4,408,132
Opioid services				330,495	330,495
Capital outlay	35,486	12,467,356	12,464,875		24,967,717
Debt service:					
Principal	1,496,450				1,496,450
Interest and fiscal charges	976,913				976,913
Total Expenditures	93,523,859	12,467,356	14,302,915	484,928	120,779,058
Excess revenues over (under) expenditures	(4,306,717)	(11,661,475)	-	137,263	(15,830,929)
Other financing sources (uses):					
Financed purchases issuances	154,031				154,031
Transfers in	100,000	692,450			792,450
Transfers out	(692,450)			(100,000)	(792,450)
Total Other financing sources (uses)	(438,419)	692,450	-	(100,000)	154,031
Net change in fund balances	(4,745,136)	(10,969,025)	-	37,263	(15,676,898)
Fund Balances at beginning of year, as previously reported	34,861,872	26,889,225	-	646,648	62,397,745
Restatement for correction of error	(665,869)				(665,869)
Fund Balances at beginning of year, as restated	34,196,003	26,889,225	-	646,648	61,731,876
Fund Balances at end of year	$ 29,450,867	$ 15,920,200	$ -	$ 683,911	$ 46,054,978

EXHIBIT D-1

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities
For the Year Ended June 30, 2024

Net Change in Fund Balances - Governmental Funds (Exhibit D)	$ (15,676,898)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. Capital outlays and depreciation expense in the current period are as follows:	
Capital outlays	25,453,782
Depreciation expense	(3,224,897)
Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. This is the amount of the loss on the disposal of capital assets reduced by the actual proceeds received from the disposal.	(78,367)
Proceeds from issuances of long-term obligations are reported as other financing sources in the governmental funds, but a long-term debt issuance increases long-term liabilities in the statement of net position. Current year long-term obligation issuances are as follows:	
Financed purchase obligation issuances	(154,031)
Governmental funds report the effect of bond issuance premiums when the debt is first issued, whereas whereas these amounts are amortized in the statement of activities over the life of the related debt. Activity recognized in the current year is as follows:	
Amortization of bond issuance premium	300,540
Repayment of principal on long-term obligations is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Repayments in the current year are as follows:	
Bond principal paid	1,496,450
Financed purchase obligation principal paid	206,714
Internal Service Funds are used by the County to account for certain acitivites. The net cost of the Internal Service Funds is reported in the Governmental Activities.	(1,999,223)
In the statement of activities, interest is accrued on outstanding long-term debt payable, whereas in governmental funds, an interest expenditure is reported when due.	29,857
Governmental funds report OPEB and pension contributions as expenditures. However, in the statement of activities, OPEB and pension expense reflects the change in the OPEB liability and net pension liability and related deferred outflows and inflows of resources, and does not require the use of current financial resources. This is the amount by which OPEB and pension expense differed from OPEB and pension contributions in the current period.	
Net changes in OPEB	199,032
Net changes in pension	(864,722)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. These expenses are from the following activities:	
Compensated absences	(116,942)
Change in Net Position of Governmental Activities (Exhibit B)	$ 5,571,295

See accompanying notes to the basic financial statements

EXHIBIT E
COUNTY OF ROCKINGHAM, NEW HAMPSHIRE
Statement of Net Position
Proprietary Funds
June 30, 2024

	Internal Service Funds
ASSETS	
Current Assets:	
Cash and cash equivalents	$ 8,421,566
Investments	2,194,977
Accounts receivable, net	89,255
Due from other governments, net	12,395
Due from other funds	9,962
Prepaid items	114,362
Total Current Assets	10,842,517
Total Assets	10,842,517
LIABILITIES	
Current Liabilities:	
Accounts payable	98,537
Accrued liabilities	21,604
Due to other funds	105,527
Incurred but not reported claims liability	572,910
Unearned revenue	8,274
Current portion of compensated absences payable	380,693
Total Current Liabilities	1,187,545
Noncurrent Liabilities:	
Compensated absences payable	245,679
Total Noncurrent Liabilities	245,679
Total Liabilities	1,433,224
NET POSITION	
Unrestricted	9,409,293
Total Net Position	$ 9,409,293

See accompanying notes to the basic financial statements

EXHIBIT E
COUNTY OF ROCKINGHAM, NEW HAMPSHIRE
Statement of Revenues, Expenses and Changes in Net Position
Proprietary Funds
For the Year Ended June 30, 2024

	Internal Service Funds
Operating revenues:	
Charges for services	$ 7,667,568
Total Operating revenues	7,667,568
Operating expenses:	
Employee benefits	10,069,310
Total Operating expenses	10,069,310
Operating income (loss)	(2,401,742)
Non-operating revenues (expenses)	
Interest income	549,522
Miscellaneous	(147,003)
Net Non-operating revenues (expenses)	402,519
Change in net position	(1,999,223)
Net Position at beginning of year	11,408,516
Net Position at end of year	$ 9,409,293

See accompanying notes to the basic financial statements

EXHIBIT E
COUNTY OF ROCKINGHAM, NEW HAMPSHIRE
Statement of Cash Flows
Proprietary Funds
For the Year Ended June 30, 2024

	Internal Service Funds
Cash flows from operating activities:	
Cash received for services provided	7,729,708
Cash paid to suppliers	(10,311,579)
Other operating payments	(120,181)
Net cash used by operating activities	(2,702,052)
Cash flows from noncapital financing activities	
Net change in due to / from other funds	(1,925,615)
Net cash used by investing activities	(1,925,615)
Cash flows from investing activities	
Purchases of investments	(2,194,977)
Investment income	549,522
Net cash used by investing activities	(1,645,455)
Net decrease in cash and cash equivalents	(6,273,122)
Cash and cash eqiuvalents at beginning of year	14,694,688
Cash and cash eqiuvalents at end of year	$ 8,421,566
Reconciliation of operating loss to net cash used by operating activities:	
Operating loss	(2,401,742)
Adjustments to reconcile operating loss to net cash used by operating activities:	
Non-operating expenses	(147,003)
Changes in assets and liabilities:	
Accounts receivable, net	66,393
Due from other governments, net	5,784
Prepaid items	4,146
Accounts payable	(42,368)
Incurred but not reported claims liability	(48,481)
Unearned revenue	(10,037)
Compensated absences	(128,744)
Net cash used by operating activities	(2,702,052)

See accompanying notes to the basic financial statements

EXHIBIT H

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE

Statement of Fiduciary Net Position

Fiduciary Funds

June 30, 2024

	Custodial Funds
ASSETS	
Cash and cash equivalents	$ 167,165
Accounts receivable	5,477,228
Total Assets	5,644,393
LIABILITIES	
Accounts payable	31,961
Due to other governments	5,471,433
Total Liabilities	5,503,394
NET POSITION	
Restricted for:	
Individuals	140,999
Total Net Position	$ 140,999

See accompanying notes to the basic financial statements

EXHIBIT I

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
For the Year Ended June 30, 2024

	Custodial Funds
ADDITIONS:	
Amounts collected for individuals	$ 1,079,004
Fees collected for other governments	50,900,043
Total Additions	51,979,047
DEDUCTIONS:	
Beneficiary payments to individuals	1,161,882
Payments of fees to other governments	50,900,043
Total Deductions	52,061,925
Change in net position	(82,878)
Net Position - beginning of year	223,877
Net Position - end of year	$ 140,999

See accompanying notes to the basic financial statements

NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the County of Rockingham, New Hampshire conform to accounting policies generally accepted in the United States of America for local governmental units, except as indicated hereinafter. The following is a summary of significant accounting policies.

Financial Reporting Entity

The County of Rockingham, New Hampshire (the County) was established in 1771 under the laws of the State of New Hampshire. The County boundaries include thirty-seven New Hampshire municipalities located in southeastern New Hampshire. The County operates under the Commissioner/Delegation form of government and provides services as authorized by state statutes.

The financial statements include those of the various departments governed by the Commissioners and other officials with financial responsibility. The County has no other separate organizational units, which meet criteria for inclusion in the financial statements as defined by the Governmental Accounting Standards Board (GASB).

Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

1. **Government-Wide Financial Statements**

The statement of net position and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net position presents the financial condition of the governmental activities of the County at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the County. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the County.

2. **Fund Financial Statements**

During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level.

The focus of governmental and proprietary fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The fiduciary funds are reported by type.

Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The County employs the use of three categories of funds: governmental, proprietary and fiduciary.

1. **Governmental Funds**

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources, is reported as fund balance. The following are the County's major governmental funds:

The *General Fund* is the main operating fund of the County and is used to account for all financial resources except those required to be accounted for in another fund.

The *Capital Projects Fund* is used to account for all financial resources related to acquisition or construction of capital assets.

The *Contingent Grants Fund* is used to account all financial resources related to the County's state and federal grant programs.

2. **Proprietary Funds**

Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are classified as enterprise or internal service. The County has no enterprise funds. The following is the County's internal service fund:

The County is self-insured for its health, dental, and workers compensation insurance. The activity associated with this self-insurance program is accounted for in the *Internal Service Fund*.

3. **Fiduciary Funds**

Fiduciary fund reporting focuses on net position and changes in net position. The County maintains one type of fiduciary fund: custodial funds. The County's custodial funds are held and administered by the County for the benefit of others; the assets are not available to support the County or its programs. The County's custodial funds account for inmate funds, nursing home resident funds, assisted living security deposit funds, and the Registry of Deeds funds.

Measurement Focus

1. **Government-Wide Financial Statements**

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of the County are included on the Statement of Net Position.

2. **Fund Financial Statements**

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the proprietary fund type is accounted for on a flow of economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of this fund are included on the statement of net position. The statement of revenues, expenses and changes in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary activities.

The fiduciary funds are reported using the economic resources measurement focus.

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue and in the presentation of expenses versus expenditures.

1. **Revenues – Exchange and Non-exchange Transactions**

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, available means expected to be received within sixty days of year end.

Non-exchange transactions, in which the County receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the taxes are levied (see Note 8). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the County must provide local resources to be used for a specified purpose; and expenditure requirements in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Grants and entitlements received before the eligibility requirements are met are recorded as advances from grantors. On governmental fund financial statements, receivables that will not be collected within the available period are reported as deferred inflows of resources.

2. **Expenses/Expenditures**

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization are not recognized in governmental funds.

Budgetary Data

The County's budget represents functional appropriations as authorized by the County Delegation. The County Commissioners may transfer funds between operating categories as they deem necessary. The County adopts its budget under State regulations, which differ somewhat from accounting principles generally accepted in the United States of America in that the focus is on the entire governmental unit rather than on the basis of fund types.

The legal level of budgetary control in which expenditures may not exceed appropriations is at the total County-wide level. Unencumbered appropriations lapse at year end. Budgets for capital projects funds are carried forward each year until the project is completed.

Cash and Cash Equivalents

For the purposes of the Statement of Cash Flows, cash and cash equivalents consist of demand deposits and cash on hand.

Investments

Investments are stated at their fair value in all funds. Certificates of deposit with a maturity of greater than ninety days from the date of issuance are included in investments.

Accounts Receivable

The County uses the reserve method for accounting for bad debts. It is the County's policy to directly charge off uncollectible receivables when management determines the receivable will not be collected. Accounts receivable and due from other governments at June 30, 2024 are recorded net of an allowance for doubtful accounts of $600,453 and $1,039,798, respectively.

Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2024 are recorded as prepaid items. Prepaid items are recognized using the consumption method.

Inventory

Inventory is valued at cost using a first-in, first-out (FIFO) method. Significant inventory balances on hand in the governmental funds at year end are reported as assets of the respective fund.

Capital Assets

General capital assets result from expenditures in the governmental funds. These assets are reported in the government-wide statement of net position, but are not reported in the governmental fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition value as of the date received. The County maintains a capitalization threshold of $5,000 for its governmental activities. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except for land and construction in process are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation and amortization is computed using the straight-line method over the following useful lives:

Description	Years
Buildings and improvements	10-65
Land improvements	10-60
Vechiles and equipment	5-60

Compensated Absences

Employees earn vacation and sick leave as they provide services. Provision is made in the annual budget for vacation and sick leave. Pursuant to County personnel policy and collective bargaining agreements, employees may accumulate (subject to certain limitations) unused vacation and sick leave. Upon resignation, employees will be paid for any accrued and entitled vacation, sick leave and holiday pay at current rates of pay.

For governmental fund financial statements, compensated absences are reported as liabilities and expenditures as payments come due each period or upon the occurrence of employee death or retirement. The County's funded portion of the compensated absences liability is reported in the proprietary funds. The entire compensated absence liability is reported on the government-wide financial statements.

Bond Premium

Bond premiums are amortized as a component of interest expense over the life of the related bond using the effective interest rate method. Bonds payable are reported in the accompanying financial statements gross of any applicable unamortized bond premium.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current resources are reported as obligations of the funds. General obligation bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the New Hampshire Retirement System (NHRS) OPEB Plan and additions to/deductions from NHRS's fiduciary net position have been determined on the same basis as they are reported by NHRS. For this purpose, NHRS recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair-value, except for non-registered commingled funds at net asset value (NAV) as a practical expedient to estimate fair value.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the NHRS and additions to/deductions from NHRS's fiduciary net position have been determined on the same basis as they are reported by NHRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

Net Position

Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances on any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

The County's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Fund Balance Policy

The County has segregated fund balance into five classifications: Nonspendable, Restricted, Committed, Assigned, and Unassigned. These components of fund balance are defined as follows:

- Nonspendable Fund Balance: Amounts that are not in a spendable form (such as inventory or prepaid items) or are required to be maintained intact.
- Restricted Fund Balance: Amounts that can only be spent for the specific purposes stipulated by external resource providers (such as grantors) or the enabling legislation (federal or state law). Restrictions may be changed or lifted only with the consent of the resource providers or the enabling legislation.
- Committed Fund Balance: Amounts that can be used only for the specific purposes determined by a formal action of the County's highest level of decision making authority (annual meeting of the County Delegation). Commitments may be changed or lifted only by the governing body taking the same formal action that imposed the constraint originally. The resolution must either be approved or rescinded, as applicable, prior to the last day of the fiscal year for which the commitment is made. The amount subject to the constraint may be determined in the subsequent period.
- Assigned Fund Balance: Amounts that the County intends to use for a specific purpose. For all governmental funds other than the General Fund, any remaining positive amounts are to be classified as "assigned". Items that would fall under this type of fund balance classification would be certain encumbrances.
- Unassigned Fund Balance: Amounts that are not obligated or specifically designated and are available for any purpose. The residual classification of any General Fund balance is to be reported here. Any deficit fund balance of another governmental fund is also classified as "unassigned".

Spending Prioritizations

In instances when expenditures are incurred for purposes for which both restricted and unrestricted fund balance is available, restricted fund balance is considered to have been spent first. When expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications can be used, committed resources should be reduced first, followed by assigned amounts and then unassigned amounts.

Minimum Level of Unassigned Fund Balance

The County's goal is to maintain a minimum unassigned fund balance of 25% of the County's annual gross appropriations, Unassigned fund balance may be appropriated for emergency purposes as deemed necessary by the Board of Commissioners even if such use decreases the fund balance below the targeted percentage.

Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/ expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/ uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America require management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results may differ from those estimates.

NOTE 2—DEPOSITS AND INVESTMENTS

Deposits and investments as of June 30, 2024 are classified in the accompanying financial statements as follows:

Statement of Net Position:	
Cash and cash equivalents	$ 77,236,956
Restricted cash	1,395,994
Investments	34,563,554
Statement of Fiduciary Net Position:	
Cash and cash equivalents	167,165
	$ 113,363,669

Deposits and investments at June 30, 2024 consist of the following:

Cash on hand	$ 1,076
Deposits with financial institutions	111,086,634
Investments	2,275,959
	$ 113,363,669

The County's investment policy states that any excess funds which are not immediately needed for the purpose of expenditure may only be invested in money market accounts, certificates of deposit, repurchase agreements, and obligations fully guaranteed by the U.S. government such as U.S. Treasury bills and U.S. government agency securities and the New Hampshire Public Deposit Investment Pool.

Custodial Credit Risk

Custodial credit risk for deposits is the risk that in the event of a bank failure, the County's deposits may not be returned to it. In accordance with the County's investment policy, all deposits in excess of federal depository insurance must be secured by collateral having a value at least equal to the amount of such funds.

Of the County's deposits with financial institutions at year end, $112,725,231 was collateralized by securities held by the bank in the bank's name.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. State law

Investment in NHPDIP

The County is a voluntary participant in the New Hampshire Public Deposit Investment Pool (NHPDIP), an external investment pool. The NHPDIP is not registered with the United States Securities and Exchange Commission as an investment company. The NHPDIP was created by state law and is administered by a public body of state, local and banking officials. Financial statements for the NHPDIP can be accessed through the NHPDIP's website at www.NHPDIP.com.

The County's exposure to derivatives is indirect through its participation in the NHPDIP. The County's proportional share of these derivatives is not available. The fair value of the position in the investment pool is equal to the value of the pool shares.

NOTE 3—RESTRICTED CASH

Restricted cash represents cash where use is limited by legal requirements. Within the General Fund, restricted cash in the amount of $1,223,578 is comprised of $485,367 from a non-lapsing reserve account to fund long-term care services (established in accordance with RSA 24:13) and $713,522 for an account that is segregated for LCHIP surcharges (in accordance with RSA 478:17-g). These surcharges are collected by the Registry of Deeds, remitted to the State, and are used to fund the State of New Hampshire's Land and Community Heritage Investment Program (LCHIP), which was established with RSA 227-M.

Within the Nonmajor Governmental Funds, restricted cash of $172,416 is comprised of $75,806 for the Nursing Home Special Account Fund and $96,610 for the Deeds Equipment Fund. Cash for these funds is restricted as it may only be disbursed for expenditures as appropriated by the County Convention for the specified purposes.

NOTE 4—CAPITAL ASSETS

The following is a summary of changes in capital assets in the governmental activities:

	(As Restated) Balance 7/1/2023	Additions	Reductions	Balance 6/30/2024
Capital assets not depreciated:				
Land	$ 578,857			$ 578,857
Construction in process	5,245,638	$ 24,266,955	$ (90,936)	29,421,657
Total capital assets not being depreciated	5,824,495	24,266,955	(90,936)	30,000,514
Other capital assets:				
Buildings and improvements	68,140,016	292,323		68,432,339
Land improvements	5,761,770	70,570		5,832,340
Vehicles and equipment	17,882,551	914,870	(179,490)	18,617,931
Total other capital assets at historical cost	91,784,337	1,277,763	(179,490)	92,882,610

Less accumulated depreciation for:				
Buildings and improvements	(44,509,706)	(2,135,178)		(46,644,884)
Land improvements	(4,528,953)	(88,226)		(4,617,179)
Vehicles and equipment	(12,681,843)	(1,001,493)	101,123	(13,582,213)
Total accumulated depreciation	(61,720,502)	(3,224,897)	101,123	(64,844,276)
Total other capital assets, net	30,063,835	(1,947,134)	(78,367)	28,038,334
Total capital assets, net	$ 35,888,330	$ 22,319,821	$ (169,303)	$ 58,038,848

Depreciation expense was charged to governmental functions as follows:

Nursing home	$ 1,529,737
Assisted living	154,251
Corrections	711,206
Maintenance	510,845
Deeds	2,544
Finance	213
Human resources	21,610
Information technology	143
Commissioners	1,566
Delegation	486
Sheriff's office	292,296
Total	$ 3,224,897

NOTE 5—LONG-TERM OBLIGATIONS

Changes in Long-Term Obligations

The changes in the County's long-term obligations for the year ended June 30, 2024 are as follows:

	Balance 7/1/2023	Additions	Reductions	Balance 6/30/2024	Due Within One Year
Bonds payable	$ 26,281,850		$ (1,496,450)	$ 24,785,400	$ 1,499,800
Unamortized bond premium	2,286,572		(300,540)	1,986,032	
Total Bonds payable	28,568,422	$ -	(1,796,990)	26,771,432	1,499,800
Financed purchase obligations	423,640	154,031	(206,714)	370,957	292,041
Compensated absences payable	3,719,651	206,255	(218,057)	3,707,849	380,693
Total governmental activities	$ 32,711,713	$ 360,286	$ (2,221,761)	$ 30,850,238	$ 2,172,534

Payments on the bonds payable, notes payable, and financed purchase obligations of the governmental activities are paid out of the General Fund.

Bonds Payable

Bonds payable at June 30, 2024 are comprised of the following individual issues:

General Obligation Bonds:	Original Issue Amount	Interest Rate	Final Maturity Date	Balance at 6/30/2024
2018 Series A	$ 3,000,000	2.16%	August 2028	$ 1,040,000
2019 Series A	$ 5,000,000	2.21%	August 2028	2,195,000
2022 Series A	$ 25,000,000	2.36%	February 2051	21,550,400
		Subtotal Bonds payable		24,785,400
		Add: *Unamortized bond premiums*		1,986,032
		Total Bonds payable		$ 26,771,432

General obligation bonds are direct obligations of the County, for which its full faith and credit are pledged, and are payable from taxes levied on all taxable property located within County boundaries.

Debt service requirements to retire bonds payable for governmental activities at June 30, 2024 are as follows:

Year Ending June 30,	Principal	Interest	Totals
2025	$ 1,499,800	$ 900,594	$ 2,400,394
2026	1,496,600	824,104	2,320,704
2027	1,496,900	747,778	2,244,678
2028	1,498,900	671,436	2,170,336
2029	1,235,100	594,992	1,830,092
2030-2034	3,990,900	2,298,578	6,289,478
2035-2039	3,995,800	1,536,081	5,531,881
2040-2044	3,990,600	989,831	4,980,431
2045-2049	3,989,600	515,957	4,505,557
2050-2051	1,591,200	61,992	1,653,192
Subtotal Bonds payable	24,785,400	9,141,343	33,926,743
Add: *Unamortized bond premiums*	1,986,032	-	1,986,032
Total Bonds payable	$ 26,771,432	$ 9,141,343	$ 35,912,775

Financed Purchase Obligations

Financed purchase obligations represent agreements entered into for the financing of asset acquisitions. These contracts are subject to cancellation should funds not be appropriated to meet payment obligations. The following are the individual financed purchase obligations at June 30, 2024:

	Interest Rate	Final Maturity Date	Balance at 6/30/2024
Equipment and Vehicles	4.99%	November 2024	$ 134,659
Vehicles	4.94%	May 2025	82,267
Vehicles	5.06%	June 2026	154,031
			$ 370,957

Debt service requirements to retire financed purchase obligations outstanding for governmental activities at June 30, 2024 are as follows:

Year Ending June 30,	Principal	Interest	Totals
2025	$ 292,041	$ 18,575	$ 621,232
2026	78,916	3,993	165,818
	$ 370,957	$ 22,568	$ 787,050

NOTE 6—OTHER POSTEMPLOYMENT BENEFITS

Total OPEB Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources and OPEB Expense

	Deferred Outflows	OPEB Liability	Deferred Inflows	OPEB Expense
Cost-Sharing Multiple Employer Plan	$ 242,289	$ 2,114,607		$ 140,473
Single Employer Plan	127,391	1,162,264	$ 502,234	(19,665)
Total	$ 369,680	$ 3,276,871	$ 502,234	$ 120,808

The net amount of deferred outflows of resources and deferred inflows of resources related to OPEB is reflected as a decrease to unrestricted net position in the amount of $132,554.

COST-SHARING MULTIPLE EMPLOYER PLAN

Plan Description

The New Hampshire Retirement System (NHRS) administers a cost-sharing multiple-employer other postemployment benefit plan (OPEB Plan). The OPEB Plan provides a medical insurance subsidy to qualified retired members.

The NHRS issues a publicly available financial report that includes financial statements and required supplementary information for NHRS. That report may be obtained by writing to New Hampshire Retirement System at 54 Regional Drive, Concord, New Hampshire 03301 or from their website at www.nhrs.org.

The OPEB Plan is divided into four membership types. The four membership types are Group II Police Officer and Firefighters, Group I Teachers, Group I Political Subdivision Employees, and Group I State Employees. The OPEB plan is closed to new entrants.

Benefits Provided

Benefit amounts and eligibility requirements for the OPEB Plan are set by state law (RSA 100-A:52, RSA 100-A:52-a and RSA 100-A:52-b), and members are designated in statute by type. The medical insurance subsidy is a payment made by NHRS to the former employer or its insurance administrator toward the cost of health insurance for a qualified retiree, his/her qualified spouse, and his/her certified dependent children with a disability who are living in the household and being cared for by the retiree. If the health insurance premium amount is less than the medical subsidy amount, then only the health insurance premium amount will be paid. If the health insurance premium amount exceeds the medical subsidy amount, then the retiree or other qualified person is responsible for paying any portion that the employer does not pay.

Group I benefits are based on creditable service, age and retirement date. Group II benefits are based on hire date, age and creditable service. Medical subsidy rates established by RSA 100-A:52 II are dependent upon whether retirees are eligible for Medicare. Retirees not eligible for Medicare may receive a maximum medical subsidy of $375.56 for a single person plan and $751.12 for a two-person plan. Retirees eligible for Medicare may receive a maximum medical subsidy of $236.84 for a single person plan and $473.68 for a two-person plan.

Funding Policy

Per RSA-100:16, contribution rates are established and may be amended by the New Hampshire State legislature and are determined by the NHRS Board of Trustees based on an actuarial valuation. The County's contribution rates for the covered payroll of public safety employees and political subdivision employees were 2.60% and 0.26%, respectively, during the year ended June 30, 2024. Contributions to the OPEB plan for the County were $239,747 for the year ended June 30, 2024. Employees are not required to contribute to the OPEB plan.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2024, the County reported a liability of $2,114,607 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2023, and the total OPEB liability used to calculate the net OPEB liability was determined by a roll forward of the actuarial valuation from June 30, 2022. The County's proportion of the net OPEB liability was based on actual contributions by the County during the relevant fiscal year relative to the actual contributions of all participating plan members, excluding contributions to separately finance specific liabilities of individual employers or NHRS. At June 30, 2023, the County's proportion was approximately 0.6188 percent, which was an increase of approximately 0.0238 percentage points from its proportion measured as of June 30, 2022.

For the year ended June 30, 2024, the County recognized OPEB expense of $140,473. At June 30, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on OPEB plan investments	$ 2,542	
County contributions subsequent to the measurement date	239,747	
Totals	$ 242,289	$ -

The County reported $239,747 as deferred outflows of resources related to OPEB resulting from County contributions subsequent to the measurement date. This amount will be recognized as a reduction of the net

OPEB liability in the measurement period ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense for the measurement periods as follows:

June 30,		
2024	$	(421)
2025		(3,211)
2026		6,870
2027		(696)
	$	2,542

Actuarial Assumptions

The total OPEB liability was determined by a roll forward of the actuarial valuation as of June 30, 2022, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.00%
Wage inflation	2.75% (2.25% for Teachers)
Salary increases	5.40%, average, including inflation
Investment rate of return	6.75% per year, net of OPEB plan investment expense, including inflation

Mortality rates were based on the Pub-2010 Healthy Retiree Mortality Tables with credibility adjustments for each group (Police and Fire combined) and projected fully generational mortality improvements using Scale MP-2021.

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of the most recent actuarial experience study, which was for the period July 1, 2015 – June 30, 2029.

The long-term expected rate of return on OPEB Plan investments was selected from a best estimate range determined using the building block approach. Under this method, an expected future real return range is calculated separately for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return net of investment expenses by the target asset allocation percentage and by adding expected inflation.

Following is a table presenting target allocations and geometric real rates of return for each asset class:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return
Public equity	50%	5.40-5.65%
Private market equity	20%	4.00-6.65%
Private debt	5%	5.05%
Fixed income	25%	2.15%
Total	100%	

The discount rate used to measure the collective total OPEB liability as of June 30, 2023 was 6.75%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made under the current statutes RSA 100-A:16 and RSA 100-A:53. Based on those assumptions, the OPEB Plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on OPEB Plan investments was applied to all periods of projected benefit payments to determine the collective total OPEB liability.

Sensitivity of the County's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the County's proportionate share of the net OPEB liability calculated using the discount rate of 6.75%, as well as what the County's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the single discount rate:

	1% Decrease	Current	1% Increase
Net OPEB liability	$ 2,296,671	$ 2,114,607	$ 1,955,762

SINGLE EMPLOYER PLAN

Plan Description

The County of Rockingham, New Hampshire administers the retiree health care benefits program, a single employer defined benefits plan that is used to provide postemployment benefits other than pensions (OPEB) for all permanent full-time employees. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

Benefits Provided

The County provides medical benefits to its eligible retirees and their covered spouses. Employees other than police hired prior to July 1, 2011 are eligible to retire at age 60 regardless of years of creditable service, age 50 with at least 10 years of creditable service, or at any age if they have at least 20 years of creditable service and the sum of their age and years of service is at least 70. Employees other than police hired on or after July 1, 2011 are eligible to retire at age 65 regardless of years of creditable service, or age 60 with at least 30 years of creditable service. Police officers hired prior to July 1, 2011 and vested as of January 1, 2012 are eligible to retire at age 45 with at least 20 years of creditable service, or at age 60 regardless of their years of creditable service. Police officers hired prior to July 1, 2011 and not vested as of January 1, 2012 are eligible to retire at age 46 with at least 21 years of creditable service, or at age 60 regardless of their years of creditable service. Police officers hired on or after July 1, 2011 are eligible to retire at age 52.5 with 25 years of credible services or at age 60 regardless of years of creditable service. Retirees and their covered spouses are required to pay 100% of the cost of the premium. The valuation does not account for the cost of benefits to retirees or their spouses after age 65. Surviving spouses continue to receive coverage after the death of the eligible retired employee but are required to pay 100% of the premium.

Employees Covered By Benefit Terms

At July 1, 2023, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	26
Inactive employees entitled to but not yet receiving benefit payments	-
Active employees	343
	369

Total OPEB Liability

The County's total OPEB liability of $1,162,264 was measured as of June 30, 2024 and was determined by an actuarial valuation as of July 1, 2023, rolled forward the OPEB plan's fiscal year end.

Actuarial Assumptions and Other Inputs for OPEB

The total OPEB liability in the July 1, 2023 valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Salary increases	2.50%
Discount rate	3.93%
Healthcare cost trend rates	Initial rate of 8%, decrease 0.5% per year to 6%, then grading down to an ultimate trend trate of 4% in 2075

The discount rate was based on the index provided by the *Bond Buyer 20-Bond General Obligation Index* based on the 20-year AA municipal bond rate as of June 30, 2024.

Mortality rates were based on PubG-2010 General Employees Headcount-Weighted Mortality fully generational using Scale MP-2021, PubG-2010 General Retirees Headcount-Weighted Mortality fully generational using Scale MPG-2021, and PubG-2010 Safety Employees Headcount-Weighted Mortality fully generational using Scale MP-2021.

Changes in the Total OPEB Liability

Balance at July 1, 2023	$ 1,583,414
Changes for the year:	
Service cost	47,411
Interest	58,063
Changes of assumptions or other inputs	25,950
Differences between expected and actual experience	(472,482)
Benefit payments	(80,092)
Net changes	(421,150)
Balance at June 30, 2024	$ 1,162,264

Changes of assumptions and other inputs reflect a change in the discount rate of 3.65% at June 30, 2023 to 3.93% at June 30, 2024. Additionally, healthcare trend rates were updated to reflect actual changes.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

	1% Decrease	Current	1% Increase
Total OPEB liability	$ 1,255,172	$ 1,162,264	$ 1,078,534

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rate:

	1% Decrease	Current	1% Increase
Total OPEB liability	$ 1,054,320	$ 1,162,264	$ 1,287,610

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2024, the County recognized negative OPEB expense of ($19,665). At June 30, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	$ 93,873	$ 407,731
Changes of assumptions	33,518	94,503
Totals	$ 127,391	$ 502,234

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

June 30,	
2025	$ (89,874)
2026	(79,146)
2027	(83,842)
2028	(82,124)
2029	(39,857)
	$ (374,843)

NOTE 7—DEFINED BENEFIT PENSION PLAN

Plan Description

The County contributes to the New Hampshire Retirement System (NHRS), a public employee retirement system that administers a single cost-sharing multiple-employer defined benefit pension plan. The plan provides service, disability, death and vested retirement allowances to plan members and beneficiaries. Benefit provisions are established and may be amended by the New Hampshire State legislature.

The NHRS issues a publicly available financial report that includes financial statements and required supplementary information for NHRS. That report may be obtained by writing to New Hampshire Retirement System, 54 Regional Drive, Concord, New Hampshire 03301 or from their website at www.nhrs.org.

Substantially all full-time state and local employees, public school teachers, permanent firefighters and permanent police officers within the State are eligible and required to participate in the Pension Plan.

The Pension Plan is divided into two membership groups. State and local employees and teachers belong to Group I. Police and firefighters belong to Group II.

Benefits Provided

Benefit formulas and eligibility requirements for the pension plan are set by State law (RSA 100-A).

Group I benefits are provided based on creditable service and average final salary for the highest of either three or five years, depending on when service commenced.

Group II benefits are provided based on age, years of creditable service and a benefit multiplier depending on vesting status as of January 1, 2012. The maximum retirement allowance for Group II members vested by January 1, 2012 (45 years of age with 20 years of service or age 60 regardless of years of creditable service) is the average final compensation multiplied by 2.5% multiplied by creditable service. For Group II members not vested by January 1, 2012 the benefit is calculated the same way but the multiplier used in the calculation will change depending on age and years of creditable service as follows:

Years of Creditable Service as of January 1, 2012	Minimum Age	Minimum Service	Benefit Multiplier
At least 8 but less than 10 years	46	21	2.4%
At least 6 but less than 8 years	47	22	2.3%
At least 4 but less than 6 years	48	23	2.2%
Less than 4 years	49	24	2.1%

Funding Policy

Covered police officers are required to contribute 11.55% of their covered salary, whereas general employees are required to contribute 7.0% of their covered salary. The County is required to contribute at an actuarially determined rate. The County's pension contribution rates for covered payroll of police officers and general employees were 28.68% and 13.27%, respectively, during the year ended June 30, 2024. The County contributes 100% of the employer cost for police officers and general employees of the County.

Per RSA-100:A16, plan member contribution rates are established and may be amended by the New Hampshire State legislature and employer contribution rates are determined by the NHRS Board of Trustees based on their actuarial funding policy. The County's pension contributions to the NHRS for the year ending June 30, 2024 were $4,509,354.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2024, the County reported a liability of $42,067,351 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by a roll forward of the actuarial valuation from June 30, 2022. The County's proportion of the net pension liability was based on actual contributions by the County during the relevant fiscal year relative to the actual contributions of all participating plan members, excluding contributions to separately finance specific liabilities of individual employers or NHRS. At June 30, 2023, the County's proportion was approximately 0.7514 percent, which was an increase of approximately 0.0279 percentage points from its proportion measured as of June 30, 2024.

For the year ended June 30, 2024, the County recognized pension expense of $5,374,132. At June 30, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	$ 1,074,914	$ 16,906
Changes of assumptions	1,107,191	
Net difference between projected and actual earnings on pension plan investments	608,365	
Changes in proportion and differences between County contributions and proportionate share of contributions	2,633,530	955,371
County contributions subsequent to the measurement date	4,509,354	
Totals	$ 9,933,354	$ 972,277

The net amount of deferred outflows of resources and deferred inflows of resources related to pension is reflected as an increase to unrestricted net position in the amount of $8,961,077. The County reported $4,509,354 as deferred outflows of resources related to pension resulting from County contributions subsequent to the measurement date. This amount will be recognized as a reduction of the net pension liability in the measurement period ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense in the measurement periods as follows:

June 30,	
2024	$ 1,614,479
2025	(280,829)
2026	2,970,956
2027	147,117
	$ 4,451,723

Actuarial Assumptions

The total pension liability was determined by a roll forward of the actuarial valuation as of June 30, 2022, using the following actuarial assumptions:

Inflation	2.00%
Wage inflation	2.75% (2.25% for Teachers)
Salary increases	5.40%, average, including inflation
Investment rate of return	6.75%, net of pension plan investment expense, including inflation

Mortality rates were based on the Pub-2010 Healthy Retiree Mortality Tables with creditability adjustments for each group (Police and Fire combined) and projected fully generational mortality improvements using Scale MP-2021.

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of the most recent actuarial experience study, which was for the period July 1, 2015 – June 30, 2019.

The long-term expected rate of return on pension plan investments was selected from a best estimate range determined using the building block approach. Under this method, an expected future real return range is calculated separately for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return net of investment expenses by the target asset allocation percentage and by adding expected inflation.

Following is a table presenting target allocations and geometric real rates of return for each asset class:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return
Public equity	50%	5.40-5.65%
Private market equity	20%	4.00-6.65%
Private debt	5%	5.05%
Fixed income	25%	2.15%
Total	100%	

Discount Rate

The discount rate used to measure the collective pension liability as of June 30, 2023 was 6.75%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. For purposes of the projection, member contributions and employer contributions are projected based on the expected payroll of current members only. Employer contributions are determined based on the pension plan's actuarial funding policy and as required by RSA 100-A:16. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the collective pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 6.75%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the single discount rate:

	1% Decrease	Current	1% Increase
Net pension liability	$ 57,080,303	$ 42,067,351	$ 29,239,703

NOTE 8—PROPERTY TAXES

Property taxes levied to support the County are based on the assessed valuation of the prior April 1st for all taxable real property. Taxes are due on or before December 17th of each year, after which interest is charged daily at 10% on the amounts that are overdue.

Under state statutes, the thirty-seven Towns/Cities that comprise Rockingham County (all independent governmental units) collect County taxes as part of local property tax assessments. As collection agent, the Towns/Cities are required to pay over to the County its share of property tax assessments. The Towns/Cities assume financial responsibility for all uncollected property taxes under state statutes.

NOTE 9—RESTRICTED NET POSITION

Net position of governmental activities is restricted for specific purposes at June 30, 2024 as follows:

Permanent funds - Principal	$ 32,655
Long-term care	485,367
LCHIP surchages	738,211
Drug task force	67,845
Expendable trust	2,730
Nursing home	68,245
Assisted living	8,802
Inmate commissary	384,001
Inmate chapel	17,377
Deeds equipment	97,036
WF Sturtevant	5,220
	$ 1,907,489

NOTE 10—COMPONENTS OF FUND BALANCE

Components of fund balance for the County's governmental funds at June 30, 2024 are comprised as follows:

Fund Balances	General Fund	Capital Projects Fund	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:				
Prepaid items	$ 784,723		$ 24,221	$ 808,944
Inventory	867,957			867,957
Permanent fund - Principal			32,655	32,655
Restricted for:				
Unexpended bond proceeds		$ 15,920,200		15,920,200
Long-term care (RSA 24:13)	485,367			485,367
LCHIP surcharges (RSA 478:17-g)	738,211			738,211
Drug task force			67,845	67,845
Expendable trust			2,730	2,730
Nursing home			68,245	68,245
Assisted living			8,802	8,802
Inmate commissary			384,001	384,001
Inmate chapel			17,377	17,377
Deeds equipment			97,036	97,036
WF Sturtevant			5,220	5,220
Assigned for:				
Encumbrances	496,670			496,670
Unassigned (deficit) for:				
General operations	26,077,939			26,077,939
Opioid settlement			(24,221)	(24,221)
	$ 29,450,867	$ 15,920,200	$ 683,911	$ 46,054,978

NOTE 11—INTERFUND BALANCES AND TRANSFERS

Interfund Balances

The County has combined the cash resources of its governmental funds. For accounting and reporting purposes, that portion of the pooled cash balance is reported in the specific fund as an interfund balance.

Interfund balances at June 30, 2024 are as follows:

Due to	General Fund	Nonmajor Governmental Funds	Internal Service Funds	Totals
	Due from			
General Fund		$ 57,205	$ 105,527	$ 162,732
Capital Projects Fund	$ 695,950			695,950
Contingent Grants Fund	43,751,071			43,751,071
Nonmajor Governmental Funds	4,164,315			4,164,315
Internal Service Funds	9,962			9,962
	$ 48,621,298	$ 57,205	$ 105,527	$ 48,784,030

Interfund Transfers

During the year, interfund transactions occurred between funds which were made in accordance with budgetary authorizations.

Interfund transfers for the year ended June 30, 2024 are as follows:

Transfer to	General Fund	Nonmajor Governmental Funds	Totals
	Transfer from		
General Fund		$ 100,000	$ 100,000
Capital Projects Fund	$ 692,450		692,450
	$ 692,450	$ 100,000	$ 792,450

NOTE 12—SELF INSURANCE

The County self-insures against claims for most health coverage, workers' compensation and most employee dental coverage. Annual estimated requirements for claims are provided in the County's annual operating budget.

Health Insurance

The County contracts with an insurance carrier for excess liability coverage and an insurance consultant for claims processing. Under the terms of its health insurance coverage for nonunion employees (and those of three unions, Sheriff's Supervisors, Correctional Officers, and Longterm Care), the County is liable for all medical claims up to $150,000 for a covered individual. Claims exceeding this amount are the responsibility of the stop loss (or reinsurance) carrier, which funds these specific claims in advance to the County, which then pays the claims to the providers. The claims liability represents an estimate of claims incurred but unpaid at year end, based on past historical costs and claims paid subsequent to year end.

Dental Insurance

The County does not contract with an insurance carrier for excess liability coverage. Under the terms of its dental insurance coverage, the County is liable for all dental claims up to an annual maximum of $1,500 per covered individual on the “low” plan and $2,000 per covered individual on the “high” plan. Any claim amounts exceeding the $1,500 or $2,000 maximum are the responsibility of the covered plan participants. The claims liability represents an estimate of claims incurred but unpaid at year-end, based on past historical costs and claims paid subsequent to year-end.

Workers’ Compensation

The County contracts with an insurance consultant for claims processing of the County’s workers’ compensation policy, which has no excess liability coverage for any employees. The County does have excess workers’ compensation coverage through another provider. The workers’ compensation claims liability represents an estimate of future costs based on a historical analysis of similar claims for all employees excluding public safety. The County is unable to make any reasonable estimate of its liability for public safety employees.

Changes in the aggregate liability for claims for the years ended June 30, 2024 were as follows:

	Health	Dental	Workers' Compensation	Total
Claims liability, beginning of year	$ 209,112	$ 13,840	$ 398,439	$ 621,391
Claims incurred/recognized	8,348,815	443,862	681,490	9,474,167
Claims paid	(8,333,715)	(443,862)	(745,071)	(9,522,648)
Claims liability, end of year	$ 224,212	$ 13,840	$ 334,858	$ 572,910

Changes in the aggregate liability for claims for the years ended June 30, 2023 were as follows:

	Health	Dental	Workers' Compensation	Total
Claims liability, beginning of year	$ 186,244	$ 13,163	$ 489,717	$ 689,124
Claims incurred/recognized	8,336,683	451,096	50,602	8,838,381
Claims paid	(8,313,815)	(450,419)	(541,880)	(9,306,114)
Claims liability, end of year	$ 209,112	$ 13,840	$ (1,561)	$ 221,391

NOTE 13—RISK MANAGEMENT

The County is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended June 30, 2024, the County participated in a public entity risk pool (Trust) for property and liability insurance coverage. Coverage has not been significantly reduced from the prior year and settled claims have not exceeded coverage in any of the past three years.

The Trust agreements permit the Trust to make additional assessments to members should there be a deficiency in Trust assets to meet its liabilities. Accounting principles generally accepted in the United States of America require members of pools with a sharing of risk to determine whether or not such assessment is probable and, if so, a reasonable estimate of such assessment. At this time, the Trust foresees no likelihood of an additional assessment for any of the past years. Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated.

These losses include an estimate of claims that have been incurred but not reported. Based on the best available information there is no liability at June 30, 2024.

Property and Liability Insurance

The Trust provides certain property and liability insurance coverage to member towns, cities, and other qualified political subdivisions of New Hampshire. As a member of the Trust, the County shares in contributing to the cost of and receiving benefit from a self-insured pooled risk management program. The program includes a Self-Insured Retention Fund from which is paid up to $200,000 for each and every covered property, crime and/or liability loss that exceeds $1,000, up to an aggregate of $1,200,000. Each property loss is subject to a $1,000 deductible. All losses over the aggregate are covered by insurance policies.

NOTE 14—CONTINGENT LIABILITIES

Litigation

County officials estimate that any potential claims against the County which are not covered by insurance are immaterial and would not affect the financial position of the County.

Other Contingencies

The County participates in the federally assisted Medicaid program at the County Nursing Home. This program is subject to financial and compliance audits by the grantors or their representatives. The amount, if any, of expenditures which may be disallowed by the granting agency cannot be determined at this time; although the County expects such amounts, if any, to be immaterial.

Federal Grants

The County participates in a number of federally assisted grant programs. These programs are subject to financial and compliance audits by the grantors or their representatives. The amounts, if any, of expenditures which may be disallowed by the granting agency cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

NOTE 15—CHANGE IN ACCOUNTING PRINCIPLES

GASB Statement No. 100 – Accounting Changes and Error Corrections

During the year ended June 30, 2024, the County implemented GASB Statement No. 100, *Accounting Changes and Error Corrections*. Under GASB Statement No. 100, the accounting and financial reporting for each type of accounting change and error correction is outlined. The Statement requires that the aggregate adjustments to beginning net position or beginning fund balance be presented on the face of the financial statements. Additionally, disclosures in the notes to the financial statements are to provide descriptive information about the accounting changes and error corrections, including the financial statement line items affected.

NOTE 16—RESTATEMENT OF EQUITY

During the year ended June 30, 2024, it was determined that capital assets were understated as previously reported. Additionally, it was determined accounts receivable, due from other governments and accrued payroll were overstated, as previously reported. The effect of correcting the errors is shown below:

	6/30/2023 As Previously Reported	Error Correction	6/30/2023 As Restated
Government-Wide:			
Governmental Activities	$ 41,136,631	$ (280,858)	$ 40,855,773
Total Primary Government	$ 41,136,631	$ (280,858)	$ 40,855,773
Governmental Funds:			
Major Funds:			
General Fund	$ 34,861,872	$ (665,869)	$ 34,196,003
Capital Projects Fund	26,889,225		26,889,225
Contingent Grants Fund	-		-
Nonmajor Funds	646,649		646,649
Total Governmental Funds	$ 62,397,746	$ (665,869)	$ 61,731,877
Proprietary Funds:			
Internal Service Funds	$ 11,408,516	$ -	$ 11,408,516
Fiduciary Funds:			
Custodial Funds	$ 223,877	$ -	$ 223,877

SCHEDULE 1

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis) - General Fund

For the Year Ended June 30, 2024

	Budgeted Amounts			Variance with Final Budget - Favorable
	Original	Final	Actual Amounts	(Unfavorable)
Revenues:				
Taxes	$ 51,370,288	$ 51,370,288	$ 51,370,288	$ -
Intergovernmental	1,021,030	1,021,030	1,866,677	845,647
Charges for services:				
Long-term Care Services:				
Nursing home	22,854,355	22,854,355	25,839,917	2,985,562
Assissted living	1,308,685	1,308,685	1,843,894	535,209
Administration and Other:				
Maintenance	33,000	33,000	52,790	19,790
Deeds	2,080,000	2,080,000	2,091,755	11,755
Sherrif's office	777,964	777,964	853,228	75,264
Interest income	1,500,000	1,500,000	3,132,158	1,632,158
Miscellaneous	2,472,210	2,472,210	2,166,435	(305,775)
Total Revenues	83,417,532	83,417,532	89,217,142	5,799,610
Expenditures:				
Current operations:				
Long-term Care Services				
Nursing home	30,360,221	32,561,313	31,833,480	727,833
Assissted living	2,725,936	2,799,936	2,678,301	121,635
Categorigal assistance	19,821,341	19,173,005	19,169,477	3,528
Corrections	14,118,236	13,303,315	13,001,089	302,226
Administration and Other:				
Maintenance	5,410,571	5,513,321	5,334,283	179,038
Deeds	1,387,520	1,337,722	1,275,727	61,995
Finance	1,613,613	1,634,031	1,562,872	71,159
General government	836,392	861,702	709,939	151,763
Human resources	1,106,296	1,144,616	1,056,779	87,837
Information technology	1,113,919	1,144,646	900,814	243,832
Statutory organizations	540,347	540,347	540,347	-
Non-county specials	310,000	310,000	285,000	25,000
Commissioners	262,701	262,701	225,722	36,979
Delegation	346,632	258,975	120,963	138,012
Medical examiner	80,200	80,200	79,159	1,041
Treasuere	20,176	20,176	15,905	4,271
Sherrif's office	7,826,372	7,803,790	7,446,718	357,072
County attorney	4,791,964	4,628,964	4,414,732	214,232
Capital outlay	49,100	49,100	35,486	13,614
Debt service:				-
Principal	1,496,450	1,496,450	1,496,450	-
Interest and fiscal charges	976,913	976,913	976,913	-
Total Expenditures	95,194,900	95,901,224	93,160,156	2,741,068
Excess revenues over (under) expenditures	(11,777,368)	(12,483,692)	(3,943,014)	3,058,542

See accompanying notes to the required supplementary information

SCHEDULE 1

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis) - General Fund

For the Year Ended June 30, 2024

(continued)

Other financing sources (uses):				
Transfers in	2,000	2,000	100,000	98,000
Transfers out	(692,450)	(692,450)	(692,450)	-
Total Other financing sources (uses)	(690,450)	(690,450)	(592,450)	98,000
Net change in fund balance	(12,467,818)	(13,174,142)	(4,535,464)	3,156,542
Fund Balance at beginning of year - Budgetary Basis	34,196,003	34,196,003	34,196,003	-
Fund Balance (deficit) at end of year - Budgetary Basis	$ 21,728,185	$ 21,021,861	$ 29,660,539	$ 3,156,542

SCHEDULE 2

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE

Schedule of Changes in the County's Proportionate Share of the Net OPEB Liability

For the Year Ended June 30, 2024

	Cost-Sharing Multiple Employer Plan Information Only				
Measurement Period Ended	County's Proportion of the Net OPEB Liability	County's Proportionate Share of the Net OPEB Liability	County's Covered Payroll	County's Proportionate Share of the Net OPEB Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
June 30, 2023	0.61881261%	$ 2,114,607	$ 24,685,979	8.57%	12.80%
June 30, 2022	0.59503650%	$ 2,248,569	$ 22,840,399	9.84%	10.64%
June 30, 2021	0.52981455%	$ 2,121,679	$ 21,107,272	10.05%	11.06%
June 30, 2020	0.55767684%	$ 2,441,002	$ 21,415,652	11.40%	7.74%
June 30, 2019	0.61933629%	$ 2,715,239	$ 21,626,333	12.56%	7.75%
June 30, 2018	0.63992980%	$ 2,929,891	$ 21,084,060	13.90%	7.53%
June 30, 2017	*	*	*	*	*
June 30, 2016	*	*	*	*	*
June 30, 2015	*	*	*	*	*
June 30, 2014	*	*	*	*	*

Significant Actuarial Assumptions					
Measurement Periods	Inflation	Salary Increases	Investment Rate of Return	Mortality Table	Mortality Scale
June 30, 2022 - 2023	2.00%	5.40%	6.75%	Pub-2010	MP-2019
June 30, 2020 - 2021	2.00%	5.60%	6.75%	Pub-2010	MP-2019
June 30, 2016 - 2019	2.50%	5.60%	7.25%	RP-2014	MP-2015

Note to Required Supplementary Schedule:

* 10 Year schedule, historical information not available

SCHEDULE 3

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE

Schedule of County OPEB Contributions

For the Year Ended June 30, 2024

	Cost-Sharing Multiple Employer Plan Information Only				
Year Ended	Contractually Required Contribution	Contributions in Relation to the Contractually Required Contribution	Contribution Deficiency (Excess)	County's Covered Payroll	Contributions as a Percentage of Covered Payroll
June 30, 2024	$ 239,747	$ (239,747)	$ -	$ 25,355,263	0.95%
June 30, 2023	$ 270,832	$ (270,832)	$ -	$ 24,685,979	1.10%
June 30, 2022	$ 250,564	$ (250,564)	$ -	$ 22,840,399	1.10%
June 30, 2021	$ 254,603	$ (254,603)	$ -	$ 21,107,272	1.21%
June 30, 2020	$ 258,864	$ (258,864)	$ -	$ 21,415,652	1.21%
June 30, 2019	$ 422,258	$ (422,258)	$ -	$ 32,060,012 ^	1.32%
December 31, 2017	*	*	*	*	*
December 31, 2016	*	*	*	*	*
December 31, 2015	*	*	*	*	*
December 31, 2014	*	*	*	*	*

^ Includes 18 months of covered payroll as a result of the County transitioning to a June 30 fiscal year end

Note to Required Supplementary Schedule:
* 10 Year schedule, historical information not available

SCHEDULE 4
COUNTY OF ROCKINGHAM, NEW HAMPSHIRE
Schedule of Changes in the County's Total OPEB Liability and Related Ratios
For the Year Ended June 30, 2024

Single Employer Plan Information Only	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Total OPEB Liability:										
Service cost	$ 47,411	$ 46,774	$ 91,853	$ 87,678	$ 90,994	$ 132,705	*	*	*	*
Interest	58,063	56,860	34,826	34,854	62,454	89,883	*	*	*	*
Changes of assumptions or other inputs	25,950	(18,739)	(195,027)	16,711	161,358	(8,016)	*	*	*	*
Differences between expected and actual experience	(472,482)		22,725		(415,941)	-	*	*	*	*
Benefit payments	(80,092)	(121,883)	(104,908)	(111,438)	(94,272)	(166,513)	*	*	*	*
Net change in total OPEB liability	(421,150)	(36,988)	(150,531)	27,805	(195,407)	48,059	*	*	*	*
Total OPEB Liability - beginning of year	**1,583,414**	1,620,402	1,572,933	1,545,128	1,740,535	1,692,476	*	*	*	*
Total OPEB Liability - end of year	$ 1,162,264	$ 1,583,414	$ 1,422,402	$ 1,572,933	$ 1,545,128	$ 1,740,535	*	*	*	*
Covered employee payroll	$ 20,208,590	$ 22,427,501	$ 19,271,200	$ 17,614,961	$ 19,880,290	$ 26,993,333 ^	*	*	*	*
Total OPEB liability as a percentage of covered employee payroll	5.75%	7.06%	7.38%	8.93%	7.77%	6.45%	*	*	*	*
Significant Actuarial Assumptions										
Discount rate	3.93%	3.65%	3.54%	2.16%	2.21%	3.50%	*	*	*	*
Health cost trend rates:										
Initial	8.00% - 2023	7.5% - 2021	7.5% - 2021	7.0% - 2019	7.0% - 2019	8.0% - 2017	*	*	*	*
Ultimate	4.00% - 2075	4.0% - 2075	4.0% - 2075	5.2% - 2075	5.2% - 2075	5.0% - 2023	*	*	*	*
Mortality data set	PubG-2010	PubG-2010	PubG-2010	PubG-2010	PubG-2010	RP-2014	*	*	*	*
Mortality improvement scale	MP-2021	MP-2019	MP-2019	MP-2019	MP-2019	MP-2015	*	*	*	*

^ Includes 18 months of covered payroll as a result of the County transitioning to a June 30 fiscal year

Notes to Required Supplementary Schedule:
No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75
* 10 Year schedule, historical information not available

See accompanying notes to the required supplementary information

SCHEDULE 5

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE

Schedule of Changes in the County's Proportionate Share of the Net Pension Liability

For the Year Ended June 30, 2024

Measurement Period Ended	County's Proportion of the Net Pension Liability	County's Proportionate Share of the Net Pension Liability	County's Covered Payroll	County's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
June 30, 2023	0.75143352%	$ 42,067,351	$ 24,685,979	170.41%	67.18%
June 30, 2022	0.72349658%	$ 41,500,712	$ 22,840,399	181.70%	65.12%
June 30, 2021	0.67360418%	$ 29,853,593	$ 21,107,272	141.44%	72.22%
June 30, 2020	0.70704005%	$ 45,223,350	$ 21,415,652	211.17%	58.72%
June 30, 2019	0.73825637%	$ 35,522,347	$ 21,626,333	164.26%	65.59%
June 30, 2018	0.74780112%	$ 36,008,138	$ 21,084,060	170.78%	64.73%
June 30, 2017	0.81614093%	$ 40,137,752	$ 21,432,783	187.27%	62.66%
June 30, 2016	0.89542291%	$ 47,614,967	$ 23,192,721	205.30%	58.30%
June 30, 2015	0.86913382%	$ 34,430,972	$ 22,090,187	155.87%	65.47%
June 30, 2014	*	*	*	*	*

Significant Actuarial Assumptions

Measurement Periods	Inflation	Salary Increases	Investment Rate of Return	Mortality Table	Mortality Scale
June 30, 2022 - 2023	2.00%	5.40%	6.75%	Pub-2010	MP-2019
June 30, 2020 - 2021	2.00%	5.60%	6.75%	Pub-2010	MP-2019
June 30, 2016 - 2019	2.50%	5.60%	7.25%	RP-2014	MP-2015
June 30, 2013 - 2015	3.00%	3.75-5.80%	7.75%	RP-2000	Scale AA

Note to Required Supplementary Schedule:
* 10 Year schedule, historical information not available

SCHEDULE 6

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE

Schedule of County Pension Contributions

For the Year Ended June 30, 2024

Year Ended	Contractually Required Contribution	Contributions in Relation to the Contractually Required Contribution	Contribution Deficiency (Excess)	County's Covered Payroll		Contributions as a Percentage of Covered Payroll
June 30, 2024	$ 4,509,354	$ (4,509,354)	$ -	$ 25,355,263		17.78%
June 30, 2023	$ 4,189,154	$ (4,189,154)	$ -	$ 24,685,979		16.97%
June 30, 2022	$ 3,048,240	$ (3,048,240)	$ -	$ 22,840,399		13.35%
June 30, 2021	$ 3,094,715	$ (3,094,715)	$ -	$ 21,107,272		14.66%
June 30, 2020	$ 3,141,190	$ (3,141,190)	$ -	$ 21,415,652		14.67%
June 30, 2019	$ 4,775,242	$ (4,775,242)	$ -	$ 32,060,012	^	14.89%
December 31, 2017	$ 3,077,529	$ (3,077,529)	$ -	$ 22,613,875		13.61%
December 31, 2016	$ 3,019,682	$ (3,019,682)	$ -	$ 21,190,001		14.25%
December 31, 2015	$ 3,036,667	$ (3,036,667)	$ -	$ 19,171,819		15.84%
December 31, 2014	*	*	*	*		*

^ Includes 18 months of covered payroll as a result of the County transitioning to a June 30 fiscal year end

Note to Required Supplementary Schedule:
* 10 Year schedule, historical information not available

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
June 30, 2024

NOTE 1—BUDGET TO ACTUAL RECONCILIATION

Amounts recorded as budgetary amounts in the Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Budgetary Basis) – General Fund (Schedule 1) are reported on the basis budgeted by the County. Those amounts differ from those reported in conformity with accounting principles generally accepted in the United States of America in the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds (Exhibit D). General Fund budgetary revenues and other financing sources and expenditures and other financing uses were adjusted for encumbrances and financed purchase obligation activity as follows:

	Revenues and Other Financing Sources	Expenditures and Other Financing Uses
Per Exhibit D	$ 89,471,173	$ 94,216,309
Encumbrances - June 30, 2023		(706,342)
Encumbrances - June 30, 2024		496,670
Financed purchase obligation activity	(154,031)	(154,031)
Per Schedule 1	$ 89,317,142	$ 93,852,606

Major Special Revenue Fund

The County adopts its budget under regulations of the New Hampshire Department of Revenue Administration, which differ from accounting principles generally accepted in the United States of America. Consequently, budgetary information is not presented for the Contingent Grants Fund as the information is neither practical nor meaningful.

SCHEDULE A

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE

Combining Balance Sheet

Governmental Funds - All Nonmajor Special Revenue Funds

June 30, 2024

	Special Revenue Funds										Total
	Opioid Settlement Fund	Drug Task Force Fund	Expendable Trust Fund	Nursing Home Special Account Fund	Assisted Living Donations Fund	Inmate Commissary Fund	Inmate Chapel Fund	Deeds Equipment Fund	WF Sturtevant Memorial Fund	Permanent Funds	Nonmajor Governmental Funds
ASSETS											
Cash and cash equivalents		$ 71,130							$ 5,220		$ 76,350
Restricted cash				$ 75,806				$ 96,610			172,416
Investments			$ 30,773							$ 50,209	80,982
Accounts receivable, net				50							50
Due from other funds	$ 3,752,896			438	$ 8,802	$ 384,102	$ 17,651	426			4,164,315
Prepaid items	24,221										24,221
Total Assets	$ 3,777,117	$ 71,130	$ 30,773	$ 76,294	$ 8,802	$ 384,102	$ 17,651	$ 97,036	$ 5,220	$ 50,209	$ 4,518,334
DEFERRED OUTFLOWS OF RESOURCES											
Total Deferred Outflows of Resources	-	-	-	-	-	-	-	-	-	-	-
Total Assets and Deferred Outflows of Resou	$ 3,777,117	$ 71,130	$ 30,773	$ 76,294	$ 8,802	$ 384,102	$ 17,651	$ 97,036	$ 5,220	$ 50,209	$ 4,518,334
LIABILITIES											
Accounts payable						$ 101					$ 101
Advances from grantors	$ 3,777,117										3,777,117
Due to other funds		$ 3,285	$ 28,043	$ 8,049			$ 274			$ 17,554	57,205
Total Liabilities	3,777,117	3,285	28,043	8,049	$ -	101	274	$ -	$ -	17,554	3,834,423
DEFERRED INFLOWS OF RESOURCES											
Total Deferred Inflows of Resources	-	-	-	-	-	-	-	-	-	-	-
FUND BALANCES											
Nonspendable	24,221									32,655	56,876
Restricted		67,845	2,730	68,245	8,802	384,001	17,377	97,036	5,220		651,256
Unassigned (deficit)	(24,221)										(24,221)
Total Fund Balances	-	67,845	2,730	68,245	8,802	384,001	17,377	97,036	5,220	32,655	683,911
Total Liabilities, Deferred Inflows of Total Liabilities and Fund Balances	$ 3,777,117	$ 71,130	$ 30,773	$ 76,294	$ 8,802	$ 384,102	$ 17,651	$ 97,036	$ 5,220	$ 50,209	$ 4,518,334

SCHEDULE B

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Governmental Funds - All Nonmajor Special Revenue Funds

For the Year Ended June 30, 2024

	Special Revenue Funds										
	Opioid Settlement Fund	Drug Task Force Fund	Expendable Trust Fund	Nursing Home Special Account Fund	Assisted Living Donations Fund	Inmate Commissary Fund	Inmate Chapel Fund	Deeds Equipment Fund	WF Sturtevant Memorial Fund	Permanent Funds	Combining Totals
Revenues:											
Taxes											
Intergovernmental		$ 98,481									$ 98,481
Charges for services								$ 79,010			79,010
Interest and investment income		456	$ 1,259	$ 1,299		$ 13,194	$ 602	1,908		$ 2,004	20,722
Miscellaneous	$ 330,495	3,892		13,394		75,397	800				423,978
Total Revenues	330,495	102,829	1,259	14,693	$ -	88,591	1,402	80,918	$ -	2,004	622,191
Expenditures:											
Current operations:											
Long-term Care Services											
Nursing home				17,920							17,920
Assisted living					739						739
Corrections						82,755	222				82,977
Administration and Other:											
Sheriff's office		52,797									52,797
Opioid services	330,495										330,495
Total Expenditures	330,495	52,797	-	17,920	739	82,755	222	-	-	-	484,928
Excess revenues over (under) expenditures	-	50,032	1,259	(3,227)	(739)	5,836	1,180	80,918	-	2,004	137,263
Other financing sources (uses):											
Transfers out								(100,000)			(100,000)
Total Other financing sources (uses)	-	-	-	-	-	-	-	(100,000)	-	-	(100,000)
Net change in fund balances	-	50,032	1,259	(3,227)	(739)	5,836	1,180	(19,082)	-	2,004	37,263
Fund Balances at beginning of year	-	17,813	1,471	71,472	9,541	378,165	16,197	116,118	5,220	30,651	646,648
Fund Balances at end of year	$ -	$ 67,845	$ 2,730	$ 68,245	$ 8,802	$ 384,001	$ 17,377	$ 97,036	$ 5,220	$ 32,655	$ 683,911

SCHEDULE C

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE

Combining Statement of Net Position

Proprietary Funds

June 30, 2024

	Health Insurance Fund	Dental Insurance Fund	Workers' Compensation Insurance Fund	Compensated Absences Fund	Total Internal Service Funds
ASSETS					
Current Assets:					
Cash and cash equivalents	$ 4,979,708	$ 466,429	$ 2,372,561	$ 602,868	$ 8,421,566
Investments	2,194,977				2,194,977
Accounts receivable, net	60,263	645	21,929	6,418	89,255
Due from other governments, net	12,395				12,395
Due from other funds		9,962			9,962
Prepaid items	5,650	45,650	63,062		114,362
Total Current Assets	7,252,993	522,686	2,457,552	609,286	10,842,517
Total Assets	7,252,993	522,686	2,457,552	609,286	10,842,517
LIABILITIES					
Current Liabilities:					
Accounts payable	53,129	27,466	17,942		98,537
Accrued liabilities				21,604	21,604
Due to other funds	16,562		3,962	85,003	105,527
Incurred but not reported claims liability	224,212	13,840	334,858		572,910
Unearned revenue	3,769	4,505			8,274
Current portion of compensated absences payable				380,693	380,693
Total Current Liabilities	297,672	45,811	356,762	487,300	1,187,545
Noncurrent Liabilities:					
Compensated absences payable				245,679	245,679
Total Noncurrent Liabilities	-	-	-	245,679	245,679
Total Liabilities	297,672	45,811	356,762	732,979	1,433,224
NET POSITION					
Unrestricted (deficit)	6,955,321	476,875	2,100,790	(123,693)	9,409,293
Total Net Position	$ 6,955,321	$ 476,875	$ 2,100,790	$ (123,693)	$ 9,409,293

SCHEDULE D

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE

Combining Statement of Revenues, Expenses and Changes in Net Position

Proprietary Funds

For the Year Ended June 30, 2024

	Health Insurance Fund	Dental Insurance Fund	Workers' Compensation Insurance Fund	Compensated Absences Fund	Total Internal Service Funds
Operating revenues:					
Charges for services	$ 6,354,603	$ 464,354	$ 274,696	$ 573,915	$ 7,667,568
Total Operating revenues	6,354,603	464,354	274,696	573,915	7,667,568
Operating expenses:					
Employee benefits	8,348,815	443,862	681,490	595,143	10,069,310
Total Operating expenses	8,348,815	443,862	681,490	595,143	10,069,310
Operating income (loss)	(1,994,212)	20,492	(406,794)	(21,228)	(2,401,742)
Non-operating revenues (expenses)					
Interest income	361,052	14,503	92,261	81,706	549,522
Miscellaneous	(120,181)		(26,822)		(147,003)
Net Non-operating revenues (expenses)	240,871	14,503	65,439	81,706	402,519
Change in net position	(1,753,341)	34,995	(341,355)	60,478	(1,999,223)
Net Position at beginning of year	8,708,662	441,880	2,442,145	(184,171)	11,408,516
Net Position at end of year	$ 6,955,321	$ 476,875	$ 2,100,790	$ (123,693)	$ 9,409,293

SCHEDULE F

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE

Statement of Cash Flows

Proprietary Funds

For the Year Ended June 30, 2024

	Health Insurance Fund	Dental Insurance Fund	Workers' Compensation Insurance Fund	Compensated Absences Fund	Total Internal Service Funds
Cash flows from operating activities:					
Cash received for services provided	6,441,921	462,594	257,696	567,497	7,729,708
Cash paid to suppliers	(8,383,708)	(433,606)	(773,874)	(720,391)	(10,311,579)
Other operating payments	(120,181)				(120,181)
Net cash provied (used) by operating activities	(2,061,968)	28,988	(516,178)	(152,894)	(2,702,052)
Cash flows from noncapital financing activities					
Net change in due to / from other funds	(80,299)	13,158	(108,991)	(1,749,483)	(1,925,615)
Net cash provided (used) by noncapital financing activities	(80,299)	13,158	(108,991)	(1,749,483)	(1,925,615)
Cash flows from investing activities					
Purchases of investments	(2,194,977)				(2,194,977)
Investment income	361,052	14,503	92,261	81,706	549,522
Net cash provided (used) by investing activities	(1,833,925)	14,503	92,261	81,706	(1,645,455)
Net increase (decrease) in cash and cash equivalents	(3,976,192)	56,649	(532,908)	(1,820,671)	(6,273,122)
Cash and cash eqiuvalents at beginning of year	8,955,900	409,780	2,905,469	2,423,539	14,694,688
Cash and cash eqiuvalents at end of year	$ 4,979,708	$ 466,429	$ 2,372,561	$ 602,868	$ 8,421,566
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:					
Operating loss	(1,994,212)	20,492	(406,794)	(21,228)	(2,401,742)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:					
Non-operating expenses	(120,181)		(26,822)		(147,003)
Changes in assets and liabilities:					
Accounts receivable, net	90,456	(645)	(17,000)	(6,418)	66,393
Due from other governments, net	5,784				5,784
Prepaid items	650			3,496	4,146
Accounts payable	(50,643)	10,256	(1,981)		(42,368)
Incurred but not reported claims liability	15,100		(63,581)		(48,481)
Unearned revenue	(8,922)	(1,115)			(10,037)
Compensated absences				(128,744)	(128,744)
Net cash provided (used) by operating activities	(2,061,968)	28,988	(516,178)	(152,894)	(2,702,052)

SCHEDULE F

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE

Combining Statement of Fiduciary Net Position

Fiduciary Funds

June 30, 2024

	Custodial Funds				
	Registry of Deeds Tax Fund	Inmate Fund	Nursing Home Residents Fund	Assisted Living Security Deposits Fund	Total Custodial Funds
ASSETS					
Cash and cash equivalents		$ 16,604	$ 66,676	$ 83,885	$ 167,165
Accounts receivable	$ 5,471,433	5,286	509		5,477,228
Total Assets	5,471,433	21,890	67,185	83,885	5,644,393
LIABILITIES					
Accounts payable		25,210	6,751		31,961
Due to other governments	5,471,433				5,471,433
Total Liabilities	5,471,433	25,210	6,751	-	5,503,394
NET POSITION					
Restricted for:					
Individuals	-	(3,320)	60,434	83,885	140,999
Total Net Position (deficit)	$ -	$ (3,320)	$ 60,434	$ 83,885	$ 140,999

SCHEDULE G

COUNTY OF ROCKINGHAM, NEW HAMPSHIRE

Combining Statement of Changes in Fiduciary Net Position

Fiduciary Funds

For the Year Ended June 30, 2024

	Custodial Funds				
	Registry of Deeds Tax Fund	Inmate Fund	Nursing Home Residents Fund	Assisted Living Security Deposits Fund	Total Custodial Funds
ADDITIONS:					
Amounts collected for individuals		$ 384,781	$ 653,310	$ 40,913	$ 1,079,004
Fees collected for other governments	$ 50,900,043				50,900,043
Total Additions	50,900,043	384,781	653,310	40,913	51,979,047
DEDUCTIONS:					
Beneficiary payments to individuals		392,989	718,069	50,824	1,161,882
Payments of fees to other governments	50,900,043				50,900,043
Total Deductions	50,900,043	392,989	718,069	50,824	52,061,925
Change in net position	-	(8,208)	(64,759)	(9,911)	(82,878)
Net Position - beginning of year	-	4,888	125,193	93,796	223,877
Net Position - end of year	$ -	$ (3,320)	$ 60,434	$ 83,885	$ 140,999

APPENDIX C

PROPOSED FORM OF LEGAL OPINION

DEVINE MILLIMET

ATTORNEYS AT LAW

APPENDIX C

PROPOSED FORM OF LEGAL OPINION

(Closing Date)

Rockingham County
119 Court Street
Brentwood, New Hampshire 03833

Attn: Charles Nickerson, Senior Director of Finance

RE: Rockingham County, New Hampshire (the "Issuer")
$15,000,000 General Obligation Tax Anticipation Notes
Dated October 8, 2026 (the "Notes")

Ladies and Gentlemen:

We have acted as bond counsel in connection with the issuance of the Notes by the Issuer. In such capacity, we have examined such law and such certified proceedings and other documents as we have deemed necessary to render this opinion.

As to questions of fact material to our opinion, we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify the same by independent investigation.

DEVINE, MILLIMET & BRANCH PROFESSIONAL ASSOCIATION
64 NORTH MAIN STREET SUITE 302 CONCORD NEW HAMPSHIRE 03301
T 603.226.1000
F 603.226.1001
DEVINEMILLIMET.COM
MANCHESTER, NH
CONCORD, NH
PORTSMOUTH, NH

Based upon the foregoing, we are of the opinion that, under existing law:

1. The Notes are valid and binding general obligations of the Issuer.

2. All taxable property in the territory of the Issuer is subject to ad valorem taxation without limitation as to rate or amount to pay the Notes.

3. (a) The interest on the Notes is excluded from gross income of the owners of the Notes for federal income tax purposes. In addition, interest on the Notes is not a specific preference item for purposes of the federal individual alternative minimum tax. However, interest on the Notes will be included in the "adjusted financial statement income" of certain corporations that are subject to the alternative minimum tax under Section 55 of the Internal Revenue Code of 1986, as amended (the "Code"). The opinions set forth in the preceding sentences are subject to the condition that the Issuer comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Notes in order that interest thereon be, and continue to be, excluded from gross income for federal income tax purposes. The Issuer has covenanted to comply with all such requirements. Failure to comply with certain of such requirements may cause interest on the Notes to be included in gross income for federal income tax purposes retroactive to the date of issuance of the Notes. (b) We express no opinion regarding other federal tax consequences arising with respect to the Notes.

4. Interest on the Notes is exempt from the New Hampshire personal income tax on interest and dividends. We express no opinion regarding any other New Hampshire tax consequences arising with respect to the Notes or any tax consequences arising with respect to the Notes under the laws of any state other than New Hampshire.

It is understood that the rights of the owners of the Notes and the enforceability of the Notes may be limited by bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable, and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases and to equitable principles, whether considered at law or in equity.

We express no opinion herein as to the accuracy, adequacy or completeness of the Official Statement relating to the Notes.

This opinion is given as of the date hereof and we neither assume nor undertake any obligation to update, revise, supplement or restate this opinion to reflect any action taken or omitted, or any facts or circumstances that may hereafter come to our attention or any changes in law or in the interpretation thereof, that may hereafter arise or occur, or for any other reason.

Very truly yours,

DEVINE, MILLIMET & BRANCH
PROFESSIONAL ASSOCIATION

APPENDIX D

PROPOSED FORM OF MATERIAL EVENTS DISCLOSURE CERTIFICATE

APPENDIX D

ROCKINGHAM COUNTY, NEW HAMPSHIRE
(THE "ISSUER")

$15,000,000 General Obligation Tax Anticipation Notes
Dated October ___, 2026 (the "Notes")

MATERIAL EVENTS DISCLOSURE CERTIFICATE

In connection with the issuance of the Notes by Issuer and pursuant to the requirements of Securities and Exchange Commission Rule 15c2-12, as amended (the "Rule"), Issuer hereby covenants with and for the benefit of the holders of the Notes, that it will provide, in a timely manner not in excess of ten (10) business days after the occurrence of the event, to the Municipal Securities Rulemaking Board (the "MSRB") in an electronic format as prescribed by the MSRB, notice of the events specified in Section 5(i)(C) of the Rule, such events to include, without limitation:

1. Principal and interest payment delinquencies;

2. Non-payment related defaults, if material;

3. Unscheduled draws on debt service reserves reflecting financial difficulties;

4. Unscheduled draws on credit enhancements reflecting financial difficulties;

5. Substitution of credit or liquidity providers, or their failure to perform;

6. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Notes, or other material events affecting the tax status of the Notes;

7. Modifications to rights of the holders of the Notes, if material;

8. Note calls, if material, and tender offers;

9. Defeasances;

10. Release, substitution, or sale of property securing repayment of the Notes, if material;

11. Rating changes;

12. Bankruptcy, insolvency, receivership or similar event of the Issuer;*

13. The consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;

14. Appointment of a successor or additional trustee or the change of name of a trustee, if material;

15. Incurrence of a Financial Obligation** of the Issuer, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the Issuer, any of which affect security holders, if material; and

16. Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation** of the Issuer, any of which reflect financial difficulties.

The sole remedy available to the owners of the Notes for the failure of Issuer to comply with any provision of this Certificate shall be an action for specific performance of Issuer's obligations under this Certificate; and no other person shall have any right to enforce any provision of this Certificate.

Unless otherwise required by law, all notices, documents and information provided to the MSRB shall be provided in electronic format as prescribed by the MSRB to the MSRB's "EMMA" disclosure service and shall be accompanied by identifying information as prescribed by the MSRB. "EMMA" means the Electronic Municipal Market Access system of the MSRB for use in the collection and dissemination of information, which system the United States Securities and Exchange Commission has stated to be consistent with its Rule 15c2-12. Currently, the following is the website address for EMMA: http://emma.msrb.org.

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* As noted in the Rule, this event is considered to occur when any of the following occur: (i) the appointment of a receiver, fiscal agent or similar officer for the Issuer in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the Issuer, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or (ii) the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Issuer.

** "Financial Obligation" shall mean (a) a debt obligation, (b) a derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation, or (c) a guarantee of (a) or (b); provided, however, that a "Financial Obligation" shall not include any municipal security for which a final official statement has been provided to the MSRB consistent with the Rule.

The Issuer is authorized to transmit information to the MSRB by whatever means are mutually acceptable to the Issuer and the MSRB.

To the extent the Rule no longer requires Issuer to provide any of the information set forth in this Certificate, the obligation of Issuer to furnish such information shall cease immediately.

[SIGNATURE PAGE FOLLOWS]

Dated as of this ____ day of October, 2026.

ROCKINGHAM COUNTY, NEW HAMPSHIRE

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Issuer's Treasurer