

# **RatingsDirect**®

# **Summary:**

# New Lenox Village, Illinois; General **Obligation**

# **Primary Credit Analyst:**

Emma Drilias, Madison (1) 312-233-7132; emma.drilias@spglobal.com

#### **Secondary Contact:**

Andrew Bredeson, Englewood + 1 (303) 721 4825; andrew.bredeson@spglobal.com

# **Table Of Contents**

Credit Highlights

Outlook

Related Research

# **Summary:**

# New Lenox Village, Illinois; General Obligation

### **Credit Profile**

US\$66.17 mil GO bnds ser 2024 due 12/15/2044

Long Term Rating AA+/Stable New

# **Credit Highlights**

- S&P Global Ratings assigned its 'AA+' rating to the Village of New Lenox, Ill.'s anticipated \$66.17 million series 2024 general obligation (GO) bonds.
- The outlook is stable.

### Security

The bonds are secured by the village's unlimited-tax GO pledge to levy ad valorem property taxes. While the village will levy for debt service annually, officials anticipate debt service will be paid from sales, amusement, and hotel tax revenue.

Bond proceeds will finance development of a multi-sport fields complex, to be owned and operated by the village and the New Lenox Park District, and associated infrastructure including utilities, roadways, and parking lots.

#### Credit overview

New Lenox benefits from access to the greater Chicago economy, supporting steady residential growth and rising income levels. The village plans for extensive growth over upcoming years, including at least 400 new housing units, supporting our expectation that our assessment of the village's economy will likely remain very strong. Significant revenue growth, particularly for sales taxes, have contributed to the village's fifth consecutive general fund surplus in fiscal 2023, resulting in an available fund balance that exceeds 100% of operating expenditures. The fiscal 2024 and 2025 general fund budgets reflect \$20.3 million and \$20.1 million transfers out for one-time capital projects including land acquisition for the multi-sports field complex, a children's museum, and public space improvements. Given current reserve levels are extremely strong following several years of large surpluses, we do not expect these transfers will weaken our view of the village's very strong budgetary flexibility, as management is committed to maintaining total available reserves well above the formal reserve policy of 25% of expenditures post-transfers. Management reports year-end fiscal 2024 operating results show positive building permit, sales and income tax, and interest earning variances, with expenditures in line with budget, leading to an unaudited \$13.6 million (58%) operating surplus before the \$20.3 million transfer out.

New Lenox may issue additional debt beyond the two-year horizon for the second phase of the multi-sports field complex, which would involve construction of an indoor sports facility. The amount and timing of this issuance will be contingent on the first phase of sports complex generating sufficient revenue, primarily from sales tax, in upcoming years. The first phase of the multi-sports field complex is expected to open for use in summer 2025. Management

reports conservative revenue projections show the facility could operate with a slight surplus in its first year based on current demand for scheduling sports events while considering the hotel and commercial projects planned for surrounding areas.

The village's primary credit weakness is its very weak debt metrics, with a net direct debt ratio as a percent of total revenue over 460%; however, \$94 million of the village's total \$185 million of net direct debt is a Water Infrastructure Finance and Innovation Act (WIFIA) loan secured by the village's GO pledge. While it is expected that this loan will be fully repaid with sewer system revenues and annual rate increases are planned, we consider it levy-supported debt until the sewer system demonstrates sufficient debt service coverage over the next three audited fiscal years. Nevertheless, downside rating pressure could emerge if future debt issuance or insufficient utility revenue coverage leads to persistently high debt metrics relative to peers.

The rating further reflects our view of New Lenox's:

- Steady growth in assessed values based on recent strong residential development spurred by New Lenox's location within commuting distance of downtown Chicago;
- Fiscal years 2024 and 2025 budgeted transfers out of general fund balance, following five consecutive large operating surpluses, with the expectation that available reserves will remain well above the formal 25% minimum fund balance policy;
- Forward-looking management with good financial policies and practices, including comprehensive long-term planning for capital projects and general operations, with a strong institutional framework score; and
- Very weak debt and contingent liability profile, with a large unfunded pension for its police pension plan, which could place greater pressure on operations and lead to credit deterioration if the unfunded liability continues to grow. The single-employer, defined-benefit plan was 64.9% funded (as of April 30, 2023), with a \$17 million net pension liability using a 6.75% discount rate. (For more information on our views on such pension plans, see "Pension Spotlight: Illinois," published June 26, 2023, on RatingsDirect.)

#### Environmental, social, and governance

We analyzed New Lenox's environmental, social, and governance factors relative to the village's economy, budgetary outcomes, management, and debt and liability profile. In our view, New Lenox's governance risks pertaining to risk management and oversight are elevated stemming from the village's pension funding discipline that will likely lead to future cost escalations. Environmental and social factors are neutral. We also note the village is proactive in mitigating cybersecurity risks.

#### Outlook

The stable outlook reflects our expectation that management's forward-looking financial policies and practices and positive revenue trend will help New Lenox maintain balanced operations while meeting its ongoing capital needs.

#### Downside scenario

If budgetary performance and flexibility materially weaken, or if pension costs pressure the budget, we could lower the rating. We could also lower the rating if future debt issuance causes New Lenox's liabilities to increase

disproportionately to the village's budget or economy, or if planned sewer system rate increases are insufficient to fully cover debt service on the WIFIA loan, resulting in an overall debt and contingent liability profile that is no longer commensurate with the current rating.

### Upside scenario

While unlikely, we could raise the rating if New Lenox's debt and contingent liability profile were to improve significantly, coupled with improvement to the village's income metrics, and all other rating factors are commensurate with those of peers.

|   | Most recent | Historical information |           |           |
|---|-------------|------------------------|-----------|-----------|
|   |             | 2023                   | 2022      | 2021      |
| Very strong economy   |             |                        |           |           |
| Projected per capita EBI % of U.S.                                | 125         |                        |           |           |
| Market value per capita (\$)                                      | 133,447     | 122,794                | 114,071   | 111,013   |
| Population  |             | 26,669                 | 26,762    | 26,222    |
| County unemployment rate(%)                                       |             | 4.2                    | 4.6       | 5.7       |
| Market value (\$000)  | 3,558,903   | 3,274,803              | 3,052,761 | 2,910,987 |
| Ten largest taxpayers % of taxable value                          | 4.7         |                        |           |           |
| Strong budgetary performance                                      |             |                        |           |           |
| Operating fund result % of expenditures                           |             | 29.0                   | 23.9      | 21.4      |
| Total governmental fund result % of expenditures                  |             | 33.9                   | 42.6      | 26.2      |
| Very strong budgetary flexibility                                 |             |                        |           |           |
| Available reserves % of operating expenditures                    |             | 109.6                  | 82.3      | 67.9      |
| Total available reserves (\$000)                                  |             | 32,030                 | 23,508    | 16,673    |
| Very strong liquidity   |             |                        |           |           |
| Total government cash % of governmental fund expenditures         |             | 233                    | 207       | 166       |
| Total government cash % of governmental fund debt service         |             | 1857                   | 1486      | 1840      |
| Strong management   |             |                        |           |           |
| Financial Management Assessment                                   | Good        |                        |           |           |
| Very weak debt & long-term liabilities                            |             |                        |           |           |
| Debt service % of governmental fund expenditures                  |             | 12.5                   | 13.9      | 9.0       |
| Net direct debt % of governmental fund revenue                    | 466         |                        |           |           |
| Overall net debt % of market value                                | 9.1         |                        |           |           |
| Direct debt 10-year amortization (%)                              | 28          |                        |           |           |
| Required pension contribution % of governmental fund expenditures |             | 8.7                    |           |           |
| OPEB actual contribution % of governmental fund expenditures      |             | 0.0                    |           |           |
| Strong institutional framework                                    |             |                        |           |           |

EBI--Effective buying income. OPEB--Other postemployment benefits. Data points and ratios may reflect analytical adjustments.

# **Related Research**

Through The ESG Lens 3.0: The Intersection Of ESG Credit Factors And U.S. Public Finance Credit Factors, March 2, 2022

Certain terms used in this report, particularly certain adjectives used to express our view on rating relevant factors, have specific meanings ascribed to them in our criteria, and should therefore be read in conjunction with such criteria. Please see Ratings Criteria at www.spglobal.com/ratings for further information. Complete ratings information is available to RatingsDirect subscribers at www.capitaliq.com. All ratings affected by this rating action can be found on S&P Global Ratings' public website at www.spglobal.com/ratings.

Copyright © 2024 by Standard & Poor's Financial Services LLC. All rights reserved.

No content (including ratings, credit-related analyses and data, valuations, model, software or other application or output therefrom) or any part thereof (Content) may be modified, reverse engineered, reproduced or distributed in any form by any means, or stored in a database or retrieval system, without the prior written permission of Standard & Poor's Financial Services LLC or its affiliates (collectively, S&P). The Content shall not be used for any unlawful or unauthorized purposes. S&P and any third-party providers, as well as their directors, officers, shareholders, employees or agents (collectively S&P Parties) do not guarantee the accuracy, completeness, timeliness or availability of the Content. S&P Parties are not responsible for any errors or omissions (negligent or otherwise), regardless of the cause, for the results obtained from the use of the Content, or for the security or maintenance of any data input by the user. The Content is provided on an "as is" basis. S&P PARTIES DISCLAIM ANY AND ALL EXPRESS OR IMPLIED WARRANTIES, INCLUDING, BUT NOT LIMITED TO, ANY WARRANTIES OF MERCHANTABILITY OR FITNESS FOR A PARTICULAR PURPOSE OR USE, FREEDOM FROM BUGS, SOFTWARE ERRORS OR DEFECTS, THAT THE CONTENT'S FUNCTIONING WILL BE UNINTERRUPTED OR THAT THE CONTENT WILL OPERATE WITH ANY SOFTWARE OR HARDWARE CONFIGURATION. In no event shall S&P Parties be liable to any party for any direct, incidental, exemplary, compensatory, punitive, special or consequential damages, costs, expenses, legal fees, or losses (including, without limitation, lost income or lost profits and opportunity costs or losses caused by negligence) in connection with any use of the Content even if advised of the possibility of such damages.

Credit-related and other analyses, including ratings, and statements in the Content are statements of opinion as of the date they are expressed and not statements of fact. S&P's opinions, analyses and rating acknowledgment decisions (described below) are not recommendations to purchase, hold, or sell any securities or to make any investment decisions, and do not address the suitability of any security. S&P assumes no obligation to update the Content following publication in any form or format. The Content should not be relied on and is not a substitute for the skill, judgment and experience of the user, its management, employees, advisors and/or clients when making investment and other business decisions. S&P does not act as a fiduciary or an investment advisor except where registered as such. While S&P has obtained information from sources it believes to be reliable, S&P does not perform an audit and undertakes no duty of due diligence or independent verification of any information it receives. Rating-related publications may be published for a variety of reasons that are not necessarily dependent on action by rating committees, including, but not limited to, the publication of a periodic update on a credit rating and related analyses.

To the extent that regulatory authorities allow a rating agency to acknowledge in one jurisdiction a rating issued in another jurisdiction for certain regulatory purposes, S&P reserves the right to assign, withdraw or suspend such acknowledgment at any time and in its sole discretion. S&P Parties disclaim any duty whatsoever arising out of the assignment, withdrawal or suspension of an acknowledgment as well as any liability for any damage alleged to have been suffered on account thereof.

S&P keeps certain activities of its business units separate from each other in order to preserve the independence and objectivity of their respective activities. As a result, certain business units of S&P may have information that is not available to other S&P business units. S&P has established policies and procedures to maintain the confidentiality of certain non-public information received in connection with each analytical process.

S&P may receive compensation for its ratings and certain analyses, normally from issuers or underwriters of securities or from obligors. S&P reserves the right to disseminate its opinions and analyses. S&P's public ratings and analyses are made available on its Web sites, www.spglobal.com/ratings (free of charge), and www.ratingsdirect.com (subscription), and may be distributed through other means, including via S&P publications and third-party redistributors. Additional information about our ratings fees is available at www.spglobal.com/usratingsfees.

STANDARD & POOR'S, S&P and RATINGSDIRECT are registered trademarks of Standard & Poor's Financial Services LLC.